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# Oregon Health Information Technology and the Intersection with Part 2

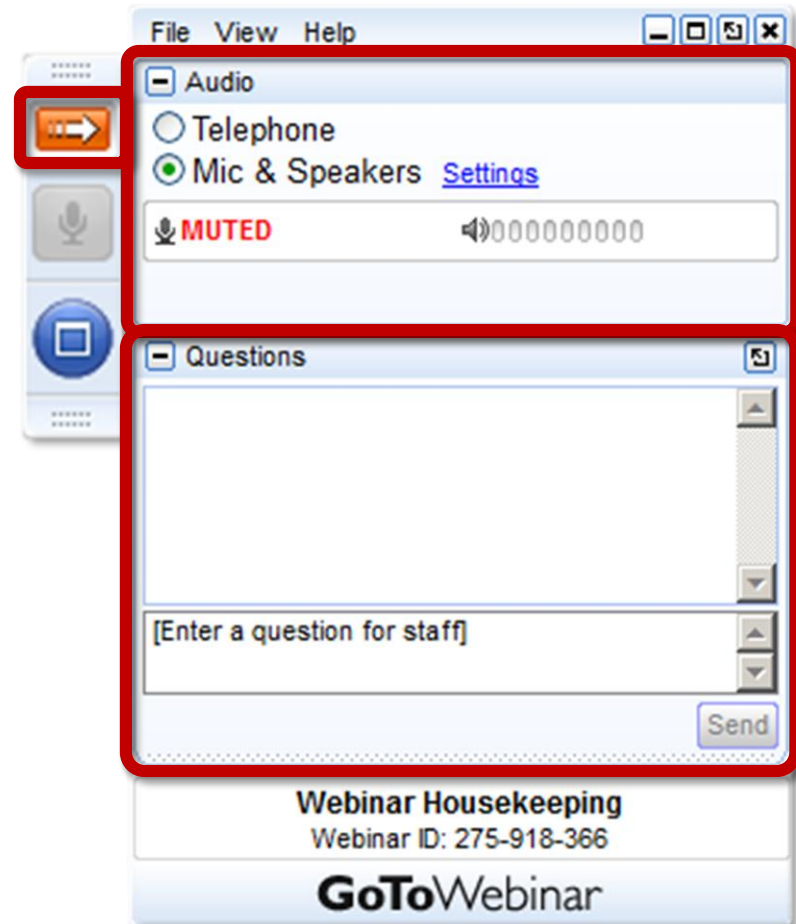
March 30, 2016 10:00 am-11:30 am

For audio, please listen through your speakers or call:  
(631) 992-3221 Attendee Code: 980-950-451



# Housekeeping

- Join audio using computer mic/speakers or telephone
- All lines are muted
- Webinar is being recorded and will be provided within 48 hours
- Send questions using the “Questions” box in the control pane
- Q&A session at the end



# Webinar Agenda

- Overview of the Webinar
- Overview of the 42 C.F.R Part 2 Notice of Proposed Rulemaking
- Oregon's Health Information Technology Environment and Resources
- OCHIN Experiences with 42 C.F.R. Part 2
- Connecting Health Care among Oregon Communities
- Questions and Answers
- Next Steps

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# Overview of 42 C.F.R. Part 2 Notice of Proposed Rulemaking

Veronica Guerra, Policy Analyst



# Proposed Changes to Definitions

**New Definition: Treating provider relationship** exists, regardless if an in-person encounter has taken place, when:

- 1) A patient agrees to be diagnosed, evaluated and/or treated for any condition by an individual or entity, and
- 2) The individual or entity agrees to undertake diagnosis, evaluation and/or treatment of the patient, or consultation with the patient, for any condition

## **Definition Clarification: Part 2 Program**

General medical facility or practice is considered a program:

- 1) If the provider is an identified unit within the general medical facility or practice and holds itself out as providing SUD diagnosis, treatment or referral for treatment
- 2) If medical personnel or other staff in the general medical facility or practice are identified as specialized staff that have a primary function of providing SUD diagnosis, treatment, or referral for treatment

# Proposed Changes to Consent Requirements

- Amount and kind: proposing to require explicit description of SUD information to be disclosed (e.g., diagnostic, medications and dosages, trauma history)
- To whom: revises consent process to allow a general designation
  - List of disclosures must be provided upon request
- From whom: proposing to require a narrow description of the party disclosing information
- Must obtain confirmation that patient understands terms of consent and right to request list of disclosures

# Additional Proposed Changes

- **Qualified Service Organization:** Revises definition of QSO to include population health management and exclude care coordination as a qualified service
- **Re-disclosure:** Clarifies that prohibition on re-disclosure only applies to information that would identify an individual, directly or indirectly, as having received SUD treatment, diagnosis, or referral as indicated through medical codes and/or descriptive language
- **Medical emergency:** Revises medical emergency exception to give providers more discretion to determine when a bona fide emergency exists
- **Research:** Expands ability of Part 2 program, or other lawful holder of Part 2 data, to disclose to a researcher

# Comment Submission

- Listening Session was held on June 11, 2014
  - Approximately 1,800 individuals participated
  - SAMHSA received 112 oral comments and 635 written comments
- NPRM published on February 9, 2016
  - 60-day comment period
  - Comments must be received no later than 5:00 p.m. on April 11, 2016
  - eRulemaking Portal: <http://www.regulations.gov>



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# Oregon's Health Information Technology Environment and Resources

Susan Otter

Director of Health Information Technology



# Goals of HIT-Optimized Health Care

## 1. Sharing Patient Information Across the Care Team

- Providers have access to meaningful, timely, relevant and actionable patient information to coordinate and deliver “whole person” care.

## 2. Using Aggregated Data for System Improvement

- Systems (health systems, CCOs, health plans) effectively and efficiently collect and use aggregated clinical data for quality improvement, population management and incentivizing health and prevention.
- In turn, policymakers use aggregated data and metrics to provide transparency into the health and quality of care in the state, and to inform policy development.

## 3. Patient Access to Their Own Health Information

- Individuals and their families access their clinical information and use it as a tool to improve their health and engage with their providers.

# Interoperability Challenges

*“The capacity of different health information technology systems and software applications to communicate and exchange data and to make use of the data that has been exchanged.” ~ Oregon Laws Chapter 243 (2015)*

## Challenges:

- Adoption of certified EHRs/HIT
- Vendor “data blocking”
- Technical (standards, semantics)
- Legal/consent, liability concerns
- Organizational reluctance
- Good enough solutions (e.g., portals, fax)

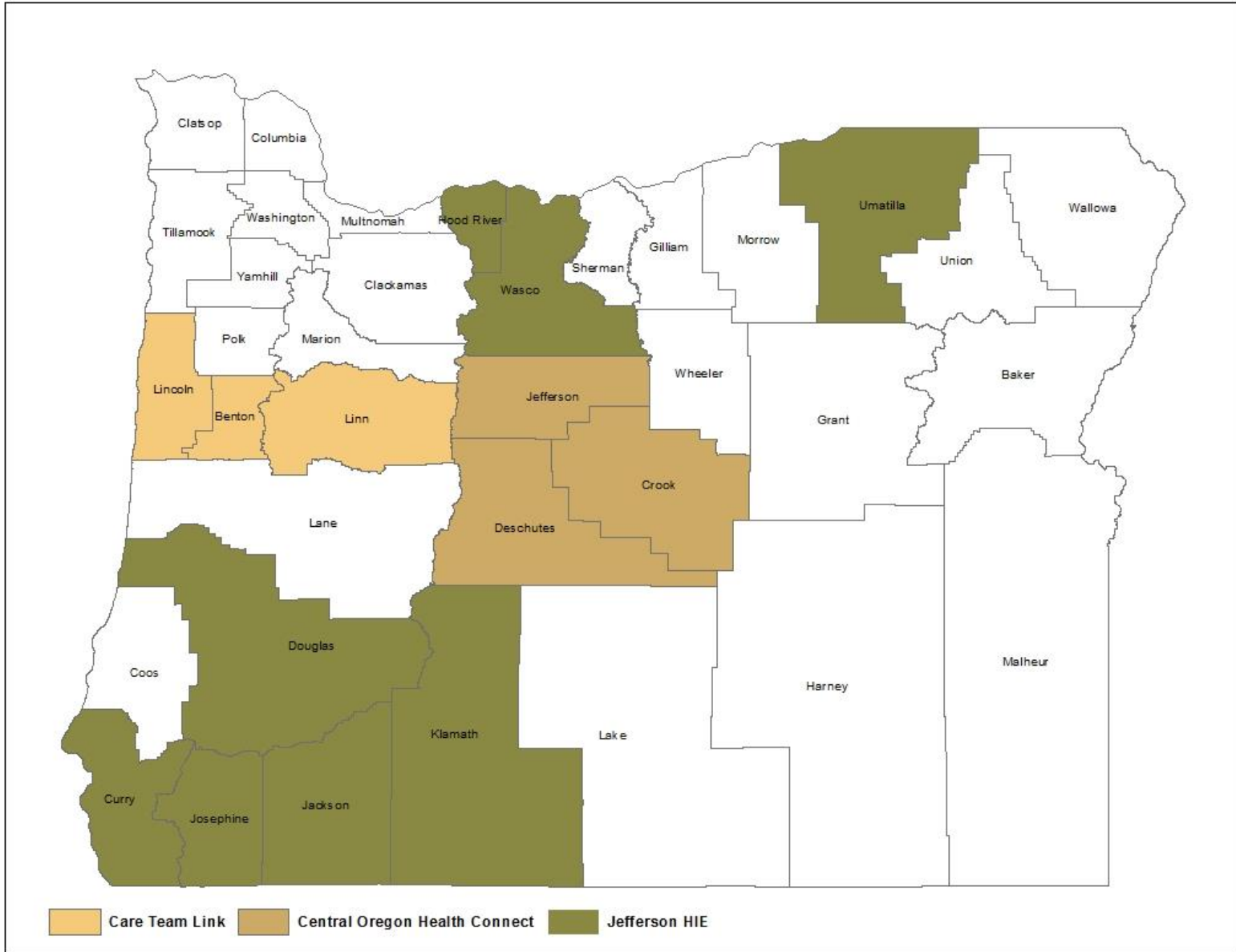
# CCO Barriers to Behavioral Health Information Sharing

Barriers	CCOs Reporting Experiencing Barrier (n=13)
Confusion over compliance with state or federal laws	77%
Concerns over privacy and confidentiality protection for the patient	77%
Technology system does not have the technical interfaces and applications needed to exchange sensitive data (e.g., EHRs do not segment or separate data).	62%
Concerns over liability if information you share is later improperly shared	62%
Lack of proper consent forms from the patient	38%
State or federal laws prohibit the type of sharing I want/need to do	23%

# Health Information Exchange Efforts in Oregon

- Regional HIEs
- Emergency Department Information Exchange
- Direct secure messaging within EHRs, between HIEs
  - CareAccord, Oregon's statewide HIE
- Vendor-driven solutions:
  - Epic Care Everywhere, Carequality, CommonWell
- Federal Network (the Sequoia Project)
  - Connection to federal agencies: SSA, CMS, VA, etc.
- Other organizational efforts:
  - Initiated by CCOs, health plans, health systems, independent physician associations, and others
  - Including private HIEs, point-to-point interfaces, HIT tools, hosted EHRs, etc. that support sharing information across users

# Regional HIEs – by County



# HIT/HIE Exists in Oregon, but Gaps Remain

Many providers, plans, and patients do not have the HIT/HIE tools available to support a transformed health care system, including new expectations for care coordination, accountability, quality improvement, and new payment models.

# State's Role in Health Information Technology





# HITOC Supports HIT Efforts

- HIT Oversight Council (HITOC):
  - Monitor and regularly report on progress of state and local HIT efforts
    - Behavioral health HIT environmental scan
  - Make recommendations on HIT efforts needed to achieve goals of health system transformation
    - Focus: Interoperability; behavioral health information sharing
    - Updating HIT strategic plan for 2017

# Information Sharing with Direct Secure Messaging

- Statewide Direct secure messaging as baseline for health information exchange:
  - HIPAA-compliant way to encrypt and send any attachment of protected patient information electronically;
  - OHA administers CareAccord, offering web-portal based Direct secure messaging
    - For providers, plans, CCOs, and other care team members and state programs who don't have EHRs, or face barriers to exchanging information
    - <https://www.careaccord.org>

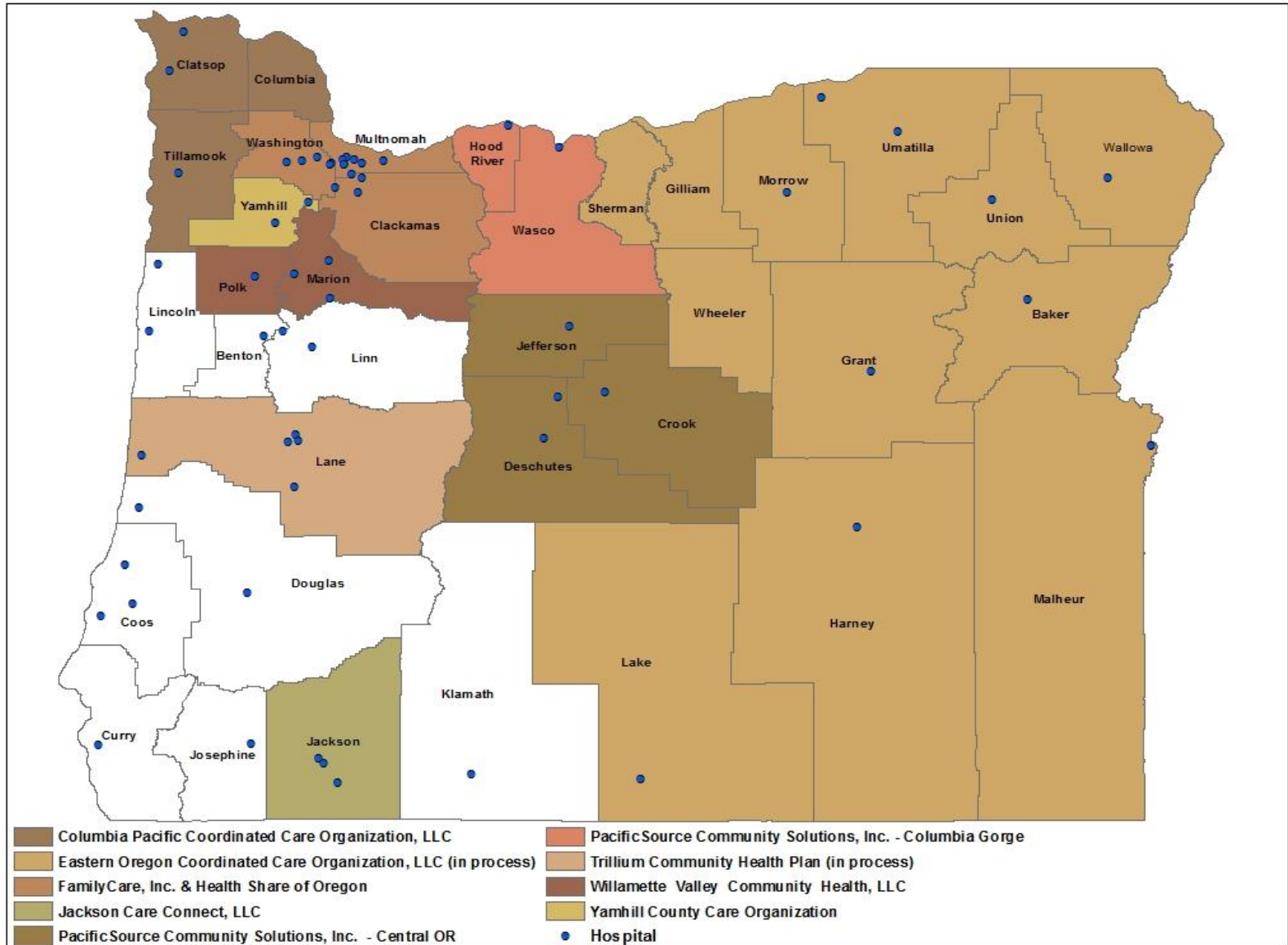
# Statewide Sharing of Electronic Health Information: Direct Secure Messaging

- Physical health providers and hospitals moving to Direct secure messaging in 2014/2015:
  - Providers seeking EHR Incentive payments must adopt 2014-certified EHR technology, which must include Direct secure messaging
- National accreditation is helping to ensure interoperability between Direct secure messaging providers (HISPs)
  - Accreditation means connection statewide to care team
  - CareAccord – first statewide HIE to become accredited

# EDIE and PreManage: Sharing Hospital Event Data

- The Emergency Department Information Exchange (EDIE) Utility
  - Collaborative effort led by the Oregon Health Leadership Council with OHA and other partners
  - Connects to hospital event data from both OR, WA
  - Notifies ED of high utilizers – provides critical information for ED
- PreManage
  - Provides real-time notifications to subscribers when their patient/member has a hospital event
  - Dashboards provide real-time population-level view of ED visits
- Care guidelines
  - Subscribers can add key care coordination information into PreManage, viewable by other users

# Hospital Event Data (by County) CCOs (PreManage), Hospitals (EDIE)



# User Experience and Impact

- Encouraging outcomes around early use of EDIE and PreManage:
  - Improved communication and coordination of care
  - Real-time interventions on high-risk patients
  - Reduced rehospitalizations
  - Work flows changing through use of PreManage
  - Physical health hospitalization information helpful to behavioral health teams
  - Mechanism for more comprehensive care planning for high-risk patients

**Learn more about Oregon's HIT/HIE developments and**

**Subscribe to our email list!**

[www.HealthIT.Oregon.gov](http://www.HealthIT.Oregon.gov)

**Health Information Technology Oversight Council (HITOC)**

[www.oregon.gov/oha/ohpr/hitoc/](http://www.oregon.gov/oha/ohpr/hitoc/)

**CareAccord**

<https://www.careaccord.org>

**Susan Otter**

Director of Health Information Technology

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# OCHIN Experiences with 42 CFR Part 2

*Presented by:*

*Lynne Shoemaker, RHIA, CHP,  
CHC*

*OCHIN Integrity Officer*

WE ARE **OCHIN**



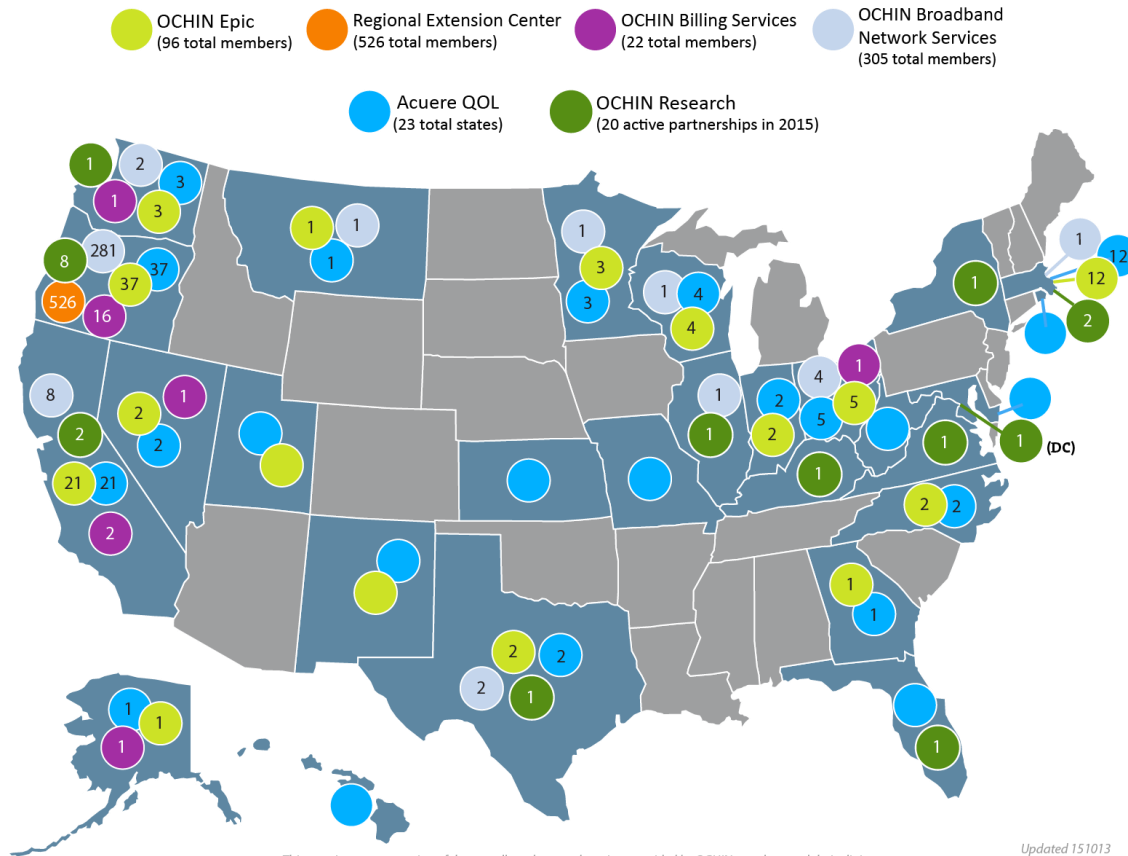


# Our Mission

*“OCHIN is a nonprofit health care innovation center designed to provide knowledge solutions that promote quality, affordable health care to all.”*



# Where is OCHIN Today?



This map is a representation of the overall products and services provided by OCHIN members and their clinics.

Updated 151013

# OCHIN's Offering is Focused on Innovation and Transformation



## Technology

*Best-of-breed technologies targeted to the needs of the safety net, and health care transformation*



## Research

*Research focused on improving the health of underserved populations, enhancing quality of care, and informing health policy*



## Services

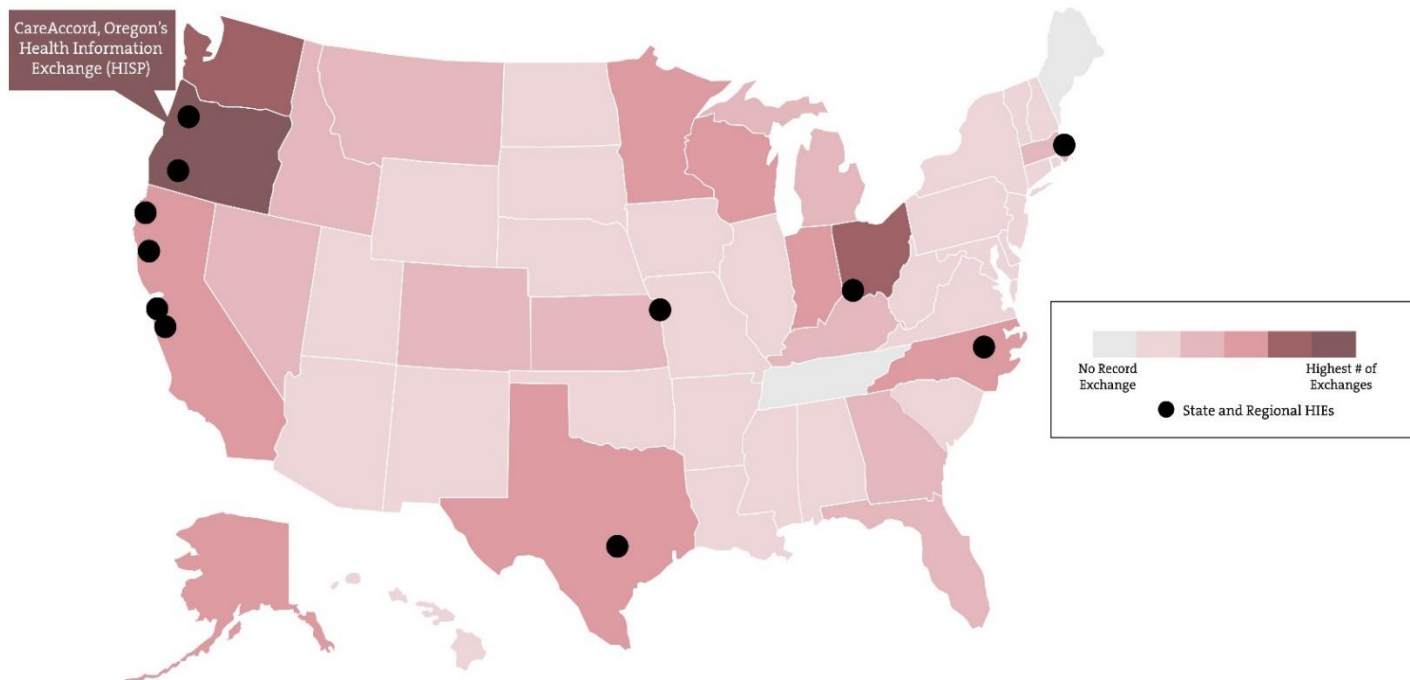
*Professional services that range from clinic operational support to strategic planning*

# National Engagement on Data Exchange

- OCHIN is an eHealth Exchange Anchor Participant
- OCHIN is a member of the Care Connectivity Consortium (CCC) with
  - Geisinger Health System (PA),
  - Group Health Cooperative (WA)
  - Intermountain Healthcare (UT)
  - Kaiser Permanente (CA)
  - Mayo Clinic (MN)
- OCHIN serves on several national Board of Directors
  - Sequoia Project Board of Directors
  - eHealth Exchange Coordinating Committee Member
  - Care Connectivity Consortium, Network Board

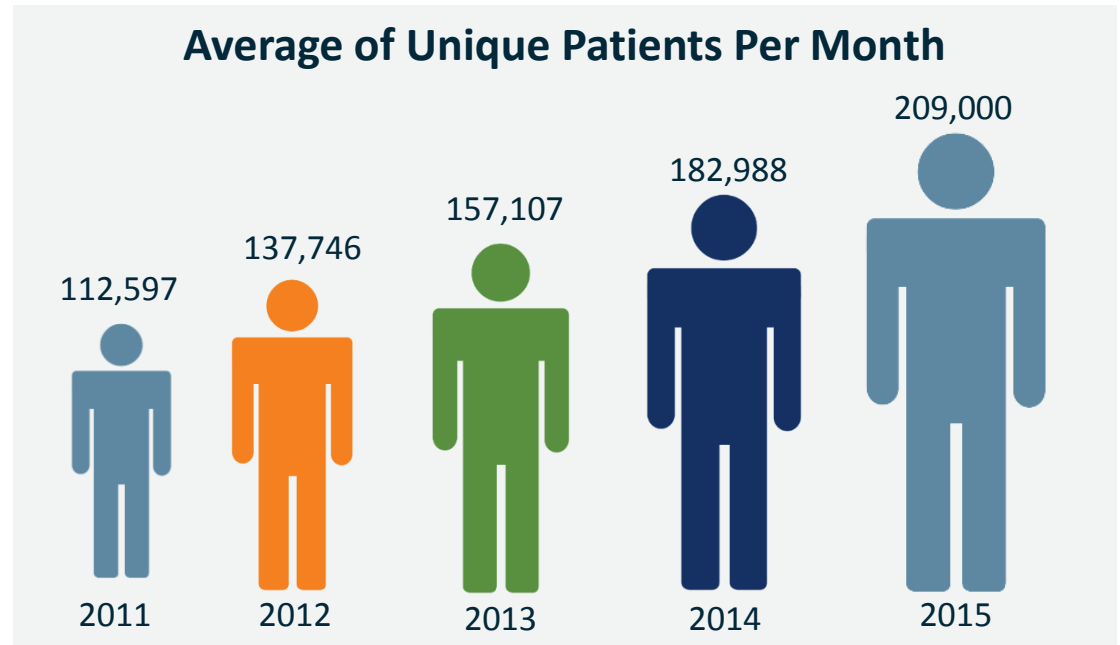
# OCHIN exchanged over 8.4 million records with more than 250 organizations in FY2015

- Through Epic Care Everywhere, we exchange with organizations spanning 48 states.
- Through eHealth Exchange, we exchange records with the Social Security Administration and the Veterans Health Information Exchange [VHIE]).
- Through eHealth Exchange or HL7 Interfaces, we connect with Statewide and Regional HIEs.
- Through XDR Direct, we connect with Behavioral Health EHR (Netsmart)



# About OCHIN's Epic Business

- 95 Member organizations (92 live)
- Over 480 Epic Member clinics in 18 states and 4 time zones
- 36 Epic members in Oregon with 186 clinics and almost 1,700 primary care providers



# OCHIN Strategies to Support Data Sharing

1. Contractual
2. Technology
3. Operational

## 1a. Contractual – Organized Health Care Arrangement

- OCHIN and its OCHIN Epic© Members are part of an Organized Health Care Arrangement (OHCA)
- Members of the OCHIN OHCA may disclose PHI to another Member of the OHCA for health care operations activities of the OHCA including:
  - Patient care QA/QI
  - Competence and qualification of healthcare professionals review
  - Business planning
  - Business management and general administrative activities



## 1b. Contractual - Business Associate Agreement

- OCHIN has Business Associate Agreements (BAAs) with each of our Member organizations
- The OCHIN BAA describes the permitted and required uses of protected health information by OCHIN
- However, the BAA does not allow for the sharing of Part 2 protected information, consent is required and we will cover that in a later slide

## 1c. Contractual - OCHIN Member Contract

- Specifies that the Member is part of the OHCA
- Requires the OHCA information be included in the Member's Notice of Privacy Practices (NPP) for patients
- Specifies the Epic Care Everywhere Rules of the Road for accessing other non-OCHIN Epic© organization's patient records
- Specifies permitted uses and disclosures of PHI
  - SSA
  - Public Health

## 2a. Technology – Single OCHIN EPIC Medical Record

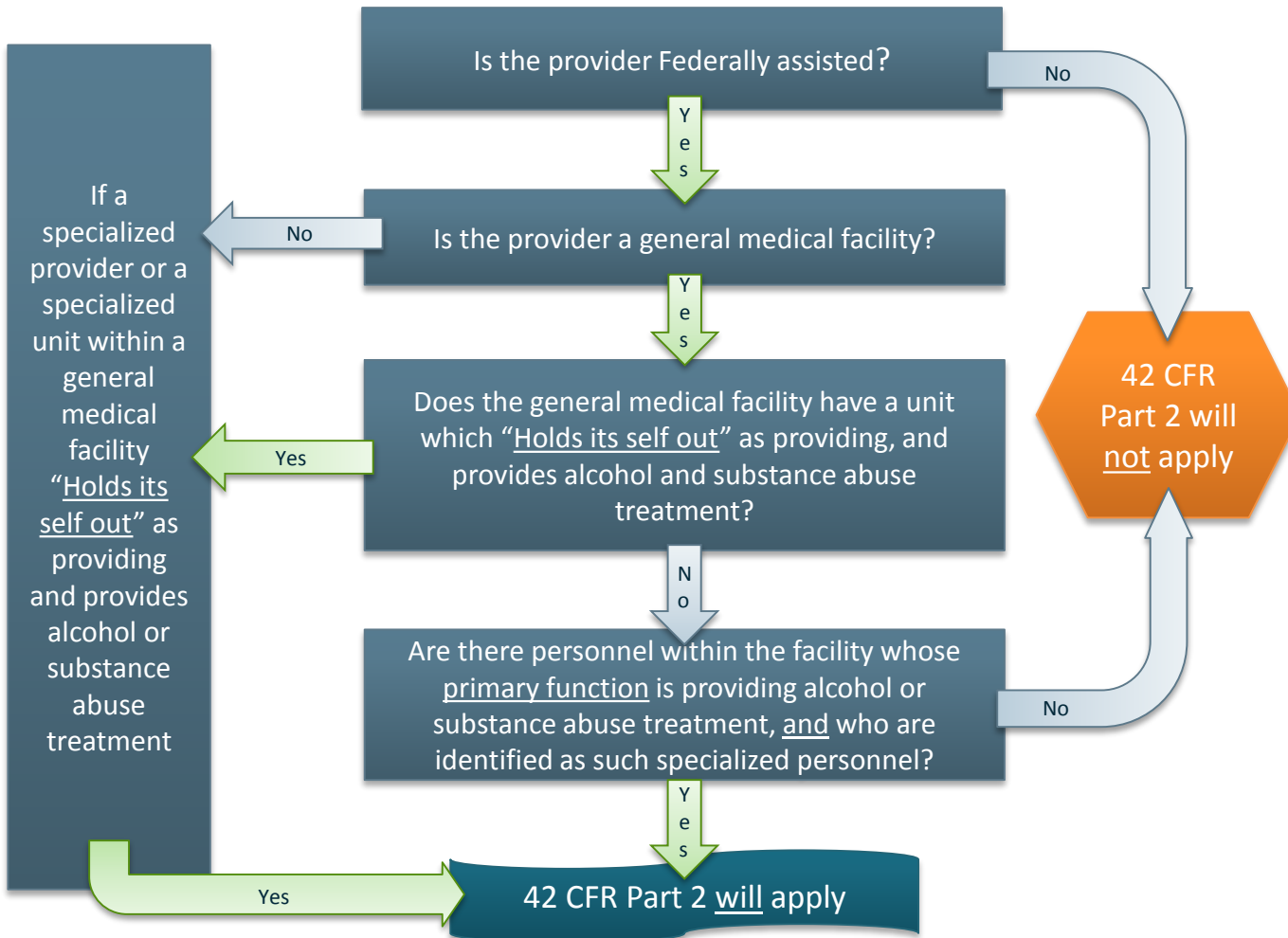
- In OCHIN Epic©, a patient has a single medical record
- “Break the Glass” is required in Epic
  - In Epic requires the user to select a reason for accessing the patient’s record
  - Functionality will vary depending on your EHR

## 2b. Technology – Acuere Data Aggregation Tool

- Proposed rule identifies population health management as an allowable activity under a QSOA
- OCHIN operates through the OHCA to share information for quality improvement/population health with OCHIN Epic Members.
- Acuere is a shared tool that allows Acuere customers to benchmark patient care practices within their own organizations against the aggregate practice standards of other Acuere participants for quality improvement purposes

## 3a. Operational - Compliance Tools for OCHIN Members

- OCHIN 42 CFR Part 2 Decision Tree tool
- White paper “Patient Privacy in OCHIN Epic© A Guide”

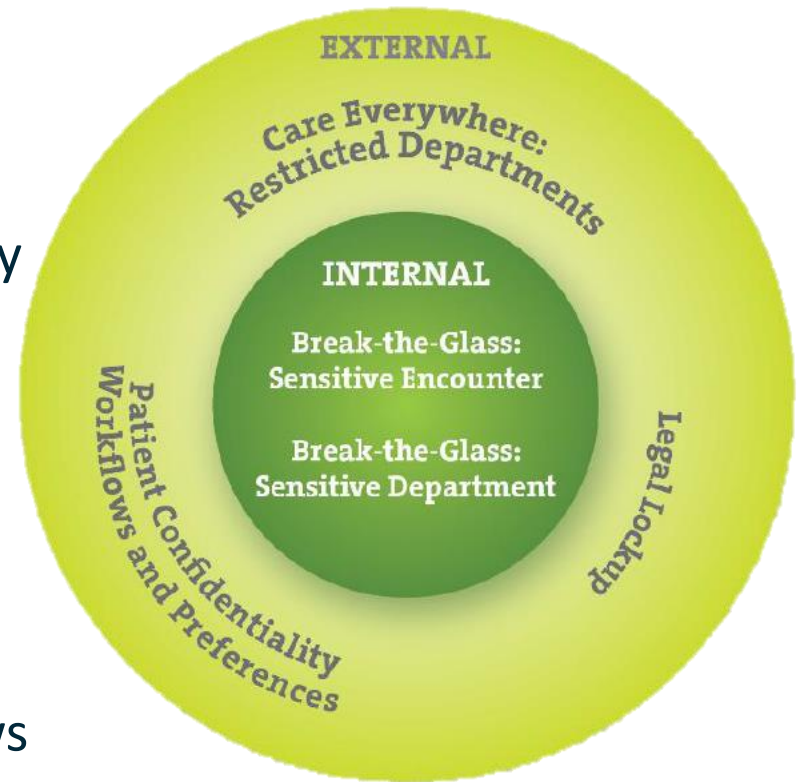


## 3b. Operational - Part 2 Program Patient Authorization/Consent

- Part 2 Programs that are part of OCHIN Members are required to have patient authorization/consent included within their Consent for Treatment process, if they plan to include those records within the Epic© EHR
  - Patients must sign a separate authorization in order for Part 2 records to be included in OCHIN\*
  - Authorizations are scanned into the EHR by the clinics, and are maintained as part of the medical record
    - \* This aligns with new proposed 42 CFR Part 2 Rule

# Patient Privacy in OCHIN Epic© a Guide

- 42 CFR Part 2 - Patient authorization
- Internal Safeguards
  - Sensitive Encounter Functionality
  - Sensitive Department Functionality
- External Safeguards
  - Care Everywhere Restricted Departments
  - Patient Confidentiality Workflows & Preferences
  - Legal Lockup





## Patient Privacy in OCHIN Epic© a Guide (cont.)

- User security
- Access Reports
- Break the Glass

# Initial reaction to Proposed 42 CFR Part 2

- Aligns with direction OCHIN has implemented to facilitate data sharing for Part 2 records and is an improvement over current rule
- Believe that clinicians need to have complete patient information at point of care, and unclear that will improve
- Focus on Data Segmentation for Privacy (DS4P) initiative raises some practical questions about ability of technology vendors to build that into design of products and still provide integrated systems

## Initial reaction to Proposed 42 CFR Part 2 (cont.)

- The lack of ONC certified technology in the BH/SUD world will continue to be a barrier to sharing information
- We think the lack of information sharing makes a SUD patient who seek treatment more vulnerable, not less, than those who don't seek treatment
- Implementation of new final rule will take time

# Thank You!

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*Lynne Shoemaker*  
*Integrity Officer*  
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# Connecting Health Care among Oregon Communities

OHA Behavioral Health Information Sharing  
Advisory Group Webinar #3  
March 30, 2016

Gina E. Bianco, MPA  
Acting Director



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**What we do...**

**Better, more actionable  
information at the time  
and place of care that  
follows the patient**

# The Problem:

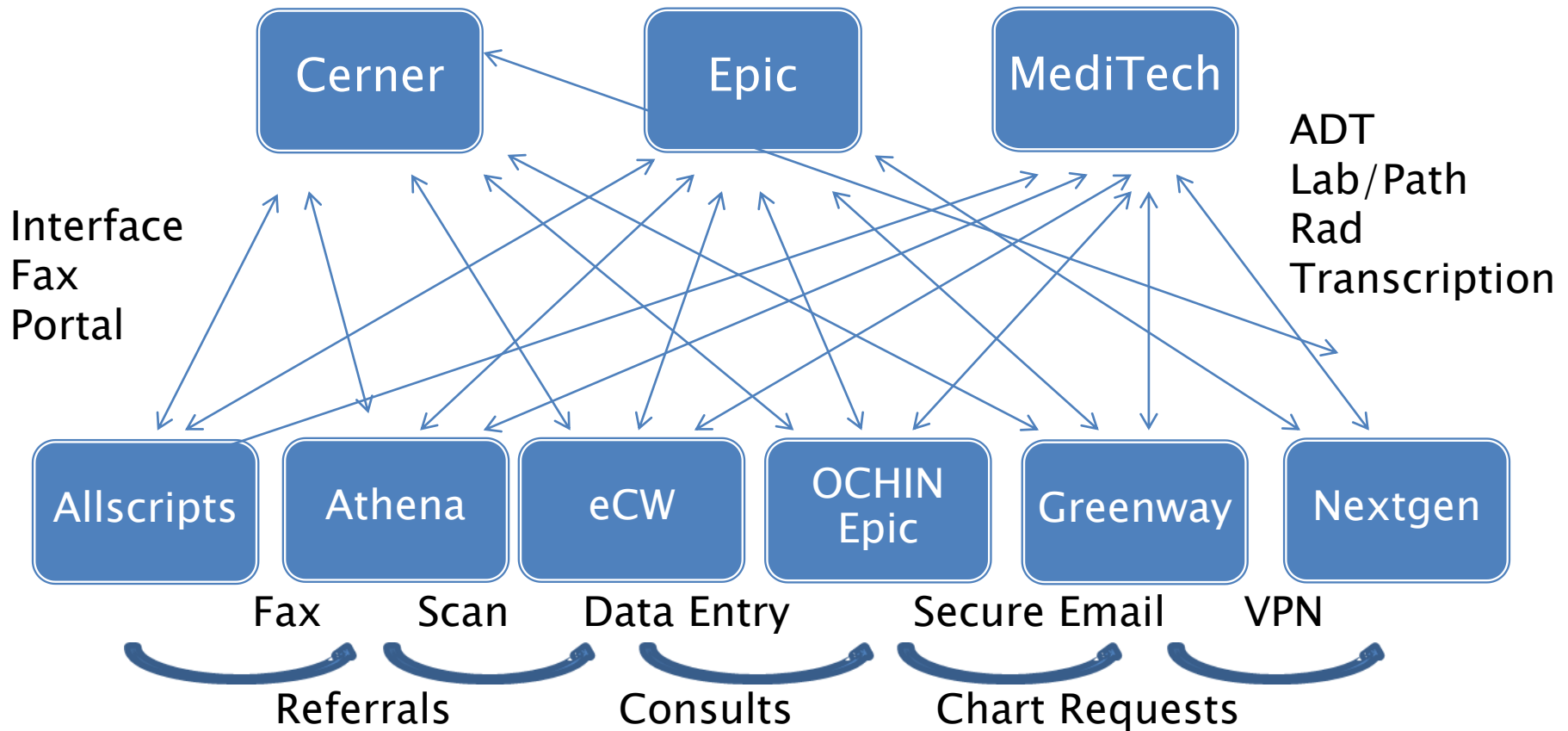
## Interoperability ~~≠~~ Actionable Data

- ▶ EHRs are provider centric not patient centric
- ▶ Human interaction needed to obtain records (Phone, fax, courier)
- ▶ Data must be input (scan, data entry) or interfaced with individual source systems (lab/hospital)
- ▶ Payers are left out of the loop – rely on claims
- ▶ Regulations limit options for sharing substance use and some mental health data.

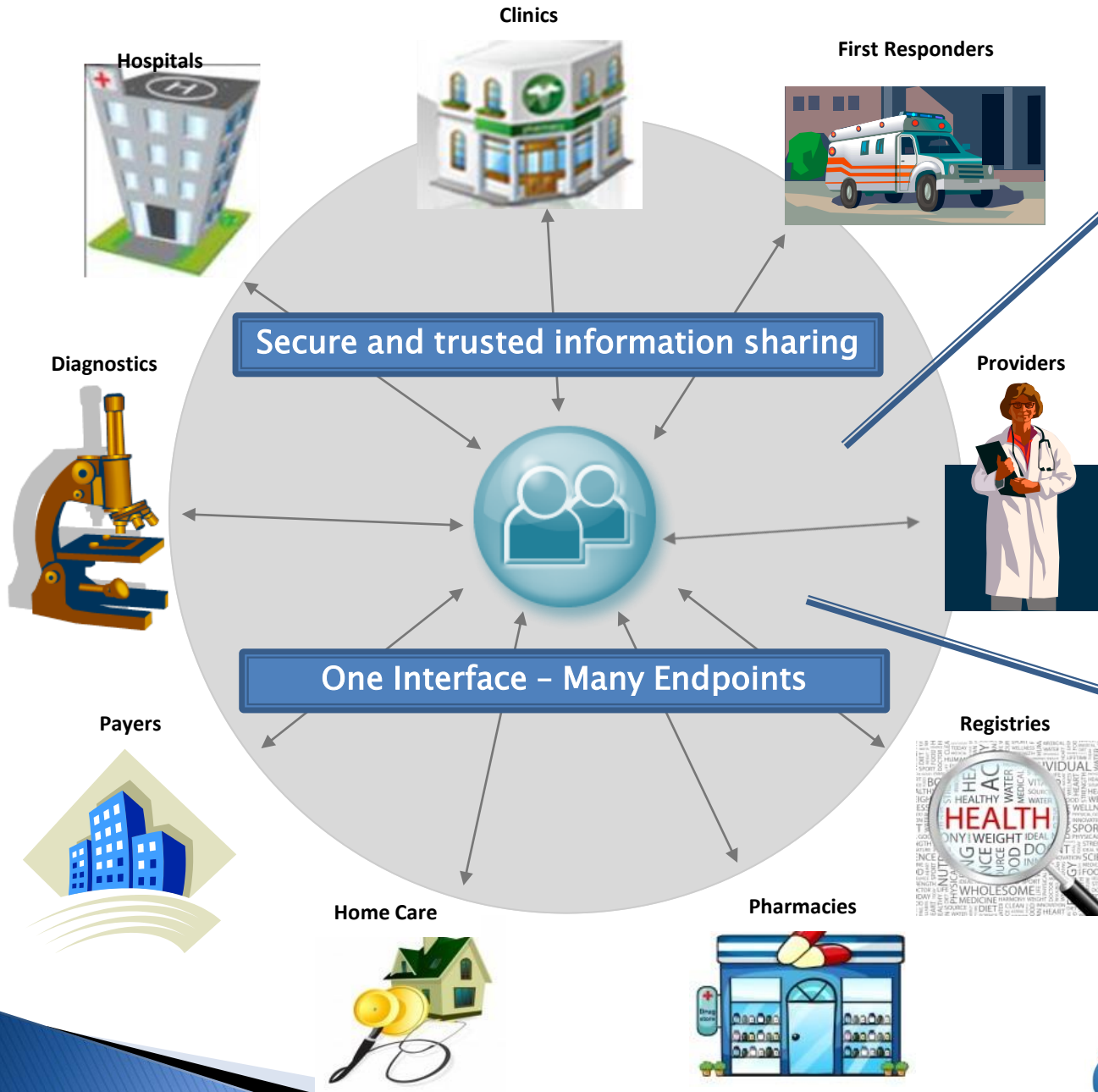


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# Why JHIE?







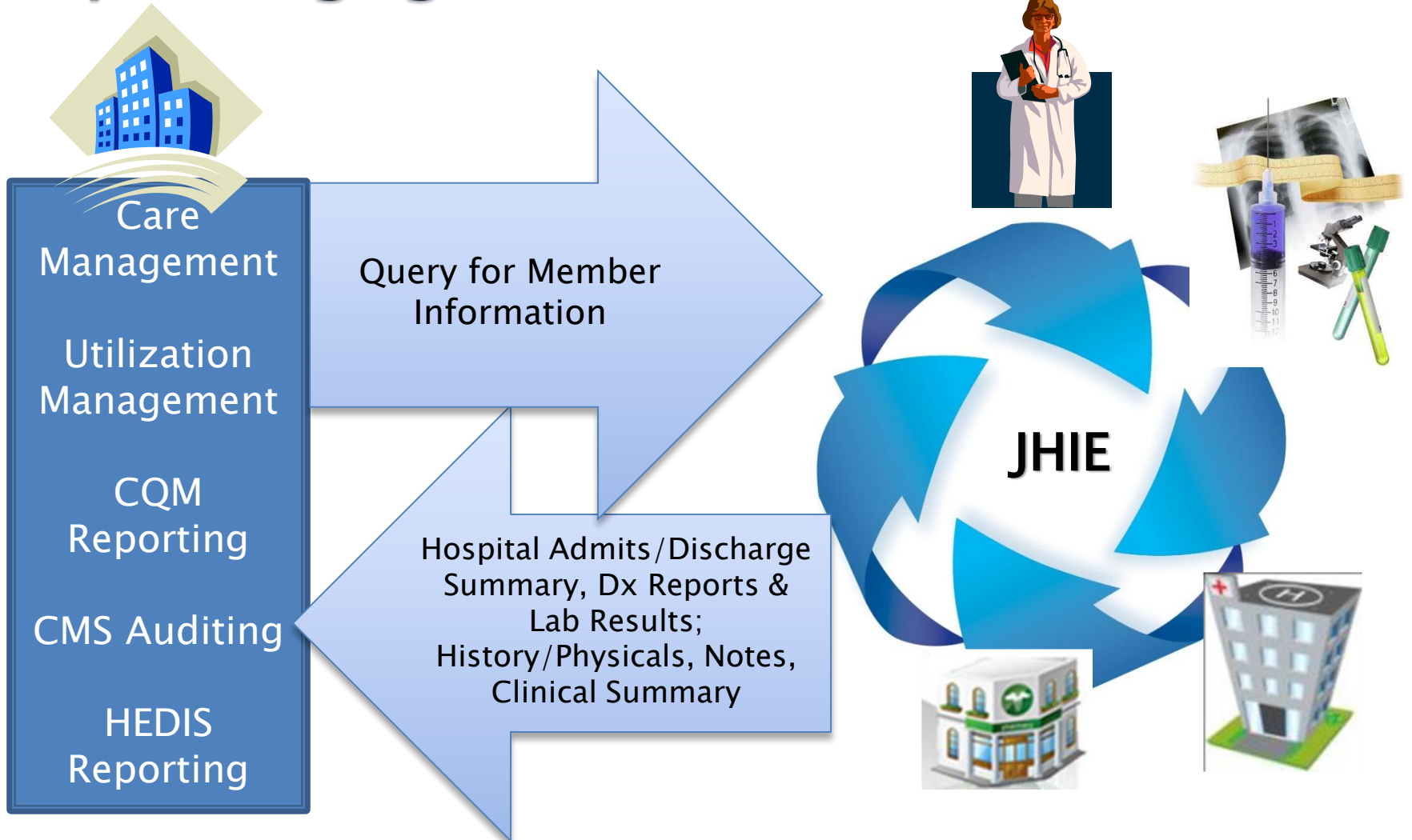
Focus on patient centered care where information follows the patient

Lab & Pathology Results  
 Radiology Reports  
 Admission Face Sheets  
 Discharge Summaries  
 Other Transcribed Reports: Cardiology Studies, H & Ps, Op Notes, Clinical Notes, etc.  
 Care Summaries (CCDs)



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# Payer Engagement Services



**Employs National Interoperability Standards  
and is Technology Neutral**



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# Past, Present and Future

2013

2015+

2016+

Point-to-Point  
Exchange

eReferrals &  
Direct Secure  
Messaging

Query-Based  
Exchange

Community  
Health Record  
(Patient Search)

EHR / CCD  
Integration

CCO Data  
Delivery

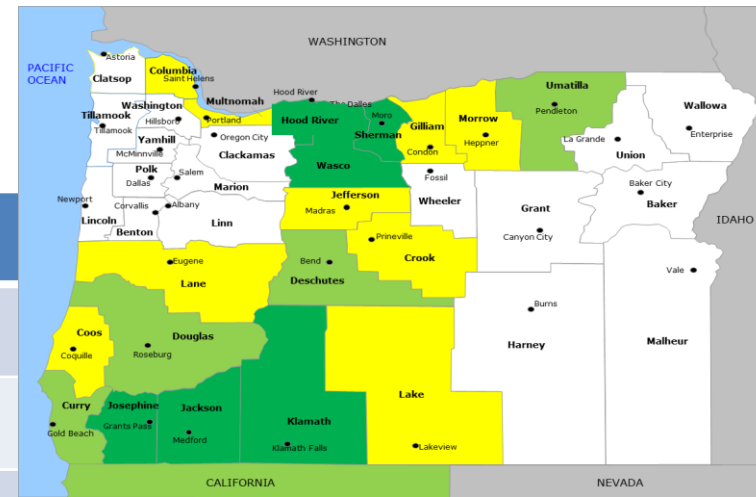
Analytics

Data for Care  
Management  
& Population  
Health



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# JHIE By the Numbers



**4** Hospital Systems; 7 Locations

**5** Coordinated Care Organizations

**10** Counties in Oregon + Northern California

**759 / 1200** Providers / Users (since February '13)

**211** Clinics (since February '13)

**~500,000** Patients in the Community Health Record

**4,993** Average # of Direct Messages Received Per Month

**14,730** Monthly Avg Queries to Community Health Record

**37,483,000** Transactions Processed (since August '14)

**2,863,000** Average Transactions Processed per Month



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# How it Works Today: Overall Privacy and Security Considerations

- ▶ Participation Agreements
  - Business Associate Agreement
  - End User License Agreement
  - Data Exchange Agreements
- ▶ Patient Non-Participation (opt-out)
- ▶ User Roles and Access Controls
  - Based on patient-provider relationship
  - Based on User's "need to know"
- ▶ User training to reinforce appropriate use
  - Privacy & security policies (HIPAA, 42CFR Part 2)
- ▶ Monitor usage
- ▶ Sanctions for misuse



# Project Roadmap

- ▶ eHealth Exchange Certification
  - Connectivity with VA and SSA
- ▶ PDMP Connectivity
  - *Dependent upon legislative change (House Bill 4124)*
- ▶ Clinical Event Notifications
- ▶ Enhanced CCO/Payer Services
- ▶ Behavioral Health Information Exchange



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# What Works Today for BH Data Exchange

- ▶ eReferrals and Direct Secure Messaging
  - Point to point exchange for BH providers to communicate with one another and other healthcare and social service providers
- ▶ Query Patient/Client Health History
  - Many behavioral health clients have several health care co-morbidities.
  - Allows users to understand the physical health needs of their patients/clients
- ▶ Receive clinical results directly into your EHR and send summaries of care to the community (mental health)
  - Reduces paper, is more efficient and improves productivity and workflow



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# BH Information Exchange Project

- ▶ Lawfully Integrate Physical and Behavioral Health Information Exchange
- ▶ Develop universal interpretation of law for the exchange, disclosure, and re-disclosure of drug, alcohol and mental health data
- ▶ Develop common consent management model (CMM)
  - Common Release of Information form
  - Requirements for electronic data exchange
- ▶ Implement CMM within JHIE technology to enable robust exchange
- ▶ Connect with behavioral health EHRs



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# Findings: Managing Consent to Share

- ▶ Qualified Service Organization Agreement
  - Required between JHIE and data contributors

*Proposed rule requires changes to QSO agreements that may affect HIE by limiting the scope of such agreements*

- ▶ Consent must be captured for disclosure of:
  - Addictions information (Part 2)
  - Psychotherapy notes

*Proposed rule allows consent to share information in HIE, and to share all data with all treating providers in HIE.*

- ▶ Re-disclosure is not allowed without explicit patient consent

*Proposed rule could make this more manageable if full consent is provided under HIE model*



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# Findings: When Consent is Not Required

## ▶ Emergency Setting

- Must document reason for querying

*Proposed rule specifies that HIE must disclose emergency access to the source(s) of information & the requirements for what must be reported*

## ▶ CCOs

- For TPO, including care coordination and audit/evaluation

*New Rule may impose additional requirements about purposes and uses of information for payers*



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# Elements of Authorization/Consent

- ▶ Name of the subject of the information
- ▶ Specific description of the nature and extent of the information
- ▶ Name(s) or entity(ies) authorized to disclose information
- ▶ Name(s) of persons or organization(s) authorized to receive information
- ▶ Authorized purpose(s) of the disclosure
- ▶ Expiration date (usually 1 year)
- ▶ Signature of the person authorizing the disclosure and the date of authorization
- ▶ Identity of person signing an authorization on behalf of another
- ▶ Authority of person to sign an authorization on behalf of another



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# Statements of Authorization/Consent

- ▶ Authorization to disclosure the specified information for specified purposes to the identified recipient
- ▶ Person's right to revoke the authorization prospectively, and any instructions or source of instructions for doing so
- ▶ Disclosing party's inability to condition treatment, payment, enrollment or eligibility on an authorization
- ▶ Consequences of not providing authorization when the disclosing party may condition treatment, payment, enrollment, or eligibility on an authorization
- ▶ Potential for redisclosure of the information
- ▶ Recipient's duty under law, if any, not to redisclose the information

*Proposed rule requires statement of their federal protections and right to receive an accounting of disclosures as well as the process for reporting violations.*



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# Our Next Steps

- ✓ Behavioral Health Survey
  - EHR adoption and capabilities
- ✓ Develop Common Consent Form
  - For use on paper and electronically
- ✓ Document Technical Requirements
- ▶ Behavioral Health Exchange Summit
  - Early Fall 2016
- ▶ Implement Common Consent Model and Build EHR Interfaces



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Thank you for your Time!

We Look Forward to Your  
Input...

**Join us for the  
Behavioral Health  
Information Exchange  
Summit**

Announcement and Logistics  
Coming Soon

# Contact:

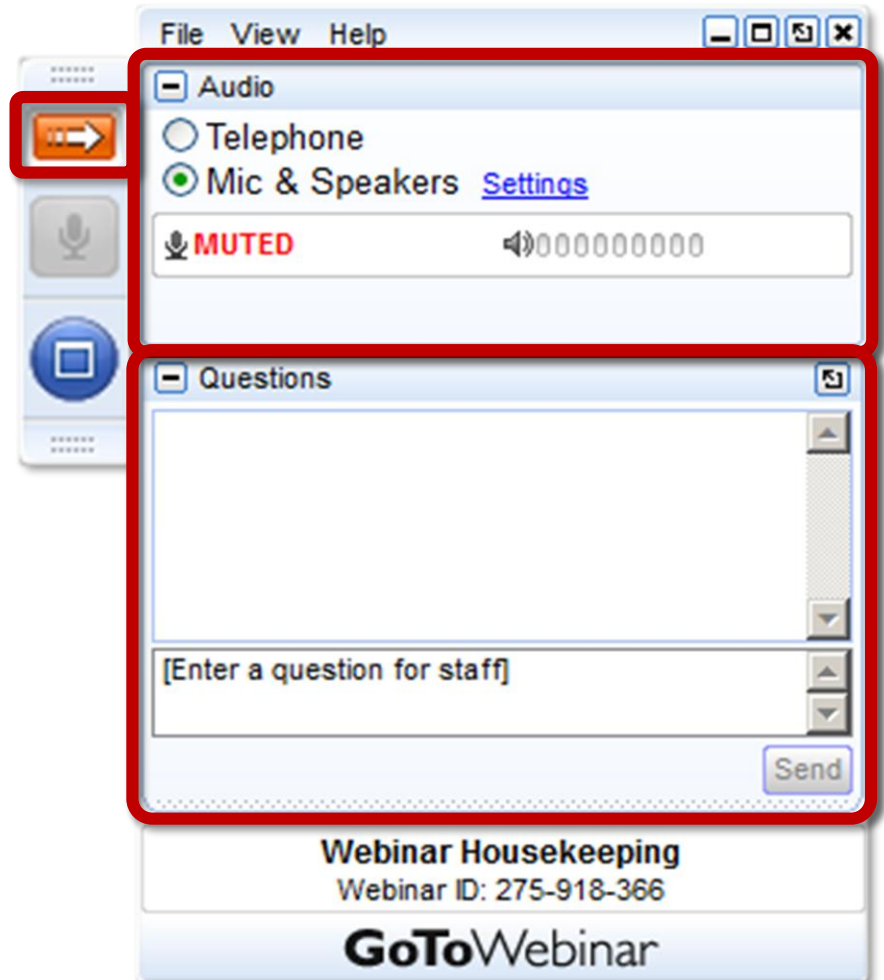
Gina Bianco

[Gina.Bianco@jhie.org](mailto:Gina.Bianco@jhie.org)

Visit: [www.JHIE.org](http://www.JHIE.org)

# Questions and Answers

Please type your questions into the question box





# Next Steps and Resources

- Legal Action Center Actionline services
- Develop a provider toolkit covering privacy laws, case studies of allowable sharing, model forms (e.g., Qualified Service Organization Agreement), and FAQs
- Collaborate on OHA and Jefferson HIE ONC grant
- Engage federal partners in discussions about modifications to Part 2

**For additional resources and webinar recordings, visit:**

<http://www.oregon.gov/oha/bhp/Pages/Behavioral-Health-Info.aspx>