



OREGON DEPARTMENT OF LAND CONSERVATION AND  
DEVELOPMENT

ORS 195.300 to ORS 195.336 (MEASURE 49) SUPPLEMENTAL REVIEW  
OF MEASURE 37 CLAIM  
Final Order of Denial

**STATE ELECTION NUMBER:** E131346

**CLAIMANTS:** Jay W. and Judith A. Short  
PO Box 3790  
Salem, OR 97302

**MEASURE 37 PROPERTY IDENTIFICATION:** Township 8S, Range 3W, Section 8C  
Tax lots 400, 500, 700 and 800<sup>1</sup>  
Marion County

**AGENT CONTACT INFORMATION:** Frank Walker  
PO Box 7170  
Salem, OR 97303

The claimants, Jay and Judith Short, filed a claim with the state under ORS 197.352 (2005) (Measure 37) on November 28, 2006, for property located at 4586 Viewcrest Road South, near Salem, in Marion County. ORS 195.300 to ORS 195.336 (Measure 49) entitles claimants who filed Measure 37 claims to elect supplemental review of their claims. The claimants have elected supplemental review of their Measure 37 claim under Section 6 of Measure 49, which allows the Department of Land Conservation and Development (the department) to authorize up to three home site approvals to qualified claimants.

This Final Order of Denial is the conclusion of the supplemental review of this claim.

## I. ANALYSIS OF CLAIM

### A. Maximum Number of Home Sites for Which the Claimants May Qualify

Under Section 6 of Measure 49, the number of home site approvals authorized by the department cannot exceed the lesser of the following: three; the number stated by the claimant in the election materials; or the number described in a Measure 37 waiver issued by the state, or if no waiver was issued, the number of home sites described in the Measure 37 claim filed with the state. The specific relief requested under both Measure 37 and Measure 49 appears to be the division of a

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<sup>1</sup> In the Marion County Measure 37 report, the County states that the four tax lots comprising the Measure 37 claim property are one legal parcel. In reliance on that report, this preliminary evaluation considers the Measure 37 claim property as one legal parcel.

1.6-acre home site from the 4.16-acre Measure 37 property. However, Measure 49 directs the department to authorize an otherwise prohibited number of home sites and does not provide for more specific relief requested. Therefore, the claimants have requested two home site approvals in the election material.<sup>2</sup> No waiver was issued for this claim. The Measure 37 claim filed with the state describes two home sites. Therefore, the claimants may qualify for a maximum of two home site approvals under Section 6 of Measure 49.

## **B. Qualification Requirements**

To qualify for a home site approval under Section 6 of Measure 49, the claimants must meet each of the following requirements:

### **1. Timeliness of Claim**

A claimant must have filed a Measure 37 claim for the property with either the state or the county in which the property is located on or before June 28, 2007, and must have filed a Measure 37 claim with both the state and the county before Measure 49 became effective on December 6, 2007. If the state Measure 37 claim was filed after December 4, 2006, the claim must also have been filed in compliance with the provisions of OAR 660-041-0020 then in effect.

### **Findings of Fact and Conclusions**

The claimants, Jay and Judith Short, filed a Measure 37 claim, M131346, with the state on November 28, 2006. The claimants filed a Measure 37 claim, M06-184, with Marion County on November 28, 2006. The state claim was filed prior to December 4, 2006.

The claimants timely filed a Measure 37 claim with both the state and Marion County.

### **2. The Claimant Is an Owner of the Property**

Measure 49 defines "Owner" as: "(a) The owner of fee title to the property as shown in the deed records of the county where the property is located; (b) The purchaser under a land sale contract, if there is a recorded land sale contract in force for the property; or (c) If the property is owned by the trustee of a revocable trust, the settlor of a revocable trust, except that when the trust becomes irrevocable only the trustee is the owner."

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<sup>2</sup> The claimants submitted a response to the Preliminary Evaluation indicating that they were requesting three home sites under Measure 49. However, the claimants election states they were requesting one dwelling and one parcel, which the department translated as a request for two home sites in light of the current property configuration. Additionally, regardless of their request under Measure 49, the claimants are limited to the relief requested under Measure 37, which was to divide a 1.6-acre parcel from their property. Therefore, the claimants cannot request more than two home sites under Measure 49.

**Findings of Fact and Conclusions:**

According to the deeds submitted by the claimants and Marion County assessment information, Jay and Judith Short are the owners of fee title to the property as shown in the Marion County deed records and, therefore, are owners of the property under Measure 49.

Marion County has confirmed that the claimants are the current owners of the property.

**3. All Owners Have Consented in Writing to the Claim**

All owners of the property must consent to the claim in writing.

**Findings of Fact and Conclusions:**

All owners of the property have consented to the claim in writing.

**4. The Property Is Located Entirely Outside Any Urban Growth Boundary and Entirely Outside the Boundaries of Any City**

The Measure 37 claim property must be located entirely outside any urban growth boundary and entirely outside the boundaries of any city.

**Findings of Fact and Conclusions:**

The Measure 37 claim property is located in Marion County, outside the urban growth boundary and outside the city limits of the nearest city, Salem.

**5. One or More Land Use Regulations Prohibit Establishing the Lot, Parcel or Dwelling**

One or more land use regulations must prohibit establishing the requested lot, parcel or dwelling.

**Findings of Fact and Conclusions:**

The property is currently zoned Acreage Residential – 2 Acre Minimum (AR-2) by Marion County, in accordance with Goal 14, which prohibits the urban use of rural land and requires local comprehensive plans to identify and separate urbanizable from rural land in order to provide for the orderly and efficient transition from rural to urban use. State laws, namely Goal 14 and OAR 660-004-0040, prohibit the establishment of a lot or parcel less than the size established in the County rural residential zone in existence on October 4, 2000, if the zone in existence on that date had a minimum lot size of two or more acres. Marion County's AR-2 requires a minimum lot size of two acres.

The claimants' property consists of 4.16 acres. Therefore, no state law prohibits the claimants from establishing on the Measure 37 claim property the two home sites the claimants may qualify for under Section 6 of Measure 49. Because this requirement has not been met, the remaining approval criteria will not be evaluated.

## **II. COMMENTS ON THE PRELIMINARY EVALUATION**

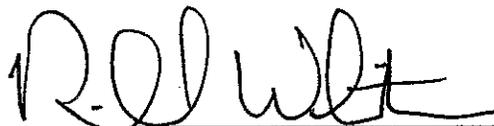
The department issued its Preliminary Evaluation for this claim on March 20, 2009. Pursuant to OAR 660-041-0090, the department provided written notice to the owners of surrounding properties. Comments received have been taken into account by the department in the issuance of this Final Order of Denial.

## **III. CONCLUSION**

Based on the analysis above, the claimants, Jay and Judith Short do not qualify for Measure 49 home site approvals because no land use regulation prohibits the claimants from establishing the lots, parcels or dwellings.

IT IS HEREBY ORDERED that this Final Order of Denial is entered by the Director of the Department of Land Conservation and Development as a final order of the department and the Land Conservation and Development Commission under ORS 197.300 to ORS 195.336 and OAR 660-041-0000 to 660-041-0160.

FOR THE DEPARTMENT AND THE LAND  
CONSERVATION AND DEVELOPMENT  
COMMISSION:



Richard Whitman, Director  
Dept. of Land Conservation and Development  
Dated this 27<sup>th</sup> day of May, 2009.

#### NOTICE OF RIGHT TO APPEAL OR OTHER JUDICIAL RELIEF

You are entitled, or may be entitled, to judicial remedies including the following:

1. Judicial review is available to anyone who is an owner of the property as defined in Measure 49 that it the subject of this final determination, or a person who timely submitted written evidence or comments to the department concerning this final determination.
2. Judicial review under ORS 183.484 may be obtained by filing a petition for review within 60 days from the service of this order. A petition for judicial review under ORS 183.484 must be filed in the Circuit Court in the county in which the affected property is located. Upon motion of any party to the proceedings, the proceedings may be transferred to any other county with jurisdiction under ORS 183.484 in the manner provided by law for change of venue.
3. Judicial review of this final determination is limited to the evidence in the record of the department at the time of its final determination. Copies of the documents that comprise the record are available for review at the department's office at 635 Capitol St. NE, Suite 150, Salem, OR 97301-2540. Judicial review is only available for issues that were raised before the department with sufficient specificity to afford the department an opportunity to respond.