



**OREGON DEPARTMENT OF LAND CONSERVATION AND  
DEVELOPMENT**

**ORS 195.300 to ORS 195.336 (MEASURE 49) SUPPLEMENTAL REVIEW  
OF MEASURE 37 CLAIM  
Preliminary Evaluation**

December 21, 2009

**STATE ELECTION NUMBER:** E131313A<sup>1,2</sup>

**CLAIMANT:** Robert C. Jenkins, Jr.<sup>3</sup>

**MEASURE 37 PROPERTY  
IDENTIFICATION:** Township 38S, Range 1E  
Section 2, Tax lot 300  
Section 10, Tax lot 100  
Section 11, Tax lot 300  
Section 12, Tax lot 700  
Section 13, Tax lot 200  
Section 14, Tax lot 100  
Section 15, Tax lot 100  
Section 22, Tax lot 100  
Section 23, Tax lot 100  
Section 24, Tax lot 200  
Section 25, Tax lot 100  
Jackson County

**PRIMARY CONTACT INFORMATION:** Robert Jenkins, Jr.  
8509 Canterbury Drive  
Annandale, VA 22003

**I. ELECTION**

The claimant, Robert Jenkins, filed a claim with the state under ORS 197.352 (2005) (Measure 37) on November 27, 2006, for property located near Ashland, in Jackson County.

<sup>1</sup> Claim E131313 has been split into three claims, E131313A, E131313B and E131313C, because the Measure 37 claim sought relief for non-contiguous parcels. Claim E131313A addresses the claimant's eligibility for Measure 49 relief on tax lots 300 (Section 2), 100 (Section 10), 300 (Section 11), 700, 200 (Section 13), 100 (Section 14), 100 (Section 15), 100 (Section 22), 100 (Section 23), 200 (Section 24) and 100 (Section 25), E131313B addresses his relief on tax lots 101 and 104 (Section 34) and E131313C addresses his relief on tax lot 101 (Section 35).

<sup>2</sup> Claimant also has claims, E131328 and E131581 for property that is not contiguous to tax lots 300 (Section 2), 100 (Section 10), 300 (Section 11), 700, 200 (Section 13), 100 (Section 14), 100 (Section 15), 100 (Section 22), 100 (Section 23), 200 (Section 24) and 100 (Section 25).

<sup>3</sup> S. Jeanette Jenkins was also a claimant under Measure 37 but did not elect supplemental review under Measure 49.

ORS 195.300 to ORS 195.336 (Measure 49) entitles claimants who filed Measure 37 claims to elect supplemental review of their claims. The claimant has elected supplemental review of his Measure 37 claim under Section 6 of Measure 49, which allows the Department of Land Conservation and Development (the department) to authorize up to three home site approvals to qualified claimants.

## **II. SUMMARY OF PRELIMINARY EVALUATION**

Based on the department's preliminary analysis, it appears that the claimant is not eligible for any relief under Measure 49 because the zoning and lawfully permitted uses of the claimant's property have not changed since he acquired it.

### **III. THE MAXIMUM NUMBER OF HOME SITE APPROVALS FOR WHICH THE CLAIMANT MAY QUALIFY**

Under Section 6 of Measure 49, the number of home site approvals authorized by the department cannot exceed the lesser of the following: three; the number stated by the claimant in the election materials; or the number described in a Measure 37 waiver issued by the state, or if no waiver was issued, the number of home sites described in the Measure 37 claim filed with the state. The claimant has requested supplemental review under Section 6. No waiver was issued for this claim. The Measure 37 claim filed with the state describes 396 home sites. Therefore, the claimant may qualify for a maximum of three home site approvals under Section 6 of Measure 49.

### **IV. PRELIMINARY ANALYSIS OF QUALIFICATION FOR HOME SITE APPROVAL**

#### **1. Preliminary Analysis**

To qualify for a home site approval under Section 6 of Measure 49, a claimant must have filed a Measure 37 claim for the property with either the state or the county in which the property is located on or before June 28, 2007, and must have filed a Measure 37 claim with both the state and the county before Measure 49 became effective on December 6, 2007. If the state Measure 37 claim was filed after December 4, 2006, the claim must also have been filed in compliance with the provisions of OAR 660-041-0020 then in effect.

The claimant, Robert Jenkins, filed a Measure 37 claim, M131313, with the state on November 27, 2006. The claimant filed a Measure 37 claim, M37-2006-00113, with Jackson County on October 20, 2006. The state claim was filed prior to December 4, 2006.

It appears that the claimant timely filed a Measure 37 claim with both the state and Jackson County.

In addition to filing a claim with both the state and the county in which the property is located, to qualify for a home site approval under Section 6 of Measure 49 the claimant must establish each of the following:

**(a) The Claimant is an Owner of the Property**

Measure 49 defines "Owner" as: "(a) The owner of fee title to the property as shown in the deed records of the county where the property is located; (b) The purchaser under a land sale contract, if there is a recorded land sale contract in force for the property; or (c) If the property is owned by the trustee of a revocable trust, the settlor of a revocable trust, except that when the trust becomes irrevocable only the trustee is the owner."

According to the deed submitted by the claimant, Robert Jenkins is the owner of fee title to the property as shown in the Jackson County deed records and, therefore, is an owner of the property under Measure 49.

**(b) All Owners of the Property Have Consented in Writing to the Claim**

The deed by which the claimant acquired the property indicates that there is a claimant owner who has not consented to the claim: S. Jeanette Jenkins.

**(c) The Measure 37 Claim Property Is Located Entirely Outside Any Urban Growth Boundary and Entirely Outside the Boundaries of Any City**

The Measure 37 claim property is located in Jackson County, outside the urban growth boundary and outside the city limits of the nearest city, Ashland.

**(d) One or More Land Use Regulations Prohibit Establishing the Lot, Parcel or Dwelling**

As stated in Section III above, the claimant may qualify for up to three home site approvals.

The property is currently zoned Exclusive Farm Use (EFU) by Jackson County, in accordance with ORS chapter 215 and OAR 660, division 33, because the property is "agricultural land" as defined by Goal 3. Goal 3 requires agricultural land to be zoned exclusive farm use. Applicable provisions of ORS chapter 215 and OAR 660, division 33, enacted or adopted pursuant to Goal 3, generally prohibit the establishment of a lot or parcel less than 80 acres in size in an EFU zone. Those provisions also regulate the establishment of dwellings on new or existing lots or parcels and include restrictions on establishing more than one dwelling on a single tract.

The claimant's property consists of 3701.04 acres that make up a single tract. Therefore, state land use regulations prohibit the claimant from establishing on the Measure 37 claim property the three home sites the claimant may qualify for under Section 6 of Measure 49.

**(e) The Establishment of the Lot, Parcel or Dwelling Is Not Prohibited by a Land Use Regulation Described in ORS 195.305(3)**

ORS 195.305(3) exempts from claims under Measure 49 land use regulations:

- (a) Restricting or prohibiting activities commonly and historically recognized as public nuisances under common law;
- (b) Restricting or prohibiting activities for the protection of public health and safety;
- (c) To the extent the land use regulation is required to comply with federal law; or
- (d) Restricting or prohibiting the use of a property for the purpose of selling pornography or performing nude dancing.

Based on the documentation submitted by the claimant, it does not appear that the establishment of the three home sites for which the claimant may qualify on the property would be prohibited by land use regulations described in ORS 195.305(3).

**(f) On the Claimant's Acquisition Date, the Claimant Lawfully Was Permitted to Establish at Least the Number of Lots, Parcels or Dwellings on the Property That Are Authorized Under Section 6 of Measure 49**

A claimant's acquisition date is "the date the claimant became the owner of the property as shown in the deed records of the county in which the property is located. If there is more than one claimant for the same property under the same claim and the claimants have different acquisition dates, the acquisition date is the earliest of those dates."

Jackson County deed records indicate that the claimant acquired the property on August 29, 2004.

On August 29, 2004, the Measure 37 claim property was subject to Jackson County's acknowledged Exclusive Farm Use (EFU) zone. Jackson County's EFU zone required 80 acres for the creation of a new lot or parcel on which a dwelling could be established. The claimant was not lawfully permitted to establish more than one dwelling on a tract on his date of acquisition. Therefore, the claimant lawfully could not have established three home sites on his date of acquisition.

**2. Preliminary Conclusion**

Based on the preliminary analysis, the claimant, Robert Jenkins, does not qualify for Measure 49 home site approvals because the zoning and lawfully permitted uses of the claimant's property has not changed since he acquired it.

## V. NOTICE OF OPPORTUNITY TO COMMENT

A claimant or a claimant's authorized agent, a county and any third party may submit written comments, evidence and information in response to the preliminary evaluation. The comments, evidence and information must be filed with the department no more than twenty-eight (28) calendar days after the date this evaluation is mailed to the claimant and the claimant's agent and notice of this evaluation is mailed to third parties.

The department will mail a copy of all materials timely filed by a county or a third party with the department to the claimant and the claimant's agent. A claimant or a claimant's authorized agent may then file written comments, evidence or information in response to the materials filed by the third party or county. That response must be filed no more than twenty-one (21) calendar days after the date the department mails the materials to the claimants and the claimants' authorized agent.

All comments, evidence and information in response to the preliminary evaluation and all responses to materials filed by a third party or a county shall be delivered to Supplemental Measure 49 Claim Review, 635 Capitol Street NE, Suite 150, Salem, Oregon 97301-2540 and will be deemed timely filed either (1) if actually delivered to the department before the close of business on the final eligible calendar day, or (2) if mailed on or before the final eligible calendar day.

**Note: Please reference the claim number and claimant name and clearly mark your comments as "Preliminary Evaluation Comments." Comments must be submitted in original written form only. Comments submitted electronically or by facsimile will not be accepted.**