



**OREGON DEPARTMENT OF LAND CONSERVATION AND
DEVELOPMENT**

**ORS 195.300 to ORS 195.336 (MEASURE 49) SUPPLEMENTAL REVIEW
OF MEASURE 37 CLAIM
Preliminary Evaluation**

March 9, 2010

STATE ELECTION NUMBER: E132448C^{1, 2, 3}

CLAIMANTS: J. Randall Pope
Lynn R. Pope
Pope Ranches, Inc.
RLP Ranch, Ltd.
VCP Ranch, Ltd.
21660 Pope Road
Merrill, OR 97633

**MEASURE 37 PROPERTY
IDENTIFICATION:** Township 40S, Range 11E, Section 00
Tax lot 4100⁴
Klamath County

AGENT CONTACT INFORMATION: Michael L. Spencer
439 Pine Street
Klamath Falls, OR 97601

I. ELECTION

The claimants, Randall Pope, Lynn Pope, Pope Ranches, Inc., RLP Ranch, Ltd. and VCP Ranch, Ltd., filed a claim with the state under ORS 197.352 (2005) (Measure 37) on November 13, 2006, for property located along Taylor Road, near Merrill, in Klamath County. ORS 195.300 to ORS 195.336 (Measure 49) entitles claimants who filed Measure 37 claims to elect supplemental review of their claims. The claimants have elected supplemental review of their Measure 37

¹ Claim E132448 has been split into three claims because the claim includes multiple tax lots or parcels that are not in the same ownership. E132448A refers to tax lots 1200 (section 33) and 1500 (section 33) and claimant Randall Pope. E132448B refers to tax lots 201 (section 33), 300 (section 33), 1000 (section 28) and 1100 (section 33) and claimant Lynn Pope. E132448C refers to tax lot 4100 (S00) and claimant VCP Ranch, Ltd.

² On July 9, 2008, the department sent the claimants a letter stating that no further action would be taken regarding claim M132448. That letter was sent in error. This preliminary evaluation supersedes the letter dated July 9, 2008, and claim M132448 will continue to be processed under Measure 49.

³ The claimants also submitted claims for property not contiguous to the subject property which are identified as E132446 and E132447.

⁴ The Measure 37 claim property consisted of tax lot 4100. Tax lot 4100 has since been partitioned into tax lots 4100, 4106, 4107 and 4108.

claim under Section 6 of Measure 49, which allows the Department of Land Conservation and Development (the department) to authorize up to three home site approvals to qualified claimants.

II. SUMMARY OF PRELIMINARY EVALUATION

Based on the department's preliminary analysis, it appears that claimant VCP Ranch, Ltd. is qualified for up to two home site approvals on tax lots 4100, 4106 and 4108 of the Measure 37 claim property. The Measure 37 claim property and all contiguous property in the ownership of the claimant currently appears to consist of four lots or parcels, which are undeveloped. After taking into account the number of lots, parcels and dwellings currently located on the Measure 37 claim property and the contiguous property under the ownership of the claimant, it appears that the home site approvals will allow claimant VCP Ranch, Ltd. to establish no additional lots or parcels and two dwellings on the portion of the Measure 37 claim property consisting of tax lots 4100, 4106 and 4108.

Based on the department's preliminary analysis, it appears that claimant VCP Ranch, Ltd. is not eligible for any relief under Measure 49 on tax lot 4107 because the claimant no longer owns tax lot 4107 of the Measure 37 claim property.

Based on the department's preliminary analysis, it appears that claimants Randall Pope, Lynn Pope, Pope Ranches, Inc. and RLP Ranch, Ltd. are not eligible for any relief under Measure 49 because they have not established their ownership of the property for the purposes of Measure 49.

III. THE MAXIMUM NUMBER OF HOME SITE APPROVALS FOR WHICH THE CLAIMANTS MAY QUALIFY

Under Section 6 of Measure 49, the number of home site approvals authorized by the department cannot exceed the lesser of the following: three; the number stated by the claimant in the election materials; or the number described in a Measure 37 waiver issued by the state, or if no waiver was issued, the number of home sites described in the Measure 37 claim filed with the state. The claimants have requested review under Section 6 in the election material. No waiver was issued for this claim. The Measure 37 claim filed with the state describes 2086 home sites. Therefore, the claimants may qualify for a maximum of three home site approvals under Section 6 of Measure 49.

IV. PRELIMINARY ANALYSIS OF QUALIFICATION FOR HOME SITE APPROVAL

1. Preliminary Analysis

To qualify for a home site approval under Section 6 of Measure 49, a claimant must have filed a Measure 37 claim for the property with either the state or the county in which the property is located on or before June 28, 2007, and must have filed a Measure 37 claim with both the state and the county before Measure 49 became effective on December 6, 2007. If the state

Measure 37 claim was filed after December 4, 2006, the claim must also have been filed in compliance with the provisions of OAR 660-041-0020 then in effect.

The claimants, Randall Pope, Lynn Pope, Pope Ranches, Inc., RLP Ranch, Ltd. and VCP Ranch, Ltd., filed a Measure 37 claim, M132448, with the state on November 13, 2006. The claimants filed a Measure 37 claim, M37 52-06, with Klamath County on November 17, 2006. The state claim was filed prior to December 4, 2006.

It appears that the claimants timely filed a Measure 37 claim with both the state and Klamath County.

In addition to filing a claim with both the state and the county in which the property is located, to qualify for a home site approval under Section 6 of Measure 49 the claimants must establish each of the following:

(a) The Claimant is an Owner of the Property

Measure 49 defines “Owner” as: “(a) The owner of fee title to the property as shown in the deed records of the county where the property is located; (b) The purchaser under a land sale contract, if there is a recorded land sale contract in force for the property; or (c) If the property is owned by the trustee of a revocable trust, the settlor of a revocable trust, except that when the trust becomes irrevocable only the trustee is the owner.”

According to the deed submitted by the claimants, VCP Ranch, Ltd. is the owner of fee title to tax lots 4100, 4106 and 4108 of the Measure 37 claim property as shown in the Klamath County deed records and, therefore, is an owner of tax lots 4100, 4106 and 4108 under Measure 49.

According to the information obtained from Klamath County, VCP Ranch, Ltd. has not established its ownership of tax lot 4107 of the Measure 37 property for the purposes of Measure 49 because it is no longer an owner of the property. Claimant VCP Ranch, Ltd sold tax lot 4107 after filing the Measure 37 claim.

According to the information submitted by the claimants, Randall Pope, Lynn Pope, Pope Ranches, Inc. and RLP Ranch, Ltd. have not established their ownership of the property for the purposes of Measure 49.

(b) All Owners of the Property Have Consented in Writing to the Claim

It appears that claimant VCP Ranch, Ltd. is the sole owner of tax lots 4100, 4106 and 4108 of the Measure 37 claim property. Therefore, no additional consent is required.

(c) The Measure 37 Claim Property Is Located Entirely Outside Any Urban Growth Boundary and Entirely Outside the Boundaries of Any City

The Measure 37 claim property is located in Klamath County, outside the urban growth boundary and outside the city limits of the nearest city, Merrill.

(d) One or More Land Use Regulations Prohibit Establishing the Lot, Parcel or Dwelling

As stated in Sections III and IV(a) above, claimant VCP Ranch, Ltd. may qualify for up to three home site approvals.

The property is currently zoned Forestry/Range (FR) by Klamath County, in accordance with Goals 3 and 4, as implemented by OAR 660-006-0050. State land use regulations, including applicable provisions of ORS chapter 215 and OAR 660, divisions 6 and 33, generally prohibit the establishment of a lot or parcel less than 80 acres in size in a mixed farm/forest zone and regulate the establishment of dwellings on new or existing lots or parcels. Those provisions also regulate the establishment of dwellings on new or existing lots or parcels and include restrictions on establishing more than one dwelling on a single tract.

The claimants' property consists of 2086.11 acres that make up a single tract. Therefore, state land use regulations prohibit the claimants from establishing on the Measure 37 claim property the three home sites claimant VCP Ranch, Ltd. may qualify for under Section 6 of Measure 49.

(e) The Establishment of the Lot, Parcel or Dwelling Is Not Prohibited by a Land Use Regulation Described in ORS 195.305(3)

ORS 195.305(3) exempts from claims under Measure 49 land use regulations:

- (a) Restricting or prohibiting activities commonly and historically recognized as public nuisances under common law;
- (b) Restricting or prohibiting activities for the protection of public health and safety;
- (c) To the extent the land use regulation is required to comply with federal law; or
- (d) Restricting or prohibiting the use of a property for the purpose of selling pornography or performing nude dancing.

Based on the documentation submitted by the claimants, it does not appear that the establishment of the three home sites for which claimant VCP Ranch, Ltd. may qualify on the property would be prohibited by land use regulations described in ORS 195.305(3).

(f) On the Claimant's Acquisition Date, the Claimant Lawfully Was Permitted to Establish at Least the Number of Lots, Parcels or Dwellings on the Property That Are Authorized Under Section 6 of Measure 49

A claimant's acquisition date is "the date the claimant became the owner of the property as shown in the deed records of the county in which the property is located. If there is more than one claimant for the same property under the same claim and the claimants have different acquisition dates, the acquisition date is the earliest of those dates."

Klamath County deed records indicate that claimant VCP Ranch, Ltd. acquired the property on May 29, 1982.

Claimant VCP Ranch, Ltd. acquired the Measure 37 claim property after adoption of the statewide planning goals, but before the Land Conservation and Development Commission (the Commission) acknowledged Klamath County's comprehensive plan and land use regulations to be in compliance with those goals pursuant to ORS 197.250 and 197.251. On May 29, 1982, the Measure 37 claim property was zoned Agriculture/Forestry (AF) by Klamath County. Klamath County's AF zone included a fixed minimum acreage standard of 20 acres. However, the Commission had not acknowledged that zone for compliance with the goals when the claimant acquired the property on May 29, 1982. Accordingly, the statewide planning goals, and in particular Goals 3 and 4, and ORS chapter 215 applied directly to the Measure 37 claim property when the claimant acquired it.

To determine whether a use of property that was not subject to an acknowledged zone at the time the claimant acquired it would have complied with Goals 3 and 4, and ORS 215, OAR 660-041-0110 provides that DLCD will apply the first acknowledged local land use regulations, unless the evidence in the record, including but not limited to, county Measure 37 waivers or local land use determinations issued at the time the property was acquired, establishes that a greater number of lots, parcels or dwellings would have been lawfully permitted.

In 1982, Goal 3 was "to preserve and maintain agricultural lands." It required the adoption of exclusive farm use zones pursuant to ORS chapter 215, and required that "[s]uch minimum lot sizes as are utilized for any farm use zones shall be appropriate for the continuation of the existing commercial agricultural enterprise within the area." Goal 4 was "to conserve forest lands for forest uses" and required that forest land be "retained for the production of wood fiber and other forest uses." Depending on the nature of the individual property, OAR 660, division 6 required compliance with either Goal 3 or Goal 4.

On August 6, 1984, the Commission acknowledged the application of Klamath County's Forestry/Range (FR) zone to the Measure 37 claim property. The Commission's acknowledgement of Klamath County's FR zone confirmed that zone's compliance with Goals 3 and 4 and ORS chapter 215. Klamath County's acknowledged FR zone required 40 acres for the creation of a new lot or parcel on which a dwelling could be established. Claimant VCP Ranch, Ltd. was lawfully permitted to establish more than one dwelling on a tract on its date of acquisition.

The Measure 37 claim property consists of 2086.11 acres. Therefore, claimant VCP Ranch, Ltd. lawfully could have established at least three home sites on its date of acquisition.

2. Preliminary Conclusion

Based on the preliminary analysis, it appears that claimant VCP Ranch, Ltd. qualifies for up to three home site approvals on current tax lots 4100, 4106 and 4108 of the Measure 37 claim property under Section 6 of Measure 49. However, it appears that the claimant does not qualify

for any relief on current tax lot 4107 because it is not an owner of that portion of the Measure 37 claim property.

Because the Measure 37 claim property includes one lot or parcel that has been transferred to a different owner, the number of home site approvals that claimant VCP Ranch, Ltd. qualifies for on the portion of the property that it currently owns is reduced to two.

Based on the preliminary analysis, claimants Randall Pope, Lynn Pope, Pope Ranches, Inc. and RLP Ranch, Ltd. do not qualify for Measure 49 home site approvals because they have not established their ownership of the property for the purposes of Measure 49.

V. NUMBER OF LOTS, PARCELS OR DWELLINGS ON OR CONTAINED WITHIN THE PROPERTY

The number of lots, parcels or dwellings that a claimant is authorized to establish pursuant to a home site authorization is reduced by the number of lots, parcels or dwellings currently in existence on the Measure 37 claim property and any contiguous property under the same ownership according to the methodology stated in Section 6(2)(b) and 6(3) of Measure 49. However, if a claimant otherwise qualifies for relief under Section 6 of Measure 49, the claimant will be able to establish at least one additional lot, parcel or dwelling, regardless of the number of lots, parcels or dwellings currently in existence.

Based on the documentation provided by the claimants and information from Klamath County, the Measure 37 claim property appears to currently include three lots or parcels in the ownership of claimant VCP Ranch, Ltd. that are undeveloped, and one lot or parcel not in the ownership of the claimant. There is no contiguous property under the same ownership. Therefore, the two home site approvals claimant VCP Ranch, Ltd. appears to qualify for under Section 6 of Measure 49 will allow the claimant to establish no additional lots or parcels and up to two dwellings on the portion of the Measure 37 claim property consisting of tax lots 4100, 4106 and 4108. Each dwelling must be on a separate lot or parcel, and must be contained within tax lots 4100, 4106 and 4108 of the Measure 37 claim property.

VI. PRELIMINARY STATEMENT OF PROPOSED LIMITATIONS AND CONDITIONS ON THE NUMBER AND SCOPE OF HOME SITE APPROVALS

The department has identified the following limitations and conditions that may affect the number or scope of the home site approvals that claimant VCP Ranch, Ltd. would otherwise be entitled to under Section 6 of Measure 49. This list may not be comprehensive and does not preclude the possibility that other considerations, not yet identified by the department, may affect the establishment of a land division or dwelling authorized by a home site approval.

1. The establishment of a land division or dwelling based on a Measure 49 home site authorization must comply with all applicable standards governing the siting or development of the land division or dwelling. However, those standards must not be applied in a manner that prohibits the establishment of the land division or dwelling, unless the standards are

reasonably necessary to avoid or abate a nuisance, to protect public health or safety, or to carry out federal law.

2. A home site authorization will not authorize the establishment of a land division or dwelling in violation of a land use regulation described in ORS 195.305(3) or in violation of any other law that is not a land use regulation as defined by ORS 195.300(14).
3. A claimant is not eligible for more than 20 home site approvals under Sections 5 to 11 of Measure 49 regardless of how many properties a claimant owns or how many claims a claimant filed.
4. The number of lots, parcels or dwellings a claimant may establish under a Measure 49 home site authorization is reduced by the number of lots, parcels and dwellings currently in existence on the Measure 37 claim property and contiguous property in the same ownership, regardless of whether evidence of their existence has been provided to the department. If, based on the information available to the department, the department has calculated the number of currently existing lots, parcels or dwellings to be either greater than or less than the number of lots, parcels or dwellings actually in existence on the Measure 37 claim property or contiguous property under the same ownership, then the number of additional lots, parcels or dwellings a claimant may establish pursuant to this home site authorization must be adjusted according to the methodology stated in Section 6(2)(b) and 6(3) of Measure 49. Statements in this preliminary evaluation regarding the number of lots, parcels or dwellings currently existing on the Measure 37 claim property and contiguous property are not a determination on the current legal status of those lots, parcels or dwellings.
5. Temporary dwellings are not considered in determining the number of existing dwellings currently on the property. The claimant may choose to convert any temporary dwelling currently located on the property on which the claimant is eligible for Measure 49 relief to an authorized home site pursuant to a Measure 49 home site approval. Otherwise, any temporary dwelling is subject to the terms of the local permit requirements under which it was approved, and is subject to removal at the end of the term for which it is allowed.
6. A home site approval only authorizes the establishment of a new lot, parcel or dwelling on property on which the claimant is eligible for Measure 49 relief. No additional development is authorized on contiguous property for which no Measure 37 claim was filed or on Measure 37 claim property on which a claimant is not eligible for Measure 49 relief. A lot or parcel established pursuant to a home site approval must either be the site of a dwelling that is currently in existence or be the future site of a dwelling that may be established pursuant to the home site approval.
7. The claimant may use a home site approval to convert a lot, parcel or dwelling currently located on the property on which the claimant is eligible for Measure 49 relief to an authorized home site. If the number of lots, parcels or dwellings existing on the property on which the claimant is eligible for Measure 49 relief exceeds the number of home site approvals the claimant qualifies for under a home site authorization, the claimant may select which existing lots, parcels or dwellings to convert to authorized home sites; or may

reconfigure existing lots, parcels or dwellings so that the number is equivalent to the number of home site approvals.

8. The claimant may not implement the relief described in a Measure 49 home site authorization if a claimant has been determined to have a common law vested right to a use described in a Measure 37 waiver for the property. Therefore, if a claimant has been determined in a final judgment or final order that is not subject to further appeal to have a common law vested right as described in Section 5(3) of Measure 49 to any use on the Measure 37 claim property, then any Measure 49 Home Site Authorization for the property will be void. However, so long as no claimant has been determined in such a final judgment or final order to have a common law vested right to a use described in a Measure 37 waiver for the property, a use that has been completed on the property pursuant to a Measure 37 waiver may be converted to an authorized home site.
9. A home site approval does not authorize the establishment of a new dwelling on a lot or parcel that already contains one or more dwellings. The claimant may be required to alter the configuration of the lots or parcels currently in existence on the Measure 37 claim property and contiguous property so that each additional dwelling established on the property on which the claimant is eligible for Measure 49 relief, pursuant to a home site approval, is sited on a separate lot or parcel.
10. Because the property is located in a mixed farm and forest zone, the home site authorization will not authorize new lots or parcels that exceed five acres. However, existing or remnant lots or parcels may exceed five acres. Before beginning construction in one of these zones, the owner must comply with the requirements of ORS 215.293. Further, the home site authorization will not authorize new lots or parcels that exceed two acres if the new lots or parcels are located on high-value farmland, on high-value forestland or on land within a ground water restricted area. However, existing or remnant lots or parcels may exceed two acres.
11. Because the property is located in a mixed farm and forest zone, Measure 49 requires new home sites to be clustered so as to maximize suitability of the remnant lot or parcel for farm or forest use. Further, if an owner of the property is authorized by other home site approvals to subdivide, partition, or establish dwellings on other Measure 37 claim properties, Measure 49 authorizes the owner to cluster some or all of the authorized lots, parcels or dwellings that would otherwise be located on land in an exclusive farm use zone, a forest zone or a mixed farm and forest zone on a single Measure 37 claim property that is zoned residential use or is located in an exclusive farm use zone, a forest zone or a mixed farm and forest zone but is less suitable for farm or forest use than the other Measure 37 claim properties.
12. Once the department issues a final home site authorization, a home site approval granted under that authorization will run with the property and will transfer with the property. A home site approval will not expire, except that if a claimant who received a home site authorization later conveys the property to a party other than the claimant's spouse or the trustee of a revocable trust in which the claimant is the settlor, the subsequent owner of the

property must establish the authorized lots, parcels and dwellings within 10 years of the conveyance. A lot or parcel lawfully created based on the home site authorization will remain a discrete lot or parcel, unless the lot or parcel lines are vacated or the lot or parcel is further divided, as provided by law. A dwelling lawfully created based on a home site approval is a permitted use.

VII. NOTICE OF OPPORTUNITY TO COMMENT

A claimant or a claimant's authorized agent, a county and any third party may submit written comments, evidence and information in response to the preliminary evaluation. The comments, evidence and information must be filed with the department no more than twenty-eight (28) calendar days after the date this evaluation is mailed to the claimants and the claimants' agent and notice of this evaluation is mailed to third parties.

The department will mail a copy of all materials timely filed by a county or a third party with the department to the claimants and the claimants' agent. A claimant or a claimant's authorized agent may then file written comments, evidence or information in response to the materials filed by the third party or county. That response must be filed no more than twenty-one (21) calendar days after the date the department mails the materials to the claimants and the claimants' authorized agent.

All comments, evidence and information in response to the preliminary evaluation and all responses to materials filed by a third party or a county shall be delivered to Supplemental Measure 49 Claim Review, 635 Capitol Street NE, Suite 150, Salem, Oregon 97301-2540 and will be deemed timely filed either (1) if actually delivered to the department before the close of business on the final eligible calendar day, or (2) if mailed on or before the final eligible calendar day.

Note: Please reference the claim number and claimant name and clearly mark your comments as "Preliminary Evaluation Comments." Comments must be submitted in original written form only. Comments submitted electronically or by facsimile will not be accepted.