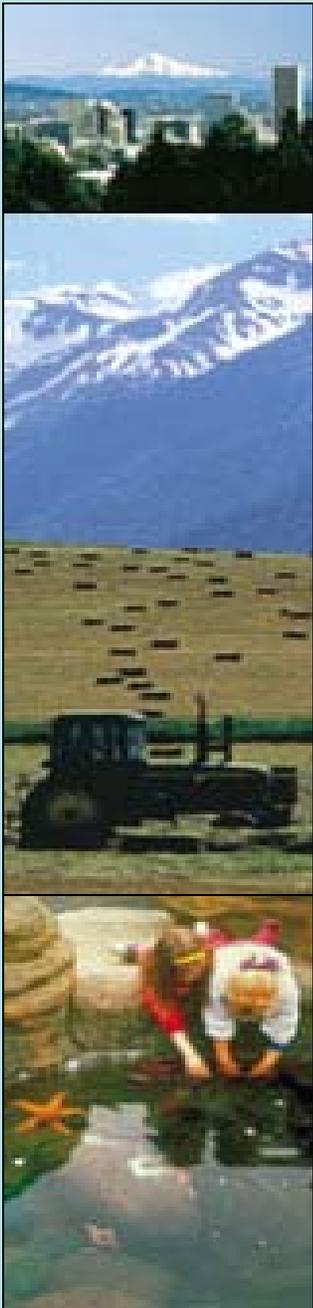


Oregon Department of Land Conservation and Development

2009-11 Budget Presentation

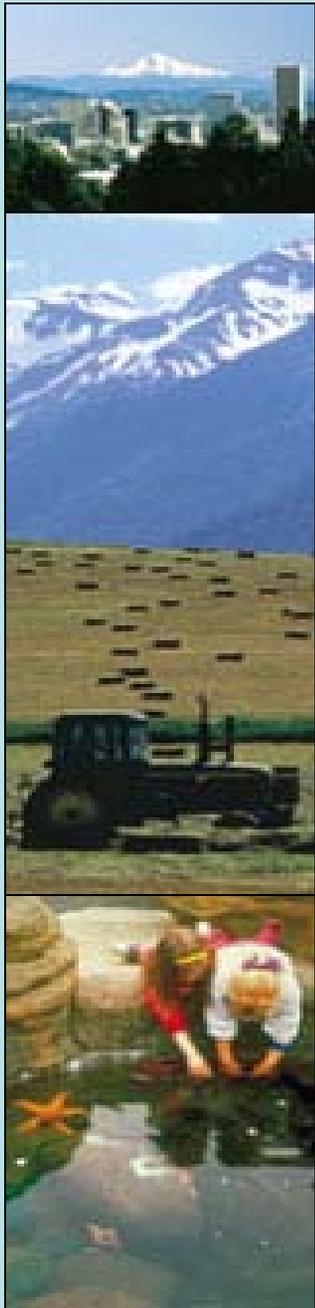
Richard Whitman, Director



Presentation Outline

	<u>Pages</u>
Agency Performance Overview	2 - 48
Program Priorities	49 - 50
2009-11 Essential Budget Level	51 - 53
2009-11 Governor's Recommended Budget	54 - 62
Agency Policy and Program Alternatives	63
Listing of Appendices	64



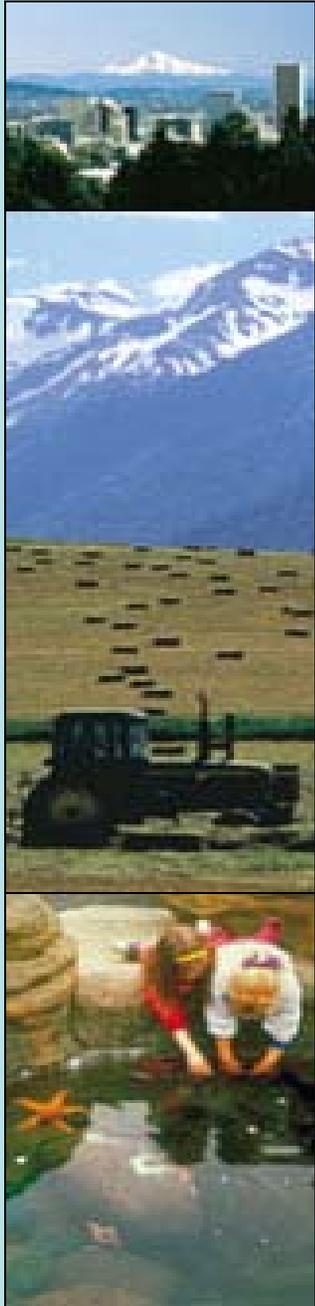


Agency Performance Overview

Mission Statement

Support all of our partners in creating and implementing comprehensive plans that reflect and balance the statewide planning goals, the vision of citizens, and the interests of local, state, federal and tribal governments.

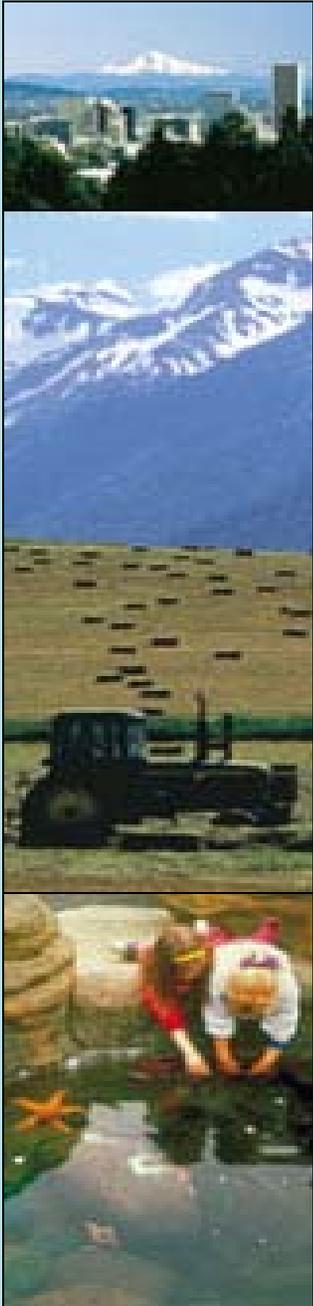




Agency Performance Overview

- Land Conservation and Development Commission (SB 100)
 - Seven volunteer members
 - Appointed by the Governor and confirmed by the Senate
- State Statutes
- Statewide Planning Goals
- Administrative Rules





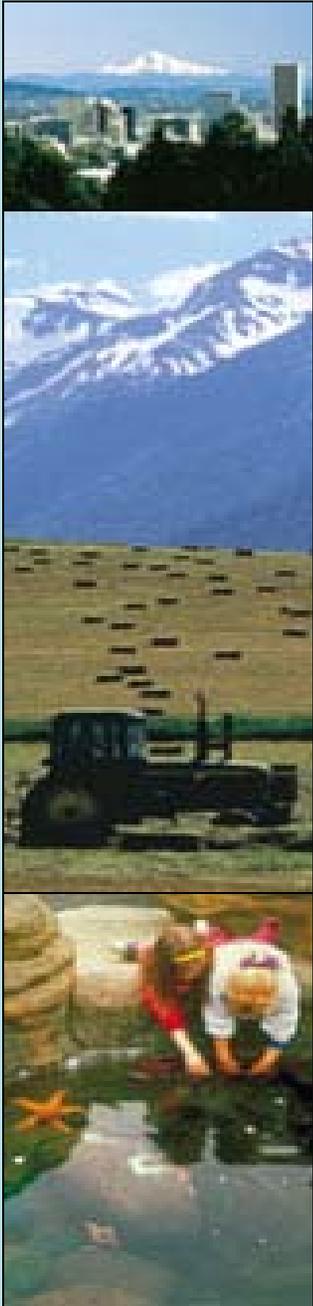
Agency Performance Overview

- Five Divisions
 - Community Services Division
 - Planning Services Division
 - Ocean and Coastal Services Division
 - Operations Services Division
 - Measure 49 Development Services Division
- Two Budget Units
 - Planning and Administration (all program services)
 - Grants to Local Governments (no staffing)



Agency Performance Overview

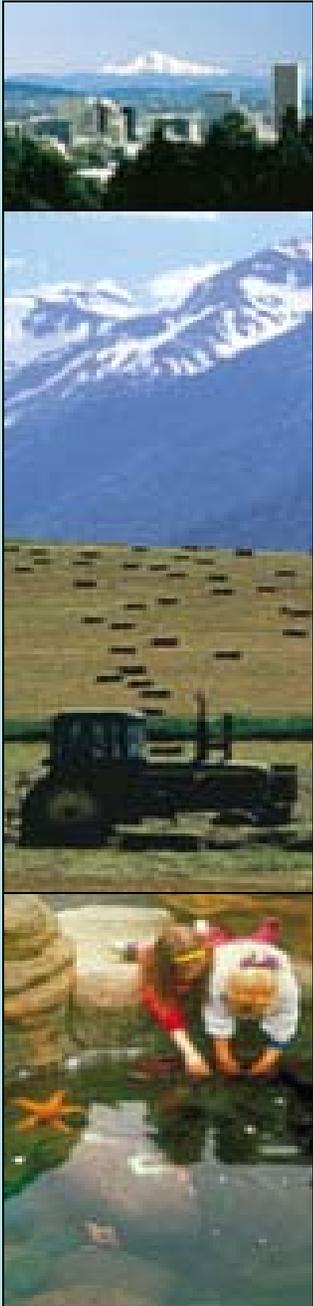




Agency Performance Overview

- Long Term Strategic Goals
- Short Term Strategic Initiatives
- Key Performance Measures



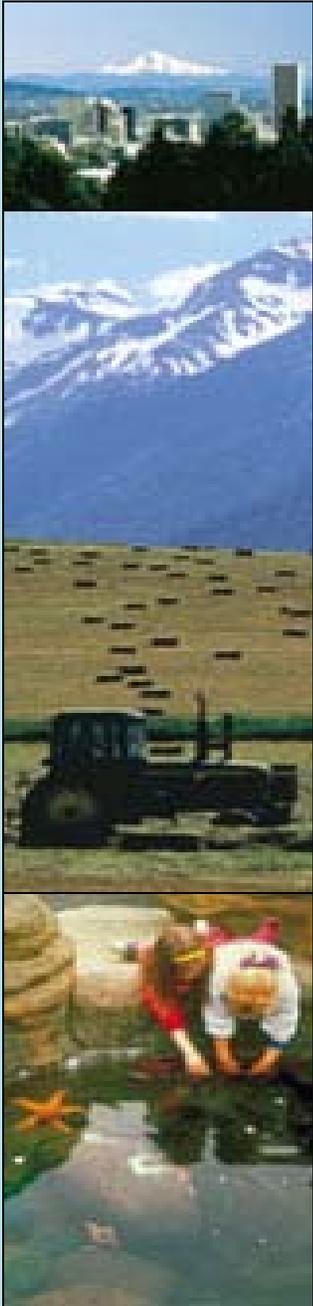


Agency Performance Overview

Long-Term Strategic Goals

1. Promote Economic Development and Quality Communities
2. Secure Oregon's Legacy
3. Improve Collaboration
4. Deliver the Highest Level of Customer Service Possible
5. Streamlining





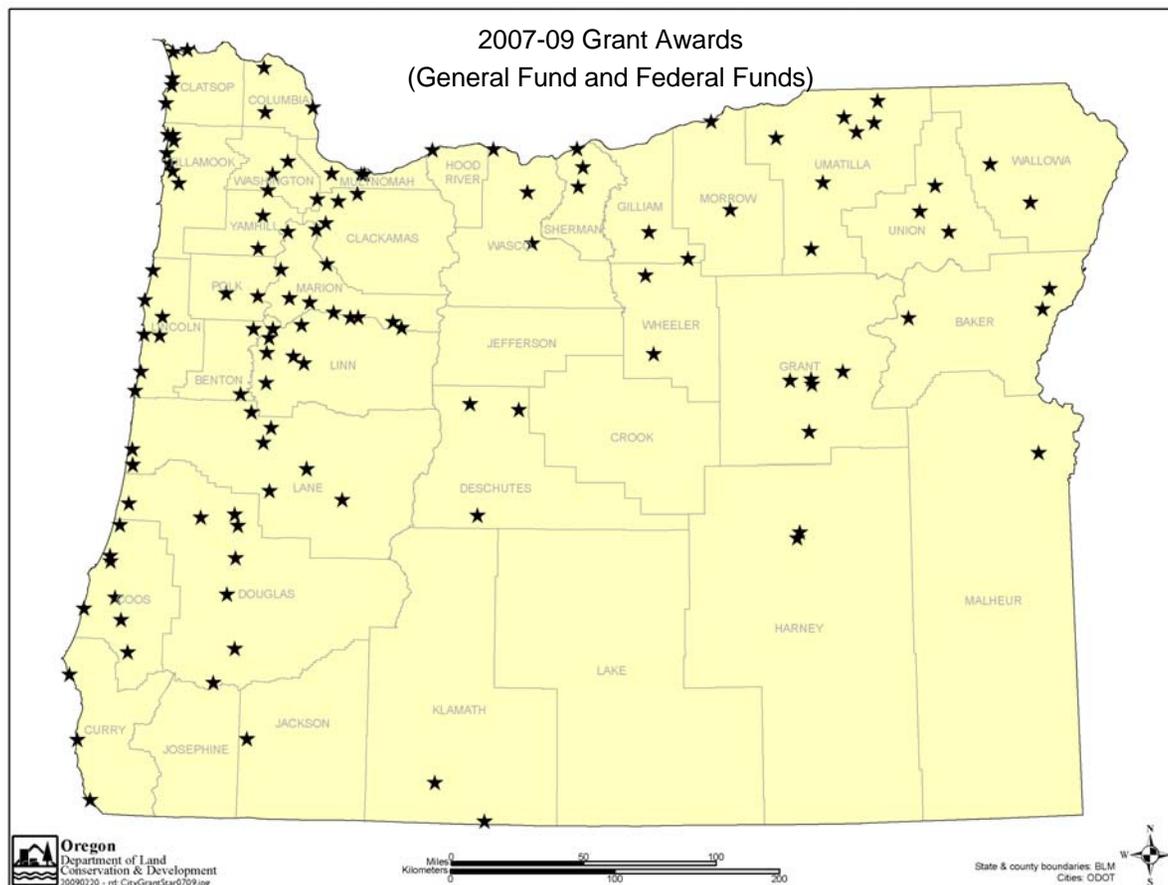
Agency Performance Overview

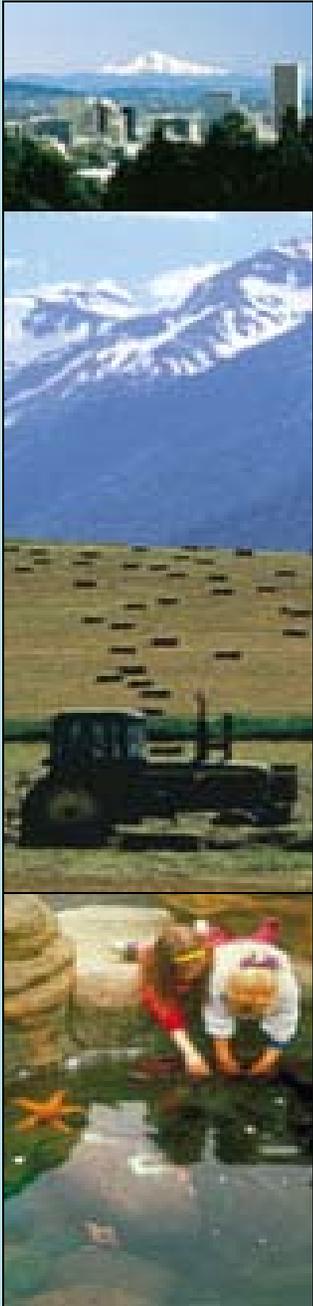
Long-Term Strategic Goals

1. **Promote Economic Development and Quality Communities:** Support local planning to improve economic development and enhance livability and sustainability in communities statewide.
 - Top Priority for Technical Assistance
 - Top Priority for Grant Funding
 - Economic Opportunity Analysis
 - ERT Coordination



Agency Performance Overview





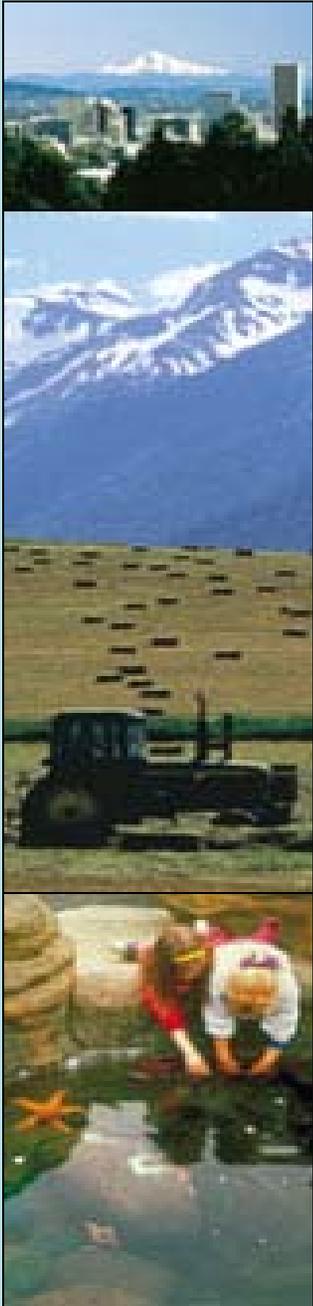
Agency Performance Overview

Long-Term Strategic Goals

2. **Secure Oregon's Legacy:** Protect farm, forest, coastal and other natural and economic resources.
 - Effectively preserving agricultural land base
 - Measurable effect in reducing the loss of forest land to developed uses since it was implemented
 - Effectively protecting and developing estuarine areas

Source: Institute for Natural Resources August 2008 Report



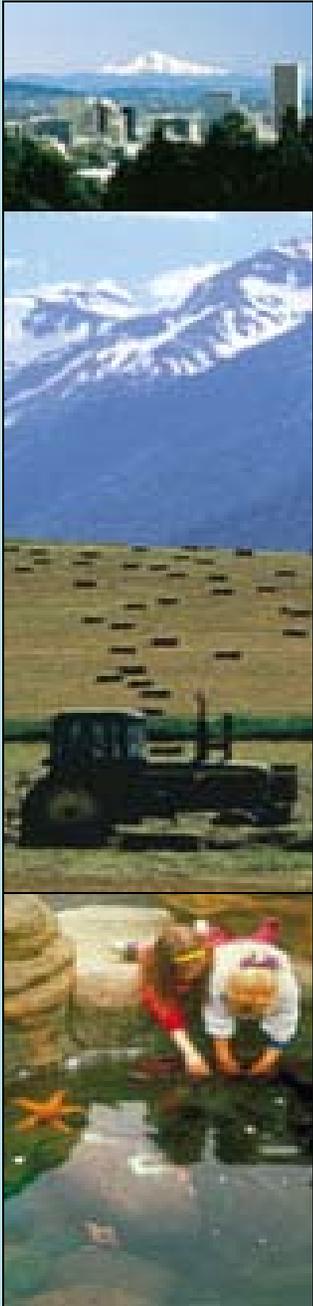


Agency Performance Overview

Long-Term Strategic Goals

3. **Improve Collaboration:** Foster a network of public- and private-sector partners to identify and promote shared interests.
 - Ongoing Meetings with ODOT, OECDD, and ERT
 - Planners Network Meetings
 - Realtors' Conferences
 - Oregon Solutions – Tillamook and Vernonia
 - Regional Problem Solving – Bear Creek
 - HB 3337 (2007) Support for Eugene & Springfield



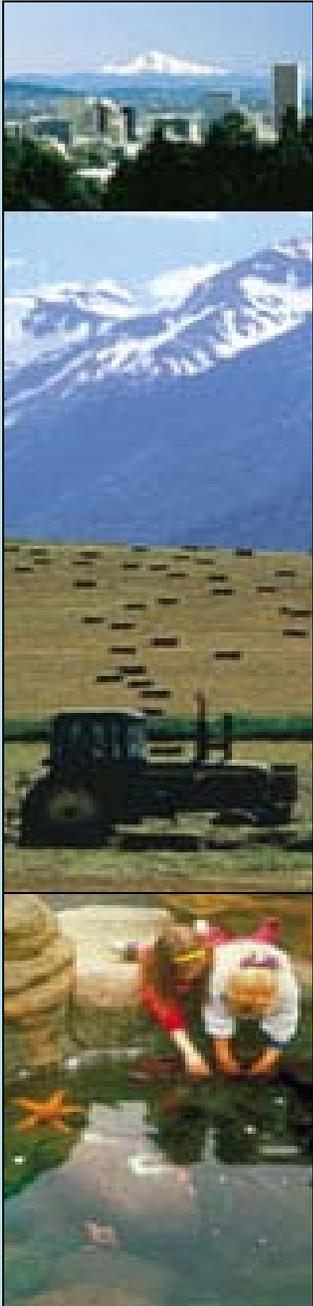


Agency Performance Overview

Long-Term Strategic Goals

4. **Deliver the Highest Level of Customer Service:**
Improve workforce excellence, assure consistency and clarity, and deliver the highest level of customer service possible.
 - Internal Decision-making: Policy Team, Urban Team and Rural Team
 - Work Group Charters: Climate Change, Information Technology and Geospatial Information Systems
 - Internal Resource Alignment
 - See also KPM Information



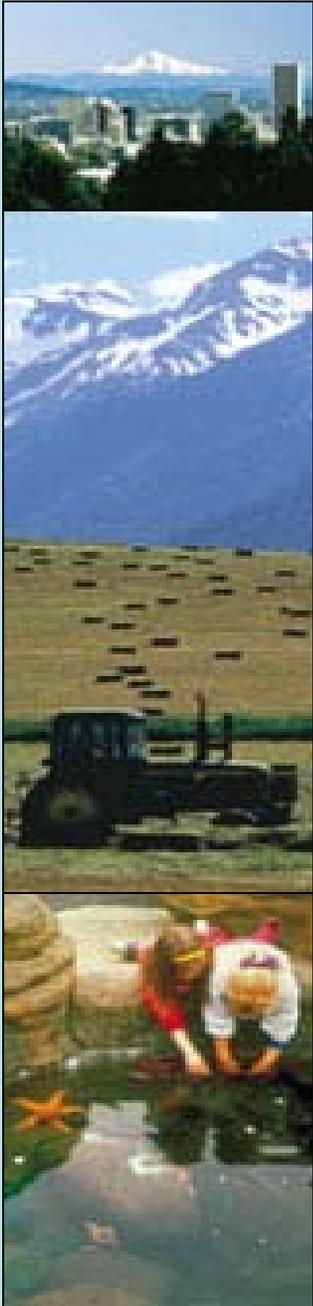


Agency Performance Overview

Long-Term Strategic Goals

5. **Streamlining:** Strive to make the statewide planning program less process-oriented and more outcome-oriented.
 - Wind Energy Facilities Rule Changes
 - Urban Growth Boundary “Safe Harbor” Rule Changes
 - Measure 49 Administrative Rule Changes



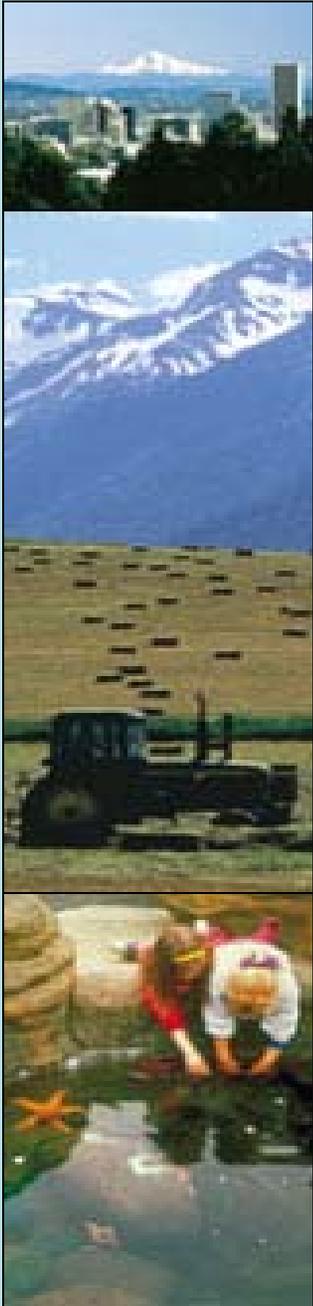


Agency Performance Overview

Short-Term Strategic Initiatives

1. Implementation of Ballot Measure 49 (2007)
2. 30-Year Review of the Statewide Land Use Planning Program (The Big Look Task Force)
3. Land Supply and Sustainable Economic Development
4. Government Streamlining Activities
5. Collaboration related to Urban Transportation
6. Development of Non-Regulatory Tools for Farm/Forest Protection



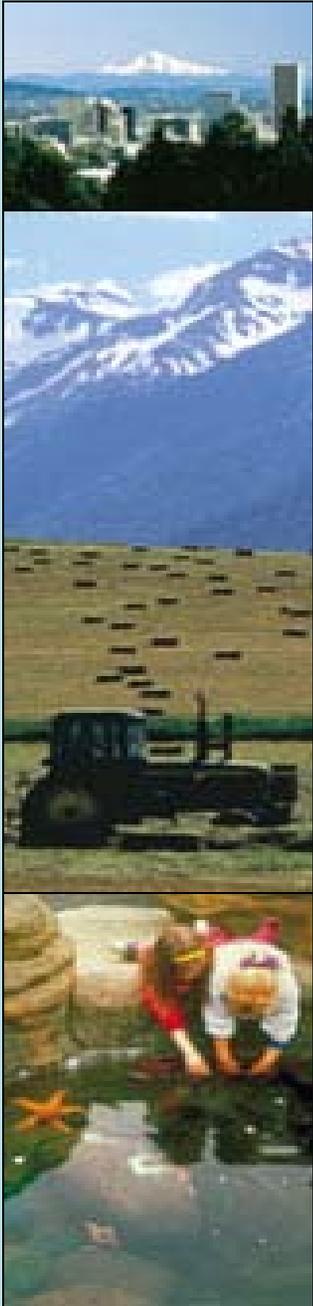


Agency Performance Overview

Short-Term Strategic Initiatives

7. Coastal Resources Work, Including Wave Energy & Territorial Sea Plan Amendments
8. Hazards Planning and Climate Change Preparation
9. Improve Local Natural Resources Inventories
10. Training and Outreach to Local Partners
11. Enhance Capacity for Information Management and Delivery of DLCD Services



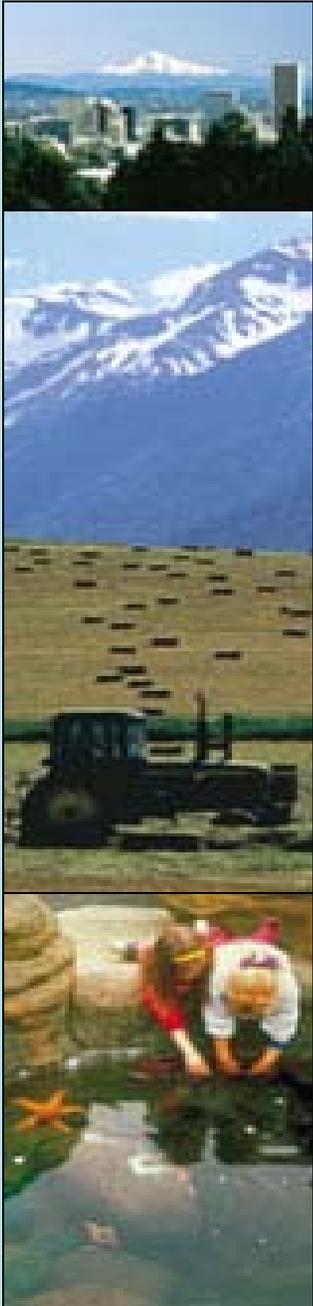


Agency Performance Overview

Short-Term Strategic Initiatives

1. Implementation of Ballot Measure 49 (2007)
 - 1,558 initial ownership reviews completed
 - 1,200 initial completeness reviews done
 - 1,068 claims assigned to claims analysts
 - 950 draft Preliminary Evaluations forwarded to Department of Justice for review
 - 825 draft Preliminary Evaluations returned to the department for completion and issuance
 - 767 Preliminary Evaluations issued
 - 358 final decisions issued





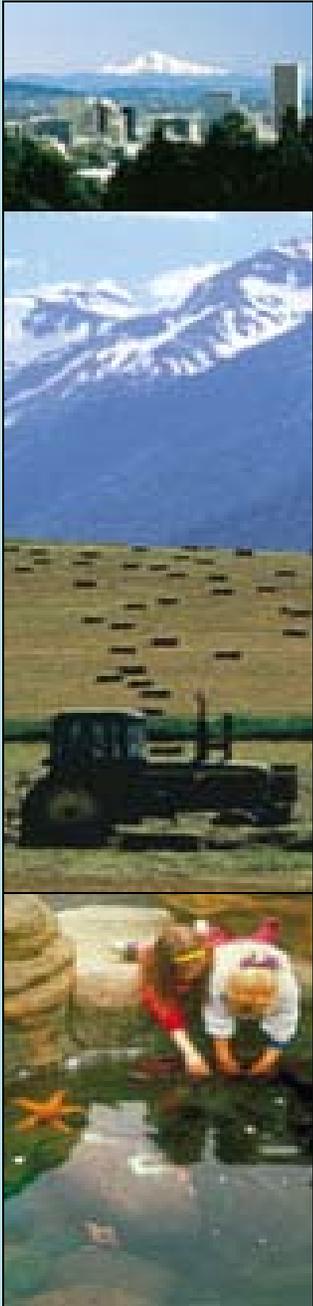
Agency Performance Overview

Short-Term Strategic Initiatives

2. 30-Year Review of the Statewide Land Use Planning Program (The Big Look Task Force)
 - Adopt four guiding principles as a framework for land use planning in Oregon
 - Provide a healthy environment
 - Sustain a prosperous economy
 - Ensure a desirable quality of life
 - Provide fairness and equity to all Oregonians
 - Foster regional land use planning

(continued)





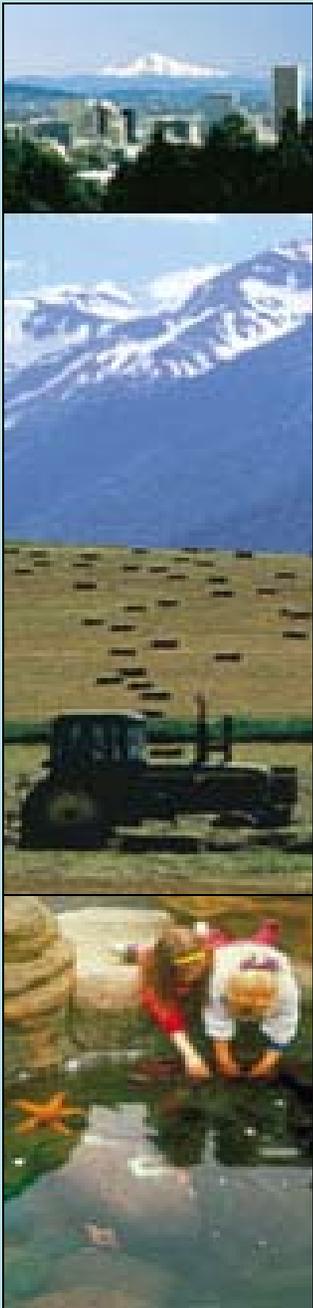
Agency Performance Overview

Short-Term Strategic Initiatives

(continued)

- Allow counties to develop regional criteria for designating farm and forest lands, if they also protect important natural areas and assure that development is sustainable
- Reduce complexity
- Strategically plan for a sustainable Oregon

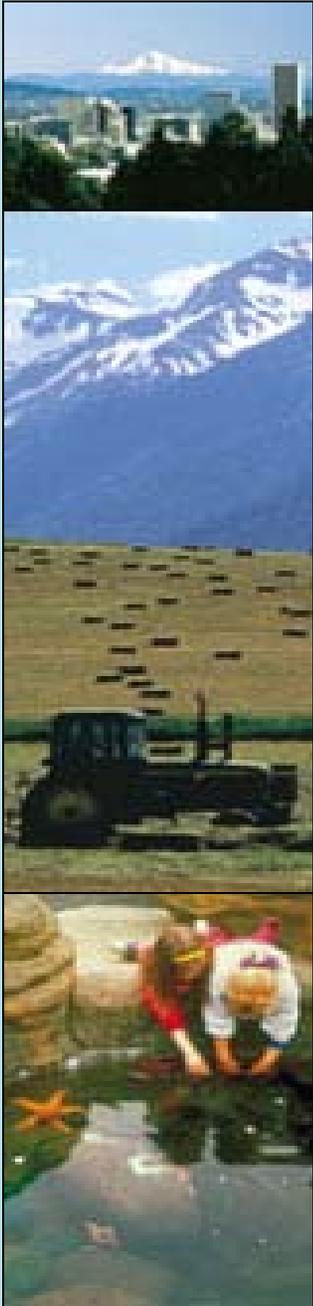




Agency Performance Overview

Key Performance Measures



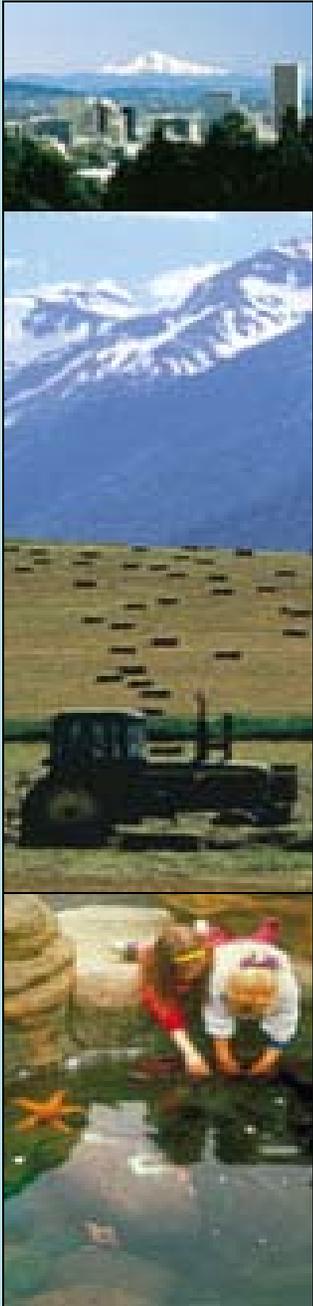


Agency Performance Overview

Annual Performance Progress Report: Management Report

See Appendix O.





Overview of KPMs

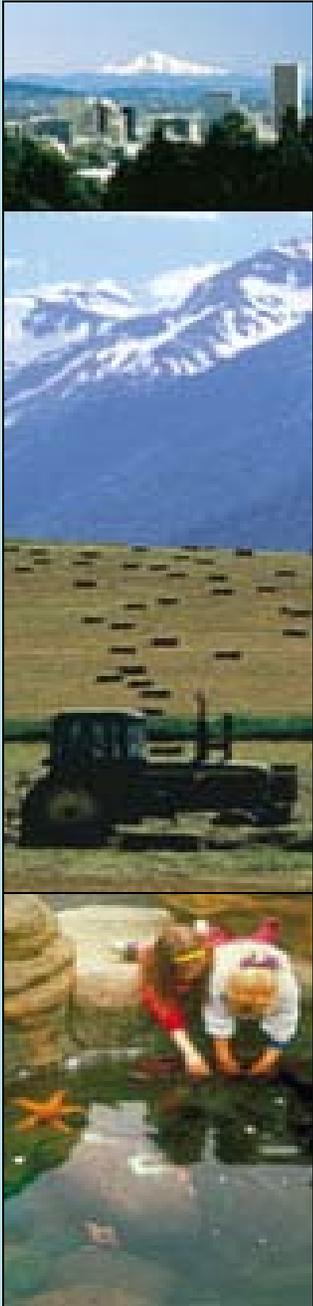
Program:

- Land Supply (KPM# 1, 2, 4, 8, 9)
- Public Facilities (KPM# 3, 5, 6)
- Conservation (KPM# 10, 11, 12)

Agency:

- Periodic Review and Plan Amendments (KPM# 13, 14, 16, 18)
- Customer Service (KPM# 7, 15, 17, 19, 20)

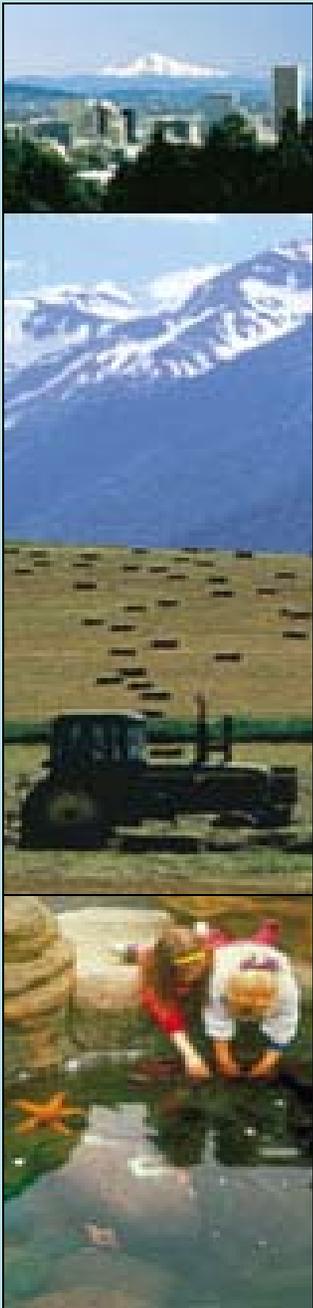




Program: Land Supply

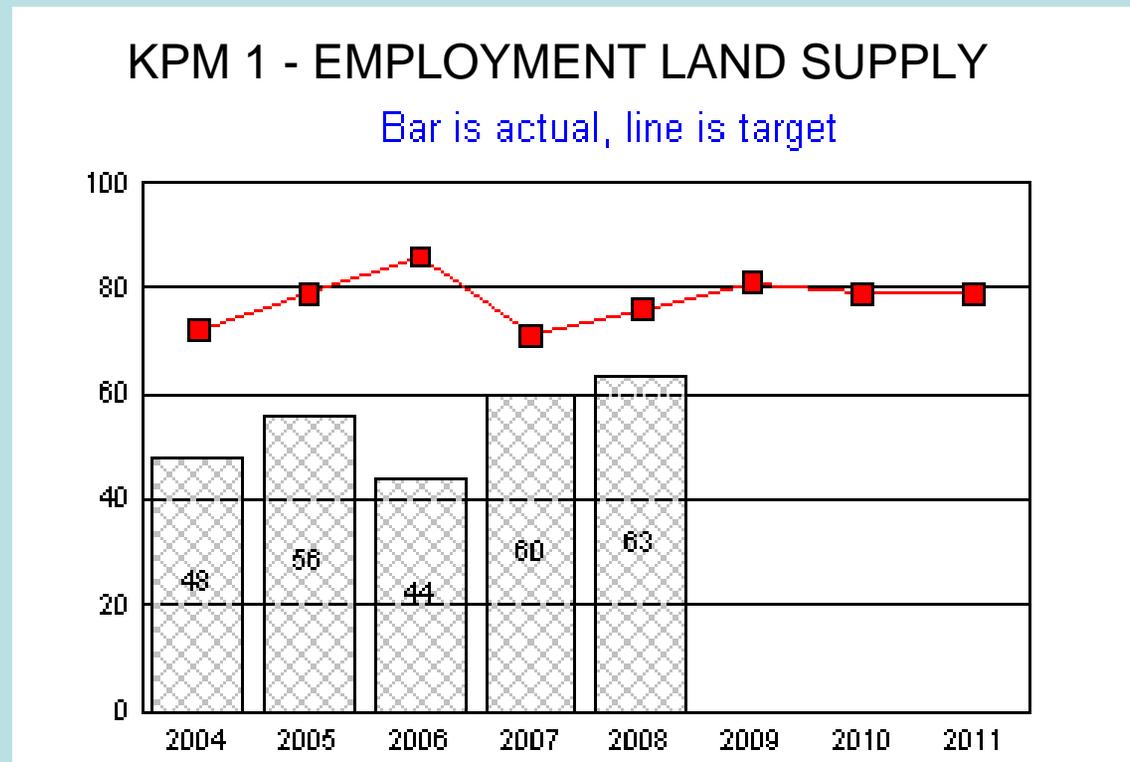
- Five KPMs addressing adequate supply of land for growth
 - Related to land for jobs and housing
 - Addresses constrained lands
 - Measures local plan updates, not state actions
- Met four of five targets

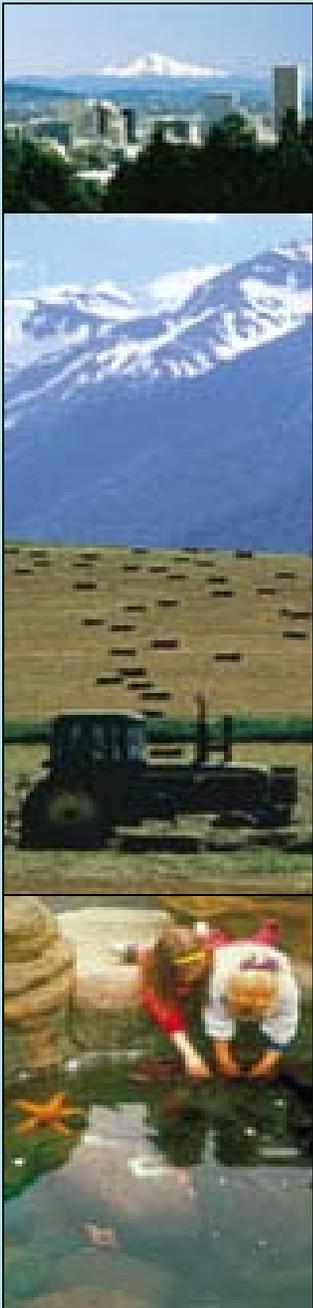




Program: Land Supply

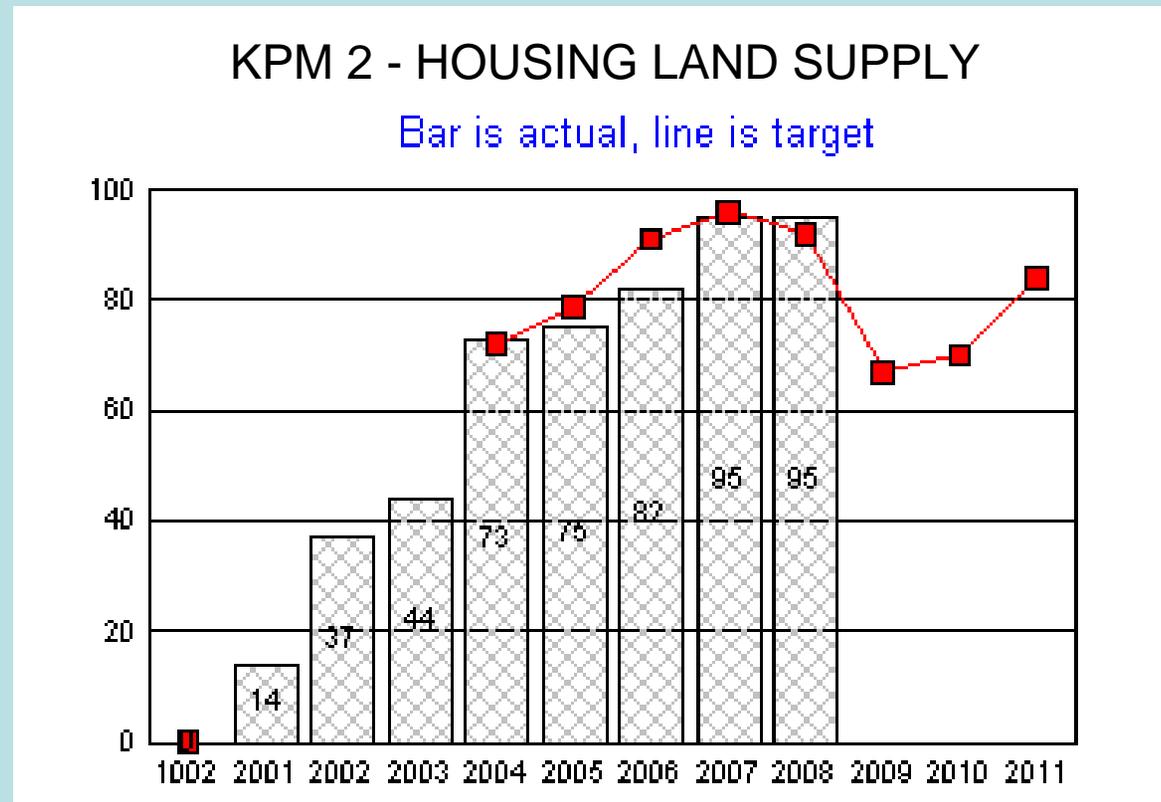
KPM 1	EMPLOYMENT LAND SUPPLY – Percent of cities that have an adequate supply of land for industrial and other employment needs to implement their local economic development plan.	Measure since: 2002
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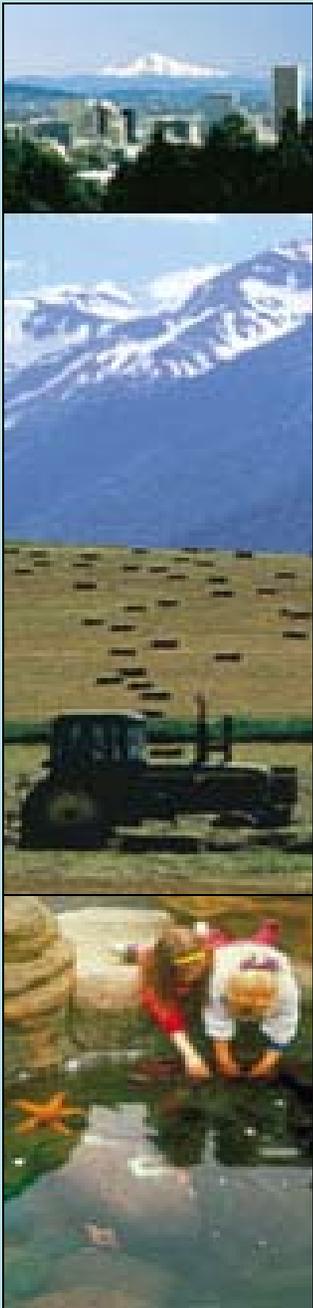




Program: Land Supply

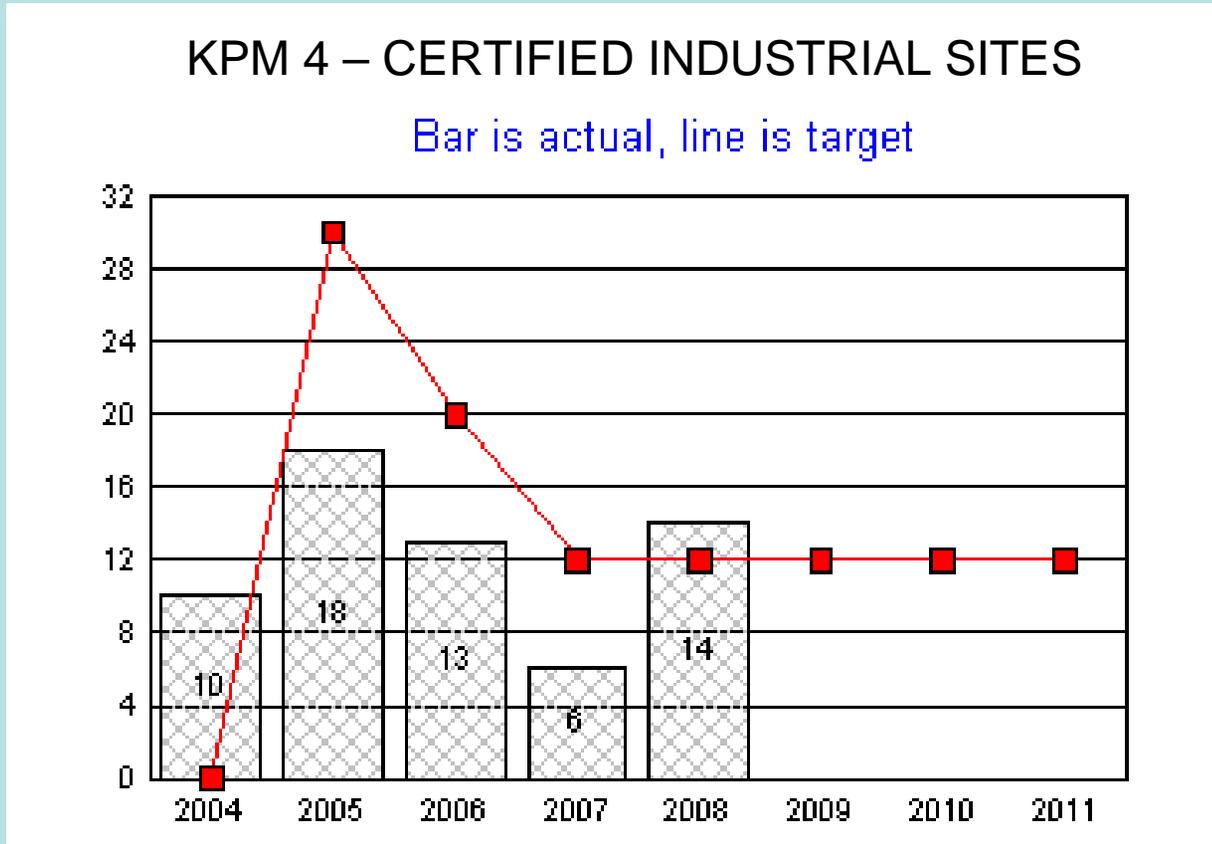
KPM 2	HOUSING LAND SUPPLY – Percent of urban areas that have a sufficient supply of buildable residential land to meet housing needs.	Measure since: 2002
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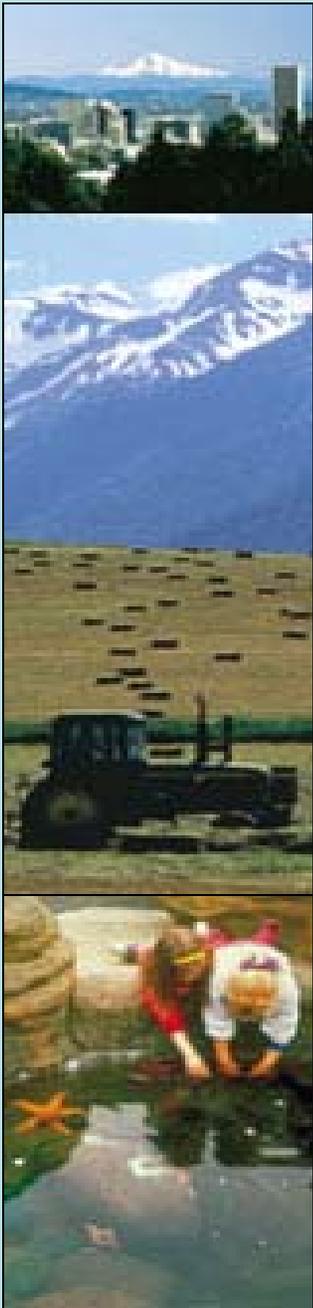




Program: Land Supply

KPM 4	CERTIFIED INDUSTRIAL SITES – Number of new industrial sites certified as “project-ready” added each fiscal year.	Measure since: 2003
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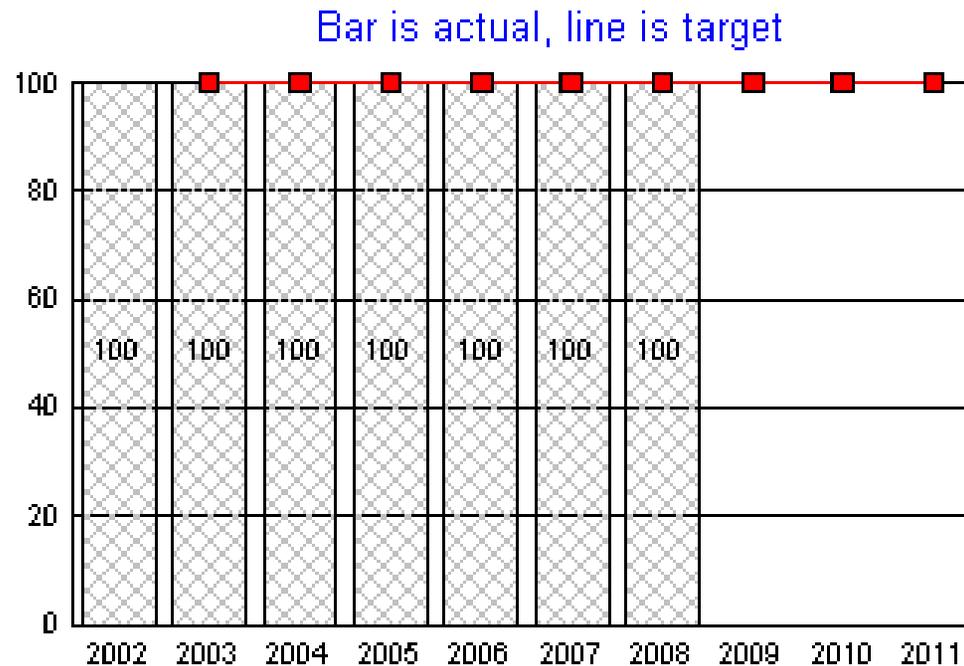


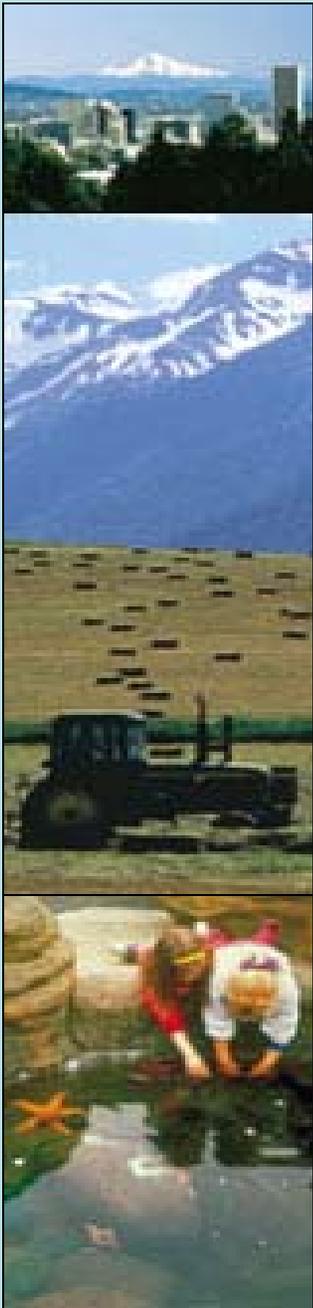


Program: Land Supply

KPM 8	COASTAL DEVELOPMENT ZONING – Percent of estuarine areas designated as “development management units” in 2000 that retain that designation.	Measure since: 2002
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KPM 8 – COASTAL DEVELOPMENT ZONING



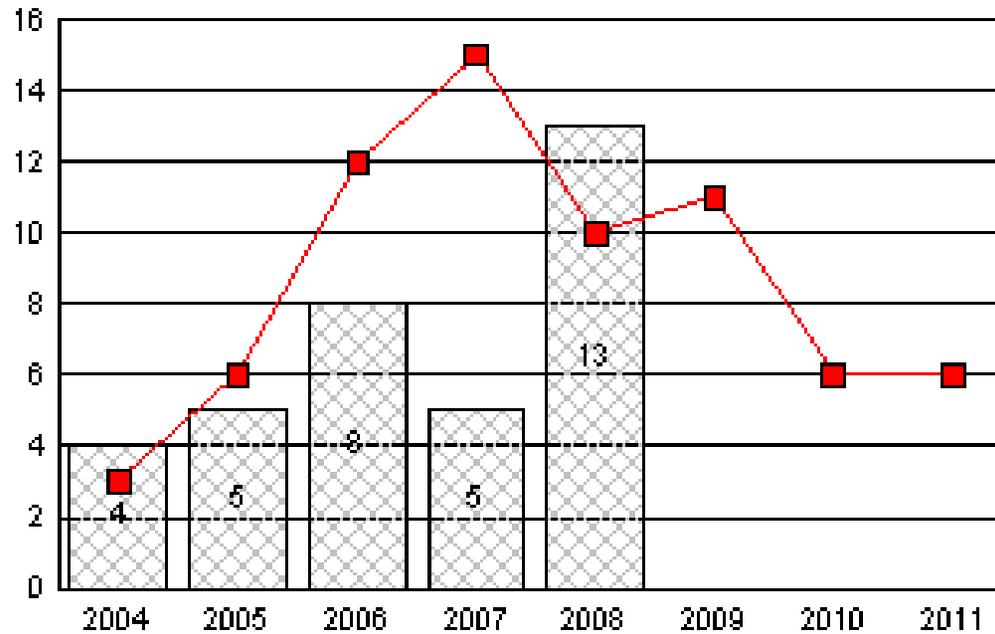


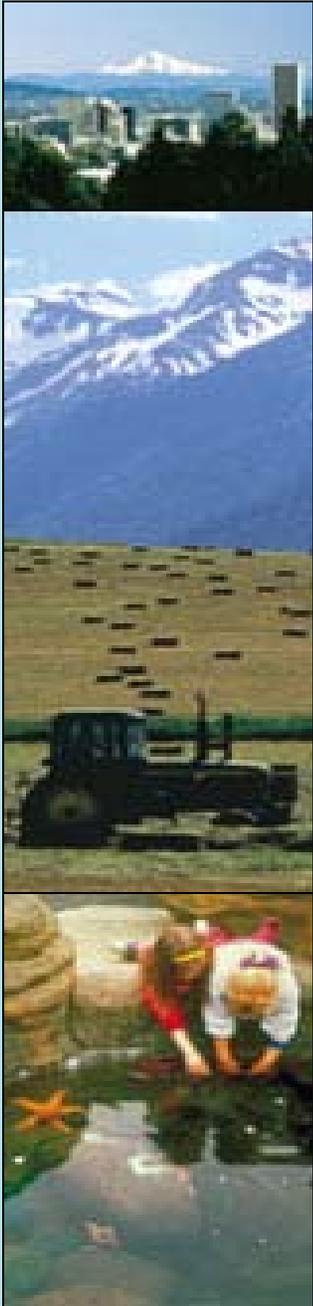
Program: Land Supply

KPM 9	NATURAL RESOURCES INVENTORIES – Percent of urban areas that have updated buildable land inventories to account for natural resource and hazard areas	Measure since: 2002
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KPM 9 – NATURAL RESOURCE INVENTORIES

Bar is actual, line is target

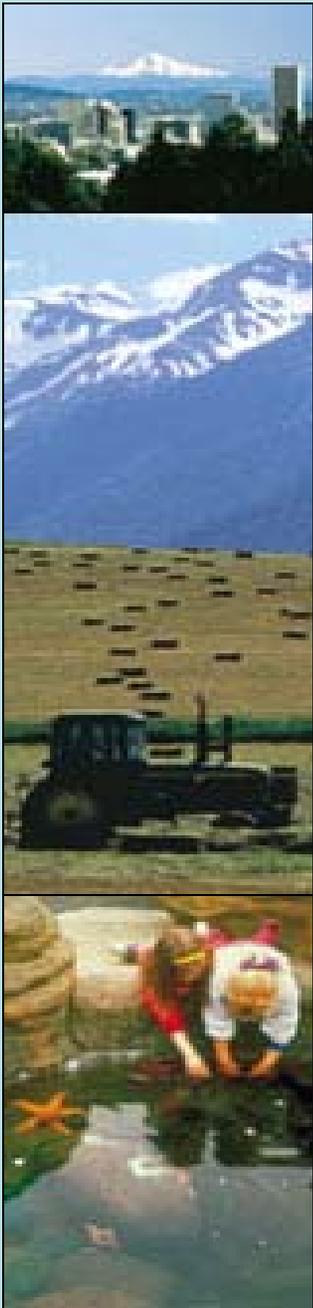




Program: Public Facilities

- Three KPMs addressing planning for urban public facilities and services
 - Related to sewer and water, transit-supportive land use, and transportation funding
 - Measures local actions, not state actions
- Met two of three targets, barely missed third



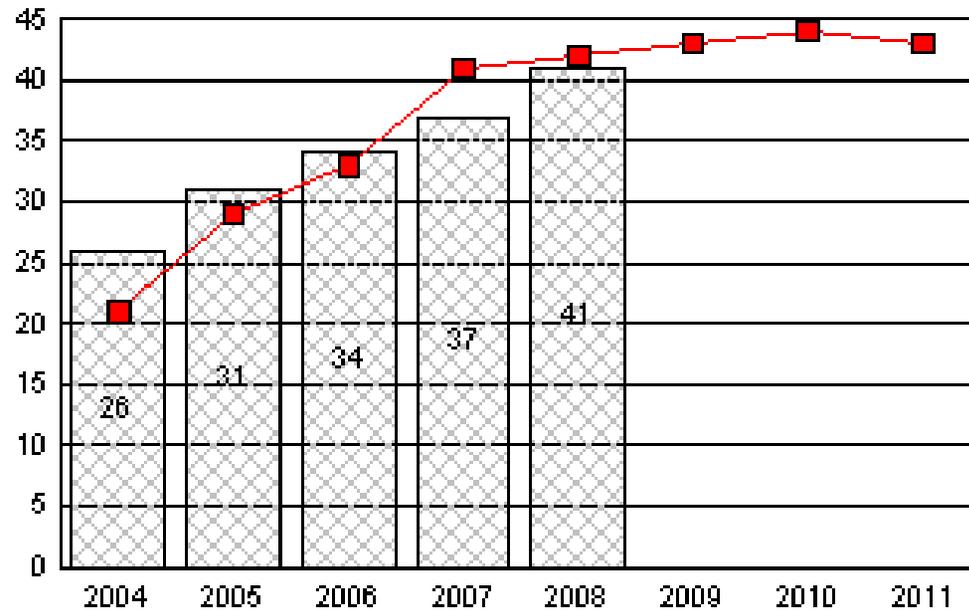


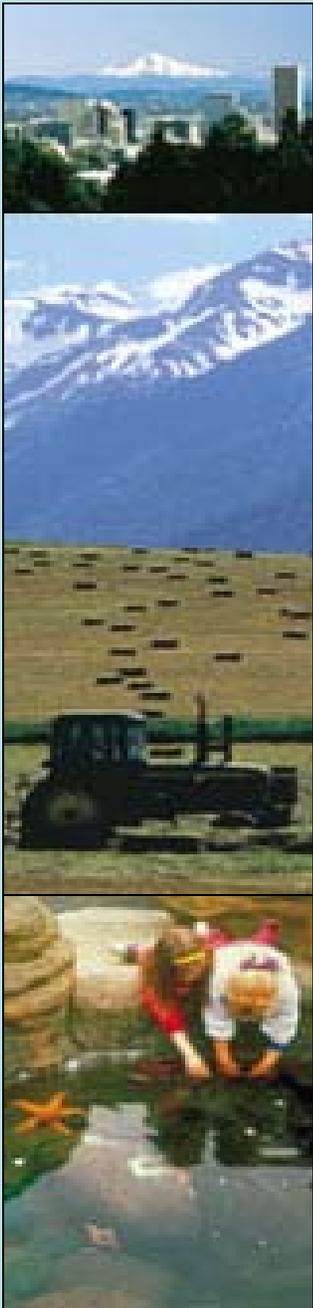
Program: Public Facilities

<p>KPM 3</p>	<p>PUBLIC FACILITIES PLANS – Percent of cities that have updated the local plan to include reasonable cost estimates and funding plans for sewer and water systems.</p>	<p>Measure since: 2002</p>
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KPM 3 – PUBLIC FACILITIES PLANS

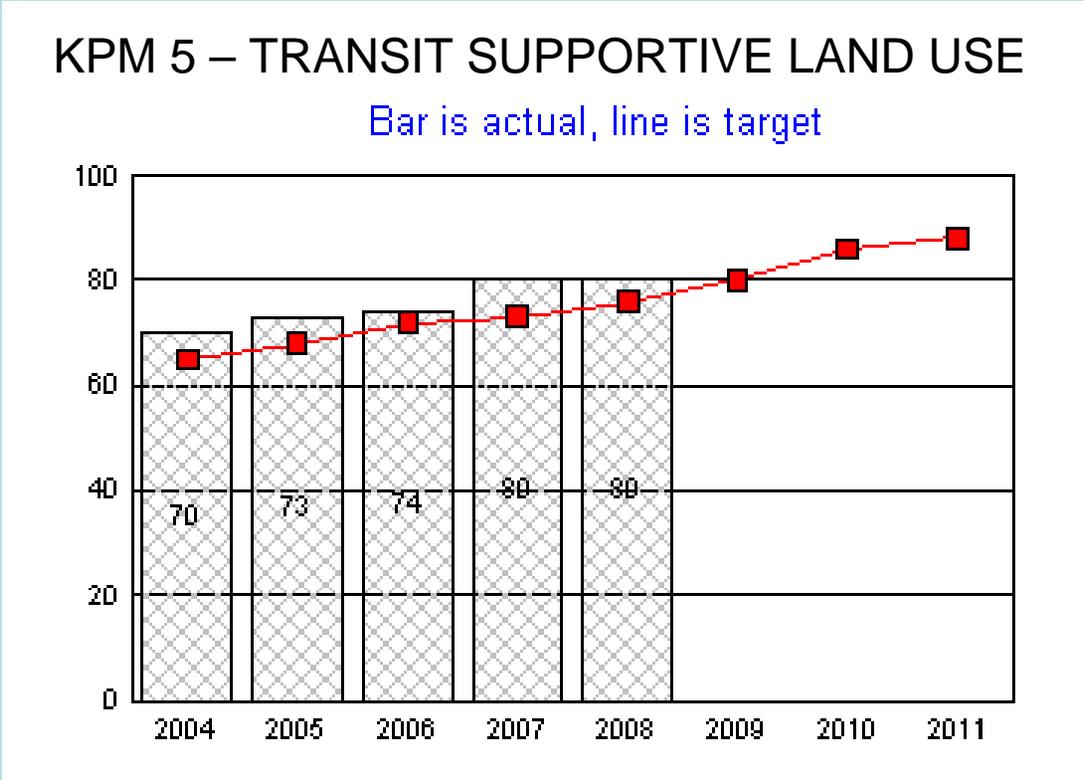
Bar is actual, line is target

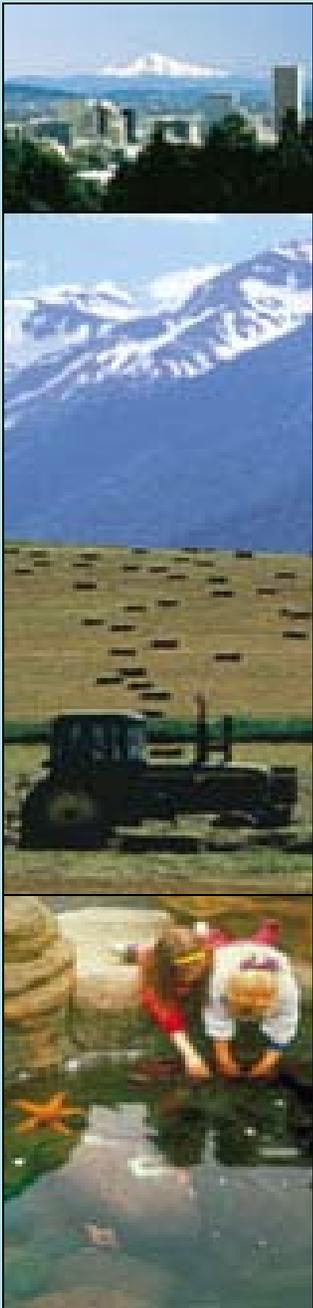




Program: Public Facilities

KPM 5	TRANSIT SUPPORTIVE LAND USE – Percent of urban areas with a population greater than 25,000 that have adopted transit-supportive land use regulations.	Measure since: 2002
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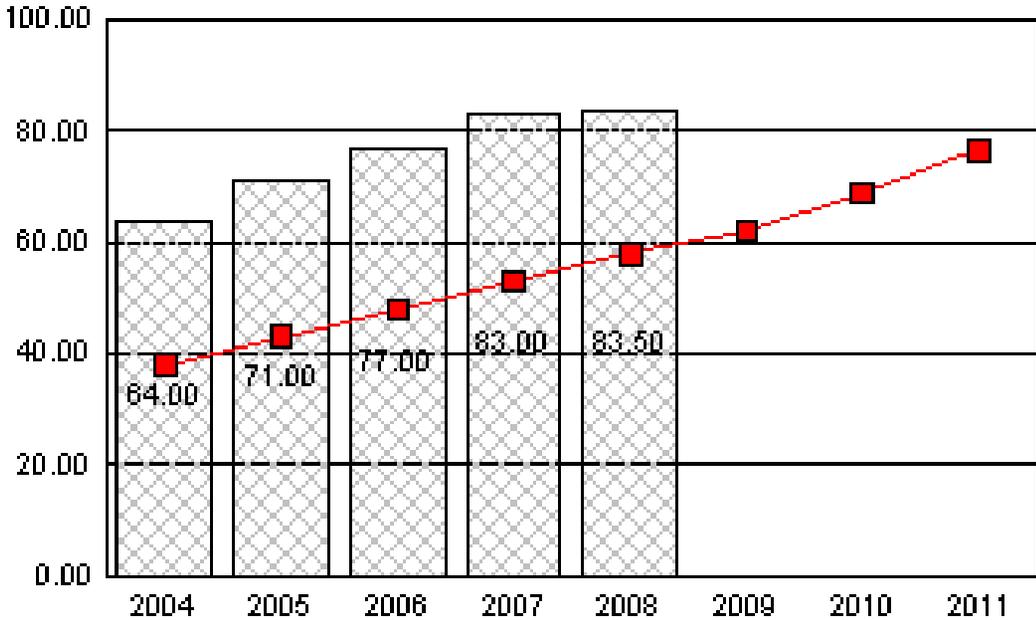


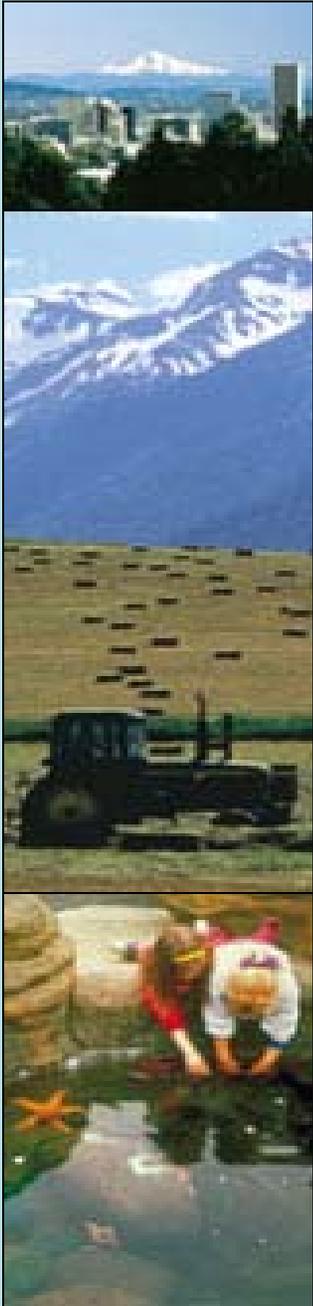
Program: Public Facilities

KPM 6	TRANSPORTATION FACILITIES – Percent of urban areas that have updated the local plan to include reasonable cost estimates and funding plans for transportation facilities.	Measure since: 2002
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KPM 6 – TRANSPORTATION FACILITIES

Bar is actual, line is target

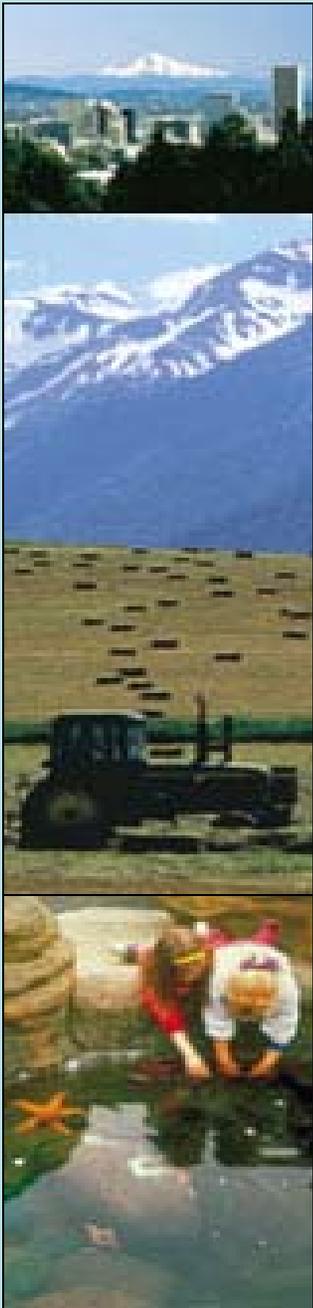




Program: Conservation

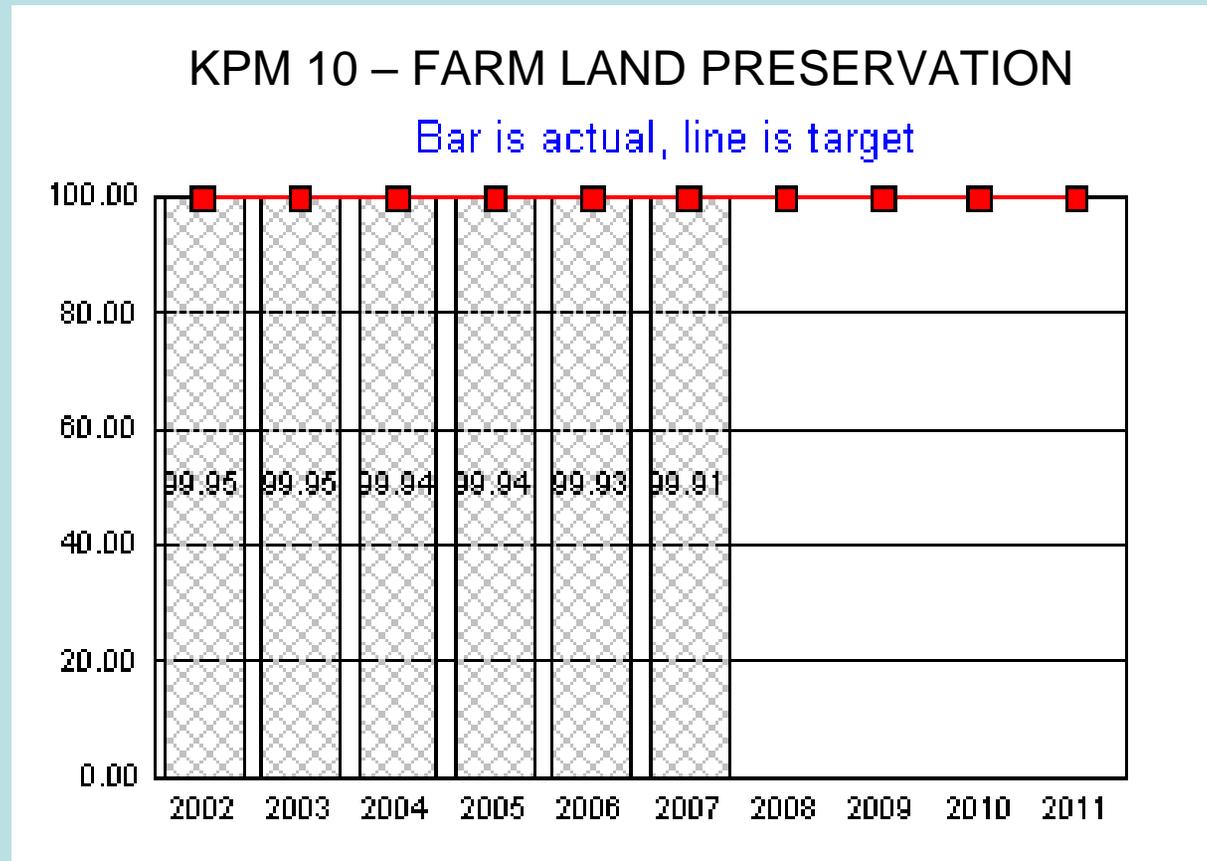
- Three KPMs addressing conservation of farm and forest resources
- Met or exceeded all three targets

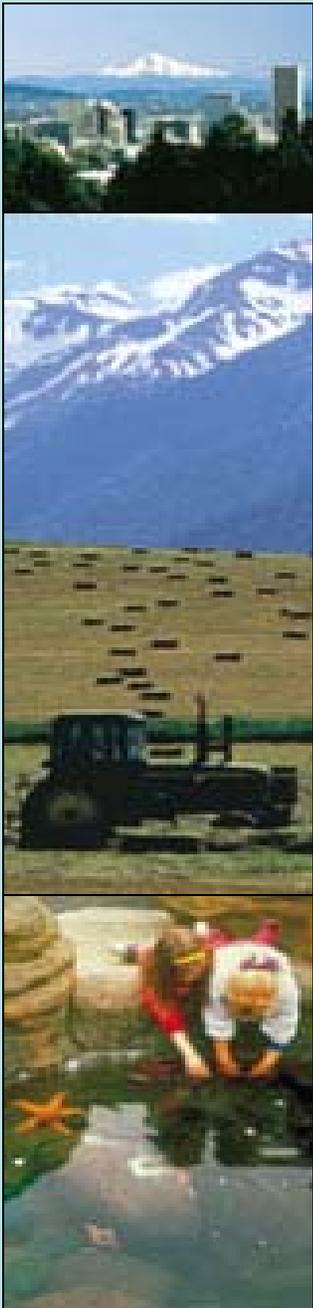




Program: Conservation

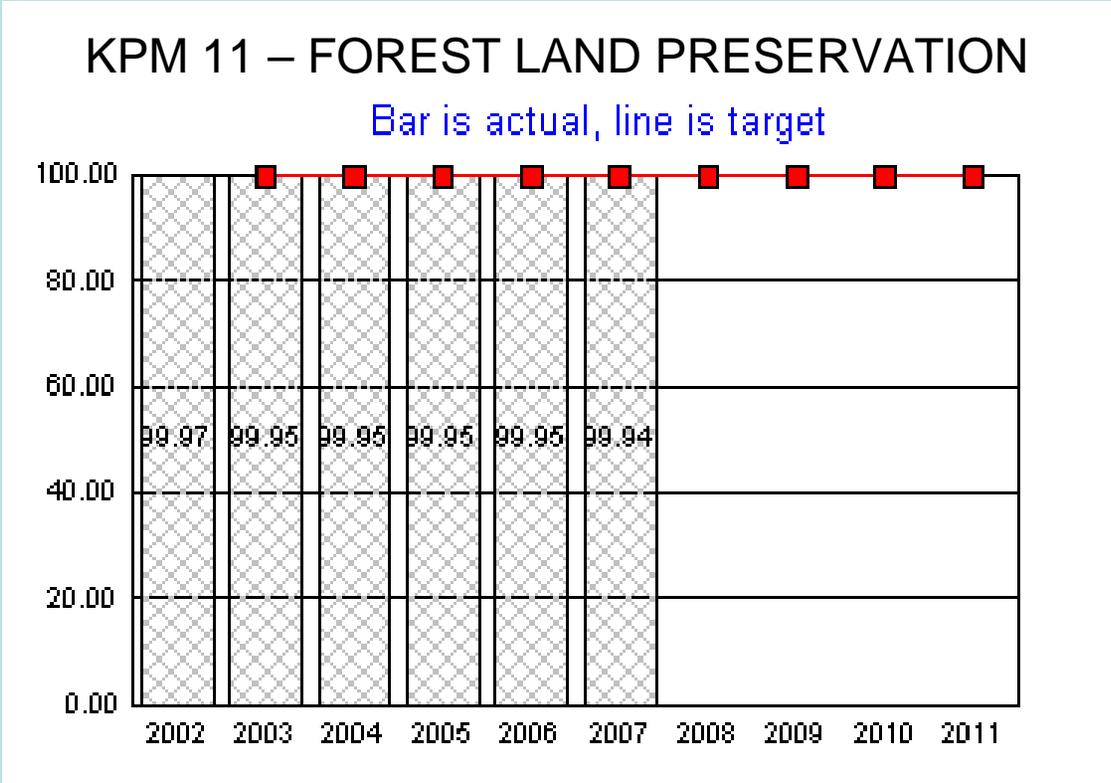
KPM 10	FARM LAND – Percent of farm land outside urban growth boundaries zoned for exclusive farm use in 1987 that retains that zoning.	Measure since: 2002
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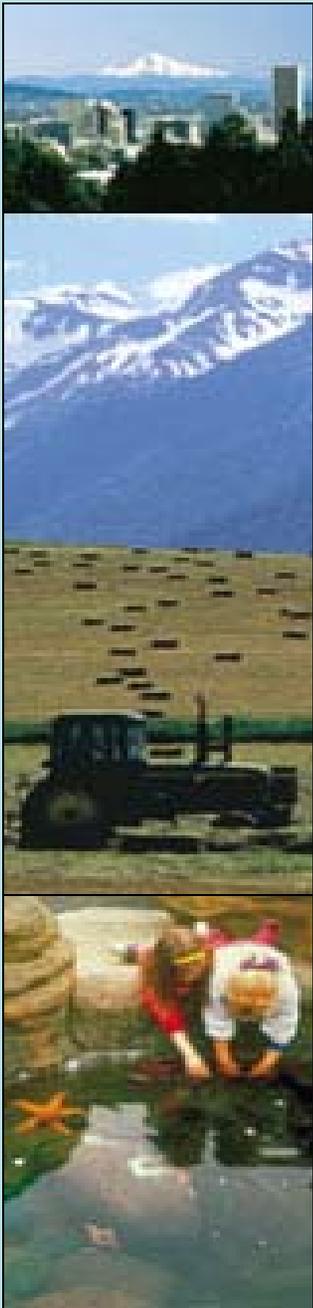




Program: Conservation

KPM 11	FOREST LAND – Percent of forest land outside urban growth boundaries zoned in 1987 for forest or mixed farm/forest use that remains zoned for those uses.	Measure since: 2002
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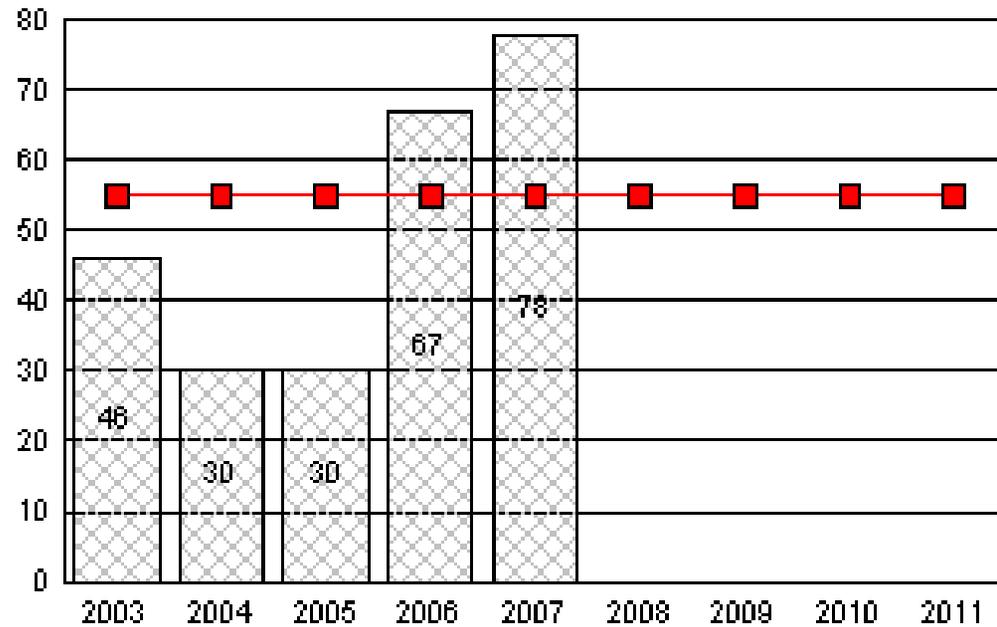


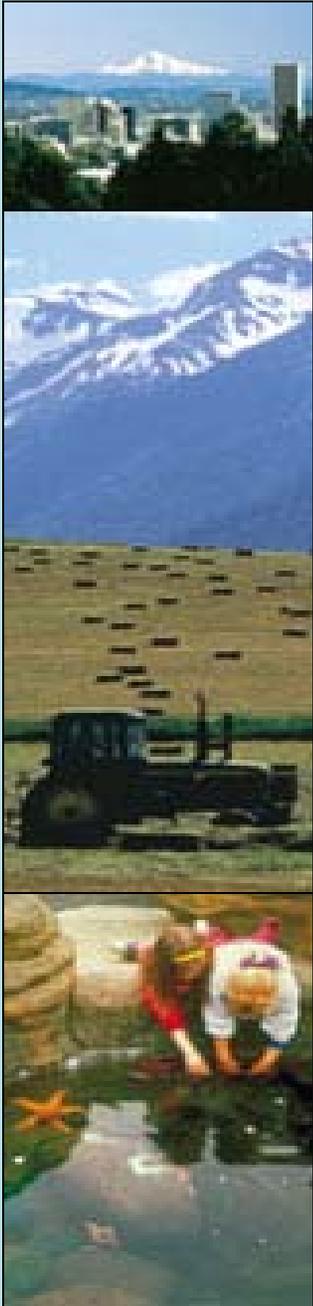
Program: Conservation

KPM 12	URBAN GROWTH BOUNDARY EXPANSION – Percent of land added to urban growth boundaries that is not farm or forest land.	Measure since: 2002
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KPM 12 – UGB EXPANSION

Bar is actual, line is target

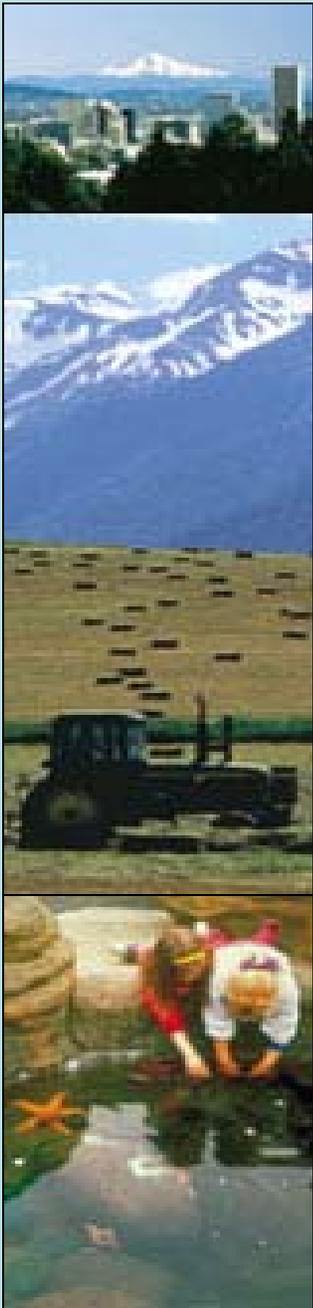




Agency: Periodic Review and Plan Amendments

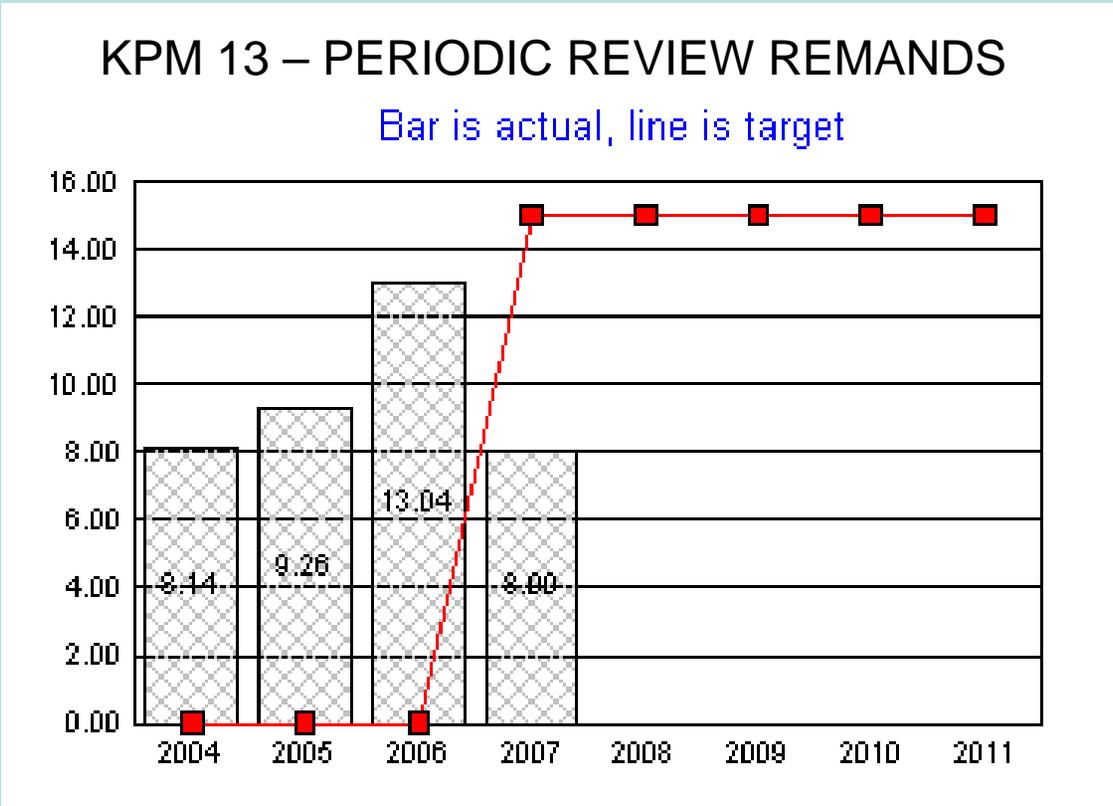
- Four KPMs addressing the effectiveness of professional services to local governments
 - Local government and department coordination in periodic review
 - Department responsiveness to local governments' plan amendment proposals
 - The technical merit of department appeals of local planning and development decisions
 - Department ability to respond to local government submittals of periodic review tasks
- Met or exceeded all four targets

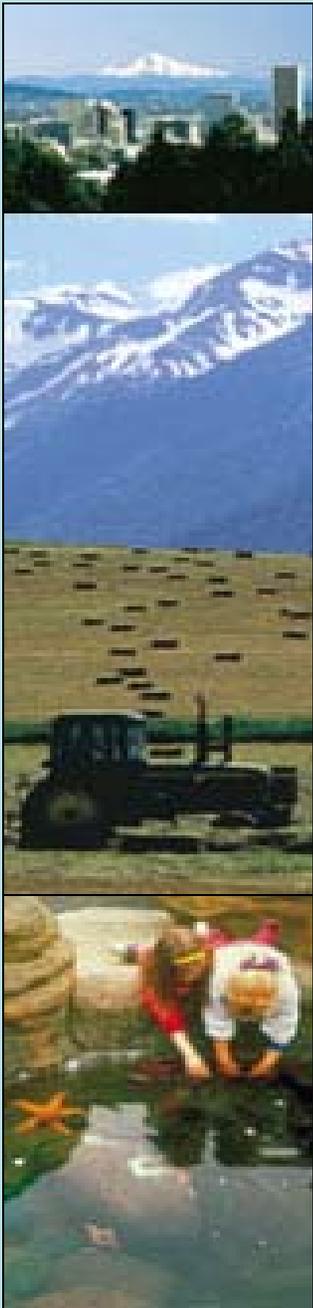




Agency: Periodic Review and Plan Amendments

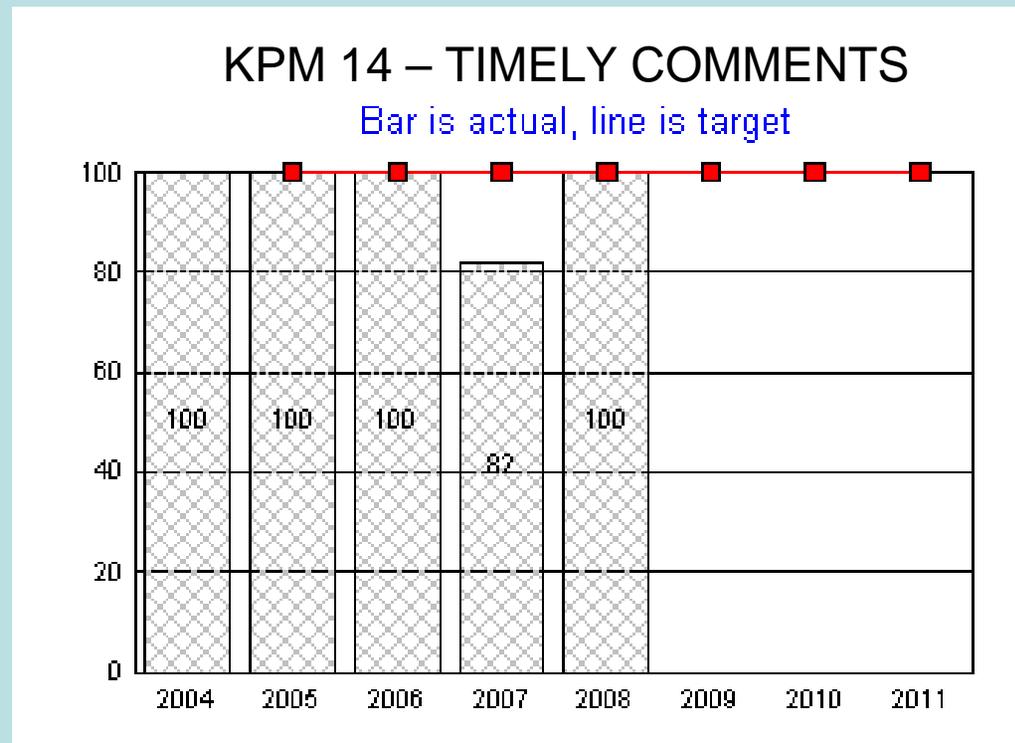
KPM 13	PERIODIC REVIEW REMANDS – Percent of periodic review work tasks that are returned to local jurisdictions for further action.	Measure since: 2003
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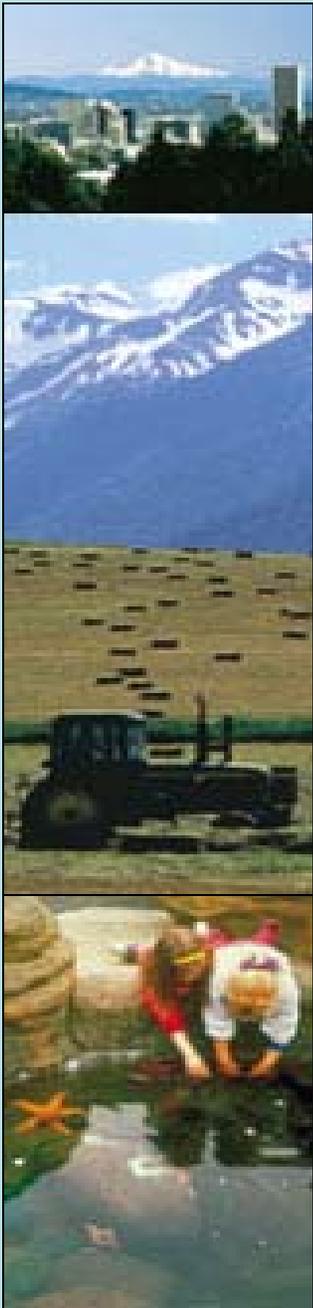




Agency: Periodic Review and Plan Amendments

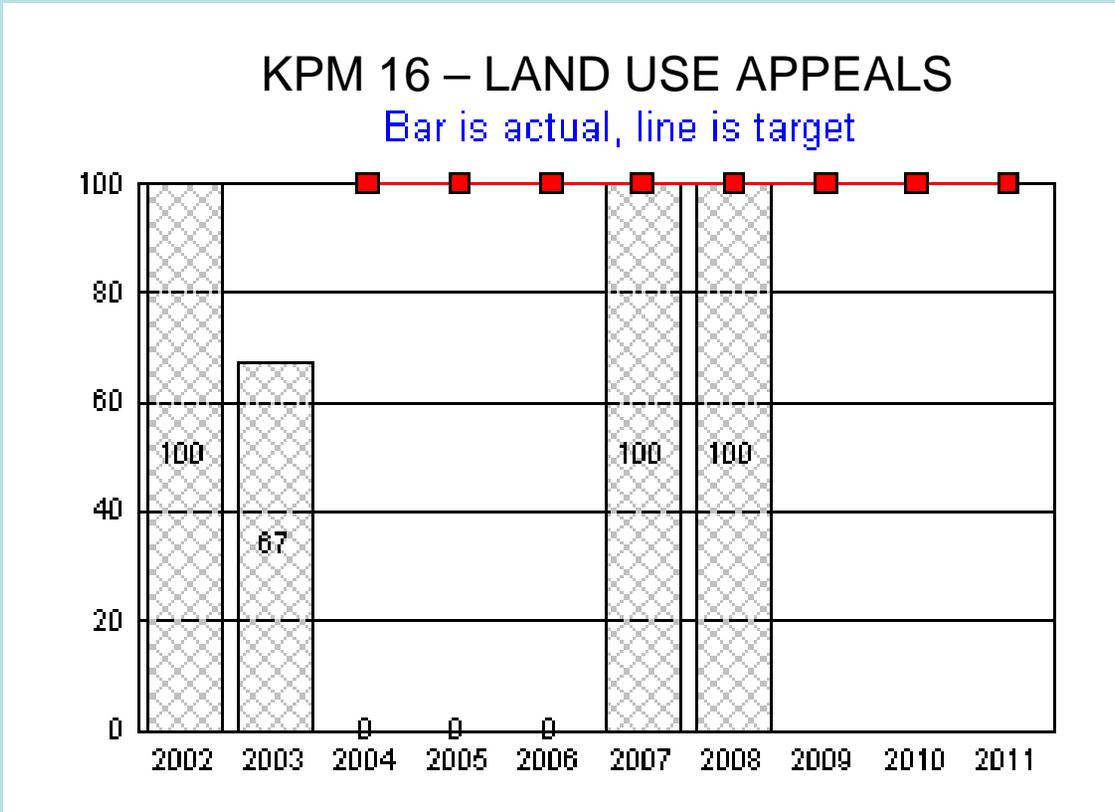
KPM 14	TIMELY COMMENTS – Percent of DLCDC concerns or recommendations regarding local plan amendments that are provided to local governments within the statutory deadlines for such comments.	Measure since: 2003
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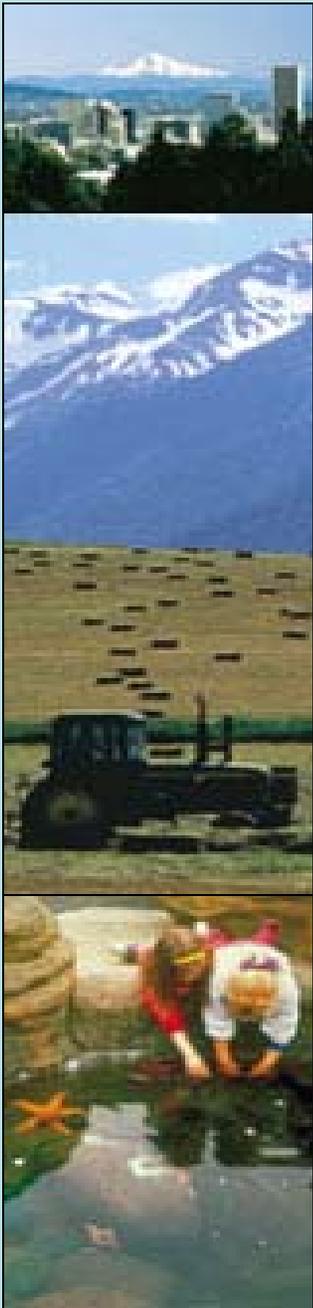




Agency: Periodic Review and Plan Amendments

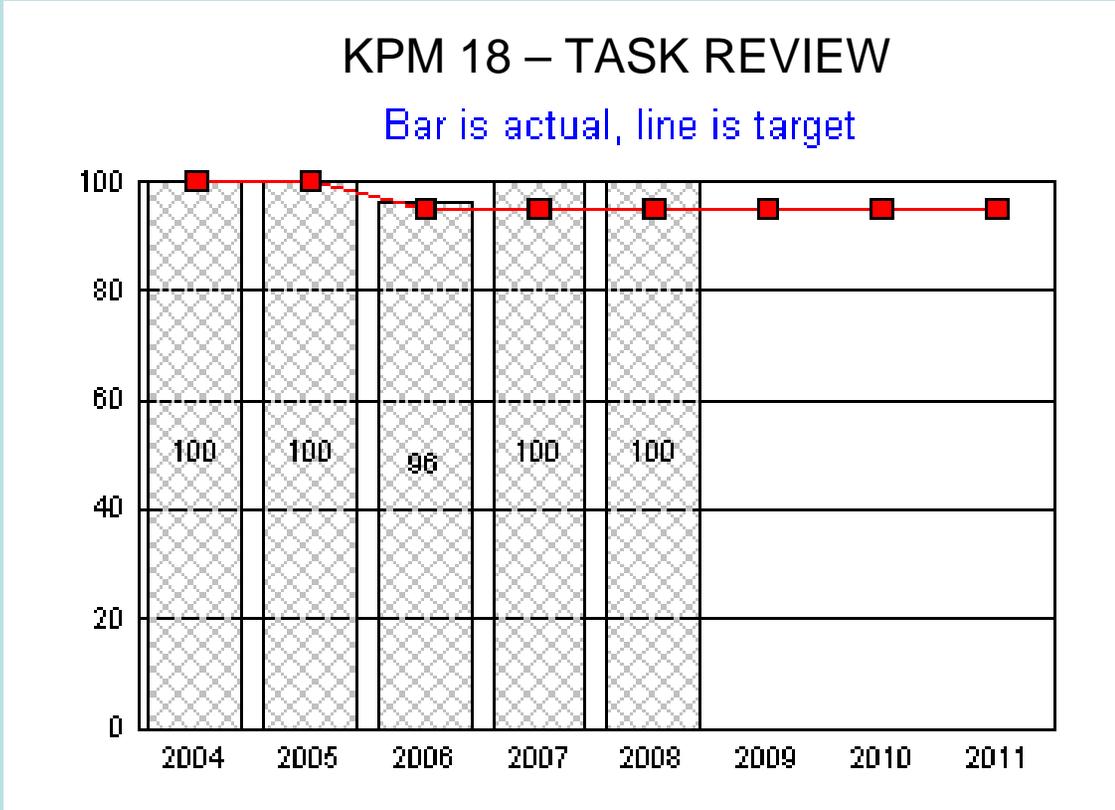
KPM 16	LAND USE APPEALS – Percentage of agency appeals of local land use decisions that were upheld by LUBA and the Courts.	Measure since: 2003
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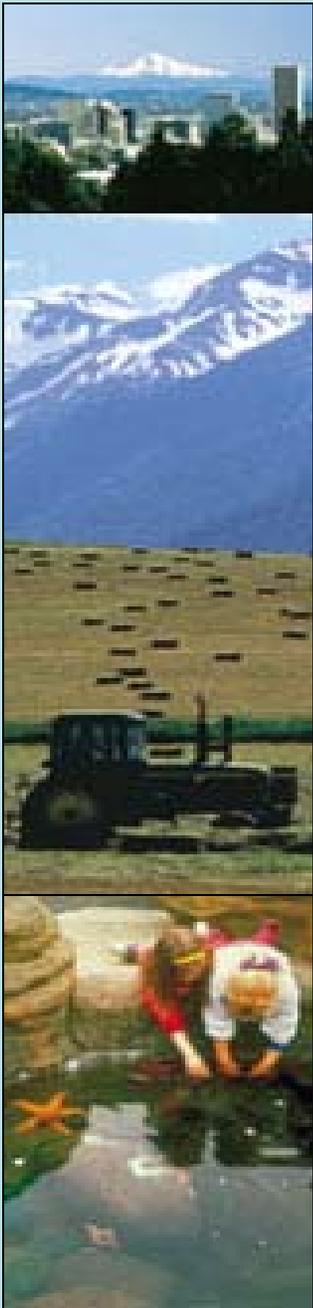




Agency: Periodic Review and Plan Amendments

KPM 18	TASK REVIEW – Percent of periodic review work tasks under review at DLCDD for no longer than four months.	Measure since: 2003
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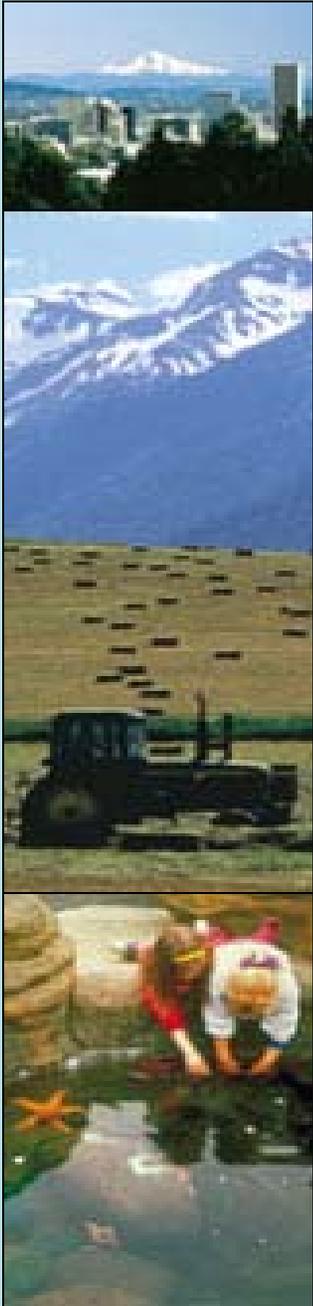




Agency: Customer Service

- Five KPMs addressing the quality of services provided to customers
 - Involvement in ERT process
 - Overall customer service
 - Timely processing of grants
 - Timely processing of new Measure 49 claims
 - LCDC best practices



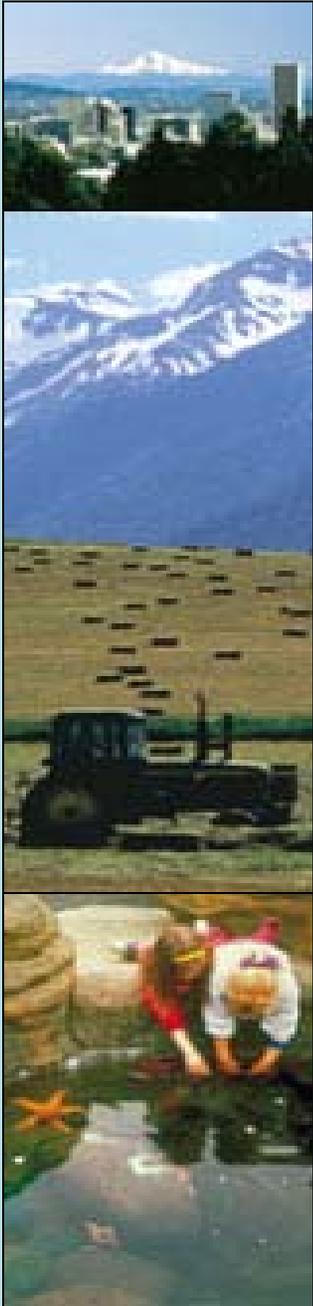


Agency: Customer Service

Customers:

- Oregon's Statewide Planning Program is a partnership between citizens, communities, and state and local decision-makers.
- Customers also include local governments, tribes, agency partners, special interests and others.



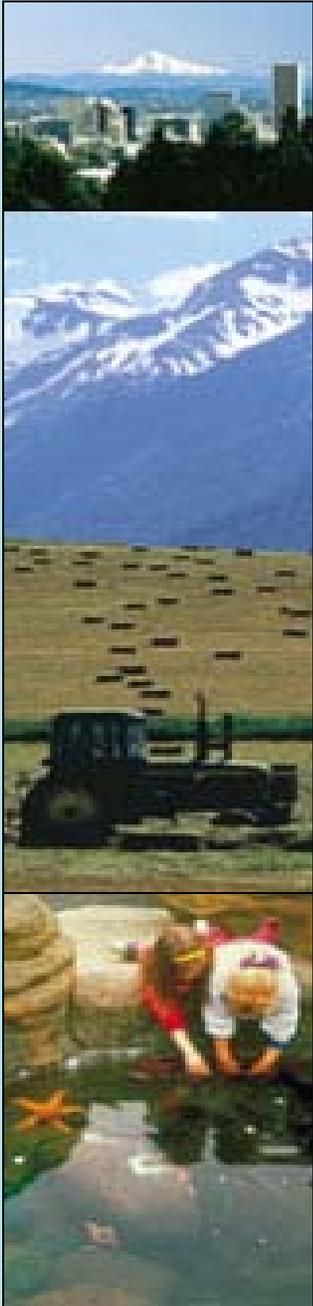


Agency: Customer Service

Services:

- Technical assistance
- Planning grants
- Data collection & reporting
- Archival library of planning documents
- Training and outreach for local governments
- LCDC regional tours and discussion
- Planners Network meetings
- State agency coordination
- Land use proposal review
- Periodic Review coordination
- Financial reporting and accountability
- Vested rights determinations
- Government to Government relations
- Economic development planning
- Natural resource protection
- Transportation and land use coordination
- Housing needs analyses
- Natural hazards inventories
- Cultural, historic and natural resource inventories
- Citizen involvement
- Recreational needs analysis
- Agricultural protection
- Forest protection
- Strategic planning



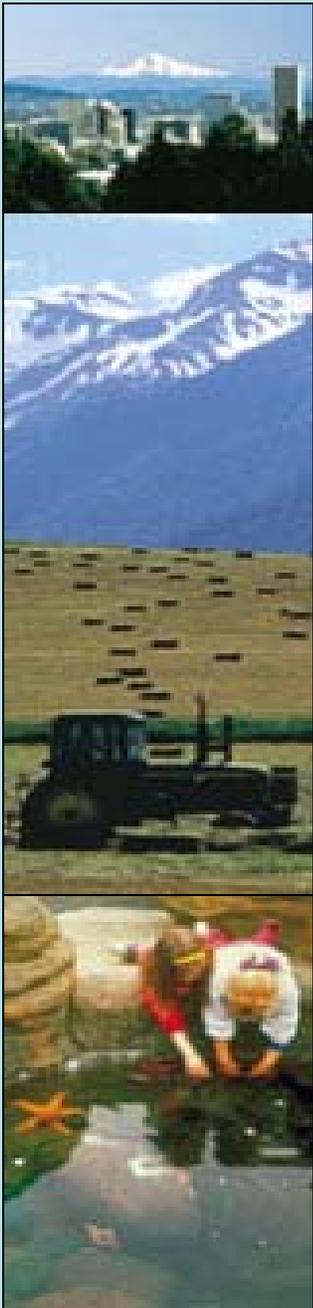


Agency: Customer Service

KPM No. 7: ERT

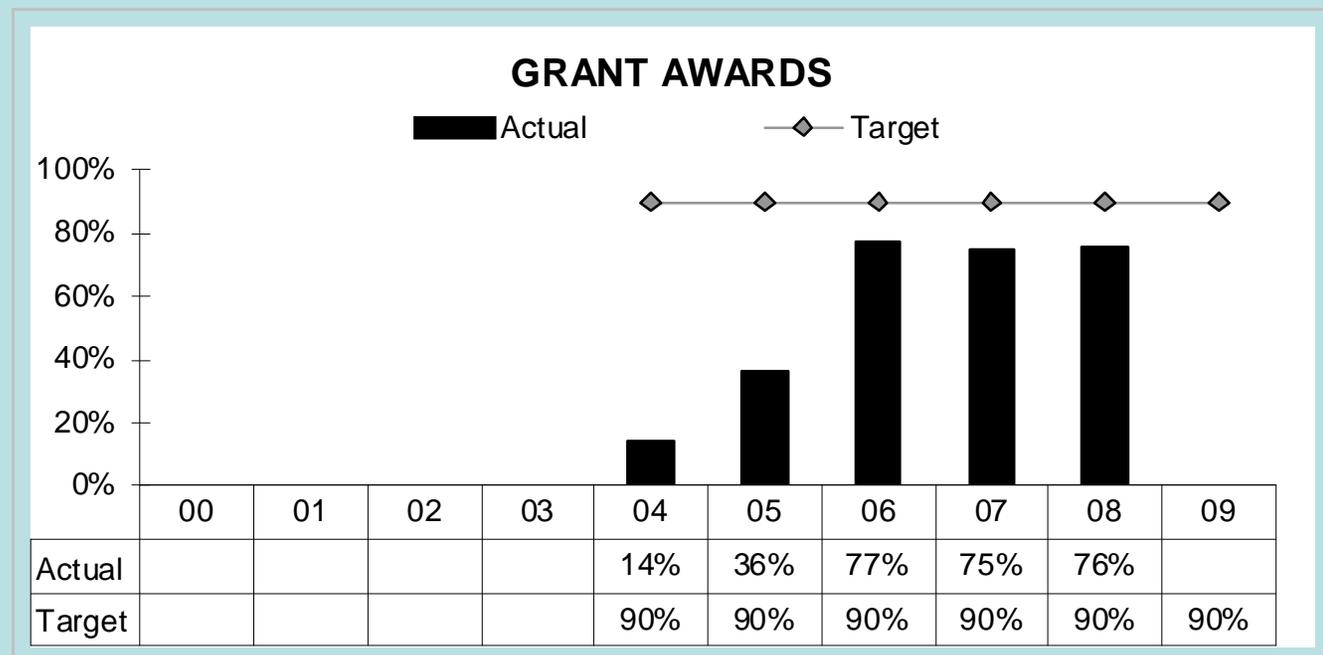
- Focuses on customers at the local and state government level
- Overall quality of service for DLCD was 70.3 percent
- The department's results place second behind the top scoring ERT agency

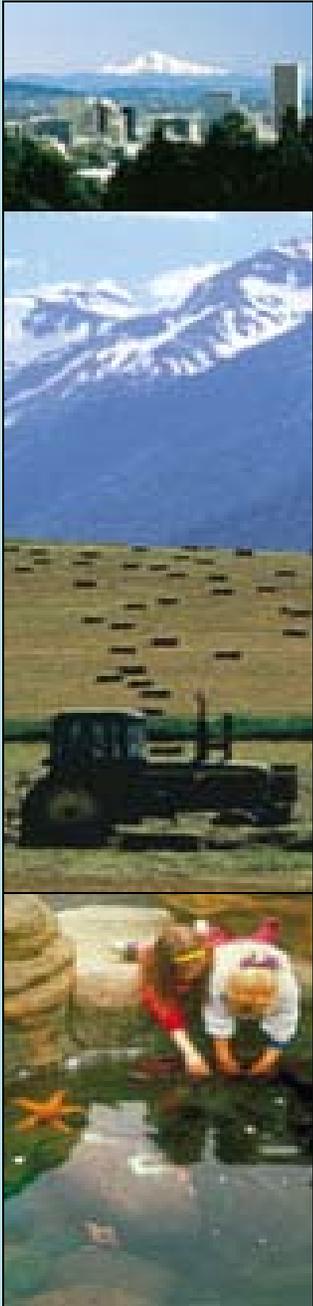




Agency: Customer Service

KPM 15	GRANT AWARDS – Percent of local grants awarded to local governments within two months after receiving application.	Measure since: 2003
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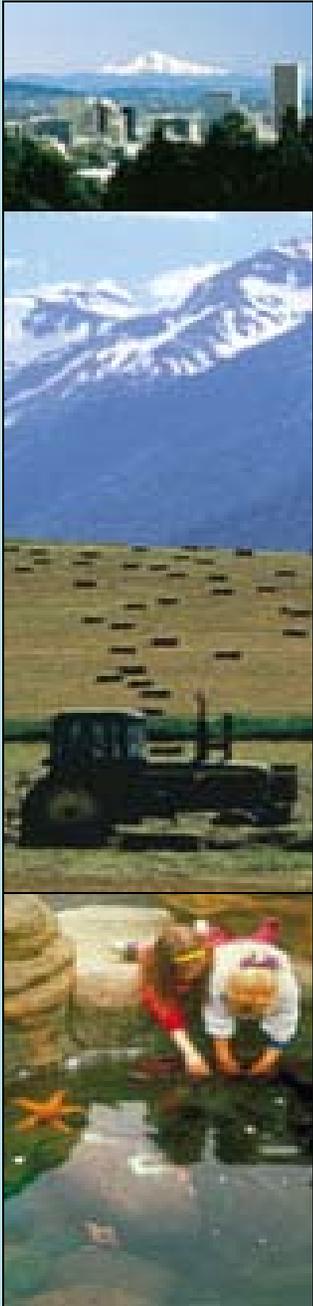


Agency: Customer Service

KPM No. 17: Customer Service

- Focuses on the quality, timeliness, accuracy, helpfulness and availability of services
- 70 percent of respondents rated satisfaction with overall service at DLCD as "good" or "excellent"
- Knowledge and expertise was rated most highly in 2008 at 82.1 percent



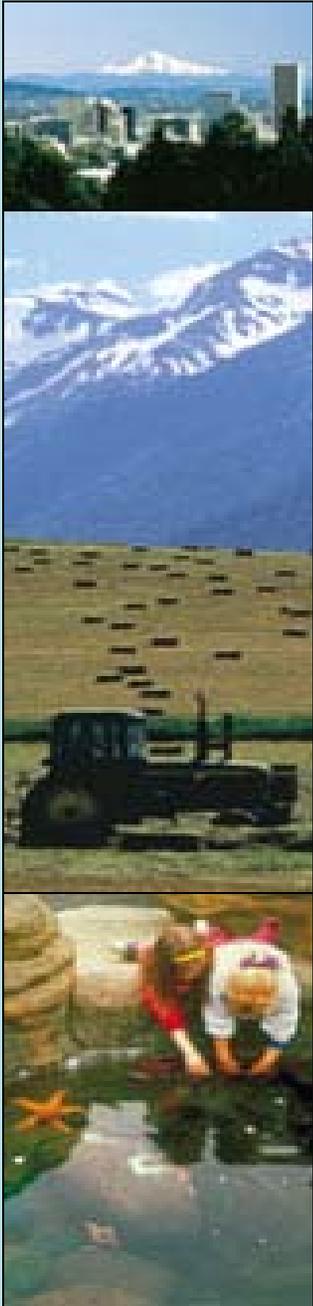


Agency: Customer Service

KPM No. 19: Measure 49

- Originally related to Measure 37 and revised after the passage of Measure 49 in 2007
- Focuses on timely processing of new claims only
- All new claims have been processed by the department within the required 180 days





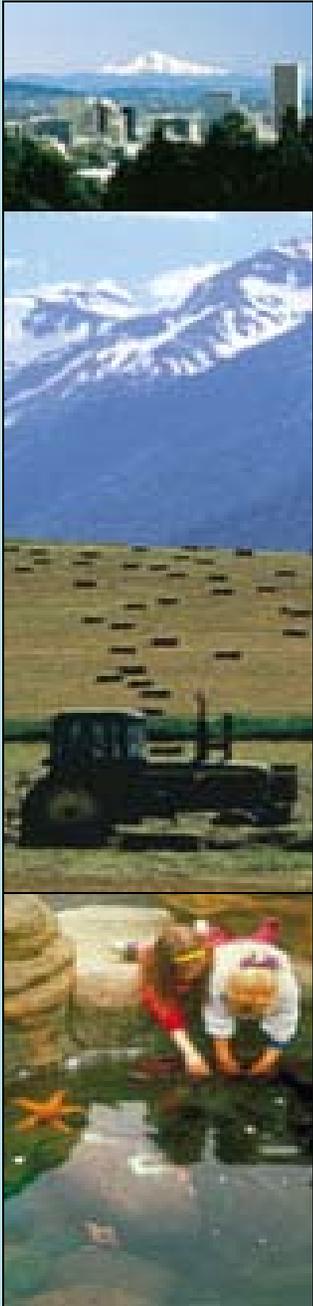
Agency: Customer Service

KPM No. 20: Best Practices

The Land Conservation and Development Commission (LCDC) meets 100 percent of its Best Practices Criteria through:

- Regular meetings of its LCDC Budget and Management Subcommittee
- Active participation in development of the Strategic Plan and review of the Biennial Report
- Regular meetings with the Director during commission and legislative meetings

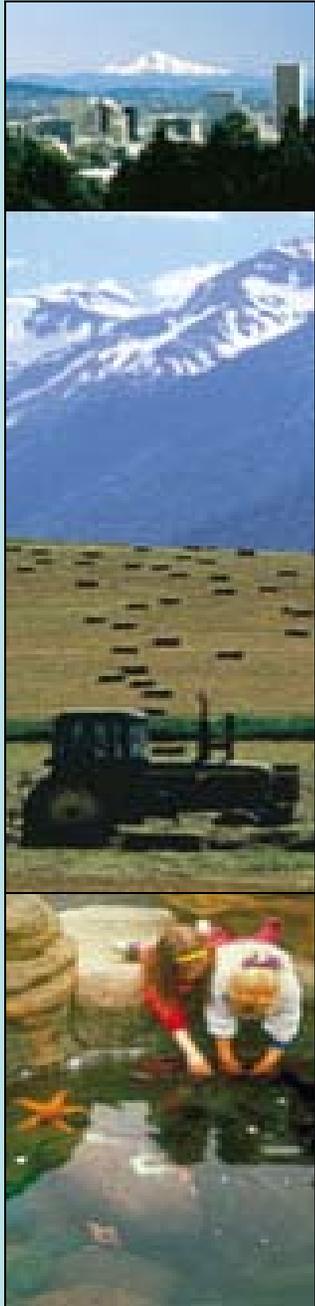




Program Priorities

- See Appendix D for details.
- Summary Cross References (SCRs)
 - Planning and Administration (all program services)
 - Grants (General Fund grants, no staffing)
- Detailed Cross References (DCRs)
 - Administration (Operations Services and Director's Office)
 - Community Services Division
 - Planning Services Division
 - Ocean and Coastal Services Division
 - Measure 49 Development Services Division
- Budget structures fully integrated – no single core program that can be easily disconnected.

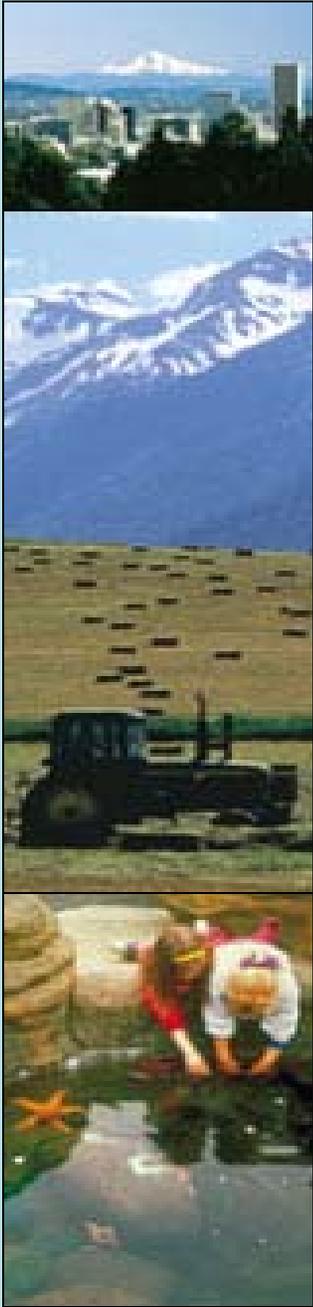




Program Priorities

- Primary Purpose:
 - Economic Development
 - Others: Environmental Protection, Public Health, and Community Development
- Other Criteria for Prioritization:
 - Activities providing direct service to local government partners are core to the planning program.
 - The Coastal Zone Management (CZM) program is federally mandated; federal funded grants must be provided to local jurisdictions as a condition of state receipt of federal CZM grant.
 - TGM and FEMA programs provide support for the regional representatives and are a part of federally funded programs.

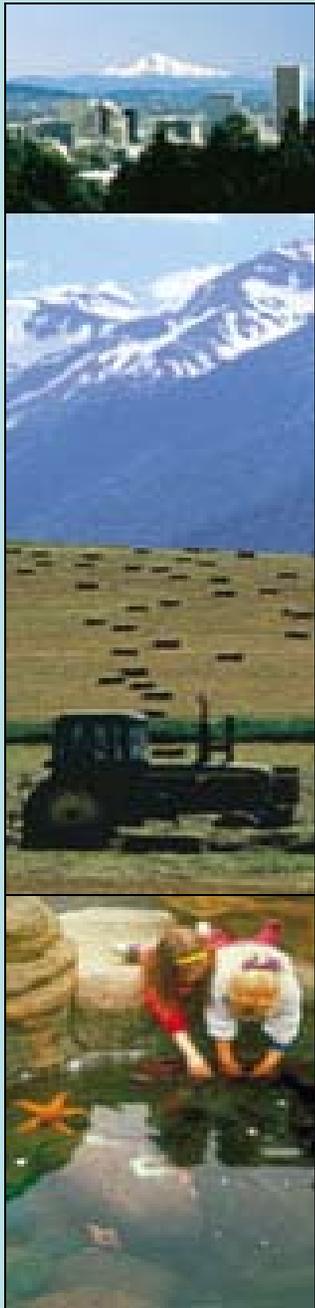




2009-11 Essential Budget Level

- See Appendix F for details.
- General Fund
- Federal Funds
 - Federal Emergency Management Agency (FEMA) for floodplain management work.
 - National Oceanic and Atmospheric Administration (NOAA) for coastal planning and management.
- Other Funds
 - From federal transportation funds, via ODOT
 - Minimal amounts from subscriptions to plan amendment notice and duplicating services.

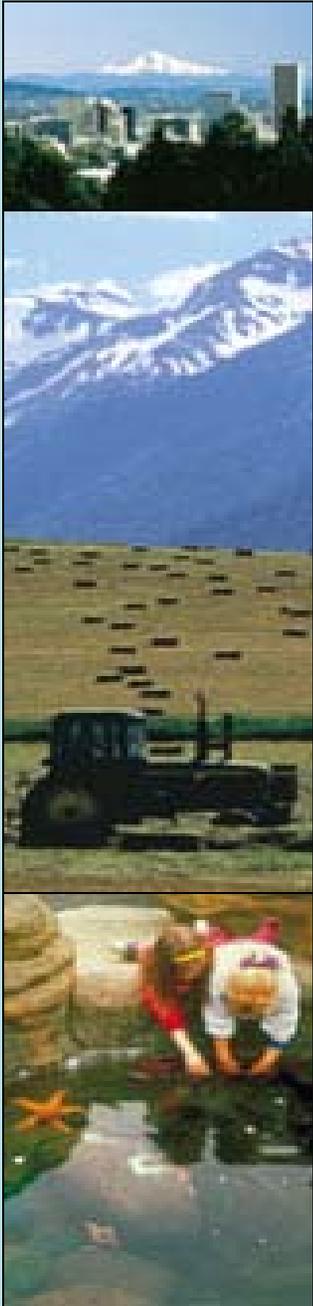




2009-11 Essential Budget Level

- 2007-09 Legislatively Approved Budget
 - 97 positions, 85.54 FTE
 - \$27.96 million Total Funds
- Phase-outs:
 - Measure 49 implementation, FEMA Map Modernization program
- Other adjustments:
 - Vacancy factor, non-PICS personal services actions, inflation and state government service charges, etc.
- 2009-11 Essential Budget Level
 - 60 positions, 57.71 FTE
 - \$23.44 million Total Funds





2009-11 Essential Budget Level

Summary of 2009-11 Budget Crosswalk

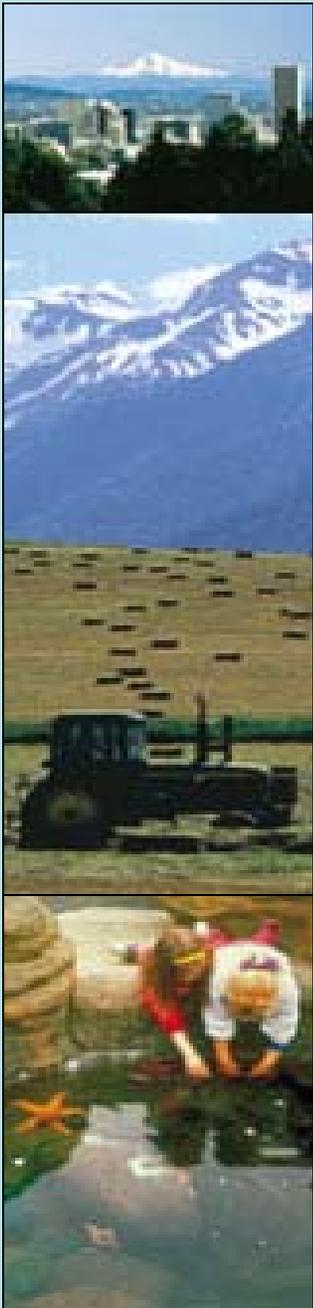
001: Planning Program

- Includes funding for all program services
- All positions and related costs

003: Grants Program

- Funding assistance for local governments
- No positions or related costs

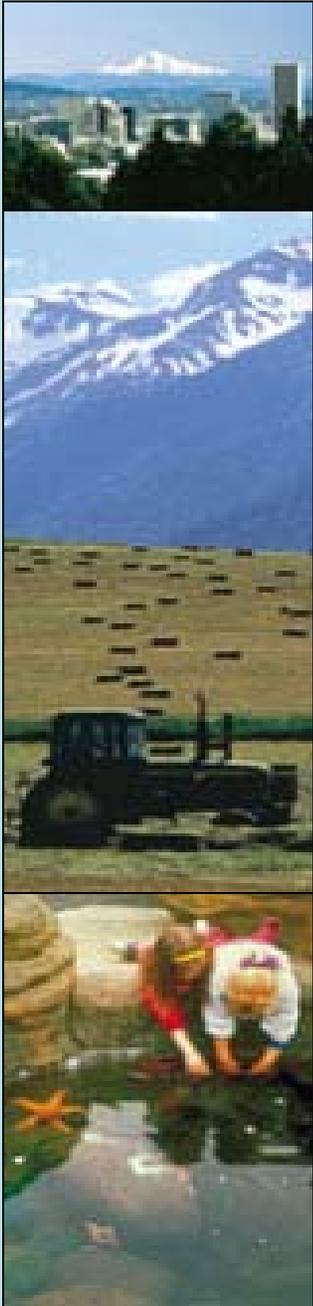




2009-11 GRB

	2005-07	2007-09 Legislatively Approved	2009-11 Governor's Recommended
General Fund	\$13,786,288	\$20,794,123	\$19,735,869
Other Funds	\$759,582	\$798,687	\$1,146,814
Federal Funds	\$5,370,272	\$6,363,069	\$6,808,291
All Funds	\$19,916,142	\$27,955,879	\$27,690,974
Positions	78	97	90
FTE	69.63	85.54	79.68





2009-11 Governor's Recommended Budget

Major Budget Issues

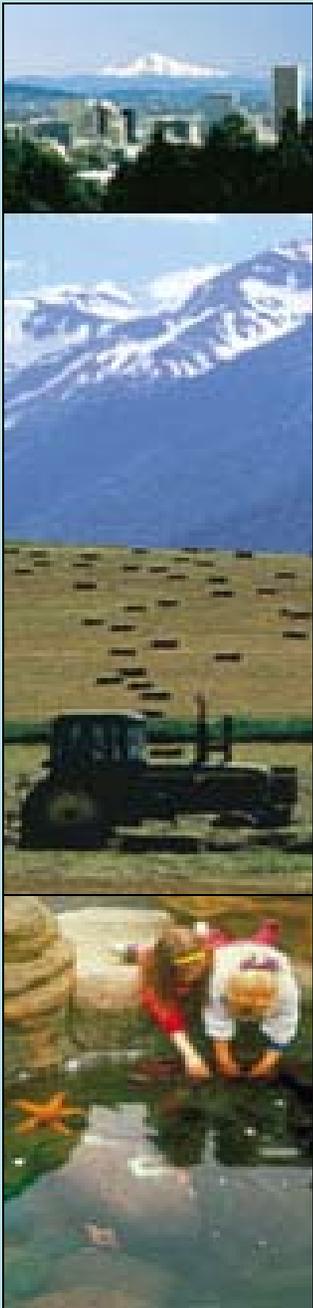
- Continuing to build economic and community development capacity
- Measure 49 implementation
- Dependence on General Funds
- Diminishing local government resources
- Balancing staff and grants for local needs
- Increasing demands for urban planning assistance
- Climate change adaptation and mitigation
- Increasing demand for grants



2009-11 Governor's Recommended Budget

Legislative Proposals (No Additional Funding in GRB)

- HB 2225: Affordable Housing Pilot Program
- HB 2226: Metolius River Basin Large-Scale Development
- HB 2227: Destination Resort Modifications
- HB 2228: Forest Land Conversion And Transferable Development Rights
- HB 2229: Recommendations Of The Oregon Task Force On Land Use Planning
- HB 2230: State Agency Coordination (SAC) Program Update

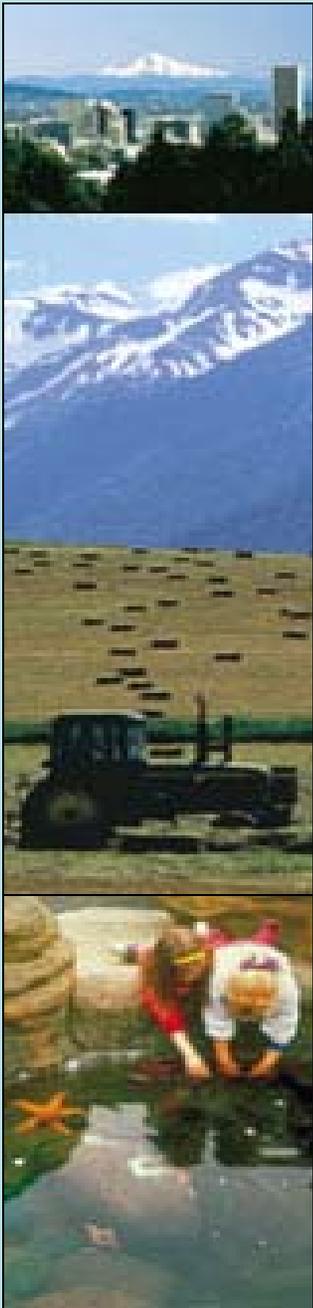


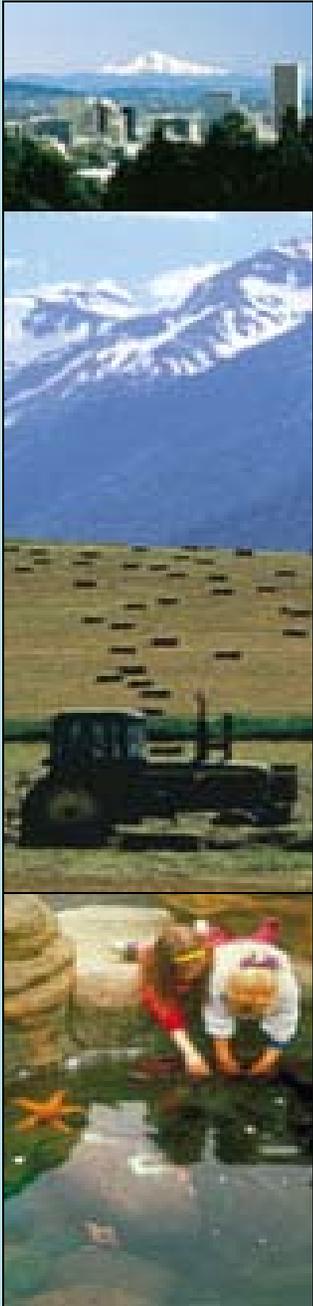
2009-11 Governor's Recommended Budget

Policy Package 104: Ocean Planning

1.00 FTE – Other Funds: \$326,969

This package provides Other Funds from the Department of State Lands to DLCD to prepare a comprehensive plan for wave energy and deliver it to LCDC for adoption as an amendment to the Oregon Territorial Sea Plan. The source of funding is from the New Carissa settlement. The Governor has charged DLCD with submitting the plan to the National Oceanic and Atmospheric Administration for approval.





2009-11 Governor's Recommended Budget

Policy Package 105: Flood Hazard Map Mod 1.25 FTE – Other Funds: \$299,730

This package authorizes expenditure of secured Federal Funds to continue its map modernization project, supported by the Federal Emergency Management Agency (FEMA). This package allows the department to continue its obligations under FEMA's Flood Hazard Map Modernization Initiative.

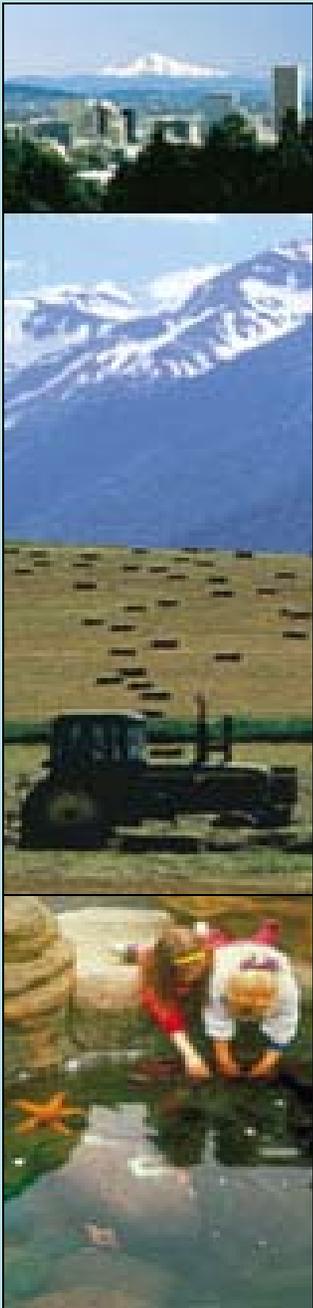


2009-11 Governor's Recommended Budget

Policy Package 107: Measure 49

19.25 FTE – General Fund: \$5,964,826

This package continues the limited-duration positions for processing Measure 49 claims. The package assumes resolution of claims by December 31, 2010 – consistent with direction given during the 2008 Supplemental Legislative Session. Some adjustment will be necessary to reflect continued process improvements by the department.

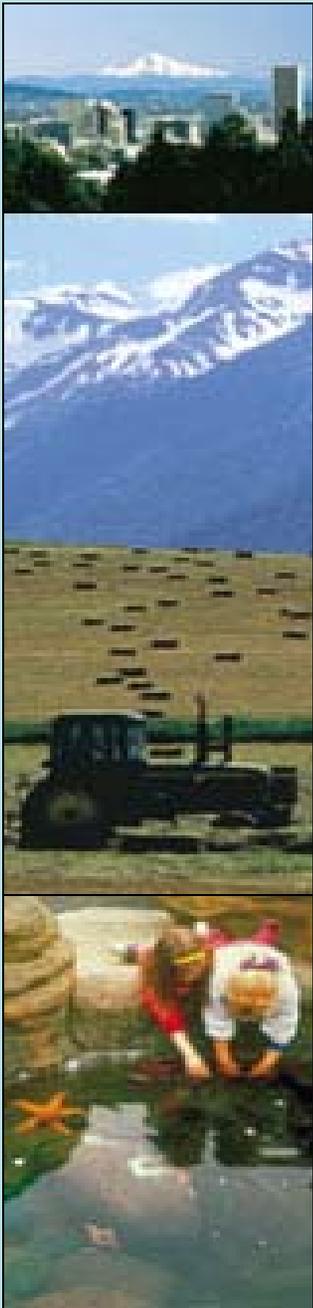


2009-11 Governor's Recommended Budget

Policy Package 108: Ocean and Coastal Reconciliation

0.47 FTE – Federal Funds: \$68,213

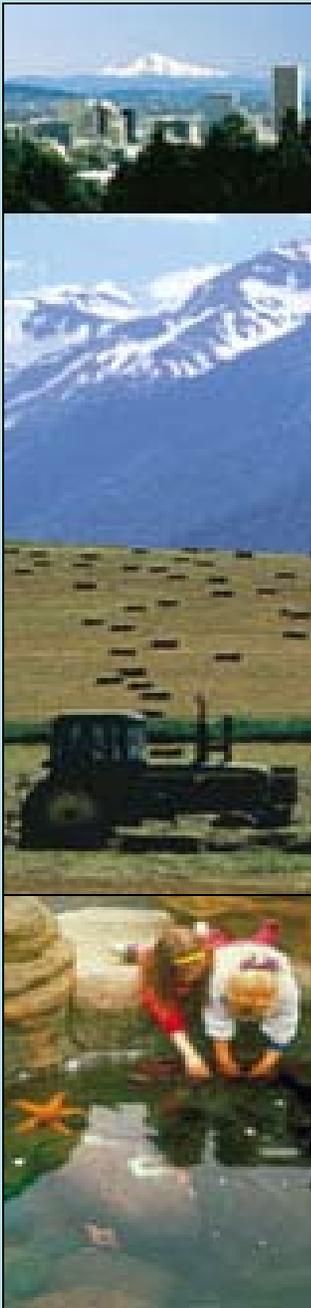
This package adds FTE to an existing part-time coastal planning position in order to meet workload needs, streamline permit approvals, and provide timely and accurate service to permit applicants, local governments, and state and federal agencies in the Oregon Coastal Management Program.

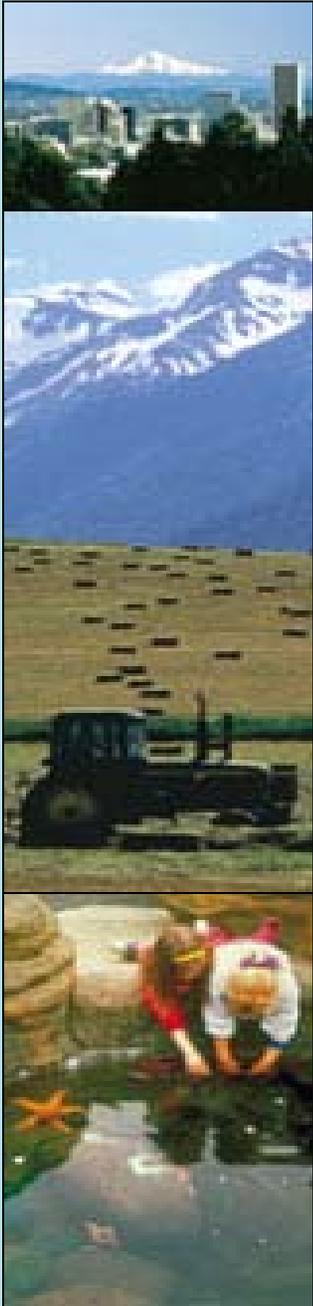


2009-11 Governor's Recommended Budget

General Fund Reduction Alternatives

- See Appendix I for House Bill 3182 Reductions



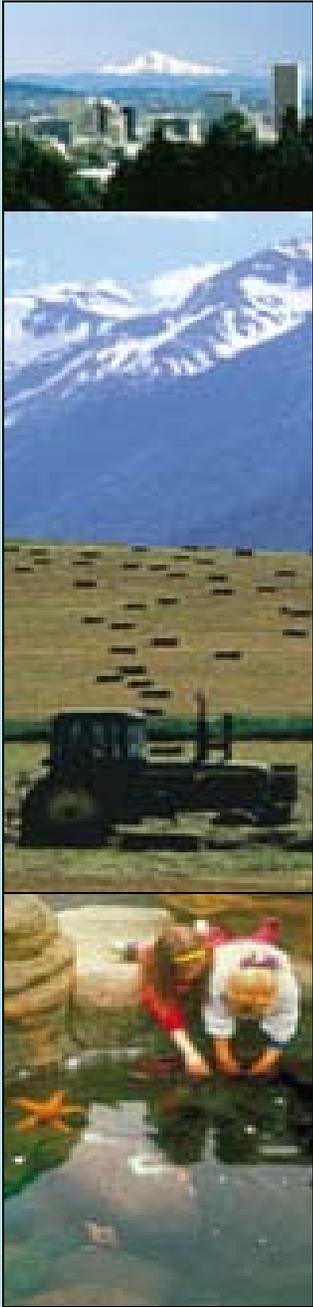


2009-11 Governor's Recommended Budget

General Fund Reduction Alternatives

- Measure 49 reductions
 - GRB took a reduction of \$2.4 million to Base Budget
 - Some limited duration replacement may be necessary
- Landowner Notification funding
 - Approximately \$90,000
 - No base funding; fiscal Impacts for Measure 56 related bills
- Reduction to General Fund Grants
 - Impact to periodic review program, local and regional planning projects
 - Potential delays in economic recovery for Oregon communities

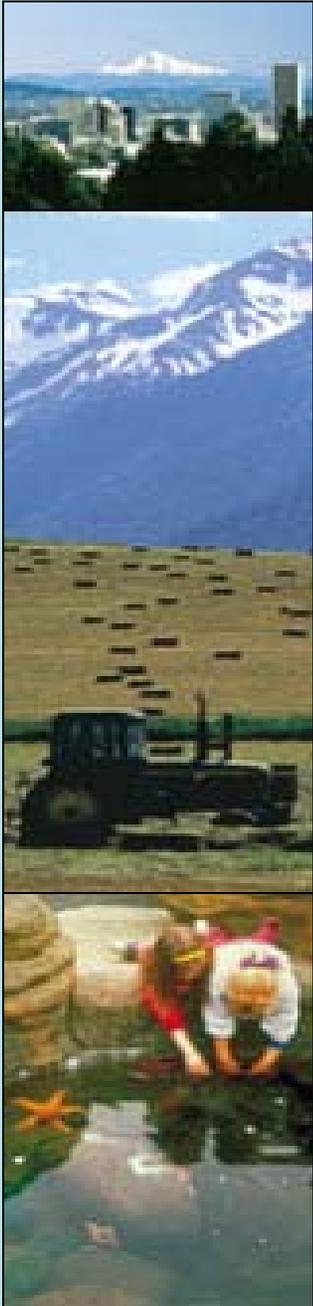




Policy and Program Alternatives

- See Appendix J for 20% Reduction List to LFO
 - Additional Reduction to General Fund Grants
 - \$500,000 related to 2007 Budget Note for unincorporated urbanizing areas
 - Deeper impact to periodic review program and other grant priorities, including economic development





Appendices

- A. Program Overview
- B. Biennial Reports (DLCD, Coastal, TGM, Big Look)
- C. Strategic Plan (2004)
- D. Prioritization List
- E. 2009-11 Budget Crosswalk
- F. Essential Budget Level (EBL)
- G. State Government Service Charges
- H. Prior Budget Notes
- I. House Bill 3182 Reductions
- J. Detail of 20% Reduction to 2009-11 Essential Budget Level
- K. Local Jurisdiction Grants (General Fund)
- L. Coastal Grants (Federal Fund)
- M. Major Program Changes in the Past 10 Years
- N. 2008 Annual Performance Progress Report
- O. Annual Performance Progress Report: Management Report
- P. Memo to Natural Resources Subcommittee

