

1 BEFORE THE LAND USE BOARD OF APPEALS
2 OF THE STATE OF OREGON
3
4 CHARLES D. RALSTON and)
5 TONI L. RALSTON,)
6)
7 Petitioners,) LUBA No. 91-179
8)
9 vs.) FINAL OPINION
10) AND ORDER
11 CLACKAMAS COUNTY,)
12)
13 Respondent.)

16 Appeal from Clackamas County.

18 Charles D. Ralston, Beavercreek, filed the petition for
19 review. Charles D. Ralston and Toni L. Ralston argued on
20 their own behalf.

22 Gloria Gardiner, Oregon City, filed the response brief
23 and argued on behalf of respondent.

25 KELLINGTON, Referee; HOLSTUN, Chief Referee; SHERTON,
26 Referee, participated in the decision.

20 AFFIRMED 01/27/92
29

30 You are entitled to judicial review of this Order.
31 Judicial review is governed by the provisions of ORS
32 197.850.

1 Opinion by Kellington.

2 **NATURE OF THE DECISION**

3 Petitioners appeal an order of the hearings officer
4 denying their application for approval of a partition and
5 two nonforest dwellings.

6 **FACTS**

7 The subject property consists of approximately 14 acres
8 and is zoned Transitional Timber (TT). Petitioners sought
9 approval to divide the subject parcel into two parcels,
10 consisting of 4.5 and 9 acres each, and permission to place
11 a nonforest dwelling on each parcel thus created. The
12 planning department denied petitioners' application, and
13 they appealed to the hearings officer. The hearings officer
14 also denied petitioners' application, and this appeal
15 followed.

16 **FIRST ASSIGNMENT OF ERROR**

17 "The Clackamas County land use hearings officer
18 erred in finding the decision to deny the division
19 of property into two parcels and establish a
20 residence not in conjunction with a forest use on
21 each parcel."

22 Petitioners' application was denied on the basis of,
23 among other things, failure to comply with ZDO 405.05(A)(4).
24 Under ZDO 405.05(A)(4), in order to approve a nonforest
25 dwelling in the TT zone, the county must determine the
26 nonforest dwelling will be:

27 " * * * * situated upon generally unsuitable land for
28 the production of farm and forest products,
29 considering the terrain, adverse soil or land

1 conditions, drainage and flooding, vegetation,
2 location and size of the tract[.]"

3 As we understand it, petitioners challenge the
4 evidentiary support for the county's determination that this
5 standard is not satisfied.

6 In order to overturn, on evidentiary grounds, a local
7 government's determination that an applicable approval
8 standard is not met, it is not sufficient for petitioners to
9 show there is substantial evidence in the record to support
10 their position. Rather, the "evidence must be such that a
11 reasonable trier of fact could only say petitioners'
12 evidence should be believed." Morley v. Marion County, 16
13 Or LUBA 385, 393 (1988); McCoy v. Marion County, 16 Or LUBA
14 284, 286 (1987); Weyerhauser v. Lane County, 7 Or LUBA 42,
15 46 (1982). In other words, petitioners must demonstrate
16 that they sustained their burden of proof of compliance with
17 the applicable standard as a matter of law. Jurgenson v.
18 Union County Court, 42 Or App 505, 600 P2d 1241 (1979);
19 Consolidated Rock Products v. Clackamas County, 17 Or LUBA
20 609, 619 (1989). Further, if the evidence establishes that
21 at least one of the approval standards are not satisfied,
22 the county's decision will be affirmed, even if the county
23 erroneously found that other approval standards are not met.

24 We have examined all of the evidence cited by the
25 parties and conclude petitioners have not met this heavy
26 burden with regard to the ZDO 405.05(A)(4) requirement that
27 the subject land be "generally unsuitable * * * for the

1 production of farm and forest products."

2 There is no dispute that the soils on the subject
3 property are predominantly soils having a Douglas fir site
4 index of 2 and 3 and a United States Soil Conservation
5 Service agricultural rating of Class IIe-IVe, and that this
6 indicates suitability for production of both timber and
7 agricultural products. Further, there is no dispute that at
8 least seven to twelve acres of the subject parcel are
9 suitable for timber production. There is evidence the
10 property was logged in 1970, and that petitioners recently
11 removed cedar from the subject property. Other parcels in
12 the area are also zoned TT and are suitable for the
13 production of timber. Further, there are three Christmas
14 tree farms to the west of the subject property, and a
15 forested 60 acre parcel is also located to the west of the
16 property.

17 The first assignment of error is denied.

18 **SECOND ASSIGNMENT OF ERROR**

19 "The Clackamas County staff member * * * erred in
20 his findings and decisions by basing his findings
21 and decision upon Parcel 4S, 3E, Sec. 6c Tax
22 Lot 1300, and not the correct Parcel 4S, 3E, Sec.
23 8cc Tax Lot 700."

24 Petitioners contend the planning department's decision
25 was flawed because it was based on erroneous information
26 supplied by a staff person. As we understand it,
27 petitioners discovered the planning department's decision
28 was based on allegedly erroneous information after the

1 planning department's decision was made, but prior to the
2 hearing before the hearings officer.

3 There is no dispute that petitioners were afforded a
4 de novo hearing before the hearings officer. Petitioners
5 had an adequate opportunity to present their case to the
6 hearings officer and to submit new evidence. Further, they
7 had an adequate opportunity to explain why the planning
8 department's decision was, in their view, wrong.
9 Accordingly, that the planning department's decision may
10 have been based on erroneous information is irrelevant and
11 provides no basis for reversal or remand of the challenged
12 hearings officer decision.

13 The second assignment of error is denied.

14 The county's decision is affirmed.