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2015-2017 Governor’s Budget  
Oregon Military Department

## INTRODUCTORY INFORMATION

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Oregon Military Department

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CERTIFICATION

I hereby certify that the accompanying summary and detailed statements are true and correct to the best of my knowledge and belief and that the accuracy of all numerical information has been verified.

Oregon Military Department

AGENCY NAME

1776 Militia Way SE, Salem, OR  97301-6888

AGENCY ADDRESS

The Adjutant General

SIGNATURE

TITLE

______ Agency Request  X  Governor's Budget  ___________ Legislatively Adopted

2015-17
**Action:** Do Pass the A-Engrossed Measure as Amended and as Printed B-Engrossed

**Vote:** 25 – 0 – 1

**House**
- Yeas: Barker, Buckley, Frederick, Freeman, Huffman, Jenson, Komp, McLane, Nathanson, Read, Richardson, Smith, Tomei, Williamson
- Nays: 
- Exc: Hanna

**Senate**
- Yeas: Bates, Devlin, Edwards, Girod, Hansell, Johnson, Monroe, Steiner Hayward, Thomsen, Whitsett, Winters
- Nays: 
- Exc: 

**Prepared By:** Tamara Brickman, Department of Administrative Services  
Art Ayre, Department of Administrative Services

**Reviewed By:** Steve Bender, Legislative Fiscal Office  
John Borden, Legislative Fiscal Office

**Meeting Date:** June 21, 2013

**Agency**
- Oregon Military Department
- Oregon Business Development Department
### Budget Summary*

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(1) Includes adjustments through December 2012
* Excludes Capital Construction expenditures

### Summary of Transportation and Economic Development Subcommittee Action

Senate Bill 813 transfers responsibility for the Seismic Rehabilitation Grant Program from the Oregon Military Department (OMD) to the Oregon Business Development Department (OBDD). The bill directs the Oregon Infrastructure Finance Authority established in OBDD to administer the grant program. The measure has an emergency clause and is effective on passage. The transfer of the program is operative January 1, 2014.
The Legislative Fiscal Office notes that one of the three currently budgeted positions in the Seismic Rehabilitation Grant Program is slated to be abolished. During the 2011-13 biennium, the Emergency Board (May 2012, Item #52) approved OMD’s proposed elimination of an Administrative Specialist 1 position in the current program as part of a plan to make permanent changes to restructure state government business operations. The position was vacant and funded with 100 percent General Fund at a cost of $109,174. According to the Department the remaining two positions in the program would be able to handle current and anticipated workload. The 2013-15 Governor’s Budget eliminates the Administrative Specialist 1 position as directed by the Emergency Board ($115,453 General Fund). The Subcommittee approved the transfer of the Seismic Rehabilitation Grant Program from OMD to OBDD on January 1, 2014, which eliminates 18 months of OMD’s current program operating costs in the Emergency Management program totaling $288,418 General Fund and 1.50 FTE associated with the program’s remaining two positions.

Additionally, OMD’s budget includes $7,293,839 of Other Funds expenditure limitation for reimbursement of grant project costs that are associated with previously-issued 2012 Series XI-M Bonds. These expenditures represent the outstanding project costs from the previously-issued bonds. OMD expects to disburse 80 percent of this amount in the first six months of the 2013-15 biennium, prior to the transfer of the program to OBDD. However, the Subcommittee left the full expenditure limitation amount in OMD’s budget, thereby allowing OMD to fully expend this amount on reimbursements during the first six months of the biennium. The Subcommittee added the expected 20 percent of this expenditure limitation ($1,458,768 Other Funds) to OBDD’s budget to allow OBDD to continue providing these reimbursements if not fully expended by OMD during the first six months of the biennium. The actual bond proceed amount transferred to OBDD January 1, 2014, along with the associated expenditure limitation, may be adjusted if OMD does not achieve the 80 percent objective.

Capital Debt Service and Related Costs
Total General Fund debt service in the 2013-15 biennium on previously sold Seismic Rehabilitation Grant Program bond sales is projected to be $3,710,464. This amount is included in the Oregon Military Department (OMD) Current Service Level budget. A transfer of the program on January 1, 2014 would require OMD to pay the biennium’s first payment in December 2013 in the amount of $529,491 General Fund and OBDD to pay the remainder ($3,180,972) of the biennium’s debt service payments. (There is a $1 difference due to rounding). The Subcommittee approved the transfer of the program on January 1, 2014, reduced OMD’s budget by $3,180,973 General Fund, and increased OBDD’s budget by $3,180,972 General Fund.

Oregon Business Development Department
The transfer of this program to the Oregon Business Development Department (Department) is set to occur January 1, 2014. The Subcommittee’s recommendation includes two positions (1.50 FTE) to provide the Department with the resources necessary to distribute the remaining grants ($1.5 million Other Funds), which the Military Department and the Department anticipate will be the amount left to distribute in January 2014, and permanently administer the Seismic Rehabilitation program into the future. The Subcommittee’s recommendation also includes a General Fund appropriation of $3.2 million for debt service payments on previously-issued bonds.
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Action: Do Pass as Amended and as Printed A-Engrossed

Vote: 22 – 2 – 2

House
Yeas: Barker, Buckley, Frederick, Huffman, Jenson, Komp, Nathanson, Read, Smith, Tomei, Williamson
Nays: Freeman, Hanna
Exc: McLane, Richardson

Senate
Yeas: Bates, Devlin, Edwards, Girod, Hansell, Johnson, Monroe, Steiner Hayward, Thomsen, Whitsett, Winters
Nays: 
Exc: 

Prepared By: Linda Ames, Legislative Fiscal Office

Reviewed By: Daron Hill, Legislative Fiscal Office

Meeting Date: July 8, 2013

Agency
Emergency Board
Various Agencies

Biennium
2013-15
2011-13
## 2013-15 Budget Summary*

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*Excludes Capital Construction
### 2013-15 Budget Summary*

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<td></td>
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<tr>
<td>Other Funds</td>
<td>-</td>
<td>-</td>
<td>$ 1,000,000</td>
<td>$ 1,000,000</td>
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<tr>
<td><strong>Oregon Youth Authority</strong></td>
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<td>General Fund</td>
<td>-</td>
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<td>Other Funds Debt Service</td>
<td>-</td>
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<td>$ 384,877</td>
<td>$ 384,877</td>
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<td><strong>TRANSPORTATION PROGRAM AREA</strong></td>
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<tr>
<td>Department of Transportation</td>
<td></td>
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<tr>
<td>General Fund Debt Service</td>
<td>-</td>
<td>-</td>
<td>$ (757,944)</td>
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<tr>
<td>Other Funds</td>
<td>-</td>
<td>-</td>
<td>$ 56,885,788</td>
<td>$ 56,885,788</td>
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</tbody>
</table>

### 2013-15 Budget Summary

|                         |                                      |                                      |                                   |                  |
|-------------------------|---------------------------------------|--------------------------------------|                                   |                  |
| General Fund Total      | -                                     | -                                    | $ (4,568,334)                      | $ (4,568,334)    |
| Lottery Funds Total     | -                                     | -                                    | $ 12,074,606                       | $ 12,074,606     |
| Other Funds Total       | -                                     | -                                    | $ 218,056,658                      | $ 218,056,658    |
| Federal Funds Total     | -                                     | -                                    | $ 39,653,184                       | $ 39,653,184     |

*Excludes Capital Construction
An increase of $1.8 million General Fund was approved for the Oregon Domestic and Sexual Violence Services Fund (ODSVS). If House Bill 3194 becomes law, an additional $2.2 million General Fund, for a total of $4 million, is approved. These adjustments augment the $4.4 million General Fund authorized in House Bill 5018.

This bill includes a reduction in the Other Funds expenditure limitation for the Department of Justice’s Civil Enforcement Division of $471,040. During consideration of House Bill 5018, this amount was shifted from the Non-limited budget category. Upon further review, restitution and refund payments from the Protection and Education Revolving Account can correctly be categorized as Non-limited.

The Subcommittee approved the first phase of funding to replace the Child Support Enforcement Automated System (CSEAS). This approval included $1.6 million General Fund for debt service on XI-Q Bonds authorized in Senate Bill 5506, $14.1 million Other Funds expenditure limitation, and $27.4 million Federal Funds. In total, the CSEA projected is estimated to cost $109.4 million with federal funding supporting two-thirds of the project. The Subcommittee also approved the following budget note:

**Budget Note:**
The Department of Justice (DOJ) is directed to work with the Department of Administrative Services (DAS) in the development and implementation of the Child Support System Modernization project. DAS is to provide support to and collaborate with the DOJ in the information technology systems development lifecycle, procurement, quality assurance, and other support needed to successfully complete this project. DOJ and DAS are directed to report to the Legislative Fiscal Office at a minimum of every six months through the remainder of the biennium on the status of the project as well as provide copies of all Quality Assurance, Quality Control, and Independent Verification and Validation reports upon their receipt by the agency. DOJ is also to submit an update on the status of foundational project management documentation, including copies of completed documents, each accompanied by independent quality control review, to LFO by December 1, 2013.

The Subcommittee approved budget adjustments for an increase in the statutorily set salary for statewide elected officials as provided for in House Bill 2322. The statewide elected officials include the Governor, Secretary of State, State Treasurer, Attorney General, and the Commissioner of Labor and Industries. Each is to receive a salary increase of $5,000 per year, beginning on January 1, 2014. The impact on the Department of Justice is an increase of $9,174 Other Funds expenditure limitation, including other payroll expenses. Statewide elected officials last received a salary increase in July of 2009. Statutory Judgeships are also to receive a salary increase (see Judicial Branch program area narrative). The compensation for members of the Legislative Assembly remains unchanged.

The Subcommittee also authorized $75,000 General Fund to support the Oregon Crime Victims Law Center. Further, the Defense of Criminal Conviction program was reduced by $391,724 General Fund to reflect a smaller increase in mandated caseload.

**Oregon Military Department**
The Subcommittee appropriated $275,000 of General Fund for the Oregon Local Disaster Assistance Loan and Grant Account under the Emergency Management program for possible loans or grants from the account. The Department will need to request Other Funds expenditure limitation from either the Legislature or the Emergency Board specific to a local disaster in order to expend funds from the Account.
The bill includes $15,000 General Fund for the Oregon Youth Challenge program for the reimbursement of fuel costs of participating youths’ parents or legal guardians who travel to the program to visit their children. The Oregon Youth Challenge program is to establish a reimbursement policy for such expenses and is to expend no more than the appropriation provided, unless federal matching funds are available for this purpose.

General Fund Debt Service of $314,523 was approved to support repayment of Article XI-Q General Obligation bond approved in Senate Bill 5506 for the 2013-15 biennium (Sharff Hall – Portland and Roseburg Armory). The appropriation reflects a reduction of $78,840 for General Fund Debt Service savings from previously issued bonds. The General Fund Debt Service for the 2015-17 biennium will total $2.2 million and will include Debt Service costs for Sharff Hall, the Medford Armory, the Roseburg Armory, and the Baker City Readiness Center. The Subcommittee also approved $237,345 Other Funds expenditure limitation for the cost of issuance for the four projects.

Oregon State Police
To address concerns for diminishing availability of public safety services in some Oregon counties, particularly in the areas of patrol and criminal investigations, the Subcommittee approved $1.16 million General Fund and 10 trooper positions (2.50 FTE) within the Patrol Division, $462,000 General Fund and four trooper positions (1.00 FTE) within the Criminal Division, $1.47 million General Fund for forensic equipment and one Forensic Scientist (0.88 FTE), and $300,000 General Fund to support contractual payments for medical examiner services in Southern Oregon.

Department of Public Safety Standards and Training
The Subcommittee approved $1 million Other Funds (Criminal Fine Account) expenditure limitation and four Public Safety Training Specialist 2 positions (3.52 FTE) to support the Oregon Center for Policing Excellence.

Oregon Youth Authority
The General Fund appropriation for the East Multnomah County gang funding is increased by $126,673 for extraordinary inflation associated with personnel costs. Total funding with this addition is $1,833,428.

Because of savings in capital projects, Oregon Youth Authority is able to redirect unspent funds to debt service, eliminating the need for the same amount of General Fund. The Subcommittee approved establishing a new other Funds expenditure limitation for $384,877 for debt service. The General Fund reduction is included in the omnibus adjustments.

TRANSPORTATION

Department of Transportation
Senate Bill 665 proposed moving the Statewide Interoperability Coordinator (SWIC) position and support for the Statewide Interoperability Executive Council from the Department of Transportation to the Department of Administrative Services. The bill was not heard. The agencies are instructed to complete planning for the transfer and report to the February 2014 Legislature on status of the federal FirstNet grant funding and how the SWIC’s salary and other expenses will be paid. Two positions that were eliminated from the Department of Transportation’s Highway Maintenance unit budget in anticipation of Senate Bill 665’s passage are restored. They are a Project Manager 3 and an Operations and Policy Analyst 4. Other Funds expenditure limitation is increased by $391,871 in Personal Services to support the positions.
**Adjustments to 2011-13 Budgets**

**Emergency Board**
House Bill 5008 disappropriates $50,447,306 General Fund from the Emergency Board. This represents all remaining appropriation in the Emergency Board for the 2011-13 biennium.

**Oregon University System**
The Subcommittee acted to align 2011-13 Other Funds expenditure limitations, adopted for the Oregon University System (OUS) before Senate Bill 242 (2011) was passed, with current budget reality, by removing a total of $2,329,480,585 Other Fund limited and $2,236,635,139 Other Funds non-limited authority approved by the Legislature during the 2011 Regular Session. With the passage of Senate Bill 242 (2011) the Oregon University System and its seven public universities were reorganized as non-state agencies. Part of this change involved removing OUS from being subject to Other Funds expenditure limitation by the Legislature.

**Oregon Youth Authority**
House Bill 5008 includes a supplemental General Fund appropriation of $200,000 for operations.

**Military Department**
The Subcommittee disappropriated $460,000 of General Fund for the Oregon Local Disaster Assistance Loan and Grant Account, which is in the Emergency Management program. There are currently no outstanding loan or grant requests for the account. The Subcommittee also disappropriated $26,748 of General Fund Debt Service savings from the Capital Debt Service and Related Costs program.
<table>
<thead>
<tr>
<th>Agency Name</th>
<th>Appropriation Description</th>
<th>Bill Number</th>
<th>Section/Sub</th>
<th>Fund</th>
<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
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<td>DEPT OF JUSTICE</td>
<td>Child Support Division</td>
<td>HB 5018</td>
<td>01-06</td>
<td>GF</td>
<td>(465,565)</td>
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<td>SB 5534</td>
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<td>SB 5534</td>
<td>01-02</td>
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<td>OREGON YOUTH AUTHORITY</td>
<td>East Multnomah County gang funding</td>
<td>HB 5050</td>
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<td>Multnomah County Gang Services</td>
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<td>PTD: Elderly &amp; People w/Disabilities Transportation Pgm</td>
<td>SB 5544</td>
<td>02</td>
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<td>(154,895,175)</td>
<td>(1,353,591)</td>
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Action: Do Pass as Amended and as Printed A-Engrossed

Vote: 22 – 4 – 0

House
Yea: Barker, Buckley, Frederick, Huffman, Jenson, Komp, Nathanson, Read, Smith, Tomei, Williamson
Nay: Freeman, Hanna, McLane, Richardson
Exc:

Senate
Yea: Bates, Devlin, Edwards, Girod, Hansell, Johnson, Monroe, Steiner Hayward, Thomsen, Whitsett, Winters
Nay:
Exc:

Prepared By: Jack Kenny and Bill McGee, Department of Administrative Services

Reviewed By: Paul Siebert, Legislative Fiscal Office

Meeting Date: July 7, 2013

Agency
Capital Construction – various agencies
Department of Veterans’ Affairs
Department of Forestry

Biennium
2013-15
2011-13
2009-11
### Budget Summary

<table>
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<td>$268,091,663</td>
<td>($236,987,185)</td>
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#### 2011-13 Expenditure Limitation Adjustments

**Department of Veterans’ Affairs**

- Other Funds: $4,000,000, $4,000,000
- Federal Funds: $6,840,377, $6,840,377

#### 2009-11 Expenditure Limitation Adjustments

**Department of Forestry**

- Other Funds: $5,200,000, $5,200,000

(1) Includes adjustments through December 2012

### Summary of Revenue Changes

Other Fund revenues are from the proceeds of the issuance of Article XI-Q bonds, the depreciation component of the Uniform Rent program and other deposits in the Department of Administrative Services Capital Projects Fund established by ORS 276.005, PGE hydroelectric re-licensing agreement, Oregon Military Department Capital Construction Account (surplus property sale proceeds), energy incentive payments, rental income, proceeds from aircraft registration fees assessed in accordance with ORS 837.040 and 837.045, and state gasoline tax and driver and vehicle related fees. Federal Funds revenues are from National Guard Bureau, the Federal Aviation Administration’s General Aviation Entitlement Program, and the Federal Airport Improvement Program.
Summary of Capital Construction Subcommittee Action

Senate Bill 5507 provides six-year expenditure limitation for new capital construction projects. Projects in excess of $1 million that build, acquire, adapt, replace, or change the use or function of a facility are categorized as capital construction projects. All capital projects in excess of $1 million require a separate Capital Construction expenditure limitation established by the Legislature or the Emergency Board. Senate Bill 5507 also extends the six-year expiration dates and expenditure limitations for specified projects and authorizes the sale of Military Department property as required by ORS 396.515 (4).

Oregon Health Authority

State Hospital Replacement Project: $79,401,530 Other Funds (Article XI-Q bonds) is approved for completion of the project to provide new mental health facilities to replace the State Hospital constructed in 1883 (implementation of the Oregon State Hospital Framework Master Plan). Funding provides for construction of the 174 bed Junction City campus, expected to be completed by the end of calendar year 2014. Project funding includes development and implementation of the Behavioral Health Integration Project (BHIP). Debt service will be paid with General Fund.

Department of Administrative Services

HVAC Improvement Projects: $4,921,160 Other Funds (Capital Projects Fund) is approved to provide HVAC system upgrades on several state-owned buildings. Planned improvements include the Portland State Office Building, the Human Services Building and various other projects.

Roof Replacements: $1,303,942 Other Funds (Capital Projects Fund) is approved to provide roof replacements or repairs on several state buildings. Planned work includes roof replacement at the Real Estate Building and the Central Point Building.

Public Utility Commission Building Exterior Replacement: $4,740,390 Other Funds (Capital Projects Fund) is approved to replace exterior siding and window glazing, replace interior sheet rock and install a new roof.

Elevator Upgrades: $961,420 Other Funds (Capital Projects Fund) is approved for the repair and upgrade to code for elevators in the Eugene State Office Building.

Carpet Replacements: $3,744,374 Other Funds (Capital Projects Fund) is approved to fund carpet replacements at several state buildings including Agriculture, Revenue and Human Services buildings.

Planning: $350,000 Other Funds (Capital Projects Fund) is approved to contract with various architects, engineers and other specialists to develop feasibility analyses and reliable cost information; to prepare preliminary design for small to medium-sized projects; and evaluate options to solve maintenance problems.
Executive Building Renovation: $800,000 Other Funds (Capital Projects Fund) is approved for architectural design work, engineering plan and budget development for a major renovation of the Executive Building planned for 2015-17.

Department of Veterans’ Affairs
Linn County (Lebanon) Veterans’ Home: $4,000,000 Other Funds (Article XI-Q Bonds) and $6,840,377 Federal Funds - (United States Department of Veterans’ Affairs construction grant) is approved for design and construction work on the second state veterans’ home. To comply with the current facility design requirements from the United States Department of Veterans’ Affairs, the total additional cost needed to construct this facility is projected to be $10.8 million. The project requires a 35 percent state and local match and is expected to be completed in 2014. Capital construction expenditure limitation was established for this project beginning in the 2011-13 biennium.

Department of Transportation
Region 1 (Portland) Facilities Consolidation Project: $1 Other Funds (fee revenue) is approved as a placeholder for a project to consolidate a number of facilities within the Portland Metro area.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations for the following projects: the Transportation Building Renovation Center (Other Funds): extended to June 30, 2015; Baker City and East Portland Highway Facilities (Other Funds): extended to June 30, 2015; and the Sisters Maintenance Station (Other Funds): extended to June 30, 2014.

Department of Aviation
Cottage Grove State Airport: $400,000 Federal Funds (Federal Aviation Administration) and $40,000 Other Funds (aircraft registration fees) is approved to conduct design engineering needed to ascertain the required scope and cost of a runway rehabilitation project. Rehabilitation is necessary to meet safe operating conditions based on the most recent Pavement Condition Index survey.

Department of Fish and Wildlife
Clackamas Hatchery Intake System: $1,000,000 Other Funds (Portland General Electric re-licensing settlement agreement) is approved for design and preliminary construction of an intake system at the Clackamas Hatchery.

Department of Forestry
Gilchrist Forest Land Acquisition: $5,200,000 Other Funds (Article XI-Q Bonds) is approved to purchase some of the remaining available tracts in the Gilchrist Forest. Expenditure limitation for this purchase was added to the existing expenditure limitation for a similar project approved by the 2009 Legislative Assembly (and increased by the 2011 Legislative Assembly). This increase in expenditure limitation will expire June 30, 2015. Debt service for XI-Q bonds will be paid from the General Fund.

East Lane Headquarters Building: $1,750,000 Other Funds (Article XI-Q bonds) is approved to make improvements at the Springfield facility to increase safety and functionality. The project includes installation of site utility improvements and construction of a multi-use building to
house a fire cache, vehicle repair and equipment fabrication shop. In addition, the project includes fire crew support facilities, and the conversion of an existing vehicle repair building into fire engine and equipment storage facilities.

**Oregon Military Department**

**Sharff Hall Armory:** $2,781,000 Other Funds (Article XI-Q Bonds) is approved for the acquisition of a former US Army Reserve site in Portland, Oregon ($1.2 million) and for design and construction of needed additions and alterations to convert the facility into an armory ($1,581,000). The remodel is extensive including the following: replacement of window glazing systems, evaluation of energy and water saving measures, replacement/refurbishment of HVAC systems, upgrades to electronic security systems, upgrades to kitchen, storage and vehicle maintenance bays and other improvements.

**Roseburg Armory:** $2,230,416 Other Funds (Article XI-Q Bonds) is approved for a service life extension project to renovate the facility. The project includes the design and construction of additions and alterations to the armory. Funding will address severe deficiencies in the electrical, mechanical and structural components of the facility.

**Medford Armory:** $2,391,660 Other Funds (Article XI-Q Bonds) is approved for a service life extension project to renovate the facility. The project includes the design and construction of additions and alterations to the armory. The remodel will replace the HVAC system, upgrade window glazing systems, information technology systems, restrooms, kitchen, administrative and storage areas, and evaluate and implement feasible energy and water savings measures.

**Baker City Readiness Center:** $1,189,579 Other Funds (Article XI-Q bonds) is approved to affect the transfer of real property with Baker County, to conduct demolition of the County Extension Building, and to construct a new Military Vehicle Storage Compound. Federal Funds Capital Construction expenditure limitation for the project may be requested at a future date once funding is secured from the federal government.

**Christmas Valley Land Acquisition:** $220,000 Other Funds (energy incentive funds/rental income) is approved to complete the purchase of 2,296 acres for the possible development of a utility-scale solar project and a potential military training site. This amount will allow for the final installment payment for this acquisition.

**Milton-Freewater Armory:** $1,804,000 Federal Funds (National Guard Bureau) is approved for a service life extension project to renovate the facility. The work will include installing efficient heating and cooling systems and utility systems upgrades. The project also includes replacement of certain windows, doors and facility-related equipment. Federal Funds expenditure limitation for this project was originally approved by the Emergency Board (May 2012), however, that expenditure limitation expired and additional time is needed to complete construction and expend the funds.

**Planning and Design:** $282,445 Other Funds (Capital Construction Account) and $262,205 Federal Funds (National Guard Bureau) is approved for planning and preliminary design work at a number of sites throughout the state where the agency is planning future capital construction projects.
The Subcommittee approved the extension of the project expiration dates and expenditure limitations for the following projects: the Ontario Readiness Center (Other Funds): extended to June 30, 2014; the Ontario Readiness Center (Federal Funds): extended to June 30, 2014; and the Dallas Readiness Center land acquisition (Other Funds): extended to June 30, 2015.

The subcommittee also approved the sale proposal from the Oregon Military Department, as required by ORS 396.515 (4), for the sale of the Baker City Armory.

Oregon State Police
The Subcommittee approved the extension of the project expiration date and expenditure limitation for the Oregon Wireless Interoperability Network (Federal Funds) to December 30, 2013.

Oregon Youth Authority
Electronic Security Projects: $2,116,810 Other Funds (Article XI-Q Bonds) is approved to acquire and install security systems, including improved and expanded key control access systems, and CCTV systems.

Deferred Maintenance: $2,958,131 Other Funds (Article XI-Q bonds) is approved to address highest priority deferred maintenance projects to provide a safe and secure environment for the public and residents. Projects are located at facilities throughout the state and address a range of needs including fire alarms, water and electrical systems and structural repairs.

Department of Corrections
Deferred Maintenance: $4,961,000 Other Funds (Article XI-Q bonds) is approved to address highest priority deferred maintenance projects. Projects are located at facilities throughout the state and address a range of needs including HVAC repairs, security and electrical systems changes and some structural improvements.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations for the following projects: Deferred Maintenance and Assessment (Other Funds): extended to April 30, 2014; and Deferred Maintenance (Other Funds): extended to April 30, 2014.

Judicial Department
Supreme Court Building Renovation: $4,400,000 Other Funds (Article XI-Q bonds) is approved for the early stages of needed renovations. This funding will be used to address major safety issues with the exterior of the building, water penetration through the façade, and dry-rot in wooden-framed windows. This project will fund terracotta exterior repair and sealing, window repair, project management and the review and planning of future phases of critical interior renovation work.
Legislative Administration

**State Capitol Master Plan:** $34,500,000 Other Funds (Article XI-Q bonds) is approved to complete the detailed pre-construction planning and design phase of the project to address life-safety concerns through seismic upgrades and other critical needs, including fire and electrical systems. Furthermore this project will address public access and improve operational efficiency of the Capitol.

Community Colleges and Workforce Development
The Subcommittee approved a budget of $108,581,600 Other Funds (Article XI-G bonds) for 16 new construction and deferred maintenance projects at 16 community colleges:

- Blue Mountain Community College Applied Animal Science Education Center: approved $3,331,350 Other Funds (Article XI-G bonds) to construct new facilities for animal science and agriculture programs. The project includes classrooms and office building, indoor and outdoor arenas, a hay barn, horse pens and mare motels, tack storage lockers and round pens. Match for the Article XI-G bonds will come from grants, donations, corporate scholarships, and possibly a district bond levy.

- Central Oregon Community College Academic and Student Services Center: approved $5,260,000 Other Funds (Article XI-G bonds) to provide state funds to retire outstanding Central Oregon Community College general obligation bonds sold for construction of a building leased to Oregon State University for operation of its Cascades campus. Once the debt is repaid, the COCC will terminate the contract with OSU and remodel the building for college academic and student support use. Match on the Article XI-G bonds would be paid with COCC funds.

- Chemeketa Community College Applied Technology Classroom Center: approved $8,000,000 Other Funds (Article XI-G bonds) to construct new space for the Welding/Metal Fabrication and Machining programs and to remodel existing space to accommodate college services displaced by the new construction. Match for the Article XI-G bonds will come from proceeds of a district bond levy approved in May 2008.

- Clackamas Community College Clairmont Career and Technology Education Center: approved $8,000,000 Other Funds (Article XI-G bonds) to replace a 1960’s era building that will provide additional classroom and industrial space. In addition, the horticulture program, the joint Clackamas/Oregon State University Extension Service office, and industrial technology programs will be located in the new facility. Match for the Article XI-G bonds will come from Extension Service revenues, a capital campaign, and proceeds from a district bond levy.

- Clatsop Community College Health and Wellness Center: approved $7,990,000 Other Funds (Article XI-G bonds) for construction of a new facility with gymnasium, fitness room, equipment storage, lockers, showers, and wellness activity area for physical education, community education, and health and wellness programs. Match for the Article XI-G bonds will come from proceeds of a legal settlement, a tuition surcharge, and fundraising.
• Columbia Gorge Community Advanced Technology Center, phase two: approved $7,320,000 Other Funds (Article XI-G bonds) for construction of a facility on the Hood River campus to support science, technology, engineering, and mathematics programs. Match for the Article XI-G bonds will come from fundraising and proceeds of a district bond levy.

• Klamath Community College Student Success and Career-Technical Center: approved $7,850,000 Other Funds (Article XI-G bonds) for construction of a new facility housing a research library and computer labs, a testing center, tutoring and advising areas, and space for GED, Adult Basic Education, and English as a Second Language programs. The project will also expand the Career Technical Education center for auto and diesel mechanics and construction management programs. Match for the Article XI-G bonds will come from college reserve funds, foundation and federal grants, and district general obligation bonds.

• Lane Community College The Center for Student Success: approved $8,000,000 Other Funds (Article XI-G bonds) to remodel an existing 1960s era building that houses the library, tutoring center, bookstore, Academic Learning Skills Department, and Culinary Arts and Hospitality programs to provide a student centered learning environment that integrates academic support services and resources with technology and facilities that promote individual and group learning. Match for the Article XI-G bonds will come from proceeds of a district bond levy approved in November 2008.

• Linn-Benton Community College Nursing and Allied Health Facilities: approved $8,000,000 Other Funds (Article XI-G bonds) for construction of a new facility for 12 Allied Health programs located in proximity to major healthcare providers or education centers. The funds will also be used to repurpose space on the Albany campus that become available after the health programs are relocated. Match for the Article XI-G bonds will come from private donations and revenues from a district bond levy.

• Mt. Hood Community College Student Services Enhancement: approved $8,000,000 Other Funds (Article XI-G bonds) to remodel and expand student service facilities, centralizing academic advising, career counseling, financial aid, admissions, registration, testing, business office and other functions. Match for the Article XI-G bonds will come from a district bond levy or a secured loan to be repaid with tuition revenue.

• Portland Community College Health Professions Center: approved $8,000,000 Other Funds (Article XI-G bonds) to construct or purchase and remodel a facility near the Sylvania campus for Dental Hygiene, Dental Assisting, Dental Lab Technology, Radiography, and Nursing programs. Match for the Article XI-G bonds will come from proceeds from a district bond levy passed in 2008.

• Rogue Community College Health and Science Center: approved $8,000,000 Other Funds (Article XI-G bonds) to increase space for health science programs by constructing new facilities or buying and remodeling existing ones. Match for the Article XI-G bonds will come from partnership contributions, grants, and capital campaign contributions.

• Southwestern Oregon Community College Health and Science Technology Building: approved $8,000,000 Other Funds (Article XI-G bonds) for construction of a new facility with laboratory, classroom, and auxiliary space for expansion of allied health and science programs. The
facility will support increased use of technology and distance education in health and science programs. Match for the Article XI-G bonds will come from private grants and donations and, if necessary, revenues from a district bond levy.

- Tillamook Bay Community College: Career and Technical Workforce Facility: approved $2,000,000 Other Funds (Article XI-G bonds) to construct a new building that will house OSU Extension Services and Open Campus programs, Oregon Regional Solutions, Tillamook County Economic Development Council, and the college Small Business Development Office as well as classroom, office, and laboratory space for career and technical education, natural resources, and hospitality and tourism programs. Match for the Article XI-G bonds will come from college reserve funds, partnerships and fundraising, and proceeds from a district general obligation bond.

- Treasure Valley Community College Workforce Vocational Center: approved $2,830,250 Other Funds (Article XI-G bonds) for construction of a new facility to expand space for welding training and to house Natural Resource, Renewable Energy, Wild Land Fire, Construction Trades, and Waste Water Management programs. Match for the Article XI-G bonds will come from funding raising or proceeds from district bonds or a district bond levy.

- Umpqua Community College Industrial Technology Building: approved $8,000,000 Other Funds (Article XI-G bonds) to construct a new facility on campus for automotive, manufacturing, construction, and welding technology programs. The college had planned to match the Article XI-G bonds with proceeds from a district bond levy which was defeated by the voters in May 2013. Alternatives for generating the match from grants, donations, and other sources are being explored.

The Subcommittee approved the extension of the project expiration dates and expenditure limitations for the following projects: Clackamas Community College – Harmony Campus Phase II: extended to June 30, 2017; and Umpqua Community College – Roseburg Regional Health Occupation Training Center: extended to June 30, 2017.
<table>
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<tr>
<th>DESCRIPTION</th>
<th>GENERAL FUND</th>
<th>LOTTERY FUNDS</th>
<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>CCWD XI-G Bond Expenditures</th>
<th>TOTAL FUNDS</th>
<th>POS</th>
<th>FTE</th>
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**COMMITTEE AUTHORIZATIONS**

**Legislative Administration Committee**

- State Capitol Master Plan
  - $0 $0 $0 $34,500,000 $0 $34,500,000

**Judicial Department**

- Supreme Court Building Renovation
  - $0 $0 $0 $4,400,000 $0 $4,400,000

**EDUCATION PROGRAM AREA**

**Department of Community Colleges and Workforce Development**

- Blue Mountain - Animal Science Ed. Center
  - $0 $0 $0 $0 N/A $3,331,350 $3,331,350
- Central Oregon - Academic & Student Svcs Ctr
  - $0 $0 $0 $0 N/A $5,260,000 $5,260,000
- Chemeketa - Applied Technology Classroom
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Clackamas - Clairmont Career/Tech Center
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Clatsop - Health and Wellness Center
  - $0 $0 $0 $0 N/A $7,990,000 $7,990,000
- Columbia Gorge - Advance Technology Center
  - $0 $0 $0 $0 N/A $7,320,000 $7,320,000
- Clackamas - Student Success & Career/Tech Center
  - $0 $0 $0 $0 N/A $7,850,000 $7,850,000
- Lane - Center for Student Success
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Linn Benton - Nursing & Allied Health Facilities
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Mt. Hood - Student Services Enhancement
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Portland - Health Professions Center
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Rogue - Health & Science Center
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Southestern - Health & Science Building
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000
- Tillamook Bay - Career & Tech. Workforce Fac. 
  - $0 $0 $0 $0 N/A $2,000,000 $2,000,000
- Treasure Valley - Workforce Vocational Center
  - $0 $0 $0 $0 N/A $2,830,250 $2,830,250
- Umpqua - Industrial Arts Center
  - $0 $0 $0 $0 N/A $8,000,000 $8,000,000

**HUMAN SERVICES PROGRAM AREA**

**Oregon Health Authority**

- State Hospital Replacement
  - $0 $0 $0 $79,401,530 $0 $79,401,530

**PUBLIC SAFETY PROGRAM AREA**

**Oregon Military Department**

- Sharff Hall Armory
  - $0 $0 $0 $2,781,000 $0 $2,781,000
- Medford Armory
  - $0 $0 $0 $2,391,660 $0 $2,391,660
- Roseburg Armory
  - $0 $0 $0 $2,230,416 $0 $2,230,416
- Baker City Readiness Center
  - $0 $0 $0 $1,189,579 $0 $1,189,579
- Christmas Valley Land Acquisition
  - $0 $0 $0 $220,000 $0 $220,000
- Planning and Predesign
  - $0 $0 $0 $282,445 $262,205 $544,650
- Milton-Freewater Armory
  - $0 $0 $0 $1,804,000 $0 $1,804,000

**SB 5507-A**

Page 10 of 11
### Department of Corrections
- **Deferred Maintenance**
  - $0 $ 0 $ 4,961,000 $ 0 N/A $ 4,961,000 0 0.00

### Oregon Youth Authority
- **Electronic Security Projects**
  - $0 $ 0 $ 2,116,810 $ 0 N/A $ 2,116,810 0 0.00
- **Deferred Maintenance**
  - $0 $ 0 $ 2,958,131 $ 0 N/A $ 2,958,131 0 0.00

### TRANSPORTATION PROGRAM AREA
- **Department of Transportation**
  - **Region 1 Facilities Consolidation Project**
    - $0 $ 0 $ 1 $ 0 N/A $ 1 0 0.00

### ADMINISTRATION PROGRAM AREA
- **Department of Administrative Services**
  - **HVAC Improvement Projects**
    - $0 $ 0 $ 4,921,160 $ 0 N/A $ 4,921,160 0 0.00
  - **Roof Replacements**
    - $0 $ 0 $ 1,303,942 $ 0 N/A $ 1,303,942 0 0.00
  - **Public Utility Comm Bldg Exterior Replacement**
    - $0 $ 0 $ 4,740,390 $ 0 N/A $ 4,740,390 0 0.00
  - **Elevator Upgrades**
    - $0 $ 0 $ 961,420 $ 0 N/A $ 961,420 0 0.00
  - **Carpet Replacements**
    - $0 $ 0 $ 3,744,374 $ 0 N/A $ 3,744,374 0 0.00
  - **Planning**
    - $0 $ 0 $ 350,000 $ 0 N/A $ 350,000 0 0.00
  - **Executive Building Renovation**
    - $0 $ 0 $ 800,000 $ 0 N/A $ 800,000 0 0.00

### NATURAL RESOURCES PROGRAM AREA
- **State Department of Fish and Wildlife**
  - **Clackamas Hatchery Intake System**
    - $0 $ 0 $ 1,000,000 $ 0 N/A $ 1,000,000 0 0.00

### State Forestry Department
- **East Lane Headquarters**
  - $0 $ 0 $ 1,750,000 $ 0 N/A $ 1,750,000 0 0.00

**TOTAL**
- $0 $ 0 $ 157,043,858 $ 2,466,205 $ 108,581,600 $ 268,091,663 0 0.00

### 2011-13 Supplemental Expenditure Limitation Adjustments
- **Department Veterans’ Affairs**
  - **Lebanon Veterans Home**
    - $0 $ 0 $ 4,000,000 $ 6,840,377 N/A $ 10,840,377 0 0.00

### 2009-11 Supplemental Expenditure Limitation Adjustments
- **State Forestry Department**
  - **Gilchrist Forest Land Acquisition**
    - $0 $ 0 $ 5,200,000 $ 0 N/A $ 5,200,000 0 0.00
Action:  Do Pass as Amended and as Printed A-Engrossed

Vote:  25 – 0 – 1

House
Yeas:  Barker, Buckley, Frederick, Freeman, Hanna, Huffman, Jenson, Komp, McLane, Nathanson, Read, Richardson, Smith, Tomei, Williamson
Nays:
Exc:

Senate
Yeas:  Bates, Devlin, Edwards, Girod, Hansell, Monroe, Steiner Hayward, Thomsen, Whitsett, Winters
Nays:  Johnson
Exc:

Prepared By:  Art Ayre, Department of Administrative Services

Reviewed By:  John Borden, Legislative Fiscal Office

Meeting Date:  June 19, 2013

Agency
Military Department

Biennium
2013-15
### Budget Summary

<table>
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<td>General Fund</td>
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<td>Federal Funds Capital Improvements</td>
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<td>$109,480 (2.4%)</td>
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<td>Total</td>
<td>$436,828,835</td>
<td>$325,390,171</td>
<td>$409,254,369</td>
<td>$(27,574,466) (6.3%)</td>
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### Position Summary

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<tr>
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</thead>
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<tr>
<td>Authorized Positions</td>
<td>518</td>
<td>452</td>
<td>523</td>
<td>5</td>
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<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>460.38</td>
<td>408.94</td>
<td>479.51</td>
<td>19.13</td>
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(1) Includes adjustments through December 2012.

* Excludes Capital Construction expenditures

### Summary of Revenue Changes

General Fund pays wages and salaries of state employees, funds the Reintegration Program, debt service, and provides matching funds for various facilities management activities, as well as matching funds for various Oregon National Guard activities.

Other Funds include revenues from 9-1-1 emergency communications tax and assumes substantive legislation will extend the sunset of the tax; facility rental fees; proceeds from real property sales; interest on funds in the Military Construction Account; the Average Daily Membership revenue received from Bend-LaPine School District for the Youth Challenge Program; miscellaneous funds from vending machines, pay telephones, and other miscellaneous sources; and an intra-agency transfer of federal revenues to support central administrative costs. Facility rental fees contribute to, but do not fully cover, armory maintenance and operations costs.

Federal Funds come from a variety of federal-state cooperative agreements with the National Guard Bureau and grants from Federal Emergency Management Agency (FEMA). They fund the majority of facilities’ operating costs, pay wages and salaries of state employees assigned to Oregon National Guard duties; provide construction funds for a variety of maintenance, armory, training and reserve center facilities; fund
several programs for at-risk youth; and contribute to central administrative costs through an interagency transfer. The Office of Emergency Management receives federal dollars from the Department of Homeland Security, Department of Defense, and the FEMA.

The Department has a federal budget that is administered separately from its state budget and is not subject to State Federal Funds expenditure limitation.

**Summary of Public Safety Subcommittee Action**

The Oregon Military Department is responsible for administration of the Oregon Army National Guard, the Oregon Air National Guard, the Oregon State Defense Force, the Office of Emergency Management, the Oregon Youth Challenge Program, and the Seismic Rehabilitation Grant Program. The Department provides combat-ready units and equipment to be deployed in support of national defense under the direction of the President, and trained personnel and equipment to protect life and property in Oregon during natural disasters or civil unrest under the direction of the Governor.

The Subcommittee approved a budget of $409,254,369 total funds consisting of $24,052,566 General Fund, $102,274,710 Other Funds, and $282,927,093 Federal Funds, including 523 positions (479.51 FTE). The total funds budget is a 6.3 percent decrease from the 2011-13 Legislatively Approved Budget. The reduction from the 2011-13 LAB is due primarily to the phase-out of the Chemical Stockpile Emergency Preparedness Program and the elimination of one-time funding for the Oregon Local Disaster Assistance Loan and Grant Account and the Seismic Rehabilitation Grant Program.

The Subcommittee recommended to the Joint Committee on Ways and Means – Capital Construction Subcommittee that the Department’s Capital Construction, Article XI-Q bonding, and associated Debt Services requests be approved.

**Administration**

The Administration program consists of the Command Group, the Financial Administration Division, the State Personnel Office, Public Affairs, and the Reintegration/Emergency Financial Assistance Programs. The Subcommittee approved a budget of $6,623,734 total funds consisting of $4,436,451 General Fund and $2,187,283 Other Funds, including 24 positions (23.00 FTE).

The Subcommittee recommended Package 081: May 2012 Emergency Board. This package makes changes resulting from reclassifying three positions from management to represented status to carry out the direction of the 2012 Legislature in House Bill 4131 to reduce the ratio of supervisory to non-supervisory employees. The package reduces total funds by $2,627.

The recommended budget includes Package 091: Statewide Administrative Savings. This package is a placeholder for administrative efficiencies in finance, information technology, human resources, accounting, payroll, and procurement expenditures. The Department of Administrative Services will continue to work on details of these reductions with agencies and report back during the 2014 session. The package reduces total funds by $133,622.
The recommended budget includes Package 092: PERS Tax Policy. This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30%. The package reduces total funds by $11,987.

The recommended budget includes Package 093: Other PERS Adjustments. This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2 percent. An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce state employer contribution rates by up to an additional 1.9 percent. However, no employer rate is reduced below its 2011-13 biennium rate. The package reduces total funds by $95,776.

The Subcommittee recommended Package 812: Support Positions. This package provides for one permanent full-time Accountant 3 position. This position is needed to continue accounting support for capital projects and debt service for the agency. An existing Accountant 3 position is slated to be eliminated as part of Senate Bill 813 and the anticipated transfer of the Seismic Rehabilitation Grant Program to Business Oregon. The Department of Administrative Services is directed to unschedule the General Fund appropriation and Other Funds expenditure limitation until the passage of SB 813. The package increases total funds by $179,010 and establishes one permanent position (1.00 FTE).

The Subcommittee approved Package 813: Fund Shifts. This package temporarily fund shifts 50% of the Deputy Director position from General Fund to Other Funds for the 2013-15 biennium only. This fund shift was taken as part of the agency’s proposed General Fund reduction options. The source of the Other Funds is the Emergency Communications Tax. If substantive legislation to extend the sunset of the emergency communications tax fails to become law, then the agency’s budget will be adjusted for this policy package during the Legislative session in 2014. The package shifts $180,965 from General Fund to Other Funds expenditure limitation.

Operations
The Operations Program Unit includes operation and maintenance of Army National Guard facilities and operation of the Portland Air Base at the Portland International Airport, Kingsley Field in Klamath Falls, and the Camp Rilea Air Station in Warrenton. The Program also includes Capital Construction staff to oversee the Department’s Capital Construction projects. Other federally funded programs include drug interdiction and education; repair of unserviceable U.S. Army equipment; installation of intrusion detection systems at armories and other facilities; and video teleconferencing, computer-based training, interactive audio and video services, e-mail, and electronic network systems. The Subcommittee approved a budget of $124,817,262 total funds consisting of $6,369,813 General Fund, $5,430,904 Other Funds, and $113,016,545 Federal Funds, including 408 positions (365.51 FTE).

The Subcommittee recommended Package 081: May 2012 Emergency Board. This package makes changes resulting from abolishing two management positions and reclassifying a third position from management to represented status to carry out the direction of the 2012 Legislature in House Bill 4131 to reduce the ratio of supervisory to non-supervisory employees and the direction of the 2011 Legislature in House Bill 2020 to reduce the ratio of management employees to public employees. The package reduces total funds by $332,748 and eliminates two positions (2.00 FTE).
The recommended budget includes Package 091: Statewide Administrative Savings. This package is a placeholder for administrative efficiencies in finance, information technology, human resources, accounting, payroll, and procurement expenditures. The Executive Branch had intended for these reductions to be specified in the Governor’s 2013-15 recommended budget. The Department of Administrative Services will continue to work on details of these reductions with agencies and report back during the 2014 session. The package reduces total funds by $304,947.

The recommended budget includes Package 092: PERS Tax Policy. This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30%. The package reduces total funds by $142,163.

The recommended budget includes Package 093: Other PERS Adjustments. This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2 percent. An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce state employer contribution rates by up to an additional 1.9 percent. However, no employer rate is reduced below its 2011-13 biennium rate. The package reduces total funds by $1,135,948.

The Subcommittee recommended Package 201: Operations Program New Positions. This package establishes 12 new positions. It establishes one custodian, five facility maintenance specialists, one facility operations specialist, one program analyst, one construction manager, one natural resource specialist, one administrative specialist, and one deputy fire chief. The positions are funded with a combination of Other Funds (armory rental revenue) and Federal Funds. The package increases total funds by $1,565,808 and establishes 12 permanent positions (11.63 FTE).

The Subcommittee recommended Package 203: Umatilla Caretaker Contract. This package provides Federal Funds expenditure limitation and limited duration position authority to perform the duties under a Caretaker Intergovernmental Agreement with the U.S. Army to support functional activities at the Umatilla Chemical Depot over a period of three to five years. The package continues 23 limited duration positions established by the May 2012 Emergency Board for this purpose. The package increases total funds by $8,995,890 and establishes 23 limited duration positions (23.00 FTE).

The Subcommittee recommended Package 204: Kingsley Field Firefighters. This package establishes six permanent Federal Funds firefighter positions at the Klamath Falls Air National Guard Base to replace limited duration positions approved in the 2011-13 biennium. This package also establishes one lieutenant position at the same location to serve as a team leader in a fire suppression unit and to provide additional services to the base. In sum, the package establishes seven permanent positions (7.00 FTE) and increases total funds by $1,297,174.

The Subcommittee approved Package 811: Additional Support for Airbases. This package establishes eight positions (8.00 FTE) approved as Limited Duration (one Electrician 2 position, two Facility Energy Technician 3 positions, two Facility Maintenance Specialist positions, two Transportation Maintenance Specialist 2 positions, and one Facility Engineer position). This package also provides for $673,230 in Services and
Supplies. This package is approved as a one-time General Fund and Federal Funds expenditure increase. The package increases total funds by $1.7 million.

The Subcommittee recommended Package 812: Support Positions. This package provides for three permanent full-time Facility Maintenance Specialist positions (3.00 FTE). The revenue source to fund this package is armory rental revenue. The package increases total funds by $406,226.

The Subcommittee approved Package 813: Fund Shifts. This package fund shifts $655,700 of General Fund to Energy Trust of Oregon incentive payments that the agency is expected to receive during the biennium. The General Fund savings from this package remains within the agency and is used to fund critical priorities. This package is approved as a one-time fund shift.

Oregon Emergency Management
Oregon Emergency Management manages and maintains an emergency services system that coordinates local and state resources to prepare for, respond to, and recover from disaster conditions and manages the Seismic Rehabilitation Grant Program (SRGP). It distributes 9-1-1, FEMA, and SRGP revenues to local governments. The Subcommittee approved a budget of $251,708,905 total funds consisting of $1,888,413 General Fund, $92,480,445 Other Funds, and $157,340,047 Federal Funds, including 45 positions (45.00 FTE).

The Subcommittee recommended Package 081: May 2012 Emergency Board. This package abolishes one administrative specialist position in the Seismic Rehabilitation Grant Program and associated General Fund appropriation as the result of the February 2012 Legislative Session’s actions to achieve a $28 million General Fund / Lottery Funds reduction in the 2011-13 biennium. The package reduces total funds by $115,453 and eliminates one position (1.00 FTE).

The recommended budget includes Package 091: Statewide Administrative Savings. This package is a placeholder for administrative efficiencies in finance, information technology, human resources, accounting, payroll, and procurement expenditures. The Department of Administrative Services will continue to work on details of these reductions with agencies and report back during the 2014 session. The package reduces total funds by $51,577.

The recommended budget includes Package 092: PERS Tax Policy. This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30 percent. The package reduces total funds by $19,030.

The recommended budget includes Package 093: Other PERS Adjustments. This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2 percent. An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce state employer contribution rates by up to an additional 1.9 percent. However, no employer rate is reduced below its 2011-13 biennium rate. The package reduces total funds by $152,062.
The Subcommittee recommended Package 302: 9-1-1 Sunset Extension. This package provides 18 months of Other Funds expenditure limitation and position authority to accommodate the continuation of the state 9-1-1 emergency reporting system past its sunset date of January 1, 2014. If substantive legislation to extend the sunset of the emergency communications tax fails to become law, then the agency’s budget will be adjusted for this policy package during the Legislative session in 2014. The package increases total funds by $62,528,008 and establishes nine permanent positions (8.79 FTE), and adds 0.65 FTE to two existing positions.

The Subcommittee recommended Package 303: 9-1-1 Next Generation Coordinator. This package provides position authority and Other Funds expenditure limitation to establish an Information Systems Specialist 7 position to act as the 9-1-1 Next Generation project manager for the agency’s proposed transition to Next Generation 9-1-1 Internet Protocol Network or Emergency Services IP Network across Oregon. If substantive legislation to extend the sunset of the emergency communications tax fails to become law, then the agency’s budget will be adjusted for this policy package during the Legislative session in 2014. The package increases total funds by $277,868 and establishes one permanent position (1.00 FTE).

There is no specific policy package requesting Other Funds expenditure limitation for the agency’s proposed transition to Next Generation 9-1-1 Internet Protocol Network or Emergency Services IP Network across Oregon. The agency has assumed that this transition can be funded within its Legislatively adopted Other Funds expenditure limitation (base budget) and financed using only Emergency Communications tax revenue deposited into the 35% Enhanced Subaccount.

The Subcommittee adopted the following budget note:

**Budget Note:**

The agency’s proposed transition to Next Generation 9-1-1 Internet Protocol Network or Emergency Services IP Network across Oregon is approved conditionally. The agency is directed to work with the Department of Administrative Services to develop a comprehensive set of foundational project management documents for the design, installation, and implementation of a statewide Next Generation 9-1-1 Internet Protocol Network. The foundational project management documents, accompanied by independent quality control reviews, are to be provided to the Legislative Fiscal Office by no later than December 1, 2013 in order for LFO to conduct a readiness assessment of the project. The Department is to report to the Legislature in 2014 on the status of the project and final authority to proceed with the project.

The Subcommittee recommended Package 304: 9-1-1 Fund Shift. This package establishes six positions phased out in Package 022 due to the current-law sunset of the 9-1-1 emergency reporting system on January 1, 2014. If substantive legislation to extend the sunset of the emergency communications tax fails to become law, then the agency’s budget will be adjusted for this policy package during the Legislative session in 2014. The package increases total funds by $1,053,855 and establishes six permanent positions (5.50 FTE).
The Subcommittee recommended Package 308: OEM Seismic Rehabilitation. This package provides Other Funds expenditure limitation to allow disbursement of grant awards associated with previously issued 2012 sale of Article XI-M General Obligation bonds to be used for seismic rehabilitation of schools throughout Oregon. The package increases total funds by $7,293,839.

The Subcommittee recommended Package 812: Support Positions. This package provides for four permanent full-time positions (4.00 FTE), including two Information System Specialist 7 positions funded with Other Funds and one Information System Specialist 5 position and one Program Analyst position to be funded with Federal Funds. The source of the Other Funds is the Emergency Communications Tax. If substantive legislation to extend the sunset of the emergency communications tax fails to become law, then the agency’s budget will be adjusted for this policy package during the Legislative session in 2014. The package increases total funds by $793,160.

The Subcommittee recommended Package 813: Fund Shifts. This package temporarily funds shifts three positions and $130,856 of Services and Supplies from General Fund to Other Funds for the 2013-15 biennium only. This fund shift was taken as part of the agency’s proposed General Fund reduction options. If substantive legislation to extend the sunset of the emergency communications tax fails to become law, then the agency’s budget will be adjusted for this policy package during the Legislative session in 2014. The package shifts $428,289 from General Fund to Other Funds expenditure limitation.

**Community Support Programs**

The Community Support program unit includes the Youth Challenge Program that provides educational and other services to 16-18 year old youth who have dropped out of high school, the Science and Technology Academy Reinforcing Basic Aviation and Space Exploration (STARBASE) program that demonstrates real-world applications of math and science to students in third to eighth grades in Portland and Klamath Falls through tours of the Portland Air Base and Kingsley Field, and the Emergency Operations program that coordinates the use of National Guard resources in response to state emergencies as directed by the Governor. The Subcommittee approved a budget of $10,213,601 total funds consisting of $205,681 General Fund, $2,068,723 Other Funds, and $7,939,197 Federal Funds, including 46 positions (46.00 FTE).

The recommended budget includes Package 091: Statewide Administrative Savings. This package is a placeholder for administrative efficiencies in finance, information technology, human resources, accounting, payroll, and procurement expenditures. The Department of Administrative Services will continue to work on details of these reductions with agencies and report back during the 2014 session. The package reduces total funds by $117,285.

The recommended budget includes Package 092: PERS Tax Policy. This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30 percent. The package reduces total funds by $15,507.

The recommended budget includes Package 093: Other PERS Adjustments. This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2 percent. An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce...
state employer contribution rates by up to an additional 1.9 percent. However, no employer rate is reduced below its 2011-13 biennium rate. The package reduces total funds by $123,908.

The Subcommittee recommended Package 401: YCP Limitation Increases. This package provides Other Funds and Federal Funds expenditure limitations to increase the non-General Fund portions of the Oregon Youth Challenge Program due to an increase in the level of federal funding support for the program and a loosening of the restrictions on which state funds can be used to match federal funds. The package increases total funds by $310,000.

Package 815: OYCP Federal Sequestration. This package provides for Other Funds expenditure limitation for the Oregon Youth Challenge Program. In late May of 2013 the Department was notified that federal sequester will temporarily reduce the federal share of our Youth Challenge Program from 75 percent to 70 percent, requiring a larger state match. The additional state match will come from Average Daily Membership revenue from the Bend-LaPine School District. This package is approved as a one-time Other Funds expenditure increase. The package increases total funds by $218,000.

Capital Debt Service and Related Costs
Capital Debt Service and Related Costs provides the funding to make payments on the principal, interest, and financing costs associated with the issuance of Article XI-Q bonds, Certificates of Participation (COPs) and General Obligation (G.O.) bonds for the Seismic Rehabilitation Program. COPs and G.O. bonds are tax exempt government securities. The Subcommittee approved a budget of $11,259,563 total funds, consisting of $11,152,208 General Fund and $107,355 Other Funds.

The Subcommittee recommended to the Joint Committee on Ways and Means – Capital Construction Subcommittee that the Department’s new Capital Construction, Article XI-Q bonding, and associated Debt Services requests be approved. This includes Package 496: New Debt Service. Package 496 provides General Fund appropriation ($393,363) to pay debt service on bonds issued for Service Life Extension construction projects at the Roseburg Armory, the Medford Armory, and Sharff Hall in Portland. The Sharff Hall project includes a purchase component in addition to the Service Life Extension. The bond issuance costs for these projects are in Package 206 in the Operations Division ($191,924). The capital construction costs for these projects are in Package 499 in Capital Construction.

Capital Improvement
The program provides for capital projects less than $1,000,000, which includes deferred maintenance. The Subcommittee approved a budget of $4,631,304 Federal Funds.

Capital Construction
The Subcommittee recommended to the Joint Committee on Ways and Means – Capital Construction Subcommittee that the Department’s Capital Construction, Article XI-Q bonding, and associated Debt Services requests be approved. This includes Package 499: Major Construction. Package 499 provides for Other Funds capital construction expenditure limitation for Service Life Extension projects at the Roseburg Armory ($2.2 million), the Medford Armory ($2.4 million), and Sharff Hall in Portland ($2.8 million). The three projects are funded by Article XI-Q General Obligation bond proceeds. The debt service payments on these bonds are in Package 496 in Capital Debt Service and Related Costs. The
package also includes planning and design funding for seven projects totaling $282,445 Other Funds (Capital Construction Account) and $262,205 Federal Funds. Finally, this package includes $220,000 of Other Funds expenditure limitation for the final installment for the Christmas Valley land acquisition from the U.S. General Services Administration.

**Summary of Performance Measure Action**
See attached Legislatively Adopted 2013-15 Key Performance Measures form.
### General Lottery Fund

<table>
<thead>
<tr>
<th>DESCRIPTION</th>
<th>GENERAL FUND</th>
<th>LOTTERY FUND</th>
<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
<th>POS</th>
<th>FTE</th>
</tr>
</thead>
<tbody>
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<td>2011-13 Legislatively Approved Budget at Dec 2012 *</td>
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### Subcommittees Adjustments (from CSL)

**SCR 001 - Administration**
- **Package 081:** May 2012 Emergency Board
  - Personal Services
    - $1,245
  - (3,872)
  - $0
  - 0
  - 0
  - 0
  - (2,627)
  - 0
  - 0.00

- **Package 091:** Statewide Administrative Savings
  - Personal Services
    - $(14,157)
  - (103,715)
  - $0
  - 0
  - 0
  - 0
  - (117,872)
  - 0
  - 0.00

  Services and Supplies
  - $(6,068)
  - (9,682)
  - $0
  - 0
  - 0
  - 0
  - (15,750)

- **Package 092:** PERS Taxation Policy
  - Personal Services
    - $(8,012)
  - (3,975)
  - $0
  - 0
  - 0
  - 0
  - (11,987)
  - 0
  - 0.00

- **Package 093:** Other PERS Adjustments
  - Personal Services
    - $(64,017)
  - (31,759)
  - $0
  - 0
  - 0
  - 0
  - (95,776)
  - 0
  - 0.00

- **Package 812:** Support Positions
  - Personal Services
    - $89,505
  - 89,505
  - $0
  - 0
  - 0
  - 0
  - 179,010
  - 1
  - 1.00

- **Package 813:** Fund Shifts
  - Personal Services
    - $(180,965)
  - 180,965
  - $0
  - 0
  - 0
  - 0
  - 0
  - 0
  - 0.00

**SCR 002 - Operations**
- **Package 081:** May 2012 Emergency Board
  - Personal Services
    - $0
  - 0
  - 0
  - 0
  - 0
  - (332,748)
  - 0
  - (332,748)
  - -2
  - -2.00

- **Package 091:** Statewide Administrative Savings
  - Personal Services
    - $(13,143)
  - (178,102)
  - $0
  - 0
  - 0
  - 0
  - (191,245)
  - 0
  - 0.00

  Services and Supplies
  - $(15,741)
  - (90,844)
  - 0
  - 0
  - 0
  - (106,585)

  Capital Outlay
  - $0
  - (7,117)
  - (7,117)

- **Package 092:** PERS Taxation Policy
  - Personal Services
    - $(7,140)
  - (7,898)
  - 0
  - (127,125)
  - 0
  - (142,163)
  - 0
  - 0.00

---

Budget Page 33
<table>
<thead>
<tr>
<th>DESCRIPTION</th>
<th>GENERAL FUND</th>
<th>LOTTERY FUND</th>
<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
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<td>$ (63,112)</td>
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<td>$ (63,112)</td>
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<td>Package 811: Additional Support for Airbases</td>
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<td>$ 821,415</td>
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<td>$ 1,026,770</td>
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<td>$ 0</td>
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**SCR 003 - Oregon Emergency Management**

Package 081: May 2012 Emergency Board

| Personal Services | $ (115,453) | $ 0 | $ 0 | $ 0 | $ 0 | (115,453) | 0 | 0.00 |

Package 091: Statewide Administrative Savings

| Personal Services | $ (6,863) | $ (10,597) | $ 0 | $ (17,460) | $ 0 | 0.00 |
| Services and Supplies | $ (3,878) | $ (30,083) | $ 0 | $ (33,961) | $ 0 | 0.00 |
| Capital Outlay | $ 0 | $ (156) | $ 0 | $ (156) | $ 0 | 0.00 |

Package 092: PERS Taxation Policy

| Personal Services | $ (3,288) | $ (7,049) | $ 0 | $ (19,030) | $ 0 | 0.00 |

Package 093: Other PERS Adjustments

| Personal Services | $ (26,272) | $ (56,327) | $ 0 | $ (152,062) | $ 0 | 0.00 |
### Package 302: 9-1-1 Sunset Extension

<table>
<thead>
<tr>
<th>DESCRIPTION</th>
<th>GENERAL FUND</th>
<th>LOTTERY FUND</th>
<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
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<tbody>
<tr>
<td>Personal Services</td>
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<td>1,686,292 $</td>
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<td>Capital Outlay</td>
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<td>7,680 $</td>
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### Package 303: 9-1-1 Next Generation Coordinator

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<tr>
<th>DESCRIPTION</th>
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<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
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### Package 304: 9-1-1 Fund Shift

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<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
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### Package 308: OEM Seismic Rehabilitation

<table>
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<th>GENERAL FUND</th>
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<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
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<tbody>
<tr>
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### Package 812: Support Positions

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<th>LOTTERY FUND</th>
<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
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<tbody>
<tr>
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### Package 813: Fund Shifts

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<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
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</thead>
<tbody>
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### SCR 004 - Community Support

#### Package 091: Statewide Administrative Savings

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<tr>
<th>DESCRIPTION</th>
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<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
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</thead>
<tbody>
<tr>
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<td>(19,171) $</td>
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#### Package 092: PERS Taxation Policy

<table>
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<tr>
<th>DESCRIPTION</th>
<th>GENERAL FUND</th>
<th>LOTTERY FUND</th>
<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>TOTAL FUNDS</th>
</tr>
</thead>
<tbody>
<tr>
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#### Package 093: Other PERS Adjustments

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<th>GENERAL FUND</th>
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<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
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Budget Page 35
### Package 401: YCP Limitation Increases

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<th>Lottery Funds</th>
<th>Other Funds</th>
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### Package 815: OYCP Federal Sequestration

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### TOTAL ADJUSTMENTS

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### SUBCOMMITTEE RECOMMENDATION *

<table>
<thead>
<tr>
<th></th>
<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
<th>Total Funds</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>24,052,566 $</td>
<td>0 $</td>
<td>102,274,710 $</td>
<td>282,927,093 $</td>
<td>409,254,369 $</td>
</tr>
</tbody>
</table>

### % Change from 2011-13 Leg Approved Budget

-15.8% 0.0% -18.8% -100.0% 0.6% 0.0% -6.3% 1.0% 4.2%

### % Change from 2013-15 Current Service Level

-4.7% 0.0% 242.5% 0.0% 4.7% 0.0% 25.8% 15.7% 17.3%
Legislatively Approved 2013-2015 Key Performance Measures

**Agency:** MILITARY DEPARTMENT, STATE of OREGON

**Mission:** The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizens soldiers and airmen, equipped and trained to respond to any contingency, natural or manmade.

<table>
<thead>
<tr>
<th>Legislatively Proposed KPMs</th>
<th>Customer Service Category</th>
<th>Agency Request</th>
<th>Most Current Result</th>
<th>Target 2014</th>
<th>Target 2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 - RECRUITING - Percent of soldiers and airmen recruited vs. recruiting goal.</td>
<td>Approved KPM</td>
<td>93.00</td>
<td>100.00</td>
<td>100.00</td>
<td></td>
</tr>
<tr>
<td>2 - ARMORY CONDITION - Percent of statewide armories in adequate or better condition.</td>
<td>Approved KPM</td>
<td>81.00</td>
<td>50.00</td>
<td>50.00</td>
<td></td>
</tr>
<tr>
<td>3 - REVENUE GENERATION - Percent of available armory time rented.</td>
<td>Approved KPM</td>
<td>26.00</td>
<td>60.00</td>
<td>60.00</td>
<td></td>
</tr>
<tr>
<td>4 - EQUIPMENT AVAILABILITY - Percent of equipment on hand in Oregon vs. equipment authorized.</td>
<td>Approved KPM</td>
<td>115.00</td>
<td>90.00</td>
<td>90.00</td>
<td></td>
</tr>
<tr>
<td>5 - YOUTH CHALLENGE - Percent of 17-18 year olds completing GED or HS diploma at graduation.</td>
<td>Approved KPM</td>
<td>28.00</td>
<td>75.00</td>
<td>75.00</td>
<td></td>
</tr>
<tr>
<td>6 - REINTEGRATION - Percent of members successfully referred for reintegration services.</td>
<td>Approved KPM</td>
<td>100.00</td>
<td>98.00</td>
<td>98.00</td>
<td></td>
</tr>
<tr>
<td>7 - DOMESTIC PREPAREDNESS PLANS - Percentage of counties with National Incident Management System (NIMS) compliant Emergency Operations Plans (EOPS).</td>
<td>Approved KPM</td>
<td>100.00</td>
<td>100.00</td>
<td>100.00</td>
<td></td>
</tr>
<tr>
<td>8 - HAZARD MITIGATION PLANS - Percentage of state population covered by a FEMA approved local hazard mitigation plan.</td>
<td>Approved KPM</td>
<td>82.00</td>
<td>90.00</td>
<td>90.00</td>
<td></td>
</tr>
<tr>
<td>9 - CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as &quot;good&quot; or &quot;excellent&quot;: overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</td>
<td>Accuracy</td>
<td>Approved KPM</td>
<td>77.00</td>
<td>55.00</td>
<td>55.00</td>
</tr>
<tr>
<td>9 - CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as &quot;good&quot; or &quot;excellent&quot;: overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</td>
<td>Availability of Information</td>
<td>Approved KPM</td>
<td>68.00</td>
<td>55.00</td>
<td>55.00</td>
</tr>
</tbody>
</table>
Agency: MILITARY DEPARTMENT, STATE of OREGON

Mission: The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizens soldiers and airmen, equipped and trained to respond to any contingency, natural or manmade.

<table>
<thead>
<tr>
<th>Legislatively Proposed KPMs</th>
<th>Customer Service Category</th>
<th>Agency Request</th>
<th>Most Current Result</th>
<th>Target 2014</th>
<th>Target 2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>9 - CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as &quot;good&quot; or &quot;excellent&quot;: overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</td>
<td>Expertise</td>
<td>Approved KPM</td>
<td>73.00</td>
<td>55.00</td>
<td>55.00</td>
</tr>
<tr>
<td>9 - CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as &quot;good&quot; or &quot;excellent&quot;: overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</td>
<td>Helpfulness</td>
<td>Approved KPM</td>
<td>72.00</td>
<td>55.00</td>
<td>55.00</td>
</tr>
<tr>
<td>9 - CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as &quot;good&quot; or &quot;excellent&quot;: overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</td>
<td>Overall</td>
<td>Approved KPM</td>
<td>71.00</td>
<td>55.00</td>
<td>55.00</td>
</tr>
<tr>
<td>9 - CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as &quot;good&quot; or &quot;excellent&quot;: overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</td>
<td>Timeliness</td>
<td>Approved KPM</td>
<td>71.00</td>
<td>55.00</td>
<td>55.00</td>
</tr>
<tr>
<td>7 - EVACUATION PLANS - Percent of Oregon coastal counties with complete evacuation plans.</td>
<td>Legislative Delete</td>
<td></td>
<td>100.00</td>
<td></td>
<td></td>
</tr>
<tr>
<td>8 - DOMESTIC PREPAREDNESS PLANS - Percent of counties with domestic preparedness plans.</td>
<td>Legislative Delete</td>
<td></td>
<td>100.00</td>
<td></td>
<td></td>
</tr>
<tr>
<td>9 - HAZARDOUS MITIGATION PLANS - Percentage of jurisdictions with approved hazard mitigation plans.</td>
<td>Legislative Delete</td>
<td></td>
<td>93.00</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

LFO Recommendation:
The Legislative Fiscal Office recommends approval of the Department's Key Performance Measures and targets, with direction that the agency update its KPMs and targets for the 2015-17 biennium based on the findings of a review conducted by the Legislative Fiscal Office and the Department of Administrative Services during the 2011-13 biennium.

Sub-Committee Action:
The Subcommittee adopted the Legislative Fiscal Office recommendation.
Action: Do Pass as Amended and be Printed A-Engrossed

Vote: 21 – 5 – 0

House
Yeas: Barker, Buckley, Frederick, Huffman, Jenson, Komp, Nathanson, Read, Smith, Tomei, Williamson
Nays: Hanna, Freeman, McLane, Richardson
Exc:

Senate
Yeas: Bates, Devlin, Edwards, Girod, Hansell, Johnson, Monroe, Steiner Hayward, Thomsen, Winters
Nays: Whitsett
Exc:

Prepared By: Linda Ames and Laurie Byerly, Legislative Fiscal Office

Reviewed By: Daron Hill, Legislative Fiscal Office

Meeting Date: March 6, 2014

Agency
Various Agencies
Emergency Board

Biennium
2013-15
## Budget Summary (1)

<table>
<thead>
<tr>
<th>Emergency Board</th>
<th>2013-15 Legislatively Approved Level(2)</th>
<th>2014 Committee Recommendation</th>
<th>Committee Change from 2013-15 Leg. Approved</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>$ 30,000,000</td>
<td>$ 30,000,000</td>
<td>$</td>
</tr>
<tr>
<td><strong>General Fund - General Purpose</strong></td>
<td>$ 30,000,000</td>
<td>$ 30,000,000</td>
<td>$</td>
</tr>
<tr>
<td><strong>General Fund - Special Purpose Appropriations</strong></td>
<td>$ 30,000,000</td>
<td>$ 30,000,000</td>
<td>$</td>
</tr>
<tr>
<td>State employee compensation changes</td>
<td>$ 86,500,000</td>
<td>$ -</td>
<td>$ (86,500,000)</td>
</tr>
<tr>
<td>Home health care worker compensation</td>
<td>$ 12,900,000</td>
<td>$ -</td>
<td>$ (12,900,000)</td>
</tr>
<tr>
<td>Department of Education - student assessments</td>
<td>$ 4,600,000</td>
<td>$ -</td>
<td>$ (4,600,000)</td>
</tr>
<tr>
<td>Department of Education - youth development</td>
<td>$ 1,789,557</td>
<td>$ -</td>
<td>$ (1,789,557)</td>
</tr>
<tr>
<td>Housing &amp; Community Services - various</td>
<td>$ 9,215,066</td>
<td>$ -</td>
<td>$ (9,215,066)</td>
</tr>
<tr>
<td>Oregon Health Authority - A&amp;D rate increases</td>
<td>$ 3,500,000</td>
<td>$ -</td>
<td>$ (3,500,000)</td>
</tr>
<tr>
<td>Oregon Health Authority - dental pilots</td>
<td>$ 100,000</td>
<td>$ -</td>
<td>$ (100,000)</td>
</tr>
<tr>
<td>Seniors</td>
<td>$ 26,000,000</td>
<td>$ 12,704,627</td>
<td>$ (13,295,373)</td>
</tr>
<tr>
<td>Oregon Health Authority/Department of Human Services - future costs</td>
<td>$ -</td>
<td>$ 24,000,000</td>
<td>$ 24,000,000</td>
</tr>
<tr>
<td>Oregon University System/Higher Ed Coordinating Commission - future costs</td>
<td>$ -</td>
<td>$ 3,500,000</td>
<td>$ 3,500,000</td>
</tr>
<tr>
<td>Judicial Department - operations</td>
<td>$ -</td>
<td>$ 1,300,000</td>
<td>$ 1,300,000</td>
</tr>
<tr>
<td>Judicial Department - debt collection costs</td>
<td>$ -</td>
<td>$ 700,000</td>
<td>$ 700,000</td>
</tr>
</tbody>
</table>

### ADMINISTRATION PROGRAM AREA

#### Department of Administrative Services

| General Fund                      | $ 11,148,091 | $ 11,914,443 | $ 766,352 | 6.9%   |
| Other Funds                       | $ 877,567,512| $ 907,312,584| $ 29,745,072| 3.4% |

#### Oregon Advocacy Commissions Office

| General Fund                      | $ 399,995    | $ 425,525    | $ 25,530 | 6.4%   |

#### Employment Relations Board

| General Fund                      | $ 1,894,849  | $ 2,061,040  | $ 166,191 | 8.8% |
| Other Funds                       | $ 1,901,273  | $ 2,140,264  | $ 238,991 | 12.6% |

#### Government Ethics Commission

| Other Funds                       | $ 1,935,994  | $ 1,976,802  | $ 40,808 | 2.1% |

#### Office of the Governor

<p>| General Fund                      | $ 10,007,383 | $ 11,401,846 | $ 1,394,463 | 13.9% |
| Lottery Funds                     | $ 3,261,204  | $ 3,376,215  | $ 115,011 | 3.5% |
| Other Funds                       | $ 2,809,734  | $ 2,910,655  | $ 100,921 | 3.6% |</p>
<table>
<thead>
<tr>
<th>Department</th>
<th>2013-15 Legislately Approved Level(^{(2)})</th>
<th>2014 Committee Recommendation</th>
<th>Committee Change from 2013-15 Leg. Approved</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>$</td>
<td>$</td>
</tr>
<tr>
<td><strong>Department of Justice</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General Fund</td>
<td>$64,380,931</td>
<td>$66,289,084</td>
<td>$1,908,153</td>
</tr>
<tr>
<td>Other Funds</td>
<td>$259,697,319</td>
<td>$265,469,616</td>
<td>$5,772,297</td>
</tr>
<tr>
<td>Federal Funds</td>
<td>$142,235,349</td>
<td>$144,356,473</td>
<td>$2,121,124</td>
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<tr>
<td><strong>Oregon Military Department</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General Fund</td>
<td>$20,783,532</td>
<td>$21,863,993</td>
<td>$1,080,461</td>
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<tr>
<td>Other Funds</td>
<td>$111,646,205</td>
<td>$113,902,017</td>
<td>$2,255,812</td>
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<tr>
<td>Federal Funds</td>
<td>$284,930,096</td>
<td>$287,230,606</td>
<td>$2,300,510</td>
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<tr>
<td><strong>Board of Parole and Post-Prison Supervision</strong></td>
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<td></td>
<td></td>
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<tr>
<td>General Fund</td>
<td>$4,063,865</td>
<td>$4,189,720</td>
<td>$125,855</td>
</tr>
<tr>
<td><strong>Department of State Police</strong></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>General Fund</td>
<td>$232,126,436</td>
<td>$240,590,265</td>
<td>$8,463,829</td>
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<tr>
<td>Lottery Funds</td>
<td>$6,914,543</td>
<td>$7,166,858</td>
<td>$252,315</td>
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<tr>
<td>Other Funds</td>
<td>$91,213,655</td>
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<td>$2,078,075</td>
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<td>Federal Funds</td>
<td>$9,411,098</td>
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<td>$34,986</td>
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<tr>
<td><strong>Department of Public Safety Standards and Training</strong></td>
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<td></td>
<td></td>
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<tr>
<td>Other Funds</td>
<td>$34,859,020</td>
<td>$35,668,666</td>
<td>$809,646</td>
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<tr>
<td><strong>Oregon Youth Authority</strong></td>
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<td></td>
<td></td>
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<tr>
<td>General Fund</td>
<td>$269,052,312</td>
<td>$275,662,044</td>
<td>$6,609,732</td>
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<tr>
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<td>Federal Funds</td>
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<td><strong>TRANSPORTATION PROGRAM AREA</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Department of Aviation</strong></td>
<td></td>
<td></td>
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<tr>
<td>Other Funds</td>
<td>$6,202,750</td>
<td>$6,297,654</td>
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<td>Federal Funds</td>
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<td><strong>Department of Transportation</strong></td>
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<tr>
<td>General Fund</td>
<td>$2,060,000</td>
<td>$6,060,000</td>
<td>$4,000,000</td>
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<tr>
<td>Other Funds</td>
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<td>$23,901,471</td>
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<td>Federal Funds</td>
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<tr>
<td>Department</td>
<td>2013-15 Legislatively Approved Level</td>
<td>2014 Committee Recommendation</td>
<td>Committee Change from 2013-15 Leg. Approved Level</td>
</tr>
<tr>
<td>------------------------------------------------</td>
<td>--------------------------------------</td>
<td>--------------------------------</td>
<td>-----------------------------------------------</td>
</tr>
<tr>
<td><strong>Department of Energy</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Authorized Positions</td>
<td>115</td>
<td>114</td>
<td>(1)</td>
</tr>
<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>114.02</td>
<td>112.81</td>
<td>(1.21)</td>
</tr>
<tr>
<td><strong>Department of Environmental Quality</strong></td>
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<tr>
<td>Authorized Positions</td>
<td>719</td>
<td>720</td>
<td>1</td>
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<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>706.33</td>
<td>704.87</td>
<td>(1.46)</td>
</tr>
<tr>
<td><strong>Department of Fish and Wildlife</strong></td>
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<td></td>
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<tr>
<td>Authorized Positions</td>
<td>1,523</td>
<td>1,520</td>
<td>(3)</td>
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<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>1,262.41</td>
<td>1,258.99</td>
<td>(3.42)</td>
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<td><strong>Department of Land Conservation and Development</strong></td>
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<td>Authorized Positions</td>
<td>61</td>
<td>60</td>
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<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>58.06</td>
<td>57.31</td>
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<tr>
<td><strong>Water Resources Department</strong></td>
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<tr>
<td>Authorized Positions</td>
<td>157</td>
<td>157</td>
<td>-</td>
</tr>
<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>154.80</td>
<td>154.55</td>
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<td><strong>Department of Corrections</strong></td>
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<td>Authorized Positions</td>
<td>4,490</td>
<td>4,488</td>
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</tr>
<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>4,443.68</td>
<td>4,441.68</td>
<td>(2.00)</td>
</tr>
<tr>
<td><strong>Department of Justice</strong></td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Authorized Positions</td>
<td>1,282</td>
<td>1,285</td>
<td>3</td>
</tr>
<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>1,265.25</td>
<td>1,266.83</td>
<td>1.58</td>
</tr>
<tr>
<td><strong>Oregon Military Department</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Authorized Positions</td>
<td>523</td>
<td>522</td>
<td>(1)</td>
</tr>
<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>478.01</td>
<td>477.51</td>
<td>(0.50)</td>
</tr>
<tr>
<td><strong>Department of State Police</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Authorized Positions</td>
<td>1,260</td>
<td>1,259</td>
<td>(1)</td>
</tr>
<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>1,247.13</td>
<td>1,245.63</td>
<td>(1.50)</td>
</tr>
<tr>
<td><strong>Oregon Youth Authority</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Authorized Positions</td>
<td>1,030</td>
<td>1,025</td>
<td>(5)</td>
</tr>
<tr>
<td>Full-time Equivalent (FTE) positions</td>
<td>992.58</td>
<td>989.79</td>
<td>(2.79)</td>
</tr>
</tbody>
</table>
Summary of Revenue Changes

The General Fund appropriations made in the bill are within resources available as projected in the February 2014 economic and revenue forecast by the Department of Administrative Services Office of Economic Analysis, supplemented by one-time savings identified in several agencies, as well as a transfer from Secretary of State’s Corporate Division as authorized in House Bill 4157.

Summary of Capital Construction Subcommittee Action

House Bill 5201 is the omnibus budget reconciliation bill for the 2014 legislative session, implementing the statewide rebalance plan that addresses changes in projected revenues and expenditures since the close of the 2013 session. The Subcommittee approved House Bill 5201 with amendments to reflect budget adjustments as described below.

Statewide Adjustments

EMPLOYEE COMPENSATION DISTRIBUTION
The Subcommittee approved allocating $86.5 million General Fund to state agencies for employee compensation. This amount is 100% of the General Fund special purpose appropriation to the Emergency Board, made by House Bill 5008 (2013) for employee compensation. Also approved were associated expenditure limitation increases of $2.6 million Lottery Funds, $84.7 million Other Funds, and $44.2 million Federal Funds. The General Fund component is expected to cover about 90% of the statewide estimate of costs for compensation and benefit changes agreed to through collective bargaining or other salary agreements. Lottery Funds, Other Funds, and Federal Funds expenditure limitations are calculated at the full cost estimate level.

Section 105 of the budget bill reflects the employee compensation amounts approved for each agency; adjustments for agencies are not addressed in the agency narratives, although they are included in the table at the beginning of the budget report.

2% HOLDBACK
House Bill 5008 (2013) included a 2% supplemental ending balance holdback that was primarily applied to General Fund, and excluded debt service as well as selected programs. Agencies’ 2013-15 legislatively adopted budgets were reduced by these amounts. With the current statewide economic conditions and revenue forecast, these budget reductions are being partially restored. Generally, 25% of the holdback is being restored to each affected agency, although there are a number of exceptions. Restorations include a total of $68.3 million General Fund and $0.3 million Lottery Funds. Section 104 of the budget bill reflects the restoration amounts for each agency. More detail is available in the narrative for each affected agency; agencies without General Fund or Lottery Funds in their budgets were not affected.

PACKAGE 091
Package 091 Statewide Administrative Savings is another 2013-15 adjustment affecting most agency budgets and captured in agency budget bills. The 2013 Legislature approved this package of $62.0 million total funds in permanent reductions as a placeholder for administrative efficiencies.
The placeholder, which carried forward from the Governor’s budget, was simply a pro rata calculation across personal services and services and supplies expenditures in administrative budget structures. The Department of Administrative Services (DAS) committed to work out reduction details with agencies and report to the Joint Committee on Ways and Means during the 2014 session. The areas targeted for reduction were finance, information technology, human resources, accounting, payroll, and procurement expenditures.

The legislative expectation was that DAS would present a statewide plan identifying specific efficiencies and realigning placeholder reductions, if needed. However, DAS did not come forward with a plan, but instead reported that efforts to realize the savings in Package 091 met with unexpected challenges. These include actual savings taking longer than one biennium to materialize and some ideas requiring up front investments that would offset any near term savings. Since DAS failed to deliver a plan, the Legislative Fiscal Office worked with state agencies and their DAS budget analysts to replace placeholders with specific reduction actions. For some agencies, the updated Package 091 will deviate from placeholder expenditure categories or appropriations; these changes are described in the individual agency narratives. Agency narratives, where applicable, will also identify position count and full-time equivalent (FTE) decreases.

**Emergency Board**

The Emergency Board allocates General Fund and provides Lottery Funds, Other Funds, and Federal Funds expenditure limitation to state agencies for unanticipated needs in approved agency budgets when the Legislature is not in session. As part of the 2013-15 biennium statewide rebalance plan, House Bill 5201 adjusts the Emergency Board’s special purpose appropriations as described below:

- Eliminates a special purpose appropriation for state agencies of $86.5 million, with corresponding General Fund appropriations to various state agencies for state employee compensation changes.
- Eliminates a special purpose appropriation for state agencies of $12.9 million, with corresponding General Fund appropriations to the Department of Human Services ($11,038,678) and the Oregon Health Authority ($1,861,322) for compensation changes for home health care workers who are not state employees.
- Eliminates a special purpose appropriation for the Oregon Department of Education (ODE) of $4.6 million, with a General Fund appropriation of $4.4 million to ODE for assessments including those assessments required under the federal Elementary and Secondary Act and linked to Common Core Standards.
- Eliminates a special purpose appropriation for the Oregon Department of Education (ODE) of $1,789,557, with a corresponding General Fund appropriation to the ODE for program funding for the second year of the biennium for youth development grants, performance-based contracts, and services at the local level.
- Eliminates multiple special purpose appropriations for the Housing and Community Services Department totaling $9,215,066, with a General Fund appropriation of $8,540,066 to the Housing and Community Services Department for second year operations, and an appropriation of $225,000 to the agency for one-time supplemental funding to the Oregon Hunger Response Fund for fiscal year 2014.
- Eliminates a special purpose appropriation for the Oregon Health Authority of $3.3 million, with a General Fund appropriation of $2,942,895 to the Oregon Health Authority for adult residential rate increases within the alcohol and drug system.
identify and evaluate alternative funding models to improve the stability, affordability, and effectiveness of legal costs for agencies and to encourage pro-active consultation with the Department by agencies.

As the Department of Justice continues with this effort, it shall prioritize developing options for legal services for the Child Welfare program and report on these efforts to the Joint Committee on Ways and Means during the 2015 legislative session. In addition, no later than September 1, 2014, the Department of Justice and the Department of Human Services will also provide a joint written status report to the Legislative Fiscal Office on the specific options under consideration and progress being made on the development of those options.

**Oregon Military Department**
The agency received a partial restoration of its 2% ending balance holdback that totaled $151,000 General Fund. The funds are appropriated to the Operations program to support operations and maintenance costs at the Portland and Kingsley Field airbases. The restoration represents 59% of the initial holdback.

The Subcommittee approved an updated Package 091 Statewide Administrative Savings. The agency was able to reduce its personal services by $259,280 by eliminating one vacant permanent part-time Fiscal Analyst 3 position in the Administration program (0.50 FTE) and reducing overtime and temporaries. The remaining personal services reduction of $164,517 was moved to services and supplies and capital outlay. The agency has a plan to find efficiencies in various services and supplies line-items, including in-state travel, office expense, employee training, publications, facilities maintenance, expendable property, as well as other line-items. The capital outlay reduction will be to the automotive and aircraft line-item where the agency has identified savings.

The Subcommittee established a $385,000 Other Funds Capital Improvement expenditure limitation for the purchase of 1.46 acres of commercial property contiguous to the Department’s Forest Grove Readiness Center compound. The property and building will be used as a field maintenance shop for Washington County’s National Guard contingent. The source of the Other Funds is the agency’s Capital Construction Account. This is a one-time expenditure limitation increase and will not continue into future biennia.

The Other Funds expenditure limitation for the Community Support program was increased by $1,404,971 for the reimbursement of firefighting expenditures related to the 2013 fire season. This is a one-time expenditure limitation that is not to continue into future biennia.

As part of the agency’s compensation plan funding, the Subcommittee approved $734,800 in General Fund for the Operations program. This adjustment is to partially fund the difference between what the federal government will reimburse the state and recently concluded contract negotiations with the Portland and Kingsley Field airbase firefighter unions. This is a one-time appropriation and will not continue into future biennia.

**Board of Parole and Post-Prison Supervision**
The Subcommittee approved a restoration of $19,825 of the 2% supplemental ending balance holdback that was included in the agency’s original legislatively adopted budget for 2013-15. That represents 25% of the initial holdback.
Action: Do Pass as Amended and as Printed A-Engrossed

Vote: 26 – 0 – 0

House
Yea: Barker, Buckley, Frederick, Freeman, Hanna, Huffman, Jenson, Komp, McLane, Nathanson, Read, Richardson, Smith, Tomei, Williamson
Nay: Ex:

Senate
Yea: Bates, Devlin, Edwards, Girod, Hansell, Johnson, Monroe, Steiner Hayward, Thomsen, Whitsett, Winters
Nay: Ex:

Prepared By: Jean Gabriel and Bill McGee, Department of Administrative Services

Reviewed By: Paul Siebert, Legislative Fiscal Office

Meeting Date: March 6, 2014

Agency
Capital Construction – Various agencies
Capital Construction – Department of Administrative Services
Capital Construction – Oregon Military Department

Biennium
2013-15
2011-13
2011-13
**Budget Summary**

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**Revenue Summary**

Other Funds revenues are from proceeds from the issuance of lottery bonds, proceeds from the issuance of Article XI-G bonds transferred from the Columbia Gorge Community College to the Oregon Military Department, the depreciation component of the Uniform Rent program and other deposits in the Department of Administrative Services Capital Projects Fund established by ORS 276.005, and Oregon Military Department Capital Construction Account (surplus property sale proceeds). Federal Funds revenues are anticipated from the U.S. Department of Commerce, National Telecommunications and Information Administration.

**Summary of Capital Construction Subcommittee Action**

Department of Community Colleges and Workforce Development

*Central Oregon Community College:* The Subcommittee replaced a $5,260,000 Other Funds (Article XI-G bonds) project approved in 2013, with expenditure limitation for a $3,630,000 Other Funds (Article XI-G bonds) project and approved $1,630,000 Other Funds (Lottery Bonds) expenditure limitation to provide state funds to retire outstanding Central Oregon Community College (C OCC) general obligation bonds sold for construction of a building leased to Oregon State University (OSU) for operation of its Cascades campus. Once the debt is repaid, the COCC will terminate the lease with OSU and remodel the building for college academic and student support use. Match on the Article XI-G bonds would be paid with proceeds from the sale of the Lottery Bonds and $2 million COCC will spend to remodel the building for use as a Student Success Center. Debt service on the Article XI-G bonds will be paid with General Fund. Debt service on the Lottery Bonds will be paid with Lottery Funds.
Department of Transportation

Public Safety Broadband Planning: $237,000 Federal Funds (grant from U.S. Department of Commerce, National Telecommunications and Information Administration) is approved for planning for a public safety broadband project, the First Responder Network. This nationwide network will be a high-speed wireless, broadband data network to facilitate communication for public safety users.

Department of Administrative Services

Public Utility Commission Building Exterior Replacement: The Subcommittee increased an Other Funds (Capital Projects Fund) expenditure limitation approved in the 2013 legislative session by $2,147,920 from $4,740,390 to $6,888,310 to provide additional expenditure limitation to replace exterior siding and window glazing, replace interior sheet rock and install a new roof. This increase is fully offset by decreases in expenditure limitation for the three projects listed below.

HVAC Improvement Projects: The Subcommittee reduced an Other Funds (Capital Projects Fund) expenditure limitation approved in the 2013 legislative session by $947,920 from $4,921,160 to $3,973,240 to provide HVAC system upgrades on several state-owned buildings.

Executive Building Renovation: The Subcommittee reduced an Other Funds (Capital Projects Fund) expenditure limitation approved in the 2013 legislative session by $500,000 from $800,000 to $300,000 for architectural design work, engineering plan and budget development for a major renovation of the Executive Building planned for 2015-17.

Fire Panel Upgrades: The Subcommittee reduced an Other Funds (Capital Projects Fund) expenditure limitation approved in the 2011 legislative session by $700,000 from $2,791,212 to $2,091,212 for upgrades to the fire panels and alarm systems in a number of state facilities.

Oregon Military Department

The Dalles Readiness Center: The Subcommittee increased the Other Funds (Capital Projects Fund) expenditure limitation approved in the 2011 legislative session by $8,000,000 for the design and construction of a new readiness center. The project will be expanded from a currently authorized total of $18,982,922 total funds to an estimated $26,982,922 as the Oregon Military Department has partnered with the Columbia Gorge Community College to build a joint Readiness/Workforce Center facility which includes shared space. The revenue source for the $8,000,000 is a 2009 Article XI-G bond sale by the Department of Community Colleges and Workforce Development for a grant to the Columbia Gorge Community College for a Workforce Development building. The construction is substantially complete and the additional expenditure limitation is needed to make final payment to the contractor.

The Subcommittee also approved a proposal from the Oregon Military Department, as required by ORS 396.515 (4), for the sale of the Oregon Military Academy/Regional Training Institute building.

Oregon State Police

The Subcommittee approved the extension of the project expiration date and expenditure limitation for the Oregon Wireless Interoperability Network (Federal Funds) to June 30, 2014.
### DETAIL OF JOINT COMMITTEE ON WAYS AND MEANS ACTION

Various Agencies  
Jean Gabriel 503-378-3107; Bill McGee 503-378-2078  

<table>
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<tr>
<th>DESCRIPTION</th>
<th>GENERAL FUND</th>
<th>LOTTERY FUNDS</th>
<th>OTHER FUNDS</th>
<th>FEDERAL FUNDS</th>
<th>CCWD XG Bond Expenditures</th>
<th>TOTAL FUNDS</th>
<th>POS</th>
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#### COMMITTEE AUTHORIZATIONS

#### EDUCATION PROGRAM AREA

**Department of Community Colleges and Workforce Development**
- Central Oregon - Academic & Student Svcs Ctr  
  0 0 N/A 0 (5,260,000) (5,260,000) 0 0.00
- Central Oregon - Reacquisition and remodel of Cascade Hall, termination of OSU leasehold  
  0 0 1,630,000 0 3,630,000 5,260,000 0 0.00

#### TRANSPORTATION PROGRAM AREA

**Department of Transportation**
- Public Safety Broadband Planning  
  0 0 0 237,000 N/A 237,000 0 0.00

#### ADMINISTRATION PROGRAM AREA

**Department of Administrative Services**
- HVAC Improvement Projects  
  0 0 (947,920) 0 N/A (947,920) 0 0.00
- Public Utility Comm Bldg Exterior Replacement  
  0 0 2,147,920 0 N/A 2,147,920 0 0.00
- Executive Building Renovation  
  0 0 (500,000) 0 N/A (500,000) 0 0.00

**TOTAL**
- 0 0 2,330,000 237,000 (1,630,000) 937,000 0 0.00

#### 2011-13 Supplemental Expenditure Limitation Adjustments

**Department of Administrative Services**
- Fire Panel Upgrades  
  0 0 (700,000) 0 N/A (700,000) 0 0.00

**Oregon Military Department**
- The Dalles Readiness Center  
  0 0 8,000,000 0 N/A 8,000,000 0 0.00
Oregon Legislative Emergency Board

Certificate

May 30, 2014

Oregon Legislative Emergency Board

Pursuant to the provisions of ORS 291.328, and acting under the authority of ORS 291.326(1)(a), (b), (c), and (d); ORS 276.390; ORS 291.371; and ORS 291.375; this hereby certifies that the Emergency Board, meeting on May 30, 2014, took the following actions:

1. Secretary of State

Acknowledged receipt of a report from the Secretary of State on the costs associated with a data breach of the agency’s web applications.

2. Treasurer of State

Increased the Other Funds expenditure limitation for the Treasurer of the State established by section 1(1), chapter 558, Oregon Laws 2013, Administrative expenses of State Treasury operations, by $580,732 and authorized the establishment of two permanent full-time positions (0.83 FTE) for an Information Security Management Program.

3. Treasurer of State

Increased the Other Funds expenditure limitation for the Treasurer of the State established by section 1(2), chapter 558, Oregon Laws 2013, Administrative expenses of the Oregon 529 College Savings Network, by $111,967 and authorized the establishment of one permanent full-time position (0.42 FTE) for an Information Security Management Program.

4. Office of the Governor

Acknowledged receipt of a report from the Office of the Governor on “loaned,” “other funded,” and vacant positions.

5. Judicial Department

Acknowledged receipt of a report from the Judicial Department on compensation plan changes, with the understanding that the fiscal impact of the compensation plan changes will be separately identified in the 2015-17 biennium Chief Justice’s recommended budget.

6. Oregon Education Investment Board

Acknowledged receipt of a report from the Oregon Education Investment Board and the Department of Education on the status of the P-20 Education State Longitudinal Data System project.

7. Oregon Department of Education

Approved the submission of two Federal Grant applications by the Department of Education:

- To the U.S. Department of Health and Human Services, Administration, in the amount of up to $975,000,000 for a Project AWARE to address mental health issues; and to the U.S. Department of Education, in the amount of up to $79,750,000, for a Project AWARE to the U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, in the amount of up to $975,000,000 for a Project AWARE to address mental health issues.
11. Oregon Health Authority

Approved, retroactively, the submission of a federal grant application by the Oregon Health Authority to the Centers for Disease Control and Prevention, in the amount of up to $575,000 a year for five years, to fund infrastructure and strategic partnerships to support school-, home-, and health systems-based efforts to enhance access to medication and behavioral health services. The application was submitted on behalf of the Oregon Health Authority by the Oregon University System for the Oregon University System (REACH) program.

12. Oregon Health Authority

Approved, retroactively, the submission of a federal grant application by the Oregon Health Authority to the Centers for Disease Control and Prevention, in the amount of up to $400,000 a year for three years, to enhance the Prescription Drug Monitoring Program and to evaluate state level laws, policies, and regulations to prevent prescription drug misuse, abuse, and overdose.

13. Oregon Health Authority

Acknowledged receipt of a report from the Oregon Health Authority on the $5 million investment in mental health housing.

14. Oregon Health Authority

Allocated $390,000 from the special purpose appropriation made to the Emergency Board by section 6(1), chapter 1, Oregon Laws 2013 Special Session, to supplement the appropriation made to the Oregon Health Authority by section 1(1), chapter 668, Oregon Laws 2013, Programs, for senior mental health services planning and training.

15. Oregon Health Authority

Approved, retroactively, the submission of a federal grant application by the Oregon Health Authority to the Centers for Disease Control and Prevention, National Center for Injury Prevention, in the amount of up to $3,750,000 for a School Climate Transformation grant.
14. Oregon Health Authority
Approved the submission of a federal grant application by the Oregon Health Authority to the Centers for Disease Control and Prevention, National Center for Injury Prevention and Control, in the amount of up to $270,000 a year for five years, to work with the Department of State Police and the State Medical Examiner to collect and study data on violent deaths in order to better support violence prevention efforts.

15. Oregon Health Authority
Approved, retroactively, the submission of a federal grant application by the Oregon Health Authority to the Department of Health and Human Services, Substance Abuse and Mental Health Services, in the amount of up to $736,000 a year for five years, to continue statewide and tribal youth suicide prevention and early intervention strategies grounded in public-private collaboration.

16. Department of Human Services
Department of Education
Acknowledged receipt of a report from the Department of Human Services and the Department of Education on policy recommendations for how best to modify the Employment Related Day Care program to provide child care subsidies to working parents enrolled in post-secondary higher education.

17. Department of Human Services
Approved, retroactively, the submission of a federal grant application by the Department of Human Services to the U.S. Department of Agriculture in the amount of up to $750,308 to expand employment services to certain Supplemental Nutrition Assistance Program participants in the amount of $1,750,000 over five years.

18. Department of Human Services
Acknowledged receipt of a report from the Department of Human Services on Nursing Facility and Community Based Care.

19. Department of Human Services
Acknowledged receipt of a report from the Department of Human Services on caregiver training and the Quality Care Fund.

20. Department of Human Services
Training and the Quality Care Fund.

21. Department of Human Services
Allocated $500,000 from the special purpose appropriation made to the Emergency Board by section 6(1), chapter 1, Oregon Laws 2013 Special Session, to supplement the Board's operations. With instructions that the amount will be unscheduled by the Department of Administrative Services, $300,000 of the amount will be unobligated by the Department of Human Services in accordance with the instructions that the amount will be unobligated by the Department of Administrative Services.

22. Department of Human Services
Allocated $3,000,000 from the special purpose appropriation made to the Emergency Board by section 6(1), chapter 1, Oregon Laws 2013 Special Session, to supplement the Board's operations.
10. Appropriation made to the Department of Human Services by section 1(3), chapter 675, Oregon Laws 2013, for a pilot project expanding Oregon Project Independence services to people with disabilities.

22. Appropriation made to the Department of Human Services by section 1(3), chapter 675, Oregon Laws 2013, to supplement the appropriation made to the Department of Human Services, Aging and People with Disabilities and Developmental Disabilities Programs, for a pilot project expanding Oregon Project Independence services to people with disabilities.

23. Department of Human Services
Allocated $2,016,628 from the special purpose appropriation made to the Emergency Board by section 6(1), chapter 1, Oregon Laws 2013 Special Session, to supplement the appropriation made to the Department of Human Services by section 1(3), chapter 675, Oregon Laws 2013, Aging and People with Disabilities and Developmental Disabilities Programs, for a Federal Grant Application to the Department of Housing and Community Services, by the Department of Human Services, to restore Older Americans Act federal funding lost due to sequestration.

24. Military Department
Acknowledged receipt of a report from the Military Department on the status of the Next Generation 9-1-1 Project, with instructions that the agency report to the Emergency Board in September 2014 on the status of the project.

25. Criminal Justice Commission
Approved, retroactively, the submission of a Federal Grant Application to the United States Department of Justice, Office of Justice Programs, in the amount of up to $1.75 million for Justice Reinvestment Initiative Program.

26. Criminal Justice Commission
Increased the Other Funds expenditure limitation established for the Criminal Justice Commission by section 2, chapter 497, Oregon Laws 2013, by $212,000 for Specialty Court Grants, and increased the Federal Funds expenditure limitation established for the Criminal Justice Commission by section 3, chapter 497, Oregon Laws 2013, by $1,107,000 for Specialty Court Grants.

27. Housing and Community Services Department
Approved, retroactively, the submission of a Federal Grant Application to the U.S. Department of Housing and Urban Development for the Housing and Community Services Department to the U.S. Department of Housing and Urban Development for a Federal Grant Application to the Housing and Community Services Department.

28. Department of Veterans Affairs
Allocated $98,700 from the Emergency Fund established by section 1, chapter 723, Oregon Laws 2013, to supplement the appropriation made to the Department of Veterans Affairs by section 1(1), chapter 509, Oregon Laws 2013, services provided by the Department of Veterans Affairs, with mental illness or disability.

29. Oregon Department of Transportation
Sections 47 and 48, chapter 621, Oregon Laws 2013, increased the Oregon Transportation Fund established by sections 46, chapter 621, Oregon Laws 2013, and sections 20, chapter 503, Oregon Laws 2013, by $578,979,000 from the General Fund of the State.

30. Oregon Department of Transportation
Allocated $321,586,000 from the Oregon Transportation Fund, established by sections 46, chapter 621, Oregon Laws 2013, for the Oregon Department of Transportation to construct the following projects in the amount of $321,586,000:

- $321,586,000 for the Oregon Department of Transportation to construct the following projects in the amount of $321,586,000:
Oregon Legislative Emergency Board
Certificate
September 17, 2014

Pursuant to the provisions of ORS 291.328, and acting under the authority of
ORS 286A.160(3); ORS 291.326(1)(a), (b), (c), and (d); ORS 291.371; and ORS 291.375;
this hereby certifies that the Emergency Board, meeting on September 17, 2014, took
the following actions:

1. Office of the Governor
Acknowledged receipt of a report from the Oregon Education Investment Board on the
status of the P-20 Education State Longitudinal Data System project.

2. Secretary of State
Approved, retroactively, the submission of a federal grant application by the
Secretary of State to the National Historic Publications and Records Commission in the amount of
$43,696 for two years, for funds available under the State and National Archival
Partnership Program.

3. Judicial Department
Approved, retroactively, the submission of a federal grant application by the Judicial
Department to the U.S. Department of Justice, Office on Violence Against Women in the
amount of up to $400,000 for the Family Court of the Multnomah County Circuit Court.

4. Judicial Department
Acknowledged receipt of a report from the Judicial Department on compensation plan changes.

5. Commission on Judicial Fitness and Disability
Acknowledged receipt of a report from the Commission on Judicial Fitness and Disability
on compensation plan changes.

6. Department of Community Colleges and Workforce Development
Approved, retroactively, the submission of a federal grant application by the Department of Community Colleges and Workforce Development to the U.S. Department of Labor in the amount of
$6,000,000 for a five year Workforce Innovation Grant.

7. Oregon Education Investment Board
Acknowledged receipt of a report from the Oregon Education Investment Board on the
status of the Blue Mountain Recovery Center.

Oregon Legislative Emergency Board
Department of Human Services

24.

Department of Education

Acknowledged receipt of a report from the Department of Human Services and the Department of Education on recommended Employment Related Day Care program changes, and directed the agencies to postpone implementation until changes can be further vetted during the 2015 legislative session.

Department of Justice

25.

Department of Justice

Approved, retroactively, the submission of a federal grant application by the Department of Justice to the U.S. Department of Justice, Federal Office for the Victims of Crime, in the amount of $500,000 to provide a regional victims' legal services network.

26.

Department of Justice

Increased the Other Funds expenditure limitation established for the Department of Justice by $4,700,000, and transferred Other Funds and Federal Funds expenditure limitations between programs, with the understanding that the Department of Administrative Services will unschedule $1,519,270 General Fund, $12,147,981 Other Funds, and $21,600,000 Federal Funds, to rebalance the Department of Justice legislatively approved budget; per the attached table.

Military Department

27.

Oregon Youth Authority

Acknowledged receipt of a report from the Oregon Youth Authority on the 10-Year Plan for close custody facilities, with the expectation that the agency will report on facilities planning and the Youth Reformation System during the 2015 legislative session.

Board of Parole and Post-Prison Supervision

28.

29.

Board of Parole and Post-Prison Supervision

Acknowledged receipt of a report from the Military Department on the Next Generation 9-1-1 project, and directed the agency to report on the project to the Emergency Board in December 2014.

Oregon Business Development Department

30.

Oregon Business Development Department

Acknowledged receipt of a report from the Oregon Business Development Department on proposed Key Performance Measures and Key Performance Measure targets.

Department of Public Safety Standards and Training

31.

Department of Public Safety Standards and Training

Increased the Federal Funds expenditure limitation established for the Department of Public Safety Standards and Training by section 3, chapter 508, Oregon Laws 2013, by $123,721 for expenditure of a grant award from the federal Assistance to Firefighters Public Safety Standards and Training Program, as authorized by section 2, chapter 723, Oregon Laws 2013.
Pursuant to the provisions of ORS 291.328, and acting under the authority of ORS 8.105; ORS 291.326(1)(a), (b), (c), and (d); ORS 291.371; and ORS 291.375; this hereby certifies that the Emergency Board, meeting on December 10, 2014, took the following actions:

1. Office of the Governor
   Acknowledged receipt of a report from the Office of the Governor on expenditures to date and project progress for the Pay for Prevention initiative.

2. State Treasurer
   Increased the Other Funds expenditure limitation established for the State Treasurer by section 1(1), chapter 558, Oregon Laws 2013, administrative expenses of State Treasurer operations, by $229,999.99. For support of the Department by section 84(3), chapter 723, Oregon Laws 2013, Oregon courthouse increased the Other Funds expenditure limitation established for the Judicial Department.

3. State Treasurer
   Increased the Other Funds expenditure limitation established for the State Treasurer by section 1(1), chapter 558, Oregon Laws 2013, administrative expenses of State Treasurer operations, by $550,000 for bond counsel and financial advisory contracts in the Debt Management Division.

4. Judicial Department
   Increased the Other Funds expenditure limitation established for the Judicial Department by section 84(3), chapter 723, Oregon Laws 2013, Oregon courthouse capital construction and improvement fund, by $37,999,999. For support of the Multnomah County and Jefferson County courthouse capital construction projects, with the understanding that this action does not establish or imply a legislative commitment.

5. Judicial Department
   Acknowledged receipt of a report from the Judicial Department on capital improvement project plan changes.

6. Public Defense Services Commission
   Acknowledged receipt of a report from the Public Defense Services Commission on compensation plan changes.

7. Oregon Legislative Emergency Board
   December 10, 2014 Certificate
21. **Commission for the Blind**

Increased the Federal Funds expenditure limitation established for the Commission for the Blind by section 3, chapter 495, Oregon Laws 2013, by $372,000 for Vocational Rehabilitation and Independent Living programs and to offset projected shortfalls in Other Funds revenues.

22. **Military Department**

Established for the 2013-15 biennium a Federal Funds Capital Construction expenditure limitation for the Military Department in the amount of $2,722,900 for the Roseburg Armory Service Life Extension project, with the understanding that the limitation expires at the end of the biennium.

23. **Military Department**

Increased the Other Funds expenditure limitation established for the Military Department by section 2(4), chapter 555, Oregon Laws 2013, Community support, by $337,000, and increased the Federal Funds expenditure limitation established for the Military Department by section 3(3), chapter 555, Oregon Laws 2013, Community support, by $106,000, for expenditures related to the Oregon Youth Challenge Program.

24. **Military Department**

Increased the Other Funds expenditure limitation established for the Military Department by section 2(4), chapter 555, Oregon Laws 2013, Community support, by $600,000 for wildfire response.

25. **Department of Corrections**

Increased the Other Funds expenditure limitation established for the Department of Corrections by section 2(1), chapter 496, Oregon Laws 2013, Operations and health services, by $3,018,692 for the Inmate Work Program.

26. **Department of State Lands**

Approved, retroactively, the submission of a Federal Grant application by the Department of State Lands to the National Oceanic and Atmospheric Administration in the amount of up to $60,000 for one year for a bay Watershed Education and Training Program Grant for the South Slough National Estuarine Research Reserve.

27. **Department of Forestry**

Allocated $2,400,000 from the special purpose appropriation made to the Emergency Program Grant for the Oregon Youth Challenge Program.

28. **Military Department**

At the end of the biennium, the Army Service Life Extension Project, with the understanding that the limitation expires, for the Military Department in the amount of $2,722,900 for the Roseburg Armory Service Life Extension Program, increased the Federal Funds Capital Construction expenditure limitation established for the Military Department for the 2013-15 biennium.

29. **Commission for the Blind**

Increased the Federal Funds expenditure limitation established for the Commission for the Blind by section 3, chapter 493, Oregon Laws 2013, by $372,000 for vocational rehabilitation and independent living programs and to offset projected shortfalls in Other Funds revenues.
OREGON NATIONAL GUARD FACILITY LOCATIONS

2015-2017

J:\17 Budget\Gov Rec\Agency Summary\State Map.docx
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET BY PROGRAM
(EXCLUDES CAPITAL IMPROVEMENT AND MAJOR CONSTRUCTION)
(Millions)

Agency Request X Governor's Budget Legislatively Adopted

126.1 (30%) Operations

253.1 (62%) OEM

10.8 (3%) Debt Service

7.1 (2%) Administration

10.7 (3%) Community Support

2015-2017
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET BY FUND
(EXCLUDES CAPITAL IMPROVEMENT AND MAJOR CONSTRUCTION)
(Millions)

- General Fund, 26.2, 6%
- Federal Funds, 283.3, 70%
- Other Funds, 98.2, 24%

Agency Request
X Governor's Budget

Legislatively Adopted
BUDGET NARRATIVE

OREGON MILITARY DEPARTMENT

2013-2015 LEGISLATIVELY APPROVED BUDGET VS. 2015-2017 GOVERNOR'S BUDGET (EXCLUDES CAPITAL IMPROVEMENT AND MAJOR CONSTRUCTION)

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<table>
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<tr>
<th>Source Type</th>
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Agency Request: ___________
Governor's Budget: X
Legislatively Adopted: _______

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2015-2017
J:\17 Budget\Gov Rec\Charts\Charts.xlsx 13-15 LAB vs 15-17 GB
OREGON MILITARY DEPARTMENT

BUDGET COMPARISON
(EXCLUDES CAPITAL IMPROVEMENT AND MAJOR CONSTRUCTION)

BIENNIAL BUDGET

Millions

<table>
<thead>
<tr>
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Agency Request  X  Governor's Budget  ________ Legislatively Adopted

2015-2017

J:\17 Budget\Gov Rec\Charts\Charts.xlsx Budget Comparison

Budget Page 62
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET ADMINISTRATION PROGRAM

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- Agency Request
- X Governor's Budget
- _____ Legislatively Adopted
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET OPERATIONS PROGRAM

Agency Request  X Governor's Budget  Legislatively Adopted

2015-2017

J:\17 Budget\Gov Rec\Charts\Charts.xlsx 002 Program
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET
COMMUNITY SUPPORT PROGRAM

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Agency Request X Governor's Budget _____ Legislatively Adopted
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET
DEBT SERVICE

Millions

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<th>Source</th>
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<th>Legislatively Adopted</th>
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<td>Federal Funds</td>
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</table>

Budget Page 67
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET
CAPITAL IMPROVEMENTS

Agency Request

X Governor's Budget

Legislatively Adopted

2015-2017

J:\17 Budget\Gov Rec\Charts\Charts.xlsx 088 Program

107BF02
Budget Page 68
OREGON MILITARY DEPARTMENT

2015-2017 GOVERNOR'S BUDGET
MAJOR CONSTRUCTION

Agency Request  X  Governor's Budget  _____  Legislatively Adopted

<table>
<thead>
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Oregon Military Department

2015-2017 Governor's Budget
(Millions)

Return on General Fund Investment: 34 to 1

Federal Funds includes $607 M in direct federal (Nat'l Guard) funding which is not part of OMD's Legislatively Adopted Budget.

Agency Request

Governor's Budget

Legislatively Adopted
OREGON MILITARY DEPARTMENT

EMPLOYEES

---

**Position**

- **91-93**
  - State Employees - General Fund Only: 143
  - State Employees - Mixed Funding: 101
  - Federal Government Employees: 42

- **93-95**
  - State Employees - General Fund Only: 268
  - State Employees - Mixed Funding: 68
  - Federal Government Employees: 26

- **95-97**
  - State Employees - General Fund Only: 310
  - State Employees - Mixed Funding: 59
  - Federal Government Employees: 23

- **97-99**
  - State Employees - General Fund Only: 310
  - State Employees - Mixed Funding: 52
  - Federal Government Employees: 19

- **99-01**
  - State Employees - General Fund Only: 310
  - State Employees - Mixed Funding: 57
  - Federal Government Employees: 14

- **01-03**
  - State Employees - General Fund Only: 370
  - State Employees - Mixed Funding: 50
  - Federal Government Employees: 14

- **03-05**
  - State Employees - General Fund Only: 425
  - State Employees - Mixed Funding: 43
  - Federal Government Employees: 14

- **05-07**
  - State Employees - General Fund Only: 441
  - State Employees - Mixed Funding: 45
  - Federal Government Employees: 14

- **07-09**
  - State Employees - General Fund Only: 487
  - State Employees - Mixed Funding: 58
  - Federal Government Employees: 14

- **09-11**
  - State Employees - General Fund Only: 475
  - State Employees - Mixed Funding: 39
  - Federal Government Employees: 14

- **11-13**
  - State Employees - General Fund Only: 509
  - State Employees - Mixed Funding: 18
  - Federal Government Employees: 14

- **13-15**
  - State Employees - General Fund Only: 50
  - State Employees - Mixed Funding: 14
  - Federal Government Employees: 14

- **15-17**
  - State Employees - General Fund Only: 2,015
  - State Employees - Mixed Funding: 50
  - Federal Government Employees: 50

---

**2015-2017**

J:17 Budget\Gov Rec\Charts\Charts.xlsx Employees

107BF02

Budget Page 71
AUTHORIZED MILITARY STRENGTH

<table>
<thead>
<tr>
<th>Year</th>
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<th>Legislatively Adopted</th>
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b. **Mission Statement and Statutory Authority** - The Oregon Military Department provides the state of Oregon and the United States with a ready force of Citizen-Soldiers, Airmen and Civilians, trained and equipped to respond to any contingency.

Article X of the Oregon Constitution establishes a State Militia. The Oregon Military Department is established by ORS 396.305; while ORS Chapters 396, 398, 399, 401, 403 and 404 contain the authorities and duties of the Oregon Military Department, Oregon National Guard and Office of Emergency Management.

c. **Agency Plans** - The Oregon National Guard has a long tradition and history dating back to 1843. The National Guard is found in both the United States Constitution and the Oregon Constitution. The tradition and history of the Oregon National Guard is grounded on its mission statement. The Oregon Military Department, Oregon National Guard and the Office of Emergency Management perform to our creed: “Always Ready, Always There.” The Oregon Military Department’s priorities are to:

1. Provide trained and ready operational forces to our State and Nation;
2. Be effective stewards of our resources;
3. Sustain the Oregon Military Department community; and
4. Forge and maintain partnerships.

- **Long-Term Plan:**

The Oregon Military Department’s primary purpose is to advance the Oregon National Guard and Emergency Management missions while maintaining our legacy - service to the citizens of Oregon. The Oregon Military Department and the Oregon National Guard are both a state and federal agency able to access many resources to further its state and federal mission.

Nearly every generation in American history can attest to the significant contribution citizen-soldiers and subsequently airmen have made in defense of our freedoms and way of life. Long before our nation’s War on Terrorism, the Oregon National Guard, both at home and abroad, had served this nation and our state at unparalleled levels. In the near past, the Oregon National Guard contributed substantial forces, equipment and people to critical stabilization forces in Bosnia; peacekeeping forces in the Sinai; no-fly zone operations in Southern and Northern Watch; State to State partnerships; domestic emergencies; humanitarian operations in rapid response to the Gulf Coast in the...
aftermath of Hurricane Katrina and on the scene for Hurricane Rita; and numerous combat operations across the world, particularly in the Persian Gulf, Iraq and Afghanistan.

We are the man or woman Oregon sees in uniform. The Oregon National Guard continues deployments of citizen-soldiers and airmen to dangerous and austere conditions in places like Afghanistan and Southwest Asia where we conduct ground, air and space combat operations in support of the Global War on Terrorism.

The Oregon National Guard is a unique instrument, commanded by the Governor, but the majority of its funding is derived from the federal government. It serves Oregon and the United States. The Oregon Military Department’s long- and short-term plans focus on our state mission, the critical support we provide for the citizens of Oregon, while at the same time the Oregon National Guard maintains effective readiness and response in support of National Military Strategy. Issues concerning the Oregon National Guard’s federal mission and response are interwoven in our planning strategies.

Assure a Ready Trained Force for Rapid Response to Statewide Emergencies; and Enhance Community Support and Readiness for Emergency Response and Recovery: These strategic goals of the Oregon Military Department are at the heart of the agency’s core state mission. The Oregon Military Department maintains preparedness through its core state mission and these strategic goals. The Oregon Military Department offers key performance measures aligned with its mission. Actions the Oregon Military Department must take in achieving these goals include:

- Continuing recruiting efforts to assure force strength;
- Managing and improving emergency management and response coordination efforts through the agency’s emergency coordination center;
- Effectively partnering with Federal, State and Local Governments in securing funds and identifying emergency and Homeland Security requirements;
- Strategically stationing equipment assets and maintaining asset accountability;
- Supporting its volunteer organization - the Oregon State Defense Force;
- Maintaining real property assets to a standard for assuring immediate emergency use of armories, buildings, and installations located throughout Oregon;
- Maintaining and upgrading our Information Systems infrastructure for ensuring effective communication and security.

The Military Support to Civil Authorities (MSCA) section of the Oregon Military Department performs as a conduit for the coordination of Oregon National Guard personnel and equipment assets and resources in times of crisis and emergency. At the State level, MSCA provides liaison to state and county officials, conducts and creates emergency plans and coordination, operates the Oregon National Guard Joint Emergency Operations Center (JOC), and identifies and mobilizes Oregon National Guard resources in response to emergencies. Nationally, MSCA provides...
linkage to the United States Northern Command (NORTHCOM), the National Guard Bureau, Regional State Partners, and Homeland Security. MSCA remains able to expand in support of all incident areas.

MSCA continues its support of Homeland Security and Force Protections by providing security at critical military facilities throughout Oregon, maintaining the 24 hour /7 day a week Joint Emergency Operations Center operations, support to soldiers’ federal activation, and coordination with the Office of Emergency Management for Search and Rescue (SAR). MSCA updates and maintains the Joint Emergency Operations Plan to reflect the changing requirements of the State and Homeland Security missions.

MSCA partners with many agencies and participates in various emergency councils including: the Governor’s Security Council, State Interoperability Executive Council, Oregon Office of Emergency Management; Oregon Emergency Response System Council; Federal Emergency Management region 10; Oregon State Drought Council; and the Oregon Department of Forestry Incident Command System. MSCA and the Office of Emergency Management also participate in county and state emergency preparedness exercises to include: earthquake; flood; chemical and biological attacks; power outages; and drought support.

As the Department of Defense works to define its role in providing Homeland defense and security for the nation, it includes the National Guard as a primary player because of our inherent capability to promote a better federal/state relationship. In nearly every conceivable scenario, National Guard units—under the control of their Governor and Adjutant General—will be the first military responders on the scene. Northern Command and the Department of Homeland Security have established the lines of coordination with the National Guard Bureau, fulfilling our role as the statutory “channel of communications on all matters pertaining to the National Guard.” This will ensure effective military support for the full spectrum of Homeland Security preparation, training, exercise and operations.

ORS 399.035 stipulates: “In addition to the federally recognized Oregon National Guard subject to call or order to federal service under laws of the United States, there shall be organized within the state a National Guard Reserve force. Such force shall be known as the Oregon State Defense Force, and shall be composed principally of officers, warrant officers and enlisted persons not eligible for general service under federal selective service laws.” The Oregon State Defense Force is Oregon’s volunteer militia of approximately 100 members. These volunteers assist the Oregon National Guard as a multiplier if needed and during emergencies.

The Oregon Military Department has recognized a need for improved efficiency in the tracking, accounting, monitoring and reporting of its capital assets. The agency’s capital assets are put to use on a daily basis and many are placed into 24 hour operation during state emergencies. The Oregon Military Department currently administers 38 armories and readiness centers, 2 Air National Guard bases, and 15 training/logistic sites. The location of these facilities throughout the state allow for the stationing of units and equipment able to respond to regional emergencies. The Installations Division recently completed an extensive analysis of all Oregon Army National Guard facilities. This analysis, titled “Installation Status Report” (ISR), is an annual requirement by the Department of the Army through the National Guard Bureau. The ISR
BUDGET NARRATIVE

concept is a decision support system designed to improve management of limited resources for facilities and environmental programs. The 2013 ISR results for Oregon’s Armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition.

Infrastructure and facilities are increasingly important. Inadequate facilities impact both the training and quality of life of our members as well as drain valuable resources. Our facilities have to reflect the developing roles and missions for increased Oregon National Guard participation in both global warfare and Homeland Security. We need to ensure decision-makers know and understand the value of our infrastructure for both Homeland Security and distributed wartime capability. Infrastructure includes our tremendous information technology distributed capabilities and the security of data. Information Technology is both a current and future response enabler—both at home and abroad.

The ability to respond to state emergencies requires the Oregon Military Department to continually improve and maintain its statewide network of facilities and military units. The Oregon Military Department must have the people, equipment, and facilities throughout the state to ensure immediate response to Oregon communities in times of need. New Department of Defense missions—including the Global War on Terrorism and Homeland Security—require end strength (human) resources above the pre-“9/11” assessments. Maintaining our facilities throughout the state ensure their ready access to communities, and serve as the physical center to where soldiers and airmen assemble as collective military units.

The Oregon National Guard is ready to accomplish its mission. One of the most important lessons that Oregonians can take from the past decade is a fuller appreciation of the adaptability and ability to react quickly provided by the National Guard’s three different duty statuses: State active duty as the state militia; our federal role as the National Guard of the United States in Title 10 status; and the federally funded and state-executed operations under Title 32 as the Oregon National Guard under the control of the Governor. This flexibility must be protected and well-resourced at all times. In addition, many discovered that while partial mobilization authority is critical at times of great need, the use of volunteerism in combination with the necessary Partial Mobilization authority gives National Guard commanders the proper tools to insure sustained, ready forces.

- **Agency Process Improvement Efforts:**

The Oregon Military Department is a dynamic organization with a critical mission that has both domestic and foreign implications. To successfully accomplish this mission in an environment which demands efficiencies and effectiveness the Military Department must strive to continuously improve its operations. In order to gauge improvements at the state level, the Military Department utilizes a series of nine performance measures. Each measure is uniquely designed to provide insight into different areas of our operations. On an annual basis the Military Department gathers data on recruitment levels, armory condition, revenue generation, and equipment availability, high school diplomas
BUDGET NARRATIVE

earned within the Oregon Youth Challenge Program, reintegration services, local emergency operations plans, hazard mitigation plans, and overall customer satisfaction. This data is reviewed and analyzed and then centralized into the Annual Performance Progress Report, a copy of which is located in the Special Reports section, and then sent to agency leadership for review. In addition to the aforementioned nine state approved performance measures the Oregon National Guard utilizes a series of federal performance standards to gauge progress.

During the 2013-15 biennium the Military Department has seen success with several of our performance measures while facing challenges with others. Measures showing success during this period included armory condition, equipment availability, reintegration, emergency operations plans, hazard mitigation plans, and customer satisfaction. All of these measures were within 5% of their legislatively approved targets. Agency leadership has focused on working to maintain the high levels of success the Military Department has seen with regards to these measures. This has included the development of sound policy packages for executive and legislative consideration, partnering with the federal government to fully leverage state resources, and providing support and insight to local governments. Measures which provided challenges included recruitment and revenue generation. Agency leadership is aware of the challenges associated with these two measures, and they are working to develop solutions in order to improve the outcomes in future reporting periods.

As the department moves towards the 2015-17 biennium and beyond the leadership of the organization is focused and determined to continually improve our levels of performance. This includes working with the Governor’s Office and the Legislature to ensure we are measuring processes and outcomes which are valuable to both the agency and the state of Oregon. The increased importance being placed on performance management and measurement at the upper echelons of state government is being replicated within the Oregon Military Department. This is shown through the involvement and dedication of key agency leaders in the continual review, analysis, and modification of the Military Department’s key performance measures.

• 2015-2017 Short-Term Plan:

Agency Programs: The Oregon Military Department, as established by ORS 396.305, is responsible for the supervision and administration of the military affairs and emergency management of the state. The agency prepares and promulgates necessary regulations for the organization, government, armament, equipment, training, and compensation of the militia of the state in conformity with the provisions of ORS Chapters 396, 398, and 399, and the laws of the United States, and in conformity with ORS Chapter 401, 403 and 404 for emergency preparedness, planning, mitigation, response and recovery. Oregon Military Department primary budget program units include:

(001) Administration Program – The Administration Program provides senior-level leadership and support for the command, control, and administration of the Oregon National Guard, the Oregon State Defense Force, and the Office of Emergency Management. There are five major programs within the Administration Program:

<table>
<thead>
<tr>
<th>Agency Request</th>
<th>Governor’s Budget</th>
<th>Legislatively Adopted</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015-2017</td>
<td></td>
<td></td>
</tr>
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</table>
The Command Group consists of The Adjutant General, the Joint Force Headquarters, including the Assistant Adjutants Generals for the Air Guard Component and the Army Guard Component, and the Deputy Director for the State Affairs Component and the Oregon State Defense Force. The purpose of the Command Group is to administer all components of the Oregon National Guard and Oregon Emergency Management.

The Financial Administration Division provides fiscal management of the agency and oversight of the agency’s state and federal budgets. The division also manages agency risk, agency information systems, financial accounting and reporting, agency wide payroll for state employees and the National Guard when called to state service, public procurement activities, and accounts for agency property.

The State Personnel Office is responsible for human resource management and labor relations activities for state employees of the Oregon Military Department.

The Soldier and Family Support Program as part of the organization’s service support for soldiers, airmen and their families provides a centralized referral service to soldiers and airmen. The program provides referrals to various organizations on issues such as military pay, medical problems, job searches, and emotional and spiritual counseling.

The Public Affairs Office is responsible for providing information to the public concerning activities of the State’s Emergency Management and the Oregon National Guard, responding to requests for information from the public and private sector, and providing information to include our active and retired members of the Oregon National Guard.

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Governor’s Budget Positions – 25 positions – 23.88 FTE.

Governor’s Budget Positions – 25 positions – 23.88 FTE.

Revenue Source – General Fund – The Command Group and Public Affairs are primarily supported by General Fund. The Financial Administration Division and State Personnel Office is partially General Fund.

Revenue Source – General Fund – The Command Group and Public Affairs are primarily supported by General Fund. The Financial Administration Division and State Personnel Office is partially General Fund.

Other Funds - Internal Centralized Personnel Plan assessments are budgeted as transfers from federally funded programs and provide funding for Financial Administration Division and State Personnel Office employees supporting federal programs.

Agency Request X Governor’s Budget _____ Legislatively Adopted
Customers - Citizens and communities of Oregon; all Oregon National Guard members.

(002) Operations Program - There are 15 major programs within the Operations Program.

The Army National Guard Facilities Operations and Maintenance program provides operation, maintenance, repair, and alteration of existing Oregon Army National Guard facilities.

The Army National Guard Construction Operations program provides construction management services for our Army National Guard Major Construction Program.

The Army National Guard Environmental Program provides environmental management services for Oregon Army National Guard facilities.

The Counterdrug Program supports efforts to combat illegal drug use within Oregon’s communities. The program uses National Guard personnel, equipment and facilities to add capabilities that otherwise might not be available to law enforcement agencies and community-based organizations.

The Wildland Fire Protection Program began in the 2009-11 biennium and is 100% federally reimbursed. The goals of the program are to comply with fire protection requirements set forth in Oregon Revised Statute 477.095 and related statutes; support and sustain the Oregon National Guard’s training mission; sustain the natural environment and native vegetation of the Oregon Military Department’s training ranges and lands; enhance both military and public fire safety in the vicinity of Oregon Military Department training ranges and lands; and to enhance Oregon National Guard support during State declared wildland fire emergencies or natural disasters.

The Air National Guard Civil Engineering Program provides facility operations and maintenance for the Portland Air Base, Kingsley Field, and Air National Guard facilities located on Camp Rilea.

The Air National Guard Security Program provides security police protection at the Portland Air Base and Kingsley Field.

The Air National Guard Fire Protection Program provides fire protection at the Portland Air Base and Kingsley Field.

The Air National Guard Environmental Program manages environmental issues and ensures environmental compliance at the Portland Air Base, Kingsley Field, and Air National Guard facilities located on Camp Rilea.
The Air National Guard Billeting Program provides lodging to Oregon National Guard members, F-15 fighter pilot students, and flight medicine students receiving training at Kingsley Field.

The Electronic Security System Program provides alarm systems for all Oregon Army National Guard small arms and ammunition storage facilities.

The Equipment Refurbishment Program repairs unserviceable US Army electronics, power generation, and support equipment to fill critical equipment shortages throughout the National Guard.

The Telecommunications Program procures and maintains telecommunications systems for the Oregon Army National Guard.

The Distributed Learning Program (DLP) is a nationwide National Guard program providing access to video teleconferencing, video programming, computer based training, web based training, interactive audio, interactive video, electronic mail and electronic network systems.

The Anti-Terrorism Program provides 100% federal funding for one position to develop, implement, manage and monitor a comprehensive Anti-Terrorism program for protecting state and installation personnel, information, infrastructure and other assets from acts of terrorism.

Governor’s Budget -

<table>
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<th>Source</th>
<th>Amount</th>
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<tr>
<td>Other Funds</td>
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<tr>
<td>Federal Funds</td>
<td>$112,978,588</td>
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<tr>
<td>TOTAL</td>
<td>$126,083,781</td>
</tr>
</tbody>
</table>

Governor’s Budget Positions – 406 positions – 363.51 FTE.

Revenue Source – General Fund – General Fund is used to support portions of the Army National Guard (ARNG) Facilities Operations and Maintenance Program, ARNG Construction Operations Program, and Air National Guard (ANG) Administration Program. General Fund is also used for the state matching fund requirement for portions of the ARNG Environmental Program, ANG Civil Engineering Programs, and ANG Environmental Programs.

Other Funds - Other Fund revenue is received primarily from the rental of facilities.
Federal Funds - All programs receive Federal Fund revenue through National Guard Bureau Federal/State Cooperative Agreements.

Customers - Citizens and communities of Oregon; Oregon National Guard members; Port of Portland; US Army and US Air Force; local, state, and federal law enforcement agencies.

(003) Office of Emergency Management – The Office of Emergency Management (OEM) includes the Oregon Emergency Administration Program, 9-1-1 Emergency Telephone Program, Terrorism Program and the Disasters Program.

The purpose of the Office of Emergency Management is to execute the Governor's responsibilities to maintain an emergency services system as prescribed in ORS 401 and ORS 403 by planning, preparing and providing for the prevention, mitigation and management of emergencies or disasters that present a threat to the lives and property of citizens of and visitors to the State of Oregon.

The program is responsible for coordinating and facilitating emergency planning, preparedness, response and recovery activities with the state and local emergency services agencies and organizations, and shall:

Make rules that are necessary and proper for the administration of ORS 401:

- Coordinate the activities of all public and private organizations specifically related to providing emergency services within this state;
- Maintain a cooperative liaison with emergency management agencies and organization of local governments, other states, and the Federal Government;
- Have such additional authority, duties and responsibilities authorized by ORS 401.015 to 401.105, 401.260 to 401.325 and 401.355 to 401.580 or as may be directed by the Governor;
- Administer grants relating to emergency program management and emergency services for the state;
- Provide for and staff a State Emergency Operations (Emergency Coordination) Center to aid the Governor and the office in the performance of duties;
- Serve as the Governor's authorized representative for coordination of certain response activities and managing the recovery process;
- Establish training and professional standards for local emergency program management personnel;
- Establish task forces and advisory groups to assist the office in achieving mandated responsibilities; and
- Enforce compliance requirements of federal and state agencies for receiving funds and conducting designated emergency functions.

Agency Request X Governor’s Budget Legislatively Adopted

2015-2017

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107BF02
The OEM Administration Program provides overall administration and direction over the emergency management functions of the division as prescribed by ORS 401.

The 9-1-1 Emergency Telephone Program administers ORS 403.120 – 403.250 governing emergency telecommunications systems for the state. The program receives 9-1-1 excise tax of $.75 per month per landline and wireless device capable of accessing 9-1-1 services. This tax is distributed quarterly to the 43 Public Service Answering Points across Oregon who provide 9-1-1 services.

The Terrorism Program administers and distributes federal grant funds from the US Department of Homeland Security. These grants are used by state and local governments to increase security and anti-terrorism measures.

The Disasters Program distributes federal funds from the Federal Emergency Management Agency (FEMA) to state and local jurisdictions following federally-declared disasters. It also distributes pre-disaster and flood mitigation grants for projects that prevent future loss during natural disasters.

Governor’s Budget -

<table>
<thead>
<tr>
<th>Revenue Source</th>
<th>General Fund</th>
<th>Other Funds</th>
<th>Federal Funds</th>
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<td>$253,124,048</td>
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Governor’s Budget Positions – 42 positions – 42.62 FTE.

Revenue Source – General Fund – General Fund is used to support portions of the Office of Emergency Management Administration, as a 50% match under the Emergency Management Performance Grant. It also supports administration of the Seismic Rehabilitation Program.

Other Funds - Other Fund revenue is received primarily from 9-1-1 tax.


Customers - Citizens and communities of Oregon; Oregon National Guard members; Port of Portland; US Army and US Air Force; local, state, and federal law enforcement agencies.
(004) Community Support Program - The Community Support Program includes the Oregon Youth Challenge Program, the STARBASE Program and the Emergency Operations Program.

The Youth Challenge Program offers at-risk high school dropouts an opportunity to build a future. The program consists of two phases. The first phase is a 22 week residential program. Students learn self-discipline, leadership, responsibility, and work skills that enable them to be successful in society. Students have the opportunity to complete educational credit with a goal of reintegrating into high school to earn a diploma or to prepare for General Education Development (GED) examinations. The second phase of the program is a 12-month nonresident mentoring program. Program continuity is provided in this phase by incorporating positive role models from the community as mentors for the students. This furthers student independence by making it possible to meet personally set goals and provide the groundwork to build productive and contributing Oregon citizens. The Oregon Youth Challenge Program has been recognized as the Best Program nationally three times. Since its inception in October 1994 through June 2014, 4,143 students have graduated the Oregon Youth Challenge Program.

The Science and Technology Academy Reinforcing Basic Aviation and Space Exploration (STARBASE) Program is designed to increase at-risk third through eighth grade students’ awareness of the importance of math and science in today’s high-technology work environment. No state funds are required to operate this program.

The Emergency Operations Program provides critical National Guard manpower and equipment support for emergencies in Oregon when called upon by the Governor, the Commander-in-Chief of the Oregon National Guard. Because such emergencies and associated State Active Duty requirements cannot be foreseen, there is no budget for this program. Other Fund limitation is requested at Legislative Emergency Boards after State Active Duty missions are completed.

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<th>Governor’s Budget-</th>
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Governor’s Budget Positions – 46 positions – 46 FTE.

Revenue Source – General Fund – General Fund provides a portion of the 25% state matching fund requirement for the Youth Challenge Program.
BUDGET NARRATIVE

Other Funds - The Youth Challenge Program receives Average Daily Membership Other Fund revenue through the Bend-LaPine School District. The funds support a portion of the program’s 25% state matching fund requirement.

Federal Funds - All programs receive Federal Fund revenue through National Guard Bureau Federal/State Cooperative Agreements.

Customers - Citizens and communities of Oregon; at-risk youth.

(087) Debt Service – The Debt Service Program provides funding to make payments on principal, interest and financing costs for Article XI-Q bonds used to construct Army National Guard facilities throughout Oregon.

Governor’s Budget -

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<th>Revenue Source</th>
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Governor’s Budget Positions - 0 positions - 0 FTE.

Revenue Source – General Fund - General Fund is used for a small portion of Debt Service payments.

Other Funds - Revenue is received from Article XI-Q bonds for financing costs related to issuance. Armory rental revenue has been used to pay debt service on the 2011-O and 2014-A Article XI-Q bond refunding of the 2004-A COP for the Baker City Readiness Center.

Customers – Soldiers, citizens and communities of Oregon who utilize the new facilities constructed with XI-Q bond funding.
(088) Capital Improvements –

Governor’s Budget -

General Fund $ 0
Other Funds $ 0
Federal Funds $4,770,511
TOTAL $4,770,511

Governor’s Budget Positions -

0 positions - 0 FTE.

Revenue Source – Federal Funds -

Federal Funds for Capital Improvement projects are received through National Guard Bureau Federal/State Cooperative Agreements

(089) Major Construction – The Major Construction Program accomplishes projects over $1,000,000 involving constructing or changing the use or function of a facility. It includes planning for the construction or acquisition of future facilities. The program is not federally or state mandated.

Governor’s Budget -

General Fund $ 0
Other Funds $16,613,281
Federal Funds $140,770
TOTAL $16,754,051

Governor’s Budget Positions -

0 positions - 0 FTE.

Revenue Source – General Fund -

General Fund is occasionally used to support portions of the Capital Construction Program.

Other Funds -

All revenue is dedicated specifically for Major Construction projects and cannot be utilized to support other activities. Revenue is received from Article XI-Q bonds and the sale of facilities.

Federal Funds -

Revenue is received through National Guard Bureau Federal/State Cooperative Agreements.

Customers - Citizens and communities of Oregon, and Oregon Army National Guard units.
Environmental Factors:

Factors that Aid Achievement of Desired Results:

1. The Oregon National Guard will invest in Oregon’s future through at-risk youth programs, mentor programs, counterdrug programs, and community improvement civil-military projects.

2. The Oregon National Guard will add value to Oregon by providing equipment and a highly skilled emergency force available for response to civil unrest and natural disasters (flood, windstorm, forest fire, and earthquake).

3. Enter into partnerships with governmental agencies for:
   b. Joint use of facilities.
   c. Marketing and management of rental programs.

4. Increase revenue through improved marketing and management of rental programs.

Factors that Hinder Achievement of Desired Results:

1. Insufficient State General to fully leverage available Army and Air National Guard federal funding.

2. Insufficient state positions and funding to manage programs at an acceptable level.

3. Insufficient State General Fund to fully support Armory operations, maintenance, and sustainment.

4. Inefficient and poorly maintained facilities hinder the marketing and rental of facilities to assist in the funding for operations and maintenance.
Agency Initiatives:

The Oregon Military Department’s initiatives for the 2015-2017 budget focus on providing the citizens of the State of Oregon with a ready force of citizen soldiers and airmen equipped and trained to respond to any contingency. Our standards in leadership, equipment and training are geared to produce a professional military force, capable of meeting any state or national challenge. Federal activations continue as national policy and national military strategy relies more heavily on the reserve components of the military. Though the Oregon National Guard continues to experience federal mobilization efforts, our commitment to Oregon will not diminish.

1. Administration Program Initiatives:

The Administration Program provides command, control, and oversight of agency operations and military assistance during times of natural disaster, civil disturbance, and other emergencies declared by the Governor. Maintaining a viable force is the critical component of meeting our commitment and relies heavily on recruiting and retaining members.

The Oregon Military Department continues to operate and support the Oregon State Defense Force without any Legislative approved funding for the administration and training so as to assure readiness in providing volunteer assistance to the National Guard and communities at times of state emergencies. Another recent and significant reduction was ordered by the Legislature which impacted the agency’s information systems network by cutting I.T. staffing to one individual, creating a serious situation.

2. Operations Program Initiatives:

The Oregon Military Department operates and maintains state-supported facilities and installations in a condition of readiness to support the agency mission. The Oregon Military Department also administers cooperative agreements between the state and federal government to operate and maintain federally supported facilities and installations to Department of Defense standards. These initiatives include providing environmental compliance oversight, construction management services, fire protection, aircraft crash/rescue response, and installation security. Through state and federal cooperative agreements, the Oregon Military Department assists local, county, state, and federal law enforcement agencies in reducing illegal drug demand and supply in Oregon communities. Additional administration of cooperative agreements provide for the repair of unserviceable US Army electronics, power generation, and support equipment for distribution throughout the Department of Defense military components. The operation and maintenance of Oregon Army National Guard telecommunications systems, and providing storefront recruiting office spaces in cities throughout Oregon are also administered through cooperative agreement with the federal government.
The construction, operation, and maintenance of facilities and installations are examined and evaluated to federal standards, and are reported each year. The Oregon Military Department will strive to meet facility and installation high quality and quantity condition ratings based on the annual Installations Status Report. Facility and Installation targets are established for making sure these assets provide the required training platforms for our soldiers and airmen. Meeting these facility and installation targets ensures readiness of these assets in support of the agency goal for enhancing community support and readiness for emergency response. These public facility assets also provide Oregon communities and citizens with facilities for use by rentals, that otherwise may not be available. Funding requested in this budget should have positive impacts on Key Performance Measures #2 (Armory Condition), #3 (Revenue Generation - % of available armory time rented), and #9 (Customer Service - % of customers satisfied with service provided by the agency).

3. Office of Emergency Management Initiatives:

The missions of the Oregon Military Department and the Office of Emergency Management are very complementary as are our training needs, our planning efforts, our exercising responsibly and our roles during small or large scale disasters. Placing these charges under the same agency models the structures in Washington, Idaho, Alaska and Montana. These states are our regional partners and by having a similar structure, our ability to work together during times of regional crisis will only be enhanced. Expected results are a more unified structure for response and planning which will eliminate the potential for confusion and delay in emergency response at the state level and will facilitate inclusion of military department response capabilities in all disaster and large scale emergency response plans. Funding in this budget should have positive impacts on Key Performance Measures #7 (Domestic Preparedness - % of Counties with NIMS Compliant Emergency Operations Plan), and #8 (Hazard Mitigation Plans - % Population covered by a FEMA approved Hazard Mitigation Plan).

4. Community Support Program Initiatives:

The Oregon Military Department administers state and federal cooperative agreements to operate Oregon Youth Challenge, and STARBASE. Our initiatives support these activities, and also identify other enhancements to provide for Oregon youth. These programs result in benefits for the state and the Oregon National Guard by:

a. Increasing grade school students’ awareness of the importance of math and science through the STARBASE program.

b. Providing high school dropouts an opportunity to obtain a high school diploma, academic credit or prepare for the GED exam and receive job skill training through the Oregon National Guard Youth Challenge Program.
The Emergency Operations Program remains prepared to identify and mobilize resources in response to emergencies within the borders of Oregon and as directed by the Governor. We will manage, monitor, and improve the agency’s emergency coordination efforts. The Oregon National Guard’s Joint Emergency Operations Center (JOC): The JOC will identify and mobilize assets and resources within 24 hours of notification in response to emergencies. The Oregon Military Department will continue to seek Emergency Funds at the completion of emergency operations as the agency operates without Legislative funding appropriation for the immediate employment of personnel in state active duty status for placing the JOC into enhanced operation, and to provide other active state duty requirements pursuant to ORS 399.065 and 399.075.

d. Criteria for 2015-2017 Budget Development:


1. Support the Oregon National Guard mission by ensuring federal readiness standards and strength levels are achieved or exceeded. This is accomplished through active and passive recruiting activities to attract a continual stream of members.

2. Ensure the Oregon National Guard is prepared to respond to natural disasters or civil unrest and Homeland Security, and to assist communities in recovering fully from the effects. The Oregon Military Department will manage, monitor, and continually improve its emergency coordination efforts by conducting and evaluating semi-annual Emergency Operations Center exercises. Annual alert notifications will be conducted and evaluated, including annual updates of alert notification rosters. The Military Support to Civil Authorities section will participate in multi-agency emergency exercises and councils, and modify and update the agency’s emergency procedures and plans each year. The Oregon Military Department will continue to administer and train its volunteer force, the Oregon State Defense Force, to be ready to assist the National Guard and Oregon communities at times of state emergencies.

2.a. Account for and control agency capital assets to assure their availability when needed in response to state emergencies.

2.b. Ensure Oregon National Guard facilities are available and meet requirements for use during a state emergency. The Oregon Military Department administers its facilities and installations located throughout the state for the stationing of units and equipment. The readiness of the facilities and installations remain a vital component in emergency response. The Oregon Military Department will continue to pursue sufficient funding and personnel to support facilities operations, maintenance and construction. Federal participation is utilized to the maximum extent. Standardized annual facilities and installations status inspections will be conducted and reported to the National Guard Bureau. Facilities sustainment, rehabilitation, and modernization plans will be developed and executed based on available funding. Long range construction plans will be developed and executed.
Major Information Technology Projects/Initiatives: The Oregon Military Department is in the planning stages for a transition to Next Generation 9-1-1 Technology. Pursuant to a budget note in 2013 Senate Bill 5534, OMD is developing a comprehensive set of foundational project management documents for the design, installation and implementation of a statewide Next Generation 9-1-1 Internet Protocol Network. The agency is working closely with DAS-CIO and Legislative Fiscal Office to ensure proper planning.

The current 9-1-1 system operates on outdated analog technology which is increasingly expensive to maintain and cannot accommodate the need to receive and process a steadily increasing call-load from modern personal communications devices used by our citizens which are based upon digital technologies. The current analog network will not accommodate digital communications thus the need to migrate the current 9-1-1 system.

The constant evolution of communications technology impacts the functionality of the 9-1-1 system and the public’s expectation of the system. Next Generation features available today such as the increased ability to handle and recover from a disaster, obtain accurate caller location information, and enable applications such as text, video, and telematics can greatly improve emergency response by local and state resources.

Currently the state expends millions of dollars from the Emergency Communications Tax on an annual basis for analog 9-1-1 services. These costs are reflective of both tariffed and contracted expenses. 9-1-1 funds are also used to support local PSAP activities including call-taking and 9-1-1 mapping data.

Remaining on the current network will cost the State financially and hinder its ability to deliver emerging personal communication technologies. It is clear that change is required to the networks delivering 9-1-1 messages for the benefit of the citizens and visitors of Oregon.
# Summary of 2015-17 Biennium Budget

## Military Dept, Oregon

### 2015-17 Biennium

<table>
<thead>
<tr>
<th>Description</th>
<th>Positions</th>
<th>Full-Time Equivalent (FTE)</th>
<th>ALL FUNDS</th>
<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
<th>Nonlimited Other Funds</th>
<th>Nonlimited Federal Funds</th>
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<td>287,230,606</td>
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### 2015-17 Base Budget Adjustments

#### Net Cost of Position Actions

- Administrative Biennialized E-Board, Phase-Out: (34) (32.50) (4,944,573) (856,173) - (135,559) (3,952,841) - -
- Estimated Cost of Merit Increase: -- -----
- Base Debt Service Adjustment: 1,127,389 1,128,730 - (1,341) - -
- Base Nonlimited Adjustment: - - - - -
- Capital Construction: (11,161,305) - - (9,095,100) (2,066,205) - -

#### Subtotal 2015-17 Base Budget

|                      | 488       | 445.01 | 408,018,127 | 22,136,550 | - | 104,670,017 | 281,211,560 | - | - |

### Essential Packages

#### 010 - Non-PICS Pers Svc/Vacancy Factor

- Vacancy Factor (Increase)/Decrease: - - (222,570) 30,727 - (2,988) (250,309) - -
- Non-PICS Personal Service Increase/(Decrease): - - 223,800 (16,689) - 47,420 193,069 - -

#### Subtotal

|                      | - | - | 1,230 | 14,038 | - | 44,432 | (57,240) | - | - |

#### 020 - Phase In / Out Pgm & One-time Cost

#### 021 - Phase-in

|                      | - | - | - | - | - | - | - | - | - |

#### 022 - Phase-out Pgm & One-time Costs

|                      | - | - | (16,213,935) | (158,462) | - | (9,545,192) | (6,510,281) | - | - |

#### Subtotal

|                      | - | - | (16,213,935) | (158,462) | - | (9,545,192) | (6,510,281) | - | - |

#### 030 - Inflation & Price List Adjustments

- Cost of Goods & Services Increase/(Decrease): - - 9,092,387 122,898 - 2,549,574 6,419,915 - -
- State Gov’t & Services Charges Increase/(Decrease): 296,542 122,080 - 1,129,348 (954,886) - -
## Summary of 2015-17 Biennium Budget

### Military Dept, Oregon Governor's Budget
Cross Reference Number: 24800-000-00-00-00000

<table>
<thead>
<tr>
<th>Description</th>
<th>Positions</th>
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<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
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<td>97,575,771</td>
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### Summary of 2015-17 Biennium Budget

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<td>070 - Revenue Reductions/Shortfall</td>
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<td>519</td>
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### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon Governor's Budget**

**Cross Reference Number:** 24800-000-00-00-0000

#### 2015-17 Biennium

<table>
<thead>
<tr>
<th>Description</th>
<th>Positions</th>
<th>Full-Time Equivalent (FTE)</th>
<th>ALL FUNDS</th>
<th>General Fund</th>
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<th>Other Funds</th>
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<td>Percentage Change From 2013-15 Leg Approved Budget</td>
<td>-0.57%</td>
<td>-0.31%</td>
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<td>Percentage Change From 2015-17 Current Service Level</td>
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<td>6.97%</td>
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<td>17.70%</td>
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## Summary of 2015-17 Biennium Budget

### Administrative Cross Reference Number: 24800-001-00-00-00000

#### Military Dept, Oregon Governor's Budget

2015-17 Biennium

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<td><strong>2013-15 Leg Adopted Budget</strong></td>
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<td><strong>2013-15 Emergency Boards</strong></td>
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#### 2015-17 Base Budget Adjustments

- Net Cost of Position Actions
  - Administrative Biennialized E-Board, Phase-Out: 2 positions, 1.38 FTE, cost $170,571
  - Estimated Cost of Merit Increase: --
  - Base Debt Service Adjustment: --
  - Base Nonlimited Adjustment: --
  - Capital Construction: --

- Subtotal 2015-17 Base Budget: 25 positions, 23.88 FTE, cost $4,531,175

#### Essential Packages

- **010 - Non-PICS Pers Svc/Vacancy Factor**
  - Vacancy Factor (Increase)/Decrease: (18,603 FTE) / (5,581 FTE) / (13,022 FTE)
  - Non-PICS Personal Service Increase/(Decrease): 30,337 / 15,797 / 14,540

- **020 - Phase In / Out Pgm & One-time Cost**
  - 021 - Phase-in: --
  - 022 - Phase-out Pgm & One-time Costs: --

- **030 - Inflation & Price List Adjustments**
  - Cost of Goods & Services Increase/(Decrease): 17,235 / 7,709 / 9,526
  - State Gov't & Services Charges Increase/(Decrease): 265,054 / 257,502 / 7,552

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BDV104 - Biennial Budget Summary

10:51 AM

Budget Page 95
## Summary of 2015-17 Biennium Budget

Military Dept, Oregon Administration
2015-17 Biennium

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<th>Description</th>
<th>Positions</th>
<th>Full-Time Equivalent (FTE)</th>
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<th>General Fund</th>
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<th>Other Funds</th>
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<td>Subtotal: 2015-17 Current Service Level</td>
<td>25</td>
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<td>7,097,445</td>
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<td>2,107,238</td>
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</table>
### Summary of 2015-17 Biennium Budget

#### Military Dept, Oregon Governor's Budget

**Description**

#### Positions Full-Time Equivalent (FTE) | ALL FUNDS | General Fund | Lottery Funds | Other Funds | Federal Funds | Nonlimited Other Funds | Nonlimited Federal Funds
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**Subtotal: 2015-17 Current Service Level**

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**070 - Revenue Reductions/Shortfall**

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**Modified 2015-17 Current Service Level**

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**080 - E-Boards**

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**Subtotal Emergency Board Packages**

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**Policy Packages**

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<td>090 - Analyst Adjustments</td>
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<td>201 - Air National Guard Fire Protection State Funds</td>
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**Subtotal Policy Packages**

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**Total 2015-17 Governor's Budget**

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01/08/15 10:51 AM
## Summary of 2015-17 Biennium Budget

**Military Dept, Oregon Administration**

**2015-17 Biennium**

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<tr>
<th>Description</th>
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<tr>
<td>Percentage Change From 2013-15 Leg Approved Budget</td>
<td>8.70%</td>
<td>6.13%</td>
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# Summary of 2015-17 Biennium Budget

**Military Dept, Oregon**  
**Operations**  
**2015-17 Biennium**

## Positions  
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<td>5,574,425</td>
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## 2015-17 Base Budget Adjustments  

### Net Cost of Position Actions  
- Administrative Biennialized E-Board, Phase-Out  
  - (33) (33.00) (5,297,797) (920,525) - (397,614) (3,979,658) - -  
- Estimated Cost of Merit Increase  
- Base Debt Service Adjustment  
- Base Nonlimited Adjustment  
- Capital Construction  

### Subtotal 2015-17 Base Budget  
- 375 332.51 122,380,334 6,242,853 - 5,176,811 110,960,670 - -

## Essential Packages  

### 010 - Non-PICS Pers Svc/Vacancy Factor  
- Vacancy Factor (Increase)/Decrease  
  - - (145,253) 36,308 - 25,938 (207,499) - -  
- Non-PICS Personal Service Increase/(Decrease)  
  - - 181,624 (9,034) - 335 190,323 - -  

### Subtotal  
- - 36,371 27,274 - 26,273 (17,176) - -

### 020 - Phase In / Out Pgm & One-time Cost  

#### 021 - Phase-in  
- - - - - - - -

#### 022 - Phase-out Pgm & One-time Costs  
- - (6,648,513) (138,232) - - (6,510,281) - -

### Subtotal  
- - (6,648,513) (138,232) - - (6,510,281) - -

### 030 - Inflation & Price List Adjustments  
- Cost of Goods & Services Increase/(Decrease)  
  - - 1,739,140 80,503 - 64,335 1,594,302 - -  
- State Gov’t & Services Charges Increase/(Decrease)  
  - - (1,095,429) (187,981) - 127,405 (1,034,853) - -
### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon Operations**  
**2015-17 Biennium**  

<table>
<thead>
<tr>
<th>Description</th>
<th>Positions</th>
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<td><strong>Subtotal: 2015-17 Current Service Level</strong></td>
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### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon Governor's Budget**

**Operations**

**2015-17 Biennium**

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### Summary of 2015-17 Biennium Budget

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### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon**

**Oregon Emergency Management**

**2015-17 Biennium**

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**2015-17 Base Budget Adjustments**

Net Cost of Position Actions

- Administrative Biennialized E-Board, Phase-Out: (3) (0.88) (106,217) 71,052 (106,217) (23,609) (55,340) - -
- Estimated Cost of Merit Increase: -- --
- Base Debt Service Adjustment: -- --
- Base Nonlimited Adjustment: -- --
- Capital Construction: -- --

Subtotal 2015-17 Base Budget: 42 42.62 252,059,091 1,741,974 - 92,923,650 157,393,467 -

**Essential Packages**

- **010 - Non-PICS Pers Svc/Vacancy Factor**
  - Vacancy Factor (Increase)/Decrease: - - (37,987) - - (10,083) (27,904) - -
  - Non-PICS Personal Service Increase/(Decrease): - - (11,430) (23,456) - 27,339 (15,313) - -

Subtotal: - - (49,417) (23,456) - 17,256 (43,217) - -

- **020 - Phase In / Out Pgm & One-time Cost**
  - 021 - Phase-in: - - - - - - - -
  - 022 - Phase-out Pgm & One-time Costs: - - (7,305,106) (5,230) - (7,299,876) - -

Subtotal: - - (7,305,106) (5,230) - (7,299,876) - -

- **030 - Inflation & Price List Adjustments**
  - Cost of Goods & Services Increase/(Decrease): - - 7,092,628 28,386 - 2,469,556 4,594,686 - -
  - State Gov't & Services Charges Increase/(Decrease): 914,574 52,546 - 859,852 2,176 - -
## Summary of 2015-17 Biennium Budget

### Military Dept, Oregon

**Oregon Emergency Management**

### 2015-17 Biennium

<table>
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<th>Description</th>
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<tr>
<td>Subtotal: 2015-17 Current Service Level</td>
<td>42</td>
<td>42.62</td>
<td>252,711,770</td>
<td>2,227,323</td>
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<td>88,537,335</td>
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### Summary of 2015-17 Biennium Budget

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### Summary of 2015-17 Biennium Budget

#### Military Dept, Oregon Governor's Budget

**Community Support**

2015-17 Biennium

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**2015-17 Base Budget Adjustments**

Net Cost of Position Actions

- Administrative Biennialized E-Board, Phase-Out: - (2) 109,846 - 27,691 82,157 - -
- Estimated Cost of Merit Increase: -- --
- Base Debt Service Adjustment: -- --
- Base Nonlimited Adjustment: -- --
- Capital Construction: -- --

**Subtotal 2015-17 Base Budget**: 46 46.00 12,001,129 206,060 - 3,568,950 8,226,119 -- -

**Essential Packages**

- **010 - Non-PICS Pers Svc/Vacancy Factor**
  - Vacancy Factor (Increase)/Decrease: - - (20,727) - - (5,821) (14,906) - -
  - Non-PICS Personal Service Increase/(Decrease): - - 23,269 4 - 5,206 18,059 - -
- **Subtotal**: - - 2,542 4 - (615) 3,153 - -

- **020 - Phase In / Out Pgm & One-time Cost**
  - 021 - Phase-in: - - - - - - - -
  - 022 - Phase-out Pgm & One-time Costs: - - (1,637,971) (15,000) - (1,622,971) - -
- **Subtotal**: - - (1,637,971) (15,000) - (1,622,971) - -

- **030 - Inflation & Price List Adjustments**
  - Cost of Goods & Services Increase/(Decrease): - - 104,472 6,300 - 6,157 92,015 - -
  - State Gov't & Services Charges Increase/(Decrease): 212,048 13 - 134,539 77,496 - -

**Cross Reference Number: 24800-004-00-00-00000**
## Summary of 2015-17 Biennium Budget

### Military Dept, Oregon

**Community Support**

**2015-17 Biennium**

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**Subtotal: 2015-17 Current Service Level**

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### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon Governor's Budget**  
**Community Support**  
**2015-17 Biennium**

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01/08/15  
Page 19 of 32  
BDV104 - Biennial Budget Summary
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## Summary of 2015-17 Biennium Budget

### Military Dept, Oregon

**Governor's Budget**

**Capital Debt Service and Related costs**

**2015-17 Biennium**

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### 2015-17 Base Budget Adjustments

**Net Cost of Position Actions**

- Administrative Biennialized E-Board, Phase-Out: -
- Estimated Cost of Merit Increase: --
- Base Debt Service Adjustment: 1,127,389 (1,128,739) - (1,341) |
- Base Nonlimited Adjustment: -
- Capital Construction: -

**Subtotal 2015-17 Base Budget**

- 9,757,847 (9,414,487) - 343,359 |

**020 - Phase In / Out Pgm & One-time Cost**

- 021 - Phase-in: -
- 022 - Phase-out Pgm & One-time Costs: -

**Subtotal**

- (237,345) |

**030 - Inflation & Price List Adjustments**

- Cost of Goods & Services Increase/(Decrease): -

**Subtotal**

- |

**040 - Mandated Caseload**

- 040 - Mandated Caseload: -

**050 - Fundshifts and Revenue Reductions**

- 050 - Fundshifts: -

**060 - Technical Adjustments**

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## Summary of 2015-17 Biennium Budget

### Military Dept, Oregon Governor's Budget

**Capital Debt Service and Related costs**

**2015-17 Biennium**

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Subtotal: 2015-17 Current Service Level

- - 9,520,502 9,414,488 - 106,014 - -
### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon**  
**Capital Debt Service and Related costs**  
**2015-17 Biennium**

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01/08/15 Page 23 of 32 BDV104 - Biennial Budget Summary

10:51 AM
## Summary of 2015-17 Biennium Budget

**Military Dept, Oregon**  
**Capital Debt Service and Related costs**  
2015-17 Biennium  
Governor's Budget  
Cross Reference Number: 24800-087-00-00-00000

### Positions Full-Time Equivalent (FTE)

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<th>Description</th>
<th>Positions</th>
<th>Full-Time Equivalent (FTE)</th>
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## Summary of 2015-17 Biennium Budget

### Military Dept, Oregon Governor's Budget

**Capital Improvements**

**2015-17 Biennium**

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#### 2015-17 Base Budget Adjustments

Net Cost of Position Actions

- Administrative Biennialized E-Board, Phase-Out
- Estimated Cost of Merit Increase
- Base Debt Service Adjustment
- Base Nonlimited Adjustment
- Capital Construction

**Subtotal 2015-17 Base Budget**

- - | 5,016,304 | - | - | 385,000 | 4,631,304 | - | - |

#### 020 - Phase In / Out Pgm & One-time Cost

- 021 - Phase-in
- 022 - Phase-out Pgm & One-time Costs

**Subtotal**

- - | (385,000) | - | - | (385,000) | - | - | - |

#### 030 - Inflation & Price List Adjustments

- Cost of Goods & Services Increase/(Decrease)
- State Gov’t & Services Charges Increase/(Decrease)

**Subtotal**

- - | 139,207 | - | - | 139,207 | - | - | - |

#### 040 - Mandated Caseload

- 040 - Mandated Caseload

#### 050 - Fundshifts and Revenue Reductions

- 050 - Fundshifts
### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon**
**Capital Improvements**
**2015-17 Biennium**

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## Summary of 2015-17 Biennium Budget

### Military Dept, Oregon Governor's Budget

**Capital Improvements**

**2015-17 Biennium**

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**Total 2015-17 Governor's Budget**

- 4,770,511
### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon**  
**Capital Improvements**  
**2015-17 Biennium**

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### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon Governor's Budget**

**Capital Construction**

**2015-17 Biennium**

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**2015-17 Base Budget Adjustments**

- **Net Cost of Position Actions**
  - Administrative Biennialized E-Board, Phase-Out
  - Estimated Cost of Merit Increase
  - Base Debt Service Adjustment
  - Base Nonlimited Adjustment
  - Capital Construction

| Capital Construction                          | (11,161,305) |                             | (9,095,100) | (2,066,205) | 0          | 0          |

**Subtotal 2015-17 Base Budget**

| Subtotal                                        |           |                             |           |              | 0          | 0          | 0          | 0          |

**020 - Phase In / Out Pgm & One-time Cost**

| 021 - Phase-in                                  |           |                             |           |              |            |            |            |            |
| 022 - Phase-out Pgm & One-time Costs           |           |                             |           |              |            |            |            |            |

**Subtotal**

| Subtotal                                        |           |                             |           |              |            |            |            |            |

**030 - Inflation & Price List Adjustments**

| Cost of Goods & Services Increase/(Decrease)    |           |                             |           |              |            |            |            |            |

**Subtotal**

| Subtotal                                        |           |                             |           |              |            |            |            |            |

**040 - Mandated Caseload**

| 040 - Mandated Caseload                         |           |                             |           |              |            |            |            |            |

**050 - Fundshifts and Revenue Reductions**

| 050 - Fundshifts                                |           |                             |           |              |            |            |            |            |

**060 - Technical Adjustments**

|                                                  |           |                             |           |              |            |            |            |            |

01/08/15 10:51 AM BDV104 - Biennial Budget Summary BDV104
### Summary of 2015-17 Biennium Budget

**Military Dept, Oregon**

**Capital Construction**

**2015-17 Biennium**

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**Subtotal: 2015-17 Current Service Level**

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### Summary of 2015-17 Biennium Budget

#### Military Dept, Oregon Governor's Budget

Capital Construction

2015-17 Biennium

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**2015-17 Biennium**  

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### PROGRAM PRIORITIZATION FOR 2015-17

#### Agency Name: Oregon Military Department

#### Program Division: Administration

#### 2015-17 Biennium

#### Program/Division Priorities for 2015-17 Biennium

<table>
<thead>
<tr>
<th>Priority (ranked with highest priority first)</th>
<th>Agency Initials</th>
<th>Program/Activity Initials</th>
<th>Program Unit/Activity Description</th>
<th>Identify Key Performance Measure(s)</th>
<th>Primary Purpose / Program Activity Code</th>
<th>GF</th>
<th>LF</th>
<th>OF</th>
<th>NL-OF</th>
<th>FF</th>
<th>NL-FF</th>
<th>TOTAL FUNDS</th>
<th>Pos.</th>
<th>FTE</th>
<th>New or Enhanced Program (YN)</th>
<th>Included as Reduction Option (YN)</th>
<th>Legal Req. Code (C, D, FM, FO, S)</th>
<th>Legal Citation</th>
<th>Comments on Proposed Changes to CSL</th>
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<td>Requires administration and oversight of the State Militia</td>
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<td>29 3 OMD AGPA Public Affairs Office 248-09</td>
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<td>32 4 OMD ED Education and Training 248-01</td>
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<td>POL 302 fund shifts one position from OF to GF in preparation for transition to Next Gen 9-1-1.</td>
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</tbody>
</table>

#### 7. Primary Purpose Program/Activity Exists

- Civil Justice
- Community Development
- Consumer Protection
- Administrative Function
- Criminal Justice
- Economic Development
- Education & Skill Development
- Emergency Services
- Environmental Protection
- Public Health
- Recreation, Heritage, or Cultural
- Social Support

#### 19. Legal Requirement Code

- C Constitutional
- D Debt Service
- FM Federal - Mandatory
- FO Federal - Optional (once you choose to participate, certain requirements exist)
- S Statutory

### Document criteria used to prioritize activities:

- The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizen soldiers and airmen, equipped and trained to respond to any contingency, natural or man-made. When we are needed, we are there. The Oregon Military Department is responsible for administering the Oregon National Guard and for coordinating and facilitating emergency planning, preparedness, response and recovery activities with state, county and local emergency service agencies and organizations. Article X of the Oregon Constitution establishes a State Militia. The Oregon Military Department is established by ORS 396.305; while ORS Chapters 396, 398, 399, and 401 contain the Oregon Military Department, Oregon National Guard and Oregon Emergency Management authorities and duties.

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## PROGRAM PRIORITIZATION FOR 2015-17

**Agency Name:** Oregon Military Department  
**2015-17 Biennium**  
**Program 003 - Office of Emergency Management**

### Program/Division Priorities for 2015-17 Biennium

<table>
<thead>
<tr>
<th>Priority (ranked with highest priority first)</th>
<th>Agency Code</th>
<th>Program or Activity Title</th>
<th>Program Unit/Activity Code</th>
<th>Identify Key Performance Measure(s)</th>
<th>GF</th>
<th>LF</th>
<th>OF</th>
<th>NL-OF</th>
<th>FF</th>
<th>NL-FF</th>
<th>TOTAL FUNDS POS.</th>
<th>FTE</th>
<th>New or Enhanced Program (Y/N)</th>
<th>Included on Reduction Option (Y/N)</th>
<th>Legal Req. Code (C, D, F, S)</th>
<th>Legal Citation</th>
<th>Explain What is Mandatory (for C, FM, and FF Only)</th>
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<tbody>
<tr>
<td>2 1</td>
<td>CMD</td>
<td>ADMIN</td>
<td>OEM Administration</td>
<td>248-07-248-09</td>
<td>4</td>
<td>1,641,826</td>
<td>18,458</td>
<td>10,385,302</td>
<td>$12,043,586</td>
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<td>S</td>
<td>ORS 401</td>
<td>Responsible for coordinating and facilitating private sector and governmental efforts to prevent, prepare for, respond to and recover from emergencies. 3-Policy Packages add 4 positions, fund shift 8 pos, adds GF, OF and FF. POLs 302, 303, 304.</td>
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<tr>
<td>3 2</td>
<td>CMD</td>
<td>911</td>
<td>OEM 911 Emergency Telephone</td>
<td>248-09</td>
<td>8</td>
<td>302,247</td>
<td>88,518,867</td>
<td>88,821,114</td>
<td>14</td>
<td>17.73</td>
<td>N</td>
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<td>S</td>
<td>ORS 403</td>
<td>Responsible for coordinating and facilitating private sector and governmental efforts to prevent, prepare for, respond to and recover from emergencies. 3-Policy Packages add 10 positions, fund shift 8 pos included in OEM Admin above, adds GF and OF. POLs 301, 303.</td>
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<td>4 3</td>
<td>CMD</td>
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<td>OEM Domestic Preparedness</td>
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<td>55,832,817</td>
<td>55,832,817</td>
<td>10</td>
<td>10.35</td>
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<td>N</td>
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<td>ORS 401</td>
<td>Responsible for coordinating and facilitating private sector and governmental efforts to prevent, prepare for, respond to and recover from emergencies.</td>
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<td>5 4</td>
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<td>0.00</td>
<td>N</td>
<td>N</td>
<td>S</td>
<td>ORS 401</td>
<td>Responsible for coordinating and facilitating private sector and governmental efforts to prevent, prepare for, respond to and recover from emergencies.</td>
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**7. Primary Purpose Program/Activity Exists**

<table>
<thead>
<tr>
<th>Code</th>
<th>Description</th>
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<tbody>
<tr>
<td>1</td>
<td>Civil Justice</td>
</tr>
<tr>
<td>2</td>
<td>Community Development</td>
</tr>
<tr>
<td>3</td>
<td>Consumer Protection</td>
</tr>
<tr>
<td>4</td>
<td>Administrative Function</td>
</tr>
<tr>
<td>5</td>
<td>Criminal Justice</td>
</tr>
<tr>
<td>6</td>
<td>Economic Development</td>
</tr>
<tr>
<td>7</td>
<td>Education &amp; Skill Development</td>
</tr>
<tr>
<td>8</td>
<td>Emergency Services</td>
</tr>
<tr>
<td>9</td>
<td>Environmental Protection</td>
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<tr>
<td>10</td>
<td>Public Health</td>
</tr>
<tr>
<td>11</td>
<td>Recreation, Heritage, or Cultural</td>
</tr>
<tr>
<td>12</td>
<td>Social Support</td>
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**19. Legal Requirement Code**

<table>
<thead>
<tr>
<th>Code</th>
<th>Description</th>
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<tr>
<td>C</td>
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<tr>
<td>D</td>
<td>Debt Service</td>
</tr>
<tr>
<td>FM</td>
<td>Federal - Mandatory</td>
</tr>
<tr>
<td>FO</td>
<td>Federal - Optional (once you choose to participate, certain requirements exist)</td>
</tr>
<tr>
<td>S</td>
<td>Statutory</td>
</tr>
</tbody>
</table>

**Within each Program/Division area, prioritize each Budget Program Unit (Activities)**

- 107BF23 Document criteria used to prioritize activities:

The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizen soldiers and airmen, equipped and trained to respond to any contingency, natural or man-made. When we are needed, we are there. The Oregon Military Department is responsible for administering the Oregon National Guard and for coordinating and facilitating emergency planning, preparedness, response and recovery activities with state, county and local emergency service agencies and organizations.

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### Budget Page 125

**J:\17 BudgetGov Rec\Agency Summary\Prioritized Programs Form 15-17.xlsx**

**Program 003**

107BF23
## PROGRAM PRIORITIZATION FOR 2015-17

**Agency Name:** Oregon Military Department  
**Program 004 - Community Support**

| Program/Division Priorities for 2015-17 Biennium
<table>
<thead>
<tr>
<th></th>
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</thead>
<tbody>
<tr>
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<tr>
<td>Agency</td>
</tr>
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<td>1</td>
</tr>
<tr>
<td>2</td>
</tr>
<tr>
<td>3</td>
</tr>
</tbody>
</table>

### 7. Primary Purpose Program/Activity Exists

- **1. Civil Justice**
- **2. Community Development**
- **3. Consumer Protection**
- **4. Administrative Function**
- **5. Criminal Justice**
- **6. Economic Development**
- **7. Education & Skill Development**
- **8. Emergency Services**
- **9. Environmental Protection**
- **10. Public Health**
- **11. Recreation, Heritage, or Cultural**
- **12. Social Support**

### 19. Legal Requirement Code

- **C** Constitutional
- **D** Debt Service
- **FM** Federal - Mandatory
- **FO** Federal - Optional (once you choose to participate, certain requirements exist)
- **S** Statutory

### Document criteria used to prioritize activities:

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Program Prioritization for 2015-17

Agency Name: Oregon Military Department

Program/Division Priorities for 2015-17 Biennium

| Priority (ranked with highest priority first) | Agency | Program or Activity Initials | Program Unit/Activity Description | Primary Purpose Program/Activity Code | GF | LF | OF | NL-OF | FF | NL-FF | TOTAL FUNDS | Pos. | FTE | New or Enhanced Program (Y/N) | Included in Reduction Option (Y/N) | Legal Req. Code (C, D, FM, FO, S) | Legal Citation | Explain What is Mandatory (for C, FM, and FO Only) | Comments on Proposed Changes to CSL Included in Agency Request |
| OMD | Debt | Debt Service | | | 4 | 9,414,488 | 106,014 | $9,520,502 | 0 | 0.00 | N | N | D | POL 496 requests $651,624 new debt service for 3 projects (POL 499) |

7. Primary Purpose Program/Activity Exists

1. Civil Justice
2. Community Development
3. Consumer Protection
4. Administrative Function
5. Criminal Justice
6. Economic Development
7. Education & Skill Development
8. Emergency Services
9. Environmental Protection
10. Public Health
11. Recreation, Heritage, or Cultural
12. Social Support

Within each Program/Division area, prioritize each Budget Program Unit (Activities) by detailed budget level in ORBITS.

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## Program Prioritization for 2015-17

**Agency Name:** Oregon Military Department  
**Program/Division Priorities for 2015-17 Biennium**

| Priority (ranked with highest priority first) | Agency Initials | Program or Activity Initials | Program Unit/Activity Description | Identify Key Performance Measure(s) | Primary Purpose Program/Activity Code | GF | LF | OF | NL-OF | FF | NL-FF | TOTAL FUNDS | Pos. | FTE | New or Enhanced Program (Y/N) | New or Enhanced Program (Y/N) Included as Reduction Option (Y/N) | Legal Req. Code (C, D, FM, FO, S) | Legal Citation | Explain What is Mandatory (for C, FM, and FO Only) | Comments on Proposed Changes to CSL included in Agency Request |
| 1 | OMD | CAP IMP | Capital Improvement | 088-09 | 8 | - | - | 4,770,511 | $ 4,770,511 | 0 | 0.00 | N | N | D | ORS 396 |
| 2 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| 3 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| 4 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |

### 7. Primary Purpose Program/Activity Exists

1. Civil Justice  
2. Community Development  
3. Consumer Protection  
4. Administrative Function  
5. Criminal Justice  
6. Economic Development  
7. Education & Skill Development  
8. Emergency Services  
9. Environmental Protection  
10. Public Health  
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12. Social Support

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### Program Prioritization for 2015-17 Biennium

#### Oregon Military Department

**Agency Number:** 24800  
**Program:** 089 - Capital Construction

<table>
<thead>
<tr>
<th>Priority (highest priority first)</th>
<th>Agency</th>
<th>Program or Activity Initials</th>
<th>Program Unit/Activity Description</th>
<th>Identify Key Performance Measure(s)</th>
<th>Primary Purpose Program Activity Code</th>
<th>GF</th>
<th>LF</th>
<th>OF</th>
<th>NL-OF</th>
<th>FF</th>
<th>NL-FF</th>
<th>TOTAL FUNDS</th>
<th>Pos. FTE</th>
<th>New or Enhanced Program (Y/N)</th>
<th>Included as Reduction Option (Y/N)</th>
<th>Legal Req Code (C, D, FM, FO, S)</th>
<th>Legal Citation</th>
<th>Explain What is Mandatory (for C, FM, and FO Only)</th>
<th>Comments on Proposed Changes to CSL included in Agency Request</th>
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<tr>
<td>12</td>
<td>OMD</td>
<td>CAP CNST</td>
<td>Capital Construction 248-09</td>
<td>8</td>
<td>00</td>
<td>$</td>
<td>-</td>
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<td>0</td>
<td>0.00</td>
<td>N</td>
<td>N</td>
<td>N</td>
<td>D</td>
<td>ORS 396</td>
<td>-</td>
<td>POS 490 requests $18.3 million OF limitation for 3 projects</td>
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**Primary Purpose Program/Activity Exists:**

1. Civil Justice  
2. Community Development  
3. Consumer Protection  
4. Administrative Function  
5. Criminal Justice  
6. Economic Development  
7. Education & Skill Development  
8. Emergency Services  
9. Environmental Protection  
10. Public Health  
11. Recreation, Heritage, or Cultural  
12. Social Support

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## Program/Division Priorities for 2015-17 Biennium

### Priority (ranked with highest priority first)

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<thead>
<tr>
<th>Priority</th>
<th>Agency/Div</th>
<th>Program/Activity Initials</th>
<th>Program Unit/Activity Description</th>
<th>Identify Key Performance Measures</th>
<th>Primary Purpose Program Activity Code</th>
<th>GF</th>
<th>LF</th>
<th>OF</th>
<th>NL-OF</th>
<th>FF</th>
<th>NL-FF</th>
<th>TOTAL FUNDS</th>
<th>Pos.</th>
<th>FTE</th>
<th>Basis for Enhanced Program (Y/N)</th>
<th>Legal Request Code</th>
<th>Legal Citation</th>
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<td>106,074</td>
<td>$9,520,502</td>
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<td>0.00</td>
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<td>D</td>
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<td>$2,416,538</td>
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<td>N</td>
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**Notes:**
- Comments as Proposed Changes to CSL included in Agency Request.
- PCL 499 requests $649,181 in new debt service for 3 projects (PCL 499).
# Program Prioritization for 2015-17

**Agency Name:** Oregon Military Department  
**Agency Number:** 24800

### Program/Division Priorities for 2015-17 Biennium

<table>
<thead>
<tr>
<th>Priority (ranked with highest priority first)</th>
<th>Agency Name</th>
<th>Program or Activity Title</th>
<th>Program Unit/Activity Description</th>
<th>Identify Key Performance Measure(s)</th>
<th>Primary Purpose Program/Activity Code</th>
<th>GF</th>
<th>LF</th>
<th>OF</th>
<th>NL-OF</th>
<th>FF</th>
<th>NL-FF</th>
<th>TOTAL FUNDS</th>
<th>Pos.</th>
<th>FTE</th>
<th>Base or Enhanced Program Option (Y/N)</th>
<th>Included as Reduction Option (Y/N)</th>
<th>Legal Req Code</th>
<th>Legal Citation</th>
<th>Comments on Proposed Changes to CSL</th>
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<td>Distance Learning</td>
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<td>Requires maintenance &amp; support for all National Guard Facilities</td>
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<td>Requires maintenance &amp; support for all National Guard Facilities</td>
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<td>Requires maintenance &amp; support for all National Guard Facilities</td>
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<td>28 19 248-09 OMD KF-BL</td>
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<td>S</td>
<td>ORS 396 &amp; 399</td>
<td>Requires maintenance &amp; support for all National Guard Facilities</td>
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<td>29 3 OMD ASPA</td>
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<td>C</td>
<td>Article X of Constitution</td>
<td>Requires administration and oversight of the State Mills</td>
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<td>Youth Challenge Program</td>
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<td>7,173,024</td>
<td>9,456,461</td>
<td>46</td>
<td>46.00</td>
<td>N</td>
<td>Y</td>
<td>FO</td>
<td>32 USC Sec. 309</td>
<td>Offers at-risk high school dropouts and students failing at traditional high schools the opportunity to build a future</td>
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<td>31 3 OMD STARBASE</td>
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<td>N</td>
<td>N</td>
<td>P</td>
<td>10 USC Sec. 2193</td>
<td>Designed to increase at risk students awareness if the importance of math and</td>
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<td>32 4 OMD ED</td>
<td>Education and Training</td>
<td>248-01 ED</td>
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<td>23</td>
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<td>0.00</td>
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<td>N</td>
<td>C</td>
<td>Article X of Constitution</td>
<td>Requires administration and oversight of the State Mills</td>
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### 7. Primary Purpose Program/Activity Exists

- **Civil Justice** (C, D, FM, FO, S)
- **Community Development** (C, D, FM, FO, S)
- **Consumer Protection** (C, D, FM, FO, S)
- **Administrative Function** (C, D, FM, FO, S)
- **Criminal Justice** (C, D, FM, FO, S)
- **Economic Development** (C, D, FM, FO, S)
- **Public Health** (C, D, FM, FO, S)
- **Recreation, Heritage, or Cultural** (C, D, FM, FO, S)
- **Social Support** (C, D, FM, FO, S)

### 19. Legal Requirement Code

- **C** - Constitutional
- **D** - Debt Service
- **F** - Federal - Mandatory
- **FM** - Federal - Optional (once you choose to participate, certain requirements exist)
- **FO** - Federal - Optional (once you choose to participate, certain requirements exist)
- **S** - Statutory

### Document Criteria used to prioritize activities:

The Oregon National Guard provides the citizens of the State of Oregon and the United States with a ready force of citizen soldiers and airmen, equipped and trained to respond to any contingency, natural or man-made. When we are needed, we are there. The Oregon Military Department is responsible for administering the Oregon National Guard and for coordinating and facilitating emergency planning, preparedness, response and recovery activities with state, county and local emergency service agencies and organizations.

The Oregon National Guard has a long tradition and history dating back to 1843. The National Guard is found in both the United States Constitution and the Oregon Constitution. The Oregon Military Department sets the basis for the prioritization of programs and projects upon its mission and the service to Oregon. The specific criteria for prioritizing agency activities are concerned with the public safety of Oregon. Successful mission preparedness and execution of this large organization (Oregon Military Department, Oregon National Guard, and Oregon Emergency Management) depends upon the balanced command, control, administration, and appropriate physical infrastructure for ensuring a ready and trained force in response to the immediate needs of Oregon. The next higher to medium rankings include the agency's physical infrastructure of bases, camps and armories required for the assembly and training of the force with its equipment. The next higher to medium rankings require the central activities for financial, resources and administrative functions that support the mission and force. Medium to low rankings include statutory and enforcement requirements, incentive and education programs, and youth programs.

**2015-17 J:\17 BudgetGov Rec\Agency Summary\Prioritized Programs Form 15-17.xlsx**

**Agency-wide**

**107BF23**

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**Budget Page 131**
The Oregon National Guard (ORNG) is the state’s militia, authorized under Article X of the Oregon Constitution. Section 1 reads, “The Legislative Assembly shall provide by law for the organization, maintenance and discipline of a state militia for the defense and protection of the State.”

The Oregon Military Department (OMD), established by ORS 396.305, is responsible for supervision of the military affairs of the state: namely, to administer, house, equip and train the Oregon National Guard to be ready to respond to any contingency, natural or man-made. The Oregon Military Department and the Oregon National Guard are both a state and federal agency. The state budget for the Military Department provides funding to administer and house the Oregon National Guard. The federal budget for the Military Department provides the majority of funding to pay, train and equip the Oregon National Guard.

The Oregon Military Department also includes the Office of Emergency Management (OEM). The purpose of OEM is to execute the Governor’s responsibilities to maintain an emergency services system as prescribed in ORS 401 by planning, preparing and providing for the prevention, mitigation and management of emergencies or disasters that present a threat to the lives and property of Oregon citizens and visitors. This system is intended to facilitate, organize, resource, and manage a methodology in support of Oregon citizens and visitors for both pre-event and post-event activities.

The Oregon Military Department is one of the State’s oldest and largest agencies, with 9,074 employees (2,540 full-time and 6,534 part-time), serving in 38 armories, four training areas, and two air bases across the state; with over $4 billion in facilities and equipment.

The General Fund for the Military Department is less than 1% of the State’s General Fund revenues, and generates over $262 million in payroll ($232 million federal, $30 million state). The top four counties receiving economic impact from the OMD (federal payroll, counter drug expenses, community services and youth programs, construction and services and supplies) include: Marion ($111 million), Multnomah ($91 million), Klamath ($55 million), and Clackamas ($21 million).

In the 2015-2017 biennium, the Oregon Military Department’s Budget is 86% Federal, 11% Other Funds, and 3% General Fund. Although the OMD budget is mainly federally funded, through cooperative agreements with the National Guard Bureau and federal grants from the United States Department of Homeland Security, OMD could not accomplish its mission without its State General Fund resources.

General Fund is used for required State match on a number of federal cooperative agreements and grants, for the overall leadership and administration of Oregon’s National Guard, and for debt service on our Article XI-Q bonds and Certificates of Participation used for new construction. Of note, $9.4
The Military Department has experienced numerous reductions over the previous two decades. In 1991, 101 positions out of a total of 244 were 100% General Funded; in the 2015-17 Agency Request Budget, only 16 positions from a total of 533 are paid with 100% General Fund, a decrease of 84%.

The Installations Division within the Operations Program has been hit particularly hard; it lost $1.5 million General Fund in the 2009-11 budget, including 6 maintenance positions. In the 2011-13 Biennium, the Installations Division suffered another General Fund reduction of $2.5 million and lost an additional 15 positions. The 2013-15 biennium followed up with a reduction to Current Service Level and an additional loss of 3 more critical positions. Maintenance and repairs on Oregon’s 38 armories and two Air National Guard bases have been limited to immediate and critical situations only. These reductions have severely decreased our ability to adequately maintain facilities that house the Oregon Army and Air National Guard and provide emergency infrastructure in times of natural disaster.

Any further reductions in General Fund would jeopardize the agency’s ability to meet its constitutional mission, and will adversely affect the future of the Oregon Military Department.

The following table provides an overview of General Fund reductions OMD has taken over the past 7 biennia:

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<th>Biennium</th>
<th>General Fund reduction</th>
<th>% of Current Service Level</th>
<th>Number of Positions abolished</th>
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<td>2003-05</td>
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<td>2007-09</td>
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<td>2013-15</td>
<td>$1,605,684</td>
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In compliance with ORS 291.216, the Oregon Military Department submits the following 10% reduction options for the 2015-17 biennium:

Office of Emergency Management - Administration Program
Fiscal Impact: ($87,722) reduction in General Fund, resulting in a loss of ($87,722) in federal matching funds.

Agency Request □ X Governor’s Budget □ □ Legislatively Adopted

2015-2017
J:\17 Budget\Gov Rec\Reductions\Reduction narrative.docx

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BUDGET NARRATIVE

Agency Impact: Reduces OEM Services and Supplies expenditures on office supplies, travel, and related purchases through management imposed restrictions. This reduction would have a moderate impact to service delivery. The loss of both General Fund and matching Federal Funds results in a loss to OEM of $175,444. **Governor recommended; included in Policy Package 090.**

**Operations Program - Installations Division (Environmental Branch)**
Fiscal Impact: ($48,482) General Fund reduction, $48,482 increased Federal Funds.
Agency Impact: Shifts one position currently budgeted at 25% General Fund and 75% Federal Funds to 100% Federal Funds. This fund shift would have minimal operational impact to the Army National Guard Environmental operations. **Governor recommended; included in Policy Package 090.**

**Operations Program - Air Guard Administration**
Fiscal Impact: ($17,452) reduction in General Fund.
Agency Impact: Eliminates a budget line established for Services and Supplies support to the office of the Director of Staff, Oregon Air National Guard. Expenditures on office supplies, recognition awards, travel, and related purchases will be curtailed through management imposed restrictions. This reduction would have a moderate operational impact. **Governor recommended; included in Policy Package 090.**

**Administration Program – ORNG Reintegration**
Fiscal Impact: ($82,944) reduction in General Fund.
Agency Impact: Eliminates the remaining State supported Services and Supplies for the Service Member and Family Support activity of the Oregon National Guard. The Service Member and Family Support activity would rely solely on and be dependent on funding from the Federal Government. There would be a moderate operational impact with the loss of this secondary Services and Supplies function supporting Service Member and Family Support, particularly since direct Federal Funding is expected to be affected by reductions in future federal fiscal years.

**Administration Program - Command Group**
Fiscal impact: ($64,068) reduction in General Fund, ($64,068) reduction in Other Funds limitation.
Agency Impact: Elimination of an Office Specialist 2 in the Command Group. This position maintains state military records of former Oregon National Guard members and processes state military awards. These duties will be spread among remaining resources (when they have time available) resulting in potentially degraded quality in records management and information retrieval. This reduction would have a significant impact. The loss of both General Fund and Other Funds results in a loss to the ORNG of $128,136.
Administration Program - Public Affairs
Fiscal impact: ($49,175) reduction in General Fund, ($49,175) reduction in Other Funds limitation.
Agency Impact: Eliminates one part-time state position in the Public Affairs Office. This will result in limited state resources available for public outreach, public information and community affairs. Additional burdens would be placed on the existing federal resources in Public Affairs. There would be a moderate impact to service delivery. The loss of both General Fund and Other Funds results in a loss to the ORNG of $98,350.

Operations Program - Kingsley Field (Klamath Falls) Air National Guard Base (Civil Engineering & Environmental)
Fiscal Impact: ($171,485) reduction in General Fund, a loss of ($971,747) in Federal Funds limitation.
Agency Impact: Kingsley Field in Klamath Falls is home to the 173rd Fighter Wing and the 270th Air Traffic Control Squadron. The 173rd Fighter Wing trains all U.S. Air Force F-15 fighter pilots for air-to-air and air defense roles. The 270th Air Traffic Control Squadron operates air traffic control for civilian and military operations at Kingsley Field. Kingsley Field is the 3rd largest employer in the Klamath Basin. The state-federal match is 15% General Fund to 85% Federal funds. The State investment of $1.03 million (GF-CSL) brings $15.7 million (FF-CSL) to Oregon, most of which is spent in the local economy. Kingsley Field is also being impacted with the assignment of a Total Force Integration (TFI) mission scheduled for the air base beginning in October 2014. The TFI mission brings an additional seven aircraft and 84 active duty personnel (regular Air Force) to Kingsley Field in order to train additional F-15 fighter pilots. Reductions at Kingsley Field would include the abolishment of up to eight operations and maintenance positions and Services and Supplies. Grounds and facilities would not be properly maintained. Facilities would deteriorate to unacceptable conditions. This reduction would have a profound and serious impact to mission delivery. If Oregon is unable to fully support operations at Kingsley Field, the Air Force could consider moving the mission to another state. The loss of both General Fund and matching Federal Funds at Kingsley Field results in a loss to the ORNG of $1,143,232.

Operations Program - Portland Air National Guard Base (Civil Engineering & Environmental)
Fiscal Impact: ($180,535) reduction in General Fund, loss of ($706,525) in Federal Funds limitation.
Agency Impact: The Portland Air National Guard Base is located at Portland International Airport and is home to the 142nd Fighter Wing and the Combat Operations Group. The 142nd Fighter Wing’s mission is to provide air defense of the northwest United States from northern California to the Canadian border. The Combat Operations Group provides command and control for missions in tactical communications in support of theater operations and weather analysis support to several worldwide deployable Air Force and Army units. The state-federal match is 20% General Fund to 80% Federal Funds. For the relatively small investment from the State in the amount of $1.09 million (GF-CSL), Portland Air Base brings $12.5 million (FF-CSL) to Oregon, most of which is spent in the local economy. Reductions would result in layoffs of up to six operations and maintenance personnel and serious decreases in Services and Supplies. Grounds and facilities would not be properly maintained. Facilities would deteriorate to unacceptable conditions. This reduction would have a profound and serious impact to mission delivery. If the air base cannot be properly maintained, the Air Force may be forced to close or relocate the 142nd Fighter Wing to another state. The loss of both General Fund and matching Federal Funds at Portland Air Base results in a loss to the ORNG of $887,060.

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Agency Request                            X       Governor’s Budget                                             Legislatively Adopted
BUDGET NARRATIVE

Operations Program - Installations Division (Operations & Maintenance Branch)

Fiscal Impact: ($1,661,339) reduction in General Fund, loss of ($246,090) in Other Funds limitation and ($1,635,058) in Federal Funds limitation.

Agency Impact: This would have a severe and detrimental impact to our mission. It would eliminate up to 21 positions paid with General Fund in facilities and grounds maintenance and allied trades positions, and would require “shuttering” 9 armories and readiness centers in Albany, Burns, Dallas, Grants Pass, Hermiston, Hood River, Gresham, Lebanon and Redmond. These locations would be closed every day except for drill weekends, and the Armory Rental Program will be discontinued. Closing the Armory Rental Program would result in a projected loss in Other Fund rental revenues of $1,570,084 and the layoff of 43 part-time Armory Rental Program employees. It would also result in the layoff of 33 full-time maintenance staff supporting other facilities who are also funded with armory rental revenues. The Installations Division is reliant on Other Funds revenue to pay utility bills and repair and maintenance costs, particularly toward the end of each biennium after General Fund has been mostly depleted.

In addition, full time military unit staff would need to be relocated 28 days a month while these facilities are shuttered. This would necessitate Soldiers using limited training time to clean, make repairs, mow lawns, empty trash, coordinate code related fire, backflow and elevator inspections, and help maintain general appearance cleanliness and sanitation standards. The use of Soldiers for facility maintenance could constitute a federal fiscal law “purpose” violation. However, the agency would have no other workforce available or sufficient funds to contract the work to outside firms. There will also be increased physical security concerns as no maintenance staff will be tending the facilities and grounds. Mechanical equipment failures such as HVAC systems, boilers or roofs would become Emergency Board requests. The agency could expect vandalism, graffiti and other conditions that communities may take issue with. These facilities will deteriorate over time and affect National Guard recruiting as well as retention. Loss in unit strength and readiness could potentially result in a loss of federal recognition, with possible transfers of these units to other states. The loss of General Fund, Other Funds and matching Federal Funds results in a loss to the ORNG of $5,112,571 (appropriation, limitation and the projected loss of Other Funds rental revenue).

Other Funds and Federal Funds Limitation reductions to arrive at a 10% reduction of each fund type as required by ORS 291.216:

OEM - 9-1-1 Program
Fiscal Impact: ($9,407,965) Other Funds limitation.
Agency Impact: This reduction would negatively impact the distribution of 9-1-1 tax revenue to the Public Safety Answering Points throughout Oregon, who rely on this funding to operate their 9-1-1 call centers. It would also prevent the planned implementation of Next Generation 9-1-1 technology, which would result in reliance on outdated, unsupported systems. A reduction of Other Funds limitation in the 9-1-1 program would negatively impact the entire 9-1-1 system and place the citizens of Oregon at risk if the 9-1-1 system is not properly supported.

OEM - Disasters Program
Fiscal Impact: ($25,071,962) Federal Funds limitation. Agency Impact: This reduction would have an impact in the event of a large-scale disaster, where federal assistance from FEMA would not be able to be fully disbursed to Oregon communities.
<table>
<thead>
<tr>
<th>ACTIVITY OR PROGRAM</th>
<th>DESCRIBE REDUCTION</th>
<th>AMOUNT AND FUND TYPE</th>
<th>RANK AND JUSTIFICATION</th>
</tr>
</thead>
<tbody>
<tr>
<td>(WHICH PROGRAM OR ACTIVITY WILL NOT BE UNDERTAKEN)</td>
<td>(DESCRIBE THE EFFECTS OF THIS REDUCTION. INCLUDE POSITIONS AND FTE IN 2015-17)</td>
<td>(GF, LF, OF, FF. IDENTIFY REVENUE SOURCE FOR OF, FF)</td>
<td>(RANK THE ACTIVITIES OR PROGRAMS NOT UNDERTAKEN IN ORDER OF LOWEST COST FOR BENEFIT OBTAINED)</td>
</tr>
<tr>
<td>OEM Administration</td>
<td>Reduce Services and Supplies for non-essential purchases. <strong>Governor recommended in Policy Package 090.</strong></td>
<td>87,722</td>
<td>87,722</td>
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<td>ARNG Environmental</td>
<td>Fund Shift one position to 100% federal funds, freeing up General Fund in the Environmental Program. <strong>Governor recommended in Policy Package 090.</strong></td>
<td>48,482</td>
<td>(48,482)</td>
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<tr>
<td>Air Guard Administration</td>
<td>Reduce Services and Supplies. <strong>Governor recommended in Policy Package 090.</strong></td>
<td>17,452</td>
<td></td>
</tr>
<tr>
<td>Reintegration</td>
<td>Reduce Services and Supplies, switch from state Motor Pool to federal GSA vehicles.</td>
<td>82,944</td>
<td></td>
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<tr>
<td>Command Group</td>
<td>Eliminate one position within the Command Group program.</td>
<td>64,068</td>
<td>64,068</td>
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<tr>
<td>Public Affairs</td>
<td>Eliminate one part-time position within the Public Affairs Section.</td>
<td>49,175</td>
<td>49,175</td>
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<tr>
<td>Kingsley Field</td>
<td>Position layoffs and S&amp;S reduction. May close the base, re-locate unit to another state.</td>
<td>171,485</td>
<td>971,747</td>
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<tr>
<td>Portland Airbase</td>
<td>Position layoffs and S&amp;S reduction. May close the base, re-locate units to another state.</td>
<td>180,535</td>
<td>706,525</td>
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<tr>
<td>Installations Division</td>
<td>Layoff up to 21 employees; shutter 9 armories</td>
<td>1,661,339</td>
<td>246,090</td>
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<tr>
<td>Office of Emergency Management</td>
<td>Reduce 9-1-1 OF limitation to meet 10% cut</td>
<td>9,407,965</td>
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<tr>
<td>Office of Emergency Management</td>
<td>Reduce Disasters limitation to meet 10% cut</td>
<td>25,071,962</td>
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<td><strong>10% Reduction</strong></td>
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<td><strong>2,363,202</strong></td>
<td><strong>9,767,298</strong></td>
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</tbody>
</table>

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All agency programs were reviewed for possible reductions. Reduction options for each program were developed and analyzed for impact on agency mission and strategic objectives. This Reduction list is ranked on the basis of lowest cost for benefit obtained in support of agency mission and strategic objectives.
**BUDGET NARRATIVE**

Oregon Military Department Organizational Chart 2013-15 Biennium

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**ATAG-Support**

- Function: ATAG-Support synchronizes and manages key resources and systems across the entire ORNG to enable agency adherence to statutory requirements and regulatory controls.

**ATAG-Operations (DSC)**

- Function: ATAG-Operations conducts State Active Duty, Title 32, and Title 10 Domestic Operations and exercises command and control of all military forces within Oregon when acting as the Dual Status Commander in support of Defense Support to Civil Authority operations.

**Commander ORNG**

- Function: The ORNG maintains ready Units and Airmen in support of State and Federal Missions.

**Commander ORARNG**

- Function: The ORARNG maintains ready units and equipment in support of State and Federal Missions

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**Interagency Command**

- Function: The IAC manages State resources to support State Constitutional duties of TAG as director of the Oregon Military Dept.

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**Budget Page 138**

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**Agency Request**

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**Governor’s Budget**

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**Legislatively Adopted**

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Budget Page 138
ATAG-Support is a component of the Joint Element of the JFHQ-OR

Function: ATAG-Support synchronizes and manages key resources and systems across the entire ORNG to enable agency adherence to statutory requirements and regulatory controls.

ATAG-Operations is a component of the Joint Element of the JFHQ-OR

Function: ATAG-Operations conducts State Active Duty, Title 32, and Title 10 Domestic Operations and exercises command and control of all military forces within Oregon when acting as the Dual Status Commander in support of Defense Support to Civil Authority operations.

ORANG is the Air component of the Oregon National Guard.

Function: The ORANG maintains ready Units and Airmen in support of State and Federal Missions.

ORARNG is the Land component of the Oregon National Guard.

Function: The ORARNG maintains ready units and equipment in support of State and Federal Missions.
<table>
<thead>
<tr>
<th>Summary Cross Reference Number</th>
<th>Cross Reference Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor’s Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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</table>
### Military Dept, Oregon

**Agency Number:** 24800

**Agencywide Program Unit Summary**

**2015-17 Biennium**

<table>
<thead>
<tr>
<th>Summary Cross Reference Number</th>
<th>Cross Reference Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
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<th>2015-17 Agency Request Budget</th>
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<th>2015-17 Leg Adopted Budget</th>
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<td>422,996,616</td>
<td>451,428,040</td>
<td>429,299,345</td>
<td>-</td>
</tr>
</tbody>
</table>

Agency Request

Governor's Budget

Legislatively Adopted
Source of Revenues - The Oregon Military Department receives Other Funds and Federal Fund revenues from a variety of sources. The funds are received from the following sources and used for the purposes indicated:

**Other Funds Revenue:**

- **Beginning Balance** - The beginning balance represents the agency projected Other Fund carryover.

- **Centralized Personnel Plan** - The Centralized Personnel Plan allocates the salaries of accounting, personnel, and procurement staff that support multiple programs to each program proportionate to the workload generated by the program. Centralized Personnel Plan allocation assessments are budgeted as transfers from federally funded programs.

- **Facility Rental Fees** - The Military Department rents facilities to a variety of users such as community groups, social clubs, charities, businesses, individuals and other local, state, and federal governmental agencies. Rental purposes include charity fund-raisers, civic events, dances, concerts, vendor shows, weddings, overnight accommodations, sports events, and training. Rental revenues from state supported facilities are used to operate and maintain state facilities.

- **Sales of Land and Buildings** - The Military Department occasionally disposes of land and buildings. The revenue generated from the sales of these properties is used as state matching funds for federally funded construction projects requiring a state match.

- **Interest** - The Military Department maintains a Construction Account with the State Treasury which earns interest on deposits. The interest revenues are used as state matching funds for federally funded construction projects requiring a state match.

- **Community Partnership Agreements** - Occasionally communities contribute funds to the Military Department on construction projects. These partnerships provide communities with usable space such as classrooms and conference or community centers. They diversify and enhance the military facility.

Bond Sales - Seismic Rehabilitation Program: In the 2009-11 biennium the Military Department issued $22.5 million in General Obligation bonds authorized under Article XI-M (Seismic Rehabilitation of Public Education Buildings) and Article XI-N (Seismic Rehabilitation of Emergency Services Buildings) of the Oregon Constitution. In the 2011-13 biennium an additional $7.5 million in Article XI-M bonds were issued and awarded to public school districts throughout Oregon. This competitive grant program is designed to seismically retrofit public buildings to better withstand earthquakes. This program was managed by the Office of Emergency Management and a Seismic grant committee until January 1, 2014, when it transferred to the Oregon Business Development Department (OBDD) pursuant to 2013 Senate Bill 813. All remaining grant funds were transferred to OBDD in January 2014, and the program will no longer be run by the Oregon Military Department.

Average Daily Membership (ADM) School Support - The Youth Challenge Program receives ADM Other Funds revenue through the Bend-LaPine School District. The revenue is based on the number of students enrolled in the Youth Challenge Program. The funds are used to support operation of the program.

Miscellaneous - Revenues received from sources such as vending machines, coin-operated telephones, and recycling programs. The revenues are primarily used to operate and maintain state facilities.

9-1-1 Tax and interest- Other fund received from the Department of Revenue from an excise tax of .75 per device that is charged on all telephone lines (including cellular devices).

Federal Revenues as Other Funds – The Military Department receives federal funds into other funds from federal agencies renting state-owned facilities.

Transfers (Centralized Personnel Plan) - Agency internal Centralized Personnel Plan allocation assessments are budgeted as transfers to the Administration Program from federally funded programs.

Transfers (Interagency) – Interagency transfers are received from other state agencies. The majority is comprised of 9-1-1 excise tax revenue collected by the Department of Revenue and transferred to OMD on a quarterly basis. OMD also receives National School Breakfast and Lunch funds transferred from the Oregon Department of Education to support the 24/7 operations at the Oregon Youth Challenge Program. Also, pilot registration fees transferred from the Department of Aviation and are used to support the air search and rescue (SAR) program within the Office of Emergency Management.

Lottery Funds Revenue:

2011-2013 Biennium - No Lottery Funds received.
2013-2015 Biennium - No Lottery Funds received.

Agency Request               X Governor’s Budget               Legislatively Adopted
BUDGET NARRATIVE


Federal Funds Revenue:

Federal Fund revenues are received through National Guard Bureau Federal/State Cooperative Agreements and the United States Office of Homeland Security. Funds must be expended in accordance with provisions of the agreements. Seventeen Federal/State Cooperative Agreements are projected to be in effect for the 2015-2017 biennium.

The Federal/State agreements are listed below:

Master Cooperative Agreement – Includes the following appendices (agreements):

- Army National Guard Facilities Program - Provides federal funds for operation, maintenance, and related personnel costs for Oregon Army National Guard training and logistical facilities. The state matching share depends upon the type of facility and ranges from 0%-50%.
- Army National Environmental Resources Management - Manages Oregon Army National Guard facilities environmental issues. The program focuses on three management programs: Environmental Compliance, Integrated Training Area Management, and Land Use Planning. The agreement is 100% federally funded.
- Electronic Security Systems Agreement - Provides electronic security for Oregon Army National Guard facilities that store weapons. The agreement is 100% federally funded.
- Telecommunications Agreement - Provides funding for Oregon Army National Guard telecommunications system procurement, maintenance, and monthly charges. The agreement is 100% federally funded.
- Army National Guard Sustainable Range Program – Maintains and repairs Army National Guard ranges equipped with Automated Target Systems. The agreement is 100% federally funded.
- Full Time Dining Facility Operations – Operates dining activities at Camp Rilea in Warrenton, Oregon. The agreement is supported with Other and Federal Funds from users of the camp.
BUDGET NARRATIVE

- Army National Guard Anti-Terrorism Program Manager – Funds one state position to develop, implement, manage and monitor a comprehensive Anti-Terrorism program for protecting state and installation personnel, information, infrastructure and other assets from acts of terrorism. This agreement is 100% federally funded.

- Air Force Facilities Operations and Maintenance Agreements - Provides federal funds for operation, maintenance and related personnel costs for Oregon Air National Guard installations. The Portland Air Base agreement requires a 20% state matching share. The Kingsley Field (Klamath Falls) agreement requires a 15% state matching share. The Camp Rilea Air Station agreement requires a 25% state matching share.

- Kingsley Field Billeting Program - Provides lodging to Oregon National Guard members, F-15 fighter pilot students, and flight medicine students receiving training at Kingsley Field. The Billeting Program is 100% federally funded.

- Air National Guard Environmental Program - Monitors and ensures environmental compliance at the Portland Air Base, Kingsley Field, and Camp Rilea Air National Guard facility. The agreement at Portland Air Base requires a 20% state matching share, while the agreement at Kingsley Field (Klamath Falls) requires a 15% state matching share.

- Fire and Security Agreements - Provides support for the Portland Air Base and Kingsley Field fire fighters and security police. In addition, a security agreement exists for providing security guards for Oregon Army National Guard facilities located at Camp Rilea, Camp Withycombe, Camp Biak, Salem Army Air Support Facility, and Pendleton Limited Army Air Support Facility. The Air and Army National Guard Security agreements are 100% federally funded. However, the Air National Guard Fire Protection Agreement changed in Federal Fiscal Year 2012 (and implemented in Federal Fiscal Year 2014) so that the state must pay for the excess of actual pay versus a federal cap or grandfathered amount. There is no fixed state funding percentage; rather, the state costs are calculated on an employee-by-employee basis and shifted to state costs as they occur.

- Distributed Learning Agreement - Provides video teleconferencing, video programming, computer based training, web based training, interactive audio, interactive video, electronic mail, and electronic network system to soldiers and their communities. The agreement is 100% federally funded.

Equipment Refurbishment Agreement - Provides funding to repair equipment for use by the National Guard nationwide. The agreement is 100% federally funded.

Youth Program Agreements - Provide funding for the STARBASE and Youth Challenge Program. The STARBASE agreement is 100% federally funded. The Youth Challenge Program agreement requires a minimum of a 25% state match.
Construction Agreements - Provides federal funding for construction of state facilities utilized by the Army National Guard. Federal funding varies from approximately 65% to 90% depending on the type of facility constructed. The state must provide the balance of funding for the project.

FEMA grants

**Emergency Management Performance Grant** funds may be used for necessary and essential expenses involved in the development, maintenance, and improvement of state and local emergency management programs. The grant is designed to give states more flexibility in deciding how to best use federal dollars to meet state specific needs. Local jurisdictions (32 counties, 5 cities) also receive grant funding and are required to provide a 50% cash match to participate in the program.

**Homeland Security Grant Program** – This program, funded by the U.S. Department of Homeland Security, includes pass-through funding to local jurisdictions who participate in the Homeland Security Exercise and Evaluation Program. This money also includes funding to support Citizens Corps and Community Emergency Response Team (CERT) programs and the Buffer Zone Protection Program. The Program also makes money available to the Portland Regional Area under the Urban Area Security Initiative Program. Regional agencies in Portland and the surrounding counties work together on projects and investments designed to improve the area’s preparedness for a domestic preparedness event. These funds serve a dual purpose in that most projects also have a benefit in the area of natural hazards preparedness.

**FEMA Public Assistance and Hazard Mitigation Grant Programs.** The Public Assistance Program pays for the repair/restoration of damaged public infrastructure in the event that the President declares a Major Disaster/Emergency. The Hazard Mitigation Grant Program pays for mitigation efforts after a Presidential declaration by providing 20% of all overall FEMA recovery costs to the State for mitigation projects. The majority of this funding is pass-through Federal Funding. Because this funding is unknown in advance of a disaster, OEM carries ample limitation as part of its budget so that funding is not slowed in the event of a Presidential disaster declaration.

**FEMA Pre-Disaster Mitigation Grants and Flood Mitigation Assistance Grants.** These funds are made available to the state and its local jurisdictions for natural hazard planning and project implementation. The funds are appropriated on a yearly basis, and vary from year to year. The PDM grant program is a nationally competitive grant program, while the Flood Mitigation Assistance program is a formula driven program. Oregon has been quite successful in acquiring PDM grants for local projects and the State’s overall natural hazard mitigation planning effort. Flood Mitigation Assistance grants are targeted toward repetitive flood loss properties that are insured under the National Floodplain Insurance Program.
BUDGET NARRATIVE

Basis for 2015-2017 biennium estimates:

Other Fund revenue estimates are based on historical trends with adjustments for projected changes. Federal Fund revenue estimates are based on forecasts of future funding levels provided by the National Guard Bureau and US Department of Homeland Security.

Proposed changes in revenue sources or fees - None.
Proposals for new legislation - None.
## DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE
### OREGON MILITARY DEPARTMENT - AGENCY SUMMARY

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<td>Transfers - Intrafund</td>
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<td>890,458</td>
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Agency Request _____  Governor's Budget _____  Legislatively Adopted _____

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Budget Page 148
### Detail of Lottery Funds, Other Funds and Federal Funds Revenue

**Oregon Military Department - Agency Summary**

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**Subtotal - Other Funds**

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<td>105,299,185</td>
<td>109,097,474</td>
<td>107,352,474</td>
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| Refunding Bonds                           | Oth-NL | 0575                | 3,041,910        | -                           | -                           | -                      | -                         |                                |

**Total - Nonlimited Other Funds**

|                                             | Oth-NL | 3,041,910        | -                  | -                           | -                           | -                      | -                         |                                |

**Subtotal - Other Funds and NL**

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___ Agency Request ___ X ___ Governor's Budget ___ Legislatively Adopted ___

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107BF07 Budget Page 149
## DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE

**OREGON MILITARY DEPARTMENT - AGENCY SUMMARY**

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**Total - Other Funds and Federal Funds** | 330,544,723 | 386,748,091 | 393,855,425 | 416,299,115 | 395,588,238 | - | - |

---

Agency Request |  | X | Governor's Budget |  | Legislatively Adopted |
## DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

### Military Dept, Oregon

#### 2015-17 Biennium

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<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
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<td>General Fund Obligation Bonds</td>
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<td>13,375,000</td>
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### Federal Funds

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<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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<tr>
<td>Federal Funds</td>
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<td>308,682,171</td>
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## DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

Military Dept, Oregon  
2015-17 Biennium  

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<th>Source</th>
<th>2011-13 Actuals</th>
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Oregon Military Department

Administration Program
2015-2017 Organization Chart

Administration
001

Command Group
001-01
6 Pos/6.00 FTE

Financial Administration
Division
001-02
12 Pos/11.38 FTE

State Personnel
Office
001-03
5 Pos/5.00 FTE

Reintegration
001-04
0 Pos/0 FTE

Public Affairs
Office
001-10
2 Pos/1.50 FTE

Total Administration
Program
25 Pos/23.88 FTE

Agency Request
Governor’s Budget
Legislatively Adopted

2015-2017
J:\17 Budget\Gov Rec\001 Admin\1517 org.docx

107BF02
Budget Page 153
BUDGET NARRATIVE

OREGON MILITARY DEPARTMENT

Administration Program
2013-2015 Organization Chart

Administration
001

Command Group
001-01
6 Pos/6.00 FTE

Financial Administration Division
001-02
12 Pos/11.38 FTE

State Personnel Office
001-03
5 Pos/5.00 FTE

Reintegration
001-04
0 Pos/0 FTE

Public Affairs Office
001-10
2 Pos/1.50 FTE

Total Administration Program
25 Pos / 23.88 FTE

Agency Request

Governor’s Budget

Legislatively Adopted
BUDGET NARRATIVE
OREGON MILITARY DEPARTMENT
ADMINISTRATION PROGRAM

The Administration Program provides senior-level leadership and support for the command, control, and administration of the Oregon Military Department, Oregon National Guard and the Office of Emergency Management. The program supports over 2,500 state and federal full-time Oregon Military Department and Oregon National Guard employees, commands over 8,400 soldiers and airmen, and provides oversight of over $4 billion in facilities and equipment.

There are six major programs within the Administration Program:

Command Group - The Command Group consists of The Adjutant General, the Joint Force Headquarters, including the Assistant Adjutants General for the Air Guard Component and the Army Guard Component, and the Deputy Director for State Affairs Component and the Oregon State Defense Force. The purpose of the Command Group is to administer all components of the Oregon Military Department, Oregon National Guard and the Office of Emergency Management. Base budget funding supports six positions and provides services and supplies for operations.

Financial Administration Division - The Financial Administration Division provides fiscal management and oversight of the agency’s state and federal budgets. The division develops, monitors, and enforces agency fiscal and internal control systems, coordinates and prepares agency budgets, accounts for agency state and federal funds, manages agency information systems, performs payroll functions for the agency’s state employees and the National Guard when called to state service, and accounts for agency property. The division also coordinates grants, federal/state cooperative agreements, public procurements, and other agreements. Base budget funding supports nine positions and provides services and supplies for operations.

State Personnel Office - The State Personnel Office is responsible for human resource management and labor relations activities for state employees of the Oregon Military Department. The Department has 488 authorized State positions in the Base Budget. The State Personnel Office provides technical assistance to Oregon Military Department managers, supervisors, and bargaining unit employees to maintain a high performance work force in support of the Oregon National Guard and Oregon’s Emergency Management System. The office reviews actions of managers and supervisors to ensure compliance with personnel rules and collective bargaining agreements. The State Personnel Office also determines and recommends actions in disciplinary matters, grievance resolutions, and other personnel matters. Base budget funding supports six positions and provides services and supplies for operations.

Public Affairs - The Public Affairs Office is responsible for disseminating information to the public concerning activities of the Oregon National Guard, responding to requests for information from the public and private sector, and providing information to active and retired members of the Oregon National Guard. The program also prepares and distributes an agency newsletter, prepares video productions, and provides public relations support for the Oregon Military Department.

2015-2017

Agency Request

X Governor’s Budget

Legislatively Adopted
Public and command information projects include a monthly newsletter with a circulation of approximately 10,500 current and retired Oregon National Guard members, and federal and state agencies. Annual reports are produced for the executive branch of state government. These reports outline activities, provide information used in planning agency activities, and are a source of historical information for the agency. The Public Affairs Program produces all agency videos. The program produces informational videos on Oregon National Guard activities, news release videos, and safety videos. Base budget funding supports two positions and provides services and supplies for operations.

Reintegration Program – The Oregon National Guard Reintegration Program provides post-mobilization assistance to National Guard members and their families when our activated troops returned home from federal deployments to transition back to their families, careers, and communities. The Reintegration Team:

- Provides post-mobilization support to commanders and soldiers by establishing a centralized point of contact;
- Coordinates and disseminates a Resource Manual that lists information on soldier support agencies (Veterans Administration, State Veterans Affairs, and Service Associations);
- Actively participates with command by bringing agency representatives to local armories for seminars and workshops;
- Operates a Help Desk and Helpline to refer Guard members and families for assistance; and
- Works closely with the National Guard Family Readiness Program and the National Guard Career Transition Assistance and Yellow Ribbon Program.

Emergency Financial Assistance Program – The Emergency Financial Assistance Program provides hardship grants and loans to National Guard members and their families. The program began in the 2005-07 biennium and continues with periodic General Fund contributions from the Legislature as well as charitable check-off revenues from Oregon personal income tax returns. The fund has helped over 1,000 individuals with various personal bills; housing, medical care, emergency repairs, transportation, etc.

Expected Results of the 2015–2017 Budget:

- The Administration Program will provide continued agency leadership, management, and administration of the Oregon Military Department, the Oregon National Guard, the Oregon State Defense Force and the Office of Emergency Management.

Administration Program objectives and expected results support the agency’s performance measures.
Respond to State Emergencies:

The Command Group provides command and control of Oregon National Guard resources during response to state emergencies. The Financial Administration Division coordinates financial agreements between agencies and vendors, and administers systems for recording personnel and equipment resources mobilized in fire suppression support and other support in response to state emergencies. The Financial Administration Division is also responsible for compensation of personnel resources and the coordination of reimbursements to the federal government regarding military equipment mobilized in response to state emergencies. The Public Affairs Office is responsible for disseminating information to the public concerning activities of the agency and its response to state emergencies.

Revenue Sources:

Command Group – The Command Group is mainly General Fund except for one Office Specialist 2 position which is 50% Other Funds. The agency’s Deputy Director is also funded 50% Other Funds from the 9-1-1 Program; however, this was a temporary measure for the 2013-15 biennium only. Essential Package 050 in the 2015-17 Agency Request Budget fund shifts the position back to 100% General Fund.

Public Affairs - The Public Affairs Program is General Fund for one full-time position and Services and Supplies and General Fund and Other Funds for a part-time position.

Financial Administration Division – The Financial Administration Division receives Other Fund transfers through an agency internal Centralized Personnel Plan. The plan allocates salaries of employees supporting multiple programs based on the amount of support provided to each program. Services and Supplies (training, travel, office machines, office supplies, contracts, etc.) are reliant on General Fund, as the federal government will not pay for Services and Supplies.

State Personnel Office – The State Personnel Office receives Other Fund transfers through the agency internal Centralized Personnel Plan. The plan allocates salaries of employees supporting multiple programs based on the amount of support provided to each program. Services and Supplies are reliant on General Fund, as the federal government will not pay for Services and Supplies.

Reintegration Program – The Reintegration Program is 100% General Fund.

Emergency Financial Assistance Program – The Emergency Financial Assistance Program receives Other Fund charitable check-off revenues from personal income tax returns from the Department of Revenue. It also periodically receives General Fund which is transferred into the Other Funds account at the State Treasury.
Essential Packages:

010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package increases General Fund $10,216 and Other Funds $1,518.

031 - Provides a general inflation increase for Services and Supplies costs. The package also adjusts State Government Service charges to reflect 2015-17 changes. The package increases General Fund $265,211 and Other Funds $17,077.

032 - Provides above-standard inflation for Services and Supplies costs: Professional Services in particular, which received .3% inflation above the standard rate of 3%. The package increases Other Funds by $1.

050 – This package reverses a fund-shift on one position in the Administration Program that had been implemented in the 2013-15 Legislatively Adopted Budget as part of General Fund reductions. Policy Package 813 in the 2013-15 Legislatively Adopted Budget included a partial fund shift from General Fund to Other Funds (9-1-1 revenues) on four positions, one of which is housed in the Administration Program. The fund shift was temporary for the 2013-15 biennium only; Essential Package 050 reverses the fund shift back to the original fund splits, with $183,605 General Fund and ($183,605) Other Funds.. Refer to Essential Package 050 in the Emergency Management Program for the remainder of the fund shift actions.

Policy Packages:


Proposed New Laws - None.
**1. Purpose** - Essential Packages adjust the base budget to reflect the agency’s 2015-17 current service level requirements.

**2. How Achieved** – The following Essential Packages adjust the Administration Program’s base budget to reflect 2015-17 current service level requirements:

010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package increases General Fund $10,216 and Other Funds $1,518.

031 - Provides a general inflation increase for Services and Supplies costs. The package also adjusts State Government Service charges to reflect 2015-17 changes. The package increases General Fund $265,211 and Other Funds $17,077.

032 - Provides above-standard inflation for Services and Supplies costs: Professional Services in particular, which received .3% inflation above the standard rate of 3%. The package increases Other Funds by $1.

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<table>
<thead>
<tr>
<th>Position #</th>
<th>Title</th>
<th>Classification</th>
<th>Type</th>
<th>% in 9-1-1</th>
<th>Impact</th>
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<td>Prin Exec Mgr H (Dep Dir.)</td>
<td>MESN Z7014</td>
<td>Fund shift</td>
<td>50%</td>
<td>GF $183,605, OF ($183,605)</td>
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**4. Revenue Source** - General Fund is increased $459,032 and Other Funds is decreased ($165,009).
# ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Military Dept, Oregon

Pkg: 010 - Non-PICS Psnl Svc / Vacancy Factor

## Cross Reference Name: Administration

Cross Reference Number: 24800-001-00-00-00000

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<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
<th>Nonlimited Other Funds</th>
<th>Nonlimited Federal Funds</th>
<th>All Funds</th>
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<td><strong>Services &amp; Supplies</strong></td>
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<td><strong>Total Services &amp; Supplies</strong></td>
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Budget Page 160
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Agency Request

2015-17 Biennium

Governor's Budget

Legislatively Adopted

Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 161
# ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 031 - Standard Inflation  

<table>
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## Services & Supplies

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**Agency Request**  
2015-17 Biennium  

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**Governor's Budget**  
Page  

---

**Legislatively Adopted**  

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Essential and Policy Package Fiscal Impact Summary - BPR013  

Budget Page 162
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Description** | General Fund | Lottery Funds | Other Funds | Federal Funds | Nonlimited Other Funds | Nonlimited Federal Funds | All Funds |
--- | --- | --- | --- | --- | --- | --- | --- |
**Services & Supplies** |  |  |  |  |  |  |  |
IT Expendable Property | 45 | - | 254 | - | - | - | 299 |
**Total Services & Supplies** | $265,211 | - | $12,071 | - | - | - | $277,282 |
**Capital Outlay** |  |  |  |  |  |  |  |
Data Processing Hardware | - | - | - | - | - | - | - |
Other Capital Outlay | - | - | - | - | - | - | - |
**Total Capital Outlay** | - | - | - | - | - | - | - |
**Special Payments** |  |  |  |  |  |  |  |
Dist to Individuals | - | - | 5,006 | - | - | - | 5,006 |
**Total Special Payments** | - | - | $5,006 | - | - | - | $5,006 |
**Total Expenditures** |  |  |  |  |  |  |  |
Total Expenditures | 265,211 | - | 17,077 | - | - | - | 282,288 |
**Total Expenditures** | $265,211 | - | $17,077 | - | - | - | $282,288 |
**Ending Balance** |  |  |  |  |  |  |  |
Ending Balance | - | - | (17,077) | - | - | - | (17,077) |
**Total Ending Balance** | - | - | ($17,077) | - | - | - | ($17,077) |
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Military Dept, Oregon  
Pkg: 032 - Above Standard Inflation  
Cross Reference Name: Administration  
Cross Reference Number: 24800-001-00-00-00000

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<th>Nonlimited Federal Funds</th>
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Agency Request  
Governor's Budget  
Legislatively Adopted  
2015-17 Biennium  
Page _________  
Essential and Policy Package Fiscal Impact Summary - BPR013
# ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

## Military Dept, Oregon

Pkg: 050 - Fundshifts

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<th>Description</th>
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<th>Nonlimited Other Funds</th>
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## Personal Services

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<th>Federal Funds</th>
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<td>($183,605)</td>
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## Total Expenditures

| Total Expenditures                 | 183,605      | -             | (183,605)    | -             | -                      | -                        | -         |
| Total Expenditures                 | $183,605     | -             | ($183,605)   | -             | -                      | -                        | -         |

## Ending Balance

<p>| Ending Balance                     | -            | -             | 183,605      | -             | -                      | -                        | 183,605   |
| Total Ending Balance               | -            | -             | $183,605     | -             | -                      | -                        | $183,605  |</p>
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<th>RATE</th>
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<td>09</td>
<td>11,362.00</td>
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TOTAL PICS SALARY

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TOTAL PICS OPE

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TOTAL PICS PERSONAL SERVICES = .00 .00

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<td>182,787</td>
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1. **Purpose** – This Policy Package requests a fund shift on a Human Resource Analyst 3 position from 100% Other Funds to 100% General Fund. The Other Funds supporting the position consist of 9-1-1 excise tax revenues. This fund shift is necessary to accommodate the transition to Next Generation 9-1-1 Technology. Refer to Policy Package 302 in the Emergency Management Program for the remainder of the position fund shifts pertaining to 9-1-1.

Administrative costs relating to the 9-1-1 program are capped at 4% of the balance in the Emergency Communications Account per ORS 403.240 (b). Administrative costs include staff payroll, travel, office expenses, rent, government service charges and other administrative costs. While the administrative costs have never equaled or exceeded 4% of the account balance, the agency is requesting 10 new positions in Policy Package 301 to assist with the Next Generation 9-1-1 transition. Without these positions and the necessary technical knowledge in this subject matter area, successful transition to Next Generation 9-1-1 is not feasible. These additional 10 positions will place a greater burden on the 4% administrative cost cap, and the agency anticipates that without approval of this fund shift, the agency will not have sufficient capital available to finance the positions identified within Policy Package 301. Also, as Next Gen 9-1-1 project expenditures are incurred, the balance of the account will decrease, reducing the amount available within the 4% cap.

The position being fund shifted in this package is a Human Resource Analyst 3 in the State Personnel Office, which was shifted to 100% Other Funds funded with 9-1-1 revenues in the 2009-11 Legislatively Adopted Budget as a way to reduce General Fund costs. However, the duties of this position have changed to provide human resource support to all programs within OMD, not only the 9-1-1 program. Therefore, continued use of 9-1-1 funds toward 100% of this position’s costs is no longer appropriate.

2. **How Achieved** – Approval of this package would free-up 9-1-1 resources that could fund new positions critical for the success of the Next Generation 9-1-1 project.

3. **Staffing Impact** – Fund shift one position in the Administration Program.

4. **Quantifying Results** – The results of this policy package can be measured by the overall success of the Next Gen 9-1-1 transition, impacted by sufficient and competent staff dedicated to the project.

5. **Revenue Source** - $186,365 General Fund, ($186,365) Other Funds (9-1-1 Revenues). **Governor did not recommend.**
### DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE

**OREGON MILITARY DEPARTMENT - ADMINISTRATION (001)**

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<td>Transfer from Revenue, Dept of</td>
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<td>92,000</td>
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<td>Transfers-Centralized Personnel Plan</td>
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<td>1,510,000</td>
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<td><strong>Total - Other Funds</strong></td>
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<td>1,654,006</td>
<td>2,001,403</td>
<td>2,001,403</td>
<td>1,824,909</td>
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Agency Request: X Governor's Budget: X Legislatively Adopted:
## DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

**Military Dept, Oregon**  
**2015-17 Biennium**  
**Agency Number:** 24800  
**Cross Reference Number:** 24800-001-00-00-00000

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**Total Other Funds**  
$1,654,006 $2,001,403 $2,001,403 $1,824,909 $1,824,909 -

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**Agency Request**  
2015-17 Biennium

**Governor's Budget**  
Page _________

**Legislatively Adopted**  
Detail of LF, OF, and FF Revenues - BPR012

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Budget Page 169
OREGON MILITARY DEPARTMENT

Operations Program
2013-2015 Organization Chart

Operations
002

ARNG Operations & Maintenance
002-01
182 Pos / 140.11 FTE

ARNG Construction Operations
002-02
14 Pos/ 14.00 FTE

ARNG Environmental
002-03
11 Pos / 11.00 FTE

Counter Drug
002-04
0 Pos / 0.00 FTE

Air National Guard Administration
002-05
0 Pos / 0.00 FTE

Electronic Security Systems
002-08
2 Pos / 2.00 FTE

Equipment Refurbishment
002-09
64 Pos / 64.00 FTE

Telecom
002-10
2 Pos / 0.00 FTE

Distance Learning
002-11
2 Pos / 1.40 FTE

Anti-Terrorism Program Manager
002-12
1 Pos / 1.00 FTE

Portland Air Base
002-06

PAB-Engineering
002-06-01
26 Pos / 26.00 FTE

PAB-Fire Protection
002-06-04
20 Pos / 20.00 FTE

PAB-Environmental
002-06-05
1 Pos / 1.00 FTE

PAB-Security
002-06-03
12 Pos / 12.00 FTE

PAB-Camp Rilea
002-06-02
1 Pos / 1.00 FTE

Kingsley Field
002-07

KF-Engineering
002-07-01
28 Pos / 28.00 FTE

KF-Fire Protection
002-07-04
30 Pos / 30.00 FTE

KF-Environmental
002-07-05
1 Pos / 1.00 FTE

KF-Security
002-07-03
9 Pos / 9.00 FTE

KF-Billeting
002-07-02
2 Pos / 2.00 FTE

Total Operations Program
406 Pos / 363.51 FTE

Agency Request
X Governor’s Budget
Legislatively Adopted

2015-2017
J:\17 Budget\Gov Rec\002 Operations\13-15 org.docx
107BF02
Budget Page 171
Oregon Military Department – Operations Program – Executive Summary

Primary Outcome Area: Safety
Secondary Outcome Area: Economy and Jobs
Program Contact: Dave Stuckey, OMD Deputy Director (503) 584-3884

Program Overview
The Operations Program supports the mission of the Oregon National Guard through the ongoing maintenance and support of National Guard Facilities. Without the Operations Program the National Guard could not operate within the State of Oregon. The success of the Operations Program

<table>
<thead>
<tr>
<th>2015-2017</th>
<th>Agency Request</th>
<th>X Governor’s Budget</th>
<th>___ Legislatively Adopted</th>
</tr>
</thead>
</table>

J:\17 Budget\Gov Rec\002 Operations\248 OMD Operations Executive Summary.docx
also directly affects the Governor’s Safety Strategy as it impacts the state’s ability to provide adequate infrastructure in response to natural or human-made disasters.

**Program Funding Request**

The Governor’s Budget (GB) for the Operations Program within the Oregon Military Department seeks expenditure authority of $8,366,069 in General Fund, $4,739,124 in Other Funds, and $112,978,588 in Federal Funds. The GB requests 406 positions and 363.51 FTE for the 2015-17 Biennium. This requested budget is a necessity to ensure the continued operation of the Oregon National Guard. The Operations Program provides the support structure to ensure National Guard facilities are functionally ready for use by the assigned units 24 hours a day 7 days a week. In addition, these facilities can be utilized as emergency response centers and distribution centers by communities during emergency situations. Without adequate facilities the National Guard Bureau can remove units from the state. The removal of units includes loss of federal funds, and equipment such as trucks, trailers, helicopters, and Humvees which are used by the state when responding to emergency situations.

**Program Description**

The Operations Program’s primary responsibility is to maintain and enhance the operational readiness of Oregon National Guard facilities for soldier and airman training. Our statewide facilities serve a total tenant population of 10,611 made up of employees, students, BLM, State Police, USDF, OR Department of Veterans Affairs, the Coast Guard and many others. The majority of these tenants utilize our facilities on a daily basis, thereby requiring our staff presence daily. The facilities maintained by the Operations Program also function as rental facilities for the general public, for events such as business meetings, wedding receptions, trade shows, concerts, cultural events, Red Cross blood drives, and sporting events, all of which generate Other Funds Revenue. Other Funds rental revenue is essential for maintaining these facilities.

Facilities maintenance and support is primarily accomplished through the work of the Real Property Operations and Maintenance Program (RPOM) for Army Guard facilities, and the Civil Engineering Programs (CE) for Air Guard Facilities. RPOM is currently responsible for 395 buildings totaling 3.3 million square feet. To effectively manage the facility maintenance needs, POM conducts an extensive annual assessment of all facilities. This assessment, known as the Installation Status Report (ISR), helps identify which facilities are in critical need of support. The financing of facilities maintenance varies by facility, but a majority of our army installations operate under a 50/50 funding split where the state and federal governments partner to share costs equally.

The Civil Engineering (CE) programs at the Portland and Kingsley Field Air National Guard Bases perform a similar function to the RPOM program. Between the two airbases the CE programs are responsible for 164 buildings totaling 1.25 million square feet. In addition to facilities maintenance the CE programs are responsible for a considerable amount of airfield maintenance (i.e. snow removal, mowing, and sweeping) through the Airport Joint Use Agreement (AJUA). The financing of facilities maintenance varies by airbase. At the Portland Air National Guard Base the funding split is 80/20 with the federal government financing 80 percent of maintenance operations. At the Kingsley Field Air National Guard Base the funding split is 85/15 with the federal government financing 85 percent of maintenance operations.

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Agency Request   X Governor’s Budget   Legislatively Adopted

2015-2017
The environmental services performed by the Operations Program are focused on compliance and stewardship. The Environmental Program works with all Oregon National Guard facilities to ensure compliance with federal, state and local regulations. This includes compliance work related to wastewater treatment plant operations, hazardous materials management, pollution prevention, recycling, air quality, asbestos removal, and drinking water quality. The majority of environmental operations are funded 100 percent with federal funds, with the exception of operations conducted at the two airbases.

24-7 security services are provided by the Operations Program at both the Portland and Kingsley Field Air National Guard bases. Security personnel are instrumental in protecting 48 F-15 fighter jets worth $1.736 billion, and the facilities housing them, from sabotage, theft, vandalism and trespass. To accomplish this mission the Operations Program partners with the Oregon State Police, the FBI, the Secret Service, the Air Force Office of Special Investigation as well as local law enforcement. Security service costs at both airbases are financed 100 percent with Federal Funds.

The equipment refurbishment program within the Operations Division provides critical products and services to the National Guard worldwide. This program allows states and territories to deploy fully functioning rebuilt equipment, such as generators, for disaster relief, infrastructure support, as well as homeland security operations. The program, located in Clackamas, is funded 100% with Federal Funds and purchases a significant amount of material from local vendors. In addition in employs 64 state employees.

The counterdrug function of the Operations Program conducts a full spectrum campaign that bridges the gap between Department of Defense and Non-DoD institutions in the fight against illicit drugs and transnational threats. Soldiers and Airmen support multiple agencies at the local, state, and federal levels preventing illicit drugs from being grown, imported, manufactured and distributed. This program is funded 100 percent with Federal Funds.

The major cost drivers associated with our Operations Program include personal service costs, rising utility and fuel costs, deferred maintenance costs, and changes within the cooperative agreements requiring larger state funds participation (such as the Air National Guard Fire Protection Program). To offset the rising utility costs, where possible, both Army and Air facilities are utilizing green technologies to reduce consumption and therefore reduce costs.

To effectively manage facility maintenance our Operations Program relies on successful partnerships. These include partnerships with Treasure Valley Community College, home to the Ontario Armory, and Western Oregon University, home to the Regional Training Institute. Additionally, The Dalles Armory was recently constructed at the Columbia Gorge Community College, adding classroom space for the college with grant funds from Community Colleges and Workforce Development. We also partner with the Marine Corp Reserve, US Naval Reserve, US Bureau of Land Management and the US Forest Service in the operation of our Springfield Armed Forces Reserve Center.
Program Justification and Link to 10-Year Outcome
The mission of the Oregon National Guard is to provide the citizens of the State of Oregon and the United States with a ready force of citizen soldiers and airmen, equipped and trained to respond to any contingency. “When we are needed, we are there” is our creed, and this creed supports the Governor’s safety vision of “Oregonians will be safe where they live, work and play”. The Operations Program is the primary support program which allows the Oregon National Guard to be ready to support local and national missions.

Facilities maintenance is the driving force behind the Operations Program. There is a direct nexus between facilities maintenance and the Governor’s Safety Strategy 3.3, primarily the requirement for maintained and enhanced facilities to provide for adequate response to natural or human made disasters. Oregon National Guard facilities act as centralized points for the support of communities during a disaster. Our facilities can be utilized to act as Emergency Coordination Centers, food and supply distribution centers, a gathering place for displaced citizens, as well as the launch sites for National Guard support. The majority of our facilities are funded with a matching requirement, so the burden for maintaining these facilities is shared by both the state and federal government. This is an important point to realize as it directly affects our ability to successfully leverage critical federal resources.

In addition to the role as a Safety organization, the Oregon Military Department acts as an economic stimulator due to federal funding. The almost 9,000 Citizen Soldiers bring valuable Personal Income Tax revenue into the state. Our equipment refurbishment program expends tens of thousands of dollars per month into the economy of the Clackamas region. Our Wildland Fire Program helps battle forest fires which devastate a key economic good, timber, for the state. These actions all tie into the Governor’s strategy to “Amplify local and state economic effects to make Oregon’s economy more resilient”.

The Economy and Jobs policy document calls for “long term energy policy that adds resilience and certainty to a low cost system that diminishes the reliance on carbon intensive fuels”. The Operations Program is working in conjunction with other state agencies on the possible development of a solar energy site in the Christmas Valley Region. This solar site has the possibility to become a long term source of alternative energy for state agencies and private industry.

Program Performance
The primary performance tool of the Operations Program is the Installation Status Report (ISR). The ISR categorizes the readiness of our facilities as being unsatisfactory, adequate or better. The 2013 ISR results for Oregon’s armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition. The 2012 ISR results reflected that 37.8% met Army standards, 56.8% were adequate and 5.4% were in very poor condition. While some improvement projects were executed, the slight improvement shown is a trend based upon the replacement of Armories through new construction, and changes in the ISR rating criteria established by the Army. A historical look at this metric is provided below. Another metric utilized by the Operations Program is the Percent of Available Armory Time Rented. During Fiscal Year 2012 approximately 28% of
available armory time was rented. These metrics are utilized each year within the Annual Performance and Progress Report submitted to both the Chief Financial Office and the Legislative Fiscal Office.

Enabling Legislation/Program Authorization
The National Guard is authorized by the US Constitution Article I, Section 8 Clause 15 and 16. The Oregon National Guard is authorized by Article X of the Oregon Constitution. The Operations Program is authorized by ORS Chapters 396, 398 and 399. Further Federal Authorization is provided by National Guard Regulation 5-1.

Funding Streams
The program is funded with General Fund (7%), Other Funds (4%) and Federal Funds (89%). The Other Funds include Armory Rental Revenue. The Federal Funds carry a match requirement of zero to 50 percent and come from the National Guard Bureau. All Federal Funds are dedicated and subject to sequestration.

Significant Proposed Program Changes from 2013-15
The proposed budget for the Operations Program is an enhancement over the program’s Current Service Level budget. The agency’s top priority is to obtain additional General Fund for the Air National Guard Fire Protection Program at both airbases. Recent changes in the federal-state cooperative agreement have created a requirement for state funds for the difference between actual payroll costs and the maximum amount of federal reimbursement. The program had been 100% federally reimbursed until this change.

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### Percent of statewide armories in adequate condition

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<th>Actual</th>
<th>Target</th>
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<tr>
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<td>50%</td>
<td>50%</td>
</tr>
<tr>
<td>2001</td>
<td>47%</td>
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<tr>
<td>2011</td>
<td>81%</td>
<td>50%</td>
</tr>
<tr>
<td>2012</td>
<td>76%</td>
<td>50%</td>
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The program is focused on improving the quality of National Guard facilities to enhance our functional role under the Governor’s Safety Strategy. The majority of our facilities operate under a matching requirement which ranges from 15% to 50%. An increased state investment will allow the department to continue to improve the quality and condition of our facilities as reported in the Installation Status Report (Please see Program Performance for more details regarding the ISR).

Increased state investment will also allow the department to fully utilize federal investment. With each dollar the state invests we can obtain between 1 and 8.5 dollars of federal investment depending on the funding split. This increased federal investment, along with improvements to National Guard facilities, could lead to new Force Structure opportunities whereby new federal personnel and assets are placed within the state. This would lead to increased tax revenue from federal payroll as well as increased investment in the local economy.

The Operations Program is not planning to shift resources to new activities, but it is focused on improving the way it does business. This includes seeking to maximize federal investment in order to improve the quality of our National Guard facilities in support of the Governor’s 10 Year Safety Strategy.
The Operations Program includes all programs that support Oregon National Guard facilities operations and maintenance. It also includes the Air National Guard Programs, Oregon National Guard Counterdrug Program, Army National Guard Equipment Refurbishment Program, Oregon Army National Guard’s Wildland Fire Management Program, Oregon National Guard Distributed Learning Program, and Army National Guard Telecommunications and Recruiting Program. There are 16 major programs within the Operations Program:

Army National Guard Facilities Operations and Maintenance:

The Army National Guard (ARNG) Facilities Operations and Maintenance Program, provides operation, maintenance, repair, and alteration support for Oregon Army National Guard facilities. The program is supported by a variety of state and federal funding match rates.

The program conducts an extensive annual analysis of all Oregon Army National Guard facilities. The analysis, titled “Installation Status Report” (ISR), is an annual requirement by the Department of the Army using standard Army-wide inspection and evaluation criteria. The ISR is a decision support system designed to improve management of our limited resources for facilities. The 2013 ISR results for Oregon’s Armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition. The 2012 ISR results reflected that 37.8% met Army standards, 56.8% were adequate and 5.4% were in very poor condition. While some improvement projects were executed, the slight improvement shown is a trend based upon the replacement of Armories through new construction, and changes in the ISR rating criteria established by the Army.

The backlog of maintenance and repair within the Army National Guard Facilities Operations and Maintenance Program is currently estimated at $79M. In recent years this backlog has fluctuated from a high of $110.6 million in 2007-09, to $72.4 in 2009-11, and $79.6 million in 2013. The reduction from the high point of $110M was funded primarily by federal and State stimulus funding coupled with Armory Service Life Extension (ASLEP) projects. Since that point the Operations budget has been reduced each biennium eliminating the ability to fund maintenance and repair projects. The result has been a predictable increase in the backlog each biennium. The funded ASLEP projects in combination with federal project funds eliminate the backlog for specific facilities, leaving the majority of facilities unimproved. It is anticipated that this indicator of facility condition will continue to rise until sufficient state funds are available, as matching funds to the federal funds, to address maintenance and repair improvements.

Given significant General Fund reductions in armory operations, maintenance, supplies and services; as well as forecasted reductions, the most likely outcome will be a trend of increasing deferred maintenance and Emergency Board requests. The 2015-17 funding level is virtually
the same as the 1991-93 Biennium. Considering inflation, increases in fees, code related mandatory expenses, and an additional 1.3 million square feet of building space, it becomes apparent that the Army National Guard Facilities Operations Program cannot adequately maintain the current inventory of facilities. Within our eight maintenance regions, OMD continues to operate 28 Armories, 7 maintenance facilities, and 338 other facilities without a dedicated State Maintenance Worker. These facilities have part-time and mostly inadequate maintenance support.

The Army National Guard Facilities Operations and Maintenance Program continues to function with the mission of operating our underfunded facilities in the most cost-effective manner. The Operations and Maintenance Program has taken advantage of every opportunity to obtain federal funding to support the efficient operation of State of Oregon owned facilities and land. The National Guard Bureau completed a comprehensive facilities maintenance manpower requirement study for each state. The study thoroughly analyzed the type and amount of facilities operated by each state. The study then determined the number of employees required by skill type to operate and maintain the facilities based on a validated Department of Defense formula. The study determined the Oregon Army National Guard Facilities Operations and Maintenance Program requires 306 full-time equivalent (FTE) employees to operate and maintain our facilities to an acceptable level. The program currently has 117.11 FTE to support Oregon's large investment in Army National Guard facilities. Of these FTE, 10.98 are General Funded while 25.99 are Other Funded and 80.14 are federally reimbursed employees.

The primary computer program supporting the Facilities Operations and Maintenance Program is the Army National Guard’s Planning Resource for Infrastructure Development and Evaluation (PRIDE) program. This federally funded program provides our Computerized Maintenance Management System, the real property database and programming module for federal project funding. As new facilities or lands are loaded into PRIDE, they become available in the maintenance module to load inventory of building systems and components. Manufacturer maintenance schedules are utilized to generate “planned” preventive work orders. The Oregon Military Department currently generates over most 1,200 planned work orders per week. Our current $79 million backlog of operations, maintenance, and repair is projected to increase without additional funding and as we continue to catalog facility assets and input the corresponding preventative maintenance requirements into our PRIDE database.

The Facilities Operations and Maintenance Program operates a variety of standalone computerized facility management programs. Our Real Property Development Program and the Range and Training Land Program benefit us by providing the current status of our facilities, and given the agency vision and goals, project the future use of facilities. This provides us a statewide picture of facility priorities for the short and long-term. Our Maintenance Management software program allows us to apply resources to plan and schedule preventative work and to finitely track repair and maintenance costs, project status, and project cost. This allows us to prioritize projects and maximize our limited funding.

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<tr>
<th>Agency Request</th>
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<th>Governor’s Budget</th>
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<th>Legislatively Adopted</th>
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Our Energy Management software program allows us to review heating, ventilation, and air conditioning operations, troubleshoot systems, and perform preventive maintenance checks and services, thus saving time and money. Our Utility Tracking program has proven a great benefit to us by providing a tool to monitor monthly utility usage and make operational changes based on most favorable rates. We continue to save money by identifying and correcting inaccurate invoicing and inappropriate utility service usage.

The Army National Guard Facilities Operations and Maintenance Program is funded through a variety of General, Other, and Federal Funds sources. The base budget provides for 117.11 FTE as well as General Fund appropriation, Other Funds and Federal Funds limitation for required Services and Supplies.

Army National Guard Construction Operations:

The Army National Guard Construction Operations Program manages construction of Oregon Army National Guard facilities. The program is funded through a variety of General, Other, and Federal sources. The Army National Guard Construction Operations base budget provides General Fund for 1.00 FTE and required Services and Supplies. The base budget also provides federal limitation for 13.00 100% federally funded FTE for Army National Guard Construction Operations employees through a NGB Federal/State Cooperative Agreement.

Army National Guard Environmental Program:

The Oregon Army National Guard Environmental Program manages environmental issues for Army National Guard facilities and other sites in the state used for military training and support. Primary program pillars include Compliance, Cleanup, Conservation, Pollution Prevention, Assessments and Evaluations, and Integrated Training Area Management.

The Environmental Program applies to all Oregon Army National Guard facilities throughout the state, as well as other lands used for military training under various use agreements with public or private owners. It manages federal, state, and local regulatory compliance, such as wastewater treatment plant operations, wastewater discharge permits, hazardous materials management, solid and hazardous waste management, pollution prevention, recycling, air quality, drinking water quality, and natural resource management and conservation.

The Program manages Environmental Restoration efforts, which focus on the cleanup of areas used for military training or support facilities (such as underground storage tanks and munitions), and for which environmental contamination may continue to exist. Cleanup is managed in accordance with Department of the Army and National Guard Bureau standards, with close agency coordination with the Oregon Department of Environmental Quality. The Program also manages agency requirements for environmental site assessments to support real estate actions, in accordance with Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as supplemented by Department of the Army and National Guard Bureau standards.

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The Program manages agency Government-to-Government consultation with the federally-recognized Native American Tribes in Oregon, in accordance with both federal and state requirements.

The Program manages other federal requirements applicable to the agency due to the use of federal funds, such as federal Executive Orders 13423, which requires the implementation of an Environmental Management System (EMS) to ensure “... environmental, transportation, and energy-related activities are conducted in an environmentally, economically, and fiscally sound, integrated, continuously improving, efficient, and sustainable manner” – in other words, in a sustainable manner. In addition, Department of the Army and National Guard Bureau directives require the EMS to be conformant with International Standards Organization (ISO) Chapter 14001:2004(E).

The Program maintains and implements an on-going external and internal Environmental Performance Assessment System, as well as an effective environmental training program, as integral parts of the Environmental Program. Through much of its management effort, the Program also advocates sound environmental stewardship. A stewardship ethic has been adopted by agency leadership and is fostered throughout agency planning and operations. The Environmental Program coordinates the preparation and processing of environmental documentation required by the National Environmental Policy Act for major agency actions. This requires coordination with applicable federal and state regulatory agencies, local jurisdictions, and the public. The goal is to appropriately plan and execute agency actions, resolve conflicts, and maximize land use compatibility near Oregon Army National Guard facilities.

In the spirit of stewardship and protection of natural resource values, the agency maintains an Integrated Natural Resources Management Plan (INRMP) for each of its three major military training sites: Biak Training Center (Redmond), Camp Adair (Corvallis), and Camp Rilea (Warrenton). The three INRMPs are designed to “integrate” military training with environmental protection, in the spirit of environmental stewardship. They are also designed to address compliance with requirements of the federal Sikes Act Improvement Act for managing military training lands; applicable regulatory requirements, such as the Endangered Species Act and wetlands management under the Clean Water Act; and Department of Defense, Department of the Army, and National Guard Bureau directives. The Program maintains a statewide Integrated Pest Management Program, which is a key component of the facilities management effort to control both floral and faunal pests and non-native species. Pest management activities and pesticide usage are tracked and reported to both state and National Guard Bureau by the Environmental Staff, in accordance with appropriate directives.

A statewide Operational Noise Management Plan has been developed, and is implemented and maintained for the major training sites managed by the agency. The plan is used to define and manage significant noise sources, and attempts to limit conflicts with incompatible land uses on adjacent lands.
Finally, a statewide Integrated Cultural Resources Management Plan has been developed and implemented, partially to document the heritage of the Oregon National Guard, but also to identify and appropriately define cultural resources management requirements at agency facilities and identify potential impacts at other sites from proposed agency actions. In several cases, older facilities and armories are “eligible” for the National Register of Historic Places and must be maintained in accordance with federal and state law. Particularly at the major training sites, the protection of archaeological, historical, and other cultural resources is important for sustaining mission requirements in the future. And, since the Program deals with a dynamic resource, continual monitoring and updates must be accomplished.

The Integrated Training Area Management (ITAM) Program focuses on balancing military training with resource conservation at the three major training sites (Biak Training Center, Camp Adair and Camp Rilea). The ITAM Program is designed to enhance the readiness posture of the Oregon Army National Guard by maintaining and improving military training opportunities at these training sites; monitoring the impacts of military training activities on the environment; identifying, evaluating, and restoring environmental damage caused by military training; and maintaining or fostering the reestablishment of natural ecosystems in concert and balance with military training. Integrated Natural Resources Management Plans provide guidance on meeting these needs. In addition, significant effort at Boardman is required to coordinate activities and address resource conservation issues with the U.S. Navy as the land manager.

The Environmental Program staff is 100% federally funded. The majority of environmental requirements resulting from a regulatory directive are 100% federally funded. However, under a “proponent pays” policy adopted by National Guard Bureau in 2006, some “environmental” requirements must be funded by other entities within the agency. As examples, requirements for National Environmental Policy Act documents (particularly Environmental Assessments) and environmental site assessments to support real estate actions must be paid by the proponent of the action and cannot be funded with environmental funds. This will affect execution of other programs. The ITAM program is 100% federally funded. The base budget provides Federal Funds limitation for 8.15 Environmental FTE, 2.85 ITAM FTE, and a small amount of General Fund match for one Environmental position. The base budget also provides Federal Funds limitation for required Services and Supplies to support these programs. Unfortunately, as long as the Environmental Program remains “compliance-driven”, funds for sustainability initiatives are not available through federal channels, making it difficult to meet goals and objectives that do not have a “regulatory driver”, and making it difficult to manage natural resources at agency training sites in a positive, proactive manner, which would concurrently enhance training opportunities.

Electronic Security Program:

The National Guard Bureau requires all facilities designated for storage of small arms or ammunition to be protected with an approved and operational electronic security system. Electronic security system equipment and replacement components are procured directly through the federal supply system with federal funds. Employees and equipment to install and maintain electronic security systems are 100% federally reimbursed through a Federal/State Agreement. The base budget provides Federal Funds limitation for two positions and necessary Services and Supplies to support these programs.
Supplies. Federal funding provides for repair or replacement of computers, vehicles, tools, and the supplies and repair parts necessary to maintain the Intrusion Detection systems statewide.

Oregon Army National Guard’s Wildfire Fire Management Program:

The Oregon Army National Guard’s Wildland Fire Management Program is funded by 100% Federal funding from the US Department of the Army through the Master Cooperative Agreement with National Guard Bureau, which reimburses State expenses for this Program. The Oregon Army National Guard’s Wildland Fire Management Program goals are: to comply with fire protection requirements set forth in Oregon Revised Statutes; support and sustain the Oregon National Guard’s training mission; sustain the natural environment and native vegetation of the Oregon Military Department’s training ranges and lands; to enhance both military and public fire safety in the vicinity of Oregon Military Department training ranges and lands; and to enhance Oregon National Guard support during State declared wildland fire emergencies or natural disasters.

Air National Guard Programs:

The Oregon Air National Guard has two primary missions. The first is its federal mission to man, train, equip and organize its members to provide for the defense and security of the United States and in a broader sense to support worldwide security goals and objectives. To provide the necessary skills to support this mission, a large amount of technical training is invested in Oregon Air National Guard members. These training opportunities many times have direct correlation to civilian occupations, thus providing a better-educated workforce for the state. The second mission of the Oregon Air National Guard is to provide public safety and protection of citizens during disasters when called upon by the Governor. As an element of the state’s emergency communications plan, Oregon Air National Guard’s satellite communications resources remain ready to assure adequate communications between fire bases and coordination centers operating from the Willamette Valley.

The Oregon Air National Guard is located at four sites:

The Oregon Air National Headquarters is co-located in Salem with the Oregon Army National Guard Headquarters, making the Joint Force Headquarters. This facilitates close coordination and integration of all Oregon National Guard resources during training and contingency operations.

The Portland Air National Guard Base is located at Portland International Airport. The 142nd Fighter Wing and the Combat Operations Group are stationed at the base. The 142nd Fighter Wing's mission is to provide air defense of the northwest United States from northern California to the Canadian border. The Combat Operations Group provides command and control for missions in tactical communications in support of theater operations and weather analysis support to several worldwide deployable Air Force and Army units.
BUDGET NARRATIVE

Kingsley Field is located at Klamath Falls. The 173rd Fighter Wing and the 270th Air Traffic Control Squadron are stationed at the base. The 173rd Fighter Wing's mission is to train F-15 fighter pilots for air-to-air combat and air defense roles. The 270th Air Traffic Control Squadron operates the air traffic control tower for civilian and military operations at Kingsley Field. Kingsley Field is also being impacted with the assignment of a Total Force Integration (TFI) mission scheduled for Kingsley Field beginning in October 2014. Total Force Integration was initiated after the Chief of Staff of the Air Force directed increased production of F-15 pilots. TFI combines reserve and active components working side-by-side in the same organization for a common mission, which at Kingsley Field will be training additional F-15 fighter jet pilots. TFI brings an additional seven aircraft and 84 active duty personnel (regular Air Force) to the base.

Camp Rilea is located at Warrenton and is host to the 116th Air Control Squadron. The 116th Air Control Squadron's mission is to provide tactical radar command and control in support of theater operations. The mission includes offensive and defensive air operations and early warning radar and electronic intelligence operations.

There are seven major Air National Guard programs within the Operations Program:

**Air National Guard Administration Program** - The Air National Guard Administration Program provides command and administrative support for all Oregon Air National Guard programs. Administration Program employees are 100% federally funded. Administration Program General Fund is used to purchase Services and Supplies. The base budget provides General Fund for Services and Supplies.

**Air National Guard Civil Engineering Program** - The Civil Engineering Program provides facility operations and maintenance for the Portland Air Base, Kingsley Field, and Camp Rilea Air National Guard facilities. Civil Engineering programs are funded through Federal/State Agreements and require state matching funds. The match percentage varies depending on program location. The base budget provides Federal Funds limitation and required matching state funds to support 46 positions and necessary Services and Supplies.

**Air National Guard Security Program** - The Security Program provides security police protection at the Portland Air Base and Kingsley Field. Security personnel are instrumental in protecting aircraft and facilities against sabotage, theft, vandalism and trespass. The Security Program is 100% federally funded. The base budget provides Federal Funds limitation for 21 positions and necessary Services and Supplies.

**Air National Guard Fire Protection Program** – The Fire Protection Program provides fire protection at the Portland Air Base and Kingsley Field. Personnel are trained and certified to contain aircraft fires, perform air crew extraction, and provide structural fire fighting protection. The Oregon Air National Guard is the only crash/rescue and fire fighting resource at the Klamath Falls Airport. Civilian aviation would not have crash/rescue protection at Klamath Falls without the Oregon Air National Guard Fire Protection Program. The Fire Protection Program had been 100% federally funded until recently. In August 2012 the National Guard Bureau modified Appendix 1024 of the Master Cooperative Agreement
to institute a cap on the maximum amount of federal funds available to reimburse the state for firefighter payroll costs. Oregon implemented the changes effective October 1, 2013. The purpose of this change was to enable the long-term sustainability of this program at the federal level; however, it places a burden on the state to fund the difference between actual payroll costs based on collective bargaining agreements and the federal cap. The base budget provides Federal Funds limitation for 50 positions and necessary Services and Supplies.

Air National Guard Environmental Program - The Environmental Program manages environmental issues. The program monitors and ensures environmental compliance at the Portland Air Base, Kingsley Field, and Camp Rilea Air National Guard facility. Kingsley Field will be one of the first federal facilities in Oregon to apply for a Green Environmental Management System (GEMS) permit through Oregon Department of Environmental Quality. Kingsley Field is applying for a “Leader” GEMS permit which is the most stringent of the three GEMS permit options. The GEMS Leader permit is offered only to organizations with environmental management systems that have at least a three year record of excellent environmental performance and comply with International Standards Organization 14001 Environmental Management System Criteria. Air National Guard Environmental programs are funded through a Federal/State Cooperative Agreement and require state matching funds. The match percentage varies depending on program location. The base budget provides Federal Funds limitation and required matching state funds to support two positions and necessary Services and Supplies.

Kingsley Field Billeting Program - The Billeting Program provides lodging to Oregon National Guard members, F-15 fighter pilot students and flight medicine students from throughout the Air Force receiving training at Kingsley Field. The Billeting Program is 100% federally funded. The base budget provides Federal Funds limitation for two positions and necessary Services and Supplies.

Equipment Refurbishment Program:

The Equipment Refurbishment Program, also known nationally as the Oregon Readiness Sustainment Maintenance Site (RSMS), enables the Oregon Military Department to provide supplies and services in a cost effective manner to the Department of Defense, utilizing Federal Funds. This program enables the Military Department RSMS to provide critical products and services to the National Guard worldwide in a more cost-effective manner than is available to the Federal system. The sole revenue source for this program is Federal Funds received from Department of Defense entities in support of the program. The Oregon RSMS is funded annually up to $18 million dollars to supply critical fully functioning electronic and electro-mechanical equipment to the States, Territories, and Units of the National Guard. The refurbished equipment allows the National Guard to be ready and capable to support the needs of the people and perform their specific mission. The equipment refurbished by the Oregon RSMS allows Oregon as well as other States and territories to deploy fully functioning search and rescue missions, natural disaster relief, infrastructure support, military operations and homeland security. This program is unique to any state program in that it utilizes the best business practices presently utilized in the private sector. The program is ISO 9001:2008 registered, and employ’s state of the art manufacturing techniques, computer tracking systems, customer service, and technical support. The Oregon RSMS is a full functioning business within state government which has afforded an after-cost tax savings of over $210 million dollars to-date. The

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Oregon RSMS far exceeds the average private sector return on investment performance, through employee-based ownership practices and accountability. The program is operated at the Combined Support Maintenance Shop/Readiness Sustainment Maintenance Site at Camp Withycombe in Clackamas, Oregon. The program is 100% federally funded. The base budget provides Federal Fund limitation for 64 positions and the supporting Services and Supplies.

Distributed Learning Program:

The Distributed Learning Program (DLP) is a nationwide National Guard program providing soldiers and their communities’ access to a classroom environment providing multimedia capabilities for hosting video and audio teleconferencing, conducting computer-based training, web-based training, interactive video-Teletraining, electronic mail and electronic network systems. There are five DLP classrooms located in Oregon. The classrooms are located within armories at Clackamas, Springfield, Warrenton (Camp Rilea), Bend and Medford. These facilities provide necessary training resources for soldier readiness. The sites are also available for rental on a fee recovery basis to state and federal government agencies, and to the public. The program is 100% federally funded through a NGB Federal/State Cooperative Agreement and federal program income generated through video teleconferencing fees charged to the user. The funds may only be used to support the program. The base budget provides Federal Funds limitation for 1.40 Distributed Learning FTE. The base budget also provides Federal Funds limitation for required Services and Supplies to support this program.

Telecommunications Program:

The telecommunications portion of this program provides federal funding for Oregon Army National Guard telecommunications system procurement, maintenance, and monthly charges. Most costs are paid directly by the Federal Government and a smaller amount is handled through a Federal/State cooperative agreement. The base budget provides Federal Funds limitation for Services and Supplies.

Counterdrug Program:

The Counterdrug Support Program (CDSP) is a 100% federally funded program that combats illegal drug use within Oregon’s communities. The program has been an integral part of our state’s drug supply reduction efforts for over 20 years. The program is organized and functions through the Oregon National Guard using Soldiers and Airmen as well as equipment and facilities to add capabilities that otherwise might not be available to law enforcement agencies and community-based organizations. The Oregon National Guard personnel supporting the Counterdrug Program are placed on fulltime Title 32 Active Duty Operational Support (ADOS) orders under the control of the Governor and The Adjutant General of Oregon.

The Oregon National Guard is committed to approaching the fight against drugs as a Total Force: community leaders, anti-drug coalitions and law enforcement agencies working in partnership with Oregon’s citizen-soldiers. Hundreds of millions of dollars in drugs and tens of millions of
dollars in property involved in drug trafficking have been seized due to the support of the Oregon National Guard. Dozens of arrests are made each year as a result of Oregon National Guard Counterdrug mission involvement. The Oregon Military Department works closely through the efforts of the Counterdrug Support Program with law enforcement agencies to retrieve a portion of these funds through the "Equitable Sharing of Federally Forfeited Property" program to expand equipment, operations, and drug education and awareness programs.

The Counterdrug Support Program has two primary missions. The first is to support local, state and federal law enforcement efforts to stop the flow of illegal drugs into and manufactured in Oregon (supply reduction). The second is to support Oregon’s community-based organizations in their efforts to educate, train and prevent drug abuse (demand reduction) among Oregon’s citizens. Both supply and demand reduction efforts are required to meet the challenge that illegal drug abuse presents. By focusing on outcomes, measured in reduced supply, declining drug use and the resulting lessening social consequences, we can achieve our common goal of a drug free Oregon.

The Oregon National Guard Counterdrug Support Program offers the following cost effective National Guard unique support services to our community partners:

- The UH-72A helicopter is equipped with advanced forward-looking infrared camera with thermal imaging, reversible polarity, zoom capability and “night sun” high power illumination system (searchlight).
- The Light Armored Vehicle provides a secure platform for transporting police officers during high-risk search warrants.
- Hand held thermal imaging equipment provides police officers a passive, non-intrusive device to detect thermal energy which can be used in an investigation of a concealed indoor marijuana growing operation.
- National Guard unique counterdrug courses supporting law enforcement officers assigned to multi-jurisdictional drug task forces.
- National Guard personnel with military-specific skills enabling civic leaders to build effective coalitions to illuminate and/or mitigate the use of illegal drugs in their community. By building coalitions that make communities more resistant to drug- and transnational criminal organizations (TCO) activity, Guardsmen help lessen the demand for drugs, thereby reducing the revenues flowing back to drug-linked TCOs.

The Counterdrug program is 100% federally funded. The base budget provides Federal Funds limitation for Services and Supplies.
Anti-Terrorism Program Manager:

The National Guard Bureau provides 100% federal funding for one position to develop, implement, manage and monitor a comprehensive Anti-Terrorism program for protecting state and installation personnel, information, infrastructure and other assets from acts of terrorism. The base budget provides Federal Fund limitation for one position and the supporting Services and Supplies.

Expected Results from the 2015-17 Budget:

The Army National Guard Facilities Operations and Maintenance Program 2015-17 Base Budget will not fully support the needs of our Army National Guard facilities. The shortage of funding, compounded by new facilities that have not received State matching funds, increased usage of our facilities as a result of the Oregon National Guard performing crucial national defense missions throughout the world and Homeland Defense missions throughout the state, has reached a critical juncture. Despite implementation of significant energy reduction efforts, increased facility usage, continues to increase our utility expenditures. While Oregon Army National Guardsmen are risking their lives overseas, their Army Guard facilities are in jeopardy at home due to the lack of funding. Currently 60.6% of our armories are rated as dysfunctional or substandard and in overall poor condition according to U.S. Army standards. Additionally, the backlog and costs of maintenance and repair projects continues to increase partially due to inflationary pressure but primarily due to lack of adequate funding.

OMD Armory Other Funds rental earning potential is in jeopardy of being unable to adequately assist in funding our armories. Due to our heavy reliance on Other Fund revenues to operate Armories, any reduction in those revenues or mandated redirection of this funding to pay other agency costs directly corresponds to a further decline in facility condition. This in turn, diminishes OMD ability to generate required revenues. OMD has the statutory requirement to provide well maintained facilities for our soldiers, civilian employees, and the citizens and communities of Oregon, but our ability to generate Other Funds revenue is being hampered by economic conditions, in some cases facility conditions and in others local ordinances restrict rental activity beyond certain hours. As previously mentioned the Installation Status Report document is our facilities “report card” and it reflects that Oregon’s facilities are generally inadequate. Continued mobilizations and redeployment activities continues to maintain high usage of our key facilities. This is causing increases in our operational expenses and reducing the number of days the facilities are available for rentals. Finally, changes to land use zoning and implementation of new ordinances in numerous communities threatens to restrict the type and frequency of rental activities within many of our high use armories.

The backlog of maintenance and repair within the Army National Guard Facilities Operations and Maintenance Program is currently estimated at $79M. In recent years this backlog has fluctuated from a high of $110.6 million in 2007-09, to $79.6 million in 2013. The reduction from the high point of $110M was funded primarily by federal and State stimulus funding coupled with Armory Service Life Extension (ASLEP) projects. At the same time OMD was the recipient of these additional resources, the Operations program received

<table>
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<th>Agency Request</th>
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<th>Governor’s Budget</th>
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107BF02
BUDGET NARRATIVE

General Fund support near that of the 1991-93 biennium. The inadequacy of this funding level is resulting in an increase of deferred maintenance and a resumption of emergency maintenance issues. The 2015-17 base budget does not provide funding to address any preventive maintenance and repair. OMD facility maintenance is reactionary and focused on alleviating loss of equipment, systems or physical security. As a result the agency’s deferred maintenance will increase.

Army National Guard Construction Operations – The program will continue to operate successfully within the level of resources budgeted.

National Guard Environmental Program - The program will continue to operate successfully within the level of resources budgeted, provided other “proponents” can fund requirements that cannot be supported with environmental funding allotted by National Guard Bureau.

Electronic Security System Program - The program will continue to operate successfully within the level of resources budgeted.

Wildland Fire Management Program- The program will continue to operate successfully within the level of resources budgeted.

Distributed Learning Program - The program will continue to be successful within the level of resources budgeted.

Air National Guard Program - The program will not be able to accomplish critical program functions without approval of Policy Packages 201 and 202. Policy Package 201 requests $1,390,116 General Fund to fund the estimated state costs to support the Fire Protection Program at both airbases. Policy Package 202 requests eight new positions and $361,770 General Fund and $1,437,444 Federal Funds for the continued conduct of Facilities Operations and Maintenance Activities at the Portland Air National Guard Base.

Equipment Refurbishment Program – The Equipment Refurbishment Program, also known nationally as the Oregon Readiness Sustainment Maintenance Site (RSMS), will provide over 64 medium to high technology jobs in the Portland metropolitan area, producing a local tax base in excess of five million dollars. The program will continue to purchase goods and services from local private sector companies, supporting economic stability in Oregon.

Distributed Learning Program - The program will continue to be successful within the level of resources budgeted.

Telecommunications Program - The program will continue to be successful within the level of resources budgeted.

Counterdrug Program - The program will continue to be successful in the 2015-17 biennium through drug reduction and eradication programs. The program will continue to work with local, county, state, and federal law enforcement agencies to reduce drug demand and supply in Oregon.
BUDGET NARRATIVE

communities. The Mentor Program will continue to be successful by increasing the number of local citizens and Oregon National Guard mentors in Oregon communities. The program will continue to support local community coalitions in a combined effort to curb the use of drugs.

Anti-Terrorism Program - The program will continue to be successful as the result of increased federal funding.

Operations Program objectives and expected results are directly linked to the agency’s performance measures.

Respond to State Emergencies:

Oregon Army and Air National Guard facilities are located in 27 counties and provide a focal point for National Guard disaster response activities. Emergency response equipment is stored at the facilities and available for rapid deployment during emergencies. These facilities are used to stage and support and house personnel and equipment arriving from other locations in response to emergencies. These facilities are used to house emergency relief organizations and citizens displaced by disasters. Specialized communication equipment allows the facilities to serve as emergency operations command centers. National Guard facilities strategically located around the state are a vital component of the State of Oregon's ability to provide timely and appropriate response during emergencies.

The Electronic Security Systems Program ensures the Oregon Army National Guard's weapons are securely stored and available for use during military training or state emergencies.

Revenue Sources:

The Operations Program is funded from a variety of General, Other, and Federal Funds. Other Funds are primarily received from facility rentals. Other Funds revenue estimates are based on historical information adjusted for projected future trends. Federal Funds are received through Federal/State Cooperative Agreements between the National Guard Bureau (NGB) and the State of Oregon. The funds may only be used to support programs for which they are received. Federal Funds estimates are based on historical trends and information provided by NGB Fund Managers. We do not anticipate any changes in revenue sources during the 2015-17 Biennium. Operations Programs are funded as follows:

Army National Guard Facilities Operations and Maintenance:

Training Facilities – These facilities are 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support designated facilities.
Logistical Facilities – These facilities are funded 75% federal / 25% state through a NGB Federal/State Cooperative Agreement. State matching funds are received from the General Fund. The federal funds may only be used to support designated facilities.

Readiness Centers (Armories) – The facilities are split funded based on type and use of the facilities.

Security – This program is 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support the program.

Range and Training Land Program – The program is 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support the program.

Army National Guard Construction Operations – The program has nine positions. Four of the positions are funded from the General Fund and five positions are 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support the program.

Army National Guard Environmental Program – The program is 100% federally funded through a NGB Federal/State Cooperative Agreement. The funds may only be used to support the program.

Electronic Security System Program – The program is 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support the program.

Anti-Terrorism Program - The programs are 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support the program.

**Essential Packages:**

010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package increases General Fund $27,274, increases Other Funds $26,273, and decreases Federal Funds ($17,176).
022 - Phases out the following items:

1. ($134,645) General Fund and ($538,585) Federal Funds for Services and Supplies at the Portland Airbase Civil Engineering Program that was received in Policy Package 811 in the 2013-15 Legislatively Adopted Budget. The funding received (as well as 8 limited duration positions) was temporary for one biennium only;

2. ($3,587) General Fund in one-time funding that was approved in the February 2014 legislative session for the Fire Protection Programs at both airbases: Kingsley Field and Portland Air National Guard base. HB 5201 provided $734,800 General Fund to fund the gap between actual payroll costs and the maximum amount of federal reimbursement. New requirements from the National Guard Bureau place funding caps on the Fire Protection programs. Because the $734,800 was not tied to specific positions, it did not roll forward into the 2015-17 budget during the PICS freeze. The small amount remaining to be phased-out ($3,587) is a non-PICS item (Mass Transit Tax); and

3. ($5,971,696) Federal Fund limitation for Services and Supplies for the Umatilla Caretaker Contract. It was approved in Policy Package 203 in the 2013-15 Legislatively Adopted Budget, along with 23 limited duration positions (which did not carry forward into 2015-17). New positions and limitation to continue the contract will be requested in Policy Package 203 in the 2015-17 Agency Request Budget.

031 - Provides a general inflation increase for Services and Supplies costs. The package also adjusts State Government Service charges to reflect 2015-17 changes. The package decreases General Fund ($107,538), increases Other Funds $191,714 and increases Federal Funds $558,917.

032 - Provides above-standard inflation for Services and Supplies costs: Professional Services in particular, which received .3% inflation above the standard rate of 3%. The package increases General Fund by $60, Other Funds by $26 and Federal Funds by $532.

050 – Fund shifts $655,700 Services and Supplies from Other Funds into General Fund. As part of General Fund reductions in the 2013-15 Legislatively Adopted Budget, Policy Package 813 approved a one-time fund shift from General Fund into Other Funds. The source of Other Funds revenue was anticipated energy rebates and incentives on various maintenance and remodel projects.

Policy Packages:

090 – Reduces General Fund Services and Supplies in the Air Guard Administration Program by $17,452 and fund shifts one position in the ARNG Environmental Program from 75% Federal Funds, 25% General Fund to 100% Federal Fund. This package totals ($65,934) General Fund and $48,482 Federal Funds. Added by the Governor; included in Governor’s Budget.

201 – Air National Guard Fire Protection State Funds - $1,390,116 General Fund. Governor recommended.

203 – Umatilla Caretaker Agreement - $6,500,000 Federal Funds. **Governor recommended.**

Proposed New Laws – None.
1. **Purpose** – Essential Packages adjust the base budget to reflect the agency 2015-17 current service level requirements.

2. **How Achieved** – The following Essential Packages adjust the Operations Program’s base budget to reflect 2015-17 current service level requirements:

   010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package increases General Fund $27,274, increases Other Funds $26,273, and decreases Federal Funds ($17,176).

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BUDGET NARRATIVE

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3. **Staffing Impact** – None.

4. **Revenue Source** – General Fund is increased $437,264, Other Funds is decreased ($437,687), and Federal Funds is decreased ($5,968,008).
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**

**Pkg: 010 - Non-PICS Psnl Svc / Vacancy Factor**

**Cross Reference Name: Operations**

**Cross Reference Number: 24800-002-00-00-00000**

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Agency Request: 2015-17 Biennium

Governor's Budget

Legislatively Adopted

Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 196
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 010 - Non-PICS Psnl Svc / Vacancy Factor**  
**Cross Reference Name: Operations**  
**Cross Reference Number: 24800-002-00-00-00000**

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<th>Description</th>
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Agency Request | Governor's Budget | Legislatively Adopted
2015-17 Biennium | Essential and Policy Package Fiscal Impact Summary - BPR013
### ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 022 - Phase-out Pgm & One-time Costs  
Cross Reference Name: Operations  
Cross Reference Number: 24800-002-00-00-00000

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Agency Request  
Governor's Budget  
Legislatively Adopted

2015-17 Biennium

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Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 198
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**

**Pkg: 022 - Phase-out Pgm & One-time Costs**

**Cross Reference Name:** Operations

**Cross Reference Number:** 24800-002-00-00-00000

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**Agency Request**

2015-17 Biennium

**Governor's Budget**

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**Legislatively Adopted**

Essential and Policy Package Fiscal Impact Summary - BPR013
# ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

## Military Dept, Oregon

**Pkg: 031 - Standard Inflation**

**Cross Reference Name:** Operations  
**Cross Reference Number:** 24800-002-00-00-00000

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## Services & Supplies

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**Governor's Budget**  
**Legislatively Adopted**  

2015-17 Biennium  

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Essential and Policy Package Fiscal Impact Summary - BPR013
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

### Military Dept, Oregon

Pkg: 031 - Standard Inflation

Cross Reference Name: Operations

Cross Reference Number: 24800-002-00-00-00000

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Agency Request  
Governor's Budget  
Legislatively Adopted

2015-17 Biennium

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Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 201
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 031 - Standard Inflation

### Cross Reference Name: Operations  
Cross Reference Number: 24800-002-00-00-00000

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### ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 050 - Fundshifts**  
**Cross Reference Name: Operations**  
**Cross Reference Number: 24800-002-00-00-00000**

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Agency Request  
Governor's Budget  
Legislatively Adopted

2015-17 Biennium  
Page __________  
Essential and Policy Package Fiscal Impact Summary - BPR013
1. **Purpose** – This Policy Package was added in the Governor’s Budget. It reduces General Fund services and supplies for the Operations Program by ($17,452). It also fund shifts one Principal Executive Manager E position from 25% General Fund, 75% Federal Funds to 100% Federal Funds, for a reduction in General Fund Personal Services of ($48,482). Both reductions were taken from the agency’s 10% reduction plan.

The ($17,452) reduction in services and supplies will affect the Air National Guard Administration program, which supports the Director of Staff for the Oregon Air National Guard. The reduction will curtail purchases of office supplies, recognition awards and travel. This reduction would have a moderate operational impact to the program.

The position being fund-shifted to 100% Federal Funds is located in the Oregon Army National Guard Environmental Program, authorized by Appendix 2 of the Master Cooperative Agreement. The National Guard Bureau required a 25% state match on this position in until 2009, when 100% federal funding was authorized. The General Fund portion is no longer necessary. This reduction would have a minimal operational impact to this program.

2. **How Achieved** – Appropriation will be decreased by $65,934.

3. **Staffing Impact** – Fund shift one position in the Operations Program.

4. **Quantifying Results** – The results of this policy package will have a minimal to moderate impact on the Operations Program.

5. **Revenue Source** – ($65,934) General Fund.

**Added by the Governor; included in the Governor’s Budget.**
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 090 - Analyst Adjustments**  
**Cross Reference Name: Operations**  
**Cross Reference Number: 24800-002-00-00-0000**

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Agency Request  
Governor’s Budget  
Legislatively Adopted  

2015-17 Biennium  
Page _______

Essential and Policy Package Fiscal Impact Summary - BPR013
### Services & Supplies

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| TOTAL PICS OPE | | | | | | | 14,505- | 14,505 |
| TOTAL PICS PERSONAL SERVICES | | | | | | | .00 | .00 | 46,322- | 46,322 |
1. **Purpose**– The Oregon Military Department requests $1,390,116 in General Fund appropriation to ensure adequate fire and emergency services support for the Air National Guard missions at the Portland Air National Guard Base and the Kingsley Field Air National Guard Base in Klamath Falls. Recent changes in federal requirements have capped the amount of federal reimbursements and created a liability for the state in order to keep the program operational and support the mission of both airbases.

The Portland Air National Guard Base’s Fire Department (PANGB) supports the 142nd Fighter Wing’s primary mission to provide air defense of the northwest United States from California to the Canadian border. The fire department for the Portland International Airport (Port of Portland) is not certified to perform extrication of flight crew from military aircraft equipped with weapons, weapons systems, and ejection seats: thus, the ANG program is necessary.

The Fire Departments at both airbases provide fire and emergency services in direct support of the women and men assigned to the Fighter Wings at Portland and Kingsley Field serving both the State of Oregon and the United States providing skilled and equipped personnel for disaster relief, homeland security, and national defense.

The Kingsley Field Air National Guard Base’s Fire Department supports the 173rd Fighter Wing’s primary mission to provide F-15 Fighter Pilot Training to all United States Air Force fighter pilots. Kingsley Field is the sole F-15 Flying Training Wing that provides Air Combat Training throughout the United States Force, Air Force Reserves and the Air National Guard. Kingsley Field Air National Guard Base also provides the facilities, training, equipment, and resources for over 800 Air National Guardsmen.

The Fire Department at Kingsley Field also provides fire and emergency services for the Klamath Falls airport and operates under a mutual aid agreement with the Klamath Falls fire department. The Kingsley Field fire department responds regularly under this mutual aid agreement for fire attack, EMT response, and nearby highway incidents. The Fire Department gets called each year there is a Conflagration Act declaration (wild land fire) in southern Oregon, with salaries and equipment costs reimbursed by the Oregon State Fire Marshal.

The Kingsley Field Fire Department is also being impacted this year with the assignment of a Total Force Integration (TFI) mission scheduled for Kingsley Field beginning in October 2014. Total Force Integration was initiated after the Chief of Staff of the Air Force directed increased production of F-15 pilots. TFI combines reserve and active components working side-by-side in the same organization for
a common mission, which at Kingsley Field will be training additional F-15 fighter jet pilots. TFI brings an additional seven aircraft and 84 active duty personnel (regular Air Force) to the base.

These Oregon Air National Guard Fire Protection programs are operated through an Appendix under the Master Cooperative Agreement (MCA) between the Oregon Military Department (State Government) and the National Guard Bureau (Federal Government) with the majority of funds being reimbursed by the federal government. There is no specific funding match requirement under this MCA Appendix. In 2012, National Guard Bureau issued a revised Appendix dealing with Air National Guard Fire Protection Activities. The revised Fire Services Appendix to the MCA became effective October 1, 2012 (Federal Fiscal Year 2013) nationwide. Prior to this revision, Air National Guard Fire Services were 100% federally reimbursed to the States. The revision stipulated salaries would be held in place for those States whose salaries exceed the federal General Schedule (GS) pay scale and that salaries would be grandfathered at Federal Fiscal Year 2012 rates, constituting a salary cap. In the 2013-15 biennium, every fire fighter at both airbases met or exceeded the Federal salary caps prior to the implementation of pay increases offered in collective bargaining negotiations.

The National Guard Bureau provided the following statement as to why it was necessary to make changes to the Appendix: “The proponents for this Appendix, NGB-PARC and NGB/A7, are responsible for ensuring this Appendix reflects statutory and regulatory guidance, is current, and most important, fundable and executable. Taken into account are employee unions, current contracts and State budget cycles. Accordingly, the changes to Appendix 24, and the most recent revision dated August 2012, are necessary to maintain a sustainable program.”

During the February 2014 legislative session, the Oregon Military Department (OMD) requested $918,500 General Fund appropriation to fill the funding gap between the federal reimbursement and actual costs to run both fire programs during the 2013-15 biennium. Two issues of funding shortfalls that came to light are 1) bargaining negotiations for the International Association of Fire Fighters (IAFF) (modeling the agreements made with AFSCME and SEIU), and 2) the National Guard Bureau’s salary cap (the maximum amount the Federal Government will reimburse the State for firefighter salaries). The Oregon Military Department received $734,800 of one-time General Fund from this request. This one-time appropriation was not placed into the base budget for 2015-17 and the Department must seek funds again for ensuring adequate support during the 2015-2017 biennium. The $183,700 shortfall has required the Department to leave vacant Fire Fighter positions unfilled. The result for the Kingsley Field Fire Department is that two Fire Captain positions remain vacant, causing scheduling and shift difficulties. Overtime compensation and crew hours have had to increase to ensure adequate emergency protection.

The amount requested in this policy package was calculated by projecting salary costs for both Fire Protection programs through the 2015-17 biennium and comparing them to the maximum federal reimbursement, which is either 1. The Federal General Service (GS) pay cap by type of position or 2) the actual pay from August 2012 if the employee is still in the same position (grandfathered).
2. **How Achieved** – General Fund appropriation would provide the necessary state funds to properly support the Air National Guard Fire Protection Programs at both airbases. Fully functioning fire protection crews are necessary in order for the F-15 jets to fly. Without this funding, the ability of the airbases to fulfill their missions is endangered.

3. **Staffing Impact** – None.

4. **Quantifying Results** – The results of this package will be the ability of the Portland Air National Guard Base and the Kingsley Field Air National Guard Base to perform their missions. Operational reviews performed by the Department of Defense will also determine the effectiveness of air bases.


*Governor recommended.*
### ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**

Pkg: 201 - Air National Guard Fire Protection State Funds

Cross Reference Name: Operations

Cross Reference Number: 24800-002-00-00-00000

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1. **Purpose** - This Policy Package funds the Portland Air National Guard (ANG) Base and Camp Rilea Facility Operations and Maintenance Activities (FOMA) Appendices of the Master Cooperative Agreement (MCA) between the Oregon Military Department and the National Guard Bureau (NGB). The Federal government reimburses 80% and the State to matches 20% of the total facilities costs at Portland, while the Federal government reimburses 75% and the State to matches 25% for the Air National Guard facilities costs at Camp Rilea.

The Facilities Operations and Maintenance Activities (FOMA) cooperative agreement encompasses day to day operations including supplies and labor for building maintenance, utility costs and runway fees for military aircraft. The funding of this infrastructure is critical to the 24/7 alert flying mission of the F-15 fighter jets assigned to the Oregon Air National Guard at Portland. State and Federal funding provides more than infrastructure for F-15 Air operations. The funding provides a base of operations for the Oregon Air National Guard to marshal thousands of Air National Guardsmen. These men and women serve both the State of Oregon and the United States providing skilled and equipped personnel for disaster relief, homeland security, and national defense. Federal support for these agreements requires State matching funds. Federal funds allocated to the Oregon Air National Guard during a federal fiscal year by the NGB under the MCA that do not receive state matching funds are lost and revert back to the NGB.

Starting in 2009, the state budget to support facility maintenance and operations at both Portland Air National Guard Base and Camp Rilea was progressively cut resulting in the return of over $800,000 in Federal funding and the loss of 8 maintenance positions over the last five years. Personnel were furloughed, cost of living increases suspended, and vacancies remained unfilled in order to maintain basic utility and bare-minimum facility operations and maintenance. Due to personnel cuts, only 47% of facility maintenance tasks are being accomplished at Portland Air National Guard Base, leading to reduced facility operability and increased repairs. The reduced level of facility maintenance has directly impacted the base’s ability to conduct its mission.

The legislature authorized the hiring of 8 limited duration positions in the 2013-2015 biennium to help fix the facility problems at Portland. When the additional funding was authorized, maintenance staffing was down to 18 out of 26 NGB-authorized and funded positions, or 70%. This is far below the 29 positions NGB calculates are need to maintain the 73 facilities and 250 acres of Air National Guard-leased property at Portland Air National Guard Base and Camp Rilea. The 8 limited duration positions have helped, but sustained staffing at the NGB reimbursable rate of 26 positions is required. This budget submission includes funding to convert the limited duration hires authorized in 2013-2015 into permanent positions.
permanent employees. Without continued staffing, the progress that was made during the 2013-2015 biennium will falter as will the Oregon National Guard missions that rely on the facilities at Portland ANG Base and Camp Rilea.

The 2013-15 Legislatively Approved Budget approved 8 limited duration positions and temporary General Fund of $340,000. Subsequently, the February 2014 legislative session added $78,000 in order to take full advantage of federal matching funds. The $361,770 General Fund requested in this package to support Oregon Air National Guard facility maintenance and operations at Portland Air National Guard Base and Camp Rilea for the 2015-17 biennium would bring the total state match to $1,407,617, in line with General Fund received in the 2013-15 biennium ($1,387,125). The slight increase is due to Cost of Living increases in payroll authorized by the State, as well as projected utility cost increases. The $1,407,617 requested from the state will lead to the maximum federal reimbursement of $5,526,907, directly impacting the local economies around these Oregon Military Department installations.

In order to sustain Oregon Air National Guard facilities at Portland Air National Guard Base and Camp Rilea, $361,770 in additional state funds are requested for this biennium. This funding maximizes the Federal match and ensures the minimum funding is available to meet basic personnel, utility, supply and contract requirements. This amount includes making the 8 limited duration positions authorized for 2013-2015 biennium permanent positions. Any amount less than the requested amount will lead to lost federal funding, reduced facility maintenance, personnel layoffs, and mission degradation for the Oregon Air National Guard.

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Agency Request X Governor’s Budget Legislatively Adopted

2015-2017

J:\17 Budget\Gov Rec\002 Operations\2POL 202.docx
The following chart shows the summary by program:

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<td><strong>$361,770</strong></td>
<td><strong>$1,437,444</strong></td>
<td><strong>$1,799,214</strong></td>
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2. **How Achieved** - Appropriation and approval will allow the agency to operate, maintain and support the Civil Engineering activities (through the State and Federal Cooperative Agreements) at the Portland Air National Guard Base and Camp Rilea.

3. **Staffing Impact** – Establish 8 permanent positions that had been limited duration positions in the 2013-15 biennium.

4. **Quantifying Results** - The results of this policy package will be monitored by audits performed by the Secretary of State Audits Division and federal internal auditors, as well as operational reviews performed by the Department of Defense.

5. **Revenue Source** - $361,770 General Fund and $1,437,444 in matching Federal Funds (Total $1,799,214).

**Governor recommended.**
# ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 202 - Portland Airbase FOMA**  
**Cross Reference Name: Operations**  
**Cross Reference Number: 24800-002-00-00-00000**

<table>
<thead>
<tr>
<th>Description</th>
<th>General Fund</th>
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Agency Request  
2015-17 Biennium  
Governor’s Budget  
Legislatively Adopted  

Budget Page 216
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 202 - Portland Airbase FOMA  
Cross Reference Name: Operations  
Cross Reference Number: 24800-002-00-00-00000

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<th>Description</th>
<th>General Fund</th>
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Agency Request:  
Governor's Budget:  
Legislatively Adopted:  
2015-17 Biennium

Essential and Policy Package Fiscal Impact Summary - BPR013  
Budget Page 217
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<td>13,795</td>
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TOTAL PICS SALARY: 120,412
TOTAL PICS OPE: 77,255
TOTAL PICS PERSONAL SERVICES: 8

Budget Page 218
1. Purpose - This Policy Package extends 23 Limited Duration positions in the Installations Division of the Operations Program. This package is critical to fulfilling the Oregon Military Department’s (OMD) requirement to carry on a Caretaker Agreement with the U.S. Army to support functional activities at the Umatilla Chemical Depot (UMCD). The Caretaker Agreement started in July 2012 and will continue until such time as all of the former UMCD 19,000 plus acres have been transferred to new ownership. It is anticipated that this process may not conclude until 2018. This package is a continuation of the positions and limitation originally approved at the May 2012 Emergency Board and extended through the 2013-15 biennium with Policy Package 203. This policy package requests extension through the 2015-17 biennium.

Since 1980 the UMCD has been utilized as a training area (2,060 acres) by the Oregon National Guard (ORNG) and presently serves as the location for the ORNG Regional Training Institute (RTI) Military Occupational Specialty Qualification (MOSQ) School for Infantry Soldiers (11B), as well as a training site for the 3-116 Armor (Cavalry) Battalion based out of La Grande. Other ORNG units routinely utilizing this training site include the 1186 Military Police, as well as other ORNG units throughout the state.

In 2005, the closure of the UMCD was included in the Department of Defense Base Realignment and Closure (BRAC) Commission’s recommendations which Congress adopted. In 2009 the Umatilla Local Re-use Authority (LRA) was officially recognized by the Department of Defense. The LRA’s process requires that a plan be developed that considers all of the assets and infrastructure on the land before a property transfer from Federal to State and local grants can take place. The LRA was formed of representatives from the Confederated Tribes of the Umatilla Indian Reservation, Port of Morrow, Port of Umatilla, Morrow County, and Umatilla County. The LRA is responsible for working with the Army to determine the fate of the property after the demilitarization and decommissioning is complete.

The LRA developed a recommended plan for reutilization of UMCD after the chemical demilitarization. This recommended reutilization plan was submitted to the Army in August 2010. That plan provided the recommendation that 7,421 of the more than 18,000 acres of land be conveyed to the ORNG for use as a National Guard training site. This plan included the recommendation that the property be conveyed to the ORNG through congressional action. The language was introduced by Senators Wyden and Merkley in the 2012 National Defense Authorization Act (NDAA), which has since been signed by the President. The NDAA specified 7,500 acres be conveyed to the Oregon Military Department. The next largest portion, 5,600 acres, will be left natural for a wildlife refuge to preserve some of the best shrub steppe habitat left in the Columbia Basin. About 650 acres will be used for agriculture and already has been leased for farming. The remaining land has been designated for industrial use, with some in Morrow County and some in Umatilla County.
In view of the above background and that an additional 7,500 acres of property on UMCD will be conveyed to OMD for use as a military training area for the ORNG, it is in the best interest of OMD to sustain a personnel infrastructure that will ensure the smooth transition between the Federal Government and State of Oregon. It is anticipated that transitioning these LD positions to permanent Oregon Military Department staff will be implemented incrementally. It is anticipated that this process will start in late 2015. The incremental shifting of Caretaker employees from LD to permanent OMD staff will happen as the level of work required within the Caretaker contract is reduced. BRAC will reduce contracted employees as property is transferred to new ownership and the level of work required by the contract is reduced. This process will continue until all the Depot lands have been transferred to future owners by the end of 2018, at which point BRAC will no longer have an interest in the property and will no longer fund any positions.

Currently, the Umatilla Chemical Depot (UMCD) lands disposal process is being managed by the Army’s Base Realignment and Closure Office. Locally the Local Reuse Authority has been established, recognized and operating for the last several years and is actively managing at the local level the processes necessary to transition or convey property to new ownership.

The Caretaker contract is currently on a one year extension, with the current period ending 30 January 2015. The BRAC office is working on the next one year extension to the Agreement. This contract is a 100% federal fund Firm-Fixed Price/Cost Reimbursable Caretaker Agreement. OMD anticipates amendments will extend the contract until such time as all of the property has under new ownership. The Contractor (OMD) will continue to serve as the Depot’s operating contractor and be responsible for providing the depot with everyday services, which include support for facility maintenance, utilities (electrical and propane) grounds maintenance, security, safety, administrative support, environmental management and compliance, communications, purchasing, janitorial, postal services, security, surveillance, safety and Wildland Fire Services.

OMD’s Adjutant General Installations (AGI) Division will continue to serve as the agency lead in administering terms of the Agreement. The typical Master Cooperative Agreement (MCA) instrument used to transfer federal funding between National Guard Bureau (NGB) and OMD does not apply in this situation.

Positions required to perform the basic functions and their basic duties are listed as follows:

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<thead>
<tr>
<th>Position #</th>
<th>Title</th>
<th>01JUL14 Classification</th>
<th>Type</th>
<th>GF</th>
<th>OF</th>
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### BUDGET NARRATIVE

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<th>Type</th>
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**Total Personal Services**: 3,145,776

**Services and Supplies**: 3,354,224

**Total Package 203**: $6,500,000

**1517006 Forest Officer**: This Wildland Forest Officer position, salary range 23, provides operational oversight and planning of wildland fire suppression activities, and specialized expertise under the Caretaker Agreement at Umatilla Chemical Depot (UMCD). The incumbent also assists in planning, development, implementation, coordination, and evaluation of the wildland fire management program to achieve resource management objectives. It coordinates with the Bureau of Land Management (BLM), Oregon Department of Forestry (ODF), and local county fire departments or

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**2015-2017**

Agency Request [X] Governor’s Budget [__] Legislatively Adopted [__]

107BF02
BUDGET NARRATIVE

fire protection districts. Maintains “safety first” as the foundation for all aspects of fire management. The primary responsibility is to provide technical guidance, program development and review, and to plan, coordinate, and monitor the fire management program and operations using data from various sources. The requested source of funding is 100% Federal Funds or $137,560 per biennium.

1517007 Supply Specialist 1: This Supply Specialist 1 position, salary range 14, maintains the maintenance warehouse supply and performs property accountability operations. The requested source of funding is 100% Federal Funds or $112,289 per biennium.

1517008 Information Systems Specialist 4: This Information Systems Specialist 4 position, salary range 25, provides technical Systems Administration (SA) support, training, maintenance, and repair services to maintain Caretaker Agreement for information system requirements. It assists in the evaluation of information management requirements that integrate, implement, and supports complex improvements to existing communications and computer systems. It aids in planning information technology (IT) needs in coordination with Joint Base Lewis-McChord (JBLM), Oregon Military Department Installations Division (AGI-IT), and ORARNG Deputy Chief of Staff for Information Management (DCSIM) staff. The requested source of funding is 100% Federal Funds or $158,772 per biennium.

1517009 Carpenter: This Carpenter position, salary range 22, performs all carpentry related functions. The requested source of funding is 100% Federal Funds or $159,779 per biennium.

1517010 Electrician 2: This Electrician position, salary range 26, maintains the electrical distribution system consisting of transformers, switch cabinets, primary/secondary power lines, communications cable and electrical services. It also maintains control systems for heating, sewer, alarm and lighting. The requested source of funding is 100% Federal Funds or $194,471 per biennium.

1517011, 1517012, 1517023 Facility Maintenance Specialist: These Facility Maintenance Specialist positions, salary range 18, perform semi-skilled work assisting journey level and skilled trades’ people in building maintenance and repair, roads and grounds maintenance and painting. The requested source of funding is 100% Federal Funds totaling $377,988 for three positions.

1517013, 1517014 Grounds Maintenance Worker 2: These Grounds Maintenance Worker 2 positions, salary range 17, oversee the roads and grounds operations for turf management, landscape, pesticide, and equipment functions. The requested source of funding is 100% Federal Funds or $224,578 per biennium for both positions.

1517015, 1517016 Wildland Fire Suppression Specialist: These Wildland Fire Suppression Specialist positions, salary range 17, perform a wide variety of manual tasks in the areas of forest fire prevention, pre-suppression, and fire suppression. They will serve as a member or engineer-operator for an engine or on a hand crew, and coordinate and/or perform physical labor necessary to suppress and extinguish wildfires. Their duties include

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107BF02
detection, pre-suppression, prevention, and suppression. They also complete routine building and ground maintenance. The requested source of funding is 100% Federal Funds or $214,564 per biennium for both positions.

1517017 Maintenance & Operations Supervisor: This Maintenance & Operations Supervisor position, salary range 27 acts as a working foreman and supervises a combination of skilled, semi-skilled, and unskilled employees, typically in the building maintenance trades under the Caretaker Agreement at Umatilla Chemical Depot (UMCD). The requested source of funding is 100% Federal Funds or $201,403 per biennium.

1517018 Plumber: This Plumber position, salary range 24, maintains the water distribution system, interior plumbing systems, operate and maintain the waste water treatment plant. The requested source of funding is 100% Federal Funds or $179,598 per biennium.

1517019, 1517027 Natural Resource Specialist 1: These Natural Resource Specialist positions, salary range 21, manage and operate a wastewater management program and ensure the water treatment system (drinking water) is in compliance with regulatory requirements. These positions are subject matter experts on wastewater treatment systems, storm water management, and compliance with regulatory requirements. They track and assess wastewater streams throughout the depot; coordinate with other entities to obtain required operating or discharge permits; implement permit requirements and conditions; prepare required plans and reports; perform required studies/surveys to evaluate quality control, treatment processes, suitable alternatives, and best management practices. These positions maintain current knowledge of regulatory requirements for both wastewater and drinking water; wastewater and drinking water treatment technologies, current permit requirements, and other applicable information. They execute projects; monitor contractor performance; maintain appropriate records; provide technical assistance to others; prepare and conduct training; and frequently represent the installation at meetings with federal, state, and local regulatory agencies, National Guard Bureau, and other agency directorates and personnel. The employees are required to be experts in wastewater management processes and technology, and must be certified by Oregon Department of Environmental Quality for wastewater treatment plant operations: Treatment System Class 1 and Collection System Class 1. The requested source of funding is 100% Federal Funds or $261,196 per biennium for both positions.

1517020 Office Specialist 2: This Office Specialist position, salary range 15, provides administrative support to the Caretaker Agreement Facility Manager at UMCD and affiliated staff of the section. The requested source of funding is 100% Federal Funds or $102,779 per biennium.

1517021 Procurement & Contract Specialist 2: This Procurement & Contract Specialist 2 position, salary range 27, performs procurement and contracting functions at UMCD to support Caretaker Agreement Responsibilities. The position works in a team-setting with the Supervisor and other staff to initiate, process, and track contracting documents to facilitate operations of the Site. The position aids in developing and recommending solicitation methods for quotations, invitations to bid, or requests for proposals. This position reviews, tabulates, and recommends contract awards and addresses questions regarding contracts at UMCD. It assists in maintaining records on contracts and procurement transactions in compliance with agency policies. The position performs duties that locate sources of supplies, products, and services, and determines the most appropriate method of procurement. The requested source of funding is 100% Federal Funds or $153,942 per biennium.

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J:\17 Budget\Gov Rec\002 Operations\2POL 203.docx

Budget Page 223
1517022 **Accounting Technician 2**: This Accounting Technician position, salary range 17, performs accounting functions to meet requirements of the Caretaker Agreement. The requested source of funding is 100% Federal Funds or $108,704 per biennium.

1517024 **Principal Executive Manager/ D Facility Manager**: This Principal Executive Manager/ D Facility Manager position, salary range 31X, serves as the depot Caretaker Agreement Facility Manager responsible for providing the depot with the everyday services outlined in the Statement of Work, which includes support for maintenance of facilities, equipment, utilities (electrical and propane) and grounds, security, safety, administrative support, environmental management and compliance, communications, purchasing, janitorial, postal services, security, surveillance, safety, building maintenance, and vehicle support when required, Wildland Fire Services, and Government Furnished Property and Services. The requested source of funding is 100% Federal Funds or $209,757 per biennium.

1517025 **Custodian**: This Custodian position, salary range 10, provides janitorial services for UMCD Caretaker buildings as assigned. The requested source of funding is 100% Federal Funds or $93,180 per biennium.

1517026 **Laborer**: This Laborer position, salary range 12, assists journey-level trade workers by doing a wide variety of routine and semi-skilled tasks requiring sustained physical effort and the use of power equipment and tools specific to the assignment. The requested source of funding is 100% Federal Funds or $95,432 per biennium.

1517028 **Natural Resource Specialist 2**: This Natural Resource Specialist 2 position, salary range 24 serves as the Environmental Compliance Manager at the UMCD. It implements the National Environmental Policy Act (NEPA), as applicable, for actions and activities that are required under the Caretaker Agreement. As prescribed in policy, this position maintains, implements, and enforces cultural, historic, and archeological resource protection programs; coordinates with OMD Native American Tribal Consultation and “Government-to-Government Relations” efforts; complies with applicable environmental documents and natural and/or cultural resource management plans; complies with agency environmental protection regulations and guidance; assists in preparation of requests for resource protection permits; attends meetings with federal and state regulatory agencies, and other agency directorates and personnel as may be required. The requested source of funding is 100% Federal Funds or $159,779 per biennium.

2. **How Achieved** - Expenditure limitation approval and appropriation of these positions will allow the Agency to meet its mission by providing operations support to meet the requirements of the Caretaker Intergovernmental Agreement (IGA) set forth by the U.S. Army. The remaining functional activities at Umatilla Chemical Depot (UMCD) will require sustainment over the next 3 to 5 year period.

3. **Staffing Impact** - Establish 23 Limited Duration positions. 23 Positions- 23.00 FTE.
4. **Quantifying Results** – The results of this package will be quantified through successful accomplishment of the Caretaker Agreement performance work statement terms by each of the aforementioned positions. Further, by acting as the Caretaker, OMD will be able to look after our future interests and build further expertise with UMCD infrastructure, which will be crucial to planning the transition of the property from the Federal Government to the OMD.

5. **Revenue Source** - $6,500,000 Federal Funds.

Governor recommended.
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 203 - Umatilla Caretaker Agreement**  
**Cross Reference Name: Operations**  
**Cross Reference Number: 24800-002-00-00-00000**

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**Agency Request**  
2015-17 Biennium  

**Governor’s Budget**  

**Legislatively Adopted**  

Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 226
## Services & Supplies

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TOTAL PICS SALARY: 1,977,504
TOTAL PICS OPE: 1,168,272
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# DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE
## OREGON MILITARY DEPARTMENT - OPERATIONS (002)

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___ Agency Request ___ Governor's Budget ___ Legislatively Adopted

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_____ Agency Request  X  Governor's Budget  _____ Legislatively Adopted
### DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

**Military Dept, Oregon**

**2015-17 Biennium**

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OREGON MILITARY DEPARTMENT

Office of Emergency Management Program
2015-2017 Organization Chart

Oregon Emergency Management

- OEM Administration
  - 003-01
  - 18 Pos / 14.54 FTE

- 9-1-1 Emergency Telephone
  - 003-02
  - 14 Pos / 17.73 FTE

- Domestic Preparedness
  - 003-03
  - 10 Pos / 10.35 FTE

- Disasters
  - 003-04
  - 0 Pos / 0.00 FTE

Total OEM Program
42 Pos / 42.62 FTE

Agency Request  X  Governor’s Budget  _____  Legislatively Adopted
OREGON MILITARY DEPARTMENT

Office of Emergency Management Program
2013-2015 Organization Chart

Oregon Emergency Management 003

OEM Administration 003-01
17 Pos/14.54 FTE

9-1-1 Emergency Telephone 003-02
15 Pos/17.73 FTE

Domestic Preparedness 003-03
10 Pos/10.35 FTE

Disasters 003-04
0 Pos/0.00 FTE

Seismic Rehabilitation 003-06
2 Pos/0.50 FTE
Program transferred to OBDD Jan 1, 2014

Total OEM Program
44 Pos/43.12 FTE
Oregon Military Department – Office of Emergency Management – Executive Summary

Primary Outcome Area: Safety
Secondary Outcome Area: Economy and Jobs
Program Contact: Dave Stuckey, OMD Deputy Director (503) 584-3884

Program Overview
The Office of Emergency Management (OEM) coordinates statewide emergency services and maintains emergency communications systems used for public warnings, emergency notifications, and emergency support. OEM also provides cities, counties, and tribes throughout Oregon with planning, training, exercise and technical assistance as it relates to disaster preparedness, emergency response, recovery services, and hazard mitigation.

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**Agency Request**  X  **Governor’s Budget**  _____  **Legislatively Adopted**

2015-2017

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107BF02
Program Funding Request
The Governor’s Budget (GB) for the Office of Emergency Management within the Oregon Military Department seeks expenditure authority of $2,139,601 General Fund, $89,037,335 Other Funds, and $161,947,112 Federal Funds. The GB requests 42 positions and 42.62 FTE for the 2015-17 Biennium.

This budget helps ensure a well-functioning Office of Emergency Management (OEM) exists for the citizens of Oregon. A well-functioning OEM is critical to the success of the Governor’s Safety Strategy as it relates to emergency preparedness, emergency response, disaster mitigation and 9-1-1 call taking activities. The impact of OEM to the citizens of Oregon is tremendous and will only increase as situations like the earthquake in Japan occur off Oregon’s shores.

An additional benefit provided by OEM is the ability to leverage federal resources. The Emergency Management Performance Grant (EMPG), which is a primary funding tool for OEM, requires a 50% non-federal match. Each year excess federal funds are left on the table due to lack of state investment. The request for investment made by this budget would result in these federal funds being brought to Oregon for use in enhancing our emergency response efforts.

Program Description
The Office of Emergency Management encompasses four program areas: Administration, Plans and Training, Technology and Response and Mitigation and Recovery.

1. The Administration Program oversees the strengthening of Oregon’s overall emergency preparedness by coordinating and providing intra-governmental, non-governmental, and private sector partners with the opportunities to collaborate on specific patterns of preparatory actions. The result of these efforts lead to planned, coordinated, and cooperative responses to natural and man-made disasters, which is the goal of the Executive and Legislative branches of government.

2. The Plans and Training Program (PTP) executes planning, training, and exercise programs with the goal of raising awareness. This increase in awareness leads to better statewide preparedness for all hazard incidents. The PTP also provides daily customer service to state and local agencies regarding Homeland Security Grant Programs, Emergency Operations Plans, Geological Hazard Programs, the National Incident Management System (NIMS), Training and Exercise Teams, Citizen Corp Program and the State Emergency Coordination Center.

3. The Technology and Response Program (TRP) is responsible for the seamless operation of the statewide Enhanced 9-1-1 system. This includes the responsibility for the continual coordination and management of the network necessary to deliver 9-1-1 calls to Public Safety Answering Points across the state. The TRP oversees the state Search and Rescue program which coordinates local search and rescue efforts.
with the National Guard, Coast Guard and the Civil Air Patrol. Finally the TRP coordinates with the Oregon State Police to manage the Oregon Emergency Response System (OERS).

4. The Mitigation and Recovery Program (MRP) leads the coordination among state, local, and federal agencies in the development, planning, and adoption of local community hazard mitigation plans. The MRP accomplishes this by administering multiple Department of Homeland Security programs including the Pre-Disaster Mitigation Program, the Flood Mitigation Assistance Program, the Severe Repetitive Flood Program, the Hazard Mitigation Grant Program, and the Robert T. Stafford Disaster Relief Fund (which encompasses Public Assistance and Individual Assistance for disaster recovery). Additionally the MRP leads the coordination of the Emergency Management Performance Grant which provides financial support for the day to day operations of county, city and tribal Emergency Managers. The MRP also leads efforts surrounding post disaster recovery activities as they relate to the Robert T. Stafford Disaster Relief Fund.

The major cost drivers associated with the OEM program include Personal Service costs. While increased costs are an issue, planned reductions in Homeland Security Grant Funds is a key issue affecting OEM. Oregon’s share of Homeland Security Grant funds fell by 32% from $5,137,205 to $3,459,364 between 2011 and 2013. Without an alternative means of financing, the identified reduction in federal support will impact the future ability of OEM to retain key program and grant administrative staff in coming years.

To accomplish its complex mission the Office of Emergency Management (OEM) heavily utilizes partnerships between federal, state, and local agencies as well as volunteer groups.

The Administration Program partners with state agencies, cities and counties to coordinate a holistic approach to emergency management. This approach includes helping create awareness, response, mitigation and recovery processes. The Plans and Training Program (PTP) partners with state agencies to administer the Oregon Emergency Response System Council. These partners also man the state Emergency Coordination Center during natural and human-made disasters. These partnerships help provide emergency support functions to determine the resources or assets needed to meet the needs of impacted areas. OEM has partnerships with all state agencies when responding to emergency situations.

The Technology and Response Program (TRP) partners with the 43 Public Safety Answering Points (PSAPs) around the state to ensure seamless operation of the 9-1-1 system. The TRP meets quarterly with members of the PSAP community to discuss new technologies, operational improvements and program requirements. The TRP also partners with the Amateur Radio Unit (ARU) during times of emergency. The ARU is staffed by volunteers and acts as a backup/alternative system for statewide communication when traditional means of communication have broken down.

The Mitigation and Recovery Program (MRP) works with local jurisdictions and state agencies to plan strategies for the mitigation of hazards across the state. The MRP also partners with the Federal Emergency Management Agency (FEMA) in effectively leveraging federal resources.
Opportunities to improve performance through alternative delivery methods: The creation of regional Emergency Management Teams is a strategy which would lead to more effective and coordinated response and recovery efforts across the state. An additional strategy would be to begin incorporating mitigation practices during the development stages of construction and industrial expansion. It has been shown that mitigation is one the most effect mechanisms for building disaster resilient communities.

**Program Justification and Link to 10-Year Outcome**

The mission of the Office of Emergency Management (OEM) is to support the safety and security of the citizens of Oregon. This mission goes hand in hand with the Governor’s goal of all “Oregonians will be safe where they live, work and play”. OEM accomplishes this mission through effective partnership development, planning and training, mitigation actions, educational outreach, research and development and leveraging of resources. The partnerships between OEM and the vast array of federal, state, and local agencies as well as public organizations tie directly to Strategy 3.3 which calls for the “coordination among state, local and federal agency efforts for emergency preparedness, response, recovery and hazard mitigation”.

The Safety Policy document says “Oregonians expect guidance, standards and information regarding prudent investments and mitigation strategies that reduce their vulnerability to natural and human-made disasters”. OEM provides this guidance through effective statewide leadership on disaster awareness, preparedness, mitigation, and response and recovery. This leadership helps ensure communities have prepared and planned for disasters and the corresponding recovery efforts which follow (Strategy 3.3). These planning actions help improve the resiliency of Oregon to the long term impacts of natural and human-made disasters (Strategy 3.3).

OEM is continually working to improve the services and materials needed to help educate communities. OEM has distributed thousands of brochures on hazard preparedness, especially as it relates to earthquakes. OEM also utilizes social media (Twitter and Facebook) to share the message of preparedness, as well as for disseminating real time information during a disaster (Strategy 3.2). Effective statewide communication is an integral part of the operations within OEM.

A major communication project underway within OEM is the development of the Next Generation 9-1-1 system. The development of this system will help coordinate shared public safety data and real time communication systems with the goal of increasing the capability and responsiveness of all public services. This project has a direct nexus with Strategy 3.2 which calls for “an effective and efficient 9-1-1 emergency response system that seamlessly integrates the most current technology”. In addition to Next Generation 9-1-1 OEM is working to improve the Oregon Emergency Response System (OERS). The improvements are focused on enhancing the communication and coordination between government agencies for responding to hazard incidents across the state (Strategy 3.2).
It is important to realize the work done by OEM impacts policy areas outside of safety. Having effective mitigation and disaster recovery plans in place along with proactive educational outreach helps improve the resiliency of Oregon’s economy (Strategy 1B). The work performed by OEM and its partnership with the federal government helps bring millions of dollars to Oregon to help improve public infrastructure and facilities as well as removing homes from flood zones. The result is less damage and injuries during future events and a quicker economic recovery to impacted areas.

Program Performance
To date the Office of Emergency Management (OEM) has provided funding to 36 counties to help finance emergency management programs. Currently 100% of Oregon counties have a formal written Emergency Operations Plan on file with OEM. Our goal is to continue to have 100% of counties with a plan on file with the office. Through the Emergency Communications Account all 43 Public Safety Answering Points (PSAPs) are able to maintain/upgrade 9-1-1 call taking equipment. Currently 80% of Oregon’s population is covered by a FEMA approved hazard mitigation plan. This has resulted in several mitigation projects being approved for funding through the Pre-Disaster Mitigation Program.

Enabling Legislation/Program Authorization
The Office of Emergency Management (OEM) is a division of the Oregon Military Department which is authorized under Article X of the Oregon State Constitution. OEM is further authorized by Oregon Revised Statutes 401.052, 403.120 and 404.100. Federal program authority is authorized by Department of Homeland Security 44 CFR.

Funding Streams
The program is funded with General Fund (2%), Other Funds (35%) and Federal Funds (63%). The Other Funds include dedicated Emergency Communication Tax Revenue which is collected from any device capable of reaching the 9-1-1 system. Pre-paid telephones were added to taxable devices with HB 4055 (February 2014 legislative session), which applies to retail transactions beginning October 1, 2015. The Federal Funds carry match requirements of zero to 50 percent, are dedicated, and come primarily from the Department of Homeland Security.

Significant Proposed Program Changes from 2013-15
The proposed budget for the Office of Emergency Management is an enhancement over the program’s Current Service Level budget. The Technology and Response Program is currently planning for the implementation of Next Generation 9-1-1 (NG9-1-1); this project, once completed, will allow technology such as text, video and photos to be received at a PSAP. NG 9-1-1 is new to the industry and is a nationwide initiative. OMD is requesting 10 new positions in Policy Package 301 to assist with the NG 9-1-1 project. To stay within the statutory limit of 4% of the Emergency Communications Account for administrative costs, a fund shift of existing staff from Other Funds to General Fund is requested in Policy Package 302.
Policy Package 303 establishes two Program Analyst 2 positions to help manage projects and provide direct, tailored, technical assistance to city, county and tribal governments as it relates to Oregon’s Hazard Mitigation Program. These positions are critical to Oregon regaining “Enhanced Status” for the Oregon Natural Hazards Mitigation Plan, which allows the state to be eligible to receive additional federal funding in the aftermath of a federally declared disaster. This is a significant incentive as it could result in millions of additional dollars coming to Oregon in the aftermath of a devastating event such as the Cascadia Subduction Zone earthquake.

The last enhancement to the Current Service Level is Policy Package 304, which requests two Program Analyst 2 positions to develop the state’s capacity to adequately plan and prepare for the legislative responsibility to respond to natural and manmade incidents as well as develop and coordinate critical infrastructure and key resource preparedness activities throughout the state. One position would lead and support state, tribal and local government with planning, training and exercises to enhance and further develop the state’s Emergency Coordination Center (ECC). It would improve OEM operational plans, training, and exercises to assist and coordinate the actions of state, local and federal agencies, non-governmental organizations (NGOs), and local subject matter experts throughout Oregon to facilitate resource requests, situation awareness, and emergency communications. The second position would write and maintain the state Infrastructure Protection Plan, Critical Infrastructure and Key Resources (CI/KR) plan, and annexes. This position directs and coordinates with other state agencies in the development of their plans and responsibilities as outlined in the Oregon Infrastructure Protection Plan (OIPP); and ensure local government critical infrastructure plans are developed and kept current and in compliance with all applicable federal and state policy guidance.
The purpose of the Office of Emergency Management Program (OEM) is to coordinate, collaborate, maintain, and expand the Governor’s statewide emergency services system. This system is intended to facilitate, organize, resource, and manage a methodology in support of Oregon citizens and visitors to the state for both pre-event and post-event activities. This also supports the State’s ability to mitigate against, prepare for, respond to, and recover from a disaster. This entire effort is about strengthening Oregon’s overall preparedness. Preparedness is both a process and an effect. As a process it guides the Office of Emergency Management to provide intra-governmental, non-governmental, and private sector partners with the opportunities to collaborate on specific patterns of preparatory actions. The effect is that all state agencies’ responsibility to provide a service during or following a disaster do so in a planned, coordinated, and cooperative manner. The expectation expressed by the Governor and the Legislature is that the Office of Emergency Management is to initiate the coordination and provide leadership for all actions necessary to accomplish this mission.

OEM Administration is primarily funded by, and oversees the actions of, the Emergency Management Performance Grant Program (EMPG) which acts as the foundation of the state’s “All-Hazards” approach to disaster preparedness. EMPG funding comes to the Office of Emergency Management from the U.S. Department of Homeland Security (DHS) through the Federal Emergency Management Agency (FEMA). The purpose of the EMPG is to give state and local jurisdictions greater flexibility in determining an effective and tailored emergency management organization at the state and local level. The Emergency Management Performance Grant is the single federal funding source that specifically provides for personnel and day to day costs for state and local emergency management programs. The EMPG program requires a non-federal match of 50% at both the state and local level. OEM currently has 34 counties that participate in the program, two Tribal Nations, the Confederated Tribes of Grand Ronde, and the Confederated Tribes of Warm Springs, as well as six of Oregon’s largest cities, Portland, Beaverton, Gresham, Hillsboro, Salem and Eugene. EMPG funds also support the state’s mitigation plans and projects, as well as natural hazard programs, including the State’s Earthquake/Tsunami and Volcanic Hazards programs. The Administration program supports the preparation of hazard analysis/vulnerability risk documents that local governments complete in order to understand which hazards they are most at risk for, and to plan accordingly to reduce that risk. The Administration program also focuses on coordination and planning activities among state agencies and links local jurisdictions in this effort. The identification of areas of deficiency support prioritization of limited resources and serves as the basis for determining processes that optimize those resources. The Administration program is also responsible for the day to day management of OEM. The OEM Director and Deputy Director work within this program area to provide guidance and direction regarding the future actions of the Office. Enterprise wide strategic planning is also directed through this program area, as is development of the Public Private Partnership Program.
State 9-1-1:

The mission of the state 9-1-1 program is to ensure the seamless operation of the statewide Enhanced 9-1-1 system. The program is responsible for the continual coordination and management of the network necessary to deliver 9-1-1 calls, the customer premise equipment (CPE) used by the Public Safety Answering Points (PSAP) to process those calls, as well as consulting and assisting local governments with the challenges faced in the delivery of and participation in the statewide enhanced 9-1-1 emergency reporting system.

The OEM 9-1-1 Program continues to upgrade and maintain the statewide E9-1-1 system for the delivery of 9-1-1 calls for service. We support the network and equipment maintenance and upgrades as necessary to sustain the current level of operations at every Public Safety Answering Point (PSAP) in Oregon. The State 9-1-1 Program is currently planning for the implementation of Next Generation 9-1-1 (NG9-1-1); this project, once completed, will allow technology such as text, video and photos to be received at a PSAP. NG 9-1-1 is new to the industry and is a nationwide initiative. Oregon’s statewide initiative is vital to our citizens and it will fulfill public expectation. The NG 9-1-1 project will require extensive planning, testing and a complete upgrade to Oregon’s current E9-1-1 network. NG9-1-1 will create a significant impact on PSAP personnel and will increase the amount of data being sent to the PSAP; this will require extensive standards and security protocols to protect Oregon’s E9-1-1 network. In order to implement a successful statewide IT project of this magnitude, OEM will need to increase staffing to include ten (10) new 9-1-1 staff.

OMD / OEM State 9-1-1 Program is working closely with the Department of Administrative Services Chief Information Office (DAS CIO) and the Legislative Fiscal Office (LFO) to finalize the completion of foundational project management documents including a comprehensive business case, supporting the NG 9-1-1 initiative. In addition OEM / OEM continue to work with Oregon Department of Revenue to ensure that new technologies subject to the 9-1-1 tax are being researched and when appropriate collected. We continue to include the Public Utility Commission (PUC) in such discussion to ensure advanced coordination on all regulatory matters relating to telecommunications that impact 9-1-1 in Oregon.

The 9-1-1 Program continues to work with the public safety community, local governments, state partners, the Federal Communications Commission (FCC) and other national organizations to plan for the capability of answering a 9-1-1 call for help from any device, anywhere, anytime.

Domestic Preparedness:

Oregon uses the funding very effectively to raise the awareness of the terrorist threat and catastrophic incidents and to increase the overall state preparedness for all hazards. The grant funds, for the past fourteen years, have been critical in assisting state agencies and local government entities at all levels in developing terrorism plans and annexes, conducting domestic preparedness training and exercise activities, and to acquire equipment to support these functions.

OEM’s planning, training, and exercise programs provide preparedness and recovery training to local emergency managers, first responders, local elected and appointed officials, and state officials with direct and indirect emergency management authority and responsibilities. In addition, a wide variety of equipment is also provided under these grants to enhance first responder and emergency management professional capabilities in reducing the impact to life and safety, property, and the environment. Instituting the programs under these grants has provided a commonality in equipment, planning and training among state, local and non-governmental agencies. The results are well prepared emergency management organizations at all levels.

The foundation for conducting training and exercising is the development of plans and procedures for all hazards that are a potential and probable threat to Oregonians. This includes terrorism and catastrophic incident preparedness, response, and recovery activities. Conducting these programs incorporates the familiarization and orientation of state and local officials to federal and state laws, regulations, and policies that ensure eligibility for funding and other state and federal assistance during the times of disaster and during recovery and restoration following an event of national significance.

Disasters:

Since February of 1996, the State of Oregon has experienced natural disaster activity severe enough to warrant a Presidential Disaster Declaration on 15 separate severe weather events, and one Emergency Declaration for the Hurricane Katrina evacuees. These major disasters have included flooding, landslides, hurricane force wind events, as well as severe winter storm activity. Under a mandate from Congress to FEMA, emphasis has been added to expedite the expenditure and closure of old declared disasters. The December 2007 storm event was the third largest disaster in Oregon, following the 1996 flood event, and the 1962 Columbus Day Storm. These disasters have resulted in federal disaster relief excess of $183 million to public entities throughout Oregon. In addition to Public Assistance to public entities, hazard mitigation grant funds have accompanied these disasters. The intended use of these funds is to reduce the effects of future events in Oregon.

Oregon’s cities and counties continue to undertake developing, updating expiring, and adopting local community hazard mitigation plans. Through FEMA’s Flood Mitigation Assistance Program, federal dollars are available to assist local jurisdictions with flood mitigation planning and flood mitigation projects. The Office of Emergency Management works with other state agencies, such as Department of Land Conservation and Development, to identify project implementation opportunities in order to achieve the greatest impact with the least amount of resources. Counties and cities with repetitive flood losses receive highest priority for consideration of grant funding and technical assistance to develop

<table>
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<th>X</th>
<th>Governor’s Budget</th>
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<th>Legislatively Adopted</th>
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hazard mitigation plans and funding which are approved by FEMA in order to be eligible for future grant funding for hazard mitigation projects. In 2014, nearly all Oregon counties have mitigation plans that are either current or are being updated to meet current requirements. Most of Oregon’s larger cities also have mitigation plans; in fact, about 80% of Oregon’s population is covered by a FEMA-approved hazard mitigation plan. This has resulted in a large number of mitigation projects that have been selected for funding from the pre-disaster mitigation program, which is a competitive federal program. Hazard mitigation staff is currently working with the University of Oregon, Oregon Partnership for Disaster Resilience, to provide technical assistance to both cities and counties in support of their local hazard mitigation planning needs. In addition, the Oregon University System has completed demonstration projects using PDM grant funding to seismically retrofit both dormitory and other university buildings. The successful implementation of projects on the PSU, OIT, WOU and OSU campuses in partnership with the Department of Geology and Mineral Industries helped lay the groundwork for the state’s Seismic Rehabilitation Grant Program.

Hazard Mitigation Grant Program (HMGP) Funds accompany Major Disaster Declarations. Since 1996, Oregon has spent HMGP funds throughout the state on mitigation planning and projects. These funds total over $38 million dollars and include HMGP funding as a result of the December 2007, the December 2008, the January 2012, and the February 2014 storm events.

Incorporating mitigation into codes and ordinances prior to new development is one of the most effective forms of hazard reduction and the keystone in building disaster resistant and resilient communities. FEMA’s emphasis on pre-disaster mitigation encourages local communities to become “disaster resistant communities” by involving local volunteers, business and industry to promote mitigation measures, public education and an awareness of the hazards that a community may face, as well as developing incentive programs that encourage citizens and the business community to participate in available mitigation and preparedness programs. For example, the FireFree Program in Deschutes County brings together fuels reduction activities to create defensible spaces, codes and standards, first responder access, public awareness and other measures that reduce the impact of wildfires.

Expected Results from the 2015-2017 Budget:

The Oregon Military Department is home to the Oregon Army and Air National Guard, who aside from their recent prominent roles in the deployments to Afghanistan and Iraq, have played a critical role in preparing for and responding to natural disasters here in Oregon.

The Office of Emergency Management, likewise, has its central role, assisting local governments and state government to prevent, mitigate, prepare for, respond and recover from natural and man-made disasters.

OEM’s 2015-2017 budget is seeking to expand the capability of the organization in multiple facets. This budget is also requesting much needed resources to help the organization fix operational shortfalls identified by both internal and external parties. One of the major priorities of the 2015-17 budget is to begin the statewide transition to Next Generation 9-1-1 Technologies. In order for this transition to be successful the Office of
Emergency Management is proposing the creation of 10 new positions within the State 9-1-1 Program. These positions will work under the guidance of the ISS 8 Project Manager position which was approved by the 2013 Legislature. The mission of these positions is to work to craft the processes and policies needed to transition Oregon from an antiquated analog system to a modern technology with the capabilities to receive text messages, and videos from callers. These positions will be responsible for working with the Department of Administrative Services and the Legislative Fiscal Office to ensure the transition to this new technology is done in a seamless and efficient manner. These positions will work with contracted vendors in the development of the physical network which will replace the current system. In addition, these positions will coordinate outreach and education to the 43 Public Safety Answering Points (PSAP’s) responsible for taking and dispatching 9-1-1 calls statewide, and who will be the functional users of this new system. This outreach will include discussions regarding equipment replacements, training, public messaging and expectation management, and cost implications. Further information is available in the Next Generation 9-1-1 Business Case and in Policy Package 301.

In order for OEM to be able to create the positions needed to transition the state to Next Generation 9-1-1 Technology, administrative financing needs to be made available. Currently all administrative costs associated with 9-1-1 are borne by the 4% administrative cap authorized by ORS 403.235. Past legislative actions to offset diminishing General Fund resources have caused OEM to increase costs charged against the 4% administrative cap. OEM is proposing a fund shift for nine positions, as well as services and supplies, which would increase General Fund appropriation and free necessary administrative financing for the 10 positions being requested in Policy Package 301. This proposal would provide the nine positions with an appropriate source of non-federal funding to be used as match for the Emergency Management Performance Grant.

OEM is also proposing two policy packages which seek to increase staff for mitigation and planning actions. OEM is working to regain Enhanced Status for the State Natural Hazard Mitigation Plan due to the increased levels of federal funding which an enhanced state is eligible to receive in the aftermath of federal disaster declaration. In order to regain this status OEM needs to improve its overall grants administration capabilities, especially with regards to performing proactive environmental and historical reviews of proposed mitigation projects. OEM is seeking two positions which will focus on hazard mitigation planning and project review with the explicit goal of improving the state’s overall performance. OEM believes these positions will demonstrate to FEMA that Oregon is fully committed to mitigation planning and sound grant administration. This demonstrated commitment should assist FEMA with their decision regarding reinstating enhanced status. Additionally, regaining enhanced status will allow OEM to rectify a finding made by the Secretary of State during the 2013 Performance Audit of OEM.

The policy package is designed to develop the state’s capacity to adequately plan and prepare for the legislative responsibility to respond to natural and manmade incidents as well as develop and coordinate critical infrastructure and key resource preparedness activities throughout the state. This proposal will provide technical and expert assistance to state, tribal, county, and city emergency management personnel in the planning, training, and implementing and execution of federal and state initiatives and requirements. Additionally, these positions will ensure the state’s
threat and risk profile are accurate and coordinated with the federal government which influences preparedness grants and funding allocations. These positions will provide support throughout the state. The primary purpose will be to enhance the overall capabilities of state, tribal, county and city emergency management programs through comprehensive planning, training and program analysis.

Events of the past several years have shown that Oregon is prone to many natural hazard events, from wildfires, to floods, hurricane force winds and severe winter storms. Also, the state faces the catastrophic hazard of a Cascadia Subduction Zone Earthquake and Tsunami, which will result in destruction of entire portions of the Oregon Coast. OEM’s current capacity is limited due to a shortage of staff and resources. The Emergency Management Performance Grant, which use to fund a majority of the division’s employees, now only funds 36% of the staff, primarily due to lack of General Fund match monies. Additionally, since most OEM employees are funded by federally funded programs (even those that require GF match), they must work under the requirements of that grant program, which limits the flexibility the state has in prioritizing its needs in its preparedness programs. Staff members in the 9-1-1 program are funded from a dedicated funding source, which is not available on a day-to-day basis to concentrate on other agency programs. As many local governments suffer the loss of revenues and an economic downturn, the increasing requests made to OEM to provide technical assistance and other resources to assist with training, exercise and other events, strains the agency’s capacity to deal with the requests while continuing to meet the basic needs of the state’s program.

Revenue Sources:

Other Funds

9-1-1 Emergency Telephone- 9-1-1 Tax - Other funds received from the Department of Revenue from a .75/per device tax that is charged on all telephone lines (including cellular devices).

Department of Aviation- Other Funds are used to support the air search and rescue program and are matched with federal funding available through the Emergency Management Performance Grant.

Federal Funds

Emergency Management Performance Grant funds (administered by FEMA) may be used for necessary and essential expenses involved in the development, maintenance, and improvement of state, tribal and local emergency management programs. The grant is designed to give states more flexibility in deciding how to best use federal dollars to meet state specific needs. Local jurisdictions (34 counties, 6 cities, 2 Tribal Nations) also receive grant funding which is required to provide a 50% cash match to participate in the program.
Homeland Security Grant Program- Includes pass-through funding to statewide local and tribal jurisdictions to enhance and or develop capabilities in planning, organization, equipment, training, and exercises within the national core capabilities to address the threat and risk of terrorism and catastrophic incidents. This money also includes funding to support Citizens preparedness and Community Emergency Response Team (CERT) programs and the Non-Profit Security Grant Program. The Program also makes money available to the Portland Regional Area under the Urban Area Security Initiative Program. Regional agencies in Portland and the surrounding counties work together on projects and investments designed to improve the area’s preparedness for a domestic preparedness event. These funds serve a dual purpose in that most projects also have a benefit in the area of natural hazards preparedness. One time grants from DHS for specific needs also come through Oregon as the State’s Administrative Agency (SAA). For example, during the 2007-2009 biennium, the Public Safety Interoperability Communications Grant (PSIC), a $12 million grant for interoperable communications, was also made available to Oregon and its local jurisdictions. It is also anticipated that funding for Emergency Coordination Centers nationwide has been and will continue to be made available through the existing grant channels.

FEMA’s Public Assistance and Hazard Mitigation Grant Programs. The Public Assistance Program pays for the repair/restoration of damaged public infrastructure in the event that the President declares a Major Disaster/Emergency. The Hazard Mitigation Grant Program pays for mitigation efforts after a Presidential declaration by providing 15% of all overall FEMA recovery costs to the State for mitigation projects. The majority of this funding is pass-through Federal Funding. Because this funding is unknown in advance of a disaster, OEM carries empty limitation as part of its budget so that funding is not slowed in the event of a Presidential disaster declaration.

FEMA’s Pre-Disaster Mitigation Grant Program (PDM) and Flood Mitigation Assistance (FMA) Program. PDM is a nationally competitive grant program available to communities who have FEMA approved natural hazard mitigation plans. PDM funds can be used for both planning efforts and project implementation. Projects must be identified as a priority in the jurisdictions’ local natural hazard mitigation plan. FMA Grants are made available yearly on a nationally competitive basis, and are geared toward repetitive flood loss properties insured through the National Flood Insurance Program. Oregon works closely with the Department of Land Conservation and Development on projects selected for funding under the FMA Program.

Essential Packages:

010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package decreases General Fund ($23,456), increases Other Funds $17,256, and decreases Federal Funds ($43,217).

022 - Phases out ($5,230) General Fund and ($7,299,876) Other Funds for the Seismic Rehabilitation Program. This program was transferred to the Oregon Business Development Department effective January 1, 2014 with 2013 SB 813. Six months of General Fund and Other Funds limitation
(sourced with Article XI-M and XI-N bonds) was left in the Oregon Military Department to cover the period from July 1, 2013 through December 31, 2013. Essential Package 022 removes the remaining funding from the 2015-17 Current Service Level;

031 - Provides a general inflation increase for Services and Supplies costs. The package also adjusts State Government Service charges to reflect 2015-17 changes. The package increases General Fund $80,925, increases Other Funds $3,323,039 and increases Federal Funds $4,594,170.

032 - Provides above-standard inflation for Services and Supplies costs: Professional Services in particular, which received .3% inflation above the standard rate of 3%. The package increases General Fund by $7, Other Funds by $6,369 and Federal Funds by $2,692.

050 – Fund shifts $433,103 from Other Funds into General Fund: 50% funding on three positions at $302,247 and Services and Supplies at $130,856. As part of General Fund reductions in the 2013-15 Legislatively Adopted Budget, Policy Package 813 approved a one-time fund shift from General Fund into Other Funds for three positions in OEM and one position in the Administration Program. Essential Package 050 reverses this one-time fund shift.

Policy Packages:

090 – Reduces General Fund Services and Supplies by ($87,722). Added by Governor; included in Governor’s Budget.

301 – Statewide Next Generation 9-1-1 Implementation - $1,753,121 Other Funds. Modified by the Governor to provide $500,000 Other Funds limitation for the Department of Administrative Services to coordinate the conversion of the existing frame relay system to an internet protocol broadband network.


303 – Hazard Mitigation Support - $169,539 General Fund, $168,944 Federal Funds. Governor did not recommend.

304 – Planning and CIKR Support - $169,539 General Fund, $168,944 Federal Funds. Governor did not recommend.

Proposed New Laws - None.
1. **Purpose** – Essential Packages adjust the base budget to reflect the agency 2015-17 current service level requirements.

2. **How Achieved** – The following Essential Packages adjust the Office of Emergency Management’s base budget to reflect 2015-17 current service level requirements:

   010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package decreases General Fund ($23,456), increases Other Funds $17,256, and decreases Federal Funds ($43,217).

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3. **Staffing Impact** – None.

4. **Revenue Source** – General Fund is increased $485,349, Other Funds is decreased ($4,386,315), and Federal Funds is increased $4,553,645.

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**Agency Request**

**Governor’s Budget**

**Legislatively Adopted**

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2015-2017
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Military Dept, Oregon  
Pkg: 010 - Non-PICS Psnl Svc / Vacancy Factor  
Cross Reference Name: Oregon Emergency Management  
Cross Reference Number: 24800-003-00-00-00000

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Agency Request: 2015-17 Biennium  
Governor’s Budget  
Legislatively Adopted  
Budget Page 250
### ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**

**Pkg: 010 - Non-PICS Psnl Svc / Vacancy Factor**

**Cross Reference Name:** Oregon Emergency Management  
**Cross Reference Number:** 24800-003-00-00-00000

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Agency Request  
Governor's Budget  
Legislatively Adopted

2015-17 Biennium

Essential and Policy Package Fiscal Impact Summary - BPR013
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 022 - Phase-out Pgm & One-time Costs

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**Agency Request**  
2015-17 Biennium

**Governor's Budget**
Page ________

**Legislatively Adopted**  
Essential and Policy Package Fiscal Impact Summary - BPR013
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 022 - Phase-out Pgm & One-time Costs**  
**Cross Reference Name: Oregon Emergency Management**  
**Cross Reference Number: 24800-003-00-00-00000**

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Agency Request: [ ]  
Governor’s Budget: [ ]  
Legislatively Adopted: [ ]

2015-17 Biennium  
Page: 253  
Essential and Policy Package Fiscal Impact Summary - BPR013  
Budget Page 253
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

### Military Dept, Oregon

Pkg: 031 - Standard Inflation

Cross Reference Name: Oregon Emergency Management

Cross Reference Number: 24800-003-00-00-00000

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Agency Request: __________

Governor's Budget: __________

Legislatively Adopted: __________

2015-17 Biennium

Page __________

Budget Page 254
# Essential and Policy Package Fiscal Impact Summary

**Military Dept, Oregon**

**Pkg: 031 - Standard Inflation**

**Cross Reference Name: Oregon Emergency Management**

**Cross Reference Number: 24800-003-00-00-00000**

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## Essential and Policy Package Fiscal Impact Summary

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### Total Expenditures

| Total Expenditures                          | $80,925       | $3,323,039  | $4,594,170  |               |                        |                           | $7,998,134 |

### Ending Balance

| Ending Balance                              | -            | -           | (3,323,039) |               |                        |                           | (3,323,039) |

| Total Ending Balance                        | -            | -           | (3,323,039) |               |                        |                           | (3,323,039) |
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

### Military Dept, Oregon

**Pkg: 032 - Above Standard Inflation**

**Cross Reference Name:** Oregon Emergency Management

**Cross Reference Number:** 24800-003-00-00-00000

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**Agency Request**

**Governor's Budget**

**Legislatively Adopted**

2015-17 Biennium

Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 257
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Military Dept, Oregon  
Pkg: 050 - Fundshifts  
Cross Reference Name: Oregon Emergency Management  
Cross Reference Number: 24800-003-00-00-00000

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Agency Request: 2015-17 Biennium  
Governor's Budget:  
Legislatively Adopted: Essential and Policy Package Fiscal Impact Summary - BPR013  
Budget Page 258
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

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<th>Description</th>
<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
<th>Nonlimited Other Funds</th>
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**TOTAL PICS SALARY**

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**TOTAL PICS OPE**

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**TOTAL PICS PERSONAL SERVICES**

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**TOTAL PICS PERSONAL SERVICES**
1. **Purpose** – This Policy Package was added in the Governor’s Budget. It reduces General Fund services and supplies for the Office of Emergency Management by ($87,722). It was taken from the agency’s 10% reduction plan.

The ($87,722) reduction in services and supplies will reduce purchases of office supplies, travel and related purchases through management imposed restrictions. This reduction would have a moderate impact to service delivery.

2. **How Achieved** – Appropriation for services and supplies will be decreased by $87,722.

3. **Staffing Impact** – None.

4. **Quantifying Results** – The results of this policy package will have a moderate impact on the Office of Emergency Management.


*Added by the Governor; included in the Governor’s Budget.*
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 090 - Analyst Adjustments  
Cross Reference Name: Oregon Emergency Management  
Cross Reference Number: 24800-003-00-00-00000

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Agency Request  
Governor's Budget  
Legislatively Adopted  
2015-17 Biennium  
Page ________  
Essential and Policy Package Fiscal Impact Summary - BPR013  
Budget Page 262
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

### Military Dept, Oregon

**Pkg: 090 - Analyst Adjustments**

**Cross Reference Name: Oregon Emergency Management**

**Cross Reference Number: 248000-003-00-00-00000**

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**Agency Request**

2015-17 Biennium

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**Governor's Budget**

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**Legislatively Adopted**

Essential and Policy Package Fiscal Impact Summary - BPR013
1. Purpose – This Policy Package establishes 10 positions and services and supplies expenditure limitation within the state 9-1-1 program to lead the design, development and implementation of Next Generation 9-1-1 (NG9-1-1) technologies into all Public Safety Answering Points (PSAP’s) throughout Oregon.

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The state 9-1-1 program goal is to facilitate emergency communications to protect the safety and security of people, property and critical assets. Achieving this goal requires seamless operation of the statewide Enhanced 9-1-1 system and smooth transitions to new technology. The program is responsible for the continual coordination and management of the network necessary to deliver 9-1-1 calls, the customer premise equipment (CPE) used by the Public Safety Answering Points (PSAP) to process those calls, as well as consulting and assisting local governments with the challenges faced in the delivery of and participation in the statewide enhanced 9-1-1 emergency reporting system.
The state 9-1-1 Program is currently planning to implement Next Generation 9-1-1 (NG9-1-1). This project, once completed, will enable the public and PSAPs to communicate with various technology formats such as text, video and photos. NG 9-1-1 is new to the industry and is a nationwide initiative. Oregon’s statewide NG9-1-1 initiative is vital to our citizens and it will fulfill public expectations to accommodate current and emerging communication methods. The NG 9-1-1 project will require extensive planning, testing and a complete upgrade to Oregon’s current E9-1-1 network. NG9-1-1 will create a significant impact on PSAP personnel and will increase the amount of data being sent to PSAPs, requiring extensive standards and security protocols to protect Oregon’s E9-1-1 network. In order to implement a successful statewide IT project of this magnitude, the Office of Emergency Management (OEM) will need to increase staffing to include 10 new 9-1-1 positions.

Position 0014005 - Deputy Project Mgr. / ISS 7: This position within OEM is the primary support position to the statewide expert (NG9-1-1 Project Mgr.) for the implementation of NG9-1-1. This position is responsible for providing project management leadership and the coordination of a statewide approach to deploy a modern, cost effective and secure wide area network for Oregon’s 45 Public Safety Answering Points (PSAPs). This position supports and serves as a conduit to the primary point of contact of the awarded NG9-1-1 vendor. This position will interface with, direct and oversee the NG9-1-1 Project Team and vendor in all aspects of NG9-1-1 implementation including migration, installation and maintenance.

Position 0014008 - GIS Data Analyst / ISS 5: The GIS Data Analyst is responsible for collaboration with GIS stakeholders and collection, organization and conflation of GIS mapping data. This position assesses GIS Data readiness and completeness for NG9-1-1; documents information; and provides customer service and direction in the use of GIS standards and applications to public safety agencies and organizations both familiar and unfamiliar with the technology. This position holds expertise on NG9-1-1 GIS Data development and maintenance to ensure consistency and completeness of the digital data.

Position 0014009 - GIS IT Coordinator / ISS 5: This position is responsible for the coordinating GIS mapping data and its functional role in the NG9-1-1 databases and networks; documents information; and provides customer service in the use of GIS to organizations regardless of familiarity with the technology. This position serves as the NG9-1-1 GIS software and application expert related to digital data.

Position 0014010 - GIS QC Analyst / ISS 6: The GIS QC Analyst is responsible for the quality control and ongoing assessment of GIS mapping data and its functional role incorporating NG9-1-1 databases and networks. This position ensures proper reviews, controls and management processes are performed on a regular basis; identifies and documents information; and provides knowledge, skills and experience validating and maintaining standards. This position is an expert on GIS quality control and assessment tools needed for GIS data verification processes in a NG9-1-1 system.

Position 1517001 - Data Center Specialist / ISS 4 (LD): This position is the statewide NG9-1-1 data center expert for the implementation of NG9-1-1. The Data Center Specialist is a single point of contact for all data centers supporting NG9-1-1 in Oregon. The position is limited duration because it is anticipated that the timeline would include planning and implementation phases of the project but not ongoing maintenance.
Position 1517002 - Network Specialist / ISS 4 (LD): This position performs complex work providing effective and efficient storage, retrieval, customization and archiving of data for the implementation of NG9-1-1. The position is limited duration because it is anticipated that the timeline would include planning and implementation phases of the project but not maintenance.

Position 0014006 - Accountant 2: This position assists with the administration and coordination of all fiscally related NG9-1-1 items.

Position 0014013 - Public Affairs Specialist 3: This position has the responsibility to plan, design and execute the public affairs and public relations programs for Oregon’s statewide implementation of NG9-1-1. Changes in process, capabilities or access to the NG9-1-1 have a significant impact on the public. This position develops programs to encompass all facets of communication and public education including coordination with the Governor’s office, Department of Administrative Services (DAS), Oregon Military Department (OMD) and other state agencies. The programs facilitate expedient and efficient systems to release information to the public and the media before, during and after NG9-1-1 implementation.

Position 0014007 - Office Specialist 2: This position provides direct administrative and fiscal support for the NG9-1-1 program and staff, part of the Division's Technology and Response Services Section. It serves as an Administrative Assistant to the Technology and Response Services Section Manager and the NG9-1-1 Project Manager.

Position 1517033 - Operations & Policy Analyst 3 (LD): This position serves as an agent of the Section Manager in the application of policies, procedures, and regulatory requirements. It develops policy recommendations for OEM’s executive management team. It also position provides advice to management and staff on NG9-1-1 policy issues effecting operations, industries, and local jurisdictions. This advice serves as the basis for proposed legislation, administrative rules, or other major program decisions. This position serves as a primary liaison to several boards and committees, to specific industries and potentially to local government depending on the assignment.

This position services as a subject matter expert for the section; participates in activities related to development and interpretation of NG9-1-1 standards; and provides technical assistance to division staff, other agencies, local jurisdictions, and the public. Responsibilities include developing and drafting rules, rule interpretations, providing technical guidance on adopted rules, report and letter writing, and provision of technical information and training.

In addition to the positions identified above this Policy Package requests $148,250 in Other Funds expenditure limitation for services and supplies.

All costs associated with this Policy Package will be financed through the Emergency Communications Excise Tax.

2. How Achieved – This Policy Package will be achieved by authorizing the statewide NG9-1-1 project. This project, once complete will accommodate and support new and emerging technologies and communication formats (e.g. text, video and photos) driven by consumer requirements and the rapid and widespread adoption of smartphone technology. This transition to new technology and infrastructure throughout the state will require a large scale,
sustained effort involving adequate funding, staff resources, technical expertise, and project management capabilities to ensure successful implementation of NG9-1-1. OEM will work closely with the vendor awarded the NG9-1-1 RFP to implement new technology solutions that are compatible for vulnerable populations to meet the needs of the deaf and hard of hearing community. Effective project management from cradle to grave of a project of this scale will ensure that the project size, budget, and scope stays on track and provides for effective operation and maintenance of the new system in the future. In order to implement a successful statewide IT project of this magnitude, OEM will need to increase staffing to include 10 new NG9-1-1 positions.

3. **Staffing Impact** – Establish 10 new positions - 10.00 FTE

4. **Quantifying Results** – OEM will establish prescribed metrics of achievement to ensure all program requirements and project timeline deliverables and National Emergency Number Association (NENA) standards are being met and maintained. Full Next Generation 911 implementation includes migration from the current Frame Relay Network backbone, to an IP (internet protocol) based ESINET (Emergency Services IP Based Network), plus interfacing the network with all NG9-1-1 compatible PSAP equipment. In addition, the State 9-1-1 Program will conduct annual surveys to stakeholders to solicit customer feedback and input.

5. **Revenue Source** – $1,753,121 Other Funds.

Modified by the Governor to provide $500,000 Other Funds Services and Supplies limitation for the Department of Administrative Services Enterprise Technology Services to coordinate the conversion of the existing frame relay system to an internet protocol broadband network.
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Agency Request: _____  Governor's Budget: _____  Legislatively Adopted: _____

2015-17 Biennium

Budget Page 268
## Essential and Policy Package Fiscal Impact Summary

### Military Dept, Oregon

**Pkg: 301 - Statewide Next Gen 9-1-1 Implementation**

- **Cross Reference Name:** Oregon Emergency Management
- **Cross Reference Number:** 24800-003-00-00-00000

### Description

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**Agency Request**  **Governor's Budget**  **Legislatively Adopted**

2015-17 Biennium

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Budget Page 269
1. Purpose – This Policy Package requests a fund shift for the following positions: three Information Systems Specialist 7s; one Principal Executive Manager E; one Human Resources Analyst 3; one Administrative Specialist 2; one Accountant 2; one Program Analyst 2; one Program Analyst 3; and services and supplies within the Office of Emergency Management (OEM) from Other Funds to General Fund. The fund shift for the first two ISS 7 positions, the Principal Executive Manager E, the Administrative Specialist 2, the Accountant 2, and the Program Analyst 3 moves the positions from 50% Other Funds to 50% General Fund. The fund shift for the third ISS 7 moves the position from 100 percent Other Funds to 100 percent General Fund. Due to the enterprise nature of the work conducted by these positions, and the restrictions of use for federal grant funding, General Fund is the most appropriate source of financing. The fund shift for the Program Analyst 2 moves the position from 100 percent Other Funds to 76 percent General Funds and 24 percent Other Funds (transfer from the Department of Aviation). The Human Resources Analyst 3 is shifted from 100 percent Other Funds to 100 percent General Funds in Policy Package 302 in the Administration Program.

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Mass Transit Tax $4,089 ($4,089)
Total Personal Services $991,139 ($991,139)
Total Services and Supplies $83,150 ($166,300) $83,150
Total Policy Package 302 $1,074,289 ($1,157,439) $83,150

In previous biennia, Oregon has seen a flat line in the amount of General Fund made available for the non-federal share of the Emergency Management Performance Grant (EMPG). During the same time period, federal requirements for risk based assessments, trainings and exercises have increased. This shift has caused federal dollars to be expended rapidly throughout the state placing increased pressure on existing OEM staff. Staff members funded
through the EMPG are tasked with providing the programmatic backbone for planning, training and exercise in an all hazard environment, as well as providing fiscal reporting services to both state and federal governments. This grant requires a 50 percent non-federal cash match which is traditionally provided via General Fund appropriation. However; due to the most recent economic recession, and the corresponding reduction in overall General Fund, different funding sources have had to be utilized. The purpose of this policy package is to reverse the funding for several positions which had been placed against the 9-1-1 Emergency Communications Tax. OEM is seeking to enhance its capacity in the areas of planning, training and exercise, and seeks the ability to sustain existing personnel with an appropriate source of non-federal funding. Additionally, states have a responsibility to not only effectively leverage federal resources, but to show a commitment to the field of emergency management beyond what is financed through the federal government. While this particular package does not increase the size of OEM it does show a commitment on behalf of the State of Oregon to invest and support the actions being conducted by the office.

Of greater importance is the impact this Policy Package will have towards the statewide transition to Next Generation 9-1-1 (NG9-1-1) services. Policy Package 301 requests establishing 10 positions, along with services and supplies, within the state 9-1-1 program to progress with the transition to technologies that support text, video and photo communications. These positions are slated to be funded through the Emergency Communications Excise Tax, as administrative costs, as prescribed within ORS 403.240. This fund shift is critical with regards to making necessary capital available within the Emergency Communications Account. It is anticipated that without approval of this fund shift, OEM will not have sufficient capital available to finance the positions identified within Policy Package 301. Without these identified positions and the necessary technical knowledge in this subject matter area, successful transition to NG9-1-1 is not feasible.

2. How Achieved - Sustaining existing staff would be achieved by shifting funding from the 9-1-1 Emergency Communications Tax and replacing it with General Fund. The General Fund would then act as the appropriate non-federal match for the EMPG, which provides the basic infrastructure for emergency management capabilities nationwide. EMPG funding has increased during the past three federal fiscal years, and while this has provided growth for our partners in local and Tribal governments, due to a lack of General Fund match, the State of Oregon has not been able to add capacity to provide increased support. The federal appropriation for FY 14 is expected to have a slight increase in funding from FY 13, as this program continues to have bi-lateral support in Congress. In addition, the freeing of Emergency Communications Tax revenue will allow that revenue to be reinvested in the state 9-1-1 program to provide oversight of the statewide transition to NG9-1-1 as described within the business case, the continued development of a Real Time Assessment and Planning Support tool, and overall information technology support within the program.

In addition to the position funding changes, $166,300 Services and Supplies are fund-shifted from Other Funds to 50 percent General Fund and 50 percent Federal Funds.


4.-Quantifying Results – Results in the state’s emergency management system are measured by how well the state responds to emergencies and disasters and the ongoing development of statewide capabilities. The ability to provide effective response is driven by developing plans, training staff, and
Budget Narrative

exercising plans. Training participants in the statewide emergency services system is essential to enhancing the state’s capacity to respond and recovery from disasters. Additional quantifying results will be reflected in the timing, cost and overall success of the statewide transition to NG9-1-1. For example, several component pieces of the existing 9-1-1 system infrastructure are nearing end of life, and the costs associated with maintaining them are dramatic. The existing antiquated analog infrastructure needs to be decommissioned and updated to a current digital, Internet Protocol (IP) based network. The IP network is also required to accommodate and support new and emerging technologies driven by consumer requirements and the rapid and widespread adoption of smartphone technology. This is one of the key drivers behind the transition to NG9-1-1.

5. Revenue Source - $1,074,289 General Fund, ($1,157,439) Other Funds, $83,150 Federal Funds

Governor did not recommend.
BUDGET NARRATIVE

OREGON MILITARY DEPARTMENT
OFFICE OF EMERGENCY MANAGEMENT PROGRAM
POLICY PACKAGE 303
PRIORITY 5

**Purpose** – This Policy Package establishes two Program Analyst 2 positions as well as services and supplies to help manage projects and provide direct, tailored, technical assistance to city, county and tribal governments as it relates to Oregon’s Hazard Mitigation Program. These positions are critical to Oregon regaining Enhanced Status for the *Oregon Natural Hazards Mitigation Plan*.

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Eligibility for federal funding offered through Federal Emergency Management Agency’s (FEMA) Unified Hazard Mitigation Assistance (HMA) grant programs, and the Emergency Management Performance Grant (EMPG) requires state and local jurisdictions (all counties, and some cities) to develop and update natural hazard mitigation plans. These plans are reviewed by the Office of Emergency Management (OEM) and FEMA, and are certified for five years. This Policy Package will assist Oregon in regaining Enhanced Status for the *Oregon Natural Hazards Mitigation Plan (NHMP)*. An Enhanced NHMP allows the state to be eligible to receive additional federal funding in the aftermath of a federally declared disaster. This is a significant incentive as it could result in millions of additional dollars coming to Oregon in the aftermath of a devastating event such as the Cascadia Subduction Zone earthquake. FEMA has stated that Oregon’s mitigation grants management shows a capability to handle funds appropriately and to implement mitigation projects. However, FEMA asserts that staffing levels and systems have been strained following large disasters, which resulted in increased workload to handle funds, disperse to sub-grantees, and monitor project progress. Lack of adequate staffing, has made it difficult for FEMA to justify Oregon’s ability to manage increased funding as a state with an Enhanced NHMP. Having a “basic” status versus an “enhanced” status was also identified as a major deficiency by the Secretary of State in its 2013 Performance Audit of OEM. Due to these factors, and the possibility of losing access to millions of dollars in federal funding, approval of this Policy Package is critical.
Funding for the creation of hazard mitigation plans and the projects identified within the plans come from Federal Funds offered through the Pre-Disaster Mitigation (PDM) Grant Program and the Hazard Mitigation Grant Program (HMGP). Both PDM and HMGP funds require a non-federal cost share match which for most sub-grants is 25 percent of the total project cost. General Funds, at both the state and local levels are often the source of this non-federal cost share. The use of these General Funds leverage federal monies to reduce our vulnerability to natural hazards. Funding for the actual implementation of plans and projects is generally awarded via a competitive process.

As the State Administrative Agency for the HMA program, OEM is tasked with providing outreach, training, and technical assistance to jurisdictions statewide. This work is critical to helping jurisdictions create applications which convey a compelling story and meet the criteria required by FEMA to receive funding. Without this type of tailored technical assistance, many jurisdictions, especially small rural communities, are not able to submit applications which can effectively compete for funding on a national level. OEM is committed to providing this assistance, but current staffing levels do not allow for the necessary one-on-one interaction that our customers need. Currently OEM has two positions that address programmatic pieces of hazard mitigation.

1. Position 0014003 is a Planner who reviews local hazard mitigation plans at the state level, and provides staffing support to the State Interagency Hazard Mitigation Team (IHMT) which accounts for approximately 35 percent of this position’s workload. This position is also responsible for multiple other high priority activities which are outside the scope of mitigation and therefore accounts for a large volume of workload that cannot be addressed with current staffing levels.

2. Position 0014004, the State Hazard Mitigation Officer (SHMO), is overwhelmed with all remaining activities as the sole position providing programmatic support statewide for hazard mitigation. The SHMO is responsible for OEM activities related to:

   a. Submitting, tracking, monitoring and reporting on all projects statewide which are funded through PDM and HMGP.
   b. Administration of the Flood Mitigation Assistance (FMA) program involving close coordination with the Department of Land Conservation and Development during the application process and sole responsible as the Grantee to ensure successful project implementation and helping to develop project scopes, budgets, and timeframes.
   c. The National Flood Insurance Program (NFIP) which requires significant efforts to explain dramatically increased flood insurance rates for many Oregonians with increasing interest in FMA flood mitigation grants.
   d. Additionally, this position acts as the connection point between all local programs and FEMA which represents a tremendous workload and responsibility.

Increased staffing as proposed below, will allow the role of the SHMO to transition in a more strategic direction. The requested positions will allow the SHMO to focus on developing statewide strategies for mitigation projects, as well as developing sound mitigation training programs. The SHMO will also be available to provide in-depth support for the most challenging disaster related projects throughout the state.
**Program Analyst 2 (two positions):** The Program Analyst 2 positions will work with local jurisdictions in the development of hazard mitigation plans and projects through the Hazard Mitigation Assistance grant programs. The Program Analysts will serve as technical advisors to local governments with regard to program and application requirements. These positions will also be responsible for ensuring all environmental and historical preservation (EHP) issues are reviewed prior to an application being submitted to FEMA for funding. This entails close interaction with local historic preservation offices, the State Historical Preservation Office, and FEMA Region Ten Environmental Staff. EHP analysis includes reviewing applications for compliance with National Environmental Policy Act (NEPA), Section 106 and Endangered Species Act standards. This analysis is conducted for Public Assistance projects as well as Hazard Mitigation projects. After projects are selected for funding, these positions serve as program coordinators working with local jurisdictions regarding the ongoing progress of the plan/project. This includes the creation of quarterly progress reports shared with FEMA, OEM management, and identified leadership within the local jurisdiction. Duties also include on-site monitoring visits and providing technical assistance regarding program performance. In addition, these positions provide support to the SHMO for ongoing management and enhancement of Hazard Mitigation Assistance grant programs. Support will include review and analysis of project proposals, project status, federal reporting requirements, and customer interactions (both local and federal). This will allow the SHMO to build strategic planning capacity, focusing on a holistic approach to hazard mitigation across the state.

In addition to two positions, Services and Supplies funding of $30,000 ($15,000 General Fund and $15,000 Federal Fund) is requested to finance rental costs, travel costs, professional service costs and other day-to-day operating costs.

**2. How Achieved** – The personal service costs and the services and supplies costs will be funded through the EMPG, which provides a 50 percent federal cost share.

**3. Staffing Impact** – Establish two Program Analyst 2 positions. 2 Positions – 2.00 FTE

**4. Quantifying Results** – The most important quantifying result associated with this Policy Package will be the reinstatement of Enhanced Status for the Oregon Natural Hazards Mitigation Plan (NHMP). An additional quantifying result will be an increase in the percentage of Oregon’s population covered by a FEMA approved Hazard Mitigation Plan. As funding for the updating of these plans is made available, local jurisdictions will be better able to plan and implement updates well in advance of the five-year plan expiration date. This will allow for Oregon to face fewer windows of time where plans are out of date. Currently 80% of Oregon’s population is covered by a FEMA approved local hazard mitigation plan. Another quantifying result is the decreased cost of future disasters due to the mitigation of identified risks, but this will only be measurable after projects are complete and we incur a large scale disaster.

**5. Revenue Source** - $169,539 General Fund, $168,944 Federal Funds

**Governor did not recommend.**
1. **Purpose** – This Policy Package establishes two positions: one Emergency Operations Program Analyst 2 and one Critical Infrastructure Program Analyst 2, and services and supplies for the Office of Emergency Management (OEM). This package is designed to develop the state’s capacity to adequately plan and prepare for the legislative responsibility to respond to natural and manmade incidents as well as develop and coordinate critical infrastructure and key resource preparedness activities throughout the state. This proposal will provide technical and expert assistance to state, tribal, county, and city emergency management personnel in the planning, training, and implementing and execution of federal and state initiatives and requirements. Additionally, these positions will ensure the state’s threat and risk profile are accurate and coordinated with the federal government which influences preparedness grants and funding allocations. These positions will provide support throughout the state. The primary purpose will be to enhance the overall capabilities of state, tribal, county and city emergency management programs through comprehensive planning, training and program analysis. These positions will be funded through the Emergency Management Performance Grant (EMPG) which requires a 50 percent non-federal match.

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**Position 0014011 - Program Analyst 2 (Emergency Operations):** The purpose of this position is to lead and support state, tribal and local government with planning, training and exercises to enhance and further develop the state’s Emergency Coordination Center (ECC). It is critical that OEM coordinate with many other entities such as the 22 Oregon Emergency Response System (OERS) agencies and other responding organizations, 36 county emergency management representatives, nine tribal jurisdiction representatives, and local officials throughout the state to ensure life safety and response systems are effective. The high engagement needs of critical collaboration structures and processes require coordination provided by this position. This added functionality will improve OEM operational plans, training, and exercises to assist and coordinate the actions of state, local and federal agencies, non-governmental organizations (NGOs), and local subject matter experts throughout Oregon to facilitate resource requests, situation awareness, and emergency communications. A primary function of this position is to develop and enhance plans, policies, procedures, and systems to support the ECC’s operations. This includes planning, preparedness and response activities. This position will also perform emergency operations functions during actual
activations of the ECC operations for disaster response, recovery, and hazard mitigation. Planning, training, and exercising critical disaster operations, will position the state, tribal, county, and city emergency responders to perform more efficiently and effectively when saving lives and protecting property. This position coordinates regularly with state agencies, counties, cities, and tribes as a primary point of contact and technical expert for operational planning needs and integration with the local level to ensure that OEM maintains a ready and capable ECC and supporting system of response plans. These capabilities are inherently vital to ensure that the response system is prepared and able to lessen the effects of an actual catastrophic disaster event. Planning response measures and clearly identifying decision-making structures prepares agencies to allocate limited resources and implement systems to address community needs such as evacuation, sheltering and mass care, and to alert and inform the public of required safety instructions.

Position 0014012 - Program Analyst 2 (Critical Infrastructure): The purpose of this position is to assist and coordinate the actions of critical infrastructure owners and operators, local and tribal governments, private sector organizations, state agencies, and local experts in the emergency management field to plan for and facilitate engagement among all parties to protect critical infrastructure and key resources from threats and facilitate restoration during incidents. It is critical that OEM coordinate with many other entities such as the Oregon Titan Fusion Center, the Department of Homeland Security’s (DHS’s) Protective Security Advisor, local community emergency professionals, and private and public sector owners and operators throughout Oregon to identify ongoing and evolving risks to the state and people of Oregon and to better understand critical interdependencies among various sectors. This is an imperative task directly related to federal funding allocations. OEM needs additional staffing to ensure coordination of cross sector participants to participate in the annual and ongoing critical infrastructure risk assessment processes.

This position has the responsibility to write and maintain the state Infrastructure Protection Plan, Critical Infrastructure and Key Resources (CI/KR) plan, and annexes. This position directs and coordinates with other state agencies in the development of their plans and responsibilities as outlined in the Oregon Infrastructure Protection Plan (OIPP); and ensures local government critical infrastructure plans are developed and kept current and in compliance with all applicable federal and state policy guidance. This position is responsible for monitoring and providing technical assistance to state, tribal, and local emergency managers on a continuous basis to integrate CI/KR plans into the all-hazard environment. Work in the capacity of instructor and course manager for critical infrastructure and emergency management classes. Additionally, critical infrastructure planning and coordination activities ensure the states threat and risk is documented and collaborated with the Oregon Titan Fusion Center, Oregon State Police, the Oregon Military Department, and other stakeholders. The coordination of CI/KR with state, tribal, county, city, and private stakeholders ensures the identification and appropriate preparation of communities to address the impact of these systems and needs throughout the state as well as develop response and restoration plans required to effectively respond.

DHS conducts annual evaluations for infrastructure systems and assets with national level significance that meets established DHS criteria. The benefit to Oregon of having additional capacity to identify, facilitate risk assessments, capture documentation related to risks, evaluate and convey risk and threats to local, state and federal partners will improve the state’s ability to leverage federal funding and prioritize risk reduction activities throughout the state. This body of work involves developing partnerships with new organizations, establishing and maintaining lists of existing and new assets, clusters of assets, or sector-specific systems that, if destroyed or damaged, could result in significant lives lost, and/or economic impact to the State of Oregon or regions within the state. This data is used to establish Oregon and the Portland-UASI area’s comparative risk rankings among other states and UASIs, which

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Agency Request          X  Governor’s Budget         Legislatively Adopted

2015-2017

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influences federal homeland security grant funding. This year, DHS is considering scenario based incidents, including catastrophic events such as Cascadia threat. OEM needs additional capacity to identify potential significant infrastructure systems at risk. Determining which clusters of assets may meet the Nationally Significant asset list requires a substantial time commitment and ability to maintain ongoing partnerships and dialogue.

In addition to two positions, Services and Supplies funding of $30,000 ($15,000 General Fund and $15,000 Federal Fund) is requested to finance rental costs, travel costs, professional service costs and other day-to-day operating costs.

2. **How Achieved** – In order to meet the ever increasing demands of Federal and State mandates, requirements, and initiatives in the complex and constantly evolving environment of homeland security and emergency management these staff will be able to directly assist state, tribal, county, city, and private stakeholders in the implementation of these various programs which in turn will increase the systems capabilities to save lives, protect property, sustaining the economy, and preserve Oregon’s environment. This will facilitate a more informed response, develop focused capabilities, and assist in the overall planning and implementation of the various requirements to support mitigation, preparedness, response, and recovery throughout the state. These positions will be responsible for developing operational and CI/KR plans, procedures, training, and exercise programs and will provide input back to OEM and the whole community of cross sector participants.

3. **Staffing Impact** – Establish Two Program Analyst 2 positions. 2 Positions – 2.00 FTE

4. **Quantifying Results** – The Plans and Training section of the Office of Emergency Management will develop an initial assessment of operational and CI/KR capacities with annual updates to determine the effectiveness of these two program initiatives. Additionally, the Office of Emergency Management will establish prescribed metrics of achievement to ensure all program requirements are being maintained and updated as required by law, rule, or program mandates.

5. **Revenue Source** – $169,539 General Fund and $168,944 Federal Funds.

**Governor did not recommend.**
### Detail of Lottery Funds, Other Funds and Federal Funds Revenue

#### Oregon Military Department - Emergency Management (003)

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Agency Request: X
Governor's Budget: X
Legislatively Adopted: X
### DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE
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**X** Governor's Budget  
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Community Support Program
2015-2017 Organization Chart

- STARBASE 004-01: 0 Pos / 0.00 FTE
- Youth Challenge Program 004-02: 46 Pos / 46.00 FTE
- Emergency Operations 004-03: 0 Pos / 0.00 FTE

Total Community Support Program: 46 Pos / 46.00 FTE
BUDGET NARRATIVE

OREGON MILITARY DEPARTMENT

Community Support Program
2013-2015 Organization Chart

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Community Support 004

STARBASE 004-01
0 Pos/0.00 FTE

Youth Challenge Program 004-02
46 Pos/46.00 FTE

Emergency Operations 004-03
0 Pos/0.00 FTE

Total Community Support Program
46 Pos/46.00 FTE

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Agency Request
Governor's Budget
Legislatively Adopted

2015-2017
Oregon Military Department – Community Support Program – Executive Summary

Primary Outcome Area: Education
Secondary Outcome Area: Safety
Program Contact: Dave Stuckey, OMD Deputy Director (503) 584-3884

Program Overview
The Military Department’s Community Support Program offers a full spectrum of educational opportunities for the at-risk youth of Oregon. These opportunities are provided by the Oregon Youth Challenge Program in Bend and the STARBASE programs in Portland and Klamath Falls. Their goal is to provide the at-risk youth of Oregon an opportunity to build a future through education, structure and support.
Program Funding Request
The Governor’s Budget (GB) for the Community Support Program within the Oregon Military Department seeks expenditure authority of $197,377 General Fund, $2,086,060 Other Funds, and $8,398,783 Federal Funds. The GB requests 46 positions and 46.00 FTE. The goal of this requested budget is to continue the current operations within the Community Support Program with minimal state investment and maximum leveraging of federal resources. Current operations within the Community Support Program tie directly to the Governor’s Education Strategy regarding focusing investment on student outcomes. The component programs which make up the Community Support Program include STARBASE and the Youth Challenge Program.

Continued investment in the Community Support Program will provide an opportunity for high school dropouts who have failed in a traditional school environment to complete their education and become valuable, productive members of society. This investment will also help keep young students focused on the need to continue their education as well as pursue studies in the core sciences. Finally, this investment will help ensure progress towards the Governor’s Education Strategy 2.3 and his Safety Strategy 1.2.

Program Description
The Community Support program is comprised of two main program areas, the Oregon Youth Challenge Program (OYCP) and the Science and Technology Academies Reinforcing Basic Aviation and Space Exploration program (STARBASE). Both of these programs are in line with assisting the Governor reach his goal of 40-40-20 committed to preparing the youth of Oregon “for lifelong learning, rewarding work and engaged citizenship”.

Located in Bend, the Oregon National Guard Youth Challenge Program (OYCP) serves 16 to 18 year old male and female dropouts who have struggled to succeed in a traditional high school environment. The OYCP is Oregon’s only public statewide quasi-military based high school, which includes supervised work experience in community service and conservation projects. The program is fully accredited by the Northwest Accreditation Commission through the year 2014 with re-accreditation scheduled for November 18, 2014, and is a statewide public alternative high school. The OYCP is a residential 22 week program where student-cadets are provided all services 24 hours a day 7 days a week. The residential phase is followed by a 12 month post-residential phase which includes providing each graduate with a mentor. Two classes per year are conducted, serving 312 youth and graduating a minimum of 240 students each year. The OYCP within the Community Support Program has been recognized by the National Guard Bureau as the one of the “Best Overall Challenge Programs” every year since 2001.

The educational services of the OYCP are implemented through the use of an accredited high school curriculum taught by certified teachers approved by the Oregon Department of Education. The OYCP provides outreach to school districts in all 36 counties about alternative education opportunities. OYCP provides on-site orientations to interested applicants and their families, as well as training for mentors and mentees for the post residential phase of the program. The program also maintains ongoing service to community partnerships through student-cadet volunteer services, as well as

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scholarship opportunities for graduating student-cadets. 100% of graduating student-cadets earn either a high school diploma, a GED certificate, or 8 certified high school credits to take back to their communities to re-enroll in their hometown high schools.

The success of the Community Support program depends heavily on the utilization of partnerships. At the local level the OYCP partners closely with local contractors for nursing services, Bend LaPine School District for teaching services, Central Oregon Community College for GED testing and High Desert ESD for auditing services. OYCP partners with non-profit organizations and local industries to take part in the programs semi-annual career fair. The OYCP partners primarily with the Department of Education at the state level. The OYCP partners with the National Guard Bureau and BLM. The National Guard Bureau provides 75% of operational funding for the OYCP. The STARBASE Program partners with local school districts for contracted teaching services at both airbases.

The major cost drivers of the Community Support Program have been identified as Personal Service Costs, Contracting Service Costs, Direct Food Costs and Utilities. For the OYCP Personal Services account for 70.4% of annual operating costs, Contracting Services for student-cadet health care and certified teacher services account for 10% of annual operating costs, Direct Food Costs account for 6.2% of annual operating costs, and Utility Costs account for 2.8% of annual operating costs.

The Oregon Youth Challenge Program within the Community Support Program was developed to be the alternative solution for at-risk youth who are failing in the traditional high school setting. Therefore it is difficult to identify an alternative means of service delivery.

The STARBASE Program exposes third to eighth graders to the fields of Science, Technology, Engineering and Mathematics (STEM) with the hopes of inspiring them to pursue a career in these fields. This is done through the use of a highly acclaimed 25 hour curriculum taught by certified teachers from the local school districts. The program is focused on capturing student interest in STEM at the elementary and middle school levels and showing them why studying these courses is important to their future goals. The program is 100% federally funded and hosts approximately 2,100 students each year at the Portland Airbase and the Kingsley Field Airbase in Klamath Falls.

**Program Justification and Link to 10-Year Outcome**

The vision of the Community Support Program through the Oregon Youth Challenge Program (OYCP) and the STARBASE Programs is to be the premier program serving at-risk youth and those who are not likely to succeed in the traditional school setting, while creating economic value, long term cost avoidance, civic contribution and future responsible tax paying citizens of Oregon. The Community Support vision goes hand in hand with the goal of preparing Oregon’s youth “for lifelong learning, rewarding work and engaged citizenship”.

The mission of the Community Support Program is to provide opportunities for personal growth, self-improvement and academic achievement among at-risk third through eighth graders (STARBASE), and teens no longer attending or failing in high school (OYCP), through a highly...
structured non-traditional environment; integrating training, mentoring and diverse educational activities. This mission ties directly to Strategy 2.3 which calls for the investment in evidence-based programs and practices that improve outcomes. This strategy specifically calls for investment in programs which:

1. Are effective at accelerating learning for those furthest behind.
3. Develop career pathways for youth.

The Community Support Program was built specifically to help the youth of Oregon who are most at-risk of being left behind by the traditional educational system. The curriculum of both the Oregon Youth Challenge Program (OYCP) and the STARBASE programs emphasize the importance of math and science. The Community Support Program through the OYCP utilizes a work skills program which provides training in conjunction with public works and community service projects. Student-cadets at OYCP have worked with the Department of Fish and Wildlife, Oregon State Parks and the Department of Transportation on community service projects which provide exposure to a vast array of career fields. This community service provides over $200,000 a year in benefits to the participating agencies.

OYCP averages a 90% graduation rate. Approximately 14% of the students that graduated earned their High School Diploma while 9% participated in the GED program, of which 61% passed all portions of the examinations. The remaining 77% of the graduating students participated in the high school credit curriculum, of which 100% earned 8 credits allowing them to fully integrate back into their local high school. This is accomplished with a cost per student of $20,083, of which the state pays $5,021; the remainder is financed through federal funds. Please note these are 2013-15 costs.

The Community Support Program also links to the Governor’s safety strategy 1.2, preventing vulnerable youth from entering the public safety system. The strategy document calls for the development and utilization “of programs and policies that provide alternative means of education for vulnerable youth in Oregon who are struggling within the traditional education setting”. Both the OYCP and the STARBASE program were developed to provide this service to the youth of Oregon, and both provide this critical service for little to no cost to the state.

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**Program Performance**  
This chart shows OYCP student-cadets enrolled and graduated between 1999 and June 2014.

July 1999 was the first year the Oregon Youth Challenge Program (OYCP) was classified as a “Full Challenge Program”. Since that date the OYCP has accepted 4,525 student-cadets, of which 4,055 completed the 2 week acclimation phase and began classroom enrollment. 3,476 graduated for a graduation rate of 86%. The 2013-15 average cost per student-cadet is $20,083 per year. 75% of this cost is financed through federal funds from the National Guard Bureau. The cost per student-cadet to the state of Oregon is $5,021 per year. This is 27% less than the average cost per student in Oregon public schools, which as of 2014 is $6,865.

The retention and graduation rates at OYCP of 240 per year exceed national standards. This in turn generates Other Funds revenue from the State Basic School Support fund which is needed to leverage the Federal Funds match of 75%. The Test of Adult Basic Education (TABE) score for graduating student-cadets have improved on average by 2.2 grade levels over the last 10 years.
The STARBASE Program acquisitions of a new facility, using federal funds, on the Portland Air Base will significantly expand student capacity over time. The average cost per student in Oregon to take part in the STARBASE program is $326.

**Enabling Legislation/Program Authorization**

The Community Support Program is a division of the Oregon Military Department which is mandated by Article X of the Oregon Constitution. The National Guard Youth Challenge Program was created to provide opportunities for civilian youth and is authorized by Section 509, Chapter 5 of Title 32, United States Code. The authority for all National Guard Youth Challenge Programs in the nation falls under the Secretary of Defense, acting through the Chief of the National Guard Bureau (NGB), who has entered into an agreement (as described in 31 USC Sect. 6305) with the Governor of the State of Oregon. The OYCP agreement was established in 1994 and is currently funded through the 2013-15 biennium.

The OYCP utilizes a citizen member Advisory Board. The board’s primary role is to meet a minimum of twice per class as an oversight group to ensure the program meets the state plan and Federal Master Cooperative Agreement. It too serves as a conduit to the local community to ensure local citizens are aware of the program and preserve quality community relations. The board advises the Adjutant General of Oregon through the Deputy Director for the Military Department.

The STARBASE program is authorized and approved through a Congressional Appropriation.

**Funding Streams**

The OYCP is funded by General Fund (2%), Other Funds (23%) and Federal Funds (75%). The Other Funds include State Basic School Support (20.1%) and National School Lunch Meal Reimbursement (2.4%). The State Basic School Support funds are dedicated per ORS 336.615 – 336.675 and OAR 581-22-1350. The National School Lunch Meal Reimbursement funds are dedicated per PL 79-396 60 Stat.230 and PL 108-269, as well as ORS 326 & 327 and 7 CFR 210 and finally OAR 581-051. The Federal Funds carry a matching requirement of 25%, which is made up of General Fund and Other Funds. The Federal Funds are dedicated per Section 509 Chapter 5 of Title 32, United States Code. The STARBASE program is funded with Federal Funds (100%) which are fully dedicated.

**Significant Proposed Program Changes from 2013-15**

The proposed budget for the Community Support Program equals the program’s Current Service Level budget. No enhancements are proposed in the 2015-17 Governor’s Budget. The OYCP would like to increase the program and accept additional cadets to better meet demand, but this would require facility enhancements. Policy Package 499 in the Capital Construction program requests $4,977,000 in Other Funds limitation and bond funds to significantly expand and remodel the facility, which would allow up to 84 more cadets per class, which would be 336 additional cadets per biennium.

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The Community Support Program includes the STARBASE Program, the Oregon Youth Challenge Program, and the Emergency Operations Program.

**STARBASE** - The Oregon National Guard Science and Technology Academy Reinforcing Basic Aviation and Space Exploration (STARBASE) Program is designed to increase at-risk third through eighth grade students’ awareness of the importance of math and science in today's high-technology work environment.

STARBASE involves a series of hands-on classes taught for the Portland Public School District at the Portland Air Base and for the Klamath County School District at Kingsley Field. The goal of the program is to motivate at-risk students to pursue math and science education. The curriculum demonstrates math and science applications in aerospace operations. In many instances, this is the first opportunity the students have to relate the application of math and science to a tangible result. Students tour the airbase and study high technology aircraft and associated support equipment. They observe flight operations, weather reporting and forecasting operations, and tour aircraft and electronics maintenance facilities and fire fighting facilities. Oregon National Guard members demonstrate applicability of math and science to the activities observed by the students during their tours. Approximately 20,000 students have participated in this 100% federally funded program. Base budget funding provides services and supplies for operations.

**Youth Challenge Program** - The Oregon National Guard Youth Challenge Program (YCP) offers high school dropouts and students failing at traditional high schools the opportunity to build a future. The program has 46 state employees working as counselors, group life coordinators, and support/administration staff. The program also contracts 6 teachers and 1 nurse-practitioner.

The program consists of two phases. The first phase is a 22 week residential program at the Oregon National Guard Central Oregon Training and Education Facility (COTEF) in Bend, Oregon. Students learn self-discipline, leadership, responsibility, and work skills that enable them to be successful in society. Students have the opportunity to complete educational credit with a goal of re-integrating into high school, earning a diploma, or to prepare for General Educational Development (GED) examinations.

The second phase of the program is a 12-month nonresident program. Program continuity is provided in this phase by incorporating positive role models from the community as mentors to the students. The mentors help students continue efforts to meet educational and/or career goals set by the student during the residential phase. This furthers student independence by making it possible to meet personally set goals and provide the groundwork to build productive and contributing Oregon citizens.
Students must be 16-18 years old and have dropped out of school or are failing high school. The student must be an Oregon resident, free of drugs, and not currently in the court system. The curriculum combines classroom work, community service, and challenging individual and team activities into one experience. Other major areas of instruction include health and drug abuse awareness, leadership, self-discipline, personal development, physical fitness, and basic work skills. All students participate in local community projects to encourage personal growth and development. Students have the opportunity to complete educational credit toward high school graduation or a GED certificate.

The program averages a 90% graduation rate. Approximately 14% of the students that graduated earned their High School Diploma while 9% participated in the GED program, of which 61% passed all portions of the examinations. The remaining 77% of the graduating students participated in the high school credit curriculum, of which 100% earned 8 credits allowing them to fully integrate back into their local high school. The State of Oregon pays $5,021 per student who receives 6 months of continuous schooling, goal setting, and community service in a team environment on a 7 day a week and 24 hour basis. Over 21% of the students enrolled in Oregon Youth Challenge are Individual Education Planned (IEP) special needs students, for which the program receives no additional funding from the state for special IEP, rural school considerations, or transportation limitations as other public schools in the state. The program provides the equivalent of $220,000 annually in community service to local, state and federal government entities.

The work skills portion of the program involves training in conjunction with public works and community service projects for the U.S. Forest Service, Bureau of Land Management, Oregon Department of Fish and Wildlife, Oregon State Parks, Oregon Department of Transportation, and the Deschutes County Parks and Recreation Department. The students provide an average of 12,000 hours of volunteer community service per class. At minimum wage of $9.10 per hour this equates to an $110,000 per class or $220,000 per year benefit to these agencies.

Congress changed funding for the Youth Challenge Program from 65% federal and 35% state in fiscal year 2000 to 60% federal and 40% state in fiscal year 2001 and beyond. During fiscal year 2010 funding for the Youth Challenge Program was changed to 75% federal and 25% state. The majority of the required state matching funds are received from Average Daily Membership Other Funds revenue through the Bend-LaPine School District and the National School Lunch Program.

Youth Challenge is Oregon’s only statewide public alternative high school. The Challenge program partners with and accepts students from every school district and all 36 counties in Oregon. On an average per class, students attending the Challenge program come from 40 different high schools and 25 counties throughout the state with a GPA of 1.2 at the entrance to the program. 100% of the students who graduate earn either a high school diploma, a GED certificate, or 8 Oregon certified high school credits to take back to their communities to re-enroll in high school. The Challenge program is certified by the Oregon Department of Education and is accredited by the Northwest Accreditation Commission.

The Oregon Youth Challenge Program has received numerous citations for excellence and recognition for outstanding public service. In 2001, 2003, and 2007 Oregon’s Youth Challenge Program was recognized as the Best Overall Youth Challenge Program of 35 programs in the United States.
Emergency Operations – The Emergency Operations Program provides critical manpower and equipment support for emergencies in Oregon when called upon by the Governor, the Commander-in-Chief of the Oregon National Guard. Responding to state emergencies is part of our core mission:

“The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizen soldiers and airmen, equipped and trained to respond to any contingency, natural or man-made. When we are needed, we are there.”

The Oregon National Guard has highly trained personnel and various items of equipment provided by the Federal Government located throughout the state and available for response and recovery to natural disasters, Homeland Defense, or civil unrest.

Oregon Military Department and Oregon National Guard resources are called upon each year in efforts to suppress wild land fires. Oregon Army National Guard helicopters, flight crews, and support personnel and equipment assisted the Oregon Department of Forestry efforts during the current biennium, and state employee resources using federal equipment from the Kingsley Field Fire Department were called for assistance through the Conflagration Act under the management of the State Fire Marshal. Kingsley Field Fire Department state employees and federal equipment were also resourced in Incident Management Team operations as part of the Oregon-California agreement under the administration of the United States Forest Service.

Oregon Military Department and Oregon National Guard resources were activated and mobilized for operations in support of the Top Officials (TOPOFF IV) exercise in October 2007. When the winter storm of December 2007 caused severe wind damage and flooding in seven counties, the Oregon Military Department and the Oregon National Guard responded. In partnership with Oregon State Police and the Oregon Department of Transportation, Oregon National Guard personnel, trucks, and boats reached the City of Vernonia in the dark of night and began rescuing residents from roof tops. Oregon National Guard helicopters and trucks immediately started to provide transportation assets to affected communities within the Northwest portion of the state. Camp Rilea was placed into full operation to provide emergency lodging and feeding in partnership with the American Red Cross to affected residents. Camp Rilea also provided lodging and fuel for utilities workers making emergency repairs to power systems throughout the region, since normal lodging and gas station operations were disrupted. Oregon National Guard power generators were dispersed throughout the region to provide emergency power to hospitals, dialysis centers, nursing homes, county facilities, police stations and fire and water districts. Oregon National Guard resources delivered food and water to affected communities, and assisted in recovery and clean up actions.

Severe winter snow accumulation in January 2008 impacted areas of Marion and Linn Counties, and the Oregon National Guard responded with troops and equipment in snow removal operations. The Oregon National Guard also prepared to assist Lake County during the same period. In January and February 2008, Oregon National Guard troops and equipment were mobilized to Tillamook County to assist in reinforcing the Wilson River Dike, still suffering the effects of the December 2007 storm, in sand bagging operations.
Soldiers and Airmen become temporary state employees while on State Active Duty in response to disasters and emergencies. Because natural disasters, emergencies and associated State Active Duty requirements cannot be foreseen, there is no base budget for the Emergency Operations Program. Instead, the Oregon Military Department requests General Fund appropriation and Other Funds limitation at Emergency Boards after such operations occur. The Command Group, Financial Administration Division, and the Personnel Office as part of the Administration Program absorbs the increased workload, overtime, and/or temporary hire assistance associated with the management and administrative support required during emergency response operations. The General Fund appropriation and Other Funds limitation increase in result of emergency operations is not carried forward each biennium.

**Expected Results of the 2015-2017 Budget:**

The STARBASE Program will continue to support Oregon Youth through academic and practical application of mathematical and scientific principles. STARBASE increases third through eighth grade students’ awareness of the importance of math and science. The program will impress upon students the need to continue their education as well as pursue studies in the core sciences. The program motivates at-risk students to become a valuable resource for Oregon's future.

The Youth Challenge Program will continue to support Oregon Youth through academic and motivational goal setting. The program provides an opportunity for high school dropouts to complete their education and become valuable, productive members of society. The program supports efforts to prevent potential juvenile offenders from becoming adult career criminals. In doing so, the Youth Challenge Program will help the State of Oregon to realize savings that would otherwise be spent incarcerating and rehabilitating many of these young citizens in the future.

**Revenue Sources:**

STARBASE - The STARBASE Program is 100% federally funded through a National Guard Bureau (NGB) Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support the program. Revenue estimates are based on NGB forecasts of future funding levels. There are no proposed changes in revenue sources.

Youth Challenge Program - Congress changed funding for the Youth Challenge Program from 65% federal / 35% state in fiscal year 2000 to 60% federal / 40% state in fiscal year 2001. The funding split for the Youth Challenge Program was changed to 75% federal and 25% state for 2010 and beyond. The federal funds are received through a NGB Federal/State Cooperative Agreement, and may only be used to support the program. Federal revenue estimates are based on NGB forecasts of future funding levels. The majority of the required state matching funds is received from Average Daily Membership Other Funds revenue through the Bend-LaPine School District and the National School Lunch Program. The remainder of the matching funds is received from the General Fund.
Emergency Operations Program - The Emergency Operations Program provides critical manpower and equipment support for emergencies in Oregon when called upon by the Governor, the Commander-in-Chief of the Oregon National Guard. The Oregon National Guard has highly trained personnel and various items of equipment provided by the Federal Government located throughout the state and available for response and recovery to natural disasters, Homeland Defense, or civil unrest.

Essential Packages:

010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package increases General Fund $4, decreases Other Funds ($615), and increases Federal Funds $3,153.

022 – This package phases-out the following items:
1. ($1,404,971) one time Other Funds limitation authorized by the February 2014 Legislature. The expenditure limitation was provided to cover personal service costs associated with ground troops and flight crews for the Douglas County Complex Fire and the Government Flats Complex Fire during the 2013 wildfire season;
2. ($218,000) one-time Other Funds limitation for the Youth Challenge Program. Policy Package 815 in the 2013-15 Legislatively Adopted Budget approved this limitation to allow the program to operate at a higher state participation rate for one year following federal sequestration cuts; and
3. ($15,000) General Fund for the Youth Challenge Program that was approved in Policy Package 820 in the 2013-15 Legislatively Adopted Budget. The purpose of this funding was to reimburse the fuel costs of cadets’ parents or legal guardians who travel to the program in Bend, Oregon.

031 - Provides a general inflation increase for Services and Supplies costs. The package also adjusts State Government Service charges to reflect 2015-17 changes. The package increases General Fund $5,740, Other Funds $140,632 and Federal Funds $165,848.

032 - Provides above-standard inflation for Services and Supplies costs: Professional Services in particular, which received .3% inflation above the standard rate of 3%. The package increases General Fund by $573, Other Funds by $64 and Federal Funds by $3,663.

Policy Packages: None.

Proposed New Laws - None.
1. **Purpose** - Essential Packages adjust the base budget to reflect the agency’s 2015-17 current service level requirements.

2. **How Achieved** – The following Essential Packages adjust the Community Support Program’s base budget to reflect 2015-17 current service level requirements:

   010 - Adjusts projected vacancy factor budget savings expected from staff turnover in the 2015-17 biennium. The package also adjusts the costs of non-PICS personal services items not included in the PICS generated total. Non-PICS personal services items include debt service on the Pension Obligation Bonds (POB). The package increases General Fund $4, decreases Other Funds ($615), and increases Federal Funds $3,153.

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3. **Staffing Impact** - None.

4. **Revenue Source** - General Fund is decreased ($8,683), Other Funds are decreased ($1,482,890) and Federal Funds are increased $172,664.
# ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

## Military Dept, Oregon

**Cross Reference Name:** Community Support  
**Cross Reference Number:** 24800-004-00-00-0000

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Agency Request
Governor's Budget
Legislatively Adopted

2015-17 Biennium
Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 297
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

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## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 022 - Phase-out Pgm & One-time Costs  
Cross Reference Name: Community Support  
Cross Reference Number: 24800-004-00-00-00000

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Agency Request  
Governor's Budget  
Legislatively Adopted

2015-17 Biennium  
Page _________  
Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 299
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 031 - Standard Inflation  
Cross Reference Name: Community Support  
Cross Reference Number: 24800-004-00-00-00000

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**Agency Request**  
2015-17 Biennium  
**Governor's Budget**  
**Legislatively Adopted**  
Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 300
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Agency Request: _______  Governor’s Budget: _______  Legislatively Adopted: _______  
2015-17 Biennium  Essential and Policy Package Fiscal Impact Summary - BPR013
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
Pkg: 032 - Above Standard Inflation

### Revenues

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### Services & Supplies

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<td>392,872</td>
<td>413,798</td>
<td>413,798</td>
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<tr>
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<td>2,598,346</td>
<td>2,060,435</td>
<td>3,465,406</td>
<td>2,246,328</td>
<td>2,246,328</td>
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<td>Youth Programs</td>
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<td>(72,559)</td>
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<td><strong>Subtotal - Federal Funds</strong></td>
<td></td>
<td>7,954,750</td>
<td>8,037,854</td>
<td>8,248,528</td>
<td>8,420,643</td>
<td>8,398,783</td>
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<td><strong>Total - Other Funds and Federal Funds</strong></td>
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<td>10,098,289</td>
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_____ Agency Request       X_____ Governor's Budget       _____ Legislatively Adopted
# DETAIL OF LOTTERY FUNDS, OTHER FUNDS, AND FEDERAL FUNDS REVENUE

**Military Dept, Oregon**  
**2015-17 Biennium**  
**Agency Number:** 24800  
**Cross Reference Number:** 24800-004-00-00-00000

## Table: Other Funds

<table>
<thead>
<tr>
<th>Source</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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<td>1,702,600</td>
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</tr>
<tr>
<td>Tsfr From Education, Dept of</td>
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<td>392,872</td>
<td>392,872</td>
<td>413,798</td>
<td>413,798</td>
<td>-</td>
</tr>
<tr>
<td>Transfer Out - Indirect Cost</td>
<td>(29,209)</td>
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<td>(29,470)</td>
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<tr>
<td><strong>Total Other Funds</strong></td>
<td><strong>$2,598,346</strong></td>
<td><strong>$2,060,435</strong></td>
<td><strong>$3,465,406</strong></td>
<td><strong>$2,246,328</strong></td>
<td><strong>$2,246,328</strong></td>
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</table>

## Table: Federal Funds

<table>
<thead>
<tr>
<th>Source</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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<tbody>
<tr>
<td>Federal Funds</td>
<td>8,127,903</td>
<td>8,153,097</td>
<td>8,363,771</td>
<td>8,533,072</td>
<td>8,511,212</td>
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<tr>
<td>Tsfr From Education, Dept of</td>
<td>(72,559)</td>
<td>-</td>
<td>-</td>
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<tr>
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<td>(115,243)</td>
<td>(115,243)</td>
<td>(112,429)</td>
<td>(112,429)</td>
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<tr>
<td><strong>Total Federal Funds</strong></td>
<td><strong>$7,954,750</strong></td>
<td><strong>$8,037,854</strong></td>
<td><strong>$8,248,528</strong></td>
<td><strong>$8,420,643</strong></td>
<td><strong>$8,398,783</strong></td>
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</table>
The Debt Service Program provides funding to make payments on principal, interest and financing costs for Certificates of Participation (COP) and Article XI-Q general obligation bond debt used to construct and upgrade Army National Guard facilities, and for acquisition of land and facilities.

Certificates of Participation have been instrumental in constructing new Army National Guard facilities throughout Oregon. Facilities built with COP funding include the LaGrande Armory, the Salem Anderson Readiness Center, the Baker City Readiness Center, the Salem Flight Operations Facility, the Lane County Armed Forces Reserve Center, the Ontario Readiness Center and the Camp Withycombe Armed Forces Reserve Center.

In November 2010, Oregon voters authorized Article XI-Q bonds in the Oregon Constitution for capital projects, and these less-expensive instruments replaced COPs for new capital project debt issued after 2010. In the 2011-13 biennium, COP and XI-Q bond funding is being used to renovate the Milton-Freewater Armory and construct the Polk County Readiness Center and a new readiness center in The Dalles. In the 2013-2015 biennium XI-Q bonds are requested to enhance and extend the life of the Roseburg and Grants Pass armories, and to acquire and remodel Sharff Hall in Portland (a former Army Reserve facility).

State funding such as XI-Q bonds is required to match federal funds provided by the National Guard Bureau with regards to Major Construction Projects. The required percentage of state match varies depending on the type of facility being constructed. Also, there are certain items that are not allowable federal costs (e.g. land). The agency has a Capital Construction Other Fund cash account that is funded with proceeds from sales of property and interest, but it is insufficient to fund the entire state share of most of the major construction projects, especially the larger projects. Therefore, the agency has come to rely on bond funding.

Expected Results of the 2015-2017 Budget:

The Debt Service Program will continue to make required principal and interest payments on outstanding COP and bond debt on capital projects. New debt service for XI-Q bond funding requested in the 2015-2017 budget is requested in Policy Package 498.

Revenue Sources:

General Fund is used for all debt service except for the 2011-O and 2014-A Article XI-Q bond refunding of the 2004-A COP (Baker City Readiness Center) which is being funded with Other Funds armory rental revenue.
Essential Packages:

022 - Phases out $237,345 Other Funds limitation from the 2013-15 Legislatively Approved Budget for costs of issuance related to Article XI-Q bonds issued during the 2013-15 biennium. It does not pertain to new debt issued during 2015-17.

Policy Packages:

498 – New Debt Service - $649,181 General Fund, $198,000 Other Funds. **Modified by the Governor**: removed debt service for the Joint Forces Headquarters project; increased debt service for the Regional Training Institute relocation and Youth Challenge facility expansion projects; and adjusted Other Funds limitation for bond issuance costs pertaining to these projects. Revised totals are $1,113,787 General Fund, $153,000 Other Funds.

Proposed New Laws - None.
1. **Purpose** – Essential Packages adjust the base budget to reflect the agency 2015-17 current service level requirements.

2. **How Achieved** – The following Essential Package adjusts the Debt Service Program’s base budget to reflect 2015-17 current service level requirements:

   022 - Phases out $237,345 Other Funds limitation from the 2013-15 Legislatively Approved Budget for costs of issuance related to Article XI-Q bonds issued during the 2013-15 biennium. It does not pertain to new debt issued during 2015-17.

3. **Staffing Impact** – None.

4. **Quantifying Results** – Adjust base budget to reflect the agency’s 2015-17 current service level requirements.

5. **Revenue Source** – Other Funds limitation is decreased $237,345.

---

Agency Request     X  Governor’s Budget     _____  Legislatively Adopted

2015-2017
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

Military Dept, Oregon  
Pkg: 022 - Phase-out Pgm & One-time Costs

### Cross Reference Name: Capital Debt Service and Related costs
Cross Reference Number: 24800-087-00-00-00000

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<th>Description</th>
<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
<th>Nonlimited Other Funds</th>
<th>Nonlimited Federal Funds</th>
<th>All Funds</th>
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<td><strong>Revenues</strong></td>
<td></td>
<td></td>
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<tr>
<td>General Fund Obligation Bonds</td>
<td>-</td>
<td>-</td>
<td>(237,345)</td>
<td>-</td>
<td>-</td>
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<td>(237,345)</td>
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<td>(237,345)</td>
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<td><strong>Services &amp; Supplies</strong></td>
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<td>Other COP Costs</td>
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<td>-</td>
<td>-</td>
<td>-</td>
<td>(237,345)</td>
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<tr>
<td><strong>Total Services &amp; Supplies</strong></td>
<td>-</td>
<td>-</td>
<td>(237,345)</td>
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<td><strong>Total Expenditures</strong></td>
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<td>(237,345)</td>
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<td>(237,345)</td>
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<td><strong>Total Ending Balance</strong></td>
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</table>

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Agency Request:  
Governor's Budget:  
Legislatively Adopted:  

2015-17 Biennium  
Page:  
Essential and Policy Package Fiscal Impact Summary - BPR013

Budget Page 308
1. **Purpose** – This Policy Package requests $649,181 General Fund for new debt service for Article XI-Q bonds that will fund three Major Construction projects. It also requests $198,000 Other Funds limitation to pay issuance costs on the XI-Q bonds. Limitation for the three construction projects is requested in Policy Package 499. The projects incurring debt service costs are shown below.

<table>
<thead>
<tr>
<th>Description – Agency Request</th>
<th>Type of project</th>
<th>Bond Amount</th>
<th>General Fund Debt Service</th>
<th>Other Funds Issuance Costs</th>
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<td>$649,181</td>
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<tr>
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<td>Youth Challenge Program</td>
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<td>Total requested Debt Service 2015-2017</td>
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<td>$198,000</td>
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</table>

2. **How Achieved** – General Fund will be used to pay debt service on new XI-Q bonds for three construction projects. Proceeds from the XI-Q bonds will fund the issuance costs related to the bond issuance.

3. **Staffing Impact** – None.

4. **Quantifying Results** – This policy package will be measured by Key Performance Measure #2-Armory Condition.

5. **Revenue Source** - $649,181 General Fund, $198,000 Other Funds (Article XI-Q bonds).

*Modified by the Governor: removed debt service for the Joint Forces Headquarters project; increased debt service for the Regional Training Institute relocation to $628,982 and increased debt service for the Youth Challenge facility expansion project to $484,805. The Governor also adjusted Other Funds limitation for bond issuance costs pertaining to these projects to $153,000. Revised totals in the Governor’s Budget are $1,113,787 General Fund, $153,000 Other Funds.*

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<table>
<thead>
<tr>
<th>Agency Request</th>
<th>Governor’s Budget</th>
<th>Legislatively Adopted</th>
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| 2015-2017      | X                 |                       | 107BF02

J:\17 Budget\Gov Rec\087 Debt Svc\POL 498.docx
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<th>Other Funds</th>
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<th>Nonlimited Other Funds</th>
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<td>-</td>
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<td>Services &amp; Supplies</td>
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<td>Total Expenditures</td>
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<td>153,000</td>
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<td>-</td>
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<td>$1,266,787</td>
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<tr>
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<tr>
<td>Total Ending Balance</td>
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## DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE
### OREGON MILITARY DEPARTMENT - DEBT SERVICE & RELATED COSTS (087)

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<tr>
<td>General Fund Obligation Bonds</td>
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<td>237,345</td>
<td>198,000</td>
<td>153,000</td>
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<td>106,014</td>
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<tr>
<td><strong>Total - Other Funds</strong></td>
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<td>655,859</td>
<td>344,700</td>
<td>344,700</td>
<td>304,014</td>
<td>259,014</td>
<td>-</td>
</tr>
</tbody>
</table>

| Certificates of Participation | Oth-NL 0580 | - | - | - | - | - |
| Refunding Bonds | Oth-NL 0575 | 3,041,910 | - | - | - | - |
| Transfers - Intrafund | Oth-NL 1010 | - | - | - | - | - |
| **Total - Nonlimited Other Funds** | | 3,041,910 | - | - | - | - |

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**Agency Request** ***X*** **Governor's Budget** ***Legislatively Adopted***

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Budget Page 311
### Detail of Lottery Funds, Other Funds, and Federal Funds Revenue

**Military Dept, Oregon**  
**2015-17 Biennium**  
**Agency Number:** 24800  
**Cross Reference Number:** 24800-087-00-00-00000

<table>
<thead>
<tr>
<th>Source</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
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<tbody>
<tr>
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<td>54,137</td>
<td>237,345</td>
<td>237,345</td>
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<td>153,000</td>
<td>-</td>
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<td>Interest Income</td>
<td>69</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Transfer In - Intrafund</td>
<td>358,993</td>
<td>107,355</td>
<td>107,355</td>
<td>106,014</td>
<td>106,014</td>
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</tr>
<tr>
<td>Transfer In Other</td>
<td>242,660</td>
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<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td><strong>Total Other Funds</strong></td>
<td>$655,859</td>
<td>$344,700</td>
<td>$344,700</td>
<td>$304,014</td>
<td>$259,014</td>
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<tr>
<td><strong>Total Nonlimited Other Funds</strong></td>
<td>$3,041,910</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
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</tr>
</tbody>
</table>
Program Overview
The Capital Improvement Program works to meet the critical requirements for housing units of the Oregon Army National Guard. The primary difference between the Capital Improvement Program (CIP) and the Capital Construction Program is the CIP performs projects with a total cost of less than $1 million.
**Program Funding Request**
The Governor’s Budget (GB) for the Capital Improvement Program within the Oregon Military Department seeks expenditure limitation of $4,770,511 Federal Funds.

The primary purpose of this requested budget is to improve the overall condition of our facilities. The success of these projects will be reflected in future issuances of the Installation Status Report which identifies the adequacy of our facilities. The implications of having substandard facilities are severe, and would have a direct impact on the Governor’s Safety Strategy. This is due to the role Military Department facilities serve in response to natural and human made disasters, as well as the response role conducted by National Guard soldiers. If existing facilities are substandard they cannot effectively be used by local communities. Additionally the National Guard Bureau (NGB) may determine the facilities cannot support the assigned unit which may cause NGB to remove the unit from the state.

There is also an economic impact associated with this budget request. Capital Improvement projects bring high wage jobs into the state, as well as increased local investment through the purchase of goods and services. In addition, the potential loss of units due to inadequate facilities would result in reduced personal income tax collected as well as the investment made by units in the local economy.

**Program Description**
The Capital Improvement Program’s primary responsibility is to perform critical deferred maintenance projects across 3.3 million square feet of facility space. Typical capital improvement projects are key facility roof, structural, HVAC system, and building envelope (i.e. window and door replacement) projects. These deferred maintenance projects directly affect the operational readiness of Oregon National Guard facilities used for soldier and airman training. Increasing levels of deferred maintenance also impact our tenants. Our statewide facilities serve a total tenant population of 10,611 made up of employees, students, BLM, State Police, USDF, OR Department of Veterans Affairs, the Coast Guard and many others. The majority of these tenants utilize our facilities on a daily basis, thereby requiring our staff presence daily. National Guard facilities also function as rental facilities for the general public. Due to this heavy use, providing regular maintenance as well as reducing deferred maintenance is a top priority for the Capital Improvement Programs.

To successfully mitigate issues associated with deferred maintenance, the Capital Improvement Program relies on partnerships. Many of these partnerships are the same as those the Operations Program relies on for success. We partner with Treasure Valley Community College, home to the Ontario Armory, and Western Oregon University, home to the Regional Training Institute. The Dalles Armory was recently constructed at the Columbia Gorge Community College providing a new partnership. We also partner with the Marine Corps Reserve, US Naval Reserve, US Bureau of Land Management and the US Forest Service in the operation of our Springfield Armed Forces Reserve Center. The Anderson Readiness Center located in Salem houses OEM, ODOT, LEDS and the State Police. OMD, ODOT and State Police have 24 hour operations in this facility. These are but a few of the many partners who provide critical funding to help finance regular maintenance at some of our facilities.
For facilities which do not benefit from partnerships, the levels of deferred maintenance continue to increase due to the rising cost of regular maintenance. Current reports show the statewide deferred maintenance backlog at $79 million. The issue of split funding and limited General Fund resources will impact the effectiveness of the Capital Improvement Program to reduce this figure.

The Capital Improvement Program has evaluated contracting out a variety of services including maintenance. The results of this inquiry have found contracting out to be more expensive and less responsive.

**Program Justification and Link to 10-Year Outcome**

The mission of the Oregon National Guard is to provide the citizens of the State of Oregon and the United States with a ready force of citizen soldiers and airmen, equipped and trained to respond to any contingency. “*When we are needed, we are there*” is our creed, and this creed supports the Governor’s safety vision of “Oregonians will be safe where they live, work and play”. The Capital Improvement Program is a support program which allows the Oregon National Guard to be ready to support local and national missions.

Deferred maintenance of critical facilities is the driving force behind the Capital Improvement Program. There is a direct nexus between resolving deferred maintenance issues and the Governor’s Safety Strategy 3.3, primarily the requirement for maintained and enhanced facilities to provide for adequate response to natural or human made disasters. Oregon National Guard facilities act as centralized points for the support of communities during a disaster. Our facilities can be utilized to act as Emergency Coordination Centers, food and supply distribution centers, a gathering place for displaced citizens, as well as the launch sites for National Guard support. The majority of our facilities are funded with a matching requirement, so the burden for maintaining these facilities is shared by both the state and federal government. This is an important point to realize as it directly affects our ability to successfully leverage critical federal resources.

In addition to the role as a Safety organization, the Oregon Military Department acts as an economic stimulator due to federal funding. The almost 9,000 Citizen Soldiers bring valuable Personal Income Tax revenue into the state. By successfully dealing with critical deferred maintenance issues the Capital Improvement Program is mitigating the risk of losing National Guard Units. The risk of the National Guard Bureau removing National Guard units from Oregon is very real if sufficient facilities are not available. It is essential to the citizens of the State of Oregon that this never happens, as the National Guard is the primary resource for the states response to both human made and natural disasters, and brings millions of federal dollars into Oregon communities.

**Program Performance**

The primary performance tool of the Capital Improvement Program is the Installation Status Report (ISR). The ISR categorizes the readiness of our facilities as being unsatisfactory, adequate or better. The 2013 ISR results for Oregon’s armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition. The 2012 ISR results reflected that 37.8% met Army standards, 56.8% were adequate and
5.4% were in very poor condition. While some improvement projects were executed, the slight improvement shown is a trend based upon the replacement of Armories through new construction, and changes in the ISR rating criteria established by the Army. A historical look at this metric is provided below. Another metric utilized by the Operations Program is the Percent of Available Armory Time Rented. During Fiscal Year 2012 approximately 28% of available armory time was rented. These metrics are utilized each year within the Annual Performance and Progress Report submitted to both the Chief Financial Office and the Legislative Fiscal Office.

![Graph of Percent of statewide armories in adequate condition readiness](image)

**Enabling Legislation/Program Authorization**
The National Guard is authorized by the US Constitution Article I, Section 8 Clauses 15 and 16. The Oregon National Guard is authorized by Article X of the Oregon Constitution. The Operations Program is authorized by ORS Chapters 396, 398 and 399. Further Federal Authorization is provided by National Guard Regulation 5-1.

**Funding Streams**
The program is currently funded with Federal Funds (100%). In past biennia, the most recent being 2007-09, General Fund has been approved through the Legislature. The Federal Funds carry a match requirement of zero to 50 percent and come primarily from the National Guard Bureau. All Federal Funds are dedicated and subject to sequestration.

**Significant Proposed Program Changes from 2013-15**
The proposed budget for the Capital Improvement Program maintains the Current Service Level budget. The program is working to improve how it does business. This includes identifying the most critical facilities in need of refurbishment or replacement, as well continually aiming to maximize federal investment while minimizing state costs.
The Oregon Army National Guard has identified capital improvement projects for the 2015-17 Biennium critical to the requirements for housing military units and fulfilling the agency mission. The department has not received sufficient Armory Program General Fund for the last several biennia to adequately maintain armories and associated facilities. The backlog of maintenance and repair within the Army National Guard Facilities Operations and Maintenance Program is currently estimated at $79M. In recent years this backlog has fluctuated from a high of $110.6 million in 2007-09, to $72.4 in 2009-11, and $79 million currently. The reduction from the high point of $110M was funded primarily by federal and State stimulus funding coupled with Armory Service Life Extension (ASLEP) projects. Since that point the Operations budget has been reduced each biennium eliminating the ability to fund maintenance and repair projects. The result has been a predictable increase in the backlog each biennium. The funded ASLEP projects in combination with federal project funds eliminate the backlog for specific facilities, leaving the majority of facilities unimproved. It is anticipated that this indicator of facility condition will continue to rise until sufficient state funds are available, as matching funds to the federal funds, to address maintenance and repair improvements.

Given significant General Fund reductions in armory operations, maintenance, supplies and services; as well as forecasted reductions, the most likely outcome will be a trend of increasing deferred maintenance and Emergency Board requests. The current 2015-17 funding level is virtually the same as the 1991-93 Biennium. Considering inflation, increases in fees, code related mandatory expenses, and an additional 1.3 million square feet of building space, it becomes apparent that the Army National Guard Facilities Operations Program cannot adequately maintain the current inventory of facilities. Within our eight maintenance regions, OMD continues to operate 28 Armories, 7 maintenance facilities, and 338 other facilities without a dedicated State Maintenance Worker. These facilities have part-time and mostly inadequate maintenance support.

The Installations Staff at the Oregon Military Department conducts an extensive annual analysis of all Oregon Army National Guard facilities. The analysis, titled “Installation Status Report” (ISR), is an annual requirement by the Department of the Army using standard Army-wide inspection and evaluation criteria. The ISR is a decision support system designed to improve management of our limited resources for facilities. The 2013 ISR results for Oregon’s Armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition. The 2012 ISR results reflected that 37.8% met Army standards, 56.8% were adequate and 5.4% were in very poor condition. While some improvement projects were executed, the slight improvement shown is a trend based upon the replacement of Armories through new construction, and changes in the ISR rating criteria established by the Army. Construction of the new The Dalles Readiness Center in early 2014 and the Armory Service Life Extension Project remodeling the Milton Freewater Armory, in conjunction with other federally funded projects has reduced deferred maintenance and contributed to improved ISR results.
The projects that are expected to be completed in the 2015-17 Biennium are:

- Camp Withycombe Military Museum
- ASLEP project at Roseburg
- HVAC Replacement Project at JFHQ Salem
- Kliever Maintenance Shop Compound Improvement
- Statewide Lighting Replacement Project

Expected results for 2015-17:

The capital improvement program expects to have results that are measured by two Key Performance Measures: #2- Armory conditions and #3 Revenue Generation.

Revenue Sources:

Federal Funds are used for capital improvement projects.

Essential Packages:

022 - Phases out $385,000 Other Funds limitation approved in the February 2014 legislative session to purchase property in Forest Grove. This is one-time limitation no longer required in 2015-17.

031 - Provides a general inflation increase for Services and Supplies costs. The package also adjusts State Government Service charges to reflect 2015-17 changes. The package increases Federal Funds $139,207.

Policy Packages: None.

Proposed New Laws: None.
1. **Purpose** – Essential Packages adjust the base budget to reflect the agency 2015-17 current service level requirements.

2. **How Achieved** – The following Essential Package adjusts the Capital Improvement Program’s base budget to reflect 2015-17 current service level requirements:

   022 - Phases out $385,000 Other Funds limitation approved in the February 2014 legislative session to purchase property in Forest Grove. This is one-time limitation no longer required in 2015-17.

   031 - Provides a general inflation increase for Services and Supplies costs. The package also adjusts State Government Service charges to reflect 2015-17 changes. The package increases Federal Funds $139,207.

3. **Staffing Impact** – None.

4. **Quantifying Results** – Adjust base budget to reflect the agency’s 2015-17 current service level requirements.

5. **Revenue Source** – Other Funds limitation is decreased ($385,000), and Federal Funds limitation is increased $139,207.
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 022 - Phase-out Pgm & One-time Costs**  
**Cross Reference Name:** Capital Improvements  
**Cross Reference Number:** 24800-088-00-00-00000

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**Agency Request**  
**Governor’s Budget**  
**Legislatively Adopted**

2015-17 Biennium  
Page ________  
Essential and Policy Package Fiscal Impact Summary - BPR013
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

**Military Dept, Oregon**  
**Pkg: 031 - Standard Inflation**  
**Cross Reference Name: Capital Improvements**  
**Cross Reference Number: 24800-088-00-00-00000**

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**Agency Request**  
2015-17 Biennium

**Governor’s Budget**

**Legislatively Adopted**

Budget Page 321
## DETAIL OF LOTTERY FUNDS, OTHER FUNDS AND FEDERAL FUNDS REVENUE
### OREGON MILITARY DEPARTMENT - CAPITAL IMPROVEMENT PROGRAM (088)

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_____ Agency Request  
X Governor's Budget  
_____ Legislatively Adopted
## Detail of Lottery Funds, Other Funds, and Federal Funds Revenue

### Military Dept, Oregon

#### 2015-17 Biennium

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Oregon Military Department – Capital Construction Program – Executive Summary

Primary Outcome Area: Safety
Secondary Outcome Area: Economy and Jobs
Program Contact: Dave Stuckey, OMD Deputy Director (503) 584-3884

Program Overview
The Capital Construction program is responsible for the planning, design, and construction of all capital construction projects of $1 million or more for the Oregon Army National Guard. Due to the nature of Capital Construction funds the above chart only indicates approval of Capital Construction expenditure limitation. Actual expenditures may take place for up to six years.

<table>
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<tr>
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2015-2017
Program Funding Request
The Governor’s Budget (GB) for the Capital Construction Program within the Oregon Military Department seeks Capital Construction expenditure limitation of $16,613,281 Other Funds and $140,770 Federal Funds. The source of revenue for the Other Funds expenditure request is the issuance of Article Q General Obligation Bonds and the Capital Construction Account. This request includes limitation for design and construction to occur during the 2015-17 biennium, as well as limitation for planning costs which will result in physical construction in future biennia.

The primary purpose of this requested budget is to improve the overall condition of a number of our facilities. The success of these projects will be reflected in future issuances of the Installation Status Report which identifies the adequacy of our facilities. The implications of having substandard facilities are severe, and would have a direct impact on the Governor’s Safety Strategy. This is due to the role Military Department facilities serve in response to natural and human made disasters, as well as the response role conducted by National Guard soldiers. If existing facilities are substandard they cannot effectively be used by local communities. Additionally the National Guard Bureau (NGB) may determine the facilities cannot support the assigned unit which may cause NGB to remove the unit from the state.

There is also an economic impact associated with this budget request. Capital Construction projects bring high wage jobs into the state, as well as increased local investment through the purchase of goods and services. In addition the potential loss of units due to inadequate facilities would result in reduced personal income tax collected as well as the investment made by units in the local economy.

Program Description
The Capital Construction program (CCP) addresses the agency’s most critical facility shortfalls either through replacing facilities that are no longer capable of serving the needs of the assigned units, or extending the lifespan of facilities through alterations and additions.

Similar to the Operations Program, the CCP heavily utilizes the Installation Status Report as a guide to identifying which facilities across the state will need to be replaced or modified. Once a project has been identified the CCP will begin the development of the Design/Build contracting vehicle. The transition to the use of a Design/Build vehicle has led to more efficient use of project resources, increased the certainty of project budgets and dramatically reduced the risk of conflict and potential litigation.

When planning capital construction projects the Capital Construction Program utilizes a three pronged strategy. First, they look at the possibility of constructing an Armed Forces Reserve Center (AFRC). The value in this type of project is the agency can access federal funds for up to 90% of total design and construction costs. Second, the CCP will seek out partnerships with federal, state and local agencies to share in the functionality of our facilities. The primary building areas shared include the entrance areas, assembly halls, parking lots, restrooms, classrooms, break rooms and kitchens. The value this strategy provides is access to external funding from the partners for the construction and ongoing operating costs of the facility. This external funding is used as a portion of the matching requirements placed on the federal funds. Third, the CCP will attempt to identify
excess real property and facilities which can be disposed of by the construction of a new facility. The proceeds from the disposal of these excess items go into our Capital Construction Other Funds Account and are used to help offset construction costs.

Since 1986 the Capital Construction program has executed 44 construction projects throughout the state bringing in combined federal support in excess of $246 million. The ratio of federal support to state support for capital construction projects currently sits at 7:1. The Capital Construction Program has 18 projects identified on the National Guard Bureau Long-Range Construction Plan. Estimates indicate these projects will extend through 2030, bringing millions in additional federal support to Oregon.

Material and labor costs have been identified as the primary cost drivers for the program. After several years of declining costs for both these areas the industry has begun to experience mild increases in labor costs, and moderate increases in material costs. These trends are expected to continue, with most industry analysts predicting a 3-4% annual increase in labor costs, and a 5-7% annual increase in material costs for the next 3-5 years.

A fundamental component of the program strategy is the pursuit and utilization of partnerships in the communities affected. These partnerships with local entities ensure the agency is relevant to the local community, improves the ability of the unit assigned to the community to conduct their missions, and leverages our facilities into community assets, providing maximum value for the invested funds.

**Program Justification and Link to 10-Year Outcome**
The Capital Construction Program has a direct nexus to the Governor’s Safety Strategy 3.3. This strategy asks that “communities are prepared for and resilient to disasters and that Oregon maintains and preserves infrastructure to prevent the loss of life and property”. The facilities constructed by the Capital Construction program are utilized throughout the state during times of crisis. During the December 2007 Winter Storm and the January 2012 Floods the Anderson Readiness Center was fully operational and providing 24 hour support through the Emergency Coordination Center. This facility is also designed above and beyond current seismic safety standards to ensure it is operational in the aftermath of a major earthquake.

In addition the CCP enables the State of Oregon to address its responsibility to provide facilities that support the assigned citizen soldiers in the performance of their duties. Providing suitable facilities for the assigned units is imperative, as it enables them to train, store their equipment, and conduct their missions. Furthermore, if sufficient facilities are not available to meet the needs of the National Guard Units, the National Guard Bureau has the authority to remove those units from the state. It is essential to the citizens of the State of Oregon that this never happens, as the National Guard is the primary resource for the states response to both human made and natural disasters, and brings millions of federal dollars into the communities.

As stated above the Capital Construction Program has been responsible for bringing hundreds of millions of dollars of federal revenue into the Oregon economy in the last 25 years. In the last ten years alone this program has spent over $230 million on construction projects throughout the state. This investment cannot help but have the effect of enhancing local and domestic markets, which is a clear expectation within the Economy and
Jobs Policy Document. The investment made by this program also leads to the retention and development of high paid construction and consulting jobs throughout the state. There is a clear expectation within the Economy and Jobs Policy Document that the retention and development of these types of skilled positions needs to be a top priority for building a strong, diverse and globally engaged economy.

**Program Performance**
A primary tool utilized by the Capital Construction Program to gauge program performance is the Installation Status Report (ISR). The ISR categorizes the readiness of our facilities as being unsatisfactory, adequate or better. Based on the Fiscal Year 2013 ISR 39.4% of our major facilities are in overall good condition. Another metric utilized by the Capital Construction Program is the Percent of Available Armory Time Rented. While the Capital Construction Program is required to construct facilities to meet certain National Guard Bureau requirements, they do so while trying to enhance the marketability of the structure. This makes them more valuable to community due to the traffic associated with major events which can be held inside our installations.

**Enabling Legislation/Program Authorization**
The National Guard is authorized by the US Constitution Article I, Section 8 Clauses 15 and 16. The Capital Construction Program is a division within the Oregon Military Department authorized under Article X of the Oregon State Constitution. The program is further authorized under ORS Chapters 396 and 399. Federal Program Authority is authorized by National Guard Bureau (NGB) Military Construction Cooperative Agreements (for each federally funded project), based on the 415 series of regulations.

**Funding Streams**
The program has historically been funded with Other Funds (19%) and Federal Funds (81%). Over the last ten years, Federal funds were provided through the Military Construction (MILCON) program. Other Funds have been sourced from the agency’s Capital Construction Account or through the use of Certificates of Participation (now Article XI-Q bonds) sold by the state. The Capital Construction Account is prescribed by ORS 396-525, which requires the agency to deposit revenue generated from the sale of its real property into the account, and restricts the use of the account to the department’s capital construction expenses. Both the Other Funds and Federal Funds sources of revenue are dedicated.

**Significant Proposed Program Changes from 2013-15**
The proposed budget for the Capital Construction Program is an enhancement over the program’s Current Service Level budget. Statewide budget policy requires removal of Capital Construction Limitation from the base budget in the subsequent biennium. Due to this nuance there is no 2015-17 Current Service Level budget within the Capital Construction Program. The program is not shifting resources to new activities, but it is working to improve how it does business. This includes identifying the most critical facilities in need of refurbishment or replacement, as well continually try to maximize federal investment while minimizing state costs. To this end several new capital construction projects being considered for the 2015-17 biennium. Refer to the Major Construction section of the budget document for more details on future capital construction projects.
OREGON MILITARY DEPARTMENT
MAJOR CONSTRUCTION / ACQUISITION PROGRAM

The Oregon Military Department through the Oregon Army National Guard has three points in its strategy for funding and reducing the cost of facility replacements. First, by emphasizing construction of Armed Forces Reserve Centers (AFRCs) wherever possible, the agency can access federal funds for approximately 90% of the design and construction costs, and at the same time, eliminate old and obsolete facilities having high maintenance costs. Accessing the federal funds requires a relatively small percentage of state matching funds. Second, the agency is partnering with federal, state, and other agencies to share common functions of a facility, such as entrance areas, assembly halls, parking lots, restrooms, classrooms, break areas, and food service areas. This reduces the design and construction costs, and reduces the long-term operations and maintenance burden of each agency. Third, the agency is working to identify facilities and real property that are excess to the agency. These facilities and properties will be disposed of and the funds that are generated from their disposal will be added to Oregon Military Department’s (OMD) Major Construction Other Funds Account.

The Installations Staff at the Oregon Military Department conducts an annual inspection of every facility and real property asset. The inspection titled “Installation Status Report” (ISR) is an annual requirement by the Department of the Army using standard Army-wide inspection and evaluation criteria. The ISR is a decision support system designed to improve management of our limited resources for facilities. The 2013 ISR results for Oregon’s armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition. The 2012 ISR results reflected that 37.8% met Army standards, 56.8% were adequate and 5.4% were in very poor condition. While some improvement projects were executed, the decrease of substandard readiness centers was due to changes in the ISR rating system.

Due to a decline in state and federal operations and maintenance resources, the agency is vigorously pursuing replacement and consolidation of facilities, primarily through the use of Federal Military Construction Funds. Facility replacement is based on the following criteria: (1) Mission requirements and equipment changes; (2) Age and serviceability of existing facilities; (3) Demographics of localities, community acceptance, community sensibilities; (4) Funds availability; (5) Site availability; and (6) Joint use or partnership ventures.

We have developed a long range armory renovation plan in an effort to extend the useful life of our current facilities. The ISR classified the YCP facility as inadequate to facilitate desired classloads.

Our ability to generate Other Funds revenue through rental of armories is being eroded statewide due to the appalling condition of many of our armories. Our ability to generate and sustain a repeat customer-base is in jeopardy and will result in a decline of funds from rentals. Armory rental funds are used to partially offset facility operation and maintenance costs. Additionally, asbestos, lead contamination, and non-compliance with the Americans with Disabilities Act create a property management risk. The foundation for training and sustaining soldiers is having adequate facilities. The declining condition of our armory infrastructure has a direct and negative impact on recruiting, training, and retaining Oregon National Guard soldiers.
Our facilities must be capable of supporting local communities during floods, storms, fires, and other emergencies. The requested funding will allow these facilities to continue to be used during emergencies and also by Oregon’s communities in support of local economic development activities. We have analyzed the use of our armories and determined that over 30% of the total use is by the public in direct support of community economic development. These activities, such as trade shows, cultural events, and regional meetings, attract many visitors to the communities, bringing additional revenue to local businesses. Renovation of our facilities will reduce lost opportunities to earn revenue and will allow us to continue our mission of responding to local emergencies.

Since 1986 the Capital Construction program has executed 44 construction projects throughout the state bringing in combined federal support in excess of $246 million. The ratio of federal support to state support for capital construction projects currently sits at 7:1. The Capital Construction Program has 18 projects identified on the National Guard Bureau Long-Range Construction Plan. Estimates indicate these projects will extend through 2030, bringing millions in additional federal support to Oregon.

Policy Package 499 (Priority 8) requests $18,313,281 Other Funds limitation, including $13,177,000 Other Funds limitation using Q Bond financing and $5,136,281 Other Funds from the Capital Construction Account ($5 million of which is expected during 2015-17 as proceeds from the sale of the Regional Training Institute in Monmouth). In addition, Policy Package 499 requests $18,603,770 Federal Funds limitation for design and construction during the 2015-17 biennium. Projects include the Joint Forces Headquarters Addition (phase 1), the Regional Training Institute Relocation, and an Armory Service Life Extension Project at the Youth Challenge Program facility in Bend. We are also requesting limitation for planning costs on the Boardman Multipurpose Machinegun Range and Armory Service Life Extension Projects for McMinnville, Jackson (Portland) and Grants Pass. Refer to the project narratives for more detailed descriptions of each construction project.

The Governor modified POL 499: removed bond revenue and expenditure limitation for the Joint Forces Headquarters Addition; increased bond revenue for the RTI replacement project from $1,494,000 to $6,500,000, and increased the expenditure limitation for the RTI from $6,494,000 to $11,500,000. The revised totals in POL 499 are $16,613,281 Other Funds and $140,770 Federal Funds.
### MAJOR CONSTRUCTION/ACQUISITION SIX-YEAR PLAN

<table>
<thead>
<tr>
<th>Program Area/Agency</th>
<th>2015-2017</th>
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<tbody>
<tr>
<td></td>
<td>General Fund</td>
<td>Other Funds</td>
<td>Lottery Funds</td>
<td>Federal Funds</td>
<td>Total Funds</td>
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<tr>
<td><strong>Design/Construction for 2015-2017:</strong></td>
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<td>Joint Forces Headquarters Addition: phase 1 (1)</td>
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<td>Boardman Multipurpose Machinegun Range (3)</td>
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<td>18,603,770</td>
<td>36,917,051</td>
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(1) Governor did not recommend.
(2) Governor increased bond funding for the RTI Relocation from $1,494,000 to $6,500,000. Expected sale proceeds of the current RTI facility are $5,000,000. Total Other Funds limitation and funding for the RTI Relocation is $11.5 million.
(3) Governor recommended.
# MAJOR CONSTRUCTION/ACQUISITION SIX-YEAR PLAN

<table>
<thead>
<tr>
<th>Program Area/Agency</th>
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_____ Agency Request  _X_ Governor’s Budget  _____ Legislatively Adopted
## Major Construction/Acquisition Six-Year Plan

### Program Area/Agency

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<thead>
<tr>
<th>Program Area/Agency</th>
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<tr>
<td>Camp Umatilla UTES</td>
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<td>Deschutes County Readiness Center</td>
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</table>
Provide amounts in the table below, by expected use and repayment source, of agency financing needs for the 2015-17 biennium. Include proposed project amounts only (do not include debt service either from previously issued debt or from new issue).

### Use of Bond Proceeds

<table>
<thead>
<tr>
<th>Bond Type</th>
<th>General Obligation Bonds</th>
<th>Revenue Bonds</th>
<th>Totals by Repayment Source</th>
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</thead>
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<tr>
<td>Major Construction/ Acquisition Projects</td>
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<tr>
<td>Subtotal for General Fund Repayment:</td>
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<td>Equipment/Technology Projects over $500,000</td>
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<td>Debt Issuance for Loans and Grants</td>
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</table>

**GRAND TOTAL 2015-17:** $11,477,000 $11,477,000

Agency Request ___  Governor's Budget X  Legislatively Adopted ___  Budget Page ___
Provide amounts in the table below, by expected use and repayment source, of agency financing needs for the 2017-19 biennium. Include proposed project amounts only (do not include debt service either from previously issued debt or from new issue).

<table>
<thead>
<tr>
<th>Use of Bond Proceeds</th>
<th>General Obligation Bonds</th>
<th>Revenue Bonds</th>
<th>Totals by Repayment Source</th>
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<tbody>
<tr>
<td><strong>Major Construction/ Acquisition Projects</strong></td>
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<td>Subtotal for General Fund Repayment:</td>
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<td><strong>Equipment/Technology Projects over $500,000</strong></td>
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<td><strong>Debt Issuance for Loans and Grants</strong></td>
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<td>Total for Loans and Grants:</td>
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<td>Subtotal for Federal Funds Repayment:</td>
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**GRAND TOTAL 2017-19** $11,551,200 $11,551,200

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2015-17 107BF12 J:\17 Budget\Gov Rec\089 Maj Construction\107bf12.docx

Budget Page 334
## Capital Financing Six-Year Forecast Summary 2019-21

**Agency:** Oregon Military Department  
**Agency #:** 24800

Provide amounts in the table below, by expected use and repayment source, of agency financing needs for the 2019-21 biennium. Include proposed project amounts only (do not include debt service either from previously issued debt or from new issue).

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<thead>
<tr>
<th>Use of Bond Proceeds</th>
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<tr>
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<td>Total for Major Construction</td>
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<tr>
<td><strong>Debt Issuance for Loans and Grants</strong></td>
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<td>Subtotal for Lottery Funds Repayment:</td>
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<tr>
<td>Subtotal for Other Funds Repayment:</td>
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<tr>
<td>Subtotal for Federal Funds Repayment:</td>
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<td>Total for loans and grants:</td>
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<tr>
<td>Total All Debt Issuance</td>
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**Grand Total 2019-21:** $13,358,500 $13,358,500

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Agency Request: X Governor's Budget  
Legislatively Adopted: ___ Budget Page 107BF12
This request provides funding for planning, design and construction of a new Joint Force Headquarters building located in Salem. This facility would create additional space for units and activities currently located in the Owen Summers building, also located in Salem. Since this facility’s original construction, there has been a significant shift in federal program management from the National Guard Bureau to the States. The shift in the responsibility for the management of these programs has significantly increased the number of federal employees assigned to the State’s Joint Forces Headquarters. This facility is currently inadequate for the number of assigned personnel, and is 86,982 square feet short of the current federal requirement. In order to adequately support assigned personnel, additional space is required. Currently, personnel are displaced at temporary locations away from the facility, creating gross inefficiencies in the performance of the critical missions of the agency. The estimated net additional cost to operate and maintain the new facility is $21,091 General Fund per biennium. State funds required for construction are not available in the Major Construction Other Funds Account.

The Governor did not recommend this project.
This request provides funding for planning, design and construction of major additions and alterations to facilities at Camp Umatilla, located in Umatilla. The 2013 Legislature approved the sale of the current Regional Training Institute (RTI) facility to Western Oregon University, and the relocation of the assigned units and activities to Camp Umatilla. The revenue from the sale of the existing facility would offset most of the cost to accomplish this relocation ($5M of the $6.494M request). The Agency intends to add 2,500 SF and alter and update 42,000 SF of existing facilities at Camp Umatilla to accommodate their use by the school.

The Governor increased bond funding for this project from $1,494,000 to $6,500,000. Adding expected sale proceeds of the current RTI facility of $5,000,000 brings the total Other Funds limitation and funding for this project to $11,500,000.
This request provides funding for planning, design and construction of major additions and alterations to facilities that house the Youth Challenge Program (YCP), located in Bend. This project would provide alterations and additions to the existing facility in order to accomplish two purposes. First, the added square footage will accommodate a significant increase in student enrollment, from the current maximum class size of 156 students to 240 students (an increase of 84 students per class cycle). Secondly, this square footage will serve as the agency’s Continuity of Operations (COOP) site. This COOP site will serve as a place for Agency command and senior staff to assemble and conduct command and control activities in response to a natural or manmade disaster. State funds required for construction are not available in the Major Construction Other Funds Account.

The Governor recommended this project.
### MAJOR CONSTRUCTION/ACQUISITION PROJECT NARRATIVE

<table>
<thead>
<tr>
<th>Project Title</th>
<th>Land Use/Zoning Requirements Satisfied</th>
<th>Estimated Completion Date:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Multipurpose Machinegun Range</td>
<td>Yes X No</td>
<td>June 2018</td>
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<table>
<thead>
<tr>
<th>Project Address/Location Location</th>
<th>Priority:</th>
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<tbody>
<tr>
<td>Boardman</td>
<td>4</td>
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</table>

<table>
<thead>
<tr>
<th>Comments:</th>
<th>Comments:</th>
<th>No. of Floors/Square Footage:</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>N/A</td>
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</tbody>
</table>

**Narrative**

This request provides funding for planning and pre-design activities to prepare for the design and construction of a Multipurpose Machinegun (MPMG) Range at the U.S. Navy’s Boardman Range Complex. This critical range will meet an immediate and long term need to train on live-fire ammunition ranges, which are currently not available in Oregon. This is a high priority readiness initiative, and is essential to meeting the training requirements of the Oregon National Guard. Operation and maintenance of the facility would be 100% federally funded. State funds required for construction are not available in the Major Construction Other Funds Account.

<table>
<thead>
<tr>
<th>Provision for Future Expansion</th>
<th>Structural Framing: Steel / Wood</th>
<th>Flooring: Concrete</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>Exterior Walls: Block</td>
<td>Heating/Cooling: Gas / Heat Pump</td>
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<tr>
<td>Provisions for Use Change</td>
<td>Interior Finish: Gypsum Drywall / Block</td>
<td>Special Equipment: Range Targetry / Public Address Systems</td>
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<tr>
<td>Yes</td>
<td>Windows: Low-E Glazing</td>
<td>Usable Unenclosed Areas: Yes</td>
</tr>
</tbody>
</table>

**The Governor recommended this project.**
This request provides funding for the planning and pre-design activities to prepare for additions and alterations to the McMinnville Armory. The existing armory was constructed in 1978 and is in a state of total decline. Severe deficiencies in the electrical, mechanical, and structural components of this facility threaten its continued use for its intended purpose. The facility is more than 15,000 square feet short of the current federal requirement. This critical space shortage has resulted in an unproductive training environment, improper storage of sensitive items, premature aging of mission essential equipment and overcrowding. More than ever, our young men and women serving as citizen soldiers need facilities that adequately meet the training requirements needed to fulfill their homeland defense and world wide missions. The agency anticipates an increase in rentals as a result of this project. Funds from rentals would be used to partially offset facility operation and maintenance costs. A review of the long range federal funding forecast indicates that no federal funds will be available to replace this facility in the foreseeable future. State funds required for construction are not available in the Major Construction Other Funds Account.

<table>
<thead>
<tr>
<th>Provision for Future Expansion</th>
<th>Structural Framing: Steel / Wood</th>
<th>Flooring: Tile / Concrete / Carpet</th>
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</thead>
<tbody>
<tr>
<td>Yes</td>
<td>Exterior Walls: Brick Veneer / Block</td>
<td>Heating/Cooling: Gas / Chiller</td>
</tr>
<tr>
<td>Provisions for Use Change</td>
<td>Interior Finish: Gypsum Drywall / Block</td>
<td>Special Equipment: Arms Vault / Kitchen</td>
</tr>
<tr>
<td>Yes</td>
<td>Windows: Low-E Glazing</td>
<td>Usable Unenclosed Areas: Yes</td>
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</tbody>
</table>

The Governor recommended this project.
MAJOR CONSTRUCTION/ACQUISITION PROJECT NARRATIVE

Project Title
Armory Service Life Extension Plan (Jackson)

Land Use/Zoning Requirements Satisfied
Yes

Estimated Completion Date:
May 2018

Project Address/Location
Portland

New
Addition
Remodel

Comments:

Priority:
6

No. of Floors/Square Footage:
1 / 17,180

Narrative

This request provides funding for planning and pre-design activities to prepare for the design and construction of additions and alterations to the Jackson Armory. The existing armory was constructed in 1963 and is in a state of total decline. Severe deficiencies in the electrical, mechanical, and structural components of this facility threaten its continued use for its intended purpose. The facility is more than 35,000 square feet short of the current federal requirement. This critical space shortage has resulted in an unproductive training environment, improper storage of sensitive items, premature aging of mission essential equipment and overcrowding. More than ever, our young men and women serving as citizen soldiers need facilities that adequately meet the training requirements needed to fulfill their homeland defense and worldwide missions. The agency anticipates an increase in rentals as a result of this project. Funds from rentals would be used to partially offset facility operation and maintenance costs. A review of the long range federal funding forecast indicates that no federal funds will be available to replace this facility in the foreseeable future. State funds required for construction are not available in the Major Construction Other Funds Account.

Provision for Future Expansion
Yes

Structural Framing: Steel / Wood
Exterior Walls: Brick Veneer / Block
Interior Finish: Gypsum Drywall / Block
Windows: Low-E Glazing

Flooring: Tile / Concrete / Carpet
Heating/Cooling: Gas / Chiller
Special Equipment: Arms Vault / Kitchen
Usable Unenclosed Areas: Yes

The Governor recommended this project.

Agency Request
Governor’s Budget
Legislatively Adopted

2015-17

J:\17 Budget\Gov Rec\089 Maj Construction\ProjNarr Armory Service Life Extension (Jackson).docx  1/15/2015  4:40 PM
MAJOR CONSTRUCTION/ACQUISITION PROJECT NARRATIVE

<table>
<thead>
<tr>
<th>Project Title</th>
<th>Land Use/Zoning Requirements Satisfied</th>
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<tbody>
<tr>
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<td>May 2019</td>
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</table>

<table>
<thead>
<tr>
<th>Project Address/Location</th>
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<tr>
<td>Grants Pass</td>
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<table>
<thead>
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<th>Comments:</th>
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</thead>
<tbody>
<tr>
<td>Comments:</td>
<td>17,180</td>
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</tbody>
</table>

Narrative

This request provides funding for planning and pre-design activities to prepare for design and construction of additions and alterations to the Grants Pass Armory. The existing armory was constructed in 1972 and is in a state of total decline. Severe deficiencies in the electrical, mechanical, and structural components of this facility threaten its continued use for its intended purpose. The facility is more than 17,000 square feet short of the current federal requirement. This critical space shortage has resulted in an unproductive training environment, improper storage of sensitive items, premature aging of mission essential equipment and overcrowding. More than ever, our young men and women serving as citizen soldiers need facilities that adequately meet the training requirements needed to fulfill their homeland defense and world wide missions. The agency anticipates an increase in rentals as a result of this project. Funds from rentals would be used to partially offset facility operation and maintenance costs. A review of the long range federal funding forecast indicates that no federal funds will be available to replace this facility in the foreseeable future. State funds required for construction are not available in the Major Construction Other Funds Account.

<table>
<thead>
<tr>
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<th>Flooring: Tile / Concrete / Carpet</th>
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</thead>
<tbody>
<tr>
<td>Yes</td>
<td>Exterior Walls: Brick Veneer / Block</td>
<td>Heating/Cooling: Gas / Chiller</td>
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<tr>
<td>Provisions for Use Change</td>
<td>Interior Finish: Gypsum Drywall / Block</td>
<td>Special Equipment: Arms Vault / Kitchen</td>
</tr>
<tr>
<td>Yes</td>
<td>Windows: Low-E Glazing</td>
<td>Usable Unenclosed Areas: Yes</td>
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The Governor recommended this project.
## ESSENTIAL AND POLICY PACKAGE FISCAL IMPACT SUMMARY

### Military Dept, Oregon

**Pkg: 499 - Major Construction**

**Cross Reference Name:** Capital Construction  
**Cross Reference Number:** 24800-089-00-00-00000

### Revenues

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<tr>
<th>Description</th>
<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
<th>Nonlimited Other Funds</th>
<th>Nonlimited Federal Funds</th>
<th>All Funds</th>
</tr>
</thead>
<tbody>
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<td>General Fund Obligation Bonds</td>
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<td></td>
<td>11,477,000</td>
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<td>Federal Funds</td>
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<td></td>
<td>140,770</td>
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### Capital Outlay

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<th>Federal Funds</th>
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<td>Other Capital Outlay</td>
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<td>$16,754,051</td>
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### Total Expenditures

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<th>Other Funds</th>
<th>Federal Funds</th>
<th>Nonlimited Other Funds</th>
<th>Nonlimited Federal Funds</th>
<th>All Funds</th>
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</thead>
<tbody>
<tr>
<td>Total Expenditures</td>
<td>-</td>
<td></td>
<td>16,613,281</td>
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<td></td>
<td></td>
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<tr>
<td><strong>Total Expenditures</strong></td>
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<td>$16,613,281</td>
<td>$140,770</td>
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<td>$16,754,051</td>
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### Ending Balance

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<tr>
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<th>General Fund</th>
<th>Lottery Funds</th>
<th>Other Funds</th>
<th>Federal Funds</th>
<th>Nonlimited Other Funds</th>
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<td>(5,136,281)</td>
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### Detail of Lottery Funds, Other Funds and Federal Funds Revenue

**Oregon Military Department - Capital Construction Program (089)**

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</thead>
<tbody>
<tr>
<td>General Fund Obligation Bonds</td>
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<td>8,592,655</td>
<td>13,177,000</td>
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<td>Certificates of Participation</td>
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<td>226,171</td>
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<td>6,126,571</td>
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<tr>
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<td>Transfer In - Intrafund</td>
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<td>Transfer Out- Intrafund</td>
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<td>Subtotal - Other Funds</td>
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<td>4,731,721</td>
<td>9,040,826</td>
<td>12,057,679</td>
<td>19,337,193</td>
<td>17,637,193</td>
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<td>Federal/State Agreements (Construction Projects)</td>
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<td>Total - Other Funds and Federal Funds</td>
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<td>11,107,031</td>
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<td>37,940,963</td>
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</table>

- **Agency Request**
- **Governor's Budget**
- **Legislatively Adopted**
### Detail of Lottery Funds, Other Funds, and Federal Funds Revenue

**Military Dept, Oregon**  
**2015-17 Biennium**  
**Agency Number:** 24800  
**Cross Reference Number:** 24800-089-00-00-00000

<table>
<thead>
<tr>
<th>Source</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor’s Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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</thead>
<tbody>
<tr>
<td><strong>Other Funds</strong></td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General Fund Obligation Bonds</td>
<td>-</td>
<td>8,592,655</td>
<td>8,592,655</td>
<td>13,177,000</td>
<td>11,477,000</td>
<td>-</td>
</tr>
<tr>
<td>Cert of Participation</td>
<td>4,011,273</td>
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<td>-</td>
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<td>-</td>
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<td>Interest Income</td>
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<td>2,000</td>
<td>33,622</td>
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<tr>
<td>Sales Income</td>
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<td>226,171</td>
<td>3,628,024</td>
<td>6,126,571</td>
<td>6,126,571</td>
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</tr>
<tr>
<td>Other Revenues</td>
<td>530,000</td>
<td>220,000</td>
<td>220,000</td>
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<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Transfer In - Intrafund</td>
<td>150,000</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Transfer Out - Intrafund</td>
<td>(1,052)</td>
<td>-</td>
<td>(385,000)</td>
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<td>-</td>
<td>-</td>
</tr>
<tr>
<td><strong>Total Other Funds</strong></td>
<td>$4,731,721</td>
<td>$9,040,826</td>
<td>$12,057,679</td>
<td>$19,337,193</td>
<td>$17,637,193</td>
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<tr>
<td><strong>Federal Funds</strong></td>
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<tr>
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<td>2,066,205</td>
<td>18,603,770</td>
<td>140,770</td>
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<tr>
<td><strong>Total Federal Funds</strong></td>
<td>$14,784,000</td>
<td>$2,066,205</td>
<td>$2,066,205</td>
<td>$18,603,770</td>
<td>$140,770</td>
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</tr>
</tbody>
</table>

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Agency Request  
2015-17 Biennium  
Page _________

Governor’s Budget  
Detail of LF, OF, and FF Revenues - BPR012  
Legislatively Adopted  
Budget Page 345
**BUDGET NARRATIVE**

OREGON MILITARY DEPARTMENT

FACILITIES MAINTENANCE NARRATIVE

**OMD Operations and Maintenance Program & Funding:** The Army National Guard Facilities Operations and Maintenance Program provides operation, maintenance, repair, and alteration support for Oregon Army National Guard facilities. The program is supported by a variety of state and federal funding match rates. The Oregon Military Department owns 122 of the state’s facilities with a replacement value of $1 million or greater. The agency also owns and operates another 273 smaller facilities throughout the state for a total of 395 facilities comprising nearly 3.3 million square feet.

Army National Guard Facilities Operations and Maintenance funding of facilities:

- **Readiness Centers (Armories)** – The Operations Program maintenance employees, maintenance and repair projects as well as supplies and services are 50% GF / OF and 50% FF. Major projects are also generally 50% federally funded as allowed by the Federal/State Cooperative Agreement.

- **Ranges and Training Land** – The program is 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support firing ranges, range support buildings and the wages for federally reimbursed employees.

- **Training Facilities** – These facilities are 100% federally funded through a NGB Federal/State Cooperative Agreement. There are no required matching funds. The funds may only be used to support designated facilities.

- **Logistical Facilities** – These facilities are funded 75% federal / 25% state through a NGB Federal/State Cooperative Agreement. State matching funds are received from the General Fund. The federal funds may only be used to support designated facilities.

**Facility Inspections:** The Installations Staff at the Oregon Military Department conducts an annual inspection of every facility and real property asset. The inspection titled “Installation Status Report” (ISR) is an annual requirement by the Department of the Army using standard Army-wide inspection and evaluation criteria. The ISR is a decision support system designed to improve management of our limited resources for facilities. The 2013 ISR results for Oregon’s armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition. The 2012 ISR results reflected that 37.8% met Army standards, 56.8% were adequate and 5.4% were in very poor condition. While some improvement projects were executed, the slight improvement shown is a trend based upon the replacement of Armories through new construction, and changes in the ISR rating criteria established by the Army.
**Budget Narrative**

**Estimating Deferred Maintenance:** In addition to the Installation Status Report annual inspections, Oregon Military Department Operations and Maintenance staff also conducts an annual inspection to validate / update deferred maintenance needs. The backlog of maintenance and repair within the Army National Guard Facilities Operations and Maintenance Program is currently estimated at $79 million. The reduction from the high point of $110.6 million resulted primarily from federal and state stimulus funding coupled with Armory Service Life Extension (ASLEP) projects. Since that point the Operations budget has been reduced each biennium, eliminating the ability to fund maintenance and repair projects. The result has been a predictable increase in the backlog each biennium. The current calculated deferred maintenance resulted from a thorough inspection completed over the last several months. When deficiencies or needs are identified we utilize multiple sources to calculate costs. The Operations and Maintenance Branch has in-house staff trained to utilize RS Means estimating resources. Manual methods also include Internet research to price materials and BOLI labor rates to complete cost calculations. Additionally, cost calculations include comparisons with bids for current projects as well as Architectural & Engineers estimates.

**Funding vs. Deferred Maintenance:** Given significant General Fund reductions in armory operations, maintenance, supplies and services, as well as forecasted reductions, the most likely outcome will be a trend of increasing deferred maintenance and Emergency Board requests. The 2015-17 funding level is virtually the same as the 1991-93 Biennium. Considering inflation, increases in fees, code related mandatory expenses, and an additional 1.3 million square feet of building space, it becomes apparent that the Army National Guard Facilities Operations Program cannot adequately maintain the current inventory of facilities. Within our eight maintenance regions, OMD continues to operate 28 Armories, 7 maintenance facilities, and 338 other facilities without a dedicated State Maintenance Worker. These facilities have part-time and mostly inadequate maintenance support.

The Army National Guard Facilities Operations and Maintenance Program continues to function with the mission of operating our under-funded facilities in the most cost-effective manner. The Operations and Maintenance Program has taken advantage of every opportunity to obtain federal funding to support the efficient operation of State of Oregon owned facilities and land. The National Guard Bureau completed a comprehensive facilities maintenance manpower requirement study for each state. The study thoroughly analyzed the type and amount of facilities operated by each state. The study then determined the number of employees required by skill type to operate and maintain the facilities based on a validated Department of Defense formula. The study determined the Oregon Army National Guard Facilities Operations and Maintenance Program requires 306 full-time equivalent (FTE) employees to operate and maintain our facilities to an acceptable level. The program currently has 117.11 FTE to support Oregon's large investment in Army National Guard facilities. Of these FTE, 10.98 are General Funded while 25.99 are Other Funded and 80.14 are federally reimbursed employees.

**Maintenance Management System:** The primary computer program supporting the Facilities Operations and Maintenance Program is the Army National Guard’s Planning Resource for Infrastructure Development and Evaluation (PRIDE) program. This federally funded program provides our Computerized Maintenance Management System, the real property database and programming module for federal project funding. As new facilities

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<table>
<thead>
<tr>
<th>Agency Request</th>
<th>Governor’s Budget</th>
<th>Legislatively Adopted</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015-2017</td>
<td></td>
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107BF02
or lands are loaded into PRIDE, they become available in the maintenance module to load inventory of building systems and components. Manufacturer maintenance schedules are utilized to generate “planned” preventive work orders. The Oregon Military Department currently generates over 1,200 planned work orders per week. Our current $79 million backlog of operations, maintenance, and repair is projected to increase as we continue to catalog facility assets and input the corresponding preventative maintenance requirements into our PRIDE database.

**Operations and Maintenance Focus for the Future:** The Oregon Military Department dedicates a great deal of staff time to meeting the robust federal reporting requirements as well as the DAS reporting requirements. Current workload versus staffing levels and reporting requirements have resulted in a shortage of planning time. An identified planning priority is to calculate life–cycle cost replacement and scheduling. Calculation of equipment, systems and component replacement scheduling and cost will allow OMD to project future costs by biennium. Of primary concern is the ability to sustain current infrastructure.
Value of Buildings and Building Improvements

<table>
<thead>
<tr>
<th>Cost of Buildings (as reported to Risk Management)</th>
<th>6/30/14 Replacement Value (Risk Management)</th>
<th>Facilities Operations and Maintenance (O&amp;M) Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>$ 309,945,801_</td>
<td>$ 719,001,657</td>
<td>Personal Services</td>
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<tr>
<td></td>
<td></td>
<td>$ 11,190,599</td>
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</tbody>
</table>

Total sq. ft. of Bldgs: 3,348,188 sq. ft.  
2015-17 Maintenance Budget (no janitorial or utility) $10,818,160  
Utilities Budget: $7,447,029  
÷ square feet of building: $ 5.45 sq. ft.

Total Outstanding Deferred Maintenance

<table>
<thead>
<tr>
<th>Categories 1-2</th>
<th>Categories 3-5</th>
<th>Total</th>
<th>Personal Services</th>
<th>Services &amp; Supplies</th>
<th>Capital Outlay</th>
</tr>
</thead>
<tbody>
<tr>
<td>As of 6/30/14</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>$ 7,606,414</td>
<td>$ 71,434,615</td>
<td>$ 88,041,029</td>
<td>$ 11,190,599</td>
<td>$ 18,481,724</td>
<td>$ 29,672,323</td>
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</tbody>
</table>

Deferred Maintenance Budget 2015-17

Briefly describe the software (or manual process) used to identify routine (including preventative) facility maintenance needs.

The primary computer program supporting the Facilities Operations and Maintenance Program is the Army National Guard's Planning Resource for Infrastructure Development and Evaluation (PRIDE) program. This federally funded program provides our Computerized Maintenance Management System, the Desktop Resource for Real Property and provides a project management system. As new real property is entered into PRIDE, it becomes available in the maintenance module to load inventory of building systems and components.

The maintenance module of PRIDE is Facility Center and is the electronic maintenance management software package utilized by Operations and Maintenance. Manufacturers recommended maintenance schedules are utilized to generate "planned" preventive work orders. The Oregon Military Department currently generates over 1,200 planned work orders per week. Demand work orders and purchase requisitions are also generated in Facility Center by maintenance staff located throughout the state.

Planned work orders are preventive in nature, and schedule the State Maintenance Workers tasks for everything from routine janitorial/custodial, landscaping, roof maintenance to mechanical systems maintenance. This is the system the OMD uses to identify and schedule preventive maintenance tasks by facility.
What data elements do you track with software (or manual process) described above?

A Facility Center work order identifies the facility by a number generated by PRIDE, as reflected in the Facility Inventory & Support Plan (FISP)). Both PRIDE and FISP are National Guard Bureau required databases. In addition to the systems generated work order number, the work order identifies the State Maintenance Worker initiating the request, the priority, contact information; the system and task numbers as well as a complete description of the work. When the work order is completed and closed the maintenance workers time and final cost are accounted for.

Other data elements tracked:
- Shelf stock inventory
- Monthly and quarterly reports to include required safety inspections
- Track maintenance of "tagged" assets, fixed assets or Installed Building Equipment. Among these would be boilers, HVAC units, overhead cranes, fire extinguishers etc.
- Completed vs. un-completed work orders to ensure adequate maintenance of assets
- Vehicle maintenance

Briefly describe how the facilities maintenance budget is developed (note whether software (or manual process) described above is used in budget development).

The facilities maintenance budget is a derivative of both the State and Federal budgets. In both cases facilities maintenance budget becomes whatever is left over after Personnel and Utilities are funded. Any increases in facilities maintenance are accomplished through either mid-year plus-ups to the federal budget or Legislatively adopted Policy Packages in the state budget. As described below there is a reliance on our Other Fund revenue generation to pay our way through each biennium. Requirements unable to be funded become deferred maintenance or repair requirements.

State funding continues to hamper efforts to adequately maintain existing facilities. Current funding level in General Funds is $1,971,689 to support 3,348,188 Square feet of facilities. Facility operational expenses are averaging $5.45 a square foot. OMD has 908,250 Square feet of facilities that rely solely on GF for support. At $5.45 the requirement is $4,949,962. The 2013-15 Budget, after personnel costs, is $1,971,689 leaving a deficit of $2,978,273. This impact of this deficit includes the inability to provide matching funds allowing expenditure of federal program funds. This situation continues to exacerbate an already difficult budget posture. Until this State GF deficit is addressed the Oregon Military Department will continue to see its facilities degrade and be unable to bring federal resources to bear on the problem.

This situation described above is not optimal. There is no set funding level for facilities maintenance. What facilities maintenance is funded; fully depends on what is left after funding personnel and utilities. There are no other viable options. Both people and utilities must be funded. The result is biennium to biennium there is less funding per square foot for maintenance.
FACILITIES MAINTENANCE SUMMARY REPORT

Briefly describe the system or process used to identify Deferred Maintenance (e.g.; staff makes an annual estimate based on periodic assessments; evaluation of facilities using contract structural engineering firm, etc.)

The Installations Staff at the Oregon Military Department conducts an annual inspection of every facility and real property asset. The inspection titled "Installation Status Report" (ISR) is an annual requirement by the Department of the Army using standard Army-wide inspection and evaluation criteria. The ISR is a decision support system designed to improve management of our limited resources for facilities. The 2013 ISR results for Oregon’s Armories are as follows: 39.4% of the total facilities infrastructure is in compliance with Army standards and in overall good condition, 55.3% do not fully meet Army standards and are in overall poor condition, and 5.3% are in overall very poor condition. The 2012 ISR results reflected that 37.8% met Army standards, 56.8% were adequate and 5.4% were in very poor condition. While some improvement projects were executed, the slight improvement shown is a trend based upon the replacement of Armories through new construction, and changes in the ISR rating criteria established by the Army.

Estimating Deferred Maintenance: In addition to the Installation Status Report annual inspections, Oregon Military Department Operations and Maintenance staff also conducts an annual inspection to validate update deferred maintenance needs. The current calculated deferred maintenance of $79 million resulted from a thorough inspection completed over the last several months. When deficiencies or needs are identified we utilize multiple sources to calculate costs. The Operations and Maintenance Branch has in-house staff, trained to utilize RS Means estimating resources. Manual methods also include Internet research to price materials and BOLI labor rates to complete cost calculations. Additionally; cost calculations include comparisons with bids for current projects as well as Architectural & Engineers estimates.

Briefly describe the process to provide funding for facilities maintenance. (e.g.; biennial appropriation; assessment to applicable programs to sustain a Capital Maintenance/ Improvement Fund authorized under ORS 276.285(2); etc.)

As stated above: The facilities maintenance budget is a derivative of both the State and Federal budgets. Funding in support of Real Property Operations and maintenance is through both the State biennial appropriation and federal funding on an annual fiscal year basis from National Guard Bureau. In both cases the facilities maintenance budget becomes whatever is left over after Personnel and Utilities are funded. Any increases in facilities maintenance are accomplished through either mid-year plus-ups to the federal budget or Legislatively adopted Policy Packages in the state budget. As described below there is a reliance on our Other Fund revenue generation to pay our way through each biennium.

Statutory references: ORS 276.229(2), ORS 276.227(5)
### Facilities Operations and Maintenance Report

(Excluding facilities improvements and deferred maintenance)

**Agency Name:** Oregon Military Department  
**Agency #:** 24800

<table>
<thead>
<tr>
<th></th>
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<td>Personal Services - Maintenance</td>
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<td>S&amp;S - Utilities &amp; Janitorial</td>
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<tr>
<td>S&amp;S - Maintenance</td>
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<td><strong>Other Funds</strong></td>
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<tr>
<td>Personal Serv - Utilities &amp; Janitorial</td>
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<tr>
<td>Personal Services - Maintenance</td>
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<td>$</td>
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<td>S&amp;S - Utilities &amp; Janitorial</td>
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<td>$204,000</td>
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<td>$214,753</td>
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<td><strong>OF Subtotal</strong></td>
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<td>S&amp;S - Maintenance</td>
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<td><strong>Total All Funds</strong></td>
<td>$30,886,205</td>
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<td>$24,292,025</td>
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<td>$30,953,400</td>
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<td>$35,512,236</td>
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</table>

The Facilities Operations and Maintenance budget includes costs to operate and maintain facilities and keep them in repair including utilities, janitorial and maintenance costs. Maintenance costs are categorized as external building (roof, siding, windows, etc.); interior systems (electrical, mechanical, interior walls, doors, etc.); roads and ground (groundskeeper, parking lots, sidewalks, etc.) and centrally operated systems (electrical, mechanical, etc.). Agencies with significant facilities may include support staff if directly associated with facilities maintenance activities. Do not include other overhead costs such as accounting, central government charges, etc.

Agency Request   X  Governor's Budget   Legislatively Adopted

**2015-17**

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Budget Page 352
## FACILITIES DEFERRED MAINTENANCE DETAIL REPORT

AGENCY: Oregon Military Department  
Agency #: 24800

<table>
<thead>
<tr>
<th>Building Name or Identifier</th>
<th>Replacement Value (as of 6/30/14)</th>
<th>2015-17 Deferred Maintenance Budget for this Facility</th>
<th>Total O/S Deferred Maint. (projected) (as of 6/30/15)</th>
<th>Outstanding Deferred Maintenance (projected) by Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>162 Inf Regiment Readiness Ctr</td>
<td>$37,927,013 $</td>
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<tr>
<td>AASF - Hangar 1</td>
<td>$7,715,893 $</td>
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<td>AASF - Hangar 2</td>
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<td>$817,233</td>
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<td>Albany Armory</td>
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<td>Albany Maintenance Training Bay</td>
<td>$1,453,309 $</td>
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<td>Anderson Readiness Center</td>
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<td>Ashland Armory</td>
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<td>Baker City Readiness Center</td>
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From attached Sheets

<table>
<thead>
<tr>
<th>From page</th>
<th>Replacement Value (as of 6/30/14)</th>
<th>2015-17 Deferred Maintenance Budget for this Facility</th>
<th>Total O/S Deferred Maint. (projected) (as of 6/30/15)</th>
<th>Outstanding Deferred Maintenance (projected) by Category</th>
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<td>$126,426,985 $</td>
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<td>6</td>
<td>$25,263,825 $</td>
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Total Facilities > $1 million  
(total from detail above)  
$659,592,320 $  
$70,908,292 $  
$7,151,389 $  
$63,756,903 $  

Facilities < $1 million  
(total for all facilities < $1 million)  
$59,409,337 $  
$8,132,737 $  
$455,025 $  
$7,677,712 $  

Total all Facilities  
$ 719,001,657 $  
$ 79,041,029 $  
$ 7,606,414 $  
$ 71,434,615 $

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Agency Request  
Governor’s Budget  
Legislatively Adopted

2015-2017

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# Facilities Deferred Maintenance Detail Report

<table>
<thead>
<tr>
<th>Building Name or Identifier</th>
<th>Replacement Value (as of 6/30/14)</th>
<th>2015-17 Deferred Maintenance Budget for this Facility</th>
<th>Total O/S Deferred Maint. (projected) (as of 6/30/15)</th>
<th>Outstanding Deferred Maintenance (projected) by Category</th>
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</thead>
<tbody>
<tr>
<td></td>
<td></td>
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<td>1 - 2</td>
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<tr>
<td><strong>Facilities &gt; $1 million</strong></td>
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<tr>
<td>Bend Armory</td>
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<td>BLM Warehouse</td>
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<tr>
<th>Agency Request</th>
<th>X</th>
<th>Governor’s Budget</th>
<th>___</th>
<th>Legislatively Adopted</th>
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2015-2017

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107BF16c

Budget Page 354
## Facilities Deferred Maintenance Detail Report

<table>
<thead>
<tr>
<th>Building Name or Identifier</th>
<th>Replacement Value (as of 6/30/14)</th>
<th>2015-17 Deferred Maintenance Budget for this Facility</th>
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<th>Outstanding Deferred Maintenance (projected) by Category</th>
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<tr>
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### Total Facilities > $1 million

|                                           | $145,750,738                     | $18,638,416 | $1,819,912 | $16,818,504 |

**Agency Request**

- X Governor’s Budget
- ____ Legislatively Adopted

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*J:\17 Budget\Gov Rec\Facilities Maintenance\107bf16c.docx*
### Facilities Deferred Maintenance Detail Report

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>Rilea - Koski Hall BEQ</td>
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**Total Facilities > $1 million (total from detail above)**

|                                      | $77,255,771 $ | $12,730,651 | $1,704,722 | $11,025,929 |

2015-2017

Agency Request  X  Governor’s Budget  _____ Legislatively Adopted
## FACILITIES DEFERRED MAINTENANCE DETAIL REPORT

<table>
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<th>Building Name or Identifier</th>
<th>Replacement Value (as of 6/30/14)</th>
<th>2015-17 Deferred Maintenance Budget for this Facility</th>
<th>Total O/S Deferred Maint. (projected) (as of 6/30/15)</th>
<th>Outstanding Deferred Maintenance (projected) by Category</th>
</tr>
</thead>
<tbody>
<tr>
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Agencies Requested: X Governor’s Budget
Legislatively Adopted

2015-2017

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<tbody>
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**Total Facilities > $1 million**  
(total from detail above)  
$25,263,825 $
Purpose: L=Lifecycel Replacement; U=Upgrade existing system; N= New system

What Program or line of business does the project support?

Next Generation 9-1-1 Project

The NG9-1-1 project is based on Internet Protocol (IP) transport, geographic information systems (GIS), new network functional elements, 9-1-1 CPE equipment at the PSAP, and in the data centers. The NG9-1-1 system will be based on digital broadband technology supporting voice, data, text, image, video, and multimedia applications on a secure, robust multipurpose network. By making the transition to a NG9-1-1 system, the State gains significant advantages over the existing E9-1-1 system, including:

- More Robust Feature Functionality
- Enhanced Network Survivability and Resiliency
- Improved Quality of Service
- Faster Call Set-Up Times
- Improved Alignment with Public Expectation for Text and Data
- Improved Information Sharing and Interoperability Across PSAPs and Public Safety Agencies
- Seamless Evolution with Technological Advancements in Modern Communications
- Adaptability to the Unique Needs of PSAPs and Public Safety Agencies

The NG9-1-1 system in Oregon will provide a modern technology platform that will deliver more effective communication between the public and public safety agencies while providing for dynamic communications between PSAPs and the adaptability to meet future needs.
Business Case

Next Generation 9-1-1 Project

Oregon Military Department,
Office of Emergency Management,
9-1-1 Program (The OEM 9-1-1)

Date: October 14, 2014
Version: 4.3
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Pat Lustig
Recommend for Approval
NG9-1 Project Manager

Mark Tennyson
Recommend for Approval
OEM Technology and Response Section Manager

David Stuckey
On Behalf of the Executive Steering Committee Chair, Project Executive Director

APPROVAL SIGNATURES

Print Name | Title | Signature | Date
---|---|---|---
Pat Lustig | NG9-1 Project Manager | | 
Mark Tennyson | OEM Technology and Response Section Manager | | 
David Stuckey | Executive Steering Committee Chair, Project Executive Director | | 

PROPOSAL NAME AND DOCUMENT VERSION #

Next Generation 9-1-1 Project Version 4.2

AGENCY CONTACT: Mark Tennyson
PHONE NUMBER: 503-378-2911 Ext: 22265
STATE CONTRACT #: TBD
PROJECT #: DAS
DATE: 9/3/14

Version: 4.2
Document Version #: Next Generation 9-1-1 Project
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**Agency CIO**

Mark Tennyson

Agency Executive Sponsor

Signature

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**Agency Chief Information Officer (CIO) or Agency Technology Manager**

David Stuckey

Agency Head or Designee

Signature

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**This section to be completed by DAS Chief Information Office (CIO) IT Investment and Planning Section.**

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The person signing this section is attesting to reviewing and approving the business case as proposed.
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4. PROBLEM DEFINITION

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  3.1 Purpose
  3.2 Background

2. EXECUTIVE SUMMARY

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EXECUTIVE SUMMARY

• There are over 1.5 million E9-1-1 calls placed within Oregon annually
• There are 43 Public Safety Answering Points (PSAP) in Oregon
• The current data network is approaching end of life
• The equipment used to answer E9-1-1 calls is approaching end of life in the majority of PSAPs
• The current mapping systems in use within Oregon have reached end of life
• The equipment used to answer E9-1-1 calls is approaching end of life in the majority of PSAPs
• There are 43 Public Safety Answering Points (PSAP) in Oregon
• There are over 1.5 million E9-1-1 calls placed within Oregon annually

Oregon’s current statewide analog Enhanced 9-1-1 (E9-1-1) system operates using technology developed more than 40 years ago. The underlying technology used to process 9-1-1 calls is incapable of providing today’s modern digital and computing capabilities. The current E9-1-1 system is technologically obsolete, cannot be reasonably maintained in its current state and cannot support the modern digital communications technologies widely used by the citizens and visitors of Oregon. Oregon must shift its focus from maintaining the current E9-1-1 system to implementing a Next Generation 9-1-1 (NG9-1-1) system that more fully supports the public’s ability to rapidly access emergency services using modern communications technologies. 

The existing analog E9-1-1 system in Oregon is technologically obsolete, cannot be reasonably maintained in its current state and cannot support the modern digital communications technologies widely used by the citizens and visitors of Oregon. Oregon must shift its focus from maintaining the current E9-1-1 system to implementing a Next Generation 9-1-1 (NG9-1-1) system that more fully supports the public’s ability to rapidly access emergency services using modern communications technologies.

By contrast, today’s telecommunications networks offer a growing number of choices of technologies of delivering voice calls from the public. Calls from these devices are still delivered to the Public Safety Answering Points (PSAP) by copper wires. E9-1-1 systems are only capable of delivering voice calls from the public. Other choices available include delivering text messages, video and audio messages directly to the PSAP without a need for voice calls.

Other benefits of migrating to NG9-1-1 include:

• More robust feature functionality
• Budget Page 365

The current analog E9-1-1 system cannot process emerging digital technologies. The current mapping systems in use within Oregon have reached end of life and of the current data network is approaching end of life. Despite these issues, there are 43 Public Safety Answering Points (PSAP) in Oregon and over 1.5 million E9-1-1 calls placed within Oregon annually.
Enhanced Network Survivability and Resiliency

Improved Quality of Service

Faster Call Set-Up Times

Improved Alignment with Public Expectation for Text and Data

Improved Information Sharing and Interoperability across PSAPs and Public Safety Agencies

Seamless Evolution with Technological Advancements in Modern Communications

Adaptability to the Unique Needs of PSAPs and Public Safety Agencies

A NG9-1-1 network in Oregon will provide a modern technology platform that will deliver more effective emergency communications between PSAPs and the public to meet future needs.

2.2 Background

Factors driving the Project: Origami's Service Providers (O5Ps) operating in the state are responsible for routing 9-1-1 calls made by their subscribers to the 9-1-1 system. The 9-1-1 system has two primary components:

1. The network and 9-1-1 call routing infrastructure, and
2. The systems at PSAPs that are used to accept the calls and begin the process of responding to the emergency.

The current system is built on end-of-life products and technology and does not provide the reliability and availability that is necessary and expected. In addition, the current system is unable to support the communications products the public now uses for communications such as texting. Finally, the cost for simply maintaining the current system will increase.

The preferred alternative recommendation is preferred over continued use of the current systems and the alternatives. This business case describes the current systems and the alternatives the OEM 9-1-1 has researched to bring forward recommendations to act. It details the due diligence performed by members of the OEM 9-1-1 and PSAPs throughout the state. This business case makes a clear recommendation for the new technology required to implement.

2.1 Purpose

A NG9-1-1 network in Oregon will provide a modern technology platform that will deliver more effective emergency communications between PSAPs and the public, and public safety agencies while providing for dynamic seamess evolution with technological advancements in modern communications, improved information sharing and interoperability across PSAPs and public safety agencies, improved alignment with public expectation for text and data, faster call set-up times, improved quality of service, enhanced network survivability and resiliency.
2. The call taking equipment used by a PSAP to answer E9-1-1 calls.

3. The systems used by PSAPs to provide mapping of E9-1-1 calls.

4. The analog network used to deliver calls from the selective routers to the call handling systems at the PSAPs.

Since an improvement in the E9-1-1 system is required, the OEM 9-1-1 made the decision to evaluate alternatives to upgrading and updating the existing system. In June 2011, the National Emergency Number Association (NENA) released the first version of a set of technical standards defining a NG9-1-1 system. The OEM 9-1-1 staff participated on several of the committees that developed these standards and monitored their acceptance by their subscribers dialing 9-1-1 to the appropriate SSP and the wireless and VoIP service providers. The Oregon Public Utilities Commission (OPUC) has established requirements for the regulated services provided by the SSPs, the Oregon Public Utilities Commission (OPUC), has responsibilities for the fees charged. Setting fees associated with regulated services requires a standard rate-case process. The OPUC also has regulatory oversight of all OSPs operating in the state.

The OEM 9-1-1 concluded that an investment in the migration to NG9-1-1 was an alternative that should be considered. The OEM 9-1-1 has led the evaluation effort which included the release of a Request for Proposals (RFP), the receipt of responses, and the creation of a draft request for proposal. The evaluation has included a study conducted by the PSHB, the Federal Public Safety and National Security Bureau of the Federal Communications Commission. All OSPs have an obligation to deliver calls initiated by their subscribers dialing the digits 9-1-1 to the appropriate SSP and the wireless and VoIP service providers. The Oregon Public Utilities Commission (OPUC) has established requirements within the state for the regulated services provided by the SSPs. The current E9-1-1 system operates much as it has for the past 40 years.

Current State - Operational:

The current E9-1-1 system operates under a commercial agreement. Each of the two SSPs provides E9-1-1 call handling and mapping systems as well as E9-1-1 call handling and routing services. The two SSPs serve the entire state, providing E9-1-1 call handling and mapping systems and E9-1-1 call routing services. The Oregon Public Utilities Commission (OPUC) has established requirements for the regulated services provided by the SSPs. The OPPS also has regulatory oversight of all OSPs operating in the state.

Budget Page 367
challenges to regulations proposed by the PSHSB are frequent. PSHSB regulations concerning the accuracy of determining the subscriber’s location when an E9-1-1 call is made, the communications products and services that are obligated to deliver calls to the E9-1-1 system, and the party that assumes the financial burden for delivering E9-1-1 calls have all recently been contested and continue to evolve.

Emergency Communication Districts (ECD) in Oregon are established to oversee emergency communication services in their jurisdiction. These ECDs make policy level decisions and approve major purchasing decisions such as call handling and mapping systems. PSAPs have responsibility for making operational decisions and have a great deal of latitude in purchasing decisions related to call handling. PSAPs have responsibility for making operational decisions and have a great deal of latitude in purchasing decisions related to call handling. PSAPs have responsibility for making operational decisions and have a great deal of latitude in purchasing decisions related to call handling. PSAPs have responsibility for making operational decisions and have a great deal of latitude in purchasing decisions related to call handling.

The OEM 9-1-1, the PSAPs, the SSPs, and the PSHSB are all in alignment when it comes to their collective mission; to ensure that citizens and visitors of Oregon can depend on the E9-1-1 system to get emergency calls to a first responder that can help. Above all else, this project is focused on this mission. The source of funding for the E9-1-1 system comes from a tax on all Oregonians, which is paid to the state. The taxes collected are required to pay the same tax; however, this fee is collected at the point of sale. The taxes collected for the Oregon Emergency Communications Account are used to reimburse the PSAPs for their expenses. The funds are then distributed on a per-capita basis to the ECDs. Funds from the Enhanced 9-1-1 Sub-Account are also used to reimburse the PSAPs for other expenses they incur.

The Department of Revenue is compensated for the services they provide. On a quarterly basis, funds are deducted to cover the Department of Revenue’s expenses. The legislature has set a cap on the amount the Department of Revenue can be reimbursed for this responsibility. This cap is 0.5% of the revenue from this account. The Department of Revenue is also paid for the services they provide. On a quarterly basis, funds are deducted to cover the Department of Revenue’s expenses. The legislature has set a cap on the amount the Department of Revenue can be reimbursed for this responsibility. This cap is 0.5% of the revenue from this account.

**Current State – Financial:**

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Quarterly expenditures out of the Enhanced 9-1-1 Sub-Account have been less than the quarterly income. The excess funds have been used to pay for costs related to this project; however, not all excess funds have been used. As a result, the Enhanced 9-1-1 Sub-Account has a growing balance.

Current state – Architectural:

The current E9-1-1 system in the State follows the standards developed by the Bell Labs in the 1960s. The system has been operating at an acceptable level with only small number of major outages over the last 5 years.

In the E9-1-1 system, OSPs recognize that a subscriber has dialed the digits 9-1-1. The OSP determines the location of the caller and delivers the call and the location information to the appropriate selective router. The SSP operating that selective router then, based on the caller’s location, delivers the call to the PSAP designated to handle calls from that location. This basic call flow is used for traditional wire line calls, calls from wireless devices, and calls from subscribers of VoIP services. In each of these cases there are some differences in the actual call flow depending on the mechanism used by the OSP to determine the subscriber’s location and the use of cell towers to supplement call routing.

Current limitations of the current E9-1-1 system:

- Implement a network connection to the selective routers serving the PSAP so that if there is no redundancy, this single selective router fails. This means that OSPs operating in these PSAP’s jurisdiction have a single network connection to the selective router. This ensures that there are multiple network points between the subscriber making the call and the selective router.

- In the current E9-1-1 architecture, each PSAP’s jurisdiction should connect to both of the selective routers. Ideally, every PSAP in the state would be connected to two different selective routers each with its own network link. Each PSAP’s jurisdiction should connect to both of the selective routers, not just to the nearest one. This is important to ensure that the system is a more robust alternative to the current architecture.

- The system should be deployed with a high level of redundancy to ensure the high level of availability required. The system should have two different redundant sets of equipment. The E9-1-1 standard recommends that in Oregon at least 24 of the 43 PSAPs be serviced by a single selective router. This means that OSPs operating in these PSAP’s jurisdiction have a single network connection to the selective router. This single network connection is not redundant and is not connected to two different selective routers each with its own network link. Each PSAP’s jurisdiction should connect to both of the selective routers, not just to the nearest one. This is important to ensure that the system is a more robust alternative to the current architecture.

- The current E9-1-1 system is statistically less reliable than the implementation of the NG9-1-1 architecture in Oregon. When a selective router fails, all calls to that PSAP cannot be handled. This is because the NG9-1-1 architecture provides for a more robust alternative to the current architecture.

Appendix B provides a more detailed description of the current E9-1-1 system.
The OEM-9-1-1 NG9-1-1 project is very much inline with the Governor’s 10-year plan and priorities.

Assessment of the Current State:

The current system has performed adequately. However, the limitations inherent in the E9-1-1 architecture have reduced the reliability and availability of the system. The end of life status of many of the components increases the vulnerability of the current system.

Investments in the current system must be made. Some of the system components that are at end of life cannot be replaced, others can. Investments to address deficiencies are not practical or feasible on the analog system.

The current funding mechanisms for the E9-1-1 system have provided a steady stream of revenue to support the current operations. Funds not expended during this period have been accruing in the Enhanced 9-1-1 Sub-Account.

A significant investment in the state’s E9-1-1 system must be made in the very near future to ensure the reliability and availability of the system. This business case evaluates the possible options and makes a recommendation for next steps in the process.

Project fit with the Governor’s goals, priorities, and initiatives

In his 10-year plan for Oregon, the Governor lists 7 areas of focus (see first link below). One of the seven outcome areas is Safety. On the Oregon state website, the stated 10-year goal is that “Oregonians are safe and secure.” Two specific strategies to achieve this goal are:

• Expand evidence-based criminal justice programs to prevent and solve crimes by investing in community corrections, and local and state law enforcement
• Apply advancements in technology to improve highway safety and get better results for highway safety

The OEM 9-1-1 NG9-1-1 project is important in achieving the 10-year goal and in implementing these strategies.

This period has been accounting in the enhanced 9-1-1, but the in the analog system.

The current funding mechanisms for the E9-1-1 system have provided a steady stream of revenue to support the current operations. A conscious decision was made several years ago to defer some investments in the current system as the OEM-9-1-1 evaluated alternatives. Funds not expended during this period have been accruing in the Enhanced 9-1-1 Sub-Account.

A significant investment in the state’s E9-1-1 system must be made in the very near future to ensure the reliability and availability of the system. This business case evaluates the possible options and makes a recommendation for next steps in the process.

Project fit with the Governor’s goals, priorities, and initiatives

In his 10-year plan for Oregon, the Governor lists 7 areas of focus (see first link below). One of the seven outcome areas is Safety. On the Oregon state website, the stated 10-year goal is that “Oregonians are safe and secure.” Two specific strategies to achieve this goal are:

• Expand evidence-based criminal justice programs to prevent and solve crimes by investing in community corrections, and local and state law enforcement
• Apply advancements in technology to improve highway safety and get better results for highway safety

The OEM 9-1-1 NG9-1-1 project is important in achieving the 10-year goal and in implementing these strategies.

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This period has been accounting in the enhanced 9-1-1, but the in the analog system.
The NG9-1-1 project is consistent with the goals and strategies contained within the Governor’s 2010-15 Enterprise Information Resources Management Strategy.

Funding/Shared expense – The project recommended is fully funded by tax revenues collected on monthly bills for telecommunications services. General tax revenues are not used in this project. In addition, the recommendations made in this business case take full advantage of the emergence of a competitive market for services. This project will realize significant savings by utilizing a competitive request for proposals process.

Multi agency and shared services – NG9-1-1 is inherently built to provide the ability for shared systems among multiple agencies to increase efficiency and interoperability throughout participating agencies. These agencies will be both local and state level partners, working together on a common platform to increase the ability for the effective and efficient delivery of public safety services.

Reduce IT complexity – Through the foundation of an open standards based system, NG9-1-1 is built to prevent silos in information technology and ease data flow throughout disparate systems. NG9-1-1 is designed to prevent the isolation of information and support the transmission of full motion video.

Improve citizen interaction with government – NG9-1-1 opens up new ways for citizens of Oregon to request help from PSAPs throughout the state. Today, requesting help from a PSAP is available exclusively via voice communication. Many Oregonians use text messaging as their primary communication tool. The deaf, hard of hearing, and speech impaired in the state rely heavily on text communication. Text-to-9-1-1 is being added to the NG9-1-1 system to support citizen interaction with public safety.

This project directly supports the 4 goals established in the current version of the OCM 9-1-1 Strategic Plan:

1. Improve citizen interaction with government. NG9-1-1 opens up new ways for citizens of Oregon to request help from PSAPs throughout the state. Today, requesting help from a PSAP is available exclusively via voice communication. Many Oregonians use text messaging as their primary communication tool. The deaf, hard of hearing, and speech impaired in the state rely heavily on text communication. Text-to-9-1-1 is being added to the NG9-1-1 system to support citizen interaction with public safety.

2. Prevent silos in information technology and ease data flow throughout disparate systems.

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OSPs make these additional capabilities available, the vendor chosen will assess and implement any changes to the network bandwidth to accommodate these additional capabilities.

Strategic Plan Goal B: Enhance Network capabilities statewide for emerging technologies, disaster recovery, and multi-jurisdictional cost efficiencies.

NG9-1-1 links all PSAPs statewide into a single, unified system. This allows PSAPs across the state to support each other when a disaster strikes. The selected NG9-1-1 architecture implements hosted call-handling systems, which reduces costs due to sharing of infrastructure costs.

Strategic Plan Goal C: Enhance the communication and information exchange between the OEM 9-1-1 and public safety agencies and strengthen relationships with Oregon's public safety communications system.

The OEM 9-1-1 engaged all PSAPs in the State in this project. Not only has this resulted in a higher quality plan, it has also created a level of teamwork that is necessary for the migration to NG9-1-1 and will strengthen the bonds between PSAPs.

Strategic Plan Goal D: Enhance the financial stability of the OEM 9-1-1 and public safety communications networks.

The NG9-1-1 system proposed has a lower operating cost than the existing E9-1-1 system due to its use of open standards and commercially available, off-the-shelf products. While costs will increase during the implementation, over the long term the NG9-1-1 system is much more cost effective and provides new services and future growth capabilities.

An update to the OEM 9-1-1 Strategic Plan is due to be completed in 2014. The current version of the Strategic Plan is located at:


PROBLEM DEFINITION

The primary mission of the OEM 9-1-1 is to ensure the seamless operation of the state-wide E9-1-1 system. To continue to fulfill this mission, the State of Oregon is faced with the requirement to make a sizable investment in the state’s E9-1-1 current infrastructure. This requirement is precipitated by the fact that many of the components of the current system are at end of life and cannot be supported anymore. The requirement to invest is not debatable. What can and should be evaluated is the best use of the funds to be invested. This project is focused on determining the best choice of several options available to support and future-proof the current E9-1-1 system.

The implementation of the NG9-1-1 system will allow the state to sustain their long-term viability as state-of-the-art communications networks, while significantly reducing costs and providing new services and future growth capabilities.

The NG9-1-1 system will replace all PSAPs within the State with a single, unified system. This allows for seamless operation between the OEM 9-1-1 and public safety communications systems, which reduces costs due to sharing of infrastructure costs.

The project is focused on determining the best choice of several options available to the state. The selection of the NG9-1-1 architecture will support the state in its transition to a disaster-resistant, high-reliability system.
The NG9-1-1 project will be measured by how well it achieves the OEM 9-1-1 strategic goals and the efficiency with which it does so. The critical success metrics used to assess the value of the project to the OEM 9-1-1 will be evaluated at significant project milestones as a gauge for possible realignment of the roadmap and project priorities.

The OEM 9-1-1 will continue to evaluate the relevance of the metrics and success factors at key points, such as during pre-implementation assessments and at critical project milestones. Additional metrics will be developed and modifications may occur to existing metrics to best represent the project's success.

The System Integration Contractor (SIC) will track these metrics using appropriate baselines and targets and provide regular Metrics reports throughout the project. The SIC will track these metrics using appropriate baselines and targets and provide regular Metrics reports throughout the project.

### 5.1 Assumptions

- Oregon must have a functioning, state-wide 9-1-1 (NG9-1-1) system.
- The project scope includes call routing, call handling, and the underlying network.
- The project scope includes call routing, call handling, and the underlying network.

### 5.2 Alternatives Analysis

State E9-1-1 systems currently in production across the country are based on a set of technical and operational standards. All E9-1-1 systems are implemented using the same set of technical and operational standards. All 9-1-1 systems are implemented using the same network technology, while there are some architectural variations from state to state. The NG9-1-1 architecture now being implemented in many states is also based on a common set of technical and operational standards. The NG9-1-1 architecture now being implemented in many states is also based on a common set of technical and operational standards. The NG9-1-1 architecture now being implemented in many states is also based on a common set of technical and operational standards.

The assumptions that address these two questions:

- The state E9-1-1 systems currently in production across the country are based on a set of technical and operational standards. All E9-1-1 systems are implemented using the same set of technical and operational standards.

### NG9-1-1 Project Success Metrics

<table>
<thead>
<tr>
<th>#</th>
<th>Metric</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Project meets milestones (timeliness) and is completed within the approved schedule.</td>
</tr>
<tr>
<td>2</td>
<td>Project meets milestones (timeliness) and is completed within the approved budget.</td>
</tr>
<tr>
<td>3</td>
<td>Delivery of all project elements at quality levels established in the Quality Management Plan (to be developed by QA/QC vendor).</td>
</tr>
<tr>
<td>4</td>
<td>Delivery of deliverables as described in the Project Charter.</td>
</tr>
<tr>
<td>5</td>
<td>Delivery of deliverables as described in the Project Requirements Document and RFP.</td>
</tr>
<tr>
<td>6</td>
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</tr>
</tbody>
</table>

The System Integration Contractor (SIC) will track these metrics using appropriate baselines and targets and provide regular Metrics reports throughout the project.
The E9-1-1 system currently in use in Oregon requires a substantial investment over the next 2 to 5 years to replace old, unsupported components and technology.

9-1-1 Systems must be very stable, predictable, and reliable. For this reason, 9-1-1 systems (E9-1-1 or NG9-1-1) should remain architecturally unchanged for long periods of time. Ideally, once a system is implemented, it should remain in place for a decade or more.

The execution of the approved plan must minimize the possibility of any service disruption during the implementation of the plan and for the remaining useful life of the investment.

The solution selected must meet the following requirements:

- The solution that provides the highest level of E9-1-1 service and has the reliability to meet future demands and can accommodate evolving technologies.
- The solution that provides the best value for the amount invested.
- The solution that minimizes risk to the public during the implementation of the plan and for the remaining useful life of the investment.
- The solution that provides the best balance of these three criteria:

There are three primary criteria for selecting a path forward. The recommended path will be the solution that provides the best balance of these three criteria.

5.2 Selection Criteria and Alternatives Ranking

There are three primary criteria for selecting a path forward. The recommended path will be the alternative that provides the best balance of these three criteria:

1. The solution that provides the highest level of E9-1-1 service and has the flexibility to meet future demands and can accommodate evolving technologies.
2. The option that delivers the best value for the amount invested.
3. The option that minimizes risk to the public during the implementation of the plan and for the remaining useful life of the investment. We will focus our analysis on alternatives selected by other states with similar circumstances. We will avoid alternatives that are dramatically different than the decision that Oregon is now facing. We will avoid alternatives that are dramatically different than the decision that Oregon is now facing.

5.3 Solution Requirements

The solution selected must meet the following requirements:

1. Functional requirements. Selected solution must:
   - be in compliance with the applicable 9-1-1 standards (E9-1-1 or NG9-1-1)
   - deliver the functionality for call handling specified by the PSAPs in the State

2. Technical requirements. Selected solution must:
   - deliver the functionality for call handling specified by the PSAPs in the State

3. Financial requirements. Selected solution must:
   - deliver the functionality for call handling specified by the PSAPs in the State

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2. Technical requirements. Selected solution must:
   - deliver the functionality for call handling specified by the PSAPs in the State

3. Financial requirements. Selected solution must:
   - deliver the functionality for call handling specified by the PSAPs in the State
3. meet or exceed the diversity, redundancy, and functionality for call routing specified by the OEM 9-1-1.

Non-functional requirements. Selected solution must:

1. meet or exceed the reliability, availability, and performance of the existing E9-1-1 system
2. be affordable using the existing funds in the Enhanced 9-1-1 Sub-Account and future revenue from 9-1-1 taxes while still meeting financial guidelines related to maximum biennium outflows and minimum account balances
3. have a high probability of being successfully implemented and minimum account balances from E9-1-1 taxes while still meeting financial guidelines related to maximum biennium outflows

There are three possible alternatives for statewide 9-1-1 services the OEM 9-1-1 has considered.

Alternative 1: Invest in a technology refresh of the current E9-1-1 system

Description

The first alternative considered is maintaining the existing E9-1-1 system. Oregon's legacy E9-1-1 network is owned and operated by two SSPs; CenturyLink and Frontier. It consists of a network that connects the public to the 43 PSAPs primarily by analog copper circuits. This network supports E9-1-1 calls from wire-line telephones as well as services from cellular and VoIP OSPs. The telephone system used to deliver E9-1-1 calls is based on technology first developed for telegraphy.

Despite the technological difficulties, it is possible to continue to use the existing analog E9-1-1 system. However, there are no options available to replace these systems with new, supported equipment. There are no upgrade options available for these products. They can be maintained using spare parts. The end of life for E9-1-1 call routing equipment is the (eleven) selective routers deployed in the state.

Both SSPs utilize systems that are at the manufacturers' end of life in these areas:

2. E9-1-1 call transport including routers, firewalls, and other network components
3. E9-1-1 call handling and mapping
4. E9-1-1 call routing

Alternative 2: Invest in a technology refresh of the current E9-1-1 system

There are three possible alternatives for statewide 9-1-1 services the OEM 9-1-1 has considered.
The underlying Time Division Multiplexing (TDM) network is end of life and CenturyLink and Frontier have alerted the OEM 9-1-1 to the fact that the E9-1-1 Frame Relay network in use today will need to be upgraded. CenturyLink and Frontier will make the necessary investments required to upgrade the network but will likely require a commitment from the OEM 9-1-1 to use the upgraded network long enough to recoup their investment.

There are no other options available to upgrade the E9-1-1 transport other than working with the two SSPs on a sole-source basis.

Implementation

Implementation of this alternative is the fastest since it does not require new technology. The upgrades that CenturyLink and Frontier would have to make to components of the system can be accomplished over time, providing there are no catastrophic failures of existing network components. PSAPs would not require any changes in equipment or training to continue operating on the legacy network.

Costs

If this alternative is selected, the total project costs including Staff Administration, Legacy Costs, expenditures on consultants and contractors, and the contract with the NG9-1-1 Prime Contractor from July 1, 2014 to December 31, 2023 are projected to be $133,275,891. More details about the projected costs can be found in Appendix D.

Benefits

Maintaining the legacy E9-1-1 system in Oregon as the primary means of accessing emergency services would result in no material benefits to the OEM 9-1-1, the PSAPs, and the public.

Risk

Maintaining the legacy E9-1-1 system in Oregon as the primary means of accessing emergency services is too great a risk for the OEM 9-1-1. It would mean embracing new technology that is not in keeping with the needs of the public to easily access the E9-1-1 system and provide emergency responders from safety agencies with the public. The status quo requires the OEM 9-1-1 to maintain and operate an E9-1-1 system that is not in strategic alignment with the OEM 9-1-1 vision that defines advanced services and collaboration capabilities of a NG9-1-1 system.

Implementation

The results of the audit showing which systems require replacement and a replacement plan are included in Appendix C. An audit was conducted of the PSAP call handling and mapping systems. The end of life of network routers currently in use. The results of the audit will allow for the development of a replacement plan for the network routers currently in place. The audit also provided the ability to upgrade the E9-1-1 network to the latest version of the E9-1-1 Frame Relay network currently used. It will make the necessary investments required to upgrade the network but will likely require a commitment to use the upgraded network for an extended period of time.

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Alternative 2: The OEM 9-1-1 Owned and Operated NG9-1-1 Network

Description

NG9-1-1 is a national effort that is seen as an interconnected network-of-networks operated by the OEM 9-1-1. This network will be executed through statewide networks that will provide a state-of-the-art infrastructure to support the NG9-1-1 services. The NG9-1-1 network will be designed to provide a reliable, secure, and cost-effective solution for emergency communications.

At the OEM 9-1-1 level, there are several critical network components that must be in place to make the network function. These components include:

1. **E9-1-1 Call Routing**: This component routes incoming E9-1-1 calls based on their location to the proper PSAP. It is feasible for the OEM 9-1-1 to build its own call routing servers, but at the time this plan was written, six third-party vendors offered call routing solutions. These systems can be purchased, leased, or co-located and can be tailored to meet the specific needs of the OEM 9-1-1.

2. **9-1-1 Call Answering**: Every PSAP in the state must have a compliant system in place to properly operate on the network. These systems can be purchased by the individual PSAPs or the OEM 9-1-1 could purchase the system and provide the necessary equipment to the PSAPs.

3. **Mapping Systems**: These systems take the call location data and display the call location on a map. The OEM 9-1-1 has the expertise to create its own mapping system, but there are several third-party alternatives available that can be acquired more quickly and less expensively.

4. **Data Centers**: The OEM 9-1-1 network will require multiple data centers to house network components, servers, and database repositories. These data centers must be secure fault-tolerant facilities designed and operated by the OEM 9-1-1.

The OEM 9-1-1 will be responsible for the total operation and maintenance of the NG9-1-1 network. This includes the provision of network services, the maintenance of network equipment, and the provision of training and support to the participating PSAPs.
configuration, the center must meet standards for a Tier IV data center, must provide for the physical and logical separation of all NG9-1-1 components and network, must limit access to the NG9-1-1 infrastructure to personnel authorized pre-authorized by the OEM 9-1-1, and support the requirement of 99.999% availability.

The OEM 9-1-1 will also be responsible for the systems installed within the data centers; systems such as the border control services, call routing, location validation, security and rights management, and the databases like GIS. Additionally, the OEM 9-1-1 would also purchase and operate the E9-1-1 call-take equipment installed in PSAPs. Network components of this system would be located in the data centers and call-taking equipment would be installed at each PSAP.

Implementation

Implementation of this alternative would involve a large multi-year project and require coordination between the OEM 9-1-1 and several other State agencies. It is the most complex implementation of all the alternatives requiring the engineering of the ESInet and other system components. It is estimated that the planning, engineering and construction of the network, data centers, NOC and other components of the system would require about 5 years to complete.

Cost

Cost of building and owning the NG9-1-1 system are dependent upon how much of existing resources (e.g., fiber optic network and data centers) can be leveraged for use for the NG9-1-1 system and the location (e.g., rural vs. urban) of the sites that must be connected. While construction costs for a typical new facility is a cost of about $50,000 per location plus $1,000 per mile of fiber, a cost of $9,000 per location (e.g., rural vs. urban) of the sites that must be connected. Further analysis is necessary to determine an accurate cost estimate.

Benefits

Cost of employing 24 FTEs would be approximately $7.9 million annually. Assuming that the NOC would work 8 hour shifts with a minimum of two operators, a total of 24 FTEs.

Additional costs will be incurred throughout the acquisition of additional staffing to support the NOC as well as IT support staff.

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The OEM 9-1-1 and its municipal partners can leverage their rights-of-ways, existing fiber, personnel, and other assets to more efficiently build a network than a third party could. Owning the network provides the OEM 9-1-1 with control over the network and reduces security concerns. Ownership ensures access to the full capacity of the network, ensuring that the network can adequately manage and prevent network congestion. The OEM 9-1-1 and its municipal partners can leverage their rights-of-ways, existing fiber, personnel, and other assets to more efficiently build a network than a third party could.

Risks

Higher construction costs are expected if existing fiber resources are not available and have to be provided. The OEM 9-1-1 would have to construct additional fiber circuits to provide the OEM 9-1-1 network with the capacity to change with NG9-1-1 technologies. The potential risks of overburdening a network that cannot easily be expanded and adapted would result in degradation of service. The OEM 9-1-1 would have to hire and train additional IT staff to monitor, operate, and maintain the network if no other qualified and experienced staff exist within the State.

Alternative 3: Statewide NG9-1-1 System by Managed Service Provider

In this alternative, the OEM 9-1-1 would procure all NG9-1-1 system components through a managed services contract with a third party NG9-1-1 Prime Contractor. Such services would be acquired through a competitive procurement process designed to ensure multiple opportunities to refine the network and services to be provided.

Implementation

The same level of service as the network that the OEM 9-1-1 would provide as part of Alternative 2, the NG9-1-1 network provided under contract would meet the same requirements and provide location functions, security, and rights management, databases, data centers, and network operations. The network provider would be responsible for providing all of the equipment and services necessary to the operations of the network. This includes the E9-1-1, the gateway, the gateway, cell towers, and a complete NG9-1-1 system. The network would be built to the same requirements and specifications as part of Alternative 2.

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Costs

If this alternative is selected, the total project costs including Staff Administration, Legacy Costs, expenditures on consultants and contractors, and the contract with the NG9-1-1 Prime Contractor from July 1, 2014 to December 31, 2023 are projected to be $146,078,568. More details about the projected costs can be found in Appendix D.

Benefits

The OEM 9-1-1 is expected to realize several benefits from a managed service solution, including:

1. Improved management and remediation of problems within the network by having a single source responsible for the entire network. With more mature toolsets available to managed solution providers, events causing service degradation can be quickly identified and addressed.
2. Faster implementation of new communications technologies. Network enhancements and new standards and features becoming available can be quickly integrated into the NG9-1-1 system. Third party vendors are prepared to adapt to changing requirements, providing network enhancements and new capabilities.
3. Flexibility in adapting to changes in requirements caused by increased call volumes or network evolution.
4. Many of the costs associated with monitoring and operating the network can be shared across a broader client base.
5. Improved management and remediation of problems within the network by having a single point of contact.

Risks

With any managed services solution there is a risk that the managed services solution provider will not

Be prepared to provide the services that the OEM 9-1-1 requires for such a critical system. Contracts must be crafted to ensure that all requirements are met and that the provider remains solvent and provides the services they agreed to provide in the manner in which they agreed.

Budget Page 380
Impacts on PSAPs

All three alternatives include changes that will have an impact on the PSAPs:

• All three alternatives include the replacement of the current call handling and mapping systems. This will require training of PSAP staff responsible for using the equipment and for operations.

• All three plans will change the existing network infrastructure. This includes network routers and the network facilities. Some amount of re-training will be required.

None of the three options will affect other systems at the PSAP:

• Those PSAPs that have separate Computer Aided Dispatch (CAD) systems will not need to change these systems. The selected vendors will interface with the systems as they are.

• The current radio systems in the state are not affected.

Both options that migrate to NG9-1-1 will have an impact on PSAP policies and procedures:

• NG9-1-1 also creates a few new challenges for PSAP management that will need to be considered:

  - The diversion of calls to other PSAPs for planned and unplanned outages.
  - New features in NG9-1-1 that will require modifications to policies and procedures.

  These new features include:

  - The ability of PSAP management to control the system.
  - Refining call routing to address special situations such as large-scale emergency events.

  These new features will require modifications to policies and procedures.

CONCLUSIONS AND RECOMMENDATIONS

6.1 Conclusions

The analog E9-1-1 system currently providing services in the state is in need of significant investment.

The OEM 9-1-1, in collaboration with the PSAPs in the state and with the support of consultants that are experts in E9-1-1, has evaluated the option of migrating to NG9-1-1. Not making an investment in the state’s E9-1-1 infrastructure is not an option. Therefore, the three investment options available to the state, NG9-1-1, are the only option that require changes to the existing PSAP systems.
OEM 9-1-1 are to update the existing E9-1-1 system or invest in the migration to NG9-1-1 either by the
OEM 9-1-1 owned and operated solutions or the procurement of a turnkey managed service.

This business case makes many assumptions in the technical approach. A NG9-1-1 Prime Contractor may

Migration:

...
6.2 Recommendations

The OEM 9-1-1 recommends the initiation of a project to migrate to NG9-1-1 through a managed services contract (Alternative 3). The core of this project is the selection of a NG9-1-1 Prime Contractor that will provide a complete, end to end, NG9-1-1 system as a managed service. To complement the services to be provided by the NG9-1-1 Prime Contractor, the OEM 9-1-1 system will undertakes sub-projects that reach out to the OSPs operating in the state (see Appendix F) and the Public (see Appendix G). The OEM 9-1-1 will also contract with a SIC to provide oversight to all activities related to the migration to NG9-1-1. Finally, the OEM 9-1-1 will contract with a QA/QC vendor per DAS recommendations.

Next Steps

The OEM 9-1-1 proposes to execute several steps to reduce uncertainty in cost and schedule projections and prepare for the execution of the migration to NG9-1-1. Specifically, the OEM 9-1-1 proposes the following next steps:

1. Finalize system requirements, release the RFP to qualified vendors, and receive fixed, firm proposals for the migration project. This will reduce uncertainty related to cost projections and the proposed schedule. As with all RFPs, the OEM 9-1-1 will not commit to signing a contract with any of the proposers. The current plan is to release the RFP by the end of calendar year 2014 with responses due by the end of March 2015. Information gathered will then be used to improve the accuracy of the cost and schedule projections in the next version of the business case.

2. Execute the first phases of the OSP outreach sub-project. The goals of the first phase of this sub-project are to refine and/or validate:
   a. The current interconnections between the OSPs and the selective routers. Specifically, an inventory of OSPs connecting to each router and the current capacity of each OSP.
   b. The preference each OSP has in interfacing with the NG9-1-1 system. Specifically, the choice between interfacing with a Legacy Network Gateway (LNG), the Border Control Function (BCF) using IP, and the BCF with full NG9-1-1 functionality.
   c. The amount of time each OSP requires to obtain network facilities to the NG9-1-1 data centers, install and test the new facilities, and be prepared for testing with the proposed schedule. As with all RFPs, the OEM 9-1-1 will not commit to signing a contract with any of the proposers. The current plan is to release the RFP by the end of calendar year 2014 with responses due by the end of March 2015. Information gathered will then be used to improve the accuracy of the cost and schedule projections in the next version of the business case.

3. The Systems Integration Contractor will develop plans to coordinate the activities of the OEM 9-1-1.
NG9-1-1 and Legacy E9-1-1 teams, the NG9-1-1 Prime Vendor, the PSAPs, and other stakeholders. The SIC will report to the Executive Sponsor and provide information to the Executive Steering Committee. The SIC RFP will be issued and a preferred vendor identified prior to the receipt of NG9-1-1 Prime Vendor proposals. If the migration moves forward, the SIC contract will be signed at the same time the contract with the NG9-1-1 Prime vendor is signed. The fixed pricing provided by the Systems Integration Contractor will be used in the next version of the business case.

4. Legislation authorizing the use of 9-1-1 taxes collected to be used to pay for the NG9-1-1 system. This legislation also includes authority to use these funds to pay for the NG9-1-1 Prime Vendor or Systems Integration Contractor and will determine if the NG9-T-1 Prime Vendor or Systems Integration Contractor will be appointed and/or if the cost projections are understated, the Executive Steering Committee will not seek approval. Legislation also includes authority to use these funds to pay for the NG9-1-1 system. This legislation has already been prepared to authorize the use 9-1-1 taxes collected to be used to pay for the NG9-1-1 system. This legislation will be driven by the PSAPs as the current practice.

6.3 Consequences of Failure to Act

If approval to execute the next step as outlined above is not given, the OEM 9-1-1 will continue updating the current E9-1-1 system in accordance with its mission and within current operating guidelines. Specifically:

- Call handling and mapping systems will be replaced on the schedule used in this Business Case. This will be driven by the PSAPs as is the current practice.
- Planning for the evolution to a Multi-Protocol Label Switching (MPLS) network will begin.
- Planning for the migration to the NG9-1-1 system will be done to support a migration to NG9-T-1. This will be driven by the PSAPs as the current practice.
- Outreach to the PSAPs must be maintained.
- The NG9-T-1 RFP will not be completed or released.
- The RFP for a Systems Integration Contractor will not be developed or released.
- The NG9-T-1 RFP will not be completed or released.
- The NG9-T-1 RFP will not be completed or released.
- The NG9-T-1 RFP will not be completed or released.

The net results of the above have important consequences:

- The Executive Steering Committee recently formed will be disbanded.
- Contracts with the OA Vendor and the NG9-T-1 Consultants will be terminated.
- No additional information will be sought to refine the business case.
- No additional hiring for the NG9-T-1 will be done to support a migration to NG9-T-1.
- Outreach to the PSAPs must be maintained.

Specifically:

- Time and money spent by the OEM-9-1-1 on planning for a migration to NG9-T-1 will be largely wasted. When the OEM-9-1-1 renegotiates the project, some of the information gathered may be useful, but not without a significant amount of review and rework.
- The net results of the above have important consequences.
The call handling systems and mapping systems purchased prior to the re-initiating of the project may or may not be able to be used in a new NG9-1-1 system. Every effort will be made to ensure that the systems purchased can be used in a NG9-1-1 system. However, this will raise substantial delay in re-initiating the project. The momentum lost by not proceeding with the systems purchased will OCCU. The use of funds in the Enhanced 9-1-1 Sub-Account to update the current Enhanced 9-1-1 system combined with an increase in cost to migrate to NG9-1-1 will force a substantial delay in re-initiating the project. The momentum lost by not proceeding with the migration will OCCU. Ultimately, Oregon will migrate to NG9-1-1 as will all 50 States. It is not a question of if, but of when the migration will OCCU. The use of funds in the Enhanced 9-1-1 Sub-Account to update the current Enhanced 9-1-1 system combined with an increase in cost to migrate to NG9-1-1 will force a substantial delay in re-initiating the project. The momentum lost by not proceeding with the migration will OCCU. Ultimately, Oregon will migrate to NG9-1-1 as will all 50 States. It is not a question of if, but of when the migration will OCCU.
Background – National

The Enhanced 9-1-1 (E9-1-1) system currently in use in the State was designed over 35 years ago. At the time of its design, the choice of telephone services was limited to what we now refer to as traditional landline service. Technologies employed in the original design were selected based on their capabilities and reliability. The dominant incumbent in the telecommunications industry at that time was AT&T. By decree of the Federal Communications Commission (FCC), AT&T set the standard for the system that is now in place.

Since the original design and implementation of the E9-1-1 system, improvements were made to provide automatic location information (ALI) to 9-1-1 call takers at the Public Safety Answering Points (PSAPs). These improvements were necessary to support the growing number of subscribers, who are demanding more from their telecommunication services. The FCC, in its ruling, mandated that all telephone companies provide ALI information.

Recognizing the limitations of the current E9-1-1 system, the National Emergency Number Association (NENA) has developed a new standard, known as NENA Standard 08-003 or “i3” for short (see Appendix H for more information), that addresses these issues. The standard defines an architecture that can support “any device, any time, any place.” It also addresses the need to provide reliable and reliable service to all subscribers, regardless of their location. The standard also includes provisions for the use of enhanced services, such as the ability to send text messages to 9-1-1 or to provide visual alerts to deaf and hard-of-hearing individuals.

Industry stakeholders representing Government Authorities, individual PSAPs, current E9-1-1 System Service Providers, traditional telephone service providers, wireless carriers, VoIP service providers, and vendors providing the full range of products and services all participated and collaborated in the development of the NG9-1-1 standard. NENA Working Groups continue to work on enhanced versions of the existing standards and the development of new standards that complement the core body of work on the NG9-1-1 standard. The entire procurement model is changing.

When AT&T designed the E9-1-1 system in Bell Labs, they also began the nationwide implementation of the system. This process of implementing the system in the States is what many people think of when they think of NG9-1-1. However, there is a fundamental change that is occurring because of NG9-1-1. The entire procurement model is changing. The process of selecting and implementing a new system is now driven by the needs of the community, not by the desires of the service providers. The new system is designed to be flexible and scalable, allowing for the addition of new services and features as they become available.

Recognizing the limitations of the current E9-1-1 system, the National Emergency Number Association has developed a new standard, known as NENA Standard 08-003 or “i3” for short (see Appendix H for more information), that addresses these issues. The standard defines an architecture that can support “any device, any time, any place.” It also addresses the need to provide reliable and reliable service to all subscribers, regardless of their location. The standard also includes provisions for the use of enhanced services, such as the ability to send text messages to 9-1-1 or to provide visual alerts to deaf and hard-of-hearing individuals.

In the past, the procurement of E9-1-1 services was driven by the needs of the service providers, not by the needs of the community. This process is changing, and the new system is designed to be flexible and scalable, allowing for the addition of new services and features as they become available.
changed that. The OEM 9-1-1 is now free to choose from whom they buy E9-1-1 service. The ILECs still compete for this business, but in addition, a number of very competent companies are able to provide this service. Competition in NG9-1-1 systems brings better customer service, lower prices, and the opportunity to select the products and service best suited to the particular needs of Oregon at an affordable price.

The migration to NG9-1-1 has already begun. The federal government has been active in promoting the migration by passing supportive legislation and providing funding for state level initiatives through the Department of Transportation. The FCC's Public Safety and Homeland Security Bureau have several open proceedings that deal with NG9-1-1. The states of Iowa, Maine, Alabama, Connecticut, Vermont, and Tennessee have all signed contracts with vendors to migrate to NG9-1-1. Massachusetts, Nebraska, South Dakota, New Jersey, Kentucky and Kansas are all in the process of evaluating their migration to NG9-1-1 with a goal of starting the process of evaluating their PSAPs. The study also looked at the appropriate migration to NG9-1-1, the number and location of PSAPs in the state. For this reason, the Kimball and a number of other proposals were included in the RFI/RFP process. The Next Generation 9-1-1 Committee has helped focus all activities related to NG9-1-1.

Formulation of a Next Generation 9-1-1 Committee: Recognizing the need for cross-functional support for the migration to NG9-1-1, the OEM 9-1-1 contracted with LR Kimball to study migration to NG9-1-1. The study also looked at the idea of consolidating PSAPs. The study also looked at the idea of consolidation of PSAPs. The study also looked at the idea of consolidation of PSAPs.

The study also looked at the idea of consolidation of PSAPs.

The study also looked at the idea of consolidation of PSAPs.

The study also looked at the idea of consolidation of PSAPs.
webcast and all PSAPs in the state were invited to participate. The RFI helped the Next Generation 9-1-1 Committee to shape its thinking and develop a list of requirements for a migration to NG9-1-1.

Request for Proposals (RFP): With the knowledge gained from all previous steps, the OEM 9-1-1 and the Next Generation 9-1-1 Committee along with RCC proceeded to develop an RFP. This process was initiated in December 2012 and involved the entire Next Generation 9-1-1 Committee. The core of the RFP, including requirements, the Statement of Work, and details of the current system are close to completion. The next step in the procurement process is to work with the OEM 9-1-1’s procurement officer to issue an RFP.

Budget Notes: Because of the size and complexity of the proposed project, the OEM 9-1-1 has been directed to comply with the DAS/Information Technology Investment Review/Approval Policy. This business case and seven other documents found in the Project Document Status have been developed to meet this requirement.

GIS Data Development and Management: In parallel with all of the activities outlined above, the OEM 9-1-1 has initiated a full audit of PSAP CPE, Mapping, and Network: the OEM 9-1-1 has a full audit of the current PSAP CPE, Mapping, and Network in place today at all PSAPs. With this information, the OEM 9-1-1 has determined a plan for updating all components necessary. This plan has also been used to determine the cash flow if migration to NG9-1-1 is initiated. The results of the audit and the replacement schedule are located in Appendix B.

To deliver a call from a subscriber with an emergency to the PSAP that can dispatch first responders, the current E9-1-1 system in Oregon requires three separate groups to interoperate. The first group is the Originating Service Providers (OSS). It includes traditional wire line telephone service, wireless carriers, Voice over Internet Protocol (VoIP) Service Providers, and cable companies. This group has two responsibilities. First, it must determine when one of its subscribers has dialed 9-1-1 and it must accurately route the call to the appropriate E9-1-1 system Interconnect Point (IP). Second, it must provide a system, the Automatic Location Information (ALI) database, that provides accurate, up-to-date location information for each subscriber. The second group of stakeholders is the two E9-1-1 System Service Providers (SSP); CenturyLink and Frontier. These two companies provide several services to the state. First, they provide a system, the Automatic Location Information (ALI) database, that provides accurate, up-to-date location information for each subscriber. Second, they provide the network between the selective routers and the PSAPs. The final group of stakeholders is the three groups that we will call the Originating Service Providers (OSS). This group has two responsibilities. First, each must determine when one of its subscribers has dialed 9-1-1 and it must accurately route the call to the appropriate E9-1-1 system Interconnect Point (IP). Second, each must provide a system, the Automatic Location Information (ALI) database, that provides accurate, up-to-date location information for each subscriber.
is the PSAPs that take the calls and dispatch emergency personnel. In the figure below (Typical E9-1-1 Architecture), the OSPs are highlighted in orange, the SSPs in blue, and the PSAPs in green.

The process for accepting calls at the selective router and delivering them to the PSAP is virtually identical for all types of E9-1-1 calls. The selective router accepts the call and using the ALI database determines which PSAP is responsible for handling calls from that location. It then delivers the call to the appropriate PSAP along with the caller's telephone number. When the PSAP answers the call, the PSAP call handling system uses the telephone number to query the ALI database to retrieve the subscriber's address and/or location. This location information is used to dispatch first responders.

The processes used by traditional wire line carriers, wireless service providers, and VoIP service providers to establish the subscriber's location and provide it to the ALI database are different. Telephone numbers for traditional wire line telephone service are assigned the address where the service is installed. The ALI database is populated with the telephone number and address at the time the telephone number is provisioned. Over time telephone numbers are re-used and assigned different addresses and the subscriber might change their name. The information in the ALI database is updated by the wire line service provider whenever any information in the ALI database changes.

Subscribers of wireless services are not continuously tracked by their service provider in case they make an E9-1-1 call. Instead, when a subscriber to wireless service makes an E9-1-1 call, the carrier recognizes it and begins the process of determining the subscriber's location. First, the wireless carrier's Mobile Switching Center (MSC) handling the call uses the Position Determining Entity (PDE) to determine the subscriber's location. The PDE can use several methods to determine the subscriber's location including GPS and several methods of triangulating the location using the cell towers in the area. It could take 30 seconds or longer to determine location information accurately. The PDE then uses the telephone number to determine which PSAP should get the call and delivers it to that PSAP. The PSAP then uses the PSAP call handling system to query the ALI database to retrieve the subscriber's address and location. If the PDE has determined the location of the subscriber, this more accurate information is deposited in the WPC and returned to the PSAP. The subscriber might change their name or location, so the process continues to update the location information in the ALI database.
VoIP service providers offer a service that is a hybrid between fixed wire line service and mobile wireless
service. A subscriber to VoIP service can attach their device to the internet at any available location
using a wired or Wi-Fi connection. However, once they are connected, their connection point to the
internet cannot change. No technology available today allows a VoIP service provider to automatically
determine the location of a subscriber, VoIP service provider require the subscriber to register their
location every time they change their connection to the internet. The ALI database is not set up to
accommodate real-time changes to support VoIP subscribers. To accommodate the need to support
frequent changes to location information, VoIP service providers used some of the techniques employed
by the wireless service providers. Specifically, they set up a VoIP Positioning Center (VPC) that contains
the current location of all of their subscribers. In addition, they place telephone numbers in the ALI
database that is a proxy for a general location. When an E9-1-1 call is made by a VoIP subscriber, the
VoIP service provider sends the call to the appropriate selective router using the placeholder telephone
number already registered in the ALI database. This allows the call to be routed and delivered. When
the dispatcher at the PSAP queries the ALI database for location information, the ALI queries the VPC for
the requested information.
The figure below (Typical E9-1-1 Architecture) below shows the architecture used for each of the three
service types described. Note that this architecture is not capable of supporting new types of calls to
E9-1-1 such as texting and mobile VoIP. Also note that the preferred architecture requires that all
service providers and all PSAPs connect to at least two selective routers. This configuration can tolerate
the loss of network between an OSP and a selective router, the loss of a selective router, and the loss of
a network link between the selective router and a PSAP and still process E9-1-1 calls. This highly
redundant architecture is not fully implemented in Oregon. Twenty four PSAPs in the state are serviced
by one and only one selective router. OSPs providing service in the jurisdiction of these PSAPs connect
to the single selective router providing service to the PSAP. In these areas, E9-1-1 service is much more
vulnerable to a service outage that will affect E9-1-1 calls.

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Typical E9-1-1 Architecture
## APPENDIX B – Current System Audit Results

### PSAPs Serviced by Selective Routers

<table>
<thead>
<tr>
<th>PSAP</th>
<th>PSAP County</th>
<th>SSP</th>
<th>First Selective Router</th>
<th>Second Selective Router</th>
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<td>CLATSOP</td>
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<td>Portland-Atlantic</td>
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<td>CenturyLink</td>
<td>Eugene River Road</td>
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### Results of Audit of Call Handling Systems:

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<th># of Pos.</th>
<th>CPE #1 Installed</th>
<th>Year Current</th>
<th>Reason for Replacement</th>
<th>CPE #2 Installed</th>
<th>Year Current</th>
<th>Quarterly/Quarterly</th>
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</tbody>
</table>

**Note:** The table above provides a summary of the results of the audit of call handling systems, including the county, city, and details such as the number of positions, CPE installation year, and the reason for replacement. The quarterly/quarterly column indicates whether the system was replaced in the first or second quarter of the year.
Results of Audit of Mapping Systems:

County
Astoria
Baker
Brookings
Central Lane
Clackamas
Columbia
Coos PD
Coos SO
Corvallis
Curry SO
Deschutes
Douglas
DPSST
ECSO
Frontier 911
Grant
Harney
Hood River
Josephine
Klamath
Lake
Lake Oswego
Lincoln PD
Linn
Malheur
McMinnville
Milton Freewater
Morrow
Multnomah
Newberg
OEM
Prineville
Seaside
South Lane
Tillamook
Toledo
Umatilla SO
Union
Wallowa
Warm Springs
Wasco
Washington
West Lane
Willamette
Woodburn

PSAPs

City
Astoria
Baker City
Brookings
Cottage Grove
Oregon City
St Helens
Coos Bay
Coquille
Corvallis
Gold Beach
Bend
Roseburg
Portland
Central Point
Condon
John Day
Burns
Hood River
Grants Pass
Klamath Falls
Lakeview
Lake Oswego
Lincoln City
Albany
Ontario
McMinnville
Milton-Freewater
Heppner
Portland
Newberg
Salem
Prineville
Seaside
Eugene
Tillamook
Toledo
Pendleton
La Grande
Enterprise
Warm Springs
The Dalles
Beaverton
Florence
Salem
Woodburn

# of
Pos
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3
2
15
14
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4
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2
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6
3
5
3
4
2
5
51
3
0
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Mapping
Year Curr.
Reason
Map
for
installed Replace.
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2009
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2010
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2007
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2011
2008
2012
2010
2009
2008
2009
2009
2005
2009
2011
2012
2011
2012

Budget Page 394


Results of audit of current E9-1-1 system components

<table>
<thead>
<tr>
<th>Product Category/Product</th>
<th>End of Sale</th>
<th>Last Day to Buy Support</th>
<th>End of Support</th>
<th>Product Discontinuation Notice (PDN)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Call Handling and Mapping</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>BCM400</td>
<td>2/2014</td>
<td>12/2015</td>
<td>12/2016</td>
<td>VP140228</td>
</tr>
<tr>
<td>M1/CS1000</td>
<td>2/2014</td>
<td>12/2015</td>
<td>12/2016</td>
<td>VP140228</td>
</tr>
<tr>
<td>BCM450</td>
<td>2/2014</td>
<td>9/2017</td>
<td>9/2018</td>
<td>VP140228</td>
</tr>
<tr>
<td>MS Windows XP</td>
<td>7/2012</td>
<td>N/A</td>
<td>4/2014</td>
<td>PE120622</td>
</tr>
<tr>
<td>MS Windows Server 2013</td>
<td>8/2012</td>
<td>N/A</td>
<td>7/201</td>
<td>PE120622</td>
</tr>
<tr>
<td>MagIC</td>
<td>6/2102</td>
<td>12/2014</td>
<td>12/2015</td>
<td>MG130122</td>
</tr>
<tr>
<td>MapStar</td>
<td>12/2013</td>
<td>12/2014</td>
<td>10/2018</td>
<td>ORMS131007</td>
</tr>
<tr>
<td><strong>Underlying Network</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Frame network</td>
<td>04/2014</td>
<td>N/A</td>
<td>6/30/17</td>
<td></td>
</tr>
<tr>
<td>Cisco 2800 Server Router (Frame network)</td>
<td>11/2011</td>
<td>1/30/16</td>
<td>10/31/16</td>
<td>EOL7237</td>
</tr>
</tbody>
</table>
### NG9-1-1 Migration Approach 1

**Approach overview:** Three states have or soon will have issued RFPs that include a NG9-1-1 Prime Contractor, systems integration, underlying IP network, NG9-1-1 call routing, NG9-1-1 call handling, and GIS data creation and management. The NG9-1-1 Prime Contractor addresses any incompatibility between components.

<table>
<thead>
<tr>
<th>State</th>
<th>Number of PSAPs</th>
<th>State Population</th>
<th>Size of the State</th>
<th>Staff Size</th>
<th>Availability of Funds for NRC</th>
<th>Current Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>ME</td>
<td>28</td>
<td>1.3 m</td>
<td>9 - 1</td>
<td>Small</td>
<td>No</td>
<td>Currently implementing the system</td>
</tr>
<tr>
<td>MA</td>
<td>250</td>
<td>6.7 m</td>
<td>2</td>
<td>Large</td>
<td>Small</td>
<td>RFP to be released soon</td>
</tr>
<tr>
<td>CT</td>
<td>106</td>
<td>3.6 m</td>
<td>6.7 m</td>
<td>Large</td>
<td>Yes</td>
<td>Available of funds for NRC</td>
</tr>
</tbody>
</table>

**Related characteristics of the states selecting this approach:**

- Maine, Massachusetts, Connecticut

**Primary Strengths/benefits of this approach:**

1. One vendor is responsible for delivering the entire solution within budget, resulting in reduced risk.
2. The NG9-1-1 Prime Contractor addresses any incompatibility between components.
3. The NG9-1-1 Prime Contractor is required to deliver the entire solution within budget, resulting in reduced risk.

**Primary Weaknesses/risks of this approach:**

1. Increased challenge of diagnosing problems due to multiple changes occurring simultaneously.
2. Substantial markup on all products and services provided to the NG9-1-1 Prime Vendor passed on to the state.
3. States are forced to choose the package offered by the NG9-1-1 Prime Contractor. They cannot pick the “best of breed” components.
Assessment of this approach for Oregon:

This approach was validated through the RFI process and represents the best balance of benefits, risks, and cost.

NG9-1-1 Migration Approach 2

Approach overview: One state decided to contract with one vendor for the underlying IP network and a different vendor to provide NG9-1-1 call routing. This state left purchasing decisions on call handling equipment and maintenance of the required GIS data to the individual PSAPs. Since each PSAP is responsible for their own equipment and maintenance, this approach provides the flexibility to contract with a single vendor to provide NG9-1-1 call routing. This state left purchasing decisions on call handling equipment to the individual PSAPs.

Primary Strengths/Benefits of this approach:
1. Cost of the NG9-1-1 Prime Contractor (system integration and markup on all products and services) was avoided.
2. Limiting the scope of the RFP provided more vendors to respond and allowed selection committees to pick the vendor for each piece separately.
3. Use of legacy PSAP Gateways (LPG) increases the price. The LPGs will eventually be decommissioned resulting in waste and rework.
4. Increased risk due to reliance on vendors to work together.

Primary Weaknesses/Risks of this approach:
1. Increased risk due to reliance on vendors to work together.
2. No single point of accountability.
3. Increased risk due to reliance on vendors to work together.

States selecting this approach: Alabama

Relevant characteristics of the states selecting this approach:

<table>
<thead>
<tr>
<th>Current Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>NG9-1-1 Prime Contractor (system integration and markup on all products and services)</td>
</tr>
<tr>
<td>Availability of funds for NRC</td>
</tr>
<tr>
<td>Size of the state</td>
</tr>
<tr>
<td>Population</td>
</tr>
<tr>
<td>Number of PSAPs</td>
</tr>
<tr>
<td>AL</td>
</tr>
</tbody>
</table>

Approach Overview: One state decided to contract with one vendor for the underlying IP network and a different vendor to provide NG9-1-1 call routing. This approach was validated through the RFI process and represents the best balance of benefits, risks, and cost.
Assessment of this approach for Oregon:

This option is not available to Oregon since no state network exists. The OEM 9-1-1 could consider procuring the network separately from the Applications and Appliances; however, the risk associated with this approach is unacceptable to the OEM 9-1-1.

NG9-1-1 Migration Approach 3

Approach overview: Several states decided to implement the underlying IP network and call routing and selected a single NG9-1-1 Prime Contractor to provide the service, as with Approach 1, call handling and GIS was not part of the state procurement. The NG9-1-1 Prime Contractor also provided system integration services.

States selecting this approach: Iowa, Tennessee

Current status: Both states are in the implementation phase. No information is publicly available.

Relevant characteristics of the states selecting this approach:

<table>
<thead>
<tr>
<th>Implemented</th>
<th>Current Status</th>
<th>Implemented</th>
<th>Current Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>No</td>
<td>Medium</td>
<td>Small</td>
</tr>
<tr>
<td>3.1 m</td>
<td>Size of the State E9-1-1</td>
<td>105</td>
<td>Number of PSAPs</td>
</tr>
<tr>
<td>68</td>
<td>State Population: 3.1 m</td>
<td>TN</td>
<td>LA</td>
</tr>
</tbody>
</table>

Primary Strengths/Benefits of this approach:

1. NG9-1-1 Prime Contractor is responsible for delivering much but not all of the solution, reducing finger pointing.
2. Limited scope makes it easier to manage and allows for more focus.
3. Use of legacy PSAP gateways (LPG) increases the price, but the LPGs will eventually be decommissioned resulting in waste and rework.

Primary Weaknesses/Risks of this approach:

1. Costs are higher due to the NG9-1-1 Prime Vendor markup on sub-contractor provided services.
2. The potential for incompatibility between call routing system and call handling system is increased due to individual CPE upgrades at the PSAPs. State is responsible for arbitration between vendors.
3. Use of Legacy PSAP Gateways (LPG) increases the price. The LPGs will eventually be decommissioned resulting in waste and rework.

Assessment of this approach for Oregon:

This approach again leaves the PSAPs on their own to upgrade their CPE. Thus, this approach again leaves the PSAPs on their own to upgrade their CPE. This eliminates the opportunity to negotiate for a better price at a state level and makes it more difficult to move to a hosted CPE architecture, dramatically increasing the risk of the project. It also limits the opportunity to negotiate for a better price at a state level and makes it more difficult to move to a hosted CPE architecture, dramatically increasing the risk of the project.
NG9-1-1 Migration Approach 4

Approach overview: Two states are taking a phased approach to implementing NG9-1-1. In the first phase, they are replacing all PSAP Call Handling Equipment with NG9-1-1 systems but continuing to have calls delivered via the existing selective routers. In a second phase, they will implement NG9-1-1 call routing and the underlying IP network to the Call Handling Equipment (hosted and standalone).

Kentucky will be implementing statewide GIS and since each phase is relatively contained, they are not insisting on a NG9-1-1 Prime Contractor.

States selecting this approach: Kentucky, Washington

Relevant characteristics of the states selecting this approach:

<table>
<thead>
<tr>
<th>State</th>
<th>Shared Call Handling Systems</th>
<th>Currently Implementing NG9-1-1</th>
<th>Multi-vendor</th>
<th>Availability of Funds</th>
<th>Size of the State in Square Miles</th>
<th>State Population</th>
<th>Number of PSAPs</th>
</tr>
</thead>
<tbody>
<tr>
<td>KY</td>
<td>Yes</td>
<td>No</td>
<td></td>
<td>Medium</td>
<td>7,000</td>
<td>4.4 m</td>
<td>92</td>
</tr>
<tr>
<td>WA</td>
<td>No</td>
<td>No</td>
<td></td>
<td>Medium</td>
<td>47</td>
<td>7.0 m</td>
<td>47</td>
</tr>
</tbody>
</table>

Primary Strengths/Benefits of this approach:

1. Implementing in phases reduces the amount of change in any one phase. Opportunity to focus on a smaller number of simultaneous changes decreases risks.
2. Issuing separate RFPs gives the OEM-9-1-1 the opportunity to select the preferred vendor for the best overall offer.
3. When the time comes to implement the ESInet and NG9-1-1 call routing, there may be an incompatibility with the installed call handling systems.

Primary Weaknesses/Risks of this approach:

1. Implementing in phases requires the extra time the OSPs have to prepare for their transition.
2. No single NG9-1-1 Prime Contractor and system integrator, there could be finger-pointing.
3. PSAPs may not initially realize many of the benefits of NG9-1-1, i.e. transferring notes along with calls may be supported but not in a standards-compliant manner.

Assessment of this approach for Oregon:

This approach is workable for Oregon; however, it comes at a higher cost. This cost may be justified based on the other advantages it represents for the state.
### Side by side comparison of state NG9-1-1 migration:

<table>
<thead>
<tr>
<th></th>
<th>ME</th>
<th>MA</th>
<th>AL</th>
<th>IA</th>
<th>TN</th>
<th>CT</th>
<th>KY</th>
<th>WA</th>
</tr>
</thead>
<tbody>
<tr>
<td>NG9-1-1 Prime Contractor /Systems Integrator included?</td>
<td>Yes</td>
<td>Yes</td>
<td>No</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>No</td>
<td>Yes</td>
</tr>
<tr>
<td>IP Network included?</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Call Routing included?</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>Call Handling procured?</td>
<td>Yes</td>
<td>Yes</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Mapping included?</td>
<td>Yes</td>
<td>Yes</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>System operations included?</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>
APPENDIX D – Detailed Cost, Benefit, and Risk Analysis

Detailed Cost Analysis

Overview

Two alternatives were modeled; Alternative 1 is the update of the current E9-1-1 system and Alternative 2 is a migration to NG9-1-1 using a NG9-1-1 Prime Contractor to provide a turnkey managed service.

Actual data from the last Biennium was used to create a baseline of spending. Spending projections were then made using (i) Budgedary estimates provided by the OEM 9-1-1, (ii) based on the last Biennium was used to create a baseline of spending, (iii) budgedary, by day of the week, by user, and (iv) budgedary, by month, by user.

Detailed results follow. Below is a more detailed explanation of assumptions for the two alternatives. Using the best data available, costs and revenue were projected for both of the alternatives and cash flows were provided by the OEM 9-1-1. Consultant and contractor costs from signed and planned contracts, and (v) financial guidelines for the 9-1-1 Prime Contractor and "Policy" decisions made by the OEM 9-1-1. (v) budgedary estimates provided by the OEM 9-1-1.

6. Both alternatives are compared from the beginning of Fiscal 2015 to the middle of Fiscal 2017. All costs incurred prior to the beginning of the 2015-17 Biennium are treated as sunk costs and are not included.

5. Expenditures from both the OEM 9-1-1 Prime Contractor and the 4% account will be re-directed to any non-9-1-1 use.

4. No funds in the 9-1-1 Sub-Account will continue to be allocated to the Enhanced 9-1-1 Sub-Account.

3. 35% of all taxes collected will continue to be allocated to the Enhanced 9-1-1 Sub-Account.

2. History of which to base a projection.

Projected projections from pre-paid services will be made when we have sufficient data. Revenue from pre-paid telecommunications services cannot be predicted at this time.

1. Revenue forecasts using a 4 quarter moving average.

(c) Revenue from taxes collected

a. Revenue forecasts using a 4 quarter moving average.

b. No material changes in any of the factors that impact revenue (population, number of communications devices, etc.)

c. Revenue from taxes collected on each device (e.g. 35% of all taxes collected)

Assumptions common to both alternatives

1. Revenue from taxes collected

2. 35% of all taxes collected will continue to be allocated to the Enhanced 9-1-1 Sub-Account.

3. No funds in the Enhanced 9-1-1 Sub-Account will be re-directed to any non-9-1-1 use.

4. Expenditures from both the OEM 9-1-1 Prime Contractor and the Enhanced 9-1-1 Sub-Account are included in the projections.

5. All costs incurred prior to the beginning of the 2015-17 Biennium are treated as sunk costs and are not included.

6. Both alternatives are compared from the beginning of Fiscal 2015 to the middle of Fiscal 2017. All costs incurred prior to the beginning of the 2015-17 Biennium are treated as sunk costs and are not included.

Assumptions common to both alternatives

1. Revenue from taxes collected

2. 35% of all taxes collected will continue to be allocated to the Enhanced 9-1-1 Sub-Account.

3. No funds in the Enhanced 9-1-1 Sub-Account will be re-directed to any non-9-1-1 use.

4. Expenditures from both the OEM 9-1-1 Prime Contractor and the Enhanced 9-1-1 Sub-Account are included in the projections.

5. All costs incurred prior to the beginning of the 2015-17 Biennium are treated as sunk costs and are not included.

6. Both alternatives are compared from the beginning of Fiscal 2015 to the middle of Fiscal 2017. All costs incurred prior to the beginning of the 2015-17 Biennium are treated as sunk costs and are not included.
Assumptions for updating existing E9-1-1 system

1. Budgetary estimates for replacement of CPE systems were provided to the OEM 9-1-1 by CenturyLink. Frontier did not provide estimates. For Frontier PSAPs the average price per seat from the CenturyLink quotes were used to derive replacement costs for Frontier PSAPs.

2. The OEM 9-1-1 will cease disbursements for some categories when a contract with the selected vendor is signed.

3. The OEM 9-1-1 will cease disbursements for some categories when the contract with the selected vendor is signed.

4. The OEM 9-1-1 will cease disbursements for some categories when the contract with the selected vendor is signed.

5. The OEM 9-1-1 will cease disbursements for some categories when the contract with the selected vendor is signed.

6. Each expenditure category was analyzed to determine treatment if/when a migration to NG9-1-1 is approved. See Figure 2 below for more detail.

7. Expenditures from the Enhanced 9-1-1 Sub-Account.

8. Project schedule.

9. Project schedule.

10. Any contract with a Systems Integration Contractor will be terminated 8/31/15.

Assumptions for migrating to NG9-1-1

1. Project schedule based on RCC experience with projects of similar size, scope, and complexity. See Figure 1 below.

2. Project schedule based on RCC experience with projects of similar size, scope, and complexity. See Figure 1 below.

3. Project schedule.

4. Project schedule.

5. The OEM 9-1-1 established a schedule for replacement of all systems.


7. Project schedule.

8. Project schedule.

9. Project schedule.

10. Any contract with a Systems Integration Contractor will be terminated 8/31/15.

11. The OEM 9-1-1 will cease disbursements for some categories when a contract with the selected vendor is signed.

12. The OEM 9-1-1 will cease disbursements for some categories when a contract with the selected vendor is signed.

13. The OEM 9-1-1 will cease disbursements for some categories when a contract with the selected vendor is signed.

14. Project schedule.

15. Project schedule.

16. Project schedule.
Payments to RCC per the change orders now in process.

Payments to Gartner per the signed agreement.

Payments to a Systems Integration Contractor commencing in April 2015. Projected costs are based on industry averages for such services although no NG9-1-1-specific benchmark data is available.

c. Payments to the vendor selected as the NG9-1-1 Prime Contractor responsible for implementing the new system.

i. No capital outlay is anticipated in these sub-projects.

ii. No Payments to the vendor selected as the NG9-1-1 Prime Contractor.

iii. Procurement is for a complete, end to end, managed service provided by a Systems Integration Contractor commencing in April 2015.

iv. Payments to Gartner per the signed agreement.

v. Payments to the vendor selected as the NG9-1-1 Prime Contractor responsible for implementing the new system.

1. No Payments to the NG9-T-1 Prime Contractor.

2. All non-recurring costs increased by 15% to be conservative. Quarterly costs are calculated as a percentage of the non-recurring costs. All recurring costs are adapted for special circumstances in Oregon.

3. All non-recurring costs increased by 15% to be conservative. Quarterly costs are calculated as a percentage of the non-recurring costs. All recurring costs are adapted for special circumstances in Oregon.

4. Projected costs are based on industry averages for such services although no NG9-1-1-specific benchmark data is available.

a. Estimated number of wire line carriers, wireless carriers, cable companies, and VoIP service providers.

b. Adjustments made to adapt for special circumstances in Oregon.
Figure 2: Treatment of current disbursements from the Enhanced 9-1-1 Sub-Account

<table>
<thead>
<tr>
<th>Expense Categories</th>
<th>Treatment of Expense Category in Cashflow Analysis</th>
</tr>
</thead>
<tbody>
<tr>
<td>MSAG/GIS Maintenance</td>
<td>Will continue on current trend</td>
</tr>
<tr>
<td>GIS Data Development</td>
<td>Will continue on current trend</td>
</tr>
<tr>
<td>Mapping Software</td>
<td>Will be included in project costs until the beginning of the migration</td>
</tr>
<tr>
<td>Mapping Software Maint</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Mapping Hardware</td>
<td>Will continue on current trend</td>
</tr>
<tr>
<td>Telecommunications/Tech Services</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Telecom/Network Services</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Telecom/Network Equipment</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Terminal Lines</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Comp Tech PC Software</td>
<td>Will continue on current trend</td>
</tr>
<tr>
<td>Professional Services</td>
<td>Will stop now. Future expenses will be shown in project expenses</td>
</tr>
<tr>
<td>Phone Bills</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>CPE Equipment</td>
<td>Will be included in project costs until the beginning of the migration</td>
</tr>
<tr>
<td>CPE Maintenance</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Call Reporting Contractor</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Wireless Service Charge</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>UPS</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>UPS Maintenance</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>Facility</td>
<td>Will continue on current trend</td>
</tr>
<tr>
<td>Call Reporting Labor</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
<tr>
<td>All Database Management</td>
<td>Will be included in project costs until the system is in production</td>
</tr>
</tbody>
</table>

Notes:
- New line items may be established to capture payments to RCC and Gartner
Figure 3: Projected costs for GIS, Applications and appliances, call handling and mapping, and network

<table>
<thead>
<tr>
<th>Costs</th>
<th>Total Capital Outlay Plus Contingency</th>
<th>QRC Projected Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>NG9-1-1 Prime Vendor Contract</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>GIS Data</td>
<td>$ 409,688</td>
<td>$ 15,363</td>
</tr>
<tr>
<td>Legacy network Gateway Ports (LNGs)</td>
<td>$ 2,430,238</td>
<td>$ 91,134</td>
</tr>
<tr>
<td>Border Control Functions (BCFs)</td>
<td>$ 563,500</td>
<td>$ 21,131</td>
</tr>
<tr>
<td>NG9-1-1 Applications &amp; Appliances</td>
<td>$ 2,875,000</td>
<td>$ 215,625</td>
</tr>
<tr>
<td>Call Handling</td>
<td>$ 9,763,500</td>
<td>$ 732,263</td>
</tr>
<tr>
<td>Terrestrial Network - Data Center 1 to PSAPs</td>
<td>$ 211,600</td>
<td>$ 138,240</td>
</tr>
<tr>
<td>Terrestrial Network - Data Center 2 to PSAPs</td>
<td>$ 184,000</td>
<td>$ 120,209</td>
</tr>
<tr>
<td>Alt Net Data Center 2 to PSAPs</td>
<td>$ 51,750</td>
<td>$ 9,000</td>
</tr>
<tr>
<td>Vendor Project Management</td>
<td></td>
<td>$ 71,935</td>
</tr>
<tr>
<td><strong>Totals</strong></td>
<td><strong>$ 16,079,588</strong></td>
<td><strong>$ 1,327,601</strong></td>
</tr>
</tbody>
</table>

Notes:
- All figures are based on benchmarks established by RCC from vendor RFP responses in a number of other states
- Capital outlay will be the responsibility of the NG9-1-1 Prime Contractor
- Payments on the capital outlay and any accrued recurring costs will commence once the system is in production state wide.
Figure 4: Projected Cash Flow to update the current E9-1-1 System

Notes:
- This figure assumes the decision to not move forward with a migration to NG9-1-1 is made by 3/31/15 and all NG9-1-1 related contracts are terminated on that date. It also assumes there are no early termination penalties in any of the contracts.

Figure 5: Projected Cash Flow to migrate to NG9-1-1

### Table: Projected Cash Flow to migrate to NG9-1-1

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total Revenue collected</strong></td>
<td>$39,043,387</td>
<td>$39,050,590</td>
<td>$39,050,590</td>
<td>$39,050,590</td>
<td>$39,050,590</td>
<td>$39,050,590</td>
<td>$39,050,590</td>
<td>$39,050,590</td>
<td>$39,050,590</td>
<td>$29,287,942</td>
</tr>
<tr>
<td><strong>Total Administrative Staff Costs</strong></td>
<td>$731,694</td>
<td>$798,112</td>
<td>$798,112</td>
<td>$798,112</td>
<td>$798,112</td>
<td>$798,112</td>
<td>$798,112</td>
<td>$798,112</td>
<td>$798,112</td>
<td>$598,584</td>
</tr>
<tr>
<td><strong>Enhanced 9-1-1 Sub-Account</strong></td>
<td>$13,108,569</td>
<td>$9,606,727</td>
<td>$5,968,061</td>
<td>$4,944,529</td>
<td>$6,418,791</td>
<td>$8,927,777</td>
<td>$11,436,762</td>
<td>$13,945,749</td>
<td>$16,454,738</td>
<td>$18,963,727</td>
</tr>
<tr>
<td><strong>Total Available Funds</strong></td>
<td>$26,773,754</td>
<td>$23,274,434</td>
<td>$19,635,767</td>
<td>$18,612,235</td>
<td>$20,086,498</td>
<td>$22,595,484</td>
<td>$25,104,468</td>
<td>$27,613,456</td>
<td>$30,122,445</td>
<td>$29,214,507</td>
</tr>
<tr>
<td><strong>Total Legacy Costs</strong></td>
<td>$15,876,920</td>
<td>$17,129,648</td>
<td>$14,691,239</td>
<td>$12,193,444</td>
<td>$11,158,721</td>
<td>$11,158,722</td>
<td>$11,158,719</td>
<td>$11,158,718</td>
<td>$11,158,717</td>
<td>$8,369,038</td>
</tr>
<tr>
<td><strong>Total Payments made to Consultants &amp; Contractors</strong></td>
<td>$1,290,107</td>
<td>$176,725</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
</tr>
<tr>
<td><strong>Total Payments made to the NG9-1-1 Prime Vendor</strong></td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
<td>$-</td>
</tr>
<tr>
<td><strong>Total 9-1-1 Enhanced Sub-account Expenditures</strong></td>
<td>$17,167,027</td>
<td>$17,306,373</td>
<td>$14,691,239</td>
<td>$12,193,444</td>
<td>$11,158,721</td>
<td>$11,158,722</td>
<td>$11,158,719</td>
<td>$11,158,718</td>
<td>$11,158,717</td>
<td>$8,369,038</td>
</tr>
<tr>
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<td>$6,418,791</td>
<td>$8,927,777</td>
<td>$11,436,762</td>
<td>$13,945,749</td>
<td>$16,454,738</td>
<td>$18,963,727</td>
<td>$20,845,469</td>
</tr>
</tbody>
</table>
Figure 6: Comparison of alternative cash flows

- Update E9-1-1 Cash Flow
- Migrate to NG9-1-1 Cash Flow
Figure 7: Components of NG9-1-1 migration cash flow
Figure 8: Enhanced 9-1-1 Sub-Account cash balance

![Diagram showing cash balance over fiscal years from 2015 to 2024, with two lines representing Update E9-1-1 System and Migrate to NG9-1-1.]
Summary of Cost analysis

Costs to update the current E9-1-1 system:

- All projected costs associated with replacement of call handling and mapping systems at the PSAPs can easily be covered by funds in the Enhanced 9-1-1 Sub-Account. Lowest projected balance in the Enhanced 9-1-1 Sub-Account is $4.4 million.
- Quarterly disbursements from the Enhanced 9-1-1 Sub-Account are projected to be 82% of projected quarterly tax revenue once all systems are installed.
- Based on budgetary estimates provided to the OEM 9-1-1 by CenturyLink the cost per seat for call handling and mapping is roughly $60,000 and the cost of mapping systems is $19,500.

Costs to migrate to NG9-1-1:

- All projected costs to implement the new system can be covered using tax revenue allocated to the Enhanced 9-1-1 Sub-Account. Lowest projected balance in the Enhanced 9-1-1 Sub-Account is $4.7 million.
- Quarterly disbursements from the Enhanced 9-1-1 Sub-Account are projected to be 92% of projected quarterly tax revenue once all systems are installed.
- Based on vendor bids to previous RFPs that RCC was involved with, the cost per seat for call handling and mapping is roughly $35,000.
- Cost to defer all payments to the NG9-1-1 Prime Contractor until the system is in production is $8.8 million.

Key cost sensitivities in a migration to NG9-1-1 as planned include the following:

- Longer term, the costs of migrating to NG9-1-1 will be affected by the following:
  - The willingness of the current system service providers to support the project.
  - The number of PSAPs, the selective routers the PSAPs are currently connected to.
  - The number of PSAPs and the total number of workstations to be replaced.

- Longer term, the costs of migrating to NG9-1-1 will be affected by the following:
  - The willingness or the current system service providers to support the project.
  - The number of PSAPs, the selective routers the PSAPs are currently connected to.
  - The number of PSAPs and the total number of workstations to be replaced.

Costs to migrate to NG9-1-1:

- Based on budgetary estimates provided to the OEM 9-1-1 by CenturyLink the cost per seat for call handling and mapping is roughly $60,000 and the cost of mapping systems is $19,500.
- Quarterly disbursements from the Enhanced 9-1-1 Sub-Account are projected to be 82% of projected quarterly tax revenue allocated to the Enhanced 9-1-1 Sub-Account.
- All projected costs to implement the new system can be covered using tax revenue allocated to the Enhanced 9-1-1 Sub-Account.

- Costs associated with replacement of call handling and mapping systems at the PSAPs can easily be covered by funds in the Enhanced 9-1-1 Sub-Account.
- All projected costs associated with replacement of call handling and mapping systems at the PSAPs can easily be covered by funds in the Enhanced 9-1-1 Sub-Account.
- Costs to update the current E9-1-1 system:
Benefits of Updating the Existing E9-1-1 System:

1. There will be very limited re-training of PSAP staff on the call routing system required. The existing selective routers will continue to be used. The routing table information used to drive the selective routers will remain unchanged. There will be no change in the way the PSAPs handle calls. This means very little distraction for the PSAPs.

2. Re-training on new call handling and mapping equipment at the PSAPs will be limited to user training. The look and feel of the user interface will also likely change. The interface to the network and to the existing ALI databases will remain unchanged. Retraining that is required will be limited to the users of the new equipment. Again, this means business as usual with no additional headcount or staff training being required.

3. Additional staff in the OEM 9-1-1 will not be required nor will additional training be required as a result of the system upgrades. The roles and responsibilities of the OEM 9-1-1 are not changing under Alternative 1. This will limit the distraction to the OEM 9-1-1 management team to hire new staff and limits the need for training and retraining.

4. No impact on the OSPs operating in the state. The OSPs will continue to handle calls as usual. The interconnection points will remain unchanged for all OSPs operating in the state. The systems and procedures used to load the ALI database will not change. Alternative 1 does not impact the OSPs in any way. This will eliminate the need for any OSP outreach and the need for any intervention on the part of the OEM 9-1-1.

5. No change in the way the SSF provides E9-1-1 services. The SSF's role and responsibilities will remain unchanged. This means business as usual with no additional headcount or staff training being required.

Benefits of Migrating to NG9-1-1:

1. A NG9-1-1 system as defined in the draft RFP should have a higher level of availability and reliability than the current system. The technical specifications in the draft RFP require full redundancy for all NG9-1-1 systems. The Service Level Agreement (SLA) specifies 99.999% system availability. The NG9-1-1 system specified will deliver a higher level of overall availability than the current E9-1-1 system.

2. Call setup time in the new system will be faster than the existing system. The NG9-1-1 system specified will deliver a higher level of overall availability than the current E9-1-1 system. The technical specifications in the draft RFP require full redundancy for all NG9-1-1 systems. The Service Level Agreement (SLA) specifies 99.999% system availability. The NG9-1-1 system specified will deliver a higher level of overall availability than the current E9-1-1 system.

3. Retraining on new call handling and mapping equipment will be limited to user training. New call handling equipment will include new functionality. The look and feel of the user interface will also likely change. The interface to the network and to the existing ALI databases will remain unchanged. Retraining that is required will be limited to the users of the new equipment. Again, this means business as usual with no additional headcount or staff training being required.

4. No impact on the OSPs operating in the state. The OSPs will continue to handle calls as usual. The interconnection points will remain unchanged for all OSPs operating in the state. The systems and procedures used to load the ALI database will not change. Alternative 1 does not impact the OSPs in any way. This will eliminate the need for any OSP outreach and the need for any intervention on the part of the OEM 9-1-1.

5. No change in the way the SSF provides E9-1-1 services. CenturyLink and Frontier will continue to provide services to the PSAPs and the OEM 9-1-1. No change in how the EOM 9-1-1 and the PSAPs interface to the network and to the existing ALI databases will remain unchanged. This means business as usual with no additional headcount or staff training being required.
agreement requirements in the draft RFP calls for call setup to be less than 1 second. The NG9-1-1 specified will reduce emergency call setup time, thus reducing the time it takes to send help.

PSAP dispatchers will be able to transfer calls to any other PSAP in the state along with notes taken prior to the transfer. Inherent in the NG9-1-1 architecture is the ability to transfer a call with all notes to another dispatcher in the same PSAP or in any other PSAP in the state. This requirement is also called out in the draft RFP. The NG9-1-1 specified will provide for a higher level of service to residents and visitors that need help.

An NG9-1-1 system will allow the state to develop more flexible plans to divert E9-1-1 calls to any available PSAP during major emergency events. NG9-1-1 uses a set of Policy Routing Rules (PRR) to divert calls intended for a PSAP that is out of service to any other available PSAP in the network. The NG9-1-1 system specified will provide the residents and visitors a much higher level of service if and when a major emergency event occurs.

A fully implemented NG9-1-1 system will provide the Emergency Command Center with the ability to transfer calls to another PSAP, the status of each PSAP, the number of calls currently in each PSAP, the status of each PSAP, and the status of each call in that PSAP. This information is provided directly from the PSAP to the NG9-1-1 system and does not require any receipt or translation from the PSAP.

The NG9-1-1 system specified in the draft RFP is state-wide linking all PSAPs. Inherent in the NG9-1-1 system specified in the draft RFP is the ability to transfer calls with all notes to another dispatcher in the same PSAP or in any other PSAP in the state. This requirement is also called out in the draft RFP. The NG9-1-1 specified will provide for a higher level of service to residents and visitors that need help.

An NG9-1-1 system will allow the state to develop more flexible plans to divert E9-1-1 calls to any available PSAP during major emergency events. NG9-1-1 uses a set of Policy Routing Rules (PRR) to divert calls intended for a PSAP that is out of service to any other available PSAP in the network. The NG9-1-1 system specified will provide the residents and visitors a much higher level of service if and when a major emergency event occurs.

An NG9-1-1 system will make it easier for dispatchers to accept text-to-9-1-1. Text-to-9-1-1 is being rolled out by the four largest wireless carriers. Smaller wireless carriers will follow. The network and systems used in a pre-NG9-1-1 environment are separate, and are used to go around the current E9-1-1 system. A fully implemented NG9-1-1 system supports the delivery of text messages within the system. This allows for faster delivery of the text, faster response, and more accurate location information. The NG9-1-1 system specified will allow users of non-voice communications products and services to get the same level of support when they dial 9-1-1.

An NG9-1-1 system can support the delivery of data, photographs, and full motion video. The NG9-1-1 system specified in the draft RFP is state-wide linking all PSAPs. Inherent in the system is an awareness of the operational status of each PSAP, the number of calls in each PSAP, and the status of each call in that PSAP. This information is available directly from the NG9-1-1 system and does not require any request top the E9-1-1 service provider. The NG9-1-1 system will provide information needed for the optimum level of service.
8. An NG9-1-1 system provides mechanisms to divert calls destined to a PSAP to address abnormal emergency situations.

9. An NG9-1-1 system will support new communications devices and services the state or the Federal Communications Commission requires E9-1-1 service. Text-to-9-1-1 is just the latest example of a service the FCC determined should support E9-1-1. As others are identified, the NG9-1-1 architecture will make it easier and faster to provide these services. The NG9-1-1 system specified ensures that all emergency calls placed will be answered by a PSAP that is able to send help.

10. By procuring a NG9-1-1 system through an RFP process, the state and the PSAPs have an opportunity to buy precisely the system they want. The NG9-1-1 system defined in the draft RFP requires adherence to the NENA NG91-1 standard but it also takes it further to specify many aspects of the call and the operational state of the PSAP to address larger scale command and control allowing state level emergency management to better address large scale emergency situations.

8. An NG9-1-1 system provides mechanisms to divert calls destined to a PSAP to address abnormal emergency situations.

9. An NG9-1-1 system will support new communications devices and services the state or the Federal Communications Commission requires E9-1-1 service. Text-to-9-1-1 is just the latest example of a service the FCC determined should support E9-1-1. As others are identified, the NG9-1-1 architecture will make it easier and faster to provide these services. The NG9-1-1 system specified ensures that all emergency calls placed will be answered by a PSAP that is able to send help.

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8. An NG9-1-1 system provides mechanisms to divert calls destined to a PSAP to address abnormal emergency situations.

9. An NG9-1-1 system will support new communications devices and services the state or the Federal Communications Commission requires E9-1-1 service. Text-to-9-1-1 is just the latest example of a service the FCC determined should support E9-1-1. As others are identified, the NG9-1-1 architecture will make it easier and faster to provide these services. The NG9-1-1 system specified ensures that all emergency calls placed will be answered by a PSAP that is able to send help.

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Detailed Risk Analysis
Note than in the following tables, the rating scales used for defining the impact and probability of each risk is as follows:

<table>
<thead>
<tr>
<th>Risk Impact Rating</th>
<th>Cost Effect</th>
<th>Schedule Effect</th>
<th>Technical/Quality Performance</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 - Very Low</td>
<td>&lt;1%</td>
<td>Possible slip of non-critical activities</td>
<td>Possible reduction in performance</td>
</tr>
<tr>
<td>2 - Low</td>
<td>2-4%</td>
<td>No milestone slips, work-around required</td>
<td>Slight reduction of performance</td>
</tr>
<tr>
<td>3 - Moderate</td>
<td>5-7%</td>
<td>Minor slip of milestone</td>
<td>Minor performance degradation</td>
</tr>
<tr>
<td>4 - High</td>
<td>8-10%</td>
<td>Major slip of milestone</td>
<td>Serious performance degradation</td>
</tr>
<tr>
<td>5 - Very High</td>
<td>&gt;10%</td>
<td>Unacceptable slip of milestone</td>
<td>Unacceptable performance degradation</td>
</tr>
</tbody>
</table>

Probability Assessment

<table>
<thead>
<tr>
<th>Probability Rating</th>
<th>Probability Percentage</th>
<th>Probability Definition</th>
</tr>
</thead>
<tbody>
<tr>
<td>Very Low</td>
<td>10%</td>
<td>Remote - risk event not expected to occur.</td>
</tr>
<tr>
<td>Low</td>
<td>30%</td>
<td>Unlikely - risk event less likely than not to occur.</td>
</tr>
<tr>
<td>Probable</td>
<td>50%</td>
<td>Likely - risk event may or may not occur.</td>
</tr>
<tr>
<td>High</td>
<td>70%</td>
<td>Highly Likely - risk event more likely than not to occur.</td>
</tr>
<tr>
<td>Very High</td>
<td>90%</td>
<td>Nearly Certain - risk event expected to occur.</td>
</tr>
</tbody>
</table>

Also note that more information is in the Risk and Issues Management Plan. The Risk Log will be initially populated by the risks in the table below corresponding to the alternative selected. As a living document, the Risk Log will then be managed by the Project Manager.
Risks in updating current E9-1-1 Systems:

<table>
<thead>
<tr>
<th>Risk Number</th>
<th>Primary Risk Category - Technology, Organizational, Business, Financial</th>
<th>Risk Identification Date</th>
<th>Risk Reporter</th>
<th>Probability of Risk - Low, Medium, High</th>
<th>Impact of Risk - Low, Medium, High</th>
<th>Risk Score</th>
<th>Risk Timeframe - Project Phases</th>
<th>Assess Date</th>
<th>Risk Title/Description</th>
<th>Risk Trigger</th>
<th>Recommended Action</th>
<th>Risk Owner</th>
<th>Risk Response Strategy</th>
</tr>
</thead>
<tbody>
<tr>
<td>Update E9-1-1.1</td>
<td>Technical</td>
<td>9/1/2014</td>
<td>RCC/OEM 9-1-1</td>
<td>Low</td>
<td>High</td>
<td>3</td>
<td>Implementation</td>
<td>9/1/2014</td>
<td>Disruption of Operations</td>
<td>PSAP reporting disruptions</td>
<td>Avoid</td>
<td>Project Manager</td>
<td>Well thought out implementation plan with rollback options at each step</td>
</tr>
<tr>
<td>Update E9-1-1.2</td>
<td>Technical</td>
<td>9/1/2014</td>
<td>RCC/OEM 9-1-1</td>
<td>Medium</td>
<td>High</td>
<td>3</td>
<td>Implementation and Production</td>
<td>9/1/2014</td>
<td>Repair of Selective Routers not possible</td>
<td>SSps notifying the OEM 9-1-1 that repairs are no longer possible</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>Planning with current SSps to stockpile spare parts and continue to train technicians</td>
</tr>
<tr>
<td>Update E9-1-1.3</td>
<td>Technical</td>
<td>9/1/2014</td>
<td>RCC/OEM 9-1-1</td>
<td>High</td>
<td>Medium</td>
<td>6</td>
<td>Implementation and Production</td>
<td>9/1/2014</td>
<td>E9-1-1 System Outages increase due to level of redundancy</td>
<td>Outages reported due to lack of redundancy</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>Increase redundancy where possible</td>
</tr>
<tr>
<td>Update E9-1-1.4</td>
<td>Financial</td>
<td>9/1/2014</td>
<td>RCC/OEM 9-1-1</td>
<td>Low</td>
<td>High</td>
<td>3</td>
<td>Implementation and Production</td>
<td>9/1/2014</td>
<td>Funds in the Enhanced 9-1-1 Sub-Account are diverted</td>
<td>Legislature votes to divert funds</td>
<td>Avoid</td>
<td>Executive Steering Committee</td>
<td>Educate the Legislature</td>
</tr>
<tr>
<td>Update E9-1-1.5</td>
<td>Financial</td>
<td>9/1/2014</td>
<td>RCC/OEM 9-1-1</td>
<td>Low</td>
<td>High</td>
<td>3</td>
<td>Implementation and Production</td>
<td>9/1/2014</td>
<td>Decline in population of telecommunications devices resulting in reduced revenue</td>
<td>Tax revenues decline</td>
<td>Mitigate</td>
<td>Executive Steering Committee</td>
<td>Establish budget with buffer for contingencies</td>
</tr>
</tbody>
</table>
## Risks in migrating to NG9-1-1 (Page 1 from the Risk Log):

<table>
<thead>
<tr>
<th>Risk Number</th>
<th>Primary Risk Category - Technology, Organizational, Business, Financial</th>
<th>Risk Identification Date</th>
<th>Risk Reporter</th>
<th>Probability of Risk - Low, Medium, or High</th>
<th>Impact of Risk - Low, Medium, or High</th>
<th>Risk Score</th>
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<th>Assess Date</th>
<th>Risk Title/Description</th>
<th>Risk Trigger</th>
<th>Recommended Action</th>
<th>Mitigation, Accept</th>
<th>Risk Owner</th>
<th>Risk Response Strategy</th>
</tr>
</thead>
<tbody>
<tr>
<td>NG9-1-1-1</td>
<td>Technology</td>
<td>11/9/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>High</td>
<td>High</td>
<td>9</td>
<td>Production</td>
<td>4/15/2014</td>
<td>Disruption to service due to compromise of network security</td>
<td>NOC identifies breaches</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Ensure NG9-1-1 Prime Vendor adherence to NENA standards, including security aspects. (ii) Limit access to systems, via cyber and physical security measures. (iii) Low level access to vendor. (iv) User training (v) Periodic audits using NG-91C checklist.</td>
<td></td>
</tr>
<tr>
<td>NG9-1-1-2</td>
<td>Technology</td>
<td>11/9/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Medium</td>
<td>High</td>
<td>6</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Technical risks during cutover and migration</td>
<td>Problems encountered during cutover</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Detailed test and cutover plan to be developed by NG9-1-1 Prime Vendor and approved by the OEM 9-1-1. (ii) Strict adherence to QA/QC Plan throughout the design and implementation phases. (iii) Conduct a thorough go/no-go evaluation prior to system commissioning (iv) Involvement by all stakeholders including SSPs and OSPs.</td>
<td></td>
</tr>
<tr>
<td>NG9-1-1-3</td>
<td>Business</td>
<td>11/9/2018</td>
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<td>Medium</td>
<td>High</td>
<td>6</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Not meeting the target schedule</td>
<td>Project schedule does not achieve milestones as laid out in Business Case System Service Providers delay or refuse to provide required information, date, or network facilities</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Develop and adhere to a schedule management plan. (ii) Develop a realistic schedule with contingencies built in. (iii) Collaborate with NG9-1-1 Prime Vendor on scheduling issues. (iv) Stakeholder involvement in negotiating vendor project schedule prior to contract execution.</td>
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<td>NG9-1-1-4</td>
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<td>Medium</td>
<td>Medium</td>
<td>4</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Inadequate cooperation of System Service Providers during migration</td>
<td>Project schedule does not achieve milestones as laid out in Business Case System Service Providers delay or refuse to provide required information, date, or network facilities</td>
<td>Avoid</td>
<td>Project Manager</td>
<td>(i) Execute SSP outreach sub-project.</td>
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<td>NG9-1-1-5</td>
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<td>Medium</td>
<td>2</td>
<td>Implementation &amp; Production</td>
<td>4/15/2014</td>
<td>New requirements imposed on system from outside</td>
<td>Project schedule does not achieve milestones as laid out in Business Case System Service Providers delay or refuse to provide required information, date, or network facilities</td>
<td>Avoid</td>
<td>Project Manager</td>
<td>(i) Strict adherence to the NENA standards</td>
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<td>NG9-1-1-6</td>
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<td>High</td>
<td>3</td>
<td>Production</td>
<td>4/15/2014</td>
<td>Lack of GIS data currency and accuracy</td>
<td>GIS data is incomplete or inaccurate</td>
<td>Avoid</td>
<td>Project Manager</td>
<td>(i) Execute GIS Sub-project</td>
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<td>NG9-1-1-7</td>
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<td>Medium</td>
<td>2</td>
<td>Implementation &amp; Production</td>
<td>4/15/2014</td>
<td>NG9-1-1 Prime Vendor’s system readiness for NG9-1-1</td>
<td>NG9-1-1 Prime Vendor’s system are not in compliance with their BID</td>
<td>Avoid</td>
<td>Project Manager</td>
<td>(i) Request specific information on this issue in RFP. (ii) Thorough vetting during NG9-1-1 Prime Vendor selection process. (iii) Penalties for non-compliance</td>
<td></td>
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<td>NG9-1-1-8</td>
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<td>Low</td>
<td>Medium</td>
<td>2</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Connectivity to neighboring states (Lack of cooperation of Other SSP)</td>
<td>Neighboring states are not cooperative</td>
<td>Avoid</td>
<td>Project Manager</td>
<td>(i) Clear requirements in the RFP. (ii) Discussions with neighboring states prior to RFP release. (iii) Thorough exploration of the proposal’s ability to meet the requirements, during the selection process.</td>
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<tr>
<td>NG9-1-1-9</td>
<td>Organizational</td>
<td>11/9/2013</td>
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<td>Medium</td>
<td>Medium</td>
<td>4</td>
<td>Production</td>
<td>4/15/2014</td>
<td>Training and retention of PSAP staff</td>
<td>PSAP staff turnover exceeds target level</td>
<td>Avoid</td>
<td>PSAP directors</td>
<td>(i) Provide for sufficient training requirements in the RFP. (ii) Management training on retention issues.</td>
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## Risks to migrating to NG9-1-1 (Page 2 from the Risk Log):

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<tr>
<th>Risk Number</th>
<th>Primary Risk Category</th>
<th>Risk Identification</th>
<th>Risk Date</th>
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<th>Probability of Risk - Low, Medium, or High</th>
<th>Impact of Risk - Low, Medium or High</th>
<th>Risk Score</th>
<th>Risk Timeframe - Project Phases</th>
<th>Assess Date</th>
<th>Risk Title/Description</th>
<th>Risk Trigger</th>
<th>Recommended Action</th>
<th>Risk Owner</th>
<th>Risk Response Strategy</th>
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<td>NG9-1-1-10</td>
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<td>High</td>
<td>3 - Planning &amp; implementation</td>
<td>4/13/2014</td>
<td>Buy-in from PSAP (not accepting change, big brother, lack of knowledge)</td>
<td>Concerns expressed by PSAPs or county boards</td>
<td>Avoid</td>
<td>Executive Sponsor</td>
<td>(i) Continuous communications. (ii) Open transparent process. (iii) Seek inputs from PSAPs on key decisions especially related to CPE. (iv) Representation on proposal selection committee. (v) Involvement in Governance process</td>
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<td>NG9-1-1-11</td>
<td>Organization</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Medium</td>
<td>Medium</td>
<td>4 - Planning &amp; implementation</td>
<td>4/15/2014</td>
<td>Loss of key personnel</td>
<td>Loss of Key staff</td>
<td>Avoid</td>
<td>Executive Sponsor</td>
<td>(i) Develop and adhere to change management plan. (ii) Management training</td>
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<td>NG9-1-1-12</td>
<td>Organization</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Low</td>
<td>Low</td>
<td>1 - Throughout</td>
<td>4/15/2014</td>
<td>PSAP consolidations and changes</td>
<td>Notification from counties of impending consolidations</td>
<td>Avoid</td>
<td>Executive Sponsor</td>
<td>(i) Requirements and pricing necessary to address consolidation in the RFP and NG9-2-1 Prime Vendor contract. (ii) Monitor discussions involving consolidation.</td>
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<tr>
<td>NG9-1-1-13</td>
<td>Business</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Medium</td>
<td>High</td>
<td>6 - Production</td>
<td>4/15/2014</td>
<td>Disruption to the PSAPs</td>
<td>Any loss of productivity at the PSAP</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Detailed implementation plan to be provide by NG9-1-1 Prime Vendor and approved by the OEM 9-1-1. (ii) Thorough testing in accordance with QA/QC plan prior to go-live. (iii) Ensure the ability to fall back to previous step in the migration.</td>
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<td>NG9-1-1-14</td>
<td>Business</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Low</td>
<td>High</td>
<td>3 - Production</td>
<td>4/15/2014</td>
<td>Risk to the safety of the public</td>
<td>Any loss of calls or misroutes to PSAPs</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Complete, detailed requirements in the RFP. (ii) Detailed NG9-2-1 Prime Vendor implementation plan approved by the OEM 9-1-1. (iii) Adherence to QA/QC plan. (iv) Mitigate errors at every step. (v) Complete redundancy</td>
<td></td>
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<td>NG9-1-1-15</td>
<td>Business</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Low</td>
<td>Low</td>
<td>1 - Production</td>
<td>4/15/2014</td>
<td>Risk of not meeting public expectations with regard to access to 9-1-1 with new technology</td>
<td>Feedback from the public and/or PSAPs</td>
<td>Mitigate</td>
<td>Executive Sponsor</td>
<td>(i) Execute Public Outreach sub-project</td>
<td></td>
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<td>NG9-1-1-16</td>
<td>Business</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>High</td>
<td>High</td>
<td>9 - Implementation</td>
<td>4/15/2014</td>
<td>Legislation, legislative control, lack of legislative endorsement</td>
<td>Project is not approved</td>
<td>Mitigate</td>
<td>Executive Sponsor</td>
<td>(i) Add staff to focus on legislative activities. (ii) proactive outreach to legislature. (iii) Information sessions for legislators.</td>
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<td>NG9-1-1-17</td>
<td>Business</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Low</td>
<td>High</td>
<td>3 - Planning</td>
<td>4/15/2014</td>
<td>Failure of contract negotiations</td>
<td>No agreement on contract terms</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Clear requirements and expectations in the RFP. (ii) No surprises during negotiations. (iii) Ensure multiple qualified bidders</td>
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<td>NG9-1-1-18</td>
<td>Business</td>
<td>11/5/2013</td>
<td>RCC/The OEM 9-1-1</td>
<td>Low</td>
<td>Medium</td>
<td>2 - Planning</td>
<td>4/15/2014</td>
<td>RFP Protest</td>
<td>Protest(s) filed by one or more proposers</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Ensure the RFP is unbiased. (ii) Open transparent, defensible NG9-1-1 Prime Vendor selection process.</td>
<td></td>
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### Risks in migrating to NG9-1-1 (Page 3 from the Risk Log):

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<thead>
<tr>
<th>Risk Number</th>
<th>Primary Risk Category - Technology, Organizational, Business, Financial</th>
<th>Risk Identification</th>
<th>Risk Date</th>
<th>Risk Reporter</th>
<th>Probability of Risk - Low, Medium, or High</th>
<th>Impact of Risk - Low, Medium, or High</th>
<th>Risk Score</th>
<th>Risk Timeframe - Project Phases</th>
<th>Assess Date</th>
<th>Risk Title/Description</th>
<th>Risk Trigger</th>
<th>Recommended Action</th>
<th>Risk Owner</th>
<th>Risk Response Strategy</th>
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<td>NG9-1-1 - 20</td>
<td>Business</td>
<td>11/3/2013</td>
<td>RCC/The OCM 9-1-1</td>
<td>Low</td>
<td>Low</td>
<td>1</td>
<td>Production</td>
<td>4/15/2014</td>
<td>Managing public expectations</td>
<td>Feedback from the Public</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Execute Public Outreach sub-project.</td>
<td></td>
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<tr>
<td>NG9-1-1 - 21</td>
<td>Business</td>
<td>11/3/2013</td>
<td>RCC/The OCM 9-1-1</td>
<td>Medium</td>
<td>Medium</td>
<td>4</td>
<td>Planning</td>
<td>4/15/2014</td>
<td>Insufficient number of vendors responding</td>
<td>Low number of proposals</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Structure RFP to encourage vendor responses. (ii) Provide adequate time for vendors to respond. (iii) Ensure the project is attractive to vendors - no reason to no-bid.</td>
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<tr>
<td>NG9-1-1 - 22</td>
<td>Financial</td>
<td>11/3/2013</td>
<td>RCC/The OCM 9-1-1</td>
<td>Medium</td>
<td>High</td>
<td>6</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Dual analog and digital networks in tandem for too long</td>
<td>Running in parallel for longer than planned</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Ensure master schedule is realistic. (ii) Negotiation of schedule with proposer prior to contract execution (i) Execute OSP outreach sub-project.</td>
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<td>NG9-1-1 - 24</td>
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<td>Medium</td>
<td>Medium</td>
<td>4</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Inadequate bandwidth sections causing additional capital outlay</td>
<td>Additional network infrastructure required</td>
<td>Mitigate</td>
<td>Executive Steering Committee</td>
<td>(i) Additional research prior to issuing the RFP or, at a minimum, prior to contract negotiations. (ii) Explore microwave and/or satellite as options. (iii) Seek options from the vendors in the RFP.</td>
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<td>NG9-1-1 - 25</td>
<td>Financial</td>
<td>11/3/2013</td>
<td>RCC/The OCM 9-1-1</td>
<td>High</td>
<td>High</td>
<td>9</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Readiness of ISPs to migrate to NG9-1-1 within timeline</td>
<td>ISPs not able to meet the project schedule</td>
<td>Mitigate</td>
<td>Project Manager</td>
<td>(i) Execute the OSP outreach sub-project.</td>
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<td>Low</td>
<td>2</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Economy in the State declines and revenues decline</td>
<td>Projects made made by the State budget office</td>
<td>Mitigate</td>
<td>Executive Steering Committee</td>
<td>(i) Decide on appropriate financial buffer and structure the contract to ensure success.</td>
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### Risks in migrating to NG9-1-1 (Page 4 from the Risk Log):

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<th>Risk Number</th>
<th>Primary Risk Category - Technology, Organizational, Business, Financial</th>
<th>Risk Identification</th>
<th>Risk Reporter</th>
<th>Probability of Risk - Low, Medium, or High</th>
<th>Impact of Risk - Low, Medium or High</th>
<th>Risk Score</th>
<th>Risk Timeframe - Project Phases</th>
<th>Assess Date</th>
<th>Risk Title/Description</th>
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<th>Recommended Action</th>
<th>Risk Owner</th>
<th>Risk Response Strategy</th>
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<td>Medium</td>
<td>High</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Running over budget</td>
<td></td>
<td>Projections cost exceeding projections</td>
<td>Mitigate</td>
<td>Executive Steering Committee</td>
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<td>(ii) Costs in plan are very conservative. (iii) Get fixed, firm pricing from proposers and include in contract. (iii) Ensure all optional and/or variable costs are established in the contract.</td>
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<td>NG9-1-1-28</td>
<td>Financial</td>
<td>RCC/The OEM 9-1-1</td>
<td>Medium</td>
<td>Medium</td>
<td>Planning</td>
<td>4/15/2014</td>
<td>Proposals higher than budget inadequate funding</td>
<td>Mitigate</td>
<td>Execuitive Steering Committee</td>
<td></td>
<td>(ii) Ensure project requirements are clear, concise, detailed, and accurate to avoid proposers building in unnecessary contingencies.</td>
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<tr>
<td>NG9-1-1-29</td>
<td>Financial</td>
<td>RCC/The OEM 9-1-1</td>
<td>Medium</td>
<td>Medium</td>
<td>Planning</td>
<td>4/15/2014</td>
<td>Lack of qualifying bids</td>
<td>Mitigate</td>
<td>Bids from proposers do not meet requirements</td>
<td>Executive sponsor</td>
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<td></td>
<td>(ii) Ensure RFP is fair and provides incentives to proposers. (iii) Provide sufficient time for vendor responses. (iii) Wide notification of the RFP.</td>
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<td>NG9-1-1-30</td>
<td>Financial</td>
<td>RCC/The OEM 9-1-1</td>
<td>Medium</td>
<td>Medium</td>
<td>Implementation &amp; Production</td>
<td>4/15/2014</td>
<td>Managing major change orders</td>
<td>Mitigate</td>
<td>Change order proposed by the NG9-1-1 Prime Vendor</td>
<td>Executive Steering Committee</td>
<td></td>
<td></td>
<td>(ii) RFP should be complete and contain all necessary information for an informed proposer response. (iii) RFP should solicit pricing for all variable elements. (iv) Contract should cover anticipated variables. (v) Any changes required after contracting should be managed through the process defined in the Scope Management Plan.</td>
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<td>NG9-1-1-31</td>
<td>Financial</td>
<td>RCC/The OEM 9-1-1</td>
<td>Medium</td>
<td>High</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Data not gathered or incorrectly gathered during developing of RFP</td>
<td>Mitigate</td>
<td>Data gathered after the RFP that is incomplete or inaccurate</td>
<td>Project manager</td>
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<td></td>
<td>(ii) QA/QC of RFP. (iii) Additional reviews of the RFP. (iv) Encourage questions from proposers covering missing or questionable information.</td>
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<td>NG9-1-1-32</td>
<td>Financial</td>
<td>RCC/The OEM 9-1-1</td>
<td>Low</td>
<td>Medium</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Unknowns at PSAPs and facility modifications</td>
<td>Mitigate</td>
<td>PSAPs facilities require modifications not identified in the RFP</td>
<td>Project manager</td>
<td></td>
<td></td>
<td>(ii) Build a PSAP audit into the NG9-1-1 Prime Vendor contract.</td>
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<tr>
<td>NG9-1-1-33</td>
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<td>RCC/The OEM 9-1-1</td>
<td>Low</td>
<td>Low</td>
<td>Throughout</td>
<td>4/15/2014</td>
<td>Prepaid Funding</td>
<td>Mitigate</td>
<td>Tax revenues from Prepaid fail below expectations</td>
<td>Executive Sponsor</td>
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<td>(ii) Do not include possible revenue stream from prepaid into planning models.</td>
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<td>NG9-1-1-34</td>
<td>Financial</td>
<td>RCC/The OEM 9-1-1</td>
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<td>High</td>
<td>Implementation</td>
<td>4/15/2014</td>
<td>Risk of running out of money in reserve fund</td>
<td>Mitigate</td>
<td>Project cost over runs are projected</td>
<td>Executive Steering Committee</td>
<td></td>
<td></td>
<td>(ii) Begin with very conservative planning cost model. (iii) Decide on project funding model that provides sufficient buffer. (iii) Eliminate cost unknowns continuously through the planning and implementation phases. (iv) NG9-1-1 Prime Vendor contract is fixed cost. (v) Adhere to Scope Management Plan.</td>
</tr>
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</table>
APPENDIX E - GIS Data

The application of Geographic Information System (GIS) technology to public safety is not a new concept; it has been widely used to aid in the efficient delivery of emergency services to the public for years throughout the nation. Primarily, the role of GIS data has been for caller location validation once the call for assistance has been received within the appropriate Public Safety Answering Point (PSAP).

While this use of GIS data has proven extremely beneficial, disparate systems in use within PSAPs have resulted in segmented, standalone GIS datasets which traditionally only extend to jurisdictional boundaries, with spatial discrepancies between these different jurisdictions, and conflicting schema and attribution due to use in proprietary systems.

As movement is made towards Next Generation 9-1-1, accurate and standardized GIS information becomes paramount to the success of any implementation. GIS data comes into play much earlier in the call delivery process – it is now responsible for validation of end point devices before an E9-1-1 call is made and replaces the Master Street Address Guide (MSAG). It now becomes the authoritative data for the correct routing of NG9-1-1 calls to PSAPs, in addition to caller location validation within the PSAP once the correct route is made.

The guiding principles within NG9-1-1 are the ability to promote increased interoperability by removing proprietary data structures and utilization of standards based systems and architecture. The majority of NG9-1-1 initiatives are being planned and implemented on a regional or state-wide basis due to the system complexity and expense and to aid in interoperability. These regional implementations require coordination, sharing and conflation of GIS data across jurisdictions into a seamless, regionalized dataset.

Establishing the roles, outline of responsibilities, policies and processes for all entities involved in the creation, maintenance, conflation and provisioning of GIS data is essential for any implementation to be successful. The NENA i3 model is built upon utilization of local GIS data due to the need for the most accurate, detailed, up to date information possible and, at the same time, to avoid duplication of efforts between multiple agencies. Therefore, the decision has been made for the OEM 9-1-1 staff to coordinate with the local GIS providers in an oversight and support role, to assist in the data conflation process from the local authority to the OEM 9-1-1 provider and ultimately ensure data completeness, accuracy and standard adherence.

The OEM 9-1-1 will act as the clearinghouse and provisioning agent for all GIS information to be used within the NG9-1-1 system. This requires the development of two distinct plans; the policies that govern the conflation process from the local authority to the OEM 9-1-1 provider and ultimately the conflation of GIS data by the Next Generation 9-1-1 provider and any GIS data in use within the NG9-1-1 system. Rather their role is to ensure overall project management and support services while ensuring data quality, consistency, and accuracy. This requires a high level of coordination between the parties responsible for the creation and maintenance of any GIS data in use within the NG9-1-1 system.
The process that will be used to provide routinely scheduled updates of GIS data to the OEM 9-1-1 is already in place. Currently, the OEM 9-1-1 is provided with GIS updates from the local GIS authorities/designees on a quarterly basis. This practice has been in place and overall participation rate is high.

In order to ensure that GIS data is being updated in accordance with the established schedule of once a quarter, records will need to be maintained of all submissions. Although there is little difficulty in performing this task, the potential workload impact can be higher in times of significant updates.

Maintenance of this equipment requires proper training. Additional funding will also be required to ensure that the OEM-9-T-1 staff responsible for the use and operation of such critical data. The financial impact of acquiring this equipment is significant.

Additional processing and network security, environmental controls and monitoring, and redundant power supplies will need to be in place to ensure that any network or power outages occur. It is imperative that any network or power outages occur when the data is stored in a secure manner.

Although GIS data updates will continue to be required on the same quarterly schedule, an overall increase in the number and frequency of updates can be expected due to the need for mid-cycle changes of the NG9-1-1 system. These updates need to be archived for a minimum of one year for both historical and system roll back requirements. The impact of storing GIS data and orthophotography spanning such a large area, 98,381 square miles, is significant. The NG9-1-1 system does not have network infrastructure and real-time access throughout the state.

Due to the rural nature of much of the area involved and using historical GIS and imagery data, the OEM 9-1-1 is already in place and overall participation rate is high. The process that will be used to provide routinely scheduled updates of GIS data to the OEM 9-1-1 is already in place. Currently, the OEM 9-1-1 is provided with GIS updates from the local GIS authorities/designees on a quarterly basis. This practice has been in place and overall participation rate is high.

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This GIS repository is integral to the NG9-1-1 project, and must be procured before significant work can be achieved to conflate the GIS data to a statewide dataset and before further GIS data assessment can be conducted. The OEM 9-1-1 has a responsibility for overall system understanding that requires staff to be knowledgeable of all updates that have the potential to impact the system. Ensuring a statewide perspective is of utmost importance, and all updates have to be considered in not only the area in which they are placed, but also any impacts these changes can have on other jurisdictions. Policies and procedures that ensure multiple layers of data quality and validation are required. Due to the significant impact of GIS data in NG9-1-1, coupled with the size and complexity of data involved, there is need for an independent GIS data assessment process and specific action item plan to be developed to ensure data is ready within the existing project schedule. The scope of work and schedule for this assessment is currently under way and an immediate priority.

The GIS data assessment process has 7 main steps: identification of missing data; MSAG, GIS and ALI data synchronization; development of the OEM 9-1-1 data standards; attribute data resolution; a formalized error resolution process and a final data check before data provisioning into Next Generation 9-1-1. These tasks are not independent from one another, and will occur conterminously. In the current application of GIS in E9-1-1, the required GIS data is vendor specific and varies greatly. While there are some standard datasets in use, not all data that will be required for NG9-1-1 call routing exists currently. This missing GIS data presents a large risk for the implementation of NG9-1-1. The development of GIS data requires potential significant local resources to create it, and it also requires the OEM 9-1-1 to ensure all missing data identified is documented and all relevant NENA 13 standards are being adhered to. With the transition to NG9-1-1, the role of the MSAG is replaced with GIS data. In order to ensure no data loss occurs, the GIS data will be synchronized with the MSAG and ALI data. The development of GIS data is a long process, and the OEM 9-1-1 staff has begun this process for the state. The GIS data assessment process will expedite the synchronization process.

NENA i3 standards define the specific GIS data attribute requirements for use within NG9-1-1. Adherence to these standards is critical to promote and utilize the interoperability inherent within a system based upon open systems and standards. The processes involved in multi-agency, multi-jurisdictional and multi-regional incidents and call transfer are simplified by utilization of these standards. The GIS data assessment process has 7 main steps: identification of missing data; MSAG, GIS and ALI data synchronization; development of the OEM 9-1-1 data standards; attribute data resolution; a formalized error resolution process and a final data check before data provisioning into Next Generation 9-1-1. These tasks are not independent from one another, and will occur conterminously. In the current application of GIS in E9-1-1, the required GIS data is vendor specific and varies greatly.

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allows for the creation of a common operating picture, to see beyond borders, without need for on-the-fly data conversion or translation tables.

Although adherence to these NENA i3 standards will provide enormous benefit to PSAPs in a NG9-1-1 environment, these data structure and schema changes present a large challenge to local GIS data providers. Currently, few local GIS authorities across the country maintain their data in the exact format that is required for NG9-1-1. The GIS assessment will assist the OEM 9-1-1 in the development of automated tools to convert local source GIS data into the NENA i3 standards prior to submission to the OEM 9-1-1 for inclusion in the statewide dataset. This also allows the local GIS authority the ability to validate the data, after the conversion process and before it is submitted to the OEM 9-1-1. This process also reduces the potential for human error to adversely affect the update process as each local GIS provider will be performing a singular conversion process.

In addition to data schema and structure concerns, spatial accuracy and conformance on a statewide level is critical to the successful deployment of NG9-1-1. Most local GIS authorities currently maintain their data independently of one another, often using different software, datums and projections. Although typically minor in size, when GIS data from two adjacent jurisdictions are compared relative to one another, there are inaccuracies that can be seen in regards to spatial extent. Street centerline features are not connected across city and county lines, resulting in a fragmented network incapable of performing routing analysis. PSAP and county boundaries have gaps and overlaps, in the current ESRI-1-1 environment, where GIS data is not used to perform call routing to the appropriate PSAP, these inaccuracies are not a concern. However, in the new NG9-1-1 environment, where GIS data is used to perform call routing to the appropriate PSAP, these inaccuracies are critical. The OEM 9-1-1 is assisting in this process, through the development of "stitch points" along city and county borders, where GIS data is required to be handled correctly, and ensuring the seamless nature of the GIS dataset throughout the state.

As part of the GIS data assessment process, the spatial accuracy of the statewide conflated dataset will be tested and validated. The OEM 9-1-1 will liaise with local providers to correct any inaccuracies identified.

The GIS data assessment process will also involve the verification of GIS data attribute accuracy and adherence to all relevant data standards. This process is largely already in place, with all quarterly updates being reviewed on several key factors, but will change dramatically with the implementation of NG9-1-1. Currently, the GIS data updates that are submitted to the OEM 9-1-1 are not under the stringent response time constraints that allow for the creation of a common operating picture, to see beyond borders, without need for on-the-fly data conversion or translation tables.
will exist when this data is used for E9-1-1 call routing. A large emphasis must be placed upon establishing procedures and internal policy to ensure all updates are received and all quality control checks are employed immediately. The GIS data assessment will ensure data attribution is consistent with all data standards, including NENA i3 standards, US Postal Service Publication 28 Appendix B, and the Federal Geographic Data Committee United States Thoroughfare, Landmark and Postal Address Data Standard. Documentation of discrepancies will be provided and the OEM 9-1-1 will liaise with the local GIS data providers to ensure all corrections are made.

The most significant consideration of ensuring data quality is the error resolution process employed jointly by the OEM 9-1-1 staff and all local GIS data providers. It is imperative that all inaccuracies identified within the GIS data updates be reported back to the local GIS authority and fixed within the local source data to avoid re-submittal in subsequent updates. Failure to do so will result in reduced level of effort by the OEM 9-1-1 staff during the quality control and data validation process causing potential impacts on the process, a formal written policy, agreed upon by all local GIS authorities, must be put in place, tested and validated before any NG9-1-1 system can be implemented. The GIS vendor will document all processes and report any inefficiencies noted throughout the assessment period and outline all recommendations to correct these. The vendor will also recommend language to be added as part of this document that will be adopted by the OEM 9-1-1 and all local GIS authorities. This document will clearly define the priority placed upon performing these updates, and an agreed upon acceptable timeframe for implementation. All errors identified within the GIS datasets will have to be submitted to the local GIS data provider, corrected and resubmitted before updates can be incorporated into the statewide GIS dataset.

At the completion of the first 6 steps included in the GIS data assessment, the NG9-1-1 Prime Vendor will conduct a final data check, using the same criteria from the beginning of the project. This process will serve as validation that all steps and processes provide, or are adjusted to provide, a sufficient workflow model, responsible for future iterations. Once the GIS datasets are determined to be acceptable in terms of completeness and accuracy, the data is ready for initial testing within the Emergency Services Routing Proxy (ESRP) in coordination with the NG9-1-1 service provider.

The workload associated with the data validation process will be significant, especially during the implementation and go-live phases of NG9-1-1. This process will require the OEM 9-1-1 staff to be dedicated to this function until all processes are validated and data meets all accuracy requirements warranted for use in a NG9-1-1 system. Any estimation of the period in order to achieve this is complicated due to the high number of parties involved in the process. Cooperation from all local authorities is critical to the success. Consideration must be taken to include the workload on all staff.

The projected workload in OEM is addressed in the financial analysis in Appendix D in the staffing assumptions. The workload in the PSAPs remains and ongoing cost shown in the expenditures from the Enhanced 9-1-1 Sub-Account included in the analysis.

2 Streaming the procedures and adding staff in OEM is expected to eliminate any additional burden on the local authorities.

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The final phase of the GIS plan is for the OEM 9-1-1 to begin management of the data provisioning into the NG9-1-1 system. During the transition period from NG9-1-1 vendor management to the OEM 9-1-1, local GIS providers and the OEM 9-1-1, and the inclusion of other job functions outside of this process, all processes must be validated and documented, and specific policies developed to ensure the system’s sustainability. A transitional approach to this problem offers the best value, provides data safeguards, and aids in the development and testing of all policies regarding data updates and testing during the initial phases of this project. Due to the high volume of work associated with these updates, and the absolute need to streamline the addition of staff members to accommodate this process, GIS workload requirements are compared to current staffing levels to determine if this project will allow for a system of double checks to be performed on all aspects and assistance with specific GIS requirements until statewide data reaches a period of maintenance mode and lower workload demands.

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APPENDIX F - OSP Outreach Sub-Project

Originating Service Providers (OSPs) include the wireless, legacy wire line, cable companies and VoIP Service Providers. The OSPs have a regulatory mandate to recognize that an emergency call has been made, determine the subscriber’s location, and deliver the call to the E9-1-1 system so that it can be delivered to the appropriate 9-1-1 Center. Some OSPs with outdated switching equipment might need to be moved from their incumbent to the new NG9-1-1 data center and switched to TDM or IP. Some OSPs might need to upgrade their equipment to deliver the call to the appropriate 9-1-1 Center.

The initial reaction from the OSPs will focus on the costs associated with the additional work they will need to do to move their infrastructure from the existing circuit-based system to the new NG9-1-1 data center. The OSP outreach program anticipates this negative bias and will endeavor to gain the support of the OSPs by adopting a collegial, cooperative and accommodating style. The communication of a clear, consistent plan that embraces the OSPs as partners in the migration is instrumental to getting buy-in from the OSPs. While the approach will be welcoming even in the face of what will likely be a somewhat hostile group of OSPs, the migration to NG9-1-1 is underway and their participation is not optional.

The OEM 9-1-1 will lead the effort to NG9-1-1 in the State of Oregon. However, the OEM 9-1-1 does not currently have regulatory authority over the OSPs operating in the state. Therefore, there is some current and ongoing discussion with the FCC and the Oregon Public Utilities Commission (PUC) about the migration, and the Oregon Public Utilities Commission (PUC) for their concerns. However, the Oregon Public Utilities Commission (PUC) is not the primary regulatory body for the OSPs in Oregon. The FCC for the regulatory requirements and the Oregon Public Utilities Commission for their issues in providing the current and ongoing discussion with the OSSP operating in the state. The FCC will create a detailed and consistent plan for reaching out to the OSPs and coordinating with the FCC and the Oregon Public Utilities Commission (PUC). The plan will detail any issues in the current and ongoing discussion with the OSSP operating in the state. The plan will detail any issues in the current and ongoing discussion with the OSSP operating in the state.

Outreach Tone and Approach

The OSPs to solicit their support, cooperation, and commitment to the Oregon NG9-1-1 system. For this reason, the OSPs are an integral part of the Oregon NG9-1-1 system. They are not only important to the success of the Next Generation 9-1-1 system, but also to the successful transition of the OSPs to the new NG9-1-1 system. The OSPs are an integral part of the Oregon NG9-1-1 system. They are not only important to the success of the Next Generation 9-1-1 system, but also to the successful transition of the OSPs to the new NG9-1-1 system.

It is inconceivable that OSPs operating in the State are totally unaware of the migration to NG9-1-1. It is equally unlikely that they have not picked up some indication of the work the OEM 9-1-1 is doing in the state. The OSP outreach program anticipates this negative bias and will endeavor to gain the support of the OSPs by adopting a collegial, cooperative and accommodating style. The communication of a clear, consistent plan that embraces the OSPs as partners in the migration is instrumental to getting buy-in from the OSPs. While the approach will be welcoming even in the face of what will likely be a somewhat hostile group of OSPs, their participation is not optional.

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The OSP Outreach program will progress through multiple phases. These phases are aligned with the High Level Project Schedule outlined in Figure 1.

**Phase 1** - Program announcement and awareness campaign. Immediately after the RFP is released, the OEM 9-1-1 will reach out to the OSPs with a general announcement of the planned migration to NG9-1-1. Information disseminated in this phase will be based on the information in the RFP. A very wide net will be cast to ensure all OSPs are aware of the program. Press releases, emails, and other vehicles will all be used to make the OSPs aware of the communication agreement, the NG9-1-1 vendor, and the NG9-1-1 process. The goal of these messages is to gain a detailed understanding of how to work with each OSP.

**Phase 2** - Group meetings with the OSPs. No two OSPs will have the same challenges, concerns, and issues. For this reason, one-on-one meetings with the OSPs will be required. The goal of these meetings is to gain a detailed understanding of the OS9-1-1 system and the interconnection agreements that will be required. These meetings will be predominately with the business and regulatory executives; however, technical staff may participate. The goal of these meetings is to gain a detailed understanding of the business and regulatory executives' concerns. These meetings will also provide a compelling value proposition for the OSPs that includes cost reduction opportunities and new subscriber services that can be delivered once NG9-1-1 is implemented. The presentations will also provide a detailed understanding of each party's responsibilities and roles as outlined in the NG9-1-1 interconnection agreements.

**Phase 3** - One-on-one meetings with the OSPs. No two OSPs will have the same challenges, concerns, and issues. The goal of these meetings is to gain a detailed understanding of the OS9-1-1 system and the interconnection agreements that will be required. These meetings will be predominately with the business and regulatory executives; however, technical staff may participate. The goal of these meetings is to gain a detailed understanding of how to work with each OSP.

**Phase 4** - Negotiation and signing of interconnection agreements. Interconnection agreements between the OSPs and the OEM 9-1-1 are the functional equivalent of the agreements the OSPs currently have with CenturyLink and Frontier. The agreements formalize all aspects of the interconnection and all technical issues. For this reason, one-on-one meetings with the OSPs are required. The goal of these meetings is to gain a detailed understanding of how to work with each OSP.

**Phase 5** - Migration to NG9-1-1. At this point, the project is in the Outreach Program phase. The OSPs will be introduced to the NG9-1-1 system. At this point, the project is in the Outreach Program phase.
Phase 6

– NG9-1-1 in steady-state production. After migrating to the NG9-1-1 system, the OSPs will continue to be a part of the end to end system for the life of the project. Communications will be required on an ongoing basis to alert the OSPs to any changes affecting them. New OSPs that begin offering service in Oregon will also need to be accommodated.

Communications Tools

The OEM 9-1-1 will create several communications vehicles to keep OSPs up to date on the project. An authoritative list of all OSPs operating in the state has not as yet been developed. For planning purposes, the OEM 9-1-1 has used the number of OSPs by category below for all project planning.

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Estimated Level of Effort

Included in the costs in Appendix D.

Wireless Carriers:

• Verizon
• AT&T
• T-Mobile
• Sprint
• Windstream
• CenturyLink
• Another 4 Regional Service Providers
• AT&T

Legacy Wire Line Carriers:

• CenturyLink
• Frontier
• Windstream

Cable Operators:

• Comcast
• Cablevision
• Another 5 Local Providers

VoIP Service Providers (residential):

• Vonage
• Intrado
• TCS
• Level(3)

Other Vendors providing relevant services to the OSPs:

• 74 other local providers
• Comcast
• CenturyLink
• Windstream
• 20 other CLECs
• Frontier
• T-Mobile
• AT&T
• Verizon
• Other Vendors providing relevant services to the OSPs

The OEM 9-1-1 will create a website specifically dedicated to the OSPs. This site will have a calendar of upcoming events, vendor and the OEM 9-1-1 contact information, templates for any required reports, as well as a website specifically dedicated to the OSPs. This site will include the costs in Appendix D.

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The OEM 9-1-1 will create a website specifically dedicated to the OSPs. This site will have a calendar of upcoming events, vendor and the OEM 9-1-1 contact information, templates for any required reports, as well as a website specifically dedicated to the OSPs. This site will include the costs in Appendix D.
As a Sub-Project, a Project Manager will be assigned and a full project plan will be developed. The execution of the plan and progress reporting will be overseen by the OEM 9-1-1 NG9-1-1 Project Manager who will provide status updates to the Systems Integration Contractor.
APPENDIX G - Public Outreach Sub-Project

The transition to Next Generation 9-1-1 (NG9-1-1) in Oregon could take several years after the selection of a vendor and contracts signed. The migration in neighboring States will vary with Washington leading, and California and Idaho behind. The migration across the rest of the country will take at least a decade if not more. Residents of the State will hear about new emergency services enabled by NG9-1-1 from local and national news, friends and family both in State and out of State, and from a variety of other sources.

Visitors to Oregon will bring their expectations with them from their home States. Visitors from Alabama, Iowa, and Tennessee for example, will expect Oregon to be implementing NG9-1-1 on the same schedule as their states that are several years ahead. It is also important to keep residents and visitors up to date on changes to emergency services as they become available in Oregon. Fortunately, simply dialing the digits 9-1-1 will always work.

Compounding the confusion that could occur with respect to E9-1-1 are changes required by the FCC. For example, text to 9-1-1 is rolling out nationwide at least with the 4 large, national carriers. NG9-1-1 will improve text to 9-1-1 for both those reaching out for help and the telecommunicators and dispatchers at the PSAPs. However, text to 9-1-1 will roll out somewhat independently of NG9-1-1 and different times across the country. It is important to keep the citizens and visitors aware of the availability of enhanced 9-1-1 services like text to 9-1-1 to help in containing confusion.

Finally, while Oregon is not the first state to begin the migration to NG9-1-1, it is on the leading edge of this effort. The citizens of Oregon are fortunate that the OEM 9-1-1 has been involved in the development process and has created a plan to move to NG9-1-1. Public safety might not be the first thing citizens think of with respect to government services. However, everyone recognizes that dialing 9-1-1 might be the most important call anyone makes. Reminding the citizens of the State that their government is focusing on this important evolution of emergency services will also help in containing confusion.
Annexure H - Reference - NG9-1-1 Architecture

Overview

The National Emergency Number Association (NENA) has driven the development of the Next Generation 9-1-1 (NG9-1-1) architecture and supporting standards. Over a period of 8 years, NENA's 9-1-1 Task Force (ETF) has delivered the NG9-1-1 standards, developed by a multi-stakeholder group including representatives of virtually every stakeholder group in the emergency services community.

Applicable Standards

The NENA 9-1-1 architecture is defined in a series of NENA standards. NENA Standard 08-003, commonly referred to as the NENA i3 standard, is currently being revised. The RFP requires responders to comply with the current version of the standards and to ensure compliance with all future versions.

The developers of the NG9-1-1 architecture began by documenting the capabilities of the current Enhanced 9-1-1 (E9-1-1) system that needed to be maintained. They then documented the inefficiencies and deficiencies in the current system. Finally, a vision of future capabilities was established. The combination of all these efforts formed the basic requirement for NG9-1-1.

The appropriate NG9-1-1 architecture and asks responders for specific implementation details. The remainder of this Annex provides a general overview of the NG9-1-1 architecture.
The basic architecture is relatively straightforward. All Originating Service Providers (OSP) operating in the state send calls to a "datacenter". Within the datacenter, information about the call including especially the location of the caller, is used to determine the appropriate Public Safety Answering Points (PSAP). Once the target PSAP is identified, the call is delivered along with information about their location. At a high level, this is how E9-1-1 operates today. The difference is that from the time the call enters the NG9-1-1 system to the point where it is handed off to the PSAP, all communications are based on SIP and all routing is performed by functional elements described in the standard. Functional Elements for Call Routing

There are three primary functional elements: The Emergency Services Routing Proxy (ESRP), the Emergency Call Relay Function (ECRF), and the Location Information Server (LIS).

The ESRP is the "switch" that performs all call routing. All calls flow through the ESRP. The ESRP uses the ECFR to determine the target PSAP.

The ECFR is a database that contains information about each PSAP's coverage area. Coverage areas are defined geospatially. The ECFR provides the ESRP with the location of the caller. The ESRP returns the address of the target PSAP.

The LIS contains more detail about the caller and their location. The ECFR has enough information to determine the target PSAP, but the LIS provides additional details about the caller. The ESRP uses the LIS to determine the target PSAP.

NG9-1-1 is built on SIP, the same protocol used by the public internet. The Internet Engineering Task Force (IETF) developed the base standards and has taken on many enhancements required for NG9-1-1. SIP enables several key features of NG9-1-1. First, SIP allows for support of any payload type in the future. Finally, SIP is an international standard that a large number of product manufacturers support. NG9-1-1 will benefit from this by being able to take advantage of the huge amount of R&D being done on standards network infrastructure. There is no difference between voice, video, text messages or full motion video on the network. This dramatically increases the resiliency and availability of the network. SIP transports all payloads digitally. There is no difference between voice, video, text messages or full motion video on the network. SIP transports all payloads digitally. SIP also allows for point-to-point networks where each network segment represents a single point of failure. SIP also allows for the building blocks of the current E9-1-1 network to be built largely on specialized, custom products driving the price of systems up. Building a SIP-based network will help control costs well into the future. Functional Elements for Call Routing

Communications are based on SIP and all routing is performed by functional elements described in the standard. The current E9-1-1 system is built largely on specialized, custom products driving the price of systems up. Building a SIP-based network will help control costs well into the future.
The LNG provides an external interface that mimics the E9-1-1 interface for OSPs. It allows the OSPs to use the same TDM technology employed today to connect to E9-1-1. The internal interface of the LNG is NG9-1-1. The LNG addresses all aspects of the conversion from TDM to E9-1-1, including and especially the protocol conversion. LNGs are relatively expensive and avoiding their deployment is highly desirable. To that end, the OEM 9-1-1 has initiated a project to encourage the OSPs to connect to the new system natively, thus avoiding the need for LNGs. The OEM 9-1-1 is also exploring the possibility that they have, or can have, the authority to demand an IP connection to the new system.

LPGs provide an external interface that mimics the E9-1-1 interface legacy PSAP equipment utilizes. It allows the PSAPs to continue to use equipment they have in place today. The internal interface accepts NG9-1-1 calls and converts the protocol to accommodate legacy PSAP equipment. Because the Oregon plan is to replace all legacy PSAP equipment with new NG9-1-1 equipment, LPGs should not be required unless responders wish to use them to facilitate the migration.

Call handling equipment in the new NG9-1-1 system is simultaneously very similar to existing call handling equipment and very different.

The similarities in the old and new systems are primarily unseen. A few examples that are invisible to the Telecommunicators and Dispatchers include:

- The location of the caller will be delivered with the call. For traditional wire line E9-1-1 calls, this information was not delivered.

The differences in the old and new systems are primarily unseen. A few examples that are invisible to Telecommunicators and Dispatchers in the state expect a tool that looks, feels, and behaves in a way that they have become accustomed to. There will be some differences in the user interface that they have become accustomed to. There will be some differences in the user interface.

In the Oregon RFP draft, collectively the functional elements described above are referred to as “Applications and Appliances.” With the exception of the LGP, all of the NG9-1-1 functional elements are shown in Figure 10 below.

Call Handling Equipment

The LNG provides an external interface that mimics the E9-1-1 interface for OSPs. It allows the OSPs to use the same TDM technology employed today to connect to E9-1-1. The internal interface of the LNG is NG9-1-1. The LNG addresses all aspects of the conversion from TDM to NG9-1-1, including and especially the protocol conversion. LNGs are relatively expensive and avoiding their deployment is highly desirable. To that end, the OEM 9-1-1 has initiated a project to connect to the new system natively, thus avoiding the need for LNGs. The LNG is a required service in the RFP.

Training is a required service in the RFP. Another example is the delivery of the caller’s location information in the body of the message. There are other examples, such as the delivery of the caller’s name, address, and phone number.

The LNG provides an external interface that mimics the E9-1-1 interface for OSPs. It allows the OSPs to use the same TDM technology employed today to connect to E9-1-1. The internal interface of the LNG is NG9-1-1. The LNG addresses all aspects of the conversion from TDM to NG9-1-1, including and especially the protocol conversion. LNGs are relatively expensive and avoiding their deployment is highly desirable. To that end, the OEM 9-1-1 has initiated a project to connect to the new system natively, thus avoiding the need for LNGs. The LNG is a required service in the RFP.
For wireless and VoIP calls, a location by reference will be provided indicating the current location of the caller.

Instead of locating servers that handle the bulk of the processing of calls at each PSAP, servers will be hosted in the data centers and shared amongst many of the PSAPs.

Within each data center, RFP responders will provide redundancy and diversity with respect to the network between the Operators and the PSAs. The system will be designed to deliver a call to a PSAP. To further enhance the availability of the system, when multiple paths are available, all PSAs will be connected to a minimum of two data centers and have the ability to switch E9-1-1 calls to multiple data centers. Each will have the capability to handle the state-wide peak load of 9-1-1 calls.

This deployment model is less expensive, allows for a higher level of availability, provides more choices for call diversion, and supports a higher level of collaboration and cooperation between PSAPs. Some PSAPs in the state may have characteristics that call for an on-premise call handling system. This option will be explored in the RFP; however, the OEM 9-1-1 has a clear preference for a hosted deployment of call handling equipment.

High Availability

The NG9-1-1 system is expected to have a system availability of 99.999% or better. To accomplish this using standard, commercially available, off-the-shelf products, the system uses a combination of redundancy and diversity. Instead of having a single data center, which would be a single point of failure, the system in Oregon will instead have multiple data centers. Each will have the capability to handle the state-wide peak load of 9-1-1 calls.

Within each data center, RFP responders will provide redundancy and diversity with respect to the functional elements in each. This can be handled in a number of ways but is a requirement.

Both the hosted and on-premise deployment modes are shown in Figure 10 below.

Emergency Services IP Network (ESInet)
Also inherent in the NG9-1-1 system is the ability to divert calls from a target PSAP to an alternative PSAP or other location if and when necessary. This capability allows the system to divert calls when PSAPs are unavailable for scheduled and unscheduled, planned and unplanned events.

Database Redundancy is shown in the Figure 10 below.

Critical to the successful operation of the NG9-1-1 system is the ability to divert calls from a target PSAP to an alternative PSAP or other location if and when necessary.
As noted previously, adherence to the NENA Security Standards will be a contractual requirement of the vendor selected for this project and security related roles documented in the standard will be implemented by the OEM 9-1-1 in collaboration with the PSAPs.

The physical and logical interface to the NG9-1-1 system will be restricted to Originating Service Providers (OSPs) that have signed an interconnect agreement governing such access. Only OSPs that can demonstrate they have the proper security policies, procedures, and systems in place will be allowed access to the NG9-1-1 system via the Logical and Physical Interface (CAMA or SS7). Their demarcation point will be a Legacy Network Gateway (LNG). This will require a point-to-point connection. Security using this interface is extremely tight since the source of calls coming across this circuit will be determined by the physical link. OSPs that choose to interface with the NG9-1-1 system via a TDM interface (CAMA or SS7), their demarcation point will be a Legacy Network Gateway (LNG). This will require a fixed point-to-point connection. Security using this interface is extremely tight since the source of calls coming across this circuit will be determined by the physical link. OSPs that choose to interface with the NG9-1-1 system via SIP will likely have several options to deliver calls. However, in all cases, their demarcation point is the Border Control Function (BCF). Based on a standard Session Border Controller (SBC), the BCF will authenticate all calls before allowing the call to enter the NG9-1-1 system. This level of security is well understood and in place in virtually all carrier networks today.

The third link below describes the possible demarcation points for OSPs. Note that this is a technical document. Policies for interfacing to the NG9-1-1 system are left to the state.

The use of hosted CPE tightens security when PSAPs need internet access: Many PSAPs have access through the internet from the call handling equipment they use to take E9-1-1 calls. Some PSAPs have decided not to allow internet access from these systems due the inherent security risks it opens up. Others that do allow access to the internet have accepted responsibility for implementing appropriate security precautions. It is possible that some PSAPs in Oregon will get an on-site, standalone system. The security features built into this new generation of CPE is much greater than in older, legacy systems; however, PSAPs implementing this configuration will have more responsibility for ensuring system security. Appropriate expectations will be set with PSAPs using a hosted system.

The OEM 9-1-1 has decided to favor hosted, or shared, call handling systems to be acquired under the procurement contemplated. This configuration provides internet access through the shared server that hosts the application. This limits the number of links to the internet but more importantly, centralizes the responsibility for implementing security measures with the vendor implementing the system. The knowledge level of the selected vendor and the security options available on a shared basis far exceed what any individual PSAP can apply. Security related to internet access by the PSAPs will be very strong for PSAPs using a hosted system.

PSAPs that do allow access to the internet have accepted responsibility for implementing appropriate security protections. The NENA 9-1-1 Standards require that all systems meet the standards outlined in the NENA Security Standards. The use of a closed, dedicated network: From the point a call is handed off to the NG9-1-1 system, the call will traverse a dedicated and private purpose-built network. The only systems and components that touch the call will be newly acquired as part of the project and will be housed in facilities that provide physical security to complement the logical security described in the standard. Once the call is in the NG9-1-1 system, there is very little opportunity for security breaches.
The description of a NG9-1-1 system contained in this Appendix is generic. However, the RFP is quite clear that all proposals must be consistent with NENA Standard 08-03. The standard is quite clear that all proposals must be consistent with NENA Standard 08-03. Each proposer is likely to have a different approach to implementing the NG9-1-1 standard. The NG9-1-1 standard can be implemented in many ways. Each proposer is likely to have a different approach to implementing the standard. However, the RFP is quite clear that all proposals must be consistent with NENA Standard 08-03.
References:

1. NG9-1-1 Project documents on the NENA website: http://www.nena.org/?NG911_Project
2. NENA Standard 08-003: http://www.nena.org/?page=i3_Stage3
3. NENA STA-001 Security for NG9-1-1 (NG-SEC)
5. NENA INF-003 Potential Points of Demarcation in NG9-1 Networks.
Figure 10: Generic NG9-1-1 Architecture
MILITARY DEPARTMENT, STATE of OREGON

Annual Performance Progress Report (APPR) for Fiscal Year (2013-2014)

Original Submission Date: 2014

Finalize Date: 8/31/2014
<table>
<thead>
<tr>
<th>KPM #</th>
<th>2013-2014 Approved Key Performance Measures (KPMs)</th>
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<tr>
<td>1</td>
<td>RECRUITING - Percent of soldiers and airmen recruited vs. recruiting goal.</td>
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<tr>
<td>2</td>
<td>ARMORY CONDITION - Percent of statewide armories in adequate or better condition.</td>
</tr>
<tr>
<td>3</td>
<td>REVENUE GENERATION - Percent of available armory time rented.</td>
</tr>
<tr>
<td>4</td>
<td>EQUIPMENT AVAILABILITY - Percent of equipment on hand in Oregon vs. equipment authorized.</td>
</tr>
<tr>
<td>5</td>
<td>YOUTH CHALLENGE - Percent of 17-18 year olds completing GED or HS diploma at graduation.</td>
</tr>
<tr>
<td>6</td>
<td>REINTEGRATION - Percent of members successfully referred for reintegration services.</td>
</tr>
<tr>
<td>7</td>
<td>DOMESTIC PREPAREDNESS PLANS - Percentage of counties with National Incident Management System (NIMS) compliant Emergency Operations Plans (EOPS).</td>
</tr>
<tr>
<td>8</td>
<td>HAZARD MITIGATION PLANS - Percentage of state population covered by a FEMA approved local hazard mitigation plan.</td>
</tr>
<tr>
<td>9</td>
<td>CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as &quot;good&quot; or &quot;excellent&quot;: overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</td>
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<tr>
<td>New Delete</td>
<td>Proposed Key Performance Measures (KPM's) for Biennium 2015-2017</td>
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<tr>
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<td>---------------------------------------------------------------</td>
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| **NEW**   | **Title:** YOUTH CHALLENGE - Percentage of accepted cadets who complete the program and receive either a GED, a high-school diploma, or earn 8 certified credits and return to their home high-school.  
**Rationale:** This modification will allow the department to capture data associated with the entire class and not just those who are 17-18. During the development of the 2012 APPR, 39 16 year olds completed the program, but were excluded from being captured in this measure. Additionally, of the 221 graduating students over the age 16, 159 took the 8 high-school credits and returned to their home high school to pursue their diplomas. These excluded cadets to 72% of the graduating class eligible to be counted under this measure. The department believes this measure will be more meaningful and provide a true picture of the program's effectiveness if the requested modification is approved. |
| **DELETE** | **Title:** YOUTH CHALLENGE - Percent of 17-18 year olds completing GED or HS diploma at graduation.  
**Rationale:** This modification will allow the department to capture data associated with the entire class and not just those who are 17-18. During the development of the 2012 APPR, 39 16 year olds completed the program, but were excluded from being captured in this measure. Additionally, of the 221 graduating students over the age 16, 159 took the 8 high-school credits and returned to their home high school to pursue their diplomas. These excluded cadets to 72% of the graduating class eligible to be counted under this measure. The department believes this measure will be more meaningful and provide a true picture of the program's effectiveness if the requested modification is approved. |
The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizens soldiers and airmen, equipped and trained to respond to any contingency, natural or manmade.

### I. EXECUTIVE SUMMARY

**Agency Mission:** The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizens soldiers and airmen, equipped and trained to respond to any contingency, natural or manmade.

<table>
<thead>
<tr>
<th>Contact:</th>
<th>Suzanne Primm</th>
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<tr>
<td>Alternate:</td>
<td>Debbie Stratman</td>
</tr>
<tr>
<td>Contact Phone:</td>
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</tr>
<tr>
<td>Alternate Phone</td>
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### 1. SCOPE OF REPORT

The Oregon Military Department offers performance measures, developed to gauge progress toward achieving the agency goal of responding to state emergencies, linked to, and impacting the agency's mission. Central emphasis on providing a rapid and effective force in responding to state emergencies rests with being able to recruit new members into the Oregon National Guard to assure force strength. Critical to the success of the organization is the maintenance of armories located throughout the state. This assures a fully prepared assembly place for soldiers and their equipment. It also provides a physical gathering center for communities affected by disaster or threats. 39 armories are located throughout the state, and serve as vital components of Oregon's emergency
preparedness and Homeland Security efforts. The Office of Emergency Management was transferred to Oregon Military Department from Oregon State Police by the 2007 Legislature. Two performance measures within this report evaluate progress in assisting city and county governments with emergency preparedness and hazard mitigation planning. Also offered is one performance measure to gauge the progress of the Oregon Youth Challenge Program (OYCP). Although not linked to the agency mission, it links to the National Guard Bureau's Youth Challenge mission statement. Oregon Youth Challenge targets Oregon's at-risk youth, ages 16 to 18, who have dropped out or were failing in the traditional high school setting. In addition, a performance measure to gauge the percent of service men and women successfully referred for reintegration services has been added, along with a measure which gauges the percentage of equipment on hand vs. levels authorized by the National Guard Bureau. The final performance measure is a customer service survey which gauges the percent of customers rating their satisfaction in six different categories as good or excellent. This multifaceted measure allowed survey respondents to choose the Oregon National Guard, Oregon Military Department or The Office of Emergency Management individually or rate all three sections if they choose.

2. THE OREGON CONTEXT

The Oregon National Guard is a ready force to support the Governor during unrest or natural disaster and a reserve force to the United States Air Force and the United States Army. Assure a Ready Trained Force for Rapid Response to Statewide Emergencies; and Enhance Community Support and Readiness for Emergency Response: These strategic goals of the Oregon Military Department are at the heart of the agency's core state mission. The Oregon Military Department offers key performance measures aligned with two goals (ready-trained force and community support) and the mission statement. No primary Oregon benchmark linkages are associated with these two goals. The Office of Emergency Management performance measures are primarily linked to Oregon Benchmark 67, Emergency Preparedness. Actions the Oregon National Guard, Oregon Military Department and the Office of Emergency Management must take in achieving these goals include: Continuing recruiting and retention efforts to assure force strength; Supporting our Guard families and assisting in their transitions back into the family and community folds after federal deployments; Managing and improving emergency coordination efforts through the agency's emergency operations center; Effectively partnering with Federal, State and Local Governments in securing funds and identifying emergency preparedness requirements; Strategically stationing its military units and equipment assets, and maintaining asset accountability; Supporting its volunteer organization - the Oregon State Defense Force; and Maintaining real property assets to a standard for assuring immediate emergency use of armories, buildings, and installations located in 27 counties throughout Oregon. The Military Support to Civil Authorities (MSCA) section of the Oregon National Guard performs as a conduit for the coordination in use of personnel and equipment assets and resources in times of crisis or emergency. At the State level, MSCA provides liaison to state and county officials, conducts and creates emergency plans and coordination, operates the Joint Operations Center (JOC) and identifies and mobilizes Oregon National Guard resources in response to emergencies. Nationally, MSCA provides linkage to the United States Northern Command (NORTHCOM), the National Guard Bureau, Regional State Partners, and Department of Homeland Security. MSCA remains able to expand in support of all incident areas. MSCA partners with many agencies and participates in various emergency councils including: Governors Security Council; State Interoperability Executive Council; Office of Emergency Management; Oregon Emergency Response System Council; Federal Emergency Management region 10; Oregon State Drought Council and Oregon Department of Forestry Incident Command System. MSCA and the Oregon National Guard's Civil Support Team participate in county and state emergency preparedness exercises to include: earthquake; flood; chemical and biological attacks; power outages and drought support. The Oregon Youth Challenge Program offers high school dropouts and students failing at traditional high schools the opportunity to build a future. Youth Challenge is Oregon's only statewide public alternative high school. The Youth Challenge Program accepts students from all 36 counties in Oregon making the program
available to all dropouts and school districts with students who are failing academically. On an average per class, students attending the Challenge program come from 55 different high schools throughout the state with a GPA of 1.22 at the entrance to the program. 100% of the students who graduate earn either an accredited high school diploma, a General Education Diploma (GED), or Oregon certified high school credits to take back to their communities to re-enroll in high school. The Challenge program is certified by the Oregon Department of Education and is accredited by the Northwest Accreditation Commission. The work skills portion of the program involves training in conjunction with public works and community service projects for the U.S. Forest Service, Bureau of Land Management, Oregon Department of Fish and Wildlife, Oregon State Parks, Oregon Department of Transportation, and the Deschutes County Parks and Recreation Department. The students provide an average of 14,000 hours of volunteer community service per class. At minimum wage of $8.95 per hour this equates to $125,300 per class or $250,600 per year benefit to these agencies.

3. PERFORMANCE SUMMARY

Key Performance Measures (KPM) whose trends are upward and making progress are: KPM #1 (Recruiting); KPM #2 (Armory Condition); KPM #4 (Equipment Availability); KPM #6 (Reintegration); KPM #7 (Domestic Preparedness Plans) and KPM #09 (Customer Service). Key Performance Measures whose trends are uncertain or remains flat are KPM #8 ( Hazard Mitigation Plans). Key Performance Measures whose trends are downward and not making progress are KPM #3 (Percent of available armory time rented) and KPM #5 (Youth Challenge Graduates).

4. CHALLENGES

Since the first muster of three militia regiments in Salem, Massachusetts, on December 13, 1636, the National Guard has protected America at home and abroad. Nearly every generation in American history can attest to the significant contribution citizen-soldiers and subsequently airmen have made in defense of our freedoms and way of life. Long before September 11, 2001, the Oregon National Guard, both at home and abroad, had served this great state and nation at unparalleled levels. In the near past, the Oregon National Guard contributed substantial forces, equipment and people to critical stabilization forces in Bosnia, peacekeeping forces in the Sinai, no-fly zone operations in Southern and Northern Watch, Operation Desert Storm, State to State partnerships, domestic emergencies, humanitarian operations in the aftermath of the devastating hurricanes on the gulf coast and numerous combat operations across the world. We are increasingly the man or woman the world sees in uniform. Today's Oregon National Guard deploys citizen-soldiers and airmen to dangerous and austere conditions in places like Afghanistan and Southwest Asia where we conduct ground, air and space combat operations in support of the Global War on Terrorism. Where this anti-terrorist effort goes the Oregon National Guard will go with it alongside our partners in the other Active and Reserve Components. For the past 377 years, the National Guard has been engaged in the business of securing the homeland and our roots are firmly established in the Homeland Security mission. The National Guard leads the Department of Defense efforts in providing force protection, critical infrastructure protection, border security, missile defense, intelligence, transportation, Weapons of Mass Destruction, communication support, as well as medical and air sovereignty capabilities. The Oregon National Guard is present for duty, bringing diverse skill, talent and capabilities to bear in an increasingly dangerous world. Oregon National Guard units under the control of their Governor and Adjutant General will be the first military responders on the scene. One of the most important lessons that Legislative leaders can take from the recent past and today is a fuller appreciation of the adaptability of the National Guard's three different duty statuses: State active duty as the state militia; our federal role as the National Guard of the United States in Title 10 status; and the federally funded and state-executed operations under
Title 32 as the National Guard of Oregon. This flexibility must be protected and well-resourced at all times. Increased frequency of mobilization is an issue. Constant and continued use of Oregon National Guard forces has changed the context of the term reserve duty. The manner in which personnel are accessed to duty, length of tours, and personnel programs all need to be examined in light of the new reality of military service. Most of the issues that surfaced following mobilization of National Guard personnel for Operations Noble Eagle and Enduring Freedom revolved around the disparity of benefits associated with different status of service. Those mobilized under USC Title 10 could claim protection under the Soldiers & Sailors Civil Relief Act, while those serving under USC Title 32 could not. Many factors influence the abilities of our forces to meet today's increasing demands. Infrastructure and facilities are increasingly important. Many Oregon National Guard facilities are well past their useful life. Inadequate facilities impact both the training and quality of life of our members as well as drain valuable resources. Our facilities have to reflect the developing roles and missions for increased Oregon National Guard participation in both global warfare and Homeland Security. We need to ensure decision-makers know and understand the value of our infrastructure for both homeland security and distributed wartime capability. Infrastructure includes maintaining and upgrading our information technology capabilities. Our nation's defense leaders have gone on record repeatedly stating that America cannot go to war without the National Guard. We take this responsibility for national security seriously, recognize it as one of the keys to our future as a relevant, reliable, and ready force that is transformed for the 21st Century. History demonstrates repeatedly, both the benefits and costs associated with inclusion of the National Guard in war fighting efforts. This means National Guard members must be prepared to fight in new combat environments that include high-technology systems, complex weapons and equipment. As major contributors to the force structure and capability of the US Army and US Air Force, the National Guard must be a full partner and integral part of any plan to transform our military services from the outset. Now more than ever, the Oregon Army and Air National Guard are critical components of the Total Force and used in a much different manner than just 20 years ago. Operational tempos are using up equipment at a much greater pace than planned. For those legacy systems that cannot be replaced, we must re-capitalize them with technology infusion to preserve their combat capability and enhance our investment in these systems. The National Guard must be a full partner within all Services' modernization plans. This relationship will allow the National Guard to provide the modern forces needed by combat commanders. The leadership in our Oregon National Guard is strong, our personnel ready, and our missions relevant. Whether at home or deployed, fighting the Global War on Terrorism or securing the safety of Oregonians through Homeland Security efforts, the Oregon National Guard is continually transforming. With proper resourcing of both people and equipment, we will always be there when our nation and state calls. The late Congressman Sonny Montgomery had repeatedly said, "This nation would be nearly paralyzed by various crises if the Guard did not exist." We must ensure this never happens. Together we can lead our Oregon National Guard toward the future with determination and vision, but it must be one that is well-thought-out, resourced, and maintains the relevance and the spirit of the National Guard and the citizen-soldier and airman.

5. RESOURCES AND EFFICIENCY

The Oregon National Guard is an organization of over 9,000 people who are our citizen soldiers and airmen, and civilian (federal and state) employees. 2,540 soldiers, airmen, and civilians work full-time for the Guard and the Oregon Military Department. The Oregon National Guard and the Oregon Military Department are supported primarily by Federal Funds. Close to 65% of total budgeted funds in fiscal year 2013 are Federal Funds, 6% comes to the Oregon Military Department as General Fund, and 29% is generated as Other Funds. The majority of our state employees are working in programs that exist through federal/state cooperative agreements, wherein the Military Department (acting on behalf of the State of Oregon) enters into contractual and grant supported relationships with the National Guard Bureau (serving on behalf) of the federal government. During fiscal year 2013 only 18 of OMD state employees are fully...
supported by the state General Fund, and the remainder are either fully funded by federal dollars or by mixed funding of state and federal dollars.
### II. KEY MEASURE ANALYSIS

<table>
<thead>
<tr>
<th>KPM #1</th>
<th>RECRUITING - Percent of soldiers and airmen recruited vs. recruiting goal.</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Goal</strong></td>
<td>Assure a ready trained force for rapid response to statewide emergencies.</td>
</tr>
<tr>
<td><strong>Oregon Context</strong></td>
<td>Mission.</td>
</tr>
<tr>
<td><strong>Data Source</strong></td>
<td>National Guard Bureau State Performance Indicator Reporting System (SPIRS).</td>
</tr>
<tr>
<td><strong>Owner</strong></td>
<td>Recruiting and Retention Command. Agency PM Coordinator is Suzanne Primm (503) 584-3601</td>
</tr>
</tbody>
</table>

#### 1. OUR STRATEGY

Attract and actively recruit those who would want to serve in the Oregon National Guard.
2. ABOUT THE TARGETS

The target for achieving 100% of the recruiting goal is established to assure force strength in the Oregon National Guard and nationally. An upward trend in recruiting is desired to ensure adequate force strength at both the state and federal level.

3. HOW WE ARE DOING

Recruiting goals have proven to be challenging during the past 12 years of conflict, but Oregon has enjoyed great success for a number of years. For Federal Fiscal Year 2013 the Oregon National Guard's recruiting target was 1,230 soldiers and airmen, our actual recruitments totaled 1,170. This equates to the Oregon National Guard meeting 95% of its combined target.

4. HOW WE COMPARE

Nationwide, the National Guard Bureau reports meeting 102% of its combined recruiting goal for the Army and Air National Guard. By meeting 95% of its combined goal, Oregon placed 43rd out of 54 (states, territories, and the District of Columbia) in Army National Guard recruiting and 5th out of 54 (states, territories, and the District of Columbia) in Air National Guard recruiting.

5. FACTORS AFFECTING RESULTS

The Oregon Legislature has enacted several bills supporting troops, their families, and veterans. Legislative support has provided modification to property tax exemptions for Guard members ordered to federal active duty, continuation of emergency relief assistance for Guard members and their families, delegation of parental powers by parents serving in active military service, an increase in the Oregon state tax deduction for military pay and exemption of Tri-Care health care expenses from federal taxable income for two years. Recruitment and retention bonuses coupled with programs to reward Guard members who sponsor new enlistees, additional recruiters and new marketing initiatives contributed to a highly successful recruiting year.

6. WHAT NEEDS TO BE DONE

Continued command emphasis and on-going assessments of what is working and redirecting efforts to mitigate what is not working. Legislative actions over the last 11 years have provided a significant support for current and former soldiers, airmen and their families, and this should continue. The recruiting goal needs to remain aggressive to drive efforts and emphasis toward assuring force strength.
7. ABOUT THE DATA

The reporting cycle is the federal fiscal year (October through September). This measured data with other extensive readiness reporting is compiled at the national level for further analysis, planning, and reporting. Oregon is able to compare its efforts against similar reporting entities and a national mean.

http://www.oregon.gov/OMD/index.shtml is the Oregon Military Department website - selecting related sites will point to related national websites.
<table>
<thead>
<tr>
<th>KPM #2</th>
<th>ARMORY CONDITION - Percent of statewide armories in adequate or better condition.</th>
<th>2003</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Goal</strong></td>
<td>Enhance community support and readiness for emergency response.</td>
<td></td>
</tr>
<tr>
<td><strong>Oregon Context</strong></td>
<td>Mission.</td>
<td></td>
</tr>
<tr>
<td><strong>Data Source</strong></td>
<td>U.S. Army Installations Status Report (ISR).</td>
<td></td>
</tr>
<tr>
<td><strong>Owner</strong></td>
<td>Installations Division. Agency PM Coordinator is Suzanne Primm (503) 584-3601</td>
<td></td>
</tr>
</tbody>
</table>

![Percent of statewide Armories in adequate condition](image)

**1. OUR STRATEGY**

Ensure armories throughout the state are capable to house military units and ready to serve communities during emergencies. Our ongoing mission is to replace or re-fit aging armories as rapidly as funding becomes available. Partners in this strategy include the National Guard Bureau, the Oregon State Legislature, the
Governor of the State of Oregon, City and County governments, Colleges and Universities, as well as engaged citizen groups.

2. ABOUT THE TARGETS

The targets were adjusted higher for years 2004 and 2005 in anticipation of increased state and federal funding. Increased funding did not materialize. Targets were adjusted back to a reasonable, yet aggressive 50%.

3. HOW WE ARE DOING

The federal fiscal year 2013 percentage of National Guard facilities in adequate or better condition reflects a slight increase over previous years. In part this is due to our state funded Armory Service Life Extension Program which was begun by Governor Kulongoski and funded by the Legislature. Additionally the Military Department has completed a number of federally funded capital improvement and capital construction projects, federally and state funded stimulus projects, as well as Legislatively approved COP funded projects. A series of deferred maintenance projects funded in the 2007-2009 budget have allowed for a temporary improvement in the conditions of some of our facilities. That being stated, budget reductions in the 2009-11 and 2011-13 budgets have resulted in the elimination of maintenance staff responsible for the upkeep of our facilities. The loss of these positions may result in facility conditions deteriorating while adding to the deferred maintenance deficit.

4. HOW WE COMPARE

The Oregon National Guard operates and maintains an inventory of facilities totaling 3,348,188 square feet. This is the fourth largest inventory by square footage within state government. Deferred maintenance needs have risen from approximately $5 million ten years ago to approximately $79.6 million today.

5. FACTORS AFFECTING RESULTS

The maintenance and readiness of Oregon's armories are dependent upon funding. The 2007-2009 budget, and additional stimulus projects were instrumental in providing short term relief to deferred maintenance issues across our facilities. However budget reductions during the 2009-11 and 2011-13, which resulted in the loss of critical maintenance staff, and operational funding will lead to increased levels of deferred maintenance. The loss of staff and funding, as well as increases in utility rates may force the agency back into the mode of managing an ongoing decline of our facilities.

6. WHAT NEEDS TO BE DONE
Previous increases in state funding have proven effective in helping to mitigate levels of deferred maintenance. State funding of National Guard facilities is even more critical due to political unrest at the federal level, and the ongoing concerns related to the potential sequestration of federal funds.

7. ABOUT THE DATA

The reporting cycle is the federal fiscal year (October through September). Data is arrived through extensive annual analysis for submittal of the U.S. Army Installations Status Report, an annual requirement. This report is the basis for leveraging federal funding participation, requiring state match.
# II. KEY MEASURE ANALYSIS

<table>
<thead>
<tr>
<th>KPM #3</th>
<th>REVENUE GENERATION - Percent of available armory time rented.</th>
<th>2005</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Goal</strong></td>
<td>Rent armory facilities to generate the maximum amount of rental revenue possible.</td>
<td></td>
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<tr>
<td><strong>Oregon Context</strong></td>
<td>Mission.</td>
<td></td>
</tr>
<tr>
<td><strong>Data Source</strong></td>
<td>Oregon Military Department internal rental revenue reports.</td>
<td></td>
</tr>
<tr>
<td><strong>Owner</strong></td>
<td>Installations Division. Agency PM Coordinator is Suzanne Primm (503) 584-3601</td>
<td></td>
</tr>
</tbody>
</table>

## 1. OUR STRATEGY

Actively market armory facilities and seek partnerships with local, state, and federal agencies for long term rental agreements.
2. ABOUT THE TARGETS

Targets for this measure were established by the Legislative Fiscal Office.

3. HOW WE ARE DOING

This performance measure was established by the suggestion of Legislative Fiscal Office during and nearing the end of the 2005 extended session. The actual data suggests an overly aggressive target. The more heavily rented Armories are near population centers, have a lack of community competition or have long term renters. Gain in rental activity in rural locations is a much slower process. Increased rental activity in rural locations is dependent upon growth of the community, new business, governmental relocation, and lack of community competition. Gains in rental activity in more heavily rented facilities, is also slower as they have fewer dates available for additional rentals, competition is greater in populated areas because rental venues are so close in proximity of each other. The economic downturn and staffing reductions from budget shortfalls hamper efforts to increase revenue statewide. Populated areas where armories are located rent on average 36% of the time. Rural areas rent on average 19% of the time available. An overall average would be around 27% of the time available that our facilities are rented out.

4. HOW WE COMPARE

The Oregon National Guard operates and maintains the 4th largest inventory of facilities by square footage within state government. Of that inventory only the 39 Armories and a few other facilities / land areas are available for rentals. We manage a sizeable deferred maintenance requirement ($79.6 million) compared to a nearly non-existant schedule within the Department of Administrative Services. Information is not available from other state agencies, or if any agencies conducted similar analysis relating to the rental of armories or similar facilities.

5. FACTORS AFFECTING RESULTS

The maintenance and readiness of Oregon’s Armories is dependent upon funding. The agency's rental revenue somewhat mirrors that of the state budget and the economy. Unemployment and the economic downturn during the last several years have reduced the revenue generated by the rental program adding to the shortfall of available funding to maintain facilities. Further budget reductions and reduced staffing in the coming biennium will continue to affect the agency’s ability to generate revenue through the rental program. Because of reduced staff in our facilities we are missing rental opportunities when customers come in and we have no one on site to help them. Rising energy costs also impact availability of limited operations & maintenance funds. Projects funded with federal stimulus dollars are still ongoing. We are hopeful that these improvements will enhance our ability to aggressively market our facilities to the general public.
6. WHAT NEEDS TO BE DONE

Increase armory maintenance staff. Continue state funding support to provide the means to modernize, alleviate deferred maintenance, repair and maintain armories at level to attract rental use. Increased rental revenue generation can help replace appropriated funding when the armories reach appealing conditions for marketing rentals.

7. ABOUT THE DATA

The reporting cycle is the federal fiscal year. Data is arrived through analysis of internal rental contracts and revenue reports.
1. OUR STRATEGY

Our strategy is to strive to continually have equipment available to perform in the event of a disaster occurring anywhere in Oregon.
II. KEY MEASURE ANALYSIS

2. ABOUT THE TARGETS

The target measures the percentage of equipment on hand in Oregon vs. equipment authorized by the National Guard Bureau for the State of Oregon.

3. HOW WE ARE DOING

For the purposes of this measure we analyzed certain types of equipment utilized in disaster recovery situations; HUMMWVS, 5 Ton Cargo Trucks, Hemitt Fueler Vehicles and Tactical Water Purification Systems (TWPS), which replaced the Reverse Osmosis Water Purification Units (ROWPU'S). The result of this analysis shows for HUMMWV the state of Oregon is authorized 448 vehicles and we currently have 567 on hand, or 127% of authorized levels. For 5 Ton Cargo Trucks the state of Oregon is authorized 106 vehicles and we currently have 144 on hand, or 136% of authorized levels. For Hemitt Fueler Vehicles the state of Oregon is authorized 40 vehicles and we currently have 55 on hand, or 138% of authorized levels. For TWPS Water Purification Systems the state of Oregon is authorized 1 system and we currently have 1 on hand. In total for federal fiscal year 2013 the state of Oregon was authorized 595 pieces of the afore mentioned equipment and we currently have 767 pieces on hand, or 129% of authorized levels.

4. HOW WE COMPARE

Currently there is no comparable data for us to draw from for the purposes of this measure.

5. FACTORS AFFECTING RESULTS

The major factors affecting the availability of equipment on hand include disaster recovery situations which the Oregon National Guard is called upon to assist with and the continued deployments of Oregon National Guard soldiers and equipment to Iraq and Afghanistan. The December 2007 and December 2008 storms that affected the coastal region of Oregon were major actions for the Oregon National Guard. Hundreds of soldiers and dozens of pieces of equipment were utilized to effectively mitigate the damage inflicted on this region. Upon completion of the Oregon National Guard's duties during the December storms much of the equipment used needed to be repaired and refurbished before it could be placed back into active service. The additional component affecting equipment levels are continued long standing deployments of Oregon National Guard troops and equipment. When National Guard troops deploy they have to have sufficient equipment on hand to accomplish their mission and this has had a negative impact on the availability of equipment on hand within the state of Oregon.

6. WHAT NEEDS TO BE DONE
More emphasis needs to be placed on pre-disaster mitigation in commonly affected areas such as the coastal region and continued legislative support of the equipment refurbishment program.

7. ABOUT THE DATA

The reporting cycle is the federal fiscal year (October through September).
### 1. OUR STRATEGY

Cost effective and purpose oriented intervention in the lives of Oregon's at-risk youth.
2. ABOUT THE TARGETS

The target measures the percentage of 17-18 year old students who graduate the academic (residential) phase of the program and obtain either a GED or a High School diploma each year.

3. HOW WE ARE DOING

The Youth Challenge curriculum successfully prepares students to pass General Education Diploma (GED) and High School diploma requirements, whereas these same students were failing in the traditional setting. 17-18 year old students not earning academic credentials and those students 16 years of age who graduate the program earn 8 accredited High School credits towards acquiring diplomas.

4. HOW WE COMPARE

Of the 255 students graduated in the 2013 reporting cycle, 25 were 16 years of age and were not counted in this measure. Of the 230 graduating students over the age of 16, 12 earned a GED and 34 earned High School diplomas, a total of 20%. 184 of the 230 graduating students over the age of 16, or 80% earned 8 High School credits and chose to return to their home High School and pursue their Diploma. These figures are provided by staff within the Oregon Youth Challenge Program.

5. FACTORS AFFECTING RESULTS

Applicants who are enrolled in Youth Challenge are 16-18 year olds who were not successful in the traditional High School setting and have dropped-out or were failing. Challenge offers these youth an alternative for success. The military setting and the curriculum combines classroom work, community service, and challenging individual and team activities into one experience. The students learn how to work with others, set personal goals, and plan their direction for life. Their personal goals and motivations to succeed provide a base for them to become positive, productive, taxpaying, contributing citizens in their respective communities.

6. WHAT NEEDS TO BE DONE

Continued Legislative support for General Fund dollars in matching the Federal Funds provided to operate the program.

7. ABOUT THE DATA
The reporting cycle is the federal fiscal year (October through September). www.ngycop.org and www.oregon.gov/OMD/YCP/ national and state sites.
## II. KEY MEASURE ANALYSIS

<table>
<thead>
<tr>
<th>KPM #6</th>
<th>REINTEGRATION - Percent of members successfully referred for reintegration services.</th>
<th>2008</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Goal</strong></td>
<td>Provide reintegration services to soldiers and airmen returning from overseas deployments.</td>
<td></td>
</tr>
<tr>
<td><strong>Oregon Context</strong></td>
<td>Mission.</td>
<td></td>
</tr>
<tr>
<td><strong>Data Source</strong></td>
<td>Oregon National Guard Service Member and Family Support Program (SMFS).</td>
<td></td>
</tr>
<tr>
<td><strong>Owner</strong></td>
<td>Oregon National Guard Service Member and Family Support Program (SMFS). Agency PM Coordinator is Suzanne Primm (503) 584-3601</td>
<td></td>
</tr>
</tbody>
</table>

### 1. OUR STRATEGY

Provide outreach and referral to services for Service Members and their families.

![Percent of members successfully referred for reintegration services](chart)

*Bar is actual, line is target*

Data is represented by number.
2. ABOUT THE TARGETS

The target measures the percentage of Service and Family Members who have been successfully referred for reintegration services.

3. HOW WE ARE DOING

The Service Member and Family Support Program (SMFS) has successfully referred or provided reintegration services to 100% of ORNG Service Members returning from deployment since federal fiscal year 2009. This has been accomplished by providing Yellow Ribbon Reintegration Program training, conducting seminars and workshops during unit training assemblies, and establishing a network of public and private sector organizations located throughout Oregon communities available to support Service Members and their families.

4. HOW WE COMPARE

The Service Member and Family Support Program accomplishes its Reintegration mission by deploying the Joint Transition Assistance Program (JTAP). The National Guard Bureau (NGB) considers Oregon's JTAP Program a nationwide best practice for other states to emulate. During the most recent twelve month reporting period (October 1, 2013 - August 21, 2014) the JTAP team conducted 8,578 interactions with Service Members and their Families throughout Oregon. The team met with 396 employers to discuss employment opportunities. The employment outreach resulted in over 1,314 confirmed hires YTD; this is up from 622 confirmed hires in FY13. The JTAP team conducted 369 individual veteran health and welfare checks, and referred 1,877 veterans to service organizations for assistance. Each of the JTAP team members have received Applied Suicide Intervention Skills Training (ASIST).

5. FACTORS AFFECTING RESULTS

The loss of federal funds supporting the Oregon National Guard JTAP Program after the current contract expires on September 29, 2014 will significantly reduce reintegration support available to Service Members and their Families. There are no active duty installations in Oregon to support Service Members and their Families. The closest active duty installations are Joint Base Lewis-McChord located 130 miles north of Portland, Mountain Home Air Force Base located 500 miles east of Willamette Valley population centers, and Travis Air Force Base located 500 miles south of Willamette Valley population centers. The lack of active duty military installations in Oregon limits resources available to Service Members and their Families who then seek assistance from the JTAP team to avoid the expense and long travel to active duty installations in neighboring states. Federal fund reductions will reduce support available to Service Members and their Families in Oregon. The large geographic dispersion of Service and Family Members in Oregon creates challenges in providing support to individuals living in rural areas. Loss of federal funds for the JTAP team, and associated staff reductions, will impact our ability to sustain the current level of support to Oregon Service Members and their Families.
6. WHAT NEEDS TO BE DONE

The most critical factor affecting the Oregon National Guard JTAP team is the projected federal budget reduction. The program’s approximately $1.4M federal fiscal year budget is funded over 99% by the National Guard Bureau and less than 1% by the state of Oregon. We have no funding projected past September 29, 2014 and are at risk of losing the program entirely. An increase in State funding and positions is critical to continuation of a viable JTAP program.

7. ABOUT THE DATA

The reporting cycle is the Federal fiscal year (October through September).
## 1. OUR STRATEGY

The goal of the Office of Emergency Management (OEM) is to ensure all 36 counties in Oregon have emergency operation plans which effectively protect their citizens and their property during an emergency situation. To accomplish this goal OEM is measuring the percentage of counties which have a National Incident Management System (NIMS) compliant Emergency Operations Plans (EOPS).

The goal of the Office of Emergency Management (OEM) is to ensure all 36 counties in Oregon have emergency operation plans which effectively protect their citizens and their property during an emergency situation. To accomplish this goal OEM is measuring the percentage of counties which have a National Incident Management System (NIMS) compliant Emergency Operations Plans (EOPS).

### Data Source
Quarterly reports from the counties provide current data on plan development, training, and exercises.

### Owner
Oregon Emergency Management, Dave Stuckey, (503) 378-2911 Agency PM Coordinator is Suzanne Primm (503) 584-3601
Management System (NIMS) compliant Emergency Operations Plan (EOP). The NIMS is a comprehensive, national approach to incident management which provides a template for managing an incident regardless of cause, size, location or complexity. The applicability of the National Incident Management System crosses local, state, and federal jurisdictions and all functional disciplines within in emergency response. There are five functional components of NIMS – Preparedness, Communications and Information Management, Resource Management, Command and Management, and Ongoing Management and Maintenance. Each of these functional components must be included in a county EOP to be deemed compliant with NIMS. Funding for the completion of these Emergency Operations Plans is provided by the Homeland Security Grant Program and the Emergency Management Performance Grant, which are administered by the Office of Emergency Management.

2. ABOUT THE TARGETS

The target for this measure is for 100% of Oregon counties to have a National Incident Management System compliant Emergency Operations Plan on file with the Office of Emergency Management (OEM). Over the past number of years it has been shown that between 90-100% of counties have kept an up to date Domestic Preparedness Plan on file with OEM, and there is little doubt that this trend will continue with Emergency Operation Plans. These plans have a five year life cycle, similar to the cycle developed for the hazard mitigation plans, and must be updated and re-submitted to OEM for review and approval.

3. HOW WE ARE DOING

Currently 100%, of Oregon’s counties have a National Incident Management System compliant Emergency Operations Plan on file with the Office of Emergency Management (OEM). This is consistent with recent trends in the number of counties with Domestic Preparedness Plans on file with OEM.

4. HOW WE COMPARE

Currently comparable information is not readily available regarding this particular measure in other states or at the national level. The link provided below will take the reader to the NIMS homepage where more information is available regarding the component pieces of NIMS, FAQ’s, and the relationship between NIMS and the National Response Framework.

http://www.fema.gov/national-incident-management-system

5. FACTORS AFFECTING RESULTS

A primary issue affecting the results of this measure is available resources, at both the state and local level. Economic conditions have required state and county governments to find new, more efficient ways to conduct business without hampering service delivery. To date OEM has been able to maintain the
records showing when local governments need to update and re-submit their Domestic Preparedness and Emergency Operations Plans. In addition OEM has been able to continue to offer support services to local governments as they work to refine these plans. That being said, the support services being provided to local governments are the responsibility of one or two key staff members within OEM, and there are no readily available resources to help provide back-up or support. At the county level it is taking a longer period of time for plans to be modified and re-submitted due to lack of qualified personnel and other resources. OEM is anticipating a major reduction in the level of Homeland Security Grant funding in future years. This grant is the primary funding source for the development of Domestic Preparedness and Emergency Operations Plans. A significant reduction may cause several local jurisdictions to fall behind in the ongoing development and maintenance of these plans.

6. WHAT NEEDS TO BE DONE

Continued support for the Office of Emergency Management to increase staff to assist county governments with the ongoing requirements associated with Domestic Preparedness and Emergency Operations planning. While there is a limited number of options available to State Government as it relates to local emergency management, acknowledging the fact that help is needed at the local level will provide moral support to local governments. OEM is continuing its efforts to encourage local governments to be as proactive as possible with regards to this type of planning due to level of federal funding which currently exists.

7. ABOUT THE DATA

Data is collected quarterly and reported annually.
1. OUR STRATEGY

Measuring the percentage of Oregon’s population covered by a FEMA approved local hazard mitigation plan helps the Office of Emergency Management determine the effectiveness of local planning efforts, as well as the distribution of federal hazard mitigation grant funds. Hazard mitigation is defined by the
Federal Emergency Management Agency as “sustained action taken to reduce or eliminate long-term risk to people and their property from hazards”. The benefits provided to local communities through effective hazard mitigation planning includes identifying cost effective actions for risk reduction that are agreed upon by stakeholders and the public, focusing resources on the greatest risks and vulnerabilities, building partnerships by involving people, organizations, and businesses, increasing education and awareness of hazards and risk, communicating priorities to state and federal officials, and aligning risk reduction with other community objectives. As the percentage of population covered by these plans expands or retracts OEM is able to identify the regions which are causing the fluctuation to occur. OEM can then interact with these communities to determine what course of action needs to be taken to ensure the population is covered by an approved plan.

2. ABOUT THE TARGETS

Currently OEM has set the target for 90% of Oregon’s population to be continually covered by a FEMA approved hazard mitigation plan. This target was deemed appropriate as hazard mitigation plans, per Code of Federal Regulation (CFR), Title 44, Chapter 1, Part 201, have a cycle life of five years. Every five years a local jurisdiction must review and revise its plan to reflect changes in development, progress in local mitigation efforts, and changes in priorities. The plan must then be re-submitted to the Office of Emergency Management for review and approval. Meeting this five year deadline is a requirement for a local community to be eligible to retain federal hazard mitigation grant funding.

3. HOW WE ARE DOING

For the most recent reporting period 81% of Oregon’s population was covered by a FEMA approved hazard mitigation plan. In Federal Fiscal Year 2013 FEMA reported that 77% of the nation’s population was covered through community and/or tribal hazard mitigation plans.

4. HOW WE COMPARE

As of Federal Fiscal Year 2013 the Federal Emergency Management Agency is reporting that 77% of the nation’s population is currently covered through a community and/or tribal mitigation plan. Based on a percentage of total population Oregon is ahead of the national trend by 4% as it relates to population covered by hazard mitigation plans. The link below will take the reader to the FEMA web site where a map is displayed showing mitigation plan statuses across the United States.

http://www.fema.gov/multi-hazard-mitigation-plan-status

5. FACTORS AFFECTING RESULTS
A primary issue affecting the results of this measure is available resources, at both the state and local level. Economic conditions have required state and local governments to find new, more efficient ways to conduct business without hampering service delivery. To date OEM has been able to maintain the records showing when local governments need to update and re-submit their hazard mitigation plans. In addition OEM has been able to continue to offer support services to local governments as they work to refine these plans. That being said, the support services being provided to local governments are the responsibility of one or two key staff members within OEM, and there are no readily available resources to help provide back-up or support. At the local level it is taking a longer period of time for plans to be modified due to lack of qualified personnel and other resources.

6. WHAT NEEDS TO BE DONE

Continued support for the Office of Emergency Management to increase staff to assist local governments with the ongoing requirements associated with hazard mitigation planning. While there is a limited number of options available to State Government as it relates to local emergency management, acknowledging the fact that help is needed at the local level will provide moral support to local governments. OEM is continuing its efforts to encourage local governments to be as proactive as possible with regards to hazard mitigation planning due to the potential for increased federal funds resulting from a future disaster.

7. ABOUT THE DATA

Data is collected quarterly and reported annually.
CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with Military Department customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.

Goal
The goal of this measure is to ensure the customers of the Oregon Military Department are satisfied with the level of service they receive from the department. This measure consolidates data regarding overall customer satisfaction, timelines of information, and accuracy of information, helpfulness of information, expertise, and the availability of information provided by the Oregon National Guard, the Oregon Military Department, and the Office of Emergency Management.

Oregon Context
Mission.

Data Source
The source of data for this measure is an online survey run through Survey Monkey. The survey is sent to city and county officials, state legislators, state agency heads and certain members of the Oregon National Guard.

Owner
Agency Leadership. Agency PM Coordinator is Suzanne Primm (503) 584-3601

<table>
<thead>
<tr>
<th>2006</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>Target</th>
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1. OUR STRATEGY
Our strategy is to ensure that information and assistance is available to the citizens of Oregon at all times. Successful implementation of this strategy is especially important as it relates to disaster preparedness and response, as well as the functional readiness of our armories. The Military Department wants to ensure that information and assistance is available to anyone needing it before, during, and after a disaster situation. This strategy is also necessary to ensure our armories throughout the state are prepared to house military units, and are ready to serve the surrounding communities in times of crisis.

2. ABOUT THE TARGETS

Targets were established by Legislative Fiscal Office and from data collected from the 2006 Customer Satisfaction survey.

3. HOW WE ARE DOING

2014 survey results for federal fiscal year 2013 indicated Overall Customer Service was the highest category with 82% of respondents rating it as good or excellent. This is an increase of 10% from the 2013 survey where 72% of respondents rated Overall Customer Service as good or excellent. Expertise was the second highest scoring category in the 2014 survey with 79% of respondents rating it as good or excellent. Overall the majority of categories showed an increase from the previous year's report.

4. HOW WE COMPARE

While other state and Federal agencies do customer satisfaction surveys, there is no known comparable agency that aligns with the department's mission, goals and customer pool. The Oregon Military Department operates and maintains the 4th largest inventory of facilities by square footage within state government. These facilities are critical to maintaining force structure as well as providing our citizen soldiers with a home base in which to prepare for deployments. The Office of Emergency Management (OEM) works with city and county governments to ensure that proper hazard mitigation and emergency operations plans are in place. OEM works with the 43 Public Safety Answering Points across the state on communication and technical issues related to 9-1-1 services. OEM also works with communities to help them recover from natural or human made disasters. Our Community Support Program operates the only statewide alternative high school for students 16-18 who are failing in the traditional high school environment.

5. FACTORS AFFECTING RESULTS

The maintenance and readiness of Oregon's armories are dependent upon funding. Federal funding is leveraged to the maximum extent. Decline in armory condition is due in part to reduced General Fund services & supplies, and personal services. Limited funding does attribute to timeliness in responding to facilities issues unless major mechanical or structural failures occur, expenses for non-critical repairs for one armory give way to critical repairs required at
another armory. Limited staffing does not provide for a maintenance technician at each facility, so a regional system is in place wherein maintenance technicians travel distances to address service needs. The Office of Emergency Management is affected by limited General Fund support and reductions in Federal Grant monies which are critical for hiring and retaining key staff members. Limited staffing does have a major impact on the timeliness of responding to customer requests for assistance post disasters. Staff time is directed towards the most critical situations first and then follow-ups are conducted to ensure that all customer needs are met.

6. WHAT NEEDS TO BE DONE

Continued state funding support will provide the needed investment to improve armory readiness and increase the capabilities of the Office of Emergency Management to effectively respond to disaster situations throughout the state.

7. ABOUT THE DATA

For the 2014 Customer Service Survey for federal fiscal year 2013, the Oregon Military Department requested that respondents classify themselves as one of 43 distinct options. This allows the department better analyze which customers are responding to our survey and which ones need to be engaged further. The OMD survey also asks respondents to identify if they are a member of the Oregon Army or Air National Guard, or a member of another Armed Forces Component. The survey allows the respondent to critique customer service for the Oregon National Guard, the Oregon Military Department, and the Office of Emergency Management. In calculating the percentages the Military Department ignored the “Don’t Know” responses.
### Agency Mission:
The Oregon National Guard will provide the citizens of the State of Oregon and the United States with a ready force of citizens soldiers and airmen, equipped and trained to respond to any contingency, natural or manmade.

### Contact:
- **Suzanne Pimm**
- **Debbie Stratman**

### Contact Phone:
- 503-584-3601
- 503-584-3873

### The following questions indicate how performance measures and data are used for management and accountability purposes.

#### 1. INCLUSIVITY

**Staff:** The Adjutant General, Deputy Director, Senior Leaders within the Command Group and military units, and Division Directors remain involved in the maintenance, analysis and review of agency performance measures and numerous performance indicators reported at the national level. The Departments of the Army and Air Force, and the National Guard Bureau have established extensive federal reporting systems which include performance indicators. The performance measures used by the Oregon Military Department that directly link to the agency’s goals supporting its mission to the State of Oregon are just a few of the many performance indicators developed, tracked and analyzed in on-going federal reporting systems.

**Elected Officials:** Congressional involvement in the development of Department of Defense reporting systems was exercised for analysis of services and appropriation. With exception of Legislative directed customer service performance measures, the performance measures developed for state reporting were established and developed from extensive and existing Department of Defense and National Guard Bureau reporting systems.

**Stakeholders:** The National Guard Bureau, Department of Defense and Department of Homeland Security officials continually review performance results and operational statuses for the purposes of providing support and coordination, and for compiling reported data into higher systems for national level reporting, analysis and review.

**Citizens:** Citizens of the state of Oregon are welcomed and encouraged to view the agency's key performance measures. Our customer service survey directly involves the end users of our facilities and our staff and it provides them a forum to voice opinions which are listened to and acted upon by agency leadership. We strive to continually engage the communities where are services are utilized and we encourage citizens to voice their comments and concerns as it provides us the information necessary to better perform our duties.

#### 2. MANAGING FOR RESULTS

The Adjutant General and the senior leadership of the Oregon National Guard review statistics, operational status, and performance indicators presented by every division and command on a frequent and regular basis. It is here further...
studies, research, or change in priorities or operation is ordered by the Adjutant General. The Adjutant General and senior leadership is briefed regularly by every unit command, on force strength, personnel, equipment and facility readiness, and operational status.

<table>
<thead>
<tr>
<th>3 STAFF TRAINING</th>
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<td>Federal reporting requirements including performance indicators have been in existence for decades. Division Directors of the Oregon Military Department and leaders in the Oregon National Guard have been tracking, presenting, and interpreting performance indicators and status reports during the evolution of their careers. Directors, Program Managers, and staff attend national conferences and workshops sponsored by the federal grant funding directorates within the National Guard Bureau, and the Department of Homeland Security part of which includes performance indicator review and reporting. National Guard soldiers and airmen continually attend military schools and training events, many of which involve review and analysis of performance indicators and actions.</td>
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<th>4 COMMUNICATING RESULTS</th>
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| **Staff:**  
  • Staff: Regular and frequent presentations, meetings and reviews to assess operational results, determine what works well and what does not, and to adjust operational processes to achieve desired results.  
  
  **Elected Officials:**  
  • Elected Officials: The Governor as the Commander-in-Chief of the Oregon National Guard is involved and maintains awareness of operational issues and results for the purpose of leadership and direction. Legislative members are presented performance results through various presentations. Oregon’s Congressional delegation and their staff are communicated with on issues where they may impact performance results. Members of Congress are presented performance results from Department of Defense and the National Guard Bureau through presentations and testimony.  
  
  **Stakeholders:** National Guard Bureau, Department of Defense and Department of Homeland Security officials review performance results and operational statuses for the purposes of providing support and coordination, and for compiling reported data into higher systems for national level reporting, analysis and review.  
  
  **Citizens:** The agency posts its performance measure results on the agency website. Concerning Youth Challenge; parents, educators, and local officials are invited for tours and presentations, and attend graduation ceremonies. All are provided information concerning program performance. Local central Oregon business leaders, Legislative members, and former Legislative members receive briefings on Youth Challenge performance for the purpose of awareness, communication, and assistance. Citizens perform as mentors in the post-residential portion of the program. |
The Oregon Military Department has received two completed audits by the Secretary of State Audits Division during the 2011-2013 biennium and five during the 2013-2015 biennium to date.

**2011-13 biennium**

**Selected Financial Accounts for the year ended June 30, 2012**
This audit was to express an opinion on whether the financial statements contained in the State of Oregon’s Comprehensive Annual Financial Report were fairly presented, in all material respects, in conformity with generally accepted accounting principles. The accounts selected for fair presentation in accordance with generally accepted accounting principles were various payroll expenditures, SFMA general ledger account 0852 - Buildings and Building Improvements and SFMA general ledger account 0875 - Accumulated Depreciation. For these selected accounts, the audit did not identify any reportable findings or deficiencies in internal control over financial reporting.

**Statewide Single Audit for the year ending June 30, 2012**
This audit was conducted in accordance with the Single Audit Act and OMB Circular A-133, which has two components: federal compliance and effective internal controls over federal compliance. One federal program was selected for federal compliance audit, Catalog of Federal Domestic Assistance number 12.401, National Guard Military Operations and Maintenance. Federal regulations prohibit grant recipients from contracting with parties suspended or debarred from participating in federal programs or activities. The 2012 audit found the department needed to improve its process for checking vendors for Suspension and Debarment by checking the Excluded Party List System (EPLS). While the department has a policy to perform a review of EPLS and maintain documentation of that review prior to the execution of a contract, the policy did not require verification when a DAS price agreement is used. Agency response: The department will conduct an EPLS check for all procurements, inclusive of those on State Price Agreements (PA) and place records of search results in applicable contract files.
2013-15 biennium

Selected Financial Accounts for the year ended June 30, 2013
This audit was to express an opinion on whether the financial statements contained in the State of Oregon’s Comprehensive Annual Financial Report were fairly presented, in all material respects, in conformity with generally accepted accounting principles. The accounts selected for fair presentation in accordance with generally accepted accounting principles were SFMA general ledger account 0852 - Buildings and Building Improvements and SFMA general ledger account 0875 - Accumulated Depreciation. The audit did not identify any reportable findings or deficiencies in internal control over financial reporting.

Statewide Single Audit for the year ending June 30, 2013
This audit was conducted in accordance with the Single Audit Act and OMB Circular A-133, which has two components: federal compliance and effective internal controls over federal compliance. Catalog of Federal Domestic Assistance number 12.401, National Guard Military Operations and Maintenance was selected for audit. For the year ending June 30, 2013 the department substantially complied with all requirements tested by auditors relevant to the federal program. In the prior fiscal year, a finding indicated the department needed to improve its process for checking vendors for Suspension and Debarment by checking the Excluded Party List System (EPLS). The department response and corrective action was reported in the Statewide Single Audit Report for fiscal year ended 2013 with a status of “corrective action was taken.”

Statewide Single Audit for the year ending June 30, 2013
This audit was conducted in accordance with the Single Audit Act and OMB Circular A-133, which has two components: federal compliance and effective internal controls over federal compliance. Catalog of Federal Domestic Assistance number 97.036, Disaster Grants-Public Assistance (Presidentially Declared Disasters) was selected for audit. Federal regulations require recipients of federal awards to report grant information on the Federal Funding Accountability and Transparency Act (FFATA) reporting system. An audit finding was issued for the department not having written policies and procedures that ensuring required information was reported. Agency response: The department will evaluate awards monthly to determine if additions or modifications to FFATA are required and document the evaluation. A second audit finding was issued for inadequate documentation within quarterly financial reports submitted to Federal Emergency Management Administration (FEMA) for each disaster grant administered by the department. Agency response: Department grant accounting staff has identified additional documentation to include in the report that clearly substantiates report data. A third audit finding was issued for the department not having a written policy and methodology for identifying transactions subject to fiscal year end accounting accruals. Agency response: The department will develop a formalized process to identify fiscal year end accrual transactions.
Office of Emergency Management: Rebuilding the Organization to Strengthen Oregon’s Emergency Management (OEM)
This performance audit focused on OEM’s internal management practices. The audit objective was to identify improvements OEM can make to better help the state prepare for, respond to and recover from disasters. The audit recommended OEM resolve management issues with clear and specific recommendations, improve policies and work processes, improve communications strategies and feedback to improve its performance. Agency response: The department generally agrees with audit recommendations and has already begun to implement many of them. OEM has a new leadership team that recognizes the need to improve processes and procedures, improve internal communication, professional development training and alignment of staff resources with strategic objectives for disaster planning. OEM is working with the Center for Executive and professional Education at Portland State University to help facilitate changing management processes and implement organizational changes.

Selected Financial Accounts for the year ended June 30, 2014
This audit was to express an opinion on whether the financial statements contained in the State of Oregon’s Comprehensive Annual Financial Report were fairly presented, in all material respects, in conformity with generally accepted accounting principles. The accounts selected for fair presentation in accordance with generally accepted accounting principles were SFMA general ledger account 0852 - Buildings and Building Improvements and SFMA general ledger account 0875 - Accumulated Depreciation. The audit did not identify any reportable findings or deficiencies in internal control over financial reporting.
Oregon Military Department

This report is submitted to provide an update of the Oregon Military Department’s progress toward the 2013-15 biennium goals and programs for the agency’s six year plan.

The Oregon Military Department has 521 positions, the majority of which are full time. Over 80 positions are part-time. Some positions have multiple employees who work less than quarter time and share positions. The State uses the Civilian Labor Force (CLF) as the comparison for hiring outcomes. The summary of percentages show: 89.5% White, 10.5% People of Color (POC), 1.68% African American, 5.04% Hispanic, 2.52% Asian Pacific, 1.26% Native American, 2.73% Disabled and 25.42% are women.

Historically, positions in the Oregon Military Department have been male dominated work groups. The Oregon Military Department continues to reach out to attract qualified minorities and women as vacancies occur. Our paramount goal however, is to employ as many returning veterans as possible and a mission clearly relating to mobilization and deployment of soldiers in the event of State and National Emergencies. Our outreach efforts, including providing quality service and recruitment to that group is occasionally limited due to budget constraints and some layoffs. We have an expansive distribution list for our job postings and research hard-to-fill positions to locate areas for advertisement. These efforts increased our applicant pool of qualified minority candidates and we continue to look for ways to reach more minority applicants. We contact colleges, related associated fields and the Employment Department. We use the Neo-Gov software to post announcements on the State of Oregon jobs page. We are actively involved with the ever changing E-Recruit process and stay current and updated on new and improved ways to take advantage of networking opportunities with other State agencies, recruiters, job fairs and events. We also place recruitment announcements on the federal Oregon National Guard website and other veteran assistance programs. Our goals continue to be finding a variety of ways to expand our outreach efforts in bringing a diverse workforce to the Oregon Military Department.
### Summary Cross Reference Listing and Packages

#### 2015-17 Biennium

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## Military Dept, Oregon

### Budget Support - Detail Revenues and Expenditures

**2015-17 Biennium**

### Military Dept, Oregon

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### REVENUE CATEGORIES

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01/08/15 10:51 AM Page 1 of 89 BDV103A - Budget Support - Detail Revenues & Expenditures BDV103A
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### Military Dept, Oregon

**Budget Support - Detail Revenues and Expenditures**

**2015-17 Biennium**

**Military Dept, Oregon**

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<th>2013-15 Leg Approved Budget</th>
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### Military Dept, Oregon

#### 2015-17 Biennium

**Budget Support - Detail Revenues and Expenditures**

**Agency Number:** 24800

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**EXPENDITURES**

**PERSONAL SERVICES**

**SALARIES & WAGES**

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| 3170 Overtime Payments                 |

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*Budget Page 494*
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P.S. BUDGET ADJUSTMENTS

3455 Vacancy Savings

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<th>2015-17 Governor's Budget</th>
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**SERVICES & SUPPLIES**

**4100 Instate Travel**

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**4125 Out of State Travel**

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**4150 Employee Training**

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**4175 Office Expenses**

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### Military Dept, Oregon

**Budget Support - Detail Revenues and Expenditures**

**2015-17 Biennium**

#### Military Dept, Oregon

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<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
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<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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#### 4315 IT Professional Services

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#### 4325 Attorney General

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#### 4375 Employee Recruitment and Develop

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#### 4400 Dues and Subscriptions

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**CAPITAL OUTLAY**

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### 3400 Other Funds Ltd

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### 5950 Undistributed (C.O.)

- 3400 Other Funds Ltd
  - (7,273)

### CAPITAL OUTLAY

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**TOTAL CAPITAL OUTLAY**

| $22,161,092 | $16,989,922 | $17,332,195 | $42,876,519 | $22,713,519 |

### SPECIAL PAYMENTS

#### 6015 Dist to Cities

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#### 6020 Dist to Counties

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### Military Dept, Oregon

#### Budget Support - Detail Revenues and Expenditures

**2015-17 Biennium**

**Military Dept, Oregon**

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<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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### Military Dept, Oregon

#### Budget Support - Detail Revenues and Expenditures

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<th>Description</th>
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<th>2013-15 Leg Adopted Budget</th>
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<th>2015-17 Governor's Budget</th>
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**SPECIAL PAYMENTS**

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<th>2013-15 Leg Approved Budget</th>
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<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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**TOTAL SPECIAL PAYMENTS**

$213,670,914 $236,613,543 $236,613,543 $236,183,845 $236,183,845 -

**DEBT SERVICE**

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#### DEBT SERVICE

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#### EXPENDITURES

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**REVERSIONS**

9900 Reversions

8030 General Fund Debt Svc

**(1)**

**ENDING BALANCE**

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**AUTHORIZED POSITIONS**

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**AUTHORIZED FTE**

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### Military Dept, Oregon

#### Budget Support - Detail Revenues and Expenditures

**2015-17 Biennium**

**Operations**

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<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
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### Military Dept, Oregon

**Agency Number:** 24800

**Budget Support - Detail Revenues and Expenditures**

**2015-17 Biennium**

**Operations**

<table>
<thead>
<tr>
<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
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**TRANSFERS OUT**

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**TOTAL TRANSFERS OUT**

|                             | ($1,431,061)    | ($1,507,075)               | ($1,507,075)                | ($1,474,115)                   | ($1,474,115)              | -                           |

**AVAILABLE REVENUES**

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<th>2015-17 Leg Adopted Budget</th>
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<tr>
<td>8000 General Fund</td>
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**TOTAL AVAILABLE REVENUES**

|                             | $95,725,005     | $126,090,983                | $129,043,233                | $126,287,226                   | $126,136,778              | -                           |

**EXPENDITURES**

**PERSONAL SERVICES**

**SALARIES & WAGES**

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**SALARIES & WAGES**
### Military Dept, Oregon

**Budget Support - Detail Revenues and Expenditures**

**2015-17 Biennium**

#### Operations

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<th>Description</th>
<th>2011-13 Actuals</th>
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<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
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#### OTHER PAYROLL EXPENSES

**3210 Empl. Rel. Bd. Assessments**

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**3220 Public Employees' Retire Cont**

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**3221 Pension Obligation Bond**

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**3230 Social Security Taxes**

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## 2015-17 Operations

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### Military Dept, Oregon

**Agency Number:** 24800

Budget Support - Detail Revenues and Expenditures

**Cross Reference Number:** 24800-002-00-00-00000

**2015-17 Biennium**

**Operations**

<table>
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<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
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<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
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**P.S. BUDGET ADJUSTMENTS**

**3455 Vacancy Savings**

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**3465 Reconciliation Adjustment**

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**3470 Undistributed (P.S.)**

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**3991 PERS Policy Adjustment**

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### Military Dept, Oregon

#### Budget Support - Detail Revenues and Expenditures

**2015-17 Biennium**

**Operations**

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## Military Dept, Oregon

### Budget Support - Detail Revenues and Expenditures

**2015-17 Biennium**

**Operations**

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## Military Dept, Oregon

### Budget Support - Detail Revenues and Expenditures

#### 2015-17 Biennium

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## Operations

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<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
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### Building Structures

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### Other Capital Outlay

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<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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### Undistributed (C.O.)

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### Capital Outlay

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<th>2015-17 Governor's Budget</th>
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<td>8000 General Fund</td>
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**TOTAL CAPITAL OUTLAY**

|                       | $2,189,416      | $927,101                   | $884,218                   | $910,745                      | $910,745                  | -                         |

### Special Payments

#### Loan Repaid To State Agencies

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<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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<td>140,817</td>
<td>140,817</td>
<td>142,278</td>
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<td>3400 Other Funds Ltd</td>
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<td>42,911</td>
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## Operations

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<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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| EXPENDITURES                 |                 |                            |                            |                              |                          |                           |
| 8000 General Fund            | 9,057,413       | 6,187,896                  | 7,163,378                   | 8,461,072                    | 8,366,069                | -                         |
| 3400 Other Funds Ltd         | 3,148,817       | 5,425,762                  | 5,574,425                   | 4,751,092                    | 4,739,124                | -                         |
| 6400 Federal Funds Ltd       | 81,064,477      | 112,963,560                | 114,940,328                 | 113,034,033                  | 112,978,588             | -                         |
| **TOTAL EXPENDITURES**       | **$93,270,707** | **$124,577,218**           | **$127,678,131**            | **$126,246,197**             | **$126,083,781**        |                           |

| ENDING BALANCE               |                 |                            |                            |                              |                          |                           |
| 3400 Other Funds Ltd         | 2,454,298       | 370,853                    | 222,190                     | 41,029                       | 52,997                   | -                         |
| 6400 Federal Funds Ltd       |                 | 1,142,912                  | 1,142,912                   |                              |                          |                           |
| **TOTAL ENDING BALANCE**     | **$2,454,298**  | **$1,513,765**             | **$1,365,102**              | **$41,029**                  | **$52,997**              |                           |

| AUTHORIZED POSITIONS         |                 |                            |                            |                              |                          |                           |
| 8150 Class/Unclass Positions | 394             | 408                        | 408                         | 406                          | 406                      | -                         |
| **TOTAL AUTHORIZED POSITIONS** | 394             | 408                        | 408                         | 406                          | 406                      |                           |

<p>| AUTHORIZED FTE               |                 |                            |                            |                              |                          |                           |
| 8250 Class/Unclass FTE Positions | 340.01         | 365.51                     | 365.51                      | 363.51                       | 363.51                  | -                         |
| <strong>TOTAL AUTHORIZED FTE</strong>     | <strong>340.01</strong>      | <strong>365.51</strong>                 | <strong>365.51</strong>                  | <strong>363.51</strong>                   | <strong>363.51</strong>              |                           |</p>
<table>
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<th>Description</th>
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### Military Dept, Oregon

**Agency Number:** 24800  
**Cross Reference Number:** 24800-003-00-00-00000

#### 2015-17 Biennium

**Oregon Emergency Management**

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**P.S. BUDGET ADJUSTMENTS**

3455 Vacancy Savings

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3465 Reconciliation Adjustment

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3470 Undistributed (P.S.)

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3991 PERS Policy Adjustment

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**P.S. BUDGET ADJUSTMENTS**
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## 4450 Fuels and Utilities

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## 4475 Facilities Maintenance

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## Oregon Emergency Management

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#### SERVICES & SUPPLIES

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**TOTAL SERVICES & SUPPLIES**

|$6,703,572 | $6,822,553 | $6,804,937 | $8,187,078 | $8,314,148 | - |

#### CAPITAL OUTLAY

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## Oregon Emergency Management

### Budget Support - Detail Revenues and Expenditures

#### 2015-17 Biennium

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### Military Dept, Oregon

**Agency Number:** 24800  
**Cross Reference Number:** 24800-004-00-00-00000  
**2015-17 Biennium**

**Community Support**

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**REVENUE CATEGORIES**

**GENERAL FUND APPROPRIATION**

| 0050 General Fund Appropriation   |                 |                             |                             |                               |                          |                           |
| 8000 General Fund                |                 |                             |                             |                               |                          |                           |
|                                    | 418,805         | 206,062                     | 206,062                     | 197,381                       | 197,377                  | -                         |

**SALES INCOME**

| 0705 Sales Income                |                 |                             |                             |                               |                          |                           |
| 3400 Other Funds Ltd             |                 |                             |                             |                               |                          |                           |
|                                    | 5,719           | -                           | -                           | -                             | -                        | -                         |

**OTHER**

| 0975 Other Revenues              |                 |                             |                             |                               |                          |                           |
| 3400 Other Funds Ltd             |                 |                             |                             |                               |                          |                           |
|                                    | 2,144,907       | 1,702,600                   | 3,107,571                   | 1,862,000                     | 1,862,000                | -                         |

**FEDERAL FUNDS REVENUE**

| 0995 Federal Funds               |                 |                             |                             |                               |                          |                           |
| 6400 Federal Funds Ltd           |                 |                             |                             |                               |                          |                           |
|                                    | 8,127,903       | 8,153,097                   | 8,363,771                   | 8,533,072                     | 8,511,212                | -                         |

**TRANSFERS IN**

| 1581 Tsfr From Education, Dept of |                 |                             |                             |                               |                          |                           |

01/08/15  Page 69 of 89  BDV103A - Budget Support - Detail Revenues & Expenditures  
10:51 AM  BDV103A
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### Community Support

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#### 3160 Temporary Appointments

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#### 3170 Overtime Payments

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#### 3190 All Other Differential

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### Community Support

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## Community Support

### Description | 2011-13 Actuals | 2013-15 Leg Adopted Budget | 2013-15 Leg Approved Budget | 2015-17 Agency Request Budget | 2015-17 Governor's Budget | 2015-17 Leg Adopted Budget
---|---|---|---|---|---|---
TOTAL P.S. BUDGET ADJUSTMENTS | - | ($175,749) | ($78,529) | ($130,221) | ($130,221) | -

### PERSONAL SERVICES

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### SERVICES & SUPPLIES

- **4100 Instate Travel**
  - 3400 Other Funds Ltd: 8,436 | 6,444 | 9,563 | 1,145 | 1,145 |
  - 6400 Federal Funds Ltd: 6,372 | 19,697 | 19,697 | 20,288 | 20,288 |
  - All Funds: 14,808 | 26,141 | 29,260 | 21,433 | 21,433 |

- **4125 Out of State Travel**
  - 6400 Federal Funds Ltd: 6,815 | - | - | - | - |

- **4150 Employee Training**
  - 3400 Other Funds Ltd: 1,030 | - | - | 263 | 263 |
  - 6400 Federal Funds Ltd: 57,071 | 110,000 | 110,000 | 114,089 | 114,089 |
  - All Funds: 58,101 | 110,000 | 110,000 | 114,352 | 114,352 |

- **4175 Office Expenses**
  - 3400 Other Funds Ltd: 11,184 | 11,656 | 11,656 | 12,006 | 12,006 |
  - 6400 Federal Funds Ltd: 59,584 | 35,556 | 35,556 | 36,623 | 36,623 |
  - All Funds: 70,768 | 47,212 | 47,212 | 48,629 | 48,629 |

- **4200 Telecommunications**
  - 3400 Other Funds Ltd: 8,067 | 2,235 | 2,235 | 2,302 | 2,302 |
## Community Support

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<tr>
<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
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### Community Support

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## Community Support

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### Military Dept, Oregon

#### Budget Support - Detail Revenues and Expenditures

**2015-17 Biennium**

**Community Support**

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<tr>
<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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### REVENUE CATEGORIES

#### GENERAL FUND APPROPRIATION

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#### BOND SALES

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**TOTAL BOND SALES**

|                                | $3,096,047 | $237,345 | $237,345 | $198,000 | $153,000 | $ - |

#### INTEREST EARNINGS

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#### TRANSFERS IN
### Military Dept, Oregon

**Agency Number:** 24800

**Budget Support - Detail Revenues and Expenditures**

**2015-17 Biennium**

**Capital Debt Service and Related costs**

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**REVENUE CATEGORIES**

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**AVAILABLE REVENUES**

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**EXPENDITURES**

**SERVICES & SUPPLIES**
### Capital Debt Service and Related costs

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#### DEBT SERVICE

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## Capital Debt Service and Related costs

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### EXPENDITURES

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### REVERSIONS

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**Description** | 2011-13 Actuals | 2013-15 Leg Adopted Budget | 2013-15 Leg Approved Budget | 2015-17 Agency Request Budget | 2015-17 Governor's Budget | 2015-17 Leg Adopted Budget
---|---|---|---|---|---|---
6020 Federal Funds Cap Construction | 14,784,000 | 2,066,205 | 2,066,205 | 18,603,770 | 140,770 | -
**TRANSFERS IN**
1010 Transfer In - Intrafund
3020 Other Funds Cap Construction | 150,000 | - | - | - | - | -
**REVENUE CATEGORIES**
3020 Other Funds Cap Construction | 4,732,773 | 9,040,826 | 12,442,679 | 19,337,193 | 17,637,193 | -
6020 Federal Funds Cap Construction | 14,784,000 | 2,066,205 | 2,066,205 | 18,603,770 | 140,770 | -
**TOTAL REVENUE CATEGORIES** | $19,516,773 | $11,107,031 | $14,508,884 | $37,940,963 | $17,777,963 | -
**TRANSFERS OUT**
2010 Transfer Out - Intrafund
3020 Other Funds Cap Construction | (1,052) | - | (385,000) | - | - | -
**AVAILABLE REVENUES**
3020 Other Funds Cap Construction | 4,861,770 | 9,209,167 | 12,226,020 | 22,468,113 | 20,768,113 | -
6020 Federal Funds Cap Construction | 14,784,000 | 2,066,205 | 2,066,205 | 18,603,770 | 140,770 | -
**TOTAL AVAILABLE REVENUES** | $19,645,770 | $11,275,372 | $14,292,225 | $41,071,883 | $20,908,883 | -
**EXPENDITURES**
**CAPITAL OUTLAY**
5100 Office Furniture and Fixtures
3020 Other Funds Cap Construction | - | 370,154 | 370,154 | - | - | -
5650 Land and Improvements
3020 Other Funds Cap Construction | 1,963,607 | 4,109,579 | 4,109,579 | 1,808,870 | 1,153,390 | -
6020 Federal Funds Cap Construction | 4,753,600 | 600,000 | 600,000 | 2,769,450 | - | -
All Funds | 6,717,207 | 4,709,579 | 4,709,579 | 4,578,320 | 1,153,390 | -
## Capital Construction

<table>
<thead>
<tr>
<th>Description</th>
<th>2011-13 Actuals</th>
<th>2013-15 Leg Adopted Budget</th>
<th>2013-15 Leg Approved Budget</th>
<th>2015-17 Agency Request Budget</th>
<th>2015-17 Governor's Budget</th>
<th>2015-17 Leg Adopted Budget</th>
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<td>$3,130,920</td>
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AVAILABLE REVENUES
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<th>% Change from Column 1 to Column 2</th>
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**EXPENDITURES**

**PERSONAL SERVICES**

**SALARIES & WAGES**

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<th>% Change from Column 1 to Column 2</th>
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<td>1,345,685</td>
<td>137,689</td>
<td>11.40%</td>
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**OTHER PAYROLL EXPENSES**

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### Military Dept, Oregon

**Agency Request Budget (V-01) 2015-17 Base Budget**

**Governor's Budget (Y-01) 2015-17 Base Budget**

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01/08/15  Page 5 of 44  ANA100A - Version / Column Comparison Report - Detail
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<th>Governor's Budget (Y-01) 2015-17 Base Budget</th>
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### Military Dept, Oregon

**Version / Column Comparison Report - Detail**

**2015-17 Biennium**

**Administration**

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01/08/15 10:51 AM

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ANA100A - Version / Column Comparison Report - Detail

ANA100A

Budget Page 583
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### Military Dept, Oregon

**Agency Number:** 24800

**Version / Column Comparison Report - Detail**

**2015-17 Biennium**

**Operations**

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<th>Governor's Budget (Y-01) 2015-17 Base Budget</th>
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01/08/15  Page 13 of 44  ANA100A - Version / Column Comparison Report - Detail
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### Military Dept, Oregon

**Agency Number:** 24800

**Version / Column Comparison Report - Detail**

2015-17 Biennium

**Operations**

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### Military Dept, Oregon

#### Agency Request Budget (V-01) 2015-17 Base Budget

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#### TRANSFERS OUT

- **2010 Transfer Out - Intrafund**
  - 3400 Other Funds Ltd: (220,109) (220,109) 0 -

#### AVAILABLE REVENUES

- **8000 General Fund**: 1,741,974 1,741,974 0 -
- **3400 Other Funds Ltd**: 93,952,900 93,952,900 0 -
- **6400 Federal Funds Ltd**: 157,393,467 157,393,467 0 -

**TOTAL AVAILABLE REVENUES**: $253,088,341 $253,088,341 0 -

#### EXPENDITURES

**PERSONAL SERVICES**

**SALARIES & WAGES**

- **3110 Class/Unclass Sal. and Per Diem**
  - **8000 General Fund**: 487,082 487,082 0 -
  - **3400 Other Funds Ltd**: 2,430,311 2,430,311 0 -
  - **6400 Federal Funds Ltd**: 2,783,120 2,783,120 0 -
  - **All Funds**: 5,700,513 5,700,513 0 -

- **3170 Overtime Payments**
  - **8000 General Fund**: 5,902 5,902 0 -
  - **3400 Other Funds Ltd**: 1,099 1,099 0 -
  - **6400 Federal Funds Ltd**: 2,684 2,684 0 -
  - **All Funds**: 9,685 9,685 0 -
### Version / Column Comparison Report - Detail

#### 2015-17 Biennium

**Oregon Emergency Management**

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AN100A - Version / Column Comparison Report - Detail
ANA100A
## Oregon Emergency Management

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### Military Dept, Oregon

**Agency Request Budget (V-01) 2015-17 Base Budget**

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### Military Dept, Oregon

**Agency Number:** 24800

**Version / Column Comparison Report - Detail**

**2015-17 Biennium**

**Oregon Emergency Management**

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<th>Governor's Budget (Y-01) 2015-17 Base Budget</th>
<th>Column 2 minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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### Military Dept, Oregon

**Agency Number: 24800**

**Version / Column Comparison Report - Detail**

2015-17 Biennium

Community Support

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01/08/15
### Military Dept, Oregon

**Agency Number:** 24800

**Version / Column Comparison Report - Detail**

**2015-17 Biennium**

**Community Support**

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<th>Governor's Budget (Y-01) 2015-17 Base Budget</th>
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<th>% Change from Column 1 to Column 2</th>
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**EXPENDITURES**

**PERSONAL SERVICES**

**SALARIES & WAGES**

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**3170 Overtime Payments**

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<td>Governor's Budget (Y-01) 2015-17 Base Budget</td>
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<td>% Change from Column 1 to Column 2</td>
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01/08/15 Page 33 of 44 ANA100A - Version / Column Comparison Report - Detail
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<td>% Change from Column 1 to Column 2</td>
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- 6400 Federal Funds Ltd | 163,502 | 163,502 | 0 | - |
- All Funds | 238,332 | 238,332 | 0 | - |

4475 Facilities Maintenance
- 3400 Other Funds Ltd | 47,790 | 47,790 | 0 | - |
- 6400 Federal Funds Ltd | 83,167 | 83,167 | 0 | - |
- All Funds | 130,957 | 130,957 | 0 | - |

4500 Food and Kitchen Supplies
- 3400 Other Funds Ltd | 133,532 | 133,532 | 0 | - |
- 6400 Federal Funds Ltd | 337,797 | 337,797 | 0 | - |
- All Funds | 471,329 | 471,329 | 0 | - |

4525 Medical Services and Supplies
- 3400 Other Funds Ltd | 4,859 | 4,859 | 0 | - |
- 6400 Federal Funds Ltd | 14,821 | 14,821 | 0 | - |
- All Funds | 19,680 | 19,680 | 0 | - |

4575 Agency Program Related S and S
- 3400 Other Funds Ltd | 38,765 | 38,765 | 0 | - |
- 6400 Federal Funds Ltd | 166,024 | 166,024 | 0 | - |
- All Funds | 204,789 | 204,789 | 0 | - |

4650 Other Services and Supplies
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### REVENUE CATEGORIES

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#### BOND SALES

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#### TRANSFERS IN

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#### TOTAL REVENUES

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#### AVAILABLE REVENUES

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<th>Column 2 minus Column 1</th>
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#### EXPENDITURES

#### SERVICES & SUPPLIES

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### Military Dept, Oregon

**Agency Number:** 24800  
**Version / Column Comparison Report - Detail**  
**2015-17 Biennium**  
**Capital Improvements**

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<th>Description</th>
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<th>Governor's Budget (Y-01) 2015-17 Base Budget</th>
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<th>% Change from Column 1 to Column 2</th>
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## Capital Improvements

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<th>Description</th>
<th>Agency Request Budget (V-01) 2015-17 Base Budget</th>
<th>Governor's Budget (Y-01) 2015-17 Base Budget</th>
<th>Column 2 minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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## Military Dept, Oregon

Agency Number: 24800

Version / Column Comparison Report - Detail

2015-17 Biennium

Capital Construction

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<th>Agency Request Budget (V-01) 2015-17 Base Budget</th>
<th>Governor's Budget (Y-01) 2015-17 Base Budget</th>
<th>Column 2 minus Column 1</th>
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## Military Dept, Oregon

### REVENUE CATEGORIES

**GENERAL FUND APPROPRIATION**

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### AVAILABLE REVENUES

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### TOTAL AVAILABLE REVENUES

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### EXPENDITURES

#### PERSONAL SERVICES

**SALARIES & WAGES**

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### TOTAL SALARIES & WAGES

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### OTHER PAYROLL EXPENSES

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<tr>
<td>Agency Number: 24800</td>
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<tr>
<td>Description</td>
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<td>TOTAL OTHER PAYROLL EXPENSES</td>
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### P.S. BUDGET ADJUSTMENTS

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### PERSONAL SERVICES

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**TOTAL PERSONAL SERVICES**

- **Agency Request Budget (V-01)**: $11,734
- **Governor's Budget (Y-01)**: $11,734
- **Column 2 Minus Column 1**: $0
- **% Change from Column 1 to Column 2**: 0.00%

### EXPENDITURES

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**TOTAL EXPENDITURES**

- **Agency Request Budget (V-01)**: $11,734
- **Governor's Budget (Y-01)**: $11,734
- **Column 2 Minus Column 1**: $0
- **% Change from Column 1 to Column 2**: 0.00%

### ENDING BALANCE

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<th>Column 2 Minus Column 1</th>
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**TOTAL ENDING BALANCE**

- **Agency Request Budget (V-01)**: $(1,518)
- **Governor's Budget (Y-01)**: $(1,518)
- **Column 2 Minus Column 1**: $0
- **% Change from Column 1 to Column 2**: 0.00%
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<th>Governor's Budget (Y-01)</th>
<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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<td>265,211</td>
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<td>(17,077)</td>
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### EXPENDITURES

#### SERVICES & SUPPLIES

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#### TOTAL SERVICES & SUPPLIES

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### Military Dept, Oregon

#### Package Comparison Report - Detail
2015-17 Biennium
Administration

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**Cross Reference Number:** 24800-001-00-00-00000
**Package:** Fundshifts
**Pkg Group:** ESS  
**Pkg Type:** 050  
**Pkg Number:** 050

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## Military Dept, Oregon

### Package Comparison Report - Detail

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01/08/15

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ANA101A - Package Comparison Report - Detail

ANA101A

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### REVENUE CATEGORIES

#### GENERAL FUND APPROPRIATION

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Total Revenues:
- **General Fund Appropriation**: $138,232
- **Federal Funds Ltd**: $6,510,281
- **Total Revenue Categories**: $6,648,513

#### AVAILABLE REVENUES

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<td>(6,510,281)</td>
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Total Available Revenues:
- **General Fund**: $138,232
- **Federal Funds Ltd**: $6,510,281
- **Total Available Revenues**: $6,648,513

#### EXPENDITURES

**PERSONAL SERVICES**

**OTHER PAYROLL EXPENSES**

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### Military Dept, Oregon

#### 2015-17 Biennium Package: Phase-out Pgm & One-time Costs

**Operations**

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### REVENUE CATEGORIES

#### GENERAL FUND APPROPRIATION

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#### FEDERAL FUNDS REVENUE

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#### TOTAL REVENUE CATEGORIES

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<td>$584,375</td>
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### AVAILABLE REVENUES

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### EXPENDITURES

#### SERVICES & SUPPLIES

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### Military Dept, Oregon

**Agency Number:** 24800

**Package Comparison Report - Detail**

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<th>Governor's Budget (Y-01)</th>
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<th>% Change from Column 1 to Column 2</th>
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**SERVICES & SUPPLIES**

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<th>% Change from Column 1 to Column 2</th>
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**TOTAL SERVICES & SUPPLIES**

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<th>% Change from Column 1 to Column 2</th>
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**CAPITAL OUTLAY**

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## Military Dept, Oregon

### 2015-17 Biennium Package: Standard Inflation

**Operations**

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**Agency Number:** 24800  
**Cross Reference Number:** 24800-002-00-00-00000  
**Package:** Standard Inflation  
**Pkg Group:** ESS  
**Pkg Type:** 030  
**Pkg Number:** 031  

Budget Page 653
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<th>% Change from Column 1 to Column 2</th>
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## REVENUE CATEGORIES

### GENERAL FUND APPROPRIATION

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### FEDERAL FUNDS REVENUE

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### TOTAL REVENUE CATEGORIES

- **TOTAL REVENUE CATEGORIES**
  - **Agency Request Budget (V-01)**: $592
  - **Governor's Budget (Y-01)**: $592
  - **Column 2 Minus Column 1**: $0
  - **% Change from Column 1 to Column 2**: 0.00%

### AVAILABLE REVENUES

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### TOTAL AVAILABLE REVENUES

- **TOTAL AVAILABLE REVENUES**
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  - **Governor's Budget (Y-01)**: $592
  - **Column 2 Minus Column 1**: $0
  - **% Change from Column 1 to Column 2**: 0.00%

### EXPENDITURES

#### SERVICES & SUPPLIES

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## REVENUE CATEGORIES
### GENERAL FUND APPROPRIATION

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### AVAILABLE REVENUES

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## EXPENDITURES
### SERVICES & SUPPLIES

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### REVENUE CATEGORIES

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#### FEDERAL FUNDS REVENUE

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#### TOTAL REVENUE CATEGORIES

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### EXPENDITURES

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#### SALARIES & WAGES

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### Military Dept, Oregon

**Package Comparison Report - Detail**

2015-17 Biennium

**Operations**

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**SALARIES & WAGES**

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**TOTAL SALARIES & WAGES**

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**OTHER PAYROLL EXPENSES**

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### SERVICES & SUPPLIES

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**TOTAL SERVICES & SUPPLIES**

$810,176 $810,176 $0 0.00%

### EXPENDITURES

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**TOTAL EXPENDITURES**

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### ENDING BALANCE

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**AUTHORIZED POSITIONS**

- 8150 Class/Unclass Positions
  - Agency Request Budget: 8
  - Governor's Budget: 8
  - % Change from Column 1 to Column 2: 0.00%

**AUTHORIZED FTE**

- 8250 Class/Unclass FTE Positions
  - Agency Request Budget: 8.00
  - Governor's Budget: 8.00
  - % Change from Column 1 to Column 2: 0.00%
### Agency Request Budget (V-01) vs. Governor's Budget (Y-01)

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### Package Comparison Report - Detail

**Description:** 2015-17 Biennium Package: Non-PICS Psnl Svc / Vacancy Factor

**Agency Number:** 24800

**Oregon Emergency Management**

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<th>Governor's Budget (Y-01)</th>
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<th>% Change from Column 1 to Column 2</th>
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**Other Payroll Expenses**

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01/08/15

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ANA101A - Package Comparison Report - Detail

ANA101A

10:52 AM
### Public Employees Retire Cont

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<th>Description</th>
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### Other Payroll Expenses

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<td>(15,607)</td>
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### P.S. Budget Adjustments

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### Personal Services

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### Expenditures

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<td>6400 Federal Funds Ltd</td>
<td>(43,217)</td>
<td>(43,217)</td>
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<tr>
<td>Description</td>
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<td>% Change from Column 1 to Column 2</td>
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<td>-</td>
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<tr>
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### REVENUE CATEGORIES

**GENERAL FUND APPROPRIATION**

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**TOTAL REVENUE CATEGORIES**

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<tr>
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**AVAILABLE REVENUES**

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**TOTAL AVAILABLE REVENUES**

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### EXPENDITURES

**PERSONAL SERVICES**

**OTHER PAYROLL EXPENSES**

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<th>Governor's Budget (Y-01)</th>
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**TOTAL OTHER PAYROLL EXPENSES**

<table>
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<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
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<th>% Change from Column 1 to Column 2</th>
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<td></td>
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**PERSONAL SERVICES**
### Package Comparison Report - Detail

**2015-17 Biennium**  
**Oregon Emergency Management**  
**Package: Phase-out Pgm & One-time Costs**  

#### Military Dept, Oregon  

**Agency Number:** 24800  
**Cross Reference Number:** 24800-003-00-00-00000  

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<th>% Change from Column 1 to Column 2</th>
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<td><strong>SPECIAL PAYMENTS</strong></td>
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ANA101A - Package Comparison Report - Detail  

ANA101A  

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</tr>
<tr>
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<tr>
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## REVENUE CATEGORIES

### GENERAL FUND APPROPRIATION

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<tr>
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<tr>
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<td>(5.30%)</td>
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### FEDERAL FUNDS REVENUE

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<td>4,598,616</td>
<td>4,594,170</td>
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### TOTAL REVENUE CATEGORIES

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## AVAILABLE REVENUES

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<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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<td>80,925</td>
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<td>6400 Federal Funds Ltd</td>
<td>4,598,616</td>
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### TOTAL AVAILABLE REVENUES

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## EXPENDITURES

### SERVICES & SUPPLIES

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<td>% Change from Column 1 to Column 2</td>
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<table>
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<th>Governor's Budget (Y-01)</th>
<th>% Change from Column 1 to Column 2</th>
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<tbody>
<tr>
<td></td>
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<td>Column 2</td>
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### 4225 State Gov. Service Charges

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<tbody>
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### 4250 Data Processing

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### 4275 Publicity and Publications

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</tr>
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<tbody>
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<td>3400 Other Funds Ltd</td>
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### 4300 Professional Services
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<td>% Change from Column 1 to Column 2</td>
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<tr>
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<td>Governor's Budget (Y-01)</td>
<td>Column 2 Minus Column 1</td>
<td>% Change from Column 1 to Column 2</td>
</tr>
<tr>
<td>-----------------------------------</td>
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<td>% Change from Column 1 to Column 2</td>
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<tr>
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<td>Description</td>
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<td>Governor's Budget (Y-01)</td>
<td>Column 2 Minus Column 1</td>
<td>% Change from Column 1 to Column 2</td>
</tr>
<tr>
<td>--------------------------------------</td>
<td>-----------------------------</td>
<td>--------------------------</td>
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<td>6060 Intra-Agency Gen Fund Transfer</td>
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<td>6060 8000 General Fund</td>
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<tr>
<td>6259 Spc Pmt to Pub Safety Stds/Trng</td>
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<td>6259 3400 Other Funds Ltd</td>
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<td></td>
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<tr>
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<td>85,453</td>
<td>80,925</td>
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<tr>
<td>3400 Other Funds Ltd</td>
<td>3,391,023</td>
<td>3,323,039</td>
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<td>(2.00%)</td>
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<tr>
<td>6400 Federal Funds Ltd</td>
<td>4,598,616</td>
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## ENDING BALANCE

<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Column 1</td>
<td>Column 2</td>
<td></td>
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</tr>
<tr>
<td><strong>ENDING BALANCE</strong></td>
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</tr>
<tr>
<td>8000 General Fund</td>
<td>-</td>
<td>-</td>
<td>0</td>
<td>0.00%</td>
</tr>
<tr>
<td>3400 Other Funds Ltd</td>
<td>(3,391,023)</td>
<td>(3,323,039)</td>
<td>67,984</td>
<td>2.00%</td>
</tr>
<tr>
<td>6400 Federal Funds Ltd</td>
<td>-</td>
<td>-</td>
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<td>0.00%</td>
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<tr>
<td><strong>TOTAL ENDING BALANCE</strong></td>
<td>($3,391,023)</td>
<td>($3,323,039)</td>
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### REVENUE CATEGORIES

#### GENERAL FUND APPROPRIATION

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<thead>
<tr>
<th>Description</th>
<th>Column 1</th>
<th>Column 2</th>
<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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</thead>
<tbody>
<tr>
<td>0050 General Fund Appropriation</td>
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</tr>
<tr>
<td>8000 General Fund</td>
<td>7</td>
<td>7</td>
<td>0</td>
<td>0.00%</td>
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#### FEDERAL FUNDS REVENUE

<table>
<thead>
<tr>
<th>Description</th>
<th>Column 1</th>
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<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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</thead>
<tbody>
<tr>
<td>0995 Federal Funds</td>
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<tr>
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<td>2,692</td>
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<td>0.00%</td>
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### AVAILABLE REVENUES

<table>
<thead>
<tr>
<th>Description</th>
<th>Column 1</th>
<th>Column 2</th>
<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
</tr>
</thead>
<tbody>
<tr>
<td>8000 General Fund</td>
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<td>7</td>
<td>0</td>
<td>0.00%</td>
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<tr>
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### EXPENDITURES

#### SERVICES & SUPPLIES

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<tr>
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### Military Dept, Oregon

**Agency Number:** 24800

**Package Comparison Report - Detail**

**2015-17 Biennium**

**Oregon Emergency Management**

<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Column 1</td>
<td>Column 2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3400 Other Funds Ltd</td>
<td>6,369</td>
<td>6,369</td>
<td>0</td>
<td>0.00%</td>
</tr>
<tr>
<td>6400 Federal Funds Ltd</td>
<td>2,692</td>
<td>2,692</td>
<td>0</td>
<td>0.00%</td>
</tr>
<tr>
<td>All Funds</td>
<td>9,068</td>
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**SERVICES & SUPPLIES**

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<th>% Change from Column 1 to Column 2</th>
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</thead>
<tbody>
<tr>
<td>8000 General Fund</td>
<td>7</td>
<td>7</td>
<td>0</td>
<td>0.00%</td>
</tr>
<tr>
<td>3400 Other Funds Ltd</td>
<td>6,369</td>
<td>6,369</td>
<td>0</td>
<td>0.00%</td>
</tr>
<tr>
<td>6400 Federal Funds Ltd</td>
<td>2,692</td>
<td>2,692</td>
<td>0</td>
<td>0.00%</td>
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</tbody>
</table>

**TOTAL SERVICES & SUPPLIES**

- **$9,068**
- **$9,068**
- **$0**
- **0.00%**

**EXPENDITURES**

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<th>Description</th>
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<th>Governor's Budget (Y-01)</th>
<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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<tr>
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<td>0.00%</td>
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<tr>
<td>3400 Other Funds Ltd</td>
<td>6,369</td>
<td>6,369</td>
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<td>0.00%</td>
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<tr>
<td>6400 Federal Funds Ltd</td>
<td>2,692</td>
<td>2,692</td>
<td>0</td>
<td>0.00%</td>
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</table>

**TOTAL EXPENDITURES**

- **$9,068**
- **$9,068**
- **$0**
- **0.00%**

**ENDING BALANCE**

<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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</thead>
<tbody>
<tr>
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<tr>
<td>3400 Other Funds Ltd</td>
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<td>6400 Federal Funds Ltd</td>
<td>-</td>
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<td>0.00%</td>
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**TOTAL ENDING BALANCE**

- **($6,369)**
- **($6,369)**
- **$0**
- **0.00%**
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<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
<th>Column 2 Minus Column 1</th>
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<td></td>
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<tr>
<td><strong>GENERAL FUND APPROPRIATION</strong></td>
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<tr>
<td>0050 General Fund Appropriation</td>
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<tr>
<td>8000 General Fund</td>
<td>433,103</td>
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<td><strong>SALARIES &amp; WAGES</strong></td>
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<td>3110 Class/Unclass Sal. and Per Diem</td>
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<td>-</td>
<td>-</td>
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<td>0.00%</td>
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<td><strong>SALARIES &amp; WAGES</strong></td>
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## Military Dept, Oregon

### Package Comparison Report - Detail

**2015-17 Biennium**

**Oregon Emergency Management**

**Agency Number:** 24800

**Cross Reference Number:** 24800-003-00-00-00000

**Package:** Fundshifts

**Pkg Group:** ESS  **Pkg Type:** 050  **Pkg Number:** 050

### Package Comparison Report - Detail

**Cross Reference Number:** 24800-003-00-00-00000

**Military Dept, Oregon Agency Number:** 2480

<table>
<thead>
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<th>Description</th>
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<th>Column 2 Minus Column 1</th>
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<tr>
<td></td>
<td>Column 1</td>
<td>Column 2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3400 Other Funds Ltd</td>
<td>(206,616)</td>
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<td>0.00%</td>
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<tr>
<td>TOTAL SALARIES &amp; WAGES</td>
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<td>0.00%</td>
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### OTHER PAYROLL EXPENSES

#### 3210 Empl. Rel. Bd. Assessments

- **8000 General Fund**
  - 66
  - 66
  - 0
  - 0.00%
- **3400 Other Funds Ltd**
  - (66)
  - (66)
  - 0
  - 0.00%
- **All Funds**
  - -
  - -
  - 0
  - 0.00%

#### 3220 Public Employees Retire Cont

- **8000 General Fund**
  - 32,625
  - 32,625
  - 0
  - 0.00%
- **3400 Other Funds Ltd**
  - (32,625)
  - (32,625)
  - 0
  - 0.00%
- **All Funds**
  - -
  - -
  - 0
  - 0.00%

#### 3230 Social Security Taxes

- **8000 General Fund**
  - 15,806
  - 15,806
  - 0
  - 0.00%
- **3400 Other Funds Ltd**
  - (15,806)
  - (15,806)
  - 0
  - 0.00%
- **All Funds**
  - -
  - -
  - 0
  - 0.00%

#### 3250 Workers Comp. Assess. (WCD)

- **8000 General Fund**
  - 102
  - 102
  - 0
  - 0.00%
- **3400 Other Funds Ltd**
  - (102)
  - (102)
  - 0
  - 0.00%
- **All Funds**
  - -
  - -
  - 0
  - 0.00%
<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
<th>Column 2 Minus Column 1</th>
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### REVENUE CATEGORIES

**GENERAL FUND APPROPRIATION**

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**TOTAL REVENUE CATEGORIES**

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<tbody>
<tr>
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### AVAILABLE REVENUES

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**TOTAL AVAILABLE REVENUES**

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### EXPENDITURES

**SERVICES & SUPPLIES**

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<td>% Change from Column 1 to Column 2</td>
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### Military Dept, Oregon

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### REVENUE CATEGORIES

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### EXPENDITURES

**PERSONAL SERVICES**

**SALARIES & WAGES**

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### Military Dept, Oregon

#### Package Comparison Report - Detail

2015-17 Biennium

Oregon Emergency Management

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#### SERVICES & SUPPLIES

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**4125 Out of State Travel**

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**4150 Employee Training**

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**4175 Office Expenses**
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**ENDING BALANCE**

<p>| Description        | Column 1                    | Column 2                 |                         |                                  |
|--------------------|-----------------------------|--------------------------|-------------------------|                                  |
| 8000 General Fund  | -                           | -                        | 0                       | 0.00%                            |
| 3400 Other Funds Ltd | 1,157,439                  | -                        | (1,157,439)             | (100.00%)                        |
| 6400 Federal Funds Ltd | -                         | -                        | 0                       | 0.00%                            |
| TOTAL ENDING BALANCE | $1,157,439                | -                        | ($1,157,439)            | (100.00%)                        |</p>
<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
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<th>% Change from Column 1 to Column 2</th>
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<tr>
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<td><strong>SALARIES &amp; WAGES</strong></td>
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<td>3110 Class/Unclass Sal. and Per Diem</td>
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## Military Dept, Oregon

**Agency Number:** 24800

**Package Comparison Report - Detail**

**2015-17 Biennium**

**Oregon Emergency Management**

**Cross Reference Number:** 24800-003-00-00-00000

<table>
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<th>Description</th>
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<th>Column 2 Minus Column 1</th>
<th>% Change from Column 1 to Column 2</th>
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### SALARIES & WAGES

#### 8000 General Fund
- 99,888
- 99,888
- 199,776

#### 6400 Federal Funds Ltd
- 99,888
- 99,888
- 199,776

#### All Funds
- 199,776
- 199,776
- 199,776

### TOTAL SALARIES & WAGES

- $199,776
- $199,776
- ($199,776)

### OTHER PAYROLL EXPENSES

#### 3210 Empl. Rel. Bd. Assessments

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#### 3220 Public Employees Retire Cont

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#### 3230 Social Security Taxes

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<td>% Change from Column 1 to Column 2</td>
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### SERVICES & SUPPLIES

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### 2015-17 Biennium Package: Hazard Mitigation Support

**Oregon Emergency Management**  
**Package Group:** POL  
**Package Type:** POL  
**Package Number:** 303

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**SERVICES & SUPPLIES**

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**TOTAL SERVICES & SUPPLIES**  
**(V-01): $30,000**  
**(Y-01): -$30,000**  
%(Change): (100.00%)  

**EXPENDITURES**

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**TOTAL EXPENDITURES**  
**(V-01): $338,483**  
**(Y-01): -$338,483**  
%(Change): (100.00%)  

**ENDING BALANCE**

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**TOTAL ENDING BALANCE**  
**(V-01): $0**  
**(Y-01): $0**  
%(Change): 0.00%  

**AUTHORIZED POSITIONS**

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**AUTHORIZED FTE**

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**EXPENDITURES**

**PERSONAL SERVICES**

**SALARIES & WAGES**

3110  Class/Unclass Sal. and Per Diem
### Military Dept, Oregon

**Agency Number:** 24800

**Package Comparison Report - Detail**

2015-17 Biennium

**Oregon Emergency Management**

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### SERVICES & SUPPLIES

#### 4100 Instate Travel

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#### 4125 Out of State Travel

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#### 4150 Employee Training

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#### 4175 Office Expenses

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### REVENUE CATEGORIES

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#### FEDERAL FUNDS REVENUE

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### AVAILABLE REVENUES

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### EXPENDITURES

#### PERSONAL SERVICES

#### SALARIES & WAGES

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**SALARIES & WAGES**
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**OTHER PAYROLL EXPENSES**

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### Military Dept, Oregon

**Agency Number:** 24800  
**Cross Reference Number:** 24800-004-00-00-00000  
**Package:** Standard Inflation  
**Community Support**  
**Pkg Group:** ESS  
**Pkg Type:** 030  
**Pkg Number:** 031

#### Package Comparison Report - Detail

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#### REVENUE CATEGORIES

##### GENERAL FUND APPROPRIATION

- **0050 General Fund Appropriation**
  - **8000 General Fund**
    - Column 1: 5,744
    - Column 2: 5,740
    - Percent change: (4) (0.07%)

##### FEDERAL FUNDS REVENUE

- **0995 Federal Funds**
  - **6400 Federal Funds Ltd**
    - Column 1: 187,708
    - Column 2: 165,848
    - Percent change: (21,860) (11.65%)

#### REVENUE CATEGORIES

- **8000 General Fund**
  - Column 1: 5,744
  - Column 2: 5,740
  - Percent change: (4) (0.07%)

- **6400 Federal Funds Ltd**
  - Column 1: 187,708
  - Column 2: 165,848
  - Percent change: (21,860) (11.65%)

#### TOTAL REVENUE CATEGORIES

- **$193,452**  
- **$171,588**  
- **($21,864)**  
- **(11.30%)**

#### AVAILABLE REVENUES

- **8000 General Fund**
  - Column 1: 5,744
  - Column 2: 5,740
  - Percent change: (4) (0.07%)

- **6400 Federal Funds Ltd**
  - Column 1: 187,708
  - Column 2: 165,848
  - Percent change: (21,860) (11.65%)

#### TOTAL AVAILABLE REVENUES

- **$193,452**  
- **$171,588**  
- **($21,864)**  
- **(11.30%)**

#### EXPENDITURES

##### SERVICES & SUPPLIES

- **4100 Instate Travel**
  - Column 1: 33
  - Column 2: 33
  - Percent change: 0 0.00%

- **3400 Other Funds Ltd**
### Military Dept, Oregon

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01/08/15  Page 118 of 132  ANA101A - Package Comparison Report - Detail
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<th>% Change from Column 1 to Column 2</th>
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<td>5,740</td>
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<td>140,632</td>
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<tr>
<td>6400 Federal Funds Ltd</td>
<td>187,708</td>
<td>165,848</td>
<td>(21,860)</td>
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<td>8000 General Fund</td>
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<td>5,740</td>
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<td>(0.07%)</td>
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<tr>
<td>3400 Other Funds Ltd</td>
<td>155,779</td>
<td>140,632</td>
<td>(15,147)</td>
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### Package Comparison Report - Detail

**Military Dept, Oregon**  
Agency Number: 24800

#### 2015-17 Biennium

**Community Support**  
Package: Standard Inflation

Cross Reference Number: 24800-004-00-00-00000

- Pkg Group: ESS  
- Pkg Type: 030  
- Pkg Number: 031

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<th>% Change from Column 1 to Column 2</th>
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<td>187,708</td>
<td>165,848</td>
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<td><strong>TOTAL EXPENDITURES</strong></td>
<td><strong>$349,231</strong></td>
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<td>(10.60%)</td>
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#### ENDING BALANCE

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<td>(140,632)</td>
<td>9.72%</td>
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<tr>
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**TOTAL ENDING BALANCE**  
- **($155,779)**  
- **($140,632)**  
- **$15,147**  
- **9.72%**
### REVENUE CATEGORIES

#### GENERAL FUND APPROPRIATION

<table>
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<tr>
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<th>Description</th>
<th>Column 1</th>
<th>Column 2</th>
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#### FEDERAL FUNDS REVENUE

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#### TOTAL REVENUE CATEGORIES

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#### AVAILABLE REVENUES

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#### TOTAL AVAILABLE REVENUES

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#### EXPENDITURES

#### SERVICES & SUPPLIES

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### Military Dept, Oregon

**Package Comparison Report - Detail**

2015-17 Biennium
Community Support

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### REVENUE CATEGORIES

**BOND SALES**

- **0555 General Fund Obligation Bonds**
  - **3400 Other Funds Ltd**
    - Agency Request Budget (V-01): $(237,345)$
    - Governor's Budget (Y-01): $(237,345)$
    - Column 2 Minus Column 1: $0$
    - % Change from Column 1 to Column 2: $0.00\%$

### AVAILABLE REVENUES

- **3400 Other Funds Ltd**
  - Agency Request Budget (V-01): $(237,345)$
  - Governor's Budget (Y-01): $(237,345)$
  - Column 2 Minus Column 1: $0$
  - % Change from Column 1 to Column 2: $0.00\%$

### EXPENDITURES

**SERVICES & SUPPLIES**

- **4625 Other COP Costs**
  - **3400 Other Funds Ltd**
    - Agency Request Budget (V-01): $(237,345)$
    - Governor's Budget (Y-01): $(237,345)$
    - Column 2 Minus Column 1: $0$
    - % Change from Column 1 to Column 2: $0.00\%$

### ENDING BALANCE

- **3400 Other Funds Ltd**
  - Agency Request Budget (V-01): $-237,345$
  - Governor's Budget (Y-01): $-237,345$
  - Column 2 Minus Column 1: $0$
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## Capital Debt Service and Related costs

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**TOTAL ENDING BALANCE**

- - $0 0.00%

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*Military Dept, Oregon*

*Agency Number: 24800*

*Package Comparison Report - Detail*

*2015-17 Biennium*

*Capital Debt Service and Related costs*

*Cross Reference Number: 24800-087-00-00-00000*

*Package: Phase-out Pgm & One-time Costs*

*Pkg Group: ESS  Pkg Type: 020  Pkg Number: 022*

*01/08/15 Page 124 of 132 ANA101A - Package Comparison Report - Detail ANA101A*
## Military Dept, Oregon

### Package Comparison Report - Detail

**2015-17 Biennium**  
**Capital Debt Service and Related costs**

### Agency Number: 24800

**Cross Reference Number:** 24800-087-00-00-00000  
**Package:** New Debt Service

#### Package Comparison Report - Detail Cross Reference Number: 24800-087-00-00-00000

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### REVENUE CATEGORIES

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#### BOND SALES

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<td>153,000</td>
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</tr>
<tr>
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<td>71.57%</td>
</tr>
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</table>

### TOTAL REVENUE CATEGORIES

<table>
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<tr>
<th>Description</th>
<th>Column 1</th>
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### EXPENDITURES

#### SERVICES & SUPPLIES

<table>
<thead>
<tr>
<th>Description</th>
<th>Column 1</th>
<th>Column 2</th>
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<th>% Change from Column 1 to Column 2</th>
</tr>
</thead>
<tbody>
<tr>
<td>4625 Other COP Costs</td>
<td>198,000</td>
<td>153,000</td>
<td>(45,000)</td>
<td>(22.73%)</td>
</tr>
<tr>
<td>3400 Other Funds Ltd</td>
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<td>Description</td>
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<tr>
<td></td>
<td>Column 1</td>
<td>Column 2</td>
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<tr>
<td><strong>DEBT SERVICE</strong></td>
<td></td>
<td></td>
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<tr>
<td>7100 Principal - Bonds</td>
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<td>8030 General Fund Debt Svc</td>
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<td>550,000</td>
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<td>7150 Interest - Bonds</td>
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<td>8030 General Fund Debt Svc</td>
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<td>563,787</td>
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</tr>
<tr>
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<td>1,113,787</td>
<td>464,606</td>
<td>71.57%</td>
</tr>
<tr>
<td><strong>TOTAL DEBT SERVICE</strong></td>
<td>$649,181</td>
<td>$1,113,787</td>
<td>$464,606</td>
<td>71.57%</td>
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<tr>
<td><strong>EXPENDITURES</strong></td>
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<td>153,000</td>
<td>(45,000)</td>
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<td><strong>TOTAL EXPENDITURES</strong></td>
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<td>$1,266,787</td>
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<tr>
<td>8030 General Fund Debt Svc</td>
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<td>0.00%</td>
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<tr>
<td>3400 Other Funds Ltd</td>
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<tr>
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<td>-</td>
<td>$0</td>
<td>0.00%</td>
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</table>
### Military Dept, Oregon

**Package Comparison Report - Detail**

**2015-17 Biennium**  
**Capital Improvements**

<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
<th>Governor's Budget (Y-01)</th>
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<td></td>
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</tr>
<tr>
<td><strong>CAPITAL OUTLAY</strong></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>5650 Land and Improvements</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3010 Other Funds Cap Improvement</td>
<td>(385,000)</td>
<td>(385,000)</td>
<td>0</td>
<td>0.00%</td>
</tr>
<tr>
<td><strong>TOTAL CAPITAL OUTLAY</strong></td>
<td>($385,000)</td>
<td>($385,000)</td>
<td>$0</td>
<td>0.00%</td>
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<td>385,000</td>
<td>0</td>
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</table>
### REVENUE CATEGORIES

**FEDERAL FUNDS REVENUE**

<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
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<tbody>
<tr>
<td>0995 Federal Funds</td>
<td></td>
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</tr>
<tr>
<td>6010 Federal Funds Cap Improvement</td>
<td>139,295</td>
<td>139,207</td>
<td>(88)</td>
<td>(0.06%)</td>
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</tbody>
</table>

**AVAILABLE REVENUES**

<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
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<td>139,295</td>
<td>139,207</td>
<td>(88)</td>
<td>(0.06%)</td>
</tr>
</tbody>
</table>

**TOTAL AVAILABLE REVENUES**

| | $139,295 | $139,207 | ($88) | (0.06%) |

### EXPENDITURES

**SERVICES & SUPPLIES**

<table>
<thead>
<tr>
<th>Description</th>
<th>Agency Request Budget (V-01)</th>
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<th>% Change from Column 1 to Column 2</th>
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<tr>
<td>4225 State Gov. Service Charges</td>
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<td>6010 Federal Funds Cap Improvement</td>
<td>383</td>
<td>295</td>
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<td>(22.98%)</td>
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<tbody>
<tr>
<td>4650 Other Services and Supplies</td>
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<tr>
<td>6010 Federal Funds Cap Improvement</td>
<td>1</td>
<td>1</td>
<td>0</td>
<td>0.00%</td>
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</tbody>
</table>

**TOTAL SERVICES & SUPPLIES**

| | $384   | $296   | ($88) | (22.92%) |

### CAPITAL OUTLAY

<table>
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<tr>
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<td></td>
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<tr>
<td>6010 Federal Funds Cap Improvement</td>
<td>10,783</td>
<td>10,783</td>
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<td></td>
<td>Column 1</td>
<td>Column 2</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>5700 Building Structures</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>6010 Federal Funds Cap Improvement</td>
<td>114,949</td>
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<tr>
<td>5750 Equipment - Part of Building</td>
<td>8,387</td>
<td>8,387</td>
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<td>0.00%</td>
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<tr>
<td>5900 Other Capital Outlay</td>
<td>4,792</td>
<td>4,792</td>
<td>0</td>
<td>0.00%</td>
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<tr>
<td></td>
<td>CAPITAL OUTLAY</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>6010 Federal Funds Cap Improvement</td>
<td>138,911</td>
<td>138,911</td>
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</tr>
<tr>
<td></td>
<td>TOTAL CAPITAL OUTLAY</td>
<td>$138,911</td>
<td>$138,911</td>
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<td>139,207</td>
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<td>(0.06%)</td>
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<td>$139,207</td>
<td>($88)</td>
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<td></td>
<td></td>
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<tr>
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<td>-</td>
<td>-</td>
<td>0</td>
<td>0.00%</td>
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<tr>
<td></td>
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<td>-</td>
<td>-</td>
<td>$0</td>
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### Military Dept, Oregon

#### Package Comparison Report - Detail

**2015-17 Biennium**  
**Capital Construction**  
**Package: Major Construction**  
**Pkg Group: POL**  
**Pkg Type: POL**  
**Pkg Number: 499**  
**Agency Number: 24800**  
**Cross Reference Number: 24800-089-00-00-00000**

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<td></td>
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<tr>
<td><strong>BOND SALES</strong></td>
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<tr>
<td>0555 General Fund Obligation Bonds</td>
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<tr>
<td>3020 Other Funds Cap Construction</td>
<td>13,177,000</td>
<td>11,477,000</td>
<td>(1,700,000)</td>
<td>(12.90%)</td>
</tr>
<tr>
<td><strong>FEDERAL FUNDS REVENUE</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>0995 Federal Funds</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6020 Federal Funds Cap Construction</td>
<td>18,603,770</td>
<td>140,770</td>
<td>(18,463,000)</td>
<td>(99.24%)</td>
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<td><strong>REVENUE CATEGORIES</strong></td>
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<td></td>
<td></td>
<td></td>
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<td>(99.24%)</td>
</tr>
<tr>
<td><strong>TOTAL REVENUE CATEGORIES</strong></td>
<td>$31,780,770</td>
<td>$11,617,770</td>
<td>($20,163,000)</td>
<td>(63.44%)</td>
</tr>
<tr>
<td><strong>AVAILABLE REVENUES</strong></td>
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<td></td>
<td></td>
</tr>
<tr>
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<td>140,770</td>
<td>(18,463,000)</td>
<td>(99.24%)</td>
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<td>$11,617,770</td>
<td>($20,163,000)</td>
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#### EXPENDITURES

**CAPITAL OUTLAY**

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<tbody>
<tr>
<td>5650 Land and Improvements</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3020 Other Funds Cap Construction</td>
<td>1,808,870</td>
<td>1,153,390</td>
<td>(655,480)</td>
<td>(36.24%)</td>
</tr>
</tbody>
</table>

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## Military Dept, Oregon

### Package Comparison Report - Detail

**2015-17 Biennium**

**Capital Construction**

**Agency Number: 24800**

**Package Group: POL**
**Package Type: POL**
**Package Number: 499**

**Cross Reference Number:** 24800-089-00-00-00000

<table>
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<tr>
<td></td>
<td>Column 1</td>
<td>Column 2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6020 Federal Funds Cap Construction</td>
<td>2,769,450</td>
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<td>(2,769,450)</td>
<td>(100.00%)</td>
</tr>
<tr>
<td>All Funds</td>
<td>4,578,320</td>
<td>1,153,390</td>
<td>(3,424,930)</td>
<td>(74.81%)</td>
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</tbody>
</table>

### 5700 Building Structures

- **3020 Other Funds Cap Construction**
  - 11,278,570
  - 10,710,050
  - (568,520)
  - (5.04%)
- **6020 Federal Funds Cap Construction**
  - 10,523,910
  - -
  - (10,523,910)
  - (100.00%)
- All Funds
  - 21,802,480
  - 10,710,050
  - (11,092,430)
  - (50.88%)

### 5750 Equipment - Part of Building

- **3020 Other Funds Cap Construction**
  - 4,544,250
  - 4,119,250
  - (425,000)
  - (9.35%)
- **6020 Federal Funds Cap Construction**
  - 4,615,750
  - -
  - (4,615,750)
  - (100.00%)
- All Funds
  - 9,160,000
  - 4,119,250
  - (5,040,750)
  - (55.03%)

### 5900 Other Capital Outlay

- **3020 Other Funds Cap Construction**
  - 681,591
  - 630,591
  - (51,000)
  - (7.48%)
- **6020 Federal Funds Cap Construction**
  - 694,660
  - 140,770
  - (553,890)
  - (79.74%)
- All Funds
  - 1,376,251
  - 771,361
  - (604,890)
  - (43.95%)

### CAPITAL OUTLAY

- **3020 Other Funds Cap Construction**
  - 18,313,281
  - 16,613,281
  - (1,700,000)
  - (9.28%)
- **6020 Federal Funds Cap Construction**
  - 18,603,770
  - 140,770
  - (18,463,000)
  - (99.24%)

**TOTAL CAPITAL OUTLAY**

- $36,917,051
- $16,754,051
- ($20,163,000)
- (54.62%)

### ENDING BALANCE

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**PICS System:** BUDGET PREPARATION  
**Summary XREF:** 002-00-00 090 Operations

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AGENCY: 24800 DEPT OF MILITARY

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Budget Page 773
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1020030 001020470 003-01-00-00000 050 PF MMN X0866 AA 31 03 1- .50- 5,764.00 12.00- 69,168-|
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| 1020030 001020470 003-01-00-00000 050 PF MMN X0866 AA 31 03 1 | .50 | 5,764.00 | 12.00 | 69,168 |
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| EST DATE: 2015/07/01 EXP DATE: 9999/01/01 |

050 000 000 206,616 206,616-
| POSITION NUMBER | AUTH NO | ORG STRUC | PKG Y TYP | CLASS | COMP | RNG P | POS CNT | FTE | BUDGET | RATE | MOS | GF SAL | OF SAL | FF SAL | LF SAL | R K |
|----------------|---------|-----------|-----------|-------|------|-------|---------|-----|--------|------|----|-------|--------|-------|-------|------|---|
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