



# Juvenile Justice Information System

## Data & Evaluation Reports Restitution (2009)

JJIS Steering Committee  
JJIS Data & Evaluation Sub-Committee

*JJIS – A Shared Information System*

Oregon Youth Authority  
Oregon Juvenile Department Directors' Association





# Juvenile Justice Information System Vision, Goals, & Values

## JJIS Vision

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

**JJIS Goals** In support of the vision, JJIS strives to accomplish the following goals:

Vision Statement	Goals in Support of Vision Statement
<ul style="list-style-type: none"> <li>➤ Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies.</li> </ul>	<p>JJIS will:</p> <ul style="list-style-type: none"> <li>• Be a statewide juvenile justice information system that supports a partnership of the OYA, the 36 county juvenile departments, and approved external partners;</li> <li>• Be the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and</li> <li>• Develop statewide reporting to support policy making and to inform system stakeholders and the public about juvenile justice in Oregon.</li> </ul>
<ul style="list-style-type: none"> <li>➤ Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process.</li> </ul>	<p>JJIS will:</p> <ul style="list-style-type: none"> <li>• Support the assessment of risks and needs of juvenile offenders;</li> <li>• Support individual case plans; and</li> <li>• Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined.</li> </ul>
<ul style="list-style-type: none"> <li>➤ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime.</li> </ul>	<p>JJIS will provide data and information to:</p> <ul style="list-style-type: none"> <li>• Develop a knowledge base about outcomes relevant to functions and programs of the juvenile justice system; and</li> <li>• Evaluate the benefit of programs aimed at reducing juvenile crime.</li> </ul>
<ul style="list-style-type: none"> <li>➤ Recognizes and supports the common business needs of juvenile justice partnership agencies.</li> </ul>	<p>JJIS will:</p> <ul style="list-style-type: none"> <li>• Be developed in a cost-efficient and incremental manner;</li> <li>• Be operated in an efficient manner;</li> <li>• Eliminate duplicate data entry within the JJIS partnership agencies;</li> <li>• Develop common data elements while maintaining integrity of information and adhering to existing state justice information system standards;</li> <li>• Provide a statewide standard for entry of information into the system;</li> <li>• Ensure consistent training of JJIS users;</li> <li>• Maintain confidentiality and protection of information contained in JJIS;</li> <li>• Be designed using the cooperative input of the JJIS partnership; and</li> <li>• Be guided by the decisions and policies of the JJIS Steering Committee.</li> </ul>

## JJIS Partnership Values

Representatives of the OYA, OJDDA, and external partners with an interest in juvenile justice serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- Represents the best interests of Oregon's juvenile justice system as a whole;
- Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs; and
- Uses the Vision and Goals as guiding principles for JJIS decision making.

# JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Jean Straight, Assistant Director  
Oregon Youth Authority Business Services

Dave Koch, Assistant Director  
Juvenile Services Division  
Multnomah County Department of Community Justice

Charles Logan-Belford, Director  
Umatilla County Juvenile Department

Tim Loewen, Director  
Yamhill County Juvenile Department

Trish Reding, Director  
Polk County Juvenile Department

Lisa Smith, Director  
Lane County Juvenile Department

Jann Brown, Senior Manager  
Business Applications & Technology  
Multnomah County Department of Community Justice

Phil Cox, Assistant Director  
Oregon Youth Authority Community Services

Joan Palmateer, Assistant Director  
Oregon Youth Authority Facility Operations

Mary Hunt, Community Corrections Coordinator  
Department of Corrections

## JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

---

## JJIS Staff

Jill Petersen, Manager  
Oregon Youth Authority Information Systems

David Brooks, Manager  
Special Projects

Cherie Lingelbach, Manager  
Research & JJIS Policy

Don Crossley, Manager  
JJIS Development & Reports

---

*THIS PAGE INTENTIONALLY LEFT BLANK  
FOR PURPOSES OF 2-SIDED PRINTING*

---

---

## Introduction

Oregon's juvenile justice community is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. Restitution provides payment to victims for damages caused by another person. Participation in making payments to victims is one of several strategies designed not only to help victims but to change youth behavior. Reporting annual Restitution completion data provides a basis to evaluate the effectiveness and efficiency of this juvenile justice practice over time.

## Contents of this report

This document contains statewide and county specific data regarding the number and status of Restitution conditions closed during the reporting year. Both formal restitution conditions ordered by the court as well as restitution conditions directed by the juvenile department are included. Conditions are closed throughout a youth's supervision with a juvenile justice agency. These data represent condition closures rather than case closures. The total number of youth with Restitution conditions along with amounts of Restitution collected at the time the conditions are closed are also reported. There are three sections to the report:

### **Number of Youth**

The total number of youth that have court ordered and juvenile department directed Restitution Conditions closed during the year.

### **Number of Conditions Closed**

The total number of court ordered and juvenile department directed Restitution Conditions listed by closing status of the condition at the time the condition was closed.

### **Amounts of Restitution at Closing**

The total amount of restitution owed; the total amount of restitution paid at the time the conditions were closed; the total amount closed with a continuing Money Judgment; and the total amount closed "Incomplete".

The Condition may have been ordered in a prior reporting year. The amount completed is the cumulative amount completed or accepted as complete at the time the condition was closed.

---

---

## Notes about the information

**Overall Criteria:** Conditions closed during the year are counted. These conditions may have been ordered in a prior reporting year. Reporting on closed conditions provides a more complete picture than reporting on conditions that may still be in progress.

**Statewide Totals:** Statewide totals include data for 31 of 36 counties and OYA.

**Rounding:** Totals may not add up to 100% because of rounding.

**# of Youth:** The unduplicated number of youth that had Restitution conditions closed during the year. Youth may be counted in more than one county, but will only be counted once in the statewide total.

**Total # of Conditions:** The total number of Restitution conditions closed during the year. Youth may have more than one closed condition during the year.

**Agency at Condition Closure:** Based on Office of Primary Worker at time condition was closed.

## Cautions Regarding Restitution Data

### Number and Percent of Conditions Closed Complete versus Amounts Completed

Readers are strongly cautioned about drawing conclusions by comparing amounts owed to amounts completed. There are many complicated factors involved in understanding Restitution data. As a result, it is very important to consider the percentage of conditions that have been closed complete in addition to the total amounts collected. This number provides a more accurate picture of the degree to which youth are meeting their court ordered and agency directed accountability conditions while under juvenile justice supervision and can provide the basis for subsequent meaningful analysis about these types of interventions.

### Amount Owed

A youth may be ordered to pay Restitution - Joint and Several with other parties, including adults. This means that each party is individually and collectively responsible for the entire Restitution Order. Once the order is paid, the obligation is satisfied for all parties, regardless who pays. The decision to order Joint and Several Restitution is at the discretion of the judge. Joint and Several orders are recorded in JJIS by recording the entire ordered amount as a condition for each youth. If each youth satisfactorily pays his share, the youth's actual payment is recorded and the condition is closed "Accepted as Complete". For example, if 10 youth are part of a Joint and Several Order to pay \$1,000, the entire Amount Ordered is recorded on all 10 youth. If each of the 10 youth pay \$100, the victim has been compensated for the entire \$1,000 and each condition is closed

---

---

"Accepted as Complete". The report will accurately indicate that 10 conditions were closed "Accepted as Complete" and will compute the amount owed to be \$100 for each youth or \$1,000. However, if one or all of the youth has a continuing Money Judgment when the condition is closed, the original ordered amount will be used to compute the amount ordered.

### **Single conditions with an unusually large amount of Restitution Ordered**

In 2009, 21 youth across the state were each ordered to pay more than \$10,000 in Restitution. These youth have been pulled out of the statewide data and listed separately in order to provide a more accurate understanding of the majority of the restitution conditions.

This group represented less than .5% of the total conditions ordered but almost 32% of the amounts owed.

### **Amount Paid at Closure**

The amount paid at closure does not always represent youths' fulfillment of obligations to make payments to their victims or the victim's receipt of compensation for damages. Oregon law requires judges to order restitution based on the amount of loss to the victim and that restitution orders also be recorded similar to judgments in a civil action. Commonly called Money Judgments, these orders extend obligations to make reparations to victims beyond juvenile justice supervision. Any unpaid restitution at the close of supervision is reflected with a closing status of Money Judgment at the time the condition is closed. This procedure acknowledges a youth's ability to pay and make satisfactory progress while under supervision plus continue as a court ordered obligation once supervision ends. The amount of money subsequently collected pursuant to the money judgment is not tracked in JJIS and will not be reported.

Youth can satisfy restitution obligations to victims a number of ways, often determined through mediation. If the youth performs community service or satisfies other alternative negotiated conditions in lieu of restitution, the restitution order can be vacated by the court or otherwise considered accepted as complete. When the condition is closed or Accepted as Complete, the amount owed is computed to reflect the amount paid.

Victims are often compensated for damages caused by youth by their insurance. When this happens, the youth is held accountable by paying restitution to the insurance company instead of the victim.

March 2010

---

---

*THIS PAGE INTENTIONALLY LEFT BLANK  
FOR PURPOSES OF 2-SIDED PRINTING*

---

### Restitution Conditions Less Than or Equal to \$10,000

Agency at Closure	# of Youth	**Conditions Closed							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	***Money Judgment	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars ***Money Judgment	%	Dollars Incomplete	%
Baker	17	20	19	95.0	1	5.0	0	0.0	11,775	11,255	95.6	519	4.4	0	0.0
Benton	53	61	52	85.2	3	4.9	6	9.8	15,928	14,108	88.6	1295	8.1	525	3.3
Clackamas	139	142	122	85.9	7	4.9	13	9.2	75,708	62,155	82.1	10059	13.3	3544	4.7
Clatsop	13	13	10	76.9	3	23.1	0	0.0	17,149	12,180	71.0	4969	29.0	0	0.0
Columbia*															
Coos	12	12	9	75.0	1	8.3	2	16.7	30,582	21,496	70.3	8944	29.2	142	0.5
Crook*															
Curry	17	18	18	100.0	0	0.0	0	0.0	5,918	5,918	100.0	0	0.0	0	0.0
Deschutes	146	155	122	78.7	5	3.2	28	18.1	128,656	85,741	66.6	11,316	8.8	31,599	24.6
Douglas	107	113	37	32.7	71	62.8	5	4.4	113,749	19,142	16.8	92,648	81.5	1,959	1.7
Gilliam*															
Grant	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Harney	11	11	10	90.9	1	9.1	0	0.0	7,163	3,816	53.3	3,346	46.7	0	0.0
Hood River	14	14	12	85.7	2	14.3	0	0.0	31,500	25,550	81.1	5,951	18.9	0	0.0
Jackson	120	124	61	49.2	55	44.4	8	6.5	88,412	8,492	9.6	70,387	79.6	9,532	10.8
Jefferson	12	15	5	33.3	4	26.7	6	40.0	19,976	1,517	7.6	4,609	23.1	13,851	69.3
Josephine	63	66	27	40.9	32	48.5	7	10.6	50,142	10,394	20.7	39,630	79.0	118	0.2
Klamath	1	2	0	0.0	2	100.0	0	0.0	5,945	0	0.0	5,945	100.0	0	0.0
Lake	2	2	2	100.0	0	0.0	0	0.0	485	485	100.0	0	0.0	0	0.0
Lane*	97	113	112	99.1	1	0.9	0	0.0	37,633	34,086	90.6	3,300	8.8	248	0.7
Lincoln	26	2	17	63.0	10	37.0	0	0.0	20,059	10,047	50.1	10,012	49.9	0	0.0
Linn	43	45	20	44.4	18	40.0	7	15.6	19,453	5,764	29.6	12,863	66.1	826	4.2
Malheur	39	44	30	68.2	2	4.5	12	27.3	32,937	21,388	64.9	476	1.4	11,073	33.6
Marion	167	290	270	93.1	16	5.5	4	1.4	52,842	48,017	90.9	4,652	8.8	174	0.3
Morrow	9	9	8	88.9	1	11.1	0	0.0	990	990	100.0	0	0.0	0	0.0

### Restitution Conditions Less Than or Equal to \$10,000

Agency at Closure	# of Youth	**Conditions Closed							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	***Money Judgment	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars ***Money Judgment	%	Dollars Incomplete	%
Multnomah	233	258	202	78.3	13	5.0	43	16.7	195,785	145,397	74.3	23,986	12.3	26,401	13.5
Polk	37	47	39	83.0	5	10.6	3	6.4	21,321	11,879	55.7	9,203	43.2	238	1.1
Sherman*															
Tillamook*															
Umatilla	40	52	37	71.2	7	13.5	8	15.4	43,131	16,094	37.3	17,483	40.5	9,553	22.1
Union	27	27	22	81.5	0	0.0	5	18.5	6,151	4,810	78.2	0	0.0	1,342	21.8
Wallowa	10	10	10	100.0	0	0.0	0	0.0	2,706	2,706	100.0	0	0.0	0	0.0
Wasco	10	11	11	100.0	0	0.0	0	0.0	2,886	2,886	100.0	0	0.0	0	0.0
Washington	211	215	155	72.1	28	13.0	32	14.9	124,328	81,554	65.6	33,879	27.3	8,894	7.2
Wheeler	1	1	1	100.0	0	0.0	0	0.0	126	126	100.0	0	0.0	0	0.0
Yamhill	51	59	44	74.6	11	18.6	4	6.8	18,588	9,275	49.9	8,925	48.0	388	2.1
OYA	180	241	112	46.5	89	36.9	40	16.6	196,965	71,121	36.1	49,380	45.4	36,463	18.5
Statewide	1,907	2,217	1,596	72.0	388	17.5	233	10.5	1,378,987	748,390	54.3	473,778	34.4	156,879	11.4

\* County is not recording Restitution data in JJIS. Lane County submitted data to JJIS for inclusion in year-end report.

\*\* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

\*\*\*Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

NOTE: The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.

### Restitution Conditions Greater Than \$10,000

Agency at Closure	# of Youth	**Conditions Closed							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	***Money Judgment	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars ***Money Judgment	%	Dollars Incomplete	%
Clackamas	2	2	0	0.0	1	50.0	1	50.0	22,895	5,798	25.3	6,732	29.4	10,365	45.3
Deschutes	1	1	0	0.0	0	0.0	1	100.0	14,070	95	0.7	0	0.0	13,975	99.3
Douglas	1	1	0	0.0	1	100.0	0	0.0	10,094	50	0.5	10,044	99.5	0	0.0
Jackson	2	2	0	0.0	2	100.0	0	0.0	30,645	0	0.0	30,645	100.0	0	0.0
Malheur	1	1	0	0.0	0	0.0	1	100.0	10,186	0	0.0	0	0.0	10,186	100.0
Multnomah	3	3	0	0.0	1	33.3	2	66.7	91,732	4,811	5.2	34,959	38.1	51,963	56.6
Washington	3	3	1	33.3	2	66.7	0	0.0	31,796	28,945	91.0	2,851	9.0	0	0.0
Yamhill	1	1	0	0.0	1	100.0	0	0.0	55,962	0	0.0	55,962	100.0	0	0.0
OYA	7	8	1	12.5	7	87.5	0	0.0	378,585	32,863	8.7	345,722	91.3	0	0.0
Statewide	21	22	2	9.1	15	68.2	5	22.7	645,965	72,562	11.2	486,915	75.4	86,488	13.4

\*\* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

\*\*\*Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

NOTE: The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.