



# Juvenile Justice Information System

## Data & Evaluation Reports Restitution (2010)

JJIS Steering Committee  
JJIS Data & Evaluation Sub-Committee

*JJIS – A Shared Information System*

Oregon Youth Authority  
Oregon Juvenile Department Directors' Association





# Juvenile Justice Information System Vision, Goals, & Values

## JJIS Vision

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

**JJIS Goals** In support of the vision, JJIS strives to accomplish the following goals:

Vision Statement	Goals in Support of Vision Statement
<ul style="list-style-type: none"> <li>➤ Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies.</li> </ul>	<p>JJIS will:</p> <ul style="list-style-type: none"> <li>• Be a statewide juvenile justice information system that supports a partnership of the OYA, the 36 county juvenile departments, and approved external partners;</li> <li>• Be the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and</li> <li>• Develop statewide reporting to support policy making and to inform system stakeholders and the public about juvenile justice in Oregon.</li> </ul>
<ul style="list-style-type: none"> <li>➤ Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process.</li> </ul>	<p>JJIS will:</p> <ul style="list-style-type: none"> <li>• Support the assessment of risks and needs of juvenile offenders;</li> <li>• Support individual case plans; and</li> <li>• Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined.</li> </ul>
<ul style="list-style-type: none"> <li>➤ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime.</li> </ul>	<p>JJIS will provide data and information to:</p> <ul style="list-style-type: none"> <li>• Develop a knowledge base about outcomes relevant to functions and programs of the juvenile justice system; and</li> <li>• Evaluate the benefit of programs aimed at reducing juvenile crime.</li> </ul>
<ul style="list-style-type: none"> <li>➤ Recognizes and supports the common business needs of juvenile justice partnership agencies.</li> </ul>	<p>JJIS will:</p> <ul style="list-style-type: none"> <li>• Be developed in a cost-efficient and incremental manner;</li> <li>• Be operated in an efficient manner;</li> <li>• Eliminate duplicate data entry within the JJIS partnership agencies;</li> <li>• Develop common data elements while maintaining integrity of information and adhering to existing state justice information system standards;</li> <li>• Provide a statewide standard for entry of information into the system;</li> <li>• Ensure consistent training of JJIS users;</li> <li>• Maintain confidentiality and protection of information contained in JJIS;</li> <li>• Be designed using the cooperative input of the JJIS partnership; and</li> <li>• Be guided by the decisions and policies of the JJIS Steering Committee.</li> </ul>

## JJIS Partnership Values

Representatives of the OYA, OJDDA, and external partners with an interest in juvenile justice serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- Represents the best interests of Oregon's juvenile justice system as a whole;
- Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs; and
- Uses the Vision and Goals as guiding principles for JJIS decision making.

# JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Jean Straight, Assistant Director  
Oregon Youth Authority Business Services

Dave Koch, Assistant Director  
Juvenile Services Division  
Multnomah County Department of Community Justice

Ken Dukek, Director  
Curry County Juvenile Department

Trish Reding, Director  
Polk County Juvenile Department

Molly Rogers, Director  
Wasco County Juvenile Department

Tim Loewen, Director  
Yamhill County Juvenile Department

Jann Brown, Senior Manager  
Business Applications & Technology  
Multnomah County Department of Community Justice

Phil Cox, Assistant Director  
Oregon Youth Authority Community Services

Karen Daniels, Assistant Director  
Oregon Youth Authority Facility Operations

Mary Hunt, Community Corrections Coordinator  
Department of Corrections

## JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

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## JJIS Staff

Cherie Lingelbach, Manager  
JJIS Policy & Standards

Don Crossley, Manager  
JJIS Development & Reports

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## Introduction

Oregon's juvenile justice community is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. Restitution provides payment to victims for damages caused by another person. Participation in making payments to victims is one of several strategies designed not only to help victims but to change youth behavior. Reporting annual Restitution completion data provides a basis to evaluate the effectiveness and efficiency of this juvenile justice practice over time.

## Contents of this report

This document contains statewide and county specific data regarding the number and status of Restitution conditions closed during the reporting year. Both formal restitution conditions ordered by the court as well as restitution conditions directed by the juvenile department are included. Conditions are closed throughout a youth's supervision with a juvenile justice agency. These data represent condition closures rather than case closures. The total number of youth with Restitution conditions along with amounts of Restitution collected at the time the conditions are closed are also reported. There are three sections to the report:

### **Number of Youth**

The total number of youth that have court ordered and juvenile department directed Restitution Conditions closed during the year.

### **Number of Conditions Closed**

The total number of court ordered and juvenile department directed Restitution Conditions listed by closing status of the condition at the time the condition was closed.

### **Amounts of Restitution at Closing**

The total amount of restitution owed; the total amount of restitution paid at the time the conditions were closed; the total amount closed with a continuing Money Judgment; and the total amount closed "Incomplete".

The Condition may have been ordered in a prior reporting year. The amount completed is the cumulative amount completed or accepted as complete at the time the condition was closed.

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## Notes about the information

**Overall Criteria:** Conditions closed during the year are counted. These conditions may have been ordered in a prior reporting year. Reporting on closed conditions provides a more complete picture than reporting on conditions that may still be in progress.

**Statewide Totals:** Statewide totals include data for 3& of 36 counties and OYA.

**Rounding:** Totals may not add up to 100% because of rounding.

**# of Youth:** The unduplicated number of youth that had Restitution conditions closed during the year. Youth may be counted in more than one county, but will only be counted once in the statewide total.

**Total # of Conditions:** The total number of Restitution conditions closed during the year. Youth may have more than one closed condition during the year.

**Agency at Condition Closure:** Based on Office of Primary Worker at time condition was closed.

## Cautions Regarding Restitution Data

### Number and Percent of Conditions Closed Complete versus Amounts Completed

Readers are strongly cautioned about drawing conclusions by comparing amounts owed to amounts completed. There are many complicated factors involved in understanding Restitution data. As a result, it is very important to consider the percentage of conditions that have been closed complete in addition to the total amounts collected. This number provides a more accurate picture of the degree to which youth are meeting their court ordered and agency directed accountability conditions while under juvenile justice supervision and can provide the basis for subsequent meaningful analysis about these types of interventions.

### Amount Owed

A youth may be ordered to pay Restitution - Joint and Several with other parties, including adults. This means that each party is individually and collectively responsible for the entire Restitution Order. Once the order is paid, the obligation is satisfied for all parties, regardless who pays. The decision to order Joint and Several Restitution is at the discretion of the judge. Joint and Several orders are recorded in JJIS by recording the entire ordered amount as a condition for each youth. If each youth satisfactorily pays his share, the youth's actual payment is recorded and the condition is closed "Accepted as Complete". For example, if 10 youth are part of a Joint and Several Order to pay \$1,000, the entire Amount Ordered is recorded on all 10 youth. If each of the 10 youth pay \$100, the victim has been compensated for the entire \$1,000 and each condition is closed

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“Accepted as Complete”. The report will accurately indicate that 10 conditions were closed “Accepted as Complete” and will compute the amount owed to be \$100 for each youth or \$1,000. However, if one or all of the youth has a continuing Money Judgment when the condition is closed, the original ordered amount will be used to compute the amount ordered.

### **Single conditions with an unusually large amount of Restitution Ordered**

In 2010, 23 youth across the state were each ordered to pay more than \$10,000 in Restitution. These youth have been pulled out of the statewide data and listed separately in order to provide a more accurate understanding of the majority of the restitution conditions.

This group represented 1% of the total conditions ordered but slightly more than 32% of the amounts owed.

### **Amount Paid at Closure**

The amount paid at closure does not always represent youths’ fulfillment of obligations to make payments to their victims or the victim’s receipt of compensation for damages. Oregon law requires judges to order restitution based on the amount of loss to the victim and that restitution orders also be recorded similar to judgments in a civil action. Commonly called Money Judgments, these orders extend obligations to make reparations to victims beyond juvenile justice supervision. Any unpaid restitution at the close of supervision is reflected with a closing status of Money Judgment at the time the condition is closed. This procedure acknowledges a youth’s ability to pay and make satisfactory progress while under supervision plus continue as a court ordered obligation once supervision ends. The amount of money subsequently collected pursuant to the money judgment is not tracked in JJIS and will not be reported.

Youth can satisfy restitution obligations to victims a number of ways, often determined through mediation. If the youth performs community service or satisfies other alternative negotiated conditions in lieu of restitution, the restitution order can be vacated by the court or otherwise considered accepted as complete. When the condition is closed or Accepted as Complete, the amount owed is computed to reflect the amount paid.

Victims are often compensated for damages caused by youth by their insurance. When this happens, the youth is held accountable by paying restitution to the insurance company instead of the victim.

April 2011

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### Restitution Conditions Less Than or Equal to \$10,000

Agency at Closure	# of Youth	**Conditions Closed							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	***Money Judgment	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars ***Money Judgment	%	Dollars Incomplete	%
Baker	20	22	21	95.5%	1	4.5%	0	0.0%	3,987	3,980	99.8%	7	0.2%	0	0.0%
Benton	47	49	40	81.6%	0	0.0%	9	18.4%	9,476	7,915	83.5%	0	0.0%	1,561	16.5%
Clackamas	134	139	125	89.9%	10	7.2%	4	2.9%	84,933	79,136	93.2%	3,470	4.1%	2,327	2.7%
Clatsop	14	15	14	93.3%	1	6.7%	0	0.0%	18,775	17,877	95.2%	898	4.8%	0	0.0%
Columbia*															
Coos	11	13	8	61.5%	2	15.4%	3	23.1%	7,420	5,135	69.2%	1,636	22.0%	649	8.7%
Crook*															
Curry	16	17	12	70.6%	2	11.8%	3	17.6%	18,693	6,060	32.4%	4,370	23.4%	8,263	44.2%
Deschutes	129	141	102	72.3%	5	3.5%	34	24.1%	115,375	64,131	55.6%	15,994	13.9%	35,249	30.6%
Douglas	77	78	29	37.2%	47	60.3%	2	2.6%	44,125	11,873	26.9%	32,220	73.0%	43	0.1%
Gilliam*															
Grant	11	11	11	100.0%	0	0.0%	0	0.0%	1,575	1,575	100.0%	0	0.0%	0	0.0%
Harney	10	10	10	100.0%	0	0.0%	0	0.0%	12,617	12,617	100.0%	0	0.0%	0	0.0%
Hood River	14	14	14	100.0%	0	0.0%	0	0.0%	4,037	4,037	100.0%	0	0.0%	0	0.0%
Jackson	82	87	33	37.9%	50	57.5%	4	4.6%	75,184	6,474	8.6%	66,257	88.1%	2,453	3.3%
Jefferson	20	21	9	42.9%	3	14.3%	9	42.9%	12,825	6,713	52.3%	808	6.3%	5,304	41.4%
Josephine	46	47	27	57.4%	17	36.2%	3	6.4%	25,761	13,455	52.2%	12,225	47.5%	81	0.3%
Klamath	2	2	1	50.0%	1	50.0%	0	0.0%	2,260	2,015	89.2%	245	10.8%	0	0.0%
Lake	0	0	0	0.0%	0	0.0%	0	0.0%	0	0	0.0%	0	0.0%	0	0.0%
Lane*	89	105	100	95.2%	2	1.9%	3	2.9%	31,859	29,375	92.2%	2,004	6.3%	480	1.5%
Lincoln	21	22	8	36.4%	14	63.6%	0	0.0%	30,428	5,432	17.9%	24,996	82.1%	0	0.0%
Linn	51	52	30	57.7%	18	34.6%	4	7.7%	19,836	14,450	72.8%	5,108	25.8%	278	1.4%
Malheur	31	42	34	81.0%	0	0.0%	8	19.0%	14,118	11,270	79.8%	0	0.0%	2,848	20.2%
Marion	142	260	235	90.4%	20	7.7%	5	1.9%	65,459	51,353	78.5%	13,722	21.0%	384	0.6%
Morrow	7	9	6	66.7%	0	0.0%	3	33.3%	5,960	4,179	70.1%	0	0.0%	1,780	29.9%
Multnomah	166	181	127	70.2%	17	9.4%	37	20.4%	177,346	80,881	45.6%	25,742	14.5%	70,723	39.9%
Polk	32	38	33	86.8%	2	5.3%	3	7.9%	12,242	10,793	88.2%	1,240	10.1%	210	1.7%
Sherman*															

### Restitution Conditions Less Than or Equal to \$10,000

Agency at Closure	# of Youth	**Conditions Closed							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	***Money Judgment	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars ***Money Judgment	%	Dollars Incomplete	%
Tillamook	22	27	23	85.2%	3	11.1%	1	3.7%	12,073	9,722	80.5%	2,035	16.9%	316	2.6%
Umatilla	40	51	33	64.7%	18	35.3%	0	0.0%	48,072	16,632	34.6%	31,441	65.4%	0	0.0%
Union	19	21	12	57.1%	1	4.8%	8	38.1%	15,092	9,071	60.1%	200	1.3%	5,821	38.6%
Wallowa	2	2	2	100.0%	0	0.0%	0	0.0%	35	35	100.0%	0	0.0%	0	0.0%
Wasco	15	15	12	80.0%	1	6.7%	2	13.3%	3,943	2,885	73.2%	1,050	26.6%	8	0.2%
Washington	173	180	137	76.1%	4	2.2%	39	21.7%	128,660	72,484	56.3%	12,545	9.8%	43,631	33.9%
Wheeler	4	4	3	75.0%	0	0.0%	1	25.0%	527	401	76.1%	0	0.0%	126	23.9%
Yamhill	56	60	38	63.3%	18	30.0%	4	6.7%	27,235	15,234	55.9%	11,416	41.9%	584	2.1%
OYA	191	268	114	42.5%	119	44.4%	35	13.1%	258,823	87,927	34.0%	123,710	47.8%	47,187	18.2%
Statewide	1,691	2,003	1,403	70.0%	376	18.8%	224	11.2%	1,288,751	665,117	51.6%	393,339	30.5%	230,306	17.9%

\* County is not recording Restitution data in JJIS. Lane County submitted data to JJIS for inclusion in year-end report.

\*\* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

\*\*\*Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

NOTE: The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.

### Restitution Conditions Greater Than \$10,000

Agency at Closure	# of Youth	**Conditions Closed							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	***Money Judgment	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars ***Money Judgment	%	Dollars Incomplete	%
Clackamas	2	2	0	0.0%	2	100.0%	0	0.0%	28,281	28,281	100.0%	0	0.0%	0	0.0%
Deschutes	2	2	0	0.0%	1	50.0%	1	50.0%	31,973	1,010	3.2%	11,263	35.2%	19,700	61.6%
Douglas	1	1	0	0.0%	1	100.0%	0	0.0%	57,223	0	0.0%	57,223	100.0%	0	0.0%
Jackson	3	3	0	0.0%	3	100.0%	0	0.0%	52,632	0	0.0%	52,632	100.0%	0	0.0%
Malheur	1	1	0	0.0%	0	0.0%	1	100.0%	20,126	0	0.0%	0	0.0%	20,126	100.0%
Multnomah	5	5	0	0.0%	4	80.0%	1	20.0%	187,880	5,038	2.7%	113,501	60.4%	69,341	36.9%
Union	1	1	0	0.0%	0	0.0%	1	100.0%	23,479	420	1.8%	0	0.0%	23,059	98.2%
Washington	2	2	0	0.0%	0	0.0%	2	100.0%	39,779	1,741	4.4%	0	0.0%	38,038	95.6%
OYA	6	6	0	0.0%	6	100.0%	0	0.0%	175,112	7,112	4.1%	168,000	95.9%	0	0.0%
Statewide	23	23	0	0.0%	17	73.9%	6	26.1%	616,485	43,602	7.1%	402,619	65.3%	170,264	27.6%

\*\* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

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NOTE: The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.