## Oregon

# Comprehensive Annual Financial Report 



For the Fiscal Year Ended June 30, 2008

# Oregon Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2008 



Theodore R. Kulongoski Governor

Scott L. Harra, Director Department of Administrative Services

John J. Radford, Administrator<br>State Controller's Division

Report Prepared by:
Statewide Accounting and Reporting Services
State Controller's Division, Department of Administrative Services
Kathryn Ross, CPA, Manager
Jeanne Bock, CPA
Angela Creasey
Kathy Dixon
Christina Maples
Jane Moreland
Scott Smyth
Aaron Wallace
Karen Williams

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# COMPREHENSIVE ANNUAL FINANCIAL REPORT <br> For The Year Ended June 30, 2008 

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January 23, 2009

To the Honorable Governor Theodore R. Kulongoski and Citizens of the State of Oregon:
We are pleased to provide you with the Comprehensive Annual Financial Report of the State of Oregon for the fiscal year ended June 30, 2008. This report is published to fulfill the requirement for annual financial statements in Oregon Revised Statute 291.040.

This report consists of management's representations concerning the finances of the State of Oregon (State). Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the State has established a comprehensive internal control framework. The framework is designed to protect the State's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the State's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the State's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. We believe the information presented is accurate in all material respects.

The Secretary of State Audits Division, the constitutional auditor of public accounts in Oregon, audited the State's financial statements for the fiscal year ended June 30, 2008. The goal of the independent audit was to provide reasonable assurance that the financial statements are free of material misstatement. Based on the audit, the auditors concluded that there was a reasonable basis for rendering an unqualified opinion that the financial statements for fiscal year 2008 are fairly presented in accordance with GAAP. The audit report is the first component in the financial section of this report.

The audit of the financial statements is part of a broader, federally mandated "Single Audit" designed to meet the needs of federal agencies that provide aid to the State. The standards governing single audit engagements require the auditor to report on the State's internal controls and compliance with legal requirements, particularly as they relate to federal awards. This information, also prepared by the Audits Division, will be available in a separately issued report on or about February 28, 2009.

Management's Discussion and Analysis (MD\&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD\&A complements this letter of transmittal and should be read in conjunction with it.

## Profile of the Government

The State provides services to Oregon's citizens through a wide range of programs including education, human services, public safety, economic and community development, natural resources, transportation, consumer and business services, administrative support, legislative, and judicial programs. Oregon's primary government as reported in the accompanying financial statements consists of approximately 90 state agencies. Although legally separate, the Home Care Commission functions, in essence, as a program of the State and, therefore, it has been included as an integral part of the State's financial statements. In addition to the primary government, three entities are reported as discretely presented component units to emphasize that they are legally separate from the State. A more detailed discussion of the reporting entity can be found in Note 1 to the basic financial statements.

Oregon's Legislature adopts a budget on a biennial basis, where the biennium begins July 1 and ends June 30 of each odd-numbered year. This biennial budget serves as the foundation for the State's financial
planning and control. Appropriation bills approved through the legislative process include one or more appropriations which may be at the agency, program, or activity level. Accordingly, the legal level of budgetary control is at one of these various levels, depending on the Legislature's view of the activity. Legislative authority is required to authorize the transfer of expenditure authority between appropriations. Management can reallocate within an appropriation without legislative approval. The following budgeted appropriated funds account for the State's budgetary functions: General, Federal, Lottery, and Other. Additional information about the budget process and budgetary monitoring are presented in the notes to the required supplementary information.

## Local Economy

Oregon is the least populous of the three west coast states that also include California and Washington. Oregon had almost 2 million of the three states' 23.8 million workers in August 2008. Oregon's largest metro area is the Portland-Vancouver-Beaverton metropolitan statistical area. The Portland area has the sixth largest number of workers of the seven metro areas with one million or more workers in the three states. It includes over half of Oregon's jobs.

Employment grew more rapidly in Oregon than in most neighboring states in the mid-1990s due largely to a combination of high net in-migration and a boom in high technology (primarily computer chips), transportation equipment (such as recreational vehicles and heavy trucks), and construction. The Asian financial crisis in 1997 led to weaker manufacturing employment and slower overall job growth in Oregon. When the national recession hit the State, between late 2000 and the middle of 2003, employment fell by as much as 4 percent, much worse than in neighboring states. From late 2003 to mid-2006, Oregon gained jobs at roughly 3 percent per year; then growth slowed markedly. The State lost nonfarm payroll jobs in seven of the first eleven months of 2008 and had a net loss of 31,900 jobs from one year earlier as of November 2008. Nine of the State's 11 major industries showed year-over-year job losses in November, eight of them with losses exceeding 2 percent. Along with the nation as a whole, Oregon has entered another recession.

During the rapid job growth of the mid-1990s, Oregon's unemployment rate ranked in the middle of all states and lower than its neighboring states, until the rate rose with the Asian financial crisis. During the economic boom of the late 1990s and in 2000, Oregon's unemployment rate remained above the rates in neighboring states. The nation and Oregon went into a recession after the burst of the information technology bubble. With the onset of that recession, Oregon's unemployment rate soared from just over 5 percent in late 2000 to a peak of 8.5 percent in the middle of 2003. The State's population continued to grow despite the high unemployment rate. Oregon had the nation's highest or second-highest state unemployment rate for 39 of the 40 months from May 2001 to August 2004. Rapid job growth from late 2003 to mid-2006 pulled the unemployment rate down to under 5.5 percent by early 2006. The rate declined further to a low of 5 percent in early 2007 but bounced back to around 5.5 percent by the end of the year. In the summer of 2008, it began rising rapidly in response to job losses in many industries. Between June and November 2008, the unemployment rate climbed from 5.5 percent to 8.1 percent.

Oregon's major foreign-export-related industries include computers and electronic products, transportation equipment, machinery, and agricultural crops. Oregon also ships large values of wood, food, nursery, machinery, plastic, and paper products to domestic markets and serves foreign and domestic tourists. Oregon's annual employment growth is expected to be flat in 2008, a negative 1.5 percent in 2009, and 0.8 percent in 2010. It should rise to 2.1 percent in 2011 and 2.4 percent in 2012 before slowing to 1.6 percent by 2015. The State should outpace the nation's growth rate from 2011 to 2015. Major-sector job growth over this period is expected to be fastest in professional and business services, construction, and leisure and hospitality. Nondurable manufacturing will post robust job gains, as will health care, private education, and some other service sectors as the State's population increases faster than the nation's. Manufacturing, as a whole, is projected to decline through 2010 with moderate growth from 2011 to 2015. Overall, employment should grow slightly faster than population during the 2011-2015 timeframe.

During fiscal year 2008, the State significantly increased its spending for education as compared to the prior fiscal year. However, as a percentage of total expenditures, the amount devoted to education was only 0.4 percent higher than it was 10 years ago. In addition, governmental expenditures for capital outlay and administration as a percentage of total expenditures decreased 2.3 percent and 2.6 percent, respectively, as compared to 10 years ago. The relatively small percentage increase in expenditures for education, combined with the percentage decreases in expenditures for capital outlay and administration, reflects a shift in the
allocation of total expenditures to other program areas, such as public safety and debt service. General governmental expenditures related to debt service have increased as the State expands its use of low-cost capital financing; the percentage of total expenditures is 2.4 percent higher than it was ten years ago.

During this same ten-year period, tax revenues, while increasing in amount, have actually decreased as a percentage of total revenues (a ten-year decrease of 2.6 percent). The reason for this decline is the relative increase in general governmental expenditures for services that are supported more by federal revenues than by taxes (e.g., human services). As a percentage of total revenues, federal revenues are 2 percent higher than they were ten years ago, reflecting increased participation in federal assistance programs that benefit Oregon's citizens.

## Long-term Financial Planning

The 2007-09 legislatively adopted budget reflects substantial increases in highway construction programs and other transportation infrastructure. The budget includes $\$ 400$ million in other funds for bridge construction and $\$ 56.3$ million for a one-time distribution to counties out of the State share of State Highway Funds for county road maintenance and improvements. The Legislature also approved the sale of $\$ 250$ million of lottery bonds for the Southeast Portland Light Rail Project and another $\$ 100$ million for Connect Oregon, a multi-modal transportation initiative to expand the State's investment in key non-highway facilities, including public transit and air, rail, and marine transportation infrastructure.

Other major projects funded in the 2007-09 budget include $\$ 561.3$ million of capital construction and deferred maintenance projects for the Oregon University System and an additional $\$ 80.1$ million in similar projects for local community colleges. The Legislature also approved a project to begin replacing the current Oregon State Hospital with two new facilities. For the 2007-09 biennium, $\$ 89$ million were budgeted for land acquisition, design and planning, infrastructure, site improvements, and design of systems needed for the operation of these mental health facilities. The 2009-11 budget is expected to include additional funding for the construction of the facility.

During the February 2008 special session, the Legislature approved a number of capital construction projects using bond proceeds. The largest of these projects includes authorization to issue $\$ 200$ million in general obligation bonds for the construction of a new arena for the University of Oregon. The University will pay debt service from Athletic Department revenues.

State law provides that if actual General Fund revenues at the close of the Legislative session exceed forecasted revenues by two percent or more, the excess revenues shall be refunded to taxpayers. Excess revenues collected during the 2005-07 biennium resulted in personal income tax refunds of $\$ 1.1$ billion during fiscal year 2008. While the beginning balance for the 2007-09 biennium was $\$ 1.4$ billion, only $\$ 352.5$ million was actually available after the tax refunds were paid.

The December 2008 revenue forecast projects $\$ 13.8$ billion of General Fund revenues for the 2007-09 biennium, a significant decline since the September 2008 forecast. Including the remaining $\$ 352.5$ million of resources from the prior biennium, total available General Fund resources are projected to be $\$ 14.2$ billion for the 2007-09 biennium. Given current budgeted expenditures (including transfers to the Oregon Rainy Day Fund) of $\$ 14.3$ billion, the projected General Fund ending balance for the 2007-09 biennium is a deficit of $\$ 142.1$ million. Expenditure reductions will be implemented over the next several months. General Fund resources are forecasted to increase by 6.8 percent in the 2009-11 biennium and 15 percent in the 2011-13 biennium.

## Relevant Financial Policies

During the 2007 legislative session, the Legislature established the Oregon Rainy Day Fund to begin setting aside resources that could be used to assist the State during difficult economic times. Resources in the Oregon Rainy Day Fund can be appropriated by the Legislature only when certain criteria related to economic or revenue conditions have been met. Based on requirements in the law that established this fund, \$319.3 million was transferred from the General Fund to the Oregon Rainy Day Fund in September of 2007. The balance is expected to be $\$ 340.5$ million by the end of the 2007-09 biennium.

## Major Initiatives

As noted above in Long-term Financial Planning, the State is making significant capital investments in transportation infrastructure and higher education that should contribute to the long-term growth of Oregon's economy. During the 2007-09 biennium, the State plans to increase its investment in the education program area, boosting spending for pre-kindergarten, $\mathrm{K}-12$, community colleges, and higher education by almost $\$ 1.3$ billion, or 18 percent over the prior biennium. The total General Fund and Lottery Funds budget for education is $\$ 8.2$ billion.

Certificates of participation authorized during the 2008 special session will provide up to $\$ 76$ million for the Oregon Wireless Interoperability Network (OWIN) project. This project is intended to provide a single emergency response wireless communication infrastructure that supports both the communications needs of all state agencies and ensures communications interoperability among all state, local, tribal and federal public safety agencies. It will also meet the Federal Communications Commission mandates for the conversion of public safety communication frequencies and spectrum allocation by 2013. This funding will support the first of four planned construction phases. The initial stage of this project is expected to be completed during the 2007-09 biennium and the first few months of the 2009-11 biennium.

The 2007-09 budget also includes incentives to increase the production and use of renewable energy and alternative fuels. This is expected to produce long-term environmental and economic benefits and establish Oregon as a national leader in this arena. The initiative includes funding to develop commercial wave energy, as well as funding for a new research center, BioEconomy and Sustainable Technologies Institute, to support bio-fuels and bio-products research. It also funds several incentives to stimulate renewable energy production and use, including biomass and bio-fuels.

## Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of Oregon for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2007. This was the sixteenth consecutive year that the State has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The State Controller's Division takes great pride in the preparation of the Oregon Comprehensive Annual Financial Report. We greatly appreciate the professionalism, commitment, and effort of Statewide Accounting and Reporting Services and the other individuals involved. We also want to thank all state agencies for their continuing support in planning and conducting the financial operations of the State in a professionally responsible manner. Without the participation and cooperation of the agencies' fiscal units, the preparation of this report would not have been possible. In addition, we appreciate the contributions of the Office of Economic Analysis, the Budget and Management Division, the Office of the State Treasurer, and the staff of the Secretary of State Audits Division.

Respectfully submitted,


John J. Radford, Administrator
State Controller's Division
State of Oregon

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## State of Oregon

For its Comprehensive Annual<br>Financial Report<br>for the Fiscal Year Ended

June 30, 2007
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.


President


Executive Director

## STATE OF OREGON ORGANIZATION CHART



## Principal State Officials



## EXECUTIVE

Theodore R. Kulongoski, Governor
Kate Brown, Secretary of State
Ben Westlund, State Treasurer
John R. Kroger, Attorney General
Brad Avakian, Commissioner, Labor and Industries
Susan Castillo, Superintendent of Public Instruction

## LEGISLATIVE

Peter Courtney, Senate President
Dave Hunt, Speaker of the House of Representatives

## JUDICIAL

Paul J. DeMuniz, Chief Justice of the Supreme Court

"To Serve Our Public Well"<br>Mission of Oregon State Service



## Office of the Secretary of State

Kate Brown
Secretary of State
Barry Pack
Deputy Secretary of State


## Audits Division

Charles A. Hibner, CPA
Director
255 Capitol St. NE, Suite 500
Salem, OR 97310
(503) 986-2255
fax (503) $378-6767$

## The Honorable Theodore R. Kulongoski

Governor of Oregon

## INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Oregon, as of and for the year ended June 30, 2008, which collectively comprise the State of Oregon's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Oregon's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units. We also did not audit the financial statements of the University System or the Veterans' Loan Fund, which represent 42 percent and 35 percent, respectively, of the assets and revenues of the business-type activities. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component units, the University System, and the Veterans' Loan Fund, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Oregon University System Foundations, a discretely presented component unit, were not audited in accordance with Government Auditing Standards. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. As part of our audit, we performed audit procedures related to the Common School Fund, a major governmental fund. The State Land Board was created to manage lands dedicated to the Common School Fund with the objective of obtaining the greatest benefit for the people of Oregon. The Oregon Constitution designates the Secretary of State as both a member of the State Land Board and Auditor of Public Accounts. To minimize this impairment, auditors who did not have any known personal impairments in relation to the Common School Fund performed the audit. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Oregon, as of June 30, 2008, and the
respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1 to the financial statements, on July 1, 2007, the State of Oregon adopted Governmental Accounting Board (GASB) Standard No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. GASB Statement No. 45 establishes standards for the measurement, recognition, and disclosure of OPEB expenditures and related liabilties.

As discussed in Note 23 to the financial statements, the comparability of the financial statements with those of preceding periods is affected by the PERS change in policy related to its definition of cash equivalents and other accounting matters related to derivatives and short sale of securities.

In accordance with Government Auditing Standards, we also issue a separate report on our consideration of the State of Oregon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 12 through 21, budgetary comparison information on pages 120 through 126, and the schedule of funding progress on page 127 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Oregon's basic financial statements. The introductory section, combining fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the report of other auditors, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we express no opinion on them.


Kate Brown
Secretary of State
January 12, 2009

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the Comprehensive Annual Financial Report presents a discussion and analysis of the State of Oregon's (State) financial performance during the fiscal year ended June 30, 2008. The discussion and analysis is intended to serve as an introduction to the State's basic financial statements and is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the State's financial activities, (c) identify any material changes from the original budget, and (d) highlight individual fund issues.

We encourage readers to consider the information presented in this analysis in conjunction with the transmittal letter beginning on page 2 of this report.

## FINANCIAL HIGHLIGHTS

- On June 30, 2008, the assets of the State exceeded its liabilities by $\$ 15.1$ billion (net assets). Of this amount, $\$ 1.6$ billion is unrestricted net assets, while $\$ 4.1$ billion is restricted for specific uses.
- The State's total net assets decreased by $\$ 161.9$ million as a result of fiscal year 2008 operations. The net assets for governmental activities decreased by 3.8 percent of total governmental activities net assets, while the net assets for business-type activities increased by 5.6 percent of total businesstype net assets.
- On June 30, 2008, the State's governmental funds reported combined ending fund balances of $\$ 4.9$ billion. Of this amount, 71.5 percent is available for spending at the State's discretion (unreserved, undesignated fund balance).
- At fiscal year end, unreserved fund balance for the General Fund was $\$ 1.1$ million.


## OVERVIEW OF THE FINANCIAL STATEMENTS

In addition to this discussion and analysis, the financial section of this annual report contains the basic financial statements, required supplementary information, and an optional presentation of combining financial statements for nonmajor funds, internal service funds, and fiduciary funds. A statistical section is presented following the combining financial statements. The basic financial statements contain three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements.

## Government-wide Financial Statements

The government-wide financial statements are designed to provide a broad overview of the State's finances in a manner similar to a private-sector business. All of the State's activities are reported in the government-wide statements, except for activities accounted for in fiduciary funds because resources of those funds are not available to support the State's own programs.

- The statement of net assets presents information on all of the State's assets and liabilities, with the difference between the two reported as net assets.
- The statement of activities presents information that shows how the State's net assets changed during the fiscal year. All of the changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues are recognized when earned and expenses are recorded at the time liabilities are incurred. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (e.g., uncollected taxes).

These two government-wide financial statements report the State's net assets and the change in net assets. Net assets, which represent the difference between assets and liabilities, are one measure of the State's financial health, or financial position. Over time, increases or decreases in the State's net assets may serve as a useful indicator of whether its financial position is improving or deteriorating. However, to assess the overall health of the State, the reader needs to consider additional non-financial factors such as changes in Oregon's income tax base and changes in Oregon's economy.

The government-wide financial statements of the State are divided into the following three categories:

1. Governmental activities. This includes the basic services provided by the State to its citizens, such as $\mathrm{K}-12$ schools and community colleges, public assistance programs, public safety, and public transportation. Income taxes and federal grants finance most of these activities. The State's internal service funds, which provide services to other departments or state agencies, are included in governmental activities because these services predominately benefit governmental programs rather than business-type functions.
2. Business-type activities. The State charges fees to customers to help cover the costs of certain services it provides. For example, the State administers loan programs to provide housing to citizens with low incomes and those who are elderly or disabled. Other operations reported under businesstype activities include the State's lottery and the Oregon University System, which consists of seven higher education facilities.
3. Component units. The State includes three other entities in its report: the SAIF Corporation, Oregon Health and Science University, and the Oregon University System Foundations. Although legally separate, these entities are reported as "component units" either because the State is financially accountable for them or because of the nature and significance of their relationship to the State. Financial information for these three component units is reported separately from the financial information of the State (primary government). Another component unit, the Home Care Commission, is reported as part of the primary government, even though it is legally separate from the State, because it functions, in essence, as a State program.

The government-wide financial statements can be found on pages 24-27 of this report.

## Fund Financial Statements

The fund financial statements provide more detailed information about the State's most significant funds (not the State as a whole). Funds are accounting mechanisms the State uses to keep track of specific sources of funding and spending for particular purposes. Similar to other state and local governments, the State uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. Some funds are required by state law (such as the Lottery Operations Fund) or by bond covenants. The State establishes other funds to control and manage money for particular purposes, such as health and social services, or to show that the State is properly using certain taxes and grants, such as gas taxes for transportation.

All of the State's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Most of the State's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that are readily convertible to cash flow in and out, and (2) the balances remaining at year end that are available for spending. Thus, the governmental fund statements provide a detailed short-term view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the State's programs. Because this information does not encompass the long-term focus of the government-wide statements, information is provided following the governmental fund statements that reconciles the government-wide focus to the governmental fund focus.

The State maintains twenty-one individual governmental funds. Information is presented separately in the governmental fund financial statements for the six major governmental funds, including the general fund, while information for the fifteen nonmajor governmental funds is aggregated and presented in a single column. Individual fund data for each nonmajor governmental fund can be found in the combining statements presented elsewhere in the report. The basic governmental fund financial statements appear on pages 28-35 of this report.

Proprietary funds. Services for which the State charges customers a fee, similar to a business operation, are generally reported in proprietary funds. Like the government-wide statements, the proprietary fund statements provide both long-term and short-term financial information. The State's enterprise funds (one type of proprietary fund) are the same as its business-type activities. However, the enterprise funds present more detail, including cash flow information. Internal service funds (the other type of proprietary fund) are used to
report activities that provide services to the State's other programs and activities (such as the State's Central Services Fund).

The proprietary fund financial statements report separate information for the State's five major proprietary funds. Data for the nine nonmajor proprietary funds are aggregated and presented in a single column. All internal service funds are also aggregated into a single column presentation in the proprietary fund financial statements. Individual fund data for each nonmajor proprietary fund and each internal service fund can be found in the combining statements presented elsewhere in the report. The basic proprietary fund financial statements appear on pages 36-45 of this report.

Fiduciary funds. Fiduciary funds account for resources held for the benefit of parties outside the government. The State is the trustee, or fiduciary, for its employees' pension plan. It is also responsible for other assets that due to a trust arrangement may be used only for the trust beneficiaries. Fiduciary funds are accounted for in a manner similar to proprietary funds. All of the State's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. These activities have been excluded from the State's government-wide financial statements because the State cannot use these assets to finance its operations.

The basic fiduciary fund financial statements include the private purpose trust fund, the investment trust fund, the agency fund, and aggregated data for the State's pension and other employee benefit trust funds. Individual fund data for each of the pension and other employee benefit trust funds can be found in the combining statements presented elsewhere in this report. The basic fiduciary fund financial statements appear on pages 46-47 of this report.

## Discretely Presented Component Units

Combining statements that report the activities of the State's discretely presented component units, the SAIF Corporation, Oregon Health and Science University, and the Oregon University System Foundations, can be found on pages $49-51$ of this report. While aggregated data are presented in the government-wide statements, the combining statements provide individual detail for each component unit.

## Notes to the Financial Statements

The basic financial statements also include notes, which provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 53-116 of this report.

## Other Information

In addition to the basic financial statements and accompanying notes, this report also presents a section of required supplementary information (RSI), beginning on page 117, which contains budget-to-actual comparison schedules for all of the State's budgeted appropriated funds, as well as accompanying notes to the RSI. This section also includes a Schedule of Funding Progress for Other Postemployment Benefit Plans and accompanying notes.

The combining financial statements referred to earlier are presented immediately following the RSI, beginning on page 129 of this report. The combining statements provide details about the nonmajor governmental funds, nonmajor enterprise funds, and internal service funds, which are otherwise aggregated for presentation purposes in the related basic financial statements. The combining financial statements also provide details for the State's pension and other employee benefit trust funds, which are aggregated and presented in a single column in the basic fiduciary financial statements.

A statistical section containing information regarding financial trends, revenue capacity, and debt capacity, as well as demographic, economic, and operating information, is presented immediately following the combining statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets. The State's combined net assets for fiscal year 2008 were approximately $\$ 15.1$ billion as shown in Table 1. Most of this balance consists of capital assets, with infrastructure being the largest component. Because the State uses its capital assets to provide services to citizens, the amount of net assets invested in
capital assets, net of related debt, is not available for future spending. An additional portion of the State's net assets ( 27.3 percent) represents resources that are subject to restrictions on how they may be used. The remaining balance of unrestricted net assets is $\$ 1.6$ billion.

Table 1
State of Oregon's Net Assets (in millions)

|  | Governmental Activities |  | Business-type Activities |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2008 | 2007 |  | 2008 |  | 2007 | 2008 | 2007 |
| Current and other assets | \$ 10,596.4 | \$ 11,819.7 | \$ | 8,438.8 | \$ | 7,750.6 | \$ 19,035.2 | \$ 19,570.3 |
| Capital assets | 10,057.7 | 10,553.2 |  | 1,734.4 |  | 1,596.6 | 11,792.1 | 12,149.8 |
| Total assets | 20,654.1 | 22,372.9 |  | 10,173.2 |  | 9,347.2 | 30,827.3 | 31,720.1 |
| Long-term liabilities | 6,574.4 | 6,693.1 |  | 4,029.8 |  | 3,761.1 | 10,604.2 | 10,454.2 |
| Other liabilities | 3,620.3 | 4,806.6 |  | 1,501.1 |  | 1,190.1 | 5,121.4 | 5,996.7 |
| Total liabilities | 10,194.7 | 11,499.7 |  | 5,530.9 |  | 4,951.2 | 15,725.6 | 16,450.9 |
| Net assets: |  |  |  |  |  |  |  |  |
| Invested in capital assets, net of related debt | 8,554.1 | 8,696.8 |  | 808.0 |  | 756.8 | 9,362.1 | 9,453.6 |
| Restricted | 950.5 | 1,098.8 |  | 3,177.4 |  | 2,998.2 | 4,127.9 | 4,097.0 |
| Unrestricted | 954.8 | 1,077.6 |  | 656.9 |  | 641.0 | 1,611.7 | 1,718.6 |
| Total net assets | \$ 10,459.4 | \$ 10,873.2 | \$ | 4,642.3 | \$ | 4,396.0 | \$ 15,101.7 | \$ 15,269.2 |

Changes in net assets. The State's combined change in net assets as the result of current year operations was a decrease of $\$ 161.9$ million as shown in Table 2. Net assets of governmental activities decreased by 3.8 percent of total governmental activities net assets, while net assets of business-type activities increased by 5.6 percent of total business-type activities net assets.

Total ending net assets of governmental activities for fiscal year 2008 were $\$ 10.5$ billion, down from $\$ 10.9$ billion reported for fiscal year 2007. Although personal income tax revenue was higher than the prior year, significant increases in program expenses, particularly in the areas of education, human services and transportation, resulted in a decrease in governmental activities net assets. Income tax revenue reported in fiscal year 2007 was lower due to recognition of the liability for income tax kicker refunds and credits of $\$ 1.1$ billion.

For business-type activities, ending net assets were $\$ 4.6$ billion, up from $\$ 4.4$ billion reported for fiscal year 2007. A large transfer from the General Fund to the University System Fund contributed significantly to this increase. In the Unemployment Compensation Fund, employer-employee assessments and other operating revenues exceeded distributions of unemployment benefits during the fiscal year. The Lottery Operations Fund also saw a significant increase in net assets due to strong investment earnings.

Table 2

## State of Oregon's Changes in Net Assets

 (in millions)|  | Governmental Activities |  | Business-type Activities |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: | 2008 | 2007 | 2008 |  | 2007 | 2008 | 2007 |
| Program revenues: |  |  |  |  |  |  |  |
| Charges for services | \$ 1,462.1 | \$ 1,329.0 | \$ 3,441.9 | \$ | 3,365.0 | \$ 4,904.0 | \$ 4,694.0 |
| Operating grants \& contributions | 5,162.5 | 5,097.0 | 664.2 |  | 892.0 | 5,826.7 | 5,989.0 |
| Capital grants \& contributions | 27.6 | 21.7 | - |  | - | 27.6 | 21.7 |
| General revenues: |  |  |  |  |  |  |  |
| Personal income taxes | 6,102.9 | 4,486.1 | - |  | - | 6,102.9 | 4,486.1 |
| Corporate income taxes | 448.0 | 518.3 | - |  | - | 448.0 | 518.3 |
| Other taxes | 1,751.1 | 1,734.9 | 16.1 |  | 15.2 | 1,767.2 | 1,750.1 |
| Unrestricted investment earnings | 81.8 | 90.2 | - |  | - | 81.8 | 90.2 |
| Total revenues | 15,036.0 | 13,277.2 | 4,122.2 |  | 4,272.2 | 19,158.2 | 17,549.4 |
| Expenses: |  |  |  |  |  |  |  |
| Education | 4,175.0 | 3,761.8 | - |  | - | 4,175.0 | 3,761.8 |
| Human services | 5,316.5 | 4,814.9 | - |  | - | 5,316.5 | 4,814.9 |
| Public safety | 1,184.0 | 1,023.2 | - |  | - | 1,184.0 | 1,023.2 |
| Economic \& community development | 355.1 | 335.1 | - |  | - | 355.1 | 335.1 |
| Natural resources | 613.3 | 580.8 | - |  | - | 613.3 | 580.8 |
| Transportation | 2,251.4 | 1,709.8 | - |  | - | 2,251.4 | 1,709.8 |
| Consumer and business services | 461.0 | 340.3 | - |  | - | 461.0 | 340.3 |
| Administration | 570.9 | 467.9 | - |  | - | 570.9 | 467.9 |
| Legislative | 39.1 | 36.7 | - |  | - | 39.1 | 36.7 |
| Judicial | 311.8 | 286.5 | - |  | - | 311.8 | 286.5 |
| Interest on long-term debt | 315.5 | 265.1 | - |  | - | 315.5 | 265.1 |
| Housing and community services | - | - | 100.7 |  | 98.7 | 100.7 | 98.7 |
| Veterans' loan | - | - | 46.7 |  | 53.3 | 46.7 | 53.3 |
| Lottery operations | - | - | 573.2 |  | 564.1 | 573.2 | 564.1 |
| Unemployment compensation | - | - | 687.4 |  | 547.0 | 687.4 | 547.0 |
| University system | - | - | 1,808.4 |  | 1,893.2 | 1,808.4 | 1,893.2 |
| State hospitals | - | - | 203.8 |  | 184.5 | 203.8 | 184.5 |
| Liquor control | - | - | 307.4 |  | 284.3 | 307.4 | 284.3 |
| Other business-type activities | - | - | 75.1 |  | 76.9 | 75.1 | 76.9 |
| Total expenses | 15,593.6 | 13,622.1 | 3,802.7 |  | 3,702.0 | 19,396.3 | 17,324.1 |
| Increase (decrease) before contributions, special and extraordinary items, and transfers | (557.6) | (344.9) | 319.5 |  | 570.2 | (238.1) | 225.3 |
| Contributions to permanent funds | - | 4.2 | - |  | - | - | 4.2 |
| Capital contributions | 4.5 | 2.9 | 71.7 |  | 3.6 | 76.2 | 6.5 |
| Additions to permanent endowments | - | - | - |  | 0.1 | - | 0.1 |
| Transfers | 154.5 | 214.6 | (154.5) |  | (214.6) | - | - |
| Increase (decrease) in net assets | (398.6) | (123.2) | 236.7 |  | 359.3 | (161.9) | 236.1 |
| Net assets - beginning | 10,873.2 | 11,039.2 | 4,396.0 |  | 4,036.5 | 15,269.2 | 15,075.7 |
| Prior period adjustments | (15.2) | (42.8) | 9.6 |  | 0.2 | (5.6) | (42.6) |
| Net assets - beginning - as restated | 10,858.0 | 10,996.4 | 4,405.6 |  | 4,036.7 | 15,263.6 | 15,033.1 |
| Net assets - ending | \$10,459.4 | \$ 10,873.2 | \$ 4,642.3 | \$ | 4,396.0 | \$ 15,101.7 | \$15,269.2 |

Figure 1 below illustrates fiscal year 2008 revenues of the State as a whole, by source. Approximately 30.3 percent of total revenue comes from other entities and governments in the form of operating grants and contributions (e.g., federal revenues). An additional 34.1 percent comes from personal and corporate income taxes and 25.5 percent comes from charges for services provided.

Figure 1
State of Oregon's Revenue by Source For the Year Ended June 30, 2008


Figure 2 below shows the percentages of total governmental activity expenses for each function of the State. The largest portion of expenses is for human services to provide for Oregon's citizens in need of assistance at 34.1 percent, with elementary and secondary education the second largest at 26.8 percent of total governmental activity expenses.

Figure 2
State of Oregon's Governmental Expenses by Function For the Year Ended June 30, 2008


FINANCIAL ANALYSIS OF THE STATE'S FUNDS
As noted earlier, the State of Oregon uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the State's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable financial resources. In governmental funds, unreserved fund balance may serve as a useful measure of a government's net resources available for spending. At the end of fiscal year 2008, approximately 71.5 percent of the total fund balance of governmental funds represents unreserved, undesignated fund balance, which is available for spending on governmental programs at the State's discretion. The remainder of fund balance is reserved, meaning it is not available for new spending because it has already been committed, for example, to pay debt service or claims and judgments.

For fiscal year 2008, the State's governmental funds reported combined ending fund balances of $\$ 4.9$ billion, the same combined total reported at the end of fiscal year 2007. Although combined ending fund balances did not change year over year, several governmental funds experienced significant changes in their individual fund balances as the result of fiscal year 2008 operations.

In the General Fund, which is the operating fund of the State, ending fund balance for fiscal year 2008 was up $\$ 20$ million over the prior year. General Fund operating revenues increased by $\$ 1.5$ billion, or 27.4 percent, due primarily to a 34.3 percent increase in personal income taxes. Expenditures as a percentage of operating revenues were down from 98 percent in 2007 to 90 percent in 2008; the excess revenues generated in fiscal
year 2008 were offset by transfers to other funds, including $\$ 428.2$ million to the University System Fund. Because fiscal year 2008 was the first year of the State's two year budget cycle, a large percentage of the General Fund's ending fund balance was encumbered (reserved) for expenditures expected to occur in fiscal year 2009. As a result, the General Fund's unreserved, undesignated fund balance decreased by $\$ 112.5$ million as compared to fiscal year 2007.

The Health and Social Services Fund saw an increase in fund balance of $\$ 204.4$ million, largely due to a 7.6 percent increase in federal funding. In the Public Transportation Fund, $\$ 10.1$ million of long-term debt was issued in fiscal year 2008, compared to $\$ 655.1$ million in fiscal year 2007. While the level of revenues and expenditures remained relatively constant, this reduction in other financing sources contributed significantly to the $\$ 247.6$ million decrease in the fund balance of the Public Transportation Fund. An investment loss of $\$ 116$ million in fiscal year 2008, versus investment income of $\$ 165.1$ million in fiscal year 2007, was the primary reason for the $\$ 172.7$ million decrease in the fund balance of the Common School Fund.

Proprietary funds. The State's enterprise funds provide the same type of information presented for businesstype activities in the government-wide financial statements, but in greater detail. Housing and Community Services finances home ownership and multi-family units for elderly, disabled, and lower to moderate income persons through the issuance of bonds. For fiscal year 2008, the fund experienced a $\$ 14.7$ million increase in total net assets due to operating income of $\$ 10.1$ million and transfers from other funds of $\$ 4.6$ million. The Veterans' Loan Program provides home purchase and home improvement loans at favorable interest rates to eligible veterans. Although both revenues and expenditures were down from the prior year, net assets of the Veterans' Loan Fund increased by 6.9 percent due to operating income of $\$ 8.4$ million.

Net assets of the Lottery Operations Fund increased by $\$ 30.3$ million, or 16.9 percent; operating income saw a modest increase of 2.7 percent, while investment income increased 15.1 percent over the prior year. In the Unemployment Compensation Fund, employer-employee assessments and other operating revenues exceeded distribution of benefits during the fiscal year, with investment income up 27.3 percent. The University System Fund saw a 37.5 percent reduction in federal revenues, coupled with a 34.6 percent decline in gifts and grants that resulted in an operating loss of $\$ 559.5$ million for fiscal year 2008. However, the reductions in operating revenues were more than offset by capital contributions of $\$ 71.7$ million and transfers from other funds, including a transfer of $\$ 428.2$ million from the General Fund, which together increased ending net assets by $\$ 80.5$ million.

Restrictions and commitments significantly affect the availability of Housing and Community Services Fund resources for future use. For example, net assets that will be used to repay outstanding bonds are restricted for debt service. A significant portion of University System Fund net assets are restricted for capital construction, higher education, debt service, and for purposes stipulated by donors of resources.

Fiduciary funds. Fiduciary funds account for resources held for the benefit of parties outside the government. Net assets of the Pension and Other Employee Benefit Trust Fund, which accounts for resources held in trust for the payment of retirement, disability, postemployment healthcare, and death benefits to members and beneficiaries of the Public Employees Retirement System, decreased by $\$ 4.6$ billion, or 7 percent. The net depreciation in fair value of investments was the primary factor contributing to this decrease. Net assets of all fiduciary funds are reported as held in trust for particular purposes.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The State budgets on a biennial basis rather than an annual basis. Final amounts reflect the Legislatively Approved Budget as of June 30, 2008 for the 2007-2009 biennium. Final budgeted expenditures for the General Fund were $\$ 5.7$ million less than original budgeted amounts, while forecasted revenues for the General Fund increased by $\$ 32.8$ million. Although the increase in personal income taxes was largely offset by a decrease in corporate income taxes, the forecast for other taxes and investment income was higher than original projections.

During the 2008 special session, the Legislature approved a $\$ 20$ million decrease in General Fund budgeted expenditures in the education program area that was offset by a transfer of $\$ 20$ million of unallocated lottery funds for education. The net result was no change in the level of education appropriations, but an increase to the General Fund's ending balance. The Legislature also reduced the General Fund budget for human resources by $\$ 21.5$ million and replaced this funding with two Emergency Board special purpose
appropriations, totaling $\$ 22.4$ million, to meet future needs related to increased caseloads and costs per case, start-up costs of the new Medicaid management information system, and the Oregon State Hospital improvement plan. The increase in General Fund budgeted expenditures for the legislative program area reflects these two special purpose appropriations. Another area that saw significant change was the natural resources program. General Fund budgeted expenditures increased $\$ 8.9$ million, with nearly $\$ 5$ million to be used for processing landowners' compensation claims of lost value under Ballot Measure 49.

Because of Oregon's biennial process, budget to actual comparisons are not final until the second year of the biennium. For the first year of the 2007-2009 biennium, actual expenditures and other financing uses in the General Fund exceeded actual revenues and other financing sources by $\$ 1.6$ million. During fiscal year 2008, actual personal income tax collections were down $\$ 806.1$ million compared to actual amounts collected in fiscal year 2007. Actual transfers to other funds during fiscal year 2008 were 86.5 percent of the total amount budgeted for the entire biennium. To manage the differences in the timing of cash flows, the State issued $\$ 741.2$ million of tax anticipation notes on July 1, 2008. These notes will be repaid with income tax revenue prior to the end of the biennium.

## DEBT ADMINISTRATION

The State Debt Policy Advisory Commission advises the Governor and the legislative assembly regarding policies and actions that enhance and preserve the State's credit rating and maintain the future availability of low-cost capital financing. The State's debt credit rating, which is an indication of the State's ability to repay its debt, was upgraded during the fiscal year to AA by Fitch and Standard \& Poor's and to Aa2 by Moody's.

Debt outstanding for the years ended June 30, 2008 and 2007 is summarized in Table 3 below. For governmental activities, new revenue bonds were issued in fiscal year 2008 to fund community projects and public works, grants to local school districts, transportation infrastructure improvement projects, residential assistance for low income families, and capital improvements for higher education. The majority of new revenue bonds issued for business-type activities in fiscal year 2008 were single-family mortgage revenue bonds and homeowner revenue bonds.

During the fiscal year, the majority of new general obligation bonds were issued to finance acquisition and construction of new higher education facilities, including $\$ 200$ million earmarked for construction of the University of Oregon sports arena. In addition, new general obligation bonds were issued to provide housing loans for veterans. New certificates of participation were issued to finance the implementation of the new Medicaid management information system, the initial costs of replacing the current Oregon State Hospital with two new facilities, and renovation of the State Capitol. In addition, the State refinanced some of its existing debt to take advantage of favorable interest rates. Additional information on the State's long-term debt may be found in Note 9 of this report.

Table 3 State of Oregon's Outstanding Debt For the Years Ended June 30, 2008 and 2007 (dollars in millions)

|  |  |  |  | 2008 Over (Under) 2007 |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  | 2008 |  | 2007 | Amount | Percent |
| General obligation bonds | $\$ 4,596.6$ | $\$$ | $4,400.1$ | $\$$ | 196.5 | $4.5 \%$ |
| Revenue bonds | $3,802.0$ |  | $3,770.4$ |  | 31.6 | $0.8 \%$ |
| Certificates of participation | $1,120.1$ |  | $1,131.3$ | $(11.2)$ | $-1.0 \%$ |  |
| General appropriation bonds | 351.9 |  | 383.7 | $(31.8)$ | $-8.3 \%$ |  |
| Total | $\mathbf{9 , 8 7 0 . 6}$ | $\mathbf{\$}$ | $\mathbf{9 , 6 8 5 . 5}$ | $\mathbf{\$}$ | $\mathbf{1 8 5 . 1}$ | $\mathbf{1 . 9 \%}$ |
|  |  |  |  |  |  |  |

## CAPITAL ASSETS

The State's investment in capital assets for its governmental and business-type activities as of June 30, 2008, was $\$ 11.8$ billion (net of accumulated depreciation) as summarized in Table 4. Capital assets include land, buildings, improvements, equipment, construction in progress, highways, tunnels and bridges, and works of art and historical treasures. The State's investment in capital assets for fiscal year 2008 decreased by $\$ 232.9$ million, or 1.9 percent, as construction in progress failed to keep pace with completed projects.

Table 4
State of Oregon's Capital Assets, Net of Depreciation (in millions)

|  | Governmental Activities |  | Business-type Activities |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2008 | 2007 |  | 2008 | 2007 | 2008 | 2007 |
| Land | \$ 1,691.3 | \$ 1,663.5 | \$ | 106.5 | \$ 89.9 | \$ 1,797.8 | \$ 1,753.4 |
| Buildings, property and equipment | 1,608.3 | 1,391.7 |  | 1,385.4 | 1,336.1 | 2,993.7 | 2,727.8 |
| Construction in progress | 694.9 | 2,433.8 |  | 164.7 | 94.9 | 859.6 | 2,528.7 |
| Infrastructure | 6,062.0 | 4,938.4 |  | 16.5 | 16.4 | 6,078.5 | 4,954.8 |
| Works of art and historical treasures | 1.2 | 1.0 |  | 61.3 | 59.3 | 62.5 | 60.3 |
| Total | \$ 10,057.7 | \$10,428.4 | \$ | 1,734.4 | \$ 1,596.6 | \$ 11,792.1 | \$ 12,025.0 |

Major capital asset events during the fiscal year included the following:

- The State spent nearly $\$ 573.1$ million on 592 highway and bridge construction projects.
- Commitments of $\$ 1.3$ billion have been made for highway and bridge construction.

Additional information on the State's capital assets may be found in Note 5 of this report.

## ECONOMIC FACTORS AND NEXT BIENNIUM'S BUDGET

The unemployment rate for Oregon rose from 6.4 percent in September 2008 to 8.1 percent in November 2008. The US unemployment rate rose from 6.1 percent to 6.7 percent over the same period. The unemployment rate in Oregon was 5.4 percent in November 2007.

Following seventeen consecutive quarters of job growth, employment began to decline in the second quarter of 2008. The State's December 2008 economic forecast shows employment declining between the first and second quarters of 2008 at an annual rate of 1.7 percent. The employment decline in the third quarter of 2008 was estimated at an annual rate of 0.9 percent, while the decline in the fourth quarter of 2008 is projected to be at an annual rate of 3.2 percent. The projections for the first three quarters of 2009 are declines of 1.8 percent, 1.1 percent, and 0.2 percent (all at annual rates of change). Job growth is expected to resume in the fourth quarter of 2009.

Although the December 2008 General Fund revenue forecast projects an increase in revenues of 6.8 percent for the 2009-11 biennium as compared to the 2007-09 biennium, this same forecast projects a drop in resources for the remainder of the 2007-09 biennium that would leave the General Fund in a deficit of \$142.1 million. To cover this deficit, each state agency's General Fund appropriation will be reduced by just under 1.1 percent of the 2007-09 biennial total. Only monies allotted for payment of debt obligations will not be reduced.

The current economic downturn also affects the amount of revenue forecasted for the 2009-11 biennium. The budget proposed by the Governor for 2009-11 reduces program levels for many parts of state government. Ultimately, the Legislature will have to adopt a budget for the 2009-11 biennium that balances to the May 2009 revenue forecast.

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## Basic Financial Statements

## Statement of Net Assets <br> June 30, 2008 <br> (In Thousands)

ASSETS
Current Assets:
Cash and Cash Equivalents
Cash and Cash Equivalents - Restri
Investments
Investments - Restricted
Securities Lending Cash Collateral

Accounts and Interest Receivable (net)
Taxes Receivable
Pledges, Contributions and Grants Receivable (net)
Internal Balances
Due from Component Units
Due from Other Governments
Due from Primary Government
Inventories
Primary Government

|  | overnmental Activities |  | usiness-type Activities |  | Total | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 2,592,990 | \$ | 3,021,806 | \$ | 5,614,796 | \$ | 140,844 |
|  | 11 |  | 21,450 |  | 21,461 |  | - |
|  | 1,465,037 |  | 16,208 |  | 1,481,245 |  | 3,681,041 |
|  | - |  | 110,106 |  | 110,106 |  | - |
|  | 1,900,163 |  | 937,960 |  | 2,838,123 |  | 570,060 |
|  | 712,514 |  | 415,775 |  | 1,128,289 |  | 592,502 |
|  | 432,590 |  | - |  | 432,590 |  | - |
|  | - |  | - |  | - |  | 263,371 |
|  | 159,717 |  | $(159,717)$ |  | - |  | - |
|  | - |  | 11,244 |  | 11,244 |  | - |
|  | 121 |  | 7,687 |  | 7,808 |  | - |
|  | - |  | - |  | - |  | 9,939 |
|  | 81,553 |  | 36,657 |  | 118,210 |  | 12,190 |
|  | 5,477 |  | 18,591 |  | 24,068 |  | 52,969 |
|  | - |  | 660 |  | 660 |  | - |
|  | 7,350,173 |  | 4,438,427 |  | 11,788,600 |  | 5,322,916 |
|  | 238,970 |  | 935,698 |  | 1,174,668 |  | - |
|  |  |  | 97,524 |  | 97,524 |  | 439,643 |
|  | 140,233 |  | 558,749 |  | 698,982 |  | 1,617,232 |
|  | 23,073 |  | - |  | 23,073 |  | - |
|  | 330,038 |  | - |  | 330,038 |  | - |
|  | 23,496 |  | 18,875 |  | 42,371 |  | 8,099 |
|  | $(1,681)$ |  | 1,681 |  | - |  | - |
|  | - |  | 26,487 |  | 26,487 |  | - |
|  | 145,843 |  | 89,547 |  | 235,390 |  | - |
|  | 1,951 |  | - |  | 1,951 |  | - |
|  | 506,618 |  | 2,271,815 |  | 2,778,433 |  | - |
|  |  |  | - |  | - |  | 19,107 |
|  | 1,837,700 |  | - |  | 1,837,700 |  | - |
|  | 1,691,286 |  | 106,478 |  | 1,797,764 |  | 62,904 |
|  | 2,657,864 |  | 2,669,657 |  | 5,327,521 |  | 1,816,515 |
|  | 694,961 |  | 164,680 |  | 859,641 |  | 54,308 |
|  | 14,863,177 |  | 56,437 |  | 14,919,614 |  | - |
|  | 1,224 |  | 61,353 |  | 62,577 |  | - |
|  | (9,850,788) |  | $(1,324,191)$ |  | $(11,174,979)$ |  | $(768,853)$ |
|  | 13,303,965 |  | 5,734,790 |  | 19,038,755 |  | 3,248,955 |
| \$ | 20,654,138 | \$ | 10,173,217 | \$ | 30,827,355 |  | 8,571,871 |

## Statement of Net Assets <br> June 30, 2008 <br> (In Thousands) <br> (continued from previous page)

|  | Primary Government |  |  |  |  | Component Units |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-type Activities |  | Total |  |
| LIABILITIES |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Payable | 735,363 |  | 195,044 |  | 930,407 | 180,363 |
| Reserve for Loss and Loss Adjustment Expense | - |  | - |  | - | 213,498 |
| Obligations Under Securities Lending | 1,900,163 |  | 937,960 |  | 2,838,123 | 570,060 |
| Due to Component Units | 9,795 |  | - |  | 9,795 |  |
| Due to Other Governments | 101,470 |  | 5,039 |  | 106,509 | 12,085 |
| Due to Primary Government | - |  | - |  | - | 26,332 |
| Matured Bonds/COPS and Coupons Payable | 11 |  | 7,432 |  | 7,443 | - |
| Obligations Under Capital Lease | 587 |  | 147 |  | 734 | 1,494 |
| Bonds/COPS Payable | 245,134 |  | 152,597 |  | 397,731 | 6,023 |
| Claims and Judgments Payable | 120,720 |  | - |  | 120,720 | 37,729 |
| Trust Funds Payable | 350,468 |  | 19,053 |  | 369,521 | 13,759 |
| Unearned Revenue | 52,467 |  | 96,394 |  | 148,861 | 289,930 |
| Lottery Prize Awards Payable | - |  | 30,698 |  | 30,698 |  |
| Compensated Absences Payable | 98,288 |  | 49,563 |  | 147,851 | 47,190 |
| Arbitrage Rebate Payable | 280 |  | 310 |  | 590 | - |
| Contracts, Mortgages and Notes Payable | 5,555 |  | 6,849 |  | 12,404 | 1,657 |
| Total Current Liabilities | 3,620,301 |  | 1,501,086 |  | 5,121,387 | 1,400,120 |
| Noncurrent Liabilities: |  |  |  |  |  |  |
| Bonds/COPS Payable | 5,554,194 |  | 3,911,613 |  | 9,465,807 | 580,492 |
| Obligations Under Capital Lease | 1,893 |  | 17 |  | 1,910 | 6,746 |
| Obligations Under Life Income Agreements | - |  | - |  | - | 97,747 |
| Obligations to Primary Government | - |  | - |  | - | 1,951 |
| Advances from Primary Government | - |  | - |  | - | 26,487 |
| Reserve for Loss and Loss Adjustment Expense | - |  | - |  | - | 2,591,867 |
| Claims and Judgments Payable | 950,281 |  | - |  | 950,281 | 51,879 |
| Trust Funds Payable | - |  | 369 |  | 369 | - |
| Lottery Prize Awards Payable | - |  | 97,524 |  | 97,524 | - |
| Compensated Absences Payable | 48,410 |  | 4,138 |  | 52,548 | - |
| Arbitrage Rebate Payable | 2,419 |  | 7,788 |  | 10,207 | - |
| Net OPEB Obligation | 13,687 |  | 6,494 |  | 20,181 | 1,579 |
| Contracts, Mortgages and Notes Payable | 3,527 |  | 1,881 |  | 5,408 | 29,855 |
| Total Noncurrent Liabilities | 6,574,411 |  | 4,029,824 |  | 10,604,235 | 3,388,603 |
| Total Liabilities | 10,194,712 |  | 5,530,910 |  | 15,725,622 | 4,788,723 |
| NET ASSETS |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt | 8,554,126 |  | 807,968 |  | 9,362,094 | 569,274 |
| Expendable Restricted Net Assets: |  |  |  |  |  |  |
| Restricted for Unemployment Compensation | - |  | 2,321,424 |  | 2,321,424 | - |
| Restricted for Residential Assistance | 134,096 |  | 1,700 |  | 135,796 | - |
| Restricted for Higher Education | - |  | 190,284 |  | 190,284 | - |
| Restricted for Debt Service | - |  | 289,374 |  | 289,374 | - |
| Restricted for Capital Construction | 537 |  | 124,268 |  | 124,805 | - |
| Restricted for Workers' Compensation | 14 |  | - |  | 14 | 905,431 |
| Restricted for Education | 738,917 |  | - |  | 738,917 | 1,001,952 |
| Restricted for Natural Resource Programs | 27,372 |  | - |  | 27,372 | - |
| Restricted for Health Services | 21,104 |  | - |  | 21,104 | - |
| Restricted for Lottery Projects | - |  | 100,568 |  | 100,568 | - |
| Restricted for War Veterans' Programs | - |  | 132,469 |  | 132,469 | - |
| Nonexpendable Restricted Net Assets: |  |  |  |  |  |  |
| Restricted for Donor Purposes | - |  | 17,333 |  | 17,333 | 620,164 |
| Restricted for Education | 1,443 |  | - |  | 1,443 | 130,326 |
| Restricted for Residential Assistance | 23,258 |  | - |  | 23,258 | - |
| Restricted for Natural Resource Programs | 3,500 |  | - |  | 3,500 | - |
| Restricted for Workers' Compensation | 250 |  | - |  | 250 | - |
| Unrestricted | 954,809 |  | 656,919 |  | 1,611,728 | 556,001 |
| Total Net Assets | \$ 10,459,426 | \$ | 4,642,307 | \$ | 15,101,733 | \$ 3,783,148 |

The notes to the financial statements are an integral part of this statement.

## Statement of Activities <br> For the Year Ended June 30, 2008 <br> (In Thousands)

|  | Expenses |  | Program Revenues |  |  |  |  |  | Net <br> (Expense) Revenue |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Charges for Services |  | Operating Grants and Contributions |  |  |  |  |  |
| Functions/Programs |  |  |  |  |  |  |  |  |  |  |
| Primary Government: |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities: |  |  |  |  |  |  |  |  |  |  |
| Education | \$ | 4,174,928 | \$ | \$ 6,981 | \$ | 573,973 | \$ | 10,056 | \$ | $(3,583,918)$ |
| Human Services |  | 5,316,540 |  | 230,058 |  | 3,264,678 |  |  |  | $(1,821,804)$ |
| Public Safety |  | 1,183,931 |  | 67,869 |  | 168,608 |  | 14,018 |  | $(933,436)$ |
| Economic and Community Development |  | 355,133 |  | 23,027 |  | 280,651 |  | - |  | $(51,455)$ |
| Natural Resources |  | 613,329 |  | 300,685 |  | 13,605 |  |  |  | $(299,039)$ |
| Transportation |  | 2,251,391 |  | 153,423 |  | 509,770 |  | 3,537 |  | $(1,584,661)$ |
| Consumer and Business Services |  | 461,015 |  | 258,299 |  | 37,791 |  | - |  | $(164,925)$ |
| Administration |  | 570,903 |  | 282,977 |  | 311,611 |  | - |  | 23,685 |
| Legislative |  | 39,142 |  | 2,459 |  | 304 |  | - |  | $(36,379)$ |
| Judicial |  | 311,828 |  | 136,327 |  | 1,498 |  | - |  | $(174,003)$ |
| Interest on Long-term Debt |  | 315,530 |  |  |  | - |  | - |  | $(315,530)$ |
| Total Governmental Activities |  | 15,593,670 |  | 1,462,105 |  | 5,162,489 |  | 27,611 |  | (8,941,465) |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |
| Housing and Community Services |  | 100,706 |  | 80,135 |  | 30,604 |  | - |  | 10,033 |
| Veterans' Loan |  | 46,652 |  | 21,980 |  | 33,154 |  | - |  | 8,482 |
| Lottery Operations |  | 573,203 |  | 1,229,486 |  | 28,068 |  | - |  | 684,351 |
| Unemployment Compensation |  | 687,363 |  | 638,186 |  | 148,234 |  | - |  | 99,057 |
| University System |  | 1,808,424 |  | 954,039 |  | 410,433 |  | - |  | $(443,952)$ |
| State Hospitals |  | 203,818 |  | 35,191 |  | - |  | - |  | $(168,627)$ |
| Liquor Control |  | 307,380 |  | 406,421 |  | - |  | - |  | 99,041 |
| Other Business-type Activities |  | 75,134 |  | 76,452 |  | 13,686 |  | - |  | 15,004 |
| Total Business-type Activities |  | 3,802,680 |  | 3,441,890 |  | 664,179 |  | - |  | 303,389 |
| Total Primary Government | \$ | 19,396,350 | \$ | \$ 4,903,995 | \$ | 5,826,668 | \$ | 27,611 | \$ | $(8,638,076)$ |

## Component Units:

SAIF Corporation
Oregon Health and Science University
Oregon University System Foundations
Total Component Units

| $\$$ | 584,248 | $\$$ | 480,244 | $\$$ | 178,251 | $\$$ | - |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $1,537,215$ | $1,027,421$ |  | 552,122 |  | 6,847 | 74,247 |
|  | 208,524 | 17,197 |  | 344,340 |  | 79,175 |  |
| $\$$ | $2,329,987$ | $\$ 1,524,862$ | $\$$ | $1,074,713$ | $\$$ | 7,595 | $\$$ |

## Statement of Activities

## For the Year Ended June 30, 2008

(In Thousands)
(continued from previous page)

|  | Primary Government |  |  |  |  |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Businesstype Activities |  | Total |  |  |  |
| Changes in Net Assets: |  |  |  |  |  |  |  |  |
| Net (Expense) Revenue | \$ | $(8,941,465)$ | \$ | 303,389 | \$ | $(8,638,076)$ | \$ | 277,183 |
| General Revenues: |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |
| Personal Income Taxes |  | 6,102,900 |  | - |  | 6,102,900 |  | - |
| Corporate Income Taxes |  | 448,010 |  | - |  | 448,010 |  |  |
| Tobacco Taxes |  | 254,524 |  | - |  | 254,524 |  |  |
| Healthcare Provider Taxes |  | 154,460 |  | - |  | 154,460 |  |  |
| Inheritance Taxes |  | 116,186 |  |  |  | 116,186 |  |  |
| Public Utilities Taxes |  | 89,621 |  | - |  | 89,621 |  |  |
| Insurance Premium Taxes |  | 42,721 |  | - |  | 42,721 |  | - |
| Other Taxes |  | 123,907 |  | 16,086 |  | 139,993 |  | - |
| Restricted for Transportation Purposes: |  |  |  |  |  |  |  |  |
| Motor Fuels Taxes |  | 413,858 |  | - |  | 413,858 |  |  |
| Weight-Mile Taxes |  | 237,296 |  | - |  | 237,296 |  | - |
| Vehicle Registration Taxes |  | 201,245 |  | - |  | 201,245 |  | - |
| Restricted for Workers' Compensation and |  |  |  |  |  |  |  |  |
| Workplace Safety Programs: |  |  |  |  |  |  |  |  |
| Employer-Employee Taxes |  | 76,576 |  | - |  | 76,576 |  |  |
| Workers' Compensation Insurance Taxes |  | 40,733 |  |  |  | 40,733 |  | - |
| Total Taxes |  | 8,302,037 |  | 16,086 |  | 8,318,123 |  | - |
| Unrestricted Investment Earnings |  | 81,815 |  |  |  | 81,815 |  | - |
| Capital Contributions |  | 4,482 |  | 71,716 |  | 76,198 |  | - |
| Transfers - Internal Activities |  | 154,510 |  | $(154,510)$ |  | - |  | - |
| Total General Revenues, Contributions, Special Items, Extraordinary Items, and Transfers |  | 8,542,844 |  | $(66,708)$ |  | 8,476,136 |  |  |
| Change in Net Assets |  | $(398,621)$ |  | 236,681 |  | $(161,940)$ |  | 277,183 |
| Net Assets - Beginning |  | 10,873,196 |  | 4,395,977 |  | 15,269,173 |  | 3,506,149 |
| Prior Period Adjustments |  | $(15,149)$ |  | 9,649 |  | $(5,500)$ |  | (184) |
| Net Assets - Beginning - As Restated |  | 10,858,047 |  | 4,405,626 |  | 15,263,673 |  | 3,505,965 |
| Net Assets - Ending | \$ | 10,459,426 | \$ | 4,642,307 | \$ | 15,101,733 | \$ | 3,783,148 |

The notes to the financial statements are an integral part of this statement.

## Balance Sheet <br> Governmental Funds <br> June 30, 2008 <br> (In Thousands)

|  |  |  | Health and <br> Social Services | Public <br> Transportation |
| :--- | ---: | ---: | ---: | ---: |
| ASSETS | $\$$ | 20,023 | $\$$ | 364,825 |
| Cash and Cash Equivalents | - | $\$$ | 563,840 |  |
| Investments | - | - | 113,623 |  |
| Cash and Securities Held in Trust | 11,160 | 203,938 | 19,036 |  |
| Securities Lending Cash Collateral | 9,459 | 274,196 | 355,642 |  |
| Accounts and Interest Receivable (net) | 695,517 | 14,987 | 117,737 |  |
| Taxes Receivable | 28,654 | 14,702 | 44,159 |  |
| Due from Other Funds | - | - | 2,027 |  |
| Due from Other Governments | 30,222 | 1,736 | - |  |
| Inventories | 4,587 | 14 | 21,972 |  |
| Prepaid Items | 40,598 | - | - |  |
| Advances to Other Funds | 12,601 | 4,062 | - |  |
| Net Contracts, Notes and Other Receivables | - | - | 2,582 |  |
| Long-term Receivables - Component Units |  | - | 278 | - |
| Loans Receivable |  | 852,821 | $\$$ | 907,058 |
| Total Assets |  |  |  | $1,256,437$ |

## LIABILITIES AND FUND BALANCES

Liabilities:

| Accounts and Interest Payable | \$ | 173,433 | \$ | 160,290 | \$ | 142,953 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Obligations Under Securities Lending |  | 11,160 |  | 203,938 |  | 355,642 |
| Due to Other Funds |  | 6,879 |  | 17,787 |  | 14,536 |
| Due to Component Units |  | - |  | 9,795 |  | - |
| Due to Other Governments |  | 127 |  | 10,193 |  | 58,933 |
| Matured Bonds/COPs and Coupons Payable |  | 11 |  | - |  | - |
| Advances from Other Funds |  | 985 |  | - |  | 24 |
| Trust Funds Payable |  | 6,801 |  | 14,844 |  | 19,046 |
| Deferred Revenue |  | 449,507 |  | 8,734 |  | 11,347 |
| Contracts, Mortgages and Notes Payable |  | - |  | - |  | 131 |
| otal Liabilities |  | 648,903 |  | 425,581 |  | 602,612 |
| Fund Balances: |  |  |  |  |  |  |
| Reserved for Encumbrances |  | 127,412 |  | 2,806 |  | - |
| Reserved for Inventories |  | 30,222 |  | 1,736 |  | 21,972 |
| Reserved for Loans Receivable |  | - |  | 278 |  | 15,819 |
| Reserved for Other Long-term Receivables |  | - |  | 755 |  | - |
| Reserved for Advances to Other Funds |  | 40,598 |  | - |  | - |
| Reserved for Prepaid Items |  | 4,587 |  | 14 |  | - |
| Reserved for Debt Service |  | - |  | - |  | - |
| Reserved for Permanent Fund Principal |  | - |  | - |  | - |
| Reserved for Claims and Judgments Payable |  | - |  | - |  | - |
| Reserved for Revolving Accounts |  | 4 |  | 217 |  | 40 |
| Unreserved, Undesignated |  | 1,095 |  | 475,671 |  | 615,994 |
| Unreserved, Undesignated, Reported in: |  |  |  |  |  |  |
| Special Revenue Funds |  | - |  | - |  | - |
| Capital Projects Funds |  | - |  | - |  | - |
| Permanent Funds |  | - |  | - |  | - |
| otal Fund Balances |  | 203,918 |  | 481,477 |  | 653,825 |
| Total Liabilities and Fund Balances |  | 852,821 | \$ | 907,058 | \$ | 1,256,437 |

The notes to the financial statements are an integral part of this statement.

| Environmental Management |  | Common School |  | Oregon <br> Rainy Day |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 304,106 | \$ | 46,632 | \$ | 329,808 | \$ | 1,143,709 | \$ | 2,772,943 |
|  | 873 |  | 1,015,175 |  | - |  | 356,289 |  | 1,514,280 |
|  | 867 |  | 682 |  | - |  | 2,488 |  | 23,073 |
|  | 169,575 |  | 123,376 |  | 183,941 |  | 671,134 |  | 1,718,766 |
|  | 32,444 |  | 9,499 |  | - |  | 196,501 |  | 639,836 |
|  | - |  | - |  | - |  | 7,965 |  | 762,628 |
|  | 41,005 |  | 916 |  | 867 |  | 328,650 |  | 416,821 |
|  | - |  | - |  | - |  | 122 |  | 122 |
|  | 19,626 |  | 20 |  | - |  | 6,289 |  | 79,865 |
|  | 12 |  | - |  | - |  | 440 |  | 5,053 |
|  | - |  | 332 |  | - |  | - |  | 40,930 |
|  | 2,631 |  | 20 |  | - |  | 122,002 |  | 143,898 |
|  | - |  | - |  | - |  | 1,951 |  | 1,951 |
|  | 387,324 |  | 1,661 |  | - |  | 101,536 |  | 506,618 |
| \$ | 958,463 | \$ | 1,198,313 | \$ | 514,616 | \$ | 2,939,076 | \$ | 8,626,784 |
| \$ | 24,402 | \$ | 8,331 | \$ | - | \$ | 153,918 | \$ | 663,327 |
|  | 169,575 |  | 123,376 |  | 183,941 |  | 671,134 |  | 1,718,766 |
|  | 4,424 |  | 29,845 |  | - |  | 183,931 |  | 257,402 |
|  | - |  | - |  | - |  | - |  | 9,795 |
|  | 14,719 |  | - |  | - |  | 17,497 |  | 101,469 |
|  | - |  | - |  | - |  | - |  | 11 |
|  | 300 |  | - |  | - |  | 41,738 |  | 43,047 |
|  | 5,122 |  | 299,975 |  | - |  | 4,230 |  | 350,018 |
|  | 11,815 |  | 19 |  | - |  | 138,006 |  | 619,428 |
|  | - |  | - |  | - |  | 393 |  | 524 |
|  | 230,357 |  | 461,546 |  | 183,941 |  | 1,210,847 |  | 3,763,787 |
|  | 28,857 |  | - |  | - |  | 150,688 |  | 309,763 |
|  | 19,626 |  | 20 |  | - |  | 6,289 |  | 79,865 |
|  | 387,324 |  | 1,661 |  | - |  | 101,536 |  | 506,618 |
|  | 271 |  | 1 |  | - |  | 92 |  | 1,119 |
|  | - |  | 332 |  | - |  | - |  | 40,930 |
|  | 12 |  | - |  | - |  | 440 |  | 5,053 |
|  | - |  | - |  | - |  | 223,136 |  | 223,136 |
|  | - |  | - |  | - |  | 28,450 |  | 28,450 |
|  | - |  | - |  | - |  | 187,850 |  | 187,850 |
|  | 368 |  | - |  | - |  | 233 |  | 862 |
|  | 291,648 |  | 734,753 |  | 330,675 |  | - |  | 2,449,836 |
|  | - |  | - |  | - |  | 998,230 |  | 998,230 |
|  | - |  | - |  | - |  | 23,218 |  | 23,218 |
|  | - |  | - |  | - |  | 8,067 |  | 8,067 |
|  | 728,106 |  | 736,767 |  | 330,675 |  | 1,728,229 |  | 4,862,997 |
| \$ | 958,463 | \$ | 1,198,313 | \$ | 514,616 | \$ | 2,939,076 | \$ | 8,626,784 |

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## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2008 <br> (In Thousands)

## Total fund balances of governmental funds

\$ 4,862,997

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:

| Land | $1,680,397$ |
| :--- | ---: |
| Buildings, property and equipment | $2,112,509$ |
| Construction in progress | 678,396 |
| Infrastructure | $14,862,540$ |
| Works of art and historical treasures | 1,083 |
| Accumulated depreciation and amortization | $(9,632,690)$ |

Total capital assets
9,702,235
The net pension asset resulting from contributions in excess of the annual required contribution in 2004 are not financial resources and, therefore,
are not reported in the funds. (See Note 13)
$1,837,700$
Some of the State's revenues will be collected after year end but are not available soon enough to pay the current year liabilities and, therefore, are deferred in the funds.

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets.

Unamortized debt issuance costs are reported as deferred charges for governmental activities in the Statement of Net Assets but are reported as expenditures in the funds.

Some liabilities are not due and payable in the current year and, therefore, are not reported in the funds. Those liabilities consist of:

| Bonds and COPS | $(5,596,654)$ |
| :--- | ---: |
| Accrued interest on bonds and COPS | $(50,511)$ |
| Claims and judgments | $(138,032)$ |
| Compensated absences | $(2,480)$ |
| Obligations under capital leases | $(13,127)$ |
| Net OPEB obligation | $(2,390)$ |
| Arbitrage rebate | $(8,253)$ |
| Contracts, mortgages, and notes payable |  |

## Statement of Revenues, Expenditures and Changes in Fund Balances <br> Governmental Funds <br> For the Year Ended June 30, 2008

(In Thousands)

|  | General |  | Health and Social Services |  | Public Transportation |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |
| Personal Income Taxes | \$ | 6,067,272 | \$ | - | \$ | - |
| Corporate Income Taxes |  | 446,734 |  | - |  | - |
| Tobacco Taxes |  | 58,395 |  | 196,395 |  | - |
| Healthcare Provider Taxes |  | - |  | 154,460 |  | - |
| Inheritance Taxes |  | 116,186 |  | - |  | - |
| Public Utilities Taxes |  | - |  | - |  | - |
| Insurance Premium Taxes |  | 42,721 |  | - |  | - |
| Motor Fuels Taxes |  | - |  | - |  | 413,105 |
| Weight-Mile Taxes |  | - |  | - |  | 238,860 |
| Vehicle Registration Taxes |  | - |  | - |  | 201,245 |
| Employer-Employee Taxes |  | - |  | - |  | - |
| Workers' Compensation Insurance Taxes |  | - |  | - |  | - |
| Other Taxes |  | 446 |  | 72,246 |  | 2,073 |
| Licenses and Fees |  | 36,574 |  | 81,930 |  | 64,289 |
| Federal |  | - |  | 2,705,061 |  | 569,762 |
| Charges for Services |  | 4,339 |  | 123,404 |  | 66,130 |
| Fines and Forfeitures |  | 1,065 |  | 1,057 |  | 5,614 |
| Rents and Royalties |  | - |  | 724 |  | 5,471 |
| Investment Income |  | 81,815 |  | 14,400 |  | 48,199 |
| Sales |  | 679 |  | 4,479 |  | 15,620 |
| Donations and Grants |  | 5 |  | 9,275 |  | 207 |
| Tobacco Settlement Proceeds |  | - |  | 90,297 |  | - |
| Pension Bond Debt Service Assessments |  | - |  | - |  | - |
| Other |  | 10,555 |  | 245,640 |  | 2,812 |
| Total Revenues |  | 6,866,786 |  | 3,699,368 |  | 1,633,387 |
| Expenditures: |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |
| Education |  | 3,103,319 |  | - |  | - |
| Human Services |  | 1,625,532 |  | 3,145,856 |  | - |
| Public Safety |  | 836,027 |  | - |  | - |
| Economic and Community Development |  | 8,677 |  | - |  | - |
| Natural Resources |  | 64,869 |  | - |  | - |
| Transportation |  | 4,293 |  | 8,259 |  | 1,614,096 |
| Consumer and Business Services |  | 6,228 |  | 159,411 |  | - |
| Administration |  | 135,342 |  | 79,117 |  | 127,802 |
| Legislative |  | 35,511 |  | ,117 |  | 127,802 |
| Judicial |  | 263,990 |  | 1,151 |  | - |
| Capital Improvements and Capital Construction |  | - |  | - |  | - |
| Debt Service: |  |  |  |  |  |  |
| Principal |  | 43,643 |  | - |  | - |
| Interest |  | 68,712 |  | - |  | 652 |
| Other Debt Service |  | 834 |  | 304 |  | 301 |
| Total Expenditures |  | 6,196,977 |  | 3,394,098 |  | 1,742,851 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures |  | 669,809 |  | 305,270 |  | $(109,464)$ |
| Other Financing Sources (Uses): |  |  |  |  |  |  |
| Transfers from Other Funds |  | 121,716 |  | 104,001 |  | 4,246 |
| Transfers to Other Funds |  | $(772,881)$ |  | $(205,703)$ |  | $(155,470)$ |
| Insurance Recoveries |  | 41 |  | - |  | 1,948 |
| Long-term Debt Issued |  | - |  | 22,612 |  | 10,060 |
| Debt Issuance Premium |  | - |  | 306 |  | - |
| Refunded Debt Issued |  | - |  | - |  | - |
| Leases Incurred |  | - |  | - |  | - |
| Refunded Debt Payment to Escrow Agent |  | - |  | - |  | - |
| Total Other Financing Sources (Uses) |  | $(651,124)$ |  | $(78,784)$ |  | $(139,216)$ |
| Net Change in Fund Balances |  | 18,685 |  | 226,486 |  | (248,680) |
| Fund Balances - Beginning |  | 183,896 |  | 277,093 |  | 901,384 |
| Prior Period Adjustments |  | (466) |  | $(21,919)$ |  | 972 |
| Fund Balances - Beginning - As Restated |  | 183,430 |  | 255,174 |  | 902,356 |
| Change in Reserve for Inventories |  | 1,803 |  | $(183)$ |  | 149 |
| Fund Balances - Ending | \$ | 203,918 | \$ | 481,477 | \$ | 653,825 |

The notes to the financial statements are an integral part of this statement.


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## Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities <br> For the Year Ended June 30, 2008 <br> (In Thousands)

## Net change in fund balances of total governmental funds

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current year, these amounts are:

> Capital outlay
> Depreciation expense
> Excess of depreciation over capital outlay

211,251

The net effect of sales, transfers, impairments, and donations of capital assets is a decrease to net assets.

Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing. In the Statement of Net Assets, a lease obligation is reported as a liability.
Bond proceeds provide current financial resources to governmental funds. However, issuing debt increases long-term liabilities in the Statement of Net Assets.
Repayment of long-term debt is reported as an expenditure in governmental funds. However, the repayment reduces long-term liabilities in the Statement of Net Assets.

Governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these items are deferred and amortized in the Statement of Activities.

Some expenses reported in the Statement of Activities do not require the use of current financial resources. Therefore, they are not reported as expenditures in governmental funds.
Accrued interest on long-term debt
Claims and judgments payable
Compensated absences
Net pension asset
Net OPEB obligation
Contracts, mortgages and notes payable
$\quad$ Total

5,727
5,579
$(10,863)$
$(13,127)$
$(1,488)$

Investment income related to rebatable arbitrage does not provide current financial resources and is not reported as revenue in the governmental funds.

Some revenues will not be collected for several months after the State's fiscal year ends. Therefore, they are not considered "available" revenues and are deferred in the governmental funds.
The change in inventory is reported as a separate line after the change in fund balances in governmental funds but is included in expenses in the Statement of Activities.

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net expense of the internal service
funds is reported within governmental activities.

7,460
Change in net assets of governmental activities

## Balance Sheet

Proprietary Funds
June 30, 2008
(In Thousands)
Business-type Activities - Enterprise Funds

|  |  |  |
| :---: | :---: | :---: |
| Housing and |  |  |
| Community | Veterans' | Lottery |
| Services | Loan | Operations |

## ASSETS

Current Assets:

| Cash and Cash Equivalents | \$ | 9,535 | \$ | 87,234 | \$ | 269,728 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash and Cash Equivalents - Restricted |  | 11,756 |  | 6,686 |  | - |
| Investments |  | - |  | 2,511 |  | 13,697 |
| Investments - Restricted |  | 53,916 |  | 56,190 |  | - |
| Securities Lending Cash Collateral |  | 27,937 |  | 220,256 |  | 177,621 |
| Accounts and Interest Receivable (net) |  | 8,565 |  | 3,063 |  | 27,770 |
| Due from Other Funds |  | 39 |  | 63 |  | - |
| Due from Component Units |  | - |  | - |  | - |
| Due from Other Governments |  | - |  | - |  | - |
| Inventories |  | - |  | - |  | 2,215 |
| Prepaid Items |  | - |  | 16 |  | 908 |
| Foreclosed and Deeded Property |  | 650 |  | 10 |  | - |
| tal Current Assets |  | 112,398 |  | 376,029 |  | 491,939 |

Noncurrent Assets:
Cash and Cash Equivalents - Restricted
Investments
Investments - Restricted
Deferred Charges
Advances to Other Funds
Advances to Component Units
Net Contracts, Notes and Other Receivables
Loans Receivable
Capital Assets:
Land
Buildings, Property and Equipment
Construction in Progress
Infrastructure
Works of Art and Historical Treasures
Less Accumulated Depreciation and Amortization
Total Noncurrent Assets
Total Assets

|  |  |  |  |
| ---: | ---: | ---: | ---: |
| 47,206 | 372,931 | - |  |
| 390,158 | 84,614 | 97,524 |  |
| 13,408 | 2,159 | - |  |
| - | - | - |  |
|  | - | - | - |
| $1,381,959$ | 304,414 | - |  |
|  | - | - | - |
|  | - | - | - |
|  | - | - | - |
|  | - | 8,484 | 172,844 |
|  | - | - | 60 |
|  | $(257)$ | $(5,226)$ | $(63,402)$ |
|  | $1,832,736$ | 772,846 | 209,720 |
| $\$ 1,945,134$ | $\$ 1,148,875$ | $\$$ | 701,659 |

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

|  | Unemployment Compensation |  | University System |  | Other |  | Total | Governmental <br> Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 2,135,570 | \$ | 355,334 | \$ | 164,405 | \$ | 3,021,806 | \$ | 58,754 |
|  | - |  | 2,905 |  | 103 |  | 21,450 |  | - |
|  | - |  | - |  | - |  | 16,208 |  | 83,863 |
|  | - |  | - |  | - |  | 110,106 |  |  |
|  | 9,097 |  | 414,901 |  | 88,148 |  | 937,960 |  | 181,398 |
|  | 170,327 |  | 185,449 |  | 20,601 |  | 415,775 |  | 71,878 |
|  | - |  | 7,392 |  | 12,490 |  | 19,984 |  | 4,530 |
|  | - |  | 11,244 |  | - |  | 11,244 |  | - |
|  | 7,687 |  | - |  | - |  | 7,687 |  | - |
|  | - |  | 6,686 |  | 27,756 |  | 36,657 |  | 1,689 |
|  | - |  | 16,582 |  | 1,085 |  | 18,591 |  | 423 |
|  | - |  | - |  | - |  | 660 |  | - |
|  | 2,322,681 |  | 1,000,493 |  | 314,588 |  | 4,618,128 |  | 402,535 |
|  | - |  | 457,709 |  | 57,852 |  | 935,698 |  | 272 |
|  | - |  | - |  | - |  | 97,524 |  | - |
|  | - |  | 81,729 |  | 2,248 |  | 558,749 |  | 7,127 |
|  | - |  | - |  | 3,308 |  | 18,875 |  | 981 |
|  | 1,108 |  | - |  | 19,368 |  | 20,476 |  | 757 |
|  | - |  | 26,487 |  | - |  | 26,487 |  | - |
|  | 11,570 |  | 70,890 |  | $7$ |  | 89,546 |  | 1,945 |
|  | - |  | - |  | 585,442 |  | 2,271,815 |  | , |
|  | - |  | 101,018 |  | 5,460 |  | 106,478 |  | 10,889 |
|  | - |  | 2,373,988 |  | 113,079 |  | 2,669,657 |  | 545,355 |
|  | - |  | 164,620 |  | - |  | 164,680 |  | 16,565 |
|  | - |  | 55,557 |  | 880 |  | 56,437 |  | 637 |
|  | - |  | 61,228 |  | 40 |  | 61,353 |  | 141 |
|  | - |  | $(1,207,617)$ |  | $(47,689)$ |  | $(1,324,191)$ |  | $(218,098)$ |
|  | 12,678 |  | 2,185,609 |  | 739,995 |  | 5,753,584 |  | 366,571 |
| \$ | 2,335,359 | \$ | 3,186,102 | \$ | 1,054,583 | \$ | 10,371,712 | \$ | 769,106 |

(continued on next page)

## Balance Sheet

Proprietary Funds
June 30, 2008
(In Thousands)
(continued from previous page)

| Business-type Activities - Enterprise Funds |  |  |
| :---: | :---: | :---: |
| Housing and <br> Community <br> Services | Veterans' <br> Loan | Lottery <br> Operations |
|  |  |  |

LIABILITIES AND NET ASSETS
Current Liabilities:
Accounts and Interest Payable
Obligations Under Securities Lending
Due to Other Funds
Due to Other Governments
Matured Bonds/COPS and Coupons Payable
Obligations Under Capital Lease
Bonds/COPS Payable
Claims and Judgments Payable
Trust Funds Payable

| $\$ 36,181$ | $\$$ | 3,668 | $\$$ |
| ---: | ---: | ---: | ---: |
| 27,937 | 220,256 | 13,599 |  |
| 51 | - | 177,621 |  |
|  | - | - | - |
|  | 66 | 4,398 | - |
|  | - | - | - |
| 30,681 | 41,510 | - |  |
| - | - | - |  |
|  | - | 2,287 | 131 |
|  | - | - |  |
|  | - | - | 30,698 |
|  | - | 280 | 1,630 |
|  | - | 268 | - |
|  | 1,000 | - |  |
| 95,942 | 273,667 | 393,072 |  |

Noncurrent Liabilities:
Bonds/COPS Payable
Obligations Under Capital Lease
Advances from Other Funds
Claims and Judgments Payable
Trust Funds Payable
Lottery Prize Awards Payable
Compensated Absences Payable
Arbitrage Rebate Payable
Net OPEB Obligation
Contracts, Mortgages and Notes Payable
Total Noncurrent Liabilities
Total Liabilities
Net Assets:
Invested in Capital Assets, Net of Related Debt
Expendable Restricted Net Assets:
Restricted for Residential Assistance
Restricted for Higher Education
Restricted for Debt Service
Restricted for Capital Construction
Nonexpendable Restricted Net Assets:
Restricted for Donor Purposes
Unrestricted
Total Net Assets
Total Liabilities and Net Assets

|  | 8,997 | 132,469 | 100,568 |
| ---: | ---: | ---: | ---: |
| 187,025 | 136,812 | 210,070 |  |
| $\$$ | $1,945,134$ | $\$$ | $1,148,875$ |$\$ \$ 0701,659$.

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

| Business-type Activities - Enterprise Funds |  |  |  |  |  |  |  | Governmental <br> Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Unemployment Compensation | University System |  | Other |  | Total |  |  |  |
| \$ | - | \$ | 110,586 | \$ | 31,010 | \$ | 195,044 | \$ | 21,524 |
|  | 9,097 |  | 414,901 |  | 88,148 |  | 937,960 |  | 181,398 |
|  | - |  | - |  | 12,713 |  | 182,157 |  | 976 |
|  | 4,845 |  | - |  | 194 |  | 5,039 |  | - |
|  | - |  | 2,905 |  | 103 |  | 7,432 |  |  |
|  | - |  | 101 |  | 46 |  | 147 |  | - |
|  | - |  | 35,637 |  | 44,769 |  | 152,597 |  | 25,243 |
|  | - |  | - |  | - |  | - |  | 29,975 |
|  | 1,367 |  | 13,145 |  | 2,123 |  | 19,053 |  | 450 |
|  | - |  | 94,699 |  | 811 |  | 96,394 |  | 27,121 |
|  | - |  | - |  | - |  | 30,698 |  |  |
|  | - |  | 41,018 |  | 6,453 |  | 49,563 |  | 5,510 |
|  | - |  | - |  | 42 |  | 310 |  | - |
|  | - |  | 5,849 |  | - |  | 6,849 |  | 305 |
|  | 15,309 |  | 718,841 |  | 186,412 |  | 1,683,243 |  | 292,502 |
|  | - |  | 1,225,613 |  | 293,800 |  | 3,911,613 |  | 177,431 |
|  | - |  | 12 |  | 5 |  | 17 |  | - |
|  | - |  | 18,694 |  | 100 |  | 18,794 |  | 322 |
|  | - |  | - |  | - |  | - |  | 90,994 |
|  | - |  | - |  | 369 |  | 369 |  | - |
|  | - |  | - |  | - |  | 97,524 |  |  |
|  | - |  | - |  | 3,109 |  | 4,138 |  | 2,715 |
|  | - |  | 1,137 |  | 73 |  | 7,788 |  | 309 |
|  | - |  | 5,150 |  | 1,095 |  | 6,494 |  | 560 |
|  | - |  | 381 |  | - |  | 1,881 |  | - |
|  | - |  | 1,250,987 |  | 298,551 |  | 4,048,618 |  | 272,331 |
|  | 15,309 |  | 1,969,828 |  | 484,963 |  | 5,731,861 |  | 564,833 |
|  | - |  | 631,626 |  | 62,492 |  | 807,968 |  | 167,433 |
|  | - |  | - |  | - |  | 1,700 |  | - |
|  | - |  | 190,284 |  | - |  | 190,284 |  | - |
|  | - |  | 82,314 |  | 30,737 |  | 289,374 |  | - |
|  | - |  | 124,268 |  | - |  | 124,268 |  | - |
|  | - |  | 17,333 |  | - |  | 17,333 |  | - |
|  | 2,320,050 |  | 170,449 |  | 476,391 |  | 3,208,924 |  | 36,840 |
|  | 2,320,050 |  | 1,216,274 |  | 569,620 |  | 4,639,851 |  | 204,273 |
| \$ | 2,335,359 | \$ | 3,186,102 | \$ | 1,054,583 | \$ | 10,371,712 | \$ | 769,106 |

Some amounts reported for business-type activities in the statement of net assets are different because certain internal service funds assets and liabilities are included with the business-type activities.

Net assets of business-type activities

| 2,456 |
| ---: | ---: |
| $\$ \quad 4,642,307$ |


| Statement of Revenues, Expenses <br> Proprietary Funds <br> For the Year Ended June 30, 2008 (In Thousands) | Business-type Activities - Enterprise Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Housing and Community Services |  | Veterans' Loan |  | Lottery Operations |  |
| Operating Revenues: |  |  |  |  |  |  |
| Assessments | \$ | - | \$ | - | \$ | - |
| Licenses and Fees |  | 4,088 |  | 117 |  |  |
| Federal |  | - |  | - |  |  |
| Charges for Services |  | 1,349 |  | 2,773 |  |  |
| Fines and Forfeitures |  | - |  | - |  |  |
| Rents and Royalties |  | - |  | 640 |  | - |
| Sales |  | - |  | 3 |  | 1,233,782 |
| Loan Interest Income |  | 74,586 |  | 18,050 |  |  |
| Investment Income |  | 30,603 |  | 33,154 |  |  |
| Gifts, Grants and Contracts |  | - |  | - |  |  |
| Other |  | 6 |  | 397 |  |  |
| Gain (Loss) on Foreclosed Property |  | 106 |  | - |  |  |
| Total Operating Revenues |  | 110,738 |  | 55,134 |  | 1,233,782 |
| Operating Expenses: |  |  |  |  |  |  |
| Salaries and Wages |  | 6,056 |  | 5,954 |  | 34,323 |
| Services and Supplies |  | 8,663 |  | 12,747 |  | 282,252 |
| Cost of Goods Sold |  | - |  |  |  |  |
| Distributions to Other Governments |  | 449 |  | - |  |  |
| Loan Interest Expense |  | 70 |  | 722 |  | - |
| Special Payments |  | 7,359 |  | 99 |  | 225,330 |
| Bond and COP Interest |  | 77,551 |  | 26,857 |  |  |
| Other Debt Service |  | 600 |  | 151 |  | - |
| Depreciation and Amortization |  | 17 |  | 160 |  | 30,843 |
| Bad Debt Expense |  | (78) |  | - |  |  |
| Total Operating Expenses |  | 100,687 |  | 46,690 |  | 572,748 |
| Operating Income (Loss) |  | 10,051 |  | 8,444 |  | 661,034 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Investment Income (Loss) |  | - |  | - |  | 28,068 |
| Other Taxes |  | - |  | - |  | - |
| Other Nonoperating Items |  | - |  | - |  | $(4,321)$ |
| Gain (Loss) on Disposition of Assets |  | - |  | - |  | - |
| Insurance Recoveries |  | - |  | - |  | 26 |
| Loan Interest Income |  | - |  | - |  | - |
| Loan Interest Expense |  | - |  | - |  | - |
| Total Nonoperating Revenues (Expenses) |  | - |  | - |  | 23,773 |
| Income (Loss) Before Contributions, Special Items, Extraordinary Items and Transfers |  | 10,051 |  | 8,444 |  | 684,807 |
| Capital Contributions |  | - |  | - |  | - |
| Transfers from Other Funds |  | 4,647 |  | 399 |  | - |
| Transfers to Other Funds |  | - |  | - |  | $(654,443)$ |
| Change in Net Assets |  | 14,698 |  | 8,843 |  | 30,364 |
| Net Assets - Beginning |  | 172,327 |  | 127,969 |  | 179,706 |
| Prior Period Adjustments |  | - |  | - |  | - |
| Net Assets - Beginning - As Restated |  | 172,327 |  | 127,969 |  | 179,706 |
| Net Assets - Ending | \$ | 187,025 | \$ | 136,812 | \$ | 210,070 |

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

| Unemployment Compensation |  | University System |  | Other |  | Total |  | Governmental <br> Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 621,928 | \$ | - | \$ | - | \$ | 621,928 | \$ | - |
|  | - |  | - |  | 4,233 |  | 8,438 |  |  |
|  | 29,321 |  | 322,808 |  | 3,105 |  | 355,234 |  | - |
|  | - |  | 496,157 |  | 59,864 |  | 560,143 |  | 291,218 |
|  | 2,411 |  | - |  | 503 |  | 2,914 |  | - |
|  | - |  | - |  | 112 |  | 752 |  | 40,201 |
|  | - |  | 337,108 |  | 420,744 |  | 1,991,637 |  | 11,297 |
|  | - |  | - |  | 27,992 |  | 120,628 |  |  |
|  | 118,912 |  | - |  | 10,517 |  | 193,186 |  |  |
|  | - |  | 70,645 |  | - |  | 70,645 |  | - |
|  | 13,847 |  | 24,109 |  | 4,601 |  | 42,960 |  | 19,222 |
|  | - |  | - |  | - |  | 106 |  | - |
|  | 786,419 |  | 1,250,827 |  | 531,671 |  | 3,968,571 |  | 361,938 |
|  | - |  | 1,147,478 |  | 194,887 |  | 1,388,698 |  | 122,734 |
|  | 20,916 |  | 422,371 |  | 106,221 |  | 853,170 |  | 177,963 |
|  | - |  | - |  | 215,069 |  | 215,069 |  | 20,109 |
|  | 14,466 |  | - |  | 46,484 |  | 61,399 |  | 103 |
|  | - |  | - |  | - |  | 792 |  | - |
|  | 655,966 |  | 95,695 |  | 257 |  | 984,706 |  | - |
|  | - |  | 53,072 |  | 16,971 |  | 174,451 |  | 9,042 |
|  | - |  | - |  | 256 |  | 1,007 |  | 155 |
|  | - |  | 91,724 |  | 4,321 |  | 127,065 |  | 34,775 |
|  | $(4,484)$ |  | - |  | 1,881 |  | $(2,681)$ |  | - |
|  | 686,864 |  | 1,810,340 |  | 586,347 |  | 3,803,676 |  | 364,881 |
|  | 99,555 |  | $(559,513)$ |  | $(54,676)$ |  | 164,895 |  | $(2,943)$ |
|  | - |  | 16,981 |  | 62 |  | 45,111 |  | 12,614 |
|  | - |  | - |  | 16,086 |  | 16,086 |  | - |
|  | - |  | 95,654 |  | - |  | 91,333 |  | - |
|  | - |  | 1,562 |  | 25 |  | 1,587 |  | 553 |
|  | - |  | 1,011 |  | 17 |  | 1,054 |  | 382 |
|  | - |  | - |  | - |  | - |  | 45 |
|  | - |  | - |  | (9) |  | (9) |  | (20) |
|  | - |  | 115,208 |  | 16,181 |  | 155,162 |  | 13,574 |
|  | 99,555 |  | $(444,305)$ |  | $(38,495)$ |  | 320,057 |  | 10,631 |
|  | - |  | 71,716 |  | - |  | 71,716 |  | 101 |
|  | 347 |  | 453,127 |  | 296,552 |  | 755,072 |  | 3,597 |
|  | $(35,814)$ |  | (70) |  | $(219,254)$ |  | $(909,581)$ |  | $(7,452)$ |
|  | 64,088 |  | 80,468 |  | 38,803 |  | 237,264 |  | 6,877 |
|  | 2,246,909 |  | 1,135,806 |  | 530,221 |  | 4,392,938 |  | 197,057 |
|  | 9,053 |  | - |  | 596 |  | 9,649 |  | 339 |
|  | 2,255,962 |  | 1,135,806 |  | 530,817 |  | 4,402,587 |  | 197,396 |
| \$ | 2,320,050 | \$ | 1,216,274 | \$ | 569,620 | \$ | 4,639,851 | \$ | 204,273 |

Some amounts reported for business-type activities in the statement of activities are different because the net revenue (expense) of certain internal service funds is reported with the business-type activities.

Change in net assets of business-type activities

|  | $(583)$ |
| :--- | ---: |
| $\$$ | 236,681 |


| Statement of Cash Flows |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| For the Year Ended June 30, 2008 | Business-type Activities - Enterprise Funds |  |  |  |  |  |
| (In Thousands) | Housing and Community Services |  | $\begin{gathered} \text { Veterans' } \\ \text { Loan } \\ \hline \end{gathered}$ |  | Lottery Operations |  |
| Cash Flows from Operating Activities: |  |  |  |  |  |  |
| Receipts from Customers | \$ | 6,264 | \$ | 3,239 | \$ | 1,230,027 |
| Receipts from Other Funds for Services |  |  |  | 640 |  |  |
| Loan Principal Repayments |  | 100,197 |  | 43,405 |  |  |
| Loan Interest Received |  | 73,408 |  | 19,408 |  |  |
| Taxes and Assessments Received |  | - |  |  |  |  |
| Payments to Employees for Services |  | $(6,143)$ |  | $(5,930)$ |  | $(33,851)$ |
| Payments to Suppliers |  | $(6,541)$ |  | $(4,686)$ |  | $(282,279)$ |
| Payments to Other Funds for Services |  |  |  | (433) |  |  |
| Payments to Prize Winners |  |  |  | - |  | $(233,843)$ |
| Claims Paid |  |  |  |  |  |  |
| Loans Made |  | $(323,999)$ |  | $(66,542)$ |  |  |
| Distributions to Other Governments |  |  |  |  |  |  |
| Other Receipts (Payments) |  | $(7,241)$ |  | 184 |  |  |
| Net Cash Provided (Used) in Operating Activities |  | $(164,055)$ |  | (10,715) |  | 680,054 |
| Cash Flows from Noncapital Financing Activities: |  |  |  |  |  |  |
| Proceeds from Bond/COP Sales |  | 445,065 |  | 110,015 |  |  |
| Loan Proceeds |  |  |  | 30,000 |  | - |
| Principal Payments on Bonds/COPS |  | $(381,258)$ |  | $(71,916)$ |  | - |
| Principal Payments on Loans |  |  |  | $(59,836)$ |  | - |
| Interest Payments on Bonds/COPS |  | $(74,558)$ |  | $(29,772)$ |  |  |
| Interest Payments on Loans |  | (72) |  | (722) |  |  |
| Bond/COP Issuance Costs |  | $(2,784)$ |  | $(1,145)$ |  |  |
| Repayments on Advances Received |  | (2,784) |  | (1, |  |  |
| Interest Payments on Advances |  | - |  | - |  |  |
| Taxes and Assessments Received |  | - |  | - |  | - |
| Other Nonoperating Receipts (Payments) |  | - |  | - |  | 1,649 |
| Transfers from Other Funds |  | 4,647 |  | 399 |  |  |
| Transfers to Other Funds |  |  |  | - |  | $(691,911)$ |
| Net Cash Provided (Used) in Noncapital Financing Activities |  | $(8,960)$ |  | $(22,977)$ |  | $(690,262)$ |
| Cash Flows from Capital and Related Financing Activities: |  |  |  |  |  |  |
| Proceeds from Bond/COP Sales |  | - |  | - |  |  |
| Principal Payments on Bonds/COPS |  | - |  | - |  |  |
| Interest Payments on Bonds/COPS |  | - |  | - |  |  |
| Bond/COP Issuance Costs |  |  |  |  |  |  |
| Repayments on Advances Received |  | - |  | - |  |  |
| Interest Payments on Advances |  | - |  | - |  | - |
| Principal Payments on Loans |  | - |  | - |  | - |
| Interest Payments on Loans |  | - |  | - |  | - |
| Acquisition of Capital Assets |  |  |  | (124) |  | $(44,233)$ |
| Proceeds from Disposition of Capital Assets |  | - |  | - |  | 247 |
| Capital Contributions |  | - |  | - |  |  |
| Net Cash Provided (Used) in Capital and Related Financing Activities |  | - |  | (124) |  | $(43,986)$ |
| Cash Flows from Investing Activities: |  |  |  |  |  |  |
| Purchases of Investments |  | $(633,073)$ |  | $(240,290)$ |  | $(2,574)$ |
| Proceeds from Sales and Maturities of Investments |  | 774,609 |  | 225,065 |  | 14,333 |
| Interest on Investments and Cash Balances |  | 22,387 |  | 25,433 |  | 10,966 |
| Interest Income from Securities Lending |  | 1,570 |  | 7,324 |  | 5,699 |
| Interest Expense from Securities Lending |  | $(1,424)$ |  | $(6,679)$ |  | $(5,047)$ |
| Net Cash Provided (Used) in Investing Activities |  | 164,069 |  | 10,853 |  | 23,377 |
| Net Increase (Decrease) in Cash and Cash Equivalents |  | $(8,946)$ |  | $(22,963)$ |  | $(30,817)$ |
| Cash and Cash Equivalents - Beginning |  | 77,443 |  | 489,814 |  | 302,940 |
| Prior Period Adjustments Restating Beginning Cash Balances |  | - |  | - |  | $(2,395)$ |
| Cash and Cash Equivalents - Ending | \$ | 68,497 | \$ | 466,851 | \$ | 269,728 |


| Business-type Activities - Enterprise Funds |  |  |  |  |  |  |  | Governmental <br> Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Unemployment Compensation |  | University System |  | Other |  | Total |  |  |  |
| \$ | - | \$ | 1,219,969 | \$ | 485,349 | \$ | 2,944,848 | \$ | 56,724 |
|  | - |  |  |  | 218 |  | 858 |  | 299,706 |
|  | - |  | 12,787 |  | 64,334 |  | 220,723 |  |  |
|  | - ${ }^{-}$ |  | - |  | 26,245 |  | 119,061 |  |  |
|  | 628,921 |  | (1, - |  |  |  | 628,921 |  |  |
|  | - |  | $(1,138,163)$ |  | $(193,357)$ |  | $(1,377,444)$ |  | $(124,338)$ |
|  | - |  | $(430,733)$ |  | $(313,957)$ |  | $(1,038,196)$ |  | $(133,328)$ |
|  | - |  | 位 |  | $(6,379)$ |  | $(6,812)$ |  | $(30,615)$ |
|  |  |  | - |  |  |  | $(233,843)$ |  |  |
|  | $(654,152)$ |  | - |  | - |  | $(654,152)$ |  | $(11,695)$ |
|  |  |  | $(86,388)$ |  | $(105,877)$ |  | $(582,806)$ |  |  |
|  | $(13,645)$ |  |  |  | $(43,412)$ |  | $(57,057)$ |  | (103) |
|  | 39,066 |  | $(12,302)$ |  | 6,629 |  | 26,336 |  | $(27,383)$ |
|  | 190 |  | $(434,830)$ |  | $(80,207)$ |  | $(9,563)$ |  | 28,968 |
|  | - |  | - |  | 18,000 |  | 573,080 |  |  |
|  | - |  | - |  |  |  | 30,000 |  |  |
|  | - |  | - |  | $(41,686)$ |  | $(494,860)$ |  |  |
|  | - |  | - |  |  |  | $(59,836)$ |  |  |
|  | - |  | - |  | $(16,425)$ |  | $(120,755)$ |  |  |
|  | - |  | - |  | (27) |  | (794) |  |  |
|  | - |  | - |  | (27) |  | $(3,956)$ |  |  |
|  | - |  | - |  | (67) |  | (67) |  |  |
|  | - |  | - |  | (4) |  | (4) |  |  |
|  | - |  | - |  | 16,125 |  | 16,125 |  |  |
|  | - |  | 103,957 |  | 17 |  | 105,623 |  | 363 |
|  | 4,208 |  | 454,011 |  | 187,766 |  | 651,031 |  | 3,549 |
|  | $(41,074)$ |  | - |  | $(122,264)$ |  | $(855,249)$ |  | $(7,377)$ |
|  | $(36,866)$ |  | 557,968 |  | 41,435 |  | $(159,662)$ |  | $(3,465)$ |
|  | - |  | 294,053 |  | - |  | 294,053 |  | 7,075 |
|  | - |  | $(72,984)$ |  | $(1,103)$ |  | $(74,087)$ |  | $(24,030)$ |
|  | - |  | $(52,647)$ |  | (439) |  | $(53,086)$ |  | $(9,945)$ |
|  | - |  | - |  | - |  |  |  | (144) |
|  | - |  | - |  | - |  | - |  | 24 |
|  | - |  | - |  | - |  | - |  | 45 |
|  | - |  | - |  | - |  | - |  | (28) |
|  | - |  | - |  | - |  | - |  | (19) |
|  | - |  | $(215,701)$ |  | $(3,053)$ |  | $(263,111)$ |  | $(43,492)$ |
|  | - |  | 33,376 |  | 188 |  | 33,811 |  | 902 |
|  | - |  | 48,714 |  |  |  | 48,714 |  |  |
|  | - |  | 34,811 |  | $(4,407)$ |  | $(13,706)$ |  | (69,612) |
|  | $(176,145)$ |  | (310) |  | $(45,233)$ |  | $(1,097,625)$ |  | $(82,804)$ |
|  | 370,657 |  | ( |  | 46,233 |  | 1,430,897 |  | 69,234 |
|  | 97,307 |  | 35,753 |  | 8,719 |  | 200,565 |  | 8,487 |
|  | 22,080 |  | 7,010 |  | 1,456 |  | 45,139 |  | 3,523 |
|  | $(20,916)$ |  | $(6,378)$ |  | $(1,329)$ |  | $(41,773)$ |  | $(3,221)$ |
|  | 292,983 |  | 36,075 |  | 9,846 |  | 537,203 |  | $(4,781)$ |
|  | 256,307 |  | 194,024 |  | $(33,333)$ |  | 354,272 |  | $(48,890)$ |
|  | 1,879,263 |  | 621,924 |  | 256,714 |  | 3,628,098 |  | 107,916 |
|  | - |  | - |  | $(1,021)$ |  | $(3,416)$ |  | - |
| \$ | 2,135,570 | \$ | 815,948 | \$ | 222,360 | \$ | 3,978,954 | \$ | 59,026 |


| Statement of Cash Flows |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Proprietary Funds |  |  |  |  |  |  |
| For the Year Ended June 30, 2008 (In Thousands) |  |  |  |  |  |  |
| (continued from previous page) | Business-type Activities - Enterprise Funds |  |  |  |  |  |
|  |  | sing and mmunity ervices |  | $\begin{aligned} & \text { erans' } \\ & \text { oan } \\ & \hline \end{aligned}$ |  | ttery rations |
| Reconciliation of Operating Income to Net Cash Provided (Used) by |  |  |  |  |  |  |
| Operating Income (Loss) | \$ | 10,051 | \$ | 8,444 | \$ | 661,034 |
| Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Depreciation and Amortization |  | 17 |  | 160 |  | 30,843 |
| Amortization of Bond/COP Issuance Costs |  | 865 |  | - |  |  |
| Amortization of Bond/COP Premium and Discount |  | (476) |  | 27 |  |  |
| Amortization of Deferred Charges |  | (15) |  | 151 |  |  |
| Bad Debt Expense |  | (78) |  | (33, |  |  |
| Interest Income Reported as Operating Revenue |  | $(30,603)$ |  | $(33,153)$ |  | - |
| Investment Expense Reported as Operating Expense |  | 1,424 |  | 6,679 |  |  |
| Interest Payments Reported as Operating Expense |  | 77,848 |  | 27,551 |  |  |
| Bond/COP Issuance Costs Reported as Operating Expense |  | - |  | 1,092 |  |  |
| Net Changes in Assets and Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Receivable |  | (840) |  | (68) |  | $(3,755)$ |
| Due from Other Funds |  | - |  | 10 |  | - |
| Due from Other Governments |  | - |  | - |  | - |
| Inventories |  | - |  | - |  | 103 |
| Prepaid Items |  | - |  | 24 |  | 427 |
| Foreclosed and Deeded Property |  | (345) |  | - |  | - |
| Deferred Charges |  | - |  | - |  |  |
| Advances to Other Funds |  | - |  | - |  |  |
| Loans Receivable |  | $(222,836)$ |  | $(23,237)$ |  |  |
| Net Contracts, Notes and Other Receivables |  | - |  | - |  | - |
| Accounts and Interest Payable |  | 267 |  | 1,401 |  | (179) |
| Due to Other Funds |  | - |  | - |  | - |
| Due to Other Governments |  | - |  | - |  | - |
| Trust Funds Payable |  | - |  | 183 |  | (11) |
| Unearned Revenue |  | 647 |  | - |  | ) |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Contracts, Mortgages and Notes Payable |  | - |  | - |  | - |
| Compensated Absences Payable |  | (9) |  | (12) |  | 281 |
| Lottery Prize Awards Payable |  | - |  | - |  | $(8,880)$ |
| Net OPEB Obligation |  | 28 |  | 33 |  | 191 |
| Total Adjustments |  | $(174,106)$ |  | $(19,159)$ |  | 19,020 |
| Net Cash Provided (Used) by Operating Activities | \$ | $(164,055)$ | \$ | $(10,715)$ | \$ | 680,054 |
| Noncash Investing and Capital and Related Financing Activities: |  |  |  |  |  |  |
| Net Change in Fair Value of Investments | \$ | 7,595 | \$ | (397) | \$ | 11,404 |
| Noncash Assets Exchanged for Other Noncash Assets |  | 5 |  | - |  | - |
| Capital Assets Transferred from Governmental Funds |  | - |  | - |  | - |
| Liabilities Transferred to Governmental Funds |  | - |  | - |  | - |
| Capital Leases Entered into During the Year |  | - |  | - |  | - |
| Assets Transferred to Governmental Funds |  | - |  | - |  | - |
| Capital Assets Contributed |  | - |  | - |  | - |
| Foreclosed Property |  | 1,938 |  | - |  | - |
| Total Noncash Investing and Capital and Related Financing Activities | \$ | 9,538 | \$ | (397) | \$ | 11,404 |

The notes to the financial statements are an integral part of this statement.

| Business-type Activities - Enterprise Funds |  |  |  |  |  |  |  | Governmental Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Unemployment Compensation |  | University System |  | Other |  | Total |  |  |  |
| \$ | 99,555 | \$ | $(559,513)$ | \$ | $(54,676)$ | \$ | 164,895 | \$ | $(2,943)$ |
|  | - |  | 91,724 |  | 4,319 |  | 127,063 |  | 34,775 |
|  | - |  | - |  | 308 |  | 1,173 |  | - |
|  | - |  | - |  | (38) |  | (487) |  | (804) |
|  | - |  | - |  | 96 |  | 232 |  | 308 |
|  | - |  | - |  | 1,902 |  | 1,824 |  | - |
|  | $(98,819)$ |  | - |  | $(8,788)$ |  | $(171,363)$ |  | - ${ }^{-}$ |
|  | 798 |  | - |  | 15 |  | 8,916 |  | 3,221 |
|  | - |  | 53,071 |  | 17,089 |  | 175,559 |  | 9,945 |
|  | - |  | - |  | 27 |  | 1,119 |  | 144 |
|  | $(1,383)$ |  | $(37,307)$ |  | $(3,360)$ |  | $(46,713)$ |  | $(14,026)$ |
|  | 96 |  | - |  | 1,173 |  | 1,279 |  | $(1,840)$ |
|  | 628 |  | - |  | (2) |  | 626 |  | (1,8) |
|  | - |  | (92) |  | $(2,112)$ |  | $(2,101)$ |  | (398) |
|  | - |  | $(5,045)$ |  | (41) |  | $(4,635)$ |  | 29 |
|  | - |  | - |  | ) |  | (345) |  | - |
|  | - |  | - |  | (65) |  | (65) |  | (86) |
|  | - |  | - |  | $(4,240)$ |  | $(4,240)$ |  | - |
|  | - |  | - |  | $(37,206)$ |  | $(283,279)$ |  | - |
|  | $(2,563)$ |  | 915 |  | 352 |  | $(1,296)$ |  | 1,066 |
|  | (2, |  | 4,907 |  | 4,821 |  | 11,217 |  | 2,044 |
|  | - |  | - |  | $(1,144)$ |  | $(1,144)$ |  | 1,180 |
|  | 821 |  | - |  | 30 |  | 851 |  | - |
|  | - |  | 9 |  | (511) |  | (330) |  | $(48,891)$ |
|  | - |  | 12,393 |  | 113 |  | 13,153 |  | 27,003 |
|  | - |  | - |  | - |  | - |  | 17,161 |
|  | 1,057 |  | 4,108 |  | - |  | 5,165 |  | (364) |
|  | - |  | - |  | 638 |  | 898 |  | 884 |
|  | - |  | - |  | - |  | $(8,880)$ |  | - |
|  | - |  | - |  | 1,093 |  | 1,345 |  | 560 |
|  | $(99,365)$ |  | 124,683 |  | $(25,531)$ |  | $(174,458)$ |  | 31,911 |
| \$ | 190 | \$ | $(434,830)$ | \$ | $(80,207)$ | \$ | $(9,563)$ | \$ | 28,968 |
| \$ | 1,794 | \$ | $(19,330)$ | \$ | (6) | \$ | 1,060 | \$ | 592 |
|  | - |  | - |  | - |  | 5 |  | - |
|  | - |  | - |  | - |  | - |  | 77 |
|  | - |  | - |  | $(1,259)$ |  | $(1,259)$ |  | - |
|  | - |  | 78 |  | - |  | 78 |  | - |
|  | - |  | - |  | 876 |  | 876 |  | (17) |
|  | - |  | 7,165 |  | - |  | 7,165 |  | 24 |
|  | - |  | - |  | - |  | 1,938 |  | - |
| \$ | 1,794 | \$ | $(12,087)$ | \$ | (389) | \$ | 9,863 | \$ | 676 |

## Statement of Fiduciary Net Assets <br> Fiduciary Funds <br> June 30, 2008 <br> (In Thousands)

|  | Pension and Other Employee Benefit Trust |  | Private Purpose Trust |  | Investment Trust |  | Agency |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 646,574 | \$ | 30,132 | \$ | 4,025,189 | \$ | 78,752 |
| Investments: |  |  |  |  |  |  |  |  |
| Fixed Income |  | 18,391,468 |  | 381 |  | - |  | - |
| Equity |  | 26,846,675 |  | 890 |  | - |  | - |
| Real Estate |  | 5,365,989 |  | - |  | - |  |  |
| Alternative Equity |  | 10,504,724 |  | - |  | - |  |  |
| Total Investments |  | 61,108,856 |  | 1,271 |  | - |  | - |
| Cash and Securities Held in Trust |  | - |  | 97 |  | - |  | 1,556,676 |
| Securities Lending Cash Collateral |  | 4,677,862 |  | 16,503 |  | 2,021,404 |  | - |
| Receivables: |  |  |  |  |  |  |  |  |
| Employer Contributions |  | 22,662 |  | - |  | - |  | - |
| Plan Member Contributions |  | 10,601 |  | - |  | - |  | - |
| Interest and Dividends |  | 229,780 |  | - |  | 17,205 |  | - |
| Investment Sales |  | 3,178,419 |  | - |  | - |  | - |
| Accounts |  | - |  | 1,139 |  | - |  | 5,696 |
| From Other Funds |  | 1,260 |  | - |  | - |  | - |
| Total Receivables |  | 3,442,722 |  | 1,139 |  | 17,205 |  | 5,696 |
| Prepaid Items |  | 2,184 |  | - |  | - |  | - |
| Net Contracts, Notes and Other Receivables |  | - |  | 63 |  | - |  | 76,454 |
| Conservatorship and Custodial Assets |  | - |  | 3,751 |  | - |  | 72 |
| Receivership Assets |  | - |  | - |  | - |  | 70,652 |
| Loans Receivable |  | - |  | - |  | 5,090 |  | - |
| Capital Assets (net of accumulated depreciation): |  |  |  |  |  |  |  |  |
| Land |  | 944 |  | 14 |  | - |  | - |
| Buildings, Property and Equipment |  | 11,029 |  | - |  | - |  | - |
| Total Assets |  | 69,890,171 |  | 52,970 |  | 6,068,888 |  | 1,788,302 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable |  | 3,426,763 |  | 50 |  | 49 |  | 5 |
| Obligations Under Securities Lending |  | 4,677,862 |  | 16,503 |  | 2,021,404 |  | - |
| Obligations Under Reverse Repurchase Agreements |  | 291,036 |  | - |  | - |  | - |
| Due to Other Funds |  | 1,260 |  | 800 |  | - |  | - |
| Due to Other Governments |  | - |  | 47 |  | - |  | 2,812 |
| Bonds/COPS Payable |  | 7,108 |  | - |  | - |  | - |
| Trust Funds Payable |  | 75,386 |  | 1,475 |  | - |  | - |
| Custodial Liabilities |  | - |  | - |  | - |  | 1,785,485 |
| Deferred Revenue |  | 911 |  | - |  | - |  | - |
| Contracts, Mortgages and Notes Payable |  | - |  | 1,928 |  | - |  | - |
| Net OPEB Obligation |  | 147 |  | - |  | - |  | - |
| Total Liabilities |  | 8,480,473 |  | 20,803 |  | 2,021,453 |  | 1,788,302 |
| NET ASSETS |  |  |  |  |  |  |  |  |
| Held in Trust for: |  |  |  |  |  |  |  |  |
| Pension Benefits |  | 60,234,561 |  | - |  | - |  | - |
| Other Postemployment Benefits |  | 245,068 |  | - |  | - |  | - |
| Other Employee Benefits |  | 930,069 |  | - |  | - |  | - |
| External Investment Pool Participants |  | - |  | - |  | 4,047,435 |  | - |
| Individuals, Organizations and Other Governments |  | - |  | 32,167 |  | - |  | - |
| Total Net Assets | \$ | 61,409,698 | \$ | 32,167 | \$ | 4,047,435 | \$ | - |

The notes to the financial statements are an integral part of this statement.

## Statement of Changes in Fiduciary Net Assets Fiduciary Funds <br> For the Year Ended June 30, 2008 <br> (In Thousands)

## ADDITIONS

Contributions:
Employer
Plan Members
Total Contributions
Investment Income:

| Pension and Other <br> Employee Benefit <br> Trust | Private <br> Purpose | Investment <br> Trust |
| :---: | :---: | :---: |

Net Appreciation (Depreciation) in Fair Value of Investments
Interest, Dividends and Other Investment Income
Total Investment Income
Less Investment Expense
Net Investment Income
Gifts, Grants and Contracts
Income of Individuals in State Care

| $\$$ | 792,739 | $\$$ | - |
| ---: | ---: | ---: | ---: |
| 651,870 | - | - |  |
|  | $1,444,609$ | - | - |

Veterans' Income

| $(4,244,136)$ | - | - |
| ---: | ---: | ---: |
| $1,865,810$ | 1,628 | 258,802 |
| $(2,378,326)$ | 1,628 | 258,802 |
| 566,406 | 354 | 71,300 |
| $(2,944,732)$ | 1,274 | 187,502 |
| - | 1,070 | - |
| - | 3,520 | - |
| - | 6,694 | - |
| 1,357 | 565 | - |
|  | - | - |
| - | - | $19,216,700$ |
| - | 497 | 388,172 |
| - | 13,620 | 575,674 |

## Total Additions

## DEDUCTIONS

Pension Benefits
Death Benefits
Contributions Refunded
Healthcare Premium Subsidies
Distributions to Other Goverments
Distributions to Participants

| $2,812,351$ | - | - |
| ---: | ---: | ---: |
| 11,432 | - | - |
| 50,661 | - | - |
| 29,530 | - | - |
| - | 48 | - |
| 101,781 | - | - |
| 50,366 | - | - |
| 44,749 | 7,677 | - |
| - | 7,355 | - |
| $3,100,870$ | 15,080 | 204,623 |

Deferred Compensation Benefits
Administrative Expenses
Payments in Accordance with Trust Agreements

## Total Deductions

Change in Net Assets Held in Trust For:
Pension Benefits
Other Postemployment Benefits
Other Employee Benefits
External Investment Pool Participants
Individuals, Organizations and Other Governments
Net Assets - Beginning
Net Assets - Ending

|  | $(4,534,078)$ | - | - |
| ---: | ---: | ---: | ---: |
|  | $(11,520)$ | - | - |
|  | $(54,038)$ | - | - |
|  | - | - | 371,051 |
|  | - | $(1,460)$ | - |
|  | $66,009,334$ | 33,627 | $3,676,384$ |
| $\$$ | $61,409,698$ | $\$$ | 32,167 |$\$ \$ 4,047,4356$

The notes to the financial statements are an integral part of this statement.

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## Combining Balance Sheet

## Discretely Presented Component Units

## June 30, 2008

(In Thousands)

## ASSETS

Current Assets:
Cash and Cash Equivalents
Investments
Securities Lending Cash Collateral

| SAIF <br> Corporation |  | Oregon Health and Science University |  |  | Oregon iversity ystem ndations | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 39,862 | \$ | 62,986 | \$ | 37,996 | \$ | 140,844 |
|  | 3,597,781 |  | 83,260 |  |  |  | 3,681,041 |
|  | 570,060 |  |  |  |  |  | 570,060 |
|  | 377,637 |  | 214,865 |  |  |  | 592,502 |
|  |  |  | 10,661 |  | 252,710 |  | 263,371 |
|  | 144 |  | 9,795 |  | - |  | 9,939 |
|  | 75 |  | 12,115 |  |  |  | 12,190 |
|  | 8,172 |  | 10,626 |  | 34,171 |  | 52,969 |
|  | 4,593,731 |  | 404,308 |  | 324,877 |  | 5,322,916 |
|  | - |  | 439,643 |  |  |  | 439,643 |
|  |  |  | 435,978 |  | 1,181,254 |  | 1,617,232 |
|  |  |  | 8,099 |  |  |  | 8,099 |
|  | - |  | 19,107 |  | - |  | 19,107 |
|  | 3,029 |  | 59,875 |  | - |  | 62,904 |
|  | 46,260 |  | 1,710,744 |  | 59,511 |  | 1,816,515 |
|  |  |  | 54,308 |  |  |  | 54,308 |
|  | $(29,623)$ |  | $(728,166)$ |  | $(11,064)$ |  | $(768,853)$ |
|  | 19,666 |  | 1,999,588 |  | 1,229,701 |  | 3,248,955 |
| \$ | 4,613,397 | \$ | 2,403,896 | \$ | 1,554,578 | \$ | 8,571,871 |

Total Noncurr
LIABILITIES AND NET ASSETS
Current Liabilities:
Accounts and Interest Payable
Reserve for Loss and Loss Adjustment Expense
Obligations Under Securities Lending
Due to Other Governments

| \$ | 42,942 | \$ | 127,606 | \$ | 9,815 | \$ | 180,363 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 213,498 |  | - |  | - |  | 213,498 |
|  | 570,060 |  | - |  | - |  | 570,060 |
|  | 3,755 |  | 8,330 |  | - |  | 12,085 |
|  | 15,088 |  | 2,268 |  | 8,976 |  | 26,332 |
|  | - |  | 1,494 |  | - |  | 1,494 |
|  | - |  | 6,023 |  | - |  | 6,023 |
|  | - |  | 37,729 |  | - |  | 37,729 |
|  | - |  | - |  | 13,759 |  | 13,759 |
|  | 248,034 |  | 41,896 |  | - |  | 289,930 |
|  | 2,812 |  | 44,378 |  | - |  | 47,190 |
|  | - |  | 1,657 |  | - |  | 1,657 |
|  | 1,096,189 |  | 271,381 |  | 32,550 |  | 1,400,120 |
|  | - |  | 520,232 |  | 60,260 |  | 580,492 |
|  | - |  | 6,746 |  | - |  | 6,746 |
|  | - |  | 20,509 |  | 77,238 |  | 97,747 |
|  | - |  | 1,951 |  | - |  | 1,951 |
|  | - |  | 26,487 |  | - |  | 26,487 |
|  | 2,591,867 |  | - |  | - |  | 2,591,867 |
|  | - |  | 51,879 |  | - |  | 51,879 |
|  | 244 |  | 1,335 |  | - |  | 1,579 |
|  | - |  | 29,855 |  | - |  | 29,855 |
|  | 2,592,111 |  | 658,994 |  | 137,498 |  | 3,388,603 |
|  | 3,688,300 |  | 930,375 |  | 170,048 |  | 4,788,723 |
|  | 19,666 |  | 549,608 |  | - |  | 569,274 |
|  | 905,431 |  | - |  | - |  | 905,431 |
|  | - |  | 298,361 |  | 703,591 |  | 1,001,952 |
|  | - |  | - |  | 620,164 |  | 620,164 |
|  | - |  | 130,326 |  | - |  | 130,326 |
|  | - |  | 495,226 |  | 60,775 |  | 556,001 |
|  | 925,097 |  | 1,473,521 |  | 1,384,530 |  | 3,783,148 |
| \$ | 4,613,397 | \$ | 2,403,896 | \$ | 1,554,578 | \$ | 8,571,871 |

The notes to the financial statements are an integral part of this statement.

## Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Discretely Presented Component Units <br> For the Year Ended June 30, 2008 <br> (In Thousands)

|  | SAIF <br> Corporation |  | Oregon Health and Science University |  | Oregon University System Foundations |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |
| Charges for Services | \$ | - | \$ | 934,371 | \$ |  |
| Sales |  | - |  | 29,029 |  |  |
| Premiums Earned (net) |  | 459,977 |  | - |  |  |
| Investment Income (net) |  | - |  | - |  | $(10,066)$ |
| Gifts, Grants and Contracts |  | - |  | 476,172 |  | 354,406 |
| Auxiliary Enterprises (net) |  | - |  | 13,809 |  |  |
| Other |  | 20,267 |  | 50,212 |  | 17,197 |
| Total Operating Revenues |  | 480,244 |  | 1,503,593 |  | 361,537 |
| Operating Expenses: |  |  |  |  |  |  |
| Salaries and Wages |  | - |  | 848,418 |  |  |
| Services and Supplies |  | - |  | 528,794 |  | 193,329 |
| Loss and Loss Adjustment Expense |  | 435,297 |  | - |  |  |
| Policyholders' Dividends |  | 59,979 |  | - |  | - |
| Underwriting Expenses |  | 88,972 |  | - |  | - |
| Bond and COP Interest |  | - |  | 27,576 |  | - |
| Depreciation and Amortization |  | - |  | 87,275 |  | - |
| Bad Debt Expense |  | - |  | 51,179 |  | - |
| Other Expenses |  | - |  | - |  | 15,195 |
| Total Operating Expenses |  | 584,248 |  | 1,543,242 |  | 208,524 |
| Operating Income (Loss) |  | $(104,004)$ |  | $(39,649)$ |  | 153,013 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Investment Income |  | 178,251 |  | 33,140 |  | - |
| Other |  | - |  | 6,027 |  | - |
| State Appropriations |  | - |  | 42,810 |  | - |
| Total Nonoperating Revenues (Expenses) |  | 178,251 |  | 81,977 |  | - |
| Income (Loss) Before Capital Contributions and Transfers |  | 74,247 |  | 42,328 |  | 153,013 |
| Capital Contributions |  | - |  | 6,847 |  | 748 |
| Change in Net Assets |  | 74,247 |  | 49,175 |  | 153,761 |
| Net Assets - Beginning |  | 850,850 |  | 1,424,346 |  | 1,230,953 |
| Prior Period Adjustments |  | - |  | - |  | (184) |
| Net Assets - Beginning - As Restated |  | 850,850 |  | 1,424,346 |  | 1,230,769 |
| Net Assets - Ending | \$ | 925,097 | \$ | 1,473,521 | \$ | 1,384,530 |

The notes to the financial statements are an integral part of this statement.

| Total |  | Adjustments to Recast |  | Statement of Activities |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 934,371 | \$ | 590,491 | \$ | 1,524,862 |
|  | 29,029 |  | $(29,029)$ |  | - |
|  | 459,977 |  | $(459,977)$ |  |  |
|  | $(10,066)$ |  | 10,066 |  | - |
|  | 830,578 |  | 244,135 |  | 1,074,713 |
|  | 13,809 |  | $(13,809)$ |  | - |
|  | 87,676 |  | $(87,676)$ |  | - |
|  | 2,345,374 |  | 254,201 |  | 2,599,575 |
|  | 848,418 |  | - |  | 848,418 |
|  | 722,123 |  | - |  | 722,123 |
|  | 435,297 |  | - |  | 435,297 |
|  | 59,979 |  | - |  | 59,979 |
|  | 88,972 |  | - |  | 88,972 |
|  | 27,576 |  | - |  | 27,576 |
|  | 87,275 |  | - |  | 87,275 |
|  | 51,179 |  | - |  | 51,179 |
|  | 15,195 |  | $(6,027)$ |  | 9,168 |
|  | 2,336,014 |  | $(6,027)$ |  | 2,329,987 |
|  | 9,360 |  | 260,228 |  | 269,588 |
|  | 211,391 |  | $(211,391)$ |  |  |
|  | 6,027 |  | $(6,027)$ |  | - |
|  | 42,810 |  | $(42,810)$ |  | - |
|  | 260,228 |  | $(260,228)$ |  | - |
|  | 269,588 |  | - |  | 269,588 |
|  | 7,595 |  | - |  | 7,595 |
|  | 277,183 |  | - |  | 277,183 |
|  | 3,506,149 |  | - |  | 3,506,149 |
|  | (184) |  | - |  | (184) |
|  | 3,505,965 |  | - |  | 3,505,965 |
| \$ | 3,783,148 | \$ | - | \$ | 3,783,148 |

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## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity. The State of Oregon (State) was admitted to the Union in 1859 and is governed by an elected governor and a ninety-member elected legislative body. The accompanying financial statements present the State, which includes all agencies, boards, commissions, courts, and colleges and universities that are legally part of the State (primary government) and its component units. Component units are legally separate entities for which a primary government is financially accountable or entities that warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government.

## Blended Component Unit

Although legally separate entities, component units that are in substance part of the government's operations are reported as part of the primary government through a blended presentation.

The Home Care Commission (Commission) is a blended component unit of the State of Oregon included within the financial activity of the Department of Human Services. The Commission is an independent public commission consisting of nine members appointed by the Governor and confirmed by the Senate. It is responsible for ensuring the quality of home care services that the Department of Human Services provides for seniors and people with disabilities. The Commission establishes qualifications of home care workers and provides them training opportunities, maintains a statewide registry of home care workers, and provides referrals to the elderly and disabled who need services.

## Discretely Presented Component Units

The State's discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the State. The component unit column in the government-wide financial statements includes the data of the State's three discretely presented component units.

SAIF Corporation (SAIF) is a public corporation, created by an act of the Legislature, which is authorized to write workers' compensation insurance coverage in Oregon and certain other jurisdictions as required by the Department of Consumer and Business Services and to service accounts in the assigned risk pool. SAIF is governed by a board of directors appointed by the Governor and is financed solely through policyholder premiums and investment income. The term of office for a Board member is four years, but a member serves at the pleasure of the Governor. SAIF reports on a fiscal year ended December 31 and uses proprietary fund accounting principles. The December 31, 2007, financial information of SAIF is included in this report.

The Oregon Health and Science University (OHSU) is a governmental entity performing governmental functions and exercising governmental powers. OHSU is an independent public corporation governed by a board of directors appointed by the Governor and confirmed by the Senate. It is an academic health center that provides education and training to health care professionals, conducts biomedical research, and provides patient care and public service. It is financed primarily through patient service fees, government grants and contracts, tuition charges, and other incidental fees. OHSU also receives general fund monies from the State. The State legislature has acknowledged its intent to make funds available to pay any shortfall in general obligation bonds issued for OHSU purposes prior to July 1, 1995, when OHSU became an independent public corporation. OHSU uses proprietary fund accounting principles.

The Oregon University System (OUS) Foundations are not-for-profit corporations that provide assistance in fundraising, public out reach, and other support for the missions of Oregon's seven public universities. The OUS foundations report under Financial Accounting Standards Board (FASB) Statement No. 117, Financial Statements of Not-for-Profit Organizations. The OUS foundations are component units of the Oregon University System, a proprietary fund of the State, because the majority of resources that each foundation holds and invests can only be used by, or for the benefit of, the OUS universities. Combined, the foundations are discretely presented as a component unit of the State.

Complete financial statements for SAIF, OHSU, and OUS may be obtained from their respective administrative offices or from the State Controller's Division, 155 Cottage Street NE U50, Salem, Oregon 97301-3969.

## Related Organizations

The following professional and occupational licensing boards are semi-independent: the Board of Architect Examiners, the Board of Examiners for Engineering and Land Surveying, the Landscape Architect Board, the Board of Geologist Examiners, the Board of Optometry, the Board of Massage Therapists, the Physical Therapists Licensing Board, the Appraiser Certification and Licensure Board, the Landscape Contractors Board, the Wine Board and the Patient Safety Commission. Although the Governor appoints the administrators of these boards, the boards are all self-supporting. The State has no financial accountability for these related organizations.

The Oregon Utility Notification Center (OUNC) is an independent nonprofit public corporation. Although the Governor appoints members to OUNC's board of directors, OUNC is funded through fees paid by operators of underground utilities who subscribe to OUNC. The OUNC receives no general fund monies, and the State has no financial accountability for OUNC.
B. Government-wide and Fund Financial Statements. The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has been eliminated from these statements through consolidation, except for interfund activity that represents a true exchange of goods and services between funds. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Interfund activity within governmental and within business-type activities has been eliminated through consolidation; however, balances due and resource flows between governmental and business-type activities have not been eliminated. The primary government is reported separately from its component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Included in direct expenses are administrative overhead charges for centralized services charged to functions through internal service funds. Program revenues include (1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, (2) operating grants and contributions that are restricted to meeting the operational requirements of a particular function, and (3) capital grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.
C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation. The governmentwide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements with the exception of agency funds, which have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Income taxes are recognized as revenue, net of estimated refunds, in the year when the underlying exchange (earning of income) has occurred, to the extent such amounts are measurable. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities existing at the end of the year. For this purpose, the State considers revenues to be available if they are collected within 90 days of the end of the current fiscal year. Primary revenue sources susceptible to accrual are income taxes, excise taxes, fines, forfeitures, and federal revenues. Income tax revenue, net of estimated refunds, is recognized in the fiscal year in which the underlying exchange has occurred and it becomes measurable and available. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant eligibility
requirements have been met. Revenue items not susceptible to accrual are considered to be measurable and available only when cash is received; for example, license and fee revenue, the principal portion of loan repayments, and cash sales of goods and services.

Expenditures generally are recognized when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The State reports the following major governmental funds:
The General Fund is the State's primary operating fund and accounts for all financial resources of the general government, except those accounted for in another fund.

The Health and Social Services Fund accounts for programs that provide assistance, services, training, and health care to individuals and families who do not have sufficient resources to meet their basic needs. The primary sources of funding for these programs come from federal grants, tobacco taxes, healthcare provider taxes, and charges for services.

The Public Transportation Fund accounts for the planning, design, construction, and maintenance of highways, roads, bridges, and public systems relating to air, water, rail, and highway transportation. Funding is provided from dedicated highway user taxes and vehicle registration taxes, in addition to various federal highway administration funds.

The Environmental Management Fund accounts for programs that promote, protect, and preserve the State's forests, parks, wildlife, fish, and waterways. The main funding sources for these programs are usage fees, federal grants, and sales revenue.

The Common School Fund accounts for programs to manage state-owned land, including a leasing program that generates annual revenues, for the benefit of the public school system. Estate funds that become the property of the State, unclaimed property, and income derived from unclaimed property are also accounted for in this fund. Assets of the fund, including investment income, are dedicated through statutory, as well as constitutional provisions, to be used for common school purposes. Constitutionally dedicated assets of the Common School Fund represent a trust created to support the State's public school system. The primary funding sources for these programs include investment income, leasing revenues, forest management, unclaimed property receipts, and transfers from other funds.

The Oregon Rainy Day Fund accounts for resources that have been transferred from the General Fund in accordance with state law. These resources, along with investment income generated, can be appropriated by the Legislature only when certain criteria related to economic or revenue conditions have been met.

The State reports the following major proprietary (enterprise) funds:
The Housing and Community Services Fund accounts for activities that finance multi-family rental housing and single-family mortgages for low to moderate income families. Mortgage loans related to these activities are financed with the proceeds of bonds issued under various bond indentures of trust. Mortgage loan payments and interest earnings on invested bond proceeds are used to pay debt service on the bonds.

The Veterans' Loan Fund accounts for activities to finance owner-occupied, single-family residential housing for qualified eligible Oregon veterans. Funds for lending are provided through the issuance of general obligation bonds that are repaid from the interest and principal payments made on mortgages.

The Lottery Operations Fund accounts for the operation of the Oregon State Lottery which markets and sells Lottery products to the public. The primary objective of the Oregon State Lottery is to produce the maximum amount of net revenues to be used for creating jobs, furthering economic
development, financing public education, and restoring and protecting Oregon's parks, beaches, watersheds, and critical fish and wildlife habitats.

The Unemployment Compensation Fund accounts for federal monies and unemployment taxes collected from employers to provide payment of benefits to the unemployed.

The University System Fund accounts for the operations of Oregon's seven public universities, including the Chancellor's Office. Funding is from General Fund appropriations, tuition and fees, and auxiliary enterprise revenues, in addition to funds from external donors and federal agencies.

Additionally, the State reports the following fund types:
The Internal Service Funds account for goods and services provided by state agencies or departments to other state agencies or departments and to other governmental units on a costreimbursement basis. These include central services such as accounting, budgeting, personnel, mail, printing, copy center, data center, property development, telecommunications, motor pool, and an insurance fund. Legal, banking, and audit services are also accounted for in internal service funds.

The Pension and Other Employee Benefit Trust Funds account for activities of the Public Employees Retirement System, which administers resources for the payment of retirement, disability, postemployment healthcare, and death benefits to members and beneficiaries of the retirement system.

The Private Purpose Trust Funds account for all trust arrangements, other than those properly reported in pension and other employee benefit trust funds, investment trust funds or special revenue funds, under which principal and income benefit individuals, private organizations, or other governments.

The Investment Trust Fund accounts for the portion of the Oregon Short-term Fund (OSTF) belonging to local governments. The OSTF is a cash and investment pool, managed by the Office of the State Treasurer, which is available for use by all funds and local governments. Oregon reports the State's portion of the pool within the funds of the State.

The Agency Fund accounts for assets held by the State as an agent for other governmental units, organizations, or individuals. For example, the Department of Consumer and Business Services holds deposits and investments to secure the faithful performance by insurers of insurance company obligations, including claims due to policyholders. Agency funds are custodial in nature (i.e., assets equal liabilities) and do not measure the results of operations.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with, or contradict guidance of, the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds. However, neither the primary government, nor its component units, currently applies private sector guidance issued after November 30, 1989.

Proprietary funds distinguish operating revenues and expenses from nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The primary operating revenues for the State's enterprise funds and internal service funds include assessments, charges for services, sales revenue, and grants. For the Unemployment Compensation Fund and for those enterprise funds for which the principal activity is lending, investment income is also reported as operating revenue. The primary operating expenses for enterprise funds and internal service funds include salaries and wages, services and supplies, and special payments. Bond costs, including bond interest expense, are reported as operating transactions within those funds for which lending is the primary activity. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

## D. Deposits and Investments

## Deposits

Cash deposits not held in a cash management or investment pool are classified as cash and cash equivalents. Cash deposits that are held in a cash management or investment pool are classified as cash and cash equivalents when the pool has the general characteristics of a demand deposit account. Cash and cash equivalents include: cash on hand, cash and investments held by the Office of the State Treasurer in the Oregon Short-term Fund, cash deposits held in demand deposit accounts with custodial banks, and cash deposits of debt proceeds in investment funds held by a trustee.

## Investments

Investments are reported at fair value with the following exceptions, which are reported using cost-based measures:

- Nonparticipating interest-earning investment contracts and certain investments not held for investment purposes.
- Investments in the Oregon Short-term Fund with remaining maturities of up to ninety days are carried at amortized cost, which approximates fair value. The State reports these investments as cash and cash equivalents on the balance sheet or statement of net assets, but as investments in Note 2.
- Agency-specific investments not held in the Oregon Short-term Fund with remaining maturities of up to ninety days are reported at amortized cost.

Changes in the fair value of investments are recognized as investment income (loss) in the current year.
The fair value of debt and equity securities is determined by the custodial agent, using recognized pricing services. Equity securities traded on a national or international exchange are valued at the last reported sales price. Debt securities are generally valued using evaluated bid prices. A small percentage of debt securities cannot be priced in this manner and, for these, a similar benchmark security is used. The benchmark has a coupon rate and maturity date comparable to the debt security being valued, and its market risk is similar, considering current market conditions.

Investments in private equities are reported at values provided by the general partners which are March 31, 2008 cash adjusted, not a June $30^{\text {th }}$ valuation. Investments in private equities representing publicly traded securities are stated at the quoted market price. In establishing the estimated fair value of investments without readily determinable market values, the general partners assume a reasonable period of time for liquidation of the investments and take into consideration the financial condition and operating results of the underlying portfolio companies, their historical cost, prices of recent public or private transactions in similar companies, the nature of the investments, restrictions on marketability, holding periods, cash flows, market conditions, foreign currency and interest rate exposures, and other factors deemed appropriate.

Direct investments in real estate are reported at values provided by investment managers based on periodic appraisals conducted every two to three years. Between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. Investments in real estate partnerships are reported at values provided by general partners. In the absence of observable market prices, general partners determine fair value by using valuation methodologies considered to be most appropriate for the type of investment, giving consideration to a range of factors they believe would be considered by market participants, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment. Mortgage loans on real estate are stated at the amortized unpaid principal balance.

Due to the inherent uncertainty and the degree of judgment involved in determining private equity and real estate valuations, the estimated fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments, and the recorded estimated fair values may materially differ from the amounts that eventually may be realized from the sale or other disposition of these investments.

## Derivatives

In accordance with State investment policies, the Office of the State Treasurer invests either directly or through outside investment managers on behalf of the State in contracts that have derivative characteristics. Derivatives are used to manage the overall risk of investment portfolios.
E. Receivables and Payables. Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Trade receivables consist of revenues earned or accrued in the current period and are shown net of estimated uncollectible amounts. Income tax receivables deemed reasonably estimable are reported, net of estimated uncollectible amounts, in the fiscal year when the underlying exchange has occurred. Income tax receivables that may arise in the future from audits of prior years and discovery of non-filers are not included in receivables or revenues in the financial statements because these transactions are not measurable.
F. Intrafund Transactions. Intrafund balances (due to/from other funds and advances to/from other funds) and intrafund activity (transfers to/from other funds) within a major fund column in the fund financial statements have been eliminated.
G. Inventories. Inventories, which consist primarily of operating supplies, are stated at cost utilizing the firstin, first-out cost valuation method. In governmental funds, inventories are recorded as expenditures when purchased. Reported inventories in governmental funds are equally offset by a reservation of fund balance since they are not available for appropriation. In proprietary funds, inventories are expended when consumed rather than when purchased. OHSU records inventories at the lower of cost or market, with the majority accounted for under the first-in-first-out method.
H. Prepaid Items. Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items in both government-wide and fund financial statements. In governmental funds, prepaid items are accounted for using the consumption method and a portion of fund balance equal to the prepaid items has been reserved to indicate that it is not available for appropriation.
I. Restricted Assets. Certain proceeds of the State's bond and certificate of participation (COP) issues, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet or statement of net assets because these resources are segregated and their use is limited by applicable bond covenants or COP financing agreements. Generally, this includes cash and investments set aside for current and future debt service payments.
J. Foreclosed and Deeded Properties. Properties acquired through foreclosure proceedings or by acceptance of deeds in lieu of foreclosure are recorded at the lower of cost or fair market value.
K. Receivership Assets. Net assets of insurance companies that have been placed into receivership under the control of the Department of Consumer and Business Services in accordance with Oregon Revised Statutes are recorded as receivership assets.
L. Capital Assets. Capital assets, which include property, equipment, and infrastructure assets (i.e., highways, tunnels, bridges, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the State as assets with an initial cost of $\$ 5,000$ or more and an estimated useful life of at least one year. Such assets, when purchased or constructed, are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Infrastructure acquired prior to fiscal years ended after June 30, 1980 is reported. The costs of normal maintenance and repairs that do not add to the value of assets or significantly extend asset lives are expensed rather than capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Significant interest expense incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government, as well as its component units, are depreciated over their estimated useful lives using the straight-line method, unless they are considered inexhaustible. Useful lives for buildings and related assets range from 10 to 75 years, while useful lives of equipment and machinery range from 3 to 50 years. For infrastructure assets, useful lives range from 5 to 75 years, with docks, dikes and dams having useful lives between 30 to 50 years. Useful lives for works of art and historical treasures range from 10 to 30 years, and useful lives for motor vehicles range from 3 to 30 years. Data processing software and hardware have useful lives ranging from 3 to 10 years.
M. Compensated Absences. Employees accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since the State does not pay any amounts when employees separate from state service. A liability for vacation leave (compensated absences) is accrued when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for compensated absences is reported in governmental funds only if the liabilities have matured, for example, as the result of employee resignations and retirements.
N. Long-term Obligations. In the government-wide statement of net assets, long-term debt and other longterm obligations are reported as liabilities for governmental activities or business-type activities, as applicable. In proprietary funds, long-term debt and other long-term obligations are reported as liabilities in the balance sheet. Bond or certificate of participation (COP) premiums and discounts, as well as issuance costs, are deferred and amortized over the term of the debt using the effective interest method or the bonds outstanding method. Bonds/COP payable is reported net of the applicable bond/COP premium or discount. Bond/COP issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond/COP premiums and discounts, as well as bond/COP issuance costs, in the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issues are reported as other financing sources, while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.
O. Fund Equity. In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally segregated for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change. No portion of the unreserved fund balance in the accompanying financial statements has been designated.

In the government-wide statement of net assets and the proprietary fund balance sheet, fund equity (referred to as net assets) is reported in three components: (1) invested in capital assets, net of related debt, (2) restricted, and (3) unrestricted. Restricted net assets result from restrictions imposed on a portion of net assets by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments.

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available for use, it is the discretion of the individual state agencies whether to use restricted resources first, then unrestricted resources as they are needed, or to use unrestricted resources first, then restricted resources.
P. Changes in Accounting Principles. During the fiscal year ended June 30, 2008, the State adopted several new accounting standards issued by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions (OPEB), establishes standards for the measurement, recognition, and disclosure of OPEB expenses/expenditures and related liabilities (assets) when postemployment benefits are provided separately from a pension plan. Implementation of this standard resulted in recognition of a net OPEB obligation of $\$ 20.3$ million at June 30, 2008. Additional information, including the funded status of the State's three OPEB plans, is disclosed in Note 14.

GASB Statement No. 47, Accounting for Termination Benefits, establishes measurement, recognition, and disclosure requirements for both voluntary and involuntary termination benefits. For termination benefits provided through an existing OPEB plan, the provisions of Statement No. 47 were implemented simultaneously with the requirements of Statement No. 45. The implementation of Statement No. 47 had no impact on the financial statements. Information about termination benefits is disclosed in Note 16.

GASB Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues, addresses transactions in which governments exchange an interest in expected cash flows from collecting specific receivables or specific future revenues for immediate cash payments. This Statement establishes criteria to determine whether the transaction should be treated as a sale or a collateralized borrowing. The Statement also requires disclosures pertaining to future revenues that have been pledged or sold. The State does not sell receivables. However, it does pledge revenues for repayment of lottery revenue bonds and highway user tax revenue bonds. Information about pledged revenues is presented in Note 10.

GASB Statement No. 50, Pension Disclosures, more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits (OPEB). Implementation of this accounting standard had no impact on the State's financial statements.
Q. Pending Accounting Changes. The GASB has issued Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations, effective in fiscal year 2009. This Statement establishes accounting and financial reporting standards for pollution remediation obligations. These obligations address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The State is currently evaluating the impact of GASB Statement No. 49 on the financial statements.

GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets, establishes accounting and financial reporting requirements for intangible assets to reduce inconsistencies between state and local governments and to enhance comparability of the accounting and financial reporting of such assets. This Statement provides guidance specific to the recognition, initial measurement, and amortization of intangible assets. Statement No. 51 is effective in fiscal year 2010. The State is currently evaluating the impact of this standard on the financial statements.

GASB Statement No. 52, Land and Other Real Estate Held as Investments by Endowments, requires that land and other real estate held as investments by endowments be reported at fair market value. Endowments include permanent and term endowments, and permanent funds. The standard does not apply to lands granted by the Federal government in connection with a state being admitted to the United States or to quasiendowments. The implementation date for this standard is fiscal year 2009. The State is currently evaluating the impact of Statement No. 52 on the financial statements.

GASB Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, establishes the criteria for measurement, recognition, and disclosure of information regarding derivative instruments entered into by state and local governments. Statement No. 53 is effective in fiscal year 2010. The State is currently evaluating the impact of this standard on the financial statements.

## 2. DEPOSITS AND INVESTMENTS

The State's investment policies are governed by statute and the Oregon Investment Council (Council). The State Treasurer (Treasurer) is the investment officer for the Council and is responsible for the funds on deposit with the Office of the State Treasurer (Treasury). In accordance with Oregon statutes, the investment funds are invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. The Treasurer is authorized to use demand deposit accounts and fixedincome investments and also has the authority to direct equity investment transactions, although these transactions are currently directed by external investment managers under contract with the Council. Furthermore, equity investments are limited to not more than 50 percent of the monies contributed to the Oregon Public Employees Retirement Fund (OPERF) or the Industrial Accident Fund (SAIF Corporation), and not more than 65 percent of the other trust and endowment funds managed by the Council or the Treasury.

The Deferred Compensation Fund, the Education Stability Fund, the State Board of Higher Education, and the Oregon Health and Science University (OHSU) may also invest in equities.

The Treasurer maintains the Oregon Short-Term Fund (OSTF), a cash and investment pool that is available for use by all funds and local governments. Oregon reports the State's portion of the pool within the funds of the State. The portion of the pool belonging to local governments is reported in the investment trust fund. Because the pool operates as a demand deposit account, each fund's portion of this pool is classified on the financial statements as cash and cash equivalents. A separate financial report for the OSTF is prepared by the Treasurer. Copies of the report may be obtained from the Office of the State Treasurer, Finance Division, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896, or from their website at:
http://www.ost.state.or.us/divisions/investment/index.htm\#fund.
The Treasurer also makes short-term and long-term investments, which are held separately by several of the State's funds. The Treasury's direct investments in short-term securities are limited by portfolio rules established by the OSTF Board and the Council. Other investments are made directly by state agencies with the approval of the Treasurer.

## A. Custodial Credit Risk

## Custodial Credit Risk for Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the State's deposits may not be recovered, or the State will not be able to recover collateral securities that are in the possession of an outside party. The State does not have a formal policy regarding custodial credit risk for deposits. However, the insurance and collateral requirements for deposits in the OSTF are established by banking regulations and Oregon law.

Monies in the OSTF are held in demand deposit accounts and time certificates of deposits. Where balances continually exceed $\$ 100,000$, Oregon Revised Statute (ORS) 295.002 requires the depositor to obtain certificates of participation in the amount of the excess deposits from its pool manager. ORS 295.001 provides that the pool manager can be the Treasury, an insured bank or trust company, the Federal Reserve Bank, or the Federal Home Loan Bank. Barring any exceptions, a bank depository is required to pledge collateral with a value of at least 10 percent of their quarter-end public fund deposits if they are well capitalized, 25 percent of their quarter-end public fund deposits if they are adequately capitalized, or 110 percent of their quarter-end public fund deposits if they are undercapitalized or assigned to pledge 110 percent by the Treasury. There are three exceptions to this calculation, and any exception is required to be collateralized at 100 percent.

1. A bank may not accept public fund deposits from one depositor in excess of the bank's net worth. If the bank has a drop in net worth that takes it out of compliance, the bank is required to post 100 percent collateral on any amount the depositor has in excess of the bank's net worth while working to eliminate that excess.
2. A bank may not hold aggregate public funds in excess of a percentage of the bank's net worth based on its capitalization category (100 percent for undercapitalized, 150 percent for adequately capitalized, 200 percent for well capitalized) unless approved, for a period of 90 days or less, by the Treasury.
3. A bank may only hold in excess of 30 percent of all aggregate public funds reported by all banks holding Oregon public funds if the excess is collateralized at 100 percent.

Deposits in the OSTF in excess of FDIC coverage and the State's statutory collateralization requirement are not collateralized and are uninsured. These deposits are considered exposed to custodial credit risk.

As of June 30, 2008, bank balances of $\$ 91.9$ million of the primary government and its discretely presented component units' deposits were exposed to custodial credit risk as follows (in thousands):

|  | Primary Government |  | Discretely <br> Presented Component Units |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Uninsured and uncollateralized | \$ | 45,171 | \$ | 35,546 | \$ | 80,717 |
| Uninsured and collateralized by the pledging bank's trust department, but not in the State's name |  | 11,187 |  | - |  | 11,187 |
| Total | \$ | 56,358 | \$ | 35,546 | \$ | 91,904 |

Included in these deposits are the following amounts held in institutions other than Treasury-qualified depositories that are exposed to custodial credit risk:

- Bond and COP trustees held $\$ 7.3$ million of unregistered and uninsured monies with securities held by the counterparty, or by the counterparty's trust department or agent, but not in the State's name.
- Fiscal Agents held $\$ 7.4$ million of deposits for redemption of the State's bonds and coupons that have matured, but have not yet been redeemed. Bondholders are covered by the FDIC for up to $\$ 100,000$. Of the total deposits, $\$ 3.3$ million are uninsured and uncollateralized.


## Custodial Credit Risk for Investments

Custodial credit risk for investments of the primary government is the risk that, in the event of the failure of the counterparty to a transaction, the State will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The Council has no formal policy regarding the holding of securities by a custodian or counterparty. No investment holdings of SAIF Corporation or Oregon Health and Science University were exposed to custodial credit risk. As of June 30, 2008, $\$ 1.2$ billion of investments for the primary government were exposed to custodial credit risk because the securities were held by a custodial agent and were not registered in the State's name nor insured (in thousands):

| Investment Type | Carrying Value |  |
| :--- | ---: | ---: |
| Domestic Equity | $\$$ | 949,700 |
| Money Market Fund |  | 121,800 |
| Time Certificates of Deposit |  | 108,300 |
| U.S. Agency Securities | 14,556 |  |
| Total | $\$ 1,194,356$ |  |

## B. Investments - Primary Government Excluding the Oregon Public Employees Retirement Fund

Investments of the primary government (excluding the OPERF) held by the Treasurer require the exercise of prudent and reasonable care in the context of the fund's investment portfolio and as part of an overall investment strategy. The Treasurer is required to diversify investments unless it is not prudent to do so. In addition, the Treasurer must exercise reasonable care to incorporate risk and return objectives reasonably suitable to the particular investment fund. Each Treasury fund has a policy and procedure that addresses objectives and strategies. For investments held outside of the Treasury, statutes govern the placement of funds with outside parties as part of trust agreements or mandatory asset holdings by regulatory agencies.

## Interest Rate Risk

Investment policy for fixed income investments under the direct management of the Treasurer generally limits the time horizon of the portfolio to an average maturity of 1 to 5 years. In addition, externally-managed fixed income investment funds are required by policy to maintain an average bond duration level within 20 percent of the benchmark bond index. For investments not under the management of the Treasurer, there are no formal policies on interest rate risk. Investment objectives and strategies of the primary government (excluding the OPERF) are based on credit quality, asset diversification, and staggered maturities.

For variable rate securities, the next interest rate reset date is used instead of the maturity date.
The following table presents the interest rate risk information for investments of the primary government (excluding the OPERF) using the segmented time distribution method as of June 30, 2008 (in thousands):

| Investment Type | Schedule of Interest Rate Risk |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Investment Maturities (in years) |  |  |  |  | Fair Value |
|  | $\begin{gathered} \text { Less } \\ \text { than } 1 \end{gathered}$ |  | 1 to 5 | 6 to 10 | More than 10 |  |
| U.S. Treasury Securities | \$ 83,587 | \$ | 194,491 | \$ 88,111 | \$ 80,109 | \$ 446,298 |
| U.S. Treasury Strips | 9,978 |  | 24,588 | 17,291 | 21,563 | 73,420 |
| U.S. Treasury Receipts | 2,784 |  |  |  |  | 2,784 |
| U.S. Agency Securities | 558,545 |  | 374,716 | 47,804 | 83,439 | 1,064,504 |
| U.S. Agency Strips | 1,871 |  | 22,471 | 12,185 | 2,462 | 38,989 |
| U.S. Agency Mortgage Securities | 739 |  |  |  | 55,900 | 56,639 |
| International Debt Securities | 205 |  | 1,058 | 1,570 | 2,956 | 5,789 |
| Commercial Paper | 1,579,867 |  | - | - |  | 1,579,867 |
| Corporate Bonds | 2,892,495 |  | 263,100 | 21,722 | 9,610 | 3,186,927 |
| Municipal Bonds | 16,016 |  | 187,821 | 205,715 | 625,490 | 1,035,042 |
| Collateralized Mortgage Obligations | 19,038 |  |  |  | 6,049 | 25,087 |
| Asset-Backed Securities | 4,156 |  | 370 |  | 1,049 | 5,575 |
| Time Certificates of Deposit | 151,722 |  | 1,454 |  |  | 153,176 |
| Money Market Fund | 1,604 |  |  | - | - | 1,604 |
| Guaranteed Investment Contracts | 54,229 |  | 100,184 | 31,326 | 22,226 | 207,965 |
| Annuity Contracts | - |  |  | - | 370 | 370 |
| Mutual Funds - Domestic Fixed Income | - |  | 167,022 | 20,850 | - | 187,872 |
| Mutual Funds - International Fixed Income | - - |  | 3,392 | 2,524 |  | 5,916 |
| Total Debt Investments | \$ 5,376,836 | \$ | 1,340,667 | \$449,098 | \$ 911,223 | \$ 8,077,824 |

Included in the schedule above are fixed income mutual funds reported using the duration method instead of average maturity: Domestic, $\$ 187.9$ million and International, $\$ 5.9$ million. In addition, the schedule above includes $\$ 3.1$ billion in interest-rate sensitive securities. The terms and relevant indexes of these interest-rate sensitive securities include the following: 85.4 percent and 13.2 percent are indexed to the three-month and one-month London Interbank Offered Rate (LIBOR), respectively. The remaining securities use different indexes or contain other variable rate features.

## Credit Risk

Investment policy for fixed income investments under the management of the Treasurer require that the portfolio maintain an average credit quality of AA or A, as determined for each investment fund. For investments not under management of the Treasurer, there are no formal policies on credit risk.

The following table presents the credit quality ratings of investments in debt securities of the primary government (excluding the OPERF) using Standard \& Poor's ratings as of June 30, 2008 (in thousands):

| Credit Quality <br> Ratings |  |
| :--- | ---: |
| (Standard \& Poor's) |  | | Fair |
| :---: |
| Value |$\quad$| $\$ 1,521,762$ |  |
| :--- | ---: |
| AAA | $3,375,880$ |
| AA | $1,993,079$ |
| A | 60,497 |
| BBB | 10,969 |
| BB | 9,911 |
| B | 865 |
| CCC | 36 |
| C and below | 343,598 |
| Not rated | $\$ 7,316,597$ |
| $\quad$ Total |  |

Included in the AAA rated securities total of $\$ 1.5$ billion is $\$ 14.8$ million in a Federal Home Loan Bank (FHLB) Senior Discount Note rated P-1, due to its short-term maturity.

## Concentration of Credit Risk

Investment policy for fixed income investments under the management of the Treasurer generally limits investments in a single issuer to 5 percent of the portfolio, with the exception of securities of the U.S. government and U.S. agencies. For investments not under the management of the Treasurer, there are no formal policies on concentration of credit risk. At June 30, 2008, there were three issuers that exceeded 5 percent of the primary government's holdings: $\$ 2.1$ billion invested in Federal Home Loan Bank (14.5 percent), $\$ 1.5$ billion in Federal National Mortgage Association (10.2 percent), and $\$ 1.3$ billion in Federal Home Loan Mortgage Corporation (8.9 percent).

The Oregon Housing and Community Services Department also carried concentration of credit risk with 35 percent of their total investments in Federal Home Loan Bank, 34.3 percent in Federal National Mortgage Association, and 20.2 percent in Trinity Funding Company, LLC.

The Oregon Department of Veterans' Affairs total investments included 9 percent in Lehman Brothers Inc, 8.7 percent in Citigroup FDG Inc, 7 percent in Federal Home Loan Mortgage Corporation, 7 percent in Federal National Mortgage Association, 6.9 percent in Morgan Stanley Group Inc, and 6.8 percent in Bear Stearns Inc.

The Oregon State Lottery's investments included 35.1 percent in the Resolution Funding Corporation (RFC), a U.S. government agency.

The major governmental funds held the following concentrations of credit risk: the Health and Social Services Fund had non-participating guaranteed investment contracts (GICs) with Natixis Funding Corporation (72 percent) and U.S. Agency Securities (28 percent); the Public Transportation Fund held Federal Home Loan Mortgage Corporation (FHLMC) securities ( 21.7 percent); and the Environmental Management Fund had GICs with Natixis Funding Corporation (100 percent).

The nonmajor governmental funds also had concentrations of credit risk as follows: the Business Development Fund was invested in Northwest Technology Ventures (100 percent), a venture capital firm; the Community Protection Fund was invested in U.S. Agency Securities (100 percent); the Educational Support Fund held investments in Endeavour Capital (23.2 percent) and Smart Forest Ventures (14.5 percent), which are both venture capital firms; the Employment Services Fund held FHLMC securities (18.1 percent); and the Other Special Revenue Fund had an FHLB Senior Note (60 percent) and GICs with Natixis Funding Corporation (40 percent).

The State's Debt Service and Capital Projects Funds also held concentrations of credit risk. The Revenue Bond Fund was invested in GICs with 40.8 percent in Municipal Bond Insurance Association (MBIA), and 36.2 percent with American International Group (AIG). The Revenue Bond Fund also had 22.7 percent of the fund's investments in an FHLB Discount Note. The Certificates of Participation Fund was 100 percent invested in Natixis Funding Corporation GICs. The General Obligation Bond Fund had 92 percent of its investments in corporate bonds as follows: Safeway Inc. (23.1 percent), Calenergy Inc. (23.1 percent), Associates Corporation of North America (23.1 percent), and Morgan Stanley Group Inc. (22.7 percent). The Capital Projects Fund was 90 percent invested in GICs with Natixis Funding Corporation.

Within governmental activities, the Central Services Fund held 24.3 percent of its investments in FHLMC securities.

## Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. Oregon state agencies are required to deposit monies in state-qualified depositories under Oregon law. Exceptions due to foreign field offices and related circumstances are approved by the Treasurer. International debt securities denominated in U.S. dollars are not subject to currency risk if the investment's obligations will be paid in U.S. dollars. Investment policy for fixed income investments under the management of the Treasurer generally prohibits investments in non-U.S. dollar denominated international securities. In addition, the Common School Fund and the Oregon University System Pooled Endowment Fund are allowed to invest in international equity securities within a target allocation range of 25 to 35 percent of their portfolios. For investments not under the management of the Treasurer, there are no formal policies on foreign currency risk.

The following tables present deposits and investments that are exposed to foreign currency risk for the primary government (excluding the OPERF) as of June 30, 2008 (in thousands):

| Foreign Currency Denomination | Deposits (U.S. Dollars) |  |
| :---: | :---: | :---: |
| Eurodollar | \$ | 117 |
| Japanese yen |  | 114 |
| New Taiwan dollar |  | 24 |
| Total | \$ | 255 |
|  | Investments |  |
| Foreign Investment Type | (U.S. Dollars) |  |
| Equity | \$ | 236,910 |
| Mutual Fund (Equity) |  | 208,756 |
| Mutual Fund (Fixed Income) |  | 5,916 |
| Fixed Income |  | 5,789 |
| Total | \$ | 457,371 |

## Derivatives - Interest Rate Swap

The Oregon Housing and Community Services Department (OHCSD) has entered into ten separate payfixed, receive-variable interest rate swaps to lower borrowing costs compared to fixed-rate bonds. The notional amounts of the swaps match the principal amounts of the associated debt.

The following table lists the terms, fair values, counterparty, and credit ratings of the outstanding swaps as of June 30, 2008 (dollars in thousands).

| Bond Series | Notional Amounts | Effective Date | Fixed <br> Rate <br> Paid | Variable Rate Received | Fair Values | Swap Termination Date | Counterparty | S\&P |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MF ${ }^{1} 2004$ B | \$ 14,795 | 12/16/2004 | 3.894\% | 64\% of LIBOR ${ }^{3}+.27 \%$ | \$ (270) | 7/1/2046 | Merrill Lynch | A |
| MRB ${ }^{2} 2004$ C | 15,000 | 1/24/2006 | 4.032\% | 64\% of LIBOR +.29\% | (250) | 7/1/2034 | Morgan Stanley | A+ |
| MRB 2004 I | 15,000 | 1/24/2006 | 4.012\% | 64\% of LIBOR +.29\% | (349) | 7/1/2034 | Morgan Stanley | A+ |
| MRB 2006 C | 20,000 | 2/28/2006 | 4.184\% | 64\% of LIBOR +.29\% | (719) | 7/1/2036 | Morgan Stanley | A+ |
| MRB 2006 F | 20,000 | 7/18/2006 | 4.430\% | 64\% of LIBOR +.29\% | $(1,179)$ | 7/1/2037 | Bank of America | AA+ |
| MRB 2006 G | 16,105 | 7/18/2006 | 3.833\% | 64\% of LIBOR +.19\% | (963) | 7/1/2016 | Merrill Lynch | A |
| MRB 2007 E | 30,000 | 7/31/2007 | 4.388\% | 64\% of LIBOR +.29\% | $(1,962)$ | 7/1/2038 | Bear Stearns | AAA |
| MRB 2007 H | 30,000 | 11/20/2007 | 4.060\% | 64\% of LIBOR +.30\% | $(1,040)$ | 7/1/2038 | Merrill Lynch | A |
| MRB 2008 C | 35,000 | 2/26/2008 | 3.747\% | 64\% of LIBOR +.30\% | 26 | 7/1/2038 | Bank of America | AA+ |
| MRB 2008 F | 35,000 | 5/13/2008 | 3.738\% | 64\% of LIBOR +.31\% | 310 | 7/1/2039 | Bank of America | AA+ |
| Total | \$ 230,900 |  |  |  | \$ (6,396) |  |  |  |
| ${ }^{1}$ Multifamily Housing Revenue Bonds |  |  |  |  |  |  |  |  |
| ${ }^{2}$ Mortgage Revenue Bonds |  |  |  |  |  |  |  |  |
| ${ }^{3}$ One-month London Interbank Offered Rate |  |  |  |  |  |  |  |  |

The MF 2004 B swap has a call option where OHCSD has the right to "call" (cancel) the swap in whole or in part semiannually beginning in 2015. The MRB swaps include options giving OHCSD the right to call the swaps in whole or in part, depending on the exercise date, semi-annually beginning in 2012 ( 2004 C \& 2004 I), 2013 ( 2006 C, 2006 F, \& 2008 F), 2014 ( 2007 E), or 2015 ( 2007 H \& 2008 C). These options provide flexibility to manage the prepayments of loans and the related bonds.

Credit risk is the risk that a counterparty will not fulfill its obligations. OHCSD is exposed to credit risk in the amount of the fair value for each swap with a positive fair value. As of June 30, 2008, OHCSD was exposed to credit risk in the amount of $\$ 336,299$ based on the two swaps that had positive fair values. The valuations provided are derived from proprietary models based upon well recognized financial principles and reasonable estimates about relevant future market conditions. This valuation methodology is believed to be consistent with accepted practice in the market for interest rate swaps.

Basis risk is the risk that arises when variable interest rates on a derivative and the associated bond are based on different indexes. All variable interest rates on OHCSD's tax exempt bonds are determined weekly by a Remarketing Agent. OHCSD is exposed to basis risk when the variable rate received, which is based on the one month LIBOR rate, does not offset the variable rate paid on the bonds. As of June 30, 2008, the LIBOR rate was 2.47 percent.

Termination risk is the risk of an unscheduled termination of a swap prior to its planned maturity. OHCSD or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the swap agreement. If any of the swaps are terminated, the associated variable-rate bonds would no longer carry synthetic fixed interest rates and OHCSD would then be exposed to interest rate risk. Also, if any of the swaps had a negative value at termination, OHCSD would be liable to the counterparty for a payment equal to the fair value of the swap.

Using rates as of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments are as follows (in thousands):

| Year Ending <br> June 30, | Principal | Interest | Interest Rate <br> Swaps (Net) | Total |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | 160 | $\$$ | 4,926 | $\$$ |
| 2010 | 165 | 4,732 |  | 4,898 | 9,795 |
| 2011 | 175 | 4,719 |  | 4,895 | 9,789 |
| 2012 | 180 | 4,706 |  | 4,891 | 9,777 |
| 2013 | 190 | 4,692 | 4,875 | 9,757 |  |
| $2014-2018$ | 1,075 | 23,225 | 24,363 | 48,663 |  |
| $2019-2023$ | 1,325 | 22,774 | 24,244 | 48,343 |  |
| $2024-2028$ | 21,545 | 22,109 | 23,962 | 67,616 |  |
| $2029-2033$ | 88,010 | 16,956 |  | 18,126 | 123,092 |
| $2034-2038$ | 96,405 | 7,965 |  | 7,477 | 111,847 |
| $2039-2043$ | 19,175 | 1,804 |  | 666 | 21,645 |
| $2044-2048$ | 2,495 | 389 |  | 103 | 2,987 |
| Total | $\$ 230,900$ | $\$ 118,997$ | $\$$ | 122,679 | $\$ 472,576$ |

On February 21, 2008, the Oregon Department of Veterans' Affairs, with the approval of the Treasury, entered into an interest rate swap to hedge its interest rate risk in connection with its General Obligation Veterans' Welfare Bonds, Series 84. The swap and underlying floating-rate bonds together create "synthetic" fixed-rate debt. The following table lists the terms, fair value and credit rating of the outstanding swap as of June 30, 2008 (dollars in thousands):

*London Interbank Offered Rate
**Moody's/S\&P
The Series 84 swap was structured with an option that gives the Department of Veteran's Affairs the right to "cancel" or terminate the swap at par on any payment date, in whole or in part commencing June 1, 2017. This option enhances asset/liability matching and provides flexibility to adjust the outstanding notional amount of the swap over time.

Because of interest rate decreases after the swap was executed, the fair value as of June 30, 2008 is negative. The valuations provided are from proprietary models based upon well recognized financial principles and reasonable estimates about relevant future market conditions and are provided by an independent third party source. This valuation methodology is believed to be consistent with accepted practice in the market for interest rate swaps.

As interest rates fluctuate, variable-rate bond interest payments and net swap payments will differ between the fixed payments paid to the counterparty and the variable rate paid to the Department of Veteran's Affairs.

Using interest rates as of June 30, 2008, debt service requirements of the variable-rate debt and net swap payments are as follows (in thousands):

| Year Ending June 30, | Principal |  | Interest |  | Interest Rate Swap (Net) |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2009 | \$ | - | \$ | 450 | \$ | 472 | \$ | 922 |
| 2010 |  | - |  | 450 |  | 465 |  | 915 |
| 2011 |  | - |  | 450 |  | 465 |  | 915 |
| 2012 |  | - |  | 451 |  | 465 |  | 916 |
| 2013 |  | - |  | 450 |  | 465 |  | 915 |
| 2014-2018 |  | 1,335 |  | 2,220 |  | 2,277 |  | 5,832 |
| 2019-2023 |  | 2,895 |  | 2,016 |  | 2,047 |  | 6,958 |
| 2024-2028 |  | 3,980 |  | 1,713 |  | 1,719 |  | 7,412 |
| 2029-2033 |  | 5,490 |  | 1,294 |  | 1,269 |  | 8,053 |
| 2034-2038 |  | 7,535 |  | 719 |  | 649 |  | 8,903 |
| 2039-2043 |  | 3,765 |  | 81 |  | 36 |  | 3,882 |
| Total | \$ | 25,000 | \$ | 10,294 | \$ | 10,329 | \$ | 45,623 |

## C. Investments - Primary Government - Oregon Public Employees Retirement Fund

The Council establishes policies for the investment of monies in the OPERF. Policies are established based on the primary investment class of each investment manager and do not reflect the classifications of individual holdings as presented in the financial statements. Contracts with individual investment managers provide additional guidelines that vary from manager to manager.

## Interest Rate Risk

Investment policy requires that the fixed income manager positions will maintain an average bond duration level of plus or minus 20 percent of the benchmark duration. There is no policy restriction for non-fixed income investment managers who may hold fixed income positions. As of June 30, 2008, the average duration of the debt investment portfolio was 5.1 years. In this schedule, Domestic Fixed Income Mutual Funds of $\$ 1.9$ billion and International Fixed Income Mutual Funds of $\$ 411.8$ million are reported using duration instead of average maturity, and amounts are a portion of the amount shown in the financial statements. Since the debt investment portfolio may contain holdings with prepayments and variable cash flows, an analysis of interest rate risk using the segmented time distribution method as of June 30, 2008, is presented in the schedule below (in thousands):

| Investment Type | Schedule of Interest Rate Risk |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Investment Maturities (in years) |  |  |  | Fair <br> Value |
|  | Less than 1 | 1 to 5 | 6 to 10 | More than 10 |  |
| U.S. Treasury Securities | \$ 395,388 | \$ 127,900 | \$ 23,871 | \$ 24,178 | \$ 571,337 |
| U.S. Agency Mortgage Securities | 442,485 | 6,112 | 76,733 | 1,856,323 | 2,381,653 |
| U.S. Agency Securities | 36,523 | 39,171 | 99,403 | 70,773 | 245,870 |
| U.S. Agency Strips |  | - | 3,058 | 3,481 | 6,539 |
| U.S. Treasury Securities Strips | - | 9,616 | - | 47,087 | 56,703 |
| U.S. Treasury Securities TIPS | 10,602 | 1,988 | 90,873 | 170,833 | 274,296 |
| International Debt Securities | 482,161 | 554,424 | 659,248 | 486,594 | 2,182,427 |
| Corporate Bonds | 608,305 | 1,177,185 | 1,356,766 | 708,178 | 3,850,434 |
| Municipal Bonds | 538 | 2,006 | 2,607 | 13,094 | 18,245 |
| Collateralized Mortgage Obligations | 1,356,582 | 7,579 | 12,815 | 914,227 | 2,291,203 |
| Asset-Backed Securities | 195,491 | 88,516 | 136,431 | 80,978 | 501,416 |
| Mutual Funds - Short Term Investments | 2,359,347 | - | - | - | 2,359,347 |
| Mutual Funds - Domestic Fixed Income |  | 2,203,881 | 400,746 | - | 2,604,627 |
| Mutual Funds - International Fixed Income | - | 59,520 | 799,492 | 188,358 | 1,047,370 |
| Total Debt Investments | \$ 5,887,422 | \$ 4,277,898 | \$ 3,662,043 | \$ 4,564,104 | \$ 18,391,467 |

## Credit Risk

Investment policy requires that no more than 30 percent of the fixed income manager positions be below investment grade. Securities with a quality rating below BBB- (using Standard \& Poor's credit ratings) are considered below investment grade. Policies also require that the minimum aggregate credit quality be A+ as measured by the weighted average of the portfolio. There is no policy restriction on other investment managers who may hold debt securities. As of June 30, 2008, the fair value of below grade investments is $\$ 2.5$ billion or 13.4 percent of the fixed income securities portfolio, and the weighted quality rating average is AA-. The following table presents the credit quality ratings for debt securities within the OPERF investment portfolio as of June 30, 2008 (in thousands):

| Credit Quality <br> Ratings <br> (Standard \& Poor's) | Fair Value |
| :--- | ---: |
| AAA | $\$ 7,633,640$ |
| AA | $3,579,525$ |
| A | $1,759,150$ |
| BBB | $1,937,663$ |
| BB | 877,512 |
| B | 851,672 |
| CCC | 89,109 |
| CC | 15,414 |
| C | 184 |
| D | 7,895 |
| Not Rated | 619,256 |
| $\quad$ Total | $\$ 17,371,020$ |

## Concentrations of Credit Risk

The Council's investment policy pertaining to OPERF investments requires that investment managers maintain diversified portfolios. There is no limit on single issuer investments for domestic, global, and international equity fund managers. Policy requires that the asset classes be diversified across their respective markets. Additionally, both passive and active investing strategies are employed, and several external managers engage in active management. Policy provides the following limitations for fixed income investment manager positions:

- There are no restrictions on obligations issued or guaranteed by the U.S. government, U.S. agencies, or government sponsored enterprises.
- No more than 10 percent of the debt investment portfolio per issuer may be invested in obligations of other national governments.
- No more than 10 percent of the debt investment portfolio per issuer or 25 percent in a single issuer, after meeting additional collateral requirements, can be invested in private mortgage-backed and asset-backed securities. The collateral is credit-independent of the issuer and the security's credit enhancement is generated internally.
- No more than 3 percent of the debt investment portfolio may be invested in other issuers, excluding investments in commingled investments.

At June 30, 2008, there were no single issuer debt investments that exceeded the above guidelines, nor were there investments in any one issuer that represent 5 percent or more of plan net assets.

## Foreign Currency Risk

Foreign currency and security risk of loss arises from changes in currency exchange rates. Foreign currency risk is controlled via contractual agreements with the investment managers. Policy requires that no more than 15 percent of the fixed income manager positions may be invested in non-dollar denominated securities.

Policies for the non-fixed portion of the portfolio are silent regarding this risk. As of June 30, 2008 approximately 7 percent of the debt investment portfolio was invested in non-dollar denominated securities.
The OPERF's exposure to foreign currency risk as of June 30, 2008 is as follows (in thousands):
Deposits and Investments (U.S. Dollars)

| Foreign Currency Denomination | Deposits |  | International Equity Securities |  | International Debt Securities |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Argentine peso | \$ | 110 | \$ | \$ - | \$ | - | \$ | 110 |
| Australian dollar |  | 2,393 |  | 452,539 |  | 22,363 |  | 477,295 |
| Brazilian real |  | 245 |  | 223,619 |  | 58,583 |  | 282,447 |
| British sterling pound |  | 8,090 |  | 2,080,541 |  | 183,811 |  | 2,272,442 |
| Canadian dollar |  | 1,769 |  | 595,889 |  | 20,486 |  | 618,144 |
| Chilean peso |  | 87 |  | 6,092 |  | - |  | 6,179 |
| Colombian peso |  | (646) |  | 2,293 |  | 846 |  | 2,493 |
| Czech koruna |  | 7 |  | 18,607 |  | - |  | 18,614 |
| Danish krone |  | 223 |  | 47,868 |  | 112,781 |  | 160,872 |
| Egyptian pound |  | 108 |  | 27,422 |  | 1,309 |  | 28,839 |
| Euro |  | 35,354 |  | 3,374,839 |  | 405,743 |  | 3,815,936 |
| Hong Kong dollar |  | 3,395 |  | 460,487 |  | - |  | 463,882 |
| Hungarian forint |  | 4 |  | 13,779 |  | 576 |  | 14,359 |
| Indonesian rupiah |  | 48 |  | 34,449 |  | 11,420 |  | 45,917 |
| Israeli shekel |  | 67 |  | 28,617 |  | - |  | 28,684 |
| Japanese yen |  | 33,678 |  | 2,173,670 |  | 420,892 |  | 2,628,240 |
| Malaysian ringgit |  | 42 |  | 26,006 |  | - |  | 26,048 |
| Mexican peso |  | (35) |  | 70,986 |  | (64) |  | 70,887 |
| New Russian ruble |  | - |  | - |  | 410 |  | 410 |
| New Taiwan dollar |  | 12,299 |  | 175,144 |  | - |  | 187,443 |
| New Turkish lira |  | 835 |  | 111,994 |  | - |  | 112,829 |
| New Zealand dollar |  | 164 |  | 8,773 |  | 36,497 |  | 45,434 |
| Norwegian krone |  | 2,310 |  | 102,288 |  | 1,200 |  | 105,798 |
| Pakistan rupee |  | (205) |  | 22,448 |  | - |  | 22,243 |
| Peruvian nuevo sol |  | - |  | 734 |  | 1,403 |  | 2,137 |
| Philippine peso |  | 8 |  | 5,891 |  | - |  | 5,899 |
| Polish zloty |  | 6 |  | 13,911 |  | 1,458 |  | 15,375 |
| Singapore dollar |  | 2,080 |  | 143,564 |  | 500 |  | 146,144 |
| South African rand |  | 64 |  | 125,052 |  | 14 |  | 125,130 |
| South Korean won |  | 160 |  | 250,594 |  | - |  | 250,754 |
| Sri Lanka rupee |  | - |  | 1,517 |  | - |  | 1,517 |
| Sudanese pound |  | 2 |  | - |  | - |  | 2 |
| Swedish krona |  | 4,656 |  | 167,631 |  | 4,719 |  | 177,006 |
| Swiss franc |  | 4,115 |  | 569,139 |  | - |  | 573,254 |
| Thai baht |  | 335 |  | 29,015 |  | - |  | 29,350 |
| Uruguayan peso |  | - |  | - |  | 313 |  | 313 |
| Venezuelan bolivar |  | 12 |  | - |  | - |  | 12 |
| Zimbabwe dollar |  | 50 |  | 767 |  | - |  | 817 |
| Total | \$ | 111,830 | \$ | 11,366,165 | \$ | 1,285,260 | \$ | 12,763,255 |

## Derivatives

Derivatives are contracts for which the value depends on, or derives from, the value of an underlying asset, reference rate, or index. In accordance with its investment policy, the Treasury invests either directly or through its outside investment managers on behalf of the Public Employees Retirement System (PERS) in
contracts that have derivative characteristics. Derivatives are used to manage the overall risk of investment portfolios. OPERF investments, including those with derivative characteristics, are reported at fair value in the Statement of Fiduciary Net Assets.

## D. Investments - Discretely Presented Component Units

Interest Rate Risk
The Oregon Health and Science University (OHSU) investment policies vary based on the investment objectives of the portfolio. The operating and trustee-held portfolios seek to preserve principal with the intent of maximizing total return within appropriate risk parameters. Maturities of securities in these portfolios are based upon returns available at the time of investing, while considering cash requirements of the organization.

The endowment portfolio seeks to produce a predictable and stable payout stream that increases over time, while achieving growth of corpus. Fixed income securities held in this portfolio have a medium to long duration (3 to 10 years). The charitable gift annuity funds held in this portfolio seek to produce a relatively predictable and stable payout stream to satisfy the distribution obligations, while achieving long-term capital appreciation of the overall portfolio balance. Fixed income securities in this portfolio have a short duration (1 to 3 years). Charitable trust investments are managed to produce a relatively predictable and stable payout stream to satisfy the distribution obligations, while achieving long-term capital appreciation of the overall portfolio balance. Fixed income security duration is determined based on the individual circumstances of each trust account.

As of June 30, 2008, OHSU held $\$ 74$ million of asset-backed securities collateralized primarily by auto loans, credit card receivables, and collateralized mortgage obligations. These securities are valued at fair value. The valuation of these securities is sensitive to principal prepayments, which may result from a decline in interest rates, and they are sensitive to an increase in average maturity, which may result from interest rate increases that lead to decreasing prepayments. These factors may increase the interest rate volatility of OHSU's investment portfolio. OHSU has certain joint ventures and partnerships, alternative investments, real estate investments and other investments. These investments may contain elements of both credit and market risk. Such risks may include limited liquidity, absence of regulatory oversight, dependence upon key individuals, and nondisclosure of portfolio composition. Because these investments are not readily marketable, their estimated fair value is subject to uncertainty and, therefore, may differ from the value that would have been used had a ready market for such investments existed. Such differences could be material.

SAIF Corporation's (SAIF) investment policies are governed by statute and the Oregon Investment Council (Council). The Treasurer is the investment officer for the Council and is responsible for the funds on deposit in the State Treasury. Equity investments are limited to not more than 50 percent of the monies contributed to the Industrial Accident Fund (SAIF Corporation). However, SAIF's adopted investment policy as approved by the Council limits equity holdings to a range of 10 to 20 percent of the market value of invested assets, with a target allocation of 15 percent.

SAIF's policy for fixed income investments effective January 1, 2005, provides that a duration target be used to manage interest rate risk. The policy calls for the portfolio duration to be within 20 percent of the benchmark duration. The benchmark duration as of December 31, 2007 was 7.3 years, with an acceptable range of 5.8 to 8.8 years. As of that date, the fixed income portfolio's duration was 7 years. Expected maturities will differ from contractual maturities, because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

Bond, mortgage-backed, asset-backed, and equity security transactions are recorded on a trade-date basis, generally three business days prior to the settlement date. However, the number of days between trade and settlement dates for mortgage-backed securities can be up to 30 days or longer, depending on the security.

The Oregon University System (OUS) Foundations follow the investment reporting requirements of the Financial Accounting Standards Board (FASB). Because FASB accounting and reporting standards differ from the Governmental Accounting Standards Board (GASB), the OUS Foundations are excluded from investment risk disclosures.

The following table presents the interest rate risk information for debt investments of OHSU as of June 30, 2008 and SAIF as of December 31, 2007 (in thousands):

Schedule of Interest Rate Risk

| Investment Type | Schedule of Interest Rate Risk |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Investment Maturities (in years) |  |  |  |  |  |  |  | Fair Value |  |
|  | Less$\text { than } 1$ |  | 1 to 5 |  | 6 to 10 |  | More than 10 |  |  |  |
| U.S. Treasury Securities | \$ | 7,660 | \$ | 180,961 | \$ | 35,051 | \$ | 293,769 | \$ | 517,441 |
| U.S. Treasury Securities TIPS |  | - |  | - |  | - |  | 22,269 |  | 22,269 |
| U.S. Treasury Securities Strips |  | - |  | - |  | - |  | 53,534 |  | 53,534 |
| U.S. Agency Securities |  | 5,491 |  | 188,155 |  | 15,377 |  | 49,134 |  | 258,157 |
| U.S. Agency Mortgage Securities |  | 84,992 |  | 216,303 |  | 132,363 |  | 167,072 |  | 600,730 |
| Corporate Bonds |  | 19,871 |  | 418,431 |  | 348,076 |  | 523,463 |  | 1,309,841 |
| International Debt Securities |  | 6,536 |  | 57,715 |  | 57,642 |  | 191,634 |  | 313,527 |
| Asset-Backed Securities |  | 57,425 |  | 64,713 |  | 11,681 |  | 5,554 |  | 139,373 |
| Collateralized Mortgage Obligations |  | 23,313 |  | 67,689 |  | 123,553 |  | 18,745 |  | 233,300 |
| Municipal Bonds |  | - |  | - |  | 1,418 |  | 26,268 |  | 27,686 |
| Money Market Fund |  | 43,290 |  | - |  | - |  | - |  | 43,290 |
| Mutual Funds - Domestic Fixed Income |  | - |  | - |  | - |  | 7,056 |  | 7,056 |
| Total Debt Investments | \$ | 248,578 | \$ | 1,193,967 | \$ | 725,161 | \$ | 1,358,498 | \$ | 3,526,204 |

## Credit Risk

OHSU's operating and trustee-held portfolios require minimum ratings from Moody's or Standard and Poor's (S\&P) between Baa3/BBB- and Aaa/AAA at the date of purchase. The endowment portfolio requires a weighted average credit rating of each fixed income portfolio (within the pool) of A or higher and an avoidance of the prospect of credit failure or risk of permanent loss. Issues of state or municipal agencies are prohibited, except under unusual circumstances. The endowment portfolio may hold up to a maximum of 10 percent of the fixed income portion of the fund in below investment grade (but rated B or higher by Moody's or S\&P) fixed income securities. The charitable gift annuity and charitable trust investments require a minimum credit quality rating in investment grade Baa/BBB bond investments and a minimum of A1-P1 for investments in commercial paper.

SAIF's credit risk policy is to maintain a well-diversified investment portfolio. Fixed income holdings shall be the largest component of the portfolio. SAIF maintains an overall fixed income portfolio quality of at least AAor higher. Additionally, the portfolio is adequately diversified to minimize risk.

The following table presents the credit quality ratings for debt investments of OHSU as of June 30, 2008 and SAIF as of December 31, 2007 (in thousands):

| Credit Quality Ratings <br> (Standard \& Poor's) | Fair Value |  |
| :--- | ---: | ---: |
| AAA | $\$ 1,636,401$ |  |
| AA |  | 326,832 |
| A | 548,439 |  |
| BBB | 580,241 |  |
| BB | 57,937 |  |
| B and Lower | 60,189 |  |
| Not Rated | 80,246 |  |
| $\quad$ Total | $\$$ | $3,290,285$ |

## Concentration of Credit Risk

OHSU's operating and trustee-held portfolios limit investments in any one issue to a maximum of 10 percent depending on the investment type, except for issues of the U.S. Government or agencies of the U.S. Government, which may be held without limitation. The endowment and charitable gift annuity portfolios limit investments in any one issue to a maximum of 5 percent, except for issues of the U.S Government or
agencies of the U.S. Government, which may also be held without limitation. The charitable trusts place no limit on the amount that may be invested in any one issuer. As of June 30, 2008, OHSU had no investments in excess of these thresholds.

SAIF's investment policy places a limit on the amount that may be invested in any one issuer. The following specific limitations reflect, in part, the Oregon Investment Council's current investment philosophy regarding diversification.

- No fixed income investment in any one issue shall be in excess of 5 percent of the outstanding fixed income obligations of the issuer.
- Not more than 3 percent of the total market value of the SAIF fixed income portfolio shall be invested in fixed income securities of any one issuer, except U.S. government and agency obligations (no limit) and private mortgage-backed and asset-backed securities, which shall be limited to 10 percent per issuer.
- Obligations of other national governments are limited to 10 percent per issuer.

As of December 31, 2007, SAIF did not have a concentration of credit risk in any one issuer that represented 5 percent or more of total investments.

## Foreign Currency Risk

OHSU investment policies permit investments in international equities and other asset classes, which can include foreign currency exposure. The operating and trustee-held portfolios allow investments in Eurodollar certificates of deposit. The endowment portfolio allows up to 35 percent of the portfolio to be invested in international equities and up to 25 percent of the fixed income portion of the portfolio to be invested in nonU.S. dollar denominated bonds. The charitable gift annuity portfolio allows up to 10 percent of the portfolio to be invested in international equities. The charitable trust investments are permitted to include international equities and the amount of the investment is determined based on the individual circumstances of each trust account.

SAIF is prohibited by investment policy from investing in non-U.S. dollar denominated securities.
For the discretely presented component units, there were no deposits in foreign currencies. However, there were international securities denominated in foreign currencies for OHSU. The following table details the fair value of foreign-denominated securities by currency type as of June 30, 2008 (in thousands):

| Foreign Currency Denomination | Investments <br> (U.S. Dollars) |  |
| :--- | ---: | ---: |
| Australian dollar | $\$$ | 1,845 |
| Brazilian real | 567 |  |
| British sterling pound | 31 |  |
| Canadian dollar | 419 |  |
| Eurodollar | 196 |  |
| Iceland krona | 277 |  |
| Indonesian rupiah | 321 |  |
| Japanese yen | 988 |  |
| Malaysian ringgit | 918 |  |
| Mexican peso | 634 |  |
| New Zealand dollar | 630 |  |
| Norwegian krone | 330 |  |
| Polish zloty | 757 |  |
| Singapore dollar |  | 981 |
| South African rand | 500 |  |
| Swedish krona | 569 |  |
| Turkish lira |  | 221 |
| Total | $\$$ | 10,184 |

## Derivatives - Interest Rate Swap

In connection with the issuance of the 2005 Revenue Bonds, OHSU entered into two interest rate swap agreements with the notional amounts of $\$ 45.93$ million and $\$ 45.90$ million, respectively. The intention of the swaps was to effectively change the variable rate debt to a synthetic fixed rate of 3.34 percent as of the closing date of the bonds.

The notional amounts of the swaps and the principal amounts of the associate debt decline over time and terminate on July 1, 2028 (the final maturity date of the underlying bonds). OHSU is currently making fixed rate interest payments to the counterparty for the two swaps and receives variable rate payments computed as 62.67 percent of the London Interbank Offered Rate (LIBOR) plus .177 percent. The variable rate bonds reprice weekly based upon market conditions.

The aggregated estimated fair value of the interest rate swaps was a liability of $\$ 1.7$ million at June 30, 2008. The fair value represents the estimated amount that OHSU would pay if the swap agreements were terminated at year-end, taking into account current interest rates and the credit worthiness of the underlying counterparty.

OHSU is exposed to credit risk, which is the risk that the counterparty will not fulfill its obligation. As of June 30, 2008, the counterparty's credit ratings were AA- from S\&P and Aa2 from Moody's. Additionally, the swap exposes OHSU to basis risk, which is the risk that arises when the relationship between the rates on the variable rate bonds and the swap formula of 62.67 percent of one-month LIBOR plus .177 percent varies from historical norms. If this occurs, swap payments received by OHSU may not fully offset its bond interest payments. As these rates change, the effective synthetic rate on the bonds will change. OHSU or the counterparty may terminate the swaps if the other party fails to perform under the terms of the contract.
E. Repurchase and Reverse Repurchase Agreements. Investments in repurchase agreements made with cash collateral from securities lending transactions had the following fair values at June 30, 2008:

- $\$ 1.9$ billion, or 33.6 percent of the Oregon Short-Term Investment Fund, the cash collateral pool for all agencies except PERS.
- $\$ 105.6$ million, or 2.4 percent of PERS' share of the collective investment pool, the cash collateral pool in which PERS is a participant along with other qualified pension plans.

Oregon Investment Council policy permits OPERF to enter into reverse repurchase agreements. As of June 30, 2008, OPERF had outstanding reverse repurchase agreements of $\$ 291$ million, including accrued interest as of June 30,2008 (rates from 2.45 to 2.55 percent), the balance to be repaid on the maturity date of the agreements, July 14, 2008. The securities underlying the reverse repurchase agreements were federal agency mortgage pool securities with coupon rates from 5 to 6 percent. As of June 30, 2008, the underlying securities had a fair value of $\$ 306.4$ million and, therefore, the economic exposure on that date was $\$ 15$ million, should the dealers fail to resell the securities to OPERF or provide collateral of equal value. In reinvesting the proceeds of these agreements, the investment manager follows the contractual investment guidelines under which it operates.
F. Securities Lending. The State participates in securities lending transactions in accordance with State investment policies. The Treasury has, through a Securities Lending Agreement, authorized State Street Bank and Trust Company (State Street) to lend the State's securities to broker-dealers and banks pursuant to a form of loan agreement. There were no significant violations of the provisions of securities lending agreements.

During the year, State Street loaned U.S. government and agency securities, domestic fixed income and equity securities, and international fixed income and equity securities, and received as collateral U.S. dollardenominated cash, U.S. government and agency securities, and foreign sovereign debt securities of the Organization of Economic Cooperation Development countries. Borrowers were required to deliver collateral for each loan equal to at least 102 percent of the fair value of the loaned security, or 105 percent in the case of international securities. Loans are marked to market daily. If the market value of collateral falls below 102 percent or 105 percent of the fair value of the loaned security, the lender may demand from the borrower sufficient collateral to raise the market value to 102 percent or 105 percent. If the market value of collateral
falls below 100 percent, the borrower must provide additional collateral to raise the market value to 102 percent or 105 percent. The State did not impose any restrictions during the fiscal year on the amount of the loans State Street made on its behalf. The State did not have the ability to pledge or sell collateral securities absent a borrower default, but was fully indemnified by State Street against such losses.

The cash collateral received on loans from the OPERF was invested, together with cash collateral of other qualified tax-exempt plan lenders, in a collective investment pool (Pool) maintained by State Street. The cash collateral received on loans from State entities, other than the OPERF, was invested in the Oregon Short-term Investment Fund (Fund), also maintained by State Street. Both the Pool and the Fund are considered "external investment pools" for purposes of GASB Statement No. 31.

The State's participation in the pool and the fund is voluntary. The fair value of investments held by the funds is based upon valuations provided by a recognized pricing service. These funds are not registered with the Securities and Exchange Commission, but the custodial agent is subject to the oversight of the Federal Reserve Board and the Massachusetts Commissioner of Banks. Since the funds are accounted for at amortized cost, the fair value of the State's position in the funds is not the same as the value of the funds' shares. No income from the funds was assigned to any other funds by the custodial agent.

During the year, the State and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral is reported in the Statement of Net Assets and, since the cash collateral for all agencies is pooled, it is not exposed to custodial credit risk. Because loans were terminable at will by either party, their duration did not generally match the duration of investments made with cash collateral in either the Pool or the Fund. The State had no credit risk exposure to borrowers related to securities on loan. As of December 31, 2007, the fair values of securities on loan and collateral held for SAIF Corporation were $\$ 558.6$ million and $\$ 570.1$ million, respectively. The securities lending balances on loan, collateral received, and investments of cash collateral as of June 30, 2008, of the primary government are presented below (in thousands):

| Investment Type | Securities on Loan <br> at Fair Value | Cash and Securities <br> Collateral Received | Investments of <br> Cash Collateral <br> at Fair Value |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| U.S. Treasury and Agency Securities | $\$$ | $5,911,502$ | $\$$ | $6,030,112$ | $\$$ |
| International Equity Securities | $2,049,669$ | $5,986,736$ |  |  |  |
| Domestic Equity Securities | $1,967,834$ | $2,157,708$ | $1,197,737$ |  |  |
| Domestic Fixed Income Securities | 345,041 | $2,031,464$ | $1,891,182$ |  |  |
| International Fixed Income Securities | 41,706 | 353,148 | 349,300 |  |  |
| $\quad$ Total |  | 42,930 | 41,213 |  |  |
|  | $\$$ | $10,315,752$ | $\$$ | $10,615,362$ | $\$$ |

G. Restricted Assets. Included in deposits and investments are amounts which are committed for specific purposes, including loan acquisitions, payment of debt service, lottery prizes, and deferred compensation. At June 30, 2008, the primary government had restricted assets of $\$ 1.2$ billion in deposits and $\$ 809$ million in investments. The discretely presented component units had restricted assets of $\$ 1.6$ billion in investments.

## 3. RECEIVABLES AND PAYABLES

A. Receivables. The following tables disaggregate receivable balances reported in the fund financial statements as Accounts and Interest Receivable (net) and Net Contracts, Notes, and Other Receivables. Contracts, Notes, and Other Receivables are not expected to be collected within one year of the date of the financial statements.

Receivables reported for governmental activities at June 30, 2008, were as follows (in thousands):

|  | General |  | Health and Social Services | Public Transportation |  | Environmental Management |  | Common School |  | Other |  | Total |  | Internal Service |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 9,666 | \$ 85,332 | \$ | 32,975 | \$ | 10,364 | \$ | 152 | \$ | 97,394 | \$ | 235,883 |  | 1,824 |
| Due from federal government |  | - | 191,665 |  | 82,745 |  | 20,998 |  | - |  | 95,481 |  | 390,889 |  | - |
| Interest |  | - | - |  | 2,136 |  | 1,835 |  | 1,799 |  | 4,776 |  | 10,546 |  | 959 |
| Broker receivable |  | - | - |  | - |  | - |  | 7,548 |  | - |  | 7,548 |  | - |
| Notes - short-term |  | - | - |  | - |  | - |  | - |  | 3 |  | 3 |  | - |
| Contracts |  | - | - |  | 1,574 |  | 355 |  | 20 |  | 92 |  | 2,041 |  | - |
| Mortgages |  | - | 3,979 |  | - |  | - |  | - |  | - |  | 3,979 |  | - |
| Court fines and fees |  | - | - |  | - |  | - |  | - |  | 246,983 |  | 246,983 |  | - |
| Collection assessments |  | - | - |  | - |  | - |  | - |  | 193,712 |  | 193,712 |  | - |
| Child support recoveries |  | - | - |  | - |  | - |  | - |  | 264,589 |  | 264,589 |  | - |
| Workers' compensation recoveries |  | - | - |  | - |  | - |  | - |  | 48,991 |  | 48,991 |  | - |
| Other |  | 33,302 | 109 |  | 3,004 |  | 4,111 |  | - |  | 62,858 |  | 103,384 |  | 1,961 |
| Gross receivables |  | 42,968 | 281,085 |  | 122,434 |  | 37,663 |  | 9,519 |  | 1,014,879 |  | 1,508,548 |  | 74,744 |
| Allowance for uncollectibles |  | $(20,908)$ | $(2,827)$ |  | $(2,115)$ |  | $(2,588)$ |  | - |  | $(696,376)$ |  | (724,814) |  | (921) |
| Total receivables, net | \$ | 22,060 | \$278,258 | \$ | 120,319 | \$ | 35,075 | \$ | 9,519 | \$ | 318,503 | \$ | 783,734 |  | 73,823 |

Receivables reported for business-type activities at June 30, 2008, were as follows (in thousands):


Receivables reported for fiduciary funds at June 30, 2008, were as follows (in thousands):

|  |  | Private <br> Purpose |  |
| :--- | ---: | ---: | ---: |
|  | Agency | Trust |  |
| Fiduciary fund activities: | $\$ 301,222$ | $\$$ | - |
| Restitution | 874 | 91 |  |
| Other | 302,096 | 91 |  |
| Gross receivables | (225,642) | $(28)$ |  |
| $\quad$ Allowance for uncollectibles | $\$ 76,454$ | $\$$ | 63 |

Receivables reported for the SAIF Corporation (SAIF) at December 31, 2007, and the Oregon Health and Science University (OHSU) at June 30, 2008, were as follows (in thousands):

## Discretely presented component units:

| Patient accounts | $\$$ | - | $\$$ |
| :--- | ---: | ---: | ---: |
| Premiums | 267,004 |  |  |
| Due from federal government | 327,284 | - |  |
| Interest | - | 18,773 |  |
| Student loans | 35,210 | 2,969 |  |
| Broker receivable | - | 27,506 |  |
| Other | 280 | - |  |
| Gross receivables | 16,002 | 11,647 |  |
| Allowance for uncollectibles |  | 378,776 | 327,899 |
| $\quad$ Total receivables, net | $\$$ | $(1,139)$ | $(113,034)$ |

B. Payables. The following tables disaggregate payables reported in the fund financial statements as Accounts and Interest Payable and Contracts, Mortgages and Notes Payable.

Payables reported for governmental activities at June 30, 2008, were as follows (in thousands):

|  | General |  | Health and Social Services | Public <br> Transportation |  | Environmental Management |  | Common School |  | Other | Total |  | Internal Service |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 173,407 | \$ 160,290 | \$ | 142,953 | \$ | 24,402 | \$ | 407 | \$ 153,889 | \$ | 655,348 |  | 20,077 |
| Interest |  | - | - |  | - |  | - |  | - | 29 |  | 29 |  | 1,447 |
| Broker payable |  | - | - |  | - |  | - |  | 7,924 | - |  | 7,924 |  | - |
| Taxes |  | 26 | - |  | - |  | - |  | - | - |  | 26 |  | - |
| Contracts |  | - | - |  | 131 |  | - |  | - | 393 |  | 524 |  | 305 |
| Total payables | \$ | 173,433 | \$ 160,290 | \$ | 143,084 | \$ | 24,402 | \$ | 8,331 | \$ 154,311 | \$ | 663,851 |  | \$ 21,829 |

Payables reported for business-type activities at June 30, 2008, were as follows (in thousands):

|  | Housing and Community Services |  | $\begin{gathered} \text { Veterans' } \\ \text { Loan } \end{gathered}$ |  | Lottery Operations |  | University System |  | Other |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities: |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 1,199 | \$ | 466 | \$ | 13,599 | \$ | 94,726 | \$ | 24,712 | \$ 134,702 |
| Interest |  | 34,982 |  | 3,202 |  | - |  | 15,739 |  | 6,298 | 60,221 |
| Broker payable |  | - |  | - |  | - |  | 121 |  |  | 121 |
| Loans |  | 1,500 |  | - |  | - |  | - |  |  | 1,500 |
| Notes |  | - |  | 1,000 |  | - |  | 27 |  |  | 1,027 |
| Contracts |  | - |  | - |  | - |  | 6,203 |  | - | 6,203 |
| Total payables | \$ | 37,681 | \$ | 4,668 | \$ | 13,599 | \$ | 116,816 | \$ | 31,010 | \$ 203,774 |

Payables reported for fiduciary funds at June 30, 2008, were as follows (in thousands):

| Fiduciary fund activities: | Pension Trust |  | Private <br> Purpose <br> Trust |  | Investment Trust |  | Agency |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 286,260 | \$ | 50 | \$ | 49 | \$ | 5 |
| Compensated absences payable |  | 1,241 |  | - |  | - |  |  |
| Broker payable |  | 3,139,262 |  | - |  | - |  |  |
| Mortgages |  | - |  | 1,928 |  |  |  |  |
| Total payables | \$ | 3,426,763 | \$ | 1,978 | \$ | 49 | \$ | 5 |

Payables reported for the SAIF Corporation (SAIF) at December 31, 2007, and the Oregon Health and Science University (OHSU) at June 30, 2008, were as follows (in thousands):

|  | SAIF |  | OHSU |  |
| :--- | ---: | ---: | ---: | ---: |
| Discretely presented component units: |  |  |  |  |
| General accounts | $\$$ | 20,615 | $\$$ | 127,606 |
| Contracts |  | - | 31,512 |  |
| Reinsurance | 10,975 |  |  |  |
| Commission payable |  | 11,347 |  |  |
| Broker payable | 5 |  |  |  |
| $\quad$ Total payables | $\$$ | 42,942 | $\$$ | 159,118 |

## 4. JOINT VENTURE

The Multi-State Lottery Association (MUSL) was established in 1987 to coordinate lottery games with larger prizes than the individual states could offer by themselves. The Oregon Lottery has been a participating member since the inception of MUSL. Each participating state sells its choice of MUSL products and keeps all profits earned. Participating states contribute amounts necessary to fund the estimated and actual prizes won, reserve prize pools, and the operating expenses of MUSL. The Oregon Lottery's share of MUSL's operating expenses for the fiscal year ended June 30, 2008, was $\$ 20,000$.

MUSL is governed by a board on which each member lottery is represented. Each member lottery has one vote. The board's responsibilities to administer multi-state lottery games are performed through product groups, advisory committees, or panels staffed by officers and independent contractors as appointed by the board. These officers and consultants serve at the pleasure of the board and the board prescribes their powers, duties, and qualifications. The executive committee carries out the budgeting and financing of MUSL, and the board contracts annually with an independent auditor. Upon termination of the MUSL's existence, if such termination should occur, the member lotteries would receive any proceeds determined available for distribution by the board.

The fiscal year end for MUSL is June 30. Long-term liabilities of MUSL are limited to prize annuities due, which are fully funded through investments in U.S. Government Securities.

Separate financial statements for MUSL may be obtained from the Multi-State Lottery Association, Attention: Chuck Strutt, 4400 NW Urbandale Drive, Urbandale, Iowa, 50322.

## 5. CAPITAL ASSETS

## A. Primary Government

Capital Asset Activity
Capital asset activity for the primary government for the year ended June 30, 2008, was as follows (in thousands):

## Governmental activities:

Capital assets not being depreciated:

| Land | \$ | 1,663,529 | \$ | 32,012 | \$ | \$ 4,255 | \$ 1,691,286 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction in Progress |  | 2,433,828 |  | 53,231 |  | 1,792,098 | 694,961 |
| Works of Art and Historical Treasures |  | 940 |  | 306 |  | 22 | 1,224 |
| Total capital assets not being depreciated |  | 4,098,297 |  | 85,549 |  | 1,796,375 | 2,387,471 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 2,364,358 |  | 341,974 |  | 48,468 | 2,657,864 |
| Infrastructure |  | 13,587,253 |  | 1,762,530 |  | 486,606 | 14,863,177 |
| Total capital assets being depreciated |  | 15,951,611 |  | 2,104,504 |  | 535,074 | 17,521,041 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 972,637 |  | 111,034 |  | 34,075 | 1,049,596 |
| Infrastructure |  | 8,648,833 |  | 638,853 |  | 486,494 | 8,801,192 |
| Total accumulated depreciation |  | 9,621,470 |  | 749,887 |  | 520,569 | 9,850,788 |
| Total capital assets being depreciated, net |  | 6,330,141 |  | 1,354,617 |  | 14,505 | 7,670,253 |
| Governmental activities capital assets, net |  | 10,428,438 | \$ | 1,440,166 |  | \$ 1,810,880 | \$10,057,724 |

The beginning balance has been restated to $\$ 10,428,438$ to reflect a prior period adjustment of $\$ 124,760$.

## Business-type activities:

Capital assets not being depreciated:

| Land | \$ | 89,866 | \$ | 5,400 | \$ | $(11,212)$ | \$ | 106,478 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction in Progress |  | 94,883 |  | 175,563 |  | 105,766 |  | 164,680 |
| Works of Art and Historical Treasures |  | 59,276 |  | 2,113 |  | 36 |  | 61,353 |
| Total capital assets not being depreciated |  | 244,025 |  | 183,076 |  | 94,590 |  | 332,511 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 2,538,292 |  | 195,029 |  | 63,664 |  | 2,669,657 |
| Infrastructure |  | 54,456 |  | 2,332 |  | 351 |  | 56,437 |
| Total capital assets being depreciated |  | 2,592,748 |  | 197,361 |  | 64,015 |  | 2,726,094 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 1,202,142 |  | 124,933 |  | 42,822 |  | 1,284,253 |
| Infrastructure |  | 38,037 |  | 2,132 |  | 231 |  | 39,938 |
| Total accumulated depreciation |  | 1,240,179 |  | 127,065 |  | 43,053 |  | 1,324,191 |
| Total capital assets being depreciated, net |  | 1,352,569 |  | 70,296 |  | 20,962 |  | 1,401,903 |
| Business-type activities capital assets, net | \$ | 1,596,594 | \$ | 253,372 | \$ | 115,552 | \$ | 1,734,414 |


| Beginning <br> Balance Increases | Decreases | Ending <br> Balance |
| :---: | :---: | :---: |

## Fiduciary fund activities:

Capital assets not being depreciated: Land

Total capital assets not being depreciated

| $\$$ | 958 | $\$$ | - | $\$$ | - | $\$$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| 958 | - | - | 958 |  |  |  | Capital assets being depreciated:

Buildings, Property and Equipment
Total capital assets being depreciated

|  |  |  |  |
| ---: | :--- | :--- | :--- |
| 18,889 | 466 | - | 19,355 |
| 18,889 | 466 | - | 19,355 |

Less accumulated depreciation for:
Buildings, Property and Equipment
Total accumulated depreciation
Total capital assets being depreciated, net
Fiduciary fund activities capital assets, net

| 6,926 | 1,400 | - | 8,326 |
| ---: | :---: | :---: | ---: |
| 6,926 | 1,400 | - | 8,326 |
| 11,963 | $(934)$ | - | 11,029 |
| $\$$ | 12,921 | $\$$ | $(934)$ |

## Depreciation Expense

Depreciation expense was charged to functions of the primary government as follows (in thousands):

## Governmental activities:

## Education

Human Services
Public Safety
Economic and Community Development
Natural Resources
Transportation
Consumer and Business Services
Administration
Legislative
Judicial
Subtotal
Internal Service Funds
Total depreciation expense - governmental activities

## Business-type activities:

Housing and Community Services
Veterans' Loan
Lottery Operations
University System
Other Business-type Activities
Total depreciation expense - business-type activities

## Fiduciary fund activities:

Pension and Other Employee Benefit Trust
Total depreciation expense - fiduciary activities

| $\$$ | 215 |
| ---: | ---: |
|  | 2,110 |
| 34,676 |  |
|  | 970 |
|  | 15,249 |
| 653,808 |  |
|  | 163 |
|  | 5,139 |
|  | 1,265 |
|  | 1,517 |
|  | 715,112 |
|  | 34,775 |
| $\$ \quad 749,887$ |  |


| $\$$ | 17 |
| ---: | ---: |
|  | 160 |
|  | 30,843 |
|  | 91,724 |
|  | 4,321 |
| $\$$ | 127,065 |


| $\$$ | 1,400 |
| :--- | :--- |
| $\$$ | 1,400 |

## Construction Commitments

The State has active construction projects as of June 30, 2008, which will be funded either through general fund appropriation, federal grants, lottery resources, or other funding sources as noted in the schedule below. At year end, the State's construction commitments with contractors are as follows (in thousands):


## Collections Not Capitalized

Certain collections of historic artifacts and works of art are not reported in the accompanying financial statements. These assets include highway maintenance equipment displayed at various district and regional offices; printing equipment displayed at the Salem Print Plant; historic documents displayed at the Oregon State Archives; a museum of military artifacts at Camp Withycombe in Clackamas, Oregon; a collection of historic buildings, furniture, paintings, and ancestral artifacts displayed at various state parks; a collection of wildlife mounts displayed at various Department of Fish and Wildlife locations; and a collection of photographs portraying various Oregon locales displayed at the Oregon Liquor Control Commission headquarters. They have not been capitalized because they meet all of the conditions that qualify them as collections that are not required to be capitalized. These conditions are:

1. The collections are held for public exhibition or education in the furtherance of public service, not held for financial gain;
2. The collections are protected, kept unencumbered, cared for, and preserved; and
3. The collections are subject to state agency policy that requires the proceeds from sales of collection items to be used to acquire other items for the collections.

## Insurance Recoveries

In the Statement of Activities, program revenues include insurance recoveries of the applicable functions as follows (in thousands):

## Governmental activities:

| Public Safety | \$ | 747 |
| :---: | :---: | :---: |
| Natural Resources |  | 1,409 |
| Transportation |  | 1,948 |
| Administration |  | 304 |
| Judicial |  | 20 |
| Total insurance recoveries - governmental activities | \$ | 4,428 |
| Business-type activities: |  |  |
| Lottery Operations | \$ | 26 |
| University System |  | 1,011 |
| Other Business-type Activities |  | 17 |
| Total insurance recoveries - business-type activities | \$ | 1,054 |

## B. Discretely Presented Component Units

Activity for SAIF Corporation for the year ended December 31, 2007, was as follows (in thousands):

|  | Beginning Balance |  | Increases |  | Decreases |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Capital assets not being depreciated: |  |  |  |  |  |  |  |  |
| Land | \$ | 2,922 | \$ | 107 | \$ | - | \$ | 3,029 |
| Total capital assets not being depreciated |  | 2,922 |  | 107 |  | - |  | 3,029 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 45,926 |  | 1,507 |  | 1,173 |  | 46,260 |
| Total capital assets being depreciated |  | 45,926 |  | 1,507 |  | 1,173 |  | 46,260 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 29,051 |  | 1,711 |  | 1,139 |  | 29,623 |
| Total accumulated depreciation |  | 29,051 |  | 1,711 |  | 1,139 |  | 29,623 |
| Total capital assets being depreciated, net |  | 16,875 |  | (204) |  | 34 |  | 16,637 |
| SAIF Corporation capital assets, net | \$ | 19,797 | \$ | (97) | \$ | 34 | \$ | 19,666 |

Activity for the Oregon Health and Science University (OHSU) for the year ended June 30, 2008, was as follows (in thousands):

|  | Beginning Balance |  | Increases |  | Decreases |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Capital assets not being depreciated: |  |  |  |  |  |  |  |  |
| Land | \$ | 59,053 | \$ | 8,566 | \$ | 7,744 |  | 59,875 |
| Construction in Progress |  | 72,301 |  | 64,027 |  | 82,020 |  | 54,308 |
| Equipment not placed in service |  | 6,802 |  | 55,561 |  | 54,152 |  | 8,211 |
| Total capital assets not being depreciated |  | 138,156 |  | 128,154 |  | 143,916 |  | 122,394 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 1,585,273 |  | 136,172 |  | 18,912 |  | 1,702,533 |
| Total capital assets being depreciated |  | 1,585,273 |  | 136,172 |  | 18,912 |  | 1,702,533 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, Property and Equipment |  | 653,813 |  | 87,275 |  | 12,922 |  | 728,166 |
| Total accumulated depreciation |  | 653,813 |  | 87,275 |  | 12,922 |  | 728,166 |
| Total capital assets being depreciated, net |  | 931,460 |  | 48,897 |  | 5,990 |  | 974,367 |
| OHSU capital assets, net | \$ | 1,069,616 | \$ | 177,051 | \$ | 149,906 | \$ | 1,096,761 |

## 6. LEASES

A. Operating Leases. Operating leases are rental agreements where the payments are chargeable as rent and recorded as services and supplies expenditures. Should the Legislature disallow the necessary funding for a particular lease, each lease agreement contains a termination clause that provides for cancellation of the lease as of the end of the fiscal year. Lease obligations decrease each year because of lease expirations. It is expected these leases will be replaced with leases that have higher rental rates due to inflation. Rental costs for such leases for the year ended June 30, 2008, for the primary government were $\$ 88.1$ million and for the component units were \$26 million.

The following schedule summarizes the future minimum lease payments as of June 30, 2008 (in thousands):

| Year Ending June 30, | Primary <br> Government | Component <br> Units |  |
| :--- | ---: | ---: | ---: |
| 2009 | $\$$ | 86,378 | $\$$ |
| 2010 | 71,184 | 27,508 |  |
| 2011 | 60,976 | 28,400 |  |
| 2012 | 44,545 | 26,137 |  |
| 2013 | 35,067 | 26,924 |  |
| $2014-2018$ | 92,650 | 11,679 |  |
| $2019-2023$ | 22,878 | 287 |  |
| $2024-2028$ | 10,202 | 15 |  |
| $2029-2033$ | 40 | - |  |
| $2034-2038$ | 40 | - |  |
| $2039-2043$ | 40 | - |  |
| $2044-2048$ | 40 | - |  |
| $2049-2053$ | 40 | - |  |
| Total future minimum lease payments | $\$$ | 424,080 | $\$$ |
|  |  |  | 129,807 |

B. Capital Leases. Capital leases are treated similar to purchases on contract. The property is capitalized at the present value when the lease is incurred and a corresponding liability is recorded. The liability for capital leases of property is included in the accompanying financial statements. Should the Legislature disallow the necessary funding for a particular lease, each lease agreement contains a termination clause that provides for cancellation of the lease as of the end of the fiscal year.

The assets acquired through capital leases are as follows (in thousands):

| Asset Class | Governmental Activities |  | Business-type Activities |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Buildings, Property and Equipment | \$ | 4,074 | \$ | 879 | \$ | 14,172 |
| Less accumulated depreciation |  | (309) |  | (600) |  | $(6,246)$ |
| Total | \$ | 3,765 | \$ | 279 | \$ | 7,926 |

The following schedule summarizes the future minimum lease payments and net present value of these minimum lease payments as of June 30, 2008 (in thousands):

|  | Governmental <br> Activities | Business-type <br> Activities | Component <br> Units |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| 2009 | $\$$ | 715 | $\$$ | 151 | $\$$ |
| 2010 |  | 721 | 11 | 1,942 |  |
| 2011 | 687 | 7 | 1,899 |  |  |
| 2012 |  | -285 | 1,394 |  |  |
| 2013 | - | - | 758 |  |  |
| Total future minimum lease payments |  | 2,808 | 169 | 3,565 |  |
| Less amounts representing interest | $(328)$ | $(5)$ | $(1,318)$ |  |  |
| $\quad$ Present value of minimum lease payments | $\$$ | 2,480 | $\$$ | 164 | $\$$ |
|  |  |  |  | 8,240 |  |

# State of Oregon <br> Notes to the Financial Statements 

C. Lease Receivables. The State receives income from operating leases on land, property, and equipment that is leased to non-state entities. Rental income received was $\$ 9.4$ million for the year ended June 30, 2008, on assets valued at over $\$ 18$ million, net of $\$ 7.8$ million in accumulated depreciation. Minimum future lease revenue for non-cancelable operating leases at June 30, 2008, was (in thousands):

| Year Ending June 30, | Primary <br> Government |  |
| :--- | ---: | ---: |
| 2009 | $\$$ | 8,925 |
| 2010 |  | 7,397 |
| 2011 | 6,775 |  |
| 2012 | 5,986 |  |
| 2013 | 5,454 |  |
| $2014-2018$ | 16,901 |  |
| $2019-2023$ | 15,292 |  |
| $2024-2028$ | 15,304 |  |
| $2029-2033$ | 14,888 |  |
| $2034-2038$ | 13,278 |  |
| $2039-2043$ | 1,411 |  |
| $2044-2048$ | 990 |  |
| $2049-2053$ |  | 366 |
| Total future minimum lease revenue | $\$$ | 112,967 |

## 7. DONOR-RESTRICTED ENDOWMENTS

## Oregon University System

Oregon Revised Statute 351.130 provides the Oregon University System (OUS) with the authority to use interest income, dividends, or profits of endowments specifically for the higher education institution receiving the gift. Any donee restrictions must also be abided. Current OUS Board policy is to annually distribute for spending purposes 4 percent of the five-year moving average of the market value of the endowment fund. Securities may be sold to provide for the income needs. However, the original corpus of endowments may not be spent. For the year ended June 30, 2008, the net amount of appreciation available for authorization for expenditure was $\$ 17.7$ million. The amount of net appreciation is reported in the University System Fund as part of expendable net assets restricted for higher education.

## Oregon Health and Science University

Oregon Revised Statutes 128.318, 128.322, 128.326, and 128.328 provide the Oregon Health and Science University (OHSU) with the authority to use the net appreciation of restricted endowments as established by the donee. Current OHSU Board policy is to allow distributions of 4.7 percent of the three-year moving average of the market value of the endowment pool. For the year ended June 30, 2008, the net amount of appreciation available for authorization for expenditure was $\$ 81.1$ million. The amount of net appreciation is reported as part of expendable net assets restricted for education.

## 8. SHORT-TERM DEBT

During the year, the State repaid the tax anticipation notes that were issued to manage the temporary cash flow deficits that resulted when the timing of required expenditures did not coincide with the timing of the collection of taxes and other revenues.

The Oregon Department of Forestry used a line of credit to provide temporary cash flow for the protection of forest lands and emergency fire suppression.

The Oregon Department of Veterans' Affairs used a line of credit to help preserve certain refunding opportunities that may be used to finance veterans' housing loans. The revolving line of credit is with Key Bank National Association and interest rates on draws are based on a LIBOR (London Interbank Offered Rate) index or the bank's prime rate.

Short-term debt activity for the year ended June 30, 2008, was as follows (in thousands):

|  | Beginning Balance |  | Issued |  | Repaid |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Tax anticipation notes | \$ | - | \$ | 794,965 | \$ | 794,965 | \$ |  |
| Forestry line of credit |  | - |  | 5,000 |  | - |  | 5,000 |
| Business-type activities: |  |  |  |  |  |  |  |  |
| Veterans' Affairs line of credit | \$ | 30,835 | \$ | 31,000 | \$ | 60,835 | \$ | 1,000 |
| Total short-term debt activity | \$ | 30,835 | \$ | 830,965 | \$ | 855,800 | \$ | 6,000 |

## 9. LONG-TERM LIABILITIES

A. General Obligation Bonds. The State issues general obligation bonds to provide funds for a variety of projects as authorized by the Oregon Constitution. General obligation bonds are secured by a pledge of the full faith, credit, and taxing power of the State.

Specific provisions of the Oregon Constitution authorize general obligation debt to be issued for governmental activities. Article XI-G provides authorization to finance buildings and projects for community colleges. Debt service requirements for community colleges are financed through an appropriation from the General Fund. Obligations issued for highway construction pursuant to article XI, section 7, are fully self-supporting. Article XI-H authorizes the financing of pollution abatement and control facilities as well as pollution control and disposal activities. Facilities acquired under the pollution control program are required to conservatively appear to be at least 70 percent self-supporting and self-liquidating from revenues, gifts, federal grants, assessments, user charges, and other fees. Article XI-L provides authorization to finance capital costs of the Oregon Health and Science University. Article XI-O provides authorization to finance pension liabilities through the issuance of general obligation bonds.

The Oregon Constitution also authorizes general obligation debt to be used for business-type activities. Article XI-A authorizes the creation of the Oregon War Veterans' Fund to finance farm and home loans for eligible veterans. Financing of multi-family housing for elderly and disabled persons is authorized in article XI-I (2). Article XI-J provides authorization to finance loans for the development of small-scale local energy projects. Issuance of general obligation bonds to finance higher education building projects is authorized in article XI-F (1). The preceding bonds of business-type activities are fully self-supporting. Article XI-G authorizes financing of higher education facilities and institution activities. Debt service requirements for these higher education obligations are financed through an appropriation from the General Fund.

The following schedule shows the debt service requirements for general obligation bonds as of June 30, 2008 (in thousands):

|  | Governmental <br> Activities |  | Business-type <br> Activities |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Year ending June 30, | Principal | Interest | Principal $^{1}$ | Interest |  |
| 2009 | $\$$ | 24,920 | $\$$ | 129,142 | $\$$ |
| 2010 | 31,185 | 128,380 | $\$ 117$ | 47,546 | 88,651 |
| 2011 | 38,345 | 126,780 | 50,213 | 87,058 |  |
| 2012 | 46,160 | 125,055 | 57,421 | 85,447 |  |
| 2013 | 54,630 | 122,910 | 55,732 | 84,004 |  |
| $2014-2018$ | 423,000 | 563,385 | 476,274 | 370,403 |  |
| $2019-2023$ | 769,380 | 411,079 | 511,852 | 247,651 |  |
| $2024-2028$ | 920,640 | 144,167 | 325,595 | 153,872 |  |
| $2029-2033$ | 5,415 | 2,348 | 266,845 | 85,766 |  |
| $2034-2038$ | 6,870 | 894 | 212,910 | 35,978 |  |
| $2039-2043$ | - | - | 90,165 | 5,788 |  |
| $2044-2048$ | - | - | 7,936 | 276 |  |
| Total | $\$ 2,320,545$ | $\$ 1,753,877$ | $\$ 2,198,869$ | $\$ 1,332,621$ |  |

${ }^{1}$ Includes a total of $\$ 598.3$ million of bonds with a variable interest rate based on the daily or weekly rate determination of the Remarketing Agent. The interest rate at the end of the fiscal year was 1.43 percent for $\$ 430$ million, 1.7 percent for $\$ 119.4$ million, 1.8 percent for $\$ 10$ million, and 1.45 percent for $\$ 38.9$ million.
B. Revenue Bonds. Authority for the State to issue revenue bonds is granted in the Oregon Revised Statutes (ORS). Revenue bonds are secured by a pledge of revenues derived from the operation of a program funded by the issuance of these obligations. The resulting bond obligations are not general obligations of the State.

The State is authorized in ORS 286A. 560 through 286A. 580 and 348.716 to issue revenue bonds that are supported by unobligated net lottery proceeds. To date, these lottery revenue bonds have been issued for infrastructure improvements, state parks, expansion and refurbishment of school facilities, light rail transportation, improvement of state fair facilities, and economic development in rural and distressed communities. Lottery revenue bonds have been issued for both governmental and business-type activities.

Highway user tax bonds, authorized by ORS 367.615, are issued by the Department of Transportation for governmental activities to build and maintain public roads. Debt service payments for these bonds are funded by highway user taxes.

The Housing and Community Services Department is authorized by ORS 456.645 to issue revenue bonds for financing single-family mortgage loans and multi-family housing projects. Mortgage payments and fees as well as rental revenues support these bonds. The Economic and Community Development Department is authorized in ORS 285B. 467 to 285B. 479 to issue revenue bonds for financing infrastructure improvement projects through the Special Public Works Fund and is authorized in ORS 285B. 572 to 285B. 578 to issue revenue bonds for financing water projects through the Water Fund. Loan repayments support the bonds for both of these activities. All of these bonds for business-type activities are self-supporting.

Authority is granted in ORS 353.340 for the Oregon Health and Science University (OHSU), a discretely presented component unit of the State, to issue revenue bonds for the construction and refurbishment of facilities or the acquisition of equipment in accordance with ORS Chapter 287A. These revenue bonds are payable from the revenues of OHSU.

The following schedule shows the debt service requirements for revenue bonds as of June 30, 2008 (in thousands):

|  | Governmental Activities |  |  |  | Business-type Activities |  |  |  | Discretely Presented Component Units |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year ending June 30, | Principal ${ }^{1}$ |  | Interest |  | Principal ${ }^{2-5}$ |  | Interest |  | Principal ${ }^{6}$ |  | Interest |  |
| 2009 | \$ | 97,399 | \$ | 96,886 | \$ | 52,157 | \$ | 74,056 | \$ | 6,023 | \$ | 23,004 |
| 2010 |  | 90,471 |  | 85,241 |  | 130,179 |  | 71,714 |  | 10,046 |  | 22,814 |
| 2011 |  | 92,420 |  | 72,959 |  | 42,926 |  | 68,142 |  | 10,785 |  | 22,443 |
| 2012 |  | 96,742 |  | 68,668 |  | 43,038 |  | 66,405 |  | 11,296 |  | 21,982 |
| 2013 |  | 340,332 |  | 64,090 |  | 43,343 |  | 64,604 |  | 11,765 |  | 21,844 |
| 2014-2018 |  | 526,344 |  | 251,352 |  | 242,115 |  | 292,350 |  | 68,682 |  | 113,193 |
| 2019-2023 |  | 340,525 |  | 170,466 |  | 280,515 |  | 232,663 |  | 85,659 |  | 110,789 |
| 2024-2028 |  | 21,264 |  | 110,569 |  | 321,326 |  | 159,825 |  | 138,660 |  | 56,106 |
| 2029-2033 |  | 404,710 |  | 35,807 |  | 318,525 |  | 82,355 |  | 163,430 |  | 21,636 |
| 2034-2038 |  |  |  |  |  | 225,650 |  | 29,818 |  |  |  |  |
| 2039-2043 |  | - |  | - |  | 39,595 |  | 5,624 |  | - |  |  |
| 2044-2048 |  | - |  | - |  | 6,420 |  | 698 |  | - |  | - |
| Total |  | 2,010,207 | \$ | 956,038 |  | 1,745,789 |  | 1,148,254 | \$ | 506,346 | \$ | 413,811 |

${ }^{1}$ Includes a total of $\$ 265.3$ million of bonds with a variable interest rate based on the weekly rate determination of the Remarketing Agents. The interest rate at the end of the fiscal year was 1.43 percent for $\$ 105.1$ million, 1.45 percent for $\$ 160.1$ million of bonds.
${ }^{2}$ Includes bonds with a monthly adjusted variable interest rate based on the London Interbank Offered Rate (LIBOR) plus 0.4 percent not to exceed 11 percent for $\$ 2.5$ million and not to exceed 11.5 percent for $\$ 3.1$ million. The interest rate at the end of the fiscal year for those bonds was 2.86 percent.
${ }^{3}$ Includes bonds with a weekly adjusted variable interest rate based on the rate determination of the Remarketing Agent, not to exceed 12 percent. The interest rate at the end of the fiscal year was 1.54 percent for $\$ 16.1$ million, 1.55 percent for $\$ 35$ million, 1.64 percent for $\$ 50$ million, 1.66 for $\$ 44.9$ million, 1.75 percent for $\$ 95.5$ million, 1.77 percent for $\$ 30$ million, and 7.65 percent for $\$ 14.8$ million in bonds.
${ }^{4}$ Includes $\$ 51.1$ million of bonds with a monthly adjusted variable rate of interest based on the Securities Industry and Financial Markets Association (SIFMA) Municipal Swap Index rate plus 0.75 percent, not to exceed the one month LIBOR rate plus 0.23 percent or fall below 95 percent of the one month LIBOR rate. The interest rate at the end of the fiscal year was 2.37 percent.
${ }^{5}$ Includes $\$ 36.3$ million of bonds with a monthly adjusted variable rate of interest based on the Securities Industry and Financial Markets Association (SIFMA) Municipal Swap Index rate plus 0.8 percent, not to exceed the one month LIBOR rate plus 0.23 percent or fall below 95 percent of the one month LIBOR rate. The interest rate at the end of the fiscal year was 2.42 percent.
${ }^{6}$ Includes $\$ 143.9$ million of bonds with a variable rate of interest adjusted every 35 days based on the auction rate. The rate as of fiscal year end was 4.77 percent.
C. Certificates of Participation. ORS 283.085 to 283.092 authorize the State to enter into financing agreements through the issuance of certificates of participation. The State has issued certificates of participation to provide funds for the acquisition of computer systems, the acquisition of telecommunication systems, and for the acquisition, construction, or remodeling of State facilities. Certificates of participation have been issued for both governmental and business-type activities.

The following schedule shows the debt service requirements for certificates of participation as of June 30, 2008 (in thousands):

| Year ending June 30, | Governmental Activities |  |  |  | Business-type Activities |  |  |  | Pension Trust Fund |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Principal |  | Interest |  | Principal |  | Interest |  | Principal |  | Interest |  |
| 2009 | \$ | 70,605 | \$ | 49,558 | \$ | 4,060 | \$ | 1,294 | \$ | 2,520 | \$ | 334 |
| 2010 |  | 74,566 |  | 47,001 |  | 4,629 |  | 1,109 |  | 470 |  | 239 |
| 2011 |  | 69,826 |  | 43,382 |  | 3,734 |  | 909 |  | 500 |  | 214 |
| 2012 |  | 62,661 |  | 40,330 |  | 3,239 |  | 762 |  | 520 |  | 188 |
| 2013 |  | 59,324 |  | 37,446 |  | 2,761 |  | 637 |  | 550 |  | 160 |
| 2014-2018 |  | 274,123 |  | 146,832 |  | 7,672 |  | 1,774 |  | 2,510 |  | 338 |
| 2019-2023 |  | 228,070 |  | 83,853 |  | 2,155 |  | 871 |  | - |  | - |
| 2024-2028 |  | 149,345 |  | 35,701 |  | 2,150 |  | 275 |  | - |  | - |
| 2029-2033 |  | 70,410 |  | 7,150 |  | - |  | - |  | - |  | - |
| Total |  | 1,058,930 | \$ | 491,253 | \$ | 30,400 | \$ | 7,631 | \$ | 7,070 | \$ | 1,473 |

D. General Appropriation Bonds. During the 2003 legislative session, Senate Bill 856 authorized the State to issue general appropriation bonds. The State has issued general appropriation bonds for general government activities.

The following schedule shows the debt service requirements for general appropriation bonds as of June 30, 2008 (in thousands):

|  | Governmental <br> Activities |  |  |
| :--- | ---: | ---: | ---: |
| Year ending June 30, | Principal | Interest |  |
| 2009 | $\$$ | 52,210 | $\$$ |
| 2010 |  | 56,340 | 15,188 |
| 2011 | 60,545 | 12,518 |  |
| 2012 | 65,100 | 6,623 |  |
| 2013 | 69,900 | 3,136 |  |
| $2014-2018$ |  | 28,195 | 696 |
| Total | $\$$ | 332,290 | $\$$ |
|  |  |  |  |

E. Changes in Long-Term Liabilities. The following schedule summarizes the changes in long-term liabilities for governmental activities for the year ended June 30, 2008 (in thousands):

## Governmental activities:

Bonds/certificates payable:

| General obligation bonds | \$ | 2,329,370 | \$ | 9,300 | \$ | 18,125 | \$ | 2,320,545 | \$ | 24,920 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue bonds |  | 2,067,808 |  | 46,309 |  | 103,910 |  | 2,010,207 |  | 97,399 |
| Certificates of participation |  | 1,066,299 |  | 59,737 |  | 67,106 |  | 1,058,930 |  | 70,605 |
| General appropriation bonds |  | 360,240 |  | - |  | 27,950 |  | 332,290 |  | 52,210 |
| Less deferred amounts: |  |  |  |  |  |  |  |  |  |  |
| For issuance discounts |  | (614) |  | - |  | (42) |  | (572) |  |  |
| For issuance premiums |  | 111,590 |  | 1,827 |  | 10,848 |  | 102,569 |  |  |
| On refunding |  | $(28,044)$ |  | (530) |  | $(3,933)$ |  | $(24,641)$ |  |  |
| Total bonds/certificates payable |  | 5,906,649 |  | 116,643 |  | 223,964 |  | 5,799,328 |  | 245,134 |
| Other liabilities: |  |  |  |  |  |  |  |  |  |  |
| Obligations under capital lease |  | 2,949 |  | 134 |  | 603 |  | 2,480 |  | 587 |
| Claims and judgments |  | 1,059,418 |  | 55,367 |  | 43,784 |  | 1,071,001 |  | 120,720 |
| Compensated absences |  | 134,951 |  | 11,951 |  | 204 |  | 146,698 |  | 98,288 |
| Arbitrage rebate |  | 2,275 |  | 1,207 |  | 783 |  | 2,699 |  | 280 |
| Net OPEB obligation |  |  |  | 13,687 |  | - |  | 13,687 |  | - |
| Contracts, mortgages and notes |  | 25,696 |  | 7,050 |  | 23,664 |  | 9,082 |  | 5,555 |
| Total other liabilities |  | 1,225,289 |  | 89,396 |  | 69,038 |  | 1,245,647 |  | 225,430 |
| Total governmental activities long-term liabilities | \$ | 7,131,938 | \$ | 206,039 | \$ | 293,002 | \$ | 7,044,975 | \$ | 470,564 |

Internal service funds predominantly serve the governmental funds. Therefore, long-term liabilities for them are included as part of the totals for governmental activities. The capital lease obligations are generally liquidated through the General Fund and the Environmental Management Fund. The claims and judgments liability is generally liquidated through the Employment Services Fund and the Central Services Fund, an internal service fund. The compensated absences liability is generally liquidated through the General Fund, the Public Transportation Fund, the Health and Social Services Fund, and the Environmental Management Fund. The arbitrage rebate liability is generally liquidated through the Revenue Bond Fund and the Capital Projects Fund. The liability for contracts, mortgages, and notes is generally liquidated through the Environmental Management Fund and Health and Social Services Fund.

The following schedule summarizes the changes in long-term liabilities for business-type activities for the year ended June 30, 2008 (in thousands):

## Business-type activities:

Bonds/certificates payable:

| General obligation bonds | \$ | 1,992,596 | \$ | 367,090 | \$ | 160,817 | \$ | 2,198,869 | \$ | 96,380 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenue bonds |  | 1,660,960 |  | 488,695 |  | 403,866 |  | 1,745,789 |  | 52,157 |
| Certificates of participation |  | 30,591 |  | 5,543 |  | 5,734 |  | 30,400 |  | 4,060 |
| Less deferred amounts: |  |  |  |  |  |  |  |  |  |  |
| For issuance discounts |  | $(3,179)$ |  | - |  | (439) |  | $(2,740)$ |  | - |
| For issuance premiums |  | 36,485 |  | 8,024 |  | 3,071 |  | 41,438 |  | - |
| On refunding |  | $(20,443)$ |  | (602) |  | $(1,349)$ |  | $(19,696)$ |  | - |
| Accreted interest |  | 72,318 |  | 7,970 |  | 10,138 |  | 70,150 |  | - |
| Total bonds/certificates payable |  | 3,769,328 |  | 876,720 |  | 581,839 |  | 4,064,210 |  | 152,597 |
| Other liabilities: |  |  |  |  |  |  |  |  |  |  |
| Obligations under capital lease |  | 335 |  | 17 |  | 188 |  | 164 |  | 147 |
| Claims and judgments |  | 1 |  | - |  | 1 |  | - |  | - |
| Compensated absences |  | 51,957 |  | 43,023 |  | 41,279 |  | 53,701 |  | 49,563 |
| Arbitrage rebate |  | 5,447 |  | 2,971 |  | 320 |  | 8,098 |  | 310 |
| Net OPEB obligation |  | - |  | 6,494 |  | - |  | 6,494 |  | - |
| Contracts, mortgages and notes |  | 35,652 |  | 34,075 |  | 60,997 |  | 8,730 |  | 6,849 |
| Lottery prize awards |  | 137,103 |  | 234,400 |  | 243,281 |  | 128,222 |  | 30,698 |
| Trust funds |  | 18,950 |  | 386,557 |  | 386,085 |  | 19,422 |  | 19,053 |
| Total other liabilities |  | 249,445 |  | 707,537 |  | 732,151 |  | 224,831 |  | 106,620 |
| Total business-type activities long-term liabilities | \$ | 4,018,773 | \$ | 1,584,257 | \$ | 1,313,990 | \$ | 4,289,041 | \$ | 259,217 |

The following schedule summarizes the changes in long-term liabilities for fiduciary fund activities for the year ended June 30, 2008 (in thousands):

## Fiduciary fund activities:

Bonds/certificates payable:
Certificates of participation
Less deferred amounts:
For issuance premiums
On refunding
Total bonds/certificates payable

|  | inning lance | Additions |  | Reductions |  | Ending Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 9,510 | \$ | - | \$ | 2,440 | \$ | 7,070 | \$ | 2,520 |
|  | 279 |  | - |  | 41 |  | 238 |  | - |
|  | (229) |  | - |  | (29) |  | (200) |  | - |
|  | 9,560 |  | - |  | 2,452 |  | 7,108 |  | 2,520 |
|  | - |  | 147 |  | - |  | 147 |  | - |
|  | 1,899 |  | 226 |  | 197 |  | 1,928 |  | 64 |
|  | 1,899 |  | 373 |  | 197 |  | 2,075 |  | 64 |
| \$ | 11,459 | \$ | 373 | \$ | 2,649 | \$ | 9,183 | \$ | 2,584 |

The following schedule summarizes the changes in long-term liabilities for the SAIF Corporation for the year ended December 31, 2007, and for the Oregon Health and Science University (OHSU) for the year ended June 30, 2008 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Discretely presented component units: |  |  |  |  |  |  |  |  |  |  |
| Bonds/certificates payable: |  |  |  |  |  |  |  |  |  |  |
| Revenue bonds | \$ | 518,750 | \$ | - | \$ | 12,404 | \$ | 506,346 | \$ | 6,023 |
| Less deferred amounts: |  |  |  |  |  |  |  |  |  |  |
| For issuance discounts |  | $(2,569)$ |  | - |  | (179) |  | $(2,390)$ |  | - |
| For issuance premiums |  | 977 |  | - |  | 49 |  | 928 |  | - |
| On refunding |  | $(5,403)$ |  | - |  | (351) |  | $(5,052)$ |  | - |
| Accreted interest |  | 23,933 |  | 2,490 |  | - |  | 26,423 |  | - |
| Total bonds/certificates payable - OHSU |  | 535,688 |  | 2,490 |  | 11,923 |  | 526,255 |  | 6,023 |
| Other liabilities: |  |  |  |  |  |  |  |  |  |  |
| Obligations under capital lease |  | 5,625 |  | 4,318 |  | 1,703 |  | 8,240 |  | 1,494 |
| Claims and judgments |  | 79,784 |  | 47,339 |  | 37,515 |  | 89,608 |  | 37,729 |
| Net OPEB obligation |  | - |  | 1,579 |  | - |  | 1,579 |  | - |
| Contracts, mortgages and notes |  | 33,698 |  | 683 |  | 2,869 |  | 31,512 |  | 1,657 |
| Obligations under life income agreements |  | 21,798 |  | - |  | 1,289 |  | 20,509 |  | - |
| Obligation to primary government |  | - |  | 1,951 |  | - |  | 1,951 |  | - |
| Reserve for loss and loss adjustment |  | 2,686,401 |  | 435,297 |  | 316,333 |  | 2,805,365 |  | 213,498 |
| Advances from Primary Government |  | 32,140 |  | 1,099 |  | 4,484 |  | 28,755 |  | 2,268 |
| Total other liabilities - SAIF and OHSU |  | 2,859,446 |  | 492,266 |  | 364,193 |  | 2,987,519 |  | 256,646 |
| Total SAIF and OHSU long-term liabilities | \$ | 3,395,134 | \$ | 494,756 | \$ | 376,116 | \$ | 3,513,774 | \$ | 262,669 |

F. Demand Bonds. The following schedule shows State of Oregon, General Obligation, Veterans' Welfare Variable Rate Demand Bonds, included in long-term debt, along with selected terms of their Standby Bond Purchase Agreements (SBPAs) at June 30, 2008 (dollars in thousands):

| Series | Outstanding |  | Liquidity Provider | Schedule |  | $\underset{\text { Fee }}{\text { Commitment }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Termination Date | Maximum Interest Commitment |  |
| 73 E \& G | \$ | 185,000 |  | JPMorgan Chase Bank | 6/30/2010 | 40 days/14\% | 0.0850\% |
| 73 F \& H |  | 185,000 | Bayerische Landesbank | 11/30/2015 ${ }^{1}$ | 40 days/14\% | 0.0850\% |
| 83 |  | 30,000 | Dexia Credit Local | 12/31/2013 | 34 days/12\% | 0.0925\% |
| 84 |  | 30,000 | Dexia Credit Local | 12/31/2013 | 34 days/12\% | 0.0925\% |
| 85 |  | 49,000 | Dexia Credit Local | 12/31/2013 | 34 days/12\% | 0.0925\% |
| 86 |  | 31,320 | Dexia Credit Local | 12/31/2013 | 34 days/12\% | 0.0925\% |
| 87 C |  | 9,045 | Dexia Credit Local | 12/31/2013 | 34 days/12\% | 0.0925\% |
| 88B |  | 30,000 | Dexia Credit Local | 12/31/2014 | 34 days/12\% | 0.0925\% |
| 89B |  | 10,000 | Dexia Credit Local | 12/31/2014 | 34 days/12\% | 0.0925\% |
| 90B |  | 38,885 | Dexia Credit Local | 12/31/2013 | 34 days/12\% | 0.2500\% |

${ }^{1}$ Bayerische Landesbank has the option to terminate its purchase commitment obligations, at its sole discretion, as of June 30, 2010.

These bonds are general obligations of the State of Oregon and are payable from revenues and reserves of the Veterans' Loan Program. The bondholder may tender these bonds on specified dates at a price equal to principal plus accrued interest.

The Department of Veterans' Affairs (DVA) Remarketing Agents are authorized to use their best efforts to sell the repurchased bonds at face value by adjusting the interest rate on a daily or weekly basis based on their applicable mode. The designated Remarketing Agent for such bonds will determine the interest rate borne by each series of bonds. DVA pays its designated Remarketing Agents a fee for this service.

The following schedule shows State of Oregon, General Obligation, Veterans' Welfare Variable Rate Demand Bonds, included in long-term debt, along with their respective remarketing fees, at June 30, 2008 (dollars in thousands):

|  | Outstanding <br> Principal <br> Amount | Designated <br> Remarketing Agent | Remarketing <br> Mode | Remarketing <br> Feries |
| :---: | ---: | :---: | :---: | :---: |
| 73 E \& G | $\$ 185,000$ | Morgan Stanley | Weekly | $0.048 \%$ |
| 73 F \& H | 185,000 | JP Morgan Securities Inc. | Weekly | $0.050 \%$ |
| 83 | 30,000 | JP Morgan Securities Inc. | Weekly | $0.050 \%$ |
| 84 | 30,000 | JP Morgan Securities Inc. | Weekly | $0.050 \%$ |
| 85 | 49,000 | JP Morgan Securities Inc. | Daily | $0.070 \%$ |
| 86 | 31,320 | JP Morgan Securities Inc. | Daily | $0.070 \%$ |
| 87C | 9,045 | JP Morgan Securities Inc. | Daily | $0.070 \%$ |
| 88B | 30,000 | JP Morgan Securities Inc. | Daily | $0.070 \%$ |
| 89B | 10,000 | JP Morgan Securities Inc. | Daily | $0.070 \%$ |
| 90B | 38,885 | JP Morgan Securities Inc. | Weekly | $0.070 \%$ |

In the event the bonds cannot be remarketed, they will be purchased as specified by the respective SBPA. Under the SBPAs for Series 73, JPMorgan Chase Bank, formerly known as Morgan Guaranty Trust Company, will commit to purchase any Series 73 E and G unremarketed bonds, and Bayerische Landesbank Girozentrale (BLG) will commit to purchase any Series 73 F and H unremarketed bonds, in each case subject to certain conditions set forth in the SBPAs. Under the SBPAs for Series 83, 84, 85, 86, 87C, 88B, 89B, and 90B ("Series 83-90B"), Dexia Credit Local will commit to purchase any unremarketed bonds, subject to certain conditions set forth in the SBPAs.

As of June 30, 2008, no tender advances or draws have been necessary to purchase any unremarketed bonds under any of the SBPAs. Therefore, no tender advances or draws are outstanding as of June 30, 2008.

If a tender advance did occur under the Series 73 SBPAs, it would accrue interest at the bank's base rate (either a prime lending rate or the federal funds rate plus one half of 1 percent, whichever is higher). If the tender advance was in default, interest would accrue at the bank's base rate plus 1 percent. Interest on tender advances must generally be repaid first before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be paid off in approximately two years. Tender advances could be paid off earlier than two years, if DVA elected to do so. If repayment of any tender advances does not occur within the specified time frames contained in Series 73 SBPAs, a default would have occurred.

If a tender advance did occur under the Series 83-90B SBPAs, it would accrue interest at the bank's base rate (either a prime lending rate or the federal funds rate plus one half of 1 percent, whichever is higher) for the time period up to 91 days; at the bank's base rate plus 1 percent for the time period covering 92 days up to the day before the end of the purchase commitment period; at the bank's base rate plus 2 percent for the time period thereafter. If the tender advance is in default, interest would accrue at the bank's base rate plus 2.5 percent. Interest on tender advances must generally be repaid first before the principal portion of a tender advanced is repaid. In most cases, tender advances are required to be paid off on the earliest to occur of (a) the date the applicable bonds are paid in full; (b) the conversion date of all or a portion of the applicable bonds to a fixed rate or indexed rate; or (c) the effective date of delivery of a substitute alternative liquidity facility. If repayment of any tender advance does not occur within the specified timeframes contained in the Series 83-90B SBPAs, a default would have occurred.

Each bank's present purchase commitment consists of the payment of the purchase price equal to the principal and accrued interest, if any, on the bonds of the applicable series tendered for purchase and not remarketed on the purchase date. The purchase commitment of each bank may be reduced from time to time upon occurrence of certain events specified in the SBPAs. As of June 30, 2008, DVA is required to pay a yearly commitment fee, which is payable quarterly in arrears.
G. No-Commitment Debt. No-commitment debt refers to debt issued to finance public purpose expenditures intended for beneficial ownership by private entities. Such debt bears the name of the State but is secured solely by the credit of the private entity and usually is serviced and administered by a trustee independent of
the State. The State has no obligation for payment of this debt. Accordingly, this debt is not reported in the accompanying financial statements.

The following schedule shows no-commitment debt as of June 30, 2008 (in thousands):

## Primary Government

| Economic and Community Development Department | $\$$ | 408,603 |
| :--- | ---: | ---: |
| Oregon Facilities Authority | $1,047,866$ |  |
| Housing and Community Services Department | 205,567 |  |
| Total Primary Government | $1,662,036$ |  |
|  |  |  |
| Discretely Presented Component Units |  |  |
| Oregon Health and Science University |  |  |
| Total No-Commitment Debt | $\$ 112,500$ |  |

H. Debt Refundings. Occasionally, the State issues new long-term debt to extinguish the obligation of previously issued bonds or certificates of participation in order to take advantage of lower interest rates. In instances of advanced refunding, the money from the sale of new debt is placed in an irrevocable trust to provide for all future debt service payments on the old debt. The amount of these issuances has provided funds to pay the interest and principal when due on the refunded debt to and including the dates irrevocably fixed for redemption and to pay the principal amounts of the old debt to be redeemed on such irrevocable redemption dates. The trust account assets and liabilities for the defeased debt are not included in the accompanying financial statements.

The following provides a brief description of the current/advance refunding issues that occurred between July 1, 2007, and June 30, 2008:

On November 20, 2007, the Oregon University System issued $\$ 21.3$ million in X1-F (1) 2007 Series F General Obligation Bonds with an average interest rate of 4.3 percent. These bonds refunded $\$ 21.2$ million of previously issued general obligation bonds with an average interest rate of 5.2 percent. The current refunding was undertaken to reduce the total debt service payments over the next 18 years by $\$ 1.9$ million and resulted in an economic gain of $\$ 1.4$ million.

On November 20, 2007, the Oregon University System issued $\$ 7.5$ million in XI-G 2007 Series G General Obligation Bonds with an average interest rate of 4.3 percent. These bonds refunded $\$ 7.4$ million of previously issued general obligation bonds with an average interest rate of 5.2 percent. The current refunding was undertaken to reduce the total debt service payments over the next 18 years by $\$ 683$ thousand and resulted in an economic gain of $\$ 508$ thousand.

On June 4, 2008, the Department of Administrative Services issued $\$ 14.3$ million in 2008 Series A Lottery Revenue Bonds with an average interest rate of 4.28 percent. The bonds were issued to refund $\$ 15.1$ million of outstanding 1999 Series B Lottery Revenue Bonds with an average interest rate of 5.3 percent. The advance refunding was undertaken to reduce the total debt service payments over the next 7 years by $\$ 1.5$ million and resulted in an economic gain of $\$ 1$ million.
I. Defeased Debt. The following schedule summarizes the amount of bonds and certificates of participation outstanding that are considered defeased as of June 30, 2008 (in thousands):

| Primary Government |  |
| :--- | ---: |
| Department of Administrative Services | $\mathbf{7 , 9 3 0}$ |
| Economic and Community Development Department | 36,064 |
| Department of Corrections | 131,505 |
| Department of Energy | 7,430 |
| Department of Environmental Quality | 8,095 |
| Employment Department | 645 |
| Oregon University System | 263,392 |
| Department of Education | 96,295 |
| Department of Parks and Recreation | 11,166 |
| Department of Transportation | 473,663 |
| Total defeased bonds and certificates of participation | $\$ 1,036,185$ |

J. Arbitrage Rebate Liability. The Tax Reform Act of 1986 placed restrictions on the nonpurpose investment earnings from the proceeds of qualified tax-exempt bonds issued after August 15, 1986. Specifically, the nonpurpose investment earnings on these bonds are limited to the yield on each individual bond issue (based on the initial offering price to the public). Nonpurpose investment earnings in excess of the bond yield limitations are subject to rebate to the federal government.

The following schedule identifies outstanding arbitrage rebate liabilities as of June 30, 2008 (in thousands):

## Primary Government

| Department of Human Services | $\$$ |
| :--- | ---: |
| Department of Administrative Services | 254 |
| Economic and Community Development Department | 623 |
| Legislative Administration Committee | 66 |
| Military Department | 21 |
| Department of State Police | 15 |
| Department of Veterans' Affairs | 3,448 |
| Department of Corrections | 761 |
| Department of Energy | 115 |
| Department of Environmental Quality | 5 |
| Oregon Youth Authority | 7 |
| Oregon University System | 1,137 |
| Department of Education | 286 |
| Community Colleges and Workforce Development | 166 |
| Department of Forestry | 4 |
| Parks and Recreation Department | 66 |
| Department of Fish and Wildlife | 3 |
| Department of Transportation | 88 |
| Housing and Community Services Department | 3,403 |
|  | 10,797 |

## 10. PLEDGED REVENUES

## A. Unobligated Net Lottery Proceeds

The State has pledged future unobligated net lottery proceeds to repay $\$ 694.2$ million of lottery revenue bonds. Unobligated net lottery proceeds consist of all revenues derived from the operation of the Oregon State Lottery except for (1) revenues used for payment of prizes and expenses of the Lottery and (2) revenues previously dedicated to the payment of the State's Westside Lottery Bonds to fund reserves for the Westside Lottery Bonds and to pay related costs of the Department of Transportation with respect to the Westside Lottery Bonds. Proceeds from lottery revenue bonds provide financing for furthering economic development within the state, as well as for the improvement and expansion of state parks and school facilities. The bonds are payable solely from the pledged revenues and are payable through 2028. In fiscal year 2009, principal and interest payments on the bonds are expected to require approximately 13.8 percent of unobligated net lottery proceeds. The total principal and interest remaining to be paid on the bonds is $\$ 943$ million. Principal and interest paid for the current year and total unobligated net lottery proceeds were $\$ 80.5$ million and $\$ 644.5$ million, respectively.

## B. Highway User Taxes and Vehicle Registration Fees

The State has pledged future highway user taxes and vehicle registration fees, net of administrative expenses, operating transfers and statutory transfers to counties, to repay $\$ 1.4$ billion of highway user tax revenue bonds. Proceeds from the bonds provide financing for the construction, reconstruction, improvement, repair, maintenance and operation and use of public highways, roads, streets, and roadside rest areas for the State. The bonds are payable solely from the pledged revenues and are payable through November 2032. Fiscal year 2009 principal and interest payments on the bonds are expected to require less than 23.6 percent of pledged revenues. The total principal and interest remaining to be paid on the bonds is $\$ 2.3$ billion. Principal and interest paid for the current year and total pledged revenues were $\$ 94.6$ million and $\$ 506.9$ million, respectively.

## 11. INTERFUND TRANSACTIONS

Interfund balances reported in the fund financial statements as of June 30, 2008, consisted of the following (in thousands):


| Advances from Other Funds | Advances to Other Funds |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General |  | Common School |  | Unemployment Compensation |  | Nonmajor Enterprise Funds |  | Internal Service Funds |  | Total |  |
| General | \$ |  | \$ | - | \$ | - | \$ | 228 | \$ | 757 | \$ | 985 |
| Public Transportation |  | - |  | - |  | - |  | 24 |  | - |  | 24 |
| Environmental Management |  | - |  | 300 |  | - |  | - |  | - |  | 300 |
| Nonmajor Governmental Funds |  | 40,598 |  | 32 |  | 1,108 |  | - |  | - |  | 41,738 |
| University System |  | - |  | - |  | - |  | 18,694 |  | - |  | 18,694 |
| Nonmajor Enterprise Funds |  | - |  | - |  | - |  | 100 |  | - |  | 100 |
| Internal Service Funds |  | - |  | - |  | - |  | 322 |  | - |  | 322 |
| Total | \$ | 40,598 | \$ | 332 | \$ | 1,108 | \$ | 19,368 | \$ | 757 | \$ | 62,163 |

Interfund balances result from the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures/expenses occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. Advances to and from other funds are not expected to be repaid within one year.

Interfund transfers reported in the fund financial statements as of June 30,2008 , consisted of the following (in thousands):
Transfers from Other Funds

| Transfers to Other Funds | General |  | Health and Social Services |  | Public Transportation |  | Environmental Management |  | Common School |  | Nonmajor Governmental Funds |  | Housing and Community Services |  | Veterans' Loan |  | Unemployment Compensation | University System | Nonmajor Enterprise Funds | Internal Service Funds |  | Fiduciary Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General |  | - | \$ | 9,458 | \$ | 23 | \$ | 11,929 | \$ | - | \$ | 171,608 | \$ | 4,647 | \$ | 300 | \$ | \$ 428,200 | \$ 146,692 | \$ | 24 | \$ | - | \$ | 772,881 |
| Health and Social Services |  | 170 |  | - |  | 26 |  | 9,447 |  | 361 |  | 148,767 |  | - |  | - | - | 2,666 | 44,099 |  | 167 |  | - |  | 205,703 |
| Public Transportation |  | - |  | 4,489 |  | - |  | 31,409 |  | - |  | 119,553 |  | - |  | - | - | 19 | - |  | - |  | - |  | 155,470 |
| Environmental Management |  | - |  | 27 |  | 327 |  | - |  | 9,856 |  | 28,682 |  | - |  | - | - | 1,467 | - |  | 286 |  | - |  | 40,645 |
| Common School |  | - |  | - |  | - |  | 4,892 |  | - |  | 55,443 |  | - |  | - | - | - | - |  | - |  | - |  | 60,335 |
| Nonmajor Governmental Funds |  | 38,880 |  | 82,092 |  | 3,870 |  | 107,914 |  | - |  | 566,153 |  | - |  | 99 | 347 | 20,775 | 154 |  | 2,298 |  | 497 |  | 823,079 |
| Lottery Operations |  | - |  | - |  | - |  | - |  | - |  | 654,443 |  | - |  | - | - | - | - |  | - |  | - |  | 654,443 |
| Unemployment Compensation |  | - |  | - |  | - |  | - |  | - |  | 35,814 |  | - |  | - | - | - | - |  | - |  | - |  | 35,814 |
| University System |  | - |  | - |  | - |  | - |  | - |  | 70 |  | - |  | - | - | - | - |  | - |  | - |  | 70 |
| Nonmajor Enterprise Funds |  | 82,666 |  | 7,934 |  | - |  | 158 |  | - |  | 22,100 |  | - |  | - | - | - | 105,607 |  | 789 |  | - |  | 219,254 |
| Internal Service Funds |  | - |  | 1 |  | - |  | 247 |  | - |  | 7,154 |  | - |  | - | - | - | - |  | 33 |  | - |  | 7,435 |
| Total |  | 121,716 | \$ | 104,001 | \$ | 4,246 | \$ | 165,996 |  | 10,217 | \$ | 1,809,787 | \$ | 4,647 | \$ | 399 | \$ 347 | \$ 453,127 | \$ 296,552 |  | \$ 3,597 | \$ | 497 | \$ | 2,975,129 |

Amount per table above
Transfer of capital assets from Central Services Fund to general government Total transfers to/from

| Transfers From <br> Other Funds | Transfers To <br> Other Funds |  |  |
| :---: | ---: | ---: | ---: |
| $\$$ | $2,975,129$ | $\$$ | $2,975,129$ |
|  | - | 17 |  |
| $\$$ | $2,975,129$ | $\$$ | $2,975,146$ |

In the fund financial statements, total transfers to other funds of \$2,975,146 are more than total transfers from other funds of \$2,975,129 due to a transfer of capital assets from the Central Services Fund to the general government, as described in the above reconciliation.

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service or capital construction from the funds collecting the receipts to the appropriate funds, and (3) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## 12. SEGMENT INFORMATION

Sections 285B. 410 through 285B. 482 of the Oregon Revised Statutes (ORS) create the Special Public Works Fund and authorize the Oregon Economic and Community Development Department (OECDD) to issue revenue bonds to finance loans to municipalities for infrastructure projects. ORS 285B. 560 through 285B. 599 establish the Water Fund and authorize OECDD to issue revenue bonds to finance loans to municipalities for safe drinking water projects and waste water system improvement projects. Loan repayments are pledged to repay the outstanding bonds.

The Housing and Community Services Department (HCSD) is authorized by ORS 456.645 to issue revenue bonds to finance single-family mortgage loans and multi-family housing projects. Financing of multi-family housing for elderly and disabled persons is authorized in article XI-I (2) of the Oregon Constitution. Mortgage payments and fees as well as rental revenues support these bonds.

Summary financial information for the Special Public Works Fund, the Water Fund and the various funds that account for the bond activity with pledged revenues of the HCSD for the year ended June 30, 2008, is as follows (in thousands):

| Condensed balance sheet | Special Public Works Fund |  | Water Fund | Mortgage Revenue Bonds | Homeowner Revenue Bonds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets: |  |  |  |  |  |  |
| Other current assets | \$ | 96,660 | \$ 22,769 | \$ 52,971 | \$ | 171 |
| Interfund receivables |  | - | 100 | - |  | - |
| Other noncurrent assets |  | 268,731 | 92,469 | 1,273,661 |  | 89,627 |
| Total assets | \$ | 365,391 | \$ 115,338 | \$ 1,326,632 | \$ | 89,798 |
| Liabilities: |  |  |  |  |  |  |
| Other current liabilities | \$ | 50,490 | \$ 19,333 | \$ 46,920 | \$ | 171 |
| Interfund payables |  | - | - | 106 |  | - |
| Other noncurrent liabilities |  | 101,779 | 41,195 | 1,207,727 |  | 89,583 |
| Total liabilities |  | 152,269 | 60,528 | 1,254,753 |  | 89,754 |
| Net assets: |  |  |  |  |  |  |
| Restricted |  | 6,700 | 165 | 71,879 |  | 44 |
| Unrestricted |  | 206,422 | 54,645 | - |  | - |
| Total net assets |  | 213,122 | 54,810 | 71,879 |  | 44 |
| Total liabilities and net assets | \$ | 365,391 | \$ 115,338 | \$ 1,326,632 | \$ | 89,798 |

## Condensed statement of revenues, expenses, and changes in fund net assets

Loan interest income
Other operating revenue
Other operating expenses
Operating income (loss)
Transfers from other funds
Transfers to other funds
Change in net assets
Beginning net assets (as restated)
Ending net assets

| Special Public Works Fund |  | Water Fund |  | Mortgage Revenue Bonds |  | Homeowner Revenue Bonds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 12,996 | \$ | 4,207 | \$ | 50,427 | \$ |  |
|  | 4,092 |  | 984 |  | 11,264 |  | 9,135 |
|  | $(11,634)$ |  | $(4,603)$ |  | $(58,099)$ |  | $(9,176)$ |
|  | 5,454 |  | 588 |  | 3,592 |  | (41) |
|  |  |  |  |  | 3,500 |  | 10 |
| (11) |  |  | $(2,413)$ |  |  |  |  |
| 5,443 |  |  | $(1,825)$ |  | 7,092 |  | (31) |
| 207,679 |  |  | 56,635 |  | 64,787 |  | 75 |
| \$ | 213,122 | \$ | 54,810 | \$ | 71,879 | \$ | 44 |

Condensed statement of cash flows
Net cash provided (used) by:
Operating activities
Noncapital financing activities
Investing activities
Net increase (decrease)
Beginning cash and cash equivalents (as restated)
Ending cash and cash equivalents

## Condensed balance sheet

Assets:
Other current assets
Capital assets
Accumulated depreciation
Other noncurrent assets
Total assets
Liabilities:
Other current liabilities
Interfund payables
Other noncurrent liabilities
Total liabilities
Net assets:
Invested in capital assets, net of related debt
Restricted
Total net assets
Total liabilities and net assets

Condensed statement of revenues, expenses, and changes in fund net assets

Loan interest income
Other operating revenue
Depreciation and amortization
Other operating expenses
Operating income (loss)
Transfers from other funds
Transfers to other funds
Change in net assets
Beginning net assets (as restated)
Ending net assets

| Special Public <br> Works <br> Fund | Water <br> Fund | Mortgage <br> Revenue <br> Bonds | Homeowner <br> Revenue <br> Bonds |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $\$$ | 11,714 | $\$(4,023)$ | $\$(201,839)$ | $\$$ | $(10)$ |
|  | $(33,373)$ | $(7,922)$ | 260,937 | $(228,489)$ |  |
|  | 4,205 | 823 | $(69,773)$ | 227,336 |  |
|  | $(17,454)$ | $(11,122)$ | $(10,675)$ | $(1,163)$ |  |
|  | 78,065 | 25,447 | 19,926 | 1,349 |  |
| $\$$ | 60,611 | $\$$ | 14,325 | $\$$ | 9,251 |


| Multifamily <br> Housing Revenue Bonds | Multiple Purpose Bonds | Elderly and Disabled Housing Fund |
| :---: | :---: | :---: |
| \$ 9,055 | \$ 3,662 | \$ 32,627 |
| - |  | 42 |
| - | - | (41) |
| 176,487 | 35,288 | 239,473 |
| \$ 185,542 | \$ 38,950 | \$ 272,101 |
| \$ 8,117 | \$ 3,405 | \$ 31,437 |
| - | - | 2 |
| 159,712 | 22,088 | 181,466 |
| 167,829 | 25,493 | 212,905 |


|  | - | - | 1 |
| ---: | ---: | ---: | ---: |
|  | 17,713 | 13,457 | 59,195 |
|  | 17,713 | 13,457 | 59,196 |
| $\$$ | 185,542 | $\$$ | 38,950 |


|  | ifamily <br> using venue onds | Multiple <br> Purpose Bonds |  | Elderly and Disabled Housing Fund |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 10,099 | \$ | 2,732 | \$ | 11,188 |
|  | 1,614 |  | 988 |  | 6,431 |
|  |  |  |  |  | (4) |
|  | $(9,437)$ |  | $(1,513)$ |  | $(12,988)$ |
|  | 2,276 |  | 2,207 |  | 4,627 |
|  | 325 |  | - |  |  |
|  | - |  | $(1,881)$ |  | (117) |
|  | 2,601 |  | 326 |  | 4,510 |
|  | 15,112 |  | 13,131 |  | 54,686 |
| \$ | 17,713 | \$ | 13,457 | \$ | 59,196 |


| Condensed statement of cash flows | Multifamily Housing Revenue Bonds |  | Multiple <br> Purpose Bonds |  | Elderly and Disabled Housing Fund |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Net cash provided (used) by: |  |  |  |  |  |  |
| Operating activities | \$ | 12,348 | \$ | 9,969 | \$ | 16,041 |
| Noncapital financing activities |  | $(10,773)$ |  | $(13,776)$ |  | $(19,537)$ |
| Investing activities |  | $(1,704)$ |  | 3,772 |  | 4,249 |
| Net increase (decrease) |  | (129) |  | (35) |  | 753 |
| Beginning cash and cash equivalents (as restated) |  | 724 |  | 673 |  | 46,925 |
| Ending cash and cash equivalents | \$ | 595 | \$ | 638 | \$ | 47,678 |

## 13. EMPLOYEE RETIREMENT PLANS

A. Plan Descriptions. The Public Employees Retirement System (PERS) provides defined benefit and defined contribution retirement plans for units of State government, school districts, community colleges, and political subdivisions of the State. The Public Employees Retirement Board (Board), under the guidelines of Chapters 238 and 238A of the Oregon Revised Statutes, administers PERS, and it provides retirement benefits and cost-of-living adjustments as well as disability, postemployment healthcare, and death benefits to plan members and beneficiaries.

PERS is a single pension plan that features both a cost-sharing multiple-employer pension plan and an agent multiple-employer pension plan. All plan assets may legally be used to pay benefits to any of the plan members or beneficiaries for which the assets were accumulated. Participation in the PERS cost-sharing multiple-employer plan is mandatory for units of State government, community colleges, and school districts. PERS is an agent multiple-employer plan for political subdivisions that have not elected to join the State and Local Government Rate Pool. Participation by most political subdivisions is optional, but irrevocable if elected. The State has no obligation to contribute, and it does not contribute, to the agent multiple-employer pension plan. At June 30, 2008, PERS had 887 employer members consisting of:

| State Agencies | 117 |
| :--- | ---: |
| Community Colleges | 17 |
| School Districts | 263 |
| Political Subdivisions | $\underline{490}$ |
|  | $\underline{\underline{887}}$ |

The PERS defined benefit and defined contribution retirement plans are reported in a pension trust fund of the State primary government. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. That report may be obtained by writing to the Fiscal Services Division, Public Employees Retirement System, 11410 SW 68th Parkway, Tigard, Oregon 97223.

Effective April 1, 1996, the Oregon University System (OUS) established the Optional Retirement Plan (ORP) as an alternative to PERS. The ORP is a defined contribution retirement plan that is available to OUS unclassified faculty and staff who are eligible for PERS. In addition to PERS and ORP, the OUS offers a variety of retirement options including the Teacher's Insurance and Annuity Association and College Retirement Equities Fund, the Federal Civil Service Retirement System, and the Federal Employees Retirement System.

Effective July 1, 1996, the Oregon Health and Science University (OHSU), which is a discretely presented component unit, established the University Pension Plan (UPP). The UPP is a defined contribution plan that is available to employees as an alternative to PERS. Employees become fully vested in employer contributions over a four-year period.
B. Summary of Significant Accounting Policies. The financial statements for the PERS pension plans are prepared using the accrual basis of accounting. Plan member contributions and employer member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Plan investments are reported at fair value. The custodial agent determines the fair value of debt and equity securities using recognized pricing services. Equity securities traded on a national or international exchange are valued at the last reported sales price. Debt securities are generally valued using evaluated bid prices. A small percentage of debt securities cannot be priced in this manner and, for these, a similar benchmark security is used. The benchmark has a coupon rate and maturity date comparable to the debt security being valued, and its market risk is similar considering current market conditions.

Investments in private equities are reported at values provided by the general partners. Investments in private equities representing publicly traded securities are stated at the quoted market price. In establishing the estimated fair value of investments without readily determinable market values, the general partners assume a reasonable period of time for liquidation of the investments and take into consideration the financial condition and operating results of the underlying portfolio companies, their historical cost, prices of recent public or private transactions in similar companies, the nature of the investments, restrictions on marketability, holding periods, cash flows, market conditions, foreign currency and interest rate exposures, and other factors deemed appropriate.

Direct investments in real estate are reported at values provided by investment managers based on periodic appraisals conducted every two to three years. Between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. Investments in real estate partnerships are reported at values provided by general partners. In the absence of observable market prices, general partners determine fair value by using valuation methodologies considered to be most appropriate for the type of investment giving consideration to a range of factors that they believe would be considered by market participants including, but not limited to, the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance and financing transactions subsequent to the acquisition of the investment. Mortgage loans on real estate are stated at the amortized unpaid principal balance.
C. Funding Policies. The PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, coupled with employee contributions, are intended to accumulate sufficient assets to pay retirement benefits when due. Plan member contributions are established by State statute; the Board, based on the required actuarially determined rate, establishes State employer contributions.

The following schedule summarizes the required State employee contributions and the required State employer pension contributions, shown as a percentage of covered salary, for the PERS multiple-employer plans, as of July 1, 2007:

|  | 238/238A |  | 238 | $238 A$ <br> Employer Rate |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
|  | Employee Rate | Employer Rate ** | General Service | Police and Fire |  |
| State Agencies * | $6.0 \%$ | $6.07 \%$ | $5.82 \%$ | $9.09 \%$ |  |
| State and Local | $6.0 \%$ | $7.88 \%$ | $5.82 \%$ | $9.09 \%$ |  |
| $\quad$ Government Rate Pool | $7.0 \%$ | $18.70 \%$ | $5.82 \%$ | $9.09 \%$ |  |
| Judiciary | $6.0 \%$ | $7.92 \%$ | $5.82 \%$ | $9.09 \%$ |  |
| School Districts | $6.0 \%$ | $8.51 \%$ | $5.82 \%$ | $9.09 \%$ |  |
| Non-Pooled |  |  |  |  |  |

* A subcomponent of the State and Local Government Rate Pool
** Includes average rate off-set from lump-sum payment contributions made by employers that issued pension obligation bonds.

The State 238 and 238A combined employer contributions for the primary government for the years ended June 30, 2008, 2007, and 2006 were approximately $\$ 33.2$ million, $\$ 43.4$ million, and $\$ 66.7$ million, respectively. The State 238 and 238A combined employer contributions for the discretely presented component units for the years ended June 30, 2008, 2007, and 2006 were approximately $\$ 16.5$ million, $\$ 26.7$ million, and $\$ 23.8$ million, respectively. For both the primary government and the discretely presented component units, actual contributions were equal to the annual required contributions in each year. Contributions in excess of the annual required contribution in fiscal year 2004 resulted in a net pension asset that is being amortized using the level dollar closed method over 22 years and assumed interest rate of 8 percent. The employer pension cost of $\$ 95.1$ million for fiscal year 2008 includes $\$ 45.4$ million of amortization of the net pension asset.

Under the ORP Tier One, Tier Two and Tier Three, the employee contribution rate is 6 percent and is paid by OUS. The employer contribution rate for the ORP Tier One and Tier Two is 16.01 percent and for Tier Three is 5.82 percent as of June 30, 2008. The OUS employer contributions to the ORP for the years ended June 30 , 2008, 2007, and 2006 were approximately $\$ 24.3$ million, $\$ 26.2$ million, and $\$ 25.3$ million, respectively. The OUS employee contributions to the ORP for the years ended June 30, 2008, 2007, and 2006 were approximately $\$ 11.9$ million, $\$ 11.2$ million, and $\$ 10.4$ million, respectively.

The OHSU Board of Directors determines contribution levels for the UPP. Employer contributions to the plan are 6 percent of salary and employee contributions are an additional 6 percent. Currently OHSU is funding employee contributions. The OHSU employer contributions to the UPP for the years ended June 30, 2008, 2007, and 2006 were approximately $\$ 13.2$ million, $\$ 11.3$ million, and $\$ 10.7$ million, respectively, and were equal to the employee contributions for each year.

## 14. OTHER POSTEMPLOYMENT BENEFIT PLANS

## A. Public Employees Retirement System

Plan Description. The Public Employees Retirement Board (Board), as established by Oregon Revised Statute (ORS) 238.410, contracts for healthcare insurance coverage on behalf of Public Employees Retirement System (PERS) members. Retirees who are eligible for PERS healthcare coverage pay their own age-adjusted premiums. PERS administers two separate defined benefit other postemployment benefit (OPEB) plans: the Retirement Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA).

The RHIA is a cost-sharing multiple-employer OPEB plan in which 887 employers participate. Established through ORS 238.420, the plan provides a payment of up to $\$ 60$ toward the monthly cost of health insurance for eligible PERS members. To be eligible for the RHIA subsidy, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare parts A and B coverage, and (3) enroll in a PERS-sponsored health insurance plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIA plan. The number of RHIA plan members was 38,053 as of June 30, 2008.

The RHIPA is a single-employer OPEB plan established through ORS 238.415. The plan provides payment of the average difference between the health insurance premiums paid by retired state employees, under contracts entered into by the Board, and health insurance premiums paid by state employees who are not retired. Retired state employees are qualified to receive the RHIPA subsidy if they had eight or more years of qualifying service in PERS at the time of retirement or are receiving a disability pension calculated as if they had eight or more years of qualifying service, but are not eligible for federal Medicare coverage. A surviving spouse or dependent of a deceased retired state employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died, and the member retired on or after September 29, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIPA plan. The number of RHIPA plan members was 715 as of June 30, 2008.

The PERS RHIA and RHIPA defined benefit OPEB plans are reported as other employee benefit trust funds of the State primary government. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. That report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, 11410 SW 68 ${ }^{\text {th }}$ Parkway, Tigard, Oregon 97223.

Summary of Significant Accounting Policies. The financial statements for the PERS OPEB plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Plan investments are reported at fair value. The fair value of debt and equity securities is determined by the custodial agent, using recognized pricing services. Equity securities traded on a national or international exchange are valued at the last reported sales price. Debt securities are generally valued using evaluated bid prices. A small percentage of debt securities cannot be priced in this manner and, for these, a similar benchmark security is used. The benchmark has a coupon rate and maturity date comparable to the debt security being valued, and its market risk is similar, considering current market conditions.

Investments in private equities are reported at values provided by the general partners. Investments in private equities representing publicly traded securities are stated at the quoted market price. In establishing the estimated fair value of investments without readily determinable market values, the general partners assume a reasonable period of time for liquidation of the investments and take into consideration the financial condition and operating results of the underlying portfolio companies, their historical cost, prices of recent public or private transactions in similar companies, the nature of the investments, restrictions on marketability, holding periods, cash flows, market conditions, foreign currency and interest rate exposures, and other factors deemed appropriate.

Direct investments in real estate are reported at values provided by investment managers based on periodic appraisals conducted every two to three years. Between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. Investments in real estate partnerships are reported at values provided by general partners. In the absence of observable market prices, general partners determine fair value by using valuation methodologies considered to be most appropriate for the type of investment giving consideration to a range of factors that they believe would be considered by market participants including, but not limited to, the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance and financing transactions subsequent to the acquisition of the investment. Mortgage loans on real estate are stated at the amortized unpaid principal balance.

Due to the inherent uncertainty and the degree of judgment involved in determining private equity and real estate valuations, the estimated fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments, and the recorded estimated fair values may differ from the amounts that eventually may be realized from the sale or other disposition of these investments.

Contributions and Funding. Both of the PERS OPEB plans are advance-funded through employer contributions established on an actuarially determined basis. All PERS employers currently contribute 0.37 percent of covered payroll to fund the RHIA. This contribution is included in the employer contribution rates discussed in Note 13. The employer contribution rate covers the normal cost payment and an amount to amortize the unfunded actuarial accrued liability over a period commencing on the actuarial valuation date and ending on December 31, 2027. The employers' aggregate actual contributions for the years ended June 30 , 2008, 2007, and 2006 totaled approximately $\$ 27.8$ million, $\$ 41.2$ million and $\$ 38.2$ million, respectively, and were equal to the annual required contribution for each year.

The funded status of the RHIA postemployment healthcare plan as of the most recent actuarial valuation date is as follows (dollars in millions):

Retirement Health Insurance Account (RHIA) Plan


State agencies currently contribute 0.10 percent of PERS covered salaries to fund the RHIPA. State employer contributions for the years ended June 30, 2008, 2007, and 2006 totaled approximately $\$ 1.8$ million, $\$ 2.4$ million, and $\$ 2.2$ million, respectively, and were equal to the annual required contribution for each year. The funded status of the RHIPA postemployment healthcare plan as of the most recent actuarial valuation date is as follows (in millions):

Retiree Health Insurance Premium Account (RHIPA) Plan


Actuarial Methods and Assumptions. The PERS postemployment healthcare benefit obligation, including both RHIA and RHIPA, was determined as part of the actuarial valuation prepared by the PERS consulting actuary at December 31, 2007 using the projected unit credit cost method. Significant assumptions used in the actuarial valuation include an 8 percent per annum rate of return on the investment of present and future assets, projected payroll growth of 3.75 percent, a 2 percent cost of living adjustment, and a healthcare cost inflation adjustment graded from 8 percent in 2008 to 5 percent in 2013. The RHIPA plan uses an inflation assumption of 2.75 percent. However, the RHIA plan does not use an inflation assumption because statute sets the payment amount and does not adjust for increases in healthcare costs. The actuarial value of plan assets for both RHIA and RHIPA is equal to the fair market value of assets on the valuation date. The amount of net assets available for other postemployment benefits for RHIA and RHIPA at June 30, 2008 is $\$ 237.7$ million and $\$ 7.3$ million, respectively. Both PERS plans use the level percentage of payroll amortization method with a remaining closed amortization period of 20 years. Because both plans implemented GASB Statement No. 45 prospectively, there was no net OPEB liability at transition. In addition, there is no net OPEB obligation to report for either plan for the year ended June 30, 2008, because the actual contribution for the year equals the annual required contribution.

## B. Public Employees Benefit Board

Plan Description. The State participates in a defined benefit postemployment healthcare plan, administered by the Public Employees Benefit Board (PEBB), which offers medical, dental, and vision benefits to eligible retired state employees and their beneficiaries. The PEBB Plan is an agent multiple-employer postemployment healthcare plan in which 11 employers participate. Chapter 243 of the Oregon Revised Statutes gives PEBB the authority to establish and amend the benefit provisions of the PEBB Plan. As the administrator of the PEBB Plan, PEBB has the authority to determine postretirement benefit increases and decreases. The PEBB Plan allows qualifying retired employees to continue their healthcare on a self-pay basis until eligible for Medicare, usually at age 65. Participating retirees pay their own monthly premiums based on a blended premium rate determined by pooling the retirees with active employees for insurance rating purposes, thus, creating an "implicit rate subsidy." This means that the healthcare insurance premiums paid by the State for active employees are higher than they would be if the premiums were based on active employees alone. As of June 30, 2008, PEBB Plan members consist of 47,724 active employees and 2,721 retired employees and beneficiaries receiving benefits. PEBB does not issue a separate, publicly available financial report.

Summary of Significant Accounting Policies. The PEBB plan implicit rate subsidy, if not fully funded, represents an obligation of the State, the net OPEB obligation. The net OPEB obligation for the year ended June 30, 2008 is $\$ 20.3$ million and is allocated to the participating funds based on each fund's proportionate share of the annual OPEB cost as determined by health insurance premium payments.

Contributions. State employer contributions and the contribution requirements of active employee plan members who are represented by labor unions are established and amended through negotiations during the bargaining process. State employer contributions and the contribution requirements of active employee plan members who are not represented by labor unions are established and amended through a directive issued by authorized individuals for the executive, legislative, and judicial branches of State government. The PEBB establishes annual premiums to be charged for various levels of healthcare coverage.

Funding Policy. The PEBB Plan funding policy provides for employer contributions at amounts sufficient to fund benefits, including the rate subsidy, on a pay-as-you-go basis. Active employees do not make contributions. Administrative costs of the PEBB Plan are financed by up to 2 percent of employer and plan member contributions. For the year ended June 30, 2008, retired plan members contributed $\$ 26.9$ million through their required contributions of an average of $\$ 823.56$ per month.

Annual OPEB Cost and Net OPEB Obligation. The PEBB postemployment healthcare benefit obligation was determined as part of the actuarial valuation prepared by the PEBB consulting actuary at July 1, 2007, using the entry age normal cost method. The State's annual OPEB expense is based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over thirty years. Significant assumptions used in the actuarial valuation include a 4.5 percent per annum rate of return on the investment of present and future assets, and a medical healthcare cost inflation adjustment graded from an average of 11.2 percent in 2008 to an average of 5 percent in 2024. The dental healthcare cost inflation adjustment was graded from an average of 5.3 percent in 2008 to an average of 4 percent for 2017 and beyond. The plan has an open amortization period of 30 years and uses the level dollar amortization method. For the PEBB plan, GASB Statement No. 45 has been implemented prospectively; there was no net OPEB liability at transition. The following table shows the components of OPEB cost for the year, the amount actually contributed, and changes to the net OPEB obligation (in millions):

|  | $\begin{gathered} \text { June } 30, \\ 2008 \end{gathered}$ |  |
| :---: | :---: | :---: |
| Annual Required Contribution | \$ | 34.8 |
| Interest on net OPEB obligation |  | - |
| Annual OPEB cost (expense) |  | 34.8 |
| Contributions made |  | (14.5) |
| Increase in net OPEB obligation |  | 20.3 |
| Net OPEB obligation - beginning of year |  |  |
| Net OPEB obligation - end of year | \$ | 20.3 |
| Percent of annual OPEB cost contributed |  | 41.7\% |

The funded status of the PEBB postemployment healthcare plan as of the most recent actuarial valuation date is as follows (in millions):

| Actuarial | Actuarial |  |  |  |  | UAAL as a |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of | Liability | AAL | Funded | Covered | Covered |
| Valuation | Assets | (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| Date | (a) | (b) | (b-a) | (a/b) | (c) | ((b-a)/c) |
| 7/1/2007 | \$ 0 | \$ 323.4 | \$ 323.4 | 0\% | \$ 2,187.2 | 14.8\% |

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results
are compared to past expectations and new estimates are made about the future. The required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective and include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

## C. Discretely Presented Component Units

SAIF Corporation (SAIF) administers a single-employer defined benefit healthcare plan. SAIF employees retiring under Oregon PERS are eligible to receive medical coverage for self and spouse until age 65. Retirees must pay the full premium for the coverage elected. Premiums for coverage are identical for active and retired employees, except to the extent which SAIF pays all or a portion of its active employees' premiums. Benefit provisions are established by SAIF Corporation. The plan does not issue a separate, publicly available financial report.

Funding Policy. The plan funding policy provides for contributions at amounts sufficient to fund benefits on a pay-as-you-go basis. Full-time active employees do not make contributions. Participating retirees pay their own monthly premiums based on a blended premium rate since retirees are pooled together with active employees for insurance rating purposes. For the year ended December 31, 2007, the amount actually contributed to the plan and changes in SAIF's net OPEB Obligation (in thousands):

|  | June 30,$2008$ |  |
| :---: | :---: | :---: |
| Annual Required Contribution | \$ | 391 |
| Interest on net OPEB obligation |  |  |
| Annual OPEB cost (expense) |  | 391 |
| Contributions made |  | (147) |
| Increase in net OPEB obligation |  | 244 |
| Net OPEB obligation - beginning of year |  |  |
| Net OPEB obligation - end of year | \$ | 244 |
| Percent of annual OPEB cost contributed |  | 37.6\% |

Actuarial Methods and Assumptions. The postemployment healthcare benefit obligation was determined as part of the actuarial valuation prepared by a consulting actuary as of December 31, 2007, using the projected unit credit cost method. Significant assumptions used in the actuarial valuation include a 5.5 percent investment rate of return and an annual medical healthcare cost trend rate of 9 percent initially, reduced by 1 percent decrements annually to an ultimate rate of 5 percent in 2011. The unfunded actuarial accrued liability (UAAL) is being amortized as a level percentage of payroll on an open basis for 15 years. GASB Statement No. 45 was implemented prospectively, and there was no net OPEB obligation at transition.

The funded status of the SAIF plan as of the most recent actuarial valuation date is as follows (in thousands):

|  |  | Actuarial |  |  | UAAL as a |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actuarial | Accrued | Unfunded |  |  | \% of |
| Actuarial | Value of | Liability | AAL | Funded | Covered | Covered |
| Valuation | Assets | (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| Date | (a) | (b) | (b-a) | $(\mathrm{a} / \mathrm{b})$ | (c) | $(\mathrm{b}-\mathrm{a}) / \mathrm{c})$ |
| $1 / 1 / 2007$ | $\$ 0$ | $\$ 2,972.8$ | $\$ 2,972.8$ | $0 \%$ | $\$ 50,229.2$ | $5.9 \%$ |

Oregon Health and Science University (OHSU) administers a single-employer defined benefit healthcare plan. OHSU retiring employees are eligible to receive medical coverage for self and spouse until age 65. Retirees must pay the full premium for the coverage elected. The plan funding policy provides for contributions at
amounts sufficient to fund benefits on a pay-as-you-go basis. Full-time active employees also make contributions. Participating retirees pay their own monthly premiums based on a blended premium rate since retirees are pooled together with active employees for insurance rating purposes.

The following table shows the components of OHSU's annual OPEB cost for the fiscal year ended June 30, 2008, the amount actually contributed to the plan, and changes in OHSU's net OPEB obligation (in thousands):

|  | $\begin{gathered} \text { June } 30, \\ 2008 \end{gathered}$ |  |
| :---: | :---: | :---: |
| Annual Required Contribution | \$ | 2,355 |
| Interest on net OPEB obligation |  | 118 |
| Annual OPEB cost (expense) |  | 2,473 |
| Contributions made |  | $(1,138)$ |
| Increase in net OPEB obligation |  | 1,335 |
| Net OPEB obligation - beginning of year |  | - |
| Net OPEB obligation - end of year | \$ | 1,335 |
| Percent of annual OPEB cost contributed |  | 46\% |

The funded status of the OHSU plan as of the most recent actuarial valuation date is as follows (in thousands):

| Actuarial | Actuarial |  |  |  |  | UAAL as a \% of |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Value of | Liability | AAL | Funded | Covered | Covered |
| Valuation | Assets | (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| Date | (a) | (b) | (b-a) | (a/b) | (c) | ( $(\mathrm{b}-\mathrm{a}) / \mathrm{c}$ ) |
| 1/1/2008 | \$ 0 | \$ 19,120 | \$ 19,120 | 0\% | \$ 525,932 | 3.6\% |

The actuarially determined amounts above use an assumed discount rate of 5 percent in the January 1, 2008 valuation. The assumed healthcare cost trend rate was 10 percent in 2008, declining gradually to 5 percent in 2018 and remaining at 5 percent thereafter. The actuarial cost method used is the projected unit credit method.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Therefore, actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the types of benefits provided under the terms of the plan at the time of valuation and on the pattern of sharing costs between the employer and plan members to that point.

## 15. DEFERRED COMPENSATION PLANS

A. Deferred Compensation Fund. The Oregon Savings Growth Plan (State Plan) is a deferred compensation plan available to eligible state employees. Employee contributions are deposited into the Deferred Compensation Fund established by Oregon Revised Statute (ORS) 243.411. To participate, an employee enters into an individual agreement with the State to defer current earnings to be paid at a future date. The Public Employees Retirement Board (Board) administers the State Plan. As trustee of the assets, the Board contracts with ING, which recently acquired CitiStreet, a joint venture between Citigroup and State Street Bank and Trust Company, to maintain participant records. The Office of the State Treasurer, as custodian of the assets, also contracts with State Street Bank and Trust Company to provide financial services. Activity of the State Plan is reported as other employee benefit trust funds. As of June 30, 2008, the fair value of the investments was $\$ 918.4$ million.
B. SAIF Corporation Deferred Compensation Plan. SAIF Corporation administers a deferred compensation plan that is available to SAIF employees (SAIF Plan). Employees may enter into an individual agreement with SAIF Corporation to defer current earnings to be paid at a future date. The SAIF Plan assets are held in a custodial account or an annuity contract by the plan provider for the exclusive benefit of the participants or their beneficiaries. The plan assets and the corresponding liability are not reported in the SAIF Corporation balance sheet at December 31, 2007.

Both the State Plan and the SAIF Plan are administered in compliance with Internal Revenue Code Section 457. Participants are not required to pay federal or state income taxes on the deferred earnings until those earnings are received. Participants or their beneficiaries cannot receive the funds until at least one of the following circumstances is met: termination due to death; disability; resignation; retirement; unforeseeable emergency; or by requesting a de minimus distribution from inactive accounts valued at less than $\$ 5,000$. Payments to participants may be made over a period not to exceed the life expectancy of the participant and/or alternate payee. The State and SAIF Corporation have no liability for losses under the deferred compensation plans, but they do have the prudent investor responsibility of due care.

## 16. TERMINATION BENEFITS

During the year ended June 30, 2008, the Oregon University System provided termination benefits through an early retirement program at Southern Oregon University (SOU). Since 1998, SOU has offered a voluntary tenure relinquishment and early retirement program to tenured faculty who are at least 55 years of age. Faculty, who elect this plan, relinquish all claims to tenure and receive an annual full-time fixed term contract for up to three years. An option within the plan provides that SOU will subsidize health and dental benefits up to a specified dollar amount for up to seven years after the employee's retirement date. As of June 30, 2008, twenty-seven retirees were participating in the plan.

An early retirement liability of $\$ 182$ thousand is included in current Notes, Contracts and Mortgages Payable and an early retirement liability of $\$ 360.6$ thousand is included in noncurrent Notes, Contracts and Mortgages Payable in the University System Fund. The liability is calculated using the discounted present value of expected future benefit payments, with a discount rate of 6 percent.

## 17. RISK FINANCING

A. Property, Liability, and Workers' Compensation Coverages for State Government. The State Services Division of the Department of Administrative Services administers the State's property and liability insurance programs. The division believes it is economical to manage the State's risks internally. The division minimizes purchases of commercial insurance for most risks of loss. The division sets aside assets for actuarially forecasted losses in the Insurance Fund. It is an internal service fund established under Chapter 278 of the Oregon Revised Statutes. The Insurance Fund services claims for these risks:

- Direct physical loss or damage to State property
- Tort liability claims brought against the State, its officers, employees, or agents
- Inmate injury
- Workers' compensation
- Employee dishonesty
- Faithful performance bonds for key positions as required by law and additional positions as determined by agency policy

The fund is backed by commercial policies, such as an excess property policy with a limit of $\$ 400$ million and a blanket commercial excess bond with a limit of $\$ 20$ million. The division purchases commercial insurance for specific insurance needs not covered by the fund. The amount of claim settlements did not exceed commercial insurance coverage for each of the past three fiscal years.

All State agencies, commissions and boards participate in the fund. The division allocates the cost of claims and claims administration by charging an assessment to each State entity, based on its share of losses. Statewide risk charges are based on independent biennial actuarial forecasts and division expenses, less any available fund balance from the prior biennium.

The division purchases workers' compensation insurance for the State from SAIF Corporation. The Insurance Fund reimburses SAIF Corporation for claim costs and service fees. The division purchases retrospective paid loss plans that have cash flow and investment earnings advantages. The plans are ten years in length. The accumulated claim loss liability for the plans was approximately $\$ 50$ million as of June 30, 2008. Independent actuaries determine biennial loss forecasts.

The division reevaluates claim liabilities periodically, considering recently settled claims, the frequency of claims, and other economic and social factors. Liabilities include an amount for claims and legal expenses that have been incurred but not reported (IBNR). The estimation process is not exact since actual claim liabilities depend on inflation and changes in legal doctrines and damage awards. The division discounts claim liabilities at annual rates of 4 to 6 percent. Contracted actuaries estimate claims and allocated and unallocated expenses, including legal expenses, which are incurred but not reported. They use the last 20 to 25 years of State claims data and the projected numbers of employees, payroll, vehicles, and other property. They forecast ultimate losses by line of coverage.

The changes in the Insurance Fund balances of aggregate claim liabilities for the years ended June 30, 2008 and 2007 (in thousands) are:

|  | Increase in <br> Claims or <br> Beginning <br> Balance |  |  |  | Claim <br> Estimate |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Fiscal Year | Payments | Ending <br> Balance |  |  |  |
| 2008 | $\$$ | 103,795 | $\$$ | 50,383 | $\$$ |
| 2007 | 109,139 | 37,716 | $(33,209)$ | $\$$ | 120,969 |
|  |  |  | $(43,060)$ | 103,795 |  |

The June 30, 2008, balance of claim liabilities is reported as claims and judgments payable in the Central Services Fund.
B. Supplemental Workers' Compensation Insurance. The Department of Consumer and Business Services operates several supplemental workers' compensation benefit programs. These are accounted for as special revenue funds. The primary program is the Retroactive Program, established by Oregon Revised Statute 656.506. It provides increased insurance benefits to claimants or their beneficiaries when current payment requirements exceed benefits in effect at the time of injury.

The Department of Consumer and Business Services determines the funding of supplemental workers' compensation insurance programs through cash flow projections based on historical data and economic forecasts. Employer work hour assessments, contributions by employees, workers' compensation insurance premium assessments, and investment and interest earnings pay for the programs.

The changes in the balances of aggregate claim liabilities for supplemental workers' compensation insurance for the years ended June 30, 2008 and 2007 (in thousands) are:

|  |  | Increase in |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | Beginning <br> Claims or <br> Estimate | Claim <br> Payments | Ending <br> Balance |  |  |
| 2008 | $\$$ | 955,559 | $\$$ | 586 | $\$$ |
| 2007 | $1,037,462$ | 12,888 | $(6,168)$ | $\$$ | 949,977 |
|  |  |  | $(94,791)$ | 955,559 |  |

Long-term liabilities were actuarially computed as of June 30, 2008, using the discounted cost valuation method. The discount rate for the Retroactive Program is 6 percent. This liability is reported as part of claims and judgments payable in the government-wide Statement of Net Assets.
C. SAIF Corporation Workers' Compensation Insurance. The Legislature created SAIF Corporation (SAIF) to transact workers' compensation insurance and reinsurance business. SAIF is an independent public corporation, a discretely presented component unit of the State, and the largest workers' compensation insurer in Oregon. SAIF has established a reserve for both reported and unreported insured events, which includes estimates of future payments of losses and related loss adjustment expenses. In estimating the reserve for loss and loss adjustment expense, SAIF considers prior experience, industry information, currently recognized trends affecting data specific to SAIF, and other factors relating to workers' compensation insurance underwritten by SAIF. SAIF discounts its case unpaid losses using a 3.5 percent discount rate.

The reserve for loss and loss adjustment expense increased during 2007 primarily due to growth in SAIF's book of business as both the number of policyholders and premium amount grew during the year. There was a favorable development of $\$ 74.4$ million related to prior accident years that was attributable to a number of factors. Medical cost escalation for 2007 was lower than expected, and the explicit assumption for medical cost escalation for the next three years was lowered to recognize the current short-term trend. Development for indemnity reserves related to prior accident years was also favorable due to lower tail factors for permanent total disabilities and fatal awards. The favorable loss adjustment expense development was largely attributable to a reduction in the number of payments and reserve changes performed by claims adjusters during calendar year 2007.

The changes in the balance of the reserve for loss and loss adjustment expense related to workers' compensation insurance underwritten by SAIF for 2007 and 2006 (in thousands) are:

| Calendar | Beginning <br> Balance | Incurred Losses and <br> Loss Adjustment <br> Expenses | Loss and Loss <br> Adjustment Expense <br> Payments | Ending <br> Balance |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Year | $\$ 2,686,401$ | $\$$ | 435,297 | $\$$ | $(316,333)$ |

D. Oregon Health and Science University Self-Funded Insurance Programs. The Oregon Health and Science University (OHSU), which is also a discretely presented component unit of the State, maintains several self-funded insurance programs. Coverage for professional, general, automobile, directors and officers, and employment practices liabilities is provided through OHSU's solely-owned captive insurance company, OPS. OHSU has contracted with independent actuaries to estimate the ultimate cost of settlements related to the coverage provided by OPS. The liability reported for fiscal years 2008 and 2007 was calculated using a 5 percent discount rate.

In addition, OHSU is self-insured for its risk of loss related to costs to insure its employees for medical, dental and vision coverage. A third-party actuary has been utilized to assist in the estimation of OHSU's liability for the employee health programs related to claims payable and those claims incurred, but not yet paid or reported, of approximately $\$ 14.1$ million and $\$ 7.8$ million as of June 30, 2008 and 2007, respectively. These amounts are included in the current portion of claims and judgments payable in the accompanying financial statements.

OHSU purchases workers' compensation coverage from SAIF. The SAIF policy is written as a paid loss retrospective plan. OHSU's liability includes an IBNR factor based on annual actuarial projections.

In December 2007, the Oregon Supreme Court found unconstitutional certain provisions of the Oregon Tort Claims Act (OTCA) that limited OHSU's liability for the acts of its employees and agents in large damages cases. The impact of this decision has been included in the liability for self-funded insurance programs in the accompanying financial statements.

The total liability reported for OHSU's self-funded insurance programs was $\$ 89.6$ million and $\$ 79.8$ million for fiscal years ending June 30, 2008 and 2007, respectively. The amount of claim settlements did not exceed OHSU's self-insurance and commercial insurance coverage for each of the past three fiscal years.

## 18. DISCOUNTS AND ALLOWANCES IN PROPRIETARY FUNDS

Proprietary fund revenues, including discretely presented component units, are reported net of discounts and allowances in the accompanying financial statements.

The following schedule summarizes discounts and allowances in proprietary funds for the year ended June 30, 2008 (in thousands):

## Primary Government

| Proprietary Funds | Type of Revenue | Amount |
| :--- | :--- | ---: |
| Lottery Operations | Sales | $\$ 9$ |
| Unemployment Compensation | Assessments | 464 |
| Unemployment Compensation | Fines and forfeitures | 113 |
| University System | Charges for services | 96,859 |
| Nonmajor Enterprise Funds | Charges for services | 94,729 |
| Nonmajor Enterprise Funds | Sales | 5,729 |
| Nonmajor Enterprise Funds | Other | 1 |
| Internal Service Funds | Other | 10 |
| primary government |  | $\$ 198,897$ |

## Discretely Presented Component Units

| Component Units | Type of Revenue |  | Amount |
| :---: | :---: | :---: | :---: |
| SAIF Corporation | Charges for services | \$ | $(1,198)$ |
| Oregon Health and Science University | Charges for services |  | 777,361 |
| Oregon Health and Science University | Gifts, grants and contracts |  | (175) |
| Total SAIF and Oregon Health and Science University |  | \$ | 775,988 |

## 19. PRIOR PERIOD ADJUSTMENTS

The following prior period adjustments over $\$ 10$ million are included in total prior period adjustments in the accompanying financial statements:

## Governmental Funds

Environmental Management Fund. Prior period adjustments were made for $\$ 4.3$ million to correct federal revenue accrued but not received in the prior year and for $\$ 8.3$ million for revenue recognized but not yet earned.

Health and Social Services Fund. A prior period adjustment for $\$ 32.1$ million was made to restate beginning fund balance for revenue collected and reported in a prior period that had not been earned.

Other Special Revenue Funds. Beginning fund balance was restated by $\$ 19$ million for revenue that should have been recognized in a prior period, but was deferred.

## Proprietary Funds

Unemployment Compensation Fund. A restatement of beginning fund balance was made to correct a $\$ 10.4$ million overstatement of expenditures in the prior year.

## 20. FUND EQUITY

A. Net Assets Restricted by Enabling Legislation. The following schedule summarizes the State's net assets at June 30, 2008, that are restricted by enabling legislation (in thousands). All of these legislative restrictions are in the governmental activities.

|  | Restricted Net <br> Assets |  |
| :--- | ---: | ---: |
| Expendable Restricted Net Assets Restricted for: |  |  |
| Residential Assistance | $\$$ | 134,096 |
| Workers' Compensation | 14 |  |
| Education | 2,584 |  |
| Natural Resource Programs | 9,726 |  |
| Health Services | 21,104 |  |
| Nonexpendable Restricted Net Assets Restricted for: | 1,443 |  |
| Education | 23,258 |  |
| Residential Assistance | 3,500 |  |
| Natural Resource Programs | 250 |  |
| Workers' Compensation | 195,975 |  |
| $\quad$ Total | $\$$ |  |

B. Reserved for Permanent Fund Principal. The amount reported as reserved for permanent fund principal in the governmental funds financial statements is higher than the prior fiscal year. The $\$ 568$ thousand increase is not supported by contributions to permanent funds in the current fiscal year because this amount should have been reported as contributions to permanent funds in prior fiscal years. The amount reported as reserved for permanent fund principal should have been $\$ 568$ thousand higher in the prior fiscal year. This did not result in reporting a prior period adjustment because beginning fund balance in total is correct.

## 21. COMMITMENTS

The State has made commitments that are to be funded with general funds, federal funds, lottery funds, or other funds resources. These commitments may take the form of grants, loans, or contracts for services. Commitments in effect as of June 30, 2008, and the anticipated sources of funding are summarized in the following table (in thousands):

| Purpose | General Funds |  | Federal Funds |  | Lottery Funds |  | Other <br> Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Community services contracts | \$ | 268,683 | \$ | 333,503 | \$ | 962 | \$ | 26,668 | \$ | 629,816 |
| Grant and loan commitments |  | 175,897 |  | 138,643 |  | 89,456 |  | 261,159 |  | 665,155 |
| Personal services contracts |  | 67,464 |  | 28,972 |  | - |  | 19,358 |  | 115,794 |
| Equipment purchases |  | 11 |  | 45 |  | 17,614 |  | 637 |  | 18,307 |
| Indigent defense contracts |  | 68,481 |  | - |  | - |  | - |  | 68,481 |
| Total | \$ | 580,536 | \$ | 501,163 | \$ | 108,032 | \$ | 307,822 | \$ | 1,497,553 |

In addition, the Oregon Investment Council has entered into agreements that commit the Public Employees Retirement Fund (PERF) investment managers, upon request, to make additional investment purchases up to a predetermined amount. As of June 30, 2008, the PERF had $\$ 8.7$ billion in commitments to purchase private equity investments and $\$ 2.1$ billion in commitments to purchase real estate investments. These amounts are unfunded and are not recorded in the Statement of Fiduciary Net Assets.

## 22. CONTINGENCIES

A. Litigation. The State is involved in certain legal proceedings that, if decided against the State, may require significant future expenditures or may impair future revenue sources. Several legal claims remain pending in State courts challenging the legislative changes that were enacted to the Public Employees Retirement System (PERS) during the 2003 legislative session. The legislation included a statutory remedy to a case that was brought on behalf of certain local government employers challenging previous actions by the Public Employees Retirement Board (PERB), City of Eugene v. State of Oregon. In that case, the trial court ruled that PERB had credited too much in 1999 earnings to certain member accounts. The decision was appealed by PERS members. The original parties in the case entered into a settlement agreement in which the PERB agreed to reduce the 1999 earnings credited to certain member regular accounts. In 2005, the Oregon Supreme Court dismissed the appeal of the case as moot due to the 2003 PERS legislation, court decisions, and the settlement agreement. In July 2006, the court vacated the underlying trial court judgment.

The Supreme Court's decision in the City of Eugene appeal affects certain pending cases that challenge PERB's actions taken to address the 1999 over-crediting addressed in the litigation, the City of Eugene settlement, and the PERS legislation. The decision most directly affects a class action suit filed by certain retirees which challenges PERB's recovery of funds from the 1999 over-crediting. The amount at issue is approximately $\$ 800$ million. In June 2007, the Multnomah County Circuit Court issued an opinion in favor of the retirees, ruling that the retirees were not liable for the repayment of any excess benefits and that PERS should treat the overpayments as administrative expenses. The State is in the process of determining its response to the court's decision. A similar issue is pending in another case filed by non-retired participants, whose account balances were lowered to adjust for the 1999 over-crediting. The amount at issue for the nonretirees is also approximately $\$ 800$ million.

Other legal claims pending against the State relate to Measure 37, which was approved by Oregon voters in November 2004. Measure 37 entitled certain landowners either to compensation for the decline in market value of their property as a result of certain land use regulations that were enacted or enforced by the State or local governments, or to have the land use regulations waived. Measure 37 did not apply to laws that were enacted to prevent nuisances or to protect public health or to laws that are required to comply with federal law. A property owner was not entitled to compensation for land use regulations that were enacted before the property owner or a member of the property owner's family acquired the property. Claimants had approximately two years after the effective date of Measure 37 or two years from the date the land use regulation was applied, whichever was later, to file a claim. As of December 5, 2007, the State had received 6,857 Measure 37 claims. Of those filed claims, 3,722 were closed by issuance of a final order or through withdrawal and 3,135 were being processed. More than $\$ 19$ billion in compensation had been requested under the claims filed with the State. The State denied claims or waived regulations for the claims submitted. Numerous lawsuits were pending as of December 2007 that asserted the State's actions in waiving State laws or denying claims were unlawful or violated the Oregon Constitution for various reasons.

Measure 49, which modifies Measure 37, was approved by voters in November 2007. Under Measure 49, Measure 37 claimants are not entitled to monetary compensation. However, if the claimant had proceeded far enough under Measure 37 to have a "vested right," the claimant may be entitled to continue to pursue the use authorized pursuant to its original claim under Measure 37. Otherwise, claimants may be entitled to relief in the form of home site approvals. Measure 49 also provides for transferability of development rights, revises the claims process for future land use regulations, and provides a method for determining the amount of compensation to which a claimant may be entitled. As of March 2008, 147 Measure 37 circuit court cases were pending and 65 had been dismissed. Some claimants are resisting motions to dismiss their Measure 37 cases, contending that Measure 49 does not apply to their claims or is unconstitutional. Several cases challenge the Legislative Assembly's referral of Measure 49 to voters. To date, the courts have ruled in the State's favor. Final resolution of the constitutional issues raised regarding Measure 49, the impact of Measure 49 on Measure 37 claims, and the amount of claims compensation that may eventually be paid is uncertain.

In December 2007, the Oregon Supreme Court upheld a challenge to the constitutionality of parts of the Oregon Tort Claims Act in Clarke v. Oregon Health Sciences University (OHSU). Under the Act, the State's common law sovereign immunity from suit is lifted and claims may be brought against a public body in Oregon, including the State. The liability of public bodies is capped at $\$ 200,000$ for individual claims. The public body may be substituted as a defendant in lieu of individual employees of the public body, limiting recovery for claims against individual employees. In Clarke, the plaintiff was severely disabled as a result of
the negligence of health professionals employed at OHSU. The alleged damages amount to approximately $\$ 12$ million. The Oregon Supreme Court concluded that, based on the amount of damages alleged, the substitution of OHSU for the individual defendants did not provide substantial remedy to the plaintiff and, therefore, violated Article I, Section 10 of the Oregon Constitution, which provides the right to a remedy to persons who are injured in their person, property, or reputation. The impact of the court's ruling in this case on other public bodies is uncertain. The decision may mean that the State must pay higher amounts to indemnify its employees because the State may not substitute its limited liability for its employees. The State is in the process of assessing its potential exposure to increased liability amounts, but initial estimates are that the ruling could result in an additional $\$ 75$ million in liability costs per biennium.

The State of Oregon is involved in negotiations related to a non-judicial allocation of costs associated with the investigation and clean-up of sediment contamination in the Portland Harbor. The U.S. Environmental Protection Agency (EPA) has listed a stretch of the lower Willamette River in Portland, Oregon on its National Priorities List. The boundaries of the Portland Harbor Superfund site have not been finally delineated but could likely include the lower eleven mile stretch of the Willamette River. There are over 200 parties, private and public, that may eventually bear a share of the costs related to investigation and clean-up of the site. The EPA has not identified any state agency as a potentially responsible party, but the State will likely participate in a non-judicial allocation of response costs. It is too early in the process to estimate the amount of liability that may be assessed for clean-up of the river, and what portion of that, if any, will be assessed against the State. Initial estimates of total costs range from approximately $\$ 600$ million to $\$ 1$ billion.

The Portland Harbor Superfund will also involve a separate allocation process for contamination-caused injuries to natural resources administered by tribal, federal and state trustees. Resource injuries are currently being assessed so that claims may be asserted against responsible parties. It is too early to estimate what, if any, share of the liability the State may ultimately bear for natural resource damages.
B. Debt Guarantees. Article XI-K of the Oregon Constitution authorizes the State to guarantee the general obligation bonded debt of Oregon school districts, community colleges, and education service districts. The Article authorizes the issuance of state general obligation bonds to satisfy the guarantee. Short-term borrowing from eligible state funds may also satisfy the guarantee. Ultimate responsibility for debt service payments remains the responsibility of the respective district, and the Office of the State Treasurer will seek recovery if payments are made on behalf of any district. As of June 30, 2008, a total of $\$ 2.4$ billion in bonds was outstanding and guaranteed under these provisions.
C. Unemployment Benefits. State employees who qualify are entitled to benefit payments during periods of unemployment. Each state agency is required to reimburse the Employment Department for benefit payments made to former employees. There appears to be no practical method of estimating the amount of future benefit payments, which may be made to former employees for wage credits earned prior to fiscal year end. Consequently, this potential obligation is not reported in the accompanying financial statements. Expenditures relating to these benefits for the year ended June 30,2008 , totaled approximately $\$ 8.9$ million.
D. Federal Issues. The State has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. Entitlements to these resources are generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a federal audit may become a liability of the State. Institutions of higher education and other state agencies are required to comply with various federal regulations issued by the Office of Management and Budget, if such agencies are recipients of federal grants, contracts, or other sponsored agreements. Certain state agencies may not be in total compliance with these regulations. Failure to comply with these regulations may result in the disallowance of related direct and indirect charges claimed under the grant agreements.

## 23. COMPARABILITY

In prior fiscal years, short-term investments classified as cash equivalents by the Public Employees Retirement System (PERS) custodial agent were reported as cash equivalents. In fiscal year 2008, PERS changed its accounting policy related to the definition of cash equivalents and reported these short-term investments as investments.

During fiscal year 2008, PERS became aware of the following that had not been reported in accordance with GAAP in prior fiscal years: (1) derivatives reported in Investments, Investment Sales, and Accounts and Interest Payable were reported at notional value instead of fair value, and (2) short sales of securities were reported as Investments instead of obligations in Accounts and Interest Payable.

For comparability to fiscal year 2008, fiscal year 2007 balances in the Statement of Fiduciary Net Assets for Pension and Other Employee Benefit Trust should be restated as follows: Cash and Cash Equivalents reduced by $\$ 2.4$ billion, Investment Sales reduced by $\$ 2.9$ billion, Investments increased by $\$ 464.8$ million, Accounts and Interest Payable reduced by $\$ 4.8$ billion. The effect of these adjustments on Net Assets is zero for the fiscal year ended June 30, 2007. No other balances reported for 2007 were affected.

## 24. SUBSEQUENT EVENTS

A. Long-term Debt Issues. The following schedule summarizes long-term debt issues, including refunding, that have occurred since July 1, 2008 (in thousands):

| General Obligation Bonds |  |  |
| :---: | :---: | :---: |
| Oregon University System | \$ | 31,195 |
| Oregon Department of Education |  | 4,900 |
| Oregon Department of Energy |  | 15,445 |
| Revenue Bonds |  |  |
| Housing and Community Services Department | \$ | 92,710 |
| Certificates of Participation |  |  |
| Department of Administrative Services | \$ | 119,285 |

B. Bond Calls. The following schedule summarizes bond calls that have occurred since July 1, 2008 (in thousands):

## General Obligation Bonds

Department of Veterans' Affairs \$ 1,790

## Revenue Bonds

Housing and Community Services Department \$ 368,615
C. Interest Rate Swaps. On August 26, 2008, the Housing and Community Services Department (HCSD) entered into an interest rate swap transaction for Mortgage Revenue Bond Series 2008 I. The notional amount of the swap is $\$ 34.7$ million and the termination date is July 1,2037 . HCSD will pay the counterparty (Bank of America, NA) a fixed rate of 3.72 percent and receive a variable payment of 64 percent of LIBOR plus 31 basis points.
D. Tax Anticipation Notes Issuance. On July 1, 2008, the State issued $\$ 741.2$ million of full faith and credit Tax Anticipation Notes, 2008 Series A. The proceeds of these notes will be used to meet seasonal cash needs of the State and for cash management purposes within the 2007-2009 biennium.
E. Debt Guarantees. Under Article XI-K of the Oregon Constitution, $\$ 252$ million in bonds for school districts were issued and guaranteed following the fiscal year ended June 30, 2008, as noted below (in thousands). Debt service payments remain the ultimate responsibility of the respective district.

| Multnomah County School District 51J | \$ | 6,070 |
| :--- | ---: | ---: |
| Marion County School District 4J | 7,005 |  |
| Douglas County School District 130 | 3,045 |  |
| Hood River County School District | 25,100 |  |
| Lane County School District 4J | 47,295 |  |
| Chemeketa Community College | 50,000 |  |
| Multnomah County School District 39 | 3,495 |  |
| Deschutes County School District 2J-2008A | 72,530 |  |
| Deschutes County School District 2J - 2008B | 37,468 |  |

F. Economic Conditions. Continued disruption in the credit markets and overall declines in financial markets in the United States of America and internationally have resulted in significant declines in the value of investments subsequent to June 30, 2008. The decline in value could impact the funded status of the retirement funds and the overall investment earnings of the State.

The net asset values of the investment portfolios under the State Treasurer's management for the primary government, the Public Employees Retirement System (PERS), and SAIF Corporation (a discretely presented component unit of the State) at June 30, 2008, were $\$ 11.3$ billion, $\$ 60.2$ billion, and $\$ 3.6$ billion, respectively. The net asset values of the investment portfolios for the primary government, PERS, and SAIF Corporation, as of October 31, 2008, were $\$ 9.8$ billion, $\$ 47.8$ billion, and $\$ 3.1$ billion, respectively. Net asset value is not the same as fair value and does not include investments held outside the State Treasury.

The State Treasurer's investment portfolios had exposure to financial institutions that were either acquired by another institution or the U.S. Government, or filed for bankruptcy. From the State's perspective, the most noteworthy was Lehman Brothers, which filed for bankruptcy in September 2008. As of October 31, 2008, the unrealized losses related to Lehman Brothers for the primary government, PERS, and SAIF Corporation were $\$ 196$ million, $\$ 89$ million, and $\$ 28$ million, respectively.


# Required Supplementary Information 

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## Budgeted Appropriated Funds

The State accounts for budgetary activities based on the source of monies used to pay expenditures. Separate appropriated funds are established for each funding source.

## General Fund

This fund accounts for expenditures made with general fund revenue. General fund revenue consists largely of personal and corporate income taxes.

## Federal Funds

This fund accounts for budgeted expenditures made with federal revenue.

## Lottery Funds

This fund accounts for expenditures made with lottery funds. These funds are earned by the State Lottery, and transferred to the Economic Development Fund at the Department of Administrative Services for disbursement to agencies where the funds are expended.

## Other Funds

This fund accounts for budgeted expenditures other than those funded by general, federal and lottery funds.

## Schedule of Revenues, Expenditures and Changes in Fund Balances - <br> Budget and Actual - Budgetary (Non-GAAP) Basis - <br> All Budgeted Appropriated Funds <br> For the Biennium Ending June 30, 2009 <br> As of June 30, 2008 <br> (In Thousands)

|  | General Fund |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 2007-2009 \\ \text { Original } \\ \text { Budget } \\ \hline \end{gathered}$ | $\begin{gathered} \text { 2007-2009 } \\ \text { Final } \\ \text { Budget } \\ \hline \end{gathered}$ |  | $\begin{gathered} \text { 1st } \\ \text { Year } \\ \text { Actual } \end{gathered}$ | Variance Overl (Under) |
| Revenues: |  |  |  |  |  |
| Personal Income Taxes \$ | 11,183,198 | 11,304,582 | \$ | 4,789,692 | \$ (6,514,890) |
| Corporate Income Taxes | 920,897 | 808,307 |  | 440,733 | $(367,574)$ |
| Tobacco Taxes | 119,933 | 117,821 |  | 58,265 | $(59,556)$ |
| Motor Fuels Taxes |  | - |  | - | - |
| Weight-Mile Taxes | - | - |  | - |  |
| Vehicle Registration Taxes | - | - |  | - |  |
| Employer-Employee Taxes | - | - |  | - |  |
| Other Taxes | 299,960 | 306,658 |  | 158,551 | $(148,107)$ |
| Licenses and Fees | 101,964 | 103,032 |  | 36,248 | $(66,784)$ |
| Federal |  | - |  | - | - |
| Charges for Services | 8,666 | 8,666 |  | 4,382 | $(4,284)$ |
| Fines and Forfeitures | 3,566 | 3,566 |  | 2,422 | $(1,144)$ |
| Rents and Royalties | - | - |  | - | - |
| Investment Income | 78,000 | 90,800 |  | 68,578 | $(22,222)$ |
| Sales | 5,039 | 5,039 |  | 679 | $(4,360)$ |
| Donations and Grants |  | - |  | 5 | 5 |
| Pension Bond Debt Service Assessments | - | - |  | - | - |
| Other | 6,801 | 12,321 |  | 17,376 | 5,055 |
| Total Revenues | 12,728,024 | 12,760,792 |  | 5,576,931 | (7,183,861) |
| Expenditures: |  |  |  |  |  |
| Education | 7,477,056 | 7,457,075 |  | 3,824,588 | $(3,632,487)$ |
| Human Services | 3,421,791 | 3,400,328 |  | 1,671,005 | $(1,729,323)$ |
| Public Safety | 1,845,747 | 1,846,732 |  | 905,543 | $(941,189)$ |
| Economic and Community Development | 33,644 | 34,944 |  | 18,170 | $(16,774)$ |
| Natural Resources | 157,508 | 166,440 |  | 77,959 | $(88,481)$ |
| Transportation | 4,505 | 4,505 |  | 4,282 | (223) |
| Consumer and Business Services | 12,608 | 12,608 |  | 6,161 | $(6,447)$ |
| Administration | 189,469 | 188,588 |  | 95,877 | $(92,711)$ |
| Legislative | 281,690 | 307,062 |  | 34,747 | $(272,315)$ |
| Judicial | 530,686 | 530,686 |  | 368,500 | $(162,186)$ |
| Total Expenditures | 13,954,704 | 13,948,968 |  | 7,006,832 | (6,942,136) |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | $(1,226,680)$ | $(1,188,176)$ |  | $(1,429,901)$ | $(241,725)$ |
| Other Financing Sources (Uses): |  |  |  |  |  |
| Transfers from Other Funds | 1,135,221 | 1,149,069 |  | 555,863 | $(593,206)$ |
| Transfers to Other Funds | $(870,616)$ | $(893,202)$ |  | $(772,496)$ | 120,706 |
| Long-term Debt Issued | - | - |  | - | - |
| Debt Issuance Premium | - | - |  | - | - |
| Loan Proceeds | - | - |  | - | - |
| Gain(Loss) on Disposition of Assets | - | - |  | - | - |
| Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) |  |  |  |  |  |
| Expenditures and Other Financing Uses $\$$ | \$ $(962,075)$ \$ | \$ $(932,309)$ |  | $(1,646,534)$ | $(714,225)$ |
| Budgetary Fund Balances - Beginning Prior Period Adjustments |  |  |  | $\begin{array}{r} 1,165,162 \\ (494) \end{array}$ |  |
| Budgetary Fund Balances - Beginning - As Restated |  |  |  | 1,164,668 |  |
| Prior Biennium Transactions |  |  |  | 410,338 |  |
| Budgetary Fund Balances - Ending |  |  | \$ | $(71,528)$ |  |


| Federal Funds |  |  |  |
| :---: | :---: | :---: | :---: |
| 2007-2009 | 2007-2009 | 1st | Variance |
| Original | Final | Year | Over/ |
| Budget | Budget | Actual | (Under) |


| Lottery Funds |  |  |  |
| :---: | :---: | :---: | :---: |
| 2007-2009 | 2007-2009 | 1st | Variance |
| Original | Final | Year | Overl |
| Budget | Budget | Actual | (Under) |


| $\$$ | - | $\$$ | - | $\$$ | - | $\$$ | - | $\$$ | - |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

(continued on next page)


Schedule of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual - Budgetary (Non-GAAP) Basis -
All Budgeted Appropriated Funds
For the Biennium Ending June 30, 2009
As of June 30, 2008
(In Thousands)
(continued from previous page)

Revenues:
Personal Income Taxes
Tobacco Taxes
Motor Fuels Taxes

Vehicle Registration Taxes
有

Licenses and Fees
Charges for Services
Fines and Forfeitures
Rest
Sales
Donations and Grants Other
Total Revenues

Human Services
Public Safety

Natural Resources
Transportation

Administration
Legislative

Total Expenditures
Excess (Deficiency) of Revenues Over
(Under) Expenditures

Transfers to Other Funds
Long-term Debt Issued
Issuance Premium
Loan Proceeds
Gain(Loss) on Disposition of Assets
Other Financing Sources Over (Under)
Expenditures and Other Financing Uses
Budgetary Fund Balances - Beginning

Budgetary Fund Balances - Beginning - As Restated
Prior Biennium Transactions
Budgetary Fund Balances - Ending

Total All Budgeted Appropriated Funds

| 2007-2009 <br> Original <br> Budget | $\begin{gathered} \hline \text { 2007-2009 } \\ \text { Final } \\ \text { Budget } \\ \hline \end{gathered}$ | $\begin{gathered} \text { 1st } \\ \text { Year } \\ \text { Actual } \end{gathered}$ | Variance <br> Overl <br> (Under) |
| :---: | :---: | :---: | :---: |
| \$ 11,183,213 | \$ 11,304,597 | \$ 4,789,692 | \$ $(6,514,905)$ |
| 920,897 | 808,307 | 440,733 | $(367,574)$ |
| 531,033 | 528,921 | 230,230 | $(298,691)$ |
| 889,774 | 889,774 | 344,049 | $(545,725)$ |
| 506,071 | 506,071 | 239,880 | $(266,191)$ |
| - | - | 182,902 | 182,902 |
| 628,615 | 628,615 |  | $(628,615)$ |
| 2,931,314 | 2,879,025 | 359,968 | $(2,519,057)$ |
| 1,025,852 | 1,028,388 | 326,009 | $(702,379)$ |
| 11,639,262 | 11,812,425 | 3,802,557 | $(8,009,868)$ |
| 3,058,804 | 3,065,435 | 936,088 | $(2,129,347)$ |
| 201,930 | 201,930 | 86,965 | $(114,965)$ |
| 130,795 | 131,230 | 53,102 | $(78,128)$ |
| 11,500,568 | 11,513,368 | 177,568 | $(11,335,800)$ |
| 522,357 | 522,357 | 146,965 | $(375,392)$ |
| 369,598 | 364,578 | 14,754 | $(349,824)$ |
| - |  | 118,158 | 118,158 |
| 2,019,817 | 2,051,641 | 359,303 | $(1,692,338)$ |
| 48,059,900 | 48,236,662 | 12,608,923 | $(35,627,739)$ |
| 10,989,533 | 11,201,116 | 5,411,927 | $(5,789,189)$ |
| 10,662,801 | 10,651,301 | 4,768,382 | $(5,882,919)$ |
| 2,715,753 | 2,822,755 | 1,291,308 | $(1,531,447)$ |
| 884,499 | 887,099 | 404,183 | $(482,916)$ |
| 1,294,296 | 1,300,339 | 572,915 | $(727,424)$ |
| 3,461,754 | 3,500,806 | 1,329,855 | $(2,170,951)$ |
| 320,959 | 321,217 | 149,571 | $(171,646)$ |
| 1,446,530 | 1,454,751 | 670,636 | $(784,115)$ |
| 320,738 | 346,110 | 52,599 | $(293,511)$ |
| 564,636 | 574,636 | 382,951 | $(191,685)$ |
| 32,661,499 | 33,060,130 | 15,034,327 | $(18,025,803)$ |
| 15,398,401 | 15,176,532 | $(2,425,404)$ | $(17,601,936)$ |
| 12,443,612 | 12,523,256 | 3,945,772 | $(8,577,484)$ |
| $(12,419,212)$ | $(12,486,741)$ | $(3,213,642)$ | 9,273,099 |
| 3,132,230 | 3,360,963 | 297,681 | $(3,063,282)$ |
| - | - | 924 | 924 |
| - | - | 50 | 50 |
| - | - | 858 | 858 |



## 1. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

The State's budget is approved on a biennial basis, where the biennium begins July 1 and ends June 30 of each odd-numbered year. The Governor is required to submit budget recommendations to the Legislature no later than December 1 preceding the biennium. The Governor establishes priorities for the State based on function (i.e., Education, Human Services, etc.) and the budget is summarized by these functions. Expenditures are budgeted based on the following revenue sources: General, Federal, Lottery, and Other.

The regular Legislative session begins in January of each odd-numbered year and lasts approximately six months. The budget is adopted by the Legislature's passage of separate appropriation bills and by the Governor's approval of those bills. The resulting approved appropriation bills become the appropriated budget for the State. Appropriation bills include one or more appropriations (budgeted expenditure items) which may be at the agency, program, or activity level. The Oregon Constitution requires the budget to be in balance at the end of each biennium. Because of this provision, the State may not budget a deficit and is required to alleviate any revenue shortfalls within each biennium.

Also included in the Governor's budget recommendations are legally authorized, nonappropriated budget items that are not legislatively limited by an appropriation bill. These nonlimited funds include other funds, federal funds, and other funds debt service. Spending plans for nonbudgeted financial activities, which are not included in the Governor's budget recommendations, are also established by agencies for certain expenditures to enhance fiscal control. These nonbudgeted items include federal funds and other funds.

During the interim period when the Legislature is not in session, the Legislative Emergency Board is authorized to amend the legally adopted budget. It authorizes and allocates all changes in funding and takes other actions to meet emergency needs when the Legislature is not in session. Emergency Board approval is required to authorize the transfer of expenditure authority between appropriations. Management can reallocate within an appropriation without Emergency Board approval.

The State does not budget by the prescribed fund types of Generally Accepted Accounting Principles (GAAP). Appropriations may be at the agency, program, or activity level. Accordingly, the legal level of budgetary control is at one of these various levels depending on the Legislature's view of the activity. The Relational Statewide Accounting and Reporting System (R*STARS) controls expenditures by budgeted expenditure item as established in approved appropriation bills. Each item on an approved appropriation bill is assigned an appropriation number. Expenditures may not exceed appropriations. In R*STARS, appropriated funds are tied to one or more appropriation numbers to ensure that appropriated expenditure amounts are not exceeded.

The accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary (Non-GAAP) Basis - All Budgeted Appropriated Funds" is not presented at the legal level of budgetary control. Such a presentation would be extremely cumbersome. To demonstrate compliance with the legal level of budgetary control, the State has prepared a separate report for the 2007-2009 biennium as of June 30, 2008. A copy of this report is available at the State Controller's Division, 155 Cottage Street NE U50, Salem, Oregon 97301-3969.

Expenditures are monitored through the use of quarterly allotments. Allotments are required for appropriated and nonappropriated items and are used to establish spending limits. These spending limits are monitored by the Budget and Management Division of the Department of Administrative Services and are controlled by R*STARS. Encumbrance accounting is used for additional budgetary control. Encumbrances represent commitments related to unperformed contracts for goods or services. Under budgetary reporting, encumbrances are treated like expenditures and are shown as a reduction of fund balance. Under GAAP reporting, encumbrances outstanding at year end expected to be honored in the following year are reported as reservations of fund balances since they do not constitute expenditures or liabilities.

Unexpended appropriations at the end of each biennium are available for subsequent expenditure to the extent that liabilities have been incurred at June 30, provided payment of liabilities is made during the succeeding six month period of July 1 through December 31. Any remaining unexpended appropriations lapse December 31 following the end of the biennium, except for appropriations related to capital construction.

Agencies are required to provide estimates of expected revenues for program revenue and segregated revenue categories. General fund revenues consist primarily of general taxes and other receipts that are paid into the general fund and are then available for appropriation by the Legislature. Revenues not recorded in the general fund consist of function specific revenues, which are credited by law to an appropriation to finance a specified program and segregated revenues that are paid into separate identifiable funds.

Budgets are prepared on the cash basis utilizing encumbrance accounting. The original budget amounts reported for revenues in the accompanying "Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budgetary (Non-GAAP) Basis - All Budgeted Appropriated Funds" represent original estimates, while budgeted expenditures represent the first complete appropriated budget adopted by the Legislature. The final budget amounts reported for revenues represent revised estimates, while the final budget amounts reported for expenditures represent the original budget modified by legally authorized legislative and executive changes as well as Emergency Board actions taken during the year.

The major differences between Budgetary (Non-GAAP) basis and GAAP basis are:

- Encumbrances are recorded as expenditures for budgetary purposes when purchase orders are issued.
- Revenues are recognized when received in cash (budgetary) as opposed to when they are susceptible to accrual (GAAP).
- Expenditures are recognized when paid in cash or encumbered (budgetary) as opposed to when the liability is incurred (GAAP).
- Nonappropriated and nonbudgeted funds are not included in the budgetary schedule.
- Timing differences occur because of a six-month lapse period between June 30 and December 31 of each odd-numbered year.

These different accounting principles may result in basis, perspective, entity, and timing differences in the excess (deficiency) of revenues and other sources of financial resources over (under) expenditures and other uses of financial resources. A reconciliation of these differences is presented in the notes to required supplementary information (Note 2).

The following budgeted appropriated funds have been established in R*STARS to account for the State's budgetary activities: General Fund, Federal Funds, Lottery Funds, and Other Funds.

## 2. BUDGETARY BASIS TO GAAP BASIS RECONCILIATION

The accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary (Non-GAAP Basis) - All Budgeted Appropriated Funds" presents comparisons of the legally approved budget (more fully described in Note 1) with actual data on a budgetary basis.

Accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles. A reconciliation of the resulting differences in excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses for the year ended June 30, 2008 is presented below. Governmental funds are reconciled to the net change in fund balances. Proprietary funds and fiduciary fund types are reconciled to the change in net assets.

| GAAP Fund | Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses (in thousands) |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgetary Balances Classified into GAAP Fund Structure |  |  |  |  | Timing Differences | Basis Differences | NonBudgeted Funds | GAAP <br> Balances |
|  | Budgeted General Fund | Budgeted Federal Funds | Budgeted Lottery Funds | Budgeted Other Funds | Total Budgeted Funds |  |  |  |  |
| General | $(1,646,534)$ |  | - | - | $(1,646,534)$ | 537,717 | 1,251,622 | $(124,120)$ | 18,685 |
| Health \& Social Services | - | $(65,839)$ | 1,484 | 89,057 | 24,702 | 45,793 | 112,595 | 43,396 | 226,486 |
| Public Transportation | - | $(1,069)$ | - | $(214,262)$ | $(215,331)$ | $(84,027)$ | 30,144 | 20,534 | $(248,680)$ |
| Environmental Management | - | $(21,792)$ | 52,553 | 941 | 31,702 | $(43,961)$ | 13,535 | 30,421 | 31,697 |
| Common School | - | - | - | 1,888 | 1,888 | $(1,160)$ | $(118,791)$ | $(54,598)$ | $(172,661)$ |
| Oregon Rainy Day | - | - | - | - | - | - | - | 11,387 | 11,387 |
| Nonmajor Governmental | - | $(82,121)$ | 245,382 | 40,442 | 203,703 | $(49,692)$ | $(152,660)$ | 159,129 | 160,480 |
| Housing \& Community Services | - | - | - | (775) | (775) | (283) | $(1,172)$ | 16,928 | 14,698 |
| Veterans' Loan | - |  | - | $(6,662)$ | $(6,662)$ | (118) | (51) | 15,674 | 8,843 |
| Lottery Operations | - | - | - | - | - | - | - | 30,364 | 30,364 |
| Unemployment Compensation | - | - | - | - | - | - | - | 64,088 | 64,088 |
| University System | - | - | 5,393 | 204,448 | 209,841 | $(40,963)$ | $(168,878)$ | 80,468 | 80,468 |
| Nonmajor Proprietary | - | - | - | 14,064 | 14,064 | $(1,409)$ | $(52,415)$ | 78,563 | 38,803 |
| Internal Service | - | - | - | $(12,504)$ | $(12,504)$ | $(5,780)$ | 34,079 | $(8,918)$ | 6,877 |
| Pension and Other |  |  |  |  |  |  |  |  |  |
| Employee Benefit Trust | - | - | - | 2,088 | 2,088 | $(1,433)$ | $(39,659)$ | $(4,560,632)$ | $(4,599,636)$ |
| Private Purpose Trust | - | - | - | 57 | 57 | - | - | $(1,517)$ | $(1,460)$ |
| Investment Trust | - | - | - | - | - | - | - | 371,051 | 371,051 |
| Totals (Memo Only) | (1,646,534) | $(170,821)$ | 304,812 | 118,782 | (1,393,761) | 354,684 | 908,349 | $(3,827,782)$ | $(3,958,510)$ |

## Required Supplementary Information Schedule of Funding Progress Other Postemployment Benefit Plans (Dollars in Millions)

| Actuarial Valuation Date | Actuarial Value of Assets <br> (a) | Actuarial <br> Accrued <br> Liability <br> (AAL) <br> (b) | $\begin{aligned} & \text { Unfunded } \\ & \text { AAL } \\ & \text { (UAAL) } \\ & \text { (b-a) } \\ & \hline \end{aligned}$ | Funded Ratio (a/b) | Covered Payroll (c) | UAAL as a \% of Covered Payroll ((b-a)/c) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Public Employees Benefit Board (PEBB Plan) |  |  |  |  |  |  |
| 7/1/2007 | \$ 0 | \$ 323.4 | \$ 323.4 | 0\% | \$ 2,187.2 | 14.8\% |

## Retiree Health Insurance Premium Account (PERS Plan)

| $12 / 31 / 2002$ | $\$ 2.9$ | $\$ 30.1$ | $\$ 27.2$ | $9.6 \%$ | $\$ 1,741.9$ | $1.6 \%$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| $12 / 31 / 2003$ | 4.0 | 25.0 | 21.0 | $16.0 \%$ | $1,711.9$ | $1.2 \%$ |
| $12 / 31 / 2004^{1}$ | 5.2 | 28.2 | 23.0 | $18.4 \%$ | $1,851.4^{2}$ | $1.2 \%$ |
| $12 / 31 / 2005$ | 6.1 | 27.0 | 20.9 | $22.7 \%$ | $1,827.0$ | $1.1 \%$ |
| $12 / 31 / 2006$ | 7.0 | 23.4 | 16.4 | $29.9 \%$ | $1,946.8$ | $0.8 \%$ |
| $12 / 31 / 2007$ | 7.8 | 23.3 | 15.5 | $33.6 \%$ | $2,080.2$ | $0.7 \%$ |

## Notes to the Required Supplementary Information - Schedule of Funding Progress

${ }^{1}$ Effective with the 2004 valuation, the cost method was changed from Entry Age Normal to Projected Unit Credit, and the actuarial value of assets was changed from a four-year smoothed value to market value.
${ }^{2}$ Effective with the 2004 valuation, the Oregon Public Service Retirement Plan (OPSRP) payroll was included in the amortization of the UAAL.

The Public Employees Retirement System (PERS) issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. That report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, 11410 SW $68^{\text {th }}$ Parkway, Tigard, Oregon 97223.

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# Combining <br> Fund <br> Financial Statements 

## Nonmajor Governmental Funds

## Special Revenue Funds

Special Revenue Funds account for the proceeds of specific revenue sources, other than for major capital projects, that finance specified activities as required by law or administrative regulations.

## Agricultural Resources Fund

This fund accounts for programs related to the promotion, inspection, and regulation of the State's agricultural industry. Funding for these programs comes from licenses and fees, charges for services, and federal grants.

## Business Development Fund

This fund is used to account for programs that expand existing businesses as well as attract and promote new businesses. Federal grants, transfers from other funds, and revenue bond proceeds are the main funding sources for these programs.

## Community Protection Fund

This fund accounts for a variety of activities that help to ensure the safety of the State's citizens and their property through the courts, police, military, and correctional facilities. The main funding sources for these programs are federal grants, fines, and state court fees.

## Consumer Protection Fund

This fund is used to account for programs that regulate existing businesses and license various professionals and organizations. Funding is generated mainly from public utilities taxes and business license fees.

## Educational Support Fund

This fund is used to account for programs that provide students with opportunities to develop their academic abilities to the fullest from early childhood into postgraduate research, not including activities accounted for in the Common School Fund. The principal funding sources for these programs come from federal grants and transfers from other funds.

## Employment Services Fund

This fund accounts for programs that provide workers with a safe and secure workplace. Funding for these employment related programs comes from federal grants, employer and employee taxes, and workers' compensation insurance taxes.

## Nutritional Support Fund

This fund accounts for programs to improve the diets of low-income households and school children. Federal grants are the main source of revenue for these programs.

## Residential Assistance Fund

This fund accounts for programs that help to meet the housing and energy needs of low-income Oregonians. Major funding comes from federal grants, senior citizen property tax repayments, and public utilities taxes.

## Other Special Revenue Funds

This fund accounts for a variety of small programs that are funded mainly by federal grants and charges for services.

## Debt Service Funds

Debt Service Funds account for the accumulation of resources for the payment of interest and principal on long-term obligations.

## Revenue Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term revenue bonds not reported in proprietary funds. The portion of these bonds not self-supporting is funded by a legislative appropriation.

## Certificates of Participation Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on certificates of participation not reported in proprietary funds. Debt service requirements are funded by a legislative appropriation.

## General Obligation Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term general obligation bonds not reported in the general fund or in proprietary funds. The issuance of general obligation debt is authorized in the Oregon Constitution. The portion of these bonds not self-supporting is funded by a legislative appropriation.

## General Appropriation Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term general appropriation bonds not reported in the general fund or in proprietary funds. The issuance of general appropriation bonds is authorized by the Oregon Legislature. Debt service requirements are funded by a legislative appropriation.

## Capital Projects Fund

The capital projects fund is used to account for financial resources, other than general funds, segregated for the construction or acquisition of major capital facilities.

## Permanent Fund

The permanent fund is used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the State's programs. The interest income provides funding for programs such as the upkeep on fish hatcheries, scholarship funds for injured workers, special library book purchases, and homes for the developmentally disabled.

## Combining Balance Sheet <br> Nonmajor Governmental Funds <br> June 30, 2008 <br> (In Thousands)



Special Revenue Funds

| Consumer Protection |  | Educational Support |  | Employment Services |  | Nutritional Support |  | Residential Assistance |  | Other |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 122,007 | \$ | 435,665 | \$ | 73,462 | \$ | 470 | \$ | 61,760 | \$ | 32,184 |
|  | - |  | 20,480 |  | 217,976 |  | - |  | 16,041 |  | 1,384 |
|  | 2,445 |  | - |  | - |  | - |  | - |  | - |
|  | 147,089 |  | 243,018 |  | 40,969 |  | 761 |  | 33,825 |  | 17,627 |
|  | 4,363 |  | 30,179 |  | 59,306 |  | 25,499 |  | 6,692 |  | 920 |
|  | 5,440 |  | 2,525 |  | - |  | - |  | - |  | - |
|  | 655 |  | 58,592 |  | 49 |  | - |  | 412 |  | 3,523 |
|  | 24 |  | - |  | - |  | - |  | - |  | - |
|  | 64 |  | - |  | 3,556 |  | 329 |  | 109 |  | 726 |
|  | 2 |  | 128 |  | 260 |  | - |  | - |  | - |
|  | 1,841 |  | 2 |  | 13,687 |  | 7 |  | 250 |  |  |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | 100,667 |  | 90 |
| \$ | 283,930 | \$ | 790,589 | \$ | 409,265 | \$ | 27,066 | \$ | 219,756 | \$ | 56,454 |
| \$ | 7,746 | \$ | 58,807 | \$ | 32,902 | \$ | 19,254 | \$ | 4,957 | \$ | 1,495 |
|  | 147,089 |  | 243,018 |  | 40,969 |  | 761 |  | 33,825 |  | 17,627 |
|  | 4,808 |  | 8,237 |  | 6,585 |  | 303 |  | 218 |  | 177 |
|  | 4,944 |  | 1,355 |  | - |  | 2,065 |  | 3,867 |  | 50 |
|  | - |  | - |  | 1,108 |  | - |  | 40,598 |  |  |
|  | 2,641 |  | 36 |  | 238 |  | - |  | , |  | 15 |
|  | 1,841 |  | 2,479 |  | 20,915 |  | 116 |  | 382 |  | 21 |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 169,069 |  | 313,932 |  | 102,717 |  | 22,499 |  | 83,847 |  | 19,385 |
|  | 286 |  | 137,742 |  | 2,272 |  | 1,220 |  | 20 |  | 2,031 |
|  | 64 |  | - |  | 3,556 |  | 329 |  | 109 |  | 726 |
|  | - |  | - |  | - |  | - |  | 100,667 |  | 90 |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 2 |  | 128 |  | 260 |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | 187,850 |  | - |  | - |  | - |
|  | 8 |  | 8 |  | 102 |  | - |  | - |  | - |
|  | 114,501 |  | 338,779 |  | 112,508 |  | 3,018 |  | 35,113 |  | 34,222 |
|  | 114,861 |  | 476,657 |  | 306,548 |  | 4,567 |  | 135,909 |  | 37,069 |
| \$ | 283,930 | \$ | 790,589 | \$ | 409,265 | \$ | 27,066 | \$ | 219,756 | \$ | 56,454 |

(continued on next page)

## Combining Balance Sheet <br> Nonmajor Governmental Funds <br> June 30, 2008 <br> (In Thousands) <br> (continued from previous page)



| Capital | Permanent |
| :---: | :---: |
| Projects Fund | Fund |


| Capital <br> Projects |  | Permanent |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 4,679 | \$ | 36,802 | \$ | 1,143,709 |
|  | 21,490 |  | - |  | 356,289 |
|  | - |  | - |  | 2,488 |
|  | - |  | 20,526 |  | 671,134 |
|  | 2,585 |  | - |  | 196,501 |
|  | - |  | - |  | 7,965 |
|  | 497 |  | - |  | 328,650 |
|  | 98 |  | - |  | 122 |
|  | - |  | - |  | 6,289 |
|  | - |  | - |  | 440 |
|  | 92 |  | - |  | 122,002 |
|  | - |  | - |  | 1,951 |
|  | - |  | - |  | 101,536 |
| \$ | 29,441 | \$ | 57,328 | \$ | 2,939,076 |


| \$ | 3,413 | \$ | 91 | \$ | 153,918 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | 20,526 |  | 671,134 |
|  | 2,383 |  | - |  | 183,931 |
|  | - |  | - |  | 17,497 |
|  | - |  | - |  | 41,738 |
|  | - |  | - |  | 4,230 |
|  | 72 |  | - |  | 138,006 |
|  | 195 |  | - |  | 393 |
|  | 6,063 |  | 20,617 |  | 1,210,847 |
|  | 68 |  | 194 |  | 150,688 |
|  | - |  | - |  | 6,289 |
|  | - |  | - |  | 101,536 |
|  | 92 |  | - |  | 92 |
|  | - |  | - |  | 440 |
|  | - |  | - |  | 223,136 |
|  | - |  | 28,450 |  | 28,450 |
|  | - |  | - |  | 187,850 |
|  | - |  | - |  | 233 |
|  | 23,218 |  | 8,067 |  | 1,029,515 |
|  | 23,378 |  | 36,711 |  | 1,728,229 |
| \$ | 29,441 | \$ | 57,328 | \$ | 2,939,076 |

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances <br> Nonmajor Governmental Funds <br> For the Year Ended June 30, 2008 <br> (In Thousands)



Special Revenue Funds

| Consumer <br> Protection | Educational <br> Support | Employment <br> Services | Nutritional <br> Support | Residential <br> Assistance | Other |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\$$ | 64,917 | $\$$ | - | $\$$ | - | $\$$ | - |

(continued on next page)

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances <br> Nonmajor Governmental Funds <br> For the Year Ended June 30, 2008 <br> (In Thousands) <br> (continued from previous page)



| Capital <br> Projects Fund |  | Permanent Fund |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Capital Projects |  | Permanent |  |  |  |
| \$ | - | \$ | - | \$ | 89,621 |
|  | - |  | - |  | 76,576 |
|  | - |  | - |  | 40,733 |
|  | - |  | - |  | 23,781 |
|  | - |  | - |  | 143,964 |
|  | 17,941 |  | - |  | 1,605,221 |
|  | - |  | - |  | 77,457 |
|  | - |  | - |  | 91,880 |
|  | - |  | - |  | 4,814 |
|  | 1,922 |  | 2,323 |  | 100,336 |
|  | - |  | - |  | 6,692 |
|  | - |  | 124 |  | 25,735 |
|  | - |  | - |  | 121,035 |
|  | $\begin{array}{r} 1,892 \\ \hline 21,755 \end{array}$ |  | 93 |  | 79,779 |
|  |  |  | 2,540 |  | 2,487,624 |
| - |  |  | - |  | 1,071,603 |
| - |  |  | 3,471 |  | 576,602 |
| - |  |  | - |  | 339,854 |
| - |  |  | - |  | 345,719 |
| - |  |  | 342 |  | 38,784 |
| - |  |  | - |  | 9,512 |
| - |  |  | 17 |  | 301,278 |
| - |  |  | - |  | 182,465 |
| - |  |  | - |  | 1,945 |
| - |  |  | - |  | 46,575 |
| 78,195 |  |  | - |  | 78,195 |
| - |  |  | - |  | 135,457 |
| - |  |  | - |  | 237,124 |
|  | - |  | - |  | 736 |
| 78,195 |  |  | 3,830 |  | 3,365,849 |
| $(56,440)$ |  |  | $(1,290)$ |  | $(878,225)$ |
| 6,879 |  |  | 3,433 |  | 1,809,787 |
| $(1,645)$ |  |  | (6) |  | $(823,079)$ |
| 459 |  |  | - |  | 1,185 |
| 26,315 |  |  | - |  | 50,195 |
| 232 |  |  | - |  | 1,343 |
| - |  |  | - |  | 14,310 |
| - |  |  | - |  | $(15,036)$ |
| 32,240 |  |  | 3,427 |  | 1,038,705 |
| $(24,200)$ |  |  | 2,137 |  | 160,480 |
| 48,033 |  |  | 34,574 |  | 1,552,008 |
| (455) |  |  | - |  | 14,987 |
| 47,578 |  |  | 34,574 |  | 1,566,995 |
| - |  |  | - |  | 754 |
| \$ | 23,378 | \$ | 36,711 | \$ | 1,728,229 |

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## Nonmajor Enterprise Funds

Enterprise Funds account for goods and services provided to the general public on a continuous basis, either when all or most of the cost involved in operating the enterprise is intended to be financed from user charges, or when periodic measurement of the results of operations is appropriate for management control or accountability.

## Energy Loan Fund

This fund accounts for activities to provide low-interest loans for renewable energy resource and energy conservation projects. Funding is from the issuance of bonds that are repaid from the interest and principal payments on loans.

## Water Resources Fund

In fiscal year 2008, the activities of the Water Resources Fund were moved into the Other Enterprise Funds.

## Safe Drinking Water

This fund accounts for the Safe Drinking Water financing program which provides low-cost financing for construction and/or improvements of public and private water systems.

## Business Development Fund

This fund accounts for resources used to finance land, buildings, machinery, and permanent working capital for eligible activities including those determined to diversify an economic base.

## Special Public Works Fund

This fund accounts for loans and grants to local governments for construction of infrastructure required to support needed public services. The Special Public Works Fund is financed through lottery resources, the sale of revenue bonds, loan repayments, and interest earnings.

## State Hospitals Fund

This fund accounts for the operations of State hospitals and State operated residential group homes that provide treatment services for specific citizens as well as training and care for developmentally disabled persons. Clinical programs include the adult psychiatric program, the child and adolescent treatment program, the forensic and correctional treatment program, and the geropsychiatric treatment and medical service program.

## Liquor Control Fund

This fund accounts for the operation of the Oregon Liquor Control Commission that regulates the sale and use of alcoholic beverages and promotes responsible alcohol use.

## Veterans' Home Fund

This fund accounts for activities of the Oregon Veterans' Home, which provides skilled nursing and Alzheimer's disease care to some of Oregon's most vulnerable veterans.

## Water Fund

This fund accounts for loans and grants to municipalities to improve compliance with federal and State of Oregon water quality standards. The Water Fund is financed through lottery resources, the sale of revenue bonds, loan repayments, and interest earnings.

## Other Enterprise Funds

This fund is used to account for the sale of goods and services to other than governmental entities through activities not specifically accounted for in another enterprise fund. This includes programs within the following state agencies: the Department of Administrative Services, Legislative Administration Committee, the Judicial Department, the Oregon Facilities Authority, the Office of the State Treasurer, the Department of Corrections, Oregon Corrections Enterprises, the Department of Forestry, the Parks and Recreation Department, the Water Resources Department and the Economic and Community Development Department.

## Combining Balance Sheet <br> Nonmajor Enterprise Funds <br> June 30, 2008 <br> (In Thousands)

|  | Energy Loan |  | Water Resources |  | Safe Drinking Water |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | - | \$ | - | \$ | 26,011 |
| Cash and Cash Equivalents - Restricted |  | - |  |  |  | - |
| Securities Lending Cash Collateral |  | - |  | - |  | 14,507 |
| Accounts and Interest Receivable (net) |  | 872 |  | - |  | 1,709 |
| Due from Other Funds |  | - |  |  |  | 55 |
| Inventories |  | - |  |  |  | - |
| Prepaid Items |  | - |  |  |  | - |
| Total Current Assets |  | 872 |  | - |  | 42,282 |
| Noncurrent Assets: |  |  |  |  |  |  |
| Cash and Cash Equivalents - Restricted |  | 52,973 |  | - |  | - |
| Investments - Restricted |  | - |  |  |  |  |
| Deferred Charges |  | 897 |  |  |  |  |
| Advances to Other Funds |  | 19,268 |  | - |  | - |
| Net Contracts, Notes and Other Receivables |  | - |  |  |  |  |
| Loans Receivable |  | 110,147 |  | - |  | 95,168 |
| Capital Assets: |  |  |  |  |  |  |
| Land |  | - |  | - |  |  |
| Buildings, Property and Equipment |  | 264 |  |  |  | - |
| Infrastructure |  | - |  |  |  |  |
| Works of Art and Historical Treasures |  | - |  | - |  |  |
| Less Accumulated Depreciation and Amortization |  | (190) |  | - |  |  |
| Total Noncurrent Assets |  | 183,359 |  | - |  | 95,168 |
| Total Assets |  | 184,231 | \$ | - | \$ | 137,450 |
| LIABILITIES AND NET ASSETS |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Payable |  | 2,223 | \$ | - | \$ | 28 |
| Obligations Under Securities Lending |  | - |  | - |  | 14,507 |
| Due to Other Funds |  | - |  |  |  | - |
| Due to Other Governments |  | - |  |  |  | - |
| Matured Bonds/COPS and Coupons Payable |  | - |  |  |  | - |
| Obligations Under Capital Lease |  | - |  |  |  |  |
| Bonds/COPS Payable |  | 17,720 |  |  |  | - |
| Trust Funds Payable |  | 1,530 |  |  |  | - |
| Unearned Revenue |  | 128 |  |  |  | - |
| Compensated Absences Payable |  | 31 |  | - |  | 9 |
| Arbitrage Rebate Payable |  | 42 |  | - |  | - |
| Total Current Liabilities |  | 21,674 |  | - |  | 14,544 |
| Noncurrent Liabilities: |  |  |  |  |  |  |
| Bonds/COPS Payable |  | 143,113 |  | - |  | - |
| Obligations Under Capital Lease |  | - |  | - |  | - |
| Advances from Other Funds |  | - |  | - |  | 100 |
| Trust Funds Payable |  | - |  | - |  | - |
| Compensated Absences Payable |  | 15 |  | - |  | 4 |
| Arbitrage Rebate Payable |  | 73 |  | - |  | - |
| Net OPEB Obligation |  | 4 |  | - |  | - |
| Total Noncurrent Liabilities |  | 143,205 |  | - |  | 104 |
| Total Liabilities |  | 164,879 |  | - |  | 14,648 |
| Net Assets: |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 75 |  | - |  | - |
| Expendable Restricted Net Assets: |  |  |  |  |  |  |
| Restricted for Debt Service |  | 14,577 |  | - |  | - |
| Unrestricted |  | 4,700 |  | - |  | 122,802 |
| Total Net Assets |  | 19,352 |  | - |  | 122,802 |
| Total Liabilities and Net Assets |  | 184,231 | \$ | - | \$ | 137,450 |


|  | Business Development | Special Public Works |  | State <br> Hospitals |  | Liquor <br> Control |  | Veterans' <br> Home |  | Water |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ 10,129 | \$ | 57,027 | \$ | - | \$ | 29,143 | \$ | 1,654 | \$ | 13,030 | \$ | 27,411 | \$ | 164,405 |
|  | - |  | - |  | - |  | - |  |  |  | - |  | 103 |  | 103 |
|  | 5,649 |  | 31,805 |  | - |  | 15,772 |  | 819 |  | 7,267 |  | 12,329 |  | 88,148 |
|  | 67 |  | 7,828 |  | 2,463 |  | 77 |  | 1,136 |  | 2,472 |  | 3,977 |  | 20,601 |
|  | - |  | - |  | 12,435 |  | - |  | - |  | - |  | - |  | 12,490 |
|  | - |  | - |  | 663 |  | 18,180 |  | - |  | - |  | 8,913 |  | 27,756 |
|  | 580 |  | - |  | 295 |  | 32 |  | - |  | - |  | 178 |  | 1,085 |
|  | 16,425 |  | 96,660 |  | 15,856 |  | 63,204 |  | 3,609 |  | 22,769 |  | 52,911 |  | 314,588 |
|  | - |  | 3,584 |  | - |  | - |  | - |  | 1,295 |  | - |  | 57,852 |
|  | - |  | 1,875 |  | - |  | - |  | - |  | 373 |  | - |  | 2,248 |
|  | - |  | 1,806 |  | - |  | - |  | - |  | 605 |  | - |  | 3,308 |
|  | - |  | - |  | - |  | - |  | - |  | 100 |  | - |  | 19,368 |
|  | - |  | - |  | - |  | - |  | 7 |  | - |  | - |  | 7 |
|  | 18,693 |  | 261,466 |  | - |  | - |  | - |  | 90,196 |  | 9,772 |  | 585,442 |
|  | - |  | - |  | 41 |  | 1,434 |  | 600 |  | - |  | 3,385 |  | 5,460 |
|  | - |  | - |  | 41,748 |  | 20,863 |  | 12,745 |  | - |  | 37,459 |  | 113,079 |
|  | - |  | - |  | 880 |  | 20,863 |  | 12,74 |  | - |  | 37, |  | 880 |
|  | - |  | - |  | - |  | - |  | 40 |  | - |  | - |  | 40 |
|  | - |  | - |  | $(16,537)$ |  | $(8,608)$ |  | $(3,340)$ |  | - |  | $(19,014)$ |  | $(47,689)$ |
|  | 18,693 |  | 268,731 |  | 26,132 |  | 13,689 |  | 10,052 |  | 92,569 |  | 31,602 |  | 739,995 |
| \$ | \$ 35,118 | \$ | 365,391 | \$ | 41,988 | \$ | 76,893 | \$ | 13,661 | \$ | 115,338 | \$ | 84,513 | \$ | 1,054,583 |


| \$ | 21 | \$ | 2,724 | \$ | 2,594 | \$ | 18,357 | \$ | 890 | \$ | 1,254 | \$ | 2,919 | \$ | 31,010 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 5,649 |  | 31,805 |  | - |  | 15,772 |  | 819 |  | 7,267 |  | 12,329 |  | 88,148 |
|  |  |  | - |  | 4,820 |  | 7,583 |  | 63 |  | - |  | 247 |  | 12,713 |
|  | - |  | 74 |  | - |  | - |  | - |  | 120 |  | - |  | 194 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 103 |  | 103 |
|  | - |  | - |  | 4 |  | - |  | - |  | - |  | 42 |  | 46 |
|  | - |  | 15,340 |  | - |  | - |  | - |  | 10,610 |  | 1,099 |  | 44,769 |
|  | - |  | 492 |  | - |  | - |  | - |  | 66 |  | 35 |  | 2,123 |
|  | - |  | - |  | - |  | 189 |  |  |  | - |  | 494 |  | 811 |
|  | 11 |  | 55 |  | 5,022 |  | 695 |  | 5 |  | 16 |  | 609 |  | 6,453 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 42 |
|  | 5,681 |  | 50,490 |  | 12,440 |  | 42,596 |  | 1,777 |  | 19,333 |  | 17,877 |  | 186,412 |
|  | - |  | 101,594 |  | - |  | - |  | - |  | 40,966 |  | 8,127 |  | 293,800 |
|  | - |  | - |  | 5 |  | - |  | - |  | - |  |  |  | 5 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 100 |
|  | - |  | 151 |  | - |  | - |  | - |  | 218 |  | - |  | 369 |
|  | 6 |  | 27 |  | 2,474 |  | 342 |  | 3 |  | 8 |  | 230 |  | 3,109 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 73 |
|  | 1 |  | 7 |  | 916 |  | 86 |  | - |  | 3 |  | 78 |  | 1,095 |
|  | 7 |  | 101,779 |  | 3,395 |  | 428 |  | 3 |  | 41,195 |  | 8,435 |  | 298,551 |
|  | 5,688 |  | 152,269 |  | 15,835 |  | 43,024 |  | 1,780 |  | 60,528 |  | 26,312 |  | 484,963 |
|  | - |  | - |  | 26,122 |  | 13,688 |  | 10,046 |  | - |  | 12,561 |  | 62,492 |
|  | - |  | 6,700 |  | - |  | - |  | - |  | 165 |  | 9,295 |  | 30,737 |
|  | 29,430 |  | 206,422 |  | 31 |  | 20,181 |  | 1,835 |  | 54,645 |  | 36,345 |  | 476,391 |
|  | 29,430 |  | 213,122 |  | 26,153 |  | 33,869 |  | 11,881 |  | 54,810 |  | 58,201 |  | 569,620 |
| \$ | 35,118 | \$ | 365,391 | \$ | 41,988 | \$ | 76,893 | \$ | 13,661 | \$ | 115,338 | \$ | 84,513 | \$ | 1,054,583 |

Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Nonmajor Enterprise Funds
For the Year Ended June 30, 2008
(In Thousands)

## Operating Revenues:

Licenses and Fees
Federal
Charges for Services
Fines and Forfeitures
Rents and Royalties
Sales
Loan Interest Income
Investment Income
Other
Total Operating Revenues
Operating Expenses:
Salaries and Wages


Nonoperating Revenues (Expenses):
Investment Income (Loss)
Other Taxes
Gain (Loss) on Disposition of Assets
Insurance Recoveries
Loan Interest Expense
Total Nonoperating Revenues (Expenses)
Income (Loss) Before Contributions, Special
Items, Extraordinary Items and Transfers
Transfers from Other Funds
Transfers to Other Funds
Change in Net Assets
Net Assets - Beginning
Prior Period Adjustments
Net Assets - Beginning - As Restated
Net Assets - Ending

| - | - | - |
| ---: | ---: | ---: |
| - | - | - |
| - | - | - |
| - | - | - |
| - | - | - |
| - | - | - |
|  |  | - |
|  | - | 2,981 |
|  | - | $(2,143)$ |


|  | Business Development | Special Public Works | State <br> Hospitals |  | Liquor <br> Control |  | Veterans' <br> Home |  | Water |  | Other | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | \$ | \$ | \$ | \$ | 3,814 | \$ | - | \$ | - | \$ | - | \$ | 4,233 |
|  | - | - | - |  | - |  | 3,105 |  | - |  | - |  | 3,105 |
|  | 43 | - | 34,110 |  | - |  | 7,881 |  | - |  | 17,724 |  | 59,864 |
|  | - | - | - |  | 476 |  | - |  | - |  | 16 |  | 503 |
|  | - | - | 109 |  | - |  | - |  | - |  | 3 |  | 112 |
|  | - | - | 597 |  | 401,814 |  | - |  | - |  | 18,333 |  | 420,744 |
|  | 1,100 | 12,996 | - |  | - |  | - |  | 4,207 |  | 469 |  | 27,992 |
|  | 566 | 4,091 | - |  | - |  | - |  | 984 |  | 1,253 |  | 10,517 |
|  | 4 | 1 | 376 |  | 300 |  | 2 |  | - |  | 3,905 |  | 4,601 |
|  | 1,713 | 17,088 | 35,192 |  | 406,404 |  | 10,988 |  | 5,191 |  | 41,703 |  | 531,671 |
|  | 426 | 1,587 | 159,283 |  | 15,640 |  | 120 |  | 475 |  | 16,414 |  | 194,887 |
|  | 201 | 1,052 | 42,714 |  | 43,687 |  | 10,463 |  | 299 |  | 6,998 |  | 106,221 |
|  | - | - | - |  | 202,604 |  | - |  | - |  | 12,465 |  | 215,069 |
|  | - | 959 | - |  | 44,284 |  | - |  | 1,184 |  | 57 |  | 46,484 |
|  | - | - | - |  | 257 |  | - |  | - |  | - |  | 257 |
|  | - | 6,914 | - |  | - |  | - |  | 2,581 |  | 392 |  | 16,971 |
|  | - | 192 | - |  | - |  | - |  | 64 |  | - |  | 256 |
|  | - | - | 1,816 |  | 916 |  | 315 |  | - |  | 1,221 |  | 4,321 |
|  | (202) | 930 | - |  | - |  | - |  | - |  | - |  | 1,881 |
|  | 425 | 11,634 | 203,813 |  | 307,388 |  | 10,898 |  | 4,603 |  | 37,547 |  | 586,347 |
|  | 1,288 | 5,454 | $(168,621)$ |  | 99,016 |  | 90 |  | 588 |  | 4,156 |  | $(54,676)$ |
|  | - | - | - |  | - |  | 62 |  | - |  | - |  | 62 |
|  | - | - | - |  | 16,086 |  | - |  | - |  | - |  | 16,086 |
|  | - | - | - |  | 8 |  | - |  | - |  | 17 |  | 25 |
|  | - | - | - |  | 17 |  | - |  | - |  | - |  | 17 |
|  | - | - | (5) |  | - |  | - |  | - |  | (4) |  | (9) |
|  | - | - | (5) |  | 16,111 |  | 62 |  | - |  | 13 |  | 16,181 |
|  | 1,288 | 5,454 | $(168,626)$ |  | 115,127 |  | 152 |  | 588 |  | 4,169 |  | $(38,495)$ |
|  | - | - | 174,431 |  | 3 |  | 154 |  | - |  | 2,143 |  | 296,552 |
|  | (211) | (11) | (4) |  | $(111,262)$ |  | - |  | $(2,413)$ |  | $(103,210)$ |  | $(219,254)$ |
|  | 1,077 | 5,443 | 5,801 |  | 3,868 |  | 306 |  | $(1,825)$ |  | $(96,898)$ |  | 38,803 |
|  | 28,353 | 207,679 | 20,356 |  | 30,001 |  | 11,575 |  | 56,635 |  | 154,499 |  | 530,221 |
|  | - | - | (4) |  | - |  | - |  | - |  | 600 |  | 596 |
|  | 28,353 | 207,679 | 20,352 |  | 30,001 |  | 11,575 |  | 56,635 |  | 155,099 |  | 530,817 |
|  | \$ 29,430 | \$ 213,122 | \$ 26,153 | \$ | 33,869 | \$ | 11,881 | \$ | 54,810 | \$ | 58,201 | \$ | 569,620 |

Combining Statement of Cash Flows
Nonmajor Enterprise Funds
For the Year Ended June 30, 2008
(In Thousands)
Cash Flows from Operating Activities:
Receipts from Customers
Receipts from Other Funds For Services
Loan Principal Repayments
Loan Interest Received
Payments to Employees for Services
Payments to Suppliers
Payments to Other Funds for Services
Loans Made
Distributions to Other Governments
Other Receipts (Payments)
Net Cash Provided (Used) in Operating Activities
Cash Flows from Noncapital Financing Activities:
Proceeds from Bond/COP Sales
Principal Payments on Bonds/COPS
Interest Payments on Bonds/COPS
Bond/COP Issuance Costs
Repayments on Advances Received
Interest Payments on Advances
Taxes and Assessments Received
Other Nonoperating Receipts
Transfers from Other Funds
Transfers to Other Funds
Net Cash Provided (Used) in Noncapital Financing Activities
Cash Flows from Capital and Related Financing Activities:
Principal Payments on Bonds/COPS
Interest Payments on Bonds/COPS
Acquisition of Capital Assets
Proceeds from Disposition of Capital Assets
Net Cash Provided (Used) in Capital and Related Financing Activities
Cash Flows from Investing Activities:
Purchases of Investments
Proceeds from Sales and Maturities of Investments Interest on Investments and Cash Balances
Interest Income from Securities Lending
Interest Expense from Securities Lending
Net Cash Provided (Used) in Investing Activities
Net Increase (Decrease) in Cash and Cash Equivalents
Cash and Cash Equivalents - Beginning
Prior Period Adjustments Restating Beginning Cash Balances
Cash and Cash Equivalents - Ending

| Energy Loan |  | Water Resources |  | Safe Drinking Water |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 513 | \$ | - | \$ | - |
|  | - |  | - |  | - |
|  | 18,741 |  | - |  | 2,633 |
|  | 6,711 |  | - |  | 1,717 |
|  | (687) |  | - |  | (236) |
|  | (646) |  | - |  | (11) |
|  | (125) |  | - |  | (18) |
|  | $(40,263)$ |  | - |  | $(17,566)$ |
|  | - |  | - |  | - |
|  | (19) |  | - |  | - |
|  | $(15,775)$ |  | - |  | $(13,481)$ |
|  | 18,000 |  | - |  | - |
|  | $(12,240)$ |  | - |  | - |
|  | $(7,000)$ |  | - |  | - |
|  | (27) |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | 18,756 |
|  | - |  | $(1,761)$ |  | - |
|  | $(1,267)$ |  | $(1,761)$ |  | 18,756 |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | 2,344 |  | - |  | 1,043 |
|  | - |  | - |  | 237 |
|  | - |  | - |  | (216) |
|  | 2,344 |  | - |  | 1,064 |
|  | $(14,698)$ |  | $(1,761)$ |  | 6,339 |
|  | 67,671 |  | 1,761 |  | - |
|  | - |  | - |  | 19,672 |
| \$ | 52,973 | \$ | - | \$ | 26,011 |


|  | Business Development | Special Public Works | State Hospitals | Liquor <br> Control |  | Veterans' <br> Home |  | Water |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 43 | \$ | \$ 33,305 | \$ | 406,196 | \$ | 7,914 | \$ | - | \$ | 37,378 | \$ | 485,349 |
|  | - | - | 34 |  | - |  | - |  | - |  | 184 |  | 218 |
|  | 3,343 | 34,188 | - |  | - |  | - |  | 4,222 |  | 1,207 |  | 64,334 |
|  | 1,101 | 12,308 | - |  | - |  | - |  | 3,858 |  | 550 |  | 26,245 |
|  | (425) | $(1,608)$ | $(157,952)$ |  | $(15,498)$ |  | (116) |  | (470) |  | $(16,365)$ |  | $(193,357)$ |
|  | (42) | (187) | $(40,490)$ |  | $(243,142)$ |  | $(10,489)$ |  | (39) |  | $(18,911)$ |  | $(313,957)$ |
|  | (81) | (255) | $(1,972)$ |  | $(3,065)$ |  | (19) |  | (96) |  | (748) |  | $(6,379)$ |
|  | $(3,949)$ | $(31,504)$ | - |  | - |  | - |  | $(10,233)$ |  | $(2,362)$ |  | $(105,877)$ |
|  | - | (887) | - |  | $(41,237)$ |  | - |  | $(1,228)$ |  | (60) |  | $(43,412)$ |
|  | 3 | (341) | 168 |  | 46 |  | 3,206 |  | (37) |  | 3,603 |  | 6,629 |
|  | (7) | 11,714 | $(166,907)$ |  | 103,300 |  | 496 |  | $(4,023)$ |  | 4,476 |  | $(80,207)$ |
|  | - | - | - |  | - |  | - |  | - |  | - |  | 18,000 |
|  | - | $(26,575)$ | - |  | - |  | - |  | $(2,871)$ |  | - |  | $(41,686)$ |
|  | - | $(6,787)$ | - |  | - |  | - |  | $(2,638)$ |  | - |  | $(16,425)$ |
|  | - | - | - |  | - |  | - |  | - |  | - |  | (27) |
|  | - | - | - |  | - |  | - |  | - |  | (67) |  | (67) |
|  | - | - | - |  | - |  | - |  | - |  | (4) |  | (4) |
|  | - | - | - |  | 16,125 |  | - |  | - |  | - |  | 16,125 |
|  | - | - | - |  | 17 |  | - |  | - |  | - |  | 17 |
|  | - | - | 167,170 |  | 3 |  | 154 |  | - |  | 1,683 |  | 187,766 |
|  | (211) | (11) | $(1,162)$ |  | $(113,963)$ |  | - |  | $(2,413)$ |  | $(2,743)$ |  | $(122,264)$ |
|  | (211) | $(33,373)$ | 166,008 |  | $(97,818)$ |  | 154 |  | $(7,922)$ |  | $(1,131)$ |  | 41,435 |
|  | - | - | (145) |  | - |  | - |  | - |  | (958) |  | $(1,103)$ |
|  | - | - | (5) |  | - |  | - |  | - |  | (434) |  | (439) |
|  | - | - | (347) |  | $(1,566)$ |  | (148) |  | - |  | (992) |  | $(3,053)$ |
|  | - | - | - |  | 8 |  | - |  | - |  | 180 |  | 188 |
|  | - | - | (497) |  | $(1,558)$ |  | (148) |  | - |  | $(2,204)$ |  | $(4,407)$ |
|  | - | $(43,610)$ | - |  | - |  | - |  | $(1,623)$ |  | - |  | $(45,233)$ |
|  | - | 44,606 | - |  | - |  | - |  | 1,626 |  | 1 |  | 46,233 |
|  | 462 | 3,147 | - |  | - |  | 45 |  | 804 |  | 874 |  | 8,719 |
|  | 105 | 715 | - |  | - |  | 17 |  | 183 |  | 199 |  | 1,456 |
|  | (96) |  | - |  | - |  | (16) |  | (167) |  | (181) |  | $(1,329)$ |
|  | 471 | 4,205 | - |  | - |  | 46 |  | 823 |  | 893 |  | 9,846 |
|  | 253 | $(17,454)$ | $(1,396)$ |  | 3,924 |  | 548 |  | $(11,122)$ |  | 2,034 |  | $(33,333)$ |
|  | 9,876 | 78,065 | 1,396 |  | 25,219 |  | 1,106 |  | 25,447 |  | 46,173 |  | 256,714 |
|  | - | - | - |  | - |  | - |  | - |  | $(20,693)$ |  | $(1,021)$ |
| \$ | 10,129 | \$ 60,611 | \$ | \$ | 29,143 | \$ | 1,654 | \$ | 14,325 | \$ | 27,514 | \$ | 222,360 |

```
Combining Statement of Cash Flows
Nonmajor Enterprise Funds
For the Year Ended June 30, 2008
(In Thousands)
(continued from previous page)
```

| Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities: | Energy Loan |  | Water Resources |  | Safe Drinking Water |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |
| Operating Income (Loss) | \$ | 372 | \$ | - | \$ | 2,981 |
| Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Depreciation and Amortization |  | 53 |  | - |  | - |
| Amortization of Bond/COP Issuance Costs |  | 127 |  | - |  | - |
| Amortization of Bond/COP Premium and Discount |  | (14) |  |  |  |  |
| Amortization of Deferred Charges |  | 10 |  | - |  | - |
| Bad Debt Expense |  | 1,153 |  | - |  | - |
| Interest Income Reported as Operating Revenue |  | $(2,343)$ |  | - |  | $(1,064)$ |
| Investment Expense Reported as Operating Expense |  | - |  |  |  | - |
| Interest Payments Reported as Operating Expense |  | 7,233 |  | - |  | - |
| Bond/COP Issuance Costs Reported as Operating Expense |  | 27 |  | - |  | - |
| Net Changes in Assets and Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Receivable |  | (323) |  | - |  | (472) |
| Due from Other Funds |  | - |  | - |  | - |
| Due from Other Governments |  | - |  |  |  | - |
| Inventories |  | - |  |  |  | - |
| Prepaid Items |  | - |  |  |  | - |
| Deferred Charges |  | (65) |  | - |  | - |
| Advances to Other Funds |  | $(4,240)$ |  |  |  | - |
| Loans Receivable |  | $(17,283)$ |  | - |  | $(14,933)$ |
| Net Contracts, Notes and Other Receivables |  | - |  | - |  | - |
| Accounts and Interest Payable |  | (147) |  | - |  | 7 |
| Due to Other Funds |  | - |  | - |  | - |
| Due to Other Governments |  | - |  | - |  | - |
| Trust Funds Payable |  | (322) |  | - |  | - |
| Unearned Revenue |  | (23) |  | - |  | - |
| Compensated Absences Payable |  | 6 |  | - |  | - |
| Net OPEB Obligation |  | 4 |  | - |  | - |
| Total Adjustments |  | $(16,147)$ |  | - |  | $(16,462)$ |
| Net Cash Provided (Used) by Operating Activities | \$ | $(15,775)$ | \$ | - | \$ | $(13,481)$ |
| Noncash Investing and Capital and Related Financing Activities: |  |  |  |  |  |  |
| Net Change in Fair Value of Investments | \$ | - | \$ | - | \$ | - |
| Assets Transferred to Governmental Funds |  | - |  | - |  | - |
| Liabilities Transferred to Governmental Funds |  | - |  | - |  | - |
| Total Noncash Investing and Capital and Related Financing Activities | \$ | - | \$ | - | \$ | - |


|  | Business Development | Special Public $\qquad$ |  | State <br> Hospitals |  | Liquor <br> Control |  |  |  | Water |  | Other | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,288 | \$ 5,454 | \$ | $(168,621)$ | \$ | 99,016 | \$ | 90 | \$ | 588 | \$ | 4,156 | \$ | $(54,676)$ |
|  | - | - |  | 1,815 |  | 916 |  | 314 |  | - |  | 1,221 |  | 4,319 |
|  | - | 133 |  | - |  | - |  | - |  | 48 |  | - |  | 308 |
|  | - | 18 |  | - |  | - |  | - |  | 5 |  | (47) |  | (38) |
|  | - | 59 |  | - |  | - |  | - |  | 16 |  | 11 |  | 96 |
|  | (202) | 930 |  | - |  | - |  | 21 |  | - |  | - |  | 1,902 |
|  | (471) | $(3,203)$ |  | - |  | - |  | - |  | (817) |  | (890) |  | $(8,788)$ |
|  | - | - |  | - |  | - |  | 15 |  | - |  | - |  | 15 |
|  | - | 6,787 |  | - |  | - |  | - |  | 2,636 |  | 433 |  | 17,089 |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | 27 |
|  | 1 | (923) |  | $(1,679)$ |  | 9 |  | 22 |  | (349) |  | 354 |  | $(3,360)$ |
|  | - | (7) |  | 1,180 |  | - |  | - |  | - |  | - |  | 1,173 |
|  | - | - |  | - |  | - |  | - |  | - |  | (2) |  | (2) |
|  | - | - |  | 185 |  | $(1,531)$ |  | - |  | - |  | (766) |  | $(2,112)$ |
|  | (20) | - |  | - |  | (7) |  | - |  | - |  | (14) |  | (41) |
|  | ) | - |  | - |  | - |  | - |  | - |  | , |  | (65) |
|  | - | - |  | - |  | - |  | - |  | - |  | - |  | $(4,240)$ |
|  | (605) | 2,684 |  | - |  | - |  | - |  | $(6,375)$ |  | (694) |  | $(37,206)$ |
|  |  | - |  | - |  | - |  | (13) |  | 365 |  | - |  | 352 |
|  | 2 | 40 |  | 9 |  | 4,600 |  | 34 |  | (60) |  | 336 |  | 4,821 |
|  | - | 6 |  | $(1,158)$ |  | - |  | 8 |  | - |  | - |  | $(1,144)$ |
|  | - | 74 |  | - |  | - |  | - |  | (44) |  | - |  | 30 |
|  | - | (342) |  | - |  | - |  | - |  | (37) |  | 190 |  | (511) |
|  | - | - |  | - |  | 124 |  | - |  | - |  | 12 |  | 113 |
|  | (1) | (3) |  | 447 |  | 87 |  | 5 |  | (1) |  | 98 |  | 638 |
|  | 1 | 7 |  | 915 |  | 86 |  | - |  | 2 |  | 78 |  | 1,093 |
|  | $(1,295)$ | 6,260 |  | 1,714 |  | 4,284 |  | 406 |  | $(4,611)$ |  | 320 |  | $(25,531)$ |
| \$ | (7) | \$ 11,714 | \$ | $(166,907)$ | \$ | 103,300 | \$ | 496 | \$ | $(4,023)$ | \$ | 4,476 | \$ | $(80,207)$ |
| \$ | - | \$ (5) | \$ | ${ }^{-}$ | \$ | - | \$ | - | \$ | (1) | \$ | - | \$ | (6) |
|  | - | - |  | 876 |  | - |  | - |  | - |  | - |  | 876 |
|  | - | - |  | $(1,259)$ |  | - |  | - |  | - |  | - |  | $(1,259)$ |
| \$ | - | \$ (5) | \$ | (383) | \$ | - | \$ | - | \$ | (1) | \$ | - | \$ | (389) |

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## Internal Service Funds

Internal Service Funds account for goods and services provided by state agencies or departments to other state agencies or departments and to other governmental units on a cost-reimbursement basis.

## Central Services Fund

This fund accounts for activities to provide various services to state agencies. These services include accounting, budgeting, personnel, mail and shuttle, purchasing, printing, copy center, data center, property development, telecommunications, motor pool, and an insurance fund.

## Legal Services Fund

This fund accounts for activities of the Department of Justice Attorney General's office to represent and advise the State's elected and appointed officials, agencies, boards, and commissions.

## Banking Services Fund

This fund accounts for activities of the Office of the State Treasurer to provide banking, investment, and debt management services to state agencies.

## Audit Services Fund

This fund accounts for activities of the Secretary of State, Audits Division, to provide independent auditing services to state agencies.

## Forestry Services Fund

This fund accounts for activities of the Department of Forestry to operate an equipment and maintenance pool that provides transportation, heavy equipment, and aircraft support for operating programs and other state agencies.

## Other Internal Service Funds

This fund accounts for the sale of goods and services to other governmental units through activities not specifically accounted for in another internal service fund.

## Combining Balance Sheet

Internal Service Funds
June 30, 2008
(In Thousands)

## ASSETS

Current Assets:
Cash and Cash Equivalent
Investments
Securities Lending Cash Collateral
Accounts and Interest Receivable (net)
Due from Other Funds

| Central | Legal |
| :---: | :---: |
| Services | Services |

## Legal Services

|  | Banking <br> Services |  | Audit Services |  | Forestry <br> Services |  | Other |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 4,770 | \$ | 2,783 | \$ | 3,300 | \$ | 3,642 | \$ | 58,754 |
|  | - |  | - |  | - |  | - |  | 83,863 |
|  | 2,660 |  | 1,552 |  | 1,841 |  | 2,031 |  | 181,398 |
|  | 1,360 |  | 149 |  | 81 |  | 202 |  | 71,878 |
|  | - |  | - |  | - |  | - |  | 4,530 |
|  | 16 |  | - |  | 263 |  | 8 |  | 1,689 |
|  | - |  | - |  | - |  | - |  | 423 |
|  | 8,806 |  | 4,484 |  | 5,485 |  | 5,883 |  | 402,535 |
|  | - |  | - |  | - |  | - |  | 272 |
|  | - |  | - |  | - |  | - |  | 7,127 |
|  | - |  | - |  | - |  | - |  | 981 |
|  | - |  | - |  | - |  | - |  | 757 |
|  | - |  | - |  | - |  | - |  | 1,945 |
|  | - |  | - |  | - |  | - |  | 10,889 |
|  | 1,875 |  | 180 |  | 19,968 |  | 5,025 |  | 545,355 |
|  | - |  | - |  | 40 |  | - |  | 16,565 |
|  | - |  | - |  | - |  | - |  | 637 |
|  | - |  |  |  | - |  | - |  | 141 |
|  | $(1,823)$ |  | (176) |  | $(12,815)$ |  | $(2,545)$ |  | $(218,098)$ |
|  | 52 |  | 4 |  | 7,193 |  | 2,480 |  | 366,571 |
| \$ | 8,858 | \$ | 4,488 | \$ | 12,678 | \$ | 8,363 | \$ | 769,106 |
| \$ | 435 | \$ | 221 | \$ | 411 | \$ | 236 | \$ | 21,524 |
|  | 2,660 |  | 1,552 |  | 1,841 |  | 2,031 |  | 181,398 |
|  | - |  | - |  | - |  | 24 |  | 976 |
|  | - |  | - |  | - |  | - |  | 25,243 |
|  | - |  | - |  | - |  | - |  | 29,975 |
|  | - |  | - |  | - |  | 2 |  | 450 |
|  | - |  | - |  | - |  | - |  | 27,121 |
|  | 379 |  | 203 |  | 105 |  | 15 |  | 5,510 |
|  | - |  | - |  | - |  | - |  | 305 |
|  | 3,474 |  | 1,976 |  | 2,357 |  | 2,308 |  | 292,502 |
|  | - |  | - |  | - |  | - |  | 177,431 |
|  | - |  | - |  | - |  | - |  | 322 |
|  | - |  | - |  | - |  | - |  | 90,994 |
|  | 187 |  | 100 |  | 52 |  | 8 |  | 2,715 |
|  | - |  | - |  | - |  | - |  | 309 |
|  | 30 |  | 26 |  | 12 |  | 2 |  | 560 |
|  | 217 |  | 126 |  | 64 |  | 10 |  | 272,331 |
|  | 3,691 |  | 2,102 |  | 2,421 |  | 2,318 |  | 564,833 |
|  | 53 |  | 4 |  | 7,193 |  | 2,480 |  | 167,433 |
|  | 5,114 |  | 2,382 |  | 3,064 |  | 3,565 |  | 36,840 |
|  | 5,167 |  | 2,386 |  | 10,257 |  | 6,045 |  | 204,273 |
| \$ | 8,858 | \$ | 4,488 | \$ | 12,678 | \$ | 8,363 | \$ | 769,106 |

## Combining Statement of Revenues, Expenses and Changes in Fund Net Assets

 Internal Service FundsFor the Year Ended June 30, 2008
(In Thousands)

## Operating Revenues:

Charges for Services
Rents and Royalties
Sales
Other Total Operating Revenues
Operating Expenses:
Salaries and Wages
Services and Supplies
Cost of Goods Sold
Distributions to Other Governments
Bond and COP Interest
Other Debt Service
Depreciation and Amortization
Total Operating Expenses Operating Income (Loss)

| Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: |
| \$ | 196,517 | \$ | 65,317 |
|  | 38,017 |  | 3 |
|  | 10,739 |  | 176 |
|  | 18,820 |  | 72 |
|  | 264,093 |  | 65,568 |
|  | 53,736 |  | 52,976 |
|  | 157,293 |  | 10,187 |
|  | 20,109 |  |  |
|  | - |  | 103 |
|  | 9,042 |  |  |
|  | 155 |  |  |
|  | 32,586 |  | 127 |
|  | 272,921 |  | 63,393 |
|  | $(8,828)$ |  | 2,175 |
|  | 12,614 |  |  |
|  | 265 |  |  |
|  | 304 |  |  |
|  | 45 |  |  |
|  | (20) |  |  |
|  | 13,208 |  | - |
|  | 4,380 |  | 2,175 |
|  | 77 |  | - |
|  | 3,253 |  | - |
|  | $(4,492)$ |  | (39) |
|  | 3,218 |  | 2,136 |
|  | 161,655 |  | 13,068 |
|  | 344 |  | (3) |
|  | 161,999 |  | 13,065 |
| \$ | 165,217 | \$ | 15,201 |


| Banking Services |  | Audit Services |  | Forestry Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 12,457 | \$ | 10,340 | \$ | 4,578 | \$ | 2,009 | \$ | 291,218 |
|  | - |  | - |  | 2,181 |  | - |  | 40,201 |
|  | - |  | - |  | 382 |  | - |  | 11,297 |
|  | - |  | - |  | 61 |  | 269 |  | 19,222 |
|  | 12,457 |  | 10,340 |  | 7,202 |  | 2,278 |  | 361,938 |
|  | 8,063 |  | 5,571 |  | 1,990 |  | 398 |  | 122,734 |
|  | 4,630 |  | 1,449 |  | 3,197 |  | 1,207 |  | 177,963 |
|  | - |  | - |  | - |  | - |  | 20,109 |
|  | - |  | - |  | - |  | - |  | 103 |
|  | - |  | - |  | - |  | - |  | 9,042 |
|  | - |  | - |  | - |  | - |  | 155 |
|  | 50 |  | 4 |  | 1,618 |  | 390 |  | 34,775 |
|  | 12,743 |  | 7,024 |  | 6,805 |  | 1,995 |  | 364,881 |
|  | (286) |  | 3,316 |  | 397 |  | 283 |  | $(2,943)$ |
|  | - |  | - |  | - |  | - |  | 12,614 |
|  | - |  | - |  | 294 |  | (6) |  | 553 |
|  | - |  | - |  | 49 |  | 29 |  | 382 |
|  | - |  | - |  | - |  | - |  | 45 |
|  | - |  | - |  | - |  | - |  | (20) |
|  | - |  | - |  | 343 |  | 23 |  | 13,574 |
|  | (286) |  | 3,316 |  | 740 |  | 306 |  | 10,631 |
|  | - |  | - |  | 24 |  | - |  | 101 |
|  | 1 |  | - |  | 310 |  | 33 |  | 3,597 |
|  | - |  | $(2,467)$ |  | (334) |  | (120) |  | $(7,452)$ |
|  | (285) |  | 849 |  | 740 |  | 219 |  | 6,877 |
|  | 5,452 |  | 1,537 |  | 9,519 |  | 5,826 |  | 197,057 |
|  | - |  | - |  | (2) |  | - |  | 339 |
|  | 5,452 |  | 1,537 |  | 9,517 |  | 5,826 |  | 197,396 |
| \$ | 5,167 | \$ | 2,386 | \$ | 10,257 | \$ | 6,045 | \$ | 204,273 |

Combining Statement of Cash Flows Internal Service Funds
For the Year Ended June 30, 2008
(In Thousands)
Cash Flows from Operating Activities:
Receipts from Customers
Receipts from Other Funds for Services
Payments to Employees for Services
Payments to Suppliers
Payments to Other Funds for Services
Claims Paid
Distributions to Other Governments
Other Receipts (Payments)
Net Cash Provided (Used) in Operating Activities
Cash Flows from Noncapital Financing Activities:
Other Nonoperating Receipts

| Central <br> Services |  | Legal <br> Services |
| :---: | ---: | ---: |
| $\$$ | 46,191 | $\$$ |
|  | 214,533 | 10,533 |
| $(56,996)$ | 52,576 |  |
| $(118,755)$ | $(61,503)$ |  |
| $(23,656)$ | $(4,903)$ |  |
| $(11,695)$ | - |  |
|  | - | $(103)$ |
|  | $(27,978)$ | 141 |
| 21,644 | 222 |  |
|  | 301 | - |
|  | 3,205 | - |
| $(4,412)$ | $(39)$ |  |
| $(906)$ | $(39)$ |  |

Net Cash Provided (Used) in Noncapital Financing Activities
Cash Flows from Capital and Related Financing Activities:
Proceeds from Bond/COP Sales
Principal Payments on Bonds/COPS
Interest Payments on Bonds/COPS
Bond/COP Issuance Costs
Repayments on Advances Received
7,075
Interest Payments on Advances
$(24,030)$
$(9,945)$
(144)
Principal Payments on Loans
45
Interest Payments on Loans
Acquisition of Capital Assets
Proceeds from Disposition of Capital Assets
Net Cash Provided (Used) in Capital and Related Financing Activities
Cash Flows from Investing Activities:
Purchases of Investments
Proceeds from Sales and Maturities of Investments
Interest on Investments and Cash Balances
Interest Income from Securities Lending
Interest Expense from Securities Lending
Net Cash Provided (Used) in Investing Activities
Net Increase (Decrease) in Cash and Cash Equivalents
Cash and Cash Equivalents - Beginning
Cash and Cash Equivalents - Ending
(28)
(19)
$(38,940)$
$(1,173)$

| 457 | - |
| ---: | ---: |
| $(65,505)$ | $(1,173)$ |


|  | $(82,804)$ | - |
| :---: | :---: | ---: |
| 69,234 | - |  |
|  | 8,487 | - |
| 3,523 | - |  |
|  | $(3,221)$ | - |
|  | $(4,781)$ | - |
|  | $(49,548)$ | $(990)$ |
| 85,249 | 9,820 |  |
| $\$$ | $35,701 \quad \$$ | 8,830 |


| Banking <br> Services |  | Audit Services |  | Forestry <br> Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | 56,724 |
|  | 12,431 |  | 10,738 |  | 7,451 |  | 1,977 |  | 299,706 |
|  | $(7,969)$ |  | $(5,501)$ |  | $(1,974)$ |  | (395) |  | $(124,338)$ |
|  | $(3,442)$ |  | (854) |  | $(2,862)$ |  | (896) |  | $(133,328)$ |
|  | $(1,149)$ |  | (524) |  | (197) |  | (186) |  | $(30,615)$ |
|  | - |  | - |  | - |  | - |  | $(11,695)$ |
|  | - |  | - |  | - |  | - |  | (103) |
|  | - |  | - |  | 61 |  | 393 |  | $(27,383)$ |
|  | (129) |  | 3,859 |  | 2,479 |  | 893 |  | 28,968 |
|  | - |  | - |  | 48 |  | 14 |  | 363 |
|  | 1 |  | - |  | 310 |  | 33 |  | 3,549 |
|  | - |  | $(2,468)$ |  | (334) |  | (124) |  | $(7,377)$ |
|  | 1 |  | $(2,468)$ |  | 24 |  | (77) |  | $(3,465)$ |
|  | - |  | - |  | - |  | - |  | 7,075 |
|  | - |  | - |  | - |  | - |  | $(24,030)$ |
|  | - |  | - |  | - |  | - |  | $(9,945)$ |
|  | - |  | - |  | - |  | - |  | (144) |
|  | - |  | - |  | - |  | - |  | 24 |
|  | - |  | - |  | - |  | - |  | 45 |
|  | - |  | - |  | - |  | - |  | (28) |
|  | - |  | - |  | - |  | - |  | (19) |
|  | (44) |  | - |  | $(2,582)$ |  | (753) |  | $(43,492)$ |
|  | - |  | - |  | 379 |  | 66 |  | 902 |
|  | (44) |  | - |  | $(2,203)$ |  | (687) |  | $(69,612)$ |
|  | - |  | - |  | - |  | - |  | $(82,804)$ |
|  | - |  | - |  | - |  | - |  | 69,234 |
|  | - |  | - |  | - |  | - |  | 8,487 |
|  | - |  | - |  | - |  | - |  | 3,523 |
|  | - |  | - |  | - |  | - |  | $(3,221)$ |
|  | - |  | - |  | - |  | - |  | $(4,781)$ |
|  | (172) |  | 1,391 |  | 300 |  | 129 |  | $(48,890)$ |
|  | 4,942 |  | 1,392 |  | 3,000 |  | 3,513 |  | 107,916 |
| \$ | 4,770 | \$ | 2,783 | \$ | 3,300 | \$ | 3,642 | \$ | 59,026 |

## Combining Statement of Cash Flows

## Internal Service Funds

For the Year Ended June 30, 2008
(In Thousands)
(continued from previous page)

|  | Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: | :---: |
| Reconciliation of Operating Income to Net Cash Provided (Used) by |  |  |  |  |
| Operating Activities: |  |  |  |  |
| Operating Income (Loss) | \$ | $(8,828)$ | \$ | 2,175 |
| Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |
|  |  |  |  |  |
| Depreciation and Amortization |  | 32,586 |  | 127 |
| Amortization of Bond/COP Premium and Discount |  | (804) |  | - |
| Amortization of Deferred Charges |  | 308 |  | - |
| Investment Expense Reported as Operating Expense |  | 3,221 |  | - |
| Interest Payments Reported as Operating Expense |  | 9,945 |  | - |
| Bond/COP Issuance Costs Reported as Operating Expense |  | 144 |  | - |
| Net Changes in Assets and Liabilities: |  |  |  |  |
| Accounts and Interest Receivable |  | $(11,770)$ |  | $(3,011)$ |
| Due from Other Funds |  | - |  | $(1,840)$ |
| Inventories |  | (179) |  | (207) |
| Prepaid Items |  | 29 |  | - |
| Deferred Charges |  | (86) |  | - |
| Net Contracts, Notes and Other Receivables |  | 1,092 |  | (26) |
| Accounts and Interest Payable |  | 1,483 |  | 161 |
| Due to Other Funds |  | - |  | 1,180 |
| Trust Funds Payable |  | $(48,891)$ |  | - |
| Unearned Revenue |  | 25,946 |  | 1,057 |
| Claims and Judgments Payable |  | 17,174 |  | (13) |
| Contracts, Mortgages and Notes Payable |  | (364) |  | - |
| Compensated Absences Payable |  | 368 |  | 399 |
| Net OPEB Obligation |  | 270 |  | 220 |
| Total Adjustments |  | 30,472 |  | $(1,953)$ |
| Net Cash Provided (Used) by Operating Activities | \$ | 21,644 | \$ | 222 |
| Noncash Investing and Capital and Related Financing Activities: |  |  |  |  |
| Net Change in Fair Value of Investments | \$ | 592 | \$ | - |
| Capital Assets Transferred from Governmental Funds |  | 77 |  | - |
| Capital Assets Transferred to Governmental Funds |  | (17) |  | - |
| Capital Assets Contributed |  | - |  | - |
| Total Noncash Investing and Capital and Related Financing Activities | \$ | 652 | \$ | - |


| Banking Services |  | Audit Services |  | Forestry Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | (286) | \$ | 3,316 | \$ | 397 | \$ | 283 | \$ | $(2,943)$ |
|  | 50 |  | 4 |  | 1,618 |  | 390 |  | 34,775 |
|  | - |  | - |  | - |  | - |  | (804) |
|  | - |  | - |  | - |  | - |  | 308 |
|  | - |  | - |  | - |  | - |  | 3,221 |
|  | - |  | - |  | - |  | - |  | 9,945 |
|  | - |  | - |  | - |  | - |  | 144 |
|  | (46) |  | 399 |  | 310 |  | 92 |  | $(14,026)$ |
|  | - |  | - |  | - |  | - |  | $(1,840)$ |
|  | (2) |  | - |  | (10) |  | - |  | (398) |
|  | - |  | - |  | - |  | - |  | 29 |
|  | - |  | - |  | - |  | - |  | (86) |
|  | - |  | - |  | - |  | - |  | 1,066 |
|  | 59 |  | 68 |  | 148 |  | 125 |  | 2,044 |
|  | - |  | - |  | - |  | - |  | 1,180 |
|  | - |  | - |  | - |  | - |  | $(48,891)$ |
|  | - |  | - |  | - |  | - |  | 27,003 |
|  | - |  | - |  | - |  | - |  | 17,161 |
|  | - |  | - |  | - |  | - |  | (364) |
|  | 66 |  | 46 |  | 4 |  | 1 |  | 884 |
|  | 30 |  | 26 |  | 12 |  | 2 |  | 560 |
|  | 157 |  | 543 |  | 2,082 |  | 610 |  | 31,911 |
| \$ | (129) | \$ | 3,859 | \$ | 2,479 | \$ | 893 | \$ | 28,968 |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | 592 |
|  | - |  | - |  | - |  | - |  | 77 |
|  | - |  | - |  | - |  | - |  | (17) |
|  | - |  | - |  | 24 |  | - |  | 24 |
| \$ | - | \$ | - | \$ | 24 | \$ | - | \$ | 676 |

# Fiduciary Funds <br> Combining Pension and Other Employee Benefit Trust Funds 

## Pension Trust Funds

Pension Trust Funds account for the transactions, assets, liabilities, and net assets held in trust for public employees by the Public Employees Retirement System (PERS) for the payment of retirement, disability, and death benefits to members and beneficiaries of the retirement system.

## Public Employees Defined Benefit Pension Plan Fund

This fund accounts for the activities of the defined benefit retirement plan for units of state government, political subdivisions, community colleges, and school districts. This activity includes the defined benefit portion of the Oregon Public Service Retirement Plan (OPSRP). Public employees hired on or after August 29, 2003, as well as inactive PERS members who return to employment following a six-month or greater break in service, participate in the OPSRP pension program. The plan is administered by the Public Employees Retirement Board under Oregon Revised Statutes, Chapter 238 and section 401(a) of the Internal Revenue Code.

## Individual Account Program Defined Contribution Pension Plan Fund

This fund accounts for the activities of the defined contribution portion of the Oregon Public Service Retirement Plan (OPSRP). Beginning January 1, 2004, PERS member contributions, account earnings and losses, as well as administrative costs of the plan are reflected in this fund. The OPSRP is administered by the Public Employees Retirement System.

## Other Employee Benefit Trust Funds

Other Employee Benefit Trust Funds account for the transactions, assets, liabilities, and net assets held in trust for public employees by the Public Employees Retirement System (PERS) for the payment of postemployment healthcare and deferred compensation benefits to members of the retirement system.

## Retirement Health Insurance Account (RHIA) OPEB Plan Fund

This fund accounts for the activities of the RHIA cost-sharing multiple-employer Other Postemployment Benefit (OPEB) plan administered by PERS for units of state government, political subdivisions, community colleges, and school districts. The RHIA is a defined benefit OPEB plan established pursuant to section 401(h) of the Internal Revenue Code. The plan authorizes a payment of up to $\$ 60$ towards the monthly cost of health insurance for eligible PERS members participating in PERS-sponsored health insurance plans. Employer contributions, investment income, healthcare premium subsidy payments, and administrative costs are accounted for within this fund.

## Retiree Health Insurance Premium Account (RHIPA) OPEB Plan Fund

This fund accounts for the activities of the RHIPA single-employer OPEB plan administered by PERS. The RHIPA is a defined benefit OPEB plan established pursuant to section 401(h) of the Internal Revenue Code. The plan authorizes payment to eligible retired state employees of the average difference between the health insurance premiums paid by retirees, under contracts entered into by the PERS Board, and health insurance premiums paid by state employees who are not retired. Employer contributions, investment income, healthcare premium subsidy payments, and administrative costs are accounted for within this fund.

## Standard Retiree Health Insurance Account Fund

This fund accounts for the collection of health insurance premiums from retirees and the payment of health insurance coverage and administrative costs for units of state government, political subdivisions, community colleges, and school districts that participate in PERS-sponsored health insurance plans. Retirees pay the full amount of the premiums, which are established at age-adjusted, experience-rated amounts.

## Deferred Compensation Plan Fund

This fund accounts for the activities of the Deferred Compensation Plan, an Internal Revenue Code Section 457 compensation plan, offered to employees of the State and administered by the Public Employees Retirement System.

## Combining Statement of Fiduciary Net Assets Pension and Other Employee Benefit Trust Funds June 30, 2008 <br> (In Thousands)

| Pension Trust Funds |  |
| :---: | :---: |
|  |  |
| Public Employees | Account Program |
| Defined Benefit | Indidual |
| Pension Plan | Pension Plan |

ASSETS
Cash and Cash Equivalents
Investments:
Fixed Income
Equity
Real Estate
Alternative Equity
Total Investments
Securities Lending Cash Collateral

| $\$$ | 564,767 | 67,311 |
| ---: | ---: | ---: |
| $17,389,390$ | 663,169 |  |
| $25,181,582$ | 910,414 |  |
| $5,147,632$ | 196,488 |  |
| $10,077,256$ | 384,656 |  |
| $57,795,860$ | $2,154,727$ |  |
| $4,463,278$ | 189,545 |  |
|  |  |  |
| 22,002 | - |  |
| - | 10,500 |  |
| 220,291 | 8,402 |  |
| $3,048,510$ | 114,043 |  |
| 1,226 | 32 |  |
| $3,292,029$ | 132,977 |  |
| 2,109 | 68 |  |

Capital Assets (net of $\$ 8,326$ accumulated depreciation):

Land
Buildings, Property and Equipment
Total Assets
LIABILITIES
Accounts and Interest Payable
Obligations Under Securities Lending
Obligations Under Reverse Repurchase Agreements
Due to Other Funds
Bonds/COPS Payable
Trust Funds Payable

| 944 | - |
| ---: | ---: |
| 10,504 | 525 |
| $66,129,491$ | $2,545,153$ |

Deferred Revenue
Net OPEB Obligation

## Total Liabilities

NET ASSETS
Held in Trust for:
Pension Benefits
Other Postemployment Benefits
Other Employee Benefits
Total Net Assets

| $3,297,471$ | 116,077 |
| ---: | ---: |
| $4,463,278$ | 189,545 |
| 279,193 | 10,657 |
| 34 | 1,117 |
| 6,876 | 232 |
| 72,156 | 3,230 |
| 83 | - |
| 109 | 25 |
| $8,119,200$ | 320,883 |

58,010,291
2,224,270

|  | - | - |
| :--- | ---: | ---: |
| $\$$ | $58,010,291$ | $\$$ |

## Other Employee Benefit Trust Funds

| Other Postemployment Benefits |  | Standard Retiree <br> Health Insurance Account | Deferred Compensation Plan |  |
| :---: | :---: | :---: | :---: | :---: |
| Retirement <br> Health Insurance <br> Account OPEB Plan | Retiree Health <br> Insurance <br> Premium <br> Account OPEB <br> Plan |  |  | Total |
| \$ 4,841 | \$ 220 | \$ 7,364 | \$ 2,071 | \$ 646,574 |
| 71,621 | 2,191 | - | 265,097 | 18,391,468 |
| 98,323 | 3,006 | - | 653,350 | 26,846,675 |
| 21,220 | 649 | - | - | 5,365,989 |
| 41,542 | 1,270 | - | - | 10,504,724 |
| 232,706 | 7,116 | - - | 918,447 | 61,108,856 |
| 19,452 | 640 | 3,873 | 1,074 | 4,677,862 |
| 640 | 20 | - | - | 22,662 |
| - | - | 101 | - | 10,601 |
| 907 | 28 | - | 152 | 229,780 |
| 12,318 | 377 | - | 3,171 | 3,178,419 |
| 2 | - | - | - | 1,260 |
| 13,867 | 425 | 101 | 3,323 | 3,442,722 |
| 7 | - | - - | - | 2,184 |
| - | - | - | - | 944 |
| - | - | - | - | 11,029 |
| 270,873 | 8,401 | 11,338 | 924,915 | 69,890,171 |
| 12,514 | 383 | 20 | 298 | 3,426,763 |
| 19,452 | 640 | 3,873 | 1,074 | 4,677,862 |
| 1,151 | 35 | - | - | 291,036 |
| 20 | 8 | 21 | 60 | 1,260 |
| - | - | - - | - | 7,108 |
| - | - | - | - | 75,386 |
| - | - | - | 828 | 911 |
| 3 | - | 7 | 3 | 147 |
| 33,140 | 1,066 | 3,921 | 2,263 | 8,480,473 |


|  | - | - | - | - | $60,234,561$ |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 237,733 | 7,335 | - | - | 245,068 |  |
|  | - | - | 7,417 | 922,652 | 930,069 |  |
| $\$$ | 237,733 | $\$$ | 7,335 | $\$$ | 7,417 | $\$$ |

Combining Statement of Changes in Fiduciary Net Assets
Pension and Other Employee Benefit Trust Funds
For the Year Ended June 30, 2008
(In Thousands)

|  |  |  |  |
| :--- | :--- | ---: | :--- |
|  |  |  |  |
|  |  |  |  |

Other Employee Benefit Trust Funds

Other Postemployment Benefits

| Retirement | Retiree Health <br> Insurance |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Health Insurance | Premium | Standard Retiree | Deferred |  |
| Account OPEB | Account OPEB | Health Insurance | Compensation |  |
| Plan | Plan | Account | Plan | Total |


| $\$$ | 27,783 | $\$$ | 1,791 | $\$$ | - | $\$$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| - | - | 103,966 | - | 792,739 |  |  |
| 27,783 | 1,791 | 103,966 | 70,449 | 651,870 |  |  |
|  |  |  |  |  |  |  |
| $(15,166)$ | $(468)$ | - | $(132,978)$ | $(4,244,136)$ |  |  |
| 7,152 | 225 | 674 | 60,523 | $1,865,810$ |  |  |
| $(8,014)$ | $(243)$ | 674 | $(72,455)$ | $(2,378,326)$ |  |  |
| 2,232 | 70 | 140 | 2,473 | 566,406 |  |  |
| $(10,246)$ | $(313)$ | 534 | $(74,928)$ | $(2,944,732)$ |  |  |
| - | - | 13 | 897 | 1,357 |  |  |
| 17,537 | 1,478 | 104,513 | $(3,582)$ | $(1,498,766)$ |  |  |



## Agency Fund

The Agency Fund accounts for assets held by the State as an agent for other governmental units, organizations, or individuals. For example, the Department of Consumer and Business Services holds deposits and investments to secure the faithful performance by insurers of insurance company obligations, including claims due to policyholders. Agency funds are custodial in nature (i.e., assets equal liabilities) and do not measure the results of operations.

## Combining Statement of Changes in Assets and Liabilities <br> Agency Funds <br> For the Year Ended June 30, 2008 <br> (In Thousands)

|  | Balance <br> July 1, 2007 |  | Additions |  | Deductions |  | Balance June 30, 2008 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 109,766 | \$ | 1,806,060 | \$ | 1,837,074 | \$ | 78,752 |
| Cash and Securities Held in Trust |  | 1,471,272 |  | 700,241 |  | 614,837 |  | 1,556,676 |
| Accounts and Interest Receivable |  | 7,259 |  | 417 |  | 1,980 |  | 5,696 |
| Due from Other Funds |  | 1 |  | - |  | 1 |  | - |
| Net Contracts, Notes and Other Receivables |  | 68,363 |  | 30,671 |  | 22,580 |  | 76,454 |
| Conservatorship and Custodial Assets |  | 40 |  | 32 |  | - |  | 72 |
| Receivership Assets |  | 73,686 |  | 15,630 |  | 18,664 |  | 70,652 |
| Total Assets | \$ | 1,730,387 | \$ | 2,553,051 | \$ | 2,495,136 | \$ | 1,788,302 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | 416 | \$ | 206,062 | \$ | 206,473 | \$ | 5 |
| Due to Other Governments |  | 3,503 |  | 2,812 |  | 3,503 |  | 2,812 |
| Custodial Liabilities |  | 1,726,468 |  | 1,953,518 |  | 1,894,501 |  | 1,785,485 |
| Total Liabilities | \$ | 1,730,387 | \$ | 2,162,392 | \$ | 2,104,477 | \$ | 1,788,302 |



## Statistical Section

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## Statistical Section Index

This part of the State of Oregon's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the State's overall financial health.

## Financial Trends

These schedules contain trend information to help the reader understand how the State's financial performance has changed over time.

Schedule $1 \quad$ Net Assets by Component
Schedule $2 \quad$ Changes in Net Assets
Schedule 3 Fund Balance - Governmental Funds
Schedule 4 Changes in Fund Balance - Governmental Funds

## Revenue Capacity

These schedules contain information to help the reader assess the State's most significant revenue source, personal income taxes.
Schedule 5 Personal Income by Industry
Schedule 6 Personal Income Tax Rates
Schedule $7 \quad$ Personal Income Tax Filers and Liability by Income Level

## Debt Capacity

These schedules present information to help the reader assess the affordability of the State's current levels of outstanding debt and the State's ability to issue additional debt in the future.

Schedule 8 Outstanding Debt by Type
Schedule $9 \quad$ Ratios of General Bonded Debt Outstanding
Schedule 10 Legal Debt Margin Calculation
Schedule 11 Legal Debt Margin Information
Schedule 12 Pledged Revenues

## Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the State's financial activities take place.
Schedule 13 Demographic and Economic Indicators
Schedule 14 Employment by Industry

## Operating Information

These schedules contain operating data to help the reader understand how the information in the State's financial report relates to the services it provides and the activities it performs.

## Schedule 15 Government Employees

Schedule 16 Operating Indicators and Capital Asset Information by Function
Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The State implemented GASB Statement No. 34 in fiscal year 2002; schedules presenting government-wide information include information beginning in that year.

Schedule 1
NET ASSETS BY COMPONENT

## Last Seven Fiscal Years (In Thousands)

(Accrual basis of accounting)

|  | 2002 | 2003 | 2004 | 2005 |
| :---: | :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |  |
| Invested in Capital Assets, |  |  |  |  |
| Net of Related Debt | \$10,031,651 | \$ 9,928,983 | \$ 9,555,705 | \$ 9,151,443 |
| Restricted | 526,189 | 342,793 | 334,292 | 904,848 |
| Unrestricted | $(70,371)$ | 131,349 | $(2,158,668)$ | 155,880 |
| Total Governmental |  |  |  |  |
| Acitivities Net Assets | \$10,487,469 | \$10,403,125 | \$ 7,731,329 | \$10,212,171 |
| Business-type Activities |  |  |  |  |
| Invested in Capital Assets, |  |  |  |  |
| Net of Related Debt | \$ 282,782 | \$ 579,928 | \$ 549,148 | \$ 562,325 |
| Restricted | 2,477,458 | 2,453,241 | 2,233,534 | 2,550,548 |
| Unrestricted | 539,431 | 223,601 | 527,165 | 570,121 |
| Total Business-type |  |  |  |  |
| Activities Net Assets | \$ 3,299,671 | \$ 3,256,770 | \$ 3,309,847 | \$ 3,682,994 |
| Primary Government |  |  |  |  |
| Invested in Capital Assets, |  |  |  |  |
| Net of Related Debt | \$10,314,433 | \$10,508,911 | \$10,104,853 | \$ 9,713,768 |
| Restricted | 3,003,647 | 2,796,034 | 2,567,826 | 3,455,396 |
| Unrestricted | 469,060 | 354,950 | $(1,631,503)$ | 726,001 |
| Total Primary Government Net Assets | \$13,787,140 | \$13,659,895 | \$11,041,176 | \$13,895,165 |

Note: The State did not begin reporting government-wide statements until it implemented GASB Statement No. 34 in fiscal year 2002.

# Schedule 1 (continued) <br> NET ASSETS BY COMPONENT <br> <br> Last Seven Fiscal Years (In Thousands) <br> <br> Last Seven Fiscal Years (In Thousands) <br> (Accrual basis of accounting) 

| 2006 | 2007 | 2008 |  |
| :---: | :---: | :---: | :---: |
| \$ 8,901,594 | \$ 8,696,793 | \$ | 8,554,126 |
| 1,021,026 | 1,098,817 |  | 950,491 |
| 1,116,586 | 1,077,586 |  | 954,809 |
| \$11,039,206 | \$10,873,196 | \$ | 10,459,426 |
| \$ 594,247 | \$ 756,814 | \$ | 807,968 |
| 2,857,577 | 2,998,195 |  | 3,177,420 |
| 584,655 | 640,968 |  | 656,919 |
| \$ 4,036,479 | \$ 4,395,977 | \$ | 4,642,307 |
| \$ 9,495,841 | \$ 9,453,607 | \$ | 9,362,094 |
| 3,878,603 | 4,097,012 |  | 4,127,911 |
| 1,701,241 | 1,718,554 |  | 1,611,728 |
| \$15,075,685 | \$15,269,173 | \$ | 15,101,733 |

## Schedule 2

CHANGES IN NET ASSETS

## Last Seven Fiscal Years (In Thousands)

 (Accrual basis of accounting)
## Expenses

Governmental activities:
Education
Human Services
Public Safety
Economic and Community Development
Natural Resources
Transportation
Consumer and Business Services
Administration
Legislative
Judicial
Interest on Long-term Debt
Total governmental activities expenses

| $\mathbf{2 0 0 2}$ | 2003 | $\mathbf{2 0 0 4}$ |  |  |
| ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |
| $\$$ | $3,363,716$ | $\$$ | $2,915,016$ | $\$$ |
|  | $4,399,183$ |  | $4,348,175$ |  |
| 862,219 | 842,881 |  | $4,276,235$ |  |
|  | 289,051 | 328,202 |  | 295,643 |
| 494,385 | 523,941 |  | 488,514 |  |
|  | $1,239,599$ | $1,417,844$ | $1,410,741$ |  |
| 319,913 | 278,486 | 388,336 |  |  |
| 567,717 | 700,611 | $2,693,591$ |  |  |
| 27,914 | 30,717 | 25,480 |  |  |
| 232,185 | 205,874 | 239,773 |  |  |
| $\mathrm{~N} / \mathrm{A}$ | 4,106 | 164,461 |  |  |
| $11,795,882$ | $11,595,853$ | $14,327,162$ |  |  |

Business-type activities:
Housing and Community Services

| 94,686 | 93,326 | 88,653 |
| ---: | ---: | ---: |
| 79,922 | 73,663 | 59,106 |
| 485,299 | 505,038 | 494,628 |
| $1,030,423$ | $1,287,629$ | $1,106,005$ |
| $1,551,981$ | $1,605,464$ | $1,617,687$ |
| $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 409,472 | 411,495 | 442,676 |
| $3,651,783$ | $3,976,615$ | $3,808,755$ |

Total primary government expenses

| $\$ 15,447,665 \quad \$ 15,572,468 \quad \$ \quad 18,135,917$ |
| :--- | :--- | :--- | :--- |

## Program Revenues

Governmental activities:
Charges for Services:

| Human Services | $\$$ | 282,692 | $\$$ | 196,489 |
| :--- | ---: | ---: | ---: | ---: |

Note: The State did not begin reporting government-wide statements until it implemented GASB Statement No. 34 in fiscal year 2002.

# Schedule 2 (continued) <br> CHANGES IN NET ASSETS Last Seven Fiscal Years (In Thousands) (Accrual basis of accounting) 

| 2005 |  | 2006 |  | 2007 |  | 2008 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 3,204,580 | \$ | 3,622,117 | \$ | 3,761,800 | \$ | 4,174,928 |
|  | 4,675,846 |  | 4,873,613 |  | 4,814,964 |  | 5,316,540 |
|  | 928,483 |  | 1,008,285 |  | 1,023,202 |  | 1,183,931 |
|  | 340,653 |  | 311,713 |  | 335,103 |  | 355,133 |
|  | 582,788 |  | 541,084 |  | 580,778 |  | 613,329 |
|  | 1,882,649 |  | 1,598,419 |  | 1,709,786 |  | 2,251,391 |
|  | 282,875 |  | 394,886 |  | 340,266 |  | 461,015 |
|  | 622,036 |  | 640,561 |  | 467,931 |  | 570,903 |
|  | 31,447 |  | 29,602 |  | 36,660 |  | 39,142 |
|  | 249,036 |  | 271,714 |  | 286,460 |  | 311,828 |
|  | 254,840 |  | 242,664 |  | 265,100 |  | 315,530 |
|  | 13,055,233 |  | 13,534,658 |  | 13,622,050 |  | 15,593,670 |
|  | 89,583 |  | 93,288 |  | 98,683 |  | 100,706 |
|  | 51,479 |  | 49,730 |  | 53,279 |  | 46,652 |
|  | 504,102 |  | 525,277 |  | 564,110 |  | 573,203 |
|  | 577,396 |  | 535,190 |  | 546,970 |  | 687,363 |
|  | 1,729,107 |  | 1,858,254 |  | 1,893,227 |  | 1,808,424 |
|  | 162,651 |  | 166,810 |  | 184,513 |  | 203,818 |
|  | 237,604 |  | 263,725 |  | 284,298 |  | 307,380 |
|  | 75,182 |  | 76,804 |  | 76,911 |  | 75,134 |
|  | 3,427,104 |  | 3,569,078 |  | 3,701,991 |  | 3,802,680 |
| \$ | 16,482,337 | \$ | 17,103,736 | \$ | 17,324,041 | \$ | 19,396,350 |


| \$ | 221,522 | \$ | 298,666 | \$ | 215,222 | \$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 35,107 |  | 70,979 |  | 48,170 |  |
|  | 270,465 |  | 284,857 |  | 325,638 |  |
|  | 129,351 |  | 108,552 |  | 104,830 |  |
|  | 158,999 |  | 202,305 |  | 239,561 |  |
|  | 203,275 |  | 214,866 |  | 230,328 |  |
|  | 29,522 |  | 130,549 |  | 132,447 |  |
|  | 32,442 |  | 26,909 |  | 32,829 |  |
|  | $4,850,141$ | $4,952,825$ |  | $5,097,007$ | 32,977 |  |
|  | 6,566 | 14,992 | 21,718 | $5,162,489$ |  |  |
|  | $5,937,390$ | $6,305,500$ | $6,447,750$ | $6,652,205$ |  |  |

## Schedule 2 (continued) CHANGES IN NET ASSETS <br> Last Seven Fiscal Years (In Thousands) (Accrual basis of accounting)

Business-type activities:
Charges for Services:
Lottery Operations
Unemployment Compensation
University System
Liquor Control
Other Business-type Activities
Operating Grants and Contributions
Capital Grants and Contributions
Total business-type activities program revenues
Total primary govemment program revenues

Net (Expense)/Revenue
Governmental activities
Business-type activities
Total primary government net expense
General Revenues and Other Changes in Net Assets Governmental activities:
Taxes:
Personal Income Taxes
Corporate Income Taxes
Tobacco Taxes
Healthcare Provider Taxes
Inheritance and Gift Taxes
Public Utilities Taxes
Insurance Premium Taxes
Other Taxes
Motor Fuels Taxes
Weight Mile Taxes
Vehicle Registration Taxes
W orkers' Compensation Insurance Taxes
Employer-Employee Taxes
Unrestricted Investment Earnings
Contributions to Permanent Fund
Capital Contributions
Transfers
Total governmental activities
Business-type activities:
Other Taxes
Capital Contributions
Additions to Permanent Endowments
Special Items
Transfers
Total business-type activities
Total primary govermment
Change in Net Assets
Governmental activities
Business-type activities
Total primary government

| $\mathbf{2 0 0 2}$ |  | $\mathbf{2 0 0 3}$ |  | $\mathbf{2 0 0 4}$ |  |
| ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |
| $\$$ | 817,490 | $\$$ | 853,812 | $\$$ | 892,672 |
|  | 649,892 |  | 588,003 |  | 726,680 |
|  | 650,248 |  | 663,214 |  | 735,556 |
|  | N/A |  | $\mathrm{N} / \mathrm{A}$ |  | $\mathrm{N} / \mathrm{A}$ |
|  | 522,951 | 526,603 |  | 507,666 |  |
|  | 848,800 | $1,196,853$ |  | 908,594 |  |
|  | 85,982 | - |  |  |  |
|  | $3,575,363$ |  | $3,828,485$ |  | $3,771,168$ |
| $\$$ | $8,586,845$ | $\$$ | $9,292,541$ | $\$$ | $9,160,915$ |


| $\$$ | $(6,784,400)$ |  |  |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: |
|  | $(76,420)$ | $\$(6,131,797)$ | $\$(148,130)$ | $(8,937,415)$ |  |
| $\$$ | $(6,860,820)$ | $\$$ | $(6,279,927)$ | $\$$ | $(8,975,002)$ |


| \$ | 4,096,359 | \$ | 4,073,262 | \$ | 4,294,369 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 190,346 |  | 220,175 |  | 314,510 |
|  | 175,115 |  | 255,482 |  | 252,885 |
|  | N/A |  | N/A |  | N/A |
|  | N/A |  | N/A |  | N/A |
|  | N/A |  | N/A |  | N/A |
|  | N/A |  | N/A |  | N/A |
|  | 356,319 |  | 369,614 |  | 412,531 |
|  | 397,713 |  | 406,736 |  | 406,317 |
|  | 201,315 |  | 213,935 |  | 224,078 |
|  | 113,262 |  | 120,711 |  | 165,270 |
|  | N/A |  | N/A |  | N/A |
|  | 255,279 |  | 252,810 |  | 249,822 |
|  | 17,146 |  | 29,737 |  | 11,134 |
|  | 48,638 |  |  |  | 4,701 |
|  | 1,475 |  | 1,736 |  | 389 |
|  | $(61,903)$ |  | 16,428 |  | $(44,272)$ |
|  | 5,791,064 |  | 5,960,626 |  | 6,291,734 |
|  | 12,676 |  | 13,327 |  | 13,666 |
|  | 649 |  | 658 |  | 660 |
|  | - |  | - |  | - |
|  | - |  | - |  | 21,868 |
|  | 61,903 |  | $(16,428)$ |  | 44,272 |
|  | 75,228 |  | $(2,443)$ |  | 80,466 |
| \$ | 5,866,292 | \$ | 5,958,183 | \$ | 6,372,200 |

$\left.\begin{array}{crcrcr}\$ & (993,336) & \$ & (171,171) & \$ & (2,645,681) \\ & (1,192)\end{array}\right)$

Schedule 2 (continued)
CHANGES IN NET ASSETS
Last Seven Fiscal Years (In Thousands)
(Accrual basis of accounting)

|  | 2005 |  | 2006 |  | 2007 |  | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 938,370 | \$ | 1,093,196 | \$ | 1,203,821 | \$ | 1,229,486 |
|  | 783,594 |  | 758,350 |  | 676,838 |  | 638,186 |
|  | 799,122 |  | 860,042 |  | 887,183 |  | 954,039 |
|  | 313,308 |  | 349,454 |  | 379,741 |  | 406,421 |
|  | 210,964 |  | 192,481 |  | 217,402 |  | 213,758 |
|  | 770,971 |  | 803,972 |  | 891,998 |  | 664,179 |
|  | - |  | - |  | - |  |  |
|  | 3,816,329 |  | 4,057,495 |  | 4,256,983 |  | 4,106,069 |
| \$ | 9,753,719 | \$ | 10,362,995 | \$ | 10,704,733 | \$ | 10,758,274 |
| \$ | $(7,117,843)$ | \$ | $(7,229,158)$ | \$ | (7,174,300) | \$ | $(8,941,465)$ |
|  | 389,225 |  | 488,417 |  | 554,992 |  | 303,389 |
| \$ | (6,728,618) | \$ | (6,740,741) | \$ | (6,619,308) | \$ | (8,638,076) |


| \$ | 4,746,727 | \$ | 5,404,020 | \$ | 4,486,068 | \$ | 6,102,900 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 211,016 |  | 443,425 |  | 518,260 |  | 448,010 |
|  | 255,035 |  | 254,836 |  | 276,419 |  | 254,524 |
|  | N/A |  | 131,371 |  | 128,199 |  | 154,460 |
|  | N/A |  | N/A |  | 81,068 |  | 116,186 |
|  | N/A |  | N/A |  | 84,455 |  | 89,621 |
|  | N/A |  | N/A |  | 55,463 |  | 42,721 |
|  | 503,666 |  | 419,786 |  | 106,101 |  | 123,907 |
|  | 407,729 |  | 417,916 |  | 416,792 |  | 413,858 |
|  | 253,419 |  | 266,221 |  | 256,000 |  | 237,296 |
|  | 204,787 |  | 207,581 |  | 205,205 |  | 201,245 |
|  | N/A |  | N/A |  | 47,745 |  | 40,733 |
|  | 266,688 |  | 281,974 |  | 77,504 |  | 76,576 |
|  | 44,662 |  | 37,934 |  | 90,210 |  | 81,815 |
|  | 11,453 |  | - |  | 4,192 |  | - |
|  | 407 |  | 1,473 |  | 2,853 |  | 4,482 |
|  | 31,901 |  | 124,307 |  | 214,557 |  | 154,510 |
|  | 6,937,490 |  | 7,990,844 |  | 7,051,091 |  | 8,542,844 |
|  | 13,964 |  | 14,851 |  | 15,203 |  | 16,086 |
|  | 700 |  | 855 |  | 3,615 |  | 71,716 |
|  | - |  | 2,580 |  | 70 |  | - |
|  | - |  | - |  | - |  | - |
|  | $(31,901)$ |  | $(124,307)$ |  | $(214,557)$ |  | $(154,510)$ |
|  | $(17,237)$ |  | $(106,021)$ |  | $(195,669)$ |  | $(66,708)$ |
| \$ | 6,920,253 | \$ | 7,884,823 | \$ | 6,855,422 | \$ | 8,476,136 |
| \$ | $(180,353)$ | \$ | 761,686 | \$ | $(123,209)$ | \$ | $(398,621)$ |
|  | 371,988 |  | 382,396 |  | 359,323 |  | 236,681 |
| \$ | 191,635 | \$ | 1,144,082 | \$ | 236,114 | \$ | $(161,940)$ |

## Schedule 3

## FUND BALANCE - GOVERNMENTAL FUNDS <br> Last Seven Fiscal Years (In Thousands) <br> (Modified accrual basis of accounting)

|  | $\mathbf{2 0 0 2}$ |  | $\mathbf{2 0 0 3}$ |  | $\mathbf{2 0 0 4}$ |  | $\mathbf{2 0 0 5}$ |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| General Fund |  |  |  |  |  |  |  |  |
| $\quad$ Reserved | $\$$ | 204,730 | $\$$ | 83,063 | $\$$ | 157,183 | $\$$ | 63,788 |
| $\quad$ Unreserved | $(1,178,320)$ |  | 19,298 |  | $(501,913)$ | 237,769 |  |  |
|  | $\$$ | $(973,590)$ | $\$$ | 102,361 | $\$$ | $(344,730)$ | $\$$ | 301,557 |

All Other Governmental Funds
Reserved

| $\$$ | $1,055,359$ | $\$$ | 760,307 | $\$$ | 799,074 | $\$$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  | 785,135 |
|  | $1,629,004$ |  | $1,414,757$ |  | $1,517,921$ |  |
|  | 63,506 |  | 32,073 |  | 37,305 |  |
|  | 28,972 |  | 3,875 |  | 5,823 |  |
| $\$$ | $2,776,841$ | $\$$ | $2,211,012$ | $\$$ | $2,360,123$ | $\$$ |

Note: Due to changes in the State's fund structure initiated when GASB Statement No. 34 was implemented, fund balance information is only available beginning in 2002.

# Schedule 3 (continued) <br> FUND BALANCE - GOVERNMENTAL FUNDS <br> Last Seven Fiscal Years (In Thousands) <br> (Modified accrual basis of accounting) 

| 2006 |  | 2007 |  | $\mathbf{2 0 0 8}$ |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |
| $\$$ | 86,253 | $\$$ | 70,317 | $\$$ | 202,823 |
|  | 736,196 |  | 113,579 |  | 1,095 |
| $\$$ | 822,449 | $\$$ | 183,896 | $\$$ | 203,918 |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
| $\$$ | 823,590 | $\$$ | 953,764 | $\$$ | $1,180,823$ |
|  |  |  |  |  |  |
|  | $2,640,061$ |  | $3,658,675$ |  | $3,446,971$ |
|  | 118,136 |  | 47,930 |  | 23,218 |
|  | 6,757 |  | 6,691 |  | 8,067 |
| $\$$ | $3,588,544$ | $\$$ | $4,667,060$ | $\$$ | $4,659,079$ |

# Schedule 4 CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS Last Seven Fiscal Years (In Thousands) (Modified accrual basis of accounting) 

|  | 2002 |  | 2003 |  | 2004 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues |  |  |  |  |  |  |
| Taxes | \$ | 5,728,923 | \$ | 5,836,554 | \$ | 6,303,389 |
| Licenses and Fees |  | 275,439 |  | 286,619 |  | 312,609 |
| Federal |  | 3,767,499 |  | 4,160,747 |  | 4,233,648 |
| Charges for Services |  | 232,711 |  | 234,459 |  | 214,485 |
| Fines and Forfeitures |  | 81,899 |  | 91,349 |  | 116,191 |
| Rents and Royalties |  | 6,331 |  | 6,015 |  | 7,244 |
| Investment Income |  | 90,423 |  | 98,185 |  | 76,594 |
| Sales |  | 112,287 |  | 110,945 |  | 111,905 |
| Donations and Grants |  | 116,152 |  | 138,599 |  | 12,409 |
| Contributions to Permanent Funds |  | - |  | - |  | 4,701 |
| Tobacco Settlement Proceeds |  | 86,524 |  | 85,255 |  | 72,065 |
| Pension Bond Debt Service Assessments |  | - |  | - |  | 21,579 |
| Other |  | 280,478 |  | 244,775 |  | 288,622 |
| Total Revenues |  | 10,778,666 |  | 11,293,502 |  | 11,775,441 |
| Expenditures |  |  |  |  |  |  |
| Education |  | 3,347,415 |  | 2,900,408 |  | 3,484,917 |
| Human Services |  | 4,402,681 |  | 4,347,675 |  | 4,269,562 |
| Public Safety |  | 778,997 |  | 783,712 |  | 842,487 |
| Economic and Community Development |  | 281,481 |  | 319,732 |  | 298,654 |
| Natural Resources |  | 460,214 |  | 508,367 |  | 484,410 |
| Transportation |  | 1,016,600 |  | 1,184,102 |  | 1,266,474 |
| Consumer and Business Services |  | 323,653 |  | 325,140 |  | 338,971 |
| Administration |  | 511,415 |  | 652,000 |  | 663,545 |
| Legislative |  | 26,718 |  | 29,637 |  | 25,181 |
| Judicial |  | 231,580 |  | 204,908 |  | 239,157 |
| Capital Improvements/Construction |  | 81,681 |  | 63,726 |  | 32,576 |
| Debt Service: |  |  |  |  |  |  |
| Principal |  | 58,859 |  | 88,379 |  | 85,736 |
| Interest |  | 60,041 |  | 113,765 |  | 164,461 |
| Other Debt Service |  | 3,637 |  | 5,610 |  | 10,773 |
| Total Expenditures |  | 11,584,972 |  | 11,527,161 |  | 12,206,904 |
| Excess of Revenues Over (Under) Expenditures |  | $(806,306)$ |  | $(233,659)$ |  | $(431,463)$ |
| Other Financing Sources (Uses) |  |  |  |  |  |  |
| Transfers from Other Funds |  | 3,300,534 |  | 1,691,017 |  | 1,292,842 |
| Transfers to Other Funds |  | $(3,438,615)$ |  | $(1,670,815)$ |  | $(3,413,477)$ |
| Insurance Recoveries |  | - |  | - |  | - |
| Debt Issued |  | 302,638 |  | 704,710 |  | 2,241,043 |
| Refunded Debt Issued |  | 260,435 |  | 60,130 |  | 127,577 |
| Leases Incurred |  | 7 |  | 107 |  | - |
| Payment to Escrow Agent |  | $(270,769)$ |  | $(62,543)$ |  | $(144,206)$ |
| Contributions to Permanent Funds |  | 48,638 |  | - |  | - |
| Total Other Financing Sources (Uses) |  | 202,868 |  | 722,606 |  | 103,779 |
| Net Change in Fund Balances | \$ | $(603,438)$ | \$ | 488,947 | \$ | $(327,684)$ |
| Debt service as a percentage of noncapital expenditures |  | 1.07\% |  | 1.84\% |  | 2.14\% |

Note: Due to changes in the State's fund structure initiated when GASB Statement No. 34 was implemented, changes in fund balance information is only available beginning in 2002.

## Schedule 4 (continued)

 CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS Last Seven Fiscal Years (In Thousands) (Modified accrual basis of accounting)| 2005 |  | 2006 |  | 2007 |  | 2008 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 6,817,329 | \$ | 7,839,265 | \$ | 6,783,293 | \$ | 8,259,483 |
|  | 369,626 |  | 389,766 |  | 407,044 |  | 438,508 |
|  | 4,608,759 |  | 4,661,448 |  | 4,670,353 |  | 4,973,781 |
|  | 223,109 |  | 228,606 |  | 249,069 |  | 307,778 |
|  | 68,399 |  | 89,559 |  | 101,714 |  | 100,175 |
|  | 20,226 |  | 16,387 |  | 15,092 |  | 18,185 |
|  | 205,808 |  | 253,152 |  | 438,158 |  | 168,314 |
|  | 125,399 |  | 128,945 |  | 127,808 |  | 125,282 |
|  | 13,447 |  | 20,637 |  | 33,525 |  | 36,940 |
|  | 11,453 |  | - |  | 4,192 |  | - |
|  | 73,142 |  | 67,145 |  | 70,281 |  | 90,297 |
|  | 121,895 |  | 119,778 |  | 120,139 |  | 121,035 |
|  | 275,937 |  | 360,081 |  | 328,888 |  | 354,518 |
|  | 12,934,529 |  | 14,174,769 |  | 13,349,556 |  | 14,994,296 |


|  | 3,203,813 |  | 3,620,721 |  | 3,762,869 |  | 4,174,922 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 4,665,643 |  | 4,877,485 |  | 4,825,597 |  | 5,347,990 |
|  | 905,510 |  | 984,969 |  | 1,016,728 |  | 1,175,881 |
|  | 341,807 |  | 309,614 |  | 333,064 |  | 354,396 |
|  | 573,781 |  | 538,831 |  | 603,695 |  | 629,624 |
|  | 1,767,779 |  | 1,461,987 |  | 1,656,189 |  | 1,636,160 |
|  | 362,765 |  | 381,576 |  | 424,068 |  | 466,917 |
|  | 587,665 |  | 626,743 |  | 436,933 |  | 526,691 |
|  | 30,688 |  | 29,381 |  | 35,711 |  | 37,456 |
|  | 250,438 |  | 270,927 |  | 288,445 |  | 311,716 |
|  | 83,784 |  | 114,088 |  | 123,885 |  | 78,195 |
|  | 131,004 |  | 131,702 |  | 136,294 |  | 179,171 |
|  | 266,330 |  | 238,247 |  | 259,986 |  | 306,488 |
|  | 4,959 |  | 4,823 |  | 5,588 |  | 2,320 |
|  | 13,175,966 |  | 13,591,094 |  | 13,909,052 |  | 15,227,927 |
|  | $(241,437)$ |  | 583,675 |  | $(559,496)$ |  | $(233,631)$ |
|  | 1,596,919 |  | 1,655,297 |  | 2,212,181 |  | 2,215,963 |
|  | $(1,474,364)$ |  | $(1,530,001)$ |  | $(1,997,976)$ |  | (2,058,113) |
|  | - |  | 1,432 |  | 3,718 |  | 4,046 |
|  | 593,065 |  | 586,744 |  | 786,524 |  | 99,721 |
|  | 21,625 |  | 29,610 |  | 200,745 |  | 14,310 |
|  | 3,939 |  | - |  | - |  | 134 |
|  | $(130,389)$ |  | $(38,777)$ |  | $(210,383)$ |  | $(15,036)$ |
|  | - |  | - |  | - |  | - |
|  | 610,795 |  | 704,305 |  | 994,809 |  | 261,025 |
| \$ | 369,358 | \$ | 1,287,980 | \$ | 435,313 | \$ | 27,394 |

$3.17 \% \quad 3.84 \% \quad 3.24 \%$

## Schedule 5 <br> PERSONAL INCOME BY INDUSTRY

Last Ten Calendar Years (In Thousands)

Farm ea
Forestry
Mining
Utilities
Construction
Manufacturing

| 1998 | 1999 |  | 2000 |  | 2001 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 877,230 | \$ | 829,000 | \$ | 849,067 | \$ | 762,582 |
| 1,083,034 |  | 1,236,962 |  | 1,420,994 |  | 1,402,084 |
| 108,938 |  | 118,517 |  | 119,615 |  | 109,194 |
| 544,521 |  | 521,432 |  | 578,914 |  | 671,141 |
| 4,761,847 |  | 4,774,602 |  | 5,332,598 |  | 5,074,116 |
| 11,064,279 |  | 11,596,866 |  | 12,577,144 |  | 12,323,976 |
| 3,914,397 |  | 4,212,260 |  | 4,699,505 |  | 4,453,367 |
| 5,089,896 |  | 5,429,053 |  | 5,607,328 |  | 5,701,001 |
| 2,249,374 |  | 2,396,359 |  | 2,547,297 |  | 2,511,318 |
| 1,683,744 |  | 1,981,716 |  | 2,355,362 |  | 2,347,055 |
| 3,109,857 |  | 3,274,406 |  | 3,488,532 |  | 3,582,049 |
| 1,255,884 |  | 1,504,225 |  | 1,523,623 |  | 1,679,550 |
| 4,372,129 |  | 4,532,803 |  | 5,071,693 |  | 5,306,394 |
| 1,527,689 |  | 1,714,829 |  | 1,888,788 |  | 1,927,405 |
| 2,074,251 |  | 2,229,870 |  | 2,418,378 |  | 2,422,120 |
| 509,329 |  | 566,872 |  | 598,350 |  | 662,168 |
| 5,629,484 |  | 5,952,190 |  | 6,420,682 |  | 7,058,647 |
| 508,119 |  | 529,777 |  | 614,414 |  | 641,741 |
| 1,867,021 |  | 1,958,182 |  | 2,093,510 |  | 2,120,172 |
| 1,962,937 |  | 1,983,351 |  | 2,145,908 |  | 2,164,703 |
| 1,899,963 |  | 1,919,405 |  | 2,074,919 |  | 2,100,834 |
| 227,765 |  | 234,824 |  | 255,157 |  | 275,470 |
| 2,105,335 |  | 2,374,265 |  | 2,442,690 |  | 2,638,359 |
| 6,105,776 |  | 6,893,313 |  | 6,980,283 |  | 7,636,646 |
| 21,095,908 |  | 21,108,153 |  | 22,296,976 |  | 23,447,921 |
| \$ 85,628,707 | \$ | 89,873,232 | \$ | 96,401,727 | \$ | 99,020,013 |

Average effective rate ${ }^{2}$
5.5\%
5.8\%
5.9\%
5.6\%

Source: US Department of Commerce, Bureau of Economic Analysis and the Oregon Department of Revenue.
${ }^{1}$ Includes income from all sources other than wages, salaries, tips, etc.
${ }^{2}$ The total direct rate for personal income for the most current year is not available. Average effective rate equals tax as a percentage of taxable income. Average effective rate for 2007 will not be available until May 2009.

## Schedule 5 (continued) PERSONAL INCOME BY INDUSTRY <br> Last Ten Calendar Years (In Thousands)

| 2002 | 2003 |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 783,405 | \$ | 968,009 | \$ | 1,091,771 | \$ | 1,071,917 | \$ | 956,837 | \$ | 1,136,254 |
| 1,402,739 |  | 1,457,355 |  | 1,330,898 |  | 1,369,624 |  | 1,382,874 |  | 1,448,692 |
| 126,615 |  | 132,369 |  | 157,651 |  | 180,166 |  | 207,741 |  | 226,315 |
| 629,906 |  | 619,877 |  | 669,651 |  | 607,679 |  | 672,456 |  | 701,846 |
| 4,922,718 |  | 4,817,247 |  | 5,149,000 |  | 5,768,497 |  | 6,538,312 |  | 6,737,106 |
| 11,778,764 |  | 12,054,617 |  | 12,798,868 |  | 13,320,883 |  | 14,136,710 |  | 14,439,861 |
| 4,563,882 |  | 4,823,676 |  | 5,266,162 |  | 5,659,016 |  | 6,030,973 |  | 6,373,301 |
| 5,740,658 |  | 5,758,769 |  | 6,013,209 |  | 6,330,065 |  | 6,670,746 |  | 6,884,655 |
| 2,598,309 |  | 2,636,899 |  | 2,948,755 |  | 3,128,739 |  | 3,296,933 |  | 3,388,410 |
| 2,169,769 |  | 2,204,798 |  | 2,295,440 |  | 2,335,071 |  | 2,562,278 |  | 2,814,853 |
| 3,809,119 |  | 4,123,573 |  | 4,164,228 |  | 4,442,640 |  | 4,794,422 |  | 4,930,912 |
| 1,687,550 |  | 1,782,389 |  | 1,817,734 |  | 1,978,949 |  | 1,985,998 |  | 1,915,521 |
| 5,109,786 |  | 5,029,118 |  | 5,471,536 |  | 5,969,171 |  | 6,455,156 |  | 6,941,969 |
| 1,830,750 |  | 1,893,453 |  | 2,062,841 |  | 2,318,778 |  | 2,500,131 |  | 2,764,133 |
| 2,599,991 |  | 2,634,758 |  | 2,743,332 |  | 3,012,137 |  | 3,252,825 |  | 3,385,001 |
| 708,516 |  | 757,680 |  | 845,784 |  | 889,697 |  | 961,013 |  | 1,023,704 |
| 7,602,286 |  | 8,163,915 |  | 8,787,934 |  | 9,314,945 |  | 9,969,709 |  | 10,644,834 |
| 671,210 |  | 652,241 |  | 655,806 |  | 676,559 |  | 705,736 |  | 772,419 |
| 2,193,795 |  | 2,326,395 |  | 2,481,245 |  | 2,645,394 |  | 2,840,842 |  | 3,023,215 |
| 2,288,194 |  | 2,433,979 |  | 2,586,759 |  | 2,767,066 |  | 2,909,992 |  | 3,079,684 |
| 2,207,771 |  | 2,318,225 |  | 2,482,806 |  | 2,556,411 |  | 2,638,808 |  | 2,725,141 |
| 346,359 |  | 474,697 |  | 501,492 |  | 570,519 |  | 543,051 |  | 548,005 |
| 3,134,746 |  | 3,547,392 |  | 4,065,680 |  | 2,886,114 |  | 3,010,349 |  | 3,214,628 |
| 9,004,787 |  | 9,238,589 |  | 8,019,072 |  | 8,650,437 |  | 9,026,358 |  | 9,551,919 |
| 23,970,259 |  | 24,310,967 |  | 25,309,992 |  | 25,942,150 |  | 29,652,639 |  | 32,588,815 |
| \$ 101,881,884 | \$ | 105,160,987 | \$ | 109,717,646 | \$ | 114,392,624 | \$ | 123,702,889 | \$ | 131,261,193 |
| 5.5\% |  | 5.6\% |  | 5.7\% |  | 5.7\% |  | 5.7\% |  | N/A |

## Schedule 6 <br> PERSONAL INCOME TAX RATES <br> Last Ten Calendar Years

| Year | Top Rate | Top Income Tax Rate is Applied to Taxable Income in Excess of |  |  | Average Effective Rate ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  <br> Married Filing Separately |  | d Filing <br> tly \& ad of ehold |  |
| 1998 | 9.0\% | \$ 5,800 | \$ | 11,600 | 5.5\% |
| 1999 | 9.0\% | 5,900 |  | 11,800 | 5.8\% |
| 2000 | 9.0\% | 6,100 |  | 12,200 | 5.9\% |
| 2001 | 9.0\% | 6,300 |  | 12,600 | 5.6\% |
| 2002 | 9.0\% | 6,250 |  | 12,500 | 5.5\% |
| 2003 | 9.0\% | 6,350 |  | 12,700 | 5.6\% |
| 2004 | 9.0\% | 6,500 |  | 13,000 | 5.7\% |
| 2005 | 9.0\% | 6,650 |  | 13,300 | 5.7\% |
| 2006 | 9.0\% | 6,850 |  | 13,700 | 5.7\% |
| 2007 | 9.0\% | 7,150 |  | 14,300 | N/A |

Source: Oregon Department of Revenue
${ }^{1}$ The total direct rate for personal income for the most current year is not available. Average effective rate equals tax as a percentage of taxable income. Average effective rate for 2007 will not be available until May 2009.

# Schedule 7 <br> PERSONAL INCOME TAX FILERS AND LIABILITY BY INCOME LEVEL Calendar Years 1997 and 2006 <br> (Dollars In Thousands) 

| 1997 |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Income Level | Number of <br> Filers | Percentage <br> of Total | Personal <br> Income Tax <br> Liability | Percentage <br> of Total |  |
|  |  |  |  |  |  |
| $\$ 500,001$ and higher | 3,894 | $0.25 \%$ | $\$$ | 441,695 | $12.85 \%$ |
| $\$ 100,001-\$ 500,000$ | 74,617 | $4.77 \%$ | 854,914 | $24.88 \%$ |  |
| $\$ 80,001-\$ 100,000$ | 54,762 | $3.50 \%$ | 305,632 | $8.89 \%$ |  |
| $\$ 60,001-\$ 80,000$ | 120,530 | $7.71 \%$ | 490,274 | $14.27 \%$ |  |
| $\$ 40,001-\$ 60,000$ | 226,702 | $14.50 \%$ | 609,739 | $17.74 \%$ |  |
| $\$ 20,001-\$ 40,000$ | 390,435 | $24.98 \%$ | 543,979 | $15.83 \%$ |  |
| $\$ 10,001-\$ 20,000$ | 302,065 | $19.33 \%$ | 152,342 | $4.44 \%$ |  |
| $\$ 10,000$ and lower | 390,134 | $24.96 \%$ | 37,697 | $1.10 \%$ |  |
| Total | $1,563,139$ | $100.00 \%$ | $\$ 3,436,272$ | $100.00 \%$ |  |
|  |  |  |  |  |  |

2006

|  | Number of <br> Filers | Percentage <br> of Total | Personal <br> Income Tax <br> Liability | Percentage <br> of Total |
| :---: | :---: | :---: | :---: | :---: |


| $\$ 500,001$ and higher | 8,957 | $0.51 \%$ | $\$$ | 952,380 |
| :--- | ---: | ---: | ---: | ---: |
| $\$ 100,001-\$ 500,000$ | 170,923 | $9.74 \%$ | $1,819,141$ | $18.49 \%$ |
| $\$ 80,001-\$ 100,000$ | 105,155 | $5.99 \%$ | 516,963 | $10.32 \%$ |
| $\$ 60,001-\$ 80,000$ | 169,595 | $9.66 \%$ | 598,389 | $11.62 \%$ |
| $\$ 40,001-\$ 60,000$ | 254,905 | $14.52 \%$ | 598,175 | $11.61 \%$ |
| $\$ 20,001-\$ 40,000$ | 406,013 | $23.13 \%$ | 506,178 | $9.83 \%$ |
| $\$ 10,001-\$ 20,000$ | 281,962 | $16.06 \%$ | 127,686 | $2.48 \%$ |
| $\$ 10,000$ and lower | 358,058 | $20.39 \%$ | 32,029 | $0.62 \%$ |
| Total | $1,755,568$ | $100.00 \%$ | $\$ 5,150,941$ | $100.00 \%$ |

## Source: Oregon Department of Revenue

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the State's revenue. Tax year 2006 is the most current year available.

## Schedule 8 OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years
(Dollars In Thousands)

| Year |  | Governmental Activities |  |  |  |  | Business-type Activities |  |  |  | Total Primary Government | Percentage of Personal Income ${ }^{1}$ | $\begin{gathered} \text { Per } \\ \text { Capita }^{1} \\ \hline \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | General Obligation Bonds | Revenue Bonds | $\begin{gathered} \text { Certificates } \\ \text { of } \\ \text { Participation } \end{gathered}$ | General Appropriation Bonds | Capital <br> Leases | General Obligation Bonds | $\begin{gathered} \text { Revenue } \\ \text { Bonds } \end{gathered}$ | $\begin{gathered} \text { Certificates } \\ \text { of } \\ \text { Participation } \end{gathered}$ | Capital <br> Leases |  |  |  |
|  | 1999 | 82,445 | 249,780 | 610,062 | - | 372 | 2,396,565 | 1,057,488 | 22,604 | 8,429 | 4,427,745 | 4.93\% | 1.30 |
|  | 2000 | 87,645 | 396,170 | 781,836 | - | 1,026 | 2,341,735 | 1,195,479 | 17,093 | 5,475 | 4,826,459 | 5.01\% | 1.41 |
|  | 2001 | 77,845 | 502,025 | 784,849 |  | - | 2,205,097 | 1,323,938 | 30,736 | 3,066 | 4,927,556 | 4.98\% | 1.42 |
|  | 2002 | 68,715 | 749,042 | 784,839 | - | 5 | 2,317,143 | 1,441,640 | 28,018 | 1,381 | 5,390,783 | 5.29\% | 1.53 |
|  | 2003 | 163,231 | 807,478 | 779,105 | 469,960 | 79 | 2,149,557 | 1,574,960 | 25,475 | 897 | 5,970,742 | 5.68\% | 1.68 |
|  | 2004 | 2,347,854 | 763,110 | 783,180 | 466,214 | 47 | 2,016,631 | 1,667,734 | 18,288 | 527 | 8,063,585 | 7.35\% | 2.25 |
|  | 2005 | 2,336,014 | 1,093,936 | 895,231 | 440,372 | 3,954 | 2,009,091 | 1,783,305 | 20,633 | 711 | 8,583,247 | 7.50\% | 2.36 |
| $\infty$ | 2006 | 2,321,899 | 1,458,648 | 1,090,086 | 413,026 | 3,464 | 1,991,627 | 1,694,009 | 22,916 | 490 | 8,996,165 | 7.27\% | 2.44 |
| $\stackrel{\square}{+}$ | 2007 | 2,334,620 | 2,098,181 | 1,090,193 | 383,655 | 2,949 | 2,065,472 | 1,672,267 | 31,589 | 335 | 9,679,261 | 7.37\% | 2.58 |
|  | 2008 | 2,325,539 | 2,040,137 | 1,081,694 | 351,958 | 2,480 | 2,271,016 | 1,761,874 | 31,320 | 164 | 9,866,182 | 7.21\% | 2.60 |

Note: Details regarding the State's debt can be found in Note 9 of the financial statements. Amounts of outstanding debt for bonds and certificates of participation represent the outstanding principal net of discounts, premiums and other adjustments, except for amounts prior to 2002 when GASB Statement No. 34 was implemented.
${ }^{1}$ Ratios are calculated using personal income and population data found in Schedule 13.

## Schedule 9 <br> RATIOS OF GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years
(Dollars In Thousands)

| Year | General <br> Obligation <br> Bonds | Percentage of <br> Personal Income ${ }^{1}$ | Per Capita |  |
| :---: | ---: | :---: | ---: | ---: |
| 1999 | $\$ 2,479,010$ | $2.76 \%$ | $\$$ | 0.73 |
| 2000 | $2,429,380$ | $2.52 \%$ | 0.71 |  |
| 2001 | $2,282,942$ | $2.31 \%$ | 0.66 |  |
| 2002 | $2,385,858$ | $2.34 \%$ | 0.68 |  |
| 2003 | $2,312,788$ | $2.20 \%$ | 0.65 |  |
| 2004 | $4,364,485$ | $3.98 \%$ | 1.22 |  |
| 2005 | $4,345,105$ | $3.80 \%$ | 1.20 |  |
| 2006 | $4,313,526$ | $3.49 \%$ | 1.17 |  |
| 2007 | $4,400,092$ | $3.35 \%$ | 1.17 |  |
| 2008 | $4,596,555$ | $3.36 \%$ | 1.21 |  |

Note: Details regarding the State's debt can be found in Note 9 of the financial statements. Amounts of outstanding general bonded debt represent the outstanding principal net of discounts, premiums and other adjustments, except for amounts prior to 2002 when GASB Statement No. 34 was implemented.
${ }^{1}$ Ratios are calculated using personal income and population data found in Schedule 13.

## Schedule 10 <br> LEGAL DEBT MARGIN CALCULATION For Fiscal Year 2008

|  | Constitutional/Statutory Provision | Constitutional Debt Limit ${ }^{1}$ | Statutory Debt Limit |
| :---: | :---: | :---: | :---: |
| General Obligation Bonds |  |  |  |
| General Purpose | Article XI Section 7 | 0.00\% | \$ |
| State Highway | Article XI Section 7 | 1.00\% | - |
| Veterans' Welfare | Article XI-A | 8.00\% |  |
| State Power Development | Article XI-D | 1.50\% | - |
| Forest Rehabilitation ${ }^{2}$ | Article XI-E | 0.19\% | - |
| Higher Education | Article XI-F (1) \& XI-G | 1.50\% | - |
| Pollution Control | Article XI-H/ORS 468.195 | 1.00\% | 260,000,000 |
| Water Resources | Article XI-I(1) | 1.50\% | - |
| Elderly and Disabled Housing | Article XI-I(2) | 0.50\% |  |
| Alternate Energy Project | Article XI-J | 0.50\% | - |
| Oregon School Bond Guaranty | Article XI-K | 0.50\% | - |
| Oregon Opportunity Bonds (OHSU) ${ }^{3}$ | Article XI-L/ORS 353.556 | 0.50\% | 203,175,000 |
| Seismic Refit-Public Education Buildings | Article XI-M | 0.20\% | - |
| Seismic Refit-Emergency Service Building | Article XI-N | 0.20\% | - |
| Pension Obligation | Article XI-O | 1.00\% | - |
| Revenue Bonds |  |  |  |
| Transportation Infrastructure Bank | ORS 367.030 | 0.00\% | \$ 200,000,000 |
| Highway User Tax | ORS 367.620 | 0.00\% | 2,400,000,000 |
| Single and Multi-Family Housing Programs | ORS 456.661 | 0.00\% | 2,500,000,000 |
| Oregon State Fair | ORS 565.095 | 0.00\% | 10,000,000 |

Source: Office of the State Treasurer, Debt Management Division and Oregon Constitution
Note: The legal debt limit for lottery revenue bonds is based on the requirement that unobligated net lottery proceeds be at least 400 percent of the maximum annual debt service on outstanding bonds, including the estimated debt service on the proposed new bonds. The debt limit for lottery bonds is not a specific dollar amount; the limit varies based on changes in the amount of net lottery proceeds and changes in estimated debt service on proposed new bonds. Therefore, lottery revenue bonds are not included in the schedule.
${ }^{1}$ Percentages listed are of Real Market Value (RMV) of all taxable real property in the State, based on the January 1, 2007 RMV of \$501,152,650,155.
${ }^{2}$ Issuance of Forest Rehabilitation bonds is limited by statute to $\$ 750,000$ per year.
${ }^{3}$ Bonds issued to finance capital costs of Oregon Health and Science University shall be in an aggregate principal amount that produces net proceeds in an amount that does not exceed $\$ 200$ million plus the amount of any costs and expenses of issuing the bonds.

## Schedule 10 (continued) <br> LEGAL DEBT MARGIN CALCULATION <br> For Fiscal Year 2008

| Legal Debt <br> Limit | Amount <br> Outstanding | Legal Debt <br> Margin |  |  |
| ---: | ---: | ---: | ---: | ---: |
| $\$$ | 50,000 | $\$$ | - | $\$$ |
| $5,011,526,502$ | - | $5,011,526,502$ |  |  |
| $40,092,212,012$ | $776,555,220$ | $39,315,656,792$ |  |  |
| $7,517,289,752$ | - | $7,517,289,752$ |  |  |
| $939,661,219$ | - | $939,661,219$ |  |  |
| $7,517,289,752$ | $1,170,972,768$ | $6,346,316,984$ |  |  |
| $260,000,000$ | $42,613,658$ | $217,386,342$ |  |  |
| $7,517,289,752$ |  | - | $7,517,289,752$ |  |
| $2,505,763,251$ | $188,818,812$ | $2,316,944,439$ |  |  |
| $2,505,763,251$ | $160,833,171$ | $2,344,930,080$ |  |  |
| $2,505,763,251$ |  | - | $2,505,763,251$ |  |
| $203,175,000$ | $182,111,182$ | $21,063,818$ |  |  |
|  | $1,002,305,300$ |  | - | $1,002,305,300$ |
| $1,002,305,300$ |  | - | $1,002,305,300$ |  |
| $5,011,526,502$ | $2,074,650,000$ | $2,936,876,502$ |  |  |
| $\$ 83,591,920,844$ | $\$$ | $4,596,554,811$ | $\$$ | $78,995,366,033$ |


| $\$$ | $200,000,000$ | $\$$ | - | $\$$ | $200,000,000$ |
| :---: | ---: | ---: | ---: | ---: | ---: |
|  | $2,400,000,000$ |  | $1,587,625,839$ |  | $812,374,161$ |
|  | $2,500,000,000$ |  | $1,499,016,193$ |  | $1,000,983,807$ |
|  | $10,000,000$ |  | - |  | $10,000,000$ |
| $\$$ | $5,110,000,000$ | $\$$ | $3,086,642,032$ | $\$$ | $2,023,357,968$ |

# Schedule 11 <br> LEGAL DEBT MARGIN INFORMATION <br> Last Nine Fiscal Years <br> (Dollars In Thousands) 

| 2000 | 2001 | 2002 | 2003 |
| :---: | :---: | :---: | :---: |

## General Obligation Bonds

Debt limit
Total debt applicable to limit
Legal debt margin

| \$ 35,557,043 | $\$ 38,185,215$ | $\$ 41,878,725$ | $\$ 45,244,118$ |
| ---: | ---: | ---: | ---: |
| $2,429,380$ | $2,282,942$ | $2,385,858$ | $2,312,788$ |
| $\$ 33,127,663$ | $\$ 35,902,273$ | $\$ 39,492,867$ | $\$ 42,931,330$ |

Total debt applicable to the limit as a percentage of debt limit
5.98\%
5.70\%
5.11\%

## Revenue Bonds

Debt limit
Total debt applicable to limit
Legal debt margin

| $\$$ | $2,548,400$ | $\$$ | $2,548,400$ | $\$$ | $3,110,000$ | $\$ 3,110,000$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $1,262,359$ |  | $1,371,417$ |  | $1,702,414$ |  |
| $\$$ | $1,286,041$ | $\$$ | $1,176,983$ | $\$$ | $1,407,586$ | $\$$ |

Total debt applicable to the limit as a percentage of debt limit
49.54\%
53.81\%
54.74\%
57.56\%

Source: Office of the State Treasurer, Debt Management Division
Note: Comparable legal debt limit information prior to fiscal year 2000 is not available. Amounts of outstanding debt applicable to debt limit represent the outstanding principal net of discounts, premiums and other adjustments, except for amounts prior to 2002 when GASB Statement No. 34 was implemented.

## Schedule 11 (Continued) LEGAL DEBT MARGIN INFORMATION

Last Nine Fiscal Years
(Dollars In Thousands)

| 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: |
| \$ 52,440,336 | \$ 56,691,300 | \$ 60,648,799 | \$ 72,505,925 | \$ 83,591,921 |
| 4,364,485 | 4,345,105 | 4,313,526 | 4,400,092 | 4,596,555 |
| \$ 48,075,851 | \$ 52,346,195 | \$ 56,335,273 | \$ 68,105,833 | \$ 78,995,366 |
| 8.32\% | 7.66\% | 7.11\% | 6.07\% | 5.50\% |
| \$ 4,838,000 | \$ 4,838,000 | \$ 4,938,000 | \$ 4,938,000 | \$ 5,110,000 |
| 1,877,507 | 2,326,329 | 2,472,294 | 3,051,456 | 3,086,639 |
| \$ 2,960,493 | \$ 2,511,671 | \$ 2,465,706 | \$ 1,886,544 | \$ 2,023,361 |
| 38.81\% | 48.08\% | 50.07\% | 61.80\% | 60.40\% |

## Schedule 12 <br> PLEDGED REVENUES <br> Lottery Revenue Bonds <br> Last Ten Fiscal Years <br> (Dollars In Thousands)

| Year | Revenues | Expenses | Net Revenues Available for Debt Service | Debt Service Requirements |  |  | Coverage |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Principal | Interest | Total |  |
| 1999 | \$ 726,693 | \$ 430,139 | \$ 296,554 | \$ 5,670 | \$ 5,955 | \$ 11,625 | 25.51 |
| 2000 | 761,913 | 456,855 | 305,058 | 13,190 | 17,459 | 30,649 | 9.95 |
| 2001 | 794,787 | 473,729 | 321,058 | 16,535 | 21,775 | 38,310 | 8.38 |
| 2002 | 820,646 | 489,470 | 331,176 | 27,295 | 23,441 | 50,736 | 6.53 |
| 2003 | 860,767 | 511,310 | 349,457 | 27,860 | 21,391 | 49,251 | 7.10 |
| 2004 | 883,446 | 502,100 | 381,346 | 36,410 | 26,718 | 63,128 | 6.04 |
| 2005 | 944,466 | 511,528 | 432,938 | 44,715 | 26,769 | 71,484 | 6.06 |
| 2006 | 1,092,446 | 533,895 | 558,551 | 47,670 | 27,159 | 74,829 | 7.46 |
| 2007 | 1,219,556 | 577,103 | 642,453 | 48,970 | 25,984 | 74,954 | 8.57 |
| 2008 | 1,262,601 | 583,829 | 678,772 | 56,795 | 33,714 | 90,509 | 7.50 |

Source: Oregon State Lottery financial statements and the Oregon Department of Administrative Services, Budget and Management Division.

Note: The State also issues revenue bonds that are primarily paid using loan repayments. Schedules for these bonds are not presented because an association of net revenues with debt service requirements is not meaningful.

## Schedule 13 DEMOGRAPHIC AND ECONOMIC INDICATORS Last Ten Calendar Years

| Year | Population | Personal <br> Income $^{1}$ |  |  |  | Per Capita <br> Personal <br> Income | Unemployment <br> Rate |
| :---: | ---: | ---: | ---: | ---: | :---: | :---: | :---: |
| 1999 | $3,393,941$ | $\$ 89,873,232$ | $\$ 26,480$ | $5.5 \%$ |  |  |  |
| 2000 | $3,431,096$ | $96,401,727$ | 28,096 | $5.1 \%$ |  |  |  |
| 2001 | $3,472,224$ | $99,020,013$ | 28,518 | $6.4 \%$ |  |  |  |
| 2002 | $3,521,520$ | $101,881,884$ | 28,931 | $7.6 \%$ |  |  |  |
| 2003 | $3,556,956$ | $105,160,987$ | 29,565 | $8.1 \%$ |  |  |  |
| 2004 | $3,583,027$ | $109,717,646$ | 30,621 | $7.3 \%$ |  |  |  |
| 2005 | $3,629,959$ | $114,392,624$ | 31,513 | $6.2 \%$ |  |  |  |
| 2006 | $3,691,084$ | $123,702,889$ | 33,514 | $5.4 \%$ |  |  |  |
| 2007 | $3,747,455$ | $131,261,193$ | 35,027 | $5.3 \%$ |  |  |  |
| 2008 | $3,796,000$ | $136,800,000$ | 36,038 | $6.2 \%$ |  |  |  |

Source: 1999 through 2007 US Department of Commerce, Bureau of Economic Analysis
Note: 2008 population and personal income estimates were made by the Oregon Office of Economic Analysis. The unemployment rate for 2008 was provided by the Oregon Employment Department.
${ }^{1}$ Personal income presented in thousands.

## Schedule 14 <br> EMPLOYMENT BY INDUSTRY <br> Calendar Year 2007 and Nine Years Prior

|  | 1998 |  | 2007 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Number of Employees | Percent of Total | Number of Employees | Percent of Total |
| Farm employment | 65,828 | 3.23\% | 67,802 | 2.92\% |
| Forestry, fishing and related activities | 35,869 | 1.76\% | 35,773 | 1.54\% |
| Mining | 3,438 | 0.17\% | 3,684 | 0.16\% |
| Utilities | 5,719 | 0.28\% | 4,967 | 0.21\% |
| Construction | 122,963 | 6.04\% | 150,455 | 6.48\% |
| Manufacturing | 238,991 | 11.73\% | 217,272 | 9.36\% |
| Wholesale trade | 81,646 | 4.01\% | 89,499 | 3.86\% |
| Retail trade | 242,438 | 11.90\% | 255,366 | 11.00\% |
| Transportation and warehousing | 61,412 | 3.01\% | 68,676 | 2.96\% |
| Information | 40,421 | 1.98\% | 42,728 | 1.84\% |
| Finance and insurance | 81,572 | 4.00\% | 85,608 | 3.69\% |
| Real estate, rental and leasing | 76,416 | 3.75\% | 89,938 | 3.88\% |
| Professional and technical services | 110,836 | 5.44\% | 128,425 | 5.53\% |
| Management of companies | 24,353 | 1.20\% | 31,914 | 1.38\% |
| Administrative and waste services | 101,551 | 4.99\% | 125,931 | 5.43\% |
| Educational services | 29,332 | 1.44\% | 51,145 | 2.20\% |
| Health care and social assistance | 177,288 | 8.70\% | 242,242 | 10.44\% |
| Arts, entertainment and recreation | 37,506 | 1.84\% | 51,175 | 2.21\% |
| Accommodation and food services | 133,500 | 6.55\% | 161,521 | 6.96\% |
| Other services | 102,921 | 5.07\% | 125,330 | 5.40\% |
| Federal government, civilian | 29,927 | 1.47\% | 29,126 | 1.26\% |
| Military | 12,736 | 0.63\% | 12,378 | 0.53\% |
| State government | 58,620 | 2.88\% | 68,676 | 2.96\% |
| Local government | 161,613 | 7.93\% | 180,886 | 7.80\% |
| Total employment | 2,036,896 | 100.00\% | 2,320,517 | 100.00\% |

Source: US Department of Commerce, Bureau of Economic Analysis
Note: Due to confidentiality issues, the names of the ten principal employers are not available. The categories presented are intended to provide alternative information regarding the concentration of employment in various business sectors.

## Schedule 15

## GOVERNMENT EMPLOYEES

Last Ten Fiscal Years

|  |  | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Education | 11,176 | 12,081 | 12,081 | 12,402 | 12,402 | 12,691 | 12,691 | 12,411 | 12,411 | 13,117 |
|  | Human Services | 9,194 | 8,678 | 8,678 | 8,983 | 8,983 | 9,281 | 9,281 | 9,200 | 9,200 | 9,753 |
|  | Public Safety | 7,027 | 7,949 | 7,949 | 8,265 | 8,265 | 7,810 | 7,810 | 8,187 | 8,187 | 9,021 |
|  | Economic and Community Services | 1,796 | 1,881 | 1,881 | 1,940 | 1,940 | 1,846 | 1,846 | 1,753 | 1,753 | 1,650 |
|  | Natural Resources | 3,733 | 4,042 | 4,042 | 4,272 | 4,272 | 4,163 | 4,163 | 4,272 | 4,272 | 4,367 |
|  | Transportation | 4,826 | 4,796 | 4,796 | 4,742 | 4,742 | 4,602 | 4,602 | 4,579 | 4,579 | 4,535 |
|  | Consumer and Business Services | 1,699 | 1,627 | 1,627 | 1,589 | 1,589 | 1,559 | 1,559 | 1,550 | 1,550 | 1,593 |
|  | Administration | 2,458 | 2,583 | 2,583 | 2,736 | 2,736 | 2,817 | 2,817 | 2,879 | 2,879 | 2,958 |
|  | Legislative Branch | 386 | 417 | 417 | 418 | 418 | 394 | 394 | 393 | 393 | 404 |
| $\stackrel{\bullet}{6}$ | Judicial Branch | 1,649 | 1,725 | 1,725 | 1,865 | 1,865 | 1,896 | 1,896 | 1,907 | 1,907 | 1,975 |
| $\omega$ | Total FTE Positions | 43,944 | 45,779 | 45,779 | 47,212 | 47,212 | 47,059 | 47,059 | 47,131 | 47,131 | 49,373 |

Source: Department of Administrative Services, Budget and Management
Note: The number of full time equivalent (FTE) positions is established in the legislatively adopted biennial budget. A distinction between governmental and business-type activities is not available.

# Schedule 16 <br> OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION Last Ten Fiscal Years 

|  | 1999 | 2000 | 2001 |
| :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |
| Education |  |  |  |
| Number of PreK-12 students | 542,867 | 545,085 | 545,680 |
| Number of FTE community college students | 89,616 | 93,648 | 96,037 |
| Special education school campuses | 2 | 2 | 2 |
| Human Services |  |  |  |
| Number of individuals eligible for Oregon Health Plan | - | 345,523 | 344,992 |
| Average number of basic TANF individuals | 41,491 | 39,836 | 36,050 |
| Public Safety |  |  |  |
| Number of sworn state police officers | 794 | 805 | 735 |
| Prison inmate population | 9,144 | 9,933 | 10,668 |
| Number of correctional facilities | 11 | 11 | 12 |
| Economic and Community Development |  |  |  |
| Community development grants provided (in dollars) | 4,189,128 | 18,790,086 | 18,185,247 |
| Number of technical assistance grants provided | 5 | 18 | 14 |
| Natural Resources |  |  |  |
| Forest acres burned | 9,528 | 10,875 | 51,438 |
| State park day use visitors (in millions) | 36.9 | 37.4 | 37.9 |
| Acreage of state parks | 94,330 | 94,869 | 94,937 |
| Miles of forest roads | 2,861 | 3,042 | 3,035 |
| Transportation |  |  |  |
| Licensed drivers (in millions) | 2.7 | 2.8 | 2.8 |
| Vehicle miles traveled on state highway system (in billions) | 20.3 | 20.5 | 20.5 |
| State highway system miles | 7,507 | 7,499 | 7,485 |
| Number of state owned bridges | 2,632 | 2,646 | 2,653 |
| Consumer and Business Services |  |  |  |
| Number of employers covered by workers' compensation | 81,296 | 82,321 | 83,816 |
| Historic premiums written for all insurance lines (in billions) | 10.2 | 11.0 | 12.5 |
| Average bank and credit union assets (in billions) | 32.4 | 33.7 | 32.9 |
| Construction employment (in thousands) | 83.6 | 83.6 | 80.5 |
| Administration |  |  |  |
| Number of tax returns filed | 1,602,850 | 1,628,413 | 1,623,813 |
| Percent of returns filed electronically | 15.6\% | 20.3\% | 25.5\% |
| Uniform rent square footage | 1,690,606 | 1,690,606 | 1,690,606 |
| Leased office space square footage | 3,189,424 | 3,398,067 | 3,398,067 |
| Number of motor pool vehicles | 3,967 | 4,019 | 3,913 |
| Legislative |  |  |  |
| Number of bills introduced | 3,103 | - | 3,106 |
| Number of bills becoming law | 1,096 | - | 989 |
| Length of legislative session (in days) | 195 | - | 181 |
| Capital building | 1 | 1 | 1 |
| Judicial |  |  |  |
| Cases filed in circuit courts | 635,501 | 653,367 | 654,822 |
| Number of circuit court judges | 163 | 163 | 163 |

Sources: Various state agencies
Note: Figures for 2007 and 2008 that are not available until a later date are indicated with N/A.

Schedule 16 (continued)
OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION Last Ten Fiscal Years

| 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 551,679 | 554,071 | 551,407 | 552,320 | 559,215 | 562,828 | 566,067 |
| 102,019 | 100,023 | 93,221 | 92,054 | 91,401 | 91,456 | 94,587 |
| 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| 376,063 | 380,646 | 359,325 | 374,751 | 381,343 | 365,940 | 386,662 |
| 39,366 | 41,272 | 40,598 | 42,119 | 40,527 | 39,096 | 42,338 |
| 753 | 699 | 610 | 582 | 607 | 557 | 646 |
| 11,448 | 12,000 | 12,776 | 12,875 | 13,229 | 13,497 | 13,553 |
| 12 | 12 | 12 | 13 | 13 | 13 | 14 |
| 10,914,364 | 12,340,280 | 13,319,246 | 11,454,006 | 17,040,564 | 9,607,717 | 10,704,034 |
| 7 | 3 | 6 | 6 | 8 | 3 | 6 |
| 99,166 | 9,346 | 5,941 | 11,588 | 11,458 | 54,104 | 7,860 |
| 37.9 | 38.4 | 42.4 | 40.6 | 40.1 | 41.4 | 40.3 |
| 95,462 | 95,313 | 99,030 | 101,010 | 97,340 | 97,447 | 97,446 |
| 3,055 | 3,059 | 3,082 | 3,123 | 3,155 | 3,202 | 3,225 |
| 2.9 | 2.8 | 2.9 | 3.0 | 3.0 | 3.1 | N/A |
| 20.9 | 20.8 | 20.8 | 20.7 | 20.7 | 20.6 | N/A |
| 7,476 | 7,448 | 7,441 | 7,426 | 7,420 | 7,416 | N/A |
| 2,658 | 2,664 | 2,670 | 2,664 | 2,676 | 2,666 | 2,671 |
| 84,432 | 85,310 | 86,115 | 87,150 | 89,685 | 91,551 | N/A |
| 13.9 | 13.7 | 14.4 | 15.0 | 16.2 | 17.4 | N/A |
| 32.5 | 37.4 | 37.7 | 35.4 | 46.0 | 58.7 | N/A |
| 78.3 | 77.0 | 82.7 | 90.9 | 100.9 | 103.9 | N/A |
| 1,616,700 | 1,611,785 | 1,653,203 | 1,697,166 | 1,755,568 | N/A | N/A |
| 30.6\% | 34.7\% | 45.3\% | 50.7\% | 56.0\% | N/A | N/A |
| 1,690,606 | 1,690,606 | 1,796,482 | 1,796,482 | 1,810,942 | 1,896,185 | 1,904,531 |
| 3,522,641 | 3,522,641 | 3,522,641 | 3,522,641 | 3,784,762 | 4,372,625 | 4,425,500 |
| 3,923 | 3,682 | 3,605 | 3,689 | 3,814 | 3,922 | 3,922 |
| - | 2,769 | - | 2,957 | - | 2,744 | 87 |
| - | 817 | - | 844 | - | 909 | 54 |
| 52 | 227 | - | 208 | - | 171 | 18 |
| 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| 645,956 | 655,574 | 607,539 | 611,946 | 602,896 | 605,753 | N/A |
| 163 | 168 | 169 | 169 | 173 | 173 | 173 |

# Schedule 16 (continued) <br> OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION <br> Last Ten Fiscal Years 

|  | 1999 | 2000 | 2001 |
| :---: | :---: | :---: | :---: |
| Business-Type Activities |  |  |  |
| Housing and Community Services |  |  |  |
| Number of low income single family home loans closed | 1,474 | 1,860 | 1,337 |
| Number of affordable rental units produced | 680 | 1,017 | 1,327 |
| Veterans' Loan |  |  |  |
| Number of outstanding loans | 30,229 | 26,008 | 22,296 |
| Percent of delinquent loans | 0.31\% | 0.41\% | 0.42\% |
| Lottery Operations |  |  |  |
| Number of retailers | 3,188 | 3,176 | 3,198 |
| Number of video terminals | 8,892 | 8,776 | 8,903 |
| Unemployment Compensation |  |  |  |
| Number of claims paid | 2,414,334 | 2,070,844 | 3,025,616 |
| Amount of claims paid (in millions) | 441.8 | 440.5 | 705.3 |
| University System |  |  |  |
| Total headcount enrollment | 67,347 | 69,508 | 73,883 |
| Degrees awarded | 12,840 | 13,592 | 13,288 |
| Number of university campuses | 7 | 7 | 7 |
| State Hospitals |  |  |  |
| Number of mental health clients served | 349,187 | 284,975 | 288,792 |
| Number of state owned hospital beds | 1,018 | 812 | 820 |
| Liquor Control |  |  |  |
| Number of state retail outlets | 235 | 237 | 237 |
| Number of cases sold | 1,647,424 | 1,723,145 | 1,763,159 |
| Other Business-type Activities |  |  |  |
| Number of residents in veterans' home | 98 | 107 | 125 |
| Number of state owned parking spaces | 4,323 | 4,323 | 4,323 |

## Schedule 16 (continued)

OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION Last Ten Fiscal Years


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