## Oregon

## Comprehensive Annual Financial Report



For the Fiscal Year Ended June 30, 2011

# Oregon <br> Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2011 



John Kitzhaber, MD Governor

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State Chief Operating Officer
Director, Department of Administrative Services

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State Controller's Division

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January 18, 2012

To the Honorable Governor John Kitzhaber, MD, and Citizens of the State of Oregon:
We are pleased to provide you with the Comprehensive Annual Financial Report of the State of Oregon for the fiscal year ended June 30, 2011. This report is published to fulfill the requirement for annual financial statements in Oregon Revised Statute 291.040.

This report consists of management's representations concerning the finances of the State of Oregon (State). Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the State has established a comprehensive internal control framework. The framework is designed to protect the State's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the State's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the State's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. We believe the information presented is accurate in all material respects.

The Secretary of State Audits Division, the constitutional auditor of public accounts in Oregon, audited the State's financial statements for the fiscal year ended June 30, 2011. The goal of the independent audit was to provide reasonable assurance that the financial statements are free of material misstatement. Based on the audit, the auditors concluded that there was a reasonable basis for rendering an unqualified opinion that the financial statements for fiscal year 2011 are fairly presented in accordance with GAAP. The audit report is the first component in the financial section of this report.

The audit of the financial statements was part of a broader, federally mandated "Single Audit" designed to meet the needs of federal agencies that provide aid to the State. The standards governing single audit engagements require the auditor to report on the State's internal controls and compliance with legal requirements, particularly as they relate to federal awards. This information, also prepared by the Audits Division, will be available in a separately issued report on or about March 31, 2012.

Management's Discussion and Analysis (MD\&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD\&A complements this letter of transmittal and should be read in conjunction with it.

## Profile of the Government

The State provides services to Oregon's citizens through a wide range of programs including education, human services, public safety, economic and community development, natural resources, transportation, consumer and business services, administrative support, legislative, and judicial programs. Oregon's primary government as reported in the accompanying financial statements consists of approximately 90 state agencies. In addition to the primary government, three entities are reported as discretely presented component units to emphasize that they are legally separate from the State. A more detailed discussion of the reporting entity can be found in Note 1 to the basic financial statements.

Oregon's Legislature adopts a budget on a biennial basis, where the biennium begins July 1 and ends June 30 of each odd-numbered year. This biennial budget serves as the foundation for the State's financial planning and control. Appropriation bills approved through the legislative process include one or more appropriations which may be at the agency, program, or activity level. Accordingly, the legal level of budgetary control is at one of these various levels depending on the Legislature's view of the activity. Legislative authority is required to authorize the transfer of expenditure authority between appropriations. Management can reallocate within an appropriation without legislative approval. The following budgeted appropriated fund types have been established to account for the State's budgetary activities: general funds, federal funds, lottery funds, and other funds. Additional information about the budget process and budgetary monitoring are presented in the notes to the required supplementary information.

## Local Economy

Oregon is the least populous of the three west coast states that also include California and Washington. Oregon has almost 2 million of the three states' 23.7 million workers. Oregon's largest metro area is centered in Portland, stretching west to Hillsboro and north across the Columbia River to Vancouver, Washington. The Portland area has the sixth largest number of workers of all metro areas in the three states. One-half of Oregon's jobs are located within the Oregon portion of the Portland metro area.

From late 2003 to mid-2006, Oregon gained jobs at roughly 3 percent per year. Oregon's nonfarm payroll jobs peaked in February 2008, two months after the start of the current national recession, and the State lost 8.5 percent of its jobs before reaching bottom in December 2009. Since that low point, seven of Oregon's 11 major industries have added back jobs lost during the recession for a net gain of 32,300 jobs. The financial activities, transportation, warehousing, and utilities, and wholesale trade sectors are the only private industries that have not added jobs since December 2009. Government was the only major sector to show significant over-the-year job losses in November 2011.

Oregon had the nation's highest or second highest state unemployment rate for 39 of the 40 months from May 2001 to August 2004. The State's population continued to grow despite the high unemployment rate. Rapid job growth from late 2003 to mid- 2006 pulled the unemployment rate down to a low of 5 percent in early 2007. In the summer of 2008, the rate began rising rapidly in response to job losses in many industries. It hit a recent peak of 11.6 percent in spring 2009, the second highest in the nation. As of November 2011, it was down to 9.1 percent.

Oregon's major foreign-export-related industries include computers and electronic products, agricultural products, machinery, chemicals, and transportation equipment. The largest foreign consumers of Oregon's products are China, Malaysia, Canada, and Japan. Oregon also ships large values of goods to domestic markets. These shipments include wood, food, nursery products, transportation equipment, machinery, instruments, and plastic and paper products. Oregon also serves both foreign and domestic tourists.

Oregon's annual nonfarm employment level in 2011 should grow about 1.5 percent over 2010's level and is expected to grow another 1.3 percent in 2012, reflecting the modest recovery in jobs following the recession. Employment growth is expected to rise to 2.5 percent in 2012 and remain above 2 percent each year through 2016. The State's job growth mirrors the national trends, although Oregon's job growth is expected to be slightly faster. Job growth over this period is expected to be fastest in construction and professional and business services, as these industries recover from some of the jobs cut during the recession. Professional and business services and health care and social assistance will likely add the most jobs between 2011 and 2016. Overall, population could grow faster than employment in Oregon between 2011 and 2016.

Spending for education reported by the State's governmental funds during fiscal year 2011 was down $\$ 325.7$ million, or 7.6 percent, compared to fiscal year 2010, but was 18.9 percent higher than the amount spent on education ten years ago. However, as a percentage of total expenditures, the amount devoted to education was 6.7 percent lower in the current fiscal year than it was in fiscal year 2002. Governmental fund expenditures for administration in fiscal year 2011 were down $\$ 35.2$ million, or 8.1 percent, compared to fiscal year 2010. However, the amount spent on administration in the current year was 21.8 percent lower than in fiscal year 2002 and, as a percentage of total expenditures, was 2.2 percent lower. The decrease in expenditures for education and administration as a percentage of total expenditures reflects a shift in the allocation of expenditures to other program areas such as human services and debt service. Governmental fund expenditures related to debt service, for example, have increased as the State expands its use of low-
cost capital financing. Debt service expenditures in fiscal year 2011 were more than four times higher than the amount spent on debt service in fiscal year 2002 and, as a percentage of total expenditures, were 2.6 percent higher than ten years ago.

During this same ten-year period, tax revenues, while increasing in amount overall, decreased 8.3 percent as a percentage of total governmental fund revenues. The reason for this decline is the relative increase in governmental fund expenditures for federally supported programs (e.g., human services) versus governmental activities funded by taxes. As a percentage of total revenues, federal revenues were 10 percent higher than they were ten years ago, evidence of the State's increased participation in federal assistance programs.

## Prolonged Recession Impacts Oregon's Budget

The legislatively adopted budget for the State of Oregon for the 2011-13 biennium is $\$ 57.8$ billion total funds, a decrease of $\$ 4.4$ billion, or 7.1 percent, from the 2009-11 legislatively approved budget of $\$ 62.2$ billion. Most of the decline is the result of decreases in federal funding, which dropped by $\$ 3.3$ billion, or 18.6 percent, between the two biennia. (Due to the one-time economic stimulus provided by the U.S. Congress during the 2009-11 biennium, the State's federally funded expenditures jumped from $\$ 10.1$ billion in the 200709 biennium to over $\$ 17.7$ billion in 2009-11.) The decline in the 2011-13 total funds adopted budget is the first biennial decline since the 1981-83 biennium.

The Oregon Legislature dealt with declining revenues throughout the 2009-11 biennium. From the time the 2009-11 budget was passed in June 2009 until release of the March 2011 economic and revenue forecast, General Fund revenues decreased by $\$ 1.1$ billion. Most of the revenue reductions, including another decline of $\$ 15.7$ million projected by the May 2011 forecast had been managed through a mixture of budget reductions and fund shifts, transfers to the General Fund, federal stimulus dollars, and utilization of emergency fund balances.

Following the release of the May 2011 forecast, final adjustments were made to the 2011-13 biennium budget. Combined General Fund and lottery funds expenditures for 2011-13 total $\$ 14.6$ billion, up $\$ 1$ billion from the legislatively approved budget for the 2009-11 biennium, an increase of 7.5 percent. General Fund appropriations increased by $\$ 1$ billion, or 8.7 percent, over the 2009-11 approved level, while the net lottery funds expenditure limitation decreased $\$ 66$ million, or 5.9 percent. Budget assumptions included a cap on personal services growth, elimination of the standard inflation factor, continuation of the allotment reduction cuts instituted during the 2009-11 biennium, and an additional 6.5 percent reduction in expenditures for services and supplies. Nonetheless, the General Fund and lottery funds budget is $\$ 3.2$ billion, or 18.1 percent, below the calculated 2011-13 "current service level" budget - the amount needed to continue all 2009-11 existing programs, services, and revenue sources for the next two budget years.

In February 2011, the State Debt Policy Advisory Commission updated its recommended capacity limits for the General Fund and lottery funds debt based upon the updated revenue forecast. At the time, debt service requirements already exceeded the State's target of 5 percent of revenues. Therefore, the Commission recommended that the Legislature and Governor refrain from using new General Fund supported debt for the 2011-13 biennium. To provide some capacity for 2011-13, the Legislature took action early in 2011 to remove the bonding authorization for approximately $\$ 200$ million in projects that had been approved for the 2009-11 biennium. Another $\$ 52$ million of debt authorized for 2009-11 was not issued.

## Long-term Financial Planning

The 2011-13 legislatively adopted budget for capital construction is $\$ 1.3$ billion. This total includes $\$ 264.6$ million of capital construction and deferred maintenance projects for the Oregon University System (OUS). The projects will be funded through a variety of sources, including various categories of bonds, gifts, grants, donations, and other cash balances. No General Fund was appropriated to support OUS capital construction or deferred maintenance expenditures; all support comes from other funds.

The largest General Fund project includes $\$ 62.7$ million to continue work on a new facility to replace the current State Hospital which was constructed in 1893. The new 620-bed Salem campus is expected to be completed during fiscal year 2012. An additional $\$ 5$ million was approved for further planning and infrastructure development of both mental health and correctional facilities at Junction City.

The 2011-13 transportation budget includes $\$ 600$ million in highway revenue bond proceeds for bridge construction authorized under the Oregon Transportation Investment Act enacted by the Legislature in 2003; $\$ 75$ million in bond proceeds for the State Radio Replacement Project (formerly known as the Oregon Wireless Interoperability Network Project); and $\$ 478.5$ million for highway projects identified in the Legislature's enactment of the Jobs and Transportation Act of 2009.

The Legislature also authorized the sale of $\$ 40$ million of lottery revenue bonds for Connect Oregon (a 60 percent reduction from the prior biennium). This sale is in addition to the $\$ 100$ million Connect Oregon bond sale authorized in the 2005-07 biennium, the $\$ 100$ million Connect Oregon II bond sale in 2007-09, and the $\$ 100$ million Connect Oregon III bond sale in 2009-11. Launched to expand the State's investment in key nonhighway facilities, Connect Oregon is a multi-modal transportation initiative that includes public transit and air, rail, and marine transportation infrastructure.

The December 2011 economic and revenue forecast projects $\$ 13.8$ billion of General Fund gross revenues for the 2011-13 biennium. The projected General Fund ending balance for 2011-13 is $\$ 169.3$ million. General Fund resources are forecasted to increase by 13.9 percent in the $2013-15$ biennium and 12.1 percent in the 2015-17 biennium.

## Relevant Financial Policies

The State currently administers two general reserve accounts, the Oregon Rainy Day Fund and the Education Stability Fund.

Established by the 2007 Legislature, the Oregon Rainy Day Fund is funded from the General Fund's ending balance up to one percent of General Fund appropriations for the prior biennium. The Legislature may deposit additional funds as it did to create the fund, using surplus corporate income tax revenues from the 2005-07 biennium. The Rainy Day Fund also earns interest on the moneys in the fund. Fund balance is capped at 7.5 percent of General Fund revenues in the prior biennium.

Amounts in the Rainy Day Fund may be spent only if approved by three-fifths of both chambers of the Legislature and if one of three specific economic triggers occurs. Withdrawals are capped at two-thirds of the balance as of the beginning of the biennium in question. During the 2009 legislative session, two bills were passed that affected the Rainy Day Fund. The first bill transferred $\$ 225$ million to the General Fund for the 2009-11 biennium. The second bill directed revenue collected from corporate income and excise tax rates above 6.6 percent to be deposited in the Rainy Day Fund beginning with the 2013-15 biennium. During the 2010 special session, the Legislature approved an additional $\$ 10$ million transfer to the General Fund. The Rainy Day Fund ended the 2009-11 biennium with a balance of $\$ 10.4$ million.

The Education Stability Fund is the State's second general reserve fund. Its current reserve structure and mechanics are the result of a constitutional amendment in 2002. This fund receives 18 percent of lottery earnings, deposited on a quarterly basis. The fund does not retain interest earnings. The withdrawal triggers are similar to the Rainy Day Fund, except for the two-thirds cap on withdrawals. Fund balance is capped at five percent of General Fund revenues collected in the prior biennium. The Education Stability Fund can also be used if the Governor declares an emergency that is approved by three-fifths of both chambers of the Legislature.

As the result of two bills, one passed by the 2009 regular session and the other by the 2010 special session, a total of $\$ 200$ million was transferred from the two reserve funds to the State School Fund for the 2009-11 biennium; the Rainy Day Fund transferred $\$ 115.7$ million, with $\$ 84.3$ million coming from the Education Stability Fund. An additional transfer of $\$ 96.4$ million from the Education Stability Fund to the State School Fund was authorized during the 2011 legislative session in order to balance the 2009-11 budget and to address federal post-secondary education maintenance of effort requirements. The Education Stability Fund ended the 2009-11 biennium with a balance of $\$ 5.1$ million.

The 2011 Legislature approved prospective transfers from the Education Stability Fund to the State School Fund: $\$ 100$ million in June 2012 as part of the 2011-13 budget and $\$ 82.2$ million in May 2013 to be used for several education-related programs in the 2011-13 legislatively adopted budget, including an enhancement of the State School Fund's initial funding level. In addition, the General Fund ending balance for 2009-11 of $\$ 35.2$ million was deposited in the Rainy Day Fund at the beginning of the 2011-13 biennium.

After taking all of these transfers into account, the December 2011 economic and revenue forecast projects the Rainy Day Fund will end 2011-13 with a balance of $\$ 45.9$ million. The Education Stability Fund is expected to end the biennium with a balance of $\$ 10.7$ million, including deposits of $\$ 188$ million based on lottery sales and scheduled withdrawals of $\$ 182.7$ million.

## Major Initiatives

Of the major projects and related efforts included in the 2011-2013 legislatively adopted budget, several are of particular interest due to their overall cost, complexity and risk, importance to public safety and health, and/or cross-biennium timeframes. These projects include:

- Oregon Judicial Department's eCourt Program
- Oregon Department of Transportation's State Radio Project (formerly known as the Oregon Wireless Interoperability Network Project)
- Oregon Health Authority's Health Insurance Exchange Project

The Judicial Department's 2011-13 budget includes $\$ 10.5$ million of other funds for development costs related to the eCourt Program that will be financed with bond proceeds and repaid with General Fund debt service, as well as $\$ 2$ million of General Fund for program operations and maintenance. The Legislature asked the Judicial Department to remediate 37 key program deficiency areas as a condition of issuance of additional bond funding in the February 2012 regular session.

The Legislature directed the leadership of the State Radio Project to scale back the project to the first goal established in the original 2005 legislation, which was to simply upgrade all existing state radios and infrastructure to assure the continued proper operation of an "integrated statewide radio network." The scaled back project is estimated to cost a total of $\$ 209$ million of which $\$ 121.4$ million will be expended in the 201113 biennium and $\$ 43$ million in the 2013-15 biennium.

Due to the complexity of the Health Insurance Exchange Project and the short federal timeframes for completing the work required by a $\$ 48$ million federal grant, the Legislature directed the Oregon Health Authority to develop a detailed project plan that identifies the key activities, milestones, and performance measures necessary to ensure the project proceeds according to schedule and budget. Oregon resources dedicated to the project are approximately $\$ 55$ million. (A health insurance exchange is a set of stateregulated and standardized health care plans from which individuals may purchase health insurance that is eligible for federal subsidies. All exchanges must be fully certified and operational by January 1, 2014 under federal law.)

## Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of Oregon for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2010. This was the nineteenth consecutive year that the State has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The State Controller's Division takes great pride in the preparation of the Oregon Comprehensive Annual Financial Report. We greatly appreciate the professionalism, commitment, and effort of Statewide Accounting and Reporting Services and the other individuals involved. We also want to thank all state agencies for their continuing support in planning and conducting the financial operations of the State in a professionally responsible manner. Without the participation and cooperation of the agencies' fiscal units, the preparation of this report would not have been possible. In addition, we appreciate the contributions of the Office of

Economic Analysis, the Budget and Management Division, the Office of the State Treasurer, and the staff of the Secretary of State Audits Division.

Respectfully submitted,


Joy Sebastian, Acting Administrator State Controller's Division
State of Oregon

# Certificate of Achievement for Excellence in Financial Reporting 

Presented to

## State of Oregon

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2010
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers

Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.


President


Executive Director

## STATE OF OREGON ORGANIZATION CHART



## Principal State Officials



## EXECUTIVE

John A. Kitzhaber, MD, Governor
Kate Brown, Secretary of State
Ted Wheeler, State Treasurer
John R. Kroger, Attorney General
Brad Avakian, Commissioner, Labor and Industries
Susan Castillo, Superintendent of Public Instruction

## LEGISLATIVE

Peter Courtney, Senate President
Bruce Hanna, Co-speaker of the House of Representatives Arnie Roblan, Co-speaker of the House of Representatives

## JUDICIAL

Paul J. DeMuniz, Chief Justice of the Supreme Court


## Financial Section

The Honorable John Kitzhaber Governor of Oregon

## INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Oregon, as of and for the year ended June 30, 2011, which collectively comprise the State of Oregon’s basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Oregon's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units. We also did not audit the financial statements of the University System, the Veterans' Loan Fund, or the Public Employees Retirement System. The University System and Veterans’ Loan Fund represent 48 percent, 40 percent, and 30 percent, of the assets, net assets, and revenues, respectively, of the business-type activities. The Public Employees Retirement System represents 85 percent, 90 percent, and 69 percent, respectively, of the assets, net assets, and additions/revenues of the aggregate remaining funds. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component units, the University System, the Veterans’ Loan Fund, and the Public Employees Retirement System, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Oregon University System Foundations, a discretely presented component unit, were not audited in accordance with Government Auditing Standards. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. As part of our audit, we performed audit procedures related to the Common School Fund, a major governmental fund. The State Land Board was created to manage lands dedicated to the Common School Fund with the objective of obtaining the greatest benefit for the people of Oregon. The Oregon Constitution designates the Secretary of State as both a member of the State Land Board and Auditor of Public Accounts. To minimize this impairment, auditors who did not have any known personal impairments in relation to the Common School Fund performed the audit. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Oregon, as of June 30, 2011, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 1, during the year ended June 30, 2011, the State implemented Governmental Accounting Standards Board Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions.

In accordance with Government Auditing Standards, we also issue a separate report on our consideration of the State of Oregon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis, budgetary comparison information, and the schedule of funding progress, as listed in table of contents, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Oregon's basic financial statements. The introductory section, combining fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the report of other auditors, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we express no opinion on them.

OREGON AUDITS DIVISION


Kate Brown<br>Secretary of State

January 17, 2012

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the Oregon (State) Comprehensive Annual Financial Report presents a discussion and analysis of the financial performance of the State (primary government) during the fiscal year ended June 30, 2011. This discussion and analysis is intended to serve as an introduction to the State's basic financial statements. It is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the State's financial activities, (c) identify any material changes from the original budget, and (d) highlight individual fund issues.

We encourage readers to consider the information presented in this analysis in conjunction with the transmittal letter beginning on page 2 of this report.

## FINANCIAL HIGHLIGHTS

- On June 30, 2011, the assets of the State exceeded its liabilities by $\$ 15.1$ billion (net assets). Of this amount, $\$ 2.5$ billion were classified as unrestricted net assets, while $\$ 3.3$ billion were restricted for specific uses. The remaining $\$ 9.3$ billion were invested in capital assets, net of related debt.
- The State's total net assets increased $\$ 1.5$ billion compared to the prior year. The net assets for governmental activities increased 9.6 percent, while the net assets for business-type activities increased 13.6 percent.
- As of June 30, 2011, the State's governmental funds reported combined ending fund balances of $\$ 4.9$ billion. Of this total, approximately 5.6 percent was considered nonspendable and included amounts related to inventories, prepaid amounts, and permanent fund principal.
- Over 81.1 percent of ending fund balances was classified as restricted and included amounts that were subject to constraints imposed by external parties, such as creditors, grantors, or the laws and regulations of other governments (including the federal government), or imposed by constitutional provisions or enabling legislation. Restricted fund balances totaled $\$ 4$ billion.
- The remaining 13.3 percent of ending fund balances was classified as unrestricted and included the fund balance categories designated as committed, assigned and unassigned. Committed fund balances are available for spending only with legislative approval. Assigned and unassigned fund balance may be spent at the government's discretion. Total unrestricted fund balances equaled $\$ 660.1$ million. Additional information on the classification of governmental fund balances may be found in Notes 1 and 21 in the notes to the financial statements.
- At fiscal year end, unrestricted fund balance (committed, assigned and unassigned categories) in the General Fund was $\$ 127.4$ million.
- Outstanding debt (bonds and certificates of participation) increased by $\$ 161.7$ million during fiscal year 2011. On May 18, 2011, the State completed the inaugural sale of bonds issued under the authority of Article XI-Q of the State Constitution. Oregon voters approved a constitutional amendment in November 2010 authorizing the use of general obligation bonds to finance (or refinance) the costs of acquiring, constructing, and equipping real or personal property. Article XI-Q bonds are expected to replace the Certificate of Participation program and result in significant savings in borrowing costs.


## OVERVIEW OF THE FINANCIAL STATEMENTS

In addition to this discussion and analysis, the financial section of this annual report contains the basic financial statements, required supplementary information, and the combining financial statements for nonmajor funds, internal service funds, and fiduciary funds. A statistical section follows the combining fund statements.

The basic financial statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

## Government-wide Financial Statements

The government-wide financial statements are designed to provide a broad overview of the State's finances in a manner similar to a private-sector business. All of the State's activities are reported in the government-wide statements except for activities accounted for in fiduciary funds because resources of those funds are not available to support the State's own programs.

- The statement of net assets presents information on all of the State's assets and liabilities, with the difference between the two reported as net assets.
- The statement of activities presents information showing how the State's net assets changed during the fiscal year. All of the changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues are recognized when earned and expenses are recorded at the time liabilities are incurred. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (e.g., uncollected taxes).

Net assets are one measure of the State's financial health, or financial position. Over time, increases or decreases in the State's net assets may serve as a useful indicator of whether the State's financial position is improving or deteriorating. However, to assess the overall health of the State, the reader needs to consider additional non-financial factors such as changes in Oregon's income tax base and changes in Oregon's economy.

The activities reported in the government-wide financial statements are divided into three categories:

- Governmental activities. This category includes the basic services provided by the State to its citizens, such as K-12 schools and community colleges, public assistance programs, public safety, and public transportation. Income taxes and federal grants finance most of these activities. The State's internal service funds, which provide services to other state agencies, are included in governmental activities because these services predominately benefit governmental programs rather than business-type functions.
- Business-type activities. The State charges fees to customers to help cover the costs of certain services it provides. For example, the State administers loan programs to provide housing to citizens with low incomes and those who are elderly or disabled. The operation of the State's lottery and the Oregon University System are also reported under business-type activities.
- Component units. The State includes three other entities in its report: SAIF Corporation, Oregon Health and Science University, and the Oregon University System Foundations. Although legally separate, these entities are reported as component units either because the State is financially accountable for them or because of the nature and significance of their relationship to the State. Financial information for the component units is reported separately from the financial information of the primary government.

The government-wide financial statements can be found on pages 28 - 31 of this report.

## Fund Financial Statements

The fund financial statements provide more detailed information about the State's most significant funds (not the State as a whole). Funds are accounting mechanisms the State uses to keep track of specific sources of funding and spending for particular purposes. Similar to other state and local governments, the State uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. Some funds are required by state law (such as the Lottery Operations Fund) or by bond covenants. The State establishes other funds to control and manage money for particular purposes, such as health and social services, or to show that it is properly using certain taxes and grants, such as gas taxes for transportation.

All of the State's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Most of the State's basic services are included in governmental funds, which focus on (1) how cash and other financial resources that can be readily converted to cash flow in and out and (2) the balances remaining at year end that are available to spend. Thus, the governmental fund statements provide a detailed short-term view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the State's programs. Because this information does not encompass the long-term focus of the government-wide statements, additional information has been provided following each governmental fund statement that reconciles the government-wide focus to the governmental fund focus.

The State maintains twenty-one individual governmental funds. Information is presented separately in the governmental fund financial statements for the six major governmental funds, including the General Fund. Data from the other fifteen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the combining statements presented later in this report. The basic governmental fund financial statements can be found on pages 32-39 of this report.

Proprietary funds. Services for which the State charges customers a fee, similar to a business operation, are generally reported in proprietary funds. Proprietary fund statements, like the government-wide statements, provide both long-term and short-term financial information. The State's enterprise funds (one type of proprietary fund) are the same as the business-type activities reported in the government-wide statements, except that the fund statements provide more detail and additional information, such as cash flows. The State also uses internal service funds (the other type of proprietary fund). The Central Services Fund, for example, is used to report activities that provide services to other agencies.

The proprietary fund financial statements provide separate information for the State's five major proprietary funds. Data from the other nine proprietary funds are combined into a single, aggregated presentation. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of the nonmajor proprietary funds and for each of the internal service funds is provided in the combining statements presented later in this report. The basic proprietary fund financial statements can be found on pages 40-49 of this report.

Fiduciary funds. Fiduciary funds account for resources held for the benefit of parties outside the government. The State is the trustee, or fiduciary, for its employees' pension plan. It is also responsible for other assets that, due to a trust arrangement, can be used only for the trust beneficiaries. Fiduciary funds are accounted for in a manner similar to proprietary funds. All of the State's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. These activities have been excluded from the State's government-wide financial statements because the State cannot use these assets to finance its operations.

The basic fiduciary fund financial statements include the private purpose trust fund, the investment trust fund, the agency fund, and aggregated data for the State's pension and other employee benefit trust funds. Individual fund data for each of the pension and other employee benefit trust funds is provided in the combining statements presented later in this report. The basic fiduciary fund financial statements can be found on pages 50-51 of this report.

## Discretely Presented Component Units

Combining statements that report the activities of the State's discretely presented component units, SAIF Corporation, Oregon Health and Science University, and the Oregon University System Foundations, can be found on pages 53-55 of this report. In the government-wide statements, the activities of the component units are aggregated into a single column; the combining statements presented later in this report provide greater detail for each component unit.

## Notes to the Financial Statements

The basic financial statements also include notes that provide additional information essential to a full understanding of the data presented in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 57-153 of this report.

## Other Information

In addition to the basic financial statements and accompanying notes, this report presents a section of required supplementary information (RSI), beginning on page 155, which contains budget-to-actual comparison schedules for all of the State's budgeted appropriated funds as well as accompanying notes. This section also includes a Schedule of Funding Progress and accompanying notes for the Retiree Health Insurance Premium Account, a defined benefit single-employer postemployment healthcare benefit plan, and the Public Employees Benefit Board Plan, an agent multiple-employer postemployment healthcare benefit plan.

The combining financial statements referred to earlier are presented immediately following the required supplementary information beginning on page 167 of this report. These combining statements provide details about the nonmajor governmental funds, nonmajor enterprise funds, and internal service funds, each of which has been aggregated and presented in a single column in the basic financial statements. The combining financial statements also provide details about the pension and other employee benefit trust funds.

A statistical section containing information regarding financial trends, revenue capacity, and debt capacity, as well as demographic, economic, and operating information follows immediately after the combining statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets. The State's combined net assets at June 30, 2011, were approximately $\$ 15.1$ billion as shown in Table 1. Most of this balance was invested in capital assets, with infrastructure being the largest component. The amount invested in capital assets, net of related debt, was $\$ 9.3$ billion. Restricted net assets represent resources that are subject to external restrictions on how they may be used. At June 30, 2011, restricted net assets totaled $\$ 3.3$ billion. The remaining balance of $\$ 2.5$ billion was classified as unrestricted net assets.

## Table 1 <br> State of Oregon's Net Assets (in millions)

|  | Governmental <br> Activities |  |  | Business-type Activities |  |  |  | Total |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2011 |  | 2010 |  | 2011 |  | 2010 |  | 2011 | 2010 |
| Current and other assets | \$ 10,180.9 | \$ | 9,956.1 | \$ | 6,844.1 | \$ | 6,862.3 | \$ | 17,025.0 | \$ 16,818.4 |
| Capital assets | 11,690.4 |  | 11,271.1 |  | 2,841.0 |  | 2,293.1 |  | 14,531.4 | 13,564.2 |
| Total assets | 21,871.3 |  | 21,227.2 |  | 9,685.1 |  | 9,155.4 |  | 31,556.4 | 30,382.6 |
| Long-term liabilities | 8,173.6 |  | 8,178.0 |  | 4,156.5 |  | 4,015.0 |  | 12,330.1 | 12,193.0 |
| Other liabilities | 2,868.9 |  | 3,171.7 |  | 1,283.8 |  | 1,405.1 |  | 4,152.7 | 4,576.8 |
| Total liabilities | 11,042.5 |  | 11,349.7 |  | 5,440.3 |  | 5,420.1 |  | 16,482.8 | 16,769.8 |
| Net assets: |  |  |  |  |  |  |  |  |  |  |
| Invested in capital assets, net of related debt | 8,107.7 |  | 8,672.4 |  | 1,195.6 |  | 977.2 |  | 9,303.3 | 9,649.6 |
| Restricted | 2,582.7 |  | 1,287.4 |  | 670.7 |  | 556.6 |  | 3,253.4 | 1,844.0 |
| Unrestricted | 138.4 |  | (82.3) |  | 2,378.4 |  | 2,201.5 |  | 2,516.8 | 2,119.2 |
| Total net assets | \$ 10,828.8 | \$ | 9,877.5 | \$ | 4,244.7 | \$ | 3,735.3 | \$ | 15,073.5 | \$ 13,612.8 |

Changes in net assets. The State's total net assets increased $\$ 1.5$ billion compared to the prior year. The net assets of governmental activities increased 9.6 percent, while the net assets of business-type activities increased 13.6 percent.

Total ending net assets of governmental activities for fiscal year 2011 were $\$ 10.8$ billion compared to $\$ 9.9$ billion reported in fiscal year 2010. As shown in Table 2, operating grants and contributions were up $\$ 633.7$ million, reflecting the increase in federal revenues received for health and social service programs. Both personal and corporate income tax revenues were significantly higher in fiscal year 2011 due in part to two bills voters approved in January 2010. The first bill increased the State's corporate income tax rate and established a new corporate minimum tax. The second bill increased the State's personal income tax rate on high income filers and phased out the subtraction for federal taxes. Strong growth in investment income in 2010, as well as enhanced collection efforts, also contributed to the rise in tax revenues. Finally, capital grants and contributions increased $\$ 52.3$ million, up 115.2 percent over the prior year. State matching requirements for capital construction projects and the Build America Bond interest subsidy were the two major contributing factors.

Due to recent economic conditions and state budget reductions, spending on education and administration was down in fiscal year 2011. However, the prolonged recession and the State's high unemployment rate increased the need for spending in the area of human services, up $\$ 673.1$ million, or 9.8 percent. Transportation expenses were down $\$ 292.5$ million due to the capitalization of costs associated with major highway and bridge construction and improvements. Interest expense on long-term debt related to governmental activities increased 17.4 percent, an indication of the State's reliance on low-cost capital financing.

As shown in Table 2, total ending net assets of business-type activities for fiscal year 2011 were $\$ 4.2$ billion compared to $\$ 3.7$ billion reported in fiscal year 2010. Although federal funding for unemployment benefits (which is reported under operating grants and contributions) decreased year over year, it was more than offset by a reduction in unemployment benefit payments. Together, these two changes reflect Oregon's slowly improving unemployment rate and, in some cases, the expiration of extended benefits.

During fiscal year 2011, it was determined that the Standard Retiree Health Insurance Account, which had previously been reported in a fiduciary fund, should be reported in a proprietary fund. As a consequence, both charges for services and other expenses under business-type activities saw significant, but offsetting, increases. The rise in charges for services also includes supplementary revenues collected by the Employment Department due to a temporary surcharge added to agency assessments.

Table 2
State of Oregon's Changes in Net Assets
(in millions)

|  | Govern Activ | mental ities | Busine Activ | s-type ities |  | tal |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: | 2011 | 2010 | 2011 | 2010 | 2011 | 2010 |
| Program revenues: |  |  |  |  |  |  |
| Charges for services | \$ 1,403.7 | \$ 1,309.4 | \$ 4,224.1 | \$ 3,737.3 | \$ 5,627.8 | \$ 5,046.7 |
| Operating grants \& contributions | 8,324.8 | 7,691.1 | 1,986.4 | 2,238.2 | 10,311.2 | 9,929.3 |
| Capital grants \& contributions | 97.7 | 45.4 | 60.1 | 108.3 | 157.8 | 153.7 |
| General revenues: |  |  |  |  |  |  |
| Personal income taxes | 5,597.8 | 4,958.6 | - | - | 5,597.8 | 4,958.6 |
| Corporate income taxes | 502.9 | 387.6 | - | - | 502.9 | 387.6 |
| Other taxes | 1,924.0 | 1,786.6 | 16.2 | 16.8 | 1,940.2 | 1,803.4 |
| Unrestricted investment earnings | 3.3 | 3.2 | - | - | 3.3 | 3.2 |
| Total revenues | 17,854.2 | 16,181.9 | 6,286.8 | 6,100.6 | 24,141.0 | 22,282.5 |
| Expenses: |  |  |  |  |  |  |
| Education | 3,979.5 | 4,303.1 | - | - | 3,979.5 | 4,303.1 |
| Human services | 7,535.1 | 6,862.0 | - | - | 7,535.1 | 6,862.0 |
| Public safety | 1,180.4 | 1,199.6 | - | - | 1,180.4 | 1,199.6 |
| Economic \& community development | 480.2 | 455.5 | - | - | 480.2 | 455.5 |
| Natural resources | 629.2 | 593.1 | - | - | 629.2 | 593.1 |
| Transportation | 1,566.2 | 1,858.7 | - | - | 1,566.2 | 1,858.7 |
| Consumer and business services | 424.5 | 463.5 | - | - | 424.5 | 463.5 |
| Administration | 376.8 | 474.6 | - | - | 376.8 | 474.6 |
| Legislative | 37.8 | 33.0 | - | - | 37.8 | 33.0 |
| Judicial | 313.9 | 308.6 | - | - | 313.9 | 308.6 |
| Interest on long-term debt | 351.7 | 299.5 | - | - | 351.7 | 299.5 |
| Housing and community services | - | - | 78.2 | 84.3 | 78.2 | 84.3 |
| Veterans' loan | - | - | 19.4 | 19.7 | 19.4 | 19.7 |
| Lottery operations | - | - | 510.4 | 518.1 | 510.4 | 518.1 |
| Unemployment compensation | - | - | 2,306.5 | 3,020.4 | 2,306.5 | 3,020.4 |
| University system | - | - | 2,146.9 | 2,003.7 | 2,146.9 | 2,003.7 |
| State hospitals | - | - | 248.0 | 222.3 | 248.0 | 222.3 |
| Liquor control | - | - | 325.4 | 312.9 | 325.4 | 312.9 |
| Other business-type activities | - | - | 269.2 | 89.5 | 269.2 | 89.5 |
| Total expenses | 16,875.3 | 16,851.2 | 5,904.0 | 6,270.9 | 22,779.3 | 23,122.1 |
| Increase (decrease) before contributions, special and |  |  |  |  |  |  |
| Contributions to permanent funds | - | 0.3 | - | - | - | 0.3 |
| Transfers | (62.9) | 129.0 | 62.9 | (129.0) | - | - |
| Increase (decrease) in net assets | 916.0 | (540.0) | 445.7 | (299.3) | 1,361.7 | (839.3) |
| Net assets - beginning | 9,877.5 | 10,122.0 | 3,735.3 | 3,973.3 | 13,612.8 | 14,095.3 |
| Prior period adjustments | 35.3 | 295.5 | 63.7 | 61.3 | 99.0 | 356.8 |
| Cumulative effect of accounting change | - | - | - | - | - | - |
| Net assets - beginning - as restated | 9,912.8 | 10,417.5 | 3,799.0 | 4,034.6 | 13,711.8 | 14,452.1 |
| Net assets - ending | \$10,828.8 | \$ 9,877.5 | \$ 4,244.7 | \$ 3,735.3 | \$15,073.5 | \$13,612.8 |

Figure 1 below illustrates fiscal year 2011 revenues of the State as a whole, by source. Approximately 42.7 percent of total revenue comes from other entities and governments in the form of operating grants and contributions (e.g., federal revenues). An additional 25.3 percent comes from personal and corporate income taxes and 23.3 percent comes from charges for services provided.

Figure 1
State of Oregon's Revenue by Source For the Year Ended June 30, 2011


Figure 2 below shows the percentages of total governmental activity expenses for each function of the State. The largest area of expenses is human services provided for Oregon's citizens in need of assistance at 44.7 percent, with elementary and secondary education the second largest at 23.6 percent of total governmental activity expenses.

Figure 2
State of Oregon's Governmental Expenses by Function For the Year Ended June 30, 2011


## FINANCIAL ANALYSIS OF THE STATE'S FUNDS

As noted earlier, the State of Oregon uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the State's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable financial resources. In governmental funds, such information may serve as a useful measure of a government's net resources available for spending. At the end of fiscal year 2011, the State's governmental funds reported combined ending fund balances of $\$ 4.9$ billion, up $\$ 424.6$ million over the prior year. Additional information concerning governmental funds and the effects of Governmental Accounting Standards Board Statement No. 54 may be found in Notes 1 and 21 in the notes to the financial statements.

Nonspendable balances of $\$ 275.5$ million, or 5.6 percent, included amounts that were either not in spendable form or were legally or contractually required to be maintained intact, while restricted fund balances of $\$ 4$ billion, or 81.1 percent, were restricted for specific purposes. These restrictions included, for example, vehicle-related taxes that must be used for transportation purposes; federal funding that must be spent in accordance with the underlying grants; and lottery revenues restricted by the Oregon Constitution for job
creation, economic development, financing public education, and restoring and protecting Oregon's parks and beaches.

Committed fund balances of $\$ 514$ million comprised 10.4 percent of total fund balances. This category represents amounts committed to specific purposes, such as residential assistance and community protection programs, as the result of constraints imposed by legislation. These amounts may not be used for other purposes unless the legislation is modified or rescinded by passing additional legislation. The assigned fund balance category of $\$ 37$ million represents amounts constrained by the State's intent to be used for specific purposes. Legislative authority is not required to create or modify an assignment. The remaining unassigned balance of $\$ 109.1$ million in the General Fund had not been restricted, committed, or assigned to a specific purpose.

In the General Fund, which is the operating fund of the State, total ending fund balance for fiscal year 2011 was up $\$ 751.5$ million, or 148.1 percent, from the prior year. Several factors contributed to this large increase. As explained in Note 1, due to the implementation of GASB Statement No. 54, certain activities that were previously reported in special revenue funds are now reported in the General Fund. This shift resulted in a $\$ 264.5$ million restatement of beginning fund balance. In addition, personal income tax revenues increased $\$ 591.1$ million over the prior year, or 11.9 percent, while corporate income tax revenues jumped $\$ 101.4$ million, or 26.6 percent. These gains were due to earlier legislation that raised the income tax rates on corporations and high income filers, increased collection efforts, and a healthy rise in investment income in 2010.

The Health and Social Services Fund saw a slight decrease in fund balance for fiscal year 2011. Total revenues were up $\$ 339.8$ million, or 7 percent; healthcare provider taxes rose 21.7 percent, while federal funding increased 7.3 percent. However, the demand for spending on human services programs and the shift of certain activities to the General Fund more than offset the increase in revenues.

In the Public Transportation Fund, ending fund balance decreased $\$ 260.8$ million, or 25.4 percent. Although revenues from the collection of motor fuels, weight-mile, and vehicle registration taxes grew due to increases in the underlying tax rates, expenditures in the fund exceeded revenues by $\$ 116$ million. Other factors contributing to the decline in fund balance included a 10.9 percent increase in transfers to other funds and a major decrease in long-term debt issues, which dropped $\$ 483.9$ million, or 83.4 percent, compared to the prior year.

Ending fund balance in the Common School Fund was up 28 percent for fiscal year 2011. Two factors played a major role. First, strong financial asset performance resulted in investment income of $\$ 207.5$ million, a 72.8 percent increase over the prior year. Secondly, the fund recognized revenue related to unclaimed property of $\$ 50.8$ million, which represented an increase of 270.6 percent over the $\$ 13.7$ million reported in fiscal year 2010.

Due to the implementation of GASB Statement No. 54, the Oregon Rainy Day Fund is now reported as part of the General Fund. Its beginning fund balance was $\$ 125.6$ million. However, after taking into account investment income of $\$ 547$ thousand and transfers to the State School Fund of $\$ 115.7$ million, only $\$ 10.4$ million of the General Fund's ending fund balance was attributable to the Oregon Rainy Day Fund.

Proprietary funds. The State's enterprise funds provide the same type of information presented for businesstype activities in the government-wide financial statements, but in greater detail.

Housing and Community Services finances home ownership and multi-family units for elderly, disabled, and low to moderate income persons through the issuance of bonds. The Veterans' Loan Program provides home purchase and home improvement loans at favorable interest rates to eligible veterans. For fiscal year 2011, both funds saw minor changes in net assets. The Housing and Community Services Fund reported operating income of $\$ 171$ thousand, investment income of $\$ 3.3$ million, and transfers to other funds of $\$ 174$ million, resulting in an increase in net assets of $\$ 3.2$ million, or 1.6 percent. The Veterans' Loan Fund experienced an operating loss of $\$ 4.4$ million that was almost entirely offset by investment income of $\$ 4$ million. The net result was a small decrease in ending net assets of $\$ 821$ thousand.

Net assets in the Lottery Operations Fund decreased $\$ 23.1$ million for fiscal year 2011. Overall, net product sales increased $\$ 10.3$ million, or 1 percent. This increase was primarily attributable to an increase in Video

Lottery ${ }^{\text {SM }}$ revenue. Although the national and local economic recession continued to impact consumer spending on entertainment such as lottery games, Video Lottery ${ }^{\text {SM }}$ revenue increased after two consecutive years of decline. Investment income, however, decreased $\$ 7.7$ million due to the combined effects of a decrease in the market value of investments and lower interest earnings on cash balances. The Lottery also transferred $\$ 555.2$ million to other funds, an increase of $\$ 9.4$ million compared to the prior fiscal year. Of the total amount transferred to other funds, the Economic Development Fund received $\$ 547$ million.

For fiscal year 2011, the Unemployment Compensation Fund reported assessments of $\$ 1$ billion, an increase of 30 percent. This increase was the result of an administrative decision by the Employment Department to add a temporary surcharge to agency assessments. Although federal revenues declined for the first time in two years, benefit payments to unemployed Oregonians also declined. These two factors reflect Oregon's generally declining unemployment rate and, in some cases, the expiration of extended benefits. As a result of these changes, net assets in the Unemployment Compensation Fund increased $\$ 76.7$ million, or 6.5 percent.

The University System Fund saw an 11.5 percent increase in total operating revenues, while operating expenses increased only 7 percent. As a result, the fund's operating loss for fiscal year 2011 was $\$ 364.2$ million, an improvement of 10 percent over the prior year's loss. Even with the operating loss, the University System Fund saw an increase in net assets of $\$ 140.6$ million due to capital contributions of $\$ 46.6$ million and transfers from other funds, including a transfer of $\$ 374.6$ million from the General Fund.

As noted earlier, it was determined during fiscal year 2011 that the Standard Retiree Health Insurance Account, which had previously been reported in a fiduciary fund, should be reported in a proprietary fund. Consequently, both charges for services and expenses in the other (nonmajor) proprietary fund increased significantly in fiscal year 2011. The $\$ 164.4$ million increase in charges for services was primarily attributable to healthcare insurance premiums collected from retirees under this program. Operating expenses in the form of special payments experienced a similar increase due to the related cost of claims.

Capital contributions in the other (nonmajor) proprietary fund also increased in fiscal year 2011. Capital assets of $\$ 229.5$ million were transferred from governmental activities to the State Hospital Fund (a nonmajor proprietary fund reported in the combining proprietary fund statements).

At the end of fiscal year 2011, approximately 56 percent of the total net assets reported by the State's proprietary funds was classified as unrestricted and was available for spending on business-activities. However, restrictions significantly affected the availability of resources in the Housing and Community Services Fund with 95.5 percent of the fund's net assets restricted for debt service. In the University System Fund, 53.6 percent of net assets was invested in capital assets, net of related debt, while 23.9 percent was restricted for education, debt service, capital construction, and for purposes stipulated by donors.

Fiduciary funds. Fiduciary funds account for resources held for the benefit of parties outside the government. Net assets of the Pension and Other Employee Benefit Trust Fund, which accounts for resources held in trust for the payment of retirement, disability, postemployment healthcare, and death benefits to members of the Public Employees Retirement System, increased by $\$ 9.4$ billion, or 18.3 percent. The net appreciation in fair value of investments was the primary factor contributing to this increase. Net assets of all fiduciary funds are reported as held in trust for particular purposes.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The State budgets on a biennial basis rather than an annual basis. Budgets are prepared on the cash basis utilizing encumbrance accounting. The original budget amounts reported for revenues in the budgetary statements represent original estimates, while budgeted expenditures represent the first complete appropriated budget adopted by the Legislature. The final budget amounts reported for revenues represent revised estimates, while the final budgeted expenditures represent the original appropriated budget modified by legally authorized legislative and executive changes, as well as Emergency Board actions take during the year. For the 2009-11 biennium, final estimated revenues for the General Fund decreased 9.7 percent compared to the original estimate. The bulk of this $\$ 1.3$ billion reduction was a $\$ 1.2$ billion decrease in estimated personal income taxes. The General Fund's final budgeted expenditures were also reduced by $\$ 820.3$ million, or 6.2 percent.

For fiscal year 2011, actual General Fund revenues and other financing sources exceeded actual expenditures and other financing uses by $\$ 827.8$ million, leaving an ending budget balance of $\$ 522.3$ million. Actual revenues for the biennium were 98.9 percent of final budgeted revenues, or $\$ 11.7$ billion, while actual cash expenditures were 98.8 percent of those budgeted, or $\$ 12.3$ billion. The remaining budget is expected to be used during the six-month lapse period from July 1 to December 31, 2011, to pay for obligations incurred prior to July 1, 2011. To manage differences in the timing of cash flows, the State issued $\$ 788$ million of tax anticipation notes in July 2011. These notes will be repaid with income tax revenue prior to the end of fiscal year 2012.

## DEBT ADMINISTRATION

The State Debt Policy Advisory Commission advises the Governor and the legislative assembly regarding policies and actions that enhance and preserve the State's credit rating and maintain the future availability of low cost capital financing. As of June 30, 2011, the State's debt credit ratings, which are an indication of the State's ability to repay its debt, were AA+ by Fitch, AA+ by Standard \& Poor's, and Aa1 by Moody's. Standard \& Poor's upgraded the State's credit rating in March 2011 from AA based on strong financial practices, the balanced budget proposed by the governor, and because of confidence in the state's ability to cover its pension obligations.

Debt outstanding for the years ended June 30, 2011 and 2010, is summarized in Table 3. The majority of general obligation bonds issued in fiscal year 2011 were Article XI-Q bonds to be used to help finance the new state mental hospital, renovation of the Department of Transportation's headquarters building, construction projects and improvements to various instructional buildings throughout the Oregon University System, and seismic grants for public schools and public safety buildings. Oregon voters approved a constitutional amendment in November 2010 authorizing the use of general obligation bonds to finance (or refinance) the costs of acquiring, constructing, and equipping real or personal property. The 2011 Legislative Assembly enacted a bill to provide the statutory framework for the Article XI-Q bonds, which are expected to replace Certificates of Participation and result in significant savings in borrowing costs. General obligation bonds were also issued to finance acquisition and construction of new higher education facilities.

During fiscal year 2011, revenue bonds were issued for transportation and economic development projects, residential assistance for low income families, and community college capital construction projects. The majority of new revenue bonds issued for business-type activities in fiscal year 2011 were single-family mortgage and multi-family housing revenue bonds. Additional information on the State's long-term debt may be found in Note 9 of this report.

Table 3 State of Oregon's Outstanding Debt For the Years Ended June 30, 2011 and 2010 (dollars in millions)

|  | 2011 |  | 2010 |  | 2011 Over (Under) 2010 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | ount | Percent |
| General Obligation Bonds | \$ | 5,079.7 |  |  | \$ | 4,599.3 | \$ | 480.4 | 10.4\% |
| Revenue Bonds |  | 4,929.2 |  | 4,972.0 |  | (42.8) | -0.9\% |
| Certificates of Participation |  | 1,410.2 |  | 1,621.8 |  | (211.6) | -13.0\% |
| General Appropriation Bonds |  | 171.6 |  | 235.9 |  | (64.3) | -27.3\% |
| Total | \$ | 11,590.7 | \$ | 11,429.0 | \$ | 161.7 | 1.4\% |

## CAPITAL ASSETS

The State's investment in capital assets for its governmental and business-type activities as of June 30, 2011, was $\$ 14.5$ billion (net of accumulated depreciation) as summarized in Table 4. Capital assets include land, buildings, improvements, equipment, construction in progress, highways, tunnels and bridges, and works of art and other nondepreciable assets. The State's investment in capital assets for fiscal year 2011 increased $\$ 967.2$ million, or 7.1 percent.

Table 4
State of Oregon's Capital Assets, Net of Depreciation (in millions)

|  | Governmental <br> Activities |  | Business-type Activities |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2011 | 2010 |  | 2011 | 2010 | 2011 | 2010 |
| Land | \$ 1,778.3 | \$ 1,724.4 | \$ | 132.2 | \$ 121.3 | \$ 1,910.5 | \$ 1,845.7 |
| Buildings, property and equipment | 1,800.9 | 1,740.1 |  | 2,256.2 | 1,711.9 | 4,057.1 | 3,452.0 |
| Construction in progress | 1,469.8 | 2,071.3 |  | 332.7 | 354.2 | 1,802.5 | 2,425.5 |
| Infrastructure | 6,639.5 | 5,733.6 |  | 47.4 | 41.3 | 6,686.9 | 5,774.9 |
| Works of art and other nondepreciable assets | 1.9 | 1.7 |  | 72.5 | 64.4 | 74.4 | 66.1 |
| Total | \$ 11,690.4 | \$ 11,271.1 | \$ | 2,841.0 | \$ 2,293.1 | \$ 14,531.4 | \$ 13,564.2 |

Major capital asset events during the fiscal year included the following:

- Commitments of $\$ 1$ billion were made for highway and bridge construction.
- The decrease in construction in progress was primarily the result of completion of projects or project phases related to State highways, tunnels, and bridges; the Oregon State Hospital replacement project; and higher education facilities.

Additional information on the State's capital assets may be found in Note 6 of this report.

## ECONOMIC FACTORS AND NEXT BIENNIUM'S BUDGET

Oregon's unemployment rate for November 2011 was the lowest rate in three years, 9.1 percent compared to 10.6 percent in November 2010. The U.S. unemployment rate for November 2011 was 8.6 percent. Since reaching a high point of 11.6 percent in May and June 2009, the rate has slowly declined for the past two and a half years. At 9.1 percent in November, Oregon's unemployment rate is at its lowest point since November 2008, when the rate was 8.4 percent. Overall, job growth is up 1.5 percent on the year, which ranks Oregon thirteenth across all states.

Employment in Oregon in both the second and third quarters of calendar year 2011 was essentially flat following a very strong start to 2011 . The recent weakness is largely attributable to public sector cuts as the private sector slowly continued to add jobs. Budget shortfalls have caught up with the public sector, with declines in all three government levels, notably local education.

If Europe's banking problems remain primarily a regional issue and do not short circuit the global flow of credit, Oregon's slow expansion can be expected to persist. Being home to a relatively small banking industry and having few direct trade links with Europe, Oregon's economy has relatively little exposure to Europe's troubles. Even so, given Europe's size and the depth of its financial problems, the threat of a renewed global recession is uncomfortably high.

As expected, investment and exports are leading the State's recovery. Consumer spending remains strong and the public sector drag has decreased the past two quarters. Nevertheless, overall employment growth remains slow; governments and housing-related industries are unlikely to add a significant number of workers any time soon. Employment is expected to increase by 0.6 percent in the fourth quarter of 2011 and 1.4
percent in the first quarter of 2012. Job gains will remain subdued in 2012, improving at a pace of 1.3 percent, following gains in 2011 of 1.5 percent.

The December 2011 forecast for General Fund revenues for the 2011-13 biennium is $\$ 13.8$ billion. This figure is $\$ 277$ million below the amount forecasted at the close of the 2011 legislative session. The projected General Fund ending balance for the 2011-13 biennium is $\$ 169.3$ million. The December 2011 revenue forecast also projects increases in General Fund revenues for the next two biennia, up 13.9 percent to $\$ 15.7$ billion in 2013-15 and 12.1 percent to $\$ 17.6$ billion in 2015-17.


## Basic Financial Statements

## Statement of Net Assets <br> June 30, 2011 <br> (In Thousands)

|  | Primary Government |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-type Activities |  | Total |  | Component Units |  |
| ASSETS AND DEFERRED OUTFLOWS |  |  |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 1,419,503 | \$ | 2,017,546 | \$ | 3,437,049 | \$ | 270,140 |
| Cash and Cash Equivalents - Restricted |  | - |  | 13,804 |  | 13,804 |  | - |
| Investments |  | 1,170,189 |  | 17,585 |  | 1,187,774 |  | 4,115,525 |
| Investments - Restricted |  | - |  | 103,580 |  | 103,580 |  | - |
| Securities Lending Collateral |  | 870,259 |  | 537,661 |  | 1,407,920 |  | 228,043 |
| Accounts and Interest Receivable (net) |  | 780,932 |  | 562,404 |  | 1,343,336 |  | 608,977 |
| Taxes Receivable (net) |  | 443,168 |  | - |  | 443,168 |  | - |
| Pledges, Contributions, and Grants Receivable (net) |  | - |  | - |  | - |  | 235,492 |
| Internal Balances |  | 154,705 |  | $(154,705)$ |  | - |  | - |
| Due from Component Units |  | - |  | 19,600 |  | 19,600 |  | - |
| Due from Other Governments |  | 1 |  | 14,928 |  | 14,929 |  | - |
| Due from Primary Government |  | - |  | - |  | - |  | 20,064 |
| Inventories |  | 86,178 |  | 37,900 |  | 124,078 |  | 15,715 |
| Prepaid Items |  | 163,969 |  | 25,838 |  | 189,807 |  | 58,679 |
| Foreclosed and Deeded Property |  | - |  | 12,354 |  | 12,354 |  | - |
| Total Current Assets |  | 5,088,904 |  | 3,208,495 |  | 8,297,399 |  | 5,552,635 |
| Noncurrent Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents - Restricted |  | 1,525,199 |  | 698,842 |  | 2,224,041 |  | - |
| Investments |  | 98,816 |  | 124,362 |  | 223,178 |  | 516,280 |
| Investments - Restricted |  | 278,094 |  | 472,961 |  | 751,055 |  | 1,738,813 |
| Custodial Assets |  | 34,959 |  | - |  | 34,959 |  | - |
| Taxes Receivable (net) |  | 486,109 |  | - |  | 486,109 |  | - |
| Deferred Charges |  | 36,131 |  | 16,516 |  | 52,647 |  | 7,508 |
| Interfund Loans |  | (328) |  | 328 |  | - |  | - |
| Advances to Component Units |  | - |  | 46,518 |  | 46,518 |  | - |
| Net Contracts, Notes, and Other Receivables |  | 352,445 |  | 95,726 |  | 448,171 |  | 4,066 |
| Loans Receivable (net) |  | 601,776 |  | 2,153,142 |  | 2,754,918 |  | - |
| Pledges, Contributions, and Grants Receivable (net) |  | - |  | - |  | - |  | 71,406 |
| Net Pension Asset |  | 1,678,700 |  | - |  | 1,678,700 |  | - |
| Capital Assets: |  |  |  |  |  |  |  |  |
| Land |  | 1,778,293 |  | 132,230 |  | 1,910,523 |  | 69,041 |
| Buildings, Property, and Equipment |  | 3,146,327 |  | 3,883,143 |  | 7,029,470 |  | 2,196,275 |
| Construction in Progress |  | 1,469,843 |  | 332,727 |  | 1,802,570 |  | 59,406 |
| Infrastructure |  | 16,167,440 |  | 96,237 |  | 16,263,677 |  | - |
| Works of Art and Other Nondepreciable Assets |  | 1,924 |  | 72,450 |  | 74,374 |  | - |
| Less Accumulated Depreciation and Amortization |  | $(10,873,378)$ |  | $(1,675,793)$ |  | $(12,549,171)$ |  | $(1,020,375)$ |
| Total Noncurrent Assets |  | 16,782,350 |  | 6,449,389 |  | 23,231,739 |  | 3,642,420 |
| Deferred Outflows |  | - |  | 27,218 |  | 27,218 |  | 7,776 |
| Total Assets and Deferred Outflows |  | 21,871,254 |  | 9,685,102 |  | 31,556,356 |  | 9,202,831 |

The notes to the financial statements are an integral part of this statement.

| Statement of Net Assets June 30, 2011 (In Thousands) |  |  | Prim | mary Governme |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-type Activities |  |  | Total | Component Units |  |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable |  | 846,914 |  | 265,386 |  | 1,112,300 |  | 249,695 |
| Obligations Under Securities Lending |  | 870,259 |  | 537,661 |  | 1,407,920 |  | 228,042 |
| Due to Component Units |  | 11,596 |  | 5,606 |  | 17,202 |  | - |
| Due to Other Governments |  | 147,251 |  | 19,617 |  | 166,868 |  | 16,077 |
| Due to Primary Government |  | - |  | - |  | - |  | 33,431 |
| Unearned Revenue |  | 35,571 |  | 126,071 |  | 161,642 |  | 207,660 |
| Matured Bonds/COPS and Coupons Payable |  | - |  | 2,890 |  | 2,890 |  | - |
| Compensated Absences Payable |  | 109,207 |  | 52,727 |  | 161,934 |  | 55,957 |
| Reserve for Loss and Loss Adjustment Expense |  | - |  | - |  | - |  | 209,117 |
| Claims and Judgments Payable |  | 128,543 |  | 23,492 |  | 152,035 |  | 20,253 |
| Lottery Prize Awards Payable |  | - |  | 38,530 |  | 38,530 |  | - |
| Arbitrage Rebate Payable |  | 652 |  | 126 |  | 778 |  | ${ }^{-}$ |
| Custodial Liabilities |  | 269,222 |  | 26,810 |  | 296,032 |  | 8,667 |
| Contracts, Mortgages and Notes Payable |  | 100,410 |  | 13,389 |  | 113,799 |  | 1,690 |
| Bonds/COPS Payable |  | 341,910 |  | 171,223 |  | 513,133 |  | 11,441 |
| Obligations Under Capital Lease |  | 4,439 |  | 73 |  | 4,512 |  | 1,141 |
| Pollution Remediation Obligation |  | 2,942 |  | 147 |  | 3,089 |  | - |
| Total Current Liabilities |  | 2,868,916 |  | 1,283,748 |  | 4,152,664 |  | 1,043,171 |
| Noncurrent Liabilities: |  |  |  |  |  |  |  |  |
| Obligations Under Life Income Agreements |  | - |  | - |  | - |  | 93,698 |
| Compensated Absences Payable |  | 56,247 |  | 9,491 |  | 65,738 |  | - |
| Reserve for Loss and Loss Adjustment Expense |  | - |  | - |  | - |  | 2,795,522 |
| Claims and Judgments Payable |  | 933,585 |  | - |  | 933,585 |  | 35,838 |
| Lottery Prize Awards Payable |  | - |  | 102,579 |  | 102,579 |  | - |
| Arbitrage Rebate Payable |  | 850 |  | 13,422 |  | 14,272 |  | - |
| Custodial Liabilities |  | 3,825 |  | 11,194 |  | 15,019 |  | - |
| Contracts, Mortgages, and Notes Payable |  | 1,772 |  | 4,744 |  | 6,516 |  | 65,888 |
| Contracts Payable to Component Unit |  | - |  | 22,423 |  | 22,423 |  | - |
| Bonds/COPS Payable |  | 7,126,949 |  | 3,947,013 |  | 11,073,962 |  | 687,498 |
| Obligations Under Capital Lease |  | 5,199 |  | 542 |  | 5,741 |  | 4,664 |
| Advances from Primary Government |  | - |  | - |  | - |  | 46,518 |
| Pollution Remediation Obligation |  | 7,944 |  | - |  | 7,944 |  | - |
| Net OPEB Obligation |  | 37,187 |  | 17,828 |  | 55,015 |  | 6,331 |
| Derivative Instrument Liabilities |  | - |  | 27,218 |  | 27,218 |  | 7,776 |
| Total Noncurrent Liabilities |  | 8,173,558 |  | 4,156,454 |  | 12,330,012 |  | 3,743,733 |
| Deferred Inflows |  | - |  | 147 |  | 147 |  | - |
| Total Liabilities and Deferred Inflows |  | 11,042,474 |  | 5,440,349 |  | 16,482,823 |  | 4,786,904 |
| NET ASSETS |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 8,107,685 |  | 1,195,629 |  | 9,303,314 |  | 602,783 |
| Expendable Net Assets Restricted for: |  |  |  |  |  |  |  |  |
| Health and Social Services Programs |  | 205,304 |  | - |  | 205,304 |  | - |
| Transportation Programs |  | 307,389 |  | - |  | 307,389 |  | - |
| Natural Resource Programs |  | 636,049 |  | - |  | 636,049 |  | - ${ }^{-}$ |
| Education |  | 1,044,891 |  | 167,602 |  | 1,212,493 |  | 1,001,662 |
| Community Protection |  | 101,959 |  | - |  | 101,959 |  | - |
| Consumer Protection |  | 35,993 |  | - |  | 35,993 |  | - |
| Employment Services |  | 14,005 |  | - |  | 14,005 |  | - |
| Workers' Compensation |  | - |  | - |  | - |  | 1,149,611 |
| Residential Assistance |  | 118,473 |  | 2,219 |  | 120,692 |  | - |
| Debt Service |  | 7,808 |  | 383,832 |  | 391,640 |  | - |
| Capital Projects |  | 3,726 |  | 100,632 |  | 104,358 |  | - |
| Other Purposes |  | 80,100 |  | - |  | 80,100 |  | - |
| Nonexpendable Net Assets Restricted for: |  |  |  |  |  |  |  |  |
| Donor Purposes |  | - |  | 16,387 |  | 16,387 |  | 706,668 |
| Education |  | 1,710 |  | - |  | 1,710 |  | 165,488 |
| Residential Assistance |  | 23,551 |  | - |  | 23,551 |  | - |
| Natural Resource Programs |  | 1,500 |  | - |  | 1,500 |  | - |
| Workers' Compensation |  | 250 |  | - |  | 250 |  | - |
| Unrestricted |  | 138,387 |  | 2,378,452 |  | 2,516,839 |  | 789,715 |
| Total Net Assets | \$ | 10,828,780 | \$ | 4,244,753 | \$ | 15,073,533 | \$ | 4,415,927 |

## Statement of Activities

For the Year Ended June 30, 2011
(In Thousands)

|  | Expenses |  | Program Revenues |  |  |  |  |  | Net <br> (Expense) <br> Revenue |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Charges for Services |  | Operating Grants and Contributions |  | Capital Grants and Contributions |  |  |  |
| Functions/Programs |  |  |  |  |  |  |  |  |  |  |
| Primary Government: |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities: |  |  |  |  |  |  |  |  |  |  |
| Education | \$ | 3,979,440 | \$ | 11,853 | \$ | 735,470 | \$ | 36,733 | \$ | $(3,195,384)$ |
| Human Services |  | 7,535,059 |  | 289,686 |  | 5,302,435 |  | 2,072 |  | $(1,940,866)$ |
| Public Safety |  | 1,180,405 |  | 80,842 |  | 168,310 |  | 46,426 |  | $(884,827)$ |
| Economic and Community Development |  | 480,196 |  | 24,574 |  | 447,655 |  |  |  | $(7,967)$ |
| Natural Resources |  | 629,222 |  | 285,394 |  | 466,747 |  | 178 |  | 123,097 |
| Transportation |  | 1,566,210 |  | 138,383 |  | 726,240 |  | 12,273 |  | $(689,314)$ |
| Consumer and Business Services |  | 424,534 |  | 270,467 |  | 20,521 |  | - |  | $(133,546)$ |
| Administration |  | 376,821 |  | 115,365 |  | 455,680 |  | - |  | 194,224 |
| Legislative |  | 37,801 |  | 1,641 |  | 14 |  | - |  | $(36,146)$ |
| Judicial |  | 313,886 |  | 185,523 |  | 1,769 |  | - |  | $(126,594)$ |
| Interest on Long-term Debt |  | 351,713 |  | - |  | - |  | - |  | $(351,713)$ |
| Total Governmental Activities |  | 16,875,287 |  | 1,403,728 |  | 8,324,841 |  | 97,682 |  | $(7,049,036)$ |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |
| Housing and Community Services |  | 78,194 |  | 78,248 |  | 3,320 |  | - |  | 3,374 |
| Veterans' Loan |  | 19,365 |  | 14,732 |  | 4,043 |  | - |  | (590) |
| Lottery Operations |  | 510,401 |  | 1,038,805 |  | 3,587 |  | - |  | 531,991 |
| Unemployment Compensation |  | 2,306,502 |  | 1,022,592 |  | 1,393,180 |  | - |  | 109,270 |
| University System |  | 2,146,867 |  | 1,288,143 |  | 576,546 |  | 46,562 |  | $(235,616)$ |
| State Hospitals |  | 248,072 |  | 83,241 |  | - |  | - |  | $(164,831)$ |
| Liquor Control |  | 325,410 |  | 443,120 |  | - |  | - |  | 117,710 |
| Other Business-type Activities |  | 269,217 |  | 255,249 |  | 5,750 |  | 13,519 |  | 5,301 |
| Total Business-type Activities |  | 5,904,028 |  | 4,224,130 |  | 1,986,426 |  | 60,081 |  | 366,609 |
| Total Primary Government | \$ | 22,779,315 | \$ | 5,627,858 | \$ | 10,311,267 | \$ | 157,763 | \$ | $(6,682,427)$ |
| Component Units: |  |  |  |  |  |  |  |  |  |  |
| SAIF Corporation | \$ | 547,327 | \$ | 350,183 | \$ | 418,707 | \$ | - | \$ | 221,563 |
| Oregon Health and Science University |  | 1,914,817 |  | 1,514,434 |  | 570,516 |  | 4,281 |  | 174,414 |
| Oregon University System Foundations |  | 196,346 |  | 23,746 |  | 344,693 |  | - |  | 172,093 |
| Total Component Units | \$ | 2,658,490 | \$ | 1,888,363 | \$ | 1,333,916 | \$ | 4,281 | \$ | 568,070 |

The notes to the financial statements are an integral part of this statement.

## Statement of Activities

For the Year Ended June 30, 2011
(In Thousands)

|  | Primary Government |  |  |  |  |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Businesstype Activities |  | Total |  |  |  |
| Changes in Net Assets: |  |  |  |  |  |  |  |  |
| Net (Expense) Revenue | \$ | $(7,049,036)$ | \$ | 366,609 | \$ | $(6,682,427)$ | \$ | 568,070 |
| General Revenues: |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |
| Personal Income Taxes |  | 5,597,821 |  | - |  | 5,597,821 |  | - |
| Corporate Income Taxes |  | 502,862 |  | - |  | 502,862 |  |  |
| Tobacco Taxes |  | 258,453 |  | - |  | 258,453 |  | - |
| Healthcare Provider Taxes |  | 233,826 |  | - |  | 233,826 |  |  |
| Inheritance Taxes |  | 80,482 |  | - |  | 80,482 |  | - |
| Public Utilities Taxes |  | 71,939 |  | - |  | 71,939 |  |  |
| Insurance Premium Taxes |  | 90,085 |  | - |  | 90,085 |  | - |
| Other Taxes |  | 119,882 |  | 16,204 |  | 136,086 |  | - |
| Restricted for Transportation Purposes: |  |  |  |  |  |  |  |  |
| Motor Fuels Taxes |  | 449,462 |  | - |  | 449,462 |  | - |
| Weight Mile Taxes |  | 240,056 |  | - |  | 240,056 |  | - |
| Vehicle Registration Taxes |  | 275,344 |  | - |  | 275,344 |  | - |
| Restricted for Workers' Compensation and Workplace |  |  |  |  |  |  |  |  |
| Safety Programs: |  |  |  |  |  |  |  |  |
| Workers' Compensation Insurance Taxes |  | 34,942 |  | - |  | 34,942 |  | - |
| Employer-Employee Taxes |  | 69,429 |  | - |  | 69,429 |  | - |
| Total Taxes |  | 8,024,583 |  | 16,204 |  | 8,040,787 |  | - |
| Unrestricted Investment Earnings |  | 3,306 |  | - |  | 3,306 |  | - |
| Contributions to Permanent Funds |  | 14 |  | - |  | 14 |  | - |
| Transfers - Internal Activities |  | $(62,910)$ |  | 62,910 |  | - |  | - |
| Total General Revenues, Contributions, Special Items, Extraordinary Items, and Transfers |  | 7,964,993 |  | 79,114 |  | 8,044,107 |  | - |
| Change in Net Assets |  | 915,957 |  | 445,723 |  | 1,361,680 |  | 568,070 |
| Net Assets - Beginning |  | 9,877,473 |  | 3,735,264 |  | 13,612,737 |  | 3,847,857 |
| Prior Period Adjustments |  | 35,350 |  | 63,766 |  | 99,116 |  | - |
| Net Assets - Beginning - As Restated |  | 9,912,823 |  | 3,799,030 |  | 13,711,853 |  | 3,847,857 |
| Net Assets - Ending | \$ | 10,828,780 | \$ | 4,244,753 | \$ | 15,073,533 | \$ | 4,415,927 |

Balance Sheet
Governmental Funds
June 30, 2011
(In Thousands)

## ASSETS

Cash and Cash Equivalents
Investments
Custodial Assets
Securities Lending Collateral
Accounts and Interest Receivable (net)
Taxes Receivable (net)
Due from Other Funds
Due from Other Governments
Inventories
Prepaid Items
Advances to Other Funds
Net Contracts, Notes, and Other Receivables
Loans Receivable (net)
Total Assets
LIABILITIES AND FUND BALANCES
Liabilities:
Accounts and Interest Payable
Obligations Under Securities Lending
Due to Other Funds
Due to Component Units
Due to Other Governments
Deferred Revenue
Claims and Judgments Payable
Custodial Liabilities
Contracts, Mortgages, and Notes Payable
Advances from Other Funds
Total Liabilities
Fund Balances:
Nonspendable
Restricted by:
Federal Laws and Regulations
Oregon Constitution
Enabling Legislation
Debt Covenants
Donors and Other External Parties
Committed
Assigned
Unassigned
Total Fund Balances
Total Liabilities and Fund Balances

| General |  | Health and Social Services |  | Public Transportation |  | Environmental Management |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 102,861 | \$ | 477,806 | \$ | 636,992 | \$ | 354,625 |
|  | 4,164 |  | - |  | 154,430 |  | - |
|  | 82 |  | - |  | 23,818 |  | 954 |
|  | 33,764 |  | 119,346 |  | 226,359 |  | 114,191 |
|  | 19,056 |  | 233,131 |  | 75,450 |  | 40,891 |
|  | 841,102 |  | 13,208 |  | 73,141 |  | - |
|  | 261,901 |  | 3,156 |  | 4,706 |  | 19,812 |
|  | - |  | - |  | - |  | - |
|  | 26,461 |  | 1,091 |  | 26,594 |  | 27,578 |
|  | 53,426 |  | 107,722 |  | 781 |  | 23 |
|  | - |  | - |  | - |  | - |
|  | 27,944 |  | 29,909 |  | 3,496 |  | 5,645 |
|  | - |  | 817 |  | 29,647 |  | 415,325 |
| \$ | 1,370,761 | \$ | 986,186 | \$ | 1,255,414 | \$ | 979,044 |
| \$ | 272,425 | \$ | 52,779 | \$ | 124,478 | \$ | 24,801 |
|  | 33,764 |  | 119,346 |  | 226,359 |  | 114,191 |
|  | 145,313 |  | 37,905 |  | 19,036 |  | 7,070 |
|  | - |  | 11,567 |  | - |  | 29 |
|  | 32,372 |  | - |  | 78,206 |  | 14,749 |
|  | 628,209 |  | 35,657 |  | 16,459 |  | 23,906 |
|  | 5,176 |  | - |  | - |  | - |
|  | 8,671 |  | 44,140 |  | 23,863 |  | 6,398 |
|  | - |  | 95,000 |  | - |  | - |
|  | 677 |  | - |  | - |  | 300 |
|  | 1,126,607 |  | 396,394 |  | 488,401 |  | 191,444 |
|  | 79,891 |  | 108,865 |  | 27,355 |  | 28,027 |
|  | 290 |  | 26,407 |  | 94,561 |  | 504,899 |
|  | 10,026 |  | 142 |  | 167,640 |  | 68,066 |
|  | 21,032 |  | 252,685 |  | 79,925 |  | 83,350 |
|  | 5,534 |  | 66,887 |  | 397,532 |  | 45,890 |
|  | - |  | 5,044 |  | - |  | 276 |
|  | 10,400 |  | 125,722 |  | - |  | 49,550 |
|  | 7,864 |  | 4,040 |  | - |  | 7,542 |
|  | 109,117 |  | - |  | - |  | - |
|  | 244,154 |  | 589,792 |  | 767,013 |  | 787,600 |
| \$ | 1,370,761 | \$ | 986,186 | \$ | 1,255,414 | \$ | 979,044 |

The notes to the financial statements are an integral part of this statement.

| Common School |  | Oregon Rainy Day |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 79,540 | \$ | - | \$ | 1,059,539 | \$ | 2,711,363 |
|  | 1,082,628 |  | - |  | 245,388 |  | 1,486,610 |
|  | 7,810 |  | - |  | 2,295 |  | 34,959 |
|  | 24,987 |  | - |  | 197,835 |  | 716,482 |
|  | 45,974 |  | - |  | 280,288 |  | 694,790 |
|  | - |  | - |  | 1,826 |  | 929,277 |
|  | 800 |  | - |  | 156,742 |  | 447,117 |
|  | - |  | - |  | 1 |  | 1 |
|  | 3 |  | - |  | 3,031 |  | 84,758 |
|  | 1 |  | - |  | 1,778 |  | 163,731 |
|  | 300 |  | - |  | - |  | 300 |
|  | - |  | - |  | 285,422 |  | 352,416 |
|  | - |  | - |  | 155,989 |  | 601,778 |
| \$ | 1,242,043 | \$ | - | \$ | 2,390,134 | \$ | 8,223,582 |
| \$ | 75,011 | \$ | - | \$ | 217,745 | \$ | 767,239 |
|  | 24,987 |  | - |  | 197,835 |  | 716,482 |
|  | 25,224 |  | - |  | 34,106 |  | 268,654 |
|  | - |  | - |  | - |  | 11,596 |
|  | - |  | - |  | 21,926 |  | 147,253 |
|  | - |  | - |  | 295,590 |  | 999,821 |
|  | - |  | - |  | - |  | 5,176 |
|  | 171,532 |  | - |  | 10,162 |  | 264,766 |
|  | - |  | - |  | - |  | 95,000 |
|  | - |  | - |  | 101 |  | 1,078 |
|  | 296,754 |  | - |  | 777,465 |  | 3,277,065 |
|  | 4 |  | - |  | 31,324 |  | 275,466 |
|  | - |  | - |  | 138,188 |  | 764,345 |
|  | 705,735 |  | - |  | 375,120 |  | 1,326,729 |
|  | 237,232 |  | - |  | 308,888 |  | 983,112 |
|  | - |  | - |  | 409,543 |  | 925,386 |
|  | 2,318 |  | - |  | 3,717 |  | 11,355 |
|  | - |  | - |  | 328,325 |  | 513,997 |
|  | - |  | - |  | 17,564 |  | 37,010 |
|  | - |  | - |  | - |  | 109,117 |
|  | 945,289 |  | - |  | 1,612,669 |  | 4,946,517 |
| \$ | 1,242,043 | \$ | - | \$ | 2,390,134 | \$ | 8,223,582 |

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## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets June 30, 2011 <br> (In Thousands)

## Total fund balances of governmental funds

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:

| Land | $1,768,950$ |
| :--- | ---: |
| Buildings, property, and equipment | $2,563,308$ |
| Construction in progress | $1,463,831$ |
| Infrastructure | $16,166,803$ |
| Works of art and historical treasures | 1,757 |
| Accumulated depreciation and amortization | $(10,565,543)$ |

$11,399,106$
The net pension asset resulting from contributions in excess of the annual required contribution in 2004 is not a financial resource and, therefore, is not reported in the funds. (See Note 15)

Some of the State's revenues will be collected after year-end but are not available soon enough to pay the current year liabilities and, therefore, are deferred in the funds.

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Assets.

Unamortized debt issuance costs are reported as deferred charges for governmental activities in the Statement of Net Assets but are reported as expenditures in the funds.

Some liabilities are not due and payable in the current year and, therefore, are not reported in the funds. Those liabilities consist of:

Bonds and COPS
Accrued interest on bonds and COPS
Claims and judgments
Compensated absences
Obligations under capital lease
Net OPEB obligation
Arbitrage rebate
Pollution remediation obligation
Contracts, mortgages, and notes payable
Total long-term liabilities
Net assets of governmental activities
$(7,336,680)$
(8,461,796)
$\$ 10,828,780$

## Statement of Revenues, Expenditures, and Changes in Fund Balances <br> Governmental Funds <br> For the Year Ended June 30, 2011 <br> (In Thousands)

|  | General |  | Health and Social Services | Public Transportation | Environmental Management |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |
| Personal Income Taxes | \$ | 5,538,417 | \$ | \$ | \$ |
| Corporate Income Taxes |  | 482,360 | - | - | - |
| Tobacco Taxes |  | 69,521 | 202,261 | - | - |
| Healthcare Provider Taxes |  | - | 233,826 | - | - |
| Inheritance Taxes |  | 76,480 | - | - | - |
| Public Utilities Taxes |  | - | - | - | - |
| Insurance Premium Taxes |  | 42,627 | 47,457 | - | - |
| Motor Fuels Taxes |  | - | - | 449,291 | - |
| Weight Mile Taxes |  | - | - | 239,967 | - |
| Vehicle Registration Taxes |  | - | - | 273,489 | - |
| Employer-Employee Taxes |  | - | - | - | - |
| Workers' Compensation Insurance Taxes |  | - | - | - | - |
| Other Taxes |  | 75,515 | - | 1,549 | 21,786 |
| Licenses and Fees |  | 59,812 | 84,274 | 82,742 | 121,577 |
| Federal |  | 194 | 4,133,997 | 787,155 | 185,182 |
| Charges for Services |  | 16,050 | 143,947 | 44,677 | 28,200 |
| Fines and Forfeitures |  | 17,251 | 165 | 3,565 | 766 |
| Rents and Royalties |  | 461 | 29 | 5,174 | 2,555 |
| Investment Income |  | 3,306 | 2,981 | 14,391 | 15,750 |
| Sales |  | 1,496 | 3,878 | 3,690 | 76,351 |
| Donations and Grants |  | 2,262 | 561 | - | 1,212 |
| Contributions to Permanent Funds |  | - | - | - | - |
| Tobacco Settlement Proceeds |  | - | 77,426 | - | - |
| Pension Bond Debt Service Assessments |  | - | - | - | - |
| Unclaimed Property Revenue |  | - | - | - | - |
| Other |  | 14,503 | 232,769 | 5,740 | 10,861 |
| Total Revenues |  | 6,400,255 | 5,163,571 | 1,911,430 | 464,240 |

Expendilur

|  | 6,400,255 |  | 5,163,571 |  | 1,911,430 |  | 464,240 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2,958,976 |  | - |  | - |  | - |
|  | 1,627,560 |  | 4,901,134 |  | - |  | - |
|  | 862,259 |  | - |  | - |  | - |
|  | 20,133 |  | - |  | - |  | - |
|  | 78,921 |  | - |  | - |  | 517,998 |
|  | 11,772 |  | - |  | 1,932,886 |  | - |
|  | 5,963 |  | 176,974 |  | - |  | - |
|  | 203,764 |  | 14,110 |  | 92,963 |  | - |
|  | 32,857 |  | - |  | - |  | - |
|  | 234,585 |  | 1,355 |  | - |  | - |
|  | - |  | - |  | - |  | - |
|  | 71,915 |  | - |  | - |  | 8 |
|  | 52,558 |  | - |  | 652 |  | - |
|  | 1,090 |  | 492 |  | 961 |  | 114 |
|  | 6,162,353 |  | 5,094,065 |  | 2,027,462 |  | 518,120 |
|  | 237,902 |  | 69,506 |  | $(116,032)$ |  | $(53,880)$ |
|  | 1,470,651 |  | 70,313 |  | 7,175 |  | 122,033 |
|  | $(1,222,466)$ |  | $(212,793)$ |  | $(256,709)$ |  | $(59,822)$ |
|  | 1,929 |  | - |  | 991 |  | 157 |
|  | - |  | 68,167 |  | 96,370 |  | 5,790 |
|  | - |  | 7,838 |  | 8,287 |  | 155 |
|  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | 18 |
|  | - |  | - |  | - |  | - |
|  | 250,114 |  | $(66,475)$ |  | $(143,886)$ |  | 68,331 |
|  | 488,016 |  | 3,031 |  | $(259,918)$ |  | 14,451 |
|  | $(507,344)$ |  | 606,442 |  | 1,027,785 |  | 776,428 |
|  | 264,471 |  | $(28,582)$ |  | - |  | $(12,578)$ |
|  | 2,213 |  | 8,617 |  | $(1,799)$ |  | 3,876 |
|  | $(240,660)$ |  | 586,477 |  | 1,025,986 |  | 767,726 |
|  | $(3,202)$ |  | 284 |  | 945 |  | 5,423 |
| \$ | 244,154 | \$ | 589,792 | \$ | 767,013 | \$ | 787,600 |

The notes to the financial statements are an integral part of this statement.

|  | Common School | Oregon Rainy Day |  | Other |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | \$ | - | \$ | 5,538,417 |
|  | - | - |  | - |  | 482,360 |
|  | - | - |  | - |  | 271,782 |
|  | - | - |  | - |  | 233,826 |
|  | - | - |  | - |  | 76,480 |
|  | - | - |  | 71,939 |  | 71,939 |
|  | - | - |  | - |  | 90,084 |
|  | - | - |  | - |  | 449,291 |
|  | - | - |  | - |  | 239,967 |
|  | - | - |  | - |  | 273,489 |
|  | - | - |  | 69,831 |  | 69,831 |
|  | - | - |  | 34,942 |  | 34,942 |
|  | - | - |  | 21,624 |  | 120,474 |
|  | 672 | - |  | 166,514 |  | 515,591 |
|  | - | - |  | 2,865,193 |  | 7,971,721 |
|  | 179 | - |  | 56,509 |  | 289,562 |
|  | 71 | - |  | 59,231 |  | 81,049 |
|  | 3,992 | - |  | 2,719 |  | 14,930 |
|  | 207,543 | - |  | 26,294 |  | 270,265 |
|  | 7,950 | - |  | 3,813 |  | 97,178 |
|  | 5 | - |  | 53,717 |  | 57,757 |
|  | - | - |  | 14 |  | 14 |
|  | - | - |  | - |  | 77,426 |
|  | - | - |  | 5,608 |  | 5,608 |
|  | 50,827 | - |  | - |  | 50,827 |
|  | 247 | - |  | 78,148 |  | 342,268 |
|  | 271,486 | - |  | 3,516,096 |  | 17,727,078 |
| - |  | - |  | 1,019,447 |  | 3,978,423 |
| - |  | - |  | 1,187,929 |  | 7,716,623 |
| - |  | - |  | 296,342 |  | 1,158,601 |
|  | - | - |  | 463,159 |  | 483,292 |
| 16,855 |  | - |  | 42,852 |  | 656,626 |
| - |  | - |  | 12,064 |  | 1,956,722 |
| - |  | - |  | 280,962 |  | 463,899 |
| - |  | - |  | 89,081 |  | 399,918 |
| - |  | - |  | 3,201 |  | 36,058 |
| - |  | - |  | 81,357 |  | 317,297 |
| - |  | - |  | 127,409 |  | 127,409 |
| - |  | - |  | 228,900 |  | 300,823 |
| - |  | - |  | 301,508 |  | 354,718 |
| - |  | - |  | 2,304 |  | 4,961 |
| 16,855 |  | - |  | 4,136,515 |  | 17,955,370 |
| 254,631 |  | - |  | $(620,419)$ |  | $(228,292)$ |
| $\begin{gathered} 8,952 \\ (54,562) \end{gathered}$ |  | - |  | 1,134,112 |  | 2,813,236 |
|  |  | - |  | $(800,684)$ |  | $(2,607,036)$ |
| (54,562) |  | - |  | 63 |  | 3,140 |
| - |  | - |  | 209,042 |  | 379,369 |
| - |  | - |  | 30,306 |  | 46,586 |
| - |  | - |  | 112,876 |  | 112,876 |
| - |  | - |  | - |  | 18 |
| - |  | - |  | $(129,074)$ |  | $(129,074)$ |
| $(45,610)$ |  | - |  | 556,641 |  | 619,115 |
| 209,021 |  | - |  | $(63,778)$ |  | 390,823 |
| 738,760 |  | 125,579 |  | 1,754,294 |  | 4,521,944 |
|  |  | $(125,579)$ |  | $(102,190)$ |  | $(4,458)$ |
| $(2,492)$ |  | - |  | 24,548 |  | 34,963 |
| 736,268 |  | - |  | 1,676,652 |  | 4,552,449 |
| - |  | - |  | (205) |  | 3,245 |
| \$ | 945,289 | \$ | \$ | 1,612,669 | \$ | 4,946,517 |

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## Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities <br> For the Year Ended June 30, 2011 <br> (In Thousands)

## Net change in fund balances of total governmental funds

\$ 390,823
Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlay is reported as an expenditure in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current year, these amounts are:

| Capital outlay | 931,996 |
| :--- | :---: |
| Depreciation expense | $(262,628)$ |

The net effect of sales, transfers, impairments, and donations of capital assets is a decrease to net assets.

Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing. In the Statement of Net Assets, a lease obligation is reported as a liability.

Bond proceeds provide current financial resources to governmental funds. However, issuing debt increases long-term liabilities in the Statement of Net Assets.

Repayment of long-term debt is reported as an expenditure in governmental funds. However, the repayment reduces long-term liabilities in the Statement of Net Assets.

Governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these items are deferred and amortized in the Statement of Activities.

Some expenses reported in the Statement of Activities do not require the use of current financial resources. Therefore, they are not reported as expenditures in governmental funds.

| Accrued interest on long-term debt | $(1,744)$ |
| :--- | ---: |
| Claims and judgments payable | 37,219 |
| Compensated absences | $(776)$ |
| Net pension asset | $(57,100)$ |
| Net OPEB obligation | $(4,786)$ |
| Pollution remediation obligation | 3,553 |
| Contracts, mortgages, and notes payable | 2,789 |

## Balance Sheet

Proprietary Funds
June 30, 2011
(In Thousands)

| Business-type Activities - Enterprise Funds |  |  |
| :---: | :---: | :---: |
| Housing and |  |  |
| Community | Veterans' | Lottery |
| Services | Loan | Operations |

## ASSETS AND DEFERRED OUTFLOWS

Current Assets:

| Cash and Cash Equivalents | $\$$ | 5,874 | $\$$ | 92,655 | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Cash and Cash Equivalents - Restricted |  | 8,880 | 3,107 | $-51,543$ |  |
| Investments | - | 3,541 | 14,044 |  |  |
| Investments - Restricted |  | 98,575 | 5,005 | - |  |
| Securities Lending Collateral | 18,154 | 67,609 | 121,485 |  |  |
| Accounts and Interest Receivable (net) | 9,060 | 1,738 | 15,790 |  |  |
| Due from Other Funds | 53 | 66 | - |  |  |
| Due from Component Units | - | - | - |  |  |
| Due from Other Governments | - | - | - |  |  |
| Inventories | - | - | 2,345 |  |  |
| Prepaid Items | 2 | 7 | 557 |  |  |
| Foreclosed and Deeded Property | 10,784 | 1,570 | - |  |  |
| Total Current Assets | 151,382 | 175,298 | 385,764 |  |  |

Noncurrent Assets:
Cash and Cash Equivalents - Restricted
Investments
Investments - Restricted
Deferred Charges
Advances to Other Funds
Advances to Component Units
Net Contracts, Notes, and Other Receivables
Loans Receivable (net)
Capital Assets:
Land
Buildings, Property, and Equipment
Construction in Progress

| 162 | 8,954 | 184,393 |  |
| ---: | ---: | ---: | ---: |
| - | - | - |  |
|  | - | - | - |
| - | 85 | - |  |
| $(162)$ | $(5,009)$ | $(121,587)$ |  |
|  | $1,566,265$ | 418,051 | 168,331 |
| $\$$ |  |  |  |
| $1,743,056$ | $\$$ | 595,158 | $\$$ |

The notes to the financial statements are an integral part of this statement.

| Business-type Activities - Enterprise Funds |  |  |  |  |  |  |  | Governmental Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Unemployment Compensation | University System |  | Other |  | Total |  |  |  |
| \$ | 962,325 | \$ | 395,755 | \$ | 329,394 | \$ | 2,017,546 | \$ | 128,587 |
|  | - |  | 1,688 |  | 129 |  | 13,804 |  | - |
|  | - |  | - |  | - |  | 17,585 |  | - |
|  | - |  | - |  | - |  | 103,580 |  | - |
|  | 3,663 |  | 253,626 |  | 73,124 |  | 537,661 |  | 153,778 |
|  | 298,557 |  | 205,322 |  | 32,306 |  | 562,773 |  | 86,142 |
|  | 87 |  | 8,099 |  | 1,237 |  | 9,542 |  | 2,307 |
|  | - |  | 19,600 |  | - |  | 19,600 |  | - |
|  | 14,928 |  | - |  | - |  | 14,928 |  | - |
|  | - |  | 7,033 |  | 28,522 |  | 37,900 |  | 1,420 |
|  | - |  | 24,412 |  | 860 |  | 25,838 |  | 234 |
|  | - |  | - |  | - |  | 12,354 |  | - |
|  | 1,279,560 |  | 915,535 |  | 465,572 |  | 3,373,111 |  | 372,468 |
|  | - |  | 456,350 |  | 57,739 |  | 698,842 |  | 104,752 |
|  | - |  | - |  | - |  | 124,362 |  | - |
|  | - |  | 248,097 |  | - |  | 472,961 |  | 60,487 |
|  | - |  | - |  | 4,053 |  | 16,516 |  | 730 |
|  | - |  | - |  | 91,571 |  | 91,571 |  | 677 |
|  | - |  | 46,518 |  | - |  | 46,518 |  | - |
|  | 33,966 |  | 56,826 |  | 27 |  | 95,726 |  | 28 |
|  | - |  | - |  | 618,680 |  | 2,153,142 |  | - |
|  | - |  | 125,248 |  | 6,982 |  | 132,230 |  | 9,343 |
|  | - |  | 3,342,878 |  | 346,756 |  | 3,883,143 |  | 583,019 |
|  | - |  | 331,076 |  | 1,651 |  | 332,727 |  | 6,012 |
|  | - |  | 94,847 |  | 1,390 |  | 96,237 |  | 637 |
|  | - |  | 72,325 |  | 40 |  | 72,450 |  | 167 |
|  | - |  | $(1,493,170)$ |  | $(55,865)$ |  | $(1,675,793)$ |  | $(307,835)$ |
|  | 33,966 |  | 3,280,995 |  | 1,073,024 |  | 6,540,632 |  | 458,017 |
|  | - |  | - |  | - |  | 27,218 |  | - |
| \$ | 1,313,526 | \$ | 4,196,530 | \$ | 1,538,596 | \$ | 9,940,961 | \$ | 830,485 |


| Balance Sheet <br> Proprietary Funds <br> June 30, 2011 <br> (In Thousands) <br> (continued from previous page) | Business-type Activities - Enterprise Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Housing and Community Services |  | Veterans' Loan |  | Lottery Operations |  |
| LIABILITIES AND NET ASSETS |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | 29,686 | \$ | 1,350 | \$ | 5,322 |
| Obligations Under Securities Lending |  | 18,154 |  | 67,609 |  | 121,485 |
| Due to Other Funds |  | 16 |  | - |  | 145,612 |
| Due to Other Governments |  | - |  | - |  |  |
| Due to Component Units |  | - |  | - |  |  |
| Unearned Revenue |  | 1,045 |  | - |  | 585 |
| Matured Bonds/COPS and Coupons Payable |  | - |  | 1,073 |  |  |
| Compensated Absences Payable |  | 162 |  | 296 |  | 1,791 |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Lottery Prize Awards Payable |  | - |  | - |  | 38,530 |
| Arbitrage Rebate Payable |  |  |  | - |  | - |
| Custodial Liabilities |  |  |  | 1,977 |  | 135 |
| Contracts, Mortgages, and Notes Payable |  | - |  | - |  | 15 |
| Bonds/COPS Payable |  | 78,525 |  | 3,302 |  |  |
| Obligations under Capital Lease |  | - |  | - |  |  |
| Pollution Remediation Obligation |  | - |  | - |  |  |
| Total Current Liabilities |  | 127,588 |  | 75,607 |  | 313,475 |
| Noncurrent Liabilities: |  |  |  |  |  |  |
| Compensated Absences Payable |  | 84 |  | 152 |  | 923 |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Lottery Prize Awards Payable |  | - |  | - |  | 102,579 |
| Arbitrage Rebate Payable |  | 102 |  | 13,171 |  |  |
| Custodial Liabilities |  | - |  | - |  |  |
| Contracts, Mortgages, and Notes Payable |  | 1,500 |  | - |  | - |
| Contracts Payable to Component Unit |  | - |  | - |  |  |
| Bonds/COPS Payable |  | 1,378,345 |  | 371,040 |  |  |
| Obligations Under Capital Lease |  | - |  | - |  |  |
| Advances from Other Funds |  | - |  | - |  | - |
| Net OPEB Obligation |  | 67 |  | 88 |  | 520 |
| Derivative Instrument Liabilities |  | 25,409 |  | 1,809 |  | - |
| Total Noncurrent Liabilities |  | 1,405,507 |  | 386,260 |  | 104,022 |
| Deferred Inflows |  | - |  | - |  | - |
| Total Liabilities and Deferred Inflows |  | 1,533,095 |  | 461,867 |  | 417,497 |
| Net Assets: |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | - |  | 4,030 |  | 62,806 |
| Expendable Net Assets Restricted for: |  |  |  |  |  |  |
| Residential Assistance |  | 2,219 |  | - |  | - |
| Education |  | - |  | - |  |  |
| Debt Service |  | 200,498 |  | - |  | - |
| Capital Projects |  | - |  | - |  | - |
| Nonexpendable Net Assets Restricted for: Donor Purposes |  |  |  |  |  |  |
| Unrestricted |  | 7,244 |  | 129,261 |  | 73,792 |
| Total Net Assets |  | 209,961 |  | 133,291 |  | 136,598 |
| Total Liabilities, Deferred Inflows and Net Assets | \$ | 1,743,056 | \$ | 595,158 | \$ | 554,095 |

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

| Business-type Activities - Enterprise Funds |  |  |  |  |  |  |  | Governmental Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Unemployment Compensation |  | University System |  | Other |  | Total |  |  |
| \$ | 29,973 | \$ | 164,073 | \$ | 34,982 | \$ | 265,386 | \$ | 28,647 |
|  | 3,663 |  | 253,626 |  | 73,124 |  | 537,661 |  | 153,778 |
|  | 1,589 |  | 86 |  | 22,960 |  | 170,263 |  | 20,420 |
|  | 19,609 |  | - |  | 8 |  | 19,617 |  | - |
|  | - |  | 5,606 |  | - |  | 5,606 |  | - |
|  | - |  | 124,148 |  | 293 |  | 126,071 |  | 406 |
|  | - |  | 1,688 |  | 129 |  | 2,890 |  | - |
|  | - |  | 42,895 |  | 7,583 |  | 52,727 |  | 6,937 |
|  | - |  | - |  | 23,492 |  | 23,492 |  | 29,305 |
|  | - |  | - |  | - |  | 38,530 |  | - |
|  | - |  | 126 |  | - |  | 126 |  | 21 |
|  | - |  | 19,665 |  | 5,033 |  | 26,810 |  | 5,009 |
|  | - |  | 13,374 |  | - |  | 13,389 |  | - |
|  | - |  | 58,376 |  | 31,020 |  | 171,223 |  | 13,899 |
|  | - |  | 73 |  | - |  | 73 |  | 3,782 |
|  | - |  | 147 |  | - |  | 147 |  | - |
|  | 54,834 |  | 683,883 |  | 198,624 |  | 1,454,011 |  | 262,204 |
|  | - |  | 4,528 |  | 3,804 |  | 9,491 |  | 3,574 |
|  | - |  | - |  | - |  | - |  | 164,275 |
|  | - |  | - |  | - |  | 102,579 |  | - |
|  | - |  | 149 |  | - |  | 13,422 |  | - |
|  | - |  | 10,830 |  | 364 |  | 11,194 |  | 3,271 |
|  | - |  | 3,244 |  | - |  | 4,744 |  | - |
|  | - |  | 22,423 |  | - |  | 22,423 |  | - |
|  | - |  | 1,811,111 |  | 386,517 |  | 3,947,013 |  | 118,280 |
|  | - |  | 542 |  | - |  | 542 |  | 5,195 |
|  | - |  | 91,144 |  | 100 |  | 91,244 |  | 226 |
|  | - |  | 14,116 |  | 3,037 |  | 17,828 |  | 1,616 |
|  | - |  | - |  | - |  | 27,218 |  | - |
|  | - |  | 1,958,087 |  | 393,822 |  | 4,247,698 |  | 296,437 |
|  | - |  | 147 |  | - |  | 147 |  | - |
|  | 54,834 |  | 2,642,117 |  | 592,446 |  | 5,701,856 |  | 558,641 |
|  | - |  | 833,522 |  | 295,271 |  | 1,195,629 |  | 150,050 |
|  | - |  | - |  | - |  | 2,219 |  | - |
|  | - |  | 167,602 |  | - |  | 167,602 |  | - |
|  | - |  | 87,314 |  | 96,020 |  | 383,832 |  | - |
|  | - |  | 100,632 |  | - |  | 100,632 |  | - |
|  | - |  | 16,387 |  | - |  | 16,387 |  | - |
|  | 1,258,692 |  | 348,956 |  | 554,859 |  | 2,372,804 |  | 121,794 |
|  | 1,258,692 |  | 1,554,413 |  | 946,150 |  | 4,239,105 |  | 271,844 |
| \$ | 1,313,526 | \$ | 4,196,530 | \$ | 1,538,596 | \$ | 9,940,961 | \$ | 830,485 |

Some amounts reported for business-type activities in the statement of net assets are different because certain internal service funds assets and liabilities are included within the business-type activities.

Net assets of business-type activities

|  | 5,648 |
| ---: | ---: |
| $\$ \quad 4,244,753$ |  |

## Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

For the Year Ended June 30, 2011 (In Thousands)

Business-type Activities - Enterprise Funds

|  |  | Housing and Community Services |  | Veterans' Loan |  | Lottery Operations |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |
| Assessments | \$ | - | \$ | - | \$ | - |
| Licenses and Fees |  | 4,755 |  | 135 |  | - |
| Federal |  | - |  | - |  |  |
| Charges for Services |  | 1,091 |  | 1,734 |  | - |
| Fines and Forfeitures |  | - |  | - |  | - |
| Rents and Royalties |  | - |  | 683 |  | - |
| Sales |  | - |  | - |  | 1,037,835 |
| Loan Interest Income |  | 72,358 |  | 11,937 |  | - |
| Gifts, Grants, and Contracts |  | - |  | - |  | - |
| Other |  | 382 |  | 180 |  | 1,142 |
| Gain (Loss) on Foreclosed Property |  | (259) |  | 296 |  | - |
| Total Operating Revenues |  | 78,327 |  | 14,965 |  | 1,038,977 |
| Operating Expenses: |  |  |  |  |  |  |
| Salaries and Wages |  | 4,195 |  | 5,718 |  | 35,512 |
| Services and Supplies |  | 9,451 |  | 3,948 |  | 240,156 |
| Cost of Goods Sold |  | - |  | - |  | - |
| Distributions to Other Governments |  | 435 |  | - |  | - |
| Loan Interest Expense |  | 49 |  | - |  | - |
| Special Payments |  | 1,567 |  | 67 |  | 201,946 |
| Bond and COP Interest |  | 62,459 |  | 8,521 |  | - |
| Other Debt Service |  | - |  | 640 |  | - |
| Depreciation and Amortization |  | - |  | 117 |  | 29,773 |
| Bad Debt Expense |  | - |  | 360 |  | - |
| Total Operating Expenses |  | 78,156 |  | 19,371 |  | 507,387 |
| Operating Income (Loss) |  | 171 |  | $(4,406)$ |  | 531,590 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Bond and COP Interest |  | - |  | - |  | - |
| Investment Income (Loss) |  | 3,320 |  | 4,043 |  | 3,587 |
| Other Taxes |  | - |  | - |  | - |
| Gain (Loss) on Disposition of Assets |  | (2) |  | - |  | $(2,920)$ |
| Insurance Recoveries |  | - |  | - |  | 65 |
| Loan Interest Income |  | - |  | - |  | - |
| Loan Interest Expense |  | - |  | - |  | - |
| Other Nonoperating Items |  | (79) |  | (232) |  | (237) |
| Total Nonoperating Revenues (Expenses) |  | 3,239 |  | 3,811 |  | 495 |
| Income (Loss) Before Contributions, Special Items, Extraordinary Items, and Transfers |  | 3,410 |  | (595) |  | 532,085 |
| Capital Contributions |  | - |  | - |  | - |
| Transfers from Other Funds |  | - |  | - |  | - |
| Transfers to Other Funds |  | (174) |  | (226) |  | $(555,167)$ |
| Change in Net Assets |  | 3,236 |  | (821) |  | $(23,082)$ |
| Net Assets - Beginning |  | 206,725 |  | 134,201 |  | 159,680 |
| Prior Period Adjustments |  | - |  | (89) |  | - |
| Cumulative Effect of Change in Accounting Principles |  | - |  | - |  | - |
| Net Assets - Beginning - As Restated |  | 206,725 |  | 134,112 |  | 159,680 |
| Net Assets - Ending |  | 209,961 | \$ | 133,291 | \$ | 136,598 |

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds


Some amounts reported for business-type activities in the statement of activities are different because the net revenue (expense) of certain internal service funds is reported within the business-type activities.

Change in net assets of business-type activities

|  | 925 |
| ---: | ---: |
| $\$$ | 445,723 |



The notes to the financial statements are an integral part of this statement.

(continued on next page)

| Statement of Cash Flows Proprietary Funds |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| For the Year Ended June 30, 2011 (In Thousands) |  |  |  |  |  |  |
| (continued from previous page) |  | ness-type | A | ies - Ent | erp | Funds |
|  |  | ing and munity vices |  | $\begin{aligned} & \text { rans' } \\ & \text { an } \end{aligned}$ |  | ttery rations |
| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Operating Income (Loss) | \$ | 171 | \$ | $(4,406)$ | \$ | 531,590 |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Depreciation and Amortization |  | - |  | 117 |  | 29,773 |
| Amortization of Bond/COP Issuance Costs |  | 862 |  | - |  | - |
| Amortization of Bond/COP Premium and Discount |  | (454) |  | 342 |  |  |
| Amortization of Deferred Charges |  | (937) |  | 581 |  |  |
| Bad Debt Expense |  | - |  | - |  |  |
| Interest Payments Reported as Operating Expense |  | 62,724 |  | 8,565 |  |  |
| Bond/COP Issuance Costs Reported as Operating Expense |  | - |  | 1,371 |  |  |
| Net Changes in Assets and Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Receivable |  | 489 |  | 331 |  | $(3,585)$ |
| Due from Other Funds |  | - |  | 1 |  | - |
| Due from Other Governments |  |  |  |  |  | - |
| Inventories |  |  |  | - |  | (27) |
| Prepaid Items |  | (2) |  | 1 |  | 166 |
| Foreclosed and Deeded Property |  | $(2,734)$ |  | (141) |  | - |
| Deferred Charges |  | - |  | - |  |  |
| Advances to Other Funds |  | - |  | - |  |  |
| Loans Receivable |  | 38,392 |  | 27,858 |  |  |
| Net Contracts, Notes, and Other Receivables |  | - |  | - |  | - |
| Accounts and Interest Payable |  | (290) |  | (167) |  | 722 |
| Due to Other Funds |  | - |  | - |  |  |
| Due to Other Governments |  | - |  | - |  | - |
| Custodial Liabilities |  | - |  | (141) |  | 10 |
| Unearned Revenue |  | 131 |  | - |  | 280 |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Arbitrage Payable |  | - |  | 2,197 |  | - |
| Contracts, Mortgages, and Notes Payable |  | - |  | - |  | - |
| Compensated Absences Payable |  | (101) |  | 9 |  | 6 |
| Lottery Prize Awards Payable |  | - |  | - |  | 4,545 |
| Net OPEB Obligation |  | 7 |  | 12 |  | 68 |
| Total Adjustments |  | 98,087 |  | 40,936 |  | 31,958 |
| Net Cash Provided (Used) by Operating Activities | \$ | 98,258 | \$ | 36,530 | \$ | 563,548 |
| Noncash Investing and Capital and Related Financing Activities: |  |  |  |  |  |  |
| Net Change in Fair Value of Investments | \$ | $(2,345)$ | \$ | 751 | \$ | 2,277 |
| Capital Assets Transferred from Governmental Funds |  | - |  | - |  | - |
| Capital Leases Entered into During the Year |  | - |  | - |  | - |
| Capital Assets Contributed |  | - |  | - |  | - |
| Foreclosed Property |  | 28,880 |  | 1,570 |  | - |
| Capital Assets Transferred to Governmental Funds |  | - |  | - |  | - |
| Loan Modifications |  | 247 |  | - |  | - |
| Capital Assets Traded for Other Capital Assets |  | - |  | - |  | 27 |
| Advanced Debt Refunding Deposited with Escrow Agent |  | - |  | - |  | - |
| Total Noncash Investing and Capital and Related Financing Activities | \$ | 26,782 | \$ | 2,321 | \$ | 2,304 |

The notes to the financial statements are an integral part of this statement.

| Business-type Activities - Enterprise Funds |  |  |  |  |  |  |  | Governmental Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Unemployment Compensation |  | University System |  | Other |  | Total |  |  |  |
| \$ | 67,630 | \$ | $(364,184)$ | \$ | $(52,435)$ | \$ | 178,366 | \$ | 96,846 |
|  | - |  | 113,725 |  | 5,823 |  | 149,438 |  | 36,656 |
|  | - |  | - |  | 289 |  | 1,151 |  | 24 |
|  | - |  | - |  | (368) |  | (480) |  | (508) |
|  | - |  | - |  | 67 |  | (289) |  | 219 |
|  | - |  | - |  | 1,325 |  | 1,325 |  | - |
|  | - |  | - |  | 17,930 |  | 89,219 |  | 6,648 |
|  | - |  | - |  | 587 |  | 1,958 |  | 82 |
|  | 111,686 |  | 7,579 |  | 2,340 |  | 118,840 |  | 122,067 |
|  | (6) |  | - |  | $(1,238)$ |  | $(1,243)$ |  | (9) |
|  | (640) |  | - |  |  |  | (640) |  |  |
|  | ( |  | (151) |  | $(2,964)$ |  | $(3,142)$ |  | 178 |
|  | - |  | $(7,660)$ |  | 34 |  | $(7,461)$ |  | 367 |
|  | - |  |  |  | - |  | $(2,875)$ |  | - |
|  | - |  | - |  | $(1,165)$ |  | $(1,165)$ |  | 193 |
|  | - |  | - |  | $(33,872)$ |  | $(33,872)$ |  | - |
|  | - |  | - |  | $(20,298)$ |  | 45,952 |  | - |
|  | $(4,639)$ |  | 11,192 |  | (27) |  | 6,526 |  | 654 |
|  | $(5,825)$ |  | 23,913 |  | (591) |  | 17,762 |  | $(36,319)$ |
|  | 405 |  | - |  | 12,027 |  | 12,432 |  | (9) |
|  | 5,397 |  | - |  | (3) |  | 5,394 |  | ) |
|  | - |  | 173 |  | 2,801 |  | 2,843 |  | $(75,188)$ |
|  | - |  | $(21,442)$ |  | 55 |  | $(20,976)$ |  | $(18,660)$ |
|  | - |  |  |  | 2,130 |  | 2,130 |  | $(15,973)$ |
|  | - |  | - |  | - |  | 2,197 |  | - |
|  | - |  | 27,489 |  | - |  | 27,489 |  | - |
|  | - |  | - |  | 547 |  | 461 |  | 1,179 |
|  | - |  | - |  | - |  | 4,545 |  | - |
|  | - |  | - |  | 440 |  | 527 |  | 222 |
|  | 106,378 |  | 154,818 |  | $(14,131)$ |  | 418,046 |  | 21,823 |
| \$ | 174,008 | \$ | $(209,366)$ | \$ | $(66,566)$ | \$ | 596,412 | \$ | 118,669 |
| \$ | - | \$ | 17,198 | \$ | - | \$ | 17,881 | \$ | (472) |
|  | - |  | - |  | 229,481 |  | 229,481 |  | 1,390 |
|  | - |  | 18 |  | - |  | 18 |  | 1,751 |
|  | - |  | 3,079 |  | 1,500 |  | 4,579 |  | - |
|  | - |  | - |  | - |  | 30,450 |  | - |
|  | - |  | - |  | - |  | - |  | $(1,020)$ |
|  | - |  | - |  | - |  | 247 |  | (1,020) |
|  | - |  | - |  | - |  | 27 |  | - |
|  | - |  | 1,481 |  | - |  | 1,481 |  | - |
| \$ | - - | \$ | 21,776 | \$ | 230,981 | \$ | 284,164 | \$ | 1,649 |

## Statement of Fiduciary Net Assets <br> Fiduciary Funds <br> June 30, 2011 <br> (In Thousands)

## ASSETS

Cash and Cash Equivale
Investments:
Fixed Income
Public Equity
Real Estate
Annuity Contracts
Private Equity
Opportunity Portfolio
Total Investments

Custodial Assets
Securities Lending Collateral
Receivables:
Employer Contributions
Plan Member Contributions
Interest and Dividends
Member Loans

| Pension and Other <br> Employee Benefit <br> Trust | Private <br> Purpose <br> Trust | Investment | Trust |
| :---: | :---: | :---: | :---: |$\quad$ Agency |  |
| :---: |

Investment Sales
Accounts
From Other Funds Total Receivables
Prepaid Items
Net Contracts, Notes and Other Receivables
Receivership Assets


## Total Assets LIABILITIES

Accounts and Interest Payable
Obligations Under Securities Lending
Due to Other Funds
Due to Other Governments

|  |  |  |  |
| ---: | ---: | ---: | ---: |
| $2,855,325$ | 288 | 268 | 40 |
| $2,725,936$ | 8,119 | $1,004,288$ | - |
| 10,226 | - | - | - |
| 3,615 | 1 | - | 5,684 |
| 64,992 | - | - | - |
| 760 | 1,681 | - | $1,780,662$ |
| - | - | - | - |
| 364 | 2,174 | - | - |
| $5,661,218$ | - | - | - |

Custodial Liabilities
Deferred Revenue
Contracts, Mortgages and Notes Payable
Net OPEB Obligation

## Total Liabilities

| $5,661,218$ | 12,263 | $1,004,556$ | $1,786,386$ |
| :--- | :--- | :--- | :--- |
|  |  |  |  |

Held in Trust for:
Pension Benefits
Other Postemployment Benefits
Other Employee Benefits
External Investment Pool Participants
Individuals, Organizations and Other Governments
otal Net Assets

| $59,831,686$ | - | - | - |  |
| ---: | ---: | ---: | ---: | ---: |
| 253,113 | - | - | - |  |
| $1,104,976$ | - | - | - |  |
|  | - | - | $4,196,110$ | - |
| $\$$ | $61,189,775$ | $\$$ | 28,674 | - |

The notes to the financial statements are an integral part of this statement.

## Statement of Changes in Fiduciary Net Assets

## Fiduciary Funds

For the Year Ended June 30, 2011
(In Thousands)

## ADDITIONS

| Pension and Other | Private |  |
| :---: | :---: | :---: |
| Employee Benefit | Purpose | Investment |
| Trust | Trust | Trust |

Contributions:


The notes to the financial statements are an integral part of this statement.

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| Combining Balance Sheet Discretely Presented Component Units June 30, 2011 (In Thousands) | SAIF Corporation |  | Oregon Health and Science University |  | Oregon University System Foundations |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS AND DEFERRED OUTFLOWS |  |  |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 41,742 | \$ | 190,537 | \$ | 37,861 | \$ | 270,140 |
| Investments |  | 4,037,034 |  | 78,491 |  | - |  | 4,115,525 |
| Securities Lending Collateral |  | 228,043 |  | - |  | - |  | 228,043 |
| Accounts and Interest Receivable (net) |  | 334,249 |  | 274,728 |  | - |  | 608,977 |
| Pledges, Contributions, and Grants Receivable (net) |  | - |  | 23,175 |  | 212,317 |  | 235,492 |
| Due from Primary Government |  | 113 |  | 19,951 |  | - |  | 20,064 |
| Inventories |  | 80 |  | 15,635 |  | - |  | 15,715 |
| Prepaid Items |  | 6,900 |  | 13,515 |  | 38,264 |  | 58,679 |
| Total Current Assets |  | 4,648,161 |  | 616,032 |  | 288,442 |  | 5,552,635 |
| Noncurrent Assets: |  |  |  |  |  |  |  |  |
| Investments |  | - |  | 516,280 |  | - |  | 516,280 |
| Investments - Restricted |  | - |  | 509,545 |  | 1,229,268 |  | 1,738,813 |
| Deferred Charges |  | - |  | 7,508 |  | - |  | 7,508 |
| Net Contracts, Notes and Other Receivables |  | - |  | 4,066 |  | - |  | 4,066 |
| Pledges, Contributions, and Grants Receivable (net) |  | - |  | 71,406 |  | - |  | 71,406 |
| Capital Assets: |  |  |  |  |  |  |  |  |
| Land |  | 3,029 |  | 58,770 |  | 7,242 |  | 69,041 |
| Buildings, Property, and Equipment |  | 42,227 |  | 2,098,774 |  | 55,274 |  | 2,196,275 |
| Construction in Progress |  | - |  | 59,406 |  | - |  | 59,406 |
| Less Accumulated Depreciation and Amortization |  | $(27,715)$ |  | $(979,795)$ |  | $(12,865)$ |  | $(1,020,375)$ |
| Total Noncurrent Assets |  | 17,541 |  | 2,345,960 |  | 1,278,919 |  | 3,642,420 |
| Deferred Outflows |  | - |  | 7,776 |  | - |  | 7,776 |
| Total Assets and Deferred Outflows | \$ | 4,665,702 | \$ | 2,969,768 | \$ | 1,567,361 | \$ | 9,202,831 |
| LIABILITIES AND NET ASSETS |  |  |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | 65,559 | \$ | 176,713 | \$ | 7,423 | \$ | 249,695 |
| Reserve for Loss and Loss Adjustment Expense |  | 209,117 |  | - |  | - |  | 209,117 |
| Obligations Under Securities Lending |  | 228,042 |  | - |  | - |  | 228,042 |
| Due to Other Governments |  | 2,546 |  | 13,531 |  | - |  | 16,077 |
| Due to Primary Government |  | 15,905 |  | 2,130 |  | 15,396 |  | 33,431 |
| Obligations Under Capital Lease |  | - |  | 1,141 |  | - |  | 1,141 |
| Bonds/COPS Payable |  | - |  | 11,441 |  | - |  | 11,441 |
| Claims and Judgments Payable |  | - |  | 20,253 |  | - |  | 20,253 |
| Custodial Liabilities |  | 8,667 |  | - |  | - |  | 8,667 |
| Unearned Revenue |  | 168,288 |  | 27,301 |  | 12,071 |  | 207,660 |
| Compensated Absences Payable |  | 3,644 |  | 52,313 |  | - |  | 55,957 |
| Contracts, Mortgages, and Notes Payable |  | - |  | 1,690 |  | - |  | 1,690 |
| Total Current Liabilities |  | 701,768 |  | 306,513 |  | 34,890 |  | 1,043,171 |
| Noncurrent Liabilities: |  |  |  |  |  |  |  |  |
| Bonds/COPS Payable |  | - |  | 641,207 |  | 46,291 |  | 687,498 |
| Obligations Under Capital Lease |  | - |  | 4,664 |  | - |  | 4,664 |
| Obligations Under Life Income Agreements |  | - |  | 17,134 |  | 76,564 |  | 93,698 |
| Advances from Primary Government |  | - |  | 46,518 |  | - |  | 46,518 |
| Reserve for Loss and Loss Adjustment Expense |  | 2,795,522 |  | - |  | - |  | 2,795,522 |
| Claims and Judgments Payable |  | - |  | 35,838 |  | - |  | 35,838 |
| Net OPEB Obligation |  | 1,260 |  | 5,071 |  | - |  | 6,331 |
| Contracts, Mortgages, and Notes Payable |  | - |  | 34,959 |  | 30,929 |  | 65,888 |
| Derivative Instrument Liability |  | - |  | 7,776 |  | - |  | 7,776 |
| Total Noncurrent Liabilities |  | 2,796,782 |  | 793,167 |  | 153,784 |  | 3,743,733 |
| Total Liabilities |  | 3,498,550 |  | 1,099,680 |  | 188,674 |  | 4,786,904 |
| Net Assets: |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 17,541 |  | 585,242 |  | - |  | 602,783 |
| Expendable Net Assets Restricted for: |  |  |  |  |  |  |  |  |
| Workers' Compensation |  | 1,149,611 |  | - |  | - |  | 1,149,611 |
| Education |  | - |  | 346,172 |  | 655,490 |  | 1,001,662 |
| Nonexpendable Net Assets Restricted for: |  |  |  |  |  |  |  |  |
| Donor Purposes |  | - |  | - |  | 706,668 |  | 706,668 |
| Education |  | - |  | 165,488 |  | - |  | 165,488 |
| Unrestricted |  | - |  | 773,186 |  | 16,529 |  | 789,715 |
| Total Net Assets |  | 1,167,152 |  | 1,870,088 |  | 1,378,687 |  | 4,415,927 |
| Total Liabilities and Net Assets | \$ | 4,665,702 | \$ | 2,969,768 | \$ | 1,567,361 | \$ | 9,202,831 |

The notes to the financial statements are an integral part of this statement.

Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets
Discretely Presented Component Units
For the Year Ended June 30, 2011
(In Thousands)

|  | SAIF <br> Corporation |  | Oregon Health and Science University |  | Oregon University System <br> Foundations |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |
| Charges for Services | \$ | - | \$ | 1,421,217 | \$ | - |
| Sales |  | - |  | 18,584 |  | - |
| Premiums Earned (net) |  | 333,323 |  | - |  | - |
| Investment Income (net) |  | - |  | - |  | 149,976 |
| Gifts, Grants, and Contracts |  | - |  | 442,628 |  | 194,717 |
| Auxiliary Enterprises (net) |  | - |  | 17,550 |  | - |
| Other Revenues |  | 16,860 |  | 50,378 |  | 23,746 |
| Total Operating Revenues |  | 350,183 |  | 1,950,357 |  | 368,439 |
| Operating Expenses: |  |  |  |  |  |  |
| Salaries and Wages |  | - |  | 1,117,504 |  | - |
| Services and Supplies |  | - |  | 609,545 |  | 187,902 |
| Loss and Loss Adjustment Expense |  | 365,021 |  | - |  |  |
| Policyholders' Dividends |  | 99,975 |  | - |  |  |
| Underwriting Expenses |  | 80,963 |  | - |  |  |
| Bond and COP Interest |  | - |  | 36,554 |  |  |
| Depreciation and Amortization |  | 1,368 |  | 106,647 |  |  |
| Bad Debt Expense |  | - |  | 44,567 |  | - |
| Other Expenses |  | - |  | - |  | 8,444 |
| Total Operating Expenses |  | 547,327 |  | 1,914,817 |  | 196,346 |
| Operating Income (Loss) |  | $(197,144)$ |  | 35,540 |  | 172,093 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Investment Income |  | 418,707 |  | 88,729 |  | - |
| Other |  | - |  | 6,705 |  | - |
| State Appropriations |  | - |  | 39,159 |  | - |
| Total Nonoperating Revenues (Expenses) |  | 418,707 |  | 134,593 |  | - |
| Income (Loss) Before Capital Contributions and Transfers |  | 221,563 |  | 170,133 |  | 172,093 |
| Capital Contributions |  | - |  | 4,281 |  | - |
| Change in Net Assets |  | 221,563 |  | 174,414 |  | 172,093 |
| Net Assets - Beginning |  | 945,589 |  | 1,695,674 |  | 1,206,594 |
| Net Assets - Ending | \$ | 1,167,152 | \$ | 1,870,088 | \$ | 1,378,687 |

The notes to the financial statements are an integral part of this statement.

| Total |  | Adjustments to Recast |  | Statement of Activities |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,421,217 | \$ | 467,146 | \$ | 1,888,363 |
|  | 18,584 |  | $(18,584)$ |  | - |
|  | 333,323 |  | $(333,323)$ |  | - |
|  | 149,976 |  | $(149,976)$ |  | - |
|  | 637,345 |  | 696,571 |  | 1,333,916 |
|  | 17,550 |  | $(17,550)$ |  | - |
|  | 90,984 |  | $(90,984)$ |  | - |
|  | 2,668,979 |  | 553,300 |  | 3,222,279 |
|  | 1,117,504 |  | - |  | 1,117,504 |
|  | 797,447 |  | - |  | 797,447 |
|  | 365,021 |  | - |  | 365,021 |
|  | 99,975 |  | - |  | 99,975 |
|  | 80,963 |  | - |  | 80,963 |
|  | 36,554 |  | - |  | 36,554 |
|  | 108,015 |  | - |  | 108,015 |
|  | 44,567 |  | - |  | 44,567 |
|  | 8,444 |  | - |  | 8,444 |
|  | 2,658,490 |  | - |  | 2,658,490 |
|  | 10,489 |  | 553,300 |  | 563,789 |
|  | 507,436 |  | $(507,436)$ |  | - |
|  | 6,705 |  | $(6,705)$ |  | - |
|  | 39,159 |  | $(39,159)$ |  | - |
|  | 553,300 |  | $(553,300)$ |  | - |
|  | 563,789 |  | - |  | 563,789 |
|  | 4,281 |  | - |  | 4,281 |
|  | 568,070 |  | - |  | 568,070 |
|  | 3,847,857 |  | - |  | 3,847,857 |
| \$ | 4,415,927 | \$ | - | \$ | 4,415,927 |

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## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

The State of Oregon (State) was admitted to the Union in 1859 and is governed by an elected governor and a ninety-member elected legislative body. The accompanying financial statements present the State, which includes all agencies, boards, commissions, courts, and colleges and universities that are legally part of the State (primary government) and its component units. Component units are legally separate entities for which the primary government is financially accountable or entities that warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government.

## Blended Component Unit

Although legally separate entities, component units that are in substance part of the government's operations are reported as part of the primary government through a blended presentation.

The Oregon Affordable Housing Assistance Corporation (OAHAC) is a blended component unit of the State of Oregon included within the financial activity of the Housing and Community Services Department. OAHAC is a nonprofit organization. It is responsible for administration of grants, loans, and other forms of financial resources which work to prevent or mitigate the impact of foreclosures on low and moderate income Oregonians. At this time OAHAC is administering Oregon's share of the Federal Hardest Hit Program.

## Discretely Presented Component Units

The State reports its discretely presented component units in a separate column in the government-wide financial statements to emphasize that they are legally separate from the State. The component unit column in the government-wide financial statements includes the data of the State's three discretely presented component units.

SAIF Corporation (SAIF) is a public corporation created by an act of the Legislature. SAIF is authorized to write workers' compensation insurance coverage in Oregon and certain other jurisdictions as required by the Department of Consumer and Business Services and to service accounts in the assigned risk pool. SAIF is governed by a board of directors appointed by the Governor and is financed solely through policyholder premiums and investment income. The term of office for a board member is four years, but a member serves at the pleasure of the Governor. SAIF reports on a fiscal year ended December 31 and uses proprietary fund accounting principles. The December 31, 2010, financial information of SAIF is included in this report.

The Oregon Health and Science University (OHSU) is a governmental entity performing governmental functions and exercising governmental powers. OHSU is an independent public corporation governed by a board of directors appointed by the Governor and confirmed by the Senate. It is an academic health center that provides education and training to health care professionals, conducts biomedical research, and provides patient care and public service. It is financed primarily through patient service fees, government grants and contracts, tuition charges, and other incidental fees. OHSU also receives General Fund moneys from the State. The State legislature has acknowledged its intent to make funds available to pay any shortfall in general obligation bonds issued for OHSU purposes prior to July 1, 1995, when OHSU became an independent public corporation. OHSU uses proprietary fund accounting principles.

The Oregon University System (OUS) Foundations are not-for-profit corporations that provide assistance in fundraising, public outreach, and other support for the missions of Oregon's seven public universities. The OUS foundations report under Financial Accounting Standards Board (FASB) Statement No. 117, Financial Statements of Not-for-Profit Organizations. The OUS foundations are component units of the Oregon University System, a proprietary fund of the State, because the majority of resources that each foundation holds and invests can only be used by, or for the benefit of, the OUS universities. Combined, the foundations are discretely presented as a component unit of the State.

Readers may obtain complete financial statements for SAIF, OHSU, and OUS from their respective administrative offices or from the Oregon State Controller's Division, 155 Cottage Street NE U50, Salem, Oregon 97301-3969.

## Related Organizations

The following professional and occupational licensing boards are semi-independent: the Board of Architect Examiners, the Board of Examiners for Engineering and Land Surveying, the Landscape Architect Board, the Board of Geologist Examiners, the Board of Optometry, the Board of Massage Therapists, the Physical Therapists Licensing Board, the Appraiser Certification and Licensure Board, the Landscape Contractors Board, the Wine Board, and the Patient Safety Commission. Although the Governor appoints the administrators of these boards, the boards are all self-supporting and the State's accountability for these organizations does not extend beyond making the appointments. The State has no financial accountability for these related organizations.

The Oregon Utility Notification Center (OUNC) is an independent nonprofit public corporation. Although the Governor appoints members to OUNC's board of directors, OUNC is funded through fees paid by operators of underground utilities who subscribe to OUNC. The OUNC receives no general fund moneys, and the State has no financial accountability for OUNC.

## B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has been eliminated from these statements through consolidation, except for interfund activity that represents a true exchange of goods and services between funds. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Interfund activity within governmental and within business-type activities has been eliminated through consolidation; however, balances due and resource flows between governmental and business-type activities have not been eliminated. The primary government is reported separately from its component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Direct expenses include administrative overhead charges for centralized services charged to functions through internal service funds. Program revenues include (1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, (2) operating grants and contributions that are restricted to meeting the operational requirements of a particular function, and (3) capital grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements with the exception of agency funds, which have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Income taxes are recognized as revenue, net of estimated refunds, in the year when the underlying exchange (earning of income) has occurred, to the extent such amounts are measurable. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities existing at the end of the year. For this purpose, the State considers revenues to be available if they are collected within 90 days of the end of the current fiscal year. Primary revenue sources susceptible to accrual are income taxes, excise taxes, fines, forfeitures, and federal revenues. Income tax revenue, net of estimated refunds, is recognized in the fiscal year in which the

## State of Oregon

## Notes to the Financial Statements

underlying exchange has occurred and it becomes measurable and available. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant eligibility requirements have been met. Revenue items not susceptible to accrual, such as licenses, fees, and the cash sales of goods and services, are considered measurable and available only when cash is received.

For governmental funds, expenditures generally are recognized when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The State reports the following major governmental funds:
The General Fund is the State's primary operating fund and accounts for all financial resources of the general government, except those accounted for in another fund. Beginning in fiscal year 2011, the General Fund includes some activity previously accounted for in special revenue funds. The implementation of Governmental Accounting Standards Board (GASB) Statement No. 54 required this change. Statement No. 54 clarifies that one or more specific restricted or committed revenues must comprise a substantial portion of the "inflows" reported in a special revenue fund. The State considers 30 percent as "substantial" for financial reporting purposes. In special revenue funds where a substantial portion of the inflows will not derive from specific restricted or committed revenue sources, the funds' activities are accounted for in the General Fund. The Oregon Rainy Day Fund, for example, was previously reported as an individual major special revenue fund but is now reported in the General Fund. The Rainy Day fund relies on resources that are "transferred" from the General Fund in accordance with state law and which, along with investment income generated, can be appropriated by the Legislature only when certain specific criteria related to economic or revenue conditions have been met. The funding source for the Rainy Day Fund is not a specific restricted or committed revenue.

The Health and Social Services Fund accounts for programs that provide assistance, services, training, and health care to individuals and families who do not have sufficient resources to meet their basic needs. The primary sources of funding for these programs come from federal grants, tobacco taxes, healthcare provider taxes, and charges for services.

The Public Transportation Fund accounts for the planning, design, construction, and maintenance of highways, roads, bridges, and public systems relating to air, water, rail, and highway transportation. Funding is provided from dedicated highway user taxes and vehicle registration taxes, in addition to various federal highway administration funds.

The Environmental Management Fund accounts for programs that promote, protect, and preserve the State's forests, parks, wildlife, fish, and waterways. The main funding sources for these programs are user fees, federal grants, and sales revenue.

The Common School Fund accounts for programs to manage state-owned land, including a leasing program that generates annual revenues, for the benefit of the public school system. Estate funds that become the property of the State, unclaimed property, and income derived from unclaimed property are also accounted for in this fund. Statutory and constitutional provisions stipulate that the assets of the fund, including investment income, must be used for common school purposes. The primary funding sources for these programs include investment income, leasing revenues, forest management, unclaimed property receipts, and transfers from other funds.

The State reports the following major proprietary (enterprise) funds:
The Housing and Community Services Fund accounts for activities that finance multi-family rental housing and single-family mortgages for low to moderate income families. Mortgage loans related to these activities are financed with the proceeds of bonds issued under various bond indentures of trust. Mortgage loan payments and interest earnings on invested bond proceeds are used to pay debt service on the bonds.

The Veterans' Loan Fund accounts for activities to finance owner-occupied, single-family residential housing for qualified eligible Oregon veterans. Funds for lending are provided through the issuance of
general obligation bonds that are repaid from the interest and principal payments made on mortgages.

The Lottery Operations Fund accounts for the operation of the Oregon State Lottery which markets and sells lottery products to the public. The primary objective of the Oregon State Lottery is to produce the maximum amount of net revenues to be used for creating jobs, furthering economic development, financing public education, and restoring and protecting Oregon's parks, beaches, watersheds, and critical fish and wildlife habitats.

The Unemployment Compensation Fund accounts for federal moneys and unemployment taxes collected from employers to provide payment of benefits to the unemployed.

The University System Fund accounts for the operations of Oregon's seven public universities, including the Chancellor's Office. Funding is from General Fund appropriations, tuition and fees, and auxiliary enterprise revenues, in addition to funds from external donors and federal agencies.

Additionally, the State reports the following fund types:
The Internal Service Funds account for goods and services provided by state agencies or departments to other state agencies or departments and to other governmental units on a costreimbursement basis. These include central services such as accounting, budgeting, personnel, mail, printing, copy center, data center, property development, telecommunications, motor pool, and an insurance fund. Legal, banking, and audit services are also accounted for in internal service funds.

The Pension and Other Employee Benefit Trust Funds account for activities of the Public Employees Retirement System, which administers resources for the payment of retirement, disability, postemployment healthcare, and death benefits to members and beneficiaries of the retirement system.

The Private Purpose Trust Funds account for all trust arrangements, other than those properly reported in pension and other employee benefit trust funds or investment trust funds, under which principal and income benefit individuals, private organizations, or other governments.

The Investment Trust Fund accounts for the portion of the Oregon Short-term Fund (OSTF) belonging to local governments. The OSTF is a cash and investment pool, managed by the Office of the State Treasurer, which is available for use by all funds and local governments. Oregon reports the State's portion of the pool within the funds of the State.

The Agency Fund accounts for assets held by the State as an agent for other governmental units, organizations, or individuals. For example, the Department of Consumer and Business Services holds deposits and investments to secure the faithful performance by insurers of insurance company obligations, including claims due to policyholders. Agency funds are custodial in nature (i.e., assets equal liabilities) and do not measure the results of operations.

Private sector standards of accounting and financial reporting issued prior to December 1, 1989, are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with, or contradict the guidance of, the Governmental Accounting Standards Board. Governments also have the option of following subsequent private sector guidance for their business-type activities and enterprise funds. However, neither the primary government, nor its component units, currently applies private sector guidance issued after November 30, 1989, except for those standards limited to not-for-profit organizations.

Proprietary funds distinguish operating revenues and expenses from nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

## D. Deposits and Investments

## Deposits

Cash deposits not held in a cash management or investment pool are classified as cash and cash equivalents. Cash deposits that are held in a cash management or investment pool are classified as cash and cash equivalents when the pool has the general characteristics of a demand deposit account. Cash and cash equivalents include: cash on hand, cash and investments held by the Office of the State Treasurer in the Oregon Short-term Fund (OSTF), cash deposits held in demand deposit accounts with custodial banks, and cash deposits of debt proceeds in investment funds held by a trustee.

## Investments

Investments are reported at fair value with the following exceptions, which are reported using cost-based measures:

- Nonparticipating interest-earning investment contracts and certain investments not held for investment purposes.
- Investments in the OSTF with remaining maturities of up to 90 days are carried at amortized cost, which approximates fair value. The State reports these investments as cash and cash equivalents on the balance sheet or statement of net assets, but as investments in Note 2.

Changes in the fair value of investments are recognized as investment income (loss) in the current year.
The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and generally values debt securities by using evaluated bid prices. The fair value of publicly traded real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services. For securities that do not have an active market, such as private placements or commingled investment vehicles, the custodian's pricing agent or investment manager uses a similar benchmark security to estimate fair value. The benchmark used to value a debt security, for example, typically has a coupon rate and maturity date comparable to the debt security being valued, as well as similar market risk.

Investments in private equities are recorded at fair value, as of June 30, 2011, as determined by PERS management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Investments in real estate, with the exception of publicly traded REITS for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2011, as determined by PERS management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years and, between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. Valuation of investments in real estate partnerships, in the absence of observable market prices, rely on the general partners to determine fair value by using valuation methodologies considered to be most appropriate for the type of investment, giving consideration to a range of factors they believe would be considered by market participants, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

## State of Oregon

Notes to the Financial Statements
Investments in the PERS Opportunity Portfolio are recorded at fair value as of June 30, 2011, as determined by the respective general partner or account manager. (The Opportunity Portfolio is an investment portfolio within the PERS Fund that utilizes innovative investment approaches across a wide range of investment opportunities.) Investments in the Opportunity Portfolio representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining certain private equity, Opportunity Portfolio, and real estate portfolio investment valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments; the recorded fair values may materially differ from the amounts eventually realized from the sale or other disposition of these investments.

## Derivatives

In accordance with State investment policies, the Office of the State Treasurer participates in contracts that have derivative characteristics. Derivative instruments are used to lower the cost of borrowing, to hedge against fluctuations in foreign currency rates, and to manage the overall risk of investment portfolios. The fair value of effective hedging derivative instruments are reported on the balance sheet and statement of net assets as assets and liabilities as applicable, with offsetting balances reported as deferred inflows or deferred outflows. The changes in fair value of effective hedging derivative instruments are also reflected on the balance sheet and the statement of net assets; such changes are not reported on the statement of changes in fund balances and the statement of changes in fund net assets. Ineffective hedging derivative instruments and derivatives purchased as investments are reported at fair value on the balance sheet and the statement of net assets. The related changes in fair value are reported on the statement of changes in fund balances and the statement of changes in fund net assets.

## E. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Trade receivables consist of revenues earned or accrued in the current period and are shown net of estimated uncollectible amounts. Income tax receivables deemed reasonably estimable are reported, net of estimated uncollectible amounts, in the fiscal year when the underlying exchange has occurred. Income tax receivables that may arise in the future from audits of prior years and discovery of non-filers are not included in receivables or revenues in the financial statements because these transactions are not measurable.

## F. Intrafund Transactions

Intrafund balances (due to/from other funds and advances to/from other funds) and intrafund activity (transfers to/from other funds) within each fund in the financial statements have been eliminated.

## G. Inventories

Inventories, which consist primarily of operating supplies, are stated at cost utilizing the first-in, first-out cost valuation method. In governmental funds, inventories are recorded as expenditures when purchased. Reported inventories in governmental funds are offset by nonspendable fund balance since the fund balance associated with inventory is not in spendable form. However, in the case of inventory held for resale, if the
proceeds from the sale of the inventory are restricted, committed, or assigned to a specific purpose, the related fund balance is classified as restricted, committed, or assigned, as appropriate, rather than as nonspendable. In proprietary funds, inventories are expended when consumed rather than when purchased.

## H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items. In governmental funds and proprietary funds, prepaid items are accounted for using the consumption method. In governmental funds, a portion of fund balance equal to the prepaid items is classified as nonspendable to indicate that it is not in spendable form.

## I. Restricted Assets

Certain proceeds of the State's bond and certificate of participation (COP) issues, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet or statement of net assets because their use is limited by applicable bond covenants or COP financing agreements. Other restrictions on asset use may change the nature and availability of an asset. Various grant moneys, loan acquisition funds, customer deposits, and insurance funds, are also classified as restricted assets.

## J. Foreclosed and Deeded Properties

Properties acquired through foreclosure proceedings or by acceptance of deeds in lieu of foreclosure are recorded at the lower of cost or market.

## K. Receivership Assets

Net assets of insurance companies that have been placed into receivership under the control of the Department of Consumer and Business Services in accordance with Oregon Revised Statutes are recorded as receivership assets in the agency fund.

## L. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (i.e., highways, tunnels, bridges, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the State as assets with an initial cost of $\$ 5,000$ or more and an estimated useful life of more than one year. Such assets, when purchased or constructed, are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Infrastructure acquired prior to fiscal years ended after June 30, 1980, is reported. The costs of normal maintenance and repairs that do not add to the value of assets or significantly extend asset lives are expensed rather than capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Significant interest expense incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government, as well as its component units, are depreciated over their estimated useful lives using the straight-line method, unless they are considered inexhaustible. Useful lives for buildings and related assets range from 10 to 75 years, while useful lives of equipment and machinery range from 3 to 50 years. For infrastructure assets, useful lives range from 5 to 75 years, with docks, dikes and dams having useful lives between 30 to 50 years. Useful lives for works of art and historical treasures range from 10 to 30 years, and useful lives for motor vehicles range from 3 to 30 years. Data processing software and hardware have useful lives ranging from 3 to 10 years.

## M. Compensated Absences

Employees accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since the State does not pay any amounts when employees separate from state service. A liability for vacation leave (compensated absences) is accrued when incurred in the governmentwide, proprietary fund, and fiduciary fund financial statements. A liability for compensated absences is reported in governmental funds only if the liabilities have matured, for example, as the result of employee resignations and retirements.

## $N$. Long-term Obligations

In the government-wide statement of net assets, long-term debt and other long-term obligations are reported as liabilities for governmental activities or business-type activities, as applicable. In proprietary funds, longterm debt and other long-term obligations are reported as liabilities in the balance sheet. Bond or certificate of participation (COP) premiums and discounts, as well as issuance costs, are deferred and amortized over the term of the debt. Bonds/COP payable is reported net of the applicable bond/COP premium or discount. Bond/COP issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond/COP premiums and discounts, as well as bond/COP issuance costs, in the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issues are reported as other financing sources, while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as other debt service expenditures.

## O. Fund Equity

The difference between assets and liabilities is labeled as "Net Assets" on the government-wide, proprietary fund, and fiduciary fund financial statements and as "Fund Balance" on the governmental fund financial statements.

In governmental funds, fund balance is reported in five components: (1) nonspendable, (2) restricted, (3) committed, (4) assigned, and (5) unassigned.

Nonspendable fund balances include amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

Restricted fund balances result from constraints imposed on net assets by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments. Enabling legislation authorizes the State to levy, assess, charge, or otherwise mandate payment from external resource providers and includes a legally enforceable requirement that those resources be used only for specific purposes stipulated by the legislation. The restricted fund balance category has been further broken down on the face of the governmental fund financial statements to indicate the various sources of those constraints.

Committed fund balance results from constraints imposed by bills (passed by the Legislature and signed into law by the Governor) that are separate from the authorization to raise the underlying revenue.

Assigned fund balance is the residual amount in governmental funds other than the General Fund. It represents amounts that are constrained by the state's intent to be used for a specific purpose, but which are neither restricted nor committed.

Unassigned fund balance is the residual amount in the General Fund not included in the previous four categories. Deficit fund balances in other governmental funds are reported as unassigned. See Note 21 for additional information on fund equity.

In the government-wide statement of net assets and the proprietary fund balance sheet, net assets are reported in three components: (1) invested in capital assets, net of related debt, (2) restricted, and (3) unrestricted. Restricted net assets result from restrictions imposed on a portion of net assets by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments.

The state maintains two stabilization funds: the Oregon Rainy Day Fund within the General Fund and the Education Stability Fund within the Educational Support Fund, a nonmajor special revenue fund. The resources in both funds may be expended only when specific non-routine budget shortfalls occur. See Note 21 for additional information about the stabilization funds.

For fund balance classification purposes, state agencies determined the appropriate classification of each of their detail-level funds based on the resources accounted for in those funds and the constraints on spending those resources. Agencies expend resources from the appropriate funds based on each fund's specific
spending constraints. Ending fund balances, therefore, are the result of that spending. In the event that an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available for use, the individual state agencies determine the order in which those resources are spent. The same is true of an expenditure incurred for purposes for which unrestricted (committed, assigned and unassigned) resources are available.

## P. Changes in Accounting Principle

For the fiscal year ended June 30, 2011, the State implemented one new accounting standard issued by the GASB.

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes accounting and financial reporting standards for all governments that report governmental funds. The statement provides more clearly defined categories for classifying fund balance to make the nature and extent of the constraints placed on a government's fund balance more transparent. It also clarifies existing governmental fund type definitions to improve the comparability, usefulness, and understandability of governmental fund balance information. See Note 21 for additional information.

## 2. DEPOSITS AND INVESTMENTS

The State's investment policies are governed by statute and the Oregon Investment Council (Council). The State Treasurer (Treasurer) is the investment officer for the Council and is responsible for the funds on deposit with the Oregon State Treasury (Treasury). In accordance with Oregon statutes, the investment funds are invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. The Treasurer is authorized to use demand deposit accounts, fixed income investments, and direct equity investment transactions, although the majority of equity investments are currently directed by external investment managers under contract with the Council. Furthermore, equity investments are limited to not more than 50 percent of the moneys contributed to the Oregon Public Employees Retirement Fund (OPERF) and the Industrial Accident Fund (SAIF Corporation) and not more than 65 percent of the other trust and endowment funds managed by the Council or the Treasury. The Deferred Compensation Fund, the Education Stability Fund, the State Board of Higher Education, and the Oregon Health and Science University (OHSU) may also invest in equities.

The Treasurer maintains the Oregon Short-term Fund (OSTF), a cash and investment pool that is available for use by all funds and local governments. Oregon reports the State's portion of the pool within the funds of the State. The portion of the pool belonging to local governments is reported in the investment trust fund. Because the pool operates as a demand deposit account, each fund's portion of the pool is classified on the financial statements as cash and cash equivalents. A separate financial report for the OSTF is prepared by the Treasurer. Copies of the report may be obtained from the Oregon State Treasury, Finance Division, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896, or from the Treasury's website at:
http://www.ost.state.or.us/About/Investment/
The Treasurer also makes short-term and long-term investments, which are held separately by several of the State's funds. The Treasury's direct investments in short-term securities are limited by portfolio rules established by the OSTF Board and the Council. Other investments are made directly by state agencies with the approval of the Treasurer.

## A. Custodial Credit Risk

Custodial Credit Risk for Deposits
The custodial credit risk for deposits is the risk that, in the event of a depository financial institution failure, the State will not be able to recover deposits or collateral securities that are in the possession of an outside party. The State does not have a formal policy regarding custodial credit risk for deposits. However, banking regulations and Oregon law establish the insurance and collateral requirements for deposits in the OSTF.

Oregon Revised Statutes (ORS), Chapter 295, governs the collateralization of public funds. Bank depositories are required to pledge collateral against any public fund deposits in excess of deposit insurance amounts. This requirement provides additional protection for public funds in the event of a bank loss. ORS Chapter 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable.

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Notes to the Financial Statements
ORS Chapter 295 provides the statutory authority for the Public Funds Collateralization Program (PFCP). The PFCP is an application created by the Treasury to facilitate bank depository, custodian, and public official compliance with ORS Chapter 295. Under the PFCP, banks are required to report quarterly to the Treasury, providing quarter-end public fund balances in excess of Federal Deposit Insurance Corporation (FDIC) limits. Banks are also required to report their net worth and FDIC capitalization information. The FDIC assigns each bank a capitalization category quarterly: well capitalized, adequately capitalized, or undercapitalized. Based on this information, the bank's minimum collateral required to be pledged with the custodian and the maximum liability in the pool of all banks are calculated for the next quarter. The maximum liability is reported to the bank, the Treasury, and the custodian.

Barring any exceptions, a bank depository is required to pledge collateral valued at least 10 percent of the bank's quarter-end public fund deposits if the bank is well capitalized and 110 percent if the bank is adequately capitalized, undercapitalized, or assigned to pledge 110 percent by Treasury.

There are three exceptions to this calculation, and any exceptions are required to be collateralized at 100 percent.

1. A bank may not accept public fund deposits from one depositor in excess of the bank's net worth. If the bank has a drop in net worth that takes it out of compliance, the bank is required to post 100 percent collateral on any amount the depositor has in excess of the bank's net worth while working to eliminate that excess.
2. A bank may not hold aggregate public funds in excess of a percentage of the bank's net worth based on its capitalization category ( 100 percent for undercapitalized, 150 percent for adequately capitalized, 200 percent for well capitalized) unless approved for a period of 90 days or less by the Treasury.
3. A bank may hold in excess of 30 percent of all aggregate public funds reported by all banks holding Oregon public funds, only if the excess is collateralized at 100 percent.

All deposits in the OSTF at June 30, 2011, were with financial institutions participating in the FDIC's Transaction Account Guarantee Program. Under that program, all non-interest-bearing transaction accounts are fully guaranteed by the FDIC for the entire amount in the account. Coverage under the Transaction Account Guarantee Program is in addition to and separate from the coverage available under the FDIC's general deposit insurance rules. Consequently, the entire bank balance of uninvested OSTF deposits was fully insured.

As of June 30, 2011, $\$ 2.1$ billion in other bank balances of the primary government and its discretely presented component units were exposed to custodial credit risk (in thousands):

|  | Primary <br> Government |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | | Discretely |
| :---: |
| Presented |
| Component Units | | Balance at |
| :---: |
| June 30, 2011 |

## Custodial Credit Risk for Investments

Custodial credit risk for investments of the primary government is the risk that, in the event of the failure of the counterparty to a transaction, the State will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The Council has no formal policy regarding the holding of securities by a custodian or counterparty. For the year ended June 30, 2011, no investment holdings of the primary government, SAIF Corporation, or Oregon Health and Science University were exposed to custodial credit risk.

## B. Investments - Primary Government (Excluding the OPERF)

## Investments Held at Treasury

Investments of the primary government (excluding the OPERF) held by the Treasurer require the exercise of prudent and reasonable care in the context of a fund's investment portfolio and as part of an overall investment strategy. The Treasurer is required to diversify investments unless it is not prudent to do so. In addition, the Treasurer must exercise reasonable care to incorporate risk and return objectives suitable to the particular investment fund. Each Treasury fund has a policy and procedure that addresses objectives and strategies.

## Interest Rate Risk

Investment policy for fixed income investments under the direct management of the Treasurer generally limits the time horizon of the portfolio to an average maturity of 1 to 5 years. In addition, externally managed fixed income investment funds are required by policy to maintain an average bond duration level within 20 percent of the benchmark bond index. For investments not under the management of the Treasurer, there are no formal policies on interest rate risk. Investment objectives and strategies of the primary government (excluding the OPERF) are based on credit quality, asset diversification, and staggered maturities. For variable rate securities, the next interest rate reset date is used instead of the maturity date. The average effective duration is reported in years for all applicable funds.

## Credit Risk

Investment policies for fixed income investments under the management of the Treasurer require that the portfolio maintain an average Standard and Poor's (S\&P) credit quality of AA or A, as determined for each investment fund. For investments not under management of the Treasurer, there are no formal policies on credit risk.

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Notes to the Financial Statements
The credit rating and average effective duration for the investments at Treasury, held within the governmental funds, excluding the Common School Fund, at June 30, 2011 (dollars in thousands):

| Reporting Fund ${ }^{1}$ | Investment Type | Credit Rating | Balance at June 30, 2011 |  | Average Effective Duration |
| :---: | :---: | :---: | :---: | :---: | :---: |
| General | Alternative equities | N/A | \$ | 4,164 | N/A |
| Public Transportation | U.S. Agency securities | A |  | 11,560 | 1.05 |
|  | Corporate bonds | AA <br> A <br> BBB |  | $\begin{aligned} & 36,763 \\ & 82,655 \\ & 22,153 \end{aligned}$ |  |
|  |  |  |  | 141,571 | 1.36 |
|  | Lehman Brothers | N/A |  | $\begin{array}{r} 1,299 \\ \hline 154,430 \\ \hline \end{array}$ | N/A |
| Employment Services | U.S. Agency securities | $\begin{gathered} \text { AAA } \\ \text { A } \end{gathered}$ |  | $\begin{aligned} & 18,607 \\ & 11,035 \end{aligned}$ |  |
|  |  |  |  | 29,642 | 1.38 |
|  | Corporate bonds | AAA <br> AA <br> A <br> BBB |  | $\begin{array}{r} 468 \\ 22,612 \\ 58,261 \\ 22,717 \\ \hline \end{array}$ |  |
|  |  |  |  | 104,058 | 1.95 |
|  | Municipal bonds | AA |  | 1,742 | 1.10 |
|  | Lehman Brothers and Washington Mutual | N/A |  | $\begin{array}{r} 2,050 \\ \hline 137,492 \\ \hline \end{array}$ | N/A |
| Education Support | Alternative equities | N/A |  | 27,815 | N/A |
| Residential Assistance Total | U.S. Agency securities | AAA | \$ | $\begin{array}{r} 16,906 \\ \hline 340,807 \end{array}$ | 1.72 |

${ }^{1}$ See separate Common School Fund schedule.

The credit rating and average effective duration for the Common School Fund's investments, held at Treasury, at June 30, 2011 (dollars in thousands):

| Investment Type | Credit Rating ${ }^{1}$ | Balance at June 30, 2011 | Average Effective Duration |
| :---: | :---: | :---: | :---: |
| U.S. Treasury securities | AAA | \$ 13,512 | 12.73 |
| U.S. Treasury strips | AAA | 600 | 13.33 |
| U.S. Treasury tips | AAA | 2,006 | 11.37 |
| U.S. Agency mortgages | AAA | 21,960 | 3.96 |
| U.S. Agency TBAs | AAA | 28,202 | 4.00 |
| U.S. Agency securities | AAA | 368 |  |
| U.S. Agency securities | Not rated | 710 |  |
|  |  | 1,078 | 3.23 |
| Corporate bonds | AA | 1,262 |  |
|  | A | 13,119 |  |
|  | BBB | 12,592 |  |
|  | BB | 3,031 |  |
|  | B | 42 |  |
|  | Not rated | 1 |  |
|  |  | 30,047 | 6.17 |
| International debt securities | AA | 661 |  |
|  | A | 3,401 |  |
|  | BBB | 2,994 |  |
|  | BB | 501 |  |
|  | B | 66 |  |
|  |  | 7,623 | 5.73 |
| Collateralized mortgage obligations | AAA | 2,756 |  |
|  | A | 575 |  |
|  | BBB | 494 |  |
|  | BB | 1,341 |  |
|  | B | 3,057 |  |
|  | CCC and Below | 6,532 |  |
|  | Not rated | 923 |  |
|  |  | 15,678 | 5.62 |
| Asset-backed securities - other | AAA | 2,079 |  |
|  | AA | 918 |  |
|  | A | 598 |  |
|  | BBB | 118 |  |
|  | B | 549 |  |
|  | CCC and Below | 1,931 |  |
|  | Not rated | 279 |  |
|  |  | 6,472 | 2.03 |
| Municipal bonds | AAA | 255 | 0.01 |
| Domestic equity securities | N/A | 166,765 | N/A |
| International equity securities | N/A | 229,737 | N/A |
| Domestic mutual funds - debt | Not rated | 166,879 | 4.97 |
| Domestic mutual funds - equity | N/A | 178,354 | N/A |
| International mutual funds - debt | Not rated | 6,199 | 4.01 |
| International mutual funds - equity | N/A | 137,593 | N/A |
| Real estate and real estate mortgages | N/A | 1,911 | N/A |
| Alternative equities | N/A | 66,656 | N/A |
| Total ${ }^{2}$ |  | \$ 1,081,527 |  |

${ }^{1}$ Within investments rated AAA are $\$ 13,512$ in U.S. Treasury securities, $\$ 600$ in U.S. Treasury Strips, $\$ 2,006$ in U.S. Treasury Tips, and $\$ 13,547$ in U.S. Agency securities invested in the Government National Mortgage Association (GNMA). These investments are explicitly guaranteed by the U.S. government.
${ }^{2} \$ 1,101$ in real estate investments are held outside Treasury. See separate schedule.

The credit rating and average effective duration for the investments, held within the proprietary funds, at June 30, 2011 (dollars in thousands):

| Reporting Fund | Investment Type | Credit <br> Rating ${ }^{3}$ | Balance at June 30, 2011 | Average Effective Duration |
| :---: | :---: | :---: | :---: | :---: |
| Housing and |  |  |  |  |
| Community | U.S. Treasury securities | AAA | \$ 8,465 | 8.66 |
| Services ${ }^{1}$ | U.S. Agency securities | AAA | 11,884 | 10.26 |
|  |  |  | 20,349 |  |
| Veterans' Loan | U.S. Agency securities | A | 5,255 | 1.05 |
|  | Corporate bonds | AA | 9,504 |  |
|  |  | A | 12,030 |  |
|  |  |  | 21,534 | 0.19 |
|  | Guaranteed investment contracts (GICs) ${ }^{2}$ | N/A | 3,269 | N/A |
|  | Lehman Brothers and Washington Mutual | N/A | 3,540 | N/A |
|  |  |  | 33,598 |  |
| Lottery Operations | U.S. Treasury strips | AAA | 87,934 | 8.42 |
|  | U.S. Agency strips | Not rated | 28,689 | 3.21 |
|  |  |  | 116,623 |  |
| University System | U.S. Treasury securities | AAA | 5,073 | 8.36 |
|  | U.S. Agency securities | AAA | 29,645 |  |
|  | U.S. Agency securities | A | 3,185 |  |
|  |  |  | 32,830 | 3.87 |
|  | Corporate bonds | AAA | 4,203 |  |
|  | Corporate bonds | AA | 4,903 |  |
|  | Corporate bonds | A | 21,365 |  |
|  | Corporate bonds | BBB | 4,553 |  |
|  |  |  | 35,024 | 3.08 |
|  | Municipal bonds | AA | 1,916 | 6.71 |
|  | Domestic mutual funds - debt | AAA | 34,471 |  |
|  | Domestic mutual funds - debt | AA | 10,338 |  |
|  | Domestic mutual funds - debt | A | 28,580 |  |
|  | Domestic mutual funds - debt | BBB | 37,230 |  |
|  | Domestic mutual funds - debt | Below BBB | 1,518 |  |
|  | Domestic mutual funds - debt | Not rated | 916 |  |
|  |  |  | 113,053 | 3.87 |
|  | Asset backed securities | AAA | 5,895 | 2.60 |
|  | Collateralized mortgage obligations | AAA | 5,473 | 3.96 |
|  | Money market fund | Not rated | 1,056 | 0.50 |
|  | GICs | N/A | 2,844 | 3.00 |
|  | Equity investments | N/A | 36,937 | N/A |
|  | Real estate and real estate mortgages | N/A | 2,251 | N/A |
|  | Alternative equities | N/A | 6,801 | N/A |
|  | Less: University System amounts recorded as cash |  | $(1,056)$ |  |
|  |  |  | 248,097 |  |
| Central Services | U.S. Agency securities | AAA | 4,779 |  |
|  |  | A | 1,051 |  |
|  |  |  | 5,830 | 1.48 |
|  | Corporate bonds | AAA | 3,994 |  |
|  |  | AA | 12,136 |  |
|  |  | A | 26,472 |  |
|  |  | BBB | 9,408 |  |
|  |  |  | 52,010 | 1.57 |
|  | Municipal bonds | AA | 1,493 | 1.10 |
|  | Lehman Brothers and Washington Mutual | N/A | 1,154 | N/A |
|  |  |  | 60,487 |  |
| Total |  |  | \$ 479,154 |  |
| ${ }^{1}$ \$299,821 in investments are held outside of Treasury. See separate schedule. |  |  |  |  |
| ${ }^{2}$ Mature in 2029 and beyond. |  |  |  |  |
| ${ }^{3}$ Within investm explicitly guara | ents rated AAA are $\$ 13,538$ in U.S. Treasury sec nteed by the U.S. government. | ies and $\$ 87$ | ,934 in U.S. Tr | easury strips whic |

## Investments Held Outside of the Treasury

For investments held outside of the Treasury, statutes govern the placement of funds with outside parties as part of trust agreements or mandatory asset holdings by regulatory agencies.
The credit rating and segmented time distribution for investments held outside Treasury as of June 30, 2011 (in thousands):

| Reporting Fund | Investment Type | Credit Rating ${ }^{3}$ | Investment Maturities (in years) |  |  |  |  | Balance at June 30, 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | $\begin{gathered} \text { Less } \\ \text { than } 1 \end{gathered}$ | 1 to 5 | 6 to 10 |  | $\begin{gathered} \text { More } \\ \text { than } 10 \\ \text { or none } \end{gathered}$ |  |  |
| Consumer | U.S. Agency securities ${ }^{1}$ | AAA | \$ 550 | \$ | \$ | - | \$ | \$ | 550 |
| Protection |  |  |  |  |  |  |  |  |  |
| Public | U.S. Agency securities ${ }^{1}$ | Not rated | - | 1,034 |  | - | - |  | 1,034 |
| Transportation | Municipal bonds ${ }^{1}$ | Not rated | 1,256 | - |  | - | - |  | 1,256 |
|  |  |  | 1,256 | 1,034 |  | - | - |  | 2,290 |
| Common | U.S. Agency strips ${ }^{1}$ | AAA | - | 5 |  | 6 | - |  | 11 |
| School | U.S. Treasury strips ${ }^{1}$ | AAA | - | 2 |  | 2 | - |  | 4 |
|  | Corporate bonds ${ }^{1}$ | AA | - | 21 |  | - | - |  | 21 |
|  | Municipal bonds ${ }^{1}$ | AAA | 11 | 8 |  | - | 1 |  | 20 |
|  | Domestic equity securities ${ }^{1}$ | N/A | - | - |  | - | 5,912 |  | 5,912 |
|  | Real estate ${ }^{1}$ | N/A | - | - |  | - | 1,186 |  | 1,186 |
|  | Mutual funds ${ }^{1}$ | N/A | 1,657 | - |  | - | - |  | 1,657 |
|  |  |  | 1,668 | 36 |  | 8 | 7,099 |  | 8,811 |
| Revenue Bond | GICs | N/A | - | 60,652 |  | - | 2,523 |  | 63,175 |
|  |  |  | - | 60,652 |  | - | 2,523 |  | 63,175 |
| Housing and | U.S. Treasury securities | AAA | 106,684 | - |  | 1,087 | 601 |  | 108,372 |
| Community | U.S. Agency securities | AAA | 17,880 | 27,603 |  | 5,307 | 39,806 |  | 90,596 |
| Services |  | P-1 | 44,067 | - |  | - | - |  | 44,067 |
|  |  | Not rated | 7,306 | - |  | - | - |  | 7,306 |
|  | Municipal bonds | AAA | - | - |  | - | 49,480 |  | 49,480 |
|  |  |  | 175,937 | 27,603 |  | 6,394 | 89,887 |  | 299,821 |
| Private | U.S. Treasury securities | AAA | 3 | 236 |  | - | 16 |  | 255 |
| Purpose Trust | Domestic equity securities | N/A | - | - |  | - | 142 |  | 142 |
|  | Domestic mutual funds - debt | N/A | - | - |  | - | 247 |  | 247 |
|  | Annuity contracts | N/A | - | - |  | - | 249 |  | 249 |
|  |  |  | 3 | 236 |  | - | 654 |  | 893 |
| Agency | U.S. Treasury securities ${ }^{2}$ | AAA | 18,002 | 44,645 |  | - | - |  | 62,647 |
|  | U.S. Agency securities ${ }^{2}$ | AAA | - | 33 |  | - | - |  | 33 |
|  | Municipal bonds ${ }^{1}$ | AAA | 100 | - |  | - | - |  | 100 |
|  |  | AA | - | - |  | 44 | 101 |  | 145 |
|  |  | A | - | 615 |  | - | - |  | 615 |
|  |  | Not rated | - | - |  | 115 | - |  | 115 |
|  | Time certificates of deposit ${ }^{2}$ | N/A | 542 | - |  | - | - |  | 542 |
|  |  |  | 18,644 | 45,293 |  | 159 | 101 |  | 64,197 |
| Total |  |  | \$ 198,058 | \$ 134,854 | \$ | 6,561 | \$ 100,264 | \$ | 439,737 |

${ }^{1}$ Some investments are reported as part of custodial assets on the balance sheet.
${ }^{2}$ Some investments (along with certain cash deposits) are reported as receivership assets on the balance sheet.
${ }^{3}$ Within investments rated AAA are $\$ 171,275$ in U.S. Treasury securities and $\$ 4$ in U.S. Treasury strips. These securities are explicitly guaranteed by the U.S. government.

## Investments of the Oregon Short-term Fund (OSTF)

The OSTF is an external investment pool open to state agencies and local governments. Because the OSTF acts as a demand deposit account, both the cash and investments within the OSTF are shown as cash and cash equivalents on the balance sheet and statement of net assets. The external portion of the OSTF is reported within the Investment Trust Fund. The OSTF staff manages interest rate risk by limiting the maturity of the investments. The portfolio rules require that at least 50 percent of the portfolio mature within 93 days; not more than 25 percent of the portfolio may mature in over a year; and no investments may mature over three years from settlement date. For variable rate securities, the next interest rate reset date is used instead of the maturity date. For variable rate securities in a fixed rate period that will switch to a variable rate at a later date, the maturity is based on the final maturity of the bond, not the next variable reset date.

Interest rate risk for the OSTF investments as of June 30, 2011 (in thousands):

| Investment Type | Investment Maturities (in years) |  |  |  |  |  |  |  | Balance at June 30, $2011^{2}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Up to 93 Days |  | 94 Days to One Year |  | One to Three Years |  | Defaulted ${ }^{1}$ |  |  |  |
| U.S. Treasury and Agency securities | \$ | 1,599,923 | \$ | 1,665,088 | \$ | 407,006 | \$ | \$ - | \$ | 3,672,017 |
| Commercial paper |  | 255,810 |  | - |  | - |  | - |  | 255,810 |
| Time certificates of deposit |  | 60,200 |  | - |  | - |  | - |  | 60,200 |
| Corporate notes |  | 2,674,859 |  | 239,593 |  | 1,405,481 |  | 49,336 |  | 4,369,269 |
| Bank notes |  | 82,555 |  | 31,660 |  | - |  | - |  | 114,215 |
| Municipal bonds |  | 56,999 |  | - |  | - |  | - |  | 56,999 |
| Temporary liquidity guarantee |  | 513,308 |  | 221,962 |  | 281,558 |  | - |  | 1,016,828 |
| Total | \$ | 5,243,654 | \$ | 2,158,303 | \$ | 2,094,045 |  | \$ 49,336 | \$ | 9,545,338 |

${ }^{1}$ Lehman Brothers securities, $\$ 191.3$ million par value.
${ }^{2}$ Balance at June 30, 2011, is a combination of amortized cost and fair value.
OSTF policies provide minimum weighted average credit quality ratings for the fund's holdings: AA and Aa2 for Standard and Poor's (S\&P) and Moody's, respectively. The Oregon Investment Council (Council) made changes to the allowable minimum ratings in April, 2010. The current minimums for corporate notes are an S\&P rating of A-, Moody's rating of A3, and Fitch rating of A-. Commercial paper is required to have a minimum short-term credit rating at the time of purchase from two of three ratings services with current minimum ratings from S\&P of A-1, Moody's of P-1, and Fitch of F-1. Foreign government securities or their instrumentalities were added by the Council as approved investments at the same time and are required to have minimum credit ratings from S\&P of AA-, Moody's of Aa3, and Fitch of AA-. Occasionally, securities are downgraded, but OSTF policies allow them to be retained at the Senior Investment Officer's discretion. Ratings for holdings of Lehman Brothers securities, totaling $\$ 191.3$ million par value, were withdrawn by all three agencies due to bankruptcy. Rating groups were determined using the lowest actual rating from S\&P, Moody's, or Fitch.

Credit risk schedule for the OSTF investments as of June 30, 2011 (in thousands):

| Investment Type | AAA ${ }^{1}$ | AA | A | $\mathrm{BBB}^{2}$ | $\mathrm{N} / \mathrm{A}^{3}$ | Balance at June 30, 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| U.S. Treasury and Agency securities | \$ 3,521,279 | \$ | \$ 150,738 | \$ | \$ - | \$ 3,672,017 |
| Commercial paper | - | 24,998 | 230,812 |  | - | 255,810 |
| Time certificates of deposit | - | - |  | - | 60,200 | 60,200 |
| Corporate notes | 47,366 | 1,599,983 | 2,654,719 | 17,865 | 49,336 | 4,369,269 |
| Bank notes | - | 49,891 | 64,324 |  |  | 114,215 |
| Municipal bonds | - | 56,999 | - | - | - | 56,999 |
| Temporary liquidity guarantee | 1,016,828 | - | - | - | - | 1,016,828 |
| Total | \$ 4,585,473 | \$ 1,731,871 | \$ 3,100,593 | \$ 17,865 | \$ 109,536 | \$ 9,545,338 |

${ }^{1}$ Within investments rated AAA are $\$ 951,643$ in U.S. Treasury securities and $\$ 1,016,828$ in the temporary liquidity guarantee program, which are explicitly guaranteed by the U.S. government.
${ }^{2}$ Securities rated BBB in this table continue to meet the investment quality rules of the OSTF.
${ }^{3}$ Ratings for the Lehman Brothers corporate note were withdrawn. Time certificates of deposit are not rated.

## Interest Rate Sensitive Investments

As of June 30, 2011, the primary government held $\$ 150.2$ million in step-coupon debt investments. The interest rate of these securities adjusts on a predetermined schedule at predetermined increments. Because these adjustments are not correlated with any current indices or rates, the value of the securities may change significantly in a period of interest rate volatility. The primary government also held approximately $\$ 43.1$ million in debt instruments backed by pooled mortgages, collateralized mortgage obligations, or fixed rate mortgages. These securities represent a stream of principal and interest payments from underlying mortgages. Assets with these characteristics are susceptible to prepayment by the mortgage holders which may result in a decrease in total interest realized. The value of these securities can be volatile as interest rates fluctuate. Additionally, the risk of default exists and collateral held may potentially be insufficient to cover the principal due. In addition, the primary government held $\$ 12.4$ million of debt instruments that were assetbacked securities collateralized primarily by automobile and manufactured home loans and student loan receivables as well as approximately $\$ 28.2$ million in To-Be-Announced (TBA) federal agency-issued mortgage pools.

## Concentration of Credit Risk

Investment policies for fixed income investments under the management of the Treasurer generally limit investments in a single issuer to 5 percent of the portfolio, with the exception of securities of the U.S. government and U.S. agencies. For investments not under the management of the Treasurer, there are no formal policies on concentration of credit risk. At June 30, 2011, there were three issuers that exceeded 5 percent of the primary government's holdings (excluding the OPERF): $\$ 1.2$ billion (10.1 percent) in Federal Home Loan Bank (FHLB); \$909.6 million ( 7.5 percent) in Federal Home Loan Mortgage Corporation (FHLMC) and $\$ 693.7$ million ( 5.7 percent) in Federal National Mortgage Association (FNMA).

The Oregon Housing and Community Services Department also carried concentration of credit risk with 25.5 percent of the department's total investments in FHLB and 8.8 percent in FNMA.

Total investments for the Oregon Department of Veterans' Affairs included 20.9 percent in Goldman Sachs, 20.8 percent in Westpac Banking, 15.6 percent in FNMA, 14.9 percent in Bear Stearns, 10.5 percent in Lehman Brothers Holdings Inc., 7.5 percent in General Electric Capital Corporation, and 5.3 percent in HypoVereinsbank.

The Oregon State Lottery's investments included 24.6 percent in the Resolution Funding Corporation (RFC), a U.S. government agency. The U.S. government does not explicitly guarantee these investments. However, interest payments are backed by the U.S. government, and the principal is protected by the purchase of zerocoupon bonds with an equivalent face value.

## State of Oregon

## Notes to the Financial Statements

Within the major governmental funds, the Public Transportation Fund's investments included 8.3 percent in General Electric Capital Corporation, 7.5 percent in Wachovia Bank, 7.4 percent in FNMA, 7.1 percent in UBS AG Stamford, 7.1 percent in Westpac Banking Corporation, and 5 percent in Goldman Sachs. The aggregated nonmajor governmental funds' total investments included 18 percent in FNMA, and 6.9 percent in FHLMC. These funds also held nonparticipating guaranteed investment contracts with the following concentrations: 10.6 percent in the International Netherlands Group and 9.1 percent in American International Group.

The Central Services Fund held 7.9 percent of its investments in FNMA.
The investments of the Oregon University System included 8.9 percent in FHLMC, 7.6 percent in FNMA, and 5.1 percent in Agribank.

## Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. State agencies are required to deposit moneys in state-qualified depositories under Oregon law. Exceptions due to foreign field offices and related circumstances are approved by the Treasurer. International debt securities denominated in U.S. dollars are not subject to currency risk if the investment's obligations will be paid in U.S. dollars. Investment policies for fixed income investments under the management of the Treasurer generally prohibit investments in non-dollar denominated securities. The Common School Fund and the Oregon University System Pooled Endowment Fund are allowed to invest in international equity securities within a target allocation range of 25 to 35 percent of their respective portfolios. For investments not under the management of the Treasurer, there are no formal policies on foreign currency risk.

Deposits and investments exposed to foreign currency risk for the primary government (excluding the OPERF) as of June 30, 2011 (in thousands):

| Foreign Currency Denomination | Deposits and Investments (U.S. Dollars) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Deposits |  | International Equity Securities |  | Real Estate Investment Trust |  | Total |  |
| Australian dollar | \$ | 102 | \$ | 11,261 | \$ |  | \$ | 11,363 |
| British sterling pound |  | 72 |  | 45,839 |  |  |  | 45,911 |
| Canadian dollar |  | 92 |  | 14,913 |  |  |  | 15,005 |
| Swiss franc |  | 75 |  | 10,589 |  | - |  | 10,664 |
| Danish krone |  | 41 |  | 5,400 |  |  |  | 5,441 |
| Euro |  | 298 |  | 81,172 |  | - |  | 81,470 |
| Hong Kong dollar |  | 95 |  | 4,176 |  | 10 |  | 4,281 |
| Israel new shekel |  | 12 |  | 1,077 |  |  |  | 1,089 |
| Japanese yen |  | 478 |  | 39,245 |  |  |  | 39,723 |
| Norwegian krone |  | 153 |  | 4,437 |  | - |  | 4,590 |
| New Zealand dollar |  | 17 |  | 439 |  | - |  | 456 |
| Singapore dollar |  | 82 |  | 2,489 |  | - |  | 2,571 |
| Swedish krona |  | 78 |  | 2,747 |  | - |  | 2,825 |
| Total | \$ | 1,595 | \$ | 223,784 | \$ | 10 | \$ | 25,389 |

## C. Investments - Primary Government - Oregon Public Employees Retirement Fund

The Council establishes policies for the investment of moneys in the OPERF. Policies are based on the primary investment class of each investment manager and do not reflect the classifications of individual holdings as presented in the financial statements. Contracts with individual investment managers provide additional guidelines that vary from manager to manager.

Investments in the OPERF as of June 30, 2011 (in thousands):

| Investment Type | Fair Value |
| :--- | ---: |
| Repurchase agreements | $\$, 002$ |
| U.S. Treasury securities | 884,311 |
| U.S. Treasury strips | 49,506 |
| U.S. Treasury TIPS | 83,722 |
| U.S. Agency securities | 425,064 |
| U.S. Agency mortgages | 925,107 |
| U.S. Agency mortgage TBAs | $1,345,603$ |
| U.S. Agency strips | 58,727 |
| International debt securities | $2,167,882$ |
| Corporate bonds | $3,438,255$ |
| Bank loans | $1,970,464$ |
| Municipal bonds | 85,753 |
| Collateralized mortgage obligations | $1,173,832$ |
| Asset-backed securities | 616,729 |
| Mutual funds - domestic fixed income | $1,378,146$ |
| Mutual funds - international fixed income | 423,896 |
| Total debt securities | $15,032,999$ |
| Derivatives | 40,162 |
| Domestic equity securities | $7,077,336$ |
| International equity securities | $10,675,308$ |
| Mutual funds - domestic equity | $2,390,280$ |
| Mutual funds - global equity | 948,197 |
| Mutual funds - international equity | $2,741,024$ |
| Mutual funds - target date | 270,851 |
| Limited partnerships and leveraged buyouts | $13,748,215$ |
| Real estate and real estate investment trusts | $6,135,410$ |
| Opportunity Portfolio | $1,142,876$ |
| Total investments | $\$ 0,202,658$ |

## Interest Rate Risk

Interest rate risk is managed within the OPERF using the effective duration methodology. Investment policies require that the fixed income manager positions will maintain a weighted average effective duration within plus or minus 20 percent of the benchmark's effective duration. There is no policy restriction for non-fixed income investment managers who may hold fixed income positions. As of June 30, 2011, the weighted average duration of the fixed income portfolio was 4.37 years and there were no individual fixed income investment manager portfolios outside the policy guidelines.

Debt investments of the OPERF as of June 30, 2011 (in thousands):

| Investment Type | Balance at June 30, 2011 | Weighted Average Duration |
| :---: | :---: | :---: |
| U.S. Treasury securities | \$ 884,311 | 9.02 |
| U.S. Treasury strips | 49,505 | 13.81 |
| U.S. Treasury TIPS | 83,722 | 6.64 |
| U.S. Agency securities | 425,064 | 4.35 |
| U.S. Agency mortgages | 845,765 | 3.88 |
| U.S. Agency mortgage TBAs | 1,345,603 | 5.44 |
| U.S. Agency strips | 58,727 | 8.67 |
| International debt securities | 2,018,832 | 4.61 |
| Corporate bonds | 3,416,869 | 4.92 |
| Bank loans | 1,895,732 | 0.54 |
| Municipal bonds | 85,753 | 6.79 |
| Collateralized mortgage obligations | 1,039,853 | 4.97 |
| Asset-backed securities | 459,302 | 2.11 |
| Mutual funds - domestic fixed income | 1,135,413 | 3.37 |
| Mutual funds - domestic fixed income (OSGP) | 80,639 | 4.69 |
| Mutual funds - international fixed income | 423,896 | 5.52 |
| Mutual funds - stable value | 162,094 | 2.51 |
| No effective duration: |  |  |
| U.S. Agency mortgages | 79,343 |  |
| International debt securities | 149,050 |  |
| Corporate bonds | 21,386 |  |
| Bank loans | 74,732 |  |
| Collateralized mortgage obligations | 133,978 |  |
| Asset-backed securities | 157,428 |  |
| Repurchase agreements | 6,002 |  |
| Total debt securities | 15,032,999 |  |
| Cash equivalent - U.S. government short-term funds | 52,471 | 25 days ${ }^{1}$ |
| Total subject to interest rate risk | \$ 15,085,470 |  |
| ${ }^{1}$ Weighted average maturity |  |  |
| Credit Risk |  |  |

Investment policy requires that no more than 35 percent of the fixed income manager positions be below investment grade. Securities with a quality rating below BBB- (S\&P) are considered below investment grade. There is no policy restriction on other investment managers who may hold debt securities. As of June 30, 2011, the fair value of below grade investments, excluding unrated securities, was $\$ 2.5$ billion, or 28.1 percent, of total securities subject to credit risk, and the weighted quality rating average was A. Overall credit quality deteriorated due to downgrades in both corporate bonds and non-agency mortgages. Unrated securities included $\$ 2$ billion in bank loans, $\$ 1.8$ billion in mutual funds, and $\$ 861.9$ million in other debt securities.

Credit ratings for debt securities within the OPERF as of June 30, 2011 (in thousands):

| Credit <br> Rating | Balance at <br> June 30,2011 |  |
| :---: | ---: | ---: |
| AAA | $\$$ | $3,100,005$ |
| AA | 269,917 |  |
| A | $1,122,489$ |  |
| BBB | $1,813,626$ |  |
| BB | 836,409 |  |
| B | 936,367 |  |
| CCC | 594,148 |  |
| CC | 20,710 |  |
| C | 40,696 |  |
| D | 38,567 |  |
| Not rated | $4,634,399$ |  |
|  | $\$ 13,407,333$ |  |

## Concentrations of Credit Risk

The Council's investment policy pertaining to OPERF investments requires that investment managers maintain diversified portfolios. There is no limit on single issuer investments for domestic, global, and international equity fund managers. Policy requires that the asset classes be diversified across their respective markets. Additionally, both passive and active investing strategies are employed, and several external managers engage in active management. Policy provides the following limitations for fixed income investment manager positions:

- There are no restrictions on obligations issued or guaranteed by the U.S. government, U.S. agencies, or government sponsored enterprises.
- No more than 10 percent of the debt investment portfolio per issuer may be invested in obligations of other national governments.
- No more than 10 percent of the debt investment portfolio per issuer or 25 percent in a single issuer, after meeting additional collateral requirements, can be invested in private mortgage-backed and asset-backed securities. The collateral must be credit-independent of the issuer and the security's credit enhancement generated internally.
- No more than 3 percent of the debt investment portfolio may be invested in other issuers, excluding investments in commingled investments.

At June 30, 2011, there were no single issuer debt investments that exceeded the above guidelines, nor were there investments in any one issuer that represented 5 percent or more of total investments.

## Foreign Currency Risk

Foreign currency and security risk of loss arises from changes in currency exchange rates. Foreign currency risk within the OPERF is controlled via contractual agreements with the investment managers. Investment policies require that no more than 15 percent of the fixed income manager positions may be invested in nondollar denominated securities. Policies for the non-fixed portion of the OPERF are silent regarding this risk. As of June 30, 2011, approximately 3.6 percent of the debt investment portfolio was invested in non-dollar denominated securities.

The OPERF's exposure to foreign currency risk as of June 30, 2011 (in thousands):

| Foreign Currency Denomination | Deposits and Investments (U.S. Dollars) |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash and Cash Equivalents |  | Debt Securities |  | Public Equity |  | Real Estate |  | Private Equity |  | Total |  |
| Argentine peso | \$ | 81 | \$ | - | \$ | - | \$ | - - |  | \$ |  | \$ 81 |
| Australian dollar |  | 25,440 |  | 115,676 |  | 396,930 |  | 77,731 |  |  |  | 615,777 |
| Brazilian real |  | 5,089 |  | 36,764 |  | 210,057 |  | 1,494 |  |  |  | 253,404 |
| British sterling pound |  | 14,867 |  | 128,315 |  | 1,576,800 |  | 57,004 |  |  |  | 1,776,986 |
| Canadian dollar |  | 4,930 |  | 56,895 |  | 512,097 |  | 17,693 |  |  |  | 591,615 |
| Chilean peso |  | 13 |  | - |  | 5,028 |  | - |  |  |  | 5,041 |
| Chinese yuan |  | 63 |  | - |  | - |  | 890 |  |  |  | 953 |
| Colombian peso |  |  |  | 885 |  | 4,920 |  | - |  |  |  | 5,805 |
| Czech koruna |  | 1,151 |  |  |  | 14,834 |  | - |  |  |  | 15,985 |
| Danish krone |  | 1,036 |  | 24 |  | 104,284 |  | - |  |  |  | 105,344 |
| Dominican Republic peso |  |  |  | 1,195 |  |  |  | - |  |  |  | 1,195 |
| Egyptian pound |  | 114 |  | - |  | 15,617 |  | - |  |  |  | 15,731 |
| Euro |  | 58,608 |  | 194,872 |  | 2,345,164 |  | 62,842 |  | 380,370 |  | 3,041,856 |
| Hong Kong dollar |  | 8,958 |  | - |  | 479,699 |  | 117,906 |  |  |  | 606,563 |
| Hungarian forint |  | 92 |  | - |  | 16,812 |  | - |  |  |  | 16,904 |
| Indian rupee |  |  |  | - |  | 18,622 |  | - |  |  |  | 18,622 |
| Indonesian rupiah |  | 340 |  | - |  | 91,563 |  | - |  |  |  | 91,903 |
| Israeli shekel |  | 230 |  | - |  | 25,026 |  | - |  |  |  | 25,256 |
| Japanese yen |  | 28,152 |  | - |  | 1,747,404 |  | 65,198 |  |  |  | 1,840,754 |
| Jordanian dinar |  | 1 |  | - |  |  |  | - |  |  |  | 1 |
| Malaysian ringgit |  | 651 |  | - |  | 54,180 |  | - |  |  |  | 54,831 |
| Mexican peso |  | 221 |  | 3,056 |  | 41,488 |  | - |  |  |  | 44,765 |
| New Zealand dollar |  | 264 |  | - |  | 22,138 |  | - |  |  |  | 22,402 |
| Nigerian naira |  |  |  | - |  | 626 |  | - |  |  |  | 626 |
| Norwegian krone |  | 496 |  | 477 |  | 83,426 |  | - |  |  |  | 84,399 |
| Pakistan rupee |  | 170 |  | - |  | 3,590 |  | - |  |  |  | 3,760 |
| Peruvian nuevo sol |  | - |  | 90 |  | 801 |  | - |  |  |  | 891 |
| Philippine peso |  | 159 |  | - |  | 16,999 |  | 1,038 |  |  |  | 18,196 |
| Polish zloty |  | 19 |  | 1,257 |  | 49,143 |  | - |  |  |  | 50,419 |
| Russian ruble |  | 60 |  | 2,853 |  | - |  | - |  |  |  | 2,913 |
| Singapore dollar |  | 363 |  | - |  | 119,907 |  | 25,179 |  |  |  | 145,449 |
| South African rand |  | 1,601 |  | 629 |  | 202,820 |  | 950 |  |  |  | 206,000 |
| South Korean won |  | 1,578 |  |  |  | 438,757 |  | - |  |  |  | 440,335 |
| Swedish krona |  | 216 |  | - |  | 145,034 |  | 5,068 |  |  |  | 150,318 |
| Swiss franc |  | 2,426 |  | - |  | 437,049 |  | 5,677 |  |  |  | 445,152 |
| Taiwanese dollar |  | 5,363 |  | - |  | 217,801 |  | - |  |  |  | 223,164 |
| Thai baht |  | 710 |  | - |  | 84,364 |  | 1,519 |  |  |  | 86,593 |
| Turkish lira |  | 246 |  | - |  | 83,637 |  | - |  |  |  | 83,883 |
| Uruguayan peso |  | - |  | 1,528 |  | - |  | - |  | - |  | 1,528 |
| Venezuelan bolivar fuerte |  | 6 |  | - |  | - |  | - |  |  |  | 6 |
| Total | \$ | 163,714 | \$ | 544,516 | \$ | 9,566,617 | \$ | 440,189 |  | \$ 380,370 |  | \$ 11,095,406 |

## D. Investments - Discretely Presented Component Units

## SAIF Corporation (SAIF)

SAIF's investment policies are governed by statute and the Oregon Investment Council (Council). The State Treasurer (Treasurer) is the investment officer for the Council and is responsible for the funds on deposit in the State Treasury. In accordance with ORS 293.726, the investment funds are to be invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. While the Treasurer is authorized to use demand deposit accounts and fixed income investments, equity investment transactions must be directed by external investment managers that are under contract with the Council. Equity investments are limited to not more than 50 percent of the moneys contributed to the Industrial Accident Fund (SAIF Corporation). However, SAIF's adopted investment policy as approved by the Council limits equity holdings to a range of 7 to 13 percent of the market value of invested assets with a target allocation of 10 percent.

Bond, mortgage-backed, asset-backed, and equity security transactions are recorded on a trade date basis, generally three business days prior to the settlement date. However, the number of days between trade and settlement dates for mortgage-backed securities can be up to 30 days or longer, depending on the security.

## Interest Rate Risk

SAIF's policy for fixed income investments effective January 27, 2010, provides that a duration target be used to manage interest rate risk. The policy calls for the portfolio duration to be within 20 percent of the benchmark duration. The benchmark duration as of December 31, 2010, was 5.90 years, with an acceptable range of 4.72 to 7.08 years. As of that date, the fixed income portfolio's duration was 6.34 years.

The following 2010 maturity distribution schedule includes $\$ 1.1$ billion in interest-rate sensitive securities. As of December 31, 2010, SAIF held $\$ 696.1$ million of U.S. federal agency mortgage-backed securities and $\$ 215.7$ million of commercial mortgage obligations. These securities are based on cash flows from principal and interest payments on underlying mortgages. Therefore, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates. As of December 31, 2010, SAIF held $\$ 144.8$ million of asset-backed securities which consist primarily of utility, student loan, and equipment lease receivables, and pass-through certificates issued by airlines and railroads. The value of these securities can be volatile as interest rates fluctuate. Additional risk inherent with these securities is the unpredictability of default on loans that are the collateral for the debt.

The following schedule presents SAIF's investments by maturity date as of December 31, 2010, using the segmented time distribution method (in thousands):

| Investment Type | Investment Maturities (in years) |  |  |  | $\begin{gathered} \text { Balance at } \\ \text { December 31, } \\ 2010 \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{aligned} & \text { Less } \\ & \text { than } 1 \end{aligned}$ | 1 to 5 | 6 to 10 | More than 10 or none |  |
| U.S. Treasury securities | 7,610 | \$ 7,657 | \$ 7,792 | \$ 29,104 | \$ 52,163 |
| U.S. Agency securities | - | 8,406 | 65,005 | 31,847 | 105,258 |
| U.S. Agency mortgages | 107,262 | 223,607 | 120,733 | 244,457 | 696,059 |
| Corporate bonds | 26,786 | 389,290 | 698,265 | 739,972 | 1,854,313 |
| Municipal bonds |  | 12,391 | 2,752 | 82,490 | 97,633 |
| Collateralized mortgage obligations | 21,566 | 97,707 | 52,885 | 43,564 | 215,722 |
| Asset-backed securities | 14,646 | 111,044 | 19,125 | - | 144,815 |
| International debt securities | 1,816 | 116,274 | 172,645 | 112,191 | 402,926 |
| BlackRock MSCI ACWI IMI index fund | - | - | - | 467,988 | 467,988 |
| Other invested assets | - | - | - | 157 | 157 |
| Total | \$ 179,686 | \$ 966,376 | \$ 1,139,202 | \$ 1,751,770 | \$ 4,037,034 |

Expected maturities will differ from contractual maturities, because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

## Credit Risk

SAIF's credit risk policy is to maintain a well diversified investment portfolio. Fixed income holdings shall be the largest component of the portfolio. The policy seeks to maintain an overall fixed income portfolio quality of at least A or higher. The majority of SAIF's debt securities as of December 31, 2010, were rated by Moody's and Standard \& Poor's, which are nationally recognized statistical rating organizations. The following schedule represents the ratings of debt securities by investment type as of December 31, 2010, using the Standard \& Poor's rating scale (in thousands):

| Investment Type | AAA ${ }^{1}$ |  | AA |  | A |  | BBB |  | BB |  | B or below | Not rated |  | $\begin{gathered} \text { Balance at } \\ \text { December 31, } \\ 2010 \\ \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| U.S. Treasury securities | \$ | 52,163 | \$ | \$ - | \$ |  | \$ | \$ | \$ |  | \$ - | \$ |  | \$ | 52,163 |
| U.S. Agency securities |  | 105,258 |  |  |  | - |  | - |  | - | - |  |  |  | 105,258 |
| U.S. Agency mortgages |  | 696,059 |  |  |  | - |  | - |  | - | - |  |  |  | 696,059 |
| Corporate bonds |  | 12,766 |  | 216,134 |  | 854,340 |  | 557,367 |  | 161,278 | 39,806 |  | 12,622 |  | 1,854,313 |
| Municipal bonds |  | 1,813 |  | 57,863 |  | 20,646 |  | 7,275 |  |  | - |  | 10,036 |  | 97,633 |
| Collateralized mortgages |  | 115,543 |  | 7,992 |  | 7,798 |  | 2,506 |  |  | 14,535 |  | 67,348 |  | 215,722 |
| Asset-backed securities |  | 74,092 |  | 14,828 |  | 4,781 |  | - |  | - | 511 |  | 50,603 |  | 144,815 |
| International debt securities |  | 10,263 |  | 62,855 |  | 138,859 |  | 171,061 |  | 10,472 | 9,416 |  | - |  | 402,926 |
| Total | \$ | 1,067,957 |  | 359,672 | \$ | 1,026,424 |  | \$ 738,209 |  | 171,750 | \$ 64,268 |  | \$ 140,609 | \$ | 3,568,889 |

${ }^{1}$ Within investments rated AAA are $\$ 52,163$ in U.S. Treasury securities and $\$ 181,961$ in U.S. Agency mortgages invested in GNMA. These securities are explicitly guaranteed by the U.S. government.

## Oregon Health and Science University (OHSU)

OHSU held $\$ 32.5$ million of asset-backed securities collateralized primarily by auto loans, credit card receivables, and collateralized mortgage obligations as of June 30, 2011. These securities are valued at their estimated fair values. The valuation of these securities is sensitive to principal prepayments, which may result from a decline in interest rates, and they are sensitive to an increase in average maturity, which may result from interest rate increases that lead to decreasing prepayments. These factors may increase the interest rate volatility of this component of OHSU's investment portfolio.
At June 30, 2011, OHSU had partnerships, alternative investments, real estate investments, and other investments. These investments may contain elements of both credit and market risk. Such risks may include limited liquidity, absence of regulatory oversight, dependence upon key individuals, and nondisclosure of portfolio composition. Because these investments are not readily marketable, their estimated fair value is subject to uncertainty and therefore may differ from the value that would have been used had a ready market for such investments existed. Such differences could be material.

## Interest Rate Risk

OHSU investment policies vary based on the investment objectives of the portfolio. The operating and trustee-held portfolios seek to preserve principal with the intent of maximizing total return within appropriate risk parameters. Maturities of securities in these portfolios are based upon returns available at the time of investing while considering cash requirements of the organization.

The endowment portfolio, which is included in long-term investments, seeks to produce a predictable and stable payout stream that increases over time, while achieving growth of corpus. Foundation investment policies are set based on the investment objectives of the portfolio. Each portfolio has its own boardauthorized asset allocation guideline. The current fund seeks to preserve principal and generate an above average rate of return. The current fund may invest in cash, cash equivalents, and fixed income securities, which have a maturity or average life of five years or less and the average weighted maturity of the portfolio shall not exceed three years. The endowment fund seeks to produce a predictable and stable payout stream that increases over time, while achieving growth of corpus. The endowment fund may invest in cash and cash equivalents, fixed income securities, domestic and international equity securities, and other alternative investments. Fixed income securities held in this fund shall have a medium to long average duration (three to eight years).

The charitable gift annuity pool seeks to produce a relatively predictable and stable payout stream that will satisfy the funds distribution obligations while achieving long-term capital appreciation of the overall fund balance. The charitable gift annuity pool may invest in cash and cash equivalents, domestic and international equities, fixed income, and real estate. Charitable trusts are managed to produce a relatively predictable and
stable payout stream that will satisfy the funds distribution obligations while achieving long-term capital appreciation of the overall fund balance. Charitable trust investment objectives and asset allocation guidelines are determined based on the individual circumstances of each trust account. Allowable investments include cash and cash equivalents, domestic and international equities, fixed income, and real estate.

As of June 30, 2011, OHSU had the following investments and maturities at fair value (in thousands):

| Investment Type | Credit Rating | Investment Maturities (in years) |  |  |  |  | Balance at June 30,$2011$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Less than 1 |  | 1 to 5 | 6 to 10 | More than 10 or none |  |  |
| Cash and money market funds | N/A | \$ | 121,280 | \$ | \$ - | \$ - | \$ | 121,280 |
| U.S. Treasury securities | AAA |  | 48,482 | 180,889 | 32,428 | 6,817 |  | 268,616 |
| U.S. Agency securities | AAA |  | 29,205 | 34,335 | - | - |  | 63,540 |
| Domestic equity securities | N/A |  | - | - | - | 65,047 |  | 65,047 |
| International equity securities | N/A |  | - | - | - | 127,148 |  | 127,148 |
| International debt securities | AAA |  | - | 2,426 | 770 | 2,353 |  | 5,549 |
|  | AA |  | - | 542 | 354 | 1,914 |  | 2,810 |
|  | A |  | 400 | 872 | 1,880 | 678 |  | 3,830 |
|  | BBB |  | - | 373 | 780 | - |  | 1,153 |
|  | BB |  | - | - | 77 | 467 |  | 544 |
| Commercial Paper | A |  | 7,496 | - | - | - |  | 7,496 |
|  | A-1 |  | 3,000 | - | - | - |  | 3,000 |
| Corporate bonds | AAA |  | 9,275 | 5,369 | - | - |  | 14,644 |
|  | AA |  | 6,139 | 13,210 | 1,755 | - |  | 21,104 |
|  | A |  | 8,444 | 30,306 | 4,895 | - |  | 43,645 |
|  | BBB |  | 2,495 | 21,726 | 7,880 | - |  | 32,101 |
|  | B |  | - | 248 | - | - |  | 248 |
| International corporate bonds | AAA |  | - | 6,848 | - | - |  | 6,848 |
|  | AA |  | 5,024 | 19,171 | - | - |  | 24,195 |
|  | A |  | 1,907 | 3,380 | 2,723 | - |  | 8,010 |
|  | BBB |  |  | 7,005 | 1,340 | - |  | 8,345 |
| Interest receivable | Various |  | 247 | - |  | - |  | 247 |
| Asset-backed securities ${ }^{1}$ | AAA |  | 3,949 | 24,308 | 2,790 | 516 |  | 31,563 |
|  | BBB |  | - | 900 | - | - |  | 900 |
| Partnerships | N/A |  | - | - | - | 50,940 |  | 50,940 |
| Domestic mutual funds - debt | AAA |  | 70 | 1,263 | 440 | 123 |  | 1,896 |
|  | AA |  | - | 2,231 | 586 | 10 |  | 2,827 |
|  | A |  | 146 | 437 | 391 | 17 |  | 991 |
|  | BBB |  | 8 | 547 | 271 | 13 |  | 839 |
|  | BB |  | 15 | 26 | 37 | 2 |  | 80 |
|  | B |  | 17 | 10 | 37 | 1 |  | 65 |
|  | Below B |  | 3 | 5 | 17 | 1 |  | 26 |
|  | Not rated |  | 47 | 6 | 29 | 4 |  | 86 |
| Municipal bonds | AAA |  | - | 3,270 | - | - |  | 3,270 |
|  | AA |  | - | 3,978 | - | - |  | 3,978 |
|  | A |  | - | 4,191 | - | - |  | 4,191 |
| Domestic mutual funds - equity | N/A |  | - | - | - | 14,438 |  | 14,438 |
| Alternative investments | N/A |  | - | - | - | 133,744 |  | 133,744 |
| Real estate investments and other Total |  |  | - | - | - | 25,082 |  | 25,082 |
|  |  | \$ | 247,649 | \$ 367,872 | \$ 59,480 | \$ 429,315 | \$ | 1,104,316 |

[^0]
## Credit Risk

The OHSU operating and trustee-held portfolios require the following minimum ratings or better from Moody's or Standard \& Poor's at the date of purchase:

|  | Moody's | S\&P |
| :--- | :---: | :---: |
| Bankers acceptances, commercial paper | A-1 | $\mathrm{P}-1$ |
| CDs, deposit notes, Eurodollar CDs or Eurodollar time deposits | A | A-1/P-1 |
| Yankee CDs | A-1 | P-1 |
| Corporate debt, foreign government, and supranational debt | Baa3 | BBB- |
| Insurance company annuity contracts, GICs, mortgage pass-through | Aaa | AAA |
| securities, structured securities including asset-backed securities Aa |  |  |
| Pooled investments | AA |  |

The endowment portfolio requires a weighted average credit rating for each fixed income portfolio (within the pool) of A or higher and an avoidance of the prospect of credit failure or risk of permanent loss. Issues of state or municipal agencies are prohibited, except under unusual circumstances. The endowment portfolio may hold up to a maximum of 10 percent of the fixed income portion of the fund in below investment grade (but rated B or higher by Moody's or Standard \& Poor's) fixed income securities.

The charitable gift annuity and charitable trust investments require a minimum credit quality rating in investment grade Baa/BBB bond investments and a minimum rating of $\mathrm{A}-1 / \mathrm{P}-1$ for investments in commercial paper.

## Concentration of Credit Risk

OHSU's operating and trustee-held portfolios limit investments in any one issue to a maximum of 10 percent, depending upon the investment type, except for issues of the U.S. Government or agencies of the U.S. Government, which may be held without limitation. The endowment and charitable gift annuity portfolios limit investments in any one issue to a maximum of 5 percent, except for issues of the U.S. Government or agencies of the U.S. Government, which may also be held without limitation. The charitable trusts place no limit on the amount that may be invested in any one issuer. As of June 30, 2011, OHSU had no investments in excess of the thresholds discussed above.

## Foreign Currency Risk

OHSU's investment policies permit investments in international equities and other asset classes, which can include foreign currency exposure. The operating and trustee-held portfolios allow investments in Eurodollar CDs. The endowment portfolio allows up to 35 percent of the portfolio to be invested in international equities and up to 25 percent of the fixed income portion of the portfolio to be invested in non-U.S. dollar denominated bonds. The investment policy for the charitable gift annuity portfolio allows for up to 10 percent of the portfolio to be invested in international equities. The charitable trust investments are permitted to include international equities and the amount of the investment is determined based on the individual circumstances of each trust account.

The fair value of OHSU foreign-denominated securities by currency type as of June 30, 2011 (in thousands):

| Foreign Currency Denomination | Investments <br> (U.S. Dollars) |  |
| :--- | ---: | ---: |
| Australian dollar | $\$$ | 34 |
| Brazilian real | 8 |  |
| British sterling pound | 6,617 |  |
| Canadian dollar | 571 |  |
| Chinese renminbi | 580 |  |
| Euro | 4,239 |  |
| Hungarian forint | 373 |  |
| Indonesian rupiah | 544 |  |
| South Korean won | 670 |  |
| Malaysian ringgit | 702 |  |
| Mexican peso | 678 |  |
| New Zealand dollar | 32 |  |
| Norwegian krone | 811 |  |
| Polish zloty | 945 |  |
| South African rand |  | 435 |
| Singapore dollar | 293 |  |
| Swiss franc | 2,125 |  |
| Turkish lira | 589 |  |
| Total |  |  |
|  |  | $\$$ |

## E. Repurchase Agreements

Investments in repurchase agreements made with cash collateral from securities lending transactions had the following fair values at June 30, 2011:

- $\$ 801$ million, or 29.2 percent, of the Oregon Short-term Investment Fund, the cash collateral pool for all agencies excluding OPERF.
- $\$ 1$ billion, or 38.8 percent, of the OPERF cash collateral pool.


## F. Securities Lending

The State participates in securities lending transactions in accordance with State investment policies. The Treasury has, through a Securities Lending Agreement, authorized State Street Bank and Trust Company (State Street) to lend the State's securities to broker-dealers and banks pursuant to a form of loan agreement. There were no significant violations of the provisions of securities lending agreements as of June 30, 2011.

During the year, State Street loaned U.S. Treasury and agency securities, domestic fixed income and equity securities, and international fixed income and equity securities, and received as collateral U.S. dollardenominated cash, U.S. Treasury and agency securities, and international debt and equity securities. Borrowers were required to deliver collateral for each loan equal to at least 102 percent of the fair value of the loaned security, or 105 percent in the case of international equity securities and Canadian fixed income securities. Loans are marked to market daily. If the market value of collateral falls below 102 percent or 105 percent of the fair value of the loaned security, the lender may demand from the borrower sufficient collateral to raise the market value to 102 percent or 105 percent. If the market value of collateral falls below 100 percent, the borrower must provide additional collateral to raise the market value to 102 percent or 105 percent. The State did not impose any restrictions during the fiscal year on the amount of the loans State Street made on its behalf. The State did not have the ability to pledge or sell collateral securities absent a borrower default, but was fully indemnified by State Street against such losses.

State Street, as lending agent, has created a fund to reinvest cash collateral received on behalf of participants in State Street's securities lending program. As permitted under the fund's Declaration of Trust (Declaration), participant purchases and redemptions are transacted at $\$ 1$ per unit ("constant value") based on the

## State of Oregon

Notes to the Financial Statements
amortized cost of the fund's investments. Accordingly, the securities lending collateral held and the obligation to the lending agent are both stated at constant value on the balance sheet and statement of net assets. The Declaration also provides that if a significant difference exists between the constant value and the marketbased net asset value of investments made with the collateral, the agent may determine that a condition exists that would create inequitable results if redemptions were made at the constant value. In that case, the agent may direct that units be redeemed at fair value, engage in in-kind redemptions, or take other actions to avoid inequitable results for the fund participants, until the difference between the constant value and the fair value is deemed immaterial.

The fair value of investments held by the fund is based upon valuations provided by a recognized pricing service. These funds are not registered with the Securities and Exchange Commission, but the custodial agent is subject to the oversight of the Federal Reserve Board and the Massachusetts Commissioner of Banks. Since the funds are accounted for at amortized cost, the fair value of the State's position in the funds is not the same as the value of the funds' shares. No income from the funds was assigned to any other funds.

During the year, the State and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral is reported on the balance sheet and statement of net assets and, since the cash collateral for all agencies is pooled, it is not exposed to custodial credit risk. Because loans were terminable at will by either party, their duration did not generally match the duration of investments made with cash collateral in either the pool or the fund. The State had no credit risk exposure to borrowers related to securities on loan.

Securities lending balances on loan, collateral received, and investments of cash collateral as of June 30, 2011, of the primary government, including the OPERF (in thousands):

| Investment Type | Cash and Securities <br> Collateral Received | Securities on <br> Loan <br> at Fair Value | Investments of <br> Cash Collateral <br> at Fair Value |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| US Treasury and Agency securities | $\$$ | $2,686,559$ | $\$$ | $2,631,503$ | $\$$ |
| Domestic equity securities |  | $1,387,281$ |  | $1,361,612$ |  |
| International equity securities |  | $1,150,730$ | $1,299,781$ |  |  |
| Domestic fixed income securities |  | 558,658 | 541,815 | 686,756 |  |
| International fixed income securities | 201,867 | 196,382 | 636,139 | 64,197 |  |
| Total | $\$$ | $5,985,095$ | $\$$ | $5,848,859$ | $\$$ |

On July 1, 2010, OPERF moved its reinvested cash collateral from the commingled pool to a pool solely owned by OPERF. Consequently, OPERF bears the entire risk of any loss and the reinvested cash collateral is stated at fair value in the Pension and Other Employee Benefit Trust Funds in the Statement of Fiduciary Net Assets.

The credit risk of OPERF securities lending invested cash collateral as of June 30, 2011 (in thousands):

| Quality Rating | Fair Value |  |
| :---: | :---: | :---: |
| AAA | \$ | 444,437 |
| $A A^{1}$ |  | 1,056,459 |
| $\mathrm{A}^{1}$ |  | 733,965 |
| BBB |  | 175,000 |
| BB and B |  | 16,972 |
| Unrated |  | 230,508 |
| Total subject to credit risk |  | 2,657,341 |
| Invested cash collateral not subject to credit risk |  | 965 |
| Allocation from the Oregon Short-term Fund |  | 50,839 |
| Total securities lending invested cash collateral | \$ | 2,709,145 |

[^1]The interest rate risk of OPERF securities lending invested cash collateral as of June 30, 2011 (in thousands):

| Security Type | Fair Value |  | Effective Weighted Duration Rate (in days) ${ }^{1}$ |
| :---: | :---: | :---: | :---: |
| Asset-backed securities | \$ | 433,462 | 45 |
| Bank note |  | 396,274 | 24 |
| Commercial paper |  | 666,436 | 35 |
| Corporate |  | 62,409 | 27 |
| U.S. Agency |  | 67,710 | 11 |
| Repurchase agreement |  | 1,031,050 | 1 |
| Total subject to interest rate risk |  | 2,657,341 | 21 |
| Invested cash collateral not subject to interest rate risk |  | 965 |  |
| Allocation from the Oregon Short-term Fund |  | 50,839 |  |
| Total securities lending invested cash collateral | \$ | 2,709,145 |  |

As of December 31, 2010, the fair values of securities on loan and collateral held for SAIF Corporation were $\$ 225$ million and $\$ 228$ million, respectively.

## G. Restricted Assets

Included in deposits and investments are amounts which are committed for specific purposes, including loan acquisitions, payment of debt service, lottery prizes, and deferred compensation. At June 30, 2011, the primary government had restricted assets of $\$ 2.2$ billion in deposits and $\$ 854.6$ million in investments. The discretely presented component units had restricted assets of $\$ 1.7$ billion in investments.

## 3. DERIVATIVES

Derivatives are financial instruments whose value is derived from underlying assets, reference rates, or indexes. They generally take the form of contracts in which two parties agree to make payments at a later date based on the value of the underlying assets, reference rates, or indexes. The main types of derivatives are futures, forwards, options, and swaps. The State uses derivative instruments as hedges against certain risks, for example, to counter increases in interest costs and as investments. For investment derivatives, the Office of the State Treasurer (Treasury) policy allows, with some restrictions, for the use of derivative instruments in the prudent management of the State's investments. Certain external management firms are allowed, through contract, to invest in derivative instruments in order to carry out their investment management activities.

## A. Hedging Derivatives - Primary Government (Excluding the Oregon Public Employees Retirement Fund)

## Housing and Community Services Department

The Oregon Housing and Community Services Department (OHCSD) has entered into fourteen separate payfixed, receive-variable interest rate swaps to hedge against changes in variable rate interest and to lower borrowing costs compared to fixed rate bonds. The notional amounts of the swaps match the principal amounts of the associated debt. The notional amounts totaled $\$ 305.6$ million and the fair value of the swaps totaled negative $\$ 25.4$ million as of June 30 , 2011. During the fiscal year, the swap fair value declined by $\$ 5.8$ million. The fair value balance, including any change during the fiscal year, is shown on the proprietary funds balance sheet and the government-wide statement of net assets under deferred outflows and derivative instrument liabilities. The fair values were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net
settlement on the swap. This methodology is believed to be consistent with accepted practice in the market for interest rate swaps.

The terms, fair values, counterparties, and credit ratings of OHCSD's outstanding swaps as of June 30, 2011 (dollars in thousands):

| Bond Series | Notional Amounts | Effective Date | Fixed Rate Paid | Variable Rate Received | Fair <br> Value | Swap <br> Term <br> Date | Counterparty | S\&P |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MF ${ }^{1} 2004$ B | \$ 14,295 | 12/16/2004 | 3.89\% | 64\% of 1-mo LIBOR ${ }^{3}+.27 \%$ | \$ (1,071) | 7/1/46 | Merrill Lynch | A |
| MRB ${ }^{2} 2003$ L | 15,000 | 4/21/2010 | 3.64\% | 64.7\% of 3-mo LIBOR + .23\% | (610) | 7/1/34 | Royal Bank of Canada | AA- |
| MRB 2004 C | 15,000 | 1/24/2006 | 4.03\% | 64\% of 1-mo LIBOR + . $29 \%$ | (960) | 7/1/34 | Morgan Stanley | A |
| MRB 2004 I | 15,000 | 1/24/2006 | 4.01\% | 64\% of 1-mo LIBOR + . $29 \%$ | $(1,034)$ | 7/1/34 | Morgan Stanley | A |
| MRB 2004 L | 15,000 | 5/27/2010 | 3.43\% | 64.8\% of 3-mo LIBOR + .22\% | (470) | 7/1/35 | Royal Bank of Canada | AA- |
| MRB 2005 C | 10,500 | 5/27/2010 | 3.35\% | 64.8\% of 3-mo LIBOR + .22\% | (320) | 7/1/35 | Royal Bank of Canada | AA- |
| MRB 2006 C | 20,000 | 2/28/2006 | 4.18\% | 64\% of 1-mo LIBOR + .29\% | $(1,926)$ | 7/1/36 | Morgan Stanley | A |
| MRB 2006 F | 20,000 | 7/18/2006 | 4.43\% | 64\% of 1-mo LIBOR + . $29 \%$ | $(2,306)$ | 7/1/37 | Bank of America | A+ |
| MRB 2006 G | 16,105 | 7/18/2006 | 3.83\% | 64\% of 1-mo LIBOR + .19\% | $(2,119)$ | 7/1/16 | Merrill Lynch | A |
| MRB 2007 E | 30,000 | 7/31/2007 | 4.39\% | 64\% of 1-mo LIBOR + .29\% | $(3,795)$ | 7/1/38 | JP Morgan Chase | AA- |
| MRB 2007 H | 30,000 | 11/20/2007 | 4.06\% | 64\% of 1-mo LIBOR + .30\% | $(3,060)$ | 7/1/38 | Merrill Lynch | A |
| MRB 2008 C | 35,000 | 2/26/2008 | 3.75\% | 64\% of 1-mo LIBOR + .30\% | $(2,522)$ | 7/1/38 | Bank of America | A+ |
| MRB 2008 F | 35,000 | 5/13/2008 | 3.74\% | 64\% of 1-mo LIBOR + . $31 \%$ | $(2,231)$ | 7/1/39 | Bank of America | A+ |
| MRB 2008 I | 34,650 | 8/26/2008 | 3.72\% | 64\% of 1-mo LIBOR + . $31 \%$ | $(2,985)$ | 7/1/37 | Bank of America | A+ |
| Total | \$ 305,550 |  |  |  | $\underline{\text { \$ }(25,409)}$ |  |  |  |

${ }^{1}$ Multifamily housing revenue bonds
${ }^{2}$ Mortgage revenue bonds
${ }^{3}$ London Interbank Offered Rate (LIBOR)
The multifamily housing revenue bonds (MF) 2004 B swap has a call option where OHCSD has the right to "call" (cancel) the swap in whole or in part semiannually beginning on January 1, 2015. The mortgage revenue bonds (MRB) swaps include options giving OHCSD the right to call the swaps in whole or in part, depending on the exercise date, semiannually beginning on January 1, 2012 (2004 C), July 1, 2012 (2004 I), January 1, 2013 (2006 C), July 1, 2013 (2006 F and 2008 F), January 1, 2014 (2003 L), July 1, 2014 (2007 E), January 1, 2015 ( 2007 H and 2008 C), July 1, 2015 (2004 L and 2005 C), and January 1, 2016 (2008 I). These options provide flexibility to manage the prepayments of loans and the related bonds.

Basis risk is the risk that arises when variable interest rates on a derivative and the associated bond are based on different indexes. All variable interest rates on OHCSD's tax-exempt bonds are determined weekly by a remarketing agent. OHCSD is exposed to basis risk when the variable rates received, which are based on the one or three-month London Interbank Offered Rates (LIBOR), do not offset the variable rates paid on the bonds. As of June 30, 2011, the one-month LIBOR was 0.19 percent and the three-month LIBOR was 0.25 percent. OHCSD's variable rates as of June 30, 2011, can be found in Note 9.

Termination risk is the risk of an unscheduled termination of a swap prior to its planned maturity. OHCSD or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the swap agreement. If any of the swaps are terminated, the associated variable rate bonds would no longer carry synthetic fixed interest rates and OHCSD would then be exposed to interest rate risk. In addition, if any of the swaps had a negative value at termination, OHCSD would be liable to the counterparty for a payment equal to the fair value of the swap.

Rollover risk is the risk that occurs when the swap termination date does not extend to the maturity date of the associated debt. OHCSD is exposed to rollover risk for the MRB 2006 G swap, which has a swap termination date of July 1, 2016. The associated bonds do not mature until 2028.

Debt service requirements of the variable rate debt and net swap payments of OHCSD, using interest rates as of June 30, 2011 (in thousands):

| Year Ending June 30 | Principal | Interest |  | Interest Rate Swaps (Net) |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | \$ 180 | \$ | 533 | \$ | 10,648 | \$ 11,361 |
| 2013 | 190 |  | 304 |  | 10,690 | 11,184 |
| 2014 | 200 |  | 304 |  | 10,687 | 11,191 |
| 2015 | 205 |  | 304 |  | 10,679 | 11,188 |
| 2016 | 215 |  | 303 |  | 10,673 | 11,191 |
| 2017-2021 | 1,220 |  | 1,513 |  | 50,685 | 53,418 |
| 2022-2026 | 14,920 |  | 1,482 |  | 49,293 | 65,695 |
| 2027-2031 | 93,655 |  | 1,278 |  | 43,316 | 138,249 |
| 2032-2036 | 139,295 |  | 670 |  | 23,064 | 163,029 |
| 2037-2041 | 51,705 |  | 116 |  | 3,878 | 55,699 |
| 2042-2046 | 3,385 |  | 11 |  | 403 | 3,799 |
| 2047-2051 | 380 |  | - |  | 7 | 387 |
| Total | \$ 305,550 | \$ | 6,818 | \$ | 224,023 | \$ 536,391 |

OHCSD's swaps, except for the MF 2004 B and the MRB 2007 E swaps, include provisions that require collateral to be posted if the rating on the senior bonds issued under the 1988 indenture (MRB) are not above either Baa1 (Moody's) or BBB+ (S\&P). If the bonds are at or below these levels, collateral in the amount of the current swap fair value (rounded to the nearest $\$ 10$ thousand) is required to be posted. The minimum transfer amount is $\$ 100$ thousand or $\$ 0$ if neither rating agency rates the bonds. The total fair value on June 30 , 2011, of the swaps that include these provisions is negative $\$ 20.5$ million. At June 30, 2011, the bonds subject to these provisions are rated Aa2 by Moody's and are not rated by S\&P.

## Department of Veterans' Affairs

The Oregon Department of Veterans' Affairs has an interest rate swap in connection with a portion of its Loan Program General Obligation Veterans' Welfare Bonds, Series 84. The swap and underlying floating rate bonds together create synthetic fixed rate debt. During fiscal year 2011, the Department of Veterans' Affairs did not enter into, terminate, or have any maturities of derivatives. The fair value balance of the interest rate swap is reported on the proprietary funds balance sheet and the government-wide statement of net assets under deferred outflows and derivative instrument liabilities.

Changes to the fair value balance during the year ending June 30, 2011 (in thousands):

|  | Notional <br> Description | Fair Value <br> Amount | Fair Value <br> Ince 30, 2010 | Fair Value <br> nncease/(Decrease) |
| :---: | :---: | :---: | ---: | :---: | ---: | ---: |
| Series 34 30, 2011 |  |  |  |  |

Because of interest rate decreases after the swap was executed, the fair value as of June 30, 2011, is negative. The fair value of the interest rate swap is estimated using the zero-coupon method. This method calculates the future payments required by the swap by assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swap.

The terms and objectives of the Department of Veterans' Affairs outstanding derivative instruments as of June 30, 2011 (dollars in thousands):

|  |  |  | Fixed |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
| Type | Notional | Effective | Termination | Rate | Variable Rate |  |  |
|  | Objective | Amount | Date | Date | Paid | Received | Fair Value |


| Pay-fixed interest rate swap | Hedge of changes in cash |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |
|  | flows on the Series 84 |  |  |  |  |  |  |
|  | bonds, specifically related to changes in municipal tax- | \$ 25,000 | 3/1/2008 | 6/1/2040 | 3.67\% | $\text { LIBOR + . } 265 \%$ | \$ $(1,809)$ |
|  | exempt interest rates |  |  |  |  |  |  |

The Series 84 swap was structured with an option that gives the Department of Veterans' Affairs the right to cancel or terminate the swap at par on any payment date, in whole or in part, commencing June 1, 2017. This option enhances asset/liability matching and provides flexibility to adjust the outstanding notional amount of the swap over time.

Credit risk is the risk that a counterparty will not fulfill its obligations. The Department of Veterans' Affairs interest rate swap is with Morgan Stanley Services (counterparty), which is rated A by Standard and Poor's (S\&P). If the counterparty's credit rating falls below certain levels, the counterparty is required to post collateral to the lower of the following ratings (in thousands):

| S \& P Rating | Moody's Rating | Threshold | Minimum <br> Transfer <br> Amount ${ }^{1}$ |
| :---: | :---: | :---: | ---: |
| AA- or higher | Aa3 or higher | Infinite | N/A |
| A+ | A1 | $\$$ | 10,000 |
| A | A2 | 5,000 | 1,000 |
| A- | A3 | 5,000 |  |
| BBB+ or below or | Baa1 or below or | 2,500 | 1,000 |
| not rated | not rated |  | - |

${ }^{1}$ Minimum transfer amount shall be $\$ 0$ if, and for as long as, neither Moody's nor S\&P rate the long-term unsecured, unsubordinated debt securities of Morgan Stanley.

Since the fair value of the swap as of June 30, 2011, is negative, the counterparty is not required to post collateral. The State may require collateralization or other credit enhancements to secure any or all swap payment obligations where the Office of the State Treasurer determines such security is necessary to limit the credit risk or otherwise protect the interests of the State.

The Department of Veterans' Affairs is exposed to interest rate risk on its pay-fixed, receive-variable interest rate swap. As the one-month LIBOR decreases, the net payment on the swap increases.

The Department of Veterans' Affairs is exposed to basis risk because the variable rate bonds, which are hedged by the interest rate swap, are variable rate demand obligation (VRDO) bonds that are remarketed weekly. The Department of Veterans' Affairs becomes exposed to basis risk because the variable rate payments received by the Department of Veterans' Affairs are based on a rate other than the interest rate paid on the VRDO bonds. At June 30, 2011, the interest rate on the variable rate hedged debt is 2.25 percent, while the 62.6 percent of one-month LIBOR plus 0.27 percent is 0.39 percent.

The Department of Veterans' Affairs or its counterparties may terminate the interest rate swap if the other party fails to perform under the terms of the contract thereby exposing the Department of Veterans' Affairs to termination risk.

As interest rates fluctuate, variable rate bond interest payments and net swap payments will differ between the fixed payments paid to the counterparty and the variable rate paid to the Department of Veterans' Affairs.

Using interest rates as of June 30, 2011, the following table presents the debt service requirements of the variable rate debt (on the notional amount of the swap) and net swap payments (in thousands):

| Year Ending June 30, | Principal | Interest Rate Swap (Net) |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | \$ | \$ 563 | \$ | 822 | \$ | 1,385 |
| 2013 | - | 562 |  | 822 |  | 1,384 |
| 2014 | - | 563 |  | 821 |  | 1,384 |
| 2015 | - | 563 |  | 821 |  | 1,384 |
| 2016 | 410 | 560 |  | 812 |  | 1,782 |
| 2017-2021 | 2,550 | 2,640 |  | 3,821 |  | 9,011 |
| 2022-2026 | 3,505 | 2,306 |  | 3,320 |  | 9,131 |
| 2027-2031 | 4,825 | 1,847 |  | 2,630 |  | 9,302 |
| 2032-2036 | 6,640 | 1,213 |  | 1,681 |  | 9,534 |
| 2037-2040 | 7,070 | 358 |  | 426 |  | 7,854 |
| Total | \$ 25,000 | \$ 11,175 | \$ | 15,976 | \$ | 52,151 |

If the State's unsecured, unenhanced, general obligation debt rating reaches certain levels, the Department of Veterans' Affairs is required to post collateral to the lower of the following ratings (in thousands):

| S\&P <br> Rating | Moody's <br> Rating | Threshold |
| :---: | :---: | :---: | :---: | :---: | | Minimum |
| :---: |
| Transfer |
| Amount ${ }^{1}$ |

## B. Investment Derivatives - Primary Government (Excluding the Oregon Public Employees Retirement Fund)

## Oregon University System

Deposits in foreign currency run the risk of changing value due to fluctuations in foreign exchange rates. In the course of providing students and faculty opportunities for international studies and research abroad, the Oregon University System (OUS) has established foreign bank accounts in several countries. To mitigate foreign currency risk for these activities, OUS periodically enters into forward foreign currency contracts.

The terms of the OUS forward contracts outstanding at June 30, 2011 (in thousands):

|  | Notional <br> Amount | Principal <br> Amount |  | Effective Date | Maturity Date | Contract Rate | Fair <br> Value |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Euro Currency | $\$ 341$161500500 | ¢ | 470 | 8/1/2010 | 9/14/2011 | 1.38 | \$ | \$ 23 |
| Euro |  |  | 241 | 6/1/2011 | 10/31/2011 | 1.50 |  |  |
|  |  |  | 678 | 12/1/2011 | 1/26/2012 | 1.36 |  | 45 |
|  |  |  | 675 | 3/1/2012 | 4/30/2012 | 1.35 |  | 48 |
| British sterling pound | 200 |  | 312 | 6/1/2011 | 8/20/2011 | 1.56 |  | 8 |
|  | 200 |  | 305 | 9/1/2011 | 9/12/2011 | 1.53 |  | 15 |
|  | 200 |  | 305 | 9/1/2011 | 10/31/2011 | 1.53 |  | 15 |
| Australian dollar Total | 23 |  | 24 | 9/30/2011 | 9/30/2011 | 1.03 |  | 1 |
|  | \$2,125 | \$ | 3,010 |  |  |  | \$ | 146 |

OUS invests part of its endowment fund in international equity securities. The investment manager of the fund routinely enters into forward foreign currency exchange agreements to hedge currency risk related to these investments. A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. Risk associated with such contracts includes the movement in value of foreign currencies and the failure of the counterparty to perform.

The following schedule presents the OUS foreign currency exchange contracts as of June 30, 2011 (in thousands):

| Description | Delivery Dates | Notional <br> Value | Fair Market <br> Value |
| :--- | ---: | ---: | ---: | ---: |
| Foreign currency exchange contracts purchased: |  |  |  |
| Australian dollar | $9 / 21 / 2011$ | $\$ 1,979$ | $\$, 013$ |
| British pound sterling | $9 / 21 / 2011$ | 1,636 | 1,618 |
| Canadian dollar | $9 / 21 / 2011$ | 590 | 598 |
| Danish krone | $9 / 21 / 2011$ | 81 | 82 |
| Euro | $9 / 21 / 2011$ | 4,458 | 4,498 |
| Hong Kong dollar | $9 / 21 / 2011$ | 447 | 447 |
| Israeli shekel | $9 / 21 / 2011$ | 2 | 2 |
| Japanese yen | $9 / 21 / 2011$ | 1,484 | 1,475 |
| New Zealand dollar | $9 / 21 / 2011$ | 90 | 90 |
| Norwegian krone | $9 / 21 / 2011$ | 317 | 320 |
| Singapore dollar | $9 / 21 / 2011$ | 422 | 425 |
| Swedish krona | $9 / 21 / 2011$ | 455 | 457 |
| Swiss franc | $9 / 21 / 2011$ | 922 | 921 |
| Total contracts purchased |  | 12,883 | 12,946 |
| Foreign currency exchange contracts sold: |  |  |  |
| Australian dollar | $9 / 21 / 2011$ | 1,981 | 2,005 |
| British pound sterling | $9 / 21 / 2011$ | 2,132 | 2,111 |
| Canadian dollar | $9 / 21 / 2011$ | 590 | 598 |
| Danish krone | $9 / 21 / 2011$ | 243 | 245 |
| Euro | $9 / 21 / 2011$ | 4,459 | 4,499 |
| Hong Kong dollar | $9 / 21 / 2011$ | 447 | 447 |
| Japanese yen | $9 / 21 / 2011$ | 1,336 | 1,328 |
| New Zealand dollar | $9 / 21 / 2011$ | 90 | 90 |
| Norwegian krone | $9 / 21 / 2011$ | 434 | 444 |
| Singapore dollar | $9 / 21 / 2011$ | 423 | 425 |
| Swedish krona | $9 / 21 / 2011$ | 451 | 457 |
| Swiss franc | $9 / 21 / 2011$ | 298 | 298 |
| Total contracts sold |  | 12,884 | 12,947 |
| Total foreign currency exchange contracts |  | $\$ 25,767$ | $\$ 25,893$ |

The fair value of all derivatives held by OUS is reported as investments on the proprietary funds balance sheet. The change in fair value for all OUS derivatives is reported with investment income on the proprietary funds statement of revenues, expenses, and changes in fund net assets.

## Common School Fund

In the Common School Fund (CSF) portfolio, forward currency exchange contracts may be used to gain exposure or hedge against the effects of fluctuations in foreign currency exchange rates. A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. Risk associated with such contracts includes movement in the value of foreign currencies and the failure of the counterparty to perform. The change in fair value for all of the CSF's foreign currency exchange contracts for the year ended June 30, 2011, was negative $\$ 221$ thousand.

The foreign currency exchange contracts within the CSF as of June 30, 2011 (in thousands):

| Description | Delivery Dates | Notional Value | Fair Market Value |  |
| :---: | :---: | :---: | :---: | :---: |
| Foreign currency exchange contracts purchased: |  |  |  |  |
| Australian dollar | 9/21/2011 | \$ 5,760 | \$ | 5,860 |
| British pound sterling | 9/21/2011 | 3,178 |  | 3,127 |
| Canadian dollar | 9/21/2011 | 2,316 |  | 2,347 |
| Danish krone | 9/21/2011 | 75 |  | 77 |
| Euro | 9/21/2011 | 11,308 |  | 11,363 |
| Hong Kong dollar | 9/21/2011 | 2,163 |  | 2,165 |
| Israeli shekel | 9/21/2011 | 45 |  | 45 |
| Japanese yen | 9/21/2011 | 7,124 |  | 7,087 |
| Norwegian krone | 9/21/2011 | 647 |  | 645 |
| Singapore dollar | 9/21/2011 | 1,850 |  | 1,859 |
| Swedish krona | 9/21/2011 | 2,386 |  | 2,396 |
| Swiss franc | 9/21/2011 | 12,487 |  | 12,491 |
| Total contracts purchased |  | 49,339 |  | 49,462 |
| Foreign currency exchange contracts sold: |  |  |  |  |
| Australian dollar | 9/21/2011 | 4,745 |  | 4,735 |
| Canadian dollar | 9/21/2011 | 2,317 |  | 2,286 |
| Danish krone | 9/21/2011 | 1,361 |  | 1,356 |
| Euro | 9/21/2011 | 11,286 |  | 11,210 |
| Hong Kong dollar | 9/21/2011 | 1,630 |  | 1,629 |
| Japanese yen | 9/21/2011 | 5,737 |  | 5,776 |
| Norwegian krone | 9/21/2011 | 2,037 |  | 1,991 |
| British pound sterling | 9/21/2011 | 8,191 |  | 8,266 |
| Singapore dollar | 9/21/2011 | 1,856 |  | 1,854 |
| Swedish krona | 9/21/2011 | 2,367 |  | 2,337 |
| Swiss franc | 9/21/2011 | 7,763 |  | 7,761 |
| Total contracts sold |  | 49,290 |  | 49,201 |
| Total foreign currency exchange contracts |  | \$ 98,629 | \$ | 98,663 |

In the CSF portfolio, rights and warrants are often obtained and held due to existing investments. Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on or within a predetermined date. A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain period. Rights and warrants are privately transacted in over-the-counter markets. Both are subject to general market risk and liquidity risk. The change in fair value for the CSF's rights and warrants for the year ended June 30, 2011, was $\$ 191.8$ thousand. The fair value of rights and warrants within the CSF portfolio as of June 30, 2011 (in thousands):

|  |  | Related <br> Number of |  |
| :--- | :---: | :---: | :---: | ---: |
| Type | Expiration Date | Shares |  | Fair Value

The fair value of all derivative instruments within the CSF are reported on the governmental funds balance sheet as investments, accounts and interest receivable, and accounts and interest payable. The change in fair value for all CSF derivative instruments is reported with investment income on the governmental funds statement of revenues, expenditures, and changes in fund balances.

## C. Investment Derivatives - Primary Government - Oregon Public Employees Retirement Fund (OPERF)

Oregon Investment Council policy allows, with some restrictions, for the use of derivative instruments in the prudent management of the Public Employees Retirement System (PERS) investments. Certain internally and externally managed accounts are allowed, through contract and policy, to invest in derivative instruments in order to carry out their investment management activities. Risks inherent with derivatives are managed through investment management's adherence to contractual and policy prescribed terms that are consistent with the OPERF's investing objectives. All derivatives are considered investments. The fair value of the derivative investments is reported in equity investments, investment sales receivable, and accounts and interest payable on the statement of fiduciary net assets. Changes in fair value during the fiscal year are reported in the net appreciation (depreciation) in fair value of investments line on the statement of changes in fiduciary net assets. The fair values reported in the following PERS tables are not the same as amounts reported as investments in the financial statements because derivatives with net loss positions have been reclassified as liabilities.

## Currency Forwards

A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. In the PERS portfolio, forward currency exchange contracts may be used to gain exposure to or hedge against the effects of fluctuations in foreign currency exchange rates. Risk associated with such contracts includes movement in the value of foreign currencies and the failure of the counterparty to perform. The change in fair value arising from the difference between the original contracts and the closing of such contracts is negative $\$ 88.6$ million for the fiscal year ended June 30, 2011.

Foreign currency forward contracts that represent purchase commitments within the PERS portfolio as of June 30, 2011 (in thousands):

| Description | Delivery Dates | Notional <br> Value | Fair <br> Value |  |
| :--- | :---: | ---: | ---: | ---: |
| Australian dollar | $7 / 5 / 2011-9 / 21 / 2011$ | $\$$ | 326,107 | $\$$ |
| , 749 |  |  |  |  |
| Brazilian real | $7 / 5 / 2011-8 / 2 / 2011$ |  | 12,294 | 48 |
| Canadian dollar | $7 / 7 / 2011-9 / 21 / 2011$ |  | 90,278 | 737 |
| Chinese yuan | $9 / 27 / 2011-9 / 8 / 2015$ |  | 13,361 | 137 |
| Danish krone | $7 / 8 / 2011-9 / 21 / 2011$ | 18,593 | 129 |  |
| Euro | $7 / 1 / 2011-9 / 21 / 2011$ | 481,513 | 5,326 |  |
| Hong Kong dollar | $7 / 8 / 2011-6 / 12 / 2012$ | 51,225 | 16 |  |
| Indonesian rupiah | $7 / 20 / 2011-7 / 29 / 2011$ |  | 1,602 | 9 |
| Israeli shekel | $7 / 27 / 2011-9 / 21 / 2011$ | 12,044 | 117 |  |
| Japanese yen | $7 / 7 / 2011-10 / 7 / 2011$ | 168,796 | $(295)$ |  |
| Kazakhstan tenge | $7 / 7 / 2011-10 / 7 / 2011$ |  | 1,261 | $(4)$ |
| Malaysian ringgit | $9 / 21 / 2011$ | 626 | - |  |
| Mexican peso | $8 / 18 / 2011-9 / 21 / 2011$ |  | 742 | 7 |
| New Zealand dollar | $8 / 15 / 2011-9 / 21 / 2011$ |  | 119,037 | 3,151 |
| Norwegian krone | $7 / 8 / 2011-9 / 21 / 2011$ | 149,111 | 2,662 |  |
| Philippine peso | $7 / 29 / 2011-11 / 15 / 2011$ |  | 2,220 | $(5)$ |
| Polish zloty | $9 / 21 / 2011$ |  | 327 | $(6)$ |
| Pound sterling | $7 / 1 / 2011-9 / 24 / 2012$ |  | 244,173 | $(3,198)$ |
| Singapore dollar | $7 / 8 / 2011-9 / 21 / 2011$ | 48,958 | 379 |  |
| South Korean won | $8 / 12 / 2011-9 / 21 / 2011$ |  | 1,563 | 62 |
| Swedish krona | $7 / 8 / 2011-9 / 21 / 2011$ | 273,404 | $(3,231)$ |  |
| Swiss franc | $7 / 8 / 2011-9 / 21 / 2011$ | 125,891 | 1,918 |  |
| Total |  | $\$$ | $2,143,126$ | $\$ 12,708$ |

Foreign currency forward contracts that represent sell commitments within the PERS portfolio as of June 30, 2011 (in thousands):

| Description | Delivery Dates | Notional <br> Value | Fair <br> Value |  |
| :--- | :---: | ---: | ---: | ---: |
| Australian dollar | $7 / 5 / 2011-10 / 7 / 2011$ | $\$$ | 316,373 | $\$(13,622)$ |
| Brazilian real | $7 / 5 / 2011-9 / 2 / 2011$ | 42,838 | $(1,409)$ |  |
| Canadian dollar | $7 / 7 / 2011-10 / 7 / 2011$ | 148,917 | $(1,621)$ |  |
| Chinese yuan | $7 / 20 / 2012-10 / 15 / 2013$ | 1,362 | 10 |  |
| Colombian peso | $7 / 29 / 2011$ | 576 | $(5)$ |  |
| Danish krone | $7 / 1 / 2011-9 / 21 / 2011$ | 21,941 | $(145)$ |  |
| Euro | $7 / 1 / 2011-3 / 21 / 2012$ | 714,220 | $(12,023)$ |  |
| Hong Kong dollar | $9 / 21 / 2011-6 / 12 / 2012$ | 51,763 | $(25)$ |  |
| Israeli shekel | $9 / 21 / 2011$ | 409 | 1 |  |
| Japanese yen | $7 / 1 / 2011-9 / 21 / 2011$ | 376,006 | $(4,365)$ |  |
| Mexican peso | $8 / 18 / 2011$ | 1,125 | $(19)$ |  |
| New Zealand dollar | $9 / 21 / 2011$ | 84,848 | $(880)$ |  |
| Norwegian krone | $9 / 21 / 2011-12 / 21 / 2011$ | 34,954 | $(551)$ |  |
| Peruvian nouveau sol | $9 / 21 / 2011$ | 93 | $(2)$ |  |
| Polish zloty | $7 / 18 / 2011$ | 585 | $(8)$ |  |
| Pound sterling | $7 / 4 / 2011-11 / 29 / 2013$ | 479,683 | 4,415 |  |
| Singapore dollar | $7 / 5 / 2011-9 / 21 / 2011$ | 33,939 | $(184)$ |  |
| South African rand | $9 / 21 / 2011$ | 625 | - |  |
| Swedish krona | $8 / 15 / 2011-12 / 21 / 2011$ | 70,405 | $(37)$ |  |
| Swiss franc | $7 / 6 / 2011-3 / 21 / 2012$ | 100,392 | $(2,384)$ |  |
| Total |  | $\$$ | $2,481,054$ | $\$(32,854)$ |

## Futures and Forwards

Futures and forward contracts represent commitments to buy or sell an underlying asset at a future date and at a specified price. Futures contracts have standardized terms and are exchange-traded. Forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. The counterparty credit risk for futures is generally less than privately negotiated forward contracts, since the clearinghouse, which is the issuer of or counterparty to each exchange-traded future, daily settles the net change in the futures contract's value in cash with the broker. In the PERS portfolio, futures and forward contracts may be used to gain exposure to or hedge against the effects of fluctuations in interest rates, currency exchange rates, equity indexes, and other market conditions. The OPERF bears the market risk that arises from changes in the value of these instruments and the imperfect correlation between movements in the price of the futures and forward contracts and movements in the price of the securities hedged or used for cover. The change in fair value resulting from futures contract settlements totaled $\$ 135.7$ million for the fiscal year ended June 30, 2011. The change in fair value resulting from forward contract settlements totaled $\$ 9.1$ million for the fiscal year ended June 30, 2011. The fair value of the futures contracts reported within the PERS portfolio is $\$ 0$.

The balance of the fixed income futures contracts within the PERS portfolio as of June 30, 2011 (dollars in thousands):

| Fixed Income Type | Expiration Date | Number of Contracts | Notional Value |
| :---: | :---: | :---: | :---: |
| Long cash and cash equivalents: |  |  |  |
| 90 day Euro | 12/19/2011-6/13/2016 | 1,396 | \$ 344,164 |
| Short cash and cash equivalents: |  |  |  |
| 90 day Euro | 12/19/2011-6/17/2013 | 2,766 | $(686,783)$ |
| Long fixed income: |  |  |  |
| 30 year U.S. Treasury bonds | 9/21/2011 | 2,095 | 257,750 |
| 10 year U.S. Treasury notes | 9/21/2011 | 2,373 | 290,284 |
| 5 year U.S. Treasury notes | 9/30/2011 | 6,175 | 736,031 |
| 2 year U.S. Treasury notes | 9/30/2011 | 5,102 | 1,119,092 |
| Ultra long U.S. Treasury bonds | 9/21/2011 | 1,435 | 181,169 |
| German Euro-Bobl | 9/8/2011 | 670 | 113,246 |
| UK long gilt bond | 9/28/2011 | 384 | 74,072 |
| Total long fixed income |  |  | 2,771,644 |
| Short fixed income: |  |  |  |
| 30 year U.S. Treasury bonds | 9/21/2011 | 1,835 | $(225,762)$ |
| 10 year Canadian Government bonds | 9/21/2011 | 295 | $(37,900)$ |
| 10 year Australian Treasury bonds | 9/15/2011 | 170 | $(17,251)$ |
| 10 year U.S. Treasury notes | 9/21/2011 | 4,110 | $(502,769)$ |
| 2 year U.S. Treasury notes | 9/30/2011 | 749 | $(164,288)$ |
| Total short fixed income |  |  | $(947,970)$ |
| Total |  |  | \$ 1,481,055 |

The balance of the index futures contracts within the PERS portfolio as of June 30, 2011 (dollars in thousands):

| Index Type | Expiration <br> Date | Number of <br> Contracts | Notional <br> Value |
| :--- | ---: | ---: | ---: |
| Long purchased indexes: |  |  |  |
| CAC 40 | $7 / 15 / 2011$ | 1,065 | $\$$ |
| DAX | $9 / 16 / 2011$ | 183 | 49,447 |
| FTSE 100 | $9 / 16 / 2011$ | 1,136 | 107,649 |
| FTSE MIB | $9 / 16 / 2011$ | 289 | 42,347 |
| Hang Seng | $7 / 28 / 2011$ | 186 | 26,806 |
| IBEX 35 | $7 / 15 / 2011$ | 24 | 3,575 |
| Russell 1000 mini | $9 / 16 / 2011$ | 587 | 42,957 |
| Russell 2000 mini | $9 / 16 / 2011$ | 1,586 | 130,908 |
| S\&P 500 E mini | $9 / 16 / 2011$ | 373 | 24,534 |
| S\&P 500 | $9 / 15 / 2011$ | 37 | 12,168 |
| S\&P midcap 400 E mini | $9 / 16 / 2011$ | 80 | 7,812 |
| SGX MSCI Singapore | $7 / 28 / 2011$ | 35 | 2,055 |
| TOPIX | $9 / 9 / 2011$ | 45 | 4,734 |
| Total long purchased indexes |  |  | 516,020 |

Short purchased indexes:

| AEX | $7 / 15 / 2011$ | 74 | $(7,290)$ |
| :--- | ---: | ---: | ---: |
| ASX SPI 200 | $9 / 15 / 2011$ | 899 | $(110,708)$ |
| CAC 40 | $7 / 15 / 2011$ | 369 | $(21,290)$ |
| DAX | $7 / 15 / 2011$ | 70 | $(18,754)$ |
| Euro STOXX 50 | $9 / 16 / 2011$ | 529 | $(21,843)$ |
| FTSE 100 | $9 / 16 / 2011$ | 434 | $(41,127)$ |
| FTSE MIB | $9 / 16 / 2011$ | 39 | $(5,715)$ |
| Hang Seng | $7 / 28 / 2011$ | 54 | $(7,782)$ |
| IBEX 35 | $7 / 15 / 2011$ | 48 | $(7,149)$ |
| OMX 30 | $7 / 15 / 2011$ | 1,817 | $(32,107)$ |
| S\&P 500 E mini | $9 / 16 / 2011$ | 3,230 | $(212,453)$ |
| S\&P TSE 60 | $9 / 15 / 2011$ | 190 | $(30,011)$ |
| Swiss market | $9 / 16 / 2011$ | 1,257 | $(92,379)$ |
| TOPIX | $9 / 9 / 2011$ | 443 | $(46,599)$ |
| $\quad$ Total short purchased indexes |  | $(655,207)$ |  |
| $\quad$ Total |  | $139,187)$ |  |

The balance of the forward contracts within the PERS portfolio as of June 30, 2011 (in thousands):

| Type of Forward Contract | Expiration Date | Notional Value |  | Fair <br> Value |
| :---: | :---: | :---: | :---: | :---: |
| Forward assets: |  |  |  |  |
| U.S. Treasury notes | 2/15/2021 | \$ | 58,266 | \$(1,376) |
| U.S. Treasury strips | 11/15/2021 |  | 34,357 | (902) |
| Total forward assets |  |  | 92,623 | $(2,278)$ |
| Forward liabilities: |  |  |  |  |
| U.S. Treasury TIPS | 1/15/2021 |  | $(54,763)$ | 597 |
| Total forward liabilities |  |  | $(54,763)$ | 597 |
| Total |  | \$ | 37,860 | \$(1,681) |

## Swaps

A swap is an agreement that obligates two parties to exchange a series of cash flows or the net value of cash flows at specified intervals based upon or calculated by reference to changes in specified prices or rates for a specified amount of an underlying asset. The OPERF may enter into various types of swaps, including credit default, interest rate, and total return swaps. The OPERF may use swaps to obtain efficient investment exposure or to hedge exposure to interest and currency rates and to movements in the debt and equity markets. The payment flows are usually netted against each other, with the difference being paid by one party or another. In addition, collateral may be pledged or received by the OPERF to provide value and recourse to the OPERF or its counterparties in accordance with the terms of the respective swap agreements.

Credit default swaps represent agreements between parties to exchange a fixed rate premium by the buyer of protection in exchange for a contingent payment by the seller of protection equal to the loss in value of an underlying debt instrument triggered by the occurrence of a defined credit event (such as bankruptcy, restructuring, failure to make payments when due, and repudiation/moratorium for sovereign underlying instruments). Under the terms of the swap, the protection seller acts as a "guarantor" receiving a periodic payment that is equal to a fixed percentage applied to a notional principal amount. In return, the seller of protection agrees to pay the notional amount of the underlying instrument, less its distressed value, if a credit event occurs during the term of the swap. Credit default swaps are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. In the PERS portfolio, credit default swap contracts may be used to gain exposure to, or hedge against the effects of, fluctuations in specific investments, bond markets, and other market conditions. Credit default swaps are subject to general market risk, liquidity risk, credit risk, and the risk that the counterparty will fail to perform.

Interest rate swaps represent agreements between two parties to exchange cash flows or the net value of cash flows based on a notional amount and an underlying interest rate. Interest rate swaps are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. The OPERF may elect to pay a fixed rate and receive a floating rate or receive a fixed rate and pay a floating rate based on a notional amount and a reference rate. In the PERS portfolio, interest rate swap contracts may be used to gain exposure to or hedge against the effects of fluctuations in interest rates, bond markets and other market conditions. Risk associated with such contracts includes liquidity risk, interest rate risk, and the risk that the counterparty will fail to perform.

Total return swaps are agreements to exchange the return generated by one instrument for the return generated by another instrument. Total return swaps are privately negotiated contracts with customized terms that are transacted in over-the-counter markets. In the PERS portfolio, total return swap contracts may be used to gain exposure to or hedge against the effects of fluctuations in interest rates, bond markets, equity markets, and other market conditions. Total return swaps are subject to general market risk, liquidity risk, and the risk that the counterparty will fail to perform.

## State of Oregon

## Notes to the Financial Statements

The change in fair value for swaps contracts within the PERS portfolio for the year ended June 30, 2011, was $\$ 57.7$ million. The balances of the swap contracts as of June 30, 2011 (in thousands):

| Description | PERS Receives | PERS Pays | Maturity date | Notional Value |  | Fair Value |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Interest rate swaps pay fixed asset | 3 month LIBOR | 2.72\%-3.69\% | 9/20/2020-11/3/2040 | \$ | 31,200 | \$ | 2,148 |
| Interest rate swaps pay fixed liability | 3 month LIBOR | 0.73\%-5\% | 5/7/2012-5/24/2041 |  | 971,617 |  | $(24,705)$ |
| Interest rate swaps receive fixed asset | 2.37\%-11.57\% | See note ${ }^{1}$ | 2/4/2014-12/19/2023 |  | 129,905 |  | 3,997 |
| Interest rate swaps receive fixed liability | 11.49\% | 1 day BRCDI | 1/2/2012 |  | 5,200 |  | (9) |
| Credit default swaps pay fixed assets | CDP ${ }^{2}$ | 0.07\%-2.5\% | 3/20/2012-2/17/2051 |  | 145,868 |  | 12,487 |
| Credit default swaps pay fixed liabilities | $C D P^{2}$ | 0.11\%-5\% | 9/20/2011-3/20/2019 |  | 334,885 |  | $(18,418)$ |
| Credit default swaps receive fixed assets | 0.81\%-5\% | $C D P^{2}$ | 8/20/2011-6/25/2036 |  | 42,506 |  | 1,372 |
| Credit default swaps receive fixed liabilities | 0.09\%-3.5\% | $C D P^{2}$ | 9/20/2012-10/12/2052 |  | 169,141 |  | $(27,799)$ |
| Total return swaps pay set reference asset | 1 or 12 month LIBOR | 1 or 12 month LIBOR | 1/12/2040 |  | 23,178 |  | 150 |
| Total return swaps receive set reference liability | TRX CMBS reset index | TRX CMBS index | 10/1/2011-1/1/2012 |  | 8,225 |  | (34) |
| Total return swaps pay/receive variable reference asset | Market FNMA 5\% or 6\% indexes | 1 month LIBOR | 1/12/2040 |  | 19,770 |  | 23 |
| Total equity return swaps | Equity position | 3 month LIBOR | 5/15/2012 |  | 121 |  | (121) |
| Total |  |  |  | \$ | 1,881,616 | \$ | $(50,909)$ |

[^2]The counterparties' credit ratings for swaps contracts within the PERS portfolio as of June 30, 2011 (in thousands):

| Counterparty Information | S\&P | Moody's |  | Credit <br> Default <br> Swaps |  | Interest <br> Rate <br> Swaps |  | Total <br> Return <br> Swaps |  | turn | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Bank of America Merrill Lynch | A | A+ | \$ | $(2,005)$ | \$ | $(4,161)$ | \$ | - | \$ | - | \$ (6,166) |
| Barclay's Bank | AA- | AA- |  | $(1,294)$ |  | $(3,240)$ |  | 68 |  | - | $(4,466)$ |
| BNP PARIBAS S.A. | AA | AA- |  | (23) |  | - |  | - |  | - | (23) |
| Citibank | A | A+ |  | $(11,175)$ |  | - |  | - |  | - | $(11,175)$ |
| Credit Suisse | A+ | AA- |  | 1,508 |  | - |  | 12 |  | - | 1,520 |
| Deutsche Bank | A+ | AA- |  | $(3,569)$ |  | $(6,712)$ |  | - |  | - | $(10,281)$ |
| Goldman Sachs | A | A+ |  | $(2,540)$ |  | $(2,378)$ |  | 66 |  | - | $(4,852)$ |
| HBSC Bank | N/A | N/A |  | (4) |  | - |  | - |  | - | (4) |
| JP Morgan Chase | AA- | AA- |  | $(2,866)$ |  | (604) |  | (7) |  | - | $(3,477)$ |
| Morgan Stanley | A | A |  | $(9,377)$ |  | $(1,209)$ |  | - |  | - | $(10,586)$ |
| Royal Bank of Canada | AA- | AA |  | - |  | 261 |  | - |  | - | 261 |
| Royal Bank of Scotland | A+ | AA- |  | (104) |  | (526) |  | - |  | - | (630) |
| UBS AG Stamford | A+ | A+ |  | (922) |  | - |  | - |  | - | (922) |
| Other | N/A | N/A |  | 13 |  | - |  | - |  | (121) | (108) |
| Total swaps subject to credit risk |  |  | \$ | $(32,358)$ | \$ | $(18,569)$ | \$ | 139 | \$ | (121) | \$ $(50,909)$ |

## Options

An option is an instrument that gives one party the right, but not the obligation, to buy or sell an underlying asset from or to another party at a fixed price over a specified period of time. A European option is an option that can only be exercised on the expiration date. A call option gives the purchaser the option to buy (and the seller the obligation to sell) the underlying investment at the contracted exercise price. A put option gives the purchaser the option to sell (and the writer the obligation to buy) the underlying investment at the contracted exercise price. Options can be exchange-traded or private contracts between two or more parties. Exchangetraded options are cleared through and guaranteed by clearing houses. In the PERS portfolio, option and European option contracts may be bought or sold to gain exposure to, or hedge against, the effects of fluctuations in interest rates, currency exchange rates, bond markets, equity markets, and other market conditions.

In writing an option, the OPERF bears the market risk of an unfavorable change in the price of the underlying investment of the written option. Exercise of an option written by the OPERF could result in the OPERF selling or buying an asset at a price different from the current market value. The risk associated with purchasing an option is that the OPERF pays a premium whether or not the option is exercised. Options and European options may be subject to interest rate risk, general market risk, liquidity risk, credit risk, foreign currency risk and, for non-exchange-traded options, the risk that the counterparty will fail to perform. The change in fair value from options contracts within the PERS portfolio for the year ended June 30, 2011, was $\$ 2.8$ million.

State of Oregon
Notes to the Financial Statements
The balance of the options contracts within the PERS portfolio as of June 30, 2011 (dollars in thousands):

| Description | Expiration Date | Contracts | Units | Fair Value |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Fixed Income: |  |  |  |  |  |
| Written calls |  |  |  |  |  |
| INF Cap USD CPURNSA | 3/4/2015 | 1,800,000 | $(1,800,000)$ | \$ | (16) |
| FN 5.0939101 | 10/11/2011-11/14/2011 | 39,400,000 | $(39,400,000)$ |  | (640) |
| Total written calls |  |  | $(41,200,000)$ |  | (656) |
| Written puts |  |  |  |  |  |
| INF floor USD CPURNS | 3/4/2015-10/13/2020 | 2,600,000 | $(2,600,000)$ |  | (12) |
| IRO USD 3Y P2.75 DUB | 6/18/2012 | 3,600,000 | $(3,600,000)$ |  | (17) |
| IRO USD 3Y P2.75 RYL | 6/18/2012 | 3,000,000 | $(3,000,000)$ |  | (14) |
| IRO 2 Y RYL | 9/24/2012 | 11,700,000 | (11,700,000) |  | (60) |
| IRO USD 1Y GLM | 11/19/2012 | 4,700,000 | $(4,700,000)$ |  | (27) |
| Total written puts |  |  | (25,600,000) |  | (130) |
| Total fixed income |  |  | $(66,800,000)$ |  | (786) |
| Foreign Currency: |  |  |  |  |  |
| Written calls |  |  |  |  |  |
| OTC ECAL USD V KRW | 9/21/2011 | 1,700,000 | $(1,700,000)$ |  | (9) |
| Written puts |  |  |  |  |  |
| OTC USD VS JPY 79 | 7/19/2011 | 1,100,000 | $(1,100,000)$ |  | (2) |
| OTC EPUT AUD VS USD | 9/15/2011 | 3,300,000 | $(3,300,000)$ |  | (28) |
| Total written puts |  |  | $(4,400,000)$ |  | (30) |
| Total foreign currency |  |  | $(6,100,000)$ |  | (39) |
| Option futures: |  |  |  |  |  |
| Calls |  |  |  |  |  |
| Purchased: |  |  |  |  |  |
| 10 year Treasury note | 7/22/2011-8/26/2011 | 575 | 575,000 |  | 284 |
| Written: |  |  |  |  |  |
| 10 year Treasury note | 7/22/2011-8/26/2011 | 256 | $(256,000)$ |  | (48) |
| Euro | 3/19/2012 | 642 | $(1,605,000)$ |  | (376) |
| Total calls written |  |  | (1,861,000) |  | (424) |
| Total option future calls |  |  | $(1,286,000)$ |  | (140) |
| Puts |  |  |  |  |  |
| Purchased: |  |  |  |  |  |
| 10 year Treasury note | 8/26/2011 | 1,862 | 1,862,000 |  | 568 |
| 5 year Treasury note | 8/26/2011 | 485 | 485,000 |  | 138 |
| 1 year Euro midcurve | 9/16/2011 | 395 | 987,500 |  | 72 |
| 2 year Euro midcurve | 8/12/2011 | 141 | 352,500 |  | 63 |
| Total puts purchased |  |  | 3,687,000 |  | 841 |
| Written: |  |  |  |  |  |
| Euro | 3/19/2012 | 642 | $(1,605,000)$ |  | (185) |
| 1 year Euro midcurve | 9/16/2011 | 395 | $(987,500)$ |  | (7) |
| 10 year Treasury note | 8/26/2011 | 128 | $(128,000)$ |  | (136) |
| Total puts written |  |  | $(2,720,500)$ |  | (328) |
| Total option future puts |  |  | 966,500 |  | 513 |
| Total option futures |  |  | $(319,500)$ |  | 373 |
| Total |  |  | $(73,219,500)$ | \$ | (452) |

## Swaptions

A swaption is an option to enter into an interest rate swap at an agreed upon fixed rate until or at some future date. Swaption contracts entered into by the OPERF typically represent an option that gives the purchaser the right, but not the obligation, to enter into a swap contract on a future date. If a call swaption is exercised, the purchaser will enter into a swap contract to receive the fixed rate and pay a floating rate in exchange. Exercising a put swaption would entitle the purchaser to pay a fixed rate and receive a floating rate. Swaptions are privately negotiated contracts with customized terms and are transacted in the over-thecounter markets. In the PERS portfolio, swaption contracts may be bought or sold to gain exposure to or hedge against the effects of fluctuations in interest rates, bond markets, and other market conditions.

In writing a swaption, the OPERF bears the market risk of an unfavorable change in the price of the underlying investment of the written swaption. Exercise of a swaption written by the OPERF could result in the OPERF selling or buying an asset at a price different from the current market value. The risk associated with purchasing a swaption is that the OPERF pays a premium, whether or not the option to enter a swap is exercised. Swaptions may be subject to interest rate risk, liquidity risk, and the risk that the counterparty will fail to perform. The change in fair value from swaptions contracts within the PERS portfolio for the year ended June 30, 2011, was $\$ 640$ thousand. The balance of the swaption contracts as of June 30, 2011 (dollars in thousands):

| Description | Expiration Date | Contracts | Units | Fair Value |
| :---: | :---: | :---: | :---: | :---: |
| Puts |  |  |  |  |
| Purchased |  |  |  |  |
| Great Britain pound | 12/15/2015 | 2,800,000 | 2,800,000 | \$ 504 |
| IRO Great Britain pound | 12/15/2015 | 6,300,000 | 6,300,000 | 1,134 |
| Swaption SWP011027 | 9/21/2011 | 3,675,000 | 3,675,000 | 62 |
| Total puts purchased |  |  | 12,775,000 | 1,700 |
| Written |  |  |  |  |
| IRO Eurodollar | 7/1/2014 | 2,500,000 | $(2,500,000)$ | (1) |
| Swaption 317U153B3 | 7/11/2011 | 3,800,000 | $(3,800,000)$ | - |
| Swaption 272.25 BOA | 9/24/2012 | 10,500,000 | $(10,500,000)$ | (53) |
| Swaption 9W9011068 | 9/21/2011 | 3,675,000 | $(3,675,000)$ | (26) |
| Swaption 317U153B3 | 7/11/2011 | 3,675,000 | $(3,675,000)$ | (41) |
| Total puts written |  |  | (24,150,000) | (121) |
| Total |  |  | $(11,375,000)$ | \$ 1,579 |

## Rights and Warrants

Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on or within a predetermined date. Rights are privately transacted in over-the-counter markets. In the PERS portfolio, rights are often obtained and held due to existing investments. Rights are subject to general market risk and liquidity risk.

A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain time period. Warrants are privately transacted in over-the-counter markets. In the PERS portfolio, warrants are often obtained and held due to existing investments. Warrants are subject to general market risk and liquidity risk. The change in fair value from rights and warrants for the year ended June 30, 2011, was $\$ 5.1$ million.

The fair value of rights and warrants within the PERS portfolio as of June 30, 2011 (dollars in thousands):

| Type | Expiration Date | Related Number <br> of Shares | Fair <br> Value |
| :--- | :--- | ---: | ---: |
| Rights | $7 / 12 / 2011-7 / 15 / 2011$ | 468,752 | $\$ 212$ |
| Warrants | $10 / 28 / 2011-1 / 19 / 2021$ | $5,260,967$ | 16,936 |
|  |  | $5,729,719$ | $\$ 17,148$ |

## D. Hedging Derivatives - Discretely Presented Component Units

Oregon Health and Science University (OHSU)
OHSU interest rate swap agreements (collectively, the swaps) as of June 30, 2011:

|  | Notional <br> Amount |  | Fair Value |  |
| :--- | ---: | ---: | ---: | ---: |
| 2005 Swap No. 1 | $\$$ | 44,475 | $\$$ | $(4,206)$ |
| 2005 Swap No. 2 |  | 44,450 |  | $(4,209)$ |
| 2004 Swap No. 1 | 52,350 | $(955)$ |  |  |
| 2004 Swap No. 2 | 52,350 | $(955)$ |  |  |
| Total | $\$$ | 193,625 | $\$$ | $(10,325)$ |

The notional amounts of the swaps and the principal amounts of the associated debt decline over time and terminate on January 1 and January 3, 2012, respectively for the 2004 swaps, and on July 1, 2028, for the 2005 swaps. The 2004 swaps originated on January 1, 2007, and the 2005 swaps originated on October 18, 2005. For the 2005 swaps, OHSU is currently making fixed rate interest payments of 3.36 percent to the counterparty and receives variable rate payments computed as 62.67 percent of the LIBOR plus 0.18 percent. For the 2004 swaps, OHSU pays the counterparties a fixed payment of 3.37 percent and receives a variable payment computed as 67 percent of the LIBOR. The fair value represents the estimated amount that OHSU would pay or receive if the swap agreements were terminated at year-end, taking into account current interest rates and the creditworthiness of the underlying counterparty. Total cash payments made to swap counterparties were $\$ 6$ million during the year ended June 30, 2011.
Each of the swaps was established as part of a hedging arrangement during fiscal year 2009, as a hedge of total cash flows associated with the interest payments on the Series 1998 A, Series 1998 B, Series 2002 B, and Series 2009 B bonds. Management has evaluated the effectiveness of the current hedges assuming hybrid instruments; each swap consists of a companion debt instrument, representing the value of the swap at the inception of the current hedge, and a hedging instrument, representing the hypothetical value of the swap had it held a $\$ 0$ value at the inception of the hedge.
The companion debt instrument for the 2005 swaps is reported on the combining balance sheet for discretely presented components units under deferred outflows and derivative instrument liabilities. The liability is being amortized over the remaining term of the swap agreements as an offset to interest expense. The deferred outflow is being amortized according to the same schedule as other debt issuance costs associated with the Series 2005A and Series 2005B bonds as an offset to amortization expense. The liability value is $\$ 5.8$ million as of June 30, 2011.

The companion debt instrument for the 2004 swaps is reported on the combining balance sheet for discretely presented components units under deferred outflows and derivative instrument liabilities. The liability is being amortized over the remaining term of the swap agreements as an offset to interest expense. The liability value was $\$ 1.2$ million as of June 30, 2011.

The current hedging instruments for both the 2004 swaps and the 2005 swaps are recorded on the combining balance sheet for discretely presented components units under deferred outflows and derivative instrument liabilities. Subsequent changes to the value of the hedging instruments are recorded by increasing or decreasing these balance sheet accounts. The liability value was $\$ 815$ thousand as of June 30, 2011.
OHSU is exposed to credit risk, which is the risk that the counterparty will not fulfill its obligation. As of June 30, 2011, the counterparties' credit ratings were A+ from Standard \& Poor's, Aa3 from Moody's, and A+ from Fitch. Additionally, the swap exposes OHSU to basis risk, which is the risk that arises when the relationship between the rates on the variable rate bonds and the swap formulas noted above vary from historical norms.

If this occurs, swap payments received by OHSU may not fully offset its bond interest payments. As these rates change, the effective synthetic rate on the bonds will change.
OHSU is additionally responsible for posting collateral if the total swap liability for swaps with one of the counterparties exceeds a predetermined value on the reporting date. The collateral posting limit was $\$ 15$ million compared to a total relevant swap liability value of $\$ 9.4$ million as of June 30, 2011, resulting in a requirement that OHSU post collateral totaling $\$ 0$ as of June 30, 2011.
OHSU or the counterparties may terminate the swaps if the other party fails to perform under the terms of the contracts.

## 4. RECEIVABLES AND PAYABLES

## A. Receivables

The following tables disaggregate receivable balances reported in the fund financial statements as accounts and interest receivable (net) and net contracts, notes, and other receivables. Contracts, notes, and other receivables are not expected to be collected within one year of the date of the financial statements.

Receivables reported for governmental activities at June 30, 2011 (in thousands):

|  | General | Health and Social Services |  | Public ransportation |  | mental gement | Common School | Other | Total | Internal Service |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ 19,033 | \$ 53,482 | \$ | 10,407 | \$ | 2,661 | \$ 4,146 | \$ 118,019 | \$ 207,748 | \$ 85,410 |
| Due from federal government | 23 | 112,552 |  | 62,967 |  | 34,268 | - | 152,964 | 362,774 | - |
| Interest | - | - |  | 2,076 |  | 3,962 | 1,608 | 9,305 | 16,951 | 732 |
| Healthcare providers | - | 45,476 |  | - |  | - | - | - | 45,476 | - |
| Broker receivable | - | - |  | - |  | - | 40,220 | - | 40,220 | - |
| Notes | - | - |  | - |  | 100 | - | - | 100 | - |
| Contracts | - | - |  | 1,147 |  | 422 | - | - | 1,569 | - |
| Mortgages | - | 5,065 |  | - |  | 13 | - | - | 5,078 | - |
| Benefit recoveries | 25,738 | 52,342 |  | - |  | - | - | - | 78,080 | - |
| Court fines and fees | - | - |  | - |  | - | - | 436,407 | 436,407 | - |
| Collection assessments | - | - |  | - |  | - | - | 342,280 | 342,280 | - |
| Child support recoveries | - | - |  | - |  | - | - | 267,002 | 267,002 | - |
| Workers' compensation recoveries | - | - |  | - |  | - | - | 56,495 | 56,495 | - |
| Other | 18,832 | - |  | 3,102 |  | 8,873 | - | 104,993 | 135,800 | 45 |
| Gross receivables | 63,626 | 268,917 |  | 79,699 |  | 50,299 | 45,974 | 1,487,465 | 1,995,980 | 86,187 |
| Allowance for uncollectibles | $(16,626)$ | $(5,877)$ |  | (753) |  | $(3,763)$ | - | $(921,755)$ | $(948,774)$ | (17) |
| Total receivables, net | \$ 47,000 | \$ 263,040 | \$ | 78,946 | \$ | 46,536 | \$45,974 | \$ 565,710 | \$1,047,206 | \$ 86,170 |

Receivables reported for business-type activities at June 30, 2011 (in thousands):

|  | Housing and Community Services |  | $\begin{aligned} & \text { Veterans' } \\ & \text { Loan } \end{aligned}$ |  | Lottery Operations |  | Unemployment Compensation |  | University System | Other | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities: |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 1,351 | \$ | 96 | \$ | 15,790 | \$ | 283,340 | \$ 139,030 | \$17,635 | \$457,242 |
| Due from federal government |  | - |  | - |  | - |  | 14,672 | 49,356 | 831 | 64,859 |
| Interest |  | 7,709 |  | 1,642 |  | - |  | 545 | - | 13,840 | 23,736 |
| Broker receivable |  | - |  | - |  | - |  | - | 412 | - | 412 |
| Contracts |  | - |  | 1,437 |  | - |  | - | - | - | 1,437 |
| Loans |  | - |  | - |  | - |  | - | 16,524 | - | 16,524 |
| Loans - long-term |  | - |  | - |  | - |  | - | 64,150 | - | 64,150 |
| Benefit recoveries |  | - |  | - |  | - |  | 26,390 | - | - | 26,390 |
| Other |  | - |  | 524 |  | 2,946 |  | 17,016 | - | 76 | 20,562 |
| Gross receivables |  | 9,060 |  | 3,699 |  | 18,736 |  | 341,963 | 269,472 | 32,382 | 675,312 |
| Allowance for uncollectibles |  | - |  | - |  | - |  | $(9,440)$ | $(7,324)$ | (49) | $(16,813)$ |
| Total receivables, net | \$ | 9,060 | \$ | 3,699 | \$ | 18,736 | \$ | 332,523 | \$ 262,148 | \$32,333 | \$658,499 |

Receivables reported for fiduciary funds at June 30, 2011 (in thousands):

|  | Agency |
| :--- | ---: |
| Fiduciary fund activities: |  |
| General accounts | $\$ 11,063$ |
| Restitution | 427,766 |
| Other | 2,669 |
| receivables | 441,498 |
| Allowance for uncollectibles | $(321,774)$ |
| $\quad$ Total receivables, net | $\$ 119,724$ |

Receivables reported for the SAIF Corporation (SAIF) at December 31, 2010, and the Oregon Health and Science University (OHSU) at June 30, 2011 (in thousands):

|  | SAIF |  | OHSU |
| :--- | ---: | ---: | ---: |
| Discretely presented component units: |  |  |  |
| Patient accounts | $\$$ | - | $\$ 213,481$ |
| Premiums |  | 281,555 | - |
| Due from federal government | - | 32,765 |  |
| Interest | 40,167 | 2,509 |  |
| Student loans | - | 34,382 |  |
| Broker receivable |  | 162 | - |
| Other | 13,897 | 15,984 |  |
| Gross receivables |  | 335,781 | 299,121 |
| Allowance for uncollectibles | $(1,532)$ | $(20,327)$ |  |
| $\quad$ Total receivables, net | $\$$ | 334,249 | $\$$ |
|  |  |  |  |

## B. Payables

The following tables disaggregate payables reported in the fund financial statements as accounts and interest payable and contracts, mortgages, and notes payable.

Payables reported for governmental activities at June 30, 2011 (in thousands):

|  | General | Health and Social Services | Public Transportation |  | Environmental Management |  | Common School |  | Other | Total | Internal Service |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ 272,400 | \$ 52,709 | \$ | 124,478 | \$ | 24,801 | \$ | 3,829 | \$217,745 | \$695,962 | \$27,641 |
| Interest | - | 70 |  | - |  | - |  | - | - | 70 | 1,006 |
| Broker payable | - | - |  | - |  | - |  | 71,182 | - | 71,182 | - |
| Taxes | 25 | - |  | - |  | - |  | - | - | 25 | - |
| Loans | - | 95,000 |  | - |  | - |  | - | - | 95,000 | - |
| Total payables | \$ 272,425 | \$147,779 | \$ | 124,478 | \$ | 24,801 | \$ | 75,011 | \$217,745 | \$862,239 | \$28,647 |

Payables reported for business-type activities at June 30, 2011 (in thousands):

|  | Housing and Community Services |  | Veterans' Loan |  | Lottery Operations |  | Unemployment Compensation |  | University System | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 742 | \$ | 385 | \$ | 5,322 | \$ | 29,973 | \$133,842 | \$ | 28,442 | \$ | 198,706 |
| Interest |  | 28,944 |  | 965 |  | - |  | - | 29,543 |  | 6,540 |  | 65,992 |
| Broker payable |  | - |  | - |  | - |  | - | 688 |  | - |  | 688 |
| Loans |  | 1,500 |  | - |  | 15 |  | - | 5,235 |  | - |  | 6,750 |
| Contracts |  | - |  | - |  | - |  | - | 11,383 |  | - |  | 11,383 |
| Total payables | \$ | 31,186 | \$ | 1,350 | \$ | 5,337 | \$ | 29,973 | \$180,691 | \$ | 34,982 | \$ | 283,519 |

Payables reported for fiduciary funds at June 30, 2011 (in thousands):

Fiduciary fund activities:
General accounts
Compensated absences payable
Broker payable
Mortgages
Total payables

| Pension and Other Employee Benefit Trust | Private Purpose Trust |  | Investment Trust |  | Agency |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 296,886 | \$ | 288 | \$ | 268 | \$ | 40 |
| 1,452 |  | - |  | - |  | - |
| 2,556,987 |  | - |  | - |  |  |
| - |  | 2,174 |  | - |  | - |
| \$ 2,855,325 | \$ | 2,462 | \$ | 268 | \$ | 40 |

Payables reported for SAIF Corporation (SAIF) at December 31, 2010, and the Oregon Health and Science University (OHSU) at June 30, 2011 (in thousands):

## Discretely presented component units:

| SAIF |  | OHSU |  |
| ---: | ---: | ---: | ---: |
|  |  |  |  |
| $\$$ | 21,124 | $\$$ | 176,713 |
|  | - |  | 36,649 |
|  | 6,218 |  | - |
|  | 7,912 |  | - |
|  | 30,305 |  | - |
| $\$$ | 65,559 | $\$$ | 213,362 |

## 5. JOINT VENTURE

The Multi-State Lottery Association (MUSL) was established in 1987 to coordinate lottery games with larger prizes than the individual states could offer by themselves. The Oregon Lottery has been a participating member since the inception of MUSL. Each participating state sells its choice of MUSL products and keeps all profits earned. Participating states contribute amounts necessary to fund the estimated and actual prizes won, reserve prize pools, and the operating expenses of MUSL. For fiscal years ended June 30, 2011 and 2010, the Oregon Lottery's share of MUSL's operating expenses was $\$ 32.5$ thousand and $\$ 31$ thousand, respectively.

MUSL is governed by a board on which each member lottery is represented. Each member lottery has one vote. The board's responsibilities to administer multi-state lottery games are performed through product groups, advisory committees, or panels staffed by officers and independent contractors as appointed by the board. These officers and consultants serve at the pleasure of the board and the board prescribes their powers, duties, and qualifications. The executive committee carries out the budgeting and financing of MUSL, and the board contracts annually with an independent auditor. Upon termination of the MUSL's existence, if such termination should occur, the member lotteries would receive any proceeds determined available for distribution by the board.

The following schedule presents the summarized financial activity of MUSL as of June 30, 2011 and 2010 (in thousands).

| Assets | 2011 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | \$ | 641,435 | \$ | 736,287 |
| Liabilities | \$ | 641,194 | \$ | 735,783 |
| Net Assets - unrestricted |  | 241 |  | 504 |
| Liabilitites and net assets | \$ | 641,435 | \$ | 736,287 |
| Unrestricted revenues | \$ | 4,101 | \$ | 3,712 |
| Unrestricted expenses |  | 4,364 |  | 4,002 |
| Change in unrestricted net assets | \$ | (263) | \$ | (290) |

Long-term liabilities of MUSL are limited to prize annuities due, which are fully funded through investments in U.S. Government securities.

Separate financial statements for MUSL may be obtained from the Multi-State Lottery Association, Attention: Chuck Strutt, 4400 NW Urbandale Drive, Urbandale, Iowa, 50322.

## 6. CAPITAL ASSETS

## A. Primary Government

## Capital Asset Activity

Capital asset activity for the primary government for the year ended June 30, 2011 (in thousands):

## Governmental activities:

Capital assets not being depreciated:

| Land | \$ | 1,724,396 | \$ | 56,320 |  | \$ 2,423 | \$ | 1,778,293 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction in progress |  | 2,071,340 |  | 1,541,779 |  | 2,143,276 |  | 1,469,843 |
| Works of art and other nondepreciable assets |  | 1,746 |  | 178 |  |  |  | 1,924 |
| Total capital assets not being depreciated |  | 3,797,482 |  | 1,598,277 |  | 2,145,699 |  | 3,250,060 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 2,977,163 |  | 431,189 |  | 262,025 |  | 3,146,327 |
| Infrastructure |  | 15,216,359 |  | 3,168,826 |  | 2,217,745 |  | 16,167,440 |
| Total capital assets being depreciated |  | 18,193,522 |  | 3,600,015 |  | 2,479,770 |  | 19,313,767 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 1,246,352 |  | 126,445 |  | 27,374 |  | 1,345,423 |
| Infrastructure |  | 9,414,749 |  | 527,418 |  | 414,212 |  | 9,527,955 |
| Total accumulated depreciation |  | 10,661,101 |  | 653,863 |  | 441,586 |  | 10,873,378 |
| Total capital assets being depreciated, net |  | 7,532,421 |  | 2,946,152 |  | 2,038,184 |  | 8,440,389 |
| Governmental activities capital assets, net |  | 11,329,903 | \$ | 4,544,429 |  | \$ 4,183,883 |  | 11,690,449 |

The beginning balance has been restated from $\$ 11,271,055$ to $\$ 11,329,903$ to reflect prior period adjustments totaling $\$ 58,848$. Increases in accumulated depreciation include current year depreciation expense of $\$ 299,285$ and a prior period adjustment of $\$ 354,578$.

## Business-type activities:

Capital assets not being depreciated:

| Land | \$ | 121,340 | \$ | 10,890 | \$ | - | \$ | 132,230 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction in progress |  | 354,174 |  | 1,613 |  | 23,060 |  | 332,727 |
| Works of art and other nondepreciable assets |  | 64,429 |  | 8,021 |  |  |  | 72,450 |
| Total capital assets not being depreciated |  | 539,943 |  | 20,524 |  | 23,060 |  | 537,407 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 3,207,747 |  | 682,435 |  | 7,039 |  | 3,883,143 |
| Infrastructure |  | 86,058 |  | 10,179 |  |  |  | 96,237 |
| Total capital assets being depreciated |  | 3,293,805 |  | 692,614 |  | 7,039 |  | 3,979,380 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 1,495,877 |  | 145,366 |  | 14,286 |  | 1,626,957 |
| Infrastructure |  | 44,764 |  | 4,072 |  |  |  | 48,836 |
| Total accumulated depreciation |  | 1,540,641 |  | 149,438 |  | 14,286 |  | 1,675,793 |
| Total capital assets being depreciated, net |  | 1,753,164 |  | 543,176 |  | $(7,247)$ |  | 2,303,587 |
| Business-type activities capital assets, net | \$ | 2,293,107 | \$ | 563,700 | \$ | 15,813 | \$ | 2,840,994 |

## Fiduciary fund activities:

Capital assets not being depreciated:

| Land | \$ | 958 | \$ | - | \$ | - | \$ | 958 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction in progress |  | - |  | 165 |  | - |  | 165 |
| Total capital assets not being depreciated |  | 958 |  | 165 |  | - |  | 1,123 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 43,223 |  | 5,912 |  | 65 |  | 49,070 |
| Total capital assets being depreciated |  | 43,223 |  | 5,912 |  | 65 |  | 49,070 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 9,161 |  | 1,767 |  | 65 |  | 10,863 |
| Total accumulated depreciation |  | 9,161 |  | 1,767 |  | 65 |  | 10,863 |
| Total capital assets being depreciated, net |  | 34,062 |  | 4,145 |  | - |  | 38,207 |
| Fiduciary fund activities capital assets, net | \$ | 35,020 | \$ | 4,310 | \$ | \$ |  | 39,330 |

## Depreciation Expense

Depreciation expense charged to functions of the primary government (in thousands):

## Governmental activities:

| Education | \$ | 593 |
| :---: | :---: | :---: |
| Human services |  | 4,486 |
| Public safety |  | 36,509 |
| Economic and community development |  | 1,238 |
| Natural resources |  | 17,233 |
| Transportation |  | 193,073 |
| Consumer and business services |  | 754 |
| Administration |  | 5,585 |
| Legislative |  | 1,667 |
| Judicial |  | 1,490 |
| Subtotal |  | 262,628 |
| Internal service funds |  | 36,657 |
| Total depreciation expense - governmental activities | \$ | 299,285 |

## Business-type activities:

Veterans' Loan

| $\$$ | 117 |
| :--- | ---: |
|  | 29,773 |
|  | 113,725 |
|  | 5,823 |
| $\$$ | 149,438 |

## Fiduciary fund activities:

Pension and Other Employee Benefit Trust
Total depreciation expense - fiduciary activities

| $\$$ | 1,767 |
| :--- | :--- |
| $\$$ | 1,767 |

In fiscal year 2011, the Department of Transportation extended the service life of over $\$ 12$ billion in state highway infrastructure assets and also recognized a residual value related to these assets. As a result, depreciation expense for fiscal year 2011 decreased approximately $\$ 495$ million compared to the prior year.

## Construction Commitments

The State has active construction projects which will be funded either through General Fund appropriations, federal grants, lottery resources, or other funding sources as noted in the schedule below. The State's construction commitments with contractors as of June 30, 2011 (in thousands):


## Collections Not Capitalized

Certain collections of historic artifacts and works of art are not reported in the accompanying financial statements. These assets include highway maintenance equipment displayed at various district and regional offices; printing equipment displayed at the Salem print plant; historic documents displayed at the Oregon State Archives; a museum of military artifacts at Camp Withycombe in Clackamas, Oregon; a collection of historic buildings, furniture, paintings, and ancestral artifacts displayed at various state parks; a collection of wildlife mounts displayed at various Department of Fish and Wildlife locations; and a collection of photographs portraying various Oregon locales displayed at the Oregon Liquor Control Commission headquarters. They have not been capitalized because they meet all of the conditions that qualify them as collections that are not required to be capitalized. These conditions are:

- The collections are held for public exhibition or education in the furtherance of public service, not held for financial gain;
- The collections are protected, kept unencumbered, cared for, and preserved; and
- The collections are subject to policies that require the proceeds from sales of collection items to be used to acquire other items for the collections.


## Insurance Recoveries

In the government-wide statement of activities, program revenues include insurance recoveries of the applicable functions (in thousands):

## Governmental activities:

| Public safety | $\$$ | 1,886 |
| :--- | ---: | ---: |
| Natural resources |  | 26 |
| Transportation |  | 991 |
| Administration |  | 454 |
| Total insurance recoveries - governmental activities | $\$$ | 3,357 |
| Business-type activities: |  |  |
| $\quad$ University System | $\$$ | 2,539 |
| Lottery Operations |  | 65 |
| Other business-type activities | 12 |  |
| $\quad$ Total insurance recoveries - business-type activities | $\$ \quad 2,616$ |  |

## Idle Impaired Capital Assets

At fiscal year end, the Department of Corrections' Deer Ridge Correctional Institution, a medium security facility with a carrying value of $\$ 108.4$ million, and the Oregon State Penitentiary Minimum facility with a carrying value of $\$ 1.9$ million were temporarily idle due to budget constraints and a delay in the implementation of Ballot Measure 57, the Mandatory Prison Sentences for Three or More Felonies Act.

## B. Discretely Presented Component Units

Activity for SAIF Corporation for the year ended December 31, 2010 (in thousands):

|  | Beginning <br> Balance |  | Increases |  | Decreases |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Capital assets not being depreciated: |  |  |  |  |  |  |  |  |
| Land | \$ | 3,029 | \$ | - | \$ | - | \$ | 3,029 |
| Total capital assets not being depreciated |  | 3,029 |  | - |  | - |  | 3,029 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 43,274 |  | 712 |  | 1,759 |  | 42,227 |
| Total capital assets being depreciated |  | 43,274 |  | 712 |  | 1,759 |  | 42,227 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 28,056 |  | 1,399 |  | 1,740 |  | 27,715 |
| Total accumulated depreciation |  | 28,056 |  | 1,399 |  | 1,740 |  | 27,715 |
| Total capital assets being depreciated, net |  | 15,218 |  | (687) |  | 19 |  | 14,512 |
| SAIF Corporation capital assets, net | \$ | 18,247 | \$ | (687) | \$ | 19 | \$ | 17,541 |

Activity for the Oregon Health and Science University (OHSU) for the year ended June 30, 2011 (in thousands):

Capital assets not being depreciated:
Land
Construction in progress
Total capital assets not being depreciated
Capital assets being depreciated:
Buildings, property, and equipment
Total capital assets being depreciated

| Beginning <br> Balance | Increases | Decreases |
| :---: | :---: | :---: | | Ending |
| :---: |
| Balance |

Less accumulated depreciation for:
Buildings, property, and equipment
Total accumulated depreciation
Total capital assets being depreciated, net OHSU capital assets, net

| \$ | 57,470 | \$ | 1,300 | \$ | - | \$ | 58,770 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 29,021 |  | 79,805 |  | 49,420 |  | 59,406 |
|  | 86,491 |  | 81,105 |  | 49,420 |  | 118,176 |
| 2,013,686 |  |  | 97,393 |  | 12,305 |  | 2,098,774 |
| 2,013,686 |  |  | 97,393 |  | 12,305 |  | 2,098,774 |
| 885,156 |  |  | 106,647 |  | 12,008 |  | 979,795 |
| 885,156 |  |  | 106,647 |  | 12,008 |  | 979,795 |
| 1,128,530 |  |  | $(9,254)$ |  | 297 |  | 1,118,979 |
| \$ | 1,215,021 | \$ | 71,851 | \$ | 49,717 | \$ | 1,237,155 |

## 7. LEASES

## A. Operating Leases

The State and its discretely presented component units have entered into various non-cancelable rental agreements that are accounted for as operating leases because the agreements do not meet the criteria to be classified as capital leases. Operating lease payments are chargeable as rent and reported in services and supplies. Rental costs for operating leases for the year ended June 30, 2011, were $\$ 108.7$ million for the primary government and $\$ 24$ million for component units.

Future minimum rental payments for operating leases in effect as of June 30, 2011 (in thousands):

| Year Ending June 30, | Primary <br> Government | Component <br> Units |  |
| :--- | ---: | ---: | ---: |
| 2012 | $\$$ | 91,952 | $\$$ |
| 2013 |  | 73,188 | 17,648 |
| 2014 | 60,049 | 17,057 |  |
| 2015 | 49,481 | 11,235 |  |
| 2016 | 42,097 | 11,047 |  |
| $2017-2021$ | 125,626 | 40,565 |  |
| $2022-2026$ | 25,309 | 7,678 |  |
| $2027-2031$ | 5,374 | - |  |
| $2032-2036$ | 927 | - |  |
| $2037-2041$ |  | 170 | - |
| $2042-2046$ |  | 1 | - |
| $2047-2051$ |  | 1 | - |
| 2052-2056 |  | 1 | - |
| Total future minimum rental payments | $\$$ | 474,176 | $\$$ |
|  |  |  |  |
|  |  |  |  |

## B. Capital Leases

A capital lease is accounted for similar to a purchase on a long-term contract. The underlying property is capitalized at an amount equal to the present value of the minimum lease payments and a corresponding liability is recorded. The liability for capital leases is reported as obligations under capital lease in the accompanying financial statements.

Carrying value of assets acquired through capital leases as of June 30, 2011 (in thousands):

|  | Governmental |  | Business-type |  | Component |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Asset Class | $\$$ | 17,953 | $\$$ | 797 | $\$$ | 17,002 |
| Buildings, property, and equipment |  | $(4,489)$ |  | $(158)$ | $(9,895)$ |  |
|  | Less accumulated depreciation | $\$$ | 13,464 | $\$$ | 639 | $\$$ |
| Total |  |  |  |  | 7,107 |  |

Future minimum lease payments for capital leases and the related net present value as of June 30, 2011 (in thousands):

| Year Ending June 30, | Governmental <br> Activities |  | Business-type <br> Activities | Component <br> Units |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| 2012 | $\$$ | 5,038 | $\$$ | 119 | $\$$ | 1,460 |
| 2013 |  | 4,205 | 103 | 4,182 |  |  |
| 2014 |  | 1,021 | 98 | 419 |  |  |
| 2015 |  | 663 | 96 | 148 |  |  |
| 2016 |  | - | 93 | 124 |  |  |
| $2017-2021$ |  | - | 326 | - |  |  |
| Total future minimum lease payments |  | 10,927 | 835 | 6,333 |  |  |
| Less amounts representing interest |  | $1,289)$ | $(220)$ | $(528)$ |  |  |
| $\quad$ Present value of minimum lease payments | $\$$ | 9,638 | $\$$ | 615 | $\$$ | 5,805 |

## C. Lease Receivables

The State receives income from operating leases on land, property, and equipment leased to non-state entities. The State received rental income of $\$ 11.3$ million for the year ended June 30, 2011, on leased assets with a carrying value of $\$ 49.9$ million, net of $\$ 17$ million in accumulated depreciation.

Future minimum lease revenues for non-cancelable operating leases as of June 30, 2011 (in thousands):

| Year Ending June 30, | Primary <br> Government |  |
| :--- | ---: | ---: |
| 2012 | $\$$ | 8,972 |
| 2013 | 7,138 |  |
| 2014 | 5,623 |  |
| 2015 | 3,744 |  |
| 2016 | 3,355 |  |
| $2017-2021$ | 13,157 |  |
| $2022-2026$ | 10,537 |  |
| $2027-2031$ | 10,969 |  |
| $2032-2036$ | 10,895 |  |
| $2037-2041$ | 8,016 |  |
| $2042-2046$ | 3,283 |  |
| $2047-2051$ | 532 |  |
| $2052-2056$ |  | 246 |
| Total future minimum lease revenues | $\$$ | 86,467 |

## 8. DONOR-RESTRICTED ENDOWMENTS

## Oregon University System

Oregon Revised Statute 351.130 gives the Oregon University System (OUS) authority to use the interest, income, dividends, or profits from donor-restricted endowments for the benefit of the designated institution. The OUS board's current spending policy calls for the annual distribution of 4 percent of the preceding 20quarter moving average of the market value of the endowment funds. For the year ended June 30, 2011, the net amount of appreciation available for authorization for expenditure was $\$ 17.3$ million. The amount available for distribution during fiscal year 2012 is estimated to be $\$ 2.6$ million. The corpus of the endowment funds is reported as nonexpendable net assets, restricted for donor purposes, on the proprietary funds balance sheet and the government-wide statement of net assets. The amount of net appreciation is reported as part of expendable net assets, restricted for education.

## Oregon Health and Science University

Oregon Revised Statutes 128.318, 128.322, 128.326, and 128.328 give the Oregon Health and Science University (OHSU) authority to use the net appreciation of restricted endowments subject to the terms established by the donors. The OHSU board's current spending policy calls for the annual distribution of 4.5 percent of the preceding three-year moving average of the market value of the endowment pool. The net amount of appreciation available for authorization for expenditure at June 30, 2011, was $\$ 61.4$ million. The corpus of the endowment funds is reported as nonexpendable net assets, restricted for education, on the combining balance sheet of the discretely presented component units. The amount of net appreciation is reported as part of expendable net assets, restricted for education.

## 9. SHORT AND LONG-TERM DEBT

## A. Short-term Debt

During the year, the State repaid the tax anticipation notes that were issued in July 2010, to meet seasonal cash management needs within fiscal year 2011. In addition, the Oregon Department of Human Services (DHS) borrowed from the Oregon Short-term Fund to cover end of biennium cash flow needs.

Short-term debt activity for the year ended June 30, 2011 (in thousands):

|  |  | BeginningBalance |  | Additions |  | Deductions |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |
| Tax anticipation notes | \$ |  | - | \$ | 850,815 | \$ | 850,815 | \$ | - |
| DHS line of credit |  |  | - |  | 95,000 |  | - |  | 95,000 |
| Total short-term debt activity | \$ |  | - | \$ | 945,815 | \$ | 850,815 | \$ | 95,000 |

## B. General Obligation Bonds

The State issues general obligation bonds to provide funds for a variety of projects as authorized by the Oregon Constitution. General obligation bonds are secured by a pledge of the full faith, credit, and taxing power of the State.

Specific provisions of the Oregon Constitution authorize general obligation debt to be issued for governmental activities. Article XI-G provides authorization to finance buildings and projects for community colleges. Debt service requirements for community colleges are financed through an appropriation from the General Fund. Obligations issued for highway construction pursuant to Article XI, Section 7, are fully self-supporting. Article XI-H authorizes the financing of pollution abatement and control facilities as well as pollution control and disposal activities. Facilities acquired under the pollution control program are required to conservatively appear to be at least 70 percent self-supporting and self-liquidating from revenues, gifts, federal grants, assessments, user charges, and other fees. Article XI-L provides authorization to finance capital costs of the Oregon Health and Science University. Article XI-O provides authorization to finance pension liabilities through the issuance of general obligation bonds. Article XI-M provides authorization to finance Seismic Rehabilitation projects for public education buildings and XI-N for Emergency Services Buildings. The newly enacted Article XI-Q provides authorization to finance real or personal property projects that will be owned or operated by the State.

The Oregon Constitution also authorizes general obligation debt to be used for business-type activities. Article XI-A authorizes the creation of the Oregon War Veterans' Fund to finance farm and home loans for eligible veterans. Financing of multi-family housing for elderly and disabled persons is authorized in Article XI-I (2). Article XI-J provides authorization to finance loans for the development of small-scale local energy projects. Issuance of general obligation bonds to finance higher education building projects is authorized in Article XI-F (1). The preceding bonds of business-type activities are fully self-supporting. Article XI-G authorizes financing of higher education facilities and institution activities. Debt service requirements for these higher education obligations are financed through an appropriation from the General Fund.

Debt service requirements for general obligation bonds as of June 30, 2011 (in thousands):

|  | Governmental <br> Activities |  | Business-type <br> Activities |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Year ending June 30, | Principal | Interest | Principal $^{1}$ | Interest |  |
| 2012 | $\$ 55,425$ | $\$ 141,526$ | $\$$ | 76,888 | $\$$ |
| 2013 | 66,240 | 140,440 | 71,210 | 109,718 |  |
| 2014 | 83,040 | 137,413 | 72,844 | 106,051 |  |
| 2015 | 93,685 | 133,315 | 76,097 | 100,890 |  |
| 2016 | 104,815 | 128,634 | 79,826 | 98,846 |  |
| $2017-2021$ | 685,045 | 549,904 | 467,014 | 429,149 |  |
| $2022-2026$ | $1,114,995$ | 313,500 | 437,925 | 299,253 |  |
| $2027-2031$ | 333,995 | 44,043 | 431,110 | 191,727 |  |
| $2032-2036$ | 76,600 | 11,064 | 347,215 | 101,085 |  |
| $2037-2041$ | 2,960 | 150 | 242,405 | 28,644 |  |
| $2042-2046$ | - | - | 31,345 | 1,332 |  |
| $2047-2051$ | - | - | 410 | 25 |  |
| Total |  |  |  |  |  |
|  |  |  |  |  |  |

${ }^{1}$ Includes a total of $\$ 209.4$ million of bonds with variable interest rates adjusted daily or weekly based on the rates determined by the remarketing agent. The interest rates at the end of the fiscal year were 0.08 percent for $\$ 44$ million of these bonds, 1.5 percent for $\$ 85.5$ million, 1.9 percent for $\$ 38.9$ million, and 2.25 percent for $\$ 41$ million.

## C. Revenue Bonds

Oregon Revised Statutes (ORS) authorize the State to issue revenue bonds. Revenue bonds are secured by a pledge of revenues derived from the operation of the programs funded by the issuance of these obligations. The resulting bond obligations are not general obligations of the State.

ORS 286A. 560 through 286A.585, 327.700 through 327.711, and 348.716 authorize the State to issue revenue bonds that are supported by unobligated net lottery proceeds. To date, lottery revenue bonds have been issued for infrastructure improvements, state parks, expansion and refurbishment of school facilities, light rail transportation, improvements to state fair facilities, acquisition of state forestland, watershed project grants, and economic development in rural and distressed communities. Lottery revenue bonds have been issued for both governmental and business-type activities.

ORS 367.605 through 367.665 authorize the Oregon Department of Transportation to issue highway user tax bonds for governmental activities to build and maintain public roads. Debt service payments for these bonds are funded by highway user taxes and vehicle registration fees.

ORS 456.645 authorizes the Oregon Housing and Community Services Department to issue revenue bonds for financing single-family mortgage loans and multi-family housing projects. Mortgage payments and fees and rental revenues support these bonds. ORS 285B. 467 through 285B. 482 authorize the Oregon Business Development Department to issue revenue bonds for financing infrastructure improvement projects through the Special Public Works Fund, while ORS 285B. 572 through 285B. 599 authorize the issuance of revenue bonds for financing water projects through the Water Fund. Loan repayments support the bonds associated with these business-type activities.

ORS 353.340 authorizes the Oregon Health and Science University (OHSU), a discretely presented component unit of the State, to issue revenue bonds for the construction and refurbishment of facilities and the acquisition of equipment in accordance with ORS Chapter 287A. The revenue bonds are payable from the revenues of OHSU.

Debt service requirements for revenue bonds as of June 30, 2011 (in thousands):

|  | Governmental <br> Activities |  | Business-type <br> Activities |  | Discretely Presented <br> Component |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Units |  |  |  |  |  |  |

${ }^{1}$ Includes a total of $\$ 265.2$ million of bonds with variable interest rates adjusted weekly based on the rates determined by the remarketing agent. The interest rates at the end of the fiscal year were 2.25 percent for $\$ 160.1$ million of these bonds and 3 percent for $\$ 105.1$ million.
${ }^{2}$ Includes bonds with variable interest rates adjusted monthly based on the London Interbank Offered Rate (LIBOR) plus 0.4 percent not to exceed 11 percent for $\$ 1.4$ million of the bonds and 11.5 percent for $\$ 1.9$ million. The interest rate at the end of the fiscal year for these bonds was 0.6 percent.
${ }^{3}$ Includes bonds with variable interest rates adjusted weekly based on the rates determined by the remarketing agent, not to exceed 12 percent. The interest rates at the end of the fiscal year were 0.06 percent for $\$ 16.1$ million of these bonds, 0.07 percent for $\$ 20$ million, 0.08 percent for $\$ 44.9$ million, 0.09 percent for $\$ 34.7$ million, 0.1 percent for $\$ 119.8$ million, 0.12 percent for $\$ 50$ million, and 0.13 percent for $\$ 35$ million.
${ }^{4}$ Includes bonds with variable rates of interest adjusted every 35 days based on the auction rate. The rate as of fiscal year-end was 0.25 percent for $\$ 86.8$ million of these bonds and 0.35 percent for $\$ 46.9$ million.
${ }^{5}$ Includes $\$ 79.5$ million of bonds with a variable rate of interest that is adjusted weekly. The rate as of fiscal year-end was 0.53 percent.

## D. Certificates of Participation

ORS 283.085 through 283.092 authorize the State to enter into financing agreements through the issuance of certificates of participation. The State has issued certificates of participation to provide funds for the acquisition of computer and telecommunication systems and the acquisition, construction, or remodeling of State facilities. Certificates of participation have been issued for governmental, business-type, and fiduciary activities.

Debt service requirements for certificates of participation as of June 30, 2011 (in thousands):

| Year ending June 30, | Governmental Activities |  |  |  | Business-type Activities |  |  |  | Fiduciary Fund |  |  | d Activities |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Principal |  | Interest |  | Principal |  | Interest |  | Principal |  | Interest |  |
| 2012 | \$ | 95,331 | \$ | 59,454 | \$ | 9,154 | \$ | 5,083 | \$ | 520 | \$ | 188 |
| 2013 |  | 98,099 |  | 55,045 |  | 8,921 |  | 4,709 |  | 550 |  | 161 |
| 2014 |  | 83,462 |  | 50,769 |  | 7,938 |  | 4,341 |  | 580 |  | 132 |
| 2015 |  | 81,463 |  | 46,834 |  | 6,783 |  | 3,971 |  | 615 |  | 101 |
| 2016 |  | 68,762 |  | 43,252 |  | 4,938 |  | 3,694 |  | 640 |  | 69 |
| 2017-2021 |  | 320,571 |  | 170,512 |  | 22,363 |  | 15,412 |  | 675 |  | 35 |
| 2022-2026 |  | 217,880 |  | 104,268 |  | 23,675 |  | 10,263 |  |  |  | - |
| 2027-2031 |  | 186,425 |  | 54,951 |  | 17,980 |  | 4,083 |  | - |  | - |
| 2032-2036 |  | 93,345 |  | 14,166 |  | 5,705 |  | 899 |  | - |  | - |
| 2037-2041 |  | 10,180 |  | 1,087 |  | - |  | - |  | - |  | - |
| Total |  | ,255,518 | \$ | 600,338 | \$ | 107,457 | \$ | 52,455 | \$ | 3,580 | \$ | 686 |

## E. General Appropriation Bonds

During the 2003 legislative session, Senate Bill 856 authorized the State to issue general appropriation bonds. The State has issued general appropriation bonds for general government activities.

Debt service requirements for general appropriation bonds as of June 30, 2011 (in thousands):

|  | Governmental <br> Activities |  |  |
| :--- | ---: | ---: | ---: |
| Year ending June 30, | Principal | Interest |  |
| 2012 | $\$$ | 65,100 | $\$$ |
| 2013 |  | 69,900 | 602 |
| 2014 | 38,195 | 3,136 |  |
| Total | $\$$ | 163,195 | $\$$ |
|  |  |  | 6963 |

## F. Changes in Long-Term Debt

Changes in long-term debt for governmental activities for the year ended June 30, 2011 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending <br> Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |
| Bonds/certificates payable: |  |  |  |  |  |  |  |  |  |  |
| General obligation bonds | \$ | 2,326,280 | \$ | 331,035 | \$ | 40,515 | \$ | 2,616,800 | \$ | 55,425 |
| Revenue bonds |  | 3,270,139 |  | 155,799 |  | 144,441 |  | 3,281,497 |  | 126,054 |
| Certificates of participation |  | 1,452,354 |  | 744 |  | 197,580 |  | 1,255,518 |  | 95,331 |
| General appropriation bonds |  | 223,740 |  | - |  | 60,545 |  | 163,195 |  | 65,100 |
| Less deferred amounts: |  |  |  |  |  |  |  |  |  |  |
| For issuance discounts |  | $(3,241)$ |  | - |  | (154) |  | $(3,087)$ |  | - |
| For issuance premiums |  | 149,102 |  | 46,603 |  | 16,151 |  | 179,554 |  | - |
| On refunding |  | $(25,852)$ |  | $(3,298)$ |  | $(4,532)$ |  | $(24,618)$ |  | - |
| Total governmental bonds/certificates payable | \$ | 7,392,522 | \$ | 530,883 | \$ | 454,546 | \$ | 7,468,859 | \$ | 341,910 |

Changes in long-term debt for business-type activities for the year ended June 30, 2011 (in thousands):

## Business-type activities:

Bonds/certificates payable:

| General obligation bonds | $\$ 2,189,767$ | $\$$ | 380,110 | $\$$ | 235,588 | $\$ 2,334,289$ | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Revenue bonds | $1,634,977$ | 325,201 | 387,180 | $1,572,998$ | 85,181 |  |  |
| Certificates of participation | 116,675 | - | 9,218 | 107,457 | 9,154 |  |  |
| Less deferred amounts: |  |  |  |  |  |  |  |
| For issuance discounts | $(1,837)$ | $(222)$ | $(577)$ | $(1,482)$ | - |  |  |
| For issuance premiums | 48,926 | 22,092 | 5,604 | 65,414 | - |  |  |
| On refunding | $(18,861)$ | $(1,455)$ | $(1,472)$ | $(18,844)$ | - |  |  |
| Accreted interest | 62,677 | 5,860 | 10,133 | 58,404 | - |  |  |
| Total business bonds/certificates payable | $\$ 4,032,324$ | $\$$ | 731,586 | $\$$ | 645,674 | $\$ 4,118,236$ | $\$$ |

Changes in long-term debt for fiduciary fund activities for the year ended June 30, 2011 (in thousands):

## Fiduciary fund activities:

Bonds/certificates payable:
Certificates of participation
Less deferred amounts:
For issuance premiums
On refunding
Total fiduciary bonds/certificates payable

| Beginning | Additions | Reductions | Ending <br> Balance | Due Within <br> One Year |
| :---: | :---: | :---: | :---: | :---: |


| $\$$ | 4,080 | $\$$ | - | $\$$ | 500 | $\$$ | 3,580 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\$$ | 520 |  |  |  |  |  |
|  | 174 |  |  | 26 | 148 |  |  |
|  | $(142)$ | - | $(29)$ | $(113)$ | - |  |  |
| $\$$ | 4,112 | $\$$ | - | $\$$ | 497 | $\$$ | 3,615 |

Changes in long-term debt for the Oregon Health and Science University (OHSU) for the year ended June 30, 2011 (in thousands):

## Discretely presented component units:

Bonds/certificates payable:

Revenue bonds
Less deferred amounts:
For issuance discounts
For issuance premiums
On refunding
Accreted interest
Total OHSU bonds/certificates payable

| Beginning |  | Ending | Due Within |  |
| :---: | :---: | :---: | :---: | :---: |
| Balance | Additions | Reductions | Balance | One Year |

## G. Demand Bonds

## Department of Transportation

Included in revenue bonds payable are $\$ 265.3$ million in State of Oregon, Department of Transportation Highway User Tax Revenue Subordinate Lien Variable Rate Bonds. These bonds are special revenue obligations of the Oregon Department of Transportation (ODOT) and do not constitute a debt or general obligation of the State or any subdivision of the State. The variable rate bonds are secured by and payable solely from pledged State Highway Fund revenues on a subordinate, junior, and inferior basis to ODOT's Senior Lien Bonds as described in the official statement for the respective bond series.

ODOT's variable rate bonds are remarketed weekly by a remarketing agent. Bondholders may elect to tender these bonds by providing written notice to the remarketing agent as specified in the official statement for the series. On the date that bonds are tendered, the remarketing agent will use its best effort to sell the bonds or
may purchase the bonds for its own account. ODOT pays the designated remarketing agent a fee for this service.

ODOT has entered into standby purchase agreements (SBPA) with Dexia Credit Local to provide liquidity in the event that the remarketing agents are unable to sell the tendered bonds and do not choose to buy the bonds for their own account. The SBPA requires Dexia Credit Local to provide funds for the purchase of any un-remarketed bonds, subject to certain conditions set forth in the respective SBPAs.

If a liquidity advance does occur for either the Series 2006B bonds or Series 2007B bonds, the bonds become bank bonds and will begin to accrue interest at the bank's base rate (federal funds rate plus 0.5 percent for the first ninety days; for days 91-180 the rate would be 1 percent plus the higher of (a) the prime rate as listed in the Wall Street Journal or (b) 0.5 percent plus the federal funds rate; thereafter the rate would be 2 percent plus the higher of (a) the prime rate as listed in the Wall Street Journal or (b) 0.5 percent plus the federal funds rate). The bonds remain bank bonds until they are sold by the remarketing agent or the remarketing agent purchases them for its own account. If the bank bonds are not remarketed or purchased by the remarketing agent, principal due in connection with each bank bond will be payable in equal, semi-annual installments commencing on the first business day of the sixth month immediately succeeding the date of the liquidity advance and continuing on the first business day of each sixth month thereafter; provided, that all principal due in connection with the liquidity advance will be due and payable in full no later than the term out end date as specified in the respective SBPA. The maximum bank bond interest rate is the lesser of 12 percent per annum or the maximum rate of interest as permitted by the laws of the State of Oregon.

No tender advances or draws were necessary to purchase any un-remarketed bonds under either Series 2006B bonds or Series 2007B bonds during fiscal year 2011. Therefore, no tender advances or draws were outstanding at June 30, 2011.

Certain terms of the standby bond purchase agreements at June 30, 2011, are listed below (dollars in thousands):

| Series | Outstanding Amount |  | Liquidity Provider | Expiration Date | Commitment Fee | Remarketing Agent | Remarketing Fee |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2006-B1 | \$ | 50,135 | Dexia Credit Local | 6/14/2016 | 0.0950\% | JP Morgan Securities | 0.05\% |
| 2006-B2 |  | 50,135 | Dexia Credit Local | 6/14/2016 | 0.0950\% | Morgan Stanley | 0.05\% |
| 2007-B1 |  | 55,000 | Dexia Credit Local | 6/17/2017 | 0.0950\% | Morgan Stanley | 0.05\% |
| 2007-B2 |  | 55,000 | Dexia Credit Local | 6/17/2017 | 0.0950\% | Bank of America Merril Lynch | 0.05\% |
| 2007-B3 |  | 55,000 | Dexia Credit Local | 6/17/2017 | 0.0950\% | JP Morgan Securities | 0.05\% |

## Department of Veterans' Affairs

Included in long-term debt are the following State of Oregon, General Obligation, Veterans' Welfare Variable Rate Demand Bonds, along with selected terms of their standby bond purchase agreements (SBPAs) at June 30, 2011 (dollars in thousands):


## State of Oregon

These bonds are general obligations of the State and are payable from revenues and reserves of the Veterans' Loan program. The bondholders may tender these bonds on specified dates at a price equal to principal plus accrued interest.

The Department of Veterans' Affairs (DVA) remarketing agent is authorized to use its best efforts to sell the repurchased bonds at face value by adjusting the interest rate on a daily or weekly basis based on the applicable mode. The designated remarketing agent for such bonds will determine the interest rate borne by each series of bonds. DVA pays its designated remarketing agent a fee for this service.

In the event the bonds cannot be remarketed, they will be purchased as specified by the respective SBPA. Under the SBPA for Series 73H, Bayerische Landesbank Girozentrale will commit to purchase any Series 73H unremarketed bonds, in each case subject to certain conditions set forth in the SBPAs. Under the SBPAs for Series 83, 84, 85, 86, 87C, 88B, 89B, and 90B ("Series 83-90B"), Dexia Credit Local will commit to purchase any unremarketed bonds, subject to certain conditions set forth in the SBPAs.

If a tender advance does occur under the Series 73H SBPAs, it will accrue interest at the bank's base rate (either a prime lending rate or the federal funds rate plus one half of 1 percent, whichever is higher). If the tender advance is in default, interest will accrue at the bank's base rate plus 1 percent. Interest on a tender advance must generally be repaid before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be repaid in approximately two years. Tender advances can be repaid earlier than two years, if DVA elects to do so. If repayment of any tender advance does not occur within the specified time frame contained in Series 73H SBPAs, a default will have occurred.

During fiscal year 2011, no tender advances or draws were necessary to purchase any unremarketed bonds under the Series 73H SBPAs. Therefore, no tender advances or draws were outstanding at June 30, 2011.

If a tender advance does occur under the Series 83-90B SBPAs, it will accrue interest at the bank's base rate (either a prime lending rate or the federal funds rate plus one half of 1 percent, whichever is higher) for the time period up to 91 days; at the bank's base rate plus 1 percent for the time period covering 92 days up to the day before the end of the purchase commitment period; at the bank's base rate plus 2 percent for the time period thereafter. If the tender advance is in default, interest will accrue at the bank's base rate plus 2.5 percent. Interest on a tender advance must generally be repaid before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be repaid on the earliest of (a) the date the applicable bonds are paid in full; (b) the conversion date of all or a portion of the applicable bonds to a fixed rate or indexed rate; or (c) the effective date of delivery of a substitute alternative liquidity facility. If repayment of any tender advance does not occur within the specified timeframe contained in the Series $83-90$ B SBPAs, a default has occurred.

During fiscal year 2011, no tender advances or draws were necessary to purchase unremarketed bonds under the Series $83-90 B$ SBPAs. Therefore, no tender advances or draws were outstanding as of June 30, 2011.

## Housing and Community Services Department

Included in Oregon Housing and Community Services Department's (OHCSD) long-term debt is \$320.4 million in variable rate demand bonds. OHCSD's variable rate demand bonds are remarketed weekly by a remarketing agent. Bondholders may elect to tender their bonds by providing written notice to the remarketing agent as specified in the official statement for the series. On the date that bonds are tendered, the remarketing agent will use its best effort to sell the bonds or may purchase the bonds for its own account.

OHCSD has entered into standby bond purchase agreements to provide liquidity in the event that the remarketing agent is unable to sell the tendered bonds and does not choose to buy the bonds for its own account. The standby bond purchase agreement requires the liquidity provider to provide funds for the purchase of the tendered bonds. On the purchase date the bonds become known as liquidity provider bonds or bank bonds and bear interest at the bank rate in accordance with the standby bond purchase agreement. The maximum rate is 12 percent (Bank of America, N. A. and State Street Bank and Trust Company) or 13 percent (KBC Bank N.V.). The bonds remain bank bonds until they are sold by the remarketing agent or the remarketing agent purchases them for its own account. If the bonds are not remarketed or purchased by the remarketing agent for its own account, mandatory redemption in ten equal installments will be paid on the first
business day of January and July, commencing on the first such date to occur after the bonds become liquidity provider bonds (State Street Bank and Trust Company) or at least ninety days after the related purchase date (Bank of America, N.A. and KBC Bank N.V.). There were no bank bonds on June 30, 2011.

Certain terms of the standby purchase agreements and remarketing agreements are listed below (dollars in thousands):

| Series | Outstanding Amount |  | Expiration Date | Commitment Fee |  | Remarketing |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MF 2004 B ${ }^{\text {²}}$ | \$ 14,295 | Bank of America, N.A. | 8/27/2011 | 0.4750\% | Merrill Lynch, Pierce, Fenner \& Smith Inc. | 0.08\% |
| MRB $2003 \mathrm{~L}^{3}$ | 15,000 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | J.P. Morgan Securities, Inc. | 0.07\% |
| MRB 2004 C $^{3}$ | 15,000 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | CitiGroup Global Markets, Inc. | 0.07\% |
| MRB 2004 I $^{3}$ | 15,000 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | J.P. Morgan Securities, Inc. | 0.07\% |
| MRB 2004 L $^{3}$ | 15,000 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | CitiGroup Global Markets, Inc. | 0.07\% |
| MRB 2005 C $^{3}$ | 10,500 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | J.P. Morgan Securities, Inc. | 0.07\% |
| MRB $2005 \mathrm{~F}^{3}$ | 14,885 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | CitiGroup Global Markets, Inc. | 0.07\% |
| MRB $2006 C^{3}$ | 20,000 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | J.P. Morgan Securities, Inc. | 0.07\% |
| MRB $2006 \mathrm{~F}^{3}$ | 20,000 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | CitiGroup Global Markets, Inc. | 0.07\% |
| MRB $2006 \mathrm{G}^{3}$ | 16,105 | State Street Bank and Trust Company | 12/16/2011 | 0.1300\% | CitiGroup Global Markets, Inc. | 0.07\% |
| MRB 2007 E | 30,000 | KBC Bank N.V., New York Branch | 7/30/2012 | 0.0775\% | CitiGroup Global Markets, Inc. | 0.07\% |
| MRB 2007 H | 30,000 | KBC Bank N.V., New York Branch | 7/30/2012 | 0.0775\% | J.P. Morgan Securities, Inc. | 0.07\% |
| MRB 2008 C | 35,000 | KBC Bank N.V., New York Branch | 7/30/2012 | 0.2300\% | Merrill Lynch, Pierce, Fenner \& Smith Inc. | 0.07\% |
| MRB 2008 F | 35,000 | Bank of America, N.A. | 5/12/2014 | 0.8000\% | Merrill Lynch, Pierce, Fenner \& Smith Inc. | 0.07\% |
| MRB $2008 \mathrm{I}^{2}$ | 34,650 | Bank of America, N.A. | 8/25/2011 | 0.4750\% | Merrill Lynch, Pierce, Fenner \& Smith Inc. | 0.07\% |

${ }^{1}$ After June 30, 2011, the expiration date was extended to August 27, 2014. The commitment fee increased to 0.8 percent in August 2011.
${ }^{2}$ After June 30, 2011, the expiration date was extended to August 25, 2014. The commitment fee increased to 0.8 percent in August 2011.
${ }^{3}$ After June 30, 2011, the expiration date was extended to November 1, 2014. The commitment fee increased to 0.8 percent in December 2011.

## Discretely Presented Component Unit

Included in the long-term debt of the discretely presented component unit, Oregon Health Sciences University (OHSU), are demand bonds which are subject to a long-term amortization period but may be put to OHSU at the option of the bondholders in connection with certain remarketing dates. OHSU entered into a three-year irrevocable standby letter of credit with US Bank, NA effective July 17, 2009. The letter of credit will fund any put made by bondholders that is not successfully remarketed. In the event the letter of credit funds a put by bondholders, no principal payments are due for 367 days. If at that time the bonds have not been remarketed or redeemed, the principal is due over a 30-month period. As a result, the bonds are classified as long-term except for the portion that matures within 12 months after June 30, 2011.

## H. No-Commitment Debt

No-commitment debt refers to debt issued to finance public purpose expenditures intended for beneficial ownership by private entities. Such debt bears the name of the State but is secured solely by the credit of the private entity and usually is serviced and administered by a trustee independent of the State. The State has no obligation for payment of this debt. Accordingly, this debt is not reported in the accompanying financial statements.

No-commitment debt as of June 30, 2011 (in thousands):

## Primary Government

| Oregon Business Development Department | $\$$ | 489,700 |
| :--- | :--- | ---: |
| Oregon Facilities Authority |  | $1,565,187$ |
| Housing and Community Services Department | 194,862 |  |
| Total no-commitment debt | $\$$ | $2,249,749$ |

## I. Debt Refundings

Occasionally, the State issues new long-term debt to extinguish the obligation of previously issued bonds or certificates of participation in order to take advantage of lower interest rates. In instances of advanced refunding, the money from the sale of new debt is placed in an irrevocable trust to provide for all future debt service payments on the old debt. The amount of these issuances has provided funds to pay the interest and principal when due on the refunded debt to and including the dates irrevocably fixed for redemption. The trust account assets and liabilities for the defeased debt are not included in the accompanying financial statements.

The following provides a brief description of the current and advance refunding issues that occurred between July 1, 2010 and June 30, 2011:

On August 24, 2010, the Department of Housing and Community Services issued $\$ 88.4$ million in 2010 Series A and B Mortgage Revenue Bonds with an average interest rate of 3.8 percent. These certificates refunded $\$ 88.4$ million of various series outstanding revenue bonds with an average interest rate of 5.7 percent. The current refunding was undertaken to reduce the total debt service payments over the next 20 years by $\$ 20.7$ million and resulted in an economic gain of $\$ 13.6$ million.

On August 25, 2010, the Department of Housing and Community Services issued $\$ 77.7$ million in 2010 Series A Multifamily Housing Revenue Bonds with an average interest rate of 4.1 percent. These bonds refunded $\$ 77.7$ million of various series outstanding revenue bonds with an average interest rate of 5.5 percent. The current refunding was undertaken to reduce the total debt service payments over the next 32 years by $\$ 15.4$ million and resulted in an economic gain of $\$ 9$ million.

On March 29, 2011, the Oregon Department of Energy issued $\$ 13.2$ million in 2011 Series A and B General Obligation Bonds with an average interest rate of 4.7 percent. These bonds refunded $\$ 14.1$ million of outstanding 1998 Series C, 1998 Series E, and 1999 Series A General Obligation Bonds with an average interest rate of 4.9 percent. The current refunding was undertaken to reduce the total debt service payments over the next 7 years by $\$ 1.4$ million and resulted in an economic loss of $\$ 70$ thousand.

On March 31, 2011, the Department of Administrative Services issued $\$ 23.8$ million in 2011 Series B Lottery Revenue Bonds with an average interest rate of 4.7 percent. The bonds were issued to refund $\$ 25.4$ million of various series of outstanding lottery revenue bonds with an average interest rate of 4.0 percent. The current refunding of $\$ 4.5$ million and the advanced refunding of $\$ 20.9$ million were undertaken to reduce the total debt service payments over the next 10 years by $\$ 3.9$ million and resulted in an economic loss of $\$ 717.7$ thousand.

On May 18, 2011, the Department of Administrative Services, on behalf of the Department of Corrections, issued $\$ 90.6$ million in 2011 Series L (XI-Q) General Obligation Bonds with an average interest rate of 5.1 percent. The bonds were issued to refund $\$ 102.2$ million of outstanding 2001 Series B Certificates of Participation with an average interest rate of 3.2 percent. The current refunding was undertaken to reduce the total debt service payments over the next 15 years by $\$ 17.7$ million and resulted in an economic loss of $\$ 1.8$ million.

## J. Defeased Debt

Bonds and certificates of participation outstanding that are considered defeased as of June 30, 2011 (in thousands):

| Primary Government |  |  |
| :---: | :---: | :---: |
| Department of Administrative Services | \$ | 62,944 |
| Business Oregon |  | 19,845 |
| Oregon University System |  | 185,772 |
| Department of Parks and Recreation |  | 882 |
| Department of Transportation |  | 277,154 |
| Department of Housing and Community Services |  | 398 |
| Total defeased bonds and certificates of participation | \$ | 546,995 |

## 10. OTHER LONG-TERM LIABILITIES

## A. Changes in Other Long-Term Liabilities

Changes in other long-term liabilities for governmental activities for the year ended June 30, 2011 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |
| Compensated absences payable | \$ | 163,501 | \$ | 3,991 | \$ | 2,038 | \$ | 165,454 | \$ | 109,207 |
| Claims and judgments payable |  | 1,110,143 |  | 627,897 |  | 675,912 |  | 1,062,128 |  | 128,543 |
| Arbitrage rebate payable |  | 1,615 |  | 462 |  | 575 |  | 1,502 |  | 652 |
| Custodial liabilities |  | 280,962 |  | 351,571 |  | 359,486 |  | 273,047 |  | 269,222 |
| Contracts, mortgages, and notes payable |  | 11,081 |  | 96,422 |  | 5,321 |  | 102,182 |  | 100,410 |
| Obligations under capital lease |  | 13,250 |  | 1,773 |  | 5,385 |  | 9,638 |  | 4,439 |
| Pollution remediation obligation |  | 14,439 |  | 363 |  | 3,916 |  | 10,886 |  | 2,942 |
| Net OPEB obligation |  | 32,179 |  | 5,008 |  | - |  | 37,187 |  | - |
| Total governmental other long-term liabilities | \$ | 1,627,170 | \$ | 1,087,487 | \$ | ,052,633 | \$ | 1,662,024 | \$ | 615,415 |

Internal service funds predominantly serve the governmental funds. Therefore, long-term liabilities for internal service funds are included as part of the totals for governmental activities. The compensated absences liability is generally liquidated through the General Fund, the Public Transportation Fund, the Health and Social Services Fund, the Environmental Management Fund, the Employment Services Fund, and the Community Protection Fund. The claims and judgments liability is generally liquidated through the Employment Services Fund and the Central Services Fund, an internal service fund. The arbitrage rebate liability is generally liquidated through the Revenue Bond Fund. The custodial liabilities are expected to be liquidated by the Common School Fund and the Health and Social Services Fund. The liability for contracts, mortgages, and notes is generally liquidated through the Employment Services Fund and the General Fund. The capital lease obligations are generally liquidated through the Central Services Fund. The pollution remediation obligation will be mainly liquidated through the Environmental Management Fund and the Public Transportation Fund.

Changes in other long-term liabilities for business-type activities for the year ended June 30, 2011 (in thousands):

|  | Beginning <br> Balance |  | Additions | Reductions | Ending <br> Balance | Due Within <br> One Year |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Business-type activities: |  |  |  |  |  |  |  |
| $\quad$ Compensated absences payable | $\$$ | 59,374 | $\$$ | 2,992 | $\$$ | 148 | $\$$ |

Changes in other long-term liabilities for fiduciary fund activities for the year ended June 30, 2011 (in thousands):

## Fiduciary fund activities:

| Custodial liabilities | $\$ 2,084,387$ | $\$ 3,716,743$ | $\$$ | $3,953,795$ | $\$$ | $1,847,335$ | $\$$ | $1,736,956$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Contracts, mortgages, and notes payable | 2,207 | 232 | 265 | 2,174 | 69 |  |  |  |
| Net OPEB obligation | 333 | 50 | 19 | 364 | - |  |  |  |
|  | Total fiduciary other long-term liabilities | $\$ 2,086,927$ | $\$ 3,717,025$ | $\$$ | $3,954,079$ | $\$ 1,849,873$ | $\$$ | $1,737,025$ |

Changes in other long-term liabilities for SAIF Corporation (SAIF) for the year ended December 31, 2010, and for the Oregon Health and Science University (OHSU) for the year ended June 30, 2011 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Discretely presented component units: |  |  |  |  |  |  |  |  |  |  |
| Obligations under life income agreements | \$ | 16,906 | \$ | 228 | \$ |  | \$ | 17,134 | \$ |  |
| Reserve for loss and loss adjustment expense |  | 2,958,911 |  | 365,150 |  | 319,422 |  | 3,004,639 |  | 209,117 |
| Claims and judgments payable |  | 70,743 |  |  |  | 14,652 |  | 56,091 |  | 20,253 |
| Contracts, mortgages, and notes payable |  | 37,413 |  | 3,246 |  | 4,010 |  | 36,649 |  | 1,690 |
| Obligations under capital lease |  | 7,063 |  |  |  | 1,258 |  | 5,805 |  | 1,141 |
| Advances from primary government |  | 22,100 |  | 30,924 |  | 4,376 |  | 48,648 |  | 2,130 |
| Net OPEB obligation |  | 5,108 |  | 1,223 |  |  |  | 6,331 |  |  |
| Derivative instruments liability |  | 12,750 |  |  |  | 4,974 |  | 7,776 |  |  |
| Total comp unit other long-term liabilites | \$ | 3,130,994 | \$ | 400,771 | \$ | 348,692 | \$ | 3,183,073 | \$ | 234,331 |

## B. Arbitrage Rebate Liability

The Tax Reform Act of 1986 placed restrictions on the non-purpose investment earnings from the proceeds of qualified tax-exempt bonds issued after August 15, 1986. Specifically, the non-purpose investment earnings on these bonds are limited to the yield on each individual bond issue (based on the initial offering price to the public). Non-purpose investment earnings in excess of the bond yield limitations are subject to rebate to the federal government. Outstanding arbitrage rebate liabilities as of June 30, 2011 (in thousands):
Primary Government
Department of Human Services ..... \$ ..... 53
Department of Administrative Services ..... 31
Oregon Business Development Department ..... 279
Legislative Administration Committee ..... 24
Military Department ..... 10
Department of Veterans' Affairs ..... 13,171
Department of Corrections ..... 324
Department of Environmental Quality ..... 2
Oregon Youth Authority ..... 2
Oregon University System ..... 275
Department of Education ..... 708
Department of Forestry ..... 2
Parks and Recreation Department ..... 42
Department of Fish and Wildlife ..... 1
Department of Transportation ..... 13
Housing and Community Services Department
Total arbitrage rebate liability ..... $\begin{array}{r}113 \\ \hline\end{array}$

## 11. POLLUTION REMEDIATION OBLIGATION

Pollution remediation obligations address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities, including pre-cleanup activities, cleanup activities, government oversight and enforcement-related activities, and postremediation monitoring. Excluded from pollution remediation obligations are obligations for pollution prevention and control activities, fines and penalties, landfill closure and postclosure care, and other future remediation activities required upon retirement of an asset.

The State recognizes a pollution remediation obligation when it can reasonably estimate the range of expected cash outlays. At June 30, 2011, the State recognized an estimated liability of $\$ 11$ million for pollution remediation activities. The liability, which is reported in the government-wide statement of net assets, was recorded at the current value of the costs the State expects to incur to perform the work.

For many projects, the State can reasonably estimate the range of expected outlays early in the process, using the State's remediation history for similar sites as the basis for the calculations. In other cases, the estimated liability is based on the amount specified in a contract for remediation services or the estimate of the cleanup costs provided by an environmental consulting firm. Expected recoveries from responsible parties or potentially responsible parties and insurance recoveries are included in the estimates and reduce the State's expense. No material expected recoveries were included in the measurement of the State's pollution remediation obligation at June 30, 2011.

When new information indicates changes in expected outlays, the liability for pollution remediation is adjusted. Adjustments may occur due to price fluctuations resulting from delays in contracting specific remediation jobs, changes in technology, changes in legal or regulatory requirements, and changes in the remediation plan or operating conditions.

Currently, the Oregon Department of Environmental Quality (DEQ), as a government responsible for sharing costs under federal law, is obligated to clean up two Superfund sites. Both sites are contaminated with chemicals used in the wood-treatment industry. Contamination was found in the soil, groundwater, and
sediments of adjacent rivers. The Oregon Department of Transportation (ODOT) also performs ongoing pollution remediation. For example, to facilitate the agency's transportation goals, ODOT voluntarily conducts the cleanup of contaminated soil and ground water found within the footprint of a construction project and also removes lead-based paint when performing bridge repairs. In other cases, DEQ has named ODOT as a responsible party or potentially responsible party, or ODOT has entered the contaminated site into the DEQ's Voluntary Cleanup program as the responsible party.

As of June 30, 2011, the State is involved in negotiations related to a confidential, non-judicial mediation process that will result in an allocation of costs associated with the investigation and cleanup of contamination in the Portland Harbor Superfund site. There are over 200 parties, private and public, that may eventually bear a share of the costs. It is too early in the Environmental Protection Agency's remedial action process to estimate the total cleanup costs that may be shared by the liable parties and what portion of that, if any, will be assessed against the State. The Portland Harbor Superfund site is discussed in greater detail in Note 23.

## 12. PLEDGED REVENUES

## A. Unobligated Net Lottery Proceeds

The State has pledged future unobligated net lottery proceeds to repay $\$ 1.2$ billion of lottery revenue bonds. Unobligated net lottery proceeds consist of all revenues derived from the operation of the Oregon State Lottery except for revenues used for payment of prizes and expenses of the Lottery. Proceeds from lottery revenue bonds provide financing for economic development within the state, as well as for the improvement and expansion of state parks and school facilities. The bonds are payable solely from the pledged revenues and are payable through 2031. In fiscal year 2012, principal and interest payments on the bonds are expected to require approximately 24.2 percent of unobligated net lottery proceeds. The total principal and interest remaining to be paid on the bonds is $\$ 1.8$ billion. Principal and interest paid for the current year and total unobligated net lottery proceeds were $\$ 127.5$ million and $\$ 553.7$ million, respectively.

## B. Highway User Taxes and Vehicle Registration Fees

The State has pledged future highway user taxes and vehicle registration fees, net of administrative expenses, operating transfers, and statutory transfers to counties, to repay $\$ 2.2$ billion of highway user tax revenue bonds. Proceeds from the bonds provide financing for the construction, reconstruction, improvement, repair, maintenance and operation, and use of public highways, roads, streets, and roadside rest areas for the State. The bonds are payable solely from the pledged revenues and are payable through November 2034. Fiscal year 2012 principal and interest payments on the bonds are expected to require approximately 25.1 percent of pledged revenues. The total principal and interest remaining to be paid on the bonds is $\$ 3.7$ billion. Principal and interest paid for the current year and total pledged revenues were $\$ 151.6$ million and $\$ 594$ million, respectively.

## 13. INTERFUND TRANSACTIONS

Interfund balances reported in the fund financial statements as of June 30, 2011 (in thousands):

## Due from Other Funds

| Due to Other Funds | General | Health and Social Services |  | Public Transportation |  | Environmental Management |  | Common School |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General | \$ | \$ | 1,684 | \$ | 75 | \$ | 4,520 | \$ | 563 |
| Health and Social Services | 37,178 |  | - |  | - |  | 142 |  | - |
| Public Transportation | 165 |  | - |  | - |  | 12,522 |  | - |
| Environmental Management | 2,161 |  | 33 |  | 4,155 |  | - |  | 237 |
| Common School | 24,373 |  | - |  | - |  | 829 |  | - |
| Nonmajor Governmental Funds | 11,996 |  | 687 |  | 476 |  | 224 |  | - |
| Housing and Community Services | - |  | - |  | - |  | - |  |  |
| Lottery Operations | 145,612 |  | - |  | - |  | - |  | - |
| Unemployment Compensation | - |  | - |  | - |  | - |  | - |
| University System | - |  | - |  | - |  | - |  | - |
| Nonmajor Enterprise Funds | 20,190 |  | 752 |  | - |  | 1,575 |  | - |
| Internal Service Funds | 20,226 |  | - |  | - |  | - |  | - |
| Fiduciary Funds | - |  | - |  | - |  | - |  | - |
| Total | \$ 261,901 | \$ | 3,156 | \$ | 4,706 | \$ | 19,812 | \$ | 800 |


| Advances from Other Funds | Advances to Other Funds |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | CommonSchool |  | Nonmajor Enterprise Funds |  | Internal Service Funds |  | Total |  |
| General | \$ | - | \$ | - | \$ | 677 | \$ | 677 |
| Environmental Management |  | 300 |  | - |  | - |  | 300 |
| Nonmajor Governmental Funds |  | - |  | 101 |  | - |  | 101 |
| University System |  | - |  | 91,144 |  | - |  | 91,144 |
| Nonmajor Enterprise Funds |  | - |  | 100 |  | - |  | 100 |
| Internal Service Funds |  | - |  | 226 |  | - |  | 226 |
| Total | \$ | 300 | \$ | 91,571 | \$ | 677 | \$ | 92,548 |

Interfund balances result from the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures/expenses occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. Advances to and from other funds are not expected to be repaid within one year.

|  | Nonmajor Governmental Funds | Housing and Community Services | Veterans' <br> Loan | Unemployment Compensation | University System |  | Nonmajor Enterprise Funds |  | Internal <br> Service <br> Funds |  | Fiduciary Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ 129,752 | \$ | \$ | \$ 4 | \$ | 7,550 | S | 1,078 | \$ | 87 | S |  | \$ | 145,313 |
|  | 441 | - | - | - |  | - |  | 144 |  | - |  | - |  | 37,905 |
|  | 6,349 | - | - | - |  | - |  |  |  | - |  | - |  | 19,036 |
|  | 374 | - | - | - |  | 110 |  | - |  | - |  | - |  | 7,070 |
|  | 20 | - | - | - |  |  |  | - |  | - |  | 2 |  | 25,224 |
|  | 17,931 | 53 | - | 83 |  | 439 |  | - |  | 2,217 |  | - |  | 34,106 |
|  | 16 | - | - | - |  | - |  | - |  | - |  | - |  | 16 |
|  | - | - | - | - |  | - |  | - |  | - |  | - |  | 145,612 |
|  | 1,589 | - | - | - |  | - |  | - |  | - |  | - |  | 1,589 |
|  | 86 | - | - | - |  | - |  | - |  | - |  | - |  | 86 |
|  | 1 | - | 66 | - |  | - |  | 7 |  | - |  | 369 |  | 22,960 |
|  | 183 | - | - | - |  | - |  | 8 |  | 3 |  | - |  | 20,420 |
|  | - | - | - | - |  | - |  | - |  | - |  | 10,226 |  | 10,226 |
|  | \$ 156,742 | \$ 53 | \$ 66 | \$ 87 | \$ | 8,099 | \$ | 1,237 | \$ | 2,307 | \$ | 10,597 | \$ | 469,563 |

Interfund transfers reported in the fund financial statements as of June 30, 2011 (in thousands):
Transfers from Other Funds

| Transfers to Other Funds | General | Health and Social Services |  | Public Transportation |  | Environmental Management |  | Common School |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General | \$ |  | 14,611 | \$ | 788 | \$ | 84,630 | \$ | 243 |
| Health and Social Services | 69,443 |  | - |  | - |  | 675 |  | - |
| Public Transportation | 4,999 |  | - |  | - |  | 30,120 |  | - |
| Environmental Management | 21,625 |  | 84 |  | 352 |  |  |  | 8,709 |
| Common School | 48,745 |  | - |  | - |  | 5,530 |  |  |
| Nonmajor Governmental Funds | 623,055 |  | 39,969 |  | 954 |  | 616 |  | - |
| Housing and Community Services |  |  | - |  | - |  | - |  |  |
| Veterans' Loan | - |  |  |  | - |  |  |  |  |
| Lottery Operations | 553,723 |  | - |  | - |  | - |  | - |
| Unemployment Compensation | - |  | - |  | - |  | - |  | - |
| University System | 2,562 |  | - |  | - |  | - |  | - |
| Nonmajor Enterprise Funds | 123,141 |  | 7,980 |  | 5,081 |  | 87 |  | - |
| Internal Service Funds | 23,358 |  | 7,669 |  | - |  | 375 |  | - |
| Total | \$ 1,470,651 | \$ | 70,313 | \$ | 7,175 | \$ | 122,033 | \$ | 8,952 |

Transfers are used to (1) move revenues from the fund required by statute or the State's budget to collect them to the fund authorized by statute or the State's budget to expend them; (2) move receipts restricted to debt service or capital construction to the appropriate funds; and (3) move unrestricted revenues collected by the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

| $\qquad$ |  | Unemployment Compensation | University System | Nonmajor Enterprise Funds |  | Internal <br> Service <br> Funds | Fiduciary Funds | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 605,703 | \$ | \$374,616 | \$ | 141,875 | \$ | \$ | \$ 1,222,466 |
|  | 103,189 | - | - |  | 37,395 | 2,091 | - | 212,793 |
|  | 221,590 | - | - |  | - | - | - | 256,709 |
|  | 26,826 | - | 2,021 |  | - | 205 | - | 59,822 |
|  | 287 | - | - |  | - | - | - | 54,562 |
|  | 83,982 | 1,100 | 31,967 |  | 18,473 | - | 568 | 800,684 |
|  | 174 | - | - |  | - | - | - | 174 |
|  | 226 | - | - |  | - | - | - | 226 |
|  | 1,444 | - | - |  | - | - | - | 555,167 |
|  | 35,751 | - | - |  | - | - | - | 35,751 |
|  | 28,778 | - | - |  | - | - | 86 | 31,426 |
|  | 14,270 | - | - |  | 3,760 | 768 | - | 155,087 |
|  | 11,892 | - | - |  | 51 | - | - | 43,345 |
| \$ | 1,134,112 | \$ 1,100 | \$ 408,604 | \$ | 201,554 | \$ 3,064 | \$ 654 | \$ 3,428,212 |

## 14. SEGMENT INFORMATION

Oregon Revised Statutes (ORS) 285B. 410 through 285B. 482 create the Special Public Works Fund and authorize the Oregon Business Development Department (OBDD) to issue revenue bonds to finance loans to municipalities for infrastructure projects. ORS 285B. 560 through 285B. 599 establish the Water Fund and authorize OBDD to issue revenue bonds to finance loans to municipalities for safe drinking water projects and waste water system improvement projects. Loan repayments are pledged to repay the outstanding bonds.

ORS 456.645 authorizes the Oregon Housing and Community Services Department (OHCSD) to issue revenue bonds to finance single-family mortgage loans and multi-family housing projects. Article XI-I (2) of the Oregon Constitution authorizes OHCSD to finance multi-family housing for elderly and disabled persons. Mortgage payments and fees and rental revenues support these bonds.

Summary financial information for the Special Public Works Fund, the Water Fund, and OHCSD's various bond funds for the year ended June 30, 2011 (in thousands):

## Condensed balance sheet

Assets:
Interfund receivables
Other current assets
Other noncurrent assets
Deferred outflows
Total assets
Liabilities:
Due to other funds
Current liabilities
Noncurrent liabilities
Total liabilities
Net assets:
Restricted
Unrestricted
Total net assets
Total liabilities and net assets

| Special Public | Water | Mortgage <br> Revenue | Homeowner <br> Revenue |
| :---: | :---: | :---: | :---: |
| Works | Wats |  |  |
| Fund | Fund | Bonds | Bonds |

## Condensed statement of cash flows

Net cash provided (used) by:
Operating activities
Noncapital financing activities
Investing activities
Net increase (decrease)
Beginning cash and cash equivalents (as restated)
Ending cash and cash equivalents

## Condensed balance sheet

Assets:
Current assets
Noncurrent assets
Deferred outflows
Total assets
Liabilities:
Interfund payables
Other current liabilities
Noncurrent liabilities
Total liabilities
Net assets:
Restricted
Total net assets Total liabilities and net assets

## Condensed statement of revenues, expenses, and changes in fund net assets

Operating activities:
Loan interest income
Other operating revenue
Depreciation and amortization
Other operating expenses
Operating income (loss)
Total nonoperating revenues (expenses)
Transfers from other funds
Transfers to other funds
Change in net assets
Beginning net assets (as restated)
Ending net assets


|  | Multifamily <br> Housing <br> Revenue <br> Bonds | Multiple <br> Purpose Bonds |  | Elderly and Disabled Housing Fund |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 8,587 | \$ | 1,323 |  | 20,704 |
|  | 184,990 |  | 13,093 |  | 204,386 |
|  | 1,071 |  |  |  |  |
|  | 194,648 |  | 14,416 |  | 25,0 |


| $\$$ | - | $\$$ | - | $\$$ |
| ---: | ---: | ---: | ---: | ---: |
|  | 7,713 | 1,218 | 19,777 |  |
|  | 166,046 | 3,731 | 140,508 |  |
|  | 173,759 | 4,949 | 160,286 |  |
|  |  |  |  |  |
|  | 20,889 | 9,467 | 64,804 |  |
|  | 20,889 | 9,467 | 64,804 |  |
| $\$$ | 194,648 | $\$$ | 14,416 | $\$$ |


|  | ifamily using venue onds | Multiple Purpose Bonds |  |  | erly and sabled ousing Fund |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 9,811 | \$ | 770 | \$ | 10,486 |
|  | - |  | - |  | 74 |
|  | (123) |  | (21) |  | (117) |
|  | $(8,223)$ |  | (640) |  | $(10,151)$ |
|  | 1,465 |  | 109 |  | 292 |
|  | (515) |  | 48 |  | 687 |
|  | 1,425 |  |  |  |  |
|  | $(2,000)$ |  | $(2,925)$ |  | (159) |
|  | 375 |  | $(2,768)$ |  | 820 |
|  | 20,514 |  | 12,235 |  | 63,984 |
| \$ | 20,889 | \$ | 9,467 | \$ | 64,804 |

## Condensed statement of cash flows

Net cash provided (used) by:
Operating activities
Noncapital financing activities
Investing activities
Net increase (decrease)
Beginning cash and cash equivalents (as restated) Ending cash and cash equivalents

| Multifamily |  | Elderly and |
| :---: | :---: | :---: |
| Housing | Multiple | Disabled |
| Revenue | Purpose | Housing |
| Bonds | Bonds | Fund |

## 15. EMPLOYEE RETIREMENT PLANS

## A. Plan Descriptions

## Public Employees Retirement System

The Public Employees Retirement System (PERS) provides defined benefit and defined contribution retirement plans for units of State government, school districts, community colleges, and political subdivisions. PERS is administered under the Oregon Revised Statutes (ORS), Chapters 238 and 238A, and Internal Revenue Code Section 401(a) by the Public Employees Retirement Board. Plan assets of the defined benefit, defined contribution, postemployment healthcare, and deferred compensation plans may legally be used to pay benefits only to the plan members or plan beneficiaries for whom the assets were accumulated. The PERS defined benefit plans provide pension benefits, death benefits, disability benefits, and postemployment healthcare benefits.

PERS features both a cost-sharing multiple-employer pension plan and an agent multiple-employer pension plan. Participation in the PERS cost-sharing multiple-employer plan is mandatory for state agencies that comprise the primary government, as well as community colleges and school districts. PERS is an agent multiple-employer plan for political subdivisions that have not elected to join the State and Local Government Rate Pool. Participation by most political subdivisions is optional, but irrevocable if elected. The State has no obligation to contribute, and it does not contribute, to the agent multiple-employer pension plan. At June 30, 2011, PERS had 906 employer members consisting of:

| State agencies | 115 |
| :--- | ---: |
| Community colleges | 17 |
| School districts | 289 |
| Political subdivisions | 485 |

In 1995, the Oregon Legislature passed a bill that created a second tier of benefits for those employees who established membership on or after January 1, 1996. The second tier does not enjoy the Tier One assumed earnings rate guarantee and sets the normal retirement age at 60, compared to 58 for Tier One. As of June 30 , 2011, there were 51,503 active and 21,119 inactive members for a total of 72,622 PERS Tier One plan members and 51,093 active and 17,115 inactive members for a total of 68,208 PERS Tier Two plan members.

In 2003, the Oregon Legislature enacted a bill that created the Oregon Public Service Retirement Plan (OPSRP). OPSRP consists of the defined benefit Pension Program and the defined contribution Individual Account Program (IAP). OPSRP is part of PERS and is administered by the PERS Board. Membership includes public employees hired on or after August 29, 2003. As of June 30, 2011, there were 80,753 active and 3,598 inactive members for a total of 84,351 OPSRP members.

Beginning January 1, 2004, active PERS Tier One and Tier Two plan members became members of the IAP. The Tier One and Tier Two plan members retain their existing PERS accounts; however, member contributions are now deposited into the members' IAP accounts.

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Notes to the Financial Statements
The PERS defined benefit and defined contribution retirement plans are reported as pension trust funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the fiduciary funds basic financial statements. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. That report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at:
http://oregon.gov/PERS/section/financial reports/financials.shtml

## Optional Plans

The 1995 Oregon Legislature enacted legislation that authorized the Oregon University System (OUS) to offer a defined contribution retirement plan as an alternative to PERS. Effective April 1, 1996, OUS established the Optional Retirement Plan (ORP), which was made available to OUS unclassified faculty and staff who are eligible for PERS membership. The ORP consists of three tiers. Membership in ORP Tier One and Tier Two is determined using the same criteria as PERS. The third tier is determined by membership in OPSRP.

In addition to PERS and ORP, eligible unclassified employees hired on or before September 9, 1995, may participate in the Teacher's Insurance and Annuity Association and College Retirement Equities Fund retirement program. This defined contribution plan was closed to new enrollment at the time the ORP became effective in 1996.

Effective July 1, 1996, the Oregon Health and Science University (OHSU), which is a discretely presented component unit, established the University Pension Plan (UPP). The UPP is a defined contribution plan that is available to employees as an alternative to PERS. Employees become fully vested in employer contributions over a three to four-year period.

## B. Summary of Significant Accounting Policies

The financial statements for the PERS retirement plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Expenses are recognized when incurred. Benefits and refunds are recognized when due and payable.

Plan investments are reported at fair value. The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and, generally, values debt securities by using evaluated bid prices. The fair value of publicly traded real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services. For securities that do not have an active market, such as private placements or commingled investment vehicles, the custodian's pricing agent or investment manager uses a similar benchmark security to estimate fair value. The benchmark used to value a debt security, for example, typically has a coupon rate and maturity date comparable to the debt security being valued, as well as similar market risk.

Investments in private equities are recorded at fair value, as of June 30, 2011, as determined by PERS management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Investments in real estate, with the exception of publicly traded REITS for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2011, as determined by PERS management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years and, between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. Valuation of

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## Notes to the Financial Statements

investments in real estate partnerships, in the absence of observable market prices, rely on the general partners to determine fair value by using valuation methodologies considered to be most appropriate for the type of investment, giving consideration to a range of factors they believe would be considered by market participants, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in the PERS Opportunity Portfolio are recorded at fair values as of June 30, 2011, as determined by the respective general partner or account manager. (The Opportunity Portfolio is an investment portfolio within the PERS Fund that utilizes innovative investment approaches across a wide range of investment opportunities.) Investments in the Opportunity Portfolio representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining certain private equity, real estate portfolio, and Opportunity Portfolio investment valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments; the recorded fair values may materially differ from the amounts eventually realized from the sale or other disposition of these investments.

## C. Funding

## Primary Government

To pay for PERS pension benefits, state agencies make required contributions based on a percentage of employee payrolls. The retirement contribution rates include an actuarially determined employer rate and a member contribution rate. The PERS Board updates the employer rates every two years, effective July 1 of each odd-numbered year. Currently, the member contribution, known as the $6 \%$ pick-up, is set by statute and is paid by state agencies. These two contributions are paid to the State's pension system and are invested at an acceptable level of investment risk as determined by the Oregon Investment Council.

The PERS employer contribution rates for state agencies for the biennium beginning July 1, 2009, and ending June 30, 2011, expressed as a percentage of covered payroll:

| Tier One and Tier Two Employer Rates |  |  | OPSRP Employer Rates |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| General Service | Police and Fire |  | General Service | Police and Fire |  |
| $1.69 \%$ | $9.87 \%$ |  |  | $2.63 \%$ | $5.34 \%$ |

State agencies' employer contributions to PERS for fiscal years ended June 30, 2011, 2010, and 2009, totaled approximately $\$ 79.5$ million, $\$ 66.4$ million, and $\$ 145.8$ million, respectively. The actual contribution equaled the annual required contribution in each fiscal year. The required contribution rates for the biennium ending June 30, 2011, were significantly lower than the required contribution rates for the prior biennium.

In fiscal year 2004, the State issued $\$ 2$ billion in pension obligation bonds to reduce the PERS pension liability. As a result, the actual contribution exceeded the annual required contribution in that fiscal year, creating a net pension asset that is being amortized using the level dollar closed method over 22 years and an assumed interest rate of 8 percent. The primary government's employer cost for the PERS pension plan for fiscal year 2011 was $\$ 136.6$ million and included $\$ 57.1$ million of amortization. State agencies pay an additional assessment to cover the annual debt service requirements attributable to the pension bonds.

## Oregon University System's Optional Retirement Plan (ORP)

Under the ORP, the employee contribution rate is 6 percent and is paid by OUS. The employer contribution rates for fiscal year 2011 were 11.9 percent for ORP Tier One and ORP Tier Two and 5.9 percent for the OPSRP equivalent. Total OUS employer contributions to the ORP for the years ended June 30, 2011, 2010, and 2009, were approximately $\$ 21.6$ million, $\$ 21$ million, and $\$ 25.8$ million, respectively. The OUS employee contributions to the ORP for the years ended June 30, 2011, 2010, and 2009, were approximately $\$ 14.2$ million, $\$ 13.6$ million, and $\$ 13$ million.

## Discretely Presented Component Units

The SAIF Corporation's employer contributions to PERS for years ended December 31, 2010, 2009, and 2008, were approximately $\$ 1.3$ million, $\$ 2.6$ million, and $\$ 3.7$ million, respectively. Employer contributions to PERS for the Oregon Health and Science University (OHSU) for fiscal years ended June 30, 2011, 2010, and 2009, were approximately $\$ 12.5$ million, $\$ 11.7$ million, and $\$ 11.8$ million, respectively. For both component units, the actual contribution equaled the annual required contribution in each year.

The OHSU Board of Directors determines the contribution rate for OHSU's University Pension Plan (UPP). Employer contributions to the plan are 6 percent of salary and employee contributions are an additional 6 percent. Currently, OHSU is funding employee contributions. OHSU's employer contributions to the UPP for the years ended June 30, 2011, 2010, and 2009, were approximately $\$ 21.6$ million, $\$ 18.4$ million, and $\$ 16.2$ million, respectively, and were equal to the employee contributions for each year.

## 16. OTHER POSTEMPLOYMENT BENEFIT PLANS

## A. Public Employees Retirement System

## Plan Descriptions

The Public Employees Retirement System (PERS) board contracts for health insurance coverage on behalf of the members of PERS. Eligible retirees pay their own age-adjusted premiums. To help retirees defray the cost of these premiums, PERS also administers two separate defined benefit other postemployment benefit (OPEB) plans: the Retirement Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA).

The RHIA is a cost-sharing, multiple-employer OPEB plan in which 906 employers participate. Established under Oregon Revised Statute (ORS) 238.420, the plan provides a payment of up to $\$ 60$ toward the monthly cost of health insurance for eligible PERS members. To be eligible to receive the RHIA subsidy, the member must (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIA plan. The number of RHIA plan members receiving benefits was 40,292 as of June 30, 2011.

The RHIPA is a single-employer OPEB plan established under ORS 238.415. The plan provides payment of the average difference between the health insurance premiums paid by retired state employees under contracts entered into by the PERS board and health insurance premiums paid by state employees who are not retired. PERS members are qualified to receive the RHIPA subsidy if they have eight or more years of qualifying service in PERS at the time of retirement or receive a disability pension calculated as if they had eight or more years of qualifying service, but are not eligible for federal Medicare coverage. A surviving spouse or dependent of a deceased retired state employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired on or after September 29, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations of the RHIPA plan. The number of RHIPA plan members receiving benefits was 1,004 as of June 30, 2011.

Both RHIA and RHIPA are closed to employees hired on or after August 29, 2003, who had not established membership prior to that date.

The RHIA and RHIPA defined benefit OPEB plans are reported separately under Other Employee Benefit Trust Funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the fiduciary funds basic financial statements. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. That report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at:
http://oregon.gov/PERS/section/financial reports/financials.shtml

## Summary of Significant Accounting Policies

The financial statements for the PERS OPEB plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Expenses are recognized when incurred. Benefits and refunds are recognized when due and payable. Plan investments are reported at fair value. The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and, generally, values debt securities by using evaluated bid prices. The fair value of publicly traded real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services. For securities that do not have an active market, such as private placements or commingled investment vehicles, the custodian's pricing agent or investment manager uses a similar benchmark security to estimate fair value. The benchmark used to value a debt security, for example, typically has a coupon rate and maturity date comparable to the debt security being valued, as well as similar market risk.

Investments in private equities are recorded at fair value, as of June 30, 2011, as determined by PERS management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Investments in real estate, with the exception of publicly traded REITS for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2011, as determined by PERS management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years and, between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. Valuation of investments in real estate partnerships, in the absence of observable market prices, rely on the general partners to determine fair value by using valuation methodologies considered to be most appropriate for the type of investment, giving consideration to a range of factors they believe would be considered by market participants, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in the PERS Opportunity Portfolio are recorded at fair values as of June 30, 2011, as determined by the respective general partner or account manager. (The Opportunity Portfolio is an investment portfolio within the PERS Fund that utilizes innovative investment approaches across a wide range of investment opportunities.) Investments in the Opportunity Portfolio representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by
reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining certain private equity, Opportunity Portfolio, and real estate portfolio investment valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments; the recorded fair values may materially differ from the amounts eventually realized from the sale or other disposition of these investments.

## Funding

Both of the OPEB plans administered by PERS are funded through actuarially determined employer contributions. For the biennium ended June 30, 2011, state agencies contributed 0.1 percent of PERScovered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIA benefits. In addition, state agencies contributed 0.19 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contributions were approximately $\$ 5.8$ million, $\$ 5.8$ million, and $\$ 7.5$ million for years ended June 30, 2011, 2010, and 2009, respectively. The actual contribution equaled the annual required contribution in each fiscal year. (See Note 15 for details concerning Tier One, Tier Two, and OPSRP membership in PERS.)

The funded status of the RHIA postemployment healthcare plan as of the most recent actuarial valuation date (dollars in millions):

|  |  | Actuarial |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actuarial | Accrued | Unfunded |  |  | UAAL <br> as a \% of |
| Actuarial | Value of | Liability | AAL | Funded | Covered | Covered <br> Caluation |
| Assets | (AAL) | (UAAL) | Ratio | Payroll | Payroll <br> Date | (a) |

For the biennium ended June 30, 2011, state agencies contributed 0.06 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIPA benefits. In addition, state agencies contributed 0.02 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contributions were approximately $\$ 1.4$ million, $\$ 1.5$ million, and $\$ 2$ million for the years ended June 30, 2011, 2010, and 2009, respectively. The actual contribution equaled the annual required contribution in each fiscal year.

The funded status of the RHIPA postemployment healthcare plan as of the most recent actuarial valuation date (dollars in millions):

|  | Actuarial | Actuarial Accrued | Unfunded |  |  | UAAL as a \% of |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarial | Value of | Liability | AAL | Funded | Covered | Covered |
| Valuation | Assets | (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| Date | (a) | (b) | (b-a) | (a/b) | (c) | ((b-a)/c) |
| 12/31/2010 | \$5.7 | \$33.9 | \$28.2 | 16.8\% | \$2,379.7 | 1.2\% |

## Actuarial Methods and Assumptions

The PERS postemployment healthcare benefit obligation, including both RHIA and RHIPA, was determined as part of the actuarial valuation prepared by the PERS consulting actuary at December 31, 2010, using the projected unit credit cost method. Significant assumptions used in the actuarial valuation include an 8 percent per annum rate of return on the investment of present and future assets and projected payroll growth of 3.75 percent for both the RHIA and RHIPA plans. The RHIPA plan uses a healthcare cost inflation adjustment
graded from 7 percent in 2011 to 4.5 percent in 2029. The RHIPA plan's inflation assumption is 2.75 percent, which is a subcomponent of the payroll growth rate. There is no inflation assumption for RHIA postemployment benefits because the payment amount is set by statute and is not adjusted for increases in healthcare costs. The actuarial value of plan assets for both the RHIA and the RHIPA is equal to the asset's fair market value on the valuation date. The amount of net assets available for other postemployment benefits for RHIA and RHIPA at June 30, 2011, was $\$ 248$ million and $\$ 5.1$ million, respectively.

## B. Public Employees Benefit Board

## Plan Description

The State participates in a defined benefit postemployment healthcare plan administered by the Public Employees Benefit Board (PEBB). This plan offers healthcare assistance to eligible retired employees and their beneficiaries. Chapter 243 of the Oregon Revised Statutes gives the board the authority to establish and amend the benefit provisions of the PEBB Plan. Eleven employers participate in the PEBB Plan, which is considered an agent multiple-employer plan for financial reporting purposes. As of June 30, 2011, PEBB Plan members consisted of 50,450 active employees and 1,963 retired employees and beneficiaries receiving benefits. PEBB does not issue a separate, publicly available financial report.

The PEBB Plan allows qualifying retired employees to continue their "active" health insurance coverage on a self-pay basis until they are eligible for Medicare. Participating retirees pay their own monthly premiums. However, the premium amount is based on a blended rate that is determined by pooling the qualifying retirees with active employees, thus, creating an "implicit rate subsidy."

## Summary of Significant Accounting Policies

The PEBB plan's implicit rate subsidy, if not fully funded, represents an obligation of the State, the net OPEB obligation. The net OPEB obligation for the year ended June 30, 2011, is $\$ 55.4$ million and is allocated to the participating funds based on each fund's proportionate share of annual health insurance premium costs. The portion of the net OPEB obligation related to governmental activities is reported in the internal service funds balance sheet and the government-wide statement of net assets; the portion related to business-type activities is reported in the proprietary funds balance sheet and the government-wide statement of net assets. The portion related to fiduciary activities is reported in the statement of fiduciary net assets.

## Funding

The PEBB's funding policy provides for employer contributions in amounts sufficient to fund the cost of active employee health benefits, including the retiree rate subsidy, on a pay-as-you-go basis. Administrative costs of the PEBB Plan are financed by up to 2 percent of employer and plan member contributions. For the year ended June 30, 2011, retired plan members contributed $\$ 25.8$ million through their required contributions. The average monthly contribution was $\$ 1,097$. Active employees do not make contributions.

The funded status of the PEBB postemployment healthcare plan as of the most recent actuarial valuation date (dollars in millions):


The schedule of funding progress, which is included in the required supplementary information that immediately follows the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## Actuarial Methods and Assumptions

The PEBB postemployment healthcare benefit obligation was determined as part of the actuarial valuation prepared by the PEBB consulting actuary at July 1, 2009, using the entry age normal cost method. The

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Notes to the Financial Statements
State's annual OPEB expense is based on the annual required contribution (ARC), an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over thirty years. Significant assumptions used in the actuarial valuation include a 4 percent per annum rate of return on the investment of present and future assets, and a medical healthcare cost inflation adjustment graded from an average of 8.35 percent in 2010 to an average of 4.5 percent in 2026 and beyond. The dental healthcare cost inflation adjustment was graded from an average of 5.75 percent in 2010 to an average of 4.5 percent for 2026 and beyond. The vision healthcare cost inflation adjustment was graded at 3 percent for all years. The unfunded actuarial accrued liability is being amortized as a level dollar amount using an open 30-year period.

For fiscal years ended June 30, 2011, 2010, and 2009, the components of the PEBB Plan's annual OPEB cost, the amounts actually contributed, and changes to the net OPEB obligation (in millions):

Annual required contribution
Interest on net OPEB obligation
ARC adjustment
Annual OPEB cost (expense)
Contributions made
Increase in net OPEB obligation
Net OPEB obligation - beginning of year
Net OPEB obligation - end of year
Percent of annual OPEB cost contributed


## C. Discretely Presented Component Units

## SAIF Corporation

SAIF Corporation (SAIF) administers a single-employer defined benefit postemployment healthcare plan. SAIF employees retiring under Oregon PERS are eligible to receive medical coverage for the employee and eligible dependents until age 65. Retirees must pay the premium for the coverage elected. Premiums for coverage are identical for active and retired employees, except to the extent that SAIF pays all or a portion of its active employees' premiums. Participating retirees pay their own monthly premiums based on a blended premium rate since retirees are pooled together with active employees for insurance rating purposes. Benefit provisions are established by SAIF Corporation. The plan does not issue a separate, publicly available financial report.

SAIF's funding policy provides for contributions at amounts sufficient to fund benefits on a pay-as-you-go basis. For the year ended December 31, 2010, retired plan members contributed $\$ 645$ thousand through their required contributions. The required contribution rate per member was an average of $\$ 572$ per month.

The funded status of the SAIF plan as of the most recent actuarial valuation date (dollars in thousands):

| Actuarial | Actuarial | Actuarial <br> Accrued <br> Liability | Unfunded | Funded | Covered | UAAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date | Assets <br> (a) | (AAL) | (UAAL) | Ratio <br> (a/b) | Payroll <br> (c) | Payroll ((b-a)/c) |
| 1/1/2009 |  | \$5,701 | \$5,701 |  | \$57,228 | 10\% |

The postemployment healthcare benefit obligation was determined as part of the actuarial valuation prepared by a consulting actuary as of January 1, 2009, using the projected unit credit cost method. Significant assumptions used in the actuarial valuation include a 5.5 percent investment rate of return. The annual medical healthcare cost trend rate is expected to increase 7.5 percent in the first year, 6.5 percent in the second year, 6 percent in the third through seventh year, 5.5 percent for the eighth through twenty-seventh
year, and 5 percent thereafter. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis for 15 years.

For the years ended December 31, 2010, 2009, and 2008, the components of SAIF's annual OPEB cost, the amounts actually contributed to the plan, and changes in SAIF's net OPEB obligation (in thousands):

Annual required contribution
Interest on net OPEB obligation
ARC adjustment
Annual OPEB cost (expense)
Contributions made
Increase in net OPEB obligation
Net OPEB obligation - beginning of year
Net OPEB obligation - end of year
Percent of annual OPEB cost contributed

| $\begin{gathered} \text { December 31, } \\ 2010 \end{gathered}$ |  | $\begin{gathered} \text { December 31, } \\ 2009 \end{gathered}$ |  | $\begin{gathered} \text { December 31, } \\ 2008 \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 762 | \$ | 730 | \$ | 408 |
|  | 49 |  | 26 |  | 13 |
|  | (68) |  | (36) |  | (19) |
|  | 743 |  | 720 |  | 402 |
|  | (376) |  | (299) |  | (174) |
|  | 367 |  | 421 |  | 228 |
|  | 893 |  | 472 |  | 244 |
| \$ | 1,260 | \$ | 893 | \$ | 472 |
|  | 50.6\% |  | 41.5\% |  | 43.3\% |

## Oregon Health and Science University

The Oregon Health and Science University (OHSU) administers a single-employer defined benefit postemployment healthcare plan. OHSU retiring employees are eligible to receive medical coverage for themselves and spouses until age 65. Retirees must pay the full premium for the coverage elected. The plan funding policy provides for contributions at amounts sufficient to fund benefits on a pay-as-you-go basis. Fulltime active employees also make contributions. Participating retirees pay their own monthly premiums based on a blended premium rate since retirees are pooled together with active employees for insurance rating purposes. The plan does not issue a separate, publicly available financial report.

The funded status of the OHSU plan as of the most recent actuarial valuation date (dollars in thousands):

| Actuarial | Actuarial |  |  |  |  | UAAL as a \% of |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Actuarial Value of | Accrued Liability | Unfunded AAL | Funded | Covered |  |
| Valuation | Assets | (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| Date | (a) | (b) | (b-a) | (a/b) | (c) | ( $(\mathrm{b}-\mathrm{a}) / \mathrm{c}$ ) |
| 1/1/2010 | - | \$19,185 | \$19,185 |  | \$669,000 | 2.9\% |

The actuarial valuation as of January 1, 2010, used an assumed discount rate of 3.5 percent. The assumed healthcare cost trend rate is 8.7 percent in 2011, declining gradually to 4.5 percent in 2027, and remaining at 4.5 percent thereafter. The actuarial cost method used is the projected unit credit method.

For fiscal years ended June 30, 2011, 2010, and 2009, the components of OHSU's annual OPEB cost, the amounts actually contributed to the plan, and changes in OHSU's net OPEB obligation (in thousands):

Annual required contribution
Interest on net OPEB obligation
Annual OPEB cost (expense)
Contributions made
Increase in net OPEB obligation
Net OPEB obligation - beginning of year
Net OPEB obligation - end of year
Percent of annual OPEB cost contributed

| June 30,$2011$ |  | June 30,$2010$ |  | June 30, 2009 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,719 | \$ | 2,262 | \$ | 2,355 |
|  | 145 |  | 102 |  | 185 |
|  | 1,864 |  | 2,364 |  | 2,540 |
|  | $(1,008)$ |  | $(1,064)$ |  | (960) |
|  | 856 |  | 1,300 |  | 1,580 |
|  | 4,215 |  | 2,915 |  | 1,335 |
| \$ | 5,071 | \$ | 4,215 | \$ | 2,915 |
|  | 54\% |  | 45\% |  | 38\% |

# State of Oregon <br> Notes to the Financial Statements 

## D. Using Actuarial Valuations

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective and include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

## 17. DEFERRED COMPENSATION PLANS

## A. Primary Government

The Oregon Savings Growth Plan (OSGP) is a deferred compensation plan available to eligible state employees. Employee contributions are deposited into the Deferred Compensation Fund established by Oregon Revised Statute 243.411. To participate, an employee enters into an individual agreement with the State to defer current earnings to be paid at a future date. The Public Employees Retirement System (PERS) administers the plan. As trustee of the assets, PERS contracts with ING to maintain OSGP participant records. The Office of the State Treasurer, as custodian of the assets, contracts with State Street Bank and Trust Company to provide financial services. PERS may assess a charge to participants not to exceed 2 percent on amounts deferred, both contributions and investment earnings, to cover costs incurred for administering the program. Actual charges to participants, including investment charges, for the year ended June 30, 2011, averaged 0.25 percent of amounts deferred.

Participants direct the selection of investment options and also bear any market risk. Although the State has no liability for losses under the OSGP, the State does have the prudent investor responsibility of due care. Activity of the OSGP is reported under the Deferred Compensation Plan in the fiduciary funds combining financial statements. As of June 30, 2011, the fair value of the investments was $\$ 1$ billion.

## B. Discretely Presented Component Units

## SAIF Corporation

SAIF Corporation (SAIF), a discretely presented component unit, administers a deferred compensation plan (SAIF Plan) that is available to eligible SAIF employees. Employees may enter into an individual agreement with SAIF to defer current earnings to be paid at a future date. The SAIF Plan assets are held in a custodial account or an annuity contract by the plan provider for the exclusive benefit of the participants or their beneficiaries. SAIF does not perform the investing function and has no fiduciary accountability for the plan. Therefore, plan assets and any related liability to plan participants are not reported in the SAIF financial statements as of December 31, 2010.

The OSGP and the SAIF Plan are administered in compliance with Internal Revenue Code Section 457. Participants are not required to pay federal or state income taxes on the deferred earnings until those earnings are received. Participants or their beneficiaries cannot receive the funds until at least one of the following circumstances occurs: termination due to death, disability, resignation, or retirement; unforeseeable emergency; or by requesting a de minimus distribution from inactive accounts valued at less than \$5,000.

## Oregon Health and Science University

The Oregon Health and Science University, a discretely presented component unit, offers all eligible employees the option to participate in one of two tax deferred savings plans through the University Voluntary Savings Program. One plan is administered under Internal Revenue Code Section 403 and the other under Section 457. The contribution and investment earnings under these plans are tax deferred and accumulated for distribution at a future date.

## 18. TERMINATION BENEFITS

Oregon State University (OSU) offered a voluntary tenure relinquishment plan from May 1 to December 1, 2010. Tenured faculty had to meet specific length of service and retirement eligibility criteria to qualify. In exchange for relinquishing tenure, faculty members will receive subsidy payments for health benefits for a

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Notes to the Financial Statements
term not to exceed 36 months following retirement. The subsidy payment will be adjusted annually based on specified premium rates. Thirty-four faculty members entered into a contractual agreement with OSU to participate in this plan.

Eastern Oregon University (EOU) is offering a tenure relinquishment plan that closes November 30, 2011. Faculty members who accept the plan will retire December 31, 2011, and will receive a fixed subsidy amount for health benefits covering the term until the faculty member turns 65. As of June 30, 2011, three faculty members had selected retirement under this plan with terms ranging from 11 to 42 months.

Since 1998, Southern Oregon University (SOU) has offered a voluntary tenure relinquishment and early retirement program to tenured faculty at least 55 years of age. Faculty members who elect this plan relinquish all claims to tenure and receive an annual full-time fixed term contract for up to three years. An option within the plan provides that SOU will subsidize health and dental benefits up to a specified dollar amount for up to seven years after the employee's retirement date. As of June 30, 2011, ten retirees were participating in the health and benefits option of this plan.

The liability for early retirement benefits is reported in contracts, mortgages, and notes payable on the proprietary funds balance sheet under the University System Fund. The current and noncurrent portions of the liability are $\$ 695$ thousand and $\$ 1.2$ million, respectively. The amount of the liability was determined by calculating the discounted present value of expected future benefit payments using discount rates ranging from 0.65 to 6 percent.

## 19. RISK FINANCING

## A. Property, Liability, and Workers' Compensation Coverage for State Government

The Department of Administrative Services, State Services Division, administers the State's property, liability, and workers' compensation insurance program. State Services Division has found it is more economical to manage the risk of loss internally and, therefore, minimize the purchase of commercial insurance policies to the extent possible. The moneys set aside by State Services Division under Chapter 278 of the Oregon Revised Statutes are used to service the following risks:

- Direct physical loss or damage to State property
- Tort liability claims brought against the State, its officers, employees, or agents
- Inmate injury
- Workers' compensation
- Employee dishonesty
- Faithful performance bonds for key positions as required by law and additional positions as determined by agency policy

State Services Division purchases commercial insurance for specific insurance needs not covered by selffunding. For example, the self-insured property and liability program is backed by an excess property policy with a limit of $\$ 400$ million and a blanket commercial crime policy with a limit of $\$ 20$ million. The amount of claim settlements did not exceed commercial insurance coverage for each of the past three fiscal years.

All State agencies, commissions, and boards participate in the self-insured property and liability program. State Services Division allocates the cost of claims and claims administration by charging an assessment to each State entity, based on its share of losses. Statewide risk charges are based on independent biennial actuarial forecasts and division expenses, less any available fund balance from the prior biennium.

State Services Division purchases workers' compensation insurance for the State from SAIF Corporation, a discretely presented component unit, utilizing retrospective paid loss plans. These plans are ten years in length and have cash flow and investment earnings advantages. The accumulated claim loss liability for the plans was approximately $\$ 60$ million as of June 30, 2011. Independent actuaries determine biennial loss forecasts.

Periodically, State Services Division reevaluates claims liabilities taking into consideration recently settled claims, the frequency of claims, and other economic and social factors. Contracted actuaries estimate claims and allocated and unallocated expenses using the last 20 to 25 years of State claims experience and the projected numbers of employees, payroll, vehicles, and other property. Liabilities include an amount for claims and legal expenses that have been incurred but not reported and are discounted at an annual rate of two percent. The actuaries forecast ultimate losses by line of coverage.

Changes in the balance of aggregate claims liabilities for the property, liability, and workers' compensation insurance program for the years ended June 30, 2011 and 2010 (in thousands):

Increase in

| Fiscal Year | Beginning <br> Balance | Claims or <br> Estimate | Claims <br> Payments | Ending <br> Balance |  |  |
| :--- | :---: | ---: | ---: | ---: | ---: | ---: |
| 2011 | $\$$ | 126,051 | $\$$ | 43,840 | $\$$ | $(33,723)$ |

The June 30, 2011, balance of claims liabilities is included in claims and judgments payable on the combining balance sheet of the internal service funds under Central Services.

## B. State Self-insured Healthcare Plans

Chapter 243 of the Oregon Revised Statutes authorizes the Public Employees' Benefit Board (PEBB) to establish and maintain medical, dental, and vision insurance plans for the benefit of PEBB members. Currently, the State provides these benefits through four self-insured plans.

PEBB is responsible for controlling expenditures, stabilizing benefit premium rates, and minimizing the risk of loss. Funds set aside in a stabilization fund may be used to offset any actual premium deficiencies in the selffunded plans. PEBB has not purchased stop-loss coverage on any of the plans. With the launch of a new statewide self-insured medical plan and a new self-insured vision plan beginning January 1, 2010, the liability reported for fiscal year ending June 30, 2010, increased significantly over the prior year but has stabilized in FY 2011.

Contracted actuaries and consultants estimate the claims liability. Incurred but not reported expenses are estimated by using claims lag triangles from the plans to develop completion factors. For the most recent months, incurred claims are estimated based upon reviewing the most recent claims experience per employee and adjusting for trend and seasonality to the projection month. Since most of the claims will be paid out within the year, the estimated amounts are not discounted. Specific adjustments for subrogation or other anticipated recoveries are not included. Overall, these adjustments are not expected to be significant.

For calendar year 2008, settlements exceeded coverage for the Samaritan Health Select medical plan. This regional self-insured plan was terminated December 31, 2008. In addition, vision claims exceeded selfinsurance coverage during the first half of calendar year 2011.

Changes in the balance of aggregate claims liabilities for the self-insured healthcare plans for the years ended June 30, 2011 and 2010 (in thousands):

| Fiscal Year | Beginning <br> Balance | Increase in <br> Claims or <br> Estimate | Claims <br> Payments | Ending <br> Balance |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| 2011 | $\$$ | 83,502 | $\$$ | 573,549 | $\$$ | $(599,639)$ | | 57,412 |
| :--- |
| 2010 |

The June 30, 2011, balance of claims liabilities is included in claims and judgments payable on the combining balance sheet of the internal service funds under Central Services.

## C. Supplemental Workers' Compensation Insurance

The Department of Consumer and Business Services operates several supplemental workers' compensation benefit programs. These programs are accounted for in special revenue funds. The primary program is the Retroactive Program, established by Oregon Revised Statute 656.506. It provides increased insurance benefits to claimants or their beneficiaries when current payment requirements exceed benefits in effect at the time of injury.

The Department of Consumer and Business Services determines the funding of supplemental workers' compensation insurance programs through cash flow projections based on historical data and economic forecasts. Employer work hour assessments, contributions by employees, workers' compensation insurance premium assessments, and investment and interest earnings pay for the programs. Long-term liabilities were actuarially computed as of June 30, 2011, using a 6 percent discount rate.

Changes in the balance of aggregate claims liabilities for supplemental workers' compensation insurance for the years ended June 30, 2011 and 2010 (in thousands):

Increase in

| Fiscal Year | Beginning Balance |  | Claims or Estimate |  | Claims Payments |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2011 | \$ | 900,553 | \$ | - | \$ | $(37,219)$ | \$ | 863,334 |
| 2010 |  | 887,411 |  | 13,142 |  |  |  | 900,553 |

The June 30, 2011, balance of claims liabilities is included in claims and judgments payable on the government-wide statement of net assets under governmental activities.

## D. SAIF Corporation Workers' Compensation Insurance

The Legislature created SAIF Corporation (SAIF) to transact workers' compensation insurance and reinsurance business. SAIF is an independent public corporation, a discretely presented component unit of the State, and the largest workers' compensation insurer in Oregon.

SAIF has established a reserve for both reported and unreported insured events, which includes estimates of future payments of losses and related loss adjustment expenses. In estimating the liability for loss and loss adjustment expense, SAIF considers prior experience, industry information, currently recognized trends affecting data specific to SAIF, and other factors relating to workers' compensation insurance underwritten by SAIF.

The liability for loss and loss adjustment expense increased $\$ 45.7$ million in calendar year 2010, which was net of favorable development of $\$ 45$ million. The favorable development is attributed to the more recent accident years, as permanent total disability and permanent partial disability medical reserves had lower loss development than was expected. The favorable development was offset somewhat by unfavorable development for indemnity loss reserves, which may be due to fewer return-to-work opportunities. Loss adjustment expense reserves decreased $\$ 11.8$ million. The favorable loss adjustment expense development was largely attributed to a reduction in the long-term loss adjustment expense escalation rate due to the average increase in salary and benefits trending downward.

SAIF discounts the indemnity reserve for known unpaid fatal and permanent total disability losses on a tabular basis, using a discount rate of 3.5 percent. SAIF does not discount any incurred but not reported reserves, medical unpaid losses, or unpaid loss adjustment expense. The gross reserve subject to tabular discounting for calendar year 2010 was $\$ 269.3$ million. The related discount was $\$ 93.8$ million as of December 31, 2010.

Anticipated salvage and subrogation of $\$ 25.7$ million was included as a reduction of the reserve for loss and loss adjustment expense at December 31, 2010.

As of December 31, 2010, SAIF had provided reserves of $\$ 29$ million for loss and loss adjustment expense related to asbestos claims. SAIF's exposure to asbestos claims arose from the sale of workers' compensation policies.

Changes in the balance of the liability for loss and loss adjustment expense related to workers' compensation insurance underwritten by SAIF for 2010 and 2009 (in thousands):

| Calendar <br> Year | Beginning <br> Balance | Incurred Losses and <br> Loss Adjustment <br> Expenses | Loss and Loss <br> Adjustment Expense <br> Payments | Ending <br> Balance |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| 2010 | $\$ 2,958,911$ | $\$$ | 365,150 | $\$$ | $(319,422)$ | | $3,004,639$ |
| :--- |
| 2009 |

This liability is reported as the reserve for loss and loss adjustment expense on the combining balance sheet of the discretely presented component units under SAIF Corporation.

## E. Oregon Health and Science University Self-funded Insurance Programs

The Oregon Health and Science University (OHSU), which is also a discretely presented component unit of the State, maintains several self-funded insurance programs. Coverage for professional, general, automobile, directors and officers, and employment practices liabilities is provided through OHSU's solely-owned captive insurance company, OHSU Insurance Company.

OHSU has contracted with independent actuaries to estimate the ultimate cost of settlements related to the coverage provided by OHSU Insurance Company. The liability reported for fiscal year 2011 was calculated using a 5 percent discount rate. OHSU Insurance Company has also entered into reinsurance agreements with various insurers to fully reinsure claims that may exceed coverage limits for claims made prior to July 1 , 2002, and claims made on or after July 1, 2009. Coverage is written on a claims made basis.

In addition, OHSU is self-insured for its risk of loss related to costs to insure its employees for medical, dental, and vision coverage. OHSU utilized a third-party actuary to assist in the estimation of OHSU's liability for the employee health programs related to claims payable and those claims incurred but not yet paid or reported of approximately $\$ 12.7$ million as of June 30, 2011.

OHSU also purchases workers' compensation coverage from SAIF. The SAIF policy is written as a paid loss retrospective plan. OHSU's liability includes an estimate of claims incurred but not yet reported based on annual actuarial projections.

In December 2007, the Oregon Supreme Court found unconstitutional certain provisions of the Oregon Tort Claims Act that limited OHSU's liability for the acts of its employees and agents in large damages cases. The impact of this decision has been included in the liability for self-funded insurance programs in the accompanying financial statements.

Settlement of six malpractice claims exceeded OHSU's professional liability insurance coverage during fiscal year 2009. The amount of claims settlements did not exceed OHSU's self-insurance and commercial insurance coverage for fiscal years 2010 and 2011.

The total liability reported for OHSU's self-funded insurance programs was $\$ 56.1$ million and $\$ 70.7$ million for fiscal years ended June 30, 2011 and 2010, respectively. This liability is reported as claims and judgments payable on the combining balance sheet of the discretely presented component units under Oregon Health and Science University.

## 20. DISCOUNTS AND ALLOWANCES IN PROPRIETARY FUNDS

Proprietary fund revenues, including discretely presented component units, are reported net of discounts and allowances in the accompanying financial statements.

Discounts and allowances in proprietary funds for the year ended June 30, 2011 (in thousands):

## Primary Government

| Proprietary Funds | Type of Revenue | Amount |
| :--- | :--- | ---: |
| Lottery Operations | Sales | $\$$ |
| Unemployment Compensation | Assessments | 552 |
| Unemployment Compensation | Fines and forfeitures | $(81)$ |
| University System | Charges for services | 160,691 |
| Nonmajor Enterprise Funds | Charges for services | 788 |
| Nonmajor Enterprise Funds | Sales | 5,515 |
| Internal Service Funds | Other | 169 |
| Total primary government |  | $\$ 168,904$ |

## Discretely Presented Component Units

| Component Units | Type of Revenue | Amount |
| :--- | :--- | ---: |
| SAIF Corporation | Charges for services | $\$ 179)$ |
| Oregon Health and Science University | Charges for services | $1,125,757$ |
| Oregon Health and Science University | Gifts, grants and contracts | $\underline{729}$ |
| Total discretely presented component units |  | $\$ 1,126,407$ |

## 21. FUND EQUITY

## A. Net Assets Restricted by Enabling Legislation

The following schedule summarizes the State's net assets at June 30, 2011, that are restricted by enabling legislation (in thousands). All of the legislative restrictions are in governmental activities.

|  | Restricted Net <br> Assets |  |
| :--- | ---: | ---: |
| Expendable net assets restricted for: |  |  |
| Health and social service programs | $\$$ | 252,685 |
| Public transportation programs | 89,925 |  |
| Natural resource programs | 237,230 |  |
| Education | 138,200 |  |
| Employment services | 70,767 |  |
| Consumer protection | 120,953 |  |
| Other programs |  |  |
| Nonexpendable net assets restricted for: | 1,710 |  |
| Education | 23,551 |  |
| Residential assistance | 1,500 |  |
| Natural resource programs | 250 |  |
| Workers' compensation | $1,010,123$ |  |
| Total net assets restricted by enabling legislation | $\$$ |  |

## B. Changes to Beginning Fund Balance

As of June 30, 2011, the beginning fund balances were restated as follows (in thousands):

|  | Beginning Balance |  | Prior Period Adjustments |  | Accounting Changes |  | Beginning <br> Balance-Restated |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental funds and activities: |  |  |  |  |  |  |  |  |
| General | \$ | $(507,344)$ | \$ | 2,213 | \$ | 264,471 | \$ | $(240,660)$ |
| Health and Social Services |  | 606,442 |  | 8,617 |  | $(28,582)$ |  | 586,477 |
| Public Transportation |  | 1,027,785 |  | $(1,799)$ |  | - |  | 1,025,986 |
| Environmental Management |  | 776,428 |  | 3,876 |  | $(12,578)$ |  | 767,726 |
| Common School |  | 738,760 |  | $(2,492)$ |  | - |  | 736,268 |
| Oregon Rainy Day |  | 125,579 |  | - |  | $(125,579)$ |  |  |
| Other (nonmajor) |  | 1,754,294 |  | 24,548 |  | $(102,190)$ |  | 1,676,652 |
| Capital assets, net of depreciation |  | 10,952,084 |  | 11,142 |  | - |  | 10,963,226 |
| Other noncurrent assets |  | 1,769,431 |  | $(6,096)$ |  | - |  | 1,763,335 |
| Long-term liabilities |  | (7,579,794) |  | 1,452 |  | - |  | $(7,578,342)$ |
| Internal service funds |  | 213,808 |  | $(6,111)$ |  | 4,458 |  | 212,155 |
| Total governmental funds and activities | \$ | 9,877,473 | \$ | 35,350 | \$ | - | \$ | 9,912,823 |
| Proprietary funds and business-type activities: |  |  |  |  |  |  |  |  |
| Housing and Community Services | \$ | 206,725 | \$ | - | \$ | - | \$ | 206,725 |
| Veterans' Loan |  | 134,201 |  | (89) |  | - |  | 134,112 |
| Lottery Operations |  | 159,680 |  | - |  | - |  | 159,680 |
| Unemployment Compensation |  | 1,182,018 |  | 2,162 |  | - |  | 1,184,180 |
| University System |  | 1,413,794 |  | - |  | - |  | 1,413,794 |
| Other (nonmajor) |  | 634,123 |  | 61,693 |  | - |  | 695,816 |
| Internal service funds adjustment |  | 4,723 |  | - |  | - |  | 4,723 |
| Total proprietary funds and business-type activities | \$ | 3,735,264 | \$ | 63,766 | \$ | - | \$ | 3,799,030 |
| Fiduciary funds: |  |  |  |  |  |  |  |  |
| Pension and Other Employee Benefit Trust | \$ | 51,747,945 | \$ | $(8,291)$ | \$ | - | \$ | 51,739,654 |
| Private Purpose Trust |  | 30,908 |  | - |  | - |  | 30,908 |
| Investment Trust |  | 3,867,013 |  | - |  | - |  | 3,867,013 |
| Total fiduciary funds | \$ | 55,645,866 | \$ | $(8,291)$ | \$ | - | \$ | 55,637,575 |
| Discretely presented component units: |  |  |  |  |  |  |  |  |
| SAIF Corporation | \$ | 945,589 | \$ | - | \$ | - | \$ | 945,589 |
| Oregon Health and Science University |  | 1,695,674 |  | - |  | - |  | 1,695,674 |
| Oregon University System Foundations |  | 1,206,594 |  | - |  | - |  | 1,206,594 |
| Total discretely presented component units | \$ | 3,847,857 | \$ | - | \$ | - | \$ | 3,847,857 |

Significant prior period adjustments were made in three governmental funds or activities. An $\$ 8.7$ million adjustment was made to correct expenditures that had been overstated in prior fiscal years in the Health and Social Services Fund. In the Other (nonmajor) Fund, an adjustment of $\$ 11.3$ million was made to recognize pension bond assessments that should have been accrued in the prior year. In addition, several agencies made corrections to their capital asset accounts, including a $\$ 16.9$ million adjustment to infrastructure capitalization and depreciation.

In the Unemployment Compensation Fund, adjustments of $\$ 8.3$ million to record interest income that should have been recognized in prior fiscal years and $\$ 6$ million to recognize federal revenue that should have been accrued in the prior fiscal year were offset by an $\$ 11.9$ million adjustment to recognize distributions to individuals that should have been accrued in the prior fiscal year.

Prior to fiscal year 2011, the activity of the Standard Retiree Health Insurance Account (SRHIA) was reported in a fiduciary fund. It has since been determined that the activity should be reported in a proprietary fund. To make this correction, a prior period adjustment of $\$ 8.3$ million was recorded in the Pension and Other

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## Notes to the Financial Statements

Employee Benefit Trust Fund, with an offsetting entry in the Other (nonmajor) Proprietary Fund. In addition, a $\$ 54.2$ million prior period adjustment was recorded in the Other (nonmajor) Proprietary Fund to reflect certain deposits and estimated claims expenses of the SRHIA not reported in prior fiscal years.

All accounting changes reported in the governmental funds and activities are the result of implementing GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This statement clarified that the foundation of a special revenue fund must be a specific revenue source which is restricted or committed to expenditure for a specific purpose other than debt service or capital projects. Activities previously accounted for in special revenue funds that do not meet this new definition are now reported in the General Fund.

## C. Fund Balances - Governmental Funds

The following table displays in detail the June 30, 2011, fund balances that are reported in the aggregate on the governmental funds balance sheet (in thousands).

| Fund balances: | General | Health and Social Services | Public Transportation |  | Environmental Management |  | Common School | Other | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Nonspendable: |  |  |  |  |  |  |  |  |  |
| Not in spendable form | \$ 79,887 | \$ 108,813 | \$ | 27,315 | \$ | 27,675 | \$ 4 | \$ 4,097 | \$ 247,791 |
| Required to be maintained intact | 4 | 52 |  | 40 |  | 352 | - | 27,227 | 27,675 |
| Restricted for: |  |  |  |  |  |  |  |  |  |
| Health and social service programs | 16,854 | 351,165 |  | - |  | - | - | - | 368,019 |
| Transportation programs |  | - |  | 739,658 |  | - | - |  | 739,658 |
| Natural resource programs | 1,091 | - |  | - |  | 702,481 | - | - | 703,572 |
| Education | - | - |  | - |  | - | 945,285 | 150,775 | 1,096,060 |
| Education stabilization | - | - |  | - |  | - | - | 13,759 | 13,759 |
| Community protection | - | - |  | - |  | - | - | 140,461 | 140,461 |
| Consumer protection | - | - |  | - |  | - | - | 70,767 | 70,767 |
| Employment services | - | - |  | - |  | - | - | 138,200 | 138,200 |
| Residential assistance | - | - |  | - |  | - | - | 141,540 | 141,540 |
| Debt service | - | - |  | - |  | - | - | 404,767 | 404,767 |
| Capital projects | - | - |  | - |  | - | - | 109,613 | 109,613 |
| Other purposes | 18,937 | - |  | - |  | - | - | 65,574 | 84,511 |
| Committed to: |  |  |  |  |  |  |  |  |  |
| Health and social service programs | - | 125,722 |  | - |  | - | - | - | 125,722 |
| Natural resource programs | - | - |  | - |  | 49,550 | - | - | 49,550 |
| Education | - | - |  | - |  | - | - | 12,886 | 12,886 |
| Business development | - | - |  | - |  | - | - | 23,421 | 23,421 |
| Community protection | - | - |  | - |  | - | - | 68,210 | 68,210 |
| Consumer protection | - | - |  | - |  | - | - | 27,990 | 27,990 |
| Employment services | - | - |  | - |  | - | - | 60,280 | 60,280 |
| Residential assistance | - | - |  | - |  | - | - | 134,531 | 134,531 |
| Stabilization | 10,400 | - |  | - |  | - | - | - | 10,400 |
| Other purposes | - | - |  | - |  | - | - | 1,007 | 1,007 |
| Assigned to: |  |  |  |  |  |  |  |  |  |
| Health and social service programs | - | 4,040 |  | - |  | - | - | - | 4,040 |
| Natural resource programs | - | - |  | - |  | 7,542 | - | - | 7,542 |
| Education | - | - |  | - |  | - | - | 3,228 | 3,228 |
| Community protection | - | - |  | - |  | - | - | 8,275 | 8,275 |
| Other purposes | 7,864 | - |  | - |  | - | - | 6,061 | 13,925 |
| Unassigned: | 109,117 | - |  | - |  | - | - | - | 109,117 |
| Total fund balances | \$244,154 | \$ 589,792 | \$ | 767,013 | \$ | 787,600 | \$945,289 | \$ 1,612,669 | \$4,946,517 |

Nonspendable fund balances include inventories and prepaid items, which are not in spendable form, and fund balances associated with the corpus of revolving funds and permanent fund principal, which are legally or contractually required to be maintained intact.

Restricted fund balances result from constraints imposed on net assets by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments. Enabling legislation authorizes the State to levy, assess, charge, or otherwise mandate payment from external resource providers and includes a legally enforceable requirement that those resources be used only for specific purposes stipulated by the legislation.

Committed fund balance results from constraints imposed by bills passed by the Legislature and signed into law by the Governor. The constraints on the use of resources are separate from the authorization to raise the underlying revenue and may be modified or rescinded only by passing additional legislation.

Assigned fund balance represents amounts that are constrained by the state's intent to use them for specific purposes, which are neither restricted nor committed. Assignments of fund balance may be made by the legislature, a budget committee, an agency head or other official who has been delegated the authority to assign amounts to specific purposes. Assigned fund balance is also the residual amount in governmental funds other than the General Fund.

## D. Stabilization Arrangements

Oregon maintains two stabilization funds - the Oregon Rainy Day Fund and the Education Stability Fund.
Established by the 2007 Legislature, the Oregon Rainy Day Fund is funded from the General Fund's ending balance up to 1 percent of General Fund appropriations for the prior biennium. The Legislature may deposit additional funds as it did to create the fund, using surplus corporate income tax revenues from the 2005-07 biennium. The Rainy Day Fund also earns interest on the moneys in the fund. Fund balance is capped at 7.5 percent of General Fund revenues in the prior biennium.

Stabilization amounts in the Oregon Rainy Day Fund may be spent only if approved by three-fifths of the members of the Legislative Assembly and if one of the following conditions exists:

- The last quarterly economic and revenue forecast for a biennium indicates that moneys available to the General Fund for the next biennium will be at least 3 percent less than appropriations from the General Fund for the current biennium;
- There has been a decline for two or more consecutive quarters in the last 12 months in seasonally adjusted nonfarm payroll employment; or
- A quarterly economic and revenue forecast projects that revenues in the General Fund in the current biennium will be at least 2 percent below what the revenues were projected to be in the revenue forecast on which the legislatively adopted budget for the current biennium was based.

For any one biennium, the Legislative Assembly may not appropriate more than two-thirds of the amount that is in the Oregon Rainy Day Fund at the beginning of that biennium. If the appropriation is for a biennium that has not yet begun, the Legislative Assembly may use as the base the most recent estimate of the amount that will be in the Oregon Rainy Day Fund at the beginning of the biennium for which the appropriation is made. The fund balance of the Oregon Rainy Day Fund as of June 30, 2011, was $\$ 10.4$ million.

The Education Stability Fund is authorized in the Oregon Constitution, Article XV. Section 4, part (4)(d), requires that 18 percent of net Lottery proceeds be deposited in the fund. Earnings on moneys in the fund are continuously appropriated to finance public education under Oregon Revised Statute 348.696. The balance in the fund may not exceed 5 percent of General Fund revenues of the prior biennium.

Amounts in the Education Stability Fund may be spent under the same conditions as those required for spending moneys in the Oregon Rainy Day Fund. However, if none of the conditions are met, the Education Stability Fund can also be used by the Legislature for public education in Oregon if the Governor declares an emergency and the expenditure is approved by a three-fifths majority in each chamber of the Legislature. The fund balance of the Education Stability Fund as of June 30, 2011, was $\$ 13.8$ million.

## 22. COMMITMENTS

The State has significant commitments as of June 30, 2011, in addition to the construction contract commitments disclosed in Note 6. Commitments are defined as existing arrangements to enter into future transactions or events, such as contractual obligations with vendors for future purchases or services at specified prices and sometimes at specified quantities. Commitments may also include agreements to make grants and loans.

Commitments in effect as of June 30, 2011, and the anticipated sources of funding (in thousands):

| Purpose | General Funds |  | Federal Funds |  | Lottery Funds |  | Other <br> Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Community services contracts | \$ | 417,019 | \$ | 558,461 | \$ | 4,748 | \$ | 42,823 | \$ | 1,023,051 |
| Grant \& loan commitments |  | 30,239 |  | 175,515 |  | 52,143 |  | 287,439 |  | 545,336 |
| Personal services contracts |  | 84,539 |  | 64,936 |  | 270 |  | 22,125 |  | 171,870 |
| Equipment purchases |  | 142 |  | 414 |  | 7,343 |  | 1 |  | 7,900 |
| Public defense contracts |  | 42,673 |  |  |  |  |  | - |  | 42,673 |
| Systems development |  | 497 |  | 3,425 |  | - |  | 4,955 |  | 8,877 |
| Total | \$ | 575,109 | \$ | 802,751 | \$ | 64,504 | \$ | 357,343 | \$ | 1,799,707 |

The Oregon Investment Council has entered into agreements that commit the investment managers for the Public Employees Retirement Fund (PERF), the Common School Fund (CSF), and the Oregon University System (OUS) Endowment Fund, upon request, to make additional investment purchases up to a predetermined amount. The Oregon Growth Account (OGA) Board makes similar commitments for investment purchases. As of June 30, 2011, the PERF had $\$ 7.8$ billion in commitments to purchase private equity investments, $\$ 1.8$ billion to purchase real estate investments, and $\$ 489.9$ million to purchase Opportunity Fund investments. As of June 30, 2011, the CSF, OUS Endowment Fund, and the OGA had $\$ 73.3$ million, $\$ 4.6$ million, and $\$ 35.9$ million, respectively, in commitments to purchase private equity investments. These amounts are unfunded and are not recorded in the financial statements.

## 23. CONTINGENCIES

## A. Litigation

Several Oregon employees filed lawsuits challenging various aspects of the 2003 legislation that enacted significant changes to the Public Employees Retirement System (PERS). The PERS legislation, among other things, reduces the earnings credited to certain members' accounts. The initial challenges to the PERS legislation were consolidated and decided by the Oregon Supreme Court in 2005 and the federal courts in 2008.

The PERS legislation, however, also provided a statutory remedy to a prior case filed by the City of Eugene and other public employers. Several cases were filed challenging, among other things, the settlement, the adjustment of crediting to member accounts, and the recovery of over-credited amounts from retirees. The Oregon Supreme Court recently issued opinions in those cases that upheld all but one of the Board's actions. The Court held that it did not have enough information to determine whether transferring $\$ 61$ million from a contingency reserve to employer accounts was reasonable and remanded that issue back to the trial court to decide whether the amount of the transfer was consistent with the Board's fiduciary duty.

The most recent actuarial valuations of the PERS system take into account the court decisions in existence when the valuations were completed.

Two state agencies are involved in negotiations related to a confidential, non-judicial mediation process that will result in an allocation of costs associated with the investigation and cleanup of sediment contamination in the Portland Harbor, a ten-mile stretch of the lower Willamette River area that the U.S. Environmental Protection Agency (EPA) has listed as a Superfund site under the federal Superfund law (CERCLA). There are over 200 parties, private companies, and public entities that may eventually be found liable for a share of the costs related to investigation and cleanup of the site.

The Oregon Department of Transportation (ODOT) and the Oregon Department of State Lands (DSL) have received General Notice Letters from the EPA informing them that the State, by and through those agencies, is a potentially responsible party (PRP) under CERCLA for cleanup costs at the site. It is too early in the process to estimate the total amount of the cleanup costs although some parties predict that cleanup costs could be in the $\$ 1$ billion range. Also, it is too early to estimate the proportionate share of liability for cleanup costs, if any, that may ultimately be assessed against either of the State agencies. When the mediation will end is not known but it could be as late as 2015.

The Portland Harbor Superfund will also involve a separate allocation of liability for injuries to natural resources, known as natural resource damages (NRD), caused by contamination at the site. The NRD claim is asserted against all PRPs, including ODOT and DSL, by the Portland Harbor natural resource trustees, a group composed of tribal, federal, and state trustees. The trustees have initiated a cooperative injury assessment process that provides an opportunity for early settlement of the NRD claim. The allocation of liability for this NRD claim is taking place at the same time as the allocation of liability for remedial costs. It is too early to estimate what, if any, share of the liability the State may ultimately bear for natural resource damages.

Another potential risk for the state involves the Superfund law's orphan share obligations. When the EPA negotiates a settlement with the liable parties for the Portland Harbor Superfund, it may agree to pay some portion of the financial responsibility assigned to potentially responsible parties who are insolvent or defunct, and unaffiliated with any other viable liable party (the orphan share). As authorized by the Superfund law, the State may be asked to pay 10 percent of any orphan share payment made by the EPA, plus the costs of continuing operation and maintenance of the orphan site. At this time, whether the State would enter into such an agreement and the amount the State would pay are unknown and will depend on the outcome of negotiations with the EPA.

## B. Debt Guarantees

Article XI-K of the Oregon Constitution authorizes the State to guarantee the general obligation bonded debt issued by Oregon school districts, community colleges, and education service districts. The Article authorizes the issuance of state general obligation bonds to satisfy the guarantee. The State has not issued, nor does it expect to issue, any bonds under this authorization. Several other sources of State funds are expected to be used to pay debt service on any defaulting bonds prior to issuing State general obligation bonds for this purpose. As of June 30, 2011, Oregon school districts, community colleges, and education service districts had issued a total of $\$ 3.1$ billion of bonds that are guaranteed under these provisions.

## C. Unemployment Benefits

State employees who qualify are entitled to benefit payments during periods of unemployment. Each state agency is required to reimburse the Employment Department for benefit payments made to former employees. The amount of future benefit payments to claimants and the resulting liability to the State cannot be reasonably estimated. Consequently, this potential obligation is not reported in the accompanying financial statements. Expenditures relating to these benefits for the year ended June 30, 2011, totaled approximately $\$ 20.4$ million.

## D. Federal Issues

The State has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. Entitlement to these resources is generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a federal audit may become a liability of the State. Institutions of higher education and other state agencies are required to comply with various federal regulations issued by the Office of Management and Budget, if such agencies are recipients of federal grants, contracts, or other sponsored agreements. Certain state agencies may not be in total compliance with these regulations. Failure to comply with these regulations may result in the disallowance of related direct and indirect charges claimed under the grant agreements.

## 24. SUBSEQUENT EVENTS

## A. Long-term Debt Issues

Long-term debt issued, including refundings, since July 1, 2011 (in thousands):

| General Obligation Bonds <br> Department of Administrative Services | $\$ 141,635$ |
| :--- | ---: | :--- |
| Revenue Bonds <br> Housing and Community Services Department | $\$ 18,000$ |
| Loans <br> Department of Transportation | $\$ 265,270$ |

## B. Bond Calls

Bond calls that have occurred since July 1, 2011 (in thousands):

## General Obligation Bonds

| Housing and Community Services Department <br> Department of Veterans' Affairs | $\$$16,290 <br> 1,025 |  |
| :--- | ---: | ---: |
| Revenue Bonds |  |  |
| Housing and Community Services Department | $\$$ | 22,195 |

## C. Conversions

The Housing and Community Services Department converted $\$ 27$ million of New Issue Bond Program escrow bonds from short-term debt to long-term debt.

## D. Tax Anticipation Notes Issuance

On July 28, 2011, the State issued $\$ 788$ million of full faith and credit Tax Anticipation Notes, 2011 Series A. The proceeds of these notes will be used to meet seasonal cash needs of the State and for cash management purposes within the 2011-2013 biennium.

## E. Debt Guarantees

Under Article XI-K of the Oregon Constitution, $\$ 257.5$ million in bonds for school districts were issued and guaranteed following the fiscal year ended June 30, 2011, as noted below (in thousands). Debt service payments remain the ultimate responsibility of the respective district.

| School District | Series | Amount |
| :--- | :--- | ---: |
| Central Curry County School District | 2011 | $\$ 1,150$ |
| Crook County School District | 2011 | 1,510 |
| Jackson County School District 4 (Phoenix-Talent) | 2011 | 2,490 |
| Lane County School District 4J (Eugene) | 2011 A | 15,870 |
| Lane County School District 4J (Eugene) | 2011 B | 15,000 |
| Lane County School District 4J (Eugene) | 2011 C | 4,127 |
| Lincoln County Unified School District | 2011 A | 48,000 |
| Lincoln County Unified School District | 2011 B | 15,000 |
| Multnomah County School District 3 (Parkrose) | 2011 A | 48,000 |
| Multnomah County School District 3 (Parkrose) | 2011 B | 15,000 |
| Washington County School District 23J (Tigard-Tualatin) | 2011 A | 10,004 |
| Washington County School District 23J (Tigard-Tualatin) | 2011 B | 10,000 |
| Washington County School District 48J (Beaverton) | 2011 | 42,175 |
| Yamhill County School District 29J (Newberg) | 2011 A | 12,140 |
| Yamhill County School District 29J (Newberg) | 2011 B | 15,000 |
| Total Debt Guarantees |  | $\$ 257,466$ |

## F. Liquidity - Dexia Credit Local

## Department of Veterans' Affairs

Effective October 12, 2011, the Department of Veterans' Affairs (ODVA) terminated its Standby Bond Purchase Agreements (SBPAs) with Dexia Credit Local (Dexia). These SBPAs, which in the aggregate totaled $\$ 165.4$ million, had provided liquidity support for the Series $83,84,85,86,87 \mathrm{C}, 88 \mathrm{~B}$, and 90 B bonds and were outstanding as of June 30, 2011. Effective October 7, 2011, ODVA, working with the Oregon State Treasury, entered into new SBPAs with U.S. Bank and the Bank of Tokyo-Mitsubishi to provide liquidity support for the affected bonds. The Bank of Tokyo-Mitsubishi SBPA, in the amount of $\$ 79.9$ million, provides liquidity support on the Series 83, 84, and 90B bonds and the U.S. Bank SBPA, in the amount of $\$ 85.5$ million, provides liquidity support for the Series $85,86,87 C$, and 88 B bonds.

In conjunction with the change in liquidity providers, ODVA remarketed the affected bonds described above, which had a total par value outstanding of $\$ 165.4$ million. The remarketing occurred on October 7, 2011.

## Department of Transportation

Effective November 16, 2011, the Department of Transportation (ODOT) terminated its SBPAs with Dexia. These SBPAs, which in the aggregate totaled $\$ 265.3$ million, had provided liquidity support for the Series 2006B and 2007B bonds and were outstanding as of June 30, 2011. Effective November 9, 2011, ODOT, working with the Oregon State Treasury, entered into a new Direct Placement Floating Rate Note with Citigroup Global Markets Inc. to refund the affected bonds.

## State of Oregon

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# Required Supplementary Information 

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## Budgeted Appropriated Funds

The State accounts for budgetary activities based on the source of moneys used to pay expenditures. Separate appropriated funds are established for each funding source.

## General Fund

This fund accounts for expenditures made with general fund revenue. General fund revenue consists largely of personal and corporate income taxes.

## Federal Funds

This fund accounts for budgeted expenditures made with federal revenue.

## Lottery Funds

This fund accounts for expenditures made with lottery funds. These funds, which are earned by the State Lottery, are transferred to the Economic Development Fund at the Department of Administrative Services for disbursement to agencies where the funds are expended.

## Other Funds

This fund accounts for budgeted expenditures other than those funded by general, federal and lottery funds.

## Schedule of Revenues, Expenditures and Changes in Fund Balances - <br> Budget and Actual - Budgetary (Non-GAAP) Basis - <br> All Budgeted Appropriated Funds <br> For the Biennium Ending June 30, 2011 <br> (In Thousands)

|  | General Fund |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 2009-2011 \\ \text { Original } \\ \text { Budget } \\ \hline \end{gathered}$ | $\begin{gathered} \text { 2009-2011 } \\ \text { Final } \\ \text { Budget } \\ \hline \end{gathered}$ |  |  |  | 2nd <br> Year <br> Actual |  | Variance Over/ (Under) |  |
| Revenues: |  |  |  |  |  |  |  |  |  |
| Personal Income Taxes \$ | \$ 11,545,697 | \$ | 10,345,265 | \$ | 4,807,017 | \$ | 5,494,274 | \$ | $(43,974)$ |
| Corporate Income Taxes | 831,615 |  | 873,904 |  | 359,008 |  | 468,606 |  | $(46,290)$ |
| Tobacco Taxes | 102,668 |  | 117,202 |  | 57,473 |  | 65,563 |  | 5,834 |
| Motor Fuels Taxes |  |  | - |  | - |  | - |  | - |
| Weight Mile Taxes | - |  | - |  | - |  | - |  | - |
| Vehicle Registration Taxes | - |  | - |  | - |  | - |  | - |
| Employer-Employee Taxes | - |  | - |  | - |  | - |  |  |
| Other Taxes | 296,068 |  | 290,739 |  | 145,204 |  | 118,704 |  | $(26,831)$ |
| Licenses and Fees | 96,770 |  | 92,100 |  | 40,019 |  | 53,105 |  | 1,024 |
| Federal | 62,000 |  | - |  | - |  | - |  |  |
| Charges for Services | 8,760 |  | 8,174 |  | 4,104 |  | 4,070 |  |  |
| Fines and Forfeitures | 3,566 |  | 3,566 |  | 3,932 |  | 3,840 |  | 4,206 |
| Rents and Royalties | - |  | - |  | 3 |  | - |  | 3 |
| Investment Income | 50,521 |  | 24,021 |  | 2,946 |  | 1,981 |  | $(19,094)$ |
| Sales | 1,562 |  | 612 |  | 605 |  | 631 |  | 624 |
| Donations and Grants | - |  | - |  | 5 |  | 14 |  | 19 |
| Pension Bond Debt Service Assessments | - |  | - |  | - |  | - |  | - |
| Other | 41,549 |  | 23,998 |  | 9,529 |  | 10,761 |  | $(3,708)$ |
| Total Revenues | 13,040,776 |  | 11,779,581 |  | 5,429,845 |  | 6,221,549 |  | $(128,187)$ |
| Expenditures: $\quad$ l |  |  |  |  |  |  |  |  |  |
| Education | 6,833,410 |  | 6,455,014 |  | 3,581,362 |  | 2,815,985 |  | $(57,667)$ |
| Human Services | 3,532,080 |  | 3,284,649 |  | 1,588,194 |  | 1,654,708 |  | $(41,747)$ |
| Public Safety | 1,881,331 |  | 1,784,342 |  | 903,876 |  | 847,837 |  | $(32,629)$ |
| Economic and Community Development | 24,463 |  | 27,105 |  | 11,448 |  | 14,524 |  | $(1,133)$ |
| Natural Resources | 145,065 |  | 142,434 |  | 71,405 |  | 66,734 |  | $(4,295)$ |
| Transportation | 10,000 |  | 18,860 |  | 8,039 |  | 8,754 |  | $(2,067)$ |
| Consumer and Business Services | 13,157 |  | 11,928 |  | 5,686 |  | 6,072 |  | (170) |
| Administration | 197,507 |  | 185,152 |  | 95,401 |  | 86,433 |  | $(3,318)$ |
| Legislative | 151,326 |  | 72,877 |  | 32,453 |  | 37,118 |  | $(3,306)$ |
| Judicial | 510,226 |  | 495,901 |  | 358,304 |  | 133,139 |  | $(4,458)$ |
| Total Expenditures | 13,298,565 |  | 12,478,262 |  | 6,656,168 |  | 5,671,304 |  | $(150,790)$ |
| (Under) Expenditures | $(257,789)$ |  | $(698,681)$ |  | $(1,226,323)$ |  | 550,245 |  | 22,603 |
| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |  |
| Transfers from Other Funds | 1,234,567 |  | 1,279,181 |  | 817,241 |  | 1,099,962 |  | 638,022 |
| Transfers to Other Funds | $(699,655)$ |  | $(751,543)$ |  | $(397,118)$ |  | $(822,418)$ |  | $(467,993)$ |
| Long-term Debt Issued | - |  | - |  |  |  | - |  |  |
| Debt Issuance Premium | - |  | - |  | - |  | - |  | - |
| Loan Proceeds | - |  | - |  | - |  | - |  | - |
| Gain(Loss) on Disposition of Assets | - |  | - |  | - |  | - |  | - |
| Capital Contributions | - |  | - |  | - |  | - |  | - |
| Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) |  |  |  |  |  |  |  |  |  |
| Expenditures and Other Financing Uses \$ | \$ 277,123 | \$ | $(171,043)$ |  | $(806,200)$ |  | 827,789 | \$ | 192,632 |
| Budgetary Fund Balances - Beginning |  |  |  |  | 137,086 |  | $(306,729)$ |  |  |
| Prior Period Adjustments |  |  |  |  | $(40,093)$ |  | 1,548 |  |  |
| Budgetary Fund Balances - Beginning - As Restated |  |  |  |  | 96,993 |  | $(305,181)$ |  |  |
| Prior Biennium Transactions |  |  |  |  | 402,478 |  | (296) |  |  |
| Budgetary Fund Balances - Ending |  |  |  | \$ | $(306,729)$ | \$ | 522,312 |  |  |


(continued on next page)

## Schedule of Revenues, Expenditures and Changes in Fund Balances -

Budget and Actual - Budgetary (Non-GAAP) Basis -
All Budgeted Appropriated Funds
For the Biennium Ending June 30, 2011
(In Thousands)
(continued from previous page)

|  | Other Funds |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 2009-2011 \\ \text { Original } \\ \text { Budget } \\ \hline \end{gathered}$ |  | $\begin{gathered} \text { 2009-20111 } \\ \text { Final } \\ \text { Budget } \\ \hline \end{gathered}$ |  | 1st Year <br> Actual |  | 2nd Year <br> Actual |  | Variance Over/ (Under) |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |
| Personal Income Taxes | \$ | 15 | \$ | 15 | \$ | 10,611 | \$ | 5,175 | \$ | 15,771 |
| Corporate Income Taxes |  | - |  | - |  | 23,558 |  | 9,143 |  | 32,701 |
| Tobacco Taxes |  | 411,100 |  | 411,100 |  | 180,820 |  | 194,762 |  | $(35,518)$ |
| Motor Fuels Taxes |  | 889,774 |  | 889,774 |  | 370,624 |  | 441,815 |  | $(77,335)$ |
| Weight Mile Taxes |  | 506,071 |  | 506,071 |  | 171,692 |  | 237,047 |  | $(97,332)$ |
| Vehicle Registration Taxes |  | - |  | - |  | 219,006 |  | 272,560 |  | 491,566 |
| Employer-Employee Taxes |  | 628,615 |  | 628,615 |  | - |  | - |  | $(628,615)$ |
| Other Taxes |  | 2,631,354 |  | 2,572,367 |  | 265,306 |  | 369,350 |  | $(1,937,711)$ |
| Licenses and Fees |  | 923,888 |  | 925,356 |  | 352,205 |  | 388,151 |  | $(185,000)$ |
| Federal |  | 1,997,596 |  | 1,997,596 |  | 540,321 |  | 708,000 |  | $(749,275)$ |
| Charges for Services |  | 3,050,138 |  | 3,056,769 |  | 1,070,642 |  | 1,241,016 |  | $(745,111)$ |
| Fines and Forfeitures |  | 198,364 |  | 198,364 |  | 74,794 |  | 74,742 |  | $(48,828)$ |
| Rents and Royalties |  | 130,795 |  | 131,230 |  | 53,235 |  | 58,585 |  | $(19,410)$ |
| Investment Income |  | 217,555 |  | 217,555 |  | 32,892 |  | 27,446 |  | $(157,217)$ |
| Sales |  | 517,318 |  | 517,318 |  | 124,071 |  | 122,921 |  | $(270,326)$ |
| Donations and Grants |  | 369,598 |  | 364,578 |  | 11,251 |  | 40,892 |  | $(312,435)$ |
| Pension Bond Debt Service Assessments |  |  |  |  |  | 126,237 |  | 139,313 |  | 265,550 |
| Other |  | 1,969,682 |  | 1,994,917 |  | 255,218 |  | 295,424 |  | $(1,444,275)$ |
| Total Revenues |  | 14,441,863 |  | 14,411,625 |  | 3,882,483 |  | 4,626,342 |  | (5,902,800) |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |
| Education |  | 2,385,328 |  | 2,503,553 |  | 843,471 |  | 1,121,199 |  | $(538,883)$ |
| Human Services |  | 1,954,569 |  | 2,005,348 |  | 650,765 |  | 1,049,622 |  | $(304,961)$ |
| Public Safety |  | 768,378 |  | 578,859 |  | 217,616 |  | 253,846 |  | $(107,397)$ |
| Economic and Community Development |  | 350,451 |  | 353,999 |  | 108,296 |  | 148,968 |  | $(96,735)$ |
| Natural Resources |  | 739,020 |  | 778,000 |  | 301,866 |  | 325,105 |  | $(151,029)$ |
| Transportation |  | 3,875,956 |  | 4,148,126 |  | 1,564,966 |  | 1,719,850 |  | $(863,310)$ |
| Consumer and Business Services |  | 324,894 |  | 329,557 |  | 145,439 |  | 146,040 |  | $(38,078)$ |
| Administration |  | 1,305,868 |  | 1,325,603 |  | 600,410 |  | 616,591 |  | $(108,602)$ |
| Legislative |  | 6,407 |  | 8,468 |  | 3,571 |  | 3,389 |  | $(1,508)$ |
| Judicial |  | 62,084 |  | 97,511 |  | 28,266 |  | 64,438 |  | $(4,807)$ |
| Total Expenditures |  | 11,772,955 |  | 12,129,024 |  | 4,464,666 |  | 5,449,048 |  | (2,215,310) |
| Excess (Deficiency) of Revenues Over |  |  |  |  |  |  |  |  |  |  |
| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |  |  |
| Transfers from Other Funds |  | 8,349,551 |  | 8,376,417 |  | 2,535,810 |  | 2,528,343 |  | $(3,312,264)$ |
| Transfers to Other Funds |  | $(9,458,503)$ |  | (9,484,515) |  | $(3,458,155)$ |  | $(2,516,510)$ |  | 3,509,850 |
| Long-term Debt Issued |  | 3,132,230 |  | 3,360,964 |  | 1,109,244 |  | 352,195 |  | $(1,899,525)$ |
| Debt Issuance Premium |  | - |  | - |  | 21,605 |  | 22,518 |  | 44,123 |
| Loan Proceeds |  |  |  | - |  | 13,188 |  | 99,076 |  | 112,264 |
| Gain(Loss) on Disposition of Assets |  | - |  | - |  | 6,015 |  | 2,825 |  | 8,840 |
| Capital Contributions |  | - |  | - |  | - |  | 10,426 |  | 10,426 |
| Excess (Deficiency) of Revenues and |  |  |  |  |  |  |  |  |  |  |
| Expenditures and Other Financing Uses | \$ | 4,692,186 | \$ | 4,535,467 |  | $(354,476)$ |  | $(323,833)$ | \$ | $(5,213,776)$ |
| Budgetary Fund Balances - Beginning |  |  |  |  |  | 4,237,187 |  | 3,617,554 |  |  |
| Prior Period Adjustments |  |  |  |  |  | 34,476 |  | 4,725 |  |  |
| Budgetary Fund Balances - Beginning - As Rest |  |  |  |  |  | 4,271,663 |  | 3,622,279 |  |  |
| Prior Biennium Transactions |  |  |  |  |  | $(299,633)$ |  | $(134,732)$ |  |  |
| Budgetary Fund Balances - Ending |  |  |  |  | \$ | 3,617,554 | \$ | 3,163,714 |  |  |

Total All Budgeted Appropriated Funds

| 2009-2011 <br> Original <br> Budget |  | $\begin{gathered} \hline \text { 2009-2011 } \\ \text { Final } \\ \text { Budget } \\ \hline \end{gathered}$ |  | 1st Year Actual |  | 2nd Year Actual |  | Variance Over/ <br> (Under) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 11,545,712 | \$ | 10,345,280 | \$ | 4,817,628 | \$ | 5,499,449 | \$ | $(28,203)$ |
|  | 831,615 |  | 873,904 |  | 382,566 |  | 477,749 |  | $(13,589)$ |
|  | 513,768 |  | 528,302 |  | 238,293 |  | 260,325 |  | $(29,684)$ |
|  | 889,774 |  | 889,774 |  | 370,624 |  | 441,815 |  | $(77,335)$ |
|  | 506,071 |  | 506,071 |  | 171,692 |  | 237,047 |  | $(97,332)$ |
|  | - |  | - |  | 219,006 |  | 272,560 |  | 491,566 |
|  | 628,615 |  | 628,615 |  | - |  | - |  | $(628,615)$ |
|  | 2,927,422 |  | 2,863,106 |  | 410,510 |  | 488,111 |  | $(1,964,485)$ |
|  | 1,020,658 |  | 1,017,456 |  | 393,031 |  | 442,071 |  | $(182,354)$ |
|  | 11,701,262 |  | 11,812,425 |  | 5,290,934 |  | 6,180,707 |  | $(340,784)$ |
|  | 3,058,898 |  | 3,064,943 |  | 1,076,711 |  | 1,248,291 |  | $(739,941)$ |
|  | 201,930 |  | 201,930 |  | 79,396 |  | 78,931 |  | $(43,603)$ |
|  | 130,795 |  | 131,230 |  | 53,504 |  | 58,821 |  | $(18,905)$ |
|  | 268,076 |  | 241,576 |  | 42,191 |  | 31,071 |  | $(168,314)$ |
|  | 518,880 |  | 517,930 |  | 124,820 |  | 123,731 |  | $(269,379)$ |
|  | 369,598 |  | 364,578 |  | 11,671 |  | 40,906 |  | $(312,001)$ |
|  | - |  | - |  | 126,237 |  | 139,313 |  | 265,550 |
|  | 2,054,565 |  | 2,063,318 |  | 352,628 |  | 409,966 |  | $(1,300,724)$ |
|  | 37,167,639 |  | 36,050,438 |  | 14,161,442 |  | 16,430,864 |  | $(5,458,132)$ |
|  | 11,213,152 |  | 11,263,484 |  | 5,182,954 |  | 5,187,550 |  | $(892,980)$ |
|  | 13,549,032 |  | 13,761,994 |  | 5,983,604 |  | 6,886,651 |  | $(891,739)$ |
|  | 3,185,657 |  | 2,929,453 |  | 1,341,243 |  | 1,330,364 |  | $(257,846)$ |
|  | 1,079,295 |  | 1,151,719 |  | 492,219 |  | 517,120 |  | $(142,380)$ |
|  | 1,370,534 |  | 1,420,447 |  | 521,963 |  | 610,022 |  | $(288,462)$ |
|  | 4,061,338 |  | 4,383,182 |  | 1,660,736 |  | 1,815,871 |  | $(906,575)$ |
|  | 339,957 |  | 346,638 |  | 152,488 |  | 154,521 |  | $(39,629)$ |
|  | 1,527,725 |  | 1,534,986 |  | 704,524 |  | 713,500 |  | $(116,962)$ |
|  | 157,733 |  | 81,345 |  | 36,024 |  | 40,507 |  | $(4,814)$ |
|  | 573,169 |  | 594,531 |  | 386,989 |  | 198,235 |  | $(9,307)$ |
|  | 37,057,592 |  | 37,467,779 |  | 16,462,744 |  | 17,454,341 |  | $(3,550,694)$ |
|  | 110,047 |  | $(1,417,341)$ |  | $(2,301,302)$ |  | $(1,023,477)$ |  | $(1,907,438)$ |
|  | 12,542,958 |  | 12,653,368 |  | 4,473,212 |  | 4,805,091 |  | $(3,375,065)$ |
|  | (12,248,251) |  | $(12,345,082)$ |  | $(4,209,090)$ |  | $(3,814,265)$ |  | 4,321,727 |
|  | 3,132,230 |  | 3,360,964 |  | 1,109,244 |  | 352,195 |  | $(1,899,525)$ |
|  | - |  | - |  | 21,605 |  | 22,518 |  | 44,123 |
|  | - |  | - |  | 13,188 |  | 99,076 |  | 112,264 |
|  | - |  | - |  | 6,015 |  | 2,825 |  | 8,840 |
|  | - |  | - |  | - |  | 10,426 |  | 10,426 |



State of Oregon<br>Notes to Required Supplementary Information - Budgetary Schedule

## 1. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

The State's budget is approved on a biennial basis, where the biennium begins July 1 and ends June 30 of each odd-numbered year. The Governor is required to submit budget recommendations to the Legislature no later than December 1 preceding the biennium. The Governor establishes priorities for the State based on function (i.e., education, human services, etc.) and the budget is summarized by these functions. Expenditures are budgeted based on the following revenue sources: general, federal, lottery, and other.

The regular legislative session begins in January of each odd-numbered year and lasts approximately six months. The budget is adopted by the Legislature's passage of separate appropriation bills and by the Governor's approval of those bills. The resulting approved appropriation bills become the appropriated budget for the State. Appropriation bills include one or more appropriations (budgeted expenditure items) which may be at the agency, program, or activity level. The Oregon Constitution requires the budget to be in balance at the end of each biennium. Because of this provision, the State may not budget a deficit and is required to compensate for any revenue shortfalls within each biennium.

Also included in the Governor's budget recommendations are legally authorized, nonappropriated budget items that are not legislatively limited by an appropriation bill. These nonlimited funds include other funds, federal funds, and other funds debt service. Spending plans for nonbudgeted financial activities are also established by agencies for certain expenditures to enhance fiscal control. These nonbudgeted items include federal funds and other funds and are not included in the Governor's budget recommendations.

When the Legislature is not in session, the Legislative Emergency Board is authorized to amend the legally adopted budget. The Emergency Board authorizes and allocates all changes in funding and takes other actions to meet emergency needs. Emergency Board approval is required to authorize the transfer of expenditure authority between appropriations. Management can reallocate within an appropriation without Emergency Board approval.

The State does not budget by the prescribed fund types of generally accepted accounting principles (GAAP). Appropriations may be at the agency, program, or activity level. Accordingly, the legal level of budgetary control is at one of these various levels depending on the Legislature's view of the activity. The Relational Statewide Accounting and Reporting System (R*STARS) controls expenditures by budgeted expenditure item as established in approved appropriation bills. Each item on an approved appropriation bill is assigned an appropriation number. In R*STARS, the appropriated funds are tied to one or more appropriation numbers to ensure expenditures do not exceed approved appropriations. The following budgeted appropriated fund types have been established in R*STARS to account for the State's budgetary activities: General Fund, Federal Funds, Lottery Funds, and Other Funds.

Budgets are prepared on the cash basis. Spending limits are established through the use of quarterly allotments. Allotments are required for both appropriated and nonappropriated items. The spending limits are monitored by the Budget and Management Division of the Department of Administrative Services and are controlled by R*STARS. Encumbrance accounting provides additional budgetary control. Encumbrances represent commitments related to unperformed contracts for goods or services. For budgetary reporting purposes, encumbrances are treated like expenditures and are shown as a reduction of fund balance.

The accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary (Non-GAAP) Basis - All Budgeted Appropriated Funds" is not presented at the legal level of budgetary control. Such a presentation would be extremely cumbersome. To demonstrate compliance with the legal level of budgetary control, the State has prepared a separate report for the 2009-2011 biennium as of June 30, 2011. A copy of this report is available at the State Controller's Division, 155 Cottage Street NE, U50, Salem, Oregon 97301-3969.

Unexpended appropriations at the end of each biennium are available for subsequent expenditure to the extent liabilities have been incurred at June 30, provided payment of those liabilities occurs during the succeeding six-month period of July 1 through December 31. Any remaining unexpended appropriations lapse December 31 following the end of the biennium, except for appropriations related to capital construction.

Agencies are required to provide estimates of expected revenues for program revenue and segregated revenue categories. General Fund revenues consist primarily of general taxes and other receipts that are paid into the General Fund and are then available for appropriation by the Legislature. Revenues not recorded in the General Fund consist of function specific revenues, which are credited by law to an appropriation to finance a specified program, and segregated revenues that are paid into separate identifiable funds.

The original budget amounts reported for revenues in the accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary (Non-GAAP) Basis - All Budgeted Appropriated Funds" represent original estimates, while budgeted expenditures represent the first complete appropriated budget adopted by the Legislature. The final budget amounts reported for revenues represent revised estimates, while the final budget amounts reported for expenditures represent the original budget modified by legally authorized legislative and executive changes, as well as Emergency Board actions taken during the year.

The major differences between budgetary (non-GAAP) basis and GAAP basis are:

- Encumbrances are recorded as expenditures for budgetary purposes when purchase orders are issued.
- Revenues are recognized when received in cash (budgetary basis) versus when they are susceptible to accrual (GAAP basis).
- Expenditures are recognized when paid in cash or encumbered (budgetary basis) as opposed to when the liability is incurred (GAAP basis).
- Nonappropriated and nonbudgeted funds are not included in the budgetary schedule.
- Timing differences occur because of a six-month lapse period between June 30 and December 31 of each odd-numbered year.

These different accounting principles may result in basis, perspective, entity, and timing differences in the excess (deficiency) of revenues and other financial resources over (under) expenditures and other uses of financial resources. A reconciliation of these differences is presented in Note 2 of the required supplementary information.

## 2. BUDGETARY BASIS TO GAAP BASIS RECONCILIATION

The accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary (Non-GAAP Basis) - All Budgeted Appropriated Funds" presents comparisons of the legally approved budget (more fully described in Note 1) with actual data on a budgetary basis.

Accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles. A reconciliation of the resulting differences in excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses for the year ended June 30, 2011, is presented below. Governmental funds are reconciled to the net change in fund balances. Proprietary funds and fiduciary fund types are reconciled to the change in net assets.

| GAAP Fund | Excess (Deficiency) of Revenues and Other Financing Sources Over (Under)Expenditures and Other Financing Uses (in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgetary Balances Classified into GAAP Fund Structure |  |  |  |  |  |  |  | Timing Differences | Basis Differences | NonBudgeted Funds | GAAP <br> Balances |  |
|  | Budgeted General Fund | Budgeted Federal Funds | $\begin{gathered} \text { Budgeted } \\ \text { Lottery } \\ \text { Funds } \\ \hline \end{gathered}$ |  | $\begin{gathered} \text { Budgeted } \\ \text { Other } \\ \text { Funds } \\ \hline \end{gathered}$ |  | Total Budgeted Funds |  |  |  |  |  |  |
| General | \$ 827,789 | \$ | \$ | $(8,904)$ | \$ | $(7,411)$ | \$ | 811,474 | \$ $(4,377)$ | \$1,878,591 | \$ (2,197,672) | \$ | 488,016 |
| Health and Social Services | - | 51,512 |  | 754 |  | $(146,867)$ |  | $(94,601)$ | $(3,499)$ | 112,966 | $(11,835)$ |  | 3,031 |
| Public Transportation | - | 1,526 |  | - |  | $(227,572)$ |  | $(226,046)$ | $(1,224)$ | $(28,867)$ | $(3,781)$ |  | $(259,918)$ |
| Environmental Management | - | $(2,299)$ |  | (405) |  | $(3,506)$ |  | $(6,210)$ | $(13,544)$ | $(14,974)$ | 49,179 |  | 14,451 |
| Common School | - | - |  | - |  | 126 |  | 126 | 96 | (783) | 209,582 |  | 209,021 |
| Nonmajor Governmental | - | 56,393 |  | $(153,151)$ |  | 68,183 |  | $(28,575)$ | $(8,191)$ | $(29,563)$ | 2,551 |  | $(63,778)$ |
| Housing and |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Community Services | - | - |  | - |  | 1,763 |  | 1,763 | - | (404) | 1,877 |  | 3,236 |
| Veterans' Loan | - | - |  | - |  | $(6,660)$ |  | $(6,660)$ | 158 | (451) | 6,132 |  | (821) |
| Lottery Operations | - | - |  | - |  | - |  | - | - | - | $(23,082)$ |  | $(23,082)$ |
| Unemployment Compensation | - | - |  | - |  | - |  | - | - | - | 74,512 |  | 74,512 |
| University System | - | - |  | 4,404 |  | $(19,542)$ |  | $(15,138)$ | $(149,518)$ | 164,656 | 140,619 |  | 140,619 |
| Nonmajor Proprietary | - | 38 |  | 565 |  | 9,923 |  | 10,526 | (55) | $(50,616)$ | 290,479 |  | 250,334 |
| Internal Service | - | - |  | - |  | 7,516 |  | 7,516 | $(9,609)$ | 5,775 | 56,007 |  | 59,689 |
| Pension and Other |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Employee Benefit Trust | - | - |  | - |  | 123 |  | 123 | (510) | $(40,131)$ | 9,490,639 |  | 9,450,121 |
| Private Purpose Trust | - | - |  | - |  | 91 |  | 91 | - | (60) | $(2,265)$ |  | $(2,234)$ |
| Investment Trust | - | - |  | - |  | - |  | - | - | - | 329,097 |  | 329,097 |
| Totals | \$ 827,789 | \$ 107,170 |  | $(156,737)$ |  | $(323,833)$ | \$ | 454,389 | \$ $(190,273)$ | \$1,996,139 | \$ 8,412,039 |  | 0,672,294 |

Required Supplementary Information
Schedule of Funding Progress
Other Postemployment Benefit Plans
(Dollars in Millions)

| Actuarial Valuation Date | Actuarial Value of Assets (a) | Actuarial Accrued Liability (AAL) (b) | $\begin{gathered} \text { Unfunded } \\ \text { AAL } \\ (\text { UAAL) } \\ (b-a)^{3} \\ \hline \end{gathered}$ | Funded Ratio $(a / b)^{3}$ | Covered Payroll (c) | UAAL as a \% of Covered Payroll ( $(b-a) / c$ ) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Public Employees Benefit Board (PEBB) Plan |  |  |  |  |  |  |
| 7/1/2007 | \$ - | \$ 323.4 | \$ 323.4 | - | \$ 2,187.2 | 14.8\% |
| 7/1/2009 ${ }^{1}$ | - | 161.7 | 161.7 | - | 2,562.5 | 6.3\% |
| Retiree Health Insurance Premium Account (PERS Plan) ${ }^{2}$ |  |  |  |  |  |  |
| 12/31/2008 | \$ 5.7 | \$ 21.3 | \$ 15.6 | 26.7\% | \$ 2,217.9 | 0.7\% |
| 12/31/2009 | 6.4 | 24.5 | 18.2 | 25.9\% | 2,371.8 | 0.8\% |
| 12/31/2010 | 5.7 | 33.9 | 28.2 | 16.8\% | 2,379.7 | 1.2\% |

${ }^{1}$ The July 1, 2009, PEBB Plan actuarial valuation included notable changes from the previous valuation. The retiree head count decreased from 3,392 to 2,475 , while the ratio of retiree contributions compared to projected retiree claims increased from approximately 65 percent to approximately $75-80$ percent. Given that retiree contributions are high in proportion to projected retiree claims, the plan's net obligation is highly sensitive to small changes in these assumptions. As a result, the plan experienced a significant decrease in the actuarial accrued liability and annual required contribution compared to the previous valuation.
${ }^{2}$ The benefits of the Retiree Health Insurance Premium Account (RHIPA) are funded through a separate account within the Public Employees Retirement System (PERS) trust. The normal cost rates for RHIPA are very sensitive to the participation assumption and the effects of current and assumed future healthcare cost inflation. According to the latest valuation report, benefit payments increased significantly in 2010, leading to a decline in total assets despite investment gains. To address this issue the Board has shortened the amortization period to more rapidly improve the funded status of the program. The State's contribution rates, effective July 2011, will reflect the accelerated amortization.

PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. That report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, 11410 SW 68th Parkway, Tigard, Oregon 97223.
${ }^{3}$ Differences due to rounding.

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# Combining <br> Fund 

 Financial Statements
## Nonmajor Governmental Funds

## Special Revenue Funds

Special Revenue Funds account for the proceeds from specific revenue sources that are used to finance specified activities as required by law or administrative regulations.

## Agricultural Resources Fund

This fund accounts for programs related to the promotion, inspection, and regulation of the State's agricultural industry. Funding for these programs include licenses and fees, charges for services, and federal grants.

## Business Development Fund

This fund is used to account for programs that expand existing businesses as well as attract and promote new businesses. Federal grants, transfers from other funds, and revenue bond proceeds comprise the main funding sources for these programs.

## Community Protection Fund

This fund accounts for a variety of activities that help to ensure the safety of the State's citizens and their property through the courts, police, military, and correctional facilities. The main funding sources for these programs include federal grants, fines, and state court fees.

## Consumer Protection Fund

This fund is used to account for programs that regulate existing businesses and license various professionals and organizations. Funding is generated mainly from public utilities taxes and business license fees.

## Educational Support Fund

This fund accounts for programs that provide students with opportunities to develop their academic abilities to the fullest from early childhood to postgraduate research, not including activities accounted for in the Common School Fund. The principal funding sources for these programs include federal grants and transfers from other funds.

## Employment Services Fund

This fund accounts for programs that provide workers with a safe and secure workplace. Funding for these employment-related programs include federal grants, employer and employee taxes, and workers' compensation insurance taxes.

## Nutritional Support Fund

This fund accounts for programs to improve the diets of low-income households and school children. Federal grants provide the main source of revenue for these programs.

## Residential Assistance Fund

This fund accounts for programs that help to meet the housing and energy needs of low-income Oregonians. Major funding sources include federal grants, senior citizen property tax repayments, and public utilities taxes.

## Other Special Revenue Funds

This fund accounts for a variety of small programs that are funded mainly by federal grants and charges for services.

## Debt Service Funds

Debt Service Funds account for the accumulation of resources for the payment of principal and interest on long-term obligations.

## Revenue Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term revenue bonds not reported in proprietary funds. The portion of these bonds that is not self-supporting is funded by a legislative appropriation.

## Certificates of Participation Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on certificates of participation not reported in proprietary funds. Debt service requirements are funded by a legislative appropriation.

## General Obligation Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term general obligation bonds not reported in the general fund or in proprietary funds. The issuance of general obligation debt is authorized in the Oregon Constitution. The portion of these bonds that is not self-supporting is funded by a legislative appropriation.

## General Appropriation Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term general appropriation bonds not reported in the general fund or in proprietary funds. The issuance of general appropriation bonds is authorized by the Oregon Legislature. Debt service requirements are funded by a legislative appropriation.

## Capital Projects Fund

The capital projects fund is used to account for financial resources, other than general funds, segregated for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

## Permanent Fund

The permanent fund is used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the State's programs. The interest income provides funding for programs such as the upkeep on fish hatcheries, scholarship funds for injured workers, special library book purchases, and homes for the developmentally disabled.

## Combining Balance Sheet <br> Nonmajor Governmental Funds <br> June 30, 2011 <br> (In Thousands)

## ASSETS

Cash and Cash Equivalents Investments
Custodial Assets
Securities Lending Collateral
Accounts and Interest Receivable (net)
Taxes Receivable (net)
Due from Other Funds
Due from Other Governments
Inventories
Prepaid Items
Net Contracts, Notes, and Other Receivables
Loans Receivable (net)
Total Assets
LIABILITIES AND FUND BALANCES
Liabilities:
Accounts and Interest Payable
Obligations Under Securities Lending
Due to Other Funds
Due to Other Governments
Deferred Revenue
Custodial Liabilities
Advances from Other Funds
Total Liabilities
Fund Balances:
Nonspendable
Restricted by:

| Federal Laws and Regulations | - | 1,479 | 31,146 |
| :--- | ---: | ---: | ---: |
| Oregon Constitution | 1,522 | 9,363 | 24,136 |
| Enabling Legislation | 21,501 | 8,251 | 19,464 |
| Debt Covenants | - | 4 | 64,603 |
| Donors and Other External Parties | - | - | 1,112 |
| Committed | - | 23,421 | 68,210 |
| Assigned | 2,108 | 356 | 8,275 |
| Fund Balances | 25,354 | 42,896 | 217,683 |
| Liabilities and Fund Balances | $\$$ | 32,853 | $\$$ |

Special Revenue Funds

| Consumer <br> Protection | Education <br> Support | Employment <br> Services | Nutritional <br> Support | Residential <br> Assistance | Other Special <br> Revenue |  |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\$$ | 105,069 | $\$$ | 143,221 | $\$$ | 48,099 | $\$$ | 42 | $\$$ |

## Combining Balance Sheet <br> Nonmajor Governmental Funds <br> June 30, 2011 <br> (In Thousands) <br> (continued from previous page)

|  | Debt Service Funds |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Revenue Bond |  | Certificates of Participation |  | GeneralObligationBond |  | Genera Appropriation Bond |  |
| ASSETS |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 164,483 | \$ | 7,991 | \$ | 40,157 | \$ | 7 |
| Investments |  | 63,175 |  | - |  | - |  | - |
| Custodial Assets |  | - |  | - |  | - |  | - |
| Securities Lending Collateral |  | - |  | - |  | - |  | - |
| Accounts and Interest Receivable (net) |  | 1 |  | - |  | 11,652 |  | - |
| Taxes Receivable (net) |  | - |  | - |  | - |  | - |
| Due from Other Funds |  | 117,525 |  | - |  | - |  | - |
| Due from Other Governments |  | - |  | - |  | - |  | - |
| Inventories |  | - |  | - |  | - |  | - |
| Prepaid Items |  | - |  | - |  | - |  | - |
| Net Contracts, Notes, and Other Receivables |  | - |  | - |  | - |  | - |
| Loans Receivable (net) |  | - |  | - |  | - |  | - |
| Total Assets | \$ | 345,184 | \$ | 7,991 | \$ | 51,809 | \$ | 7 |
| LIABILITIES AND FUND BALANCES |  |  |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | 183 | \$ | - | \$ | - | \$ | - |
| Obligations Under Securities Lending |  | - |  | - |  | - |  | - |
| Due to Other Funds |  | - |  | - |  | 41 |  | - |
| Due to Other Governments |  | - |  | - |  | - |  | - |
| Deferred Revenue |  | - |  | - |  | - |  | - |
| Custodial Liabilities |  | - |  | - |  | - |  | - |
| Advances from Other Funds |  | - |  | - |  | - |  | - |
| Total Liabilities |  | 183 |  | - |  | 41 |  | - |
| Fund Balances: |  |  |  |  |  |  |  |  |
| Nonspendable |  | - |  | - |  | - |  | - |
| Restricted by: |  |  |  |  |  |  |  |  |
| Federal Laws and Regulations |  | - |  | - |  | - |  | - |
| Oregon Constitution |  | 248,715 |  | - |  | - |  | - |
| Enabling Legislation |  | - |  | - |  | - |  | - |
| Debt Covenants |  | 96,286 |  | 7,991 |  | 51,768 |  | 7 |
| Donors and Other External Parties |  | - |  | - |  | - |  | - |
| Committed |  | - |  | - |  | - |  | - |
| Assigned |  | - |  | - |  | - |  | - |
| Total Fund Balances |  | 345,001 |  | 7,991 |  | 51,768 |  | 7 |
| Total Liabilities and Fund Balances | \$ | 345,184 | \$ | 7,991 | \$ | 51,809 | \$ | 7 |


| Capital Projects Fund |  | Permanent Fund |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 112,705 | \$ | 28,656 | \$ | 1,059,539 |
|  | - |  | - |  | 245,388 |
|  | - |  | - |  | 2,295 |
|  | - |  | 8,866 |  | 197,835 |
|  | 4,835 |  | 5 |  | 280,288 |
|  | - |  | - |  | 1,826 |
|  | 11,181 |  | - |  | 156,742 |
|  | - |  | - |  | 1 |
|  | - |  | - |  | 3,031 |
|  | - |  | - |  | 1,778 |
|  | - |  | - |  | 285,422 |
|  | - |  | - |  | 155,989 |
| \$ | 128,721 | \$ | 37,527 | \$ | 2,390,134 |
| \$ | 13,002 | \$ | 70 | \$ | 217,745 |
|  | - |  | 8,866 |  | 197,835 |
|  | 1,627 |  | 13 |  | 34,106 |
|  | - |  | - |  | 21,926 |
|  | 2,076 |  | - |  | 295,590 |
|  | 3 |  | - |  | 10,162 |
|  | 101 |  | - |  | 101 |
|  | 16,809 |  | 8,949 |  | 777,465 |
|  | - |  | 27,011 |  | 31,324 |
|  | 205 |  | 95 |  | 138,188 |
|  | 1,895 |  | - |  | 375,120 |
|  | 1,648 |  | 1,244 |  | 308,888 |
|  | 105,865 |  | - |  | 409,543 |
|  | - |  | - |  | 3,717 |
|  | 34 |  | 228 |  | 328,325 |
|  | 2,265 |  | - |  | 17,564 |
|  | 111,912 |  | 28,578 |  | 1,612,669 |
| \$ | 128,721 | \$ | 37,527 | \$ | 2,390,134 |

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances <br> Nonmajor Governmental Funds <br> For the Year Ended June 30, 2011 <br> (In Thousands)

|  | Special Revenue Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Agricultural Resources |  | Business Development |  | Community Protection |  |
| Revenues: |  |  |  |  |  |  |
| Public Utilities Taxes | \$ | - | \$ | - | \$ | - |
| Employer-Employee Taxes |  | - |  | - |  | - |
| Workers' Compensation Insurance Taxes |  | - |  | - |  |  |
| Other Taxes |  | - |  | - |  | - |
| Licenses and Fees |  | 17,852 |  | 2,777 |  | 55,566 |
| Federal |  | 7,248 |  | 17,326 |  | 177,833 |
| Charges for Services |  | 8,429 |  | 536 |  | 15,046 |
| Fines and Forfeitures |  | 29 |  | 15 |  | 55,165 |
| Rents and Royalties |  | - |  | - |  | 1,950 |
| Investment Income |  | 149 |  | 320 |  | 740 |
| Sales |  | 11 |  | 1,580 |  | 751 |
| Donations and Grants |  | 49 |  | 11,547 |  | 901 |
| Contributions to Permanent Funds |  | - |  | - |  | - |
| Pension Bond Debt Service Assessments |  | - |  | - |  | - |
| Other |  | 602 |  | 1,153 |  | 47,295 |
| Total Revenues |  | 34,369 |  | 35,254 |  | 355,247 |
| Expenditures: |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |
| Education |  | - |  | - |  | - |
| Human Services |  | - |  | - |  | 1,797 |
| Public Safety |  | - |  | 2,735 |  | 293,607 |
| Economic and Community Development |  | - |  | 50,885 |  | - |
| Natural Resources |  | 39,368 |  | 131 |  | - |
| Transportation |  | - |  | - |  | 12,056 |
| Consumer and Business Services |  | - |  | - |  | - |
| Administration |  | - |  | 10,356 |  | 802 |
| Legislative |  | - |  | - |  | - |
| Judicial |  | - |  | - |  | 81,357 |
| Capital Improvements and Capital Construction |  | - |  | - |  | - |
| Debt Service: |  |  |  |  |  |  |
| Principal |  | - |  | - |  | 6,248 |
| Interest |  | - |  | - |  | 101 |
| Other Debt Service |  | - |  | 281 |  | 463 |
| Total Expenditures |  | 39,368 |  | 64,388 |  | 396,431 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures |  | $(4,999)$ |  | $(29,134)$ |  | $(41,184)$ |
| Other Financing Sources (Uses): |  |  |  |  |  |  |
| Transfers from Other Funds |  | 5,483 |  | 22,002 |  | 91,007 |
| Transfers to Other Funds |  | (689) |  | $(24,906)$ |  | $(103,833)$ |
| Insurance Recoveries |  | - |  | - |  | 63 |
| Long-term Debt Issued |  | - |  | 25,871 |  | 45,236 |
| Debt Issuance Premium |  | - |  | 665 |  | 3,266 |
| Refunding Debt Issued |  | - |  | 79 |  | - |
| Refunded Debt Payment to Escrow Agent |  | - |  | - |  | - |
| Total Other Financing Sources (Uses) |  | 4,794 |  | 23,711 |  | 35,739 |
| Net Change in Fund Balances |  | (205) |  | $(5,423)$ |  | $(5,445)$ |
| Fund Balances - Beginning |  | 25,568 |  | 98,159 |  | 244,313 |
| Cumulative Effect of Change in Accounting Principle |  | - |  | $(49,811)$ |  | $(21,372)$ |
| Prior Period Adjustments |  | - |  | - |  | 225 |
| Fund Balances - Beginning - As Restated |  | 25,568 |  | 48,348 |  | 223,166 |
| Change in Inventories |  | (9) |  | (29) |  | (38) |
| Fund Balances - Ending | \$ | 25,354 | \$ | 42,896 | \$ | 217,683 |

Special Revenue Funds

| Special Revenue Funds |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Consumer Protection |  | Education Support | Employment Services | Nutritional Support | Residential Assistance | Other <br> Special Revenue |
| \$ | 43,730 | \$ | \$ | \$ | \$ 28,209 | \$ |
|  | - | - | 69,831 | - | - | - |
|  | - | - | 34,942 | - | - | - |
|  | 15,082 | 167 | - | - | 6,375 | - |
|  | 87,249 | 316 | 2,267 | - | 487 | - |
|  | 2,865 | 778,768 | 238,346 | 1,337,022 | 240,870 | 4,157 |
|  | 1,988 | 4,366 | 18,130 | 1,972 | 4,676 | 1,366 |
|  | 1,026 | - | 2,928 | - | 68 | - |
|  | - | 93 | - | - | - | 676 |
|  | (344) | $(4,252)$ | 9,950 | 7 | 15,082 | 101 |
|  | 37 | 401 | 280 | 9 |  | 737 |
|  | 63 | 40,132 | 621 | 41 | 50 | 312 |
|  | - | - | - | - | - | - |
|  | - | - | - | - | - | - |
|  | 1,744 | 5,613 | 4,090 | 15,394 | 638 | 86 |
|  | 153,440 | 825,604 | 381,385 | 1,354,445 | 296,455 | 7,435 |
|  | 2,599 | 787,649 | 63,527 | $165,672$ | - | - |
|  | - | - | - | $1,183,719$ | - | - |
|  | - | - | - | - | - | - |
|  | - | - | 180,655 | 1,767 | 227,437 | 2,415 |
|  | 2,796 | - | - | - | 399 | - |
|  | 8 | - | - | - | - | - |
|  | 129,850 | - | 144,700 | - | 6,408 | - |
|  | 11,111 | 32,395 | 715 | 49 | 20,759 | 12,894 |
|  |  |  | - | - | - | 3,201 |
|  | - | - | - | - | - | - |
|  | - | - | - | - | - | - |
|  | - | 2,157 | - | - | - | 12 |
|  | - | 4,842 | 13 | - | - | 2 |
|  | - | 314 | - | - | 57 | 5 |
|  | 146,364 | 827,357 | 389,610 | 1,351,207 | 255,060 | 18,529 |
|  | 7,076 | $(1,753)$ | $(8,225)$ | 3,238 | 41,395 | $(11,094)$ |
|  | 10,739 | 372,988 | 35,878 | - | 18,433 | 2,599 |
|  | $(31,736)$ | $(578,748)$ | $(51,215)$ | $(1,719)$ | $(2,194)$ | $(1,886)$ |
|  | - |  | - | - | - | - |
|  | - | 41,468 | - | - | 7,359 | - |
|  | - | 1,407 | - | - | - | - |
|  | - | - | - | - | - | - |
|  | - | - | (1) | - | - | - |
|  | $(20,997)$ | $(162,885)$ | $(15,337)$ | $(1,719)$ | 23,598 | 713 |
|  | $(13,921)$ | $(164,638)$ | $(23,562)$ | 1,519 | 64,993 | $(10,381)$ |
|  | 116,775 | 351,676 | 222,518 | 2,016 | 212,706 | 39,452 |
|  | $(8,337)$ | $(6,177)$ | - | - | - | $(16,428)$ |
|  | 4,354 | ) | 1,192 | 1,091 | - | 6,760 |
|  | 112,792 | 345,499 | 223,710 | 3,107 | 212,706 | 29,784 |
|  | (5) | - | (1) | - | (3) | (120) |
| \$ | 98,866 | \$ 180,861 | \$ 200,147 | \$ 4,626 | \$ 277,696 | \$ 19,283 |

(continued on next page)

| Combining Statement of Revenues, Nonmajor Governmental Funds For the Year Ended June 30, 2011 (In Thousands) (continued from previous page) |  | Fund B |  | Debt Serv | ice | nds |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Revenue Bond |  | Certificates of Participation |  | General Obligation Bond |  | GeneralAppropriationBond |  |
| Revenues: |  |  |  |  |  |  |  |  |
| Public Utilities Taxes | \$ | - | \$ | - | \$ | - | \$ | - |
| Employer-Employee Taxes |  | - |  | - |  | - |  | - |
| Workers' Compensation Insurance Taxes |  | - |  | - |  | - |  | - |
| Other Taxes |  | - |  | - |  | - |  | - |
| Licenses and Fees |  | - |  | - |  | - |  | - |
| Federal |  | 11,922 |  | 2,670 |  | - |  | - |
| Charges for Services |  | - |  | - |  | - |  | - |
| Fines and Forfeitures |  | - |  | - |  | - |  | - |
| Rents and Royalties |  | - |  | - |  | - |  | - |
| Investment Income |  | 3,770 |  | (97) |  | 399 |  | 31 |
| Sales |  | - |  | - |  | - |  | - |
| Donations and Grants |  | - |  | - |  | - |  | - |
| Contributions to Permanent Funds |  | - |  | - |  | - |  | - |
| Pension Bond Debt Service Assessments |  | - |  | - |  | 5,608 |  | - |
| Other |  | - |  | - |  | - |  | - |
| Total Revenues |  | 15,692 |  | 2,573 |  | 6,007 |  | 31 |
| Expenditures: |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |
| Education |  | - |  | - |  | - |  | - |
| Human Services |  | - |  | - |  | - |  | - |
| Public Safety |  | - |  | - |  | - |  | - |
| Economic and Community Development |  | - |  | - |  | - |  | - |
| Natural Resources |  | - |  | - |  | - |  | - |
| Transportation |  | - |  | - |  | - |  | - |
| Consumer and Business Services |  | - |  | - |  | - |  | - |
| Administration |  | - |  | - |  | - |  | - |
| Legislative |  | - |  | - |  | - |  | - |
| Judicial |  | - |  | - |  | - |  | - |
| Capital Improvements and Capital Construction |  | - |  | - |  | - |  | - |
| Debt Service: |  |  |  |  |  |  |  |  |
| Principal |  | 119,133 |  | 3,975 |  | 36,830 |  | 60,545 |
| Interest |  | 147,593 |  | 14,155 |  | 125,178 |  | 9,624 |
| Other Debt Service |  | 110 |  | 605 |  | 469 |  | - |
| Total Expenditures |  | 266,836 |  | 18,735 |  | 162,477 |  | 70,169 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures |  | $(251,144)$ |  | $(16,162)$ |  | $(156,470)$ |  | $(70,138)$ |
| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |
| Transfers from Other Funds |  | 296,937 |  | 2,928 |  | 153,792 |  | 70,084 |
| Transfers to Other Funds |  | (6) |  | - |  | (244) |  | - |
| Insurance Recoveries |  | - |  | - |  | - |  | - |
| Long-term Debt Issued |  | 336 |  | 4,168 |  | - |  | - |
| Debt Issuance Premium |  | 2,969 |  | 14,019 |  | - |  | - |
| Refunding Debt Issued |  | 22,242 |  | 90,555 |  | - |  | - |
| Refunded Debt Payment to Escrow Agent |  | $(25,105)$ |  | $(103,969)$ |  | - |  | - |
| Total Other Financing Sources (Uses) |  | 297,373 |  | 7,701 |  | 153,548 |  | 70,084 |
| Net Change in Fund Balances |  | 46,229 |  | $(8,461)$ |  | $(2,922)$ |  | (54) |
| Fund Balances - Beginning |  | 298,772 |  | 16,517 |  | 43,360 |  | 61 |
| Cumulative Effect of Change in Accounting Principle |  | - |  | (65) |  | - |  | - |
| Prior Period Adjustments |  | - |  | - |  | 11,330 |  | - |
| Fund Balances - Beginning - As Restated |  | 298,772 |  | 16,452 |  | 54,690 |  | 61 |
| Change in Inventories |  | - |  | - |  | - |  | - |
| Fund Balances - Ending | \$ | 345,001 | \$ | 7,991 | \$ | 51,768 | \$ | 7 |



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## Nonmajor Enterprise Funds

Enterprise Funds account for goods and services provided to the general public on a continuous basis, either when all or most of the cost involved in operating the enterprise is intended to be financed from user charges, or when periodic measurement of the results of operations is appropriate for management control or accountability.

## Energy Loan Fund

This fund accounts for activities to provide low-interest loans for renewable energy resource and energy conservation projects. Funding is from the issuance of bonds that are repaid from the interest and principal payments on loans.

## Safe Drinking Water

This fund accounts for the Safe Drinking Water financing program which provides low-cost financing for construction and/or improvements of public and private water systems.

## Business Development Fund

This fund accounts for resources used to finance land, buildings, machinery, and permanent working capital for eligible activities including those determined to diversify an economic base.

## Special Public Works Fund

This fund accounts for loans and grants to local governments for construction of infrastructure required to support needed public services. The Special Public Works Fund is financed through lottery resources, the sale of revenue bonds, loan repayments, and interest earnings.

## State Hospitals Fund

This fund accounts for the operations of State hospitals and State operated residential group homes that provide treatment services for specific citizens as well as training and care for developmentally disabled persons. Clinical programs include the adult psychiatric program, the child and adolescent treatment program, the forensic and correctional treatment program, and the geropsychiatric treatment and medical service program.

## Liquor Control Fund

This fund accounts for the operation of the Oregon Liquor Control Commission that regulates the sale and use of alcoholic beverages and promotes responsible alcohol use.

## Veterans' Home Fund

This fund accounts for activities of the Oregon Veterans' Home, which provides skilled nursing and Alzheimer's disease care to some of Oregon's most vulnerable veterans.

## Water Fund

This fund accounts for loans and grants to municipalities to improve compliance with federal and State of Oregon water quality standards. The Water Fund is financed through lottery resources, the sale of revenue bonds, loan repayments, and interest earnings.

## Other Enterprise Funds

This fund is used to account for the sale of goods and services to other than governmental entities through activities not specifically accounted for in another enterprise fund. The fund includes programs within the following state agencies: the Business Development Department, the Department of Administrative Services, the Department of Corrections, the Department of Environmental Quality, the Department of Forestry, the Judicial Department, the Legislative Administration Committee, the Office of the State Treasurer, Oregon Corrections Enterprises, the Oregon Facilities Authority, the Public Employees Retirement System, and the Water Resources Department.

## Combining Balance Sheet <br> Nonmajor Enterprise Funds <br> June 30, 2011 <br> (In Thousands)

ASSETS
Current Assets:
Cash and Cash Equivalents
Cash and Cash Equivalents - Restricted
Securities Lending Collateral
Accounts and Interest Receivable (net)
Due from Other Funds
Inventories
Prepaid Items
Total Current Assets
Noncurrent Assets:
Cash and Cash Equivalents - Restricted
Deferred Charges
Advances to Other Funds
Net Contracts, Notes, and Other Receivables
Loans Receivable (net)
Capital Assets:
Land
Buildings, Property, and Equipment
Construction in Progress
Infrastructure
Works of Art and Other Nondepreciable Assets
Less Accumulated Depreciation and Amortization
Total Noncurrent Assets
Total Assets

| Energy <br> Loan | Safe Drinking <br> Water | Business <br> Development |
| :---: | :---: | :---: |


| $\$$ | - | $\$$ | 44,284 | $\$$ |
| ---: | ---: | ---: | ---: | ---: |
|  | - | - | 15,182 |  |
|  | - | 13,701 | 4,697 |  |
| 2,282 | 2,175 | 548 |  |  |
| 1,078 | 144 | - |  |  |
|  | - | - | - |  |
| 3,360 | - | - |  |  |


| 49,476 |  |  |
| ---: | ---: | ---: |
| 1,827 | - | - |
| 91,471 | - | - |
| - | - | - |
| 114,463 | - | - |
|  | 145,241 | 24,932 |
| - | - | - |
| 264 | - | - |
| - | - | - |
| - | - | - |
| - | - | - |
| $(264)$ | - | - |
| 257,237 | 145,241 | 24,932 |
| $\$ 260,597$ | $\$$ | 205,545 |

## LIABILITIES AND NET ASSETS

Current Liabilities:

| Accounts and Interest Payable | \$ | 2,903 | \$ | 33 | \$ | 4 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Obligations Under Securities Lending |  | - |  | 13,701 |  | 4,697 |
| Due to Other Funds |  | - |  | 2 |  | - |
| Due to Other Governments |  | - |  | - |  | - |
| Unearned Revenue |  | 68 |  | - |  | - |
| Matured Bonds/COPS and Coupons Payable |  | - |  | - |  | - |
| Compensated Absences Payable |  | 24 |  | 21 |  | 18 |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Custodial Liabilities |  | 2,958 |  | - |  | - |
| Bonds/COPS Payable |  | 21,098 |  | - |  | - |
| Total Current Liabilities |  | 27,051 |  | 13,757 |  | 4,719 |
| Noncurrent Liabilities: |  |  |  |  |  |  |
| Compensated Absences Payable |  | 12 |  | 11 |  | 9 |
| Custodial Liabilities |  | - |  | - |  | - |
| Bonds/COPS Payable |  | 231,270 |  | - |  | - |
| Advances from Other Funds |  | - |  | 100 |  | - |
| Net OPEB Obligation |  | 10 |  | 3 |  | 5 |
| Total Noncurrent Liabilities |  | 231,292 |  | 114 |  | 14 |
| Total Liabilities |  | 258,343 |  | 13,871 |  | 4,733 |
| Net Assets: |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | - |  | - |  | - |
| Expendable Net Assets Restricted for: |  |  |  |  |  |  |
| Debt Service |  | 2,254 |  | - |  | - |
| Unrestricted |  | - |  | 191,674 |  | 40,626 |
| Total Net Assets |  | 2,254 |  | 191,674 |  | 40,626 |
| Total Liabilities and Net Assets |  | 260,597 | \$ | 205,545 | \$ | 45,359 |


| Special Public Works |  | State Hospitals |  | Liquor Control |  | Veterans' Home |  | Water |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 107,125 | \$ | 1,587 | \$ | 26,647 | \$ | 14,413 | \$ | 13,149 | \$ | 107,007 | \$ | 329,394 |
|  | - |  | - |  | - |  | - |  | - |  | 129 |  | 129 |
|  | 33,144 |  | 487 |  | 8,029 |  | 4,459 |  | 4,068 |  | 4,539 |  | 73,124 |
|  | 6,428 |  | 12,653 |  | 155 |  | 1,376 |  | 2,828 |  | 3,861 |  | 32,306 |
|  | 7 |  | - |  | - |  | - |  | - |  | 8 |  | 1,237 |
|  | - |  | 520 |  | 21,743 |  | - |  | - |  | 6,259 |  | 28,522 |
|  | - |  | 647 |  | - |  | - |  | - |  | 213 |  | 860 |
|  | 146,704 |  | 15,894 |  | 56,574 |  | 20,248 |  | 20,045 |  | 122,016 |  | 465,572 |
|  | 5,827 |  | - |  | - |  | - |  | 2,436 |  | - |  | 57,739 |
|  | 1,533 |  | - |  | - |  | - |  | 693 |  | - |  | 4,053 |
|  | - |  | - |  | - |  | - |  | 100 |  | - |  | 91,571 |
|  | - |  | - |  | - |  | 27 |  | - |  | - |  | 27 |
| 216,257 |  |  | - |  | - |  | - |  | 101,279 |  | 16,508 |  | 618,680 |
| - |  |  | 41 |  | 1,456 |  | 2,100 |  | - |  | 3,385 |  | 6,982 |
| - |  |  | 270,193 |  | 22,763 |  | 12,762 |  | - |  | 40,774 |  | 346,756 |
| - |  |  | 84 |  | - |  | 1,567 |  | - |  | - |  | 1,651 |
| - |  |  | 1,390 |  | - |  | - |  | - |  | - |  | 1,390 |
| - |  |  | - |  | - |  | 40 |  | - |  | - |  | 40 |
| - |  |  | $(17,486)$ |  | $(11,086)$ |  | $(4,202)$ |  | - |  | $(22,827)$ |  | $(55,865)$ |
| 223,617 |  |  | 254,222 |  | 13,133 |  | 12,294 |  | 104,508 |  | 37,840 |  | 1,073,024 |
| \$ | 370,321 | \$ | 270,116 | \$ | 69,707 | \$ | 32,542 | \$ | 124,553 | \$ | 159,856 | \$ | 1,538,596 |


| $\$ 2,650$ | $\$$ | 8,069 | $\$$ | 16,642 | $\$$ | 1,125 | $\$$ | 1,264 |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |

Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets Nonmajor Enterprise Funds
For the Year Ended June 30, 2011
(In Thousands)

|  | Energy Loan |  | Safe Drinking Water |  | Business Development |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |
| Licenses and Fees | \$ | 490 | \$ | - | \$ | - |
| Federal |  | - |  | - |  |  |
| Charges for Services |  | 634 |  | - |  | 63 |
| Fines and Forfeitures |  | 123 |  | - |  |  |
| Rents and Royalties |  | - |  | - |  | 7 |
| Sales |  | - |  | - |  | - |
| Loan Interest Income |  | 10,617 |  | 3,078 |  | 1,311 |
| Other |  | 31 |  | - |  | 2 |
| Total Operating Revenues |  | 11,895 |  | 3,078 |  | 1,383 |
| Operating Expenses: |  |  |  |  |  |  |
| Salaries and Wages |  | 717 |  | 517 |  | 467 |
| Services and Supplies |  | 809 |  | 26 |  | 77 |
| Cost of Goods Sold |  | - |  | - |  | - |
| Distributions to Other Governments |  | - |  | 62 |  |  |
| Special Payments |  | 579 |  | 16,299 |  |  |
| Bond and COP Interest |  | 9,876 |  | - |  |  |
| Other Debt Service |  | 3 |  | - |  | - |
| Depreciation and Amortization |  | - |  | - |  | - |
| Bad Debt Expense |  | 1,139 |  | - |  | 186 |
| Total Operating Expenses |  | 13,123 |  | 16,904 |  | 730 |
| Operating Income (Loss) |  | $(1,228)$ |  | $(13,826)$ |  | 653 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Investment Income (Loss) |  | 289 |  | 247 |  | 77 |
| Other Taxes |  | - |  | - |  | - |
| Gain (Loss) on Disposition of Assets |  | - |  | - |  | - |
| Insurance Recoveries |  | - |  | - |  | - |
| Other Nonoperating Items |  | - |  | (36) |  | (11) |
| Total Nonoperating Revenues (Expenses) |  | 289 |  | 211 |  | 66 |
| Income (Loss) Before Contributions, Special Items, Extraordinary Items, and Transfers |  | (939) |  | $(13,615)$ |  | 719 |
| Capital Contributions |  | - |  | - |  | - |
| Transfers from Other Funds |  | 1,078 |  | 40,109 |  | 9,618 |
| Transfers to Other Funds |  | (29) |  | (21) |  | (318) |
| Change in Net Assets |  | 110 |  | 26,473 |  | 10,019 |
| Net Assets - Beginning |  | 2,144 |  | 165,201 |  | 30,607 |
| Prior Period Adjustments |  | - |  | - |  | - |
| Net Assets - Beginning - As Restated |  | 2,144 |  | 165,201 |  | 30,607 |
| Net Assets - Ending | \$ | 2,254 | \$ | 191,674 | \$ | 40,626 |


| Special Public Works |  | State Hospitals |  | Liquor <br> Control |  | Veterans' Home |  | Water |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | \$ - | \$ | 4,195 | \$ | - | \$ | - | \$ | 3,074 | \$ | 7,759 |
|  | - |  | - |  | - |  | 5,151 |  | - |  | - |  | 5,151 |
|  | - |  | 81,258 |  | - |  | 7,465 |  | - |  | 191,899 |  | 281,319 |
|  | - |  | - |  | 380 |  | - |  | - |  | 15 |  | 518 |
|  | - |  | 39 |  | - |  | - |  | - |  | 20 |  | 66 |
|  | - |  | 216 |  | 438,274 |  | - |  | - |  | 21,796 |  | 460,286 |
|  | 7,729 |  | - |  | - |  | - |  | 4,347 |  | 475 |  | 27,557 |
|  | 134 |  | 1,728 |  | 259 |  | 2 |  | - |  | 2,017 |  | 4,173 |
|  | 7,863 |  | 83,241 |  | 443,108 |  | 12,618 |  | 4,347 |  | 219,296 |  | 786,829 |
|  | 1,325 |  | 189,218 |  | 16,099 |  | 217 |  | 448 |  | 17,847 |  | 226,855 |
|  | 378 |  | 51,978 |  | 47,107 |  | 11,225 |  | 163 |  | 25,971 |  | 137,734 |
|  | - |  | - |  | 214,145 |  | - |  | - |  | 15,549 |  | 229,694 |
|  | 1,568 |  | - |  | 46,917 |  | - |  | 591 |  | 196 |  | 49,334 |
|  | 457 |  | 236 |  | 268 |  | - |  | - |  | 152,562 |  | 170,401 |
|  | 5,232 |  | - |  | - |  | - |  | 2,589 |  | 254 |  | 17,951 |
|  | 106 |  | - |  | - |  | - |  | 38 |  | - |  | 147 |
|  | - |  | 3,202 |  | 877 |  | 316 |  | - |  | 1,428 |  | 5,823 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 1,325 |
|  | 9,066 |  | 244,634 |  | 325,413 |  | 11,758 |  | 3,829 |  | 213,807 |  | 839,264 |
|  | $(1,203)$ |  | $(161,393)$ |  | 117,695 |  | 860 |  | 518 |  | 5,489 |  | $(52,435)$ |
|  | 576 |  | - |  | - |  | 26 |  | 90 |  | 173 |  | 1,478 |
|  | - |  | - |  | 16,204 |  | - |  | - |  | - |  | 16,204 |
|  | - |  | $(3,438)$ |  | 3 |  | - |  | - |  | - |  | $(3,435)$ |
|  | - |  | - |  | 12 |  | - |  | - |  | - |  | 12 |
|  | (85) |  | - |  | - |  | (4) |  | (13) |  | (12) |  | (161) |
|  | 491 |  | $(3,438)$ |  | 16,219 |  | 22 |  | 77 |  | 161 |  | 14,098 |
|  | (712) |  | $(164,831)$ |  | 133,914 |  | 882 |  | 595 |  | 5,650 |  | $(38,337)$ |
|  | - |  | 229,482 |  | - |  | 12,722 |  | - |  | - |  | 242,204 |
|  | 18,049 |  | 131,179 |  | - |  | 947 |  | 523 |  | 51 |  | 201,554 |
|  | $(11,683)$ |  | $(6,848)$ |  | $(131,746)$ |  | (9) |  | $(3,434)$ |  | (999) |  | $(155,087)$ |
|  | 5,654 |  | 188,982 |  | 2,168 |  | 14,542 |  | $(2,316)$ |  | 4,702 |  | 250,334 |
|  | 224,776 |  | 49,709 |  | 31,392 |  | 12,251 |  | 65,429 |  | 52,614 |  | 634,123 |
|  | - |  | (27) |  | - |  | - |  | - |  | 61,720 |  | 61,693 |
|  | 224,776 |  | 49,682 |  | 31,392 |  | 12,251 |  | 65,429 |  | 114,334 |  | 695,816 |
| \$ | 230,430 | \$ | 238,664 | \$ | 33,560 | \$ | 26,793 | \$ | 63,113 | \$ | 119,036 | \$ | 946,150 |

## Combining Statement of Cash Flows <br> Nonmajor Enterprise Funds <br> For the Year Ended June 30, 2011 <br> (In Thousands)

| Cash Flows from Operating Activities: |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Receipts from Customers | \$ | 1,230 | \$ | - | \$ | 70 |
| Receipts from Other Funds for Services |  | - |  | - |  | - |
| Loan Principal Repayments |  | 14,864 |  | 4,441 |  | 2,540 |
| Loan Interest Received |  | 9,598 |  | 2,551 |  | 1,304 |
| Payments to Employees for Services |  | (740) |  | (523) |  | (476) |
| Payments to Suppliers |  | $(1,126)$ |  | (15) |  | (34) |
| Payments to Other Funds for Services |  | (215) |  | (9) |  | (42) |
| Claims Paid |  | - |  | - |  | - |
| Loans Made |  | $(63,900)$ |  | $(39,003)$ |  | $(4,830)$ |
| Distributions to Other Governments |  | - |  | (62) |  | - |
| Other Receipts (Payments) |  | 1,426 |  | - |  | 2 |
| Net Cash Provided (Used) in Operating Activities |  | $(38,863)$ |  | $(32,620)$ |  | $(1,466)$ |
| Cash Flows from Noncapital Financing Activities: |  |  |  |  |  |  |
| Proceeds from Bond/COP Sales |  | 85,458 |  | - |  | - |
| Principal Payments on Bonds/COPS |  | $(29,104)$ |  | - |  | - |
| Interest Payments on Bonds/COPS |  | $(9,928)$ |  | - |  | - |
| Bond/COP Issuance Costs |  | (670) |  | - |  | - |
| Taxes and Assessments Received |  | - |  | - |  |  |
| Insurance Recoveries for Other than Capital Assets |  | - |  | - |  | - |
| Transfers from Other Funds |  | 517 |  | 40,046 |  | 9,618 |
| Transfers to Other Funds |  | (29) |  | (21) |  | (318) |
| Net Cash Provided (Used) in Noncapital Financing Activities |  | 46,244 |  | 40,025 |  | 9,300 |
| Cash Flows from Capital and Related Financing Activities: |  |  |  |  |  |  |
| Principal Payments on Bonds/COPS |  | - |  | - |  | - |
| Interest Payments on Bonds/COPS |  | - |  | - |  | - |
| Acquisition of Capital Assets |  | - |  | - |  | - |
| Proceeds from Disposition of Capital Assets |  | - |  | - |  | - |
| Capital Contributions |  | - |  | - |  | - |
| Insurance Recoveries for Capital Assets |  | - |  | - |  | - |
| Net Cash Provided (Used) in Capital and Related Financing Activities |  | - |  | - |  | - |
| Cash Flows from Investing Activities: |  |  |  |  |  |  |
| Interest on Investments and Cash Balances |  | 289 |  | 198 |  | 61 |
| Interest Income from Securities Lending |  | - |  | 51 |  | 16 |
| Interest Expense from Securities Lending |  | - |  | (36) |  | (11) |
| Net Cash Provided (Used) in Investing Activities |  | 289 |  | 213 |  | 66 |
| Net Increase (Decrease) in Cash and Cash Equivalents |  | 7,670 |  | 7,618 |  | 7,900 |
| Cash and Cash Equivalents - Beginning |  | 41,806 |  | 36,666 |  | 7,282 |
| Prior Period Adjustments Restating Beginning Cash Balances |  | - |  | - |  | - |
| Cash and Cash Equivalents - Ending | \$ | 49,476 | \$ | 44,284 | \$ | 15,182 |


| Special Public <br> Works | State <br> Hospitals | Liquor <br> Control | Veterans' <br> Home | Water | Other | Total |  |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\$$ | - | $\$$ | 82,723 | $\$$ | 442,904 | $\$$ | 12,805 | $\$$ | - |

```
Combining Statement of Cash Flows
Nonmajor Enterprise Funds
For the Year Ended June 30, }201
(In Thousands)
(continued from previous page)
```

|  | Energy Loan |  | Safe Drinking Water |  | Business Development |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Operating Income (Loss) | \$ | $(1,228)$ | \$ | $(13,826)$ | \$ | 653 |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Depreciation and Amortization |  | - |  | - |  |  |
| Amortization of Bond/COP Issuance Costs |  | 205 |  | - |  |  |
| Amortization of Bond/COP Premium and Discount |  | (335) |  | - |  | - |
| Amortization of Deferred Charges |  | 12 |  | - |  | - |
| Bad Debt Expense |  | 1,139 |  | - |  | 186 |
| Interest Payments Reported as Operating Expense |  | 10,250 |  | - |  | - |
| Bond/COP Issuance Costs Reported as Operating Expense |  | 670 |  | - |  | - |
| Net Changes in Assets and Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Receivable |  | $(1,048)$ |  | (527) |  | 45 |
| Due from Other Funds |  | - |  | - |  | - |
| Inventories |  | - |  | - |  | - |
| Prepaid Items |  | - |  | - |  | - |
| Deferred Charges |  | (884) |  | - |  | - |
| Advances to Other Funds |  | $(33,872)$ |  | - |  | - |
| Loans Receivable |  | $(15,164)$ |  | $(18,177)$ |  | $(2,343)$ |
| Net Contracts, Notes, and Other Receivables |  | - |  | - |  | - |
| Accounts and Interest Payable |  | 4 |  | (91) |  | (9) |
| Due to Other Funds |  | - |  | 2 |  | - |
| Due to Other Governments |  | - |  | (1) |  | - |
| Custodial Liabilities |  | 1,426 |  | - |  | - |
| Unearned Revenue |  | (18) |  | - |  | - |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Compensated Absences Payable |  | (21) |  | (1) |  | 1 |
| Net OPEB Obligation |  | 1 |  | 1 |  | 1 |
| Total Adjustments |  | $(37,635)$ |  | $(18,794)$ |  | $(2,119)$ |
| Net Cash Provided (Used) by Operating Activities | \$ | $(38,863)$ | \$ | $(32,620)$ | \$ | $(1,466)$ |
| Noncash Investing and Capital and Related Financing Activities: |  |  |  |  |  |  |
| Capital Assets Transferred from Governmental Funds | \$ | - | \$ | - | \$ | - |
| Capital Assets Contributed |  | - |  | - |  | - |
| Total Noncash Investing and Capital and Related Financing Activities | \$ | - | \$ | - | \$ | - |


| Special Public Works |  | State Hospitals |  | Liquor Control |  | Veterans' Home |  | Water |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $(1,203)$ | \$ | $(161,393)$ | \$ | 117,695 | \$ | 860 | \$ | 518 | \$ | 5,489 | \$ | $(52,435)$ |
|  | - |  | 3,202 |  | 877 |  | 316 |  | - |  | 1,428 |  | 5,823 |
|  | 62 |  | - |  | - |  | - |  | 22 |  | - |  | 289 |
|  | 2 |  | - |  | - |  | - |  | 1 |  | (36) |  | (368) |
|  | 39 |  | - |  | - |  | - |  | 16 |  | - |  | 67 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 1,325 |
|  | 5,544 |  | - |  | - |  | - |  | 2,588 |  | (452) |  | 17,930 |
|  | (108) |  | - |  | - |  | - |  | 25 |  | - |  | 587 |
|  | 2,710 |  | 1,154 |  | 72 |  | 179 |  | 148 |  | (393) |  | 2,340 |
|  | 14 |  | $(1,252)$ |  | - |  | - |  | - |  | - |  | $(1,238)$ |
|  | - |  | 19 |  | $(2,141)$ |  | - |  | - |  | (842) |  | $(2,964)$ |
|  | - |  | 50 |  | 20 |  | - |  | - |  | (36) |  | 34 |
|  | (92) |  | - |  | - |  | - |  | (189) |  | - |  | $(1,165)$ |
|  | - |  | - |  | - |  | - |  | - |  | - |  | $(33,872)$ |
|  | 25,201 |  | - |  | - |  | - |  | $(4,616)$ |  | $(5,199)$ |  | $(20,298)$ |
|  | - |  | - |  | - |  | (27) |  | - |  | - |  | (27) |
|  | 1 |  | 4,268 |  | $(3,476)$ |  | 107 |  | (146) |  | $(1,249)$ |  | (591) |
|  | 1 |  | 11,787 |  | - |  | (1) |  | 5 |  | 233 |  | 12,027 |
|  | 9 |  | - |  | - |  | - |  | (21) |  | 10 |  | (3) |
|  | 3 |  | (2) |  | (120) |  | (6) |  | 135 |  | 1,365 |  | 2,801 |
|  | - |  | - |  | 36 |  | 37 |  | - |  | - |  | 55 |
|  | - |  | - |  | - |  | - |  | - |  | 2,130 |  | 2,130 |
|  | 12 |  | 414 |  | (22) |  | (2) |  | (1) |  | 167 |  | 547 |
|  | 2 |  | 380 |  | 32 |  | - |  | 1 |  | 22 |  | 440 |
|  | 33,400 |  | 20,020 |  | $(4,722)$ |  | 603 |  | $(2,032)$ |  | $(2,852)$ |  | $(14,131)$ |
| \$ | 32,197 | \$ | $(141,373)$ | \$ | 112,973 | \$ | 1,463 | \$ | $(1,514)$ | \$ | 2,637 | \$ | $\underline{(66,566)}$ |
|  | - | \$ | 229,481 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 229,481 |
|  | - |  | - |  | - |  | 1,500 |  | - |  | - |  | 1,500 |
| \$ | - | \$ | 229,481 | \$ | - | \$ | 1,500 | \$ | - | \$ | - | \$ | 230,981 |

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## Internal Service Funds

Internal Service Funds account for goods and services provided by state agencies or departments to other state agencies or departments and to other governmental units on a cost-reimbursement basis.

## Central Services Fund

This fund accounts for activities to provide various services to state agencies. These services include accounting, budgeting, personnel, mail and shuttle, purchasing, printing, copy center, data center, property development, telecommunications, motor pool, and an insurance fund.

## Legal Services Fund

This fund accounts for activities of the Department of Justice Attorney General's office to represent and advise the State's elected and appointed officials, agencies, boards, and commissions.

## Banking Services Fund

This fund accounts for activities of the Office of the State Treasurer to provide banking, investment, and debt management services to state agencies.

## Audit Services Fund

This fund accounts for activities of the Secretary of State, Audits Division, to provide independent auditing services to state agencies.

## Forestry Services Fund

This fund accounts for activities of the Department of Forestry to operate an equipment and maintenance pool that provides transportation, heavy equipment, and aircraft support for operating programs and other state agencies.

## Other Internal Service Funds

This fund accounts for the sale of goods and services to other governmental units through activities not specifically accounted for in another internal service fund.

| Combining Balance Sheet Internal Service Funds June 30, 2011 (In Thousands) | Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |
| Current Assets: |  |  |  |  |
| Cash and Cash Equivalents | \$ | 112,539 | \$ | 2 |
| Securities Lending Collateral |  | 143,331 |  | 5,480 |
| Accounts and Interest Receivable (net) |  | 77,788 |  | 5,161 |
| Due from Other Funds |  | - |  | 2,306 |
| Inventories |  | 995 |  | 201 |
| Prepaid Items |  | 211 |  | - |
| Total Current Assets |  | 334,864 |  | 13,150 |
| Noncurrent Assets: |  |  |  |  |
| Cash and Cash Equivalents - Restricted |  | 87,042 |  | 17,710 |
| Investments - Restricted |  | 60,487 |  | - |
| Deferred Charges |  | 730 |  | - |
| Advances to Other Funds |  | 677 |  | - |
| Net Contracts, Notes, and Other Receivables |  | - |  | 28 |
| Capital Assets: |  |  |  |  |
| Land |  | 9,343 |  | - |
| Buildings, Property, and Equipment |  | 551,746 |  | 4,438 |
| Construction in Progress |  | 6,002 |  | 10 |
| Infrastructure |  | 637 |  | - |
| Works of Art and Other Nondepreciable Assets |  | 167 |  | - |
| Less Accumulated Depreciation and Amortization |  | $(285,264)$ |  | $(2,590)$ |
| Total Noncurrent Assets |  | 431,567 |  | 19,596 |
| Total Assets | \$ | 766,431 | \$ | 32,746 |
| LIABILITIES AND NET ASSETS |  |  |  |  |
| Current Liabilities: |  |  |  |  |
| Accounts and Interest Payable | \$ | 26,963 | \$ | 624 |
| Obligations Under Securities Lending |  | 143,331 |  | 5,480 |
| Due to Other Funds |  | 14,242 |  | 6,140 |
| Unearned Revenue |  | 406 |  | - |
| Compensated Absences Payable |  | 3,170 |  | 2,962 |
| Claims and Judgments Payable |  | 29,305 |  | - |
| Arbitrage Rebate Payable |  | 21 |  | - |
| Custodial Liabilities |  | 5,007 |  | 1 |
| Bonds/COPS Payable |  | 13,899 |  | - |
| Obligations Under Capital Leases |  | 3,782 |  | - |
| Total Current Liabilities |  | 240,126 |  | 15,207 |
| Noncurrent Liabilities: |  |  |  |  |
| Compensated Absences Payable |  | 1,633 |  | 1,526 |
| Claims and Judgments Payable |  | 164,275 |  | - |
| Custodial Liabilities |  | 3,271 |  | - |
| Bonds/COPS Payable |  | 118,280 |  | - |
| Obligations Under Capital Leases |  | 5,195 |  | - |
| Advances from Other Funds |  | 226 |  | - |
| Net OPEB Obligation |  | 801 |  | 628 |
| Total Noncurrent Liabilities |  | 293,681 |  | 2,154 |
| Total Liabilities |  | 533,807 |  | 17,361 |
| Net Assets: |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 141,338 |  | 1,858 |
| Unrestricted |  | 91,286 |  | 13,527 |
| Total Net Assets |  | 232,624 |  | 15,385 |
| Total Liabilities and Net Assets | \$ | 766,431 | \$ | 32,746 |


| Banking Services |  | Audit Services |  | Forestry <br> Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 4,427 | \$ | 2,169 | \$ | 5,875 | \$ | 3,575 | \$ | 128,587 |
|  | 1,370 |  | 673 |  | 1,818 |  | 1,106 |  | 153,778 |
|  | 2,883 |  | 41 |  | 95 |  | 174 |  | 86,142 |
|  | - |  | - |  | - |  | 1 |  | 2,307 |
|  | 6 |  | - |  | 209 |  | 9 |  | 1,420 |
|  | - |  | 23 |  | - |  | - |  | 234 |
|  | 8,686 |  | 2,906 |  | 7,997 |  | 4,865 |  | 372,468 |
|  | - |  | - |  | - |  | - |  | 104,752 |
|  | - |  | - |  | - |  | - |  | 60,487 |
|  | - |  | - |  | - |  | - |  | 730 |
|  | - |  | - |  | - |  | - |  | 677 |
|  | - |  | - |  | - |  | - |  | 28 |
|  | - |  | - |  | - |  | - |  | 9,343 |
|  | 2,555 |  | 444 |  | 18,564 |  | 5,272 |  | 583,019 |
|  | - |  | - |  | - |  | - |  | 6,012 |
|  | - |  | - |  | - |  | - |  | 637 |
|  | - |  | - |  | - |  | - |  | 167 |
|  | $(2,426)$ |  | (435) |  | $(13,880)$ |  | $(3,240)$ |  | $(307,835)$ |
|  | 129 |  | 9 |  | 4,684 |  | 2,032 |  | 458,017 |
| \$ | 8,815 | \$ | 2,915 | \$ | 12,681 | \$ | 6,897 | \$ | 830,485 |
| \$ | 576 | \$ | 120 | \$ | 240 | \$ | 124 | \$ | 28,647 |
|  | 1,370 |  | 673 |  | 1,818 |  | 1,106 |  | 153,778 |
|  | - |  | - |  | - |  | 38 |  | 20,420 |
|  | - |  | - |  | - |  | - |  | 406 |
|  | 459 |  | 231 |  | 108 |  | 7 |  | 6,937 |
|  | - |  | - |  | - |  | - |  | 29,305 |
|  | - |  | - |  | - |  | - |  | 21 |
|  | - |  | - |  | - |  | 1 |  | 5,009 |
|  | - |  | - |  | - |  | - |  | 13,899 |
|  | - |  | - |  | - |  | - |  | 3,782 |
|  | 2,405 |  | 1,024 |  | 2,166 |  | 1,276 |  | 262,204 |
|  | 236 |  | 119 |  | 56 |  | 4 |  | 3,574 |
|  | - |  | - |  | - |  | - |  | 164,275 |
|  | - |  | - |  | - |  | - |  | 3,271 |
|  | - |  | - |  | - |  | - |  | 118,280 |
|  | - |  | - |  | - |  | - |  | 5,195 |
|  | - |  | - |  | - |  | - |  | 226 |
|  | 85 |  | 65 |  | 31 |  | 6 |  | 1,616 |
|  | 321 |  | 184 |  | 87 |  | 10 |  | 296,437 |
|  | 2,726 |  | 1,208 |  | 2,253 |  | 1,286 |  | 558,641 |
|  | 129 |  | 8 |  | 4,685 |  | 2,032 |  | 150,050 |
|  | 5,960 |  | 1,699 |  | 5,743 |  | 3,579 |  | 121,794 |
|  | 6,089 |  | 1,707 |  | 10,428 |  | 5,611 |  | 271,844 |
| \$ | 8,815 | \$ | 2,915 | \$ | 12,681 | \$ | 6,897 | \$ | 830,485 |

Combining Statement of Revenues, Expenses and Changes in Fund Net Assets Internal Service Funds

## For the Year Ended June 30, 2011

(In Thousands)

|  | Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |
| Charges for Services | \$ | 847,898 | \$ | 70,220 |
| Rents and Royalties |  | 42,939 |  | - |
| Sales |  | 7,952 |  | 40 |
| Other |  | 3,720 |  | - |
| Total Operating Revenues |  | 902,509 |  | 70,260 |
| Operating Expenses: |  |  |  |  |
| Salaries and Wages |  | 60,428 |  | 53,651 |
| Services and Supplies |  | 705,123 |  | 10,140 |
| Cost of Goods Sold |  | 10,364 |  | - |
| Distributions to Other Governments |  | - |  | 955 |
| Special Payments |  | 125 |  | - |
| Bond and COP Interest |  | 6,161 |  |  |
| Other Debt Service |  | 260 |  | - |
| Depreciation and Amortization |  | 34,315 |  | 400 |
| Total Operating Expenses |  | 816,776 |  | 65,146 |
| Operating Income (Loss) |  | 85,733 |  | 5,114 |
| Nonoperating Revenues (Expenses): |  |  |  |  |
| Investment Income |  | 3,547 |  | - |
| Gain (Loss) on Disposition of Assets |  | (847) |  | - |
| Insurance Recoveries |  | 179 |  | - |
| Loan Interest Income |  | 41 |  | - |
| Loan Interest Expense |  | (14) |  | - |
| Other Nonoperating Items |  | $(1,240)$ |  | - |
| Total Nonoperating Revenues (Expenses) |  | 1,666 |  | - |
| Income (Loss) Before Contributions, Special Items, Extraordinary Items, and Transfers |  | 87,399 |  | 5,114 |
| Capital Contributions |  | 1,390 |  | - |
| Transfers from Other Funds |  | 3,064 |  | - |
| Transfers to Other Funds |  | $(31,170)$ |  | $(8,215)$ |
| Change in Net Assets |  | 60,683 |  | $(3,101)$ |
| Net Assets - Beginning |  | 173,863 |  | 18,533 |
| Prior Period Adjustments |  | $(6,380)$ |  | (47) |
| Cumulative Effect of Change in Accounting Principles |  | 4,458 |  | - |
| Net Assets - Beginning - As Restated |  | 171,941 |  | 18,486 |
| Net Assets - Ending | \$ | 232,624 | \$ | 15,385 |


| Banking <br> Services |  | Audit <br> Services | Forestry <br> Services | Other | Total |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\$ 20,088$ | $\$$ | 8,493 | $\$$ | 4,749 | $\$$ | 1,676 | $\mathbf{\$}$| 953,124 |
| :--- |
|  |

Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended June 30, 2011
(In Thousands)

|  | Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: | :---: |
| Cash Flows from Operating Activities: |  |  |  |  |
| Receipts from Customers | \$ | 690,320 | \$ | 19,739 |
| Receipts from Other Funds for Services |  | 191,617 |  | 53,448 |
| Payments to Employees for Services |  | $(65,426)$ |  | $(55,461)$ |
| Payments to Suppliers |  | $(716,822)$ |  | $(11,520)$ |
| Payments to Other Funds for Services |  | $(27,516)$ |  | $(3,401)$ |
| Claims Paid |  | $(12,604)$ |  | - |
| Distributions to Other Governments |  | - |  | (896) |
| Other Receipts (Payments) |  | 51,513 |  | 223 |
| Net Cash Provided (Used) in Operating Activities |  | 111,082 |  | 2,132 |
| Cash Flows from Noncapital Financing Activities: |  |  |  |  |
| Insurance Recoveries Other than Capital Assets |  | - |  |  |
| Transfers from Other Funds |  | 4,852 |  | - |
| Transfers to Other Funds |  | $(16,670)$ |  | (12) |
| Net Cash Provided (Used) in Noncapital Financing Activities |  | $(11,818)$ |  | (12) |
| Cash Flows from Capital and Related Financing Activities: |  |  |  |  |
| Principal Payments on Bonds/COPS |  | $(22,968)$ |  | - |
| Interest Payments on Bonds/COPS |  | $(6,648)$ |  | - |
| Bond/COP Issuance Costs |  | (62) |  | - |
| Repayments on Advances Received |  | 28 |  | - |
| Interest on Advances |  | 41 |  | - |
| Principal Payments on Loans |  | (34) |  | - |
| Interest Payments on Loans |  | (14) |  | - |
| Acquisition of Capital Assets |  | $(16,258)$ |  | (223) |
| Proceeds from Disposition of Capital Assets |  | 2,733 |  | - |
| Insurance Recoveries for Capital Assets |  | 179 |  | - |
| Net Cash Provided (Used) in Capital and Related Financing Activities |  | $(43,003)$ |  | (223) |
| Cash Flows from Investing Activities: |  |  |  |  |
| Purchases of Investments |  | $(26,546)$ |  | - |
| Proceeds from Sales and Maturities of Investments |  | 21,850 |  | - |
| Interest on Investments and Cash Balances |  | 3,668 |  | - |
| Interest Income from Securities Lending |  | 307 |  | - |
| Interest Expense from Securities Lending |  | (220) |  | - |
| Net Cash Provided (Used) in Investing Activities |  | (941) |  | - |
| Net Increase (Decrease) in Cash and Cash Equivalents |  | 55,320 |  | 1,897 |
| Cash and Cash Equivalents - Beginning |  | 140,370 |  | 15,815 |
| Prior Period Adjustments Restating Beginning Cash Balances |  | 3,891 |  | - |
| Cash and Cash Equivalents - Ending | \$ | 199,581 | \$ | 17,712 |


| Banking Services |  | Audit Services |  | Forestry Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | 710,059 |
|  | 17,625 |  | 8,661 |  | 6,082 |  | 1,819 |  | 279,252 |
|  | $(9,875)$ |  | $(5,511)$ |  | $(1,919)$ |  | (250) |  | $(138,442)$ |
|  | $(5,131)$ |  | $(1,321)$ |  | $(2,323)$ |  | (881) |  | $(737,998)$ |
|  | $(1,020)$ |  | (484) |  | (136) |  | (127) |  | $(32,684)$ |
|  | - |  | - |  | - |  | - |  | $(12,604)$ |
|  | - |  | - |  | - |  | - |  | (896) |
|  | 1 |  | - |  | 1 |  | 244 |  | 51,982 |
|  | 1,600 |  | 1,345 |  | 1,705 |  | 805 |  | 118,669 |
|  | - |  | - |  | 13 |  | 25 |  | 38 |
|  | 3,548 |  | - |  | - |  | 183 |  | 8,583 |
|  | $(3,548)$ |  | $(2,590)$ |  | (513) |  | (309) |  | $(23,642)$ |
| - |  |  | $(2,590)$ |  | (500) |  | (101) |  | $(15,021)$ |
| - |  |  | - |  | - |  | - |  | $(22,968)$ |
| - |  |  | - |  | - |  | - |  | $(6,648)$ |
| - |  |  | - |  | - |  | - |  | (62) |
| - |  |  | - |  | - |  | - |  | 28 |
| - |  |  | - |  | - |  | - |  | 41 |
| - |  |  | - |  | - |  | - |  | (34) |
| - |  |  | - |  | - |  | - |  | (14) |
| (114) |  |  | - |  | (397) |  | (173) |  | $(17,165)$ |
| (114) |  |  | - |  | 92 |  | 28 |  | 2,853 |
| - |  |  | - |  | - |  | - |  | 179 |
| (114) |  |  | - |  | (305) |  | (145) |  | $(43,790)$ |
| - |  |  | - |  | - |  | - |  | $(26,546)$ |
| - |  |  | - |  | - |  | - |  | 21,850 |
| - |  |  | - |  | - |  | - |  | 3,668 |
| - |  |  | - |  | - |  | - |  | 307 |
| - |  |  | - |  | - |  | - |  | (220) |
| - |  |  | - |  | - |  | - |  | (941) |
| 1,486 |  |  | $(1,245)$ |  | 900 |  | 559 |  | 58,917 |
| 2,941 |  |  | 3,414 |  | 4,975 |  | 3,016 |  | 170,531 |
| - |  |  | - |  | - |  | - |  | 3,891 |
| \$ | 4,427 | \$ | 2,169 | \$ | 5,875 | \$ | 3,575 | \$ | 233,339 |

(continued on next page)

## Combining Statement of Cash Flows <br> Internal Service Funds <br> For the Year Ended June 30, 2011 <br> (In Thousands) <br> (continued from previous page)

|  | Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: | :---: |
| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |
| Operating Income (Loss) | \$ | 85,733 | \$ | 5,114 |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |
| Depreciation and Amortization |  | 34,315 |  | 400 |
| Amortization of Bond/COP Issuance Costs |  | 24 |  | - |
| Amortization of Bond/COP Premium and Discount |  | (508) |  | - |
| Amortization of Deferred Charges |  | 219 |  | - |
| Interest Payments Reported as Operating Expense |  | 6,648 |  | - |
| Bond/COP Issuance Costs Reported as Operating Expense |  | 82 |  | - |
| Net Changes in Assets and Liabilities: |  |  |  |  |
| Accounts and Interest Receivable |  | 124,535 |  | (80) |
| Due from Other Funds |  | - |  | (91) |
| Inventories |  | 137 |  | 21 |
| Prepaid Items |  | 385 |  | - |
| Deferred Charges |  | 193 |  | - |
| Net Contracts, Notes, and Other Receivables |  | 651 |  | 3 |
| Accounts and Interest Payable |  | $(33,879)$ |  | $(2,286)$ |
| Due to Other Funds |  | 85 |  | (92) |
| Custodial Liabilities |  | $(75,185)$ |  | (3) |
| Unearned Revenue |  | $(17,404)$ |  | $(1,256)$ |
| Claims and Judgments Payable |  | $(15,973)$ |  | - |
| Compensated Absences Payable |  | 909 |  | 319 |
| Net OPEB Obligation |  | 115 |  | 83 |
| Total Adjustments |  | 25,349 |  | $(2,982)$ |
| Net Cash Provided (Used) by Operating Activities | \$ | 111,082 | \$ | 2,132 |
| Noncash Investing and Capital and Related Financing Activities: |  |  |  |  |
| Net Change in Fair Value of Investments | \$ | (472) | \$ | - |
| Capital Assets Transferred from Governmental Funds |  | 1,390 |  | - |
| Capital Leases Entered into During the Year |  | 1,751 |  | - |
| Capital Assets Transferred to Governmental Funds |  | $(1,020)$ |  | - |
| Total Noncash Investing and Capital and Related Financing Activities | \$ | 1,649 | \$ | - |


| Banking <br> Services | Audit <br> Services | Forestry <br> Services | Other | Total |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | ---: |
|  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |
|  | 4,071 | $\$$ | 1,198 | $\$$ | 517 | $\$$ | 213 |


| $\$$ | $-\$$ | - | $\$$ | $-\$$ | - |
| :--- | :--- | :--- | :--- | :--- | :--- |
|  | - | - | - | $(472)$ |  |
|  | - | - | - | 1,390 |  |
|  | - | - | - | - | 1,751 |

# Fiduciary Funds <br> Combining Pension and Other Employee Benefit Trust Funds 

## Pension Trust Funds

Pension Trust Funds account for the transactions, assets, liabilities, and net assets held in trust for public employees by the Public Employees Retirement System (PERS) for the payment of retirement, disability, and death benefits to members of the retirement system.

## Public Employees Defined Benefit Pension Plan Fund

This fund accounts for the activities of the defined benefit retirement plan for units of state government, political subdivisions, community colleges, and school districts. Also included in this fund are the activities of the defined benefit portion of the Oregon Public Service Retirement Plan (OPSRP). Public employees hired on or after August 29, 2003, as well as inactive PERS members who return to employment following a sixmonth or greater break in service, participate in the OPSRP pension program. The plan is administered by the Public Employees Retirement Board under Oregon Revised Statutes, Chapter 238 and section 401(a) of the Internal Revenue Code.

## Individual Account Program Defined Contribution Pension Plan Fund

This fund accounts for the activities of the defined contribution portion of the Oregon Public Service Retirement Plan (OPSRP). Beginning January 1, 2004, PERS member contributions, account earnings and losses, as well as administrative costs of the plan are reflected in this fund. The OPSRP is administered by the Public Employees Retirement System.

## Other Employee Benefit Trust Funds

Other Employee Benefit Trust Funds account for the transactions, assets, liabilities, and net assets held in trust for public employees by the Public Employees Retirement System (PERS) for the payment of postemployment healthcare and deferred compensation benefits to members of the retirement system.

## Retirement Health Insurance Account (RHIA) OPEB Plan Fund

This fund accounts for the activities of the RHIA cost-sharing multiple-employer Other Postemployment Benefit (OPEB) plan administered by PERS for units of state government, political subdivisions, community colleges, and school districts. The RHIA is a defined benefit OPEB plan established pursuant to section 401(h) of the Internal Revenue Code. The plan authorizes a payment of up to $\$ 60$ towards the monthly cost of health insurance for eligible PERS members participating in PERS-sponsored health insurance plans. Employer contributions, investment income, healthcare premium subsidy payments, and administrative costs are accounted for within this fund.

## Retiree Health Insurance Premium Account (RHIPA) OPEB Plan Fund

This fund accounts for the activities of the RHIPA single-employer OPEB plan administered by PERS. The RHIPA is a defined benefit OPEB plan established pursuant to section 401(h) of the Internal Revenue Code. The plan authorizes payment to eligible retired state employees of the average difference between the health insurance premiums paid by retirees, under contracts entered into by the PERS Board, and health insurance premiums paid by state employees who are not retired. Employer contributions, investment income, healthcare premium subsidy payments, and administrative costs are accounted for within this fund.

## Standard Retiree Health Insurance Account Fund

This fund previously accounted for the collection of health insurance premiums from retirees and the payment of health insurance coverage and administrative costs for units of state government, political subdivisions, community colleges, and school districts that participate in PERS-sponsored health insurance plans. In fiscal year 2011, this activity is accounted for and reported in the Other Enterprise Fund.

## Deferred Compensation Plan Fund

This fund accounts for the activities of the Deferred Compensation Plan, an Internal Revenue Code Section 457 compensation plan, offered to employees of the State and administered by the Public Employees Retirement System.

## Combining Statement of Fiduciary Net Assets <br> Pension and Other Employee Benefit Trust Funds <br> June 30, 2011 <br> (In Thousands)

|  | Pension Trust Funds |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Public Employees Defined Benefit Pension Plan |  | Individual Account Program Defined Contribution Pension Plan |  |
| ASSETS |  |  |  |  |
| Cash and Cash Equivalents | \$ | 2,444,682 | \$ | 216,423 |
| Investments |  |  |  |  |
| Fixed Income |  | 13,735,242 |  | 992,702 |
| Equity |  | 21,745,438 |  | 1,503,101 |
| Real Estate |  | 5,697,757 |  | 411,800 |
| Private Equity |  | 12,767,522 |  | 922,761 |
| Opportunity Portfolio |  | 1,061,352 |  | 76,708 |
| Total Investments |  | 55,007,311 |  | 3,907,072 |
| Securities Lending Collateral |  | 2,512,073 |  | 184,566 |
| Receivables: |  |  |  |  |
| Employer Contributions |  | 8,581 |  | - |
| Plan Member Contributions |  | - |  | 10,874 |
| Interest and Dividends |  | 318,583 |  | 23,025 |
| Member Loans |  | - |  | - |
| Investment Sales |  | 724,983 |  | 51,693 |
| From Other Funds |  | 1,097 |  | 8,824 |
| Total Receivables |  | 1,053,244 |  | 94,416 |
| Prepaid Items |  | 8,804 |  | 588 |
| Capital Assets (net of \$10,863 accumulated depreciation): |  |  |  |  |
| Land |  | 944 |  | - |
| Construction in Progress |  | 165 |  | - |
| Buildings, Property, and Equipment |  | 37,807 |  | 400 |
| Total Assets |  | 61,065,030 |  | 4,403,465 |
| LIABILITIES |  |  |  |  |
| Accounts and Interest Payable |  | 2,670,037 |  | 173,970 |
| Obligations Under Securities Lending |  | 2,528,403 |  | 185,746 |
| Due to Other Funds |  | 9,221 |  | 263 |
| Deferred Revenue |  | 214 |  | - |
| Custodial Liabilities |  | 58,412 |  | 6,580 |
| Bonds/COPS Payable |  | 3,615 |  | - |
| Net OPEB Obligation |  | 279 |  | 69 |
| Total Liabilities |  | 5,270,181 |  | 366,628 |
| NET ASSETS |  |  |  |  |
| Held in Trust for: |  |  |  |  |
| Pension Benefits |  | 55,794,849 |  | 4,036,837 |
| Other Postemployment Benefits |  | - |  | - |
| Other Employee Benefits |  | - |  | - |
| Total Net Assets | \$ | 55,794,849 | \$ | 4,036,837 |

Other Employee Benefit Trust Funds

| Other Postemployment Benefits |  | Standard Retiree Health Insurance Account | Deferred Compensation Plan |  |
| :---: | :---: | :---: | :---: | :---: |
| Retirement Health Insurance Account OPEB Plan | Retiree Health Insurance Premium Account OPEB Plan |  |  | Total |
| \$ 12,742 | \$ 357 | \$ | \$ 54,299 | \$ 2,728,503 |
| 61,068 | 1,255 | - | 242,732 | 15,032,999 |
| 92,466 | 1,900 | - | 800,253 | 24,143,158 |
| 25,332 | 521 | - | - | 6,135,410 |
| 56,765 | 1,167 | - | - | 13,748,215 |
| 4,719 | 97 | - | - | 1,142,876 |
| 240,350 | 4,940 | - | 1,042,985 | 60,202,658 |
| 11,311 | 241 | - | 160 | 2,708,351 |
| 510 | 4 | - | - | 9,095 |
| - | - | - | - | 10,874 |
| 1,416 | 29 | - | 441 | 343,494 |
| - | - | - | 8,671 | 8,671 |
| 3,186 | 66 | - | 78 | 780,006 |
| 664 | 10 | - | - | 10,595 |
| 5,776 | 109 | - | 9,190 | 1,162,735 |
| 37 | 1 | - | - | 9,430 |
| - | - | - | - | 944 |
| - | - | - | - | 165 |
| - | - | - | - | 38,207 |
| 270,216 | 5,648 | - | 1,106,634 | 66,850,993 |
| 10,764 | 222 | - | 332 | 2,855,325 |
| 11,384 | 243 | - | 160 | 2,725,936 |
| 69 | 60 | - | 613 | 10,226 |
| - | - | - | 546 | 760 |
| - | - | - | - | 64,992 |
| - | - | - | - | 3,615 |
| 8 | 1 | - | 7 | 364 |
| 22,225 | 526 | - | 1,658 | 5,661,218 |


|  | - | - | - | - | $59,831,686$ |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 247,991 | -122 | - | - | 253,113 |  |
|  | - | - | - | $1,104,976$ | $1,104,976$ |  |
| $\$$ | 247,991 | $\$$ | 5,122 | $\$$ | - | $\$$ |

## Combining Statement of Changes in Fiduciary Net Assets Pension and Other Employee Benefit Trust Funds <br> For the Year Ended June 30, 2011 <br> (In Thousands)

|  | Pension Trust Funds |  |
| :--- | ---: | ---: |
|  |  |  |



## Agency Fund

The Agency Fund accounts for assets held by the State as an agent for other governmental units, organizations, or individuals. For example, the Department of Consumer and Business Services holds deposits and investments to secure the faithful performance by insurers of insurance company obligations, including claims due to policyholders. Agency funds are custodial in nature (i.e., assets equal liabilities) and do not measure the results of operations.

## Combining Statement of Changes in Assets and Liabilities <br> Agency Fund <br> For the Year Ended June 30, 2011 <br> (In Thousands)

|  | Balance July 1, 2010 |  | Additions |  | Deductions |  | Balance June 30, 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |
| Custodial Assets | \$ | 1,848,940 | \$ | 1,940,865 | \$ | 2,187,240 | \$ | 1,602,565 |
| Accounts and Interest Receivable |  | 8,767 |  | 3,741 |  | 1,445 |  | 11,063 |
| Net Contracts, Notes, and Other Receivables |  | 104,496 |  | 25,723 |  | 21,558 |  | 108,661 |
| Receivership Assets |  | 67,036 |  | - |  | 2,939 |  | 64,097 |
| Total Assets | \$ | 2,029,239 | \$ | 1,970,329 | \$ | 2,213,182 | \$ | 1,786,386 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | 537 | \$ | 380,884 | \$ | 381,381 | \$ | 40 |
| Due to Other Governments |  | 8,345 |  | 5,684 |  | 8,345 |  | 5,684 |
| Custodial Liabilities |  | 2,020,357 |  | 1,464,628 |  | 1,704,323 |  | 1,780,662 |
| Total Liabilities | \$ | 2,029,239 | \$ | 1,851,196 | \$ | 2,094,049 | \$ | 1,786,386 |



## Statistical Section

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## Statistical Section <br> Index

This part of the State of Oregon's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the State's overall financial health.

## Financial Trends

These schedules contain trend information to help the reader understand how the State's financial performance has changed over time.

Schedule 1 Net Assets by Component
Schedule $2 \quad$ Changes in Net Assets
Schedule 3 Fund Balance - Governmental Funds
Schedule 4 Changes in Fund Balance - Governmental Funds

## Revenue Capacity

These schedules contain information to help the reader assess the State's most significant revenue source, personal income taxes.
Schedule 5 Personal Income by Industry
Schedule 6 Personal Income Tax Rates
Schedule $7 \quad$ Personal Income Tax Filers and Liability by Income Level

## Debt Capacity

These schedules present information to help the reader assess the affordability of the State's current levels of outstanding debt and the State's ability to issue additional debt in the future.
Schedule 8 Outstanding Debt by Type
Schedule $9 \quad$ Ratios of General Bonded Debt Outstanding
Schedule 10 Legal Debt Margin Calculation
Schedule 11 Legal Debt Margin Information
Schedule 12 Pledged Revenues

## Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the State's financial activities take place.
Schedule 13 Demographic and Economic Indicators
Schedule 14 Employment by Industry

## Operating Information

These schedules contain operating data to help the reader understand how the information in the State's financial report relates to the services it provides and the activities it performs.

## Schedule 15 Government Employees <br> Schedule 16 Operating Indicators and Capital Asset Information by Function

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

## Schedule 1

NET ASSETS BY COMPONENT
Last Ten Fiscal Years (In Thousands)
(Accrual basis of accounting)

Governmental Activities
Invested in Capital Assets, Net of Related Debt
Restricted
Unrestricted
Total Governmental Acitivities Net Assets

|  | 2002 |  | 2003 |  | 2004 |  | 2005 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $\begin{array}{r} 10,031,651 \\ 526,189 \\ (70,371) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 9,928,983 \\ 342,793 \\ 131,349 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 9,555,705 \\ 334,292 \\ (2,158,668) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 9,151,443 \\ 904,848 \\ 155,880 \\ \hline \end{array}$ |
| \$ | 10,487,469 | \$ | 10,403,125 | \$ | 7,731,329 | \$ | 10,212,171 |

## Business-type Activities

Invested in Capital Assets, Net of Related Debt
Restricted
Unrestricted

| $\$$ | 282,782 | $\$$ | 579,928 | $\$$ | 549,148 | $\$$ | 562,325 |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $2,477,458$ |  | $2,453,241$ |  | $2,233,534$ |  | $2,550,548$ |
|  | 539,431 |  | 223,601 |  | 527,165 |  | 570,121 |

Total Business-type Activities Net Assets

| $\$$ | $3,299,671$ | $\$$ | $3,256,770$ | $\$$ | $3,309,847$ | $\$$ | $3,682,994$ |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

## Primary Government

Invested in Capital Assets, Net of Related Debt
Restricted
Unrestricted
Total Primary Government Net Assets

| $\$ 10,314,433$ | $\$ 10,508,911$ | $\$ 10,104,853$ | $\$$ | $9,713,768$ |  |
| ---: | ---: | ---: | ---: | ---: | ---: |
| $3,003,647$ | $2,796,034$ | $2,567,826$ |  | $3,455,396$ |  |
| 469,060 |  | 354,950 | $(1,631,503)$ |  | 726,001 |
|  |  |  |  |  |  |
| $\$ 13,787,140$ | $\$ 13,659,895$ | $\$ 11,041,176$ | $\$ 13,895,165$ |  |  |

## Schedule 1 (continued)

NET ASSETS BY COMPONENT
Last Ten Fiscal Years (In Thousands)
(Accrual basis of accounting)

|  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $\begin{aligned} & 8,901,594 \\ & 1,021,026 \\ & 1,116,586 \\ & \hline \end{aligned}$ | \$ | $\begin{aligned} & 8,696,793 \\ & 1,098,817 \\ & 1,077,586 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 8,554,126 \\ 950,491 \\ 954,809 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 9,094,498 \\ 1,126,942 \\ (99,401) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 8,672,407 \\ 1,287,403 \\ (82,337) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 8,107,685 \\ 2,582,708 \\ 138,387 \\ \hline \end{array}$ |
| \$ | 11,039,206 | \$ | 10,873,196 | \$ | 10,459,426 | \$ | 10,122,039 | \$ | 9,877,473 | \$ | 10,828,780 |
| \$ | $\begin{array}{r} 594,247 \\ 2,857,577 \\ 584,655 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 756,814 \\ 2,998,195 \\ 640,968 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 807,968 \\ 3,177,420 \\ 656,919 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 897,150 \\ 2,399,089 \\ 677,037 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 977,224 \\ 556,589 \\ 2,201,451 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 1,195,629 \\ 670,672 \\ 2,378,452 \\ \hline \end{array}$ |
| \$ | 4,036,479 | \$ | 4,395,977 | \$ | 4,642,307 | \$ | 3,973,276 | \$ | 3,735,264 | \$ | 4,244,753 |
| \$ | 9,495,841 <br> 3,878,603 <br> 1,701,241 | \$ | $\begin{aligned} & 9,453,607 \\ & 4,097,012 \\ & 1,718,554 \\ & \hline \end{aligned}$ | \$ | $\begin{aligned} & 9,362,094 \\ & 4,127,911 \\ & 1,611,728 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 9,991,648 \\ 3,526,031 \\ 577,636 \\ \hline \end{array}$ | \$ | $\begin{aligned} & 9,649,631 \\ & 1,843,992 \\ & 2,119,114 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 9,303,314 \\ 3,253,380 \\ 2,516,839 \\ \hline \end{array}$ |
| \$ | 15,075,685 | \$ | 15,269,173 | \$ | 15,101,733 | \$ | 14,095,315 | \$ | 13,612,737 | \$ | 15,073,533 |

## Schedule 2 <br> CHANGES IN NET ASSETS Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)

|  | 2002 |  | 2003 |  | 2004 |  | 2005 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Expenses |  |  |  |  |  |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Education | \$ | 3,363,716 | \$ | 2,915,016 | \$ | 3,485,891 | \$ | 3,204,580 |
| Human Services |  | 4,399,183 |  | 4,348,175 |  | 4,276,235 |  | 4,675,846 |
| Public Safety |  | 862,219 |  | 842,881 |  | 857,643 |  | 928,483 |
| Economic and Community Development |  | 289,051 |  | 328,202 |  | 296,497 |  | 340,653 |
| Natural Resources |  | 494,385 |  | 523,941 |  | 488,514 |  | 582,788 |
| Transportation |  | 1,239,599 |  | 1,417,844 |  | 1,410,741 |  | 1,882,649 |
| Consumer and Business Services |  | 319,913 |  | 278,486 |  | 388,336 |  | 282,875 |
| Administration |  | 567,717 |  | 700,611 |  | 2,693,591 |  | 622,036 |
| Legislative |  | 27,914 |  | 30,717 |  | 25,480 |  | 31,447 |
| Judicial |  | 232,185 |  | 205,874 |  | 239,773 |  | 249,036 |
| Interest on Long-term Debt |  | N/A |  | 4,106 |  | 164,461 |  | 254,840 |
| Total governmental activities expenses |  | 11,795,882 |  | 11,595,853 |  | 14,327,162 |  | 13,055,233 |
| Business-type activities: |  |  |  |  |  |  |  |  |
| Housing and Community Services |  | 94,686 |  | 93,326 |  | 88,653 |  | 89,583 |
| Veterans' Loan |  | 79,922 |  | 73,663 |  | 59,106 |  | 51,479 |
| Lottery Operations |  | 485,299 |  | 505,038 |  | 494,628 |  | 504,102 |
| Unemployment Compensation |  | 1,030,423 |  | 1,287,629 |  | 1,106,005 |  | 577,396 |
| University System |  | 1,551,981 |  | 1,605,464 |  | 1,617,687 |  | 1,729,107 |
| State Hospitals |  | N/A |  | N/A |  | N/A |  | 162,651 |
| Liquor Control |  | N/A |  | N/A |  | N/A |  | 237,604 |
| Other Business-type Activities |  | 409,472 |  | 411,495 |  | 442,676 |  | 75,182 |
| Total business-type activities expenses |  | 3,651,783 |  | 3,976,615 |  | 3,808,755 |  | 3,427,104 |
| Total primary government expenses | \$ | 15,447,665 | \$ | 15,572,468 | \$ | 18,135,917 | \$ | 16,482,337 |
| Program Revenues |  |  |  |  |  |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Charges for Services: |  |  |  |  |  |  |  |  |
| Human Services | \$ | 282,692 | \$ | 196,489 | \$ | 139,353 | \$ | 221,522 |
| Public Safety |  | 46,360 |  | 37,561 |  | 138,377 |  | 35,107 |
| Natural Resources |  | 233,344 |  | 293,441 |  | 252,952 |  | 270,465 |
| Transportation |  | 113,083 |  | 103,888 |  | 106,598 |  | 129,351 |
| Consumer and Business Services |  | 127,581 |  | 130,866 |  | 152,899 |  | 158,999 |
| Administration |  | 25,734 |  | 72,910 |  | 94,970 |  | 203,275 |
| Judicial |  | 97,782 |  | 137,126 |  | 78,870 |  | 29,522 |
| Other governmental activities |  | 38,685 |  | 35,716 |  | 41,379 |  | 32,442 |
| Operating Grants and Contributions |  | 4,036,264 |  | 4,452,645 |  | 4,378,480 |  | 4,850,141 |
| Capital Grants and Contributions |  | 9,957 |  | 3,414 |  | 5,869 |  | 6,566 |
| Total governmental activities program revenues |  | 5,011,482 |  | 5,464,056 |  | 5,389,747 |  | 5,937,390 |

## Schedule 2 (continued) CHANGES IN NET ASSETS Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)

| 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 3,622,117 | \$ | 3,761,800 | \$ | 4,174,928 | \$ | 4,224,991 | \$ | 4,303,106 | \$ | 3,979,440 |
|  | 4,873,613 |  | 4,814,964 |  | 5,316,540 |  | 6,057,047 |  | 6,861,998 |  | 7,535,059 |
|  | 1,008,285 |  | 1,023,202 |  | 1,183,931 |  | 1,185,507 |  | 1,199,579 |  | 1,180,405 |
|  | 311,713 |  | 335,103 |  | 355,133 |  | 397,032 |  | 455,453 |  | 480,196 |
|  | 541,084 |  | 580,778 |  | 613,329 |  | 658,553 |  | 593,122 |  | 629,222 |
|  | 1,598,419 |  | 1,709,786 |  | 2,251,391 |  | 2,249,632 |  | 1,858,705 |  | 1,566,210 |
|  | 394,886 |  | 340,266 |  | 461,015 |  | 408,803 |  | 463,489 |  | 424,534 |
|  | 640,561 |  | 467,931 |  | 570,903 |  | 470,583 |  | 474,624 |  | 376,821 |
|  | 29,602 |  | 36,660 |  | 39,142 |  | 44,683 |  | 33,012 |  | 37,801 |
|  | 271,714 |  | 286,460 |  | 311,828 |  | 307,916 |  | 308,574 |  | 313,886 |
|  | 242,664 |  | 265,100 |  | 315,530 |  | 297,308 |  | 299,467 |  | 351,713 |
|  | 13,534,658 |  | 13,622,050 |  | 15,593,670 |  | 16,302,055 |  | 16,851,129 |  | 16,875,287 |
|  | 93,288 |  | 98,683 |  | 100,706 |  | 91,010 |  | 84,337 |  | 78,194 |
|  | 49,730 |  | 53,279 |  | 46,652 |  | 26,855 |  | 19,685 |  | 19,365 |
|  | 525,277 |  | 564,110 |  | 573,203 |  | 537,332 |  | 518,076 |  | 510,401 |
|  | 535,190 |  | 546,970 |  | 687,363 |  | 1,875,259 |  | 3,020,372 |  | 2,306,502 |
|  | 1,858,254 |  | 1,893,227 |  | 1,808,424 |  | 1,948,793 |  | 2,003,668 |  | 2,146,867 |
|  | 166,810 |  | 184,513 |  | 203,818 |  | 215,576 |  | 222,311 |  | 248,072 |
|  | 263,725 |  | 284,298 |  | 307,380 |  | 314,563 |  | 312,980 |  | 325,410 |
|  | 76,804 |  | 76,911 |  | 75,134 |  | 87,977 |  | 89,505 |  | 269,217 |
|  | 3,569,078 |  | 3,701,991 |  | 3,802,680 |  | 5,097,365 |  | 6,270,934 |  | 5,904,028 |
| \$ | 17,103,736 | \$ | 17,324,041 | \$ | 19,396,350 | \$ | 21,399,420 | \$ | 23,122,063 | \$ | 22,779,315 |


| \$ 298,666 | \$ | 215,222 | \$ | 230,058 | \$ | 250,524 | \$ | 237,722 | \$ | 289,686 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 70,979 |  | 48,170 |  | 67,869 |  | 94,613 |  | 75,511 |  | 80,842 |
| 284,857 |  | 325,638 |  | 300,685 |  | 282,380 |  | 313,587 |  | 285,394 |
| 108,552 |  | 104,830 |  | 153,423 |  | 138,400 |  | 115,507 |  | 138,383 |
| 202,305 |  | 239,561 |  | 258,299 |  | 313,602 |  | 276,359 |  | 270,467 |
| 214,866 |  | 230,328 |  | 282,977 |  | 111,537 |  | 107,625 |  | 115,365 |
| 130,549 |  | 132,447 |  | 136,327 |  | 158,736 |  | 145,548 |  | 185,523 |
| 26,909 |  | 32,829 |  | 32,467 |  | 28,662 |  | 37,507 |  | 38,068 |
| 4,952,825 |  | 5,097,007 |  | 5,162,489 |  | 6,017,307 |  | 7,691,076 |  | 8,324,841 |
| 14,992 |  | 21,718 |  | 27,611 |  | 86,563 |  | 45,398 |  | 97,682 |
| 6,305,500 |  | 6,447,750 |  | 6,652,205 |  | 7,482,324 |  | 9,045,840 |  | 9,826,251 |

## Schedule 2 (continued) CHANGES IN NET ASSETS Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)

|  | 2002 |  | 2003 |  | 2004 |  | 2005 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities: |  |  |  |  |  |  |  |  |
| Charges for Services: |  |  |  |  |  |  |  |  |
| Lottery Operations |  | 817,490 |  | 853,812 |  | 892,672 |  | 938,370 |
| Unemployment Compensation |  | 649,892 |  | 588,003 |  | 726,680 |  | 783,594 |
| University System |  | 650,248 |  | 663,214 |  | 735,556 |  | 799,122 |
| Liquor Control |  | N/A |  | N/A |  | N/A |  | 313,308 |
| Other Business-type Activities |  | 522,951 |  | 526,603 |  | 507,666 |  | 210,964 |
| Operating Grants and Contributions |  | 848,800 |  | 1,196,853 |  | 908,594 |  | 770,971 |
| Capital Grants and Contributions |  | 85,982 |  | - |  | - |  |  |
| Total business-type activities program revenues |  | 3,575,363 |  | 3,828,485 |  | 3,771,168 |  | 3,816,329 |
| Total primary government program revenues | \$ | 8,586,845 | \$ | 9,292,541 | \$ | 9,160,915 | \$ | 9,753,719 |
| Net (Expense)/Revenue |  |  |  |  |  |  |  |  |
| Governmental activities | \$ | $(6,784,400)$ | \$ | $(6,131,797)$ | \$ | $(8,937,415)$ | \$ | $(7,117,843)$ |
| Business-type activities |  | $(76,420)$ |  | $(148,130)$ |  | $(37,587)$ |  | 389,225 |
| Total primary government net expense | \$ | (6,860,820) | \$ | (6,279,927) | \$ | (8,975,002) | \$ | $(6,728,618)$ |
| General Revenues and Other Changes in Net Assets |  |  |  |  |  |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |
| Personal Income Taxes | \$ | 4,096,359 | \$ | 4,073,262 | \$ | 4,294,369 | \$ | 4,746,727 |
| Corporate Income Taxes |  | 190,346 |  | 220,175 |  | 314,510 |  | 211,016 |
| Tobacco Taxes |  | 175,115 |  | 255,482 |  | 252,885 |  | 255,035 |
| Healthcare Provider Taxes |  | N/A |  | N/A |  | N/A |  | N/A |
| Inheritance and Gift Taxes |  | N/A |  | N/A |  | N/A |  | N/A |
| Public Utilities Taxes |  | N/A |  | N/A |  | N/A |  | N/A |
| Insurance Premium Taxes |  | N/A |  | N/A |  | N/A |  | N/A |
| Other Taxes |  | 356,319 |  | 369,614 |  | 412,531 |  | 503,666 |
| Motor Fuels Taxes |  | 397,713 |  | 406,736 |  | 406,317 |  | 407,729 |
| Weight Mile Taxes |  | 201,315 |  | 213,935 |  | 224,078 |  | 253,419 |
| Vehicle Registration Taxes |  | 113,262 |  | 120,711 |  | 165,270 |  | 204,787 |
| Workers' Compensation Insurance Taxes |  | N/A |  | N/A |  | N/A |  | N/A |
| Employer-Employee Taxes |  | 255,279 |  | 252,810 |  | 249,822 |  | 266,688 |
| Unrestricted Investment Earnings |  | 17,146 |  | 29,737 |  | 11,134 |  | 44,662 |
| Contributions to Permanent Fund |  | 48,638 |  | - |  | 4,701 |  | 11,453 |
| Capital Contributions |  | 1,475 |  | 1,736 |  | 389 |  | 407 |
| Transfers |  | $(61,903)$ |  | 16,428 |  | $(44,272)$ |  | 31,901 |
| Total governmental activities |  | 5,791,064 |  | 5,960,626 |  | 6,291,734 |  | 6,937,490 |
| Business-type activities: |  |  |  |  |  |  |  |  |
| Other Taxes |  | 12,676 |  | 13,327 |  | 13,666 |  | 13,964 |
| Capital Contributions |  | 649 |  | 658 |  | 660 |  | 700 |
| Additions to Permanent Endowments |  | - |  | - |  | - |  | - |
| Special Items |  | - |  | - |  | 21,868 |  | - |
| Transfers |  | 61,903 |  | $(16,428)$ |  | 44,272 |  | $(31,901)$ |
| Total business-type activities |  | 75,228 |  | $(2,443)$ |  | 80,466 |  | $(17,237)$ |
| Total primary government | \$ | 5,866,292 | \$ | 5,958,183 | \$ | 6,372,200 | \$ | 6,920,253 |
| Change in Net Assets |  |  |  |  |  |  |  |  |
| Governmental activities | \$ | $(993,336)$ | \$ | $(171,171)$ | \$ | $(2,645,681)$ | \$ | $(180,353)$ |
| Business-type activities |  | $(1,192)$ |  | $(150,573)$ |  | 42,879 |  | 371,988 |
| Total primary government | \$ | $(994,528)$ | \$ | $(321,744)$ | \$ | (2,602,802) | \$ | 191,635 |

## Schedule 2 (continued)

 CHANGES IN NET ASSETS Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)| 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1,093,196 |  | 1,203,821 |  | 1,229,486 |  | 1,100,228 |  | 1,027,735 |  | 1,038,805 |
| 758,350 |  | 676,838 |  | 638,186 |  | 662,346 |  | 859,790 |  | 1,022,592 |
| 860,042 |  | 887,183 |  | 954,039 |  | 1,003,897 |  | 1,156,843 |  | 1,288,143 |
| 349,454 |  | 379,741 |  | 406,421 |  | 418,559 |  | 425,374 |  | 443,120 |
| 192,481 |  | 217,402 |  | 213,758 |  | 236,151 |  | 267,585 |  | 431,470 |
| 803,972 |  | 891,998 |  | 664,179 |  | 1,064,383 |  | 2,238,266 |  | 1,986,426 |
| - |  | - |  |  |  | 87,425 |  | 108,257 |  | 60,081 |
| 4,057,495 |  | 4,256,983 |  | 4,106,069 |  | 4,572,989 |  | 6,083,850 |  | 6,270,637 |
| \$ 10,362,995 | \$ | 10,704,733 | \$ | 10,758,274 | \$ | 12,055,313 | \$ | 15,129,690 | \$ | 16,096,888 |
| \$ (7,229,158) | \$ | (7,174,300) | \$ | $(8,941,465)$ | \$ | (8,819,731) | \$ | $(7,805,289)$ | \$ | (7,049,036) |
| 488,417 |  | 554,992 |  | 303,389 |  | $(524,376)$ |  | $(187,084)$ |  | 366,609 |
| \$ (6,740,741) | \$ | (6,619,308) | \$ | $(8,638,076)$ | \$ | $(9,344,107)$ | \$ | $(7,992,373)$ | \$ | (6,682,427) |


| \$ | 5,404,020 | \$ | 4,486,068 | \$ | 6,102,900 | \$ | 5,182,743 | \$ | 4,958,569 | \$ | 5,597,821 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 443,425 |  | 518,260 |  | 448,010 |  | 253,685 |  | 387,639 |  | 502,862 |
|  | 254,836 |  | 276,419 |  | 254,524 |  | 250,243 |  | 250,135 |  | 258,453 |
|  | 131,371 |  | 128,199 |  | 154,460 |  | 143,535 |  | 192,077 |  | 233,826 |
|  | N/A |  | 81,068 |  | 116,186 |  | 77,622 |  | 91,845 |  | 80,482 |
|  | N/A |  | 84,455 |  | 89,621 |  | 88,295 |  | 80,790 |  | 71,939 |
|  | N/A |  | 55,463 |  | 42,721 |  | 46,952 |  | 70,291 |  | 90,085 |
|  | 419,786 |  | 106,101 |  | 123,907 |  | 140,726 |  | 144,931 |  | 119,882 |
|  | 417,916 |  | 416,792 |  | 413,858 |  | 399,048 |  | 406,179 |  | 449,462 |
|  | 266,221 |  | 256,000 |  | 237,296 |  | 210,055 |  | 208,573 |  | 240,056 |
|  | 207,581 |  | 205,205 |  | 201,245 |  | 185,202 |  | 245,699 |  | 275,344 |
|  | N/A |  | 47,745 |  | 40,733 |  | 36,635 |  | 30,065 |  | 34,942 |
|  | 281,974 |  | 77,504 |  | 76,576 |  | 71,119 |  | 65,977 |  | 69,429 |
|  | 37,934 |  | 90,210 |  | 81,815 |  | 17,717 |  | 3,193 |  | 3,306 |
|  | - |  | 4,192 |  | - |  | 259 |  | 288 |  | 14 |
|  | 1,473 |  | 2,853 |  | 4,482 |  | - |  | - |  | - |
|  | 124,307 |  | 214,557 |  | 154,510 |  | 157,663 |  | 129,016 |  | $(62,910)$ |
|  | 7,990,844 |  | 7,051,091 |  | 8,542,844 |  | 7,261,499 |  | 7,265,267 |  | 7,964,993 |
|  | 14,851 |  | 15,203 |  | 16,086 |  | 16,340 |  | 16,754 |  | 16,204 |
|  | 855 |  | 3,615 |  | 71,716 |  | - |  | - |  | - |
|  | 2,580 |  | 70 |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | $(124,307)$ |  | $(214,557)$ |  | $(154,510)$ |  | $(157,663)$ |  | $(129,016)$ |  | 62,910 |
|  | $(106,021)$ |  | $(195,669)$ |  | $(66,708)$ |  | $(141,323)$ |  | $(112,262)$ |  | 79,114 |
| \$ | 7,884,823 | \$ | 6,855,422 | \$ | 8,476,136 | \$ | 7,120,176 | \$ | 7,153,005 | \$ | 8,044,107 |


| $\$$ | 761,686 | $\$$ | $(123,209)$ | $\$$ | $(398,621)$ | $\$$ | $(1,558,232)$ | $\$$ | $(540,022)$ | $\$$ | 915,957 |
| :--- | ---: | :--- | ---: | :--- | :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 382,396 |  | 359,323 |  | 236,681 |  | $(665,699)$ |  | $(299,346)$ | 445,723 |  |  |
| $\$$ | $1,144,082$ | $\$$ | 236,114 | $\$$ | $(161,940)$ | $\$$ | $(2,223,931)$ | $\$$ | $(839,368)$ | $\$$ | $1,361,680$ |

# Schedule 3 FUND BALANCE - GOVERNMENTAL FUNDS <br> Last Ten Fiscal Years (In Thousands) (Modified accrual basis of accounting) 

## Reserved Balances

|  |  | 2002 |  | 2003 |  | 2004 |  | 2005 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund |  |  |  |  |  |  |  |  |
| Reserved | \$ | 204,730 | \$ | 83,063 | \$ | 157,183 | \$ | 63,788 |
| Unreserved | $(1,178,320)$ |  | 19,298 |  | $(501,913)$ |  |  | 237,769 |
| Total General Fund | \$ | $(973,590)$ | \$ | 102,361 | \$ | $(344,730)$ | \$ | 301,557 |

## All Other Governmental Funds

| Reserved | \$ | 1,055,359 | \$ | 760,307 | \$ | 799,074 | \$ | 785,135 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Unreserved, reported in: |  |  |  |  |  |  |  |  |
| Special revenue funds |  | 1,629,004 |  | 1,414,757 |  | 1,517,921 |  | 1,911,255 |
| Capital projects fund |  | 63,506 |  | 32,073 |  | 37,305 |  | 64,405 |
| Permanent fund |  | 28,972 |  | 3,875 |  | 5,823 |  | 5,749 |
| Total all other governmental funds | \$ | 2,776,841 | \$ | 2,211,012 | \$ | 2,360,123 | \$ | 2,766,544 |

## Restricted Balances

|  | $\mathbf{2 0 1 1}$ |  |
| :--- | ---: | ---: |
| General Fund |  |  |
| $\quad$ Restricted | $\$$ | 36,882 |
| Unrestricted |  | 207,272 |
| Total General Fund | $\$$ | 244,154 |

## All Other Governmental Funds

| Restricted | $\$$ | $3,941,649$ |
| :--- | ---: | ---: |
| Unrestricted, reported in: |  | 731,176 |
| Special revenue funds |  | 2,299 |
| Capital projects fund |  | 27,239 |
|  |  |  |
| Permanent fund |  | $4,702,363$ |

Note: Due to changes in the State's fund structure with the implementation of GASB Statement No. 54, fund balance information beginning with 2011 is no longer comparable to previous years. See Note 1 for additional information.

# Schedule 3 (continued) <br> FUND BALANCE - GOVERNMENTAL FUNDS <br> Last Ten Fiscal Years (In Thousands) <br> (Modified accrual basis of accounting) 

|  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 86,253 | \$ | 70,317 | \$ | 202,823 | \$ | 29,040 | \$ | 35,403 |
|  | 736,196 |  | 113,579 |  | 1,095 |  | $(333,796)$ |  | $(542,747)$ |
| \$ | 822,449 | \$ | 183,896 | \$ | 203,918 | \$ | $(304,756)$ | \$ | $(507,344)$ |
| \$ | 823,590 | \$ | 953,764 | \$ | 1,180,823 | \$ | 1,082,369 | \$ | 1,429,016 |
|  | 2,640,061 |  | 3,658,675 |  | 3,446,971 |  | 3,523,322 |  | 3,544,868 |
|  | 118,136 |  | 47,930 |  | 23,218 |  | 130,498 |  | 50,420 |
|  | 6,757 |  | 6,691 |  | 8,067 |  | 3,788 |  | 4,984 |
| \$ | 3,588,544 | \$ | 4,667,060 | \$ | 4,659,079 | \$ | 4,739,977 | \$ | 5,029,288 |

## Schedule 4 CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS Last Ten Fiscal Years (In Thousands) (Modified accrual basis of accounting)

Revenues
Taxes
Licenses and Fees
Federal
Charges for Services
Fines and Forfeitures
Rents and Royalties
Investment Income
Sales
Donations and Grants
Contributions to Permanent Funds
Tobacco Settlement Proceeds
Pension Bond Debt Service Assessments
Unclaimed Property Revenue
Other
Total Revenues
Expenditures
Education
Human Services
Public Safety
Economic and Community Development
Natural Resources
Transportation
Consumer and Business Services
Administration
Legislative
Judicial
Capital Improvements/Construction
Debt Service:
Principal
Interest
Other Debt Service
Total Expenditures

## Excess of Revenues Over (Under) Expenditures

Other Financing Sources (Uses)
Transfers from Other Funds
Transfers to Other Funds
Insurance Recoveries
Debt Issued
Refunding Debt Issued
Leases Incurred
Refunded Debt Payment to Escrow Agent
Contributions to Permanent Funds
Total Other Financing Sources (Uses)
Net Change in Fund Balances
Debt service as a percentage of noncapital expenditures

| $\mathbf{2 0 0 2}$ | 2003 | $\mathbf{2 0 0 4}$ | $\mathbf{2 0 0 5}$ |  |
| ---: | ---: | ---: | ---: | ---: |
| $\$$ | $5,728,923$ | $\$$ | $5,836,554$ | $\$$ |
| 275,439 | $6,303,389$ | $\$$ | $6,817,329$ |  |
| $3,767,499$ | $4,160,747$ | $4,233,648$ | $4,608,759$ |  |
| 232,711 | 234,459 | 214,485 | 223,109 |  |
| 81,899 | 91,349 | 116,191 | 68,399 |  |
| 6,331 | 6,015 | 7,244 | 20,226 |  |
| 90,423 | 98,185 | 76,594 | 205,808 |  |
| 112,287 | 110,945 | 111,905 | 125,399 |  |
| 116,152 | 138,599 | 12,409 | 13,447 |  |
| - | - | 4,701 | 11,453 |  |
| 86,524 | 85,255 | 72,065 | 73,142 |  |
| - | - | 21,579 | 121,895 |  |
| - | - | - | - |  |
|  | 280,478 | 244,775 | 288,622 | 275,937 |
| $10,778,666$ | $11,293,502$ | $11,775,441$ | $12,934,529$ |  |


|  |  |  |  |
| ---: | ---: | ---: | ---: |
| $3,347,415$ | $2,900,408$ | $3,484,917$ | $3,203,813$ |
| $4,402,681$ | $4,347,675$ | $4,269,562$ | $4,665,643$ |
| 778,997 | 783,712 | 842,487 | 905,510 |
| 281,481 | 319,732 | 298,654 | 341,807 |
| 460,214 | 508,367 | 484,410 | 573,781 |
| $1,016,600$ | $1,184,102$ | $1,266,474$ | $1,767,779$ |
| 323,653 | 325,140 | 338,971 | 362,765 |
| 511,415 | 652,000 | 663,545 | 587,665 |
| 26,718 | 29,637 | 25,181 | 30,688 |
| 231,580 | 204,908 | 239,157 | 250,438 |
| 81,681 | 63,726 | 32,576 | 83,784 |
|  |  |  |  |
| 58,859 | 88,379 | 85,736 | 131,004 |
| 60,041 | 113,765 | 164,461 | 266,330 |
| 3,637 | 5,610 | 10,773 | 4,959 |
| $11,584,972$ | $11,527,161$ | $12,206,904$ | $13,175,966$ |



## Schedule 4 (continued)

 CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS Last Ten Fiscal Years (In Thousands) (Modified accrual basis of accounting)| 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 7,839,265 | \$ | 6,783,293 | \$ | 8,259,483 | \$ | 7,004,715 | \$ | 7,123,205 | \$ | 7,952,882 |
|  | 389,766 |  | 407,044 |  | 438,508 |  | 450,855 |  | 486,159 |  | 515,591 |
|  | 4,661,448 |  | 4,670,353 |  | 4,973,781 |  | 6,044,251 |  | 7,413,272 |  | 7,971,721 |
|  | 228,606 |  | 249,069 |  | 307,778 |  | 269,196 |  | 275,885 |  | 289,562 |
|  | 89,559 |  | 101,714 |  | 100,175 |  | 87,915 |  | 88,718 |  | 81,049 |
|  | 16,387 |  | 15,092 |  | 18,185 |  | 15,779 |  | 14,428 |  | 14,930 |
|  | 253,152 |  | 438,158 |  | 168,314 |  | $(95,131)$ |  | 198,153 |  | 270,265 |
|  | 128,945 |  | 127,808 |  | 125,282 |  | 107,427 |  | 106,400 |  | 97,178 |
|  | 20,637 |  | 33,525 |  | 36,940 |  | 71,339 |  | 24,552 |  | 57,757 |
|  | - |  | 4,192 |  | - |  | 259 |  | 288 |  | 14 |
|  | 67,145 |  | 70,281 |  | 90,297 |  | 98,078 |  | 82,327 |  | 77,426 |
|  | 119,778 |  | 120,139 |  | 121,035 |  | 4,509 |  | 6,216 |  | 5,608 |
|  | - |  | - |  | - |  | - |  | 13,716 |  | 50,827 |
|  | 360,081 |  | 328,888 |  | 354,518 |  | 345,339 |  | 298,061 |  | 342,268 |
|  | 14,174,769 |  | 13,349,556 |  | 14,994,296 |  | 14,404,531 |  | 16,131,380 |  | 17,727,078 |
|  | 3,620,721 |  | 3,762,869 |  | 4,174,922 |  | 4,224,170 |  | 4,304,099 |  | 3,978,423 |
|  | 4,877,485 |  | 4,825,597 |  | 5,347,990 |  | 6,120,267 |  | 7,031,421 |  | 7,716,623 |
|  | 984,969 |  | 1,016,728 |  | 1,175,881 |  | 1,170,452 |  | 1,177,382 |  | 1,158,601 |
|  | 309,614 |  | 333,064 |  | 354,396 |  | 397,936 |  | 456,169 |  | 483,292 |
|  | 538,831 |  | 603,695 |  | 629,624 |  | 658,484 |  | 600,470 |  | 656,626 |
|  | 1,461,987 |  | 1,656,189 |  | 1,636,160 |  | 1,709,819 |  | 1,898,077 |  | 1,956,722 |
|  | 381,576 |  | 424,068 |  | 466,917 |  | 480,212 |  | 446,994 |  | 463,899 |
|  | 626,743 |  | 436,933 |  | 526,691 |  | 417,348 |  | 435,164 |  | 399,918 |
|  | 29,381 |  | 35,711 |  | 37,456 |  | 39,977 |  | 32,036 |  | 36,058 |
|  | 270,927 |  | 288,445 |  | 311,716 |  | 317,665 |  | 310,468 |  | 317,297 |
|  | 114,088 |  | 123,885 |  | 78,195 |  | 90,695 |  | 121,440 |  | 127,409 |
|  | 131,702 |  | 136,294 |  | 179,171 |  | 229,599 |  | 264,679 |  | 300,823 |
|  | 238,247 |  | 259,986 |  | 306,488 |  | 288,892 |  | 315,650 |  | 354,718 |
|  | 4,823 |  | 5,588 |  | 2,320 |  | 8,162 |  | 9,248 |  | 4,961 |
|  | 13,591,094 |  | 13,909,052 |  | 15,227,927 |  | 16,153,678 |  | 17,403,297 |  | 17,955,370 |
|  | 583,675 |  | $(559,496)$ |  | $(233,631)$ |  | $(1,749,147)$ |  | $(1,271,917)$ |  | $(228,292)$ |
|  | 1,655,297 |  | 2,212,181 |  | 2,215,963 |  | 2,407,080 |  | 2,450,401 |  | 2,813,236 |
|  | $(1,530,001)$ |  | $(1,997,976)$ |  | $(2,058,113)$ |  | $(2,216,338)$ |  | $(2,277,548)$ |  | $(2,607,036)$ |
|  | 1,432 |  | 3,718 |  | 4,046 |  | 5,002 |  | 2,476 |  | 3,140 |
|  | 586,744 |  | 786,524 |  | 99,721 |  | 1,166,080 |  | 1,058,693 |  | 425,955 |
|  | 29,610 |  | 200,745 |  | 14,310 |  | 33,997 |  | 106,354 |  | 112,876 |
|  | - |  |  |  | 134 |  | 17 |  | 558 |  | 18 |
|  | $(38,777)$ |  | $(210,383)$ |  | $(15,036)$ |  | $(35,261)$ |  | $(182,531)$ |  | $(129,074)$ |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 704,305 |  | 994,809 |  | 261,025 |  | 1,360,577 |  | 1,158,403 |  | 619,115 |
| \$ | 1,287,980 | \$ | 435,313 | \$ | 27,394 | \$ | $(388,570)$ | \$ | $(113,514)$ | \$ | 390,823 |
|  | 2.84\% |  | 3.03\% |  | 3.24\% |  | 3.27\% |  | 3.55\% |  | 3.85\% |

## Schedule 5 <br> PERSONAL INCOME BY INDUSTRY <br> Last Ten Calendar Years (In Thousands)

|  | 2001 |  | 2002 |  | 2003 |  | 2004 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Farm earnings | \$ | 828,185 | \$ | 829,111 | \$ | 1,133,222 | \$ | 1,266,992 |
| Forestry, fishing, and related activities |  | 1,202,356 |  | 1,268,658 |  | 1,312,549 |  | 1,331,352 |
| Mining |  | 95,413 |  | 108,317 |  | 110,338 |  | 129,145 |
| Utilities |  | 487,042 |  | 493,940 |  | 499,151 |  | 544,222 |
| Construction |  | 5,683,098 |  | 5,519,066 |  | 5,420,905 |  | 5,735,371 |
| Manufacturing |  | 12,068,658 |  | 11,477,755 |  | 11,692,933 |  | 12,444,768 |
| Wholesale trade |  | 4,590,286 |  | 4,684,768 |  | 4,932,924 |  | 5,369,704 |
| Retail trade |  | 5,940,814 |  | 6,012,167 |  | 6,143,951 |  | 6,427,161 |
| Transportation and warehousing |  | 2,652,130 |  | 2,699,411 |  | 2,794,115 |  | 3,032,861 |
| Information |  | 2,314,135 |  | 2,152,139 |  | 2,232,758 |  | 2,347,099 |
| Finance and insurance |  | 3,691,743 |  | 3,910,658 |  | 4,203,121 |  | 4,207,548 |
| Real estate, rental, and leasing |  | 1,759,380 |  | 1,786,438 |  | 1,798,816 |  | 1,797,189 |
| Professional and technical services |  | 5,191,634 |  | 5,062,805 |  | 5,032,742 |  | 5,451,694 |
| Management of companies |  | 2,085,570 |  | 1,988,387 |  | 2,082,404 |  | 2,192,056 |
| Administrative and waste services |  | 2,632,039 |  | 2,803,570 |  | 2,856,657 |  | 2,960,600 |
| Educational services |  | 692,734 |  | 765,148 |  | 825,098 |  | 940,048 |
| Health care and social assistance |  | 7,274,163 |  | 7,885,861 |  | 8,546,013 |  | 9,193,333 |
| Arts, entertainment, and recreation |  | 682,171 |  | 728,496 |  | 707,968 |  | 703,050 |
| Accommodation and food services |  | 2,383,381 |  | 2,449,514 |  | 2,592,964 |  | 2,771,718 |
| Other services |  | 2,730,684 |  | 3,080,209 |  | 3,128,763 |  | 3,331,909 |
| Federal government, civilian |  | 2,102,828 |  | 2,208,127 |  | 2,318,754 |  | 2,483,111 |
| Military |  | 269,098 |  | 344,069 |  | 465,924 |  | 495,087 |
| State government |  | 2,702,590 |  | 3,166,059 |  | 3,350,143 |  | 4,075,149 |
| Local government |  | 7,814,702 |  | 9,190,074 |  | 9,747,125 |  | 8,167,816 |
| Other ${ }^{1}$ |  | 23,562,995 |  | 24,075,056 |  | 24,557,572 |  | 25,574,851 |
| Total personal income | \$ | 101,437,829 | \$ | 104,689,803 | \$ | 108,486,910 | \$ | 112,973,834 |
| Overall effective tax rate ${ }^{2}$ |  | 5.6\% |  | 5.5\% |  | 5.6\% |  | 5.7\% |

Source: US Department of Commerce, Bureau of Economic Analysis and the Oregon Department of Revenue.
${ }^{1}$ Includes income from all sources other than wages, salaries, tips, etc.
${ }^{2}$ Overall effective tax rate equals tax as a percentage of adjusted gross income (AGI). Overall effective tax rate for 2010 will not be available until May 2012.

## Schedule 5 (continued) PERSONAL INCOME BY INDUSTRY Last Ten Calendar Years (In Thousands)

| 2005 | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 1,251,155 | \$ | 1,395,741 | \$ | 1,446,619 | \$ | 1,375,002 | \$ | 1,124,466 | \$ | 1,199,494 |
| 1,285,359 |  | 1,325,672 |  | 1,320,397 |  | 1,246,607 |  | 1,070,428 |  | 1,034,099 |
| 149,690 |  | 176,688 |  | 175,259 |  | 165,695 |  | 123,108 |  | 117,990 |
| 493,631 |  | 578,150 |  | 559,584 |  | 677,434 |  | 629,868 |  | 615,539 |
| 6,300,773 |  | 7,136,634 |  | 7,323,047 |  | 7,129,886 |  | 5,773,539 |  | 5,564,543 |
| 12,995,354 |  | 13,581,233 |  | 13,820,953 |  | 13,740,951 |  | 11,955,013 |  | 12,258,330 |
| 5,727,877 |  | 6,117,489 |  | 6,510,830 |  | 6,611,501 |  | 6,154,276 |  | 6,296,290 |
| 6,720,002 |  | 7,117,110 |  | 7,273,389 |  | 6,948,067 |  | 6,554,105 |  | 6,731,501 |
| 3,237,643 |  | 3,398,816 |  | 3,513,825 |  | 3,376,090 |  | 3,113,532 |  | 3,170,913 |
| 2,361,907 |  | 2,574,771 |  | 2,810,477 |  | 3,040,964 |  | 2,785,134 |  | 2,786,317 |
| 4,549,970 |  | 4,937,162 |  | 4,981,382 |  | 4,724,625 |  | 4,651,584 |  | 4,703,753 |
| 1,914,613 |  | 1,905,530 |  | 1,621,759 |  | 2,015,599 |  | 1,627,867 |  | 1,762,769 |
| 5,844,322 |  | 6,445,319 |  | 6,823,824 |  | 7,315,781 |  | 6,705,903 |  | 7,089,436 |
| 2,388,593 |  | 2,648,253 |  | 2,934,364 |  | 2,997,362 |  | 2,833,849 |  | 2,857,015 |
| 3,272,372 |  | 3,571,935 |  | 3,666,746 |  | 3,664,589 |  | 3,386,396 |  | 3,507,504 |
| 970,480 |  | 1,064,265 |  | 1,082,558 |  | 1,174,448 |  | 1,220,068 |  | 1,279,571 |
| 9,663,907 |  | 10,423,447 |  | 11,101,613 |  | 11,983,058 |  | 12,168,977 |  | 12,627,611 |
| 704,638 |  | 753,178 |  | 836,956 |  | 815,080 |  | 789,296 |  | 830,927 |
| 2,923,274 |  | 3,093,413 |  | 3,337,472 |  | 3,305,510 |  | 3,122,343 |  | 3,363,755 |
| 3,638,057 |  | 3,880,457 |  | 3,989,333 |  | 3,800,334 |  | 3,717,876 |  | 3,833,602 |
| 2,556,461 |  | 2,637,867 |  | 2,725,309 |  | 2,834,507 |  | 2,904,332 |  | 3,002,662 |
| 562,473 |  | 536,067 |  | 549,063 |  | 591,889 |  | 680,635 |  | 671,840 |
| 2,937,564 |  | 3,067,642 |  | 3,257,357 |  | 3,532,111 |  | 3,763,455 |  | 3,831,591 |
| 8,789,153 |  | 9,062,157 |  | 9,530,473 |  | 10,102,314 |  | 10,336,113 |  | 10,564,248 |
| 26,394,808 |  | 29,974,094 |  | 32,628,679 |  | 37,779,547 |  | 38,282,306 |  | 40,140,638 |
| \$ 117,634,076 | \$ | 127,403,090 | \$ | 133,821,268 | \$ | 140,948,951 | \$ | 135,474,469 | \$ | 139,841,938 |

5.7\%
5.7\%
5.7\%
5.5\%
5.5\%

N/A

## Schedule 6

PERSONAL INCOME TAX RATES
Last Ten Calendar Years

Top Income Tax Rate is
Applied to Taxable Income in
Excess of

| Year | Top Rate |  <br> Married Filing <br> Separately | Married Filing <br> Jointly \& Head <br> of Household | Overall <br> Effective Tax <br> Rate ${ }^{1}$ |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| 2001 | $9.0 \%$ | 6,300 | 12,600 | $5.6 \%$ |
| 2002 | $9.0 \%$ | 6,250 | 12,500 | $5.5 \%$ |
| 2003 | $9.0 \%$ | 6,350 | 12,700 | $5.6 \%$ |
| 2004 | $9.0 \%$ | 6,500 | 13,000 | $5.7 \%$ |
| 2005 | $9.0 \%$ | 6,650 | 13,300 | $5.7 \%$ |
| 2006 | $9.0 \%$ | 6,850 | 13,700 | $5.7 \%$ |
| 2007 | $9.0 \%$ | 7,150 | 14,300 | $5.7 \%$ |
| 2008 | $9.0 \%$ | 7,300 | 14,600 | $5.5 \%$ |
| 2009 | $11.0 \%{ }^{2}$ | 250,000 | 500,000 | $5.5 \%$ |
| 2010 | $11.0 \%$ | 250,000 | 500,000 | N/A |

Source: Oregon Department of Revenue
${ }^{1}$ The overall effective tax rate equals tax as a percentage of adjusted gross income (AGI). The overall effective tax rate for 2010 will not be available until May 2012.
${ }^{2}$ The increases in the top tax rate and applicable taxable income levels in 2009 and 2010 are the result of the voters' passage of Oregon Measure 66 in January 2010. For tax year beginning 2012, the tax rate on households with income above $\$ 250,000$ (above $\$ 125,000$ for single filers) will drop to $9.9 \%$.

# Schedule 7 <br> PERSONAL INCOME TAX FILERS AND LIABILITY BY INCOME LEVEL Calendar Years 2000 and 2009 <br> (Dollars In Thousands) 

| 2000 |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
| Income Level | Number of <br> Filers | Percentage <br> of Total | Personal <br> Income Tax <br> Liability | Percentage <br> of Total |
|  |  |  |  |  |
| $\$ 500,001$ and higher | 5,988 | $0.37 \%$ | $\$$ | 674,832 |
| $\$ 100,001-\$ 500,000$ | 107,299 | $6.59 \%$ | $1,217,250$ | $16.08 \%$ |
| $\$ 80,001-\$ 100,000$ | 73,850 | $4.54 \%$ | 399,873 | $9.01 \%$ |
| $\$ 60,001-\$ 80,000$ | 143,204 | $8.79 \%$ | 562,083 | $13.39 \%$ |
| $\$ 40,001-\$ 60,000$ | 241,831 | $14.85 \%$ | 623,983 | $14.87 \%$ |
| $\$ 20,001-\$ 40,000$ | 399,300 | $24.52 \%$ | 540,196 | $12.87 \%$ |
| $\$ 10,001-\$ 20,000$ | 291,555 | $17.90 \%$ | 142,114 | $3.39 \%$ |
| $\$ 10,000$ and lower | 365,386 | $22.44 \%$ | 35,918 | $0.86 \%$ |
| Total | $1,628,413$ | $100.00 \%$ | $\$ 4,196,249$ | $100.00 \%$ |
|  |  |  |  |  |


| 2009 |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
| Income Level | Number of <br> Filers | Percentage <br> of Total | Personal <br> Income Tax <br> Liability | Percentage <br> of Total |
|  |  |  |  |  |
| $\$ 500,001$ and higher | 5,704 | $0.32 \%$ | $\$ 606,747$ | $13.03 \%$ |
| $\$ 100,001-\$ 500,000$ | 179,713 | $10.16 \%$ | $1,791,738$ | $38.48 \%$ |
| $\$ 80,001-\$ 100,000$ | 109,040 | $6.17 \%$ | 508,330 | $10.92 \%$ |
| $\$ 60,001-\$ 80,000$ | 169,472 | $9.58 \%$ | 573,448 | $12.31 \%$ |
| $\$ 40,001-\$ 60,000$ | 250,429 | $14.16 \%$ | 568,840 | $12.22 \%$ |
| $\$ 20,001-\$ 40,000$ | 406,962 | $23.01 \%$ | 472,139 | $10.14 \%$ |
| $\$ 10,001-\$ 20,000$ | 284,295 | $16.08 \%$ | 111,340 | $2.39 \%$ |
| $\$ 10,000$ and lower | 362,782 | $20.52 \%$ | 23,653 | $0.51 \%$ |
| Total | $1,768,397$ | $100.00 \%$ | $\$ 4,656,235$ | $100.00 \%$ |
|  |  |  |  |  |

## Source: Oregon Department of Revenue

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the State's revenue. Tax year 2009 is the most current year available.

# Schedule 8 OUTSTANDING DEBT BY TYPE 

Last Ten Fiscal Years
(Dollars In Thousands)

|  | $\mathbf{2 0 0 2}$ |  | $\mathbf{2 0 0 3}$ | $\mathbf{2 0 0 4}$ | $\mathbf{2 0 0 5}$ |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Governmental Activities |  |  |  |  |  |
| General Obligation Bonds | $\$$ | 68,715 | $\$$ | 163,231 | $\$ 2,347,854$ |
| Revenue Bonds |  | $\$ 2,336,014$ |  |  |  |
| Certificates of Participation |  | 749,042 | 807,478 | 763,110 | $1,093,936$ |
| General Appropriation Bonds |  | 779,105 | 783,180 | 895,231 |  |
| Capital Leases | - | 469,960 | 466,214 | 440,372 |  |
| Business-type Activities | 5 | 79 | 47 | 3,954 |  |
| General Obligation Bonds |  |  |  |  |  |
| Revenue Bonds | $2,317,143$ | $2,149,557$ | $2,016,631$ | $2,009,091$ |  |
| Certificates of Participation | $1,441,640$ | $1,574,960$ | $1,667,734$ | $1,783,305$ |  |
| Capital Leases | 28,018 | 25,475 | 18,288 | 20,633 |  |
| Total Primary Government | 1,381 | 897 | 527 | 711 |  |


|  |  | $5.15 \%$ |  | $5.50 \%$ |  | $7.14 \%$ |
| :--- | :--- | :---: | :---: | :---: | :---: | :---: |
| Percentage of Personal Income ${ }^{1}$ |  |  | $7.30 \%$ |  |  |  |
| Per Capita ${ }^{1}$ | $\$$ | 1.53 | $\$$ | 1.68 | $\$$ | 2.26 |

Note: Details regarding the State's debt can be found in Notes 9 and 10 of the financial statements. Amounts of outstanding debt for bonds and certificates of participation represent the outstanding principal, net of discounts, premiums, and other adjustments.
${ }^{1}$ Ratios are calculated using personal income and population data found in Schedule 13.

## Schedule 8 (continued) OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years
(Dollars In Thousands)

|  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 | 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 2,321,899 | \$ | 2,334,620 | \$ | 2,325,539 | \$ | 2,361,621 | \$ | 2,333,486 | \$ | 2,656,983 |
|  | 1,458,648 |  | 2,098,181 |  | 2,040,137 |  | 2,770,290 |  | 3,326,393 |  | 3,344,929 |
|  | 1,090,086 |  | 1,090,193 |  | 1,081,694 |  | 1,283,559 |  | 1,496,727 |  | 1,295,323 |
|  | 413,026 |  | 383,655 |  | 351,958 |  | 296,002 |  | 235,916 |  | 171,624 |
|  | 3,464 |  | 2,949 |  | 2,480 |  | 1,899 |  | 13,250 |  | 9,638 |
|  | 1,991,627 |  | 2,065,472 |  | 2,271,016 |  | 2,335,703 |  | 2,265,774 |  | 2,422,682 |
|  | 1,694,009 |  | 1,672,267 |  | 1,761,874 |  | 1,669,920 |  | 1,645,617 |  | 1,584,235 |
|  | 22,916 |  | 31,589 |  | 31,320 |  | 97,097 |  | 120,933 |  | 111,319 |
|  | 490 |  | 335 |  | 164 |  | 137 |  | 697 |  | 615 |
| \$ | 8,996,165 | \$ | 9,679,261 | \$ | 9,866,182 |  | 10,816,228 |  | 1,438,793 | $\$$ | 1,597,348 |
|  | 7.06\% |  | 7.23\% |  | 7.00\% |  | 7.98\% |  | 8.18\% |  | 7.81\% |
| \$ | 2.45 | \$ | 2.60 | \$ | 2.62 | \$ | 2.84 | \$ | 2.98 | \$ | 3.00 |

## Schedule 9 RATIOS OF GENERAL BONDED DEBT OUTSTANDING <br> Last Ten Fiscal Years <br> (Dollars In Thousands)

| Year | General <br> Obligation <br> Bonds | Percentage of <br> Personal Income ${ }^{\text {1 }}$ | Per Capita |
| :---: | :---: | :---: | :---: |
| 2002 | $\$$ | $2,385,858$ | $2.28 \%$ |
| 2003 | $2,312,788$ | $2.13 \%$ | $\$$ |
| 2004 | $4,364,485$ | $3.86 \%$ | 0.68 |
| 2005 | $4,345,105$ | $3.69 \%$ | 0.65 |
| 2006 | $4,313,526$ | $3.39 \%$ | 1.22 |
| 2007 | $4,400,092$ | $3.29 \%$ | 1.20 |
| 2008 | $4,596,555$ | $3.26 \%$ | 1.18 |
| 2009 | $4,697,324$ | $3.47 \%$ | 1.18 |
| 2010 | $4,599,260$ | $3.29 \%$ | 1.22 |
| 2011 | $5,079,665$ | $3.42 \%$ | 1.23 |
|  |  |  | 1.20 |
|  |  |  | 1.32 |

Note: Details regarding the State's debt can be found in Notes 9 and 10 of the financial statements. Amounts of outstanding general bonded debt represent the outstanding principal, net of discounts, premiums, and other adjustments.
${ }^{1}$ Ratios are calculated using personal income and population data found in Schedule 13.

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## Schedule 10 <br> LEGAL DEBT MARGIN CALCULATION <br> For Fiscal Year 2011

|  | Constitutional/Statutory Provision | Constitutional Debt Limit ${ }^{1}$ | Statutory Debt Limit |  |
| :---: | :---: | :---: | :---: | :---: |
| General Obligation Bonds |  |  |  |  |
| General Purpose | Article XI Section 7 | 0.00\% | \$ | - |
| State Highway | Article XI Section 7 | 1.00\% |  | - |
| Veterans' Welfare | Article XI-A | 8.00\% |  | - |
| State Power Development | Article XI-D | 1.50\% |  | - |
| Forest Rehabilitation ${ }^{2}$ | Article XI-E | 0.19\% |  | - |
| Higher Education | Article XI-F (1) \& XI-G | 1.50\% |  | - |
| Pollution Control | Article XI-H/ORS 468.195 | 1.00\% |  | 260,000,000 |
| Water Resources | Article XI-I(1) | 1.50\% |  | - |
| Elderly and Disabled Housing | Article XI-I(2) | 0.50\% |  | - |
| Alternate Energy Projects | Article XI-J | 0.50\% |  | - |
| Oregon School Bond Guarantee | Article XI-K | 0.50\% |  | - |
| Oregon Opportunity Bonds (OHSU) ${ }^{3}$ | Article XI-L/ORS 353.556 | 0.50\% |  | 203,175,000 |
| Seismic Rehab-Public Education Buildings | Article XI-M | 0.20\% |  | - |
| Seismic Rehab-Emergency Service Building | Article XI-N | 0.20\% |  | - |
| Pension Obligation | Article XI-O | 1.00\% |  | - |
| General Purpose GO's | Article XI-Q | 1.00\% |  | - |
| Revenue Bonds |  |  |  |  |
| Transportation Infrastructure Bank | ORS 367.030 | 0.00\% | \$ | 200,000,000 |
| Highway User Tax | ORS 367.620 | 0.00\% |  | 3,240,000,000 |
| Single and Multi-Family Housing Programs | ORS 456.661 | 0.00\% |  | 2,500,000,000 |
| Oregon State Fair | ORS 565.095 | 0.00\% |  | 10,000,000 |

Source: Office of the State Treasurer, Debt Management Division, and Oregon Constitution
Note: The legal debt limit for lottery revenue bonds is based on the requirement that unobligated net lottery proceeds be at least 400 percent of the maximum annual debt service on outstanding bonds, including the estimated debt service on proposed new bonds. The debt limit for lottery bonds is not a specific dollar amount; the limit varies based on changes in the amount of net lottery proceeds and changes in estimated debt service on proposed new bonds. Therefore, lottery revenue bonds are not included in this schedule.
${ }^{1}$ Percentages listed are of Real Market Value (RMV) of all taxable real property in the State, based on the January 1, 2010 RMV of $\$ 458,518,867,537$.
${ }^{2}$ Issuance of Forest Rehabilitation bonds is limited by statute to $\$ 750,000$ per year.
${ }^{3}$ Bonds issued to finance capital costs of Oregon Health and Science University shall be in an aggregate principal amount that produces net proceeds in an amount that does not exceed $\$ 200$ million plus the amount of any costs and expenses of issuing the bonds.

Schedule 10 (continued)

## LEGAL DEBT MARGIN CALCULATION

For Fiscal Year 2011

|  | Legal Debt Limit | Amount Outstanding |  | Legal Debt Margin |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 50,000 | \$ | - | \$ | 50,000 |
|  | 4,585,188,675 |  | - |  | 4,585,188,675 |
|  | 36,681,509,403 |  | 374,341,959 |  | 36,307,167,444 |
|  | 6,877,783,013 |  | - |  | 6,877,783,013 |
|  | 859,722,877 |  | - |  | 859,722,877 |
|  | 6,877,783,013 |  | 1,776,051,015 |  | 5,101,731,998 |
|  | 260,000,000 |  | 42,234,082 |  | 217,765,918 |
|  | 6,877,783,013 |  | - |  | 6,877,783,013 |
|  | 2,292,594,338 |  | 146,038,240 |  | 2,146,556,098 |
|  | 2,292,594,338 |  | 247,295,113 |  | 2,045,299,225 |
|  | 2,292,594,338 |  | - |  | 2,292,594,338 |
|  | 203,175,000 |  | 157,200,663 |  | 45,974,337 |
|  | 917,037,735 |  | 11,435,983 |  | 905,601,752 |
|  | 917,037,735 |  | 11,260,916 |  | 905,776,819 |
|  | 4,585,188,675 |  | 2,017,160,000 |  | 2,568,028,675 |
|  | 4,585,188,675 |  | 296,646,941 |  | 4,288,541,734 |
| \$ | 81,105,230,828 | \$ | 5,079,664,912 | \$ | 76,025,565,916 |


| $\$$ | $200,000,000$ | $\$$ | - | $\$$ | $200,000,000$ |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | $3,240,000,000$ |  | $2,840,025,238$ |  | $399,974,762$ |
|  | $2,500,000,000$ |  | $1,356,452,939$ |  | $1,143,547,061$ |
|  | $10,000,000$ |  | - |  | $10,000,000$ |
| $\$$ | $5,950,000,000$ | $\$$ | $4,196,478,177$ | $\$$ | $1,753,521,823$ |

# Schedule 11 <br> LEGAL DEBT MARGIN INFORMATION <br> <br> Last Ten Fiscal Years <br> <br> Last Ten Fiscal Years <br> (Dollars In Thousands) 

$20022003 \quad 2004 \quad 2005$

## General Obligation Bonds

| Debt limit | $\$ 41,878,725$ | $\$ 45,244,118$ | $\$ 52,440,336$ | $\$ 56,691,300$ |
| :--- | ---: | ---: | ---: | ---: |
| Total debt applicable to limit | $2,385,858$ | $2,312,788$ | $4,364,485$ | $4,345,105$ |
| Legal debt margin | $\$ 39,492,867$ | $\$ 42,931,330$ | $\$ 48,075,851$ | $\$ 52,346,195$ |
| Total debt applicable to the limit |  |  |  |  |
| as a percentage of debt limit | $5.70 \%$ | $5.11 \%$ | $8.32 \%$ | $7.66 \%$ |

## Revenue Bonds

| Debt limit | $\$$ | $3,110,000$ | $\$$ | $3,110,000$ | $\$$ | $4,838,000$ | $\$$ | $4,838,000$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Total debt applicable to limit | $1,702,414$ |  | $1,790,178$ |  | $1,877,507$ | $2,326,329$ |  |  |
| Legal debt margin | $\$ 1,407,586$ | $\$$ | $1,319,822$ | $\$$ | $2,960,493$ | $\$$ | $2,511,671$ |  |
| Total debt applicable to the limit |  |  |  |  |  |  |  |  |
| as a percentage of debt limit |  | $54.74 \%$ |  | $57.56 \%$ |  | $38.81 \%$ |  | $48.08 \%$ |

Source: Office of the State Treasurer, Debt Management Division, and state agencies' disclosures.
Note: Amounts of outstanding debt applicable to the debt limit represent the outstanding principal, net of discounts, premiums and other adjustments.

Schedule 11 (continued)
LEGAL DEBT MARGIN INFORMATION

## Last Ten Fiscal Years

(Dollars In Thousands)

| 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 60,648,799 | \$ 72,505,925 | \$ 83,591,921 | \$ 87,606,697 | \$ 83,182,525 | \$ 81,105,231 |
| 4,313,526 | 4,400,092 | 4,596,555 | 4,697,324 | 4,599,259 | 5,079,665 |
| \$ 56,335,273 | \$ 68,105,833 | \$ 78,995,366 | \$ 82,909,373 | \$ 78,583,266 | \$ 76,025,566 |
| 7.11\% | 6.07\% | 5.50\% | 5.36\% | 5.53\% | 6.26\% |
| \$ 4,938,000 | \$ 4,938,000 | \$ 5,110,000 | \$ 5,950,000 | \$ 5,950,000 | \$ 5,950,000 |
| 2,472,294 | 3,051,456 | 3,086,639 | 3,728,117 | 4,229,615 | 4,196,478 |
| \$ 2,465,706 | \$ 1,886,544 | \$ 2,023,361 | \$ 2,221,883 | \$ 1,720,385 | \$ 1,753,522 |
| 50.07\% | 61.80\% | 60.40\% | 62.66\% | 71.09\% | 70.53\% |

## Schedule 12 PLEDGED REVENUES

Last Ten Fiscal Years
(Dollars In Thousands)

## Lottery Revenue Bonds

| Year | Revenues | Expenses | Net Revenues Available for Debt Service | Debt Service Requirements |  |  | Coverage |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Principal | Interest | Total |  |
| 2002 | \$ 820,646 | 489,470 | \$ 331,176 | \$ 27,295 | \$ 23,441 | \$ 50,736 | 6.53 |
| 2003 | 860,767 | 511,310 | 349,457 | 27,860 | 21,391 | 49,251 | 7.10 |
| 2004 | 883,446 | 502,100 | 381,346 | 36,410 | 26,718 | 63,128 | 6.04 |
| 2005 | 944,466 | 511,528 | 432,938 | 44,715 | 26,769 | 71,484 | 6.06 |
| 2006 | 1,092,446 | 533,895 | 558,551 | 47,670 | 27,159 | 74,829 | 7.46 |
| 2007 | 1,219,556 | 577,103 | 642,453 | 48,970 | 25,984 | 74,954 | 8.57 |
| 2008 | 1,262,601 | 583,829 | 678,772 | 56,795 | 33,714 | 90,509 | 7.50 |
| 2009 | 1,111,945 | 543,662 | 568,283 | 65,985 | 32,380 | 98,365 | 5.78 |
| 2010 | 1,033,880 | 517,196 | 516,684 | 73,051 | 51,802 | 124,853 | 4.14 |
| 2011 | 1,039,710 | 514,350 | 525,360 | 75,850 | 51,601 | 127,451 | 4.12 |

Source: Oregon State Lottery financial statements and the Oregon Department of Administrative Services, Budget and Management Division.

Lottery Bonds are secured by future unobligated net lottery proceeds. For additional information, see Note 12.

Highway User Tax Revenue Bonds

|  | Pledged | Debt Service Requirements |  |  |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Year | Revenue | Principal | Interest | Total | Coverage |  |
|  |  |  |  |  |  |  |
| 2002 | $\$$ | 369,976 | $\$$ | 1,095 | $\$$ | 2,978 |
| 2003 | 385,611 | 25,895 | 13,174 | 4,073 | 90.84 |  |
| 2004 | 421,185 | 6,550 | 12,541 | 19,069 | 9.87 |  |
| 2005 | 500,399 | 17,805 | 23,494 | 41,299 | 22.06 |  |
| 2006 | 487,582 | 14,040 | 26,649 | 40,689 | 12.12 |  |
| 2007 | 502,431 | 14,290 | 42,723 | 57,013 | 8.98 |  |
| 2008 | 487,125 | 34,405 | 60,155 | 94,560 | 5.81 |  |
| 2009 | 447,288 | 34,365 | 58,287 | 92,652 | 4.83 |  |
| 2010 | 501,808 | 41,805 | 70,020 | 111,825 | 4.49 |  |
| 2011 | 593,995 | 47,720 | 103,837 | 151,557 | 3.92 |  |

Source: Highway User Tax Bond official statements and the Oregon Department of Transportation.
Highway User Tax Revenue Bonds are secured by a pledge of motor fuels, weight-mile, and vehicle registration taxes.

Note: The State also issues revenue bonds that are primarily paid using loan repayments. Schedules for these bonds are not presented because an association of net revenues with debt service requirements is not meaningful.

## Schedule 13 <br> DEMOGRAPHIC AND ECONOMIC INDICATORS <br> Last Ten Calendar Years

| Year | Population | Personal <br> Income $^{1}$ | Per Capita <br> Personal <br> Income | Unemployment <br> Rate |
| :---: | ---: | ---: | ---: | ---: |
| 2002 | $3,513,424$ | $\$ 104,689,803$ | $\$ 29,797$ | $7.6 \%$ |
| 2003 | $3,547,376$ | $108,486,910$ | 30,582 | $8.1 \%$ |
| 2004 | $3,569,463$ | $112,973,834$ | 31,650 | $7.3 \%$ |
| 2005 | $3,613,202$ | $117,634,076$ | 32,557 | $6.2 \%$ |
| 2006 | $3,670,883$ | $127,403,090$ | 34,706 | $5.3 \%$ |
| 2007 | $3,722,417$ | $133,821,268$ | 35,950 | $5.2 \%$ |
| 2008 | $3,768,748$ | $140,948,951$ | 37,399 | $6.5 \%$ |
| 2009 | $3,808,600$ | $135,474,469$ | 35,571 | $11.1 \%$ |
| 2010 | $3,838,957$ | $139,841,938$ | 36,427 | $10.8 \%$ |
| 2011 | $3,861,600$ | $148,500,000$ | 38,456 | $9.8 \%$ |

Source: Population and personal income figures for 2002 through 2010 were supplied by the US Department of Commerce, Bureau of Economic Analysis. The unemployment rates for all years were provided by the Oregon Employment Department.

2011 population and personal income estimates were made by the Oregon Office of Economic Analysis.
${ }^{1}$ Personal income presented in thousands.

## Schedule 14 <br> EMPLOYMENT BY INDUSTRY Calendar Year 2010 and Nine Years Prior

|  | 2001 |  | 2010 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Number of Employees | Percent of Total | Number of Employees | Percent of Total |
| Farm employment | 67,687 | 3.24\% | 69,577 | 3.16\% |
| Forestry, fishing, and related activities | 28,829 | 1.38\% | 27,941 | 1.27\% |
| Mining | 3,325 | 0.16\% | 4,415 | 0.20\% |
| Utilities | 5,546 | 0.27\% | 4,828 | 0.22\% |
| Construction | 119,886 | 5.74\% | 104,865 | 4.76\% |
| Manufacturing | 226,667 | 10.85\% | 178,881 | 8.13\% |
| Wholesale trade | 81,566 | 3.91\% | 80,858 | 3.67\% |
| Retail trade | 235,673 | 11.28\% | 230,401 | 10.47\% |
| Transportation and warehousing | 63,613 | 3.05\% | 61,707 | 2.80\% |
| Information | 45,774 | 2.19\% | 39,098 | 1.78\% |
| Finance and insurance | 80,952 | 3.88\% | 96,304 | 4.37\% |
| Real estate, rental, and leasing | 80,224 | 3.84\% | 99,621 | 4.53\% |
| Professional and technical services | 114,982 | 5.50\% | 130,902 | 5.95\% |
| Management of companies | 27,632 | 1.32\% | 32,035 | 1.46\% |
| Administrative and waste services | 108,813 | 5.21\% | 112,435 | 5.11\% |
| Educational services | 34,850 | 1.67\% | 52,412 | 2.38\% |
| Health care and social assistance | 194,087 | 9.29\% | 253,186 | 11.50\% |
| Arts, entertainment, and recreation | 42,183 | 2.02\% | 52,428 | 2.38\% |
| Accommodation and food services | 140,719 | 6.74\% | 154,223 | 7.01\% |
| Other services | 107,570 | 5.15\% | 115,565 | 5.25\% |
| Federal government, civilian | 29,106 | 1.39\% | 30,576 | 1.39\% |
| Military | 12,681 | 0.61\% | 12,350 | 0.56\% |
| State government | 60,829 | 2.91\% | 72,024 | 3.27\% |
| Local government | 175,504 | 8.40\% | 184,440 | 8.38\% |
| Total employment | 2,088,698 | 100.00\% | 2,201,072 | 100.00\% |

Source: US Department of Commerce, Bureau of Economic Analysis
Note: Due to confidentiality issues, the names of the ten principal employers are not available. The categories presented are intended to provide alternative information regarding the concentration of employment in various business sectors.

## Schedule 15 <br> GOVERNMENT EMPLOYEES <br> Last Ten Fiscal Years

|  | $\mathbf{2 0 0 2}$ | $\mathbf{2 0 0 3}$ | $\mathbf{2 0 0 4}$ | $\mathbf{2 0 0 5}$ | $\mathbf{2 0 0 6}$ | $\mathbf{2 0 0 7}$ | $\mathbf{2 0 0 8}$ | $\mathbf{2 0 0 9}$ | $\mathbf{2 0 1 0}$ | $\mathbf{2 0 1 1}$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |  |  |  |
| Education | 12,402 | 12,402 | 12,691 | 12,691 | 12,411 | 12,411 | 13,117 | 13,117 | 13,394 | 13,394 |
| Human Services | 8,983 | 8,983 | 9,281 | 9,281 | 9,200 | 9,200 | 9,753 | 9,753 | 11,145 | 11,145 |
| Public Safety | 8,265 | 8,265 | 7,810 | 7,810 | 8,187 | 8,187 | 9,021 | 9,021 | 9,069 | 9,069 |
| Economic and |  |  |  |  |  |  |  |  |  |  |
| Community Services | 1,940 | 1,940 | 1,846 | 1,846 | 1,753 | 1,753 | 1,650 | 1,650 | 1,991 | 1,991 |
| Natural Resources | 4,272 | 4,272 | 4,163 | 4,163 | 4,272 | 4,272 | 4,367 | 4,367 | 4,332 | 4,332 |
| Transportation | 4,742 | 4,742 | 4,602 | 4,602 | 4,579 | 4,579 | 4,535 | 4,535 | 4,554 | 4,554 |
| Consumer and |  |  |  |  |  |  |  |  |  |  |
| Business Services | 1,589 | 1,589 | 1,559 | 1,559 | 1,550 | 1,550 | 1,593 | 1,593 | 1,592 | 1,592 |
| Administration | 2,736 | 2,736 | 2,817 | 2,817 | 2,879 | 2,879 | 2,958 | 2,958 | 2,882 | 2,882 |
| Legislative Branch | 418 | 418 | 394 | 394 | 393 | 393 | 404 | 404 | 381 | 381 |
| Judicial Branch | 1,865 | 1,865 | 1,896 | 1,896 | 1,907 | 1,907 | 1,975 | 1,975 | 1,766 | 1,766 |
| Total FTE Positions | 47,212 | 47,212 | 47,059 | 47,059 | 47,131 | 47,131 | 49,373 | 49,373 | 51,106 | 51,106 |

Source: Department of Administrative Services, Budget and Management
Note: The number of full time equivalent (FTE) positions is established in the legislatively adopted biennial budget. A distinction between governmental and business-type activities is not available.

# Schedule 16 <br> OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION Last Ten Fiscal Years 

|  | 2002 | 2003 | 2004 |
| :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |
| Education |  |  |  |
| Number of PreK-12 students | 551,679 | 554,071 | 551,407 |
| Number of FTE community college students | 102,019 | 100,023 | 93,221 |
| Special education school campuses | 2 | 2 | 2 |
| Human Services |  |  |  |
| Number of individuals eligible for Oregon Health Plan | 376,063 | 380,646 | 359,325 |
| Average number of basic TANF individuals | 39,366 | 41,272 | 40,598 |
| Public Safety |  |  |  |
| Number of sworn state police officers | 753 | 699 | 610 |
| Prison inmate population | 11,448 | 12,000 | 12,776 |
| Number of correctional facilities | 12 | 12 | 12 |
| Economic and Community Development |  |  |  |
| Community development grants provided (in dollars) | 10,914,364 | 12,340,280 | 13,319,246 |
| Number of technical assistance grants provided | 7 | 3 | 6 |
| Natural Resources |  |  |  |
| Forest acres burned | 99,166 | 9,346 | 5,941 |
| State park day use visitors (in millions) | 37.9 | 38.4 | 42.4 |
| Acreage of state parks | 95,462 | 95,313 | 99,030 |
| Miles of forest roads | 3,055 | 3,059 | 3,082 |
| Transportation |  |  |  |
| Licensed drivers (in millions) | 2.9 | 2.8 | 2.9 |
| Vehicle miles traveled on state highway system (in billions) | 20.9 | 20.8 | 20.8 |
| State highway system miles | 7,476 | 7,448 | 7,441 |
| Number of state owned bridges | 2,658 | 2,664 | 2,670 |
| Consumer and Business Services |  |  |  |
| Number of employers covered by workers' compensation | 84,432 | 85,310 | 86,115 |
| Historic premiums written for all insurance lines (in billions) | 13.9 | 13.7 | 14.4 |
| Average bank and credit union assets (in billions) | 32.5 | 37.4 | 37.7 |
| Construction employment (in thousands) | 78.3 | 77.0 | 82.7 |
| Administration |  |  |  |
| Number of tax returns filed | 1,616,700 | 1,611,785 | 1,653,203 |
| Percent of returns filed electronically | 30.6\% | 34.7\% | 45.3\% |
| Uniform rent square footage | 1,690,606 | 1,690,606 | 1,796,482 |
| Leased office space square footage | 3,522,641 | 3,522,641 | 3,522,641 |
| Number of motor pool vehicles | 3,923 | 3,682 | 3,605 |
| Legislative |  |  |  |
| Number of bills introduced | - | 2,769 | - |
| Number of bills becoming law | - | 817 | - |
| Length of legislative session (in days) | 52 | 227 | - |
| Capital building | 1 | 1 | 1 |
| Judicial |  |  |  |
| Cases filed in circuit courts | 645,956 | 655,574 | 607,539 |
| Number of circuit court judges | 163 | 168 | 169 |

Sources: Various state agencies
Note: Figures for 2010 and 2011 that are not available until a later date are indicated with N/A.

Schedule 16 (continued)
OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION
Last Ten Fiscal Years

| 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 552,320 | 559,215 | 562,828 | 566,067 | 564,064 | 561,698 | 561,331 |
| 92,054 | 91,401 | 91,456 | 94,587 | 105,149 | 121,815 | 124,988 |
| 2 | 2 | 2 | 2 | 2 | 1 | 1 |
| 374,751 | 381,343 | 365,940 | 386,662 | 426,578 | 495,872 | 590,406 |
| 42,119 | 40,527 | 39,096 | 41,243 | 48,321 | 54,994 | 61,768 |
| 582 | 607 | 557 | 646 | 604 | 660 | 773 |
| 12,875 | 13,229 | 13,497 | 13,553 | 13,925 | 14,021 | 14,026 |
| 13 | 13 | 13 | 14 | 14 | 14 | 14 |
| 11,454,006 | 17,040,564 | 9,607,717 | 10,704,034 | 2,791,056 | 15,065,341 | 8,093,200 |
| 6 | 8 | 3 | 6 | 5 | 4 | 4 |
| 11,588 | 11,458 | 54,104 | 7,860 | 7,000 | 6,065 | 2,044 |
| 40.6 | 40.1 | 41.4 | 40.3 | 40.1 | 41.2 | 40.0 |
| 101,010 | 97,340 | 97,447 | 97,446 | 100,379 | 103,474 | 105,684 |
| 3,123 | 3,155 | 3,202 | 3,225 | 3,255 | 3,305 | 3,377 |
| 3.0 | 3.0 | 3.1 | 3.1 | 3.1 | 3.0 | N/A |
| 20.7 | 20.7 | 20.6 | 19.5 | 19.8 | 19.7 | N/A |
| 7,426 | 7,420 | 7,416 | 7,415 | 7,422 | 7,415 | N/A |
| 2,664 | 2,676 | 2,666 | 2,671 | 2,681 | 2,693 | 2,703 |
| 87,150 | 89,685 | 91,551 | 92,058 | 90,400 | 93,800 | N/A |
| 15.0 | 16.2 | 17.4 | 17.9 | 17.7 | 17.2 | N/A |
| 35.4 | 46.0 | 58.7 | 40.7 | 42.0 | 40.5 | N/A |
| 90.8 | 100.9 | 104.2 | 94.7 | 73.9 | 67.7 | N/A |
| 1,697,166 | 1,755,568 | 1,835,095 | 1,805,843 | 1,768,397 | N/A | N/A |
| 50.7\% | 56.0\% | 60.0\% | 63.0\% | 67.0\% | N/A | N/A |
| 1,796,482 | 1,810,942 | 1,896,185 | 1,904,531 | 1,953,760 | 1,953,760 | 1,954,332 |
| 3,522,641 | 3,784,762 | 4,372,625 | 4,425,500 | 4,532,405 | 4,676,051 | 5,104,986 |
| 3,689 | 3,814 | 3,922 | 3,922 | 4,247 | 4,247 | 4,183 |
| 2,957 | - | 2,744 | 87 | 2,613 | 195 | 3,021 |
| 844 | - | 909 | 54 | 914 | 105 | 732 |
| 208 | 1 | 171 | 19 | 169 | 25 | 150 |
| 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| 611,946 | 602,896 | 605,753 | 610,334 | 599,605 | 565,397 | N/A |
| 169 | 173 | 173 | 173 | 173 | 173 | 173 |

# Schedule 16 (continued) OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION Last Ten Fiscal Years 

|  | 2002 | 2003 | 2004 |
| :---: | :---: | :---: | :---: |
| Business-Type Activities |  |  |  |
| Housing and Community Services |  |  |  |
| Number of low income single family home loans closed | 1,322 | 1,014 | 1,051 |
| Number of affordable rental units produced | 206 | 978 | 1,062 |
| Veterans' Loan |  |  |  |
| Number of outstanding loans | 18,014 | 13,788 | 10,176 |
| Percent of delinquent loans | 0.43\% | 0.54\% | 0.39\% |
| Lottery Operations |  |  |  |
| Number of retailers | 3,300 | 3,368 | 3,421 |
| Number of video terminals | 9,259 | 9,434 | 10,194 |
| Unemployment Compensation |  |  |  |
| Number of claims paid | 4,648,216 | 5,025,707 | 2,903,857 |
| Amount of claims paid (in millions) | 1,153.0 | 1,277.8 | 718.1 |
| University System |  |  |  |
| Total headcount enrollment | 78,111 | 79,558 | 80,066 |
| Degrees awarded | 13,729 | 15,274 | 16,349 |
| Number of university campuses | 7 | 7 | 7 |
| State Hospitals |  |  |  |
| Number of mental health clients served | 291,527 | 282,675 | 295,183 |
| Number of state owned hospital beds | 880 | 833 | 810 |
| Liquor Control |  |  |  |
| Number of state retail outlets | 238 | 237 | 239 |
| Number of cases sold | 1,812,009 | 1,889,240 | 2,014,098 |
| Other Business-type Activities |  |  |  |
| Number of residents in Oregon Veterans' Home | 96 | 104 | 120 |
| Number of state owned parking spaces | 4,700 | 4,700 | 4,507 |

Schedule 16 (continued)
OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION
Last Ten Fiscal Years

| 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1,447 | 1,149 | 1,195 | 1,850 | 836 | 171 | 383 |
| 719 | 608 | 522 | 1,003 | 421 | - | 144 |
| 8,013 | 6,612 | 5,672 | 4,883 | 4,069 | 3,404 | 2,850 |
| 0.21\% | 0.32\% | 0.25\% | 0.10\% | 0.47\% | 0.73\% | 1.54\% |
| 3,484 | 3,579 | 3,691 | 3,785 | 3,855 | 3,916 | 3,901 |
| 10,438 | 11,125 | 11,831 | 12,205 | 12,365 | 12,344 | 12,202 |
| 2,209,165 | 1,923,182 | 2,050,678 | 3,275,097 | 8,422,488 | 8,762,507 | N/A |
| 558.0 | 503.4 | 569.4 | 954.9 | 2,688.4 | 2,704.1 | N/A |
| 80,888 | 81,002 | 82,249 | 86,546 | 91,580 | 96,960 | 100,316 |
| 16,694 | 16,979 | 17,116 | 16,897 | 16,944 | 17,920 | 18,606 |
| 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| 304,731 | 284,265 | 282,993 | 284,640 | 268,052 | 247,104 | 232,892 |
| 834 | 781 | 790 | 788 | 756 | 709 | 719 |
| 241 | 243 | 241 | 242 | 240 | 243 | 247 |
| 2,108,035 | 2,295,797 | 2,431,531 | 2,551,732 | 2,572,865 | 2,573,935 | 2,676,106 |
| 132 | 135 | 140 | 140 | 138 | 144 | 140 |
| 4,507 | 4,507 | 4,656 | 4,665 | 4,568 | 4,545 | 4,544 |

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[^0]:    ${ }^{1}$ Includes $\$ 1,785$ which is invested in GNMA. These securities are explicitly guaranteed by the U.S. government.

[^1]:    ${ }^{1}$ Commercial paper ratings of $A-1+/ P-1$ are categorized as $A A ; A-1 / P-1$ as $A$.

[^2]:    ${ }^{1}$ PERS pays/receives counterparty based on daily CETIP, 1-month Mexican TIIE rate, 3-month CDOR, 3-month LIBOR, 6-month CDOR.
    ${ }^{2}$ Credit default protection.

