## Oregon

## Comprehensive Annual Financial Report



For the Fiscal Year Ended June 30, 2014

# Oregon <br> Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2014 



John A. Kitzhaber, MD Governor

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State Chief Operating Officer
Director, Department of Administrative Services

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## Introductory Section

December 30, 2014
To the Honorable Governor John Kitzhaber, MD, and Citizens of the State of Oregon:
We are pleased to provide you with the Comprehensive Annual Financial Report of the State of Oregon for the fiscal year ended June 30, 2014. This report is published to fulfill the requirement for annual financial statements in Oregon Revised Statute 291.040.

This report consists of management's representations concerning the finances of the State of Oregon (State). Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the State has established a comprehensive internal control framework. The framework is designed to protect the State's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the State's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the State's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. We believe the information presented is accurate in all material respects.

The Secretary of State Audits Division, the constitutional auditor of public accounts in Oregon, audited the State's financial statements for the fiscal year ended June 30, 2014. The goal of the independent audit was to provide reasonable assurance that the financial statements are free of material misstatement. Based on the audit, the auditors concluded the financial statements for fiscal year 2014 are fairly presented in accordance with GAAP. The audit report is the first component in the financial section of this report.

The audit of the financial statements was part of a broader, federally mandated "Single Audit" designed to meet the needs of federal agencies that provide aid to the State. The standards governing single audit engagements require the auditor to report on the State's internal controls and compliance with legal requirements, particularly as they relate to federal awards. This information, also prepared by the Audits Division, will be available in a separately issued report on or about March 31, 2015.

Management's Discussion and Analysis (MD\&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD\&A should be read in conjunction with the letter of transmittal.

## Profile of the Government

The State provides services to Oregon's citizens through a wide range of programs, including education, human services, public safety, economic and community development, natural resources, transportation, consumer and business services, administrative support, legislative support, and judicial services. Oregon's primary government as reported in the accompanying financial statements consists of approximately 90 state agencies. In addition to the primary government, four entities are reported as discretely presented component units to emphasize that they are legally separate from the State. See Note 1 to the basic financial statements for a more detailed discussion of the reporting entity.

Oregon's Legislature adopts a budget on a biennial basis, where the biennium begins July 1 and ends June 30 of each odd-numbered year. This biennial budget serves as the foundation for the State's financial planning and control. Appropriation bills approved through the legislative process include one or more appropriations that may be at the agency, program, or activity level. Accordingly, the legal level of budgetary control is at one of these various levels depending on the Legislature's view of the activity. Legislative approval is required to
transfer expenditure authority between appropriations. Management can reallocate within an appropriation without legislative approval. The following budgeted appropriated fund types have been established to account for the State's budgetary activities: general funds, federal funds, lottery funds, and other funds. See the notes to the required supplementary information for additional information about the budget process and budgetary monitoring.

## Local Economy

Oregon's labor market accelerated in 2013 and has already seen the stronger growth in jobs, wages and labor force that the national economy is still waiting for. Oregon's unemployment rate has remained essentially unchanged, and even risen, throughout 2014, however, this is not a cause for concern. The labor force - the number of Oregonians with a job or actively looking for a job - has surged. Even as job growth is strong, the number of Oregonians looking for work has increased even more, pushing the unemployment rate up, however for a good reason. This dynamic - the stronger job growth and higher wage gains leading to more Oregonians entering the labor market - is to be expected. Even the longer term concerns of labor force participation are primarily driven by demographic and structural changes, a cyclical response was and is to be expected. This is another indication that the labor market is healing and functioning closer to normal.

Currently, wages in Oregon are increasing at nearly 7 percent per year, which is on par with the mid-2000s expansion but below the 1990s gains of 8 percent per year. Average wages per worker are currently increasing over 3 percent per year, which is slightly above the rate of inflation. However real wages have increased less than one half of one percent since 2000. As economic conditions continue to improve, expectations are that real average wages will pick up as well.

As has been the case in the recovery from the Great Recession to date, jobs in the large service sector have led growth in terms of outright job gains and above-average growth rates. These include jobs in professional and business services, health services, and leisure and hospitality industries. These three industries have gained over 20 thousand jobs in the past year and account for 49 percent of all job gains across the State. The good news is this represents the smallest share these industries have contributed so far since employment began growing, as other industries continue to strengthen.

Manufacturing continues to add jobs in line with the average industry. Mining and logging and construction are growing at rates significantly faster than the average. All told, mining and logging firms have regained nearly half of their recessionary losses while construction firms have added back approximately one-third of their job losses so far.

Currently, five major industries, which account for 40 percent of statewide jobs, are at all-time highs. Private sector education, health, and food manufacturing never suffered recessionary losses - although their growth did slow during the recession. Professional and business services and leisure and hospitality have each regained all of their losses and are leading growth today.

Spending on education as reported by the State's governmental funds during fiscal year 2014 increased $\$ 536.9$ million, or 13.8 percent, compared to fiscal year 2013 and over the last ten years, education spending has increased 38 percent. Human services spending by the State's governmental funds was up $\$ 1.4$ billion, or 16.6 percent, compared to fiscal year 2013, but is more than double the amount spent in fiscal year 2005. Governmental fund expenditures for administration in fiscal year 2014 decreased $\$ 7.1$ million, or 2 percent, compared to fiscal year 2013, and are 41.9 percent lower than in fiscal year 2005. Public safety expenditures increased $\$ 48.2$ million from fiscal year 2013, or 3.9 percent. Compared to fiscal year 2005, public safety expenditures have grown 42.4 percent. The slower growth rate in expenditures for education and public safety, when compared to human services, reflects the continued demand for safety net programs as Oregon emerges from the recent recession, as well as opportunities to use state debt to spur economic growth. Governmental fund expenditures related to debt service, for example, have increased as the State expands its use of low-cost capital financing. Debt service expenditures in fiscal year 2014 were 67.8 percent larger than fiscal year 2005 debt service expenditures.

During this same ten-year period, tax revenues, while increasing in amount overall, decreased 5.4 percent as a percentage of total governmental fund revenues. The reason for this decline is the relative increase in governmental fund expenditures for federally supported programs (e.g., human services) versus governmental activities funded by taxes. As a percentage of total revenues, federal revenues were 7.1 percent higher than they were ten years ago, evidence of the State's continuing reliance on federal assistance programs.

## Long-term Financial Planning

## Budget for the 2013-15 Biennium

The legislatively approved budget for the State for the 2013-15 biennium, as adjusted during the 2013 special session and the 2014 regular session, and including authorized executive branch administrative actions, is $\$ 62.7$ billion total funds, an increase of $\$ 2.8$ billion from the 2013-15 budget adopted at the end of the 2013 session. The budget increase since the 2013 session was comprised of about $\$ 1.5$ billion Federal Funds, mostly in human services programs, $\$ 981$ million Other Funds, and $\$ 314$ million in combined General Fund and Lottery Funds. Although Lottery Funds in the 2013-15 budget were down $\$ 212$ million from 2011-13, primarily due to the use of $\$ 182$ million of Education Stability Fund resources in the 2011-13 budget, combined General Fund and Lottery Funds were up by $\$ 2$ billion in 2013-15, an increase of 13.7 percent. Federal Funds also increased substantially, up $\$ 2.5$ billion, or an increase of 15.8 percent. The other component of the state budget, Other Funds, recorded an increase of $\$ 973$ million between 2013-15 and 2011-13, a gain of 3.7 percent.

The March 2014 revenue forecast from the Office of Economic Analysis projects total 2013-15 biennium lottery resources of $\$ 1.1$ billion, a $\$ 6.4$ million, or 0.6 percent decline from the May 2013 forecast level used in the 2013 session to develop the legislatively adopted budget. With this revised lottery resource forecast, current biennium lottery resources are now $\$ 31$ million, or 2.9 percent below the prior biennium level.

The December 2014 economic and revenue forecast projects $\$ 15.9$ billion of General Fund gross revenues for the 2013-15 biennium. The projected General Fund ending balance for 2013-15 is $\$ 260.2$ million. General Fund resources are forecasted to increase by 11.4 percent in the 2015-17 biennium and 8.5 percent in the 2017-19 biennium.

## State Bonding

In January 2014, the State Debt Policy Advisory Commission (SDPAC) updated its recommended capacity limits for General Fund and Lottery Funds debt based on the December 2013 revenue forecast, new estimated interest rates, and the amount of bonds that were approved during the 2013 session. The new recommended remaining capacity was $\$ 215$ million for General Fund bonds and $\$ 96$ million for lottery revenue bonds.
The Legislature approved $\$ 161.5$ million in Article XI-G general obligation bond authorization for the construction of research, clinical, and other related facilities for the Oregon Health and Science University's (OHSU) Cancer Institute. These Article XI-G bonds will be paired with $\$ 42$ million in lottery revenue bonds for this project. Before either the Article XI-G or lottery bonds may be issued, OHSU must raise at least $\$ 800$ million in gifts, grants and other revenues through the OHSU's Cancer Challenge campaign. The bond proceeds will be used to construct a research building on the Schnitzer Campus and for additional floors in the Center for Health and Healing II building already planned for construction for clinical trial space. OHSU plans to begin planning, design and permitting throughout 2014 and 2015, and construction is likely to begin in spring 2016. The 2015 Legislature will have to reauthorize the sale of these bonds under this schedule.
The Legislature increased the Department of Administrative Services Article XI-Q general obligation authority by $\$ 33.6$ million for projects owned or operated by the State. The approved projects include: $\$ 3.2$ million for utility tunnel failure and repair at the Oregon Institute of Technology and the University of Oregon; $\$ 21.3$ million for deferred maintenance and seismic upgrades for buildings at Southern Oregon University; $\$ 5$ million for Western Oregon University's acquisition of the Oregon Military Academy; and an additional $\$ 4.1$ million designated for construction of a new three-story Jefferson County Courthouse.

The Legislature authorized the issuance of lottery revenue bonds to provide an additional $\$ 5$ million to the Oregon Department of Energy, bringing a total of $\$ 10$ million in lottery revenue bond proceeds to the Department for the 2013-15 biennium. The Legislature directed that the entire $\$ 10$ million be deposited into the Jobs, Energy, and Schools Fund to provide a grant to Clean Energy Works Oregon for the purposes specified in Oregon Revised Statute 470.575, namely, the promotion of energy efficiency, renewable energy, and energy conservation projects.

There will be no debt service during the 2013-15 biennium on any of the new bonds that were approved. Estimated debt service for the new projects will total $\$ 29.2$ million General Fund and $\$ 10.2$ million Lottery Funds during the 2015-17 biennium.

With the approvals of the 2014 session, approved General Fund bonding totals $\$ 833.5$ million and Lottery revenue bonding totals $\$ 219.7$ million for the 2013-15 biennium.

## Relevant Financial Policies

The State currently administers two general reserve accounts, the Oregon Rainy Day Fund and the Education Stability Fund.

Established by the 2007 Legislature, the Oregon Rainy Day Fund is funded from the General Fund's ending balance up to 1 percent of General Fund appropriations for the prior biennium. The Legislature may deposit additional funds as it did to create the fund, using surplus corporate income tax revenues from the 2005-07 biennium. The Rainy Day Fund also earns interest on the moneys in the fund. Withdrawals from the Rainy Day Fund require one of three specific economic triggers to occur plus approval of three-fifths of both chambers of the Legislature. Withdrawals are capped at two-thirds of the balance as of the beginning of the biennium in question, while fund balance is capped at 7.5 percent of General Fund revenues in the prior biennium.

The Education Stability Fund is the State's second general reserve fund. Its current reserve structure and mechanics are the result of a constitutional amendment in 2002. Amounts in the Education Stability Fund may be spent under the same conditions as those required for spending moneys in the Oregon Rainy Day Fund. However, if none of the conditions is met, the Education Stability Fund can also be used by the Legislature for public education in Oregon if the Governor declares an emergency and the expenditure is approved by a threefifths majority in each chamber. This fund receives 18 percent of lottery earnings, deposited on a quarterly basis. The fund does not retain interest earnings. The fund balance is capped at 5 percent of General Fund revenues collected in the prior biennium.

The Rainy Day Fund started the 2013-15 biennium with a cash balance of $\$ 61.9$ million. Because the General Fund's ending balance for 2011-13 was positive, 1 percent of budgeted appropriations, or $\$ 136.9$ million, will be deposited in the Rainy Day Fund. In addition, Measure 67 directs revenue collected from corporate income and excise tax rates above 6.6 percent to be deposited in the Rainy Day Fund beginning with the 2013-15 biennium. The current estimate for the biennium is $\$ 10.4$ million. The December 2014 economic and revenue forecast projects the Rainy Day Fund will end the 2013-15 biennium with a cash balance of $\$ 210.6$ million.

The Education Stability Fund started the 2013-15 biennium with a cash balance of $\$ 7.4$ million. The December 2014 economic and revenue forecast projects the Education Stability Fund will end the current biennium with a cash balance of $\$ 176.4$ million, which includes deposits of $\$ 169$ million based on lottery sales. No withdrawals are projected at this time.

## Major Initiatives

Of the major projects and related efforts included in the 2013-2015 budget, several are of particular interest due to their overall cost, complexity and risk, importance to public safety and health, and/or cross-biennium timeframes. These projects include:

- Oregon Judicial Department's eCourt Program
- Oregon Department of Transportation's State Radio Project
- Oregon Department of Revenue's Core Systems Replacement Project


## Oregon Judicial Department's eCourt Program

During 2012 and early 2013, the Judicial Department successfully implemented the new "court management" software in five of its initial pilot and early-adopter trial courts. As a result, the Legislature approved another $\$ 25.9$ million (which is part of the estimated $\$ 97$ million total one-time program cost) for the continued implementation of the Oregon eCourt Program. During the 2013-15 biennium, eCourt will be expanded to an additional fourteen courts, including the State's largest, the Multnomah County Circuit Court.

## Oregon Department of Transportation State Radio Project

The 2011 Legislature directed the leadership of the State Radio Project to scale back the project to the first goal established in the original 2005 legislation, which was simply to upgrade all existing state radios and infrastructure to assure the continued proper operation of an "integrated statewide radio network." The scaled back project was estimated to cost a total of $\$ 209$ million.

During the 2011-13 timeframe, the Department of Transportation completed a major portion of the requirements needed for the network. However, the original cost estimates for the remaining work were found to be
insufficient. As a result, the Department's budget bill for the 2013-15 biennium includes an additional $\$ 20$ million in limitation to cover the remaining costs. The Department's goal during 2013-15 is to continue the shift from "project" to "operations" as the final work is completed.

## Department of Revenue Core System Replacement Project

The Department of Revenue originally sought legislative approval for this project during the 2011 legislative session. A budget note directed that the agency report to the 2012 Legislature with completed foundational work to ensure project readiness and to re-evaluate the assumptions behind its benefits-based revenue model.

The Department of Revenue was interested in a software product used by a variety of other states to provide automated support for statewide tax, revenue collection, and management activities. However, the 2013 Legislature took a different direction and approved funding for a different project referred to as the Core Systems Replacement Project. The Legislature also changed the funding model from a benefits-based model to the standard funding model used for issuing Article XI-Q bonds. Finally, the Legislature directed a more conservative implementation that would focus on the much smaller corporate and tobacco tax programs rather than the personal income tax and compliance program as originally planned.

The primary vendor for the project was originally estimated to cost $\$ 29$ million over three biennia; however, the Department of Revenue was able to negotiate a $\$ 27$ million contract. The savings for the current biennium totals $\$ 2.3$ million Other Funds, with $\$ 300$ thousand of the savings needed in a future biennium. The bonding authority for the agency was not adjusted, so the $\$ 2.3$ million in bond proceeds, once issued, will be available for future biennia project expenses.

## Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of Oregon for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2013. This was the twenty-second consecutive year that the State has achieved this prestigious award. To receive the Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Chief Financial Office takes great pride in the preparation of the Oregon Comprehensive Annual Financial Report. We greatly appreciate the professionalism, commitment, and effort of Statewide Accounting and Reporting Services and the other individuals involved. We also want to thank all state agencies for their continuing support in planning and conducting the financial operations of the State in a professionally responsible manner. Without the participation and cooperation of the agencies' fiscal units, the preparation of this report would not have been possible. In addition, we appreciate the contributions of the Office of Economic Analysis, the budget and policy section of the Chief Financial Office, the Oregon State Treasury, and the staff of the Secretary of State Audits Division.

Respectfully submitted,


[^0]Government Finance Officers Association
Certificate of
Achievement for Excellence in Financial Reporting

Presented to

## State of Oregon

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2013


Executive Director/CEO

## STATE OF OREGON ORGANIZATION CHART



## Principal State Officials



## EXECUTIVE

John A. Kitzhaber, MD, Governor
Kate Brown, Secretary of State
Ted Wheeler, State Treasurer
Ellen F. Rosenblum, Attorney General
Brad Avakian, Commissioner, Labor and Industries

## LEGISLATIVE

Peter Courtney, Senate President
Tina Kotek, Speaker of the House of Representatives

## JUDICIAL

Thomas A. Balmer, Chief Justice of the Supreme Court

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## Financial Section

Secretary of State

Robert Taylor
Deputy Secretary of State

Director

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## INDEPENDENT AUDITOR'S REPORT

The Honorable John Kitzhaber
Governor of Oregon

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Oregon, as of and for the year ended June 30,2014 , and the related notes to the financial statements, which collectively comprise the State of Oregon's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the SAIF Corporation and the Oregon Health and Science University, which are discretely presented component units, the Oregon University System, the Common School Fund or the Public Employees Retirement System. Those financial statements represent the following percentage of the assets, liabilities, and revenues/additions of opinion units as indicated below:

| $\underline{\text { Opinion Unit }}$ | $\underline{\text { Percent of }}$ <br> $\underline{\text { Assets }}$ | $\underline{\text { Percent of }}$ <br> $\underline{\text { Liabilities }}$ | $\underline{\text { Percent of }}$ <br> $\underline{\text { Revenues/ }}$ <br> $\underline{\text { Additions }}$ |
| :--- | ---: | ---: | ---: |
| Governmental Activities | $6 \%$ | $3 \%$ | $1 \%$ |
| Business Type Activities | $42 \%$ | $57 \%$ | $42 \%$ |
| Discretely Presented Component Units | $82 \%$ | $96 \%$ | $87 \%$ |
| Common School - Major Governmental Fund | $100 \%$ | $100 \%$ | $100 \%$ |
| University System - Major Enterprise Fund | $100 \%$ | $100 \%$ | $100 \%$ |
| Aggregate Remaining Funds: |  |  |  |
| Public Employees Retirement System | $87 \%$ | $59 \%$ | $71 \%$ |

Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the above opinion units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits
contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Oregon, as of June 30, 2014, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Emphasis of Matter

As described in Note 1 section P, during the year ended June 30, 2014, the State of Oregon implemented the Governmental Accounting Standards Board (GASB) Statement No. 65, Items Previously Reported as Assets and Liabilities. This action resulted in adjustments to beginning net position. The State of Oregon also implemented GASB Statement No. 67, Financial Reporting for Pension Plans. Our opinion is not modified with respect to these matters.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedule of funding progress, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Oregon's basic financial statements. The combining fund financial statements and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the combining fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we will also issue our report dated December 29, 2014, on our consideration of the State of Oregon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters in the Oregon Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the State of Oregon's internal control over financial reporting and compliance.


## State of Oregon

December 29, 2014

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's discussion and analysis (MD\&A) provides a narrative overview and analysis of the financial activities of the State of Oregon (State) for the fiscal year ended June 30, 2014. The MD\&A is intended to serve as an introduction to the State's financial statements. It is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the State's financial activities, (c) identify any material changes from the original budget, and (d) highlight individual fund matters. The following presentation is by necessity highly summarized, and in order to gain a thorough understanding of the State's financial condition, the following financial statements, notes, and required supplementary information should be reviewed in their entirety.

We encourage readers to consider the information presented in this analysis in conjunction with the transmittal letter beginning on page 2 of this report.

## FINANCIAL HIGHLIGHTS

- On June 30, 2014, the State's net position on a government-wide basis was over $\$ 18$ billion. Of this amount, the unrestricted portion was $\$ 2.5$ billion. The amount restricted for specific uses was $\$ 4.1$ billion. The State's net investment in capital assets was $\$ 11.4$ billion.
- The State's net position increased $\$ 1.1$ billion compared to the prior year. Net position for governmental activities increased 3.8 percent, while net position for business-type activities increased 12.3 percent.
- As of June 30, 2014, the State's governmental funds reported combined ending fund balances of $\$ 5.6$ billion. Of this total, approximately 1.5 percent was considered nonspendable and included amounts related to inventories, prepaid amounts, and permanent fund principal.
- Approximately 79 percent of ending governmental fund balances were classified as restricted and included amounts that were subject to constraints imposed by external parties, such as creditors, grantors, or the laws and regulations of other governments (including the federal government), or imposed by constitutional provisions or enabling legislation. Restricted fund balances totaled \$4.4 billion.
- The remaining 19.5 percent of ending fund balances were classified as unrestricted and included the fund balance categories designated as committed, assigned, and unassigned. Committed fund balances are available for spending only with legislative approval, while assigned fund balances express legislative intent as indicated through the budget process. Unassigned fund balances may be spent at the government's discretion. Total unrestricted fund balances equaled $\$ 1.1$ billion. Additional information on the classification of governmental fund balances may be found in Notes 1 and 21 in the notes to the financial statements.
- At fiscal year-end, unrestricted fund balance (committed, assigned, and unassigned categories) in the General Fund were $\$ 489.3$ million.
- Outstanding debt (bonds and certificates of participation) increased by $\$ 326.4$ million during fiscal year 2014. As part of an overall plan to reduce borrowing costs, the State was involved in four separate debt refunding issuances and refunded $\$ 322.7$ million of previously existing debt with $\$ 402.2$ million of new debt.


## OVERVIEW OF THE FINANCIAL STATEMENTS

In addition to the MD\&A, the financial section of this annual report contains the basic financial statements, required supplementary information, and the combining financial statements for nonmajor funds, internal service funds, and fiduciary funds. A statistical section follows the combining fund statements.

The basic financial statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

## Government-wide Financial Statements

The government-wide financial statements are designed to provide a broad overview of the State's finances in a manner similar to a private-sector business. All of the State's activities are reported in the government-wide
statements except for activities accounted for in fiduciary funds because resources of those funds are not available to support the State's own programs.

- The statement of net position presents information on all of the State's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the residual balance reported as net position.
- The statement of activities presents information showing how the State's net position changed during the fiscal year. All of the changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues are recognized when earned and expenses are recorded at the time liabilities are incurred. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (e.g., uncollected taxes).

Net position is one measure of the State's financial health, or financial position. Over time, increases or decreases in the State's net position may serve as a useful indicator of whether the State's financial position is improving or deteriorating. However, to assess the overall health of the State, the reader needs to consider additional non-financial factors such as changes in Oregon's income tax base and changes in Oregon's economy.

The activities reported in the government-wide financial statements are divided into three categories:

- Governmental activities. This category includes the basic services provided by the State to its citizens, such as K-12 schools and community colleges, public assistance programs, public safety, and public transportation. Income taxes and federal grants finance most of these activities. The State's internal service funds, which provide services to other state agencies, are included in governmental activities because these services predominately benefit governmental programs rather than business-type functions.
- Business-type activities. The State charges fees to customers to help cover the costs of certain services it provides. For example, the State administers loan programs to provide housing to citizens with low incomes and those who are elderly or disabled. The operation of the State's lottery and the Oregon University System are also reported under business-type activities.
- Component units. The State includes four other entities in its report: SAIF Corporation, Oregon Health and Science University, the Oregon University System Foundations, and the Oregon Affordable Housing Assistance Corporation. Although legally separate, these entities are reported as component units either because they are fiscally dependent on the State or because of the nature and significance of their relationship to the State. Financial information for the component units is reported separately from the financial information of the primary government.

The government-wide financial statements can be found on pages 30-33 of this report.

## Fund Financial Statements

The fund financial statements provide detail information about the State's most significant funds (not the State as a whole). Funds are accounting mechanisms the State uses to keep track of specific sources of funding and spending for particular purposes. Similar to other state and local governments, the State uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. Some funds are required by state law (such as the Lottery Operations Fund) or by bond covenants. The State establishes other funds to control and manage money for particular purposes, such as health and social services, or to show that it is properly using certain taxes and grants, such as gas taxes for transportation.

All of the State's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Most of the State's basic services are included in governmental funds, which focus on (1) how cash and other financial resources that can be readily converted to cash flow in and out and (2) the balances remaining at year-end that are available to spend. Thus, the governmental fund statements provide a detailed short-term view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the State's programs. Because this information does not encompass the
long-term focus of the government-wide statements, additional information has been provided following each governmental fund statement that reconciles the government-wide focus to the governmental fund focus.

The State maintains 20 individual governmental funds. Information is presented separately in the governmental fund financial statements for the five major governmental funds, including the General Fund. Data from the other 15 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the combining statements presented later in this report. The basic governmental fund financial statements can be found on pages 34-41 of this report.

Proprietary funds. Services for which the State charges customers a fee, similar to a business operation, are generally reported in proprietary funds. Proprietary fund statements, like the government-wide statements, provide both long-term and short-term financial information. The State's enterprise funds (one type of proprietary fund) are the same as the business-type activities reported in the government-wide statements, except that the fund statements provide more detail and additional information, such as cash flows. The State also uses internal service funds (the other type of proprietary fund). The Central Services Fund, for example, is used to report activities that provide services to other agencies.

The proprietary fund financial statements provide separate information for the State's four major proprietary funds. Data from the other ten proprietary funds are combined into a single, aggregated presentation. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of the nonmajor proprietary funds and for each of the internal service funds is provided in the combining statements presented later in this report. The basic proprietary fund financial statements can be found on pages 42-51 of this report.

Fiduciary funds. Fiduciary funds account for resources held for the benefit of parties outside the government. The State is the trustee, or fiduciary, for its employees' pension plan. It is also responsible for other assets that, due to a trust arrangement, can be used only for the trust beneficiaries. Fiduciary funds are accounted for in a manner similar to proprietary funds. All of the State's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. These activities have been excluded from the State's government-wide financial statements because the State cannot use these assets to finance its operations.

The basic fiduciary fund financial statements include the private purpose trust fund, the short term investment trust fund, the intermediate term investment trust fund, the agency fund, and aggregated data for the State's pension and other employee benefit trust funds. Individual fund data for each of the pension and other employee benefit trust funds is provided in the combining statements presented later in this report. The basic fiduciary fund financial statements can be found on pages 52-53 of this report.

## Discretely Presented Component Units

The State reports one major discretely presented component unit (DPCU) and three nonmajor DPCUs. Within the basic financial statements on pages $55-57$, the major DPCU, SAIF Corporation, is presented separately while the nonmajor DPCUs are combined and reported in the aggregate. Individual information for each of the nonmajor DPCUs is provided in the combining statements presented later in this report. In the governmentwide statements, the activities of the DPCUs are aggregated into a single column.

## Notes to the Financial Statements

The basic financial statements also include notes that provide additional information essential to a full understanding of the data presented in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 59-144 of this report.

## Other Information

In addition to the basic financial statements and accompanying notes, this report presents a section of required supplementary information (RSI), beginning on page 148, which contains budget-to-actual comparison schedules for all of the State's budgeted appropriated funds as well as accompanying notes. This section also includes a Schedule of Funding Progress and accompanying notes for the Public Employees Benefit Board Plan, an agent multiple-employer postemployment healthcare benefit plan, and the Retiree Health Insurance Premium Account, a defined benefit single-employer postemployment healthcare benefit plan.

The combining financial statements referred to earlier are presented immediately following the required supplementary information beginning on page 160 of this report. These combining statements provide details about the nonmajor governmental funds, nonmajor enterprise funds, internal service funds, and nonmajor discretely presented component units each of which has been aggregated and presented in a single column in the basic financial statements. The combining financial statements also provide details about the pension and other employee benefit trust funds.

A statistical section containing information regarding financial trends, revenue capacity, and debt capacity, as well as demographic, economic, and operating information follows immediately after the combining statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position. The State's net position on a government-wide basis at June 30, 2014, was over $\$ 18$ billion as shown in Table 1. Most of this balance was invested in capital assets, with infrastructure being the largest component. The net investment in capital assets was $\$ 11.4$ billion. Restricted net position represents resources that are subject to external restrictions on how they may be used. At June 30, 2014, restricted net position totaled $\$ 4.1$ billion. The remaining balance of $\$ 2.5$ billion was classified as unrestricted net position.

## Table 1 <br> State of Oregon's Net Position (In Millions)

|  | Governmental Activities |  | Business-type Activities |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2014 | 2013 |  | 2014 |  | 2013 | 2014 | 2013 |
| Capital assets | \$ 12,866.2 | \$ 12,579.9 | \$ | 3,420.4 | \$ | 3,191.3 | \$ 16,286.6 | \$15,771.2 |
| Other assets and deferred outflows | 11,211.1 | 9,884.7 |  | 7,192.6 |  | 6,738.9 | 18,403.7 | 16,623.6 |
| Total assets and deferred outflows | 24,077.3 | 22,464.6 |  | 10,613.0 |  | 9,930.2 | 34,690.3 | 32,394.8 |
| Long-term liabilities | 8,561.5 | 8,245.6 |  | 4,045.5 |  | 4,099.0 | 12,607.0 | 12,344.6 |
| Other liabilities and deferred inflows | 3,116.2 | 2,275.5 |  | 931.9 |  | 813.6 | 4,048.1 | 3,089.1 |
| Total liabilities and deferred inflows | 11,677.7 | 10,521.1 |  | 4,977.4 |  | 4,912.6 | 16,655.1 | 15,433.7 |
| Net investment in capital assets | 9,982.1 | 10,636.7 |  | 1,443.1 |  | 1,383.5 | 11,425.2 | 12,020.2 |
| Restricted | 3,494.8 | 2,795.0 |  | 578.8 |  | 549.5 | 4,073.6 | 3,344.5 |
| Unrestricted | $(1,077.3)$ | $(1,488.2)$ |  | 3,613.7 |  | 3,084.6 | 2,536.4 | 1,596.4 |
| Total net position | \$12,399.6 | \$ 11,943.5 | \$ | 5,635.6 | \$ | 5,017.6 | \$18,035.2 | \$16,961.1 |

Changes in net position. The State's total net position increased $\$ 1.1$ billion compared to the prior year. The net position of governmental activities increased 3.8 percent, while the net position of business-type activities increased 12.3 percent.

The ending net position of governmental activities for fiscal year 2014 was $\$ 12.4$ billion compared to $\$ 11.9$ billion reported in fiscal year 2013. Operating grants and contributions increased $\$ 1.2$ billion, reflecting the increase in federal revenues received for health and social service programs.

Both personal and corporate income tax revenues were up in fiscal year 2014. This increase was due to a combination of factors, including an improving labor market as Oregon continues to emerge from the recession, strong growth in the investment income of individual taxpayers, and enhanced collection efforts. Year over year, charges for services decreased $\$ 120.2$ million or 7.4 percent. This decrease is primarily the result of two instances that occurred within the judicial activities: first, there was an $\$ 85.3$ million reduction in earned but unavailable revenue at Oregon Judicial Department, and second, an analysis of the Department's long-term receivables resulted in an increase to the allowance for doubtful accounts of $\$ 66.5$ million.

Governmental activities expenses increased $\$ 2.2$ billion, or 12.7 percent from fiscal year 2013. This increase was largely due to a combination of increases in expenses in education, human services and transportation, combined with a decrease in consumer and business services. Education expenses increased $\$ 537.1$ million, or 13.8 percent, due primarily to three factors: the creation of two new divisions (Early Learning and Youth Development) within the Department of Education; certain strategic education initiatives; and the establishment of a Network of Quality Teaching and Learning. Human services expenses increased $\$ 1.4$ billion, or 16.8 percent, due primarily to expansions in Medicaid enrollment under the Affordable Care Act. Transportation expenses grew by $\$ 148.3$ million, or 10.5 percent, due primarily to a capital asset impairment of $\$ 84.9$ million, which was the result of the permanent construction stoppage on the Columbia River Crossing I-5 Bridge Replacement project. Consumer and business services expenses decreased $\$ 120.7$ million, or 29.9 percent, caused primarily by a large prior year increase in the claims loss liability of the Workers' Benefit Fund, that did not reoccur in the current year.

As shown in Table 2, the ending net position of business-type activities for fiscal year 2014 was $\$ 5.6$ billion, compared to $\$ 5$ billion reported in fiscal year 2013. Although federal funding for unemployment benefits (which is reported under operating grants and contributions) decreased year over year, it was more than offset by a reduction in unemployment compensation expenses, which dropped $\$ 404.7$ million, or 32.8 percent. Together, these two changes reflect Oregon's slowly improving unemployment rate.

# Table 2 <br> State of Oregon's Changes in Net Position (In Millions) 

| Revenues: | Governmental Activities |  | Business-type Activities |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2014 | 2013 | 2014 | 2013 | 2014 | 2013 |
| Program revenues: |  |  |  |  |  |  |
| Charges for services | \$ 1,504.6 | \$ 1,624.8 | \$ 4,597.5 | \$ 4,556.2 | \$ 6,102.1 | \$ 6,181.0 |
| Operating grants and contributions | 9,055.5 | 7,816.7 | 851.2 | 1,139.9 | 9,906.7 | 8,956.6 |
| Capital grants and contributions | 17.8 | 30.7 | 158.9 | 60.0 | 176.7 | 90.7 |
| General revenues: |  |  |  |  |  |  |
| Personal income taxes | 6,596.7 | 6,320.5 | - | - | 6,596.7 | 6,320.5 |
| Corporate income taxes | 506.9 | 463.0 | - | - | 506.9 | 463.0 |
| Other taxes | 2,411.5 | 2,287.9 | 17.6 | 16.4 | 2,429.1 | 2,304.3 |
| Unrestricted investment earnings | 5.5 | 4.9 | - | - | 5.5 | 4.9 |
| Total revenues | 20,098.5 | 18,548.5 | 5,625.2 | 5,772.5 | 25,723.7 | 24,321.0 |
| Expenses: |  |  |  |  |  |  |
| Education | 4,420.7 | 3,883.6 | - | - | 4,420.7 | 3,883.6 |
| Human services | 9,880.3 | 8,459.7 | - | - | 9,880.3 | 8,459.7 |
| Public safety | 1,300.1 | 1,256.1 | - | - | 1,300.1 | 1,256.1 |
| Economic \& community development | 385.5 | 423.2 | - | - | 385.5 | 423.2 |
| Natural resources | 724.2 | 637.9 | - | - | 724.2 | 637.9 |
| Transportation | 1,555.8 | 1,407.5 | - | - | 1,555.8 | 1,407.5 |
| Consumer and business services | 283.0 | 403.7 | - | - | 283.0 | 403.7 |
| Administration | 404.2 | 305.8 | - | - | 404.2 | 305.8 |
| Legislative | 37.2 | 40.8 | - | - | 37.2 | 40.8 |
| Judicial | 340.3 | 311.4 | - | - | 340.3 | 311.4 |
| Interest on long-term debt | 347.0 | 331.5 | - | - | 347.0 | 331.5 |
| Housing and community services | - | - | 56.5 | 67.9 | 56.5 | 67.9 |
| Lottery operations | - | - | 493.7 | 494.3 | 493.7 | 494.3 |
| Unemployment compensation | - | - | 831.9 | 1,236.6 | 831.9 | 1,236.6 |
| University system | - | - | 2,505.4 | 2,412.1 | 2,505.4 | 2,412.1 |
| State hospitals | - | - | 278.8 | 254.0 | 278.8 | 254.0 |
| Liquor control | - | - | 384.4 | 367.2 | 384.4 | 367.2 |
| Other business-type activities | - | - | 306.2 | 324.5 | 306.2 | 324.5 |
| Total expenses | 19,678.3 | 17,461.2 | 4,856.9 | 5,156.6 | 24,535.2 | 22,617.8 |
| Increase (decrease) before contributions, special and |  |  |  |  |  |  |
| Contributions to permanent funds | 0.3 | 0.2 | - | - | 0.3 | 0.2 |
| Additions to permanent endowments | - | - | 0.8 | 0.2 | 0.8 | 0.2 |
| Transfers | 133.0 | 107.4 | (133.0) | (107.4) | - | - |
| Increase (decrease) in net position | 553.5 | 1,194.9 | 636.1 | 508.7 | 1,189.6 | 1,703.6 |
| Net position - beginning | 11,943.5 | 11,191.5 | 5,017.6 | 4,667.9 | 16,961.1 | 15,859.4 |
| Prior period adjustments | (65.3) | (442.9) | (4.8) | (159.0) | (70.1) | (601.9) |
| Cumulative effect of accounting change | (32.1) | - | (13.3) | - | (45.4) | - |
| Net position - beginning - as restated | 11,846.1 | 10,748.6 | 4,999.5 | 4,508.9 | 16,845.6 | 15,257.5 |
| Net position - ending | \$12,399.6 | \$11,943.5 | \$ 5,635.6 | \$ 5,017.6 | \$ 18,035.2 | \$16,961.1 |

Figure 1 below illustrates fiscal year 2014 revenues of the State as a whole, by source. Approximately 38.5 percent of total revenue was provided by other entities and governments in the form of operating grants and contributions (e.g., federal revenues). Personal and corporate income taxes provided 27.6 percent of total revenues, while charges for services accounted for 23.7 percent.

Figure 1
State of Oregon's Revenue by Source
For the Year Ended June 30, 2014


Figure 2 below shows governmental activity expenses for the State as a whole, by function. The cost of providing human services for Oregon citizens in need of assistance comprised 50.2 percent of total expenses. Elementary and secondary education accounted for 22.5 percent of the total.

Figure 2
State of Oregon's Governmental Expenses by Function
For the Year Ended June 30, 2014


## FINANCIAL ANALYSIS OF THE STATE'S FUNDS

As noted earlier, the State of Oregon uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

Governmental funds. The focus of the State's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable financial resources. In governmental funds, such information may serve as a useful measure of a government's net resources available for spending. At the end of fiscal year 2014, the State's governmental funds reported combined ending fund balances of $\$ 5.6$ billion, up $\$ 622.4$ million compared to the prior year.

Nonspendable fund balances of $\$ 85.2$ million, or 1.5 percent, included amounts that were either not in spendable form or were legally or contractually required to be maintained intact, while restricted fund balances of $\$ 4.4$ billion, or 79 percent, were restricted for specific purposes. These restrictions included, for example, vehicle-related taxes that must be used for transportation purposes; federal funding that must be spent in accordance with the underlying grants; and lottery revenues restricted by the Oregon Constitution for job creation, economic development, financing public education, and restoring and protecting Oregon's parks and beaches.

Committed fund balances of $\$ 679.3$ million comprised 12.2 percent of total fund balances. This category represents amounts committed to specific purposes, such as residential assistance and community protection programs, as the result of constraints imposed by legislation. These amounts may not be used for other purposes unless the legislation is modified or rescinded by passing additional legislation. The assigned fund balance category of $\$ 24.6$ million represents amounts constrained by the State's intent to use them for specific purposes. Intent is expressed by the Legislature via the budget process when there is no legislation other than
the budget bill imposing the constraints. The unassigned fund balance category of $\$ 376.8$ million represents (1) the residual fund balance applicable to the General Fund and (2) negative unassigned fund balance in governmental funds other than the General Fund, which is the result of the combination of nonspendable fund balance, restricted fund balance and committed fund balance exceeding that fund's total fund balance.

The General Fund, which is the operating fund of the State, ended fiscal year 2014 with a total fund balance of $\$ 769.3$ million. This represents a $\$ 14.6$ million decrease from the prior year's ending fund balance. Total revenues grew by 6.5 percent, while transfers from other funds decreased 28.7 percent. Prior period adjustments of $\$ 59.4$ million further decreased fund balance, the most significant being a $\$ 53.9$ million adjustment to correct expenditures that were recognized in the incorrect period. Significant revenue contributors included personal income taxes, which rose $\$ 389.6$ million, or 6.2 percent, and corporate income taxes, which gained $\$ 58.7$ million, or 12.8 percent. Personal income tax collections grew strongly during the April 2014 filing season as the 2013 gains seen in stock markets and across other investments were realized for tax purposes. Spending on education increased $\$ 515.7$ million, or 15.9 percent, due to primarily to three factors: the creation of two new divisions (Early Learning and Youth Development) within the Department of Education; certain strategic education initiatives; and the establishment of a Network of Quality Teaching and Learning.

Due to the implementation of GASB Statement No. 54, the State reports the Oregon Rainy Day Fund as part of the General Fund. Beginning fund balance for the separate Rainy Day Fund was $\$ 61.9$ million. During the current fiscal year, the fund balance increased $\$ 335$ thousand to $\$ 62.2$ million, attributed entirely to investment earnings. The ending fund balance of the Rainy Day Fund is classified as committed fund balance.

In the Health and Social Services Fund, total revenues increased $\$ 1.3$ billion, or 23.2 percent, due primarily to expansions in Medicaid enrollment under the Affordable Care Act, which resulted in higher federal grant revenues of $\$ 1.2$ billion. Also because of the expansion, the related Medicaid eligibility payments also increased. These payments are reported as Human Services expenditures, which increased $\$ 1.4$ billion, or 25.6 percent from fiscal year 2013. In addition, the State issued $\$ 67.2$ million in general obligation bonds through this fund for the Junction City, Oregon portion of the Oregon State Hospital Replacement Project during the year.

Many of the revenues and expenditures of the Public Transportation Fund were comparable to the prior year. Total revenues did increase $\$ 85.8$ million, or 5 percent, reflecting regular fluctuations in federal award activity, and slight increases in activities that generate motor fuel and other vehicle taxes. The primary cause of the $\$ 251.2$ million increase in ending fund balance is the issuance of $\$ 409.8$ million of highway user tax revenue bonds, which were issued as part of the Jobs and Transportation Act.

Ending fund balance in the Environmental Management Fund decreased $\$ 20.7$ million, or 2.5 percent. Revenues increased $\$ 51.1$ million (12 percent) due to a combination of increases in federal revenue, charges for services, and sales. Federal revenue increased $\$ 22.3$ million, or 16.7 percent, due to revenues from the Federal Emergency Management Agency (FEMA) related to a larger than normal fire season. Charges for services increased $\$ 7.3$ million, or 21 percent, due to energy supplier assessments charged by the Oregon Department of Energy, which generally are recognized in the first year of the biennium. Sales increased $\$ 7.7$ million, or 9.1 percent, due primarily to increased timber sales. The major contributors to the decrease in fund balance were the $\$ 10.2$ million increase in transfers to other funds, which was due to the significant fire season, as noted previously, and $\$ 17.1$ million in prior period adjustments. The most significant prior period adjustment was made to correctly record supplies that were recorded as inventory in prior years.

The Common School Fund experienced a 19.2 percent growth in fund balance for fiscal year 2014. Due to improvements in market performance, financial assets returned $\$ 226.2$ million in investment income in the current year compared to $\$ 143.3$ million in the prior year, an increase of 57.9 percent.

Proprietary funds. The State's enterprise funds provide the same type of information presented for businesstype activities in the government-wide financial statements, but in more detail.

Housing and Community Services finances home ownership and multi-family units for elderly, disabled, and low to moderate-income persons through the issuance of bonds. For fiscal year 2014, the Housing and Community Services Fund reported an operating loss of $\$ 1.5$ million; reduced mortgage loan balances resulted in a decrease of $\$ 6.7$ million, or 11 percent, in loan interest income; investment earnings increased $\$ 7.4$ million from fiscal year 2013, with $\$ 1$ million of the increase attributable to gains in investment fair values. In addition, operating expenses declined by $\$ 10.7$ million, due primarily to an $\$ 8.8$ million reduction in Bond and COP
interest expense, a result of smaller outstanding bond balances compared to the prior year. The net effect was a $\$ 3.1$ million increase in net position for fiscal year 2014 before a prior period adjustment of $\$ 6.4$ million and the cumulative effect of a change in accounting principle of $\$ 9$ million. The prior period adjustment was the result of not previously deferring loan origination fees related to points and recognizing them over the life of the loan. The cumulative effect of a change in accounting principle was due to the State's implementation of Governmental Accounting Standards Board (GASB) Statement No. 65, which required that bond issuance costs be recognized as an expense in the period incurred, instead of being amortized over the life of the associated bond, as required under previous standards.

The net position of the Lottery Operations Fund increased $\$ 49.4$ million in fiscal year 2014. This was due primarily to a $\$ 39.7$ million reduction from the prior year in the amount transferred to the Economic Development Fund. This was due to the Lottery Commission retaining working capital for the Video Lottery ${ }^{\text {SM }}$ Terminal (VLT) Modernization Program. Overall, net product sales were lower by $\$ 15$ million, or 1.4 percent below the prior year. There was a decrease of $\$ 20.4$ million, or 6.2 percent, in sales of traditional games. This is due in part to the fluctuation of jackpot amounts between the years and their direct effect on sales. There was an increase of $\$ 5.4$ million in Video Lottery ${ }^{\text {SM }}$ revenue over fiscal year 2013. During the year, new game sets were deployed on select Video Lottery ${ }^{\text {SM }}$ terminals to offer a wide variety of game choices that appeal to a diverse audience. This is the fourth consecutive year of slight gains in Video LotterysM revenue, as economic conditions have gradually improved. Operating expenses increased only 0.5 percent from the prior year.

For fiscal year 2014, assessments in the Unemployment Compensation Fund were comparable to those collected in fiscal year 2013 at $\$ 1$ billion. While federal revenues declined for the fourth year in a row, down $\$ 321$ million, or 62.3 percent, benefit payments to unemployed Oregonians continued to decrease, down $\$ 420.1$ million, or 34 percent. These two factors reflect Oregon's declining unemployment rate and, in some cases, the expiration of extended benefits. Because of these changes, the net position of the Unemployment Compensation Fund increased $\$ 460$ million, or 23.7 percent.

The University System Fund experienced an increase in fund net position of 5.6 percent from fiscal year 2013. Charges for services, which includes student tuition and fees, increased $\$ 68.1$ million, or 8.2 percent, from the prior year, due primarily to higher tuition and fee rates. Salaries and wages increased 5.4 percent, or $\$ 80$ million over the prior year, which was the primary reason for the $\$ 115.1$ million increase in operating expenses from fiscal year 2013. Capital contributions increased $\$ 83.8$ million from the prior year, due to the donation of a completed athletic facility at one of the institutions. The University System Fund received a transfer of $\$ 386$ million from the General Fund, which contributed to an overall increase in net position of $\$ 83.2$ for the year.

In fiscal year 2014, the other (nonmajor) proprietary funds realized increased operating revenues, primarily sales revenue in the Liquor Control Fund. Operating expenses also increased, by a larger percentage, resulting in an operating loss of $\$ 62.6$ million. Transfers from the General Fund to the State Hospital Fund for $\$ 169.2$ million helped nonmajor proprietary funds in total realize an increase in net position over fiscal year 2013.

At the end of fiscal year 2014, approximately 63.9 percent of the net position reported by the State's proprietary funds was classified as unrestricted and was available for spending on business-type activities. However, restrictions significantly affected the availability of resources in the Housing and Community Services Fund with 98 percent of the fund's net position restricted for debt service. In the University System Fund, the net investment in capital assets was 63 percent of net position, while 23.9 percent was restricted for education, debt service, capital construction, and purposes stipulated by donors.

Fiduciary funds. Fiduciary funds account for resources held for the benefit of parties outside the government. The net position of the Pension and Other Employee Benefit Trust Fund, which accounts for resources held in trust for the payment of retirement, disability, postemployment healthcare, and death benefits to members of the Public Employees Retirement System, increased by $\$ 8.4$ billion, or 12.8 percent. The net appreciation in the fair value of investments of $\$ 10$ billion, up $\$ 3.5$ billion from the prior year, was the primary factor contributing to this increase. The net position of all fiduciary funds is reported as held in trust for particular purposes.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The State budgets on a biennial basis rather than an annual basis. Budgets are prepared on the cash basis utilizing encumbrance accounting. The original budget amounts reported for revenues in the budgetary statements represent original estimates, while budgeted expenditures represent the first complete appropriated budget adopted by the Legislature. The final budget amounts reported for revenues represent revised
estimates, while the final budgeted expenditures represent the original appropriated budget modified by legally authorized legislative and executive changes, as well as Emergency Board actions taken during the year. For the 2013-15 biennium, final estimated revenues for the General Fund increased slightly compared to the original estimate. The General Fund's final budgeted expenditures increased by $\$ 306$ million, or 2 percent.

Because of Oregon's biennial process, budget to actual comparison are not final until the second year of the biennium. For the first year of the 2013-15 biennium, actual expenditures and other financing uses exceeded actual General Fund revenues and other financing source by $\$ 653.4$ million, leaving an ending budget balance of $\$ 222$ million. Actual revenues for the first year of the biennium were 47.1 percent of the final budgeted revenues, or $\$ 7.3$ billion, while actual cash expenditures were 51 percent of those budgeted, or $\$ 8.1$ billion.

To manage differences in the timing of cash flows, the State issued $\$ 590.2$ million of tax anticipation notes in July 2014. These notes will be repaid with income tax revenue prior to the end of fiscal year 2015.

## DEBT ADMINISTRATION

The State Debt Policy Advisory Commission advises the Governor and the legislative assembly regarding policies and actions that enhance and preserve the State's credit rating and maintain the future availability of low cost capital financing. The State's debt credit ratings, unchanged from the prior year at AA+ by Fitch, AA+ by Standard \& Poor's, and Aa1 by Moody's, are an indication of the State's ability to repay its debt.

Debt outstanding for the years ended June 30, 2014 and 2013 is summarized in Table 3. In fiscal year 2014, the State issued general obligation bonds to finance or refinance the Oregon State Hospital Replacement Project, the Core System Replacement Project at the Department of Revenue, the acquisition and construction of new higher education facilities, the upgrade and renovation of the Oregon State Capitol building, for energy and conservation projects for the Department of Energy, and various other facilities and modernization projects.

During fiscal year 2014, revenue bonds were issued for both governmental activities and business-type activities. Within the governmental activities, the revenue bonds were issued for state and local highways, bridges, multi-modal and light rail projects. Revenue bonds were issued within the business-type activities to assist low-income families purchasing single-family housing.

The State made its final principal payment on general appropriation bonds during the year. Therefore, there are no further outstanding amounts for this type of debt.

The State was involved in four separate debt refunding issuances in fiscal year 2014 and refunded $\$ 322.7$ million of previously existing debt with $\$ 402.2$ million of new debt. Additional information on the State's longterm debt may be found in Note 9 of this report.

Table 3
State of Oregon's Outstanding Debt For the Years Ended June 30, 2014 and 2013 (In Millions)

| General Obligation Bonds | 2014 |  | 2013 |  | 2014 Over (Under) 2013 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Amount | Percent |
|  | \$ | 5,615.7 |  |  | \$ | 5,403.6 | \$ | 212.1 | 3.9\% |
| Revenue Bonds |  | 4,872.0 |  | 4,649.7 |  | 222.3 | 4.8\% |
| Certificates of Participation |  | 698.3 |  | 777.2 |  | (78.9) | -10.2\% |
| General Appropriation Bonds |  | - |  | 29.1 |  | (29.1) | -100.0\% |
| Total | \$ | 11,186.0 | \$ | 10,859.6 | \$ | 326.4 | 3.0\% |

## CAPITAL ASSETS

The State's investment in capital assets for its governmental and business-type activities as of June 30, 2014, was $\$ 16.3$ billion (net of accumulated depreciation) as summarized in Table 4. Capital assets include land, buildings, improvements, equipment, construction in progress, highways, tunnels and bridges, and works of art and other nondepreciable assets. The State's investment in capital assets for fiscal year 2014 increased \$515.4 million, or 3.3 percent.

Table 4
State of Oregon's Capital Assets, Net of Depreciation (In Millions)

|  | Governmental Activities |  |  |  | Business-type Activities |  |  |  | Total |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2014 |  | 2013 |  | 2014 |  | 2013 |  | 2014 |  | 2013 |  |
| Land | \$ | 1,867.1 | \$ | 1,844.4 | \$ | 147.3 | \$ | 142.2 | \$ | 2,014.4 | \$ | 1,986.6 |
| Buildings, property and equipment |  | 1,922.0 |  | 1,899.9 |  | 2,813.0 |  | 2,759.8 |  | 4,735.0 |  | 4,659.7 |
| Construction in progress |  | 1,445.5 |  | 1,285.6 |  | 320.3 |  | 148.5 |  | 1,765.8 |  | 1,434.1 |
| Infrastructure |  | 7,629.7 |  | 7,548.1 |  | 65.8 |  | 66.2 |  | 7,695.5 |  | 7,614.3 |
| Works of art and other nondepreciable assets |  | 1.9 |  | 1.9 |  | 74.0 |  | 74.6 |  | 75.9 |  | 76.5 |
| Total |  | 12,866.2 |  | 12,579.9 | \$ | 3,420.4 |  | 3,191.3 |  | 6,286.6 |  | 5,771.2 |

Major capital asset events during the fiscal year included the following:

- The State's outstanding construction commitments related to highway and bridge construction totaled $\$ 722.1$ million at June 30, 2014.
- During the year, the methodology used by the Oregon Department of Transportation to estimate the value of the State's highway infrastructure was changed. This resulted in decreases to both the infrastructure account and the associated accumulated depreciation of approximately $\$ 4.5$ billion within the governmental activities.
- The State permanently stopped construction on the Columbia River Crossing I-5 Bridge Replacement project, which resulted in the recognition of a capital asset impairment of $\$ 84.9$ million in the governmental activities.
- The statewide increase in infrastructure along with buildings, property and equipment was primarily due to the completion of projects or project phases related to state highways, tunnels, bridges and higher education facilities.

Additional information on the State's capital assets may be found in Note 6 of this report.

## ECONOMIC FACTORS AND NEXT BIENNIUM’S BUDGET

Oregon's unemployment rate for November 2014 was 7 percent compared to 7.3 percent in November 2013. The U.S. unemployment rate for November 2014 was 5.8 percent. Since reaching a high point of 11.6 percent in May and June 2009, the rate has slowly declined over the past four and a half years.

Job growth in Oregon continues to remain relatively strong to date in 2014, and the outlook is for growth to persist for two to three years before longer-run demographic trends weigh on growth rates. The most recent economic forecast anticipates that employment rates will be relatively unchanged through 2016 and some upward revisions to the out years. However, job growth is the most recent months has tracked behind forecast. While the unrevised employment data indicates a slowdown in Oregon, real-time wage information suggest otherwise.

An improved job market is fueling growth in tax revenues. In recent months, growth in personal taxes withheld from paychecks has returned to rates similar to those seen during the peak of the housing boom. In addition to gains in taxable labor income, corporate tax collections grew rapidly through much of the year, prior to running out of steam in the fall.

The 2013-15 biennium is far from over, and therefore significant uncertainty remains. One more income tax filing season remains between now and the end of the biennium. As such, many risks to the outlook remain. The primary downside risk facing the near-term revenue forecast is the uncertain future of the nationwide economic expansion. Should contractionary monetary policy or economic weakness among our trading partners derail the U.S. economy, the strong expected growth in Oregon's tax collections will not be realized.

Revenue growth in Oregon will face considerable downward pressure over the 10-year extended forecast horizon. As the baby boom population cohort works less and spends less, traditional state tax instruments such as personal income taxes will become less effective, and revenue growth will fail to match the pace seen in the past.

The December 2014 forecast for General Fund revenues for the 2013-15 biennium is $\$ 15.9$ billion. This figure is $\$ 270$ million above the amount forecasted at the close of the 2013 legislative session. The projected General Fund ending balance for the 2013-15 biennium is $\$ 260.2$ million. The latest revenue forecast projects increases in General Fund revenues for the next two biennia, up 11.4 percent to $\$ 17.7$ billion in 2015-17 and 8.5 percent to $\$ 19.2$ billion in 2017-19.

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# Basic Financial Statements 

## Statement of Net Position

June 30, 2014
(In Thousands)

## ASSETS

Current Assets:
Cash and Cash Equivalents
Cash and Cash Equivalents - Restricted
Investments
Investments - Restricted
Securities Lending Collateral
Accounts and Interest Receivable (net)
Taxes Receivable (net)
Pledges, Contributions, and Grants Receivable (net)
Internal Balances
Due from Component Units

| \$ | 2,853,831 | \$ | 3,260,191 | \$ | 6,114,022 | \$ | 219,662 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | 50,290 |  | 50,290 |  | 19,277 |
|  | 1,388,375 |  | 32,643 |  | 1,421,018 |  | 4,530,055 |
|  | - |  | 94,199 |  | 94,199 |  | - |
|  | 321,008 |  | 154,379 |  | 475,387 |  | 172,668 |
|  | 1,266,597 |  | 569,390 |  | 1,835,987 |  | 738,522 |
|  | 570,483 |  | - |  | 570,483 |  | - |
|  | - |  | - |  | - |  | 177,470 |
|  | 117,909 |  | $(117,909)$ |  | - |  | - |
|  | - |  | 22,090 |  | 22,090 |  | - |
|  | - |  | 7,440 |  | 7,440 |  | 2,504 |
|  | - |  | - |  | - |  | 15,142 |
|  | 65,660 |  | 41,060 |  | 106,720 |  | 18,153 |
|  | 7,337 |  | 12,734 |  | 20,071 |  | 72,203 |
|  | - |  | 8,567 |  | 8,567 |  | - |
|  | 6,591,200 |  | 4,135,074 |  | 10,726,274 |  | 5,965,656 |

## Noncurrent Assets:

Cash and Cash Equivalents
Cash and Cash Equivalents - Restricted
Investments
Investments - Restricted
Custodial Assets
Taxes Receivable (net)
Interfund Loans
Advances to Component Units
Net Contracts, Notes, and Other Receivables
Loans Receivable (net)
Pledges, Contributions, and Grants Receivable (net)
Net Pension Asset
Capital Assets:

| Land | $1,867,126$ | 81,575 |  |  |
| :--- | ---: | ---: | ---: | ---: |
| Buildings, Property, and Equipment | $3,514,220$ | $4,856,517$ | $2,014,394$ | $8,370,737$ |
| Construction in Progress | $1,445,492$ | 320,309 | $1,765,801$ | $2,495,419$ |
| Infrastructure | $12,374,627$ | 128,234 | $12,502,861$ | 291,852 |
| Works of Art and Other Nondepreciable Assets | 1,919 | 74,027 | - |  |
| $\quad$ Less Accumulated Depreciation and Amortization | $(6,337,159)$ | $(2,105,919)$ | $(8,443,078)$ | $(1,278,222)$ |
| Total Noncurrent Assets | $17,449,361$ | $6,422,038$ | $23,871,399$ | $4,407,487$ |
| Total Assets | $24,040,561$ | $10,557,112$ | $34,597,673$ | $10,373,143$ |

## DEFERRED OUTFLOWS OF RESOURCES

Hedging Derivatives
Loss on Refunding
Total Deferred Outflows of Resources

| - | 19,192 | 19,192 | 13,586 |
| ---: | ---: | ---: | ---: |
| 36,750 | 36,738 | 73,488 | 3,048 |
| 36,750 | 55,930 | 92,680 | 16,634 |

The notes to the financial statements are an integral part of this statement.

## Statement of Net Position <br> June 30, 2014 <br> (In Thousands)



| Primary Government |  |  |  |  |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-type Activities |  | Total |  |  |
|  | 1,035,513 |  | 257,748 |  | 1,293,261 |  | 302,753 |
|  | 321,008 |  | 154,379 |  | 475,387 |  | 172,633 |
|  | 15,124 |  | - |  | 15,124 |  | - |
|  | 162,563 |  | 4,210 |  | 166,773 |  | 18,818 |
|  | - |  | - |  | - |  | 33,012 |
|  | 48,594 |  | 141,841 |  | 190,435 |  | 284,134 |
|  | - |  | 194 |  | 194 |  | - |
|  | 650,744 |  | - |  | 650,744 |  | - |
|  | 116,587 |  | 61,449 |  | 178,036 |  | 69,499 |
|  | - |  | - |  | - |  | 251,185 |
|  | 118,268 |  | 18,492 |  | 136,760 |  | 20,303 |
|  | - |  | 32,413 |  | 32,413 |  | - |
|  | - |  | 12 |  | 12 |  | - |
|  | 273,466 |  | 53,299 |  | 326,765 |  | 12,573 |
|  | 37,200 |  | 22,740 |  | 59,940 |  | 1,960 |
|  | 327,611 |  | 179,081 |  | 506,692 |  | 14,006 |
|  | 1,950 |  | 25 |  | 1,975 |  | 1,036 |
|  | 7,080 |  | 147 |  | 7,227 |  | - |
|  | 3,115,708 |  | 926,030 |  | 4,041,738 |  | 1,181,912 |
|  | - |  | - |  | - |  | 111,584 |
|  | 60,060 |  | 13,542 |  | 73,602 |  | - |
|  | - |  | - |  | - |  | 2,790,190 |
|  | 1,063,141 |  | 7,643 |  | 1,070,784 |  | 39,992 |
|  | - |  | 126,670 |  | 126,670 |  | - |
|  | 740 |  | 21,063 |  | 21,803 |  | - |
|  | 3,377 |  | 12,221 |  | 15,598 |  | - |
|  | 375,360 |  | 137,368 |  | 512,728 |  | 58,098 |
|  | 6,995,589 |  | 3,681,751 |  | 10,677,340 |  | 715,399 |
|  | 1,077 |  | 44 |  | 1,121 |  | 6,057 |
|  | - |  | - |  | - |  | 38,438 |
|  | 9,821 |  | - |  | 9,821 |  | - |
|  | 52,285 |  | 26,066 |  | 78,351 |  | 10,798 |
|  | - |  | 19,171 |  | 19,171 |  | 14,968 |
|  | 8,561,450 |  | 4,045,539 |  | 12,606,989 |  | 3,785,524 |
|  | 11,677,158 |  | 4,971,569 |  | 16,648,728 |  | 4,967,436 |
|  | - |  | - |  | - |  | 3,885 |
|  | 512 |  | 5,905 |  | 6,417 |  | - |
|  | 512 |  | 5,905 |  | 6,417 |  | 3,885 |
|  | 9,982,055 |  | 1,443,136 |  | 11,425,191 |  | 818,503 |
|  | 14,808 |  | 17,561 |  | 32,369 |  | 1,020,667 |
|  | 76,764 |  | - |  | 76,764 |  | - |
|  | 739,143 |  | - |  | 739,143 |  | - |
|  | 724,757 |  | 484 |  | 725,241 |  | - |
|  | 1,339,844 |  | 175,321 |  | 1,515,165 |  | 1,184,495 |
|  | 34,788 |  | - |  | 34,788 |  | - |
|  | 87,957 |  | - |  | 87,957 |  | - |
|  | 105,127 |  | - |  | 105,127 |  | - |
|  | - |  | - |  | - |  | 1,378,147 |
|  | 122,242 |  | 2,019 |  | 124,261 |  | - |
|  | 544 |  | 287,064 |  | 287,608 |  | - |
|  | 778 |  | 96,291 |  | 97,069 |  | - |
|  | 248,099 |  | - |  | 248,099 |  | - |
|  | $(1,077,265)$ |  | 3,613,692 |  | 2,536,427 |  | 1,016,644 |
| \$ | 12,399,641 | \$ | 5,635,568 | \$ | 18,035,209 | \$ | 5,418,456 |

## Statement of Activities <br> For the Year Ended June 30, 2014 <br> (In Thousands)



## Primary Government:

Governmental Activities:
Education

Human Services
Public Safety
Economic and Community Development
Natural Resources
Transportation
Consumer and Business Services
Administration
Legislative
Judicial
Interest on Long-term Debt Total Governmental Activities

| $\$$ | $4,420,704$ | $\$$ | 8,485 | $\$$ | 670,577 | $\$$ |
| ---: | ---: | ---: | ---: | :--- | ---: | ---: |
| $9,880,251$ | 615,829 | $6,82,498$ | - | $(3,741,642)$ |  |  |
|  | $1,300,085$ | 85,549 | 149,215 | 4,949 | $(2,439,994)$ |  |
| 385,464 | 33,564 | 251,064 | $-060,372)$ |  |  |  |
| 724,185 | 335,198 | 448,921 | - | $(100,836)$ |  |  |
|  | $1,555,822$ | 171,154 | 529,946 | 141 | 60,075 |  |
| 283,039 | 126,482 | 17,535 | 10,746 | $(843,976)$ |  |  |
| 404,182 | 92,358 | 163,576 | - | $(139,022)$ |  |  |
| 37,234 | 2,298 | 33 | - | $(148,248)$ |  |  |
| 340,313 | 33,722 | 2,099 | - | $(34,903)$ |  |  |
| 347,010 | - | - | - | $(304,492)$ |  |  |
|  | $19,678,289$ | $1,504,639$ | $9,055,464$ | - | $(347,010)$ |  |

Business-type Activities:
Housing and Community Services
Lottery Operations
Unemployment Compensation
University System
State Hospitals
Liquor Control
Other Business-type Activities
Total Business-type Activities
Total Primary Government

| 56,473 | 55,493 | 4,845 | - | 3,865 |
| ---: | ---: | ---: | ---: | ---: |
| 493,652 | $1,052,945$ | 6,331 | - | 565,624 |
| 831,914 | $1,064,234$ | 238,477 | - | 470,797 |
| $2,505,392$ | $1,527,836$ | 589,872 | 138,610 | $(249,074)$ |
| 278,804 | 71,721 | - | - | $(207,083)$ |
| 384,491 | 524,218 | - | - | 139,727 |
| 306,212 | 301,130 | 11,674 | 20,317 | 26,909 |
| $4,856,938$ | $4,597,577$ | 851,199 | 158,927 | 750,765 |
| $\$$ | $24,535,227$ | $\$ 6,102,216$ | $\$$ | $9,906,663$ |$\$ \$ 176,693 \quad \$ \quad(8,349,655)$

## Component Units:

SAIF Corporation
Other Component Units
Total Component Units

| $\$$ | 559,045 | $\$$ | 462,881 | $\$$ | 85,801 | $\$$ | - | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $(10,363)$ |  |  |  |  |  |  |  |  |
|  | $2,483,213$ | $1,842,062$ |  | $1,003,734$ |  | 5,135 |  | 367,718 |
| $\$$ | $3,042,258$ | $\$ 2,304,943$ | $\$$ | $1,089,535$ | $\$$ | 5,135 | $\$$ | 357,355 |

The notes to the financial statements are an integral part of this statement.

## Statement of Activities

For the Year Ended June 30, 2014
(In Thousands)

|  | Primary Government |  |  |  |  |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Businesstype Activities |  | Total |  |  |  |
| Changes in Net Position: |  |  |  |  |  |  |  |  |
| Net (Expense) Revenue | \$ | $(9,100,420)$ | \$ | 750,765 | \$ | $(8,349,655)$ | \$ | 357,355 |
| General Revenues: |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |
| Personal Income Taxes |  | 6,596,708 |  | - |  | 6,596,708 |  | - |
| Corporate Income Taxes |  | 506,889 |  | - |  | 506,889 |  |  |
| Tobacco Taxes |  | 260,882 |  | - |  | 260,882 |  |  |
| Healthcare Provider Taxes |  | 485,584 |  | - |  | 485,584 |  | - |
| Insurance Premium Taxes |  | 85,196 |  | - |  | 85,196 |  |  |
| Other Taxes |  | 380,783 |  | 17,584 |  | 398,367 |  | - |
| Restricted for Transportation Purposes: |  |  |  |  |  |  |  |  |
| Motor Fuel and Other Vehicle Taxes |  | 1,053,611 |  | - |  | 1,053,611 |  | - |
| Restricted for Workers' Compensation and |  |  |  |  |  |  |  |  |
| Workplace Safety Programs: |  |  |  |  |  |  |  |  |
| Workers' Compensation Insurance Taxes |  | 54,126 |  | - |  | 54,126 |  | - |
| Employer-Employee Taxes |  | 91,343 |  | - |  | 91,343 |  | - |
| Total Taxes |  | 9,515,122 |  | 17,584 |  | 9,532,706 |  | - |
| Unrestricted Investment Earnings |  | 5,516 |  | - |  | 5,516 |  | - |
| Contributions to Permanent Funds |  | 297 |  | - |  | 297 |  | - |
| Additions to Permanent Endowments |  | - |  | 776 |  | 776 |  | - |
| Transfers - Internal Activities |  | 133,008 |  | $(133,008)$ |  | - |  | - |
| Total General Revenues, Contributions, Special Items, Extraordinary Items, and Transfers |  | 9,653,943 |  | $(114,648)$ |  | 9,539,295 |  | - |
| Change in Net Position |  | 553,523 |  | 636,117 |  | 1,189,640 |  | 357,355 |
| Net Position - Beginning |  | 11,943,504 |  | 5,017,612 |  | 16,961,116 |  | 5,079,521 |
| Prior Period Adjustments |  | $(65,274)$ |  | $(4,828)$ |  | $(70,102)$ |  | 14 |
| Cumulative Effect of a Change in Accounting Principles |  | $(32,112)$ |  | $(13,333)$ |  | $(45,445)$ |  | $(18,434)$ |
| Net Position - Beginning - As Restated |  | 11,846,118 |  | 4,999,451 |  | 16,845,569 |  | 5,061,101 |
| Net Position - Ending | \$ | 12,399,641 | \$ | 5,635,568 | \$ | 18,035,209 | \$ | 5,418,456 |


| Balance Sheet |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental Funds |  |  |  |  |  |  |
| June 30, 2014 |  |  |  |  |  |  |
| (In Thousands) |  |  |  |  |  |  |
|  | General |  | Health and Social Services |  | Public Transportation |  |
|  |  |  |  |  |  |  |
| ASSETS |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 872,602 | \$ | 412,503 | \$ | 788,004 |
| Investments |  | 12,220 |  | - |  | 78,757 |
| Custodial Assets |  | - |  | - |  | - |
| Securities Lending Collateral |  | 55,669 |  | 22,863 |  | 50,609 |
| Accounts and Interest Receivable (net) |  | 7,939 |  | 730,916 |  | 79,543 |
| Taxes Receivable (net) |  | 1,020,154 |  | 13,462 |  | 69,479 |
| Due from Other Funds |  | 769,288 |  | 54,961 |  | 3,630 |
| Inventories |  | 19,228 |  | 913 |  | 31,143 |
| Prepaid Items |  | 5,184 |  | - |  | 473 |
| Advances to Other Funds |  | - |  | - |  | - |
| Net Contracts, Notes and Other Receivables |  | 6,833 |  | 49,962 |  | 3,753 |
| Loans Receivable (net) |  | - |  | 35 |  | 25,119 |
| Total Assets | \$ | 2,769,117 | \$ | 1,285,615 | \$ | 1,130,510 |
| LIABILITIES, DEFERRED INFLOWS OF |  |  |  |  |  |  |
| RESOURCES, AND FUND BALANCES |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | 304,199 | \$ | 272,409 | \$ | 128,638 |
| Obligations Under Securities Lending |  | 55,669 |  | 22,863 |  | 50,609 |
| Due to Other Funds |  | 224,629 |  | 556,448 |  | 16,881 |
| Due to Component Units |  | - |  | 15,031 |  | - |
| Due to Other Governments |  | 40,289 |  | - |  | 73,074 |
| Unearned Revenue |  | - |  | 221 |  | 15,845 |
| Tax Anticipation Notes Payable |  | 650,744 |  | - |  | - |
| Custodial Liabilities |  | 9,265 |  | 37,174 |  | 888 |
| Contracts, Mortgages, and Notes Payable |  | - |  | - |  | - |
| Advances from Other Funds |  | 584 |  | - |  | - |
| Total Liabilities |  | 1,285,379 |  | 904,146 |  | 285,935 |
| Deferred Inflows of Resources: |  |  |  |  |  |  |
| Unavailable Revenue |  | 714,465 |  | 50,878 |  | 8,691 |
| Total Deferred Inflows of Resources |  | 714,465 |  | 50,878 |  | 8,691 |
| Fund Balances: |  |  |  |  |  |  |
| Nonspendable |  | 24,430 |  | 965 |  | 31,591 |
| Restricted by: |  |  |  |  |  |  |
| Federal Laws and Regulations |  | 2,116 |  | 111,612 |  | 32,539 |
| Oregon Constitution |  | 221,344 |  | 2,034 |  | 411,869 |
| Enabling Legislation |  | 14,618 |  | 77,319 |  | 49,923 |
| Debt Covenants |  | 17,461 |  | 41,276 |  | 309,962 |
| Donors and Other External Parties |  | - |  | 4,572 |  | - |
| Committed |  | 92,978 |  | 110,366 |  | - |
| Assigned |  | 1,327 |  | - |  | - |
| Unassigned |  | 394,999 |  | $(17,553)$ |  | - |
| Total Fund Balances |  | 769,273 |  | 330,591 |  | 835,884 |
| Total Liabilities, Deferred Inflows of |  |  |  |  |  |  |
| Resources, and Fund Balances | \$ | 2,769,117 | \$ | 1,285,615 | \$ | 1,130,510 |

The notes to the financial statements are an integral part of this statement.

|  | nmental gement | Common School |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 400,211 | \$ | 89,101 | \$ | 947,850 | \$ | 3,510,271 |
|  | - |  | 1,342,175 |  | 228,875 |  | 1,662,027 |
|  | 1,109 |  | 9,838 |  | 11,795 |  | 22,742 |
|  | 26,082 |  | 71,295 |  | 41,249 |  | 267,767 |
|  | 82,774 |  | 18,282 |  | 263,527 |  | 1,182,981 |
|  | - |  | - |  | 17,880 |  | 1,120,975 |
|  | 17,049 |  | 126 |  | 189,240 |  | 1,034,294 |
|  | 9,667 |  | - |  | 3,265 |  | 64,216 |
|  | 108 |  | - |  | 1,050 |  | 6,815 |
|  | - |  | 300 |  | - |  | 300 |
|  | 38,563 |  | 1,083 |  | 260,937 |  | 361,131 |
|  | 392,432 |  | - |  | 193,155 |  | 610,741 |
| \$ | 967,995 | \$ | 1,532,200 | \$ | 2,158,823 | \$ | 9,844,260 |


| \$ | 28,187 | \$ | 35,282 | \$ | 153,198 | \$ | 921,913 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 26,082 |  | 71,295 |  | 41,249 |  | 267,767 |
|  | 8,044 |  | 26,160 |  | 41,086 |  | 873,248 |
|  | - |  | - |  | 93 |  | 15,124 |
|  | 14,806 |  | - |  | 34,394 |  | 162,563 |
|  | 8,628 |  | - |  | 5,925 |  | 30,619 |
|  | - |  | - |  | - |  | 650,744 |
|  | 2,944 |  | 207,851 |  | 13,666 |  | 271,788 |
|  | 20,000 |  | - |  | - |  | 20,000 |
|  | 300 |  | - |  | 48 |  | 932 |
|  | 108,991 |  | 340,588 |  | 289,659 |  | 3,214,698 |
| 38,563 |  |  | 1,083 |  | 261,575 |  | 1,075,255 |
| 38,563 |  |  | 1,083 |  | 261,575 |  | 1,075,255 |
| 9,830 |  |  | - |  | 18,342 |  | 85,158 |
| 564,491 |  |  | - |  | 86,022 |  | 796,780 |
| 14,000 |  |  | 892,976 |  | 390,421 |  | 1,932,644 |
| 121,707 |  |  | 297,494 |  | 332,536 |  | 893,597 |
| 50,185 |  |  | - |  | 307,088 |  | 725,972 |
| 3,888 |  |  | 59 |  | 30,976 |  | 39,495 |
| 50,043 |  |  | - |  | 425,887 |  | 679,274 |
| 6,297 |  |  | - |  | 17,001 |  | 24,625 |
| - |  |  | - |  | (684) |  | 376,762 |
| 820,441 |  |  | 1,190,529 |  | 1,607,589 |  | 5,554,307 |
| \$ | 967,995 | \$ | 1,532,200 | \$ | 2,158,823 | \$ | 9,844,260 |

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# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2014 <br> (In Thousands) 

## Total fund balances of governmental funds

\$
5,554,307
Amounts reported for governmental activities in the Statement of Net Position are different because:
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:

| Land | $\$ 1,857,796$ |
| :--- | ---: |
| Buildings, property and equipment | $2,918,660$ |
| Construction in progress | $1,435,659$ |
| Infrastructure | $12,373,990$ |
| Works of Art and Other Nondepreciable Assets | 1,757 |
| Accumulated depreciation and amortization | $(5,991,958)$ |

The net pension asset resulting from contributions in excess of the annual required contribution in 2004 are not financial resources and therefore are not reported in the funds. (See Note 15)

Some of the State's governmental revenues will be collected after year-end but are not available soon enough to pay the current year liabilities.

Gain or loss on debt refunding is reported as a deferred inflow of resources or a deferred outflow of resources, respectively, for govermental activities in the Statement of Net Position but are reported as expenditures in the funds.

Deferred outflow-loss on refunding
Deferred inflow-gain on refunding
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.

529,026
Unamortized debt insurance costs are reported as prepaid items for governmental activities in the Statement of Net Position but are reported as expenditures in the funds.

Some liabilities are not due and payable in the current year and therefore are not reported in the funds. Those liabilities consist of:

Accounts and interest payable
Compensated absences
Claims and judgments
Arbitrage rebate
Contracts, mortgages and notes payable
$(372,428)$
Pollution remediation obligation
Net OPEB Obligation
Total long-term liabilities
$(49,933)$

The notes to the financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances

## Governmental Funds

For the Year Ended June 30, 2014
(In Thousands)

|  | General |  | Health and Social Services |  | Public <br> Transportation |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES |  |  |  |  |  |  |
| Personal Income Taxes | \$ | 6,615,190 | \$ | - | \$ |  |
| Corporate Income Taxes |  | 517,410 |  | - |  |  |
| Tobacco Taxes |  | 66,637 |  | 193,855 |  |  |
| Healthcare Provider Taxes |  | - |  | 485,584 |  |  |
| Insurance Premium Taxes |  | 60,818 |  | 24,378 |  |  |
| Motor Fuel and Other Vehicle Taxes |  | - |  | - |  | 1,052,578 |
| Employer-Employee Taxes |  | - |  | - |  |  |
| Workers' Compensation Insurance Taxes |  | - |  | - |  |  |
| Other Taxes |  | 198,824 |  | - |  | 2,155 |
| Licenses and Fees |  | 99,482 |  | 18,093 |  | 89,781 |
| Federal |  | 139 |  | 5,632,525 |  | 558,543 |
| Rebates and Recoveries |  | 33 |  | 272,104 |  | 4,627 |
| Charges for Services |  | 15,377 |  | 91,419 |  | 30,059 |
| Fines, Forfeitures, and Penalties |  | 23,305 |  | 224 |  | 4,574 |
| Rents and Royalties |  | 679 |  | 4 |  | 6,003 |
| Investment Income |  | 5,516 |  | 2,091 |  | 9,072 |
| Sales |  | 1,522 |  | 4,986 |  | 17,460 |
| Donations and Grants |  | 1,847 |  | 1,535 |  | 19 |
| Contributions to Permanent Funds |  | - |  | - |  |  |
| Tobacco Settlement Proceeds |  | - |  | 86,924 |  |  |
| Unclaimed and Escheat Property Revenue |  | - |  | - |  |  |
| Other |  | 4,327 |  | 210,923 |  | 17,983 |
| Total Revenues |  | 7,611,106 |  | 7,024,645 |  | 1,792,854 |
| EXPENDITURES |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |
| Education |  | 3,764,106 |  | - |  |  |
| Human Resources |  | 1,722,738 |  | 7,030,914 |  |  |
| Public Safety |  | 1,013,079 |  | - |  |  |
| Economic and Community Development |  | 28,626 |  | - |  |  |
| Natural Resources |  | 128,225 |  | - |  | - |
| Transportation |  | 9,938 |  | - |  | 1,678,500 |
| Consumer and Business Services |  | 5,150 |  | 12 |  | - |
| Administration |  | 237,800 |  | 3 |  | 46,988 |
| Legislative |  | 35,407 |  | - |  | - |
| Judicial |  | 307,591 |  | 1,299 |  | - |
| Capital Improvements and Capital Construction |  | - |  | - |  | - |
| Debt Service: |  |  |  |  |  |  |
| Principal |  | 89,999 |  | - |  | 9 |
| Interest |  | 58,012 |  | - |  | 504 |
| Other Debt Service |  | 1,174 |  | 586 |  | 2,420 |
| Total Expenditures |  | 7,401,845 |  | 7,032,814 |  | 1,728,421 |
| Excess (Deficiency) of Revenues Over (Under) |  |  |  |  |  |  |
| Expenditures |  | 209,261 |  | $(8,169)$ |  | 64,433 |
| OTHER FINANCING SOURCES (USES) |  |  |  |  |  |  |
| Transfers from Other Funds |  | 971,248 |  | 173,054 |  | 25,365 |
| Transfers to Other Funds |  | $(1,165,757)$ |  | $(122,784)$ |  | $(286,430)$ |
| Insurance Recoveries |  | 180 |  | - |  | 639 |
| Long-term Debt Issued |  | 25,670 |  | 67,223 |  | 409,775 |
| Loan Proceeds |  | - |  | - |  | 32 |
| Debt Issuance Premium |  | 2,749 |  | 8,807 |  | 42,566 |
| Refunding Debt Issued |  | - |  | - |  | - |
| Refunded Debt Payment to Escrow Agent |  | - |  | - |  | - |
| Total Other Financing Sources (Uses) |  | $(165,910)$ |  | 126,300 |  | 191,947 |
| Net Change in Fund Balances |  | 43,351 |  | 118,131 |  | 256,380 |
| Fund Balances - Beginning |  | 783,882 |  | 233,627 |  | 584,669 |
| Prior Period Adjustments |  | $(59,375)$ |  | $(21,180)$ |  | $(6,980)$ |
| Fund Balances - Beginning - As Restated |  | 724,507 |  | 212,447 |  | 577,689 |
| Change in Inventories |  | 1,415 |  | 13 |  | 1,815 |
| Fund Balances - Ending | \$ | 769,273 | \$ | 330,591 | \$ | 835,884 |

The notes to the financial statements are an integral part of this statement.

|  | Environmental Management | Common School | Other | Total |
| :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | \$ | \$ 6,615,190 |
|  | - | - | - | 517,410 |
|  | - | - | - | 260,492 |
|  | - | - | - | 485,584 |
|  | - | - | - | 85,196 |
|  | - | - | - | 1,052,578 |
|  | - | - | 91,344 | 91,344 |
|  | - | - | 54,126 | 54,126 |
|  | 22,960 | - | 156,210 | 380,149 |
|  | 133,616 | 767 | 154,035 | 495,774 |
|  | 156,106 | - | 2,275,823 | 8,623,136 |
|  | 1 | - | 16,040 | 292,805 |
|  | 42,265 | 254 | 71,364 | 250,738 |
|  | 1,055 | 85 | 78,083 | 107,326 |
|  | 2,620 | 5,863 | 2,124 | 17,293 |
|  | 10,970 | 226,185 | 21,027 | 274,861 |
|  | 91,749 | 188 | 8,166 | 124,071 |
|  | 816 | - | 40,155 | 44,372 |
|  | - | - | 297 | 297 |
|  | - | - | - | 86,924 |
|  | - | 24,360 | - | 24,360 |
|  | 13,820 | 4,317 | 30,461 | 281,831 |
|  | 475,978 | 262,019 | 2,999,255 | 20,165,857 |



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Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,
and Changes in Fund Balances to the Statement of Activities
For the Year Ended June 30, 2014
(In Thousands)

## Net change in fund balances of total governmental funds

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlay is reported as an expenditure in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current year, these amounts are:
Capital outlay
Depreciation expense
Excess of depreciation over capital outlays
\$ 614,019
$(357,666)$
256,353
The net effect of sales, transfers, impairments, and donations of capital assets is a decrease to net position.
Bond proceeds provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position.

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these become a component of Bonds/COPs payable and are amortized in the Statement of Activities.

Accrued interest on tax anticipation notes does not require the use of current financial resources and therefore is not reported as an expenditure in governmental funds.

Some expenses reported in the Statement of Activities do not require the use of current financial resources; thus, they are not reported as expenditures in governmental funds.

| Net pension asset | $(72,000)$ |
| :--- | ---: |
| Accounts and interest payable | $(13,587)$ |
| Compensated absences | 7,057 |
| Claims and judgments payable | 13,202 |
| Pollution remediation obligation | $(4,365)$ |
| Contracts, mortgages and notes payable | $(22,057)$ |
| Net OPEB obligation | $(2,263)$ |

Investment income related to rebatable arbitrage does not provide current financial resources and is not reported as revenue in the governmental funds.

Some revenues will not be collected for several months after the State's fiscal year ends. Therefore, they are not considered "available" revenues in the governmental funds.

Change in inventory is reported as a separate line after the change in fund balances in the governmental statements, but is included in expenses in the governmental activities.
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net expense of the internal service funds is reported within governmental activities.

## Change in net position of governmental activities

|  | 41,083 |
| :--- | ---: |
| $\$ \quad 553,523$ |  |

The notes to the financial statements are an integral part of this statement.

## Statement of Net Position

Proprietary Funds
June 30, 2014
(In Thousands)

|  | Business-type Activities - Enterprise Funds |  |  |
| :--- | :---: | :---: | :---: |
|  | Housing and |  |  |
| Community | Lottery | Unemployment |  |
| Services | Operations | Compensation |  |

## ASSETS

## Current Assets:

| Cash and Cash Equivalents | \$ | 4,060 | \$ | 274,220 | \$ | 2,078,813 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash and Cash Equivalents - Restricted |  | 10,171 |  | - |  | 72 |
| Investments |  | - |  | 12,245 |  | - |
| Investments - Restricted |  | 94,199 |  | - |  | - |
| Securities Lending Collateral |  | 3,394 |  | 67,865 |  | 1,464 |
| Accounts and Interest Receivable (net) |  | 5,633 |  | 23,778 |  | 274,339 |
| Due from Other Funds |  | 11 |  | - |  | - |
| Due from Component Units |  |  |  | - |  | - |
| Due from Other Governments |  | - |  | - |  | 7,440 |
| Inventories |  | - |  | 1,706 |  | - |
| Prepaid Items |  | 8 |  | 746 |  | - |
| Foreclosed and Deeded Property |  | 7,136 |  | - |  |  |
| Total Current Assets |  | 124,612 |  | 380,560 |  | 2,362,128 |
| Noncurrent Assets: |  |  |  |  |  |  |
| Cash and Cash Equivalents |  | - |  | 66,765 |  | - |
| Cash and Cash Equivalents - Restricted |  | 54,611 |  | - |  | 1,894 |
| Investments |  | - |  | 121,775 |  | - |
| Investments - Restricted |  | 215,858 |  | - |  | - |
| Advances to Other Funds |  | - |  | - |  |  |
| Advances to Component Units |  | - |  | - |  | - |
| Net Contracts, Notes, and Other Receivables |  | - |  | 3,338 |  | 57,272 |
| Loans Receivable (net) |  | 1,009,416 |  | - |  | - |
| Capital Assets: |  |  |  |  |  |  |
| Land |  | - |  | - |  | - |
| Buildings, Property, and Equipment |  | 178 |  | 189,660 |  | - |
| Construction in Progress |  | - |  | - |  | - |
| Infrastructure |  | - |  | - |  | - |
| Works of Art and Other Nondepreciable Assets |  | - |  | - |  | - |
| Less Accumulated Depreciation and Amortization |  | (155) |  | $(154,454)$ |  | - |
| Total Noncurrent Assets |  | 1,279,908 |  | 227,084 |  | 59,166 |
| Total Assets |  | 1,404,520 |  | 607,644 |  | 2,421,294 |

## DEFERRED OUTFLOWS OF RESOURCES

Hedging Derivatives
Loss on Refunding
Total Deferred Outflows of Resources

| 17,276 | - | - |
| ---: | :--- | :--- |
| 2,262 | - | - |
| 19,538 | - | - |

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

| University System |  | Other |  | Total |  | Governmental Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 456,891 | \$ | 446,207 | \$ | 3,260,191 | \$ | 555,239 |
|  |  |  | 40,047 |  | 50,290 |  | - |
|  |  |  | 20,398 |  | 32,643 |  | - |
|  | - |  | - |  | 94,199 |  | - |
|  | 46,840 |  | 34,816 |  | 154,379 |  | 53,240 |
|  | 233,287 |  | 32,353 |  | 569,390 |  | 83,615 |
|  | 16,085 |  | 1,878 |  | 17,974 |  | 2,561 |
|  | 22,090 |  | - |  | 22,090 |  | - |
|  | - |  | - |  | 7,440 |  | - |
|  | 8,118 |  | 31,236 |  | 41,060 |  | 1,442 |
|  | 11,767 |  | 213 |  | 12,734 |  | 450 |
|  | - |  | 1,431 |  | 8,567 |  | - |
|  | 795,078 |  | 608,579 |  | 4,270,957 |  | 696,547 |
|  | - |  | - |  | 66,765 |  | - |
|  | 177,261 |  | 112,006 |  | 345,772 |  | 5,038 |
|  | - |  | - |  | 121,775 |  | - |
|  | 299,160 |  | - |  | 515,018 |  | 69,424 |
|  | - |  | 120,154 |  | 120,154 |  | 584 |
|  | 38,438 |  | - |  | 38,438 |  | - |
|  | 51,546 |  | 4,208 |  | 116,364 |  | 2 |
|  | - |  | 787,875 |  | 1,797,291 |  | 17 |
|  | 138,166 |  | 9,102 |  | 147,268 |  | 9,330 |
|  | 4,187,331 |  | 479,348 |  | 4,856,517 |  | 595,560 |
|  | 290,642 |  | 29,667 |  | 320,309 |  | 9,832 |
|  | 126,186 |  | 2,048 |  | 128,234 |  | 637 |
|  | 73,340 |  | 687 |  | 74,027 |  | 162 |
|  | $(1,859,381)$ |  | $(91,929)$ |  | (2,105,919) |  | $(345,202)$ |
|  | 3,522,689 |  | 1,453,166 |  | 6,542,013 |  | 345,384 |
|  | 4,317,767 |  | 2,061,745 |  | 10,812,970 |  | 1,041,931 |
|  | 21 |  | 1,895 |  | 19,192 |  | - |
|  | 34,458 |  | 18 |  | 36,738 |  | 3,124 |
|  | 34,479 |  | 1,913 |  | 55,930 |  | 3,124 |


| Statement of Net Position Proprietary Funds <br> June 30, 2014 <br> (In Thousands) <br> (continued from previous page) |  | usiness-ty | e | ties - Enter | rp |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | g and unity ces |  | ttery ations |  | yment <br> nsation |
| LIABILITIES |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Payable |  | 21,499 |  | 21,285 |  | 13,844 |
| Obligations Under Securities Lending |  | 3,394 |  | 67,865 |  | 1,464 |
| Due to Other Funds |  | 47 |  | 140,644 |  | 1,184 |
| Due to Other Governments |  | - |  | - |  | 4,121 |
| Unearned Revenue |  | 1,540 |  | 2,922 |  | - |
| Matured Bonds/COPs and Coupons Payable |  | - |  | - |  | - |
| Compensated Absences Payable |  | 195 |  | 2,067 |  | - |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Lottery Prize Awards Payable |  | - |  | 32,413 |  | - |
| Arbitrage Rebate Payable |  | - |  | - |  | - |
| Custodial Liabilities |  | - |  | 103 |  | 72 |
| Contracts, Mortgages, and Notes Payable |  | 16 |  | 298 |  | - |
| Bonds/COPs Payable |  | 82,980 |  | - |  | - |
| Obligations Under Capital Lease |  | - |  | - |  | - |
| Pollution Remediation Obligation |  | - |  | - |  | - |
| Total Current Liabilities |  | 109,671 |  | 267,597 |  | 20,685 |
| Noncurrent Liabilities: |  |  |  |  |  |  |
| Compensated Absences Payable |  | 101 |  | 1,065 |  | - |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Lottery Prize Awards Payable |  | - |  | 126,670 |  | - |
| Arbitrage Rebate Payable |  | - |  | - |  | - |
| Custodial Liabilities |  | - |  | - |  | 1,894 |
| Contracts, Mortgages, and Notes Payable |  | 585 |  | 6,276 |  | - |
| Bonds/COPs Payable |  | 1,087,878 |  | - |  | - |
| Obligations Under Capital Lease |  | - |  | - |  | - |
| Advances from Other Funds |  | - |  | - |  | - |
| Net OPEB Obligation |  | 88 |  | 723 |  | - |
| Derivative Instrument Liabilities |  | 17,276 |  | - |  | - |
| Total Noncurrent Liabilities |  | 1,105,928 |  | 134,734 |  | 1,894 |
| Total Liabilities |  | 1,215,599 |  | 402,331 |  | 22,579 |
| DEFERRED INFLOWS OF RESOURCES |  |  |  |  |  |  |
| Loan Origination |  | 5,905 |  | - |  | - |
| Total Deferred Inflows of Resources |  | 5,905 |  | - |  | - |
| NET POSITION |  |  |  |  |  |  |
| Net investment in capital assets |  | 22 |  | 35,206 |  | - |
| Restricted-Nonexpendable |  | - |  | - |  | - |
| Restricted for: |  |  |  |  |  |  |
| Natural Resource Programs |  | - |  | - |  | - |
| Education |  | - |  | - |  | - |
| Residential Assistance |  | 2,019 |  | - |  | - |
| Debt Service |  | 196,448 |  | - |  | - |
| Capital Projects |  | - |  | - |  | ${ }^{-}$ |
| Unrestricted |  | 4,065 |  | 170,107 |  | 2,398,715 |
| Total Net Position | \$ | 202,554 | \$ | 205,313 | \$ | 2,398,715 |

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds


Some amounts reported for business-
type activities in the statement of net
position are different because certain
internal service funds assets and
liabilities are included within the
business-type activities

Net position of business-type activities | \$ 5,635,568 |
| :--- |

## State of Oregon

## Statement of Revenues, Expenses and Changes in Fund Net Position

## Proprietary Funds

For the Year Ended June 30, 2014
(In Thousands)

|  | Business-type Activities - Enterprise Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Housing and Community Services |  | Lottery Operations |  | Unemployment Compensation |  |
| OPERATING REVENUES: |  |  |  |  |  |  |
| Assessments | \$ | - | \$ | - | \$ | 1,047,160 |
| Licenses and Fees |  | 2,019 |  | - |  | - |
| Federal |  | - |  | - |  | 194,078 |
| Rebates and Recoveries |  | 5 |  | - |  | - |
| Charges for Services |  | 380 |  | - |  | - |
| Fines, Forfeitures, and Penalties |  | - |  | - |  | 1,189 |
| Rents and Royalties |  | - |  | - |  | - |
| Sales |  | - |  | 1,052,810 |  | - |
| Loan Interest Income |  | 52,542 |  | - |  | - |
| Gifts, Grants, and Contracts |  | - |  | - |  | - |
| Other |  | 11 |  | 178 |  | 15,885 |
| Gain (Loss) on Foreclosed Property |  | 549 |  | - |  | - |
| Total Operating Revenues |  | 55,506 |  | 1,052,988 |  | 1,258,312 |
| OPERATING EXPENSES: |  |  |  |  |  |  |
| Salaries and Wages |  | 4,251 |  | 39,443 |  | - |
| Services and Supplies |  | 8,823 |  | 240,787 |  | - |
| Cost of Goods Sold |  | - |  | - |  | - |
| Distributions to Other Governments |  | - |  | - |  | - |
| Special Payments |  | 647 |  | 201,395 |  | 815,535 |
| Loan Interest Expense |  | 25 |  | - |  | - |
| Bond and COP Interest |  | 43,280 |  | - |  | - |
| Other Debt Service |  | - |  | - |  | - |
| Depreciation and Amortization |  | 2 |  | 13,543 |  | - |
| Bad Debt Expense |  | - |  | - |  | 19,079 |
| Total Operating Expenses |  | 57,028 |  | 495,168 |  | 834,614 |
| Operating Income (Loss) |  | $(1,522)$ |  | 557,820 |  | 423,698 |

NONOPERATING REVENUES (EXPENSES):
Bond and COP Interest
Investment Income (Loss)
Other Grants
Other Taxes
Gain (Loss) on Disposition of Assets
Insurance Recovery
Loan Interest Income
Loan Interest Expense
Other Interest Expense
Other Nonoperating Items
Total Nonoperating Revenues (Expenses)
$\quad$ Income (Loss) Before Contributions, Special Items,
$\quad$ Extraordinary Items, and Transfers
Capital Contributions

The notes to the financial statements are an integral part of this statement.


Some amounts reported for business-type
activities in the statement of activities are different
because the net revenue (expense) of certain
internal service funds is reported with the business-

## type activities.

Change in net position of business-type activities

| $\$$ | 29,563 |
| :--- | ---: |
| $\$$ | 636,117 |

## Statement of Cash Flows <br> Proprietary Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands)

## Cash Flows from Operating Activities:

Receipts from Customers
Receipts from Other Funds for Services
Loan Principal Repayments
Loan Interest Received
Grant Receipts
Taxes and Assessments Received
Payments to Employees for Services
Payments to Suppliers
Payments to Other Funds for Services
Payments to Prize Winners
Claims Paid
Loans Made
Distributions to Other Governments
Other Receipts (Payments)
Net Cash Provided (Used) in Operating Activities
Cash Flows from Noncapital Financing Activities:
Proceeds from Bond/COP Sales
Loan Principal Repayments
Loan Interest Received
Principal Payments on Bonds/COPS
Principal Payments on Loans
Interest Payments on Bonds/COPS
Interest Payments on Loans
Bond/COP Issuance Costs
Advances Received
Taxes and Assessments Received
Other Gifts and Private Contracts
Grant Receipts
Insurance Recoveries for Other than Capital Assets
Transfers from Other Funds
Transfers to Other Funds
Net Cash Provided (Used) in Noncapital Financing Activities
Cash Flows from Capital and Related Financing Activities:
Proceeds from Bond/COP Sales
Principal Payments on Bonds/COPS
Interest Payments on Bonds/COPS
Principal Payments on Loans
Interest Payments on Loans
Other Interest Payments
Acquisition of Capital Assets
Payments on Capital Leases
Proceeds from Disposition of Capital Assets
Insurance Recoveries for Capital Assets
Capital Contributions
Transfers from Other Funds
Net Cash Provided (Used) in Capital and Related Financing Activities
Cash Flows from Investing Activities:
Purchases of Investments
Proceeds from Sales and Maturities of Investments
Interest on Investments and Cash Balances
Interest Income from Securities Lending
Interest Expense from Securities Lending
Net Cash Provided (Used) in Investing Activities
Net Increase (Decrease) in Cash and Cash Equivalents
Cash and Cash Equivalents - Beginning
Prior Period Adjustments Restating Beginning Cash Balances
Cash and Cash Equivalents - Ending

| Business-type |  | Activities - Enterprise Funds |
| :---: | :---: | :---: |
| Housing and |  |  |
| Community | Lottery | Unemployment |
| Services | Operations | Compensation |


| $\$ 2,595$ | $\$$ | $1,053,681$ | $\$$ |
| ---: | ---: | ---: | ---: |
| - | - | - |  |
| 120,323 | - | - |  |
| 54,751 | - | - |  |
| - | - | - |  |
|  | - | - | $1,069,620$ |
| $(4,176)$ | $(38,539)$ | - |  |
| $(5,182)$ | $(235,079)$ | $(151)$ |  |
| - | - | - |  |
|  | - | $(202,680)$ | - |
|  | - | - | $(839,838)$ |
| $(61,117)$ | - | - |  |
| 1,431 | 1,013 | - |  |
|  | - | 220,469 |  |
| 108,625 | 578,396 | 450,100 |  |


|  |  |  |
| ---: | ---: | ---: |
| 139,606 | - | - |
| - | - | - |
| $(249,975)$ | - | - |
| $(1,516)$ | $(128)$ | - |
| $(46,745)$ | - | - |
| $(76)$ | $(315)$ | - |
| $(1,409)$ | - | - |
| - | - | - |
| - | - | - |
| - | - | - |
| - | - | - |
| - | - | $(8,051)$ |
| $(186)$ | $(518,372)$ | $(8,051)$ |
| $(160,301)$ | $(518,815)$ |  |

The notes to the financial statements are an integral part of this statement.


## Statement of Cash Flows <br> Proprietary Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands) <br> (continued from previous page)

| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | Business-type Activities - Enterprise Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Housing and Community Services |  | Lottery Operations |  | Unemployment Compensation |  |
|  |  |  |  |  |  |  |
| Operating Income (Loss) | \$ | $(1,522)$ | \$ | 557,820 | \$ | 423,698 |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash |  |  |  |  |  |  |
| Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Depreciation and Amortization |  | 2 |  | 13,543 |  | - |
| Amortization of Bond/COP Premium and Discount |  | (469) |  | - |  |  |
| Amortization of Other Bond/COP Related Costs |  | $(1,048)$ |  | - |  | - |
| Bad Debt Expense |  | - |  | - |  | 19,079 |
| Interest Payments Reported as Operating Expense |  | 43,528 |  | - |  | - |
| Bond/COP Issuance Costs Reported as Operating Expense |  | 1,303 |  | - |  |  |
| Net Changes in Assets and Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Receivable |  | 490 |  | (795) |  | 23,132 |
| Due from Other Funds |  | - |  | - |  |  |
| Due from Other Governments |  | - |  | - |  | 2,684 |
| Inventories |  |  |  | (209) |  |  |
| Prepaid Items |  | 6 |  | (155) |  |  |
| Foreclosed and Deeded Property |  | $(3,327)$ |  | - |  |  |
| Advances to Other Funds |  | - |  | - |  | - |
| Net Contracts, Notes, and Other Receivables |  | - |  | (310) |  | $(8,949)$ |
| Loans Receivable |  | 70,323 |  | - |  | - |
| Accounts and Interest Payable |  | (28) |  | 6,787 |  | $(8,181)$ |
| Due to Other Funds |  | - |  | - |  | 344 |
| Due to Other Governments |  | - |  | - |  | $(1,807)$ |
| Unearned Revenue |  | (127) |  | 2,502 |  | - |
| Compensated Absences Payable |  | 32 |  | 145 |  | - |
| Claims and Judgments Payable |  | - |  | - |  | - |
| Lottery Prize Awards Payable |  | - |  | (975) |  | - |
| Custodial Liabilities |  | - |  | 8 |  | 100 |
| Contracts, Mortgages, and Notes Payable |  | - |  | - |  | - |
| Net OPEB Obligation |  | 4 |  | 35 |  | - |
| Increase/(Decrease) in Deferred Inflows of Resources: |  |  |  |  |  |  |
| Loan Origination |  | (542) |  | - |  | - |
| Total Adjustments |  | 110,147 |  | 20,576 |  | 26,402 |
| Net Cash Provided (Used) by Operating Activities | \$ | 108,625 | \$ | 578,396 | \$ | 450,100 |


| Noncash Investing and Capital and Related Financing Activities: |  |  |  |
| :--- | ---: | ---: | ---: |
| Net Change in Fair Value of Investments | $\$$ | 955 | $\$$ |
| Capital Assets Transferred from Governmental Funds | - | $-596) \$$ |  |
| Capital Assets Acquired Through Long-Term Contracts |  | - | 645 |
| Capital Assets Contributed | - | - |  |
| Foreclosed Property | 14,544 | - |  |
| Loan Modifications | $(1,112)$ | - |  |

The notes to the financial statements are an integral part of this statement.

Business-type Activities - Enterprise Funds

| University System |  | Other |  | Total |  | Governmental Activities Internal Service Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $(648,192)$ | \$ | $(62,555)$ | \$ | 269,249 | \$ | 101,557 |
|  | 145,268 |  | 11,802 |  | 170,615 |  | 25,685 |
|  | - |  | (638) |  | $(1,107)$ |  | (665) |
|  | - |  | 25 |  | $(1,023)$ |  | 1,769 |
|  | - |  | 788 |  | 19,867 |  | - |
|  | - |  | 20,370 |  | 63,898 |  | 4,124 |
|  | - |  | 920 |  | 2,223 |  |  |
|  | $(34,197)$ |  | $(11,717)$ |  | $(23,087)$ |  | $(10,827)$ |
|  | - |  | 5,337 |  | 5,337 |  | $(1,183)$ |
|  | - |  | - |  | 2,684 |  | - |
|  | 249 |  | (331) |  | (291) |  | 108 |
|  | 12,790 |  | 24 |  | 12,665 |  | 842 |
|  | - |  | (344) |  | $(3,671)$ |  | - |
|  | - |  | $(11,733)$ |  | $(11,733)$ |  |  |
|  | 184 |  | 1,313 |  | $(7,762)$ |  | 9 |
|  | - |  | $(14,159)$ |  | 56,164 |  |  |
|  | 14,007 |  | 40,399 |  | 52,984 |  | 1,461 |
|  | - |  | $(27,482)$ |  | $(27,138)$ |  | 5,879 |
|  | - |  | 89 |  | $(1,718)$ |  |  |
|  | 8,454 |  | 1,696 |  | 12,525 |  | 16,986 |
|  | - |  | (240) |  | (63) |  | 5,449 |
|  | - |  | - |  | - |  | 7,174 |
|  | - |  | - |  | (975) |  | - |
|  | - |  | 2,816 |  | 2,924 |  | 1,558 |
|  | 8,426 |  | - |  | 8,426 |  | (4) |
|  | - |  | 231 |  | 270 |  | 184 |
|  | - |  | - |  | (542) |  | - |
|  | 155,181 |  | 19,166 |  | 331,472 |  | 58,549 |
| \$ | $(493,011)$ | \$ | $(43,389)$ | \$ | 600,721 | \$ | 160,106 |


| $\$ 8,430$ | $\$$ | 134 | $\$$ | 4,923 | $\$$ |
| ---: | ---: | ---: | ---: | ---: | ---: |
| - | 1,072 | 1,072 | 44 |  |  |
|  | - | - | 645 | - |  |
| 87,432 | - | 87,432 | - |  |  |
|  | - | 681 | 15,225 | - |  |
|  | - | - | $(1,112)$ | - |  |

## Statement of Fiduciary Net Position <br> Fiduciary Funds <br> June 30, 2014 <br> (In Thousands)

## ASSETS

Cash and Cash Equivalents
Investments
Fixed Income
Public Equity
Real Estate
Annuity Contract
Private Equity
Alternative Equity
Opportunity Portfolio
Total Investments
Custodial Assets
Securities Lending Collateral
Receivables:
Employer Contributions
Plan Member Contributions
Interest and Dividends
Member Loans
Investment Sales

| Pension and |  | Short Term | Intermediate |  |
| :---: | :---: | :---: | :---: | :---: |
| Other |  | Term |  |  |
| Employee | Private | Investment | Investment |  |
| Benefit Trust | Purpose Trust | Trust | Trust | Agency |

Transitional Liability
Accounts
From Other Funds
Loans
Net Contracts, Notes, and Other Receivables
Total Receivables
Prepaid Items

| $\$ 3,412,027$ | $\$$ | 22,194 | $\$$ | $5,269,668$ | $\$$ |
| ---: | ---: | ---: | ---: | ---: | ---: |

Receivership Assets

| $2,232,425$ | 596 | 39,284 | 123 | 75,400 |
| ---: | ---: | ---: | ---: | ---: |
| 1,006 | - | - | - | - |
| $:$ | - | - | - | 68,878 |
| 944 | 14 | - | - | - |
| 35,350 | - | - | - | - |
| $78,499,429$ | 30,619 | $5,555,337$ | 33,770 | $1,470,290$ |

Land
Buildings, Property, and Equipment
Total Assets

LIABILITIES
Accounts and Interest Payable
Obligations Under Securities Lending
Due to Other Funds
Due to Other Governments
Unearned Revenue
Custodial Liabilities
Contracts, Mortgages, and Notes Payable
Bonds/COPs Payable
Net OPEB Obligation

## Total Liabilities

| $2,448,307$ | 181 | 93,990 | - | 4 |
| ---: | ---: | ---: | ---: | ---: |
| $2,192,217$ | 1,448 | 246,385 | 2,707 | - |
| 6,788 | - | - | - | - |
| - | - | - | - | 6,345 |
| 965 | - | - | - | - |
| 120,480 | 387 | - | - | $1,463,941$ |
| - | 1,762 | - | - | - |
| 1,943 | - | - | - | - |
| 544 | - | - | - | - |
| $4,771,244$ | 3,778 | 340,375 | 2,707 | $1,470,290$ |

## NET POSITION

Restricted - Held in Trust for:

Pension Benefits
Other Postemployment Benefits
External Investment Pool Participants
Individuals, Organizations and Other Governments
Total Net Position

| $71,858,610$ | - | - | - | - |
| ---: | ---: | ---: | ---: | ---: |
| 392,905 | - | - | - | - |
| $1,476,670$ | - | - | - | - |
| - | - | $5,214,962$ | 31,063 | - |
| - | 26,841 | - | - | - |
| $\$ 73,728,185$ | $\$$ | 26,841 | $\$$ | $5,214,962$ |

The notes to the financial statements are an integral part of this statement.

## Statement of Changes in Fiduciary Net Position

Fiduciary Funds
For the Year Ended June 30, 2014
(In Thousands)

|  | Pension and Other Employee Benefit Trust |  | Private <br> Purpose Trust |  | Short Term Investment Trust |  | Intermediate Term Investment Trust |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ADDITIONS |  |  |  |  |  |  |  |  |
| Contributions: |  |  |  |  |  |  |  |  |
| Employer | \$ | 969,640 | \$ | - | \$ | - | \$ | - |
| Plan Members |  | 634,796 |  | - |  | - |  | - |
| Total Contributions |  | 1,604,436 |  | - |  | - |  | - |
| Investment Income: |  |  |  |  |  |  |  |  |
| Net Appreciation (Depreciation) in Fair Value of Investments |  | 9,955,647 |  | 11 |  | 7,158 |  | 207 |
| Interest, Dividends and Other Investment Income |  | 1,669,454 |  | 121 |  | 41,001 |  | 615 |
| Total Investment Income |  | 11,625,101 |  | 132 |  | 48,159 |  | 822 |
| Less Investment Expense |  | 507,170 |  | 1 |  | 2,440 |  | 13 |
| Net Investment Income |  | 11,117,931 |  | 131 |  | 45,719 |  | 809 |
| Gifts, Grants, and Contracts |  | - |  | 6 |  | - |  | - |
| Veterans' Income |  | - |  | 8,147 |  | - |  | - |
| Unclaimed and Escheat Property Revenue |  | - |  | 1,115 |  | - |  | - |
| Other Income |  | 6,324 |  | 521 |  | - |  | - |
| Share Transactions: |  |  |  |  |  |  |  |  |
| Participant Contributions |  | - |  | - |  | 14,608,091 |  | - |
| Participant Withdrawals |  | - |  | - |  | 14,174,899 |  | - |
| Net Share Transactions |  | - |  | - |  | 433,192 |  | - |
| Total Additions |  | 12,728,691 |  | 9,920 |  | 478,911 |  | 809 |
| DEDUCTIONS |  |  |  |  |  |  |  |  |
| Benefits |  | 4,252,256 |  | - |  | - |  | - |
| Death Benefits |  | 5,803 |  | - |  | - |  | - |
| Contributions Refunded |  | 25,560 |  | - |  | - |  | - |
| Healthcare Premium Subsidies |  | 39,039 |  | - |  | - |  | - |
| Special Payments to State Agencies |  | - |  | 2,294 |  | - |  | - |
| Distribution to Participants |  | - |  | - |  | 32,547 |  | - |
| Administrative Expenses |  | 40,393 |  | 7,699 |  | - |  | - |
| Payments in Accordance with Trust Agreements |  | - |  | 275 |  | - |  | - |
| Total Deductions |  | 4,363,051 |  | 10,268 |  | 32,547 |  | - |
| Change in Net Position Held in Trust For: |  |  |  |  |  |  |  |  |
| Pension Benefits |  | 8,089,852 |  | - |  | - |  | - |
| Other Postemployment Benefits |  | 71,081 |  | - |  | - |  | - |
| Other Employee Benefits |  | 204,707 |  | - |  | - |  | - |
| External Investment Pool Participants |  | - |  | - |  | 446,364 |  | 809 |
| Individuals, Organizations and Other Governments |  | - |  | (348) |  | - |  | - |
| Net Position - Beginning |  | 65,362,545 |  | 27,549 |  | 4,768,598 |  | - |
| Prior Period Adjustments |  | - |  | (360) |  | - |  | 30,254 |
| Net Position - Beginning - As Restated |  | 65,362,545 |  | 27,189 |  | 4,768,598 |  | 30,254 |
| Net Position - Ending | \$ | 73,728,185 | \$ | 26,841 | \$ | 5,214,962 | \$ | 31,063 |

The notes to the financial statements are an integral part of this statement.

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The notes to the financial statements are an integral part of this statement.

## State of Oregon

## Statement of Revenues, Expenses, and Changes in Net Position

Discretely Presented Component Units
For the Year Ended June 30, 2014
(In Thousands)

|  | SAIF Corporation |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |
| Federal Revenue | \$ | - | \$ | 40,006 | \$ | 40,006 |
| Charges for Services |  | - |  | 1,708,000 |  | 1,708,000 |
| Premiums Earned (net) |  | 435,671 |  | - |  | 435,671 |
| Investment Income (net) |  | - |  | 182,911 |  | 182,911 |
| Gifts, Grants, and Contracts |  | - |  | 652,047 |  | 652,047 |
| Other Revenues |  | 27,210 |  | 133,703 |  | 160,913 |
| Total Operating Revenues |  | 462,881 |  | 2,716,667 |  | 3,179,548 |
| Operating Expenses: |  |  |  |  |  |  |
| Salaries and Wages |  | - |  | 1,355,040 |  | 1,355,040 |
| Services and Supplies |  | - |  | 875,104 |  | 875,104 |
| Loss and Loss Adjustment Expense |  | 316,818 |  | - |  | 316,818 |
| Policyholders' Dividends |  | 129,145 |  | - |  | 129,145 |
| Underwriting Expenses |  | 112,157 |  | - |  | 112,157 |
| Mortgage Assistance Payments |  | - |  | 40,551 |  | 40,551 |
| Bond and COP Interest |  | - |  | 22,829 |  | 22,829 |
| Depreciation and Amortization |  | - |  | 115,428 |  | 115,428 |
| Other Expenses |  | 925 |  | 74,261 |  | 75,186 |
| Total Operating Expenses |  | 559,045 |  | 2,483,213 |  | 3,042,258 |
| Operating Income (Loss) |  | $(96,164)$ |  | 233,454 |  | 137,290 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Investment Income |  | 85,801 |  | 93,355 |  | 179,156 |
| Other |  | - |  | 359 |  | 359 |
| State Appropriations |  | - |  | 35,415 |  | 35,415 |
| Total Nonoperating Revenues (Expenses) |  | 85,801 |  | 129,129 |  | 214,930 |
| Income (Loss) Before Capital Contributions |  | $(10,363)$ |  | 362,583 |  | 352,220 |
| Capital Contributions |  | - |  | 5,135 |  | 5,135 |
| Change in Net Position |  | $(10,363)$ |  | 367,718 |  | 357,355 |
| Net Position - Beginning |  | 1,412,654 |  | 3,666,867 |  | 5,079,521 |
| Prior Period Adjustments |  | - |  | 14 |  | 14 |
| Cumulative Effect of Change in Accounting |  | $(9,069)$ |  | $(9,365)$ |  | $(18,434)$ |
| Net Position - Beginning - As Restated |  | 1,403,585 |  | 3,657,516 |  | 5,061,101 |
| Net Position - Ending | \$ | 1,393,222 | \$ | 4,025,234 | \$ | 5,418,456 |

The notes to the financial statements are an integral part of this statement.

| Adjustments to <br> Recast | Statement of <br> Activities |  |
| ---: | ---: | ---: |
| $\$$ | $(40,006)$ |  |
| 596,943 |  |  |
| $(435,671)$ | $\$$ | - |
| $(182,911)$ | $2,304,943$ |  |
| 437,488 | - |  |
| $(160,913)$ | $1,089,535$ |  |
| 214,930 | $3,394,478$ |  |
|  |  | - |
|  | - | $1,355,040$ |
|  | - | 875,104 |
|  | - | 316,818 |
|  | - | 129,145 |
|  | - | 112,157 |
|  | - | 40,551 |
|  | - | 22,829 |
|  | - | 115,428 |
|  | - | 75,186 |
|  | $3,042,258$ |  |
|  | 352,220 |  |


| $(179,156)$ | - |
| ---: | ---: |
| $(359)$ | - |
| $(35,415)$ | - |
| $(214,930)$ | - |
| - | 352,220 |
| - | 5,135 |
|  | - |
| - | $5,079,521$ |
|  | - |

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State of Oregon<br>Notes to the Financial Statements

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Reporting Entity

The State of Oregon (State) was admitted to the Union in 1859 and is governed by an elected governor and a ninety-member elected legislative body. The accompanying financial statements present the State, including all agencies, boards, commissions, courts, and colleges and universities that are legally part of the State (primary government), and the State's component units. Component units are legally separate entities for which the primary government is financially accountable or entities that warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government.

## Discretely Presented Component Units

The State reports discretely presented component units in a separate column in the government-wide financial statements to emphasize they are legally separate from the State. The component unit column in the government-wide financial statements includes the data of the State's four discretely presented component units.

SAIF Corporation (SAIF) is a public corporation created by an act of the Legislature. SAIF is authorized to write workers' compensation insurance coverage in Oregon and certain other jurisdictions as required by the Oregon Department of Consumer and Business Services and to service accounts in the assigned risk pool. SAIF is governed by a board of directors appointed by the Governor and is financed solely through policyholder premiums and investment income. The term of office for a board member is four years, but a member serves at the pleasure of the Governor. SAIF reports on a fiscal year ended December 31 and uses proprietary fund accounting principles. The December 31, 2013, financial information of SAIF is included in this report.

The Oregon Health and Science University (OHSU) is a governmental entity performing governmental functions and exercising governmental powers. OHSU is an independent public corporation governed by a board of directors appointed by the Governor and confirmed by the Senate. As an academic health center, OHSU provides education and training to healthcare professionals, conducts biomedical research, and provides patient care and public service. It is financed primarily through patient service fees, government grants and contracts, tuition charges, and other incidental fees. OHSU also receives General Fund moneys from the State. OHSU uses proprietary fund accounting principles.

The Oregon University System (OUS) Foundations are not-for-profit corporations that provide assistance in fundraising, public outreach, and other support for Oregon's seven public universities. The OUS foundations report under Financial Accounting Standards Board (FASB) Accounting Standards Codification 958, Not-forProfit Entities (ASC 958). The OUS foundations are component units of the Oregon University System, a proprietary fund of the State, because the majority of resources that each foundation holds and invests can only be used by, or for the benefit of, the OUS universities. Combined, the foundations are discretely presented as a component unit of the State.

The Oregon Affordable Housing Assistance Corporation (OAHAC) is an Oregon not-for-profit public benefit corporation. The director of the Oregon Housing and Community Services Department (OHCSD) appoints two of the five OAHAC board members and approves the candidacy of the remaining at-large members. The atlarge directors may be removed at any time by a vote of two-thirds or more of the directors then in office, and the government directors may be removed at any time by the director of OHCSD.

The primary purpose of OAHAC is to administer programs targeted to help prevent or mitigate the impact of foreclosures on low and moderate income persons; to help stabilize housing markets in Oregon; to provide resources of affordable or subsidized housing; to develop and administer programs related to housing permitted under the Emergency Economic Stabilization Act of 2008 (EESA), as amended; and act as an institution eligible to receive Troubled Asset Relief Program (TARP) funds under EESA. Currently, OAHAC administers Oregon's share of the Hardest Hit Fund programs, which are part of TARP. OAHAC reports on a fiscal year ended December 31 and has adopted ASC 958. The December 31, 2013, financial information of OAHAC is included in this report.

SAIF is reported as a major component unit due to the significant transactions between SAIF and the primary government. The remaining component units are reported as nonmajor. Readers may obtain complete financial statements for SAIF, OHSU, the OUS Foundations, and OAHAC from their respective administrative offices or
from the Oregon Department of Administrative Services, Chief Financial Office, 155 Cottage Street NE, Salem, Oregon 97301-3969.

## Related Organizations

The following professional and occupational licensing boards are semi-independent: the Board of Architect Examiners, the Board of Examiners for Engineering and Land Surveying, the Landscape Architect Board, the Board of Geologist Examiners, the Board of Optometry, the Board of Massage Therapists, the Physical Therapists Licensing Board, the Appraiser Certification and Licensure Board, the Landscape Contractors Board, the Wine Board, and the Patient Safety Commission. Although the Governor appoints the administrators of these boards, the boards are all self-supporting and the State's accountability for these organizations does not extend beyond making the appointments. The State has no financial accountability for these related organizations.

The Oregon Utility Notification Center (OUNC) is an independent not-for-profit public corporation. Although the Governor appoints members to OUNC's board of directors, OUNC is funded through fees paid by operators of underground utilities who subscribe to OUNC. The OUNC receives no General Fund moneys, and the State has no financial accountability for OUNC.

The Oregon Health Insurance Exchange Corporation, dba Cover Oregon, is an independent public corporation established under the federal Affordable Care Act of 2010 that offers health insurance and coverage options to individuals, families, and small employers. It is governed by a nine-member board of directors, appointed by the Governor. The Exchange operates at no cost to the state. It is funded by federal grant dollars through 2014 and after that, it will be self-sustaining through an administrative fee charged to insurance carriers.

## B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has been eliminated from these statements through consolidation, except for interfund activity that represents a true exchange of goods and services between funds. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Interfund activity within governmental and within business-type activities has been eliminated through consolidation; however, balances due and resource flows between governmental and business-type activities have not been eliminated. The primary government is reported separately from its component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Direct expenses include administrative overhead charges for centralized services charged to functions through internal service funds. Program revenues include (1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, (2) operating grants and contributions that are restricted to meeting the operational requirements of a particular function, and (3) capital grants and contributions that are restricted to meeting the capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The State uses the economic resources measurement focus and the accrual basis of accounting in preparing the government-wide financial statements, as well the financial statements of the proprietary funds, internal service funds, and fiduciary funds (except for agency funds, which have no measurement focus). Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Income taxes are recognized as revenue, net of estimated refunds, in the year when the underlying exchange (earning of income) has occurred, to the extent such amounts are measurable. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The State uses the current financial resources measurement focus and the modified accrual basis of accounting in preparing the governmental fund financial statements. Revenues are recognized when they are both measurable and available. Revenues are considered available when they are collectible within the current year or soon enough thereafter to pay liabilities existing at the end of the year. For this purpose, the State considers revenues as available, if they are collected within 90 days of the end of the current fiscal year. Primary revenue sources susceptible to accrual are income taxes, excise taxes, fines, forfeitures, and federal revenues. Income tax revenue, net of estimated refunds, is recognized in the fiscal year in which the underlying exchange has occurred and it becomes measurable and available. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant eligibility requirements have been met. Revenue items not susceptible to accrual, such as licenses, fees, and the cash sales of goods and services, are considered measurable and available only when cash is received.

For governmental funds, expenditures generally are recognized when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The State reports the following major governmental funds:

## General Fund

The General Fund is the State's primary operating fund and accounts for all financial resources of the general government, except those accounted for in another fund. Beginning in fiscal year 2011, the General Fund includes some activity previously accounted for in special revenue funds. The implementation of Governmental Accounting Standards Board (GASB) Statement No. 54 necessitated this change. Statement No. 54 clarifies that one or more specific restricted or committed revenues must comprise a substantial portion of the "inflows" reported in a special revenue fund. The state considers 30 percent as "substantial" for financial reporting purposes. In special revenue funds where a substantial portion of the inflows will not derive from specific restricted or committed revenue sources, the funds' activities are accounted for in the General Fund. The Oregon Rainy Day Fund, for example, was previously reported as an individual major special revenue fund but is now reported in the General Fund. The Rainy Day Fund relies on resources that are "transferred" from the General Fund in accordance with state law and which, along with investment income generated, can be appropriated by the Legislature only when certain specific criteria related to economic or revenue conditions have been met. The funding source for the Rainy Day Fund is not a specific restricted or committed revenue.

## Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.
The Health and Social Services Fund accounts for programs that provide assistance, services, training, and healthcare to individuals and families who do not have sufficient resources to meet their basic needs. The primary sources of funding for these programs come from federal grants, tobacco taxes, healthcare provider taxes, and charges for services.
The Public Transportation Fund accounts for the planning, design, construction, and maintenance of highways, roads, bridges, and public systems relating to air, water, rail, and highway transportation. Funding is provided from dedicated highway user taxes and vehicle registration taxes, in addition to various federal highway administration funds.
The Environmental Management Fund accounts for programs that promote, protect, and preserve the State's forests, parks, wildlife, fish, and waterways. The main funding sources for these programs are user fees, federal grants, and sales revenue.
The Common School Fund accounts for programs to manage state-owned land, including a leasing program that generates annual revenues, for the benefit of the public school system. Estate funds that become the property of the State, unclaimed property, and income derived from unclaimed property are also accounted for in this fund. Statutory and constitutional provisions stipulate that the assets of the fund, including investment income, must be used for common school purposes. The primary funding sources for these programs include investment income, leasing revenues, forest management, unclaimed property receipts, and transfers from other funds.

The State reports the following major proprietary (enterprise) funds:
The Housing and Community Services Fund accounts for activities that finance multi-family rental housing and single-family mortgages for low to moderate-income families. Mortgage loans related to these activities are financed with the proceeds of bonds issued under various bond indentures of trust. Mortgage loan payments and interest earnings on invested bond proceeds are used to pay debt service on the bonds.
The Lottery Operations Fund accounts for the operation of the Oregon State Lottery which markets and sells Lottery products to the public. The primary objective of the Oregon State Lottery is to produce the maximum amount of net revenues to be used for creating jobs, furthering economic development, financing public education, and restoring and protecting Oregon's parks, beaches, watersheds, and critical fish and wildlife habitats.
The Unemployment Compensation Fund accounts for federal moneys and unemployment taxes collected from employers to provide payment of benefits to the unemployed.
The University System Fund accounts for the operations of Oregon's seven public universities, including the Chancellor's Office. Funding is from General Fund appropriations, tuition and fees, and auxiliary enterprise revenues, in addition to funds from external donors and federal agencies.

Proprietary funds distinguish operating revenues and expenses from nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Additionally, the State reports the following fund types:

## Governmental Fund Types (reported as nonmajor funds)

Like major special revenue funds, nonmajor special revenue funds also account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.
Debt service funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest on long-term obligations.
The Capital Projects Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities.
The Permanent Fund accounts for and reports resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that benefit the State and its citizenry.

## Proprietary Fund Types (reported as nonmajor funds)

Nonmajor enterprise funds account for and report business-type activities for which fees are charged to external users for goods and services.
Internal service funds account for goods and services provided by state agencies to other state agencies and to other governmental units on a cost-reimbursement basis. These goods and services include central services such as accounting, budgeting, personnel, mail, printing, copy center, data center, property development, telecommunications, motor pool, and an insurance fund. Legal, banking, and audit services, as well as state employee health benefits programs, are also accounted for and reported in the internal service funds.

## Fiduciary Fund Types

The Pension and Other Employee Benefit Trust Fund accounts for activities of the Public Employees Retirement System (PERS), which administers resources for the payment of retirement, disability, postemployment healthcare, and death benefits to members and beneficiaries of the retirement system.

The Private Purpose Trust Fund accounts for all trust arrangements, other than those properly reported in pension and other employee benefit trust funds or investment trust funds, under which principal and income benefit individuals, private organizations, or other governments.
The Short Term Investment Trust Fund is an investment trust fund, accounting for the portion of the Oregon Short-Term Fund (OSTF) belonging to entities other than the State. The OSTF is a cash and investment
pool, managed by the Oregon State Treasury, which is available for use by all funds and local governments. Oregon reports the State's portion of this pool within the funds of the State.
The Intermediate Term Trust Fund is an investment trust fund, accounting for the portions of the Oregon Intermediate Term Pool (OITP) belonging to entities other than the State. The OITP is an intermediate term fixed income investment vehicle managed by the Oregon State Treasury, and participants include several state agencies and one non-agency entity. State agencies have the opportunity to participate in the OITP subject to application requiring evidence of statutory authority to invest in the OITP and subsequent approval by the Oregon State Treasury. Oregon reports the State's portion of this pool within the funds of the State.
The Agency Fund accounts for assets held by the State as an agent for other governmental units, organizations, or individuals. For example, the Department of Consumer and Business Services holds deposits and investments to secure the faithful performance by insurers of insurance company obligations, including claims due to policyholders. Agency funds are custodial in nature (i.e., assets equal liabilities) and do not measure the results of operations.

## D. Deposits and Investments

## Deposits

Cash deposits not held in a cash management or investment pool are classified as cash and cash equivalents. Cash deposits that are held in a cash management or investment pool are classified as cash and cash equivalents when the pool has the general characteristics of a demand deposit account. Cash and cash equivalents include: cash on hand, cash and investments held by the Oregon State Treasury in the OSTF, cash deposits held in demand deposit accounts with custodial banks, and cash deposits of debt proceeds in investment funds held by a trustee.

Investments - Excluding Oregon Public Employees Retirement Fund
Investments are reported at fair value with the following exceptions, which are reported using cost-based measures:

- Nonparticipating interest-earning investment contracts and certain investments not held for investment purposes.
- Investments in the OSTF with remaining maturities of up to 90 days are carried at amortized cost, which approximates fair value. The State reports these investments as cash and cash equivalents on the balance sheet or statement of net position, but as investments in Note 2.

Changes in the fair value of investments are recognized as investment income (loss) in the current year.
The fair value of publicly traded debt and equity securities in active markets is determined by the custodian's pricing agent using nationally recognized pricing services. The custodian's pricing agent values equity securities traded on a national or international exchange at the last reported sales price and generally values debt securities by using evaluated bid prices. The fair value of publicly traded real estate investment trust (REIT) securities is determined by the custodian's pricing agent using recognized pricing services. For securities that do not have an active market, such as private placements or commingled investment vehicles, the value is stated at cost. The benchmark used to value a debt security, for example, typically has a coupon rate and maturity date comparable to the debt security being valued, as well as similar market risk. Real estate and restricted stock investments outside of external investment pools are stated at cost.

## Investments - Oregon Public Employees Retirement Fund

Investments in private equities are recorded at fair value, as of June 30, 2014, as determined by PERS management based on valuation information provided by the general partner. Investments in private equities representing publicly traded securities are stated at quoted market price. Where observable market inputs are not available, valuation models are applied. The general partner determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information, including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments
typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Investments in real estate, with the exception of publicly traded REITs, for which observable market prices in active markets do not exist, are reported at fair value as of June 30, 2014, as determined by PERS management based on valuation information provided in good faith by the general partner. Direct investments in real estate are appraised every two to three years and, between appraisals, investment managers adjust values to reflect current and projected operating performance and financial transactions. In the absence of observable market prices, general partners determine the fair value of real estate partnerships using valuation methods considered most appropriate. A variety of factors are considered, including the nature of the investment, local market conditions, trading values on public exchanges for comparable investments, current and projected operating performance, and financing transactions subsequent to the acquisition of the investment.

Investments in the PERS Opportunity and Alternatives portfolios are recorded at fair value as of June 30, 2014, as determined by the respective general partner or account manager. (The Opportunity portfolio is an investment portfolio within the PERS Fund that utilizes investment approaches across a wide range of investment opportunities, while investments in the Alternatives portfolio represent alternative investment strategies, including infrastructure, natural resources, natural resource commodities, and hedge fund strategies.) Investments in these portfolios are reported at the net asset value of the general partner. Where observable market inputs are not available, valuation models are applied. The general partner or account manager determines fair value based on the best information available and by reference to information including, but not limited to, the following: projected sales, net earnings, earnings before interest, taxes, depreciation and amortization, balance sheets, public and private transactions, valuations for publicly traded comparable companies, and/or other measures, and consideration of any other pertinent information, including the types of securities held and the general partner's own assumptions regarding the investment. The methods used to determine the fair value of these investments typically include (1) the market approach, whereby fair value is derived by reference to observable valuation measures for comparable companies or assets, and (2) the income approach (e.g., the discounted cash flow method).

Due to the inherent uncertainty and the degree of judgment involved in determining certain private equity, Opportunity, Alternatives, and real estate portfolio investment valuations, the fair values reflected in the accompanying financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed, and the difference could be material. In addition, these investments are generally considered illiquid long-term investments, and the recorded fair values may differ from the amounts that eventually may be realized from the sale or other disposition of these investments.

## Derivatives

In accordance with State investment policies, the Oregon State Treasury participates in contracts that have derivative characteristics. Derivative instruments are used to lower the cost of borrowing, to hedge against fluctuations in foreign currency rates quickly and cost effectively replicate certain asset class exposures (e.g. stocks, bonds), and manage overall fund risk.

The fair value of effective hedging derivative instruments are reported on the proprietary funds statement of net position and the statement of fiduciary net position as assets and liabilities as applicable, with offsetting balances reported as deferred inflows of resources or deferred outflows of resources. The changes in fair value of effective hedging derivative instruments are also reflected on the proprietary funds statement of net position and the statement of fiduciary net position; such changes are not reported on the statement of revenues, expenses, and changes in proprietary fund net position and the statement of changes in fiduciary net position.

Ineffective hedging derivative instruments and derivatives purchased as investments are reported at fair value on the proprietary funds statement of net position and the statement of fiduciary net position. The related changes in fair value are reported on the statement of revenues, expenses, and changes in proprietary fund net position and the statement of changes in fiduciary net position.

## E. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" or "advances to/from other funds." All other
outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Trade receivables consist of revenues earned or accrued in the current period and are shown net of estimated uncollectible amounts. Income tax receivables deemed reasonably estimable are reported, net of estimated uncollectible amounts, in the fiscal year when the underlying exchange has occurred. Income tax receivables that may arise in the future from audits of prior years and discovery of non-filers are not included in receivables or revenues in the financial statements because these transactions are not measurable.

## F. Intrafund Transactions

Intrafund balances (due to/from other funds and advances to/from other funds) and intrafund activity (transfers to/from other funds) within each fund in the financial statements have been eliminated.

## G. Inventories

Inventories, which consist primarily of operating supplies, are stated at cost utilizing the first-in, first-out cost valuation method. In governmental funds, inventories are recorded as expenditures when purchased. Reported inventories in governmental funds are offset by nonspendable fund balance since the fund balance associated with inventory is not in spendable form. However, in the case of inventory held for resale, if the proceeds from the sale of the inventory are restricted, committed, or assigned to a specific purpose, the related fund balance is classified as restricted, committed, or assigned, as appropriate, rather than as nonspendable. In proprietary funds, inventories are expended when consumed rather than when purchased.

## H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items. In governmental funds and proprietary funds, prepaid items are accounted for using the consumption method. In governmental funds, a portion of fund balance equal to the prepaid items is classified as nonspendable to indicate that it is not in spendable form.

## I. Restricted Assets

Certain proceeds of the State's bond and certificate of participation (COP) issues, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants or COP financing agreements. Other restrictions on asset use may change the nature and availability of an asset. Various grant moneys, loan acquisition funds, customer deposits, and insurance funds, are also classified as restricted assets.

## J. Foreclosed and Deeded Properties

Properties acquired through foreclosure proceedings or by acceptance of deeds in lieu of foreclosure are recorded at the lower of cost or market.

## K. Receivership Assets

Net assets of insurance companies that have been placed into receivership under the control of the Department of Consumer and Business Services in accordance with Oregon Revised Statutes are recorded as receivership assets in the agency fund.

## L. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (i.e., highways, tunnels, bridges, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the State as assets with an initial cost of $\$ 5,000$ or more and an estimated useful life of more than one year. Such assets, when purchased or constructed, are recorded at historical cost or estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Infrastructure acquired prior to fiscal years ended after June

30, 1980, is reported. The costs of normal maintenance and repairs that do not add to the value of assets or significantly extend asset lives are expensed rather than capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Significant interest expense incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government, as well as its component units, are depreciated over their estimated useful lives using the straight-line method, unless they are considered inexhaustible. Useful lives for buildings and related assets range from 10 to 75 years, while useful lives of equipment and machinery range from 3 to 50 years. For infrastructure assets, useful lives range from 5 to 75 years, with docks, dikes and dams having useful lives between 30 to 50 years. Useful lives for depreciable works of art and historical treasures range from 10 to 30 years, and useful lives for motor vehicles range from 3 to 30 years. Data processing software and hardware have useful lives ranging from 3 to 10 years.

## M. Compensated Absences

Employees accumulate earned but unused vacation and sick leave benefits. There is no liability for unpaid accumulated sick leave since the State does not pay any amounts when employees separate from state service. A liability for vacation leave (compensated absences) is accrued when incurred in the government-wide, proprietary fund, and fiduciary fund financial statements. A liability for compensated absences is reported in governmental funds only if the liabilities have matured, for example, as the result of employee resignations and retirements.

## N. Long-term Obligations

In the government-wide statement of net position, long-term debt and other long-term obligations are reported as liabilities for governmental activities or business-type activities, as applicable. In proprietary funds, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond or certificate of participation (COP) premiums and discounts are reported as a direct addition to or deduction from the applicable bond/COP payable and amortized over the term of the debt. Bond/COP issuance costs, except any portion related to prepaid insurance costs, are recognized as an expense in the period incurred. Prepaid insurance costs are reported as a prepaid item and are amortized over the duration of the related bond/COP.

In the fund financial statements, governmental funds recognize bond/COP premiums and discounts, as well as bond/COP issuance costs, in the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issues are reported as other financing sources, while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as other debt service expenditures.

## O. Fund Equity

The difference between assets and liabilities is labeled "Net position" on the government-wide, proprietary fund, and fiduciary fund financial statements and "Fund Balance" on the governmental fund financial statements.

In governmental funds, fund balance is reported in five components: (1) Nonspendable, (2) Restricted, (3) Committed, (4) Assigned, and (5) Unassigned.

Nonspendable fund balances include amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.
Restricted fund balances are the result of constraints imposed by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments. Enabling legislation authorizes the State to levy, assess, charge, or otherwise mandate payment from external resource providers and includes a legally enforceable requirement that those resources be used only for specific purposes stipulated by the legislation. The restricted fund balance category has been further broken down on the face of the governmental fund financial statements to indicate the various sources of those constraints.
Committed fund balance results from constraints imposed by bills (passed by the Legislature and signed into law by the Governor) that are separate from the authorization to raise the underlying revenue.

Assigned fund balance represents amounts that are constrained by the State's intent to use them for specific purposes, which are neither restricted nor committed. Intent is expressed by the Legislature via the budget process when there is no legislation other than a budget bill imposing constraints.
Unassigned fund balance is the residual amount in the General Fund not included in the previous four categories. Deficit fund balances in other governmental funds are reported as unassigned. See Note 21 for additional information on fund equity.

In the government-wide statement of net position and the proprietary fund statement of net position, net position is reported in three components: (1) net investment in capital assets, (2) restricted, and (3) unrestricted. Restricted net position results from restrictions imposed on a portion of net position by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments.

For fund balance classification purposes, state agencies determine the appropriate classification of each of their detail-level funds based on the resources accounted for in those funds and the constraints on spending those resources. Agencies expend resources from the appropriate funds based on each fund's specific spending constraints. Ending fund balances, therefore, are the result of that spending. In the event that an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available for use, the individual state agencies determine the order in which those resources are spent, as there is no statewide flow assumption policy. The same is true of an expenditure incurred for purposes for which unrestricted (committed, assigned, and unassigned) resources are available.

The state maintains two stabilization funds: the Oregon Rainy Day Fund within the General Fund and the Education Stability Fund within the Educational Support Fund, a nonmajor special revenue fund. The resources in both funds may be expended only when specific non-routine budget shortfalls occur. See Note 21 for additional information about the stabilization funds.

## P. Changes in Accounting Principle

For the fiscal year ended June 30, 2014, the State implemented three new accounting standards issued by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, identifies the specific items previously reported as assets and liabilities that should be reclassified and reported as deferred outflows of resources, deferred inflows of resources, outflows of resources, or inflows of resources. The reclassifications are necessary to report financial statement elements in accordance with the definitions in GASB Concepts Statement No. 4. Implementation of this standard is reflected in the State's presentation of governmental fund, proprietary fund, and government-wide financial statements as well as in the notes to the financial statements.
GASB Statement No. 67, Financial Reporting for Pension Plans (an amendment to GASB Statement No. 25) builds upon the existing framework for financial reports of defined benefit pension plans and enhances note disclosures and required supplementary information for both defined benefit and defined contribution pension plans. This standard did not materially affect the State's financial statements because the scope of the standard included only defined benefit and defined contribution pension plans and not employers contributing to the plans.

GASB Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees, provides guidance on the recognition, measurement, and disclosure for state and local governments that extend or receive nonexchange financial guarantees in connection with other governments, organizations, or individuals. The State extends nonexchange financial guarantees to school districts, education service districts, and community college districts. See Note 22 for additional information.

## Q. Pending Changes in Accounting Principle

Three new accounting standards are effective for the fiscal year ending June 30, 2015.
The purpose of GASB Statement No. 68, Accounting and Financial Reporting for Pensions (an amendment of GASB Statement No. 27) is to improve the information provided by state and local governmental employers about the financial support for pension plans administered through certain trusts. For defined
benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. In addition, this Statement details the recognition and disclosure requirements for employers with liabilities to a defined benefit pension plan. The State is currently evaluating the impact of this standard on future financial statements.
GASB Statement No. 69, Government Combinations and Disposals of Government Operations, establishes accounting and financial reporting standards for government combinations and disposals of government operations. The State is currently evaluating the impact of this standard on future financial statements.

GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date (an amendment of GASB Statement No. 68) addresses an issue regarding application of the transition provisions of GASB Statement No. 68, which relates to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. The State is currently evaluating the impact of this standard on its June 30, 2015, financial statements.

## 2. DEPOSITS AND INVESTMENTS

The State's investment policies are governed by statute and the Oregon Investment Council (Council). The State Treasurer (Treasurer) is the investment officer for the Council and is responsible for the funds on deposit with the Oregon State Treasury (Treasury). In accordance with Oregon statutes, the investment funds are invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. The Treasurer is authorized to use demand deposit accounts, fixed income investments, and direct equity investments, although the majority of equity investments are currently directed by external investment managers under contract with the Council. Furthermore, common stock investments are limited to not more than 50 percent of the moneys contributed to the Oregon Public Employees Retirement Fund (OPERF) and the Industrial Accident Fund (SAIF Corporation) and not more than 65 percent of the other trust and endowment funds managed by the Council or the Treasury. The Deferred Compensation Fund, the Education Stability Fund, the State Board of Higher Education, and Common School Fund may also invest in common stock.

The Treasurer maintains the Oregon Short-Term Fund (OSTF), a cash and investment pool that is available for use by all funds and local governments. Oregon reports the State's portion of the pool within the funds of the State. The portion of the pool belonging to local governments is reported in an investment trust fund. Because the pool operates as a demand deposit account, each fund's portion of the pool is classified on the financial statements as cash and cash equivalents. A separate financial report for the OSTF is prepared by the Treasurer. Copies of the report may be obtained from the Oregon State Treasury, 350 Winter Street NE, Suite 100, Salem, Oregon 97301-3896, or from the Treasury's website at:
http://www.oregon.gov/treasury/Divisions/Investment/Pages/Oregon-Short-Term-Fund-(OSTF).aspx
The Treasurer also maintains the Oregon Intermediate-Term Pool (OITP), an investment pool that is available for use by state agencies with statutory authority, and limited external participants. Oregon reports the State's portion of the pool within the funds of the State. The portion of the pool belonging to local governments is reported in an investment trust fund. A separate financial report for the OITP is prepared by the Treasurer. Copies of the report may be obtained from the Oregon State Treasury, 350 Winter St NE, Suite 100, Salem, Oregon 97301-3896, or from the Treasury's website at:

## http://www.oregon.gov/treasury/Divisions/Investment/Pages/Oregon-Intermediate-Term-Pool-(OITP)-.aspx

The Treasurer also makes short-term and long-term investments, which are held separately by several of the State's funds. The Treasury's direct investments in short-term securities are limited by portfolio rules established by the OSTF Board and the Council. Other investments are made directly by state agencies with the approval of the Treasurer.

## A. Custodial Credit Risk

## Custodial Credit Risk for Deposits

The custodial credit risk for deposits is the risk that, in the event of a depository financial institution failure, the State will not be able to recover deposits or collateral securities that are in the possession of an outside party. The State does not have a formal policy regarding custodial credit risk for deposits. However, banking regulations and Oregon law establish the insurance and collateral requirements for deposits in the OSTF.

Oregon Revised Statutes (ORS), Chapter 295, governs the collateralization of public funds. Depositories are required to pledge collateral against any public fund deposits in excess of deposit insurance amounts. This requirement provides additional protection for public funds in the event of a depository failure or loss. ORS Chapter 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable.

ORS Chapter 295 provides the statutory authority for the Public Funds Collateralization Program (PFCP). The Treasury uses an internally-developed web application to administer the PFCP and facilitate depository, custodian, and public official compliance with ORS Chapter 295. Under the PFCP, depositories are required to report quarterly to the Treasury, providing quarter-end public fund balances in excess of Federal Deposit Insurance Corporation (FDIC) or National Credit Union Administration (NCUA) limits. Depositories are also required to report their net worth and capitalization information. The FDIC or NCUA assigns each bank or credit union a capitalization category quarterly: well capitalized, adequately capitalized, or undercapitalized. Based on this information, the depository's minimum collateral required to be pledged with the custodian and the maximum liability in the pool of all depositories are calculated for the next quarter. The maximum liability is reported to the depository, the Treasury, and the custodian.

Barring any exceptions, a depository is required to pledge collateral valued at no less than 10 percent of its last reported uninsured public fund deposits if the depository is well capitalized and as much as 110 percent if the depository is adequately capitalized, undercapitalized, or assigned to pledge 110 percent by Treasury.

There are three exceptions to this calculation, and any exceptions are required to be collateralized at 100 percent.

1. A depository may not accept public fund deposits from one depositor in excess of the depository's net worth. If the depository has a drop in net worth that takes it out of compliance, the depository is required to post 100 percent collateral on any amount the depositor has in excess of the depository's net worth while working to eliminate that excess.
2. A depository may not hold aggregate public funds in excess of a percentage of the depository's net worth based on its capitalization category ( 100 percent for undercapitalized, 150 percent for adequately capitalized, 200 percent for well capitalized) unless approved for a period of 90 days or less by the Treasury.
3. A depository may hold in excess of 30 percent of all aggregate public funds reported by all depository's holding Oregon public funds, only if the excess is collateralized at 100 percent.

Where interest-bearing balances within the OSTF exceed the FDIC or NCUA amount of $\$ 250$ thousand, the balances are covered by collateral held in the PFCP.

As of June 30, 2014, $\$ 1.9$ billion in other depository balances were exposed to custodial credit risk as the balances were uninsured and uncollateralized.

## Custodial Credit Risk for Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the State will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The Council has no formal policy regarding the holding of securities by a custodian or counterparty. For the year ended June 30, 2014, the State had $\$ 295$ million of investments exposed to custodial credit risk. Investments with the trustee of Oregon Housing and Community Services Department (OHCSD) consisted of $\$ 1.7$ million in U.S. Treasury obligations, $\$ 288.1$ million in U.S. Agency securities, and $\$ 5.2$ million in municipal bonds. They are held at the Federal Reserve under the name of OHCSD's bond trustee for the benefit of OHCSD.

## B. Investments - Primary Government (Excluding the OPERF)

## Investments Managed by Treasury

Investments of the primary government (excluding the OPERF) held by the Treasurer require the exercise of prudent and reasonable care in the context of a fund's investment portfolio and as part of an overall investment strategy. The Treasurer is required to diversify investments unless it is not prudent to do so. In addition, the Treasurer must exercise reasonable care to incorporate risk and return objectives suitable to the particular investment fund. Each Treasury fund has a policy and procedure that addresses objectives and strategies.

## Interest Rate Risk

Investment policy for fixed income investments under the direct management of the Treasurer generally limits the time horizon of the portfolio to an average maturity of 1 to 5 years. In addition, externally managed fixed income investment funds are required by policy to maintain an average bond duration level within 20 percent of the benchmark bond index. For investments not under the management of the Treasurer, there are no formal policies on interest rate risk. Investment objectives and strategies of the primary government (excluding the OPERF) are based on credit quality, asset diversification, staggered maturities, and in some portfolios duration. For variable rate securities, the next interest rate reset date is used instead of the maturity date.

## Credit Risk

Investment policies for fixed income investments under the management of the Treasurer require that the portfolio maintain an average Standard and Poor's (S\&P) credit quality of AA or A, as determined for each investment fund. For investments not under management of the Treasurer, there are no formal policies on credit risk.

The credit rating for the investments at Treasury held within the governmental funds, excluding the Common School Fund, and using the segmented time distribution method at June 30, 2014 (in thousands):

| Reporting Fund ${ }^{1}$ | Investment Type | Credit <br> Rating ${ }^{2}$ | Investment Maturities (in years) |  |  |  | Balance at June 30, 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Less than 1 | 1 to 5 | 6 to 10 | More than 10 or none |  |
| Public Transportation | Asset Backed | AAA | \$ | \$ 1,124 | \$ - | \$ - | \$ 1,124 |
|  |  |  | - | 1,124 | - | - | 1,124 |
|  | U.S. Federal agency debt | AA | - | 17,806 | - | - | 17,806 |
|  |  |  | - | 17,806 | - | - | 17,806 |
|  | Corporate bonds | AA | - | 1,014 | - | - | 1,014 |
|  |  | A | 3,750 | 13,182 | - | - | 16,932 |
|  |  | BBB | 21,804 | 20,077 | - | - | 41,881 |
|  |  |  | 25,554 | 34,273 | - | - | 59,827 |
|  |  |  | 25,554 | 53,203 | - | - | 78,757 |
| Employment Services | U.S. Treasury securities ${ }^{2}$ | Exempt | - | - | 4,736 | - | 4,736 |
|  |  |  | - | - | 4,736 | - | 4,736 |
|  | U.S. Federal agency debt | AA | - | 17,488 | 1,931 | - | 19,419 |
|  |  |  | - | 17,488 | 1,931 | - | 19,419 |
|  | U.S. Federal agency mortgages | Not rated | - | - | - | 3,542 | 3,542 |
|  |  |  | - | - | - | 3,542 | 3,542 |
|  | Asset backed securities | AAA | - | 1,527 | - | - | 1,527 |
|  |  |  | - | 1,527 | - | - | 1,527 |
|  | Collateralized mortgage obligations | AAA | 3,536 | - | - | - | 3,536 |
|  |  |  | 3,536 | - | - | - | 3,536 |
|  | Municipal bonds | AA | - | 498 | 4,284 | - | 4,782 |
|  |  | B | - | - | 230 | - | 230 |
|  |  |  | - | 498 | 4,514 | - | 5,012 |
|  | Corporate bonds | AA | - | 3,176 | - | - | 3,176 |
|  |  | A | 4,010 | 9,276 | 3,756 | - | 17,042 |
|  |  | BBB | 7,821 | 18,773 | 11,112 | - | 37,706 |
|  |  | B | - | 7,829 | - | - | 7,829 |
|  |  |  | 11,831 | 39,054 | 14,868 | - | 65,753 |
|  | Oregon Intermediate Term Pool ${ }^{3}$ | Not rated | 17,413 | - | - | - | 17,413 |
|  |  |  | 17,413 | - | - | - | 17,413 |
|  | International debt securities | AAA | - | - | 4,479 | - | 4,479 |
|  |  |  | - | - | 4,479 | - | 4,479 |
|  |  |  | 32,780 | 58,567 | 30,528 | 3,542 | 125,417 |
| Residential Assistance | U.S. Federal agency debt | AA | - | 5,055 | - | - | 5,055 |
|  | U.S. Treasury securities ${ }^{2}$ | Exempt | - | 10,273 | - | - | 10,273 |
|  |  |  | - | 15,328 | - | - | 15,328 |
| Business Development | Oregon Intermediate Term Pool ${ }^{3}$ | Not rated | 23,074 | - | - | - | 23,074 |
|  |  |  | 23,074 | - | - | - | 23,074 |
|  |  |  | \$ 81,408 | \$ 127,098 | \$ 30,528 | \$ 3,542 | 242,576 |
| General | Alternative Equities | N/A |  |  |  |  | 12,220 |
| Educational Support | Alternative Equities | N/A |  |  |  |  | 44,099 |
|  |  |  |  |  |  |  | 56,319 |
| Total |  |  |  |  |  |  | \$ 298,895 |

${ }^{1}$ See separate Common School Fund schedule.
${ }^{2}$ Investments of $\$ 15,009$ of U.S. Treasury obligations are explicitly guaranteed by the U.S. government and, therefore, are exempt from credit risk disclosure requirements.
${ }^{3}$ See separate Oregon Intermediate Term Pool schedule.

The credit rating for the Common School Fund's investments held at Treasury and using the segmented time distribution method at June 30, 2014 (in thousands):

| Investment Type | Credit <br> Rating ${ }^{1}$ | Investment Maturities (in years) |  |  |  |  |  |  | $\begin{gathered} \text { Balance at June } \\ 30,2014 \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Less than 1 | 1 to 5 |  | 6 to 10 |  | More than 10 or none |  |  |  |
| U.S. Treasury obligations | Exempt | \$ | \$ | 3,419 | \$ | 437 | \$ | 5,949 | \$ | 9,805 |
| U.S. Treasury strips | Exempt | - |  | - |  | 203 |  | - |  | 203 |
| U.S. Treasury TIPS | Exempt | - |  | - |  | 1,974 |  | 1,967 |  | 3,941 |
| U.S. Federal agency debt | AA | - |  | - |  | - |  | 121 |  | 121 |
|  | Not rated | 3,000 |  | - |  | - |  | - |  | 3,000 |
| U.S. Federal agency mortgages | AAA | 18 |  | - |  | - |  | - |  | 18 |
|  | Not rated | 3,399 |  | 119 |  | 29 |  | 42,170 |  | 45,717 |
|  |  | 6,417 |  | 3,538 |  | 2,643 |  | 50,207 |  | 62,805 |
| Non-U.S. government debt | A | - |  | - |  | 448 |  | - |  | 448 |
|  | BBB | - |  | - |  | - |  | 687 |  | 687 |
|  |  | - |  | - |  | 448 |  | 687 |  | 1,135 |
| Corporate bonds | AA | - |  | 250 |  | - |  | 62 |  | 312 |
|  | A | 311 |  | 3,275 |  | 4,817 |  | 2,414 |  | 10,817 |
|  | BBB | 578 |  | 5,133 |  | 9,213 |  | 7,928 |  | 22,852 |
|  | BB | 51 |  | 71 |  | 836 |  | 1,589 |  | 2,547 |
|  | B | - |  | 79 |  | 128 |  | 77 |  | 284 |
|  | CCC | - |  | 30 |  | - |  | - |  | 30 |
|  |  | 940 |  | 8,838 |  | 14,994 |  | 12,070 |  | 36,842 |
| International debt securities | AA | - |  | 211 |  | 21 |  | 264 |  | 496 |
|  | A | - |  | 891 |  | 2,070 |  | 2,140 |  | 5,101 |
|  | BBB | - |  | 1,365 |  | 3,012 |  | 3,164 |  | 7,541 |
|  | BB | - |  | 106 |  | 2,127 |  | - |  | 2,233 |
|  | B | - |  | - |  | 10 |  | 143 |  | 153 |
|  | Not rated | - |  | 61 |  | - |  | 789 |  | 850 |
|  |  | - |  | 2,634 |  | 7,240 |  | 6,500 |  | 16,374 |
| Asset backed securities | AAA | 1,297 |  | - |  | - |  | - |  | 1,297 |
|  | AA | 1,495 |  | - |  | - |  | - |  | 1,495 |
|  | A | 1,901 |  | - |  | - |  | 43 |  | 1,944 |
|  | BBB | 475 |  | 5 |  | - |  | - |  | 480 |
|  | BB | 438 |  | - |  | - |  | - |  | 438 |
|  | B | 332 |  | - |  | - |  | - |  | 332 |
|  | CCC | 294 |  | - |  | - |  | - |  | 294 |
|  | CC | 2,296 |  | - |  | - |  | - |  | 2,296 |
|  |  | 8,528 |  | 5 |  | - |  | 43 |  | 8,576 |
| Collateralized mortgage obligations | AAA | 518 |  | - |  | - |  | 305 |  | 823 |
|  | AA | 236 |  | - |  | - |  | - |  | 236 |
|  | A | 1,438 |  | - |  | - |  | 292 |  | 1,730 |
|  | BBB | 2,248 |  | - |  | - |  | 506 |  | 2,754 |
|  | BB | 652 |  | - |  | - |  | 323 |  | 975 |
|  | B | 4,234 |  | - |  | - |  | 309 |  | 4,543 |
|  | CCC | 2,657 |  | - |  | - |  | 254 |  | 2,911 |
|  | CC | 1,860 |  | - |  | - |  | - |  | 1,860 |
|  | Not rated | 229 |  | - |  | - |  | 232 |  | 461 |
|  |  | 14,072 |  | - |  | - |  | 2,221 |  | 16,293 |
| Domestic mutual funds - debt | Not rated | - |  | - |  | - |  | 223,382 |  | 223,382 |
| International mutual funds - debt | Not rated | - |  | - |  | - |  | 8,265 |  | 8,265 |
|  |  | \$ 29,957 | \$ | 15,015 | \$ | 25,325 | \$ | 303,375 |  | 373,672 |
| Domestic equity securities | N/A |  |  |  |  |  |  |  |  | 290,832 |
| International equity securities | N/A |  |  |  |  |  |  |  |  | 319,416 |
| Domestic mutual funds - equity | N/A |  |  |  |  |  |  |  |  | 229,490 |
| Domestic real estate | N/A |  |  |  |  |  |  |  |  | 6,647 |
| International real estate | N/A |  |  |  |  |  |  |  |  | 3,260 |
| International rights and warrants | N/A |  |  |  |  |  |  |  |  | 89 |
| Lehman Brothers | N/A |  |  |  |  |  |  |  |  | 22 |
| Private equity holdings | N/A |  |  |  |  |  |  |  |  | 117,646 |
|  |  |  |  |  |  |  |  |  |  | 967,402 |
| Total ${ }^{2}$ |  |  |  |  |  |  |  |  | \$ | 1,341,074 |

${ }^{1}$ Investments of $\$ 9,805$ in U.S. Treasury obligations, $\$ 203$ in U.S. Treasury Strips, $\$ 3,941$ in U.S. Treasury InflationProtected Securities (TIPS), and $\$ 8,351$ in Government National Mortgage Association (GNMA), which are reported within U.S. Federal agency mortgages, are explicitly guaranteed by the U.S. government and, therefore, are exempt from credit risk disclosure requirements.
${ }^{2} \$ 1,101$ in real estate investments are held outside Treasury. See separate schedule.

The Oregon Intermediate Term Pool (OITP) is an external investment pool managed by the Treasurer. It is expected to provide a total return consistent with an investment grade quality, short duration diversified fixed income portfolio. The credit rating for the investments held within the OITP using the average modified duration method at June 30, 2014 (in thousands):
$\left.\begin{array}{lcrr} & & \begin{array}{c}\text { Credit } \\ \text { Rating }\end{array} & \begin{array}{c}\text { Average } \\ \text { Modified }\end{array} \\ \text { Investment Type } & \text { Bane 30, 2014 } \\ \text { Duration } \\ \text { (in years) }\end{array}\right)$

## State of Oregon

## Notes to the Financial Statements

The credit rating for the investments at Treasury held within the proprietary funds, excluding the University System Fund, and using the segmented time distribution method at June 30, 2014 (in thousands):

| Reporting Fund | Investment Type | Credit <br> Rating ${ }^{2}$ | Investment Maturities (in years) |  |  |  | Balance at June 30, 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Less than 1 | 1 to 5 | 6 to 10 | More than 10 or none |  |
| Housing and |  |  |  |  |  |  |  |
| Community | U.S. Treasury obligations | Exempt | \$ | \$ | \$ 1,086 | \$ 3,411 | \$ 4,497 |
| Services ${ }^{1}$ | U.S. Federal agency debt | AA | - | - | - | 10,545 | 10,545 |
|  |  |  | - | - | 1,086 | 13,956 | 15,042 |
| Lottery | U.S. Treasury strips | Exempt | 8,065 | 33,566 | 33,698 | 44,704 | 120,033 |
| Operations | U.S. Federal agency strips | Not rated | 4,180 | 7,361 | 2,393 | 53 | 13,987 |
|  |  |  | 12,245 | 40,927 | 36,091 | 44,757 | 134,020 |
|  | Oregon Intermediate Term |  |  |  |  |  |  |
| Veterans' Loan | Pool ${ }^{3}$ | Not rated | 10,145 | - | - | - | 10,145 |
|  |  |  | 10,145 | - | - | - | 10,145 |
| Central Services | U.S. Treasury obligations | Exempt | - | - | 7,361 | - | 7,361 |
|  |  |  | - | - | 7,361 | - | 7,361 |
|  | U.S. Federal agency debt | AA | - | 17,886 | - | - | 17,886 |
|  |  |  | - | 17,886 | - | - | 17,886 |
|  | U.S. Federal agency mortgages | Not rated | - | - | 1,958 | - | 1,958 |
|  |  |  | - | - | 1,958 | - | 1,958 |
|  | Asset backed securities | AAA | - | 1,527 | - | - | 1,527 |
|  |  |  | - | 1,527 | - | - | 1,527 |
|  | Corporate bonds | AA | 2,510 | 7,940 | 1,561 | - | 12,011 |
|  |  | A | 7,008 | 6,979 | 1,107 | - | 15,094 |
|  |  | BBB | 1,891 | 1,427 | 2,625 | - | 5,943 |
|  |  |  | 11,409 | 16,346 | 5,293 | - | 33,048 |
|  | Non-U.S. government debt | AAA | - | - | 2,544 | - | 2,544 |
|  |  | AA | - | 5,100 | - | - | 5,100 |
|  |  |  | - | 5,100 | 2,544 | - | 7,644 |
|  |  |  | 11,409 | 40,859 | 17,156 | - | 69,424 |
| Special Public Works | Oregon Intermediate Term |  |  |  |  |  |  |
|  | Pool ${ }^{3}$ | Not rated | 10,253 | - | - | - | 10,253 |
|  |  |  | 10,253 | - | - | - | 10,253 |
| Total |  |  | \$ 44,052 | \$ 81,786 | \$ 54,333 | \$ 58,713 | \$ 238,884 |

${ }^{1} \$ 295,015$ in investments are held outside of Treasury. See separate schedule.
${ }^{2}$ Investments of $\$ 11,858$ in U.S. Treasury obligations and $\$ 120,033$ in U.S. Treasury strips are explicitly guaranteed by the U.S. government and, therefore, are exempt from credit risk disclosure requirements.
${ }^{3}$ See separate Oregon Intermediate Term Pool schedule.

The credit rating and average effective duration for the University System Fund's investments held at Treasury at June 30, 2014 (in thousands):

| Investment Type | Credit <br> Rating ${ }^{1}$ | Balance at June 30, 2014 |  | Average Effective Duration (in years) |
| :---: | :---: | :---: | :---: | :---: |
| U.S. Treasury securities | Exempt | \$ | 3,713 |  |
|  |  |  | 3,713 | 6.43 |
| U.S. Federal agency debt | AA |  | 31,643 |  |
|  | Not rated |  | 18,073 |  |
|  |  |  | 49,716 | 3.32 |
| Corporate bonds | AA |  | 9,528 |  |
|  | A |  | 36,305 |  |
|  | BBB |  | 20,784 |  |
|  |  |  | 66,617 | 3.05 |
| Municipal bonds | AAA |  | 3,940 |  |
|  | AA |  | 4,800 |  |
|  |  |  | 8,740 | 2.88 |
| Mutual funds - Domestic fixed income | Not rated |  | 61,793 |  |
|  |  |  | 61,793 | 3.24 |
| Non-U.S. government securities | AAA |  | 2,544 |  |
|  | A |  | 5,047 |  |
|  |  |  | 7,591 | 6.59 |
| International corporate debt securities | AA |  | 2,510 |  |
|  | A |  | 4,147 |  |
|  | BBB |  | 2,011 |  |
|  |  |  | 8,668 | 0.92 |
| Collateralized mortgage obligations | AAA |  | 17,034 |  |
|  | AA |  | 415 |  |
|  |  |  | 17,449 | 1.75 |
| Asset backed securities | AAA |  | 13,777 | 2.63 |
| Money market fund | N/A |  | 7,776 | 0.50 |
| Equity investments | N/A |  | 41,760 | N/A |
| Real estate and real estate mortgages | N/A |  | 2,693 | N/A |
| Alternative equities | N/A |  | 13,648 | N/A |
| Less: University System amounts recorded as cash |  |  | $(4,781)$ |  |
| Total |  | \$ | 299,160 |  |

[^1]
## Investments not Managed by Treasury

For investments held outside of the Treasury, statutes govern the placement of funds with outside parties as part of trust agreements or mandatory asset holdings by regulatory agencies. The credit rating and segmented time distribution for investments held outside Treasury as of June 30, 2014 (in thousands):

| Reporting Fund | Investment Type | Credit <br> Rating ${ }^{3}$ | Investment Maturities (in years) |  |  |  |  |  |  | $\begin{gathered} \text { Balance at } \\ \text { June } 30, \\ 2014 \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Less than 1 | 1 to 5 |  | 6 to 10 |  | More than 10 or none |  |  |  |
| Common School | U.S. Treasury strips ${ }^{1}$ | Exempt | \$ 2 | \$ | 2 | \$ | 3 | \$ | - | \$ | 7 |
|  | U.S. Federal agency strips ${ }^{1}$ | AAA | - |  | - |  | 1 |  | - |  | 1 |
|  | Municipal bonds ${ }^{1}$ | AAA | 5 |  | 14 |  | - |  | - |  | 19 |
|  | Domestic mutual funds - debt ${ }^{1}$ | Not rated | 3,120 |  | - |  | - |  | - |  | 3,120 |
|  |  |  | 3,127 |  | 16 |  | 4 |  | - |  | 3,147 |
| Revenue Bond | GICs ${ }^{4}$ | N/A | - |  | 18,433 |  | - |  | 2,524 |  | 20,957 |
|  |  |  | - |  | 18,433 |  | - |  | 2,524 |  | 20,957 |
| Housing and Community | U.S. Treasury obligations | Exempt | - |  | - |  | 1,652 |  | - |  | 1,652 |
| Services | U.S. Federal agency debt | AA | 11,677 |  | 1,034 |  | 10,305 |  | 38,775 |  | 61,791 |
|  |  | A | 225,156 |  | 1,201 |  | - |  | - |  | 226,357 |
|  |  |  | 236,833 |  | 2,235 |  | 11,957 |  | 38,775 |  | 289,800 |
|  | Municipal bonds | AAA | - |  | - |  | - |  | 1,200 |  | 1,200 |
|  |  | AA | - |  | - |  | - |  | 4,015 |  | 4,015 |
|  |  |  | - |  | - |  | - |  | 5,215 |  | 5,215 |
|  |  |  | 236,833 |  | 2,235 |  | 11,957 |  | 43,990 |  | 295,015 |
| Private | U.S. Treasury obligations | Exempt | 36 |  | 210 |  | 1 |  | 67 |  | 314 |
| Purpose Trust | Domestic mutual funds - debt | N/A | 7 |  | - |  | - |  | 528 |  | 535 |
|  | Annuity contracts | N/A | - |  | - |  | - |  | 536 |  | 536 |
|  |  |  | 43 |  | 210 |  | 1 |  | 1,131 |  | 1,385 |
| Agency | U.S. Treasury obligations ${ }^{2}$ | Exempt | 14,491 |  | 45,692 |  | 881 |  | - |  | 61,064 |
|  | Municipal bonds ${ }^{2}$ | Not rated | 2,019 |  | 3,489 |  | - |  | - |  | 5,508 |
|  |  |  | 16,510 |  | 49,181 |  | 881 |  | - |  | 66,572 |
|  |  |  | \$ 256,513 | \$ | 70,075 | \$ | 12,843 | \$ | 47,645 |  | 387,076 |
| Common School | Real estate | N/A |  |  |  |  |  |  |  |  | 1,101 |
|  | Alternative equities ${ }^{1}$ | N/A |  |  |  |  |  |  |  |  | 13 |
|  | Domestic equity securities ${ }^{1}$ | N/A |  |  |  |  |  |  |  |  | 6,426 |
| Private Purpose Trust | Domestic equity securities | N/A |  |  |  |  |  |  |  |  | 107 |
| Total |  |  |  |  |  |  |  |  |  | \$ | 394,723 |

${ }^{1}$ Some investments (along with certain cash deposits) are reported as part of custodial assets on the balance sheet.
${ }^{2}$ Some investments (along with certain cash deposits) are reported as receivership assets on the statement of fiduciary net position.
${ }^{3}$ Investments of $\$ 63,030$ in U.S. Treasury obligations and $\$ 7$ in U.S. Treasury strips are explicitly guaranteed by the U.S. government and therefore exempt from credit risk disclosure requirements.
${ }^{4}$ Guaranteed investment contracts.

## Investments of the Oregon Short-Term Fund (OSTF)

The OSTF is a short-term investment vehicle. A number of local governments in Oregon as well as all state agencies participate in the OSTF. Because the OSTF acts as a demand deposit account, both the cash and investments within the OSTF are shown as cash and cash equivalents on the balance sheet and statement of net position. The external portion of the OSTF is reported within the Investment Trust Fund. The OSTF staff manages interest rate risk by limiting the maturity of the investments. The portfolio rules require that at least 50 percent of the portfolio mature or reset within 93 days; not more than 25 percent of the portfolio may mature or
reset in over a year; and no investments may mature or reset over three years from settlement date. For variable rate securities, the next interest rate reset date is used instead of the maturity date. For variable rate securities in a fixed rate period that will switch to variable rate at a later date, the maturity is based on the final maturity of the security, not the next variable reset date. For fixed rate securities with a put option, the date upon which the put option is fully exercisable for at least $100 \%$ of the face value is used instead of the maturity date, and for variable rate securities with a put option, the earlier of the next variable reset date or the put date is used instead of maturity date.

Interest rate and credit risk for the OSTF investments as of June 30, 2014 (in thousands):

| Investment Type | Credit Rating | Investment Maturities |  |  |  |  |  | Greater Than Three Years |  | Balance at June 30, 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Up to 93 Days |  | $\begin{gathered} 94 \text { to } 366 \\ \text { Days } \\ \hline \end{gathered}$ |  | One to Three Years |  |  |  |  |  |
| U.S. Treasury notes | Exempt ${ }^{3}$ | \$ | 606,297 | \$ | 688,544 | \$ | 940,806 | \$ | - | \$ | 2,235,647 |
| Federal agency debt | AA |  | 772,545 |  | 277,631 |  | 624,815 |  | - |  | 1,674,991 |
|  | Not rated ${ }^{3}$ |  | 45,755 |  | 174,908 |  | - |  | - |  | 220,663 |
| Federal agency discount notes | Not rated ${ }^{3}$ |  | 1,020,981 |  | 38,187 |  | - |  | - |  | 1,059,168 |
| Commercial paper | A |  | 130,000 |  | - |  | - |  | - |  | 130,000 |
| Corporate bonds | AAA |  | 50,024 |  | - |  | - |  | - |  | 50,024 |
|  | AA |  | 776,779 |  | - |  | 335,638 |  | - |  | 1,112,417 |
|  | A |  | 2,903,714 |  | 188,563 |  | 710,455 |  | 49,971 |  | 3,852,703 |
|  | BBB ${ }^{1}$ |  | 692,403 |  | 90,337 |  | 525,723 |  | - |  | 1,308,463 |
| Municipal commercial paper | A |  | 494,969 |  | 60,000 |  | - |  | - |  | 554,969 |
| Municipals | AA |  | 100,063 |  | 20,026 |  | 7,022 |  | - |  | 127,111 |
|  | A |  | - |  | 25,062 |  | 15,000 |  | - |  | 40,062 |
| Non-U.S. government commercial paper | A |  | 64,995 |  | - |  | - |  | - |  | 64,995 |
| Non-U.S. government debt | AAA |  | - |  | 43,544 |  | 5,870 |  | - |  | 49,414 |
|  | AA |  | 211,819 |  | 50,330 |  | 163,646 |  | - |  | 425,795 |
|  | A |  | 12,081 |  | - |  | 46,900 |  | - |  | 58,981 |
| Time certificates of deposit | Not rated ${ }^{2}$ |  | 87,700 |  | - |  | - |  | - |  | 87,700 |
| Total |  | \$ | 7,970,125 | \$ | 1,657,132 | \$ | 3,375,875 | \$ | 49,971 | \$ | 13,053,103 |

${ }^{1}$ Securities rated BBB continue to meet the investment quality rules of the OSTF because they have at least one rating of S\&P A-, Moody's A3 or Fitch A-.
${ }^{2}$ Time certificates of deposit are considered deposits for purposes of credit quality and are fully covered by FDIC and state PFCP programs.
${ }^{3}$ GASB Statement 40 states that U.S. federal debt is considered to be without risk. For credit quality rules, federal debt is considered to be the highest quality, except when rated differently, as shown above.

OSTF investment policies provide for a minimum composite weighted average credit quality rating for the fund's holdings to be the equivalent of an AA Standard and Poor's (S\&P) rating. The current minimums for corporate notes are an S\&P rating of A-, Moody's of A3, or Fitch of A-. Commercial paper is required to have a minimum short-term credit rating at the time of purchase from two of three ratings services with current minimum ratings from S\&P of A-1, Moody's of P-1, and Fitch of F-1. Foreign government securities are required to have minimum credit ratings from S\&P of AA-, Moody's of Aa3, or Fitch of AA-. Occasionally, securities are downgraded but OSTF policies allow them to be retained at the Senior Investment Officer's discretion. Rating groups were determined using the lowest actual rating from S\&P, Moody's, or Fitch.

## Interest Rate Sensitive Investments

As of June 30, 2014, the primary government held approximately $\$ 128.8$ million in debt instruments backed by pooled mortgages, to-be-announced federal agency-issued mortgage pools, collateralized mortgage obligations, or fixed-rate mortgages. These securities represent a stream of principal and interest payments from underlying mortgages. Assets with these characteristics are susceptible to prepayment by the mortgage
holders, which may result in a decrease in total interest realized. The value of these securities can be volatile as interest rates fluctuate. Additionally, the risk of default exists and collateral held may potentially be insufficient to cover the principal due. In addition, the primary government held approximately $\$ 31.4$ million of asset-backed securities collateralized primarily by automobile, equipment lease, and student loan receivables.

## Concentration of Credit Risk

Investment policies for fixed income investments under the management of the Treasurer generally limit investments in a single issuer to 5 percent of the portfolio, with the exception of securities of the U.S. government and U.S. agencies. For investments not under the management of the Treasurer, there are no formal policies on concentration of credit risk. At June 30, 2014, there was one issuer that exceeded 5 percent of the primary government's holdings (excluding the OPERF): $\$ 1.6$ billion ( 9.6 percent) in Federal Home Loan Bank (FHLB).

The Oregon Housing and Community Services Department also carried concentration of credit risk with 79.6 percent of the department's total investments in FHLB, and 6.4 percent in Federal National Mortgage Association (FNMA) securities.

The Oregon State Lottery's investments included $\$ 14$ million (10.4 percent) in the Resolution Funding Corporation (RFC), a U.S. government agency. The U.S. government does not explicitly guarantee these investments. However, interest payments are backed by the U.S. government, and the principal is protected by the purchase of zero-coupon bonds with an equivalent face value.

None of the investments held by Oregon University System, other than securities of the U.S. government and U.S. agencies, exceeded 5 percent for any single issuer or individual issue.

The aggregated nonmajor enterprise fund total investments were $\$ 20.4$ million ( 100 percent) invested in the Oregon Intermediate-term Pool.

Within the major governmental funds, the Public Transportation Fund's investments included $\$ 10.3$ million (13.1 percent) in FNMA, $\$ 5.7$ million ( 7.2 percent) in Caisse Centrale, $\$ 5.1$ million ( 6.4 percent) in Tate \& Lyle International Finance, $\$ 5$ million ( 6.4 percent) in Goldman Sachs, and $\$ 5$ million ( 6.3 percent) in the Federal Home Loan Mortgage Company (FHLMC).

The aggregated nonmajor governmental funds' total investments included $\$ 15$ million ( 6.6 percent) in FHLMC. These funds also held nonparticipating guaranteed investment contracts with the following concentrations: $\$ 14.8$ million ( 6.5 percent) in Bank of America and $\$ 6.2$ million ( 2.7 percent) in American International Group.

The Central Services Fund held $\$ 17.9$ million ( 25.8 percent) of its investments in FHLMC, $\$ 7.9$ million ( 11.4 percent) in NCUA Guaranteed Notes, $\$ 5.1$ million ( 7.4 percent) in Province of Ontario bonds, and $\$ 3.5$ million ( 5.1 percent) in General Electric Capital.

## Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. Oregon state agencies are required to deposit moneys in state-qualified depositories under Oregon law. Exceptions due to foreign field offices and related circumstances are approved by the Treasurer. International debt securities denominated in U.S. dollars are not subject to currency risk if the investment's obligations will be paid in U.S. dollars. Investment policies for fixed income investments under the management of the Treasurer generally prohibit investments in non-dollar denominated securities. The Common School Fund is allowed to invest in non-dollar denominated securities. For investments not under the management of the Treasurer, there are no formal policies on foreign currency risk.

Deposits and investments exposed to foreign currency risk for the primary government (excluding the OPERF) as of June 30, 2014 (in thousands):

Deposits and Investments (U.S. Dollars)

| Foreign Currency Denomination | Deposits and Investments (U.S. Dollars) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Deposits |  | International Equity Securities |  | International Debt Securities |  | Real Estate Investment Trust |  | Repos |  | Rights and Warrants |  | Total |  |
| Australian dollar | \$ | 80 | \$ | 12,336 | \$ | - | \$ | 907 | \$ | - | \$ | - | \$ | 13,323 |
| Brazilian real |  | - |  | - |  | 230 |  | - |  | - |  | - |  | 230 |
| British sterling pound |  | 40 |  | 36,488 |  | - |  | 298 |  | - |  | - |  | 36,826 |
| Canadian dollar |  | 87 |  | 27,607 |  | - |  | - |  | - |  | - |  | 27,694 |
| Swiss franc |  | 48 |  | 19,997 |  | - |  | - |  | - |  | - |  | 20,045 |
| Danish krone |  | 29 |  | 6,005 |  | - |  | - |  | - |  | - |  | 6,034 |
| Euro |  | 804 |  | 102,292 |  | - |  | 1,143 |  | - |  | 82 |  | 104,321 |
| Hong Kong dollar |  | 71 |  | 5,258 |  | - |  | 313 |  | - |  | 10 |  | 5,652 |
| Israel new shekel |  | 4 |  | 4,499 |  | - |  | 56 |  | - |  | - |  | 4,559 |
| Japanese yen |  | 449 |  | 57,766 |  | - |  | 542 |  | - |  | - |  | 58,757 |
| Mexican peso |  | 88 |  | - |  | 2,444 |  | - |  | - |  | - |  | 2,532 |
| Norwegian krone |  | 50 |  | 2,808 |  | - |  | 204 |  | - |  | - |  | 3,062 |
| New Zealand dollar |  | 21 |  | - |  | - |  | - |  | - |  | - |  | 21 |
| Singapore dollar |  | 59 |  | 1,738 |  | - |  | 174 |  | 266 |  | - |  | 2,237 |
| Swedish krona |  | 27 |  | 15,285 |  | - |  | - |  | - |  | - |  | 15,312 |
| Total | \$ | 1,857 | \$ | 292,079 | \$ | 2,674 | \$ | 3,637 | \$ | 266 | \$ | 92 | \$ | 300,605 |

## C. Investments - Primary Government - Oregon Public Employees Retirement Fund

The Council establishes policies for the investment of moneys in the OPERF. Policies are based on the primary investment class of each investment manager and do not reflect the classifications of individual holdings as presented in the financial statements. Contracts with individual investment managers provide additional guidelines that vary from manager to manager.

Investments in the OPERF as of June 30, 2014 (in thousands):

| Investment Type | Fair Value |  |
| :--- | ---: | ---: |
| Repurchase agreements | 958 |  |
| U.S. Treasury securities | $2,222,263$ |  |
| U.S. Treasury strips | 28,656 |  |
| U.S. Treasury TIPS | 200,249 |  |
| U.S. Agency debt | 205,389 |  |
| U.S. Agency mortgages | 905,027 |  |
| U.S. Agency mortgage TBAs | 622,483 |  |
| U.S. Agency strips | 54,496 |  |
| International debt securities | $2,181,351$ |  |
| Non-government debt securities | 335,785 |  |
| Corporate bonds | $3,343,075$ |  |
| Bank loans | $2,354,312$ |  |
| Municipal bonds | 46,478 |  |
| Collateralized mortgage obligations | $1,088,247$ |  |
| Asset-backed securities | $1,073,242$ |  |
| Guaranteed investment contracts | 159,757 |  |
| Mutual funds - domestic fixed income | 646,450 |  |
| Mutual funds - international fixed income | 72,468 |  |
| Total debt securities | $15,540,686$ |  |
| Derivatives | 33,999 |  |
| Domestic equity securities | $10,039,388$ |  |
| International equity securities | $12,305,082$ |  |
| Mutual funds - domestic equity | $2,987,680$ |  |
| Mutual funds - global equity | $80,627,606$ |  |
| Mutual funds - international equity | $3,429,200$ |  |
| Mutual funds - target date | 410,146 |  |
| Oregon Savings Growth Plan - self directed | 4,816 |  |
| Limited partnerships and leveraged buyouts | $15,432,634$ |  |
| Real estate and real estate investment trusts | $7,721,840$ |  |
| Alternative equity | $1,016,745$ |  |
| Opportunity portfolio | 900,095 |  |
| $\quad$ Total investments |  |  |
|  |  |  |

## Interest Rate Risk

Interest rate risk is managed within the OPERF using the effective duration methodology. Investment policies require that the fixed income manager positions will maintain a weighted average effective duration within a range of 20 percent of the benchmark's effective duration. There is no policy restriction for non-fixed income investment managers who may hold fixed income positions. As of June 30, 2014, the weighted average duration of the fixed income portfolio was 4.27 years and no individual fixed income investment manager portfolios were outside the policy guidelines.

At June 30, 2014, the OPERF held approximately $\$ 2$ billion in debt instruments backed by pooled mortgages, collateralized mortgage obligations, or fixed-rate mortgages. These securities represent a stream of principal
and interest payments from underlying mortgages. Assets with these characteristics are susceptible to prepayment by the mortgage holders, which may result in a decrease in total interest realized. The value of these securities can be volatile as interest rates fluctuate. Additionally, the risk of default exists and collateral held may potentially be insufficient to cover the principal due. The OPERF also held approximately $\$ 622.5$ million in to-be-announced federal agency-issued mortgage pools. An additional $\$ 1.1$ billion of debt instruments are asset-backed securities backed primarily by automobile, consumer credit receivables, heavy equipment leases, and student loan receivables.

Debt investments of the OPERF as of June 30, 2014 (in thousands):

| Investment Type | Balance at <br> June 30, 2014 | Weighted <br> Average Duration <br> (in years) |
| :--- | ---: | ---: |
| U.S. Treasury securities | $2,202,764$ | 4.12 |
| U.S. Treasury strips | 9,034 | 3.70 |
| U.S. Treasury TIPS | 200,249 | 7.08 |
| U.S. Agency debt | 190,391 | 4.33 |
| U.S. Agency mortgages | 853,341 | 3.79 |
| U.S. Agency mortgage TBAs | 622,483 | 4.28 |
| U.S. Agency strips | 54,496 | 3.74 |
| International debt securities | 295,473 | 6.26 |
| Non-U.S. government debt securities | 13,284 | 10.32 |
| Corporate bonds | $3,193,134$ | 4.37 |
| Bank loans | $1,701,721$ | 5.47 |
| Municipal bonds | 41,262 | 10.00 |
| Collateralized mortgage obligations | 745,327 | 3.32 |
| Asset-backed securities | 965,471 | 1.80 |
| No effective duration: |  |  |
| U.S. Treasury securities |  | 19,500 |

${ }^{1}$ Weighted average maturity

## Credit Risk

Investment policy requires that no more than 30 percent of the OPERF fixed income positions be below investment grade. Securities with a quality rating below BBB- (S\&P) are considered below investment grade. There is no policy restriction on other investment managers who may hold debt securities. As of June 30, 2014, the fair value of below grade investments, excluding unrated securities, is $\$ 3.4$ billion, or 26.8 percent, of total securities subject to credit risk, and the weighted quality rating average is BBB. Overall credit quality deteriorated due to downgrades in both corporate bonds and non-agency mortgages. Unrated securities include $\$ 969.8$ million in bank loans, $\$ 878.7$ million in mutual funds, and $\$ 920.1$ million in other debt securities.

Credit ratings for debt securities within the OPERF as of June 30, 2014 (in thousands):

| Credit Rating | Balance at June 30, 2014 |  |
| :---: | :---: | :---: |
| AAA | \$ | 1,230,470 |
| AA |  | 577,412 |
| A |  | 1,142,960 |
| BBB |  | 2,370,131 |
| BB |  | 748,313 |
| B |  | 2,019,042 |
| CCC |  | 582,690 |
| CC |  | 13,517 |
| C |  | 18,588 |
| D |  | 34,710 |
| Not rated |  | 2,768,558 |
| Not rated ${ }^{1}$ |  | 1,223,664 |
| Total subject to credit risk |  | 12,730,055 |
| U.S. government guaranteed securities |  | 2,810,631 |
| Total | \$ | 15,540,686 |

${ }^{1}$ Federal agency securities, which are not rated by the credit agencies as they carry an implicit guarantee of the U.S. Government

## Concentrations of Credit Risk

The Council's investment policy pertaining to OPERF investments requires that investment managers maintain diversified portfolios. There is no limit on single issuer investments for domestic, global, and international equity fund managers. Policy requires that the asset classes be diversified across their respective markets. Additionally, both passive and active investing strategies are employed, and several external managers engage in active management. Policy provides the following limitations for fixed income investment manager positions:

- There are no restrictions on obligations issued or guaranteed by the U.S. government, U.S. agencies, or government-sponsored enterprises.
- No more than 10 percent of the debt investment portfolio per issuer may be invested in obligations of other national governments.
- No more than 10 percent of the debt investment portfolio per issuer or 25 percent in a single issuer, after meeting additional collateral requirements, can be invested in private mortgage-backed and assetbacked securities. The collateral must be credit-independent of the issuer and the security's credit enhancement generated internally.
- No more than 3 percent of the debt investment portfolio may be invested in other issuers, excluding investments in commingled investments.

At June 30, 2014, no single issuer debt investments exceeded the above guidelines, nor were there investments in any one issuer that represented 5 percent or more of total investments.

## Foreign Currency Risk

Foreign currency and security risk of loss arises from changes in currency exchange rates. Foreign currency risk within the OPERF is controlled via contractual agreements with the investment managers. Investment policies require that no more than 15 percent of the fixed income manager positions may be invested in nondollar denominated securities. Policies for the non-fixed portion of the OPERF are silent regarding this risk. As of June 30, 2014, approximately 3.5 percent of the debt investment portfolio was invested in non-dollar denominated securities.

The OPERF's exposure to foreign currency risk as of June 30, 2014 (in thousands):


# State of Oregon <br> Notes to the Financial Statements 

## D. Investments - Discretely Presented Component Units

## SAIF Corporation (SAIF)

SAIF's investment policies are governed by statute and the Oregon Investment Council (Council). The State Treasurer (Treasurer) is the investment officer for the Council and is responsible for the funds on deposit in the State Treasury. In accordance with ORS 293.726, the investment funds are to be invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. While the Treasurer is authorized to use demand deposit accounts and fixed income investments, equity investment transactions must be directed by external investment managers that are under contract with the Council. Common stock investments are limited to not more than 50 percent of the moneys contributed to the Industrial Accident Fund (SAIF Corporation). However, SAIF's adopted investment policy as approved by the Council limits equity holdings to a range of 7 to 13 percent of the market value of invested assets with a target allocation of 10 percent.

Bond, mortgage-backed, asset-backed, and equity security transactions are recorded on a trade-date basis, generally three business days prior to the settlement date. However, the number of days between trade and settlement dates for mortgage-backed securities can be up to 30 days or longer, depending on the security.

Interest Rate Risk: SAIF's policy for fixed income investments effective September 25, 2013, provides that a duration target be used to manage interest rate risk. The policy calls for the portfolio duration to be within 20 percent of the benchmark duration. The benchmark duration as of December 31, 2013, was 5.97 years, with an acceptable range of 4.78 to 7.16 years. As of that date, the fixed income portfolio's duration was 5.91 years.
The following 2013 maturity distribution schedule includes $\$ 1.2$ billion in interest-rate sensitive securities. As of December 31, 2013, SAIF held $\$ 539$ million of U.S. federal agency mortgage-backed securities and $\$ 333.6$ million of collateralized mortgage obligations. These securities are based on cash flows from principal and interest payments on underlying mortgages. Therefore, they are sensitive to prepayments by mortgagees, which may result from a decline in interest rates. As of December 31, 2013, SAIF held $\$ 312.9$ million of assetbacked securities, which consisted primarily of automobile loan and student loans. The value of these securities can be volatile as interest rates fluctuate. Additional risk inherent with these securities is the unpredictability of default on loans that are the collateral for the debt.

The following schedule presents SAIF's investments by maturity date as of December 31, 2013, using the segmented time distribution method (in thousands):

| Investment Type | Investment Maturities |  |  |  | Balance at December 31, 2013 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Less than 1 | 1 to 5 | 6 to 10 | More than 10 or none |  |
| U.S. Treasury securities | \$ 7,510 | \$ 72,083 | \$ 63,556 | \$ 38,347 | \$ 181,496 |
| U.S. Agency debt | - | 8,123 | 3,182 | 1,420 | 12,725 |
| U.S. Agency mortgages | 79,055 | 154,390 | 80,516 | 225,053 | 539,014 |
| Corporate bonds | 41,870 | 630,263 | 595,177 | 702,500 | 1,969,810 |
| Municipal bonds | 13,248 | 15,794 | 8,189 | 66,469 | 103,700 |
| Collateralized mortgage obligations | 64,861 | 166,805 | 74,700 | 27,223 | 333,589 |
| Asset-backed securities | 68,537 | 136,841 | 57,611 | 49,889 | 312,878 |
| International debt securities | 10,185 | 133,898 | 135,941 | 105,036 | 385,060 |
|  | \$ 285,266 | \$ 1,318,197 | \$ 1,018,872 | \$ 1,215,937 | 3,838,272 |
| BlackRock MSCI ACWI IMI index fund |  |  |  |  | 485,713 |
| Total |  |  |  |  | \$ 4,323,985 |

Expected maturities will differ from contractual maturities, because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

Credit Risk: SAIF's credit risk policy is to maintain a well-diversified investment portfolio. Fixed income holdings shall be the largest component of the portfolio. The policy seeks to maintain an overall fixed income portfolio
quality of at least A or higher. The majority of SAIF's debt securities as of December 31, 2013, were rated by Moody's and Standard \& Poor's, which are nationally recognized statistical rating organizations.
The following schedule represents the ratings of debt securities by investment type as of December 31, 2013, using Moody's or Standard \& Poor's rating scale (in thousands):

| Investment Type | Exempt | AAA | AA | A | BBB | BB | B or below | Not rated | Balance at December 31, 2013 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| U.S. Treasury securities ${ }^{1}$ | \$ 181,496 | \$ | \$ | \$ | \$ | \$ | \$ | \$ | \$ | 181,496 |
| U.S. Agency debt ${ }^{1}$ | 8,515 |  | 1,028 |  |  |  |  | 3,182 |  | 12,725 |
| U.S. Agency mortgages ${ }^{1}$ | 143,062 | - | 395,952 | - | - | - | - | - |  | 539,014 |
| Corporate bonds | - | 19,963 | 167,258 | 630,373 | 938,727 | 157,503 | 29,258 | 26,728 |  | 1,969,810 |
| Municipal bonds | - | - | 44,642 | 50,799 | - | - | - | 8,259 |  | 103,700 |
| Collateralized mortgages | - | 107,630 | 63,058 | 32,344 | 8,304 | 518 | 10,621 | 111,114 |  | 333,589 |
| Asset-backed securities | - | 152,042 | 88,369 | - | - | - | 378 | 72,089 |  | 312,878 |
| International debt securities | - | 7,955 | 8,392 | 116,778 | 215,802 | 19,791 | 15,425 | 917 |  | 385,060 |
| Total | \$ 333,073 | \$ 287,590 | \$ 768,699 | \$ 830,294 | \$1,162,833 | \$ 177,812 | \$ 55,682 | \$ 222,289 | \$ | 3,838,272 |

${ }^{1}$ Investments of $\$ 181,496$ in U.S. Treasury securities, $\$ 392$ in U.S. Agency securities invested in Small Business Administration (SBA), \$129,998 in U.S. Agency mortgages invested in GNMA, \$13,064 in U.S. Agency mortgages invested in NCUA Guaranteed Notes, and $\$ 8,123$ invested in PEFCO securities are explicitly guaranteed by the U.S. government and therefore exempt from credit risk disclosure requirements.

## E. Repurchase Agreements

Investments in repurchase agreements made with cash collateral from securities lending transactions had the following fair values at June 30, 2014:

- \$222 million, or 25.2 percent of the Oregon Short-Term Investment Fund, the cash collateral pool for all agencies, excluding OPERF.
- $\$ 165$ million, or 7.6 percent of the OPERF cash collateral pool.


## F. Securities Lending

The State participates in securities lending transactions in accordance with State investment policies. The Treasury has, through a Securities Lending Agreement, authorized State Street Bank and Trust Company (State Street) to lend the State's securities pursuant to a form of loan agreement. Both the State and borrowers maintain the right to terminate all securities lending transactions on demand. There were no significant violations of the provisions of securities lending agreements during the year ended June 30, 2014.

During the year, State Street had the authority to loan short-term, fixed income, and equity securities and to receive as collateral U.S. dollar and foreign currency cash, U.S. government and agency securities, and foreign sovereign debt of Organization of Economic Cooperation and Development countries. Borrowers were required to deliver collateral for each loan equal to not less than 102 percent of the market value of the loaned U.S. securities, international fixed income securities, or 105 percent in the case of international equity. The custodian did not have the ability to pledge or sell collateral securities absent a borrower default, and during the fiscal year the State did impose restrictions on the amount of loans the custodian made on its behalf. The State is fully indemnified against losses due to borrower default by its custodian. There were no losses during the year from the failure of borrowers to return loaned securities and no recoveries of amounts from prior losses.

State Street, as lending agent, has created a fund to reinvest cash collateral received on behalf of the OSTF and Oregon state agencies other than PERS. As permitted under the fund's Declaration of Trust (Declaration), participant purchases and redemptions are transacted at $\$ 1$ per unit ("constant value") based on the amortized cost of the fund's investments. Accordingly, the securities lending collateral held and the obligation to the lending agent are both stated at constant value on the balance sheet and statement of net position.

The fair value of investments held by the fund is based upon valuations provided by a recognized pricing service. These funds are not registered with the Securities and Exchange Commission, but the custodial agent is subject to the oversight of the Federal Reserve Board and the Massachusetts Commissioner of Banks. No income from the funds was assigned to any other funds.

## State of Oregon <br> Notes to the Financial Statements

The maturities of investments made with cash collateral did not generally match the maturities of the securities loaned. Since the securities loaned are callable on demand by either the lender or borrower, the life of the loans at June 30, 2014, is effectively one day. On June 30, 2014, the State had no credit risk exposure to borrowers because the amounts the State owes to borrowers exceed the amounts borrowers owe the State.

Securities lending balances on loan, collateral received, and investments of cash collateral as of June 30, 2014, of the primary government, including the OPERF (in thousands):

|  | Cash and Securities <br> Collateral Received | Securities on Loan <br> at Fair Value | Investments of <br> Cash Collateral <br> at Fair Value |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Investment Type | $\$$ | $1,793,019$ | $\$$ | $1,757,297$ | $\$$ |
| U.S. Treasury and agency securities | $\$ 1,054,164$ | $1,031,265$ | $1,043,027$ |  |  |
| Domestic equity securities | 752,935 | 718,435 | 991,450 |  |  |
| International equity securities | 379,240 | 371,488 | 474,060 |  |  |
| Domestic fixed income securities |  | 27,140 | 26,379 | 380,480 |  |
| International fixed income securities |  | $4,006,498$ | $\$$ | $3,904,864$ | $\$$ |
| Total | $\$$ |  | 27,113 |  |  |
|  |  |  |  |  |  |

State Street, as lending agent, has also created a fund, solely owned by OPERF, to reinvest cash collateral received. OPERF bears the entire risk of loss and the reinvested cash collateral is stated at fair value in the Pension and Other Employee Benefit Trust Funds in the statement of fiduciary net position.

The credit risk of OPERF securities lending invested cash collateral as of June 30, 2014 (in thousands):

| Quality Rating | Fair Value |
| :---: | :---: |
| AAA | \$ 203,797 |
| AA | 342,138 |
| $A^{1}$ | 1,566,974 |
| BBB | 2,819 |
| CCC | 4,400 |
| CC | 13,405 |
| Total subject to credit risk | 2,133,533 |
| Allocation from the Oregon Short-Term Fund | 17,439 |
| Cash | 43,917 |
| Total securities lending invested cash collateral | \$ 2,194,889 |
| ${ }^{1}$ Commercial paper ratings of $\mathrm{A}-1+/ \mathrm{A}-1 / \mathrm{P}-1$ as A . |  |

The interest rate risk of OPERF securities lending invested cash collateral as of June 30, 2014 (in thousands):

| Security Type | Fair Value | Effective <br> Weighted Duration Rate (in days) ${ }^{1}$ |
| :---: | :---: | :---: |
| Asset backed securities | \$ 454,881 | 33 |
| Certificates of deposit | 150,025 | 28 |
| Collateralized mortgage obligations | 115,993 | 28 |
| Commercial paper | 446,927 | 44 |
| Corporate bonds | 217,731 | 38 |
| International debt securities | 165,000 | 1 |
| Repurchase agreement | 582,976 | 35 |
| Total subject to interest rate risk | 2,133,533 | 33 |
| Allocation from the Oregon Short-Term Fund | 17,439 |  |
| Cash | 43,917 |  |
| Total securities lending invested cash collateral | \$ 2,194,889 |  |

${ }^{1}$ Weighted average days to maturity or next reset date.
As of December 31, 2013, the fair values of securities on loan and collateral held for SAIF Corporation were $\$ 168.8$ million and $\$ 172.7$ million, respectively.

## G. Restricted Assets

Included in deposits and investments are amounts which are committed for specific purposes, including loan acquisitions, payment of debt service, lottery prizes, and deferred compensation. At June 30, 2014, the primary government had restricted assets of $\$ 1.6$ billion in deposits and $\$ 778$ million in investments. The discretely presented component units had restricted assets of $\$ 2$ billion in investments.

## 3. DERIVATIVES

Derivatives are financial instruments whose value is derived from underlying assets, reference rates, or indexes. A derivative generally takes the form of a contract in which two parties agree to make payments at some later date based on the value of the underlying assets, reference rates, or indexes. The main types of derivatives are futures, forwards, options, and swaps. The State uses derivative instruments as hedges against certain risks, for example, to counter increases in interest costs, and as investments. For investment derivatives, the Office of the State Treasurer (Treasury) policy allows, with some restrictions, for the use of derivative instruments in the prudent management of the State's investments. Certain external management firms are allowed, through contract, to invest in derivative instruments in order to carry out their investment management activities.

## A. Hedging Derivatives (Excluding the Oregon Public Employees Retirement Fund)

## Housing and Community Services Department

The Oregon Housing and Community Services Department (OHCSD) has entered into pay-fixed, receivevariable interest rate swaps to hedge against changes in variable rate interest and to lower borrowing costs compared to fixed rate bonds. OHCSD had twelve swaps at the end of the fiscal year. The fair value of the swaps on June 30, 2014, totaled negative $\$ 17.3$ million and the notional amount totaled $\$ 262.7$ million.

The fair value of the hedging derivative instruments at the end of the fiscal year totaled negative $\$ 17.3$ million. It is shown on the proprietary funds statement of net position and the government-wide statement of net position under deferred outflows of resources and derivative instrument liabilities. During the fiscal year the fair value increased by $\$ 9.5$ million.

The fair values were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for the hypothetical zero-coupon bonds due on the date of each future net settlement on the swap. This methodology is believed to be consistent with accepted practice in the market for interest rate swaps.

The terms, fair values, counterparties, and credit ratings of OHCSD's outstanding swaps as of June 30, 2014 (dollars in thousands):

| Bond Series | Notional Amounts | Effective Date | Fixed Rate Paid | Variable Rate Received | Fair Value | Swap Term Date | Counterparty | S\&P |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Multifamily housing revenue bonds |  |  |  |  |  |  |  |  |
| 2004 B | \$ 13,725 | 12/16/04 | 3.89\% | 64\% of 1-mo LIBOR ${ }^{1}+.27 \%$ | \$ (471) | 7/1/46 | Merrill Lynch | A- |
| Mortgage revenue bonds |  |  |  |  |  |  |  |  |
| 2004 L | 15,000 | 5/27/10 | 3.43\% | 64.8\% of 3-mo LIBOR + .22\% | (407) | 7/1/35 | Royal Bank of Canada | AA- |
| 2005 C | 10,500 | 5/27/10 | 3.35\% | 64.8\% of 3-mo LIBOR + .22\% | (278) | 7/1/35 | Royal Bank of Canada | AA- |
| 2006 C | 17,650 | 2/28/06 | 4.18\% | 64\% of 1-mo LIBOR + . $29 \%$ | $(1,107)$ | 7/1/36 | Morgan Stanley | A- |
| 2006 F | 17,200 | 7/18/06 | 4.43\% | 64\% of 1-mo LIBOR + . $29 \%$ | (984) | 7/1/37 | Bank of America | A |
| 2006 G | 16,105 | 7/18/06 | 3.83\% | 64\% of 1-mo LIBOR + . $19 \%$ | $(1,067)$ | 7/1/16 | Merrill Lynch | A- |
| 2007 E | 30,000 | 7/31/07 | 4.39\% | 64\% of 1-mo LIBOR + . $29 \%$ | $(2,677)$ | 7/1/38 | JP Morgan Chase | A+ |
| 2007 H | 30,000 | 11/20/07 | 4.06\% | 64\% of 1-mo LIBOR + . $30 \%$ | $(2,629)$ | 7/1/38 | Merrill Lynch | A- |
| 2008 C | 35,000 | 2/26/08 | 3.75\% | 64\% of 1-mo LIBOR + . $30 \%$ | $(2,569)$ | 7/1/38 | Bank of America | A |
| 2008 F | 30,500 | 5/13/08 | 3.74\% | 64\% of 1-mo LIBOR + . $31 \%$ | $(2,096)$ | 7/1/39 | Bank of America | A |
| 2008 I | 34,650 | 8/26/08 | 3.72\% | 64\% of 1-mo LIBOR + . $31 \%$ | $(2,991)$ | 7/1/37 | Bank of America | A |
| Total | \$250,330 |  |  |  | \$ $(17,276)$ |  |  |  |

The multifamily housing revenue bonds (MF) 2004 B swap has a call option where OHCSD has the right to "call" (cancel) the swap in whole or in part semiannually beginning on July 1, 2015. The mortgage revenue bonds (MRB) swaps include options giving OHCSD the right to call the swaps in whole or in part, depending on the exercise date, semiannually beginning on July 1, 2012 (2004 I), January 1, 2013 (2006 C), July 1, 2013 (2006 F and 2008 F), July 1, 2014 (2007 E), January 1, 2015 ( 2007 H and 2008 C), July 1, 2015 ( 2004 L and 2005 C), or January 1, 2016 (2008 I). These options provide flexibility to manage the prepayments of loans and the related bonds.

Basis risk is the risk that arises when variable interest rates on a derivative and the associated bond are based on different indexes. All variable interest rates on OHCSD's tax-exempt bonds are determined weekly by a remarketing agent. OHCSD is exposed to basis risk when the variable rates received, which are based on the one or three-month London Interbank Offered Rate (LIBOR) rates, do not offset the variable rates paid on the bonds. As of June 30, 2014, the one-month LIBOR was 0.15 percent and the three-month LIBOR rate was 0.23 percent. OHCSD's variable rates as of June 30, 2014, can be found in Note 9.

Termination risk is the risk of an unscheduled termination of a swap prior to its planned maturity. OHCSD or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the swap agreement. If any of the swaps are terminated, the associated variable rate bonds would no longer carry synthetic fixed interest rates and OHCSD would then be exposed to interest rate risk. In addition, if any of the swaps had a negative value at termination, OHCSD would be liable to the counterparty for a payment equal to the fair value of the swap.

Rollover risk is the risk that occurs when the swap termination date does not extend to the maturity date of the associated debt. OHCSD is exposed to rollover risk for the MRB 2006 G swap, which has a swap termination date of July 1, 2016. The associated bonds do not mature until 2028.

Debt service requirements of the variable rate debt and net swap payments of OHCSD, using interest rates as of June 30, 2014 (in thousands):

| Year Ending June 30, | Principal |  | Interest |  | Interest Rate <br> Swaps (Net) |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2015 | \$ | 25,705 | \$ | 199 | \$ | 8,809 | \$ | 34,713 |
| 2016 |  | 215 |  | 187 |  | 8,421 |  | 8,823 |
| 2017 |  | 220 |  | 187 |  | 7,741 |  | 8,148 |
| 2018 |  | 235 |  | 187 |  | 7,450 |  | 7,872 |
| 2019 |  | 240 |  | 187 |  | 7,442 |  | 7,869 |
| 2020-2024 |  | 8,210 |  | 921 |  | 36,797 |  | 45,928 |
| 2025-2029 |  | 51,100 |  | 835 |  | 33,967 |  | 85,902 |
| 2030-2034 |  | 78,530 |  | 562 |  | 24,324 |  | 103,416 |
| 2035-2039 |  | 87,075 |  | 212 |  | 8,880 |  | 96,167 |
| 2040-2044 |  | 6,630 |  | 20 |  | 683 |  | 7,333 |
| 2045-2049 |  | 1,820 |  | 3 |  | 97 |  | 1,920 |
| Total | \$ | 259,980 | \$ | 3,500 | \$ | 144,611 | \$ | 408,091 |

OHCSD's swaps, except for the MF 2004 B and the MRB 2007 E swaps, include provisions that require collateral to be posted if the rating on the senior bonds issued under the 1988 indenture (MRB) is not above either Baa1 (Moody's) or BBB+ (S\&P). If the bonds are at or below these levels, collateral in the amount of the current swap fair value (rounded to the nearest $\$ 10$ thousand) must be posted. The minimum transfer amount is $\$ 100$ thousand or $\$ 0$ if neither rating agency rates the bonds. The total fair value on June 30, 2014, of the swaps that include these provisions is negative $\$ 14.1$ million. At June 30, 2014, the bonds subject to these provisions are rated Aa2 by Moody's; the bonds are not rated by S\&P.

## Oregon University System

Deposits in foreign currency run the risk of changing value due to fluctuations in foreign exchange rates. In the course of providing students and faculty opportunities for international studies and research abroad, the Oregon University System (OUS) has established foreign bank accounts in several countries. To mitigate foreign currency risk for these activities, OUS periodically enters into forward foreign currency contracts.

The terms of the OUS forward contracts outstanding at June 30, 2014 (in thousands):

| Currency | Notional <br> Amount | Principal <br> Amount | Effective <br> Date | Maturity <br> Date | Contract <br> Rate | Fair Value |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| British pound sterling | $\$$ | 152 | $\$$ | 256 | $4 / 2 / 2014$ | $3 / 31 / 2015$ | $\$$ | 1.71 |

## Department of Veterans' Affairs

The Veterans' Loan Fund, a nonmajor enterprise fund managed by the Department of Veterans' Affairs (DVA), has an interest rate swap in connection with a portion of its Loan Program General Obligation Veterans' Welfare Bonds, Series 84. The swap and underlying floating rate bonds together create synthetic fixed rate debt. During fiscal year 2014, DVA did not enter into, terminate, or have any maturities of derivatives. The fair value balance of interest rate swap is reported on the proprietary funds statement of net position and the government-wide statement of net position under deferred outflows of resources and derivative instrument liabilities.

Changes to the fair value balance during the year ending June 30, 2014 (dollars in thousands):

|  | Notional <br> Amount | Fair Value <br> June 30, 2013 | Fair Value <br> Increase/ <br> (Decrease) | Fair Value <br> June 30, 2014 |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Description | $\$$ | 25,000 | $\$$ | $(2,250)$ | $\$$ | 355 |$\$$

Because of interest rate decreases after the swap was executed, the fair value as of June 30, 2014, is negative. The fair value of the interest rate swap is estimated using the zero-coupon method. This method calculates the future payments required by the swap by assuming that the current forward rates implied by the yield curve are the market's best estimate of future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for a hypothetical zero-coupon rate bond due on the date of each future net settlement payment on the swap.

The terms and objectives of DVA outstanding derivative instruments as of June 30, 2014 (in thousands):

| Type | Objective | Notional Amount | Effective Date | Termination Date | Fixed Rate Paid | Variable Rate Received | Fair <br> Value |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Pay-fixed interest rate swap | Hedge of changes in cash flows on the Series 84 bonds, specifically related to changes in municipal tax-exempt interest rates | \$25,000 | 3/1/2008 | 6/1/2040 | 3.67\% | $62.6 \%$ of 1 month LIBOR + . $265 \%$ | \$ $(1,895)$ |

The Series 84 swap was structured with an option that gives the DVA the right to cancel or terminate the swap at par on any payment date, in whole or in part, commencing June 1, 2017. This option enhances asset/liability matching and provides flexibility to adjust the outstanding notional amount of the swap over time.

Credit risk is the risk that a counterparty will not fulfill its obligations. The DVA interest rate swap is with Morgan Stanley Capital Services (counterparty), which is rated A- and Baa2 by S\&P and Moody's, respectively. If the counterparty's credit rating falls below certain levels, the counterparty is required to post collateral to the lower of the following ratings (in thousands):

| S \& P Rating | Moody's Rating | Threshold | Minimum <br> Transfer <br> Amount |  |
| :--- | :---: | :---: | :---: | :---: |
| AA- or higher | Aa3 or higher | Infinite | N/A |  |
| A+ | A1 | $\$$ | 10,000 | $\$$ |
| A | A2 | 5,000 | 1,000 |  |
| A- | A3 | 2,500 | 1,000 |  |
| ABB+ or below or | Baa1 or below or |  |  |  |
| not rated not rated  <br> not  $\quad 100^{1}$ |  |  |  |  |

${ }^{1}$ Minimum transfer amount shall be $\$ 0$ if, and for as long as, neither Moody's nor S\&P rate the long-term unsecured, unsubordinated debt, securities of Morgan Stanley.

Since the fair value of the swap as of June 30, 2014, is negative, the counterparty is not required to post collateral. The State may require collateralization or other credit enhancements to secure any or all swap payment obligations where the Office of the State Treasurer determines such security is necessary to limit the credit risk or otherwise protect the interests of the State.

The DVA is exposed to interest rate risk on its pay-fixed, receive-variable interest rate swap. As the one-month LIBOR rate decreases, the net payment on the swap increases.

The DVA is exposed to basis risk because the variable rate bonds, which are hedged by the interest rate swap, are variable rate demand obligation (VRDO) bonds that are remarketed weekly. The DVA becomes exposed to basis risk because the variable rate payments received by the DVA are based on a rate other than the interest rate paid on the VRDO bonds. At June 30, 2014, the interest rate on the variable rate hedged debt is 0.05 percent, while the 62.6 percent of one-month LIBOR plus 0.265 percent is 0.36 percent.

The DVA or its counterparties may terminate the interest rate swap if the other party fails to perform under the terms of the contract thereby exposing the DVA to termination risk.

As interest rates fluctuate, variable rate bond interest payments and net swap payments will differ between the fixed payments paid to the counterparty and the variable rate paid to the DVA. Using interest rates as of June 30 , 2014, the following table presents the debt service requirements of the variable rate debt (on the notional amount of the swap) and net swap payments (in thousands):

| Year Ending June 30, | Principal |  | Interest |  | Interest Rate Swap (Net) |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2015 | \$ | - | \$ | 12 | \$ | 828 | \$ | 840 |
| 2016 |  | 410 |  | 12 |  | 818 |  | 1,240 |
| 2017 |  | 445 |  | 12 |  | 803 |  | 1,260 |
| 2018 |  | 480 |  | 12 |  | 787 |  | 1,279 |
| 2019 |  | 505 |  | 12 |  | 771 |  | 1,288 |
| 2020-2024 |  | 3,085 |  | 55 |  | 3,566 |  | 6,706 |
| 2025-2029 |  | 4,245 |  | 46 |  | 2,955 |  | 7,246 |
| 2030-2034 |  | 5,850 |  | 33 |  | 2,113 |  | 7,996 |
| 2035-2039 |  | 8,035 |  | 16 |  | 956 |  | 9,007 |
| 2040 |  | 1,945 |  | 1 |  | 16 |  | 1,962 |
| Total | \$ | 25,000 | \$ | 211 | \$ | 13,613 | \$ | 38,824 |

If the State's unsecured, unenhanced, general obligation debt rating reaches certain levels, the DVA is required to post collateral to the lower of the following ratings (in thousands):

| S\&P Rating | Moody's <br> Rating | Threshold | Minimum <br> Transfer <br> Amount |  |
| :--- | :---: | :--- | :--- | :--- |
| A- or higher | A3 or higher | Infinite | N/A |  |
| BBB+ or below | Baa1 or below | $\$$ |  | $-\$ 1001$ |

${ }^{1}$ Minimum transfer amount shall be $\$ 0$ if, and for so long as, neither Moody's nor S\&P rate the applicable department's debt.

## B. Investment Derivatives (Excluding the Oregon Public Employees Retirement Fund)

## Housing and Community Services Department

During the fiscal year the mortgage revenue bonds (MRB) 2003 L, MRB 2004 C, and MRB 2004 I swaps were reclassified from the hedging derivative instruments to investment derivative instruments when the associated bonds were refunded. A total of $\$ 766$ thousand was reclassified from Hedging Derivatives to Loss on Debt Refundings. The MRB 2003 L and MRB 2004 C swaps were optionally terminated at the next optional termination date after the refunding. They were terminated pursuant to optional par terminations in each swap agreement. The fair value of the investment derivative instruments at the end of the fiscal year was negative $\$ 1$ thousand. The fair value increased by $\$ 765$ thousand during the fiscal year and is included in investment income.

The terms, fair values, counterparties, and credit ratings of OHCSD's outstanding swaps as of June 30, 2014 (dollars in thousands):


## Oregon University System

OUS has entered into foreign currency exchange contracts to offset the foreign currency risk associated with its investments in international debt and equity securities. A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. Risk associated with such contracts includes adverse changes in the value of the currency and the failure of the counterparty to perform.

The following schedule presents the OUS foreign currency exchange contracts as of June 30, 2014 (in thousands):

|  | Delivery Dates | Notional <br> Value | Fair Market <br> Value |
| :--- | :--- | ---: | ---: |
| Foreign currency exchange contracts purchased: |  |  |  |
| Australian dollar | $9 / 17 / 2014$ | $\$$ | 39 |

The fair value of all derivatives held by OUS is reported as investments on the proprietary funds statement of net position. The change in fair value for all OUS derivatives is reported with investment income on the proprietary funds statement of revenues, expenses, and changes in fund net position.

# State of Oregon <br> Notes to the Financial Statements 

## Common School Fund

In the Common School Fund (CSF) portfolio, forward currency exchange contracts may be used to gain exposure or hedge against the effects of fluctuations in foreign currency exchange rates. A foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. Foreign currency forward contracts are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. Risk associated with such contracts includes movement in the value of foreign currencies and the failure of the counterparty to perform.

The following schedule shows the foreign currency exchange contracts within the Common School Fund as of June 30, 2014 (in thousands):

| Currency | Options |  | Currency Forward Contracts |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Net Receivables |  | Net Payables |  | Total Exposure |  |
| Australian dollar | \$ | - | \$ | - | \$ | (44) | \$ | (44) |
| British pound sterling |  | - |  | 358 |  | (5) |  | 353 |
| Canadian dollar |  | - |  | 477 |  | - |  | 477 |
| Danish krone |  | - |  | 67 |  | - |  | 67 |
| Euro |  | 79 |  | - |  | (142) |  | (63) |
| Hong Kong dollar |  | 10 |  | - |  | - |  | 10 |
| Israeli shekel |  | - |  | - |  | (45) |  | (45) |
| Japanese yen |  | - |  | 15 |  | (95) |  | (80) |
| New Zealand dollar |  | - |  | 353 |  | - |  | 353 |
| Norwegian krone |  | - |  | - |  | 34 |  | 34 |
| Singapore dollar |  | - |  | - |  | (3) |  | (3) |
| Swedish krona |  | - |  | (2) |  | (3) |  | (5) |
| Swiss franc |  | - |  | - |  | (77) |  | (77) |
| Total | \$ | 89 | \$ | 1,268 | \$ | (380) | \$ | 977 |

In the CSF portfolio, rights and warrants are often obtained and held due to existing investments. Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on or within a pre-determined date. A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain period. Rights and warrants are privately transacted in over-the-counter markets. Both are subject to general market risk and liquidity risk. The change in fair value for the CSF's rights and warrants for the year ended June 30, 2014, was $\$ 2.4$ million.

The fair value of rights and warrants within the CSF portfolio as of June 30, 2014 (in thousands):

| Rights | Changes in Fair Value ${ }^{1}$ |  |  | Fair Value at June 30, 2014 |  |  | Notional ${ }^{2}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Classification | Amount |  | Classification | Amount |  |  |
|  | Investment Revenue | \$ | 137 | Common Stock | \$ | 89 | \$ 121 |
| Warrants | Investment Revenue |  | 2,228 | Long Term Instruments |  | 888 | 124,940 |
| Total fair value |  | \$ | 2,365 | Total | \$ | 977 |  |
| ${ }^{1}$ Excludes future marg | gin payments |  |  |  |  |  |  |

The fair value of all derivative instruments is reported on the balance sheet as investments, accounts and interest receivable, and accounts and interest payable, and the changes in fair value derivative instruments are reported on the statement of revenues, expenditures, and changes in fund balances as investment income.

## C. Investment Derivatives - Oregon Public Employees Retirement Fund (OPERF)

Oregon Investment Council policy allows, with some restrictions, for the use of derivative instruments in the prudent management of the Public Employees Retirement System (PERS) investments. Certain internally and externally managed accounts are allowed, through contract and policy, to invest in derivative instruments in
order to carry out their investment management activities. Risks inherent with derivatives are managed through investment management's adherence to contractual and policy prescribed terms that are consistent with the OPERF's investing objectives. All derivatives instruments held by OPERF are considered investments. The fair value of the derivative investments is reported in equity investments, investment sales receivable, and accounts and interest payable on the statement of fiduciary net position. Changes in fair value during the fiscal year are reported in the net appreciation (depreciation) in fair value of investments line on the statement of changes in fiduciary net position.

The following schedule presents the related appreciation/(depreciation) in fair value amounts and the notional amounts of derivative instruments outstanding as of June 30, 2014 (in thousands):

| Investment Derivatives | Net Appreciation/ (Depreciation) in Fair Value of Investments ${ }^{1,4}$ |  | Classification | Fair Value ${ }^{2}$ |  | Notional Value ${ }^{3}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Credit Default Swaps Bought | \$ | $(9,282)$ | Public Equity | \$ | (883) | \$ | 88,102 |
| Credit Default Swaps Written |  | 5,138 | Public Equity |  | 1,157 |  | 31,221 |
| Fixed Income Futures Long |  | 28,217 | Public Equity |  | - |  | 2,504,000 |
| Fixed Income Futures Short |  | $(15,169)$ | Public Equity |  | - |  | $(735,301)$ |
| Fixed Income Options Bought |  | $(3,847)$ | Public Equity |  | 1,800 |  | 195,035 |
| Fixed Income Options Written |  | 4,888 | Public Equity |  | $(1,538)$ |  | $(225,223)$ |
| Foreign Currency Options Bought |  | (295) | Public Equity |  | - |  | - |
| Foreign Currency Options Written |  | 477 | Public Equity |  | (12) |  | (300) |
| Futures Options Bought |  | $(2,371)$ | Public Equity |  | 178 |  | 4,186 |
| Futures Options Written |  | 4,293 | Public Equity |  | (284) |  | $(2,627)$ |
| Foreign Exchange Forwards |  | 14,565 | Public Equity |  | (997) |  | 4,454,534 |
| Index Futures Long |  | 152,236 | Public Equity |  | - |  | 519 |
| Index Futures Short |  | $(35,415)$ | Public Equity |  | - |  | $(2,033)$ |
| Index Options Written |  | 697 | Public Equity |  | - |  | - |
| Pay Fixed Interest Rate Swaps |  | 1,361 | Public Equity |  | $(1,143)$ |  | 293,080 |
| Receive Fixed Interest Rate Swaps |  | 476 | Public Equity |  | (775) |  | 159,885 |
| Rights |  | 4,072 | Public Equity |  | 809 |  | 1,422 |
| Total Return Swaps Bond |  | 13 | Public Equity |  | - |  | - |
| Total Return Swaps Equity |  | 138,982 | Public Equity |  | 21,630 |  | $(417,596)$ |
| Warrants |  | $(4,741)$ | Public Equity |  | 8,264 |  | 4,860 |
| Total | \$ | 284,295 |  | \$ | 28,206 | \$ | 6,353,764 |

${ }^{1}$ Negative values (in brackets) refer to losses
${ }^{2}$ Negative values refer to liabilities
${ }^{3}$ Notional may be a dollar amount or size of underlying for futures and options, negative values refer to short positions
${ }^{4}$ Excludes futures margin payments
A forward foreign currency exchange contract is a forward contract that is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The fair value of a foreign currency forward is determined by the difference between the contract exchange rate and the closing exchange rate, at the end of reporting period. Risks associated with such contracts include movement in the value of foreign currencies and the ability of the counterparty to perform.

A futures contract represents a commitment to purchase or sell an underlying asset at a future date and at a specified price. Futures contracts have standardized terms and are traded on exchanges. The counterparty credit risk for futures is generally less than for privately negotiated forward contracts, since the clearinghouse, which is the issuer or counterparty to each exchange-trade future, settles daily the net change in the futures contract's value in cash with the broker and results in the contract itself having no fair value at the end of any trading day.

A swap is an agreement that obligates two parties to exchange a series of cash flows or the net value of cash flows at specified intervals based upon, or calculated by, reference to changes in specified prices or rates for a
specified amount of an underlying asset. Swaps are privately negotiated contracts with customized terms and are transacted in over-the-counter markets. OPERF held various types of swaps including credit default, interest rate, and total return swaps. The payment flows are usually netted against each other, with the difference being paid by one party or another. In addition, collateral may be pledged or received by OPERF in accordance with the terms of the respective swap agreements to provide value and recourse to OPERF or its counterparties. Swaps are subject to general market risk, liquidity risk, credit risk, interest rate risk and the risk that the counterparty may fail to perform.

An option is an instrument that gives one party the right, but not the obligation, to buy or sell an underlying asset from or to another party at a fixed price over a specified period of time. In writing an option, OPERF bears the market risk of an unfavorable change in the price of the underlying investment of the written option. Exercise of an option written by OPERF could result in OPERF selling or buying an asset at a price different from the current market value. Options may be subject to interest rate risk, general market risk, liquidity risk, credit risk, foreign currency risk, and, for non-exchange traded options, the risk of the counterparty's ability to perform.

Rights are the right, but not the obligation, to purchase newly issued equity shares, often in proportion to the number of shares currently owned, in a specified company, at a pre-established price on or within a predetermined date. A warrant provides the holder the right, but not the obligation, to purchase securities from the issuing entity at a specific price and within a certain time period. In the OPERF portfolio, rights and warrants are often obtained and held due to existing investments and are subject to general market risk and liquidity risk.

## Counterparty Credit Risk

The following schedule presents a summary of counterparty credit rating relating to derivative instruments as of June 30, 2014:

| Counterparty Name | Percentage of Net Exposure | S\&P <br> Rating | Fitch Rating | Moody's Rating |
| :---: | :---: | :---: | :---: | :---: |
| Bank of America N.A. | 43.16\% | A | A | A2 |
| Credit Suisse International | 18.96\% | A | A | A1 |
| State Street Bank and Trust Company | 9.49\% | AA- | A+ | Aa3 |
| UBS AG | 8.49\% | A | A | A2 |
| Royal Bank of Scotland PLC | 8.32\% | A- | A | Baa1 |
| Deutsche Bank AG London | 5.39\% | A | A+ | A2 |
| Royal Bank of Canada (U.K.) | 1.31\% | AA- | AA | Aa3 |
| HSBC Bank | 1.20\% | A+ | AA- | Aa3 |
| Barclay's Bank PLC Wholesale | 0.63\% | A | A | A2 |
| BNP Paribas SA | 0.60\% | A+ | A+ | A1 |
| Goldman Sachs Capital Markets LP | 0.41\% | A- | A | Baa1 |
| JP Morgan CME | 0.32\% | A | A+ | A3 |
| Citibank N.A. | 0.30\% | A | A | A2 |
| JP Morgan Chase Bank N.A. | 0.24\% | A+ | A+ | Aa3 |
| Bank of America N.A. | 0.20\% | A | A | A2 |
| Standard Chartered Bank | 0.20\% | AA- | AA- | A1 |
| Morgan Stanley and Co Inc. | 0.13\% | A- | A | Baa2 |
| Bank of New York | 0.11\% | A+ | AA- | A1 |
| Morgan Stanley and Co. International PLC | 0.11\% | A- | A | Baa2 |
| HSBC Bank U.S.A. | 0.09\% | AA- | AA- | A1 |
| Deutsche Bank AG New York | 0.08\% | A | A+ | A2 |
| Barclays de Zoete Wedd Limited | 0.07\% | A | A | A2 |
| Deutsche Bank Securities Inc. | 0.05\% | A | A+ | A2 |
| Goldman Sachs and Co. | 0.04\% | A- | A | Baa1 |
| JP Morgan Chase Bank | 0.04\% | A+ | A+ | Aa3 |
| Bank of Montreal | 0.03\% | A+ | AA- | Aa3 |
| Morgan Stanley Bank, N.A. | 0.03\% | A | A | A3 |
| Brown Brothers Harriman and Co. ${ }^{1}$ | 0.00\% | NR | A+ | NR |
| Morgan Stanley Capital Services Inc. ${ }^{1}$ | $\begin{array}{r} 0.00 \% \\ \hline 100.00 \% \end{array}$ | A- | A | Baa2 |

${ }^{1}$ The Percentage of Net Exposure is less than 0.01\%

Interest Rate Risk
As of June 30, 2014, OPERF is exposed to interest rate risk on its various swap arrangements and options.
The following schedule presents a segmented time schedule of those instruments as of June 30, 2014 (in thousands):

| Investment Type | Fair Value |  | Investment Maturities (in years) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Less Than 1 |  | 1-5 |  | 6-10 |  | $\begin{gathered} \text { More Than } \\ 10 \\ \hline \end{gathered}$ |  |
| Credit Default Swaps Bought | \$ | (883) | \$ | - | \$ | (883) | \$ | - | \$ |  |
| Credit Default Swaps Written |  | 1,156 |  | 24 |  | 1,012 |  | 120 |  | - |
| Fixed Income Options Bought |  | 1,800 |  | 235 |  | 1,565 |  | - |  | - |
| Fixed Income Options Written |  | $(1,537)$ |  | (12) |  | $(1,525)$ |  | - |  | - |
| Pay Fixed Interest Rate Swaps |  | $(1,143)$ |  | - |  | (607) |  | (125) |  | (411) |
| Receive Fixed Interest Rate Swaps |  | (775) |  | (394) |  | (381) |  | - |  | - |
| Total Return Swaps Equity |  | 21,630 |  | 21,630 |  | - |  | - |  | - |
| Total | \$ | 20,248 | \$ | 21,483 | \$ | (819) | \$ | (5) | \$ | (411) |

The following schedule presents derivative instruments that were highly sensitive to interest rate changes as of June 30, 2014 (in thousands):

| Investment Type | Reference Rate | Fair Value |  | Notional Value |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.0425\% | \$ | - | \$ | 24,730 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.565\% |  | (560) |  | 76,900 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.4825\% |  | (104) |  | 30,800 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.8885\% |  |  |  | 14,340 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.5825\% |  | (202) |  | 3,700 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 3.58375\% |  | (209) |  | 3,800 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.088\% |  | (19) |  | 7,790 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.817\% |  |  |  | 10,200 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.738\% |  | (18) |  | 7,200 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 1.575\% |  | 94 |  | 91,600 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.247\% |  |  |  | 6,020 |
| Pay Fixed Interest Rate Swaps | Receive Variable 3-month LIBOR, Pay Fixed 2.7\% |  | (125) |  | 16,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 8.64\%, Pay Variable Brazilian CDI |  | (189) |  | 3,720 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 8.16\%, Pay Variable Brazilian CDI |  | (394) |  | 17,831 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 8.94\%, Pay Variable Brazilian CDI |  | (257) |  | 5,263 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 1.5525\%, Pay Variable 3-month LIBOR |  | 65 |  | 70,000 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 3.245\%, Pay Variable 3-month LIBOR |  |  |  | 24,073 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 4.274\%, Pay Variable 3-month LIBOR |  |  |  | 33,148 |
| Receive Fixed Interest Rate Swaps | Receive Fixed 2.6275\%, Pay Variable 3-month LIBOR |  | - |  | 5,850 |
| Total Return Swaps Equity | Pay Variable 3-month LIBOR, Receive Russell 1000 Index |  | 21,630 |  | $(417,596)$ |
|  |  | \$ | 19,712 | \$ | 35,369 |

## Foreign Currency Risk

OPERF is exposed to foreign currency risk on derivative instruments. The following schedule presents a summary of derivative instruments subject to foreign currency risk as of June 30, 2014 (in thousands):

| Currency Name | Net Receivables |  | Net Payables |  | Options |  | Swaps |  | Total Exposure |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Australian dollar | \$ | 1,206 | \$ | $(1,899)$ | \$ | - | \$ | - | \$ | (693) |
| Brazilian real |  | 213 |  | (493) |  | - |  | (840) |  | $(1,120)$ |
| British pound sterling |  | 3,882 |  | $(5,615)$ |  | - |  | - |  | $(1,733)$ |
| Canadian dollar |  | 6,635 |  | $(3,014)$ |  | 38 |  | - |  | 3,659 |
| Chinese yuan |  | (126) |  | (65) |  | - |  | - |  | (191) |
| Danish krone |  | 467 |  | (43) |  | - |  | - |  | 424 |
| Euro |  | 1,753 |  | $(4,105)$ |  | 711 |  | (628) |  | $(2,269)$ |
| Hong Kong dollar |  | (7) |  | 8 |  | 335 |  | - |  | 336 |
| Indonesian rupiah |  | (30) |  | - |  | - |  | - |  | (30) |
| Israeli shekel |  | 52 |  | (122) |  | 1 |  | - |  | (69) |
| Japanese yen |  | 705 |  | $(2,636)$ |  | - |  | - |  | $(1,931)$ |
| Malaysian ringgit |  | 28 |  | - |  | - |  | - |  | 28 |
| Mexican peso |  | 34 |  | $(1,483)$ |  | - |  | - |  | $(1,449)$ |
| New Zealand dollar |  | 9,626 |  | (276) |  | - |  | - |  | 9,350 |
| Norwegian krone |  | $(4,723)$ |  | 460 |  | - |  | - |  | $(4,263)$ |
| Peruvian nouveau sol |  | 63 |  | - |  | - |  | - |  | 63 |
| Polish zloty |  | 40 |  | (103) |  | - |  | - |  | (63) |
| Russian ruble |  | 135 |  | (182) |  | - |  | - |  | (47) |
| Singapore dollar |  | (61) |  | (2) |  | - |  | - |  | (63) |
| South Korean won |  | 99 |  | - |  | 176 |  | - |  | 275 |
| Swedish krona |  | $(1,321)$ |  | 216 |  | - |  | - |  | $(1,105)$ |
| Swiss franc |  | 1 |  | (314) |  | - |  | - |  | (313) |
| Thailand baht |  | - |  | - |  | 81 |  | - |  | 81 |
| Total subject to foreign currency risk | \$ | 18,671 | \$ | $(19,668)$ | \$ | 1,342 | \$ | $(1,468)$ | \$ | $(1,123)$ |

## 4. RECEIVABLES AND PAYABLES

## A. Receivables

The following tables disaggregate receivable balances reported in the fund financial statements as accounts and interest receivable (net) and net contracts, notes, and other receivables. Contracts, notes, and other receivables are not expected to be collected within one year of the date of the financial statements.

Receivables reported for governmental activities at June 30, 2014 (in thousands):

|  | General |  | Health and Social Services |  | PublicTransportation |  |  | Environmental Management |  | Common School |  | Other |  | Total |  | Internal Service |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 7,940 | \$ | 173,784 | \$ |  | 10,656 | \$ | 27,077 | \$ | 5,031 | \$ | 124,254 | \$ | 348,742 | \$ 83,787 |
| Due from federal |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| government |  | 17 |  | 450,046 |  |  | 68,368 |  | 28,070 |  | 350 |  | 138,231 |  | 685,082 | - |
| Interest |  | - |  | - |  |  | 548 |  | 1,075 |  | 1,712 |  | 26,392 |  | 29,727 | 307 |
| Health-care Provider Tax |  | - |  | 120,407 |  |  | - |  | - |  | - |  | - |  | 120,407 | - |
| Broker receivable |  | - |  | - |  |  | - |  | - |  | 11,189 |  | - |  | 11,189 | - |
| Notes |  | - |  | - |  |  | - |  | 100 |  | - |  | - |  | 100 | - |
| Contracts |  | - |  | - |  |  | 290 |  | 242 |  | 1,134 |  | - |  | 1,666 | - |
| Mortgages |  | - |  | 7,418 |  |  | - |  | 6 |  | - |  | - |  | 7,424 | - |
| Benefit recoveries |  | - |  | 41,776 |  |  | - |  | - |  | - |  | - |  | 41,776 | - |
| Medicaid drug rebate |  | - |  | 18,198 |  |  | - |  | - |  | - |  | - |  | 18,198 | - |
| FEMA Claims - Forest |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Fires |  | - |  | - |  |  | - |  | 64,912 |  | - |  | - |  | 64,912 | - |
| Fines, forfeitures, and penalties |  | 17,037 |  | - |  |  | - |  | - |  | - |  | 98,175 |  | 115,212 | - |
| Court fines and fees |  | - |  | - |  |  | - |  | - |  | - |  | 1,024,204 |  | 1,024,204 | - |
| Child support recoveries |  | - |  | - |  |  | - |  | - |  | - |  | 294,952 |  | 294,952 | - |
| Workers' compensation assessment |  | - |  | - |  |  | - |  | - |  | - |  | 745 |  | 745 | - |
| Other |  | 6,621 |  | 4,802 |  |  | 3,757 |  | 7,470 |  | - |  | 48,490 |  | 71,140 | 15 |
| Gross receivables |  | 31,615 |  | 816,431 |  |  | 83,619 |  | 128,952 |  | 19,416 |  | 1,755,443 |  | 2,835,476 | 84,109 |
| Allowance for doubtful accounts |  | $(16,843)$ |  | $(35,553)$ |  |  | (323) |  | $(7,615)$ |  | (51) |  | 1,230,979) |  | 1,291,364) | (492) |
| Total receivables, net | \$ | 14,772 | \$ | 780,878 | \$ |  | 83,296 | \$ | 121,337 | \$ | 19,365 | \$ | 524,464 |  | 1,544,112 | \$ 83,617 |

Receivables reported for business-type activities at June 30, 2014 (in thousands):

|  | Housing and Community Services |  | Lottery Operations |  | Unemployment Compensation |  | University System | Other | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 189 | \$ | 23,921 | \$ | 280,224 | \$ 165,059 | \$ 27,132 | \$ | 496,525 |
| Due from federal government |  | - |  | - |  | 2,037 | 44,577 | 3,115 |  | 49,729 |
| Interest |  | 5,444 |  | - |  | - | - | 11,789 |  | 17,233 |
| Broker receivable |  | - |  | - |  | - | 103 | - |  | 103 |
| Mortgages |  | 46 |  | - |  | - | - | - |  | 46 |
| Loans |  | - |  | - |  | - | 16,593 | - |  | 16,593 |
| Loans - long-term |  | - |  | - |  | - | 60,137 | - |  | 60,137 |
| Benefit recoveries |  | - |  |  |  | 65,275 | - | - |  | 65,275 |
| Other |  | - |  | 3,338 |  | 6,335 | 51,546 | 4,346 |  | 65,565 |
| Gross receivables |  | 5,679 |  | 27,259 |  | 353,871 | 338,015 | 46,382 |  | 771,206 |
| Allowance for doubtful accounts |  | (46) |  | (143) |  | $(22,260)$ | $(53,182)$ | $(9,821)$ |  | $(85,452)$ |
| Total receivables, net | \$ | 5,633 | \$ | 27,116 | \$ | 331,611 | \$ 284,833 | \$ 36,561 | \$ | 685,754 |

## State of Oregon

Receivables reported for fiduciary funds at June 30, 2014 (in thousands):

|  | Agency |  |
| :--- | ---: | ---: |
| Fiduciary fund activities |  |  |
| Restitution | $\$ 15,126$ |  |
| Gross receivables | 515,126 |  |
| Allowance for doubtful accounts |  | $(444,552)$ |
|  |  |  |
| Total receivables, net | $\$ 0,574$ |  |

## B. Payables

The following tables disaggregate payables reported in the fund financial statements as accounts and interest payable and contracts, mortgages, and notes payable.

Payables reported for governmental activities at June 30, 2014 (in thousands):

|  | General | Health and Social Services | Public <br> Transportation |  | Environmental Management |  | Common School | Other | Total | Internal Service |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ 304,199 | \$ 272,409 | \$ | 128,638 | \$ | 28,187 | \$ 4,108 | \$ 153,198 | \$ 890,739 | \$ 41,202 |
| Interest | - | - |  | - |  | - | - | - | - | 631 |
| Broker payable | - | - |  | - |  | - | 31,174 | - | 31,174 | - |
| Pension-related debt | - | - |  | - |  | - | - | - | - | 19,937 |
| Contracts - retainage | - | - |  | - |  | - | - | - | - | 195 |
| Loans | - | - |  | - |  | 20,000 | - | - | 20,000 | - |
| Total payables | \$ 304,199 | \$ 272,409 | \$ | 128,638 | \$ | 48,187 | \$35,282 | \$ 153,198 | \$ 941,913 | \$ 61,965 |

Payables reported for business-type activities at June 30, 2014 (in thousands):

|  | Housing and Community Services |  | Lottery Operations |  | Unemployment Compensation |  | University System | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities |  |  |  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 798 | \$ | 21,285 | \$ | 13,844 | \$ 115,547 | \$ | 48,675 | \$ | 200,149 |
| Interest |  | 20,701 |  | - |  | - | 31,597 |  | 5,187 |  | 57,485 |
| Broker payable |  | - |  | - |  | - | 68 |  | - |  | 68 |
| Pension-related debt |  | 601 |  | 4,870 |  | - | 96,620 |  | 31,397 |  | 133,488 |
| Contracts - retainage |  | - |  | - |  | - | 16,070 |  | - |  | 16,070 |
| Contracts - other |  | - |  | 1,704 |  | - | 6,693 |  | 2,153 |  | 10,550 |
| Total payables | \$ | 22,100 | \$ | 27,859 | \$ | 13,844 | \$ 266,595 | \$ | 87,412 | \$ | 417,810 |

Payables reported for fiduciary funds at June 30, 2014 (in thousands):

| Fiduciary fund activities | Pension and Other Employee Benefit Trust |  | Private Purpose Trust |  | Investment Trust |  | Agency |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |
| General accounts | \$ | 6,134 | \$ | 181 | \$ | 93,990 | \$ | 4 |
| Benefits payable |  | 324,096 |  | - |  | - |  | - |
| Broker payable |  | 2,079,816 |  | - |  | - |  | - |
| Investment fees |  | 36,583 |  | - |  | - |  | - |
| Compensated absences payable |  | 1,664 |  | - |  | - |  | - |
| Interest |  | 14 |  | - |  | - |  | - |
| Mortgages |  | - |  | 1,762 |  | - |  | - |
| Total payables | \$ | 2,448,307 | \$ | 1,943 | \$ | 93,990 | \$ | 4 |

## 5. JOINT VENTURE

The Multi-State Lottery Association (MUSL) was established in 1987 to coordinate lottery games with larger prizes than the individual states could offer by themselves. The Oregon Lottery has been a participating member since the inception of MUSL. Each participating state sells its choice of MUSL products and keeps all profits earned. Participating states contribute amounts necessary to fund the estimated and actual prizes won, reserve prize pools, and fees for services of MUSL. For fiscal years ended June 30, 2014 and 2013, the Oregon Lottery's share of MUSL's fees was $\$ 39.3$ thousand and $\$ 255.7$ thousand, respectively.

MUSL is a non-profit, government-benefit association owned and operated by its member lotteries. It is governed by a board on which each member lottery is represented. Each member lottery has one vote. The board's responsibilities to administer multi-state lottery games are performed through product groups, advisory committees, or panels staffed by officers and independent contractors as appointed by the board. These officers and consultants serve at the pleasure of the board and the board prescribes their powers, duties, and qualifications. MUSL is subject to annual audits conducted by independent auditors retained by the board. Upon termination of the MUSL's existence, if such termination should occur, the member lotteries would receive any proceeds determined available for distribution by the board.

Long-term liabilities of MUSL are limited to prize annuities due, which are fully funded through investments in U.S. government securities. The following schedule presents the summarized financial activity of MUSL as of June 30, 2014 and 2013 (in thousands).

|  | 2014 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: |
| Assets | \$ | 706,151 | \$ | 554,028 |
| Liabilities | \$ | 695,948 | \$ | 542,004 |
| Net assets - unrestricted |  | 10,203 |  | 12,024 |
| Total liabilitites and net assets | \$ | 706,151 | \$ | 554,028 |
| Unrestricted revenues | \$ | 3,170 | \$ | 17,259 |
| Unrestricted expenses |  | 4,991 |  | 5,390 |
| Total change in unrestricted net assets | \$ | $(1,821)$ | \$ | 11,869 |

Separate financial statements for MUSL may be obtained from the Multi-State Lottery Association, Attention: Chuck Strutt, 4400 NW Urbandale Drive, Urbandale, Iowa, 50322.

## 6. CAPITAL ASSETS

## Capital Asset Activity

Capital asset activity for the primary government for the year ended June 30, 2014 (in thousands):

## Governmental activities

Capital assets not being depreciated:

| Land | \$ | 1,844,447 | \$ | 33,287 | \$ | 10,608 | \$ | 1,867,126 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Construction in progress |  | 1,285,577 |  | 427,145 |  | 267,230 |  | 1,445,492 |
| Works of art and other nondepreciable assets |  | 1,924 |  | - |  | 5 |  | 1,919 |
| Total capital assets not being depreciated |  | 3,131,948 |  | 460,432 |  | 277,843 |  | 3,314,537 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 3,412,619 |  | 166,006 |  | 64,405 |  | 3,514,220 |
| Infrastructure ${ }^{1}$ |  | 16,577,384 |  | 326,355 |  | 4,529,112 |  | 12,374,627 |
| Total capital assets being depreciated |  | 19,990,003 |  | 492,361 |  | 4,593,517 |  | 15,888,847 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 1,512,771 |  | 126,501 |  | 47,042 |  | 1,592,230 |
| Infrastructure ${ }^{1}$ |  | 9,029,258 |  | 256,850 |  | 4,541,179 |  | 4,744,929 |
| Total accumulated depreciation |  | 10,542,029 |  | 383,351 |  | 4,588,221 |  | 6,337,159 |
| Total capital assets being depreciated, net |  | 9,447,974 |  | 109,010 |  | 5,296 |  | 9,551,688 |
| Total capital assets, net | \$ | 12,579,922 | \$ | 569,442 | \$ | 283,139 | \$ | 12,866,225 |

${ }^{1}$ During the year, the methodology used to estimate the value of the State's highway infrastructure was changed. The value had originally been estimated using a deflated cost approach but is now derived using actual costs from historical records. As a result, both the infrastructure asset account and the associated accumulated depreciation account decreased by approximately $\$ 4.5$ billion.

|  | Beginning Balance |  | Increases |  | Decreases |  | Ending <br> Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities |  |  |  |  |  |  |  |  |
| Capital assets not being depreciated: |  |  |  |  |  |  |  |  |
| Land | \$ | 142,219 | \$ | 9,640 | \$ | 4,591 | \$ | 147,268 |
| Construction in progress |  | 148,524 |  | 348,304 |  | 176,519 |  | 320,309 |
| Works of art and other nondepreciable assets |  | 74,630 |  | 1,347 |  | 1,950 |  | 74,027 |
| Total capital assets not being depreciated |  | 365,373 |  | 359,291 |  | 183,060 |  | 541,604 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 4,662,133 |  | 231,455 |  | 37,071 |  | 4,856,517 |
| Infrastructure |  | 123,647 |  | 4,587 |  | - |  | 128,234 |
| Total capital assets being depreciated |  | 4,785,780 |  | 236,042 |  | 37,071 |  | 4,984,751 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 1,902,352 |  | 165,698 |  | 24,578 |  | 2,043,472 |
| Infrastructure |  | 57,530 |  | 4,917 |  | - |  | 62,447 |
| Total accumulated depreciation |  | 1,959,882 |  | 170,615 |  | 24,578 |  | 2,105,919 |
| Total capital assets being depreciated, net |  | 2,825,898 |  | 65,427 |  | 12,493 |  | 2,878,832 |
| Total capital assets, net | \$ | 3,191,271 | \$ | 424,718 | \$ | 195,553 | \$ | 3,420,436 |


|  | Beginning Balance |  | Increases |  | Decreases |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fiduciary fund activities |  |  |  |  |  |  |  |  |
| Capital assets not being depreciated: |  |  |  |  |  |  |  |  |
| Land | \$ | 958 | \$ |  | \$ | - | \$ | 958 |
| Total capital assets not being depreciated |  | 958 |  |  |  |  |  | 958 |
| Capital assets being depreciated: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 52,190 |  | 754 |  | 9 |  | 52,935 |
| Total capital assets being depreciated |  | 52,190 |  | 754 |  | 9 |  | 52,935 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Buildings, property, and equipment |  | 15,091 |  | 2,503 |  | 9 |  | 17,585 |
| Total accumulated depreciation |  | 15,091 |  | 2,503 |  | 9 |  | 17,585 |
| Total capital assets being depreciated, net |  | 37,099 |  | $(1,749)$ |  | - |  | 35,350 |
| Total capital assets, net | \$ | 38,057 | \$ | $(1,749)$ | \$ | - | \$ | 36,308 |

## Depreciation Expense

Depreciation expense charged to functions of the primary government (in thousands):

## Governmental activities

## Education

Human services
Public safety
Economic and community development
Natural resources
Transportation
Consumer and business services

| Amount |  |
| :--- | ---: |
| $\$$ | 903 |
|  | 10,287 |
|  | 36,526 |
|  | 945 |
|  | 18,710 |
|  | 281,291 |
|  | 799 |
|  | 3,228 |
|  | 1,681 |
|  | 3,296 |
|  | 357,666 |
|  | 25,685 |
| $\$$ | 383,351 |

## Business-type activities

Housing and Community Services
Lottery Operations

| Amount |  |
| :--- | ---: |
| $\$$ | 2 |
|  | 13,543 |
|  | 145,268 |
|  | 11,802 |
| $\$$ | 170,615 |

## Fiduciary fund activities:

Pension and Other Employee Benefit Trust
Total depreciation expense

| Amount |  |
| :---: | ---: |
| $\$$ | 2,503 |
| $\$$ | 2,503 |

## Construction Commitments

The State has active construction projects, which will be funded through either general fund appropriations, federal grants, lottery resources, or other funding sources as noted in the schedule below. The State's construction commitments with contractors as of June 30, 2014 (in thousands):

| Project | Spent-to-Date |  | Remaining Commitment |  | Remaining Commitment Source of Funds |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | General | Federal |  | Lottery | Other |  |
| Military facilities | \$ | 46,593 |  |  | \$ | 4,305 | \$ | 28 | \$ | 4,042 | \$ | \$ | 235 |
| Oregon State Hospital facility |  | 443,540 |  | 39,881 |  | - |  | - | - |  | 39,881 |
| Veterans' Home facility |  | 29,180 |  | 7,874 |  | - |  | 7,682 |  |  | 192 |
| Prison construction and upgrades |  | 59,751 |  | 3,174 |  | 777 |  | - | - |  | 2,397 |
| University building construction and upgrades |  | 822,473 |  | 338,529 |  | 36,308 |  | 751 | 26,979 |  | 274,491 |
| Road and bridge construction |  | 925,951 |  | 722,120 |  | - |  | 466,235 | - |  | 255,885 |
| State park facilities |  | 4,008 |  | 6,391 |  | - |  | 322 | 5,673 |  | 396 |
| Upgrade and maintenance of various facilities |  | 85,933 |  | 120,784 |  | 12 |  | 2,592 | - |  | 118,180 |
| Total construction commitments | \$ | 2,417,429 | \$ | ,243,058 |  | 37,125 | \$ | 481,624 | \$ 32,652 | \$ | 691,657 |

## Collections Not Capitalized

Certain collections of historic artifacts and works of art are not reported in the accompanying financial statements. These assets include highway maintenance equipment displayed at various district and regional offices; printing equipment displayed at the Salem print plant; historic documents displayed at the Oregon State Archives; a museum of military artifacts at Camp Withycombe in Clackamas, Oregon; a collection of historic buildings, furniture, paintings, and ancestral artifacts displayed at various state parks; a collection of wildlife mounts displayed at various Department of Fish and Wildlife locations; and a collection of photographs portraying various Oregon locales displayed at the Oregon Liquor Control Commission headquarters. These assets have not been capitalized because they meet the conditions to qualify as collections that are not subject to capitalization. These conditions are:

1. The collections are held for public exhibition or education in the furtherance of public service, not held for financial gain;
2. The collections are protected, kept unencumbered, cared for, and preserved; and
3. The collections are subject to state agency policy that requires the proceeds from sales of collection items to be used to acquire other items for the collections.

## Insurance Recoveries

In the government-wide statement of activities, program revenues include insurance recoveries of the applicable functions (in thousands):

## Governmental activities

Public safety
Natural resources

| Amount |  |
| :--- | ---: |
| $\$$ | 181 |
|  | 1,033 |
|  | 639 |
|  | 1,179 |
|  | 3,032 |

## Business-type activities

Lottery Operations
University System
Other business-type activities
Total insurance recoveries

| Amount |  |
| :--- | ---: |
| $\$$ | 15 |
|  | 1,528 |
|  | 47 |
| $\$$ | 1,590 |

## Idle Impaired Capital Assets

At fiscal year end, the Department of Corrections' Deer Ridge Correctional Institution, a medium security facility with a carrying value of $\$ 108.4$ million, and the Oregon State Penitentiary minimum security facility with a carrying value of $\$ 1.9$ million were temporarily idle due to budget constraints and a delay in the implementation of Ballot Measure 57, the Mandatory Prison Sentences for Three or More Felonies Act.

The Columbia River Crossing (CRC) I-5 Bridge Replacement project was a long-term, comprehensive solution to address seismic risk, safety and congestion problems on I-5 between Portland, Oregon and Vancouver, Washington. Permitting and engineering work, as well as a legal and financial reviews, were completed. This work was to be used to evaluate an Oregon-led, phased I-5 bridge replacement project. On March 7, 2014, the Oregon Legislature adjourned without reinstating construction funds for this project. Without the necessary funding in place to move the project to construction, the CRC project was closed in May 2014. A total of $\$ 84.9$ million was spent when construction was permanently stopped.

## 7. LEASES

## A. Operating Leases

The State has entered into various non-cancelable rental agreements that are accounted for as operating leases because the agreements do not meet the criteria to be classified as capital leases. Operating lease payments are chargeable as rent expense and reported in services and supplies. Rental costs for operating leases for the year ended June 30, 2014, were $\$ 98.1$ million for the primary government.

Future minimum rental payments for operating leases in effect as of June 30, 2014 (in thousands):

| Year Ending June 30, | Amount |  |
| :--- | ---: | ---: |
| 2015 | $\$$ | 83,244 |
| 2016 |  | 68,190 |
| 2017 | 55,738 |  |
| 2018 |  | 41,286 |
| 2019 | 33,912 |  |
| $2020-2024$ |  | 102,325 |
| $2025-2029$ | 10,217 |  |
| $2030-2034$ | 2,731 |  |
| $2035-2039$ | 1,962 |  |
| $2040-2044$ | 1,398 |  |
| $2045-2049$ | 1,258 |  |
| $2050-2054$ |  | 1,258 |
| $2055-2059$ |  | 5,381 |
| Total future minimum rental payments | $\$$ | 408,900 |

## B. Capital Leases

A capital lease is accounted for similar to a purchase on a long-term contract. The underlying property is capitalized at an amount equal to the present value of the minimum lease payments and a corresponding liability is recorded. The liability for capital leases is reported as obligations under capital lease on the governmentwide statement of net position. The expense resulting from the amortization of assets recorded under capital leases is included in depreciation expense.

# State of Oregon <br> Notes to the Financial Statements 

Carrying value of assets subject to an outstanding capital lease or lease purchase contract as of June 30, 2014 (in thousands):

| Asset Class | Governmental <br> Activities |  | Business-type <br> Activities |  |
| :--- | ---: | ---: | ---: | ---: |
| Buildings, property, and equipment | $\$$ | 14,345 | $\$$ | 109 |
| Less accumulated depreciation |  | $(10,936)$ | $(31)$ |  |
|  |  | 3,409 | $\$$ | 78 |

Future minimum lease payments for capital leases and the related net present value as of June 30, 2014 (in thousands):

| Year Ending June 30, | Governmental <br> Activities | Business-type <br> Activities |  |
| :--- | ---: | ---: | ---: |
| 2015 | $\$$ | 2,155 | $\$$ |
| 2016 |  | 656 | 32 |
| 2017 | 238 | 29 |  |
| 2018 | 232 | 18 |  |
| Total future minimum lease payments | 3,281 | 1 |  |
| Less amounts representing interest |  | $(254)$ | 80 |
| Present value of minimum lease payments | $\$$ | 3,027 | $\$$ |
|  |  |  |  |

## C. Lease Receivables

The State receives rental income from land, property, and equipment leased to non-state entities. For the year ended June 30, 2014, the State received rental income of $\$ 12.9$ million on leased assets with a carrying value of $\$ 53.1$ million, net of $\$ 14.2$ million in accumulated depreciation.

Future minimum lease revenues for non-cancelable operating leases as of June 30, 2014 (in thousands):

| Year Ending June 30, | Amount |  |
| :--- | ---: | ---: |
| 2015 | $\$$ | 9,266 |
| 2016 |  | 7,036 |
| 2017 |  | 6,203 |
| 2018 | 5,240 |  |
| 2019 |  | 4,388 |
| $2020-2024$ |  | 14,933 |
| $2025-2029$ |  | 16,239 |
| $2030-2034$ |  | 17,229 |
| $2035-2039$ | 19,808 |  |
| $2040-2044$ |  | 11,331 |
| $2045-2049$ |  | 3,913 |
| $2050-2054$ |  | 3,326 |
| $2055-2059$ |  | 3,318 |
| Total future minimum lease revenues | $\$$ | 122,230 |
|  |  |  |

## 8. DONOR-RESTRICTED ENDOWMENTS

## Oregon University System

Oregon Revised Statute 351.130 gives the Oregon University System (OUS) authority to use the interest, income, dividends, or profits from donor-restricted endowments for the benefit of the designated institution. The OUS board's current spending policy calls for the annual distribution of 4 percent of the preceding 20-quarter

## State of Oregon <br> Notes to the Financial Statements

moving average of the market value of the endowment funds. For the year ended June 30, 2014, the amount of net appreciation available for authorization for expenditure was $\$ 23.8$ million. The amount available for distribution during fiscal year 2015 is estimated to be $\$ 2.7$ million. The corpus of the endowment funds is reported as nonexpendable net position on the proprietary funds balance sheet and the government-wide statement of net position. Expendable endowment funds are reported as part of expendable net position restricted for education.

## 9. SHORT AND LONG-TERM DEBT

## A. Short-Term Debt

During the year, the Oregon Department of Forestry made a loan from the Oregon Short-Term Fund (OSTF) to cover cash flow needs related to a heavy wild fire season. Also, the State issued tax anticipation notes (TANS) on August 7, 2013, to meet seasonal cash management needs within fiscal year 2014. The TANS were repaid on July 31, 2014. In addition, the Oregon Health Authority and the Oregon Military Department repaid loans from the OSTF made to cover end of biennium cash flow needs.

Short-term debt activity for the year ended June 30, 2014 (in thousands):

|  | Beginning Balance |  | Additions |  | Deductions |  | Ending <br> Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities |  |  |  |  |  |  |  |  |
| Human Services treasury loan | \$ | - | \$ | 6,000 | \$ | 6,000 | \$ |  |
| Military treasury loan |  | 3,000 |  |  |  | 3,000 |  |  |
| Health Authority treasury loan |  | 111,000 |  | - |  | 111,000 |  | - |
| Forestry treasury loan |  | - |  | 20,000 |  | - |  | 20,000 |
| Tax anticipation notes |  | - |  | 650,744 |  | - |  | 650,744 |
| Total short-term debt activity | \$ | 114,000 | \$ | 676,744 | \$ | 120,000 | \$ | 670,744 |

## B. General Obligation Bonds

The State issues general obligation bonds to provide funds for a variety of projects as authorized by the Oregon Constitution. General obligation bonds are secured by a pledge of the full faith, credit, and taxing power of the State.

Specific provisions of the Oregon Constitution authorize general obligation debt to be issued for governmental activities. Article XI-G provides authorization to finance buildings and projects for community colleges. Debt service requirements for community colleges are financed through an appropriation from the General Fund. Obligations issued for highway construction pursuant to Article XI, Section 7, are fully self-supporting. Article $\mathrm{XI}-\mathrm{H}$ authorizes the financing of pollution abatement and control facilities, as well as pollution control and disposal activities. Facilities acquired under the pollution control program are required to conservatively appear to be at least 70 percent self-supporting and self-liquidating from revenues, gifts, federal grants, assessments, user charges, and other fees. Article XI-O provides authorization to finance pension liabilities through the issuance of general obligation bonds. Article XI-M provides authorization to finance seismic rehabilitation projects for public education buildings and XI-N for emergency services buildings. Article XI-Q provides authorization to finance real or personal property projects to be owned or operated by the State.

The Oregon Constitution also authorizes general obligation debt to be used for business-type activities. Article XI-A authorizes the creation of the Oregon War Veterans' Fund to finance farm and home loans for eligible veterans. Financing of multi-family housing for elderly and disabled persons is authorized in Article XI-I (2). Article XI-J provides authorization to finance loans for the development of small-scale local energy projects. Issuance of general obligation bonds to finance higher education building projects is authorized in Article XI-F (1). The preceding bonds of business-type activities are fully self-supporting. Article XI-G authorizes financing of higher education facilities and institution activities. Debt service requirements for these higher education obligations are financed through an appropriation from the General Fund.

Debt service requirements for general obligation bonds as of June 30, 2014 (in thousands):

|  | Governmental Activities |  |  |  | Business-type Activities |  |  |  | Fiduciary Fund Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year ending June 30, | Principal ${ }^{1}$ |  | Interest |  | Principal ${ }^{2}$ |  | Interest |  | Principal |  | Interest |  |
| 2015 | \$ | 124,985 | \$ | 162,426 | \$ | 85,256 | \$ | 99,940 | \$ | 565 | \$ | 88 |
| 2016 |  | 144,652 |  | 156,489 |  | 90,350 |  | 99,240 |  | 585 |  | 60 |
| 2017 |  | 154,501 |  | 149,549 |  | 87,875 |  | 97,663 |  | 615 |  | 31 |
| 2018 |  | 168,067 |  | 141,607 |  | 89,617 |  | 92,408 |  | - |  | - |
| 2019 |  | 181,230 |  | 132,615 |  | 94,372 |  | 86,305 |  | - |  | - |
| 2020-2024 |  | 1,100,045 |  | 505,263 |  | 477,785 |  | 356,772 |  | - |  | - |
| 2025-2029 |  | 938,262 |  | 173,468 |  | 487,434 |  | 243,191 |  | - |  | - |
| 2030-2034 |  | 171,166 |  | 38,329 |  | 413,520 |  | 142,178 |  | - |  | - |
| 2035-2039 |  | 77,245 |  | 7,590 |  | 333,335 |  | 61,905 |  | - |  | - |
| 2040-2044 |  | - |  | - |  | 128,415 |  | 9,569 |  | - |  | - |
| 2045-2049 |  | - |  | - |  | 5,025 |  | 88 |  | - |  | - |
| Total |  | 3,060,153 | \$ | 1,467,336 | \$ | 2,292,984 | \$ | 1,289,259 | \$ | 1,765 | \$ | 179 |

${ }^{1}$ Includes $\$ 1,894$ million in pension bond debt.
${ }^{2}$ Includes a total of $\$ 165.4$ million of bonds with variable interest rates adjusted daily or weekly based on the rates determined by the remarketing agent. The interest rates at the end of the fiscal year were 0.04 percent for $\$ 96.5$ million of these bonds and 0.05 percent for $\$ 68.9$ million.

## C. Revenue Bonds

Oregon Revised Statutes (ORS) authorize the State to issue revenue bonds. Revenue bonds are secured by a pledge of revenues derived from the operation of the programs funded by the issuance of these obligations. The resulting bond obligations are not general obligations of the State.

ORS 286A. 560 through 286A.585, 327.700 through 327.711 , and 348.716 authorize the State to issue revenue bonds that are supported by unobligated net lottery proceeds. To date, lottery revenue bonds have been issued for infrastructure improvements, state parks, expansion and refurbishment of school facilities, light rail transportation, improvements to state fair facilities, acquisition of state forestland, watershed project grants, and economic development in rural and distressed communities. Lottery revenue bonds have been issued for both governmental and business-type activities.

ORS 367.605 through 367.665 authorize the Oregon Department of Transportation to issue highway user tax bonds for governmental activities to build and maintain public roads. Debt service payments for these bonds are funded by highway user taxes and vehicle registration fees.

ORS 456.645 authorizes the Oregon Housing and Community Services Department to issue revenue bonds for financing single-family mortgage loans and multi-family housing projects. Mortgage payments and fees and rental revenues support these bonds. ORS 285B. 467 through 285B. 482 authorize the Oregon Business Development Department to issue revenue bonds for financing infrastructure improvement projects through the Special Public Works Fund, while ORS 285B. 572 through 285B. 599 authorize the issuance of revenue bonds for financing water projects through the Water Fund. Loan repayments support the bonds associated with these business-type activities.

Debt service requirements for revenue bonds as of June 30, 2014 (in thousands):

| Year ending June 30, | Governmental Activities |  |  |  | Business-type Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Principal ${ }^{1}$ |  | Interest |  | Principal ${ }^{2,3}$ |  | Interest |  |
| 2015 | \$ | 137,403 | \$ | 148,520 | \$ | 88,292 | \$ | 39,904 |
| 2016 |  | 125,583 |  | 143,116 |  | 38,292 |  | 39,570 |
| 2017 |  | 129,568 |  | 138,016 |  | 39,787 |  | 38,620 |
| 2018 |  | 122,838 |  | 133,069 |  | 40,487 |  | 37,535 |
| 2019 |  | 126,272 |  | 128,027 |  | 40,518 |  | 36,336 |
| 2020-2024 |  | 634,703 |  | 557,564 |  | 245,192 |  | 158,143 |
| 2025-2029 |  | 771,149 |  | 388,496 |  | 296,136 |  | 104,293 |
| 2030-2034 |  | 793,598 |  | 183,080 |  | 268,102 |  | 55,940 |
| 2035-2039 |  | 535,335 |  | 21,953 |  | 198,295 |  | 25,692 |
| 2040-2044 |  | - |  |  |  | 71,420 |  | 7,618 |
| 2045-2049 |  | - |  | - |  | 7,150 |  | 874 |
| 2050-2054 |  | - |  | - |  | 1,725 |  | 172 |
| Total |  | 3,376,449 |  | 1,841,841 |  | 1,335,396 | \$ | 544,697 |

${ }^{1}$ Includes a total of $\$ 265.5$ million of bonds with variable interest rates adjusted weekly based on the rates determined by the remarketing agent. The interest rate at the end of the fiscal year was 0.37 percent.
${ }^{2}$ Includes bonds with variable interest rates adjusted monthly based on the London Interbank Offered Rate (LIBOR) plus 0.4 percent not to exceed 11 percent for $\$ 765$ thousand of the bonds and LIBOR plus 0.4 percent not to exceed 11.5 percent for $\$ 1.3$ million. The interest rate at the end of the fiscal year for these bonds was 0.56 percent.
${ }^{3}$ Includes bonds with variable interest rates adjusted weekly based on the rates determined by the remarketing agent, not to exceed 12 percent. The interest rates at the end of the fiscal year were 0.06 percent for $\$ 26.6$ million of these bonds, 0.07 percent for $\$ 164.9$ million, 0.09 percent for $\$ 8.3$ million, and 0.10 percent for $\$ 83.4$ million.

## D. Certificates of Participation

ORS 283.085 through 283.092 authorize the State to enter into financing agreements through the issuance of certificates of participation. The State has issued certificates of participation to provide funds for the acquisition of computer and telecommunication systems, and the acquisition, construction, or remodeling of State facilities. Certificates of participation have been issued for governmental and business-type activities.

Debt service requirements for certificates of participation as of June 30, 2014 (in thousands):

| Year ending June 30, | Governmental Activities |  |  |  | Business-type Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Principal |  | Interest |  | Principal |  | Interest |  |
| 2015 | \$ | 65,222 | \$ | 28,355 | \$ | 5,533 | \$ | 3,704 |
| 2016 |  | 51,217 |  | 25,579 |  | 4,938 |  | 3,460 |
| 2017 |  | 44,546 |  | 23,441 |  | 4,774 |  | 3,236 |
| 2018 |  | 36,341 |  | 21,612 |  | 4,594 |  | 3,041 |
| 2019 |  | 31,025 |  | 20,095 |  | 3,875 |  | 2,857 |
| 2020-2024 |  | 157,720 |  | 79,080 |  | 19,785 |  | 11,680 |
| 2025-2029 |  | 84,030 |  | 48,951 |  | 23,785 |  | 6,390 |
| 2030-2034 |  | 99,315 |  | 24,302 |  | 6,725 |  | 1,746 |
| 2035-2039 |  | 30,615 |  | 3,342 |  | 1,510 |  | 93 |
| Total | \$ | 600,031 | \$ | 274,757 | \$ | 75,519 | \$ | 36,207 |

## E. Changes in Long-Term Debt

Changes in long-term debt for governmental activities for the year ended June 30, 2014 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending <br> Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities |  |  |  |  |  |  |  |  |  |  |
| Bonds/certificates payable: |  |  |  |  |  |  |  |  |  |  |
| General obligation bonds | \$ | 3,048,203 | \$ | 130,190 | \$ | 118,240 | \$ | 3,060,153 | \$ | 124,986 |
| Revenue bonds |  | 3,092,860 |  | 675,290 |  | 391,701 |  | 3,376,449 |  | 137,403 |
| Certificates of participation |  | 671,938 |  | - |  | 71,907 |  | 600,031 |  | 65,222 |
| General appropriation bonds |  | 28,195 |  | - |  | 28,195 |  | - |  | - |
| Less amounts ${ }^{1}$ : |  |  |  |  |  |  |  |  |  |  |
| For issuance discounts |  | $(2,423)$ |  | - |  | (140) |  | $(2,283)$ |  |  |
| For issuance premiums |  | 258,649 |  | 57,610 |  | 27,409 |  | 288,850 |  | - |
| Total bonds/certificates payable | \$ | 7,097,422 | \$ | 863,090 | \$ | 637,312 | \$ | 7,323,200 | \$ | 327,611 |

Changes in long-term debt for business-type activities for the year ended June 30, 2014 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities |  |  |  |  |  |  |  |  |  |  |
| Bonds/certificates payable: |  |  |  |  |  |  |  |  |  |  |
| General obligation bonds | \$ | 2,182,978 | \$ | 200,885 | \$ | 90,879 | \$ | 2,292,984 | \$ | 85,256 |
| Revenue bonds |  | 1,454,065 |  | 135,590 |  | 254,259 |  | 1,335,396 |  | 88,292 |
| Certificates of participation |  | 82,267 |  | - |  | 6,748 |  | 75,519 |  | 5,533 |
| Less amounts ${ }^{1}$ : |  |  |  |  |  |  |  |  |  |  |
| For issuance discounts |  | (791) |  | - |  | (105) |  | (686) |  |  |
| For issuance premiums |  | 100,993 |  | 25,214 |  | 8,218 |  | 117,989 |  | - |
| Accreted interest |  | 46,159 |  | 3,671 |  | 10,200 |  | 39,630 |  | - |
| Total bonds/certificates payable | \$ | 3,865,671 |  | 365,360 | \$ | 370,199 | \$ | 3,860,832 | \$ | 179,081 |

Changes in long-term debt for fiduciary fund activities for the year ended June 30, 2014 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fiduciary fund activities |  |  |  |  |  |  |  |  |  |  |
| Bonds/certificates payable: General obligation bonds | \$ | 2,310 | \$ | - | \$ | 545 | \$ | 1,765 | \$ | 565 |
| Less amounts ${ }^{1}$ : |  |  |  |  |  |  |  |  |  |  |
| For issuance premiums |  | 241 |  | - |  | 63 |  | 178 |  |  |
| Total bonds/certificates payable | \$ | 2,551 | \$ | - | \$ | 608 | \$ | 1,943 | \$ | 565 |

## F. Demand Bonds

## Oregon Department of Veterans' Affairs

Included in long-term debt are the following State of Oregon, General Obligation, Veterans' Welfare Variable Rate Demand Bonds, along with selected terms of their standby bond purchase agreements (SBPAs) at June 30, 2014 (dollars in thousands):

|  | Outstanding |  |  | $\begin{array}{c}\text { Expiration } \\ \text { Date }\end{array}$ |  | $\begin{array}{c}\text { Commitment } \\ \text { Fee }\end{array}$ | Remarketing Agent |
| :--- | ---: | ---: | :---: | :---: | :---: | :---: | :---: | \(\left.\begin{array}{c}Remarketing <br>

Fee\end{array}\right]\)

These bonds are general obligations of the State and are payable from revenues and reserves of the Veterans' Loan program. The bondholders may tender these bonds on specified dates at a price equal to principal plus accrued interest.

The Oregon Department of Veterans' Affairs (DVA) remarketing agent is authorized to use their best efforts to sell the repurchased bonds at face value by adjusting the interest rate on a daily or weekly basis based on the applicable mode. The designated remarketing agent for such bonds will determine the interest rate borne by each series of bonds. DVA pays its designated remarketing agent a fee for this service.

In the event the bonds cannot be remarketed, they will be purchased as specified by the respective SBPA. Under the SBPA for Series 83, 84, and 90B, the Bank of Tokyo-Mitsubishi UFJ, Ltd. will commit to purchase any Series 83, 84, or 90B unremarketed bonds, subject to certain conditions. Under the SBPA for Series 85, 86, 87C, and 88B, U.S. Bank National Association, will commit to purchase any Series 85, 86, 87C, or 88B unremarketed bonds, subject to certain conditions.

If a tender advance does occur under the Series 83,84 , and 90B SBPA, it will accrue interest at the bank's base rate (either a prime lending rate plus 1 percent, or the federal funds rate plus 2 percent, or 7.5 percent, whichever is higher) for the time period up to 30 days; at the bank's base rate plus 0.5 percent for the time period covering 31 days up to 60 days; and at the bank's base rate plus 1 percent for the time period thereafter. If the tender advance is in default, interest will accrue at the bank's base rate plus 2 percent. Interest on a tender advance must generally be repaid first before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be repaid on the earliest of (a) the date the applicable bonds are paid in full; (b) the conversion date of all or a portion of the applicable bonds to a fixed rate, an indexed rate, or a non-covered interest rate, or (c) the effective date of delivery of a substitute alternative liquidity facility. Tendered bonds that are unremarketed by the $91^{\text {st }}$ day after the purchase date of the tender advances must be paid in full over a four year period in eight equal (or nearly equal) semi-annual installments, unless and until the bonds are remarketed or redeemed. If repayment of any tender advance does not occur within the specified timeframe contained in the Series 83, 84, and 90B SBPA, a default has occurred.

No tender advances or draws were necessary to purchase unremarketed bonds under the Series 83, 84, and 90B SBPA for fiscal year 2014. Therefore, no tender advances or draws were outstanding as of June 30, 2014.

If a tender advance does occur under the Series $85-88 \mathrm{~B}$ SBPA, it will accrue interest at the bank's base rate (either a prime lending rate plus 1 percent, the federal funds rate plus 2 percent, the Securities Industry and Financial Markets Association (SIFMA) rate plus 1 percent or 7 percent for the time period 31 days after the purchase date and thereafter, whichever is higher) for the time period up to 30 days; at the bank's base rate plus 1 percent for the time period covering 31 days up to 90 days; and at the bank's base rate plus 1.5 percent for the time period thereafter. If the tender advance is in default, interest will accrue at the bank's base rate plus 3 percent. Interest on a tender advance must generally be repaid first before the principal portion of a tender advance is repaid. In most cases, tender advances are required to be repaid on the earliest of (a) the date the applicable bonds are paid in full; (b) the conversion date of all or a portion of the applicable bonds to a fixed rate, an indexed rate, or a non-covered interest rate; or (c) the effective date of delivery of a substitute alternative
liquidity facility. Tendered bonds that are unremarketed by the $91^{\text {st }}$ day after the purchase date of the tender advance must be paid in full over a four year period in eight equal (or nearly equal) semi-annual installments, unless and until the bonds are remarketed or redeemed. If repayment of any tender advance does not occur within the specified timeframe contained in the Series $85-88$ B SBPAs, a default has occurred.

No tender advances or draws were necessary to purchase unremarketed bonds under the Series 85-88B SBPA for fiscal year 2014. Therefore, no tender advances or draws were outstanding as of June 30, 2014.

## Oregon Housing and Community Services Department

Included in Oregon Housing and Community Services Department's (OHCSD) long-term debt is $\$ 283.2$ million in variable rate demand bonds. OHCSD's variable rate demand bonds are remarketed weekly by a remarketing agent. Bondholders may elect to tender their bonds by providing written notice to the remarketing agent as specified in the official statement for the series. On the date that bonds are tendered, the remarketing agent will use its best effort to sell the bonds or may purchase the bonds for its own account.

OHCSD has entered into standby bond purchase agreements (SBPAs) to provide liquidity in the event that the remarketing agent is unable to sell the tendered bonds and does not choose to buy the bonds for its own account. The SBPAs require the liquidity provider to provide funds for the purchase of the tendered bonds. On the purchase date, the bonds become known as liquidity provider bonds or bank bonds and bear interest at the bank rate in accordance with the SBPAs. The maximum rate is 12 percent (Bank of America, N.A., State Street Bank and Trust Company, and JPMorgan Chase Bank, N.A.). The bonds remain bank bonds until they are sold by the remarketing agent or the remarketing agent purchases them for its own account. If the bonds are not remarketed or purchased by the remarketing agent for its own account, mandatory redemption in ten equal installments are to be paid on the first business day of January and July, commencing on the first such date to occur after the bonds become liquidity provider bonds (State Street Bank and Trust Company) or at least ninety days after the related purchase date (Bank of America, N.A. and JPMorgan Chase Bank, N.A.). There were no bank bonds on June 30, 2014.

Certain terms of the standby purchase agreements and remarketing agreements are listed below (dollars in thousands):

| Series | Outstanding <br> Amount | Liquidity Provider | Expiration <br> Date | Commitment <br> Fee | Remarketing <br> Fee |  |
| :--- | ---: | ---: | :--- | :---: | :--- | :--- |
| MF 2004 B | $\$$ | 13,725 | Bank of America, N.A. | $8 / 25 / 2017$ | $0.5000 \%$ | Merrill Lynch, Pierce, Fenner \& Smith, Inc. |
| MRB 2004 L | 15,000 | State Street Bank and Trust Company | $11 / 20 / 2016$ | $0.5200 \%$ | CitiGroup Global Markets, Inc. |  |
| MRB 2005 C | 10,500 | State Street Bank and Trust Company | $11 / 20 / 2016$ | $0.5200 \%$ | J.P. Morgan Securities, Inc. |  |
| MRB 2005 F | 14,885 | State Street Bank and Trust Company | $11 / 20 / 2016$ | $0.5200 \%$ | CitiGroup Global Markets, Inc. | $0.07 \%$ |
| MRB 2006 C | 20,000 | State Street Bank and Trust Company | $11 / 20 / 2016$ | $0.5200 \%$ | J.P. Morgan Securities, Inc. | $0.07 \%$ |
| MRB 2006 F | 20,000 | State Street Bank and Trust Company | $11 / 20 / 2016$ | $0.5200 \%$ | CitiGroup Global Markets, Inc. | $0.07 \%$ |
| MRB 2006 G | 16,105 | State Street Bank and Trust Company | $11 / 20 / 2016$ | $0.5200 \%$ | CitiGroup Global Markets, Inc. | $0.07 \%$ |
| MRB 2007 E | 30,000 | JPMorgan Chase Bank, NA | $12 / 31 / 2017$ | $0.5100 \%$ | J.P. Morgan Securities, LLC | $0.07 \%$ |
| MRB 2007 H | 30,000 | JPMorgan Chase Bank, NA | $12 / 31 / 2017$ | $0.5100 \%$ | J.P. Morgan Securities, LLC | $0.07 \%$ |
| MRB 2008 C | 35,000 | JPMorgan Chase Bank, NA | $12 / 31 / 2017$ | $0.5100 \%$ | J.P. Morgan Securities, LLC | $0.07 \%$ |
| MRB 2008 F | 35,000 | JPMorgan Chase Bank, NA | $12 / 31 / 2017$ | $0.5100 \%$ | Merrill Lynch, Pierce, Fenner \& Smith, Inc. | $0.07 \%$ |
| MRB 2008 I | 34,650 | JPMorgan Chase Bank, NA | $12 / 31 / 2017$ | $0.5100 \%$ | Merrill Lynch, Pierce, Fenner \& Smith, Inc. | $0.07 \%$ |
| MRB 2013 F | 8,335 | State Street Bank and Trust Company | $11 / 20 / 2016$ | $0.5200 \%$ | Merrill Lynch, Pierce, Fenner \& Smith, Inc. | $0.07 \%$ |

## G. No-Commitment Debt

No-commitment debt refers to debt issued to finance public purpose expenditures intended for beneficial ownership by private entities. Such debt bears the name of the State but is secured solely by the credit of the private entity and usually is serviced and administered by a trustee independent of the State. The State has no obligation for payment of this debt. Accordingly, this debt is not reported in the accompanying financial statements.

No-commitment debt as of June 30, 2014 (in thousands):

Primary Government<br>Oregon Business Development Department Oregon Facilities Authority<br>Housing and Community Services Department<br>Total no-commitment debt

| Amount |  |
| :--- | ---: |
| $\$$ | 380,658 |
|  | $1,877,848$ |
|  | 214,057 |
| $\$$ | $2,472,563$ |

## H. Debt Refundings

Occasionally, the State issues new long-term debt to extinguish the obligation of previously issued bonds or certificates of participation in order to take advantage of lower interest rates. In instances of advanced refunding, the money from the sale of new debt is placed in an irrevocable trust to provide for all future debt service payments on the old debt. The amount of these issuances has provided funds to pay the interest and principal when due on the refunded debt to and including the dates irrevocably fixed for redemption. The trust account assets and liabilities for the defeased debt are not included in the accompanying financial statements.

Current/advance refunding issues that occurred between July 1, 2013, and June 30, 2014:
On November 5, 2013, the Oregon Department of Transportation issued $\$ 265.5$ million in 2013 Series B Revenue Bonds with an average interest rate of 4 percent. The bonds were issued to refund $\$ 265.3$ million of outstanding 2011 Series A Revenue Bonds with an average interest rate of 4 percent. The current refunding was undertaken to reduce the total debt service payments over the next 24 years by $\$ 245$ thousand and resulted in no economic gain or loss.
On November 20, 2013, the Oregon Housing and Community Services Department issued \$47.9 million in Mortgage Revenue Bonds, of which $\$ 17.2$ million was used to refund previously issued Revenue Bonds. The current refunding of these bonds decreases the total debt service over the next 20.6 years by approximately $\$ 7.2$ million and results in an economic gain of approximately $\$ 2.8$ million. Both the old refunding debt and the new debt included variable rate bonds ( $\$ 14.7$ million in old debt and $\$ 8.3$ million in new debt). The old variable rate debt was hedged and the new variable rate debt is not. Increases in interest rates would result in larger interest payments which would reduce the economic gain.
On May 7, 2014, the Oregon Department of Administrative Services issued $\$ 1.1$ million in 2014 Series A General Obligation Bonds with an average interest rate of 3 percent. These bonds refunded $\$ 1.2$ million of 2004 Series A Certificates of Participation with an average interest rate of 4.3 percent. The current refunding was undertaken to reduce the total debt service payments over the next 2 years by $\$ 54$ thousand and resulted in an economic gain of $\$ 53.4$ thousand.
On May 29, 2014, the Oregon Housing and Community Services Department issued Revenue Bonds in an aggregate principal amount of $\$ 87.7$ million of which $\$ 39$ million refunded previously issued Revenue Bonds on July 1, 2014, and July 2, 2014. The current refunding of these bonds decreases the total debt service over the next 30 years by $\$ 8.3$ million and results in an economic gain of $\$ 4.9$ million.

## I. Defeased Debt

The State has defeased certain general obligation and revenue bonds, as well as certificates of participations, by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the liability for defeased bonds is not included in the State's financial statements. On June 30, 2014, $\$ 923.2$ million of bonds outstanding are considered defeased.

## 10. OTHER LONG-TERM LIABILITIES

Changes in other long-term liabilities for governmental activities for the year ended June 30, 2014 (in thousands):

|  | Beginning Balance | Additions |  | Reductions |  | Ending <br> Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities |  |  |  |  |  |  |  |  |  |
| Compensated absences payable | \$ 178,256 | \$ | 7,531 | \$ | 9,140 | \$ | 176,647 | \$ | 116,587 |
| Claims and judgments payable | 1,187,437 |  | 135,190 |  | 141,218 |  | 1,181,409 |  | 118,268 |
| Arbitrage rebate payable | 1,275 |  | 740 |  | 1,275 |  | 740 |  | - |
| Custodial liabilities | 253,328 |  | 660,759 |  | 637,244 |  | 276,843 |  | 273,466 |
| Contracts, mortgages, and notes payable | 485,003 |  | 61,694 |  | 134,137 |  | 412,560 |  | 37,200 |
| Obligations under capital lease | 2,789 |  | 3,715 |  | 3,477 |  | 3,027 |  | 1,950 |
| Pollution remediation obligation | 12,535 |  | 4,475 |  | 109 |  | 16,901 |  | 7,080 |
| Net OPEB obligation | 49,838 |  | 2,447 |  | - |  | 52,285 |  | - |
| Total other long-term liabilities | \$ 2,170,461 | \$ | 876,551 | \$ | 926,600 |  | 2,120,412 | \$ | 554,551 |

Internal service funds predominantly serve the governmental funds. Therefore, long-term liabilities for internal service funds are included as part of the totals for governmental activities. The compensated absences liability is mainly liquidated through the General Fund, Health and Social Services Fund, and the Public Transportation Fund. The claims and judgments liability is generally liquidated through the Employment Services Fund and the Central Services Fund, an internal service fund. The arbitrage rebate liability is generally liquidated through the Revenue Bond Fund. The custodial liabilities are expected to be liquidated by the Common School Fund and the Health and Social Services Fund. The liability for contracts, mortgages, and notes is generally liquidated through the General Fund, the Environmental Management Fund, the Health and Social Services Fund and the Public Transportation Fund. The capital lease obligations are generally liquidated through the Central Services Fund. The pollution remediation obligation will be mainly liquidated through the Environmental Management Fund and the Public Transportation Fund. The net OPEB obligation is the result of the State's pay-as-you-go funding policy for other postemployment benefits offered through the Public Employees Benefit Board, and is liquidated by each governmental fund, excluding the debt service funds.

Changes in other long-term liabilities for business-type activities for the year ended June 30, 2014 (in thousands):

|  | Beginning Balance |  | Additions |  | Reductions |  | Ending <br> Balance |  | Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities |  |  |  |  |  |  |  |  |  |  |
| Compensated absences payable | \$ | 68,883 | \$ | 11,246 | \$ | 5,138 | \$ | 74,991 | \$ | 61,449 |
| Claims and judgments payable |  | 28,767 |  | 1,184 |  | 3,816 |  | 26,135 |  | 18,492 |
| Lottery prize awards payable |  | 160,058 |  | 254,580 |  | 255,555 |  | 159,083 |  | 32,413 |
| Arbitrage rebate payable |  | 18,727 |  | 2,715 |  | 367 |  | 21,075 |  | 12 |
| Custodial liabilities |  | 70,836 |  | 70,086 |  | 75,402 |  | 65,520 |  | 53,299 |
| Contracts, mortgages, and notes payable |  | 154,135 |  | 125,834 |  | 119,861 |  | 160,108 |  | 22,740 |
| Obligations under capital lease |  | 560 |  | - |  | 491 |  | 69 |  | 25 |
| Net OPEB obligation |  | 24,726 |  | 1,340 |  | - |  | 26,066 |  | - |
| Derivative instruments liability |  | 29,801 |  | - |  | 10,630 |  | 19,171 |  | - |
| Total other long-term liabilities | \$ | 556,493 | \$ | 466,985 | \$ | 471,260 | \$ | 552,218 | \$ | 188,430 |

Changes in other long-term liabilities for fiduciary fund activities for the year ended June 30, 2014 (in thousands):

|  | Beginning <br> Balance | Additions | Reductions | Ending <br> Balance | Due Within <br> One Year |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Fiduciary fund activities |  |  |  |  |  |  |
| $\quad$ Custodial liabilities | $\$ 2,003,133$ | $\$ 9,235,868$ | $\$ 9,654,193$ | $\$ 1,584,808$ | $\$ 1,582,496$ |  |
| Contracts, mortgages, and notes payable | 5,546 | - | 3,784 | 1,762 | 90 |  |
| Net OPEB obligation | 517 | 27 | - | 544 | - |  |
| Total other long-term liabilities | $\$ 2,009,196$ | $\$ 9,235,895$ | $\$ 9,657,977$ | $\$ 1,587,114$ | $\$ 1,582,586$ |  |

## 11. POLLUTION REMEDIATION OBLIGATION

Pollution remediation obligations address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities, including pre-cleanup activities, cleanup activities, government oversight and enforcement-related activities, and postremediation monitoring. Excluded from pollution remediation obligations are obligations for pollution prevention and control activities, fines and penalties, landfill closure and postclosure care, and other future remediation activities required upon retirement of an asset.

The State recognizes a pollution remediation obligation when it can reasonably estimate the range of expected cash outlays. At June 30, 2014, the State recognized an estimated liability of $\$ 17.0$ million for pollution remediation activities. The liability, which is reported in the government-wide statement of net position, was recorded at the current value of the costs the State expects to incur to perform the work.

For many projects, the State can reasonably estimate the range of expected outlays early in the process, using the State's remediation history for similar sites as the basis for the calculations. In other cases, the estimated liability is based on the amount specified in a contract for remediation services or the estimate of the cleanup costs provided by an environmental consulting firm. Expected recoveries from responsible parties or potentially responsible parties and insurance recoveries are included in the estimates and reduce the State's expense. No material expected recoveries were included in the measurement of the State's pollution remediation obligation at June 30, 2014.

When new information indicates changes in expected outlays, the liability for pollution remediation is adjusted. Adjustments may occur due to price fluctuations resulting from delays in contracting specific remediation jobs, changes in technology, changes in legal or regulatory requirements, and changes in the remediation plan or operating conditions.

Currently, the Oregon Department of Environmental Quality (DEQ), as a government responsible for sharing costs under federal law, is obligated to clean up three Superfund sites. Two sites are contaminated with chemicals used in the wood-treatment industry. Contamination was found in the soil, groundwater, and sediments of adjacent rivers. The third site is contaminated with asbestos in the soil resulting from demolition of approximately eighty 1940s era military barracks buildings. The Oregon Department of Transportation (ODOT) also performs ongoing pollution remediation. For example, to facilitate the agency's transportation goals, ODOT voluntarily conducts the cleanup of contaminated soil and ground water found within the footprint of a construction project and removes lead-based paint when performing bridge repairs. In other cases, DEQ has named ODOT as a responsible party or potentially responsible party, or ODOT has entered the contaminated site into the DEQ's Voluntary Cleanup Program as the responsible party.

As of June 30, 2014, the State is involved in negotiations related to a confidential, non-judicial mediation process that will result in an allocation of costs associated with the investigation and cleanup of contamination in the Portland Harbor Superfund site. There are over 200 parties, private and public, that may eventually bear a share of the costs. It is too early in the Environmental Protection Agency's remedial action process to estimate the total cleanup costs that may be shared by the liable parties and what portion of that, if any, will be assessed against the State. The Portland Harbor Superfund site is discussed in more detail in Note 24.

## 12. PLEDGED REVENUES

## A. Unobligated Net Lottery Proceeds

The State has pledged future unobligated net lottery proceeds to repay $\$ 1.1$ billion of lottery revenue bonds. Unobligated net lottery proceeds consist of all revenues derived from the operation of the Oregon State Lottery except for revenues used for payment of prizes and expenses of the Lottery. Proceeds from lottery revenue bonds provide financing for economic development within the state, as well as for the improvement and expansion of state parks and school facilities. The bonds are payable solely from the pledged revenues and are payable through 2033. Total principal and interest remaining to be paid on the bonds is $\$ 1.6$ billion. In fiscal year 2015, principal and interest payments on the bonds are expected to require approximately 23.5 percent of unobligated net lottery proceeds. Principal and interest paid for the current year and total unobligated net lottery proceeds recognized were $\$ 126.6$ million and $\$ 512.4$ million, respectively.

## B. Highway User Taxes and Vehicle Registration Fees

The State has pledged future highway user taxes and vehicle registration fees, net of administrative expenses, operating transfers, and statutory transfers to counties, to repay $\$ 2.4$ billion of highway user tax revenue bonds. Proceeds from the bonds provide financing for the construction, reconstruction, improvement, repair, maintenance and operation, and use of public highways, roads, streets, and roadside rest areas for the State. The bonds are payable solely from the pledged revenues and are payable through November 2038. Total principal and interest remaining to be paid on the bonds is $\$ 3.9$ billion. Fiscal year 2015 principal and interest payments on the bonds are expected to require approximately 30.3 percent of pledged revenues. Principal and interest paid for the current year and total pledged revenues recognized were $\$ 158.7$ million and $\$ 578$ million, respectively.

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## 13. INTERFUND TRANSACTIONS

Interfund balances reported in the fund financial statements as of June 30, 2014 (in thousands):
Due from Other Funds

| Due to Other Funds | General | Health and Social Services |  | Public <br> Transportation |  | Environmental Management |  | Common School |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General | \$ | \$ | 32,888 | \$ | 32 | \$ | 2,310 | \$ | 37 |
| Health and Social Services | 555,191 |  | - |  | - |  | 156 |  | - |
| Public Transportation | 261 |  | - |  | - |  | 12,465 |  | - |
| Environmental Management | 2,315 |  | - |  | 3,598 |  | - |  | 89 |
| Common School | 25,390 |  | - |  | - |  | 770 |  | - |
| Nonmajor Governmental Funds | 8,141 |  | 21,325 |  | - |  | 3 |  | - |
| Housing and Community Services | - |  | - |  | - |  | - |  | - |
| Lottery Operations | 140,644 |  | - |  | - |  | - |  | - |
| Unemployment Compensation | - |  | - |  | - |  | - |  | - |
| Nonmajor Enterprise Funds | 22,706 |  | 748 |  | - |  | 1,345 |  | - |
| Internal Service Funds | 14,640 |  | - |  | - |  | - |  | - |
| Fiduciary Funds | - |  | - |  | - |  | - |  | - |
| Total | \$ 769,288 | \$ | 54,961 | \$ | 3,630 | \$ | 17,049 | \$ | 126 |


| Advances from Other Funds | Advances to Other Funds |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Common School |  | Nonmajor Enterprise Funds |  | Internal Service Funds |  | Total |  |
| General | \$ | - | \$ | - | \$ | 584 | \$ | 584 |
| Environmental Management |  | 300 |  | - |  | - |  | 300 |
| Nonmajor Governmental Funds |  |  |  | 48 |  | - |  | 48 |
| University System |  |  |  | 119,975 |  | - |  | 119,975 |
| Internal Service Funds |  | - |  | 131 |  | - |  | 131 |
| Total | \$ | 300 | \$ | 120,154 | \$ | 584 | \$ | 121,038 |

Interfund balances result from the time lag between the date a transaction for interfund goods and services or reimbursable expenditures/expenses is recorded and the date the payment between funds is made. Advances to and from other funds are not expected to be repaid within one year.

Due from Other Funds (continued)

|  | major rnmental unds | Housing and Community Services |  | University System |  | Nonmajor Enterprise Funds |  | Internal Service Funds |  | Fiduciary Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 172,245 | \$ | - | \$ | 14,942 | \$ | 1,078 | \$ | 1,097 | \$ |  | \$ | 224,629 |
|  | 744 |  | - |  | - |  | 357 |  | - |  | - |  | 556,448 |
|  | 4,135 |  | - |  | 20 |  | - |  | - |  | - |  | 16,881 |
|  | 2,042 |  | - |  | - |  | - |  | - |  |  |  | 8,044 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 26,160 |
|  | 8,781 |  | 11 |  | 1,123 |  | 273 |  | 1,429 |  | - |  | 41,086 |
|  | 47 |  | - |  | - |  | - |  | - |  | - |  | 47 |
|  |  |  | - |  | - |  | - |  | - |  | - |  | 140,644 |
|  | 1,184 |  | - |  | - |  | - |  | - |  | - |  | 1,184 |
|  | 7 |  | - |  | - |  | 135 |  | 35 |  | 46 |  | 25,022 |
|  | 55 |  | - |  | - |  | 35 |  | - |  | - |  | 14,730 |
|  | - |  | - |  | - |  | - |  | - |  | 6,788 |  | 6,788 |
| \$ | 189,240 | \$ | 11 | \$ | 16,085 | \$ | 1,878 | \$ | 2,561 | \$ | 6,834 | \$ | 1,061,663 |

Interfund transfers reported in the fund financial statements as of June 30, 2014 (in thousands):
Transfers from Other Funds

| Transfers to Other Funds | General |  | Health and Social Services |  | Public Transportation |  | Environmental Management |  | Common School |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General | \$ |  | \$ | 94,324 | , | 1,230 | \$ | 57,282 | \$ | 98 |
| Health and Social Services |  | 34,856 |  | - |  | - |  | 612 |  |  |
| Public Transportation |  | 6,004 |  | - |  |  |  | 29,260 |  |  |
| Environmental Management |  | 46,230 |  | 72 |  | 399 |  | - |  | 3,559 |
| Common School |  | 50,779 |  | - |  |  |  | 4,835 |  |  |
| Nonmajor Governmental Funds |  | 152,941 |  | 67,345 |  | 23,736 |  | 191 |  |  |
| Housing and Community Services |  | - |  |  |  |  |  | - |  |  |
| Lottery Operations |  | 512,427 |  |  |  |  |  | - |  |  |
| Unemployment Compensation |  |  |  | - |  | - |  | - |  | - |
| University System |  | 4,454 |  | - |  | - |  | - |  |  |
| Nonmajor Enterprise Funds |  | 147,983 |  | 8,681 |  | - |  | 324 |  | - |
| Internal Service Funds |  | 15,574 |  | 2,632 |  | - |  | 577 |  | - |
| Total | \$ | 971,248 | \$ | 173,054 | \$ | 25,365 | \$ | 93,081 | \$ | 3,657 |

Transfers are used to move (1) revenues collected by one fund to the fund authorized by statute or the State's budget to expend them, (2) receipts restricted to debt service or capital construction to the appropriate funds, and (3) unrestricted revenues collected by the General Fund for various programs accounted for in other funds according to State budget requirements.

Transfers from Other Funds (continued)

| Nonmajor Governmental Funds |  | University System |  | Nonmajor Enterprise Funds |  | Internal Service Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 431,400 | + | 386,024 | \$ | 195,371 | \$ | 28 | \$ | 1,165,757 |
|  | 81,853 |  | - |  | 5,463 |  | - |  | 122,784 |
|  | 251,032 |  | 134 |  | - |  | - |  | 286,430 |
|  | 25,770 |  | 672 |  | - |  | 6 |  | 76,708 |
|  | 323 |  | - |  | - |  | - |  | 55,937 |
|  | 91,913 |  | 9,357 |  | 598 |  | 809 |  | 346,890 |
|  | 185 |  |  |  |  |  |  |  | 185 |
|  | 1,692 |  |  |  | - |  |  |  | 514,119 |
|  | 8,051 |  | - |  | - |  | - |  | 8,051 |
|  | 37,083 |  |  |  | - |  | - |  | 41,537 |
|  | 11,220 |  | - |  | 15,064 |  | 527 |  | 183,799 |
|  | 16,989 |  | 886 |  | 95 |  | 1 |  | 36,754 |
| \$ | 957,511 | \$ | 397,073 | \$ | 216,591 | \$ | 1,371 | \$ | 2,838,951 |

## 14. SEGMENT INFORMATION

Oregon Revised Statutes (ORS) 285B. 410 through 285B. 482 create the Special Public Works Fund and authorize the Oregon Business Development Department (OBDD) to issue revenue bonds to finance loans to municipalities for infrastructure projects. ORS 285B. 560 through 285B. 599 establish the Water/Wastewater Financing Fund and authorize OBDD to issue revenue bonds to finance loans to municipalities for safe drinking water projects and waste water system improvement projects. Loan repayments are pledged to repay the outstanding bonds.

ORS 456.645 authorizes the Oregon Housing and Community Services Department (OHCSD) to issue revenue bonds to finance single-family mortgage loans and multi-family housing projects. Article XI-I (2) of the Oregon Constitution authorizes OHCSD to finance multi-family housing for elderly and disabled persons. Mortgage payments and fees and rental revenues support these bonds.

Summary financial information for the Special Public Works Fund, the Water/Wastewater Financing Fund, and OHCSD's various bond funds for the year ended June 30, 2014 (in thousands):

| Condensed statement of net position | Special Public Works Fund | Water/ Wastewater Financing Fund | Mortgage Revenue Bonds | Housing Revenue Bonds |
| :---: | :---: | :---: | :---: | :---: |
| Assets: |  |  |  |  |
| Interfund receivables | \$ | \$ | \$ 185 | \$ 120 |
| Other current assets | 83,408 | 26,998 | 90,402 | 9,597 |
| Noncurrent assets | 192,474 | 89,969 | 740,833 | 168,582 |
| Total assets | 275,882 | 116,967 | 831,420 | 178,299 |
| Deferred outflows of resources | - | - | 17,750 |  |
| Liabilities: |  |  |  |  |
| Interfund payables | 5 | - | - | - |
| Other current liabilities | 9,014 | 3,603 | 80,879 | 8,633 |
| Noncurrent liabilities | 55,151 | 29,642 | 682,944 | 167,538 |
| Total liabilities | 64,170 | 33,245 | 763,823 | 176,171 |
| Deferred inflows of resources | - | - | 2,054 | 744 |
| Net position: |  |  |  |  |
| Restricted | 1,497 | 893 | 83,293 | 1,384 |
| Unrestricted | 210,215 | 82,829 | - | - |
| Total net position | \$ 211,712 | \$ 83,722 | \$ 83,293 | \$ 1,384 |
| Condensed statement of revenues, expenses, and changes in net position | Special Public Works Fund | Water/ Wastewater Financing Fund | Mortgage Revenue Bonds | Housing Revenue Bonds |
| Operating activities: |  |  |  |  |
| Loan interest income | \$ 7,837 | \$ 3,643 | \$ 29,690 | \$ 7,170 |
| Other operating revenue | 96 | - | 12 | - |
| Other operating expenses | $(6,196)$ | $(4,054)$ | $(28,445)$ | $(6,616)$ |
| Operating income (loss) | 1,737 | (411) | 1,257 | 554 |
| Total nonoperating revenues (expenses) | 614 | 116 | 2,051 | 466 |
| Transfers from other funds | 345 | 8,954 | 2,305 | 5 |
| Transfers to other funds | $(9,231)$ | $(6,540)$ | $(4,300)$ | - |
| Change in net position | $(6,535)$ | 2,119 | 1,313 | 1,025 |
| Beginning net position (as restated) | 218,247 | 81,603 | 81,980 | 359 |
| Ending net position | \$ 211,712 | \$ 83,722 | \$ 83,293 | \$ 1,384 |

Condensed statement of cash flows
Net cash provided (used) by:

| Operating activities | \$ | 6,611 | \$ | $(2,231)$ | \$ | 92,187 |  | $(6,121)$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Noncapital financing activities |  | $(15,117)$ |  | $(3,025)$ |  | $(117,339)$ |  | $(17,442)$ |
| Investing activities |  | $(9,628)$ |  | 120 |  | 28,486 |  | 21,407 |
| Net increase (decrease) |  | $(18,134)$ |  | $(5,136)$ |  | 3,334 |  | $(2,156)$ |
| Beginning cash and cash equivalents |  | 84,029 |  | 30,116 |  | 21,772 |  | 3,831 |
| Ending cash and cash equivalents | \$ | 65,895 | \$ | 24,980 | \$ | 25,106 | \$ | 1,675 |

## Condensed statement of net position

Assets:
Current assets
Noncurrent assets
$\quad$ Total assets
Deferred outflows of resources
Liabilities:
Current liabilities
Noncurrent liabilities
Total liabilities
Deferred inflows of resources
Net position:
Restricted
Total net position
Condensed statement of revenues,
expenses, and changes in net position
Operating activities:
Loan interest income
Other operating revenue
Other operating expenses
$\quad$ Operating income (loss)
Total nonoperating revenues (expenses)
Transfers from other funds
Transfers to other funds
Change in net position
Beginning net position (as restated)
Ending net position

|  | Special <br> Public Works <br> Fund | Wastewater <br> Financing <br> Fund | Mortgage <br> Revenue <br> Bonds | Housing <br> Revenue <br> Bonds |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |
| $\$$ | 6,611 | $\$$ | $(2,231)$ | $\$$ | 92,187 |$\$ \$(6,121)$


| $\$$ | 8,033 | $\$$ | 361 | $\$$ |
| ---: | ---: | ---: | ---: | ---: |
| 170,297 | 3,550 | 11,358 |  |  |
| 178,330 | 3,911 | 187,289 |  |  |
|  | 1,457 | 2 | 330 |  |
|  |  |  |  |  |
|  | 7,513 | 361 | 10,052 |  |
| 147,320 | 20 | 107,514 |  |  |
| 154,833 | 381 | 117,566 |  |  |
|  | 1,868 | - | 1,240 |  |
|  |  |  |  |  |
|  | 23,086 |  | 3,532 | 68,813 |
| $\$$ | 23,086 | $\$$ | 3,532 | $\$$ |


| Multifamily |  | Elderly and |
| :---: | :---: | :---: |
| Housing | Multiple | Disabled |
| Revenue | Purpose | Housing |
| Bonds | Bonds | Fund |


| $\$$ | 8,881 | $\$$ | 102 | $\$$ |
| ---: | ---: | ---: | ---: | ---: |
|  | - | - | 6,578 |  |
|  | $(6,849)$ | $(46)$ | $(7,729)$ |  |
| 2,032 | 56 | $(1,063)$ |  |  |
| 972 | $(13)$ | 998 |  |  |
| 395 | - | - |  |  |
|  | $(1,500)$ | $(1,250)$ | $(52)$ |  |
|  | 1,899 | $(1,207)$ | $(117)$ |  |
|  | 21,187 | 4,739 | 68,930 |  |
| $\$$ | 23,086 | $\$$ | 3,532 | $\$$ |


| Condensed statement of cash flows Net cash provided (used) by: | Multifamily Housing Revenue Bonds |  | Multiple Purpose Bonds |  | Elderly and Disabled Housing Fund |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |
| Operating activities | \$ | 11,597 | \$ | 102 | \$ | 15,346 |
| Noncapital financing activities |  | $(11,697)$ |  | $(2,777)$ |  | $(13,677)$ |
| Investing activities |  | (282) |  | 2,459 |  | 770 |
| Net increase (decrease) |  | (382) |  | (216) |  | 2,439 |
| Beginning cash and cash equivalents |  | 1,412 |  | 332 |  | 32,481 |
| Ending cash and cash equivalents | \$ | 1,030 | \$ | 116 | \$ | 34,920 |

## 15. EMPLOYEE RETIREMENT PLANS

## A. Plan Descriptions

## Public Employees Retirement System

The Public Employees Retirement System (PERS) provides defined benefit and defined contribution retirement plans for units of State government, school districts, community colleges, and political subdivisions. PERS is administered under the Oregon Revised Statutes (ORS) Chapters 238 and 238A and Internal Revenue Code Section 401(a) by the Public Employees Retirement Board. Plan assets of the defined benefit, defined contribution, postemployment healthcare, and deferred compensation plans may legally be used to pay benefits only to the plan members or plan beneficiaries for whom the assets were accumulated. The PERS defined benefit plans provide pension benefits, death benefits, disability benefits, and postemployment healthcare benefits.

PERS features both a cost-sharing multiple-employer pension plan and an agent multiple-employer pension plan. Participation in the PERS cost-sharing multiple-employer plan is mandatory for state agencies that comprise the primary government, as well as community colleges and school districts. PERS is an agent multiple-employer plan for political subdivisions that have not elected to join the State and Local Government Rate Pool. Participation by most political subdivisions is optional, but irrevocable if elected. The State has no obligation to contribute, and it does not contribute, to the agent multiple-employer pension plan. At June 30, 2014, PERS had 912 employer members consisting of:

| State agencies | 115 |
| :--- | ---: |
| Community colleges | 17 |
| School districts | 293 |
| Political subdivisions | 487 |

In 1995, the Oregon Legislature passed a bill that created a second tier of benefits for those employees who established membership on or after January 1, 1996. The second tier does not enjoy the Tier One assumed earnings rate guarantee and sets the normal retirement age at 60, compared to 58 for Tier One. As of June 30, 2014, there were 36,176 active and 135,109 inactive members for a total of 171,285 PERS Tier One plan members and 43,367 active and 25,836 inactive members for a total of 69,203 PERS Tier Two plan members.

In 2003, the Oregon Legislature enacted a bill that created the Oregon Public Service Retirement Plan (OPSRP). OPSRP consists of a defined benefit pension program and the defined contribution Individual Account Program (IAP). OPSRP is part of PERS and is administered by the PERS Board. Membership includes public employees hired on or after August 29, 2003. As of June 30, 2014, there were 85,431 active and 10,644 inactive members for a total of 96,075 OPSRP members.

Beginning January 1, 2004, active PERS Tier One and Tier Two plan members became members of the IAP. The Tier One and Tier Two plan members retain their existing PERS accounts; however, member contributions are now deposited into the members' IAP accounts.

The PERS defined benefit and defined contribution retirement plans are reported as pension trust funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the fiduciary funds basic financial statements. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information that may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at:
http://www.oregon.gov/PERS/Pages/section/financial reports/financials.aspx

## Optional Plans

The 1995 Oregon Legislature enacted legislation that authorized the Oregon University System (OUS) to offer a defined contribution retirement plan as an alternative to PERS. Effective April 1, 1996, OUS established the Optional Retirement Plan (ORP), which was made available to OUS unclassified faculty and staff who are eligible for PERS membership. The ORP consists of three tiers. Membership in ORP Tier One and Tier Two is determined using the same criteria as PERS. The third tier is determined by membership in OPSRP.

In addition to PERS and ORP, eligible unclassified employees hired on or before September 9, 1995, may participate in the Teacher's Insurance and Annuity Association and College Retirement Equities Fund retirement program. This defined contribution plan was closed to new enrollment at the time the ORP became effective in 1996.

## B. Summary of Significant Accounting Policies

The financial statements for the PERS retirement plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Expenses are recognized when incurred. Benefits and refunds are recognized when due and payable.

Plan investments are reported at fair value. See Note 1 for additional information about how the fair value of investments is determined.

## C. Funding

## Primary Government

To pay for PERS pension benefits, state agencies make required contributions based on a percentage of employee payrolls. The retirement contribution rates include an actuarially determined employer rate and a member contribution rate. The PERS Board updates the employer rates every two years, effective July 1 of each odd-numbered year. Currently, the member contribution, known as the 6 percent pick-up, is set by statute and is paid by state agencies. These two contributions are paid to the State's pension system and are invested at an acceptable level of investment risk as determined by the Oregon Investment Council.

The PERS employer contribution rates for state agencies for the biennium beginning July 1, 2013, and ending June 30, 2015, expressed as a percentage of covered payroll:


State agencies' employer contributions to PERS for fiscal years ended June 30, 2014, 2013, and 2012, totaled approximately $\$ 229.5$ million, $\$ 216.3$ million, and $\$ 214.4$ million, respectively. Member contributions for the year ended June 30, 2014 were $\$ 150.5$ million. The actual contribution equaled the contractually required contribution in each fiscal year.

In fiscal year 2004, the State issued $\$ 2$ billion in pension obligation bonds to reduce the PERS pension liability. As a result, the actual contribution exceeded the annual required contribution in that fiscal year, creating a net pension asset that is being amortized using the level dollar closed method over 22 years and an assumed interest rate of 8 percent. The primary government's employer cost for the PERS pension plan for fiscal year 2014 was $\$ 301.5$ million and included $\$ 72$ million of amortization. State agencies pay an additional assessment to cover the annual debt service requirements attributable to the pension bonds.

## Oregon University System's Optional Retirement Plan (ORP)

Under the ORP, the employee contribution rate is 6 percent and is paid by OUS. The employer contribution rates for fiscal year 2014 were 16.5 percent for ORP Tier One and ORP Tier Two and 6.4 percent for the OPSRP equivalent. Total OUS employer contributions to the ORP for the years ended June 30, 2014, 2013, and 2012, were approximately $\$ 30.1$ million, $\$ 28.6$ million, and $\$ 27.8$ million, respectively. The OUS employee contributions to the ORP for the years ended June 30, 2014, 2013, and 2012, were approximately $\$ 16.8$ million, $\$ 15.9$ million, $\$ 15.0$ million, respectively.

## Discretely Presented Component Units

The SAIF Corporation's employer contributions to PERS for years ended December 31, 2013, 2012, and 2011, were approximately $\$ 5.5$ million, $\$ 5.3$ million, and $\$ 3.2$ million, respectively. The actual contribution equaled the annual required contribution in each year.

## 16. OTHER POSTEMPLOYMENT BENEFIT PLANS

## A. Public Employees Retirement System

## Plan Descriptions

The Public Employees Retirement System (PERS) Board contracts for health insurance coverage on behalf of the members of PERS. Eligible retirees pay their own age-adjusted premiums. To help retirees defray the cost of these premiums, PERS also administers two separately defined benefit other postemployment benefit (OPEB) plans: the Retirement Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA).

The RHIA is a cost-sharing multiple-employer OPEB plan in which 912 employers participate. Established under Oregon Revised Statute (ORS) 238.420, the plan provides a payment of up to $\$ 60$ toward the monthly cost of health insurance for eligible PERS members. To be eligible to receive the RHIA subsidy, the member must (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare parts $A$ and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIA plan. The number of RHIA plan members receiving benefits was 43,409 as of June 30, 2014.

The RHIPA is a single-employer OPEB plan established under ORS 238.415. The plan provides payment of the average difference between the health insurance premiums paid by retired state employees under contracts entered into by the PERS Board and health insurance premiums paid by state employees who are not retired. PERS members are qualified to receive the RHIPA subsidy if they have eight or more years of qualifying service in PERS at the time of retirement or receive a disability pension calculated as if they had eight or more years of qualifying service, but are not eligible for federal Medicare coverage. A surviving spouse or dependent of a deceased retired state employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired on or after September 29, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations of the RHIPA plan. The number of RHIPA plan members receiving benefits was 1,288 as of June 30, 2014.

Both RHIA and RHIPA are closed to employees hired on or after August 29, 2003, who had not established membership prior to that date.

The RHIA and RHIPA defined benefit OPEB plans are reported separately under Other Employee Benefit Trust Funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the fiduciary funds basic financial statements. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. The report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at:
http://oregon.gov/PERS/section/financial reports/financials.shtml

## Summary of Significant Accounting Policies

The financial statements for the PERS OPEB plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Expenses are recognized when incurred. Benefits are recognized in the month they are earned, and withdrawals are recognized in the month they are due and payable.

Plan investments are reported at fair value. See Note 1 for additional information about how the fair value of investments is determined.

## Funding

Both of the OPEB plans administered by PERS are funded through actuarially determined employer contributions. For the biennium ending June 30, 2015, state agencies contributed 0.10 percent of PERScovered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIA benefits. In addition, state agencies contribute 0.49 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contributions were approximately $\$ 13.7$ million, $\$ 13$ million, and $\$ 12.9$ million for years ended June 30, 2014, 2013, and 2012, respectively. The actual contribution equaled the annual required contribution in each fiscal year. (See Note 15 for details concerning Tier One, Tier Two, and OPSRP membership in PERS.)

The funded status of the RHIA postemployment healthcare plan as of the most recent actuarial valuation date (in millions):


For the biennium ending June 30, 2015, state agencies contribute 0.07 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIPA benefits. In addition, state agencies contribute 0.20 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contributions were approximately $\$ 6.2$ million, $\$ 3.4$ million, and $\$ 3.4$ million for the years ended June 30, 2014, 2013, and 2012, respectively. The actual contribution equaled the annual required contribution in each fiscal year.

The funded status of the RHIPA postemployment healthcare plan as of the most recent actuarial valuation date (in millions):

| Actuarial | Actuarial Value of | Actuarial Accrued Liability | Unfunded | Funded | Covered | UAAL as a \% of Covered |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Valuation Date | Assets <br> (a) | (AAL) <br> (b) | (UAAL) <br> (b-a) | Ratio (a/b) | Payroll <br> (c) | Payroll <br> ((b-a)/c) |
| 12/31/2013 | \$5.2 | \$61.2 | \$56.0 | 8.5\% | \$2,531.5 | 2.2\% |

## Actuarial Methods and Assumptions

The PERS postemployment healthcare benefit obligation, including both RHIA and RHIPA, was determined as part of the actuarial valuation prepared by the PERS consulting actuary at December 31, 2013, using the entry age normal cost method. Significant assumptions used in the actuarial valuation include a 7.75 percent per annum rate of return on the investment of present and future assets and projected payroll growth of 3.75 percent for both the RHIA and RHIPA plans. The RHIPA plan uses a healthcare cost inflation adjustment graded from 6.1 percent in 2014 to 4.7 percent in 2083. The RHIPA plan's inflation assumption is 2.75 percent, which is a subcomponent of the payroll growth rate. There is no inflation assumption for RHIA postemployment benefits because the payment amount is set by statute and is not adjusted for increases in healthcare costs. The unfunded actuarial accrued liability is being amortized as a level percentage of combined valuation payroll over a closed period of 10 years. The actuarial value of plan assets for both the RHIA and the RHIPA is equal to the assets' fair market value on the valuation date. Restricted net position held in trust for other postemployment benefits for RHIA and RHIPA at June 30, 2014, was $\$ 386.9$ million and $\$ 6$ million, respectively.

## B. Public Employees Benefit Board

## Plan Description

The State participates in a defined benefit postemployment healthcare plan administered by the Public Employees Benefit Board (PEBB). This plan offers healthcare assistance to eligible retired employees and their beneficiaries. Chapter 243 of the Oregon Revised Statutes gives the Board the authority to establish and amend the benefit provisions of the PEBB Plan. Twelve employers participate in the PEBB Plan, which is considered an agent multiple-employer plan for financial reporting purposes. As of June 30, 2014, PEBB Plan members consisted of 49,965 active employees and 1,223 retired employees and beneficiaries receiving benefits. PEBB does not issue a separate, publicly available financial report.

The PEBB Plan allows qualifying retired employees to continue their "active" health insurance coverage on a self-pay basis until they are eligible for Medicare. Participating retirees pay their own monthly premiums. However, the premium amount is based on a blended rate that is determined by pooling the qualifying retirees with active employees, thus, creating an "implicit rate subsidy."

## Summary of Significant Accounting Policies

The PEBB plan's implicit rate subsidy, if not fully funded, represents an obligation of the State, the net OPEB obligation. The net OPEB obligation for the year ended June 30, 2014, is $\$ 78.9$ million and is allocated to the participating funds based on each fund's proportionate share of annual health insurance premium costs. The portion of the net OPEB obligation related to governmental activities is reported in the internal service funds balance sheet and the government-wide statement of net position; the portion related to business-type activities is reported in the proprietary funds balance sheet and the government-wide statement of net position. The portion related to fiduciary activities is reported in the statement of fiduciary net position.

## Funding

The PEBB's funding policy provides for employer contributions in amounts sufficient to fund the cost of active employee health benefits, including the retiree rate subsidy, on a pay-as-you-go basis. Administrative costs of the PEBB Plan are financed by up to 2 percent of employer and plan member contributions. For the year ended June 30, 2014, retired plan members contributed $\$ 19.7$ million through their required contributions. The average monthly contribution was $\$ 1,343$. Active employees do not contribute to the plan.

The funded status of the PEBB postemployment healthcare plan as of the most recent actuarial valuation date (in millions):


## State of Oregon <br> Notes to the Financial Statements

The schedule of funding progress, which is included in the required supplementary information that immediately follows the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## Actuarial Methods and Assumptions

The PEBB postemployment healthcare benefit obligation was determined as part of the actuarial valuation prepared by the PEBB consulting actuary at July 1, 2013, using the entry age normal cost method. The State's annual OPEB expense is based on the annual required contribution (ARC), an amount actuarially determined in accordance with GASB Statement No. 45. Significant assumptions used in the actuarial valuation include a 3.5 percent per annum rate of return on the investment of present and future assets and projected payroll growth of 3.5 percent. The plan uses a medical healthcare cost inflation adjustment of 3.58 percent in fiscal year 2014, 5.9 percent in fiscal year 2015, 5.6 percent in fiscal year 2016, 6.9 percent in 2017, an average of 6.1 percent between fiscal years 2018 and 2042, and the rate grades down from 5.9 percent to 5.4 percent between fiscal years 2043 and 2063. The dental healthcare cost inflation adjustment was graded from 2.21 percent in fiscal year 2014 to 5 percent for all subsequent fiscal years. The plan's inflation assumption is 2.75 percent. The unfunded actuarial accrued liability is being amortized as a level percentage of payroll using an open 15-year period.

For fiscal years ended June 30, 2014, 2013, and 2012, the components of the PEBB Plan's annual OPEB cost, the amounts actually contributed, and changes to the net OPEB obligation (in millions):

Annual required contribution
Interest on net OPEB obligation
ARC adjustment
Annual OPEB cost (expense)
Contributions made
Increase in net OPEB obligation
Net OPEB obligation - beginning of year
Net OPEB obligation - end of year
Percent of annual OPEB cost contributed

| $\begin{gathered} \text { June 30, } \\ 2014 \end{gathered}$ |  | $\begin{gathered} \text { June 30, } \\ 2013 \\ \hline \end{gathered}$ |  | June 30,2012 |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 12.8 | \$ | 20.9 | \$ | 20.0 |
|  | 2.6 |  | 2.3 |  | 1.9 |
|  | (5.0) |  | (4.3) |  | (3.7) |
|  | 10.4 |  | 18.9 |  | 18.2 |
|  | (6.6) |  | (8.4) |  | (9.0) |
|  | 3.8 |  | 10.5 |  | 9.2 |
|  | 75.1 |  | 64.6 |  | 55.4 |
| \$ | 78.9 | \$ | 75.1 | \$ | 64.6 |
|  | 63.5\% |  | 44.4\% |  | 49.5\% |

## C. Using Actuarial Valuations

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective and include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

## 17. DEFERRED COMPENSATION PLANS

The Oregon Savings Growth Plan (OSGP) is a deferred compensation plan available to eligible state employees. Employee contributions are deposited into the Deferred Compensation Fund established by Oregon Revised Statute 243.411. To participate, an employee enters into an individual agreement with the State to defer current earnings to be paid at a future date. The Public Employees Retirement System (PERS) administers the plan. As trustee of the assets, PERS contracts with ING to maintain OSGP participant records. The Office of the State Treasurer, as custodian of the assets, contracts with State Street Bank and Trust Company to provide financial services. PERS may assess a charge to participants not to exceed 2 percent on amounts deferred, both contributions and investment earnings, to cover costs incurred for administering the program. Actual charges to participants, including investment charges, for the year ended June 30, 2014, averaged 0.23 percent of amounts deferred.

# State of Oregon <br> Notes to the Financial Statements 

Participants direct the selection of investment options and bear any market risk. Although the State has no liability for losses under the OSGP, the State does have the prudent investor responsibility of due care. Activity of the OSGP is reported under the Deferred Compensation Plan in the fiduciary funds combining financial statements. As of June 30, 2014, the fair value of the investments was $\$ 1.4$ billion.

## 18. TERMINATION BENEFITS

## A. Voluntary Early Retirement Plans

## Oregon University System

Several individual universities within the Oregon University System (OUS) offer various retirement incentive or voluntary tenure relinquishment programs. The liability for early retirement benefits is reported in contracts, mortgages, and notes payable on the proprietary funds balance sheet under the University System Fund. The current and noncurrent portions of the liability are $\$ 339$ thousand and $\$ 543$ thousand, respectively.

## B. Involuntary Early Termination

## Oregon University System

The Oregon University System has severance agreements with two former employees related to early termination of their employment contracts. The future payout period under each severance agreement ranges from three to four years. The liability for early termination benefits is reported in contracts, mortgages, and notes payable on the proprietary funds balance sheet under the University System Fund. The current and noncurrent portions of the liability are $\$ 1.6$ million and $\$ 3.6$ million, respectively. The amount of the liability was determined by calculating the present value of expected future benefit payments using discount rates ranging from 0.57 to 0.87 percent.

## 19. RISK FINANCING

## A. Property, Liability, and Workers' Compensation Coverage for State Government

The Department of Administrative Services, Enterprise Goods and Services, Risk Management section (Risk Management) administers the State's property, liability, and workers' compensation insurance program. Risk Management has found it is more economical to manage the risk of loss internally and, therefore, minimizes the purchase of commercial insurance policies to the extent possible. The moneys set aside by Risk Management under Chapter 278 of the Oregon Revised Statutes are used to service the following risks:

- Direct physical loss or damage to State property
- Tort liability claims brought against the State, its officers, employees, or agents
- Inmate injury
- Workers' compensation
- Employee dishonesty
- Faithful performance bonds for key positions as required by law and additional positions as determined by agency policy

Risk Management purchases commercial insurance for specific insurance needs not covered by self-funding. For example, the self-insured property and liability program is backed by an excess property policy with a limit of $\$ 400$ million and a blanket commercial crime policy with a limit of $\$ 20$ million. The amount of claim settlements did not exceed commercial insurance coverage for each of the past three fiscal years.

All State agencies, commissions, and boards participate in the self-insured property and liability program. Risk Management allocates the cost of claims and claims administration by charging an assessment to each State entity, based on its share of losses. Statewide risk charges are based on independent biennial actuarial forecasts and division expenses, less any available fund balance from the prior biennium.

Risk Management purchases workers' compensation insurance for the State from SAIF Corporation, a discretely presented component unit, utilizing retrospective paid loss plans. These plans are ten years in length and have cash flow and investment earnings advantages. The accumulated claim loss liability for the plans was approximately $\$ 67.8$ million as of June 30, 2014. Independent actuaries determine biennial loss forecasts.

Periodically, Risk Management reevaluates claims liabilities taking into consideration recently settled claims, the frequency of claims, and other economic and social factors. Contracted actuaries estimate claims and allocated and unallocated expenses using the last 20 to 25 years of State claims experience and the projected numbers of employees, payroll, vehicles, and other property. Liabilities include an amount for claims and legal expenses that have been incurred but not reported and are discounted at an annual rate of 2 percent. The actuaries forecast ultimate losses by line of coverage.

Changes in the balance of aggregate claims liabilities for the property, liability, and workers' compensation insurance program for the years ended June 30, 2014 and 2013 (in thousands):

|  | Beginning |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Balance |  | | Increase in |
| :---: |
| Claims or |
| Estimate |$\quad$| Claims |
| :---: |
| Payments |$\quad$| Ending |
| :---: |
| Balance |

The June 30, 2014, balance of claims liabilities is included in claims and judgments payable on the combining statement of net position of internal service funds under Central Services.

## B. State Self-insured Healthcare Plans

Chapter 243 of the Oregon Revised Statutes authorizes the Public Employees' Benefit Board (PEBB) to establish and maintain medical, dental, and vision insurance plans for the benefit of PEBB members. Currently, the State provides these benefits through four self-insured plans.

PEBB is responsible for controlling expenditures, stabilizing benefit premium rates, and minimizing the risk of loss. Funds set aside in a stabilization fund may be used to offset any actual premium deficiencies in the selffunded plans. The reserve is considered adequate to cover catastrophic losses due to large claims in the selfinsured plans, as well as unexpected increases in trend, utilization, or other potential fluctuations. PEBB has not purchased stop-loss coverage on any of the plans.

Contracted actuaries and consultants estimate the claims liability. Incurred but not reported expenses are estimated by using claims lag triangles from the plans to develop completion factors. For the most recent months, incurred claims are estimated based upon reviewing the most recent claims experience per employee and adjusting for trend and seasonality to the projection month. Since most of the claims will be paid out within the year, the estimated amounts are not discounted. Specific adjustments for subrogation or other anticipated recoveries are not included. Overall, these adjustments are not expected to be significant. The amount of claims for the medical, dental, and vision plans did not exceed the self-insured coverage for the past three fiscal years.

Changes in the balance of aggregate claims liabilities for the self-insured healthcare plans for the years ended June 30, 2014 and 2013 (in thousands):

|  | Beginning <br> Balance | Increase in <br> Claims or <br> Estimate | Claims <br> Payments | Ending <br> Balance |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Fiscal Year | $\$ 06,537$ | $\$$ | 555,991 | $\$$ | $(556,010)$ | $\$$ |
| 2013 | 669,921 | 525,659 | $(529,043)$ | 66,518 |  |  |
|  |  | 69,537 |  |  |  |  |

The June 30, 2014, balance of claims liabilities is included in claims and judgments payable on the combining statement of net position of internal service funds under Health Services.

## C. Supplemental Workers' Compensation Insurance

The Department of Consumer and Business Services operates several supplemental workers' compensation benefit programs. These programs are accounted for in special revenue funds. The primary program is the Retroactive Program, established by Oregon Revised Statute 656.506. It provides increased insurance benefits to claimants or their beneficiaries when current payment requirements exceed benefits in effect at the time of injury.

The Department of Consumer and Business Services determines the funding of supplemental workers' compensation insurance programs through cash flow projections based on historical data and economic forecasts. Employer work hour assessments, contributions by employees, workers' compensation insurance premium assessments, and investment and interest earnings pay for the programs. Long-term liabilities were actuarially computed as of June 30, 2014, using a 4 percent discount rate.

Changes in the balance of aggregate claims liabilities for supplemental workers' compensation insurance for the years ended June 30, 2014, and 2013 (in thousands):

| Fiscal Year | Beginning <br> Balance | Increase in <br> Claims or <br> Estimate | Claims <br> Payments | Ending <br> Balance |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| 2014 | $\$$ | 980,753 | $\$$ | 75,441 | $\$$ | $(88,643)$ |$\$$| 967,551 |
| :--- |
| 2013 |

The June 30, 2014, balance of claims liabilities is included in claims and judgments payable on the governmentwide statement of net position under governmental activities.

## D. Oregon University System

In July of 2012, in accordance with ORS 351.096, the Oregon State Board of Higher Education Finance \& Administration Committee established the Oregon University System (OUS) Risk Management Program to protect the life safety, reputation, financial operations, and property risks associated with the System's broad scope of enterprise activities. The OUS Office of Risk Management (Risk Management) manages the program in a transparent manner using best practices and industry standards for risk financing including risk retention and transfer, and risk controls while supporting an enhanced culture of risk mitigation within the system. The financing for this program is provided through the establishment of a Risk Fund (Fund) consisting of three subfunds for Casualty, Property, and Workers' Compensation. All seven OUS institutions and the Chancellor's Office participate in the program and make payments to the risk Fund based on a risk allocation model and actuarial estimates of the amounts needed to pay prior and current year claims. The Fund manages a combination of self-insurance and excess insurance for the following potential risks:

- Real property loss for university owned buildings, equipment, automobiles and other types of property
- Tort liability claims brought against OUS, its officers, employees or agents
- Workers' compensation and employers liability
- Crime and fiduciary
- Specialty lines of business including marine, medical practicums, international travel, fine art, aircraft, camps, clinics and other items

OUS Risk Management purchases commercial insurance for claims in excess of coverage provided by the selfinsurance program and for all other risks of loss. The self-insured property coverage is based on a total insurable value of $\$ 9$ billion with a $\$ 500$ million limit of liability with sub-limits for business interruption, earthquake, and flood. In addition, the universities applied a membership credit of over $\$ 190$ thousand towards seismic gas shut off valves in fiscal year 2014 to help minimize fire damage in the event of an earthquake. The casualty program covers general tort claims as well as directors and officers, errors and omissions, and employment liability. Limits of liability for this program total $\$ 50$ million, and for general liability and educator's legal liability this is in excess of over $\$ 1$ million in the self-insured program. Settled claims did not exceed commercial coverage in the first two years of the program. Liabilities include an amount for claims that have
been incurred but not reported (IBNR) of $\$ 6.6$ million. Changes in the balance of aggregate claims liabilities, including IBNR, for the property, liability, and workers' compensation insurance program for the years ended June 30, 2014, and 2013 (in thousands):

| Fiscal Year | Beginning Balance |  | Increase in Claims or Estimate |  | Claims Payments |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2014 | \$ | 14,677 | \$ | 766 | \$ | $(3,800)$ | \$ | 11,643 |
| 2013 |  |  |  | 18,433 |  | $(3,756)$ |  | 14,677 |

The June 30, 2014 balance of claims liabilities is included in claims and judgments payable on the statement of net position of proprietary funds under University System.

## E. Standard Retiree Health Insurance Account

Chapter 238 of the Oregon Revised Statutes authorizes the Public Employees Retirement System (PERS) to contract with health insurance carriers to provide health care insurance for eligible retired members of PERS. The Standard Retiree Health Insurance Account (SRHIA) establishes claim liabilities based on estimates of the ultimate costs of claims (including future claim adjustment expenses) that have been reported but not settled and of claims that have been incurred but not reported (IBNR). The estimated claims liability is calculated by contracted health insurance consultants using a variety of actuarial and statistical techniques and adjusted for actual experience to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made. The estimated claims liability of $\$ 14.5$ million is carried at its face amount, and no interest discount is assumed.

Changes in the balance of aggregate claims liabilities for the standard retiree health insurance account for the years ended June 30, 2014, and 2013 (in thousands):

| Fiscal Year | Beginning <br> Balance | Increase in <br> Claims or <br> Estimate | Claims <br> Payments | Ending <br> Balance |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| 2014 | $\$$ | 14,090 | $\$$ | 175,413 | $\$$ | $(175,011)$ |$\$$| 14,492 |
| :--- |
| 2013 |

The June 30, 2014 balance of claims liabilities for SRHIA is included in claims and judgments payable on the statement of net position of proprietary funds under Other.

## F. SAIF Corporation Workers' Compensation Insurance

The Legislature created SAIF Corporation (SAIF) to transact workers' compensation insurance and reinsurance business. SAIF is an independent public corporation, a discretely presented component unit of the State, and the largest workers' compensation insurer in Oregon.

SAIF has established a reserve for both reported and unreported insured events, which includes estimates of future payments of losses and related loss adjustment expenses. In estimating the liability for loss and loss adjustment expense, SAIF considers prior experience, industry information, currently recognized trends affecting data specific to SAIF, and other factors relating to workers' compensation insurance underwritten by SAIF.

The liability for loss and loss adjustment expense decreased $\$ 11.2$ million in calendar year 2013, which was net of favorable development of $\$ 193.8$ million. Loss reserves decreased $\$ 28.7$ million. Favorable loss reserve development in prior accident years offset loss reserves for the 2013 calendar accident year. The favorable development is attributed to permanent total disability and permanent partial disability medical loss reserves from recent accident years, and to a change to the future medical escalation rate assumption from 8.5 percent to 8 percent. Indemnity loss reserves experienced favorable development as indemnity costs for recent accident years were much lower than expected. Loss adjustment expense reserves increased $\$ 17.5$ million. The
favorable development was largely attributed to a decrease in the forecast of future activities and the overall reduction in reserves.

SAIF discounts the indemnity reserve for known unpaid fatal and permanent total disability losses on a tabular basis, using a discount rate of 3.5 percent. SAIF does not discount any incurred but not reported reserves, medical unpaid losses, or unpaid loss adjustment expense. The gross reserve subject to tabular discounting for calendar year 2013 was $\$ 258.3$ million. The related discount was $\$ 89.1$ million as of December 31, 2013.

Anticipated salvage and subrogation of $\$ 32.4$ million was included as a reduction of the reserve for loss and loss adjustment expense at December 31, 2013.

SAIF's exposure to asbestos claims arose from the sale of workers' compensation policies. As of December 31,2013 , SAIF had provided reserves of $\$ 23.1$ million for loss and loss adjustment expense related to asbestos claims. Changes in the balance of the liability for loss and loss adjustment expense related to workers' compensation insurance underwritten by SAIF for 2013, and 2012 (in thousands):

| Calendar Year | Beginning Balance |  | Incurred Losses and Loss Adjustment Expenses |  | Adjustment Expense Payments |  | Ending Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2013 | \$ | 3,052,611 | \$ | 316,818 | \$ | $(328,054)$ | \$ | 3,041,375 |
| 2012 |  | 3,019,393 |  | 353,123 |  | $(319,905)$ |  | 3,052,611 |

This liability is reported as the reserve for loss and loss adjustment expense on the statement of net position of discretely presented component units under SAIF Corporation.

## 20. DISCOUNTS AND ALLOWANCES IN PROPRIETARY FUNDS

Proprietary fund revenues, including discretely presented component units, are reported net of discounts and allowances in the accompanying financial statements. Discounts and allowances in proprietary funds for the year ended June 30, 2014 (in thousands):

| Proprietary Funds | Type of Revenue | Amount |
| :--- | :--- | ---: |
| Lottery Operations | Sales | $\$$ |
| Unemployment Compensation | Assessments | 1,028 |
| Unemployment Compensation | Fines and forfeitures |  |
| University System | Charges for services |  |
| University System | Sales | 496,912 |
| Nonmajor Enterprise Funds | Other | 14,979 |
| Nonmajor Enterprise Funds | Sales | 9,658 |
| Internal Service Funds | Other | 6,214 |
| $\quad$ Total discounts and allowances |  | 79 |

## 21. FUND EQUITY

## A. Net Position Restricted by Enabling Legislation

The following schedule summarizes the State's net position at June 30, 2014, that is restricted by enabling legislation (in thousands). All of the legislative restrictions are in governmental activities.

|  | Restricted Net <br> Position |  |
| :--- | ---: | ---: |
| Expendable Net Position Restricted for: |  |  |
| Health and social service programs | $\$$ | 49,461 |
| Public transportation programs | 7,602 |  |
| Natural resource programs | 70,080 |  |
| Education | 304,077 |  |
| Community protection | 8,552 |  |
| Consumer protection | 86,282 |  |
| Employment services | 105,127 |  |
| Residential assistance | 65,285 |  |
| Other programs | 49,796 |  |
| Nonexpendable Net Position Restricted for: |  |  |
| Education | 900 |  |
| Residential assistance | 10,747 |  |
| Workers' compensation | 250 |  |
| Total net position restricted by enabling legislation | $\$$ | 758,159 |

## B. Changes to Beginning Fund Balance

As of June 30, 2014, the beginning fund balances were restated as follows (in thousands):

|  | Beginning Balance |  | Prior Period Adjustments |  | Accounting Changes |  | Beginning BalanceRestated |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental funds and activities |  |  |  |  |  |  |  |  |
| General | \$ | 783,882 | \$ | $(59,375)$ | \$ | - | \$ | 724,507 |
| Health and Social Services |  | 233,627 |  | $(21,180)$ |  | - |  | 212,447 |
| Public Transportation |  | 584,669 |  | $(6,980)$ |  | - |  | 577,689 |
| Environmental Management |  | 841,132 |  | $(17,090)$ |  | - |  | 824,042 |
| Common School |  | 998,734 |  | (11) |  | - |  | 998,723 |
| Other (nonmajor) |  | 1,489,911 |  | 928 |  | - |  | 1,490,839 |
| Capital assets, net of depreciation |  | 12,306,341 |  | 45,523 |  | - |  | 12,351,864 |
| Other noncurrent assets |  | 1,582,160 |  | $(2,672)$ |  | $(31,506)$ |  | 1,547,982 |
| Long-term liabilities |  | (7,370,967) |  | (357) |  | - |  | $(7,371,324)$ |
| Internal service funds |  | 494,015 |  | $(4,060)$ |  | (606) |  | 489,349 |
| Total governmental funds and activities | \$ | 11,943,504 | \$ | $(65,274)$ | \$ | $(32,112)$ | \$ | 11,846,118 |
| Proprietary funds and business-type activities |  |  |  |  |  |  |  |  |
| Housing and Community Services | \$ | 214,936 | \$ | $(6,448)$ | \$ | $(9,019)$ | \$ | 199,469 |
| Lottery Operations |  | 155,898 |  | - |  | - |  | 155,898 |
| Unemployment Compensation |  | 1,938,670 |  | - |  | - |  | 1,938,670 |
| University System |  | 1,477,262 |  | - |  | - |  | 1,477,262 |
| Other (nonmajor) |  | 1,229,441 |  | 1,620 |  | $(4,314)$ |  | 1,226,747 |
| Internal service funds adjustment |  | 1,405 |  | - |  | - |  | 1,405 |
| Total proprietary funds and business-type activities | \$ | 5,017,612 | \$ | $(4,828)$ | \$ | $(13,333)$ | \$ | 4,999,451 |
| Fiduciary funds |  |  |  |  |  |  |  |  |
| Pension and Other Employee Benefit Trust | \$ | 65,362,545 | \$ | - | \$ | - | \$ | 65,362,545 |
| Private Purpose Trust |  | 27,549 |  | (360) |  | - |  | 27,189 |
| Short Term Investment Trust |  | 4,768,598 |  | - |  | - |  | 4,768,598 |
| Intermediate Term Investment Trust |  | - |  | 30,254 |  | - |  | 30,254 |
| Total fiduciary funds |  | 70,158,692 | \$ | 29,894 | \$ | - | \$ | 70,188,586 |

Significant prior period adjustments were made in three governmental funds and activities. A $\$ 53.9$ million adjustment was made to correct expenditures that were recognized in the incorrect period in the General Fund. In the Health and Social Services Fund, an adjustment of $\$ 16$ million was made to correct expenditures and revenue that were recognized in the incorrect period. Current prior period adjustments were made to correct the errors. In the Environmental Management Fund, an adjustment of $\$ 17.8$ million was made to correctly record supplies that were recorded as inventory in prior years. In addition, several agencies made corrections to their capital asset accounts, including $\$ 21.9$ million adjustment to construction in progress and $\$ 19.2$ million adjustment to infrastructure capitalization and depreciation.

In fiscal year 2013, the portion of the Oregon Intermediate Term Pool (OITP) belonging to an entity other than the State was reported within the Private Purpose Trust Fund, with the initial deposit of $\$ 30$ million reported as a custodial liability. During the current year it was determined that it is more appropriate to report this as the Intermediate Term Investment Trust Fund, which is an investment trust fund. To make this correction, a prior period adjustment of $\$ 254$ thousand, which reflected fiscal year 2013 earnings, was recorded in the Private Purpose Trust Fund, and a prior period adjustment of $\$ 30.2$ million was recorded in the Intermediate Term Investment Trust Fund, reflecting both the initial deposit and the fiscal year 2013 earnings.

All accounting changes reported in the governmental funds and activities and the proprietary funds and business-type activities are the result of implementing GASB Statement No. 65, Items Previously Reported as Assets and Liabilities. The Statement established accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported
as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

## C. Fund Balances - Governmental Funds

The following table displays in detail the June 30, 2014, fund balances that are reported in the aggregate on the governmental funds balance sheet (in thousands):


Nonspendable fund balances include inventories and prepaid items, which are not in spendable form, and fund balances associated with the corpus of revolving funds and permanent fund principal, which are legally or contractually required to be maintained intact.

Restricted fund balances result from constraints imposed on net position by law through constitutional provisions or enabling legislation or by parties outside the State, such as creditors, grantors, contributors, or laws or regulations of other governments. Enabling legislation authorizes the State to levy, assess, charge, or otherwise mandate payment from external resource providers and includes a legally enforceable requirement that those resources be used only for specific purposes stipulated by the legislation.

Committed fund balance results from constraints imposed by bills passed by the Legislature and signed into law by the Governor. The constraints on the use of resources are separate from the authorization to raise the underlying revenue and may be modified or rescinded only by passing additional legislation.

Assigned fund balance represents amounts that are constrained by the State's intent to use them for specific purposes, which are neither restricted nor committed. Intent is expressed by the Legislature via the budget process when there is no legislation other than a budget bill imposing constraints.

## D. Deficit Net Position

The Energy Loan Fund, a nonmajor enterprise fund, reports a deficit net position of $\$ 8.7$ million as of June 30, 2014.

## E. Stabilization Arrangements

Oregon maintains two stabilization funds - the Oregon Rainy Day Fund and the Education Stability Fund.
Established by the 2007 Legislature, the Oregon Rainy Day Fund is funded from the General Fund's ending balance up to 1 percent of General Fund appropriations for the prior biennium. The Legislature may deposit additional funds as it did to create the fund, using surplus corporate income tax revenues from the 2005-07 biennium. The Rainy Day Fund also earns interest on the moneys in the fund. Fund balance is capped at 7.5 percent of General Fund revenues in the prior biennium.

Stabilization amounts in the Oregon Rainy Day Fund may be spent if approved by three-fifths of the members of the Legislative Assembly and one of the following conditions exists:

- The last quarterly economic and revenue forecast for a biennium indicates that moneys available to the General Fund for the next biennium will be at least 3 percent less than appropriations from the General Fund for the current biennium;
- There has been a decline for two or more consecutive quarters in the last 12 months in seasonally adjusted nonfarm payroll employment; or
- A quarterly economic and revenue forecast projects that revenues in the General Fund in the current biennium will be at least 2 percent below what the revenues were projected to be in the revenue forecast on which the legislatively adopted budget for the current biennium was based.

For any one biennium, the Legislative Assembly may not appropriate more than two-thirds of the amount that is in the Oregon Rainy Day Fund at the beginning of that biennium. If the appropriation is for a biennium that has not yet begun, the Legislative Assembly may use as the base the most recent estimate of the amount that will be in the Oregon Rainy Day Fund at the beginning of the biennium for which the appropriation is made. The fund balance of the Oregon Rainy Day Fund as of June 30, 2014, was $\$ 62.2$ million.

The Education Stability Fund is authorized in the Oregon Constitution, Article XV. Section 4, part (4)(d), requires that 18 percent of net lottery proceeds be deposited in the fund. Earnings on moneys in the fund are retained by the fund or continuously appropriated to finance public education under Oregon Revised Statute 348.696. The balance in the fund may not exceed 5 percent of General Fund revenues of the prior biennium.

Amounts in the Education Stability Fund may be spent under the same conditions as those required for spending moneys in the Oregon Rainy Day Fund. However, if none of the conditions is met, the Education Stability Fund can also be used by the Legislature for public education. The Governor must declare an emergency and the expenditure must be approved by a three-fifths majority in each chamber. The fund balance of the Education Stability Fund as of June 30, 2014, was $\$ 113.8$ million.

## 22. NONEXCHANGE FINANCIAL GUARANTEES

Article XI-K of the Oregon Constitution allows the State to guarantee the general obligation bonded indebtedness of school districts, education service districts, and community college districts, in order to secure lower interest costs on general obligation bonds of such districts, without receiving equal or approximately equal value in exchange. Payment of the principal and interest on the bonds when due is guaranteed by the full faith and credit of the State under the provisions of the Oregon School Bond Guaranty Act - Oregon Revised Statutes (ORS) 328.321 to 328.356 . The amount of debt that the State may incur in honoring its guaranty of school bonds may not exceed, at any one time, one-half of one percent of the real market value of all taxable property
in the State. School districts, education service districts, and community college districts are entities legally separate from the State.

To apply and qualify for the Oregon School Bond Guaranty certification, districts must provide comprehensive information to the Debt Management Division of the Office of the State Treasurer. After application approval, no additional information is required to be provided to the Debt Management Division, except when a school district knows it will not make scheduled payments on the State guaranteed general obligation bonds it has issued. The district is then required to notify the trustee of the general obligation bonds and the Debt Management Division 15 days prior to the scheduled payment. The qualifying certification analysis threshold is less than or equal to 20 percent coverage risk, and throughout the program's history, no district has ever defaulted.

If one or more payments are made by the State, as provided for in the Oregon School Bond Guaranty Act, the Oregon State Treasurer shall pursue recovery from the district of all money necessary to reimburse the State. In seeking recovery, the State Treasurer may (i) intercept any payments from the General Fund, the State School Fund, the income of the Common School Fund and any other source of operating moneys provided by or through the State to the district that issued the bonds that would otherwise be paid to the district by the State, and (ii) apply any intercepted payments to reimburse the State for payments made pursuant to the State's guaranty until all obligations of the district to the State arising from those payments, including any interest and penalties, are paid in full.

At June 30, 2014, the State had extended nonexchange financial guarantees of $\$ 3.7$ billion for outstanding general obligation indebtedness of school districts, education service districts, and community college districts. The longest current guaranty is for outstanding general obligation bonds that mature June 15, 2046.

## 23. COMMITMENTS

The State has significant commitments as of June 30, 2014, in addition to the construction contract commitments disclosed in Note 6. Commitments are defined as existing arrangements to enter into future transactions or events, such as contractual obligations with vendors for future purchases or services at specified prices and sometimes at specified quantities. Commitments may also include agreements to make grants and loans.

Commitments in effect as of June 30, 2014, and the anticipated sources of funding (in thousands):

| Purpose | General Funds |  | Federal Funds |  | Lottery Funds |  | Other Funds |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Community services contracts | \$ | 141,630 | \$ | 130,272 | \$ | 3,295 | \$ | 35,946 | \$ | 311,143 |
| Grant \& loan commitments |  | 142,002 |  | 327,635 |  | 69,101 |  | 209,704 |  | 748,442 |
| Personal services contracts |  | 128,600 |  | 111,965 |  | 1,784 |  | 60,871 |  | 303,220 |
| Public defense contracts |  | 133,420 |  |  |  |  |  |  |  | 133,420 |
| Systems development |  | 22,924 |  | 231 |  |  |  | 8,774 |  | 31,929 |
| Equipment purchases |  | 8 |  | 65 |  | 69,269 |  | 617 |  | 69,959 |
| Total commitments | \$ | 568,584 | \$ | 570,168 | \$ | 143,449 | \$ | 315,912 | \$ | 1,598,113 |

Encumbrance balances in the governmental funds as of June 30, 2014 (in thousands):

| Governmental Funds | Amount |  |
| :--- | ---: | ---: |
| General | $\$$ | 15,757 |
| Health and Social Services |  | 1,143 |
| Environmental Management |  | 1,718 |
| Other Nonmajor | 30,109 |  |
| Total encumbrances | $\$$ | 48,727 |

The Oregon Investment Council has entered into agreements that commit the investment managers for the Oregon Public Employees Retirement Fund (OPERF) and the Common School Fund (CSF), upon request, to make additional investment purchases up to a predetermined amount. The Oregon Growth Account (OGA) Board makes similar commitments for investment purchases. As of June 30, 2014, the OPERF had $\$ 7.7$ billion in commitments to purchase private equity investments, $\$ 2.5$ billion to purchase real estate investments, $\$ 426$ million to purchase Opportunity Fund investments, and $\$ 1.1$ billion to purchase Alternative Equity portfolio investments. As of June 30, 2014, the CSF and the OGA had $\$ 84.3$ million and $\$ 21.1$ million, respectively, in commitments to purchase private equity investments. These amounts are unfunded and are not recorded in the financial statements.

## 24. CONTINGENCIES

## A. Litigation

## Public Employees Retirement System

Senate Bill (SB) 822, passed in the 2013 regular legislative session, limits the amount of annual cost of living adjustments that may be received by retirees to 1.5 percent in 2013 and thereafter between 0.25 percent and 2 percent, depending on the amount of benefit received. SB 822 also eliminated an additional payment made to retirees residing outside of Oregon. Several cases have been filed on behalf of PERS retirees and active employees challenging changes to PERS retirement benefits.

In the 2013 special session, the Legislature adopted SB 861 which further limited cost of living increases beginning in 2014 to 1.25 percent on the first $\$ 60$ thousand of annual benefits and 0.15 percent on amounts above that. Challenges to both SB 822 and SB 861 have been filed directly with the Oregon Supreme Court. The petitioners allege that SB 822 and SB 861 constitute a breach of contract as well as an impairment of contract and a taking of property rights in violation of the Oregon and United States constitutions. A special master was appointed to gather evidence and recommend findings of fact to the Supreme Court. The special master presented his final report and findings of fact to the Court on April 30, 2014. The parties filed briefs in the Oregon Supreme Court, which heard oral argument on October 14, 2014. The State cannot predict when the Court will issue its ruling on the matter.

If SB 822 and SB 861 are held unconstitutional, the anticipated savings from the PERS changes may not be realized for the future biennia.

## Portland Harbor Superfund

Two state agencies are involved in negotiations related to a confidential, non-judicial mediation process that will result in an allocation of costs associated with the investigation and cleanup of sediment contamination in the Portland Harbor, a ten-mile stretch of the lower Willamette River area that the U.S. Environmental Protection Agency (EPA) has listed as a Superfund site under the federal Superfund law (CERCLA). Over 200 parties, private companies and public entities, may eventually be found liable for a share of the costs related to investigation and cleanup of the site.

The Oregon Department of Transportation (ODOT) and the Oregon Department of State Lands (DSL) have received General Notice Letters from the EPA informing them that the State, by and through those agencies, is a potentially responsible party (PRP) under CERCLA for cleanup costs at the site. It is too early in the process to estimate the total amount of the cleanup costs that will be shared by liable parties. A draft feasibility study outlines eleven alternative options, ranging in costs from $\$ 269$ million to $\$ 1.8$ billion. It is also too early to estimate the proportionate share of the liability for cleanup costs, if any, that may ultimately be assessed against either of the State agencies. When the mediation will end is not known but it could be as late as 2019.

The Portland Harbor Superfund will also involve a separate allocation of liability for injuries to natural resources caused by contamination at the site, which is an additional type of recovery under the Superfund law known as natural resource damages (NRD). The NRD claim will be asserted against all PRPs, including ODOT and DSL, by the Portland Harbor natural resource trustees, a group composed of five tribes, two federal agencies, and the State. The trustees have initiated a cooperative injury assessment process funded by thirty parties including the State. The NRD process will result in an allocation of liability for NRD damages at the same time as the allocation of liability for remedial costs, although parties may alternatively elect to seek an earlier settlement with the trustees. The State, in 2014, advised the trustees that it will seek to negotiate a settlement of its NRD

## State of Oregon

liabilities in 2015. It is too early to estimate what, if any, share of the liability the State may ultimately bear for natural resource damages.

The State is pursuing claims for insurance coverage of its Portland Harbor defense costs and any future liabilities for cleanup costs and natural resource damages. These claims are based on insurance policies the State held from 1968 to 1972, and policies that listed DSL as an additional insured. These insurance carriers have agreed to participate in funding the State's defense in Portland Harbor proceedings, but have reserved their rights to deny indemnity coverage. The State plans to pursue its rights to indemnity coverage under these policies.

## Community Mental Health Programs

The State is engaged in discussions with the United States Department of Justice (USDOJ) concerning the State's community mental health programs. The USDOJ is conducting an ongoing investigation to determine if the State has complied with the federal Americans with Disabilities Act. In November 2012, the State and USDOJ have entered into a four-year agreement, under which the State will, among other things, share data and will discuss system gaps and outcome measures that could be adopted by the State. The State and USDOJ are approaching the end of year two of the four-year term. Either party has the right to opt out of the agreement if it is dissatisfied with the process. The State expects that if the USDOJ were to subsequently determine that there are violations of federal law, the USDOJ will issue written findings that specify the nature of any violations. At that time, the State will be in a better position to estimate the costs to remedy any asserted violations. It is possible that the costs of changes, if any, to the State's community mental health programs could reach or exceed $\$ 50$ million.

## Multistate Tax Compact

The Oregon Tax Court has a case pending that challenges the State's departure from provisions in the Multistate Tax Compact (Compact) when apportioning income attributable to corporations operating in more than one state. Under the Compact, the income of a multi-state corporation is apportioned to a state using an equally weighted three-factor formula. The formula compares in-state payroll, property, and sales to the corporation's overall payroll, property, and sales. Oregon began double-weighting the sales factor in 1991, and currently, the State uses only sales in Oregon and does not use the other two factors to apportion corporate income. In 1993, Oregon barred the Compact apportionment election by separate statute. The taxpayer in Health Net v. Dept. of Revenue asserts that the Compact is a binding contractual arrangement that cannot be unilaterally changed by a participating state and, therefore, the State must allow taxpayers to apportion multistate corporate income based only on the formula in the Compact. If the taxpayer prevails and a court determines the State must use the Compact formula, other corporations may seek refunds using the same theory and the State may be liable for additional refunds of corporate excise and income tax in the future. The State has insufficient data to predict accurately the amounts it could be required to refund or the overall impact on future revenues. Those amounts would depend on the circumstances of individual corporations that may, or may not, seek refunds and actions taken by the Legislative Assembly in response to an adverse ruling. Such actions could include withdrawing from the Compact or adopting legislative changes to apportionment statutes. Preliminary estimates, however, indicate the potential maximum refund liability and reductions in corporate income tax revenues, without any legislative action, would exceed $\$ 50$ million. The State anticipates that the Oregon Tax Court's ruling will be appealed to the Oregon Supreme Court by either the State or the taxpayer. In 2013, the State withdrew from the Compact and then re-enacted the Compact without the apportionment election provisions.

## Foster Home Cases

Complaints have been filed against the Oregon Department of Human Services, and a number of its employees, on behalf of at least 16 children who were placed in foster care between 2007 and 2011. The children were generally medically fragile or had other special needs. The plaintiffs have filed an action in federal court based on alleged violations of federal civil rights and other laws. The plaintiffs have also filed actions in the State Circuit Court that may be stayed while the plaintiffs pursue their action in federal courts. Plaintiffs seek awards for damages based on abuse of a vulnerable person that may be trebled to as much as $\$ 77$ million, as well as additional economic and noneconomic damages and an award of attorney fees and costs. It is too early in the case to evaluate the likelihood of the success of the plaintiffs' claims or whether any damages ultimately would be awarded. It is likely, however, that if the plaintiffs prevail, any damages awarded by the court would be paid from the State's Insurance Fund (a self-insurance fund), rather than through an appropriation from the General Fund.

## Cover Oregon

The State developed its own health insurance exchange program, commonly known as Cover Oregon, which subsequently was placed into a separate public corporation and was adapted to requirements related to health insurance coverage set forth in the federal Affordable Care Act. The State hired a private contractor, Oracle Corporation, both to modernize its human service system and develop the website through which Oregonians would shop for and obtain the insurance coverage required under federal law. On October 1, 2013, when the website was to be fully operational for the public, it did not work. Despite continuing efforts, the website has never launched to the public. On April 25, 2014, the Cover Oregon Board voted to move to the federal website for certain services. Cover Oregon is continuing to work on that transition. In addition, the State's project to modernize its social service system was also placed on hold in 2013.

In June 2014, the Oregon Attorney General launched a false claims investigation into Oracle's charges for both the State's modernization project and the Cover Oregon website. While the investigation was pending, on August 8, 2014, Oracle sued Cover Oregon, and later added the State, claiming it was owed an additional $\$ 23$ million for its work, in addition to other claims. The State and Cover Oregon have filed motions to dismiss that lawsuit, which are currently pending. On August 22, 2014, the Attorney General, the State, and Cover Oregon filed suit for damages against Oracle.

In addition, the federal Government Accounting Office has indicated that it intends to investigate the development of health insurance exchanges by a number of states, including Oregon. It is possible that the federal government could determine that certain expenditures for Oregon's health insurance exchange were improper. If that occurred, it is possible the federal government would seek repayment from the State of any disallowed amounts. It is too early, however, to know what the investigation will find, if the federal government would take any action as a result of the investigation or the nature of any action the federal government might take.

## Columbia River Crossing

The Interstate 5 (I-5) Columbia River Crossing (CRC) project (the CRC Project) was a multimodal project focused on improving safety, reducing congestion, and increasing mobility of motorists, freight traffic, transit riders, bicyclists, and pedestrians within the $\mathrm{I}-5$ corridor connecting the states of Oregon and Washington. The Oregon Department of Transportation (ODOT) and the Washington State Department of Transportation (WSDOT) worked together on the development of the CRC Project with the involvement of various federal agencies and many local governments in both states.

During its 2013 legislative session, the Oregon Legislative Assembly enacted House Bill 2800 (HB 2800), which among other things, set out the State's commitment to finance its share of the CRC Project costs contingent upon the State of Washington also providing funding for the Project. In June 2013, the Washington State legislature adjourned without providing a transportation revenue package that included construction funding for the CRC Project. The Oregon and Washington legislatures also adjourned in March 2014 without providing construction funding for the CRC Project. Without the necessary funding and legislative amendments in place to move the CRC Project to construction, the Department shut the CRC Project down in May 2014.

ODOT expended approximately $\$ 105$ million on the CRC Project of which $\$ 12$ million were from State funds and $\$ 93$ million from Federal funds. Under Federal Highway Administration (FHWA) policy, failure to advance the project from environmental work and design into right of way acquisition within 10 years of the initial obligation of funds could trigger a requirement to repay Federal funds used on the project. However, FHWA regulations also allow for a time extension with no repayment of Federal funds if an extension is requested and FHWA considers the request to be reasonable. Currently, FHWA has granted Oregon and Washington an extension of the requirement to repay Federal funds until 2019. ODOT has subsequently requested an additional extension until 2022 and continues discussions with FHWA regarding the $\mathrm{I}-5$ bridge replacement and Federal funds repayment timing and amounts, if any.

## B. Unemployment Benefits

State employees who qualify are entitled to benefit payments during periods of unemployment. Each state agency is required to reimburse the Employment Department for benefit payments made to former employees. The amount of future benefit payments to claimants and the resulting liability to the State cannot be reasonably estimated. Consequently, this potential obligation is not reported in the accompanying financial statements. Expenditures relating to these benefits for the year ended June 30, 2014, totaled approximately $\$ 13.9$ million.

## C. Federal Issues

The State receives significant financial assistance from the federal government. Entitlement to these resources is generally based on compliance with terms and conditions of the grant agreements and applicable federal regulations, including the expenditure of the resources for eligible purposes. Substantially all grants are subject to financial and compliance audits by the grantors. Any disallowances as a result of these audits become a liability of the fund that receives the grant. As of June 30, 2014, there is no indication that such audits will result in a material liability.

## 25. SUBSEQUENT EVENTS

## A. Long-term Debt Issues

Long-term debt issued, including refundings, since July 1, 2014 (in thousands):

| Type of Debt | Amount |
| :--- | ---: |
| General Obligation Bonds |  |
| $\quad$ Department of Veterans' Affairs | 35,965 |
| Revenue Bonds |  |
| $\quad$ Housing and Community Services Department | 30,900 |
| Department of Administrative Services | 213,775 |
| Department of Transportation | 194,530 |

## B. Bond Calls

Bond calls that have occurred since July 1, 2014 (in thousands):

| Type of Call | Amount |
| :--- | :---: |
| General Obligation Bonds <br> Department of Veterans' Affairs <br> Revenue Bonds <br> Housing and Community Services Department | $\$ 25,965$ |
|  | 107,905 |

## C. Interest Rate Swaps

On July 1, 2014, the Housing and Community Services Department terminated notional amounts of swaps related to the Mortgage Revenue Bonds listed below (dollars in thousands). These terminations were made pursuant to optional par termination provisions included in each of the swap agreements.

| Bond Series | Notional <br> Amount |
| :--- | ---: |
| 2004 Series I | $\$$ |
| 2006 Series C | 12,365 |
| 2006 Series F | 500 |
| 2007 Series E | 2,065 |
| 2008 Series F | 1,235 |
|  | 2,300 |

## D. Tax Anticipation Notes Issuance

On July 2, 2014, the State issued $\$ 590.2$ million of full faith and credit Tax Anticipation Notes, 2014 Series A. The proceeds of these notes will be used to meet seasonal cash needs of the State and for cash management purposes within the 2013-2015 biennium.

## E. Debt Guarantees

Under Article XI-K of the Oregon Constitution, $\$ 715.3$ million in bonds for school districts were issued and guaranteed following the fiscal year ended June 30, 2014, as noted below (dollars in thousands). Ultimately, the debt service payments remain the responsibility of the respective school district.

| School District | Series | Amount |  |
| :---: | :---: | :---: | :---: |
| Clackamas Cty SD 115 (Gladstone) | 2014 | \$ | 15,917 |
| Clackamas Cty SD 12 (North Clackamas) | 2014 |  | 170,380 |
| Lane Cty SD 1 (Pleasant Hill) | 2014 |  | 17,950 |
| Lane Cty SD 28J (Fern Ridge) | 2014A |  | 25,421 |
| Lane Cty SD 28J (Fern Ridge) | 2014B |  | 1,245 |
| Lane Cty SD 4J (Eugene) | 2014 |  | 80,000 |
| Washington Cty SD 1J (Hillsboro) | 2014 |  | 18,105 |
| Washington Cty SD 48J (Beaverton) | 2014A |  | 20,394 |
| Washington Cty SD 48J (Beaverton) | 2014B |  | 361,755 |
| Yamhill Cty SD 30J (Willamina) | 2014 |  | 2,000 |
| Yamhill Cty SD 48J (Sheridan) | 2014 |  | 2,105 |
| Total debt guarantees |  | \$ | 715,272 |

## F. Oregon University System Structure Changes

Pursuant to Senate Bill (SB) 270, passed by the Oregon Legislature during fiscal year 2013, Oregon State University (OSU), Portland State University (PSU), and University of Oregon (UO) are each an independent public body legally separate from the State as of July 1, 2014. These three entities will no longer be included in the University System Fund starting with fiscal year 2015. SB 270 also contained language providing pathways for the Eastern Oregon University (EOU), Oregon Institute of Technology (OIT), Southern Oregon University (SOU), and Western Oregon University (WOU) to become independent public bodies, legally separate from State. Effective July 1, 2015, each public university will be a stand-alone legal entity and governed by their own board of trustees. Each university will continue to be included as a discretely presented component unit in the Comprehensive Annual Financial Report issued by the State.


# Required Supplementary Information 

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## Budgeted Appropriated Funds

The State accounts for budgetary activities based on the source of moneys used to pay expenditures. Separate appropriated funds are established for each funding source.

## General Fund

This fund accounts for expenditures made with general fund revenue. General fund revenue consists largely of personal and corporate income taxes.

## Federal Funds

This fund accounts for budgeted expenditures made with federal revenue.

## Lottery Funds

This fund accounts for expenditures made with lottery funds. These funds, which are earned by the State Lottery, are transferred to the Economic Development Fund at the Department of Administrative Services for disbursement to agencies where the funds are expended.

## Other Funds

This fund accounts for budgeted expenditures other than those funded by general, federal and lottery funds.

Schedule of Revenues, Expenditures and Changes in Fund Balances -
Budget and Actual - Budgetary (Non-GAAP) Basis -
All Budgeted Appropriated Funds
For the Biennium Ending June 30, 2015
As of June 30, 2014
(In Thousands)

|  | General Fund |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2013-2015 <br> Original Budget | 2013-2015 <br> Final Budget | 1st <br> Year <br> Actual | Variance Over/ (Under) |
| Revenues: |  |  |  |  |
| Personal Income Taxes | \$13,645,193 | \$13,645,193 | \$ 6,447,665 | \$ (7,197,528) |
| Corporate Income Taxes | 1,012,037 | 1,012,037 | 494,759 | $(517,278)$ |
| Tobacco Taxes | 128,416 | 128,416 | 66,258 | $(62,158)$ |
| Motor Fuels Taxes | - | - | - | - |
| Weight Mile Taxes | - | - | - | - |
| Vehicle Registration Taxes | - | - | - | - |
| Other Taxes | 320,370 | 320,370 | 149,599 | $(170,771)$ |
| Licenses and Fees | 217,733 | 219,933 | 93,538 | $(126,395)$ |
| Federal | - | - | - | - |
| Charges for Services | 8,152 | 8,152 | 3,649 | $(4,503)$ |
| Fines and Forfeitures | 60,800 | 60,800 | 1,871 | $(58,929)$ |
| Rents and Royalties | - | - | - | - |
| Investment Income | 9,961 | 9,961 | 4,235 | $(5,726)$ |
| Sales | 1,257 | 1,257 | 644 | (613) |
| Donations and Grants | - | - | 5 | 5 |
| Pension Bond Debt Service Assessments | - | - | - | - |
| Other | 17,319 | 17,319 | 39 | $(17,280)$ |
| Total Revenues | 15,421,238 | 15,423,438 | 7,262,262 | $(8,161,176)$ |
| Expenditures: |  |  |  |  |
| Education | 8,065,895 | 8,225,717 | 4,087,623 | $(4,138,094)$ |
| Human Services | 4,226,049 | 4,297,651 | 2,380,928 | (1,916,723) |
| Public Safety | 2,031,171 | 2,101,378 | 1,049,136 | $(1,052,242)$ |
| Economic and Community Development | 26,293 | 37,472 | 16,401 | $(21,071)$ |
| Natural Resources | 164,962 | 211,941 | 114,310 | $(97,631)$ |
| Transportation | 2,060 | 11,060 | 2,529 | $(8,531)$ |
| Consumer and Business Services | 11,517 | 11,847 | 5,344 | $(6,503)$ |
| Administration | 198,710 | 204,223 | 92,989 | $(111,234)$ |
| Legislative | 243,073 | 160,670 | 38,510 | $(122,160)$ |
| Judicial | 638,940 | 652,706 | 323,045 | $(329,661)$ |
| Total Expenditures | 15,608,670 | 15,914,665 | 8,110,815 | $(7,803,850)$ |
| Excess (Deficiency) of Revenues Over |  |  |  |  |
| Other Financing Sources (Uses): |  |  |  |  |
| Transfers from Other Funds | 1,001,636 | 1,010,976 | 199,792 | $(811,184)$ |
| Transfers to Other Funds | $(727,678)$ | $(738,672)$ | $(4,631)$ | 734,041 |
| Long-term Debt Issued | - | - | - | - |
| Debt Issuance Premium | - | - | - | - |
| Loan Proceeds | - | - | - | - |
| Gain(Loss) on Disposition of Assets | - | - | - | - |
| Excess (Deficiency) of Revenues and |  |  |  |  |
| Other Financing Sources Over (Under) |  |  |  |  |
| Expenditures and Other Financing Uses | \$ 86,526 | \$ (218,923) | $(653,392)$ | \$ $(434,469)$ |
| Budgetary Fund Balances - Beginning |  |  | 966,564 |  |
| Prior Period Adjustments |  |  | $(57,359)$ |  |
| Budgetary Fund Balances - Beginning - As Restated |  |  | 909,205 |  |
| Prior Biennium Transactions |  |  | $(33,773)$ |  |
| Budgetary Fund Balances - Ending |  |  | \$ 222,040 |  |


(continued on next page)

Schedule of Revenues, Expenditures and Changes in Fund Balances -

## Budget and Actual - Budgetary (Non-GAAP) Basis -

All Budgeted Appropriated Funds
For the Biennium Ending June 30, 2015
As of June 30, 2014
(In Thousands)
(continued from previous page)

|  | Other Funds |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2013-2015 <br> Original <br> Budget | $\begin{gathered} \hline 2013-2015 \\ \text { Final } \\ \text { Budget } \\ \hline \end{gathered}$ |  | Variance Over/ (Under) |
| Revenues: |  |  |  |  |
| Personal Income Taxes | \$ | \$ | \$ | \$ - |
| Corporate Income Taxes | - | - | - | - |
| Tobacco Taxes | 352,205 | 352,205 | 181,165 | $(171,040)$ |
| Motor Fuels Taxes | 1,066,193 | 1,066,193 | 450,866 | $(615,327)$ |
| Weight Mile Taxes | 593,106 | 593,106 | 245,596 | $(347,510)$ |
| Vehicle Registration Taxes | 577,930 | 577,930 | 264,906 | $(313,024)$ |
| Other Taxes | 1,349,257 | 1,394,988 | 515,183 | $(879,805)$ |
| Licenses and Fees | 770,222 | 760,996 | 377,642 | $(383,354)$ |
| Federal | 656,944 | 656,944 | 467,205 | $(189,739)$ |
| Charges for Services | 1,170,921 | 1,191,312 | 1,366,398 | 175,086 |
| Fines and Forfeitures | 147,547 | 147,547 | 86,763 | $(60,784)$ |
| Rents and Royalties | 112,627 | 112,627 | 59,510 | $(53,117)$ |
| Investment Income | 170,695 | 170,795 | 13,612 | $(157,183)$ |
| Sales | 509,504 | 510,756 | 122,696 | $(388,060)$ |
| Donations and Grants | 28,906 | 28,913 | 16,494 | $(12,419)$ |
| Pension Bond Debt Service Assessments | 303,860 | 303,860 | 154,387 | $(149,473)$ |
| Other | 1,243,923 | 1,340,973 | 400,294 | $(940,679)$ |
| Total Revenues | 9,053,840 | 9,209,145 | 4,722,717 | $(4,486,428)$ |
| Expenditures: |  |  |  |  |
| Education | 309,045 | 513,544 | 72,828 | $(440,716)$ |
| Human Services | 4,319,879 | 4,398,490 | 1,803,161 | $(2,595,329)$ |
| Public Safety | 557,019 | 568,514 | 236,125 | $(332,389)$ |
| Economic and Community Development | 305,889 | 394,233 | 132,958 | $(261,275)$ |
| Natural Resources | 854,279 | 993,661 | 388,396 | $(605,265)$ |
| Transportation | 3,820,157 | 3,844,697 | 1,366,197 | $(2,478,500)$ |
| Consumer and Business Services | 336,510 | 341,742 | 146,406 | $(195,336)$ |
| Administration | 1,286,781 | 1,367,692 | 600,863 | $(766,829)$ |
| Legislative | 42,863 | 43,076 | 4,393 | $(38,683)$ |
| Judicial | 70,677 | 73,953 | 26,648 | $(47,305)$ |
| Total Expenditures | 11,903,099 | 12,539,602 | 4,777,975 | $(7,761,627)$ |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | $(2,849,259)$ | $(3,330,457)$ | $(55,258)$ | 3,275,199 |
| Other Financing Sources (Uses): |  |  |  |  |
| Transfers from Other Funds | 5,042,193 | 5,053,877 | 3,553,826 | $(1,500,051)$ |
| Transfers to Other Funds | $(6,289,037)$ | $(6,315,370)$ | $(2,781,533)$ | 3,533,837 |
| Long-term Debt Issued | 1,382,921 | 1,384,597 | 554,613 | $(829,984)$ |
| Debt Issuance Premium | - | - | 57,610 | 57,610 |
| Loan Proceeds | - | - | 19 | 19 |
| Gain(Loss) on Disposition of Assets | - | - | 1,050 | 1,050 |
| Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) |  |  |  |  |
| Expenditures and Other Financing Uses | \$ $(2,713,182)$ | \$ (3,207,353) | 1,330,327 | \$ 4,537,680 |
| Budgetary Fund Balances - Beginning |  |  | 2,876,396 |  |
| Prior Period Adjustments |  |  | $(38,690)$ |  |
| Budgetary Fund Balances - Beginning - As Restated |  |  | 2,837,706 |  |
| Prior Biennium Transactions |  |  | $(330,493)$ |  |
| Budgetary Fund Balances - Ending |  |  | \$ 3,837,540 |  |

Total All Budgeted Appropriated Funds

| $\begin{gathered} 2013-2015 \\ \text { Original } \\ \text { Budget } \\ \hline \end{gathered}$ | $\begin{gathered} 2013-2015 \\ \text { Final } \\ \text { Budget } \\ \hline \end{gathered}$ |  | Variance Over/ (Under) |
| :---: | :---: | :---: | :---: |
| \$13,645,193 | \$13,645,193 | \$ 6,447,665 | \$ (7,197,528) |
| 1,012,037 | 1,012,037 | 494,759 | $(517,278)$ |
| 480,621 | 480,621 | 247,423 | $(233,198)$ |
| 1,066,193 | 1,066,193 | 450,866 | $(615,327)$ |
| 593,106 | 593,106 | 245,596 | $(347,510)$ |
| 577,930 | 577,930 | 264,906 | $(313,024)$ |
| 1,669,627 | 1,715,358 | 664,782 | $(1,050,576)$ |
| 987,955 | 980,929 | 471,180 | $(509,749)$ |
| 13,361,665 | 14,449,701 | 6,627,164 | $(7,822,537)$ |
| 1,179,073 | 1,199,464 | 1,370,047 | 170,583 |
| 208,347 | 208,347 | 88,634 | $(119,713)$ |
| 112,627 | 112,627 | 59,510 | $(53,117)$ |
| 183,090 | 183,190 | 23,311 | $(159,879)$ |
| 510,761 | 512,013 | 123,340 | $(388,673)$ |
| 28,906 | 28,913 | 16,499 | $(12,414)$ |
| 303,860 | 303,860 | 154,387 | $(149,473)$ |
| 1,261,242 | 1,358,292 | 400,333 | $(957,959)$ |
| 37,182,233 | 38,427,774 | 18,150,402 | (20,277,372) |
| 9,891,664 | 10,267,879 | 4,670,117 | $(5,597,762)$ |
| 19,877,677 | 21,301,261 | 9,601,250 | $(11,700,011)$ |
| 3,080,940 | 3,168,671 | 1,432,425 | $(1,736,246)$ |
| 733,832 | 884,589 | 359,264 | $(525,325)$ |
| 1,461,791 | 1,656,131 | 651,120 | $(1,005,011)$ |
| 4,040,424 | 4,078,255 | 1,446,121 | $(2,632,134)$ |
| 352,951 | 363,384 | 154,689 | $(208,695)$ |
| 1,511,488 | 1,597,786 | 704,908 | $(892,878)$ |
| 285,936 | 203,746 | 42,903 | $(160,843)$ |
| 710,845 | 727,892 | 350,177 | $(377,715)$ |
| 41,947,548 | 44,249,594 | 19,412,974 | $(24,836,620)$ |
| $(4,765,315)$ | $(5,821,820)$ | (1,262,572) | 4,559,248 |
| 8,262,728 | 8,275,811 | 4,611,849 | $(3,663,962)$ |
| $(8,616,505)$ | $(8,652,366)$ | $(3,069,364)$ | 5,583,002 |
| 1,382,921 | 1,384,597 | 554,613 | $(829,984)$ |
| - | - | 57,610 | 57,610 |
| - | - | 19 | 19 |
| - | - | 1,050 | 1,050 |



State of Oregon<br>Notes to Required Supplementary Information - Budgetary Schedule

## 1. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

The State's budget is approved on a biennial basis, where the biennium begins July 1 and ends June 30 of each odd-numbered year. The Governor is required to submit budget recommendations to the Legislature no later than December 1 preceding the biennium. The Governor establishes priorities for the State based on function (i.e., education, human services, etc.) and the budget is summarized by these functions. Expenditures are budgeted based on the following revenue sources: general, federal, lottery, and other.

A constitutional amendment adopted by the people in 2010 changed the historical Oregon "biennial" session process into "annual" sessions. The amendment limited the session length to 160 calendar days in oddnumbered years and to 35 calendar days in even-numbered years. In odd-numbered years, the budget is adopted by the Legislature's passage of separate appropriation bills and by the Governor's approval of those bills. The resulting approved appropriation bills become the appropriated budget for the State. Appropriation bills include one or more appropriations (budgeted expenditure items) which may be at the agency, program, or activity level. The Oregon Constitution requires the budget to be in balance at the end of each biennium. Because of this provision, the State may not budget a deficit and is required to compensate for any revenue shortfalls within each biennium.

Also included in the Governor's budget recommendations are legally authorized, nonappropriated budget items that are not legislatively limited by an appropriation bill. These nonlimited funds include other funds, federal funds, and other funds debt service. Spending plans for nonbudgeted financial activities are also established by agencies for certain expenditures to enhance fiscal control. These nonbudgeted items include federal funds and other funds and are not included in the Governor's budget recommendations.

When the Legislature is not in session, the Legislative Emergency Board is authorized to amend the legally adopted budget. The Emergency Board authorizes and allocates all changes in funding and takes other actions to meet emergency needs. Emergency Board approval is required to authorize the transfer of expenditure authority between appropriations. Management can reallocate within an appropriation without Emergency Board approval.

The State does not budget by the prescribed fund types of generally accepted accounting principles (GAAP). Appropriations may be at the agency, program, or activity level. Accordingly, the legal level of budgetary control is at one of these three levels depending on the Legislature's view of the activity. The State uses the Relational Statewide Accounting and Reporting System (R*STARS) to control expenditures by budgeted expenditure item. Each item on an approved appropriation bill is assigned an appropriation number. In R*STARS, the appropriated funds are tied to one or more appropriation numbers to ensure expenditures do not exceed approved appropriations. The following budgeted appropriated fund types have been established in R*STARS to account for the State's budgetary activities: General Fund, Federal Funds, Lottery Funds, and Other Funds.

Budgets are prepared on the cash basis. Spending limits are established using quarterly allotments. Allotments are required for both appropriated and nonappropriated items. The spending limits are monitored by the Chief Financial Office of the Department of Administrative Services and are controlled by R*STARS. Encumbrance accounting provides additional budgetary control. Encumbrances represent commitments related to unperformed contracts for goods or services. For budgetary reporting purposes, encumbrances are treated like expenditures and are shown as a reduction of fund balance.

The accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and ActualBudgetary (Non-GAAP) Basis - All Budgeted Appropriated Funds" is not presented at the legal level of budgetary control. Such a presentation would be extremely cumbersome. To demonstrate compliance with the legal level of budgetary control, the State has prepared a separate report for the 2013-2015 biennium as of June 30, 2014. A copy of this report is available at the Department of Administrative Services, Chief Financial Office, 155 Cottage Street NE, Salem, Oregon 97301-3969.

Unexpended appropriations at the end of each biennium are available for subsequent expenditure to the extent liabilities have been incurred at June 30, provided payment of those liabilities occurs during the succeeding sixmonth period of July 1 through December 31. Any remaining unexpended appropriations lapse December 31 following the end of the biennium, except for appropriations related to capital construction.

Agencies are required to provide estimates of expected revenues for program revenue and segregated revenue categories. General Fund revenues consist primarily of general taxes and other receipts that are paid into the

General Fund and are then available for appropriation by the Legislature. Revenues not recorded in the General Fund consist of function specific revenues, which are credited by law to an appropriation to finance a specified program, and segregated revenues that are paid into separate identifiable funds.

The original budget amounts reported for revenues in the accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary (Non-GAAP) Basis - All Budgeted Appropriated Funds" represent original estimates, while budgeted expenditures represent the first complete appropriated budget adopted by the Legislature. The final budget amounts reported for revenues represent revised estimates, while the final budget amounts reported for expenditures represent the original budget modified by legally authorized legislative and executive changes, as well as Emergency Board actions taken during the year.

The major differences between budgetary (non-GAAP) basis and GAAP basis are:

- Encumbrances are recorded as expenditures for budgetary purposes when purchase orders are issued.
- Revenues are recognized when received in cash (budgetary basis) versus when they are susceptible to accrual (GAAP basis).
- Expenditures are recognized when paid in cash or encumbered (budgetary basis) as opposed to when the liability is incurred (GAAP basis).
- Nonappropriated and nonbudgeted funds are not included in the budgetary schedule.
- Timing differences occur because of a six-month lapse period between June 30 and December 31 of each odd-numbered year.

These different accounting principles may result in basis, perspective, entity, and timing differences in the excess (deficiency) of revenues and other financial resources over (under) expenditures and other uses of financial resources. A reconciliation of these differences is presented in Note 2 of the required supplementary information.

## 2. BUDGETARY BASIS TO GAAP BASIS RECONCILIATION

The accompanying "Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and ActualBudgetary (Non-GAAP Basis) - All Budgeted Appropriated Funds" presents comparisons of the legally approved budget (more fully described in Note 1) with actual data on a budgetary basis.

Accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles. A reconciliation of the resulting differences in excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses for the year ended June 30, 2014, is presented below. Governmental funds are reconciled to the net change in fund balances. Proprietary funds and fiduciary fund types are reconciled to the change in net position.

| GAAP Fund | Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses (in thousands) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budgetary Balances Classified into GAAP Fund Structure |  |  |  |  |  |  |  | Timing Differences | Basis Differences |  | NonBudgeted Funds |  | GAAP <br> Balances |  |
|  | Budgeted General Fund | Budgeted Federal Funds | Budgeted Lottery Funds |  | Budgeted Other Funds |  | Total Budgeted Funds |  |  |  |  |  |  |  |  |
| General | \$(653,392) | \$ 1,000 | \$ | 143,126 | \$ | 22,760 | \$ | $(486,506)$ | \$ $(58,194)$ | \$ | 568,094 | \$ | 19,957 | \$ | 43,351 |
| Health and Social Services | - | $(122,465)$ |  | 2,013 |  | 450,403 |  | 329,951 | $(101,815)$ |  | $(78,351)$ |  | $(31,654)$ |  | 118,131 |
| Public Transportation | - | 1,296 |  | - |  | 247,300 |  | 248,596 | $(41,125)$ |  | 29,765 |  | 19,144 |  | 256,380 |
| Environmental Management |  | $(12,808)$ |  | 6,748 |  | 62,038 |  | 55,978 | $(36,796)$ |  | $(10,621)$ |  | $(12,545)$ |  | $(3,984)$ |
| Common School | - | - |  | - |  | $(4,716)$ |  | $(4,716)$ | (750) |  | 686 |  | 196,586 |  | 191,806 |
| Nonmajor Governmental | - | 31,776 |  | 180,403 |  | 133,984 |  | 346,163 | $(253,233)$ |  | 22,208 |  | 1,435 |  | 116,573 |
| Housing and |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Community Services | - | - |  | - |  | 68 |  | 68 | 330 |  | 189 |  | 2,498 |  | 3,085 |
| Lottery Operations |  | - |  | - |  | - |  | - |  |  |  |  | 49,415 |  | 49,415 |
| Unemployment Compensation | - | - |  | - |  | - |  | - | - |  |  |  | 460,045 |  | 460,045 |
| University System |  | - |  | $(14,967)$ |  |  |  | $(14,967)$ |  |  | 14,967 |  | 83,229 |  | 83,229 |
| Nonmajor Proprietary | - | (930) |  | 1,078 |  | 8,843 |  | 8,991 | $(16,718)$ |  | $(34,915)$ |  | 53,422 |  | 10,780 |
| Internal Service | - | - |  | - |  | 410,475 |  | 410,475 | 8,144 |  | $(73,561)$ |  | $(274,413)$ |  | 70,645 |
| Pension and Other |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Employee Benefit Trust | - | - |  | - |  | (828) |  | (828) | $(1,286)$ |  | $(35,440)$ |  | 8,403,195 |  | 8,365,641 |
| Private Purpose Trust | - | - |  | - |  | - |  | - | - |  | - |  | (348) |  | (348) |
| Short Term Investment Trust | - | - |  | - |  | - |  | - | - |  | - |  | 446,364 |  | 446,364 |
| Intermediate Term Investment Trust | - | - |  | - |  | - |  | - | - |  | - |  | 809 |  | 809 |
| Totals | \$(653,392) | \$(102,131) | \$ | 318,401 |  | ,330,327 | \$ | 893,205 | \$ $(501,443)$ | \$ | 403,021 |  | ,417,139 |  | 0,211,922 |

## Required Supplementary Information Schedules of Funding Progress Other Postemployment Benefit Plans (In Millions)

|  |  | Actuarial |  |  | UAAL as a |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Actuarial | Actuarial | Accrued |  |  | of |  |
| Valuation | Value of | Liability | Unfunded | Funded | Covered | Covered |
| Date | Assets | (AAL) | AAL (UAAL) | Ratio | Payroll | Payroll |
|  | (a) | (b) | $(\mathrm{b}-\mathrm{a})^{3}$ | $(\mathrm{a} / \mathrm{b})^{3}$ | (c) | $(\mathrm{b}-\mathrm{a}) / \mathrm{c})$ |


| Public Employees Benefit Board (PEBB) Plan |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $7 / 1 / 2009$ | $\$$ | - | $\$$ | 161.7 | $\$$ | 161.7 | $0 \%$ | $\$$ | $2,562.5$ |
| $7 / 1 / 2011$ |  | - | 154.7 | 154.7 | $0 \%$ | $2,329.4$ | $6.3 \%$ |  |  |
| $7 / 1 / 2013^{1}$ | - | 105.1 | 105.1 | $0 \%$ | $2,485.8$ | $4.2 \%$ |  |  |  |

Retiree Health Insurance Premium Account (PERS Plan) ${ }^{2}$

| $12 / 31 / 2011$ | $\$$ | 4.5 | $\$$ | 34.4 | $\$$ | 29.9 | $13.2 \%$ | $\$$ | $2,376.9$ |
| :--- | :--- | ---: | :--- | ---: | :--- | ---: | ---: | ---: | ---: |
| $12 / 31 / 2012$ |  | 4.4 |  | 60.3 |  | 55.9 | $7.4 \%$ | $2,432.4$ | $2.3 \%$ |
| $12 / 31 / 2013$ |  | 5.2 | 61.2 |  | 56.0 | $8.5 \%$ | $2,531.5$ | $2.2 \%$ |  |

${ }^{1}$ The July 1, 2013, PEBB Plan actuarial valuation included notable changes from the previous valuation. Based on recent experience and future expectations, future coverage assumptions have been decreased. Twenty percent of active members are assumed to elect medical coverage and 16 percent are estimated to elect dental coverage upon retirement. The prior actuarial valuation estimated 30 percent of active members would elect medical coverage and 24 percent were assumed to elect dental coverage upon retirement.
${ }^{2}$ The benefits of the Retiree Health Insurance Premium Account (RHIPA) are funded through a separate account within the Public Employees Retirement System (PERS) trust. The normal cost rates for RHIPA are very sensitive to the participation levels. According to the latest valuation report, the RHIPA funded status declined in the past year from 13 percent to 7 percent, reflecting both actual participation experience and updated assumptions for future participation experience. Higher participation rates were assumed for retirees eligible for the largest employer-paid subsidies increasing contribution rates, helping to fund the program.
PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. That report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. This report may also be accessed online at:
http://www.oregon.gov/PERS/Pages/section/financial reports/financials.aspx
${ }^{3}$ Differences due to rounding.

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# Combining Fund Financial Statements 

## Nonmajor Governmental Funds

## Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

## Agricultural Resources Fund

This fund accounts for programs related to the promotion, inspection, and regulation of the State's agricultural industry. Funding for these programs include licenses and fees, charges for services, and federal grants.

## Business Development Fund

This fund is used to account for programs that expand existing businesses as well as attract and promote new businesses. Federal grants, transfers from other funds, and revenue bond proceeds comprise the main funding sources for these programs.

## Community Protection Fund

This fund accounts for a variety of activities that help to ensure the safety of the State's citizens and their property through the courts, police, military, and correctional facilities. The main funding sources for these programs include federal grants, fines, and state court fees.

## Consumer Protection Fund

This fund is used to account for programs that regulate existing businesses and license various professionals and organizations. Public utilities taxes and business license fees comprise the main funding sources.

## Educational Support Fund

This fund accounts for programs that provide students with opportunities to develop their academic abilities to the fullest from early childhood to postgraduate research, not including activities accounted for in the Common School Fund. The principal funding sources for these programs include federal grants and transfers from other funds.

## Employment Services Fund

This fund accounts for programs that provide workers with a safe and secure workplace. Funding for these employment-related programs include federal grants, employer and employee taxes, and workers' compensation insurance taxes.

## Nutritional Support Fund

This fund accounts for programs to improve the diets of low-income households and school children. Federal grants provide the main source of revenue for these programs.

## Residential Assistance Fund

This fund accounts for programs that help to meet the housing and energy needs of low-income Oregonians. Major funding sources include federal grants, senior citizen property tax repayments, and public utilities taxes.

## Other Special Revenue Funds

This fund accounts for a variety of small programs that are funded mainly by federal grants and charges for services.

## Debt Service Funds

Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest on long-term obligations.

## Revenue Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term revenue bonds not reported in proprietary funds. The portion of these bonds that is not self-supporting is funded by a legislative appropriation.

## Certificates of Participation Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on certificates of participation not reported in proprietary funds. Debt service requirements are funded by a legislative appropriation.

## General Obligation Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term general obligation bonds not reported in the general fund or in proprietary funds. The issuance of general obligation debt is authorized in the Oregon Constitution. The portion of these bonds that is not self-supporting is funded by a legislative appropriation.

## General Appropriation Bond Fund

This fund accounts for the accumulation of resources for the payment of principal and interest on long-term general appropriation bonds not reported in the general fund or in proprietary funds. The issuance of general appropriation bonds is authorized by the Oregon Legislature. Debt service requirements are funded by a legislative appropriation. There are no outstanding General Appropriation Bonds nor have any associated assets been accumulated related to them as of June 30, 2014.

## Capital Projects Fund

The capital projects fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

## Permanent Fund

The permanent fund is used to account for and report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the State's programs. These earnings provide funding for programs such as the upkeep on fish hatcheries, scholarship funds for injured workers, special library book purchases, and homes for the developmentally disabled.

```
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, }201
(In Thousands)
```

|  | Special Revenue Funds |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
|  | Agricultural <br> Resources | Business <br> Development | Community <br> Protection |  |
| ASSETS | $\$$ | 25,498 | $\$$ | 50,180 |
| Cash and Cash Equivalents | - | 23,074 | 162,803 |  |
| Investments | - | - | - |  |
| Custodial Assets | 884 | 4,841 | - |  |
| Securities Lending Collateral | 3,468 | 1,029 | 7,866 |  |
| Accounts and Interest Receivable (net) | - | - | 50,187 |  |
| Taxes Receivable (net) | 1,067 | 8,333 | - |  |
| Due from Other Funds | 113 | 19 | 12,210 |  |
| Inventories | 56 | - | 751 |  |
| Prepaid ltems | - | 55 | - |  |
| Net Contracts, Notes and Other Receivables | - | 2,130 | 149,680 |  |
| Loans Receivable (net) |  | 31,086 | $\$$ | 89,661 |

LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities:

Accounts and Interest Payable
Obligations Under Securities Lendin
Due to Other Funds
Due to Component Units
Due to Other Governments
Unearned Revenue
Custodial Liabilities
Advances from Other Funds
Total Liabilities
Deferred Inflows of Resources:
Unavailable Revenue
Total Deferred Inflows of Resources
Fund Balances:
Nonspendable
Restricted by:
Federal Laws and Regulations
Oregon Constitution
Enabling Legislation
Debt Covenants
Donors and Other External Parties
Committed
Assigned
Unassigned
Total Fund Balances
Total Liabilities, Deferred Inflows of Resources, and Fund Balances

| Agricultural <br> Resources | Business <br> Development | Community <br> Protection |  |
| ---: | ---: | ---: | ---: |
| $\$$ | 25,498 | $\$$ | 50,180 | $\mathbf{\$}$| 162,803 |
| ---: |
|  |

Special Revenue Funds

| Consumer <br> Protection | Educational <br> Support | Employment <br> Services | Nutritional <br> Support | Residential <br> Assistance | Other Special <br> Revenue |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $\$$ | 125,490 | $\$$ | 104,822 | $\$$ | 47,935 | $\$$ | 1,339 |


| \$ | 1,646 | \$ | 67,462 | \$ | 27,583 | \$ | 13,320 | \$ | 4,956 | \$ | 524 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 8,182 |  | 6,838 |  | 4,645 |  | 87 |  | 5,665 |  | 1,014 |
|  | 8,759 |  | 440 |  | 17,172 |  | 1,517 |  | 122 |  | 32 |
|  |  |  |  |  | - |  | - |  | 93 |  |  |
|  | 5,118 |  | 21,957 |  | 577 |  | 1,149 |  | 2,590 |  |  |
|  |  |  | 162 |  | - |  | - |  | 209 |  | - |
|  | 11,927 |  | 35 |  | 591 |  | - |  | - |  | 12 |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 35,632 |  | 96,894 |  | 50,568 |  | 16,073 |  | 13,635 |  | 1,582 |
|  | 3,164 |  | 511 |  | 71,393 |  | 59 |  | 36,713 |  |  |
|  | 3,164 |  | 511 |  | 71,393 |  | 59 |  | 36,713 |  |  |
|  | 146 |  | 130 |  | 1,682 |  | 31 |  | 57 |  | 463 |
|  | 319 |  | 2,622 |  | 1,113 |  | 220 |  | 40,671 |  | 9,147 |
|  |  |  | 153,257 |  | - |  | - |  | - |  |  |
|  | 86,617 |  | 9,781 |  | 108,393 |  | 1,082 |  | 61,994 |  | 4,379 |
|  |  |  | 13,432 |  |  |  |  |  | 17,666 |  |  |
|  | 1,355 |  | 6,470 |  | - |  | - |  | 20,170 |  | 1,392 |
|  | 35,373 |  | 18,176 |  | 98,864 |  | - |  | 154,613 |  | 1,723 |
|  | - |  | 4,079 |  | 3,058 |  | - |  | 2,201 |  | 36 |
|  | (684) |  | - |  | - |  | - |  | - |  |  |
|  | 123,126 |  | 207,947 |  | 213,110 |  | 1,333 |  | 297,372 |  | 17,140 |
| \$ | 161,922 | \$ | 305,352 | \$ | 335,071 | \$ | 17,465 | \$ | 347,720 | \$ | 18,722 |

(continued on next page)

## Combining Balance Sheet <br> Nonmajor Governmental Funds <br> June 30, 2014 <br> (In Thousands) <br> (continued from previous page)

|  | Debt Service Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Revenue Bond |  | Certificates of Participation |  | General Obligation Bond |  |
| ASSETS |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 194,613 | \$ | 1,104 | \$ | 58,468 |
| Investments |  | 20,957 |  | - |  | - |
| Custodial Assets |  | - |  | - |  | - |
| Securities Lending Collateral |  | - |  | - |  | - |
| Accounts and Interest Receivable (net) |  | - |  | - |  | 14,257 |
| Taxes Receivable (net) |  | - |  | - |  | - |
| Due from Other Funds |  | 102,325 |  | - |  |  |
| Inventories |  | - |  | - |  |  |
| Prepaid Items |  | - |  | - |  |  |
| Net Contracts, Notes and Other Receivables |  | - |  | - |  | - |
| Loans Receivable (net) |  | - |  | - |  |  |
| Total Assets | \$ | 317,895 | \$ | 1,104 | \$ | 72,725 |
| LIABILITIES, DEFERRED INFLOWS OF |  |  |  |  |  |  |
| RESOURCES, AND FUND BALANCES |  |  |  |  |  |  |
| Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | 36 | \$ | - | \$ | - |
| Obligations Under Securities Lending |  | - |  | - |  | - |
| Due to Other Funds |  | - |  | - |  | - |
| Due to Component Units |  | - |  | - |  | - |
| Due to Other Governments |  | - |  | - |  | - |
| Unearned Revenue |  | - |  | - |  | - |
| Custodial Liabilities |  | 206 |  | - |  | 43 |
| Advances from Other Funds |  | - |  | - |  | - |
| Total Liabilities |  | 242 |  | - |  | 43 |
| Deferred Inflows of Resources: |  |  |  |  |  |  |
| Unavailable Revenue |  | - |  | - |  | - |
| Total Deferred Inflows of Resources |  | - |  | - |  | - |
| Fund Balances: |  |  |  |  |  |  |
| Nonspendable |  | - |  | - |  | - |
| Restricted by: |  |  |  |  |  |  |
| Federal Laws and Regulations |  | - |  | - |  | - |
| Oregon Constitution |  | 195,030 |  | - |  | - |
| Enabling Legislation |  | - |  | - |  | - |
| Debt Covenants |  | 122,623 |  | 1,104 |  | 72,682 |
| Donors and Other External Party |  | - |  | - |  | - |
| Committed |  | - |  | - |  | - |
| Assigned |  | - |  | - |  | - |
| Unassigned |  | - |  | - |  | - |
| Total Fund Balances |  | 317,653 |  | 1,104 |  | 72,682 |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | \$ | 317,895 | \$ | 1,104 | \$ | 72,725 |


| Capital Projects |  | Permanent |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 54,396 | \$ | 18,805 | \$ | 947,850 |
|  |  |  |  |  | 228,875 |
|  | - |  | - |  | 11,795 |
|  | - |  | 1,227 |  | 41,249 |
|  | 327 |  |  |  | 263,527 |
|  | - |  |  |  | 17,880 |
|  | 1,847 |  |  |  | 189,240 |
|  | 1 |  |  |  | 3,265 |
|  | - |  |  |  | 1,050 |
|  | - |  |  |  | 260,937 |
|  | - |  | - |  | 193,155 |
| \$ | 56,571 | \$ | 20,032 | \$ | 2,158,823 |


| \$ | 9,264 | \$ | - | \$ | 153,198 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | 1,227 |  | 41,249 |
|  | 126 |  | - |  | 41,086 |
|  | - |  | - |  | 93 |
|  | - |  | - |  | 34,394 |
|  | 3,414 |  | - |  | 5,925 |
|  | - |  | - |  | 13,666 |
|  | - |  | - |  | 48 |
|  | 12,804 |  | 1,227 |  | 289,659 |


| - | - | 261,575 |
| :---: | :---: | :---: |
| - | - | 261,575 |
| 1 | 14,808 | 18,342 |
| 94 | 78 | 86,022 |
| - | - | 390,421 |
| 332 | 3,919 | 332,536 |
| 40,475 | - | 307,088 |
|  | - | 30,976 |
| 212 | - | 425,887 |
| 2,653 | - | 17,001 |
| - | - | (684) |
| 43,767 | 18,805 | 1,607,589 |

$\xlongequal{\$ \quad 56,571} \xlongequal{\$ \quad 20,032} \xlongequal{\$ 2,158,823}$

## State of Oregon

## Combining Statement of Revenue, Expenditures, and Changes in Fund Balances <br> Nonmajor Governmental Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands)

|  | Special Revenue Funds |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
| REVENUES | Agricultural <br> Resources | Business <br> Development | Community <br> Protection |  |
| Employer-Employee Taxes | $\$$ | - | - | $\$$ |
| Workers' Compensation Insurance Taxes | - | - | - |  |
| Other Taxes | - | - | - |  |
| Licenses and Fees | 19,454 | 3,197 | - |  |
| Federal | 6,363 | 16,856 | 158,170 |  |
| Rebates and Recoveries | 1 | - | 436 |  |
| Charges for Services | 9,414 | 757 | 24,225 |  |
| Fines, Forfeitures, and Penalties | 23 | 61 | 61,304 |  |
| Rents and Royalties | - | - | 1,609 |  |
| Investment Income | 110 | 797 | 549 |  |
| Sales | 48 | 1,576 | 789 |  |
| Donations and Grants | 1 | 14,532 | 1,071 |  |
| Contributions to Permanent Funds | - | - | - |  |
| Other | 618 | 1,056 | 15,206 |  |
| Total Revenues | 36,032 | 38,832 | 283,863 |  |

## EXPENDITURES

Current:
Education

| Human Resources | - | - | 623 |
| :--- | ---: | ---: | ---: |
| Public Safety | - | 2,241 | 273,912 |
| Economic and Community Development | - | 63,935 | 2,124 |
| Natural Resources | 38,808 | 85 | - |
| Transportation | - | - | 9,958 |
| Consumer and Business Services | - | - | - |
| Administration | - | 2,726 | 951 |
| Legislative | - | - | - |
| Judicial | - | - | 37,820 |
| Capital Improvements and Capital Construction | - | - | - |
| Debt Service: |  | - |  |
| Principal | - | - | - |
| Interest | - | 45 | 18 |
| Other Debt Service | - | 69,032 | 325,418 |
| Total Expenditures |  |  |  |

Excess (Deficiency) of Revenues Over (Under) Expenditures
$(2,776) \quad(30,200)$
$(41,555)$
OTHER FINANCING SOURCES (USES)

| Transfers from Other Funds |  | 5,692 |  | 48,330 |  | 93,234 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Transfers to Other Funds |  | (772) |  | $(6,368)$ |  | $(92,353)$ |
| Insurance Recoveries |  |  |  | - |  | 4 |
| Long-term Debt Issued |  | - |  | 5,045 |  | 2,065 |
| Debt Issuance Premium |  | - |  |  |  | 194 |
| Refunding Debt Issued |  | - |  |  |  |  |
| Refunded Debt Payment to Escrow Agent |  | - |  | - |  |  |
| Total Other Financing Sources (Uses) |  | 4,920 |  | 47,007 |  | 3,144 |
| Net Change in Fund Balances |  | 2,144 |  | 16,807 |  | $(38,411)$ |
| Fund Balances - Beginning |  | 26,671 |  | 65,324 |  | 218,394 |
| Prior Period Adjustments |  | - |  | - |  | 2,497 |
| Fund Balances - Beginning - As Restated |  | 26,671 |  | 65,324 |  | 220,891 |
| Change in Inventories |  | 7 |  | (39) |  | 156 |
| Fund Balances - Ending | \$ | 28,822 | \$ | 82,092 |  | 182,636 |

Special Revenue Funds

| Consumer Protection | Educational Support | Employment Services | Nutritional Support | Residential Assistance | Other Special Revenue |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | \$ | \$ 91,344 | \$ | \$ | \$ |
| - | - | 54,126 | - | - | - |
| 85,224 | 107 | 30,858 | - | 40,021 | - |
| 108,073 | 332 | 1,910 | - | 565 | - |
| 3,922 | 385,642 | 208,192 | 1,368,395 | 107,681 | 3,092 |
| - | - | - | 15,439 | 144 | - |
| 2,219 | 5,473 | 18,828 | 636 | 6,110 | 3,702 |
| 1,113 | - | 15,577 | - | 5 | - |
| - | 158 | - | - | - | 357 |
| 1,051 | 1,410 | 4,784 | 6 | 6,977 | 60 |
| 28 | 255 | 291 | - | - | 1,727 |
| - | 7,988 | - | - | 16,364 | 198 |
| - | - | - | - | - | - |
| 1,132 | 1,428 | 2,750 | 27 | 450 | 271 |
| 202,762 | 402,793 | 428,660 | 1,384,503 | 178,317 | 9,407 |

$\left.\begin{array}{rrrrrr}2,315 & 428,847 & 46,342 & 179,621 & - & - \\ - & - & - & 1,203,504 & - & - \\ - & - & - & - & -1,403 & 150,723\end{array}\right)$
(continued on next page)

State of Oregon


| Capital <br> Projects | Permanent | Total |  |
| ---: | ---: | ---: | ---: |
| $\$$ | - | $\$$ | - |
|  | - | - | 91,344 |
|  | - | - | 54,126 |
|  | - | - | 156,210 |
| 4,952 | - | $2,275,035$ |  |
|  | - | 20 | 16,040 |
|  | - | - | 71,364 |
|  | - | - | 78,083 |
|  | - | - | 2,124 |
| 197 | 96 | 21,027 |  |
| 3,452 | - | 8,166 |  |
| - | 1 | 40,155 |  |
|  | - | 297 | 297 |
| 700 | 59 | 30,461 |  |
| 9,301 | 473 | $2,999,255$ |  |



## State of Oregon

## Nonmajor Enterprise Funds

Enterprise Funds account for goods and services provided to the general public on a continuous basis, either when all or most of the cost involved in operating the enterprise is intended to be financed from user charges, or when periodic measurement of the results of operations is appropriate for management control or accountability.

## Veterans' Loan Fund

This fund accounts for activities to finance owner-occupied, single-family residential housing for qualified eligible Oregon veterans. Funds for lending are provided through the issuance of general obligation bonds that are repaid from the interest and principal payments made on mortgages.

## Energy Loan Fund

This fund accounts for activities to provide low-interest loans for renewable energy resource and energy conservation projects. Funding is from the issuance of bonds that are repaid from the interest and principal payments on loans.

## Business Development Fund

This fund accounts for resources used to finance land, buildings, machinery, and permanent working capital for eligible activities including those determined to diversify an economic base.

## Special Public Works Fund

This fund accounts for loans and grants to local governments for construction of infrastructure required to support needed public services. The Special Public Works Fund is financed through lottery resources, the sale of revenue bonds, loan repayments, and interest earnings.

## State Hospitals Fund

This fund accounts for the operations of State hospitals and State operated residential group homes that provide treatment services for specific citizens as well as training and care for developmentally disabled persons. Clinical programs include the adult psychiatric program, the child and adolescent treatment program, the forensic and correctional treatment program, and the geropsychiatric treatment and medical service program.

## Liquor Control Fund

This fund accounts for the operation of the Oregon Liquor Control Commission that regulates the sale and use of alcoholic beverages and promotes responsible alcohol use.

## Veterans' Home Fund

This fund accounts for activities of the Oregon Veterans' Home, which provides skilled nursing and Alzheimer's disease care to some of Oregon's most vulnerable veterans.

## Water/Wastewater Financing Fund

This fund accounts for loans and grants to municipalities to improve compliance with federal and State of Oregon water quality standards. The Water/Wastewater Financing Fund is financed through lottery resources, the sale of revenue bonds, loan repayments, and interest earnings.

## Safe Drinking Water

This fund accounts for activities of the Safe Drinking Water financing program, which provides low-cost financing for construction and/or improvements of public and private water systems.

Other Enterprise Funds
This fund is used to account for the sale of goods and services to other than governmental entities through activities not specifically accounted for in another enterprise fund. The fund includes programs within the following state agencies: the Oregon Business Development Department, the Department of Administrative Services, the Department of Corrections, the Department of Environmental Quality, the Department of Forestry, the Judicial Department, the Legislative Administration Committee, the Office of the State Treasurer, Oregon Corrections Enterprises, the Oregon Facilities Authority, the Oregon Health Authority, the Public Employees Retirement System, and the Water Resources Department.

## Combining Statement of Net Position

Nonmajor Enterprise Funds
June 30, 2014
(In Thousands)

|  | Veterans' Loan |  | Energy Loan |  | Business Development |  | Special Public Works |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 81,419 | \$ | - | \$ | 18,997 | \$ | 63,121 |
| Cash and Cash Equivalents - Restricted |  | 2,019 |  | 34,972 |  | - |  | - |
| Investments |  | 10,145 |  | - |  | - |  | 10,253 |
| Securities Lending Collateral |  | 12,366 |  | - |  | 1,239 |  | 5,012 |
| Accounts and Interest Receivable (net) |  | 1,245 |  | 1,046 |  | 131 |  | 5,022 |
| Due from Other Funds |  | 135 |  | 1,078 |  | - |  | - |
| Inventories |  | - |  | - |  | - |  | - |
| Prepaid Items |  | 6 |  | - |  | - |  | - |
| Foreclosed and Deeded Property |  | 681 |  | 750 |  | - |  | - |
| Total Current Assets |  | 108,016 |  | 37,846 |  | 20,367 |  | 83,408 |
| Noncurrent Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents - Restricted |  | 107,661 |  | 4 |  | - |  | 2,774 |
| Advances to Other Funds |  | - |  | 120,134 |  | - |  | - |
| Net Contracts, Notes, and Other Receivables |  | 4,149 |  | - |  | - |  | - |
| Loans Receivable (net) |  | 212,809 |  | 92,229 |  | 23,025 |  | 189,700 |
| Capital Assets: |  |  |  |  |  |  |  |  |
| Land |  | - |  | - |  | - |  | - |
| Buildings, Property, and Equipment |  | 8,996 |  | 264 |  | - |  | - |
| Construction in Progress |  | - |  | - |  | - |  | - |
| Infrastructure |  | - |  | - |  | - |  | - |
| Works of Art and Other Nondepreciable Assets |  | 627 |  | - |  | - |  | - |
| Less Accumulated Depreciation and Amortization |  | $(5,288)$ |  | (264) |  | - |  | - |
| Total Noncurrent Assets |  | 328,954 |  | 212,367 |  | 23,025 |  | 192,474 |
| Total Assets |  | 436,970 |  | 250,213 |  | 43,392 |  | 275,882 |

## DEFERRED OUTFLOWS OF RESOURCES

Hedging Derivatives
Loss on Refunding
Total Deferred Outflows of Resources

| 1,895 | - | - | - |
| ---: | ---: | :--- | :--- |
| - | 18 | - | - |
| 1,895 | 18 | - | - |

LIABILITIES
Current Liabilities:
Accounts and Interest Payable
Obligations Under Securities Lending
Due to Other Funds
Due to Other Governments
Unearned Revenue
Matured Bonds/COPs and Coupons Payable
Compensated Absences Payable
Claims and Judgments Payable
Arbitrage Rebate Payable
Custodial Liabilities
Contracts, Mortgages and Notes Payable
Bonds/COPs Payable
Total Current Liabilities
Noncurrent Liabilities:
Compensated Absences Payable
Arbitrage Rebate Payable
Contracts, Mortgages, and Notes Payable
Bonds/COPs Payable
Net OPEB Obligation
Derivative Instrument Liabilities
Total Noncurrent Liabilities
Total Liabilities

| 567 | 3,115 | 2 | 1,304 |
| ---: | ---: | ---: | ---: |
| 12,366 | - | 1,239 | 5,012 |
| - | 20 | - | 5 |
| - | - | - | - |
| - | 938 | 1,236 | - |
| 65 | - | - | - |
| 209 | 20 | 22 | 63 |
| - | - | - | - |
| 9 | - | - | - |
| 1,954 | 5,558 | - | - |
| 21 | 3 | 2 | 5 |
| 3,645 | 20,497 | - | 2,630 |
| 18,836 | 30,151 | 2,501 | 9,019 |
|  |  |  |  |
| 107 | 10 | - | - |
| 21,063 | 99 | 55 | 33 |
| 270,359 | 228,619 | - | - |
| 116 | 15 | 7 | 171 |
| 1,895 | - | - | 54,924 |
| 294,317 | 228,743 | 73 | 23 |
| 313,153 | 258,894 | 2,574 | - |
|  |  |  | 55,151 |

## NET POSITION

Net Investment in Capital Assets
Restricted for:
Natural Resource Programs
Debt Service
Capital Projects
Unrestricted
Total Net Position

| 4,335 | - | - | - |  |
| ---: | ---: | ---: | ---: | ---: |
|  | - | - | - | - |
| - | 2,076 | - | 1,497 |  |
| - | - | - | - |  |
|  | 121,377 | $(10,739)$ | 40,818 | 210,215 |
| $\$$ | 125,712 | $\$$ | $(8,663)$ | $\$$ |



## State of Oregon

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Nonmajor Enterprise Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands)

## OPERATING REVENUES:

| Veterans' <br> Loan | Energy <br> Loan | Business <br> Development | Special Public <br> Works |  |
| ---: | ---: | ---: | ---: | ---: |
| $\$$ | 114 | $\$$ | 142 | $\$$ |
| - | - | $-\$$ | - |  |
|  | - | - | 1,930 | - |
|  | 1,973 | 22 | - | - |
|  | - | 59 | 65 | - |
| 818 | - | - | - |  |
| 9 | - | 14 | - |  |
|  | 7,498 | 10,831 | - | - |
| 1,543 | 964 | 1,182 | 7,837 |  |
| 263 | - | - | 96 |  |
|  | 12,018 | - | - |  |
| 12,218 | 12,191 | 7,933 |  |  |

## OPERATING EXPENSES:

Salaries and Wages
Services and Supplies
Cost of Goods Sold
Distributions to Other Govern
Special Payments
Bond and COP Interest
Other Debt Service
Depreciation and Amortizatio
Bad Debt Expense
Total Operating Expenses
Operating Income (Loss)

| 4,053 | 625 | 489 | 1,384 |
| ---: | ---: | ---: | ---: |
| 4,896 | 501 | 92 | 351 |
| - | - | - | - |
| - | - | - | 1,835 |
| - | 145 | - | 7 |
| 5,848 | 9,396 | - | 2,619 |
| 8 | - | - | - |
| 101 | - | - | - |
| - | 675 | 113 | - |
| 14,906 | 11,342 | 694 | 6,196 |
| $(2,688)$ | 676 | 2,497 | 1,737 |

NONOPERATING REVENUES (EXPENSES):

| Investment Income (Loss) |  | 1,700 |  | 163 |  | 100 |  | 630 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Other Taxes |  | - |  | - |  | - |  | - |
| Gain (Loss) on Disposition of Assets |  | - |  | - |  | - |  | - |
| Insurance Recovery |  | - |  | - |  | - |  | - |
| Loan Interest Expense |  | - |  | - |  |  |  | - |
| Other Interest Expense |  | (52) |  | (7) |  | (3) |  | (11) |
| Other Nonoperating Items |  | (12) |  | - |  | (1) |  | (5) |
| Total Nonoperating Revenues (Expenses) |  | 1,636 |  | 156 |  | 96 |  | 614 |
| Income (Loss) Before Contributions, Special Items, Extraordinary Items and Transfers |  | $(1,052)$ |  | 832 |  | 2,593 |  | 2,351 |
| Capital Contributions |  | - |  | - |  | - |  | - |
| Transfers from Other Funds |  | - |  | 1,078 |  | 52 |  | 345 |
| Transfers to Other Funds |  | (166) |  | (312) |  | (62) |  | $(9,231)$ |
| Change in Net Position |  | $(1,218)$ |  | 1,598 |  | 2,583 |  | $(6,535)$ |
| Net Position - Beginning |  | 128,148 |  | $(8,512)$ |  | 38,235 |  | 219,135 |
| Prior Period Adjustments |  | - |  | - |  | - |  | - |
| Cumulative Effect of Change in Accounting Principles |  | $(1,218)$ |  | $(1,749)$ |  | - |  | (888) |
| Net Position - Beginning - As Restated |  | 126,930 |  | $(10,261)$ |  | 38,235 |  | 218,247 |
| Net Position - Ending | \$ | 125,712 |  | $(8,663)$ | \$ | 40,818 |  | 211,712 |


|  | State Hospitals | Liquor Control |  | Veterans' Home |  | Water/ Wastewater Financing |  |  | Safe Drinking Water | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | 4,625 | \$ | - | \$ | - | \$ | - | \$ | 3,045 | \$ | 7,926 |
|  | - |  | - |  | 6,088 |  | - |  | - |  | - |  | 8,018 |
|  | 107 |  | - |  | - |  | - |  | - |  | - |  | 107 |
|  | 68,124 |  | - |  | 10,128 |  | - |  | - |  | 220,784 |  | 301,096 |
|  | - |  | 597 |  | - |  | - |  | - |  | 15 |  | 671 |
|  | 37 |  | - |  | - |  | - |  | - |  | - |  | 869 |
|  | 65 |  | 518,659 |  | - |  | - |  | - |  | 23,709 |  | 542,442 |
|  | - |  | - |  | - |  | 3,643 |  | 3,862 |  | 733 |  | 35,586 |
|  | 3,388 |  | 337 |  | 134 |  | - |  | - |  | 1,632 |  | 8,094 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 263 |
|  | 71,721 |  | 524,218 |  | 16,350 |  | 3,643 |  | 3,862 |  | 249,918 |  | 905,072 |
|  | 217,482 |  | 16,499 |  | 138 |  | 708 |  | 324 |  | 7,092 |  | 248,794 |
|  | 51,101 |  | 55,184 |  | 13,794 |  | 163 |  | 20 |  | 43,412 |  | 169,514 |
|  | - |  | 254,584 |  | - |  | - |  | - |  | 23,487 |  | 278,071 |
|  | - |  | 56,908 |  | - |  | 1,735 |  | 197 |  | 413 |  | 61,088 |
|  | 182 |  | 294 |  | - |  | - |  | 2,074 |  | 175,510 |  | 178,212 |
|  | - |  | - |  | - |  | 1,448 |  | - |  | 39 |  | 19,350 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 8 |
|  | 8,403 |  | 895 |  | 399 |  | - |  | - |  | 2,004 |  | 11,802 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 788 |
|  | 277,168 |  | 384,364 |  | 14,331 |  | 4,054 |  | 2,615 |  | 251,957 |  | 967,627 |
|  | $(205,447)$ |  | 139,854 |  | 2,019 |  | (411) |  | 1,247 |  | $(2,039)$ |  | $(62,555)$ |
|  | - |  | - |  | 79 |  | 122 |  | 355 |  | 508 |  | 3,657 |
|  | - |  | 17,584 |  | - |  | - |  | - |  | - |  | 17,584 |
|  | - |  | 18 |  | - |  | - |  | - |  | (26) |  | (8) |
|  | - |  | - |  | - |  | - |  | - |  | 47 |  | 47 |
|  | - |  | - |  | - |  | - |  | - |  | (106) |  | (106) |
|  | $(1,636)$ |  | (145) |  | (2) |  | (5) |  | (4) |  | (69) |  | $(1,934)$ |
|  | - |  | - |  | (1) |  | (1) |  | (4) |  | (62) |  | (86) |
|  | $(1,636)$ |  | 17,457 |  | 76 |  | 116 |  | 347 |  | 292 |  | 19,154 |
|  | $(207,083)$ |  | 157,311 |  | 2,095 |  | (295) |  | 1,594 |  | $(1,747)$ |  | $(43,401)$ |
|  | 1,072 |  | - |  | 20,317 |  | - |  | - |  | - |  | 21,389 |
|  | 190,292 |  | - |  | 4,016 |  | 8,954 |  | 11,758 |  | 96 |  | 216,591 |
|  | $(8,704)$ |  | $(157,296)$ |  | (6) |  | $(6,540)$ |  | (70) |  | $(1,412)$ |  | $(183,799)$ |
|  | $(24,423)$ |  | 15 |  | 26,422 |  | 2,119 |  | 13,282 |  | $(3,063)$ |  | 10,780 |
|  | 333,878 |  | 33,892 |  | 30,913 |  | 82,051 |  | 225,109 |  | 146,592 |  | 1,229,441 |
|  | $(1,387)$ |  | - |  | - |  | - |  | - |  | 3,007 |  | 1,620 |
|  | - |  | - |  | - |  | (448) |  | - |  | (11) |  | $(4,314)$ |
|  | 332,491 |  | 33,892 |  | 30,913 |  | 81,603 |  | 225,109 |  | 149,588 |  | 1,226,747 |
| \$ | 308,068 | \$ | 33,907 | \$ | 57,335 | \$ | 83,722 | \$ | 238,391 | \$ | 146,525 | \$ | 1,237,527 |

## Combining Statement of Cash Flows <br> Nonmajor Enterprise Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands)

## Cash Flows from Operating Activities:

Receipts from Customers
Receipts from Other Funds for Services
Loan Principal Repayments
Loan Interest Received
Grant Receipts
Payments to Employees for Services
Payments to Suppliers
Payments to Other Funds for Services
Claims Paid
Loans Made
Distributions to Other Governments
Other Receipts (Payments)
Net Cash Provided (Used) in Operating Activities
Cash Flows from Noncapital Financing Activities:
Proceeds from Bond/COP Sales
Principal Payments on Bonds/COPS
Principal Payments on Loans
Interest Payments on Bonds/COPS
Interest Payment on Loans
Bond/COP Issuance Costs
Taxes and Assessments Received
Insurance Recoveries for Other than Capital Assets
Transfers from Other Funds
Transfers to Other Funds
Net Cash Provided (Used) in Noncapital Financing Activities
Cash Flows from Capital and Related Financing Activities:
Principal Payments on Bonds/COPS
Interest Payments on Bonds/COPS
Other Interest Payments
Acquisition of Capital Assets
Payments on Capital Leases
Proceeds from Disposition of Capital Assets
Capital Contributions
Net Cash Provided (Used) in Capital and Related Financing Activities
Cash Flows from Investing Activities:
Purchases of Investments
Proceeds from Sales and Maturities of Investments
Interest on Investments and Cash Balances
Interest Income from Securities Lending
Interest Expense from Securities Lending
Net Cash Provided (Used) in Investing Activities
Net Increase (Decrease) in Cash and Cash Equivalents
Cash and Cash Equivalents - Beginning
Prior Period Adjustments Restating Beginning Cash Balances
Cash and Cash Equivalents - Ending

| Veterans' Loan |  | Energy Loan |  | Business Development |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,588 | \$ | 170 | \$ | 80 |
|  | 1,641 |  | 2 |  | - |
|  | 38,222 |  | 14,124 |  | 3,412 |
|  | 10,336 |  | 10,315 |  | 1,157 |
|  | - |  | - |  | 1,000 |
|  | $(4,115)$ |  | (642) |  | (489) |
|  | $(3,508)$ |  | (132) |  | (35) |
|  | (616) |  | (177) |  | (57) |
|  | - |  | - |  | - |
|  | $(56,864)$ |  | $(19,525)$ |  | $(4,784)$ |
|  | - |  | - |  | - |
|  | 2,685 |  | 2,687 |  | - |
|  | $(10,631)$ |  | 6,822 |  | 284 |
|  | - |  | 18,855 |  | - |
|  | $(17,615)$ |  | $(16,708)$ |  |  |
|  | (21) |  | (3) |  | (1) |
|  | $(5,880)$ |  | $(10,242)$ |  | - |
|  | (52) |  | (7) |  | (3) |
|  | (861) |  | (59) |  | - |
|  | - |  | - |  | - |
|  | - |  | - |  | - |
|  | - |  | 1,059 |  | 215 |
|  | (166) |  | (270) |  | (225) |
| $(24,595)$ |  |  | $(7,375)$ |  | (14) |
| - |  |  | - |  | - |
| - |  |  | - |  | - |
| (12) |  |  | - |  | - |
|  |  |  | - |  | - |
| - |  |  | - |  | - |
| - |  |  | - |  | - |
| - |  |  | - |  | - |
| (12) |  |  | - |  | - |
| $(10,000)$ |  |  | - |  | - |
| 7,000 |  |  | - |  | - |
| 1,484 |  |  | 163 |  | 98 |
| 36 |  |  | - |  | 3 |
| (13) |  |  | - |  | (1) |
| $(1,493)$ |  |  | 163 |  | 100 |
| $(36,731)$ |  |  | (390) |  | 370 |
| 227,830 |  |  | 35,366 |  | 18,627 |
| - |  |  | - |  | - |
| \$ | 191,099 | \$ | 34,976 | \$ | 18,997 |


(continued on next page)

## Combining Statement of Cash Flows <br> Nonmajor Enterprise Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands) <br> (continued from previous page)

|  | Veterans' Loan |  | Energy Loan |  | Business Development |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Operating Income (Loss) | \$ | $(2,688)$ | \$ | 676 | \$ | 2,497 |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |  |  |
| Depreciation and Amortization |  | 101 |  | - |  | - |
| Amortization of Bond/COP Premium and Discount |  | 12 |  | (644) |  | - |
| Amortization of Other Bond/COP Related Costs |  | 8 |  | 13 |  | - |
| Bad Debt Expense |  | - |  | 675 |  | 113 |
| Interest Payments Reported as Operating Expense |  | 5,880 |  | 10,243 |  | - |
| Bond/COP Issuance Costs Reported as Operating Expense |  | 861 |  | 59 |  | - |
| Net Changes in Assets and Liabilities: |  |  |  |  |  |  |
| Accounts and Interest Receivable (net) |  | 145 |  | (213) |  | (24) |
| Due from Other Funds |  | (63) |  | 21 |  | - |
| Inventories |  | - |  | - |  | - |
| Prepaid Items |  | (4) |  | - |  | - |
| Foreclosed and Deeded Property |  | 406 |  | (750) |  | - |
| Advances to Other Funds |  | - |  | $(11,714)$ |  | - |
| Net Contracts, Notes and Other Receivables |  | - |  | - |  | - |
| Loans Receivable |  | $(18,098)$ |  | 6,918 |  | $(1,372)$ |
| Accounts and Interest Payable |  | (125) |  | (39) |  | 4 |
| Due to Other Funds |  | - |  | (27) |  | (1) |
| Due to Other Governments |  | - |  | - |  | - |
| Unearned Revenue |  | 2,715 |  | (112) |  | (930) |
| Compensated Absences Payable |  | (9) |  | (8) |  | (3) |
| Custodial Liabilities |  | 224 |  | 1,723 |  | - |
| Net OPEB Obligation |  | 4 |  | 1 |  | - |
| Total Adjustments |  | $(7,943)$ |  | 6,146 |  | $(2,213)$ |
| Net Cash Provided (Used) by Operating Activities | \$ | $(10,631)$ | \$ | 6,822 | \$ | 284 |

Noncash Investing and Capital and Related Financing Activities:
Net Change in Fair Value of Investments
Capital Assets Transferred from Governmental Funds
Foreclosed Property

| $\$$ | 134 | $\$$ | - |
| :--- | :--- | :--- | :--- |
|  | - |  | - |
|  | 681 |  | - |


|  | cial |  | State Hospitals |  | Liquor Control | $\begin{gathered} \text { Veterans' } \\ \text { Home } \\ \hline \end{gathered}$ |  | Water/ Wastewater Financing |  | Safe Drinking Water |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,737 | \$ | $(205,447)$ | \$ | 139,854 | \$ | 2,019 | \$ | (411) |  | 1,247 | \$ | $(2,039)$ | \$ | $(62,555)$ |
|  | - |  | 8,403 |  | 895 |  | 399 |  | - |  | - |  | 2,004 |  | 11,802 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | (6) |  | (638) |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 4 |  | 25 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 788 |
|  | 2,689 |  | - |  | - |  |  |  | 1,521 |  | - |  | 37 |  | 20,370 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | 920 |
|  | 476 |  | 5,396 |  | 4 |  | 663 |  | 42 |  | 147 |  | $(18,353)$ |  | $(11,717)$ |
|  | 50 |  | 5,638 |  | - |  | (1) |  | - |  | - |  | (308) |  | 5,337 |
|  | - |  | 48 |  | (509) |  | - |  | - |  | - |  | 130 |  | (331) |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 28 |  | 24 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | (344) |
|  | - |  | - |  | - |  | - |  | - |  | - |  | (19) |  | $(11,733)$ |
|  | - |  | - |  | - |  |  |  | - |  | - |  | 1,313 |  | 1,313 |
|  | 1,726 |  | - |  | - |  | 40 |  | $(2,354)$ |  | $(2,029)$ |  | 1,010 |  | $(14,159)$ |
|  | (60) |  | (961) |  | 12,929 |  | (131) |  | $(1,039)$ |  | (6) |  | 29,827 |  | 40,399 |
|  | 3 |  | $(27,223)$ |  | - |  | 9 |  | - |  | (2) |  | (241) |  | $(27,482)$ |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 89 |  | 89 |
|  | - |  | - |  | 13 |  | 10 |  | - |  | - |  | - |  | 1,696 |
|  | (11) |  | (165) |  | 13 |  | 3 |  | 8 |  | (5) |  | (63) |  | (240) |
|  | - |  | 9 |  | 113 |  | - |  | - |  | - |  | 747 |  | 2,816 |
|  | 1 |  | 198 |  | 14 |  | - |  | 2 |  | - |  | 11 |  | 231 |
|  | 4,874 |  | $(8,657)$ |  | 13,472 |  | 992 |  | $(1,820)$ |  | $(1,895)$ |  | 16,210 |  | 19,166 |
| \$ | 6,611 | \$ | $(214,104)$ | \$ | 153,326 | \$ | 3,011 | \$ | $(2,231)$ | \$ | (648) | \$ | 14,171 | \$ | $(43,389)$ |


| \$ | \$ |  | \$ | \$ |  | \$ |  |  |  |  | - \$ | $\begin{array}{r} 134 \\ 1,072 \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 1,072 |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  | - |  | - |  | - |  |  | 681 |  |

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## Internal Service Funds

Internal Service Funds account for goods and services provided by state agencies or departments to other state agencies or departments and to other governmental units on a cost-reimbursement basis.

## Central Services Fund

This fund accounts for activities to provide various services to state agencies. These services include accounting, budgeting, personnel, mail and shuttle, purchasing, printing, copy center, data center, property development, telecommunications, motor pool, and an insurance fund.

## Legal Services Fund

This fund accounts for activities of the Department of Justice Attorney General's office to represent and advise the State's elected and appointed officials, agencies, boards, and commissions.

## Banking Services Fund

This fund accounts for activities of the Office of the State Treasurer to provide banking, investment, and debt management services to state agencies.

## Audit Services Fund

This fund accounts for activities of the Secretary of State, Audits Division, to provide independent auditing services to state agencies.

## Forestry Services Fund

This fund accounts for activities of the Department of Forestry to operate an equipment and maintenance pool that provides transportation, heavy equipment, and aircraft support for operating programs and other state agencies.

## Health Services Fund

This fund accounts, primarily, for the activities of the Public Employees' Benefit Board, through the Oregon Health Authority, to provide health care benefits and related services for the employees of state agencies.

## Other Internal Service Funds

This fund accounts for the sale of goods and services to other governmental units through activities not specifically accounted for in another internal service fund.

## Combining Statement of Net Position

Internal Service Funds
June 30, 2014
(In Thousands)

## ASSETS

## Current Assets:

Cash and Cash Equivalents
Securities Lending Collateral
Accounts and Interest Receivable (net)
Due from Other Funds
Inventories
Prepaid Items
Total Current Assets
Noncurrent Assets:
Cash and Cash Equivalents - Restricted
Investments - Restricted
Advances to Other Funds
Net Contracts, Notes, and Other Receivables
Loans Receivable (net)
Capital Assets:
Land
Buildings, Property, and Equipment
Construction in Progress
Infrastructure
Works of Art and Other Nondepreciable Assets
Less Accumulated Depreciation and Amortization
Total Noncurrent Assets
Total Assets
DEFERRED OUTFLOWS OF RESOURCES
Loss on Refunding
Total Deferred Outflows of Resources

| 3,124 | - | - |
| :---: | :---: | :---: |
| 3,124 | - | - |

LIABILITIES
Current Liabilities:
Accounts and Interest Payable
Obligations Under Securities Lending
Due to Other Funds
Unearned Revenue
Compensated Absences Payable
Claims and Judgments Payable
Custodial Liabilities
Contracts, Mortgages and Notes Payable
Bonds/COPs Payable
Obligations Under Capital Lease
Total Current Liabilities
Noncurrent Liabilities:
Compensated Absences Payable
Claims and Judgments Payable
Custodial Liabilities
Contracts, Mortgages, and Notes Payable
Bonds/COPs Payable
Obligations Under Capital Lease
Advances from Other Funds
Net OPEB Obligation
Total Noncurrent Liabilities
Total Liabilities

## NET POSITION

Net investment in capital assets
Unrestricted

## Total Net Position

| Central | Legal | Banking |
| :---: | :---: | :---: |
| Services | Services | Services |


| $\$$ | 84,837 | $\$$ | 10,478 | $\$$ |
| ---: | ---: | ---: | ---: | ---: |
| 22,881 |  | 683 | 10,466 |  |
| 71,144 | 8,401 | 683 |  |  |
| 131 | 2,334 | 2,004 |  |  |
|  | 986 | 55 | 96 |  |
| 383 | - | 8 |  |  |
|  | $-13,257$ |  |  |  |
|  | 180,362 | 21,951 | -13, |  |


| 5,038 | - | - |
| ---: | ---: | ---: |
| 69,424 | - | - |
| 584 | - | - |
| - | 2 | - |
| 17 | - | - |
| 9,330 | - | - |
| 560,110 | 5,613 | 2,938 |
| 9,598 | 234 | - |
| 637 | - | - |
| 162 | - | - |
| $(319,894)$ | $(4,024)$ | $(2,821)$ |
| 335,006 | 1,825 | 117 |
| 515,368 | 23,776 | 13,374 |


| 14,611 | 865 | 1,000 |
| ---: | ---: | ---: |
| 22,881 | 683 | 683 |
| 10,036 | 22 | - |
| 17,779 | 195 | - |
| 3,303 | 3,110 | 541 |
| 27,988 | - | - |
| 1,758 | 4 | - |
| 437 | 213 | 37 |
| 11,099 | - | - |
| 1,936 | 14 | - |
| 11,828 | 5,106 | 2,261 |


| 1,701 | 1,602 | 278 |
| ---: | ---: | ---: |
| 119,352 | - | - |
| 3,272 | - | - |
| 8,925 | 7,868 | 1,353 |
| 84,837 | - | - |
| 1,057 | 20 | - |
| 131 | - | - |
| 1,138 | 875 | 123 |
| 220,413 | 10,365 | 1,754 |
| 332,241 | 15,471 | 4,015 |


|  | 161,014 | 1,790 | 118 |
| ---: | ---: | ---: | ---: |
|  | 25,237 | 6,515 | 9,241 |
| $\$ \quad 186,251$ | $\$$ | 8,305 | $\$$ |



| - | - | - | - | 3,124 |
| :---: | :---: | :---: | :---: | :---: |
| - | - | - | - | 3,124 |



## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds

For the Year Ended June 30, 2014
(In Thousands)

|  | Central <br> Services |  | Legal Services |  | Banking Services |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| OPERATING REVENUES: |  |  |  |  |  |  |
| Charges for Services | \$ | 217,728 | \$ | 76,712 | \$ | 19,955 |
| Fines, Forfeitures, and Penalties |  | - |  | 714 |  | - |
| Rents and Royalties |  | 40,350 |  | - |  | - |
| Sales |  | 2,376 |  | 16 |  | - |
| Other |  | 4,560 |  | 31 |  |  |
| Total Operating Revenues |  | 265,014 |  | 77,473 |  | 19,955 |
| OPERATING EXPENSES: |  |  |  |  |  |  |
| Salaries and Wages |  | 62,137 |  | 58,321 |  | 11,149 |
| Services and Supplies |  | 140,025 |  | 12,579 |  | 7,252 |
| Cost of Goods Sold |  | 9,769 |  | - |  | - |
| Special Payments |  | - |  | - |  |  |
| Bond and COP Interest |  | 5,142 |  | - |  | - |
| Depreciation and Amortization |  | 23,402 |  | 432 |  | 113 |
| Total Operating Expenses |  | 240,475 |  | 71,332 |  | 18,514 |
| Operating Income (Loss) |  | 24,539 |  | 6,141 |  | 1,441 |
| NONOPERATING REVENUES (EXPENSES): |  |  |  |  |  |  |
| Investment Income (Loss) |  | 2,799 |  | - |  | - |
| Gain (Loss) on Disposition of Assets |  | (466) |  | - |  | - |
| Insurance Recovery |  | 1,179 |  | - |  | - |
| Loan Interest Income |  | 38 |  | - |  | - |
| Loan Interest Expense |  | (155) |  | (3) |  | - |
| Other Interest Expense |  | (594) |  | (524) |  | (90) |
| Other Nonoperating Items |  | (9) |  | - |  | - |
| Total Nonoperating Revenues (Expenses) |  | 2,792 |  | (527) |  | (90) |
| Income (Loss) Before Contributions, Special Items, Extraordinary Items and Transfers |  | 27,331 |  | 5,614 |  | 1,351 |
| Capital Contributions |  | - |  | - |  | - |
| Transfers from Other Funds |  | 965 |  | - |  | 398 |
| Transfers to Other Funds |  | $(22,755)$ |  | $(2,586)$ |  | (632) |
| Change in Net Position |  | 5,541 |  | 3,028 |  | 1,117 |
| Net Position - Beginning |  | 184,376 |  | 5,298 |  | 8,242 |
| Prior Period Adjustments |  | $(3,060)$ |  | (21) |  | - |
| Cumulative Effect of Change in Accounting Principles |  | (606) |  | - |  | - |
| Net Position - Beginning - As Restated |  | 180,710 |  | 5,277 |  | 8,242 |
| Net Position - Ending | \$ | 186,251 | \$ | 8,305 | \$ | 9,359 |


| Audit Services |  | Forestry Services |  | Health Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 11,469 | \$ | 2,590 | \$ | 789,079 | \$ | 1,738 | \$ | 1,119,271 |
|  | - |  | - |  | - |  | - |  | 714 |
|  | - |  | 6,403 |  | - |  | - |  | 46,753 |
|  | - |  | 453 |  | - |  | 16 |  | 2,861 |
|  | - |  | - |  | 4,379 |  | 267 |  | 9,237 |
|  | 11,469 |  | 9,446 |  | 793,458 |  | 2,021 |  | 1,178,836 |


| 6,055 | 1,987 | 103,692 | - | 243,341 |
| ---: | ---: | ---: | ---: | ---: |
| 1,432 | 3,334 | 623,595 | 1,142 | 789,359 |
| - | - | - | - | 9,769 |
| - | - | 3,983 | - | 3,983 |
| - | - | - | - | 5,142 |
| - | 1,317 | 10 | 411 | 25,685 |
| 7,487 | 6,638 | 731,280 | 1,553 | $1,077,279$ |
| 3,982 | 2,808 | 62,178 | 468 | 101,557 |


| - | - | 2,081 | - | 4,880 |
| ---: | ---: | ---: | ---: | ---: |
| - | 284 | - | $(18)$ | $(200)$ |
| - | - | - | 14 | 1,193 |
| - | - | - | - | 38 |
| - | - | - | - | $(158)$ |
| $(53)$ | $(16)$ | $(15)$ | - | $(1,292)$ |
| - | - | $(25)$ | - | $(34)$ |
| $(53)$ | 268 | 2,041 | $(4)$ | 4,427 |
|  |  |  |  |  |
| 3,929 | 3,076 | 64,219 | 464 | 105,984 |
| - | - | 44 | - | 44 |
| - | 7 | - | 1 | 1,371 |
|  | $(823)$ | $(6,457)$ | $(44)$ | $(36,754)$ |
| $(3,457)$ | 2,260 | 57,806 | 421 | 70,645 |
| 472 | - | 277,018 | 6,286 | 494,015 |
| 1,077 | 11,718 | $(979)$ | - | $(4,060)$ |
| - | - | - | - | $(606)$ |
|  | $-11,718$ | 276,039 | 6,286 | 489,349 |
| $\$$ | 1,549 | $\$$ | 13,978 | $\$$ |
|  | 333,845 | $\$$ | 6,707 | $\$$ |
|  |  |  |  |  |

## Combining Statement of Cash Flows <br> Internal Service Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands)

|  | Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: | :---: |
| Cash Fows from Operating Activities: |  |  |  |  |
| Receipts from Customers | \$ | 55,018 | \$ | 6,470 |
| Receipts from Other Funds for Services |  | 221,136 |  | 76,238 |
| Payments to Employees for Services |  | $(69,171)$ |  | $(58,748)$ |
| Payments to Suppliers |  | $(100,376)$ |  | $(8,294)$ |
| Payments to Other Funds for Services |  | $(27,511)$ |  | $(10,350)$ |
| Claims Paid |  | $(12,961)$ |  | (800) |
| Other Receipts (Payments) |  | 2,587 |  | 1,279 |
| Net Cash Provided (Used) in Operating Activities |  | 68,722 |  | 5,795 |
| Cash Fows from Noncapital Financing Activities: |  |  |  |  |
| Loan Principal Repayments |  | 38 |  | - |
| Loan Interest Received |  | 38 |  |  |
| Principal Payments on Bonds/COPS |  | - |  | - |
| Principal Payments on Loans |  | (282) |  | (213) |
| Interest Payments on Bonds/COPS |  | - |  | - |
| Interest Payments on Loans |  | (743) |  | (524) |
| Advances Received |  | 19 |  | - |
| Transfers from Other Funds |  | 1,068 |  | $(2,586)$ |
| Transfers to Other Funds |  | $(12,938)$ |  | - |
| Net Cash Provided (Used) in Noncapital Financing Activities |  | $(12,800)$ |  | $(3,323)$ |
| Cash Fows from Capital and Related Financing Activities: |  |  |  |  |
| Principal Payments on Bonds/COPS |  | $(12,887)$ |  | - |
| Interest Payments on Bonds/COPS |  | $(4,126)$ |  | - |
| Interest Payments on Loans |  | - |  | (3) |
| Acquisition of Capital Assets |  | $(25,442)$ |  | (448) |
| Payments on Capital Leases |  | $(3,464)$ |  | - |
| Proceeds from Disposition of Capital Assets |  | 688 |  | - |
| Insurance Recoveries for Capital Assets |  | 1,185 |  | - |
| Net Cash Provided (Used) in Capital and Related Financing Activities |  | $(44,046)$ |  | (451) |
| Cash Fows from Investing Activities: |  |  |  |  |
| Purchases of Investments |  | $(6,690)$ |  | - |
| Proceeds from Sales and Maturities of Investments |  | 21,887 |  | - |
| Interest on Investments and Cash Balances |  | 2,680 |  | - |
| Interest Income from Securities Lending |  | 25 |  | - |
| Interest Expense from Securities Lending |  | (9) |  | - |
| Net Cash Provided (Used) in Investing Activities |  | 17,893 |  | - |
| Net Increase (Decrease) in Cash and Cash Equivalents |  | 29,769 |  | 2,021 |
| Cash and Cash Equivalents - Beginning |  | 60,106 |  | 8,457 |
| Prior Period Adjustments Restating Beginning Cash Balances |  | - |  | - |
| Cash and Cash Equivalents - Ending | \$ | 89,875 | \$ | 10,478 |


|  | king vices | Audit Services |  | Forestry Services |  | Health <br> Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 61,488 |
|  | 20,411 |  | 10,826 |  | 9,410 |  | 949,572 |  | 1,861 |  | 1,289,454 |
|  | $(11,192)$ |  | $(6,122)$ |  | $(1,984)$ |  | $(97,832)$ |  |  |  | $(245,049)$ |
|  | $(7,057)$ |  | (808) |  | $(2,765)$ |  | $(760,084)$ |  | $(1,015)$ |  | $(880,399)$ |
|  | - |  | (615) |  | (544) |  | $(16,872)$ |  | - |  | $(55,892)$ |
|  | - |  | - |  | - |  | - |  |  |  | $(13,761)$ |
|  | 1 |  | - |  | - |  | 398 |  | - |  | 4,265 |
|  | 2,163 |  | 3,281 |  | 4,117 |  | 75,182 |  | 846 |  | 160,106 |
|  | - |  | - |  | - |  | - |  | - |  | 38 |
|  | - |  | - |  | - |  | - |  | - |  | 38 |
|  | - |  | - |  | (7) |  | - |  | - |  | (7) |
|  | (37) |  | (22) |  | - |  | (6) |  | - |  | (560) |
|  | - |  | - |  | (16) |  | - |  | - |  | (16) |
|  | (90) |  | (53) |  | - |  | (15) |  |  |  | $(1,425)$ |
|  | - |  | - |  | - |  | - |  | - |  | 19 |
|  | 302 |  | - |  | 7 |  | - |  | 1 |  | $(1,208)$ |
|  | (632) |  | $(3,457)$ |  | (823) |  | $(6,457)$ |  | (147) |  | $(24,454)$ |
|  | (457) |  | $(3,532)$ |  | (839) |  | $(6,478)$ |  | (146) |  | $(27,575)$ |


|  | - |  | - |  | - |  | - |  | - |  | $(12,887)$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - |  | - |  | - |  | - |  | - |  | $(4,126)$ |
|  | - |  | - |  | - |  | - |  | - |  | (3) |
|  | (112) |  | - |  | $(1,545)$ |  | - |  | (632) |  | $(28,179)$ |
|  | - |  | - |  | - |  | - |  | - |  | $(3,464)$ |
|  | - |  | - |  | 432 |  | - |  | 104 |  | 1,224 |
|  | - |  | - |  | - |  | - |  | 14 |  | 1,199 |
|  | (112) |  | - |  | $(1,113)$ |  | - |  | (514) |  | $(46,236)$ |
|  | - |  | - |  | - |  | - |  | - |  | $(6,690)$ |
|  | - |  | - |  | - |  | - |  | - |  | 21,887 |
|  | - |  | - |  | - |  | 2,009 |  | - |  | 4,689 |
|  | - |  | - |  | - |  | 72 |  | - |  | 97 |
|  | - |  | - |  | - |  | (25) |  | - |  | (34) |
|  | - |  | - |  | - |  | 2,056 |  | - |  | 19,949 |
|  | 1,594 |  | (251) |  | 2,165 |  | 70,760 |  | 186 |  | 106,244 |
|  | 8,872 |  | 2,163 |  | 5,696 |  | 365,001 |  | 3,697 |  | 453,992 |
|  | - |  | - |  | - |  | 41 |  | - |  | 41 |
| \$ | 10,466 | \$ | 1,912 | \$ | 7,861 | \$ | 435,802 | \$ | 3,883 | \$ | 560,277 |

(continued on next page)

## Combining Statement of Cash Flows <br> Internal Service Funds <br> For the Year Ended June 30, 2014 <br> (In Thousands)

(continued from previous page)

|  | Central Services |  | Legal Services |  |
| :---: | :---: | :---: | :---: | :---: |
| Reconciliation of operating income to net cash provided (used) by operating activities: |  |  |  |  |
| Operating Income (Loss) | \$ | 24,539 | \$ | 6,141 |
| Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities: |  |  |  |  |
| Depreciation and Amortization |  | 23,402 |  | 432 |
| Amortization of Bond/COP Premium and Discount |  | (665) |  | - |
| Amortization of Other Bond/COP Related Costs |  | 1,769 |  | - |
| Interest Payments Reported as Operating Expense |  | 4,124 |  | - |
| Net Changes in Assets and Liabilities: |  |  |  |  |
| Accounts and Interest Receivable |  | $(8,148)$ |  | $(1,973)$ |
| Due from Other Funds |  | $(2,019)$ |  | 814 |
| Inventories |  | 58 |  | 55 |
| Prepaid Items |  | 843 |  | - |
| Net Contracts, Notes and Other Receivables |  | - |  | 9 |
| Accounts and Interest Payable |  | $(1,768)$ |  | 53 |
| Due to Other Funds |  | 1,989 |  | (749) |
| Unearned Revenue |  | 17,142 |  | (156) |
| Compensated Absences Payable |  | (90) |  | (120) |
| Claims and Judgments Payable |  | 7,193 |  | - |
| Custodial Liabilities |  | 304 |  | 1,249 |
| Contracts, Mortgages and Notes Payable |  | (4) |  | - |
| Net OPEB Obligation |  | 53 |  | 40 |
| Total Adjustments |  | 44,183 |  | (346) |
| Net Cash Provided (Used) by Operating Activities | \$ | 68,722 | \$ | 5,795 |

## Noncash Investing and Capital and Related Financing Activities:

Capital Assets Transferred from Governmental Funds
\$
\$

| Banking <br> Services |  | Audit Services |  | Forestry <br> Services |  | Health <br> Services |  | Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,441 | \$ | 3,982 | \$ | 2,808 | \$ | 62,178 | \$ | 468 | \$ | 101,557 |
|  | 113 |  | - |  | 1,317 |  | 10 |  | 411 |  | 25,685 |
|  | - |  | - |  | - |  | - |  | - |  | (665) |
|  | - |  | - |  | - |  | - |  | - |  | 1,769 |
|  | - |  | - |  | - |  | - |  | - |  | 4,124 |
|  | 182 |  | (650) |  | (72) |  | (5) |  | (161) |  | $(10,827)$ |
|  | - |  |  |  | - |  | - |  | 22 |  | $(1,183)$ |
|  | - |  | - |  | (5) |  | - |  | - |  | 108 |
|  | - |  | (1) |  | - |  | - |  | - |  | 842 |
|  | - |  | - |  | - |  | - |  | - |  | 9 |
|  | 454 |  | 1 |  | 49 |  | 2,566 |  | 106 |  | 1,461 |
|  | - |  | - |  | - |  | 4,639 |  | - |  | 5,879 |
|  | - |  | - |  | - |  | - |  | - |  | 16,986 |
|  | (34) |  | (55) |  | 18 |  | 5,730 |  | - |  | 5,449 |
|  | - |  | - |  | - |  | (19) |  | - |  | 7,174 |
|  | - |  | - |  | - |  | 5 |  | - |  | 1,558 |
|  | - |  | - |  | - |  | - |  | - |  | (4) |
|  | 7 |  | 4 |  | 2 |  | 78 |  | - |  | 184 |
|  | 722 |  | (701) |  | 1,309 |  | 13,004 |  | 378 |  | 58,549 |
| \$ | 2,163 | \$ | 3,281 | \$ | 4,117 | \$ | 75,182 | \$ | 846 | \$ | 160,106 |

\$

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## Fiduciary Funds

## Combining Pension and Other Employee Benefit Trust Funds

## Pension Trust Funds

Pension trust funds account for the transactions, assets, liabilities, and net position held in trust for public employees by the Public Employees Retirement System (PERS) for the payment of retirement, disability, and death benefits to members of the retirement system.

## Public Employees Defined Benefit Pension Plan Fund

This fund accounts for the activities of the defined benefit retirement plan for units of state government, political subdivisions, community colleges, and school districts. Also included in this fund are the activities of the defined benefit portion of the Oregon Public Service Retirement Plan (OPSRP). Public employees hired on or after August 29, 2003, as well as inactive PERS members who return to employment following a six-month or greater break in service, participate in the OPSRP pension program. The plan is administered by the Public Employees Retirement Board under Oregon Revised Statutes, Chapter 238, and Section 401(a) of the Internal Revenue Code.

## Individual Account Program Defined Contribution Pension Plan Fund

This fund accounts for the activities of the defined contribution portion of the Oregon Public Service Retirement Plan (OPSRP). Beginning January 1, 2004, PERS member contributions, account earnings and losses, as well as administrative costs of the plan, are reflected in this fund. The OPSRP is administered by the Public Employees Retirement System.

## Other Employee Benefit Trust Funds

Other employee benefit trust funds account for the transactions, assets, liabilities, and net position held in trust for public employees by the Public Employees Retirement System (PERS) for the payment of postemployment healthcare benefits and deferred compensation to members of the retirement system.

## Retirement Health Insurance Account (RHIA) OPEB Plan Fund

This fund accounts for the activities of the RHIA cost-sharing, multiple-employer other postemployment benefit (OPEB) plan administered by PERS for units of state government, political subdivisions, community colleges, and school districts. The RHIA is a defined benefit OPEB plan established pursuant to section 401 (h) of the Internal Revenue Code. The plan authorizes a payment of up to $\$ 60$ towards the monthly cost of health insurance for eligible PERS members participating in PERS-sponsored health insurance plans. Employer contributions, investment income, healthcare premium subsidy payments, and administrative costs are accounted for within this fund.

## Retiree Health Insurance Premium Account (RHIPA) OPEB Plan Fund

This fund accounts for the activities of the RHIPA single-employer OPEB plan administered by PERS. The RHIPA is a defined benefit OPEB plan established pursuant to Section 401 (h) of the Internal Revenue Code. The plan authorizes payment to eligible retired state employees of the average difference between the health insurance premiums paid by retirees under contracts entered into by the PERS Board and health insurance premiums paid by state employees who are not retired. Employer contributions, investment income, healthcare premium subsidy payments, and administrative costs are accounted for within this fund.

## Deferred Compensation Plan Fund

This fund accounts for the activities of the Oregon Savings Growth Plan, an Internal Revenue Code Section 457 deferred compensation plan, offered to employees of the State and administered by the Public Employees Retirement System.

| Combining Statement of Fiduciary Net Position |  |  |
| :--- | ---: | ---: |
| Pension and Other Employee Benefit Trust Funds |  |  |
| June 30, 2014 |  |  |
| (In Thousands) |  |  |
|  |  |  |
|  |  |  |
|  |  |  |

Other Employee Benefit Trust Funds

| Other Postemployment Benefits |  | Deferred Compensation Plan | Total |
| :---: | :---: | :---: | :---: |
| Retirement Health Insurance Account OPEB Plan | Retiree Health Insurance Premium Account OPEB Plan |  |  |
| \$ 21,742 | \$ 845 | \$ 54,656 | \$ 3,412,027 |
| 82,702 | 1,189 | 216,887 | 15,540,686 |
| 151,191 | 2,173 | 1,196,243 | 30,015,605 |
| 41,675 | 599 | - | 7,721,840 |
| 83,290 | 1,197 | - | 15,432,635 |
| 5,487 | 79 | - | 1,016,746 |
| 4,858 | 70 | - | 900,094 |
| 369,203 | 5,307 | 1,413,130 | 70,627,606 |
| 11,843 | 174 | 16 | 2,190,071 |
| 1,524 | 258 | - | 31,210 |
| - | - | - | 9,341 |
| 1,678 | 24 | 262 | 311,076 |
| - | - | 9,915 | 9,915 |
| 6,332 | 136 | 106 | 1,268,881 |
| - | - | - | 595,168 |
| 498 | 24 | - | 6,834 |
| 10,032 | 442 | 10,283 | 2,232,425 |
| 2 | - | - | 1,006 |
| - | - | - | 944 |
| - | - | - | 35,350 |
| 412,822 | 6,768 | 1,478,085 | 78,499,429 |
| 14,067 | 545 | 692 | 2,448,307 |
| 11,855 | 175 | 16 | 2,192,217 |
| 19 | 16 | 113 | 6,788 |
| - | - | 580 | 965 |
| 5 | - | - | 120,480 |
| - | - | - | 1,943 |
| 3 | - | 14 | 544 |
| 25,949 | 736 | 1,415 | 4,771,244 |


|  | - | - | - | $71,858,610$ |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | 386,873 | - | 6,032 | - | 392,905 |
| $\$$ | 386,873 | $\$$ | 6,032 | $\$$ | $1,476,670$ |
| $1,476,670$ |  |  |  |  |  |

Combining Statement of Changes in Fiduciary Net Position
Pension and Other Employee Benefit Trust Funds
For the Year Ended June 30, 2014
(In Thousands)

\left.|  | Pension Trust Funds |  |
| :--- | ---: | ---: |
|  |  |  |
| Individual Account |  |  |
| Program Defined |  |  |
| Contribution |  |  |
| Pension Plan |  |  |$\right]$

Other Employee Benefit Trust Funds
Other Postemployment Benefits

| Retirement Health <br> Insurance Account | Retiree Health <br> Insurance Premium <br> Account OPEB Plan | Deferred <br> Compensation Plan | Total |
| :---: | :---: | :---: | :---: |
| OPEB Plan |  |  |  |


| $\$$ | 48,253 | $\$$ | 6,150 | $\$$ |
| ---: | ---: | ---: | ---: | ---: |
| - | - | - | $\$$ | 969,640 |
|  | 6,150 | 92,174 |  |  |
| 48,253 |  | 92,174 | $1,604,436$ |  |
|  | 661 |  |  |  |
| 50,228 | 114 | 187,316 | $9,955,647$ |  |
| 8,625 | 775 | 18,258 | $1,669,454$ |  |
| 58,853 | 36 | 205,574 | $11,625,101$ |  |
| 2,659 | 739 | 3,185 | 507,170 |  |
| 56,194 | - | 202,389 | $11,117,931$ |  |
| - | 6,889 | 793 | 6,324 |  |
| 104,447 |  | 295,356 | $12,728,691$ |  |


| - | - | 89,652 | $4,252,256$ |
| ---: | ---: | ---: | ---: |
| - | - | - | 5,803 |
| - | - | - | 25,560 |
| 34,113 | 4,926 | - | 39,039 |
| 1,046 | 170 | 997 | 40,393 |
| 35,159 | 5,096 | 90,649 | $4,363,051$ |


|  | - | - | - | $8,089,852$ |
| ---: | ---: | ---: | ---: | ---: |
|  | 69,288 | - | - | 71,081 |
|  | - | - | 204,707 | 204,707 |
|  | 317,585 | 4,239 | $1,271,963$ | $65,362,545$ |
| $\$$ | 386,873 | $\$$ | 6,032 | $\$$ |

## Agency Fund

The Agency Fund accounts for assets held by the State as an agent for other governmental units, organizations, or individuals. For example, the Department of Consumer and Business Services holds deposits and investments to secure the faithful performance by insurers of insurance company obligations, including claims due to policyholders. Agency funds are custodial in nature (i.e., assets equal liabilities) and do not measure the results of operations.

## Agency Fund <br> For the Year Ended June 30, 2014 <br> (In Thousands)

Combining Statement of Changes in Assets and Liabilities

|  | Balance July 1, 2013 |  | Additions |  | Deductions |  | Balance June 30, 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |
| Custodial Assets | \$ | 1,642,016 | \$ | 2,256,428 | \$ | 2,572,432 | \$ | 1,326,012 |
| Accounts and Interest Receivable |  | 5,840 |  | 39 |  | 1,053 |  | 4,826 |
| Net Contracts, Notes, and Other Receivables |  | 122,132 |  | 20,832 |  | 72,390 |  | 70,574 |
| Receivership Assets |  | 60,849 |  | 8,029 |  | - |  | 68,878 |
| Total Assets | \$ | 1,830,837 | \$ | 2,285,328 | \$ | 2,645,875 | \$ | 1,470,290 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable | \$ | - | \$ | 660,532 | \$ | 660,528 | \$ | 4 |
| Due to Other Governments |  | 7,056 |  | 6,345 |  | 7,056 |  | 6,345 |
| Custodial Liabilities |  | 1,823,781 |  | 1,781,406 |  | 2,141,246 |  | 1,463,941 |
| Total Liabilities | \$ | 1,830,837 | \$ | 2,448,283 | \$ | 2,808,830 | \$ | 1,470,290 |

## Nonmajor Discretely Presented Component Units

Component units are legally separate entities for which the primary government is financially accountable or entities that warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government. The State reports discretely presented component units in a separate column in the government-wide financial statements to emphasize they are legally separate from the State.

## Oregon Health and Science University

The Oregon Health and Science University (OHSU) is a governmental entity performing governmental functions and exercising governmental powers. OHSU is an independent public corporation governed by a board of directors appointed by the Governor and confirmed by the Senate. As an academic health center, OHSU provides education and training to healthcare professionals, conducts biomedical research, and provides patient care and public service. It is financed primarily through patient service fees, government grants and contracts, tuition charges, and other incidental fees. OHSU also receives General Fund moneys from the State. OHSU uses proprietary fund accounting principles.

## Oregon University System Foundations

The Oregon University System (OUS) Foundations are not-for-profit corporations that provide assistance in fundraising, public outreach, and other support for Oregon's seven public universities. The OUS foundations report under Financial Accounting Standards Board (FASB) Accounting Standards Codification 958, Not-forProfit Entities (ASC 958). The OUS foundations are component units of the Oregon University System, a proprietary fund of the State, because the majority of resources that each foundation holds and invests can only be used by, or for the benefit of, the OUS universities. Combined, the foundations are discretely presented as a component unit of the State.

## Oregon Affordable Housing Assistance Corporation

The Oregon Affordable Housing Assistance Corporation (OAHAC) is an Oregon not-for-profit public benefit corporation. The director of the Oregon Housing and Community Services Department (OHCSD) appoints two of the five OAHAC board members and approves the candidacy of the remaining at-large members. The atlarge directors may be removed at any time by a vote of two-thirds or more of the directors then in office, and the government directors may be removed at any time by the director of OHCSD.

The primary purpose of OAHAC is to administer programs targeted to help prevent or mitigate the impact of foreclosures on low and moderate income persons; to help stabilize housing markets in Oregon; to provide resources of affordable or subsidized housing; to develop and administer programs related to housing permitted under the Emergency Economic Stabilization Act of 2008 (EESA), as amended; and act as an institution eligible to receive Troubled Asset Relief Program (TARP) funds under EESA. Currently, OAHAC administers Oregon's share of the Hardest Hit Fund programs, which are part of TARP. OAHAC reports on a fiscal year ended December 31 and has adopted ASC 958. The December 31, 2013, financial information of OAHAC is included in this report.

| Combining Statement of Net Position <br> Nonmajor Discretely Presented Component Units June 30, 2014 <br> (In Thousands) | Oregon Health and Science University |  | Oregon University System Foundations |  | Oregon Affordable Housing Assistance Corporation |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS |  |  |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 115,889 | \$ | 36,778 | \$ | 7,380 | \$ | 160,047 |
| Cash and Cash Equivalents - Restricted |  | 19,277 |  | - |  | - |  | 19,277 |
| Investments |  | 206,070 |  | - |  | - |  | 206,070 |
| Accounts and Interest Receivable (net) |  | 344,424 |  | - |  | 9,834 |  | 354,258 |
| Pledges, Contributions, and Grants Receivable (net) |  | 30,680 |  | 146,790 |  | - |  | 177,470 |
| Due from Other Governments |  | 2,504 |  | - |  | - |  | 2,504 |
| Due from Primary Government |  | 15,031 |  | - |  |  |  | 15,031 |
| Inventories |  | 18,073 |  | - |  | - |  | 18,073 |
| Prepaid Items |  | 18,143 |  | 53,610 |  | 450 |  | 72,203 |
| Total Current Assets |  | 770,091 |  | 237,178 |  | 17,664 |  | 1,024,933 |
| Noncurrent Assets: |  |  |  |  |  |  |  |  |
| Investments |  | 691,830 |  | - |  | - |  | 691,830 |
| Investments - Restricted |  | 486,033 |  | 1,551,910 |  | - |  | 2,037,943 |
| Net Contracts, Notes and Other Receivables |  | 2,156 |  | - |  | - |  | 2,156 |
| Pledges, Contributions, and Grants Receivable (net) |  | 84,934 |  | - |  | - |  | 84,934 |
| Capital Assets: |  |  |  |  |  |  |  |  |
| Land |  | 72,436 |  | 6,110 |  | - |  | 78,546 |
| Buildings, Property, and Equipment |  | 2,387,286 |  | 66,695 |  | - |  | 2,453,981 |
| Construction in Progress |  | 291,852 |  | - |  | - |  | 291,852 |
| Less Accumulated Depreciation and Amortization |  | $(1,234,428)$ |  | $(14,403)$ |  | - |  | $(1,248,831)$ |
| Total Noncurrent Assets |  | 2,782,099 |  | 1,610,312 |  | - |  | 4,392,411 |
| Total Assets |  | 3,552,190 |  | 1,847,490 |  | 17,664 |  | 5,417,344 |
| DEFERRED OUTFLOWS OF RESOURCES |  |  |  |  |  |  |  |  |
| Hedging Derivitives |  | 13,586 |  | - |  | - |  | 13,586 |
| Loss on Refunding |  | 3,048 |  | - |  | - |  | 3,048 |
| Total Deferred Outflows of Resources |  | 16,634 |  | - |  | - |  | 16,634 |
| LIABILITIES |  |  |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |  |  |
| Accounts and Interest Payable |  | 204,975 |  | 12,619 |  | 548 |  | 218,142 |
| Due to Other Governments |  | 7,121 |  | - |  | 9,834 |  | 16,955 |
| Due to Primary Government |  | 1,444 |  | 6,735 |  | - |  | 8,179 |
| Unearned Revenue |  | 35,807 |  | 23,611 |  | 7,282 |  | 66,700 |
| Compensated Absences Payable |  | 65,273 |  | - |  | - |  | 65,273 |
| Claims and Judgments Payable |  | 20,303 |  | - |  | - |  | 20,303 |
| Contracts, Mortgages, and Notes Payable |  | 1,960 |  | - |  | - |  | 1,960 |
| Bonds/COPS Payable |  | 14,006 |  | - |  | - |  | 14,006 |
| Obligations Under Capital Lease |  | 1,036 |  | - |  | - |  | 1,036 |
| Total Current Liabilities |  | 351,925 |  | 42,965 |  | 17,664 |  | 412,554 |
| Noncurrent Liabilities: |  |  |  |  |  |  |  |  |
| Obligations Under Life Income Agreements |  | 30,380 |  | 81,204 |  | - |  | 111,584 |
| Claims and Judgments Payable |  | 39,992 |  | - |  | - |  | 39,992 |
| Contracts, Mortgages, and Notes Payable |  | 29,200 |  | 28,898 |  | - |  | 58,098 |
| Bonds/COPS Payable |  | 670,114 |  | 45,285 |  | - |  | 715,399 |
| Obligations Under Capital Lease |  | 6,057 |  | - |  | - |  | 6,057 |
| Advances from Primary Government |  | 38,438 |  | - |  | - |  | 38,438 |
| Net OPEB Obligation |  | 7,769 |  | - |  | - |  | 7,769 |
| Derivative Instrument Liabilities |  | 14,968 |  | - |  | - |  | 14,968 |
| Total Noncurrent Liabilities |  | 836,918 |  | 155,387 |  | - |  | 992,305 |
| Total Liabilities |  | 1,188,843 |  | 198,352 |  | 17,664 |  | 1,404,859 |
| DEFERRED INFLOWS OF RESOURCES |  |  |  |  |  |  |  |  |
| Hedging Derivatives |  | 3,885 |  | - |  | - |  | 3,885 |
| Total Deferred Inflows of Resources |  | 3,885 |  | - |  | - |  | 3,885 |
| Net Position |  |  |  |  |  |  |  |  |
| Net Investment in Capital Assets |  | 803,428 |  | - |  | - |  | 803,428 |
| Restricted-Nonexpendable |  | 189,210 |  | 831,457 |  | - |  | 1,020,667 |
| Restricted for: |  |  |  |  |  |  |  |  |
| Education |  | 401,940 |  | 782,555 |  | - |  | 1,184,495 |
| Unrestricted |  | 981,518 |  | 35,126 |  | - |  | 1,016,644 |
| Total Net Position | \$ | 2,376,096 | \$ | 1,649,138 | \$ | - | \$ | 4,025,234 |

Combining Statement of Revenues, Expenses, and Changes in Net Position
Nonmajor Discretely Presented Component Units
For the Year Ended June 30, 2014
(In Thousands)

|  |  | Oregon Health and Science University |  | Oregon University System Foundations |  | ordable <br> ing <br> ance <br> ation |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |  |  |
| Federal Revenue | \$ | - | \$ | - | \$ | 40,006 | \$ | 40,006 |
| Charges for Services |  | 1,708,000 |  | - |  | - |  | 1,708,000 |
| Investment Income (net) |  | - |  | 182,379 |  | 532 |  | 182,911 |
| Gifts, Grants, and Contracts |  | 482,894 |  | 169,153 |  | - |  | 652,047 |
| Other Revenues |  | 96,994 |  | 29,924 |  | 6,785 |  | 133,703 |
| Total Operating Revenues |  | 2,287,888 |  | 381,456 |  | 47,323 |  | 2,716,667 |
| Operating Expenses: |  |  |  |  |  |  |  |  |
| Salaries and Wages |  | 1,355,040 |  | - |  | - |  | 1,355,040 |
| Services and Supplies |  | 713,340 |  | 154,992 |  | 6,772 |  | 875,104 |
| Mortgage Assistance Payments |  | - |  | - |  | 40,551 |  | 40,551 |
| Bond and COP Interest |  | 22,829 |  | - |  | - |  | 22,829 |
| Depreciation and Amortization |  | 115,428 |  | - |  | - |  | 115,428 |
| Other Expenses |  | - |  | 74,261 |  | - |  | 74,261 |
| Total Operating Expenses |  | 2,206,637 |  | 229,253 |  | 47,323 |  | 2,483,213 |
| Operating Income (Loss) |  | 81,251 |  | 152,203 |  | - |  | 233,454 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |  |  |
| Investment Income |  | 93,355 |  | - |  | - |  | 93,355 |
| Other |  | 359 |  | - |  | - |  | 359 |
| State Appropriations |  | 35,415 |  | - |  | - |  | 35,415 |
| Total Nonoperating Revenues (Expenses) |  | 129,129 |  | - |  | - |  | 129,129 |
| Income (Loss) Before Capital Contributions |  | 210,380 |  | 152,203 |  | - |  | 362,583 |
| Capital Contributions |  | 5,135 |  | - |  | - |  | 5,135 |
| Change in Net Position |  | 215,515 |  | 152,203 |  | - |  | 367,718 |
| Net Position - Beginning |  | 2,169,946 |  | 1,496,921 |  | - |  | 3,666,867 |
| Prior Period Adjustments |  | - |  | 14 |  | - |  | 14 |
| Cumulative Effect of Change in Accounting Principles |  | $(9,365)$ |  | - |  | - |  | $(9,365)$ |
| Net Position - Beginning - As Restated |  | 2,160,581 |  | 1,496,935 |  | - |  | 3,657,516 |
| Net Position - Ending | \$ | 2,376,096 | \$ | 1,649,138 | \$ | - | \$ | 4,025,234 |

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Statistical Section

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## Statistical Section <br> Index

This part of the State of Oregon's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the State's overall financial health.

## Financial Trends

These schedules contain trend information to help the reader understand how the State's financial performance has changed over time.

Schedule 1 Net Position by Component
Schedule 2 Changes in Net Position
Schedule 3 Fund Balance - Governmental Funds
Schedule 4 Changes in Fund Balance - Governmental Funds

## Revenue Capacity

These schedules contain information to help the reader assess the State's most significant revenue source, personal income taxes.

Schedule 5 Personal Income by Industry
Schedule 6 Personal Income Tax Rates
Schedule 7 Personal Income Tax Filers and Tax Liability by Income Level

## Debt Capacity

These schedules present information concerning the State's current levels of outstanding debt and the State's ability to issue additional debt in the future.

Schedule 8 Outstanding Debt by Type
Schedule 9 Ratios of General Bonded Debt Outstanding
Schedule 10 Legal Debt Margin Calculation
Schedule 11 Legal Debt Margin Information
Schedule 12 Pledged Revenues

## Demographic and Economic Information

These schedules provide demographic and economic indicators to help the reader understand the environment within which the State's financial activities take place.

Schedule 13 Demographic and Economic Indicators
Schedule 14 Employment by Industry

## Operating Information

These schedules present operating data to help the reader understand how the information in the State's financial report relates to the services it provides and the activities it performs.

Schedule 15 Government Employees
Schedule 16 Operating Indicators and Capital Asset Information by Function
Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year.

## Schedule 1

NET POSITION BY COMPONENT

## Last Ten Fiscal Years (In Thousands)

(Accrual basis of accounting)

|  | 2005 |  | 2006 |  | 2007 |  | 2008 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |  |  |  |  |  |
| Net Investment in Capital Assets | \$ | 9,151,443 | \$ | 8,901,594 | \$ | 8,696,793 | \$ | 8,554,126 |
| Restricted |  | 904,848 |  | 1,021,026 |  | 1,098,817 |  | 950,491 |
| Unrestricted |  | 155,880 |  | 1,116,586 |  | 1,077,586 |  | 954,809 |

Total Governmental Activities Net Position
$\underline{\underline{\$ 10,212,171} \$ 11,039,206 \quad \$ 10,873,196 \quad \$ 10,459,426}$

Business-type Activities
Net Investment in Capital Assets Restricted
Unrestricted

## Total Business-type Activities Net

## Position

## Primary Government

| Net Investment in Capital Assets | $\$$ | $9,713,768$ | $\$$ | $9,495,841$ | $\$$ | $9,453,607$ | $\$ 9,362,094$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Restricted |  | $3,455,396$ |  | $3,878,603$ |  | $4,097,012$ | $4,127,911$ |
| Unrestricted |  | 726,001 | $1,701,241$ |  | $1,718,554$ | $1,611,728$ |  |

## Total Primary Government Net Position

\$ 13,895,165 \$ 15,075,685 \$ 15,269,173 \$ 15,101,733

## Schedule 1 (continued) NET POSITION BY COMPONENT <br> Last Ten Fiscal Years (In Thousands) <br> (Accrual basis of accounting)

|  | 2009 |  | 2010 |  | 2011 |  | 2012 |  | 2013 |  | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $\begin{array}{r} 9,094,498 \\ 1,126,942 \\ (99,401) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 8,672,407 \\ 1,287,403 \\ (82,337) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 8,107,685 \\ 2,582,708 \\ 138,387 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 8,888,097 \\ 3,143,955 \\ (840,528) \\ \hline \end{array}$ | \$ | $\begin{array}{r} 10,636,687 \\ 2,794,989 \\ (1,488,172) \\ \hline \end{array}$ | \$ | $\begin{gathered} 9,982,055 \\ 3,494,851 \\ (1,077,265) \\ \hline \end{gathered}$ |
| \$ | 10,122,039 | \$ | 9,877,473 | \$ | 10,828,780 | \$ | 11,191,524 | \$ | 11,943,504 | \$ | 12,399,641 |
| \$ | $\begin{array}{r} 897,150 \\ 2,399,089 \\ 677,037 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 977,224 \\ 556,589 \\ 2,201,451 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 1,195,629 \\ 670,672 \\ 2,378,452 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 1,383,060 \\ 505,991 \\ 2,778,815 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 1,383,562 \\ 549,486 \\ 3,084,564 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 1,443,136 \\ 578,740 \\ 3,613,692 \\ \hline \end{array}$ |
| \$ | 3,973,276 | \$ | 3,735,264 | \$ | 4,244,753 | \$ | 4,667,866 | \$ | 5,017,612 | \$ | 5,635,568 |
| \$ | $\begin{array}{r} 9,991,648 \\ 3,526,031 \\ 577,636 \\ \hline \end{array}$ | \$ | $\begin{aligned} & 9,649,631 \\ & 1,843,992 \\ & 2,119,114 \\ & \hline \end{aligned}$ | \$ | $\begin{aligned} & 9,303,314 \\ & 3,253,380 \\ & 2,516,839 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 10,271,157 \\ 3,649,946 \\ 1,938,287 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 12,020,249 \\ 3,344,475 \\ 1,596,392 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 11,425,191 \\ 4,073,591 \\ 2,536,427 \\ \hline \end{array}$ |
| \$ | 14,095,315 | \$ | 13,612,737 | \$ | 15,073,533 | \$ | 15,859,390 | \$ | 16,961,116 | \$ | 18,035,209 |

## Schedule 2 CHANGES IN NET POSITION Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)

|  | 2005 |  | 2006 |  | 2007 |  | 2008 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Expenses |  |  |  |  |  |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Education | \$ | 3,204,580 | \$ | 3,622,117 | \$ | 3,761,800 | \$ | 4,174,928 |
| Human Services |  | 4,675,846 |  | 4,873,613 |  | 4,814,964 |  | 5,316,540 |
| Public Safety |  | 928,483 |  | 1,008,285 |  | 1,023,202 |  | 1,183,931 |
| Economic and Community Development |  | 340,653 |  | 311,713 |  | 335,103 |  | 355,133 |
| Natural Resources |  | 582,788 |  | 541,084 |  | 580,778 |  | 613,329 |
| Transportation |  | 1,882,649 |  | 1,598,419 |  | 1,709,786 |  | 2,251,391 |
| Consumer and Business Services |  | 282,875 |  | 394,886 |  | 340,266 |  | 461,015 |
| Administration |  | 622,036 |  | 640,561 |  | 467,931 |  | 570,903 |
| Legislative |  | 31,447 |  | 29,602 |  | 36,660 |  | 39,142 |
| Judicial |  | 249,036 |  | 271,714 |  | 286,460 |  | 311,828 |
| Interest on Long-term Debt |  | 254,840 |  | 242,664 |  | 265,100 |  | 315,530 |
| Total governmental activities expenses |  | 13,055,233 |  | 13,534,658 |  | 13,622,050 |  | 15,593,670 |
| Business-type activities: |  |  |  |  |  |  |  |  |
| Housing and Community Services |  | 89,583 |  | 93,288 |  | 98,683 |  | 100,706 |
| Veterans' Loan |  | 51,479 |  | 49,730 |  | 53,279 |  | 46,652 |
| Lottery Operations |  | 504,102 |  | 525,277 |  | 564,110 |  | 573,203 |
| Unemployment Compensation |  | 577,396 |  | 535,190 |  | 546,970 |  | 687,363 |
| University System |  | 1,729,107 |  | 1,858,254 |  | 1,893,227 |  | 1,808,424 |
| State Hospitals |  | 162,651 |  | 166,810 |  | 184,513 |  | 203,818 |
| Liquor Control |  | 237,604 |  | 263,725 |  | 284,298 |  | 307,380 |
| Other Business-type Activities |  | 75,182 |  | 76,804 |  | 76,911 |  | 75,134 |
| Total business-type activities expenses |  | 3,427,104 |  | 3,569,078 |  | 3,701,991 |  | 3,802,680 |
| Total primary government expenses | \$ | 16,482,337 | \$ | 17,103,736 | \$ | 17,324,041 | \$ | 19,396,350 |
| Program Revenues |  |  |  |  |  |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Charges for Services: |  |  |  |  |  |  |  |  |
| Human Services | \$ | 221,522 | \$ | 298,666 | \$ | 215,222 | \$ | 230,058 |
| Public Safety |  | 35,107 |  | 70,979 |  | 48,170 |  | 67,869 |
| Natural Resources |  | 270,465 |  | 284,857 |  | 325,638 |  | 300,685 |
| Transportation |  | 129,351 |  | 108,552 |  | 104,830 |  | 153,423 |
| Consumer and Business Services |  | 158,999 |  | 202,305 |  | 239,561 |  | 258,299 |
| Administration |  | 203,275 |  | 214,866 |  | 230,328 |  | 282,977 |
| Judicial |  | 29,522 |  | 130,549 |  | 132,447 |  | 136,327 |
| Other governmental activities |  | 32,442 |  | 26,909 |  | 32,829 |  | 32,467 |
| Operating Grants and Contributions |  | 4,850,141 |  | 4,952,825 |  | 5,097,007 |  | 5,162,489 |
| Capital Grants and Contributions |  | 6,566 |  | 14,992 |  | 21,718 |  | 27,611 |
| Total governmental activities program revenues |  | 5,937,390 |  | 6,305,500 |  | 6,447,750 |  | 6,652,205 |

## Schedule 2 (continued) CHANGES IN NET POSITION Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)

| 2009 |  | 2010 |  | 2011 |  | 2012 |  | 2013 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 4,224,991 | \$ | 4,303,106 | \$ | 3,979,440 | \$ | 4,061,791 | \$ | 3,883,592 | \$ | 4,420,704 |
|  | 6,057,047 |  | 6,861,998 |  | 7,535,059 |  | 8,186,498 |  | 8,459,678 |  | 9,880,251 |
|  | 1,185,507 |  | 1,199,579 |  | 1,180,405 |  | 1,235,617 |  | 1,256,086 |  | 1,300,085 |
|  | 397,032 |  | 455,453 |  | 480,196 |  | 416,683 |  | 423,191 |  | 385,464 |
|  | 658,553 |  | 593,122 |  | 629,222 |  | 619,535 |  | 637,929 |  | 724,185 |
|  | 2,249,632 |  | 1,858,705 |  | 1,566,210 |  | 1,394,815 |  | 1,407,506 |  | 1,555,822 |
|  | 408,803 |  | 463,489 |  | 424,534 |  | 263,541 |  | 403,725 |  | 283,039 |
|  | 470,583 |  | 474,624 |  | 376,821 |  | 349,555 |  | 305,791 |  | 404,182 |
|  | 44,683 |  | 33,012 |  | 37,801 |  | 34,839 |  | 40,828 |  | 37,234 |
|  | 307,916 |  | 308,574 |  | 313,886 |  | 326,803 |  | 311,401 |  | 340,313 |
|  | 297,308 |  | 299,467 |  | 351,713 |  | 367,826 |  | 331,531 |  | 347,010 |
|  | 16,302,055 |  | 16,851,129 |  | 16,875,287 |  | 17,257,503 |  | 17,461,258 |  | 19,678,289 |
|  | 91,010 |  | 84,337 |  | 78,194 |  | 75,879 |  | 67,918 |  | 56,473 |
|  | 26,855 |  | 19,685 |  | 19,365 |  | 18,628 |  | - |  | - |
|  | 537,332 |  | 518,076 |  | 510,401 |  | 534,018 |  | 494,337 |  | 493,652 |
|  | 1,875,259 |  | 3,020,372 |  | 2,306,502 |  | 1,729,355 |  | 1,236,639 |  | 831,914 |
|  | 1,948,793 |  | 2,003,668 |  | 2,146,867 |  | 2,300,493 |  | 2,412,100 |  | 2,505,392 |
|  | 215,576 |  | 222,311 |  | 248,072 |  | 270,793 |  | 253,960 |  | 278,804 |
|  | 314,563 |  | 312,980 |  | 325,410 |  | 344,540 |  | 367,141 |  | 384,491 |
|  | 87,977 |  | 89,505 |  | 269,217 |  | 268,659 |  | 324,463 |  | 306,212 |
|  | 5,097,365 |  | 6,270,934 |  | 5,904,028 |  | 5,542,365 |  | 5,156,558 |  | 4,856,938 |
| \$ | 21,399,420 | \$ | 23,122,063 | \$ | 22,779,315 | \$ | 22,799,868 | \$ | 22,617,816 | \$ | 24,535,227 |


| \$ 250,524 | \$ | 237,722 | \$ | 289,686 | \$ | 531,658 | \$ | 639,524 | \$ | 615,829 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 94,613 |  | 75,511 |  | 80,842 |  | 141,432 |  | 59,551 |  | 85,549 |
| 282,380 |  | 313,587 |  | 285,394 |  | 306,336 |  | 301,196 |  | 335,198 |
| 138,400 |  | 115,507 |  | 138,383 |  | 140,219 |  | 147,234 |  | 171,154 |
| 313,602 |  | 276,359 |  | 270,467 |  | 69,000 |  | 124,698 |  | 126,482 |
| 111,537 |  | 107,625 |  | 115,365 |  | 96,006 |  | 91,626 |  | 92,358 |
| 158,736 |  | 145,548 |  | 185,523 |  | 99,052 |  | 197,966 |  | 33,722 |
| 28,662 |  | 37,507 |  | 38,068 |  | 42,502 |  | 63,009 |  | 44,347 |
| 6,017,307 |  | 7,691,076 |  | 8,324,841 |  | 7,400,703 |  | 7,816,666 |  | 9,055,464 |
| 86,563 |  | 45,398 |  | 97,682 |  | 37,134 |  | 30,663 |  | 17,766 |
| 7,482,324 |  | 9,045,840 |  | 9,826,251 |  | 8,864,042 |  | 9,472,133 |  | 10,577,869 |

## Schedule 2 (continued from previous page) CHANGES IN NET POSITION Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)

|  |  | 2005 |  | 2006 |  | 2007 |  | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Business-type activities: 20.2002 |  |  |  |  |  |  |  |  |
| Charges for Services: |  |  |  |  |  |  |  |  |
| Lottery Operations |  | 938,370 |  | 1,093,196 |  | 1,203,821 |  | 1,229,486 |
| Unemployment Compensation |  | 783,594 |  | 758,350 |  | 676,838 |  | 638,186 |
| University System |  | 799,122 |  | 860,042 |  | 887,183 |  | 954,039 |
| Liquor Control |  | 313,308 |  | 349,454 |  | 379,741 |  | 406,421 |
| Other Business-type Activities |  | 210,964 |  | 192,481 |  | 217,402 |  | 213,758 |
| Operating Grants and Contributions |  | 770,971 |  | 803,972 |  | 891,998 |  | 664,179 |
| Capital Grants and Contributions |  | - |  | - |  | - |  | - |
| Total business-type activities program revenues |  | 3,816,329 |  | 4,057,495 |  | 4,256,983 |  | 4,106,069 |
| Total primary government program revenues | \$ | 9,753,719 | \$ | 10,362,995 | \$ | 10,704,733 | \$ | 10,758,274 |
| Net (Expense)/Revenue |  |  |  |  |  |  |  |  |
| Governmental activities | \$ | (7,117,843) | \$ | $(7,229,158)$ | \$ | $(7,174,300)$ | \$ | $(8,941,465)$ |
| Business-type activities |  | 389,225 |  | 488,417 |  | 554,992 |  | 303,389 |
| Total primary government net expense | \$ | $(6,728,618)$ | \$ | $(6,740,741)$ | \$ | $(6,619,308)$ | \$ | $(8,638,076)$ |

General Revenues and Other Changes in Net Position Governmental activities:
Taxes:

| Personal Income Taxes | \$ | 4,746,727 | \$ | 5,404,020 | \$ | 4,486,068 | \$ | 6,102,900 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Corporate Income Taxes |  | 211,016 |  | 443,425 |  | 518,260 |  | 448,010 |
| Tobacco Taxes |  | 255,035 |  | 254,836 |  | 276,419 |  | 254,524 |
| Healthcare Provider Taxes |  | N/A |  | 131,371 |  | 128,199 |  | 154,460 |
| Inheritance Taxes |  | N/A |  | N/A |  | 81,068 |  | 116,186 |
| Public Utilities Taxes |  | N/A |  | N/A |  | 84,455 |  | 89,621 |
| Insurance Premium Taxes |  | N/A |  | N/A |  | 55,463 |  | 42,721 |
| Other Taxes |  | 503,666 |  | 419,786 |  | 106,101 |  | 123,907 |
| Motor Fuels and Other Vehicle Taxes |  | N/A |  | N/A |  | N/A |  | N/A |
| Motor Fuels Taxes |  | 407,729 |  | 417,916 |  | 416,792 |  | 413,858 |
| Weight Mile Taxes |  | 253,419 |  | 266,221 |  | 256,000 |  | 237,296 |
| Vehicle Registration Taxes |  | 204,787 |  | 207,581 |  | 205,205 |  | 201,245 |
| Workers' Compensation Insurance Taxes |  | N/A |  | N/A |  | 47,745 |  | 40,733 |
| Employer-Employee Taxes |  | 266,688 |  | 281,974 |  | 77,504 |  | 76,576 |
| Unrestricted Investment Earnings |  | 44,662 |  | 37,934 |  | 90,210 |  | 81,815 |
| Contributions to Permanent Fund |  | 11,453 |  |  |  | 4,192 |  | - |
| Capital Contributions |  | 407 |  | 1,473 |  | 2,853 |  | 4,482 |
| Transfers |  | 31,901 |  | 124,307 |  | 214,557 |  | 154,510 |
| otal governmental activities |  | 6,937,490 |  | 7,990,844 |  | 7,051,091 |  | 8,542,844 |
| Business-type activities: |  |  |  |  |  |  |  |  |
| Other Taxes |  | 13,964 |  | 14,851 |  | 15,203 |  | 16,086 |
| Capital Contributions |  | 700 |  | 855 |  | 3,615 |  | 71,716 |
| Additions to Permanent Endowments |  |  |  | 2,580 |  | 70 |  | - |
| Special Items |  | - |  |  |  | - |  | - |
| Transfers |  | $(31,901)$ |  | $(124,307)$ |  | $(214,557)$ |  | $(154,510)$ |
| otal business-type activities |  | $(17,237)$ |  | $(106,021)$ |  | $(195,669)$ |  | $(66,708)$ |
| otal primary government | \$ | 6,920,253 | \$ | 7,884,823 | \$ | 6,855,422 | \$ | 8,476,136 |
| Change in Net Position |  |  |  |  |  |  |  |  |
| Governmental activities | \$ | $(180,353)$ | \$ | 761,686 | \$ | $(123,209)$ | \$ | $(398,621)$ |
| Business-type activities |  | 371,988 |  | 382,396 |  | 359,323 |  | 236,681 |
| otal primary government | \$ | 191,635 | \$ | 1,144,082 | \$ | 236,114 | \$ | $(161,940)$ |

## Schedule 2 (continued)

 CHANGES IN NET POSITION Last Ten Fiscal Years (In Thousands) (Accrual basis of accounting)| $\mathbf{2 0 0 9}$ | 2010 | $\mathbf{2 0 1 1}$ | $\mathbf{2 0 1 2}$ | $\mathbf{2 0 1 3}$ | $\mathbf{2 0 1 4}$ |
| ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |
|  |  |  |  |  |  |
| $1,100,228$ | $1,027,735$ | $1,038,805$ | $1,050,315$ | $1,069,064$ | $1,052,945$ |
| 662,346 | 859,790 | $1,022,592$ | $1,083,438$ | $1,092,890$ | $1,064,234$ |
| $1,003,897$ | $1,156,843$ | $1,288,143$ | $1,356,609$ | $1,438,948$ | $1,527,836$ |
| 418,559 | 425,374 | 443,120 | 470,421 | 502,919 | 524,218 |
| 236,151 | 267,585 | 431,470 | 436,945 | 452,345 | 428,344 |
| $1,064,383$ | $2,238,266$ | $1,986,426$ | $1,621,254$ | $1,139,888$ | 851,199 |
| 87,425 | 108,257 | 60,081 | 36,770 | 60,048 | 158,927 |
| $4,572,989$ | $6,083,850$ | $6,270,637$ | $6,055,752$ | $5,756,102$ | $5,607,703$ |
| $\$ 12,055,313$ | $\$$ | $15,129,690$ | $\$$ | $16,096,888$ | $\$$ |


| \$ | (8,819,731) | \$ | $(7,805,289)$ | \$ | (7,049,036) | \$ | $(8,393,461)$ | \$ | $(7,989,125)$ | \$ | (9,100,420) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $(524,376)$ |  | $(187,084)$ |  | 366,609 |  | 513,387 |  | 599,544 |  | 750,765 |
| \$ | $(9,344,107)$ | \$ | (7,992,373) | \$ | (6,682 427) | \$ | (7,880,074) | \$ | (7,389,581) | \$ | (8,349,655) |


| \$ | 5,182,743 | \$ | 4,958,569 | \$ | 5,597,821 | \$ | 5,901,448 | \$ | 6,320,497 | \$ | 6,596,708 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 253,685 |  | 387,639 |  | 502,862 |  | 440,444 |  | 463,012 |  | 506,889 |
|  | 250,243 |  | 250,135 |  | 258,453 |  | 249,388 |  | 254,483 |  | 260,882 |
|  | 143,535 |  | 192,077 |  | 233,826 |  | 423,951 |  | 414,267 |  | 485,584 |
|  | 77,622 |  | 91,845 |  | 80,482 |  | 102,351 |  | 99,318 |  | N/A |
|  | 88,295 |  | 80,790 |  | 71,939 |  | 72,310 |  | 85,781 |  | N/A |
|  | 46,952 |  | 70,291 |  | 90,085 |  | 94,583 |  | 103,251 |  | 85,196 |
|  | 140,726 |  | 144,931 |  | 119,882 |  | 156,256 |  | 186,038 |  | 380,783 |
|  | N/A |  | N/A |  | N/A |  | N/A |  | N/A |  | 1,053,611 |
|  | 399,048 |  | 406,179 |  | 449,462 |  | 492,188 |  | 487,308 |  | N/A |
|  | 210,055 |  | 208,573 |  | 240,056 |  | 260,091 |  | 251,518 |  | N/A |
|  | 185,202 |  | 245,699 |  | 275,344 |  | 281,799 |  | 282,857 |  | N/A |
|  | 36,635 |  | 30,065 |  | 34,942 |  | 53,669 |  | 50,242 |  | 54,126 |
|  | 71,119 |  | 65,977 |  | 69,429 |  | 71,977 |  | 72,861 |  | 91,343 |
|  | 17,717 |  | 3,193 |  | 3,306 |  | 11,157 |  | 4,917 |  | 5,516 |
|  | 259 |  | 288 |  | 14 |  | 76 |  | 228 |  | 297 |
|  | - |  | - |  | - |  |  |  | - |  | - |
|  | 157,663 |  | 129,016 |  | $(62,910)$ |  | 125,915 |  | 107,437 |  | 133,008 |
|  | 7,261,499 |  | 7,265,267 |  | 7,964,993 |  | 8,737,603 |  | 9,184,015 |  | 9,653,943 |
|  | 16,340 |  | 16,754 |  | 16,204 |  | 16,893 |  | 16,388 |  | 17,584 |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | 159 |  | 241 |  | 776 |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | $(157,663)$ |  | $(129,016)$ |  | 62,910 |  | $(125,915)$ |  | $(107,437)$ |  | $(133,008)$ |
|  | $(141,323)$ |  | $(112,262)$ |  | 79,114 |  | $(108,863)$ |  | $(90,808)$ |  | $(114,648)$ |
| \$ | 7,120,176 | \$ | 7,153,005 | \$ | 8,044,107 | \$ | 8,628,740 | \$ | 9,093,207 | \$ | 9,539,295 |
| \$ | $\begin{array}{r} (1,558,232) \\ (665,699) \\ \hline \end{array}$ | \$ | $\begin{aligned} & (540,022) \\ & (299,346) \\ & \hline \end{aligned}$ | \$ | $\begin{aligned} & 915,957 \\ & 445,723 \\ & \hline \end{aligned}$ | \$ | $\begin{array}{r} 344,142 \\ 404,524 \\ \hline \end{array}$ | \$ | $\begin{array}{r} 1,194,890 \\ 508,736 \\ \hline \end{array}$ | \$ | $\begin{aligned} & 553,523 \\ & 636,117 \end{aligned}$ |
| \$ | (2,223,931) | \$ | $(839,368)$ | \$ | 1,361,680 | \$ | 748,666 | \$ | 1,703,626 | \$ | 1,189,640 |

## Schedule 3

FUND BALANCE - GOVERNMENTAL FUNDS
Last Ten Fiscal Years (In Thousands) (Modified accrual basis of accounting)

## Reserved Balances

|  | 2005 |  | 2006 |  | 2007 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund |  |  |  |  |  |  |
| Reserved | \$ | 63,788 | \$ | 86,253 | \$ | 70,317 |
| Unreserved |  | 237,769 |  | 736,196 |  | 113,579 |
| Total General Fund | \$ | 301,557 | \$ | 822,449 | \$ | 183,896 |
| All Other Governmental Funds |  |  |  |  |  |  |
| Reserved | \$ | 785,135 | \$ | 823,590 | \$ | 953,764 |
| Unreserved, reported in: |  |  |  |  |  |  |
| Special revenue funds |  | 1,911,255 |  | 2,640,061 |  | 3,658,675 |
| Capital projects fund |  | 64,405 |  | 118,136 |  | 47,930 |
| Permanent fund |  | 5,749 |  | 6,757 |  | 6,691 |
| Total all other governmental funds | \$ | 2,766,544 | \$ | 3,588,544 | \$ | 4,667,060 |

## Restricted Balances

|  | $\mathbf{2 0 1 1}$ |  | $\mathbf{2 0 1 2}$ |  | $\mathbf{2 0 1 3}$ |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| General Fund |  |  |  |  |  |  |
| $\quad$ Nonspendable | $\$$ | 79,891 | $\$$ | 33,361 | $\$$ | 20,361 |
| Restricted |  | 36,882 |  | 109,458 |  | 106,241 |
| Committed |  | 10,400 |  | 61,534 | 83,083 |  |
| Assigned |  | 7,864 |  | - | - |  |
| $\quad$ Unassigned |  | 109,117 |  | $(162,867)$ | 574,197 |  |
|  | $\$ 244,154$ | $\$$ | 41,486 | $\$$ | 783,882 |  |

## All Other Governmental Funds

| Nonspendable | $\$ 195,575$ | $\$$ | 82,991 | $\$$ | 76,641 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Restricted | $3,974,045$ |  | $3,988,266$ | $3,582,344$ |  |
| Committed |  | 503,597 |  | 545,040 | 515,440 |
| Assigned |  | 29,146 |  | 37,476 |  |
| $\quad$ Unassigned | - |  | - | $(40,164$ |  |
| Total all other governmental funds | $\$ 4,702,363$ | $\$ 4,653,773$ | $\$ 4,148,073$ |  |  |

Note: Due to changes in the State's fund structure with the implementation of GASB Statement No. 54, fund balance information beginning with 2011 is no longer comparable to previous years. See Note 1 for additional information.

# Schedule 3 (continued) FUND BALANCE - GOVERNMENTAL FUNDS <br> Last Ten Fiscal Years (In Thousands) (Modified accrual basis of accounting) 

| 2008 |  | 2009 | 2010 |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| $\$$ | 202,823 | $\$$ | 29,040 | $\$$ | 35,403 <br>  <br> 1,095 |
| $\$$ | 203,918 | $\$$ | $(304,796)$ |  | $(542,747)$ |
|  |  |  |  |  | $(507,344)$ |
|  |  |  |  |  |  |
| $\$$ | $1,180,823$ | $\$$ | $1,082,369$ | $\$$ | $1,429,016$ |
|  |  |  |  |  |  |
|  | $3,446,971$ |  | $3,523,322$ |  | $3,544,868$ |
|  | 23,218 |  | 130,498 |  | 50,420 |
|  | 8,067 |  | 3,788 |  | 4,984 |
| $\$$ | $4,659,079$ | $\$$ | $4,739,977$ | $\$$ | $5,029,288$ |

2014
\$ 24,430
255,539
92,978
1,327
394,999
$\$ \quad 769,273$

| $\$$ | 60,728 |
| :---: | ---: |
|  | $4,132,949$ |
|  | 586,296 |
|  | 23,298 |
|  | $(18,237)$ |
| $\$$ | $4,785,034$ |

# Schedule 4 CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS Last Ten Fiscal Years (In Thousands) (Modified accrual basis of accounting) 

|  |  | 2005 |  | 2006 |  | 2007 |  | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues |  |  |  |  |  |  |  |  |
| Taxes | \$ | 6,817,329 | \$ | 7,839,265 | \$ | 6,783,293 | \$ | 8,259,483 |
| Licenses and Fees |  | 369,626 |  | 389,766 |  | 407,044 |  | 438,508 |
| Federal |  | 4,608,759 |  | 4,661,448 |  | 4,670,353 |  | 4,973,781 |
| Rebates and Recoveries |  | N/A |  | N/A |  | N/A |  | N/A |
| Charges for Services |  | 223,109 |  | 228,606 |  | 249,069 |  | 307,778 |
| Fines, Forfeitures, and Penalties |  | 68,399 |  | 89,559 |  | 101,714 |  | 100,175 |
| Rents and Royalties |  | 20,226 |  | 16,387 |  | 15,092 |  | 18,185 |
| Investment Income |  | 205,808 |  | 253,152 |  | 438,158 |  | 168,314 |
| Sales |  | 125,399 |  | 128,945 |  | 127,808 |  | 125,282 |
| Donations and Grants |  | 13,447 |  | 20,637 |  | 33,525 |  | 36,940 |
| Contributions to Permanent Funds |  | 11,453 |  | - |  | 4,192 |  | - |
| Tobacco Settlement Proceeds |  | 73,142 |  | 67,145 |  | 70,281 |  | 90,297 |
| Foreclosure Settlement Proceeds |  | N/A |  | N/A |  | N/A |  | N/A |
| Pension Bond Debt Service Assessments |  | 121,895 |  | 119,778 |  | 120,139 |  | 121,035 |
| Unclaimed and Escheat Property Revenue |  | - |  | - |  | - |  | - |
| Other |  | 275,937 |  | 360,081 |  | 328,888 |  | 354,518 |
| Total Revenues |  | 12,934,529 |  | 14,174,769 |  | 13,349,556 |  | 14,994,296 |
| Expenditures |  |  |  |  |  |  |  |  |
| Education |  | 3,203,813 |  | 3,620,721 |  | 3,762,869 |  | 4,174,922 |
| Human Services |  | 4,665,643 |  | 4,877,485 |  | 4,825,597 |  | 5,347,990 |
| Public Safety |  | 905,510 |  | 984,969 |  | 1,016,728 |  | 1,175,881 |
| Economic and Community Development |  | 341,807 |  | 309,614 |  | 333,064 |  | 354,396 |
| Natural Resources |  | 573,781 |  | 538,831 |  | 603,695 |  | 629,624 |
| Transportation |  | 1,767,779 |  | 1,461,987 |  | 1,656,189 |  | 1,636,160 |
| Consumer and Business Services |  | 362,765 |  | 381,576 |  | 424,068 |  | 466,917 |
| Administration |  | 587,665 |  | 626,743 |  | 436,933 |  | 526,691 |
| Legislative |  | 30,688 |  | 29,381 |  | 35,711 |  | 37,456 |
| Judicial |  | 250,438 |  | 270,927 |  | 288,445 |  | 311,716 |
| Capital Improvements/Construction |  | 83,784 |  | 114,088 |  | 123,885 |  | 78,195 |
| Debt Service: |  |  |  |  |  |  |  |  |
| Principal |  | 131,004 |  | 131,702 |  | 136,294 |  | 179,171 |
| Interest |  | 266,330 |  | 238,247 |  | 259,986 |  | 306,488 |
| Other Debt Service |  | 4,959 |  | 4,823 |  | 5,588 |  | 2,320 |
| Total Expenditures |  | 13,175,966 |  | 13,591,094 |  | 13,909,052 |  | 15,227,927 |
| Excess of Revenues Over (Under) Expenditures |  | $(241,437)$ |  | 583,675 |  | $(559,496)$ |  | $(233,631)$ |
| Other Financing Sources (Uses) |  |  |  |  |  |  |  |  |
| Transfers from Other Funds |  | 1,596,919 |  | 1,655,297 |  | 2,212,181 |  | 2,215,963 |
| Transfers to Other Funds |  | $(1,474,364)$ |  | $(1,530,001)$ |  | $(1,997,976)$ |  | $(2,058,113)$ |
| Insurance Recoveries |  | - |  | 1,432 |  | 3,718 |  | 4,046 |
| Debt Issued |  | 593,065 |  | 586,744 |  | 786,524 |  | 99,721 |
| Refunding Debt Issued |  | 21,625 |  | 29,610 |  | 200,745 |  | 14,310 |
| Leases Incurred |  | 3,939 |  | - |  | - |  | 134 |
| Refunded Debt Payment to Escrow Agent |  | $(130,389)$ |  | $(38,777)$ |  | $(210,383)$ |  | $(15,036)$ |
| Total Other Financing Sources (Uses) |  | 610,795 |  | 704,305 |  | 994,809 |  | 261,025 |
| Net Change in Fund Balances | \$ | 369,358 | \$ | 1,287,980 | \$ | 435,313 | \$ | 27,394 |
| Debt service as a percentage of noncapital expenditures |  | 3.17\% |  | 2.84\% |  | 3.03\% |  | 3.24\% |

# Schedule 4 (continued) CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS Last Ten Fiscal Years (In Thousands) (Modified accrual basis of accounting) 

| 2009 |  | 2010 |  | 2011 |  | 2012 |  | 2013 |  | 2014 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 7,004,715 | \$ | 7,123,205 | \$ | 7,952,882 | \$ | 8,570,880 | \$ | 8,969,867 | \$ | 9,542,069 |
|  | 450,855 |  | 486,159 |  | 515,591 |  | 470,480 |  | 462,233 |  | 495,774 |
|  | 6,044,251 |  | 7,413,272 |  | 7,971,721 |  | 7,251,929 |  | 7,480,379 |  | 8,623,136 |
|  | N/A |  | N/A |  | N/A |  | N/A |  | N/A |  | 292,805 |
|  | 269,196 |  | 275,885 |  | 289,562 |  | 372,361 |  | 356,418 |  | 250,738 |
|  | 87,915 |  | 88,718 |  | 81,049 |  | 137,354 |  | 119,942 |  | 107,326 |
|  | 15,779 |  | 14,428 |  | 14,930 |  | 15,645 |  | 16,258 |  | 17,293 |
|  | $(95,131)$ |  | 198,153 |  | 270,265 |  | 51,831 |  | 191,017 |  | 274,861 |
|  | 107,427 |  | 106,400 |  | 97,178 |  | 91,906 |  | 105,796 |  | 124,071 |
|  | 71,339 |  | 24,552 |  | 57,757 |  | 24,135 |  | 32,694 |  | 44,372 |
|  | 259 |  | 288 |  | 14 |  | 76 |  | 227 |  | 297 |
|  | 98,078 |  | 82,327 |  | 77,426 |  | 78,940 |  | 78,909 |  | 86,924 |
|  | N/A |  | N/A |  | N/A |  | 25,253 |  | - |  | - |
|  | 4,509 |  | 6,216 |  | 5,608 |  | 5,681 |  | 6,196 |  | N/A |
|  | - |  | 13,716 |  | 50,827 |  | 15,308 |  | 22,057 |  | 24,360 |
|  | 345,339 |  | 298,061 |  | 342,268 |  | 440,679 |  | 429,523 |  | 281,831 |
|  | 14,404,531 |  | 16,131,380 |  | 17,727,078 |  | 17,552,458 |  | 18,271,516 |  | 20,165,857 |
|  | 4,224,170 |  | 4,304,099 |  | 3,978,423 |  | 4,062,244 |  | 3,884,393 |  | 4,421,231 |
|  | 6,120,267 |  | 7,031,421 |  | 7,716,623 |  | 8,268,743 |  | 8,544,692 |  | 9,959,458 |
|  | 1,170,452 |  | 1,177,382 |  | 1,158,601 |  | 1,219,852 |  | 1,241,057 |  | 1,289,232 |
|  | 397,936 |  | 456,169 |  | 483,292 |  | 416,395 |  | 420,351 |  | 384,392 |
|  | 658,484 |  | 600,470 |  | 656,626 |  | 623,461 |  | 647,606 |  | 685,357 |
|  | 1,709,819 |  | 1,898,077 |  | 1,956,722 |  | 1,569,039 |  | 1,694,679 |  | 1,698,418 |
|  | 480,212 |  | 446,994 |  | 463,899 |  | 281,556 |  | 269,701 |  | 299,925 |
|  | 417,348 |  | 435,164 |  | 399,918 |  | 343,256 |  | 348,600 |  | 341,549 |
|  | 39,977 |  | 32,036 |  | 36,058 |  | 33,289 |  | 39,405 |  | 36,319 |
|  | 317,665 |  | 310,468 |  | 317,297 |  | 336,099 |  | 318,209 |  | 346,710 |
|  | 90,695 |  | 121,440 |  | 127,409 |  | 129,337 |  | 88,583 |  | 73,976 |
|  | 229,599 |  | 264,679 |  | 300,823 |  | 331,581 |  | 357,106 |  | 330,745 |
|  | 288,892 |  | 315,650 |  | 354,718 |  | 350,874 |  | 338,645 |  | 339,476 |
|  | 8,162 |  | 9,248 |  | 4,961 |  | 6,817 |  | 3,440 |  | 4,759 |
|  | 16,153,678 |  | 17,403,297 |  | 17,955,370 |  | 17,972,543 |  | 18,196,467 |  | 20,211,547 |


| $(1,749,147)$ | $(1,271,917)$ | $(228,292)$ | $(420,085)$ | 75,049 | $(45,690)$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |
| $2,407,080$ | $2,450,401$ | $2,813,236$ | $2,361,835$ | $2,809,301$ | $2,223,916$ |
| $(2,216,338)$ | $(2,277,548)$ | $(2,607,036)$ | $(2,232,819)$ | $(2,679,360)$ | $(2,054,506)$ |
| 5,002 | 2,476 | 3,140 | 676 | 2,224 | 1,839 |
| $1,166,080$ | $1,058,693$ | 425,955 | 265,197 | 155,311 | 596,488 |
| 33,997 | 106,354 | 112,876 | 502,389 | 212,319 | 266,635 |
| 17 | 558 | 18 | - | - | - |
| $(35,261)$ | $(182,531)$ | $(129,074)$ | $(574,833)$ | $(246,543)$ | $(266,425)$ |
|  | $1,360,577$ | $1,158,403$ | 619,115 | 322,445 | 253,252 |
| $\$$ | $(388,570)$ | $\$$ | $(113,514)$ | $\$$ | 390,823 |

3.27\%
3.55\%
3.85\%
3.95\%
3.99\%
3.42\%

# Schedule 5 <br> PERSONAL INCOME BY INDUSTRY <br> Last Ten Calendar Years (In Thousands) 

|  | 2004 |  | 2005 |  | 2006 |  | 2007 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Farm earnings | \$ | 1,256,177 | \$ | 1,250,629 | \$ | 1,326,237 | \$ | 1,398,315 |
| Forestry, fishing, and related activities |  | 1,184,089 |  | 1,115,763 |  | 1,156,980 |  | 1,124,842 |
| Mining |  | 127,028 |  | 144,847 |  | 167,144 |  | 160,593 |
| Utilities |  | 539,151 |  | 491,039 |  | 572,400 |  | 569,081 |
| Construction |  | 5,798,496 |  | 6,420,273 |  | 7,435,599 |  | 7,612,278 |
| Manufacturing |  | 12,324,593 |  | 12,892,160 |  | 13,556,359 |  | 13,852,150 |
| Wholesale trade |  | 5,380,062 |  | 5,792,164 |  | 6,222,178 |  | 6,549,658 |
| Retail trade |  | 6,417,490 |  | 6,737,687 |  | 7,206,140 |  | 7,372,641 |
| Transportation and warehousing |  | 3,055,456 |  | 3,234,790 |  | 3,441,941 |  | 3,469,654 |
| Information |  | 2,402,440 |  | 2,423,684 |  | 2,631,118 |  | 2,882,471 |
| Finance and insurance |  | 4,215,737 |  | 4,520,109 |  | 4,870,200 |  | 4,920,966 |
| Real estate, rental, and leasing |  | 1,778,928 |  | 1,780,851 |  | 1,805,068 |  | 1,540,823 |
| Professional, scientific, and technical |  | 5,272,081 |  | 5,594,184 |  | 6,117,682 |  | 6,537,017 |
| Management of companies |  | 2,257,932 |  | 2,435,334 |  | 2,715,441 |  | 2,999,767 |
| Administrative \& waste mgmt. services |  | 2,926,055 |  | 3,238,246 |  | 3,574,443 |  | 3,673,472 |
| Educational services |  | 967,066 |  | 1,004,258 |  | 1,108,201 |  | 1,127,015 |
| Health care and social assistance |  | 9,108,051 |  | 9,621,072 |  | 10,407,280 |  | 11,023,762 |
| Arts, entertainment, and recreation |  | 685,585 |  | 697,563 |  | 742,834 |  | 800,828 |
| Accommodation and food services |  | 2,802,136 |  | 2,953,539 |  | 3,163,860 |  | 3,319,704 |
| Other services |  | 3,279,293 |  | 3,557,859 |  | 3,865,884 |  | 3,913,894 |
| Federal government, civilian |  | 2,260,383 |  | 2,342,643 |  | 2,388,378 |  | 2,463,170 |
| Military |  | 420,613 |  | 477,069 |  | 449,638 |  | 453,307 |
| State government |  | 3,358,863 |  | 3,249,258 |  | 3,191,342 |  | 3,392,571 |
| Local government |  | 9,425,761 |  | 9,152,997 |  | 9,040,549 |  | 9,580,606 |
| Other ${ }^{1}$ |  | 25,598,515 |  | 26,531,177 |  | 30,097,310 |  | 32,592,768 |
| Total personal income | \$ | 112,841,981 | \$ | 117,659,195 | \$ | 127,254,206 | \$ | 133,331,353 |

Overall effective tax rate ${ }^{2}$
5.7\%
5.7\%
5.7\%
5.7\%
${ }^{1}$ Includes income from all sources other than wages, salaries, tips, etc.
${ }^{2}$ Overall effective tax rate equals tax as a percentage of adjusted gross income (AGI). Overall effective tax rate for 2013 will not be available until May 2015.

Source: US Department of Commerce, Bureau of Economic Analysis and the Oregon Department of Revenue.

## Schedule 5 (continued) PERSONAL INCOME BY INDUSTRY Last Ten Calendar Years (In Thousands)

| 2008 |  | 2009 |  | 2010 |  | 2011 |  | 2012 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 1,315,071 | \$ | 1,051,073 | \$ | 1,018,966 | \$ | 1,342,825 | \$ | 1,387,992 | \$ | 1,537,400 |
|  | 1,119,686 |  | 1,033,218 |  | 1,133,575 |  | 1,133,932 |  | 1,316,850 |  | 1,359,271 |
|  | 159,570 |  | 124,008 |  | 127,685 |  | 171,408 |  | 167,938 |  | 175,257 |
|  | 664,428 |  | 626,797 |  | 627,395 |  | 648,077 |  | 650,557 |  | 669,728 |
|  | 7,016,427 |  | 5,833,580 |  | 5,387,772 |  | 5,506,142 |  | 5,989,190 |  | 6,491,684 |
|  | 13,698,638 |  | 11,814,637 |  | 12,215,504 |  | 13,022,099 |  | 14,074,175 |  | 14,181,220 |
|  | 6,557,963 |  | 6,087,143 |  | 6,182,016 |  | 6,491,346 |  | 6,897,039 |  | 5,969,448 |
|  | 6,963,801 |  | 6,646,828 |  | 6,753,286 |  | 6,898,753 |  | 7,251,028 |  | 7,573,447 |
|  | 3,335,123 |  | 3,075,251 |  | 3,064,178 |  | 3,228,953 |  | 3,389,562 |  | 3,438,080 |
|  | 3,001,074 |  | 2,861,969 |  | 2,747,981 |  | 2,840,569 |  | 2,981,945 |  | 2,980,434 |
|  | 4,770,061 |  | 4,691,810 |  | 4,731,821 |  | 4,745,487 |  | 5,064,751 |  | 5,246,110 |
|  | 1,682,923 |  | 1,604,931 |  | 1,571,498 |  | 1,637,940 |  | 1,598,071 |  | 1,687,771 |
|  | 7,171,781 |  | 6,728,012 |  | 6,771,326 |  | 7,315,885 |  | 7,856,680 |  | 8,241,600 |
|  | 3,056,207 |  | 2,868,396 |  | 2,810,236 |  | 2,945,770 |  | 3,116,795 |  | 4,783,722 |
|  | 3,695,485 |  | 3,402,719 |  | 3,414,186 |  | 3,568,606 |  | 3,890,278 |  | 4,036,225 |
|  | 1,213,697 |  | 1,299,234 |  | 1,337,583 |  | 1,400,431 |  | 1,541,953 |  | 1,548,044 |
|  | 11,908,797 |  | 12,168,472 |  | 12,598,136 |  | 12,949,552 |  | 13,510,433 |  | 13,881,777 |
|  | 808,841 |  | 766,545 |  | 802,933 |  | 795,553 |  | 897,338 |  | 902,856 |
|  | 3,333,396 |  | 3,143,284 |  | 3,214,275 |  | 3,385,987 |  | 3,678,595 |  | 3,834,468 |
|  | 3,754,298 |  | 3,642,958 |  | 3,689,043 |  | 3,784,679 |  | 4,070,173 |  | 4,204,643 |
|  | 2,564,707 |  | 2,624,514 |  | 2,741,984 |  | 2,765,722 |  | 2,762,823 |  | 2,722,352 |
|  | 485,682 |  | 551,319 |  | 539,235 |  | 509,568 |  | 481,051 |  | 464,170 |
|  | 3,681,699 |  | 4,003,710 |  | 3,902,177 |  | 4,102,086 |  | 4,105,087 |  | 4,317,434 |
|  | 10,187,679 |  | 10,796,963 |  | 11,187,910 |  | 11,526,941 |  | 11,461,385 |  | 11,619,906 |
|  | 36,531,086 |  | 38,407,439 |  | 39,176,398 |  | 43,130,194 |  | 44,955,804 |  | 44,737,987 |
| \$ | 138,678,120 | \$ | 135,854,810 | \$ | 137,747,099 | \$ | 145,848,505 | \$ | 153,097,493 | \$ | 156,605,034 |

$\begin{array}{llllll}5.5 \% & 5.5 \% & 5.6 \% & 5.6 \% & \text { N/A }\end{array}$

# Schedule 6 <br> PERSONAL INCOME TAX RATES <br> Last Ten Calendar Years 

Top Income Tax Rate is
Applied to Taxable Income in
Excess of

| Year | Top Rate |  <br> Married Filing <br> Separately | Married Filing <br> Jointly \& Head <br> of Household | Overall <br> Effective Tax <br> Rate $^{1}$ |
| :--- | :---: | ---: | ---: | :---: |
|  |  |  |  |  |
| 2004 | $9.0 \%$ | 6,500 | 13,000 | $5.7 \%$ |
| 2005 | $9.0 \%$ | 6,650 | 13,300 | $5.7 \%$ |
| 2006 | $9.0 \%$ | 6,850 | 13,700 | $5.7 \%$ |
| 2007 | $9.0 \%$ | 7,150 | 14,300 | $5.7 \%$ |
| 2008 | $9.0 \%$ | 7,300 | 14,600 | $5.5 \%$ |
| 2009 | $11.0 \%{ }^{2}$ | 250,000 | 500,000 | $5.5 \%$ |
| 2010 | $11.0 \%$ | 250,000 | 500,000 | $5.6 \%$ |
| 2011 | $11.0 \%$ | 250,000 | 500,000 | $5.6 \%$ |
| 2012 | $9.9 \%$ | 125,000 | 250,000 | $5.7 \%$ |
| 2013 | $9.9 \%$ | 125,000 | 250,000 | N/A |

${ }^{1}$ The overall effective tax rate equals tax as a percentage of adjusted gross income (AGI). The overall effective tax rate for 2013 will not be available until May 2015.
${ }^{2}$ The increases in the top tax rate and applicable taxable income level beginning in 2009 are the result of passage of Oregon Measure 66 in January 2010. For tax year beginning 2012, the tax rate on households with income above $\$ 250,000$ (above $\$ 125,000$ for single filers) drops to 9.9 percent.

Source: Oregon Department of Revenue

## Schedule 7

PERSONAL INCOME TAX FILERS AND TAX LIABILITY BY INCOME LEVEL
Calendar Years 2003 and 2012
(Dollars In Thousands)

2003

| Income Level | Number of Filers | Percentage of Total | Personal Income Tax Liability |  | Percentage of Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$500,001 and higher | 4,503 | 0.28\% | \$ | 425,297 | 11.06\% |
| \$100,001-\$500,000 | 111,677 | 6.93\% |  | 1,192,585 | 31.01\% |
| \$80,001-\$100,000 | 82,037 | 5.09\% |  | 428,695 | 11.15\% |
| \$60,001-\$80,000 | 148,126 | 9.19\% |  | 556,674 | 14.48\% |
| \$40,001-\$60,000 | 241,321 | 14.97\% |  | 595,448 | 15.48\% |
| \$20,001-\$40,000 | 389,707 | 24.18\% |  | 493,240 | 12.83\% |
| \$10,001-\$20,000 | 281,176 | 17.44\% |  | 123,290 | 3.21\% |
| \$10,000 and lower | 353,238 | 21.92\% |  | 29,929 | 0.78\% |
| Total | 1,611,785 | 100.00\% | \$ | 3,845,158 | 100.00\% |

## 2012

|  | Number of <br> Filers | Percentage <br> of Total | Personal <br> Income Tax <br> Liability | Percentage <br> of Total |
| :--- | ---: | ---: | ---: | ---: |
|  |  |  |  |  |
| Income Level | 9,275 | $0.50 \%$ | $\$$ | $1,002,599$ |
| \$500,001 and higher | 224,292 | $12.15 \%$ | $2,349,434$ | $17.52 \%$ |
| \$100,001-\$500,000 | 119,868 | $6.49 \%$ | 565,450 | $41.05 \%$ |
| \$80,001-\$100,000 | 176,040 | $9.54 \%$ | 605,372 | $9.88 \%$ |
| \$60,001-\$80,000 | 253,271 | $13.72 \%$ | 584,287 | $10.58 \%$ |
| $\$ 40,001-\$ 60,000$ | 410,593 | $22.24 \%$ | 477,459 | $10.21 \%$ |
| \$20,001-\$40,000 | 287,486 | $15.57 \%$ | 113,772 | $8.34 \%$ |
| $\$ 10,001-\$ 20,000$ | 365,432 | $19.79 \%$ | 24,657 | $1.99 \%$ |
| $\$ 10,000$ and lower | $1,846,257$ | $100.00 \%$ | $\$$ | $5,723,030$ |
| Total |  |  |  | $100.43 \%$ |

## Source: Oregon Department of Revenue

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the State's revenue. Tax year 2012 is the most current year available.

# Schedule 8 <br> OUTSTANDING DEBT BY TYPE <br> Last Ten Fiscal Years <br> (In Thousands) 

|  |  | 2005 |  | 2006 |  | 2007 |  | 2008 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |  |  |  |  |  |
| General Obligation Bonds | \$ | 2,336,014 | \$ | 2,321,899 | \$ | 2,334,620 | \$ | 2,325,539 |
| Revenue Bonds |  | 1,093,936 |  | 1,458,648 |  | 2,098,181 |  | 2,040,137 |
| Certificates of Participation |  | 895,231 |  | 1,090,086 |  | 1,090,193 |  | 1,081,694 |
| General Appropriation Bonds |  | 440,372 |  | 413,026 |  | 383,655 |  | 351,958 |
| Capital Leases |  | 3,954 |  | 3,464 |  | 2,949 |  | 2,480 |
| Business-type Activities |  |  |  |  |  |  |  |  |
| General Obligation Bonds |  | 2,009,091 |  | 1,991,627 |  | 2,065,472 |  | 2,271,016 |
| Revenue Bonds |  | 1,783,305 |  | 1,694,009 |  | 1,672,267 |  | 1,761,874 |
| Certificates of Participation |  | 20,633 |  | 22,916 |  | 31,589 |  | 31,320 |
| Capital Leases |  | 711 |  | 490 |  | 335 |  | 164 |
| Total Primary Government | \$ | 8,583,247 | \$ | 8,996,165 | \$ | 9,679,261 | \$ | 9,866,182 |
| Percentage of Personal Income ${ }^{1}$ |  | 7.30\% |  | 7.07\% |  | 7.26\% |  | 7.11\% |
| Per Capita ${ }^{1}$ | \$ | 2.38 | \$ | 2.45 | \$ | 2.60 | \$ | 2.62 |

Note: Details regarding the State's debt can be found in Notes 9 and 10 of the financial statements. Amounts of outstanding debt for bonds and certificates of participation represent the outstanding principal, net of discounts, premiums, and other adjustments.

## Schedule 8 (continued) OUTSTANDING DEBT BY TYPE <br> Last Ten Fiscal Years <br> (In Thousands)

| 2009 | 2010 | 2011 | 2012 | 2013 | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 2,361,621 | \$ 2,333,486 | \$ 2,656,983 | \$ 2,977,322 | \$ 3,144,443 | \$ 3,193,894 |
| 2,770,290 | 3,326,393 | 3,344,929 | 3,234,362 | 3,170,655 | 3,509,036 |
| 1,283,559 | 1,496,727 | 1,295,323 | 982,314 | 692,043 | 620,270 |
| 296,002 | 235,916 | 171,624 | 102,779 | 29,131 | - |
| 1,899 | 13,250 | 9,638 | 8,489 | 2,789 | 3,027 |
| 2,335,703 | 2,265,774 | 2,422,682 | 2,290,038 | 2,256,660 | 2,419,832 |
| 1,669,920 | 1,645,617 | 1,584,235 | 1,450,979 | 1,479,103 | 1,362,942 |
| 97,097 | 120,933 | 111,319 | 99,766 | 85,121 | 78,057 |
| 137 | 697 | 615 | 556 | 560 | 69 |
| \$10,816,228 | \$11,438,793 | \$11,597,348 | \$11,146,605 | \$ 10,860,505 | \$11,187,127 |
| 7.96\% | 8.30\% | 7.95\% | 7.28\% | 6.93\% | 6.81\% |
| \$ 2.84 | \$ 2.98 | \$ 3.00 | \$ 2.86 | \$ 2.76 | \$ 2.82 |

# Schedule 9 RATIOS OF GENERAL BONDED DEBT OUTSTANDING <br> Last Ten Fiscal Years <br> (In Thousands) 

| Year | General Obligation Bonds |  | Percentage of Personal Income ${ }^{1}$ | Per Capita |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 2005 | \$ | 4,345,105 | 3.69\% | \$ | 1.20 |
| 2006 |  | 4,313,526 | 3.39\% |  | 1.18 |
| 2007 |  | 4,400,092 | 3.30\% |  | 1.18 |
| 2008 |  | 4,596,555 | 3.31\% |  | 1.22 |
| 2009 |  | 4,697,324 | 3.46\% |  | 1.23 |
| 2010 |  | 4,599,260 | 3.34\% |  | 1.20 |
| 2011 |  | 5,079,665 | 3.48\% |  | 1.31 |
| 2012 |  | 5,267,360 | 3.44\% |  | 1.35 |
| 2013 |  | 5,401,103 | 3.45\% |  | 1.37 |
| 2014 |  | 5,613,726 | 3.42\% |  | 1.42 |

${ }^{1}$ Ratios are calculated using personal income and population data found in Schedule 13.
Note: Details regarding the State's debt can be found in Notes 9 and 10 of the financial statements. Amounts of outstanding general bonded debt represent the outstanding principal, net of discounts, premiums, and other adjustments.

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## Schedule 10 <br> LEGAL DEBT MARGIN CALCULATION For Fiscal Year 2014

|  | Constitutional/Statutory Provision | Constitutional Debt Limit ${ }^{1}$ | Statutory Debt Limit |
| :---: | :---: | :---: | :---: |
| General Obligation Bonds |  |  |  |
| General Purpose | Article XI Section 7 | 0.00\% | \$ |
| State Highway | Article XI Section 7 | 1.00\% | - |
| Veterans' Welfare | Article XI-A | 8.00\% | - |
| State Power Development | Article XI-D | 1.50\% | - |
| Forest Rehabilitation | Article XI-E | 0.19\% | - |
| Higher Education | Article XI-F(1) \& XI-G | 1.50\% | - |
| Pollution Control ${ }^{2}$ | Article XI-H/ORS 468.195 | 0.50\% | 260,000,000 |
| Water Resources | Article XI-I(1) | 1.50\% | - |
| Elderly and Disabled Housing | Article XI-I(2) | 0.50\% | - |
| Alternate Energy Projects | Article XI-J | 0.50\% | - |
| Oregon School Bond Guarantee | Article XI-K | 0.50\% | - |
| Oregon Opportunity Bonds (OHSU) ${ }^{3}$ | Article XI-L/ORS 353.556 | 0.50\% | 261,495,000 |
| Seismic Rehab-Public Education Buildings | Article XI-M | 0.20\% | - |
| Seismic Rehab-Emergency Service Building | Article XI-N | 0.20\% | - |
| Pension Obligation | Article XI-O | 1.00\% | - |
| General Purpose GO's | Article XI-Q | 1.00\% | - |
| Revenue Bonds |  |  |  |
| Highway User Tax | ORS 367.620 | 0.00\% | 3,240,000,000 |
| Single and Multi-Family Housing Programs | ORS 456.661 | 0.00\% | 2,500,000,000 |
| Oregon State Fair | ORS 565.095 | 0.00\% | 10,000,000 |

${ }^{1}$ Percentages listed are of Real Market Value (RMV) of all taxable real property in the State, based on the January 1, 2013, RMV of \$433,473,027,209.
${ }^{2}$ Issuance of Pollution Control bonds is limited by statute to $\$ 260$ million at any one time.
${ }^{3}$ Bonds issued to finance capital costs of Oregon Health and Science University shall be in an aggregate principal amount that produces net proceeds in an amount that does not exceed $\$ 200$ million plus the amount of any costs and expenses of issuing the bonds.

## Source: Office of the State Treasurer, Debt Management Division, and Oregon Constitution

Note: The legal debt limit for lottery revenue bonds is based on the requirement that unobligated net lottery proceeds be at least 400 percent of the maximum annual debt service on outstanding bonds, including the estimated debt service on proposed new bonds. The debt limit for lottery bonds is not a specific dollar amount; the limit varies based on changes in estimated net lottery proceeds and changes in estimated debt service on proposed new bonds. Therefore, lottery revenue bonds are not included in this schedule.

# Schedule 10 (continued) <br> <br> LEGAL DEBT MARGIN CALCULATION <br> <br> LEGAL DEBT MARGIN CALCULATION For Fiscal Year 2014 

| Legal Debt <br> Limit | Amount <br> Outstanding | Legal Debt <br> Margin |  |  |
| ---: | ---: | ---: | ---: | ---: |
| $\$$ | 50,000 | $\$$ | - | $\$$ |
| $4,334,730,272$ | - | $4,334,730,272$ |  |  |
| $34,677,842,177$ | $274,003,935$ | $34,403,838,242$ |  |  |
| $6,502,095,408$ | - | $6,502,095,408$ |  |  |
| $812,761,926$ | - | $812,761,926$ |  |  |
| $6,502,095,408$ | $1,860,500,886$ | $4,641,594,522$ |  |  |
| $260,000,000$ | $41,387,811$ | $218,612,189$ |  |  |
| $6,502,095,408$ | - | $6,502,095,408$ |  |  |
| $2,167,365,136$ | $112,511,930$ | $2,054,853,206$ |  |  |
| $2,167,365,136$ |  | - | $2,167,365,136$ |  |
| $2,167,365,136$ |  | - | $2,167,365,136$ |  |
| $261,495,000$ | $131,949,824$ | $129,545,176$ |  |  |
|  | $866,946,054$ | $17,717,741$ | $849,228,313$ |  |
| $866,946,054$ | $10,331,863$ | $856,614,191$ |  |  |
|  | $4,334,730,272$ | $1,894,195,000$ | $2,440,535,272$ |  |
| $4,334,730,272$ | $1,271,127,554$ | $3,063,602,718$ |  |  |
| $\$ 76,758,613,659$ | $\$$ | $5,613,726,544$ | $\$ 71,144,887,115$ |  |
|  |  |  |  |  |
|  |  |  |  |  |
| $\$ 3,240,000,000$ | $\$$ | $3,142,769,722$ | $\$$ | $97,230,278$ |
|  | $2,500,000,000$ | $1,099,546,132$ | $1,400,453,868$ |  |
| $10,000,000$ |  | - | $10,000,000$ |  |
| $\$$ | $5,750,000,000$ | $\$$ | $4,242,315,854$ | $\$$ |

# Schedule 11 <br> LEGAL DEBT MARGIN INFORMATION <br> Last Ten Fiscal Years <br> (In Thousands) 

| 2005 | 2006 | 2007 | 2008 |
| :---: | :---: | :---: | :---: |

## General Obligation Bonds

Debt limit
Total debt applicable to limit
Legal debt margin

| $\$ 56,691,300$ | $\$ 60,648,799$ | $\$ 72,505,925$ | $\$ 83,591,921$ |
| ---: | ---: | ---: | ---: |
| $4,345,105$ | $4,313,526$ | $4,400,092$ | $4,596,555$ |
| $\$ 52,346,195$ | $\$ 56,335,273$ | $\$ 68,105,833$ | $\$ 78,995,366$ |

Total debt applicable to the limit as a percentage of debt limit
7.66\%
7.11\%
6.07\%
5.50\%

## Revenue Bonds

Debt limit
Total debt applicable to limit Legal debt margin

| $\$ 4,838,000$ | $\$ 4,938,000$ | $\$ 4,938,000$ | $\$ 5,110,000$ |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: |
|  | $2,326,329$ |  | $2,472,294$ |  | $3,051,456$ |
| $\$$ | $2,511,671$ | $\$$ | $2,465,706$ | $\$ 1,886,544$ | $\$ 2,023,639$ |

Total debt applicable to the limit as a percentage of debt limit
48.08\%
50.07\%
61.80\%
60.40\%

Source: Office of the State Treasurer, Debt Management Division, and state agencies' disclosures.
Note: Amounts of outstanding debt applicable to the debt limit represent the outstanding principal, net of discounts, premiums and other adjustments.

Schedule 11 (continued)
LEGAL DEBT MARGIN INFORMATION
Last Ten Fiscal Years
(In Thousands)

| 2009 | 2010 | 2011 | 2012 | 2013 | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 87,606,697 | \$ 83,182,525 | \$ 81,105,231 | \$ 76,868,469 | \$ 74,668,862 | \$ 76,758,613 |
| 4,697,324 | 4,599,259 | 5,079,665 | 5,267,360 | 5,401,103 | 5,613,726 |
| \$ 82,909,373 | \$ 78,583,266 | \$ 76,025,566 | \$ 71,601,109 | \$ 69,267,759 | \$ 71,144,887 |
| 5.36\% | 5.53\% | 6.26\% | 6.85\% | 7.23\% | 7.31\% |
| \$ 5,950,000 | \$ 5,950,000 | \$ 5,950,000 | \$ 5,950,000 | \$ 5,750,000 | \$ 5,750,000 |
| 3,728,117 | 4,229,615 | 4,196,478 | 4,048,627 | 3,958,765 | 4,242,316 |
| \$ 2,221,883 | \$ 1,720,385 | \$ 1,753,522 | \$ 1,901,373 | \$ 1,791,235 | \$ 1,507,684 |
| 62.66\% | 71.09\% | 70.53\% | 68.04\% | 68.85\% | 73.78\% |

# Schedule 12 <br> PLEDGED REVENUES <br> Last Ten Fiscal Years <br> (In Thousands) 

## Lottery Revenue Bonds

| Year | Revenues | Expenses | Interest Earnings on GICs ${ }^{1}$ | Net <br> Revenues Available for Debt Service | Debt Service Requirements |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | Principal | Interest | Total | Coverage |
| 2005 | \$ 944,466 | \$511,528 | \$ 3,404 | \$ 436,342 | \$ 44,715 | \$ 26,769 | \$ 71,484 | 6.10 |
| 2006 | 1,092,446 | 533,895 | 3,536 | 562,087 | 47,670 | 27,159 | 74,829 | 7.51 |
| 2007 | 1,219,556 | 577,103 | 3,536 | 645,989 | 48,970 | 25,984 | 74,954 | 8.62 |
| 2008 | 1,262,601 | 583,829 | 3,533 | 682,305 | 56,795 | 33,714 | 90,509 | 7.54 |
| 2009 | 1,111,945 | 543,662 | 3,257 | 571,540 | 65,985 | 32,380 | 98,365 | 5.81 |
| 2010 | 1,033,880 | 517,196 | 3,156 | 519,840 | 73,051 | 51,802 | 124,853 | 4.16 |
| 2011 | 1,039,710 | 514,350 | 3,156 | 528,516 | 75,850 | 51,601 | 127,451 | 4.15 |
| 2012 | 1,068,050 | 539,942 | 3,123 | 531,231 | 77,635 | 57,150 | 134,785 | 3.94 |
| 2013 | 1,065,255 | 495,524 | 3,013 | 572,744 | 74,525 | 54,088 | 128,613 | 4.45 |
| 2014 | 1,058,749 | 500,390 | 2,739 | 561,098 | 72,310 | 54,310 | 126,620 | 4.43 |

${ }^{1}$ In accordance with the bond indenture, interest earnings on Guaranteed Investment Contracts (GICs) have been included.
Source: Oregon State Lottery financial statements and the Oregon Department of Administrative Services, Chief Financial Office.

Lottery Bonds are secured by future unobligated net lottery proceeds. For additional information, see Note 12.

Highway User Tax Revenue Bonds

|  |  | Debt Service Requirements |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Year | Pledged <br> Revenue | Principal | Interest | Total | Coverage |  |
|  |  |  |  |  |  |  |
| 2005 | $\$ 500,399$ | $\$ 17,805$ | $\$$ | 23,494 | $\$ 41,299$ | 12.12 |
| 2006 | 487,582 | 14,040 | 26,649 | 40,689 | 11.98 |  |
| 2007 | 502,431 | 14,290 | 42,723 | 57,013 | 8.81 |  |
| 2008 | 487,125 | 34,405 | 60,155 | 94,560 | 5.15 |  |
| 2009 | 447,288 | 34,365 | 58,287 | 92,652 | 4.83 |  |
| 2010 | 501,808 | 41,805 | 70,020 | 111,825 | 4.49 |  |
| 2011 | 593,995 | 47,720 | 103,837 | 151,557 | 3.92 |  |
| 2012 | 566,923 | 52,070 | 98,173 | 150,243 | 3.77 |  |
| 2013 | 555,971 | 56,705 | 91,187 | 147,892 | 3.76 |  |
| 2014 | 578,008 | 58,340 | 100,325 | 158,665 | 3.64 |  |

Source: Highway User Tax Bond official statements and the Oregon Department of Transportation.
Highway User Tax Revenue Bonds are secured by a pledge of motor fuels, weight-mile, and vehicle registration taxes.

Note: The State also issues revenue bonds that are primarily paid using loan repayments. Schedules for these bonds are not presented because an association of net revenues with debt service requirements is not meaningful.

## Schedule 13 DEMOGRAPHIC AND ECONOMIC INDICATORS Last Ten Calendar Years

| Year | Population | Personal <br> Income $^{1}$ | Per Capita <br> Personal <br> Income | Unemployment <br> Rate |
| :--- | :---: | :---: | :---: | :---: |
| 2005 | $3,613,202$ | $117,659,195$ | 32,564 | $6.2 \%$ |
| 2006 | $3,670,883$ | $127,254,206$ | 34,666 | $5.3 \%$ |
| 2007 | $3,722,417$ | $133,331,353$ | 35,818 | $5.2 \%$ |
| 2008 | $3,768,748$ | $138,678,120$ | 36,797 | $6.5 \%$ |
| 2009 | $3,808,600$ | $135,854,810$ | 35,671 | $11.1 \%$ |
| 2010 | $3,837,208$ | $137,747,099$ | 35,898 | $10.8 \%$ |
| 2011 | $3,867,937$ | $145,848,505$ | 37,707 | $9.7 \%$ |
| 2012 | $3,899,801$ | $153,097,493$ | 39,258 | $8.6 \%$ |
| 2013 | $3,930,065$ | $156,605,034$ | 39,848 | $7.7 \%$ |
| 2014 | $3,964,750$ | $164,300,000$ | 41,440 | $7.0 \%$ |
| ${ }^{1}$ Personal income presented in thousands. |  |  |  |  |

Source: Population and personal income figures for 2005 through 2013 were supplied by the US Department of Commerce, Bureau of Economic Analysis. The unemployment rates for all years are annual averages and were provided by the Oregon Employment Department.

Population and personal income estimates for 2014 were provided by the Oregon Office of Economic Analysis.

## Schedule 14 <br> EMPLOYMENT BY INDUSTRY <br> Calendar Year 2013 and Nine Years Prior

|  | 2004 |  | 2013 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Number of Employees | $\begin{gathered} \text { Percent of } \\ \text { Total } \end{gathered}$ | Number of Employees | Percent of Total |
| Farm employment | 68,075 | 3.18\% | 66,978 | 2.96\% |
| Forestry, fishing, and related activities | 29,225 | 1.37\% | 31,775 | 1.40\% |
| Mining | 3,351 | 0.16\% | 6,455 | 0.28\% |
| Utilities | 5,471 | 0.26\% | 4,781 | 0.21\% |
| Construction | 120,966 | 5.66\% | 108,701 | 4.80\% |
| Manufacturing | 210,362 | 9.84\% | 191,160 | 8.44\% |
| Wholesale trade | 82,817 | 3.87\% | 79,477 | 3.51\% |
| Retail trade | 236,062 | 11.04\% | 237,603 | 10.49\% |
| Transportation and warehousing | 63,917 | 2.99\% | 65,350 | 2.88\% |
| Information | 39,187 | 1.83\% | 40,721 | 1.80\% |
| Finance and insurance | 81,438 | 3.81\% | 95,051 | 4.20\% |
| Real estate, rental, and leasing | 81,685 | 3.82\% | 98,885 | 4.37\% |
| Professional and technical services | 117,746 | 5.50\% | 141,848 | 6.26\% |
| Management of companies | 27,023 | 1.26\% | 39,075 | 1.72\% |
| Administrative and waste services | 115,065 | 5.38\% | 120,023 | 5.30\% |
| Educational services | 45,407 | 2.12\% | 54,969 | 2.43\% |
| Health care and social assistance | 220,363 | 10.30\% | 262,456 | 11.59\% |
| Arts, entertainment, and recreation | 45,322 | 2.12\% | 56,285 | 2.48\% |
| Accommodation and food services | 146,368 | 6.84\% | 167,525 | 7.40\% |
| Other services | 117,285 | 5.48\% | 119,212 | 5.26\% |
| Federal government, civilian | 30,344 | 1.42\% | 27,606 | 1.22\% |
| Military | 12,919 | 0.60\% | 12,151 | 0.54\% |
| State government | 66,471 | 3.11\% | 62,165 | 2.74\% |
| Local government | 172,019 | 8.04\% | 174,753 | 7.72\% |
| Total employment | 2,138,888 | 100.00\% | 2,265,005 | 100.00\% |

Source: US Department of Commerce, Bureau of Economic Analysis
Note: Due to confidentiality issues, the names of the ten principal employers are not available. The categories presented are intended to provide alternative information regarding the concentration of employment in various business sectors.

## Schedule 15 GOVERNMENT EMPLOYEES <br> Last Ten Fiscal Years

|  | $\mathbf{2 0 0 5}$ | $\mathbf{2 0 0 6}$ | $\mathbf{2 0 0 7}$ | $\mathbf{2 0 0 8}$ | $\mathbf{2 0 0 9}$ | $\mathbf{2 0 1 0}$ | $\mathbf{2 0 1 1}$ | $\mathbf{2 0 1 2}$ | $\mathbf{2 0 1 3}$ | $\mathbf{2 0 1 4}$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  |  |  |  |  |  |  |  |
| Education | 12,691 | 12,411 | 12,411 | 13,117 | 13,117 | 13,394 | 13,394 | 13,485 | 13,485 | 624 |
| Human Services | 9,281 | 9,200 | 9,200 | 9,753 | 9,753 | 11,145 | 11,145 | 11,478 | 11,379 | 11,694 |
| Public Safety | 7,810 | 8,187 | 8,187 | 9,021 | 9,021 | 9,069 | 9,069 | 8,562 | 8,532 | 8,615 |
| Economic and |  |  |  |  |  |  |  |  |  |  |
| Community Services | 1,846 | 1,753 | 1,753 | 1,650 | 1,650 | 1,991 | 1,991 | 2,358 | 1,910 | 1,651 |
| Natural Resources | 4,163 | 4,272 | 4,272 | 4,367 | 4,367 | 4,332 | 4,332 | 4,304 | 4,288 | 4,338 |
| Transportation | 4,602 | 4,579 | 4,579 | 4,535 | 4,535 | 4,554 | 4,554 | 4,532 | 4,533 | 4,480 |
| Consumer and |  |  |  |  |  |  |  |  |  |  |
| Business Services | 1,559 | 1,550 | 1,550 | 1,593 | 1,593 | 1,592 | 1,592 | 1,454 | 1,446 | 1,421 |
| Administration | 2,817 | 2,879 | 2,879 | 2,958 | 2,958 | 2,882 | 2,882 | 2,809 | 2,785 | 2,827 |
| Legislative Branch | 394 | 393 | 393 | 404 | 404 | 381 | 381 | 427 | 427 | 429 |
| Judicial Branch | 1,896 | 1,907 | 1,907 | 1,975 | 1,975 | 1,766 | 1,766 | 1,818 | 1,829 | 1,840 |
| Total FTE Positions | 47,059 | 47,131 | 47,131 | 49,373 | 49,373 | 51,106 | 51,106 | 51,227 | 50,614 | 37,919 |

Source: Department of Administrative Services, Chief Financial Office.
Note: The number of full time equivalent (FTE) positions is established in the legislatively adopted biennial budget. A distinction between governmental and business-type activities is not available.

In 2014, OUS was legislatively approved to act as a private entity and will no longer be included in the Education FTE figure.

# Schedule 16 <br> OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION Last Ten Fiscal Years 

|  | 2005 | 2006 | 2007 |
| :---: | :---: | :---: | :---: |
| Governmental Activities |  |  |  |
| Education |  |  |  |
| Number of PreK-12 students | 552,320 | 559,215 | 562,828 |
| Number of FTE community college students | 92,054 | 91,401 | 91,456 |
| Special education school campuses | 2 | 2 | 2 |
| Human Services |  |  |  |
| Number of individuals eligible for Oregon Health Plan | 374,751 | 381,343 | 365,940 |
| Average number of basic TANF individuals | 42,119 | 40,527 | 39,096 |
| Public Safety |  |  |  |
| Number of sworn state police officers | 582 | 607 | 557 |
| Prison inmate population | 12,875 | 13,229 | 13,497 |
| Number of correctional facilities | 13 | 13 | 13 |
| Economic and Community Development |  |  |  |
| Community development grants provided (in dollars) | 11,454,006 | 17,040,564 | 9,607,717 |
| Number of technical assistance grants provided | 6 | 8 | 3 |
| Natural Resources |  |  |  |
| Forest acres burned | 11,588 | 11,458 | 54,104 |
| State park day use visitors (in millions) | 40.6 | 40.1 | 41.4 |
| Acreage of state parks | 101,010 | 97,340 | 97,447 |
| Miles of forest roads | 3,123 | 3,155 | 3,202 |
| Transportation |  |  |  |
| Licensed drivers (in millions) | 3.0 | 3.0 | 3.1 |
| Vehicle miles traveled on state highway system (in billions) | 20.7 | 20.7 | 20.6 |
| State highway system miles | 7,426 | 7,420 | 7,416 |
| Number of state owned bridges | 2,664 | 2,676 | 2,666 |
| Consumer and Business Services |  |  |  |
| Number of employers covered by workers' compensation | 94,900 | 96,800 | 98,700 |
| Historic premiums written for all insurance lines (in billions) | 15.0 | 16.2 | 17.4 |
| Average bank and credit union assets (in billions) | 35.4 | 46.0 | 58.7 |
| Construction employment (in thousands) | 90.8 | 100.8 | 104.2 |
| Administration |  |  |  |
| Number of tax returns filed | 1,697,166 | 1,755,568 | 1,835,095 |
| Percent of returns filed electronically | 56.0\% | 58.0\% | 62.0\% |
| Uniform rent square footage | 1,796,482 | 1,810,942 | 1,896,185 |
| Leased office space square footage | 3,522,641 | 3,784,762 | 4,372,625 |
| Number of motor pool vehicles | 3,689 | 3,814 | 3,922 |
| Legislative |  |  |  |
| Number of bills introduced | 2,957 | - | 2,744 |
| Number of bills becoming law | 844 | - | 909 |
| Length of legislative session (in days) | 208 | 1 | 171 |
| Capitol building | 1 | 1 | 1 |
| Judicial |  |  |  |
| Cases filed in circuit courts | 611,946 | 602,896 | 605,753 |
| Number of circuit court judges | 169 | 173 | 173 |

Sources: Various state agencies
Note: Figures for 2013 and 2014 that are not available until a later date are indicated with N/A.

# Schedule 16 (continued) <br> OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION <br> Last Ten Fiscal Years 

| 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 566,067 | 564,064 | 561,698 | 561,331 | 560,951 | 563,714 | 567,100 |
| 94,587 | 105,149 | 121,815 | 124,988 | 117,653 | 117,233 | 104,339 |
| 2 | 2 | 1 | 1 | 1 | 1 | 1 |
| 386,662 | 426,578 | 495,872 | 590,406 | 619,994 | 672,210 | 971,104 |
| 42,338 | 48,321 | 54,994 | 61,768 | 70,881 | 74,313 | 70,046 |
| 646 | 604 | 660 | 773 | 610 | 606 | 606 |
| 13,553 | 13,925 | 14,021 | 14,026 | 14,186 | 14,578 | 14,632 |
| 14 | 14 | 14 | 14 | 14 | 14 | 14 |
| 10,704,034 | 2,791,056 | 15,065,341 | 8,093,200 | 12,496,300 | 17,299,550 | 18,590,649 |
| 6 | 5 | 4 | 4 | 5 | 6 | 5 |
| 7,860 | 7,000 | 6,065 | 2,272 | 17,396 | 103,836 | 53,018 |
| 40.3 | 40.1 | 41.2 | 40.0 | 40.4 | 42.1 | 43.2 |
| 97,446 | 100,379 | 103,474 | 105,684 | 108,613 | 108,654 | 108,499 |
| 3,225 | 3,255 | 3,305 | 3,377 | 3,400 | 3,432 | 3,456 |
| 3.1 | 3.1 | 3.0 | 3.0 | 3.0 | 3.1 | N/A |
| 19.5 | 19.8 | 19.7 | 19.4 | 19.4 | 19.6 | N/A |
| 7,415 | 7,422 | 7,415 | 7,403 | 7,401 | 7,401 | N/A |
| 2,671 | 2,681 | 2,693 | 2,703 | 2,709 | 2,717 | 2,725 |
| 98,300 | 94,800 | 93,900 | 99,900 | 101,400 | 98,900 | N/A |
| 17.9 | 17.7 | 17.2 | 17.5 | 18.0 | 19.7 | N/A |
| 40.7 | 42.0 | 40.5 | 39.1 | 44.0 | 45.0 | N/A |
| 94.2 | 74.1 | 67.7 | 68.6 | 69.9 | 74.1 | N/A |
| 1,805,843 | 1,768,397 | 1,791,680، | 1,824,788 | 1,846,257 | N/A | N/A |
| 63.0\% | 67.0\% | 75.0\% | 79.0\% | 81.0\% | N/A | N/A |
| 1,904,531 | 1,953,760 | 1,953,760 | 1,954,332 | 1,954,332 | 1,954,332 | 1,954,332 |
| 4,425,500 | 4,532,405 | 4,676,051 | 5,104,986 | 4,518,791 | 4,020,638 | 4,569,927 |
| 3,922 | 4,247 | 4,247 | 4,183 | 3,993 | 3,994 | 3,993 |
| 87 | 2,613 | 195 | 3,021 | 275 | 2,511 | 252 |
| 54 | 914 | 105 | 732 | 112 | 788 | 126 |
| 19 | 169 | 25 | 150 | 34 | 156 | 36 |
| 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| 610,334 | 599,605 | 565,397 | 552,601 | 549,803 | 544,687 | 536,922 |
| 173 | 173 | 173 | 173 | 173 | 173 | 173 |

(continued on next page)

## Schedule 16 (continued from previous page) OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION <br> Last Ten Fiscal Years

|  | 2005 | 2006 | 2007 |
| :---: | :---: | :---: | :---: |
| Business-Type Activities |  |  |  |
| Housing and Community Services |  |  |  |
| Number of low income single family home loans closed | 1,447 | 1,149 | 1,195 |
| Number of affordable rental units produced | 719 | 608 | 522 |
| Veterans' Loan |  |  |  |
| Number of outstanding loans | 8,013 | 6,612 | 5,672 |
| Percent of delinquent loans | 0.21\% | 0.32\% | 0.25\% |
| Lottery Operations |  |  |  |
| Number of retailers | 3,484 | 3,579 | 3,691 |
| Number of video terminals | 10,438 | 11,125 | 11,831 |
| Unemployment Compensation |  |  |  |
| Number of claims paid | 2,209,165 | 1,923,182 | 2,050,678 |
| Amount of claims paid (in millions) | 558.0 | 503.4 | 569.4 |
| University System |  |  |  |
| Total headcount enrollment | 76,141 | 76,595 | 76,339 |
| Degrees awarded | 16,694 | 16,979 | 17,116 |
| Number of university campuses | 7 | 7 | 7 |
| State Hospital System |  |  |  |
| Number of mental health patient days served | 304,731 | 284,265 | 282,993 |
| Number of state owned hospital beds | 834 | 781 | 790 |
| Liquor Control |  |  |  |
| Number of state retail outlets | 241 | 243 | 241 |
| Number of cases sold | 2,108,035 | 2,295,797 | 2,431,531 |
| Other Business-type Activities |  |  |  |
| Number of residents in Oregon Veterans' Home | 132 | 135 | 140 |
| Number of state owned parking spaces | 4,507 | 4,507 | 4,656 |

Schedule 16 (continued)
OPERATING INDICATORS AND CAPITAL ASSET INFORMATION BY FUNCTION
Last Ten Fiscal Years

| 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1,850 | 836 | 171 | 383 | 520 | 360 | 394 |
| 1,003 | 421 | - | 144 | 239 | - | 94 |
| 4,883 | 4,069 | 3,404 | 2,850 | 2,408 | 2,050 | 1,934 |
| 0.10\% | 0.47\% | 0.73\% | 1.54\% | 1.45\% | 1.61\% | 1.45\% |
| 3,785 | 3,855 | 3,916 | 3,901 | 3,907 | 3,848 | 3,843 |
| 12,205 | 12,365 | 12,344 | 12,202 | 12,175 | 12,037 | 11,951 |
| 3,275,097 | 8,422,488 | 8,762,507 | 6,764,818 | 5,035,594 | 3,552,320 | N/A |
| 954.9 | 2,688.4 | 2,704.1 | 1,953.0 | 1,489.8 | 1,067.4 | N/A |
| 77,778 | 82,868 | 87,968 | 91,345 | 92,925 | 93,657 | 94,129 |
| 16,897 | 16,944 | 17,920 | 18,694 | 20,209 | 20,830 | 21,359 |
| 7 | 7 | 7 | 7 | 7 | 7 | 7 |
| 284,640 | 268,052 | 247,104 | 232,892 | 226,104 | 231,355 | 222,776 |
| 788 | 756 | 709 | 719 | 771 | 685 | 727 |
| 242 | 240 | 243 | 247 | 249 | 248 | 248 |
| 2,551,732 | 2,572,865 | 2,573,935 | 2,676,106 | 2,791,591 | 2,911,100 | 2,955,352 |
| 140 | 138 | 144 | 140 | 140 | 144 | 140 |
| 4,665 | 4,568 | 4,545 | 4,544 | 4,484 | 4,742 | 4,605 |

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[^0]:    George Naughton
    Chief Financial Officer
    State of Oregon

[^1]:    ${ }^{1}$ Investments of $\$ 3,713$ in U.S. Treasury securities are explicitly guaranteed by the U.S. government and, therefore, are exempt from credit risk disclosure requirements.

