

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10 1200 Sixth Avenue, Suite 900 Seattle, WA 98101-3140

SEP 17 2013

OFFICE OF AIR, WASTE AND TOXICS

## DEQ - HQ AIR QUALITY DIVISION

Mr. Andrew Ginsburg Air Quality Division Administrator Oregon Department of Environmental Quality 811 Southwest Sixth Avenue Portland, Oregon 97204-1390

SEP 20 2013

# RECEIVED

Re: Approval of Oregon Department of Environmental Quality's Request for Updated Delegation of Authority for National Emission Standards for Hazardous Air Pollutants

Dear Mr. Ginsburg:

This letter is in response to your May 20, 2013, request to update and continue the delegation of the National Emission Standards for Hazardous Air Pollutants (NESHAPs). Consistent with the approved mechanism for streamlined delegation as described in 67 FR 39622-28 (June 10, 2002), the U.S. Environmental Protection Agency (EPA) hereby grants this updated delegation request, as described below, to the Oregon Department of Environmental Quality (ODEQ) for the identified NESHAPs in effect on July 1, 2012.

**Delegation Request** 

You requested to update delegation of the 40 CFR Part 61 and 63 standards that were previously delegated to ODEQ and to obtain delegation of new standards that the EPA has promulgated since your last delegation request as follows:

40 CFR 61 Subparts:	A, C, D, E, F, J, L, N, O, P, V, Y, BB, FF
40 CFR 63 Subparts:	A, F, G, H, I, L, M, N, O, Q, R, S, T, U, W, X, Y, AA, BB,
-	CC, DD, EE, GG, HH, II, JJ, KK, LL, MM, OO, PP, QQ,
	RR, SS, TT, UU, VV, WW, XX, YY, CCC, DDD, EEE,
	GGG, HHH, 🗓, JJJ, LLL, MMM, NNN, OOO, PPP, QQQ,
	RRR, TTT, UUU, VVV, XXX, AAAA, CCCC, DDDD,
	EEEE, FFFF, GGGG, HHHH, IIII, JJJJ, KKKK, MMMM,
	NNNN, OOOO, PPPP, QQQQ, RRRR, SSSS, TTTT,
	UUUU, VVVV, WWWW, XXXX, YYYY, AAAAA,
	BBBBB, CCCCC, EEEEE, FFFFF, GGGGG, HHHHH, IIIII,
	LLLLL, MMMMM, NNNNN, PPPPP, QQQQQ, RRRRR,
	SSSSS, TTTTT, UUUUU, WWWWW, YYYYY, ZZZZZ,
	BBBBBB, DDDDDD, EEEEEE, FFFFFF, GGGGGG,
	HHHHHH, LLLLLL, MMMMMM, NNNNNN, OOOOOO,

# PPPPPP, QQQQQQ, RRRRRR, SSSSSS, TTTTTT, VVVVVV, WWWWW, XXXXXX, YYYYYY, ZZZZZZ, AAAAAAA, BBBBBBB, CCCCCCC, DDDDDDD, EEEEEEE, HHHHHHH

ODEQ has demonstrated that the above-mentioned new and updated standards were adopted unchanged into ODEQ's regulations in Oregon Administrative Rules (OAR) 340-244-0220 on March 27, 2013.

#### Delegation Authority

The EPA has determined that ODEQ's regulations continue to provide adequate and effective procedures for implementing and enforcing the NESHAPs. The EPA hereby approves your request for an updated delegation of authority to implement and enforce the NESHAPs identified in Enclosure A, subject to the following terms and conditions:

- 1. The EPA is delegating the identified federal standards as in effect on July 1, 2012. New NESHAPs or NESHAPs that are revised substantively after that date are not delegated to your agency; these remain the responsibility of the EPA.
  - a. Acceptance of this delegation does not commit your agency to request or accept delegation of future NESHAPs and requirements.
  - b. The EPA encourages your agency to update your NESHAP delegation on an annual basis. This could coincide with the updating of the adoption by reference of the Federal NESHAPs, which is important for maintaining EPA approval of your Title V operating permit program.
- 2. The EPA is not delegating authorities under 40 CFR Parts 61 and 63 that specifically indicate they cannot be delegated, that require rulemaking to implement, that affect the stringency of the standard, or where national oversight is the only way to ensure national consistency.
- 3. This delegation is also subject to the terms and conditions of 67 FR 39622-28 (June 10, 2002), Approval of the Clean Air Act, Section 112(1), Delegation of Authority to ODEQ and Lane Regional Air Pollution Authority, to the extent not inconsistent with this letter.
- 4. As discussed in a January 10, 2006, letter from the Oregon Attorney General's Office, the five-day advance notice required by Oregon Revised Statues 468.126 and OAR 340-012-0038 is inapplicable to enforcement of Oregon air permits containing NESHAPs.
- 5. This revised and updated delegation pertains only to ODEQ. Although the EPA delegated NESHAP authority to Lane Regional Air Pollution Authority (LRAPA) in the 2002 NESHAP delegation to ODEQ (see 67 Fed. Reg. 39622) and in a separate delegation to LRAPA in 2006, LRAPA has not submitted a request for delegation of new and revised NESHAPs.



- 6. The EPA is not delegating 40 CFR Part 63 Subpart DDDDD, because the EPA has made significant amendments to this rule since it was published on July 1, 2012.
- 7. This delegation is subject to all federal laws and regulations as well as the EPA policies, guidance, and determinations issued pursuant to 40 CFR Part 61 and Part 63.
- 8. If both a state or local regulation and a federal regulation apply to the same source, both must be complied with, regardless of whether one is more stringent than the other, pursuant to the requirements of Section 116 of the Clean Air Act.
- 9. Implementation and enforcement of the delegated NESHAPs are subject to the current Compliance Assurance Agreement for Air Quality signed by ODEQ and the EPA. This agreement defines roles and responsibilities, including timely and appropriate enforcement response and the maintenance of the Aerometric Facility Subsystem (AFS).
- 10. Enforcement of these delegated NESHAPs in your jurisdiction will be the primary responsibility of your agency. Nevertheless, the EPA may exercise its concurrent enforcement authority pursuant to Section 113 of the Clean Air Act with respect to sources which are subject to the NESHAPs.
- 11. Your agency and the EPA should communicate sufficiently to ensure that each is fully informed and current regarding interpretation of regulations (including any unique questions about applicability) and the compliance status of subject sources in your jurisdiction.
  - a. Any records or reports provided to or otherwise obtained by your agency should be made available to the EPA upon request.
  - b. In accordance with 40 CFR 61.16 and 63.15, the availability to the public of information provided to or otherwise obtained by the EPA in connection with this delegation shall be governed by 40 CFR Part 2.
- 12. Your agency will be the recipient of all notifications and reports and be the point of contact for questions and compliance issues for these delegated NESHAPs. The EPA may request notifications and reports from owners and operators and/or your agency.
- 13. Your agency will work with owners and operators of affected facilities subject to a NESHAP Subpart to ensure all required information is submitted to your agency. We request your assistance to ensure that this information including excess reports and summaries is submitted to the EPA upon request.
- 14. Your agency will ensure that all relevant source notification and report information is entered into the AFS database system to meet your recordkeeping and reporting requirements. The AFS reporting elements for "source information" that your agency is expected to provide include, but are not limited to:



- a) Identification of source;
- b) Pollutants regulated;
- c) Applicability of subparts;
- d) Permit number for specific source or sub-unit;
- e) Dates of most recent NESHAP compliance evaluations (inspections); and
- f) Compliance status
- 15. Your agency will require affected facilities to utilize the methods specified in 40 CFR Part 61 and 63 in performing source tests pursuant to the regulations. See 40 CFR 63.7.
- 16. Changes and alternatives:
  - a. Your agency is not delegated authority to approve "major changes to test methods," "major changes to monitoring," "major changes to recordkeeping/reporting," equivalent methods, alternative methods, emerging technologies, equivalent means of emission limitations, petitions for exemptions, and time extensions. Such approvals remain the responsibility of the EPA.
  - b. Approval of "minor changes to test methods," "intermediate changes to test methods," "minor changes to monitoring," "intermediate changes to monitoring," and "minor changes to recordkeeping/reporting" is delegated to your agency.
  - c. Your agency must maintain a record of all approved alternatives to monitoring, testing, recordkeeping/reporting requirements and provide this list of alternatives to the EPA semi-annually or more frequently if requested by the EPA. The EPA may audit any approved alternatives and disapprove any that it determines are inappropriate, after discussion with your agency. If changes are disapproved, your agency must notify the owner/operator that it must revert to the original applicable monitoring, testing, recordkeeping, and/or reporting requirements. Also, in cases where the owner/operator does not maintain the conditions which prompted the approval of the alternatives to the monitoring, testing, recordkeeping, and/or reporting, testing, recordkeeping, and/or reporting require the owner/operator to revert to the original monitoring, testing, recordkeeping, and/or reporting requirements, your agency must require the owner/operator to revert to the original monitoring, testing, recordkeeping, and reporting requirements, or more stringent requirements, if justified.
  - d. For purposes of this paragraph, the terms in quotations have the meaning assigned to them in 40 CFR 63.90.
- 17. Your agency's authority to implement and enforce the NESHAPs under this delegation does not extend to sources or activities located in Indian Country, as defined in 18 U.S.C. 1151. Consistent with previous federal program approvals or delegations, the EPA will continue to implement the NESHAPs in Indian Country in Oregon because your agency did not adequately demonstrate authority over sources and activities located within the exterior boundaries of Indian reservations and in other areas of Indian Country.



- 18. The EPA Administrator delegated to the EPA Region 10 the authority to delegate the NESHAPs to any state or local agency. The state or local agency that receives delegation from the EPA Region 10 does not have the federally recognized authority to further delegate the NESHAPs.
- 19. If the EPA determines that your agency's procedures for implementing or enforcing the NESHAPs are inadequate or are not being effectively carried out, this delegation may be revoked in whole or in part by written notice of the revocation. Any such revocation will be effective as of the date specified in the notice.

Unless we receive negative comments from you within ten (10) days, this delegation is final and will be effective ten (10) days from the date of this letter. Otherwise, no further correspondence to the EPA is needed from ODEQ to make this delegation effective. We will periodically publish a notice in the Federal Register informing the public of ODEQ's updated delegations.

If you have any questions regarding this approval, please contact Davis Zhen of my staff at (206) 553-7660 or email at zhen.davis@epa.gov.

Sincere Kate Kelly, Director Office of Air, Waste and Toxics

Enclosure

cc: Mr. Merlyn Hough, Administrator Lane Regional Air Protection Agency



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### **Enclosure** A

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Part 61	Part 61 - Subparts†	
A	General Provisions	X
B	Radon Emissions from Underground Uranium Mines	
<u>Б</u> С	Beryllium	X
D	Beryllium Rocket Motor Firing	
E .	Mercury.	
E F	Vinyl Chloride	
G	RESERVED	
H	Emissions of Radionuclides other than Radon from Department of Energy Facilities	
I	Radionuclides from Federal Facilities other than Nuclear Regulatory Commission	
1	Licensees and not covered by Subpart H	
J	Equipment Leaks (Fugitive Emission Sources) of Benzene	X
K	Radionuclides Emissions from Elemental Phosphorus Plants	
L	Benzene Emissions from Coke By-Product Recovery Plants	X
M	Asbestos	
N	Arsenic Emissions from Glass Manufacturing Plants	X
0	Arsenic Emissions from Primary Copper Smelters	X
Р	Arsenic Emissions from Arsenic Trioxide and Metallic Arsenic Production Facilities	X
Q ·	Radon Emissions from Department of Energy Facilities	
R	Radon Emissions from Phosphogypsum Stacks	
S	RESERVED	
Т	Radon Emissions from Disposal of Uranium Mill Tailings	
U	RESERVED	
V	Equipment Leaks (Fugitive Emission Sources)	X
W	Radon Emissions from Operating Mill Tailings	
X	RESERVED	
Y	Benzene Emissions from Benzene Storage Vessels	X
Z	RESERVED	
AA	RESERVED	
BB	Benzene Emissions from Benzene Transfer Operations	X
CC	RESERVED	
DD	RESERVED	
EE	RESERVED	
FF	Benzene Waste Operations	X

## **NESHAP** Subparts Delegated to Oregon Department of Environmental Quality\*

<sup>\*</sup> NESHAP Subparts listed are delegated to Oregon Department of Environmental Quality as in effect on July 1, 2012.

<sup>&</sup>lt;sup>†</sup> Any authority within any subpart of 40 CFR 61 that is not delegable is not delegated.

Part 63 - Subparts‡		Delegated	
	VOLVATO	Littleren en en el el el	
•	VOLUME 1		
A	General Provisions	X	
В	Control Technology Determinations for Major Sources in Accordance with CAA Sections 112(g) and 112(j)		
С	List of Hazardous Air Pollutants, Petition Process, Lesser Quantity Designations, Source Category List		
D	Regulations Concerning Compliance Extensions for Early Reductions of Hazardous Air Pollutants		
E	Approval of State Programs and Delegation of Federal Authorities		
F	HON - Synthetic Organic Chemical Manufacturing Industry	X	
G	HON - Process Vents, Storage Vessels, Transfer Operations and Wastewater	X	
Н	HON - Equipment Leaks	X	
Ι	HON - Certain Processes Subject to the Negotiated Regulation for Equipment Leaks	X	
J	Polyvinyl Chloride and Copolymers Production (vacated by court)		
K	RESERVED		
L	Coke Oven Batteries	X	
М	Perchloroethylene Air Emission Standards for Dry Cleaning Facilities	X	
N	Hard and Decorative Chromium Electroplating and Chromium Anodizing Tanks	X	
0	Ethylene Oxide Emissions Standards for Sterilization Facilities	X	
P.	RESERVED		
Q	Industrial Process Cooling Towers	X	
R	Gasoline Distribution Facilities (Bulk Gasoline Terminals and Pipeline Breakout Stations)	X	
S	Pulp and Paper Industry	X	
Т	Halogenated Solvent Cleaning	X	
U.	Group I Polymers and Resins	X	
v	RESERVED		
W	Epoxy Resins Production and Non-Nylon Polyamides Production	X	
X	Secondary Lead Smelting	X	
Y	Marine Tank Vessel Loading Operations	X	
Z	RESERVED		
	VOLUME 2		
AA	Phosphoric Acid Manufacturing Plants	X	
BB	Phosphate Fertilizers Production Plants	X	
CC	Petroleum Refineries	X	
DD	Off-Site Waste and Recovery Operations	X	
EE	Magnetic Tape Manufacturing Operations	X	
FF	RESERVED		
GG	Aerospace Manufacturing and Rework Facilities	X	
HH	Oil and Natural Gas Production	X	
II	Shipbuilding and Ship Repair (Surface Coating)	X	
]]	Wood Furniture Manufacturing Operations	X	
KK	Printing and Publishing Industry	X	
LL	Primary Aluminum Reduction Plants	X	
MM	Chemical Recovery Combustion Sources At Kraft, Soda, Sulfite, and Stand-Alone	X	

 $\ddagger$  Any authority within any subpart of 40 CFR 63 that is not delegable is not delegated.

Part 63 - Subparts‡		Delegate
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· .	Semichemical Pulp Mills	<u> </u>
00	Tanks - Level 1	
PP	Containers	
QQ	Surface Impoundments	
RR	Individual Drain Systems	
SS	Closed Vent Systems, Control Devices, Recovery Devices and Routing to a Fuel	
	Gas System or Process	
TT	Equipment Leaks - Control Level 1	X
UU	Equipment Leaks - Control Level 2	
VV	Oil-Water Separators and Organic-Water Separators	
WW	Storage Vessels (Tanks) - Control Level 2	
XX	Ethylene Manufacturing Process Units: Heat Exchange Systems and Waste Operations	
YY	Source Categories: Generic Maximum Achievable Control Technology Standards	X
ZZ	RESERVED	
AAA	RESERVED	
BBB	RESERVED	1
CCC	Steel Pickling - HCl Process Facilities and Hydrochloric Acid Regeneration Plants	X
DDD	Mineral Wool Production	X
	VOLUME 3	
EEE	Hazardous Waste Combustors	X
FFF	RESERVED	İ
GGG	Pharmaceuticals Production	
ННН	Natural Gas Transmission and Storage Facilities	
III	Flexible Polyurethane Foam Production	
JJJ	Group IV Polymers and Resins	
KKK	RESERVED	
	Portland Cement Manufacturing Industry	X
MMM	Pesticide Active Ingredient Production	X
NNN	Wool Fiberglass Manufacturing	
000	Manufacture of Amino/Phenolic Resins	X
PPP	Polyether Polyols Production	X
111	VOLUME 4	
000	Primary Copper Smelting	<u>  x</u>
QQQ RRR		X
SSS	Secondary Aluminum Production RESERVED	A
TTT	Primary Lead Smelting	x
UUU	Petroleum Refineries: Catalytic Cracking Units, Catalytic Reforming Units, and	
	Sulfur Recovery Units	
VVV	Publicly Own Treatment Works	X
www	RESERVED	
XXX	Ferroalloys Production: Ferromanganese and Silicomanganese	X
AAAA	Municipal Solid Waste Landfills	X
CCCC	Manufacturing of Nutritional Yeast	X
DDDD	Plywood and Composite Wood Products	X
EEEE	Organic Liquids Distribution (Non-Gasoline)	X
FFFF	Miscellaneous Organic Chemical Manufacturing	X
GGGG	Solvent Extraction for Vegetable Oil Production	X
НННН	Wet-Formed Fiberglass Mat Production	X

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Part 63 - Subparts‡		Delegated
IIII	Surface Coating of Automobiles and Light-Duty Trucks	X
JJJJ	Paper and Other Web Coating	X
KKKK	Surface Coating of Metal Cans	X
MMMM	Surface Coating for Miscellaneous Metal Parts and Products	X
NNNN	Surface Coating of Large Appliances	X
0000	Printing, Coating, and Dyeing of Fabrics and Other Textiles	X
PPPP	Surface Coating of Plastic Parts and Products	X
QQQQ	Surface Coating of Wood Building Products	X
RRRR	Surface Coating of Metal Furniture	X
SSSS	Surface Coating of Metal Coil	X
TTTT	Leather Finishing Operations	X
บบบบ	Cellulose Products Manufacturing	X
VVVV	Boat Manufacturing	X
WWWW	Reinforced Plastic Composites Production	X
XXXX	Rubber tire Manufacturing	X
YYYY	Stationary Combustion Turbines	X
	VOLUME 5	
ZZZZ	Stationary Reciprocating Internal Combustion Engines	
AAAAA	Lime Manufacturing Plants	X
BBBBB	Semiconductor Manufacturing	X
CCCCC	Coke Ovens: Pushing, Quenching, and Battery Stacks	X
DDDDD	Industrial, Commercial and Institutional Boilers and Process Heaters	
EEEEE	Iron and Steel Foundries	X
FFFFF	Integrated Iron and Steel Manufacturing Facilities	
GGGGG	Site Remediation	
ННННН	Miscellaneous Coating Manufacturing	X
IIIII	Mercury Emissions From Mercury Cell Chlor-Alkali Plants	X
11111	Brick and Structural Clay Products Manufacturing (vacated by court)	
KKKKK	Clay Ceramics Manufacturing (vacated by court)	
LLLLL	Asphalt Processing and Asphalt Roofing Manufacturing	X
MMMMM	Flexible Polyurethane Foam Fabrication Operations	
	VOLUME 6	
NNNNN	Hydrochloric Acid Production	X
00000	RESERVED	
PPPPP	Engine Test Cells/Stands	X
QQQQQ	Friction Materials Manufacturing Facilities	
RRRRR	Taconite Iron Ore Processing	
SSSSS	Refractory Products Manufacturing	
TTTTT	Primary Magnesium Refining	X
UUUUU	Coal- and Oil-Fired Electric Utility Steam Generating Units	• X
vvvvv	RESERVED	
WWWWW	Area Sources: Hospital Ethylene Oxide Sterilizers	X
XXXXX	RESERVED	
YYYYY	Area Sources: Electric Arc Furnace Steelmaking facilities	X
ZZZZZ	Area Sources: Iron and Steel Foundries	X
AAAAAA	RESERVED	
BBBBBB	Area Sources: Gasoline Distribution Bulk Terminals, Bulk Plants, and Pipeline	
00000	facilities	4,5

Part 63 - Subparts‡		Delegated	
	·	i	
CCCCCC	Area Sources: Gasoline Dispensing Facilities		
DDDDDD	Area Sources: Polyvinyl Chloride and Copolymers Production	X	
EEEEEE	Area Sources: Primary Copper Smelting	X	
FFFFFF	Area Sources: Secondary Copper Smelting	Х	
GGGGGG	Area Sources: Primary Nonferrous Metal – Zinc, Cadmium, and Beryllium	Х	
НННННН	Area Sources: Paint Stripping and Misc. Surface Coating Operation at	X	
IIIII	RESERVED		
յյյյյ	Area Sources: Industrial, Commercial and Institutional Boilers and Process Heaters		
КККККК	RESERVED		
LLLLL	Ares Sources: Acrylic and Modacrylic Fibers Production	X	
MMMMMM	Area Sources: Carbon Black Production	X	
NNNNN	Area Sources: Chemical Manufacturing – Chromium Compounds	X	
000000	Area Sources: Flexible Polyurethane Foam Production and Fabrication	X	
PPPPPP	Area Sources: Lead Acid Battery Manufacturing	X	
QQQQQQ	Area Sources: Wood Preserving	X	
RRRRRR	Area Sources: Clay Ceramics Manufacturing	X	
SSSSSS	Area Sources: Glass Manufacturing	Х	
TTTTTT	Area Sources: Secondary Nonferrous Metal Process	X	
UUUUUU	RESERVED		
VVVVVV	Area Sources: Chemical Manufacturing	X	
WWWWWW	Area Sources: Plating and Polishing Operations	X	
XXXXXX	Area Sources: Nine Metal Fabrication and Finishing Source Categories	Х	
YYYYYY	Area Sources: Ferroalloys Production Facilities	Х	
ZZZZZZ	Area Sources: Aluminum, Copper, and Other Nonferrous Foundries	X	
AAAAAAA	Area Sources: Asphalt Processing and Asphalt Roofing Manufacturing	X	
BBBBBBB	Area Sources: Chemical Preparations Industry	X	
CCCCCCC	Area Sources: Paints and Allied Products Manufacturing	X	
DDDDDDD	Area Sources: Prepared Feeds Manufacturing	X	
EEEEEE	Area Sources: Gold Mine Ore Processing and Production	X	
НННННН	Polyvinyl Chloride and Copolymers Production	X	

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