



## Governor's Reentry Council, Steering Committee Minutes – Meeting # 41 – March 6, 2013

Steering Committee Members Attending: Cindy Booth, Debra Giard, Pegge McGuire, Tim Moore, Jay Scroggin, Patrick Vance, Paul Solomon, Mark Cadotte, Evelyn Roth, Phil Cox, Martin Burrows, Patrice Altenhofen, Scott Taylor

Guests: Kevin Grant, Matt Meier, Shirley Didier

Minutes: Manette Emra

Item	Discussion	Action
Welcome and Introductions	Member introductions	
Review of Minutes from the November 2012 Meeting	Copies of the draft minutes were distributed via e-mail to the members. There were no changes submitted and minutes were approved.	
Legislative Update – Cindy Booth	<p><u>HB 2685</u> Sponsored by Representative CAMERON (at the request of Marion County Sheriff Jason Myers) (Pre-session filed.)</p> <p>The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Authorizes temporary release of inmates conveyed to another jurisdiction on same terms as inmates confined in Department of Corrections institution. Modifies Department of Corrections work release program. Declares emergency, effective on passage.</p> <p>Statutory changes to remove language barriers, clarify DOC's authority to contract with counties and other entities to provide re-entry services. The statute language was originally geared toward the re-entry pilots from the 2011 budget note. The statute changes will remove the budget note constraints.</p>	

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	<p>Will be able to provide re-entry services to eligible inmates for work-release and short-term transitional leave.</p> <p>The public hearing occurred yesterday, March 5, 2013. The work session is on hold pending information from DOC regarding a question asked by ACLU.</p> <p><a href="http://www.leg.state.or.us/13reg/measpdf/hb2600.dir/hb2685.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb2600.dir/hb2685.intro.pdf</a></p> <p><u>HJR 1</u> Sponsored by Representative GREENLICK; Representatives BAILEY, BARNHART, DEMBROW, FREDERICK, GALLEGOS, HOLVEY, JENSON, KENY-GUYER, Senators DINGFELDER, STEINER HAYWARD (Precession filed.)</p> <p>The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Proposes amendment to Oregon Constitution prohibiting death penalty. Refers proposed amendment to people for their approval or rejection at next regular general election.</p> <p><a href="http://www.leg.state.or.us/13reg/measpdf/hjr1.dir/hjr0001.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hjr1.dir/hjr0001.intro.pdf</a></p> <p><u>HJR 31</u> Sponsored by Representative BARNHART; Senator DINGFELDER</p> <p>The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Proposes amendment to Oregon Constitution to repeal provision requiring supermajority to reduce criminal sentence approved by initiative or referendum process. Refers proposed amendment to people for their approval or rejection at next regular general election.</p>	

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	<p><a href="http://www.leg.state.or.us/13reg/measpdf/hjr1.dir/hjr0031.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hjr1.dir/hjr0031.intro.pdf</a></p> <p>Link to 2014-2016 Co-Chair's Budget Document:</p>  <p>FinalCommissionRepor rt12 17 12.pdf</p> <p>Link to Audio/Video for Joint Committee on Public Safety:</p> <p><a href="http://www.leg.state.or.us/listn/">http://www.leg.state.or.us/listn/</a></p> <p>Includes:</p> <ul style="list-style-type: none"> <li>• “Audio/Video” from the top list of options</li> <li>• Archives of Committee Meetings from the 2013 Session</li> <li>• Public Safety from the list of committees</li> <li>• The meeting dates are listed by date/time – see example, below</li> </ul> <p>2013 Legislature Important Dates:</p>  <p>Memo 2013 Session Calendar.pdf</p>	
<p>Commission Update – Scott Taylor</p>	<p>Summary of the Commission on The Public Safety Report to the Governor and the process behind developing it. In 2011 the Governor activated the first Public Safety Commission which consisted of 6 members. In 2012 the Governor reactivated the Public Safety Commission which was composed of the original 6 members with an additional 6 members totaling 12 members. The second commission generated was charged with analyzing Oregon’s sentencing and corrections data, auditing existing policies, and submitting recommendation that will protect public safety while containing corrections costs and holding offenders accountable. For details of the report see the attachment. The recommendations begin on page 15. There are 3 proposed packages which offer different cost savings; the package comparison can be found on page 24. Further discussions described the different areas of cost savings included in the packages. All 3 proposed packages are not retroactive. Package #1 is projected to save</p>	

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	<p>786 beds by the end of 2015 and approximately 2500 beds over the next 10 years. This savings would eliminate the need for a new prison. Package #2, which is less aggressive than package #1, would only save 278 beds over the next two years and 1100 beds over a 10 year period. Package #2 doesn't offer enough cost savings reduction to stop prison growth. In addition, package #1 reduces OYA beds by 31 beds in the first two years and 197 beds in 10 years. Package #2 reduces OYA beds by 8 beds in the first two years and 180 beds in 10 years. Package #3 has no impact on OYA beds. The proposal recommends a governing body of key players to do evaluations of progress and incentives to counties. The idea of HB 3194 is to reinvest the cost savings in public safety.</p> <div style="display: flex; justify-content: space-around; align-items: center;"> <div style="text-align: center;">  <p>20130204143307794.pdf</p> </div> <div style="text-align: center;">  <p>OregonCommissionon PublicSafety.pdf</p> </div> </div> <p><u>HB 3194</u> – This is the primary bill that came from the Public Safety Commission's recommendations, proposed package #1. Projected to save 786 beds by the end of 2015. Over the next 10 years it would eliminate the need for approximately 2500 beds. This savings would eliminate the need for a new prison.</p> <p>Sponsored by JOINT COMMITTEE ON PUBLIC SAFETY</p> <p>The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Modifies sentences imposed for felony marijuana offenses and for felony driving while suspended. Eliminates mandatory minimum sentences for all offenders convicted of sexual abuse in first degree, assault in second degree and robbery in second degree. Eliminates mandatory adult prosecution of persons who are 15, 16 or 17 years of age and alleged to have committed sexual abuse in first degree, assault in second degree or robbery in second degree. Provides court with range of presumptive prison sentences when sentencing repeat property offenders. Eliminates mandatory minimum sentences applicable to certain repeat drug offenders. Increases maximum period of short-term transitional leave program and requires Department of Corrections to proactively assist inmates in applying for program. Provides for 30 percent reduction in term of imprisonment for eligible offenders who meet rigorous conditions.</p>	

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	<p>Requires court to allow eligible offenders to participate in alternative incarceration program unless court finds substantial and compelling reasons to prohibit participation.</p> <p>Authorizes judicial review of certain mandatory minimum sentences for conditional release when persons who were 15, 16 or 17 years of age at time of crime have served one-half and three-fourths of sentence imposed.</p> <p>Authorizes offenders supervised by local supervisory authority to obtain reduction in term of supervision under certain circumstances. Modifies baseline for purposes of determining amount of community corrections grants.</p> <p>Prohibits court from prohibiting imposition of structured sanctions by supervising authority when certain offenders sentenced to probation.</p> <p>Requires supervisory authority to impose special conditions of probation when person sentenced to probation for felony.</p> <p>Establishes Task Force on Public Safety Oversight to review provisions of Act.</p> <p>Requires public bodies to use statutory definition of "recidivism" when evaluating rate at which persons convicted of crime reoffend.</p> <p>Directs Oregon Criminal Justice Commission to adopt rules applicable to specialty courts.</p> <p>Requires Oregon Department of Administrative Services to include margin of error and certain explanatory information in state corrections population forecasts.</p> <p>Modifies manner of evaluating evidence-based correctional programs.</p> <p>Modifies requirements for fiscal impact statements prepared for proposed criminal laws.</p> <p>Creates Community Corrections Incentive Grant Program. Authorizes Oregon Criminal Justice Commission to award grants to counties that reduce use of prison resources while preserving public safety or that incarcerate and supervise offenders sentenced to term of incarceration of 15 months or less.</p> <p>Appropriates moneys to commission for biennium beginning July 1, 2013, for purposes of program.</p> <p>Establishes Community Corrections Incentive Grant Account. Continuously appropriates moneys in account to Oregon Criminal Justice Commission for purpose of making incentive grants to qualifying counties.</p> <p>Directs Department of Corrections to identify cost-containment solutions for purpose of meeting five percent reduction in operating costs over 10-year period.</p> <p>Declares emergency, effective on passage.</p> <p><a href="http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3194.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3194.intro.pdf</a></p> <p>Scott Taylor reviewed the articles within HB 3194, please see the bill to review the following topics: V. Transitional Leave</p>	

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	<p>VI. Earned time  VII. AIP  VIII. Earned Review  X. Structured Sanction  XI. Supervision Conditions  XVIII. Performance Incentive Funding</p> <p><u>HB 3195</u> – This is the bill in which the District Attorney’s revised the original Public Safety Commission’s recommendations. Doesn’t include the changes in measure 11.</p> <p>Sponsored by JOINT COMMITTEE ON PUBLIC SAFETY</p> <p>The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor’s brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Modifies sentences imposed for certain controlled substance offenses.  Modifies sentence imposed for felony driving while suspended.  Authorizes offenders supervised by local supervisory authority to obtain reduction in term of supervision under certain circumstances. Modifies baseline for purposes of determining amount of community corrections grants.  Requires supervisory authority to impose special conditions of probation when person sentenced to probation for felony.  Requires public bodies to use statutory definition of “recidivism” when evaluating rate at which persons convicted of crime reoffend.  Directs Oregon Criminal Justice Commission to adopt rules applicable to specialty courts.  Requires Oregon Department of Administrative Services to include margin of error and certain explanatory information in corrections population forecasts.  Directs Legislative Fiscal Office to evaluate, or contract to evaluate, offender reentry and rehabilitation programs. Prohibits public bodies from funding programs that office determines are ineffective.  Appropriates moneys to office for biennium beginning July 1, 2013, for purposes of evaluations.  Modifies requirements for fiscal impact statements prepared for proposed criminal laws.  Establishes Task Force on Corrections Cost Reductions.</p>	<p>Scott Taylor suggests that the Re-entry Committee have future conversations regarding the changes that are proposed in the 2013 legislation, (Transitional leave, Incentive funding community corrections processes and practices...)</p>

Item	Discussion	Action
	<p>Establishes Task Force on Public Safety Oversight to review provisions of Act.  Establishes grant program for counties that provide supervision-related services to certain offenders. Appropriates moneys to Oregon Criminal Justice Commission for biennium beginning July 1, 2013, for purposes of program.  Declares emergency, effective on passage.  <a href="http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3195.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3195.intro.pdf</a></p> <p>Further bills discussed:</p> <p><u>HB 3193</u>  The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Requires trial court to conduct hearing to determine whether to prosecute person as adult when person is alleged to have committed certain crimes at 15, 16 or 17 years of age.  Declares emergency, effective on passage.  <a href="http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3193.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3193.intro.pdf</a></p> <p><u>HB 3196</u>  The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Allows physical custody of person who is transferred to Oregon Youth Authority to include, at youth authority's discretion, certain nonsecure features. Declares emergency, effective on passage.  <a href="http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3196.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3196.intro.pdf</a></p> <p><u>HB 3197</u>  The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p>	

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	<p>Removes limit of 25 years of age on person who may continue in legal or physical custody of Oregon Youth Authority.</p> <p><a href="http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3197.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb3100.dir/hb3197.intro.pdf</a></p>	
<p><b>Parole Board – Jay Scroggins</b></p>	<p><u>HB 2549</u>  Introduced and printed pursuant to House Rule 12.00. Presession filed (at the request of House Interim Committee on Judiciary)</p> <p>The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor’s brief statement of the essential features of the measure <b>as introduced</b>.</p>	

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	<p>Directs Department of Corrections to establish risk assessment tool applicable to sex offenders. Establishes general rules regarding community notification based on results of risk assessment. Authorizes State Board of Parole and Post-Prison Supervision to conduct hearings to reclassify certain sex offenders and to relieve certain sex offenders of obligation to report. Applies to recent offenders on January 1, 2014, and remaining offenders on January 1, 2017. Declares emergency, effective on passage.</p> <p><a href="http://www.leg.state.or.us/13reg/measpdf/hb2500.dir/hb2549.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb2500.dir/hb2549.intro.pdf</a></p> <p>HB 2549 is a concept to make the sex offender registration process in the state of Oregon more consistent with other states. Creates a level system to rank sex offenders, takes the word predatory out of the language and refers to them as level 3 offenders, and last it provides clarification of the relief aspect. The new system is based on behavioral risk and allows for movement between the levels based on behavior. It will identify a larger population of level 1 offender(s) for relief. The mechanism to assess the offenders is yet to be determined but will most likely be the Static 99. The Parole Board is likely to be the agency in charge of this process. If the bill passes it will go into effect 2017. It will give the Parole Board 4 years to develop and implement the process. This bill requires DOC to determine the appropriate assessment tool. This will allow for uniformity of the assessment tool. The public hearing occurred a week ago and the hearings went well. There are a few re-writes regarding PSRB (Psychiatric Security Review Board) that need to occur to this bill and then it will be resubmitted. The workgroup meeting is scheduled for March 12, 2013.</p> <p><u>HB 3259</u> Sponsored by Representative HICKS; Representative WHISNANT</p> <p>The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure <b>as introduced</b>.</p> <p>Gives sentencing court authority to set conditions and sanction persons on post-prison supervision. Requires Department of Corrections to prepare inmate release plan 90 days before release and allows department to base transitional leave on release plan. Directs Department of Corrections to establish Recidivism Reduction Program. Appropriates moneys to department for program and for distribution to counties through program</p>	

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	<p>based on total number of months of prison sentences within county.  Reduces penalties for possession, distribution and manufacture of marijuana and for felony criminal driving while suspended or revoked.  Allows person on probation or post-prison supervision to earn reductions in term of supervision.  Allows parole and probation officers to modify probation conditions imposed by sentencing court based on risk and needs assessment.  Requires supervisory authorities to report recidivism rates to Oregon Criminal Justice Commission.  Requires Oregon Department of Administrative Services to publish additional information relating to prison population forecasts.  Requires Legislative Fiscal Officer to calculate fiscal impact of legislation relating to corrections or crime for next 10 years.  Declares emergency, effective on passage.</p> <p>Relevant to DOC and the Parole Board:</p> <ol style="list-style-type: none"> <li>1. This bill introduces concurrent releasing authorities. Beginning July 2013 when someone is sentenced in a county for a felon with a sentence of 12 months or more with prison time. The sentencing judge can retain concurrent authority with the Parole Board to set conditions when the offender is released from prison. The judge can set special conditions of supervision; when an offender violates the judge can impose warrants; and when the PO imposes sanctions they can go to the judge for a 4 day review process. This does not include OYA offenders.</li> <li>2. It asks for DOC to prepare the release plan 90 days out rather than the current 60 days out.</li> </ol> <p><a href="http://www.leg.state.or.us/13reg/measpdf/hb3200.dir/hb3259.intro.pdf">http://www.leg.state.or.us/13reg/measpdf/hb3200.dir/hb3259.intro.pdf</a></p>	
<b>UPDATES</b>		

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Housing – Paul Solomon	The Housing sub-committee met earlier today and discussed the upcoming Housing Conference scheduled for May 30, 2013. The sub-committee finalized the agenda of the conference and will be sending out save the date notifications. Several non-profit organizations, including Sponsors and Central City Concern, are donating money for the conference. OHCS is providing monetary assistance for staffing at the conference.	
Employment - Martin Burrows	The workgroup hasn't met since Spring but members have been working independently.	
Continuity of Care - Patrick Vance	<p>The work being done by Commissioner Carlson and DOC in Marion county regarding the re-entry center has been a good opportunity for a couple of pilots to occur regarding inmate health and inmates connecting with free clinics in the Salem area. These pilots have been a great learning opportunity. In addition, Marion county and DOC have been working on offenders obtaining dentist services from the free clinics in the Salem area.</p> <p>Doctor Goldberg testified Friday, March 1, 2013 and mentioned the affordable care act, the Oregon health care transition and the community coordinated care organizations. He also discussed his concern regarding mental health in the community and healthcare related issues within Community Corrections. Patrick Vance has been having discussions regarding re-constituting the re-entry healthcare sub-committee with some new members and a new focus specifically around issues with the community coordinated care organizations. These organizations will be developing community care around the new health care plan and it is a good time to be developing relationships with these organizations to assist them in delivering their care to the community; specifically person(s) with a criminal history.</p>	
Reentry Roundtable	<p>Cindy Booth - The Joint Public Safety Committee is not meeting this week.</p> <p>Scott Taylor – As we discuss these legislative bills, can this group express support or non-support of the bills? Historically the re-entry steering committee hasn't taken a position regarding legislative bills. State agencies have to remain neutral. Can propose broader concepts from the Governor's Re-entry Steering Committee to the Governor's Re-entry Council.</p> <p>Deb Giard – At the February 6, 2013 Governor's Re-entry Council Meeting Representative Cameron discussed the following concern:</p> <p>There is a vendor who was awarded a state contract for washing windows. One of his employees has a record and has been denied access to state agencies. It is a perfect example of how we want employers to hire offenders, but then are penalized for hiring them.</p>	<p>The committee requested that a representative for the Veteran's Affairs join the Steering Committee.</p> <p>The Steering Committee</p>

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	<p>Deb Giard would like to report that DAS is actively working on resolving this issue. The Steering Committee supports a permanent change around this issue.</p> <p>Paul Solomon – Announced Sponsors 40<sup>th</sup> Anniversary and announced a variety of activities that will be occurring in the next couple of weeks. Please visit Sponsors website for these events.  <a href="http://www.sponsorsinc.org/">http://www.sponsorsinc.org/</a></p> <p>Mark Cadotte – There is a bill regarding DMV and DOC adopting rules for releasing inmates to obtain identification, asked the committee if anyone has an update on this bill? Cindy Booth met with Representative Dembrow to discuss this bill. Representative Dembrow is going to hold a work group to discuss this bill further. Cindy Booth referred Representative Dembrow to Scott Taylor as the Director of OACCD. The judicial department being named as a partner with this bill because DMV said they can assist with barriers regarding fines, suspensions and revocations. Mark Cadotte will follow up with Amy Joyce with DMV to research this bill further.</p> <p>Evelyn Roth – This legislative session there is an Education re-design plan. There is a proposal for the Education department, along with 4 other departments, to combine and develop a new department which will be called Department of Post-secondary Education and Work-force Development.</p> <p>Martin Burrows – The employment benefits are directly affected by federal funding. With the recent cuts made to federal funding Oregon’s unemployment benefits will be reduced by approximately 10%.</p> <p>Cindy Booth - Cameron Smith is the new Director of Veteran’s Affairs. It is undetermined at this time who will be representing Veteran’s Affairs at this meeting. They are working on appointing someone.</p>	<p>supports a permanent change around this issue.</p> <p>Mark Cadotte will follow up with Amy Joyce with DMV to research this bill further.</p>
Next Meeting	<p>The next meeting is May 1, 2013, 1:30 to 3:30, DPSST – Board Room. ***DPSST has a strict dress code of no blue denim and there is no smoking on the premises.***</p> <p>2013 Schedule:</p>  <p>2013 Schedule of RESC Mtgs.doc</p>	