



Equity and Mobility Advisory Committee

Meeting #25

November 8, 2023



Welcome and Technical Info

- This meeting is being held via Zoom webinar and is also being live-streamed on YouTube.
- EMAC members are participating virtually.
- For all others watching virtually, video and chat are disabled, and attendees are muted.

What you say is part of the public record and open to public records requests through the Oregon Public Records and Meetings Law.

Centering Exercise



Working Together Agreements



EMAC Statement of Purpose



- Neighborhood health and safety
- Low-income
- Transit and multimodal

Providing input directly to the Oregon Transportation Commission, EMAC was convened in 2020 to ensure equitable toll project processes and outcomes.

Our Plan for Today

- Welcome and Objectives
- Reviewing Tribal Engagement in the Oregon Toll Program and Updating the Equity Framework
- Implementation Plan Outline
- Toll Projects Advancing Equity
- Public Comments and Closing

Objectives

- Deepen EMAC understanding of the ODOT's Tribal Government Consultations about the Toll Program, including Tribal government and indigenous community outreach.
- Review and discuss proposed changes to the ODOT Toll Projects' Equity Framework to add language requested by Tribal nations.
- Review the Implementation Plan and how EMAC's input has informed the plan

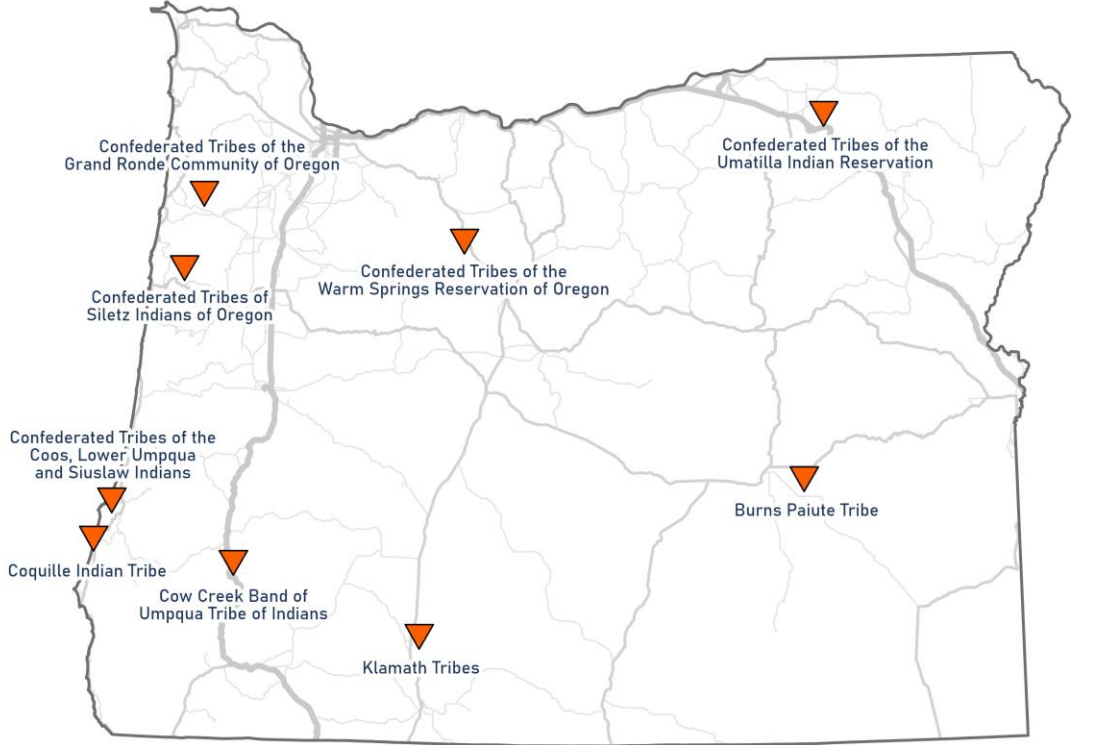
Tribal Engagement in the Oregon Toll Program and Updating the Equity Framework

Jessica Stanton, Facilitator

Carolyn Holthoff, Kassandra Rippee, and Anna Howe, ODOT

Overview of Tribal Government Consultation

FEDERALLY RECOGNIZED TRIBES IN OREGON



Produced by ODOT GIS Unit | September 2023 | GIS No. 23-56
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Users of this product should review and consult the primary data sources to determine the usability of the information.
Conclusions drawn from this information are the responsibility of the user.

▼ Federally Recognized Tribe in Oregon

Consultation law

ORS 182.162-168

NHPA, NEPA, EO 13175

- Requires agencies to develop and implement policy on relationships in cooperation with tribes
- Provides tribes an opportunity to identify concerns regarding natural and cultural resources, and participate in the resolution of adverse effects

Note the difference: *Government-to-Government Consultation vs public/community engagement*

Key Takeaways

- Tribal consultation is a government-to-government process and happens separately from any public engagement/process
- The Tribes are interested more than natural and cultural resources.

Tribal Consultation for RMPP & I-205 Tolling

- Tribal Consultation Plans were drafted early, with feedback from tribes and utilized as part of both projects.
- Tribal consultation has involved meetings between agency officials and tribal councils, coordination with tribal government staff, and formal correspondence.
- Intertribal tolling meetings have been used to continue tribal coordination in between project key milestones to keep the tribes informed and engaged.

Tribal Consultation on Draft Rule

- ODOT is proposing an exemption for tribal members and tribal government vehicles of specified federally recognized tribes recognizing tribes as sovereign nations and rights to access their ancestral lands.
- Tribal consultation has involved meetings between agency officials and individual tribal councils, as well as coordination with tribal government staff, and formal correspondence.
- Intertribal tolling meetings have been used to continue tribal coordination to keep the tribes informed and engaged. These meetings are not considered tribal consultation.

Discussion



- What questions do you have about Tribal Government outreach?

Overview of Indigenous Community Member Engagement

- **Community Engagement Liaison focus groups** for Indigenous community members
- **Relationship building and information sharing** with community-based organizations that serve indigenous community members, including **NAYA** (Native American Youth and Family Center)
- Identifying opportunities to **participate in events** led by Indigenous community organizations, including Indigenous Marketplace

What We're Hearing from Indigenous Community Members

- Indigenous community members **travel across state lines** from Southwest Washington to the Portland metro area **to access social, healthcare and cultural services**
- Concerns about tolling inhibiting **travel autonomy on indigenous land**

Discussion



- What questions do you have about engagement within indigenous communities?

Proposed Changes to the Toll Project Equity Framework

- Include tribal governments (Federally Recognized Tribes) in the definition of Equity Framework communities.
- Include tribal governments in addition to historically excluded and underserved communities when referenced in the document.
- Acknowledge and recognize the sovereignty of tribal nations and the government-to-government consultation process.

Discussion



- What questions do you have about the changes to the Equity Framework?
- Do you approve of the proposed changes to the Equity Framework?

Next Steps

1. EMAC approves final language
2. Project team updates the Equity Framework
3. Project team reposts the updated documents to the Toll Program and EMAC websites

Implementation Plan

Jessica Stanton, Facilitator

Mandy Putney, ODOT

Implementation Plan Overview

Reader friendly, action-oriented plans are due to the Governor on December 15th.

- Includes an **equity implementation** plan and a **diversion mitigation** plan.
- Describes ODOT's process for incorporating partner and public input into toll program decision-making processes.
- Outlines future milestones and decisions.
- Forecasts how ODOT will continue to provide opportunities for input and collaboration

Implementation Plan Timeline

Timeline for input on actions/future decisions to include:

- November 8: EMAC (Outline)
- November 9: OTC (Discussion)
- November RTAC Meeting (Outline)
- December 11: OTC (Draft Plan)
- December 15: Final Plan to Governor

Equity Implementation Plan

- **Purpose:**

- Describe how ODOT centers the voices of historically excluded and underserved communities and individuals in past and future actions/decisions.
- Describe how input from equity communities and regional partners has shaped toll program development.

Equity Implementation Plan – EMAC's Contributions

This plan cites EMAC's contributions to Oregon Toll Program equity strategy to-date, including:

- Equity Framework
- Shaping an Equitable Toll Program: Recommendations to the OTC
- EMAC-ODOT Accountability Workshop #1
- Input on low-income toll program

Equity Implementation Plan – Topic Areas

1. Understanding the equity needs of our community
 - Describes how ODOT engages partners and the public to reflect their input in the program.
2. Development of our Low-Income Toll Program
 - Describes how ODOT will establish a first-of-its kind low-income toll program and how ODOT is prioritizing equity as the statewide toll rules are developed.
3. Long-Term Equity Accountability
 - A plan for developing a long-term monitoring and accountability process or structure.

Diversion Mitigation Plan

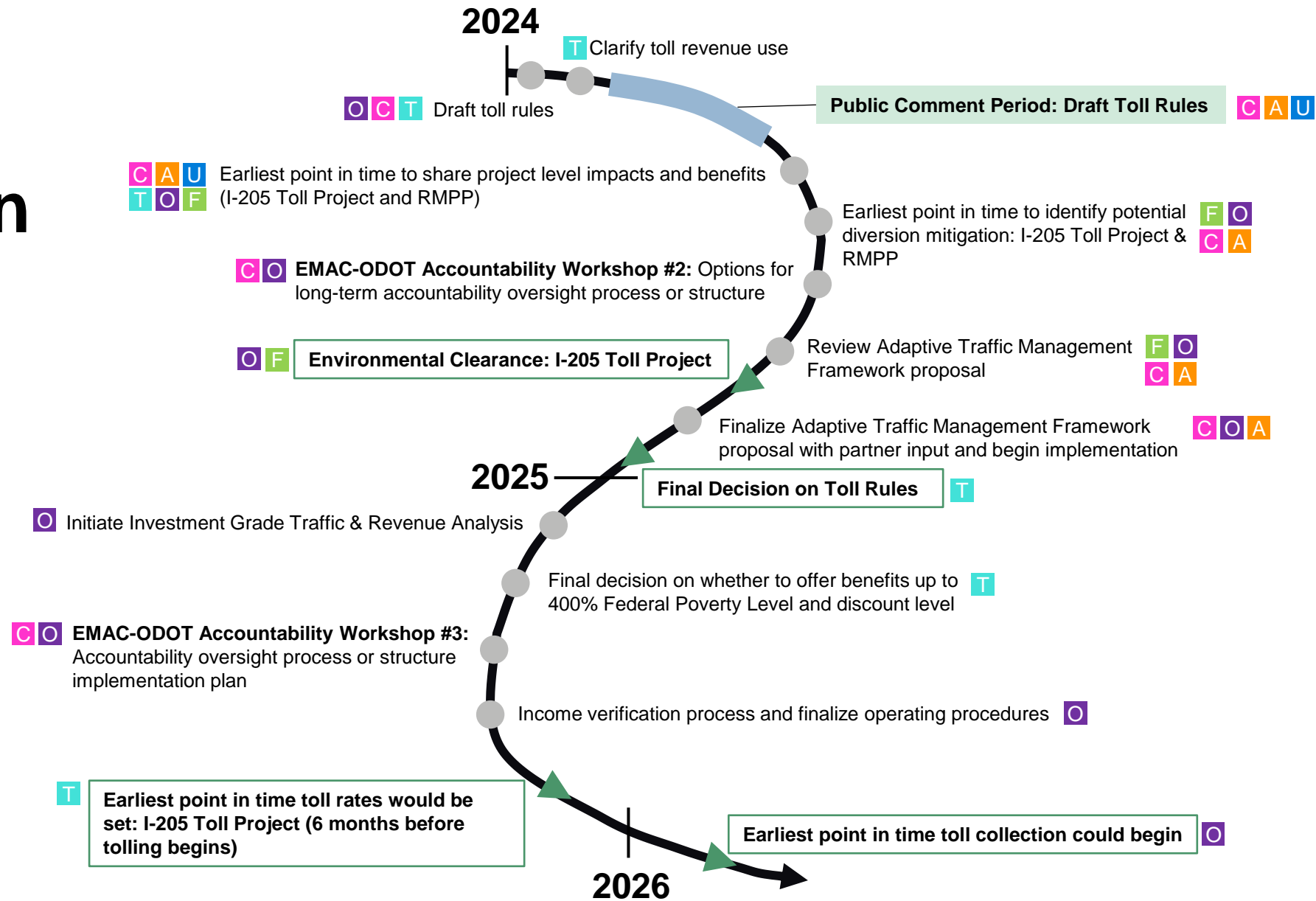
- **Purpose:** Present ODOT's approach to limiting vehicle diversion from the tolled highways onto the local road network.
- Three Topic Areas:
 1. Toll Program, project design and mitigation for diversion impacts
 2. Oregon Toll Program Adaptive Traffic Management Framework
 3. Projects that complement the toll program

DRAFT

Equity Implementation Plan Timeline

Squares indicate major influence

- C Committees/workgroups
- A Partner Agencies
- U Public
- T Oregon Transportation Commission
- O ODOT
- F FHWA
- ▲ Major project decisions

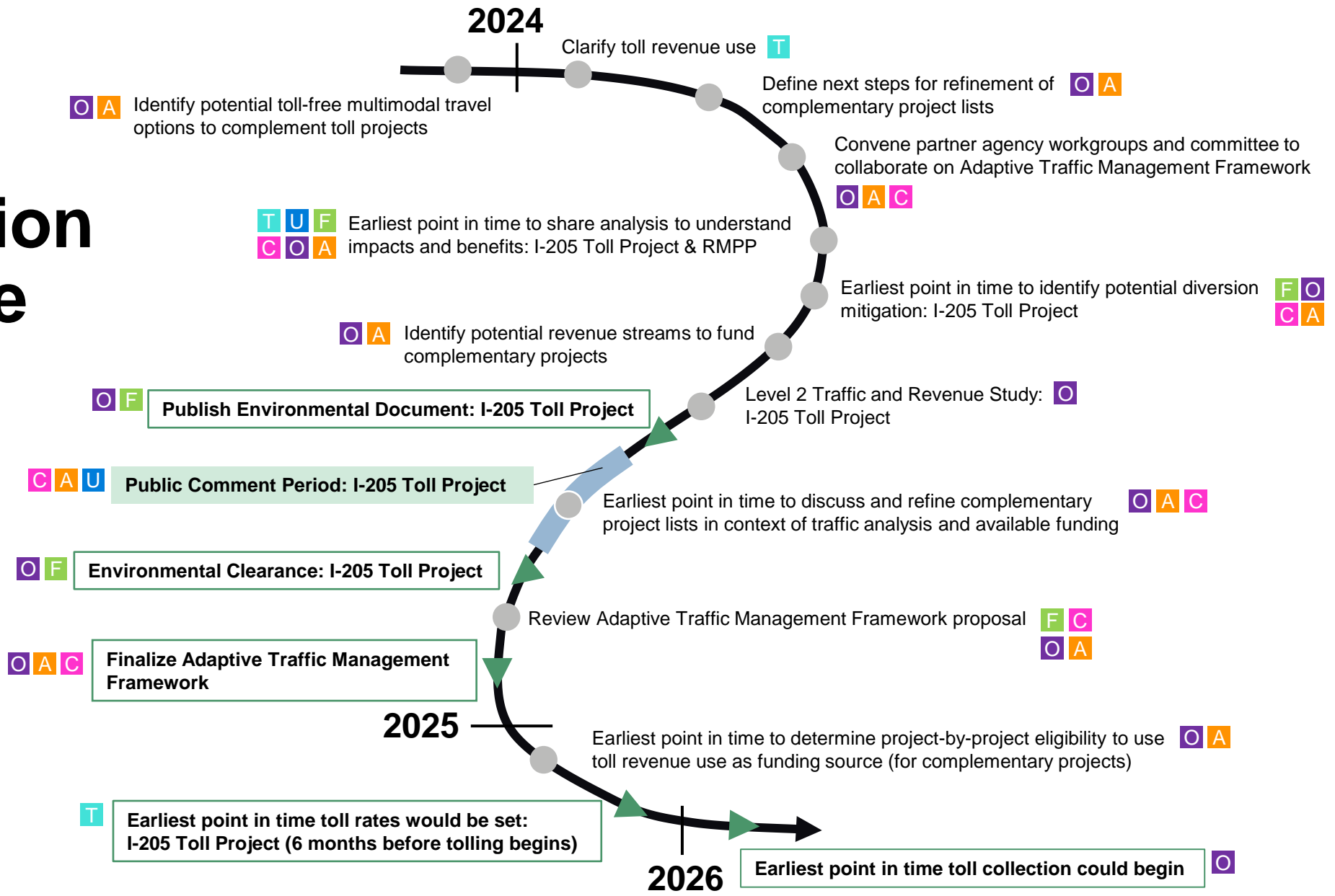


DRAFT

Diversion Implementation Plan Timeline

Squares indicate major influence

- C** Committees/workgroups
- A** Partner Agencies
- U** Public
- T** Oregon Transportation Commission
- O** ODOT
- F** FHWA
- ▲** Major project decisions



Discussion



- Are there things you expected to see that you're not seeing?
- What kind of changes would you like to see?
- Is there anything missing from the future milestones/decision points?

BREAK

5 minutes

Toll Program Engagement Updates

Jessica Stanton, Facilitator

Mandy Putney, ODOT

Summer Engagement Summary

Key Takeaways from Tabling

- We are **building rapport** with the community.
- Feedback is more **neutral or positive** when you go to the community.
- Don't assume people know anything about tolling.
- People want to know more.
- The “**Oregon Toll Program**” framing is helpful.
- There is no “**one**” message.
- Tabling engages **new community members**.



I-205 Toll Project: Next Steps

What's next for the I-205 Toll Project?

- A supplemental Environmental Assessment will be released in 2024.
 - The I-205 Toll Project has an updated scope
 - The public will have the opportunity to comment on the analysis
- The engagement team will continue doing outreach in the project area leading up to the supplemental EA's release.

Regional Mobility Pricing Project Tolling Options Engagement Summary

Online Tolling Options Survey Overview

Context: ODOT is currently analyzing toll options to meet traveler and regional needs.

Online survey: Designed to gauge understanding of options and gather input on trade-offs. Available 9/26 to 10/9.

Outcome: 8,700 survey responses with 20% from people of color.

Oregon Department of Transportation

Urban Mobility STRATEGY

分享你的意見！

一起在 I-5 和 I-205 上創建適合我們社區的收費系統。

10月9日之前完成在線問卷調查

掃描二維碼即可參加問卷調查

oregontolling.org

Online ad for survey in Chinese. Survey was available in English, Spanish, Chinese, Vietnamese, and Russian.

Survey Outreach and Engagement

Online and Print Ads	335,000 impressions and circulation
Tabling events	470 people engaged at 7 events
Email notifications	16,600 recipients
Social media posts	145,700 views
CBO emails	209 recipients
CEL engagement	5 languages



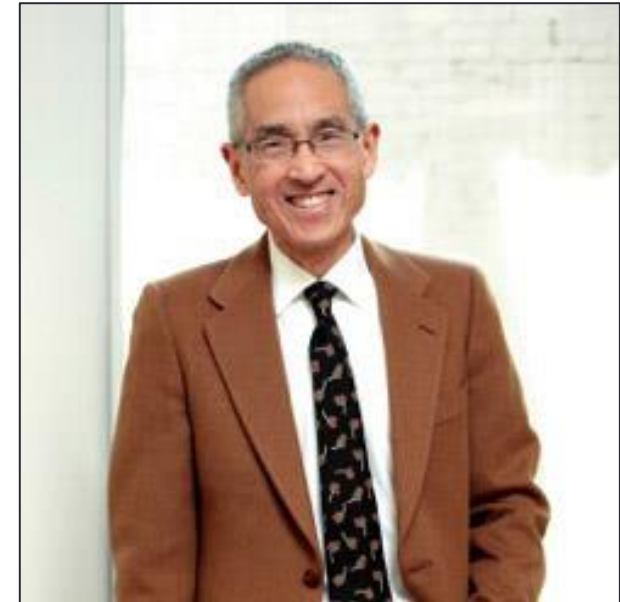
Summary of Key Findings

- Respondents of color and from Clackamas County **more frequently said they drive on I-5 or I-205 daily.**
- Most respondents said **I-5 and I-205 traffic is a problem, but one they live with.**
- Respondents **generally understand all options** to the same degree, with about half of respondents finding the options easy to understand.
- Preference for having **some hours during the day with no tolls.**
- Interest in **minimizing drivers rerouting to nearby roads.**
- Most respondents said they **don't consider it reasonable to pay for a faster trip**, without having information about trip costs and time savings.

Toll Program Committee Updates

Statewide Toll Rulemaking Advisory Committee (STRAC)

- Oct.27 meeting update: EMAC provided feedback on toll rate setting, adjustments and classification
- Final meeting scheduled for Nov. 17



Dr. Philip Wu

Toll Program Committee Updates

Regional Toll Advisory Committee (RTAC)

- November 2023 meeting canceled
- Upcoming meetings
 - Jan. 22, 2024
 - March 18, 2023

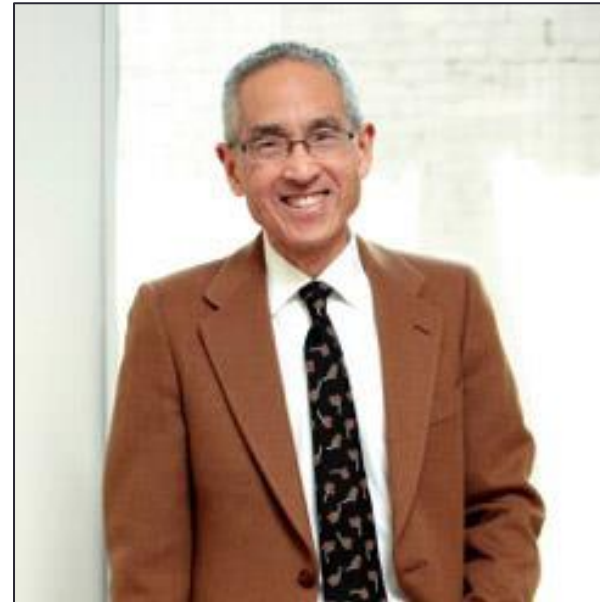


James Paulson

Toll Program Committee Updates




James Paulson
Regional Toll Advisory Committee
(RTAC)



Dr. Philip Wu
Statewide Toll Rulemaking Advisory
Committee (STRAC)

Public Comment & Discussion

Public Comment

 We will call on you when it is your turn to speak. Please **raise your virtual hand** so the Project Team can unmute you when they call on you.

To provide comments at any time:

Email oregontolling@odot.oregon.gov with “EMAC Public Comment” in subject line to provide written comments.

Call 503-837-3536 and state “EMAC Public Comment” in your message to provide verbal comments.

Thank you for your participation.

Public Comment Discussion



Is there anything you are hearing in your communities or in the public comments that you want to discuss?

Do you have any questions for ODOT about toll project status updates?

Next Steps

- **Future EMAC Meetings**
 - Meeting #26: December 4, 2023, virtual meeting
 - Meeting #27: TBD January 2024, in-person at Ecotrust
- **Low-Income Toll Program Updates**
 - OTC Meeting: November 9, 2023
- **Meeting evaluation**
- **Closing**



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THANK YOU!