COUNTY OPPORTUNITY GRANT PROGRAM

APPLICATION MANUAL 2022-23



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Website: http://www.oregon.gov/oprd/GRANTS/Pages/county.aspx

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Director, Equal Opportunity Program
U.S. Department of the Interior
National Park Service
PO Box 37127
Washington D.C. 20013-7127

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SECTION 1 – THE PROGRAM

1.1 HISTORY

The County Opportunity Grant Program (COGP) is part of a larger program established in 1983 to provide revenue from RV (recreational vehicle) registration fees to counties for park and recreation sites and programs. The grant program provides funding on a project basis for the **acquisition**, **development**, **rehabilitation**, and **planning** of county park and recreation sites that provide camping facilities. OAR 736-007-0030.

1.2 ELIGIBLE APPLICANTS

All counties are eligible to apply for County Opportunity Grants. For any land included in a COGP project, the county must own the land outright or have a long-term lease of not less than **20 years**. In cases involving properties that are owned by the county, but operated and maintained by other public entities (i.e. Metro, Crook County Park & Recreation District), there must be an interagency agreement between the county and the other public entity regarding the operation and maintenance of the site or facility.

- **A.** Counties that do <u>not</u> have an established park system, as defined in OAR 736-07-005 (19), <u>and</u> have a population less than 30,000 are eligible to apply for grants to develop or improve campgrounds within or adjacent to fairgrounds.
- **B.** Applicant counties must be in full compliance with all current and past OPRD administered grant assisted projects.

1.3 TYPES OF ELIGIBLE PROJECTS

Grant funds are to be used specifically for the acquisition, development, rehabilitation, and planning of county park and recreation areas that provide, or will provide in the future, camping facilities.

A. ACQUISITION PROJECTS

Acquisitions of property for public camping facilities include new areas or additions to existing parks. A real estate appraisal will be required and must conform to Public Law 91-646, the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, and the **Uniform Standards of Professional Appraisal Practice** (USPAP).

NOTE: If Federal funding will be involved in the project, either now or in the future, the appraisal should conform to Uniform Appraisal Standards for Federal Land Acquisitions (UASFLA / Yellow Book).

Appraisal Review: Once an appraisal is initiated it should be reviewed by a qualified appraisal reviewer. This is generally done as a "desk" review.

Arranging the Appraisal and Appraisal Review are the responsibility of the applicant. The Appraiser and Appraisal Reviewer typically work in cooperation so they can confer on methodology and conclusions. The Appraisal fee and Review fee may be included in the project budget as pre-agreement expenses, and can be applied toward the applicant's Match requirement.

B. DEVELOPMENT PROJECTS

Development projects may be for new campgrounds or additions to existing campgrounds, and also for support facilities such as restrooms, parking lots, landscaping, sewer/water/electrical systems. The projects may include picnic facilities, playground areas, trails or other facilities that will enhance the overnight camping experience.

C. REHABILITATION PROJECTS

Rehabilitation projects are those types of projects that are needed to help meet the access requirements of the Americans with Disabilities Act and Section 504 of the Rehabilitation Act.

Rehabilitation projects also include the upgrading of existing facilities such as remodeling of restrooms and shower facilities, campsites and replacement of sewer/water/electrical systems in overnight campgrounds.

Project site photos are required for rehabilitation applications.

D. PLANNING PROJECTS

These include development of plans for design and future development of county park and recreation areas that provide camping facilities. Feasibility studies and park master plans that evaluate properties for future park and recreation potential are eligible. A grant proposal may be for a park master plan or feasibility study of a single property, or it may include several properties. In all cases, the planning project must relate to the county's provision of overnight camping opportunities. Planning projects are not intended to include soil sampling, water testing, hazardous materials testing or other related ground disturbing activities.

1.4 INELIGIBLE PROJECTS

- A. Ineligible facilities include projects related to courthouse grounds, fairgrounds (except as described under section 1.2 A), ports, museum grounds and other county facilities in which recreation is a **secondary function**.
- **B.** Recreation complexes for organized sports (i.e. baseball, soccer) are ineligible.
- **C. Indoor facilities**, cabins, yurts, park manager's residences, maintenance buildings and equipment are ineligible.
- **D. Routine maintenance** such as cleanup, painting, and minor repairs of buildings, structures, equipment and utilities are ineligible.

1.5 MATCHING REQUIREMENTS:

- A. Grants for counties with a population of **30,000 and under** will require a **25 percent** local match.
- B. Grants for counties with a population **over 30,000** will require a **50 percent** local match.

Local funds may include local budget funds, federal revenue sharing funds, local agency labor or equipment (Force Account), other grants, donations of land, labor, equipment, or any combination of the above.

Force Account staff, equipment and/or materials can only be applied to a project as match and are not reimbursable expenses. Staff time used to prepare a grant application or complete reimbursement requests is not eligible as match or for reimbursement.

Matching funds for specific projects may be reduced or eliminated as determined by the Director, if so recommended by the Advisory Committee.

1.6 CIVIL RIGHTS REQUIREMENTS

County applicants are required to assure that as a condition of receiving County Opportunity Grant Program assistance, it will comply with all local, state and federal laws relating to non-discrimination. (See Appendix 9.3)

1.7 CONVERSIONS

The State/Local Agreement includes a clause that says that land within the project boundary will be used only for park or recreational purposes, applicant controls or will control the land, and that the applicant will not change the use of, sell, or otherwise dispose of land within the project boundary, except upon State approval. If the applicant converts land within the project boundary to uses other than for park and recreation purposes or disposes of such land by sale or otherwise, applicant must provide replacement property. The replacement property must be equal to the fair market value of the converted property, as measured by appraisals, on the date of their conversion or disposal. The recreation utility of the replacement property must be equal to, or greater than, the lands converted or disposed.

1.8 CONTROL AND TENURE

- A. The county must own, operate and manage the site; or
- B. the county operates and manages the site; and the county possesses the site pursuant to a fixed term lease of not less than **20 years**, with a fixed payment schedule and no profit-sharing between the county and the lessor; or

- C. the county owns the site or holds possession pursuant to a long-term lease as described in subsection (b) above; the county leases or subleases it to another public entity whose purposes include the provision of park and recreation opportunities; and the other public entity manages the site in accordance with the county's written policy on parks and recreation; or
- D. the county owns the site or holds possession pursuant to a long-term lease as described in subsection (b) above; the county contracts with a concessionaire for the operation of less than all aspects of the park or campground; the county selects the concessionaire through an open, competitive process; and the county retains control of management and the right to possession of the site.



SECTION 2 – HOW TO APPLY

2.1 ONLINE GRANT APPLICATION

For optimum results, the OPRD Online Grant Application works best with the following **Browsers**:

- Firefox version 7 or higher.
- Safari version 4 or higher.
- **Chrome** version 10 or higher.
- Internet Explorer version 8 or higher. (WARNING: Using Internet Explorer may lead to unsatisfactory results. Not all application functionality is available in Internet Explorer. To create and manage Applications with a minimum amount of frustration, we recommend you use Chrome, Safari or Firefox browsers.

To access the online application:

Go directly to Grants Online at http://oprdgrants.org/

- OR -

Go to: www.Oregon.gov/OPRD

→ Select County Opportunity Grants

→ Select Application and Forms

Online Grant Application Instructions:

For more specific instructions on completing the Online Application, please refer to the Online Grant Application Instructions linked directly to the Application pages, as well as, on the OPRD site. Go to: www.oregon.gov/OPRD

- → Select County Opportunity Grants
- → Select Application and Forms
- → Select Online Grant Application Instructions

Application Types:

There are four application packets to choose from: **Planning**, **Acquisition**, **Development** and **Rehabilitation**. To apply, select and complete the appropriate form.

Application Questions:

- 1. County Parks Overview Description of County Parks System, including size of system; number of parks; attendance figures if available; predominant uses of county parks system (camping, day use, etc.); location, size and major uses of the particular park associated with your grant request.
- **2. Project Description or Planning Project Description** Description of all elements of the proposed project and the need for assistance; location of project; the work elements to be done; who will do the work; who will provide supervision; and timeline for development. For acquisition projects explain any interim uses of the property and the estimated start date of campground development.
- 3. Need / Benefits of the Project Explain the need for, and benefits of the project, including what local or regional need it meets and who will benefit; who the primary users of the project will be; any social, economic, or other benefits resulting from the project; how it meets needs identified in the Statewide Comprehensive Outdoor Recreation Plan (SCORP); and explain how your county has an exceptional need for a grant, such as a limited parks operating budget, the lack of public camping opportunities within the county, or the overall lack of county parks and recreation areas and facilities.
- **4. Planning and Public Involvement** Description of any public involvement efforts that led to the selection of the project, including citizen involvement through public workshops, meetings or hearings; involvement of county parks board or local citizens' committees; development of a park master plan or other county parks plans; and other public involvement.
- **5.** Accessibility for People with Disabilities Does your agency have an ADA Transition Plan and does your project meet current ADA guidelines? (See 2017 ORS 447.220 Purpose)
- **6. Source of Funding** Provide additional information about the sources of funding that will be used as the county match, including how firm your county match is have the funds been committed to this project by your Board of Commissioners or included in an approved parks budget? Describe any in-kind donations (volunteer labor, donated materials, etc.) Discuss your agency's ability to meet long-term maintenance costs for the project.
- 7. Sustainability Please identify and show efforts to achieve sustainability as part of your proposed project. See Section 7 for a description and examples of sustainability as adopted by the Oregon Parks and Recreation Department. Governor Kulongoski issued Executive Order No. EO 03-03. The Executive Order states, "Establish

- criteria for the evaluation of grant proposals that include consideration for use of sustainable materials, efficient use of energy, waste and hazardous substance, reduction and impact on ecosystems."
- 8. Readiness to Proceed Be prepared to submitted a signed Land Use Compatibility Statement with this application. Are construction or concept plans available? List required permits and status of permit applications for the project (i.e. Corps of Engineers, Division of State Land, Building Permits, etc.). Describe any possible delays or challenges that could occur in receiving permits. If this project is selected for funding, what will be the next step in the process? E.g. pursue construction drawings, apply for permits, solicit bids, etc.
- 9. Diversity, equity, and inclusion strategies direct organizations to address inequity in the communities they serve, ensure diverse representation in the planning and decision making process, and promote welcoming environments for all visitors, employees, and volunteers. The intent of this criteria is to award points for applicants that demonstrate a strong commitment to diversity, equity, and inclusion_in their work.

To what extent does the project demonstrate a strong commitment to diversity, equity, and inclusion? Does the applicant have, or is the applicant working toward, an inclusion strategy? And does that strategy relate to this proposed project.

10. Past Grant Performance - Describe the County's performance and compliance with all active and past OPRD grant awards.

2.2 ATTACHMENTS

Attach / upload the following documents with the application packet:

A. PARK BOUNDARY MAP

One of the most important attachments to the application is the park boundary map.

- 1. The map must be to scale and the park boundary shown. The map should be sufficient to clearly show the major features of the park. Include the park name, date and directional arrows on the map.
- 2. Show existing facilities, including utilities. Show all known easements such as sewer, utility, and scenic easements.
- 3. Show proposed facilities that are included in the project application and facilities to be constructed in the future. The future facilities may be shown to scale or by notes indicated general use areas such as "future picnic area" or "future campground area."

B. VICINITY MAP

A vicinity map is an area map that shows the location of the park in proximity to the closest town or within the county. This map will be used to assist staff in locating the project site.

C. TOPOGRAPHY MAP

A 7.5 minute USGS topographical map showing Township, Range and Section, or a one-square mile map that includes roads and/or geographic features.

1. If you don't have access to a USGS topographical map, try searching online. Some maps can be printed right from a website.

D. CONSTRUCTION DRAWINGS / CONCEPT PLANS

Construction drawings, if applicable, should include floor plans, building elevations, landscape design, etc., to show sufficient details of the project. The primary purpose of these drawings is to ensure that the buildings are accessible and to allow committee members and grants staff sufficient detail to review what is being constructed prior to the funding meeting.

(Construction drawings are not necessary for Planning applications).

E. LAND USE COMPATIBILITY STATEMENT (LUCS)

All proposed project applications must include a completed Land Use Compatibility Statement to ensure that proposed grant funded projects are consistent with local land use requirements.

F. PROPERTY DEED / LEASE AGREEMENTS

If the property is owned by the county, a copy of the deed must be submitted. If the county leases the property, a copy of the lease agreement must be included

with the application. If property will be operated or managed by another public recreation agency (i.e. Metro, Crook County Park & Recreation District), attach a copy of the interagency agreement.

G. RESOLUTION TO APPLY FOR A GRANT

Attach a Resolution from the County Board of Commissioners, authorizing application to the COGP to apply for grant funding assistance. The Resolution must include language confirming the County's matching participation and commitment to ongoing project maintenance should a grant be awarded.

H. PHOTOS

Site photos are recommended for all applications. Photos are required for all Rehabilitation applications.

I. ENVIRONMENTAL CHECKLIST

Self-assessment checklist and comments completed by the applicant for all minor or major environmental impacts.

J. STATE AGENCY REVIEW COMMENTS

Comments that have been received from State Natural Resource Agencies regarding the proposed project should be included with the application.

The Environmental Checklist Packet includes a contact list for State Agencies that may or should be contacted for any projects that include ground disturbing activity. The three State Agencies that applicants are asked to contact for project review are the Dept. of State Lands, Dept. of Environmental Quality and Oregon Dept. of Fish and Wildlife. Other agencies may be contacted if warranted.

You do <u>not</u> need to contact the **State Historic Preservation Office** (SHPO) directly. All project applications that are recommended for funding will be forwarded to SHPO by OPRD on behalf of the applicant.

K. ACQUISITIONS

Acquisition projects will require a copy of the Preliminary Title Report, an Appraisal, an Appraisal Review and a Notice of a Willing Seller letter.

2.3 APPLICATION DEADLINE

Project applications are due on the date announced by the Oregon Parks and Recreation Department. To review the grant cycle schedule, go to:

www.oregon.gov/oprd

- → County Opportunity
- ☐ Grant Cycle Schedule

OR

oprdgrants.org

- → Grant Programs
- → County Opportunity
- → Schedule

If any required documentation is missing from your application packet, you will receive an alert stating that you must include the document or a place holder page before you can submit the application.

If a required document is not relevant to the project, simply upload a WORD document that states "Not Applicable." This will allow you to proceed with submitting the application.

If you have questions please contact:

Mark Cowan, Grant Program Coordinator 503-951-1317
Mark.cowan@oprd.oregon.gov

Oregon Parks and Recreation Department 725 Summer St. NE, Suite C Salem OR 97301-1002

Website: oprdgrants.org

Website: www.oregon.gov/oprd

SECTION 3 - USING THE VALUE OF DONATIONS IN YOUR APPLICATION

3.1 DONATIONS

Donations of cash, land, labor, equipment rental or materials from outside your agency may be used as a portion of your agency's matching share if identified in the project application. The use of donations must be relevant and an integral and necessary part of the proposed project and occur during the project period. All donations must be documented.

In-kind contributions are eligible in a project only to the extent that there is an additional acquisition and/or development cost to be met by the grant funding requested for that project, which must be fully described and explained in the application.

The amount of donation that can be counted as match is the value of the donation or the amount of cash spent by the sponsor for acquisition or development, whichever is less.

When requesting reimbursement for project costs, the value of eligible donations cannot exceed the actual cash expenditures of the project. Being reimbursed for donations in excess of what was actually spent would constitute a profit to the applicant.

A. LAND

A donation of land may be partial or total and must be handled the same as a total donation. The value of donated real property is determined by an appraisal made by a real estate appraiser in accord with Public Law 91-646. The appraisal plus an appraisal review must be submitted to OPRD for approval. Transfer of the property title must not occur prior to the execution of the State/Local Agreement.

B. VALUATION FOR VOLUNTEER SERVICES, MATERIAL AND EQUIPMENT

Donations can be included in the project cost. The method and valuation for volunteer services, material, and equipment must be documented and approved by OPRD in order for such contributions to be considered as part of the applicant's matching share. The following is a guide of how to determine the value of donations. You may use the information as a guide in estimating donations for your grant application.

1. RATE FOR VOLUNTEER LABOR - County applicants should consider who is donating the labor, the estimated hours and the rate or rates at which the labor will be credited to the project. There are two basic methods of determining the rates to be used. Rates for volunteers should be consistent with those regular rates paid for similar work in other activities of the county. In cases were the kinds of skills required are not found in other activities of the County, rates should be consistent with those paid for similar work in the labor market in which the county would compete for the kind of services involved. The time of a person

donating services will be valued at a rate paid as a general laborer unless the person is professionally skilled in the work being performed on the project. When this is the case, the wage rate this individual is normally paid for performing this service may be charged to the project.

The value of general volunteer labor in Oregon is limited to the hourly rate provided by the Independent Sector: http://www.independentsector.org/volunteer_time

The rates for volunteer labor should **not** include payroll additives or overhead costs. Use of donated labor must be documented.

Regarding inmate or other prescriptive labor, while their work cannot be considered "volunteer" and used as hourly match, the actual costs of their participation can be used. For example, if a county charges \$300 per day for the supervision of prescriptive labor, those costs can be used as match.

- **2.** <u>Valuation of Materials</u> Prices assessed to donated materials should be reasonable and should not exceed current market prices at the time they are charged to the project. Records of in-kind contributions of material shall indicate the fair market value by listing the comparable prices and vendors. (See Appendix 9.5 Donated Materials or Supplies Record Form)
- **3.** <u>Valuation of Donated Equipment</u> The hourly rate for donated equipment used on a project shall not exceed its fair rental value. Records of inkind contributions of equipment shall include schedules showing the hours and dates of use and the signature of the operator of the equipment. Equipment operator services are valued separately and listed as donated labor. (See Appendix 9.6 Donated Equipment Record).

If you have any questions about the use of donations, please call OPRD.

3.2 FORCE ACCOUNT

Force account refers to the use of your own staff, equipment, and/or materials. All or part of your matching share may be provided through force account. However, such labor must be reasonable and necessary for the proper and efficient completion of the project. Documentation for force account labor must be provided from your payroll or project management records.

Note: Force Account staff, equipment and/or materials can only be applied to a project as match and are not reimbursable expenses.

3.3 ALLOWABLE COSTS

The rates, practices, rules and policies of your agency, as consistently applied, shall generally determine the amount of costs of each item charged to a project. In instances where your agency has no such basis, that of the State shall apply. The amount of each item of cost that may be matched shall not exceed the sponsor's actual cash outlay for that item, or the fair market value of the item, whichever is less.

3.4 NON-ALLOWABLE COSTS

For real property acquisition, legal counsel or attorney fees not ordered or authorized in writing by OPRD are not allowed. Also, real estate, Realtor brokerage, or consultant fees not ordered or authorized in writing from OPRD are not allowed.



SECTION 4 - PROJECT SELECTION

4.1 TECHNICAL REVIEW

The Department staff will conduct a technical review of all applications. This includes reviewing the application for completeness, ineligible project elements, land ownership/lease documentation, required attachments, and project funding (local match).

Grant Performance and Compliance - A project applicant's past performance in effectively meeting the administrative guidelines of the program is also an important factor in evaluating performance and compliance.

- a. Is the project applicant **on schedule** with all active OPRD-administered grant projects?
- b. Is the project applicant **in compliance** with applicable guidelines at previously grant-assisted project sites (e.g., no unresolved conversions, maintenance issues or public access restrictions)?

OR -

c. The project applicant has **never received** an OPRD-administered grant.

County applicants may be contacted by OPRD staff to review project applications and to conduct pre-award inspections of the project site.

Eligible applications will be forwarded to the County Parks Assistance Advisory Committee for review and scoring.

The Department will make every effort to contact grant applicants to inform them of any issues or discrepancies within their application.

4.2 COUNTY PARKS ASSISTANCE ADVISORY COMMITTEE

An advisory committee composed of seven members appointed by the Director reviews all project applications. The committee members serve staggered four-year terms and represent the following interests:

- **A.** Two representatives of recreation vehicle owners;
- **B.** Three county representatives including one from a county under 20,000 population, and one from a county parks department;
- C. One representative for people with disabilities; and
- **D.** One citizen representative.

Generally, project applicants must make a presentation before the County Parks Assistance Advisory Committee in order to be placed on the priority list for funding.

The Advisory Committee reviews, scores and ranks project applications, then recommends a funding award list of projects to the Director. The Director shall review the funding award list of projects, taking into consideration the committee's recommendations and OPRD staff recommendations, and forward those recommendations to the OPRD Commission for review and final approval.



4.3 SCORING CRITERIA

The scoring criteria that will be used by the Advisory Committee includes, but is not limited to the following:

A. NEEDS / BENEFITS (0-10 POINTS)

This criterion considers the extent to which the proposed project improves or increases the outdoor recreation opportunities in the service area. What user need does the project meet? What benefit does it provide to users? Does it address the needs of special or minority populations? County applicants should clearly relate the project to the overall park and recreation climate in the county.

B. EXCEPTIONAL NEED (0-10 POINTS)

This criterion evaluates the extent to which the county demonstrates exceptional need for a grant, such as a limited park operating budget, the lack of public overnight camping opportunities within the county, or the overall lack of county parks and recreation areas and facilities.

C. PLANNING AND PUBLIC INVOLVEMENT (0-10 POINTS)

The committee will consider whether the project is part of a park or system master plan and meets the recreation need in the local comprehensive land use plan. It will also consider the extent of public interest and support for the project. Were there public workshops, meetings or other methods to gain citizen involvement and input on the proposed project?

D. DESIGN AND ACCESSIBILITY (0-10 POINTS)

The committee will consider the overall plan or design of the project, including the extent to which the design accommodates people with disabilities and special needs. Also, is the project part of the county's transition plan to meet ADA requirements? Is the project innovative, such as promoting energy conservation, or involving use of recycled materials?

E. SOURCE OF FUNDING (0-10 POINTS)

Under this criterion, applicants will be asked to justify their request for financial assistance. It should include an explanation of the local matching funds that will be used, and evidence that the local match is solid. Applicants should also be prepared to discuss their ability to meet long-term maintenance costs for new projects.

F. SUSTAINABILITY (0-5 POINTS)

Grant applicants will be asked to identify and describe efforts to achieve sustainability. (See Section 7 and Section 2.1.8)

G. DIVERSITY, EQUITY & INCLUSION (0-5 POINTS)

To what extent does the project demonstrate a strong commitment to diversity, equity, and inclusion? Does the applicant have, or is the applicant working toward, an inclusion strategy? And does that strategy relate to this_proposed project.

H. COMMITTEE MEMBER EVALUATION (0-15 POINTS)

The seven-member Advisory Committee represents counties, recreation vehicle owners, people with disabilities and the general public. They also represent various geographic areas of the state. This criterion allows committee members to give an individual score based on a variety of factors, including their own knowledge and expertise.

Total Possible Points: 75



SECTION 5 - PROJECT APPROVAL & INSPECTIONS

5.1 STATE / LOCAL AGREEMENTS

The State / Local Agreement (Grant Agreement) is an agreement between the State and the local applicant that documents project work elements to be completed, funding limits and project period. A State / Local Agreement, signed by the state, constitutes project authorization.

No project may begin without a fully signed **Grant Agreement** from the Department <u>and</u> a **Notice to Proceed** letter. All project costs and acquisitions must be incurred during the project period, as identified in the State / Local Agreement.

County applicants have one year from the date of authorization to begin substantial work (i.e., the award of contracts or completion of at least 25 percent of the work, if done by force account). Applicants not conforming to this provision may have their projects cancelled. Funds recovered from cancellations will be reassigned to other projects on the priority list or added to the next grant cycle.

State / Local Agreements are typically drafted with project beginning and end dates that include two out-door work seasons.

5.2 AMENDMENTS TO PROJECT AGREEMENTS

Amendments may be made to the project agreement to delete work items that may decrease grant funds. Amendments that increase the grant amount will generally not be allowed.

Project amendments for time extensions will be reviewed on a case-by-case basis. Requests must be made in writing (email) and submitted to OPRD prior to the expiration of the project agreement.

5.3 INSPECTIONS

Pre-award and/or periodic on-site inspections may be made by grant staff to assure that the project is underway and on schedule. A final on-site inspection may be made to assure that the project has been completed successfully.

SECTION 6 - HOW TO REQUEST REIMBURSEMENT

GENERAL - Requests for Reimbursement must be submitted using **oprdgrants.org**, the same online system used to submit a grant application. An access account with **OPRDgrants.org** is required to utilize the system.

For detailed instruction on how to submit Progress Reports and Reimbursement Requests, see the *Grant Reporting and Reimbursement Instructions* at:

OPRDGrants.org > Grant Programs > County Opportunity > Management and Reporting Requirements.

In any program where reimbursement is requested for a portion of the project costs, adequate documentation and records are essential. There should be definite supporting documentation for each item of cost claimed. The State can and may audit any of OPRD's grant files as well as the grantees' files. It is extremely important that reimbursement requests clearly reflect project work and the associated costs, and <u>include proof of payments</u> and all supporting documentation.

<u>IMPORTANT</u>: Project costs initiated or completed prior to receiving a Grant Agreement and Notice to Proceed cannot be reimbursed without prior approval. For acquisition projects, do not take title to proposed acquisitions until the project has been approved by the State.

A. MID-PROJECT REIMBURSEMENT - A partial (mid-project) request for reimbursement may be submitted at any time after a significant portion of work has been completed on the project. To request reimbursement, first complete and submit an online **Progress Report**, then the **Request for Reimbursement Form**. The state may reimburse up to 90% of the grant amount prior to project completion. The remaining 10% will be **held in retention** and then reimbursed once the project is completed. Full grant payments for 100% acquisition projects may be allowed if grant funds are disbursed directly into Escrow.

Progress Reports should be submitted, at a minimum, every six months, and with each Request for Reimbursement.

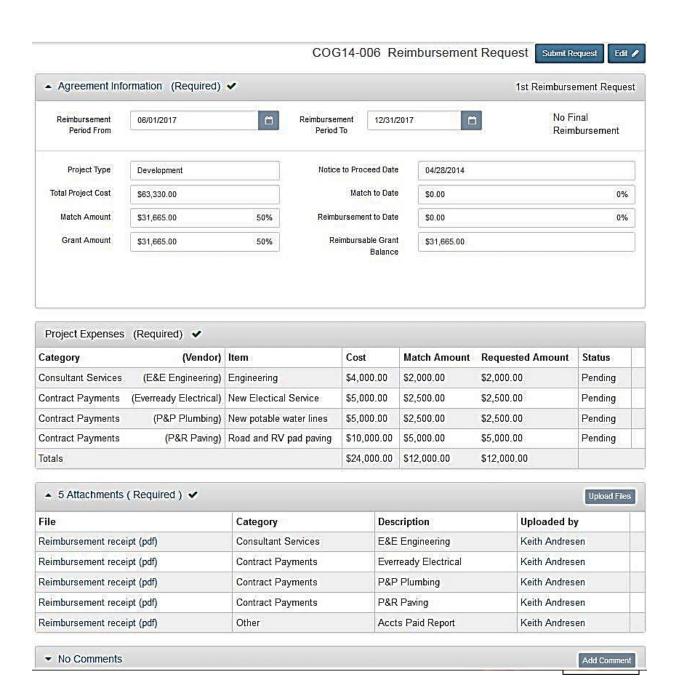
- B. FISCAL YEAR-END REIMBURSEMENT All grantees are required to submit a Fiscal Year-End Request for Reimbursement for all project costs incurred up to **June 30** of each fiscal year. The Fiscal Year-End Request must be <u>submitted</u> by **July 31** of each year. A Fiscal Year-End Request for Reimbursement does <u>not</u> need to be submitted if no project costs have been incurred by June 30.
- C. FINAL REIMBURSEMENT Complete and submit a Final Progress Report describing the work completed, 5-10 Digital Photos of the completed project site, and the online Request for Reimbursement Form including all supporting documentation. For acquisitions, a copy of the final Settlement Statement and the Deed must be attached. A final inspection may be made by OPRD grants staff to assure that the project has been completed successfully.

- **6.2 HOW TO PREPARE FOR REIMBURSEMENT REQUESTS** A separate **project account** should be established for each approved project so that all project costs can be tracked according to the categories on the Request for Reimbursement form.
 - A. SALARIES AND WAGES Show on the reimbursement form any salaries or wages incurred during the period, and project costs to date. For audit purposes you must retain payroll records. Under salaries and wages, include labor costs for the use of any equipment, except for donated labor, which should be included under donations.
 - B. Contract Payments Show on the reimbursement form costs incurred by contracts. For audit purposes, payments made by your agency should be supported by a statement or invoice from the contractor or the project architect or engineer, plus documentation confirming payment. You should also retain documentation of the bidding procedure and a copy of the final contract.
 - C. EQUIPMENT, MATERIALS AND SUPPLIES Equipment rental costs for owned equipment should be supported by your agency's schedule of hourly rates. Rented equipment payments made by your agency must be supported by a statement or invoice showing costs and the time period equipment was rented.
 - D. PROGRAM ADMINISTRATION, DESIGN AND ENGINEERING Costs for program administration, design and engineering plans, and land use and building permits from another agency, shall not exceed 15% of the total project costs.
 - E. VALUE OF DONATIONS See Section 3

6.3 EXAMPLE OF ONLINE REQUEST FOR REIMBURSEMENT FORM

For detailed instruction on how to submit Progress Reports and Reimbursement Requests, see the *Grant Reporting and Reimbursement Instructions* at:

OPRDGrants.org > Grant Programs > County Opportunity > Management and Reporting Requirements.



SECTION 7 - SUSTAINABILITY

Sustainability means using, developing, and protecting resources in a manner that enables people to meet current needs and provides that future generations can also meet future needs from the joint perspective of environmental, economic and community objectives. Applicant should provide description of intent, strategies, documentation of results, and long-term management plans. Some examples of sustainability are given below:

A. Recycling

Increase the use of recycled projects for trail coverings

Increase recycling products for park infrastructure

Deconstruction of facilities versus demolition (reuse existing materials

Increase recycling of materials back to manufacturer

Extend life cycle of building materials

Provide recycle collection stations (glass, metal, paper, cardboard, plastic, organic materials

Project design indicating sustainability products for procurement

В. Water Quality/Conservation

Increase water quality

Diversion of rainwater from storm water infrastructure

Improve quality of watersheds

Efficiency in use of water for landscaped needs (reduce or eliminate)

Increase building water use efficiency (improved/innovative fixtures)

Increase stream quality for habitat and complexity

Erosion and sediment controls

Plant Conservation C.

Decrease invasive plants

Protection, restoration and maintenance of native plants

Provision of maintenance contract or schedule of plantings

Increase streamside native vegetation

D. Wildlife Conservation

Protection, restoration, and maintenance of native wildlife Use of Salmon Trout Enhancement Program (STEP) services

E. **Energy Conservation**

Minimize electrical, gas, oil, and propane energy use in facilities

Increase electrical, gas, oil, and propane energy efficiency

Increase use of photovoltaic panels, high temperature solar and/or geothermal, wind,

biomass, and biogas energy sources

Purchase green power from energy providers

F. **Pollution Control**

Decrease amount of carbon dioxide emissions Eliminate use of Halon and CFC-base refrigerants from HVAC systems

G. General Environmental Protection/Restoration

Placement of project within degraded or damaged areas Placement of project away from sensitive site elements Reduce site disturbance

In-place sustainability management plans

Utilization of professional ecologists in plan/project design/maintenance plans Purchase materials locally to reduce environmental impact of transportation Use of innovative waste water treatment to reduce burden on water system Integration of facilities into landscape

Reduce thermal gradient differences between developed and underdeveloped areas to minimize impact on microclimates and habitat

Use of certified wood.

SECTION 8 – GLOSSARY

ADA - Americans with Disabilities Act of 1990 prohibits discrimination based on disability -- both in the private and public sector.

ADAAG - Americans with Disabilities Act Accessibility Guidelines.

AMENDMENT - A change to the cost, or work items included in the State/Local Agreement.

APPLICATION - A complete application packet with all questions answered, forms filled out, and attachments required for project review and approval.

BIENNIUM - The 24 month period beginning July 1 of each odd-numbered year and ending June 30 of the next odd-numbered year.

COUNTY OPPORTUNITY GRANT PROGRAM (COGP) - A program funded by county RV registration fee revenues to provide grants on a project basis for the acquisition, development, rehabilitation and planning of county park and recreation areas that provide camping facilities.

COUNTY PARK AND RECREATION AREA - An area designated as a county park and recreational area in which the primary function is to provide recreational opportunities for the public such as overnight camp facilities, day use parks, community open spaces, and park waysides. Areas under county management in which recreation is a secondary function such as Courthouse grounds, fairgrounds, ports, and museum grounds, are excluded unless the county has a population of 30,000 or less, and the county does not have an "established park system as defined in the rules".

COUNTY PARKS ASSISTANCE ADVISORY COMMITTEE OR ADVISORY COMMITTEE – The committee, appointed by the Director, that reviews and prioritizes grant proposals for funding under the County Opportunity Grant Program.

COUNTY APPLICANT - The ultimate recipient of the grant funds and the agency responsible for implementation of the project.

DEPARTMENT - The Oregon Parks and Recreation Department

DIRECTOR - The Director of the Oregon Parks and Recreation Department.

DONATION - Receipt of land, labor, materials, or use of equipment without payment for it by the county applicant.

FISCAL YEAR (State) - The twelve-month period beginning July 1 of any year and ending June 30 of the next year.

STATE COMPREHENSIVE OUTDOOR RECREATION PLAN OR SCORP - The document used to identify and assess Oregon's outdoor recreation needs.

STATE / LOCAL AGREEMENT - A document between the State and the county applicants that documents project elements to be completed and limits of reimbursement for the project.

SUSTAINABILITY – Means using, developing, and protecting resources in a manner that enables people to meet current needs and provides that future generations can also meet future needs from the joint perspective of environmental, economic, and community objectives.

SECTION 9 - APPENDIX

9.1	Documentation for an Acquisition Project
9.2	Documentation for a Development Project
9.3	Oregon Administrative Rules – Distribution of Recreational
	Vehicle License Fee Revenues to Counties
9.4	Civil Rights Requirements
9.5	Volunteer or Donated Labor Timesheet
9.6	Donated Materials or Supplies Record
9.7	Donated Equipment Record
9.8	Recommended Format for Federal Appraisal Reports
9.9	Resolution to Apply for a Grant (Sample Form)
9.10	Land Use Compatibility Statement
9.11	Environmental Assessment and State Agency Review

9.1 DOCUMENTATION FOR AN ACQUISITIONIf your agency ever applies for federal funds for development on property acquired under

the County Opportunity Grant Program, you must be able to document the acquisition. Here is a checklist for documenting an acquisition. First contact with owner. If verbal, note date and subjects discussed, owner's reaction to county sponsor's interest in the acquisition. Ten-year history of conveyance. This is frequently included in the appraisal report. Invitation to the owner from the appraiser or county sponsor to accompany the appraiser while they are viewing the property for the purpose of making the appraisal. Written offer of purchase must generally be (see #5) at not less than the review appraisal amount. A properly documented waiver of just compensation, if required. If purchase price exceeded the fair market value, is there adequate justification. ____A copy of the deed to the purchasing agency. A copy of the check or voucher (both sides) used to make the payment. A copy of the title insurance policy. A copy of the vesting deed. This is the deed or deeds under which the seller acquired the property. A copy each of any easements that affect the property, and a statement as to the effect of each easement on the proposed recreation use of the property. A copy of any deeds referred to in the deed to the purchaser, the vesting deed or in the easements. These are called reference deeds. A statement of unrecorded interests is required for each parcel. Unrecorded interests include such items as unrecorded sales contracts, leases, or easements, which are not part of the public record. The title insurance policy includes all of the recorded instruments, and therefore, is not necessary to repeat. Also, a statement of the effect on recreation utility of any unrecorded interests discovered must be made. A statement on any liens by public agencies that are not included in the title reports. One copy each (if applicable) of an assessor's map of the property, any official plats, county or private land surveys or documents pertaining to the vacation of platted streets or roadways.

A statement of payments made to the seller for relocation and other allowable costs in conformance with Public Law 91-646.
_A copy of the Appraisal
_A copy of the Review Appraisal

Additional points to remember for acquisitions:

Acquisition costs are incurred on the date when the earliest of any of the following transactions takes place:

- 1. County applicant accepts deed, lease or other appropriate conveyance;
- 2. County applicant makes full payment for the property;
- 3. County applicant makes first payment in a series of space and time payments;
- 4. County applicant makes the first or full payment as stipulated in an option agreement; (the cost of the option, if included as part of the purchase price is allowed as a retroactive cost.)
- 5. County applicant makes the first partial or full payment to an escrow agent.

The above transactions should be used to determine whether an acquisition cost is incurred within the project period. Eligible acquisition costs will be reimbursed only after the county applicant has made payment and received satisfactory title and deed to the property.

9.2 DOCUMENTATION for DEVELOPMENT PROJECTS

Please attach copies of required documentation to final billings.
Project ledger sheet or other detailed listing of expenditures.
Affidavit of publication. Supplied by the newspaper when you advertise for bids.
Minutes of any meetings at which action is taken on bids received. Should be dated and signed by responsible official.
Contractor invoices (or final progress payment, if countersigned by contractor acknowledging payment of all prior charges, and if the cost of each major work item is shown).
All other invoices. Not monthly statements.
An Accounts Paid Report that lists all project payments including vendor, payment amount, check number and date.
OR, Cancelled payment checks to contractor. (Copy both sides. Block out account numbers.)
All other cancelled checks (Copy both sides. Block out account numbers.)
Employee time records that show staff time applied to the project.
Individual earnings records for the calendar year, or payroll journals. Should show gross wages, withholdings and net pay for each pay period.
Equipment rental time records.
Detailed schedule showing how you computed owned-equipment rental rates. For donated equipment time, you may use hourly rates published in rental compilation or rental rate guide, or other publications, which provide national or regional average rates.
Detailed schedule showing how you computed rates for payroll additives (fringe benefits).

9.3 OREGON ADMINISTRATIVE RULES

PARKS AND RECREATION DEPARTMENT CHAPTER 736, DIVISION 7 DISTRIBUTION OF RECREATION VEHICLE LICENSE FEE REVENUES TO COUNTIES

736-007-0000 Purpose of Program and Rule (1)

The purpose of the distribution of recreation vehicle license fee revenues to counties is to increase the resources available for acquiring, developing, maintaining, rehabilitating and operating county parks and recreation sites and programs. New revenues available to county governing bodies under this program should, to the extent possible, be used to supplement, rather than supplant, moneys currently appropriated for county parks and recreation purposes.

(2) These rules establish the procedures and requirements used by the Oregon Parks and Recreation Department when distributing recreation vehicle license fee revenues to counties, and the process for establishing priority order in which county grant projects shall be funded.

Stat. Auth.: ORS 390.117, 390.124 & 390.134

Stats. Implemented: ORS 390.134 Hist.: PR 3-1994, f. & cert. ef. 4-22-94

736-007-0005 Definitions For purposes of OAR 736-007-0000 to 736-007-0040, the following definitions shall apply:

- (1) "Department" The Oregon Parks and Recreation Department.
- (2) "Director" The Director of the Oregon Parks and Recreation Department or designate.
- (3) "RV" or "Recreation Vehicle" Travel trailers, campers and motorhomes.

- (4) "RV Registrations" The total number of travel trailers, campers and motor homes registered at the time the distribution formula is computed, as detailed in the most current "Oregon Motor Vehicles Registration by Counties" compiled by the Motor Vehicles Division.
- (5) "County RV Registration Fee Revenues" or "Revenues" That portion of the total revenues from the registration and licensing of recreational vehicles that is set aside in a sub-account of the Oregon Parks and Recreation Department's account within the State Treasury for the acquisition, development, maintenance, care and use of county park and recreation areas in accordance with ORS 366.512(2).
- (6) "County Park and Recreation Area" An area designated by the governing body under ORS 275.320 as a county park and recreational area in which the primary function is to provide recreational opportunities for the public such as overnight camp facilities, day use parks, community open spaces, and park waysides. Areas under county management in which recreation is a secondary function, such as Courthouse grounds, fairgrounds, ports, and museum grounds, are excluded unless the following criteria are met:
- (a) The county has a population of 30,000 or less; and
- (b) The county does not have an "established park system" as defined in these rules.
- (7) "Campsite" A site within a designated County Park and Recreation Area that is specifically designed for overnight occupancy, is open to the public a minimum of five months per year, and that contains a designated parking spur, picnic table, fireplace or stove and access to potable water and sanitary facilities. Campsites within areas where recreation is a secondary function, such as courthouse grounds, fairgrounds, ports, and museum grounds, shall not be factored into the formula that allocates the distribution of RV registration fees among the county parks statewide.
- (8) "Population" The latest annual estimate of population of Oregon cities and counties as compiled by the Center of Population Research and Census.

- (9) "County Park Assistance Program" or "Assistance Program" A program funded by county RV registration fee revenues to provide regular allocation of moneys to the counties for the acquisition, development, maintenance, care and use of the county park and recreation areas as defined in section (6) of this rule.
- (10) "County Park Assistance Allocation" or "County Allocation" That portion of estimated county RV registration fee revenues available for distribution to the counties under the county park assistance program.
- (11) "Certified County Park Assistance Allocation" or "Certified Allocation" That portion of the county park assistance allocation certified for use by the counties during a given fiscal year.
- (12) "County Opportunity Grant Program" or "Grant Program" A program funded by county RV registration fee revenues to provide grants on a project basis for the acquisition, development, rehabilitation and planning of county park and recreation areas, as defined in section (6) of this rule, that provide camping facilities.
- (13) "County Opportunity Grant Funds" or "Grant Funds" That portion of county RV registration fee revenues available for the County Opportunity Grant Program.
- (14) "Fiscal Year" The twelve-month period beginning July 1 of any year and ending June 30 of the next year.
- (15) "Biennium" The 24-month period beginning July 1 of each odd-numbered year and ending June 30 of the next odd-numbered year.
- (16) "Waiver of Retroactivity" An exception that allows costs to be incurred prior to formal project approval.
- (17) "County Parks Assistance Advisory Committee" or "Advisory Committee" The committee that reviews and prioritizes grant proposals for funding under the County Opportunity Grant Program.

- (18) "State Comprehensive Outdoor Recreation Plan" Otherwise known as SCORP, the document used to identify and assess Oregon outdoor recreation needs.
- (19) "Established Park System" A county shall be considered as having an established park system if it has at least one park designated under ORS 275.320, and has allocated a budget for parks.

Stat. Auth.: ORS 390.117, 390.124 & 390.134 Stats. Implemented: ORS 390.134 Hist.: PR 2-1984, f. & ef. 1-20-84; PR3-1994, f. &

cert. ef. 4-22-94; PR 5-1995, f. & cert. ef. 7-2-96

736-007-0010 Eligibility All counties are eligible to receive county RV registration fee revenues; however, use of these moneys is restricted to the acquisition, development, rehabilitation, maintenance, care and use of county park and recreation areas. At areas in which recreation is a secondary function, the funds shall be used only for parks and recreational facility purposes.

Stat. Auth.: ORS 390.117, 390.124 & 390.134 Stats. Implemented ORS 390.134 Hist.: PR 2-1984, f. & ef. 1-20-84; PR 3-1994, f. & cert. ef. 4-22-94; PR 5-1995, f. & cert. ef. 7-2-96

736-007-0015 Distribution Formula The following distribution formula shall be used for the distribution of revenues in accordance with the provisions of these rules:

- (1) County Park Assistance Program -- Ninety percent of the estimated revenues to be received during each fiscal year shall be allocated to the counties in accordance with the following formula:
- (a) Fifty percent based on the proportion of the number of campsites each county provides to the total number of such campsites provided by all the counties;
- (b) Twenty percent based on the proportion of the number of RV registrations in each county to the state total of RV registrations;
- (c) Thirty percent based on the proportion of each county's population to the total state population;

- (d) For the purposes of implementing this section the effective date shall be November 4, 1993.
- (2) County Opportunity Grant Program -- Ten percent of the estimated revenues to be received during each fiscal year shall be distributed through the Grant Program.

Stat. Auth.: ORS 390.117, 390.124 & 390.134

Stats. Implemented: ORS 390.134

Hist.: PR 2-1984, f. & ef. 1-20-84; PR 3-1994, f. &

cert. ef. 4-22-94

736-007-0020 Campsite Survey (1) The Department shall ask each county to submit an inventory of its park and recreation areas containing campsites every two years to determine the number of campsites provided by each county.

- (2) For purposes of the inventory described in subsection (1) of this rule, a campsite is "provided by" a county if:
- (a) The county owns, operates and manages the site; or
- (b) The county operates and manages the site; and the county possesses the site pursuant to a fixed term lease of not less than 20 years, with a fixed payment schedule and no profit-sharing between the county and the lessor; or
- (c) The county owns the site or holds possession pursuant to a long-term lease as described in subsection (b) of this section; the county leases or subleases it to another public entity whose purposes include the provision of park and recreation opportunities; and the other public entity manages the site in accordance with the county's written policy on parks and recreation; or
- (d) The county owns the site or holds possession pursuant to a long-term lease as described in subsection (b) of this section; the county contracts with a concessionaire for the operation of less than all aspects of the park or campground; the county selects the concessionaire through an open, competitive process; and the county retains control of management and the right to possession of the site.

- (3) Group campsites that do not meet the definition of a campsite shall not be included in the inventory.
- (4) Campsites which have not been eligible for inclusion in the inventory prior to January 1, 1996 shall not be considered eligible to be added unless they meet building code standards for recreational parks per ORS 446 and OAR 918.650.

Stat. Auth.: ORS 390.117, 390.124 & 390.134

Stats. Implemented: ORS 390.134

Hist.: PR 2-1984, f. & ef. 1-20-84; PR 3-1994, f. & cert. ef. 4-22-94; PR 5-1995, f. & cert. ef. 7-2-96

736-007-0025 Distribution of Moneys -- County Park Assistance Program (1) On or about January 1 of each year the Department shall estimate the total revenues available for use in the County Park Assistance Program for the next fiscal year. The Department shall use the distribution formula in OAR 736-007-0015 to estimate each county's allocation, and shall notify each county of the estimate.

- (2) By July 15 of each year, each county governing body shall certify to the Department, on forms supplied by the Department, that it will comply with the administrative rules governing the County Park Assistance Program. The certification shall include a statement of the county's intended use of the revenues.
- (a) The county has budgeted its allocation for expenditure in the next fiscal year; or
- (b) The county will place its allocation in a dedicated parks and recreation fund for future expenditure; or
- (c) A combination of subsections (a) and (b) of this section; or
- (d) The county waives the use of its allocated revenues;
- (e) A county may elect to receive less than its allocated revenues in any given fiscal year.

- (3) Any county that does not certify by July 15 shall be deemed to have certified in accordance with subsection (2)(d) of this rule.
- (4) The Department shall calculate the proportion of total certified allocations to total estimated revenues. This proportion will be used in determining the amount of actual revenues to be distributed to counties each month during the fiscal year.
- (5) The distribution to counties that certified acceptance of revenues shall be made within 45 days after the end of each month. The amount shall be determined as follows:

Total actual revenues for month x

Total Certified Allocations
Total Estimated Revenues x

<u>County Certified Allocation</u>
Total Certified Allocations = Distribution

However, the amount distributed each month to Gilliam, Harney, Jefferson, Lake, Sherman, and Wallowa counties shall be at least \$834. The effective date for implementing this rule shall be retroactive to July 1, 1994.

- (6) Revenues allocated for the Assistance Program, but not distributed by this section, shall become available to the Grant Program.
- (7) By September 1 of each year, the Department may ask each county to provide a report on the uses of the RV revenue for the prior fiscal year. The report form will be provided by the Department, along with an explanation of the need for the report.

Stat. Auth.: ORS 390.117, 390.124 & 390.134 Stats. Implemented: ORS 390.134

Hist.: PR 2-1984, f. & ef. 1-20-84; PR 3-1994, f. & cert. ef. 4-22-94; PR 4-1995, f. & cert. ef. 5-3-95

736-007-0030 County Opportunity Grant Program The County Opportunity Grant Program shall be administered as follows:

(1) Eligible projects - Grant funds are to be used specifically for the acquisition, development,

rehabilitation, and planning of county park and recreation areas that provide camping facilities.

- (2) Matching requirements Grants from counties 30,000 population and under shall require a 25 percent local match. Grants from counties over 30,000 population shall require a 50 percent local match. Matching funds for specific projects may be reduced or eliminated as determined by the Director, based on demonstrated need for the project, lack of local funding, and upon recommendation by the Advisory Committee. Local funds may include local budget funds, federal revenue sharing funds, local agency labor or equipment, other grants, donations of land, labor, equipment, or any combination of the above.
- (3) Application procedure:
- (a) On or about July 1 of the first year of each biennium, the Department shall make an estimate of revenues available to be distributed through the Grant Program during the biennium and shall notify each county of the estimate. Estimate shall include unassigned moneys from previous bienniums and project cancellations and underruns.
- (b) By October 1 of the first year of each biennium, grant applications shall be sent to the Department on forms supplied by the Department and shall contain:
- (A) Program Narrative including all information necessary to determine the criteria under section (4) of this rule or other items as the Department requires;
- (B) Vicinity Map;
- (C) Park Master Plan/Project Boundary Map;
- (D) Ownership Statement;
- (E) Cost Estimates;
- (F) Preliminary Title Report (if applicable);
- (G) Environmental Assessment;
- (H) Local Project Timeline:

- (I) Other documentation that may be required by the Department.
- (c) The Department shall perform a technical review of all applications. Eligible applications shall be forwarded to the Advisory Committee. Ineligible applications shall be returned to project sponsor.
- (4) Grants Prioritization Process:
- (a) The Advisory Committee will meet during November of the first year of each biennium. Each project sponsor shall be allowed a presentation under a procedure established by the Committee. The Committee shall review all applications using project selection criteria, including but not limited to, the following.
- (A) Extent the project meets the recreation needs identified in SCORP;
- (B) Extent the project meets the recreation needs identified in the local comprehensive land use plan;
- (C) Extent the project satisfies the following;
- (i) Demonstrates user benefit, public interest and support;
- (ii) Increases outdoor recreation opportunity in the service area;
- (iii) Financial considerations, including cost/benefit ratio;
- (iv) How well the project's design accommodates people with disabilities.
- (D) Extent the county demonstrates exceptional needs, such as a limited parks operating budget, the lack of public overnight camping opportunities within the county, or the overall lack of county parks and recreation areas and facilities:
- (E) Analysis of sponsor's past performance in completing and billing projects and maintaining existing facilities.
- (b) The Committee will recommend funding priorities to the Director for all eligible projects submitted. The Director shall establish the funding

priorities taking into consideration the Committee's recommendation;

- (c) A signed state/local agreement shall constitute project authorization. It shall be executed by January 31 of the first year of each biennium. No project may begin without authorization from the Department unless a waiver of retroactivity has been issued by the Department. Projects not authorized within this time frame will be cancelled. Funds recovered from cancellations shall be reassigned to other projects on the priority list.
- (5) Project Administration:
- (a) Sponsors shall have one year from the date of authorization to begin substantial work (e.g., the award of contracts or completion of at least 25 percent of the work, if done by force account). Projects not conforming with this provision will be cancelled.
- (b) All projects shall be completed and billed within two years from the authorization date. Projects will be inspected and audited by the Department or its designate prior to final grant payment. Partial payments up to 90 percent of the grant amount may be billed during the project for work completed;
- (c) Project amendments that increase the project cost will generally not be allowed; however, amendment requests based on extraordinary circumstances will be reviewed on a case-by-case basis.

State. Auth.: ORS 390.117 & 390.124 & 390.134

Stats. Implemented: ORS 390.134

Hist.: PR 2-1984, f. & ef. 1-20-84; PR 3-1994, f. & cert.

ef. 4-22-94; PR 5-1995, f. & cert. ef. 7-2-96

- **736-07-35** County Parks Assistance Advisory Committee (1) The Advisory Committee shall be composed of seven members appointed by the Director. The committee membership, to serve nonconcurrent four-year terms, shall represent the following interests:
- (a) Two representatives of recreational vehicle owners;

- (b) Three county representatives including one from a county under 20,000 population, and one from a county parks department;
- (c) One representative for people with disabilities;
- (d) One citizen representative;
- (e) The chair shall be appointed by the Director from the committee membership, considering, when possible, the recommendation of the Advisory Committee.
- (2) Selection of committee representatives may be from a list of not less than two candidates for each position to be supplied by:
- (a) The Association of Oregon Counties shall recommend candidates for the county representatives;
- (b) The Good Sam Club or other recreation vehicle clubs shall recommend candidates to represent recreation vehicle owners;
- (c) The Oregon Disabilities Commission shall recommend candidates to represent people with disabilities;
- (d) Candidates for citizen representative may be requested from the Association of Oregon Counties, the Oregon Parks Association or other sources.
- (3) The Advisory Committee shall meet during November of the first year of each biennium, and at other times upon the call of the Director. It will establish a priority order of eligible projects for the Grants Program; will review the biennial campsite survey, and the Assistance Program distribution.
- (4) The travel, meals and lodging expenses of all members of the committee will be reimbursed by the Department according to rates established by the Department of Administrative Services and approved by the Director.

Stat. Auth.: ORS 390.117, 390.124 & 390.134

Stats. Implemented: ORS 390.134

Hist.: PR 2-1984, f. & ef. 1-20-84; PR 3-1994, f. &

cert. ef. 4-22-94

Department's actual direct and identifiable costs shall be made from the county RV registration fee revenues in the sub-account of the Parks and Recreation Department's account in the State Treasury. Such moneys shall be transferred to the Department account at the end of each month.

(2) At no time shall the amount transferred exceed the actual and identifiable costs.

736-07-40 Assessment for Services (1) The

Department will be incurring costs in the financial and programmatic administration and operation of the Assistance Program, Grant Program, and the

Reimbursement of the

Stat. Auth.: ORS 390.117, 390.124 & 390.134

the effective date shall be November 4, 1993.

Stats. Implemented: ORS 390.134

Advisory Committee.

Hist.: PR 2-1984, f. & ef. 1-20-84; PR 3-1994, f. &

cert. ef. 4-22-94

9.4 CIVIL RIGHTS REQUIREMENTS

- 1. Age Discrimination Act of 1975 prohibits discrimination based on age.
- **Americans with Disabilities Act of 1990 (ADA** provides for a clear and comprehensive prohibition of discrimination on the basis of disability in employment, state and local services-including transportation, public accommodations and services--including transportation and telecommunications.
- 3. Architectural Barriers Act of 1968 (P.L. 90-480) All facilities must be accessible to the physically handicapped. A copy of the Uniform Federal Accessibility Standards is available from the Oregon State Parks and Recreation Department. Any project application submitted which does not conform to these specifications will be returned for modifications.

Includes structural accessibility of buildings and facilities newly constructed, added to, or altered. Provides for standards in effect at design stage.

- 4. <u>Section 504, the Rehabilitation Act of 1973 (P.L. 93-112), as amended in 1978,</u> prohibits discrimination on the basis of handicap in program participation, services, and activities provided by federal financial assistance or by any federal agency. The law requires that programs and facilities be, to the highest degree feasible, readily accessible to and usable by all persons who have a disability, including mobility, visual, hearing, or mental impairments.
- 5. Executive Order 11246, Equal Employment Opportunity and Title VI of the Civil Rights Act of 1964 (P.L. 88-352, 42 U.S.C. Sects. 2000d to 2000d-4) Title VI prohibits discrimination based on race, color or national origin in program participation and employment, where (1) the primary purpose of the grant is to provide employment, or (2) discriminatory employment practices will result in unequal treatment of person, who are or should be benefiting from the grant. The provisions of Title VI of the Civil Rights Act of 1964 and Executive Order 11246 implementing the Act must be followed.

For More Information regarding ADA requirements contact:

Regional Disability and Business Technical Assistance Centers - Region 10 includes Oregon, Washington, Idaho and Alaska. ADA information, assistance and copies of ADA documents supplied by the EEO Commission and the Department of Justice are available by calling 1-800-949-4232.

Website: https://adata.org/

9.5

Volunteer or Donated Labor Timesheet



Project Tit	le:		I	Project #:		_
Volunteer	Name:		1	Phone #:		_
Address: _						_
City:			State: C	<u> </u>		_
services. E	al and technical personnel, constact hour of volunteered service mapproved project. Records of infinite person whose time is contribute.	ay be counted as mate kind contributions of	ching share if f personnel sl	the service is hall include to	an integral and ime sheets con	necessary
grantee, ra competes f the person wall. Whe to the projectan be found the found of the Independent of the Independent for the	State. In cases where the kinds tes used should be consistent with for the kind of services involved. is professionally skilled in the worm this is the case, the wage rate the ect. The rate cannot exceed prevent at: www.oregon.gov/boli . Volunteer labor is limited to the olunteer Works in Portland is a murly volunteer rate go to: http://www.oregon.gov/boli . In the olunteer Works in Portland is a murly volunteer rate go to: https://www.oregon.gov/boli . In the olunteer Works in Portland is a murly volunteer rate go to: https://www.oregon.gov/boli . In the olunteer Works in Portland is a murly volunteer rate go to: https://www.oregon.gov/boli . In the olunteer Works in Portland is a murly volunteer rate go to: https://www.oregon.gov/boli . In the olunteer Works in Portland is a murly volunteer work in Portland in Po	th those paid for sim The time that a persor rk being performed or is individual is normal ailing wage charges or the volunteer hourly re member of the Points or madependentsector.org the estimated value or	ilar work in on donates win the project, ally paid for pletermined by attention of the provided of Light Foundwolunteer to fa volunteer	the labor ma ll be valued a e.g. a mason performing th y the Departr by the Points dation. To vi me In 202	rket in which the same general label doing work on its service may be nent of Labor. Is of Light Four ew their data for a latest data and the same same same same same same same sam	he granted over unlessa retaining oe charged Wage list adation. In
Date	Description of Work	Hours Worked (From – To)	Total Hours	Hourly Rate	Total Time Value	Initials
Total Va	lue of Donated Hours				\$	
						•
Signature of	of Person Volunteering or Donatin	ng Time		Date		

Date

Signature of Project Supervisor

9.6 DONATED MATERIALS OR SUPPLIES RECORD



Project Title: Project #:			
Donor:		Phone #	
Address:			
	State:		
be reasonable project. Reco	uted to donated materials included in the matching e and should not exceed current market prices at the ords of in-kind contributions of materials shall indicate prices and vendors.	e time they are cha	arged to the
Date	Description of Donated Materials or Supplies	Fair Value of Donation	Is this full retail value?
Total Value	e of Donation	\$	
Signature of I	Person Donating Materials or Supplies	Date	
Signature of l	Project Supervisor	Date	

9.7

DONATED EQUIPMENT RECORD



Project Tit	le:	Project #:			
Donor:			Phone #		
Address:					
City:		State: OR	Zip:		
Records of	y rate for donated equipment used on a performance of the operator of the oper	all include schedu			
Date	Description of Equipment Used	Hourly Rate of Donated Equipment	Number of Hours Used	Total Value	
Total Va	lue of Donation	• • • • • • • • • • • • • • • • • • • •	• • • • •	\$	
Signature (of Person Donating Equipment		Date		
Sionature (of Project Supervisor		Date		

RECOMMENDED FORMAT FOR FEDERAL APPRAISAL 9.8 **REPORTS**

Part I Introduct	ion	e.	Assessed value and annual tax
A-1.	Title page		load
A.2	Letter of transmittal	f.	Zoning and other land use
A.3	Table of contents		regulations
A.4	Appraiser's Certification		· ·
A.5	Summary of salient facts and	Part V Data A	Analysis and Conclusions – After
	conclusions	Acquisition	j
A.6	Photographs of subject property	A-23	Analysis of highest and best use
A.7	Statement of assumptions and	A-24	Land valuation
11.,	limiting conditions	A-25	Value Estimate by cost approach
A.8	Scope of the appraisal	A-26	Value estimate by sales
A.9	Purpose of the appraisal	11 20	comparison approach
A-10	Summary of appraisal problems	A-27	Value estimate by income
A-10	Summary of appraisar problems	A-27	capitalization approach
Part II Factual	Data – Before Acquisition	A-28	Correlation and final value
A-11	Legal Description	A-20	estimate
A-11 A-12	-		estimate
A-12	Area, city and neighborhood	Dant VI A ami	-:4: A1: -
A 12	data	Part VI Acquis	•
A-13	Property data:	A-29	Recapitulation
a.	Site	A-30	Allocation and explanation of
b.	Improvements		damages
c.	Fixtures	A-31	Explanation of special benefits
d.	Use history		
e.	Sales history		its and Addenda
f.	Rental history	A-32	Location map
g.	Assessed value and annual tax	A-33	Comparable data maps
	load	A-34	Detail of comparative data
h.	Zoning and other land use	A-35	Plot plan
	regulations	A-36	Floor plan
		A-37	Title evidence report
Part III Data A	nalysis and Conclusions – Before	A-38	Other pertinent exhibits
Acquisition	•	A-39	Qualifications of appraiser
A-14	Analysis of highest and best use		
A-15	Land valuation	Source: Inte	eragency Land Acquisition
A-16	Value estimate by cost approach		Uniform Appraisal Standards for
A-17	Value estimate by sales		Acquisitions – Washington D.C.
111,	comparison approach		ed by the Appraisal Institute in
A-18	Value estimate by income		th the U.S. Department of Justice.
71 10	capitalization approach	cooperation wi	in the c.s. Department of sustice.
A-19	Correlation and final value		
A-17	estimate		
Part IV Facture	l Data – After Acquisition		
A-20	-		
	Legal description		
A-21	Neighborhood factors		
A-22	Property data		
a.	Site		
b.	Improvements		
c.	Fixture		

d.

History

9.9 SAMPLE RESOLUTION AUTHORIZING APPLICATION FOR GRANT

RESOLUTION NO. XXX) IN THE MATTER OF AUTHORIZING THE) (Project Sponsor Name) TO APPLY FOR A LOCAL) GOVERNMENT GRANT FROM THE OREGON) PARKS AND RECREATION DEPARTMENT FOR) (acquisition of, development of, rehabilitation of, etc.)) AT (Park Name) AND DELEGATING AUTHORITY TO) THE (Authorized Official) TO SIGN THE APPLICATION.					
WHEREAS, the Oregon Par Local Government Grant Pro	ks and Recreation Department is accepting applications for the gram; and					
	onsor Name) desires to participate in this grant program to the means of providing needed park and recreation acquisitions, nents; and					
WHEREAS, (Board of Commissioners have identified improvements at (Park Name) as a high priority need in (County, City, Park District, METRO, or Port District Name); and						
WHEREAS, (Brief Descript	tion of What Project Includes); and					
	onsor Name) has available local matching funds to fulfill its share rant application should the grant funds be awarded; and					
	onsor Name) will provide adequate funding for on-going operations and recreation facility should the grant funds be awarded; and					
NOW, THEREFORE, BE THE (PROJECT SPONSOR	IT RESOLVED BY THE (BOARD OF COMMISSIONERS) OF NAME) AS FOLLOWS:					
Section 1:	The (Board of Commissioners) demonstrates its support for the submittal of a grant application to the Oregon Park and Recreation Department for (acquisition of, development of, rehabilitation of, etc.) at (Park Name).					
Section 2:	This Resolution shall be effective following its adoption by the (Board of Commissioners).					
Passed by the (Board of Com	nmissioners) this (Date) of (Month), (Year).					
ATTEST:						
	(Authorized Official's Name and Title)					
	(Staff Member's Name and Title)					

9.10 LAND USE COMPATIBILITY STATEMENT (LUCS)

What is a LUCS? A Land Use Compatibility Statement (LUCS) is the form OPRD uses to ensure that proposed projects are consistent with local land use requirements.

How to Complete the LUCS: The applicant completes Section 1. Section 2 must be completed by the local Planning Official. The applicant then submits the completed LUCS to OPRD as part of the Project Grant Application.

SECTION 1: Applicant & Site Information					
Print Applicant Name:		Applicant Signature:			
Property Owner Name:					
Subject Property Address	(Or adjacent to):				
Site Description:					
Describe the planned use	for the property:				
Township(s)	Range(s)	Section(s)	Tax Lot(s)		
S	ECTION 2 must be filled	out by a Local Planning	Official		
	ion of Compliance with L				
The subject property is: Outside UGB	☐ Inside ☐ Outsid	e City Limits	☐ Inside ☐		
Current Comprehensive	Plan Designation:	Current Zonin	g:		
Is a Comprehensive Plar If YES, list the proposed	n or Zoning Amendment F plan designation:	Proposed? YES 🗆 Proposed zo	NO □ oning:		
		· · · · · · · · · · · · · · · · · · ·	nine compliance with land		
use regulations?	YES □ NO □		·		
If NO, it means that no	local land use review is no	eeded. Skip to Local Pla	nning Official Information		
below.					
	s of the land use applicat	ion: 🗆 Approved 🗀 Deni	ed 🗆 Under Review 🗀 Not Yet		
Received					
List file number(s): □		Is tr	ne decision final: YES \(\square\) NO		
Comments:					
Local Planning Official I	nformation:				
Jurisdiction:					
Print Planning Official's Name & Title:					
Mailing Address:					
City: Zip Code:					
Phone: Fax:					
Email:					
Planning Official's Signature: Date:					

9.11 ENVIRONMENTAL CHECKLIST and STATE AGENCY REVIEW

ENVIRONMENTAL CHECKLIST

Project Name:
Organization/Sponsor Name:
1. Brief Project Description: What is the Proposed Action? What will this grant fund?
2. Alternatives to Proposed Action(s): Are there project Alternatives? If so, please describe.

3. Environmental Impacts Checklist

ISSUES	QUESTION		IMPAC1	7	DEGREE OF IMPACT
	Will the project?	None	Minor	Major	Note conditions or attach documentation for all Minor or Major Impacts. Attach additional pages if necessary.
Access Control	Change access to properties (close, change location, make one way)				
Air Quality	Degrade air quality				
Bicycle and Pedestrians	Impact bicycle and/or pedestrian movement				
Construction Impacts	Cause construction impact (erosion, noise, air, vibration, etc.)				

ISSUES	QUESTION		IMPAC1	Γ	DEGREE OF IMPACT
	Will the project?	None	Minor	Major	Note conditions or attach documentation for all Minor or Major Impacts. Attach additional pages if necessary.
Controversy	Have controversy or likely to cause controversy				
Endangered Species	Impact any endangered, threatened or species of special concern due to the project location or design				
Energy Impacts	Have major energy implications				
Erosion	Involve major soil disturbance (depth or volume) or have erosion potential due to landform, wind patterns or water volume				
Excess Materials	Involve disposal of excess material outside planned construction limits				
Farmlands	Require any right-of-way				
Floodplain	Cross or lie adjacent to any floodplain area				
Groundwater, Geology, Earth borne	Impact groundwater, geology, or cause earth borne vibrations				
Accessibility	Impact sidewalk or curb and gutter (design for)				
Historical, Archeological, Cultural	Impact any historical structures				

ISSUES	QUESTION		IMPACT		DEGREE OF	
	Mill the project	Nana	Mira	Malas	IMPACT	
	Will the project?	None	Minor	Major	Note conditions or attach documentation	
					for all Minor or Major	
					Impacts. Attach	
					additional pages if	
	Deguire execution/re		ĺ	ĺ	necessary.	
	Require excavation/ re- grading					
	grading					
Land Use	Be consistent with local					
	and regional land use					
	plans					
Minerals	Impact commercial					
	minerals and/or peat					
	resources present					
Noise	Impact noise sensitive					
140.00	receptors					
Parks, Recreation, 4(f),	Use significant public park, recreational or					
Recreation 6(f),	wildlife or waterfowl					
(LWCF)	refuges, scientific and					
	natural areas or any					
	historic site? Will the					
	project impact any LWCF land					
Right-of-way	Require any R/W					
	(easements)					
Relocation	Require any relocation of					
1 Cloudion	homes or businesses					
Ctra ana/ricar	Change the course					
Stream/river Modifications	Change the course, current, or cross section					
Wodinoations	of any stream or river					
Social	Impact public safety (i.e.,					
	police/fire protection)					

ISSUES	QUESTION		IMPAC1	Γ	DEGREE OF IMPACT
	Will the project?	None	Minor	Major	Note conditions or attach documentation for all Minor or Major Impacts. Attach additional pages if necessary.
	Impact sensitive groups (children, handicapped, minorities, poor, etc.)				
	Impact accessibility to schools, churches, recreation facilities				
	Impact community cohesion				
Transportation	Require road rerouting, closing, or redevelopment				
	Be accessible by mass transportation				
Visual Quality	Impact visual quality (view to or from facility)				
Water Quality	Impact water quality of lakes, streams, wetlands, etc.				
Wetlands	Have wetlands present within construction limits				
	Destroy or improve/create wetland habitat				
Wild and Scenic Rivers	Impact a state or federal wild and scenic river, federal candidate wild and scenic river				
 Is project in compliance with applicable laws and regulations? Yes No Are there any overhead utilities? Yes No 					
3. Have you attached comments received from State Natural Resource Agencies? ☐ Yes ☐ No					
/10					

Prepared by (Print Name)	Name/Title	Date
(Signature)	Date	

STATE OF OREGON NATURAL RESOURCE AGENCY CONTACT LIST

for Review of Proposed Grant Funded Projects

Mandatory Contact List: Submission to these 3 agencies is required.

□ DSL □ ODF&W □ DEQ

AGENCY	CONTACT	SPECIAL REQUIREMENTS
Oregon Department of State Lands (DSL)	Chris Stevenson Jurisdiction Coordinator 775 Summer ST NE STE 100 Salem, OR 97301 503-798-7622 chris.stevenson@dsl.oregon.gov	Submit by email Allow 4 weeks for review Only submit projects with ground alteration No resubmittals please Please include the following info: County Latitude/Longitude Township Accurate Site Map Range Tax Lot(s) Section Submit by email
☐ Oregon Dept of Fish & Wildlife (ODF&W)	Land Use & Waterway Alterations Coordinator 4034 Fairview Industrial DR SE Salem, OR 97302 503-949-3796 joy.r.vaughan@odfw.oregon.gov	 Allow 4 weeks for review Joy will forward your review request to the appropriate district biologist.
☐ Dept of Environmental Quality (DEQ) Northwest Region	Melyssa Graeper 4301 3 rd St, Suite 206 Tillamook, OR 97141 503-509-4636 melyssa.graeper@deq.oregon.gov	 Submit by email Allow 4 weeks for review Serving Clatsop, Columbia, Tillamook, Clackamas, Multnomah, and Washington Counties.
Western Region	Mary Camarata 165 E 7 th Ave STE 100 Eugene, OR 97401 541-687-7435 Mary.Camarata@deq.oregon.gov	 Submit by email Allow 4 weeks for review Serving Yamhill, Polk, Marion, Lincoln, Benton, Linn, Lane, Douglas, Coos Curry, Jackson, and Josephine Counties.
Eastern Region	Greg Svelund 475 NE Bellevue DR, #110 Bend, OR 97701 541-633-2008 svelund.greg@deq.state.or.us	 Submit by email Allow 4 weeks for review Serving Crook, Deschutes, Jefferson, Wasco, Hood River, Sherman, Klamath, and Lake Counties.
Eastern Region	Randy Jones 475 NE Bellevue DR, #110 Bend, OR 97701 503-734-4193 jones.randy@deq.state.or.us	 Submit by email Allow 4 weeks for review Serving Baker, Gilliam, Grant, Harney, Malheur, Morrow, Umatilla, Union, Wallowa, and Wheeler Counties.
State Historic Preservation Office (SHPO)	OPRD will submit your Environmental Screening packet to SHPO for you if your project is selected for funding.	In the Attachments section of the online application, please include: • a 7.5 minute USGS topography map, or • a one-square mile map that includes roads or geographical features. • SHPO Submittal Form – Below ground • SHPO Clearance Form – Above Ground

Potential Contact List: Submission to these State agencies is **not** required, but may be prudent for certain projects.

Kristin Ramstad **Oregon State Dept of Forestry** 2600 State Street Salem OR 97310 503-945-7390

Kristin.ramstad@oregon.gov

• Contact if your project would involve the Forest Practice rules relating to forest operations, stream protection, etc.

Jennifer Senner, Grants Officer **Oregon Dept of Energy** 550 Capitol Street, NE Salem, OR 97301 503-378-3767

jennifer.senner@energy.oregon.gov

Janine Belleque Boating Facilities Manager **Oregon State Marine Board** 435 Commercial Street NE Salem OR 97301 503-378-2628 Janine.Belleque@oregon.gov

 Contact if your project is near or at an existing boating access site or if the project creates waterway access.

Susan D. White NEPA Program Coordinator **Oregon Dept of Transportation** 4040 Fairview Industrial DR SE Salem OR 97302 503-986-3519

susan.white@odot.state.or.us

 Contact if your project is near or adjacent to ODOT facilities. Kim Ogren
Water Resource Development
Program Manager
Oregon Water Resources Dept
725 Summer St. NE, Suite A
Salem OR 97301
503-986-0873
kim.l.ogren@oregon.gov

Contact if your project:

- changes or requires new water rights,
- impacts groundwater levels, or
- impacts an Oregon Scenic Waterway.

James Johnson, Land Use & Water Planning Coordinator Natural Resources Division Oregon Dept of Agriculture 635 Capitol Street NE Salem OR 97301-2532 503-986-4706 jjohnson@oda.state.or.us

 Contact if your project is located on lands zoned for exclusive farm use or borders other lands involving farm use. Conversion of agricultural lands and compatibility with area farming operations are other reasons to contact.

Jon Jinings Community Dev. Specialist Oregon Dept of Land Conservation & Development 1011 SW Emkay STE 108 Bend, OR 97702 541-325-6928 jon.jinings@state.or.us

- Contact if a dispute arises between the applicant and Planning Official completing the Land Use Compatibility Statement (LUCS).
- Jon will forward your packet to the appropriate Regional Rep.

Updated 7/20/22 MCowan

TRANSMITTAL MEMO

DATE:		
TO:	(State Natural Resource Agencies)	
FROM:		
SUBJEC	T: Intergovernmental Review of Proposed Projection Assistance is being requested (County Oppor	
1) an 2) a 3) a	l is a copy of: n Environmental Assessment and Checklist, project narrative, project location map, and blank State Agency Review form for the	
(Project	Name)	project,
in (City o	or County)	<u>_</u> .
Brief Nar	rative:	

We would appreciate your review of the project and the accompanying documents, as well as completion and return of the enclosed **State Agency Review form** to our agency. If concerns about this project are noted on the form, we will be in contact with the person signing the form to address those concerns.

Thank you!

INTERGOVERNMENTAL CONSULTATION FORM



A REVIEW OF A PROPOSED OUTDOOR RECREATION PROJECT FOR WHICH STATE GRANT ASSISTANCE HAS BEEN REQUESTED.

	Project Name.
	Applicant Agency:
	Requested Return Date:
ď	o Agency Addressed: If you intend to comment, but cannot respond by the return ate, please notify us immediately. If no response is received by the due date, it will be ssumed that you have no comment and the file will be closed. STATE AGENCY REVIEW AND COMMENT
re [[[[We have no comment. Effects, although measurable, would be acceptable. It has adverse effects. (Explain in Remarks Section.) We are interested, but require more information to evaluate the proposal. (Explain in Remarks Section.)
A	gency:
R	eviewed By: Title:
Ε	mail address: Phone:
R	eturn to: (GRANT APPLICANT - INSERT NAME AND ADDRESS HERE)