



Oregon Recreation Trails Advisory Council

Minutes

- January 18, 2008 Meeting -

Housekeeping

- Attendance:
 - X Bruce Ronning, Chair, Region 2
 - X Chuck Solin, Region 4
 - X Bruce Galloway, Region 5
 - X John Mare', Region 5
 - Terry Wheeler, Region 5
 - Vacant, Region 1
 - Vacant, Region 3
- Chair introduction
- Committee introductions
- Minutes Approval
 - July Minutes
 - Motion by John Mare' to accept with corrections
 - Seconded by Chuck Solin
 - Passed by unanimous vote
 - November Minutes
 - Motion by John Mare' to accept minutes
 - Seconded by Bruce Galloway
 - Passed by unanimous vote

Council Discussion Items

Agenda Item: Centennial Horizon Plan

Presented by: Mark Davidson

(Informational)

OPRD is undergoing a new strategic planning process to replace the 2014 strategic plan. The plan is designed to seek public input on a two year basis. Mark is currently beginning the public process.



Agenda Item: 2008 Strategic Plan
Presented by: ORTAC members

(Action)

The council discussed several issues that needed to be resolved by the action plan. The consensus was to ensure that the strategic plan is aligned with existing plans, such as the 2014 Strategic Plan for OPRD, the 2005 State Trails Plan and the new Centennial Plan being developed.

ORTAC developed the following strategic plan:

ORTAC 2008 Strategic Plan

ORTAC will align its efforts with the Statewide Trails Plan, the Target 2014 plan and the Centennial Horizons Plan.

The 2008 action items listed below (in no order of priority) are selected to support the effort and work of the Oregon Parks and Recreation Department.

Action Items:

- OAR Revisions
- Top 5 Trail Priorities
- Advocacy for Trails
 - OPRD Commission
 - Oregon Legislature
 - Local Governments
 - Land Management Agencies
 - User Groups
- Align ORTAC Trail priorities with the OPRD budget process
- Increase Awareness of ORTAC to citizens of Oregon
 - Local awareness of meetings
 - Place information on web page
 - Get better press releases out that are more salient and identify local project discussion.
 - Local council member assisting in coordinating meeting that is in their area
- Oregon Coast Trail
- Assist in Water Trails policy and designation criteria
- Assist in Scenic Bikeway rule and policy development



- Developing more formal and timely agenda setting process
- Have standing agenda item that seeks input from local citizens on trails of statewide significance
- Ensure local site visits and local projects are part of agenda
 - Priority to potential statewide significant trails
 - RTP grant funded projects

Action: Approval of the 2008 ORTAC Strategic Plan

Motion: Chuck Solin

Seconded: John Mare'

Vote: Passed by unanimous vote.

Agenda Item: Member updates

(Informational)

Presented by: ORTAC members

Chuck Solin:

Chuck has been invited out to discuss trail planning issues in the City of Lowell. The Eugene to PCT is going through this area and would like Chuck's input.

John Mare':

John is eager to get the new Oregon Coast Trail signs constructed and he and his associates will assist his area in putting them in place.

The city of Yachats has a new trail map in publication.

The community of Waldport is developing a water trail with the assistance of several partners and National Park Service. They are developing a water trail brochure to help market the trail.



Bruce Galloway:

Jacksonville is finishing the parks master plan for the 1800 acre Forest Park, just to the west of Jacksonville.

Roxanne Trail is being re-done and is going well.

Rogue Greenway Partnership is coming together well.

The Bear Creek Partnership is being completed for the cost sharing of ongoing maintenance.

The City of Grants Pass is finally getting through some public concerns over a water front trail concept that showed alignment across private property. The concern was that the city would take possession of this land. The City council has adopted new language that clarifies that the trail will be placed on only "approved" sections of public ownership and/or voluntary given easements, etc.

Bruce Ronning:

Trails plan that incorporated ditch roads in Bend is being challenged by land managers. The concern is that easement doesn't include language stating public access.

Bend Metro Parks & Recreation is completing their trails management plan. They have 51 miles of trails on the ground currently.

Madras is completing a trails master plan that will include Willow Creek.

Richard Walkoski:

OPRD just acquired property in the old mill town of Bates in Grant County. There will be the opportunity for trails and maybe some flat water trails as well.

Agenda Item: 2008 ORTAC Schedule

(Action)

Presented by: Rocky Houston

The 2008 ORTAC Schedule was determined to be:



Meeting Date:

May 2 & 3

July 17*, 18 & 19

*OPRD Commission Meeting

October 3 & 4

Meeting Location:

Bandon, OR

Baker City

West Metro Region

Action: Approval of the 2008 ORTAC Schedule

Motion: Chuck Solin

Seconded: John Mare'

Vote: Passed by unanimous vote.

Agenda Item:	Scenic Bikeway Update	(Informational)
Presented by:	Iris Riggs	

The public hearings for the Scenic bikeways OAR are set, the dates and locations are listed bellow. OPRD invites you to attend one of the meetings to provide comments. If you are unable to attend a hearing, you may submit written comments to the Rules Coordinator.

Proposed Adoptions: 736-009-0015

Last Date for Comment: 2-15-08

Summary: This rule will establish criteria and a procedure for the establishment of Oregon Scenic Bikeways. The Oregon Parks and Recreation Department will coordinate the process, hold public hearings and facilitate signing of the Scenic Bikeways.

Date:	Time:	Location:
1-21-08	6-8 p.m.	Central Library, Adams Rm., 205 South Central Ave. Medford, OR
1-23-08	5:30-7:30 p.m.	US Bank Rm. Multnomah Co. Library,



801 SW 10th Ave., Portland, OR

1-30-08	6-8 p.m.	Newport Public Library 35 NW Nye St., Newport, OR
2-4-08	6-8 p.m.	Deshutes Co. Library 601 NW Wall St., Bend, OR

PARKS AND RECREATION DEPARTMENT

DIVISION 9

OREGON RECREATION TRAILS

736-009-0005

Oregon Recreation Trails -- Footpaths Only

The department declares the following Oregon Recreation Trails, as footpaths only, pursuant to the Oregon Recreation Trails System Act, ORS 390.950 - 390.990:

- (1) Saddle Mountain Trail in Saddle Mountain State Park in Clatsop County (from the state park parking lot to the summit of Saddle Mountain, a distance of 3.0 miles).
- (2) Ecola Trail in Ecola State Park (from the state park parking lot at the end of West Point Road near Seaside to the south boundary of Ecola Park in four sections, totaling 8.6 miles).
- (3) Cape Falcon Trail (2.0 miles between Highway 101 and Cape Falcon); Short Sand Creek -- Necarney Creek Loop Trail (0.9 mile between Highway 101 and Short Sands



Beach); and Neahkahnie Mountain Trail (1.0 mile to the summit of Neahkahnie Mountain from its south base in Oswald West State Park, a total distance of 3.9 miles).

(4) Cape Lookout Trail in Cape Lookout State Park (from the picnic area to the tip of Cape Lookout in three sections, totaling 5.6 miles).

(5) Cape Sebastian Oregon Recreation Trail in Cape Sebastian State Park in Curry County (one existing trail approximately two miles in length beginning at the parking area at the southern end of the access road from the Oregon Coast Highway to the southern end of the Cape overlooking Hunter Cove).

(6) Humbug Mountain Oregon Recreation Trail in Humbug Mountain State Park in Curry County (approximately seven miles consisting of two segments of existing trail, one segment of the old coast highway and another segment partly on an old logging road and partly to be constructed).

Stat. Auth.: ORS 390.971(8)

Stats. Implemented: ORS 390.950 - ORS 390.962

Hist.: HC 1286, f. 12-19-72, ef. 1-1-73; 1 OTC 30, f. 7-5-74, ef. 7-25-74

736-009-0010

Oregon Recreation Trails -- Footpath, Bicycle

The department declares the following Oregon Recreation Trails as combination footpath and bicycle only, pursuant to the Recreation Trails System Act, ORS 390.950 to 390.990:

(1) The Forty-Mile Loop Trail in Portland, Gresham, Milwaukie, Troutdale and unincorporated portions of Multnomah County a distance of approximately 140 miles.

(2) The Willow Canyon Trail in Madras and Jefferson County from Buff School to Lake Simtustus a distance of approximately seven miles.

Stat. Auth.: ORS 390.971(8)

Stats. Implemented: ORS 390.950 - ORS 390.962

Hist.: PR 6-1987, f. & ef. 7-8-87; PR 1-1989, f. & cert. ef. 3-1-89

Hist.: PR 6-1987, f. & ef. 7-8-87; PR 1-1989, f. & cert. ef. 3-1-89



736-009-0015

Oregon Recreation Trails – Scenic Bikeways

(1) In order to promote bicycle recreation and the needs of the resident and tourist population of Oregon, and in order to promote public access to, travel within and enjoyment and appreciation of, the open-air, outdoor areas of Oregon the Oregon Parks and Recreation Department will establish criteria for the designation of Scenic Bikeways and an application process to be used by agencies or groups who wish to have a route considered for designation.

(2) Scenic Bikeways may be comprised of recreational trails, designated transportation corridors or a combination thereof, and the criteria for the selection of Scenic Bikeways will be based on the criteria contained in the Oregon Recreation Trails System Act, realizing that this is a case where it may be advisable to locate segments of trails in or near existing rights of way for roads or highways. Criteria established for selection of Scenic Bikeways will be approved by the Oregon Parks and Recreation Department Director.

(3) The goals and objectives of the Scenic Oregon Bikeway Program are to:

(a) Provide safe, recreational, educational and physically varying bicycle opportunities on low-traffic count roads, bicycle lanes and designated bicycle trails for the enjoyment and health of Oregonians and visitors;

(b) Manage Oregon Scenic Bikeways for long-term success;

(c) Preserve and enhance Oregon Scenic Bikeways; and

(d) Provide tourism opportunities along Oregon Scenic Bikeways.

(4) The following processes are intended to accomplish the goals and objectives established in section (3) of this rule:

(a) Create a process and criteria for evaluating, designating and updating Oregon Scenic Bikeways;

(b) Develop management strategies to preserve and enhance Oregon Scenic Bikeways;

(c) Create resource materials for Oregon Scenic Bikeways for public information; and

(d) Generate interest at the local jurisdiction level to create, enhance and publicize local bike loops, trails and recreation opportunities.



Stat. Auth.: [ORS 390.971\(8\)](#)

Stats. Implemented: [ORS 390.956](#), [ORS 390.959](#), [ORS 390.962](#), [ORS 390.968](#), [ORS 390.971](#)

736-009-00XX

Definitions

For purposes of OAR 736-009-0 ___ through 736-009-___, the following definitions shall apply, unless the context requires otherwise:

- (1) "Agriculture/Forestry" means crops, wineries, vineyards, ranches, fisheries, orchards, nurseries, old-growth and reforested lands.
- (2) "Amenities" means potable water, lodging, camping, restrooms, bike shops, equipment storage, restaurants and grocery stores.
- (3) "Committee" means the Scenic Bikeway Committee.
- (4) "Department" means the Oregon Parks and Recreation Department.
- (5) "Landform" means topography that becomes more interesting as it gets steeper or more massive, or more severely sculptured. Outstanding landforms may be monumental or artistic and subtle.
- (6) "Landscape" means a combination of outdoor manmade, natural, and agricultural features within a view shed.
- (7) "Linear Route" means a route that progresses from a starting to an ending point. The beginning and end of a linear route do not meet, but may connect to another route or a destination point.
- (8) "Loop Route": means a route that starts and ends at the same location or connects to another cycling route that returns to the starting point.
- (9) "Natural Features" means non-manmade attractions including geologic formations, wildlife sites, waterfalls, lake basins, old-growth stands, and mountain meadows.
- (10) "Oregon Scenic Bikeway" means a linear route or loop route designated under this division.
- (11) "Path: means a hard paved trail along a road or an independent right-of-way, used by bicyclists, pedestrians, joggers, skaters and other non-motorized travelers.
- (12) "Paved" means a hard surfaces such as Concrete, Asphalt Cement Concrete (A/C) or other stable bituminous surfaces.
- (13) "Proponent" means a group, organization, or individual who is in support of a proposed Oregon Scenic Bikeway.
- (14) "Route" means a combination of streets and paths used by cyclists to travel to destinations or in corridors for transportation or recreation.
- (15) "Scenic" describes an abundance and variety of aesthetically pleasing manmade or natural elements along the route.



(16) "Uniqueness/Scarcity" means the relative scarcity or abundance of a particular unique scenic resource or combination of features within the geographic region.

(17) "Vegetation" means forest, prairies, orchards, active farm cropland and tree farms with a variety of patterns, form and textures created by plant life, and small scale vegetation features that add striking and intriguing detail elements to the landscape.

(18) "Water" means ocean, rivers, lakes, streams, waterfalls, rapids, marshes, estuaries, bays, canals and harbors that add movement or serenity to a scene, the degree to which water dominates the scene.

736-009-00XX

Oregon Scenic Bikeways Committee

(1) The Department Director shall appoint a Scenic Bikeways Committee composed of eleven members to four-year terms. Members may serve two consecutive terms on the Committee. The Committee shall include one representative each from:

(a) Oregon Parks and Recreation Department;

(b) Travel Oregon;

(c) Oregon Department of Transportation;

(d) Federal Lands Manager Representative (U.S. Forest Service or Bureau of Land Management);

(e) Oregon Association of Convention and Visitors Bureaus;

(f) Oregon Recreation Trails Advisory Council;

(g) Oregon Bicycle & Pedestrian Advisory Committee;

(h) Association of Oregon Counties;



- (i) League of Oregon Cities;
- (j) Representative of bicycle advocacy organization
- (k) Citizen Representative

(2) Function of Scenic Bikeways Committee:

(a) The Committee shall meet upon the call of the Director. The Committee will evaluate proposed Scenic Bikeways against the criteria provided in OAR 736-009-00xx..

(b) The Committee shall review Designated Scenic Bike Routes at least once every five years. The Department and Oregon Department of Transportation representatives will complete these inventories for the Committee. If changing conditions warrant, the Committee may recommend that the Department improve, remove, or reroute portions of a route no longer meeting the criteria for Scenic Bikeways.

Stat. Auth.: [ORS 390.971\(8\)](#)

Stats. Implemented: [ORS 390.956](#), [ORS 390.959](#), [ORS 390.962](#), [ORS 390.968](#), [ORS 390.971](#)

736-009-00XX

Establishing Scenic Bikeways

(1) Scenic Bikeways are linear and loop routes that encompass national, statewide, or regional scenic resources. Routes shall meet these general criteria:

(a) Linear routes connect to each other and other designated routes to the extent possible. Linear routes should not be less than 40 miles in length. Route management shall be detailed in the route designation application.

(b) Loop routes encompass regional or local scenic, cultural or historic features. Scenic Bike Loops should be no less than 5 miles. Scenic Bike Loops should return the cyclist back to their originating spot. Scenic Bike Loops may be established as connections to existing linear Oregon Scenic Bikeways or may be established as Oregon Scenic Bikeways in and of themselves.



(2) Scenic Bikeways may be established in the following types of locations:

(a) Over lands owned by the State of Oregon, by the federal government or by any county, municipality or other local governmental body, with the consent of the state agency, federal agency, county, municipality or other local governmental body having jurisdiction over the lands involved; or

(b) Over privately owned lands, in the manner and subject to the limitations provided in ORS 390.950 to 390.989 and 390.995.

(3) Designation Process:

(a) To be considered as a Scenic Oregon Bikeway, a proponent must submit a complete Oregon Scenic Bikeway Application form to the Committee. Local agencies and local citizens may recommend Scenic Bikeways for designation.

(b) The Committee shall conduct a field review of the proposed route and rate the route against established criteria. The field review shall include a review conducted on bicycles.

(c) Based on the application, field review and scoring, the Committee shall determine that the route does or does not qualify as an Oregon Scenic Bikeway. The route must achieve a threshold score according to the established criteria to be recommended for designation as an Oregon Scenic Bikeway.

(d) If the committee does not recommend designating the route as an Oregon Scenic Bikeway, it shall provide comments to the proponent and recommended improvements. The proponent may choose to reapply to the Committee after addressing the recommended improvements.

(e) If a quorum of the committee recommends a route to be designated as an Oregon Scenic Bikeway, the recommendations of the committee shall be forwarded to Oregon Parks & Recreation Department for approval by the Oregon State Parks Commission.

(f) OPRD will coordinate the sign placement and publication of route maps for all routes designated by the Oregon State Parks Commission.

(4) Once a route has been approved in accordance with section (3) of this rule, the department will enter into written cooperative agreements with landowners, federal agencies, other state agencies, local governments, private organizations and individuals



in order to provide for the signing, development, operation, maintenance, location and relocation of the trail.

Stat. Auth.: [ORS 390.971\(8\)](#)

Stats. Implemented: [ORS 390.956](#), [ORS 390.959](#), [ORS 390.962](#), [ORS 390.968](#), [ORS 390.971](#)

Agenda Item:	Water Trails Update	(Informational)
Presented by:	Jan Houck	

Oregon Recreation Trails - Water Trails Program

The Oregon Parks and Recreation Commission asked staff to develop a priority list of rivers that would become state water trails. They also asked staff to develop rules that would define the criteria and process by which a river would be designated a state water trail.

Staff began looking at the rule making proceedings and determined that the Oregon Recreation Trails statute does not refer to water trails. The statute must list water trails in order for administrative rule making to go forward.

In the process of putting together and legislative proposal for including water trails in the Oregon Recreation Trail statute, there was concern about opening the statute up for other changes. OPRD had presented legislative concepts in recent sessions only to have the legislature tighten the reigns on what OPRD could do rather than expand its authorities. With this history, OPRD will not be bringing forth a legislative concept that would include water trails as a component in the Oregon Recreation Trail statute.

Without the ability to designate a water trail an Oregon Recreation Trail we are unable to protect the trail through Goal 5, give it special status in grant requests, or otherwise advertise it as part of a larger system.

OPRD does have the ability to develop policy to guide the development of water trails. Policies can include ORTAC's responsibilities regarding setting the criteria water trails must meet; and, guidance to OPRD staff to work with federal, state and local jurisdictions, non-profits and private citizens to develop guides, websites, signage, etc.



Through policies, we can begin creating a system of water trails that have consistent amenities. In this way, we can set up the water trails for future designation as Oregon Recreation Trails when the timing is right.

Oregon Parks and Recreation Commission September 20, 2007

Background

Over the past several years, the State Land Board has been studying numerous rivers to determine whether they are navigable. If a river is determined to be navigable, Oregon law states that its bed and banks belong to the public. Petitions to determine navigability may be submitted to the State Land Board by the public. Recently, sections of the lower Sandy River as well as the John Day River have been determined to be navigable. An additional study is currently underway on the middle Rogue River and petitions have also been received for several other rivers.

In April 2005, the Attorney General issued an opinion on navigability at the request of the State Land Board. This opinion concluded that the public may use waterways for certain uses under the public trust doctrine regardless of who is the owner of the bed and banks of the stream. In part, the opinion said "A waterway is navigable for public use if it has the capacity, in terms of length, width and depth, to enable boats to make successful progress through its waters...The public may use the land adjacent to a waterway that is navigable for public use as long as the adjacent land is "necessary" to the lawful use of the waterway." However, the issue of ownership can only be settled through a formal navigability determination, either by the State Land Board or a federal court.

Thus, both the landowner and the public, respectively, have rights and responsibilities in the use of the state's waterways. What is lacking is a clear communication of these responsibilities and a process for the state to effectively manage recreational uses on these rivers. Past legislative efforts to put in place a recreational management program on Oregon's rivers and determine ownership have not been successful. There remains a need for the state to have an alternative to the long and costly process of a formal determination of navigability.

Proposal

The Oregon Parks and Recreation Commission shall adopt the planning, development and management of a statewide system of water trails as a goal for the department. This concept will be developed as follows:

Using the Oregon Parks and Recreation Department's (OPRD) 2005-2014 Water Trails Plan as a guide and with the assistance of the Oregon Recreation Trails Advisory Committee and other interested parties, OPRD will establish a public process for developing a network of water trails throughout Oregon patterned after the successful Willamette River Water Trail. OPRD will



develop criteria to determine when a water trail will be officially designated a State Water Trail and be able to display the State Water Trail logo.

- OPRD will work with the public, user groups, landowners, state and federal agencies, and other interested groups, to develop this system of water trails. As a result we will publish maps showing public access points to the river, post signs, and in cooperation with the State Land Board and the State Marine Board will provide public education about landowner and user rights and responsibilities. We will also work with state and local enforcement authorities in developing all enforcement aspects of the plan.
- OPRD will develop a list of planned water trails with the following characteristics (rivers listed here are examples):
 - 1) rivers that have grass-root organizations needing assistance in water trail development,
 - a) Upper Deschutes
 - b) Alsea Bay
 - 2) rivers that have already been determined to be navigable,
 - a) North Santiam
 - b) Lower McKenzie
 - 3) rivers with high public use or where navigability determinations are pending,
 - a) Clackamas
 - b) Rogue
 - 4) rivers with significant public ownership and conflicts with private landowners,
 - a) Grand Ronde
 - b) North Umpqua

Summary

Designating a system of water trails will improve public access to Oregon's rivers and minimize conflicts with local landowners. The process could provide an alternative to a navigability determination by the State Land Board, and could include a "contested case" or "mediated settlement" process to resolve issues arising from disputes, in lieu of more formal navigability determinations. In instances where the determination of who owns the bed and banks of the river needs to be made, the Land Board's process would continue to apply.

Prepared by: Jan Houck



Oregon Parks and Recreation Commission

November 29, 2007

Background:

At the September 2007 commission meeting, staff presented ideas regarding designation of Recreational Water Trails. During the discussion, we determined that designation of water trails could alleviate some of the conflicts and confusion between the recreating public and private landowners along Oregon's popular rivers.

Working with the Department of State Lands to identify waterways that have the best potential for success under the water trail program and using criteria established in the *Oregon Trails 2005-2014: Water Trails Plan*, water trails will be established along specified stretches of the following rivers, identified in priority order.

1. Sandy River
2. Rogue River
3. Clackamas River
4. Grand Ronde River
5. Nehalem River
6. North Umpqua River
7. Remainder to be determined including: Coquille, McKenzie, Coos, Klamath, Snake, North Santiam, Trask, Kilchis, and South Santiam.

Simultaneously, several grass-roots efforts are underway along the following rivers. Because the local effort on these rivers has been successful, OPRD's staffing requirement would be less intensive. For these efforts, OPRD staff will provide technical expertise to assist local projects in achieving official "Oregon Water Trail" designation.

1. Upper Deschutes River
2. Alsea Bay
3. Tillamook Bay
4. Siuslaw River
5. John Day River

Action Requested:

Staff request approval to begin water trail designations along the rivers listed above, in priority order. At current staffing and funding levels, we anticipate completing one water trail each biennium. The water trails being worked at the grass roots level would be completed according to the local processes and timelines.

Prepared by: Jan Houck



OREGON WATER TRAIL DESIGNATION CRITERIA

Ensure that all state designated water trails provide consistent information, quality experiences and meet paddler expectations.

Waterway – a water body accessible by paddle craft with existing, multiple public accesses and opportunities for overnight and day use activities.

Basic Facilities – safe ingresses and egresses, designated and signed parking for vehicles, and sanitation facilities at access points.

Trail Manager – nonprofit, public agency or water trail association responsible for the overall coordination of the management and maintenance of any facilities and website associated with the water trail.

Management Plan – addresses linking public resources, Leave No Trace, general recreational use, public access, private property protection, signage, day use, overnight and restroom facilities, overall issues; identifies the Trail Manager and Trail Partners, facility inventory and future needs by responsible Partner, potential funding sources.

Water Trail Guide – published, water proof, water trail guide that includes standard information requirements (river miles, Leave No Trace, public access, navigational hazards, interpretive information, emergency contact information, and river etiquette).

Water Trail Web Site – electronic access to the published guide and management plan, manager contact information, day and overnight route suggestions, navigation warnings, and a link to the state trails website.

Local Government Support – letters expressing support of the water trail management plan.



OPRD WILL ESTABLISH A PUBLIC PROCESS FOR DEVELOPING A NETWORK OF WATER TRAILS THROUGHOUT OREGON

Phase I – Introduction of the Water Trail Concept

Water Trail Length – select a potential water body that is accessible by paddle craft.

Partner Identification – invite the public, user groups, interested parties, landowners, local, state and federal agencies to discuss the development of a water trail and associated management plan. Identify who should be at the table that is not; who is at the table that does not have an interest.

Land Ownership – map the ownership of the lands adjacent to the water trail; identify existing public accesses, existing amenities, navigational hazards and private property boundaries.

Issue Identification – start list of issues such as trespass, litter, camping, sanitation, overnight parking, etc.

Phase II – Development of the Water Trail

Water Trail Length – determine the beginning and ending river miles of the water trail. Identify appropriate day and overnight routes and navigation hazards.

Links to Upland Resources – identify terrestrial trails, local lodging and dining facilities, interpretive areas and other areas of general interest accessible from the water trail.

Trail Manager – work with the Partners to select the nonprofit, public agency or water trail association that will be responsible for the overall coordination of the management and maintenance of any facilities and website associated with the water trail.

Water Trail Guide – with the assistance of the Partners, Trail Manager solicits vendors to design and print the guide. Identify a sub-group of the Partners to begin drafting the interpretive and informational text.

Website – with the assistance of the Partners, Trail Manager begins development of the website.



Management Plan – begin the development of a management plan that identifies the Trail Manager and Trail Partners, facility inventory and future needs by responsible Partner, potential funding sources. This plan will address linking public resources, Leave No Trace, general recreational use, public access, private property protection, signage, day use, overnight and restroom facilities, and other overall issues.

Phase III – Dedication of the Water Trail

Water Trail Guide – publication is ready for public release.

Website – water trail guide is available electronically. The entire guide or portions thereof will be accessible. Contact information, navigation hazards, and links to other trail websites will be available.

Management Plan – this plan will be finalized and presented to local governments for their approval. Local Government approval does not require adoption or ordinance.

Phase IV – Ongoing Coordination

OPRD – will organize annual meetings of the Partners to identify accomplishments, issues, needs and funding sources.

Trail Manager – responsible for the overall coordination of the management and maintenance of any facilities and website associated with the water trail.

Agenda Item:	Designated State Trails	(Action)
Presented by:	Rocky Houston	

Rocky had begun investigating the Designated State Trails process about 18 months ago. This has resulted in identifying that the current statute and administrative rule does not clarify the criteria used to establish designated state trails. In addition, the process requires an administrative rule change to add a trail to the designated state trails list. His summation is that the process is too cumbersome, resulting in a lack of designated state trails in Oregon.

ORTAC indicated at the October 2006 meeting that they would like to consider developing a new policy and/or rule change for designating state trails. At the February



2007 meeting, several options were presented and ORTAC requested that I begin developing criteria to establish Designated State Trails. This will then be followed up with potential administrative rule and statute changes in order to put this process in place.

Rocky has developed two draft levels of designated state trails. This is consistent with how I interpret the goals of designated state trails, to show case Oregon's best trails and to preserve trails as a recreational resource for current and future citizens of Oregon. These categories are also consistent with the trails already identified as designated state trails.

First, the user type would not be the deciding factor classifying designated trails. The user type would be a secondary attribute of the trail. This would reduce duplication and capture the essence that who uses the trail is less important that there is a trail to use.

The two categories would be: Oregon Scenic Trails and Oregon Recreation Trails.

The Oregon Scenic Trail meets the following definition:

Oregon Scenic Trails are to be very special trails. Consistent with the National Scenic Trail definitions, Oregon Scenic Trails will be so located as to provide for maximum outdoor recreation potential and for the conservation and enjoyment of state or national significant scenic, historic, natural, and cultural qualities of the area through which such trails may pass. A standard for excellence in the routing, construction, maintenance, and marking consistent with each trail's character and purpose should distinguish all Oregon Scenic Trails. Each should stand out in its own right as a recreation resource of superlative quality, of physical challenge and scenic splendors.

Examples of this trail would include:

- Oregon Coast Trail
- Willamette River Water Trail
- North Umpqua Trail

The Oregon Recreation Trail meets the following definition:

Oregon Recreation Trails are to be trails of regional or local significance. Consistent with Oregon Scenic Trails, the trails will maximize outdoor recreation potential and the conservation and enjoyment of local scenic, historical and natural qualities of the areas



through which such trails may pass. A standard for connectivity and linking multiple recreation sites together will be weighted to enhance the implementation of Oregon's Trail Plan. Trails that have minimal connectivity will require unique or locally significant scenic, historical or natural qualities.

Examples of this trail include:

- 40 mile Loop Trail
- Bear Creek Greenway
- Deschutes River Trail
- Willow Creek Trail

All Designated Oregon Trails will use the following criteria:

- The trail must be open to public use and be designed, constructed, and maintained according to best management practices, in keeping with the use anticipated.
- The trail must have a trails plan or other comprehensive planning document and a trails maintenance plan.
- The trail is in compliance with applicable land use plans and environmental laws.
- The trail will be open for public use for at least 10 consecutive years after designation.
- Designation must be supported by the landowner(s), public or private, whose property the trail crosses and the recreating public in the vicinity.

Proposed Designation Process:

* Note this proposed process may require Administrative Rule and/or Statute changes before they could be put in place.

1. Applicant reviews Designated State Trails Manual and submit's a letter of intent to the State Trails Coordinator. The letter of intent will serve as an informational item only and will not be mandatory, but highly recommended.

- State Trails Coordinator will provide information to applicant about the process, eligible trails and be available for technical assistance through their process.
 - State Trails Coordinator would provide on the ground review of trail with optional ORTAC member assistance.
- Pre-review process by ORTAC prior to formal process to determine eligibility, etc.



- Require presentation by applicant or State Trails Coordinator at ORTAC meeting
2. Upon Pre-review approval by ORTAC, Applicant will follow the process identified in the manual, including:
 - Complete Application found in manual.
 - Provide Trail Map and GIS information to OPRD.
 - Consistent with ORS 390.965, Applicants will provide proof of public meetings/hearings on the proposed designation of the trail.
 - Provide a copy of the trail plan or other comprehensive plan for the trail
 - Provide a copy of the trail maintenance plan.
 - Provide signed copy(s) of the land manager approval form
 - Provide signed copy(s) of the commitment for public access/maintenance for 10 yrs form.
 3. Formal Presentation to ORTAC by applicant.
 - If approved by ORTAC, trail will be dedicated on State Trails Day by ORTAC member or State Trails Coordinator.
 - If not approved by ORTAC, applicant will receive documentation supporting ORTAC's decision and be provided conditions to meet prior to re-review by ORTAC.

Action Requested: ORTAC members to review proposed definitions and process and provide input to State Trails Coordinator

Action Taken: ORTAC members recommended that OPRD begin drafting new OAR for ORTAC to review and the next meeting.

Agenda Item:	Other Business	(Action)
Presented by:	ORTAC members	

ORTAC would like to have information on the new member applications and provide feedback to OPRD. Rocky will provide members with information and schedule a tele-conference to gather feedback from ORTAC members.

ORTAC would like a new member orientation be developed to assist the new members in bringing them up to speed and provide necessary new committee member documents, etc.



Meeting Adjourned at 5:30 PM

Motion by Chuck Solin.
Seconded by John Mare'
Passed by unanimous vote.