# Department of Administrative Services





Chief Financial Office, Capital Finance Section

# Lottery Revenue Bonds

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## Legal Authority



- Oregon Constitution, Article XV, Section 4
- Oregon Revised Statutes (ORS) 286A.560 286A.585
- Oregon Administrative Rules 122-075-0100 through 122-075-0160

## Allowable Uses

Same Purposes as Operation of State Lottery



- Creating Jobs
- Furthering Economic Development
- Financing Public Education
- Restoring and Protecting Oregon Parks, Beaches, Watersheds, and Native Fish and Wildlife

## Legislation



- Authorizing Legislation
  - Contains findings that the project or program funded is a lawful use of lottery revenues
  - Includes a specific project or program description detailing the legislative intent for the proceeds

## Tax-Exempt Bonds



Whenever possible, the Department of Administrative Services elects to issue tax-exempt bonds to minimize the costs of borrowing.

In general, tax-exempt bonds can only be used for "capital expenditures" for federal income tax purposes within the meaning of Section 1.150-1(b) of the IRS Tax Code.

## Pre-Issuance Due Diligence



- Questions
  - Will grantees spend their own funds prior to bond sale?
    - Declaration of Intent
  - Will funds be spent within three years of bond issuance?
  - Does the project or program align with legislative intent?
- Tax-Exempt Restrictions
  - All grant agreements must be reviewed by both DOJ and Bond Counsel
    - Some tax-exempt restrictions that need to be included in the grant agreement:
      - No more than 5% of the project to be used for private use
      - Prior DAS approval required to sell, transfer, encumber, lease or dispose of property paid for with lottery bond proceeds
      - Prior DAS approval required for repayment of interim financings

## Eligible vs Non-Eligible Expenses



#### Eligible Expenses

- Acquisition Costs
  - Leasehold Improvements
  - Land and Land Improvements
  - Buildings
  - Machinery and Equipment
  - Furniture and Fixtures
  - Transaction Costs
- Direct Construction Costs (including improvement and rehabilitation)
  - Material Costs
  - Labor Costs

#### Non-Eligible Expenses

- Pre-Acquisition Costs (to determine which property to purchase)
- Certain Construction Costs
  - Research and experimental, certain taxes, strike expenses, warranty and product liability costs, unsuccessful bidding expenses, and deductible service costs
- Pollution Remediation
  - Unless <u>required</u> to complete a larger, capital project
- Related Party Costs
- Repair/Maintenance Costs
- Indirect/Administrative Costs
- Operational Costs

## Expenditure Timeframe



- Expenses must be reimbursed within 18 Months of:
  - Original expense being paid; or
  - Date project was placed in service, whichever is later.
- Expenses paid prior to bond issuance must be reimbursed within three years of when the expenditure was paid

## Post Issuance Compliance



### OWEB Responsibilities

- Ensure expenditure of funds within three years
- Ensure proceeds are expended only on eligible expenses
- Provide completion certificate
- Retain records as required (usually 23 years)
- Pay annual bond-related fees (~\$3,000/year)
- Comply with DAS requests for information

# Questions?

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