



**OREGON WATER RESOURCES DEPARTMENT
WATER SUPPLY DEVELOPMENT ACCOUNT
LOAN AND GRANT APPLICATION**

I. Project Information

Project Name: City of Adrian, OR: Water System Improvements

Type of Project: Type A (Increase domestic water system efficiency), Type C (Improve domestic water quality from a newly developed water source), and Type D (Create and expand domestic water conveyance system in connection with a newly developed water source). Check box if project type includes storage

Funding Request Type: Loan Grant

Funding Amount Requested: \$ 1,029,600 Total cost of project: \$ \$1,372,800

Note: Grant funding requests must demonstrate cost match of at least 25% of total project cost. This may include in-kind.

II. Applicant Information

Principal Contact: Justin Walker	Fiscal Officer: City of Adrian, Shawn Snyder
Address: <u>131 SW 5th Avenue</u>	Address: <u>503 First St (P.O. Box 226)</u>
<u>Meridian, ID 83642</u>	<u>Adrian, OR 97901</u>
Phone: <u>(208) 288-1992</u> Fax: <u>(208) 288-1999</u>	Phone: <u>541-372-2179</u> Fax:
Email: <u>jwalker@Kellerassociates.com</u>	Email: <u>cityofadrian@hotmail.com</u>

Involved Landowner 1: Dehoog Properties LLC	Involved Landowner 2: N/A
Address: <u>31156 Marker Rd</u>	Address:
<u>Parma, ID 83660</u>	
Phone: Fax:	Phone: Fax:
Email:	Email:

**Please include a supplementary document that lists all additional involved landowners if applicable.*

Certification:

I certify that this application is a true and accurate representation of the proposed project work and that I am authorized to sign as the Applicant or Co-Applicant. By the following signature, the Applicant certifies that they are aware of the requirements of an Oregon Water Resources Department funding award and are prepared to implement the project if awarded.

Applicant Signature: Shawn Snyder Date: 1-19-2016

Print Name: SHAWN SNYDER Title/Organization: City of Adrian
CITY RECORDER

III. Project Summary

Please provide a description of the need, purpose and nature of the project. Include what the applicant intends to complete and how the applicant intends to proceed.

The City of Adrian's (City) water system is comprised of 3 groundwater wells (Wells 2, 3, and 4. Well 1 has been abandoned), 3.1 miles of water mains, and 105 service connections. The three existing wells are experiencing significant drawdown and declining pumping capacity, and they are not able to meet peak summer demands. The City also suffers from poor water quality and aging infrastructure.

The City contracted with Keller Associates to complete the 2013 Water Master Plan which identified several priority improvement projects required to keep the water system in regulatory compliance, and improve system operation and water quality. Several of these projects (referred to as "Water System Improvements") identified the need for an additional potable water source capable of meeting the City's current and future demands, and the need for treatment facilities associated with the new potable water source to remove arsenic and other water quality contaminants.

In 2014 the City drilled a new well (Well 6) approximately 1 mile west of town, which has sufficient capacity to meet the City's demands for the 20 year demand projections identified in the 2013 Water Master Plan. However, Well 6 has very poor water quality. This well has high levels of arsenic, and border-line high levels of uranium and nitrate. In August of 2015, the City and Keller Associates completed a pilot test that proved coagulation, pressure filtration, and adsorption is an effective treatment technology to bring the water from this new well into State and Federal water quality standards. The December 2015 Preliminary Engineering Report (PRE) explains in greater detail how this specific treatment alternative functions, and how it was selected. The Water System Improvements are estimated to cost between \$1.5 and \$2.3 million.

The Water System Improvements Project is critical to future sustainability of the City of Adrian and has several economic, environmental, and social/cultural benefits to the City, its residence, and State of Oregon.

Specifically, the Water System Improvements project includes:

- Extending electrical services to Well 6*
- Installing a submersible pump/motor in Well 6*
- Constructing approximately 3,000 feet of 6-inch water transmission pipeline from Well 6 to the existing 6-inch water main on Emerald Slope Road*
- Constructing a new groundwater treatment facility (WTP) which will include coagulation, pressure filtration, and adsorption*

The City has been proceeding with this project for several years. Most recently the City has completed the 2013 Water Master Plan and the 2015 Preliminary Engineering Report using existing funds. The City also plans on using existing funds to cover the design of this project. Funds from this grant will be used to construct the project.

See attached 2013 Water Master Plan (Attachment 1) and 2015 Preliminary Engineering Report (Attachment 2) for greater detail on the need for this project.

IV. Project Specifics

Instructions: Answer all questions in this section by typing the answer below the question, using additional space as needed.

- 1. Describe how the project will provide public benefits in each of the three public benefit categories.** Project applications will be scored and ranked based on the economic, environmental and social/cultural public benefits identified below. Describe the conditions prior to and after project implementation to demonstrate changes resulting from the project. Descriptions should be quantitative when possible. Information provided must be sufficient to allow evaluation of the public benefits of the project. **Please see the Public Benefit and Evaluation Guidance document for a description of how public benefits will be evaluated.** Applications that do not demonstrate public benefit in each of the three categories (economic, environmental, social/cultural) will be deemed incomplete. Leave blank any categories that are not applicable to project.

Economic Benefits ORS 541.673(2)

(a) Job creation or retention:

By connecting Well 6 to the existing water system and constructing a new water treatment facility, more complex treatment technologies will be introduced into the City's water system than what is currently in place. These technologies will require a more sophisticated and qualified water systems operator. The City's current system operator is not qualified to operate these new technologies, and desires to retire. This project will create a new, higher paying job. With improved water quality, restaurants and food service businesses will have more satisfied customers that will return more frequently, or other restaurants may open in the city which will create more jobs. This project will also improve the chances of businesses staying in the area and retaining jobs. Available fire flow will improve as well, resulting in reduced insurance costs for residents and businesses which leads to job creation and retention. The construction of this project will also create several temporary jobs for construction workers which will also increase economic activity generally in the area. Not implementing this project could result in an overall loss of jobs due to residents and businesses moving to other communities or cities with better water quality.

In addition, the City of Adrian has struggled with poor water quality for more than 20 years. The City's existing water supply has very poor taste, odor, and discoloration which cause staining in clothes among other problems. Local businesses such as the Mirage Restaurant have stated that the taste, odor, and color problems in the existing water are costly to deal with and trigger complaints from customers which impact their business. It is reasonable to believe that improved water quality will reduce costs and improve business for the Mirage and other restaurant-type businesses.

(b) Increases in economic activity:

With the addition of Well 6 to the City's water system, the City's water production will increase, and water quality will greatly improve. These improvements will make Adrian a more attractive location for both residential and commercial development, thus benefiting economic activity within the City.

Specifically, the City has limited available fire protection which increases insurance rates for homes and businesses. The water system project will improve fire protection and increase water supply for new homes and businesses.

(c) Increases in efficiency or innovation:

Connecting Well 6 and constructing a new water treatment facility includes several efficient technologies and concepts that bring value to the City and others. Currently the City spends approximately \$3,000 to \$5,000/year on chemicals to treat water from their three existing wells. It is estimated that the City would spend only \$2,000/year on chemicals to treat the water from Well 6, saving the City money and using less chemicals in the drinking water. Well 6 is located on a hill west of town. The location of the new well only requires a 5 hp pump, whereas the existing wells are equipped with older 10 hp pumps. The operation of the new well with a smaller and

more efficient pump will result in energy cost savings to the City. In addition, the existing pumps use excessive energy because the groundwater levels and well yields are declining. This condition causes severe draw-down when the pumps are running which uses more power and reduces pump capacity. The new well pump will not have this problem which will also save considerable money.

This project also incorporates several innovative design concepts. One of these concepts is that a portion of the filtered water will be directed through a polishing step consisting of an adsorptive media coated with lanthanum hydroxide to further reduce arsenic, and possibly some uranium concentrations. After passing through the polishing step the polished water will be blended back with the filtered water to improve the overall finished water quality. Also, the design of this project combines two, and possibly three in the future, treatment technologies that have proven effective in treating water with arsenic and uranium contaminated water. Communities and cities with similar water quality problems will benefit from this project which can be a model in treating water with arsenic and uranium contamination.

The project will utilize more than a ½ mile of existing 6-inch water main to convey water from the new Well 6 to the treatment system which will save approximately \$200,000.

(d) Enhancement of infrastructure, farmland, public resource lands, industrial lands, commercial lands or lands having other key uses:

The new Well 6 and water treatment facility will greatly improve water availability as well as quality. This will make the City more attractive to businesses and residence resulting in an increase in property value. Part of the Water System Improvements Project also includes constructing a new sewer mainline from the water treatment plant to the existing sewer main at the end of Washington St. This sewer main is for disposing of backwash water from the filters at the water treatment plant. The new sewer main will pass along the south alignment of Well Rd, where sewer service is not currently available. The value of the property adjacent to this portion of the new sewer main will greatly increase, because it will have sewer and water utilities readily available for development.

In addition, as stated earlier, the current water system does not provide adequate fire protection which limits the potential for industrial and commercial development inside the City. This project will improve available fire protection as well as improve system reliability.

Lastly, the new water treatment facilities will be sited on an existing well site owned by the City of Adrian. Consequently, no new prime farmland or agricultural lands will be disturbed with this project.

(e) Enhanced economic value associated with tourism or recreational or commercial fishing, with fisheries involving native fish of cultural significance to Indian tribes or with other economic values resulting from restoring or protecting water instream:

Backwash from the new water treatment plant will be sent to the City's wastewater lagoons. Currently, the liner in Cell #2 of the City's wastewater evaporation lagoons has been damaged from root intrusion. The lagoons are within 300 feet of the Snake River which is a critical water of the United States for many beneficial and protected uses. Damages in the lagoon liner pose a serious risk to the Snake River. As mentioned in the preliminary engineering report, this project will restore the integrity of the liner in Cell B before the new water treatment plant is operational and in turn protect the waters of the Snake River, recreation, and fishing. Protecting the Snake River's waters adjacent to the City will help protect the economic benefit that recreation, tourism, and fishing bring to the City.

(f) Increases in irrigated land for agriculture:

This project will not result in an increase of irrigated acres.

Environmental Benefits ORS 541.673(3)

(a) A measurable improvement in protected streamflows that accomplishes one or more of the following:

- (A) Supports the natural hydrograph;
- (B) Improves floodplain function;

- (C) Supports state- or federally-listed sensitive, threatened or endangered fish species;
- (D) Supports native fish species of cultural importance to Indian tribes; or
- (E) Supports riparian habitat important for wildlife:

This project will not result in a measurable improvement to protected streamflow.

- (b) A measurable improvement in groundwater levels that enhances environmental conditions in groundwater restricted areas or other areas:

Adrian's current primary wells used for drinking water are located on the west edge of town. Frequently, the draw-down in the aquifer from using these wells has negatively impacted the production of other City's wells and nearby private wells. The Water System Improvements Project will switch Adrian's primary well to Well 6 located 1 mile west of town. Well 6 is not anticipated to negatively impact existing wells. Also, there are less private wells near Well 6 that will be affected. Adrian is located within the Northern Malheur County Groundwater Management Area. Other groundwater users near Wells 2, 3 and 4, especially in or directly adjacent to the City, should see an improvement in aquifer groundwater levels.

- (c) A measurable improvement in the quality of surface water or groundwater:

This project will dramatically improve the water quality consumed by the residents of Adrian. As stated in previous sections, the existing wells are plagued with elevated levels of hydrogen sulfide, iron, manganese, methane gas, and other contaminants. The water system project will produce high-quality water that meets primary and secondary water standards for the public. In addition as stated above, repairs to the existing wastewater lagoon liner will protect the groundwater quality and the surface water quality of the Snake River.

- (d) Water conservation:

This project does not result in a water conservation benefit.

- (e) Increased ecosystem resiliency to climate change impacts:

This project does not result in an improvement to the ecosystem to resist climate change.

- (f) Improvements that address one or more limiting ecological factors in the project watershed:

This project does not address limiting ecological factors within the project watershed.

Social/Cultural Benefits ORS 541.673(4)

- (a) The promotion of public health and safety and of local food systems:

One of the main purposes of this project is to improve the drinking water quality to the citizens of Adrian. Currently the residents of Adrian suffer with poor water quality with high concentrations of arsenic and uranium, and their only alternative is to bare the extra expense of purchasing filtered, or bottled water. The residents, and visitors, of the City will see immediate benefits (both in dollars saved and quality of life) from the completion of this project. This project will equally benefit all residents. If new Well 6 is added to the City's water system with its high levels of arsenic and uranium without being treated the residents of Adrian would face many health risks. High levels of arsenic in drinking water leads to skin problems, skin cancer, bladder cancer, kidney diseases, lung diseases, high blood pressure, and possibly diabetes. High levels of Uranium can also affect the kidneys over time.

- (b) A measurable improvement in conditions for members of minority or low-income communities, economically distressed rural communities, tribal communities or other communities traditionally underrepresented in public processes:

Funding the Water System Improvements Project will also bring benefits to Oregon's disadvantaged citizens in Adrian. The average annual income in the City of Adrian is only \$41,000. The current average monthly water bill for residents is \$35. If the City is required to pay the entire cost of the Water System Improvements Project with

loan funds, it is expected that the average monthly water bill would more than double to at least \$84. This would place an unequal financial burden on this low-income community.

(c) The promotion of recreation and scenic values:

The City of Adrian is located adjacent to the Owyhee River, Snake River, and Owyhee Mountains which are very well know recreational areas. Many people pass through the City on their way to and from recreating. The addition of Well 6 and a water treatment facility to the City's water system will dramatically improve taste, odor, and water quality in the City which will increase tourism and recreation in the area.

(d) Contribution to the body of scientific data publicly available in this state:

The Water System Improvements Project has already benefited the scientific community by making several new data sets available to the public including several raw water quality samples from Well 6 located west of town, two pilot tests that demonstrate the successful arsenic removal from water in Well 6, and well completion and well log reports for Well 6. Furthermore, the new project improvements will include telemetry and programmable logic output that provides real-time operational and water quality data. It will also contain equipment that will be maintained and calibrated on a regular basis. This information will be submitted to the state and made available to the public.

(e) The promotion of state or local priorities, including but not limited to the restoration and protection of native fish species of cultural significance to Indian tribes:

This project will solve water supply and quality problems that have plagued the City for more than 20 years. This project will also address local fire authority goals.

(f) The promotion of collaborative basin planning efforts, including but not limited to efforts under Oregon's Integrated Water Resources Strategy:

The City of Adrian has been working on this project for more than 20 years. It has retained public support for this entire period in spite of setbacks and obstacles along the way. Both the residential and business community see this project as vital to the community's future.

2. Identify Project Location.

(a) Attach map of project implementation area if appropriate. List map(s) in this space and attach to application. See Attachment 3.

(b) Township	Range	Section	Quarter-Quarter Section
T21S	R46E	14	NWSW SWSW
		15	NWSW NESW NWSE SWSE

(c) Tax Lot Number(s)

21S46E1500700 (Well 6)

21S46E1401800 (Water Treatment Facility)

(d) Latitude/Longitude

43.743491 / -117.091872 (Location of Well #6)

43.738236 / -117.060431 (Location of Water Treatment Facility)

(e) County

Malheur County

(f) Watershed

This project is located in the South Boise Drain-Snake River Watershed, which is part of the North Alkali Creek-Snake River Watershed, which is part of the Middle Snake-Succor Watershed.

(g) River/Stream Mile (where applicable)

N/A

3. (a) Will the project result in a physical change on private land? Yes No

If yes, attach evidence that landowners are aware of and agree to the proposal. List attachments below.
See the Municipal Well Easement in Appendix D of the 2015 Preliminary Engineering Report (Attachment 2).

(b) Will the project result in monitoring on private land? Yes No

If yes, attach evidence that landowners agree to the proposal and are aware that monitoring information is public record. List attachments below.
See the Municipal Well Easement in Appendix D of the 2015 Preliminary Engineering Report (Attachment 2).

4. Provide a project schedule, including beginning and completion dates. Use the following table as a guide. Attach a separate sheet to application if needed.

Estimated Project Duration: January 6, 2016 to 12/31/2017

Place an "X" in the appropriate column to indicate when each Key Task of the project will take place.

Project Key Tasks	2016				2017				20 & Beyond
	1 st Qtr	2 nd Qtr	3 rd Qtr	4 th Qtr	1 st Qtr	2 nd Qtr	3 rd Qtr	4 th Qtr	
<i>Obtain funding for Construction</i>	X	X							
<i>Final Design</i>	X	X	X	X					
<i>Permitting, Legal, and Bidding for Construction</i>				X	X				
<i>Transmission Line Construction</i>						X			
<i>Well 6 Upgrade Construction</i>							X	X	
<i>Water Treatment Facility Construction</i>							X	X	
<i>Project Close-out</i>								X	

5. Describe any conditions that may affect the completion of the project.

Obtain sufficient funding for construction of project.

The City's intent is to complete final design services beginning in February or March of 2016 and would like to count these efforts towards their 25% cost match (see VII Section C).

6. Attach a completed feasibility analysis if one has been completed.

See the 2015 Preliminary Engineering Report (Attachment 2).

7. Provide suggestions for interim and long-term project performance benchmarks.

Target 100 gpm of pumping capacity from Well 6.

Water quality that meets EPA requirements (Arsenic < 10 ppm; and Uranium < 30 ppm).

8. Provide letters of support for the proposed project (list in this space and attach to application).

Tammy Cleaver at T.L.C. Beauty & Barber, Kathleen Lea at the Mirage Restaurant, and Gene Mills at the Adrian School District have written letters in support of this project. See Attachment 7.

9. Describe partnerships and collaborative efforts associated with the project.

The City has been working on this project for 20 years. A local drilling company donated time and equipment to advance this project. Local land owner provided the City an easement for new Well 6.

10. Consultations/communications with affected Indian tribes and with the Legislative Commission on Indian Services regarding the project.

Has the Legislative Commission on Indian Services been contacted to identify tribes affected by the project?

Yes No

Please provide correspondence as an attachment to this application.

See Attachment 4.

Has there been consultation/communications with affected Indian tribes?

Yes No

Please provide a description of consultation/communication that occurred and attach documents to this application if applicable.

N/A

11. Provide a description of:

(a) Required local, state and/or federal [permits](#) and/or authorizations for project implementation that have been secured to date. Please attach secured permits/authorizations to the application.

-Well Drillers Permit

-Water Rights (see Attachment 6)

-Easements for Well 6 and transmission pipelines (see Appendix D of the Preliminary Engineering Report (Attachment 2)).

(b) Required local, state and/or federal permits and/or authorizations that will be secured in the future to implement the project. Describe efforts to date in securing these permits and/or authorizations.

-DEQ and OHA approval of construction plans.

-Canal crossing permit for waterline.

12. Provide any additional supplemental materials to demonstrate ability to implement the project. Examples include project plans and specifications, engineering details and [water availability analysis](#). List documents in this space and attach to application.

See attached 2015 Preliminary Engineering Report (Attachment 2).

V. Storage Project Requirements (if not a storage project continue to Section VI)

For any storage project please contact Water Resources Grant Administrator, Jon Unger, at (503) 986-0869 prior to completing the application.

13. Storage Project Type: Above Ground Below Ground

14. If above-ground storage, would the proposed storage project be located in-channel?

Yes No N/A

15. Identify the capacity in acre-feet of the proposed storage project.

16. Has a water right application been filed for the proposed storage project?

Application not yet made.

Water right application made; permit not yet issued Application #

Permit issued. Application # Permit #

For Questions 17 & 18 answer the following:

(a) Does the proposed storage project impound surface water on a perennial stream?

Yes No Uncertain

(b) Does the proposed storage project divert water from a stream that supports state- or federally-listed sensitive, threatened or endangered fish species?

Yes No Uncertain

(c) Does the proposed storage project divert more than 500 acre-feet of water annually?

Yes No

17. Water Dedicated Instream N/A

For above ground storage projects seeking grant funding: If you answered “yes” to any of the questions posed in a-c above a minimum volume of water equal to at least 25% of the stored water must be dedicated to instream use.

Identify percentage of stored water to be dedicated to instream use.

%

Note: Any storage project dedicating 25% of stored water to instream use will automatically receive a median score in the environmental public benefit category with the opportunity to demonstrate additional environmental benefit to increase the score.

18. Seasonally Varying Flow Prescription

For all storage projects: If you answered “yes” to any of the questions posed in a-c above the project will need a **Seasonally Varying Flow (SVF) Prescription**, determining the duration, timing, frequency and volume of flows (including ecological baseflow), necessary for protection and maintenance of biological, ecological, and physical functions outside of the official irrigation season. The initial step in defining the SVF for the project is to schedule an SVF meeting with OWRD. For assistance and more information please contact Water Resources Grant Administrator Jon Unger at (503) 986-0869.

Identify whether the storage project will need a Seasonally Varying Flow Prescription.

Yes No Uncertain

VI. Environmental Public Benefit for Conservation Projects Dedicating Water Instream (if not a conservation project continue to Section VII)

19. Identify percentage of conserved water to be dedicated to instream use. N/A

%

Note: Any project that conserves water and dedicates at least 25% of the conserved water quantity to instream use will automatically receive a median score in the environmental public benefit category with the opportunity to demonstrate additional environmental benefit to increase the score. Water dedicated to instream use must be permanently placed instream and protected by the Oregon Water Resources Department.

VII. Financial Information

For Loan Applicants – Since loan applications do not require cost match, loan applicants who do not offer a cost match need not complete Section A and can disregard the match funding columns in Sections B and C. Budget and costs of key tasks must be identified in sections B & C. Loan applicants will be required to provide additional financial information related to their ability to repay the loan. This

request for information will take place after the scoring and ranking process for those projects that are recommended for funding.

For Grant Applicants – Complete Sections A, B and C.

Section A – Cost Match Information

Applicants must demonstrate a minimum 25% funding match based on the total project cost. The match may include: a) applicant funds or secured funding commitment from other sources; b) pending funding commitment from other sources; and/or c) the value of in-kind labor, equipment rental, and materials essential to the project. For secured funding, the applicant must attach a funding award letter from the match funding source that specifically mentions the dollar amount shown in the “Amount/Dollar Value” column. For pending resources, documentation showing a request for the matching funds must accompany the application. Funds expended prior to grant agreement are not reimbursable nor do they qualify for cost match without prior authorization by the Department.

In the Type column below matching funds may include:	In the Status column below matching funds may have the following status:
<ul style="list-style-type: none"> • Cash - Cash is direct expenditures made in support of the feasibility study by the applicant or partner*. 	<ul style="list-style-type: none"> • Secured - Funding commitments already secured from other sources.
<ul style="list-style-type: none"> • In-Kind - The value of in-kind labor, equipment rental and materials essential to the feasibility study provided by the applicant or partner. 	<ul style="list-style-type: none"> • Pending - Pending commitments of funding from other sources. In such instances, Department funding will not be released prior to securing a commitment of the funds from other sources. Pending commitments of the funding must be secured within 12 months from the date of the award.

* “Partner” means a non-governmental or governmental person or entity that has committed funding, expertise, materials, labor, or other assistance to a proposed project planning study. OAR 690-600-0010.

Match Funding Source (if in-kind, briefly describe the nature of the contribution)	Type (✓ One)	Status (✓ One)	Amount/ Dollar Value	Date Match Funds Available (Month/Year)
<p><i>The City has a One-Stop Funding Meeting scheduled with Infrastructure Finance Authority (IFA) on Feb. 8, 2016 to secure other funds for design/construction.</i></p> <p><i>Specifically the City will be pursuing the following funding sources:</i></p> <ul style="list-style-type: none"> -Economic Development Administration (EDA) -U.S. Department of Agriculture, Rural Utilities Services (SDA-RUS), Water and Wastewater Loans and Grants -Direct State Loans, Revenue Bonds, and General Obligation Bonds <p><i>And the following funding programs from the Oregon Infrastructure Finance Authority (IFA):</i></p> <ul style="list-style-type: none"> -Water/Wastewater Financing Program -Special Public Works Fund -Community Development Block Grant (CDBG) -Safe Drinking Water Revolving Loan Fund (SDWRLF) and the Drinking Water Protection Loan Fund (DWPLF) 	<input checked="" type="checkbox"/> cash <input type="checkbox"/> in-kind	<input type="checkbox"/> secured <input checked="" type="checkbox"/> pending	\$2,300,000	August 2016

	<input type="checkbox"/> cash <input type="checkbox"/> in-kind	<input type="checkbox"/> secured <input type="checkbox"/> pending		
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