



Juvenile Justice Information System

Data & Evaluation Report

Restitution

2022

JJIS Steering Committee

JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority



Oregon Juvenile Department Directors' Association





Juvenile Justice Information System Steering Committee

Mission ♦ Vision ♦ Goals ♦ Values

JJIS Mission

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

JJIS Vision Statement

Goals in Support of Vision Statement

♦ Provides a comprehensive view of information about youth across Oregon's state and county juvenile justice agencies.	♦ Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners; ♦ Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and ♦ Enhance electronic access to data among users, partners and stakeholders.
♦ Provides comprehensive support for managing individual youth cases and tracking youth through the justice process.	♦ Support the assessment of risks and needs of youth; ♦ Support individual case plans; ♦ Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and ♦ Expand provider/partner access to individual youth records.
♦ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime.	♦ Provide data and information to evaluate the benefit of programs aimed at reducing youth crime; ♦ Expand the capacity of JJIS for efficient data collection, analysis, and dissemination; ♦ Provide data to researchers and incorporate new research and evidence into policy and practice; and ♦ Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.
♦ Recognizes and supports the common business needs of juvenile justice partnership agencies.	♦ Provide a statewide standard for entry of information into JJIS; ♦ Maintain confidentiality and protection of information contained in JJIS; ♦ Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital; ♦ Seek opportunities to support business practice changes and respond to emerging business requirements; ♦ Cultivate innovative and forward thinking solutions to improve JJIS; ♦ Continue to prioritize and manage JJIS resources efficiently; ♦ Ensure consistent data integrity; ♦ Ensure consistent training of JJIS users; ♦ Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA's Information System Department to support leadership and data integrity; and ♦ Create and implement a JJIS Steering Committee Communication Plan.

Revisions adopted 9/20/2017

JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- ♦ Represents the best interests of Oregon's juvenile justice system as a whole;
- ♦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- ♦ Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- ♦ Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- ♦ Uses the Vision and Goals as guiding principles for JJIS decision making.



JJIS Steering Committee

The JJIS Steering Committee is the governance body providing guidance to oversight of JJIS activities. The committee represents Oregon's 36 counties, the Oregon Youth Authority, and other statewide partners.

Oversight responsibilities include monitoring appropriate use of JJIS and its data, prioritizing development of software features, making policy decisions, and authorizing access to statewide data for research and program evaluation.

The committee meets monthly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

Members (2022)

Christina McMahan, Director
Clackamas County Juvenile Department
JJIS Steering Committee Co-Chair

Rex Emery, Assistant Director
Oregon Youth Authority Business Services
JJIS Steering Committee Co-Chair

Joe Ferguson, Director
Jackson County Juvenile Department

Molly Rogers, Director
Wasco County Juvenile Department

Lynne Schroeder, Director
Washington County Juvenile Department

Matt Wetherell, Director
Benton County Juvenile Department

Erin Fuimaono, Assistant Director
Oregon Youth Authority Development Services

Clint McClellan, Assistant Director
Oregon Youth Authority Facility Services

External partners and other interested parties frequently attend meetings and participate in discussions, but do not have voting rights on committee recommendations.

OYA Staff

Steven Hoffer, Chief Information Officer
Oregon Youth Authority Information Services

Sachin Prajapati, Manager
JJIS Development & Reports, OYA Information Services

Douglas Thomas, Manager
JJIS Policy & Implementation, OYA Information Services

JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses.

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Introduction

Oregon's juvenile justice community is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. Restitution supports youth accountability through payment to victims for damages caused by their actions. Participation in making payments to victims is one of several strategies designed not only to help victims but to change youth behavior. Reporting annual restitution completion data provides a basis to evaluate the effectiveness and efficiency of this juvenile justice practice over time.

Contents of this report

This document contains statewide and county specific data regarding the number and status of restitution conditions closed during the reporting year. Both formal restitution conditions ordered by the court as well as restitution conditions directed by the juvenile department are included. Conditions are closed throughout a youth's supervision with a juvenile justice agency. These data represent condition closures rather than case closures. The total number of youth with restitution conditions along with amounts of restitution collected at the time the conditions are closed are also reported. There are three sections to the report:

Number of Youth

The total number of youth who have court ordered and juvenile department directed restitution conditions closed during the year.

Number of Conditions Closed

The total number of court ordered and juvenile department directed restitution conditions listed by closing status of the condition at the time the condition was closed.

Amounts of Restitution at Closing

The total amount of restitution owed; the total amount of restitution paid at the time the conditions were closed; the total amount closed with a continuing Money Judgment; and the total amount closed "Incomplete".

The condition may have been ordered in a prior reporting year. The amount completed is the cumulative amount completed or accepted as complete at the time the condition was closed.

Notes about the information

Overall Criteria: Conditions closed during the year are counted. These conditions may have been ordered in a prior reporting year. Reporting on closed conditions provides a more complete picture than reporting on conditions that may still be in progress.

Statewide Totals: Statewide totals include data for 31 of 36 counties and OYA. Columbia, Crook, Gilliam, Jackson, and Sherman counties do not record restitution in JJIS.

Rounding: Totals are rounded to the nearest whole number and therefore may not add up to 100%.

Number of Youth: The unduplicated number of youth who had restitution conditions closed during the year. Youth may be counted in more than one county but will be counted only once in the statewide total.

Total Number of Conditions: The total number of restitution conditions closed during the year. Youth may have more than one closed condition during the year.

Agency at Condition Closure: Based on office of Primary Worker at time condition was closed.

Cautions regarding restitution data

Ability to Track Restitution Data between Juvenile Departments and Court

Restitution is often paid directly to the Court not the Juvenile Department. As a result, readers should be aware that not all restitution paid may have been captured in JJIS and, therefore, not reflected in this report.

Number and Percent of Conditions Closed Complete versus Amount Completed

Readers are cautioned about drawing conclusions by comparing amounts owed to amounts completed. There are many complicated factors involved in understanding restitution data. As a result, it is very important to consider the percentage of conditions that have been closed complete in addition to the total amounts collected. This number provides a more accurate picture of the degree to which youth are meeting their court ordered and agency directed accountability conditions while under juvenile justice supervision; and can provide the basis for subsequent meaningful analysis about these types of interventions.

Joint and Several

A youth may be ordered to pay restitution - joint and several with other parties, including adults. This means that each party is individually and collectively responsible for the entire Restitution Order. Once the order is paid, the obligation is satisfied for all parties, regardless who pays. Joint and Several orders are recorded in JJIS by recording the entire ordered amount as a condition for each youth.

If each youth satisfactorily pays their share, the youth's actual payment is recorded, and the condition is closed "Accepted as Complete". For example, if 10 youth are part of a Joint and Several Order to pay \$1,000, the entire Amount Ordered is recorded on all 10 youth. If each of the 10 youth pay \$100, the victim has been compensated for the entire \$1,000 and each condition is closed "Accepted as Complete".

The report will accurately indicate that 10 conditions were closed "Accepted as Complete" and will compute the amount owed to be \$100 for each youth or \$1,000. However, if any of the youth have a continuing Money Judgment when the condition is closed, the original ordered amount will be used to compute the amount ordered.

Amount Paid at Closure

The amount paid at closure does not always represent the youths' fulfillment of obligations to make payments to their victims or the victim's receipt of compensation for damages.

Oregon law requires that judges order restitution based on the amount of loss to the victim and that restitution orders also be recorded like judgments in a civil action. Commonly called Money Judgments, these orders extend obligations to make reparations to victims beyond juvenile justice supervision. Any unpaid restitution at the close of supervision is reflected with a closing status of Money Judgment at the time the condition is closed. This procedure acknowledges a youth's ability to pay and make satisfactory progress while under supervision plus continue as a court ordered obligation once supervision ends. The amount of money subsequently collected pursuant to the money judgment is not tracked in JJIS and will not be reported.

Youth can satisfy restitution obligations to victims in several ways, sometimes determined through mediation. If the youth performs community service or satisfies other alternative negotiated conditions in lieu of restitution, the restitution order can be vacated by the court or otherwise considered accepted as complete. When the condition is closed or Accepted as Complete, the amount owed is computed to reflect the amount paid.

Victims are often compensated by their insurance for damages caused by youth. When this happens, the youth is held accountable by paying restitution to the insurance company instead of the victim.

Single conditions with an unusually large amount of Restitution Ordered

In 2022, 13 youth across the state were each ordered to pay more than \$10,000 in restitution. These youth have been pulled out of the statewide data and listed separately to provide a more accurate understanding of most of the restitution conditions.

This group represented 2.9% of the youth ordered to pay restitution but 57% of the amounts owed.

Caution Regarding 2022 Data

The data in this report and other JJIS Annual Reports for 2022 differs significantly from reports from years prior to 2020 because of the pandemic. As a result, one should use caution when using 2022 data to make comparisons across years.

March 2023

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Closed Restitution Conditions (2022)

Agency at Closure	# of Youth	Conditions Closed*							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	Money Judgment**	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars Money Judgment**	%	Dollars Incomplete	%
Baker	11	13	12	92.3	0	0.0	1	7.7	2,358	2,143	90.9	0	0.0	215	9.1
Benton	9	10	9	90.0	1	10.0	0	0.0	2,965	2,965	100.0	0	0.0	0	0.0
Clackamas	45	47	38	80.9	6	12.8	3	6.4	60,455	26,626	44.0	25,759	42.6	8,070	13.3
Clatsop	5	5	5	100.0	0	0.0	0	0.0	887	887	100.0	0	0.0	0	0.0
Columbia****															
Coos	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Crook****															
Curry	5	5	5	100.0	0	0.0	0	0.0	1,470	1,470	100.0	0	0.0	0	0.0
Deschutes	36	38	29	76.3	0	0.0	9	23.7	41,262	12,978	31.5	0	0.0	28,284	68.5
Douglas	14	14	5	35.7	7	50.0	2	14.3	6,196	1,041	16.8	5,129	82.8	26	0.4
Gilliam****															
Grant	6	7	7	100.0	0	0.0	0	0.0	3,240	3,240	100.0	0	0.0	0	0.0
Harney	3	3	3	100.0	0	0.0	0	0.0	4,138	4,138	100.0	0	0.0	0	0.0
Hood River	4	4	4	100.0	0	0.0	0	0.0	1,277	1,277	100.0	0	0.0	0	0.0
Jackson****															
Jefferson	3	3	2	66.7	0	0.0	1	33.3	1,560	1,075	68.9	0	0.0	485	31.1
Josephine	7	7	5	71.4	2	28.6	0	0.0	3,014	1,856	61.6	1,158	38.4	0	0.0
Klamath	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Lake	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Lane	16	16	14	87.5	0	0.0	2	12.5	6,481	5,073	78.3	0	0.0	1,408	21.7
Lincoln	4	5	5	100.0	0	0.0	0	0.0	2,708	2,708	100.0	0	0.0	0	0.0
Linn	19	22	6	27.3	16	72.7	0	0.0	32,455	2,623	8.1	29,831	91.9	0	0.0
Malheur	16	18	13	72.2	3	16.7	2	11.1	36,052	14,679	40.7	17,432	48.4	3,941	10.9
Marion	40	43	34	79.1	2	4.7	7	16.3	74,711	42,951	57.5	80	0.1	31,680	42.4
Morrow	1	1	0	0.0	1	100.0	0	0.0	928	300	32.3	628	67.7	0	0.0
Multnomah	28	31	28	90.3	1	3.2	2	6.5	50,912	36,908	72.5	3,428	6.7	10,575	20.8
Polk	10	10	8	80.0	1	10.0	1	10.0	8,640	4,589	53.1	3,951	45.7	100	1.2
Sherman****															
Tillamook	7	16	5	31.3	11	68.8	0	0.0	302,288	296,957	98.2	5,332	1.8	0	0.0
Umatilla	6	6	3	50.0	0	0.0	3	50.0	6,107	3,709	60.7	0	0.0	2,398	39.3
Union	10	14	7	50.0	7	50.0	0	0.0	4,517	1,911	42.3	2,606	57.7	0	0.0
Wallowa	5	5	4	80.0	1	20.0	0	0.0	3,884	3,653	94.0	231	6.0	0	0.0
Wasco	2	2	1	50.0	1	50.0	0	0.0	1,156	200	17.3	956	82.7	0	0.0

Closed Restitution Conditions (2022)

Agency at Closure	# of Youth	Conditions Closed*							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	Money Judgment**	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars Money Judgment**	%	Dollars Incomplete	%
Washington	50	50	42	84.0	6	12.0	2	4.0	135,847	37,650	27.7	95,548	70.3	2,649	1.9
Wheeler	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Yamhill	17	18	12	66.7	6	33.3	0	0.0	9,691	1,221	12.6	8,470	87.4	0	0.0
OYA	72	102	46	45.1	36	35.3	20	19.6	217,362	51,587	23.7	49,373	22.7	116,401	53.6
Statewide***	449	515	352	68.3	108	21.0	55	10.7	1,022,560	566,417	55.4	249,911	24.4	206,232	20.2

* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

** Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

*** The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.

**** County does not record Restitution data in JJIS.

Closed Restitution Conditions Less Than or Equal to \$10,000 (2022)

Agency at Closure	# of Youth	Conditions Closed*							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	Money Judgment**	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars Money Judgment**	%	Dollars Incomplete	%
Baker	11	13	12	92.3	0	0.0	1	7.7	2,358	2,143	90.9	0	0.0	215	9.1
Benton	9	10	9	90.0	1	10.0	0	0.0	2,965	2,965	100.0	0	0.0	0	0.0
Clackamas	44	46	38	82.6	5	10.9	3	6.5	41,039	26,456	64.5	6,513	15.9	8,070	19.7
Clatsop	5	5	5	100.0	0	0.0	0	0.0	887	887	100.0	0	0.0	0	0.0
Columbia****															
Coos	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Crook****															
Curry	5	5	5	100.0	0	0.0	0	0.0	1,470	1,470	100.0	0	0.0	0	0.0
Deschutes	36	38	29	76.3	0	0.0	9	23.7	41,262	12,978	31.5	0	0.0	28,284	68.5
Douglas	14	14	5	35.7	7	50.0	2	14.3	6,196	1,041	16.8	5,129	82.8	26	0.4
Gilliam***															
Grant	6	7	7	100.0	0	0.0	0	0.0	3,240	3,240	100.0	0	0.0	0	0.0
Harney	3	3	3	100.0	0	0.0	0	0.0	4,138	4,138	100.0	0	0.0	0	0.0
Hood River	4	4	4	100.0	0	0.0	0	0.0	1,277	1,277	100.0	0	0.0	0	0.0
Jackson****															
Jefferson	3	3	2	66.7	0	0.0	1	33.3	1,560	1,075	68.9	0	0.0	485	31.1
Josephine	7	7	5	71.4	2	28.6	0	0.0	3,014	1,856	61.6	1,158	38.4	0	0.0
Klamath	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Lake	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Lane	16	16	14	87.5	0	0.0	2	12.5	6,481	5,073	78.3	0	0.0	1,408	21.7
Lincoln	4	5	5	100.0	0	0.0	0	0.0	2,708	2,708	100.0	0	0.0	0	0.0
Linn	18	21	6	28.6	15	71.4	0	0.0	9,170	2,623	28.6	6,546	71.4	0	0.0
Malheur	16	17	13	76.5	2	11.8	2	11.8	19,220	14,679	76.4	600	3.1	3,941	20.5
Marion	38	41	34	82.9	2	4.9	5	12.2	48,859	40,956	83.8	80	0.2	7,824	16.0
Morrow	1	1	0	0.0	1	100.0	0	0.0	928	300	32.3	628	67.7	0	0.0
Multnomah	28	31	28	90.3	1	3.2	2	6.5	50,912	36,908	72.5	3,428	6.7	10,575	20.8
Polk	10	10	8	80.0	1	10.0	1	10.0	8,640	4,589	53.1	3,951	45.7	100	1.2
Sherman****															
Tillamook	6	14	3	21.4	11	78.6	0	0.0	8,072	2,741	33.9	5,332	66.1	0	0.0
Umatilla	6	6	3	50.0	0	0.0	3	50.0	6,107	3,709	60.7	0	0.0	2,398	39.3
Union	10	14	7	50.0	7	50.0	0	0.0	4,517	1,911	42.3	2,606	57.7	0	0.0
Wallowa	5	5	4	80.0	1	20.0	0	0.0	3,884	3,653	94.0	231	6.0	0	0.0
Wasco	2	2	1	50.0	1	50.0	0	0.0	1,156	200	17.3	956	82.7	0	0.0

Closed Restitution Conditions Less Than or Equal to \$10,000 (2022)

Agency at Closure	# of Youth	Conditions Closed*							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	Money Judgment**	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars Money Judgment**	%	Dollars Incomplete	%
Washington	47	47	42	89.4	3	6.4	2	4.3	40,726	36,126	88.7	1,952	4.8	2,649	6.5
Wheeler	0	0	0	0.0	0	0.0	0	0.0	0	0	0.0	0	0.0	0	0.0
Yamhill	17	18	12	66.7	6	33.3	0	0.0	9,691	1,221	12.6	8,470	87.4	0	0.0
OYA	70	97	46	47.4	34	35.1	17	17.5	107,555	42,046	39.1	31,971	29.7	33,538	31.2
Statewide***	439	500	350	70.0	100	20.0	50	10.0	438,033	258,969	59.1	79,551	18.2	99,513	22.7

* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

** Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

*** The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.

**** County does not record Restitution data in JJIS.

Closed Restitution Conditions Greater Than \$10,000 (2022)

Agency at Closure	# of Youth	*Conditions Closed							Amounts of Restitution at Closing						
		Total Conditions Closed	Complete & Accepted as Complete	%	Money Judgment**	%	Incomplete	%	Dollars Owed	Dollars Paid	%	Dollars Money Judgment**	%	Dollars Incomplete	%
Clackamas	1	1	0	0.0	1	100.0	0	0.0	19,416	170	0.9	19,246	99.1	0	0.0
Linn	1	1	0	0.0	1	100.0	0	0.0	23,285	0	0.0	23,285	100.0	0	0.0
Malheur	1	1	0	0.0	1	100.0	0	0.0	16,832	0	0.0	16,832	100.0	0	0.0
Marion	2	2	0	0.0	0	0.0	2	100.0	25,852	1,996	7.7	0	0.0	23,856	92.3
Tillamook	1	2	2	100.0	0	0.0	0	0.0	294,216	294,216	100.0	0	0.0	0	0.0
Washington	3	3	0	0.0	3	100.0	0	0.0	95,120	1,524	1.6	93,596	98.4	0	0.0
OYA	4	5	0	0.0	2	40.0	3	60.0	109,807	9,541	8.7	17,402	15.8	82,863	75.5
Statewide***	13	15	2	13.3	8	53.3	5	33.3	584,527	307,447	52.6	170,361	29.1	106,719	18.3

* Condition is a requirement ordered by the court or directed by the juvenile department as part of a disposition of a youth's case. Restitution conditions directed by the juvenile department are not eligible for money judgments.

** Money judgments represent Restitution that continues as a court-ordered obligation after probation or parole supervision ends.

*** The statewide youth count may not equal the sum of youth by county due to a youth being counted in more than one county.