Juvenile Justice Information System

Data & Evaluation Reports
Youth & Referrals (2006)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System
Oregon Youth Authority
Oregon Juvenile Department Directors’ Association
# Juvenile Justice Information System Vision & Goals

## VISION

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:
- Provides a comprehensive view of information about juvenile offenders across Oregon’s state and county juvenile justice agencies;
- Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizes and supports the common needs of juvenile justice partnership agencies.

## GOALS

To accomplish the vision, JJIS will strive to accomplish the following goals.

<table>
<thead>
<tr>
<th>Vision Statement</th>
<th>Goals in Support of Vision Statement</th>
</tr>
</thead>
</table>
| Provides a comprehensive view of information about juvenile offenders across Oregon’s state and county juvenile justice agencies. | JJIS will:  
- Be a statewide juvenile justice information system that supports a partnership of the OYA, 36 county juvenile departments, and approved external partners;  
- Be the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and  
- Support statewide reporting. |
| Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process. | JJIS will:  
- Support the assessment of risks and needs of juvenile offenders;  
- Support individual case plans; and  
- Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined. |
| Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime. | JJIS will provide data and information to:  
- Develop a knowledge base about outcomes relevant to functions and programs of the juvenile justice system;  
- Evaluate the benefit of programs aimed at reducing juvenile crime. |
| Recognizes and supports the common needs of juvenile justice partnership agencies. | JJIS will:  
- Be developed in a cost-efficient and incremental manner;  
- Be operated in an efficient manner;  
- Eliminate duplicate data entry within the JJIS partnership agencies;  
- Develop common data elements while maintaining integrity of information and adhering to existing state justice information system standards;  
- Provide a statewide standard for entry of information into the system;  
- Ensure consistent training of JJIS users;  
- Maintain confidentiality and protection of information contained in JJIS;  
- Be designed using the cooperative input of the JJIS partnership; and  
- Be guided by the decisions and policies of the JJIS Steering Committee. |
JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

George Dunford, Assistant Director  
Oregon Youth Authority Business Services

Dave Koch, Assistant Director  
Multnomah County Juvenile Community Justice Department

Charles Logan-Belford, Director  
Umatilla County Juvenile Department

Tim Loewen, Director  
Yamhill County Juvenile Department

Trish Reding, Director  
Polk County Juvenile Department

Lisa Smith, Director  
Lane County Juvenile Department

Jill Petersen, Manager  
Oregon Youth Authority Information Systems

Ed Schmidt, Manager  
JJIS Implementation & Training

Cherie Lingelbach, Coordinator  
JJIS Policy & Standards

Jann Brown  
Multnomah County Juvenile Justice Department

Brian Florip, Assistant Director  
Oregon Youth Authority Facility Operations

Debbie Rios, Assistant Director  
Oregon Youth Authority Program Office

Robyn Cole, Assistant Director  
Oregon Youth Authority Field Operation

JJIS Data & Evaluation Subcommittee
-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and

- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy  
Data & Evaluation Subcommittee Chair  
and Washington County Juvenile Department Director
Introduction

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, “Youth” counts and “Referral” counts. Additionally, there are statewide reports for youth and referrals. The reports count:

- The unique number of “youth” processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, the youth is only counted once on the youth report. The youth is categorized by the most serious offense the youth committed during the reporting period.
- The unique number of “referrals” received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the offender.

Notes about the information

Counts: It is possible the total “youth” count for the statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county’s report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.
Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- **Dependency Status Offenses**: Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others.

- **Referrals Included**: The date the juvenile was referred to the juvenile department ("Referral Date") was used to select data for inclusion in this report.

- **County**: The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.

- **Race and Ethnicity**: The JJIS Steering Committee defined Age and Race/Ethnicity reporting categories based on best practices and available data. Race may be recorded by the juvenile department based on police reports and youths’ self-reporting. These reports categorize youth by the race that is recorded in JJIS unless the recorded ethnicity is Hispanic. When the recorded ethnicity is Hispanic, the youth is categorized as Hispanic, regardless of race.

Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.

*Comparison to Juvenile Recidivism*: “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.
<table>
<thead>
<tr>
<th>Crime Group</th>
<th>Total</th>
<th>Gender</th>
<th>Age @ Referral</th>
<th>Race/Ethnicity</th>
</tr>
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<td>Males</td>
</tr>
<tr>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Criminal</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Person</td>
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<td></td>
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## 2006 Youth Reported by Date Referral Received

<table>
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<th>Crime Group</th>
<th>Total</th>
<th>Gender</th>
<th>Age @ Referral</th>
<th>Race/Ethnicity</th>
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<tbody>
<tr>
<td></td>
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<td>Females</td>
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<tr>
<td>Non-Criminal Other</td>
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<td>0</td>
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<tr>
<td>Total</td>
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<tr>
<td><strong>Total Non-Criminal</strong></td>
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<td><strong>%</strong></td>
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Yamhill - Report #00056sa
### 2006 Referrals Reported by Date Referral Received

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<th>Race/Ethnicity</th>
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<tr>
<td>Person</td>
<td>116</td>
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</tr>
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<td>66%</td>
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<td>0%</td>
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<tr>
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<td>24%</td>
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<td>5%</td>
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<tr>
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<td>20%</td>
<td>96%</td>
<td>0%</td>
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### Non-Criminal

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<th>Age @ Referral</th>
<th>Race/Ethnicity</th>
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<td>Crime Group</td>
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<td>Gender</td>
<td>Age @ Referral</td>
<td>Race/Ethnicity</td>
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<tr>
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<td>Non-Criminal Other</td>
<td>2</td>
<td>2</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>126</td>
<td>58</td>
<td>68</td>
<td>0</td>
</tr>
<tr>
<td>Total Non-Criminal</td>
<td>486</td>
<td>180</td>
<td>306</td>
<td>0</td>
</tr>
<tr>
<td>%</td>
<td>1.2%</td>
<td>37.0%</td>
<td>63.0%</td>
<td>0.0</td>
</tr>
<tr>
<td>Dependency Status Offense</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dependency Status Offense</td>
<td>89</td>
<td>47</td>
<td>42</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>89</td>
<td>47</td>
<td>42</td>
<td>0</td>
</tr>
<tr>
<td>Total Dependency Status Offense</td>
<td>89</td>
<td>47</td>
<td>42</td>
<td>0</td>
</tr>
<tr>
<td>%</td>
<td>0.2%</td>
<td>52.8%</td>
<td>47.2%</td>
<td>0.0</td>
</tr>
<tr>
<td>Total Referrals for Yamhill</td>
<td>1308</td>
<td>414</td>
<td>894</td>
<td>0</td>
</tr>
<tr>
<td>%</td>
<td>31.7%</td>
<td>68.3%</td>
<td>0.0</td>
<td>10.0%</td>
</tr>
<tr>
<td>Unduplicated Count of Youth</td>
<td>868</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
### Appendix A  Statewide Reporting of Youth, Referrals

<table>
<thead>
<tr>
<th>Reporting Category</th>
<th>Description</th>
<th>Reporting Rule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Race/Ethnicity</td>
<td>The description of the youth's race or ethnicity</td>
<td>If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Criminal/ Non-Criminal</th>
<th>Reporting Category</th>
<th>Type Code</th>
</tr>
</thead>
<tbody>
<tr>
<td>Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.</td>
<td>Criminal</td>
<td>Life, Felony, or Misdemeanor</td>
</tr>
<tr>
<td></td>
<td>Non-Criminal</td>
<td>Violation or Infraction</td>
</tr>
<tr>
<td></td>
<td>Dependency</td>
<td>Dependency</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Criminal Offense Crime Group Category</th>
<th>Reporting Category</th>
<th>ORS Numbers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Person Crimes</td>
<td>Assault</td>
<td>Between 163160 and 163213</td>
</tr>
<tr>
<td></td>
<td>Homicide Related</td>
<td>Between 163005 and 163150</td>
</tr>
<tr>
<td></td>
<td>Sex Offense</td>
<td>Between 163305 and 163500</td>
</tr>
<tr>
<td></td>
<td>Person-Other</td>
<td>If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999</td>
</tr>
<tr>
<td>Property Crimes</td>
<td>Arson</td>
<td>Between 164305 and 164340</td>
</tr>
<tr>
<td></td>
<td>Burglary</td>
<td>Between 164205 and 164235</td>
</tr>
<tr>
<td></td>
<td>Criminal Mischief</td>
<td>Between 164345 and 164377</td>
</tr>
<tr>
<td></td>
<td>Criminal Trespass</td>
<td>Between 164243 and 164272</td>
</tr>
<tr>
<td></td>
<td>Robbery</td>
<td>Between 164395 and 164770</td>
</tr>
<tr>
<td></td>
<td>Theft</td>
<td>Between 164015 and 164140</td>
</tr>
<tr>
<td>Public Order Crimes</td>
<td>Disorderly Conduct</td>
<td>166025 and 166045</td>
</tr>
<tr>
<td></td>
<td>Harassment</td>
<td>166065</td>
</tr>
<tr>
<td></td>
<td>Weapons</td>
<td>Between 166180 and 166710</td>
</tr>
<tr>
<td></td>
<td>Public Order-Other</td>
<td>If the ORS # does not meet the above criteria, but falls between 166000 and 166999</td>
</tr>
<tr>
<td>Controlled Substance/Alcohol Crimes</td>
<td>Control Subsance/Alcohol</td>
<td>Between 471105 and 475999 or Between 167203 and 167300</td>
</tr>
<tr>
<td>Criminal Other</td>
<td>Criminal-Other</td>
<td>If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.</td>
</tr>
<tr>
<td>Non-Criminal Offense Crime Group Category</td>
<td>Alcohol /MIP</td>
<td>ORS #’s 4714301, 4714302, 4714303</td>
</tr>
<tr>
<td></td>
<td>Curfew</td>
<td>ORS #’s 419660, 419C660, 419710, 419720</td>
</tr>
<tr>
<td></td>
<td>Less Than Ounce</td>
<td>ORS # 4759924F, 4759924F-ATT, 4759924F-CON, 475992B-ATT</td>
</tr>
<tr>
<td></td>
<td>Motor Vehicle</td>
<td>Between 801010 and 826041</td>
</tr>
<tr>
<td></td>
<td>Tobacco</td>
<td>Between 167400 and 167401</td>
</tr>
<tr>
<td>Non-Criminal Other</td>
<td>Non-Criminal-Other</td>
<td>If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.</td>
</tr>
<tr>
<td>Most Serious Offense</td>
<td>Runaway</td>
<td>ORS #’s 419B100F, 419C156, 419476F</td>
</tr>
<tr>
<td></td>
<td>Dependency-Status Other</td>
<td>ORS #’s 419B100A or 419B100B</td>
</tr>
</tbody>
</table>

When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.

The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.
## Appendix B  JJIS Severity Scores

*(adopted, Oregon Juvenile Department Directors’ Association, May 18, 2000)*

<table>
<thead>
<tr>
<th>Crime Category</th>
<th>Class &amp; Type</th>
<th>Severity Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Person</td>
<td>Murder*</td>
<td>19</td>
</tr>
<tr>
<td>Person</td>
<td>A Felony</td>
<td>18</td>
</tr>
<tr>
<td>Person</td>
<td>B Felony</td>
<td>17</td>
</tr>
<tr>
<td>Person</td>
<td>C Felony</td>
<td>16</td>
</tr>
<tr>
<td>Person</td>
<td>U Felony</td>
<td>15</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (Behavioral)</td>
<td>A Felony</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (Behavioral)</td>
<td>B Felony</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (Behavioral)</td>
<td>C Felony</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (Behavioral)</td>
<td>U Felony</td>
</tr>
<tr>
<td>Person</td>
<td>A Misdemeanor</td>
<td>10</td>
</tr>
<tr>
<td>Person</td>
<td>B Misdemeanor</td>
<td>9</td>
</tr>
<tr>
<td>Person</td>
<td>C Misdemeanor</td>
<td>8</td>
</tr>
<tr>
<td>Person</td>
<td>U Misdemeanor</td>
<td>7</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (named Behavioral)</td>
<td>A Misdemeanor</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (named Behavioral)</td>
<td>B Misdemeanor</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (named Behavioral)</td>
<td>C Misdemeanor</td>
</tr>
<tr>
<td>Property</td>
<td>Other Criminal (named Behavioral)</td>
<td>U Misdemeanor</td>
</tr>
<tr>
<td>Non Criminal</td>
<td>Violation</td>
<td>2</td>
</tr>
<tr>
<td>Status Offense</td>
<td></td>
<td>1</td>
</tr>
</tbody>
</table>

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

- Attempts and Solicitations = 1 Class lower
- Conspiracies = Same Class and Type