

November 2015

Applegate Valley Rural Fire Protection District #9/2664  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



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In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Applegate Valley Rural Fire Protection District #9/2664

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Applegate Valley Rural Fire Protection District #9 -- #2664**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Applegate Valley Rural Fire Protection District #9 to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Applegate Valley Rural Fire Protection District #9.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Applegate Valley Rural Fire Protection District #9***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.31%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(1.32%)	(1.32%)	(1.32%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>17.00%</b>	<b>7.79%</b>	<b>12.59%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>17.50%</b>	<b>8.22%</b>	<b>13.02%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 92%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	12.99%	12.99%
Minimum 2017-2019 Rate	9.99%	6.99%
Maximum 2017-2019 Rate	15.99%	18.99%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,275,751	\$1,295,350	\$19,599	98%	\$421,258	5%
12/31/2010	1,418,875	1,380,228	(38,647)	103%	468,252	(8%)
12/31/2011	1,483,793	1,483,736	(57)	100%	461,525	0%
12/31/2012	1,735,182	1,708,530	(26,652)	102%	486,254	(5%)
12/31/2013	2,030,453	1,929,051	(101,402)	105%	528,604	(19%)
12/31/2014	2,207,562	2,393,369	185,807	92%	533,698	35%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Applegate Valley Rural Fire Protection District #9***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$185,807	(\$101,402)
Allocated pooled OPSRP UAL	61,013	37,376
Side account	0	0
Net unfunded pension actuarial accrued liability	246,820	(64,026)
Combined valuation payroll	533,698	528,604
Net pension UAL as a percentage of payroll	46%	(12%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$4,242	\$7,316

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$80,903	\$63,850
Tier 1/Tier 2 valuation payroll	467,416	448,799
Tier 1/Tier 2 pension normal cost rate	17.31%	14.23%
Tier 1/ Tier 2 Actuarial accrued liability	\$2,393,369	\$1,929,051
Actuarial asset value	2,207,562	2,030,453
Tier 1/Tier 2 Unfunded actuarial accrued liability	185,807	(101,402)
Tier 1/ Tier 2 Funded status	92%	105%
Combined valuation payroll	\$533,698	\$528,604
Tier 1/Tier 2 UAL as a percentage of payroll	35%	(19%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(1.32%)	(1.24%)
Tier 1/Tier 2 active members <sup>1</sup>	6	6
Tier 1/Tier 2 dormant members	2	3
Tier 1/Tier 2 retirees and beneficiaries	2	1

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	533,698	528,604
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$320,161	\$308,783
2. Employer reserves	1,680,213	1,517,279
3. Benefits in force reserve	207,188	204,391
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$2,207,562</b>	<b>\$2,030,453</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$2,030,453
2. Regular employer contributions	49,500
3. Benefit payments and expense	(34,219)
4. Adjustments <sup>1</sup>	12,288
5. Interest credited	149,539
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$2,207,562</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$22,807	\$17,155
Tier 1 General Service	0	0
Tier 2 Police & Fire	51,312	41,248
Tier 2 General Service	6,784	5,447
<b>Total</b>	<b>\$80,903</b>	<b>\$63,850</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$66,491	\$80,903	\$14,412

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$731,385	\$580,709
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	896,683	723,339
▪ Tier 2 General Service	111,991	87,946
▪ <b>Total Active Members</b>	<b>\$1,740,059</b>	<b>\$1,391,994</b>
Dormant Members	251,371	207,587
Retired Members and Beneficiaries	401,939	329,470
<b>Total Actuarial Accrued Liability</b>	<b>\$2,393,369</b>	<b>\$1,929,051</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$2,125,252	\$2,393,369	\$268,117

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$2,393,369	\$1,929,051
2. Actuarial value of assets	2,207,562	2,030,453
3. Unfunded accrued liability (1. – 2.)	185,807	(101,402)
4. Funded percentage (2. ÷ 1.)	92%	105%
5. Combined valuation payroll	\$533,698	\$528,604
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	35%	(19%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$101,402)	(\$7,339)	(\$7,556)	(\$101,619)	(\$7,612)
December 31, 2014	N/A	N/A	N/A	\$287,426	\$20,798
<b>Total</b>				<b>\$185,807</b>	<b>\$13,186</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,929,051
b. Normal cost at December 31, 2013	63,850
c. Benefit payments during 2014	(33,955)
d. Interest at 7.75% to December 31, 2014	150,660
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	2,109,606
f. Change in actuarial accrued liability due to assumption, method, and plan changes	268,117
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	2,377,723
2. Actuarial accrued liability at December 31, 2014	2,393,369
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(15,646)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	2,030,453
b. Contributions for 2014 <sup>1</sup>	49,500
c. Benefit payments and expenses during 2014	(34,219)
d. Interest at 7.75% to December 31, 2014	157,952
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	2,203,687
5. Actuarial value of assets at December 31, 2014	2,207,562
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	3,875
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$11,771)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$101,402)</b>
2. Expected increase	7,321
3. Liability (gain)/loss	15,646
4. Asset (gain)/loss	(3,875)
5. Change due to changes in assumptions, methods, and plan provisions	268,117
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$185,807</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$22,807	\$124,552	18.31%	\$17,155	\$113,705	15.09%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	51,312	293,273	17.50%	41,248	286,898	14.38%
Tier 2 General Service	6,784	49,591	13.68%	5,447	48,196	11.30%
<b>Total</b>	<b>\$80,903</b>	<b>\$467,416</b>	<b>17.31%</b>	<b>\$63,850</b>	<b>\$448,799</b>	<b>14.23%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$185,807	(\$101,402)
2. Next year's Tier 1/Tier 2 UAL payment	13,186	(7,339)
3. Combined valuation payroll	533,698	528,604
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	2.47%	(1.39%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.31%	14.23%
b. Tier 1/Tier 2 UAL rate	2.47%	(1.39%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	19.93%	12.99%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	12.99%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	12.99%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.60%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	92%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	9.99%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	15.99%
7. Advisory July 1, 2017 total pension rate, before adjustment	19.93%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(3.94%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	2.47%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(1.47%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	15.99%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.31%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.31%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	15.99%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.31%	14.23%
b. Tier 1/Tier 2 UAL rate	(1.47%)	(1.39%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	15.99%	12.99%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$124,552	\$124,552
Tier 2	49,591	293,273	342,864
Tier 1/Tier 2 valuation payroll	49,591	417,825	467,416
OPSRP valuation payroll	0	66,282	66,282
<b>Combined valuation payroll</b>	<b>\$49,591</b>	<b>\$484,107</b>	<b>\$533,698</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	0	1	0	1	0	1
Police & Fire	1	4	1	6	1	4	2	7
Total	1	5	1	7	1	5	2	8
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	1	4	N/A	5	2	3	N/A	5
Total	1	4	N/A	5	2	3	N/A	5
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	1	1	0	2	1	2	0	3
Total	1	1	0	2	1	2	0	3
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	2	0	0	2	1	0	0	1
Total	2	0	0	2	1	0	0	1
<b>Grand Total Number of Members</b>	<b>5</b>	<b>10</b>	<b>1</b>	<b>16</b>	<b>5</b>	<b>10</b>	<b>2</b>	<b>17</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			1							1
35-39										
40-44			1							1
45-49			1							1
50-54				1						1
55-59			1	1						2
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>4</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>6</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64	1	162
40-44			65-69	1	2,129
45-49			70-74		
50-54	1	519	75-79		
55-59			80-84		
60-64			85-89		
65-69	1	1,413	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>2</b>	<b>966</b>	<b>Total</b>	<b>2</b>	<b>1,145</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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November 2015

Banks Fire District #13/2702  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Banks Fire District #13/2702

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Banks Fire District #13/2702

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Banks Fire District #13 -- #2702**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Banks Fire District #13 to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Banks Fire District #13.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Banks Fire District #13**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.15%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	4.79%	4.79%	4.79%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>22.95%</b>	<b>13.90%</b>	<b>18.70%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>23.45%</b>	<b>14.33%</b>	<b>19.13%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 66%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	17.14%	17.14%
Minimum 2017-2019 Rate	13.71%	10.28%
Maximum 2017-2019 Rate	20.57%	24.00%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$399,672	\$467,019	\$67,346	86%	\$154,254	44%
12/31/2010	446,830	511,823	64,993	87%	159,008	41%
12/31/2011	458,745	561,533	102,788	82%	169,149	61%
12/31/2012	539,106	634,391	95,285	85%	153,539	62%
12/31/2013	568,184	715,252	147,068	79%	77,362	190%
12/31/2014	580,633	878,585	297,952	66%	186,062	160%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Banks Fire District #13***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$297,952	\$147,068
Allocated pooled OPSRP UAL	21,271	5,470
Side account	0	0
Net unfunded pension actuarial accrued liability	319,223	152,538
Combined valuation payroll	186,062	77,362
Net pension UAL as a percentage of payroll	172%	197%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,479	\$1,071

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$13,016	\$9,772
Tier 1/Tier 2 valuation payroll	75,903	74,450
Tier 1/Tier 2 pension normal cost rate	17.15%	13.13%
Tier 1/ Tier 2 Actuarial accrued liability	\$878,585	\$715,252
Actuarial asset value	580,633	568,184
Tier 1/Tier 2 Unfunded actuarial accrued liability	297,952	147,068
Tier 1/ Tier 2 Funded status	66%	79%
Combined valuation payroll	\$186,062	\$77,362
Tier 1/Tier 2 UAL as a percentage of payroll	160%	190%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	4.79%	4.01%
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	1	0
Tier 1/Tier 2 retirees and beneficiaries	4	4

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	186,062	77,362
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$25,110	\$23,720
2. Employer reserves	249,128	220,931
3. Benefits in force reserve	306,395	323,533
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$580,633</b>	<b>\$568,184</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$568,184
2. Regular employer contributions	10,218
3. Benefit payments and expense	(50,603)
4. Adjustments <sup>1</sup>	12,479
5. Interest credited	40,355
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$580,633</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	13,016	9,772
Tier 2 General Service	0	0
<b>Total</b>	<b>\$13,016</b>	<b>\$9,772</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$10,469	\$13,016	\$2,547

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	19,996	14,000
▪ Tier 2 Police & Fire	232,171	149,705
▪ Tier 2 General Service	0	30,024
▪ <b>Total Active Members</b>	<b>\$252,167</b>	<b>\$193,729</b>
Dormant Members	32,020	0
Retired Members and Beneficiaries	594,398	521,523
<b>Total Actuarial Accrued Liability</b>	<b>\$878,585</b>	<b>\$715,252</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$757,284	\$878,585	\$121,301

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$878,585	\$715,252
2. Actuarial value of assets	580,633	568,184
3. Unfunded accrued liability (1. – 2.)	297,952	147,068
4. Funded percentage (2. ÷ 1.)	66%	79%
5. Combined valuation payroll	\$186,062	\$77,362
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	160%	190%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$147,068	\$10,645	\$10,959	\$147,382	\$11,040
December 31, 2014	N/A	N/A	N/A	\$150,570	\$10,895
<b>Total</b>				<b>\$297,952</b>	<b>\$21,935</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$715,252
b. Normal cost at December 31, 2013	9,772
c. Benefit payments during 2014	(50,214)
d. Interest at 7.75% to December 31, 2014	53,865
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	728,675
f. Change in actuarial accrued liability due to assumption, method, and plan changes	121,301
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	849,976
2. Actuarial accrued liability at December 31, 2014	878,585
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(28,609)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	568,184
b. Contributions for 2014 <sup>1</sup>	10,218
c. Benefit payments and expenses during 2014	(50,603)
d. Interest at 7.75% to December 31, 2014	42,469
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	570,268
5. Actuarial value of assets at December 31, 2014	580,633
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	10,365
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$18,244)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$147,068</b>
2. Expected increase	11,339
3. Liability (gain)/loss	28,609
4. Asset (gain)/loss	(10,365)
5. Change due to changes in assumptions, methods, and plan provisions	121,301
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$297,952</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	13,016	75,903	17.15%	9,772	74,450	13.13%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$13,016</b>	<b>\$75,903</b>	<b>17.15%</b>	<b>\$9,772</b>	<b>\$74,450</b>	<b>13.13%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$297,952	\$147,068
2. Next year's Tier 1/Tier 2 UAL payment	21,935	10,645
3. Combined valuation payroll	186,062	77,362
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.79%	13.76%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.15%	13.13%
b. Tier 1/Tier 2 UAL rate	11.79%	13.76%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	29.09%	27.04%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	17.14%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	17.14%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.43%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.43%
c. Funded percentage	66%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	4.80%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	12.34%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	21.94%
7. Advisory July 1, 2017 total pension rate, before adjustment	29.09%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(7.15%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.79%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	4.64%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	21.94%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.15%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.15%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	21.94%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.15%	13.13%
b. Tier 1/Tier 2 UAL rate	4.64%	3.86%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	21.94%	17.14%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	0	75,903	75,903
Tier 1/Tier 2 valuation payroll	0	75,903	75,903
OPSRP valuation payroll	13,260	96,899	110,159
<b>Combined valuation payroll</b>	<b>\$13,260</b>	<b>\$172,802</b>	<b>\$186,062</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	1	2	3	0	1	0	1
Total	0	1	2	3	0	1	0	1
<b>Active Members with previous service segments with the employer</b>								
General Service	1	0	N/A	1	1	1	N/A	2
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	1	0	N/A	1	1	1	N/A	2
<b>Dormant Members</b>								
General Service	0	1	0	1	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	0	1	0	0	0	0
<b>Retired Members and Beneficiaries</b>								
General Service	1	0	0	1	1	0	0	1
Police & Fire	3	0	0	3	3	0	0	3
Total	4	0	0	4	4	0	0	4
<b>Grand Total Number of Members</b>	<b>5</b>	<b>2</b>	<b>2</b>	<b>9</b>	<b>5</b>	<b>2</b>	<b>0</b>	<b>7</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39				1						1
40-44										
45-49										
50-54										
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	1,578
35-39			60-64		
40-44			65-69	1	510
45-49			70-74	2	717
50-54	1	299	75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>299</b>	<b>Total</b>	<b>4</b>	<b>880</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Bend Parks & Recreation/2596  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Bend Parks & Recreation/2596

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Bend Parks & Recreation/2596

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Bend Parks & Recreation -- #2596**

**November 2015**

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Executive Summary

Milliman has prepared this report for Bend Parks & Recreation to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Bend Parks & Recreation.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Bend Parks & Recreation***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	13.59%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.72%	0.72%	0.72%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>15.32%</b>	<b>9.83%</b>	<b>14.63%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>15.82%</b>	<b>10.26%</b>	<b>15.06%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 80%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	11.31%	11.31%
Minimum 2017-2019 Rate	8.31%	5.31%
Maximum 2017-2019 Rate	14.31%	17.31%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$10,568,000	\$11,449,834	\$881,834	92%	\$5,573,280	16%
12/31/2010	11,873,968	12,796,796	922,828	93%	5,742,374	16%
12/31/2011	11,574,356	13,624,264	2,049,908	85%	5,084,185	40%
12/31/2012	12,908,743	14,482,667	1,573,924	89%	5,137,769	31%
12/31/2013	14,514,102	15,625,224	1,111,122	93%	5,832,411	19%
12/31/2014	15,166,419	18,905,398	3,738,979	80%	6,929,756	54%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Bend Parks & Recreation***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$3,738,979	\$1,111,122
Allocated pooled OPSRP UAL	792,222	412,387
Side account	0	0
Net unfunded pension actuarial accrued liability	4,531,201	1,523,509
Combined valuation payroll	6,929,756	5,832,411
Net pension UAL as a percentage of payroll	65%	26%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$55,082	\$80,727

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$417,185	\$358,256
Tier 1/Tier 2 valuation payroll	3,068,970	2,941,435
Tier 1/Tier 2 pension normal cost rate	13.59%	12.18%
Tier 1/ Tier 2 Actuarial accrued liability	\$18,905,398	\$15,625,224
Actuarial asset value	15,166,419	14,514,102
Tier 1/Tier 2 Unfunded actuarial accrued liability	3,738,979	1,111,122
Tier 1/ Tier 2 Funded status	80%	93%
Combined valuation payroll	\$6,929,756	\$5,832,411
Tier 1/Tier 2 UAL as a percentage of payroll	54%	19%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	0.72%	(0.87%)
Tier 1/Tier 2 active members <sup>1</sup>	51	53
Tier 1/Tier 2 dormant members	73	68
Tier 1/Tier 2 retirees and beneficiaries	78	72

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	6,929,756	5,832,411
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$2,860,116	\$2,800,151
2. Employer reserves	8,449,807	7,936,484
3. Benefits in force reserve	3,856,497	3,777,467
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$15,166,419</b>	<b>\$14,514,102</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$14,514,102
2. Regular employer contributions	231,385
3. Benefit payments and expense	(636,929)
4. Adjustments <sup>1</sup>	16,520
5. Interest credited	1,041,341
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$15,166,419</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	245,608	216,562
Tier 2 Police & Fire	0	0
Tier 2 General Service	171,577	141,694
<b>Total</b>	<b>\$417,185</b>	<b>\$358,256</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$353,425	\$417,185	\$63,760

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	5,947,229	5,112,884
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	3,248,290	2,628,555
▪ <b>Total Active Members</b>	<b>\$9,195,519</b>	<b>\$7,741,439</b>
Dormant Members	2,228,372	1,794,640
Retired Members and Beneficiaries	7,481,507	6,089,145
<b>Total Actuarial Accrued Liability</b>	<b>\$18,905,398</b>	<b>\$15,625,224</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$16,795,146	\$18,905,398	\$2,110,252

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$18,905,398	\$15,625,224
2. Actuarial value of assets	15,166,419	14,514,102
3. Unfunded accrued liability (1. – 2.)	3,738,979	1,111,122
4. Funded percentage (2. ÷ 1.)	80%	93%
5. Combined valuation payroll	\$6,929,756	\$5,832,411
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	54%	19%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$1,111,122	\$80,423	\$82,794	\$1,113,493	\$83,408
December 31, 2014	N/A	N/A	N/A	\$2,625,486	\$189,977
<b>Total</b>				<b>\$3,738,979</b>	<b>\$273,385</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$15,625,224
b. Normal cost at December 31, 2013	358,256
c. Benefit payments during 2014	(632,023)
d. Interest at 7.75% to December 31, 2014	1,200,346
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	16,551,803
f. Change in actuarial accrued liability due to assumption, method, and plan changes	2,110,252
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	18,662,055
2. Actuarial accrued liability at December 31, 2014	18,905,398
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(243,343)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	14,514,102
b. Contributions for 2014 <sup>1</sup>	231,385
c. Benefit payments and expenses during 2014	(636,929)
d. Interest at 7.75% to December 31, 2014	1,109,128
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	15,217,686
5. Actuarial value of assets at December 31, 2014	15,166,419
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(51,267)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$294,610)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$1,111,122</b>
2. Expected increase	222,995
3. Liability (gain)/loss	243,343
4. Asset (gain)/loss	51,267
5. Change due to changes in assumptions, methods, and plan provisions	2,110,252
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$3,738,979</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	245,608	1,623,733	15.13%	216,562	1,604,666	13.50%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	171,577	1,445,237	11.87%	141,694	1,336,769	10.60%
<b>Total</b>	<b>\$417,185</b>	<b>\$3,068,970</b>	<b>13.59%</b>	<b>\$358,256</b>	<b>\$2,941,435</b>	<b>12.18%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$3,738,979	\$1,111,122
2. Next year's Tier 1/Tier 2 UAL payment	273,385	80,423
3. Combined valuation payroll	6,929,756	5,832,411
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	3.95%	1.38%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.59%	12.18%
b. Tier 1/Tier 2 UAL rate	3.95%	1.38%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	17.69%	13.71%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	11.31%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	11.31%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.26%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	80%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	8.31%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.31%
7. Advisory July 1, 2017 total pension rate, before adjustment	17.69%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(3.38%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	3.95%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	0.57%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	14.31%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	13.59%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	13.59%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	14.31%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.59%	12.18%
b. Tier 1/Tier 2 UAL rate	0.57%	(1.02%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	14.31%	11.31%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$1,623,733	\$0	\$1,623,733
Tier 2	1,445,237	0	1,445,237
Tier 1/Tier 2 valuation payroll	3,068,970	0	3,068,970
OPSRP valuation payroll	3,860,786	0	3,860,786
<b>Combined valuation payroll</b>	<b>\$6,929,756</b>	<b>\$0</b>	<b>\$6,929,756</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	25	26	117	168	27	26	100	153
Police & Fire	0	0	0	0	0	0	0	0
Total	25	26	117	168	27	26	100	153
<b>Active Members with previous service segments with the employer</b>								
General Service	21	52	N/A	73	26	53	N/A	79
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	21	52	N/A	73	26	53	N/A	79
<b>Dormant Members</b>								
General Service	31	42	20	93	28	40	23	91
Police & Fire	0	0	0	0	0	0	0	0
Total	31	42	20	93	28	40	23	91
<b>Retired Members and Beneficiaries</b>								
General Service	71	7	2	80	65	7	1	73
Police & Fire	0	0	0	0	0	0	0	0
Total	71	7	2	80	65	7	1	73
<b>Grand Total Number of Members</b>	<b>148</b>	<b>127</b>	<b>139</b>	<b>414</b>	<b>146</b>	<b>126</b>	<b>124</b>	<b>396</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			1							1
35-39			2							2
40-44		1	4	2	1					8
45-49		1	4	1	3					9
50-54			2	2	3	2				9
55-59			7	3	1		1			12
60-64			2	1	3	2				8
65-69				1		1				2
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>2</b>	<b>22</b>	<b>10</b>	<b>11</b>	<b>5</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>51</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29	2	267	50-54	3	18
30-34	4	202	55-59	10	652
35-39	5	438	60-64	23	725
40-44	11	138	65-69	25	525
45-49	11	552	70-74	15	584
50-54	9	342	75-79	1	578
55-59	14	295	80-84		
60-64	11	429	85-89	1	643
65-69	6	181	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>73</b>	<b>331</b>	<b>Total</b>	<b>78</b>	<b>594</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Black Butte Ranch Rural Fire Protection District/2648  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015

Black Butte Ranch Rural Fire Protection District/2648

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Black Butte Ranch Rural Fire Protection District/2648

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Black Butte Ranch Rural Fire Protection District -- #2648**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Black Butte Ranch Rural Fire Protection District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Black Butte Ranch Rural Fire Protection District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Black Butte Ranch Rural Fire Protection District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	21.15%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(6.44%)	(6.44%)	(6.44%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>15.72%</b>	<b>2.67%</b>	<b>7.47%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>16.22%</b>	<b>3.10%</b>	<b>7.90%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 88%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	11.71%	11.71%
Minimum 2017-2019 Rate	8.71%	5.71%
Maximum 2017-2019 Rate	14.71%	17.71%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$3,179,320	\$3,130,088	(\$49,232)	102%	\$518,846	(9%)
12/31/2010	3,440,032	3,355,979	(84,053)	103%	594,334	(14%)
12/31/2011	3,324,045	3,404,058	80,013	98%	618,314	13%
12/31/2012	3,629,332	3,581,851	(47,481)	101%	702,997	(7%)
12/31/2013	4,050,159	3,942,757	(107,402)	103%	750,341	(14%)
12/31/2014	4,211,458	4,795,182	583,724	88%	776,122	75%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Black Butte Ranch Rural Fire Protection District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$583,724	(\$107,402)
Allocated pooled OPSRP UAL	88,728	53,054
Side account	0	0
Net unfunded pension actuarial accrued liability	672,452	(54,348)
Combined valuation payroll	776,122	750,341
Net pension UAL as a percentage of payroll	87%	(7%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$6,169	\$10,386

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$74,403	\$60,193
Tier 1/Tier 2 valuation payroll	351,770	360,669
Tier 1/Tier 2 pension normal cost rate	21.15%	16.69%
Tier 1/ Tier 2 Actuarial accrued liability	\$4,795,182	\$3,942,757
Actuarial asset value	4,211,458	4,050,159
Tier 1/Tier 2 Unfunded actuarial accrued liability	583,724	(107,402)
Tier 1/ Tier 2 Funded status	88%	103%
Combined valuation payroll	\$776,122	\$750,341
Tier 1/Tier 2 UAL as a percentage of payroll	75%	(14%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(6.44%)	(4.98%)
Tier 1/Tier 2 active members <sup>1</sup>	3	3
Tier 1/Tier 2 dormant members	3	3
Tier 1/Tier 2 retirees and beneficiaries	12	11

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	776,122	750,341
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$566,263	\$528,586
2. Employer reserves	2,526,453	2,426,782
3. Benefits in force reserve	1,118,743	1,094,790
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$4,211,458</b>	<b>\$4,050,159</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$4,050,159
2. Regular employer contributions	(12,746)
3. Benefit payments and expense	(184,769)
4. Adjustments <sup>1</sup>	69,946
5. Interest credited	288,868
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$4,211,458</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$49,927	\$40,473
Tier 1 General Service	0	0
Tier 2 Police & Fire	24,476	19,720
Tier 2 General Service	0	0
<b>Total</b>	<b>\$74,403</b>	<b>\$60,193</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$59,563	\$74,403	\$14,840

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$1,887,687	\$1,572,150
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	425,779	345,007
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$2,313,466</b>	<b>\$1,917,157</b>
Dormant Members	311,384	260,837
Retired Members and Beneficiaries	2,170,332	1,764,763
<b>Total Actuarial Accrued Liability</b>	<b>\$4,795,182</b>	<b>\$3,942,757</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$4,152,331	\$4,795,182	\$642,851

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$4,795,182	\$3,942,757
2. Actuarial value of assets	4,211,458	4,050,159
3. Unfunded accrued liability (1. – 2.)	583,724	(107,402)
4. Funded percentage (2. ÷ 1.)	88%	103%
5. Combined valuation payroll	\$776,122	\$750,341
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	75%	(14%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$107,402)	(\$7,774)	(\$8,003)	(\$107,631)	(\$8,062)
December 31, 2014	N/A	N/A	N/A	\$691,355	\$50,026
<b>Total</b>				<b>\$583,724</b>	<b>\$41,964</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$3,942,757
b. Normal cost at December 31, 2013	60,193
c. Benefit payments during 2014	(183,346)
d. Interest at 7.75% to December 31, 2014	300,791
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	4,120,395
f. Change in actuarial accrued liability due to assumption, method, and plan changes	642,851
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	4,763,246
2. Actuarial accrued liability at December 31, 2014	4,795,182
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(31,936)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	4,050,159
b. Contributions for 2014 <sup>1</sup>	(12,746)
c. Benefit payments and expenses during 2014	(184,769)
d. Interest at 7.75% to December 31, 2014	306,234
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	4,158,878
5. Actuarial value of assets at December 31, 2014	4,211,458
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	52,581
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$20,645</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$107,402)</b>
2. Expected increase	68,920
3. Liability (gain)/loss	31,936
4. Asset (gain)/loss	(52,581)
5. Change due to changes in assumptions, methods, and plan provisions	642,851
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$583,724</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$49,927	\$236,253	21.13%	\$40,473	\$247,459	16.36%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	24,476	115,517	21.19%	19,720	113,210	17.42%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$74,403</b>	<b>\$351,770</b>	<b>21.15%</b>	<b>\$60,193</b>	<b>\$360,669</b>	<b>16.69%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$583,724	(\$107,402)
2. Next year's Tier 1/Tier 2 UAL payment	41,964	(7,774)
3. Combined valuation payroll	776,122	750,341
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	5.41%	(1.04%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	21.15%	16.69%
b. Tier 1/Tier 2 UAL rate	5.41%	(1.04%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	26.71%	15.80%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	11.71%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	11.71%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.34%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	88%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	8.71%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.71%
7. Advisory July 1, 2017 total pension rate, before adjustment	26.71%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(12.00%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	5.41%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(6.59%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	14.71%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	21.15%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	21.15%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	14.71%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	21.15%	16.69%
b. Tier 1/Tier 2 UAL rate	(6.59%)	(5.13%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	14.71%	11.71%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$236,253	\$236,253
Tier 2	0	115,517	115,517
Tier 1/Tier 2 valuation payroll	0	351,770	351,770
OPSRP valuation payroll	51,128	373,224	424,352
<b>Combined valuation payroll</b>	<b>\$51,128</b>	<b>\$724,994</b>	<b>\$776,122</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	1	1	0	0	1	1
Police & Fire	2	1	4	7	2	1	4	7
<b>Total</b>	<b>2</b>	<b>1</b>	<b>5</b>	<b>8</b>	<b>2</b>	<b>1</b>	<b>5</b>	<b>8</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	4	2	N/A	6	4	2	N/A	6
<b>Total</b>	<b>4</b>	<b>2</b>	<b>N/A</b>	<b>6</b>	<b>4</b>	<b>2</b>	<b>N/A</b>	<b>6</b>
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	2	1	0	3	2	1	0	3
<b>Total</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>3</b>
<b>Retired Members and Beneficiaries</b>								
General Service	1	0	0	1	1	0	0	1
Police & Fire	11	0	0	11	10	0	0	10
<b>Total</b>	<b>12</b>	<b>0</b>	<b>0</b>	<b>12</b>	<b>11</b>	<b>0</b>	<b>0</b>	<b>11</b>
<b>Grand Total Number of Members</b>	<b>20</b>	<b>4</b>	<b>5</b>	<b>29</b>	<b>19</b>	<b>4</b>	<b>5</b>	<b>28</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44				1						1
45-49					1					1
50-54			1							1
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	3	1,041
35-39			60-64	2	1,560
40-44	2	1,433	65-69	1	499
45-49			70-74	3	1,328
50-54			75-79	3	584
55-59	1	652	80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>3</b>	<b>1,173</b>	<b>Total</b>	<b>12</b>	<b>1,040</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Boardman Rural Fire Protection District/2833  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Boardman Rural Fire Protection District/2833

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Boardman Rural Fire Protection District/2833

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Boardman Rural Fire Protection District -- #2833**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Boardman Rural Fire Protection District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Boardman Rural Fire Protection District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Boardman Rural Fire Protection District**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	20.82%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(0.29%)	(0.29%)	(0.29%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>21.54%</b>	<b>8.82%</b>	<b>13.62%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>22.04%</b>	<b>9.25%</b>	<b>14.05%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 94%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	17.11%	17.11%
Minimum 2017-2019 Rate	13.69%	10.27%
Maximum 2017-2019 Rate	20.53%	23.95%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$188,954	\$189,184	\$230	100%	\$194,424	0%
12/31/2010	219,141	218,028	(1,113)	101%	342,071	0%
12/31/2011	232,340	251,708	19,368	92%	318,829	6%
12/31/2012	279,659	285,777	6,118	98%	336,480	2%
12/31/2013	333,886	317,127	(16,759)	105%	386,969	(4%)
12/31/2014	364,641	388,362	23,721	94%	404,148	6%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Boardman Rural Fire Protection District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$23,721	(\$16,759)
Allocated pooled OPSRP UAL	46,203	27,361
Side account	0	0
Net unfunded pension actuarial accrued liability	69,924	10,602
Combined valuation payroll	404,148	386,969
Net pension UAL as a percentage of payroll	17%	3%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$3,212	\$5,356

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$18,025	\$14,106
Tier 1/Tier 2 valuation payroll	86,589	81,665
Tier 1/Tier 2 pension normal cost rate	20.82%	17.27%
Tier 1/ Tier 2 Actuarial accrued liability	\$388,362	\$317,127
Actuarial asset value	364,641	333,886
Tier 1/Tier 2 Unfunded actuarial accrued liability	23,721	(16,759)
Tier 1/ Tier 2 Funded status	94%	105%
Combined valuation payroll	\$404,148	\$386,969
Tier 1/Tier 2 UAL as a percentage of payroll	6%	(4%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(0.29%)	(0.16%)
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	0	0
Tier 1/Tier 2 retirees and beneficiaries	0	0

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	404,148	386,969
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$46,172	\$43,213
2. Employer reserves	318,469	290,673
3. Benefits in force reserve	0	0
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$364,641</b>	<b>\$333,886</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$333,886
2. Regular employer contributions	6,624
3. Benefit payments and expense	0
4. Adjustments <sup>1</sup>	(473)
5. Interest credited	24,604
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$364,641</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	18,025	14,106
Tier 2 General Service	0	0
<b>Total</b>	<b>\$18,025</b>	<b>\$14,106</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$14,892	\$18,025	\$3,133

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	388,362	317,127
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$388,362</b>	<b>\$317,127</b>
Dormant Members	0	0
Retired Members and Beneficiaries	0	0
<b>Total Actuarial Accrued Liability</b>	<b>\$388,362</b>	<b>\$317,127</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$360,801	\$388,362	\$27,561

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$388,362	\$317,127
2. Actuarial value of assets	364,641	333,886
3. Unfunded accrued liability (1. – 2.)	23,721	(16,759)
4. Funded percentage (2. ÷ 1.)	94%	105%
5. Combined valuation payroll	\$404,148	\$386,969
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	6%	(4%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$16,759)	(\$1,213)	(\$1,249)	(\$16,795)	(\$1,258)
December 31, 2014	N/A	N/A	N/A	\$40,516	\$2,932
<b>Total</b>				<b>\$23,721</b>	<b>\$1,674</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$317,127
b. Normal cost at December 31, 2013	14,106
c. Benefit payments during 2014	0
d. Interest at 7.75% to December 31, 2014	25,124
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	356,357
f. Change in actuarial accrued liability due to assumption, method, and plan changes	27,561
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	383,918
2. Actuarial accrued liability at December 31, 2014	388,362
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(4,444)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	333,886
b. Contributions for 2014 <sup>1</sup>	6,624
c. Benefit payments and expenses during 2014	0
d. Interest at 7.75% to December 31, 2014	26,133
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	366,643
5. Actuarial value of assets at December 31, 2014	364,641
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(2,002)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$6,446)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$16,759)</b>
2. Expected increase	6,473
3. Liability (gain)/loss	4,444
4. Asset (gain)/loss	2,002
5. Change due to changes in assumptions, methods, and plan provisions	27,561
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$23,721</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	18,025	86,589	20.82%	14,106	81,665	17.27%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$18,025</b>	<b>\$86,589</b>	<b>20.82%</b>	<b>\$14,106</b>	<b>\$81,665</b>	<b>17.27%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$23,721	(\$16,759)
2. Next year's Tier 1/Tier 2 UAL payment	1,674	(1,213)
3. Combined valuation payroll	404,148	386,969
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	0.41%	(0.31%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	20.82%	17.27%
b. Tier 1/Tier 2 UAL rate	0.41%	(0.31%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	21.38%	17.11%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	17.11%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	17.11%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.42%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.42%
c. Funded percentage	94%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.42%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	13.69%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	20.53%
7. Advisory July 1, 2017 total pension rate, before adjustment	21.38%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(0.85%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	0.41%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(0.44%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	20.53%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	20.82%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	20.82%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	20.53%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	20.82%	17.27%
b. Tier 1/Tier 2 UAL rate	(0.44%)	(0.31%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	20.53%	17.11%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	0	86,589	86,589
Tier 1/Tier 2 valuation payroll	0	86,589	86,589
OPSRP valuation payroll	37,095	280,464	317,559
<b>Combined valuation payroll</b>	<b>\$37,095</b>	<b>\$367,053</b>	<b>\$404,148</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	1	1	0	0	1	1
Police & Fire	0	1	6	7	0	1	6	7
Total	0	1	7	8	0	1	7	8
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	1	N/A	1	0	1	N/A	1
Total	0	1	N/A	1	0	1	N/A	1
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0
<b>Grand Total Number of Members</b>	<b>0</b>	<b>2</b>	<b>7</b>	<b>9</b>	<b>0</b>	<b>2</b>	<b>7</b>	<b>9</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59				1						1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64		
40-44			65-69		
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>			<b>Total</b>		

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Brownsville Rural Fire Protection District/2779  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Brownsville Rural Fire Protection District/2779

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Brownsville Rural Fire Protection District/2779

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Brownsville Rural Fire Protection District -- #2779**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Brownsville Rural Fire Protection District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Brownsville Rural Fire Protection District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Brownsville Rural Fire Protection District**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.50%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(4.90%)	(4.90%)	(4.90%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>15.61%</b>	<b>4.21%</b>	<b>9.01%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>16.11%</b>	<b>4.64%</b>	<b>9.44%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 76%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	11.60%	11.60%
Minimum 2017-2019 Rate	8.60%	5.60%
Maximum 2017-2019 Rate	14.60%	17.60%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$277,778	\$281,218	\$3,440	99%	\$69,979	5%
12/31/2010	316,335	333,084	16,749	95%	75,225	22%
12/31/2011	334,703	375,388	40,685	89%	84,296	48%
12/31/2012	394,320	394,366	46	100%	82,896	0%
12/31/2013	463,170	409,045	(54,125)	113%	80,187	(67%)
12/31/2014	424,262	558,462	134,200	76%	87,726	153%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Brownsville Rural Fire Protection District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$134,200	(\$54,125)
Allocated pooled OPSRP UAL	10,029	5,670
Side account	0	0
Net unfunded pension actuarial accrued liability	144,229	(48,455)
Combined valuation payroll	87,726	80,187
Net pension UAL as a percentage of payroll	164%	(60%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$697	\$1,110

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$17,103	\$13,102
Tier 1/Tier 2 valuation payroll	87,726	80,187
Tier 1/Tier 2 pension normal cost rate	19.50%	16.34%
Tier 1/ Tier 2 Actuarial accrued liability	\$558,462	\$409,045
Actuarial asset value	424,262	463,170
Tier 1/Tier 2 Unfunded actuarial accrued liability	134,200	(54,125)
Tier 1/ Tier 2 Funded status	76%	113%
Combined valuation payroll	\$87,726	\$80,187
Tier 1/Tier 2 UAL as a percentage of payroll	153%	(68%)
Tier 1/Tier 2 UAL rate	(4.90%)	(4.74%)
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	0	0
Tier 1/Tier 2 retirees and beneficiaries	1	0

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	87,726	80,187
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$17,299	\$93,149
2. Employer reserves	244,127	370,021
3. Benefits in force reserve	162,836	0
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$424,262</b>	<b>\$463,170</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$463,170
2. Regular employer contributions	11,834
3. Benefit payments and expense	(26,894)
4. Adjustments <sup>1</sup>	(57,021)
5. Interest credited	33,172
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$424,262</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	17,103	13,102
Tier 2 General Service	0	0
<b>Total</b>	<b>\$17,103</b>	<b>\$13,102</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$14,226	\$17,103	\$2,877

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$227,639
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	242,565	181,406
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$242,565</b>	<b>\$409,045</b>
Dormant Members	0	0
Retired Members and Beneficiaries	315,897	0
<b>Total Actuarial Accrued Liability</b>	<b>\$558,462</b>	<b>\$409,045</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$485,653	\$558,462	\$72,809

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$558,462	\$409,045
2. Actuarial value of assets	424,262	463,170
3. Unfunded accrued liability (1. – 2.)	134,200	(54,125)
4. Funded percentage (2. ÷ 1.)	76%	113%
5. Combined valuation payroll	\$87,726	\$80,187
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	153%	(68%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$54,125)	(\$3,918)	(\$4,033)	(\$54,240)	(\$4,063)
December 31, 2014	N/A	N/A	N/A	\$188,440	\$13,635
<b>Total</b>				<b>\$134,200</b>	<b>\$9,572</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$409,045
b. Normal cost at December 31, 2013	13,102
c. Benefit payments during 2014	(26,686)
d. Interest at 7.75% to December 31, 2014	31,175
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	426,636
f. Change in actuarial accrued liability due to assumption, method, and plan changes	72,809
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	499,445
2. Actuarial accrued liability at December 31, 2014	558,462
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(59,017)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	463,170
b. Contributions for 2014 <sup>1</sup>	11,834
c. Benefit payments and expenses during 2014	(26,894)
d. Interest at 7.75% to December 31, 2014	35,312
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	483,423
5. Actuarial value of assets at December 31, 2014	424,262
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(59,161)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$118,178)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$54,125)</b>
2. Expected increase	(2,662)
3. Liability (gain)/loss	59,017
4. Asset (gain)/loss	59,161
5. Change due to changes in assumptions, methods, and plan provisions	72,809
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$134,200</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	17,103	87,726	19.50%	13,102	80,187	16.34%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$17,103</b>	<b>\$87,726</b>	<b>19.50%</b>	<b>\$13,102</b>	<b>\$80,187</b>	<b>16.34%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$134,200	(\$54,125)
2. Next year's Tier 1/Tier 2 UAL payment	9,572	(3,918)
3. Combined valuation payroll	87,726	80,187
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	10.91%	(4.89%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.50%	16.34%
b. Tier 1/Tier 2 UAL rate	10.91%	(4.89%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	30.56%	11.60%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	11.60%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	11.60%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.32%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	76%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	8.60%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.60%
7. Advisory July 1, 2017 total pension rate, before adjustment	30.56%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(15.96%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	10.91%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(5.05%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	14.60%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.50%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.50%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	14.60%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.50%	16.34%
b. Tier 1/Tier 2 UAL rate	(5.05%)	(4.89%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	14.60%	11.60%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	0	87,726	87,726
Tier 1/Tier 2 valuation payroll	0	87,726	87,726
OPSRP valuation payroll	0	0	0
<b>Combined valuation payroll</b>	<b>\$0</b>	<b>\$87,726</b>	<b>\$87,726</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	1	0	1	0	1	0	1
<b>Total</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	1	0	N/A	1
<b>Total</b>	<b>0</b>	<b>0</b>	<b>N/A</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>N/A</b>	<b>1</b>
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	1	0	0	1	0	0	0	0
<b>Total</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Grand Total Number of Members</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>2</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54			1							1
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64	1	1,654
40-44			65-69		
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>			<b>Total</b>	<b>1</b>	<b>1,654</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Central Oregon Intergovernmental Council/2569  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Central Oregon Intergovernmental Council/2569

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Central Oregon Intergovernmental Council/2569

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Central Oregon Intergovernmental Council -- #2569**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Central Oregon Intergovernmental Council to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Central Oregon Intergovernmental Council.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Central Oregon Intergovernmental Council***

	Payroll		
	Tier 1/Tier 2	OPSRP General Service	OPSRP Police & Fire
<b>Pension</b>			
Normal cost rate	14.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.62%	1.62%	1.62%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>16.71%</b>	<b>10.73%</b>	<b>15.53%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>17.21%</b>	<b>11.16%</b>	<b>15.96%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 86%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	12.70%	12.70%
Minimum 2017-2019 Rate	9.70%	6.70%
Maximum 2017-2019 Rate	15.70%	18.70%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$8,552,656	\$9,391,954	\$839,298	91%	\$3,654,124	23%
12/31/2010	9,331,624	10,220,183	888,559	91%	4,376,107	20%
12/31/2011	8,900,492	10,248,303	1,347,811	87%	4,384,310	31%
12/31/2012	10,203,760	10,991,538	787,778	93%	4,776,592	16%
12/31/2013	11,527,242	11,771,077	243,835	98%	4,196,608	6%
12/31/2014	11,995,705	13,924,080	1,928,375	86%	4,477,917	43%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### **Central Oregon Intergovernmental Council**

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$1,928,375	\$243,835
Allocated pooled OPSRP UAL	511,923	296,726
Side account	0	0
Net unfunded pension actuarial accrued liability	2,440,298	540,561
Combined valuation payroll	4,477,917	4,196,608
Net pension UAL as a percentage of payroll	55%	13%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$35,593	\$58,086

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$277,955	\$254,002
Tier 1/Tier 2 valuation payroll	1,973,442	2,013,140
Tier 1/Tier 2 pension normal cost rate	14.08%	12.62%
Tier 1/ Tier 2 Actuarial accrued liability	\$13,924,080	\$11,771,077
Actuarial asset value	11,995,705	11,527,242
Tier 1/Tier 2 Unfunded actuarial accrued liability	1,928,375	243,835
Tier 1/ Tier 2 Funded status	86%	98%
Combined valuation payroll	\$4,477,917	\$4,196,608
Tier 1/Tier 2 UAL as a percentage of payroll	43%	6%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	1.62%	0.08%
Tier 1/Tier 2 active members <sup>1</sup>	31	36
Tier 1/Tier 2 dormant members	32	30
Tier 1/Tier 2 retirees and beneficiaries	59	54

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	4,477,917	4,196,608
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$2,068,999	\$2,087,932
2. Employer reserves	7,090,220	6,751,433
3. Benefits in force reserve	2,836,486	2,687,877
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$11,995,705</b>	<b>\$11,527,242</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$11,527,242
2. Regular employer contributions	187,542
3. Benefit payments and expense	(468,467)
4. Adjustments <sup>1</sup>	(65,005)
5. Interest credited	814,392
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$11,995,705</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	93,995	90,073
Tier 2 Police & Fire	0	0
Tier 2 General Service	183,960	163,929
<b>Total</b>	<b>\$277,955</b>	<b>\$254,002</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$233,312	\$277,955	\$44,643

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	2,814,535	2,355,522
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	4,001,970	3,391,634
▪ <b>Total Active Members</b>	<b>\$6,816,505</b>	<b>\$5,747,156</b>
Dormant Members	1,604,864	1,691,159
Retired Members and Beneficiaries	5,502,711	4,332,762
<b>Total Actuarial Accrued Liability</b>	<b>\$13,924,080</b>	<b>\$11,771,077</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$12,396,368	\$13,924,080	\$1,527,712

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$13,924,080	\$11,771,077
2. Actuarial value of assets	11,995,705	11,527,242
3. Unfunded accrued liability (1. – 2.)	1,928,375	243,835
4. Funded percentage (2. ÷ 1.)	86%	98%
5. Combined valuation payroll	\$4,477,917	\$4,196,608
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	43%	6%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$243,835	\$17,649	\$18,169	\$244,355	\$18,304
December 31, 2014	N/A	N/A	N/A	\$1,684,020	\$121,854
<b>Total</b>				<b>\$1,928,375</b>	<b>\$140,158</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$11,771,077
b. Normal cost at December 31, 2013	254,002
c. Benefit payments during 2014	(464,859)
d. Interest at 7.75% to December 31, 2014	904,088
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	12,464,308
f. Change in actuarial accrued liability due to assumption, method, and plan changes	1,527,712
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	13,992,020
2. Actuarial accrued liability at December 31, 2014	13,924,080
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	67,940
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	11,527,242
b. Contributions for 2014 <sup>1</sup>	187,542
c. Benefit payments and expenses during 2014	(468,467)
d. Interest at 7.75% to December 31, 2014	882,475
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	12,128,793
5. Actuarial value of assets at December 31, 2014	11,995,705
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(133,088)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$65,148)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$243,835</b>
2. Expected increase	91,680
3. Liability (gain)/loss	(67,940)
4. Asset (gain)/loss	133,088
5. Change due to changes in assumptions, methods, and plan provisions	1,527,712
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$1,928,375</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	93,995	540,613	17.39%	90,073	520,180	17.32%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	183,960	1,432,829	12.84%	163,929	1,492,960	10.98%
<b>Total</b>	<b>\$277,955</b>	<b>\$1,973,442</b>	<b>14.08%</b>	<b>\$254,002</b>	<b>\$2,013,140</b>	<b>12.62%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$1,928,375	\$243,835
2. Next year's Tier 1/Tier 2 UAL payment	140,158	17,649
3. Combined valuation payroll	4,477,917	4,196,608
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	3.13%	0.42%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.08%	12.62%
b. Tier 1/Tier 2 UAL rate	3.13%	0.42%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	17.36%	13.19%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	12.70%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	12.70%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.54%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	86%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	9.70%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	15.70%
7. Advisory July 1, 2017 total pension rate, before adjustment	17.36%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(1.66%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	3.13%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.47%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	15.70%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	14.08%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	14.08%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	15.70%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.08%	12.62%
b. Tier 1/Tier 2 UAL rate	1.47%	(0.07%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	15.70%	12.70%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$540,613	\$0	\$540,613
Tier 2	1,432,829	0	1,432,829
Tier 1/Tier 2 valuation payroll	1,973,442	0	1,973,442
OPSRP valuation payroll	2,504,475	0	2,504,475
<b>Combined valuation payroll</b>	<b>\$4,477,917</b>	<b>\$0</b>	<b>\$4,477,917</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	7	24	72	103	8	28	73	109
Police & Fire	0	0	0	0	0	0	0	0
Total	7	24	72	103	8	28	73	109
<b>Active Members with previous service segments with the employer</b>								
General Service	28	17	N/A	45	28	18	N/A	46
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	28	17	N/A	45	28	18	N/A	46
<b>Dormant Members</b>								
General Service	14	18	19	51	15	15	12	42
Police & Fire	0	0	0	0	0	0	0	0
Total	14	18	19	51	15	15	12	42
<b>Retired Members and Beneficiaries</b>								
General Service	55	4	0	59	50	4	0	54
Police & Fire	0	0	0	0	0	0	0	0
Total	55	4	0	59	50	4	0	54
<b>Grand Total Number of Members</b>	<b>104</b>	<b>63</b>	<b>91</b>	<b>258</b>	<b>101</b>	<b>65</b>	<b>85</b>	<b>251</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			5	3						8
45-49	1		3	3						7
50-54				3	1					4
55-59			1	1	2		1			5
60-64			1	4	1					6
65-69			1							1
70-74										
75+										
<b>Total</b>	<b>1</b>	<b>0</b>	<b>11</b>	<b>14</b>	<b>4</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>31</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	2	12
30-34			55-59	1	2,022
35-39			60-64	15	639
40-44	3	1,158	65-69	14	739
45-49	7	291	70-74	13	714
50-54	4	75	75-79	9	270
55-59	9	399	80-84	2	160
60-64	6	513	85-89	1	2,877
65-69	1	3,098	90-94	2	61
70-74	1	184	95-99		
75+	1	23	100+		
<b>Total</b>	<b>32</b>	<b>493</b>	<b>Total</b>	<b>59</b>	<b>627</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Central Oregon Regional Housing Authority/2678  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Central Oregon Regional Housing Authority/2678

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Central Oregon Regional Housing Authority/2678

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Central Oregon Regional Housing Authority -- #2678**

**November 2015**

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## Executive Summary

Milliman has prepared this report for Central Oregon Regional Housing Authority to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Central Oregon Regional Housing Authority.

### Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

#### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Central Oregon Regional Housing Authority***

	Payroll		
	Tier 1/Tier 2	OPSRP General Service	OPSRP Police & Fire
<b>Pension</b>			
Normal cost rate	10.55%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.43%	0.43%	0.43%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>11.99%</b>	<b>9.54%</b>	<b>14.34%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>12.49%</b>	<b>9.97%</b>	<b>14.77%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 98%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	7.98%	7.98%
Minimum 2017-2019 Rate	4.98%	1.98%
Maximum 2017-2019 Rate	10.98%	13.98%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,673,580	\$1,552,945	(\$120,635)	108%	\$768,732	(16%)
12/31/2010	1,865,855	1,680,739	(185,116)	111%	684,037	(27%)
12/31/2011	1,912,749	1,768,115	(144,634)	108%	812,514	(18%)
12/31/2012	2,154,777	1,718,750	(436,027)	125%	738,745	(59%)
12/31/2013	2,099,560	1,894,256	(205,304)	111%	727,584	(28%)
12/31/2014	2,167,404	2,217,679	50,275	98%	859,032	6%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Central Oregon Regional Housing Authority***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$50,275	(\$205,304)
Allocated pooled OPSRP UAL	98,206	51,445
Side account	0	0
Net unfunded pension actuarial accrued liability	148,481	(153,859)
Combined valuation payroll	859,032	727,584
Net pension UAL as a percentage of payroll	17%	(21%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$6,828	\$10,071

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$15,373	\$8,208
Tier 1/Tier 2 valuation payroll	145,776	83,140
Tier 1/Tier 2 pension normal cost rate	10.55%	9.87%
Tier 1/ Tier 2 Actuarial accrued liability	\$2,217,679	\$1,894,256
Actuarial asset value	2,167,404	2,099,560
Tier 1/Tier 2 Unfunded actuarial accrued liability	50,275	(205,304)
Tier 1/ Tier 2 Funded status	98%	111%
Combined valuation payroll	\$859,032	\$727,584
Tier 1/Tier 2 UAL as a percentage of payroll	6%	(28%)
Tier 1/Tier 2 UAL rate	0.43%	(1.89%)
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	2	1
Tier 1/Tier 2 dormant members	6	7
Tier 1/Tier 2 retirees and beneficiaries	9	9

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	859,032	727,584
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$327,746	\$307,551
2. Employer reserves	1,165,235	1,091,780
3. Benefits in force reserve	674,423	700,229
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$2,167,404</b>	<b>\$2,099,560</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$2,099,560
2. Regular employer contributions	(4,596)
3. Benefit payments and expense	(111,386)
4. Adjustments <sup>1</sup>	38,261
5. Interest credited	145,565
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$2,167,404</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	4,581	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	10,792	8,208
<b>Total</b>	<b>\$15,373</b>	<b>\$8,208</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$13,261	\$15,373	\$2,112

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### *Summary of Actuarial Accrued Liability by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	501,730	354,883
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	319,312	259,071
▪ <b>Total Active Members</b>	<b>\$821,042</b>	<b>\$613,954</b>
Dormant Members	88,274	151,557
Retired Members and Beneficiaries	1,308,363	1,128,745
<b>Total Actuarial Accrued Liability</b>	<b>\$2,217,679</b>	<b>\$1,894,256</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,968,342	\$2,217,679	\$249,337

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$2,217,679	\$1,894,256
2. Actuarial value of assets	2,167,404	2,099,560
3. Unfunded accrued liability (1. – 2.)	50,275	(205,304)
4. Funded percentage (2. ÷ 1.)	98%	111%
5. Combined valuation payroll	\$859,032	\$727,584
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	6%	(28%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$205,304)	(\$14,860)	(\$15,298)	(\$205,742)	(\$15,411)
December 31, 2014	N/A	N/A	N/A	\$256,017	\$18,525
<b>Total</b>				<b>\$50,275</b>	<b>\$3,114</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,894,256
b. Normal cost at December 31, 2013	8,208
c. Benefit payments during 2014	(110,528)
d. Interest at 7.75% to December 31, 2014	142,840
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,934,776
f. Change in actuarial accrued liability due to assumption, method, and plan changes	249,337
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	2,184,113
2. Actuarial accrued liability at December 31, 2014	2,217,679
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(33,566)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	2,099,560
b. Contributions for 2014 <sup>1</sup>	(4,596)
c. Benefit payments and expenses during 2014	(111,386)
d. Interest at 7.75% to December 31, 2014	158,222
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	2,141,800
5. Actuarial value of assets at December 31, 2014	2,167,404
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	25,604
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$7,962)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$205,304)</b>
2. Expected increase	(1,720)
3. Liability (gain)/loss	33,566
4. Asset (gain)/loss	(25,604)
5. Change due to changes in assumptions, methods, and plan provisions	249,337
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$50,275</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	4,581	47,092	9.73%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	10,792	98,684	10.94%	8,208	83,140	9.87%
<b>Total</b>	<b>\$15,373</b>	<b>\$145,776</b>	<b>10.55%</b>	<b>\$8,208</b>	<b>\$83,140</b>	<b>9.87%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$50,275	(\$205,304)
2. Next year's Tier 1/Tier 2 UAL payment	3,114	(14,860)
3. Combined valuation payroll	859,032	727,584
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	0.36%	(2.04%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	10.55%	9.87%
b. Tier 1/Tier 2 UAL rate	0.36%	(2.04%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	11.06%	7.98%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	7.98%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	7.98%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.60%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	98%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	4.98%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	10.98%
7. Advisory July 1, 2017 total pension rate, before adjustment	11.06%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(0.08%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	0.36%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	0.28%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	10.98%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	10.55%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	10.55%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	10.98%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	10.55%	9.87%
b. Tier 1/Tier 2 UAL rate	0.28%	(2.04%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	10.98%	7.98%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$47,092	\$0	\$47,092
Tier 2	98,684	0	98,684
Tier 1/Tier 2 valuation payroll	145,776	0	145,776
OPSRP valuation payroll	713,256	0	713,256
<b>Combined valuation payroll</b>	<b>\$859,032</b>	<b>\$0</b>	<b>\$859,032</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	1	11	13	0	1	11	12
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>1</b>	<b>1</b>	<b>11</b>	<b>13</b>	<b>0</b>	<b>1</b>	<b>11</b>	<b>12</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	5	4	N/A	9	5	4	N/A	9
Police & Fire	0	0	N/A	0	0	0	N/A	0
<b>Total</b>	<b>5</b>	<b>4</b>	<b>N/A</b>	<b>9</b>	<b>5</b>	<b>4</b>	<b>N/A</b>	<b>9</b>
<b>Dormant Members</b>								
General Service	3	3	3	9	4	3	2	9
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>3</b>	<b>3</b>	<b>3</b>	<b>9</b>	<b>4</b>	<b>3</b>	<b>2</b>	<b>9</b>
<b>Retired Members and Beneficiaries</b>								
General Service	6	3	0	9	6	3	0	9
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>6</b>	<b>3</b>	<b>0</b>	<b>9</b>	<b>6</b>	<b>3</b>	<b>0</b>	<b>9</b>
<b>Grand Total Number of Members</b>	<b>15</b>	<b>11</b>	<b>14</b>	<b>40</b>	<b>15</b>	<b>11</b>	<b>13</b>	<b>39</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44				1						1
45-49										
50-54										
55-59		1								1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	81
35-39			60-64	1	4,960
40-44			65-69	4	419
45-49	2	0	70-74	2	213
50-54	1	102	75-79	1	8
55-59	1	419	80-84		
60-64			85-89		
65-69	1	54	90-94		
70-74			95-99		
75+	1	526	100+		
<b>Total</b>	<b>6</b>	<b>184</b>	<b>Total</b>	<b>9</b>	<b>795</b>

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Chiloquin Agency Lake Rural Fire Protection District/2645  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Chiloquin Agency Lake Rural Fire Protection District/2645

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Chiloquin Agency Lake Rural Fire Protection District/2645

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Chiloquin Agency Lake Rural Fire Protection District -- #2645**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Chiloquin Agency Lake Rural Fire Protection District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Chiloquin Agency Lake Rural Fire Protection District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Chiloquin Agency Lake Rural Fire Protection District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	9.87%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	6.64%	6.64%	6.64%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>17.52%</b>	<b>15.75%</b>	<b>20.55%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>18.02%</b>	<b>16.18%</b>	<b>20.98%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 72%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	13.51%	13.51%
Minimum 2017-2019 Rate	10.51%	7.51%
Maximum 2017-2019 Rate	16.51%	19.51%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$225,758	\$274,252	\$48,494	82%	\$91,355	53%
12/31/2010	261,306	306,711	45,405	85%	94,590	48%
12/31/2011	279,554	332,887	53,333	84%	94,119	57%
12/31/2012	334,249	359,616	25,367	93%	98,398	26%
12/31/2013	396,856	391,591	(5,265)	101%	99,051	(5%)
12/31/2014	332,916	461,228	128,312	72%	32,170	399%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Chiloquin Agency Lake Rural Fire Protection District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$128,312	(\$5,265)
Allocated pooled OPSRP UAL	3,678	7,004
Side account	0	0
Net unfunded pension actuarial accrued liability	131,990	1,739
Combined valuation payroll	32,170	99,051
Net pension UAL as a percentage of payroll	410%	2%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$256	\$1,371

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$3,174	\$18,747
Tier 1/Tier 2 valuation payroll	32,170	99,051
Tier 1/Tier 2 pension normal cost rate	9.87%	18.93%
Tier 1/ Tier 2 Actuarial accrued liability	\$461,228	\$391,591
Actuarial asset value	332,916	396,856
Tier 1/Tier 2 Unfunded actuarial accrued liability	128,312	(5,265)
Tier 1/ Tier 2 Funded status	72%	101%
Combined valuation payroll	\$32,170	\$99,051
Tier 1/Tier 2 UAL as a percentage of payroll	399%	(5%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	6.64%	(5.42%)
Tier 1/Tier 2 active members <sup>1</sup>	1	2
Tier 1/Tier 2 dormant members	1	1
Tier 1/Tier 2 retirees and beneficiaries	2	1

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	32,170	99,051
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$10,956	\$83,204
2. Employer reserves	113,262	312,873
3. Benefits in force reserve	208,698	779
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$332,916</b>	<b>\$396,856</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$396,856
2. Regular employer contributions	8,787
3. Benefit payments and expense	(34,468)
4. Adjustments <sup>1</sup>	(71,816)
5. Interest credited	33,558
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$332,916</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$15,971
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	3,174	2,776
<b>Total</b>	<b>\$3,174</b>	<b>\$18,747</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$2,841	\$3,174	\$333

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$345,388
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	28,797	21,595
▪ <b>Total Active Members</b>	<b>\$28,797</b>	<b>\$366,983</b>
Dormant Members	27,561	23,352
Retired Members and Beneficiaries	404,870	1,256
<b>Total Actuarial Accrued Liability</b>	<b>\$461,228</b>	<b>\$391,591</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$401,969	\$461,228	\$59,259

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$461,228	\$391,591
2. Actuarial value of assets	332,916	396,856
3. Unfunded accrued liability (1. – 2.)	128,312	(5,265)
4. Funded percentage (2. ÷ 1.)	72%	101%
5. Combined valuation payroll	\$32,170	\$99,051
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	399%	(5%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$5,265)	(\$381)	(\$392)	(\$5,276)	(\$395)
December 31, 2014	N/A	N/A	N/A	\$133,588	\$9,666
<b>Total</b>				<b>\$128,312</b>	<b>\$9,271</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$391,591
b. Normal cost at December 31, 2013	18,747
c. Benefit payments during 2014	(34,203)
d. Interest at 7.75% to December 31, 2014	29,749
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	405,884
f. Change in actuarial accrued liability due to assumption, method, and plan changes	59,259
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	465,143
2. Actuarial accrued liability at December 31, 2014	461,228
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	3,915
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	396,856
b. Contributions for 2014 <sup>1</sup>	8,787
c. Benefit payments and expenses during 2014	(34,468)
d. Interest at 7.75% to December 31, 2014	29,761
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	400,936
5. Actuarial value of assets at December 31, 2014	332,916
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(68,020)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$64,105)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$5,265)</b>
2. Expected increase	10,213
3. Liability (gain)/loss	(3,915)
4. Asset (gain)/loss	68,020
5. Change due to changes in assumptions, methods, and plan provisions	59,259
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$128,312</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$15,971	\$67,530	23.65%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	3,174	32,170	9.87%	2,776	31,521	8.81%
<b>Total</b>	<b>\$3,174</b>	<b>\$32,170</b>	<b>9.87%</b>	<b>\$18,747</b>	<b>\$99,051</b>	<b>18.93%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$128,312	(\$5,265)
2. Next year's Tier 1/Tier 2 UAL payment	9,271	(381)
3. Combined valuation payroll	32,170	99,051
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	28.82%	(0.38%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	9.87%	18.93%
b. Tier 1/Tier 2 UAL rate	28.82%	(0.38%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	38.84%	18.70%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	13.51%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	13.51%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.70%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	72%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	10.51%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	16.51%
7. Advisory July 1, 2017 total pension rate, before adjustment	38.84%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(22.33%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	28.82%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	6.49%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	16.51%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	9.87%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	9.87%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	16.51%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	9.87%	18.93%
b. Tier 1/Tier 2 UAL rate	6.49%	(5.57%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	16.51%	13.51%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	32,170	0	32,170
Tier 1/Tier 2 valuation payroll	32,170	0	32,170
OPSRP valuation payroll	0	0	0
<b>Combined valuation payroll</b>	<b>\$32,170</b>	<b>\$0</b>	<b>\$32,170</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	0	1	0	1	0	1
Police & Fire	0	0	0	0	1	0	0	1
<b>Total</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>2</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>N/A</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>N/A</b>	<b>0</b>
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	1	0	0	1	1	0	0	1
<b>Total</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b>Retired Members and Beneficiaries</b>								
General Service	1	0	0	1	1	0	0	1
Police & Fire	1	0	0	1	0	0	0	0
<b>Total</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b>Grand Total Number of Members</b>	<b>3</b>	<b>1</b>	<b>0</b>	<b>4</b>	<b>3</b>	<b>1</b>	<b>0</b>	<b>4</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			1							1
35-39										
40-44										
45-49										
50-54										
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	20
35-39			60-64	1	2,048
40-44			65-69		
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64	1	171	85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>171</b>	<b>Total</b>	<b>2</b>	<b>1,034</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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November 2015

City of Athena/2167  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).

November 2015  
City of Athena/2167

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Athena/2167

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Athena -- #2167**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Athena to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Athena.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Athena***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	11.46%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(2.08%)	(2.08%)	(2.08%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>10.39%</b>	<b>7.03%</b>	<b>11.83%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>10.89%</b>	<b>7.46%</b>	<b>12.26%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 100%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	6.38%	6.38%
Minimum 2017-2019 Rate	3.38%	0.38%
Maximum 2017-2019 Rate	9.38%	12.38%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,219,634	\$1,196,140	(\$23,494)	102%	\$224,568	(10%)
12/31/2010	1,308,772	1,215,902	(92,870)	108%	286,337	(32%)
12/31/2011	1,296,055	1,269,742	(26,313)	102%	272,640	(10%)
12/31/2012	1,436,547	1,326,518	(110,029)	108%	338,455	(33%)
12/31/2013	1,616,907	1,412,565	(204,342)	114%	349,824	(58%)
12/31/2014	1,685,442	1,690,436	4,994	100%	309,517	2%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Athena*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$4,994	(\$204,342)
Allocated pooled OPSRP UAL	35,385	24,735
Side account	0	0
Net unfunded pension actuarial accrued liability	40,379	(179,607)
Combined valuation payroll	309,517	349,824
Net pension UAL as a percentage of payroll	13%	(51%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$2,460	\$4,842

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$22,920	\$25,460
Tier 1/Tier 2 valuation payroll	199,999	243,310
Tier 1/Tier 2 pension normal cost rate	11.46%	10.46%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,690,436	\$1,412,565
Actuarial asset value	1,685,442	1,616,907
Tier 1/Tier 2 Unfunded actuarial accrued liability	4,994	(204,342)
Tier 1/ Tier 2 Funded status	100%	114%
Combined valuation payroll	\$309,517	\$349,824
Tier 1/Tier 2 UAL as a percentage of payroll	2%	(58%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(2.08%)	(4.08%)
Tier 1/Tier 2 active members <sup>1</sup>	4	5
Tier 1/Tier 2 dormant members	3	3
Tier 1/Tier 2 retirees and beneficiaries	4	4

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

## Side Account Information

### Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	309,517	349,824
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$201,288	\$187,777
2. Employer reserves	1,024,248	944,138
3. Benefits in force reserve	459,906	484,992
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,685,442</b>	<b>\$1,616,907</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,616,907
2. Regular employer contributions	11,024
3. Benefit payments and expense	(75,957)
4. Adjustments <sup>1</sup>	19,091
5. Interest credited	114,376
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,685,442</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Normal Cost***

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$9,386	\$7,226
Tier 1 General Service	3,960	3,197
Tier 2 Police & Fire	0	7,128
Tier 2 General Service	9,574	7,909
<b>Total</b>	<b>\$22,920</b>	<b>\$25,460</b>

#### ***Change in Tier 1/Tier 2 Normal Cost Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$19,457	\$22,920	\$3,463

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$294,875	\$233,244
▪ Tier 1 General Service	98,236	74,826
▪ Tier 2 Police & Fire	21,645	7,455
▪ Tier 2 General Service	198,032	159,338
▪ <b>Total Active Members</b>	<b>\$612,788</b>	<b>\$474,863</b>
Dormant Members	185,442	155,912
Retired Members and Beneficiaries	892,206	781,790
<b>Total Actuarial Accrued Liability</b>	<b>\$1,690,436</b>	<b>\$1,412,565</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,494,782	\$1,690,436	\$195,654

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,690,436	\$1,412,565
2. Actuarial value of assets	1,685,442	1,616,907
3. Unfunded accrued liability (1. – 2.)	4,994	(204,342)
4. Funded percentage (2. ÷ 1.)	100%	114%
5. Combined valuation payroll	\$309,517	\$349,824
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	2%	(58%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$204,342)	(\$14,790)	(\$15,226)	(\$204,778)	(\$15,339)
December 31, 2014	N/A	N/A	N/A	\$209,772	\$15,179
<b>Total</b>				<b>\$4,994</b>	<b>(\$160)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,412,565
b. Normal cost at December 31, 2013	25,460
c. Benefit payments during 2014	(75,372)
d. Interest at 7.75% to December 31, 2014	107,540
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,470,193
f. Change in actuarial accrued liability due to assumption, method, and plan changes	195,654
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,665,847
2. Actuarial accrued liability at December 31, 2014	1,690,436
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(24,589)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,616,907
b. Contributions for 2014 <sup>1</sup>	11,024
c. Benefit payments and expenses during 2014	(75,957)
d. Interest at 7.75% to December 31, 2014	122,794
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,674,769
5. Actuarial value of assets at December 31, 2014	1,685,442
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	10,673
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$13,916)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$204,342)</b>
2. Expected increase	(234)
3. Liability (gain)/loss	24,589
4. Asset (gain)/loss	(10,673)
5. Change due to changes in assumptions, methods, and plan provisions	195,654
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$4,994</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$9,386	\$64,768	14.49%	\$7,226	\$62,768	11.51%
Tier 1 General Service	3,960	35,000	11.31%	3,197	33,708	9.48%
Tier 2 Police & Fire	0	0	0.00%	7,128	50,082	14.23%
Tier 2 General Service	9,574	100,231	9.55%	7,909	96,752	8.17%
<b>Total</b>	<b>\$22,920</b>	<b>\$199,999</b>	<b>11.46%</b>	<b>\$25,460</b>	<b>\$243,310</b>	<b>10.46%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$4,994	(\$204,342)
2. Next year's Tier 1/Tier 2 UAL payment	(160)	(14,790)
3. Combined valuation payroll	309,517	349,824
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(0.05%)	(4.23%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	11.46%	10.46%
b. Tier 1/Tier 2 UAL rate	(0.05%)	(4.23%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	11.56%	6.38%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	6.38%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	6.38%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.28%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	100%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	3.38%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	9.38%
7. Advisory July 1, 2017 total pension rate, before adjustment	11.56%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(2.18%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(0.05%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(2.23%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	9.38%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	11.46%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	11.46%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	9.38%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	11.46%	10.46%
b. Tier 1/Tier 2 UAL rate	(2.23%)	(4.23%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	9.38%	6.38%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$35,000	\$64,768	\$99,768
Tier 2	100,231	0	100,231
Tier 1/Tier 2 valuation payroll	135,231	64,768	199,999
OPSRP valuation payroll	109,518	0	109,518
<b>Combined valuation payroll</b>	<b>\$244,749</b>	<b>\$64,768</b>	<b>\$309,517</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	2	2	5	1	2	2	5
Police & Fire	1	0	0	1	1	1	0	2
Total	2	2	2	6	2	3	2	7
<b>Active Members with previous service segments with the employer</b>								
General Service	0	1	N/A	1	0	1	N/A	1
Police & Fire	2	1	N/A	3	2	0	N/A	2
Total	2	2	N/A	4	2	1	N/A	3
<b>Dormant Members</b>								
General Service	1	2	1	4	1	2	1	4
Police & Fire	0	0	0	0	0	0	0	0
Total	1	2	1	4	1	2	1	4
<b>Retired Members and Beneficiaries</b>								
General Service	2	0	0	2	2	0	0	2
Police & Fire	1	1	0	2	1	1	0	2
Total	3	1	0	4	3	1	0	4
<b>Grand Total Number of Members</b>	<b>8</b>	<b>7</b>	<b>3</b>	<b>18</b>	<b>8</b>	<b>7</b>	<b>3</b>	<b>18</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			1							1
45-49										
50-54			2							2
55-59										
60-64					1					1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>4</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	5
35-39			60-64	1	3,458
40-44			65-69		
45-49	1	1,835	70-74	1	1,406
50-54			75-79		
55-59	1	374	80-84		
60-64			85-89	1	372
65-69			90-94		
70-74			95-99		
75+	1	84	100+		
<b>Total</b>	<b>3</b>	<b>765</b>	<b>Total</b>	<b>4</b>	<b>1,310</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Beaverton/2106  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Beaverton/2106

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Beaverton/2106

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Beaverton -- #2106**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Beaverton to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Beaverton.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Beaverton***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.06%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(0.44%)	(0.44%)	(0.44%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>17.63%</b>	<b>8.67%</b>	<b>13.47%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>18.13%</b>	<b>9.10%</b>	<b>13.90%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 79%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	13.62%	13.62%
Minimum 2017-2019 Rate	10.62%	7.62%
Maximum 2017-2019 Rate	16.62%	19.62%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$141,726,062	\$165,397,635	\$23,671,573	86%	\$31,185,880	76%
12/31/2010	152,182,765	174,931,684	22,748,919	87%	32,532,597	70%
12/31/2011	146,862,259	181,185,933	34,323,674	81%	32,648,286	105%
12/31/2012	159,589,702	181,388,229	21,798,527	88%	34,468,039	63%
12/31/2013	174,455,205	191,831,494	17,376,289	91%	36,355,074	48%
12/31/2014	179,125,005	228,148,252	49,023,247	79%	36,862,844	133%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***City of Beaverton***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$49,023,247	\$17,376,289
Allocated pooled OPSRP UAL	4,214,226	2,570,525
Side account	0	0
Net unfunded pension actuarial accrued liability	53,237,473	19,946,814
Combined valuation payroll	36,862,844	36,355,074
Net pension UAL as a percentage of payroll	144%	55%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$293,008	\$503,193

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$3,516,904	\$2,980,970
Tier 1/Tier 2 valuation payroll	20,616,681	21,006,566
Tier 1/Tier 2 pension normal cost rate	17.06%	14.19%
Tier 1/ Tier 2 Actuarial accrued liability	\$228,148,252	\$191,831,494
Actuarial asset value	179,125,005	174,455,205
Tier 1/Tier 2 Unfunded actuarial accrued liability	49,023,247	17,376,289
Tier 1/ Tier 2 Funded status	79%	91%
Combined valuation payroll	\$36,862,844	\$36,355,074
Tier 1/Tier 2 UAL as a percentage of payroll	133%	48%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(0.44%)	(0.57%)
Tier 1/Tier 2 active members <sup>1</sup>	263	274
Tier 1/Tier 2 dormant members	138	133
Tier 1/Tier 2 retirees and beneficiaries	408	392

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	36,862,844	36,355,074
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$25,262,343	\$25,162,334
2. Employer reserves	86,095,031	80,928,668
3. Benefits in force reserve	67,767,632	68,364,203
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$179,125,005</b>	<b>\$174,455,205</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$174,455,205
2. Regular employer contributions	2,156,249
3. Benefit payments and expense	(11,192,329)
4. Adjustments <sup>1</sup>	1,427,837
5. Interest credited	12,278,042
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$179,125,005</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$610,450	\$526,012
Tier 1 General Service	1,121,148	955,092
Tier 2 Police & Fire	796,930	646,526
Tier 2 General Service	988,376	853,340
<b>Total</b>	<b>\$3,516,904</b>	<b>\$2,980,970</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$2,920,019	\$3,516,904	\$596,885

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$16,996,564	\$14,557,567
▪ Tier 1 General Service	33,177,460	29,706,032
▪ Tier 2 Police & Fire	12,554,575	9,858,557
▪ Tier 2 General Service	18,972,469	15,782,454
▪ <b>Total Active Members</b>	<b>\$81,701,068</b>	<b>\$69,904,610</b>
Dormant Members	14,979,658	11,726,190
Retired Members and Beneficiaries	131,467,526	110,200,694
<b>Total Actuarial Accrued Liability</b>	<b>\$228,148,252</b>	<b>\$191,831,494</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$199,415,512	\$228,148,252	\$28,732,740

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$228,148,252	\$191,831,494
2. Actuarial value of assets	179,125,005	174,455,205
3. Unfunded accrued liability (1. – 2.)	49,023,247	17,376,289
4. Funded percentage (2. ÷ 1.)	79%	91%
5. Combined valuation payroll	\$36,862,844	\$36,355,074
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	133%	48%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$17,376,289	\$1,257,693	\$1,294,769	\$17,413,365	\$1,304,372
December 31, 2014	N/A	N/A	N/A	\$31,609,882	\$2,287,256
<b>Total</b>				<b>\$49,023,247</b>	<b>\$3,591,628</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$191,831,494
b. Normal cost at December 31, 2013	2,980,970
c. Benefit payments during 2014	(11,106,126)
d. Interest at 7.75% to December 31, 2014	14,552,091
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	198,258,429
f. Change in actuarial accrued liability due to assumption, method, and plan changes	28,732,740
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	226,991,169
2. Actuarial accrued liability at December 31, 2014	228,148,252
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(1,157,083)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	174,455,205
b. Contributions for 2014 <sup>1</sup>	2,156,249
c. Benefit payments and expenses during 2014	(11,192,329)
d. Interest at 7.75% to December 31, 2014	13,170,130
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	178,589,256
5. Actuarial value of assets at December 31, 2014	179,125,005
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	535,749
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$621,334)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$17,376,289</b>
2. Expected increase	2,292,884
3. Liability (gain)/loss	1,157,083
4. Asset (gain)/loss	(535,749)
5. Change due to changes in assumptions, methods, and plan provisions	28,732,740
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$49,023,247</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$610,450	\$2,837,728	21.51%	\$526,012	\$3,008,061	17.49%
Tier 1 General Service	1,121,148	5,997,436	18.69%	955,092	6,036,672	15.82%
Tier 2 Police & Fire	796,930	4,241,676	18.79%	646,526	4,245,959	15.23%
Tier 2 General Service	988,376	7,539,841	13.11%	853,340	7,715,874	11.06%
<b>Total</b>	<b>\$3,516,904</b>	<b>\$20,616,681</b>	<b>17.06%</b>	<b>\$2,980,970</b>	<b>\$21,006,566</b>	<b>14.19%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$49,023,247	\$17,376,289
2. Next year's Tier 1/Tier 2 UAL payment	3,591,628	1,257,693
3. Combined valuation payroll	36,862,844	36,355,074
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	9.74%	3.46%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.06%	14.19%
b. Tier 1/Tier 2 UAL rate	9.74%	3.46%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	26.95%	17.80%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	13.62%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	13.62%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.72%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	79%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	10.62%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	16.62%
7. Advisory July 1, 2017 total pension rate, before adjustment	26.95%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(10.33%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	9.74%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(0.59%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	16.62%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.06%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.06%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	16.62%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.06%	14.19%
b. Tier 1/Tier 2 UAL rate	(0.59%)	(0.72%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	16.62%	13.62%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$5,997,436	\$2,837,728	\$8,835,164
Tier 2	7,539,841	4,241,676	11,781,517
Tier 1/Tier 2 valuation payroll	13,537,277	7,079,404	20,616,681
OPSRP valuation payroll	10,392,191	5,853,972	16,246,163
<b>Combined valuation payroll</b>	<b>\$23,929,468</b>	<b>\$12,933,376</b>	<b>\$36,862,844</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	81	111	190	382	84	117	183	384
Police & Fire	27	44	67	138	29	44	66	139
Total	108	155	257	520	113	161	249	523
<b>Active Members with previous service segments with the employer</b>								
General Service	64	51	N/A	115	67	52	N/A	119
Police & Fire	9	6	N/A	15	8	7	N/A	15
Total	73	57	N/A	130	75	59	N/A	134
<b>Dormant Members</b>								
General Service	61	54	23	138	57	55	15	127
Police & Fire	14	9	4	27	14	7	3	24
Total	75	63	27	165	71	62	18	151
<b>Retired Members and Beneficiaries</b>								
General Service	258	34	4	296	251	28	3	282
Police & Fire	115	1	0	116	112	1	0	113
Total	373	35	4	412	363	29	3	395
<b>Grand Total Number of Members</b>	<b>629</b>	<b>310</b>	<b>288</b>	<b>1,227</b>	<b>622</b>	<b>311</b>	<b>270</b>	<b>1,203</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34	1	1	3							5
35-39		3	19	5						27
40-44		2	14	21	3	1				41
45-49			11	18	11	4				44
50-54		1	20	16	10	11	2			60
55-59			7	12	11	3	1			34
60-64			10	10	5	4	3			32
65-69			8	4	4	1	2			19
70-74				1						1
75+										
<b>Total</b>	<b>1</b>	<b>7</b>	<b>92</b>	<b>87</b>	<b>44</b>	<b>24</b>	<b>8</b>	<b>0</b>	<b>0</b>	<b>263</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	1	2,194
20-24			45-49	1	1,909
25-29			50-54	9	2,952
30-34	2	75	55-59	54	2,915
35-39	3	721	60-64	82	2,336
40-44	19	887	65-69	97	2,067
45-49	26	1,280	70-74	86	1,606
50-54	28	1,383	75-79	44	1,487
55-59	34	934	80-84	22	1,200
60-64	19	672	85-89	6	704
65-69	5	125	90-94	4	943
70-74	2	629	95-99	2	212
75+			100+		
<b>Total</b>	<b>138</b>	<b>997</b>	<b>Total</b>	<b>408</b>	<b>2,006</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Bend/2107  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Bend/2107

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Bend/2107

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Bend -- #2107**

**November 2015**

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Executive Summary

Milliman has prepared this report for City of Bend to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Bend.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Bend***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.06%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	4.76%	4.76%	4.76%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	(3.33%)	(3.33%)	(3.33%)
<b>Net pension contribution rate</b>	<b>19.50%</b>	<b>10.54%</b>	<b>15.34%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>20.00%</b>	<b>10.97%</b>	<b>15.77%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 76%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.18%	18.18%
Minimum 2017-2019 Rate	14.54%	10.90%
Maximum 2017-2019 Rate	21.82%	25.46%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$107,912,057	\$121,599,417	\$13,687,359	89%	\$30,492,774	45%
12/31/2010	116,318,438	128,704,772	12,386,334	90%	31,485,779	39%
12/31/2011	113,904,241	132,422,315	18,518,073	86%	31,464,101	59%
12/31/2012	126,057,712	137,537,729	11,480,017	92%	32,558,682	35%
12/31/2013	139,836,995	144,653,986	4,816,991	97%	33,233,981	14%
12/31/2014	145,924,722	175,293,189	29,368,467	83%	36,868,563	80%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Bend*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$41,801,691	\$17,401,261
Allocated pooled OPSRP UAL	4,214,879	2,349,845
Side account	12,433,224	12,584,270
Net unfunded pension actuarial accrued liability	33,583,346	7,166,836
Combined valuation payroll	36,868,563	33,233,981
Net pension UAL as a percentage of payroll	91%	22%
Calculated side account rate relief	(3.33%)	(3.54%)
Allocated pooled RHIA UAL	\$293,053	\$459,994

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### ***Tier 1/Tier 2***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$3,576,407	\$2,926,325
Tier 1/Tier 2 valuation payroll	20,963,895	20,544,388
Tier 1/Tier 2 pension normal cost rate	17.06%	14.24%
Tier 1/ Tier 2 Actuarial accrued liability	\$175,293,189	\$144,653,986
Actuarial asset value	133,491,498	127,252,725
Tier 1/Tier 2 Unfunded actuarial accrued liability	41,801,691	17,401,261
Tier 1/ Tier 2 Funded status	76%	88%
Combined valuation payroll	\$36,868,563	\$33,233,981
Tier 1/Tier 2 UAL as a percentage of payroll	113%	52%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	4.76%	3.94%
Tier 1/Tier 2 active members <sup>1</sup>	238	242
Tier 1/Tier 2 dormant members	71	75
Tier 1/Tier 2 retirees and beneficiaries	261	253

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	<b>New</b>	<b>Continuing</b>	<b>Total</b>
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>	<b>\$12,584,270</b>	<b>\$12,584,270</b>
2. Deposits made during 2014		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2014		(1,052,339)	(1,052,339)
5. Side account earnings during 2014		902,293	902,293
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$12,433,224</b>	<b>\$12,433,224</b>

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$12,433,224	\$12,584,270
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$12,433,224</b>	<b>\$12,584,270</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$12,433,224	\$12,584,270
2. Combined valuation payroll	36,868,563	33,233,981
3. Amortization factor	10.118	10.703
4. <b>Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>(3.33%)</b>	<b>(3.54%)</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$16,725,627	\$16,342,573
2. Employer reserves	70,296,734	63,424,206
3. Benefits in force reserve	46,469,137	47,485,946
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$133,491,498</b>	<b>\$127,252,725</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$127,252,725
2. Regular employer contributions	2,598,702
3. Benefit payments and expense	(7,674,724)
4. Adjustments <sup>1</sup>	1,201,463
5. Interest credited	9,060,993
6. Total transferred from side accounts	1,052,339
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$133,491,498</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$1,081,925	\$965,990
Tier 1 General Service	556,841	448,649
Tier 2 Police & Fire	1,172,057	863,748
Tier 2 General Service	765,584	647,938
<b>Total</b>	<b>\$3,576,407</b>	<b>\$2,926,325</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$2,941,613	\$3,576,407	\$634,794

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$30,701,273	\$27,748,669
▪ Tier 1 General Service	12,280,680	9,285,480
▪ Tier 2 Police & Fire	16,060,269	11,668,948
▪ Tier 2 General Service	13,225,086	10,514,966
▪ <b>Total Active Members</b>	<b>\$72,267,308</b>	<b>\$59,218,063</b>
Dormant Members	12,876,907	8,890,246
Retired Members and Beneficiaries	90,148,974	76,545,677
<b>Total Actuarial Accrued Liability</b>	<b>\$175,293,189</b>	<b>\$144,653,986</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$151,946,454	\$175,293,189	\$23,346,735

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$175,293,189	\$144,653,986
2. Actuarial value of assets	133,491,498	127,252,725
3. Unfunded accrued liability (1. – 2.)	41,801,691	17,401,261
4. Funded percentage (2. ÷ 1.)	76%	88%
5. Combined valuation payroll	\$36,868,563	\$33,233,981
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	113%	52%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$17,401,261	\$1,259,501	\$1,296,630	\$17,438,390	\$1,306,246
December 31, 2014	N/A	N/A	N/A	\$24,363,301	\$1,762,902
<b>Total</b>				<b>\$41,801,691</b>	<b>\$3,069,148</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$144,653,986
b. Normal cost at December 31, 2013	2,926,325
c. Benefit payments during 2014	(7,615,613)
d. Interest at 7.75% to December 31, 2014	11,028,974
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	150,993,672
f. Change in actuarial accrued liability due to assumption, method, and plan changes	23,346,735
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	174,340,407
2. Actuarial accrued liability at December 31, 2014	175,293,189
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(952,782)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	127,252,725
b. Contributions for 2014 <sup>1</sup>	3,651,041
c. Benefit payments and expenses during 2014	(7,674,724)
d. Interest at 7.75% to December 31, 2014	9,706,168
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	132,935,211
5. Actuarial value of assets at December 31, 2014	133,491,498
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	556,287
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$396,495)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$17,401,261</b>
2. Expected increase	657,200
3. Liability (gain)/loss	952,782
4. Asset (gain)/loss	(556,287)
5. Change due to changes in assumptions, methods, and plan provisions	23,346,735
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$41,801,691</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$1,081,925	\$4,922,936	21.98%	\$965,990	\$5,356,995	18.03%
Tier 1 General Service	556,841	3,438,033	16.20%	448,649	3,205,334	14.00%
Tier 2 Police & Fire	1,172,057	6,338,317	18.49%	863,748	5,732,250	15.07%
Tier 2 General Service	765,584	6,264,609	12.22%	647,938	6,249,809	10.37%
<b>Total</b>	<b>\$3,576,407</b>	<b>\$20,963,895</b>	<b>17.06%</b>	<b>\$2,926,325</b>	<b>\$20,544,388</b>	<b>14.24%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$41,801,691	\$17,401,261
2. Next year's Tier 1/Tier 2 UAL payment	3,069,148	1,259,501
3. Combined valuation payroll	36,868,563	33,233,981
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	8.32%	3.79%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.06%	14.24%
b. Tier 1/Tier 2 UAL rate	8.32%	3.79%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	25.53%	18.18%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	14.64%
2. Employer contribution rate attributable to side accounts	(3.54%)
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	18.18%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.64%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.64%
c. Funded percentage	76%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.64%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	14.54%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	21.82%
7. Advisory July 1, 2017 total pension rate, before adjustment	25.53%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(3.71%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	8.32%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	4.61%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	21.82%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.06%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.06%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	21.82%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.06%	14.24%
b. Tier 1/Tier 2 UAL rate	4.61%	3.79%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	21.82%	18.18%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$3,438,033	\$4,922,936	\$8,360,969
Tier 2	6,264,609	6,338,317	12,602,926
Tier 1/Tier 2 valuation payroll	9,702,642	11,261,253	20,963,895
OPSRP valuation payroll	11,355,730	4,548,938	15,904,668
<b>Combined valuation payroll</b>	<b>\$21,058,372</b>	<b>\$15,810,191</b>	<b>\$36,868,563</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	44	86	170	300	43	90	142	275
Police & Fire	44	64	51	159	50	59	43	152
Total	88	150	221	459	93	149	185	427
<b>Active Members with previous service segments with the employer</b>								
General Service	15	18	N/A	33	13	17	N/A	30
Police & Fire	6	4	N/A	10	7	4	N/A	11
Total	21	22	N/A	43	20	21	N/A	41
<b>Dormant Members</b>								
General Service	30	23	12	65	32	29	10	71
Police & Fire	14	4	4	22	9	5	3	17
Total	44	27	16	87	41	34	13	88
<b>Retired Members and Beneficiaries</b>								
General Service	135	19	4	158	133	15	2	150
Police & Fire	107	0	0	107	105	0	0	105
Total	242	19	4	265	238	15	2	255
<b>Grand Total Number of Members</b>	<b>395</b>	<b>218</b>	<b>241</b>	<b>854</b>	<b>392</b>	<b>219</b>	<b>200</b>	<b>811</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			4							4
35-39		2	27	10						39
40-44		3	29	17	4					53
45-49			15	10	13	1				39
50-54			11	8	12	6	2			39
55-59		2	10	7	6	7	4	1		37
60-64		1	7	5	7		1			21
65-69			1	4					1	6
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>8</b>	<b>104</b>	<b>61</b>	<b>42</b>	<b>14</b>	<b>7</b>	<b>1</b>	<b>1</b>	<b>238</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	1	161
20-24			45-49	3	2,519
25-29			50-54	2	2,240
30-34	1	272	55-59	27	2,453
35-39	5	958	60-64	66	2,469
40-44	10	795	65-69	61	2,450
45-49	19	1,854	70-74	36	2,301
50-54	11	1,156	75-79	31	1,622
55-59	19	2,302	80-84	15	1,913
60-64	3	935	85-89	15	896
65-69	3	488	90-94	3	792
70-74			95-99	1	260
75+			100+		
<b>Total</b>	<b>71</b>	<b>1,535</b>	<b>Total</b>	<b>261</b>	<b>2,179</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Canyonville/2149  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Canyonville/2149

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Canyonville/2149

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Canyonville -- #2149

November 2015

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# Executive Summary

Milliman has prepared this report for City of Canyonville to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Canyonville.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Canyonville**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.98%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.16%	0.16%	0.16%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>17.15%</b>	<b>9.27%</b>	<b>14.07%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>17.65%</b>	<b>9.70%</b>	<b>14.50%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 77%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	13.14%	13.14%
Minimum 2017-2019 Rate	10.14%	7.14%
Maximum 2017-2019 Rate	16.14%	19.14%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,203,798	\$1,536,571	\$332,773	78%	\$334,911	99%
12/31/2010	1,263,089	1,602,219	339,130	79%	340,758	100%
12/31/2011	1,221,583	1,673,061	451,478	73%	309,713	146%
12/31/2012	1,333,888	1,724,348	390,460	77%	314,703	124%
12/31/2013	1,474,051	1,627,567	153,516	91%	309,521	50%
12/31/2014	1,440,845	1,863,084	422,239	77%	279,461	151%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***City of Canyonville***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$422,239	\$153,516
Allocated pooled OPSRP UAL	31,948	21,885
Side account	0	0
Net unfunded pension actuarial accrued liability	454,187	175,401
Combined valuation payroll	279,461	309,521
Net pension UAL as a percentage of payroll	163%	57%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$2,221	\$4,284

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$23,213	\$24,338
Tier 1/Tier 2 valuation payroll	145,240	180,953
Tier 1/Tier 2 pension normal cost rate	15.98%	13.45%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,863,084	\$1,627,567
Actuarial asset value	1,440,845	1,474,051
Tier 1/Tier 2 Unfunded actuarial accrued liability	422,239	153,516
Tier 1/ Tier 2 Funded status	77%	91%
Combined valuation payroll	\$279,461	\$309,521
Tier 1/Tier 2 UAL as a percentage of payroll	151%	50%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	0.16%	(0.31%)
Tier 1/Tier 2 active members <sup>1</sup>	3	4
Tier 1/Tier 2 dormant members	1	2
Tier 1/Tier 2 retirees and beneficiaries	23	21

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	279,461	309,521
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$86,806	\$115,922
2. Employer reserves	717,747	745,940
3. Benefits in force reserve	636,292	612,189
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,440,845</b>	<b>\$1,474,051</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,474,051
2. Regular employer contributions	16,651
3. Benefit payments and expense	(105,088)
4. Adjustments <sup>1</sup>	(48,540)
5. Interest credited	103,771
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,440,845</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	9,244	7,683
Tier 2 Police & Fire	0	0
Tier 2 General Service	13,969	16,655
<b>Total</b>	<b>\$23,213</b>	<b>\$24,338</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$19,422	\$23,213	\$3,791

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$13,388	\$12,022
▪ Tier 1 General Service	56,382	40,753
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	501,775	522,375
▪ <b>Total Active Members</b>	<b>\$571,545</b>	<b>\$575,150</b>
Dormant Members	57,148	65,590
Retired Members and Beneficiaries	1,234,391	986,827
<b>Total Actuarial Accrued Liability</b>	<b>\$1,863,084</b>	<b>\$1,627,567</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,656,416	\$1,863,084	\$206,668

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,863,084	\$1,627,567
2. Actuarial value of assets	1,440,845	1,474,051
3. Unfunded accrued liability (1. – 2.)	422,239	153,516
4. Funded percentage (2. ÷ 1.)	77%	91%
5. Combined valuation payroll	\$279,461	\$309,521
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	151%	50%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$153,516	\$11,111	\$11,439	\$153,844	\$11,524
December 31, 2014	N/A	N/A	N/A	\$268,395	\$19,421
<b>Total</b>				<b>\$422,239</b>	<b>\$30,945</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,627,567
b. Normal cost at December 31, 2013	24,338
c. Benefit payments during 2014	(104,279)
d. Interest at 7.75% to December 31, 2014	123,039
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,670,665
f. Change in actuarial accrued liability due to assumption, method, and plan changes	206,668
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,877,333
2. Actuarial accrued liability at December 31, 2014	1,863,084
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	14,249
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,474,051
b. Contributions for 2014 <sup>1</sup>	16,651
c. Benefit payments and expenses during 2014	(105,088)
d. Interest at 7.75% to December 31, 2014	110,812
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,496,425
5. Actuarial value of assets at December 31, 2014	1,440,845
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(55,581)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$41,332)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$153,516</b>
2. Expected increase	20,723
3. Liability (gain)/loss	(14,249)
4. Asset (gain)/loss	55,581
5. Change due to changes in assumptions, methods, and plan provisions	206,668
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$422,239</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	9,244	55,624	16.62%	7,683	56,169	13.68%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	13,969	89,616	15.59%	16,655	124,784	13.35%
<b>Total</b>	<b>\$23,213</b>	<b>\$145,240</b>	<b>15.98%</b>	<b>\$24,338</b>	<b>\$180,953</b>	<b>13.45%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$422,239	\$153,516
2. Next year's Tier 1/Tier 2 UAL payment	30,945	11,111
3. Combined valuation payroll	279,461	309,521
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.07%	3.59%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.98%	13.45%
b. Tier 1/Tier 2 UAL rate	11.07%	3.59%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	27.20%	17.19%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	13.14%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	13.14%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.63%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	77%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	10.14%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	16.14%
7. Advisory July 1, 2017 total pension rate, before adjustment	27.20%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(11.06%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.07%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	0.01%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	16.14%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.98%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.98%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	16.14%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.98%	13.45%
b. Tier 1/Tier 2 UAL rate	0.01%	(0.46%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	16.14%	13.14%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$55,624	\$0	\$55,624
Tier 2	89,616	0	89,616
Tier 1/Tier 2 valuation payroll	145,240	0	145,240
OPSRP valuation payroll	134,221	0	134,221
<b>Combined valuation payroll</b>	<b>\$279,461</b>	<b>\$0</b>	<b>\$279,461</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	2	4	7	1	3	4	8
Police & Fire	0	0	0	0	0	0	0	0
Total	1	2	4	7	1	3	4	8
<b>Active Members with previous service segments with the employer</b>								
General Service	2	5	N/A	7	3	5	N/A	8
Police & Fire	1	0	N/A	1	1	0	N/A	1
Total	3	5	N/A	8	4	5	N/A	9
<b>Dormant Members</b>								
General Service	0	1	1	2	1	1	2	4
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	1	2	1	1	2	4
<b>Retired Members and Beneficiaries</b>								
General Service	13	2	0	15	13	1	0	14
Police & Fire	8	0	0	8	7	0	0	7
Total	21	2	0	23	20	1	0	21
<b>Grand Total Number of Members</b>	<b>25</b>	<b>10</b>	<b>5</b>	<b>40</b>	<b>26</b>	<b>10</b>	<b>6</b>	<b>42</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59			1		1					2
60-64				1						1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49	1	96
25-29			50-54	1	64
30-34			55-59	1	108
35-39			60-64	4	109
40-44			65-69	3	425
45-49			70-74	3	618
50-54			75-79	3	547
55-59			80-84	6	621
60-64	1	353	85-89		
65-69			90-94	1	239
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>353</b>	<b>Total</b>	<b>23</b>	<b>410</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Chiloquin/2186  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Chiloquin/2186

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Chiloquin/2186

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Chiloquin -- #2186**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Chiloquin to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Chiloquin.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Chiloquin**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.77%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(2.95%)	(2.95%)	(2.95%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>13.83%</b>	<b>6.16%</b>	<b>10.96%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>14.33%</b>	<b>6.59%</b>	<b>11.39%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 115%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	9.82%	9.82%
Minimum 2017-2019 Rate	6.82%	3.82%
Maximum 2017-2019 Rate	12.82%	15.82%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$251,498	\$176,052	(\$75,446)	143%	\$128,619	(59%)
12/31/2010	271,863	197,519	(74,344)	138%	149,992	(50%)
12/31/2011	269,067	209,321	(59,746)	129%	131,874	(45%)
12/31/2012	301,930	247,577	(54,353)	122%	173,359	(31%)
12/31/2013	338,970	260,327	(78,643)	130%	176,570	(45%)
12/31/2014	352,984	306,561	(46,423)	115%	177,348	(26%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Chiloquin*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$46,423)	(\$78,643)
Allocated pooled OPSRP UAL	20,275	12,485
Side account	0	0
Net unfunded pension actuarial accrued liability	(26,148)	(66,158)
Combined valuation payroll	177,348	176,570
Net pension UAL as a percentage of payroll	(15%)	(37%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,410	\$2,444

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$7,448	\$6,119
Tier 1/Tier 2 valuation payroll	47,226	47,108
Tier 1/Tier 2 pension normal cost rate	15.77%	12.99%
Tier 1/ Tier 2 Actuarial accrued liability	\$306,561	\$260,327
Actuarial asset value	352,984	338,970
Tier 1/Tier 2 Unfunded actuarial accrued liability	(46,423)	(78,643)
Tier 1/ Tier 2 Funded status	115%	130%
Combined valuation payroll	\$177,348	\$176,570
Tier 1/Tier 2 UAL as a percentage of payroll	(26%)	(45%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(2.95%)	(3.17%)
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	1	1
Tier 1/Tier 2 retirees and beneficiaries	1	1

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	177,348	176,570
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$41,559	\$38,875
2. Employer reserves	263,521	250,484
3. Benefits in force reserve	47,903	49,612
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$352,984</b>	<b>\$338,970</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$338,970
2. Regular employer contributions	(4,641)
3. Benefit payments and expense	(7,912)
4. Adjustments <sup>1</sup>	2,729
5. Interest credited	23,837
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$352,984</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	7,448	6,119
<b>Total</b>	<b>\$7,448</b>	<b>\$6,119</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$6,225	\$7,448	\$1,223

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	202,341	170,720
▪ <b>Total Active Members</b>	<b>\$202,341</b>	<b>\$170,720</b>
Dormant Members	11,288	9,634
Retired Members and Beneficiaries	92,932	79,973
<b>Total Actuarial Accrued Liability</b>	<b>\$306,561</b>	<b>\$260,327</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$275,333	\$306,561	\$31,228

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$306,561	\$260,327
2. Actuarial value of assets	352,984	338,970
3. Unfunded accrued liability (1. – 2.)	(46,423)	(78,643)
4. Funded percentage (2. ÷ 1.)	115%	130%
5. Combined valuation payroll	\$177,348	\$176,570
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(26%)	(45%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$78,643)	(\$5,692)	(\$5,860)	(\$78,811)	(\$5,903)
December 31, 2014	N/A	N/A	N/A	\$32,388	\$2,344
<b>Total</b>				<b>(\$46,423)</b>	<b>(\$3,559)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$260,327
b. Normal cost at December 31, 2013	6,119
c. Benefit payments during 2014	(7,851)
d. Interest at 7.75% to December 31, 2014	20,108
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	278,703
f. Change in actuarial accrued liability due to assumption, method, and plan changes	31,228
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	309,931
2. Actuarial accrued liability at December 31, 2014	306,561
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	3,370
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	338,970
b. Contributions for 2014 <sup>1</sup>	(4,641)
c. Benefit payments and expenses during 2014	(7,912)
d. Interest at 7.75% to December 31, 2014	25,784
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	352,202
5. Actuarial value of assets at December 31, 2014	352,984
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	782
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$4,152</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$78,643)</b>
2. Expected increase	5,144
3. Liability (gain)/loss	(3,370)
4. Asset (gain)/loss	(782)
5. Change due to changes in assumptions, methods, and plan provisions	31,228
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$46,423)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	7,448	47,226	15.77%	6,119	47,108	12.99%
<b>Total</b>	<b>\$7,448</b>	<b>\$47,226</b>	<b>15.77%</b>	<b>\$6,119</b>	<b>\$47,108</b>	<b>12.99%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$46,423)	(\$78,643)
2. Next year's Tier 1/Tier 2 UAL payment	(3,559)	(5,692)
3. Combined valuation payroll	177,348	176,570
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(2.01%)	(3.22%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.77%	12.99%
b. Tier 1/Tier 2 UAL rate	(2.01%)	(3.22%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	13.91%	9.92%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	9.82%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	9.82%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.96%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	115%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	6.82%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	12.82%
7. Advisory July 1, 2017 total pension rate, before adjustment	13.91%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(1.09%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(2.01%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(3.10%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	12.82%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.77%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.77%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	12.82%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.77%	12.99%
b. Tier 1/Tier 2 UAL rate	(3.10%)	(3.32%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	12.82%	9.82%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	47,226	0	47,226
Tier 1/Tier 2 valuation payroll	47,226	0	47,226
OPSRP valuation payroll	130,122	0	130,122
<b>Combined valuation payroll</b>	<b>\$177,348</b>	<b>\$0</b>	<b>\$177,348</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	3	4	0	1	3	4
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	3	4	0	1	3	4
<b>Active Members with previous service segments with the employer</b>								
General Service	0	1	N/A	1	0	1	N/A	1
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	0	1	N/A	1	0	1	N/A	1
<b>Dormant Members</b>								
General Service	1	0	0	1	1	0	0	1
Police & Fire	0	0	0	0	0	0	0	0
Total	1	0	0	1	1	0	0	1
<b>Retired Members and Beneficiaries</b>								
General Service	1	0	0	1	1	0	0	1
Police & Fire	0	0	0	0	0	0	0	0
Total	1	0	0	1	1	0	0	1
<b>Grand Total Number of Members</b>	<b>2</b>	<b>2</b>	<b>3</b>	<b>7</b>	<b>2</b>	<b>2</b>	<b>3</b>	<b>7</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59				1						1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64		
40-44			65-69	1	707
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64	1	73	85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>73</b>	<b>Total</b>	<b>1</b>	<b>707</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Clatskanie/2162  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Clatskanie/2162

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Clatskanie/2162

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Clatskanie -- #2162**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Clatskanie to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Clatskanie.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Clatskanie***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	16.46%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.20%	1.20%	1.20%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>18.67%</b>	<b>10.31%</b>	<b>15.11%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>19.17%</b>	<b>10.74%</b>	<b>15.54%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 75%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	14.66%	14.66%
Minimum 2017-2019 Rate	11.66%	8.66%
Maximum 2017-2019 Rate	17.66%	20.66%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$6,704,003	\$7,633,373	\$929,370	88%	\$964,009	96%
12/31/2010	6,665,662	7,626,631	960,969	87%	987,654	97%
12/31/2011	6,731,192	8,033,650	1,302,458	84%	1,019,475	128%
12/31/2012	7,442,100	7,822,198	380,098	95%	872,808	44%
12/31/2013	6,150,130	7,105,945	955,815	87%	814,163	117%
12/31/2014	6,181,484	8,189,911	2,008,427	75%	967,961	207%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Clatskanie*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$2,008,427	\$955,815
Allocated pooled OPSRP UAL	110,659	57,566
Side account	0	0
Net unfunded pension actuarial accrued liability	2,119,086	1,013,381
Combined valuation payroll	967,961	814,163
Net pension UAL as a percentage of payroll	219%	124%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$7,694	\$11,269

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$55,509	\$45,777
Tier 1/Tier 2 valuation payroll	337,240	335,323
Tier 1/Tier 2 pension normal cost rate	16.46%	13.65%
Tier 1/ Tier 2 Actuarial accrued liability	\$8,189,911	\$7,105,945
Actuarial asset value	6,181,484	6,150,130
Tier 1/Tier 2 Unfunded actuarial accrued liability	2,008,427	955,815
Tier 1/ Tier 2 Funded status	75%	87%
Combined valuation payroll	\$967,961	\$814,163
Tier 1/Tier 2 UAL as a percentage of payroll	207%	117%
Tier 1/Tier 2 UAL rate	1.20%	1.01%
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	5	5
Tier 1/Tier 2 dormant members	3	1
Tier 1/Tier 2 retirees and beneficiaries	22	24

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	967,961	814,163
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$360,000	\$391,891
2. Employer reserves	2,340,312	2,122,748
3. Benefits in force reserve	3,481,172	3,635,492
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$6,181,484</b>	<b>\$6,150,130</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$6,150,130
2. Regular employer contributions	49,204
3. Benefit payments and expense	(574,941)
4. Adjustments <sup>1</sup>	138,342
5. Interest credited	418,749
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$6,181,484</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	8,100	14,928
Tier 2 Police & Fire	15,495	12,555
Tier 2 General Service	31,914	18,294
<b>Total</b>	<b>\$55,509</b>	<b>\$45,777</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$45,896	\$55,509	\$9,613

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$179,209	\$230,425
▪ Tier 1 General Service	561,851	610,976
▪ Tier 2 Police & Fire	298,307	236,882
▪ Tier 2 General Service	235,312	167,377
▪ <b>Total Active Members</b>	<b>\$1,274,679</b>	<b>\$1,245,660</b>
Dormant Members	161,845	0
Retired Members and Beneficiaries	6,753,387	5,860,285
<b>Total Actuarial Accrued Liability</b>	<b>\$8,189,911</b>	<b>\$7,105,945</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$7,132,201	\$8,189,911	\$1,057,710

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$8,189,911	\$7,105,945
2. Actuarial value of assets	6,181,484	6,150,130
3. Unfunded accrued liability (1. – 2.)	2,008,427	955,815
4. Funded percentage (2. ÷ 1.)	75%	87%
5. Combined valuation payroll	\$967,961	\$814,163
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	207%	117%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$955,815	\$69,182	\$71,221	\$957,854	\$71,749
December 31, 2014	N/A	N/A	N/A	\$1,050,573	\$76,018
<b>Total</b>				<b>\$2,008,427</b>	<b>\$147,767</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$7,105,945
b. Normal cost at December 31, 2013	45,777
c. Benefit payments during 2014	(570,513)
d. Interest at 7.75% to December 31, 2014	530,377
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	7,111,586
f. Change in actuarial accrued liability due to assumption, method, and plan changes	1,057,710
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	8,169,296
2. Actuarial accrued liability at December 31, 2014	8,189,911
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(20,615)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	6,150,130
b. Contributions for 2014 <sup>1</sup>	49,204
c. Benefit payments and expenses during 2014	(574,941)
d. Interest at 7.75% to December 31, 2014	456,263
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	6,080,655
5. Actuarial value of assets at December 31, 2014	6,181,484
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	100,829
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$80,214</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$955,815</b>
2. Expected increase	75,116
3. Liability (gain)/loss	20,615
4. Asset (gain)/loss	(100,829)
5. Change due to changes in assumptions, methods, and plan provisions	1,057,710
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$2,008,427</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	8,100	49,292	16.43%	14,928	103,356	14.44%
Tier 2 Police & Fire	15,495	79,746	19.43%	12,555	78,673	15.96%
Tier 2 General Service	31,914	208,202	15.33%	18,294	153,294	11.93%
<b>Total</b>	<b>\$55,509</b>	<b>\$337,240</b>	<b>16.46%</b>	<b>\$45,777</b>	<b>\$335,323</b>	<b>13.65%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$2,008,427	\$955,815
2. Next year's Tier 1/Tier 2 UAL payment	147,767	69,182
3. Combined valuation payroll	967,961	814,163
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	15.27%	8.50%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.46%	13.65%
b. Tier 1/Tier 2 UAL rate	15.27%	8.50%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	31.88%	22.30%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	14.66%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	14.66%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.93%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	75%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	11.66%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	17.66%
7. Advisory July 1, 2017 total pension rate, before adjustment	31.88%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(14.22%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	15.27%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.05%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	17.66%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	16.46%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	16.46%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	17.66%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.46%	13.65%
b. Tier 1/Tier 2 UAL rate	1.05%	0.86%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	17.66%	14.66%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$49,292	\$0	\$49,292
Tier 2	208,202	79,746	287,948
Tier 1/Tier 2 valuation payroll	257,494	79,746	337,240
OPSRP valuation payroll	424,059	206,662	630,721
<b>Combined valuation payroll</b>	<b>\$681,553</b>	<b>\$286,408</b>	<b>\$967,961</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	3	7	11	2	2	6	10
Police & Fire	0	1	3	4	0	1	2	3
Total	1	4	10	15	2	3	8	13
<b>Active Members with previous service segments with the employer</b>								
General Service	2	0	N/A	2	2	1	N/A	3
Police & Fire	4	0	N/A	4	5	0	N/A	5
Total	6	0	N/A	6	7	1	N/A	8
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	3	0	0	3	1	0	0	1
Total	3	0	0	3	1	0	0	1
<b>Retired Members and Beneficiaries</b>								
General Service	13	0	0	13	15	0	0	15
Police & Fire	8	1	0	9	8	1	0	9
Total	21	1	0	22	23	1	0	24
<b>Grand Total Number of Members</b>	<b>31</b>	<b>5</b>	<b>10</b>	<b>46</b>	<b>33</b>	<b>5</b>	<b>8</b>	<b>46</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49				1						1
50-54			1							1
55-59			1	1						2
60-64			1							1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	1	2,794
20-24			45-49	1	110
25-29			50-54	2	1,609
30-34			55-59	3	2,691
35-39			60-64	3	2,008
40-44			65-69	7	2,268
45-49	2	123	70-74	2	137
50-54	1	965	75-79	1	617
55-59			80-84	2	955
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>3</b>	<b>404</b>	<b>Total</b>	<b>22</b>	<b>1,768</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Coos Bay/2152  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Coos Bay/2152

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Coos Bay/2152

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Coos Bay -- #2152**

**November 2015**

**Secondary Employers**

2190 City Of Eastside

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# Executive Summary

Milliman has prepared this report for City of Coos Bay to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Coos Bay.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Coos Bay***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.03%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.13%	0.13%	0.13%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>20.17%</b>	<b>9.24%</b>	<b>14.04%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>20.67%</b>	<b>9.67%</b>	<b>14.47%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 79%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	15.97%	15.97%
Minimum 2017-2019 Rate	12.78%	9.59%
Maximum 2017-2019 Rate	19.16%	22.35%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$33,985,858	\$38,913,223	\$4,927,365	87%	\$5,474,299	90%
12/31/2010	35,757,840	40,041,572	4,283,732	89%	5,849,235	73%
12/31/2011	35,279,915	42,431,747	7,151,832	83%	6,136,958	117%
12/31/2012	39,127,841	43,090,689	3,962,848	91%	6,598,945	60%
12/31/2013	41,335,740	45,297,166	3,961,426	91%	6,468,089	61%
12/31/2014	42,228,086	53,256,432	11,028,346	79%	6,686,955	165%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Coos Bay*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$11,028,346	\$3,961,426
Allocated pooled OPSRP UAL	764,465	457,333
Side account	0	0
Net unfunded pension actuarial accrued liability	11,792,811	4,418,759
Combined valuation payroll	6,686,955	6,468,089
Net pension UAL as a percentage of payroll	176%	68%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$53,152	\$89,525

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$757,621	\$635,904
Tier 1/Tier 2 valuation payroll	3,981,491	4,088,689
Tier 1/Tier 2 pension normal cost rate	19.03%	15.55%
Tier 1/ Tier 2 Actuarial accrued liability	\$53,256,432	\$45,297,166
Actuarial asset value	42,228,086	41,335,740
Tier 1/Tier 2 Unfunded actuarial accrued liability	11,028,346	3,961,426
Tier 1/ Tier 2 Funded status	79%	91%
Combined valuation payroll	\$6,686,955	\$6,468,089
Tier 1/Tier 2 UAL as a percentage of payroll	165%	61%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	0.13%	0.42%
Tier 1/Tier 2 active members <sup>1</sup>	49	50
Tier 1/Tier 2 dormant members	16	19
Tier 1/Tier 2 retirees and beneficiaries	127	122

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	6,686,955	6,468,089
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$5,146,580	\$5,255,182
2. Employer reserves	20,966,311	19,865,091
3. Benefits in force reserve	16,115,194	16,215,466
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$42,228,086</b>	<b>\$41,335,740</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$41,335,740
2. Regular employer contributions	491,792
3. Benefit payments and expense	(2,661,544)
4. Adjustments <sup>1</sup>	180,291
5. Interest credited	2,881,807
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$42,228,086</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Normal Cost***

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$250,978	\$199,288
Tier 1 General Service	146,183	119,975
Tier 2 Police & Fire	296,013	261,837
Tier 2 General Service	64,447	54,804
<b>Total</b>	<b>\$757,621</b>	<b>\$635,904</b>

#### ***Change in Tier 1/Tier 2 Normal Cost Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$620,112	\$757,621	\$137,509

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$8,172,159	\$6,952,651
▪ Tier 1 General Service	5,217,002	4,317,646
▪ Tier 2 Police & Fire	5,125,600	4,452,313
▪ Tier 2 General Service	911,005	784,883
▪ <b>Total Active Members</b>	<b>\$19,425,766</b>	<b>\$16,507,493</b>
Dormant Members	2,567,588	2,650,911
Retired Members and Beneficiaries	31,263,078	26,138,762
<b>Total Actuarial Accrued Liability</b>	<b>\$53,256,432</b>	<b>\$45,297,166</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$46,536,865	\$53,256,432	\$6,719,567

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$53,256,432	\$45,297,166
2. Actuarial value of assets	42,228,086	41,335,740
3. Unfunded accrued liability (1. – 2.)	11,028,346	3,961,426
4. Funded percentage (2. ÷ 1.)	79%	91%
5. Combined valuation payroll	\$6,686,955	\$6,468,089
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	165%	61%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$3,961,426	\$286,727	\$295,180	\$3,969,879	\$297,369
December 31, 2014	N/A	N/A	N/A	\$7,058,467	\$510,743
<b>Total</b>				<b>\$11,028,346</b>	<b>\$808,112</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$45,297,166
b. Normal cost at December 31, 2013	635,904
c. Benefit payments during 2014	(2,641,045)
d. Interest at 7.75% to December 31, 2014	3,432,831
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	46,724,856
f. Change in actuarial accrued liability due to assumption, method, and plan changes	6,719,567
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	53,444,423
2. Actuarial accrued liability at December 31, 2014	53,256,432
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	187,991
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	41,335,740
b. Contributions for 2014 <sup>1</sup>	491,792
c. Benefit payments and expenses during 2014	(2,661,544)
d. Interest at 7.75% to December 31, 2014	3,119,442
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	42,285,430
5. Actuarial value of assets at December 31, 2014	42,228,086
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(57,344)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$130,647</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$3,961,426</b>
2. Expected increase	478,000
3. Liability (gain)/loss	(187,991)
4. Asset (gain)/loss	57,344
5. Change due to changes in assumptions, methods, and plan provisions	6,719,567
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$11,028,346</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$250,978	\$1,162,345	21.59%	\$199,288	\$1,165,815	17.09%
Tier 1 General Service	146,183	779,847	18.75%	119,975	775,630	15.47%
Tier 2 Police & Fire	296,013	1,560,813	18.97%	261,837	1,662,375	15.75%
Tier 2 General Service	64,447	478,486	13.47%	54,804	484,869	11.30%
<b>Total</b>	<b>\$757,621</b>	<b>\$3,981,491</b>	<b>19.03%</b>	<b>\$635,904</b>	<b>\$4,088,689</b>	<b>15.55%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$11,028,346	\$3,961,426
2. Next year's Tier 1/Tier 2 UAL payment	808,112	286,727
3. Combined valuation payroll	6,686,955	6,468,089
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	12.08%	4.43%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.03%	15.55%
b. Tier 1/Tier 2 UAL rate	12.08%	4.43%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	31.26%	20.13%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	15.97%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	15.97%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.19%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.19%
c. Funded percentage	79%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.19%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	12.78%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	19.16%
7. Advisory July 1, 2017 total pension rate, before adjustment	31.26%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(12.10%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	12.08%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(0.02%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	19.16%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.03%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.03%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	19.16%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.03%	15.55%
b. Tier 1/Tier 2 UAL rate	(0.02%)	0.27%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	19.16%	15.97%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$779,847	\$1,162,345	\$1,942,192
Tier 2	478,486	1,560,813	2,039,299
Tier 1/Tier 2 valuation payroll	1,258,333	2,723,158	3,981,491
OPSRP valuation payroll	1,712,314	993,150	2,705,464
<b>Combined valuation payroll</b>	<b>\$2,970,647</b>	<b>\$3,716,308</b>	<b>\$6,686,955</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	13	8	29	50	13	8	23	44
Police & Fire	11	17	12	40	11	18	12	41
Total	24	25	41	90	24	26	35	85
<b>Active Members with previous service segments with the employer</b>								
General Service	18	2	N/A	20	18	3	N/A	21
Police & Fire	11	2	N/A	13	15	2	N/A	17
Total	29	4	N/A	33	33	5	N/A	38
<b>Dormant Members</b>								
General Service	4	5	6	15	7	5	6	18
Police & Fire	7	0	1	8	7	0	2	9
Total	11	5	7	23	14	5	8	27
<b>Retired Members and Beneficiaries</b>								
General Service	70	7	0	77	69	7	0	76
Police & Fire	49	1	0	50	46	0	0	46
Total	119	8	0	127	115	7	0	122
<b>Grand Total Number of Members</b>	<b>183</b>	<b>42</b>	<b>48</b>	<b>273</b>	<b>186</b>	<b>43</b>	<b>43</b>	<b>272</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			1							1
35-39			1							1
40-44			5	3	1					9
45-49			4	7	4	1				16
50-54			1	2	1	6				10
55-59			2		2	4				8
60-64			1		1	1				3
65-69			1							1
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>16</b>	<b>12</b>	<b>9</b>	<b>12</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>49</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	2	464
20-24			45-49	1	139
25-29			50-54	3	1,422
30-34			55-59	10	1,561
35-39			60-64	29	1,741
40-44	1	2,264	65-69	30	1,785
45-49	2	1,740	70-74	25	1,477
50-54	4	1,228	75-79	16	1,397
55-59	1	2,551	80-84	9	1,114
60-64	6	1,122	85-89	1	260
65-69	1	29	90-94		
70-74	1	54	95-99	1	156
75+			100+		
<b>Total</b>	<b>16</b>	<b>1,251</b>	<b>Total</b>	<b>127</b>	<b>1,533</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Cornelius/2165  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Cornelius/2165

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Cornelius/2165

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Cornelius -- #2165**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Cornelius to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Cornelius.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Cornelius**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	13.88%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.77%	0.77%	0.77%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>15.66%</b>	<b>9.88%</b>	<b>14.68%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>16.16%</b>	<b>10.31%</b>	<b>15.11%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 87%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	11.65%	11.65%
Minimum 2017-2019 Rate	8.65%	5.65%
Maximum 2017-2019 Rate	14.65%	17.65%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$12,174,164	\$12,344,876	\$170,712	99%	\$3,230,582	5%
12/31/2010	12,910,986	13,544,596	633,610	95%	3,185,343	20%
12/31/2011	12,741,384	14,273,829	1,532,445	89%	3,159,772	49%
12/31/2012	14,125,865	14,240,263	114,398	99%	3,158,935	4%
12/31/2013	15,582,414	15,109,557	(472,857)	103%	3,177,105	(15%)
12/31/2014	16,019,875	18,417,725	2,397,850	87%	2,121,002	113%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Cornelius*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$2,397,850	(\$472,857)
Allocated pooled OPSRP UAL	242,477	224,641
Side account	0	0
Net unfunded pension actuarial accrued liability	2,640,327	(248,216)
Combined valuation payroll	2,121,002	3,177,105
Net pension UAL as a percentage of payroll	124%	(8%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$16,859	\$43,975

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$171,391	\$242,242
Tier 1/Tier 2 valuation payroll	1,234,471	1,919,162
Tier 1/Tier 2 pension normal cost rate	13.88%	12.62%
Tier 1/ Tier 2 Actuarial accrued liability	\$18,417,725	\$15,109,557
Actuarial asset value	16,019,875	15,582,414
Tier 1/Tier 2 Unfunded actuarial accrued liability	2,397,850	(472,857)
Tier 1/ Tier 2 Funded status	87%	103%
Combined valuation payroll	\$2,121,002	\$3,177,105
Tier 1/Tier 2 UAL as a percentage of payroll	113%	(15%)
Tier 1/Tier 2 UAL rate	0.77%	(0.97%)
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	17	25
Tier 1/Tier 2 dormant members	14	13
Tier 1/Tier 2 retirees and beneficiaries	43	37

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	2,121,002	3,177,105
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$2,617,572	\$2,711,267
2. Employer reserves	8,657,529	8,346,911
3. Benefits in force reserve	4,744,774	4,524,236
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$16,019,875</b>	<b>\$15,582,414</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$15,582,414
2. Regular employer contributions	130,611
3. Benefit payments and expense	(783,635)
4. Adjustments <sup>1</sup>	(18,908)
5. Interest credited	1,109,393
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$16,019,875</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$47,279
Tier 1 General Service	82,062	87,480
Tier 2 Police & Fire	14,557	37,792
Tier 2 General Service	74,772	69,691
<b>Total</b>	<b>\$171,391</b>	<b>\$242,242</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$145,143	\$171,391	\$26,248

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$2,165,332	\$1,834,865
▪ Tier 1 General Service	3,059,853	2,691,149
▪ Tier 2 Police & Fire	1,082,370	850,100
▪ Tier 2 General Service	2,098,050	1,616,311
▪ <b>Total Active Members</b>	<b>\$8,405,605</b>	<b>\$6,992,425</b>
Dormant Members	807,376	824,222
Retired Members and Beneficiaries	9,204,744	7,292,910
<b>Total Actuarial Accrued Liability</b>	<b>\$18,417,725</b>	<b>\$15,109,557</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$16,208,252	\$18,417,725	\$2,209,473

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$18,417,725	\$15,109,557
2. Actuarial value of assets	16,019,875	15,582,414
3. Unfunded accrued liability (1. – 2.)	2,397,850	(472,857)
4. Funded percentage (2. ÷ 1.)	87%	103%
5. Combined valuation payroll	\$2,121,002	\$3,177,105
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	113%	(15%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$472,857)	(\$34,225)	(\$35,234)	(\$473,866)	(\$35,496)
December 31, 2014	N/A	N/A	N/A	\$2,871,716	\$207,794
<b>Total</b>				<b>\$2,397,850</b>	<b>\$172,298</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$15,109,557
b. Normal cost at December 31, 2013	242,242
c. Benefit payments during 2014	(777,599)
d. Interest at 7.75% to December 31, 2014	1,150,246
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	15,724,446
f. Change in actuarial accrued liability due to assumption, method, and plan changes	2,209,473
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	17,933,919
2. Actuarial accrued liability at December 31, 2014	18,417,725
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(483,806)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	15,582,414
b. Contributions for 2014 <sup>1</sup>	130,611
c. Benefit payments and expenses during 2014	(783,635)
d. Interest at 7.75% to December 31, 2014	1,182,332
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	16,111,723
5. Actuarial value of assets at December 31, 2014	16,019,875
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(91,848)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$575,654)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$472,857)</b>
2. Expected increase	85,580
3. Liability (gain)/loss	483,806
4. Asset (gain)/loss	91,848
5. Change due to changes in assumptions, methods, and plan provisions	2,209,473
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$2,397,850</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$47,279	\$295,871	15.98%
Tier 1 General Service	82,062	552,916	14.84%	87,480	697,001	12.55%
Tier 2 Police & Fire	14,557	85,749	16.98%	37,792	270,155	13.99%
Tier 2 General Service	74,772	595,806	12.55%	69,691	656,135	10.62%
<b>Total</b>	<b>\$171,391</b>	<b>\$1,234,471</b>	<b>13.88%</b>	<b>\$242,242</b>	<b>\$1,919,162</b>	<b>12.62%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$2,397,850	(\$472,857)
2. Next year's Tier 1/Tier 2 UAL payment	172,298	(34,225)
3. Combined valuation payroll	2,121,002	3,177,105
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	8.12%	(1.08%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.88%	12.62%
b. Tier 1/Tier 2 UAL rate	8.12%	(1.08%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	22.15%	11.69%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	11.65%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	11.65%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.33%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	87%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	8.65%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.65%
7. Advisory July 1, 2017 total pension rate, before adjustment	22.15%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(7.50%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	8.12%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	0.62%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	14.65%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	13.88%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	13.88%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	14.65%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.88%	12.62%
b. Tier 1/Tier 2 UAL rate	0.62%	(1.12%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	14.65%	11.65%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$552,916	\$0	\$552,916
Tier 2	595,806	85,749	681,555
Tier 1/Tier 2 valuation payroll	1,148,722	85,749	1,234,471
OPSRP valuation payroll	639,051	247,480	886,531
<b>Combined valuation payroll</b>	<b>\$1,787,773</b>	<b>\$333,229</b>	<b>\$2,121,002</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	7	9	13	29	9	10	12	31
Police & Fire	0	1	4	5	3	3	9	15
Total	7	10	17	34	12	13	21	46
<b>Active Members with previous service segments with the employer</b>								
General Service	6	12	N/A	18	7	11	N/A	18
Police & Fire	11	7	N/A	18	9	5	N/A	14
Total	17	19	N/A	36	16	16	N/A	32
<b>Dormant Members</b>								
General Service	5	6	0	11	6	5	0	11
Police & Fire	2	1	0	3	1	1	0	2
Total	7	7	0	14	7	6	0	13
<b>Retired Members and Beneficiaries</b>								
General Service	21	3	0	24	17	3	0	20
Police & Fire	19	0	0	19	17	0	0	17
Total	40	3	0	43	34	3	0	37
<b>Grand Total Number of Members</b>	<b>71</b>	<b>39</b>	<b>17</b>	<b>127</b>	<b>69</b>	<b>38</b>	<b>21</b>	<b>128</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			1	1						2
40-44			1	3						4
45-49			1	1						2
50-54				1						1
55-59			1	1		2				4
60-64			2		1					3
65-69				1						1
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>6</b>	<b>8</b>	<b>1</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>17</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	1	258
30-34	1	232	55-59	9	1,292
35-39	2	16	60-64	10	1,384
40-44	1	1,621	65-69	9	1,296
45-49			70-74	5	2,243
50-54	4	291	75-79	4	891
55-59	3	437	80-84	2	2,152
60-64	3	786	85-89	3	425
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>14</b>	<b>480</b>	<b>Total</b>	<b>43</b>	<b>1,343</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Cottage Grove/2127  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Cottage Grove/2127

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Cottage Grove/2127

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Cottage Grove -- #2127**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Cottage Grove to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Cottage Grove.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Cottage Grove**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	18.28%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.52%	1.52%	1.52%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>20.81%</b>	<b>10.63%</b>	<b>15.43%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>21.31%</b>	<b>11.06%</b>	<b>15.86%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 86%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	16.50%	16.50%
Minimum 2017-2019 Rate	13.20%	9.90%
Maximum 2017-2019 Rate	19.80%	23.10%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$29,216,208	\$32,864,480	\$3,648,272	89%	\$3,747,512	97%
12/31/2010	31,425,921	34,333,400	2,907,479	92%	3,750,985	78%
12/31/2011	31,039,561	35,814,645	4,775,084	87%	3,832,180	125%
12/31/2012	34,036,351	35,941,947	1,905,596	95%	4,097,780	47%
12/31/2013	37,269,216	37,629,931	360,715	99%	4,087,108	9%
12/31/2014	37,939,466	44,292,348	6,352,882	86%	3,965,429	160%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***City of Cottage Grove***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$6,352,882	\$360,715
Allocated pooled OPSRP UAL	453,335	288,983
Side account	0	0
Net unfunded pension actuarial accrued liability	6,806,217	649,698
Combined valuation payroll	3,965,429	4,087,108
Net pension UAL as a percentage of payroll	172%	16%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$31,520	\$56,570

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$449,900	\$422,816
Tier 1/Tier 2 valuation payroll	2,461,719	2,686,861
Tier 1/Tier 2 pension normal cost rate	18.28%	15.74%
Tier 1/ Tier 2 Actuarial accrued liability	\$44,292,348	\$37,629,931
Actuarial asset value	37,939,466	37,269,216
Tier 1/Tier 2 Unfunded actuarial accrued liability	6,352,882	360,715
Tier 1/ Tier 2 Funded status	86%	99%
Combined valuation payroll	\$3,965,429	\$4,087,108
Tier 1/Tier 2 UAL as a percentage of payroll	160%	9%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	1.52%	0.76%
Tier 1/Tier 2 active members <sup>1</sup>	39	45
Tier 1/Tier 2 dormant members	24	24
Tier 1/Tier 2 retirees and beneficiaries	105	96

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	3,965,429	4,087,108
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$5,465,288	\$6,110,611
2. Employer reserves	18,530,242	18,297,233
3. Benefits in force reserve	13,943,936	12,861,372
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$37,939,466</b>	<b>\$37,269,216</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$37,269,216
2. Regular employer contributions	500,109
3. Benefit payments and expense	(2,302,945)
4. Adjustments <sup>1</sup>	(153,899)
5. Interest credited	2,626,986
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$37,939,466</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$84,617	\$97,840
Tier 1 General Service	216,093	201,005
Tier 2 Police & Fire	40,178	33,614
Tier 2 General Service	109,012	90,357
<b>Total</b>	<b>\$449,900</b>	<b>\$422,816</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$378,311	\$449,900	\$71,589

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$5,632,980	\$5,491,749
▪ Tier 1 General Service	5,888,179	5,778,549
▪ Tier 2 Police & Fire	828,635	684,714
▪ Tier 2 General Service	2,530,449	2,213,749
▪ <b>Total Active Members</b>	<b>\$14,880,243</b>	<b>\$14,168,761</b>
Dormant Members	2,361,214	2,729,090
Retired Members and Beneficiaries	27,050,891	20,732,080
<b>Total Actuarial Accrued Liability</b>	<b>\$44,292,348</b>	<b>\$37,629,931</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$38,995,328	\$44,292,348	\$5,297,020

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$44,292,348	\$37,629,931
2. Actuarial value of assets	37,939,466	37,269,216
3. Unfunded accrued liability (1. – 2.)	6,352,882	360,715
4. Funded percentage (2. ÷ 1.)	86%	99%
5. Combined valuation payroll	\$3,965,429	\$4,087,108
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	160%	9%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$360,715	\$26,108	\$26,878	\$361,485	\$27,078
December 31, 2014	N/A	N/A	N/A	\$5,991,397	\$433,531
<b>Total</b>				<b>\$6,352,882</b>	<b>\$460,609</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$37,629,931
b. Normal cost at December 31, 2013	422,816
c. Benefit payments during 2014	(2,285,208)
d. Interest at 7.75% to December 31, 2014	2,844,152
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	38,611,691
f. Change in actuarial accrued liability due to assumption, method, and plan changes	5,297,020
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	43,908,711
2. Actuarial accrued liability at December 31, 2014	44,292,348
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(383,637)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	37,269,216
b. Contributions for 2014 <sup>1</sup>	500,109
c. Benefit payments and expenses during 2014	(2,302,945)
d. Interest at 7.75% to December 31, 2014	2,818,504
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	38,284,884
5. Actuarial value of assets at December 31, 2014	37,939,466
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(345,418)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$729,055)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$360,715</b>
2. Expected increase	(33,908)
3. Liability (gain)/loss	383,637
4. Asset (gain)/loss	345,418
5. Change due to changes in assumptions, methods, and plan provisions	5,297,020
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$6,352,882</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$84,617	\$386,382	21.90%	\$97,840	\$524,782	18.64%
Tier 1 General Service	216,093	991,733	21.79%	201,005	1,095,734	18.34%
Tier 2 Police & Fire	40,178	216,527	18.56%	33,614	225,829	14.88%
Tier 2 General Service	109,012	867,077	12.57%	90,357	840,516	10.75%
<b>Total</b>	<b>\$449,900</b>	<b>\$2,461,719</b>	<b>18.28%</b>	<b>\$422,816</b>	<b>\$2,686,861</b>	<b>15.74%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$6,352,882	\$360,715
2. Next year's Tier 1/Tier 2 UAL payment	460,609	26,108
3. Combined valuation payroll	3,965,429	4,087,108
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.62%	0.64%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.28%	15.74%
b. Tier 1/Tier 2 UAL rate	11.62%	0.64%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	30.05%	16.53%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	16.50%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	16.50%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.30%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.30%
c. Funded percentage	86%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.30%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	13.20%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	19.80%
7. Advisory July 1, 2017 total pension rate, before adjustment	30.05%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(10.25%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.62%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.37%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	19.80%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	18.28%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	18.28%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	19.80%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.28%	15.74%
b. Tier 1/Tier 2 UAL rate	1.37%	0.61%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	19.80%	16.50%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$991,733	\$386,382	\$1,378,115
Tier 2	867,077	216,527	1,083,604
Tier 1/Tier 2 valuation payroll	1,858,810	602,909	2,461,719
OPSRP valuation payroll	1,016,308	487,402	1,503,710
<b>Combined valuation payroll</b>	<b>\$2,875,118</b>	<b>\$1,090,311</b>	<b>\$3,965,429</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	14	16	24	54	16	18	24	58
Police & Fire	6	3	7	16	8	3	6	17
Total	20	19	31	70	24	21	30	75
<b>Active Members with previous service segments with the employer</b>								
General Service	8	13	N/A	21	9	14	N/A	23
Police & Fire	13	7	N/A	20	13	7	N/A	20
Total	21	20	N/A	41	22	21	N/A	43
<b>Dormant Members</b>								
General Service	12	7	4	23	13	5	3	21
Police & Fire	3	2	0	5	4	2	0	6
Total	15	9	4	28	17	7	3	27
<b>Retired Members and Beneficiaries</b>								
General Service	55	1	0	56	50	0	0	50
Police & Fire	47	2	0	49	44	2	0	46
Total	102	3	0	105	94	2	0	96
<b>Grand Total Number of Members</b>	<b>158</b>	<b>51</b>	<b>35</b>	<b>244</b>	<b>157</b>	<b>51</b>	<b>33</b>	<b>241</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			3	2						5
40-44			1	1						2
45-49			1	3	1					5
50-54			3	1	2	2				8
55-59			2	1	2	1	2	1		9
60-64			1	3	1			1		6
65-69				1	1		2			4
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>11</b>	<b>12</b>	<b>7</b>	<b>3</b>	<b>4</b>	<b>2</b>	<b>0</b>	<b>39</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	1	74
20-24			45-49	1	102
25-29			50-54	4	1,796
30-34			55-59	16	2,394
35-39			60-64	21	1,384
40-44	3	864	65-69	28	1,607
45-49	7	940	70-74	17	1,752
50-54	2	1,583	75-79	8	773
55-59	6	192	80-84	4	1,366
60-64	4	1,793	85-89	4	973
65-69	1	417	90-94	1	41
70-74			95-99		
75+	1	341	100+		
<b>Total</b>	<b>24</b>	<b>893</b>	<b>Total</b>	<b>105</b>	<b>1,572</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Culver/2257  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).

November 2015  
City of Culver/2257

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Culver/2257

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Culver -- #2257

November 2015

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# Executive Summary

Milliman has prepared this report for City of Culver to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Culver.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Culver***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.88%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.13%	0.13%	0.13%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>17.02%</b>	<b>9.24%</b>	<b>14.04%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>17.52%</b>	<b>9.67%</b>	<b>14.47%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 74%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	13.01%	13.01%
Minimum 2017-2019 Rate	10.01%	7.01%
Maximum 2017-2019 Rate	16.01%	19.01%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$466,386	\$607,627	\$141,241	77%	\$99,352	142%
12/31/2010	502,571	642,042	139,471	78%	102,486	136%
12/31/2011	498,653	673,446	174,793	74%	108,081	162%
12/31/2012	563,057	653,919	90,862	86%	119,064	76%
12/31/2013	594,728	683,048	88,320	87%	107,541	82%
12/31/2014	618,520	839,407	220,887	74%	118,163	187%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Culver*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$220,887	\$88,320
Allocated pooled OPSRP UAL	13,509	7,604
Side account	0	0
Net unfunded pension actuarial accrued liability	234,396	95,924
Combined valuation payroll	118,163	107,541
Net pension UAL as a percentage of payroll	198%	89%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$939	\$1,488

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$18,764	\$14,591
Tier 1/Tier 2 valuation payroll	118,163	107,541
Tier 1/Tier 2 pension normal cost rate	15.88%	13.57%
Tier 1/ Tier 2 Actuarial accrued liability	\$839,407	\$683,048
Actuarial asset value	618,520	594,728
Tier 1/Tier 2 Unfunded actuarial accrued liability	220,887	88,320
Tier 1/ Tier 2 Funded status	74%	87%
Combined valuation payroll	\$118,163	\$107,541
Tier 1/Tier 2 UAL as a percentage of payroll	187%	82%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	0.13%	(0.56%)
Tier 1/Tier 2 active members <sup>1</sup>	2	2
Tier 1/Tier 2 dormant members	3	2
Tier 1/Tier 2 retirees and beneficiaries	6	6

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	118,163	107,541
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$113,033	\$105,541
2. Employer reserves	271,282	241,597
3. Benefits in force reserve	234,204	247,591
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$618,520</b>	<b>\$594,728</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$594,728
2. Regular employer contributions	11,408
3. Benefit payments and expense	(38,681)
4. Adjustments <sup>1</sup>	9,066
5. Interest credited	41,998
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$618,520</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	18,764	14,591
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$18,764</b>	<b>\$14,591</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$15,903	\$18,764	\$2,861

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	324,154	264,898
▪ Tier 2 Police & Fire	4,546	209
▪ Tier 2 General Service	650	30
▪ <b>Total Active Members</b>	<b>\$329,350</b>	<b>\$265,137</b>
Dormant Members	55,707	18,803
Retired Members and Beneficiaries	454,350	399,108
<b>Total Actuarial Accrued Liability</b>	<b>\$839,407</b>	<b>\$683,048</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$729,127	\$839,407	\$110,280

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$839,407	\$683,048
2. Actuarial value of assets	618,520	594,728
3. Unfunded accrued liability (1. – 2.)	220,887	88,320
4. Funded percentage (2. ÷ 1.)	74%	87%
5. Combined valuation payroll	\$118,163	\$107,541
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	187%	82%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$88,320	\$6,393	\$6,581	\$88,508	\$6,630
December 31, 2014	N/A	N/A	N/A	\$132,379	\$9,579
<b>Total</b>				<b>\$220,887</b>	<b>\$16,209</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$683,048
b. Normal cost at December 31, 2013	14,591
c. Benefit payments during 2014	(38,383)
d. Interest at 7.75% to December 31, 2014	52,014
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	711,270
f. Change in actuarial accrued liability due to assumption, method, and plan changes	110,280
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	821,550
2. Actuarial accrued liability at December 31, 2014	839,407
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(17,857)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	594,728
b. Contributions for 2014 <sup>1</sup>	11,408
c. Benefit payments and expenses during 2014	(38,681)
d. Interest at 7.75% to December 31, 2014	45,035
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	612,491
5. Actuarial value of assets at December 31, 2014	618,520
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	6,029
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$11,828)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$88,320</b>
2. Expected increase	10,459
3. Liability (gain)/loss	17,857
4. Asset (gain)/loss	(6,029)
5. Change due to changes in assumptions, methods, and plan provisions	110,280
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$220,887</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	18,764	118,163	15.88%	14,591	107,541	13.57%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$18,764</b>	<b>\$118,163</b>	<b>15.88%</b>	<b>\$14,591</b>	<b>\$107,541</b>	<b>13.57%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$220,887	\$88,320
2. Next year's Tier 1/Tier 2 UAL payment	16,209	6,393
3. Combined valuation payroll	118,163	107,541
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	13.72%	5.94%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.88%	13.57%
b. Tier 1/Tier 2 UAL rate	13.72%	5.94%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	29.75%	19.66%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	13.01%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	13.01%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.60%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	74%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	10.01%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	16.01%
7. Advisory July 1, 2017 total pension rate, before adjustment	29.75%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(13.74%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	13.72%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(0.02%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	16.01%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.88%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.88%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	16.01%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.88%	13.57%
b. Tier 1/Tier 2 UAL rate	(0.02%)	(0.71%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	16.01%	13.01%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$118,163	\$0	\$118,163
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	118,163	0	118,163
OPSRP valuation payroll	0	0	0
<b>Combined valuation payroll</b>	<b>\$118,163</b>	<b>\$0</b>	<b>\$118,163</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	2	0	0	2	2	0	0	2
Police & Fire	0	0	0	0	0	0	0	0
Total	2	0	0	2	2	0	0	2
<b>Active Members with previous service segments with the employer</b>								
General Service	1	1	N/A	2	2	1	N/A	3
Police & Fire	0	1	N/A	1	0	1	N/A	1
Total	1	2	N/A	3	2	2	N/A	4
<b>Dormant Members</b>								
General Service	2	1	1	4	1	1	2	4
Police & Fire	0	0	0	0	0	0	0	0
Total	2	1	1	4	1	1	2	4
<b>Retired Members and Beneficiaries</b>								
General Service	4	0	0	4	4	0	0	4
Police & Fire	1	1	0	2	1	1	0	2
Total	5	1	0	6	5	1	0	6
<b>Grand Total Number of Members</b>	<b>10</b>	<b>4</b>	<b>1</b>	<b>15</b>	<b>10</b>	<b>4</b>	<b>2</b>	<b>16</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54					1					1
55-59										
60-64										
65-69						1				1
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	784
35-39			60-64	2	418
40-44			65-69	1	4
45-49	1	337	70-74	1	1,198
50-54			75-79	1	219
55-59	1	33	80-84		
60-64			85-89		
65-69	1	205	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>3</b>	<b>192</b>	<b>Total</b>	<b>6</b>	<b>507</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Dufur/2262  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).

November 2015  
City of Dufur/2262

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Dufur/2262

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Dufur -- #2262

November 2015

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# Executive Summary

Milliman has prepared this report for City of Dufur to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Dufur.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Dufur***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.39%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	3.03%	3.03%	3.03%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>19.43%</b>	<b>12.14%</b>	<b>16.94%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>19.93%</b>	<b>12.57%</b>	<b>17.37%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 83%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	15.35%	15.35%
Minimum 2017-2019 Rate	12.28%	9.21%
Maximum 2017-2019 Rate	18.42%	21.49%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$586,795	\$697,077	\$110,282	84%	\$89,502	123%
12/31/2010	592,439	715,139	122,700	83%	62,947	195%
12/31/2011	572,637	733,287	160,650	78%	91,905	175%
12/31/2012	629,723	718,190	88,467	88%	102,070	87%
12/31/2013	699,914	733,118	33,204	95%	108,602	31%
12/31/2014	712,173	852,957	140,784	83%	86,676	162%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Dufur*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$140,784	\$33,204
Allocated pooled OPSRP UAL	9,909	7,679
Side account	0	0
Net unfunded pension actuarial accrued liability	150,693	40,883
Combined valuation payroll	86,676	108,602
Net pension UAL as a percentage of payroll	174%	38%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$689	\$1,503

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$7,557	\$6,068
Tier 1/Tier 2 valuation payroll	49,091	46,713
Tier 1/Tier 2 pension normal cost rate	15.39%	12.99%
Tier 1/ Tier 2 Actuarial accrued liability	\$852,957	\$733,118
Actuarial asset value	712,173	699,914
Tier 1/Tier 2 Unfunded actuarial accrued liability	140,784	33,204
Tier 1/ Tier 2 Funded status	83%	95%
Combined valuation payroll	\$86,676	\$108,602
Tier 1/Tier 2 UAL as a percentage of payroll	162%	31%
Tier 1/Tier 2 UAL rate	3.03%	2.36%
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	0	0
Tier 1/Tier 2 retirees and beneficiaries	5	5

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	86,676	108,602
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$44,908	\$42,369
2. Employer reserves	320,924	290,905
3. Benefits in force reserve	346,341	366,639
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$712,173</b>	<b>\$699,914</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$699,914
2. Regular employer contributions	8,349
3. Benefit payments and expense	(57,201)
4. Adjustments <sup>1</sup>	13,248
5. Interest credited	47,863
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$712,173</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	7,557	6,068
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$7,557</b>	<b>\$6,068</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$6,318	\$7,557	\$1,239

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	181,064	142,109
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$181,064</b>	<b>\$142,109</b>
Dormant Members	0	0
Retired Members and Beneficiaries	671,893	591,009
<b>Total Actuarial Accrued Liability</b>	<b>\$852,957</b>	<b>\$733,118</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$747,675	\$852,957	\$105,282

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$852,957	\$733,118
2. Actuarial value of assets	712,173	699,914
3. Unfunded accrued liability (1. – 2.)	140,784	33,204
4. Funded percentage (2. ÷ 1.)	83%	95%
5. Combined valuation payroll	\$86,676	\$108,602
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	162%	31%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$33,204	\$2,403	\$2,474	\$33,275	\$2,493
December 31, 2014	N/A	N/A	N/A	\$107,509	\$7,779
<b>Total</b>				<b>\$140,784</b>	<b>\$10,272</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$733,118
b. Normal cost at December 31, 2013	6,068
c. Benefit payments during 2014	(56,760)
d. Interest at 7.75% to December 31, 2014	54,852
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	737,278
f. Change in actuarial accrued liability due to assumption, method, and plan changes	105,282
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	842,560
2. Actuarial accrued liability at December 31, 2014	852,957
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(10,397)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	699,914
b. Contributions for 2014 <sup>1</sup>	8,349
c. Benefit payments and expenses during 2014	(57,201)
d. Interest at 7.75% to December 31, 2014	52,350
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	703,412
5. Actuarial value of assets at December 31, 2014	712,173
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	8,761
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$1,636)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$33,204</b>
2. Expected increase	662
3. Liability (gain)/loss	10,397
4. Asset (gain)/loss	(8,761)
5. Change due to changes in assumptions, methods, and plan provisions	105,282
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$140,784</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	7,557	49,091	15.39%	6,068	46,713	12.99%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$7,557</b>	<b>\$49,091</b>	<b>15.39%</b>	<b>\$6,068</b>	<b>\$46,713</b>	<b>12.99%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$140,784	\$33,204
2. Next year's Tier 1/Tier 2 UAL payment	10,272	2,403
3. Combined valuation payroll	86,676	108,602
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.85%	2.21%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.39%	12.99%
b. Tier 1/Tier 2 UAL rate	11.85%	2.21%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	27.39%	15.35%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	15.35%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	15.35%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.07%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.07%
c. Funded percentage	83%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.07%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	12.28%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	18.42%
7. Advisory July 1, 2017 total pension rate, before adjustment	27.39%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(8.97%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.85%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	2.88%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	18.42%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.39%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.39%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	18.42%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.39%	12.99%
b. Tier 1/Tier 2 UAL rate	2.88%	2.21%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	18.42%	15.35%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$49,091	\$0	\$49,091
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	49,091	0	49,091
OPSRP valuation payroll	37,585	0	37,585
<b>Combined valuation payroll</b>	<b>\$86,676</b>	<b>\$0</b>	<b>\$86,676</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	0	1	2	1	0	2	3
Police & Fire	0	0	0	0	0	0	0	0
Total	1	0	1	2	1	0	2	3
<b>Active Members with previous service segments with the employer</b>								
General Service	1	0	N/A	1	1	0	N/A	1
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	1	0	N/A	1	1	0	N/A	1
<b>Dormant Members</b>								
General Service	0	0	2	2	0	0	1	1
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	2	2	0	0	1	1
<b>Retired Members and Beneficiaries</b>								
General Service	4	0	0	4	4	0	0	4
Police & Fire	1	0	0	1	1	0	0	1
Total	5	0	0	5	5	0	0	5
<b>Grand Total Number of Members</b>	<b>7</b>	<b>0</b>	<b>3</b>	<b>10</b>	<b>7</b>	<b>0</b>	<b>3</b>	<b>10</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59					1					1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	241
35-39			60-64		
40-44			65-69	2	1,820
45-49			70-74	1	51
50-54			75-79		
55-59			80-84	1	259
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>			<b>Total</b>	<b>5</b>	<b>838</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Eagle Point/2282  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Eagle Point/2282

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Eagle Point/2282

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Eagle Point -- #2282

November 2015

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# Executive Summary

Milliman has prepared this report for City of Eagle Point to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Eagle Point.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Eagle Point***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	16.98%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(0.05%)	(0.05%)	(0.05%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>17.94%</b>	<b>9.06%</b>	<b>13.86%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>18.44%</b>	<b>9.49%</b>	<b>14.29%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 71%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	13.93%	13.93%
Minimum 2017-2019 Rate	10.93%	7.93%
Maximum 2017-2019 Rate	16.93%	19.93%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$2,041,520	\$2,211,444	\$169,924	92%	\$663,580	26%
12/31/2010	2,057,505	2,442,645	385,140	84%	614,657	63%
12/31/2011	2,019,516	2,540,783	521,267	79%	689,745	76%
12/31/2012	2,240,662	2,683,723	443,061	83%	732,095	61%
12/31/2013	2,361,983	2,848,056	486,073	83%	634,485	77%
12/31/2014	2,394,813	3,386,913	992,100	71%	773,505	128%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Eagle Point*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$992,100	\$486,073
Allocated pooled OPSRP UAL	88,428	44,862
Side account	0	0
Net unfunded pension actuarial accrued liability	1,080,528	530,935
Combined valuation payroll	773,505	634,485
Net pension UAL as a percentage of payroll	140%	84%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$6,148	\$8,782

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$62,571	\$48,061
Tier 1/Tier 2 valuation payroll	368,579	343,042
Tier 1/Tier 2 pension normal cost rate	16.98%	14.01%
Tier 1/ Tier 2 Actuarial accrued liability	\$3,386,913	\$2,848,056
Actuarial asset value	2,394,813	2,361,983
Tier 1/Tier 2 Unfunded actuarial accrued liability	992,100	486,073
Tier 1/ Tier 2 Funded status	71%	83%
Combined valuation payroll	\$773,505	\$634,485
Tier 1/Tier 2 UAL as a percentage of payroll	128%	77%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(0.05%)	(0.08%)
Tier 1/Tier 2 active members <sup>1</sup>	5	5
Tier 1/Tier 2 dormant members	1	1
Tier 1/Tier 2 retirees and beneficiaries	10	10

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	773,505	634,485
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$65,693	\$61,484
2. Employer reserves	1,093,876	992,300
3. Benefits in force reserve	1,235,244	1,308,199
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$2,394,813</b>	<b>\$2,361,983</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$2,361,983
2. Regular employer contributions	28,088
3. Benefit payments and expense	(204,010)
4. Adjustments <sup>1</sup>	46,504
5. Interest credited	162,247
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$2,394,813</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$12,322	\$9,084
Tier 1 General Service	0	0
Tier 2 Police & Fire	50,249	38,977
Tier 2 General Service	0	0
<b>Total</b>	<b>\$62,571</b>	<b>\$48,061</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$51,418	\$62,571	\$11,153

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$136,896	\$86,691
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	853,675	652,594
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$990,571</b>	<b>\$739,285</b>
Dormant Members	0	0
Retired Members and Beneficiaries	2,396,342	2,108,771
<b>Total Actuarial Accrued Liability</b>	<b>\$3,386,913</b>	<b>\$2,848,056</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$2,961,178	\$3,386,913	\$425,735

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$3,386,913	\$2,848,056
2. Actuarial value of assets	2,394,813	2,361,983
3. Unfunded accrued liability (1. – 2.)	992,100	486,073
4. Funded percentage (2. ÷ 1.)	71%	83%
5. Combined valuation payroll	\$773,505	\$634,485
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	128%	77%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$486,073	\$35,182	\$36,219	\$487,110	\$36,488
December 31, 2014	N/A	N/A	N/A	\$504,990	\$36,541
<b>Total</b>				<b>\$992,100</b>	<b>\$73,029</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$2,848,056
b. Normal cost at December 31, 2013	48,061
c. Benefit payments during 2014	(202,438)
d. Interest at 7.75% to December 31, 2014	214,742
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	2,908,421
f. Change in actuarial accrued liability due to assumption, method, and plan changes	425,735
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	3,334,156
2. Actuarial accrued liability at December 31, 2014	3,386,913
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(52,757)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	2,361,983
b. Contributions for 2014 <sup>1</sup>	28,088
c. Benefit payments and expenses during 2014	(204,010)
d. Interest at 7.75% to December 31, 2014	176,237
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	2,362,299
5. Actuarial value of assets at December 31, 2014	2,394,813
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	32,514
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$20,243)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$486,073</b>
2. Expected increase	60,049
3. Liability (gain)/loss	52,757
4. Asset (gain)/loss	(32,514)
5. Change due to changes in assumptions, methods, and plan provisions	425,735
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$992,100</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$12,322	\$72,366	17.03%	\$9,084	\$66,079	13.75%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	50,249	296,213	16.96%	38,977	276,963	14.07%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$62,571</b>	<b>\$368,579</b>	<b>16.98%</b>	<b>\$48,061</b>	<b>\$343,042</b>	<b>14.01%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$992,100	\$486,073
2. Next year's Tier 1/Tier 2 UAL payment	73,029	35,182
3. Combined valuation payroll	773,505	634,485
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	9.44%	5.54%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.98%	14.01%
b. Tier 1/Tier 2 UAL rate	9.44%	5.54%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	26.57%	19.70%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	13.93%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	13.93%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.79%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	71%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	10.93%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	16.93%
7. Advisory July 1, 2017 total pension rate, before adjustment	26.57%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(9.64%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	9.44%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(0.20%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	16.93%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	16.98%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	16.98%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	16.93%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.98%	14.01%
b. Tier 1/Tier 2 UAL rate	(0.20%)	(0.23%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	16.93%	13.93%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$72,366	\$72,366
Tier 2	0	296,213	296,213
Tier 1/Tier 2 valuation payroll	0	368,579	368,579
OPSRP valuation payroll	0	404,926	404,926
<b>Combined valuation payroll</b>	<b>\$0</b>	<b>\$773,505</b>	<b>\$773,505</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	1	4	6	11	1	4	4	9
<b>Total</b>	<b>1</b>	<b>4</b>	<b>6</b>	<b>11</b>	<b>1</b>	<b>4</b>	<b>4</b>	<b>9</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	1	N/A	1	0	1	N/A	1
<b>Total</b>	<b>0</b>	<b>1</b>	<b>N/A</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>N/A</b>	<b>1</b>
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	1	0	1	0	1	1	2
<b>Total</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>2</b>
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	9	1	0	10	9	1	0	10
<b>Total</b>	<b>9</b>	<b>1</b>	<b>0</b>	<b>10</b>	<b>9</b>	<b>1</b>	<b>0</b>	<b>10</b>
<b>Grand Total Number of Members</b>	<b>10</b>	<b>7</b>	<b>6</b>	<b>23</b>	<b>10</b>	<b>7</b>	<b>5</b>	<b>22</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			1							1
40-44					1					1
45-49			1	2						3
50-54										
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	2	1,258
35-39			60-64	3	1,833
40-44			65-69	3	903
45-49	1	0	70-74	1	2,771
50-54			75-79	1	600
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>0</b>	<b>Total</b>	<b>10</b>	<b>1,409</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Eugene/2111  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Eugene/2111

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Eugene/2111

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Eugene -- #2111**

**November 2015**

**Secondary Employers**

2141 City Of Eugene Public Library

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# Executive Summary

Milliman has prepared this report for City of Eugene to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Eugene.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Eugene***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.43%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	2.20%	2.20%	2.20%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>20.64%</b>	<b>11.31%</b>	<b>16.11%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>21.14%</b>	<b>11.74%</b>	<b>16.54%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 83%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	16.36%	16.36%
Minimum 2017-2019 Rate	13.09%	9.82%
Maximum 2017-2019 Rate	19.63%	22.90%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$572,595,446	\$664,728,789	\$92,133,343	86%	\$89,005,209	104%
12/31/2010	608,092,209	692,573,860	84,481,651	88%	92,340,211	91%
12/31/2011	592,998,990	719,826,602	126,827,612	82%	95,549,026	133%
12/31/2012	647,467,866	707,760,655	60,292,789	91%	94,530,650	64%
12/31/2013	706,786,096	731,023,275	24,237,179	97%	90,070,653	27%
12/31/2014	720,594,457	864,959,317	144,364,860	83%	95,307,300	151%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Eugene*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$144,364,860	\$24,237,179
Allocated pooled OPSRP UAL	10,895,699	6,368,543
Side account	0	0
Net unfunded pension actuarial accrued liability	155,260,559	30,605,722
Combined valuation payroll	95,307,300	90,070,653
Net pension UAL as a percentage of payroll	163%	34%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$757,558	\$1,246,674

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$9,903,872	\$8,409,396
Tier 1/Tier 2 valuation payroll	56,831,409	57,188,418
Tier 1/Tier 2 pension normal cost rate	17.43%	14.70%
Tier 1/ Tier 2 Actuarial accrued liability	\$864,959,317	\$731,023,275
Actuarial asset value	720,594,457	706,786,096
Tier 1/Tier 2 Unfunded actuarial accrued liability	144,364,860	24,237,179
Tier 1/ Tier 2 Funded status	83%	97%
Combined valuation payroll	\$95,307,300	\$90,070,653
Tier 1/Tier 2 UAL as a percentage of payroll	151%	27%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	2.20%	1.66%
Tier 1/Tier 2 active members <sup>1</sup>	743	790
Tier 1/Tier 2 dormant members	369	362
Tier 1/Tier 2 retirees and beneficiaries	1,572	1,517

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	95,307,300	90,070,653
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$75,689,484	\$77,630,795
2. Employer reserves	346,689,103	327,089,281
3. Benefits in force reserve	298,215,870	302,066,020
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$720,594,457</b>	<b>\$706,786,096</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$706,786,096
2. Regular employer contributions	8,501,948
3. Benefit payments and expense	(49,252,570)
4. Adjustments <sup>1</sup>	5,116,419
5. Interest credited	49,442,564
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$720,594,457</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$2,361,195	\$1,988,607
Tier 1 General Service	3,096,961	2,793,903
Tier 2 Police & Fire	2,196,674	1,714,594
Tier 2 General Service	2,249,042	1,912,292
<b>Total</b>	<b>\$9,903,872</b>	<b>\$8,409,396</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$8,218,007	\$9,903,872	\$1,685,865

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$70,099,052	\$60,114,091
▪ Tier 1 General Service	95,540,081	85,709,667
▪ Tier 2 Police & Fire	35,894,034	27,677,757
▪ Tier 2 General Service	44,484,217	36,337,835
▪ <b>Total Active Members</b>	<b>\$246,017,384</b>	<b>\$209,839,350</b>
Dormant Members	40,410,535	34,264,116
Retired Members and Beneficiaries	578,531,398	486,919,809
<b>Total Actuarial Accrued Liability</b>	<b>\$864,959,317</b>	<b>\$731,023,275</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$753,888,902	\$864,959,317	\$111,070,415

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$864,959,317	\$731,023,275
2. Actuarial value of assets	720,594,457	706,786,096
3. Unfunded accrued liability (1. – 2.)	144,364,860	24,237,179
4. Funded percentage (2. ÷ 1.)	83%	97%
5. Combined valuation payroll	\$95,307,300	\$90,070,653
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	151%	27%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$24,237,179	\$1,754,283	\$1,805,999	\$24,288,895	\$1,819,393
December 31, 2014	N/A	N/A	N/A	\$120,075,965	\$8,688,565
<b>Total</b>				<b>\$144,364,860</b>	<b>\$10,507,958</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$731,023,275
b. Normal cost at December 31, 2013	8,409,396
c. Benefit payments during 2014	(48,873,229)
d. Interest at 7.75% to December 31, 2014	55,086,330
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	745,645,772
f. Change in actuarial accrued liability due to assumption, method, and plan changes	111,070,415
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	856,716,187
2. Actuarial accrued liability at December 31, 2014	864,959,317
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(8,243,130)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	706,786,096
b. Contributions for 2014 <sup>1</sup>	8,501,948
c. Benefit payments and expenses during 2014	(49,252,570)
d. Interest at 7.75% to December 31, 2014	53,196,836
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	719,232,310
5. Actuarial value of assets at December 31, 2014	720,594,457
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	1,362,147
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$6,880,983)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$24,237,179</b>
2. Expected increase	2,176,283
3. Liability (gain)/loss	8,243,130
4. Asset (gain)/loss	(1,362,147)
5. Change due to changes in assumptions, methods, and plan provisions	111,070,415
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$144,364,860</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$2,361,195	\$10,777,226	21.91%	\$1,988,607	\$11,204,387	17.75%
Tier 1 General Service	3,096,961	16,518,812	18.75%	2,793,903	16,771,852	16.66%
Tier 2 Police & Fire	2,196,674	12,118,171	18.13%	1,714,594	11,847,658	14.47%
Tier 2 General Service	2,249,042	17,417,200	12.91%	1,912,292	17,364,521	11.01%
<b>Total</b>	<b>\$9,903,872</b>	<b>\$56,831,409</b>	<b>17.43%</b>	<b>\$8,409,396</b>	<b>\$57,188,418</b>	<b>14.70%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$144,364,860	\$24,237,179
2. Next year's Tier 1/Tier 2 UAL payment	10,507,958	1,754,283
3. Combined valuation payroll	95,307,300	90,070,653
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.03%	1.95%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.43%	14.70%
b. Tier 1/Tier 2 UAL rate	11.03%	1.95%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	28.61%	16.80%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	16.36%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	16.36%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.27%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.27%
c. Funded percentage	83%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.27%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	13.09%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	19.63%
7. Advisory July 1, 2017 total pension rate, before adjustment	28.61%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(8.98%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.03%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	2.05%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	19.63%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.43%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.43%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	19.63%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.43%	14.70%
b. Tier 1/Tier 2 UAL rate	2.05%	1.51%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	19.63%	16.36%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$16,518,812	\$10,777,226	\$27,296,038
Tier 2	17,417,200	12,118,171	29,535,371
Tier 1/Tier 2 valuation payroll	33,936,012	22,895,397	56,831,409
OPSRP valuation payroll	26,858,772	11,617,119	38,475,891
<b>Combined valuation payroll</b>	<b>\$60,794,784</b>	<b>\$34,512,516</b>	<b>\$95,307,300</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	246	281	561	1,088	269	300	503	1,072
Police & Fire	96	120	134	350	102	119	126	347
Total	342	401	695	1,438	371	419	629	1,419
<b>Active Members with previous service segments with the employer</b>								
General Service	164	141	N/A	305	174	146	N/A	320
Police & Fire	15	14	N/A	29	15	15	N/A	30
Total	179	155	N/A	334	189	161	N/A	350
<b>Dormant Members</b>								
General Service	190	149	45	384	189	144	45	378
Police & Fire	15	15	4	34	15	14	4	33
Total	205	164	49	418	204	158	49	411
<b>Retired Members and Beneficiaries</b>								
General Service	1,099	71	10	1,180	1,066	55	6	1,127
Police & Fire	391	11	2	404	385	11	1	397
Total	1,490	82	12	1,584	1,451	66	7	1,524
<b>Grand Total Number of Members</b>	<b>2,216</b>	<b>802</b>	<b>756</b>	<b>3,774</b>	<b>2,215</b>	<b>804</b>	<b>685</b>	<b>3,704</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			11							11
35-39			42	6	1					49
40-44		3	55	57	11	2				128
45-49		2	55	49	29	8	1			144
50-54			32	39	31	26	7			135
55-59		1	30	48	38	25	16	1		159
60-64			13	29	21	20	5	1		89
65-69			6	5	4	6	3		1	25
70-74			1	2						3
75+										
<b>Total</b>	<b>0</b>	<b>6</b>	<b>245</b>	<b>235</b>	<b>135</b>	<b>87</b>	<b>32</b>	<b>2</b>	<b>1</b>	<b>743</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	14	1,179
20-24			45-49	4	1,903
25-29			50-54	25	3,102
30-34	3	450	55-59	120	2,683
35-39	28	1,047	60-64	386	2,767
40-44	49	746	65-69	425	2,576
45-49	62	1,042	70-74	265	2,035
50-54	68	1,030	75-79	150	2,120
55-59	66	1,435	80-84	88	1,690
60-64	55	990	85-89	60	1,550
65-69	25	452	90-94	29	1,293
70-74	9	535	95-99	6	788
75+	4	256	100+		
<b>Total</b>	<b>369</b>	<b>997</b>	<b>Total</b>	<b>1,572</b>	<b>2,371</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Fossil/2248  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Fossil/2248

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Fossil/2248

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Fossil -- #2248

November 2015

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# Executive Summary

Milliman has prepared this report for City of Fossil to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Fossil.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Fossil***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	13.76%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(2.35%)	(2.35%)	(2.35%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>12.42%</b>	<b>6.76%</b>	<b>11.56%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>12.92%</b>	<b>7.19%</b>	<b>11.99%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 85%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	8.41%	8.41%
Minimum 2017-2019 Rate	5.41%	2.41%
Maximum 2017-2019 Rate	11.41%	14.41%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$538,898	\$546,282	\$7,384	99%	\$77,993	9%
12/31/2010	587,887	578,730	(9,157)	102%	80,610	(11%)
12/31/2011	579,010	654,449	75,439	88%	94,788	80%
12/31/2012	499,500	562,282	62,782	89%	69,765	90%
12/31/2013	544,706	567,476	22,770	96%	75,460	30%
12/31/2014	485,723	569,684	83,961	85%	77,810	108%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Fossil*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$83,961	\$22,770
Allocated pooled OPSRP UAL	8,895	5,335
Side account	0	0
Net unfunded pension actuarial accrued liability	92,856	28,105
Combined valuation payroll	77,810	75,460
Net pension UAL as a percentage of payroll	119%	37%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$618	\$1,044

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$5,410	\$4,326
Tier 1/Tier 2 valuation payroll	39,313	38,322
Tier 1/Tier 2 pension normal cost rate	13.76%	11.29%
Tier 1/ Tier 2 Actuarial accrued liability	\$569,684	\$567,476
Actuarial asset value	485,723	544,706
Tier 1/Tier 2 Unfunded actuarial accrued liability	83,961	22,770
Tier 1/ Tier 2 Funded status	85%	96%
Combined valuation payroll	\$77,810	\$75,460
Tier 1/Tier 2 UAL as a percentage of payroll	108%	30%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(2.35%)	(2.88%)
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	1	2
Tier 1/Tier 2 retirees and beneficiaries	4	4

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	77,810	75,460
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$30,711	\$61,269
2. Employer reserves	239,062	252,346
3. Benefits in force reserve	215,950	231,091
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$485,723</b>	<b>\$544,706</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$544,706
2. Regular employer contributions	2,079
3. Benefit payments and expense	(35,666)
4. Adjustments <sup>1</sup>	(58,960)
5. Interest credited	33,564
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$485,723</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	5,410	4,326
<b>Total</b>	<b>\$5,410</b>	<b>\$4,326</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$4,453	\$5,410	\$957

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### *Summary of Actuarial Accrued Liability by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	79,091	62,116
▪ <b>Total Active Members</b>	<b>\$79,091</b>	<b>\$62,116</b>
Dormant Members	71,655	132,850
Retired Members and Beneficiaries	418,938	372,510
<b>Total Actuarial Accrued Liability</b>	<b>\$569,684</b>	<b>\$567,476</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$505,235	\$569,684	\$64,449

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$569,684	\$567,476
2. Actuarial value of assets	485,723	544,706
3. Unfunded accrued liability (1. – 2.)	83,961	22,770
4. Funded percentage (2. ÷ 1.)	85%	96%
5. Combined valuation payroll	\$77,810	\$75,460
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	108%	30%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$22,770	\$1,648	\$1,697	\$22,819	\$1,709
December 31, 2014	N/A	N/A	N/A	\$61,142	\$4,424
<b>Total</b>				<b>\$83,961</b>	<b>\$6,133</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$567,476
b. Normal cost at December 31, 2013	4,326
c. Benefit payments during 2014	(35,391)
d. Interest at 7.75% to December 31, 2014	42,776
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	579,187
f. Change in actuarial accrued liability due to assumption, method, and plan changes	64,449
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	643,636
2. Actuarial accrued liability at December 31, 2014	569,684
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	73,952
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	544,706
b. Contributions for 2014 <sup>1</sup>	2,079
c. Benefit payments and expenses during 2014	(35,666)
d. Interest at 7.75% to December 31, 2014	40,913
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	552,033
5. Actuarial value of assets at December 31, 2014	485,723
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(66,310)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$7,642</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$22,770</b>
2. Expected increase	4,384
3. Liability (gain)/loss	(73,952)
4. Asset (gain)/loss	66,310
5. Change due to changes in assumptions, methods, and plan provisions	64,449
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$83,961</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	5,410	39,313	13.76%	4,326	38,322	11.29%
<b>Total</b>	<b>\$5,410</b>	<b>\$39,313</b>	<b>13.76%</b>	<b>\$4,326</b>	<b>\$38,322</b>	<b>11.29%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$83,961	\$22,770
2. Next year's Tier 1/Tier 2 UAL payment	6,133	1,648
3. Combined valuation payroll	77,810	75,460
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	7.88%	2.18%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.76%	11.29%
b. Tier 1/Tier 2 UAL rate	7.88%	2.18%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	21.79%	13.62%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	8.41%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	8.41%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.68%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	85%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	5.41%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.41%
7. Advisory July 1, 2017 total pension rate, before adjustment	21.79%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(10.38%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	7.88%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(2.50%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	11.41%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	13.76%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	13.76%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	11.41%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.76%	11.29%
b. Tier 1/Tier 2 UAL rate	(2.50%)	(3.03%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	11.41%	8.41%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	39,313	0	39,313
Tier 1/Tier 2 valuation payroll	39,313	0	39,313
OPSRP valuation payroll	38,497	0	38,497
<b>Combined valuation payroll</b>	<b>\$77,810</b>	<b>\$0</b>	<b>\$77,810</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	1	2	0	1	1	2
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	1	2	0	1	1	2
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	0	0	N/A	0	0	0	N/A	0
<b>Dormant Members</b>								
General Service	1	0	0	1	2	0	0	2
Police & Fire	0	0	0	0	0	0	0	0
Total	1	0	0	1	2	0	0	2
<b>Retired Members and Beneficiaries</b>								
General Service	4	0	0	4	4	0	0	4
Police & Fire	0	0	0	0	0	0	0	0
Total	4	0	0	4	4	0	0	4
<b>Grand Total Number of Members</b>	<b>5</b>	<b>1</b>	<b>1</b>	<b>7</b>	<b>6</b>	<b>1</b>	<b>1</b>	<b>8</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59			1							1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	515
35-39			60-64		
40-44			65-69	1	803
45-49			70-74		
50-54			75-79	1	1,151
55-59			80-84	1	463
60-64	1	490	85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>490</b>	<b>Total</b>	<b>4</b>	<b>733</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Gearhart/2309  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Gearhart/2309

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Gearhart/2309

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Gearhart -- #2309**

**November 2015**

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Executive Summary

Milliman has prepared this report for City of Gearhart to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Gearhart.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Gearhart**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	18.40%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(3.69%)	(3.69%)	(3.69%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>15.72%</b>	<b>5.42%</b>	<b>10.22%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>16.22%</b>	<b>5.85%</b>	<b>10.65%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 86%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	11.71%	11.71%
Minimum 2017-2019 Rate	8.71%	5.71%
Maximum 2017-2019 Rate	14.71%	17.71%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,341,751	\$1,213,117	(\$128,634)	111%	\$436,516	(29%)
12/31/2010	1,485,727	1,457,065	(28,662)	102%	423,943	(7%)
12/31/2011	1,434,130	1,606,043	171,913	89%	386,443	44%
12/31/2012	1,613,357	1,749,495	136,138	92%	519,547	26%
12/31/2013	1,831,231	1,837,530	6,299	100%	542,410	1%
12/31/2014	1,926,215	2,250,898	324,683	86%	540,688	60%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***City of Gearhart***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$324,683	\$6,299
Allocated pooled OPSRP UAL	61,812	38,352
Side account	0	0
Net unfunded pension actuarial accrued liability	386,495	44,651
Combined valuation payroll	540,688	542,410
Net pension UAL as a percentage of payroll	71%	8%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$4,298	\$7,508

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$58,691	\$45,229
Tier 1/Tier 2 valuation payroll	318,923	300,043
Tier 1/Tier 2 pension normal cost rate	18.40%	15.07%
Tier 1/ Tier 2 Actuarial accrued liability	\$2,250,898	\$1,837,530
Actuarial asset value	1,926,215	1,831,231
Tier 1/Tier 2 Unfunded actuarial accrued liability	324,683	6,299
Tier 1/ Tier 2 Funded status	86%	100%
Combined valuation payroll	\$540,688	\$542,410
Tier 1/Tier 2 UAL as a percentage of payroll	60%	1%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(3.69%)	(3.36%)
Tier 1/Tier 2 active members <sup>1</sup>	4	4
Tier 1/Tier 2 dormant members	0	0
Tier 1/Tier 2 retirees and beneficiaries	2	2

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	540,688	542,410
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$131,181	\$123,072
2. Employer reserves	1,425,403	1,319,046
3. Benefits in force reserve	369,631	389,112
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,926,215</b>	<b>\$1,831,231</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,831,231
2. Regular employer contributions	10,278
3. Benefit payments and expense	(61,047)
4. Adjustments <sup>1</sup>	15,991
5. Interest credited	129,763
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,926,215</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$34,229	\$26,155
Tier 1 General Service	0	0
Tier 2 Police & Fire	17,344	13,249
Tier 2 General Service	7,118	5,825
<b>Total</b>	<b>\$58,691</b>	<b>\$45,229</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$47,853	\$58,691	\$10,838

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$1,109,418	\$883,212
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	273,262	209,278
▪ Tier 2 General Service	151,143	117,804
▪ <b>Total Active Members</b>	<b>\$1,533,823</b>	<b>\$1,210,294</b>
Dormant Members	0	0
Retired Members and Beneficiaries	717,075	627,236
<b>Total Actuarial Accrued Liability</b>	<b>\$2,250,898</b>	<b>\$1,837,530</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,965,830	\$2,250,898	\$285,068

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$2,250,898	\$1,837,530
2. Actuarial value of assets	1,926,215	1,831,231
3. Unfunded accrued liability (1. – 2.)	324,683	6,299
4. Funded percentage (2. ÷ 1.)	86%	100%
5. Combined valuation payroll	\$540,688	\$542,410
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	60%	1%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$6,299	\$456	\$469	\$6,312	\$473
December 31, 2014	N/A	N/A	N/A	\$318,371	\$23,037
<b>Total</b>				<b>\$324,683</b>	<b>\$23,510</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,837,530
b. Normal cost at December 31, 2013	45,229
c. Benefit payments during 2014	(60,577)
d. Interest at 7.75% to December 31, 2014	141,814
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,963,996
f. Change in actuarial accrued liability due to assumption, method, and plan changes	285,068
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	2,249,064
2. Actuarial accrued liability at December 31, 2014	2,250,898
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(1,834)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,831,231
b. Contributions for 2014 <sup>1</sup>	10,278
c. Benefit payments and expenses during 2014	(61,047)
d. Interest at 7.75% to December 31, 2014	139,953
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,920,414
5. Actuarial value of assets at December 31, 2014	1,926,215
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	5,801
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$3,967</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$6,299</b>
2. Expected increase	37,283
3. Liability (gain)/loss	1,834
4. Asset (gain)/loss	(5,801)
5. Change due to changes in assumptions, methods, and plan provisions	285,068
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$324,683</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$34,229	\$168,786	20.28%	\$26,155	\$162,061	16.14%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	17,344	78,984	21.96%	13,249	71,837	18.44%
Tier 2 General Service	7,118	71,153	10.00%	5,825	66,145	8.81%
<b>Total</b>	<b>\$58,691</b>	<b>\$318,923</b>	<b>18.40%</b>	<b>\$45,229</b>	<b>\$300,043</b>	<b>15.07%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$324,683	\$6,299
2. Next year's Tier 1/Tier 2 UAL payment	23,510	456
3. Combined valuation payroll	540,688	542,410
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	4.35%	0.08%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.40%	15.07%
b. Tier 1/Tier 2 UAL rate	4.35%	0.08%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	22.90%	15.30%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	11.71%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	11.71%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.34%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	86%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	8.71%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.71%
7. Advisory July 1, 2017 total pension rate, before adjustment	22.90%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(8.19%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	4.35%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(3.84%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	14.71%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	18.40%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	18.40%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	14.71%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.40%	15.07%
b. Tier 1/Tier 2 UAL rate	(3.84%)	(3.51%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	14.71%	11.71%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$168,786	\$168,786
Tier 2	71,153	78,984	150,137
Tier 1/Tier 2 valuation payroll	71,153	247,770	318,923
OPSRP valuation payroll	169,471	52,294	221,765
<b>Combined valuation payroll</b>	<b>\$240,624</b>	<b>\$300,064</b>	<b>\$540,688</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	3	4	0	1	4	5
Police & Fire	2	1	1	4	2	1	1	4
Total	2	2	4	8	2	2	5	9
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	0	0	N/A	0	0	0	N/A	0
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	1	1
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	1	1
<b>Retired Members and Beneficiaries</b>								
General Service	2	0	0	2	2	0	0	2
Police & Fire	0	0	0	0	0	0	0	0
Total	2	0	0	2	2	0	0	2
<b>Grand Total Number of Members</b>	<b>4</b>	<b>2</b>	<b>4</b>	<b>10</b>	<b>4</b>	<b>2</b>	<b>6</b>	<b>12</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39				1						1
40-44				1						1
45-49										
50-54										
55-59						1				1
60-64			1							1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>2</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>4</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64	1	1,732
40-44			65-69	1	2,312
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>			<b>Total</b>	<b>2</b>	<b>2,022</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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November 2015

City of Gervais/2264  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Gervais/2264

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Gervais/2264

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Gervais -- #2264**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Gervais to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Gervais.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Gervais***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	11.78%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.59%	1.59%	1.59%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>14.38%</b>	<b>10.70%</b>	<b>15.50%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>14.88%</b>	<b>11.13%</b>	<b>15.93%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 88%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	10.37%	10.37%
Minimum 2017-2019 Rate	7.37%	4.37%
Maximum 2017-2019 Rate	13.37%	16.37%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$860,297	\$931,540	\$71,243	92%	\$392,434	18%
12/31/2010	908,919	1,046,214	137,295	87%	365,611	38%
12/31/2011	925,700	1,131,043	205,343	82%	365,206	56%
12/31/2012	1,033,510	1,188,572	155,062	87%	548,250	28%
12/31/2013	1,100,555	1,090,245	(10,310)	101%	483,330	(2%)
12/31/2014	1,168,826	1,329,370	160,544	88%	618,303	26%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Gervais*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$160,544	(\$10,310)
Allocated pooled OPSRP UAL	70,685	34,174
Side account	0	0
Net unfunded pension actuarial accrued liability	231,229	23,864
Combined valuation payroll	618,303	483,330
Net pension UAL as a percentage of payroll	37%	5%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$4,915	\$6,690

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$21,675	\$16,359
Tier 1/Tier 2 valuation payroll	184,072	157,716
Tier 1/Tier 2 pension normal cost rate	11.78%	10.37%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,329,370	\$1,090,245
Actuarial asset value	1,168,826	1,100,555
Tier 1/Tier 2 Unfunded actuarial accrued liability	160,544	(10,310)
Tier 1/ Tier 2 Funded status	88%	101%
Combined valuation payroll	\$618,303	\$483,330
Tier 1/Tier 2 UAL as a percentage of payroll	26%	(2%)
Tier 1/Tier 2 UAL rate	1.59%	0.00%
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	3	3
Tier 1/Tier 2 dormant members	1	2
Tier 1/Tier 2 retirees and beneficiaries	5	5

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	618,303	483,330
3. Amortization factor	10.118	10.703
<b>4. Total side account rate <math>(-1. \div 2. \div 3.)</math><sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$207,310	\$193,691
2. Employer reserves	816,989	752,629
3. Benefits in force reserve	144,526	154,235
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,168,826</b>	<b>\$1,100,555</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,100,555
2. Regular employer contributions	9,544
3. Benefit payments and expense	(23,870)
4. Adjustments <sup>1</sup>	3,484
5. Interest credited	79,113
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,168,826</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	21,675	16,359
<b>Total</b>	<b>\$21,675</b>	<b>\$16,359</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$18,221	\$21,675	\$3,454

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$582,979	\$477,416
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	63,595	49,729
▪ Tier 2 General Service	299,039	216,341
▪ <b>Total Active Members</b>	<b>\$945,613</b>	<b>\$743,486</b>
Dormant Members	103,379	98,138
Retired Members and Beneficiaries	280,378	248,621
<b>Total Actuarial Accrued Liability</b>	<b>\$1,329,370</b>	<b>\$1,090,245</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,174,367	\$1,329,370	\$155,003

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,329,370	\$1,090,245
2. Actuarial value of assets	1,168,826	1,100,555
3. Unfunded accrued liability (1. – 2.)	160,544	(10,310)
4. Funded percentage (2. ÷ 1.)	88%	101%
5. Combined valuation payroll	\$618,303	\$483,330
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	26%	(2%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$10,310)	(\$746)	(\$768)	(\$10,332)	(\$774)
December 31, 2014	N/A	N/A	N/A	\$170,876	\$12,364
<b>Total</b>				<b>\$160,544</b>	<b>\$11,590</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,090,245
b. Normal cost at December 31, 2013	16,359
c. Benefit payments during 2014	(23,686)
d. Interest at 7.75% to December 31, 2014	84,210
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,167,128
f. Change in actuarial accrued liability due to assumption, method, and plan changes	155,003
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,322,131
2. Actuarial accrued liability at December 31, 2014	1,329,370
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(7,239)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,100,555
b. Contributions for 2014 <sup>1</sup>	9,544
c. Benefit payments and expenses during 2014	(23,870)
d. Interest at 7.75% to December 31, 2014	84,738
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,170,966
5. Actuarial value of assets at December 31, 2014	1,168,826
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(2,141)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$9,380)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$10,310)</b>
2. Expected increase	6,471
3. Liability (gain)/loss	7,239
4. Asset (gain)/loss	2,141
5. Change due to changes in assumptions, methods, and plan provisions	155,003
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$160,544</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	21,675	184,072	11.78%	16,359	157,716	10.37%
<b>Total</b>	<b>\$21,675</b>	<b>\$184,072</b>	<b>11.78%</b>	<b>\$16,359</b>	<b>\$157,716</b>	<b>10.37%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$160,544	(\$10,310)
2. Next year's Tier 1/Tier 2 UAL payment	11,590	(746)
3. Combined valuation payroll	618,303	483,330
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	1.87%	(0.15%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	11.78%	10.37%
b. Tier 1/Tier 2 UAL rate	1.87%	(0.15%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	13.80%	10.37%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	10.37%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	10.37%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.07%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	88%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	7.37%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	13.37%
7. Advisory July 1, 2017 total pension rate, before adjustment	13.80%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(0.43%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	1.87%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.44%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	13.37%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	11.78%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	11.78%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	13.37%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	11.78%	10.37%
b. Tier 1/Tier 2 UAL rate	1.44%	(0.15%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	13.37%	10.37%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	184,072	0	184,072
Tier 1/Tier 2 valuation payroll	184,072	0	184,072
OPSRP valuation payroll	206,747	227,484	434,231
<b>Combined valuation payroll</b>	<b>\$390,819</b>	<b>\$227,484</b>	<b>\$618,303</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	3	5	8	0	3	4	7
Police & Fire	0	0	4	4	0	0	4	4
Total	0	3	9	12	0	3	8	11
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	7	1	N/A	8	6	1	N/A	7
Total	7	1	N/A	8	6	1	N/A	7
<b>Dormant Members</b>								
General Service	0	0	1	1	0	0	0	0
Police & Fire	1	0	0	1	2	0	0	2
Total	1	0	1	2	2	0	0	2
<b>Retired Members and Beneficiaries</b>								
General Service	4	0	0	4	4	0	0	4
Police & Fire	1	0	0	1	1	0	0	1
Total	5	0	0	5	5	0	0	5
<b>Grand Total Number of Members</b>	<b>13</b>	<b>4</b>	<b>10</b>	<b>27</b>	<b>13</b>	<b>4</b>	<b>8</b>	<b>25</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			1							1
45-49										
50-54										
55-59			1							1
60-64			1							1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	249
35-39			60-64	1	757
40-44			65-69		
45-49			70-74	1	180
50-54			75-79	2	268
55-59	1	619	80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>619</b>	<b>Total</b>	<b>5</b>	<b>344</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Gold Beach/2250  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Gold Beach/2250

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Gold Beach/2250

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Gold Beach -- #2250

November 2015

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Executive Summary

Milliman has prepared this report for City of Gold Beach to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Gold Beach.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Gold Beach***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.76%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.22%	1.22%	1.22%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>16.99%</b>	<b>10.33%</b>	<b>15.13%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>17.49%</b>	<b>10.76%</b>	<b>15.56%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 93%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	12.98%	12.98%
Minimum 2017-2019 Rate	9.98%	6.98%
Maximum 2017-2019 Rate	15.98%	18.98%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$2,363,600	\$2,799,170	\$435,570	84%	\$540,045	81%
12/31/2010	2,416,858	2,808,705	391,847	86%	665,234	59%
12/31/2011	2,267,242	2,685,284	418,042	84%	725,790	58%
12/31/2012	2,589,998	2,775,002	185,004	93%	668,568	28%
12/31/2013	2,977,221	2,935,300	(41,921)	101%	755,161	(6%)
12/31/2014	3,129,706	3,375,595	245,889	93%	698,676	35%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***City of Gold Beach***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$245,889	(\$41,921)
Allocated pooled OPSRP UAL	79,874	53,394
Side account	0	0
Net unfunded pension actuarial accrued liability	325,763	11,473
Combined valuation payroll	698,676	755,161
Net pension UAL as a percentage of payroll	47%	2%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$5,553	\$10,452

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$58,040	\$56,190
Tier 1/Tier 2 valuation payroll	393,287	424,615
Tier 1/Tier 2 pension normal cost rate	14.76%	13.23%
Tier 1/ Tier 2 Actuarial accrued liability	\$3,375,595	\$2,935,300
Actuarial asset value	3,129,706	2,977,221
Tier 1/Tier 2 Unfunded actuarial accrued liability	245,889	(41,921)
Tier 1/ Tier 2 Funded status	93%	101%
Combined valuation payroll	\$698,676	\$755,161
Tier 1/Tier 2 UAL as a percentage of payroll	35%	(6%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	1.22%	(0.25%)
Tier 1/Tier 2 active members <sup>1</sup>	7	8
Tier 1/Tier 2 dormant members	3	3
Tier 1/Tier 2 retirees and beneficiaries	24	23

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	698,676	755,161
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$405,976	\$394,819
2. Employer reserves	1,831,025	1,658,006
3. Benefits in force reserve	892,705	924,396
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$3,129,706</b>	<b>\$2,977,221</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$2,977,221
2. Regular employer contributions	66,486
3. Benefit payments and expense	(147,437)
4. Adjustments <sup>1</sup>	20,450
5. Interest credited	212,986
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$3,129,706</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$11,372
Tier 1 General Service	17,324	14,532
Tier 2 Police & Fire	22,260	15,306
Tier 2 General Service	18,456	14,980
<b>Total</b>	<b>\$58,040</b>	<b>\$56,190</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$48,964	\$58,040	\$9,076

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$43,716	\$368,171
▪ Tier 1 General Service	341,481	275,770
▪ Tier 2 Police & Fire	339,906	233,072
▪ Tier 2 General Service	311,642	239,575
▪ <b>Total Active Members</b>	<b>\$1,036,745</b>	<b>\$1,116,588</b>
Dormant Members	607,024	328,619
Retired Members and Beneficiaries	1,731,826	1,490,093
<b>Total Actuarial Accrued Liability</b>	<b>\$3,375,595</b>	<b>\$2,935,300</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$2,997,590	\$3,375,595	\$378,005

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$3,375,595	\$2,935,300
2. Actuarial value of assets	3,129,706	2,977,221
3. Unfunded accrued liability (1. – 2.)	245,889	(41,921)
4. Funded percentage (2. ÷ 1.)	93%	101%
5. Combined valuation payroll	\$698,676	\$755,161
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	35%	(6%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$41,921)	(\$3,034)	(\$3,124)	(\$42,011)	(\$3,147)
December 31, 2014	N/A	N/A	N/A	\$287,900	\$20,832
<b>Total</b>				<b>\$245,889</b>	<b>\$17,685</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$2,935,300
b. Normal cost at December 31, 2013	56,190
c. Benefit payments during 2014	(146,301)
d. Interest at 7.75% to December 31, 2014	223,994
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	3,069,183
f. Change in actuarial accrued liability due to assumption, method, and plan changes	378,005
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	3,447,188
2. Actuarial accrued liability at December 31, 2014	3,375,595
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	71,593
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	2,977,221
b. Contributions for 2014 <sup>1</sup>	66,486
c. Benefit payments and expenses during 2014	(147,437)
d. Interest at 7.75% to December 31, 2014	227,598
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	3,123,868
5. Actuarial value of assets at December 31, 2014	3,129,706
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	5,838
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$77,431</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$41,921)</b>
2. Expected increase	(12,764)
3. Liability (gain)/loss	(71,593)
4. Asset (gain)/loss	(5,838)
5. Change due to changes in assumptions, methods, and plan provisions	378,005
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$245,889</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$11,372	\$60,675	18.74%
Tier 1 General Service	17,324	132,744	13.05%	14,532	130,659	11.12%
Tier 2 Police & Fire	22,260	116,135	19.17%	15,306	94,810	16.14%
Tier 2 General Service	18,456	144,408	12.78%	14,980	138,471	10.82%
<b>Total</b>	<b>\$58,040</b>	<b>\$393,287</b>	<b>14.76%</b>	<b>\$56,190</b>	<b>\$424,615</b>	<b>13.23%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$245,889	(\$41,921)
2. Next year's Tier 1/Tier 2 UAL payment	17,685	(3,034)
3. Combined valuation payroll	698,676	755,161
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	2.53%	(0.40%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.76%	13.23%
b. Tier 1/Tier 2 UAL rate	2.53%	(0.40%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	17.44%	12.98%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	12.98%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	12.98%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.60%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	93%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	9.98%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	15.98%
7. Advisory July 1, 2017 total pension rate, before adjustment	17.44%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(1.46%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	2.53%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.07%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	15.98%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	14.76%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	14.76%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	15.98%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.76%	13.23%
b. Tier 1/Tier 2 UAL rate	1.07%	(0.40%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	15.98%	12.98%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$132,744	\$0	\$132,744
Tier 2	144,408	116,135	260,543
Tier 1/Tier 2 valuation payroll	277,152	116,135	393,287
OPSRP valuation payroll	253,395	51,994	305,389
<b>Combined valuation payroll</b>	<b>\$530,547</b>	<b>\$168,129</b>	<b>\$698,676</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	2	3	7	12	2	3	7	12
Police & Fire	0	2	1	3	1	2	2	5
Total	2	5	8	15	3	5	9	17
<b>Active Members with previous service segments with the employer</b>								
General Service	2	0	N/A	2	2	0	N/A	2
Police & Fire	1	2	N/A	3	1	2	N/A	3
Total	3	2	N/A	5	3	2	N/A	5
<b>Dormant Members</b>								
General Service	1	0	0	1	1	0	1	2
Police & Fire	2	0	1	3	2	0	1	3
Total	3	0	1	4	3	0	2	5
<b>Retired Members and Beneficiaries</b>								
General Service	9	0	0	9	9	0	0	9
Police & Fire	14	1	0	15	13	1	0	14
Total	23	1	0	24	22	1	0	23
<b>Grand Total Number of Members</b>	<b>31</b>	<b>8</b>	<b>9</b>	<b>48</b>	<b>31</b>	<b>8</b>	<b>11</b>	<b>50</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			1							1
45-49			1	1	1					3
50-54			1	2						3
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>3</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	3	384
35-39			60-64	5	428
40-44			65-69	4	371
45-49	1	2,508	70-74	7	718
50-54	1	3,481	75-79	3	399
55-59			80-84	2	530
60-64	1	37	85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>3</b>	<b>2,009</b>	<b>Total</b>	<b>24</b>	<b>502</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Gresham/2114  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Gresham/2114

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Gresham/2114

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Gresham -- #2114**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Gresham to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Gresham.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Gresham***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	18.71%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(1.01%)	(1.01%)	(1.01%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	(4.24%)	(4.24%)	(4.24%)
<b>Net pension contribution rate</b>	<b>14.47%</b>	<b>3.86%</b>	<b>8.66%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>14.97%</b>	<b>4.29%</b>	<b>9.09%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 78%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	14.70%	14.70%
Minimum 2017-2019 Rate	11.70%	8.70%
Maximum 2017-2019 Rate	17.70%	20.70%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$189,958,934	\$203,674,858	\$13,715,925	93%	\$37,704,039	36%
12/31/2010	201,010,560	214,467,396	13,456,836	94%	39,906,096	34%
12/31/2011	198,059,438	225,555,045	27,495,606	88%	38,944,096	71%
12/31/2012	217,937,233	227,671,406	9,734,173	96%	39,541,683	25%
12/31/2013	236,982,167	241,803,112	4,820,945	98%	40,300,650	12%
12/31/2014	243,563,554	288,545,125	44,981,571	84%	41,761,187	108%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Gresham*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$62,882,711	\$22,810,915
Allocated pooled OPSRP UAL	4,774,213	2,849,501
Side account	17,901,140	17,989,970
Net unfunded pension actuarial accrued liability	49,755,784	7,670,446
Combined valuation payroll	41,761,187	40,300,650
Net pension UAL as a percentage of payroll	119%	19%
Calculated side account rate relief	(4.24%)	(4.17%)
Allocated pooled RHIA UAL	\$331,942	\$557,804

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$4,559,520	\$3,884,928
Tier 1/Tier 2 valuation payroll	24,367,194	25,272,078
Tier 1/Tier 2 pension normal cost rate	18.71%	15.37%
Tier 1/ Tier 2 Actuarial accrued liability	\$288,545,125	\$241,803,112
Actuarial asset value	225,662,414	218,992,197
Tier 1/Tier 2 Unfunded actuarial accrued liability	62,882,711	22,810,915
Tier 1/ Tier 2 Funded status	78%	91%
Combined valuation payroll	\$41,761,187	\$40,300,650
Tier 1/Tier 2 UAL as a percentage of payroll	151%	57%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(1.01%)	(0.67%)
Tier 1/Tier 2 active members <sup>1</sup>	270	285
Tier 1/Tier 2 dormant members	127	122
Tier 1/Tier 2 retirees and beneficiaries	433	415

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	<b>New</b>	<b>Continuing</b>	<b>Total</b>
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>	<b>\$17,989,970</b>	<b>\$17,989,970</b>
2. Deposits made during 2014		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2014		(1,379,914)	(1,379,914)
5. Side account earnings during 2014		1,292,084	1,292,084
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$17,901,140</b>	<b>\$17,901,140</b>

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$17,901,140	\$17,989,970
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$17,901,140</b>	<b>\$17,989,970</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$17,901,140	\$17,989,970
2. Combined valuation payroll	41,761,187	40,300,650
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>(4.24%)</b>	<b>(4.17%)</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$31,561,044	\$31,926,578
2. Employer reserves	111,648,440	104,829,704
3. Benefits in force reserve	82,452,930	82,235,915
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$225,662,414</b>	<b>\$218,992,197</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$218,992,197
2. Regular employer contributions	1,453,720
3. Benefit payments and expense	(13,617,715)
4. Adjustments <sup>1</sup>	2,017,446
5. Interest credited	15,436,852
6. Total transferred from side accounts	1,379,914
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$225,662,414</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Normal Cost***

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$1,657,257	\$1,433,654
Tier 1 General Service	1,109,987	984,235
Tier 2 Police & Fire	1,127,325	895,960
Tier 2 General Service	664,951	571,079
<b>Total</b>	<b>\$4,559,520</b>	<b>\$3,884,928</b>

#### ***Change in Tier 1/Tier 2 Normal Cost Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$3,750,816	\$4,559,520	\$808,704

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$50,302,797	\$43,604,254
▪ Tier 1 General Service	27,600,071	24,482,025
▪ Tier 2 Police & Fire	19,212,053	15,313,005
▪ Tier 2 General Service	13,357,784	11,479,463
▪ <b>Total Active Members</b>	<b>\$110,472,705</b>	<b>\$94,878,747</b>
Dormant Members	18,115,779	14,362,961
Retired Members and Beneficiaries	159,956,641	132,561,404
<b>Total Actuarial Accrued Liability</b>	<b>\$288,545,125</b>	<b>\$241,803,112</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$250,047,075	\$288,545,125	\$38,498,050

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$288,545,125	\$241,803,112
2. Actuarial value of assets	225,662,414	218,992,197
3. Unfunded accrued liability (1. – 2.)	62,882,711	22,810,915
4. Funded percentage (2. ÷ 1.)	78%	91%
5. Combined valuation payroll	\$41,761,187	\$40,300,650
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	151%	57%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$22,810,915	\$1,651,051	\$1,699,723	\$22,859,587	\$1,712,329
December 31, 2014	N/A	N/A	N/A	\$40,023,124	\$2,896,029
<b>Total</b>				<b>\$62,882,711</b>	<b>\$4,608,358</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$241,803,112
b. Normal cost at December 31, 2013	3,884,928
c. Benefit payments during 2014	(13,512,832)
d. Interest at 7.75% to December 31, 2014	18,366,660
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	250,541,868
f. Change in actuarial accrued liability due to assumption, method, and plan changes	38,498,050
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	289,039,918
2. Actuarial accrued liability at December 31, 2014	288,545,125
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	494,793
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	218,992,197
b. Contributions for 2014 <sup>1</sup>	2,833,634
c. Benefit payments and expenses during 2014	(13,617,715)
d. Interest at 7.75% to December 31, 2014	16,554,012
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	224,762,128
5. Actuarial value of assets at December 31, 2014	225,662,414
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	900,286
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$1,395,079</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$22,810,915</b>
2. Expected increase	2,968,825
3. Liability (gain)/loss	(494,793)
4. Asset (gain)/loss	(900,286)
5. Change due to changes in assumptions, methods, and plan provisions	38,498,050
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$62,882,711</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$1,657,257	\$7,205,750	23.00%	\$1,433,654	\$7,855,121	18.25%
Tier 1 General Service	1,109,987	5,951,292	18.65%	984,235	6,217,812	15.83%
Tier 2 Police & Fire	1,127,325	6,014,409	18.74%	895,960	5,911,889	15.16%
Tier 2 General Service	664,951	5,195,743	12.80%	571,079	5,287,256	10.80%
<b>Total</b>	<b>\$4,559,520</b>	<b>\$24,367,194</b>	<b>18.71%</b>	<b>\$3,884,928</b>	<b>\$25,272,078</b>	<b>15.37%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$62,882,711	\$22,810,915
2. Next year's Tier 1/Tier 2 UAL payment	4,608,358	1,651,051
3. Combined valuation payroll	41,761,187	40,300,650
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.04%	4.10%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.71%	15.37%
b. Tier 1/Tier 2 UAL rate	11.04%	4.10%
c. Multnomah Fire District #10 rate	0.30%	0.30%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	30.05%	19.77%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	10.53%
2. Employer contribution rate attributable to side accounts	(4.17%)
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	14.70%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.94%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	78%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	11.70%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	17.70%
7. Advisory July 1, 2017 total pension rate, before adjustment	30.05%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(12.35%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.04%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(1.31%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	17.70%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	18.71%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	18.71%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	17.70%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.71%	15.37%
b. Tier 1/Tier 2 UAL rate	(1.31%)	(0.97%)
c. Multnomah Fire District #10 rate	0.30%	0.30%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	17.70%	14.70%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$5,951,292	\$7,205,750	\$13,157,042
Tier 2	5,195,743	6,014,409	11,210,152
Tier 1/Tier 2 valuation payroll	11,147,035	13,220,159	24,367,194
OPSRP valuation payroll	9,698,380	7,695,613	17,393,993
<b>Combined valuation payroll</b>	<b>\$20,845,415</b>	<b>\$20,915,772</b>	<b>\$41,761,187</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	77	73	146	296	82	77	134	293
Police & Fire	62	58	89	209	69	57	71	197
Total	139	131	235	505	151	134	205	490
<b>Active Members with previous service segments with the employer</b>								
General Service	33	42	N/A	75	39	41	N/A	80
Police & Fire	14	13	N/A	27	15	14	N/A	29
Total	47	55	N/A	102	54	55	N/A	109
<b>Dormant Members</b>								
General Service	52	44	15	111	51	44	12	107
Police & Fire	20	11	1	32	16	11	1	28
Total	72	55	16	143	67	55	13	135
<b>Retired Members and Beneficiaries</b>								
General Service	261	25	1	287	252	21	0	273
Police & Fire	143	4	1	148	138	4	1	143
Total	404	29	2	435	390	25	1	416
<b>Grand Total Number of Members</b>	<b>662</b>	<b>270</b>	<b>253</b>	<b>1,185</b>	<b>662</b>	<b>269</b>	<b>219</b>	<b>1,150</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			3							3
35-39		1	14	9						24
40-44			19	17	3					39
45-49			9	20	13	4				46
50-54		2	11	13	20	21				67
55-59			5	12	15	10	7	3		52
60-64			5	9	6	5	1	2		28
65-69				5	4	1	1			11
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>3</b>	<b>66</b>	<b>85</b>	<b>61</b>	<b>41</b>	<b>9</b>	<b>5</b>	<b>0</b>	<b>270</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	4	2,141
20-24			45-49		
25-29			50-54	16	3,849
30-34	1	2,059	55-59	39	2,683
35-39	7	737	60-64	125	2,393
40-44	17	1,030	65-69	125	2,237
45-49	21	1,086	70-74	62	2,174
50-54	27	1,919	75-79	36	1,486
55-59	26	943	80-84	17	1,380
60-64	18	1,235	85-89	5	1,108
65-69	8	1,810	90-94	2	1,939
70-74	2	45	95-99	2	495
75+			100+		
<b>Total</b>	<b>127</b>	<b>1,265</b>	<b>Total</b>	<b>433</b>	<b>2,253</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Helix/2210  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Helix/2210

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Helix/2210

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Helix -- #2210

November 2015

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# Executive Summary

Milliman has prepared this report for City of Helix to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Helix.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Helix***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	13.34%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(1.99%)	(1.99%)	(1.99%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>12.36%</b>	<b>7.12%</b>	<b>11.92%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>12.86%</b>	<b>7.55%</b>	<b>12.35%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 100%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	8.35%	8.35%
Minimum 2017-2019 Rate	5.35%	2.35%
Maximum 2017-2019 Rate	11.35%	14.35%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$88,754	\$81,883	(\$6,871)	108%	\$32,415	(21%)
12/31/2010	97,418	87,836	(9,582)	111%	33,907	(28%)
12/31/2011	98,078	94,599	(3,479)	104%	34,741	(10%)
12/31/2012	111,566	106,424	(5,142)	105%	35,461	(15%)
12/31/2013	127,277	112,123	(15,154)	114%	36,262	(42%)
12/31/2014	135,067	135,102	35	100%	36,871	0%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Helix*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$35	(\$15,154)
Allocated pooled OPSRP UAL	4,215	2,564
Side account	0	0
Net unfunded pension actuarial accrued liability	4,250	(12,590)
Combined valuation payroll	36,871	36,262
Net pension UAL as a percentage of payroll	12%	(35%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$293	\$502

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$4,917	\$4,073
Tier 1/Tier 2 valuation payroll	36,871	36,262
Tier 1/Tier 2 pension normal cost rate	13.34%	11.23%
Tier 1/ Tier 2 Actuarial accrued liability	\$135,102	\$112,123
Actuarial asset value	135,067	127,277
Tier 1/Tier 2 Unfunded actuarial accrued liability	35	(15,154)
Tier 1/ Tier 2 Funded status	100%	114%
Combined valuation payroll	\$36,871	\$36,262
Tier 1/Tier 2 UAL as a percentage of payroll	0%	(42%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(1.99%)	(2.88%)
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	0	0
Tier 1/Tier 2 retirees and beneficiaries	2	2

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	36,871	36,262
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$366	\$342
2. Employer reserves	100,606	91,300
3. Benefits in force reserve	34,094	35,636
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$135,067</b>	<b>\$127,277</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$127,277
2. Regular employer contributions	2,521
3. Benefit payments and expense	(5,631)
4. Adjustments <sup>1</sup>	1,767
5. Interest credited	9,132
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$135,067</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	4,917	4,073
<b>Total</b>	<b>\$4,917</b>	<b>\$4,073</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$4,156	\$4,917	\$761

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### *Summary of Actuarial Accrued Liability by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	68,959	54,680
▪ <b>Total Active Members</b>	<b>\$68,959</b>	<b>\$54,680</b>
Dormant Members	0	0
Retired Members and Beneficiaries	66,143	57,443
<b>Total Actuarial Accrued Liability</b>	<b>\$135,102</b>	<b>\$112,123</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$119,388	\$135,102	\$15,714

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$135,102	\$112,123
2. Actuarial value of assets	135,067	127,277
3. Unfunded accrued liability (1. – 2.)	35	(15,154)
4. Funded percentage (2. ÷ 1.)	100%	114%
5. Combined valuation payroll	\$36,871	\$36,262
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	0%	(42%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$15,154)	(\$1,097)	(\$1,129)	(\$15,186)	(\$1,138)
December 31, 2014	N/A	N/A	N/A	\$15,221	\$1,101
<b>Total</b>				<b>\$35</b>	<b>(\$37)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$112,123
b. Normal cost at December 31, 2013	4,073
c. Benefit payments during 2014	(5,588)
d. Interest at 7.75% to December 31, 2014	8,631
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	119,239
f. Change in actuarial accrued liability due to assumption, method, and plan changes	15,714
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	134,953
2. Actuarial accrued liability at December 31, 2014	135,102
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(149)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	127,277
b. Contributions for 2014 <sup>1</sup>	2,521
c. Benefit payments and expenses during 2014	(5,631)
d. Interest at 7.75% to December 31, 2014	9,743
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	133,911
5. Actuarial value of assets at December 31, 2014	135,067
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	1,156
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$1,007</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$15,154)</b>
2. Expected increase	482
3. Liability (gain)/loss	149
4. Asset (gain)/loss	(1,156)
5. Change due to changes in assumptions, methods, and plan provisions	15,714
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$35</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	4,917	36,871	13.34%	4,073	36,262	11.23%
<b>Total</b>	<b>\$4,917</b>	<b>\$36,871</b>	<b>13.34%</b>	<b>\$4,073</b>	<b>\$36,262</b>	<b>11.23%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$35	(\$15,154)
2. Next year's Tier 1/Tier 2 UAL payment	(37)	(1,097)
3. Combined valuation payroll	36,871	36,262
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(0.10%)	(3.03%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.34%	11.23%
b. Tier 1/Tier 2 UAL rate	(0.10%)	(3.03%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	13.39%	8.35%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	8.35%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	8.35%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.67%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	100%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	5.35%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.35%
7. Advisory July 1, 2017 total pension rate, before adjustment	13.39%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(2.04%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(0.10%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(2.14%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	11.35%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	13.34%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	13.34%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	11.35%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.34%	11.23%
b. Tier 1/Tier 2 UAL rate	(2.14%)	(3.03%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	11.35%	8.35%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	36,871	0	36,871
Tier 1/Tier 2 valuation payroll	36,871	0	36,871
OPSRP valuation payroll	0	0	0
<b>Combined valuation payroll</b>	<b>\$36,871</b>	<b>\$0</b>	<b>\$36,871</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	0	1	0	1	0	1
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	0	1	0	1	0	1
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	0	0	N/A	0	0	0	N/A	0
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0
<b>Retired Members and Beneficiaries</b>								
General Service	2	0	0	2	2	0	0	2
Police & Fire	0	0	0	0	0	0	0	0
Total	2	0	0	2	2	0	0	2
<b>Grand Total Number of Members</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>3</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54			1							1
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64		
40-44			65-69	1	35
45-49			70-74	1	333
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>			<b>Total</b>	<b>2</b>	<b>184</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Hillsboro/2115  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Hillsboro/2115

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Hillsboro/2115

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Hillsboro -- #2115**

**November 2015**

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Executive Summary

Milliman has prepared this report for City of Hillsboro to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Hillsboro.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Hillsboro***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	16.20%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.67%	1.67%	1.67%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>18.88%</b>	<b>10.78%</b>	<b>15.58%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>19.38%</b>	<b>11.21%</b>	<b>16.01%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 79%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	14.87%	14.87%
Minimum 2017-2019 Rate	11.87%	8.87%
Maximum 2017-2019 Rate	17.87%	20.87%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$122,679,132	\$145,509,269	\$22,830,137	84%	\$44,456,632	51%
12/31/2010	132,782,298	155,805,361	23,023,063	85%	47,678,323	48%
12/31/2011	131,672,972	163,806,911	32,133,939	80%	49,565,888	65%
12/31/2012	146,542,313	171,483,160	24,940,847	85%	52,063,096	48%
12/31/2013	164,443,987	180,158,593	15,714,606	91%	54,358,247	29%
12/31/2014	172,759,359	219,498,006	46,738,647	79%	56,485,044	83%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Hillsboro*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$46,738,647	\$15,714,606
Allocated pooled OPSRP UAL	6,457,470	3,843,459
Side account	0	0
Net unfunded pension actuarial accrued liability	53,196,117	19,558,065
Combined valuation payroll	56,485,044	54,358,247
Net pension UAL as a percentage of payroll	94%	36%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$448,976	\$752,376

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$4,978,323	\$4,274,791
Tier 1/Tier 2 valuation payroll	30,735,153	31,861,710
Tier 1/Tier 2 pension normal cost rate	16.20%	13.42%
Tier 1/ Tier 2 Actuarial accrued liability	\$219,498,006	\$180,158,593
Actuarial asset value	172,759,359	164,443,987
Tier 1/Tier 2 Unfunded actuarial accrued liability	46,738,647	15,714,606
Tier 1/ Tier 2 Funded status	79%	91%
Combined valuation payroll	\$56,485,044	\$54,358,247
Tier 1/Tier 2 UAL as a percentage of payroll	83%	29%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	1.67%	1.45%
Tier 1/Tier 2 active members <sup>1</sup>	351	377
Tier 1/Tier 2 dormant members	137	133
Tier 1/Tier 2 retirees and beneficiaries	349	329

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

## Side Account Information

### Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	56,485,044	54,358,247
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$25,297,338	\$25,224,289
2. Employer reserves	94,614,313	87,587,877
3. Benefits in force reserve	52,847,708	51,631,821
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$172,759,359</b>	<b>\$164,443,987</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$164,443,987
2. Regular employer contributions	3,883,723
3. Benefit payments and expense	(8,728,192)
4. Adjustments <sup>1</sup>	1,348,014
5. Interest credited	11,811,827
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$172,759,359</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$1,184,218	\$1,000,529
Tier 1 General Service	1,042,581	953,330
Tier 2 Police & Fire	1,558,649	1,271,391
Tier 2 General Service	1,192,875	1,049,541
<b>Total</b>	<b>\$4,978,323</b>	<b>\$4,274,791</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$4,115,214	\$4,978,323	\$863,109

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$32,046,428	\$27,693,981
▪ Tier 1 General Service	26,402,902	23,355,354
▪ Tier 2 Police & Fire	25,651,055	19,642,082
▪ Tier 2 General Service	22,535,640	18,859,794
▪ <b>Total Active Members</b>	<b>\$106,636,025</b>	<b>\$89,551,211</b>
Dormant Members	10,338,737	7,378,700
Retired Members and Beneficiaries	102,523,244	83,228,682
<b>Total Actuarial Accrued Liability</b>	<b>\$219,498,006</b>	<b>\$180,158,593</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$190,179,339	\$219,498,006	\$29,318,667

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$219,498,006	\$180,158,593
2. Actuarial value of assets	172,759,359	164,443,987
3. Unfunded accrued liability (1. – 2.)	46,738,647	15,714,606
4. Funded percentage (2. ÷ 1.)	79%	91%
5. Combined valuation payroll	\$56,485,044	\$54,358,247
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	83%	29%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$15,714,606	\$1,137,421	\$1,170,951	\$15,748,136	\$1,179,636
December 31, 2014	N/A	N/A	N/A	\$30,990,511	\$2,242,439
<b>Total</b>				<b>\$46,738,647</b>	<b>\$3,422,075</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$180,158,593
b. Normal cost at December 31, 2013	4,274,791
c. Benefit payments during 2014	(8,660,968)
d. Interest at 7.75% to December 31, 2014	13,792,327
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	189,564,743
f. Change in actuarial accrued liability due to assumption, method, and plan changes	29,318,667
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	218,883,410
2. Actuarial accrued liability at December 31, 2014	219,498,006
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(614,596)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	164,443,987
b. Contributions for 2014 <sup>1</sup>	3,883,723
c. Benefit payments and expenses during 2014	(8,728,192)
d. Interest at 7.75% to December 31, 2014	12,556,686
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	172,156,204
5. Actuarial value of assets at December 31, 2014	172,759,359
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	603,155
7. <b>Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$11,441)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

1. <b>UAL at December 31, 2013</b>	<b>\$15,714,606</b>
2. Expected increase	1,693,933
3. Liability (gain)/loss	614,596
4. Asset (gain)/loss	(603,155)
5. Change due to changes in assumptions, methods, and plan provisions	29,318,667
6. <b>UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$46,738,647</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$1,184,218	\$5,613,101	21.10%	\$1,000,529	\$5,914,307	16.92%
Tier 1 General Service	1,042,581	6,343,789	16.43%	953,330	6,871,017	13.87%
Tier 2 Police & Fire	1,558,649	8,620,100	18.08%	1,271,391	8,606,540	14.77%
Tier 2 General Service	1,192,875	10,158,163	11.74%	1,049,541	10,469,846	10.02%
<b>Total</b>	<b>\$4,978,323</b>	<b>\$30,735,153</b>	<b>16.20%</b>	<b>\$4,274,791</b>	<b>\$31,861,710</b>	<b>13.42%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$46,738,647	\$15,714,606
2. Next year's Tier 1/Tier 2 UAL payment	3,422,075	1,137,421
3. Combined valuation payroll	56,485,044	54,358,247
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	6.06%	2.09%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.20%	13.42%
b. Tier 1/Tier 2 UAL rate	6.06%	2.09%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	22.41%	15.66%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	14.87%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	14.87%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.97%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	79%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	11.87%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	17.87%
7. Advisory July 1, 2017 total pension rate, before adjustment	22.41%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(4.54%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	6.06%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.52%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	17.87%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	16.20%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	16.20%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	17.87%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.20%	13.42%
b. Tier 1/Tier 2 UAL rate	1.52%	1.30%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	17.87%	14.87%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$6,343,789	\$5,613,101	\$11,956,890
Tier 2	10,158,163	8,620,100	18,778,263
Tier 1/Tier 2 valuation payroll	16,501,952	14,233,201	30,735,153
OPSRP valuation payroll	18,715,487	7,034,404	25,749,891
<b>Combined valuation payroll</b>	<b>\$35,217,439</b>	<b>\$21,267,605</b>	<b>\$56,485,044</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	80	136	349	565	90	147	325	562
Police & Fire	52	83	79	214	56	84	69	209
Total	132	219	428	779	146	231	394	771
<b>Active Members with previous service segments with the employer</b>								
General Service	76	108	N/A	184	78	104	N/A	182
Police & Fire	11	10	N/A	21	11	9	N/A	20
Total	87	118	N/A	205	89	113	N/A	202
<b>Dormant Members</b>								
General Service	55	62	34	151	53	61	28	142
Police & Fire	12	8	5	25	11	8	4	23
Total	67	70	39	176	64	69	32	165
<b>Retired Members and Beneficiaries</b>								
General Service	214	35	4	253	205	28	4	237
Police & Fire	97	3	1	101	93	3	1	97
Total	311	38	5	354	298	31	5	334
<b>Grand Total Number of Members</b>	<b>597</b>	<b>445</b>	<b>472</b>	<b>1,514</b>	<b>597</b>	<b>444</b>	<b>431</b>	<b>1,472</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34		1	6							7
35-39		3	30	9						42
40-44			24	32	4					60
45-49			22	40	18	1				81
50-54			15	26	21	7				69
55-59		1	11	15	7	7	4	1		46
60-64			7	13	8	5	2	1		36
65-69			3	3	3	1				10
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>5</b>	<b>118</b>	<b>138</b>	<b>61</b>	<b>21</b>	<b>6</b>	<b>2</b>	<b>0</b>	<b>351</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	5	1,968
20-24			45-49	1	1,364
25-29			50-54	12	2,601
30-34			55-59	40	2,118
35-39	14	452	60-64	95	1,998
40-44	17	546	65-69	95	1,791
45-49	30	846	70-74	53	1,310
50-54	21	565	75-79	21	1,475
55-59	27	1,219	80-84	16	936
60-64	18	395	85-89	8	624
65-69	8	320	90-94	3	1,401
70-74	1	1,010	95-99		
75+	1	210	100+		
<b>Total</b>	<b>137</b>	<b>706</b>	<b>Total</b>	<b>349</b>	<b>1,753</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Jacksonville/2222  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Jacksonville/2222

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Jacksonville/2222

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Jacksonville -- #2222

November 2015

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# Executive Summary

Milliman has prepared this report for City of Jacksonville to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Jacksonville.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Jacksonville***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.96%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(3.00%)	(3.00%)	(3.00%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>17.97%</b>	<b>6.11%</b>	<b>10.91%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>18.47%</b>	<b>6.54%</b>	<b>11.34%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 89%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	13.96%	13.96%
Minimum 2017-2019 Rate	10.96%	7.96%
Maximum 2017-2019 Rate	16.96%	19.96%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$2,892,816	\$3,153,727	\$260,911	92%	\$907,545	29%
12/31/2010	3,089,410	3,322,938	233,528	93%	939,937	25%
12/31/2011	3,132,652	3,510,590	377,938	89%	877,859	43%
12/31/2012	3,582,220	3,837,033	254,814	93%	989,332	26%
12/31/2013	4,093,913	4,052,248	(41,665)	101%	902,763	(5%)
12/31/2014	4,234,587	4,753,921	519,334	89%	1,038,429	50%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Jacksonville*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$519,334	(\$41,665)
Allocated pooled OPSRP UAL	118,715	63,831
Side account	0	0
Net unfunded pension actuarial accrued liability	638,049	22,166
Combined valuation payroll	1,038,429	902,763
Net pension UAL as a percentage of payroll	61%	2%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$8,254	\$12,495

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$98,859	\$72,413
Tier 1/Tier 2 valuation payroll	495,285	512,056
Tier 1/Tier 2 pension normal cost rate	19.96%	14.14%
Tier 1/ Tier 2 Actuarial accrued liability	\$4,753,921	\$4,052,248
Actuarial asset value	4,234,587	4,093,913
Tier 1/Tier 2 Unfunded actuarial accrued liability	519,334	(41,665)
Tier 1/ Tier 2 Funded status	89%	101%
Combined valuation payroll	\$1,038,429	\$902,763
Tier 1/Tier 2 UAL as a percentage of payroll	50%	(5%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(3.00%)	(0.18%)
Tier 1/Tier 2 active members <sup>1</sup>	10	10
Tier 1/Tier 2 dormant members	5	6
Tier 1/Tier 2 retirees and beneficiaries	13	11

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	1,038,429	902,763
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$787,983	\$854,485
2. Employer reserves	2,687,669	2,596,479
3. Benefits in force reserve	758,936	642,949
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$4,234,587</b>	<b>\$4,093,913</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$4,093,913
2. Regular employer contributions	52,044
3. Benefit payments and expense	(125,344)
4. Adjustments <sup>1</sup>	(80,595)
5. Interest credited	294,570
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$4,234,587</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### **Normal Cost**

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$53,747	\$30,755
Tier 1 General Service	23,911	24,089
Tier 2 Police & Fire	8,700	7,400
Tier 2 General Service	12,501	10,169
<b>Total</b>	<b>\$98,859</b>	<b>\$72,413</b>

### **Change in Tier 1/Tier 2 Normal Cost Due to Changes**

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$82,357	\$98,859	\$16,502

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$990,729	\$775,120
▪ Tier 1 General Service	947,700	989,812
▪ Tier 2 Police & Fire	406,499	355,431
▪ Tier 2 General Service	360,404	295,874
▪ <b>Total Active Members</b>	<b>\$2,705,332</b>	<b>\$2,416,237</b>
Dormant Members	576,272	599,600
Retired Members and Beneficiaries	1,472,317	1,036,411
<b>Total Actuarial Accrued Liability</b>	<b>\$4,753,921</b>	<b>\$4,052,248</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$4,194,407	\$4,753,921	\$559,514

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$4,753,921	\$4,052,248
2. Actuarial value of assets	4,234,587	4,093,913
3. Unfunded accrued liability (1. – 2.)	519,334	(41,665)
4. Funded percentage (2. ÷ 1.)	89%	101%
5. Combined valuation payroll	\$1,038,429	\$902,763
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	50%	(5%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$41,665)	(\$3,016)	(\$3,105)	(\$41,754)	(\$3,128)
December 31, 2014	N/A	N/A	N/A	\$561,088	\$40,600
<b>Total</b>				<b>\$519,334</b>	<b>\$37,472</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$4,052,248
b. Normal cost at December 31, 2013	72,413
c. Benefit payments during 2014	(124,379)
d. Interest at 7.75% to December 31, 2014	312,036
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	4,312,318
f. Change in actuarial accrued liability due to assumption, method, and plan changes	559,514
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	4,871,832
2. Actuarial accrued liability at December 31, 2014	4,753,921
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	117,911
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	4,093,913
b. Contributions for 2014 <sup>1</sup>	52,044
c. Benefit payments and expenses during 2014	(125,344)
d. Interest at 7.75% to December 31, 2014	314,438
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	4,335,051
5. Actuarial value of assets at December 31, 2014	4,234,587
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(100,463)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$17,448</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$41,665)</b>
2. Expected increase	18,933
3. Liability (gain)/loss	(117,911)
4. Asset (gain)/loss	100,463
5. Change due to changes in assumptions, methods, and plan provisions	559,514
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$519,334</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$53,747	\$193,925	27.72%	\$30,755	\$172,543	17.82%
Tier 1 General Service	23,911	168,063	14.23%	24,089	208,339	11.56%
Tier 2 Police & Fire	8,700	43,305	20.09%	7,400	44,429	16.66%
Tier 2 General Service	12,501	89,992	13.89%	10,169	86,745	11.72%
<b>Total</b>	<b>\$98,859</b>	<b>\$495,285</b>	<b>19.96%</b>	<b>\$72,413</b>	<b>\$512,056</b>	<b>14.14%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$519,334	(\$41,665)
2. Next year's Tier 1/Tier 2 UAL payment	37,472	(3,016)
3. Combined valuation payroll	1,038,429	902,763
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	3.61%	(0.33%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.96%	14.14%
b. Tier 1/Tier 2 UAL rate	3.61%	(0.33%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	23.72%	13.96%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	13.96%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	13.96%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.79%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	89%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	10.96%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	16.96%
7. Advisory July 1, 2017 total pension rate, before adjustment	23.72%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(6.76%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	3.61%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(3.15%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	16.96%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.96%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.96%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	16.96%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.96%	14.14%
b. Tier 1/Tier 2 UAL rate	(3.15%)	(0.33%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	16.96%	13.96%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$168,063	\$193,925	\$361,988
Tier 2	89,992	43,305	133,297
Tier 1/Tier 2 valuation payroll	258,055	237,230	495,285
OPSRP valuation payroll	231,632	311,512	543,144
<b>Combined valuation payroll</b>	<b>\$489,687</b>	<b>\$548,742</b>	<b>\$1,038,429</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	3	2	6	11	4	2	4	10
Police & Fire	4	1	7	12	3	1	7	11
Total	7	3	13	23	7	3	11	21
<b>Active Members with previous service segments with the employer</b>								
General Service	2	2	N/A	4	3	2	N/A	5
Police & Fire	3	4	N/A	7	3	4	N/A	7
Total	5	6	N/A	11	6	6	N/A	12
<b>Dormant Members</b>								
General Service	3	1	0	4	3	2	0	5
Police & Fire	1	0	1	2	1	0	0	1
Total	4	1	1	6	4	2	0	6
<b>Retired Members and Beneficiaries</b>								
General Service	6	2	0	8	4	2	0	6
Police & Fire	5	0	0	5	5	0	0	5
Total	11	2	0	13	9	2	0	11
<b>Grand Total Number of Members</b>	<b>27</b>	<b>12</b>	<b>14</b>	<b>53</b>	<b>26</b>	<b>13</b>	<b>11</b>	<b>50</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44				1						1
45-49			1							1
50-54				1	4					5
55-59				1						1
60-64				2						2
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>5</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>10</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	368
35-39	1	52	60-64	5	727
40-44	1	1,279	65-69	3	190
45-49	1	734	70-74	2	634
50-54			75-79	1	2,579
55-59	1	2,701	80-84	1	561
60-64			85-89		
65-69	1	12	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>5</b>	<b>955</b>	<b>Total</b>	<b>13</b>	<b>691</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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November 2015

City of Joseph/2232  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Joseph/2232

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Joseph/2232

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Joseph -- #2232

November 2015

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# Executive Summary

Milliman has prepared this report for City of Joseph to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Joseph.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Joseph***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	13.86%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	5.64%	5.64%	5.64%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>20.51%</b>	<b>14.75%</b>	<b>19.55%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>21.01%</b>	<b>15.18%</b>	<b>19.98%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 76%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	16.25%	16.25%
Minimum 2017-2019 Rate	13.00%	9.75%
Maximum 2017-2019 Rate	19.50%	22.75%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$764,563	\$947,395	\$182,832	81%	\$173,248	106%
12/31/2010	820,617	992,526	171,909	83%	187,023	92%
12/31/2011	777,639	1,026,462	248,823	76%	133,837	186%
12/31/2012	855,476	1,025,082	169,606	83%	129,996	130%
12/31/2013	939,351	1,027,048	87,697	91%	141,268	62%
12/31/2014	903,550	1,183,083	279,533	76%	143,379	195%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Joseph*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$279,533	\$87,697
Allocated pooled OPSRP UAL	16,391	9,989
Side account	0	0
Net unfunded pension actuarial accrued liability	295,924	97,686
Combined valuation payroll	143,379	141,268
Net pension UAL as a percentage of payroll	206%	69%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,140	\$1,955

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$7,608	\$6,204
Tier 1/Tier 2 valuation payroll	54,902	53,300
Tier 1/Tier 2 pension normal cost rate	13.86%	11.64%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,183,083	\$1,027,048
Actuarial asset value	903,550	939,351
Tier 1/Tier 2 Unfunded actuarial accrued liability	279,533	87,697
Tier 1/ Tier 2 Funded status	76%	91%
Combined valuation payroll	\$143,379	\$141,268
Tier 1/Tier 2 UAL as a percentage of payroll	195%	62%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	5.64%	4.61%
Tier 1/Tier 2 active members <sup>1</sup>	2	2
Tier 1/Tier 2 dormant members	1	2
Tier 1/Tier 2 retirees and beneficiaries	6	5

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	143,379	141,268
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$49,844	\$97,715
2. Employer reserves	352,233	381,594
3. Benefits in force reserve	501,473	460,042
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$903,550</b>	<b>\$939,351</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$939,351
2. Regular employer contributions	10,604
3. Benefit payments and expense	(82,822)
4. Adjustments <sup>1</sup>	(28,596)
5. Interest credited	65,014
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$903,550</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	7,608	6,204
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$7,608</b>	<b>\$6,204</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$6,427	\$7,608	\$1,181

# Tier 1/Tier 2 Valuation Results

## Liabilities

### **Actuarial Accrued Liability**

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### *Summary of Actuarial Accrued Liability by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	200,721	160,810
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$200,721</b>	<b>\$160,810</b>
Dormant Members	9,516	124,667
Retired Members and Beneficiaries	972,846	741,571
<b>Total Actuarial Accrued Liability</b>	<b>\$1,183,083</b>	<b>\$1,027,048</b>

### **Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes**

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,049,971	\$1,183,083	\$133,112

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,183,083	\$1,027,048
2. Actuarial value of assets	903,550	939,351
3. Unfunded accrued liability (1. – 2.)	279,533	87,697
4. Funded percentage (2. ÷ 1.)	76%	91%
5. Combined valuation payroll	\$143,379	\$141,268
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	195%	62%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$87,697	\$6,347	\$6,535	\$87,885	\$6,583
December 31, 2014	N/A	N/A	N/A	\$191,648	\$13,867
<b>Total</b>				<b>\$279,533</b>	<b>\$20,450</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,027,048
b. Normal cost at December 31, 2013	6,204
c. Benefit payments during 2014	(82,184)
d. Interest at 7.75% to December 31, 2014	76,652
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,027,720
f. Change in actuarial accrued liability due to assumption, method, and plan changes	133,112
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,160,832
2. Actuarial accrued liability at December 31, 2014	1,183,083
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(22,251)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	939,351
b. Contributions for 2014 <sup>1</sup>	10,604
c. Benefit payments and expenses during 2014	(82,822)
d. Interest at 7.75% to December 31, 2014	70,001
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	937,134
5. Actuarial value of assets at December 31, 2014	903,550
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(33,583)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$55,834)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$87,697</b>
2. Expected increase	2,890
3. Liability (gain)/loss	22,251
4. Asset (gain)/loss	33,583
5. Change due to changes in assumptions, methods, and plan provisions	133,112
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$279,533</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	7,608	54,902	13.86%	6,204	53,300	11.64%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$7,608</b>	<b>\$54,902</b>	<b>13.86%</b>	<b>\$6,204</b>	<b>\$53,300</b>	<b>11.64%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$279,533	\$87,697
2. Next year's Tier 1/Tier 2 UAL payment	20,450	6,347
3. Combined valuation payroll	143,379	141,268
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	14.26%	4.49%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.86%	11.64%
b. Tier 1/Tier 2 UAL rate	14.26%	4.49%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	28.27%	16.28%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	16.25%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	16.25%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.25%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.25%
c. Funded percentage	76%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.25%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	13.00%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	19.50%
7. Advisory July 1, 2017 total pension rate, before adjustment	28.27%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(8.77%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	14.26%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	5.49%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	19.50%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	13.86%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	13.86%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	19.50%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.86%	11.64%
b. Tier 1/Tier 2 UAL rate	5.49%	4.46%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	19.50%	16.25%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$54,902	\$0	\$54,902
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	54,902	0	54,902
OPSRP valuation payroll	88,477	0	88,477
<b>Combined valuation payroll</b>	<b>\$143,379</b>	<b>\$0</b>	<b>\$143,379</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	2	0	3	5	2	0	3	5
Police & Fire	0	0	0	0	0	0	0	0
Total	2	0	3	5	2	0	3	5
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	0	0	N/A	0	0	0	N/A	0
<b>Dormant Members</b>								
General Service	0	1	0	1	1	1	0	2
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	0	1	1	1	0	2
<b>Retired Members and Beneficiaries</b>								
General Service	5	1	0	6	4	1	0	5
Police & Fire	0	0	0	0	0	0	0	0
Total	5	1	0	6	4	1	0	5
<b>Grand Total Number of Members</b>	<b>7</b>	<b>2</b>	<b>3</b>	<b>12</b>	<b>7</b>	<b>2</b>	<b>3</b>	<b>12</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49					1					1
50-54										
55-59										
60-64					1					1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34	1	374	55-59		
35-39			60-64	1	838
40-44			65-69	1	802
45-49			70-74	2	2,357
50-54			75-79	1	607
55-59			80-84	1	456
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>374</b>	<b>Total</b>	<b>6</b>	<b>1,236</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Keizer/2279  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Keizer/2279

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Keizer/2279

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Keizer -- #2279**

**November 2015**

**Secondary Employers**

2539 Keizer Water District

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# Executive Summary

Milliman has prepared this report for City of Keizer to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Keizer.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Keizer***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	18.52%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(2.57%)	(2.57%)	(2.57%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>16.96%</b>	<b>6.54%</b>	<b>11.34%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>17.46%</b>	<b>6.97%</b>	<b>11.77%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 82%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	12.95%	12.95%
Minimum 2017-2019 Rate	9.95%	6.95%
Maximum 2017-2019 Rate	15.95%	18.95%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$13,407,773	\$13,634,579	\$226,806	98%	\$3,677,284	6%
12/31/2010	14,718,129	14,359,732	(358,397)	103%	5,955,156	(6%)
12/31/2011	14,874,482	15,789,873	915,391	94%	5,827,628	16%
12/31/2012	16,637,219	17,416,511	779,292	96%	5,961,984	13%
12/31/2013	18,121,330	18,330,016	208,686	99%	6,014,572	3%
12/31/2014	19,083,628	23,337,146	4,253,518	82%	6,419,498	66%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Keizer*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$4,253,518	\$208,686
Allocated pooled OPSRP UAL	733,888	425,267
Side account	0	0
Net unfunded pension actuarial accrued liability	4,987,406	633,953
Combined valuation payroll	6,419,498	6,014,572
Net pension UAL as a percentage of payroll	78%	11%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$51,026	\$83,248

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$610,955	\$470,155
Tier 1/Tier 2 valuation payroll	3,298,670	3,103,095
Tier 1/Tier 2 pension normal cost rate	18.52%	15.15%
Tier 1/ Tier 2 Actuarial accrued liability	\$23,337,146	\$18,330,016
Actuarial asset value	19,083,628	18,121,330
Tier 1/Tier 2 Unfunded actuarial accrued liability	4,253,518	208,686
Tier 1/ Tier 2 Funded status	82%	99%
Combined valuation payroll	\$6,419,498	\$6,014,572
Tier 1/Tier 2 UAL as a percentage of payroll	66%	3%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(2.57%)	(2.20%)
Tier 1/Tier 2 active members <sup>1</sup>	37	37
Tier 1/Tier 2 dormant members	4	4
Tier 1/Tier 2 retirees and beneficiaries	21	20

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	6,419,498	6,014,572
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$3,320,801	\$3,213,421
2. Employer reserves	11,774,921	10,929,144
3. Benefits in force reserve	3,987,907	3,978,766
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$19,083,628</b>	<b>\$18,121,330</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$18,121,330
2. Regular employer contributions	161,006
3. Benefit payments and expense	(658,632)
4. Adjustments <sup>1</sup>	163,089
5. Interest credited	1,296,835
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$19,083,628</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$389,299	\$294,206
Tier 1 General Service	25,881	20,121
Tier 2 Police & Fire	134,964	107,062
Tier 2 General Service	60,811	48,766
<b>Total</b>	<b>\$610,955</b>	<b>\$470,155</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$497,049	\$610,955	\$113,906

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$11,768,429	\$8,775,391
▪ Tier 1 General Service	185,658	113,865
▪ Tier 2 Police & Fire	2,785,691	2,162,257
▪ Tier 2 General Service	586,180	411,322
▪ <b>Total Active Members</b>	<b>\$15,325,958</b>	<b>\$11,462,835</b>
Dormant Members	274,748	453,551
Retired Members and Beneficiaries	7,736,440	6,413,630
<b>Total Actuarial Accrued Liability</b>	<b>\$23,337,146</b>	<b>\$18,330,016</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$20,004,692	\$23,337,146	\$3,332,454

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$23,337,146	\$18,330,016
2. Actuarial value of assets	19,083,628	18,121,330
3. Unfunded accrued liability (1. – 2.)	4,253,518	208,686
4. Funded percentage (2. ÷ 1.)	82%	99%
5. Combined valuation payroll	\$6,419,498	\$6,014,572
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	66%	3%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$208,686	\$15,105	\$15,550	\$209,131	\$15,665
December 31, 2014	N/A	N/A	N/A	\$4,044,387	\$292,647
<b>Total</b>				<b>\$4,253,518</b>	<b>\$308,312</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$18,330,016
b. Normal cost at December 31, 2013	470,155
c. Benefit payments during 2014	(653,560)
d. Interest at 7.75% to December 31, 2014	1,413,469
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	19,560,080
f. Change in actuarial accrued liability due to assumption, method, and plan changes	3,332,454
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	22,892,534
2. Actuarial accrued liability at December 31, 2014	23,337,146
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(444,612)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	18,121,330
b. Contributions for 2014 <sup>1</sup>	161,006
c. Benefit payments and expenses during 2014	(658,632)
d. Interest at 7.75% to December 31, 2014	1,385,120
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	19,008,824
5. Actuarial value of assets at December 31, 2014	19,083,628
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	74,804
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$369,808)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$208,686</b>
2. Expected increase	342,570
3. Liability (gain)/loss	444,612
4. Asset (gain)/loss	(74,804)
5. Change due to changes in assumptions, methods, and plan provisions	3,332,454
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$4,253,518</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$389,299	\$1,784,272	21.82%	\$294,206	\$1,661,176	17.71%
Tier 1 General Service	25,881	197,233	13.12%	20,121	178,248	11.29%
Tier 2 Police & Fire	134,964	737,196	18.31%	107,062	713,016	15.02%
Tier 2 General Service	60,811	579,969	10.49%	48,766	550,655	8.86%
<b>Total</b>	<b>\$610,955</b>	<b>\$3,298,670</b>	<b>18.52%</b>	<b>\$470,155</b>	<b>\$3,103,095</b>	<b>15.15%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$4,253,518	\$208,686
2. Next year's Tier 1/Tier 2 UAL payment	308,312	15,105
3. Combined valuation payroll	6,419,498	6,014,572
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	4.80%	0.25%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.52%	15.15%
b. Tier 1/Tier 2 UAL rate	4.80%	0.25%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	23.47%	15.55%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	12.95%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	12.95%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.59%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	82%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	9.95%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	15.95%
7. Advisory July 1, 2017 total pension rate, before adjustment	23.47%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(7.52%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	4.80%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(2.72%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	15.95%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	18.52%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	18.52%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	15.95%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	18.52%	15.15%
b. Tier 1/Tier 2 UAL rate	(2.72%)	(2.35%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	15.95%	12.95%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$197,233	\$1,784,272	\$1,981,505
Tier 2	579,969	737,196	1,317,165
Tier 1/Tier 2 valuation payroll	777,202	2,521,468	3,298,670
OPSRP valuation payroll	2,427,761	693,067	3,120,828
<b>Combined valuation payroll</b>	<b>\$3,204,963</b>	<b>\$3,214,535</b>	<b>\$6,419,498</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	2	7	40	49	2	7	39	48
Police & Fire	19	9	9	37	19	9	9	37
Total	21	16	49	86	21	16	48	85
<b>Active Members with previous service segments with the employer</b>								
General Service	1	0	N/A	1	1	0	N/A	1
Police & Fire	11	7	N/A	18	12	7	N/A	19
Total	12	7	N/A	19	13	7	N/A	20
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	1	1
Police & Fire	3	1	0	4	3	1	0	4
Total	3	1	0	4	3	1	1	5
<b>Retired Members and Beneficiaries</b>								
General Service	5	0	2	7	5	0	1	6
Police & Fire	16	0	0	16	15	0	0	15
Total	21	0	2	23	20	0	1	21
<b>Grand Total Number of Members</b>	<b>57</b>	<b>24</b>	<b>51</b>	<b>132</b>	<b>57</b>	<b>24</b>	<b>50</b>	<b>131</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service								Total	
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39		40+
<20										
20-24										
25-29										
30-34										
35-39			5							5
40-44			4	4	1					9
45-49			1	3	11					15
50-54					3					3
55-59			1	1	1					3
60-64		1	1							2
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>1</b>	<b>12</b>	<b>8</b>	<b>16</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>37</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	1	85
20-24			45-49		
25-29			50-54	3	2,893
30-34			55-59	4	1,287
35-39			60-64	6	3,000
40-44	2	1,171	65-69	4	1,706
45-49			70-74	1	2,939
50-54	2	384	75-79	1	397
55-59			80-84		
60-64			85-89	1	2,385
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>4</b>	<b>778</b>	<b>Total</b>	<b>21</b>	<b>2,117</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Maupin/2283  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Maupin/2283

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Maupin/2283

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Maupin -- #2283**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Maupin to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Maupin.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Maupin***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.24%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(5.78%)	(5.78%)	(5.78%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>12.47%</b>	<b>3.33%</b>	<b>8.13%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>12.97%</b>	<b>3.76%</b>	<b>8.56%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 104%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	8.46%	8.46%
Minimum 2017-2019 Rate	5.46%	2.46%
Maximum 2017-2019 Rate	11.46%	14.46%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$707,555	\$716,581	\$9,026	99%	\$319,315	3%
12/31/2010	787,391	789,323	1,932	100%	331,614	1%
12/31/2011	832,750	878,410	45,660	95%	358,633	13%
12/31/2012	964,281	850,528	(113,753)	113%	330,436	(34%)
12/31/2013	1,015,345	913,105	(102,240)	111%	210,414	(49%)
12/31/2014	1,075,329	1,033,338	(41,991)	104%	292,788	(14%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Maupin*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$41,991)	(\$102,240)
Allocated pooled OPSRP UAL	33,472	14,878
Side account	0	0
Net unfunded pension actuarial accrued liability	(8,519)	(87,362)
Combined valuation payroll	292,788	210,414
Net pension UAL as a percentage of payroll	(3%)	(42%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$2,327	\$2,912

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$25,005	\$20,805
Tier 1/Tier 2 valuation payroll	145,020	144,260
Tier 1/Tier 2 pension normal cost rate	17.24%	14.42%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,033,338	\$913,105
Actuarial asset value	1,075,329	1,015,345
Tier 1/Tier 2 Unfunded actuarial accrued liability	(41,991)	(102,240)
Tier 1/ Tier 2 Funded status	104%	111%
Combined valuation payroll	\$292,788	\$210,414
Tier 1/Tier 2 UAL as a percentage of payroll	(14%)	(49%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(5.78%)	(5.96%)
Tier 1/Tier 2 active members <sup>1</sup>	3	3
Tier 1/Tier 2 dormant members	1	2
Tier 1/Tier 2 retirees and beneficiaries	3	3

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	292,788	210,414
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$322,493	\$306,510
2. Employer reserves	618,185	563,057
3. Benefits in force reserve	134,651	145,778
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,075,329</b>	<b>\$1,015,345</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,015,345
2. Regular employer contributions	19,176
3. Benefit payments and expense	(22,239)
4. Adjustments <sup>1</sup>	(10,835)
5. Interest credited	73,882
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,075,329</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	25,005	20,805
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$25,005</b>	<b>\$20,805</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$21,418	\$25,005	\$3,587

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	772,119	647,093
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$772,119</b>	<b>\$647,093</b>
Dormant Members	0	31,024
Retired Members and Beneficiaries	261,219	234,988
<b>Total Actuarial Accrued Liability</b>	<b>\$1,033,338</b>	<b>\$913,105</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$935,628	\$1,033,338	\$97,710

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,033,338	\$913,105
2. Actuarial value of assets	1,075,329	1,015,345
3. Unfunded accrued liability (1. – 2.)	(41,991)	(102,240)
4. Funded percentage (2. ÷ 1.)	104%	111%
5. Combined valuation payroll	\$292,788	\$210,414
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(14%)	(49%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$102,240)	(\$7,400)	(\$7,618)	(\$102,458)	(\$7,675)
December 31, 2014	N/A	N/A	N/A	\$60,467	\$4,375
<b>Total</b>				<b>(\$41,991)</b>	<b>(\$3,300)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$913,105
b. Normal cost at December 31, 2013	20,805
c. Benefit payments during 2014	(22,067)
d. Interest at 7.75% to December 31, 2014	70,717
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	982,560
f. Change in actuarial accrued liability due to assumption, method, and plan changes	97,710
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,080,270
2. Actuarial accrued liability at December 31, 2014	1,033,338
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	46,932
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,015,345
b. Contributions for 2014 <sup>1</sup>	19,176
c. Benefit payments and expenses during 2014	(22,239)
d. Interest at 7.75% to December 31, 2014	78,571
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,090,853
5. Actuarial value of assets at December 31, 2014	1,075,329
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(15,523)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$31,409</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$102,240)</b>
2. Expected increase	(6,052)
3. Liability (gain)/loss	(46,932)
4. Asset (gain)/loss	15,523
5. Change due to changes in assumptions, methods, and plan provisions	97,710
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$41,991)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	25,005	145,020	17.24%	20,805	144,260	14.42%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$25,005</b>	<b>\$145,020</b>	<b>17.24%</b>	<b>\$20,805</b>	<b>\$144,260</b>	<b>14.42%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$41,991)	(\$102,240)
2. Next year's Tier 1/Tier 2 UAL payment	(3,300)	(7,400)
3. Combined valuation payroll	292,788	210,414
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(1.13%)	(3.52%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.24%	14.42%
b. Tier 1/Tier 2 UAL rate	(1.13%)	(3.52%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	16.26%	11.05%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	8.46%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	8.46%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.69%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	104%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	5.46%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.46%
7. Advisory July 1, 2017 total pension rate, before adjustment	16.26%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(4.80%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(1.13%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(5.93%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	11.46%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.24%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.24%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	11.46%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.24%	14.42%
b. Tier 1/Tier 2 UAL rate	(5.93%)	(6.11%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	11.46%	8.46%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$145,020	\$0	\$145,020
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	145,020	0	145,020
OPSRP valuation payroll	147,768	0	147,768
<b>Combined valuation payroll</b>	<b>\$292,788</b>	<b>\$0</b>	<b>\$292,788</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	3	0	4	7	3	0	2	5
Police & Fire	0	0	0	0	0	0	0	0
Total	3	0	4	7	3	0	2	5
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	0	0	N/A	0	0	0	N/A	0
<b>Dormant Members</b>								
General Service	1	0	1	2	1	1	1	3
Police & Fire	0	0	0	0	0	0	0	0
Total	1	0	1	2	1	1	1	3
<b>Retired Members and Beneficiaries</b>								
General Service	3	0	0	3	3	0	0	3
Police & Fire	0	0	0	0	0	0	0	0
Total	3	0	0	3	3	0	0	3
<b>Grand Total Number of Members</b>	<b>7</b>	<b>0</b>	<b>5</b>	<b>12</b>	<b>7</b>	<b>1</b>	<b>3</b>	<b>11</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54						2				2
55-59										
60-64										
65-69										
70-74	1									1
75+										
<b>Total</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64		
40-44			65-69	1	1,828
45-49	1	0	70-74		
50-54			75-79	1	63
55-59			80-84	1	18
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>0</b>	<b>Total</b>	<b>3</b>	<b>636</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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November 2015

City of Merrill/2246  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Merrill/2246

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Merrill/2246

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Merrill -- #2246**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Merrill to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Merrill.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Merrill***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	20.88%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(12.41%)	(12.41%)	(12.41%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>9.48%</b>	<b>0.00%</b>	<b>1.50%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>9.98%</b>	<b>0.43%</b>	<b>1.93%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 110%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$326,530	\$289,667	(\$36,863)	113%	\$7,631	(483%)
12/31/2010	358,924	319,024	(39,900)	113%	48,700	(82%)
12/31/2011	366,777	352,212	(14,565)	104%	49,748	(29%)
12/31/2012	419,097	360,969	(58,128)	116%	48,798	(119%)
12/31/2013	456,642	366,421	(90,221)	125%	50,431	(179%)
12/31/2014	489,014	444,524	(44,490)	110%	95,711	(46%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Merrill*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$44,490)	(\$90,221)
Allocated pooled OPSRP UAL	10,942	3,566
Side account	0	0
Net unfunded pension actuarial accrued liability	(33,548)	(86,655)
Combined valuation payroll	95,711	50,431
Net pension UAL as a percentage of payroll	(35%)	(172%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$761	\$698

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$10,298	\$8,675
Tier 1/Tier 2 valuation payroll	49,318	50,431
Tier 1/Tier 2 pension normal cost rate	20.88%	18.27%
Tier 1/ Tier 2 Actuarial accrued liability	\$444,524	\$366,421
Actuarial asset value	489,014	456,642
Tier 1/Tier 2 Unfunded actuarial accrued liability	(44,490)	(90,221)
Tier 1/ Tier 2 Funded status	110%	125%
Combined valuation payroll	\$95,711	\$50,431
Tier 1/Tier 2 UAL as a percentage of payroll	(46%)	(179%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(12.41%)	(12.80%)
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	2	2
Tier 1/Tier 2 retirees and beneficiaries	5	5

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	95,711	50,431
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$127,898	\$119,157
2. Employer reserves	352,145	327,623
3. Benefits in force reserve	8,971	9,862
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$489,014</b>	<b>\$456,642</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$456,642
2. Regular employer contributions	742
3. Benefit payments and expense	(1,482)
4. Adjustments <sup>1</sup>	(287)
5. Interest credited	33,399
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$489,014</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$10,298	\$8,675
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$10,298</b>	<b>\$8,675</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$8,629	\$10,298	\$1,669

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$84,899	\$61,398
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$84,899</b>	<b>\$61,398</b>
Dormant Members	342,221	289,126
Retired Members and Beneficiaries	17,404	15,897
<b>Total Actuarial Accrued Liability</b>	<b>\$444,524</b>	<b>\$366,421</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$398,151	\$444,524	\$46,373

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$444,524	\$366,421
2. Actuarial value of assets	489,014	456,642
3. Unfunded accrued liability (1. – 2.)	(44,490)	(90,221)
4. Funded percentage (2. ÷ 1.)	110%	125%
5. Combined valuation payroll	\$95,711	\$50,431
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(46%)	(179%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$90,221)	(\$6,530)	(\$6,723)	(\$90,414)	(\$6,773)
December 31, 2014	N/A	N/A	N/A	\$45,924	\$3,323
<b>Total</b>				<b>(\$44,490)</b>	<b>(\$3,450)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$366,421
b. Normal cost at December 31, 2013	8,675
c. Benefit payments during 2014	(1,470)
d. Interest at 7.75% to December 31, 2014	28,677
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	402,303
f. Change in actuarial accrued liability due to assumption, method, and plan changes	46,373
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	448,676
2. Actuarial accrued liability at December 31, 2014	444,524
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	4,152
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	456,642
b. Contributions for 2014 <sup>1</sup>	742
c. Benefit payments and expenses during 2014	(1,482)
d. Interest at 7.75% to December 31, 2014	35,361
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	491,263
5. Actuarial value of assets at December 31, 2014	489,014
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(2,249)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$1,903</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$90,221)</b>
2. Expected increase	1,261
3. Liability (gain)/loss	(4,152)
4. Asset (gain)/loss	2,249
5. Change due to changes in assumptions, methods, and plan provisions	46,373
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$44,490)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$10,298	\$49,318	20.88%	\$8,675	\$50,431	17.20%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$10,298</b>	<b>\$49,318</b>	<b>20.88%</b>	<b>\$8,675</b>	<b>\$50,431</b>	<b>17.20%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$44,490)	(\$90,221)
2. Next year's Tier 1/Tier 2 UAL payment	(3,450)	(6,530)
3. Combined valuation payroll	95,711	50,431
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(3.60%)	(12.95%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	20.88%	17.20%
b. Tier 1/Tier 2 UAL rate	(3.60%)	(12.95%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	17.43%	4.40%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	110%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	2.47%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	8.47%
7. Advisory July 1, 2017 total pension rate, before adjustment	17.43%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(8.96%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(3.60%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(12.56%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	8.47%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	20.88%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	20.88%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	8.47%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	20.88%	18.27%
b. Tier 1/Tier 2 UAL rate	(12.56%)	(12.95%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	8.47%	5.47%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$49,318	\$49,318
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	0	49,318	49,318
OPSRP valuation payroll	0	46,393	46,393
<b>Combined valuation payroll</b>	<b>\$0</b>	<b>\$95,711</b>	<b>\$95,711</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	1	0	1	2	1	0	0	1
<b>Total</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>N/A</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>N/A</b>	<b>0</b>
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	1	1	0	2	1	1	1	3
<b>Total</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>3</b>
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	5	0	0	5	5	0	0	5
<b>Total</b>	<b>5</b>	<b>0</b>	<b>0</b>	<b>5</b>	<b>5</b>	<b>0</b>	<b>0</b>	<b>5</b>
<b>Grand Total Number of Members</b>	<b>7</b>	<b>1</b>	<b>1</b>	<b>9</b>	<b>7</b>	<b>1</b>	<b>1</b>	<b>9</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54				1						1
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64	2	15
40-44			65-69		
45-49			70-74	1	9
50-54			75-79		
55-59	2	1,023	80-84		
60-64			85-89	2	82
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>2</b>	<b>1,023</b>	<b>Total</b>	<b>5</b>	<b>40</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Metolius/2195  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Metolius/2195

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Metolius/2195

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Metolius -- #2195**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Metolius to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Metolius.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Metolius***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	20.04%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(14.54%)	(14.54%)	(14.54%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>6.51%</b>	<b>0.00%</b>	<b>0.00%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>7.01%</b>	<b>0.43%</b>	<b>0.43%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 189%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$567,870	\$372,882	(\$194,988)	152%	\$108,522	(180%)
12/31/2010	627,697	395,551	(232,146)	159%	98,739	(235%)
12/31/2011	560,285	312,071	(248,214)	180%	106,200	(234%)
12/31/2012	630,653	318,594	(312,059)	198%	98,438	(317%)
12/31/2013	709,536	329,020	(380,516)	216%	99,708	(382%)
12/31/2014	749,885	397,234	(352,651)	189%	102,050	(346%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***City of Metolius***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$352,651)	(\$380,516)
Allocated pooled OPSRP UAL	11,667	7,050
Side account	0	0
Net unfunded pension actuarial accrued liability	(340,984)	(373,466)
Combined valuation payroll	102,050	99,708
Net pension UAL as a percentage of payroll	(334%)	(375%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$811	\$1,380

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$9,178	\$7,482
Tier 1/Tier 2 valuation payroll	63,141	61,648
Tier 1/Tier 2 pension normal cost rate	20.04%	17.61%
Tier 1/ Tier 2 Actuarial accrued liability	\$397,234	\$329,020
Actuarial asset value	749,885	709,536
Tier 1/Tier 2 Unfunded actuarial accrued liability	(352,651)	(380,516)
Tier 1/ Tier 2 Funded status	189%	216%
Combined valuation payroll	\$102,050	\$99,708
Tier 1/Tier 2 UAL as a percentage of payroll	(346%)	(382%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(14.54%)	(12.14%)
Tier 1/Tier 2 active members <sup>1</sup>	2	2
Tier 1/Tier 2 dormant members	4	4
Tier 1/Tier 2 retirees and beneficiaries	4	4

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	102,050	99,708
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$79,442	\$74,099
2. Employer reserves	596,472	555,059
3. Benefits in force reserve	73,971	80,379
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$749,885</b>	<b>\$709,536</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$709,536
2. Regular employer contributions	1,071
3. Benefit payments and expense	(12,217)
4. Adjustments <sup>1</sup>	703
5. Interest credited	50,791
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$749,885</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	5,190	4,223
Tier 2 Police & Fire	0	0
Tier 2 General Service	3,988	3,259
<b>Total</b>	<b>\$9,178</b>	<b>\$7,482</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$7,723	\$9,178	\$1,455

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$199
▪ Tier 1 General Service	151,208	113,784
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	82,986	67,520
▪ <b>Total Active Members</b>	<b>\$234,194</b>	<b>\$181,503</b>
Dormant Members	19,539	17,949
Retired Members and Beneficiaries	143,501	129,568
<b>Total Actuarial Accrued Liability</b>	<b>\$397,234</b>	<b>\$329,020</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$351,208	\$397,234	\$46,026

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$397,234	\$329,020
2. Actuarial value of assets	749,885	709,536
3. Unfunded accrued liability (1. – 2.)	(352,651)	(380,516)
4. Funded percentage (2. ÷ 1.)	189%	216%
5. Combined valuation payroll	\$102,050	\$99,708
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(346%)	(382%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$380,516)	(\$27,542)	(\$28,354)	(\$381,328)	(\$28,564)
December 31, 2014	N/A	N/A	N/A	\$28,677	\$2,075
<b>Total</b>				<b>(\$352,651)</b>	<b>(\$26,489)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$329,020
b. Normal cost at December 31, 2013	7,482
c. Benefit payments during 2014	(12,123)
d. Interest at 7.75% to December 31, 2014	25,319
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	349,698
f. Change in actuarial accrued liability due to assumption, method, and plan changes	46,026
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	395,724
2. Actuarial accrued liability at December 31, 2014	397,234
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(1,510)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	709,536
b. Contributions for 2014 <sup>1</sup>	1,071
c. Benefit payments and expenses during 2014	(12,217)
d. Interest at 7.75% to December 31, 2014	54,557
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	752,948
5. Actuarial value of assets at December 31, 2014	749,885
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(3,063)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$4,573)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$380,516)</b>
2. Expected increase	(22,734)
3. Liability (gain)/loss	1,510
4. Asset (gain)/loss	3,063
5. Change due to changes in assumptions, methods, and plan provisions	46,026
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$352,651)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	5,190	38,193	13.59%	4,223	37,287	11.33%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	3,988	24,948	15.99%	3,259	24,361	13.38%
<b>Total</b>	<b>\$9,178</b>	<b>\$63,141</b>	<b>14.54%</b>	<b>\$7,482</b>	<b>\$61,648</b>	<b>12.14%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$352,651)	(\$380,516)
2. Next year's Tier 1/Tier 2 UAL payment	(26,489)	(27,542)
3. Combined valuation payroll	102,050	99,708
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(25.96%)	(27.62%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.54%	12.14%
b. Tier 1/Tier 2 UAL rate	(25.96%)	(27.62%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	(11.27%)	(15.33%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	189%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	6.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	0.00%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.47%
7. Advisory July 1, 2017 total pension rate, before adjustment	(11.27%)
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	11.27%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(25.96%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(14.69%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	0.00%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	5.50%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	14.54%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	20.04%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	5.50%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	20.04%	17.61%
b. Tier 1/Tier 2 UAL rate	(14.69%)	(12.29%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate	5.50%	5.47%
<i>(a. + b. + c., minimum of 5.50%)</i>		

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$38,193	\$0	\$38,193
Tier 2	24,948	0	24,948
Tier 1/Tier 2 valuation payroll	63,141	0	63,141
OPSRP valuation payroll	38,909	0	38,909
<b>Combined valuation payroll</b>	<b>\$102,050</b>	<b>\$0</b>	<b>\$102,050</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	1	2	4	1	1	1	3
Police & Fire	0	0	0	0	0	0	0	0
Total	1	1	2	4	1	1	1	3
<b>Active Members with previous service segments with the employer</b>								
General Service	2	0	N/A	2	2	0	N/A	2
Police & Fire	1	0	N/A	1	1	0	N/A	1
Total	3	0	N/A	3	3	0	N/A	3
<b>Dormant Members</b>								
General Service	1	1	0	2	1	1	0	2
Police & Fire	2	0	0	2	2	0	0	2
Total	3	1	0	4	3	1	0	4
<b>Retired Members and Beneficiaries</b>								
General Service	1	0	0	1	1	0	0	1
Police & Fire	2	1	0	3	2	1	0	3
Total	3	1	0	4	3	1	0	4
<b>Grand Total Number of Members</b>	<b>10</b>	<b>3</b>	<b>2</b>	<b>15</b>	<b>10</b>	<b>3</b>	<b>1</b>	<b>14</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54				1						1
55-59										
60-64				1						1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	2
35-39			60-64		
40-44			65-69	1	3
45-49	1	20	70-74	2	556
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69	1	1,186	90-94		
70-74	1	170	95-99		
75+	1	88	100+		
<b>Total</b>	<b>4</b>	<b>366</b>	<b>Total</b>	<b>4</b>	<b>279</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Molalla/2290  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Molalla/2290

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Molalla/2290

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Molalla -- #2290**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Molalla to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Molalla.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Molalla**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.19%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(3.77%)	(3.77%)	(3.77%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>14.43%</b>	<b>5.34%</b>	<b>10.14%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>14.93%</b>	<b>5.77%</b>	<b>10.57%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 99%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	10.42%	10.42%
Minimum 2017-2019 Rate	7.42%	4.42%
Maximum 2017-2019 Rate	13.42%	16.42%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$10,301,439	\$10,259,527	(\$41,912)	100%	\$2,398,909	(2%)
12/31/2010	11,077,946	11,043,166	(34,780)	100%	2,775,435	(1%)
12/31/2011	11,117,542	11,296,702	179,160	98%	2,470,181	7%
12/31/2012	12,478,336	11,761,394	(716,942)	106%	2,512,747	(29%)
12/31/2013	13,875,421	12,370,284	(1,505,137)	112%	2,645,923	(57%)
12/31/2014	13,818,056	13,985,983	167,927	99%	2,562,585	7%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Molalla*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$167,927	(\$1,505,137)
Allocated pooled OPSRP UAL	292,959	187,083
Side account	0	0
Net unfunded pension actuarial accrued liability	460,886	(1,318,054)
Combined valuation payroll	2,562,585	2,645,923
Net pension UAL as a percentage of payroll	18%	(50%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$20,369	\$36,622

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$234,673	\$215,259
Tier 1/Tier 2 valuation payroll	1,365,405	1,495,841
Tier 1/Tier 2 pension normal cost rate	17.19%	14.39%
Tier 1/ Tier 2 Actuarial accrued liability	\$13,985,983	\$12,370,284
Actuarial asset value	13,818,056	13,875,421
Tier 1/Tier 2 Unfunded actuarial accrued liability	167,927	(1,505,137)
Tier 1/ Tier 2 Funded status	99%	112%
Combined valuation payroll	\$2,562,585	\$2,645,923
Tier 1/Tier 2 UAL as a percentage of payroll	7%	(57%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(3.77%)	(3.97%)
Tier 1/Tier 2 active members <sup>1</sup>	17	20
Tier 1/Tier 2 dormant members	19	19
Tier 1/Tier 2 retirees and beneficiaries	38	33

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	2,562,585	2,645,923
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$2,236,979	\$2,505,559
2. Employer reserves	8,414,111	8,453,171
3. Benefits in force reserve	3,166,966	2,916,691
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$13,818,056</b>	<b>\$13,875,421</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$13,875,421
2. Regular employer contributions	81,993
3. Benefit payments and expense	(523,048)
4. Adjustments <sup>1</sup>	(583,999)
5. Interest credited	967,689
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$13,818,056</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$19,922
Tier 1 General Service	79,274	69,353
Tier 2 Police & Fire	100,307	79,777
Tier 2 General Service	55,092	46,207
<b>Total</b>	<b>\$234,673</b>	<b>\$215,259</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$196,168	\$234,673	\$38,505

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$251,786	\$844,583
▪ Tier 1 General Service	2,141,612	2,379,115
▪ Tier 2 Police & Fire	1,885,013	1,493,634
▪ Tier 2 General Service	1,103,910	876,865
▪ <b>Total Active Members</b>	<b>\$5,382,321</b>	<b>\$5,594,197</b>
Dormant Members	2,459,827	2,074,485
Retired Members and Beneficiaries	6,143,835	4,701,602
<b>Total Actuarial Accrued Liability</b>	<b>\$13,985,983</b>	<b>\$12,370,284</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$12,447,146	\$13,985,983	\$1,538,837

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$13,985,983	\$12,370,284
2. Actuarial value of assets	13,818,056	13,875,421
3. Unfunded accrued liability (1. – 2.)	167,927	(1,505,137)
4. Funded percentage (2. ÷ 1.)	99%	112%
5. Combined valuation payroll	\$2,562,585	\$2,645,923
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	7%	(57%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$1,505,137)	(\$108,942)	(\$112,153)	(\$1,508,348)	(\$112,985)
December 31, 2014	N/A	N/A	N/A	\$1,676,275	\$121,293
<b>Total</b>				<b>\$167,927</b>	<b>\$8,308</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$12,370,284
b. Normal cost at December 31, 2013	215,259
c. Benefit payments during 2014	(519,019)
d. Interest at 7.75% to December 31, 2014	946,926
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	13,013,450
f. Change in actuarial accrued liability due to assumption, method, and plan changes	1,538,837
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	14,552,287
2. Actuarial accrued liability at December 31, 2014	13,985,983
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	566,304
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	13,875,421
b. Contributions for 2014 <sup>1</sup>	81,993
c. Benefit payments and expenses during 2014	(523,048)
d. Interest at 7.75% to December 31, 2014	1,058,254
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	14,492,620
5. Actuarial value of assets at December 31, 2014	13,818,056
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(674,565)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$108,261)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$1,505,137)</b>
2. Expected increase	25,966
3. Liability (gain)/loss	(566,304)
4. Asset (gain)/loss	674,565
5. Change due to changes in assumptions, methods, and plan provisions	1,538,837
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$167,927</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$19,922	\$90,868	21.92%
Tier 1 General Service	79,274	303,111	26.15%	69,353	382,545	18.13%
Tier 2 Police & Fire	100,307	595,987	16.83%	79,777	587,173	13.59%
Tier 2 General Service	55,092	466,307	11.81%	46,207	435,255	10.62%
<b>Total</b>	<b>\$234,673</b>	<b>\$1,365,405</b>	<b>17.19%</b>	<b>\$215,259</b>	<b>\$1,495,841</b>	<b>14.39%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$167,927	(\$1,505,137)
2. Next year's Tier 1/Tier 2 UAL payment	8,308	(108,942)
3. Combined valuation payroll	2,562,585	2,645,923
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	0.32%	(4.12%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.19%	14.39%
b. Tier 1/Tier 2 UAL rate	0.32%	(4.12%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	17.66%	10.42%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	10.42%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	10.42%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.08%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	99%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	7.42%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	13.42%
7. Advisory July 1, 2017 total pension rate, before adjustment	17.66%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(4.24%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	0.32%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(3.92%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	13.42%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.19%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.19%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	13.42%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.19%	14.39%
b. Tier 1/Tier 2 UAL rate	(3.92%)	(4.12%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	13.42%	10.42%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$303,111	\$0	\$303,111
Tier 2	466,307	595,987	1,062,294
Tier 1/Tier 2 valuation payroll	769,418	595,987	1,365,405
OPSRP valuation payroll	862,744	334,436	1,197,180
<b>Combined valuation payroll</b>	<b>\$1,632,162</b>	<b>\$930,423</b>	<b>\$2,562,585</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	4	7	18	29	5	8	22	35
Police & Fire	0	6	4	10	1	6	4	11
Total	4	13	22	39	6	14	26	46
<b>Active Members with previous service segments with the employer</b>								
General Service	5	1	N/A	6	7	1	N/A	8
Police & Fire	2	2	N/A	4	2	2	N/A	4
Total	7	3	N/A	10	9	3	N/A	12
<b>Dormant Members</b>								
General Service	7	8	4	19	7	8	4	19
Police & Fire	4	0	0	4	4	0	0	4
Total	11	8	4	23	11	8	4	23
<b>Retired Members and Beneficiaries</b>								
General Service	22	6	0	28	18	6	0	24
Police & Fire	7	3	0	10	6	3	0	9
Total	29	9	0	38	24	9	0	33
<b>Grand Total Number of Members</b>	<b>51</b>	<b>33</b>	<b>26</b>	<b>110</b>	<b>50</b>	<b>34</b>	<b>30</b>	<b>114</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			3							3
40-44			4	2						6
45-49										
50-54			1	1		2				4
55-59			2					1		3
60-64								1		1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>10</b>	<b>3</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>17</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34	1	19	55-59	3	1,006
35-39			60-64	8	1,092
40-44	3	407	65-69	13	1,052
45-49	4	2,026	70-74	7	872
50-54	2	3,783	75-79	6	1,135
55-59	4	849	80-84	1	1,235
60-64	4	420	85-89		
65-69	1	105	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>19</b>	<b>1,163</b>	<b>Total</b>	<b>38</b>	<b>1,042</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Mt Angel/2174  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Mt Angel/2174

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Mt Angel/2174

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Mt Angel -- #2174

November 2015

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# Executive Summary

Milliman has prepared this report for City of Mt Angel to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Mt Angel.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Mt Angel***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.80%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(3.26%)	(3.26%)	(3.26%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>13.55%</b>	<b>5.85%</b>	<b>10.65%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>14.05%</b>	<b>6.28%</b>	<b>11.08%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 89%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	9.54%	9.54%
Minimum 2017-2019 Rate	6.54%	3.54%
Maximum 2017-2019 Rate	12.54%	15.54%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$3,759,794	\$3,886,213	\$126,419	97%	\$715,310	18%
12/31/2010	4,098,119	3,915,133	(182,986)	105%	634,125	(29%)
12/31/2011	4,075,365	4,266,957	191,592	96%	814,389	24%
12/31/2012	4,514,828	4,265,668	(249,160)	106%	895,751	(28%)
12/31/2013	4,963,410	4,530,814	(432,596)	110%	938,325	(46%)
12/31/2014	4,822,582	5,419,613	597,031	89%	796,573	75%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Mt Angel*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$597,031	(\$432,596)
Allocated pooled OPSRP UAL	91,066	66,345
Side account	0	0
Net unfunded pension actuarial accrued liability	688,097	(366,251)
Combined valuation payroll	796,573	938,325
Net pension UAL as a percentage of payroll	86%	(39%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$6,332	\$12,987

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$59,977	\$65,958
Tier 1/Tier 2 valuation payroll	379,621	517,988
Tier 1/Tier 2 pension normal cost rate	15.80%	12.73%
Tier 1/ Tier 2 Actuarial accrued liability	\$5,419,613	\$4,530,814
Actuarial asset value	4,822,582	4,963,410
Tier 1/Tier 2 Unfunded actuarial accrued liability	597,031	(432,596)
Tier 1/ Tier 2 Funded status	89%	110%
Combined valuation payroll	\$796,573	\$938,325
Tier 1/Tier 2 UAL as a percentage of payroll	75%	(46%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(3.26%)	(3.19%)
Tier 1/Tier 2 active members <sup>1</sup>	5	7
Tier 1/Tier 2 dormant members	19	23
Tier 1/Tier 2 retirees and beneficiaries	62	55

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	796,573	938,325
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$591,487	\$838,762
2. Employer reserves	2,532,072	2,751,804
3. Benefits in force reserve	1,699,023	1,372,844
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$4,822,582</b>	<b>\$4,963,410</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$4,963,410
2. Regular employer contributions	26,903
3. Benefit payments and expense	(280,606)
4. Adjustments <sup>1</sup>	(235,740)
5. Interest credited	348,616
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$4,822,582</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$241
Tier 1 General Service	14,727	26,366
Tier 2 Police & Fire	16,563	11,904
Tier 2 General Service	28,687	27,447
<b>Total</b>	<b>\$59,977</b>	<b>\$65,958</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$49,896	\$59,977	\$10,081

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$308,308	\$458,092
▪ Tier 1 General Service	546,378	737,223
▪ Tier 2 Police & Fire	541,643	413,559
▪ Tier 2 General Service	556,701	437,179
▪ <b>Total Active Members</b>	<b>\$1,953,030</b>	<b>\$2,046,053</b>
Dormant Members	170,519	271,785
Retired Members and Beneficiaries	3,296,064	2,212,976
<b>Total Actuarial Accrued Liability</b>	<b>\$5,419,613</b>	<b>\$4,530,814</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$4,804,891	\$5,419,613	\$614,722

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$5,419,613	\$4,530,814
2. Actuarial value of assets	4,822,582	4,963,410
3. Unfunded accrued liability (1. – 2.)	597,031	(432,596)
4. Funded percentage (2. ÷ 1.)	89%	110%
5. Combined valuation payroll	\$796,573	\$938,325
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	75%	(46%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$432,596)	(\$31,311)	(\$32,234)	(\$433,519)	(\$32,473)
December 31, 2014	N/A	N/A	N/A	\$1,030,550	\$74,569
<b>Total</b>				<b>\$597,031</b>	<b>\$42,096</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$4,530,814
b. Normal cost at December 31, 2013	65,958
c. Benefit payments during 2014	(278,445)
d. Interest at 7.75% to December 31, 2014	342,904
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	4,661,231
f. Change in actuarial accrued liability due to assumption, method, and plan changes	614,722
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	5,275,953
2. Actuarial accrued liability at December 31, 2014	5,419,613
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(143,660)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	4,963,410
b. Contributions for 2014 <sup>1</sup>	26,903
c. Benefit payments and expenses during 2014	(280,606)
d. Interest at 7.75% to December 31, 2014	374,833
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	5,084,540
5. Actuarial value of assets at December 31, 2014	4,822,582
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(261,957)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$405,617)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$432,596)</b>
2. Expected increase	9,288
3. Liability (gain)/loss	143,660
4. Asset (gain)/loss	261,957
5. Change due to changes in assumptions, methods, and plan provisions	614,722
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$597,031</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$241	\$1,361	17.71%
Tier 1 General Service	14,727	75,402	19.53%	26,366	178,645	14.76%
Tier 2 Police & Fire	16,563	86,194	19.22%	11,904	75,742	15.72%
Tier 2 General Service	28,687	218,025	13.16%	27,447	262,240	10.47%
<b>Total</b>	<b>\$59,977</b>	<b>\$379,621</b>	<b>15.80%</b>	<b>\$65,958</b>	<b>\$517,988</b>	<b>12.73%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$597,031	(\$432,596)
2. Next year's Tier 1/Tier 2 UAL payment	42,096	(31,311)
3. Combined valuation payroll	796,573	938,325
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	5.28%	(3.34%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.80%	12.73%
b. Tier 1/Tier 2 UAL rate	5.28%	(3.34%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	21.23%	9.54%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	9.54%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	9.54%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.91%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	89%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	6.54%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	12.54%
7. Advisory July 1, 2017 total pension rate, before adjustment	21.23%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(8.69%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	5.28%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(3.41%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	12.54%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.80%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.80%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	12.54%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.80%	12.73%
b. Tier 1/Tier 2 UAL rate	(3.41%)	(3.34%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	12.54%	9.54%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$75,402	\$0	\$75,402
Tier 2	218,025	86,194	304,219
Tier 1/Tier 2 valuation payroll	293,427	86,194	379,621
OPSRP valuation payroll	156,562	260,390	416,952
<b>Combined valuation payroll</b>	<b>\$449,989</b>	<b>\$346,584</b>	<b>\$796,573</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	3	5	9	3	3	6	12
Police & Fire	0	1	5	6	0	1	6	7
Total	1	4	10	15	3	4	12	19
<b>Active Members with previous service segments with the employer</b>								
General Service	12	13	N/A	25	12	13	N/A	25
Police & Fire	29	34	N/A	63	32	39	N/A	71
Total	41	47	N/A	88	44	52	N/A	96
<b>Dormant Members</b>								
General Service	6	3	2	11	7	3	3	13
Police & Fire	8	2	0	10	10	3	1	14
Total	14	5	2	21	17	6	4	27
<b>Retired Members and Beneficiaries</b>								
General Service	22	1	0	23	18	1	0	19
Police & Fire	36	3	0	39	33	3	0	36
Total	58	4	0	62	51	4	0	55
<b>Grand Total Number of Members</b>	<b>114</b>	<b>60</b>	<b>12</b>	<b>186</b>	<b>115</b>	<b>66</b>	<b>16</b>	<b>197</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			1	1						2
45-49										
50-54			1							1
55-59				1						1
60-64						1				1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	4	1
20-24			45-49	1	0
25-29			50-54	4	1
30-34			55-59	15	309
35-39	1	4	60-64	8	73
40-44	1	228	65-69	14	550
45-49	3	0	70-74	8	504
50-54	5	2	75-79	6	322
55-59	6	141	80-84	2	1,374
60-64			85-89		
65-69	2	964	90-94		
70-74			95-99		
75+	1	583	100+		
<b>Total</b>	<b>19</b>	<b>189</b>	<b>Total</b>	<b>62</b>	<b>349</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Ontario/2118  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).

November 2015  
City of Ontario/2118

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Ontario/2118

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Ontario -- #2118**

**November 2015**

**Secondary Employers**

2762 Ontario Rural Fire Protection District

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# Executive Summary

Milliman has prepared this report for City of Ontario to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Ontario.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Ontario***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.15%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	6.71%	6.71%	6.71%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>26.87%</b>	<b>15.82%</b>	<b>20.62%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>27.37%</b>	<b>16.25%</b>	<b>21.05%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 76%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	21.55%	21.55%
Minimum 2017-2019 Rate	17.24%	12.93%
Maximum 2017-2019 Rate	25.86%	30.17%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### *Schedule of Funding Progress*

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$25,814,910	\$33,286,524	\$7,471,614	78%	\$4,650,789	161%
12/31/2010	27,876,104	34,747,117	6,871,013	80%	4,869,659	141%
12/31/2011	27,279,942	36,378,159	9,098,217	75%	4,606,302	198%
12/31/2012	30,253,320	36,203,427	5,950,107	84%	4,494,055	132%
12/31/2013	32,785,346	37,071,655	4,286,309	88%	4,270,487	100%
12/31/2014	33,239,837	43,492,688	10,252,851	76%	2,772,185	370%

### *Retiree Healthcare*

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### *Contractually Required Contribution Rate*

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Ontario*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$10,252,851	\$4,286,309
Allocated pooled OPSRP UAL	316,921	301,949
Side account	0	0
Net unfunded pension actuarial accrued liability	10,569,772	4,588,258
Combined valuation payroll	2,772,185	4,270,487
Net pension UAL as a percentage of payroll	381%	107%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$22,035	\$59,108

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$351,775	\$427,140
Tier 1/Tier 2 valuation payroll	1,836,792	2,837,728
Tier 1/Tier 2 pension normal cost rate	19.15%	15.05%
Tier 1/ Tier 2 Actuarial accrued liability	\$43,492,688	\$37,071,655
Actuarial asset value	33,239,837	32,785,346
Tier 1/Tier 2 Unfunded actuarial accrued liability	10,252,851	4,286,309
Tier 1/ Tier 2 Funded status	76%	88%
Combined valuation payroll	\$2,772,185	\$4,270,487
Tier 1/Tier 2 UAL as a percentage of payroll	370%	100%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	6.71%	6.50%
Tier 1/Tier 2 active members <sup>1</sup>	26	48
Tier 1/Tier 2 dormant members	54	36
Tier 1/Tier 2 retirees and beneficiaries	110	101

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	2,772,185	4,270,487
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$4,666,441	\$4,901,876
2. Employer reserves	14,877,500	13,977,681
3. Benefits in force reserve	13,695,896	13,905,789
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$33,239,837</b>	<b>\$32,785,346</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$32,785,346
2. Regular employer contributions	560,586
3. Benefit payments and expense	(2,261,979)
4. Adjustments <sup>1</sup>	(124,747)
5. Interest credited	2,280,630
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$33,239,837</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Normal Cost***

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$205,306	\$162,794
Tier 1 General Service	33,210	79,384
Tier 2 Police & Fire	106,124	102,567
Tier 2 General Service	7,135	82,395
<b>Total</b>	<b>\$351,775</b>	<b>\$427,140</b>

#### ***Change in Tier 1/Tier 2 Normal Cost Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$289,540	\$351,775	\$62,235

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$7,203,465	\$5,870,058
▪ Tier 1 General Service	1,733,563	2,996,370
▪ Tier 2 Police & Fire	1,998,834	1,511,509
▪ Tier 2 General Service	943,155	1,640,165
▪ <b>Total Active Members</b>	<b>\$11,879,017</b>	<b>\$12,018,102</b>
Dormant Members	5,043,972	2,637,909
Retired Members and Beneficiaries	26,569,699	22,415,644
<b>Total Actuarial Accrued Liability</b>	<b>\$43,492,688</b>	<b>\$37,071,655</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$38,150,279	\$43,492,688	\$5,342,409

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$43,492,688	\$37,071,655
2. Actuarial value of assets	33,239,837	32,785,346
3. Unfunded accrued liability (1. – 2.)	10,252,851	4,286,309
4. Funded percentage (2. ÷ 1.)	76%	88%
5. Combined valuation payroll	\$2,772,185	\$4,270,487
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	370%	100%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$4,286,309	\$310,242	\$319,388	\$4,295,455	\$321,757
December 31, 2014	N/A	N/A	N/A	\$5,957,396	\$431,071
<b>Total</b>				<b>\$10,252,851</b>	<b>\$752,828</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$37,071,655
b. Normal cost at December 31, 2013	427,140
c. Benefit payments during 2014	(2,244,557)
d. Interest at 7.75% to December 31, 2014	2,802,628
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	38,056,866
f. Change in actuarial accrued liability due to assumption, method, and plan changes	5,342,409
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	43,399,275
2. Actuarial accrued liability at December 31, 2014	43,492,688
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(93,413)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	32,785,346
b. Contributions for 2014 <sup>1</sup>	560,586
c. Benefit payments and expenses during 2014	(2,261,979)
d. Interest at 7.75% to December 31, 2014	2,474,935
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	33,558,889
5. Actuarial value of assets at December 31, 2014	33,239,837
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(319,052)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$412,465)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$4,286,309</b>
2. Expected increase	211,668
3. Liability (gain)/loss	93,413
4. Asset (gain)/loss	319,052
5. Change due to changes in assumptions, methods, and plan provisions	5,342,409
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$10,252,851</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$205,306	\$974,098	21.08%	\$162,794	\$950,662	17.12%
Tier 1 General Service	33,210	231,847	14.32%	79,384	454,397	17.47%
Tier 2 Police & Fire	106,124	581,003	18.27%	102,567	664,190	15.44%
Tier 2 General Service	7,135	49,844	14.31%	82,395	768,479	10.72%
<b>Total</b>	<b>\$351,775</b>	<b>\$1,836,792</b>	<b>19.15%</b>	<b>\$427,140</b>	<b>\$2,837,728</b>	<b>15.05%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$10,252,851	\$4,286,309
2. Next year's Tier 1/Tier 2 UAL payment	752,828	310,242
3. Combined valuation payroll	2,772,185	4,270,487
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	27.16%	7.26%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.15%	15.05%
b. Tier 1/Tier 2 UAL rate	27.16%	7.26%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	46.46%	22.46%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	21.55%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	21.55%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	4.31%
b. Preliminary size of rate collar (maximum of 3% or a.)	4.31%
c. Funded percentage	76%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	4.31%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	17.24%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	25.86%
7. Advisory July 1, 2017 total pension rate, before adjustment	46.46%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(20.60%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	27.16%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	6.56%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	25.86%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.15%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.15%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	25.86%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.15%	15.05%
b. Tier 1/Tier 2 UAL rate	6.56%	6.35%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	25.86%	21.55%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$231,847	\$974,098	\$1,205,945
Tier 2	49,844	581,003	630,847
Tier 1/Tier 2 valuation payroll	281,691	1,555,101	1,836,792
OPSRP valuation payroll	412,245	523,148	935,393
<b>Combined valuation payroll</b>	<b>\$693,936</b>	<b>\$2,078,249</b>	<b>\$2,772,185</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	4	1	10	15	9	16	23	48
Police & Fire	13	8	9	30	13	10	8	31
Total	17	9	19	45	22	26	31	79
<b>Active Members with previous service segments with the employer</b>								
General Service	14	9	N/A	23	17	6	N/A	23
Police & Fire	10	8	N/A	18	11	7	N/A	18
Total	24	17	N/A	41	28	13	N/A	41
<b>Dormant Members</b>								
General Service	23	24	11	58	16	15	3	34
Police & Fire	4	3	1	8	3	2	1	6
Total	27	27	12	66	19	17	4	40
<b>Retired Members and Beneficiaries</b>								
General Service	74	8	2	84	68	5	1	74
Police & Fire	27	1	0	28	27	1	0	28
Total	101	9	2	112	95	6	1	102
<b>Grand Total Number of Members</b>	<b>169</b>	<b>62</b>	<b>33</b>	<b>264</b>	<b>164</b>	<b>62</b>	<b>36</b>	<b>262</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39				1						1
40-44			3	3						6
45-49				3	3	3				9
50-54		1	1	2	2	2				8
55-59					1					1
60-64						1				1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>1</b>	<b>4</b>	<b>9</b>	<b>6</b>	<b>6</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>26</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	4	11
20-24			45-49	3	14
25-29			50-54	1	67
30-34			55-59	7	2,623
35-39	2	429	60-64	24	1,681
40-44	9	1,158	65-69	26	1,773
45-49	12	1,226	70-74	18	1,668
50-54	6	1,093	75-79	11	1,687
55-59	16	881	80-84	9	1,378
60-64	4	872	85-89	5	916
65-69	4	136	90-94	2	203
70-74			95-99		
75+	1	341	100+		
<b>Total</b>	<b>54</b>	<b>945</b>	<b>Total</b>	<b>110</b>	<b>1,554</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Powers/2215  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).

November 2015  
City of Powers/2215

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Powers/2215

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Powers -- #2215**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Powers to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Powers.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Powers***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.38%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(13.88%)	(13.88%)	(13.88%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>6.51%</b>	<b>0.00%</b>	<b>0.03%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>7.01%</b>	<b>0.43%</b>	<b>0.46%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 297%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$87,332	\$38,915	(\$48,417)	224%	\$39,539	(122%)
12/31/2010	102,721	45,009	(57,712)	228%	40,511	(142%)
12/31/2011	106,075	52,769	(53,306)	201%	65,891	(81%)
12/31/2012	121,512	51,982	(69,530)	234%	45,124	(154%)
12/31/2013	134,165	47,018	(87,147)	285%	48,604	(179%)
12/31/2014	138,439	46,595	(91,844)	297%	48,944	(188%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Powers*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$91,844)	(\$87,147)
Allocated pooled OPSRP UAL	5,595	3,437
Side account	0	0
Net unfunded pension actuarial accrued liability	(86,249)	(83,710)
Combined valuation payroll	48,944	48,604
Net pension UAL as a percentage of payroll	(176%)	(172%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$389	\$673

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$0	\$0
Tier 1/Tier 2 valuation payroll	0	0
Tier 1/Tier 2 pension normal cost rate	19.38%	18.30%
Tier 1/ Tier 2 Actuarial accrued liability	\$46,595	\$47,018
Actuarial asset value	138,439	134,165
Tier 1/Tier 2 Unfunded actuarial accrued liability	(91,844)	(87,147)
Tier 1/ Tier 2 Funded status	297%	285%
Combined valuation payroll	\$48,944	\$48,604
Tier 1/Tier 2 UAL as a percentage of payroll	(188%)	(179%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(13.88%)	(12.83%)
Tier 1/Tier 2 active members <sup>1</sup>	0	0
Tier 1/Tier 2 dormant members	1	1
Tier 1/Tier 2 retirees and beneficiaries	4	4

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	48,944	48,604
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$3,103	\$2,891
2. Employer reserves	116,288	110,961
3. Benefits in force reserve	19,048	20,313
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$138,439</b>	<b>\$134,165</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$134,165
2. Regular employer contributions	(2,506)
3. Benefit payments and expense	(3,146)
4. Adjustments <sup>1</sup>	562
5. Interest credited	9,364
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$138,439</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$0	\$0	\$0

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$9,643	\$6,862
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$9,643</b>	<b>\$6,862</b>
Dormant Members	0	7,413
Retired Members and Beneficiaries	36,952	32,743
<b>Total Actuarial Accrued Liability</b>	<b>\$46,595</b>	<b>\$47,018</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$41,299	\$46,595	\$5,296

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$46,595	\$47,018
2. Actuarial value of assets	138,439	134,165
3. Unfunded accrued liability (1. – 2.)	(91,844)	(87,147)
4. Funded percentage (2. ÷ 1.)	297%	285%
5. Combined valuation payroll	\$48,944	\$48,604
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(188%)	(179%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$87,147)	(\$6,308)	(\$6,494)	(\$87,333)	(\$6,542)
December 31, 2014	N/A	N/A	N/A	(\$4,511)	(\$326)
<b>Total</b>				<b>(\$91,844)</b>	<b>(\$6,868)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$47,018
b. Normal cost at December 31, 2013	0
c. Benefit payments during 2014	(3,122)
d. Interest at 7.75% to December 31, 2014	3,523
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	47,419
f. Change in actuarial accrued liability due to assumption, method, and plan changes	5,296
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	52,715
2. Actuarial accrued liability at December 31, 2014	46,595
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	6,120
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	134,165
b. Contributions for 2014 <sup>1</sup>	(2,506)
c. Benefit payments and expenses during 2014	(3,146)
d. Interest at 7.75% to December 31, 2014	10,179
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	138,692
5. Actuarial value of assets at December 31, 2014	138,439
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(253)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$5,867</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$87,147)</b>
2. Expected increase	(4,126)
3. Liability (gain)/loss	(6,120)
4. Asset (gain)/loss	253
5. Change due to changes in assumptions, methods, and plan provisions	5,296
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$91,844)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>17.01%</b>	<b>\$0</b>	<b>\$0</b>	<b>14.24%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$91,844)	(\$87,147)
2. Next year's Tier 1/Tier 2 UAL payment	(6,868)	(6,308)
3. Combined valuation payroll	48,944	48,604
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(14.03%)	(12.98%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.01%	14.24%
b. Tier 1/Tier 2 UAL rate	(14.03%)	(12.98%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	3.13%	1.41%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	297%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	6.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	0.00%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.47%
7. Advisory July 1, 2017 total pension rate, before adjustment	3.13%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	0.00%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(14.03%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(14.03%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	3.13%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	2.37%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.01%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.38%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	5.50%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.38%	18.30%
b. Tier 1/Tier 2 UAL rate	(14.03%)	(12.98%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	5.50%	5.47%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	0	0	0
OPSRP valuation payroll	0	48,944	48,944
<b>Combined valuation payroll</b>	<b>\$0</b>	<b>\$48,944</b>	<b>\$48,944</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	1	1	0	0	1	1
Total	0	0	1	1	0	0	1	1
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	1	0	N/A	1	1	0	N/A	1
Total	1	0	N/A	1	1	0	N/A	1
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	1	0	1	0	1	0	1
Total	0	1	0	1	0	1	0	1
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	4	0	0	4	4	0	0	4
Total	4	0	0	4	4	0	0	4
<b>Grand Total Number of Members</b>	<b>5</b>	<b>1</b>	<b>1</b>	<b>7</b>	<b>5</b>	<b>1</b>	<b>1</b>	<b>7</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64	3	55
40-44			65-69		
45-49			70-74	1	76
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+	1	0	100+		
<b>Total</b>	<b>1</b>	<b>0</b>	<b>Total</b>	<b>4</b>	<b>60</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Prairie City/2218  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Prairie City/2218

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Prairie City/2218

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Prairie City -- #2218**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Prairie City to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Prairie City.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Prairie City**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	11.28%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(0.16%)	(0.16%)	(0.16%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>12.13%</b>	<b>8.95%</b>	<b>13.75%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>12.63%</b>	<b>9.38%</b>	<b>14.18%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 88%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	8.12%	8.12%
Minimum 2017-2019 Rate	5.12%	2.12%
Maximum 2017-2019 Rate	11.12%	14.12%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,431,201	\$1,545,579	\$114,378	93%	\$178,976	64%
12/31/2010	1,316,020	1,342,502	26,482	98%	186,224	14%
12/31/2011	1,335,696	1,442,081	106,385	93%	186,382	57%
12/31/2012	1,502,438	1,452,831	(49,607)	103%	169,129	(29%)
12/31/2013	1,646,646	1,601,587	(45,059)	103%	140,853	(32%)
12/31/2014	1,689,674	1,929,150	239,476	88%	155,302	154%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Prairie City*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$239,476	(\$45,059)
Allocated pooled OPSRP UAL	17,754	9,959
Side account	0	0
Net unfunded pension actuarial accrued liability	257,230	(35,100)
Combined valuation payroll	155,302	140,853
Net pension UAL as a percentage of payroll	166%	(25%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,234	\$1,950

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$13,472	\$14,493
Tier 1/Tier 2 valuation payroll	119,386	140,853
Tier 1/Tier 2 pension normal cost rate	11.28%	10.29%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,929,150	\$1,601,587
Actuarial asset value	1,689,674	1,646,646
Tier 1/Tier 2 Unfunded actuarial accrued liability	239,476	(45,059)
Tier 1/ Tier 2 Funded status	88%	103%
Combined valuation payroll	\$155,302	\$140,853
Tier 1/Tier 2 UAL as a percentage of payroll	154%	(32%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(0.16%)	(2.17%)
Tier 1/Tier 2 active members <sup>1</sup>	3	4
Tier 1/Tier 2 dormant members	1	2
Tier 1/Tier 2 retirees and beneficiaries	10	8

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	155,302	140,853
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$365,277	\$357,529
2. Employer reserves	926,606	943,949
3. Benefits in force reserve	397,791	345,168
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,689,674</b>	<b>\$1,646,646</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,646,646
2. Regular employer contributions	11,367
3. Benefit payments and expense	(65,698)
4. Adjustments <sup>1</sup>	(22,038)
5. Interest credited	119,397
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,689,674</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	4,931	3,896
Tier 2 Police & Fire	0	0
Tier 2 General Service	8,541	10,597
<b>Total</b>	<b>\$13,472</b>	<b>\$14,493</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$11,428	\$13,472	\$2,044

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	156,351	119,519
▪ Tier 2 Police & Fire	131,902	113,902
▪ Tier 2 General Service	119,781	159,808
▪ <b>Total Active Members</b>	<b>\$408,034</b>	<b>\$393,229</b>
Dormant Members	749,411	651,959
Retired Members and Beneficiaries	771,705	556,399
<b>Total Actuarial Accrued Liability</b>	<b>\$1,929,150</b>	<b>\$1,601,587</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,729,897	\$1,929,150	\$199,253

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,929,150	\$1,601,587
2. Actuarial value of assets	1,689,674	1,646,646
3. Unfunded accrued liability (1. – 2.)	239,476	(45,059)
4. Funded percentage (2. ÷ 1.)	88%	103%
5. Combined valuation payroll	\$155,302	\$140,853
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	154%	(32%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$45,059)	(\$3,261)	(\$3,358)	(\$45,156)	(\$3,382)
December 31, 2014	N/A	N/A	N/A	\$284,632	\$20,596
<b>Total</b>				<b>\$239,476</b>	<b>\$17,214</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,601,587
b. Normal cost at December 31, 2013	14,493
c. Benefit payments during 2014	(65,192)
d. Interest at 7.75% to December 31, 2014	122,158
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,673,046
f. Change in actuarial accrued liability due to assumption, method, and plan changes	199,253
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,872,299
2. Actuarial accrued liability at December 31, 2014	1,929,150
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(56,851)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,646,646
b. Contributions for 2014 <sup>1</sup>	11,367
c. Benefit payments and expenses during 2014	(65,698)
d. Interest at 7.75% to December 31, 2014	125,510
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,717,824
5. Actuarial value of assets at December 31, 2014	1,689,674
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(28,150)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$85,001)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$45,059)</b>
2. Expected increase	281
3. Liability (gain)/loss	56,851
4. Asset (gain)/loss	28,150
5. Change due to changes in assumptions, methods, and plan provisions	199,253
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$239,476</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	4,931	31,960	15.43%	3,896	28,893	13.48%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	8,541	87,426	9.77%	10,597	111,960	9.46%
<b>Total</b>	<b>\$13,472</b>	<b>\$119,386</b>	<b>11.28%</b>	<b>\$14,493</b>	<b>\$140,853</b>	<b>10.29%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$239,476	(\$45,059)
2. Next year's Tier 1/Tier 2 UAL payment	17,214	(3,261)
3. Combined valuation payroll	155,302	140,853
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.08%	(2.32%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	11.28%	10.29%
b. Tier 1/Tier 2 UAL rate	11.08%	(2.32%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	22.51%	8.12%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	8.12%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	8.12%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.62%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	88%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	5.12%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.12%
7. Advisory July 1, 2017 total pension rate, before adjustment	22.51%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(11.39%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.08%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(0.31%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	11.12%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	11.28%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	11.28%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	11.12%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	11.28%	10.29%
b. Tier 1/Tier 2 UAL rate	(0.31%)	(2.32%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	11.12%	8.12%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$31,960	\$0	\$31,960
Tier 2	87,426	0	87,426
Tier 1/Tier 2 valuation payroll	119,386	0	119,386
OPSRP valuation payroll	35,916	0	35,916
<b>Combined valuation payroll</b>	<b>\$155,302</b>	<b>\$0</b>	<b>\$155,302</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	2	1	4	1	3	0	4
Police & Fire	0	0	0	0	0	0	0	0
Total	1	2	1	4	1	3	0	4
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	1	N/A	1	0	1	N/A	1
Total	0	1	N/A	1	0	1	N/A	1
<b>Dormant Members</b>								
General Service	1	0	0	1	1	0	0	1
Police & Fire	0	0	0	0	0	1	0	1
Total	1	0	0	1	1	1	0	2
<b>Retired Members and Beneficiaries</b>								
General Service	4	1	0	5	4	0	0	4
Police & Fire	3	2	0	5	3	1	0	4
Total	7	3	0	10	7	1	0	8
<b>Grand Total Number of Members</b>	<b>9</b>	<b>6</b>	<b>1</b>	<b>16</b>	<b>9</b>	<b>6</b>	<b>0</b>	<b>15</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			1							1
40-44			1							1
45-49										
50-54										
55-59										
60-64						1				1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	1	117
30-34			55-59		
35-39			60-64	3	374
40-44			65-69	3	846
45-49			70-74		
50-54			75-79	2	266
55-59			80-84		
60-64	1	4,787	85-89		
65-69			90-94	1	452
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>4,787</b>	<b>Total</b>	<b>10</b>	<b>476</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Prineville/2146  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Prineville/2146

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Prineville/2146

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Prineville -- #2146**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Prineville to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Prineville.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Prineville***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	16.00%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.43%	0.43%	0.43%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	(6.00%)	(6.00%)	(6.00%)
<b>Net pension contribution rate</b>	<b>11.44%</b>	<b>3.54%</b>	<b>8.34%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>11.94%</b>	<b>3.97%</b>	<b>8.77%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 80%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	13.43%	13.43%
Minimum 2017-2019 Rate	10.43%	7.43%
Maximum 2017-2019 Rate	16.43%	19.43%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$13,028,663	\$15,500,618	\$2,471,955	84%	\$3,287,676	75%
12/31/2010	14,080,970	16,407,260	2,326,290	86%	3,605,853	65%
12/31/2011	13,842,964	17,171,719	3,328,755	81%	3,614,154	92%
12/31/2012	15,017,643	17,271,790	2,254,147	87%	3,682,268	61%
12/31/2013	16,602,350	18,041,760	1,439,410	92%	3,875,956	37%
12/31/2014	20,033,316	21,184,360	1,151,044	95%	3,864,509	30%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Prineville*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$4,246,687	\$1,439,410
Allocated pooled OPSRP UAL	441,798	274,054
Side account	3,095,644	0
Net unfunded pension actuarial accrued liability	1,592,841	1,713,464
Combined valuation payroll	3,864,509	3,875,956
Net pension UAL as a percentage of payroll	41%	44%
Calculated side account rate relief	(6.00%)	0.00%
Allocated pooled RHIA UAL	\$30,717	\$53,647

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### ***Tier 1/Tier 2***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$273,301	\$263,328
Tier 1/Tier 2 valuation payroll	1,708,367	1,820,844
Tier 1/Tier 2 pension normal cost rate	16.00%	14.46%
Tier 1/ Tier 2 Actuarial accrued liability	\$21,184,360	\$18,041,760
Actuarial asset value	16,937,673	16,602,350
Tier 1/Tier 2 Unfunded actuarial accrued liability	4,246,687	1,439,410
Tier 1/ Tier 2 Funded status	80%	92%
Combined valuation payroll	\$3,864,509	\$3,875,956
Tier 1/Tier 2 UAL as a percentage of payroll	110%	37%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	0.43%	(1.03%)
Tier 1/Tier 2 active members <sup>1</sup>	26	27
Tier 1/Tier 2 dormant members	20	21
Tier 1/Tier 2 retirees and beneficiaries	57	55

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014	2,846,700	N/A	2,846,700
3. Administrative expenses	(2,500)		(2,500)
4. Amount transferred to employer reserves during 2014	0		
5. Side account earnings during 2014	251,444		251,444
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>	<b>\$3,095,644</b>		<b>\$3,095,644</b>

## Side Account Information

### Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$3,095,644	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$3,095,644</b>	<b>\$0</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$3,095,644	\$0
2. Combined valuation payroll	3,864,509	3,875,956
3. Amortization factor	13.350	10.703
4. <b>Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>(6.00%)</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$2,928,777	\$3,015,873
2. Employer reserves	8,547,880	8,403,187
3. Benefits in force reserve	5,461,016	5,183,290
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$16,937,673</b>	<b>\$16,602,350</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$16,602,350
2. Regular employer contributions	156,077
3. Benefit payments and expense	(901,927)
4. Adjustments <sup>1</sup>	(112,887)
5. Interest credited	1,194,059
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$16,937,673</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$51,482	\$61,936
Tier 1 General Service	103,350	93,979
Tier 2 Police & Fire	37,740	47,214
Tier 2 General Service	80,729	60,199
<b>Total</b>	<b>\$273,301</b>	<b>\$263,328</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$228,513	\$273,301	\$44,788

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$2,920,939	\$3,616,131
▪ Tier 1 General Service	3,019,074	3,010,646
▪ Tier 2 Police & Fire	1,286,652	1,323,185
▪ Tier 2 General Service	1,472,478	1,143,813
▪ <b>Total Active Members</b>	<b>\$8,699,143</b>	<b>\$9,093,775</b>
Dormant Members	1,890,982	592,703
Retired Members and Beneficiaries	10,594,235	8,355,282
<b>Total Actuarial Accrued Liability</b>	<b>\$21,184,360</b>	<b>\$18,041,760</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$18,667,870	\$21,184,360	\$2,516,490

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$21,184,360	\$18,041,760
2. Actuarial value of assets	16,937,673	16,602,350
3. Unfunded accrued liability (1. – 2.)	4,246,687	1,439,410
4. Funded percentage (2. ÷ 1.)	80%	92%
5. Combined valuation payroll	\$3,864,509	\$3,875,956
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	110%	37%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$1,439,410	\$104,184	\$107,256	\$1,442,482	\$108,051
December 31, 2014	N/A	N/A	N/A	\$2,804,205	\$202,909
<b>Total</b>				<b>\$4,246,687</b>	<b>\$310,960</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$18,041,760
b. Normal cost at December 31, 2013	263,328
c. Benefit payments during 2014	(894,981)
d. Interest at 7.75% to December 31, 2014	1,373,760
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	18,783,867
f. Change in actuarial accrued liability due to assumption, method, and plan changes	2,516,490
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	21,300,357
2. Actuarial accrued liability at December 31, 2014	21,184,360
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	115,997
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	16,602,350
b. Contributions for 2014 <sup>1</sup>	156,077
c. Benefit payments and expenses during 2014	(901,927)
d. Interest at 7.75% to December 31, 2014	1,257,780
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	17,114,281
5. Actuarial value of assets at December 31, 2014	16,937,673
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(176,608)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$60,611)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$1,439,410</b>
2. Expected increase	230,176
3. Liability (gain)/loss	(115,997)
4. Asset (gain)/loss	176,608
5. Change due to changes in assumptions, methods, and plan provisions	2,516,490
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$4,246,687</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$51,482	\$227,936	22.59%	\$61,936	\$333,993	18.54%
Tier 1 General Service	103,350	632,849	16.33%	93,979	629,520	14.93%
Tier 2 Police & Fire	37,740	176,636	21.37%	47,214	266,405	17.72%
Tier 2 General Service	80,729	670,946	12.03%	60,199	590,926	10.19%
<b>Total</b>	<b>\$273,301</b>	<b>\$1,708,367</b>	<b>16.00%</b>	<b>\$263,328</b>	<b>\$1,820,844</b>	<b>14.46%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$4,246,687	\$1,439,410
2. Next year's Tier 1/Tier 2 UAL payment	310,960	104,184
3. Combined valuation payroll	3,864,509	3,875,956
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	8.05%	2.69%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.00%	14.46%
b. Tier 1/Tier 2 UAL rate	8.05%	2.69%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	24.20%	17.30%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	13.43%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	13.43%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.69%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	80%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	10.43%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	16.43%
7. Advisory July 1, 2017 total pension rate, before adjustment	24.20%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(7.77%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	8.05%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	0.28%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	16.43%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	16.00%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	16.00%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	16.43%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.00%	14.46%
b. Tier 1/Tier 2 UAL rate	0.28%	(1.18%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	16.43%	13.43%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$632,849	\$227,936	\$860,785
Tier 2	670,946	176,636	847,582
Tier 1/Tier 2 valuation payroll	1,303,795	404,572	1,708,367
OPSRP valuation payroll	1,462,955	693,187	2,156,142
<b>Combined valuation payroll</b>	<b>\$2,766,750</b>	<b>\$1,097,759</b>	<b>\$3,864,509</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	10	11	30	51	10	10	29	49
Police & Fire	3	2	10	15	4	3	11	18
Total	13	13	40	66	14	13	40	67
<b>Active Members with previous service segments with the employer</b>								
General Service	6	7	N/A	13	6	7	N/A	13
Police & Fire	8	9	N/A	17	10	10	N/A	20
Total	14	16	N/A	30	16	17	N/A	33
<b>Dormant Members</b>								
General Service	2	11	9	22	1	14	8	23
Police & Fire	1	6	1	8	0	6	0	6
Total	3	17	10	30	1	20	8	29
<b>Retired Members and Beneficiaries</b>								
General Service	29	2	0	31	31	1	0	32
Police & Fire	24	2	0	26	22	1	0	23
Total	53	4	0	57	53	2	0	55
<b>Grand Total Number of Members</b>	<b>83</b>	<b>50</b>	<b>50</b>	<b>183</b>	<b>84</b>	<b>52</b>	<b>48</b>	<b>184</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29			1							1
30-34										
35-39			1							1
40-44				2						2
45-49						2				2
50-54			2	2	4	1				9
55-59			3	1	3					7
60-64			2			1				3
65-69						1				1
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>9</b>	<b>5</b>	<b>7</b>	<b>5</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>26</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	3	2,090
30-34			55-59	7	1,089
35-39	6	385	60-64	9	1,399
40-44	1	361	65-69	19	927
45-49	3	1,814	70-74	9	1,485
50-54	3	660	75-79	5	729
55-59	3	314	80-84	2	1,420
60-64	3	1,954	85-89	3	1,240
65-69	1	110	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>20</b>	<b>850</b>	<b>Total</b>	<b>57</b>	<b>1,187</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Rainier/2297  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).

November 2015  
City of Rainier/2297

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Rainier/2297

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Rainier -- #2297**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Rainier to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Rainier.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Rainier***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.59%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(4.88%)	(4.88%)	(4.88%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>15.72%</b>	<b>4.23%</b>	<b>9.03%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>16.22%</b>	<b>4.66%</b>	<b>9.46%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 92%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	11.71%	11.71%
Minimum 2017-2019 Rate	8.71%	5.71%
Maximum 2017-2019 Rate	14.71%	17.71%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$3,420,137	\$3,646,822	\$226,685	94%	\$1,021,880	22%
12/31/2010	3,747,957	4,261,276	513,319	88%	1,009,433	51%
12/31/2011	3,641,708	4,207,024	565,316	87%	1,076,703	53%
12/31/2012	3,755,949	3,944,269	188,320	95%	950,115	20%
12/31/2013	4,623,898	4,379,839	(244,059)	106%	792,879	(31%)
12/31/2014	4,621,424	5,012,677	391,253	92%	954,098	41%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Rainier*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$391,253	(\$244,059)
Allocated pooled OPSRP UAL	109,074	56,061
Side account	0	0
Net unfunded pension actuarial accrued liability	500,327	(187,998)
Combined valuation payroll	954,098	792,879
Net pension UAL as a percentage of payroll	52%	(24%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$7,584	\$10,974

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$98,314	\$76,488
Tier 1/Tier 2 valuation payroll	501,891	483,096
Tier 1/Tier 2 pension normal cost rate	19.59%	15.83%
Tier 1/ Tier 2 Actuarial accrued liability	\$5,012,677	\$4,379,839
Actuarial asset value	4,621,424	4,623,898
Tier 1/Tier 2 Unfunded actuarial accrued liability	391,253	(244,059)
Tier 1/ Tier 2 Funded status	92%	106%
Combined valuation payroll	\$954,098	\$792,879
Tier 1/Tier 2 UAL as a percentage of payroll	41%	(31%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(4.88%)	(4.12%)
Tier 1/Tier 2 active members <sup>1</sup>	8	8
Tier 1/Tier 2 dormant members	2	3
Tier 1/Tier 2 retirees and beneficiaries	13	13

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	954,098	792,879
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$545,285	\$573,603
2. Employer reserves	2,674,131	2,513,764
3. Benefits in force reserve	1,402,009	1,536,531
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$4,621,424</b>	<b>\$4,623,898</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$4,623,898
2. Regular employer contributions	27,973
3. Benefit payments and expense	(231,552)
4. Adjustments <sup>1</sup>	(110,380)
5. Interest credited	311,486
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$4,621,424</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$24,947	\$20,014
Tier 1 General Service	7,847	6,451
Tier 2 Police & Fire	47,424	36,442
Tier 2 General Service	18,096	13,581
<b>Total</b>	<b>\$98,314</b>	<b>\$76,488</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$80,890	\$98,314	\$17,424

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$516,201	\$472,300
▪ Tier 1 General Service	567,647	470,077
▪ Tier 2 Police & Fire	804,809	615,998
▪ Tier 2 General Service	319,104	234,412
▪ <b>Total Active Members</b>	<b>\$2,207,761</b>	<b>\$1,792,787</b>
Dormant Members	85,054	110,219
Retired Members and Beneficiaries	2,719,862	2,476,833
<b>Total Actuarial Accrued Liability</b>	<b>\$5,012,677</b>	<b>\$4,379,839</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$4,401,933	\$5,012,677	\$610,744

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$5,012,677	\$4,379,839
2. Actuarial value of assets	4,621,424	4,623,898
3. Unfunded accrued liability (1. – 2.)	391,253	(244,059)
4. Funded percentage (2. ÷ 1.)	92%	106%
5. Combined valuation payroll	\$954,098	\$792,879
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	41%	(31%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$244,059)	(\$17,665)	(\$18,186)	(\$244,580)	(\$18,321)
December 31, 2014	N/A	N/A	N/A	\$635,833	\$46,008
<b>Total</b>				<b>\$391,253</b>	<b>\$27,687</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$4,379,839
b. Normal cost at December 31, 2013	76,488
c. Benefit payments during 2014	(229,769)
d. Interest at 7.75% to December 31, 2014	333,498
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	4,560,056
f. Change in actuarial accrued liability due to assumption, method, and plan changes	610,744
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	5,170,800
2. Actuarial accrued liability at December 31, 2014	5,012,677
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	158,123
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	4,623,898
b. Contributions for 2014 <sup>1</sup>	27,973
c. Benefit payments and expenses during 2014	(231,552)
d. Interest at 7.75% to December 31, 2014	350,463
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	4,770,782
5. Actuarial value of assets at December 31, 2014	4,621,424
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(149,358)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$8,765</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$244,059)</b>
2. Expected increase	33,333
3. Liability (gain)/loss	(158,123)
4. Asset (gain)/loss	149,358
5. Change due to changes in assumptions, methods, and plan provisions	610,744
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$391,253</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$24,947	\$91,738	27.19%	\$20,014	\$105,537	18.96%
Tier 1 General Service	7,847	21,768	36.05%	6,451	21,801	29.59%
Tier 2 Police & Fire	47,424	252,140	18.81%	36,442	237,027	15.37%
Tier 2 General Service	18,096	136,245	13.28%	13,581	118,731	11.44%
<b>Total</b>	<b>\$98,314</b>	<b>\$501,891</b>	<b>19.59%</b>	<b>\$76,488</b>	<b>\$483,096</b>	<b>15.83%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$391,253	(\$244,059)
2. Next year's Tier 1/Tier 2 UAL payment	27,687	(17,665)
3. Combined valuation payroll	954,098	792,879
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	2.90%	(2.23%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.59%	15.83%
b. Tier 1/Tier 2 UAL rate	2.90%	(2.23%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	22.64%	13.75%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	11.71%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	11.71%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.34%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	92%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	8.71%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.71%
7. Advisory July 1, 2017 total pension rate, before adjustment	22.64%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(7.93%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	2.90%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(5.03%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	14.71%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.59%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.59%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	14.71%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.59%	15.83%
b. Tier 1/Tier 2 UAL rate	(5.03%)	(4.27%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	14.71%	11.71%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$21,768	\$91,738	\$113,506
Tier 2	136,245	252,140	388,385
Tier 1/Tier 2 valuation payroll	158,013	343,878	501,891
OPSRP valuation payroll	370,384	81,823	452,207
<b>Combined valuation payroll</b>	<b>\$528,397</b>	<b>\$425,701</b>	<b>\$954,098</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	2	7	10	1	2	5	8
Police & Fire	2	3	1	6	2	3	1	6
Total	3	5	8	16	3	5	6	14
<b>Active Members with previous service segments with the employer</b>								
General Service	3	1	N/A	4	3	1	N/A	4
Police & Fire	1	1	N/A	2	2	1	N/A	3
Total	4	2	N/A	6	5	2	N/A	7
<b>Dormant Members</b>								
General Service	1	1	0	2	1	1	0	2
Police & Fire	0	0	0	0	0	1	0	1
Total	1	1	0	2	1	2	0	3
<b>Retired Members and Beneficiaries</b>								
General Service	6	0	0	6	7	0	0	7
Police & Fire	7	0	0	7	6	0	0	6
Total	13	0	0	13	13	0	0	13
<b>Grand Total Number of Members</b>	<b>21</b>	<b>8</b>	<b>8</b>	<b>37</b>	<b>22</b>	<b>9</b>	<b>6</b>	<b>37</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			1	2						3
45-49				2						2
50-54										
55-59				1						1
60-64					1					1
65-69					1					1
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>5</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>8</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	1	275
30-34			55-59	2	1,959
35-39			60-64		
40-44			65-69	5	1,818
45-49	2	549	70-74	2	1,011
50-54			75-79	1	126
55-59			80-84	2	942
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>2</b>	<b>549</b>	<b>Total</b>	<b>13</b>	<b>1,332</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Salem/2101  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Salem/2101

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Salem/2101

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

## OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

INDEPENDENT EMPLOYERS

City of Salem -- #2101

November 2015

### Secondary Employers

2136	Salem Department Of Utilities
2748	Salem Area Mass Transit Authority

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# Executive Summary

Milliman has prepared this report for City of Salem to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Salem.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Salem***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.32%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	8.79%	8.79%	8.79%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	(7.43%)	(7.43%)	(7.43%)
<b>Net pension contribution rate</b>	<b>19.69%</b>	<b>10.47%</b>	<b>15.27%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>20.19%</b>	<b>10.90%</b>	<b>15.70%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 73%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	21.76%	21.76%
Minimum 2017-2019 Rate	17.41%	13.06%
Maximum 2017-2019 Rate	26.11%	30.46%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$374,130,052	\$429,509,843	\$55,379,791	87%	\$74,520,439	74%
12/31/2010	395,595,667	449,744,424	54,148,757	88%	76,156,229	71%
12/31/2011	385,499,542	465,044,196	79,544,654	83%	77,274,971	103%
12/31/2012	426,847,155	469,350,980	42,503,825	91%	77,123,538	55%
12/31/2013	468,955,181	486,497,219	17,542,038	96%	76,037,921	23%
12/31/2014	479,801,993	575,755,235	95,953,242	83%	76,521,581	125%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Salem*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$153,481,158	\$75,209,231
Allocated pooled OPSRP UAL	8,748,083	5,376,344
Side account	57,527,917	57,667,193
Net unfunded pension actuarial accrued liability	104,701,324	22,918,382
Combined valuation payroll	76,521,581	76,037,921
Net pension UAL as a percentage of payroll	137%	30%
Calculated side account rate relief	(7.43%)	(7.08%)
Allocated pooled RHIA UAL	\$608,239	\$1,052,446

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$8,319,184	\$7,211,682
Tier 1/Tier 2 valuation payroll	48,034,296	49,925,023
Tier 1/Tier 2 pension normal cost rate	17.32%	14.45%
Tier 1/ Tier 2 Actuarial accrued liability	\$575,755,235	\$486,497,219
Actuarial asset value	422,274,077	411,287,988
Tier 1/Tier 2 Unfunded actuarial accrued liability	153,481,158	75,209,231
Tier 1/ Tier 2 Funded status	73%	85%
Combined valuation payroll	\$76,521,581	\$76,037,921
Tier 1/Tier 2 UAL as a percentage of payroll	201%	99%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	8.79%	7.31%
Tier 1/Tier 2 active members <sup>1</sup>	622	667
Tier 1/Tier 2 dormant members	254	255
Tier 1/Tier 2 retirees and beneficiaries	1,077	1,037

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	<b>New</b>	<b>Continuing</b>	<b>Total</b>
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>	<b>\$57,667,193</b>	<b>\$57,667,193</b>
2. Deposits made during 2014		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2014		(4,284,890)	(4,284,890)
5. Side account earnings during 2014		4,147,614	4,147,614
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$57,527,917</b>	<b>\$57,527,917</b>

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$53,840,583	\$53,973,059
Side account 2	3,687,334	3,694,134
Side account 3	0	0
<b>Total</b>	<b>\$57,527,917</b>	<b>\$57,667,193</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$57,527,917	\$57,667,193
2. Combined valuation payroll	76,521,581	76,037,921
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>(7.43%)</b>	<b>(7.08%)</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$54,396,840	\$56,411,782
2. Employer reserves	186,206,932	172,807,260
3. Benefits in force reserve	181,670,305	182,068,946
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$422,274,077</b>	<b>\$411,287,988</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$411,287,988
2. Regular employer contributions	7,720,061
3. Benefit payments and expense	(30,004,202)
4. Adjustments <sup>1</sup>	7,926
5. Interest credited	28,977,414
6. Total transferred from side accounts	4,284,890
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$422,274,077</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$2,286,415	\$1,943,105
Tier 1 General Service	2,119,200	1,946,100
Tier 2 Police & Fire	1,975,741	1,618,144
Tier 2 General Service	1,937,828	1,704,333
<b>Total</b>	<b>\$8,319,184</b>	<b>\$7,211,682</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$6,889,112	\$8,319,184	\$1,430,072

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$66,967,889	\$56,233,696
▪ Tier 1 General Service	63,333,571	58,640,023
▪ Tier 2 Police & Fire	31,744,022	24,794,649
▪ Tier 2 General Service	37,738,584	32,311,720
▪ <b>Total Active Members</b>	<b>\$199,784,066</b>	<b>\$171,980,088</b>
Dormant Members	23,535,279	21,028,389
Retired Members and Beneficiaries	352,435,890	293,488,742
<b>Total Actuarial Accrued Liability</b>	<b>\$575,755,235</b>	<b>\$486,497,219</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$501,239,512	\$575,755,235	\$74,515,723

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$575,755,235	\$486,497,219
2. Actuarial value of assets	422,274,077	411,287,988
3. Unfunded accrued liability (1. – 2.)	153,481,158	75,209,231
4. Funded percentage (2. ÷ 1.)	73%	85%
5. Combined valuation payroll	\$76,521,581	\$76,037,921
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	201%	99%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$75,209,231	\$5,443,633	\$5,604,109	\$75,369,707	\$5,645,671
December 31, 2014	N/A	N/A	N/A	\$78,111,451	\$5,652,059
<b>Total</b>				<b>\$153,481,158</b>	<b>\$11,297,730</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$486,497,219
b. Normal cost at December 31, 2013	7,211,682
c. Benefit payments during 2014	(29,773,112)
d. Interest at 7.75% to December 31, 2014	36,829,279
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	500,765,068
f. Change in actuarial accrued liability due to assumption, method, and plan changes	74,515,723
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	575,280,791
2. Actuarial accrued liability at December 31, 2014	575,755,235
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(474,444)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	411,287,988
b. Contributions for 2014 <sup>1</sup>	12,004,951
c. Benefit payments and expenses during 2014	(30,004,202)
d. Interest at 7.75% to December 31, 2014	31,177,348
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	424,466,085
5. Actuarial value of assets at December 31, 2014	422,274,077
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(2,192,008)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$2,666,452)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$75,209,231</b>
2. Expected increase	1,089,752
3. Liability (gain)/loss	474,444
4. Asset (gain)/loss	2,192,008
5. Change due to changes in assumptions, methods, and plan provisions	74,515,723
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$153,481,158</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$2,286,415	\$9,988,238	22.89%	\$1,943,105	\$10,444,283	18.60%
Tier 1 General Service	2,119,200	12,092,537	17.52%	1,946,100	13,003,401	14.97%
Tier 2 Police & Fire	1,975,741	10,646,534	18.56%	1,618,144	10,718,021	15.10%
Tier 2 General Service	1,937,828	15,306,987	12.66%	1,704,333	15,759,318	10.81%
<b>Total</b>	<b>\$8,319,184</b>	<b>\$48,034,296</b>	<b>17.32%</b>	<b>\$7,211,682</b>	<b>\$49,925,023</b>	<b>14.45%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$153,481,158	\$75,209,231
2. Next year's Tier 1/Tier 2 UAL payment	11,297,730	5,443,633
3. Combined valuation payroll	76,521,581	76,037,921
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	14.76%	7.16%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.32%	14.45%
b. Tier 1/Tier 2 UAL rate	14.76%	7.16%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	32.23%	21.76%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	14.68%
2. Employer contribution rate attributable to side accounts	(7.08%)
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	21.76%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	4.35%
b. Preliminary size of rate collar (maximum of 3% or a.)	4.35%
c. Funded percentage	73%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	4.35%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	17.41%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	26.11%
7. Advisory July 1, 2017 total pension rate, before adjustment	32.23%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(6.12%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	14.76%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	8.64%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	26.11%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.32%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.32%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	26.11%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.32%	14.45%
b. Tier 1/Tier 2 UAL rate	8.64%	7.16%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	26.11%	21.76%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$12,092,537	\$9,988,238	\$22,080,775
Tier 2	15,306,987	10,646,534	25,953,521
Tier 1/Tier 2 valuation payroll	27,399,524	20,634,772	48,034,296
OPSRP valuation payroll	19,823,721	8,663,564	28,487,285
<b>Combined valuation payroll</b>	<b>\$47,223,245</b>	<b>\$29,298,336</b>	<b>\$76,521,581</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	177	230	356	763	195	247	348	790
Police & Fire	103	112	106	321	109	116	94	319
Total	280	342	462	1,084	304	363	442	1,109
<b>Active Members with previous service segments with the employer</b>								
General Service	140	159	N/A	299	149	159	N/A	308
Police & Fire	38	20	N/A	58	40	19	N/A	59
Total	178	179	N/A	357	189	178	N/A	367
<b>Dormant Members</b>								
General Service	116	111	44	271	115	114	35	264
Police & Fire	15	12	3	30	18	8	2	28
Total	131	123	47	301	133	122	37	292
<b>Retired Members and Beneficiaries</b>								
General Service	677	73	4	754	638	84	2	724
Police & Fire	322	5	0	327	310	5	0	315
Total	999	78	4	1,081	948	89	2	1,039
<b>Grand Total Number of Members</b>	<b>1,588</b>	<b>722</b>	<b>513</b>	<b>2,823</b>	<b>1,574</b>	<b>752</b>	<b>481</b>	<b>2,807</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34		1	6							7
35-39		1	38	13						52
40-44		2	48	53	5					108
45-49		3	38	63	31	2				137
50-54		1	29	27	18	22	4			101
55-59		1	29	25	23	32	6			116
60-64			14	19	16	16	8	1		74
65-69		1	7	4	3	7	3		1	26
70-74					1					1
75+										
<b>Total</b>	<b>0</b>	<b>10</b>	<b>209</b>	<b>204</b>	<b>97</b>	<b>79</b>	<b>21</b>	<b>1</b>	<b>1</b>	<b>622</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	10	1,311
20-24			45-49	4	2,245
25-29			50-54	20	2,706
30-34	4	230	55-59	84	2,598
35-39	16	543	60-64	220	2,617
40-44	39	749	65-69	293	1,993
45-49	41	1,249	70-74	211	2,016
50-54	48	957	75-79	106	1,951
55-59	49	983	80-84	66	1,453
60-64	34	891	85-89	46	1,087
65-69	13	655	90-94	15	733
70-74	7	263	95-99	2	122
75+	3	3,366	100+		
<b>Total</b>	<b>254</b>	<b>925</b>	<b>Total</b>	<b>1,077</b>	<b>2,083</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Sheridan/2219  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Sheridan/2219

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Sheridan/2219

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Sheridan -- #2219**

**November 2015**

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Executive Summary

Milliman has prepared this report for City of Sheridan to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Sheridan.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Sheridan***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.87%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(2.48%)	(2.48%)	(2.48%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>14.40%</b>	<b>6.63%</b>	<b>11.43%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>14.90%</b>	<b>7.06%</b>	<b>11.86%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 91%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	10.39%	10.39%
Minimum 2017-2019 Rate	7.39%	4.39%
Maximum 2017-2019 Rate	13.39%	16.39%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$3,658,243	\$3,597,257	(\$60,986)	102%	\$872,695	(7%)
12/31/2010	3,537,952	3,788,496	250,544	93%	695,529	36%
12/31/2011	3,351,410	3,904,549	553,139	86%	843,575	66%
12/31/2012	3,729,854	3,992,295	262,441	93%	923,697	28%
12/31/2013	4,145,881	4,051,158	(94,723)	102%	926,539	(10%)
12/31/2014	4,266,358	4,710,044	443,686	91%	977,728	45%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Sheridan*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$443,686	(\$94,723)
Allocated pooled OPSRP UAL	111,776	65,512
Side account	0	0
Net unfunded pension actuarial accrued liability	555,462	(29,211)
Combined valuation payroll	977,728	926,539
Net pension UAL as a percentage of payroll	57%	(3%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$7,772	\$12,824

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$86,723	\$71,037
Tier 1/Tier 2 valuation payroll	546,457	530,578
Tier 1/Tier 2 pension normal cost rate	15.87%	13.39%
Tier 1/ Tier 2 Actuarial accrued liability	\$4,710,044	\$4,051,158
Actuarial asset value	4,266,358	4,145,881
Tier 1/Tier 2 Unfunded actuarial accrued liability	443,686	(94,723)
Tier 1/ Tier 2 Funded status	91%	102%
Combined valuation payroll	\$977,728	\$926,539
Tier 1/Tier 2 UAL as a percentage of payroll	45%	(10%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(2.48%)	(3.00%)
Tier 1/Tier 2 active members <sup>1</sup>	8	8
Tier 1/Tier 2 dormant members	2	3
Tier 1/Tier 2 retirees and beneficiaries	26	27

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	<b>New</b>	<b>Continuing</b>	<b>Total</b>
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	977,728	926,539
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$541,615	\$517,550
2. Employer reserves	2,338,780	2,156,003
3. Benefits in force reserve	1,385,963	1,472,328
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$4,266,358</b>	<b>\$4,145,881</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$4,145,881
2. Regular employer contributions	25,170
3. Benefit payments and expense	(228,902)
4. Adjustments <sup>1</sup>	35,136
5. Interest credited	289,073
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$4,266,358</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	42,566	34,866
Tier 2 Police & Fire	0	0
Tier 2 General Service	44,157	36,171
<b>Total</b>	<b>\$86,723</b>	<b>\$71,037</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$73,390	\$86,723	\$13,333

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	1,235,852	1,031,476
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	770,784	609,598
▪ <b>Total Active Members</b>	<b>\$2,006,636</b>	<b>\$1,641,074</b>
Dormant Members	14,674	36,744
Retired Members and Beneficiaries	2,688,734	2,373,340
<b>Total Actuarial Accrued Liability</b>	<b>\$4,710,044</b>	<b>\$4,051,158</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$4,176,865	\$4,710,044	\$533,179

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$4,710,044	\$4,051,158
2. Actuarial value of assets	4,266,358	4,145,881
3. Unfunded accrued liability (1. – 2.)	443,686	(94,723)
4. Funded percentage (2. ÷ 1.)	91%	102%
5. Combined valuation payroll	\$977,728	\$926,539
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	45%	(10%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$94,723)	(\$6,856)	(\$7,058)	(\$94,925)	(\$7,110)
December 31, 2014	N/A	N/A	N/A	\$538,611	\$38,973
<b>Total</b>				<b>\$443,686</b>	<b>\$31,863</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$4,051,158
b. Normal cost at December 31, 2013	71,037
c. Benefit payments during 2014	(227,139)
d. Interest at 7.75% to December 31, 2014	307,916
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	4,202,972
f. Change in actuarial accrued liability due to assumption, method, and plan changes	533,179
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	4,736,151
2. Actuarial accrued liability at December 31, 2014	4,710,044
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	26,107
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	4,145,881
b. Contributions for 2014 <sup>1</sup>	25,170
c. Benefit payments and expenses during 2014	(228,902)
d. Interest at 7.75% to December 31, 2014	313,411
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	4,255,560
5. Actuarial value of assets at December 31, 2014	4,266,358
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	10,798
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$36,905</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$94,723)</b>
2. Expected increase	42,135
3. Liability (gain)/loss	(26,107)
4. Asset (gain)/loss	(10,798)
5. Change due to changes in assumptions, methods, and plan provisions	533,179
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$443,686</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	42,566	203,051	20.96%	34,866	195,526	17.83%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	44,157	343,406	12.86%	36,171	335,052	10.80%
<b>Total</b>	<b>\$86,723</b>	<b>\$546,457</b>	<b>15.87%</b>	<b>\$71,037</b>	<b>\$530,578</b>	<b>13.39%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$443,686	(\$94,723)
2. Next year's Tier 1/Tier 2 UAL payment	31,863	(6,856)
3. Combined valuation payroll	977,728	926,539
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	3.26%	(0.74%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.87%	13.39%
b. Tier 1/Tier 2 UAL rate	3.26%	(0.74%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	19.28%	12.80%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	10.39%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	10.39%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.08%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	91%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	7.39%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	13.39%
7. Advisory July 1, 2017 total pension rate, before adjustment	19.28%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(5.89%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	3.26%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(2.63%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	13.39%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.87%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.87%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	13.39%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.87%	13.39%
b. Tier 1/Tier 2 UAL rate	(2.63%)	(3.15%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	13.39%	10.39%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$203,051	\$0	\$203,051
Tier 2	343,406	0	343,406
Tier 1/Tier 2 valuation payroll	546,457	0	546,457
OPSRP valuation payroll	431,271	0	431,271
<b>Combined valuation payroll</b>	<b>\$977,728</b>	<b>\$0</b>	<b>\$977,728</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	3	5	10	18	3	5	9	17
Police & Fire	0	0	0	0	0	0	0	0
Total	3	5	10	18	3	5	9	17
<b>Active Members with previous service segments with the employer</b>								
General Service	1	0	N/A	1	1	0	N/A	1
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	1	0	N/A	1	1	0	N/A	1
<b>Dormant Members</b>								
General Service	0	2	0	2	1	2	0	3
Police & Fire	0	0	0	0	0	0	0	0
Total	0	2	0	2	1	2	0	3
<b>Retired Members and Beneficiaries</b>								
General Service	15	2	0	17	16	2	0	18
Police & Fire	9	0	0	9	9	0	0	9
Total	24	2	0	26	25	2	0	27
<b>Grand Total Number of Members</b>	<b>28</b>	<b>9</b>	<b>10</b>	<b>47</b>	<b>30</b>	<b>9</b>	<b>9</b>	<b>48</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44				1						1
45-49			1							1
50-54				2						2
55-59										
60-64				1	1		1			3
65-69					1					1
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>4</b>	<b>2</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>8</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	1	631
20-24			45-49		
25-29			50-54		
30-34			55-59	2	52
35-39	1	489	60-64	4	1,245
40-44			65-69	5	658
45-49			70-74	4	1,502
50-54			75-79	3	111
55-59			80-84	3	362
60-64			85-89	3	1,065
65-69			90-94	1	237
70-74			95-99		
75+	1	28	100+		
<b>Total</b>	<b>2</b>	<b>258</b>	<b>Total</b>	<b>26</b>	<b>764</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Stanfield/2213  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Stanfield/2213

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Stanfield/2213

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Stanfield -- #2213**

**November 2015**

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Executive Summary

Milliman has prepared this report for City of Stanfield to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Stanfield.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Stanfield***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	21.01%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(12.41%)	(12.41%)	(12.41%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>9.61%</b>	<b>0.00%</b>	<b>1.50%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>10.11%</b>	<b>0.43%</b>	<b>1.93%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 137%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,933,173	\$1,510,326	(\$422,847)	128%	\$324,357	(130%)
12/31/2010	2,098,371	1,564,203	(534,168)	134%	416,738	(128%)
12/31/2011	2,037,197	1,602,362	(434,835)	127%	379,898	(114%)
12/31/2012	2,276,037	1,638,465	(637,572)	139%	398,287	(160%)
12/31/2013	2,563,919	1,711,052	(852,867)	150%	390,228	(219%)
12/31/2014	2,677,365	1,948,398	(728,967)	137%	437,262	(167%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Stanfield*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$728,967)	(\$852,867)
Allocated pooled OPSRP UAL	49,989	27,591
Side account	0	0
Net unfunded pension actuarial accrued liability	(678,978)	(825,276)
Combined valuation payroll	437,262	390,228
Net pension UAL as a percentage of payroll	(155%)	(211%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$3,476	\$5,401

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$29,087	\$26,718
Tier 1/Tier 2 valuation payroll	138,413	186,539
Tier 1/Tier 2 pension normal cost rate	21.01%	19.79%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,948,398	\$1,711,052
Actuarial asset value	2,677,365	2,563,919
Tier 1/Tier 2 Unfunded actuarial accrued liability	(728,967)	(852,867)
Tier 1/ Tier 2 Funded status	137%	150%
Combined valuation payroll	\$437,262	\$390,228
Tier 1/Tier 2 UAL as a percentage of payroll	(167%)	(219%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(12.41%)	(14.32%)
Tier 1/Tier 2 active members <sup>1</sup>	4	5
Tier 1/Tier 2 dormant members	8	7
Tier 1/Tier 2 retirees and beneficiaries	13	14

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	437,262	390,228
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$314,879	\$294,185
2. Employer reserves	1,940,875	1,816,595
3. Benefits in force reserve	421,611	453,139
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$2,677,365</b>	<b>\$2,563,919</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$2,563,919
2. Regular employer contributions	(6,974)
3. Benefit payments and expense	(69,632)
4. Adjustments <sup>1</sup>	9,029
5. Interest credited	181,023
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$2,677,365</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	12,673	12,540
Tier 2 Police & Fire	16,320	12,429
Tier 2 General Service	94	1,749
<b>Total</b>	<b>\$29,087</b>	<b>\$26,718</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$24,296	\$29,087	\$4,791

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$55,823	\$50,307
▪ Tier 1 General Service	305,613	255,377
▪ Tier 2 Police & Fire	219,315	212,684
▪ Tier 2 General Service	133,511	97,226
▪ <b>Total Active Members</b>	<b>\$714,262</b>	<b>\$615,594</b>
Dormant Members	416,220	365,013
Retired Members and Beneficiaries	817,916	730,445
<b>Total Actuarial Accrued Liability</b>	<b>\$1,948,398</b>	<b>\$1,711,052</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,741,295	\$1,948,398	\$207,103

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,948,398	\$1,711,052
2. Actuarial value of assets	2,677,365	2,563,919
3. Unfunded accrued liability (1. – 2.)	(728,967)	(852,867)
4. Funded percentage (2. ÷ 1.)	137%	150%
5. Combined valuation payroll	\$437,262	\$390,228
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(167%)	(219%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$852,867)	(\$61,730)	(\$63,550)	(\$854,687)	(\$64,021)
December 31, 2014	N/A	N/A	N/A	\$125,720	\$9,097
<b>Total</b>				<b>(\$728,967)</b>	<b>(\$54,924)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,711,052
b. Normal cost at December 31, 2013	26,718
c. Benefit payments during 2014	(69,096)
d. Interest at 7.75% to December 31, 2014	130,964
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,799,638
f. Change in actuarial accrued liability due to assumption, method, and plan changes	207,103
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	2,006,741
2. Actuarial accrued liability at December 31, 2014	1,948,398
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	58,343
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	2,563,919
b. Contributions for 2014 <sup>1</sup>	(6,974)
c. Benefit payments and expenses during 2014	(69,632)
d. Interest at 7.75% to December 31, 2014	195,735
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	2,683,049
5. Actuarial value of assets at December 31, 2014	2,677,365
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(5,684)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$52,659</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$852,867)</b>
2. Expected increase	(30,544)
3. Liability (gain)/loss	(58,343)
4. Asset (gain)/loss	5,684
5. Change due to changes in assumptions, methods, and plan provisions	207,103
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$728,967)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	12,673	67,002	18.91%	12,540	72,369	17.33%
Tier 2 Police & Fire	16,320	70,664	23.10%	12,429	94,199	13.19%
Tier 2 General Service	94	747	12.58%	1,749	19,971	8.76%
<b>Total</b>	<b>\$29,087</b>	<b>\$138,413</b>	<b>21.01%</b>	<b>\$26,718</b>	<b>\$186,539</b>	<b>14.32%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$728,967)	(\$852,867)
2. Next year's Tier 1/Tier 2 UAL payment	(54,924)	(61,730)
3. Combined valuation payroll	437,262	390,228
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(12.56%)	(15.82%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	21.01%	14.32%
b. Tier 1/Tier 2 UAL rate	(12.56%)	(15.82%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	8.60%	(1.35%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	137%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	5.10%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	0.37%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	10.57%
7. Advisory July 1, 2017 total pension rate, before adjustment	8.60%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	0.00%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(12.56%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(12.56%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	8.60%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	21.01%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	21.01%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	8.60%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	21.01%	19.79%
b. Tier 1/Tier 2 UAL rate	(12.56%)	(14.47%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate	8.60%	5.47%
<i>(a. + b. + c., minimum of 5.50%)</i>		

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$67,002	\$0	\$67,002
Tier 2	747	70,664	71,411
Tier 1/Tier 2 valuation payroll	67,749	70,664	138,413
OPSRP valuation payroll	170,088	128,761	298,849
<b>Combined valuation payroll</b>	<b>\$237,837</b>	<b>\$199,425</b>	<b>\$437,262</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	1	6	8	2	1	5	8
Police & Fire	0	2	3	5	0	2	3	5
Total	1	3	9	13	2	3	8	13
<b>Active Members with previous service segments with the employer</b>								
General Service	1	2	N/A	3	1	1	N/A	2
Police & Fire	2	1	N/A	3	2	1	N/A	3
Total	3	3	N/A	6	3	2	N/A	5
<b>Dormant Members</b>								
General Service	3	2	0	5	2	2	0	4
Police & Fire	1	2	0	3	1	2	0	3
Total	4	4	0	8	3	4	0	7
<b>Retired Members and Beneficiaries</b>								
General Service	5	1	0	6	6	1	0	7
Police & Fire	6	1	0	7	6	1	0	7
Total	11	2	0	13	12	2	0	14
<b>Grand Total Number of Members</b>	<b>19</b>	<b>12</b>	<b>9</b>	<b>40</b>	<b>20</b>	<b>11</b>	<b>8</b>	<b>39</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39				1						1
40-44										
45-49						1				1
50-54				1						1
55-59										
60-64										
65-69										
70-74										
75+				1						1
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>4</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	1	41
30-34			55-59		
35-39	2	512	60-64	1	261
40-44			65-69	4	221
45-49	2	1,264	70-74	3	144
50-54			75-79	2	1,755
55-59	2	35	80-84	1	601
60-64	1	786	85-89	1	41
65-69	1	103	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>8</b>	<b>564</b>	<b>Total</b>	<b>13</b>	<b>444</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Sweet Home/2129  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Sweet Home/2129

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Sweet Home/2129

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Sweet Home -- #2129**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Sweet Home to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Sweet Home.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Sweet Home***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	17.12%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(8.65%)	(8.65%)	(8.65%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>9.48%</b>	<b>0.46%</b>	<b>5.26%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>9.98%</b>	<b>0.89%</b>	<b>5.69%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 111%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$6,230,307	\$5,371,122	(\$859,185)	116%	\$817,510	(105%)
12/31/2010	6,905,331	5,733,310	(1,172,021)	120%	860,986	(136%)
12/31/2011	6,785,370	6,077,241	(708,129)	112%	636,038	(111%)
12/31/2012	7,035,389	5,996,351	(1,039,038)	117%	770,371	(135%)
12/31/2013	7,787,332	6,150,297	(1,637,035)	127%	764,975	(214%)
12/31/2014	8,111,359	7,283,771	(827,588)	111%	909,894	(91%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Sweet Home*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$827,588)	(\$1,637,035)
Allocated pooled OPSRP UAL	104,021	54,088
Side account	0	0
Net unfunded pension actuarial accrued liability	(723,567)	(1,582,947)
Combined valuation payroll	909,894	764,975
Net pension UAL as a percentage of payroll	(80%)	(207%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$7,232	\$10,588

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$85,472	\$66,726
Tier 1/Tier 2 valuation payroll	499,351	473,381
Tier 1/Tier 2 pension normal cost rate	17.12%	17.16%
Tier 1/ Tier 2 Actuarial accrued liability	\$7,283,771	\$6,150,297
Actuarial asset value	8,111,359	7,787,332
Tier 1/Tier 2 Unfunded actuarial accrued liability	(827,588)	(1,637,035)
Tier 1/ Tier 2 Funded status	111%	127%
Combined valuation payroll	\$909,894	\$764,975
Tier 1/Tier 2 UAL as a percentage of payroll	(91%)	(214%)
Tier 1/Tier 2 UAL rate	(8.65%)	(11.69%)
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	7	7
Tier 1/Tier 2 dormant members	4	4
Tier 1/Tier 2 retirees and beneficiaries	16	15

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	909,894	764,975
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$1,017,621	\$986,606
2. Employer reserves	5,300,068	4,976,969
3. Benefits in force reserve	1,793,670	1,823,758
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$8,111,359</b>	<b>\$7,787,332</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$7,787,332
2. Regular employer contributions	(15,395)
3. Benefit payments and expense	(296,238)
4. Adjustments <sup>1</sup>	86,618
5. Interest credited	549,041
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$8,111,359</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$15,793	\$12,316
Tier 1 General Service	0	0
Tier 2 Police & Fire	60,167	47,144
Tier 2 General Service	9,512	7,266
<b>Total</b>	<b>\$85,472</b>	<b>\$66,726</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$69,896	\$85,472	\$15,576

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$1,798,077	\$1,523,608
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	1,675,278	1,350,349
▪ Tier 2 General Service	186,821	133,415
▪ <b>Total Active Members</b>	<b>\$3,660,176</b>	<b>\$3,007,372</b>
Dormant Members	143,921	203,091
Retired Members and Beneficiaries	3,479,674	2,939,834
<b>Total Actuarial Accrued Liability</b>	<b>\$7,283,771</b>	<b>\$6,150,297</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$6,429,272	\$7,283,771	\$854,499

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$7,283,771	\$6,150,297
2. Actuarial value of assets	8,111,359	7,787,332
3. Unfunded accrued liability (1. – 2.)	(827,588)	(1,637,035)
4. Funded percentage (2. ÷ 1.)	111%	127%
5. Combined valuation payroll	\$909,894	\$764,975
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(91%)	(214%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$1,637,035)	(\$118,488)	(\$121,981)	(\$1,640,528)	(\$122,886)
December 31, 2014	N/A	N/A	N/A	\$812,940	\$58,823
<b>Total</b>				<b>(\$827,588)</b>	<b>(\$64,063)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$6,150,297
b. Normal cost at December 31, 2013	66,726
c. Benefit payments during 2014	(293,956)
d. Interest at 7.75% to December 31, 2014	467,843
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	6,390,910
f. Change in actuarial accrued liability due to assumption, method, and plan changes	854,499
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	7,245,409
2. Actuarial accrued liability at December 31, 2014	7,283,771
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(38,362)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	7,787,332
b. Contributions for 2014 <sup>1</sup>	(15,395)
c. Benefit payments and expenses during 2014	(296,238)
d. Interest at 7.75% to December 31, 2014	591,442
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	8,067,142
5. Actuarial value of assets at December 31, 2014	8,111,359
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	44,216
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$5,854</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$1,637,035)</b>
2. Expected increase	(39,198)
3. Liability (gain)/loss	38,362
4. Asset (gain)/loss	(44,216)
5. Change due to changes in assumptions, methods, and plan provisions	854,499
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$827,588)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$15,793	\$76,672	20.60%	\$12,316	\$74,641	16.50%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	60,167	337,888	17.81%	47,144	324,075	14.55%
Tier 2 General Service	9,512	84,791	11.22%	7,266	74,665	9.73%
<b>Total</b>	<b>\$85,472</b>	<b>\$499,351</b>	<b>17.12%</b>	<b>\$66,726</b>	<b>\$473,381</b>	<b>14.10%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$827,588)	(\$1,637,035)
2. Next year's Tier 1/Tier 2 UAL payment	(64,063)	(118,488)
3. Combined valuation payroll	909,894	764,975
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(7.04%)	(15.49%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.12%	14.10%
b. Tier 1/Tier 2 UAL rate	(7.04%)	(15.49%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	10.23%	(1.24%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	111%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	2.47%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	8.47%
7. Advisory July 1, 2017 total pension rate, before adjustment	10.23%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(1.76%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(7.04%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(8.80%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	8.47%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	17.12%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	17.12%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	8.47%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	17.12%	17.16%
b. Tier 1/Tier 2 UAL rate	(8.80%)	(11.84%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate	8.47%	5.47%
<i>(a. + b. + c., minimum of 5.50%)</i>		

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$76,672	\$76,672
Tier 2	84,791	337,888	422,679
Tier 1/Tier 2 valuation payroll	84,791	414,560	499,351
OPSRP valuation payroll	0	410,543	410,543
<b>Combined valuation payroll</b>	<b>\$84,791</b>	<b>\$825,103</b>	<b>\$909,894</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	0	1	0	1	0	1
Police & Fire	1	5	7	13	1	5	5	11
Total	1	6	7	14	1	6	5	12
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	15	13	N/A	28	16	13	N/A	29
Total	15	13	N/A	28	16	13	N/A	29
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	3	1	1	5	3	1	1	5
Total	3	1	1	5	3	1	1	5
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	16	0	0	16	15	0	0	15
Total	16	0	0	16	15	0	0	15
<b>Grand Total Number of Members</b>	<b>35</b>	<b>20</b>	<b>8</b>	<b>63</b>	<b>35</b>	<b>20</b>	<b>6</b>	<b>61</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			2							2
40-44			2	1	1					4
45-49				1						1
50-54										
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>4</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	2	244
30-34			55-59	3	2,568
35-39	1	35	60-64	4	1,107
40-44	1	40	65-69	6	599
45-49			70-74	1	2,643
50-54			75-79		
55-59	2	422	80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>4</b>	<b>230</b>	<b>Total</b>	<b>16</b>	<b>1,179</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Waldport/2261  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Waldport/2261

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Waldport/2261

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Waldport -- #2261**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Waldport to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Waldport.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Waldport***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.62%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(4.93%)	(4.93%)	(4.93%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>11.70%</b>	<b>4.18%</b>	<b>8.98%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>12.20%</b>	<b>4.61%</b>	<b>9.41%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 108%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	7.69%	7.69%
Minimum 2017-2019 Rate	4.69%	1.69%
Maximum 2017-2019 Rate	10.69%	13.69%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$2,741,234	\$2,692,200	(\$49,034)	102%	\$649,400	(8%)
12/31/2010	2,981,867	2,802,015	(179,852)	106%	636,529	(28%)
12/31/2011	2,991,828	2,932,896	(58,932)	102%	640,777	(9%)
12/31/2012	3,384,024	3,149,005	(235,019)	107%	689,451	(34%)
12/31/2013	3,784,497	3,288,088	(496,409)	115%	651,864	(76%)
12/31/2014	3,599,425	3,339,642	(259,783)	108%	636,448	(41%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Waldport*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$259,783)	(\$496,409)
Allocated pooled OPSRP UAL	72,760	46,091
Side account	0	0
Net unfunded pension actuarial accrued liability	(187,023)	(450,318)
Combined valuation payroll	636,448	651,864
Net pension UAL as a percentage of payroll	(29%)	(69%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$5,059	\$9,022

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$56,330	\$62,994
Tier 1/Tier 2 valuation payroll	360,598	482,743
Tier 1/Tier 2 pension normal cost rate	15.62%	13.05%
Tier 1/ Tier 2 Actuarial accrued liability	\$3,339,642	\$3,288,088
Actuarial asset value	3,599,425	3,784,497
Tier 1/Tier 2 Unfunded actuarial accrued liability	(259,783)	(496,409)
Tier 1/ Tier 2 Funded status	108%	115%
Combined valuation payroll	\$636,448	\$651,864
Tier 1/Tier 2 UAL as a percentage of payroll	(41%)	(76%)
Tier 1/Tier 2 UAL rate	(4.93%)	(5.36%)
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	7	9
Tier 1/Tier 2 dormant members	4	5
Tier 1/Tier 2 retirees and beneficiaries	21	20

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	636,448	651,864
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$494,146	\$608,598
2. Employer reserves	2,281,806	2,384,417
3. Benefits in force reserve	823,474	791,483
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$3,599,425</b>	<b>\$3,784,497</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$3,784,497
2. Regular employer contributions	18,898
3. Benefit payments and expense	(136,003)
4. Adjustments <sup>1</sup>	(315,343)
5. Interest credited	247,376
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$3,599,425</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	47,504	38,133
Tier 2 Police & Fire	0	0
Tier 2 General Service	8,826	24,861
<b>Total</b>	<b>\$56,330</b>	<b>\$62,994</b>

#### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$47,129	\$56,330	\$9,201

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$138,731	\$118,234
▪ Tier 1 General Service	914,479	715,593
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	172,285	381,790
▪ <b>Total Active Members</b>	<b>\$1,225,495</b>	<b>\$1,215,617</b>
Dormant Members	516,629	796,629
Retired Members and Beneficiaries	1,597,518	1,275,842
<b>Total Actuarial Accrued Liability</b>	<b>\$3,339,642</b>	<b>\$3,288,088</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$2,945,243	\$3,339,642	\$394,399

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$3,339,642	\$3,288,088
2. Actuarial value of assets	3,599,425	3,784,497
3. Unfunded accrued liability (1. – 2.)	(259,783)	(496,409)
4. Funded percentage (2. ÷ 1.)	108%	115%
5. Combined valuation payroll	\$636,448	\$651,864
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(41%)	(76%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$496,409)	(\$35,930)	(\$36,989)	(\$497,468)	(\$37,264)
December 31, 2014	N/A	N/A	N/A	\$237,685	\$17,199
<b>Total</b>				<b>(\$259,783)</b>	<b>(\$20,065)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$3,288,088
b. Normal cost at December 31, 2013	62,994
c. Benefit payments during 2014	(134,955)
d. Interest at 7.75% to December 31, 2014	252,038
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	3,468,165
f. Change in actuarial accrued liability due to assumption, method, and plan changes	394,399
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	3,862,564
2. Actuarial accrued liability at December 31, 2014	3,339,642
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	522,922
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	3,784,497
b. Contributions for 2014 <sup>1</sup>	18,898
c. Benefit payments and expenses during 2014	(136,003)
d. Interest at 7.75% to December 31, 2014	288,761
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	3,956,153
5. Actuarial value of assets at December 31, 2014	3,599,425
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(356,728)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$166,194</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$496,409)</b>
2. Expected increase	8,421
3. Liability (gain)/loss	(522,922)
4. Asset (gain)/loss	356,728
5. Change due to changes in assumptions, methods, and plan provisions	394,399
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$259,783)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	47,504	304,859	15.58%	38,133	296,950	12.84%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	8,826	55,739	15.83%	24,861	185,793	13.38%
<b>Total</b>	<b>\$56,330</b>	<b>\$360,598</b>	<b>15.62%</b>	<b>\$62,994</b>	<b>\$482,743</b>	<b>13.05%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$259,783)	(\$496,409)
2. Next year's Tier 1/Tier 2 UAL payment	(20,065)	(35,930)
3. Combined valuation payroll	636,448	651,864
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(3.15%)	(5.51%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.62%	13.05%
b. Tier 1/Tier 2 UAL rate	(3.15%)	(5.51%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	12.62%	7.69%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	7.69%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	7.69%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.54%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	108%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	4.69%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	10.69%
7. Advisory July 1, 2017 total pension rate, before adjustment	12.62%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(1.93%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(3.15%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(5.08%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	10.69%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.62%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.62%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	10.69%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.62%	13.05%
b. Tier 1/Tier 2 UAL rate	(5.08%)	(5.51%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate	10.69%	7.69%
<i>(a. + b. + c., minimum of 5.50%)</i>		

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$304,859	\$0	\$304,859
Tier 2	55,739	0	55,739
Tier 1/Tier 2 valuation payroll	360,598	0	360,598
OPSRP valuation payroll	275,850	0	275,850
<b>Combined valuation payroll</b>	<b>\$636,448</b>	<b>\$0</b>	<b>\$636,448</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	6	1	7	14	6	3	6	15
Police & Fire	0	0	0	0	0	0	0	0
Total	6	1	7	14	6	3	6	15
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	3	0	N/A	3	3	0	N/A	3
Total	3	0	N/A	3	3	0	N/A	3
<b>Dormant Members</b>								
General Service	3	0	0	3	4	0	0	4
Police & Fire	1	0	0	1	1	0	0	1
Total	4	0	0	4	5	0	0	5
<b>Retired Members and Beneficiaries</b>								
General Service	10	4	0	14	10	3	0	13
Police & Fire	7	0	0	7	7	0	0	7
Total	17	4	0	21	17	3	0	20
<b>Grand Total Number of Members</b>	<b>30</b>	<b>5</b>	<b>7</b>	<b>42</b>	<b>31</b>	<b>6</b>	<b>6</b>	<b>43</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49				1						1
50-54										
55-59				3	1					4
60-64				1	1					2
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>7</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	1	853
30-34			55-59		
35-39			60-64	4	357
40-44			65-69	6	705
45-49			70-74	4	419
50-54	1	2,730	75-79	1	257
55-59	2	578	80-84	3	719
60-64	1	108	85-89	2	628
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>4</b>	<b>998</b>	<b>Total</b>	<b>21</b>	<b>565</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

City of Weston/2206  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).

November 2015  
City of Weston/2206

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Weston/2206

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

City of Weston -- #2206

November 2015

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# Executive Summary

Milliman has prepared this report for City of Weston to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Weston.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Weston***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.48%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(3.99%)	(3.99%)	(3.99%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>11.50%</b>	<b>5.12%</b>	<b>9.92%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>12.00%</b>	<b>5.55%</b>	<b>10.35%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 95%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	7.49%	7.49%
Minimum 2017-2019 Rate	4.49%	1.49%
Maximum 2017-2019 Rate	10.49%	13.49%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,007,845	\$738,301	(\$269,544)	137%	\$142,131	(190%)
12/31/2010	1,105,508	853,708	(251,800)	129%	189,752	(133%)
12/31/2011	948,286	1,032,925	84,639	92%	239,512	35%
12/31/2012	1,018,294	1,000,088	(18,206)	102%	206,346	(9%)
12/31/2013	1,060,141	942,142	(117,999)	113%	221,924	(53%)
12/31/2014	1,050,347	1,100,166	49,819	95%	156,407	32%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Weston*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$49,819	(\$117,999)
Allocated pooled OPSRP UAL	17,881	15,691
Side account	0	0
Net unfunded pension actuarial accrued liability	67,700	(102,308)
Combined valuation payroll	156,407	221,924
Net pension UAL as a percentage of payroll	43%	(46%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,243	\$3,072

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$4,729	\$5,094
Tier 1/Tier 2 valuation payroll	32,652	45,525
Tier 1/Tier 2 pension normal cost rate	14.48%	11.19%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,100,166	\$942,142
Actuarial asset value	1,050,347	1,060,141
Tier 1/Tier 2 Unfunded actuarial accrued liability	49,819	(117,999)
Tier 1/ Tier 2 Funded status	95%	113%
Combined valuation payroll	\$156,407	\$221,924
Tier 1/Tier 2 UAL as a percentage of payroll	32%	(53%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(3.99%)	(3.70%)
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	0	0
Tier 1/Tier 2 retirees and beneficiaries	8	6

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	156,407	221,924
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$87,318	\$102,672
2. Employer reserves	510,572	547,538
3. Benefits in force reserve	452,457	409,931
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,050,347</b>	<b>\$1,060,141</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,060,141
2. Regular employer contributions	(7,695)
3. Benefit payments and expense	(74,727)
4. Adjustments <sup>1</sup>	(3,483)
5. Interest credited	76,112
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,050,347</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	4,729	5,094
<b>Total</b>	<b>\$4,729</b>	<b>\$5,094</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$3,975	\$4,729	\$754

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$108,507	\$113,863
▪ Tier 1 General Service	0	10,961
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	113,904	156,523
▪ <b>Total Active Members</b>	<b>\$222,411</b>	<b>\$281,347</b>
Dormant Members	0	0
Retired Members and Beneficiaries	877,755	660,795
<b>Total Actuarial Accrued Liability</b>	<b>\$1,100,166</b>	<b>\$942,142</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$962,911	\$1,100,166	\$137,255

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,100,166	\$942,142
2. Actuarial value of assets	1,050,347	1,060,141
3. Unfunded accrued liability (1. – 2.)	49,819	(117,999)
4. Funded percentage (2. ÷ 1.)	95%	113%
5. Combined valuation payroll	\$156,407	\$221,924
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	32%	(53%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$117,999)	(\$8,541)	(\$8,793)	(\$118,251)	(\$8,858)
December 31, 2014	N/A	N/A	N/A	\$168,070	\$12,161
<b>Total</b>				<b>\$49,819</b>	<b>\$3,303</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$942,142
b. Normal cost at December 31, 2013	5,094
c. Benefit payments during 2014	(74,151)
d. Interest at 7.75% to December 31, 2014	70,340
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	943,425
f. Change in actuarial accrued liability due to assumption, method, and plan changes	137,255
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,080,680
2. Actuarial accrued liability at December 31, 2014	1,100,166
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(19,486)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,060,141
b. Contributions for 2014 <sup>1</sup>	(7,695)
c. Benefit payments and expenses during 2014	(74,727)
d. Interest at 7.75% to December 31, 2014	78,967
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,056,686
5. Actuarial value of assets at December 31, 2014	1,050,347
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(6,338)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$25,824)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$117,999)</b>
2. Expected increase	4,739
3. Liability (gain)/loss	19,486
4. Asset (gain)/loss	6,338
5. Change due to changes in assumptions, methods, and plan provisions	137,255
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$49,819</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	4,729	32,652	14.48%	5,094	45,525	11.19%
<b>Total</b>	<b>\$4,729</b>	<b>\$32,652</b>	<b>14.48%</b>	<b>\$5,094</b>	<b>\$45,525</b>	<b>11.19%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$49,819	(\$117,999)
2. Next year's Tier 1/Tier 2 UAL payment	3,303	(8,541)
3. Combined valuation payroll	156,407	221,924
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	2.11%	(3.85%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.48%	11.19%
b. Tier 1/Tier 2 UAL rate	2.11%	(3.85%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	16.74%	7.49%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	7.49%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	7.49%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.50%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	95%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	4.49%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	10.49%
7. Advisory July 1, 2017 total pension rate, before adjustment	16.74%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(6.25%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	2.11%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(4.14%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	10.49%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	14.48%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	14.48%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	10.49%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.48%	11.19%
b. Tier 1/Tier 2 UAL rate	(4.14%)	(3.85%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	10.49%	7.49%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	32,652	0	32,652
Tier 1/Tier 2 valuation payroll	32,652	0	32,652
OPSRP valuation payroll	123,755	0	123,755
<b>Combined valuation payroll</b>	<b>\$156,407</b>	<b>\$0</b>	<b>\$156,407</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	3	4	0	1	3	4
Police & Fire	0	0	0	0	0	0	1	1
Total	0	1	3	4	0	1	4	5
<b>Active Members with previous service segments with the employer</b>								
General Service	0	1	N/A	1	1	2	N/A	3
Police & Fire	1	0	N/A	1	1	0	N/A	1
Total	1	1	N/A	2	2	2	N/A	4
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0
<b>Retired Members and Beneficiaries</b>								
General Service	3	2	0	5	2	1	0	3
Police & Fire	2	1	0	3	2	1	0	3
Total	5	3	0	8	4	2	0	6
<b>Grand Total Number of Members</b>	<b>6</b>	<b>5</b>	<b>3</b>	<b>14</b>	<b>6</b>	<b>5</b>	<b>4</b>	<b>15</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59				1						1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	2	432
35-39			60-64	1	68
40-44			65-69	5	805
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>			<b>Total</b>	<b>8</b>	<b>619</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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November 2015

City of Willamina/2189  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
City of Willamina/2189

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
City of Willamina/2189

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**City of Willamina -- #2189**

**November 2015**

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# Executive Summary

Milliman has prepared this report for City of Willamina to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to City of Willamina.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for City of Willamina***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	16.18%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(10.68%)	(10.68%)	(10.68%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>6.51%</b>	<b>0.00%</b>	<b>3.23%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>7.01%</b>	<b>0.43%</b>	<b>3.66%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 148%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$2,035,372	\$1,205,530	(\$829,842)	169%	\$269,485	(308%)
12/31/2010	2,130,802	1,190,844	(939,958)	179%	289,477	(325%)
12/31/2011	2,108,150	1,299,674	(808,476)	162%	315,834	(256%)
12/31/2012	2,290,038	1,461,888	(828,150)	157%	304,738	(272%)
12/31/2013	2,532,731	1,515,499	(1,017,232)	167%	267,216	(381%)
12/31/2014	2,632,412	1,775,684	(856,728)	148%	286,949	(299%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### *City of Willamina*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$856,728)	(\$1,017,232)
Allocated pooled OPSRP UAL	32,805	18,894
Side account	0	0
Net unfunded pension actuarial accrued liability	(823,923)	(998,338)
Combined valuation payroll	286,949	267,216
Net pension UAL as a percentage of payroll	(287%)	(374%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$2,281	\$3,699

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$13,075	\$10,409
Tier 1/Tier 2 valuation payroll	122,426	112,884
Tier 1/Tier 2 pension normal cost rate	16.18%	14.69%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,775,684	\$1,515,499
Actuarial asset value	2,632,412	2,532,731
Tier 1/Tier 2 Unfunded actuarial accrued liability	(856,728)	(1,017,232)
Tier 1/ Tier 2 Funded status	148%	167%
Combined valuation payroll	\$286,949	\$267,216
Tier 1/Tier 2 UAL as a percentage of payroll	(299%)	(381%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(10.68%)	(9.22%)
Tier 1/Tier 2 active members <sup>1</sup>	4	5
Tier 1/Tier 2 dormant members	5	4
Tier 1/Tier 2 retirees and beneficiaries	12	13

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	286,949	267,216
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$191,874	\$179,217
2. Employer reserves	1,943,291	1,811,360
3. Benefits in force reserve	497,247	542,154
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$2,632,412</b>	<b>\$2,532,731</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$2,532,731
2. Regular employer contributions	524
3. Benefit payments and expense	(82,124)
4. Adjustments <sup>1</sup>	3,275
5. Interest credited	178,007
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$2,632,412</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	13,075	10,409
<b>Total</b>	<b>\$13,075</b>	<b>\$10,409</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$11,228	\$13,075	\$1,847

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	220,954	215,955
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	326,368	257,249
▪ <b>Total Active Members</b>	<b>\$547,322</b>	<b>\$473,204</b>
Dormant Members	263,715	168,362
Retired Members and Beneficiaries	964,647	873,933
<b>Total Actuarial Accrued Liability</b>	<b>\$1,775,684</b>	<b>\$1,515,499</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,569,041	\$1,775,684	\$206,643

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,775,684	\$1,515,499
2. Actuarial value of assets	2,632,412	2,532,731
3. Unfunded accrued liability (1. – 2.)	(856,728)	(1,017,232)
4. Funded percentage (2. ÷ 1.)	148%	167%
5. Combined valuation payroll	\$286,949	\$267,216
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(299%)	(381%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$1,017,232)	(\$73,627)	(\$75,798)	(\$1,019,403)	(\$76,360)
December 31, 2014	N/A	N/A	N/A	\$162,675	\$11,771
<b>Total</b>				<b>(\$856,728)</b>	<b>(\$64,589)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,515,499
b. Normal cost at December 31, 2013	10,409
c. Benefit payments during 2014	(81,492)
d. Interest at 7.75% to December 31, 2014	114,697
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,559,113
f. Change in actuarial accrued liability due to assumption, method, and plan changes	206,643
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,765,756
2. Actuarial accrued liability at December 31, 2014	1,775,684
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(9,928)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	2,532,731
b. Contributions for 2014 <sup>1</sup>	524
c. Benefit payments and expenses during 2014	(82,124)
d. Interest at 7.75% to December 31, 2014	193,125
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	2,644,255
5. Actuarial value of assets at December 31, 2014	2,632,412
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(11,843)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$21,771)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$1,017,232)</b>
2. Expected increase	(67,910)
3. Liability (gain)/loss	9,928
4. Asset (gain)/loss	11,843
5. Change due to changes in assumptions, methods, and plan provisions	206,643
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$856,728)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	13,075	122,426	10.68%	10,409	112,884	9.22%
<b>Total</b>	<b>\$13,075</b>	<b>\$122,426</b>	<b>10.68%</b>	<b>\$10,409</b>	<b>\$112,884</b>	<b>9.22%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$856,728)	(\$1,017,232)
2. Next year's Tier 1/Tier 2 UAL payment	(64,589)	(73,627)
3. Combined valuation payroll	286,949	267,216
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(22.51%)	(27.55%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	10.68%	9.22%
b. Tier 1/Tier 2 UAL rate	(22.51%)	(27.55%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	(11.68%)	(18.18%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	148%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	6.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	0.00%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.47%
7. Advisory July 1, 2017 total pension rate, before adjustment	(11.68%)
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	11.68%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(22.51%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(10.83%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	0.00%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	5.50%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	10.68%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	16.18%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	5.50%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.18%	14.69%
b. Tier 1/Tier 2 UAL rate	(10.83%)	(9.37%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	5.50%	5.47%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	122,426	0	122,426
Tier 1/Tier 2 valuation payroll	122,426	0	122,426
OPSRP valuation payroll	164,523	0	164,523
<b>Combined valuation payroll</b>	<b>\$286,949</b>	<b>\$0</b>	<b>\$286,949</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	3	4	8	2	3	4	9
Police & Fire	0	0	0	0	0	0	0	0
Total	1	3	4	8	2	3	4	9
<b>Active Members with previous service segments with the employer</b>								
General Service	3	1	N/A	4	3	1	N/A	4
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	3	1	N/A	4	3	1	N/A	4
<b>Dormant Members</b>								
General Service	2	3	0	5	1	3	0	4
Police & Fire	0	0	0	0	0	0	0	0
Total	2	3	0	5	1	3	0	4
<b>Retired Members and Beneficiaries</b>								
General Service	5	0	0	5	6	0	0	6
Police & Fire	7	0	0	7	7	0	0	7
Total	12	0	0	12	13	0	0	13
<b>Grand Total Number of Members</b>	<b>18</b>	<b>7</b>	<b>4</b>	<b>29</b>	<b>19</b>	<b>7</b>	<b>4</b>	<b>30</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			1							1
35-39										
40-44										
45-49			1	1						2
50-54										
55-59										
60-64										
65-69										
70-74					1					1
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>4</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	1	330
30-34			55-59	3	336
35-39			60-64	3	257
40-44			65-69	2	1,370
45-49	1	232	70-74	2	228
50-54			75-79	1	160
55-59			80-84		
60-64	3	383	85-89		
65-69			90-94		
70-74	1	504	95-99		
75+			100+		
<b>Total</b>	<b>5</b>	<b>377</b>	<b>Total</b>	<b>12</b>	<b>455</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Clackamas County Housing Authority/2518  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Clackamas County Housing Authority/2518

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Clackamas County Housing Authority/2518

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Clackamas County Housing Authority -- #2518**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Clackamas County Housing Authority to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Clackamas County Housing Authority.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Clackamas County Housing Authority***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.42%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	4.38%	4.38%	4.38%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>20.81%</b>	<b>13.49%</b>	<b>18.29%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>21.31%</b>	<b>13.92%</b>	<b>18.72%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 79%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	16.50%	16.50%
Minimum 2017-2019 Rate	13.20%	9.90%
Maximum 2017-2019 Rate	19.80%	23.10%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$9,659,189	\$11,443,624	\$1,784,435	84%	\$2,068,743	86%
12/31/2010	10,112,860	12,051,368	1,938,508	84%	2,099,623	92%
12/31/2011	10,097,984	12,671,485	2,573,501	80%	2,168,456	119%
12/31/2012	11,306,674	12,635,796	1,329,122	89%	2,138,503	62%
12/31/2013	12,525,314	13,459,586	934,272	93%	2,141,926	44%
12/31/2014	12,694,790	16,010,121	3,315,331	79%	2,040,650	162%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Clackamas County Housing Authority***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$3,315,331	\$934,272
Allocated pooled OPSRP UAL	233,291	151,447
Side account	0	0
Net unfunded pension actuarial accrued liability	3,548,622	1,085,719
Combined valuation payroll	2,040,650	2,141,926
Net pension UAL as a percentage of payroll	174%	51%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$16,220	\$29,647

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$204,561	\$208,474
Tier 1/Tier 2 valuation payroll	1,326,698	1,482,720
Tier 1/Tier 2 pension normal cost rate	15.42%	14.06%
Tier 1/ Tier 2 Actuarial accrued liability	\$16,010,121	\$13,459,586
Actuarial asset value	12,694,790	12,525,314
Tier 1/Tier 2 Unfunded actuarial accrued liability	3,315,331	934,272
Tier 1/ Tier 2 Funded status	79%	93%
Combined valuation payroll	\$2,040,650	\$2,141,926
Tier 1/Tier 2 UAL as a percentage of payroll	162%	44%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	4.38%	2.44%
Tier 1/Tier 2 active members <sup>1</sup>	23	27
Tier 1/Tier 2 dormant members	9	8
Tier 1/Tier 2 retirees and beneficiaries	47	42

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	2,040,650	2,141,926
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$1,482,954	\$1,837,937
2. Employer reserves	6,163,087	6,123,684
3. Benefits in force reserve	5,048,749	4,563,693
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$12,694,790</b>	<b>\$12,525,314</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$12,525,314
2. Regular employer contributions	242,184
3. Benefit payments and expense	(833,838)
4. Adjustments <sup>1</sup>	(141,861)
5. Interest credited	902,991
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$12,694,790</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	96,502	108,498
Tier 2 Police & Fire	0	0
Tier 2 General Service	108,059	99,976
<b>Total</b>	<b>\$204,561</b>	<b>\$208,474</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$172,843	\$204,561	\$31,718

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	2,322,043	2,800,449
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	2,032,572	1,746,757
▪ <b>Total Active Members</b>	<b>\$4,354,615</b>	<b>\$4,547,206</b>
Dormant Members	1,861,059	1,555,866
Retired Members and Beneficiaries	9,794,447	7,356,514
<b>Total Actuarial Accrued Liability</b>	<b>\$16,010,121</b>	<b>\$13,459,586</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$14,197,416	\$16,010,121	\$1,812,705

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$16,010,121	\$13,459,586
2. Actuarial value of assets	12,694,790	12,525,314
3. Unfunded accrued liability (1. – 2.)	3,315,331	934,272
4. Funded percentage (2. ÷ 1.)	79%	93%
5. Combined valuation payroll	\$2,040,650	\$2,141,926
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	162%	44%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$934,272	\$67,622	\$69,616	\$936,266	\$70,132
December 31, 2014	N/A	N/A	N/A	\$2,379,065	\$172,147
<b>Total</b>				<b>\$3,315,331</b>	<b>\$242,279</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$13,459,586
b. Normal cost at December 31, 2013	208,474
c. Benefit payments during 2014	(827,416)
d. Interest at 7.75% to December 31, 2014	1,019,134
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	13,859,778
f. Change in actuarial accrued liability due to assumption, method, and plan changes	1,812,705
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	15,672,483
2. Actuarial accrued liability at December 31, 2014	16,010,121
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(337,638)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	12,525,314
b. Contributions for 2014 <sup>1</sup>	242,184
c. Benefit payments and expenses during 2014	(833,838)
d. Interest at 7.75% to December 31, 2014	947,785
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	12,881,445
5. Actuarial value of assets at December 31, 2014	12,694,790
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(186,655)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$524,293)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$934,272</b>
2. Expected increase	44,061
3. Liability (gain)/loss	337,638
4. Asset (gain)/loss	186,655
5. Change due to changes in assumptions, methods, and plan provisions	1,812,705
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$3,315,331</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	96,502	501,784	19.23%	108,498	599,687	18.09%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	108,059	824,914	13.10%	99,976	883,033	11.32%
<b>Total</b>	<b>\$204,561</b>	<b>\$1,326,698</b>	<b>15.42%</b>	<b>\$208,474</b>	<b>\$1,482,720</b>	<b>14.06%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$3,315,331	\$934,272
2. Next year's Tier 1/Tier 2 UAL payment	242,279	67,622
3. Combined valuation payroll	2,040,650	2,141,926
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	11.87%	3.16%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.42%	14.06%
b. Tier 1/Tier 2 UAL rate	11.87%	3.16%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	27.44%	17.37%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	16.50%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	16.50%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.30%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.30%
c. Funded percentage	79%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.30%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	13.20%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	19.80%
7. Advisory July 1, 2017 total pension rate, before adjustment	27.44%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(7.64%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	11.87%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	4.23%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	19.80%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.42%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.42%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	19.80%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.42%	14.06%
b. Tier 1/Tier 2 UAL rate	4.23%	2.29%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	19.80%	16.50%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$501,784	\$0	\$501,784
Tier 2	824,914	0	824,914
Tier 1/Tier 2 valuation payroll	1,326,698	0	1,326,698
OPSRP valuation payroll	713,952	0	713,952
<b>Combined valuation payroll</b>	<b>\$2,040,650</b>	<b>\$0</b>	<b>\$2,040,650</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	9	14	14	37	11	16	14	41
Police & Fire	0	0	0	0	0	0	0	0
Total	9	14	14	37	11	16	14	41
<b>Active Members with previous service segments with the employer</b>								
General Service	3	4	N/A	7	3	5	N/A	8
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	3	4	N/A	7	3	5	N/A	8
<b>Dormant Members</b>								
General Service	8	1	5	14	8	0	2	10
Police & Fire	0	0	0	0	0	0	0	0
Total	8	1	5	14	8	0	2	10
<b>Retired Members and Beneficiaries</b>								
General Service	37	10	0	47	35	7	0	42
Police & Fire	0	0	0	0	0	0	0	0
Total	37	10	0	47	35	7	0	42
<b>Grand Total Number of Members</b>	<b>57</b>	<b>29</b>	<b>19</b>	<b>105</b>	<b>57</b>	<b>28</b>	<b>16</b>	<b>101</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			1							1
40-44			1							1
45-49			1	1						2
50-54			3	4		2				9
55-59			2	1		1				4
60-64			2		1	1				4
65-69					2					2
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>10</b>	<b>6</b>	<b>3</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>23</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	5	2,415
35-39			60-64	6	1,273
40-44	1	166	65-69	15	1,480
45-49	3	1,986	70-74	6	736
50-54	1	2,273	75-79	10	1,551
55-59	2	2,378	80-84	1	254
60-64	1	2,851	85-89	2	1,205
65-69			90-94	1	6
70-74	1	348	95-99	1	350
75+			100+		
<b>Total</b>	<b>9</b>	<b>1,817</b>	<b>Total</b>	<b>47</b>	<b>1,380</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Clackamas County/2001  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Clackamas County/2001

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Clackamas County/2001

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

## OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

INDEPENDENT EMPLOYERS

Clackamas County -- #2001

November 2015

### Secondary Employers

2045	Clackamas County Service District #1
2791	Clackamas County Fair

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# Executive Summary

Milliman has prepared this report for Clackamas County to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Clackamas County.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Clackamas County***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	16.59%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	4.71%	4.71%	4.71%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>22.31%</b>	<b>13.82%</b>	<b>18.62%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>22.81%</b>	<b>14.25%</b>	<b>19.05%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 78%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	17.75%	17.75%
Minimum 2017-2019 Rate	14.20%	10.65%
Maximum 2017-2019 Rate	21.30%	24.85%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$513,839,640	\$635,968,542	\$122,128,902	81%	\$113,373,891	108%
12/31/2010	548,929,719	669,985,910	121,056,191	82%	119,256,210	102%
12/31/2011	538,168,129	693,798,252	155,630,123	78%	119,485,687	130%
12/31/2012	590,126,155	690,218,356	100,092,201	86%	123,609,884	81%
12/31/2013	647,928,769	720,844,889	72,916,120	90%	128,333,189	57%
12/31/2014	668,009,480	853,817,702	185,808,222	78%	131,578,857	141%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Clackamas County***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$185,808,222	\$72,916,120
Allocated pooled OPSRP UAL	15,042,328	9,073,938
Side account	0	0
Net unfunded pension actuarial accrued liability	200,850,550	81,990,058
Combined valuation payroll	131,578,857	128,333,189
Net pension UAL as a percentage of payroll	153%	64%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,045,866	\$1,776,269

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$11,779,023	\$10,345,673
Tier 1/Tier 2 valuation payroll	71,017,239	74,395,856
Tier 1/Tier 2 pension normal cost rate	16.59%	13.91%
Tier 1/ Tier 2 Actuarial accrued liability	\$853,817,702	\$720,844,889
Actuarial asset value	668,009,480	647,928,769
Tier 1/Tier 2 Unfunded actuarial accrued liability	185,808,222	72,916,120
Tier 1/ Tier 2 Funded status	78%	90%
Combined valuation payroll	\$131,578,857	\$128,333,189
Tier 1/Tier 2 UAL as a percentage of payroll	141%	57%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	4.71%	3.84%
Tier 1/Tier 2 active members <sup>1</sup>	884	961
Tier 1/Tier 2 dormant members	565	556
Tier 1/Tier 2 retirees and beneficiaries	1,865	1,800

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	131,578,857	128,333,189
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$86,013,141	\$87,527,517
2. Employer reserves	312,885,747	289,935,173
3. Benefits in force reserve	269,110,592	270,466,079
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$668,009,480</b>	<b>\$647,928,769</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$647,928,769
2. Regular employer contributions	13,869,897
3. Benefit payments and expense	(44,445,617)
4. Adjustments <sup>1</sup>	4,843,631
5. Interest credited	45,812,800
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$668,009,480</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$2,356,244	\$2,162,214
Tier 1 General Service	4,339,907	3,807,032
Tier 2 Police & Fire	1,897,477	1,534,467
Tier 2 General Service	3,185,395	2,841,960
<b>Total</b>	<b>\$11,779,023</b>	<b>\$10,345,673</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$9,791,829	\$11,779,023	\$1,987,194

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$65,025,363	\$58,842,269
▪ Tier 1 General Service	125,686,191	110,614,773
▪ Tier 2 Police & Fire	30,669,182	23,535,579
▪ Tier 2 General Service	60,979,031	52,832,726
▪ <b>Total Active Members</b>	<b>\$282,359,767</b>	<b>\$245,825,347</b>
Dormant Members	49,390,053	39,037,727
Retired Members and Beneficiaries	522,067,882	435,981,815
<b>Total Actuarial Accrued Liability</b>	<b>\$853,817,702</b>	<b>\$720,844,889</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$745,456,316	\$853,817,702	\$108,361,386

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$853,817,702	\$720,844,889
2. Actuarial value of assets	668,009,480	647,928,769
3. Unfunded accrued liability (1. – 2.)	185,808,222	72,916,120
4. Funded percentage (2. ÷ 1.)	78%	90%
5. Combined valuation payroll	\$131,578,857	\$128,333,189
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	141%	57%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$72,916,120	\$5,277,658	\$5,433,241	\$73,071,703	\$5,473,536
December 31, 2014	N/A	N/A	N/A	\$112,736,519	\$8,157,491
<b>Total</b>				<b>\$185,808,222</b>	<b>\$13,631,027</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$720,844,889
b. Normal cost at December 31, 2013	10,345,673
c. Benefit payments during 2014	(44,103,299)
d. Interest at 7.75% to December 31, 2014	54,557,371
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	741,644,634
f. Change in actuarial accrued liability due to assumption, method, and plan changes	108,361,386
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	850,006,020
2. Actuarial accrued liability at December 31, 2014	853,817,702
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(3,811,682)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	647,928,769
b. Contributions for 2014 <sup>1</sup>	13,869,897
c. Benefit payments and expenses during 2014	(44,445,617)
d. Interest at 7.75% to December 31, 2014	49,029,670
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	666,382,720
5. Actuarial value of assets at December 31, 2014	668,009,480
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	1,626,761
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$2,184,921)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$72,916,120</b>
2. Expected increase	2,345,795
3. Liability (gain)/loss	3,811,682
4. Asset (gain)/loss	(1,626,761)
5. Change due to changes in assumptions, methods, and plan provisions	108,361,386
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$185,808,222</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$2,356,244	\$10,852,692	21.71%	\$2,162,214	\$12,328,442	17.54%
Tier 1 General Service	4,339,907	24,845,308	17.47%	3,807,032	25,570,145	14.89%
Tier 2 Police & Fire	1,897,477	9,936,390	19.10%	1,534,467	9,916,213	15.47%
Tier 2 General Service	3,185,395	25,382,849	12.55%	2,841,960	26,581,056	10.69%
<b>Total</b>	<b>\$11,779,023</b>	<b>\$71,017,239</b>	<b>16.59%</b>	<b>\$10,345,673</b>	<b>\$74,395,856</b>	<b>13.91%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$185,808,222	\$72,916,120
2. Next year's Tier 1/Tier 2 UAL payment	13,631,027	5,277,658
3. Combined valuation payroll	131,578,857	128,333,189
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	10.36%	4.11%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.59%	13.91%
b. Tier 1/Tier 2 UAL rate	10.36%	4.11%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	27.10%	18.17%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	17.75%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	17.75%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.55%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.55%
c. Funded percentage	78%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.55%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	14.20%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	21.30%
7. Advisory July 1, 2017 total pension rate, before adjustment	27.10%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(5.80%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	10.36%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	4.56%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	21.30%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	16.59%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	16.59%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	21.30%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	16.59%	13.91%
b. Tier 1/Tier 2 UAL rate	4.56%	3.69%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	21.30%	17.75%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$24,845,308	\$10,852,692	\$35,698,000
Tier 2	25,382,849	9,936,390	35,319,239
Tier 1/Tier 2 valuation payroll	50,228,157	20,789,082	71,017,239
OPSRP valuation payroll	46,298,708	14,262,910	60,561,618
<b>Combined valuation payroll</b>	<b>\$96,526,865</b>	<b>\$35,051,992</b>	<b>\$131,578,857</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	326	358	846	1,530	349	388	787	1,524
Police & Fire	99	101	169	369	116	108	153	377
Total	425	459	1,015	1,899	465	496	940	1,901
<b>Active Members with previous service segments with the employer</b>								
General Service	217	180	N/A	397	233	175	N/A	408
Police & Fire	31	34	N/A	65	31	33	N/A	64
Total	248	214	N/A	462	264	208	N/A	472
<b>Dormant Members</b>								
General Service	268	245	110	623	268	243	92	603
Police & Fire	26	26	12	64	22	23	6	51
Total	294	271	122	687	290	266	98	654
<b>Retired Members and Beneficiaries</b>								
General Service	1,409	124	22	1,555	1,383	96	15	1,494
Police & Fire	325	7	2	334	315	6	1	322
Total	1,734	131	24	1,889	1,698	102	16	1,816
<b>Grand Total Number of Members</b>	<b>2,701</b>	<b>1,075</b>	<b>1,161</b>	<b>4,937</b>	<b>2,717</b>	<b>1,072</b>	<b>1,054</b>	<b>4,843</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34	1	1	13							15
35-39		3	47	23						73
40-44		4	48	70	11					133
45-49		3	47	67	49	7	1			174
50-54		3	37	51	40	20	3			154
55-59		3	20	50	47	21	13	4		158
60-64	1	1	18	46	38	20	9	3		136
65-69	1		7	13	11	6				38
70-74					1					1
75+			1		1					2
<b>Total</b>	<b>3</b>	<b>18</b>	<b>238</b>	<b>320</b>	<b>198</b>	<b>74</b>	<b>26</b>	<b>7</b>	<b>0</b>	<b>884</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	6	971
20-24			45-49	9	2,499
25-29	1	113	50-54	44	1,938
30-34	9	445	55-59	127	2,361
35-39	31	680	60-64	399	1,833
40-44	70	981	65-69	530	1,969
45-49	104	1,260	70-74	341	1,833
50-54	89	940	75-79	195	1,570
55-59	100	830	80-84	127	1,396
60-64	95	907	85-89	57	1,110
65-69	35	413	90-94	22	1,190
70-74	25	605	95-99	8	495
75+	6	441	100+		
<b>Total</b>	<b>565</b>	<b>903</b>	<b>Total</b>	<b>1,865</b>	<b>1,818</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Clackamas River Water Providers/2870  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Clackamas River Water Providers/2870

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Clackamas River Water Providers/2870

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Clackamas River Water Providers -- #2870**

**November 2015**

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## Executive Summary

Milliman has prepared this report for Clackamas River Water Providers to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Clackamas River Water Providers.

### Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

#### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Clackamas River Water Providers***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	8.48%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.17%	1.17%	1.17%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>10.66%</b>	<b>10.28%</b>	<b>15.08%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>11.16%</b>	<b>10.71%</b>	<b>15.51%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 49%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	7.77%	7.77%
Minimum 2017-2019 Rate	4.77%	1.77%
Maximum 2017-2019 Rate	10.77%	13.77%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$0	\$0	\$0	0%	\$0	0%
12/31/2010	0	0	0	0%	0	0%
12/31/2011	5,724	6,294	570	91%	137,485	0%
12/31/2012	10,532	18,085	7,553	58%	144,904	5%
12/31/2013	15,764	25,646	9,882	61%	147,680	7%
12/31/2014	19,485	39,425	19,940	49%	144,239	14%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Clackamas River Water Providers***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$19,940	\$9,882
Allocated pooled OPSRP UAL	16,490	10,442
Side account	0	0
Net unfunded pension actuarial accrued liability	36,430	20,324
Combined valuation payroll	144,239	147,680
Net pension UAL as a percentage of payroll	25%	14%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,146	\$2,044

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$6,493	\$5,620
Tier 1/Tier 2 valuation payroll	76,554	78,707
Tier 1/Tier 2 pension normal cost rate	8.48%	7.14%
Tier 1/ Tier 2 Actuarial accrued liability	\$39,425	\$25,646
Actuarial asset value	19,485	15,764
Tier 1/Tier 2 Unfunded actuarial accrued liability	19,940	9,882
Tier 1/ Tier 2 Funded status	49%	61%
Combined valuation payroll	\$144,239	\$147,680
Tier 1/Tier 2 UAL as a percentage of payroll	14%	7%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	1.17%	0.63%
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	0	0
Tier 1/Tier 2 retirees and beneficiaries	0	0

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	144,239	147,680
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$0	\$0
2. Employer reserves	19,485	15,764
3. Benefits in force reserve	0	0
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$19,485</b>	<b>\$15,764</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$15,764
2. Regular employer contributions	2,553
3. Benefit payments and expense	0
4. Adjustments <sup>1</sup>	(169)
5. Interest credited	1,338
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$19,485</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	0	0
Tier 2 General Service	6,493	5,620
<b>Total</b>	<b>\$6,493</b>	<b>\$5,620</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$5,540	\$6,493	\$953

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	39,425	25,646
▪ <b>Total Active Members</b>	<b>\$39,425</b>	<b>\$25,646</b>
Dormant Members	0	0
Retired Members and Beneficiaries	0	0
<b>Total Actuarial Accrued Liability</b>	<b>\$39,425</b>	<b>\$25,646</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$32,935	\$39,425	\$6,490

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$39,425	\$25,646
2. Actuarial value of assets	19,485	15,764
3. Unfunded accrued liability (1. – 2.)	19,940	9,882
4. Funded percentage (2. ÷ 1.)	49%	61%
5. Combined valuation payroll	\$144,239	\$147,680
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	14%	7%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$9,882	\$715	\$736	\$9,903	\$742
December 31, 2014	N/A	N/A	N/A	\$10,037	\$726
<b>Total</b>				<b>\$19,940</b>	<b>\$1,468</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$25,646
b. Normal cost at December 31, 2013	5,620
c. Benefit payments during 2014	0
d. Interest at 7.75% to December 31, 2014	2,205
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	33,471
f. Change in actuarial accrued liability due to assumption, method, and plan changes	6,490
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	39,961
2. Actuarial accrued liability at December 31, 2014	39,425
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	536
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	15,764
b. Contributions for 2014 <sup>1</sup>	2,553
c. Benefit payments and expenses during 2014	0
d. Interest at 7.75% to December 31, 2014	1,321
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	19,637
5. Actuarial value of assets at December 31, 2014	19,485
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(152)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$384</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$9,882</b>
2. Expected increase	3,952
3. Liability (gain)/loss	(536)
4. Asset (gain)/loss	152
5. Change due to changes in assumptions, methods, and plan provisions	6,490
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$19,940</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	6,493	76,554	8.48%	5,620	78,707	7.14%
<b>Total</b>	<b>\$6,493</b>	<b>\$76,554</b>	<b>8.48%</b>	<b>\$5,620</b>	<b>\$78,707</b>	<b>7.14%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$19,940	\$9,882
2. Next year's Tier 1/Tier 2 UAL payment	1,468	715
3. Combined valuation payroll	144,239	147,680
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	1.02%	0.48%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	8.48%	7.14%
b. Tier 1/Tier 2 UAL rate	1.02%	0.48%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	9.65%	7.77%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	7.77%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	7.77%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.55%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	49%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	6.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	1.77%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	13.77%
7. Advisory July 1, 2017 total pension rate, before adjustment	9.65%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	0.00%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	1.02%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.02%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	9.65%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	8.48%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	8.48%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	9.65%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	8.48%	7.14%
b. Tier 1/Tier 2 UAL rate	1.02%	0.48%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	9.65%	7.77%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	76,554	0	76,554
Tier 1/Tier 2 valuation payroll	76,554	0	76,554
OPSRP valuation payroll	67,685	0	67,685
<b>Combined valuation payroll</b>	<b>\$144,239</b>	<b>\$0</b>	<b>\$144,239</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	1	1	2	0	1	1	2
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	1	2	0	1	1	2
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	0	0	N/A	0	0	0	N/A	0
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0
<b>Grand Total Number of Members</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>2</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>2</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49			1							1
50-54										
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64		
40-44			65-69		
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>			<b>Total</b>		

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Columbia River Public Utility District/2679  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Columbia River Public Utility District/2679

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Columbia River Public Utility District/2679

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Columbia River Public Utility District -- #2679**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Columbia River Public Utility District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Columbia River Public Utility District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Columbia River Public Utility District**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	13.02%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	2.52%	2.52%	2.52%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>16.55%</b>	<b>11.63%</b>	<b>16.43%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>17.05%</b>	<b>12.06%</b>	<b>16.86%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 79%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	12.54%	12.54%
Minimum 2017-2019 Rate	9.54%	6.54%
Maximum 2017-2019 Rate	15.54%	18.54%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$10,976,475	\$12,944,562	\$1,968,087	85%	\$3,947,347	50%
12/31/2010	12,073,472	14,110,150	2,036,678	86%	3,977,426	51%
12/31/2011	11,614,143	13,958,378	2,344,235	83%	4,487,797	52%
12/31/2012	12,840,692	14,267,091	1,426,399	90%	4,454,644	32%
12/31/2013	14,273,050	15,360,117	1,087,067	93%	4,038,840	27%
12/31/2014	14,633,041	18,631,347	3,998,306	79%	4,065,031	98%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Columbia River Public Utility District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$3,998,306	\$1,087,067
Allocated pooled OPSRP UAL	464,722	285,571
Side account	0	0
Net unfunded pension actuarial accrued liability	4,463,028	1,372,638
Combined valuation payroll	4,065,031	4,038,840
Net pension UAL as a percentage of payroll	110%	34%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$32,311	\$55,902

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$272,077	\$260,789
Tier 1/Tier 2 valuation payroll	2,089,163	2,301,590
Tier 1/Tier 2 pension normal cost rate	13.02%	11.33%
Tier 1/ Tier 2 Actuarial accrued liability	\$18,631,347	\$15,360,117
Actuarial asset value	14,633,041	14,273,050
Tier 1/Tier 2 Unfunded actuarial accrued liability	3,998,306	1,087,067
Tier 1/ Tier 2 Funded status	79%	93%
Combined valuation payroll	\$4,065,031	\$4,038,840
Tier 1/Tier 2 UAL as a percentage of payroll	98%	27%
Tier 1/Tier 2 UAL rate	2.52%	1.21%
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	20	23
Tier 1/Tier 2 dormant members	17	15
Tier 1/Tier 2 retirees and beneficiaries	20	19

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	4,065,031	4,038,840
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$2,406,102	\$2,727,652
2. Employer reserves	7,589,432	7,409,896
3. Benefits in force reserve	4,637,507	4,135,502
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$14,633,041</b>	<b>\$14,273,050</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$14,273,050
2. Regular employer contributions	251,895
3. Benefit payments and expense	(765,919)
4. Adjustments <sup>1</sup>	(119,829)
5. Interest credited	993,843
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$14,633,041</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	128,761	145,528
Tier 2 Police & Fire	0	0
Tier 2 General Service	143,316	115,261
<b>Total</b>	<b>\$272,077</b>	<b>\$260,789</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$227,814	\$272,077	\$44,263

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	3,711,386	3,823,954
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	2,625,138	2,030,874
▪ <b>Total Active Members</b>	<b>\$6,336,524</b>	<b>\$5,854,828</b>
Dormant Members	3,298,174	2,839,005
Retired Members and Beneficiaries	8,996,649	6,666,284
<b>Total Actuarial Accrued Liability</b>	<b>\$18,631,347</b>	<b>\$15,360,117</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$16,321,007	\$18,631,347	\$2,310,340

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$18,631,347	\$15,360,117
2. Actuarial value of assets	14,633,041	14,273,050
3. Unfunded accrued liability (1. – 2.)	3,998,306	1,087,067
4. Funded percentage (2. ÷ 1.)	79%	93%
5. Combined valuation payroll	\$4,065,031	\$4,038,840
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	98%	27%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$1,087,067	\$78,682	\$81,001	\$1,089,386	\$81,602
December 31, 2014	N/A	N/A	N/A	\$2,908,920	\$210,486
<b>Total</b>				<b>\$3,998,306</b>	<b>\$292,088</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$15,360,117
b. Normal cost at December 31, 2013	260,789
c. Benefit payments during 2014	(760,020)
d. Interest at 7.75% to December 31, 2014	1,171,064
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	16,031,950
f. Change in actuarial accrued liability due to assumption, method, and plan changes	2,310,340
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	18,342,290
2. Actuarial accrued liability at December 31, 2014	18,631,347
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(289,057)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	14,273,050
b. Contributions for 2014 <sup>1</sup>	251,895
c. Benefit payments and expenses during 2014	(765,919)
d. Interest at 7.75% to December 31, 2014	1,086,243
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	14,845,270
5. Actuarial value of assets at December 31, 2014	14,633,041
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(212,229)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$501,286)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$1,087,067</b>
2. Expected increase	99,613
3. Liability (gain)/loss	289,057
4. Asset (gain)/loss	212,229
5. Change due to changes in assumptions, methods, and plan provisions	2,310,340
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$3,998,306</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	128,761	885,634	14.54%	145,528	1,154,397	12.61%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	143,316	1,203,529	11.91%	115,261	1,147,193	10.05%
<b>Total</b>	<b>\$272,077</b>	<b>\$2,089,163</b>	<b>13.02%</b>	<b>\$260,789</b>	<b>\$2,301,590</b>	<b>11.33%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$3,998,306	\$1,087,067
2. Next year's Tier 1/Tier 2 UAL payment	292,088	78,682
3. Combined valuation payroll	4,065,031	4,038,840
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	7.19%	1.95%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.02%	11.33%
b. Tier 1/Tier 2 UAL rate	7.19%	1.95%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	20.36%	13.43%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	12.54%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	12.54%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.51%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	79%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	9.54%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	15.54%
7. Advisory July 1, 2017 total pension rate, before adjustment	20.36%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(4.82%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	7.19%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	2.37%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	15.54%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	13.02%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	13.02%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	15.54%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.02%	11.33%
b. Tier 1/Tier 2 UAL rate	2.37%	1.06%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	15.54%	12.54%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$885,634	\$0	\$885,634
Tier 2	1,203,529	0	1,203,529
Tier 1/Tier 2 valuation payroll	2,089,163	0	2,089,163
OPSRP valuation payroll	1,975,868	0	1,975,868
<b>Combined valuation payroll</b>	<b>\$4,065,031</b>	<b>\$0</b>	<b>\$4,065,031</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	8	12	23	43	11	12	21	44
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>8</b>	<b>12</b>	<b>23</b>	<b>43</b>	<b>11</b>	<b>12</b>	<b>21</b>	<b>44</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	2	N/A	2	0	2	N/A	2
Police & Fire	0	0	N/A	0	0	0	N/A	0
<b>Total</b>	<b>0</b>	<b>2</b>	<b>N/A</b>	<b>2</b>	<b>0</b>	<b>2</b>	<b>N/A</b>	<b>2</b>
<b>Dormant Members</b>								
General Service	8	9	1	18	7	8	1	16
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>8</b>	<b>9</b>	<b>1</b>	<b>18</b>	<b>7</b>	<b>8</b>	<b>1</b>	<b>16</b>
<b>Retired Members and Beneficiaries</b>								
General Service	19	1	0	20	18	1	0	19
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>19</b>	<b>1</b>	<b>0</b>	<b>20</b>	<b>18</b>	<b>1</b>	<b>0</b>	<b>19</b>
<b>Grand Total Number of Members</b>	<b>35</b>	<b>24</b>	<b>24</b>	<b>83</b>	<b>36</b>	<b>23</b>	<b>22</b>	<b>81</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			3	1	1					5
45-49			2	1		1				4
50-54			1	1	1					3
55-59			1	1	3	1				6
60-64			1	1						2
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>8</b>	<b>5</b>	<b>5</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>20</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	2	2,251
35-39	1	990	60-64	7	3,425
40-44	2	1,466	65-69	7	2,879
45-49	6	1,394	70-74	2	1,300
50-54	3	1,424	75-79	2	213
55-59	5	2,852	80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>17</b>	<b>1,813</b>	<b>Total</b>	<b>20</b>	<b>2,583</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Curry County/2002  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Curry County/2002

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Curry County/2002

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Curry County -- #2002**

**November 2015**

**Secondary Employers**

2034 Curry County General Hospital

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# Executive Summary

Milliman has prepared this report for Curry County to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Curry County.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Curry County***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.94%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	0.52%	0.52%	0.52%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>21.47%</b>	<b>9.63%</b>	<b>14.43%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>21.97%</b>	<b>10.06%</b>	<b>14.86%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 82%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	17.05%	17.05%
Minimum 2017-2019 Rate	13.64%	10.23%
Maximum 2017-2019 Rate	20.46%	23.87%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$42,368,434	\$51,342,325	\$8,973,891	83%	\$8,625,316	104%
12/31/2010	44,773,178	52,653,513	7,880,335	85%	8,242,417	96%
12/31/2011	43,857,781	53,518,685	9,660,904	82%	6,452,202	150%
12/31/2012	47,011,256	51,970,582	4,959,326	90%	5,808,820	85%
12/31/2013	50,448,321	53,837,333	3,389,012	94%	4,485,910	76%
12/31/2014	50,398,447	61,802,543	11,404,096	82%	4,297,190	265%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### Curry County

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$11,404,096	\$3,389,012
Allocated pooled OPSRP UAL	491,262	317,181
Side account	0	0
Net unfunded pension actuarial accrued liability	11,895,358	3,706,193
Combined valuation payroll	4,297,190	4,485,910
Net pension UAL as a percentage of payroll	277%	83%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$34,157	\$62,090

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$434,196	\$448,280
Tier 1/Tier 2 valuation payroll	2,177,338	2,506,879
Tier 1/Tier 2 pension normal cost rate	19.94%	17.88%
Tier 1/ Tier 2 Actuarial accrued liability	\$61,802,543	\$53,837,333
Actuarial asset value	50,398,447	50,448,321
Tier 1/Tier 2 Unfunded actuarial accrued liability	11,404,096	3,389,012
Tier 1/ Tier 2 Funded status	82%	94%
Combined valuation payroll	\$4,297,190	\$4,485,910
Tier 1/Tier 2 UAL as a percentage of payroll	265%	76%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	0.52%	(0.83%)
Tier 1/Tier 2 active members <sup>1</sup>	42	48
Tier 1/Tier 2 dormant members	86	92
Tier 1/Tier 2 retirees and beneficiaries	285	281

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	4,297,190	4,485,910
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$7,450,024	\$8,198,755
2. Employer reserves	22,522,715	22,195,584
3. Benefits in force reserve	20,425,708	20,053,982
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$50,398,447</b>	<b>\$50,448,321</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$50,448,321
2. Regular employer contributions	446,847
3. Benefit payments and expense	(3,373,458)
4. Adjustments <sup>1</sup>	(613,225)
5. Interest credited	3,489,962
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$50,398,447</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$106,698	\$113,649
Tier 1 General Service	170,249	190,066
Tier 2 Police & Fire	80,981	79,060
Tier 2 General Service	76,268	65,505
<b>Total</b>	<b>\$434,196</b>	<b>\$448,280</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$366,408	\$434,196	\$67,788

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$3,598,966	\$3,864,587
▪ Tier 1 General Service	7,737,992	8,253,316
▪ Tier 2 Police & Fire	2,005,435	1,605,400
▪ Tier 2 General Service	2,074,591	1,734,025
▪ <b>Total Active Members</b>	<b>\$15,416,984</b>	<b>\$15,457,328</b>
Dormant Members	6,760,191	6,053,691
Retired Members and Beneficiaries	39,625,368	32,326,314
<b>Total Actuarial Accrued Liability</b>	<b>\$61,802,543</b>	<b>\$53,837,333</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$54,769,164	\$61,802,543	\$7,033,379

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$61,802,543	\$53,837,333
2. Actuarial value of assets	50,398,447	50,448,321
3. Unfunded accrued liability (1. – 2.)	11,404,096	3,389,012
4. Funded percentage (2. ÷ 1.)	82%	94%
5. Combined valuation payroll	\$4,297,190	\$4,485,910
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	265%	76%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$3,389,012	\$245,296	\$252,527	\$3,396,243	\$254,400
December 31, 2014	N/A	N/A	N/A	\$8,007,853	\$579,439
<b>Total</b>				<b>\$11,404,096</b>	<b>\$833,839</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$53,837,333
b. Normal cost at December 31, 2013	448,280
c. Benefit payments during 2014	(3,347,476)
d. Interest at 7.75% to December 31, 2014	4,060,049
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	54,998,186
f. Change in actuarial accrued liability due to assumption, method, and plan changes	7,033,379
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	62,031,565
2. Actuarial accrued liability at December 31, 2014	61,802,543
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	229,022
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	50,448,321
b. Contributions for 2014 <sup>1</sup>	446,847
c. Benefit payments and expenses during 2014	(3,373,458)
d. Interest at 7.75% to December 31, 2014	3,796,339
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	51,318,049
5. Actuarial value of assets at December 31, 2014	50,398,447
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(919,602)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$690,580)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$3,389,012</b>
2. Expected increase	291,125
3. Liability (gain)/loss	(229,022)
4. Asset (gain)/loss	919,602
5. Change due to changes in assumptions, methods, and plan provisions	7,033,379
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$11,404,096</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$106,698	\$419,603	25.43%	\$113,649	\$613,684	18.52%
Tier 1 General Service	170,249	773,775	22.00%	190,066	878,403	21.64%
Tier 2 Police & Fire	80,981	401,054	20.19%	79,060	433,324	18.25%
Tier 2 General Service	76,268	582,906	13.08%	65,505	581,468	11.27%
<b>Total</b>	<b>\$434,196</b>	<b>\$2,177,338</b>	<b>19.94%</b>	<b>\$448,280</b>	<b>\$2,506,879</b>	<b>17.88%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$11,404,096	\$3,389,012
2. Next year's Tier 1/Tier 2 UAL payment	833,839	245,296
3. Combined valuation payroll	4,297,190	4,485,910
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	19.40%	5.47%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.94%	17.88%
b. Tier 1/Tier 2 UAL rate	19.40%	5.47%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	39.49%	23.50%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	17.05%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	17.05%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.41%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.41%
c. Funded percentage	82%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.41%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	13.64%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	20.46%
7. Advisory July 1, 2017 total pension rate, before adjustment	39.49%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(19.03%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	19.40%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	0.37%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	20.46%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.94%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.94%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	20.46%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.94%	17.88%
b. Tier 1/Tier 2 UAL rate	0.37%	(0.98%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	20.46%	17.05%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$773,775	\$419,603	\$1,193,378
Tier 2	582,906	401,054	983,960
Tier 1/Tier 2 valuation payroll	1,356,681	820,657	2,177,338
OPSRP valuation payroll	1,292,803	827,049	2,119,852
<b>Combined valuation payroll</b>	<b>\$2,649,484</b>	<b>\$1,647,706</b>	<b>\$4,297,190</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	14	13	30	57	17	13	36	66
Police & Fire	7	8	18	33	10	8	15	33
Total	21	21	48	90	27	21	51	99
<b>Active Members with previous service segments with the employer</b>								
General Service	30	14	N/A	44	32	12	N/A	44
Police & Fire	7	11	N/A	18	9	11	N/A	20
Total	37	25	N/A	62	41	23	N/A	64
<b>Dormant Members</b>								
General Service	31	47	26	104	32	52	26	110
Police & Fire	5	3	6	14	4	4	6	14
Total	36	50	32	118	36	56	32	124
<b>Retired Members and Beneficiaries</b>								
General Service	208	20	5	233	209	20	3	232
Police & Fire	53	4	0	57	49	3	0	52
Total	261	24	5	290	258	23	3	284
<b>Grand Total Number of Members</b>	<b>355</b>	<b>120</b>	<b>85</b>	<b>560</b>	<b>362</b>	<b>123</b>	<b>86</b>	<b>571</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39				1						1
40-44		1	1	2						4
45-49			3	1	2					6
50-54		1	2	3	2	2				10
55-59			3	2	2	3	2			12
60-64			2	1	1	1	2			7
65-69			2							2
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>2</b>	<b>13</b>	<b>10</b>	<b>7</b>	<b>6</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>42</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49	1	30
25-29			50-54	8	804
30-34			55-59	8	1,454
35-39	2	88	60-64	41	1,383
40-44	3	490	65-69	71	1,102
45-49	9	1,255	70-74	50	948
50-54	12	840	75-79	49	790
55-59	17	750	80-84	25	488
60-64	25	438	85-89	19	443
65-69	13	905	90-94	11	293
70-74	3	408	95-99	2	83
75+	2	1,393	100+		
<b>Total</b>	<b>86</b>	<b>726</b>	<b>Total</b>	<b>285</b>	<b>923</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Deschutes Public Library District/2828  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Deschutes Public Library District/2828

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Deschutes Public Library District/2828

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Deschutes Public Library District -- #2828**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Deschutes Public Library District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Deschutes Public Library District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Deschutes Public Library District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	13.29%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	1.59%	1.59%	1.59%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>15.89%</b>	<b>10.70%</b>	<b>15.50%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>16.39%</b>	<b>11.13%</b>	<b>15.93%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 79%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	11.88%	11.88%
Minimum 2017-2019 Rate	8.88%	5.88%
Maximum 2017-2019 Rate	14.88%	17.88%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$3,825,441	\$4,265,062	\$439,621	90%	\$3,541,986	12%
12/31/2010	4,331,306	4,802,931	471,625	90%	3,845,887	12%
12/31/2011	4,460,613	5,277,704	817,091	85%	3,653,084	22%
12/31/2012	5,162,441	6,430,787	1,268,346	80%	3,859,982	33%
12/31/2013	6,052,870	6,757,931	705,061	90%	3,987,553	18%
12/31/2014	6,469,449	8,193,622	1,724,173	79%	3,992,085	43%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Deschutes Public Library District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$1,724,173	\$705,061
Allocated pooled OPSRP UAL	456,382	281,944
Side account	0	0
Net unfunded pension actuarial accrued liability	2,180,555	987,005
Combined valuation payroll	3,992,085	3,987,553
Net pension UAL as a percentage of payroll	55%	25%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$31,731	\$55,192

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### ***Tier 1/Tier 2***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$302,569	\$260,921
Tier 1/Tier 2 valuation payroll	2,276,255	2,342,448
Tier 1/Tier 2 pension normal cost rate	13.29%	11.14%
Tier 1/ Tier 2 Actuarial accrued liability	\$8,193,622	\$6,757,931
Actuarial asset value	6,469,449	6,052,870
Tier 1/Tier 2 Unfunded actuarial accrued liability	1,724,173	705,061
Tier 1/ Tier 2 Funded status	79%	90%
Combined valuation payroll	\$3,992,085	\$3,987,553
Tier 1/Tier 2 UAL as a percentage of payroll	43%	18%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	1.59%	0.74%
Tier 1/Tier 2 active members <sup>1</sup>	44	48
Tier 1/Tier 2 dormant members	19	20
Tier 1/Tier 2 retirees and beneficiaries	22	18

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### **Retiree Healthcare**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	3,992,085	3,987,553
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$802,593	\$788,369
2. Employer reserves	4,636,755	4,342,891
3. Benefits in force reserve	1,030,101	921,609
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$6,469,449</b>	<b>\$6,052,870</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$6,052,870
2. Regular employer contributions	194,235
3. Benefit payments and expense	(170,129)
4. Adjustments <sup>1</sup>	(54,054)
5. Interest credited	446,527
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$6,469,449</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	79,341	64,592
Tier 2 Police & Fire	0	0
Tier 2 General Service	223,228	196,329
<b>Total</b>	<b>\$302,569</b>	<b>\$260,921</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$253,616	\$302,569	\$48,953

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	1,311,906	1,109,400
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	4,398,001	3,713,449
▪ <b>Total Active Members</b>	<b>\$5,709,907</b>	<b>\$4,822,849</b>
Dormant Members	485,344	449,481
Retired Members and Beneficiaries	1,998,371	1,485,601
<b>Total Actuarial Accrued Liability</b>	<b>\$8,193,622</b>	<b>\$6,757,931</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$7,241,264	\$8,193,622	\$952,358

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$8,193,622	\$6,757,931
2. Actuarial value of assets	6,469,449	6,052,870
3. Unfunded accrued liability (1. – 2.)	1,724,173	705,061
4. Funded percentage (2. ÷ 1.)	79%	90%
5. Combined valuation payroll	\$3,992,085	\$3,987,553
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	43%	18%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$705,061	\$51,032	\$52,537	\$706,566	\$52,926
December 31, 2014	N/A	N/A	N/A	\$1,017,607	\$73,633
<b>Total</b>				<b>\$1,724,173</b>	<b>\$126,559</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$6,757,931
b. Normal cost at December 31, 2013	260,921
c. Benefit payments during 2014	(168,819)
d. Interest at 7.75% to December 31, 2014	527,309
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	7,377,342
f. Change in actuarial accrued liability due to assumption, method, and plan changes	952,358
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	8,329,700
2. Actuarial accrued liability at December 31, 2014	8,193,622
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	136,078
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	6,052,870
b. Contributions for 2014 <sup>1</sup>	194,235
c. Benefit payments and expenses during 2014	(170,129)
d. Interest at 7.75% to December 31, 2014	470,032
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	6,547,007
5. Actuarial value of assets at December 31, 2014	6,469,449
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(77,558)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$58,520</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$705,061</b>
2. Expected increase	125,274
3. Liability (gain)/loss	(136,078)
4. Asset (gain)/loss	77,558
5. Change due to changes in assumptions, methods, and plan provisions	952,358
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$1,724,173</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	79,341	532,347	14.90%	64,592	504,071	12.81%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	223,228	1,743,908	12.80%	196,329	1,838,377	10.68%
<b>Total</b>	<b>\$302,569</b>	<b>\$2,276,255</b>	<b>13.29%</b>	<b>\$260,921</b>	<b>\$2,342,448</b>	<b>11.14%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$1,724,173	\$705,061
2. Next year's Tier 1/Tier 2 UAL payment	126,559	51,032
3. Combined valuation payroll	3,992,085	3,987,553
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	3.17%	1.28%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.29%	11.14%
b. Tier 1/Tier 2 UAL rate	3.17%	1.28%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	16.61%	12.57%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	11.88%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	11.88%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	2.38%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	79%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	8.88%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.88%
7. Advisory July 1, 2017 total pension rate, before adjustment	16.61%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(1.73%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	3.17%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	1.44%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	14.88%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	13.29%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	13.29%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	14.88%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	13.29%	11.14%
b. Tier 1/Tier 2 UAL rate	1.44%	0.59%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	14.88%	11.88%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$532,347	\$0	\$532,347
Tier 2	1,743,908	0	1,743,908
Tier 1/Tier 2 valuation payroll	2,276,255	0	2,276,255
OPSRP valuation payroll	1,715,830	0	1,715,830
<b>Combined valuation payroll</b>	<b>\$3,992,085</b>	<b>\$0</b>	<b>\$3,992,085</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	12	32	49	93	13	35	49	97
Police & Fire	0	0	0	0	0	0	0	0
Total	12	32	49	93	13	35	49	97
<b>Active Members with previous service segments with the employer</b>								
General Service	3	7	N/A	10	3	7	N/A	10
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	3	7	N/A	10	3	7	N/A	10
<b>Dormant Members</b>								
General Service	3	16	5	24	4	16	3	23
Police & Fire	0	0	0	0	0	0	0	0
Total	3	16	5	24	4	16	3	23
<b>Retired Members and Beneficiaries</b>								
General Service	16	6	1	23	14	4	1	19
Police & Fire	0	0	0	0	0	0	0	0
Total	16	6	1	23	14	4	1	19
<b>Grand Total Number of Members</b>	<b>34</b>	<b>61</b>	<b>55</b>	<b>150</b>	<b>34</b>	<b>62</b>	<b>53</b>	<b>149</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44			3	1						4
45-49			5	2	2					9
50-54			7	2		1				10
55-59			4	5			1			10
60-64			2	3	1	1				7
65-69				2						2
70-74										
75+			1	1						2
<b>Total</b>	<b>0</b>	<b>0</b>	<b>22</b>	<b>16</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>44</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39	1	561	60-64	6	695
40-44	3	15	65-69	8	512
45-49	2	852	70-74	6	605
50-54	3	396	75-79	2	525
55-59	3	193	80-84		
60-64	3	294	85-89		
65-69	2	355	90-94		
70-74	1	117	95-99		
75+	1	110	100+		
<b>Total</b>	<b>19</b>	<b>310</b>	<b>Total</b>	<b>22</b>	<b>588</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Deschutes Valley Water District/2527  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Deschutes Valley Water District/2527

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Deschutes Valley Water District/2527

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Deschutes Valley Water District -- #2527**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Deschutes Valley Water District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Deschutes Valley Water District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Deschutes Valley Water District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	15.14%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	6.74%	6.74%	6.74%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>22.89%</b>	<b>15.85%</b>	<b>20.65%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>23.39%</b>	<b>16.28%</b>	<b>21.08%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 77%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$6,744,874	\$9,050,801	\$2,305,927	75%	\$1,719,655	134%
12/31/2010	7,454,286	9,509,643	2,055,357	78%	1,701,768	121%
12/31/2011	7,556,537	10,044,617	2,488,080	75%	1,753,293	142%
12/31/2012	8,072,355	9,748,713	1,676,358	83%	1,729,841	97%
12/31/2013	9,062,256	10,335,094	1,272,838	88%	1,771,241	72%
12/31/2014	9,356,834	12,194,300	2,837,466	77%	1,697,650	167%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Deschutes Valley Water District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$2,837,466	\$1,272,838
Allocated pooled OPSRP UAL	194,078	125,238
Side account	0	0
Net unfunded pension actuarial accrued liability	3,031,544	1,398,076
Combined valuation payroll	1,697,650	1,771,241
Net pension UAL as a percentage of payroll	179%	79%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$13,494	\$24,516

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$200,724	\$182,148
Tier 1/Tier 2 valuation payroll	1,325,497	1,361,039
Tier 1/Tier 2 pension normal cost rate	15.14%	13.38%
Tier 1/ Tier 2 Actuarial accrued liability	\$12,194,300	\$10,335,094
Actuarial asset value	9,356,834	9,062,256
Tier 1/Tier 2 Unfunded actuarial accrued liability	2,837,466	1,272,838
Tier 1/ Tier 2 Funded status	77%	88%
Combined valuation payroll	\$1,697,650	\$1,771,241
Tier 1/Tier 2 UAL as a percentage of payroll	167%	72%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	6.74%	4.85%
Tier 1/Tier 2 active members <sup>1</sup>	16	17
Tier 1/Tier 2 dormant members	2	2
Tier 1/Tier 2 retirees and beneficiaries	15	13

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	1,697,650	1,771,241
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$1,864,761	\$1,992,216
2. Employer reserves	4,219,551	3,992,689
3. Benefits in force reserve	3,272,522	3,077,351
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$9,356,834</b>	<b>\$9,062,256</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$9,062,256
2. Regular employer contributions	241,788
3. Benefit payments and expense	(540,481)
4. Adjustments <sup>1</sup>	(47,685)
5. Interest credited	640,956
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$9,356,834</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	150,223	141,095
Tier 2 Police & Fire	0	0
Tier 2 General Service	50,501	41,053
<b>Total</b>	<b>\$200,724</b>	<b>\$182,148</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$172,016	\$200,724	\$28,708

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	4,823,387	4,578,117
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	963,394	764,158
▪ <b>Total Active Members</b>	<b>\$5,786,781</b>	<b>\$5,342,275</b>
Dormant Members	58,907	32,237
Retired Members and Beneficiaries	6,348,612	4,960,582
<b>Total Actuarial Accrued Liability</b>	<b>\$12,194,300</b>	<b>\$10,335,094</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$10,853,890	\$12,194,300	\$1,340,410

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$12,194,300	\$10,335,094
2. Actuarial value of assets	9,356,834	9,062,256
3. Unfunded accrued liability (1. – 2.)	2,837,466	1,272,838
4. Funded percentage (2. ÷ 1.)	77%	88%
5. Combined valuation payroll	\$1,697,650	\$1,771,241
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	167%	72%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$1,272,838	\$92,128	\$94,844	\$1,275,554	\$95,547
December 31, 2014	N/A	N/A	N/A	\$1,561,912	\$113,018
<b>Total</b>				<b>\$2,837,466</b>	<b>\$208,565</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$10,335,094
b. Normal cost at December 31, 2013	182,148
c. Benefit payments during 2014	(536,319)
d. Interest at 7.75% to December 31, 2014	787,246
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	10,768,169
f. Change in actuarial accrued liability due to assumption, method, and plan changes	1,340,410
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	12,108,579
2. Actuarial accrued liability at December 31, 2014	12,194,300
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(85,721)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	9,062,256
b. Contributions for 2014 <sup>1</sup>	241,788
c. Benefit payments and expenses during 2014	(540,481)
d. Interest at 7.75% to December 31, 2014	690,750
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	9,454,313
5. Actuarial value of assets at December 31, 2014	9,356,834
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(97,479)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$183,200)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$1,272,838</b>
2. Expected increase	41,018
3. Liability (gain)/loss	85,721
4. Asset (gain)/loss	97,479
5. Change due to changes in assumptions, methods, and plan provisions	1,340,410
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$2,837,466</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	150,223	878,957	17.09%	141,095	929,442	15.18%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	50,501	446,540	11.31%	41,053	431,597	9.51%
<b>Total</b>	<b>\$200,724</b>	<b>\$1,325,497</b>	<b>15.14%</b>	<b>\$182,148</b>	<b>\$1,361,039</b>	<b>13.38%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$2,837,466	\$1,272,838
2. Next year's Tier 1/Tier 2 UAL payment	208,565	92,128
3. Combined valuation payroll	1,697,650	1,771,241
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	12.29%	5.20%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.14%	13.38%
b. Tier 1/Tier 2 UAL rate	12.29%	5.20%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	27.58%	18.73%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	18.23%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	18.23%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	3.65%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.65%
c. Funded percentage	77%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.65%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	14.58%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	21.88%
7. Advisory July 1, 2017 total pension rate, before adjustment	27.58%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(5.70%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	12.29%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	6.59%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	21.88%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.14%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	15.14%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	21.88%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.14%	13.38%
b. Tier 1/Tier 2 UAL rate	6.59%	4.70%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	21.88%	18.23%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$878,957	\$0	\$878,957
Tier 2	446,540	0	446,540
Tier 1/Tier 2 valuation payroll	1,325,497	0	1,325,497
OPSRP valuation payroll	372,153	0	372,153
<b>Combined valuation payroll</b>	<b>\$1,697,650</b>	<b>\$0</b>	<b>\$1,697,650</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	10	6	5	21	11	6	6	23
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>10</b>	<b>6</b>	<b>5</b>	<b>21</b>	<b>11</b>	<b>6</b>	<b>6</b>	<b>23</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	0	0	N/A	0	0	0	N/A	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>N/A</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>N/A</b>	<b>0</b>
<b>Dormant Members</b>								
General Service	1	1	1	3	1	1	0	2
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>3</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>2</b>
<b>Retired Members and Beneficiaries</b>								
General Service	15	0	0	15	13	0	0	13
Police & Fire	0	0	0	0	0	0	0	0
<b>Total</b>	<b>15</b>	<b>0</b>	<b>0</b>	<b>15</b>	<b>13</b>	<b>0</b>	<b>0</b>	<b>13</b>
<b>Grand Total Number of Members</b>	<b>26</b>	<b>7</b>	<b>6</b>	<b>39</b>	<b>25</b>	<b>7</b>	<b>6</b>	<b>38</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39				1						1
40-44			1	1	2					4
45-49			1	1						2
50-54			2			1	1			4
55-59						2				2
60-64				1			1	1		3
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>4</b>	<b>4</b>	<b>2</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>16</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	3	1,915
35-39			60-64	3	3,596
40-44			65-69	5	1,806
45-49			70-74	2	3,103
50-54			75-79	1	3,943
55-59	1	300	80-84	1	2,573
60-64	1	80	85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>2</b>	<b>190</b>	<b>Total</b>	<b>15</b>	<b>2,552</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Douglas County Fire District #2/2729  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Douglas County Fire District #2/2729

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Douglas County Fire District #2/2729

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Douglas County Fire District #2 -- #2729**

November 2015

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# Executive Summary

Milliman has prepared this report for Douglas County Fire District #2 to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Douglas County Fire District #2.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Douglas County Fire District #2**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.72%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	10.77%	10.77%	10.77%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>31.50%</b>	<b>19.88%</b>	<b>24.68%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>32.00%</b>	<b>20.31%</b>	<b>25.11%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 61%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	22.09%	22.09%
Minimum 2017-2019 Rate	17.67%	13.25%
Maximum 2017-2019 Rate	26.51%	30.93%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$21,244,955	\$27,112,422	\$5,867,467	78%	\$5,578,286	105%
12/31/2010	21,669,482	30,397,731	8,728,249	71%	5,660,706	154%
12/31/2011	19,613,988	31,008,691	11,394,703	63%	5,860,669	194%
12/31/2012	21,018,049	31,222,770	10,204,721	67%	5,735,311	178%
12/31/2013	23,382,518	32,170,990	8,788,472	73%	5,954,566	148%
12/31/2014	23,722,884	39,164,166	15,441,282	61%	6,042,295	256%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Douglas County Fire District #2***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$15,441,282	\$8,788,472
Allocated pooled OPSRP UAL	690,766	421,024
Side account	0	0
Net unfunded pension actuarial accrued liability	16,132,048	9,209,496
Combined valuation payroll	6,042,295	5,954,566
Net pension UAL as a percentage of payroll	267%	155%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$48,028	\$82,418

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$506,247	\$450,506
Tier 1/Tier 2 valuation payroll	2,567,433	2,724,892
Tier 1/Tier 2 pension normal cost rate	19.72%	16.53%
Tier 1/ Tier 2 Actuarial accrued liability	\$39,164,166	\$32,170,990
Actuarial asset value	23,722,884	23,382,518
Tier 1/Tier 2 Unfunded actuarial accrued liability	15,441,282	8,788,472
Tier 1/ Tier 2 Funded status	61%	73%
Combined valuation payroll	\$6,042,295	\$5,954,566
Tier 1/Tier 2 UAL as a percentage of payroll	256%	148%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	10.77%	5.56%
Tier 1/Tier 2 active members <sup>1</sup>	28	31
Tier 1/Tier 2 dormant members	2	2
Tier 1/Tier 2 retirees and beneficiaries	43	39

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	6,042,295	5,954,566
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$2,429,731	\$2,561,473
2. Employer reserves	7,456,448	7,410,762
3. Benefits in force reserve	13,836,705	13,410,283
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$23,722,884</b>	<b>\$23,382,518</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$23,382,518
2. Regular employer contributions	561,675
3. Benefit payments and expense	(2,285,235)
4. Adjustments <sup>1</sup>	410,428
5. Interest credited	1,653,497
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$23,722,884</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$277,685	\$272,462
Tier 1 General Service	18,298	14,514
Tier 2 Police & Fire	205,869	159,795
Tier 2 General Service	4,395	3,735
<b>Total</b>	<b>\$506,247</b>	<b>\$450,506</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$411,203	\$506,247	\$95,044

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$8,924,189	\$8,044,658
▪ Tier 1 General Service	349,879	258,388
▪ Tier 2 Police & Fire	2,971,762	2,189,870
▪ Tier 2 General Service	64,693	51,346
▪ <b>Total Active Members</b>	<b>\$12,310,523</b>	<b>\$10,544,262</b>
Dormant Members	10,778	9,823
Retired Members and Beneficiaries	26,842,865	21,616,905
<b>Total Actuarial Accrued Liability</b>	<b>\$39,164,166</b>	<b>\$32,170,990</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$33,471,875	\$39,164,166	\$5,692,291

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$39,164,166	\$32,170,990
2. Actuarial value of assets	23,722,884	23,382,518
3. Unfunded accrued liability (1. – 2.)	15,441,282	8,788,472
4. Funded percentage (2. ÷ 1.)	61%	73%
5. Combined valuation payroll	\$6,042,295	\$5,954,566
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	256%	148%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$8,788,472	\$636,108	\$654,860	\$8,807,224	\$659,717
December 31, 2014	N/A	N/A	N/A	\$6,634,058	\$480,033
<b>Total</b>				<b>\$15,441,282</b>	<b>\$1,139,750</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$32,170,990
b. Normal cost at December 31, 2013	450,506
c. Benefit payments during 2014	(2,267,634)
d. Interest at 7.75% to December 31, 2014	2,422,838
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	32,776,700
f. Change in actuarial accrued liability due to assumption, method, and plan changes	5,692,291
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	38,468,991
2. Actuarial accrued liability at December 31, 2014	39,164,166
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(695,175)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	23,382,518
b. Contributions for 2014 <sup>1</sup>	561,675
c. Benefit payments and expenses during 2014	(2,285,235)
d. Interest at 7.75% to December 31, 2014	1,745,357
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	23,404,315
5. Actuarial value of assets at December 31, 2014	23,722,884
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	318,568
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$376,607)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$8,788,472</b>
2. Expected increase	583,912
3. Liability (gain)/loss	695,175
4. Asset (gain)/loss	(318,568)
5. Change due to changes in assumptions, methods, and plan provisions	5,692,291
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$15,441,282</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$277,685	\$1,294,426	21.45%	\$272,462	\$1,515,144	17.98%
Tier 1 General Service	18,298	156,584	11.69%	14,514	146,466	9.91%
Tier 2 Police & Fire	205,869	1,078,463	19.09%	159,795	1,024,893	15.59%
Tier 2 General Service	4,395	37,960	11.58%	3,735	38,389	9.73%
<b>Total</b>	<b>\$506,247</b>	<b>\$2,567,433</b>	<b>19.72%</b>	<b>\$450,506</b>	<b>\$2,724,892</b>	<b>16.53%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$15,441,282	\$8,788,472
2. Next year's Tier 1/Tier 2 UAL payment	1,139,750	636,108
3. Combined valuation payroll	6,042,295	5,954,566
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	18.86%	10.68%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.72%	16.53%
b. Tier 1/Tier 2 UAL rate	18.86%	10.68%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	38.73%	27.36%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	22.09%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	22.09%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	4.42%
b. Preliminary size of rate collar (maximum of 3% or a.)	4.42%
c. Funded percentage	61%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	8.40%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	13.69%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	30.49%
7. Advisory July 1, 2017 total pension rate, before adjustment	38.73%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(8.24%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	18.86%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	10.62%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	30.49%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.72%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.72%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	30.49%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.72%	16.53%
b. Tier 1/Tier 2 UAL rate	10.62%	5.41%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	30.49%	22.09%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$156,584	\$1,294,426	\$1,451,010
Tier 2	37,960	1,078,463	1,116,423
Tier 1/Tier 2 valuation payroll	194,544	2,372,889	2,567,433
OPSRP valuation payroll	1,546,153	1,928,709	3,474,862
<b>Combined valuation payroll</b>	<b>\$1,740,697</b>	<b>\$4,301,598</b>	<b>\$6,042,295</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	2	1	31	34	2	1	35	38
Police & Fire	13	12	22	47	16	12	20	48
Total	15	13	53	81	18	13	55	86
<b>Active Members with previous service segments with the employer</b>								
General Service	0	2	N/A	2	1	2	N/A	3
Police & Fire	4	3	N/A	7	3	3	N/A	6
Total	4	5	N/A	9	4	5	N/A	9
<b>Dormant Members</b>								
General Service	0	1	4	5	0	1	2	3
Police & Fire	1	0	0	1	1	0	0	1
Total	1	1	4	6	1	1	2	4
<b>Retired Members and Beneficiaries</b>								
General Service	1	1	1	3	1	1	1	3
Police & Fire	41	0	0	41	37	0	0	37
Total	42	1	1	44	38	1	1	40
<b>Grand Total Number of Members</b>	<b>62</b>	<b>20</b>	<b>58</b>	<b>140</b>	<b>61</b>	<b>20</b>	<b>58</b>	<b>139</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39			3	2						5
40-44			1	1						2
45-49			1	4	3	1				9
50-54			1	2	5	1				9
55-59		1			1					2
60-64					1					1
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>1</b>	<b>6</b>	<b>9</b>	<b>10</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>28</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	2	3,936
30-34			55-59	12	4,178
35-39			60-64	11	4,576
40-44			65-69	6	2,730
45-49	1	262	70-74	5	2,980
50-54			75-79	7	2,245
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74	1	69	95-99		
75+			100+		
<b>Total</b>	<b>2</b>	<b>166</b>	<b>Total</b>	<b>43</b>	<b>3,612</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Douglas County/2003  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Douglas County/2003

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Douglas County/2003

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Douglas County -- #2003**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Douglas County to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Douglas County.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Douglas County***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.76%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	10.65%	10.65%	10.65%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>31.42%</b>	<b>19.76%</b>	<b>24.56%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>31.92%</b>	<b>20.19%</b>	<b>24.99%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 77%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	25.34%	25.34%
Minimum 2017-2019 Rate	20.27%	15.20%
Maximum 2017-2019 Rate	30.41%	35.48%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$226,064,086	\$295,167,317	\$69,103,231	77%	\$30,664,936	225%
12/31/2010	237,499,259	305,065,495	67,566,236	78%	31,655,167	213%
12/31/2011	228,167,624	308,521,151	80,353,527	74%	29,880,985	269%
12/31/2012	248,078,897	298,085,583	50,006,686	83%	30,384,722	165%
12/31/2013	270,412,262	306,548,858	36,136,596	88%	30,015,440	120%
12/31/2014	272,545,357	352,700,431	80,155,074	77%	24,683,050	325%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Douglas County***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$80,155,074	\$36,136,596
Allocated pooled OPSRP UAL	2,821,810	2,122,274
Side account	0	0
Net unfunded pension actuarial accrued liability	82,976,884	38,258,870
Combined valuation payroll	24,683,050	30,015,440
Net pension UAL as a percentage of payroll	336%	127%
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$196,195	\$415,446

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$2,682,252	\$2,789,326
Tier 1/Tier 2 valuation payroll	13,576,339	16,920,750
Tier 1/Tier 2 pension normal cost rate	19.76%	16.48%
Tier 1/ Tier 2 Actuarial accrued liability	\$352,700,431	\$306,548,858
Actuarial asset value	272,545,357	270,412,262
Tier 1/Tier 2 Unfunded actuarial accrued liability	80,155,074	36,136,596
Tier 1/ Tier 2 Funded status	77%	88%
Combined valuation payroll	\$24,683,050	\$30,015,440
Tier 1/Tier 2 UAL as a percentage of payroll	325%	120%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	10.65%	8.86%
Tier 1/Tier 2 active members <sup>1</sup>	258	328
Tier 1/Tier 2 dormant members	246	231
Tier 1/Tier 2 retirees and beneficiaries	1,133	1,105

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	24,683,050	30,015,440
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$36,579,797	\$37,867,965
2. Employer reserves	110,198,379	103,976,957
3. Benefits in force reserve	125,767,181	128,567,341
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$272,545,357</b>	<b>\$270,412,262</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$270,412,262
2. Regular employer contributions	5,002,087
3. Benefit payments and expense	(20,771,386)
4. Adjustments <sup>1</sup>	(924,133)
5. Interest credited	18,826,526
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$272,545,357</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$424,299	\$391,011
Tier 1 General Service	1,346,937	1,432,534
Tier 2 Police & Fire	371,436	360,125
Tier 2 General Service	539,580	605,656
<b>Total</b>	<b>\$2,682,252</b>	<b>\$2,789,326</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$2,263,816	\$2,682,252	\$418,436

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$14,194,492	\$11,967,921
▪ Tier 1 General Service	48,389,897	48,050,902
▪ Tier 2 Police & Fire	6,789,137	6,360,623
▪ Tier 2 General Service	13,247,841	12,397,270
▪ <b>Total Active Members</b>	<b>\$82,621,367</b>	<b>\$78,776,716</b>
Dormant Members	26,093,849	20,526,107
Retired Members and Beneficiaries	243,985,215	207,246,035
<b>Total Actuarial Accrued Liability</b>	<b>\$352,700,431</b>	<b>\$306,548,858</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$311,260,352	\$352,700,431	\$41,440,079

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$352,700,431	\$306,548,858
2. Actuarial value of assets	272,545,357	270,412,262
3. Unfunded accrued liability (1. – 2.)	80,155,074	36,136,596
4. Funded percentage (2. ÷ 1.)	77%	88%
5. Combined valuation payroll	\$24,683,050	\$30,015,440
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	325%	120%

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$36,136,596	\$2,615,561	\$2,692,667	\$36,213,702	\$2,712,637
December 31, 2014	N/A	N/A	N/A	\$43,941,372	\$3,179,549
<b>Total</b>				<b>\$80,155,074</b>	<b>\$5,892,186</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$306,548,858
b. Normal cost at December 31, 2013	2,789,326
c. Benefit payments during 2014	(20,611,406)
d. Interest at 7.75% to December 31, 2014	23,066,931
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	311,793,709
f. Change in actuarial accrued liability due to assumption, method, and plan changes	41,440,079
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	353,233,788
2. Actuarial accrued liability at December 31, 2014	352,700,431
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	533,357
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	270,412,262
b. Contributions for 2014 <sup>1</sup>	5,002,087
c. Benefit payments and expenses during 2014	(20,771,386)
d. Interest at 7.75% to December 31, 2014	20,345,890
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	274,988,853
5. Actuarial value of assets at December 31, 2014	272,545,357
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(2,443,497)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$1,910,140)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$36,136,596</b>
2. Expected increase	668,259
3. Liability (gain)/loss	(533,357)
4. Asset (gain)/loss	2,443,497
5. Change due to changes in assumptions, methods, and plan provisions	41,440,079
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$80,155,074</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$424,299	\$1,867,123	22.72%	\$391,011	\$2,125,222	18.40%
Tier 1 General Service	1,346,937	5,734,488	23.49%	1,432,534	7,185,695	19.94%
Tier 2 Police & Fire	371,436	1,878,388	19.77%	360,125	2,201,499	16.36%
Tier 2 General Service	539,580	4,096,340	13.17%	605,656	5,408,334	11.20%
<b>Total</b>	<b>\$2,682,252</b>	<b>\$13,576,339</b>	<b>19.76%</b>	<b>\$2,789,326</b>	<b>\$16,920,750</b>	<b>16.48%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$80,155,074	\$36,136,596
2. Next year's Tier 1/Tier 2 UAL payment	5,892,186	2,615,561
3. Combined valuation payroll	24,683,050	30,015,440
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	23.87%	8.71%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.76%	16.48%
b. Tier 1/Tier 2 UAL rate	23.87%	8.71%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	43.78%	25.34%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	25.34%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	25.34%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	5.07%
b. Preliminary size of rate collar (maximum of 3% or a.)	5.07%
c. Funded percentage	77%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	5.07%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	20.27%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	30.41%
7. Advisory July 1, 2017 total pension rate, before adjustment	43.78%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(13.37%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	23.87%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	10.50%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	30.41%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.76%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.76%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	30.41%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.76%	16.48%
b. Tier 1/Tier 2 UAL rate	10.50%	8.71%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	30.41%	25.34%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$5,734,488	\$1,867,123	\$7,601,611
Tier 2	4,096,340	1,878,388	5,974,728
Tier 1/Tier 2 valuation payroll	9,830,828	3,745,511	13,576,339
OPSRP valuation payroll	8,098,956	3,007,755	11,106,711
<b>Combined valuation payroll</b>	<b>\$17,929,784</b>	<b>\$6,753,266</b>	<b>\$24,683,050</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	116	93	227	436	146	124	302	572
Police & Fire	24	25	51	100	28	30	46	104
Total	140	118	278	536	174	154	348	676
<b>Active Members with previous service segments with the employer</b>								
General Service	113	94	N/A	207	113	88	N/A	201
Police & Fire	17	19	N/A	36	16	19	N/A	35
Total	130	113	N/A	243	129	107	N/A	236
<b>Dormant Members</b>								
General Service	113	111	66	290	113	96	41	250
Police & Fire	11	11	4	26	13	9	4	26
Total	124	122	70	316	126	105	45	276
<b>Retired Members and Beneficiaries</b>								
General Service	909	58	16	983	897	49	8	954
Police & Fire	157	9	1	167	152	7	1	160
Total	1,066	67	17	1,150	1,049	56	9	1,114
<b>Grand Total Number of Members</b>	<b>1,460</b>	<b>420</b>	<b>365</b>	<b>2,245</b>	<b>1,478</b>	<b>422</b>	<b>402</b>	<b>2,302</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			2							2
35-39			14	3						17
40-44			8	11	3					22
45-49			13	17	12	4	1			47
50-54		1	10	9	7	8				35
55-59			13	13	17	12	5	4		64
60-64			12	6	20	12	3	3		56
65-69		1	3	3	2		1		1	11
70-74			1	1	1					3
75+					1					1
<b>Total</b>	<b>0</b>	<b>2</b>	<b>76</b>	<b>63</b>	<b>63</b>	<b>36</b>	<b>10</b>	<b>7</b>	<b>1</b>	<b>258</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	3	1,766
20-24			45-49	3	688
25-29			50-54	13	1,008
30-34	2	696	55-59	66	2,051
35-39	8	184	60-64	207	1,772
40-44	20	784	65-69	255	1,663
45-49	28	1,349	70-74	216	1,343
50-54	49	869	75-79	160	1,303
55-59	54	921	80-84	96	1,197
60-64	51	1,037	85-89	61	819
65-69	17	2,361	90-94	40	613
70-74	7	339	95-99	11	305
75+	10	528	100+	2	635
<b>Total</b>	<b>246</b>	<b>1,014</b>	<b>Total</b>	<b>1,133</b>	<b>1,447</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Douglas Soil & Water Conservation District/2743  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Douglas Soil & Water Conservation District/2743

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Douglas Soil & Water Conservation District/2743

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Douglas Soil & Water Conservation District -- #2743**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Douglas Soil & Water Conservation District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Douglas Soil & Water Conservation District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Douglas Soil & Water Conservation District***

	Payroll		
	Tier 1/Tier 2	OPSRP General Service	OPSRP Police & Fire
<b>Pension</b>			
Normal cost rate	24.41%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(10.64%)	(10.64%)	(10.64%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>14.78%</b>	<b>0.00%</b>	<b>3.27%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>15.28%</b>	<b>0.43%</b>	<b>3.70%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 150%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	8.03%	8.03%
Minimum 2017-2019 Rate	5.03%	2.03%
Maximum 2017-2019 Rate	11.03%	14.03%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$386,599	\$391,303	\$4,704	99%	\$210,437	2%
12/31/2010	453,715	393,860	(59,855)	115%	189,449	(32%)
12/31/2011	486,244	424,745	(61,499)	114%	242,761	(25%)
12/31/2012	577,655	353,317	(224,338)	163%	225,262	(100%)
12/31/2013	646,570	408,777	(237,793)	158%	208,958	(114%)
12/31/2014	689,577	461,101	(228,476)	150%	158,904	(144%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Douglas Soil & Water Conservation District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$228,476)	(\$237,793)
Allocated pooled OPSRP UAL	18,166	14,775
Side account	0	0
Net unfunded pension actuarial accrued liability	(210,310)	(223,018)
Combined valuation payroll	158,904	208,958
Net pension UAL as a percentage of payroll	(132%)	(107%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,263	\$2,892

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$13,530	\$8,837
Tier 1/Tier 2 valuation payroll	55,422	54,820
Tier 1/Tier 2 pension normal cost rate	24.41%	16.12%
Tier 1/ Tier 2 Actuarial accrued liability	\$461,101	\$408,777
Actuarial asset value	689,577	646,570
Tier 1/Tier 2 Unfunded actuarial accrued liability	(228,476)	(237,793)
Tier 1/ Tier 2 Funded status	150%	158%
Combined valuation payroll	\$158,904	\$208,958
Tier 1/Tier 2 UAL as a percentage of payroll	(144%)	(114%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(10.64%)	(8.09%)
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	5	4
Tier 1/Tier 2 retirees and beneficiaries	2	1

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	158,904	208,958
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$198,465	\$186,109
2. Employer reserves	449,828	417,784
3. Benefits in force reserve	41,284	42,678
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$689,577</b>	<b>\$646,570</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$646,570
2. Regular employer contributions	3,108
3. Benefit payments and expense	(6,818)
4. Adjustments <sup>1</sup>	636
5. Interest credited	46,081
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$689,577</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	13,530	8,837
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$13,530</b>	<b>\$8,837</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$11,720	\$13,530	\$1,810

# Tier 1/Tier 2 Valuation Results

## Liabilities

### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### *Summary of Actuarial Accrued Liability by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	262,035	236,186
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	11,701	12,994
▪ <b>Total Active Members</b>	<b>\$273,736</b>	<b>\$249,180</b>
Dormant Members	107,275	90,803
Retired Members and Beneficiaries	80,090	68,794
<b>Total Actuarial Accrued Liability</b>	<b>\$461,101</b>	<b>\$408,777</b>

### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$427,393	\$461,101	\$33,708

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$461,101	\$408,777
2. Actuarial value of assets	689,577	646,570
3. Unfunded accrued liability (1. – 2.)	(228,476)	(237,793)
4. Funded percentage (2. ÷ 1.)	150%	158%
5. Combined valuation payroll	\$158,904	\$208,958
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(144%)	(114%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$237,793)	(\$17,211)	(\$17,719)	(\$238,301)	(\$17,850)
December 31, 2014	N/A	N/A	N/A	\$9,825	\$711
<b>Total</b>				<b>(\$228,476)</b>	<b>(\$17,139)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$408,777
b. Normal cost at December 31, 2013	8,837
c. Benefit payments during 2014	(6,766)
d. Interest at 7.75% to December 31, 2014	31,760
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	442,608
f. Change in actuarial accrued liability due to assumption, method, and plan changes	33,708
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	476,316
2. Actuarial accrued liability at December 31, 2014	461,101
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	15,215
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	646,570
b. Contributions for 2014 <sup>1</sup>	3,108
c. Benefit payments and expenses during 2014	(6,818)
d. Interest at 7.75% to December 31, 2014	49,965
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	692,826
5. Actuarial value of assets at December 31, 2014	689,577
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(3,249)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$11,966</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$237,793)</b>
2. Expected increase	(12,425)
3. Liability (gain)/loss	(15,215)
4. Asset (gain)/loss	3,249
5. Change due to changes in assumptions, methods, and plan provisions	33,708
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$228,476)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	13,530	55,422	24.41%	8,837	54,820	16.12%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$13,530</b>	<b>\$55,422</b>	<b>24.41%</b>	<b>\$8,837</b>	<b>\$54,820</b>	<b>16.12%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$228,476)	(\$237,793)
2. Next year's Tier 1/Tier 2 UAL payment	(17,139)	(17,211)
3. Combined valuation payroll	158,904	208,958
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(10.79%)	(8.24%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	24.41%	16.12%
b. Tier 1/Tier 2 UAL rate	(10.79%)	(8.24%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	13.77%	8.03%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	8.03%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	8.03%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.61%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	150%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	6.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	2.03%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	14.03%
7. Advisory July 1, 2017 total pension rate, before adjustment	13.77%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	0.00%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(10.79%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(10.79%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	13.77%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	24.41%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	24.41%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	13.77%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	24.41%	16.12%
b. Tier 1/Tier 2 UAL rate	(10.79%)	(8.24%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	13.77%	8.03%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$55,422	\$0	\$55,422
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	55,422	0	55,422
OPSRP valuation payroll	103,482	0	103,482
<b>Combined valuation payroll</b>	<b>\$158,904</b>	<b>\$0</b>	<b>\$158,904</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	0	3	4	1	0	4	5
Police & Fire	0	0	0	0	0	0	0	0
Total	1	0	3	4	1	0	4	5
<b>Active Members with previous service segments with the employer</b>								
General Service	3	1	N/A	4	3	1	N/A	4
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	3	1	N/A	4	3	1	N/A	4
<b>Dormant Members</b>								
General Service	2	3	1	6	1	3	0	4
Police & Fire	0	0	0	0	0	0	0	0
Total	2	3	1	6	1	3	0	4
<b>Retired Members and Beneficiaries</b>								
General Service	1	1	0	2	0	1	0	1
Police & Fire	0	0	0	0	0	0	0	0
Total	1	1	0	2	0	1	0	1
<b>Grand Total Number of Members</b>	<b>7</b>	<b>5</b>	<b>4</b>	<b>16</b>	<b>5</b>	<b>5</b>	<b>4</b>	<b>14</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59					1					1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54	1	18
30-34			55-59		
35-39			60-64		
40-44			65-69	1	556
45-49	3	542	70-74		
50-54	1	4	75-79		
55-59			80-84		
60-64			85-89		
65-69	1	684	90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>5</b>	<b>463</b>	<b>Total</b>	<b>2</b>	<b>287</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

East Fork Irrigation District/2529  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
East Fork Irrigation District/2529

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
East Fork Irrigation District/2529

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**East Fork Irrigation District -- #2529**

**November 2015**

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# Executive Summary

Milliman has prepared this report for East Fork Irrigation District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to East Fork Irrigation District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for East Fork Irrigation District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	19.04%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(6.75%)	(6.75%)	(6.75%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>13.30%</b>	<b>2.36%</b>	<b>7.16%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>13.80%</b>	<b>2.79%</b>	<b>7.59%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 106%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	9.29%	9.29%
Minimum 2017-2019 Rate	6.29%	3.29%
Maximum 2017-2019 Rate	12.29%	15.29%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$1,189,617	\$1,242,347	\$52,730	96%	\$237,201	22%
12/31/2010	1,316,959	1,352,279	35,320	97%	243,351	15%
12/31/2011	1,369,662	1,464,619	94,957	94%	247,525	38%
12/31/2012	1,574,498	1,451,273	(123,225)	108%	253,094	(49%)
12/31/2013	1,797,235	1,558,241	(238,994)	115%	261,005	(92%)
12/31/2014	1,934,328	1,826,051	(108,277)	106%	286,685	(38%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***East Fork Irrigation District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$108,277)	(\$238,994)
Allocated pooled OPSRP UAL	32,774	18,455
Side account	0	0
Net unfunded pension actuarial accrued liability	(75,503)	(220,539)
Combined valuation payroll	286,685	261,005
Net pension UAL as a percentage of payroll	(26%)	(85%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$2,279	\$3,613

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$49,551	\$41,160
Tier 1/Tier 2 valuation payroll	260,236	261,005
Tier 1/Tier 2 pension normal cost rate	19.04%	15.77%
Tier 1/ Tier 2 Actuarial accrued liability	\$1,826,051	\$1,558,241
Actuarial asset value	1,934,328	1,797,235
Tier 1/Tier 2 Unfunded actuarial accrued liability	(108,277)	(238,994)
Tier 1/ Tier 2 Funded status	106%	115%
Combined valuation payroll	\$286,685	\$261,005
Tier 1/Tier 2 UAL as a percentage of payroll	(38%)	(92%)
Tier 1/Tier 2 UAL rate	(6.75%)	(6.48%)
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	6	6
Tier 1/Tier 2 dormant members	2	2
Tier 1/Tier 2 retirees and beneficiaries	4	4

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	286,685	261,005
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$637,757	\$594,664
2. Employer reserves	1,210,277	1,107,599
3. Benefits in force reserve	86,294	94,972
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$1,934,328</b>	<b>\$1,797,235</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$1,797,235
2. Regular employer contributions	20,881
3. Benefit payments and expense	(14,252)
4. Adjustments <sup>1</sup>	(1,618)
5. Interest credited	132,082
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$1,934,328</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	28,080	23,575
Tier 2 Police & Fire	0	0
Tier 2 General Service	21,471	17,585
<b>Total</b>	<b>\$49,551</b>	<b>\$41,160</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$42,265	\$49,551	\$7,286

# Tier 1/Tier 2 Valuation Results

## Liabilities

### **Actuarial Accrued Liability**

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### *Summary of Actuarial Accrued Liability by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	988,978	841,656
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	410,208	340,393
▪ <b>Total Active Members</b>	<b>\$1,399,186</b>	<b>\$1,182,049</b>
Dormant Members	259,456	223,101
Retired Members and Beneficiaries	167,409	153,091
<b>Total Actuarial Accrued Liability</b>	<b>\$1,826,051</b>	<b>\$1,558,241</b>

### **Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes**

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$1,659,221	\$1,826,051	\$166,830

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$1,826,051	\$1,558,241
2. Actuarial value of assets	1,934,328	1,797,235
3. Unfunded accrued liability (1. – 2.)	(108,277)	(238,994)
4. Funded percentage (2. ÷ 1.)	106%	115%
5. Combined valuation payroll	\$286,685	\$261,005
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(38%)	(92%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$238,994)	(\$17,298)	(\$17,808)	(\$239,504)	(\$17,940)
December 31, 2014	N/A	N/A	N/A	\$131,227	\$9,495
<b>Total</b>				<b>(\$108,277)</b>	<b>(\$8,445)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$1,558,241
b. Normal cost at December 31, 2013	41,160
c. Benefit payments during 2014	(14,142)
d. Interest at 7.75% to December 31, 2014	121,811
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	1,707,070
f. Change in actuarial accrued liability due to assumption, method, and plan changes	166,830
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	1,873,900
2. Actuarial accrued liability at December 31, 2014	1,826,051
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	47,849
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	1,797,235
b. Contributions for 2014 <sup>1</sup>	20,881
c. Benefit payments and expenses during 2014	(14,252)
d. Interest at 7.75% to December 31, 2014	139,543
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	1,943,406
5. Actuarial value of assets at December 31, 2014	1,934,328
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(9,078)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$38,771</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$238,994)</b>
2. Expected increase	2,658
3. Liability (gain)/loss	(47,849)
4. Asset (gain)/loss	9,078
5. Change due to changes in assumptions, methods, and plan provisions	166,830
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$108,277)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	28,080	118,068	23.78%	23,575	116,621	20.22%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	21,471	142,168	15.10%	17,585	144,384	12.18%
<b>Total</b>	<b>\$49,551</b>	<b>\$260,236</b>	<b>19.04%</b>	<b>\$41,160</b>	<b>\$261,005</b>	<b>15.77%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$108,277)	(\$238,994)
2. Next year's Tier 1/Tier 2 UAL payment	(8,445)	(17,298)
3. Combined valuation payroll	286,685	261,005
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(2.95%)	(6.63%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.04%	15.77%
b. Tier 1/Tier 2 UAL rate	(2.95%)	(6.63%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	16.24%	9.29%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	9.29%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	9.29%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.86%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	106%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	3.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	6.29%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	12.29%
7. Advisory July 1, 2017 total pension rate, before adjustment	16.24%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(3.95%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(2.95%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(6.90%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	12.29%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	19.04%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	19.04%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	12.29%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	19.04%	15.77%
b. Tier 1/Tier 2 UAL rate	(6.90%)	(6.63%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	12.29%	9.29%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$118,068	\$0	\$118,068
Tier 2	142,168	0	142,168
Tier 1/Tier 2 valuation payroll	260,236	0	260,236
OPSRP valuation payroll	26,449	0	26,449
<b>Combined valuation payroll</b>	<b>\$286,685</b>	<b>\$0</b>	<b>\$286,685</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	2	4	2	8	2	4	0	6
Police & Fire	0	0	0	0	0	0	0	0
Total	2	4	2	8	2	4	0	6
<b>Active Members with previous service segments with the employer</b>								
General Service	2	0	N/A	2	2	0	N/A	2
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	2	0	N/A	2	2	0	N/A	2
<b>Dormant Members</b>								
General Service	2	0	0	2	2	0	0	2
Police & Fire	0	0	0	0	0	0	0	0
Total	2	0	0	2	2	0	0	2
<b>Retired Members and Beneficiaries</b>								
General Service	4	0	0	4	4	0	0	4
Police & Fire	0	0	0	0	0	0	0	0
Total	4	0	0	4	4	0	0	4
<b>Grand Total Number of Members</b>	<b>10</b>	<b>4</b>	<b>2</b>	<b>16</b>	<b>10</b>	<b>4</b>	<b>0</b>	<b>14</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54				1						1
55-59					1					1
60-64				2			1			3
65-69			1							1
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>3</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>6</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64		
40-44			65-69		
45-49			70-74		
50-54	1	1,991	75-79	1	77
55-59			80-84	3	628
60-64	1	322	85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>2</b>	<b>1,157</b>	<b>Total</b>	<b>4</b>	<b>491</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Estacada Cemetery District/2618  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Estacada Cemetery District/2618

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Estacada Cemetery District/2618

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Estacada Cemetery District -- #2618**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Estacada Cemetery District to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Estacada Cemetery District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Estacada Cemetery District**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	21.36%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(15.86%)	(15.86%)	(15.86%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>6.51%</b>	<b>0.00%</b>	<b>0.00%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>7.01%</b>	<b>0.43%</b>	<b>0.43%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 390%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$205,540	\$51,404	(\$154,136)	400%	\$45,227	(341%)
12/31/2010	229,923	58,666	(171,257)	392%	48,044	(356%)
12/31/2011	235,178	60,314	(174,864)	390%	54,019	(324%)
12/31/2012	268,608	62,221	(206,387)	432%	51,551	(400%)
12/31/2013	309,375	71,677	(237,698)	432%	52,902	(449%)
12/31/2014	329,492	84,441	(245,051)	390%	51,430	(476%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Estacada Cemetery District***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$245,051)	(\$237,698)
Allocated pooled OPSRP UAL	5,880	3,740
Side account	0	0
Net unfunded pension actuarial accrued liability	(239,171)	(233,958)
Combined valuation payroll	51,430	52,902
Net pension UAL as a percentage of payroll	(465%)	(442%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$409	\$732

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$1,340	\$1,044
Tier 1/Tier 2 valuation payroll	8,451	7,806
Tier 1/Tier 2 pension normal cost rate	21.36%	18.84%
Tier 1/ Tier 2 Actuarial accrued liability	\$84,441	\$71,677
Actuarial asset value	329,492	309,375
Tier 1/Tier 2 Unfunded actuarial accrued liability	(245,051)	(237,698)
Tier 1/ Tier 2 Funded status	390%	432%
Combined valuation payroll	\$51,430	\$52,902
Tier 1/Tier 2 UAL as a percentage of payroll	(476%)	(449%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(15.86%)	(13.37%)
Tier 1/Tier 2 active members <sup>1</sup>	0	0
Tier 1/Tier 2 dormant members	1	1
Tier 1/Tier 2 retirees and beneficiaries	0	0

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

## Side Account Information

### Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	51,430	52,902
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$33,020	\$30,952
2. Employer reserves	296,472	278,423
3. Benefits in force reserve	0	0
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$329,492</b>	<b>\$309,375</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$309,375
2. Regular employer contributions	(2,002)
3. Benefit payments and expense	0
4. Adjustments <sup>1</sup>	(26)
5. Interest credited	22,145
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$329,492</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	1,340	1,044
Tier 2 Police & Fire	0	0
Tier 2 General Service	0	0
<b>Total</b>	<b>\$1,340</b>	<b>\$1,044</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$1,141	\$1,340	\$199

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	20,121	16,768
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$20,121</b>	<b>\$16,768</b>
Dormant Members	64,320	54,909
Retired Members and Beneficiaries	0	0
<b>Total Actuarial Accrued Liability</b>	<b>\$84,441</b>	<b>\$71,677</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$77,032	\$84,441	\$7,409

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$84,441	\$71,677
2. Actuarial value of assets	329,492	309,375
3. Unfunded accrued liability (1. – 2.)	(245,051)	(237,698)
4. Funded percentage (2. ÷ 1.)	390%	432%
5. Combined valuation payroll	\$51,430	\$52,902
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(476%)	(449%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$237,698)	(\$17,205)	(\$17,712)	(\$238,205)	(\$17,843)
December 31, 2014	N/A	N/A	N/A	(\$6,846)	(\$495)
<b>Total</b>				<b>(\$245,051)</b>	<b>(\$18,338)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$71,677
b. Normal cost at December 31, 2013	1,044
c. Benefit payments during 2014	0
d. Interest at 7.75% to December 31, 2014	5,595
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	78,316
f. Change in actuarial accrued liability due to assumption, method, and plan changes	7,409
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	85,725
2. Actuarial accrued liability at December 31, 2014	84,441
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	1,284
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	309,375
b. Contributions for 2014 <sup>1</sup>	(2,002)
c. Benefit payments and expenses during 2014	0
d. Interest at 7.75% to December 31, 2014	23,899
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	331,272
5. Actuarial value of assets at December 31, 2014	329,492
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(1,780)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$496)</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$237,698)</b>
2. Expected increase	(15,258)
3. Liability (gain)/loss	(1,284)
4. Asset (gain)/loss	1,780
5. Change due to changes in assumptions, methods, and plan provisions	7,409
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$245,051)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	1,340	8,451	15.86%	1,044	7,806	13.37%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$1,340</b>	<b>\$8,451</b>	<b>15.86%</b>	<b>\$1,044</b>	<b>\$7,806</b>	<b>13.37%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$245,051)	(\$237,698)
2. Next year's Tier 1/Tier 2 UAL payment	(18,338)	(17,205)
3. Combined valuation payroll	51,430	52,902
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(35.66%)	(32.52%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	15.86%	13.37%
b. Tier 1/Tier 2 UAL rate	(35.66%)	(32.52%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	(19.65%)	(19.00%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	390%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	6.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	0.00%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.47%
7. Advisory July 1, 2017 total pension rate, before adjustment	(19.65%)
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	19.65%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(35.66%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(16.01%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	0.00%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	5.50%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	15.86%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	21.36%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	5.50%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	21.36%	18.84%
b. Tier 1/Tier 2 UAL rate	(16.01%)	(13.52%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate	5.50%	5.47%
<i>(a. + b. + c., minimum of 5.50%)</i>		

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$8,451	\$0	\$8,451
Tier 2	0	0	0
Tier 1/Tier 2 valuation payroll	8,451	0	8,451
OPSRP valuation payroll	42,979	0	42,979
<b>Combined valuation payroll</b>	<b>\$51,430</b>	<b>\$0</b>	<b>\$51,430</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	1	1	0	0	1	1
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	1	1	0	0	1	1
<b>Active Members with previous service segments with the employer</b>								
General Service	1	0	N/A	1	1	0	N/A	1
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	1	0	N/A	1	1	0	N/A	1
<b>Dormant Members</b>								
General Service	0	1	0	1	0	1	0	1
Police & Fire	0	0	0	0	0	0	0	0
Total	0	1	0	1	0	1	0	1
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0
<b>Grand Total Number of Members</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>3</b>	<b>1</b>	<b>1</b>	<b>1</b>	<b>3</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59										
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59		
35-39			60-64		
40-44			65-69		
45-49			70-74		
50-54			75-79		
55-59	1	507	80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>507</b>	<b>Total</b>		

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Eugene Water & Electric Board/2132  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Eugene Water & Electric Board/2132

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Eugene Water & Electric Board/2132

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Eugene Water & Electric Board -- #2132**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Eugene Water & Electric Board to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Eugene Water & Electric Board.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Eugene Water & Electric Board***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.20%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	12.32%	12.32%	12.32%
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	(1.20%)	(1.20%)	(1.20%)
<b>Net pension contribution rate</b>	<b>26.33%</b>	<b>20.23%</b>	<b>25.03%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>26.83%</b>	<b>20.66%</b>	<b>25.46%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 72%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	22.10%	22.10%
Minimum 2017-2019 Rate	17.68%	13.26%
Maximum 2017-2019 Rate	26.52%	30.94%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$208,718,948	\$290,442,448	\$81,723,500	72%	\$37,857,319	216%
12/31/2010	219,929,139	301,199,612	81,270,473	73%	40,283,981	202%
12/31/2011	212,836,317	306,418,228	93,581,912	69%	41,865,384	224%
12/31/2012	229,282,178	296,302,627	67,020,449	77%	42,796,406	157%
12/31/2013	252,345,343	301,660,662	49,315,319	84%	41,130,143	120%
12/31/2014	259,289,461	352,196,617	92,907,156	74%	45,250,685	205%

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Eugene Water & Electric Board***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	\$98,391,475	\$54,837,454
Allocated pooled OPSRP UAL	5,173,138	2,908,151
Side account	5,484,319	5,522,135
Net unfunded pension actuarial accrued liability	98,080,294	52,223,470
Combined valuation payroll	45,250,685	41,130,143
Net pension UAL as a percentage of payroll	217%	127%
Calculated side account rate relief	(1.20%)	(1.25%)
Allocated pooled RHIA UAL	\$359,679	\$569,285

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$2,902,026	\$2,440,757
Tier 1/Tier 2 valuation payroll	20,433,151	19,846,847
Tier 1/Tier 2 pension normal cost rate	14.20%	12.30%
Tier 1/ Tier 2 Actuarial accrued liability	\$352,196,617	\$301,660,662
Actuarial asset value	253,805,142	246,823,208
Tier 1/Tier 2 Unfunded actuarial accrued liability	98,391,475	54,837,454
Tier 1/ Tier 2 Funded status	72%	82%
Combined valuation payroll	\$45,250,685	\$41,130,143
Tier 1/Tier 2 UAL as a percentage of payroll	217%	133%
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	12.32%	9.80%
Tier 1/Tier 2 active members <sup>1</sup>	211	219
Tier 1/Tier 2 dormant members	80	81
Tier 1/Tier 2 retirees and beneficiaries	599	603

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

## Side Account Information

### Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>	<b>\$5,522,135</b>	<b>\$5,522,135</b>
2. Deposits made during 2014		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2014		(434,512)	(434,512)
5. Side account earnings during 2014		397,697	397,697
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$5,484,319</b>	<b>\$5,484,319</b>

## Side Account Information

### Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$5,484,319	\$5,522,135
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$5,484,319</b>	<b>\$5,522,135</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$5,484,319	\$5,522,135
2. Combined valuation payroll	45,250,685	41,130,143
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>(1.20%)</b>	<b>(1.25%)</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

## Tier 1/Tier 2 Valuation Results

### Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### **Summary of Market Value of Tier 1/Tier 2 Pension Assets**

	December 31, 2014	December 31, 2013
1. Member reserves	\$18,823,046	\$19,306,466
2. Employer reserves	94,163,350	81,576,054
3. Benefits in force reserve	140,818,746	145,940,688
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$253,805,142</b>	<b>\$246,823,208</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### **Reconciliation of Tier 1/Tier 2 Pension Assets**

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$246,823,208
2. Regular employer contributions	7,960,417
3. Benefit payments and expense	(23,257,264)
4. Adjustments <sup>1</sup>	4,506,728
5. Interest credited	17,337,540
6. Total transferred from side accounts	434,512
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$253,805,142</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Normal Cost***

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

#### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	1,396,973	1,221,542
Tier 2 Police & Fire	0	0
Tier 2 General Service	1,505,053	1,219,215
<b>Total</b>	<b>\$2,902,026</b>	<b>\$2,440,757</b>

#### ***Change in Tier 1/Tier 2 Normal Cost Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$2,445,543	\$2,902,026	\$456,483

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	35,444,121	30,330,159
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	24,203,957	18,551,573
▪ <b>Total Active Members</b>	<b>\$59,648,078</b>	<b>\$48,881,732</b>
Dormant Members	19,363,661	17,527,668
Retired Members and Beneficiaries	273,184,878	235,251,262
<b>Total Actuarial Accrued Liability</b>	<b>\$352,196,617</b>	<b>\$301,660,662</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$306,319,611	\$352,196,617	\$45,877,006

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$352,196,617	\$301,660,662
2. Actuarial value of assets	253,805,142	246,823,208
3. Unfunded accrued liability (1. – 2.)	98,391,475	54,837,454
4. Funded percentage (2. ÷ 1.)	72%	82%
5. Combined valuation payroll	\$45,250,685	\$41,130,143
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	217%	133%

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	\$54,837,454	\$3,969,127	\$4,086,135	\$54,954,462	\$4,116,439
December 31, 2014	N/A	N/A	N/A	\$43,437,013	\$3,143,054
<b>Total</b>				<b>\$98,391,475</b>	<b>\$7,259,493</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$301,660,662
b. Normal cost at December 31, 2013	2,440,757
c. Benefit payments during 2014	(23,078,137)
d. Interest at 7.75% to December 31, 2014	22,579,003
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	303,602,285
f. Change in actuarial accrued liability due to assumption, method, and plan changes	45,877,006
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	349,479,291
2. Actuarial accrued liability at December 31, 2014	352,196,617
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(2,717,326)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	246,823,208
b. Contributions for 2014 <sup>1</sup>	8,394,929
c. Benefit payments and expenses during 2014	(23,257,264)
d. Interest at 7.75% to December 31, 2014	18,552,883
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	250,513,757
5. Actuarial value of assets at December 31, 2014	253,805,142
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	3,291,385
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$574,059</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>\$54,837,454</b>
2. Expected increase	(1,748,926)
3. Liability (gain)/loss	2,717,326
4. Asset (gain)/loss	(3,291,385)
5. Change due to changes in assumptions, methods, and plan provisions	45,877,006
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>\$98,391,475</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	1,396,973	8,188,726	17.06%	1,221,542	8,233,369	14.84%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	1,505,053	12,244,425	12.29%	1,219,215	11,613,478	10.50%
<b>Total</b>	<b>\$2,902,026</b>	<b>\$20,433,151</b>	<b>14.20%</b>	<b>\$2,440,757</b>	<b>\$19,846,847</b>	<b>12.30%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	\$98,391,475	\$54,837,454
2. Next year's Tier 1/Tier 2 UAL payment	7,259,493	3,969,127
3. Combined valuation payroll	45,250,685	41,130,143
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	16.04%	9.65%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.20%	12.30%
b. Tier 1/Tier 2 UAL rate	16.04%	9.65%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	30.39%	22.10%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	20.85%
2. Employer contribution rate attributable to side accounts	(1.25%)
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	22.10%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	4.42%
b. Preliminary size of rate collar (maximum of 3% or a.)	4.42%
c. Funded percentage	72%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	4.42%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	17.68%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	26.52%
7. Advisory July 1, 2017 total pension rate, before adjustment	30.39%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(3.87%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	16.04%
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	12.17%
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	26.52%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	14.20%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	14.20%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	26.52%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	14.20%	12.30%
b. Tier 1/Tier 2 UAL rate	12.17%	9.65%
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	26.52%	22.10%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$8,188,726	\$0	\$8,188,726
Tier 2	12,244,425	0	12,244,425
Tier 1/Tier 2 valuation payroll	20,433,151	0	20,433,151
OPSRP valuation payroll	24,817,534	0	24,817,534
<b>Combined valuation payroll</b>	<b>\$45,250,685</b>	<b>\$0</b>	<b>\$45,250,685</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	82	129	294	505	87	132	273	492
Police & Fire	0	0	0	0	0	0	0	0
Total	82	129	294	505	87	132	273	492
<b>Active Members with previous service segments with the employer</b>								
General Service	8	9	N/A	17	9	11	N/A	20
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	8	9	N/A	17	9	11	N/A	20
<b>Dormant Members</b>								
General Service	43	37	30	110	49	32	25	106
Police & Fire	0	0	0	0	0	0	0	0
Total	43	37	30	110	49	32	25	106
<b>Retired Members and Beneficiaries</b>								
General Service	574	24	10	608	577	24	5	606
Police & Fire	1	0	0	1	2	0	0	2
Total	575	24	10	609	579	24	5	608
<b>Grand Total Number of Members</b>	<b>708</b>	<b>199</b>	<b>334</b>	<b>1,241</b>	<b>724</b>	<b>199</b>	<b>303</b>	<b>1,226</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34			1							1
35-39			13	3	1					17
40-44		1	16	6	1					24
45-49			19	12	5		1			37
50-54			12	12	12	9	2			47
55-59			12	17	13	7	4			53
60-64			10	3	3	3	1	1		21
65-69			5	2	1	1	1	1		11
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>1</b>	<b>88</b>	<b>55</b>	<b>36</b>	<b>20</b>	<b>9</b>	<b>2</b>	<b>0</b>	<b>211</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45	1	2,490
20-24			45-49	1	148
25-29			50-54	5	4,129
30-34			55-59	54	3,395
35-39	1	251	60-64	139	3,262
40-44	5	1,691	65-69	147	3,237
45-49	11	1,654	70-74	79	3,492
50-54	17	1,886	75-79	64	2,898
55-59	28	2,418	80-84	34	2,444
60-64	16	1,728	85-89	34	1,907
65-69	1	2,999	90-94	31	1,518
70-74	1	2,412	95-99	7	650
75+			100+	3	610
<b>Total</b>	<b>80</b>	<b>1,997</b>	<b>Total</b>	<b>599</b>	<b>3,003</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Evans Valley Fire District #6/2623  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Evans Valley Fire District #6/2623

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Evans Valley Fire District #6/2623

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Evans Valley Fire District #6 -- #2623**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Evans Valley Fire District #6 to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Evans Valley Fire District #6.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Evans Valley Fire District #6***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	20.46%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(13.37%)	(13.37%)	(13.37%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>8.10%</b>	<b>0.00%</b>	<b>0.54%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>8.60%</b>	<b>0.43%</b>	<b>0.97%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 140%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	5.47%	5.47%
Minimum 2017-2019 Rate	2.47%	0.00%
Maximum 2017-2019 Rate	8.47%	11.47%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$372,622	\$251,210	(\$121,412)	148%	\$47,547	(255%)
12/31/2010	412,333	270,024	(142,309)	153%	86,211	(165%)
12/31/2011	413,705	290,144	(123,561)	143%	90,266	(137%)
12/31/2012	463,790	306,995	(156,795)	151%	90,027	(174%)
12/31/2013	531,599	328,706	(202,893)	162%	84,680	(240%)
12/31/2014	562,525	400,896	(161,629)	140%	90,352	(179%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Evans Valley Fire District #6***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$161,629)	(\$202,893)
Allocated pooled OPSRP UAL	10,329	5,987
Side account	0	0
Net unfunded pension actuarial accrued liability	(151,300)	(196,906)
Combined valuation payroll	90,352	84,680
Net pension UAL as a percentage of payroll	(167%)	(233%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$718	\$1,172

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### ***Tier 1/Tier 2***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$10,924	\$8,757
Tier 1/Tier 2 valuation payroll	53,398	51,680
Tier 1/Tier 2 pension normal cost rate	20.46%	22.41%
Tier 1/ Tier 2 Actuarial accrued liability	\$400,896	\$328,706
Actuarial asset value	562,525	531,599
Tier 1/Tier 2 Unfunded actuarial accrued liability	(161,629)	(202,893)
Tier 1/ Tier 2 Funded status	140%	162%
Combined valuation payroll	\$90,352	\$84,680
Tier 1/Tier 2 UAL as a percentage of payroll	(179%)	(240%)
Tier 1/Tier 2 UAL rate	(13.37%)	(16.94%)
(includes Multnomah Fire District #10)		
Tier 1/Tier 2 active members <sup>1</sup>	1	1
Tier 1/Tier 2 dormant members	1	1
Tier 1/Tier 2 retirees and beneficiaries	2	2

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	90,352	84,680
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$63,944	\$59,981
2. Employer reserves	446,901	418,105
3. Benefits in force reserve	51,680	53,513
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$562,525</b>	<b>\$531,599</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$531,599
2. Regular employer contributions	(1,416)
3. Benefit payments and expense	(8,535)
4. Adjustments <sup>1</sup>	3,103
5. Interest credited	37,775
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$562,525</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	0	0
Tier 2 Police & Fire	10,924	8,757
Tier 2 General Service	0	0
<b>Total</b>	<b>\$10,924</b>	<b>\$8,757</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$9,074	\$10,924	\$1,850

## Tier 1/Tier 2 Valuation Results

### Liabilities

#### ***Actuarial Accrued Liability***

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

#### ***Summary of Actuarial Accrued Liability by Tier/Member Classification***

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$27,595	\$21,403
▪ Tier 1 General Service	0	0
▪ Tier 2 Police & Fire	229,865	184,367
▪ Tier 2 General Service	0	0
▪ <b>Total Active Members</b>	<b>\$257,460</b>	<b>\$205,770</b>
Dormant Members	43,178	36,675
Retired Members and Beneficiaries	100,258	86,261
<b>Total Actuarial Accrued Liability</b>	<b>\$400,896</b>	<b>\$328,706</b>

#### ***Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes***

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$355,293	\$400,896	\$45,603

## Tier 1/Tier 2 Valuation Results

### Unfunded Accrued Liability (UAL)

#### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$400,896	\$328,706
2. Actuarial value of assets	562,525	531,599
3. Unfunded accrued liability (1. – 2.)	(161,629)	(202,893)
4. Funded percentage (2. ÷ 1.)	140%	162%
5. Combined valuation payroll	\$90,352	\$84,680
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(179%)	(240%)

#### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$202,893)	(\$14,685)	(\$15,118)	(\$203,326)	(\$15,230)
December 31, 2014	N/A	N/A	N/A	\$41,697	\$3,017
<b>Total</b>				<b>(\$161,629)</b>	<b>(\$12,213)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### ***Actuarial Gain or Loss since Prior Valuation***

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$328,706
b. Normal cost at December 31, 2013	8,757
c. Benefit payments during 2014	(8,470)
d. Interest at 7.75% to December 31, 2014	25,486
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	354,479
f. Change in actuarial accrued liability due to assumption, method, and plan changes	45,603
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	400,082
2. Actuarial accrued liability at December 31, 2014	400,896
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	(814)
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	531,599
b. Contributions for 2014 <sup>1</sup>	(1,416)
c. Benefit payments and expenses during 2014	(8,535)
d. Interest at 7.75% to December 31, 2014	40,813
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	562,461
5. Actuarial value of assets at December 31, 2014	562,525
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	64
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>(\$750)</b>

### ***Unfunded Accrued Liability Reconciliation***

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$202,893)</b>
2. Expected increase	(5,089)
3. Liability (gain)/loss	814
4. Asset (gain)/loss	(64)
5. Change due to changes in assumptions, methods, and plan provisions	45,603
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$161,629)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	0	0	0.00%	0	0	0.00%
Tier 2 Police & Fire	10,924	53,398	20.46%	8,757	51,680	16.94%
Tier 2 General Service	0	0	0.00%	0	0	0.00%
<b>Total</b>	<b>\$10,924</b>	<b>\$53,398</b>	<b>20.46%</b>	<b>\$8,757</b>	<b>\$51,680</b>	<b>16.94%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$161,629)	(\$202,893)
2. Next year's Tier 1/Tier 2 UAL payment	(12,213)	(14,685)
3. Combined valuation payroll	90,352	84,680
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(13.52%)	(17.34%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	20.46%	16.94%
b. Tier 1/Tier 2 UAL rate	(13.52%)	(17.34%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	7.09%	(0.25%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Adjustments Due to Rate Collar and Minimum Rate Requirements***

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	5.47%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	5.47%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.09%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	140%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	6.00%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	0.00%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	11.47%
7. Advisory July 1, 2017 total pension rate, before adjustment	7.09%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	0.00%
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(13.52%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(13.52%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	7.09%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	20.46%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	20.46%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	7.09%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	20.46%	22.41%
b. Tier 1/Tier 2 UAL rate	(13.52%)	(17.09%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	7.09%	5.47%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$0	\$0	\$0
Tier 2	0	53,398	53,398
Tier 1/Tier 2 valuation payroll	0	53,398	53,398
OPSRP valuation payroll	0	36,954	36,954
<b>Combined valuation payroll</b>	<b>\$0</b>	<b>\$90,352</b>	<b>\$90,352</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	1	1	2	0	1	1	2
<b>Total</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>2</b>	<b>0</b>	<b>1</b>	<b>1</b>	<b>2</b>
<b>Active Members with previous service segments with the employer</b>								
General Service	0	0	N/A	0	0	0	N/A	0
Police & Fire	1	0	N/A	1	1	0	N/A	1
<b>Total</b>	<b>1</b>	<b>0</b>	<b>N/A</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>N/A</b>	<b>1</b>
<b>Dormant Members</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	0	1	0	1	0	1	0	1
<b>Total</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>
<b>Retired Members and Beneficiaries</b>								
General Service	0	0	0	0	0	0	0	0
Police & Fire	2	0	0	2	2	0	0	2
<b>Total</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>2</b>
<b>Grand Total Number of Members</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>6</b>	<b>3</b>	<b>2</b>	<b>1</b>	<b>6</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59				1						1
60-64										
65-69										
70-74										
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	461
35-39			60-64	1	52
40-44	1	689	65-69		
45-49			70-74		
50-54			75-79		
55-59			80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>1</b>	<b>689</b>	<b>Total</b>	<b>2</b>	<b>257</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Fern Ridge Community Library/2785  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the OPSRP and Retiree Health Insurance Account (RHIA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- Detailed development of Tier 1/Tier 2 valuation results,
- A brief summary of methods and assumptions, and
- A brief summary of recent changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/section/financial\\_reports/financials.shtml](http://www.oregon.gov/PERS/section/financial_reports/financials.shtml).



November 2015  
Fern Ridge Community Library/2785

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015  
Fern Ridge Community Library/2785

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2014**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**INDEPENDENT EMPLOYERS**

**Fern Ridge Community Library -- #2785**

**November 2015**

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# Executive Summary

Milliman has prepared this report for Fern Ridge Community Library to:

- Provide summary December 31, 2014 valuation results for the Oregon Public Service Retirement Plan (OPSRP) and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific valuation results for side accounts and Tier 1/Tier 2 assets and liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the OPSRP and RHIA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific Tier 1/Tier 2 and side account rates and applies the results from the system-wide valuation to Fern Ridge Community Library.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Fern Ridge Community Library**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	23.02%	8.10%	12.90%
Tier 1/Tier 2 UAL rate <sup>1</sup>	(9.20%)	(9.20%)	(9.20%)
OPSRP UAL rate	1.01%	1.01%	1.01%
Side account rate relief	0.00%	0.00%	0.00%
<b>Net pension contribution rate</b>	<b>14.83%</b>	<b>0.00%</b>	<b>4.71%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%
<b>Net retiree healthcare rate</b>	<b>0.50%</b>	<b>0.43%</b>	<b>0.43%</b>
<b>Total net employer contribution rate</b>	<b>15.33%</b>	<b>0.43%</b>	<b>5.14%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium***

The rate collar limits changes in contribution rates, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the employer's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the employer's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. Also, please note that by Board policy, independent employers with less than 2,500 employees cannot have a Tier 1/Tier 2 pension rate less than 6 percent of payroll (excludes side accounts and OPSRP UAL rates). The rates shown are before any adjustment for side account offsets or the 6 percent minimum independent employer contribution rate.

For comparison, the funded status as of December 31, 2014 is 136%.

<b>Funded Status as of December 31, 2015</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	9.02%	9.02%
Minimum 2017-2019 Rate	6.02%	3.02%
Maximum 2017-2019 Rate	12.02%	15.02%

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### Schedule of Funding Progress

Under GASB 27, the Schedule of Funding Progress for Tier 1/Tier 2 pension liabilities was reported in the Required Supplementary Information. This schedule is no longer required now that GASB 68 has replaced GASB 27. However, for additional information and the sake of historical comparison, the updated schedule is shown below for the last several valuations. For employers with side accounts, the actuarial value of assets in this Schedule includes the value of the employer's side accounts.

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (b - a)	Funded Ratio (a ÷ b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) ÷ c)
12/31/2009	\$309,834	\$243,714	(\$66,120)	127%	\$139,914	(47%)
12/31/2010	353,205	385,193	31,988	92%	181,132	18%
12/31/2011	368,747	416,146	47,399	89%	185,052	26%
12/31/2012	421,995	461,969	39,974	91%	175,148	23%
12/31/2013	477,134	321,246	(155,888)	149%	181,171	(86%)
12/31/2014	502,692	369,684	(133,008)	136%	192,570	(69%)

### Retiree Healthcare

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under Statement No. 45 of the Governmental Accounting Standards Board (GASB 45). Consequently, each employer reports the contractually required contribution. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 was calculated as a part of the December 31, 2013 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### Contractually Required Contribution Rate

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police & Fire
July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

### ***Fern Ridge Community Library***

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
T1/T2 UAL	(\$133,007)	(\$155,888)
Allocated pooled OPSRP UAL	22,015	12,810
Side account	0	0
Net unfunded pension actuarial accrued liability	(110,992)	(143,078)
Combined valuation payroll	192,570	181,171
Net pension UAL as a percentage of payroll	(58%)	(79%)
Calculated side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,531	\$2,508

*In the above exhibit, UAL amounts for the pools (OPSRP and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. Pool total results are summarized on page 7 of this report. Allocated amounts shown above differ from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *Tier 1/Tier 2*

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$10,767	\$5,126
Tier 1/Tier 2 valuation payroll	46,781	33,939
Tier 1/Tier 2 pension normal cost rate	23.02%	15.10%
Tier 1/ Tier 2 Actuarial accrued liability	\$369,684	\$321,246
Actuarial asset value	502,692	477,134
Tier 1/Tier 2 Unfunded actuarial accrued liability	(133,007)	(155,888)
Tier 1/ Tier 2 Funded status	136%	149%
Combined valuation payroll	\$192,570	\$181,171
Tier 1/Tier 2 UAL as a percentage of payroll	(69%)	(86%)
Tier 1/Tier 2 UAL rate (includes Multnomah Fire District #10)	(9.20%)	(6.08%)
Tier 1/Tier 2 active members <sup>1</sup>	3	2
Tier 1/Tier 2 dormant members	2	2
Tier 1/Tier 2 retirees and beneficiaries	3	3

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

### **Retiree Healthcare**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
<b>RHIA</b>		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2013</b>	<b>N/A</b>		
2. Deposits made during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
<b>6. Side account as of December 31, 2014</b> <b>(1. + 2. + 3. + 4. + 5.)</b>			

# Side Account Information

## Side Account Balances

	December 31, 2014	December 31, 2013
Side account 1	\$0	\$0
Side account 2	0	0
Side account 3	0	0
<b>Total</b>	<b>\$0</b>	<b>\$0</b>

## Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	192,570	181,171
3. Amortization factor	10.118	10.703
<b>4. Total side account rate (-1. ÷ 2. ÷ 3.)<sup>1</sup></b>	<b>0.00%</b>	<b>0.00%</b>

<sup>1</sup> For employers with more than one side account, the Total Side Account Rate is determined by calculating the rate on each side account separately and adding the rates together.

# Tier 1/Tier 2 Valuation Results

## Assets

A summary of the market value of pension assets, and reconciliation from the prior year are shown below.

### Summary of Market Value of Tier 1/Tier 2 Pension Assets

	December 31, 2014	December 31, 2013
1. Member reserves	\$82,231	\$77,068
2. Employer reserves	386,103	363,177
3. Benefits in force reserve	34,357	36,889
<b>4. Total market value of assets (1. + 2. + 3.)</b>	<b>\$502,692</b>	<b>\$477,134</b>

The market value of member and employer reserves is provided by PERS. The benefits in force reserve provided by PERS is allocated each year among employers in proportion to their liabilities for benefits in force.

### Reconciliation of Tier 1/Tier 2 Pension Assets

	December 31, 2013 to December 31, 2014
1. Market value of assets at beginning of year	\$477,134
2. Regular employer contributions	(3,136)
3. Benefit payments and expense	(5,674)
4. Adjustments <sup>1</sup>	497
5. Interest credited	33,871
6. Total transferred from side accounts	0
<b>7. Market value of assets at end of year (1. + 2. + 3. + 4. + 5. + 6.)</b>	<b>\$502,692</b>

<sup>1</sup> Note the adjustment item above includes a reallocation of the benefits in force reserve, transfers to Multnomah Fire District #10, and other adjustments made by PERS.

# Tier 1/Tier 2 Valuation Results

## Liabilities

### *Normal Cost*

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund plan benefits.

### *Summary of Normal Cost by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Tier 1 Police & Fire	\$0	\$0
Tier 1 General Service	6,472	5,126
Tier 2 Police & Fire	0	0
Tier 2 General Service	4,295	0
<b>Total</b>	<b>\$10,767</b>	<b>\$5,126</b>

### *Change in Tier 1/Tier 2 Normal Cost Due to Changes*

The following table shows the impact of the assumption, method, and plan changes on normal cost as of December 31, 2014.

	Before Changes	After Changes	Net Change
Normal Cost	\$9,056	\$10,767	\$1,711

# Tier 1/Tier 2 Valuation Results

## Liabilities

### **Actuarial Accrued Liability**

The actuarial accrued liability represents the value of benefits allocated to service performed before the valuation date by the actuarial cost method. If all actuarial assumptions are met, the actuarial accrued liability represents the amount of assets that would need to be accumulated as of the valuation date to provide for the portion of benefits allocated to service already performed.

### *Summary of Actuarial Accrued Liability by Tier/Member Classification*

	December 31, 2014	December 31, 2013
Active Members		
▪ Tier 1 Police & Fire	\$0	\$0
▪ Tier 1 General Service	177,895	160,610
▪ Tier 2 Police & Fire	0	0
▪ Tier 2 General Service	54,270	41,995
▪ <b>Total Active Members</b>	<b>\$232,165</b>	<b>\$202,605</b>
Dormant Members	70,866	59,177
Retired Members and Beneficiaries	66,653	59,464
<b>Total Actuarial Accrued Liability</b>	<b>\$369,684</b>	<b>\$321,246</b>

### **Change in Tier 1/Tier 2 Actuarial Accrued Liability Due to Changes**

The following table shows the impact of the assumption, method, and plan changes on the actuarial accrued liability as of December 31, 2014.

	Before Changes	After Changes	Net Change
Actuarial Accrued Liability	\$330,410	\$369,684	\$39,274

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### Summary of UAL

The UAL represents the difference between the assets accumulated and the liability attributed to prior years of service by the cost method.

	December 31, 2014	December 31, 2013
1. Actuarial accrued liability	\$369,684	\$321,246
2. Actuarial value of assets	502,692	477,134
3. Unfunded accrued liability (1. – 2.)	(133,007)	(155,888)
4. Funded percentage (2. ÷ 1.)	136%	149%
5. Combined valuation payroll	\$192,570	\$181,171
6. Unfunded accrued liability as % of combined valuation payroll (3. ÷ 5.)	(69%)	(86%)

### Reconciliation of UAL Bases

Beginning with the December 31, 2013 actuarial valuation, each odd-year valuation establishes a 20-year closed-period amortization schedule for outstanding regular Tier 1/Tier 2 UAL amounts. For subsequent odd-year valuations, amortization schedules are calculated based on the total Tier 1/Tier 2 UAL as of that valuation date less the remaining unamortized balance of previously established Tier 1/Tier 2 UAL bases. This even-year advisory valuation shows an estimate of the amortization schedules to be established on December 31, 2015, with the estimate based on experience through the end of 2014. The payment schedules for the unamortized balances as of December 31, 2014 have been modified to reflect the lowering of the investment return assumption first effective with this valuation.

Amortization Base	UAL December 31, 2013	Payment	Interest	UAL December 31, 2014	Next Year's Payment
December 31, 2013	(\$155,888)	(\$11,283)	(\$11,616)	(\$156,221)	(\$11,702)
December 31, 2014	N/A	N/A	N/A	\$23,214	\$1,680
<b>Total</b>				<b>(\$133,007)</b>	<b>(\$10,022)</b>

# Tier 1/Tier 2 Valuation Results

## Unfunded Accrued Liability (UAL)

### **Actuarial Gain or Loss since Prior Valuation**

The system-wide actuarial valuation report contains a detailed analysis of gains and losses since the last valuation. The table below shows the gain or loss for the individual employer.

1. Expected actuarial accrued liability	
a. Actuarial accrued liability at December 31, 2013	\$321,246
b. Normal cost at December 31, 2013	5,126
c. Benefit payments during 2014	(5,631)
d. Interest at 7.75% to December 31, 2014	24,877
e. Expected actuarial accrued liability before changes (a. + b. + c. + d.)	345,618
f. Change in actuarial accrued liability due to assumption, method, and plan changes	39,274
g. Expected actuarial accrued liability at December 31, 2014 (e. + f.)	384,892
2. Actuarial accrued liability at December 31, 2014	369,684
3. Gain/(loss) on actuarial accrued liability (1.g. - 2.)	15,208
4. Expected actuarial value of assets	
a. Actuarial value of assets at December 31, 2013	477,134
b. Contributions for 2014 <sup>1</sup>	(3,136)
c. Benefit payments and expenses during 2014	(5,674)
d. Interest at 7.75% to December 31, 2014	36,637
e. Expected actuarial value of assets at December 31, 2014 (a. + b. + c. + d.)	504,960
5. Actuarial value of assets at December 31, 2014	502,692
6. Gain/(loss) on actuarial value of assets (5. - 4.e.)	(2,269)
<b>7. Total actuarial gain/(loss) (3. + 6.)</b>	<b>\$12,939</b>

### **Unfunded Accrued Liability Reconciliation**

A reconciliation of the Tier 1/Tier 2 UAL from December 31, 2013 is provided below.

<b>1. UAL at December 31, 2013</b>	<b>(\$155,888)</b>
2. Expected increase	(3,454)
3. Liability (gain)/loss	(15,208)
4. Asset (gain)/loss	2,269
5. Change due to changes in assumptions, methods, and plan provisions	39,274
<b>6. UAL at December 31, 2014 (1. + 2. + 3. + 4. + 5.)</b>	<b>(\$133,007)</b>

<sup>1</sup> Includes rate relief from side accounts.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Normal Cost Rate*

For independent employers, the normal cost calculated previously is divided by projected payroll to determine a normal cost rate. The table below shows the development of the rate for each tier and member classification.

### *Development of Tier 1/Tier 2 Normal Cost Rate*

	December 31, 2014			December 31, 2013		
	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate	Normal Cost	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost Rate
Tier 1 Police & Fire	\$0	\$0	0.00%	\$0	\$0	0.00%
Tier 1 General Service	6,472	32,060	20.19%	5,126	33,939	15.10%
Tier 2 Police & Fire	0	0	0.00%	0	0	0.00%
Tier 2 General Service	4,295	14,721	29.18%	0	0	0.00%
<b>Total</b>	<b>\$10,767</b>	<b>\$46,781</b>	<b>23.02%</b>	<b>\$5,126</b>	<b>\$33,939</b>	<b>15.10%</b>

An independent employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of all independent employers as calculated in the system-wide actuarial valuation report.

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### *Development of Tier 1/Tier 2 UAL Rates*

The UAL rate is determined by calculating the next year's scheduled payment to the UAL as a percentage of combined valuation payroll.

	December 31, 2014	December 31, 2013
1. Total Tier 1/Tier 2 UAL	(\$133,007)	(\$155,888)
2. Next year's Tier 1/Tier 2 UAL payment	(10,022)	(11,283)
3. Combined valuation payroll	192,570	181,171
4. Tier 1/Tier 2 UAL rate (2. ÷ 3.)	(5.20%)	(6.23%)

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Pre-Rate Collar)***

The following table summarizes the employer's pension contribution rate for Tier 1/Tier 2. The normal cost rates apply to Tier 1/Tier 2 payroll only, but all other rates apply to combined valuation payroll. These rates do not reflect adjustments due to the rate collar, the minimum 6 percent rate for independent employers with fewer than 2,500 members, or side accounts.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	23.02%	15.10%
b. Tier 1/Tier 2 UAL rate	(5.20%)	(6.23%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate (a. + b. + c.)	17.97%	9.02%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### **Adjustments Due to Rate Collar and Minimum Rate Requirements**

Employer contribution rates are generally limited to change by no more than the greater of 3 percent of payroll or 20 percent from the current contribution rate. However, if the funded percentage excluding side accounts is below 60 percent or above 140 percent the rate collar doubles in size. If the funded percentage excluding side accounts is between 60 and 70 percent or 130 and 140 percent, the size of the collar is increased on a graded scale. In addition, for independent employers with less than 2,500 active members, the net employer Tier 1/Tier 2 contribution rate cannot be less than 6 percent of payroll. All collar and minimum rate calculations are performed prior to adjustments for side accounts and the OPSRP UAL rate.

The table below shows the current contribution rate for the period from July 1, 2015 through June 30, 2017, develops the maximum and minimum advisory contribution rates effective July 1, 2017 based on the collar, and calculates the net adjustment due to the collar and minimum independent employer contribution rate. The net adjustment due to the rate collar is applied to the UAL rate. The net adjustment due to the 6 percent minimum independent employer contribution rate is applied to the pension normal cost rate.

1. Current net Tier 1/Tier 2 pension contribution rate	9.02%
2. Employer contribution rate attributable to side accounts	0.00%
3. Current employer Tier 1/Tier 2 pension contribution rate (1. – 2.)	9.02%
4. Size of rate collar	
a. 20% of current employer contribution rate (20% x 3.)	1.80%
b. Preliminary size of rate collar (maximum of 3% or a.)	3.00%
c. Funded percentage	136%
d. Size of rate collar (If c. < 60% or c. > 140%, 2 x b. If c. is 70%-130%, b. Otherwise, a graded rate between b. and 2 x b.)	4.80%
5. Advisory July 1, 2017 minimum employer contribution rate (3. – 4.d. but not < 0%)	4.22%
6. Advisory July 1, 2017 maximum employer contribution rate (3. + 4.d.)	13.82%
7. Advisory July 1, 2017 total pension rate, before adjustment	17.97%
8. Net adjustment due to rate collar (5. – 7., but not < 0, or 6. – 7., but not > 0)	(4.15%)
9. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, before collar	(5.20%)
10. Advisory July 1, 2017 Tier 1/Tier 2 UAL rate, after collar (8. + 9.)	(9.35%)
11. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after collar	13.82%
12. Tier 1/Tier 2 retiree healthcare rate	0.50%
13. Net adjustment due to 6% minimum (6% - 11. - 12., minimum 0%)	0.00%
14. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, before minimum adjustment	23.02%
15. Advisory July 1, 2017 Tier 1/Tier 2 pension normal cost rate, after minimum adjustment (13. + 14.)	23.02%
16. Advisory July 1, 2017 Tier 1/Tier 2 pension rate, after minimum adjustment (11. + 13.)	13.82%

# Tier 1/Tier 2 Valuation Results

## Contribution Rate Development

### ***Tier 1/Tier 2 Employer Contribution Rate Summary (Post-Rate Collar)***

The table below summarizes the employer's pension contribution rate for Tier 1 /Tier 2 after adjustments for the rate collar and the 6 percent of payroll minimum employer contribution rate.

	<b>Advisory July 1, 2017 Rates calculated as of December 31, 2014</b>	<b>July 1, 2015 Rates calculated as of December 31, 2013</b>
1. Tier 1/Tier 2 pension contribution rates		
a. Employer Tier 1/Tier 2 pension normal cost rate	23.02%	15.10%
b. Tier 1/Tier 2 UAL rate	(9.35%)	(6.23%)
c. Multnomah Fire District #10 rate	0.15%	0.15%
d. Total Tier 1/Tier 2 pension rate <i>(a. + b. + c., minimum of 5.50%)</i>	13.82%	9.02%

# Data

## Demographic Information

### *Employer Valuation Payroll*

	General Service	Police & Fire	Total
Tier 1	\$32,060	\$0	\$32,060
Tier 2	14,721	0	14,721
Tier 1/Tier 2 valuation payroll	46,781	0	46,781
OPSRP valuation payroll	145,789	0	145,789
<b>Combined valuation payroll</b>	<b>\$192,570</b>	<b>\$0</b>	<b>\$192,570</b>

### *Employer Member Census*

	December 31							
	2014				2013			
	Tier 1	Tier 2	OPSRP	Total	Tier 1	Tier 2	OPSRP	Total
<b>Active Members <sup>1</sup></b>								
General Service	1	2	4	7	1	1	4	6
Police & Fire	0	0	0	0	0	0	0	0
Total	1	2	4	7	1	1	4	6
<b>Active Members with previous service segments with the employer</b>								
General Service	1	0	N/A	1	1	0	N/A	1
Police & Fire	0	0	N/A	0	0	0	N/A	0
Total	1	0	N/A	1	1	0	N/A	1
<b>Dormant Members</b>								
General Service	1	1	0	2	1	1	0	2
Police & Fire	0	0	0	0	0	0	0	0
Total	1	1	0	2	1	1	0	2
<b>Retired Members and Beneficiaries</b>								
General Service	3	0	0	3	3	0	0	3
Police & Fire	0	0	0	0	0	0	0	0
Total	3	0	0	3	3	0	0	3
<b>Grand Total Number of Members</b>	<b>6</b>	<b>3</b>	<b>4</b>	<b>13</b>	<b>6</b>	<b>2</b>	<b>4</b>	<b>12</b>

<sup>1</sup> Active counts do not include concurrent employees who have a separate dominant employer.

# Data

## Demographic Information (continued)

### *Employer Tier 1/Tier 2 Active Members as of December 31, 2014*

Age	Years of Service									Total
	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	
<20										
20-24										
25-29										
30-34										
35-39										
40-44										
45-49										
50-54										
55-59										
60-64			1							1
65-69				1						1
70-74			1							1
75+										
<b>Total</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>

### *Distribution of Employer Tier 1/Tier 2 Members as of December 31, 2014*

Dormant Members			Retired Members and Beneficiaries		
Age	Count	Average Deferred Monthly Benefit	Age	Count	Average Monthly Benefit
<20			<45		
20-24			45-49		
25-29			50-54		
30-34			55-59	1	1
35-39			60-64		
40-44	1	802	65-69	1	284
45-49			70-74		
50-54			75-79	1	183
55-59	1	306	80-84		
60-64			85-89		
65-69			90-94		
70-74			95-99		
75+			100+		
<b>Total</b>	<b>2</b>	<b>554</b>	<b>Total</b>	<b>3</b>	<b>156</b>

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

### ***Changes in Demographic Assumptions***

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

## Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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