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Dear Phil:

This letter is to provide policy clarification of the Oregon water quality standards revisions that were submitted for Environmental Protection Agency's (EPA) approval on July 10, 1996. Specifically, this letter addresses how the Department of Environmental Quality (DEQ) is interpreting certain language contained in the Oregon Water Quality Standards (OAR 340-41) and responds to questions that EPA has raised in its review of the standards.

The regulatory clarifications included herein will be incorporated into the water quality standards, to the extent possible, during the next triennial review. As there are quite a number of issues that are candidates for review in the next triennial review, we will need to carefully prioritize these issues working with EPA and the next Policy Advisory Committee.

The following comments are organized in the following manner: beneficial use issues, numeric criteria issues and implementation issues.

BENEFICIAL USE ISSUES:

Bull Trout Waters: The language in the rule (OAR 340-41- basin (2)(b)(A)) reads: "...no measurable surface water temperature increase resulting from anthropogenic activities is allowed: ... (v) In waters determined by the Department to support or to be necessary to maintain the viability of native Oregon bull trout, when surface water temperatures exceed 50.0° F (12.8° C)". [Please note that the specific citation for the temperature criteria for Bull Trout may vary slightly in its numbering depending on the basin, this example and subsequent citations are from the standards for the Willamette Basin (OAR 340-41-445)].

The Department has consulted with the Oregon Department of Fish and Wildlife (ODFW) to make a determination of the current distribution of Bull Trout. Maps have been developed by ODFW as part of an effort to develop plans to protect and restore Bull Trout populations. These maps can be found in the following publication: "Status of Oregon's Bull Trout" (Oregon Department of Fish and Wildlife; October 1997; Buchanan, David, M. Hanson, and R. Hooton; Portland, OR) which is available from ODFW or viewed in the "StreamNet" website (www.streamnet.org). A map showing the most recent Bull Trout distribution (export file dated June 1997) has been sent separately to EPA and a digital version can be provided to EPA.



The Department will use the 1997 Bull Trout distribution maps contained in the 1997 ODFW publication to clarify the phrase "waters determined by the Department to support or to be necessary to maintain the viability of native Oregon Bull Trout." The temperature criteria of 50°F applies to the stream reaches which indicate that "Spawning, Rearing, or Resident Adult Bull Trout" populations are present. These waters are shown by a solid green line on the maps that are referenced.

The mapping and planning effort is an on-going effort by ODFW. Any changes made to the mapped distribution will represent a change in the standard which would be submitted to EPA for approval. The Bull Trout portion of the standards will be revised to incorporate a reference to the 1997 ODFW publication or identify any other means for determining waters that support or are necessary to support Bull Trout in the next triennial standards review.

Waters supporting spawning, egg incubation and fry emergence: The language in the rule reads:

Temperature (OAR 340-41- basin (2)(b)(A)): *"...no measurable surface water temperature increase resulting from anthropogenic activities is allowed: ... (iv) In waters and periods of the year determined by the Department to support native salmonid spawning, egg incubation, and fry emergence from the egg and from the gravels in a basin which exceeds 55°F (12.8°C)".*

Dissolved Oxygen (OAR 340-41- basin (2)(a)(A)): *"For waterbodies identified by the Department as providing salmonid spawning, during the periods from spawning until fry emergence from the gravels, following criteria apply..."*

The Beneficial Use Tables (Tables 1-19 in the Oregon water quality standards) indicate the recognized beneficial uses to generally be protected in the basin. In some basins (e.g. Table 15, Malheur River Basin), the information in the Tables has been refined for particular water bodies. In general, salmonid spawning and rearing are shown on the tables to be found in all basins. In order to make the spawning determinations, information on location and timing in a specific waterbody is further developed through consultation with ODFW as spawning does not occur at all times of the year or in all locations in the basin. In addition, timing often varies from year to year depending on seasonal factors such as flow. ODFW, in cooperation with other federal and tribal fishery agencies has begun to map out this information on a species by species basis (StreamNet Project) but this work is still several years from completion.

DEQ is submitting the attached table that identifies when the spawning criteria listed under the dissolved oxygen and temperature standards will be applied to a basin. This table provides the generally accepted time frame during which spawning occurs. However, spawning periods for Spring Chinook and Winter Steelhead vary with elevation (e.g. Spring Chinook tend to spawn earlier and fry emergence occurs later in the Spring for Winter Steelhead in streams at higher elevations). Therefore, to address differences in actual spawning periods, the Department will consult directly with the ODFW to determine if waterbody specific adjustments (which would be changes to the standards) are necessary.

Furthermore, the Department will apply the antidegradation policy in specific actions, e.g. permits, 401 certification and 303(d) listing, to protect spawning that occurs outside the identified time frames or utilize the narrative temperature criteria that applies to threatened or endangered species.

Application of the warm-water Dissolved Oxygen Criteria (OAR 340-41- basin (2)(a)(F)):
The language in the rule reads: *"For waterbodies identified by the Department as providing warm-water aquatic life, the dissolved oxygen shall not be less than 5.5 mg/l as an absolute minimum..."*

Warm-water criteria is applied in waters where Salmonid Fish Rearing and Salmonid Fish Spawning are not a listed beneficial use in Tables 1 - 19 with the exception of Table 19 (Klamath Basin) in which the cool water dissolved oxygen criteria will be applied (see Klamath TMDL supporting documentation, (Hammon 1998)). Specifically, the warm water criteria would be applied to:

Table 15: Malheur River (Namorf to Mouth), Willow Creek (Brogan to Mouth), Bully Creek (Reservoir to Mouth);

Table 16: Owyhee River (RM 0-18);

Table 17: Malheur Lake Basin - Natural Lakes;

Table 18: Goose and Summer Lakes Basin - High Alkaline & Saline Lakes.

Application of the cool-water Dissolved Oxygen Criteria (OAR 340-41- basin (2)(a)(E)):
The language in the rule reads: *"For waterbodies identified by the Department as providing cool-water aquatic life, the dissolved oxygen shall not be less than 6.5 mg/l as an absolute minimum..."*

Cool-water aquatic life is a sub-category of cold-water aquatic life and is defined under OAR 340-41-006 (52) as *"the aquatic communities that are physiologically restricted to cool waters, composed of one or more species having dissolved oxygen requirements believed similar to the cold-water communities. Including but not limited to Cottidae, Osmeridae, Acipenseridae, and sensitive Centrachidae such as the small-mouth bass."* This criteria will be applied on an ecoregional basis¹ (see attached map) as follows:

West Side:

Cold Water: Coast Range Ecoregion - all, Sierra Nevada Ecoregion -all, Cascade-all, Willamette Valley - generally typical including Willamette River above Corvallis, Santiam (including the North and South), Clackamas, McKenzie, Mid Fork and Coast Fork mainstems.

¹ The original Ecoregions described in "Ecoregions of the Pacific Northwest" (James Omernik and A. Gallant, 1986, EPA/600/3-86/033) were used. This work is currently being updated but is not complete for Oregon. The terms most typical and generally typical are defined as follows: "The most typical portions of ecoregions are generally those areas that share all of the characteristics that are predominant in each ecoregion. The remaining portions, generally typical of each ecoregion, share most, but not all, of these same characteristics. These areas are defined on maps included in the publication referenced above and have been sent separately to EPA.

Cool Water: Willamette Valley Ecoregion - most typical.

East Side (with the exception of waters listed under warm water criteria in Tables 15-19):

Cold Water: Eastern Cascades Slopes and Foothills - most typical, Blue Mountain - most typical.

Cool Water: Remainder of Eastern Oregon Ecoregions.

NUMERIC CRITERIA ISSUES:

Temperature criteria for waters without a specific numeric criterion: The temperature criteria of 64°F will be applied to all water bodies that support salmonid fish rearing as identified in Tables 1 - 19. This would include all waters except those listed as warm water above. Currently, there is no numeric criteria for those waters listed as warm water. This was an inadvertent oversight for the rivers described under 2 and 3 below which will be corrected by setting site specific criteria during the next triennial review. In the mean time, these waters will be protected as follows:

1. There is a criteria that covers natural lakes and would cover lakes in the Malheur Lake Basin (Table 17) and Goose and Summer Lakes Basin (Table 18). This criteria (OAR 340-41-922 (2)(b)(A)) reads: "...no measurable surface water temperature increase resulting from anthropogenic activities is allowed: ... (vii) In natural lakes".
2. The waters shown in the Klamath Basin (Table 19) are currently listed in Oregon's 1994/96 303(d) list for temperature based on exceedence of the criterion that is linked to dissolved oxygen. This criterion (OAR 340-41-965 (2)(b)(A)) reads: "...no measurable surface water temperature increase resulting form anthropogenic activities is allowed: ... (vi) In Oregon waters when the dissolved oxygen (DO) levels are within 0.5 mg/l or 10 percent saturation of the water column or intergravel DO criterion for a given stream reach or subbasin." An additional narrative criterion would apply to these waters as they contain a federally listed Threatened and Endangered species - Lost River Sucker and Shortnose Sucker, both of which are listed as endangered (USFWS, 7/88, 53FR27130). This criterion (OAR 340-41-965 (2)(b)(A)) states: "no measurable surface water temperature increase resulting form anthropogenic activities is allowed: ... (v) In stream segments containing federally listed Threatened and Endangered species if the increase would impair the biological integrity of the Threatened and Endangered population." A Site Specific Criteria is currently being developed as part of a TMDL for these waters and a new criteria for temperature will be established. This criterion will be adopted by the EQC and submitted to EPA for approval prior the completion of a TMDL. This work should be accomplished during our next triennial standards review (1998 - 2000). The TMDL schedule is currently being negotiated with EPA.
3. Warm water streams in the lower Malheur and Owyhee (Table 15 and 16) would be addressed in a similar manner using temperature criterion that relates to dissolved oxygen. These waters were not listed on the current 303(d) list as the waters were not within 0.5 mg/l or 10 percent saturation of the water column DO criterion. These waters

are included in beneficial use survey work that the Department is undertaking in the Snake River Basin/High Desert Ecoregion. This work, which will include the development of numeric temperature criteria for these waters, will be accomplished during our next triennial standards review (1998-2000).

Willamette and Columbia River Temperature Criteria: The language in the rule (OAR 340-41-445 (2)(b)(A)) reads: "...no measurable surface water temperature increase resulting from anthropogenic activities is allowed: ... (ii) In the Columbia River or its associated sloughs and channels from the mouth to river mile 309 when surface water temperatures exceed 68.0°F (20.0°C); (iii) In the Willamette River or its associated sloughs and channels from the mouth to river mile 50 when surface water temperatures exceed 68.0°F (20.0°C);"

For the Columbia River, this is not a change to the previous standard (OAR 340-41-445 (2)(b)(D)). The Columbia River forms the boundary between the states of Oregon and Washington and this criterion is consistent with the current temperature standard for the State of Washington.

For the Willamette River, this value represents a decrease from the previous temperature criteria of 70°F and makes it consistent with the Columbia River numeric criteria. The technical committee had recommended the 68°F criteria for these large, lower river segments recognizing that temperatures were expected to be higher in these segments as factors such as the naturally wide channels would minimize the ability to shade these rivers and reduce the thermal loading.

Both of these rivers are water quality limited for temperature and the temperature criteria can be revisited as part of the effort to develop Total Maximum Daily Loads. The Department is currently working with EPA to develop a temperature assessment for the Columbia River and is participating in a Willamette Basin Reservoir Study with the Corp of Engineers and other state agencies. The timing of specific TMDLs is currently being negotiated with EPA.

64° F Temperature Criteria: EPA has expressed concern that the 64°F criterion may not be fully protective. The Final Issue Paper on Temperature indicates that "the incidence of disease from *Chondrococcus columnaris* increases above 60-62° F and cites various sources for this statement (page 2-4 and Appendix D of the Final Issue Paper on Temperature). This is based both on observations from laboratory studies and field studies.

A review of this literature indicates that it is difficult to establish a temperature criteria for waters that experience diurnal temperature changes that would assure no effects due to *C. columnaris*. For example, J. Fryer and K. Pilcher ("Effects of Temperature on Diseases of Salmonid Fishes, EPA-660/3-73-020, 1974) conducted in the laboratory studies using constant temperatures and concluded:

"When coho and spring chinook salmon, and rainbow trout are infected with *C. columnaris* by water contact, the percentage of fatal infections is high at temperatures of 64°F and above, moderate at 59°F and approaches zero at 49°F and below. A temperature of 54°F is close to the threshold for development of fatal infection of salmonids by *C. columnaris*."

There is literature that suggests that fish pathogens which affect Oregon's cold-water fishes become more infective and virulent at temperatures ranging from the lower mid-sixties to low seventies (Becker and Fujihara, 1978). Ordal and Pacha (1963) found that mortalities due to *C. columnaris* outbreaks are lessened or cease when temperatures are reduced below 65°F. Bell (1986) suggested that outbreaks of high virulence strains of *C. columnaris* occur when average water temperatures reach 15.5°C and the low virulence strains become apparent with average water temperatures over 20°C.

A good discussion of field studies is given in the report "Columbia River Thermal Effects Study" (EPA, 1971).

"Natural outbreaks of columnaris disease in adult salmon have been linked to high water temperatures in the Fraser River, British Columbia. ... The pathological effects of the disease became evident when water temperatures along the migration route, and in spawning areas, exceeded 60°F. Prespawning mortality reached 90 percent in some tributaries. Columnaris in the infected sockeye spawners was controlled when temperatures fell below 57-58°F and mortalities were reduced. "

"Data collected on antibody levels in the Columbia River fish "... suggest peak yearly effective infection of at least 70 percent to 80 percent of most adult river fish species" (Fujihara and Hungate, 1970). Occurrence of the disease was generally associated with temperatures above 55°F; the authors further suggest that the incidence of columnaris may be increased by extended periods of warm temperatures than by peak summer temperatures."

"Other factors including the general condition of the fish, nutritional state, size, presence of toxicants, level of antibody protection, exposure to nitrogen supersaturation, level of dissolved oxygen, and perhaps other factors interrelate in the infection of fish by diseases. However, the diseases discussed here are of less importance at temperatures below 60°F; that is, in most instances mortalities due to columnaris are minimized or eliminated below that level."

As indicated in the section on "Standard Alternatives and Technical Evaluation" in the Temperature Issue Paper, the technical committee had recommended a temperature range (58 - 64°F) as being protective for salmonid rearing. While 64°F is at the upper end of the range, the key to this recommendation is the temperature unit (page 3-2) that is used in the standard - the seven-day moving average of the daily maximum temperatures. Exceedence of the criteria is based on the average of the daily maximum temperatures that a waterbody experiences over the course of seven consecutive days exceeding 64°F.

Streams experience a natural fluctuation of daily temperatures so streams that were just meeting the temperature standard would be experiencing temperatures over 60°F for only short periods of time during the day and have lower average temperatures. For example, the Department has summarized temperature data collected at 6 sites around the state which are near the 7-day average of the daily maximum of 64°F (see table below). As shown, the daily average temperatures typically range between 55-60°F. Risks should be minimized at these average temperatures.

In conclusion, the criteria does not represent an assured no-effect level. However, because the criteria represent a "maximum" condition, given diurnal variability, conditions will be better than criteria nearly all of the time at most sites.

	7-Day Statistic	Average Daily Temperatures						
		Day 1	Day 2	Day 3	Day 4	Day 5	Day 6	Day 7
Grande Ronde Basin								
East Fork Grande Ronde River	64.7	57.8	58.1	57.4	57.1	57.3	58.0	58.1
Beaver Creek (upstream La Grande Res.)	65.2	55.1	56.5	58	58.2	59.7	60.1	59.9
Umpqua Basin								
Jim Creek (mouth)	62.5	58.2	59.5	59.9	60.1	58.6	55.7	56.8
Pass Creek (upper)	64.4	59.0	58.7	58.1	58.5	59.1	59.3	57.7
Tillamook Basin								
Myrtle Creek (mouth)	65.0	57.7	59.1	58.6	57.9	58.0	57.6	56.8
Sam Downs Creek (mouth)	63.9	55.8	55.9	55.5	55.5	55.7	55.6	56.1

Minimum Dissolved Oxygen Criteria for Cool Water and Warm Water Species:

Warm Water: The Oregon warm water criteria for dissolved oxygen is 5.5 mg/l as a 30 day mean and 4.0 mg/l as a minimum. These values meet or exceed the recommended national criteria for warm water criteria for other life stages (5.5 mg/l as a 30 day mean and 3.0 as a 1 day minimum as shown in Table 1 of the dissolved oxygen criteria in *Quality Criteria for Water, 1986* (EPA 440/5-86-001)). These values are slightly below national criteria suggested for protection of early life stages (6.0 mg/l as a 7 day mean and 5.0 as a 1 day minimum as shown in Table 1 of the dissolved oxygen criteria in *Quality Criteria for Water, 1986*). As shown on Table 2 of the dissolved oxygen criteria in *Quality Criteria for Water, 1986*, this would represent a slight impairment for early life stages.

This criteria would be applied to both native and non-native warm water species. Table 2-3 in the Temperature Issue Paper (page 2-14) contains a list of non-salmonid fish species present in Oregon. Warm water species include: Borax Chub; Cyprinids (goldfish, carp, fathead minnows); Centrarchids (Bluegill, Crappie, Large-mouth Bass); and Catfish. The only known warm-water species that is native to Oregon is the Borax Chub, which is found

near a hot springs. The others have been introduced and now perpetuate themselves in some basins. These species are typically Spring spawners (April - June) during which times dissolved oxygen values are not at the seasonal lows (July - August) and typically have not been found to be a problem. In addition, salmonid spawning criteria, which are more protective, typically apply during these time period.

It should be noted that most of the introduced warm water species now compete with the native cold and cool water species for habitat and food. There are numerous recovery plans being developed for these native species. A level of protection that may have a slight production impairment for non-native warm water species is not necessarily undesirable.

Cool Water: A cool water classification was created to protect cool water species where cold-water biota may be present during part or all of the year but would not form the dominate community structure. The cool water criteria match the national coldwater criteria - other life stages criteria.

Table 2-3 in the Temperature Issue Paper (page 2-14) contains a list of non-salmonid fish species present in Oregon. Cool water species include: Chub; Suckers; Sandroller; Sturgeon; Centrarchids (Small-mouth Bass); Striped Bass; and Walleye. Small mouth bass, striped bass and walleye are introduced species. This category was set up to provide more protection than that afforded by the other life stage criteria for warm water fish and, as discussed in the Gold Book, we provided these cool water species with the cold water species protection suggested in the national criteria (Table 1 of the dissolved oxygen criteria in *Quality Criteria for Water*, 1986). These species are typically Spring spawners (April - June) during which times dissolved oxygen values are not at the seasonal lows (July-August) and typically have not been found to be a problem.

Table 2-2 of the Dissolved Oxygen Issue Paper indicates that salmonids and other cold-water biota may be present during part or all of the year but may not dominate community structure. Any salmonid spawning would still be covered by the salmonid spawning standard. The Oregon standards provide higher protection for salmonid spawning and cold water rearing than that recommended under the national criteria by choosing the "no production impairment" levels suggested in Table 2 of the dissolved oxygen criteria in *Quality Criteria for Water*, 1986.

When adequate information/data exists: The dissolved oxygen standard provides multiple criteria for cold, cool and warm water aquatic life. For example, OAR 340-41-445 (2) (a) (D) reads: *"For waterbodies identified by the Department as providing cold-water aquatic life, the dissolved oxygen shall not be less than 8.0 mg/l as an absolute minimum. Where conditions of barometric pressure, altitude, and temperature preclude attainment of the 8.0 mg/l, dissolved oxygen shall not be less than 90 percent of saturation. At the discretion of the Department, when the Department determines that adequate information exists, the dissolved oxygen shall not fall below 8.0 mg/l as a 30-day mean minimum, 6.5 mg/l as a seven-day minimum mean, and shall not fall below 6.0mg/l as an absolute minimum (Table 21)."*

In this example, the Department would routinely compare dissolved oxygen values against 8.0 mg/l criteria (the higher dissolved oxygen criteria). Most dissolved oxygen data is collected by a grab sample during the day time and would not reflect minimum conditions, that is why we would use a more restrictive criteria. Adequate information to use the other criteria would involve the collection of diurnal data over long enough periods of time (e.g. multiple days or multiple weeks) during critical time periods (e.g. low flow periods, hottest water temperature periods, period of maximum waste discharge). Such data would be collected through continuous monitoring with proper quality assurance. Based on this data collection, sufficient data would be available to calculate means, minimum means and minimum values and to compare to the appropriate criteria. Models that would provide these statistics could also be compared to the appropriate criteria.

In addition, for actions such as permitting and developing TMDLs, additional information on the beneficial uses of the waterbody will be considered such as: species present; listing status of those species; locations, time periods and presence of sensitive early life stages, etc. Based on presence of early life stages or T&E species, the more conservative criteria would be used.

IMPLEMENTATION ISSUES:

Air temperature exemption to the water temperature criteria: OAR 340-41-basin (2)(b) (B) specifies that *"an exceedence of the numeric criteria identified subparagraph (A) ... of this subsection will not be deemed a temperature standard violation if it occurs when the air temperature during the warmest seven-day period of the year exceeds the 90th percentile of the seven-day average daily maximum air temperature calculated in a yearly series over the historic record. However, during such periods, the anthropogenic sources must still continue to comply with their surface water temperature management plans developed under OAR 340-41-026(3)(a)(D)."*

This policy identifies criteria to be used in certain limited circumstances to determine whether a violation of the temperature water quality standard has occurred. This interpretation would be applied for the purposes of enforcement of standards and the 303(d) listing determinations. Our interpretation of how this air temperature exemption would be applied has been sent to you separately. In the 1994/96 303(d) list, no water bodies were excluded from the list for this reason.

Exceptions to the policy that prohibits new or increased discharged load to receiving streams classified as being water quality limited:

OAR 340-41-026 (3) (C) states "the new or increased discharged load shall not be granted if the receiving stream is classified as being water quality limited under OAR 340-41-006(30)(a), unless..."

OAR 340-41-026 (3) (a) C (iii) added new language under this policy which defines a condition under which a new or increased discharged load could be allowed to a water quality limited waterbody for dissolved oxygen. The language states: *"(iii) Effective July 1, 1996, in waterbodies designated water-quality limited for dissolved oxygen, when establishing WLAs under a TMDL for waterbodies meeting the conditions defined in this rule, the Department may at its discretion provide an allowance for WLAs calculated to result in no measurable reduction of dissolved oxygen. For this purpose, "no measurable reduction" is defined as no more than 0.10 mg/l for a single source and no more than 0.20 mg/l for all anthropogenic activities that influence the water quality limited segment. The allowance applies for surface water DO criteria and for Intergravel DO if a determination is made that the conditions are natural. The allowance for WLAs would apply only to surface water 30-day and seven-day means, and the IGDO action level."*

This is an implementation policy for OAR 340-41-026 (3) (C) and clarifies that we could allow for an increase in load in a waterbody that is water quality limited for dissolved oxygen as long as it did not result in a measurable reduction of dissolved oxygen as defined above and it was determined that the low DO values were due to a natural condition. A site specific criteria for the waterbody would need to be developed and submitted to EPA for review and approval.

All feasible steps: OAR 340-41-026 (3) (D) indicates that: *"Sources shall continue to maintain and improve, if necessary, the surface water temperature management plan in order to maintain the cooling trend until the numeric criterion is achieved or until the Department, in consultation with the Designated Management Agencies (DMAs), has determined that all feasible steps have been taken to meet the criterion and that the designated beneficial uses are not being adversely impacted. In this latter situation, the temperature achieved after all feasible steps have been taken will be the temperature criterion for the surface waters covered by the applicable management plan. The determination that all feasible steps have been taken will be based on, but not limited to, a site-specific balance of the following criteria: protection of beneficial uses; appropriateness to local conditions; use of best treatment technologies or management practices or measures; and cost of compliance."*

As indicated, if the waters do not come into compliance with the standard after all feasible steps have been taken, the Department would develop a site-specific criteria which would be submitted to EPA for approval pursuant to EPA policy.

1.0° F increase for new or increased discharge loads from point sources or hydro-power projects in temperature water quality limited basins: OAR 340-41-026 (3) (F), (G), (H) state: *"(F) In basins determined by the Department to be exceeding the numeric temperature criteria, and which are required to develop surface water temperature management plans, new or increased discharge loads from point source sources which require an NPDES permit under Section 402 of the Clean Water Act or hydro-power projects which require certification under Section 401 of the Clean Water Act are allowed a 1.0°F total cumulative increase in surface water temperatures as the surface water*

temperature management plan is being developed and implemented for the water quality limited basin if:

- (i) in the best professional judgment of the Department, the new or increased discharge load, even with the resulting 1.0°F cumulative increase, will not conflict with or impair the ability of the surface water temperature management plan to achieve the numeric temperature criteria; and*
- (ii) A new or expanding source must demonstrate that it fits within the 1.0°F increase and that its activities will not result in a measurable impact on beneficial uses. This latter showing must be made by demonstrating to the Department that the temperature change due to its activities will be less than or equal to 0.25°F under a conservative approach or by demonstrating the same to the EQC with appropriate modeling.*

(G) Any source may petition the Department for an exception to paragraph (F) of this subsection, provided:

- (i) The discharge will result in less than 1.0°F increase at the edge of the mixing zone, and subparagraph (ii) or (iii) of this paragraph applies;*
- (ii) The source provides the necessary scientific information to describe how the designated beneficial uses would not be adversely impacted; or*
- (iii) The source demonstrates that:*
 - (I) It is implementing all reasonable management practices;*
 - (II) Its activity will not significantly affect the beneficial uses; and*
 - (III) The environmental cost of treating the parameter to the level necessary to assure full protection would outweigh the risk to the resource.*

OAR 340-41-026 (3) (F) and (G) reflect an implementation policy for OAR 340-41-026 (3) (C). They clarify under what conditions the Department could allow for an increase in load to a waterbody that is water quality limited for temperature as long as the load did not result in a measurable increase in temperature (less than or equal to 0.25°F) or a cumulative increase of 1.0°F under (F) but a source could petition for up to the cumulative increase of 1.0°F under (G). The cumulative increase typically addresses the situation where there may be multiple new or increased discharges. A TMDL would still be developed to bring the waterbody back into compliance with the temperature criteria. The WLA and the permit for the new or increased source would target the appropriate temperature criteria using a

conservative approach as shown below (e.g. calculations would be made using 63°F so that the cumulative increase would not be above the standard of 64°F).¹

OAR 340-41-026 (3) (H) states: "Any source or DMA may petition the Commission for an exception to paragraph (F) of this subsection, provided:

- (i) The source or DMA provides the necessary scientific information to describe how the designated beneficial uses would not be adversely impacted; or
- (ii) The source or DMA demonstrates that:
 - (I) It is implementing all reasonable management practices;
 - (II) Its activity will not significantly affect the beneficial uses; and
 - (III) The environmental cost of treating the parameter to the level necessary to assure full protection would outweigh the risk to the resource. "

This exemption is a variance policy in which a source can petition the Commission to allow the temperature to increase by a specified amount for a limited period of time in order to allow for new or increased point source discharges to water quality limited waters until a TMDL is prepared. The variance would be submitted to EPA for review and approval. These variances would be reviewed again during the development of a TMDL or at permit renewal.

Source Petition for an exception to temperature criteria: OAR 340-41-basin (2)(b)(C) specifies that "Any source may petition the Commission for an exception to subparagraph (A)...of this subsection for discharge above the identified criteria if: (i) The source provides the necessary scientific information to describe how the designated beneficial uses would not be adversely impacted; or (ii) a source is implementing all reasonable management practices or measures; its activity will not significantly affect the beneficial uses; and the environmental cost of treating the parameter to the level necessary to assure full protection would outweigh the risk to the resource."

¹ Examples of various of discharge scenarios using a conservative mass balance analysis. The odd numbered examples show a scenario when the stream meets standards. The subsequent even numbered example shows the scenario when the stream is above standard. Examples 1 - 4 would be addressed under OAR 340-41-026 (3) (F); examples 5 - 8 would be addressed under OAR 340-41-026 (3) (G); and examples 9 - 10 would be addressed under OAR 340-41-026 (3) (H).

Example	Upstream		Effluent		Downstream		Change in Temp
	Flow	Temp	Flow	Temp	Flow	Temp	
1	10	63	0.4	69.5	10.4	63.25	0.25
2	10	73	0.4	69.5	10.4	72.87	-0.13
3	10	63	0.1	88	10.1	63.25	0.25
4	10	73	0.1	88	10.1	73.15	0.15
5	10	63	0.4	79.5	10.4	63.63	0.63
6	10	73	0.4	79.5	10.4	73.25	0.25
7	10	63	0.4	89	10.4	64.00	1.00
8	10	73	0.4	89	10.4	73.62	0.62
9	10	61.5	1	89	11	64.00	2.50
10	10	73	1	89	11	74.45	1.45

This will be, for most cases, a variance policy which allows the temperature to increase by a specified amount for a limited period of time in order to allow for an existing point source to discharge to water quality limited waters until a TMDL is prepared. In the case where that source would be the major cause for the temperature criteria to be exceeded and a TMDL would not be developed for that waterbody to bring it back into compliance, a site specific criteria would be developed and submitted to EPA for approval.

pH Standard exception: OAR 340-41-basin (2) (d) states *"The following exception applies: Waters impounded by dams existing on January 1, 1996, which have pHs that exceed the criteria shall not be considered in violation of the standard if the Department determines that the exceedence would not occur without the impoundment and that all practicable measures have been taken to bring the pH in the impounded waters into compliance with the criteria."*

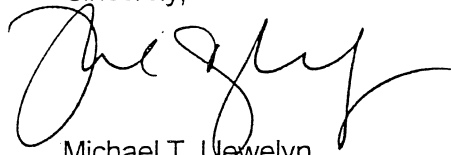
This language was intended to address the situation where a hydroproject would be applying for a 401 re-certification and it was found that the action of impounding the waters caused algal growth which caused the reservoir to subsequently exceed the pH standard. This might set up the situation where the only way to re-certify the project would be to destroy the dam which may not be the preferred option. In the cases where this exception would be applied, the Department would develop either a TMDL for nutrients in the upstream watershed, develop a site specific criteria for the waterbody or develop a use attainability analysis to modify the uses for portions of the reservoir.

Final Note: ODFW has a great deal of knowledge regarding location and timing for presence, spawning, etc of fish in Oregon streams. Much of this information is either in the files contained in local field offices or is gained from the judgment of the local biologist. Until recently, it has not been mapped. A mapping effort is underway and is furthest along for Bull Trout and Anadromous fish species. There is a coordinated effort underway entitled "StreamNet" (www.streamnet.org). This work is focused on a species by species mapping which would need to be generalized to match cold, cool, warm-water classification and spawning vs rearing groupings indicated in the standards. Issues such as mapping scales and coverage would still need to be worked out. This effort, to better categorize aquatic life uses, could be addressed in subsequent triennial standards reviews but will need additional funding to complete.

There are quite a number of standards related issues that are candidates for consideration during the next triennial review. DEQ and EPA should get together once DEQ has hired a new standards coordinator to discuss priorities and approaches for conducting the next triennial review process.

Please feel to contact Andy Schaedel (503-229-6121) or Lynne Kennedy (503-229-5371) if you have further questions.

Sincerely,

A handwritten signature in black ink, appearing to read "Michael T. Lewelyn". The signature is fluid and cursive, with a large initial "M" and a long, sweeping tail.

Michael T. Lewelyn
Administrator, Water Quality Division

cc: Water Quality Managers