

## ENERGY FACILITY SITING COUNCIL

# Energy Facility Siting Council Meeting Minutes September 27, 2022

- A. Consent Calendar (Action Item & Information Item)<sup>1</sup>
- **B.** Boardman to Hemingway Transmission Line Material Change Hearing and Public Notice of Hearing to Adopt Final Order (Action Item)<sup>2</sup>
- C. Public Comment Period (Information Item)<sup>3</sup>
- **D.** <u>Perennial Wind Chaser Station Request to Approve Decommissioning Plan and Terminate Site</u> Certificate (Action Item)<sup>4</sup>
- E. Compliance Update (Information Item)<sup>5</sup>

The meeting materials presented to Council are available online at: <a href="https://www.oregon.gov/energy/facilities-safety/facilities/Pages/Council-Meetings.aspx">https://www.oregon.gov/energy/facilities-safety/facilities/Pages/Council-Meetings.aspx</a>

<u>Call to Order</u>: The meeting was called to order on Tuesday September 27, 2022, at 8:30 AM by Chair Grail.

<u>Roll Call</u>: Chair Marcy Grail, Vice-Chair Kent Howe, Council Members Hanley Jenkins, Cynthia Condon, Ann Beier and Jordan Truitt were present in person and Council Member Perry Chocktoot was present virtually.

Oregon Department of Energy representatives present were Assistant Director for Siting/Council Secretary, Todd Cornett; Senior Policy Advisor, Sarah Esterson; Operations and Policy Analyst, Wally Adams; Senior Siting Analyst, Kellen Tardaewether; Compliance Officer, Duane Kilsdonk; and Administrative Specialist, Nancy Hatch were present in person. Oregon Department of Justice Senior Assistant Attorney General Patrick Rowe, counsel to EFSC, was present in person, and Senior Assistant Attorney General Jesse Ratcliffe, counsel to EFSC on the Boardman to Hemingway Contested Case, was present virtually.

#### **Agenda Modifications:**

Review and approval of the August 29-31, 2022 Council Meeting minutes was deferred to the October 28, 2022 Council meeting because participants at that meeting were given until October 10, 2022 to review the verbatim transcript and provide any recommended scrivener error corrections.

<sup>&</sup>lt;sup>1</sup> Audio/Video for Agenda Item A=00:04:02 – 2022-09-27-EFSC-Meeting-Audio

<sup>&</sup>lt;sup>2</sup> Audio/Video for Agenda Item B=00:12:48– 2022-09-27-EFSC-Meeting-Audio

<sup>&</sup>lt;sup>3</sup> Audio/Video for Agenda Item C=02:53:58–2022-09-27-EFSC-Meeting-Audio

<sup>&</sup>lt;sup>4</sup> Audio/Video for Agenda Item D=03:06:08– 2022-09-27-EFSC-Meeting-Audio

<sup>&</sup>lt;sup>5</sup> Audio/Video for Agenda Item E=03:32:46– 2022-09-27-EFSC-Meeting-Audio

**A.** Consent Calendar (Action Item & Information Item)<sup>6</sup> – Approval of August 2022 meeting minutes; Council Secretary Report; and other routine Council business.

**Consideration of the August 29-31, 2022, Meeting Minutes** - Review and approval of the August 29-31, 2022 Council Meeting minutes was deferred to the October 28, 2022 Council meeting because participants at that meeting were given until October 10, 2022 to review the verbatim transcript and provide any recommended scrivener error corrections.

**Council Secretary Report** – Secretary Cornett offered the following comments during his report to the Council.

#### **Council Updates**

• Legislative days for the Oregon State Legislature were held during the week of September 19th. The Senate Committee on Rules and Executive Appointments reappointed Chair Grail and Vice Chair Howe on September 23, 2022, to new terms through June 30, 2026.

#### **Staff Updates**

• Thomas Jackson is the new EFSC Rules Coordinator and his first day will be October 10, 2022. Tom is currently the E Discovery Coordinator at the Department of Human Services and Oregon Health Authority. In that role, he advises on E discovery of records, provides recommendations on pending records legislation, brings together stakeholders across agencies to set policy proposals, drafts security policies and processes to assist agency compliance with security protocols and more. Tom was previously a practicing attorney working on intellectual property, commercial litigation, and patent litigation. Tom has a JD form UCLA law school and a Bachelor of Science and Sociology from Brigham Young University.

#### **Project Updates**

- Protected Area Rulemaking was expected to be on the September Council Agenda but there
  were questions and issues raised related to substantive and procedural elements of the
  rulemaking. Staff is looking into those questions and issues to ensure we have the correct
  responses. We anticipate having rulemaking on the October agenda.
- **Oregon Trail Solar** submitted a request on August 31,2022 for Amendment 1 to extend the deadline for beginning construction.
- West End Solar project application was determined to be complete by department staff. The proposed project is a solar PV generation facility with a generating capacity of 50 megawatts. The facility would be located within Umatilla County and is approximately a 324-acre boundary project, 2 miles southeast of Hermiston. West End Solar LLC is the applicant, which is a subsidiary of Ursus Energy Corporation. The complete application was posted to the project website and reviewing agencies memos were sent September 26, 2022. The newspaper notice will be published September 28, 2022. There will be a remote public information meeting on the

<sup>&</sup>lt;sup>6</sup> Audio/Video for Agenda Item A=00:04:02 – 2022-09-27-EFSC-Meeting-Audio

complete application scheduled for October 10, 2022, at 5:30 PM, and Council was invited to attend. There has not been much interest or concerns from the public on this project to date.

#### **Other Updates**

- On September 18, 2022, Council was sent a resolution by the Oregon Board of Agriculture, related to concerns about the cumulative impacts of energy infrastructure to highly productive agricultural lands. Jim Johnson, the Oregon Department of Agriculture's Land Use and Water Planning Coordinator, had shared the resolution. While the resolution does not name EFSC and EFSC jurisdictional projects specifically, this resolution will be particularly important if it results in any rulemaking activities by the Land Conservation and Development Commission solar siting rules which would be implemented by EFSC through its land use standard.
- During the August meeting, Secretary Cornett updated the Council on a group called Verde who is currently working with a large group of stakeholders regarding the siting of energy facilities and transmission in Oregon. The group meets remotely every Friday from 1:00 -3:00. The meetings are attended by a broad array of stakeholders. There has been a lot of sharing of information about the various groups, what they are interested in and what their concerns are. During the last meeting, a potential legislative concept or at a minimum a placeholder, was discussed and is being evaluated. The relating to clause was discussed specifically. The group is taking input on what the future concept would look like.

#### **Future meetings**

Council Members confirmed their availability for October 28, 2022 for the next EFSC meeting.

Chair Grail recused herself from any action items associated with the Boardman to Hemingway Transmission Line project. Agenda Item B was chaired by Vice Chair Howe.

Also see Attachment 1 for a verbatim transcript of Agenda Item A, completed by Naegeli Deposition and Trial Transcription.

- B. Boardman to Hemingway Transmission Line Material Change Hearing and Public Notice of Hearing to Adopt Final Order (ORS 469.370(7)) (Action Item)<sup>7</sup> Kellen Tardaewether, Oregon Department of Energy Senior Siting Analyst & Jesse Ratcliffe, Oregon Department of Justice Senior Assistant Attorney General, Natural Resources Section, General Counsel Division.
  - 1. Overview of Agenda Item: Staff provided an overview presentation of material changes to the proposed order as reflected in the draft Final Order.
  - **2.** <u>Material Change Hearing</u>: All parties and limited parties were allowed to provide oral testimony on the material changes that were identified in the draft of the Final Order.
  - **3.** <u>Hearing to Adopt Final Order</u>: Council reviewed the draft Final Order, considered the oral testimony from the Material Change Hearing, issued a final order, approving the application

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<sup>&</sup>lt;sup>7</sup> Audio/Video for Agenda Item B=00:12:48– 2022-09-27-EFSC-Meeting-Audio

based upon the standards adopted under ORS 469.501 and any additional statutes, rules or local ordinances determined to be applicable to the facility by the project order, as amended. ORS 469.370 (7) and ORS 469.370 (9).

# <u>See Attachment 1 for verbatim transcript of Agenda Item B, completed by Naegeli Deposition and Trial Transcription.</u>

C. Public Comment Period (Information Item)<sup>8</sup> – This time was reserved for the public to address the Council regarding any item within Council jurisdiction that is not otherwise closed for comment. Items closed for comment include the Boardman to Hemingway Transmission Line Proposed Order and Proposed Contested Case Order, the Nolin Hills Proposed Order, the Protected Areas, Scenic Resources, and Recreation Resources Standards Rulemaking and the Perennial Windchaser Station proposed final retirement plan.

The Public Comment period was opened at 11:45 am. and closed at 11:56 am. The sole commenter was Ms. Irene Gilbert.

<u>See Attachment 1 for verbatim transcript of Agenda Item C, completed by Naegeli Deposition and Trial Transcription.</u>

D. Perennial Wind Chaser Station – Request to Approve Decommissioning Plan and Terminate Site Certificate (Action Item)<sup>9</sup> – Sarah Esterson, ODOE Senior Policy Advisor presented the certificate holder's proposed final retirement plan and comments received prior to the comment deadline. The Council approved the proposed final retirement plan, they also approved termination of the site certificate.

During the presentation the following discussion took place:

Vice Chair Howe questioned if the road and bridge are the only access to the site.

Ms. Esterson confirmed that it is.

Council member Beier inquired as to whether the DEQ issues have been resolved and if, under their rules, the soil stabilization requirements have been met and whether there are hazardous materials on site.

Ms. Esterson confirmed that is correct.

Council Member Jenkins added the Umatilla County Planning Director provided a written statement stating "our department finds that the existing developments on the properties, such as the access route and bridge, received proper permits from the county planning department. They are considered an accessory use to the property and will be allowed to continue use after

<sup>&</sup>lt;sup>8</sup> Audio/Video for Agenda Item C=02:53:58– 2022-09-27-EFSC-Meeting-Audio

<sup>&</sup>lt;sup>9</sup> Audio/Video for Agenda Item D=03:06:08– 2022-09-27-EFSC-Meeting-Audio

project termination." He also noted that, even though the property is in an exclusive farm use zone, it is surrounded on 3 sides by industrial land.

Vice Chair Howe added because the access road and bridge are the only access to the property and they are an asset use to the property by the county, it would be more impactful to return the site to the predevelopment condition. He expressed his approval of the retirement plan.

Chair Grail asked if Council's responsibility (for site retirement) is to return to non-hazardous condition not to the level that the site never existed.

*Ms. Esterson confirmed that is correct.* 

Council Member Chocktoot expressed his view that if the site was expected to be rehabbed and the applicant choose to terminate, the road and bridge should be removed.

Chair Grail clarified that applicants have met their responsibilities. The bridge and access road are useful, as noted by the county. It is EFSC's responsibility to look at whether anything is hazardous. Applicant does not have to return to a nonexistent status.

Ms. Esterson offered, as Council Member Chocktoot mentioned, we need to look at how the site was initially certified. The termination rules require the Council to approve the retirement plan. If the plan is not exactly the same as proposed in the application phase, Council must approve any changes. As an example, if a landowner views a structure as useful to their farm operation, they can ask to leave it in place with the retirement plan. It is not unusual to evaluate leaving components in place if Council deems that appropriate.

Council member Jenkins added any activity on the property would have an access problem without the bridge and road, even if it was returned to agricultural activity. There is an irrigation ditch that must be crossed to access the nearest road to the property. He further stated it is unlikely that the property will be returned to agricultural use, more likely to be developed for industrial purposes. In that case, you will need access roads and bridge. To require the applicant to return the site to precondition (remove access road and bridge) does not make sense when it would need to be built again.

<u>Vice Chair Howe motioned the Council to issue a final order approving the proposed Final Retirement Plan as the Final Retirement Plan and Terminating Perennial Wind Chaser Station Site Certificate as recommended by staff.</u>

Council Member Jenkins seconded the motion.

The motion passed unanimously.

**Compliance Update (Information Item)**<sup>10</sup> – Duane Kilsdonk, ODOE Compliance Officer, Sarah Esterson, ODOE Senior Policy Advisor and Wally Adams, ODOE Operations and Policy Analyst provided Council with an update on compliance program activities.

Prior to the presentation the following discussion occurred:

Secretary Cornett inquired with Council for feedback on incident reports. In the past, the reports have been included in the secretary reports. Incidents reports could be added to the agenda as a separate agenda item and the certificate holder could be given the opportunity to be present during the agenda item.

Chair Grail responded with her understanding that in the past Council has had a bi-annual compliance report presented and suggested Council have quarterly presentations.

Mr. Kilsdonk agreed adding that is exactly what he would like to see happen. Some of the wind facilities are getting older on the landscape. A quarterly plan to address with Council the issues that arise would be easy to accommodate.

Council Member Condon expressed her agreement to the quarterly plan. While some parties may want to keep certain incidences private, she stressed it's important that there is full public disclosure and transparency of any incidents.

Council Member Chocktoot suggested Council address incidents as they arise.

Chair Grail thanked Council for their input. Staff will come up with the plan and schedule to present incidents at future meetings.

During Mr. Kilsdonk's presentation the following occurred:

Council Member Jenkins inquired about the GIS map presented. At a prior meeting, Council had discussed not adding county projects to the map.

Secretary Cornett noted while this is a great GIS map, what the department is beginning to use is the ORESA online mapping tool. On the list of updates for that tool is to add the local jurisdictional facilities.

Mr. Kilsdonk reported, according to Avangrid, due to tariffs and President Biden's executive order on solar panels, Avangrid had to cancel their order and reorder another set of solar panels. The panels are scheduled for delivery in September which moves the construction beginning dates to March 2023 for Bakeoven, Daybreak and the Sunset solar projects.

Chair Grail recapped there are valid reasons for these delays, noting Council is prepared to see more instances of the delays due to current issues.

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<sup>&</sup>lt;sup>10</sup> Audio/Video for Agenda Item E=03:32:46– 2022-09-27-EFSC-Meeting-Audio

Secretary Cornett explained some of the issues that are causing the delays (tariff's, supply chain issues, covid etc.). There are a lot of factors which do not directly relate to ODOE and EFSC but can have an impact on projects moving forward.

Secretary Cornett commented if there are any facilities that Council would like to visit, staff can set up site visits whether sites are in construction, preconstruction or operation. It is valuable to see what sites look like on the landscape and what are the different construction cycles.

Council Member Jenkins recommended Council tour sites as it is beneficial to give Council Members another perspective.

Vice Chair Howe agreed and suggested when Council is having a meeting near a facility, there should be an opportunity for a field trip to a facility included with meeting agenda.

Secretary Cornett confirmed staff will work to create those opportunities.

Council Member Beier added getting Council out to the sites during construction and during operation is important as they are 2 different things. Council will continue to have a lot of interest from the Department of Agriculture as sites have landscape impacts. It is important for Council to have the understanding and perspective of landscape impacts. She suggested Council also attend Compliance site visits as it would be interesting to understand what Staff is looking for as an additional resource for "fine tuning" the conditions required for sites.

Secretary Cornett confirmed staff can include Council in Compliance visits as requested.

Mr. Kilsdonk commented, prior to Covid, former Council Member Barry Beyeler attended a compliance site tour of Columbia Ethanol site.

Secretary Cornett noted Council has recently gone through the significant details involved in the Boardman to Hemingway project. Mr. Kilsdonk presented slides with all the operational facilities and there are numerous site certificate conditions to be evaluated for each of those. The volumes of preconstruction and construction conditions that must be evaluated is incredible. The volume of details for individual conditional complexity multiplied by the number of new construction sites, operational facilities and infrastructure facilities is huge. The Department is trying to increase the resources associated with the compliance program as there is so much involved and it is very significant.

Council Member Condon asked if there is a difference in how long an inspection takes in terms of the size (megawatts) of a facility.

Mr. Kilsdonk responded the number of megawatts doesn't correlate with the site inspections time. The mitigation plans are the most demanding of information. The mitigation area and the revegetation follow up plans are the most time-consuming conditions. Weather can also play a part in additional time for a site inspection.

Mr. Kilsdonk further noted solar farms are getting large as are linear facilities. Inspection at the Eugene to Medford Transmission lines took 2 days to complete as there is not access to all the lines. The inspection consisted of insuring that the lines overhead were not in violation. For example, if a new building is built, a line without proper clearance would be a violation of site

conditions. The inspection also included seeing how the site is doing reducing vegetation for fire protection.

Secretary Cornett added inspections are not just regarding the conditions themselves but also the physical nature of the facility. As an example, with a transmission line 108 miles long or a dispersed wind facility with a very large site area, it is not possible to inspect every wind turbine in a site visit. A gas plant is not physically big by comparison. Solar facilities may be large but are a single footprint rather than a dispersed footprint. While inspection of solar sites will not be as easy as gas plants in term of physical size, they will be easier for onsite inspections than when a facility is dispersed across a large geographic area.

Council Member Jenkins noted inspections are driven by the conditions approved by Council that the Compliance Officer is required to evaluate as part of the annual inspection plan.

Chair Grail asked if Mr. Kilsdonk is dealing with the same people at the sites and is able to develop a relationship with them.

Mr. Kilsdonk responded usually they are present long term, but noted that while his job is not to educate rather, if there is a new manager, he will go into further detail on the site certificate conditions, why he is there and what he is looking for during the inspection.

Council Member Condon asked what is the process for an Incident Notification Response?

Mr. Kilsdonk noted the department is currently having a reporter review the investigation process.

Secretary Cornett reminded Council regarding Financial Assurance, and that Sisily Fleming, the Siting Division's Fiscal Analyst, presents an annual report to Council. One of the letters of credit issues addressed by Council is approval of credit institutions. If an applicant or certificate holder uses an alternate institution not previously approved by the Council, that institution must be approved by the Council whether it is an existing certificate holder requesting a new institution or a new application for certificate.

Council Member Condon asked if the comfort letter received in the application process is the same as the security bond?

Ms. Esterson responded that often it is the same.

DOJ Rowe confirmed. A comfort letter is from the bank saying the bank will be prepared to issue a line of credit for this project.

Secretary Cornett, noted that while the department does not have a "complaint process", the Site Inspection Request process established in rule is functionally the same thing. Requesting a site inspection is essentially informing staff that the site certificate holder is either constructing or operating outside of what they are authorized to do.

Secretary Cornett stated a site operating outside of authorization does happen occasionally but does not necessarily mean a notice of violation is issued. As Secretary to the Council, Mr. Cornett has the authority to issue a notice, but the Council has that authority as well.

While discussing process improvement, Vice Chair Howe questioned if there is an ability for the Compliance Officer to utilize an "engineer's stamp" certifying certain conditions have been met while doing a desktop audit.

Mr. Kilsdonk replied yes there is an ability to "stamp" during the design stage. It is different than on the site visits. We do utilize engineering consultant's suggestions for information to send to the certificate holder and include in reports.

Secretary Cornett added it depends on the condition. Some conditions require Staff to be on the site to validate, others may rely on consultants, while others may have a "stamped" verification. While desktop audits save time and money for the department and the certificate holder, they would only be utilized every other year. If there is a site that had previous issues with preconstruction and/or construction, we need to be on site on a regular basis. This is an example of a change in compliance policy but is specific to operational and known recent history of issues on a site.

Mr. Kilsdonk noted as the wind facilities start to age, there are new issues developing that staff has not seen prior. Staff may need to visit sites twice a year in order to stay on top of maintaining facilities.

Council member Jenkins asked if the Shepherds Flat North turbine replacement was going to be installed on site, noting they will need great big cranes to reinstall.

Mr. Kilsdonk confirmed that the turbine will be installed on site.

Council Member Condon asked how tall are the turbines?

Mr. Kilsdonk answered approximately 492 feet tall. It took the site almost a year to formulate a plan for removal of the turbine and replacement of the new turbine. They had to create a special crane man-basket to get to the top of the turbine and apply an attaching outcast for the cable. With help of a bulldozer, the tower including the blades, collapsed. The turbine fell exactly as planned and has been removed from the site.

Council Member Jenkins added the physical cranes that are used come to the site on mobile truckloads and are put together on the site. They are wider than the road therefore a road must be built and then deconstructed after. The cranes are taller than the turbines also. His assumption would be that a smaller crane will be used for the replacement of the turbine. The area for rebuilding the tower needs to be ready as the cranes are expensive to use and therefore time sensitive.

In reference to the repowering at Shepherds Flat Central, North, and South sites being potentially out of compliance with Condition 40(b) and the setback requirements, Council Member Jenkins asked if the blades were lengthened as part of the repowering.

Mr. Kilsdonk confirmed that the blades were lengthened.

Council Member Condon asked what caused the site to violate the condition and lengthened the blades?

Ms. Esterson responded demonstrating compliance with the setback was a preconstruction condition. The developer provided engineering drawings to demonstrate compliance. Staff reviewed the drawings and questioned their demonstration of compliance. After 3 months, the developer admitted there may be a problem and sent out surveyors. The tower had already been repowered. The developer reported themselves in non-compliant and removed the blades and nacells. While staff is unsure why the developers thought they had met the requirements, the staff did receive a report by the responsible party consistent with Division 29, which makes developers evaluate the significance of the violation. The developers are working with the county for solutions to the setback condition.

Vice Chair Howe inquired did the document sent by the developers initially show that they complied with the setback condition?

Ms. Esterson noted that the information sent by the developers were Alta drawings which were not the correct set of data to evaluate the question of compliance.

Council Member Jenkins confirmed EFSC authorized the repowering of the turbines. Now that developers understand that they have not met the setback requirement, are they able to repower with something less as they met the setback requirement in the original application?

Ms. Esterson confirmed that is true.

Chair Grail clarified that the facility must be consistent with the original approval, even with a new certificate holder.

Council Member Jenkins commented that Council hearing the compliance reports is beneficial as it makes it more clear what future conditions should be on site certificates.

Vice Chair Howe suggested possibly adding a condition for the certifying of "engineering stamps" for drawings submitted for rehabilitation requirements and conditions. The engineers are assuming the liability.

Ms. Esterson stated one of the things staff has been doing with the setback condition is to clarify to applicants we want maps and tabular data that shows the distances, as in what is the setback requirement, where are the nearest roads and where are the nearest residents. With a map, staff is able to "see" it, allowing additional clarity in what ODOE is verifying. Engineering surveys are tough but if the GIS layer of the setback is not included, it would not have all the information required.

Council Member Truitt asked when was a survey done and was it at the request of staff or the developer?

Ms. Esterson responded there was a surveyor on site in July 2022 to verify the setback question.

Council Member Truitt noted with that the measurements and descriptions of setback areas, it is necessary to have the proper documentation. He suggested possibly adding supporting supplemental documents such as a full survey as a requirement.

Council Member Jenkins stated that there are a lot of roads and right of ways that aren't very clear. There is a legalization process available to identify where right of ways are in relationship to built roads which can complicate the issue.

Council Member Chocktoot expressed his concern for the number of incidences occurring. He suggested Council may want to consider putting a time moratorium on turbines which would require replacement after a specified period of time/use.

Secretary Cornett asked Mr. Kilsdonk about the incident dates of the oil splatter pictures submitted by Biglow Canyon Wind Farm.

Mr. Kilsdonk responded he is still working to verify how long this oil splatter issue has been happening and the dates have been requested but have not been received yet.

Secretary Cornett added that staff does not know whether the splatter pictures are recent and whether it occurred within a short or long period of time. Staff is working to determine the correct information.

Council Member Condon asked, regarding the Golden Hills Wind Project fire, was the power line in question owned by Avangrid? And are they obligated to report the fire if it is not caused by their powerline?

Mr. Kilsdonk responded it is a requirement within the site certificate that requires all fires on the facility property, or the facility to be reported.

Council Member Beier inquired if the recycling of decommissioned components is something Council should be requiring in the decommissioning of projects?

Mr. Kilsdonk noted that currently the recycling of component is specific to Shepherds Flat and GE. GE owns the recycling facility. His understanding is the blades associated with the Shepherds Flats repowering are specific to GE's recycling facility.

Vice Chair Howe asked whether the components were being recycled into fiberglass and remolded into other products?

Mr. Kilsdonk responded his understanding is these specific blades are going to a specific facility where they are burned.

Council Member Condon questioned burning versus recycling. She asked if anyone was recycling fiberglass from turbines?

Mr. Kilsdonk explained not to his knowledge, as when fiberglass is recycled, it loses its strength. He also noted that the blades have other materials such as metal.

Secretary Cornett added the industry is looking into recycling programs though he does not know of an actual company doing the recycling of blades yet. As more facilities get repowered or decommissioned, there will be an increased supply of blades.

Council Member Condon asked if the Council plays a role in procuring budgeting and compensation with the legislature, regarding the department's new approach to Compliance.

Secretary Cornett stated the department does an annual assessment of the expected costs for projects at all facilities. What are the things we have been doing? What are the additional things we need to be doing? As with the costs associated with applications and amendments, there is a statutory requirement that all compliance costs must be reasonable, just and necessary. The Department has had 2 "placeholder" positions for the past 2 biennium's, one for a Compliance Officer and one for a senior siting analyst. 75% of the Division's work is fee driven, 80% for compliance. The Department must be able to justify that there is enough work to fund 75% (or 80% if compliance) of the compliance position. In this case, after reviewing the number of construction projects, the number of preconstruction conditions, the number of construction conditions and the number of operational conditions, the Department concluded that for the foreseeable future, we have enough work to justify an additional person. Which is why we have recently filled the Compliance officer position. The Department has put a lot of resources into Compliance recognizing the need.

Council Member Condon asked if the department feels it has the resources needed?

Secretary Cornett replied the Department is proposing in the next biennial budget to have the limited duration position continue to a full-time position. It would be difficult to add another at this time. It is difficult for the Department to be responsive to immediate circumstances with resources. With a complex budget process, we must have a plan. We are currently making many changes to the compliance program and are also assessing those changes. While the department's future needs can be hard to forecast, the Department does plan ahead in order to make legitimate arguments to justify staffing.

Council Member Beier shared her opinion that the staff is doing a great job collecting the data that will be used to justify assessments. She noted the world is changing. The increased power demand, the number of energy facilities and the repowering of turbines are examples of that. Honing in how that will affect compliance is important. The conditions Council put on the B2H Transmission Line will be a large workload for compliance. The data being collected will show why additional compliance help is important.

The September 2022 EFSC was adjourned by Chair Grail at 2:59 p.m.

### **Attachment 1**

**Verbatim transcript of Agenda Items:** 

- A Consent Calendar
- B Boardman to Hemingway Transmission Line Material Change Hearing and Public Notice of Hearing to Adopt Final Order
- **C Public Comment**

September 28, 2022 Council Meeting

**Completed by Naegeli Deposition and Trial Transcription.** 

3 ENERGY FACILITY SITING COUNCIL

4 Marcy Grail, Chair

5 Kent Howe, Vice Chair

6 Hanley Jenkins, II

7 Perry Chocktoo (via WebEx)

8 Jordan Truitt

9 Cinidy Condon

10 Ann Beier

11 Todd Cornett

12

13 OREGON DEPARTMENT OF ENERGY

14 Kellen Tardaewether, Senior Siting Analyst

15 Jesse Ratcliff, Senior Assistant Attorney General

16 (via WebEx)

17 Patrick Rowe, Counsel

18 Walter Adams, Operations

19 Sarah Esterson, Analyst

20 Nancy Hatch, Administrative Specialist

21

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22 PUBLIC SPEAKERS

23 Karl G. Anuta, Counsel, STOP B2H

24 Irene Gilbert, Representative, STOP B2H

25 Jocelyn Pease, Counsel, Idaho Power Company

2 Mr. Secretary, are there any agenda

3 modifications?

MR. CORNETT: Madam Chair, the only pseudo

5 agenda modification is we will not be -- Council

6 will not be voting on the August meeting minutes

7 today. We had thought that would be the case, which

8 is why we provided that and put it in the -- the

9 agenda.

10 However, the -- because it's a verbatim

11 transcript, people were able to -- were given the

12 opportunity to provide edits to that if that was

13 incorrect of the verbatim transcript. And the

14 October 10th was the date -- or sometime in early

15 October was the date that was given to provide or

16 submit potential updates on it.

17 So -- so we'll bring those back to Council

18 in -- at the October meeting.

MS. GRAIL: Thank you.

I have the following announcements: Please

21 silence your cell phones. Those participating via

22 phone or webinar, please mute your phone. And if

23 you receive a phone call, please hang up from this

24 call and dial back in after finishing your other

25 call.

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**ENERGY FACILITY SITING COUNCIL MEETING** 

2 AGENDA ITEMS A, B AND C

3 HELD ON

4 TUESDAY, SEPTEMBER 27, 2022

5 8:30 A.M. 6

MS. GRAIL: Call September 27th, 2022 7

8 meeting of the Energy Facility Siting Council to

9 order.

10 Mr. Secretary, please call the roll.

11 MR. CORNETT: Marcy Grail?

12 MS. GRAIL: Here.

13 MR. CORNETT: Kent Howe?

14 MR. HOWE: Here.

15 MR. CORNETT: Hanley Jenkins?

16 MR. JENKINS: Here.

17 MR. CORNETT: Cindy Condon?

18 MS. CONDON: Here.

19 MR. CORNETT: Perry Chocktoot?

20 MR. CHOCKTOOT: Here.

21 MR. CORNETT: Ann Beier?

22 MS. BEIER: Here.

MR. CORNETT: And just for the record,

24 Madam Chair, Councilmember Truitt will be here. So

25 make note of that when he arrives.

For those signed on to the webinar, please

2 do not broadcast your web cam.

Reminder to Council and -- and to anyone

4 addressing the Council to please remember to state

5

5 your full name clearly, and not to use the

6 speakerphone feature, as it will create feedback.

I do want to reiterate what Wally just

8 said, that the microphones, the (indiscernible) are

9 very sensitive, so please restrict any sidebars and

10 attempts at whispering because it will likely be

11 broadcast.

12 MR. CORNETT: Madam Chair, and then just

13 also for those in the audience, they are very

14 sensitive. So maybe, you know, your side

15 conversations as well, so just a -- just a heads

16 up.

17 MS. GRAIL: We will remind you of that one

18 more time. Thank you.

19 MR. CORNETT: Sorry. Madam Chair, and one

20 more -- I know we do this and -- and you've noted

21 this, but we have a court reporter in -- present

22 today, so getting verbatim transcript again. So

23 please, a reminder, when you begin speaking, please

24 state your name.

25 MS. GRAIL: Thank you.

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For Agenda Item B, the Material Change

- 2 Hearing, and Agenda Item C, Public Comment Period,
- 3 there are three ways to let us know you are
- 4 interested in providing comments to the Council.
- 5 For those in person, please fill out a registration
- 6 card, which is available on the table near the
- 7 entrance, and submit to Sarah Esterson. For those
- 8 using the WebEx, you will need to use the Raise Your
- 9 Hand feature. For those on the phone only, you will
- 10 need to press Star 3, which will alert us that you
- 11 wish to speak.
- 12 We will go over these options again during
- 13 those agenda items.
- 14 You may sign up for email notices by
- 15 clicking the link on the agenda or the Council web
- 16 page. You are also welcome to access the online
- 17 mapping tool and any documents by visiting our
- 18 website.
- 19 **Energy Facility Siting Council meeting**
- 20 shall be conducted in a respectful and courteous
- 21 manner where everyone is allowed to state their
- positions at the appropriate times consistent with
- 23 Council rules and procedures. Willful accusatory,
- 24 offensive, insulting, threatening, insolent, or
- 25 slanderous comments which disrupt the Council

- 1 appointments and reappointments. And the whole
- 2 Senate voted on those Commission appointments,
- 3 reappointments, on Friday, the 23rd.
- So Chair Grail and Vice Chair Howe are
- 5 appointed to two terms. Their new terms are July
- 6 1st, 2022, through June 30th, 2026.
- 7 In terms of staffing, yesterday we
- 8 concluded the rulemaking coordinator recruitment
- 9 again. So our -- our new rulemaking coordinator,
- his name is Thomas Jackman. He starts on October
- 10th. Tom is currently the eDiscovery coordinator
- 12 at DHS and OHA, so Department of Human Services and
- Oregon Health Authority, where he has been for the
- 14 last six years.
- 15 In that role, he advises on eDiscovery of
- 16 a records request, provides Council on pending
- 17 records legislation, brings together stakeholders
- across agencies to accept policy proposals, and
- drafts security policies and processes to assist
- 20 agency compliance with security protocols, among
- 21 other things part of his responsibilities.
- 22 Tom was previously a practicing attorney
- who worked on intellectual property, commercial
- 24 litigation, and patent litigation. He has a JD from
- 25 the UCLA law school and a bachelor of science in
- 1 meeting are not acceptable. Pursuant to Oregon
- 2 Administrative Rule 345-011-0080, "Any person who
- 3 engages in unacceptable conduct which disrupts the
- 4 meeting may be expelled."
- 5 We are going to move -- good morning.
- 6 MR. TRUITT: Good morning.
- MS. GRAIL: For the record, Councilmember
- 8 Truitt has arrived.
- Our next agenda item is Agenda Item A, 9
- 10 which is the consent calendar. As previously
- 11 indicated, we will not be voting on the August
- 12 meeting minutes today. Approval of the August 29th,
- 13 30th, 31st, 2022 meeting minutes are being held over
- 14 to November to allow participants the ability to
- 15 recommend corrections to the verbatim, which are
- 16 part of those minutes. Participants have until
- 17 October 10th, 2022, to submit their recommended 18 corrections
- 19 Next up is the Council Secretary report.
- 20 Mr. Secretary?
- 21 MR. CORNETT: Madam Chair, first, I will
- 22 do staff meeting Council updates.
- 23 Last week was the legislative days for the
- 24 Oregon State Legislature. And the Central Rules
- 25 Committee evaluated Board and Commission

- 1 sociology from Brigham Young University.
  - So we are very happy to have him join our
  - 3 team and certainly bring him into probably the
  - October Council meeting.
  - 5 Some project updates -- first, the
  - 6 Protected Area rulemaking. We had anticipated to
  - 7 have that rulemaking on this Council month's agenda
  - 8 -- this month's Council agenda, but there were
  - 9 several questions and issues that were raised by
  - 10 different groups related to the substance as well as
  - 11 some of the procedural aspects.
  - 12 And so we're still looking into those. We
  - 13 want to make sure that we get those responses
  - correct. We anticipate having that on the October
  - agenda. Unfortunately, what it means is that, as we
  - had spent a little more time on that, that put us
  - 17 behind on a few other rulemakings.
  - 18 So next is the Oregon Trail solar project
  - update. So on August 31st, the Department received
  - the preliminary application for site certificate.
  - 21 Sorry. That's -- is it Oregon Trail or Wagon Trail?
  - 22 Oregon Trails.
  - 23 FEMALE SPEAKER: I think --
  - MR. CORNETT: Yeah. I got that wrong, so 24
  - -- so amendment number one. So Oregon Trail solar

12

1 amendment number one. Excuse me.

So Department -- I'm going to have to go

- 3 back to that one since I think I mixed and matched
- 4 between Oregon Trail solar and Wagon Trail solar.
- 5 So I've got the wrong information in here. My
- 6 apologies for that.

But that's the -- that's amendment number

- 8 one, to extend the time frames, the beginning time
- 9 frames for the Oregon Trail -- or Oregon Trail
- 10 solar, right? Okay. So I'm going to update.
- 11 I do have another update on West End
- 12 Solar. So on September 19th, the Department
- 13 determined that the West End Solar Energy Project
- 14 application was complete. So the project is a
- 15 proposed solar PE generation facility with a
- 16 generating capacity of 50 megawatts. The facility
- 17 would be located within an approximately 324-acre
- 18 site boundary. The project is proposed in Umatilla
- 19 County two miles southeast of the City of
- 20 Hermiston.
- 21 EE West -- EE West End Solar, LLC, is the
- 22 applicant, and they are a subsidiary of Eurus Energy
- 23 Corporation. The complete application was posted to
- 24 the website, the project website. And the Laguni's
- 25 (phonetic) memos were sent out yesterday, September

- 1 EFSC and EFSC (indiscernible) project specifically,
- 2 I thought it was valuable to share with you because
- 3 of potential implications. But it does call out
- 4 specifically the Land Conservation Development
- 5 Commission and solar siting rules. It's important
- 6 to remember that anything that LCDC does related to
- 7 the solar siting rules will ultimately be
- 8 incorporated and implemented through Council's land
- 9 use standard.
- 10 So while there may not be direct
- 11 implication, there would be indirect implications.
- 12 So it's important for us to keep -- keep up on those
- things and certainly for Council to be aware of
- 14 those.

11

- 15 Next is last -- during the last Council
- 16 meeting I gave an update on the -- the Verde Group,
- who is doing sort of an overall working group
- 18 associated with -- with a large group of
- stakeholders about the siting energy facilities and
- 20 transmission in Oregon.
- 21 So again, that puts a meeting every Friday
- from 1:00 to 3:00. It's all remote. It's a lot of
- people. I believe there was like 70 people at some
- 24 of the meetings. So it's very broadly attended, a
- 25 very broad array of stakeholders.

- 1 26th. Tomorrow, September 28th, the public notice
- 2 and the newspaper notice will go out. And we have
- 3 established a remote public information meeting on
- 4 the complete application on October 10th at 5:30
- 5 p.m.
- 6 So it's a rather small project, and we
- 7 perceived and expedited review because of the size
- 8 of it. We haven't received much in the way of
- 9 interest and concern. So we determined that a
- 10 remote public information meeting was -- was
- 11 adequate rather than in person. And so if any
- 12 Councilmembers want to attend that remotely, we can
- 13 send you the information on the -- that meeting for
- 14 October 10th.
- 15 A couple of other updates -- so on
- 16 September 8th, I sent Councilmembers a resolution by
- 17 the Oregon Board of Agriculture related to concerns
- 18 about the cumulative impacts of energy
- 19 infrastructure to highly productive agricultural
- 20 plans. Jim Johnson, the Oregon Department of
- 21 Agriculture's Land Use & Water Planning
- 22 Coordinator, had shared the resolution with me. And
- 23 so I wanted to make sure that that was sent out to
- 24 Council.
- 25 So while this resolution does not mean

- Thus far, it's largely been just a lot of
  - 2 sharing of information about the varying groups,
  - 3 what they do, what they're interested in, what their
  - 4 concerns are. And so the -- at the last meeting,
  - 5 they did bring up potential -- a legislative concept
  - 6 -- it's really just a placeholder. Don't know at
  - 7 this point if they're being substantive or if they
  - 8 would just be potentially a study bill. But that
  - 9 was put in there. The related two clause was
  - 10 discussed and the -- sort of specifics of that was.
  - 11 As I said, it's still very early on, and
  - 12 the details of even that kind of placeholder
  - legislative concept is still being evaluated. And
  - they're taking input on -- on what that should 14
  - 15 include
  - 16 Last on my list is the next Council
  - 17 meeting.
  - 18 So Friday, October 28th, we will need to
  - 19 have a Council meeting. We have an agenda. And I
  - currently have everybody listed as available for
  - 21 participation. If that has changed or if that does
  - change, please contact either Nancy or myself or
  - both. Otherwise, that will be the date we have
  - determined -- have not yet determined who will 24
  - 25 officiate.

**EFSC Meeting** Page 5 14 And then unless there are any questions by So I'm going to start off by doing a very 2 Councilmembers, that concludes the Secretary. 2 brief overview of the facility. And then I'm going 3 MS. GRAIL: Thank you. 3 to pass off -- pass the ball over to Jesse, and 4 So the next agenda item is Agenda Item B. 4 Jesse is going to go over the changes that were 5 And since I recuse myself -- this is Chair Grail for 5 discussed at the August meeting from the hearing 6 the record -- since I recuse myself from any action 6 officer's proposed contested case order, or what we 7 items associated with the Boardman to Hemingway 7 were calling the PCCO, which now we've included, and 8 Transmission Line project, I'm going to hand over 8 it's included in the draft final order as Attachment 9 the Item B to Vice Chair Howe. If it's okay, I'm 9 6. And we're calling it now the CCO, the contested just going to stay here, but I will not be speaking case order, as amended by Council and the direction 11 or say anything during this time. that Council gave staff to reflect in that order. 12 Vice Chair Howe. 12 So Jesse's going to walk through some of those 13 MR. HOWE: Thank you, Chair Grail. 13 changes that were made in that order. 14 We'll now begin the Boardman to Hemingway 14 And then we're going to pass the ball back 15 Transmission Line Hearing to Adopt Final Order under 15 over to me. And what I'm going to go over in my 16 ORS 469.370(7), which includes a material change presentation are the material changes that were 17 directed from Council that came out of the three-day 17 hearing. 18 Kellen Tardaewether, Oregon Department of August Council meetings in La Grande. Council 19 Energy Senior Siting Analyst, and Jesse Ratcliffe, provided direction to staff. And we went -- we went Oregon Department of Justice Senior Assistant 20 through, and we reflected those, some of those 20 21 Attorney General in the natural resources section 21 changes. We -- Council looked at the exact general counsel division, will be presenting. 22 23 language. Some of the changes, Council, were kind 23 We will first start with a project of -- Secretary Cornett captured in, like, a 24 overview. 25 25 concept. And that's what was provided in the straw Mr. Tardaewether?

MR. CORNETT: Thank you, Mr. Vice Chair. 2 Just so it is clear, Jesse is online. So 3 rather than being present today, he is online. So I 4 just wanted to make sure that nobody was sort of 5 missing the fact that he wasn't here in person. 6 And Jesse, just checking in and making 7 sure you can hear us correctly. 8 MR. RATCLIFFE: It's fine. Sorry I'm not 9 able to be here in person. I'm not feeling (indiscernible) this morning. 11 MR. CORNETT: But the audio is working 12 well for you? 13 MR. RATCLIFFE: It is. 14 MR. CORNETT: It is. Okay. Thank you. 15 Ms. Tardaewether. 16 MS. TARDAEWETHER: All right. For the 17 record, Kellen Tardaewether. And so we don't have our microphones, but so everything's, all right, 18

All right. For the record, Kellen

22 Siting Analyst. I'm going to be kicking off this

25 line out what we're going to cover today.

21 Tardaewether, Oregon Department of Energy Senior

23 agenda item, which is a hearing to adopt the final

24 order. Here I have several steps that are going to

19

20

good to go.

1 poll. So we'll go and look at that actual language 2 today. 3 Now, when we sent and made available the 4 draft final order, we also provided a staff report, 5 which was 19 pages. A lot of that was because we 6 just actually pulled out the conditions, and some of 7 them were really quite long. However, some of those 8 long conditions maybe didn't have substantive 9 changes to them, but we pulled those out. So I'm not going to be going through all 11 those conditions that had material changes in the staff report in my presentation today. I really am kind of -- it's very narrow to what Council talked 14 about at the August meeting 15 But if Council wants to go to any of those conditions that are listed in the staff report, we can -- we can go there. And you know, it might take a minute to pull that up. But we can -- we can look 18 19 at those.

As a reminder, in that staff report, there

are material changes to conditions. However, some

of the changes that we are saying are material

changes were actual changes to a plan and not necessarily to a condition. So some of the

conditions, you know, just in a summary, say, hey,

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1 do this plan, submit and follow this plan. And so

- 2 we actually have to go through the plan because then
- 3 there were some changes in the actual plans. But
- 4 because that is a change in an action, we are
- 5 capturing that as a material change.

6 And then I'll also kind of talk about in

7 my presentation of what are material changes because

- 8 I'm sure, as -- as Council and members of the public
- 9 can scroll through that draft final order, you maybe
- 10 said, wow, there's really a lot of red lines in this
- 11 document. But what is actually captured as a
- 12 material change is very narrow in scope.

13 So in that draft final order, there were,

14 you know -- to support a material change or a change

- 15 in a condition or -- or some of the changes in the
- 16 plans, we updated findings of facts, the findings
- 17 and/or the facts to support that condition change,
- 18 particularly where it may have been conflicting some
- of the previous information.

20 So also, going back to that staff report,

- 21 to note that a lot of those -- the conditions in
- 22 there were in the contested case order. So the
- 23 hearing officer -- at the very end, there was a list
- 24 of conditions. However, there were also conditions
- 25 that were in her -- in her Opinion section that kind

- 1 those presentations. And then we're going -- and
- 2 then Council will go into its deliberation after
- 3 hearing the oral testimony on the material changes
- 4 to make its final decision.

5 So a very brief overview, this is a slide

- 6 we've seen before. We've come a long ways over a
- 7 long period of time, and we are here. And we've
- 8 come out of the contested case. The contested case
- 9 was a contested case on the proposed order, right?
- 10 And the result of that was the hearing officer's
- proposed contested case order, which then we looked
- 12 at in August, which then all of that is reflected in
- this draft final order. And so how we're at the
- point where Council may make its final decision at
- 15 this meeting.

16 Here is a kind of more recent procedural

- 17 history. We've looked at this before, which leads
- 18 us to today. I don't really need to go through any
- of this. We've all kind of been here for it, living
- 20 this reality.

What I wanted to make a note -- and I can 21

- -- if Council has guestions later on when we -- when
- we're -- when you're getting to it -- but I just
- 24 wanted to make a note that, either way, whether if
- 25 Council approves or -- or denies the application for

- 1 of gave a narrative story of, you know, how it came 2 about and who agreed and based on which testimony or
- 3 evidence that led to her recommendation for such
- 4 conditions. So some -- the conditions in the staff
- 5 report and in the draft final order captured those.
- 6 On that staff report, and when I get to
- 7 going through some of the material changes, just 8 because of the -- the production cycle of doing the
- 9 draft final order and the staff report, making them
- 10 available, there are a couple changes that were
- 11 reflected in the staff report that are not in the
- 12 draft final order. But I just want to make sure
- 13 that the -- everybody understands the draft final
- 14 order and not the staff report is really what we're
- 15 looking at today.

16 So after I do that, then we're going to

- 17 transition into the material change hearing. And
- 18 Jesse is available for Council. So if Council
- 19 really does have any questions for Jesse, we really
- 20 encourage you to ask him.
- 21 And then -- and then, you know, all of
- 22 this is the hearing to adopt the final order. So
- 23 during Jesse's presentation and my presentation, if
- 24 Council wants clarity or questions or, you know, has 25 a reason to see a change, then we can do that during

- 1 site certificate today, staff still has some work to
  - 2 do.

11

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3 So upon Council's decision, staff, we're

- 4 going to go into that draft final order, and we're
- 5 going to accept those changes, which may reflect any
- 6 changes made today. Generally, when we do that, it's
- 7 an administrative task. But we'll get kind of some
- 8 wonky formatting. So we're going to have to go in
- 9 and, you know, move some paragraphs and maybe some
- 10 things underlined. So we're going to do that.

We would also be doing that with the

- 12 attachments that have some red lines in them. We
- would be doing that in the contested case order.
- 14 There's also some -- because of the -- the
- formatting, may have to like add some footnotes, et
- cetera, in the final order. We would be updating
- 17 the procedural history to reflect what happened
- 18 today.
- 19 And then same thing with the site
- 20 certificate, so we would accept -- because right now
- the site certificate is in red line to reflect the
- changes and the conditions that are in the draft
- 23 final order. So we would accept those, clean up any
- 24 formatting.
- 25 And then the -- and in the final order, we

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**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 22 1 would be adding an appeal statement. And then those 1 and applicable laws and statutes. And the 2 documents would be needed -- needed to be routed for 2 preponderance of evidence, again, is more likely 3 signatures. So -- so we would be doing that, 3 than not that they can do so. That's a very short 4 hopefully, by the -- the end of this week. So just 4 (indiscernible), but Jesse can supplement my 5 so, you know, procedurally, Council understands that 5 rudimentary summary there. 6 there's still -- we still have a little bit of work The outcome of Council's decision today 7 to do in that. 7 and how Council's process handles alternative 8 Is there anything? 8 routes, or proposed routes, is basically an up or 9 Okay. So the proposed facility includes a down. Council does not have the jurisdiction to 10 predominantly 500 kV transmission line. However, propose or recommend or approve routes that are not 11 there are some removal and rebuild of existing 11 in the application. 12 transmission lines. I have another slide where I'm 12 Okay. Was that -- that was -- great. 13 going to note the alternative routes on my next one. That's what I was going to say. Okay. So is that The proposed facility also includes the what I was going to say? Yes.

The proposed facility also includes the Longhorn Substation, communication stations. I don't have a slide for the relator (phonetic) or

supporting facilities, but relator supporting
 facilities include roads and -- and lots of them.

19 And then it also includes construction staging

20 areas, pulling -- and pulling and tensioning sites.

20 areas, pulling -- and pulling and tensioning sites.21 In the application, the applicant is

22 requesting that the site boundary be considered a

23 micro-siting corridor. So the site boundary for the

24 500 kV transmission line is 500 feet, but the actual

25 right of way at -- at -- at the facility as

25 order that resulted from our prior meeting. And

Okay. So Mr. Ratcliffe, I'm going to pass

MR. RATCLIFFE: Thank you, Kellen.

So my piece of the presentation here

before we get into the material change hearing is

talking about are changes to the contested case

going to be fairly brief. What I'm going to be

of the Council. And again, I apologize for not

Good morning, Vice Chair Howe and members

1 constructed and operated is going to be more narrow

2 than that 500 feet. It just gives them an

4 within that micro-sited corridor to minimize or

5 avoid impacts to resources that are evaluated under

6 Council standards.

Here's -- I know the -- the map is -- is hard to see. We've seen this slide before. But

9 without going through any painstaking detail of

10 describing these alternative routes, what staff has

11 provided and what's in that draft final order is the

12 -- the -- the Department and Council has evaluated

13 the alternative routes underneath the Council

14 standards with the proposed route.

15 So any recommendations or site certificate

16 conditions apply to all of them unless specifically17 identified in a condition that would only apply to

re lacitation in a containon that would only apply

18 one of the alternative routes. And -- and the

19 example of that is underneath the -- the recreation

20 standard. There's a condition that specifically

21 applies to the Morgan Lake alternative.

Also, on here, Council's tasked today with approving or denying the site certificate based on

20 approving or acressing and one continuate based on

24 preponderance of evidence that the applicant has

25 demonstrated that it has met the Council standards

1 these, though, are changes that are not material

2 changes.

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it over to you, sir.

20 being in person today.

So Kellen talked about this a little bit.

4 But just to go over it again because this one can be

5 a little confusing is that, when we've gotten to

6 this stage in the process, the Council may be -- you

7 know, may have considered making some changes to the

8 hearing officer's proposed contested case order.

9 She has done a lot of work on this. This is a

10 lengthy order. And the Council had -- had some

11 recommended changes. Not all of those are

12 considered to be material changes.

13 So what we're talking about here are not

14 changes in the outcome to any condition or the

15 overall recommended order. So these may be changes

6 in some reasoning, some additions of findings of

17 fact, and basically, you know, extra details as the

18 Council may have suggested is necessary. And so

19 that's what I'm going to be talking about here.

So if you have any questions about these,

21 I'm happy to answer them. But otherwise I will just

22 go ahead and get into this.

So we have three categories of --

24 FEMALE SPEAKER: (Audio disruption.)

25 MS. TARDAEWETHER: Sorry?

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(No audible response).

2 MR. RATCLIFFE: Okay. We have three

3 categories of changes to talk about here. The first

4 is an additional finding of fact that was added to

5 after Finding of Fact 68 to support the evaluation

6 of Issue HCA-3. And this finding of fact has to do

- ....

7 with the HPMP and just clarifying that this is going

8 to be based on a visual assessment of historic

9 properties that is conducted in accordance with

10 another plan, the Visual Assessment of Historic

11 Properties Study Plan. And that will all then be

12 reviewed and commented on by both federal and state

13 agencies and consulting parties through the federal

14 process, the Section 106 process. And specifically,

15 it's the Bureau of Land Management's programmatic

16 agreement.

17 And the other addition here is the -- just

18 reflecting the Oregon-California Trails Association,

9 which is an NGO that is concerned with Oregon Trail

20 resources, is also a concurring party to this

21 programmatic agreement and will be involved in the

22 visual assessment. So that's the change there.

23 The next change is a correction

24 incorporating into the Opinion for Issue SS-5 simply

25 to clarify that the extent of work conducted to date

And the overarching reason here is simply

2 that, you know, we've gone through -- we've done all

3 these straw polls on the various standards. And the

4 Council has concluded with some modifications that

5 -- that Kellen will be talking about here shortly

6 but has otherwise concluded that the standards have

7 been met. And fundamentally as part of that, that

8 means that there -- that no other conditions are

9 required to meet the standards.

10 So there had been a number of other

11 conditions that had been proposed but are not

12 necessary to meet the standard. And some additional

13 explanation is given in some instances as you go

14 through the issues and the specific proposed

15 conditions in the revisions to the proposed

6 contested case order. But that is kind of the --

17 the overarching reason here.

18 So those are the set of changes then that

19 don't meet this material change threshold, but I

20 wanted to highlight them since the Council hasn't

21 seen them in -- down on paper yet and have an

22 opportunity to ask any questions that you might

23 have.

24 MR. HOWE: Any questions for Counsel --

25 Counsel Ratcliffe?

1 has been done at a reconnaissance level. We talked

2 about this briefly at the -- the last meeting.

3 There was some ambiguity in the hearing officer's

4 contested case -- proposed contested case orders to

5 the level of detail of review that had been

6 conducted. And -- and so this is just a change to

7 reflect the record that the work is reconnaissance-

8 level work at this point.

15

9 The final step of the changes has to do

10 with an issue that we talked about at the -- the end

11 of the August meeting where the hearing officer had

12 dismissed a number of conditions that had been

13 proposed by limited parties as untimely. They had

14 been proposed in closing briefing.

Now, in -- with respect to some of these

16 conditions, proposed conditions, the hearing officer

17 had provided an alternate rationale as to why the

18 conditions were not being incorporated. However,

19 with certain of the conditions, she didn't go beyond

20 her finding that they were untimely.

21 So it is my recommendation that the

22 proposed contested case order be corrected, that the

23 untimely rationale be replaced and that the Council

24 is -- is providing specific other rationales for --25 for why these conditions are not being adopted.

**'** |

(No audible response).

2 MR. HOWE: Okay. I guess we're back to

3 Ms. Tardaewether.

4 MS. TARDAEWETHER: All right. For the

5 record, Kellen Tardaewether.

6 I'm going to now walk Council through the

7 material changes that were directed -- discussed and

8 directed by Council at the -- the August Council

9 meeting. I just do -- do want to note that, in the

10 draft final order -- well, in Council's review of

11 the proposed contested case order, proposed order,

12 and exceptions to the proposed contested case order

13 and responses to exceptions to the proposed

14 contested case order. August was a big meeting.

15 Council, also, you asked staff to include

16 items to -- to be reflected in the draft final order

17 that were more of a -- of a reflection or updating

18 findings of -- of fact.

19 One of those, just as an example, is,

20 under the (indiscernible) standard, the discussion

21 about the application and the proposed order relied

22 upon the 2017 acknowledgment, Oregon Public Utility

23 Commission -- Commission's acknowledgment of Idaho

24 Power's IRP, or Integrated Resource Plan. And

25 through the contested case, Idaho Power actually

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1 submitted the 2019 IRP and PUC's acknowledgment of

- 2 that. And Council asked staff to just weave in or
- 3 acknowledge that that had happened so that, in the
- 4 final order, that is reflected.
- 5 So that is an update -- that's an example
- 6 of an updated fact which does not constitute a
- 7 material change. Therefore, it's not in the staff
- 8 report, and it's not being covered today. I think
- 9 my presentation that I just -- as Council walked
- 10 through that draft final order, there -- that is
- 11 just one of those examples of an updated fact that
- 12 the -- that provided to the contested case
- 13 proceeding and reflected in the contested case order
- 14 that Council reviewed and it is amending.
- 15 So material changes are substantive
- 16 changes to conditions, or action. For instance, if
- 17 for some reason in August Council reversed a
- 18 recommendation -- I -- we don't have any examples of
- 19 that -- but that would be considered a material
- 20 change that -- that would be open for today.
- 21 Really, what happened from August and what's
- 22 reflected in the draft final order are changes to
- 23 conditions or, you know, a plan that a condition
- 24 points to.
- 25 So here are a couple statutes. The

- 1 again, Council, if you have questions, let me know.
- 2 And I'm trying to make this as -- you know,
- 3 informative and helpful for Council. So I'm going
- 4 to, like, leave the PowerPoint presentation and try
- 5 to pull up the documents to look at particularly the
- 6 draft final order. But I just -- so just bear with
- 7 me as I kind of toggle in between these items.
- Now, I wanted to -- this is the staff
- 9 report. In the staff report -- remove this. Stay
- over here. Okay. We have this -- oh, we're not on
- it. Oh, it's only letting me share one thing.
- 12 Okay. Hold on. Bear with me here.
- 13 Okay. In the staff report, there was this
- 14 change reflected in the general standard of review.
- 15 Is that bigger? Okay.
- 16 This change is not reflected. This did
- 17 not get carried. This was not -- this was an edit
- 18 that accidentally got carried over into that staff
- report. But it is not in the draft -- I'm -- pardon
- 20 me as I scroll through here.
- 21 What's that? Number 6. 6. Okay.
- 22 So now here is our -- what it actually
- 23 looks like, which in the draft final order. And
- 24 this is just -- this is a mandatory condition. So
- 25 it -- that's-- the certificate holder shall design,

- 1 statute that's ORS 469.370(7) is the governing
- 2 statute that really tells us what we're doing today.
- 3 This is this hearing to adopt a final order to which
- 4 we're allowing participants in the contested case
- 5 proceeding to comment on any of these material
- 6 changes.
- 7 So -- and this statute points us to -- so
- 8 "changes to the proposed order, including material
- 9 changes to conditions of approval resulting from the
- 10 Council's review."
- 11 The other statute I have here is
- 12 469.370(5)(b). This is -- this is the statute that
- 13 kind of provides direction of how participants may
- 14 enter into the contested case. However, here is --
- 15 it kind of gives an insight to, again, what a
- material change is, an action that's recommended,
- 17 including any recommended conditions of approval.
- 18 So this is the scope of what we're looing 19 at today and, really, why maybe that -- the staff
- 20 report was -- was wrong. It really -- some of those
- 21 material changes are -- are -- are pretty minor.
- 22 However, we did -- if there was a change to a
- 23 condition, we counted it as a material change.
- I'm going to go back here. So also, in my 24
- 25 presentation, because I just want -- and -- and

- 1 construct, and operate the retire -- this --
  - 2 retirement of the facility. And the first one here
  - 3 is, "Substantially as described in the site
  - 4 certificate." So there -- no change, so just
  - 5 pointing out that there is a discrepancy in the
  - 6 staff report there for Council.
  - On this note, this is also something, as I
  - 8 noted, that staff does have work to do after
  - 9 Council's decision today. One of those is -- you --
  - 10 completing the -- you know, accepting the changes in
  - 11 the site certificate, but to -- what -- we also add
  - in the description of the facility in the front end
  - of the site certificate. And that description is
  - pulled from -- I don't know if you can see my mouse
  - over here. In the draft final order, we describe
  - the facility and relator our supporting facilities.
  - 17 So all that would be pulled into that site
  - certificate. 18
  - 19 So really, as this -- and the -- this
  - 20 works with this mandatory condition because the
  - applicant certificate holder would have to
  - substantially construct and operate and retire a
  - 23 facility and consistent with that description --
  - 24 pointing out the discrepancy there.
  - 25 Okay. So in August, Council reviewed --

36

1 now, this is -- it's a little bit -- it's -- in our

2 draft final order, we also give Council a summary of

3 the material changes. And that is up here.

Okay. So here -- so this -- this is --

5 this is basically a summary of the staff report, but

6 this is accurate. For instance, the general

7 standard of review isn't on here.

So we have Section V.D. for soil

9 protection. And the -- the blasting plan, the draft

10 blasting plan, is Attachment G-5 of the final -- of

11 the draft final order. And it's imposed under soil

12 protection condition. But Council actually -- we

13 talked about the blasting plan in response to an

14 exception filed underneath the structural standard.

15 So it kind of fits in both.

16 And that's where we reflected under

17 structural, correct? The changes in the blasting

18 plan in the findings in the draft final order, we --

19 we talked about those changes in the plan under the

20 structural standard. So this really should say Soil

21 Protection/Structural. But I'm going to go there.

22 So Council did look, and our esteemed

23 colleague, Chris Clark looked into potential

24 regulatory requirements for notice distance to

25 landowners that may be impacted or adjacent to any

MS. ESTERSON: This is Sarah Esterson, for 2 the record.

The blasting plan doesn't have a dispute

4 as we move through the process. But I would point

5 to our compliance program internally. If an

6 individual is not satisfied with the outcome of an

7 impact, they can report to the Department or request

8 an inspection.

I mean, this plan -- and we talked about

before -- does have requirements for seismic

monitoring at the nearest structures in proximity to

blasting. So that would monitor shaking. 12

13 Then they also have built in here talking

14 with landowners that would have -- I think it's

15 wells, specifically. And so if those landowners are

interested in, like, pre-blasting testing, they can

work together. But I don't think that was your

18 specific question.

19 So if they're still concerned after

20 receiving a notification of either what's going to

21 happen or what happened after, I would say they're

going to have to contact us.

23 MR. HOWE: Okay.

MS. ESTERSON: But this says the 24

25 contractor contact information was there. It's just

1 blasting activities. And we looked at that

2 language, but I'm just going to go to the plan now

3 and have Council look and see what -- what it ended

4 up with. This was in the section of the blasting

5 plan that already talked about notification.

6 And just does Council have -- does that

7 look okay? Does Council have any questions?

8 Okay. Yes, Councilmember Condon?

MR. HOWE: Councilor Condon? 9

10 MS. CONDON: All right. Thank you. Cindy

11 Condon, for the record.

12 I had a question -- or had a question just

13 related to -- so this talks about the construction

14 contractor. It identifies the responsibility there.

15 It wasn't clear to me what comes next. The -- if

16 the -- if the landowner said -- says I don't -- or

17 not that I don't agree, but I'm still concerned

18 about X, Y, Z. This is a requirement we discussed.

19 But it -- is there a process built in when

20 it's not just one party telling, you know -- telling

21 a landowner that there's a response to the -- that

22 the landowner has? I don't -- sometimes a dispute,

23 or I might have missed it in the -- in the other

24 labeling. But I was just curious what the -- what

25 the other side is.

1 the plan doesn't have the process where we would

2 come in and be part of it unless they notify us.

3 Yeah

MS. CONDON: Okay. Just looking for

5 clarity. But that would be my guess. Thank you.

6 MR. JENKINS: Yeah. So this is Hanley.

7 I think it was wells and springs.

8 MS. CONDON: Right.

MS. ESTERSON: We can go to -- I think

10 it's -- actually, they brought into the (inaudible),

11 I think. I'm just --

12 THE REPORTER: Sorry, ma'am. I'm having a

13 little trouble hearing you.

14 MS. ESTERSON: Okay. I'll talk louder --

15 THE REPORTER: Thank you.

16 MS. TARDAEWETHER: So there just in the

17 draft final order, this is an example of the updated

findings of fact right to that point to those

changes where I'm just looking for -- okay. So it

did that. I'm -- oh, and soil protection and then

21 -- right. So make that bigger.

22 So -- and this was -- this was in -- whoa,

23 whoa, whoa -- the -- the contested case order, and

24 this, you know, as -- as a summary of -- it was

25 applicant representation through the contested case

**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 Page 11 38 40 1 that was then reflected in the condition. 1 reflect the hearing officer's conclusions and also 2 the Council -- the - - the Council decision So this also is -- is -- is interesting 3 because in the -- the staff reports -- so this is a 3 to modify this condition, which is down here. And 4 condition, the Soil Protection Condition 4 is a 4 so those are just the -- those are kind of the 5 material change because of this. But then the 5 updated in-text findings, which also means that we 6 blasting plan is a material change because of the 6 kind of strike out some that maybe have been 7 added notification. So this is kind of a good 7 updated 8 example of, you know, this dual -- dual parts. Okay. So this sub A is -- I'll make that 9 MS. CONDON: Thank you. 9 bigger -- is what -- okay. So this is one aspect of 10 MS. TARDAEWETHER: Yeah. 10 it. I just wanted to note on this because of the 11 There we go. Okay. So that's our -- yes? added lettering, we did update in this -- and was it 12 Oh. 12 just this condition or --13 MR. JENKINS: So I think this -- this is 13 (Simultaneous speaking.) 14 MS. TARDAEWETHER: Yeah. Sorry, Kent. 14 in the soil protection standard, and I think that 15 addresses your concern about what if you don't 15 MR. JENKINS: You have another edit -- an 16 agree. And so then there's the requirement to do a 16 edit there that you need on the last line, the red. It should be -- I think it should be "restore the 17 pre-blasting evaluation of the natural springs and 18 wells, and then the certificate holder shall 18 site to a useful nonhazardous..." It says "retore." compensated the landowner for adequate repairs or 19 MS. TARDAEWETHER: So --20 replacement. 20 (Simultaneous speaking.) 21 MS. CONDON: For springs and wells. 21 MS. TARDAEWETHER: There we go. Okay. 22 MR. JENKINS: Yeah. Okay. So then -- okay. So this is that -- the 23 MS. CONDON: Okay. 23 aspect of -- this is the -- basically, this is the 24 MR. JENKINS: Yeah. 24 part that gives Council ultimately authority. So at 25 MS. CONDON: Thank you. 25 any point in time, Council can require the 41 MR. HOWE: Any other comments or questions 1 certificate holder to submit a bond that -- also 2 or anything this one from Council? 2 that the Council, if desired, can request the 3 (No audible response). 3 applicant to come back and -- I'm sorry. I'm just 4 MR. HOWE: Okay. 4 -- it's -- I'm not -- I'm not capturing it very 5 MS. TARDAEWETHER: Okay. 5 well. 6 MR. HOWE: Ms. Tardaewether. 6 But at -- at this point, Council really MS. TARDAEWETHER: Alrighty. Moving on, 7 retains the ultimate authority to update the bond or 8 Council, we took quite a bit of time looking at 8 letter of credit at any point in time. And so if 9 underneath the Retirement and Financial Assurance 9 Council chose to exercise this, Council could say, 10 standard, Retirement and Financial Assurance 10 you know, within two weeks, within 30 days, please 11 Condition 5, which in Council's review of the draft 11 come to Council and -- and provide this evidence, or 12 we can have a discussion, et cetera. So that is 12 proposed order, Council at that time wanted some, I

13 think, the -- the ability to be able to receive 14 updates on several items that are outlined in the 15 condition, but -- but basically every five years. I 16 just want to do a head nod to Max's favorite word --17 Max was previous senior policy advisor -- is that we 18 got (indiscernible) into -- into a condition, which

20 Okay. So now I'm going to go -- I'm going 21 to go to the draft final order, and I'm going to 22 find this condition here so we can just work -- look 23 at it and see if we like it.

19 is very exciting.

Okay. All right. So here we have the 24 25 updated findings to reflect the -- you know, that

13 this part. 14 And I'm just going to go down here -- yes. 15 MS. CONDON: Cindy Condon. So a question 16 for you. 17 What I heard you just say -- so one of the -- or and this one here, was it time certain, so 18 that we have the right to request it, and we have 20 the -- we're -- the right to say within 30 days? 21 And did I understand you to say that that 22 doesn't need to be in the condition, the time -- 30 23 days, 60 days, whatever -- or it can be in another 24 document? 25 MR. CORNETT: For the record, Todd

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45

1 Cornett. I can respond to that.

So Councilmember Condon, I think it's

3 implicit within the language up here. Council has

4 the authority to establish whatever time frame they

5 want for (indiscernible) Idaho Power to submit a

6 bond. You can certainly be more explicit if you

7 want to, you know, unless than -- you know, if -- if

8 you wanted changes to put some very specific

9 quardrails.

10 But I believe at least the Department's

11 reading of this is you have that authority implicit

12 within this language already. And so if you're

13 doing that review, you come to the conclusion -- the

14 Council comes to the conclusion that a bond or

15 letter of credit needs to be submitted, there is

16 justification for that. And I believe, you know,

17 that will require a vote of the Council. And within

18 that vote, you could establish what time frames you

19 are interested in for that being submitted.

20 MR. HOWE: Councilor Condon?

21 MS. CONDON: So just to respond, so -- so

22 the applicant, Idaho Power in this case, has some

23 uncertainty around the beginning -- at -- at the

24 beginning at this time as to what that time frame

25 would be. So would their first notice be we -- we

1 yes, would also be to establish a time frame with --

2 within -- within which to submit that bond or letter

3 of credit to the Department so we have it on file.

Whether it's 2 weeks or 30 days or 60

5 days, I -- I think that probably part of that

6 discussion -- I can certainly say I am not familiar

7 with the -- the -- the nuances of going to a

8 financial institution and gain, you know, a bond or

9 letter of credit. I don't know how quickly that

could happen. I think that probably part of that

discussion during that Council meeting, if Council

12 chose to require that, we'd probably want to have

some input from Idaho Power to understand what the

14 reasonableness would -- would be for that time

15 frame. And I think you would have the ability to

16 establish that time frame within that vote itself.

MR. HOWE: Councilor Condon?

MS. CONDON: Respond. So I just want -- I 18

-- I do want to express my concern here is at the

20 point that I -- how this plays out in my mind is

21 that we come to that decision in an emergency, or --

yeah, an emergency case that we say, okay, we need a

security instrument. And if we're thinking that,

24 others are thinking it, especially financial

25 institutions whose job it is to assess risk.

1 want the security posted in this form? Or is there

2 conversation with the applicant? You get -- I'm

3 trying to get certainty for us and the applicant

4 about this is what this really means.

MR. CORNETT: Again for the record, Todd 5

6 Cornett

7 The way I see this playing out is, you

8 know, if some information comes to light that the

9 Council is interested in, then you would say we want

10 to evaluate whether, you know, a financial

11 instrument is required at this point in time.

Idaho Power would be required to submit 12

13 information. We would evaluate that. We may rely

14 upon, you know, a third-party contractor to help us

15 evaluate that to understand the power context of,

16 you know, the energy sector and, specifically,

17 transmission lines at that time.

18 We would come to Council with a

19 presentation. Certainly, Idaho Power would be

20 allowed to present at that time.

21 Ultimately, Council would come to a

22 conclusion: Is a financial instrument needed,

23 required, by Council at that point in time? And you 24 would either say yes or no. And I believe within

25 that vote, your authority would be to, if you voted

43

And so I realize that if we don't post the 2 security, there are consequences. But the longer

3 that time takes, the more risk I think we have. And

4 so I just -- I just want to state that, that I do

5 think there is some risk here.

6 MR. ROWE: If -- if I may? Patrick Rowe,

7 Department of Justice.

To address your concern, Councilmember

9 Condon, and still meet flexibility for you to

10 address a time frame should this come up, you might

11 consider inserting into this provision that we're

12 looking at states notwithstanding subsection (b) to

(g) of this condition, the Council retains the

authority to require the certificate holder to

submit a bond or letter of credit. Here you can

insert language: "...in a time frame identified by

17 the Council, and in an amount equal to the estimated

18 total decommissioning..." et cetera.

19 MS. CONDON: So the -- that -- that would

20 -- I -- that would be acceptable to me.

21 MR. CORNETT: Can you type that in just so

22 Council can see that?

23 MS. CONDON: Thank you.

24 MR. ROWE: It does --

25 MS. TARDAEWETHER: What was the last part?

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- 1 "Identified by"?
- 2 MR. ROWE: That's it.
- 3 (Simultaneous speaking.)
- 4 MS. TARDAEWETHER: And then -- and just
- 5 "an," right?
- 6 MR. ROWE: Correct.
- 7 MR. CORNETT: So again, for the record,
- 8 I'm Todd Cornett.
- Looking at it procedurally, I'm guessing,
- 10 looking for your input here, so it says it would be,
- 11 you know -- this -- a straw poll at the August
- 12 meeting to establish this, you know, is there a
- 13 straw poll needed if the Council wants to change it
- 14 at this time or just basically sort of a head
- 15 nodding acknowledgment? We'll look for your
- 16 direction on that.
- 17 MR. RATCLIFFE: Yeah. This is Jesse
- 18 Ratcliffe for the record. Just a head nod would be
- 19 fine.
- 20 MR. CORNETT: Okay.
- 21 MR. HOWE: Okay. Any -- I'm seeing head
- 22 nods all around.
- 23 Okay. We've got Councilor Chocktoot.
- 24 Councilor Chocktoot, I'm just wondering if you were
- 25 in -- yes, I saw your thumbs up.

- 1 that we have financial statements, no -- no
- 2 different than any other financial. Quite frankly,
- 3 in this case, we're playing a financial services
- 5 MR. JENKINS: So what we -- this is Hanley
- 6 -- what would you propose, Cindy?
  - MS. CONDON: That include it -- I -- I
- 8 would be explicit about the financial statement is
- 9 required, you know, including but not limited to a
- 10 current financial statement. I -- I would prefer it
- 11 to be audited, but that it be named specifically so
- 12 we're looking for it and they're expecting to submit
- 13 it.
- 14 FEMALE SPEAKER: Including -- (inaudible).
- 15 MS. CONDON: "And current financial
- 16 statement."
- 17 Could you make that "current" before
- 18 "financial," please? Thank you.
- 19 MR. HOWE: Comments?
- MS. CONDON: Just really quickly, so I'm 20
- 21 -- I'm not sure the current financial statement for
- that five-year reporting period. It's the -- the --
- 23 it's the latest financial statement within that five
- 24 years, or however ...
- 25 MS. TARDAEWETHER: Well, Councilmember

MR. CHOCKTOOT: Yes.

- 2 MR. HOWE: Okay. So we've got that
- 3 unanimous.
- 4 Councilor Condon?
- MS. CONDON: That (audio disruption) we
- 6 wouldn't be getting to it. But in the -- can you go
- 7 down to the language about the financial report --
- 8 the five-year report?
- Okay. I believe we talked about this in
- 10 August -- in the August meeting that it be explicit
- 11 in here that in the five-year report, financial
- 12 statements are required. There -- there's no
- 13 language that suggests. Further down, there's --
- 14 sorry. I'm trying to find it on my computer as fast
- 15 as you could where we talk about what's included in
- 16 the financial report.
- 17 MR. HOWE: There. (Inaudible) -- but not
- 18 limited to.
- 19 MS. CONDON: Yeah.
- 20 So the -- a financial statement is not
- 21 required of them or not? You know, I'm not sure
- 22 what the expertise in the Department is for
- 23 analyzing financial statements. But a financial
- 24 statement tells the condition of the -- of the
- 25 organization. And so I would like it to be explicit

1 Condon, yeah, that's what we were looking at. We --

- 2 so I just added an "s", right, so because it's like
- 3 we're trying to capture if Council decides we write
- 4 this to -- in the -- the time in between the five
- 5 years, if Council wants this information, the -- the
- 6 certificate holder provides it, but we don't really
- 7 know at what point in time -- (indiscernible).
- Anyways, so I think "current financial
- 9 statements" --
- 10 MS. CONDON: Sorry.
- 11 MS. TARDAEWETHER: -- capture that --
- 12 MS. CONDON: Yeah, yeah. And as long as
- 13

16

- 14 MR. TRUITT: Supporting financial
- 15 information?
  - MS. TARDAEWETHER: Pardon?
- 17 MR. TRUITT: Supporting financial
- 18 information as an alternative?
- 19 MR. HOWE: So Councilor Truitt, are you
- just -- are you saying in a current financial state
- -- and current financial statements or supporting
- 22 financial information?
- 23 MR. TRUITT: I suppose I was just kind of
- 24 lobbing that out there as -- as an alternative. I
- 25 don't disagree with how it's written. It's just

Page 14 50 52 1 providing another context. 1 condition to support this change. The Department MS. CONDON: Cindy Condon. 2 did update those draft findings, or the findings in 3 I -- I do think it works. I didn't catch 3 the -- underneath the recreation standard, to 4 the --4 reflect that additional work that needed to be done 5 MR. HOWE: Okay. So Counsel Ratcliffe, 5 because what was previously in the proposed order 6 head nods again --6 was the supplemental evaluation applicant did and MR. RATCLIFFE: Yeah --7 the subsequent condition change from their response 8 MR. HOWE: -- adequate? 8 to the DPO comments. 9 MR. RATCLIFFE: -- that's fine. And now through the contested case to 10 MR. HOWE: I'm seeing head nods. respond to the -- to the concerns of this -- the --11 Councilor Chocktoot? this expanded area for the recreational opportunity, 12 Okay. Unanimous head nods. the applicant did this bigger evaluation. So all of 13 MS. TARDAEWETHER: Thank you. Thank you. those -- it -- it no longer made sense to keep kind 14 I believe that that, aside from of old findings to support an old -- an older 15 administrative edits, is the extent. condition for these H-frames. So now the findings 16 I have a question for Counselor Ratcliffe. are updated. Those facts are updated to support this longer H-frame span. 17 So this condition was already on the list of -- for 18 material changes, which parties and the applicant 18 So does Council want to go there? Or is will have an opportunity to comment on. So then the 19 this okay? 20 MR. HOWE: Okay. Council, do we need to -- the parties at the material change hearing would drill down anymore? Does this show that it captures 21 also be commenting on these changes that Council 21 22 just directed, correct? the interest we had in that condition? 23 MR. RATCLIFFE: Yes. Yes, that's correct. 23 (No audible response). MS. TARDAEWETHER: Very good. 24 MS. TARDAEWETHER: Okay. Okay. Very 24 25 MR. HOWE: And head nods. So ... 25 good. Thank you.

All right. So moving over onto

2 Recreation, I had kind of noted this in my

- 3 introduction about conditions applying to the entire
- 4 facility, including the proposed route and
- 5 alternative routes unless specifically identified in
- 6 a condition.
- 7 So this is one of those conditions that
- 8 would apply to the Morgan Lake alternative. And
- 9 this is the area near Morgan Lake Park, to which was
- 10 evaluated underneath the recreation standard as well
- 11 as other ones. But this condition is imposed here
- 12 now through the contested case proceeding to address
- 13 concerns from parties about potential impacts to the
- 14 recreational opportunity from not only the developed
- 15 areas, but the undeveloped areas around -- within
- 16 Morgan Lake Park, which includes two lakes.
- 17 (Indiscernible) went and did supplement --
- 18 supplemental or additional on visual impact
- 19 assessments and then, through that process,
- 20 represented a longer span for the shorter H-frame
- 21 towers, which Council wanted, that reflected -- it
- 22 -- also consistent with the contested case order.
- 23 I have asnippet of the -- it's a very
- 24 minor change to this condition. However, it's a
- 25 pretty significant change. I can go to this

MS. TARDAEWETHER: All right. For this

- 2 Public Services conditions, I'm going to go to the
- 3 draft final order. I -- Public Services Condition 2
- 4 -- I'm going to go to that one. The other one,
- 5 Public Services Condition 6, was a very minor
- 6 change. Council just wanted to see approved by
- 7 Council in it. So we can go there, but just give me
- 8 one moment to find this.
- One second here. Public Services 9
- 10 Condition ...

11

So this is in advance of the condition.

- 12 This is where we update the facts to support the
- condition revision. Bear with me. I will find it
- here somewhere. Okay. 14

So this Public Services Condition 2 is the 15

- traffic management plan and that whether the -- a
- plan specific for each county. And now, what we did
- here is that this is the hearing officer suggested
- this as its own new Public Services condition in the
- contested case order. And this, you know, through
- 21 the contested case came out of an applicant
- representation to address concerns.
- 23 So rather than adding it in as its own
- separate standalone condition, we added it in as one 24
- of these components of the traffic management plan

**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 Page 15 54 56 1 that we included for each county. But this is --1 and this was really -- because in the order from the 2 this is verbatim how it's reflected in the contested 2 -- the -- from the comments on the DPO, the issue of 3 case order. 3 this Monitoring Position 11 and whether or not it 4 MR. HOWE: Comments or questions from 4 was representative really was one of the primary 5 issues in the contested case to which the applicant 5 Council? 6 (No audible response). 6 went out and did additional ambient noise monitoring 7 MR. HOWE: I think it looks good. 7 at three other monitoring positions. 8 MS. TARDAEWETHER: Okay. All right. I'm But -- but, you know, well, so what the 9 just -- I'm just going to move forward with Public 9 proposed order reflected was asking this question of Services; is that okay? 10 whether or not MP, Monitoring Position, 11 was 11 (No audible response). 11 representative. But now, so really through the 12 MS. TARDAEWETHER: All right. Now 12 contested case, the findings are now reflected to 13 everybody's favorite topic. Let's make some noise. show that -- that there was additional monitoring 14 that -- that was conducted and that that is 14 All right. We're going to go down and 15 just look at the noise control conditions. And --15 reflected now in this section. 16 and pardon me as I scroll madly through here. 16 And I'm going to scroll -- scroll. It's a 17 17 big section, so I'm going to get us right on those Now, I guess, as -- as we're going -- as 18 I'm getting to the conditions -- and this is just, 18 conditions here. 19 for context for Council, again, we're not 19 Okay. So we have -- so I'm on Noise 20 considering these material changes. But the noise 20 Control Condition 1. I know that Council went 21 section is one of those sections where there were, 21 through Noise Control Condition 2. We kind of went 22 you know, pretty significant red lines. And -- and through that. And we -- actually, at the August 23 the reason was, is that through the contested case, meetings, we went through all of the noise 24 and also for Council to keep in mind that -- that, 24 conditions at -- at length with the applicant and 25 through the application process, the record is open. 25 representatives of STOP B2H. And this was

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1 But once the record of the hearing on the draft

2 proposed order closes, the record is closed, right?

3 And that includes comments on the DPO, applicant's

4 responses to comments, Council direction, et cetera.

5 It's closed -- closed.

6 But once the contested case opens, it

7 opens back up, and it's a filtering process of what

8 the issues are. And during the contested case

9 proceeding, the record is now open. So really, the

10 record on the application for site certificate --

11 which reminds me I wanted to talk about records with

12 Council, but we'll get to that later because it's a

13 very exciting topic.

14 But the record on the application, the

15 decision-making record in Council's rules includes

16 the record of the proposed order, so which it

17 basically -- everything -- you know, the -- once --

18 once the record closes, and also the record of the

19 contested case. So all of that is what we're

20 looking at there and boiling this down to for

21 Council to ask the question of whether or not the

22 preponderance of evidence has been met.

23 So under -- underneath the Noise section

24 -- and I'll just go here -- table, table, table --

25 there's pretty significant strikeout here. So --

1 addressing their sections, which also included

2 Council Kirk (phonetic), and we went through this

3 process of looking at potential proposed changes

4 that STOP B2H had proposed through -- through the --

5 the proceeding. So we looked at those.

6 And would you -- I -- right.

7 So I have -- I have -- in my presentation,

8 I was going to talk about Noise Control Condition 1.

9 They're very interrelated with Condition 2. But

10 actually, Council just did directed changes to the

11 Noise Control Condition 2, which I'll go there and

12 -- but it does relate to Condition 1. So I'll go

13 down to Condition 2.

14 Oh, Councilor --

15 MR. JENKINS: Before you go to 2.

MS. TARDAEWETHER: Yes. Okay.

17 MR. JENKINS: So I'm -- this is Hanley,

18 and I have a question on Noise Control Condition 1.

19 I'm working off the staff report. I'm not working

20 off of --

16

21 MS. TARDAEWETHER: Okay.

22 MR. JENKINS: -- the final order.

23 So on page 11 of the staff report, it

24 identifies the changes in Noise Control Condition 1,

25 and there's changes in (a) and (b). Then go to the

**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 Page 16 58 60 1 next page and there is number 1 (a) and (b). So 1 and have their request to do so, these are some of 2 there's something wrong there with your -- with your 2 the other options that they would be -- could be 3 --3 employed or negotiated with them to address those 4 MS. TARDAEWETHER: Yeah. And that was 5 just -- and that was a carryover. I do want to note 5 MR. JENKINS: As a replacement? So -- so 6 when we get to -- to the, yeah, the staff report. 6 at the request of the NSR property owner, a 7 But it's one of these formatting things. 7 certificate holder will offer as an alternative to 8 So in the -- in the -- it is correct in 8 --9 the draft --9 MS. BEIER: Three. 10 MR. JENKINS: Okay. So -- so my 10 MR. JENKINS: -- one, two, and three 11 substantive question is under -- on -- on page 12 on 11 mitigation proposals. Yeah. 12 MR. RATCLIFFE: And Councilmember Jenkins, 12 a.iv. It says, "At the request of the noise 13 this is Jesse Ratcliffe for the record. 13 sensitive receptor property owner, certificate 14 holder will offer alternative mitigation 14 If I may, I -- you know, I think that the 15 proposals..." 15 -- the goal here is to provide an opportunity for a 16 negotiation to attempt to resolve the issue. And so Is that alternative to the windows, or is 17 that in addition to the windows? I -- you know, it 17 I don't -- you know, this sub 4, to me, provides 18 just says "alternative," so I don't know whether some guideposts from the Council to Idaho Power and it's a replacement for or in addition to. to the NSR owners to how that might occur. 20 MS. TARDAEWETHER: It's (inaudible). 20 And so, you know, we're -- the Council 21 Just one -- one minute, Councilmember --21 would be saying, well, you know, if the NSR property 22 MR. JENKINS: Sure. owner isn't satisfied with the measures that are 23 MS. TARDAEWETHER: We will read again. listed or above, we're asking Idaho Power to go 24 This was an applicant -- well, the noise conditions 24 ahead and -- and offer up alternatives. 25 25 went back and forth pretty consider -- considerably. I don't know that this, you know, 61 MR. JENKINS: So what this section does. 1 prohibits the -- the parties from coming to a 2 is it sets out based upon the level of impact the 2 resolution that includes windows and something else. 3 opportunities for resolving an impact. And in one, 3 But I think that the idea here is just that we're --4 it's between 11 and 14 decibels at sound level, and 4 we're trying to set up a process to resolve this 5 you've got one option. If you're exceeding the 14, 5 through negotiation. 6 then you've got another. And then if -- and then 6 MR. JENKINS: Yeah. This is Hanley. I'm 7 there's an opportunity to negotiate between the 7 just trying to come up with a more clear way of 8 landowner and the applicant. 8 saying that. So I think what we were trying to do was MR. HOWE: Well, maybe -- this is Kent --10 identify a way for there to be some negotiation, I 10 and maybe "including but not limited to" --11 guess, and come up with other options. I don't 11 MR. JENKINS: Yeah. 12 think it was in addition to. I think it was as a 12 MR. HOWE: -- language.

13 replacement for. But that's kind of where I'm ... MS. TARDAEWETHER: If I recall -- and we 14 15 do have the -- the transcripts from the August 16 meetings -- but if I recall, Ms. Rackner, in her 17 discussions of this -- and I think the scenario she 18 provided is say somebody had a brand -- brand-new 19 house --20 MR. JENKINS: Right. 21 MS. TARDAEWETHER: -- and like -- and they

22 have lovely Andersen windows, and they don't want --

25 somebody doesn't want the noise-attenuating windows

23 they don't want any windows. I think that this is

24 -- this isn't an -- intended to be an "or." If

MR. JENKINS: Well, it probably should say 13 that anyway because it's -- it -- it -- what we have are examples. And we won't limit the examples to 16 just those. 17 MR. HOWE: And you can use "including but 18 not limited to" then --19 MR. JENKINS: Yeah, including -- including 20 windows. 21 Does that work, Jesse? 22 MR. RATCLIFFE: Yes. 23 MR. TRUITT: What about the inclusion of 24 reasonable -- reasonable alternative mitigation for (inaudible)?

**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 Page 17 62 64 (Simultaneous speaking.) 1 order. It's -- and I'll pull up -- because it's 2 MR. JENKINS: Yeah. 2 just at the place where Council gave directions. So 3 MALE SPEAKER: Yeah. 3 let me find it here. Okay. 4 MR. JENKINS: I hesitate -- I hesitate to And so this is -- oh, wait. Is this --5 5 use words that have to be defined. I just -- I (Simultaneous speaking.) 6 guess the reason I say it is -- is each situation is MALE SPEAKER: -- under 698 on the draft 7 unique. If it's -- if it's a brand-new house and 7 final order. Then it would be projected on the 8 they don't need new windows or new insulation, a 8 screen. It doesn't --9 reasonable alternative could be landscaping --9 THE REPORTER: I'm sorry, sir. Can you 10 FEMALE SPEAKER: Yeah. 10 repeat that? 11 MR. JENKINS: -- (indiscernible) trees, et 11 MALE SPEAKER: I -- I indicated to Ms. 12 cetera. But I see what you're saying. I mean, so I 12 Tardaewether that what is being projected on the 13 want to (indiscernible). Yeah, it's -- it's screen is not what's on page 698 of the draft final order. 14 negotiable. That's the -- that's the point here, is 14 15 we're providing an opportunity to negotiate between 15 MS. BEIER: Chairman Howe, while we're --16 the landowner and the applicant. So I think that's 16 while we're getting this posted, there is a paragraph. It's on line 699 of the final order. 17 an important piece. Just I was -- here's where we 18 were trying to come up with something different. So It's sub E, sub ii. That first sentence doesn't 19 I think "including but not limited to" can resolve make any sense to me, but maybe it's a technical 20 that whole issue. statement -- if it is determined the burn noise is MR. HOWE: Where's the rest of the 21 21 not typical burn in period noise? 22 Council? 22 MR. TRUITT: Page 706. 23 FEMALE SPEAKER: Absolutely. 23 MS. BEIER: On the -- yeah, on the 24 MR. HOWE: Heads nodding. 24 computer, yeah. And it's that on paragraph sub ii, 25 25 the last paragraph on 706, which it -- that sentence Councilor Chocktoot? 65

1 Okay. I think we have that.

Will that be enough on that, Counsel

3 Ratcliffe?

8

4 MR. RATCLIFFE: Yes.

5 MR. HOWE: Okay. Back to you, Ms.

6 Tardaewether.

7 MS. TARDAEWETHER: Thank you.

Noise Control Condition 2, even the -- the

9 hearing officer noted in -- in her proposed

10 contested case order that, because this condition

11 really went back and forth so much, that she

12 actually ultimately in her order kind of reflected

13 the final changes to this condition. And then we

14 also modified this condition in August.

15 This is to say what -- what I did in the

16 draft final order, I just -- rather than redline, I

17 just totally deleted the original Noise Control

18 Condition 2. And I just put in the one from the

19 contested case order and then made the changes that

20 Council talked about in August. So that said, I'm

21 -- and I apologize again. But this was just the --

22 the nature of -- of how it works when several people

23 are working on something.

24 This condition is a little bit different

25 in the staff report than it is in the draft final

1 doesn't make any sense to me. But ...

2 MR. HOWE: Councilor Beier, hold that

3 thought while we finish --

MS. TARDAEWETHER: Yeah. That's fine. I

5 didn't -- I didn't catch that. So it's -- it's

6 okay. I'm -- we're here. It's fine. That is to

 $7\,\,$  say, we'll just -- let's look at the -- what is in

8 front of us.

9 MS. BEIER: Yeah.

10 MS. TARDAEWETHER: And this was just

11 within our discussion of, you know, addressing the

12 condition length of STOP B2H, and this is what we

13 talked about in August and the straw poll.

14 But this was the discussion of what is

15 provided to the landowners, what is their -- right.

16 So we wanted it to be -- we wanted them to have all

17 of the condition language. And Council also wanted

18 there to be an easy-to- read guidebook of what the

19 opportunities for landowners are. And so this is

20 staff and DOJ's Cut Act reflecting that.

21 MR. HOWE: Comments from Council or

22 questions?

23 Councilor Condon, I remember that was a

24 lot of the concerns you were having. Do they seem

25 to capture and address what you were interested in?

66 MS. CONDON: Thank you. MR. JENKINS: Okay. So it's the -- so is 2 2 your concern in the (indiscernible)? Yes. When I was reading, I -- I was 3 curious. You know, looking at it from a distance (Simultaneous speaking.) 4 might be different than looking at a close-up as a MS. BEIER: I think that's what it's 5 property owner. Would the -- any comment -- there 5 referring to, but it's not clear there. So it's 6 was no comment that I saw from the property owner 6 probably -- it's probably the "burn in period" 7 that had issues with this. So, you know, I -- I mentioned in sub i. 8 don't know if there's any inside information on MR. ROWE: This is Patrick Rowe here. 9 that. 9 That -- that -- that's correct --10 But if it's understandable to a property 10 MS. BEIER: Okay. Good. 11 owner that, yeah, got a plan and I go with it --11 MR. ROWE: And then --12 what my actions can be, then this is fine. It 12 MS. BEIER: It's just -- it's just putting certainly speaks to the conversation last night. 13 those words together. This is like this doesn't 14 make sense. So if the intent is to clarify things 14 MR. HOWE: Any other Councilors want to go 15 over this Condition number 2 language? 15 for the public, that's --MR. ROWE: If you like, you could state if 16 MS. BEIER: Except -- this is Councilor 16 17 it is determined that the corona noise is not 17 Beier. I still don't know what sub E, sub ii --18 MR. HOWE: Okay. Let's -typical burn in period noise referenced in sub e.i. 19 19 to clarify that. (Simultaneous speaking.) MR. HOWE: Yeah. 20 MS. TARDAEWETHER: Let's go down there. 20 MS. BEIER: That might help for -- I --21 Now, on our way down, Council, I'm going to take a 21 22 stop here. And again, I don't think for some reason because it's a technical term I really wasn't 23 the edit didn't get carried over into the staff 23 familiar with. 24 report. And I apologize about that. But this was 24 (Simultaneous speaking.) 25 -- we did this in the draft final rule -- order, 25 MS. TARDAEWETHER: Or you can put (audio

69

68

1 right?

So this was not requiring that each of

3 these aspects be included, but basically the

4 examples of the items that a landowner could include

5 in its complaint.

6 FEMALE SPEAKER: Such as.

7 MS. TARDAEWETHER: Such as.

8 MR. HOWE: Yeah. Okay.

9 (Simultaneous speaking.)

10 MS. TARDAEWETHER: Okay. So now -- so

Councilmember Beier, you were on E. What -- what E? 11

12 MS. BEIER: ii.

13 MS. TARDAEWETHER: ii?

14 MS. BEIER: And it may refer to the "burn

15 in period" mentioned in sub i. I just -- it feels

like there's something missing in that sentence.

17 MS. TARDAEWETHER: In ii, right?

18 MS. BEIER: Yeah --

19 MR. HOWE: Yeah.

20 MS. BEIER: -- the first --

21 MR. JENKINS: First sentence.

22 MS. BEIER: First sentence just feels like

23 there's something missing, like a whole ...

MS. TARDAEWETHER: I -- I would say it's 24

25 not typical for burn in --

1 disruption.)

3

MS. BEIER: Yeah.

MR. JENKINS: Surely.

MS. BEIER: Yeah. Just the hyphenation.

5 Yeah. It's just the --

6 MR. JENKINS: So Mr. Chair, this is

7 Hanley.

8 I have a question about -- so it talks

9 about an Attachment X-5 in the final order in the --

10 and then it goes on. It says the modeling sound

level increases as presented in Attachment X-4. Is

MR. ROWE: Can we just hit pause for one

12 that -- is that the correct cite? Or is it X-5?

14 moment?

13

15 MR. JENKINS: Yeah.

16 MR. ROWE: Let me first address

17 Councilmember --

18 MS. BEIER: Yeah --

19 (Simultaneous speaking.)

20 MR. ROWE: I think it's fair, Kent, to do

what you referenced, if -- if Councilmember Beier 21

22 agrees --

23 MS. BEIER: Yeah.

24 MR. ROWE: -- and just put "burn in

25 period" in quotes.

Page 19 70 72 MS. BEIER: Yes. 1 increases as presented in Attachment X-4. So X-4 2 2 must include sound level thresholds where the list MR. ROWE: And that will recognize the 3 subsection --3 is in X-5. Yes. 4 MS. BEIER: Right. MS. TARDAEWETHER: I'm going to go back to 5 5 the condition, Councilmember Jenkins. What I have MR. ROWE: -- immediately preceding. 6 MS. BEIER: Yeah. Thank you. 6 pulled up here is the Table of Contents. So X-4 is 7 MR. HOWE: And I think we got head nods on 7 the Noise Analysis Results, and X-5 are the maps. 8 that change. So okay. 8 And just quickly -- and, again, I'll go back to that 9 (Simultaneous speaking.) 9 condition. So these are the links to them, so these 10 MR. ROWE: (Audio disruption.) 10 are the maps with the map set. And then, you know, 11 FEMALE SPEAKER: (Audio disruption.) 11 I can't pull up my other tab. I can't see it. 12 MALE SPEAKER: (Audio disruption.) 12 There it is. 13 MS. TARDAEWETHER: (Audio disruption.) 13 MR. JENKINS: Okay. Thank you. 14 MR. ROWE: The second --MS. TARDAEWETHER: Yep. And so this is 14 15 MS. TARDAEWETHER: Yeah. Should we see if 15 the -- the results, okay? So then --16 there's reference to "burn in period" in -- anywhere 16 MR. JENKINS: Yeah. 17 17 MS. TARDAEWETHER: -- now let's go back to else? 18 MR. ROWE: There is a significant --18 that, the condition itself. 19 THE REPORTER: Speak up. 19 And I believe -- isn't X-7 the property MS. TARDAEWETHER: Right. Like in other owners? X-7 is the property owner list, correct? 20 21 parts of the condition. 21 Yeah. Okay. Yeah. 22 MR. ROWE: Councilmember Beier, are you 22 So yeah, got -- got a lot of X here. So 23 comfortable with the -- the change that's been --23 X-7 is the -- the list of the property owners. 24 Let's find it here. Okay. X-4 is the results, and 24 MS. BEIER: Yes. Thank you so much. This 25 is just --25 X-5 is the map sets that one would look at with X-4

MR. CORNETT: If -- if I may, just a 2 reminder for everybody, we are having a verbatim 3 transcript. So the dialogue, it's helpful. So 4 provide correction for the record. Providing corection is helpful to make 6 sure that we, you know, are very clear. If you can 7 sort of limit the talking over one another and make 8 sure that we indicate what our names are. And we 9 don't have microphones in front of us, but I know 10 people online can hear us very well. But in the 11 room, please project your voices. 12 MR. HOWE: Thank you to Secretary Cornett. 13 So I think we're good. Councilor Beier's 14 adjustments to the language --15 MS. BEIER: Yes. 16 MR. HOWE: -- there with (indiscernible) 17 input. 18 MS. BEIER: Yes. 19 MR. HOWE: And so we'll move now to

20 Councilor Jenkins -- X-4 or X-5, a question on the

24 Hanley -- the list is the Attachment X-5, but the

25 model sound level is -- out of order. Model sound

23 own question. Is it -- it's the list --- this is

MR. JENKINS: Yeah. I think I answered my

21 lower part of ii.

22

1 to see the location of the NSRs. MR. HOWE: So Councilor Jenkins --3 MR. JENKINS: I'm good. MR. HOWE: You're good. Okay. So okay. 5 Thank you. 6 Back to you, Ms. Tardaewether. MS. TARDAEWETHER: Well, that -- that was -- that was what we talked about in -- in August. 9 MR. HOWE: So that does all of the 10 conditions that we discussed back in August --11 MS. TARDAEWETHER: Mm-hmm. 12 MR. HOWE: -- and walked through those. 13 Are we to the point now it's a good time 14 to take a break? 15 MS. TARDAEWETHER: I -- I think so. Yeah. Just I'm -- let me just close out noise again, so 17 noise control. The -- in -- in the step that there is other noise conditions that are -- that there are material changes to that came from the contested case order. I'm not talking -- but these are what we talked about in August. Council didn't have any direction with the other conditions. However, in the material change hearing, parties are -- limited 24 parties may -- may raise those. 25 But yes, that concludes my portion.

Page 20 74 MR. HOWE: Okay. Does a 10-minute break 1 what that would be, would be a granting of -- of the 2 sound about right for Council? 2 motion in part, denying it in part. 3 (No audible response). And then once those decisions are made, 4 MR. HOWE: Okay. We'll come back in -- at 4 then we can get into the material change hearing 5 10:20. 5 itself. And -- and because these are formal 6 (WHEREUPON, a recess was taken.) 6 motions, my suggestion would be that there is a 7 MR. HOWE: And -- and I'd like to call the 7 formal vote on each of the motions, and then we can 8 meeting back from recess and continue on. proceed 9 9 Mr. -- or Counsel Ratcliffe, are you with MR. HOWE: Okay. Thank you, Counsel 10 us here? 10 Ratcliffe. 11

MR. HOWE: We'll wait to make sure he is 13 with us.

14 Counselor Ratcliffe, did you hear me?

(No audible response).

15 Yeah, there you are. Okay.

12

16 MR. RATCLIFFE: Yes. I can hear fine.

17 MR. HOWE: So there has been motions by

18 STOP B2H and Ms. Gilbert to continue the material

19 change hearing date due to inadequate time to review

20 the material changes and the draft of the final

21 order. There is also a response by Idaho Power to

retain today's date and a response by Ms. Gilbert to

23 Idaho Power's response.

24 There have been -- there have all been --

25 or these have all been provided to Council last

11 Do we have a motion?

12 MR. CORNETT: Mr. Vice Chair -- just for 76

77

13 the record, Todd Cornett -- just -- just for

14 clarity, so were you saying that -- that Council

15 should vote on each of the four motions that were

submitted individually? Or would a consolidated

vote, which it kind of dealt with everything we

18 talked about be sufficient?

19 MR. RATCLIFFE: A consolidate -- yes.

20 Thank you for the clarification. A consolidated

motion would be acceptable. And you know -- and,

again, if there is any proposed changes from the

23 five-minute period that had been initially proposed,

24 then Council should reflect that in the consolidated

25 motion.

1 Tuesday.

2 Mr. Ratcliffe, can you provide us our

3 options on those?

MR. RATCLIFFE: Sure. So the Council can

5 decide to grant or deny the motions that were filed.

6 You know, there were both requests for a

7 continuation of the material change hearing. There

8 were also requests for additional time to present.

And Councilmembers, Vice Chair Howe and I 9

10 had a conversation about the time limits

11 specifically for presentation. Vice Chair Howe's

12 proposal was that the parties each have 10 minutes

13 to present rather than 5 in order to, you know --

14 because we have a lot of stuff to take care of here

15 in a relatively short period of time.

16 But I went ahead and -- and emailed the 17 parties yesterday to give them a heads up that that

18 was a potential outcome today of having a 10-minute

19 comment period instead of 5. So that is on the

20 table as well.

21 But more broadly speaking, just what the 22 Council needs to do here is decide whether or not to

23 grant the motions or not. And if what ends up

24 happening is a decision to go with a longer time

25 period for comment for each party, then technically

MR. CORNETT: Mr. Vice Chair --

2 MR. HOWE: Yeah --

3 MR. CORNETT: Again, for the record, Todd

4 Cornett.

5 So we provided Council two options, one to

6 approve the motions and one to deny the motions.

7 But according to Jesse, it didn't include that sort

8 of 5-minute to 10-minute change. So these would

9 potentially not work. But we can tailor them as

10 necessary based on whatever deliberation and 11 ultimately where you're going with that. So ...

12 MR. HOWE: And so this is Kent. But

13 because of the nature of the, I believe, 18 changes

that people could comment on, it didn't make sense

-- or it doesn't seem that we could in a timely

fashion get through about how many people want to

comment. One person, if they had the three-minute

18 time period, or so, on each change, that could

19 almost be an hour.

20 And so I'm thinking of this being a 10-

21 minute comment time for these motions. So -- and

that will be their time to comment on all the 22

23 changes if they want to.

24 So if somebody is ready to make a motion,

25 I guess.

81

78 MR. JENKINS: I'll try. So Mr. Chair, I 1 -- as long as we're kind of staying within the 2 move that we deny the request for continuation, 2 scope, I think we're good. But you know, if folks 3 continue with the material change hearing, and 3 are veering outside of that, then my recommendation 4 provide those people wishing to testify 10 minutes 4 is that we, you know, ask them to kind of bring that 5 each to address those changes. 5 back in to discussing the specific material changes 6 MR. HOWE: Is there a second? 6 before us today. 7 MS. BEIER: This is Councilor Beier. I 7 MR. HOWE: Okay. Thank you. 8 second. 8 So we will now hold the material change 9 MR. HOWE: Okay. We had a motion and a 9 hearing. For those in person, please fill out a 10 second. 10 registration card available on the table near the 11 Secretary Cornett, call a roll. entrance and submit to Sarah Esterson. For those 12 MR. CORNETT: Ann Beier? using the WebEx, you'll need to use the Raise Your 13 MS. BEIER: Yes. Hand feature. And for those on the phone only, 14 14 you'll need to press Star 3, which will alert us MR. CORNETT: Perry Chocktoot? 15 MR. CHOCKTOOT: Yes. that you want to speak. 16 MR. CORNETT: Cindy Condon? 16 So Mr. Secretary, is there anyone in the 17 room who would like to provide comment? MS. CONDON: Yes. 17 18 MR. CORNETT: Hanley Jenkins? 18 MR. CORNETT: Yes, Mr. Chair. We have two 19 MR. JENKINS: Yes. 19 in the room who would like to provide comment. 20 MR. CORNETT: Kent Howe? 20 MR. ANUTA: Karl Anuta appearing for STOP 21 B2H. 21 MR. HOWE: Yes. 22 MR. CORNETT: Jordan Truitt? 22 MR. HOWE: Getting the timer going. 23 MR. TRUITT: Yes. 23 MR. CORNETT: Yes. For the record, Todd Cornett. 24 MR. CORNETT: Motion carried, Mr. Vice 24 25 25 Chair. For anybody who wishes to provide a

79

MR. HOWE: So we can now hold the material 2 change hearing.

Counsel Ratcliffe, do I need to continue

4 on with direction on the registration card signup

5 and that kind of stuff? Or do you have some things

6 you want to say first?

MR. RATCLIFFE: So I guess the only thing

8 that I will say before we get started with the

9 registration cards and -- and getting people in line

10 to talk is that this part of the process is, again,

11 limited to the material changes that Ms.

12 Tardaewether presented earlier today because we have

13 reached this point in the process where we are, you

14 know, kind of narrowing down over time before

15 getting to the Council's decision on the final

16 order, you know. For example, in the exceptions

17 hearing, we were -- had narrowed down to discussing

18 the exceptions that limited parties had filed. We

19 weren't talking about the fuller suite of issues

20 that were in the contested case. Well, now, here

21 we're -- we're narrowed down just to those changes

22 to the conditions that constitute material changes.

23 So my advice to the Council is that

24 commenters here really do need to be kept to

25 comments that are on the material changes. And as

1 comment, please ultimately submit a (indiscernible).

2 MR. HOWE: Okay. Mr. Anuta, okay. Go

3 ahead.

MR. ANUTA: Okay. Do you want me to --

5 thank you.

6 Let me start by noting that I am going to

7 only be addressing the -- some specific material

8 changes. STOP is not waiving its exceptions or the

prior closing arguments or -- or that we made.

Preliminarily, we -- STOP disagrees that

the changes made to the rationale for rejecting the

conditions that the hearings officer rejected as

untimely, we think those should have been a material

change rather than an immaterial change that you did

15 not go over in detail.

16 We also disagree with the inclusion of the

17 2019 IRP that it's not material. We think that was

material. We argued about that in our exceptions

19 and our closing argument.

On the issue of Soil Protection Condition

21 4, which you were looking at earlier, there is

22 language in that blasting plan notification issue

23 that STOP -- changes there that are very problematic

for STOP specifically. That last sentence says, 24

"The certificate holder shall compensate the



85

1 landowner for adequate repair or replacement if

2 damages to the flow or the quality of the natural

3 spring or well occur solely as a result of the

5 We strongly recommend you remove the word

6 "solely" because it puts the landowner under

7 incredible burden. All Idaho Power has to do is

8 suggest that there might be some other reason, no

9 matter how small, that the landowner can then not

10 prove that the -- and get their repair or

11 replacement damages because the word "solely"

12 appears there. You are adding to the burden of

13 proof in a way you shouldn't there.

14 On scenic resources, the -- at page 316 of

15 the final order, which in my version is PDF page 323

16 if you're trying to follow along online, you made a

17 finding that impacts on a National Historic Oregon

18 Trail Interpretive Center, which everybody calls

19 NHOTIC, were only medium intensity. For the reasons

20 articulated in STOP's and others' closing arguments

21 and for the -- and so aptly demonstrated by Mr.

22 Williams' window view mockup that you were given at

23 your August hearing, STOP strongly disagrees that

24 the intensity finding there should only be medium.

25 We think it should be significant.

1 are, in your final order, granting a variance.

We believe that you are committing a legal

3 error by doing that. You should not be granting

4 variance or exceptions. You should be holding Idaho

5 Power to the same standards as every other person,

6 which is to meet those regulations and not have

7 noise fall along the line that exceeds the criteria.

Idaho Power has told you before in their

9 materials that if an exception or variance is not

10 granted, they cannot build the line. That's okay.

11 That is what happens if somebody doesn't comply with

12 the law. If I want to build a house and I want to

put it too close to the neighbor's property and it's

14 inside the setback that the county requires, I don't

15 get to do that.

16 And so that should be the position that

17 you take with Idaho Power. You should say either

meet the rules or don't build the project. We

suggest that your findings be amended and revised to

20 state that, that they have to comply. And if they

21 can't, then they'll have to make their own financial

22 choices.

23 Finally, for the reasons that are outlined

24 in our exceptions and closing arguments, we disagree

25 with the finding on page 674 of the final order

On noise control, that's going to be my

2 primary focus in your final order at -- the draft at

3 Footnote 725 on page 665, which in my version was

4 PDF 672. You reference a July 2003 DEQ internal

5 management directive. And the draft order then goes

6 on to essentially include an argument that that

7 internal management directive provides a basis for

8 this Council to make and issue exceptions and

9 variances

10 STOP strongly disagrees. If you actually

11 go look at that internal management directive, it

12 says, "EFSC staff review applications to ensure that

13 proposed facilities meet the state noise

14 regulations." It does not say that they can -- EFSC

15 can create exceptions or grant variances. It says

16 you ensure to meet.

17 You should not be granting variances.

18 Your planning order does so in various places. That

19 authority, as we outline for you in our exceptions,

20 is reserved to the Environmental Quality Commission,

21 and it is reserved by statute. You have no

22 authority to usurp that.

23 The -- even if you have authority to

24 review for compliance with the regulations, only

25 DEQC has authority to grant a variance. And yet you

1 where it concludes that the noise methodology used

2 for excessive noise with reasonable and appropriate

3 and valid. For the reasons we outlined, we don't

4 think it was.

5 Page 684, in note 750, you reference the

6 supplemental monitoring that was conducted. And you

7 state that it didn't invalidate mile post -- excuse

8 me -- Monitoring Point 11. We disagree. For the

9 reasons we outline in our testimony and our closing

10 arguments and our exceptions, we think Monitoring

11 Point 11 was not representative.

12 And on page 694, you reference a finding

13 that foul weather events would be infrequent. As we

outlined during our testimony and our closing

arguments and our exceptions, that is not true, in

our view, for Union County. The -- there will be a

17 13 percent increase that is not, in our view,

infrequent. 18

19 That's all I have in terms of my

presentation. As far as questions from the Council, 20

21 I'm happy to answer them.

22 MR. HOWE: Thank you, Mr. Anuta.

23 Are there questions from Council?

24 (No audible response).

25 MR. HOWE: It doesn't appear so.

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**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 Page 23 86 88 MR. ANUTA: Can I -- perhaps I could MR. RATCLIFFE: So since I don't have the 2 reserve the rest of this time to -- for rebuttal to 2 written document in front of me, and my recollection 3 was -- and sorry, this is Jesse Ratcliffe for the 3 Idaho Power because I suspect they'll have something 4 to say. 4 purposes of the transcript. So since I don't have 5 5 those documents in front of me, and my recollection MR. HOWE: Okay. I think -- thank you 6 very much. 6 was that the notice was -- said we were -- folks MR. ANUTA: Thank you. 7 were supposed to provide oral comment either, you 8 MR. CORNETT: Ms. Irene Gilbert? 8 know, by filling out --9 MS. GILBERT: I think you guys can read 9 MR. CORNETT: So excuse me, Jesse. 10 faster than I can speak. So I'm providing you in 10 MR. RATCLIFFE: -- everybody showing up --11 writing information that I'm also going to cover. 11 MR. CORNETT: Can -- can you -- can you 12 MALE SPEAKER: Thank you. 12 lean a little bit in? Once you lean back, we 13 MR. CORNETT: So -- so for the record, 13 weren't -- we weren't able to hear you. MR. RATCLIFFE: Sure. How's that? And 14 Todd Cornett. 14 15 I wasn't sure what was being handed out. 15 now I look huge, I'm sure. 16 So we're not sure how appropriate it is in terms of 16 So since my recollection is that the this phase of the process so (audio disruption). 17 direction to folks was to provide oral testimony, 18 FEMALE SPEAKER: (Audio disruption.) 18 whether that was through a recording or to show up 19 MR. CORNETT: So I would request that 19 at the hearing or to attend the webinar and do it 20 Council not read that yet until legal counsel has a 20 that way, you know, and because we have limited 21 chance to take a look at it. 21 folks to 10 minutes' worth of material here, my 22 MALE SPEAKER: Okay. recommendation would be that we, you know, keep this 23 MR. ROWE: Ms. Gilbert, do you have this to an oral hearing. 24 in a format that we could send it to Counsel 24 I don't know how long Ms. Gilbert's 25 Ratcliffe as well? 25 document is. I don't know if that can simply just 89 MS. GILBERT: I can do that on my --1 be read into the record so that everyone has an MR. ROWE: That would be -- that would be 2 opportunity to hear it. You know, Idaho Power does 3 helpful. He's really the one that should be 3 have an opportunity to comment on the other parties' 4 advising Council on this issue since he's serving as 4 comments on the material changes as well. And so, 5 their counsel for this -- this purpose. 5 you know, having that in written form may make that 6 MR. CORNETT: (Audio disruption.) here. 6 difficult for folks. 7 We could move to the webinar in case the next person So that's my suggestion about how we move 8 that's listed on the webinar. 8 forward. Again, I -- I haven't seen that yet. So Idaho Power (inaudible) in the room 9 MR. HOWE: It's over 20- -- this is Kent. 10 will ultimately want to comment, but they're going 10 MR. JENKINS: It's 20- -- 21 or 22 pages.

will ultimately want to comment, but they're going
to wait until the end.
MR. HOWE: Okay. So Mr. Adams, is there

MR. HOWE: Okay. So Mr. Adams, is there people on the webinar or on the phone that would like to comment?

MS. GILBERT: (Audio disruption) it's a
 big process. And they don't even -- aren't even
 willing to participate.

18 MR. ADAMS: No, no hands raised at this 19 time.

20 MR. HOWE: Okay. And also, no phone, Star 21 3s?

MR. ADAMS: No.MR. HOWE: Okay.

MALE SPEAKER: Wait for Irene.MR. HOWE: Counsel Ratcliffe?

11 MR. HOWE: Yeah, 21 or 22 pages. It's a 12 lot of testimony in writing. MR. RATCLIFFE: Okay. Yeah. So -- so my 13 suggestion would be that we keep this to oral 15 testimony only. 16 MR. HOWE: Okay. Ms. Gilbert? 17 MS. GILBERT: Okay. 18 MR. HOWE: You've heard that we're 19 accepting oral testimony. 20 MS. GILBERT: Okay. And for the record, 21 I'm unable in ten minutes to respond to most of the material changes, which I object. There is not even a listing with site certificate conditions related 24 to the statutes othere than those containing contested case requests.

Anyway, multiple site certificate

2 conditions are being denied. They were not reviewed

3 by Council. And neither of the contested cases is

4 not in and of itself, especially given the limited

5 scope of the contested cases, address the site

6 certificate conditions necessary to approve a site

7 certificate.

And any comments regarding my lack of

9 specificity in these comments are referenced by my

10 written material that's been previously submitted.

11 I have not been provided an opportunity to go to

12 review the bulk of the material in the proposed

13 order. I do not believe that the limitation on the

14 number of "significant changes" that were listed by

15 Oregon Department of Energy is inclusive of all the

16 significant changes which would -- should be

17 reviewed at this point.

18 I've heard -- received -- you -- you

19 received hundreds of comments from the -- regarding

20 Oregon Department of Energy and the Idaho Power

21 regarding this application in (indiscernible) that

22 ODOE is owned by Idaho Power due to the fact that

23 they're paid directly by them. And simply adding

24 additional justification to support decisions that

25 ODOE has made is not appropriate in this instance

1 certificate absent a preponderance of evidence that

2 the (indiscernible) does meet the standard. And

3 that standard is required to be determined by the

90

5 I know that ODOE keeps referencing the

6 fact that Council referred there's no requirements

7 to ODOE. It's -- the legislature intended to allow

8 ODOE to make the eligibility decisions, which is

what is occurring if the final plans are not in

final form. When the site certificate is issued,

then the Council is advocating the decision-making

regarding the meaning of the standard, which is

13 contrary to state law.

The -- some of the specific arguments 14

15 regarding -- and, actually, a court case relating to

this plan issue is Goldberg (phonetic) versus

Deschutes County, which say -- stated that the plans

18 must be in final form, and there must be a right to

19 full public participation in those plans.

If you will notice, the things like with 20

21 historic properties where the plan is not finalized,

it does not include site-specific impacts or site-

specific mitigation. That is inconsistent with the

requirements of the -- the rules and the statutes. 24 25

93

And when it comes to -- anyway, the buyer

1 and especially since Council did not review those

2 issues to determine if they are, in fact, accurate.

I actually question the -- how the Council

4 is reaching the (indiscernible) skills and abilities

5 to review some of these technical issues that would 6 be required to review. And that's not -- that isn't

7 any kind of divisive statement. It's just a

8 statement of fact.

I spent the last 12 years reviewing 9

10 statutes and rules. And I can tell you that I am

11 confident saying that I have a better grasp of the

12 statutes, rules, and court decisions than any of the

13 Councilmembers. Unfortunately, the only member here

14 who probably will be present when the results of

15 these decisions come to (indiscernible) will be

16 Hanley Jenkins. But the rest of you will, no doubt,

17 be gone from the Council because this is going to

18 impact many, many years of litigation.

19 In all of the instances where site

20 certificates were approved with only a draft plan,

21 that is inconsistent with the statute that requires

22 the final draft plan be included with the site

23 certificate. And any time the draft plan does not

24 fully implement the requirements of the rule, the

25 site certificate is actually authorizing the site

1 for Public Services Condition 2 for multiple

2 instances, any instance where the final plan does

3 not show a preponderance of evidence, it shows that

4 the standard is being that the Council is delegating

5 authority illegally based on the statutes.

6 And they would have -- they would removed

7 or changed the rules that say that Council is the

8 party who must make the determination if they

9 intended Council to be able to send that to the

11 So with the bond, the arguments have all

12 been related to only a part of the statute or rule.

Idaho Power and ODOE keep talking about the fact

that the Council was fine that the applicant has a

reasonable likelihood of obtaining a bond or the

credit that are satisfactory to the Council. But

17 they omit the rest of the sentence, which is "to

restore the site to a useful, nonhazardous 18

19 condition."

20 So my question is: Is the Council willing

21 to swear that \$1 bond amount is an amount that you

believe is adequate to restore the site to a useful,

23 nonhazardous condition? Because certainly that's

going to be a question that you'll be -- you have to 24

answer, I guess, by court if you -- if you don't

**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 Page 25 94 96 1 change the -- the bond requirement. 1 our filing with the Oregon -- the Land Use -- LCDC, The -- in terms of the noise rules, the 2 a public complaint, and requirement that LCDC deal 3 noise rules are broken down to the extent that none 3 with Union County's failure to apply the state laws 4 of the issues can be fully covered. The courts have 4 regarding definition of "forest land." You'll see 5 that as an appeal here. 5 said that, in contested cases, the -- the scope of 6 the contested case issue cannot be so narrow that it You -- I also am questioning because there 7 excludes arguments related to the issue, which is 7 are owners of forested land who is -- where it's 8 what has occurred multiple times in this -- in these 8 being called agricultural land where mitigation is 9 not going to be consistent with what it should be. 9 contested case decisions. 10 Also, for the noise rules, this -- the 10 Who will be the recipient of litigation when 11 statute says the environmental -- Department of 11 property owners say that, because of decisions that 12 Environmental Quality is required by statute to 12 ODOE and EFSC made to allow the developer to call 13 determine the equipment, the location of monitoring, forested land agricultural land not deal with -with the rules regarding forest land --14 methodologies, or interpretation of results. There 15 is no documentation that the methods, location, 15 MR. HOWE: Ms. Gilbert? 16 interpretation of results that were used by Idaho 16 MS. GILBERT: Yes. 17 MR. HOWE: Time's up. 17 Power and approved by ODOE actually are consistent MS. GILBERT: Who's going to be sued? 18 with that statute. 18 19 And in review of the court -- court 19 Someone's going to be sued. 20 decisions, there are multiple locations that say 20 Anyway, I -- I encourage you to read my 21 that no agency has the authority to interpret the 21 (inaudible) determination request. It's clear that 22 rules of another agency. They are -- they are given most of you have relied on (inaudible) Department of 23 deference when it comes to interpretation of the 23 Energy, have not read the actual --24 24 rules and standards, statutes (indiscernible) by MR. HOWE: Thank you for your testimony. 25 25 that agency. And even that has some limitations on Is there --1 it because, for instance, the statute or rule has to MS. GILBERT: Thank you. 2 be -- it has to not be clear what the statute or 2 MR. HOWE: -- comments or questions --3 MS. GILBERT: Oh, yes. 3 rule is saying. And so there are more than one 4 reason the Oregon Department of Energy should not be MR. HOWE: -- Ms. Gilbert from the 5 recommending changes to other agency rules. 5 Council? 6 Let's see. Oh, on noise, another thing is 6 MS. GILBERT: I'm happy to. Yes. 7 Patrick Rowe provided a document that -- from the 7 MR. HOWE: Councilor --

- 8 legislature which specifically says that the noise
- 9 rules do not preclude the opportunity for the public
- 10 to file a civil action against people who are
- 11 exposing them to -- or to excess noise.
- 12 So my question is: There are going to be
- 13 people among that 41 who will be, from what I can
- 14 tell, who have the intent to file for damages based
- 15 on noise. And the question that, hopefully, your
- 16 legal counsel will answer is the: Does your
- 17 authorization of an exception and to these rules
- 18 mean that Idaho Power is no longer liable for the
- 19 damages? Does that mean that the State of Oregon is
- 20 personally -- is, as an agency, responsible for
- 21 these impacts when the citizens actually do file for
- 22 civil damages? So I -- I would think you would want
- 23 to determine that before you allow an exception.
- 24 Let's see. The other thing is, on the
- 25 forest definition, I provided that we haven't seen

- 8 MS. CONDON: Cindy Condon, for the record.
- 9 A question for you with respect to your
- comment regarding material that Mr. Rowe provided
- 11 that doesn't include --
- 12 MS. GILBERT: Right.
- 13 MS. CONDON: -- the 41 from -- from
- 14 challenging and --
- 15 MS. GILBERT: Right.
- 16 MS. CONDON: It's not clear to me why you
- 17 relate the State of Oregon would be the responsible
- 18 party as opposed to Idaho Power.
  - MS. GILBERT: Okay. Because the Oregon
- 20 Department of Energy in the State of Oregon have --
- 21 are proposing that they allow an exemption from
- Idaho Power meeting the requirements of the Oregon 22
- 23 statutes and rules regarding noise generation.
- 24 So if the state has allowed the -- this
- 25 exception, then who would be the target of -- of

19

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1 litigation, given that the legislature has said that

2 the noise rules have no impact on the fact that

3 citizens can't file a civil action when they are

4 exposed to noise above the standard?

5 So I'm -- I'm guessing that Idaho Power is

6 going to argue that ODOE is responsible for this

7 because you allowed them to do it. So why should

8 they be held accountable for the outcome? That's

9 the thinking.

10 And I would think you would want legal

11 (inaudible).

14

12 MS. CONDON: Thank you.

13 MS. GILBERT: Anything else?

MR. HOWE: Any other questions?

15 (No audible response).

16 MR. HOWE: Okay. Thank you, Ms. Gilbert.

17 So Mr. Secretary is there anyone else in

18 the room that would like to comment?

19 MR. CORNETT: Mr. Vice Chair, nobody on

20 the line or on the phone. So that leaves it to

21 Idaho Power.

22 MR. HOWE: Okay. Ms. Pease?

23 MS. PEASE: Thank you. Good morning, Vice

24 Chair Howe and Councilmembers, Secretary Cornett.

25 For the record, my name is Jocelyn Pease. 1 And ODOE, along with the state and local reviewing

2 agencies, has spent countless hours reviewing the

3 exhibits to the allocation for site certificate and

4 participating in meetings to review (indiscernible)

5 the analysis in those exhibits and the related

6 construction and mitigation plans.

Ms. Gilbert had commented that some of

8 those mitigation plans are in draft form and will be

finalized. And that approach is consistent with the

Council's rules. That -- and -- and in -- in most

cases, the draft plan includes a process at the

front end for finalizing and vetting those plans

with the -- the -- the agencies.

And that's all to say that, through this 14

15 -- through this effort, through this years-long

process, ODOE and reviewing the agencies provided

important feedback that substantively contribute to

the plans that are included as the attachments to

19 the draft final order.

20 I'd also like to recognize the involvement

of the participants in the contested case 21

proceeding. Although the parties have objected to

certain elements of the proposed order, they had the

24 opportunity to voice their concerns in the contested

25 case process.

101

1 I'm here today on behalf of Idaho Power Company.

I'd like to begin by first noting that

3 Idaho Power does not have any opposition to the

4 material changes that were included in the draft

5 final order. And we'd like to also recognize the

6 hard work that the Council, ODOE, and all of the 7 reviewing agencies have put into this project for

8 the past 10 years.

There's been a lot of recent focus in this 9

10 contested case proceeding -- sorry -- there's been a

11 lot of recent focus on the contested case proceeding

12 and the outcome of that proceeding. But I'd like to

13 also emphasize the B2H project has a long history

14 even before the contested case began.

15 Ms. Gilbert shared some comments about

16 ODOE not necessarily having technical expertise in

17 connection with all of the subject matter that the

18 application might address. But I would like to also

19 note there had been many rounds of review -- review

20 requests for additional information and

21 collaborative work with ODOE and the reviewing

22 agencies that contributed to the development

23 application for site certificate.

24 It has taken a considerable amount of time

25 and resources and hard work to get to this point.

During the course of the two-year-long

2 contested case, Idaho Power voted to further analyze

3 the contested case issues raised by limited parties

4 and were warranted provided additional analysis and

5 revised condition plan language. That's just one

6 example on many.

For the recreational analysis, the limited

8 parties have raised concerns about potential impacts

9

11

18

10 (Simultaneous speaking.)

MS. PEASE: -- and Morgan Lake Park. In

12 response to those concerns, Idaho Power provided a

supplemental analysis and, in fact, expanded its

proposed mitigation and -- to use the shorter H-

frames in that area. And the -- this change is

reflected in material change to Recreation Condition

17 1, and Idaho Power supports that change.

As shown in the staff report, there were

19 also numerous other such changes, which Idaho Power

also supports. As a result of this process, the

Council has a robust record before it on which it

can approve the final order and the site certificate

23 for B2H.

24 B2H project was first proposed over 10

years ago but is needed now more than ever. Once

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1 operational, the project will help make the Pacific

2 Northwest and (indiscernible) west cities needs for

3 reliable, low-cost market energy purchases year-

4 round. It is expected to provide a total of 2,050

5 megawatts of bidirectional capacity.

It will provide many benefits, including

7 greater access to the Pacific Northwest electric

8 market, improve system reliability resiliency,

9 reduce capacity limitations on the regional

10 transmission system, (indiscernible) flexibility to

integrate renewable resources and more efficiently

12 implement its market tools, such as the energy and

13 balance movement.

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14 Importantly, the development of the B2H

15 project will meet critical need for transmission

16 capacity in the Oregon Northwest region and will

17 help enable the State of Oregon to meet its clean

18 energy and climate goals. Among the benefits B2H

project will provide is the ability to integrate

20 renewable resources more efficiently.

Now, in -- in connection with some of the

22 comments that folks have shared today, I wanted to

23 specifically address the comments from STOP B2H

24 regarding the Soil Protection Condition 4. They're

25 asserting they had expressed concern of our use of

1 I -- in connection with Ms. Gilbert's comments, as I

2 mentioned earlier, she expressed concerns about

3 whether there's technical expertise. And as I

4 mentioned, ODOE has also been supported by reviewing

5 agencies and consultants throughout this process.

6 And the Council should feel comfortable that there's

7 been a substantial and thorough vetting of the

8 allocation for site certificate in this case.

Ms. Gilbert had also expressed concern

10 about the time available to review the material

changes. As -- as was explained by staff and

Counsel Ratcliffe today, the material changes were,

in fact, quite discreet. And we believe that there

was ample time to review those -- those changes.

15 In -- in connection with Ms. Gilbert's

16 comments regarding the retirement and financial

assurances condition, the Council has -- has

revisited that condition and has -- has included

revised language that will provide the -- the

20 Council the opportunity that determines the risks --

that there is some amount of risk. But it may

require the bond amount sooner than is contemplated

otherwise in that condition, which we believe

24 adequately addresses the concerns raised by Ms.

25 Gilbert.

103 105

1 the word "solely" in that condition.

And -- and Idaho Power would be open to

3 different language, such as "caused by" so that the

4 -- the condition language is clear that the -- the

5 impacts that are claimed and for which damages may

6 be sought are in connection with the project.

7 I -- I'd say we're fine with the language

8 as it stands right now. That's our understanding of

9 how the condition would operate. But if the Council

10 are inclined to make a change, we would be

11 comfortable with changing "solely" to something like

12 "caused by" so there's still a clear (audio

disruption) with the project. 13

Mr. Anuta also raised a number of concerns 14

15 regarding the noise-related issues and regarding the

16 findings in connection with the (indiscernible).

17 And in response to those concerns, I would

18 just say these -- these issues have been addressed

19 in testimony and extensively briefed on the record

20 in this contested case. And we believe that the --

21 the evidence in the record supports the findings

22 that are in the draft -- I'm sorry -- in the draft

23 final order. And the -- the Council can be

24 comfortable in -- in supporting the final order.

In connection with Ms. Gilbert's comments,

With that, I would conclude my remarks.

2 And thank the Council for their engagement and

3 attention in this matter and, again, thank ODOE and

4 the reviewing agencies and stakeholders who

5 participated in this case and ask that the Council

6 approve the final order and site certificate

7 beginning today.

8 Thank you.

MR. HOWE: Questions from Council? 9

10 MR. JENKINS: Jocelyn, before you --

11 MR. HOWE: Councilor Jenkins?

MR. JENKINS: Yeah. Ms. Pease, so you 12

agree that there's an opportunity to replace the 13

word "solely" in the Soil Protection Condition

number 4 with the words "caused by." So the

certificate holder shall compensate the landowner

for adequate repair or replacement if damages to the

flow or quality of the natural spring or well is

19 caused by blasting?

20 MS. PEASE: It --

21 MR. JENKINS: Is that --

22 MS. PEASE: Yeah --

23 MR. JENKINS: Is that what --

24 MS. PEASE: -- by -- by blasting in

25 connection with the project. And I think that's

MS. CONDON: -- related to Ms. Gilbert's 2 -- Cindy Condon, for the record -- so related to my 3 question to Ms. Gilbert with respect to the 4 exception in the draft --5 MALE SPEAKER: Right. 6 MS. CONDON: -- right of -- of some --7 more than 41 to -- to sue. I'm curious what your

8 thoughts would be with respect to any exception, and

MS. PEASE: I -- I would need to check

9 whether that really shifts the burden to the state

10 as opposed to Idaho Power.

12 with my team on that. And I could get back to you 13 on a verdict there. I'm not sure that we have an 14 official comment on that issue. I'm just, actually, 15 going to beckon her and and get back to you.

16 MR. HOWE: So while they're conferring,

17 nobody's on the line. And (audio disruption) --

18 MR. CORNETT: I think at this point --

19 just in case.

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20 MR. HOWE: Yeah. Okay.

21 MS. PEASE: Thank you for that break.

22 I understand we do not have a position on

23 that yet.

24 MS. CONDON: Okay. Thank you. 25 MR. HOWE: Any other questions? 1 we should be allowed to respond to.

MR. HOWE: Any --

MR. JENKINS: So this is Hanley. And I

4 think -- is the word "is" still part of that?

5 Natural spring --

6 MR. RATCLIFFE: It looks like it might

need to be an "are" there.

MR. JENKINS: Flow or quality of the

natural spring or well -- I think it should be just

-- just "caused by blasting." There you go.

11 MR. RATCLIFFE: Councilmember Jenkins, I

12 think -- so it's -- if -- if damages to the flow or

quality of the natural spring or well, and then I

think that should probably be "are caused by

15 blasting" --

18

16 (Simultaneous speaking.)

17 MR. HOWE: Councilor Beier?

MS. BEIER: Thank you. This is Ann Beier,

19 for the record.

20 I think "caused by" is a much better term

than "solely," and I think it does address the

issue. It -- it does still suggest a burden on the

property owner on establishing that causal

24 relationship.

25 That having been said, I don't have better



- 1 language. I think it is better than "solely." I
- 2 thought about "related to," but that's kind of
- 3 squishy. I think we get into squishiness. But I
- 4 think "caused by" is less of a burden than "solely,"
- 5 so just for the record.
- 6 MR. HOWE: Okay. Do we -- Councilor
- 7 Condon?
- 8 MS. CONDON: Thank you. Cindy Condon, for
- 9 the record.
- 10 I agree with what Councilmember Beier
- 11 said. It -- is it (audio disruption) that "caused"
- 12 does --
- 13 MS. BEIER: Yeah.
- 14 MS. CONDON: It's not much different than
- 15 "solely" to me. I was wondering if "impacted by" --
- 16 MR. TRUITT: As a result of?
- 17 MS. CONDON: I guess we -- and I -- I'm
- 18 not there with blasting. But it seems to me that
- 19 action by the property owner might have some cause.
- 20 But if the blasting made wells collapse or -- or
- 21 springs collapse, the -- the -- I mean, it seems
- 22 like the applicant could say, well, it wasn't caused
- 23 -- it -- it wasn't caused by us.
- 24 MS. BEIER: Yeah.
- 25 MS. CONDON: So ...

- 1 process. So ...
- 2 MR. JENKINS: Yeah. Does that --
- 3 (Simultaneous speaking.)
- 4 MS. CONDON: Yes.
- 5 MR. HOWE: -- that terminology "caused
- 6 by"?
- 7 MS. CONDON: Yes. Thank you.
- 8 MR. HOWE: Okay --
- 9 MR. CORNETT: Mr. Vice Chair, just one
- 10 more, so procedural -- so Jesse, this is for you.
- 11 So this change was made during the material change
- 12 hearing. Does this change itself constitute the
- 13 material change necessitates some ability to
- 14 respond? And I'll look at Jesse to answer that
- 15 question.
- 16 MR. RATCLIFFE: Yes. Thank you, Secretary
- 17 Cornett.
- 18 So I -- I admit I can't remember the
- 19 terminology that was suggested by Mr. Anuta. I
- 20 think if we -- if there was some difference between
- 21 that and what Ms. Pease suggested, it would be fine
- 22 to have Mr. Anuta just weigh in with his thoughts
- 23 here. And -- and, again, if -- if this is pretty
- 24 much the same language, well, then we're all fine.

25 But if there's a difference, I think it's fine to

2 we've done is we set up a process on where, if

MR. JENKINS: So this is Hanley. What

- 3 there's risk, there is a front-end evaluation done.
- 4 That's the first part --
- 5 MS. BEIER: Before and after.
- 6 MR. JENKINS: You do a before assessment.
- 7 MS. CONDON: Yeah.
- 8 MR. JENKINS: And so the presumption here
- 9 is that there has to be an after assessment after
- 10 the blasting, presumably close to after the
- 11 blasting. And so that's the "caused by" effect.
- 12 And I don't know how, without prescribing
- 13 a very elaborate process, to do that. I think a
- 14 negotiation between the applicant and the landowner
- 15 will evaluate whether the cause was from blasting.
- 16 MR. CORNETT: Mr. Vice Chair -- for the
- 17 record, Todd Cornett -- and since this is a
- 18 condition of approval, is there -- if there is
- 19 disagreement, that could ultimately come to the
- 20 Council for your evaluation. And so evidence and
- 21 facts would be presented by both the landowner and
- 22 Idaho Power to ultimately. And maybe it would go to
- 22 Idano Power to ultimately. And maybe it would go to23 staff. Maybe we would bring it up to counsel. But
- 24 ultimately, it could go to Council for your
- 25 evaluation on that without describing the specific

1 have him give his thoughts.

- 2 MR. HOWE: Mr. Anuta?
- 3 MR. ANUTA: I'm happy to address that.
- 4 MR. HOWE: Council, shall we limit the
- 5 comments to three minutes or --
- 6 MR. JENKINS: Yeah. I would suggest we
- 7 limit to three minutes. I think we're being very
- 8 generous here because the -- the issue is whether or
- 9 not this is a material change. And the definition
- 10 of "material change" is a substantive change. I'm
- 11 not sure that the difference between "caused by" and
- 12 "solely" is -- really is that material. But I would
- 13 be happy to let Mr. Anuta --
- 14 MR. HOWE: Yeah.
- 15 MR. JENKINS: -- get his three minutes.
- 16 MR. HOWE: Is the Council comfortable with
- 17 three-minute time limit?
- 18 (No audible response).
- 19 MR. HOWE: Okay. Just a minute.
- 20 MR. JENKINS: Perry's got his -- nodding
- 21 his -- his head, too. So ...
- 22 MR. HOWE: Okay. Thank you, Councilor
- 23 Chocktoot.
- 24 MR. ANUTA: Councilmembers, Karl Anuta
- 25 representing STOP B2H.

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114 116 My suggestion had been to simply remove 1 litigation issues occurring around wind farms where 2 the word "solely" so that the sentence would read 2 the vibration of the wind farms is causing long-term 3 "will occur as a result of." This change proposed 3 damages to wells and springs, which aren't even 4 by Idaho Power to "caused by," assuming that you are 4 obvious until several years down the line. 5 adopting the common law definition of "caused by" to So I think that the -- the reference 6 mean is a significant material factor in the change, 6 regarding "caused by" needs to make it clear that 7 then we're fine with that because it's -- it -- that 7 these impacts aren't being assessed immediately 8 is a normal standard of proof in any proceeding. 8 after the blasting occurs, that they may occur sooner or later in the process. 9 That would be the standard you would have to apply 10 if this dispute came back before you, is the -- is 10 So that would be my comment regarding 11 it a significant contributing factor. That's what 11 this. Thank you. 12 "cause" is usually interpreted by the courts to 12 MR. HOWE: Thank you. 13 mean. 13 Any questions? 14 So using that definition, we will be 14 MS. CONDON: Yes. 15 acceptant of the changes that Idaho Power 15 MR. HOWE: Question or comment? 16 (inaudible). 16 MS. CONDON: So because the -- I'm Cindy 17 MR. HOWE: Thank you. Condon, for the record -- because the language is 18 MS. BEIER: Thank you. Very helpful. silent as to timing, does that not work? That -- I 19 MR. HOWE: Okay. Do we need to have -mean, there's no time limit. MR. CORNETT: I think (audio disruption) 20 20 MS. GILBERT: Well, I think Hanley Jenkins 21 to Jesse to see if --21 stated that the evaluation would occur shortly after 22 MR. HOWE: Yeah. the blasting occurred. And if that's an interpretation that can be made based on the 23 MR. CORNETT: -- other parties are 24 accorded the same ability to respond. 24 language of this, then I don't think that's an 25 MR. HOWE: Yeah. Counsel Ratcliffe, do we appropriate interpretation. And I think it's a 115 117 1 need Idaho Power to have an opportunity to comment 1 legal standing needs to make it clear that this is 2 there? 2 not an immediate impact issue. It may be a long-3 MR. RATCLIFFE: So I -- I think we've, you 3 term impact. 4 know, reached agreement on this. I don't know that And as long as the property owner can show 5 there's anything that we need to hear from Idaho 5 causality, i.e., the blasting, blasting often is 6 Power again. I -- you know, again, I'll leave it up 6 going to disrupt the -- the -- the structure of the 7 to the Council. It sounds like we were kind of 7 soils. And in the long term, it may end up that 8 coalescing around that phrasing. I -- I think if 8 that -- that destruction of soil structure may 9 that's where we've landed, then that -- that's fine. 9 create a situation where wells are -- are either 10 MR. HOWE: Okay. Let's do -- oh, Ms. 10 polluted or -- or they guit working entirely. 11 Gilbert --11 I know in the Columbia Basin there are MS. GILBERT: This is --12 12 lots of concerns because of the stratosphere. The 13 MR. HOWE: -- you have an opportunity -nature of water is you may cut through -- or there MS. GILBERT: -- a significant change I 14 may be a break between one section of water and 15 would like to comment on. another where -- where (audio disruption) stand up 16 MR. HOWE: Okay. You've got three and dispersing, and that can occur over a long term 17 minutes. 17 when it comes to damages to rock. 18 18 MS. CONDON: Thank you. Can you get the timer up? 19 Hold on for just a minute until the 19 MR. HOWE: Any other questions of Ms. 20 Gilbert? 20 clock's going. Okay. 21 MS. GILBERT: I agree that the change from 21 (No audible response). 22 MR. HOWE: Okay. Thank you. 22 "solely" to "caused by" is an improvement. However, 23 many of the impacts that occurs as a result of 23 MS. GILBERT: Mm-hmm.

24

24 blasting occur many months or sometimes years down

25 the road. I know there are currently several

MR. HOWE: Counsel Ratcliffe, so does that

25 change? Do we need a head nod or actual vote --

**EFSC Meeting** September 27, 2022 NDT Assgn # 60215 Page 31 118 120 1 polling of the Council for the changing "solely" to 1 complies with the requirements of the Siting Council 2 "caused by"? 2 statutes, what the standards adopted by the Council, 3 and with all other Oregon statutes and 3 MR. RATCLIFFE: I -- I think at this point 4 we're (audio disruption) just in head nods. And I 4 administrative rules identified in the second 5 amended project order. And because -- again, with 5 think we're going to move on to the -- the final 6 motions here. 6 the way this is written, because it has satisfied MR. HOWE: Council good? 7 these requirements, that a site certificate can be 8 8 issued MALE SPEAKER: Yes. 9 MS. CONDON: Just a --9 The final component here is that the Chair 10 MR. HOWE: Councilor Condon? 10 executes the certificate authorizing the applicant 11 MS. CONDON: Cindy Condon. to construct, operate, and retire the facility 12 Just -- just a comment, I guess, different subject to the conditions set forth in the site 13 from Councilmember Jenkins that I believe because 13 certificate. 14 the language is silent that it is open-ended. So 14 So that is the decision that you have 15 15 before you as reflected in the draft final order. ... 16 MS. BEIER: Yeah. 16 Again, we've made a couple of changes here based on 17 MR. JENKINS: Yep. 17 the material change hearing. Those will be 18 MR. HOWE: And okay. We've got head nods reflected in an updated version. And that updated 19 here. version will be the one that the Vice Chair in this 20 Councilor Chocktoot? 20 case would be executing. 21 Got a head nod there, so unanimous. 21 And so that then could be the basis of a 22 Counsel Ratcliffe, so I guess if you could motion to approve. And you also have the -- the 23 walk us through the -- the next portion of adopting chance at this point to have, you know, any -- any 24 the final order. 24 further deliberation in relation to a potential 25 MR. RATCLIFFE: Sure. Okay. And so if we 25 motion here on a final decision. 119 121 1 have the statutes pulled up here and -- that MR. HOWE: Thank you, Counsel Ratcliffe. 2 provides that -- well, where I'll start with is that 2 Questions of counsel? 3 the language kind of halfway down the Council --3 Councilor Condon? 4 whoa, okay. MS. CONDON: Cindy Condon, for the record. 5 5 Thank you. And Jesse, I -- I'm not sure if this is 6 So it says the Council may amend or reject 6 appropriate right now. But I am curious if you have 7 the proposed order, so long as the Council provides 7 any comments with respect to the question about 8 public notice of its hearing, provides an 8 exemptions that we make, that the order makes or --9 opportunity for the applicant and any party to 9 and the liability for becoming the state's 10 comment on material changes. So that's what we've

- 11 just done.
- And -- and so then that brings us now to 12
- 13 the -- the Council is to either approve or reject an
- 14 application for the site certificate. And now we
- 15 can go on to the next slide.
- 16 And so what's being pulled up here is a
- 17 part of the draft final order. And this is the part
- 18 of the draft final order that is -- you know, that
- 19 -- the operative part in the end. So these are the
- 20 findings that the Council would be making there
- 21 referred to in administrative laws the ultimate
- 22 findings that are necessary to support the order.
- 23
- So the draft that you have before you
- 25 supports that the proposed transmission line

- responsibility as opposed to the applicant's.
- 11 MR. RATCLIFFE: And -- and so this is in
- 12 relation to --
- 13 MS. CONDON: The -- the noise --
- MR. RATCLIFFE: -- the varying --14
- 15 MS. CONDON: Oh, sorry.
- 16 MR. RATCLIFFE: -- to the noise variances.
- 17 Yeah. So you know, I am not prepared to give legal
- advice on that topic. You know, the -- the state's
- position is going to be that that lies with Idaho
- Power, but I don't have any more detailed analysis
- 21 to be able to provide on that one at this time.
- 22 MS. CONDON: Thank you.
- 23 MR. HOWE: Okay. Any other questions of



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MR. HOWE: Are we ready to move into

2 someone making a motion? Or do you want to have a

3 little deliberation before that's done? What is the

4 Council's pleasure on this?

MS. BEIER: Chair Howe? 5

6 MR. HOWE: Councilor Beier?

7 MS. BEIER: I would just like to thank the

8 Department first, Idaho Power for being responsive

9 to so many other concerns raised by the public. The

10 public has done 10 years of work helping to shape

11 this process. This would have been a very different

12 decision with many fewer conditions without that

13 public process and without the Department and Idaho

14 Power working together to respond.

15 I know that you can never make a decision

16 like this that makes everybody happy that addresses

17 every concern that's been raised. But for as long

18 as this process has been going on, I think there's

19 been a lot of goodwill to come up with a good

20 decision -- so just recognizing the efforts of

21 everybody -- heavy, heavy lift.

22 And then Jesse, just a quick question: To

23 make it explicit that the Council does have the

24 statutory authority to delegate to the Department

25 the review of many of these plans because there's a

1 that the motion is explicitly clear.

So I don't know if your motion -- I mean,

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3 I -- I don't know where Council is going to go with

4 this, but we want to make sure that, you know, it's

5 explicitly clear. I'm not sure that, like, the --

6 the proposed motions have all of that information

7 that the Council may -- so it may be worthwhile to

8 have a conversation. And if, you know, where you

9 want to go is not absolutely correct in the draft

10 motions, we can take a pause and make sure that it

11 is.

12 MR. JENKINS: Or I can -- or I can make

13 the motion and get a second. And we can amend it if

we need to.

15 MR. CORNETT: That works, too.

16 MR. JENKINS: Okay.

17 MR. HOWE: And the -- this is Kent. So

18 before you do that, Councilor Jenkins, I just wanted

to echo what Councilor Beier said as far as the

20 process up to this point of the last over a decade.

21 It had resulted in the Council listening to the --

the public involvement and -- and the considerable

modifications and -- and to -- and conditions to the

24 proposal. That wouldn't have happened without the

25 public involvement.

123

2 applicant and the Department, do we need to make

3 that explicit? Or is it explicit in the findings

1 lot of work that still has to be done by the

4 already?

5 MR. RATCLIFFE: Councilmember Beier, this

6 is Jesse Ratcliffe again.

7 And I believe that there are mentions made

8 in the draft final order with respect to that

9 delegate authority. But you know, more broadly than

10 that, this is something that is reflected in the

11 statute. And so, you know, that -- that is -- as a

12 result of that, it's -- it's kind of implicit in the

13 final order, even if it's not explicitly stated

14 that, when a delegation is occurring to the agency,

15 that's it's occurring as a result of the authority

16 granted by that statute.

17 MS. BEIER: Thank you.

18 MR. JENKINS: So Mr. Vice Chair, I'm ready

19 to make a motion.

20 MR. CORNETT: If I may?

21 MR. HOWE: Secretary Cornett?

22 MR. CORNETT: Just a suggestion -- so for

23 the record, Todd Cornett -- it might be helpful to

24 have a little bit of deliberation to see where the

25 Council is going in case -- we want to make sure

So with that, Councilor Jenkins -- did

2 anybody else have anything they wanted to say before

Councilor Jenkins gets us going here?

(No audible response).

5 MR. HOWE: It's yours, Councilor Jenkins,

6 when you're ready.

7 MR. JENKINS: Let me try.

8 MR. HOWE: Okay.

9 MR. JENKINS: Okay. So Mr. Chair, I move

10 that the Council approve the draft final order on

the Boardman to Hemingway Transmission Line as the

final order as presented by staff and legal counsel

and issue a site certificate with the written

material changes as presented and changed today --

I've got to have the language that was up there --

with findings

17 MR. JENKINS: What happened to it?

MR. HOWE: It's coming.

19 (Simultaneous speaking.)

20 MS. TARDAEWETHER: I think --

21 MR. JENKINS: Can we get back to the

22 language?

23 MS. TARDAEWETHER: Yeah. Give me one

24 second.

18

25 FEMALE SPEAKER: The final words --

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126 128 FEMALE SPEAKER: I know. I know. 1 specifically articulated in the motion itself? 2 MR. JENKINS: Yes. I've got it. 2 Certainly, it's on the record. We --3 3 MS. BEIER: Yeah. Based on the findings of fact, reasons, 4 conditions, and conclusions of law in this final MR. CORNETT: -- are having a verbatim 5 transcript. I think it's very clear we had the 5 order, the Council concludes that the applicant has 6 satisfied the requirements for issuance of the site 6 information on the -- on the screen show what the 7 certificate for the proposed Boardman to Hemingway 7 changes were. But if the Council would be more 8 comfortable, we could make the specific into the 8 Transmission Line. 9 motion itself. For the record, the -- the Council 10 concludes, pursuant to ORS 469.401, the Chair can 10 MR. HOWE: I'm seeing the Council agreeing execute the certificate authorizing the applicant to 11 that it's okay to reference the changes made today 12 construct, operate, and retire facilities subject to 12 the conditions set forth in the site certificate. 13 MS. BEIER: Yeah. MR. HOWE: Do we have a second? MR. HOWE: -- as opposed to making a 14 14 15 MS. BEIER: I'll second. This is Ann 15 specific --16 Beier. 16 MS. BEIER: Yeah. Yes. 17 17 MR. HOWE: Councilor Chocktoot, do you MR. HOWE: Okay. We've got a motion and a 18 second. 18 agree? 19 Secretary Cornett can call roll. 19 MR. CHOCKTOOT: Yes. Okay. 20 MR. JENKINS: So --(Simultaneous speaking.) 20 21 MR. HOWE: Okay. We have time for 21 MR. HOWE: (Inaudible) deliberations. 22 deliberating --22 MR. JENKINS: -- my question for Jesse or 23 (Simultaneous speaking.) 23 Patrick is, you know, I included the findings or MR. CORNETT: Yeah. (Indiscernible) 24 24 reasoning conclusions -- conditions and conclusions. 25 discussion. And -- and -- and -- and for the 25 Is that enough to fold in the basis for the final 129 1 record. Todd Cornett. And I also concur. I think 1 order? 2 between probably legal counsel that they're MR. ROWE: I think you should put that 3 comfortable with that, that it reflects everything question to Jesse --4 as well. MR. RATCLIFFE: Yeah. 5 MR. HOWE: Yeah. Yeah. Sorry. I'm 5 MR. ROWE: -- since he's here to --6 jumping the gun. 6 (Simultaneous speaking.) 7 Okay. So --7 MR. ROWE: -- for Council in this 8 MS. BEIER: Chair Howe? 8 proceeding. MR. HOWE: -- let's open it up to 9 9 MR. RATCLIFFE: Yeah, yeah. So yes, I 10 discussion or deliberation. 10 believe so. So what's on the table here is 11 MS. BEIER: This is -- this is probably 11 essentially everything that is reflected in the 12 the lawyer question to make sure that not only the 12 draft final order as modified specifically today. 13 material changes, but all the editorial changes and 13 And I think we have a pretty good sense from the 14 the other changes we talked about today are combination of the transcript and -- and, you know, 15 reflected in the final order. So just I don't know notes as to what those changes are that the intent 16 if we need to make that -of the motion is to reflect that draft final order, 17 MR. CORNETT: Vice Chair Howe? And so for 17 which I walked through the ultimate findings that 18 the record. Todd Cornett. 18 were made there in terms of the standard statutes 19 Yeah. Council -- Councilmember Beier, so and Council statutes and rules and other sources of 20 the motion included the material changes -- and I 20 law, that that has been satisfied by a preponderance 21 don't have the exact language, which I will get --21 of the evidence. 22 but -- and the changes that were made today. 22 So as far as I'm concerned, yes, Councilor 23 MS. BEIER: Okay. 23 Jenkins, you captured everything that you needed to. MR. CORNETT: So those are reflected. I 24 24 MR. JENKINS: Okay. Great. 25 guess the question then was: Do they need to be 25 MR. HOWE: Any other deliberations?

Page 34 130 132 (No audible response). For those in person, please fill out 2 MR. HOWE: With no more question, I guess, 2 registration cards available on the table near the 3 Secretary Cornett, please call the roll. 3 entrance to submit to Sarah Esterson. For those 4 MR. CORNETT: Kent Howe? 4 using the WebEx, you will need to use the Raise Your 5 5 Hand feature. For those on the phone only, you will MR HOWF Yes 6 MR. CORNETT: Jordan Truitt? 6 need to press Star 3, which will alert us that you 7 MR. TRUITT: Yes. want to speak. 8 MR. CORNETT: Ann Beier? Mr. Secretary, is there anyone in the room 9 MS. BEIER: Yes. 9 who would like to provide public comment? 10 MR. CORNETT: Hanley Jenkins? 10 MR. CORNETT: Completes --11 MR. JENKINS: Yes. 11 MS. GRAIL: Okay. We have an individual 12 MR. CORNETT: Cindy Condon? 12 who is completing a form, so we'll give her a 13 moment, please. Okay. MS. CONDON: Yes. 14 MR. CORNETT: Perry Chocktoot? 14 Ms. Gilbert, the floor is yours. 15 MR. CHOCKTOOT: Yes. 15 MS. GILBERT: Irene Gilbert representing 16 MR. CORNETT: Motion carried, Mr. Vice 16 public interest. 17 Chair. 17 And, actually, I had a Councilmember say 18 MR. HOWE: Okay. With that, now that to me that that person studied the statutes and paid we've concluded the Boardman to Hemingway agenda attention to what they said when making decisions on the site certificates, generally. And so I would item, I'll hand the meeting back over to Chair 20 21 Grail. It's all yours. like to just review some statutes that -- in the 22 MS. GRAIL: Thank you. Wow. event that site certificates don't require they 23 I suspect the time -- so it's 11:34. I 23 open, Council can state up to appeal. 24 would suspect folks are ready for a break at this 24 One being ORS 772.210(4) explains the 25 time. 25 process for determining the minimum payment required

133

1 when forest land is condemned. So the -- there's a

2 state statute that says, "A proposed facility shall

How long would you all like? Because we 2 don't have lunch here yet. So ... MR. HOWE: We could do public comment. 4 Are we ready for lunch? 5 MS. GRAIL: I think folks -- I see that --(Simultaneous speaking.) 6 7 MR. HOWE: -- need a break. 8 (Simultaneous speaking.) 9 MS. GRAIL: We're going to take a 10-10 minute break. And so it is 11:35. If we can be back at 11:45, please. 12 (WHEREUPON, a recess was taken.) MS. GRAIL: The time is now 11:45. This 13 14 time is reserved for public comment period. This 15 time is reserved for the public to address the 16 Council regarding any items within Council 17 jurisdiction that is not otherwise closed for 18 comment. 19 Items closed for comment include the 20 Boardman to Hemingway Transmission Line Proposed

21 Order, Proposed Contested Case Order; the Nolin

22 Hills Proposed Order; the Protected Areas, Scenic

23 Resources, and Recreation Resources Standards

25 proposed retirement plan.

24 Rulemaking; and the Perennial Wind Chaser Station

3 be found in compliance with statewide planning goals 4 under ORS 469.503 if the Council determines that the 5 facility complies with the substantial criteria from 6 the affected local government's acknowledged 7 comprehensive plan and land use regulations required 8 by statewide planning goals and, in effect, when the 9 applicant should be submitted." So in other words, the county plan must be 11 in compliance with the state statutes regarding a goal such as going forward in order to apply the county rules to decisions about forest land. And statutes do specifically designate the amount of compensation that must be awarded by a judge in the event that forest land is condemned. 17 So hence, between that and the fact that 18 there is a different procedure for authorizing (inaudible) forested land compared to agricultural land, I'm sure you can see the need for a careful 21 consideration of whether or not the applicant in the application have accurately reflected the actual 23 forest land that's being impacted.

The 469.503 -- and I'm using state

25 statutes here primarily because, in the appeal, the

24

1 state statute is the one to primarily going to be 2 (indiscernible) to the courts.

3 In order to issue a site certificate, the 4 Energy Facility Siting Council shall (indiscernible)

5 that the preponderance of evidence on the record

6 supports the following conclusions: The facility

7 complies with the applicable standards adopted by

8 the Council in ORS 469.501, so the statutes

9 requiring the file to the application to show that

10 they fully comply with the (indiscernible) of the

11 Council.

12 So in the -- another issue is I believe 13 there may be instances -- there may have been 14 instances -- where the Council has been asked to

15 approve the go-forward exception, the forest use

16 statute -- or rule. There is a court case, Juss

17 (phonetic) versus Linn County, 16 OR (indiscernible)

18 74, stated in 2009. It says, "Land cannot be

removed from go-forward protection absent data

20 required by 660-006-005(2)." And it also provides

21 the statute language.

22 So in the event that you're ever asked to

23 allow -- or approve the exception to -- for -- for

24 an alternate practice, which is under Forest

25 Practices Act, I encourage you to make sure that

1 goals are approved by LCDC.

So there is a statute that says you cannot

3 apply. And there are multiple court decisions that

4 say you cannot apply county rules within a year of

5 any state change in LCDC rules if those local rules

6 are not in compliance with the state statute.

There's also a statute, ORS 527. And I'm

8 -- I'm not meaning to -- I -- I just want you to be

9 really aware of what the actual language in these

statutes is because there are multiple court

decisions that say, number one, an agency does not

have the authority to interpret another agency's

13 rules or their statutes.

14 And they -- the courts have to typically

15 provide deference to an agency interpreting their

own rules and statutes that also, in order to do an

interpretation, it's required that the rule or

18 statute be unclear. And -- and you know, a recent

U.S. Supreme Court decision on Kaiser said -- goes

20 further and says that, in addition, any

interpretation cannot result in basically surprise

to the people who are impacted by it.

23 Like, for instance, if you -- if the

24 Council has been using a certain interpretation of

25 the rule, and then they -- they do not have the

135 137

1 you're in compliance with that legal requirement.

The -- also, Oregon Department of Energy

3 rules say they shall contact agencies when there is

4 disagreement regarding the -- in -- in --

5 disagreement regarding what the impact or the

6 application of the rules of another agency say. So

7 for example, if there are disagreements about land

8 use issues, what qualifies or doesn't qualify, the

9 appropriate procedure is for the Oregon Department

10 of Energy to contact LCDC and obtain their opinion

11 regarding whether or not a decision being

12 recommended actually is compliance -- in compliance

13 with the state land use rules.

And it does say that any waiver allowed by 14

15 Council cannot -- cannot waive a state statute. So

when I provide you with state statute, that is the

17 final authority.

18 Let's see. The -- there's also ORS

19 197.250, which says all comprehensive plans and the

20 land use regulations adopted by a local government

21 to carry out those comprehensive plans and all

22 plans, programs, rules or regulations affecting land

23 -- let's see -- land use adopted by a state agency

24 or special district shall be in compliance with the

25 goals which -- within one year after the date these

1 ability to change that interpretation for one

2 development and then then change it back to another.

3 And I'm sure you can probably understand where that

4 kind of appeal (indiscernible) could occur.

The -- it also says in the statute -- I'm

6 just quoting some things here from my notes

7 regarding potential actions. ORS 527.722 restricts

8 local government adoption of any rules regulating

9 forest operation. This statute states local

governments cannot adopt any rules, regulations, or

ordinances or take any other actions that prohibit,

limit, regulate, subject to approval or in any way affect forest practices on forestlands outside the 13

acknowledged urban growth boundary. 14

15 So for instance, Union County or any other 16 county cannot have local rules that are not

17 consistent with the state statutes.

I could go on with more, but I hope -- I

19 think that's probably enough for right now. And I

hope you will seriously consider whether or not

21 future recommendations coming from the Oregon

Department of Energy are consistent with the

23 statutes and rules rather than requiring the public

to appeal to the Oregon Supreme Court wherein 24

decisions that you make fail to comply with the

18

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<ol> <li>actual language of the statutes that they are</li> <li>required to apply.</li> <li>Thank you.</li> <li>MS. GRAIL: Thank you, Ms. Gilbert.</li> <li>Are there any other persons in the room</li> <li>wishing to speak?</li> <li>MR. CORNETT: Let me check. Nobody else</li> <li>in the room I see wishing to speak and no one</li> <li>online.</li> </ol>	<ol> <li>you want to continue that or not, that's your</li> <li>choice. So</li> <li>FEMALE SPEAKER: For the material changes</li> <li>(inaudible).</li> <li>MALE SPEAKER: Off the record now.</li> <li>(WHEREUPON, the meeting was concluded at</li> <li>11:57 a.m.</li> </ol>	
MS. GRAIL: Okay. Well, last call for anyone wishing to make comments during this open public comment period.  (No audible response).  MS. GRAIL: Okay. We will consider the public comment period closed at 11:56.  So that gets us up to  MR. CORNETT: Madam Chair  MS. GRAIL: Yes  MR. CORNETT: For the record, Todd  Cornett. So we are running early on the agenda.  Lunch is not here yet. So of you can take a break now, wait for lunch to come, or you can start and see if we can get through the next agenda item prior to lunch. That is Council's choice.  MS. GRAIL: Councilmembers, what is your	10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	
1:	19	141
1 preference? 2 MR. JENKINS: Well, at least the staff 3 report before the next agenda item, that would be 4 great. 5 MR. HOWE: Yeah. I say we move on. 6 MS. GRAIL: Okay. So then I will ask 7 Sarah if she's okay with at least getting started. 8 Ms. Esterson is okay with that. So we 9 will be looking at Agenda Item D, which is the 10 Perennial Wind Chaser Station. This is as request 11 to approve the decommissioning plan and terminate 12 the site certificate. This is an action item for 13 Council. We will have the Department of Energy 14 Senior Policy Advisor Sarah Esterson make a 15 presentation at this time. 16 MR. JENKINS: Mr. Chair Madam Chair? 17 MS. GRAIL: Yes, sir. 18 (Simultaneous speaking.) 19 MR. JENKINS: Are we just still doing a 20 transcript? Are we still doing a transcript of the 21 meeting? 22 MR. CORNETT: I mean, that's really on 23 Idaho Power. 24 So I know you were hiring the court 25 reporter for the meeting agenda item. So whether	1 CERTIFICATE 2 3 I, Ryan Batterson, do hereby certify that I 4 reported all proceedings adduced in the foregoing 5 matter and that the foregoing transcript pages 6 constitutes a full, true and accurate record of said 7 proceedings to the best of my ability. 8 9 I further certify that I am neither related 10 to counsel or any party to the proceedings nor have any 11 interest in the outcome of the proceedings. 12 13 IN WITNESS HEREOF, I have hereunto set my hand this 14 19th day of October, 2022. 15 16 17 18 19 /S/ Ryan Batterson 20 21 22 23 24 25	



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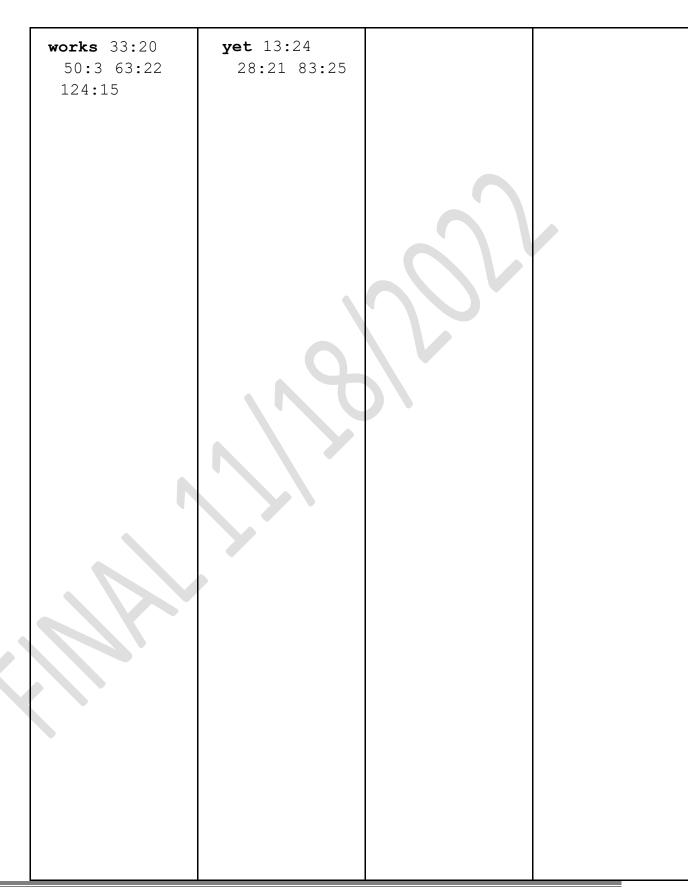




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