



## Department of Land Conservation & Development 2023-25 Policy Option Packages (POPs)

### POP 201 – Equitable Community Engagement

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
1.76 FTE	-	\$1,135,251	-	\$1,135,251

POP 201 requests resources to advance equity and reduce disparities and harm through land use planning, both at a state and local level. POP 201 will provide resources for three functions related to equitable community engagement:

1. Staff support for internal and external diversity, equity, and inclusion (DEI) efforts;
2. A standing advisory committee; and
3. The modernization of [Statewide Land Use Planning Goal 1: Citizen Involvement](#).

The two positions would provide both internal DEI support as well as external community engagement support and training for local governments applicable to a range of policy initiatives. Additionally, this POP would allow for the creation of a standing advisory committee that would include members of community-based and community-serving organizations to advise on the department’s broad policy portfolio, including but not limited to housing, wildfires, climate change, and transportation. Lastly, this POP would support the modernization of Statewide Land Use Planning Goal 1: Citizen Involvement. Goal 1 is integral to the statewide land use planning system. It calls for the opportunity for community members to be involved in all stages of the land use planning process. However, the goal has not been amended in nearly 50 years and fails to provide local governments with clear guidance and useful tools to advance community engagement in land use planning efforts.

### POP 202 – Wildfire Adapted Communities

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
2.64 FTE	-	\$611,084	-	\$611,084

This POP will fund DLCD to work with local governments and other stakeholders to reduce the risk from wildfires, continuing the work of POP 113 in the 2021-2023 budget. DLCD will submit a report required by SB 762 (2021) in October 2022 that recommends changes to state and local programs to protect Oregon communities from wildfire and identifies the level of funding needed for state and local planning and program changes. POP 202 will fund the outreach and development of technical assistance, policy research, and any rulemaking identified in the report. While this request is centered on wildfire, DLCD recognizes the work would benefit communities working to prepare for a range of associated hazards, including flooding and landslides. In future biennia, DLCD expects to request funding to support local implementation of land use-wildfire minimization rules and policies.

### POP 203 – Climate Friendly and Equitable Communities

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
6.02	\$10,000,000	\$11,973,517	-	\$11,973,517

This POP will help fund the implementation of the [Climate Friendly and Equitable Communities \(CFEC\) rules](#), which are designed to reduce climate pollution from transportation and promote more walkable, equitable, mixed-use communities in the state’s eight metropolitan areas. It is the second phase of the work funded by POP 112 in the 2021-23 budget. This POP requests \$10 million for direct funding to local governments to implement the new rules. Additionally, this POP and the positions included will allow DLCD to provide direct technical assistance to cities and counties, manage and support the grants, and develop model ordinance and related tools for use by local governments to more cost-effectively implement the CFEC rules. This POP will be coordinated with funding from the Oregon Department of Transportation that will focus on updating local transportation system plans.



**POP 204 – Regional Housing Needs Analysis (RHNA)**

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
2.64	\$2,500,000	\$3,574,423	-	\$3,574,423

This POP continues the work of POP 110 in the 2021-2023 budget and budget notes from HB 5006 (2021) and HB 5202 (2022). This POP will allow DLCD to prepare budget and legislative recommendations for the adoption of a modernized housing planning system as implemented by [Statewide Land Use Planning Goal 10: Housing](#), addressing subsidized affordable and market-rate housing production. This work is in partnership with Oregon Housing and Community Services. This modernized housing planning system will:

- Advance fair housing and center housing outcomes for low-income households;
- Implement a consistent system of measuring housing need, including the needs of underrepresented groups and those experiencing homelessness;
- Develop organizational capacity at the state to implement technical aspects of the RHNA; and
- Create systems of shared responsibility and accountability for state, regional, and local governments.

DLCD is required to submit a report to the Legislature in December 2022, that will include legislative recommendations for implementation of the RHNA. The department is also legislatively directed to hold a separate workgroup to evaluate housing capacity and land supply issues, and to provide recommendations to the legislature on changes that could improve these processes. With these two efforts, the department is requesting POP 204 to undertake the expected rulemakings necessary for the future implementation of changes to Goal 10. In future biennia, DLCD will request additional state funding to support local governments as they implement these Goal 10 changes.

**POP 205 – Rural Transportation Equity**

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
1	\$525,000	\$810,887	-	\$810,887

POP 205 continues the work funded by Package 90 recommended by the Racial Justice Council in the 2021-23 budget. This POP will assist local governments outside of metropolitan areas with planning for more equitable choice in transportation modes. DLCD assistance includes supporting local efforts to seek funding for transportation improvements that improve equity. POP 205 would continue the currently funded limited duration staff position as well as continue grant resources for local governments to participate in the program.

**POP 206 – Habitat Infrastructure Grant Program Coordinator, position authority**

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
.88	-	-	\$238,409	\$238,409

POP 206 requests position authority only, no state funding. This federally funded position will work with partners to apply for and administer National Oceanic and Atmospheric Administration infrastructure dollars for habitat acquisition and restoration projects. Each coastal state may apply for up to three projects, each up to five million dollars per year for five years.

**POP 207 – Industrial Lands**

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
.88	\$500,000	\$719,208	-	\$719,208

POP 207 will fund DLCD to work in partnership with Business Oregon to develop and implement a program that supports increased local capacity, technical assistance, and funding for communities to update their employment lands inventories with a focus on industrial development strategies. The program will provide local governments with skills and resources to respond to industrial development opportunities, access capital, and provide infrastructure for industrial readiness.

### POP 208 – Offshore Wind

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
.88	-	\$254,208	-	\$254,208

POP 208 requests a position so that DLCD may assist state and local communities in planning and permitting of offshore wind development. The federal Bureau of Ocean Energy Management is proposing floating offshore wind with proposed lease areas off the Oregon coast to be determined by the end of 2023. DLCD currently does not have adequate staffing to address forthcoming floating offshore wind proposals. The position in POP 208 would review offshore wind proposed leasing activities, environmental studies, and serve as the lead federal consistency reviewer for proposed project leases and project construction and operations plans. The position would coordinate with the Governor's Office, representatives of Tribal nations, other agencies, local governments, and stakeholders to advise them on state and federal planning and regulatory processes.

### POP 209 – Floodplain and Recovery Planner

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
.88	-	\$39,354	\$156,866	\$196,220

POP 209 requests a position to manage floodplain and recovery efforts and, when wildfires impact communities, the position will prioritize floodplain recovery work in those communities. The Federal Emergency Management Agency (FEMA) provides DLCD with funding to help cities and counties participate in the National Flood Insurance Program. In the past, this has generally covered one position. FEMA has increased the funding level, and it will now cover two positions. This POP will create the second position and requests a small amount of general funds for the state share of the position costs.

### POP 210 – Chief Information Officer

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
.88	-	\$290,286	-	\$290,286

POP 210 requests a position to establish a Chief Information Officer (CIO) to lead department Information Technology (IT) and amplified geographic information system (GIS) services. This position would be responsible for the agency-wide IT Strategic Plan, systems integration, IT department management, ongoing systems modernization initiatives, along with data security and governance. The position would also provide leadership in the agency-wide strategic planning process and would offer critical guidance to the department in achieving the highest level of data transparency, data equity, security, and accountability possible.

### POP 211 – Technical Corrections

In POP 211, DLCD is seeking legislative approval for position funding and classification corrections for four positions currently staffed at the department. To cover the needed funding for these adjustments, DLCD has offered reductions to several categories of the department's Services and Supplies budget, which make this technical request balanced, with no request for additional General Funds. DLCD has four positions within the department that are either not appropriately funded or carry the wrong classification for the underlying work.

### POP 212 – Climate Adaptation Coordinator, funding only

FTE Request	Grants Request	General Fund Request	Federal Fund Request	Total Request
-	-	\$348,735	(\$347,332)	\$1,403

POP 212 will allow DLCD to continue to coordinate the 25 agency Climate Change Adaptation Workgroup as it moves towards implementation of the [Climate Change Adaptation Framework](#), updated in 2020. The Climate Change Adaptation Framework and associated Equity Blueprint is coordinated by a DLCD staff member whose position is only funded through June 30, 2023. Approval of this permanent ongoing funding request will ensure that this critical work continues.

## Legislative Budget Process

- Another term used for an agency budget request is “policy option package,” or POP.
- The process of developing a biennial budget for the state starts in even-numbered years with the budget being adopted in odd-numbered years.
- DLCD conducts outreach and engagement with stakeholders on POPs and then sends their budget request to the Chief Financial Office (CFO) by September 1, 2022.
- The Governor and the CFO review the budget requests. They use the Governor's priorities, budget policies, and current law to make budget decisions. The Governor's Recommended Budget (GRB) document summarizes those decisions and is available in December 2022 or January 2023 depending on when the new Governor completes the budgeting process.
- Once the GRB is received, the legislative committee on Ways and Means reviews the proposed budget and makes recommendations to the Legislature during the 2023 Legislative Session.
  - The Ways and Means committee welcomes public input on agency proposed budgets.
- The Legislature votes on each budget bill.
- The budget bills that are enacted into law make up the Legislatively Adopted Budget (LAB). Monies dedicated to agencies in the LAB become available following the end of the Legislative Session.
- Agencies carry out, or execute, the budget over the two-year budget period, or biennium.