



# COHORT GRADUATION RATE

## POLICY AND TECHNICAL MANUAL 2020-2021

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## VIEWING VALIDATIONS

### ACHIEVEMENT DATA INSIGHT (ADI)

Validation of the cohort graduation report will occur through the Achievement Data Insight (ADI) application. A stand-alone training on this application was recorded in fall, 2019, and is posted on the [Achievement Data Insight page](#).

Data submitters and validators will need to contact their [district security administrators](#) to request access to ADI and all specific validations needed. Access to the ADI application or any validation is granted on a need-to-know basis only. You need to request access separately for ADI and each needed validation. If you see a tile that you do not have access to in the ADI, click on it to generate an email to your DSA requesting access. NCES Dropout and Graduation Rates will also be validated during this time, for a total of 3 graduation/dropout validations ([4-Year Cohort Graduation Rate](#), [5-Year Cohort Graduation Rate](#), and [NCES Dropout and Graduation Rates](#)).

The ADI will display both aggregate data (on the summary tab) and student-level data (on the detail tab), and will be refreshed periodically throughout the validation window. Once the validation window has closed, data will still be available through the ADI, but will no longer be refreshed, and updates will not be allowed. Click the “All” tab on the ADI’s main page to view closed validations.

## IMPORTANT DATES

### 2021-22 FIRST PERIOD CUMULATIVE ADM

September 23, 2021 (at 1:00 pm) to October 25, 2021 (at 11:59 pm) – Collection Window

November 4, 2021 to November 15, 2021 – Audit Review Window

### 2020-21 CUMULATIVE ADM EXIT ADJUSTMENT WINDOW

October 7, 2021 (at 1:00 pm) to December 3, 2021 (at 11:59 pm)

### 2020-21 COHORT GRADUATION VALIDATION OPEN IN ADI

October 21, 2021 (at 1:00 pm) to December 10, 2021 (at 11:59 pm)

### 2020-21 EMBARGOED FINAL PREVIEW AVAILABLE IN ADI

December 30, 2021 (tentative)

## 2020-21 COHORT GRADUATION REPORT PUBLICATION DATE

To Be Determined

Note that even though districts will be able to access final graduation data after the close of the validation window, the data will be embargoed until the publication date. **Do not distribute these data to anyone outside your district prior to the publication date.**

## STAFF RESPONSIBILITIES & CONTACT LIST

### REGIONAL ESD PARTNERS

The Regional Education Service District (ESD) Partners are your contacts for submitting the Cumulative ADM data collection and many other validations, including the cohort graduation and NCES dropout validations.

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# INTRODUCTION

High School graduation rates are key indicators of accountability for high schools and school districts in Oregon. Beginning with the 2008-09 school year, the Oregon Department of Education (ODE) implemented the cohort method of calculating graduation rates. The cohort method identifies the year the student entered high school for the first time (known as the high school entry year, or cohort year) and uses longitudinal student data to determine the student's outcome after four years. An extended rate, allowing one additional year for completion, is also tracked and reported as the 5-year Cohort Graduation Rate.

The cohort graduation rate is published annually. These reports include other outcome categories for students in the cohort, in addition to graduates, and are disaggregated by student groups such as race/ethnicity and gender.

**Accountability Reporting timelines under Oregon's State Plan:** due to the additional time needed to calculate accurate Cohort Graduation Rates, graduation rates used for accountability are always one year behind. The 2019-20 rates are the rates reported as part of the 2020-21 Adapted At-A-Glance profiles to be published in October, 2021. The 2020-2021 rates will be the rates reported as part of the 2021-22 At-A-Glance Profiles.

## WHAT IS A COHORT GRADUATION RATE?

A cohort graduation rate follows the students who are first-time high school students in a particular year and determines the percentage that graduate within a given time frame, such as four years. A four-year cohort graduation rate for the first-time ninth graders in the 2017-18 school year would represent the percentage who graduated by 2020-21. The table below shows the relationship between the school year that students enter high school and the expected graduation year.

The cohort of first-time high school students is adjusted by adding in those students who transfer into the school during the period being measured, and removing those students who transfer out of the school. Students who transfer into the cohort are assigned a cohort year based on their first high school enrollment in any state or country as shown in table below.

Cohort High School Entry Year	Graduation Year (4 year rate)	Extended Graduation Year (5 year rate)
2013-2014	2016-2017	2017-2018
2014-2015	2017-2018	2018-2019

Cohort High School Entry Year	Graduation Year (4 year rate)	Extended Graduation Year (5 year rate)
2015-2016	2018-2019	2019-2020
2016-2017	2019-2020	2020-2021
2017-2018	2020-2021	2021-2022

## WHAT IS THE FOUR-YEAR COHORT GRADUATION RATE?

The four-year cohort graduation rate is the percentage of students in a cohort, adjusted for transfer into and out of the school, district, or state, that earn a standard diploma within four years of entering high school. See [page 37](#) for definitions of the credentials and other outcomes.

As an example, in early 2021-2022, the Oregon Department of Education (ODE) will report on the graduation rate for the cohort of students who entered high school in 2017-18; these are the students who were expected to graduate by the end of the 2020-21 school year. The graduation rate for this cohort will be defined as:

*Number of students in the adjusted cohort who earn standard diplomas by August 31, 2021*

$$\frac{\text{Number of students in the adjusted cohort who earn standard diplomas by August 31, 2021}}{\left( \begin{array}{l} \text{Number of students who were first enrolled in high school in 2017 – 18} \\ + \text{ Students who transferred into the cohort} \\ - \text{ Students who transferred out of the cohort} \end{array} \right)}$$

Note that the numerator includes only standard (Oregon or Modified) diplomas earned in four or fewer years. Students earning other high school credentials will be included in the adjusted cohort (i.e. the denominator), but will not be included in the count of graduates (i.e. the numerator).

## WHAT IS THE FOUR-YEAR COHORT COMPLETER RATE?

The four-year cohort completer rate is similar to the graduation rate, but includes students who earned other completion credentials, such as extended and adult high school diplomas or GEDs, in the numerator. It also includes graduates with a standard (Oregon or modified) diploma. So, for a given cohort and student group, it should always be at least as high as the graduation rate. Note that four-year and five-year cohort and completion rates are released at the same time, so make sure you are looking at the right cohort(s) of students when making

comparisons. Alternative certificates are a district-defined credential, and are not included as completers in the completer rate. The equation is shown below.

*Number of students in the adjusted cohort who earn standard diplomas, extended diplomas, adult high school diplomas, or GEDs by August 31, 2021*

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*(Number of students who were first enrolled in high school in 2017 – 18  
+ Students who transferred into the cohort  
- Students who transferred out of the cohort)*

## **WHAT ABOUT STUDENTS WHO TAKE LONGER THAN FOUR YEARS TO GRADUATE?**

While students who take longer than four years to earn a diploma are not included as graduates in the four-year cohort graduation rate, they will be included as graduates in the five-year cohort graduation rate, which is published along with the four-year rate, if they graduate within five years. The five-year rate may serve to better reflect the success schools have had with certain groups of students, such as students with disabilities, English learners, and students whose education was interrupted.

The five-year graduation rate is defined similarly to the four-year rate. The five-year rate for the 2016-17 cohort is:

*Number of students in the adjusted cohort who earn standard diplomas by August 31, 2021*

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*(Number of students who were first enrolled in high school in 2016 – 17  
+ Students who transferred into the cohort  
- Students who transferred out of the cohort)*

## **WHAT ABOUT STUDENTS WHO COMPLETE THEIR GRADUATION REQUIREMENTS OVER THE SUMMER?**

Students who earn their credential by the end of August are included with the prior school year's graduates. So for example, a student in the 2017-18 cohort who earned a diploma on August 30, 2021, would count as a graduate in the 2017-18 cohort's four-year graduation rates. A student in the 2017-18 cohort who earned a diploma on September 3, 2021, will count as continuing enrollment in the four-year graduation rates, and as a graduate in the five-year graduation rates.

## **WHAT ABOUT STUDENTS WHO EARN A CREDENTIAL OTHER THAN A STANDARD DIPLOMA?**

Students who earn an extended or adult high school diploma, or a GED, are included (along with students who earned a standard diploma) as completers in the Cohort Completion Rate. This rate is not used for accountability purposes, but will be published. The cohort completion rate uses the same denominator (the adjusted cohort) as the cohort graduation rate.

## **WHAT ABOUT STUDENTS WHO ENROLL IN FIFTH YEAR PROGRAMS, SUCH AS ADVANCED DIPLOMA OR POST-GRADUATE SCHOLARS PROGRAMS?**

As of the 2017-18 school year, Oregon law prohibits school districts from withholding diplomas from students who have earned them and have been enrolled in high school for four or more years. Students are reported with their diplomas at the point at which they earn the diploma, and are considered graduates at that point, even if they continue to receive services from their school district. See <https://www.oregon.gov/ode/schools-and-districts/grants/Pages/Post-Graduate-Scholar-Programs.aspx> for more information.

Students who have earned their diploma but have not yet been awarded it, and students in post graduate scholars programs, are reported separately in the columns under the summary tab of the cohort validations in ADI, but all of these students are counted as graduates when computing rates.

## CHANGES TO THE CALCULATION

### CHANGES FOR THE 2020-21 CALCULATION

Ever Foster Care students were added as a student group. These students are those that were in foster care at any point up to their outcome year of 2020-21. See [page 33](#) for more information. This group will not be reported publicly, since this is our first year calculating this group. We do plan public reporting of the Foster Student group this year.

Technical changes and fixes.

### CHANGES FOR THE 2019-20 CALCULATION

Foster Care students added as a student group. These students are those that were in foster care anytime during their high school years that span the cohort reporting period (e.g. 2017-18 through 2020-21 for the 4 year cohort).

Students who have the "SE" EL Record Type Code in the Spring English Learners collection will not be included in the calculation of an English Learner or Former English Learner student group. This code is designated as a "state of emergency" code that was adopted in response to pandemic-related school closures that prevented language development screening.

Because of the ongoing pandemic, Third Period Cumulative ADM was not collected for the 2019-20 school year, and consequently, the spring membership extract process did not take place. Data contained in the Annual Cumulative ADM collection will be used to create a distinct membership extract. TAG and economically disadvantaged student groups will then be determined by processes similar to those that occur during the spring membership. The Annual Cumulative ADM collection was subjected to new audits this year to help ensure data quality.

### CHANGES FOR THE 2018-19 CALCULATION

Non-Binary gender code added to detail and summary levels of the Achievement Data Insight validations.

Students who are continuing enrollment and accountable to the State were not previously displayed in district validations. This year, these students will be visible in the Achievement Data Insight to the last enrolled degree granting district. This is only a change in what districts see in the validation and does not change the accountability of these students, which will remain at the State.

Students who have a '2J' LEP Record Type Code in the English Learners collection will not be included in the calculation of an English Learner or Former English Learner.

## CHANGES FOR THE 2017-18 CALCULATION

Students whose only enrollment in Oregon was in a Hospital program will be removed from the cohort calculations. See [page 20](#) for more information.

Undocumented transfers with GEDs will now be accountable to the State. See [page 29](#) for more information.

Previous labels and logic for Limited English Proficient have been changed from English Learner to English Learners, Anytime in High School and from Ever English Learner to Former English Learners, Exited Prior to High School for better clarity. The aggregate Not English Learners in High School has been changed to Never English Learners. See [page 32](#) for more information.

## CHANGES FOR THE 2016-17 CALCULATION

New student group: Homeless students. See [page 32](#) for more information.

Technical changes and fixes.

## CHANGES FOR THE 2015-16 CALCULATION

The Post Graduate Scholars program takes effect beginning with the 2017-18 school year. Students participating in this program are counted as graduates, provided that they earned their diplomas within the timeframes outlined on previous pages. See <https://www.oregon.gov/ode/schools-and-districts/grants/Pages/Post-Graduate-Scholar-Programs.aspx> for more details.

New student groups: Career and Technical Education Participants and Concentrators. See [page 32](#) for more information.

Technical adjustments to account for changes in Title III: Limited English Proficiency data collection. See [page 32](#) for more information.

# OUTLINE OF THE COHORT CALCULATION

The calculation of the four-year graduation and completion rates is a multi-step process. The steps are shown below, and apply to the calculation of the graduation and completion rate for students who were first-time high school students in 2017-18. These are the students whose expected four-year graduation date was in Spring/Summer 2021.

1. Determine the students who were first enrolled in high school in 2017-18, based on their assigned high school entry year in the SSID system.
2. Determine which of those students were enrolled in a public Oregon school district between 2017-18 and 2020-21. Include only those students in the unadjusted state cohort.
3. Determine a final outcome (e.g., earned a diploma, continuing enrollment, transferred out) for each student in the unadjusted state cohort.
4. Assign students to school, district, or state cohorts. The students assigned to the school or district are that institution's unadjusted cohort. This list includes all students whose last enrollment record between 2017-18 and 2020-21 in an Oregon public high school or public district was at this school or district. Only those institutions that offer programs culminating in the awarding of a regular high school diploma are eligible to be an accountable school or district for the purposes of cohort graduation rates.
5. Determine the race/ethnicity and gender of each student.
6. Determine whether the student belongs to the current English learners, former English learners, students with disabilities, talented and gifted, CTE, homeless, foster care, ever foster care and/or economically disadvantaged student groups.
7. Remove all students whose outcome (from step 3) was "transferred to a public high school in another state, a private school, or homeschool," as well as all students who emigrated or are deceased. The result is the adjusted cohort for the resident school or district.
8. Count the number of students whose outcome was a standard high school diploma (including students who were awarded a modified high school diploma and students who are participating in a Post Graduate Scholars program). This is the numerator for the cohort graduation rate calculation.
9. Count the number of students whose outcome was a standard, extended, or adult high school diploma, or a GED (including all students who were counted as graduates in step 8). This is the numerator for the cohort completion rate calculation.

The next few sections of this document will provide more details on each step of this process.



## ASSIGNING A COHORT YEAR

The first step in producing a cohort graduation rate is to determine the High School Entry Year for each student who has enrolled in a high school grade in Oregon. This process, including definitions, is described below.

### HIGH SCHOOL ENTRY YEAR

Grade Progression for a Typical Member of the 2017-18 Cohort:

School Year	Enrolled Grade
2016-2017	Grade 8
2017-2018	Grade 9
2018-2019	Grade 10
2019-2020	Grade 11
2020-2021	Grade 12

The first school year in which the student attended any high school grade in the United States or elsewhere. For most students this is their first year as a ninth grader (The table above describes the scenario for most students).

### SPECIAL CIRCUMSTANCES

#### STUDENTS WHO SKIP (A) GRADE(S)

For a student who skipped (a) grade(s), the district must record the student's first year in which the student attended any high school grade. Confusion may occur when the student skips grade 9 and enters grade 10. For example, in the case of a student who was enrolled in grade 8 in 2016-17 and was enrolled in grade 10 or higher in 2017-18, their high school entry year would be 2017-18.

**Cohort years should not be determined by counting backwards** from the student's currently enrolled grade to estimate the year they entered ninth grade, except in the absence of any documentation (see below).

#### STUDENTS MOVED DOWN OR "DEMOTED" TO AN EARLIER GRADE

Students who begin the school year at one grade in high school and then are moved down or 'demoted' to an earlier grade will retain the High School Entry year that was recorded as the first school year in which the student attended any high school. Confusion may occur when the student begins the school year at grade 9 and is moved back to grade 8. In the example of a student who was enrolled in grade 9 at the beginning of 2017-18 and was moved back to grade 8 for the remainder of this school year, their high school entry year would be 2017-18.

## STUDENTS WHO REPEAT A GRADE

Students who repeat a non-high school grade should not have their high school entry year set until their first high school enrollment. Students should not be “rolled forward” automatically from grade 8 to grade 9 until the school is certain that the student is enrolling in grade 9. For example, a student who is enrolled in grade 8 in 2016-17, then repeats grade 8 for 2017-18, should not have a high school entry year assigned prior to advancing to a high school grade.

Students who repeat a high school grade should not have their high school entry year adjusted to compensate for the repetition. Students should retain the year that corresponds to their *first* high school enrollment. For example, a student who enrolls in grade 9 in 2016-17, then repeats grade 9 in 2017-18, will retain the 2016-17 high school entry year.

## STUDENTS FROM ANOTHER COUNTRY, STUDENTS TRANSFERRING INTO A HIGH SCHOOL FROM HOMESCHOOLING, OR STUDENTS WITH AN UNKNOWN EDUCATIONAL BACKGROUND

**When Documentation is Available:** If students have a transcript or other documentation of prior high school enrollment, they shall be assigned to the cohort that corresponds with their first documented enrollment in any high school grade or grade 9, anywhere in the world.

**No Documentation Available:** If there is no available documentation of prior high school enrollment, the cohort year may be set at the discretion of the first Oregon public school or district to enroll the student in any high school grade, to a cohort year determined by the district or school to most closely align with the student’s educational achievement and/or proficiency, but not more than three school years before the school year the student first enrolls with them in high school.

For example, if a student enters a high school during the 2020-21 school year, and there is no available documentation of prior high school enrollment, the district or school that the student first enters may either assign them the cohort year 2020-21 or assign them a cohort year of 2017-18, 2018-19, or 2019-20, based on the district’s assessment of the student. The school or district may not assign a cohort year of 2016-17 or earlier, or a cohort year later than 2020-21, to a student who first enrolls with them in 2020-21. A cohort year may be set in this way only once. After initial determination of the student’s appropriate cohort year has been made, no changes shall be allowed, except in the event of data misentry, misinformation/miscommunication at the time the year was set, or the discovery of documented evidence of high school enrollment. Later determinations of the student’s proficiency, or the student’s subsequent progress in high school, shall not be grounds for reassignment of the student’s cohort year.

[More information and examples](#) about setting and appealing the High School Entry Year can be found on the [Average Daily Membership \(ADM\) Resources](#) page.

## HIGH SCHOOL ENTRY YEAR AND THE SSID COLLECTION

The school year in which the student was first enrolled in high school will be recorded as that student's "High School Entry Year" in the Secure Student Identifier (SSID) collection. ODE policy, based on guidance from the U.S. Department of Education, requires that:

- A. Each student with a record of high school enrollment (grades 9-12) shall have an assigned High School Entry Year.
- B. The High School Entry Year shall be determined using the same procedure for all students, irrespective of English Learner, special education, or other student group membership.
- C. The High School Entry Year shall not be changed unless there is evidence that the prior submission was in error.

## SCENARIOS FOR AND AGAINST HIGH SCHOOL ENTRY YEAR APPEALS

The following scenarios are examples of cases where the High School Entry Year *may* be modified, upon the approval of an appeal by the Oregon Department of Education:

1. The district discovers a data submission error that incorrectly placed a student in a high school grade.
2. A student has transferred into the district from out of state, and the district has received additional information from the prior district that indicates the recorded High School Entry Year is in error.

The following scenarios are examples of cases where the High School Entry Year shall not be modified:

1. A student repeats a grade, such as grade 9, while in high school.
2. A student "skips" a grade in high school, such as moving from grade 10 to grade 12.
3. A student enrolls in District A as a first-time 9<sup>th</sup> grader in 2017-18 and transfers to District B in 2018-19. District B enrolls the student as an 11 grader for 2018-19.
4. A student graduates after three years of high school.

If your records indicate that the cohort year assigned to a student is not accurate, you can appeal by completing the High School Entry Year Correction Template, available via the Cumulative ADM Resources site, and sending it via secure file transfer to your Regional ESD partner.

## IDENTIFYING STUDENTS IN THE STATE COHORT

Once all students are assigned a High School Entry Year, the next step in the process is to determine those students who will be included in the state's unadjusted cohort. These are students:

1. Who are or were enrolled in public schools, including youth corrections education programs (YCEPs), but excluding juvenile detention education programs (JDEPs) and hospital only enrollments, as recorded in the ODE Cumulative ADM submissions and
2. Whose education is the responsibility of a public school district or a state-run school or program.

The Cumulative ADM collection contains records that allow ODE to identify students who are or were enrolled in an accountable Oregon institution. The set of first time high school students in 2017-18 who received public or publicly funded education in Oregon at some point in their high school career is called the Unadjusted State Cohort. Students whose only enrollment within the state was at a JDEP or hospital program are not included.

The Unadjusted State Cohort includes some students, such as students who transfer out of state, who will be excluded from the final calculation at a later point in the process when the adjusted state, district, and school cohorts are determined. The adjusted cohorts consist of students for whose graduation the state, resident district, or resident school was responsible at the end of the period being measured. The adjusted cohort forms the basis for the denominator of the four-year cohort graduation rate.

Examples of students not in the state cohort include students who are resident in another state but were placed in an Oregon school for the purposes of long term care and treatment or special education services, and students who were submitted to the SSID collection but were never reported as enrolled in a school or district.

# DETERMINING THE FINAL OUTCOME

ODE will use available student data in the Cumulative ADM collection to determine a final outcome for each student. Possible final outcomes are illustrated with respect to their precedence in descending order from highest to lowest outcomes:

## **Best Precedence Outcome- Standard Diploma**

1. Oregon Diploma Awarded
2. Oregon Diploma (Regular High School Diploma Awarded, continuing to Post Graduate Scholars)
3. Oregon Diploma (Regular High School Diploma Earned, but not Awarded)
4. Modified Diploma

## **Next Highest Precedence Outcome- Removed from the Cohort**

1. Deceased or Permanently Incapacitated
2. Émigrés, including Honorary Diplomas
3. Documented transfer to homeschooling
4. Documented transfer to private school
5. Documented transfer to a degree-granting school in another state

## **Middle Precedence Outcome: Other Completers**

1. Adult High School Diploma
2. Extended Diploma

## **Lower Precedence Outcome- Non-Dropouts/Non-Completers**

1. Alternative Certificate
2. Continued Enrollment

## **Least Precedence Outcome- Dropout/Non-continuing**

1. Students who completed a course of study leading to a high school diploma, but did not meet all diploma requirements

2. Students who earned vocational certificates
3. Students who are not attending for health or disciplinary reasons
4. Students who dropped out
5. Unconfirmed transfers
6. Students with unknown status

## WHY WE NEED A HIERARCHY OF OUTCOMES

Most students have multiple enrollment records, and many have multiple outcome records as well for a number of reasons:

- A student may have dropped out of one district, then reenrolled and graduated the following year.
- A student may have dropout records submitted by more than one district, or may have multiple dropout records within a district.
- A student may have multiple completer records, such as a modified diploma and an adult high school diploma, or one record indicating that they earned a high school diploma and a later record indicating that it was awarded.
- A student may have a dropout record in one district, but receive a modified diploma from another district.

When multiple outcomes exist, they must be resolved into a single final outcome or event for each student. When reviewing this ranking, please keep in mind the following:

- All students with outcomes other than “transfer out” or deceased are included in the adjusted state cohort, and therefore are included within the denominator of the state four-year cohort graduation and completion rates.
- Only those students whose outcome is a standard diploma (regular and modified diplomas) are included in the numerator of the four-year cohort graduation rate.
- Students whose outcome is a regular, modified, extended, or adult diploma, and students whose outcome is a GED, are included in the numerator of the cohort completion rate.
- “Dropout/non-continuing” is the lowest ranked outcome. The state definition of dropout (ORS 339.505) specifically excludes those students with the other listed outcomes from being counted as a dropout. Please note that not all students in this category are dropouts. **Oregon does not calculate a cohort dropout rate.**
- For students with multiple instances of a particular outcome (e.g., dropout, modified diploma), only the latest record shall be used.

## EXAMPLES OF OUTCOME DETERMINATION

Example	Scenario	Report Outcome As:
1	Maria has a dropout record for 2017-18 but subsequently enrolled in 2019-20 and continued enrollment into the fall of 2021-22.	Continuing Enrollment
2	John received a modified diploma in 2019-20 (reported as 4A, diploma type 2) and continued his enrollment in 2020-21 but dropped out in April 2021 (reported as 6B)	Graduate with Modified Diploma
3	Carrie received a modified diploma in 2019-20 but has enrolled in 2020-21 and is working toward a regular diploma.	Graduate with Modified Diploma
4	Adam dropped out in 2017-18 but earned a GED in 2018-19.	Completer with GED
5	Jeanine dropped out in 2017-18 but returned in the summer of 2020-21 and earned a regular diploma in August 2021.	Graduate with Regular Diploma Awarded
6	Marco dropped out in 2017-18, earned a GED in 2018-19, but then died in June 2019.	Deceased (and removed from Adjusted Cohort)
7	Carla received a regular diploma in 2019-20 and then moved to France with her family.	Graduate with Regular Diploma Awarded
8	George received a modified diploma in 2020-21 and then moved to Canada in July 2021.	Graduate with Modified Diploma
9	Fiona dropped out in 2018-19. Her district notifies ODE that she enrolled in a private school in 2020-21.	Transfer Out (and removed from Adjusted Cohort)
10	Carlos moved to Mexico in 2018-19. In 2020-21, he returned to school in Oregon and earned a Modified Diploma.	Graduate with Modified Diploma
11	Joan earned a regular diploma in 2019-20 but remained enrolled for an additional year. In 2020-21, her diploma was awarded.	Graduate with Regular Diploma Awarded
12	Leanne earned a regular diploma in 2019-20 but remained enrolled for an additional year to participate in a Post Graduate Scholars program.	Graduate (Post Graduate Scholars)

See <https://district.ode.state.or.us/apps/info/docs/Outcome%20Rank%20Descriptions%201920.pdf> for a complete list of outcomes and rankings for the 2020-21 rates.

## DETERMINING THE ACCOUNTABLE DISTRICT AND SCHOOL

The four-year cohort graduation and completion rates will be determined for every high school that provides a program of study that leads to the awarding of a high school diploma. This section describes the process by which ODE determines diploma-granting institutions and how ODE assigns high school students to districts and schools for the purpose of computing the cohort rates. See [page 39](#) for more information on institution types.

### “DIPLOMA-GRANTING” HIGH SCHOOLS

By state statute ([ORS 329.451](#)), school districts and State Board of Education sponsored charter schools award diplomas. Individual schools do not award diplomas. However, the four-year cohort graduation rate must be computed for individual schools.

School districts may operate several kinds of institutions that serve students in grade 12, but some of these institutions do not provide educational programs that culminate in the awarding of a high school diploma. ODE will determine a graduation rate for all schools serving students in grade 12 that have instructional programs leading to the completion of a high school diploma. For the purpose of this manual, these schools will be called “Diploma-Granting Schools.” They must meet three requirements:

1. School is a public school serving grade 12
2. School is administered by a District, ODE, or the State
3. School is a regular, alternative, or charter institution type

Diploma Granting Schools also include Youth Corrections Education Program (YCEP) schools. All of these types of schools serving grade 12 also receive At-A-Glance profiles and Accountability Detail reports.

Institutions that do not offer instruction leading to a high school diploma cannot be the school of record for a student. Students whose final outcome occurs while attending an institution that is not diploma granting are “rolled back” to the last diploma-granting school at which they were resident, in most cases (see [page 29](#) for exceptions).

### DETERMINING ACCOUNTABILITY FOR STUDENTS

By state statute, a student’s resident district is the entity responsible for that student’s education (See [ORS 339.115](#) and [ORS 339.133](#)). As such, accountability for graduation falls on the resident district and school, not the attending district or school. In general, students are accountable to the last degree-granting district and school that enrolled them, or to the district and school that awarded their diploma, although there are exceptions.



## LAST ENROLLED DEGREE-GRANTING DISTRICT AND SCHOOL

A student’s last enrolled degree-granting district is the resident district on the most recent of the student’s records that reflect residency in a degree-granting district, within the school years being measured. Typically, this is the resident district of the student’s last record, except in specific cases.

A student’s last enrolled degree-granting school is the one at which the student was most recently enrolled (resident) during their last continuous period of enrollment within their last enrolled degree-granting district (as set above).

Certain students may be reported in a district’s cohort, and attend an institution in the district, but not be reported in the cohort for any school within the district. This includes students whose last enrollment was in the district, but who were never resident at a diploma-granting school within the district during their last continuous period of enrollment within the district. This also includes students whose only high school enrollment within the district was at a district program.

## EXAMPLES OF ENROLLMENT PATTERNS FOR HYPOTHETICAL STUDENTS

**Last-enrolled degree-granting District and School shown with an asterisk (\*) for each example.**

**Example 1:** Student was enrolled in one public school for their entire high school enrollment. Alpha District and Elizabeth Blackwell High School are this student’s last-enrolled degree-granting district and school.

Resident District	Resident School	Enrollment Begins	Enrollment Ends
Alpha District*	Elizabeth Blackwell High School*	September, 2017	June, 2021

**Example 2:** Student was enrolled in a new school during the 20-21 school year. Because the new enrollment occurred during the period being reported on, the new school becomes the last enrolled degree-granting school.

Resident District	Resident School	Enrollment Begins	Enrollment Ends
Alpha District	Elizabeth Blackwell High School	September, 2017	June, 2018
Beta District	Shirley Chisholm Charter School	September, 2018	June, 2019
Alpha District*	Sacagawea Secondary School*	January, 2021	June, 2021

**Example 3:** This student enrolled in a new school within the same resident district after the beginning of the 21-22 school year. Because the new enrollment did not occur until after the period being reported on was ended, the last enrolled degree-granting school is Elizabeth Blackwell High School.

Resident District	Resident School	Enrollment Begins	Enrollment Ends
Alpha District*	Elizabeth Blackwell High School*	September, 2017	June, 2021
Alpha District	Sacagawea Secondary School	September, 2021	Continued enrollment

**Example 4:** This student began their enrollment at a high school and then transferred to a degree-granting program within the same district. This reporting indicates that the student was enrolled in a district-run public program. ODE does not currently identify most programs as separate institutions for the purposes of reporting. The last-enrolled degree-granting school remains Elizabeth Blackwell High School.

Resident District	Resident School	Enrollment Begins	Enrollment Ends
Alpha District	Elizabeth Blackwell High School*	September, 2017	December, 2019
Alpha District*	Alpha District	January, 2020	September, 2021

**Example 5:** This student began their enrollment at a high school and then transferred to a degree-granting program within the same district. Although they were once enrolled in a degree-granting high school within Alpha District, it was not during their last continuous enrollment with Alpha District, so they will not be accountable to Elizabeth Blackwell High School.

Resident District	Resident School	Enrollment Begins	Enrollment Ends
Alpha District	Elizabeth Blackwell High School	September, 2017	December, 2018
Alpha District	Alpha District	January, 2019	September, 2020
Beta District	Frances Perkins Preparatory Academy	October, 2020	January, 2021
Alpha District*	Alpha District*	February, 2021	June, 2021

**Example 6:** Students who are attending ODE-contracted Long-term Care and Treatment Centers use this as their resident district. Because ODE LTCT is not a degree-granting district, the last-enrolled degree granting institution remains Elizabeth Blackwell High School.

Resident-District	Resident School	Enrollment Begins	Enrollment Ends
Alpha District*	Elizabeth Blackwell High School*	September, 2017	June, 2020
ODE LCTC	Victoria Woodhull Care Center	September, 2020	June, 2021

## OUTCOME DISTRICT AND SCHOOL

A student’s outcome district and school are the resident district and school on the record with the highest-ranked outcome for that student and/or the most recent outcome event that occurred within the reported high school years (see [page 21](#) for more information on outcome determinations). Outcome district and school are denoted with a caret symbol (^) for each example.

**Example 1:** Awarded Regular Diplomas are the highest possible outcome. The institutions on a record indicating the award of a regular diploma are always the outcome institutions.

Resident District	Resident School	Outcome Date	Outcome Type
Gamma District^	Sandra Day O’Connor High School^	June, 2021	Regular Diploma Awarded

**Example 2:** Regular Diploma Earned is a higher outcome than Continuing Enrollment. Very few circumstances lead to continued enrollment after an earned diploma. Records should be checked for accuracy and required documentation.

Resident District	Resident School	Outcome Date	Outcome Type
Gamma District^	Sandra Day O’Connor High School^	June, 2021	Regular Diploma Earned
Gamma District	Sally Ride Academy	September, 2021	Continuing Enrollment (as Post Graduate Scholar)

**Example 3:** Regular Diploma Awarded is a higher-ranked outcome than GED Awarded. Since both outcomes occurred during the period being reported on, the higher-ranked one is selected.

Resident District	Resident School	Outcome Date	Outcome Type
Gamma District	Madeleine Albright High School	June, 2020	GED Awarded
Gamma District^	Madeleine Albright High School^	June, 2021	Regular Diploma Awarded

**Example 4:** In the event that there are two outcomes of the same type, and both outcomes occurred during the period being reported on, the later record is selected.

Resident District	Resident School	Outcome Date	Outcome Type
Gamma District	Madeleine Albright High School	June, 2020	Dropout/Non-Completer
Delta District^	Arabella Mansfield High School^	June, 2021	Dropout/Non-Completer

## CHOOSING BETWEEN THE OUTCOME INSTITUTION AND THE LAST ENROLLED DEGREE-GRANTING INSTITUTION

ODE uses the student’s final outcome, as determined in the previous section, to choose their accountable institutions. Note that the process is more complex than displayed here, in the event that one or more of the student’s associated institutions is no longer an option (e.g. closed, not a high school, changed parent district, etc.).

Students who earned a standard high school diploma will be accountable to their outcome district and to the last high school they were enrolled in within that district. Students with all other outcomes will be accountable to their last enrolled degree-granting resident school and district. In the event that a student’s last enrolled degree-granting school has changed parent districts, the student will be accountable to the current parent district of their last enrolled degree-granting school.

## **SPECIAL CIRCUMSTANCES**

### **STUDENTS WHO WERE NEVER A RESIDENT IN A DIPLOMA-GRANTING DISTRICT**

ODE attempts to connect these students with their last degree-granting institution wherever possible, but some students have never been reported as resident in a degree-granting district or school. These students are accountable to the State of Oregon and remain included in the State’s cohort graduation rate, but are not part of any district’s cohort.

### **STUDENTS WHO ARE “UNCONFIRMED TRANSFERS”**

These are students who were enrolled in an Oregon public school district and transferred to another Oregon public school district but never enrolled in their new district within the cohort timeframe. These students are accountable to the State of Oregon and remain included in the State’s cohort graduation rate, but are not part of any district’s cohort. If a student is an unconfirmed transfer and then receives a GED, this student will still be accountable to the State. To be considered an “unconfirmed transfer,” the student’s prior school district must have documentation of their transfer to another Oregon school district (for example, a records request). ODE recommends as a best practice that districts check to ensure that the unconfirmed transfer student does not have multiple SSID numbers assigned.

Refer to the [Cumulative ADM Manual](#) section on documentation requirements (“Documentation Requirements to Remove Students from the Cohort”), for more information on documentation requirements. Districts should always submit the correct end date code based on the documentation they have. If an error is found in the reporting that does not affect the district’s outcome, it may still affect the State’s outcome and should be corrected. For example, if a student is reported with a 2A ADM end date code (transferred to another Oregon district) but the student actually left the country, this change will not affect the district’s total graduation rate, but it will affect the State’s total graduation rate. Districts should make appropriate efforts to correct these errors.

### **STUDENTS WHO PREVIOUSLY EARNED A REGULAR DIPLOMA**

The accountable district and school for these students will always be the resident school or district on the first report of the diploma being earned, which may not be the same as either the last enrolled or the outcome school.

### **STUDENTS WHO ARE ENROLLED IN A PRIVATE SCHOOL OR PROGRAM**

When these students’ enrollment is being paid for with public funds, because they have been placed in the private institution by a public agency, they may be included in their resident district’s cohort, even though the most recent enrollment by the student is not in one of the district’s public schools or programs. This student would not be included in the state or district cohort if the student had transferred to this private placement and the family or student paid for the placement themselves or by some other private fund.

## **STUDENTS WHO ARE ENROLLED IN A JUVENILE DETENTION EDUCATION PROGRAM (JDEP)**

When these students have prior enrollment with a degree-granting district, they are included in the cohort of that district. If the student's only enrollment was with JDEP, they are not included in the state's cohort or in any district's cohort.

## **STUDENTS WHOSE ACCOUNTABLE SCHOOL HAS CLOSED**

Students who would be accountable to a closed institution are included only in the cohort of their accountable district and not in any school's cohort.

## **STUDENTS WHOSE ACCOUNTABLE SCHOOL HAS CHANGED DISTRICTS**

In some cases, charter schools may change sponsoring districts but retain their institution ID. In this case, all of a charter school's accountable students move with the school and are accountable to the current sponsoring district as of the end of the period being measured, even if the students left the charter school prior to the move.

## **DETERMINING STUDENT GROUP MEMBERSHIP**

See [page 41](#) for more information on data sources used for the cohort rate calculation.

### **GENDER AND RACE/ETHNICITY**

A student's gender and race/ethnicity is determined based on the information reported on the record with the student's highest-ranked outcome. If the student's highest-ranked outcome was based on a district update rather than a collection record, the information is taken from the student's most recent record in Cumulative ADM, within the school years being measured.

### **HISTORICALLY UNDERSERVED RACE/ETHNICITY (USETH)**

Students are included in this student group if their race/ethnicity is Black/African American, Hispanic/Latino, American Indian/Alaska Native, or Native Hawaiian/Pacific Islander.

### **STUDENTS WITH DISABILITIES (SWD)**

Students are included in the SWD student group if any district reported them as receiving special education services at any point during the school years being measured.

### **ECONOMICALLY DISADVANTAGED (ECD)**

Usually students are included in the ECD student group if any district reported them as being eligible for free or reduced lunch in the spring membership extract at any point during the school years being measured. However, during the 2019-20 school year, schools were closed statewide due to the COVID-19 pandemic. The Third Period Cumulative ADM collection and the Spring Membership process did not take place. Data showing student free or reduced lunch eligibility will be extracted from a membership extract taken from 2019-20 Annual Cumulative ADM.

### **TALENTED AND GIFTED (TAG)**

Students are included in the TAG student group if they were reported with any of the TAG flags (Intellectually Gifted, Academically Talented in Math, Academically Talented in Reading, Creative Ability TAG, Leadership Ability TAG, Performing Arts Ability TAG, and/or Potentially TAG) in the spring membership extract at any point during the school years being measured in 2017-18, 2018-19 and 2020-21. During the 2019-20 school year, schools were closed statewide due to the COVID-19 pandemic. The Third Period Cumulative ADM collection and the Spring Membership process did not take place. Data showing talented and gifted students will be extracted from a membership extract taken from 2019-20 Annual Cumulative ADM.

## ENGLISH LEARNERS (EL)

- English Learners, Anytime in High School: This designates students who were an English Learner anytime while they were in high school.
- Former English Learners, Exited Prior to High School: This designates students who were English Learners and exited prior to starting High School, without returning to an English Learning status again while in High School.
- Never English Learners: This designates students who were never reported as an English Learner.

Students are included in the English Learners student groups if any district reported them as receiving or being eligible for English Learner services in the ESEA Title III: English Learner collection.

## MIGRANT (MGRNT)

Students are included in the migrant student group if they were reported in Oregon's Migrant Student Information System (OMSIS) at any point during the school years being measured.

## HOMELESS (HMLSS)

Students are included in the homeless student group if they were reported in the Title X/McKinney-Vento collection at any point during the years being measured.

## COMBINED DISADVANTAGED (CDIS)

Students are included in this student group if they are members of at least one of the following student groups: Historically Underserved Race/Ethnicity, Students with Disabilities, Economically Disadvantaged Students, or Current English Learners when their cohort determination is made.

## CAREER AND TECHNICAL EDUCATION PARTICIPANTS (CTEPARTIC)

Students are included in this group if they were reported in the [CTE collections](#) in any year from 2008-09 to 2020-21 as having earned at least 0.5 credits in any technical skill course as part of an Oregon state-approved career and technical education program.

## CAREER AND TECHNICAL EDUCATION CONCENTRATORS (CTECONC)

Note: In 2020-21 the credit requirement for CTE concentrator was raised to 2.0 credits. Students who earned concentrator status prior to 2020-21 will retain their concentrator status in these calculations.

Students are included in this group if they were reported in the [CTE collections](#) in any year from 2008-09 to 2019-20 as having earned at least 1.0 credits in any technical skill course as part of an Oregon state-approved



career and technical education program, with at least 0.5 of these credits designated as a required course (as designated by the school) OR student was reported in the 2020-21 CTE collection as earning at least 2.0 credits in a single CTE Program of Study, with at least one of those credits earned through a course or courses identified as intermediate or advanced.”

## **FOSTER CARE STUDENTS**

Students are included in this student group if they were reported as within foster care during the cohort reporting period for their high school years. For example, a student who entered high school in 2017-18 would be reported as a foster care student if they were matched to the list of students reported in care provided by the Department of Human Services anytime during the 2017-18 through 2020-21 school years for the 4 Year Cohort.

## **EVER FOSTER CARE STUDENTS**

Students are included in this student group if they were reported as within foster care during the cohort at any point since 2012, the earliest year for which we have data. For example, a student who entered high school in 2017-18 would be reported as a foster care student if they were matched to the list of students reported in care provided by the Department of Human Services anytime during the 2012-13 through 2020-21 school years for the 4 Year Cohort.

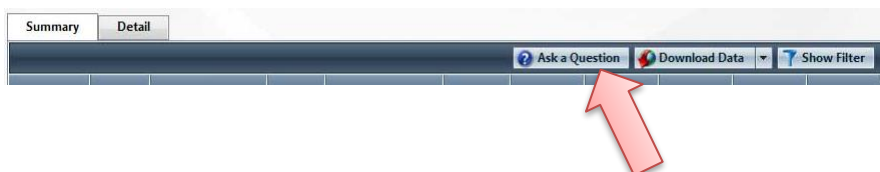
## APPEALING COHORT GRADUATION RATES

**All appeals for cohort graduation rates should be submitted during the validation window.** If your data can be corrected by making edits or additions to Cumulative ADM records from 2020-21 or 2021-22, you should make those edits, rather than submitting an appeal.

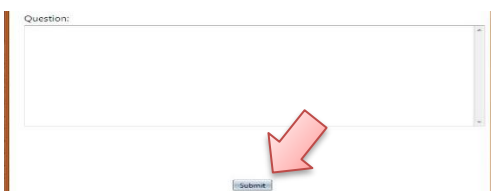
If the basis of your appeal is that an outcome occurring prior to 2020-21 was not appropriately reported in the Cumulative ADM collection, you should add those outcomes to the 2020-21 collection using a [Program Type 14 record](#). Be sure that the record you are submitting has accurate dates associated with it.

If you are not sure how to correct the issue you have identified, or know that the issue cannot be corrected by any of the methods listed above, please use the “Ask a Question” feature to contact the validation’s data owner and explain the issue. When using “Ask a Question,” please **be sure to include the SSIDs** of any students involved and as many specifics about their outcome as is possible without disclosing personally identifiable information (e.g. the student’s name or pronouns).

If you need to submit personally identifiable information with your appeal, use the “Ask a Question” button to provide a summary of the situation, and submit the remainder of the appeal by [Secure File Transfer](#).



When you finish entering your question or appeal, click the “Submit” button at the bottom of the window. This will generate an email to the data owner, a shared validation inbox, and the email address we have on file for you. If you do not receive a copy of your question/appeal within an hour (remember to check your spam folder), then your question did not go through or the email address you have provided to ODE is incorrect. You should try again or contact the data owner directly.



## GROUNDS FOR APPEAL EXAMPLE:

- A. Student group data were reported incorrectly in another collection and/or a previous year. See [page 41](#) for more information on data sources used for the cohort rate calculations.
- B. A credential was reported in a previous year, but no credential was actually earned.
- C. The student was reported as earning a GED based on matching to data from another agency, but no GED was awarded.
- D. The student has not earned a high school diploma, but is currently pursuing a bachelor's degree or higher credential.

If you have a student with other unusual circumstances that you believe merits an appeal, please submit one.

## DEFINITIONS

### COHORT TERMINOLOGY

#### ADJUSTED COHORT

The cohort (see below), adjusted for students who transfer in, transfer out, emigrate, or are deceased.

#### FIRST-TIME HIGH SCHOOL STUDENT IN 2017-18

A student whose first enrollment in a high school grade anywhere in the United States or elsewhere was during the 2017-18 school year. The student's enrollment in school years 2016-17 and earlier must be at elementary grades (see [page 39](#)) only. For most students this is the school year in which they enrolled in ninth grade for the first time. However, it also includes students who were enrolled in grade 8 or lower in 2016-17 and were enrolled in grade 10 or higher in 2017-18.

#### HIGH SCHOOL ENTRY YEAR

The first school year in which the student first attended any high school grade in the United States or elsewhere. For most students this is their first year as a ninth grader. Also referred to as "Cohort Year."

#### TRANSFER IN

For the 2017-18 cohort, a student who is a member of the adjusted cohort and who transferred into the school or district after the beginning of the 2017-18 school year, but before the end of the 2020-21 school year. Students who transferred in to a school for the first time in the 2021-22 school year will not be included in that school's cohort for the 2020-21 rates.

#### UNADJUSTED STATE COHORT

For the 2017-18 cohort, this includes all students who were enrolled in a public school in Oregon at some point during the period 2017-18 to 2020-21 and who were first-time high school students in 2017-18.

## **CREDENTIALS**

### **ADULT HIGH SCHOOL DIPLOMA**

An Adult High School Diploma is one that meets or exceeds the requirements of [OAR 589-007-0600](#). Only a community college is authorized to issue an Adult High School Diploma. This credential is included as a completer in the cohort completion rate, but is not included as a graduate in the cohort graduation rate.

### **ALTERNATIVE CERTIFICATE**

As defined in [OAR 581-022-2020](#), this is a credential that may be awarded to students who do not satisfy the requirements for a regular, modified, or extended diploma. Requirements for this award are determined at the district level. Students who earn this credential are not considered completers for the purposes of the cohort completion rate or graduates for the purposes of the cohort graduation rate.

### **EXTENDED DIPLOMA**

As defined in [ORS 329.451](#), an extended diploma may be earned by students who have demonstrated the inability to meet the full set of academic content standards even with reasonable accommodations. The requirements for this diploma are specified in [OAR 581-022-2015](#). This credential is included as a completer in the cohort completion rate, but is not included as a graduate in the cohort graduation rate.

### **GED**

The award earned upon passing the General Educational Development tests. These are standardized tests designed to measure the skills and knowledge students normally acquire by the end of high school. Students are typically awarded these through community colleges. This credential is included as a completer in the cohort completion rate, but is not included as a graduate in the cohort graduation rate.

### **STANDARD DIPLOMA**

A diploma earned when the student has fulfilled all school district and state requirements as described in [ORS 329.451](#). Oregon law requires districts to offer two standard diplomas. Both diplomas count as “Graduates” for the purposes of the cohort graduation rate, beginning with the 2013-14 rates.

- **Oregon Diploma Awarded:** Also referred to as the Regular High School Diploma, this is the diploma described in [OAR 581-022-2000](#).
- **Post Graduate Scholar:** The student has been awarded an Oregon diploma, but has elected to remain enrolled to participate in a [Post Graduate Scholar](#) program.
- **Oregon Diploma Earned (not Awarded):** The student has met all state and local requirements for an Oregon diploma, but has elected not to receive the diploma and to instead enroll in additional coursework in pursuit of a locally-defined diploma with additional requirements.
- **Modified Diploma:** As described in [ORS 329.451](#), a modified diploma may be earned by students who have demonstrated the inability to meet the full set of academic content standards even with reasonable accommodations. The requirements for this diploma are specified in [OAR 581-022-2010](#).

## NON-CREDENTIAL OUTCOMES

### CONTINUING ENROLLMENT

A student is classified as continuing enrollment if they are reported as enrolling during (for the four-year cohort rate) their fifth year (e.g., a first-time high school student in 2017-18 who was still enrolled during the 2021-22 school year). In the five-year cohort rate, a student is classified as continuing enrollment if they are reported as enrolling during their sixth year. Students must reenroll between the first school day of their intended school and the first school day in October in order to be counted as continuing enrollment. Students who have graduated with a regular diploma are not eligible for state-funded enrollment following their graduation.

### DECEASED

A student whose last record indicates that they were permanently incapacitated or deceased.

### DROPOUT/NON-COMPLETER

For the purposes of the cohort rate calculations, a dropout/non-continuing student is a student who was enrolled at some point during the period being measured, did not reenroll by the beginning of the school year following the period being measured, and for whom no higher-ranked outcome (e.g. modified or extended diploma, GED, transfer out) has been reported. This category includes both students explicitly reported as dropouts, as well as students who were reported as expected to return, but for whom no record of re-enrollment exists.

## **TRANSFER OUT**

A student who left the state of Oregon, or enrolled in private school or homeschool.

## **EDUCATIONAL SETTINGS**

### **ATTENDING DISTRICT AND SCHOOL**

For most students, this is the district responsible for the school or program the student attended and the school that provided the instruction to the student. Attending districts and schools are responsible for reporting enrollment and outcome data for their students. For most students, the Attending institutions are the same as the Resident institutions (see below).

### **DETENTION FACILITY**

A facility established under [ORS 419A.010 to 419A.020](#) and [419A.050 to 419A.063](#) for the detention of children, wards, youths, or youth offenders pursuant to a judicial commitment or order. See also [ORS 420A](#).

### **ELEMENTARY GRADE**

Any grade from pre-kindergarten through 8<sup>th</sup> grade.

### **HIGH SCHOOL**

An institution within a school district or a public charter school that provides instruction that culminates in the awarding of a high school diploma.

### **HIGH SCHOOL GRADE**

Any reported enrolled grades of '09', '10', '11', or '12'.

### **HOMESCHOOL**

Students taught by a parent, legal guardian, or private teacher at home are considered to be homeschooled. Homeschooled students are required to register their status with an Education Service District (see [ORS 339.035](#)), but are not included in any adjusted cohort. Students enrolled at least half-time in charter schools or virtual schools are not considered to be homeschooled, even when most or all of the instruction occurs at the student's home.

## **JUVENILE DETENTION EDUCATION PROGRAM (JDEP)**

The provision of educational services to youths lodged overnight who receive educational services on consecutive days within a detention facility. See “Detention Facility” and [ORS 326.695](#).

## **RESIDENT DISTRICT AND SCHOOL**

The district and school accountable for the education of the student. As defined in [ORS 339.133](#), this is generally the district in which the parent or guardians of the student resides. The student usually lives within the district-defined boundaries of the resident school. There are a number of exceptions to this rule that apply to students with disabilities, charter schools, inter-district transfer agreements, and other situations. These exceptions are found in [ORS 339.133](#) and [ORS 339.134](#). The resident school can be the same as the resident district for students who are enrolled in district-level programs.

## **YOUTH CORRECTIONS EDUCATION PROGRAM (YCEP)**

The provision of educational services to youths in youth correction facilities. See “Youth Correction Facility” and [ORS 326.695](#).

## **YOUTH CORRECTION FACILITY**

A facility used for the confinement of youth offenders and other persons placed in the legal or physical custody of the youth authority and includes secure regional youth facilities, regional accountability camps, residential academies, and satellites, camps, and branches of those facilities. See [ORS 420.005](#).



## DATA SOURCES

The following ODE data collections were used in the preparation of the cohort graduation rate. For convenience, we have summarized their use in the rate calculation.

### THE SECURE STUDENT IDENTIFIER COLLECTION

The Secure Student Identifier (SSID) collection assigns to each student a unique and secure student identification number, to be used each time the student is reported in another collection. It also contains demographic and programmatic data on each student who has enrolled in the Oregon public education system. This collection allows ODE to combine individual student data from multiple collections. Students should only have one SSID record (i.e. one number). If you discover multiple SSIDs for a student, contact the ODE helpdesk and request that they be merged.

The SSID collection also contains the High School Entry Year field, containing the student's assigned cohort year. When this field was first created, at the beginning of the 2009-10 school year, it was filled programmatically, and districts were able to freely edit it. Now, once a student has been assigned a cohort year, it cannot be changed without an appeal to and review by the data owner.

To request a cohort year correction, complete the high school entry year correction [template](#) (also available via the any [Cumulative ADM Schedule of Due Dates page](#)) and send it to your [Regional ESD partner](#) by [secure file transfer](#).

### ENROLLMENT COLLECTIONS

ODE maintains several data collections that record student enrollment. These collections are used to determine the student's last enrollment in a diploma granting school or district and record outcomes and the dates of those outcomes.

#### CUMULATIVE ADM

Cumulative ADM contains all enrollment and outcome records for school years 2009-10 and later.

Cumulative ADM records are used to help determine the last enrolled degree-granting institution and the student's outcome from their combined high school enrollments. Refer to the [Cumulative ADM Manual](#) for more information on reporting and outcomes.

## **SPRING MEMBERSHIP**

Spring Membership is a list of the students enrolled in Oregon on the first school day in May each year. Beginning with 2009-10, this list is extracted from the 3<sup>rd</sup> period Cumulative ADM collection. In 2019-20, the 3<sup>rd</sup> period Cumulative ADM collection was canceled due to the COVID-19 pandemic-related school closures in March, 2020. For cohort graduation rate reporting from 2020-21, the membership list was extracted using the 2019-20 annual Cumulative ADM collection.

Spring Membership records are used to help determine membership in the economically disadvantaged and talented and gifted student groups.

## **OTHER STUDENT LEVEL COLLECTIONS**

ODE maintains several other student-level collections that are used in the cohort graduation rate calculation.

### **ESEA TITLE III: ENGLISH LEARNER COLLECTION**

The English Learner collection contains data on all students who are classified as English Learners (EL) in Oregon. It also includes a student's EL instructional program type and date of entry into an EL program, as well as data on students who have exited an EL program.

The Spring English Learner collection is used to determine which students were English Learners anytime in high school, those who exited prior to high school, and those who were never English Learners.

### **SPECIAL EDUCATION CHILD COUNT (SECC) COLLECTIONS**

The June and December SECC collections contain information on students with disabilities, including each student's specific disability/disabilities and the service(s) they are receiving. They are used to help determine which students were served by special education programs at some point during their high school enrollment.

### **ESEA MCKINNEY-VENTO (FORMERLY TITLE X) HOMELESS COLLECTIONS**

These collections contain data on students who are classified as homeless in Oregon. See [https://district.ode.state.or.us/apps/info/DataClctnDetail.aspx?id=275&Collection\\_ID=2506](https://district.ode.state.or.us/apps/info/DataClctnDetail.aspx?id=275&Collection_ID=2506) for more information.

## **CTE COLLECTIONS**

The CTE collections include information on the credits and grades earned by Oregon students in CTE courses. They are used to help determine which students were CTE concentrators or participants.

## **ADDITIONAL DATA SOURCES**

### **GED TESTING SERVICE**

GED Testing Service provides ODE with information on students who have received a GED to supplement the data reported by schools and districts. Although this outcome may be reported to ODE by the student's enrolled institution, some students earn a GED after leaving their public school district, and do not provide documentation to the district when they receive the credential. ODE matches data provided by GED Testing Service to our existing enrollment data to incorporate these additional outcomes into cohort processing.

### **HIGHER EDUCATION COORDINATING COMMISSION (HECC)**

The Higher Education Coordinating Commission (HECC) provides ODE with information on students who have received an Oregon Adult High School Diploma (AHSD). The AHSD provides an opportunity for adults to earn a rigorous diploma equivalent to an Oregon high school diploma through community colleges. Although this outcome may be reported to ODE by the student's enrolled institution, students typically earn an AHSD after leaving their public school district, and do not provide documentation to the district when they receive the credential. ODE matches data provided by HECC to our existing enrollment data to incorporate these additional outcomes into cohort processing. For more information about [HECC and AHSD: https://www.oregon.gov/highered/institutions-programs/ccwd/Pages/adhd-resources.aspx](https://www.oregon.gov/highered/institutions-programs/ccwd/Pages/adhd-resources.aspx)

### **OREGON MIGRANT STUDENT INFORMATION SYSTEM (OMSIS)**

Students reported in this system are matched to ODE data in order to identify students in the Migrant Student group.

## **DISTRICT UPDATES AND APPEALS**

After reviewing ODE's data, districts may provide additional outcome or student group data by appealing (for instance, to correct past data that were misreported). These data are reviewed by ODE and incorporated into the final reports if appropriate. Most outcome updates are now

handled by submitting a Program Type 14 record to Cumulative ADM, rather than by submitting an appeal to ODE. See [page 34](#) for more information.

## RESOURCES

1. [ODE Video Training](https://district.ode.state.or.us/search/page/?id=291). Graduation and Dropout Reporting trainings will be prerecorded and posted at <https://district.ode.state.or.us/search/page/?id=291>.
2. [Achievement Data Insight](https://district.ode.state.or.us/home/). This application, available through ODE's secure district site (<https://district.ode.state.or.us/home/>), provides access to aggregate and student-level data. A prerecorded training on the use of this application can be accessed by <https://district.ode.state.or.us/search/results/?id=440>.
3. [Cumulative ADM Resources](https://district.ode.state.or.us/search/page/?id=156). This useful webpage lists much of the documentation and guidance related to enrollment, including high school entry years, and can be accessed by <https://district.ode.state.or.us/search/page/?id=156>.
4. [Program Type 14 Reporting Guidance](https://district.ode.state.or.us/wma/training/docs/cumadmprog14guidance.pdf). ADM program type code 14 allows data submitters to report information about prior events related to cohort determinations. Posted at <https://district.ode.state.or.us/wma/training/docs/cumadmprog14guidance.pdf>.
5. [Outcome rank descriptions](https://district.ode.state.or.us/apps/info/docs/Outcome%20Rank%20Descriptions%201920.pdf). Lists precedence ranking of possible student outcomes. <https://district.ode.state.or.us/apps/info/docs/Outcome%20Rank%20Descriptions%201920.pdf>.
6. [Cohort Graduation Rates](http://www.oregon.gov/ode/reports-and-data/students/Pages/Cohort-Graduation-Rate.aspx). The reporting methods, data summaries, and trends of the graduation cohort with link to [Oregon diploma](http://www.oregon.gov/ode/reports-and-data/students/Pages/Cohort-Graduation-Rate.aspx) requirements. Posted at <http://www.oregon.gov/ode/reports-and-data/students/Pages/Cohort-Graduation-Rate.aspx>.
7. [Dropout Rates](http://www.oregon.gov/ode/reports-and-data/students/Pages/Dropout-Rates.aspx). This report is required under United States Department of Education reporting and available data go back to 1997-98. Reports can be viewed at <http://www.oregon.gov/ode/reports-and-data/students/Pages/Dropout-Rates.aspx>.
8. [Other Accountability Measures](http://www.oregon.gov/ode/schools-and-districts/reportcards/reportcards/Pages/Accountability-Measures.aspx). Under federal law states are allowed to choose accountability measures from a limited set of choices in order to show district and school progress in providing a well-rounded education. <http://www.oregon.gov/ode/schools-and-districts/reportcards/reportcards/Pages/Accountability-Measures.aspx>.
9. [School and District At-a-Glance Profiles](#). Annual summaries of district and school accountability data as required under state and federal law. Used by schools to

communicate with the public. Posted at: <http://www.oregon.gov/ode/schools-and-districts/reportcards/reportcards/Pages/default.aspx>.

10. [Statewide Annual Report Card](#). Annual statewide data summary published as required by state law ([ORS 329.115](#)). Posted at <https://www.oregon.gov/ode/schools-and-districts/reportcards/Pages/Statewide-Annual-Report-Card.aspx>.

## SUGGESTED VALIDATION CHECKLIST

Although not a complete list, the following steps can help you avoid some common errors.

- All graduates are reported.
- All completers are reported.
- Dates on program type 14 records are accurate. Program type 14 records with dates occurring before the end of the student's last enrollment may not be picked up as the student's final outcome.
- Review student records for non-completers to make sure all "transfer out" outcomes have been reported. Some transfer documentation does not arrive until months after the student has left your district and may have been missed or unavailable when the student's original leaver event was reported.
- If you have documentation of a transfer to another Oregon school for a student who is still included in your adjusted cohort, check to see if there is another SSID for this student. If you find one, contact the ODE Helpdesk ([ode.helpdesk@state.or.us](mailto:ode.helpdesk@state.or.us)), and request a merge.
- Review students who you know to be continuing their enrollment to make sure they have all been reported in 1<sup>st</sup> Period Cumulative ADM.
- Particularly for continuing students and transfers in, make sure that the correct high school entry year has been set.
- Review student group identifications for accuracy. Remember that most student groups are based on four or five years of records for a student. Include other district staff members, such as special education directors, when reviewing data for subpopulations on which they focus.
- Review accountable school determinations to ensure that students are accountable to the last school responsible for them. If students transferred between schools within your district, make sure their resident school in Cumulative ADM has been updated appropriately.
- Review all reported graduates to ensure that they were all awarded their high school diploma. Incorrectly reporting a student as a graduate can impact your ability to claim continued state school funding for them.