

An Annual Report to the Legislature on Oregon Public Schools Oregon Department of Education


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The 2001-2002 Oregon Report Card was produced by the Oregon Department of Education for distribution to Oregon state and federal legislators, public schools, school districts, education service districts and members of the public.

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Student Success

- State Tests ..... 1
- $3^{\text {rd }}$ Grade ..... 2
- $5^{\text {th }}$ Grade ..... 4
- $8^{\text {th }}$ Grade ..... 6
- $10^{\text {th }}$ Grade ..... 8
- National Comparisons of Student Achievement ..... 10
- National Assessment of Educational Progress (NAEP) ..... 10
- College Admissions Tests ..... 15
- Graduation Rates ..... 16
- Certificate of Initial Mastery (CIM) Graduates ..... 17
- High School Completers ..... 17
- Dropout Rates ..... 18
- School and District Report Cards ..... 20
- Oregon Progress Board Benchmarks ..... 21
Students and Staff
- Student Enrollment ..... 23
- Student-Teacher Ratios ..... 24
- Percents of School Districts by Size of District and Enrollment ..... 24
- Public, Private, Charter, and Home Schools ..... 25
- Minority Student Population ..... 26
- Language Diversity ..... 29
- Minority Teacher and Administrators ..... 30
- Homeless Students ..... 31
- Teacher Demographics ..... 32
- All School Staff ..... 33
- Special Programs ..... 34
- Special Education ..... 34
- Federal Compensatory Education Programs ..... 36
- Early Childhood/Oregon Pre-kindergarten Programs ..... 36
School Funding
- Spending per Student ..... 37
- A Major Shift in Responsibility ..... 39
- Salaries ..... 40
- Quality Education Model ..... 41
Resources
- Oregon Resources and Programs ..... 45
- Contacts, Phone Numbers, and Website Addresses ..... 45
Index
- List of Charts \& Graphs ..... 47
- List of Tables ..... 48



## Student Success

II

## Indicators of Achievement

he Oregon Report Card provides state level results of academic achievement along with other indicators of student success. Oregon measures student performance and progress in several ways: through statewide tests at grades $3,5,8$ and 10 in reading, writing, mathematics and science; through national and international achievement tests; and through performance on college admissions tests such as the SAT and ACT. In addition, graduation and drop-out rates, Oregon Progress Board Benchmark Performance Reports, and school and district report cards provide useful measures of educational performance and progress.

## State Tests Measure Standards

Oregon began testing students statewide in reading, writing and mathematics in the spring of 1991, and in mathematics problem solving for grades 5,8 , and 10 in the spring of 1997. In 2001, science was added to the list of subjects tested for grades 8 and 10, and the following year it was expanded to include grade 5. State tests are "criterion-referenced," meaning student performance is evaluated against predetermined standards, leading to the Certificate of Initial Mastery (CIM) awarded during the high school years. To achieve the CIM, students must meet certain scores on state tests and on classroom work samples.

Scores Required to Meet Standards on State Tests

| Grade Level | Reading/Literature | Writing | Mathematics | Mathematics <br> Problem Solving | Science |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Grade 3 | $201 / 300$ | $18 / 36$ | $202 / 300$ | NA | NA |
| Grade 5 | $215 / 300$ | $40 / 60$ | $215 / 300$ | $40 / 58$ | $223 / 300$ |
| Grade 8 | $231 / 300$ | $40 / 60$ | $231 / 300$ | $40 / 58$ | $233 / 300$ |
| Grade 10 | $239 / 300$ | $40 / 60$ | $239 / 300$ | $40 / 58$ | $239 / 300$ |

## Grade 3 - Percent Meeting Standards



IIn 2001-02, third grade students took two state tests, one in reading/ literature and one in mathematics.

As the graph below shows, 85 percent of third grade students met the reading standard and 77 percent met the mathematics standard. While these scores reveal very strong academic achievement, even more remarkable is the growth that has occurred since the tests were first initiated in 1991, with 33 percent more students meeting the reading standard in 2001-02 and 42 percent more students meeting the math standard.



Between 1990-91 and 2001-02, the percent of 3rd grade students meeting the Reading Standards rose $+33 \%$. For the same period, the percent of students meeting the Mathematics Multiple Choice Standards rose $+42 \%$.

3rd Grade Reading - 1996-2002 Statewide
Percent of Students Meeting Standards by Race/Ethnicity


From 1996 to 2002, the percent of 3rd grade students meeting the reading standard has climbed steadily for White, Asian/Pacific Islander, African American, Native American, and Hispanic students. African American students had the largest percent increase.

3rd Grade Mathematics (Multiple Choice) - 1996-2002 Statewide Percent of Students Meeting Standards by Race/Ethnicity


From 1996 to 2002, the percent of 3rd grade students meeting the math standard rose for White, Asian/Pacific Islander, Native American, African American, and Hispanic students. Between 2001 and 2002, Hispanics had the largest percent increase.


Eifth grade students have also enjoyed a significant increase in performance across all test areas. Students in Grade 5 take tests in five subjects: reading/literature, mathematics, mathematics problem solving, writing, and science.
The reading/literature and mathematics tests, which are given in a multiple-choice format, were first used in 1991. Over the decade, the percent of fifth graders meeting the standards has increased 28 percent for each of these tests.

Fifth graders also take a test in writing in which each student produces an original essay on one of several topics provided. Sixty-nine percent of fifth graders met the writing standard in 2001-02, an improvement of 10 percent since 1996-97. Although Oregon's writing assessment began in 1990-91, prior to 1996-97, a different scale was used for the writing test. Therefore, comparing 2001-02 to 1996-97 provides the most accurate information about student growth.
A test in mathematics problem solving, initiated in 1997, requires students to solve a complex, multi-step math problem and to show the steps they used in arriving at the solution. Scores for 20012002 show an increase of 30 percent more students meeting the standard for math problem solving. In science, 74 percent of fifth graders met the standard.



From 1990-91 to 2001-02, the percent of 5th graders meeting standards rose $+\mathbf{2 8 \%}$ for both Reading and Mathematics Multiple Choice.
From 1996-97 to 2001-02, the percent of students meeting standards also rose for Writing (+10\%) and for Math Problem Solving (+30\%).


Since 1996, the percent of students meeting the 5th grade reading standard increased for White, Asian/Pacific Islander, Native American, Hispanic, and African American students. In the last year, African American, Hispanic, and Native American students had the greatest increases.


Since 1996, the percent of students meeting the mathematics multiple choice standard increased for White, Asian/ Pacific Islander, Native American, African American, and Hispanic students. In the past year, Native Americans and Hispanics had the largest increases.

## Grade 8 - Percent Meeting Standards



4ike Oregon's fifth grade students, eighth graders take tests in reading/literature, mathematics, mathematics problem solving, writing, and science.

Student performance increased in most test areas. 64 percent of eighth graders met the Reading/literature standard in 2001-02, an improvement of 23 percent from 1990-91. Fifty-five percent met the Mathematics Multiple Choice standards, up from 15 percent in 1990-91. Writing performance has declined slightly since 1997, while Mathematics Problem Solving shows a significant improvement of 19 percent more students meeting the standard in 2000-01. Sixty-two percent of eighth grade students met the science standards in 2001-02, a 2 percent improvement from the previous year.


Grade 8
1990-91
1996-97
2001-02


1991 to 2002: Percent meeting the standards rose $+\mathbf{2 3} \%$ for Reading and $+\mathbf{1 5 \%}$ for Math Multiple Choice. 1997 to 2002: Percent meeting Writing standards decreased $-2 \%$; Percent meeting Math Problem Solving standards rose $+19 \%$.
The 2002 Percent meeting Science standards rose $+2 \%$ from 2001.


From 1996 to 2002, White, Asian/Pacific Islander, Native American, African American, and Hispanic students all increased their percent of 8th grade students meeting the reading standards. In the last year, Native Americans and Asian/Pacific Islanders had the largest increases.

8th Mathematics (Multiple Choice) - 1996-2002 Statewide Percent of Students Meeting Standards by Race/Ethnicity


Since 1996, Native American, Asian/Pacific Islander, African American, and White students increased their percent of 8th grade students meeting the mathematics multiple choice standards. In the last year, Asian/Pacific Islander and Hispanic students posted the biggest increases.

## Grade 10 - Percent Meeting Standards


est results for high school students show improvement across all subject areas.
At the high school level, growth from the first year of test administration to the 2001-02 school year tends to be less dramatic than for the elementary students.


Between 1990-91 and 2001-02, the percent of tenth graders meeting high school standards increased 22 percent in reading/literature, 11 percent in mathematics, and 5 percent in writing. The most significant area of improvement was in mathematics problem solving, where 50 percent of the students met the standard in 200102 compared to only 23 percent who met the standard in 1996-1997, the first year of that test. Sixty-two percent of high school students met the science standard in 2001-02, an increase of 4 percent from the previous year.



Between 1991 and 2002, the percent of students meeting the standards rose for Reading +22\% and for Math Multiple Choice $+\mathbf{1 1 \%}$. From 1997 to 2002 the percent for Writing rose $+5 \%$ and for Math Problem Solving $+27 \%$.
The 2002 percent meeting Science standards rose $+4 \%$ from 2001.

10th Grade Reading - 1996-2002 Statewide
Percent of Students Meeting Standards by Race/Ethnicity


Since 1996, White, Asian/Pacific Islander, and Native American students increased their percent of 10th grade students meeting the reading standards. In the past two years, African American, Asian/Pacific Islander, and Hispanic students posted the largest increases.

10th Grade Mathematics (Multiple Choice) - 1996-2002 Statewide Percent of Students Meeting Standards by Race/Ethnicity


Since 1996, Asian/Pacific Islander, White, Native American, African American, and Hispanic students increased their percent of 10th grade students meeting the mathematics multiple choice standards. In the last year, Asian/Pacific Islander, and White students posted the largest increases.

## Comparisons of Student Achievement

## The Nation's Report Card

(1)
he National Assessment of Educational Progress (NAEP), also known as "the Nation's Report Card," has been conducting nationwide representative assessments since 1969 in reading, mathematics, science, writing, U.S. history, civics, geography, and the arts.

Since 1990, NAEP assessments have also been conducted on the state level. States that choose to participate receive assessment results that report on the performance of students in that state. In its content, the state assessment is identical to the assessment conducted nationally.

State NAEP assessments in 1998 were administered for reading at grades 4 and 8 and writing at grade 8 . In 2002, State NAEP assessments were administered in reading and writing at both grades 4 and 8. The 2002 results are scheduled to be released in October 2003.

The 1996 state NAEP assessments were administered for mathematics at grades 4 and 8 , and science at grade 8 . The 2000 state NAEP assessments were administered for mathematics and science to both grades 4 and 8 .

History of Oregon NAEP Participation and Performance

| Subject | Grade | Year | State <br> Average | National <br> Average |
| :---: | :---: | :---: | :---: | :---: |
| MATHEMATICS |  |  |  |  |
| (scale: 0-500) |  |  |  |  |
|  | 4 | 1996 | 223 | 222 |
|  | 4 | 2000 | 227 | 226 |
|  | 8 | 1990 | 271 | 262 |
|  | 8 | 1996 | 276 | 271 |
| READING | 8 | 2000 | 281 | 274 |
| scale: 0-500) |  |  |  |  |
|  | 4 | 1998 | 214 | 215 |
|  | 4 | 2002 | Not Available | Not Available |
|  | 8 | 1998 | 266 | 261 |
| SCIENCE | 8 | 2002 | Not Available | Not Available |
| (scale: 0-300) |  |  |  |  |
|  | 4 | 2000 |  | 150 |
|  | 8 | 1996 | 155 | 148 |
|  | 8 | 2000 | 154 | 149 |
| WRITING |  |  |  |  |
| (scale: 0-300) |  |  |  |  |
|  | 4 | 2002 | Not Available | Not Available |
|  | 8 | 1998 | 149 | 148 |
|  | 8 | 2002 | Not Available | Not Available |

## Mathematics

이
regon fourth grade and eighth grade math scores improved since 1996. Eighth graders also participated in the 1990 NAEP assessment. Oregon eighth graders performed better than most other states on the 2000 tests, with only ten states that significantly out-performed Oregon.
Fourth graders performed near the national average in both 1996 and 2000. An improvement for Oregon fourth graders from 223 in 1996 to 227 in 2000 paralleled a national increase of 4 points for the two years, from 222 in 1996 to 226 in 2000.


Oregon 4th graders have scored slightly higher than the nation in mathematics since 1996. In both 1996 and 2000, Oregon 4th graders scored one point higher than the nation.


Oregon 8th graders have outscored the nation and the West in mathematics since 1990. Oregon scored 9 points higher than the nation in 1990; in 1996, Oregon scored 5 points higher than the nation; and in 2000, Oregon scored 7 points higher than the nation.


## Reading

of
regon fourth and eighth graders participated in the NAEP reading assessment for the first time in 1998.
Eighth graders outperformed all but two states in reading, while fourth graders performed at about the same level as the national average.
Oregon fourth and eighth graders both performed slightly better than students in other western states.



Oregon 4th graders scored 1 point less than the score for the nation, and 4 points higher than the score for the West. Oregon 8th graders scored 5 points higher than the nation and 11 points higher than the West.


## Writing

regon eighth graders also participated in the NAEP writing assessment for the first time in 1998. They performed as well or better than students in all but five other states.

In the writing assessment, there was a significant difference in the performance of males and females that occurs in Oregon, in other participating western states, and in the nation.



In the 1998 NAEP Writing Test, 8th grade Oregon females outscored Oregon males. They also outscored females and males in the Nation and the West. Oregon males scored slightly higher than males in the West, while they tied the national score for males.


## Science

ofregon eighth graders posted an average score of 154 , compared to a national average of 149 , and a western states average of 146 . Only eight states had significantly higher average scores.

Fourth grade students, participating in the national test for the first time, scored two points above the national average, at 150 compared to 148 for the nation, and 147 for the western states.

Oregon has one of the highest rates of participation for students with disabilities or who have limited English proficiency. The inclusion of students in special programs, combined with Oregon's relatively high ranking among participating states, suggests that Oregon's long-standing policy of high standards for all students has had positive results.



Oregon 4th graders scored 2 points above the Nation and 3 points above the West. Oregon 8th graders scored 5 points above the Nation and 8 points above the West.

tudents preparing for the end of their high school education take a variety of tests or go through other screening procedures for admission to various post-secondary programs. Two of the most widely established college admissions tests are the ACT (American College Testing Program) and the SAT (Scholastic Assessment Test).

## American College Testing Program (ACT)

In 2002, Oregon high school seniors tied with seniors in Maine for the top scores nationally on the American College Testing Program (ACT) tests in mathematics, English, science, and reading. Oregon students outscored their national counterparts on the ACT with a score of 22.5, compared to a national average of 20.8 . Oregon's score went down one-tenth of a point, while the national score went down two-tenths of a point from the previous year. Scores range from 1 to 36 .

Although more Oregon students are taking the ACT tests, these test scores reflect the achievement of a relatively small number of students, about 11.6 percent of the graduating seniors ( 3,871 seniors).

Scholastic Assessment Test (SAT)
18,623 graduating seniors (56\%) took the SAT in Oregon in 2001-02, continuing an upward trend of the number of students taking the test $(+328$ more students than in the previous year). The Oregon score for mathematics increased by 2 points, while the score for the verbal section of the test decreased by one point. Historically, Oregon students have outscored U.S. students on the SAT, and this year was no exception. Oregon students scored 20 points higher than the national average score on the verbal test, and 12 points higher than the national average on the mathematics test.

2001-02 SAT Participation and Scores - Oregon and National

|  | OREGON SAT <br> $56 \%$ PARTICIPATION | NATIONAL SAT 46 \% Participation | DIFFERENCE <br> 10\% Participation |
| :---: | :---: | :---: | :---: |
| Test | Average Score | Average Score | (Oregon Minus National) |
| Verbal | 524 | 504 | $+20$ |
| Math | 528 | 516 | +12 |

## SAT Scores

Oregon and U.S. • 1993-2002


Historically, Oregon students have outscored U.S. students on the SAT. In 2002, Oregon students scored 20 points higher than the national average on the verbal test, and 12 points higher than the national average on the mathematics test.

ofregon and Washington once again were at the top of the 25 states that tested at least 40 percent of their graduating seniors. This year, Washington students outscored Oregon students by one point on both the mathematics and the verbal sections. However, Oregon had a higher participation rate ( $56 \%$ vs. the $54 \%$ participation rate in Washington State.)

There were more female SAT test takers in Oregon and the nation (54\%) than male test takers $(46 \%)$. These were the same percents in

Oregon last year. Males nationally and in Oregon outscored females on both the verbal and the math tests. On the verbal test, Oregon males outscored Oregon females 526 to 523 . On the math test, Oregon males outscored Oregon females 548 to 511 .

Over the years, the increase in Oregon's state scores and other growth trends are very encouraging. These include the growth in the total number of students taking the SAT test, growth among female test-takers, increasing participation by minority students, and more test-takers reporting that they are first generation college-bound.

## Graduation Rate Up by Three Points

IIhe high school graduation rate (completion rate) is the percentage of 18 to 24 -year-olds who have received a high school diploma or an alternative document such as a GED certificate. Between

1992-1994 and 1995-1997, Oregon experienced a decline in the graduation rate. However, the Oregon rate for 1998-2000 is up 3 points from the 1995-1997 rate. Nationally, the Graduation Rate has fluctuated slightly but remained relatively stable.

Graduation Rate - Oregon and Nation

| Years | Oregon Graduation Rate | National Graduation Rate |
| :---: | :---: | :---: |
| $1998-2000$ | 82.3 | 85.7 |
| $1995-1997$ | 79.3 | 85.8 |
| $1992-1994$ | 82.9 | 86.1 |

The table below shows the number of Oregon students each school year who received a regular high school diploma and the number of students enrolled in twelfth grade on October 1 of that year. Students who received General Educational Development Certificates (GED's), modified diplomas or other recognition are not included.

## Number of Oregon Graduates Each School Year

| School Year | Number of Graduates | 12th Grade Enrollment |
| :---: | :---: | :---: |
| $1992-1993$ | 26,422 | 31,923 |
| $1993-1994$ | 26,534 | 32,910 |
| $1994-1995$ | 27,093 | 33,356 |
| $1995-1996$ | 26,899 | 33,202 |
| $1996-1997$ | 27,720 | 37,794 |
| $1997-1998$ | 27,754 | 34,419 |
| $1998-1999$ | 28,255 | 35,010 |
| $1999-2000$ | 30,138 | 36,827 |
| $2000-2001$ | 30,336 | 37,070 |
| $2001-2002$ | Not Available | 38,377 |



## Graduates Earn a Certification of Initial Mastery (CIM)

IIo earn a certificate of Initial Mastery, students must meet certain scores on state tests and on classroom work samples.

The class of 2001 was the first graduating class to have the opportunity to earn the CIM. Almost twenty-six percent of regular diploma receivers earned both a regular diploma and the Certificate of Initial Mastery. However, this number varied by race/ethnicity. While 27.6 percent of White students receiving a regular diploma received a CIM, this percent was 24.7 percent of Asian/Pacific Islander, 15.0 percent of Native American/Alaskan Native, 10.3 percent of Hispanic, and 9.1 percent of African American. These numbers give Oregonians a baseline to chart educational improvement as the state continues to strive toward high academic standards for all students.


## Graduates Receiving Regular Diplomas or Regular Diplomas with CIMs - 2000-01

| 2000-2001 <br> School Year | White | \% | African American | \% | Hispanic | \% | Asian/ Pacific Islander | \% | Native <br> American <br> Alaskan <br> Native | \% | Unknown | \% | Total | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Regular Diploma | 18,673 | 72.4\% | 549 | 90.9\% | 1,462 | 89.7\% | 955 | 75.3\% | 381 | 85.0\% | 172 | 83.1\% | 22,192 | 74.1\% |
| Regular Diploma* with CIM | 7,109 | 27.6\% | 55 | 9.1\% | 167 | 10.3\% | 314 | 24.7\% | 67 | 15.0\% | 35 | 16.9\% | 7,747 | 25.9\% |
| TOTAL Regular Diplomas | 25,782 | 100\% | 604 | 100\% | 1,629 | 100\% | 1,269 | 100\% | 448 | 100\% | 207 | 100\% | 29,939 | 100\% |

## Graduates and All Completers

off the 33,121 students who completed twelfth grade, 22,192 ( $67 \%$ ) received a regular diploma, 7,747 (23.4\%) received a diploma with a CIM, $770(2.3 \%)$ received a modified diploma (special education), and 2,412 (7.3\%) finished the year without receiving a diploma. (Unaccounted for are those students who completed the necessary work to earn a diploma during the 2001 summer school session.) While 6.5 percent of White completers received no credential, 15.4 percent of Hispanic completers, and 11.7 percent of African American completers received no credential.

## All Completers, with and without Diplomas - 2000-01

| $\begin{aligned} & \text { 2000-2001 } \\ & \text { School Year } \end{aligned}$ | White | \% | African American | \% | Hispanic | \% | Asian/ Pacific Islander | \% | Native American Alaskan Native | \% | Unknown | \% | Total | \% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Regular Diploma | 18,673 | 66.2\% | 549 | 74.4\% | 1,462 | 73.2\% | 955 | 67.2\% | 381 | 75.0\% | 172 | 74.1\% | 22,192 | 67.0\% |
| Regular Diploma with CIM | 7,109 | 25.2\% | 55 | 7.5\% | 167 | 8.4\% | 314 | 22.1\% | 67 | 13.2\% | 35 | 15.1\% | 7,747 | 23.4\% |
| Modified diploma | 601 | 2.1\% | 48 | 6.5\% | 60 | 3.0\% | 34 | 2.4\% | 21 | 4.1\% | 6 | 2.6\% | 770 | 2.3\% |
| No Credential | 1,842 | 6.5\% | 86 | 11.7\% | 308 | 15.4\% | 118 | 8.3\% | 39 | 7.7\% | 19 | 8.2\% | 2,412 | 7.3\% |
| TOTAL ALL Completer | 28,225 | 100\% | 738 | 100\% | 1,997 | 100\% | 1,421 | 100\% | 508 | 100\% | 232 | 100\% | 33,121 | 100\% |

## Dropout Rate Declines

For the third straight year, the statewide dropout rate declined. The rate went from 6.3 percent in 1999-00 to 5.3 percent in 2000-2001. Over 8,700 students were classified as school dropouts in the 2000-2001 school year.

Oregon High School Dropout Rates 1991-1992 to 2000-2001


The 2000-2001 dropout rate for grades K-12 was 5.3\%, a decrease from the rate of $6.3 \%$ reported last year. This is the third consecutive annual decrease in the one-year dropout rate. NOTE: Prior to 1996-97, GED recipients were counted as dropouts.

The top five reasons students identified for dropping out of school in 2000-2001 are as follows:

1. Credit deficiency - not enough credits to graduate $(1,248)$
2. Lack of parental support for school $(1,210)$
3. Dysfunctional home life (864)
4. Working more than 15 hours a week (792)
5. Substance Abuse (537)

Minority students are disproportionately represented among Oregon's dropouts. Hispanic students comprised 7.9 percent of the grade $9-12$ population in 2000-2001, but 17.1 percent of grade $9-12$ dropouts. There has been a steady decline in the Hispanic dropout rate over the last five years. While the drop-out rate among White students has remained steady over the decade, all ethnic minority groups except Hispanic and African American have seen an increase. The rate for African American students has decreased slightly over the decade, but still remains nearly twice the overall statewide rate, 11.0 percent compared to 5.3 percent of the total student population. The graph on page 15 shows the fluctuation in dropouts among the various racial/ethnic student groups.

Oregon Dropout Rates by Race/Ethnicity - Grades 9-12


Dropout rates have declined for the last 3 years for White, Hispanic, \& Asian/Pacific Islander students, while the rate for African American students has stayed level. For American Indian/Alaskan Native students, the rate has declined for the last 2 years.

## Oregon Percent of All Dropouts by Race/Ethnicity With Dropout Rates* <br> Grades 9-12 2000-2001



In 2000-2001, $\mathbf{7 0} \%$ of all dropouts were White, while $\mathbf{1 7 . 1} \%$ were Hispanic, $5.2 \%$ were African American, $3.4 \%$ were Asian/Pacific Islander, and 3.1 percent were American Indian/Alaskan Native.
*Dropout Rate is the total number of dropouts in a race/ethnicity group divided by the total number of students (including dropouts) in that race/ethnicity group, X 100 .

## Looking to the Future



IIo address the dropout issue Oregon is focusing on improving the high school experience for students. Full implementation of the Certificate of Advanced Mastery (CAM), with strong school and business partnerships, school-to-work activities, career-related learning experiences and performance-based assessment, will allow students to apply flexible, active learning in real world contexts.

In March 2002, the State Board of Education changed the requirements for high school graduation by integrating the CAM into graduation requirements. The Board directed schools to implement the CAM by the 2006-07 school year. Current diploma requirements for units of credit and attendance will not be affected by the changes. The new rules can be accessed at the Department of Education website: www.ode.state.or.us

To earn a CAM, the newly adopted rule requires students to pass statewide CIM tests in reading, writing, mathematics, science, and social sciences. Students are not required to pass the tests for graduation.

The CAM also requires students to complete an education plan based on personal and career interests. Students must monitor progress toward their goals and successfully participate in career experiences.

In addition to the CAM, efforts to obtain supplemental funds through grants and legislative packages will continue as the Department of Education strives to assist schools in retaining students and further lowering the drop-out rate.

## School and District Report Cards

The Oregon Department of Education produces annual report cards for schools and districts that provide members of the public consistent information about how local schools are performing. Oregon is one of 39 states with state report cards. The Oregon report cards were established by the 1999 state legislature and the first report cards were issued in January 2000.

School report cards describe student performance on state tests, student attendance and dropout rates, student SAT scores and teacher education. The report card is a work in progress and other elements may be included as the report card evolves to measure additional factors that lead to student success.

Schools receive ratings for Student Performance, Student Behavior and School Characteristics as well as an overall rating of exceptional, strong, satisfactory, low or unacceptable.

## Number of Schools Receiving Each Overall Rating by Category

|  | 2000 Report Card <br> Results for <br> 1998-99 School Year | 2001 Report Card <br> Results for <br> 1999-00 School Year | 2002 Report Card <br> Results for <br> 2000-01 School Year |
| :--- | :---: | :---: | :---: |
| Exceptional schools | 39 | 43 | 50 |
| Strong schools | 389 | 459 | 564 |
| Satisfactory schools | 627 | 580 | 484 |
| Low schools | 43 | 17 | 14 |
| Unacceptable schools | 4 | 2 | 0 |
| Not Rated* | 105 | 116 | 105 |

*Schools may not have been rated because they are small schools that do not have enough data or new schools that do not have enough years of data to generate a rating.

Of the schools that received 2002 report cards, 236 improved their ratings, 722 stayed the same and 114 received lower ratings. The number of schools earning ratings of satisfactory or above climbed from 96.1 percent in 2000 to 98.7 percent in 2002.

## Oregon Progress Board 2001 Benchmark Performance Report


he Oregon Progress Board reports each biennium to the legislature on the progress the state has made toward a set of 90 benchmarks of economic, social, and environmental health. (Note: The next Benchmark Performance Report is due to be released in 2003.)

## Education

Education benchmarks target Oregon's first strategic goal: "quality jobs for all Oregonians". Oregon's overall grade in Education has improved from C in 1998 to $\mathrm{C}+$ in 2000. Improvements in $\mathrm{K}-12$ scores are the reason.

Educational attainment by adults was the measure that kept the overall grade from improving even more. The influx of highly educated in-migrants slowed in recent years, halting a steady increase in education levels that spanned the early to mid-1990s.

## Improvements occurred in these benchmarks:

- Ready-to-learn (A). Oregon kindergarten teachers indicated improvement for new students in all areas.
- Eighth Grade Skill Level (B- to B+). Math skills have improved from 40 percent achieving the standards in 1991 to about 56 percent in 2000. Reading skills have also improved from 40 percent meeting the standard in 1991 to about 64 percent in 2000.
- High School Dropout Rate (F to D-). Oregon has improved, but about 8,700 students are still dropping out annually.
- Third Grade Skill Levels (A- to A). Between 1991 and 2000, the percentage of students meeting reading standards increased from 52 percent to 82 percent (target $82 \%$ ); those meeting math standards increased from 35 percent to 75 percent (target $73 \%$ ).
- High School Work Experience (D to B). Oregon has made significant progress, although it is still below target. Between 1993 and 1999, the percentage of eleventh and twelfth graders completing a structured work experience increased from 9 percent to 42 percent. The target for 2000 was 65 percent.
- Associate Degree (F to D). In 1998, three percent of adult Oregonians had an occupation-specific degree. That improved to 3.6 percent in 2000.
- Internet Usage (A- to A). In 1992 only 10 percent of households were online. By 2000 that percentage catapulted to 63 percent.


## Oregon has declined in these areas:

- College Completion, from B- to C+.
- High School Completion, from B to C+.
- Percentage of Oregonians with Some College, from B- to D.
- Computer Usage, from A to B (although the number of computers has increased).
- The Adult Literacy benchmark has no grade because data are inadequate to show a trend. Nevertheless, experts estimate that over 480,000 Oregonians are at the lowest literacy level.


## Education Benchmarks

| Key Education Benchmarks: | 1998 | 2000 |
| :---: | :---: | :---: |
| - Ready to Learn | Not Available | A |
| - Eighth Grade Skill Levels | B- | B+ |
| - High School Dropout Rate | F | D- |
| - College Completion | B- | C- |
| - Adult Literacy | Not Available | Not Available |
| Other Education Benchmarks: |  |  |
| - Third Grade Skill Levels | A- | A |
| - High School Work Experience | D | B |
| - High School Completion | B | C+ |
| - Some College Completion | B- | D |
| - Associates Degree | F | D |
| - Computer Usage | A | B |
| - Internet Usage | A- | A |
| - Labor Force Skill Training | Not Available | Not Available |
| Average Other Education Benchmarks | C+ | B- |
| OVERALL GRADE | C | C+ |

## Students and Staff

## Student Enrollment

[0]
verall student enrollment in Oregon public schools has risen steadily over the last decade, with a total increase of 66,870 students since 1990. The Oregon Department of Education marked an all time high of 551,522 students enrolled in public schools in 2001-2002, a 13.8 percent increase since 1990. This enrollment increase, fueled by a continuing influx of people moving to Oregon, is expected to continue.


Number of Kindergarten through 12th Grade Students


The figures on this chart are based on October 1 enrollment of each year.
From 1990-91 to 2001-02, Oregon school enrollment increased by 13.8 percent.

IThile student enrollment was up 13.8 percent, the teacher count (in full-time equivalent positions) increased only 7.4 percent since 1990, from 26,173.9 teachers statewide in 1990-91 to 28,120.4 teachers in 2001-02. About 10.5 percent of the teacher increase occurred between 1998 and 2000 as federal class size reduction dollars became available.

Because the increase in students has been far greater than the increase in teachers, student-teacher ratios for schools show an increase in the number of students per certificated staff member over the last twelve years. Note: The average studentteacher ratio is not the same as the average class size because the ratio includes all teachers - music, art and physical education specialists, counselors, and other certified staff in addition to the individual classroom teachers.

The table shows that in 2001-02 the average student-teacher ratio was 19.7 students per elementary school teacher, up from 18.7 in 1990-91; 20.7 students per middle school teacher, up from 18.6 in 1990-91; and 20.1 students per high school teacher, up from 17.7 in 1990-91.


Student-Teacher Ratios

| Type of School | $\mathbf{1 9 9 0 - 1 9 9 1}$ | $\mathbf{2 0 0 1 - 2 0 0 2}$ |
| :--- | :---: | :---: |
| Elementary School | 18.7 | 19.7 |
| Middle School | 18.6 | 20.7 |
| High School | 17.7 | 20.1 |

IIhe state's five largest districts - Portland, Salem, Beaverton, Eugene and Hillsboro - together educate 29 percent of the state's public school students. The graph below shows that more than half ( 54 percent) of Oregon school districts are small, with only 7 percent of the total student enrollment. Only 8 percent of school districts are large, but they have 51 percent of the total student enrollment.

Percent of Oregon School Districts by Size of Student Enrollment Percent of Student Enrollment (ADM) 2001-02


[^0]
## Public, Private, Charter, and Home Schools


n 1990-91, Oregon public schools had an enrollment of 484,652 students compared to 29,835 students grades k - 12 enrolled in private schools. By 2001-02 those figures had risen to 551,522 public school students and 37,138 private school students.

Of particular interest is the public charter school, which combines elements of both public and private schooling systems. The charter schools, authorized by legislation in 1999, were designed to create new, innovative and more flexible ways of educating all children within the public school system.


In 2001-02,
 17 charter schools were operational with an enrollment of about 1,100 students. Estimates for the 2002-03 school year indicate an increase to 22 charter schools with nearly 1,400 students enrolled. An additional 35 charter schools are in early development stages working with the Department of Education.

In addition, it is estimated that another 15,000 students were home schooled in 2001-02.

## Percent of K-12 Student Enrollment by Type of School

 2001-2002

In 2001-02, 91.2\% of all Oregon kindergarten-to-12th grade students were attending public schools. Of the remaining students, $6.1 \%$ were attending private schools, $2.5 \%$ were home-schooled, and $.2 \%$ were in Charter Schools.

## Minority Student Population Increases



IIhe number of minority students in general and Hispanic students in particular has risen significantly in Oregon schools. Minority enrollment rose to 20.4 percent of total enrollment in 2001-2002, up from 11.2 percent in 1990. Between 1990 and 2001, there was a total increase of 66,870 students in Oregon public schools. Of this number, $87.7 \%$ ( 58,643 students) were from minority populations. Seven out of ten new minority students were Hispanic. The number of Hispanic students enrolling in Oregon schools increased 10.5 percent in the last year, up from a 9.5 percent increase reported for the previous year.


From 1990-91 to 2001-02, there was a 194.2\% increase in Hispanic students, compared to a $13.8 \%$ increase in ALL Students, and a $\mathbf{. 6 \%}$ increase in White students. Students in the other three race/ethnicity categories also posted significant increases.

Fall Enrollment* By Race/Ethnic Origin

| SCHOOL YEAR | WHITE | AFRICAN AMERICAN | HISPANIC | $\begin{gathered} \text { ASIAN/ } \\ \text { PACIFIC ISLANDER } \end{gathered}$ | AMERICAN INDIAN/ ALASKAN NATIVE | RACE/ETHNICITY NOT REPORTED | TOTAL |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2001-02 | 428,070 | 16,061 | 62,373 | 22,641 | 11,707 | 10,670 | 551,522 |
| 2000-01 | 431,686 | 15,461 | 56,436 | 21,581 | 11,393 | 9,357 | 545,914 |
| 1999-00 | 446,434 | 15,061 | 51,543 | 20,607 | 11,388 |  | 545,033 |
| 1998-99 | 450,063 | 14,754 | 47,027 | 19,831 | 11,134 |  | 542,809 |
| 1997-98 | 452,311 | 14,075 | 43,694 | 19,185 | 11,156 |  | 540,421 |
| 1996-97 | 453,983 | 13,697 | 39,964 | 18,026 | 10,900 | 1,284 | 537,854 |
| 1995-96 | 449,373 | 13,543 | 35,944 | 17,692 | 10,288 | 1,074 | 527,914 |
| 1994-95 | 448,404 | 13,180 | 32,709 | 16,680 | 10,138 | 834 | 521,945 |
| 1993-94 | 447,781 | 12,630 | 30,244 | 16,137 | 9,819 |  | 516,611 |
| 1992-93 | 446,251 | 12,220 | 27,115 | 15,360 | 9,176 |  | 510,122 |
| 1991-92 | 439,300 | 12,002 | 24,173 | 14,367 | 8,754 |  | 498,596 |
| 1990-91 | 430,513 | 11,421 | 21,200 | 13,574 | 7,944 |  | 484,652 |

*Enrollment figures are based on October 1 school enrollment of each year.


While the White percent of student enrollment steadily decreased, the Total Minority percent of student enrollment steadily increased, mainly driven by the increase in Hispanic students.

Oregon Public School Enrollment by Race/Ethnicity 1980-2001 With Growth Rates
Total Growth Rate $=\mathbf{1 8 . 7} \% \quad$ White Growth Rate $=.3 \%$


Between 1980 and 2001, public school enrollment grew by $18.7 \%$ overall, driven by growth in non-White race/ethnicity enrollment. While the White growth rate was $+.3 \%$, Hispanic growth was $+466 \%$, from 11,022 students in 1980 to 62,373 students in 2001.

Oregon Public School Minority Enrollment by Race/Ethnicity 1980-2001
With Projections for 2010 and 2020


At the current growth rate, $26 \%$ of student enrollment will be Hispanic students by the year 2020.
(Race/ethnicity student projections were made using actual enrollment data from 1980 through 2001.
Solid lines = actual data; dotted lines $=$ projections.)

## Language Diversity

IIhe number of Limited English Proficient students has risen sharply, from 5,500 students reported in 1988 to 49,324 reported in 2001-2002.
According to data reported on the Limited English Proficient Students Survey of Districts, in the 2000-2001 school year there were 44,129 students ( $8 \%$ of all $\mathrm{K}-12$ students) speaking at least one of 79 different languages (excluding English). The most common second language was Spanish, with 31,982 students ( $5.8 \%$ of all students) speaking it.


15 Most Common Second Languages in Oregon Schools (K-12) 2000-2001

| Language | Number of Students <br> Speaking 2nd Languace | Percent of Students <br> Speaking 2nd Language | Percent of All <br> Students |
| :--- | :---: | :---: | :---: |
| Spanish | 31,982 | $72.5 \%$ | $5.8 \%$ |
| Russian | 3,714 | $8.4 \%$ | $0.7 \%$ |
| Vietnamese | 1,595 | $3.6 \%$ | $0.3 \%$ |
| Ukrainian | 737 | $1.7 \%$ | $0.1 \%$ |
| Hmong | 601 | $1.4 \%$ | $0.1 \%$ |
| Korean; Choson-o | 520 | $1.2 \%$ | $0.1 \%$ |
| Cantonese | 515 | $1.2 \%$ | $0.1 \%$ |
| Romanian | 445 | $1.0 \%$ | $0.1 \%$ |
| Laothian; Pha Xa Lao | 301 | $0.7 \%$ | $0.1 \%$ |
| Chinese; Zhongwen | 270 | $0.6 \%$ | $0.0 \%$ |
| Cambodian; Khmer | 266 | $0.6 \%$ | $0.0 \%$ |
| Japanese; Nihongo | 246 | $0.6 \%$ | $0.0 \%$ |
| Somali | 207 | $0.5 \%$ | $0.0 \%$ |
| Arabic | 192 | $0.4 \%$ | $0.0 \%$ |
| Tagalog | 172 | $0.4 \%$ | $0.0 \%$ |

44,129 Students ( $8 \%$ of All K-12 Students) Speak at Least One of 79 Different Languages (Other than English) Source: Oregon Department of Education; Limited English Proficient Students Survey

## Minority Teacher \& Administrator Population Remains Steady

## Minority Gap Widens

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regon has made limited progress in hiring and retaining minority teachers and administrators. Fifteen years ago, 2.1 percent of teachers and administrators were minorities. By 2001-02, that number had risen to 4.2 percent, up from 4.1 percent in 2000-01. However, the gap between the percent of minority students and the percent of minority teachers and administrators has become wider, because the percent of minority students to all students has increased much faster
 than the percent of minority teachers and administrators to all teachers and administrators. The student minority rate was 20.4 percent in 2001-02, up from 16.3 percent in 1997-98, while the percent of minority teachers and administrators was 4.2 percent in 2001-02, up from 3.9 percent in 1997-98.

Percent Minority Students \& Teachers 1997-98 to 2001-02


The gap between percent minority students and percent minority teachers has become wider over the last few years, because the percent of minority students to all students has increased much faster than the percent of minority teachers to all teachers.


The difference between teacher and student minority rates was most visible for Hispanics, where $11.3 \%$ of students were Hispanic compared to only $1.7 \%$ of teachers. $95.0 \%$ of teachers were White, compared to only $77.6 \%$ of students.

## Homeless Students on the Increase

IUith the reauthorization of the McKinneyVento Act in 2002, every Oregon district must designate a homeless student liaison, to help insure their access to and success in school. The number of homeless students is tracked using a variety of sources including monthly lists from shelters, community data-link systems, family resource center information, migrant resource information, and school district data. There has been significant growth in the number of students who are homeless in the last decade. Before 1994, elementary and secondary school students who were homeless totaled about 7,900 . By
 2001-02, with Oregon's unemployment rate hovering around 7 percent (Oregon had the highest unemployment rate in the country for most of 2002), and the Oregon economy in a serious recession (in July 2002, there were 127,400 unemployed workers in Oregon), that figure had almost tripled to approximately 22,500 homeless school-aged children, or 4 percent of the total number of Oregon $\mathrm{K}-12$ students. In addition to the student population, it is estimated that there are another 16,000 homeless pre-school-age children, bringing the total number of homeless children in Oregon under age 18 to 38,500 .

## Experienced, Highly Educated Workforce

## Teachers

이regon teachers are experienced professionals. They have an average of 13.6 years of teaching experience, up from 13.4 years of experience in 2000-01. While the average Oregon teacher is about 43 years old, the most often reported age is 51 . Sixty-eight percent of all Oregon teachers and 78 percent of all elementary school teachers are female.

In 2001-02, 17.2 percent of Oregon teachers reported that their highest degree was a bachelor's degree; 35.8 percent of teachers reported that they had a bachelor's degree plus
 additional hours, but not a master's degree; 46.6 percent reported that they had a master's degree; and .4 percent reported that they had doctorates. As reported in an April 2002 Teacher Demographics of Western States Survey, Oregon has a much larger percentage of teachers with graduate degrees than other western states. Data reported for the 2001-02 school year showed that 45 percent of Oregon teachers had graduate degrees, compared to 34 percent of Utah teachers, 31 percent of California teachers, 30 percent of Washington teachers, and 19 percent of Idaho teachers. Average years of teacher experience and average age of teachers were about the same for all the states.

| Teacher Demographics Survey Of Western States 4/4/02 Pre-school through 12th grade teacher demographics by state Teachers oniy - no administators 2000-2001 school year |  |  |  |
| :---: | :---: | :---: | :---: |
| State | Average Years Teacher Experience | Average Age of Teachers | Percent of Teachers with Graduate Degree |
| Oregon | 14 | 44 | 45\% |
| Washington | 13 | 45 | 30\% |
| California | 13 | 43 | 31\% |
| Idaho | range: 11-15 years | range: 41-45 years | 19\% |
| Utah | 14 | 45 | 34\% |

Teacher Demographics Western States

## Administrators

[0]regon principals and assistant principals are experienced educators, reporting an average of 20.5 years of experience overall in 2001-02, with 11.1 years experience in their current districts. In 2001-02, 88.7 percent of principals and assistant principals reported that their highest degree was a master's degree, 4.2 percent reported that their highest degree was a doctorate, 4.2 percent reported that their highest degree was a bachelor's plus additional hours, but not a master's, and 2.9 percent reported having only a bachelor's.

The number of Oregon school administrators (which includes superintendents, assistant superintendents, principals, and assistant principals) rose by 2 percent - from 1,796 in 2000-01 to 1,824 in 2001-02.

Women have made substantial progress moving into administrative ranks. Fifteen years ago, 2.8 percent of all superintendents and 14.5 percent of all principals were women. In 2001-02, about 17 percent of superintendents and 43 percent of principals were women.

## All School Staff

he total number of school employees - including teachers, administrators, and classified staff such as secretaries, instructional aides, bus drivers, cafeteria staff, and other support people - rose by 1.5 percent, from 56,209.6 in 2000-01 to 57,027.3 in 2001-02.

2001-2002
Oregon School Employees (Full-Time Equivalent Positions)

|  | Number | Percent |
| :--- | ---: | ---: |
| Teachers | $28,120.4$ | 49.3 |
| District Administrators | 784.5 | 1.4 |
| School Administrators | $1,644.1$ | 2.9 |
| Guidance Counselors | $1,227.7$ | 2.1 |
| Librarians/Media Specialists | 575.5 | 1.0 |
| Other Staff | $24,675.1$ | 43.3 |
| Total | $\mathbf{5 7 , 0 2 7 . 3}$ | $\mathbf{1 0 0 . 0}$ |

School Staff 1992-93 through 2001-02


While student cumulative enrollment was up $\mathbf{+ 1 2 . 2} \%$, teachers increased by $+\mathbf{6 . 1} \%$, and guidance counselors decreased by $\mathbf{- 5 . 3} \%$.

## Special Programs

Many Oregon students receive additional services through special programs to assist them in school.

## Special Education


he number of Oregon students receiving special education services through the federal Individuals with Disabilities Education Act (IDEA) has increased over the decade from 50,290 in 1990-91 to 70,909 in 2001-02, a 41 percent increase. Students receiving special education services have increased from 10.4 percent of the total enrollment in 1990-91 to 12.9 percent in 2001-02. The table and graph below illustrate this growth.

Increase in Special Education Students 1990-91 Through 2001-02

| Date | $\mathbf{1 9 9 0 - 9 1}$ | $\mathbf{1 9 9 1 - 9 2}$ | $\mathbf{1 9 9 2 - 9 3}$ | $\mathbf{1 9 9 3 - 9 4}$ | $\mathbf{1 9 9 4 - 9 5}$ | $\mathbf{1 9 9 5 - 9 6}$ | $\mathbf{1 9 9 6 - 9 7}$ | $\mathbf{1 9 9 7}-\mathbf{9 8}$ | $\mathbf{1 9 9 8}-\mathbf{9 9}$ | $\mathbf{1 9 9 9 - 0 0}$ | $\mathbf{2 0 0 0 - 0 1}$ | $\mathbf{2 0 0 1 - 0 2}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Special <br> Education | 50,290 | 52,863 | 54,952 | 55,014 | 56,116 | 57,652 | 59,843 | 63,097 | 65,523 | 67,638 | 69,141 | 70,909 |
| Total <br> Enrollment | 484,652 | 498,614 | 510,122 | 516,611 | 521,945 | 527,914 | 537,854 | 541,346 | 542,809 | 545,033 | 546,986 | 551,522 |



From 1990-91 to 2001-02, there was a $41 \%$ increase in the number of special education students who received services. Students receiving services were $10.4 \%$ of total enrollment in 1990-91, and $12.9 \%$ in 2001-02.

Each special education student in Oregon has at least one of eleven different disabilities listed for school age students in the federal Individuals with Disabilities Education Act.

Over time, several disability categories have shown a significant increase in the number of identified students. These changing percentages reflect trends in the field and require that the Department of Education Office of Special Education keep up with the ever-changing needs of Oregon's children. Areas with the highest increase in the last twelve years include Autism Spectrum Disorder with an 850.2 percent increase, Other Health Impaired with a 569.1 percent increase, and Emotional Disturbance with a 52.2 percent increase.

| Number of School-Age Students With Disabilities Receiving Special Education Services |  |  |  |
| :--- | ---: | ---: | ---: |
|  | 1990-91 <br> School Year | 2001-02 <br> School Year | Percent <br> Change |
| Autism | 317 | 3,012 | $850.2 \%$ |
| Deaf/Blindness | 15 | 15 | $0.0 \%$ |
| Emotional Disturbance | 3,049 | 4,642 | $52.2 \%$ |
| Hearing Impairment/Deaf | 1,126 | 902 | $-19.9 \%$ |
| Mental Retardation | 3,627 | 4,418 | $21.8 \%$ |
| Other Health Impairment | 832 | 5,567 | $569.1 \%$ |
| Orthopedic Impairment | 870 | 803 | $-7.7 \%$ |
| Specific Learning Disability | 26,828 | 33,606 | $25.3 \%$ |
| Visual Impairment | 343 | 313 | $-8.7 \%$ |
| Speech/Language Disability | 13,283 | 17,315 | $30.4 \%$ |
| Traumatic Brain Injury | Not Available | 316 | Not Available |
| Total | $\mathbf{5 0 , 2 9 0}$ | $\mathbf{7 0 , 9 0 9}$ | $\mathbf{4 1 . 0} \%$ |

The pie chart below shows the number and percent of students with each type of disability during the 2001-02 school year. One category, Traumatic Brain Injury, was not used as a category until 1992. Prior to 1992, students with these injuries would have been classified in other categories.

## School-Age Students With Disabilities Receiving Special Education Services 2000-2001 School Year - 70,909 Total Students



71 percent of Oregon's special education students were served in regular classroom settings, while 16.5 percent were served in resource room settings, and 8.5 percent were served in separate classes. The remaining students were served in settings outside the regular school.

## Federal Compensatory Education Programs

(s)tudents may qualify for additional assistance through several federally funded programs. The Oregon Department of Education receives and distributes federal funds to approved local school district programs. In addition, the Department provides technical assistance, model programs, and monitoring to assure that students receive the supplemental assistance need to succeed in school.
Under the Elementary and Secondary Education Act (ESEA), students are served in programs that include Title IA Basic Program; Title IC Migrant Education; Title ID Neglected, Delinquent, or At-Risk Children and Youth; Title IV Safe and Drug-Free Schools; Title VII Bilingual Education; Emergency Immigrant Education; Indian Education; and the McKinney Homeless Education Act.

Students whose home language is other than English may receive assistance through Limited
 English Proficient programs or in bilingual programs.
In 2001-02, about 49,324 students received these services. Among these students 79 different languages were represented.

There were approximately 29,000 students who qualified for migrant education services in the 2001-02 school year. More than 90,000 students received supplemental help through Title IA programs.

## Early Childhood/ Oregon Pre-Kindergarten Programs



Oregon Head Start Pre-kindergarten, established in 1987 and modeled after the federal Head Start program, serves the highest need, low-income three- and four-year old children to enhance their success in school. State and federal services are blended into one program to serve eligible children in all 36 Oregon counties.

From 1990-91 to 2001-02, Oregon has more than doubled the percent of children served by Oregon Pre-kindergarten services. However, more than half of the eligible children do not yet have access to the program. Providing for services to these children continues to be a top priority for the State Board of Education and the Department of Education.

| Date | Number of Children <br> Eligible for Services | Number of <br> Children Served | Percent Of Eligible <br> Children Served |
| :--- | :---: | :---: | :---: |
| $1990-91$ | 19,194 | 4,355 | $23 \%$ |
| $2000-01$ | 17,761 | 8,301 | $47 \%$ |
| $2001-02$ | 21,846 | 9,742 | $45 \%$ |



## School Funding

lthough the total amount of money for schools increased, it has not kept pace with rising enrollment or inflation since the 1990 passage of Measure 5, a property tax limitation measure. Districts budgeted an average of $\$ 6,585$ per student in 2001-02.

The majority of general fund spending takes place in the classroom. In Oregon, about 95 percent of spending is concentrated in school buildings and services to students with 5 percent spent on central support services.

| Spending Per Student | $\mathbf{2 0 0 0 - 0 1}$ | General fund |
| :--- | ---: | ---: |
| Direct Classroom | $\$ 3,567$ | $59.1 \%$ |
| Classroom Support | 1,136 | $18.9 \%$ |
| Building Support | 1,040 | $17.2 \%$ |
| Central Support | 290 | $4.8 \%$ |
| Total | $\mathbf{\$ 6 , 0 3 3}$ | $\mathbf{1 0 0 . 0} \%$ |

While School Revenues per student have not kept pace with inflation over the decade, some school districts have experienced cost increases above the inflation rate. Staff salaries increased at about the rate of inflation during the 1990's, but health care benefit


## Student Enrollment

tudent enrollment is counted in several ways for a variety of purposes. For example, Weighted Average Daily Membership is the basis for funding in Oregon. Federal reporting is based on Student Enrollment as of October 1 each year. The federal government also collects Average Daily Student Attendance, which is the basis for funding in some states.

## Average Daily Membership - Resident (ADMr)

Average of daily student enrollment for students residing within the district as of June 30 . Some resident students may attend school in another district. Kindergarten students are counted as halftime students.

## Average Daily Membership - Weighted (ADMw)

Resident average daily membership weighted to compensate for special student needs and uncontrollable cost factors, including Special Education students, English Language Learners, students in poverty, teen parents, neglected and delinquent youth, and small school correction factors.

## Student Enrollment

Enrollment by school as of October 1 with kindergarten at full-time.

## Average Daily Attendance

Average of daily student attendance for students residing within the district as of June 30 .

| Measures of Student Enrollment |
| :--- |
| Average Daily Membership - ADMr 2000-01 <br> Weighted Avg. Daily Membership - ADMw 638,0751 <br> Student Enrollment as of October 1 545,914 <br> Average Daily Attendance 481,223 |



## A Major Shift in Responsibility for School Funding

Historically, the largest source of revenue for public schools in Oregon was local property taxes. Measure 5 changed that dramatically by lowering the amount of property taxes schools could raise. The measure's full impact was felt by 1995-96 with local property taxes for education limited to $\$ 5$ per $\$ 1,000$ of assessed valuation. In 1997, Measure 50 further limited local property taxes for schools. Measure 5 required the state legislature to offset lost property tax revenue with money from the state general fund, which is composed primarily of state income taxes. As a result, Oregon schools increasingly are supported by state, not local, dollars.

Oregon uses a formula to provide financial equity among school districts. Each school district receives in combined state and local funds a certain amount of money per student, plus an additional amount for each student enrolled in more costly programs such as special education or English as a second language.

State Funding grew dramatically as Local Funding declined with the property tax limitations under Measures 5 and 50.

| State School funding (IN billions of dollars) |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\mathbf{1 9 9 1 - 1 9 9 3}$ | $\mathbf{1 9 9 3 - 1 9 9 5}$ | $\mathbf{1 9 9 5 - 1 9 9 7}$ | $\mathbf{1 9 9 7 - 1 9 9 9}$ | $\mathbf{1 9 9 9 - 2 0 0 1}$ | $\mathbf{2 0 0 1 - 2 0 0 3}$ |
| Local | $\$ 3.1$ | 2.5 | 1.8 | 1.7 | 2.0 | 2.1 |
| State | $\$ 1.9$ | 2.6 | 3.5 | 4.2 | 4.6 | 5.1 |
| Total | $\$ 5.0$ | 5.1 | 5.3 | 5.9 | 6.5 | 7.2 |

The graph below illustrates the shift from a primarily locally funded school system to a largely state-funded program.

Audited Revenues for Public Elementary and Secondary School by Source of Funds 1979-80, 1989-90, and 2000-01


In the decade following the passage of Ballot Measure 5, the Property Tax Limitation Measure, there was a dramatic shift in sources of public school funds. As a result, Oregon schools are now supported primarily by State, not local, dollars.

## Salaries Up Slightly

(1)ach locally elected school board establishes its district budget. An estimated 79 percent of 2001-02 school district expenditures went to salaries and benefits, about the same as in 1999-00. Salaries rose in 2001-02 by 2.9 percent for teachers. In 2001-02, the average teacher salary was $\$ 46,033$, the average principal salary was $\$ 75,156$ and the average superintendent salary was \$87,158.

The average teacher salary increased over the decade from $\$ 32,300$ in 1990-91 to $\$ 46,033$ in 2001-02. However, when these salaries are adjusted for inflation, the total increase amounts to only 1.7 percent for the time period.


Average Oregon Teacher Salary $1990-91$ to 2001-02 Actual \& Inflation-Adjusted


Actual average teacher salaries have increased from $\$ 32,300$ in 1990-91 to $\$ 46,033$ in 2001-02. However, when salaries are adjusted for inflation, the total increase amounts to $1.7 \%$ for the time period, a REAL dollar increase of only $\$ 539$.

## Quality Education Model - a Look into the Future

IIhe Quality Education Model, first developed in 1997 and last updated in 2001, is an objective tool for evaluating the resources needed to achieve the desired level of educational attainment by Oregon students, raising the discussions about school funding from political deal-making to objective policy debate. In 1999, Governor Kitzhaber and Superintendent of Public Instruction
Stan Bunn appointed the Quality Education Commission, which was made permanent by Oregon Revised Statute 327.500 in 2001.

The governor and other policy makers use the model to develop the education budget, because it establishes the total cost of running Oregon's public schools based on the level of student performance specified in Oregon's School Reform Act, and it clearly demonstrates how the resources in the budget should be spent. The establishment of the Quality Education Model as the basis for the school funding provides a more thorough mechanism for determining the adequacy and effectiveness of the funding system for public education.

## What is the price tag for a Quality Education?

Oregon's Quality Education Commission is charged with determining the price tag for a quality education.
The effort to define a quality education - and to put a price tag on proven strategies to raise student achievement - began as a legislative initiative in 1997, moved forward under the governor's direction and now is part of state statutes.

The Quality Education Commission, with members representing business, education, and the community, examined the best educational practices available, based on research, classroom practice, professional judgment and public values. Then the Commission determined the costs of implementing those practices in Oregon classrooms. The Commission's findings form the framework of the Quality Education Model (QEM).
"Our goal is to tie funding to performance and practice," says Commission Chair Ken Thrasher. "Oregon's Educational Act for the 21st Century calls for all students to reach high academic standards by the time they graduate from high school. The QEM is a tool that legislators, school districts and the public can use to understand what the real costs would be to get our students to high standards."

Developed in 1999 and refined to reflect changing costs, practices and demographics, the Quality Education Model is a blueprint showing what Oregonians can expect to see - from improved test scores to lower dropout rates - if the vision of high achieving schools is attained.

In the school models that follow, each school should have added time for students having trouble meeting standards, curriculum development and technology support, on-site instructional improvement, and professional development for teachers and administrators. In addition, different levels of schools should have:

## Elementary School

- All-day kindergarten
- Class size average of 20 in primary grades
- 5.5 specialists in areas such as art, music, PE, reading, math, TAG, library, second language, ELL, child development


## Middle School

- Average class size of 22 in core academic courses
- 1.5 extra teachers for math, English and science
- Alternative programs for ELL and special needs students
- Volunteer coordinator and community outreach worker
- One counselor for every 250 students
- Adequate campus security


## High School

- Average class size of 21 in core academic courses
- 3 extra teachers for math, English and science
- Alternative programs for ELL and special needs students
- Volunteer coordinator and community outreach worker
- Adequate campus security
- School-to-work coordinator
- Teacher mentors
- Co-curriculum activities


## Quality Education Model - a Look into the Future (continued)

## Elementary School Model



## ELEMENTARY SCHOOL (Prototype 340 students)

| COMPONENTS | CURRENT SCHOOL | MODEL SCHOOL |
| :--- | :---: | :---: |
| Kindergarten | Half day | Full day |
| Class Size | 24 (no cap) | 20 for K-3 |
| K-5 classroom teachers | 13.5 FTE | 16.0 FTE |
| Special education <br> licensed staff | 1.0 FTE | 1.5 FTE |
| Specialists such as art, music, PE, reading, <br> math, library/media, second language, <br> ELL or child development | 2.7 FTE | 5.5 FTE |
| Additional instruction time for students <br> not meeting standards | Limited | 20\% of students receive extra help, including <br> summer school, after-school programs, tutoring |
| Teacher training | 3 days | Equivalent of 7 days |
| Student per computer | 12 | 6 |
| Textbooks | $\$ 52$ per student | $\$ 62$ per student |
| Classroom materials and equipment $\$ 52$ per student |  |  |
| TOTAL COST <br> per ADMw (current figures for 2000-01) | $\$ \mathbf{4 3 9}$ | $\$ 50$ per student |

## Quality Education Model - a Look into the Future (contimed)

## Middle School Model



| MIDDLE SCHOOL (Prototype 500 students) |  |  |
| :---: | :---: | :---: |
| Components | Current School | Model School |
| Class size in core subjects | 23 average (no cap) | 22 average, maximum of 29 |
| Staff in core subjects | 16.8 FTE | 17.0 FTE |
| Extra teachers in math, English and science | 0.5 FTE | 1.5 FTE |
| Counselors | 1 per 333 students | 1 per 250 students |
| Additional instruction time for students not meeting standards | Limited | $20 \%$ of students receive extra help, including 4 weeks of summer school, Saturday school, after-school programs and tutoring |
| Teacher training | 3 days | Equivalent of 7 days |
| Students per computer | 6 | 6 |
| Textbooks | \$49 per student | \$59 per student |
| Classroom materials and equipment | \$58 per student | \$73 per student |
| TOTAL COST per ADMw (current figures for 2000-01) | \$5,259 | \$5,738 |

## Quality Education Model - a Look into the Future (continued)

High School Model


| HIGH SCHOOL (Prototype 1,000 students) |  |  |
| :--- | :---: | :---: |
| ComPONENTS | CURRENT SCHOOL | MoDEL SCHOOL |
| Class size in core subjects | 24 average (no cap) | 21 average, maximum of 29 |
| Staff in core subjects | 35.6 FTE | 37.6 FTE |
| Extra teachers in math, English and science | None | 3.0 FTE |
| Counselors | 1 per 333 students | 1 per 250 students |
| Additional instruction time for students <br> not meeting standards | Limited | $20 \%$ of students receive extra help, including <br> 4 weeks of summer school, Saturday school, <br> after-school programs and tutoring |
| Teacher training | 3 days | Equivalent of 7 days |
| Students per computer | 6 | 6 |
| Textbooks | $\$ 57$ per student | $\$ 82$ per student |
| Classroom materials and equipment | $\$ 71$ per student | $\$ 141$ per student |
| TOTAL COST per ADMw <br> (current figures for 2000-01) | $\mathbf{\$ 5 , 3 8 9}$ | $\mathbf{\$ 6 , 0 5 8}$ |



## Assessment

- Oregon Statewide Assessment http://www.ode.state.or.us/asmt/index.htm
- National Assessment of Educational Progress (NAEP) http://nces.ed.gov/nationsreportcard/
- Third International Math and Science Study (TIMSS) http://timss.bc.edu/
- Performance-Based Admissions Standards System Oregon University System http://www.ous.edu/pass/
- Scholastic Assessment Test (SAT) http://www.collegeboard.com/
- American College Testing (ACT) http://www.act.org/
For information on Oregon's Statewide Assessment, or other testing programs contact Steve Slater at the Oregon Department of Education
503-378-3600 ext. 2254 or
(e-mail steve.slater@state.or.us)


## Student information

- Graduation Rate and Drop-out Reports
http://www.ode.state.or.us/stats/schoolfinance/
- Student Enrollment and Demographics http://www.econ.state.or.us/opb/
- Minority Students
http://www.ode.state.or.us/stats/schoolFinance/ and http://www.ode.state.or.us/asmt/results/2000/minority demographicrpt.pdf
- School and district data
http://dbi.ode.state.or.us
For information on student enrollment or demographics contact Bob Jones at the Oregon Department of Education 503-378-3600 ext. 2634 or (e-mail bob.jones@state.or.us)


## Teacher/Administrator/Other Staff Information

- Staff Characteristics
http://www.ode.state.or.us/stats/schoolFinance/
- School level student-teacher ratios
http://dbi.ode.state.or.us
For information on teachers or other staffing issues, contact
Tracy Lindsey at the Oregon Department of Education
503-378-3600 ext. 2626 or
(e-mail tracy.lindsey@state.or.us)


## Special Programs and Information

- Oregon School and District Report Cards
http://reportcard.ode.state.or.us/
Contact Nanci Schneider at the
Oregon Department of Education
503-378-3600 ext. 2353 or
(e-mail nanci.schneider@state.or.us)


## Charter Schools

- http://www.ode.state.or.us/cifs/charterschools/

Contact Joni Gilles at the
Oregon Department of Education or
503-378-3600 ext. 2276 or
(e-mail joni.gilles@state.or.us)



## Special Education Programs

- http://www.ode.state.or.us/sped/index.htm

Contact Steve Johnson at the
Oregon Department of Education or
503-378-3600 ext. 2327 or
(e-mail steve.johnson@state.or.us)

## Federal Compensatory Programs

- http://www.ode.state.or.us/stusvc/index.htm

Contact Merced Flores at the Oregon Department of Education

503-378-3600 ext. 2701 or
(e-mail merced.flores@state.or.us)

## Early Childhood/ Oregon Pre-Kindergarten

- http://www.ode.state.or.us/stusvc/earlychild/

Contact Anita McClanahan at the
Oregon Department of Education
503-378-3600 ext. 2600 or
(e-mail anita.mcclanahan@state.or.us)

## Homeless Students

- http://www.ode.state.or.us/stusvc/homeless/

Contact Dona Bolt at the
Oregon Department of Education
503-378-3600 ext. 2727 or
(e-mail dona.bolt@state.or.us)

## School Funding and Finance

- http://www.ode.state.or.us/sfdi/

Contact Doug Kosty at the
Oregon Department of Education
503-378-3600 ext. 2213 or
(e-mail doug.kosty@state.or.us)

## Quality Education Model

- http://dbi.ode.state.or.us/qualityed/ or
- http://www.osba.org/hotopics/qem/index.htm


## Oregon Progress Board Benchmarks

- http://www.econ.state.or.us/opb/


## All other information requests

Contact Gene Evans at the
Oregon Department of Education
503-378-3600 ext. 2237 or
(e-mail gene.evans@state.or.us)


List of Charts \& Graphs

## Grade 3

- Percent Meeting Standards in Reading \& Mathematics Multiple Choice
1990-91, 1996-97, and 2001-02 ..... 2
- Reading, 1996-2002 Statewide, Percent of Students Meeting Standards By Race/Ethnicity ..... 3
- Mathematics Multiple Choice, 1996-2002 Statewide, Percent of Students Meeting Standards by Race/Ethnicity ..... 3
Grade 5- Percent Meeting Standards, Reading, Mathematics Multiple Choice, WritingMathematics Problem Solving, and Science, 1990-91, 1996-97, and 2001-024
- Reading, 1996-2002 Statewide, Percent of Student Meeting Standards By Race/Ethnicity ..... 5
- Mathematics Multiple Choice, 1996-2002 Statewide, Percent of Students Meeting Standards by Race/Ethnicity ..... 5
Grade 8
- Percent Meeting Standards, Reading, Mathematics Multiple Choice, Writing,Mathematics Problem Solving, and Science, 1990-91, 1996-97, and 2001-026
- Reading, 1996-2002 Statewide, Percent of Students Meeting Standards By Race/Ethnicity ..... 7
- Mathematics Multiple Choice, 1996-2002 Statewide, Percent of Students Meeting Standards by Race/Ethnicity ..... 7
Grade 10
- Percent Meeting Standards, Reading, Mathematics Multiple Choice, Writing,Mathematics Problem Solving, and Science, 1990-91, 1996-97, and 2001-028
- Reading, 1996-2002 Statewide, Percent of Students Meeting Standards By Race/Ethnicity ..... 9
- Mathematics Multiple Choice, 1996-2002 Statewide, Percent of Students Meeting Standards by Race/Ethnicity ..... 9
NAEP 1996 \& $20004^{\text {th }}$ Grade Mathematics, Oregon and Nation ..... 11
NAEP 1990, 1996, and $20008^{\text {th }}$ Grade Mathematics, Oregon, Nation, West ..... 11
NAEP $19984^{\text {th }} \& 8^{\text {th }}$ Grade Reading, Oregon, Nation, West ..... 12
NAEP $19988^{\text {th }}$ Grade Writing Scores, Oregon, Nation, West ..... 13
NAEP $20004^{\text {th }} \& 8^{\text {th }}$ Grade Science, Oregon, Nation, West ..... 14
SAT Scores, Oregon and U.S., 1993-2002 ..... 15
Oregon High School Dropout Rates, 1991-1992 to 2000-2001 ..... 18
Oregon Dropout Rates by Race/Ethnicity, Grades 9-12, 1991-92 to 2000-01 ..... 19
Oregon Number \& Percent of All Dropouts by Race/Ethnicity with Dropout Rates Grades 9-12, 2000-2001 ..... 19
Number of Kindergarten through $12^{\text {th }}$ Grade Students, Oregon Public Schools October 1 Enrollment, 1990-1991 through 2001-2002 ..... 23


## List of Charts \& Graphs

Percent of Oregon School Districts by Size of Student Enrollment
Percent of Student Enrollment (ADM), 2001-2002 ..... 24
Percent of K-12 Student Enrollment by Type of School, 2001-2002
Private, Home, Charter, Public ..... 25
Oregon Public School Enrollment by Race/Ethnicity
1990-91 to 2001-2002 with Growth Rates ..... 26
Racial/Ethnic Percent of Student Enrollment, 1980, 1990, and 2001 ..... 27
Oregon Public School Enrollment by Race/Ethnicity, 1980-2001
With Growth Rates ..... 28
Oregon Public School Minority Enrollment by Race/Ethnicity, 1980-2001
With Projections for 2010 and 2020 ..... 28
Percent Minority Students and Teachers, 1997-1998 to 2001-2002 ..... 30
2001-2002 Race/Ethnicity of Students \& Teachers ..... 31
School Staff, 1992-1993 through 2001-2002 ..... 33
Increase in School-Age (5-21) Special Education Students 1990-1991 through 2001-2002 ..... 34
School-Age Students With Disabilities Receiving Special Education Services 2000-2001 School Year ..... 35
Audited Revenues for Public Elementary and Secondary School
By Source of Funds, 1979-1980, 1989-1990, and 2000-2001 ..... 39
Average Oregon Teacher Salary, 1990-1991 to 2001-2002
Actual \& Inflation-Adjusted ..... 40
List of Tables
Scores Required to Meet Standards on State Tests ..... 1
History of Oregon NAEP Participation and Performance ..... 10
2001-02 SAT Participation and Scores, Oregon and National ..... 11
Graduation Rate, Oregon and Nation, 1992-94, 1995-97, and 1998-00 ..... 16
Number of Oregon Graduates Each Year, 1992-93 through 2001-02 ..... 16
Graduates Receiving Regular Diplomas or Regular Diplomas with CIM ..... 17
All Completers, With and Without Diplomas, 2000-01 ..... 17
School \& District Report Cards
Number of Schools Receiving Each Overall Rating by Category ..... 20
Key Education Benchmarks, 1998 and 2000 ..... 22
Student-Teacher Ratios ..... 24
Fall Enrollment by Race/Ethnic Origin, 1990-91 through 2001-02 ..... 27
Fifteen Most Common Second Languages in Oregon Schools
(K-12) 2000-01 ..... 29
Teacher Demographics Survey of Western States ..... 32
Oregon School Employees (Full - Time Equivalent Positions), 2001-02 ..... 33
Increase in Special Education Students, 1990-91 through 2001-02 ..... 34
Number of School-Age Students With Disabilities
Receiving Special Education Services, 1990-91 and 2001-02 ..... 35
Early Childhood/Oregon Pre-Kindergarten Programs
Number of Children Eligible for Services \& Percent Served ..... 36
Spending Per Student, With Percent of General Fund, 2000-01 ..... 37
Measures of Student Enrollment ..... 38
State School Funding (in Billions of Dollars), 1991-93 through 2001-03 ..... 39
Quality Education Model
Elementary School Model ..... 42
Middle School Model ..... 43
High School Model. ..... 44



[^0]:    More than half ( $54 \%$ ) of Oregon school districts are small, with only $7 \%$ of total student enrollment. Only $8 \%$ of school districts are large, but they have $51 \%$ of total student enrollment.

