AGENDA ITEM #2

MARCH 8, 2022 EFCC MEETING MINUTES

Link: https://www.oregon.gov/odf/board/documents/efcc/20220308-efcc-minutes.pdf

AGENDA ITEM #2

APRIL 5, 2022 EFCC SPECIAL MEETING MINUTES

Link: https://www.oregon.gov/odf/board/documents/efcc/20220405-efcc-minutes.pdf

Emergency Fire Cost Committee - Oregon Forestland Protection Fund April 30, 2022

FY22 Estimated OFLPF Account Balance

FUND BALANCE

\$24,017,109

BEGINNING BALANCE (as of 7/1/21)									
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			OFLPF	Account					
REVENUE/TRANSFER	S IN sment & Surcharges:		Previous Years	Estimated	Revenue to date				
Federal	sment & Surcharges.	DIA Com of Engineers (4009/ collection sets)	-	\$217	\$0				
BOF & State		BIA, Corp of Engineers (100% collection rate) BOF & DSL (100% collection rate)	1	\$45,030	\$53,722				
Private & Oth	er Public	County Assessments & Direct Bill (97% collection rate)	-	\$759,773	\$734,357				
Minimums		County Assessments & Direct Bill (97% collection rate)	1	\$755,854	\$702,066				
Improved Lot	3	County Assessments & Direct Bill (97% collection rate)		\$7,474,609					
1 Total Assessment	s from above	· · · · · · · · · · · · · · · · · · ·		\$9,035,483	\$8,832,209				
2 Harvest Taxes				\$2,266,825	\$1,788,737				
3 Interest Income (b)	ased on 0 55% rate effective o	on 7/29/21)		\$46,903	\$33,607				
4 FY 21 Operating I	xpense Reversal		1	\$12,943	\$0				
ESTIMATED TOTAL R	EVENUE			\$11,362,154	\$1 0.654.553				

EXPENDITURES/TRANSFERS OUT

- 1 FY 22 Payroll & Operating Expense
- 2 Fire Season 2021 Insurance Premium
- 3 Fire Season 2022 Insurance Premium Estimate***
- 4 Fire Season 2021 Severity (used \$3M cap as estimate)

ESTIMATED TOTAL

	Previous FY				
	Expense	Estimated	Actual		
I		(\$185,000)			
I	(\$318,000)		(\$318,000)		
1		(\$315,000)			
ı			(\$3,000,000)		
- [(\$500,000)	(\$3,318,000)		

2021 FIRE SEASON CLAIMS**	Net Amount
Estimated FY22 Total	\$50,459,717
COD	\$6,339,242
CFPA	\$65,791
DFPA	\$10,346,793
KLD	\$16,835,975
NCAS	\$0
NEO	\$13,080,097
NWO	\$1,377,107
SCAS	\$0
SWO	\$1,964,886
wo	\$0
WL	\$0
WRFPA	\$449,825

Previous FY			
Expense	Estimated	Actual	
	1		
	-		
	-		
		(\$10,000,000)	
	(\$500,000)	(\$13,318,000)	(\$13,818,000)

ESTIMATED 11195 FUND BALANCE ON APRIL 30, 2022 (Beginning Fund Balance plus actual revenues minus actual expenses)

\$10,699,109

ESTIMATED FUND BALANCE ON JUNE 30, 2022***

ESTIMATED TOTAL EXPENDITURES

\$10,906,711

^{**} Fire Season Claims listed are based on a Fiscal Year July 1 - June 30.

^{***} based on assumptions/estimates that the cap of \$13.5 million will be expended from the fund.

Summary of 2022 FFE Policy Renewal:

- Policy renewed (in place) for April 15th 2022 to 2023.
- Coverage: \$25,000,000 (no change from prior year) after a \$75,000,000 retention.
- Retention increased from \$50M to \$75M.
 - Due to rising cost from longer fire seasons, inflation, and the \$19M claim against the expiring policy.
 - Considering this, the new retention level appears reasonable.
- Various insurers through Lloyd's of London make up 100% of the coverage.
 - Some insurers increased participation making up for U.S. carrier that non-renewed and Bermuda markets declining to participate.
- Premium/Cost:

 \$3,975,00
 Est. Taxes & fees: \$91,425
 Total Cost: \$4,066 42
 This is a door \$3,975,000 \$4,066,425

- o This is a decrease of 1.58% over the prior year.
- The renewal with these terms and pricing is a remarkable accomplishment considering:
 - Overall very hard insurance market conditions;
 - o General concerns in the insurance marketplace related to wildland fires;
 - 2020 and 2021 fire seasons;
 - o Current claim of approximately \$19,000,000 against the 2021 policy.





2022 Wildfire Weather Outlook

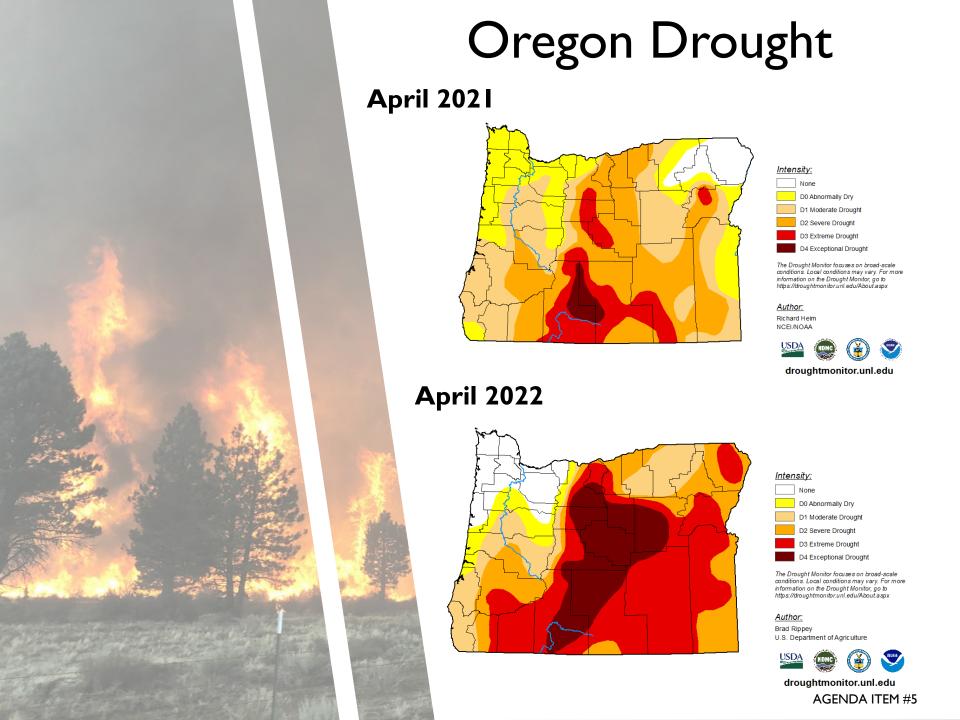
Tim Holschbach Deputy Chief - Fire Protection Division ODF

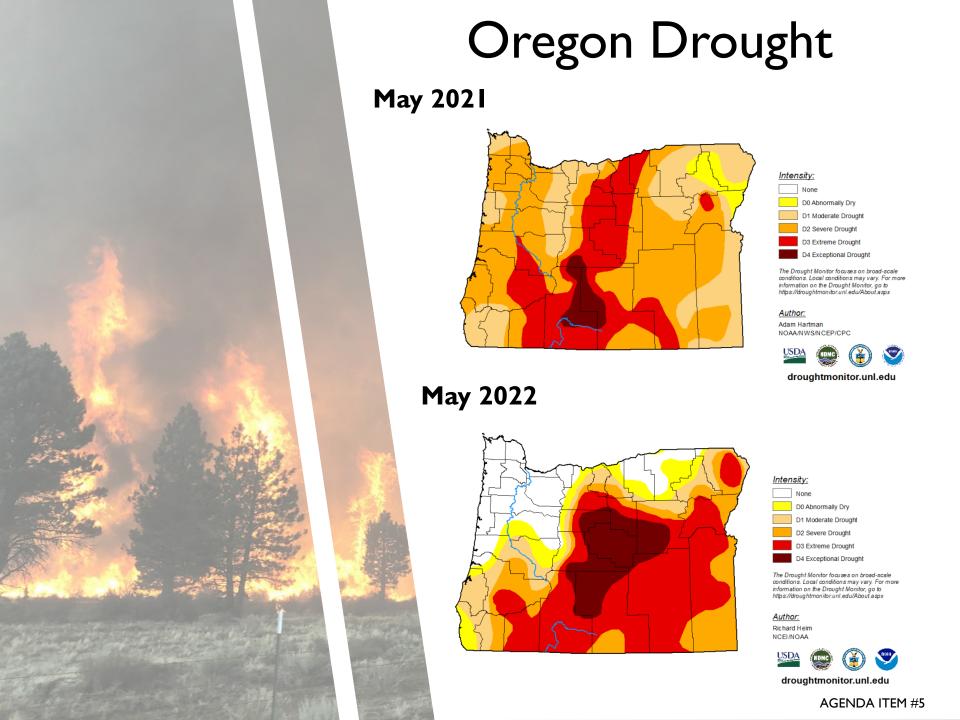


Summary of Spring Weather Impacts

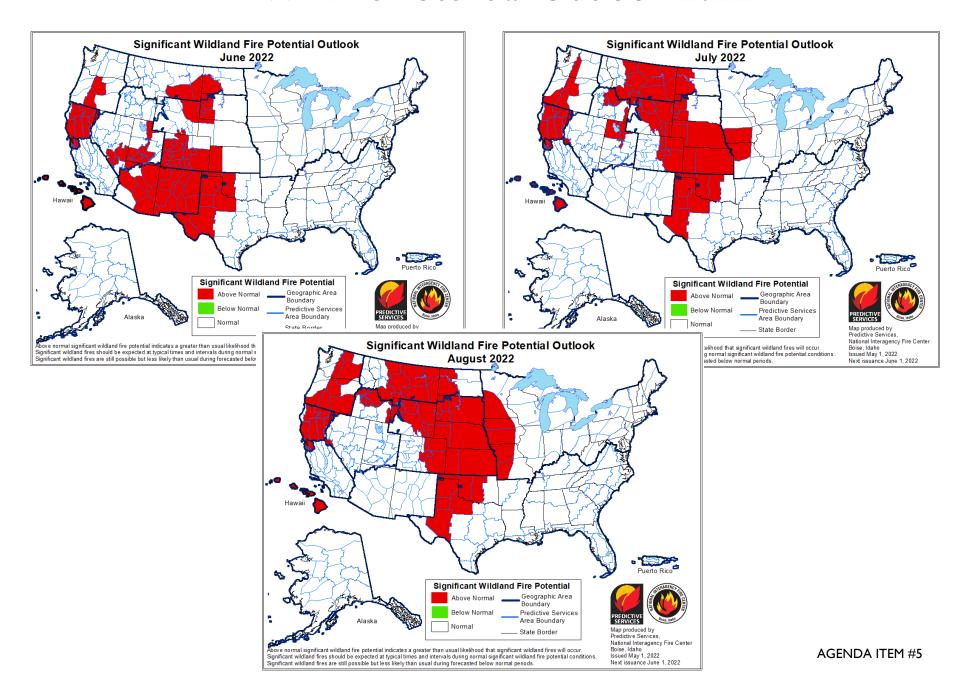
- Snowpack
- Spring rain
- Continuing drought







Wildfire Potential Outlook 2022



FIRE COST COLLECTION CLAIM STATUS

CLAIMS ≥\$5,000

June 7, 2022

June 7, 2022											
DISTRICT	FIRE NAME	YEAR	AMOUNT BILLED	PAYMENT RECEIVED	BALANCE DUE						
SW	Stratton Creek #1-3	2017	\$570,441.53	\$3,795.10	\$566,646.43						
KL	Ana 238	2017	\$109,436.31	\$0.00	\$109,436.31						
SW	Neil Rock	2019	\$104,793.10	\$725.00	\$104,068.10						
COD	Bologna Canyon	2011	\$69,781.22	\$0.00	\$69,781.22						
NCA	Paradise McBridge	2004	\$66,900.69	\$13,982.36	\$52,918.33						
COD	Jewel Road	2014	\$48,259.22	\$150.00	\$48,109.22						
AT	South Jetty	2015	\$45,214.01	\$0.00	\$45,214.01						
SW	North Applegate Rd 9244	2017	\$45,129.80	\$3,450.00	\$41,679.80						
COD	Straw Fork	2017	\$40,918.39	\$0.00	\$40,918.39						
SCA	Jasper/Lowell	2013	\$39,149.07	\$0.00	\$39,149.07						
SW	Sterling Ditch	2012	\$38,545.00	\$0.00	\$38,545.00						
SCA	Northernwood	2021	\$27,535.08	\$0.00	\$27,535.08						
COD	Pringle	2021	\$26,633.37	\$0.00	\$26,633.37						
SW	N River Road	2017	\$25,008.45	\$4,500.00	\$20,508.45						
CS	Carpenterville Road	2 0.15 EN	DA IT \$00248 49.94	\$2,350.00	\$20,499.94						
CS	New River	2010	\$21,450.85	\$0.00	\$21,450.85						
CS	Airport Road	2016	\$20,112.18	\$0.00	\$20,112.18						
NCA	Tom Rock	2019	\$19,980.42	\$0.00	\$19,980.42						
FG	Rock Creek	2011	\$19,626.87	\$0.00	\$19,626.87						
SW	Takilma Rd 5430	2018	\$19,398.23	\$3,000.00	\$16,393.23						
CS	Lampa Ln	2018	\$16,535.40	\$3,700.00	\$12,835.40						
WL	5 Rivers Slash	2019	\$15,755.47	\$0.00	\$15,755.47						
SW	Jack Creek #6	2018	\$13,848.48	\$0.00	\$13,848.48						
FG	Grabhorn Fire	2018	\$13,151.84	\$0.00	\$13,151.84						
COD	Harper	2020	\$12,553.52	\$0.00	\$12,553.52						
SW	Kerby Avenue 336	2011	\$12,412.22	\$0.00	\$12,412.22						
DFPA	Hubbard Creek	2018	\$11,771.92	\$0.00	\$11,771.92						
NCA	Gard Rd Fire	2018	\$11,118.03	\$0.00	\$11,118.03						
SCA	McGowen Lookout	2013	\$10,669.01	\$0.00	\$10,669.01						
NCA	Boundary	2009	\$10,376.11	\$75.00	\$10,301.11						
SW	Dead Indian Memorial #3	2014	\$9,505.02	\$0.00	\$9,505.02						
DG	Navajo Drive	2001	\$9,412.26	\$6,374.92	\$3,037.34						
KL	Drews	2012	\$8,982.96	\$0.00	\$8,982.96						
DG	Happy Valley Rd	2017	\$8,538.70	\$2,100.00	\$6,438.70						
SW	Lariat Drive	2008	\$8,384.86	\$0.00	\$8,384.86						
DG	Thompson Creek	2016	\$8,183.04	\$0.00	\$8,183.04						
SCA	Soda Fork	2016	\$7,890.18	\$6,200.18	\$1,690.00						
DG	Lowe Rd	2017	\$7,500.00	\$2,862.00	\$4,638.00						
CS	Bill Creek	2018	\$6,756.48	\$0.00	\$6,756.48						
FG	Holaday Road #1	2016	\$6,584.40	\$0.00	\$6,584.40						
SW	15360 Jones Rd	2019	\$6,529.68	\$0.00	\$6,529.68						
KL	Egert	2013	\$6,296.62	\$10.00	\$6286.62						
SCA	Hemlock Fire	2017	\$6,051.87	\$0.00	\$6,051.87						
SCA	26175 Siuslaw	2019	\$5,962.25	\$2,683.87	\$3,278.38						
SW	Watts Mine	2010	\$5,574.84	\$850.00	\$4,724.84						

DISTRICT	FIRE NAME	YEAR	AMOUNT BILLED	PAYMENT RECEIVED	BALANCE DUE	
WO	Maple	2021	\$5,355.49	\$0.00	\$5,355.49	
SW	Tolo Rd (6150)	2016	\$5,501.50	\$0.00	\$5,501.50	
SW	Griffin Creek Rd 8022	2013	\$5,000.00	\$500.00	\$4,500.00	
CFPA	Marlow Creek	2019	\$5,000.00	\$3,100.00	\$1,900.00	
TOTAL	49		\$1,642,365.88	\$60,408.43	\$1,581,957.45	

CLOSED FIRE COST COLLECTION CLAIMS GREATER THAN \$5,000

(Since March 7, 2022)

DISTRICT	FIRE NAME	YEAR	AMOUNT BILLED	PAYMENT RECEIVED	CURRENT STATUS
wo	FALL CREEK	2018	\$105,621.10	\$105,621.10	PAID IN FULL
COD	BRIDGE DR	2019	\$27,627.11	\$27,627.11	PAID IN FULL
sw	MEADOWS PP#041500	2020	\$27,330.37	\$27,330.37	PAID IN FULL
SW	SWEDE CABIN	2021	\$17,944.38	\$17,944.38	PAID IN FULL
wo	SPILDE CREEK FIRE	2014	\$10,185.90	\$10,185.90	PAID IN FULL
TOTAL	5		\$188,708.86	\$188,708.86	

NEW FIRE COST COLLECTION CLAIMS GREATER THAN \$5,000

(Since March 7, 2022)

DISTRICT	FIRE NAME	YEAR	AMOUNT BILLED	PAYMENT RECEIVED	CURRENT STATUS
SCA	NORTHERNWOOD	2021	\$27,535.08		1 st Demand
COD	PRINGLE	2021	\$26,633.37		1 st Demand
COD	HARPER	2020	\$12,553.52		1 st Demand
TOTAL	3		\$66,721.97	\$0.00	

SIGNIFICANT FIRE INVESTIGATIONS IN PROGRESS

DISTRICT	CT FIRE		FIRE COSTS	INVESTIGATOR
DFPA	Marshall Place	2021	\$300,000	M. Jackson/J. Schumacher
KL	Ponina	2021	\$430,000	C. Miller/K. Burdon
KL	Cutoff	2021	\$4,000,000	C. Miller/M. Suba
COD	Grandview	2021	\$2,500,000	J. Bonebrake/T. Frueh
NEO	Govt. Mtn.	2021	\$166,000	M. Townsend/J. Aldrich
NEO	Elbow Creek	2021	\$15,500,000	J. Matye (USFS)/M. Townsend
TL	Cedar Butte	2021	\$636,400	J. Bonebrake/C. Buhl
WO	Echo Mt	2020	\$3,500,000	B. Mahr/J. Hitselberger
TL	Pike Rd	2020	\$1,000,000	Dave Helmricks

Cost Collection Claims June 2022.docx Page 2

DISTRICT	FIRE	YEAR	FIRE COSTS	INVESTIGATOR
DFPA	Archie	2020	\$13,800,000	USFS/Mican (BLM)/DOJ
	Creek/Star Mtn.			1
CFPA	N Bank Lane	2020	\$919,000	Jef Chase
SWO	S. Obenchain	2020	\$11,400,000	C. Miller
NCA	Beachie Creek	2020	\$10,000,000	USFS/G. White/C. Miller
NCA	Clackamas Co.	2020	\$3,700,000	Townsend/C. Miller/G. White
WL	Sweet Crk. MP2	2020	\$4,200,000	C. Miller/Hitselberger
DFPA	Days Creek	2020	\$800,000	M. Jackson
COD	Fir Mountain	2020	\$3,000,000	M. Townsend/G. White
SCA	Holiday Farm	2020	\$14,000,000	USFS/DOJ
SWO	Slater	2020	\$700,000	USFS/DOJ
KL	242	2020	\$3,400,000	USFS/DOJ
DFPA	Days Coffee	2019	\$830,000	M. Jackson
SWO	Medco B	2019	\$410,000	Jesse Blair/C. Miller
KL	Watson Creek	2018	\$3,200,000	Hitselberger/Sakrada (USFS)
COD	Memaloose	2018	\$225,000	M. Townsend/G. White
SWO	Hugo	2018	\$705,000	Chuck Miller
COD	Grizzly	2017	\$509,000	S. Otto/C. Dayton/C. White
NCA	Niagara	2015	\$375,000	J. Hitselberger/N. Miller
	1			
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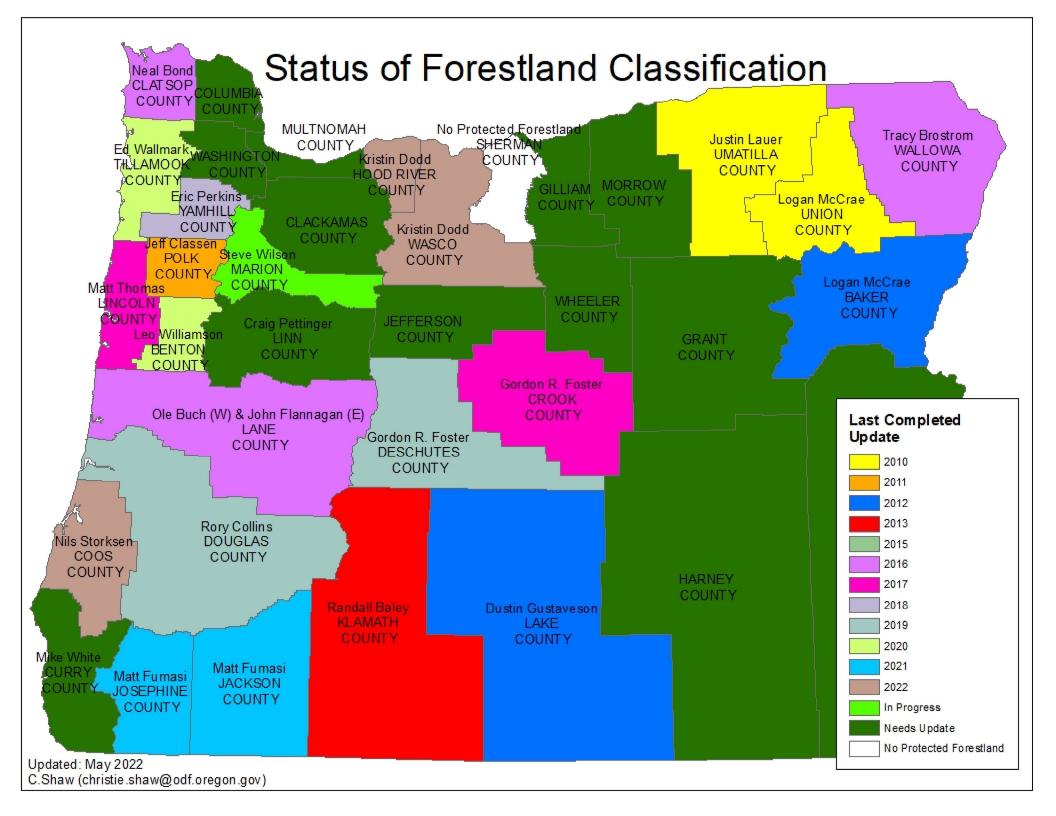
Cost Collection Claims June 2022.docx Page 3

LC #1 - Critical Float Funding

- Appropriates \$250 million in General Fund (GF) dollars to ODF
- Make the department whole by covering current unreimbursed fire costs.
- Ensure the department has access to cash resources during gap fire seasons (fire seasons that will occur prior to, and shortly after, the enacting of the legislation) until a long-term fix is in place and adequate revenues are available.
- This amount is being requested due to the department currently carrying \$100M from 2022 and before and adding 3 fire seasons to that (2023, 2024, 2025)

LC #2 – Sustainable Emergency Fire Fund

- Create the Oregon Smoky Day Fund governed by the Oregon Smokey Day Committee
 - Supersedes the OFLPF and the EFCC
 - Subcommittee of the Board, who appoints membership
- Caps the fund at 2x rolling 3-year gross average
 - Extra funding utilized for land resiliency and fuels mitigation
- Defines the need for \$61M in revolving revenue
 - Incorporates current OFLPF revenue streams into the OSDF
 - Indexed revenue based on CPI
 - Landowner contributions capped by the amount of revenue, not expenditures



June 2022 FEMA Update

What's new:

- Lionshead (2020) project obligated for \$116,652 (money not received yet)
- Other 2020 Labor Day fire projects are moving through the multiple Public Assistance review processes
- Initial Review by FEMA completed for Hugo (2018)

FEMA \$ Recently Received:

Outstanding:

- Prior to 2020 \$1.07 million
- 2020 \$73 million
- 2021 \$26 million

2017 Strategic Investment Project Expenditures

Strategic Investment Fund Starting Balance (OFLPF transfer on 6/27/17) 1,500,000.00										
			SI Funds							
Approved Full Funded Projects	Project #		Approved		Date	Pro	oject Balance			
1) SWO Detection Cameras	441002-18	\$	121,000.00	\$	111,406.00					
	Ĺ	\$	(9,594.00)			\$	-			
2) EOA Guard Stations		Т								
a. Troy (Wallowa)	441003-18	\$	119,875.00	\$	119,875.00	\$	-			
b. COD (Lapine)	441004-18	\$	115,375.00	\$	(603.00)	\$	115,978.00			
3) Bandwidth Increase for Detection		Π								
Cameras (DFPA)	441005-18	\$	16,000.00	\$	16,000.00	\$	-			
4) Highway 30 Electronic Sign	441006-18	\$	75,000.00	\$	-	\$	75,000.00			
		\$	(75,000.00)			\$	(75,000.00)			
5) EOA Detection Cameras		Т								
a. NEO District	441007-18	\$	120,000.00	\$	120,000.00	\$	-			
b. COD District	441008-18	\$	120,000.00	\$	120,000.00	\$	-			
c. KL District	441009-18	\$	120,000.00	\$	104,305.15	\$	15,694.85			
d. WRFPA, reallocated and renamed to		Г								
Mahogany Mtn. NEO	441010-18	\$	60,000.00	\$	36,778.80	\$	23,221.20			
6) Aerial IR Technology	441012-18	Т	\$692,344.00		\$671,151.10		\$21,192.90			
TOTAL			\$1,475,000.00	\$	1,298,913.05		\$176,086.95			
	*	Г	SI Funds	Ex	penditures to					
Approved 20% Challenge Projects	Project #		Approved		Date	Pro	oject Balance			
1) WO Radio Communications	N/A	\$	30,000.00	\$	-	\$	30,000.00			
		\$	(30,000.00)	\$	-	\$	(30,000.00)			
2) South Cascade Fire Communications	441011-18	\$	25,000.00	\$	21,557.21	\$	3,442.79			
TOTAL			\$25,000.00	\$	21,557.21	\$	3,442.79			
PROJECT TOTALS (based on expenditures)			\$1.500.000.00	\$	1.3 2 0.4 7 0. 2 6	Ś	179.529.74			

PROJECT TOTALS (based on expenditures)

\$1,500,000.00 \$ 1,320,470.26 \$ 179,529.74

FUND TOTAL (based on expenditures, 1.5 M minus project expenditures) \$ 179,529.74
UNENCUMBERED FUND TOTAL (1.5 M minus approved, active allocations) \$ -

Strategic Investment Proposals 2020/21 Investments

Area	Project	Priority	District	F	Request	Matchi Funds		T	otal Costs	Letter(s)	Status	Contact	Notes
Statewide	Finance Data Collection/Auditing App	1		\$	75,000	\$ 75	,000	\$	150,000	n/a		Stacy Miller	Creation of app and management web interface to centralize data collection from divergent sources. 1st phase request, remaining phases @ \$400k total estimated cost.
Statewide	Fire Intel Common Operating Picture	2		\$	700,000	\$	-	\$	700,000	n/a		Teresa Alcock	Developing strategy and data/system improvements. Fund positions. Provide software for Fire Finance, Investigations, Inventory Management, and Fire Cache. Plus large monitor for SCC.
EOA	Detection Cameras	1	NEO, COD, KLD	\$	450,000	\$ 78	,000	\$	528,000	Yes		Ryan Miller	6 cameras distributed to NEO, COD, & KLD. Continues the build out of EOA's detection camera plan. Indicates request is "scaleable".
EOA	Bly Guard Station	2	KLD	\$	279,000	\$ 55	,000	\$	334,000	Yes		Ryan Miller	Purchase property with existing structure to convert to a Guard Station.
EOA	Type 3 Incident Support - Trailers	3	NEO, COD, KLD	\$	225,500	\$ 13	,000	\$	238,500	Yes		Ryan Miller	3 comms and 1 cache/admin trailers. Indicates request is "scaleable".
EOA	Grapple Dozer	4	COD	\$	40,000	\$ 75	,000	\$	115,000	Yes		M DesJardin	Purchase of a CAT D4H or D5H dozer with slip in water tank and pump (grapple).
SOA	Beiberstedt Butte Detection		SWO	\$	20,000	\$ 90	,000	\$	110,000	Yes		Lee Winslow	Site fee for existing tower and detection equipment.
SOA	Mobile Shower Unit		DFPA	\$	60,000	\$	-	\$	60,000	Yes		Rory Collins	To be centrally located in Roseburg. Local, Area, and Statewide access. Could be used for off season non-fire missions.
SOA	Menasha Microwave Link		CFPA	\$	100,000	\$ 150	,000,	\$	250,000	Yes		Mike Robison	Purchase microwave dish to complete communication link. Expect immediate functionality upon completion of link.
NWOA	Toledo Facility Relocation	1	WOD	\$	250,000	\$ 5,313	,500	\$	5,563,500	Yes		Matt Thomas	Toledo Unit relocation. 3-yr plan
				\$	2,199,500	\$ 5,849	,500	\$	8,049,000				

OREGON DEPARTMENT OF FORESTRY/EMERGENCY FIRE COST COMMITTEE STRATEGIC INVESTMENT PROPOSAL FORM

PROJECT NAME:	Strategic Investments Proposal CFPA Menasha Microwave Link	DATE:	DATE: 04/01/2022			
NAME OF PROJECT	Mike Robison	PHONE:	DNE: 541-297-5836			
COORDINATOR:		EMAIL:	mike.e.robison@odf.oregon.gov			
		DISTRICT UNIT: AREA:	7	CFPA SOA		
AMOUNT REQUESTED:	\$100,000	PROPOSED PROJECT DURATION:		1 time purchase		
TOTAL PROJECT COST:	\$TBD with determination of final cost share/partnerships, estimated \$250,000					
OFLPF FUNDS REQUESTED:	\$100,000					

PROJECT NARRATIVE: In a two-page limit, describe the investment proposal, including the following; a) how the investment will enhance prevention, detection or suppression activities; b) the scope of the benefits (district specific versus broader impact); c) how the investment will reduce risks or costs for the OFLPF, or reduce resource loss or environmental damage; d) how the district or program will provide for long-term maintenance and support; e) the extent to which the investment involves applying new technologies; f) the likelihood of success in implementing the project based on measurable outcomes such as "key performance measures", and; g) how you propose to measure the success/performance in meeting the intended outcomes across the lifespan of the project. Describe whether, and the extent to which the project is scalable (how will the project be impacted if it is only partially funded?)

For 2022 CFPA submits a proposal to complete the build out of the Menasha 36 Detection Camera site as part of the overarching statewide detection camera planned build out. CFPA was awarded \$150,000 as their portion of the SB762 Legislative appropriation, With these in-kind funds, the Association completed the Elk Mt. build out, from bare ground. CFPA installed a 100' tower, fencing, a 10' x 16' communications building and generator. Other SB762 funded equipment were a solar array, wiring, batteries and rack, power system, camera and licensing.

This proposal requests Strategic Investment funding of \$100,000 to fill the fund gap not covered under SB762 for the CFPA Menasha 36 site. This investment would purchase a single microwave dish to complete the communications link, making the Menasha camera site functional.

This will add a 10th detection camera to the CFPA detection system, providing fire managers and supervisors the ability to see mores fires in early stages, prioritize fires in multiple start situations and take decisive tactical action.

Early detection of fires is of the utmost importance. These cameras have proven themselves to be highly efficient tools for use in tactically located, critical areas to enhance existing coverage corridors of our early detection system, to complete vital connections in data transfer and to augment initial attack response. Detection camera sites are chosen specifically to be in areas of historically large fire occurrences, high probability lighting corridors and/or high-risk wildland/urban interface locations and many have sight-lines over multiple jurisdictions.

Fire managers continue dialogue with Federal fire managers and private landowners, seeking to identify any potential operational cost-share and/or in-kind opportunities at these sites that would be mutually advantageous. These partnerships demonstrate the explicit value of working together with partners as part of the complete and coordinated fire protection system. Reciprocal benefits, such as early detection of fires on nearby federally jurisdictions, resulting in which quick suppression could potentially reduce the probability of large, costly fires on ODF and Association protected forests which could impact the OFLPF.

CFPA is asking for one-time funding to fill a funding gap not covered under SB762. Other SB762 funds have been allocated statewide to other Associations and Districts. CFPA would continue annual maintenance, site fees, upgrades, etc. \$150,000 has already been expended by CFPA in-kind from SB762 funding.

	Total Project Expense						
Budget Detail (Provide additional information in Budget Narrative Block)	\$ Amount Requested from OFLPF	Matching Funds					
		Source	Dollars	In-Kind	TOTAL		
Personnel / Labor:							
Travel:							
Equipment:	\$100,000	OFLPF			\$100,000		
Supplies:							
Contractual:							
Construction:							
Other:		CFPA		\$150,000	\$150,000		
TOTAL:	\$100,000			\$150,000	\$250,000		

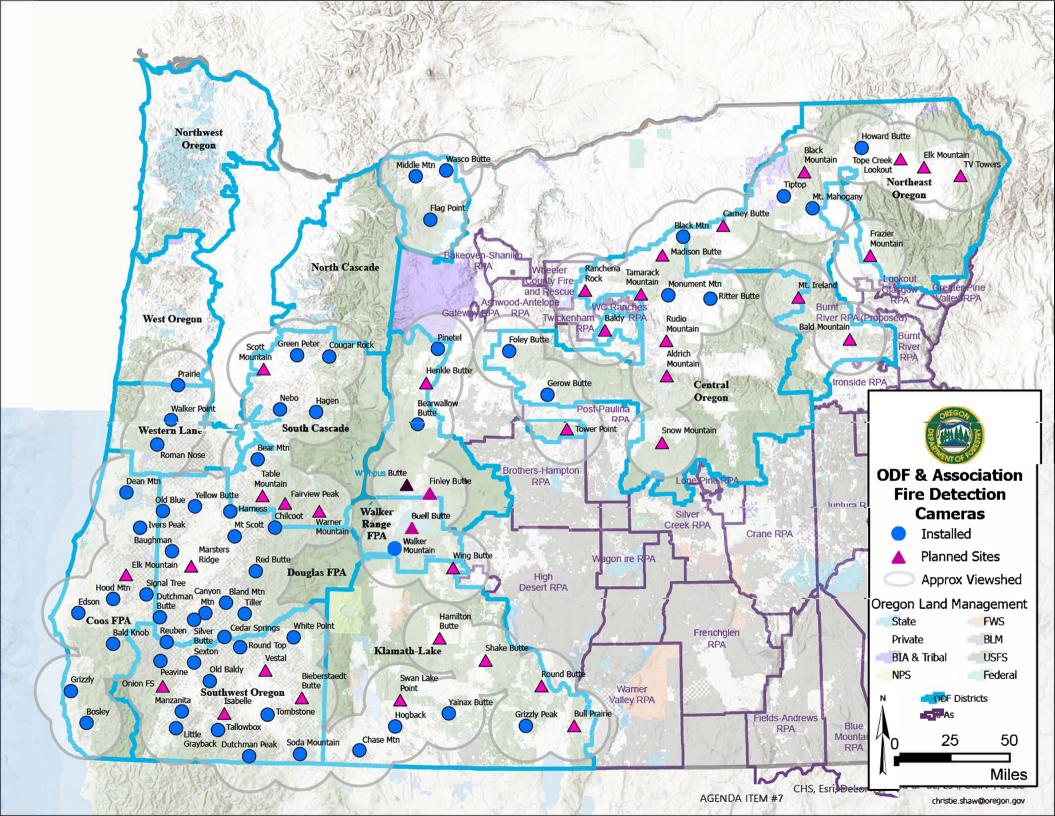
Budget Narrative (max 1 page):

2022 Strategic Investment Proposal: Equipment cost for a single microwave link is estimated at \$100,000. This includes the equipment and supplies needed to install + any contracted services to complete the install.

Association Costs: Any CFPA personnel costs will be funded by CFPA. CFPA existing in-kind costs are already expended from SB762 funds at \$150,000. This has funded a build out from bare ground. All that is remaining for the site to be functional is the microwave link. There are no remaining funds available for CFPA from the SB762 allocation.

After installation, CFPA will assume maintenance of the Menasha 36 site, associated technology upgrades and site infrastructure for it's life span.

Efficiencies have been pursued at every step. Cost-shares, site co-location and mutually beneficial agreements are pursued with local partners, i.e., electric companies, Counties, Forest Protective Associations, other state and federal agencies and/or private landowners.



Coos Forest Protective Association

DIRECTORS

JIM CARR
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April 7, 2022

Brennan Garrelts, Chair EFCC Oregon Department of Forestry 2600 State Street, Salem, Oregon 97310

Dear Brennan,

Coos Forest Protective Association (CFPA), Board of Directors fully supports a proposal to use Strategic Investment funds to finish the Detection Camera located on Elk Mountain. This site, when completed will add an additional camera (currently 8 across the district) to our early fire detection system.

Utilizing these funds to provide early detection for the Elk Mountain scene area will provide additional prevention efforts in a very isolated portion of our district. CFPA's Board of Directors believes this is an appropriate use of these funds and will support our goal of early detection and suppression of fires while they are small.

CFPA Board of Directors thanks you and the members of the EFC committee in your support of this important work for all Oregonians.

Sincerely,

Bob Wallis

President, CFPA Board of Directors

EMERGENCY FIRE COST COMMITTEE

March 8, 2022

In accordance with the provisions of ORS 477.455, a meeting of the Emergency Fire Cost Committee (EFCC) was held via Zoom Video Conferencing on Tuesday, March 8, 2022.

Committee Members Present

Brennan Garrelts, Chair Steve Cafferata Chris Johnson Erik Lease

Others Present

Nancy Hirsch, EFCC Administrator Lorna Hobbs, EFCC Finance Coordinator Tim Keith, EFCC 2021 Fire Season Auditor Chrystal Bader, Executive Support, ODF Shauna Morris, Administrative Support, ODF Esmeralda Boies, State Forester's Executive Assistant Cal Mukumoto. State Forester Kyle Abraham. Deputy State Forester Bill Herber, Deputy Director for Administration, ODF Mike Shaw, Interim Chief of Fire Protection, ODF Ron Graham, Deputy Chief, Operations, Fire Protection, ODF Adam Meyer, Interim Policy & Prevention Manager, ODF Neil Miller, Fire Investigations, ODF Neal Laugle, Aviation Manager, ODF Amanda Rau, Prescribed Fire Coordinator, ODF Josie Koehne, League of Women Voters Kathy Wells, Fire Finance, ODF Tanya Halsey, Fire Cost Recovery, ODF Stacy Miller, Fire Finance, ODF Brian Pew, Eastern Oregon Area Director, ODF Matt Howard, Northeast Oregon District Forester, ODF Matt Stayner, Legislative Fiscal Office Renee Klein, DAS Chief Financial Officer Michael Curran, West Oregon District Forester, ODF Ed Wallmark, Acting Tillamook District Forester, ODF Ole Buch, Western Lane District Forester, ODF Carrie Boss, Central Oregon District Business Manager, ODF Peggy Lynch, League of Women Voters Randy Bailey, Unit Forester, Klamath-Lake District, ODF Sherry Rose, Fire Finance, ODF Levi Hopkins, Prevention & Policy Manager, Fire Protection, ODF Todd Scharff, DAS Risk Management Lindsay Cunningham. Willis Towers Watson Lee Lockrem. Willis Towers Watson Gail Halee, Willis Towers Watson Cindy Robert, MANU Drenda Howatt, Association of Oregon Loggers Jamie Paul, Assistant to the Eastern Oregon Area Director, ODF John Westall, Oregon State University

John Blankfort, The Source Weekly, Bend

ITEM 1: CALL TO ORDER, CHAIR COMMENTS AND INTRODUCTIONS

Chair Garrelts called the meeting to order at 10:01 a.m. on Tuesday, March 8, 2022. All Committee members were present via Zoom video conference and there was a quorum. Brennan provided the meeting logistics noting this will hopefully be the last all-virtual meeting. He added that the meeting materials will be available on the external website after the conclusion of today's meeting.

Brennan then provided an update on the status of the Emergency Fire Funding Task Force, which has met twice already with another three meetings scheduled. The purpose of this task force is to determine ways to build a more robust financial system to address gross fire suppression costs and help the Oregon Department of Forestry (ODF) manage some of their cash flow issues as fire seasons continue to be more costly. There is no signed Non-Disclosure Agreement as all task force members concur that confidentiality and trust is critical among the group. Brennan has appreciated the honest and candid discussions and is optimistic that the task force will produce a proposal to move to the Board of Forestry (BOF) for approval and then on to the Legislature.

ITEM 2: APPROVAL OF THE MINUTES OF THE January 4, 2021 EFCC MEETING [Decision Item]

No comments were made by committee members or attendees on the January 4, 2021 EFCC meeting minutes. A motion for approval was made by Erik Lease and seconded by Chris Johnson. The minutes of the Emergency Fire Cost Committee January 4, 2021 meeting were unanimously approved.

ITEM 3: FINANCIAL STATUS OF THE OREGON FOREST LAND PROTECTION FUND [Information Item]

The committee reviewed the financial status of the Oregon Forest Land Protection Fund (OFLPF) for FY22 through January 31, 2022. The beginning balance of the fund on July 1, 2021 was \$13,362,556.

On the report under Revenue and Transfers In:

- Item #1: Total amount of assessment revenue received to date is \$8,800,855.
- <u>Item #2</u>: Harvest Tax revenues received to date remain at \$1,327,857. Harvest tax revenues received in February will be reflected in the next report in June.
- Item #3: Interest earned to date is \$20,316 with an estimated total of \$38,109 at the end of the fiscal year.
- Item #4: Estimated adjustment for overpayment of FY21 operating expenses is at \$6,400.

The estimated total revenue to date is \$10,149,028 and the estimated year-end total is at \$11,346,817.

On the report under Expenditures/Transfers Out:

- Item #1: Estimated FY22 Payroll and Operating Expenses remain at \$185,000.
- <u>Item #2</u>: \$318,000 was spent for the EFCC's portion of the payment to the Department of Administrative Services for the insurance premium for this past fire season.
- Item #3: The Fund's contribution to the insurance premium for fire season 2022 is still estimated at \$315,000.
- Item #4: \$3M was transferred from the Fund to contribute to severity for the 2021 fire season.

For the 2021 fire season draft claims, the net total for FY22 claims is still estimated at \$57.2M. A \$10M advance was made to the Douglas Forest Protective Association (DFPA) to help cover fire payments.

Total estimated Expenditures and Transfers Out remain at \$13,818,000.

The current balance of the Oregon Forestland Protection Fund as of January 31, 2022 is estimated at \$9,693,585.

The estimated fund balance for June 30, 2022 is \$10,891,373. This is a decrease of a little over \$500K since the last report in January.

ITEM 4: INSURANCE POLICY FOR 2022 FIRE SEASON [Decision Item]

Todd Scharff with DAS Risk Management provided an update on the insurance policy renewal status for the 2022 fire season. He noted that the new team of Mike Shaw, Cal Mukumoto, and Brennan Garrelts did a remarkable job representing ODF, landowners, and the state in their meetings with Lloyd's of London underwriters on the heels of an estimated \$19M claim for the 2021 fire season. Todd reminded the committee of the challenges they faced going into this renewal – the property insurance market is up 25% and there is pressure on underwriters to make a profit. There is also the upward trend on the net costs of firefighting in Oregon.

Lindsay Cunningham and Lee Lockrem with Willis Towers Watson provided a PowerPoint presentation update on the current numbers. Both Lindsay and Lee agreed with Todd regarding the phenomenal job presenting to the Lloyd's underwriters. Key takeaways from the presentation include a deductible increase to \$75M, a reduction in the premium from last year (from \$4M to \$3.9M), and no reduction in participation. Approximately 90% (\$5M) of the program has been put together with another \$20M still needing to be procured/secured. Lee noted the London team is working hard to meet with syndicates to get authorization and she will begin to receive daily updates within the next few weeks. The hope is that there is no change in the terms and 100% investment at the \$3.9M premium. Underwriters have reached out to the US and Bermuda markets; Acceptance initially said they would not renew but are now reconsidering.

Lee continued by showing the history of the policy, highlighting the issue with this product – it is in the "red." From 1973 to 2021, the premium total was \$71.6M with a claim loss of \$121.5M. From 2001 to 2021, Lloyd's paid \$2.12 for every dollar collected; that is what is driving up the retention. Derek Hansen is a huge advocate of this product and wants to make it work, but the only way he can see to do that is to increase the retention. Lee will keep everyone posted as frequently as possible. There are more calls scheduled for this afternoon to look at the Bermuda and U.S. retail markets. Todd asked if there were any questions, concerns, or thoughts from the committee or ODF.

Chair Garrelts mentioned his only concern was the timeline of approving a policy. He recognizes that Canopius is offering a proposal that will facilitate a renewal of the policy but he also understands it is not set in stone. Lindsay added that there is a huge sense of urgency and priority regarding balancing complexity of the policy with the underwriter's timeline. She recommended constant communication among stakeholders on how the process is going and noted that it would make sense to set the expectations now and discuss any major changes later. Lee Lockrem noted that the date of March 21 was the original target for a final offer but that is not likely now. The 7.5% capacity gap finding new markets will be the challenge; it might get down to the wire – hopefully the first week of April.

Chair Garrelts asked State Forester Mukumoto for his thoughts on the April 1 date and whether it was a reasonable timeline for him. Cal said yes, that will work but agreed it is tight and that he will need to discuss with stakeholders and Legislative leadership. Cal and Brennan will meet to discuss a communication and outreach plan.

Nancy Hirsch added that having a drop-dead date from DAS will help with the planning timeline. Todd replied that coverage binding is a straightforward process and can be done close to April 15, however, he has concerns keeping stakeholders updated. Lee's concern is with

capacity. If some syndicates come back and decide not to invest, it will drive the premium up. She noted that it is not likely that there will be a change in the \$75M retention. She agreed with reaching out to stakeholders now.

Chair Garrelts then asked about a lapse in coverage if there were a delay due to challenges beyond our control. Todd replied that there is a risk of a gap in coverage. If there were to be a fire on April 16th, it would not be covered under the policy if it is not renewed by April 15. Lee recommended binding coverage where it is at on April 15th and then continue to complete the process. She added that there are options as the renewal date gets closer.

Chair Garrelts thanked Lee, Lindsay, and Todd for their time providing this update. For the committee members, he noted that typically, the committee would make a recommendation on the policy at this meeting, but he believes that may be premature and suggested waiting for Lee to firm up the policy and terms so there is better understanding of the premium and deductible. Chair Garrelts offered to call a special meeting to address this item, hopefully after the first of April.

Steve Cafferata asked if there were likely to be anything more coming from the Emergency Fire Funding Task Force given that it is looking to be another expensive fire season without any financial protection. Chair Garrelts responded by explaining that the net fire costs to the state, insurance, and the task force are all linked, and outside of this insurance policy, there are no other solid options to protect landowners and the state General Fund. Steve then asked about the return on investment to which Chair Garrelts replied that the insurance discussion has been part of the task force but is not a part of the major equation/solution, which is still being built.

ITEM 5: WEATHER UPDATE [Information Item]

Ron Graham provided the weather update and brief fire season outlook via PowerPoint slide graphics. He highlighted that as of March 1, 2022, there is no improvement in drought across the state. Currently, over 90% of the state is in the range of moderate to exceptional drought. Much of the area of the Cascades is still in extreme and even exceptional drought. Nationally, much of the western U.S. remains in drought. The snow-water equivalent is at 82%. Ron noted that he would like to see everything at 100% or above (snowpack and snow/water equivalent).

Looking ahead at temperatures, they are projected to be below normal for March with precipitation remaining above average. Over the next three months, Ron reported that much of the east/southeast will see normal precipitation and normal temperatures. As far as fires so far this year, there have been a normal number of occurrences; ODF runs fires every calendar month of the year – typically human-caused fires outside of fire season. Ron mentioned that districts are reporting very dry fuels but do not see any fire management issues currently. ODF will continue to monitor fuels and drought conditions in the field. The full focus of the division is on fire season preparedness and readiness.

ITEM 6: UPDATE ON ANY CHANGES TO LARGE FIRE COST COLLECTION EFFORTS [Information Item]

Neil Miller provided an update on changes to large fire cost collection efforts noting the full report will be available online following this meeting. He highlighted some key updates since the last EFCC meeting in January. Of the 50 fires listed on the claim status chart, the Southwest Oregon District (SWO) Swede Cabin fire (2021) has been added with a demand cost amount of \$17,944.38. Of that amount, ODF has acquired \$1.668.02 in payment plans.

Looking at the closed fires, ODF settled Douglas Forest Protective Assn's (DFPA) 2015 Stout's Creek fire for insurance policy limits as the responsible party had limited assets. Also settled was the North Cascade District (NCAS) 2019 Santiam Park fire for insurance policy limits. The 2014 Fern Ridge fire in NCAS was also closed.

Fires that the agency has been paid in full on include the West Oregon District (WO) Horton fire and the SWO Water Gulch fire. The WO Harlen Road fire was closed with no assets available.

For the significant fire investigations in progress, the DPFA Marshall Place fire is being finalized for \$300K. Neil expects a case review from the district soon to pursue statutory costs to the responsible party. The investigation for the Central Oregon District (COD) Bull Springs fire was recently finalized for \$84K and removed from the list. The costs are being certified with the district. This should be listed at the next EFCC meeting as a new cost claim demand. The COD Mosier Creek fire at \$4.5M has dropped off the list as the investigation was recently completed and no responsible party was identified. The 2020 Labor Day fires are all still being actively investigated with the help of numerous Dept. of Justice attorneys, investigators, and expert witnesses. The Klamath-Lake District (K-L) Watson Creek fire will be mediated in June. This fire affects USFS, private ownerships, and ODF. If successful, Neil expects only to receive a pro-rata share of the \$3.3M ODF had in suppression costs.

Steve Cafferata asked why the South Cascade District (SCAS) Holiday Farm fire is not listed. Neil replied that ODF does not have any part of the investigation. He asked the U.S. Attorney's office for their investigation but has not been able to get that yet. He added that he has not lost sight of it but is still working through processes.

ITEM 7: DETERMINE UNENCUMBERED BALANCE OF THE OFLPF AS OF FEBRUARY 16, 2022 [Decision Item]

Nancy Hirsch provided the report on the OFLPF Unencumbered Balance as of February 16, 2022, noting the document is included in the meeting materials packet which was previously provided to the committee members. Pursuant to statutes and administrative rules, the EFCC approves the balance of the Fund on February 16. Nancy highlighted the cash balance of the Fund as of that date is \$9,551,014.40, which reflects a reduction of \$89,739 in administrative expenses projected through February 16 but not yet paid. Nancy noted that no other

adjustments were necessary, which results in an unencumbered balance of \$9,461,275.40, which is well below the \$22.5M reserve base. Consequently, OFLPF assessments will continue for the coming fiscal/calendar year pursuant to statutes. Nancy recommended that the committee certify the unencumbered balance.

Steve Cafferata asked about the \$142K spent since the earlier financial report, specifically what the difference is between the OFLPF balance versus this report. Nancy responded that the beginning balance dates are different, and the unencumbered report is a snapshot of the ODF cash balance, specifically on February 16th. Lorna Hobbs noted that her report considers the operating expenses whereas the unencumbered report only shows the estimation through February 16, 2022. Lorna's report is for the entire fiscal year.

Steve Cafferata then made a motion to certify the unencumbered balance of the Oregon Forestland Protection Fund as of February 16, 2022. Chris Johnson seconded the motion. All were in favor and none were opposed, and the motion was unanimously approved. Nancy noted she will take a closer look at the report for the record, but either way, given the discrepancies, the certification will have full merit.

ITEM 8: SEVERITY RESOURCE PLAN & BUDGET [Information Item]

Neal Laugle, State Aviation Manager for ODF, presented the initial severity resource plan for the 2022 fire season highlighting the renewal of all exclusive use contracts. Additionally, all vendors are returning from last year. He displayed the current aviation map which has been updated with the two new Fire Bosses in The Dalles.

Regarding the severity budget, there has been a 7.7% increase in the consumer price index since last year, which has caused a huge hit on vendors in the renewal process. Neal described that severity contracts are based on a CPI adjustment (see spreadsheet) and now have started to move towards a fixed percentage annual rate of 2% for contracts. He estimates a 4% increase to the contracts not tied to CPI and expects contractors will come back above that. Neal noted there has been close to a \$500K increase in Severity resources over the past few years due to significant increases in insurance costs and CPI. In the future, ODF is moving away from CPI to a fixed annual rate of 2% which will help steady the budget for Severity resources.

Ron Graham added that usually in February, the Division and Area Directors meet weekly to determine the need for additional Severity resources, moving resources, and monitoring finances. He noted that this is a heavy workload and the Division is looking at the need for Severity prior to the normal mid-July contract start dates. He reminded the committee of last year's Eboard allocation of \$5M to ODF for Severity, of which \$3.5M was spent in April, May, and June, which leaves about \$500k left of the \$10M total Severity funds from last year.

ITEM 9: AGENCY / FIRE DIVISION REPORT [Information Items]

Mike Shaw opened this report noting that he will be staying on as the Interim Chief of Fire Protection through the biennium to add stability to the agency and that he is looking forward to the opportunity. There has been staff added in the protection division through SB 762 funding; the division is currently working hard to get fully staffed before fire season.

Mike provided an update on the next steps of implementation of SB 762, informing the committee that the division will propose draft rule language at the Board of Forestry meeting tomorrow to define the criteria for development of the statewide risk and wildland urban interface (WUI) map. If the proposed draft rule language is approved by the Board, other agency work such as building codes can begin. Mike clarified that the agency is looking for Board approval of the next steps of implementation, not adoption of the rules. He hopes for a final rule package by mid-June to bring in front of the Board for approval at their next meeting.

ODF Financial Report & Emergency Fire Funding Task Force

Mike Shaw provided an update on the Emergency Fire Funding Task Force (EFFTF), highlighting that they are working on a concept of a revolving fund of some sort to provide financial liquidity for the state to pay for gross large fire costs. The purpose of the task force is to determine where that money will come from. Given the fire season weather outlook, Mike is concerned that it indicates there is no new normal; this is the new reality of fire seasons in Oregon. ODF will continue to put fires out but needs a funding mechanism to successfully do that.

Bill Herber provided the ODF financial report, noting that revenue and expenditures are low and static, which is typical in the winter months and allows for catching up and housekeeping. He continued with his report on the fire protection General Fund appropriation which is down to \$500K, with half of the biennium still left. Cash balances are low (\$10 to \$20M), which obviously is not ideal. The largest outstanding receivable is from FEMA at \$50M. The recent passage of SB 5502 (State Forestry Repayment Fund) will help to fill the gaps and provide additional funding. There is also the Special Purpose Appropriation (SPA) of \$50M which is also available for cash flow purposes to ODF. Bill added that as soon as the agency starts to feel pressure, they can go to the Emergency Board to start the process for accessing those funds. Adding to the EFFTF update, he reported that agency staff are doing homework behind the scenes to gather information and work out different strategies for the task force. The task force is currently engaging with the Department of Revenue for potential revenue sources for the revolving fund concept to prep for the next meeting on March 28.

Legislative Session, E-Board

Mike Shaw mentioned the recent bill passed in the 2022 short Legislative session which grants media access to fires on public lands. The division is working with Public Affairs and will form a committee (or committees) to determine process and procedure.

• BLM Western Oregon Agreement

Ron Graham provided an update on the BLM Agreement noting the agencies are still operating under the Western Oregon Operating Plan (WOOP) through June 30, 2024. Regarding payments, BLM is paid up to date. Ron added that there is a preseason meeting scheduled next week but so far there is no indication of a reduction in acres from BLM this year. BLM is still seeking eligibility for access to the OFLPF for large fire costs and reduction of their base costs. Along with SB 762, the division will have an information item on the status of the BLM agreement to present to the Board of Forestry tomorrow.

ODF Geoboard / IMTs

Ron also provided an update on the ODF Geoboard recommendations on succession management of incident management teams. The initial study indicated a strong desire from ODF districts to continue to staff and roster three full IMTs. With SB 762 and POP 101, the agency will have extra capacity and is still hiring people. There have been no immediate impacts to rosters this year, however, there is increasing pressure on the agency to carry out all of its missions, not just fire, which would pull folks away from suppression. Inclusion of other state agencies was also reviewed as a potential solution. The Geoboard is currently working on a state interagency agreement to participate on ODF IMTs, as well as working with Doug Grafe in the Governor's Office, and 11 other agencies, to coordinate on SB 762 for additional opportunities. Ron noted that he would like these to be formalized through agreements.

He reported that there is still \$1.5M available for strategic investments. Some proposals include extra funding for the detection camera build out. The division is looking at another POP for that. After final costs come in for SB 762, the agency may only require a modification to the current camera proposal. The division has not opened the opportunity for new proposals as there is still a full catalog. The Protection Division is working to build a long-term strategy for POPs, not just for the 2023-25 biennium, but also looking out 20 years at investments to sustain fire protection into the future.

Chair Garrelts asked when the agency expects to have a strategy on the 20-year outlook. Ron responded that because it is a bigger look, it will be a long-term response and the division has just begun this work. The division has identified this work in the FY23 operating plan and will develop it over the next fiscal year. Chair Garrelts noted that the EFCC would be interested in that report once finalized. Mike Shaw thanked Ron and his staff for the recruitment of interagency IMT members.

FEMA update

Stacy Miller provided a FEMA update. She reported that contracts and materials documentation has been submitted to FEMA for 2020 fires: South Obenchain, Archie Creek, Brattain, Beachie, Riverside, Lionshead, and Almeda. The Environmental and Historic Preservation (EHP) draft memos for Riverside and Lionshead have been submitted. FEMA will let ODF know if sufficient information has been provided to pass EHP review.

ODF recently received \$3.7M for the White River fire in 2020. Outstanding FEMA reimbursements prior to 2020 total only \$1.07M. For 2020, there is \$71.3M outstanding, which is an increase from the last report due to an amendment for Public Assistance (PA) grant that provides 100% of the cost-share for costs between September 11 through October 10, 2020. For 2021, there is \$26M in outstanding FEMA reimbursements.

Chair Garrelts thanked the agency for their extraordinary efforts getting most of the FEMA claims caught up to 2020. Steve Cafferata also expressed his appreciation for the hard work. Steve asked about the status of the Holiday Farm FEMA claim to which Stacy replied the agency is still waiting on documentation for submittal.

ITEM 10: EFCC ADMINISTRATOR REPORT [Information Item]

Nancy Hirsch reported that her primary focus for most of January was supporting State Forester Mukumoto setting up the Emergency Fire Funding Task Force but she was able to spend some time with Erik Lease walking through the history of the EFCC and the OFLPF. She noted that Tim Keith is staying on part-time to help work through the 2021 fire season audits which will occur in April and May. Nancy said that a calendar of the audits' schedule will be sent to the committee members soon. She also added that all audits will be virtual this year and due to the draft insurance claim, the insurance adjustor and his forensic accountants will also join the audits virtually with the districts. She thanked everyone for their ongoing efforts with these audits.

ITEM 11: PUBLIC COMMENT / GOOD OF THE ORDER

Nancy reminded the committee that she will be sending out information soon on the EFCC Special Meeting. There being no further business before the committee, Chair Garrelts adjourned the meeting at 11:47 a.m. The next regular meeting of the committee will be held at 10:00 a.m. on Tuesday, June 7, 2022 at ODF Headquarters in Salem, Oregon.

Minutes drafted by: Chrystal Bader

Minutes reviewed by: Tim Keith and Steve Cafferata