



# OREGON DEPARTMENT OF EMERGENCY MANAGEMENT

## Local Government Emergency Management Advisory Council Meeting Agenda

<b>Date &amp; Time</b>	December 19, 2023	10:00 am – 11:30 am
<b>Purpose</b>	LGEMAC bimonthly meeting	
<b>Webpage</b>	<a href="https://www.oregon.gov/oem/Councils-and-Committees/Pages/Local-Government-Emergency-Management-Advisory-Council-(LGEMAC).aspx">https://www.oregon.gov/oem/Councils-and-Committees/Pages/Local-Government-Emergency-Management-Advisory-Council-(LGEMAC).aspx</a>	
<b>Zoom Link:</b>	<a href="#">Click this link to join</a>	

### Purpose

The mission of the Local Government Emergency Management Advisory Council (LGEMAC) is to provide advice and recommendations to the Oregon Department of Emergency Management regarding its emergency preparedness and response functions.

### LGEMAC Members in Attendance

**Chair—Dave Busby:** Past President of the Oregon Emergency Management Association

*Representing: A statewide association of Public and Private Sector emergency managers and government agencies*

**Vice Chair—Laurie Chaplen:** City Councilor for the City of Corvallis

*Representing: Oregon cities*

**Helen Miller:** Pediatric Medical Doctor, Retired Disaster Medical Assistance Team (DMAT) Commander for Oregon

*Representing: Volunteer emergency medical service providers*

**Kelley Minty:** Klamath County Commissioner

*Representing: Oregon counties*

**Jake Shores:** Emergency Manager for Multnomah County, Clinical Quality Improvement Coordinator

*Representing: Emergency medical service providers*

**Mark Spross:** Director at MetCom 9-1-1, representing Association of Public-Safety Communications Officials (APCO) National Emergency Number Association (NENA)

*Representing: 9-1-1 Emergency Dispatchers*

### LGEMAC Members Absent:

**Matt English:** Hood River County Sheriff

*Representing: County Sheriffs*

**Anthony Pierotti:** Pendleton Fire and Ambulance Department Assistant Chief

*Representing: Fire departments*

**Dana Pursley-Haner:** Sherman County Emergency Services

*Representing: The public as a member with emergency preparedness or management experience*

**Thomas Roberts:** Irrigon Rural Fire Protection District Interim Fire Chief

*Representing: The public as a member with emergency preparedness or management experience*

## Others in Attendance:

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Jonna Papaefthimiou: State Resilience Officer  
Erin McMahon: OEM Director  
Patence Winningham: OEM Deputy Director  
William Chapman: OR SWIC  
Frank Kuchta: OEM 911 Manager  
Bridget Good: LGEMAC Board Administrator Partner, OEM Executive Assistant  
Bobbi McAllister: OEM Strategic Planner  
Debra Wixom: OEM Executive Assistant  
John Wheeler: Washington County Emergency Manager  
Justin Gibbs: Clatsop County Emergency Manager  
Lorilei Broughton: OEM Internal Auditor  
Pam B: Unknown last name and title  
Tait: Mountain Wave

## Administrative Matters

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- a) **Call Meeting to Order/Welcome:** Chair  
Chair Busby called the meeting to order at 10:01 am (start video at the 17:30 mark).
- b) **Housekeeping, Roll Call:** Board Administrator Partner: Quorum was reached

**Opening Comments:** Chair Dave Busby provided opening comments: Rep Gayber is sick and unable to present, but Dave was able to find a set of slides that help explain EMS Modernization, for which Rep Grayber plans to put forward legislation in the next session. The slides will be sent to the council and updated on the website.

- c) **Old Business**

- d) **New Business**

- I. Rep Dacia Grayber: Presentation on EMS Modernization legislation: Absent
- II. State Resilience Officer updates: Extended her gratitude to Rep Grayber for her work on Earthquake Induced Toxic Inhalation Hazards. Discussed the newly released research conducted jointly by Multnomah County and Portland State University, funded by a Homeland Security grant (paper listed below). DEQ does not currently have the authority to regulate storage tanks and we do not have a statewide picture of those potential impacts. Upcoming legislation aims to expand the study beyond Multnomah County to the rest of the state; an effort that would be run by DEQ. It would entail plume modeling and potentially recommendations regarding regulatory impacts for the long session. Vice Chair Laurie Chaplin expressed the importance of including hazards located near the ocean, such as Newport Bay. Jonna mentioned that anhydrous ammonia used in seafood storage, in particular, pose significant risk. OEM Deputy Director Patence Winningham commented that Lane County has 40 Tier 1 extremely hazardous substance facilities, information that is readily available through OSFM by registering for their Community Right to Know Hazardous Substance Manager [CHS Manager](#) database. It would be beneficial to integrate this information into catastrophic releases and risk to life impacts for the study. Could this potentially allow them to access grant funding for mitigation. Jonna: This database was utilized for the first study as well. The Veterans and Emergency Management Committee will oversee the legislation in the spring. Dave: Is the railway system included? Jonna: It is deserving of a study, but it would be better to separate this

issue. The facility study can be done by PSU for roughly 300,000 and is likely to pass. The train study would be much more expensive and would be more difficult to pass. Trains are currently regulated at the Federal level and while there are efforts underway, no state currently has the authority to regulate trains. OEM Director Erin McMahon: Oregon and Idaho have a partnership and are conducting an exercise in January 2025, the [Western States Petroleum Association](#), which will incorporate EM. Jonna: Potentially this group could cover this more in depth. In another topic, working with OEM and OREM there is work that has been done to clearly define roles and responsibilities for each agency and OREM is seeking permanent funding for their office in this upcoming legislative session. The fentanyl emergency in Portland is being evaluated for how the field of emergency management might play a role. This could be a topic for this council in the future. Dave: We need to better define the roles at the EM levels for what our profession is and is not. Jonna: Issues like this and houselessness around the country feel like they are competing for EM resources around the country, and we need to find a way to do both without that competition. Jonna had the opportunity to view the new potential CORE3 safety site east of the Cascades. It will be a new Public Safety Training Center, locally funded and locally led near the Redmond airport. It could be backup facilities for the Governor and State Agencies. Legislation may move forward to add state funding.

Hanst, L. (2023, October 1). *Risk of Earthquake-Induced Hazardous Materials Releases in Multnomah County, Oregon: Two Scenarios Examined*. Amazon AWS. Retrieved December 19, 2023, from <https://multco-web7-psh-files-usw2.s3-us-west-2.amazonaws.com/s3fs-public/FOUO%20Report%20for%20Multnomah%20County%20from%20ISS%2C%20Risk%20of%20Earthquake-Induced%20Hazardous%20Materials%20Releases%2010-11-2023v1.pdf>

- III. Updates from OEM Director Erin McMahon: OEM provided an update on the 90-day assessment to LEMU. Dave: The cultural change that OEM is creating under the new leadership is going to take time but is on the right path. The 90-day assessment will be a strategic planning initiative change and some reorganization will help move the planning forward. Patence: LGEMAC, in the coming days, will be asked to assign one person to the EMPG Working Funding Formula Committee. This council will then prepare a formal recommendation to the Director based on those findings. Moving quickly is key, as the federal government sets key dates. The goal will be to ultimately get the money to the locals as quickly as possible for awarded grants. OEM is heavily recruiting, as well through the new initiatives. Erin: There is a need for formal guidance for applying for these grants. OEM has a new document that is a living document to be updated if clarification is needed. Dave: Is there anyone who would like to volunteer for the EMPG Working Group? Kelley Minty volunteered and the council appointed her. Bridget will get her connected with the Working Group and will send out the EMPG information to the council.
- IV. Possible topics of interest that may need to be elevated to the Legislature: Dave: In year one, the council figured out bylaws, goals and who they were. Year two will be more work-group-based and policy focused. Are there priorities the council would like to focus on?
  - i. Educating cities and counties. Helen mentioned the need for counties and state to use vouchers rather than free items after the first week or two to ensure local businesses do not fail.
  - ii. Emergency pre-disaster planning and response efforts

- iii. Oregon 9-1-1, Process of community recovery from disasters. Patence: Of note, OERS is coming to OEM in October 2024 and this council could help advise on this evolving process. Mark Spross: 911 centers grab info on the front line. Call centers need to be set up in these big disasters in order to be successful. How does that come to fruition? If one center is destroyed in a disaster, how does Oregon build that capacity quickly. Patence: PSAP communities have guidelines (Triggers, thresholds and activations) for this at the local level and could potentially help the State establish the processes. One important element is educating the legislatures on the Next Gen 911 project. 211 is taking some of the load but the contract is waning. How do we bolster it?
- iv. Public Private Partnerships: OEM does not currently have a person in this position. Erin: OEM is looking at how they can best support the position in the future. With several positions that are posting, there is a lot of organizational change going on. The program needs better structure and resources than it previously had. The Private Sector Preparedness, Response and Recovery Series PSPR 2, reaching thousands of individuals and organizations. New Focus: Homelessness and how it impacts businesses and partnerships. AI could be another focus. Possibly rail service, as well. We need the foundation to support the best people to do the job.
- v. Regional Coordinator program. Patence: OEM would like to create an SOP for the RCs. The regions do not align with the other agencies. We have a mitigation and recover rep and preparedness and response rep for each region. This council could help guide and increase knowledge for this program. Helen: Will the regions they support remain as they are today? She suggested a shift to each RC covering territory that sees similar disasters. An example is one who only serves the coastal communities to provide consistent support up and down the coast. These communities have different hazards and, being rural, aren't always well represented. Erin: How can we best support and advance the mission of the regionals over the next three to five years? Staffing is a current challenge, as is the flexibility and capability for success. We have very low staffing levels for regional teams in comparison to other RCs in the state. Dave: There are 5 different state agency RC programs and none of their regions align.
- vi. Other policies as requested by OEM
- V. Disaster/situational awareness/emergency management/recent events updates
- VI. Next meeting: February 20, 2024

**e) Actions Assigned**

- I. OEM will look into issuing communications for locals around mail security, checking with the Secretary of State for guidance: League of Oregon Cities.
- II. EMS Modernization slides will be sent to the Council.
- III. Bridget will send out information on the upcoming EMPG collaboration: Kelley Minty has agreed to represent LGEMAC as a representative on this effort.
- IV. January 2025 P3 Rail event – Bridget will include information and send it out to the group.
- V. Jake Shores has information about the February 21<sup>st</sup> coalition for EM, held at Providence Park. Free. He will be sending more out.
- VI. Mark Spross and Frank Kuchta agreed to provide a brief out on Next Gen 911 during the next LGEMAC meeting (20-minutes).

**f) Comments from the public**

- I. William Chapman: The State Interoperability Plan has been updated. It's required to be

updated yearly, but this was a ground up effort. One effort was to realign the structure of the plan to the National Preparedness Plan. Main topics: governance and leadership, planning and procedures, exercises, training and evaluation, communications, coordination, technology and infrastructure, and cybersecurity and Next Gen 911. There will be another opportunity to attend and more to come.

- II. Bobbi McAllister: OEM Strategic Planner offered her support for any guests and council members in their Strategic Planning efforts. [bobbi.mcallister@oem.oregon.gov](mailto:bobbi.mcallister@oem.oregon.gov)

**g) Adjourn meeting**

Dave Busby adjured the meeting at 11:19 am