

Oregon Parks and Recreation Commission February 25, 2021 Zoom

Draft Minutes

Wednesday, February 25, 2021

Location: Zoom

Executive Session: 8:30am

The Commission will meet in Executive Session to discuss acquisition priorities and opportunities, and potential litigation. The Executive Session will be held pursuant to ORS 192.660(2)(e) and (h), and is closed to the public.

Business Meeting: 9:15am

Cal Mukumoto, Commission Chair	Chrissy Curran, OPRD
Lisa Dawson, Commission	Tanya Crane, OPRD
 Jonathan Blasher, Commission 	Katie Gauthier, OPRD
Doug Deur, Commission	 Trevor Taylor, OPRD
Vicki Berger, Commission	Ross Kihs, OPRD
Steve Grasty, Commission	 Daniel Killam, OPRD
Jennifer Allen, Commission	Dennis Comfort, OPRD
Lisa Sumption, OPRD Director	JR Collier, OPRD
Steve Shipsey, Counsel for Commission, DOJ	
Denise Warburton, OPRD	
Chris Havel, OPRD	

1. Commission Business

- a) Welcome and Introductions (Information)
- b) Approval of November Minutes 2020 (Action)

ACTION: Commissioner Blasher moved to approve the November minutes Commissioner Berger seconded. Motion passed, 7-0. (Topic starts at 00:03:56 and ends at 00:04:12)

c) Approval of February Agenda 2021 (Action)

ACTION: Commissioner Allen moved to approve the February 2021 Agenda. Commissioner Deur seconded. Motion passed, 7-0. (Topic starts at 00:04:15:00 and ends at 00:04:39)

2. Public Comment: *This is the time for the public to address the Commission.*

3. Director's Update

- a) Agency Update (Information)
- b) Legislative update (Information)
- c) Naming Policy (Action)

ACTION: Commissioner Berger moved to approve the adoption of the Naming Policy. Commissioner Allen seconded. Motion passed, 7-0. (Topic starts at 00:23:00 and ends at 00:32:35)

d) Best Practices (Action)

ACTION: Commissioner Dawson moved to approve Best Practices Report. Commissioner Allen seconded. Motion passed, 7-0. (Topic starts at 00:33:34 and ends at 0:35:40)

e) OREC Advisory Council, Open Rulemaking (Action)

ACTION: Commissioner Blasher moved to approve the opening rulemaking for OREC Advisory Council. Commissioner Berger seconded. Motion passed, 7-0. (Topic starts at 00:35:50 and ends at 00:52:12)

4. Budget

a) Budget update (Information)

5. Property

- a) Floras Lake Exchange Update (Information)
- b) Tumalo State Park Smallwood Easement (Action)

ACTION: Commissioner Berger moved to approve the Tumalo State Park, Smallwood Easement. Commissioner Blasher seconded. Motion passed, 7-0. (Topic starts at 01:19:58 and ends at 01:27:06)

c) Iwetemlaykin - Rahmani Property Proposed Acquisition (Information)

6. Community Engagement

*For the record Daniel Killam corrected the amount for the recreational trails motorized grant funding. The return to the fund will be 100,000. Not 200,000.

a) LGGP Large Grants Recommendation (Action)

ACTION: Commissioner Grasty moved to approve the LGGP Large Grants Recommendations. Commissioner Deur seconded. Motion passed, 7-0. (Topic starts at 01:33:12 and ends at 01:43:10)

b) LGGP Small Grants Recommendation (Action)

ACTION: Commissioner Berger moved to approve the LGGP Small Grants Recommendation. Commissioner Allen seconded. Motion passed, 7-0. (Topic starts at 01:43:13 and ends at 01:45:40)

c) LGGP Planning Grants Recommendation (Action)

ACTION: Commissioner Allen moved to approve the LGGP Planning Grants Recommendation. Commissioner Deur seconded. Motion passed, 7-0. (Topic starts at 01:45:52 and ends at 01:48:36)

d) Vietnam War Memorial proposal at State Capitol State Park (Action)

ACTION: Commissioner Grasty moved to approve the Vietnam War Memorial Proposal at State Capital State Park. Commissioner Allen seconded. Motion passed, 4 voting yes, Commissioner Blasher and Commissioner Berger voting no, Commissioner Deur abstained. (Topic starts at 01:49:30 and ends at 03:47:50)

7. Heritage

- a) Heritage Division Updates (Information)
- b) 2020 Veterans and War Memorials Grant Awards (Action)

ACTION: Commissioner Deur moved to approve the 2020 Veterans and War Memorial Grant Awards. Commissioner Allen seconded. Motion passed, 7-0. (Topic starts at 03:53:19 and ends at 03:54:48)

8. Park Development Division

a) North Falls Visitor Complex (Action)

ACTION: Commissioner Berger moved to approve the North Falls Visitor Complex. Commissioner Dawson seconded. Motion passed, 7-0. (Topic starts at 03:55:40 and ends at 03:59:55)

b) Ben and Kay Dorris fire salvage (Action)

ACTION: Commissioner Berger moved to approve the Ben and Kay Dorris fire salvage sale. Commissioner Allen seconded. Motion passed, 7-0. (Topic starts at 04:24:10 and ends at 04:37:36)

c) Collier fire salvage (Action)

ACTION: Commissioner Allen moved to approve the Collier fire salvage contract. Commissioner Dawson seconded. Motion passed, 7-0. (Topic starts at 04:37:50 and ends at 04:45:00)

9. Rulemaking

a) Request to adopt rulemaking- Reservations (736-015-0015) (Action)

ACTION: Commissioner Deur moved to approve the Request to adopt rulemaking, Reservations. Commissioner Blasher seconded. Motion passed, 7-0. (Topic starts at 04:11:10 and ends at 04:23:35)

b) Update on rulemaking- Ocean shores driving restrictions in Tillamook County,736-024-0015 (Information)

10. Reports (Information)

- a) Actions Taken Under Delegated Authority
 - i. Contracts and Procurement
 - ii. Ocean Shores and Scenic Waterway Permits
 - iii. Timber Harvest Revenue

11. Commission Planning Calendar (Information)

a) 2021 Planning Calendar

Commissioner Allen moved to adjourn. Commissioner Blasher seconded. Motion passed, 7-0. The meeting adjourned at 2:25pm.

The services, programs and activities of the Oregon Parks and Recreation Department are covered by the Americans with Disabilities Act (ADA). If you need special accommodations to participate in this meeting, please contact the commission assistant Denise Warburton at (503) 779-9729 or <u>Denise.warburton@oregon.gov</u> at least 72 hours prior to the start of the meeting.



Oregon Parks and Recreation Commission March 18, 2021 Zoom

Draft Minutes

Thursday April 18, 2021

Location: Zoom

Special Business Meeting: 9:15am

Cal Mukumoto, Commission Chair	
Steve Grasty, Commission	
Vicki Berger, Commission	
Doug Deur, Commission	
Jennifer Allen, Commission	
Lisa Sumption, OPRD Director	
Steve Shipsey, Counsel for Commission, DOJ	
Denise Warburton, OPRD	
Chris Havel, OPRD	
JR Collier, OPRD	
Matt Rippee	

1. Commission Business: 8:00am

- a) Welcome and Introductions (Information)
- b) Approval of March 18, 2021 Agenda (Action)

ACTION: Commissioner Allen moved to approve the March 18, 2021 Agenda. Commissioner Grasty seconded. Motion passed, 5-0.

Commission Business:

a) The Cove Palisades – Wave Attenuator Contract Award (Action)

ACTION: Commissioner Grasty moved to approve the contract for the Cove Palisades wave attenuator. Commissioner Allen seconded. Motion passed, 5-0.

Commissioner Allen moved to adjourn the meeting. Commissioner Grasty seconded. Motion passed, 5-0. The meeting adjourned at 8:28am.

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April 13 & 14, 2021 Zoom Meeting

Draft Agenda

Tuesday, April 13, 2021

Zoom Meeting

WORK-SESSION / TRAINING: 9:00am - 10:30am

- State Trails Act Overview and 50th Anniversary
- National Registry Process and Commission Role

Wednesday, April 14, 2021

Zoom Meeting

Executive Session: 8:30am

The Commission will meet in Executive Session to discuss acquisition priorities and opportunities, and potential litigation. The Executive Session will be held pursuant to ORS 192.660(2)(e) and (h), and is closed to the public.

Business Meeting: 9:00am

1. Commission Business

- a) Welcome and Introductions (Information)
- b) Approval of February 2021 Minutes (Action)
- c) Approval of March 18, 2021 Special Meeting Minutes (Action)
- d) Approval of April 2021 Agenda (Action)
- 2. Public Comment: Please submit written public comments no later than 5 p.m. April 12th to chris.havel@oregon.gov

3. Director's Update

- a) Agency Update/Covid-19 (Information)
- b) 2020 Director Travel (Action)
- c) Legislative Update (Information)

4. Budget

a) Budget Update (Information)

5. Property

a) Potential Cascadia Transfer to Linn County (Information)

6. Community Engagement

- a) ATV Grant Recommendations (Action)
- b) ADA Transition Plan Update (Information)

7. Heritage

a) Heritage Division Updates (Information)

8. Park Development Division

- a) Silver Falls Daylighting Timber Project (Action)
- b) Amanda Bridge Donation Acceptance (Action)

9. Rulemaking

- a) Request to adopt, OAR 736-002-0170, OREC Advisory Council (Action)
- b) Request to adopt, OAR 736-024-0015, Restrict Beach Driving in South Tillamook County (Action)
- c) Update on Rulemaking OAR 736-050-0220 to 736-050-0270 National Register (Information)
- d) Request to open, OAR 736-008-0005 to 736-008-0055 LWCF distribution (Action)

10. Reports (Information)

- a) Actions Taken Under Delegated Authority
 - i) Contracts and Procurement
 - ii) Ocean Shores and Scenic Waterway Permits
 - iii) Timber Harvest Revenue

11. Commission Planning Calendar (Information)

The services, programs and activities of the Oregon Parks and Recreation Department are covered by the Americans with Disabilities Act (ADA). If you need special accommodations to participate in this meeting, please contact the commission assistant Denise Warburton at (503) 779-9729 or Denise.warburton@oregon.gov at least 72 hours prior to the start of the meeting.

April 14, 2021

Agenda Item: 3b Action

Topic: Report: Director's Expenses

Presented by: Daniel Killam

Background:

The Oregon Accounting Manual requires annual Commission review of specific financial transactions of the agency head. The review must be documented in the meeting minutes. Those transactions include travel, exceptional performance leave, and vacation payoff. Attached is a summary of Director Lisa Sumption's travel expenses. Travel reimbursement requests for all Department staff (including the director) are reviewed prior to payment by Financial Services Division staff to ensure compliance with state employee travel rules.

Director Sumption had no exceptional performance leave and 20 hours of vacation payout.

Action Requested:

Staff request approval of Director Sumption's specific financial transactions, per the Oregon Accounting Manual.

Prepared by: Rebecca Jasso

Attachments: 3b Attachment

Oregon Parks and Recreation Department Report of Director Lisa Sumption Expenses For the Period January 1, 2019 through December 31, 2019 Expense

			Expense		
Date	Travel Destination and Purpose	Actual Cost	Reimbursement	Document #	Comments
01/04/20-01/09/20	Pittsburg, PA/Teaching at SPLS	70.00	70.00	VP062589	Out of State Meals - out of state travel-airfare was purchased October 2019
01/04/20-01/09/20	Pittsburg, PA/Teaching at SPLS	60.00	60.00	VP062589	Misc Expenses
01/04/20-01/09/20	Pittsburg, PA/Teaching at SPLS	72.00	72.00	VP062589	Out of State Travel - Airport Parking Out of State Travel - Ground
01/04/20-01/09/20	Pittsburg, PA/Teaching at SPLS Commission Meeting-Grand Lodge-	69.00	69.00	VP062589 BT025815/	Transportation
2/20/20	Lodging Commission Meeting-Grand Lodge-	115.00	-	VP062635 BT025815/	January Spots Card
2/20/21	Lodging Tax	115.00	-	VP062635	January Spots Card
01/27/2020	ROX of Out of State Airfare to Pittsburgh, PA for departure 01/04/2020	(690.99)	-	VP061822	Reduction of Expense-Reimbursment of Airfare from Wheeling Park Commission - Original charge on CY19
02/18/20-02/20/20	Commission Meals in Forest Grove	76.25	76.25	VP063085	Instate Overnight Meals
02/07/2020	Kennedy School Lodge, OR All Directors Meeting Commission Meeting - Blackdog Bar	155.66	-	BT025885/ VP063083 BT025885/	February Spots Card
02/19/20	and Grill, Forest Grove, OR	23.60	-	VP063083 BT025885/	February Spots Card
2/20/20	Feb Commission Meeting - Food	29.82	-	VP063083 BT025885/	February Spots Card
2/20/21	Feb Commission Meeting	230.00	-	VP063083	February Spots Card Travel was cancelled due to COVID - CTM has a credit for Lisa to use - No travel in future, need to see about a
05/03/20-05/06/20	Out of State Air Travel to FT Worth, TX	734.95	-	VP063526	Refund
	TOTAL	1,060.29	347.25		

April 14, 2021

Agenda Item: 3c Information

Topic: Legislative Update

Presented by: Katie Gauthier, Government Relations and Policy Manager

The first deadline of this very different legislative session occurred on March 19. Any bill not scheduled for a work session is considered dead, unless it is in the Rules, Revenue, or a Joint Committee. More bills are starting to move through the process as floor sessions are scheduled more frequently.

Below is the status of key bills OPRD is currently monitoring:

Heritage

- HB 2123- OPRD's bill creating a rolling definition of "historic cemetery" as a burial place containing remains of one or more persons who died more than 75 years before the current date. This bill passed out of committee and is scheduled for a floor vote on 3/22.
- SB 108- OPRD's bill to revise Special Assessment for Historic Properties program to become more efficient and effective for commercial properties. This bill is scheduled for a work session in the Senate Finance and Revenue Committee on 3/24, staff are working with the chair on an amendment for a six-year sunset and a few other technical changes suggested by stakeholders. Two other bills, HB 2447 and SB 156, would extend the sunset on the program without changes for six years.

Operations

- HB 2125- OPRD's bill to study agency operations and funding model. Includes a bonding request. In House Economic Recovery and Prosperity Committee, referral to Ways & Means. This bill passed out of this committee and is in Ways and Means.
- HB 2290- Rep Evans and Wilde bill requiring OPRD to install electric vehicle charging stations in state parks. In Joint Transportation, referral to Ways & Means. This bill had a hearing and staff are working with Rep. Wilde on amendments.
- HB 2603- Rep. Gomberg's bill regulating undersea fiber optic telecommunication cables.
 In the Energy and Environment Committee. A multi-agency panel presented information
 on the cable permitting process during a hearing and the bill is now scheduled for a work
 session. Amendments are being drafted to this bill and changes are being considered to
 reduce the cost of implementation.

- HB 5025- OPRD's budget bill had hearings in Ways & Means, Natural Resources Subcommittee in early February, but has not yet been scheduled for a work session.
- SB 29- DAS bill to transfer management of the State Capitol State Park from OPRD to DAS. This bill had a hearing in Housing and Development Committee and is now scheduled for a work session.
- SB 109- OPRD's bill seeking permission to adopt rules managing the take-off and landing of drones on state park property. Passed out of the Senate in a 25-5 vote in mid-March.
- SB 289- Governor's bill supported by the Racial Justice Council's Environmental Equity Committee to prohibit individuals convicted of a first- or second-degree bias crime on public lands or waters from entering state parks for five years. Individuals would also have their boating safety education cards, waterway access permits, hunting, angling and shellfish licenses revoked and be ineligible for five years. The bill is scheduled for a work session in the Senate Energy and Environment Committee.
- SB 319- Dedicates a portion of the State Capitol State Park to build a Vietnam War memorial. This bill passed out of the Senate with a unanimous vote on March 18.
- SB 534- Sen. Findley and Girod's bill to expand the Special Access Pass program for free camping in state parks to family members of soldiers killed in action. The bill was moved from the Senate Veterans Committee to Ways and Means without recommendation.
- SB 794 and 795-Sen. Taylor's bills to establish an out-of-state fee for camping and day use. The bills are scheduled for a hearing and possible work session and the Senator has asked for staff assistance in drafting an amendment that would mirror, but make permanent, the temporary out-of-state surcharge the agency added over the last few months.

Grants and Community Programs

- HB 3281- Rep. Brock Smith's bill to provide general fund to develop the Oregon Coast Trail. The bill would also direct the agency to spend funding dedicated to signature trails on the development of the Oregon Coast Trail. The bill is scheduled for a hearing and possible work session.
- SB 106- OPRD's bill requiring Class IV, "side-by-sides" ATV operators to have a safety education card. This bill had a hearing in the Joint Transportation Committee.
- SB 107- OPRD's bill modifying definition of Class IV ATVs and removes requirement that ATVs be equipped with windshield wipers. This bill had a hearing in the Joint Transportation Committee.

Recreation

 HB 2171- Governor's bill implementing many of the Office of Outdoor Recreation Governor's task force recommendations to advance access to recreation. Also includes funding for ODFW's Conservation and Recreation Fund. The bill had a hearing and work session in the House Agricultural and Natural Resources Committee and was voted out to Ways & Means.

Bills that didn't make the first deadline and are now considered dead.

• HB 2124- OPRD's bill increasing penalties for assault committed against state park enforcement officer. The bill was in the Judiciary committee, but did not get a hearing.

- HB 3034-Rep. Cate and Greg Smith's bill requiring OPRD to study creation of adoptatrail and adopt-a-beach programs. It has not yet been referred to a committee. This bill was initially scheduled for a hearing, but the hearing was cancelled. Staff met with Rep. Smith to share information about existing programs.
- SB 407- Sen. Prozanski bill to establish an Outdoor Therapy Grant Program within OPRD. The bill currently has no funding included and did not get a hearing in the Human Services Committee.
- SB 634- Sen. Hansell's bill, also would impact the Special Access Pass Program by requiring an advisory committee study options to improve the reservation process for individuals in the program. This bill did not get a hearing, so is considered dead.

Next Steps:

Staff will continue to monitor legislative activities and work in support of agency bills.

Prior Action by Commission: Approval of 2021 Legislative Concepts in April 2020.

Action Requested: Information only

Prepared by: Katie Gauthier

Attachments: None

April 14, 2021

Agenda Item: 4a Information

Topic: Budget Update

Presented by: Tanya Crane, Budget Manager

The March 2021 Lottery forecast was released February 24, 2021. It reflects a decrease in Lottery Fund revenue for the Department of \$7,561,360. Since the close of session (June 2019), the Lottery Fund revenue forecast has decreased by \$20,992,082. The Department's budget was built on a Lottery Fund revenue forecast of \$109.5 million and the March 2021 forecast is \$88.5 million. The table below reflects the change in the Lottery revenue forecast for the 2019-21 biennium and beyond.

Lottery Forecast History (2019-25 Biennium): OPRD's Share of PNRF						
	2019-21		2021-23		202	3-25
				Change from		Change from
		Change from		Prior		Prior
Forecast Date	Forecast	Prior Forecast	Forecast	Forecast	Forecast	Forecast
May 2019 Forecast (close of session)	\$109,488,309		\$118,008,973		\$127,644,181	
September 2019 Forecast (released 8-28-2019)	\$110,366,888	\$878,579	\$120,142,733	\$2,133,760	\$130,881,505	\$3,237,324
November 2019 Forecast (released 11-20-2019)	\$110,667,551	\$300,663	\$120,092,862	(\$49,871)	\$130,551,032	(\$330,473)
March 2020 Forecast (released 2-12-2020)	\$111,396,954	\$729,403	\$120,957,300	\$864,438	\$131,615,031	\$1,063,999
May 2020 Forecast (released 5-20-2020)	\$83,540,779	(\$27,856,175)	\$101,492,357	(\$19,464,943)	\$117,593,717	(\$14,021,314)
September 2020 Forecast (released 9-23-2020)	\$94,769,000	\$11,228,221	\$110,834,500	\$9,342,143	\$122,400,000	\$4,806,283
December 2020 Forecast (released 11-18-2020)	\$96,057,587	\$1,288,587	\$113,422,167	\$2,587,667	\$125,419,667	\$3,019,667
March 2021 Forecast (released 2-24-2021)	\$88,496,227	(\$7,561,360)	\$116,842,649	\$3,420,482	\$128,893,039	\$3,473,372
Total Cumulative Change		(\$20,992,082)		(\$1,166,324)		\$1,248,858

While there is improvement in the forecast for future biennia, the current biennium revenue decline is still driven by the COVID 19 pandemic. Lottery fund income is driven by the video lottery games people play primarily in bar and restaurant settings; with these facilities having limited inside capacity available or still closed, revenue generation is limited. The Department will continue to watch revenues closely and adjust operations accordingly.

Prior Action by Commission: The 2019-21 Agency Request Budget was approved at the June 2018 meeting. A brief update was provided in November 2018 and the Governor's Budget was presented at the February 2019 meeting. The Legislatively Adopted Budget was presented at the September 2019 meeting. Budget updates were provided in June, September and November 2019, February, June, September and November 2020 and February 2021.

Action Requested: None.

Attachments: None.

Prepared by: Tanya Crane

April 14, 2021

Agenda Item: 5a Informational

Topic: Cascadia – Potential Transfer to Linn County

Presented by: Ladd Whitcomb, Right of Way Agent

In an effort to more effectively and efficiently manage the properties in our portfolio, OPRD strives to seek out and develop opportunities to consolidate the operation of parks, wherever it makes good business sense. As you may know, Cascadia State Park has been operated by Linn County since March of 2019 with the ultimate purpose of permanently transferring the property to them, given all goes well under the operations agreement. Linn County has successfully operated Cascadia State Park for two years, now. With Cascadia being nestled in among other Linn County operations, but quite a distance from even the closest OPRD property, operation appears to be more efficient under Linn County with little to no impact to the recreating public.

OPRD and Linn County are diligently working through the details of transferring Cascadia so that this, one of Oregon's special places, will continue to be protected and will provide the same outstanding natural, scenic, cultural, historic, and recreational enjoyment for generations to come, under Linn County ownership, as it has these past two years under Linn County's operational management.

The deed that is currently being drafted will not only transfer ownership of the property to Linn County, but will also transfer other important responsibilities, including Land and Water Conservation Fund protection and compliance with the same cultural and historic rules and statutes that OPRD is governed by, including consultation with SHPO. There will be no monetary consideration for this transaction, but OPRD will include language that the property will revert back to us if it is used for any purpose that is not public outdoor recreation.

We present this briefing as an informational item only. We plan to present this as an action item during the next commission meeting, when we will request that you allow us to record a deed transferring Cascadia to Linn County. In the interim, we welcome all questions you might have.

Prior Action by Commission: None

Action Requested: None

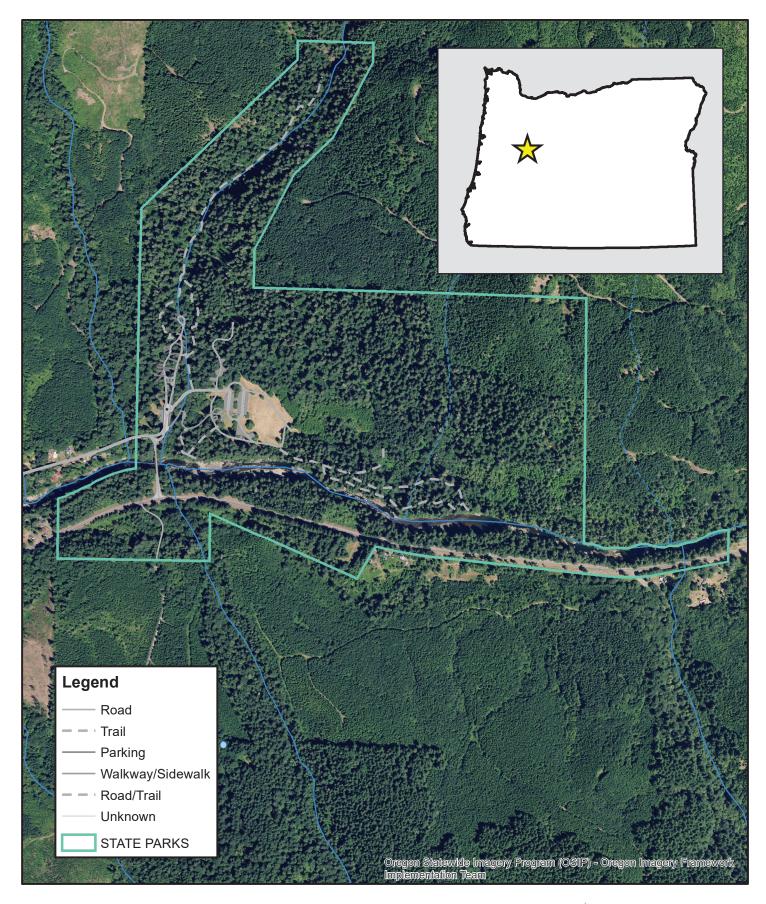
Attachments: Map (1)

Prepared by: Ladd Whitcomb, Right of Way Agent

5a - Cascadia State Park

Oregon Parks and Recreation Dept. 725 Summer St. NE, Suite C Salem OR, 97301





This product is for informational purposes and may not have been prepared for, or be suitable for legal, engineering, or surveying purposes. Users of this information should review or consult the primary data and information sources to ascertain the usability of the information.



April 14, 2021

Agenda Item: 6a Action

Topic: ATV Grant Recommendations

Presented by: Daniel Killam, Deputy Director of Administration

The All-Terrain Vehicle Grant Subcommittee met February 23-25, 2021, via Zoom to review 15 Law Enforcement (LE) grant requests and 20 Operation & Maintenance (O&M) grant requests totaling \$9,281,150.45.

The ATV Grant program is expected to receive \$11,042,121 million in spending limitation for ATV grants in the 2021-2023 biennium. In consultation with staff, the committee determined allocation of 60% for Operations and Maintenance, 30% for Law Enforcement, and 10% for other categories such as Land Acquisition, Development, and Emergency Medical Services.

The committee scored each grant request based on the applicant's oral presentation and grant application submitted. The scoring criteria were established in the 2016-2025 Oregon Statewide Trails Plan. The grant requests were ranked by the average of the scores given by the committee.

These applications are to fund on-going programs which provide ATV riding opportunities. OPRD currently has two-year agreements with all the applicants and this funding will continue to fund these programs for another two years.

Requests for Law Enforcement funding come mainly from County Sheriff Offices. OPRD currently has agreements with 12 counties throughout the state. Grants are primarily salaries for officers to provide patrols in ATV riding areas. These applications will provide 62,746 hours of patrol time over the next 2 years. State Parks has a Law Enforcement Tracking System which officers enter their hours and activities, which is used to track statistics and submit reimbursements. For the Law Enforcement category, \$3,312,636 was budgeted, with \$3,025,165 in requests, leaving \$287,471 for future requests.

Requests for **Operations and Maintenance** funding come from USFS, BLM, counties and non-profit clubs for most of the designated riding areas in Oregon. These two-year grants are largely made up of salaries to provide education patrols, clean staging areas, maintain trails, replace signs and work with volunteers. Funding also go towards vehicle costs, materials and supplies, signs, maps and equipment purchases. For O&M category, \$6,625,273 was budgeted, with \$6,255,985 in requests, leaving \$369,288 for future requests.

The committee and staff recommend funding all applications received totaling \$9,281,150.45.

Prior Action by Commission: None, other than ATV grant approvals through time.

Action Requested: Commission approval is requested for the attached grant recommendations from the ATV Grant Subcommittee.

Attachments: 6a Attachment A: ATV Grant Ranking Results

6a Attachment B: ATV Grant Map of Recommendations

Prepared by: Ian Caldwell and Mike Law, Grants & Community Programs Representatives

2021 All-Terrain Vehicle (ATV) Grant Program

ATV Advisory Grant Subcommittee

February 23-25, 2021 Meeting - Ranking Results

Total ATV Funds Available for 21-23: \$11,042,121

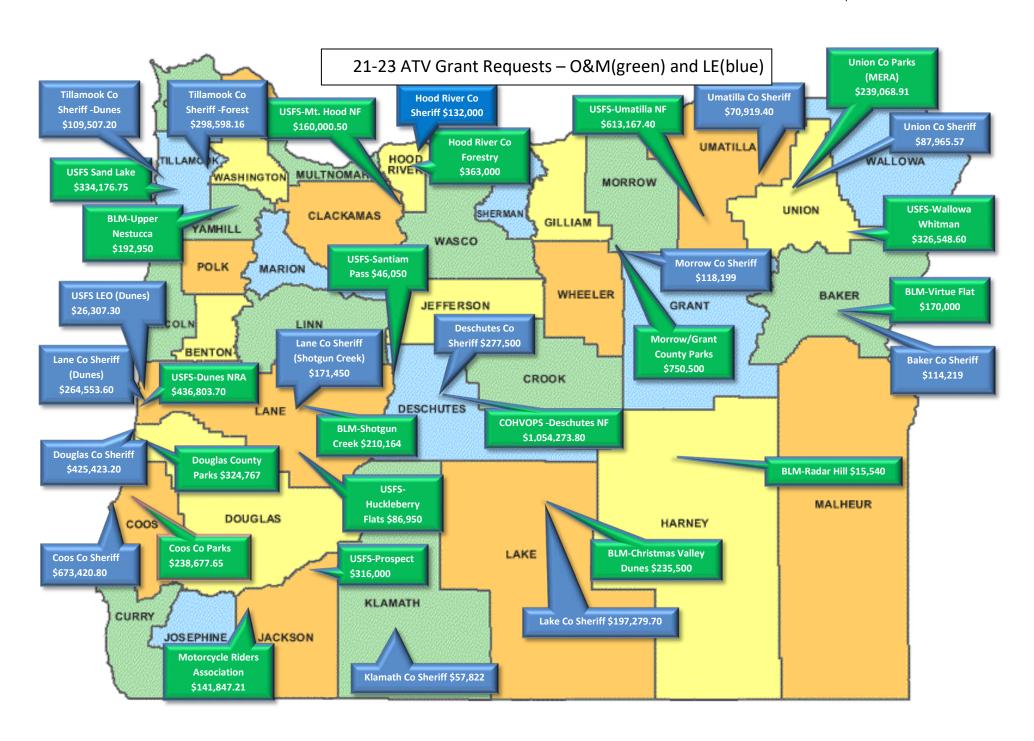
LE: \$3,312,636

O&M: \$6,625,273

	U&M: \$6,625,273					
Rank	Applicant	Project Name	Brief Project Description	Grant Funds Requested	Matching Funds	Total Project Cost
			Law Enforcement Recommended			
1	Morrow County Sheriff's Office	Morrow County Sheriff's OHV Law Enforcement Grant	Provide 4,500 hours of Law Enforcement patrols with 2 seasonal deputies for the Morrow/Grant County OHV Park.	¢112 100 00	¢30,000,00	¢148 100 00
2	Tillamook County Sheriff's Office	Tillamook State Forest	Provide 5,865 hours of Law Enforcement patrols with 3 full time deputies for the Tillamook State Forest, with 50% ODF match.	\$118,199.00 \$298,598.16	\$30,000.00 \$336,717.04	\$148,199.00 \$635,315.20
3	Douglas County Sheriff's Office	2021-2023 Douglas County OHV LE	Provide 8,320 hours of Law Enforcement patrols with 2 full time deputies for Winchester Bay (county land) and Oregon Dunes National Recreation Area (USFS) in Douglas County	\$425,423.20	\$107,277.60	\$532,700.80
5	Lake County Sheriff's Office Tillamook	Lake County OHV Education and Enforcement	Provide 3,790 hours of Law Enforcement patrols with 1 full time deputy for Christmas Valley Sand Dunes and dispersed ATV use throughout the county (BLM land) Provide 4,160 hours of Law Enforcement	\$197,279.70	\$49,320.00	\$246,599.70
	County Sheriff's Office	Sandlake Recreation Area (SRA)	patrols with 1 full time deputy for the Sandlake Recreation Area, located near Pacific City in Tillamook County.	\$109,507.20	\$95,040.00	\$204,547.20
6	Deschutes County Sheriff's Office	Deschutes County SO OHV Program	Provide 6,000 hours of Law Enforcement patrols with 4 seasonal deputies for the USFS and BLM ATV riding areas in Central Oregon, including East Fort Rock, Millican and Cline Buttes areas.	\$277,500.00	\$69,375.00	\$346,875.00
8	Coos County Sheriff Hood River	Coos County OHV Law Enforcement	Provide 13,520 hours of Law Enforcement patrols with 3.5 full time deputies for the ODNRA (Federal), Coos County Trail systems and ATV Highway Access Route in Lakeside. Provide 2,400 hours of Law Enforcement	\$673,420.80	\$168,355.20	\$841,776.00
0	County Sheriff's Office	Hood River County OHV Program	patrols with 1/2 of a full time deputy for the Hood River County Forestry riding areas and other Mt Hood USFS lands in the County.	\$132,000.00	\$33,000.00	\$165,000.00
9	Lane County Sheriff's Office	Lane County Sheriff's Office Shotgun Creek Patrols	Provide 2,500 hours of Law Enforcement patrols with 1/2 of a full time deputy for the Shotgun Creek Recreation area (BLM) which is about 20 miles NE of Eugene.	\$171,450.00	\$42,865.50	\$214,315.50
10	Baker County Sheriff	Baker County ATV Enforcement Patrol	Provide 2,080 hours of Law Enforcement patrols with 1/2 of a full time deputy throughout Baker County including Virtue Flat (BLM) and Wallowa-Whitman NF (USFS) and ATV Highway Access Route in Sumpter.	\$114,219.00	\$28,555.00	\$142,774.00
11	Lane County Sheriff's Office	Lane County Sheriff's Office Dunes Patrol	Provide 4,160 hours of Law Enforcement patrols with 1 deputy for the ODNRA (USFS) in Lane County (Florence/Honeyman)	\$264,553.60	\$66,150.00	\$330,703.60
12	Union County Sheriff's Office	Union County OHV Patrols	Provide 1,771 hours of Law Enforcement patrols with 1/2 of a full time deputy for the Mt Emily Recreation Area and other USFS riding areas in Union County	\$87,965.57	\$23,465.75	\$111,431.32
13	Umatilla County Sheriff's Office	Umatilla County ATV - Law Enforcement	Provide 1,040 hours of Law Enforcement patrols with 1/4 of a full time deputy for the USFS and BLM lands in Umatilla County, including Winom-Frazier ATV area.	\$70,919.40	\$17,729.85	\$88,649.25

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Department FY 22-23 Winchester Bay (Umpqua Dunes) \$324,767.00 \$89,992.00 \$4 10 ODNRA Operations & This project will supplement funding for OHV Maintenance 2021-2023 Euclidean Mr. (Dunes) Recreation Area from Florence to Coos Bay. \$436,803.70 \$114,004.80 \$55		•	Douglas County O&M -	O&M funding for County Owned lands at			
10 ODNRA Operations & This project will supplement funding for OHV USFS - Maintenance 2021-2023 Maintenance 20		,	,	,	\$324,767.00	\$89,992.00	\$414,759.00
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Siuslaw NF (Dunes) Recreation Area from Florence to Coos Bay. \$436,803.70 \$114,004.80 \$55		USFS -					
44		Siuslaw NF			\$436,803.70	\$114,004.80	\$550,808.50
	11	BLM-		This project would fund salaries, supplies and			
Northwest equipment for maintaining the Upper Nestucca							
			Nestucca Maintananca				
					¢102.050.00	¢52 650 00	\$246,609.00
		District	απα Ορειαμοπο		φ 192,930.00	დაა, იაშ.00	φ240,009.00
	12						
Area dune complex. This 1,076 acre open		HOEG Hab-					
USFS - Hebo sand dune complex has four campgrounds, two			2024 Cand Late OM				
Ranger 2021 Sand Lake OM day use areas and tremendous visitation. North					#004 470 FF	# 400 004 ::	# 407.444.15
District Grant (Dunes) of Pacific City. \$334,176.75 \$103,264.44 \$43		DISTRICT	Grant (Dunes)	or Pacific City.	\$334,176.75	\$103,264.44	\$437,441.19

13						
			This project supports O&M of approximately			
	USFS -	2021-23 Wallowa	230 miles of designated OHV trails and facilities across the Wallowa-Whitman National			
	Wallowa-	Whitman NF OHV Trails	Forest. Trails are located across three ranger			
	Whitman NF	O&M	districts. Baker City/La Grande/Joseph	\$326,548.60	\$83,307.70	\$409,856.30
14			aleaner Daner Grij/Da Granag/Googpii	ψ020,010.00	ψου,σοισ	Ψ100,000.00
			This grant would support the general O&M for			
			OHV areas on the Mount Hood National Forest			
	USFS - Mount	Mount Hood National	over the next 2 years. Riding areas are Ladee			
	Hood	Forest O&M FY21	Flats, McCubbins Gulch and Rock Creek.	\$160,000.50	\$40,212.65	\$200,213.15
15	USFS -		This project supports continued O&M of the			
		Prospect O&M 2021-	Prospect Off-Highway Vehicle Trail System			
	Siskiyou NF	2023	located in Jackson and Douglas County.	\$316,000.00	\$94,111.20	\$410,111.20
16	USFS -		O&M for ATV and motorcycle trails on the			
	Umatilla	0004 0000 Harratilla	Heppner, North Fork John Day, and Walla			
	National Forest	2021-2023 Umatilla Trails	Walla Ranger Districts of the Umatilla National Forest	ФС40 4C7 40	£452.000.00	#707.004.00
17	Forest	Trails	Forest	\$613,167.40	\$153,896.86	\$767,064.26
17			O&M Grant to support OHV recreation and site			
	BLM - Vale		specific projects at staging and riding areas of			
	District	Virtue Flat O&M	the BLM Vale District/Baker Field Office.	\$170,000.00	\$42,555.60	\$212,555.60
18	BLM -	viitao i iat oaivi	and Belli Valo Biothog Baker Field Office.	ψ170,000.00	ψ+2,000.00	Ψ212,000.00
	Northwest		This O&M project would fund salaries, supplies			
	Oregon	Shotgun Maintenance	and equipment for maintaining the Shotgun			
	District	and Operations	OHV Area, 20 miles NE of Eugene.	\$210,164.00	\$61,571.80	\$271,735.80
19		·	This grant would fund patrols at the Christmas			
			Valley Sand Dunes in Lake County with			
	BLM -		seasonal and permanent staff, allowing for			
	Lakeview	Christmas Valley Sand	heavy coverage from spring to fall and light			
	District	Dunes O&M Grant	coverage patrolling throughout the winter.	\$235,500.00	\$59,908.70	\$295,408.70
20			O&M of 900 acre BLM site located a few miles			
	D. M. D.		SW of Burns. Site contains ATV trails for all			
	BLM - Burns	Davidson Little OLINA	classes and a small staging area with vault	#45 540 00	# 40.000.00	405.040.00
	District	Radar Hill OHV	toilet.	\$15,540.00	\$10,300.00	\$25,840.00
	T. 4-1 D			#0.055.005.50	04 750 046 04	40 000 004 00
	i otal Recomn	nended for O&M Funding	\$6,255,985.52	\$1,753,846.31	\$8,009,831.83	



April 14, 2021

Agenda Item: 6b Action

Topic: ADA Transition Plan Update

Presented by: Helena Kesch, ADA Coordinator

The Americans with Disabilities Act (ADA) requires that no qualified individual with a disability shall, because a public entity's facilities are inaccessible to or unusable by individuals with disabilities, be excluded from participation in, or be denied the benefits of the services, programs, or activities of a public entity, or be subjected to discrimination by any public entity. The ADA requires a public entity operate each service, program, or activity so that the service, program or activity, when viewed in its entirety, is readily accessible to and usable by individuals with disabilities. OPRD, a Title II public entity, is required to conduct an evaluation of services, programs and park facilities to identify barriers to program access. Once barriers are identified, an ADA Transition Plan is required to develop a plan and timeline for remediation.

From 2018-2021, OPRD conducted 273 individual park self-evaluations and identified 4,872 barriers to access. These barriers include, but are not limited to, no accessible routes to facilities, no accessible picnic tables, not enough accessible campsites, not enough accessible parking spaces, and restroom facilities that do not meet accessible standards.

Approximately 75 OPRD park rangers and staff attended an ADA Self Evaluation training that covered ADA program access rules for people with disabilities. The training also included hands-on experience in conducting an ADA Site Evaluation using a mobile application on a tablet. The mobile application, developed by third-party software (BlueDAG, LLC) allowed staff to identify barriers across the parks and upload the information to a web portal for the ADA Coordinator to analyze and process. Park Rangers that received the training and conducted the ADA Self Evaluations developed an accessibility lens to program access. This new skill can be applied towards future park improvements.

The ADA Transition Plan for OPRD provides an outline of the agency's approach to remediate barriers. Barriers were grouped into low, medium, and high categories to help establish a timeline for remediation. OPRD expects to remove identified barriers over the next 25 years.

Beginning in July 2020, the timeline for barrier removal is as follows:

- low barriers removed within 5 years
- medium barrier removal will be 30% in 10 years, 35% in 11-15 years and remaining 35% in 16-20 years

• high barrier removal will be 10% in 5 years, 20% in 6-10 years, 20% in 11-15 years, 25% in 16-20 years and remaining 25% in 20-25 years

Prior Action by Commission: none

Action Requested: Information only

Attachments: ADA Transition Plan

Prepared by: Helena Kesch, ADA Coordinator



Oregon Parks and Recreation Department

ADA Transition Plan

March 2021



Created by the Oregon Parks and Recreation Department utilizing information and technical guidance produced by BlueDAG, the Transportation Research Board, the American Association of State Highway and Transportation Officials, Federal Highway Administration Resource Center, and technical and regulatory guidance produced by the U.S. Department of Justice.

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Executive Summary

The Oregon Parks and Recreation Department (ORPD) created this Americans with Disability Act (ADA) Transition Plan to guide the agency in removing accessibility barriers throughout state parks.

A primary goal of the ADA is to ensure equal participation in public life for all Americans with disabilities. Title II of the ADA covers programs, services, and activities of public entities, such as OPRD.

People with disabilities have a right to seek out camping, picnicking, and other recreational opportunities with the same expectation to participate as those without disabilities. Under Title II of the ADA, it is OPRD's responsibility to ensure that all services, programs, and activities, when viewed in their entirety, are readily accessible and usable by individuals with disabilities.

In the process of creating this Transition Plan, OPRD surveyed 273 unique facilities and identified 4,872 individual barriers and grouped them into three categories defined by the level of complexity: Low Barrier, Medium Barrier, and High Barrier. Each category has its own timeline:

Low Barrier

- To be remove within five years
- Requires minimal resources to remediate
- Examples: replacing sink fixture controls, adding parking signage

Medium Barrier

- 30% to be removed in 10 years, 35% in 11-15 years, and final 35% in 16-20 years
- Requires project planning and scheduling, budget planning, and additional skill and resources to complete
- Example: creating accessible paths

High Barrier

- 10% to be removed in five years, 20% in 6-10 years, 20% in 11-15 years, 25% in 16-20 years, and remaining 25% in 20-25 years
- Requires significant project scoping, planning, logistics, biennial budgeting, and even greater resources and expertise to complete
- Examples: paving project, retrofit restrooms, redesign campsites

Following completion of this Transition Plan, OPRD expects to remove identified barriers over the next 25 years.





Introduction and Overview

OPRD's mission is to provide and protect outstanding natural, scenic, cultural, historic, and recreational sites for the enjoyment and education of present and future generations.

OPRD takes the long view to protect Oregon's special places and provide the greatest experience while creating stable future funding.

OPRD operates Oregon's state parks through a headquarters staff in Salem and three field regions. OPRD is also responsible for the Office of Outdoor Recreation, the State Historic Preservation Office, Oregon's Recreation Trails, the Ocean Shores Recreation Area, Scenic Waterways and the Willamette River Greenway.

OPRD was created as a branch of the Highway Department in 1921. The 1989 Legislature created a separate Parks and Recreation Department, effective in 1990. Oregon's state parks are among the most popular in the United States. A combined day-use and camping attendance of more than 47 million annual visitors consistently ranks the system among the ten most visited park systems in the nation. With more than 47 million visitors each year, the agency ranks third in the nation for day use and sixth in the nation for overnight camping.

The Oregon Parks and Recreation Department is divided into three main areas: Field Operations, Heritage Programs, and Support Services.

Field Operations comprises the Coast Region, Valleys Region, and Mountain Region, which are collaboratively responsible for the on-the-ground operation and natural resource management of over 259 recreational properties, including 54 parks that offer overnight accommodations.

Heritage Programs is responsible for the management of all federal and state heritage programs. Through its boards and commissions, the division coordinates programs that advocate for historic cemetery conservation, advise on historic preservation policy, designate historic properties, provide grants to heritage programs, issue grants to museums and historical societies, and implement the Oregon Historic Trails Plan.

Support Services comprises the following departments: Finance, Budget, Information Services, Grants and Community Programs, Park Development and Renewal, Contracts, Safety and Risk, Human Resources, Communications, and Government Relations and Policy. Collaboratively, support services provide administrative, legislative, legal, compliance, and park improvement services for the agency and its partners.

The Americans with Disabilities Act

Adopted on July 26, 1990, the ADA is a federal civil rights law that provides protections for people with disabilities against discrimination by both public and private entities. The ADA extends similar protections provided by Section 504 of the Rehabilitation Act of 1973.

Section 504 requires entities that receive federal financial assistance to ensure they do not discriminate against persons with disabilities when providing their services, programs, and activities.

The ADA prohibits discrimination on the basis of disability for operations conducted by state and local governments and for facilities owned by private businesses, even if no federal financial assistance is received.

Title II of the ADA covers programs and services provided by public entities, including those offered by OPRD. Under Title II, public entities must take all reasonable measures to ensure their services, programs, and activities are accessible to and useable by persons with disabilities. Additionally, Title II must reasonably modify policies, practices, or procedures to avoid discrimination against people with disabilities. Entities must evaluate the accessibility of their programs and facilities, and create a Transition Plan documenting the steps the agency will take to remove accessibility barriers.

This Transition Plan was designed to help OPRD adhere to the above ADA requirements.

The ADA states that the plan must, at a minimum:

- Identify physical obstacles to accessibility in state park facilities, including parking, restrooms, picnic areas, and viewpoints.
- Describe how the agency will make the facilities accessible; and
- Provide a schedule for implementing facility upgrades

Additionally, the ADA requires public entities to offer physical accessibility and program accessibility.

Physical Accessibility

An entity achieves physical accessibility when its facilities are free of barriers and obstacles that restrict their entrances and uses. OPRD will work toward ensuring our visitors have barrier-free access at each park, including parking, restrooms, and access to at least one recreational feature (camping, picnic tables, viewpoint, trail, interpretive signage, etc.).



Program Accessibility

Program accessibility includes physical accessibility, but also includes all of the policies, practices, and procedures that allow people with disabilities to participate in programs and access important information. The ADA requires entities to provide individuals with disabilities an equally effective opportunity to participate in or benefit from its programs and services. As such, program accessibility must be achieved by both structural and non-structural methods. Examples of non-structural methods include acquiring or redesigning program areas to allow participation or providing alternate nearby sites for programming, where feasible. Whenever possible, OPRD will prioritize providing an integrated program setting that encourages interactions among all users, including individuals with disabilities.

Exemptions

The law allows for exemptions in specific cases:

- When removing a barrier would threaten or damage protected wildlife species, protected wildlife areas, and archeological, cultural, and historical features;
- When removing a barrier would cause undue financial burden or fundamentally alter the nature of our services and programs.

In these cases, OPRD will make every attempt to create alternatives to achieve program accessibility.





Transition Plan Development Process

OPRD used several tools to evaluate Oregon's state park and historic site system. OPRD's Universal Access Committee works to discuss, research, and recommend policy and goals for OPRD universal access issues in order to better serve a diverse customer base and to meet legal requirements. The OPRD ADA coordinator developed and delivered an ADA site evaluation training statewide between 2018-2020. Over 75 participants attended, included park managers, park rangers, engineering staff, grants staff, and partners. OPRD park rangers will continue to receive ADA-related training to increase their knowledge of the requirements and promote an accessibility lens as they improve park facilities and experiences for the public. In early 2021, the agency plans to solicit public comments online, hold an online public meeting to review the draft ADA Transition Plan, and conduct direct outreach to people with lived experience for feedback and recommendations. These processes are ongoing as the park system is constantly evolving to meet the recreational and cultural needs of Oregon.

Universal Access Committee

The Universal Access Committee is an internal committee of OPRD staff that includes the ADA coordinator, the statewide volunteer coordinator, park managers, policy specialists, operations and support managers, and staff representing the Engineering, Communications, Heritage, Grants, and Safety and Risk departments. The Universal Access Committee works with executive staff, department leadership and the park regions to identify areas of improvements either assessed internally or generated from public feedback. This committee's focus is to support OPRD's goal of achieving greater accessibility.

ADA Site Evaluation Training

An ADA site evaluation training was developed for agency staff who would be performing the evaluations for the parks or programs. The ADA coordinator designed this instructor-led training in collaboration with Access Recreation to provide first-hand user perspective and experience. The training offered blended learning, including an informational component that described the ADA requirements for a Title II agency and an on-the-job component where participants practiced completing actual site evaluations. OPRD's ADA coordinator delivered these trainings statewide to over 75 park rangers. Participants gained the knowledge and experience needed to apply an accessibility lens when updating park facilities, interacting with the public, and conducting other agency work. OPRD is committed to providing this training to all staff on a regular basis so that all staff acquire a similar accessibility lens.

ADA Site Evaluations

To obtain current information on accessibility at its parks and historic sites, OPRD conducted 273 site evaluations statewide, which included developed facilities, primitive sites, river greenway access and some undeveloped park properties. ADA site evaluations were completed by trained park rangers and the ADA coordinator.

ADA site evaluations were conducted using the BlueDAG mobile application tool to collect information on non-ADA compliant features and facilities within parks, which included but is not limited to:

- Parking lots
- Restrooms
- Fishing docks
- Campsites
- Beach access
- Picnic areas
- Visitor centers
- Park offices
- Trailheads
- Hiker and pedestrian trails
- Outreach program areas
- Program areas



Evaluators uploaded data collected into the master database program (BlueDAG). The database program consolidated all field data into sortable tables such as data types, locations, structural feature types and priority. With this data, OPRD created its Transition Plan for removing each barrier.

Barriers and Priority Approach Development

Improving accessibility to state parks and historic sites, particularly in older facilities built decades ago, requires substantial project improvements. OPRD is committed to continual improvement, with the understanding that funding constraints make implementing the goals outlined in this plan a long-term process.

The site evaluations reveal a variety of barriers across the park system. Certain barriers are very common and occur at many parks, while others are unique to only a few parks. A little over half of all barriers fall into three groups: doors, off-street parking, and restroom/shower facilities. There are also widespread barriers concerning features inherent to parks: accessible trails and routes (e.g. surface, width); camping areas (e.g. fire ring); and day-use areas (e.g. picnic tables). Furthermore, many parks have accessibility issues related to blended transitions, clear floor space, and reach ranges.

The prevalence of these barriers diminishes the park experience for people with disabilities. Based on an Oregon resident survey, the 2019-2023 Oregon Statewide Outdoor Recreation Plan (SCORP)¹ provides the following list of statewide accessibility accommodation priorities²:

- More accessible paved trails
- More benches along trails
- Rehabilitation of a recreation area or facility that does not meet access requirements of the ADA
- More accessible parking
- Public transportation to parks

There is a clear linkage between these priorities and the findings from the site evaluations.



¹ Oregon Parks and Recreation Department. (2019). 2019-2023 Oregon Statewide Outdoor Recreation Plan. https://www.oregon.gov/oprd/PRP/Documents/SCORP-2019-2023-Final.pdf

² From Table 12.64 of report (pg. 231).

Removing common barriers across the park system may not address all of these priorities, but it will help improve outdoor recreation experiences for people with disabilities in Oregon.

Barriers were categorized based on barrier removal complexity, resources, and funding. These barriers were categorized into three sections: low, medium, and high barrier. OPRD also recognizes the need to prioritize these projects with consideration to funding and capacity resources.

Low Barriers

- Requires minimal resources to remediate
- Are common among all three regions
- Can be fixed without reasonable delay
- Examples: relocating soap dispensers, replacing sink fixture controls, adding parking signage



Medium Barriers

- Requires project planning and scheduling, and additional skill and resources to complete
- Requires budget planning consideration
- Examples: adding surface material, replacing plumbing fixtures, creating accessible paths

High Barriers

- Requires significant project scoping, planning, logistics, resources and expertise skill
- Requires funding sources (e.g. grant applications) to be considered at each biennium
- Examples: paving project, retrofit restrooms, redesign campsites

Program Evaluation

As part of developing the Transition Plan, the Universal Access Committee evaluated OPRD programs to ensure they are not only physically accessible to individuals with disabilities, but also that the policies, practices, and procedures in place allow individuals with disabilities to participate and access important information.



OPRD serves the public through a variety of outreach programs to encourage participation in outdoor recreation, add value to one's experience outdoors, and build community. Examples include interpretive programs, special events, and private outreach events that target underrepresented community groups.

The agency must ensure individuals with disabilities are able to physically access the spaces where programs are held, where possible, or provide an equally effective opportunity to participate in or benefit from these programs. Each ADA Site Evaluation addresses parkspecific plans to remove barriers.

In addition, OPRD coordinates several advisory committees, grant committees, and boards for which members advise the agency on decisions about where to allocate money and resources; distribute grant money for recreation and historic improvement projects throughout the state; and review and recommend changes in the rules that govern how the agency operates. These public bodies serve the following programs:

- Oregon Heritage
- Scenic Bikeways
- Scenic Waterways
- ATV Safety and Education
- Scenic and Regional Trails
- Recreation Grants and Community Services

OPRD will strive to make participation in its boards and committees accessible by creating and maintaining accessible documents, websites, and program-related materials. Public meetings, conferences, and trainings will either be offered at locations that are accessible and/or reasonable accommodations will be offered to individuals.

Program accessibility depends on accessible communication. The Communications Division is responsible for ensuring agency communication channels are accessible to individuals with disabilities. These channels include facility signage, publications, websites, and social media accounts. The agency follows industry accessibility standards regarding its signs and websites. Additionally, the agency uses the Oregon Relay Service to allow individuals with hearing impairments to converse with OPRD staff over the phone.

Program accessibility is an ongoing process. The Universal Access Committee will continue to collaborate with each division by identifying areas of improvement, providing best practices, and serving as a resource.





Transition Plan

The Transition Plan analyzes each property's unique facilities and identifies individual barriers. The plan prioritizes projects and provides an implementation timeline. Recent budget constraints as a result of the worldwide COVID-19 pandemic have created a significant budget challenge for OPRD. Nonetheless, OPRD is committed to ensuring a wide range of opportunities for individuals with disabilities. Additionally, the agency will maintain equipment and features that provide access and/or reasonable accommodation to people with disabilities.

The three most common barrier groups identified represents 52% of all barriers: doors, parking lot issues, and toilets and bathrooms. A complete list of all barriers identified can be found as 'Attachment 1' in the Appendix.

Approach and Timeline

OPRD will focus on removing low, medium, and high barriers within a 25-year timeline further described below. Barrier removal commences July 2021 and concludes June 2046. This timeline provides OPRD the necessary time to ensure barrier removal is attainable and achievable given budgetary and capacity constraints.

Low Barrier Removal and Timeline

OPRD's goal is to remove a majority of identified low barriers statewide within five years of the Transition Plan approval. Low barriers as described above require minimal resources to remediate.

Medium Barrier Removal and Timeline

OPRD's goal is to remove 30% of medium barriers within 10 years of the Transition Plan approval. An additional 35% of medium barriers would be removed between 11-15 years. The remaining 35% of medium barriers would be removed in 16-20 years. Medium barrier removal as described above requires project and budget planning, scheduling, and additional skill and resources to complete.

High Barrier Removal and Timeline

OPRD's goal is to remove 10% of high barriers within five years of the Transition Plan approval. An additional 20% barrier removal between 6-10 years, 20% between 11-15 years, 25% between 16-20 years, and the remaining 25% of high barriers between 20-25 years. Removing high barriers require significant project planning and scoping, as well as major investments with funding consideration (e.g. grant applications) at the start of each biennium.

It is important to note that OPRD will not be able to remove all barriers identified in the ADA site evaluations. OPRD will consider the following factors when deciding to remove a barrier: life expectancy for the barrier identified; any applicable exemptions; whether the redesign plans include introducing a new barrier; and whether replacements for barriers already exist. The ADA coordinator will document reasoning for any barriers OPRD determines cannot be removed.

Funding

The prioritization strategy and timeline listed above reflect a realistic path forward, given the financial reality the agency faces due to the current and potential economic fallout from the COVID-19 pandemic and the September 2020 wildfire crisis. These effects will ripple through the Oregon economy for years.

In March 2020, when the virus arrived in Oregon, OPRD closed day-use parks for over six weeks and campgrounds for 11 weeks while it retooled to meet state requirements for a safe reopening. The resulting loss in the agency's main revenue sources — Lottery funds and park visitors — forced the agency to lay off permanent staff and freeze hiring for seasonal staff. As a result, parks reopened with fewer rangers, and with fewer support staff available at headquarters.

Then the statewide wildfire emergency delivered another blow. Thankfully, most park properties survived the devastation; however, some were not so fortunate. It will take significant resources to repair the damage and reopen the handful of parks that had to close.

While these challenges present a temporary financial strain, the agency remains committed to moving forward its effort to remove barriers to access. OPRD has an opportunity to invest more intentionally in staff and facilities that lower the barrier to participation for every member of the community. Barrier removal and other accessibility measures are critical to the agency's mission, with the highest-priority projects selected for immediate attention. OPRD will also seek grant funding opportunities and community partnerships to assist with barrier removal and improve park access.

Public Involvement Process

OPRD made every effort to ensure equitable access to the transition plan public involvement process, held January 11 to February 15, 2021. The agency posted an accessible draft ADA Transition Plan on its website and formally announced the comment period in a <u>January 11 news release</u>. Additionally, OPRD reached out directly to organizations representing the disabilities community and people with lived experience. Members of the public had several options to provide comment: via an online form on the website, by mail, email, or through participation in a virtual hearing. All communications made clear the agency could provide alternate formats for the document and accommodations for participating in the meeting.

A copy of OPRD's ADA Transition Plan can be requested by mail, phone or email:

Helena Kesch OPRD ADA Coordinator 725 Summer St NE, Ste. C Salem, OR 97301

Telephone: 503-881-4637

Email: Helena. Kesch@oregon.gov

TTY: 1-800-551-6949



Appendix

Attachment 1- Barriers Identified

	Number	
Barrier Group	Identified	Examples of Barriers
Toilet and Bathing Rooms	1138	Stall width, soap dispenser height
		No accessible stall, no access aisle,
Parking – off street	692	no sign
Doors	686	Weight, width, threshold
Trails	369	Width, slope
Clear Floor Space	273	Not compact, stable or firm
Outdoor Constructed Feature	264	Shelter,
Reach Ranges	163	More than 25 inches
Accessible Routes	158	No accessible path to building
Outdoor Recreation Access		No accessible path to outdoor
Route	155	recreation
Blended Transition	134	Lip greater than ¼ inch
Operable Parts	125	Water faucet control
Picnic Units	91	Not enough accessible picnic tables
Sales and Service		
Counters/Tables	74	Tables is not accessible
Custom/Special	68	Undeveloped property
Ramps (not a curb ramp)	63	Ramp to building
Camp Shelters	55	Not enough accessible campsites
ATMs and Fare Machines	45	Fee machine not accessible
RV Parking	44	Not 20 feet wide
Drinking Fountains	35	Not accessible
Beach Access Route	34	Not accessible
Curb Ramps	31	No curb cutout at parking
Outdoor Recreation - Parking	23	Parking space width
Fire Extinguishers	21	Reach range
Boating Facilities	19	Slope, threshold
Kitchens, Kitchenettes, Wet Bar	14	Height

Pedestrian Access Routes	14	Width, slope	
Signs	12	Height, missing	
Gates	11	Latch	
Dining/Bar and Work Surfaces	8	Height	
Stairways	8	No accessible route	
Assembly Areas	7	Not accessible	
Fishing Piers and Platforms	6	Threshold, width	
Fire Alarms	5	Not accessible	
Protruding Object	5	Obstruct access route	
Check-out aisles	4	Height of counter	
Knee Clearance	3	Height	
Assisted Listening Devices	3	Missing	
Dressing/Fitting/Locker Rooms	3	Height of coat hook, bench	
Play Area	2	Not accessible	
Tent Pads and Tent Platforms	2	Not enough accessible	
Transaction Counters	2	Height	
Turning Space	2	Not provided	
Pool/Spa	1	Not accessible	
Total	4872		

Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 7a Information

Topic: Heritage Division Update

Presented by: Christine Curran, Deputy Director, Heritage Programs,

Deputy State Historic Preservation Officer.

Oregon Heritage Hosts Online Latino Heritage Event April 29th

On April 29 Oregon Heritage will host an online event, Latino Heritage Preservation: Building a Network. The forum will begin a statewide conversation among heritage organizations about coordinating efforts to preserve and share Oregon's Latino heritage. People of Latin American descent shaped Oregon through their labor, community development, entrepreneurship, and more. Yet, this important history is under documented and missing from the state's shared narrative. Desiree Aranda and Sara Delgadillo Cruz, executive board members from Latin@s in Heritage Conservation will explore the breadth of Latino heritage and facilitate the session. Latin@s in Heritage Conservation is a national organization of professionals, educators, and advocates who believe in preserving and elevating Latino history and places to create a more inclusive American narrative and sustaining the living cultural heritage of the country's diverse Latino communities. The session will address how to think broadly about heritage conservation, share a national approach to this work, and discuss how to document Latino stories in Oregon.

Virtual Oregon Heritage Summit, "Collaboration is Key" to be held April 29th-30th

Oregon Heritage will host the Collaboration is Key! Virtual Oregon Heritage Summit on April 29th and 30th. The summit will focus on building the relationships and partnerships so crucial during this challenging time, and how to establish and build new connections. Keynote speaker Trina Michelle Robinson will share the story of her family's enslaved ancestry and their liberation and migration to Chicago. Her mission is to help people of all backgrounds connect to one another through storytelling so that we can see ourselves in each other. She will also discuss how collaboration supported her research and work. Partners from all over the state will share their insights at the Collaboration Success! panel, discussing how working together enhances documentation, preservation, and sharing of Oregon's historic resources. Participants will enjoy many opportunities to compare ideas and build relationships through hands-on work workshops, breakout sessions, and chatrooms. The Oregon Historical Society will again sponsor this year's annual presentation of the Oregon Heritage Excellence Awards by Oregon Heritage Commission Chair, Chelsea Rose. Videos will highlight the notable achievements of individuals and organizations to preserve Oregon's story.

Properties recently listed in the National Register of Historic Places

Portland's Mallory Avenue Christian Church and Terwilliger Parkway are now listed in the National Register of Historic Places. Located in Portland's Albina neighborhood, the 1949 Mallory Avenue Christian Church is recognized for its notable early postwar modern architecture and association with Portland's Black Community. The Albina Neighborhood transitioned to a predominantly Black neighborhood as the population substantially increased in the 1940s due to the draw of war-time

jobs and push of discriminatory housing



Mallory Avenue Christian Church, Portland

practices. As a result, the historically White church membership became interracial, and the congregation hired a Black community minister in the 1960s. By this period, civil rights activism and social unrest surged as barriers to upward mobility driven by systemic racism heightened Black Portlander's socioeconomic struggles. Churches during the era took notice and began community-based "reconciliation" programming to improve race relations and to reduce the effects of poverty, particularly among youth. Mallory Christian provided meaningful programing and outreach to the community in the 1970s as the location of the northeast YWCA and the People Are Beautiful program.

The 2.5-mile picturesque Terwilliger Parkway in the hills of southwest Portland opened on August 4, 1914. Noted international landscape architect John C. Olmsted planed the route, and Portland Park Superintendent Emanuel Tillman Mische completed the project. The construction of the road was an effort to beautify the city as a whole by embracing the natural environment. The parkway offered an undulating route with an elevation climb of roughly 300 feet. The Parkway's designed twists and turns featured a varied natural experience including panoramic views of



Terwilliger Parkway, Portland

the landscape below, select viewpoints to stop and admire the city to the east and mountains beyond, and immersion in a mature second growth forest in the city's backyard.

State Historic Preservation Office Receives Grant to Document African-American History

The State Historic Preservation Office (SHPO) recently received a \$30,000 grant to document and list properties in the National Register of Historic Places related to African American history from the National Park Service through the Underrepresented Communities Grant program. The project will identify historic places throughout the state, list at least one property in the National Register, and create a Multiple Property Document to nominate more properties to the National Register in the future. The project addresses the gap in documentation and recognition of historic places reflecting the contribution of African Americans to the state's history. The project is a continuation of the SHPO's work over the last several years in collaboration with the City of Portland and Oregon Black Pioneers. This effort aligns with the Oregon Historic Preservation Plan goal to increase the thematic diversity of properties listed in the National Register and the Oregon Heritage Plan goal to include more voices and increase access to Oregon heritage resources.

Prior Action by Commission: none

Action Requested: none

Attachments: none

Prepared by: Ian P. Johnson, Associate Deputy SHPO and Chrissy Curran, Deputy

Director, Heritage Programs, Deputy State Historic Preservation Officer.

Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 8a Action

Topic: Fire Salvage/Daylighting Contract Award Approval

Presented by: Craig Leech, OPRD Forester

Title: Fire Salvage/Daylighting Youth Camp/Host Loop

Location: Silver Falls State Park

Description: Silver Falls State Park had over 100 acres of forestland burned in the Beachie Fire 2020. 103 acres of fire salvage is proposed to harvest this coming late Summer/Fall/Winter. The proposed area has approximately 2.2 million board feet of timber within three units of OPRD property, and calls for improving forest floor daylight conditions by cutting 166 trees around the youth camp buildings, and 54 trees in the non-public area where park hosts camp. In the Beachie salvage area, variable density thinning will be used to remove pockets of standing dead, western hemlock and fire damaged Douglas-fir due to the wildfire intensity and extensive tree damage. The appraised value of timber across all project sites is \$1.1 mil. with a conservative profit estimate to OPRD of \$300K. The project is proposed to be a ground-based logging operation.

Project Manager: Craig Leech, OPRD Forester

Project Budget (Revenue): \$300,000.00

Schedule:

Advertise	Bid Close	Contract Award	Contract Completion
May, 2021	June, 2021	July,21 (est.)	Feb., 2022

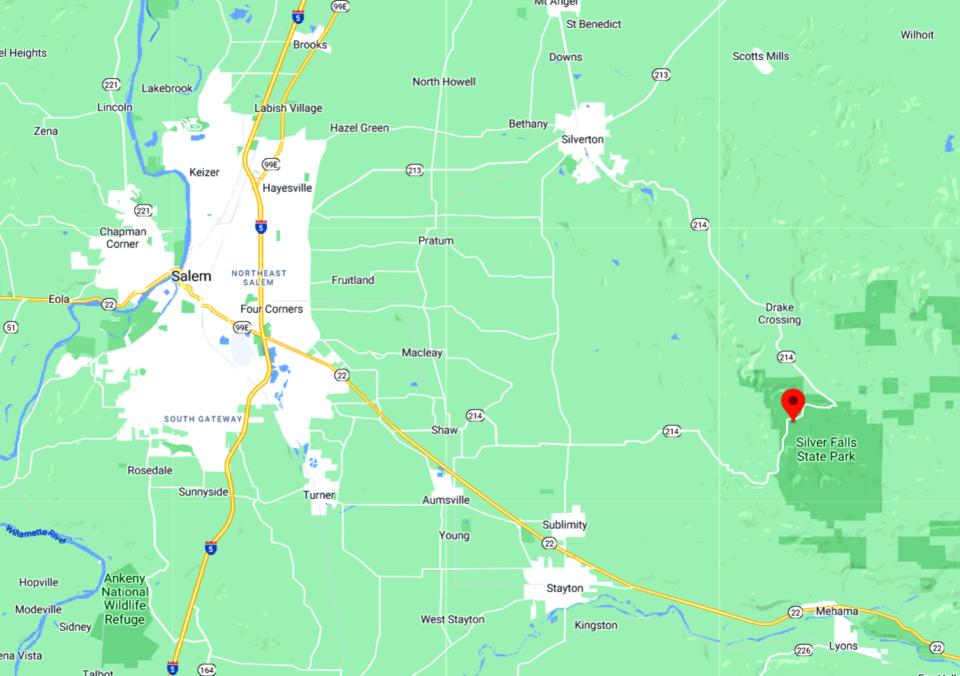
Prior Action by Commission: None

Action Requested: Staff seeks Commission conditional approval of award to the apparent successful bidder. Approval would be conditioned on the following criteria:

- 1. Contractor meets all OPRD criteria for determining the highest responsive, responsible bidder including, but not limited to having capacity to perform the stated work; ability to meet all contract insurance and bonding requirements;
- 2. In the event of a bid protest, OPRD staff will work with the Department of Justice (DOJ) to resolve the protest issue and can provide a recommendation for award.
- 3. Sufficient OPRD funds are available to complete the work.

Attachments: Map

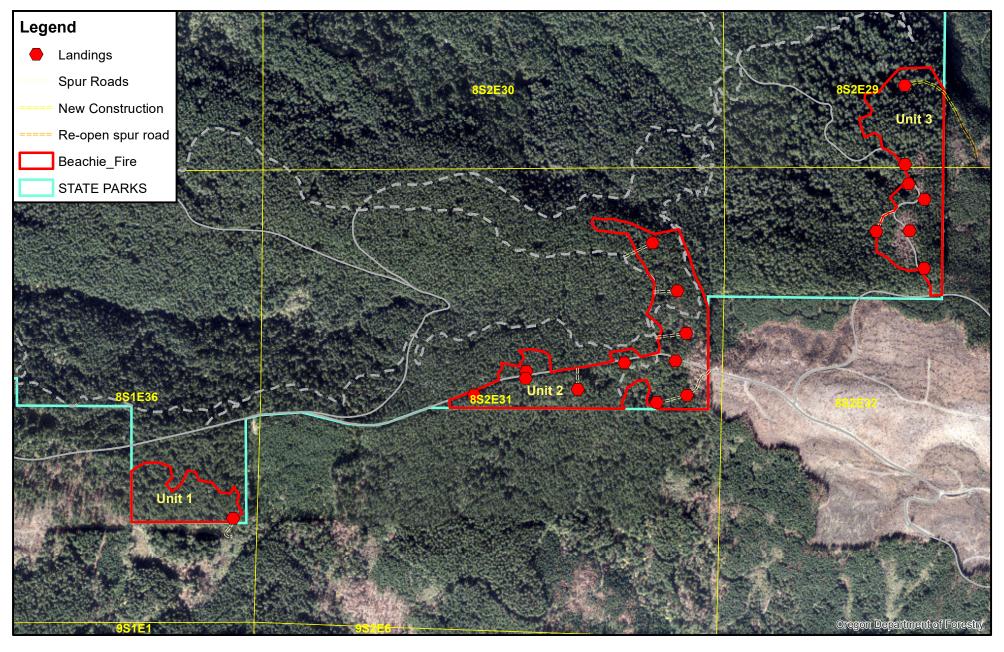
Prepared by: Craig Leech, OPRD Forester



Oregon Parks and Recreation Dept. 725 Summer St. NE, Suite C Salem OR, 97301



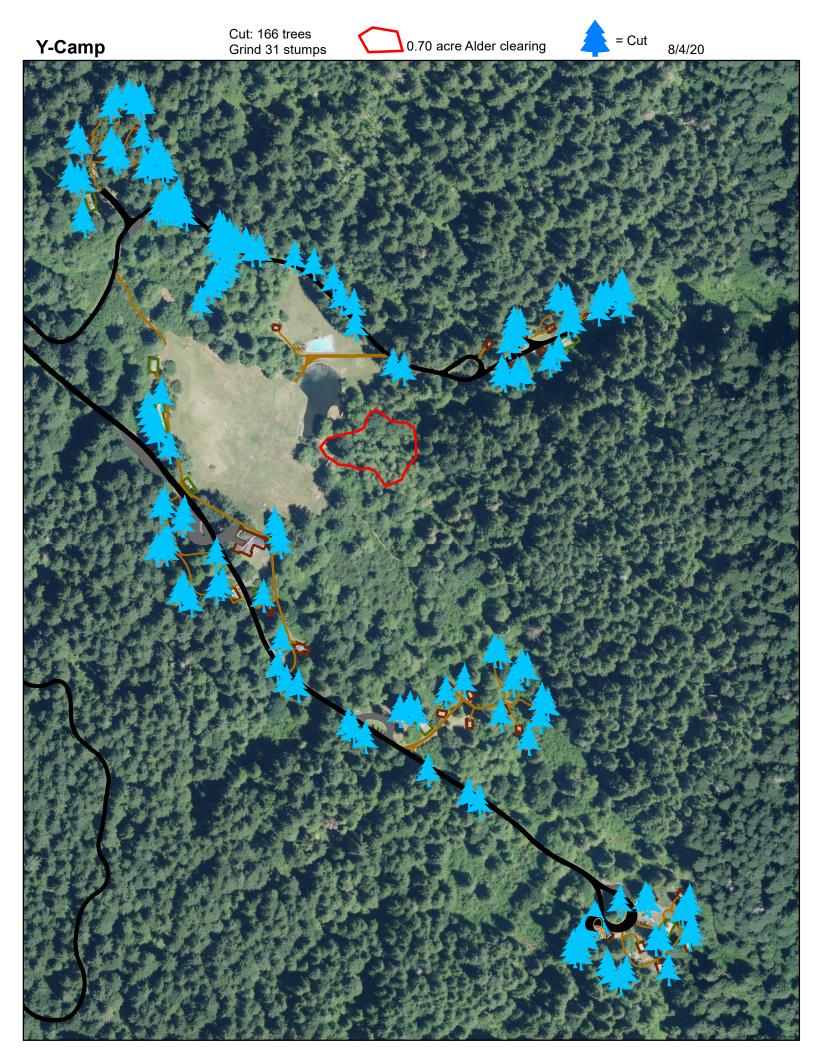




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Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 8b Action

Topic: Request Donation Acceptance – Amanda's Bridge

Presented by: Matt Rippee, Interim Park Development Administrator

Amanda's Bridge, which spanned Amanda Creek near Yachats, was destroyed by a debris flow in December 2015. This bridge was an important link along the Oregon Coast Trail and runs through private property, managed through a recreational easement by Oregon State Parks in perpetuity. The bridge was also a community and cultural treasure and in 2016, a temporary bridge was installed to ensure continued access.

Since that time, Oregon Parks and Recreation Department (OPRD) staff have worked with the Federal Emergency Management Agency (FEMA) and a local, non-profit group—View the Future—to develop a permanent bridge design and subsequent funding. The new suspension bridge design has been completed and will span nearly 150' across, and 22' above the creek to avoid damage by future debris slides.

Community and regional support for the new bridge is strong; several groups and individuals have donated funding to help with construction. View the Future has coordinated those donation efforts, eventually raising \$70,000 which has been broken down by donors:

- \$10,000 Three Rivers Foundation (Confederated Tribes of Coos, Lower Umpqua and Siuslaw Indians)
- \$3,500 Discover Your Northwest Perpetua Foundation Siuslaw National Forest
- \$2,000 Siletz Tribal Charitable Foundation Fund (Confederated Tribes of Siletz Indians)
- \$54,500 Donations from individual contributors

Additional dedicated funding for project completion includes:

- \$185,000 FEMA
- \$150,000 to 200,000 OPRD

A more permanent Amanda's Bridge connection will benefit both community and statewide users of the Oregon Coast Trail. It will also continue OPRD's efforts to advance the spirit of HB 3149 and reinforce an already strong partnership with this coastal community.

Prior Action by Commission: None

Action Requested: Approve \$70,000 donation from View the Future for the Amanda's Bridge replacement project.

Attachments: None

Prepared by: Matt Rippee, Interim Park Development Administrator

Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 9a Action

Topic: Request to adopt, OAR 736-002-0170, OREC Advisory Council

Presented by: Katie Gauthier, Government Relation and Policy Manager

Background: The agency is proposing a new administrative rule, OAR 736-002-0170, to create an advisory council to the Office of Outdoor Recreation.

The Outdoor Recreation Advisory Council will promote and facilitate efforts of the Office of Outdoor Recreation to coordinate outdoor recreation policy and priorities across the state with government, outdoor recreation industry and other outdoor recreation stakeholders.

Creation of the advisory council was recommended by the 33-member Governor's Task Force on the Outdoors in their final report *Governor's Task Force on the Outdoors: 2020 Framework for Action*.

The public comment period opened on March 8 and comments will be accepted through 5 p.m. April 8, 2021. Comments are posted on a weekly basis on the agency <u>rulemaking website</u>. A full summary of comments will be presented to the commission at the meeting, after the close of the period.

Prior Action by Commission: February 2021 Commission approved opening rulemaking.

Action Requested: Staff requests approval to adopt OAR 736-002-0170.

Attachments: Attachment A: proposed rule.

Prepared by: Katie Gauthier

9a: Attachment A: proposed rule

OAR 736-002-0170

- (1) The State Parks and Recreation Commission (commission) may appoint an Outdoor Recreation Advisory Council (council) to the Oregon Office of Outdoor Recreation (OREC). The purpose of the council is to support OREC's duty to promote and facilitate efforts to coordinate outdoor recreation policy and priorities across the state, and with government and nongovernmental entities, as provided in ORS 390.233 and section (7).
- (2) The council is composed of:
- (a) At least three outdoor recreation participants that reflect the indigenous heritage, cultural richness, varied physical ability, socioeconomic status, or geographic diversity of this state and the many forms of recreation enjoyed here;
- (b) At least three representatives from Oregon's outdoor recreation sector such as brands, manufacturers, retailers, outfitters, guides and community-based organizations or non-profits;
- (c) Two members from a federally-recognized Indian tribe in Oregon.
- (d) Ex-officio Membership on the council is limited to those individuals and organizations that have or potentially have significant in-kind or other resources to contribute to the purpose provided in section (1). Ex-officio members may fully participate in discussions and deliberations of the council. Ex-officio membership shall include, but is not limited to, the director or the director's designee of the following agencies:
- (A) One member designated by the Travel Oregon;
- (B) One member designated by the Oregon Business Development Department;
- (C) One member designated by the Department of Fish and Wildlife;
- (D) One member designated by the Oregon State Marine Board;
- (E) One member designated by the Oregon Department of Forestry;
- (F) One member designated by the Oregon Department of Transportation;
- (G) One member designated by the Oregon Health Authority;
- (H) One member designated by the Oregon Department of State Lands
- (I) One member designated by Oregon State University Extension Service;
- (J) One member designated by the Association of Oregon Counties.

- (e) Other members deemed necessary by the commission in consultation with OREC.
- (3) Members appointed under section (1) may serve two consecutive three-year terms on the council. Members are eligible for reappointment and the commission may fill vacancies.
- (4) The commission shall appoint the chair from the council membership, considering the recommendations of the council.
- (5) The council shall meet at times and places specified by the call of OREC.
- (6) A majority of council members appointed under subsections (2)(a), (b), (c), and (e) constitutes a quorum for the transaction of business.
- (7) Function and duties of the council. Upon the request of OREC, the council may assist in efforts to:
- (a) Work with public, private and non-profit sectors to advocate for conservation and stewardship of land, air, water, and wildlife, and for public access to them.
- (b) Educate and empower Oregon residents and visitors on the importance and interrelatedness of a healthy environment, outdoor recreation and a vibrant economy.
- (c) Facilitate public-private partnerships to enhance public outdoor recreational access, infrastructure improvements, and conservation efforts.
- (d) Coordinate outdoor recreation policy, as mandated in ORS 390.233, through a consensus-oriented approach:
- (A) Within the administrative divisions of the Oregon Parks and Recreation Department (department) and between and among the department and federal, state, regional and local government entities, special districts, and nongovernmental entities.
- (B) Assist in developing or updating the outdoor recreation management strategies of the department.
- (C) Collaborate with Travel Oregon and the Oregon Travel Information council to create effective forums for communicating recreation-based initiatives and for sharing best practices. Serve as a clearinghouse and information center for outdoor recreation stakeholders.
- (D) Develop data, independently or through contracts with appropriate public or private agencies, on the social, economic and resource impacts of outdoor recreation in this state.
- (E) Promote the health and social benefits of outdoor recreation in coordination with other related state programs and initiatives.

- (e) Collaborate with the Oregon Business Development Department and Travel Oregon, representatives of regional and local governments, the outdoor recreation industry and other outdoor recreation stakeholders to promote a robust economic cluster focusing on the outdoor industry and outdoor recreation participation. In furtherance of promoting economic development, OREC may recommend, adopt or assist in the implementation of policies and initiatives that:
- (A) Maximize public and private investment in outdoor recreation activities and in the outdoor recreation industry in this state.
- (B) Develop and implement state policies and programs to bolster outdoor recreation for locals and visitors.
- (C) Work with partners to improve, manage or develop recreational opportunities that yield economic returns through participation and travel spending.
- (D) To balance improved or expanded outdoor recreation access and opportunities with resource protection.
- (f) Strive to enhance quality of life and economic vibrancy in communities across the state.
- (g) Aim to strike a sensitive balance between development and preservation of the unique natural experiences provided by Oregon's outdoor recreation resources, and between motorized and non-motorized outdoor recreation activities.
- (h) Seek a proactive approach to enhancing regional and local outdoor recreation infrastructure.
- (i)Establish one and five-year work plans within the department that involves policy guidance and strategic planning for grants, recreation trails, Engage-Relate-Adapt, Statewide Comprehensive Outdoor Recreation Plan (SCORP), and state park service delivery.
- (j) Develop cooperating agreements with Oregon Department of Fish and Wildlife, Oregon Department of Forestry, Oregon State Marine Board, Department of State Lands, Department of Land Conservation and Development, Travel Oregon, Oregon Health Authority, and Business Oregon and other entities.
- (k) Make recommendations for legislation, on policies and initiatives to OREC for inclusion in an annual report submitted by OREC to the Legislative Assembly.
- (8) Reporting structure:
- (a) The council shall solicit and consider input from agencies and organizations that it identifies as being involved in implementing any recommendations, providing the opportunity to identify any statutory, regulatory, logistical, budgetary or staffing issues that may not be apparent.

- (b) OREC will submit any final joint outdoor recreation policy, legislative, and strategic plan recommendations developed by council for review by any other affected agency or organization for a period of 30 days prior to OREC submitting recommendations for review to the commission.
- (c) When commission action includes recommendations that fall under the purview of another state, local or federal government agency, it shall provide a referral to those bodies for their consideration.

(9) Expectations:

- (a) Recommendations from the council are expected to help to shape outdoor recreation policy and strategy across the state without regards to jurisdiction or public/private boundaries. Council recommendations, however, are not a mandate for any government or nongovernment organization to implement joint policies, legislative agendas, or strategic plans unless the affected organization agrees to do so.
- (b) All joint outdoor recreation policies, legislative concepts, and strategic plans developed through council will include analysis of additional resources that may be needed, and provide recommendations for producing those resources through public and private means.
- (c) OREC shall maintain regular communications with the council around legislative considerations.
- (10) Administrative Entity: OREC operates as an entity within the department, which is responsible for the administration and enforcement of the duties, functions and powers imposed by law upon OREC.
- (11) By-Laws: the council shall adopt by-laws consistent with its duties to conduct its affairs. By-Laws shall be created and administered by the council, OREC and under the department and the commission. By-Laws shall reflect that the council is an advisory body to OREC.

STATUTORY/OTHER AUTHORITY: ORS 390.121 STATUTES/OTHER IMPLEMENTED: ORS 390.010, ORS 390.233

Summary of Comments

Entity	Туре	Name	City/Organi	Topic	Opinion	Summary of Comment	OPRD Response
Individual	Electronic Comment	Randy Page		Access	N/A	"Does this mean that the new advisory council might or will prioritize Oregonians when it comes to making campground reservations. After the latest fiasco with booking window timeframes and the state of Oregon actually having the audacity to blame Reserve America I believe any change could only prove to be beneficial. If the state of Oregon actually cared about it"s taxpaying residents they would at the very least give Oregonians a 24 hour earlier booking window then non residents. Especially at this time."	Thank you for your comment. While the OREC Advisory Council will not specifically address camping reservations in state parks, OPRD is researching options for either additional fees for out-of-state campers or opportunities for Oregon residents to have a preference. We will begin a conversation with Oregonians later this summer.
Individual	Electronic Comment	Tom Sayre		Access	Support	"Great idea! I hope the disabled will be well represented!"	Thank you for your comment. We will seek to ensure broad representation from diverse communities on the advisory council.
Individual	Electronic Comment	Kirk Barnes		Cost	Oppose	not charge for services that should be free. This	Thank you for your comment. Members of the proposed advisory council will not be paid employees. They will be volunteers serving in an advisory role.

Entity	Туре	Name	City/Organi	Topic	Opinion	Summary of Comment	OPRD Response
Individual	Email	M. Gibbons		Access	N/A	Increase in number of people outdoors. Would like to see strong enforcement for clean up and fair ways to get permits. Oregon residents should have preference and a lottery system or better spacing should be created to provide a more fair system for access to outdoors.	Thank you for your comment. While the OREC Advisory Council will not specifically address camping reservations in state parks, OPRD is researching options for either additional fees for out-of-state campers or opportunities for Oregon residents to have a preference. We will begin a conversation with Oregonians later this summer.
Group	Electronic	Stephanie Noll	Oregon Outdoor Recreation Network	Access	Support	As Active Partners of the Oregon Outdoor Recreation Network they shared an update on the work over the last five years and expressed support for OREC and the advisory council. In 2016, Travel Oregon convened the Oregon Outdoor Recreation Initiative. Through partnership, the group highlighted acheivements over the last five years including: establishiment of the Office of Outdoor Recreation; organizing the Outdoor Recreation Summit; development of a baseline report detailing econmic impact of outdoor recreation in Oregon; developing join communication campaigns for safe and responsible recreation; Roadmap to the Outdoors, led by Oregon's First Gentleman to advance equal access to the outdoors; convened and supported relationships with outdoor recreation advocates, industry leaders and land managers. They would like to see a diverse advisory council representing various outdoor recreation priorities.	

Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 9b Action

Topic: Request to adopt, OAR 736-024-0015, Restrict Beach Driving in

South Tillamook County

Presented by: Katie Gauthier

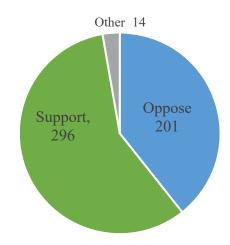
Background: In cooperation with Tillamook County, OPRD proposed amendments to beach driving rules in Tillamook county to restrict motor vehicles on two sections of the ocean shore in southern Tillamook County.

One proposed change would ban driving year-round from the mouth of Sand Lake south to the northern border of the Cape Kiwanda State Natural area, roughly in line with the southern edge of the unincorporated community of Tierra del Mar. Driving is currently prohibited on this beach at specific times throughout the year: it's not allowed May 1 through September 30 (but limits can start in March if beach driving is closed to protect snowy plovers during nesting season), and from sunrise to sunset on legal holidays, and on Saturdays and Sundays between October 1 and April 30.

The second change closes the beach to driving from a Tillamook County boat ramp in Pacific City, south about a quarter of a mile. Boaters will be able to park on the beach north of the boat ramp to the foot of Cape Kiwanda, and launch or land south of the boat ramp when the beach north of the ramp is unsafe. This section of beach had been open year-round, but was temporarily closed to vehicles, except boaters, over the last year due to staffing shortages and safety concerns related to mixing beach visitors and vehicles.

The proposed rules were opened for public comment from December 10 through February 12. Over 500 written comments were received. The full comments can be read on the agency <u>rulemaking website</u>. Twenty people attended a virtual public hearing that provided an opportunity to ask questions and provide oral comments. A recording of the hearing is available on the agency <u>rulemaking website</u>. 81 responses were received in an electronic survey on businesses distributed by the Pacific City-Nestucca Chamber of Commerce to share

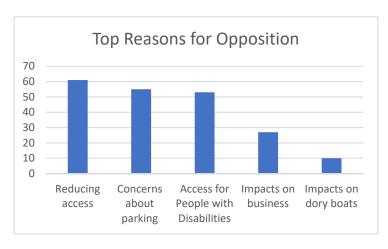
General Opinion on Proposed Rules



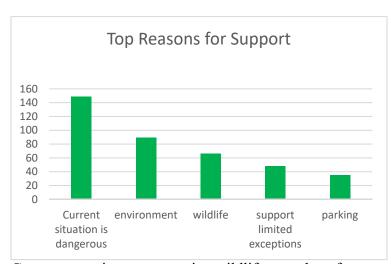
opinions on the potential impact for businesses. Responses to the survey are included in Attachment D; they indicate a slight majority of owners feel the proposed rule will make it more difficult for customers to access their business.

Comments were very mixed, with slightly more than half being supportive of the proposed rule. Many individuals in support and opposition to the proposed amended rule shared thoughtful arguments about the impact the change in driving would have on business, visitor experience and safety.

Many commenters opposed to the proposed amendment to the rule expressed a strong appreciation for the legacy of the driving on the beach. They felt the proposed amended rule would limit access to the beach and various types of recreation. Maintaining access for boaters, particularly dory boats was often mentioned as a reason for opposition. The availability and cost of parking near the ocean shore was a prime concern for those opposed to the proposed rule. Some individuals expressed that the added cost of parking would result in them



looking for an alternative beach to visit. Commenters were particularly concerned about access for individuals with disabilities. Being able to drive onto the beach and park provided individuals with a disability access to fishing, picnicking or other recreation.



Individuals in support of the proposed amendment often cited dangerous conditions created by congestion on the beach near Pacific City. The mixture of recreational uses and vehicles caused safety concerns that would be resolved by limiting driving. Individuals supporting the proposed amendment also expressed concern over the environmental impact of driving on the beach. Many said they would like to see fewer or no sections of the ocean shore open to vehicles.

Concern over impacts to native wildlife was also often mentioned by commenters in support of the rule. Many commenters did express support for some exceptions to vehicles, particularly for people with a disability.

The proposed change in driving on the section near Tierra Del Mar is a more limited change because driving is already restricted for much of the year in that area. Some commenters felt the proposed change would simplify the rule and make it easier for visitors to understand where driving is not allowed. Confusion over driving being allowed at some times, but not others and makes this section of the beach more difficult to enforce.

Other commenters felt that although visitation is low, the limited times driving is allowed in that section of the beach are important for local residents. Commenters shared stories of spending time in the off-season on this quiet section of beach playing with their dogs, fishing or clamming.

Staff Recommendation:

Based on comments received, staff recommend the following actions:

- Adopt amendments to OAR 736-024-0015, as modified. When opening, the proposed rule amendments contained an error in the coordinate refered in 2(f) that has been corrected in the final rule. In addition, a statutory definition for boat is referenced. The changes are highlighted in Attachment A.
- Convene a rule advisory committee to develop updated rules on permits for individuals with disabilities to access the beach. In addition to rulemaking, the agency will develop more accessible information on the permit application process.
- Ensure implementation of the new beach driving rule includes outreach to diverse communities. Using relationships that were developed during the rulemaking, staff will continue to work with community-based organizations to provide multilingual educational materials. The agency will also review signage in both impacted sections of the ocean shore.
- The cost and availability of parking in Pacific City is outside the scope of this rulemaking. However, we recognize that limiting parking on the ocean shore could pose a burden to visitors who cannot afford to pay for parking. As a result, the amended rule may result in some visitors changing where they choose to recreate. Visiting a different beach that does allow for parking or driving on the ocean shore, or has adjacent free parking, may be less convenient or costlier. The agency will continue to work with Tillamook County on efforts to improve parking availability and affordability.

Prior Action by Commission: In February 2021, the Commission was updated on the progress of the rulemaking.

Action Requested: Adopt OAR 736-024-0015 as amended to restrict driving on the beach in south Tillamook County.

Prepared by: Katie Gauthier

Attachments: Attachment A – proposed rule amendments- marked copy

Attachment B- proposed rule amendments-clean copy

Attachment C-maps of proposed rule change

Attachment D- summary of comments and business survey results

9b Attachment A Marked Copy

736-024-0015

Tillamook County: Restrictions

- (1) There shall be no landing of any aircraft on the ocean shore in Tillamook County, except for an emergency.
- (2) Except for an emergency or as provided in section (3) of this rule, there shall be no travel by motor vehicles on the ocean shore in Tillamook County in the areas and during the periods of time hereinafter designated by the Oregon coordinate latitude survey lines, north zone, consisting of "Y" numbers as shown on "Exhibit 2" attached heretoavailable from the agency and by this reference made a part hereof. The areas where motor vehicle travel is allowed, the periods of time for such use, and the areas on the ocean shore where travel by motor vehicles is prohibited, are further described as follows:
- (a) Motor vehicle travel is prohibited from the Clatsop County-Tillamook County line, Y 790, 613, southerly to the south line of Oswald West State Park, Y 774, 737;
- (b) Motor vehicle travel is prohibited from the south line of Oswald West State Park, Y 774, 737, southerly to the north boundary of Nehalem Bay State Park, Y 761, 335, except as follows:
- (A) Between the hours of 7:00 a.m. and 12:00 noon, October 1 through April 30;
- (B) Motor vehicles essential to and engaged in boat launchings will be allowed any time during the year.
- (c) Motor vehicle travel is prohibited from the north boundary of Nehalem Bay State Park, Y 761, 335, southerly to the south boundary of the Boy Scout property north of Sand Lake, Y 618, 468, except as follows: Motor vehicles essential to and engaged in boat launchings will be allowed any time during the year for a distance of 300 feet northwest from point Y 665, 466; XI, 113, 850, near Happy Camp;
- (d) Motor vehicle travel is allowed at any time from the south boundary of Boy Scout property north of Sand Lake, Y 618, 468 southerly to the Galloway Road beach access Y 610, 120;
- (e) Motor vehicle travel is prohibited from the Galloway Road beach access Y 610, 120 southerly to the mouth of Sand Lake Y 606, 590;
- (f) Motor vehicle travel is allowed at any time from the mouth of Sand Lake Y 606, 590 southerly to the north boundary of Cape Kiwanda State Park property, Y 595, 111.
- (f) Motor vehicle travel is allowed from the north boundary of Cape Kiwanda State Park property, Y 595, 111 to the base of headland north of Cape Kiwanda, Y 586, 275.

the base of the headland north of Cape Kiwanda, Y 586, 275, except as follows: From the mouth of Sand Lake, Y 606, 590, southerly to the approximate north boundary of Cape Kiwanda State Park property, Y 595, 111, motor vehicle travel is prohibited May 1 through September 30 and from sunrise to sunset on legal holidays (as defined in ORS Chapter 187) and on Saturdays and Sundays between October 1 and April 30;

- (g) Motor vehicle travel is prohibited from the base of the headland north of Cape Kiwanda, Y 586, 275, southerly to a point north of the beach ramp near Cape Kiwanda, Y 584, 097, except as follows:
- (A) From the base of the headland south of Cape Kiwanda, Y 584, 879, southerly approximately 400 feet to Y 584, 688, motor vehicles essential to and engaged in boat, as defined in ORS 830.005(2) launchings, boat recoveries, transferring equipment or supplies onto boats, unloading equipment or catches from boats, or emergency repairs of other vehicles or boats will be allowed at any time during the year;
- (B) From Y 584, 688, southerly approximately 700 feet to a line located north of and parallel to the beach ramp near Cape Kiwanda, the point of intersection of said line and the line of vegetation being at Y 584, 097, operation or parking of motor vehicles used for towing boat trailers or essential to boat launchings will be allowed.
- (h) Motor vehicle travel and parking is <u>prohibitedallowed</u> at any time from the line described in subsection (2)(g) of this rule, north of the beach ramp near Cape Kiwanda, southerly approximately 1,300 feet to Y 582, 843, except that in a corridor 100 feet in width, southerly of and contiguous to the line described in subsection (2)(e) of this rule, all parking is <u>prohibited; except for boat launching or boat recoveries when access north of the ramp is unsafe due to ocean or beach conditions.</u>
- (i) Motor vehicle travel is prohibited from Y 582, 843 southerly to near Pacific Avenue at Pacific City, Y 579, 329;
- (j) Motor vehicle travel is allowed at any time from near Pacific Avenue at Pacific City, Y 579, 329, southerly to Porter Point, Y 563, 121;
- (k) Motor vehicle travel is prohibited from Porter Point, Y 563, 121, southerly to the Tillamook County/Lincoln County line, Y 521, 960.
- (3) The State Parks Director or the authorized representative may issue special permits for motor vehicles to travel on the ocean shore within the areas or at times where such travel is otherwise prohibited by this resolution. No charge for such permits will be made. Any special permit or permit identification card shall be in the immediate possession of the operator of the vehicle at all times when driving on that portion of the ocean shore otherwise closed to travel by motor vehicles. The operator shall display the same upon the demand of any peace officer.
- (4) The State Parks and Recreation Department is directed to erect conspicuous signs and markers designating the above areas on the ocean shore of Tillamook County, with reference to

the Oregon coordinate survey system, as areas where travel by motor vehicles is prohibited, areas where travel by motor vehicles is partially restricted, and areas where travel by motor vehicles is allowed, as herein provided.

[ED. NOTE: Exhibits referenced are available from the agency.]

9b Attachment B: Clean Copy

736-024-0015

Tillamook County: Restrictions

- (1) There shall be no landing of any aircraft on the ocean shore in Tillamook County, except for an emergency.
- (2) Except for an emergency or as provided in section (3) of this rule, there shall be no travel by motor vehicles on the ocean shore in Tillamook County in the areas and during the periods of time hereinafter designated by the Oregon coordinate latitude survey lines, north zone, consisting of "Y" numbers as shown on "Exhibit 2" available from the agency and by this reference made a part hereof. The areas where motor vehicle travel is allowed, the periods of time for such use, and the areas on the ocean shore where travel by motor vehicles is prohibited, are further described as follows:
- (a) Motor vehicle travel is prohibited from the Clatsop County-Tillamook County line, Y 790, 613, southerly to the south line of Oswald West State Park, Y 774, 737;
- (b) Motor vehicle travel is prohibited from the south line of Oswald West State Park, Y 774, 737, southerly to the north boundary of Nehalem Bay State Park, Y 761, 335, except as follows:
- (A) Between the hours of 7:00 a.m. and 12:00 noon, October 1 through April 30;
- (B) Motor vehicles essential to and engaged in boat launchings will be allowed any time during the year.
- (c) Motor vehicle travel is prohibited from the north boundary of Nehalem Bay State Park, Y 761, 335, southerly to the south boundary of the Boy Scout property north of Sand Lake, Y 618, 468, except as follows: Motor vehicles essential to and engaged in boat launchings will be allowed any time during the year for a distance of 300 feet northwest from point Y 665, 466; XI, 113, 850, near Happy Camp;
- (d) Motor vehicle travel is allowed at any time from the south boundary of Boy Scout property north of Sand Lake, Y 618, 468 southerly to the Galloway Road beach access Y 610, 120;
- (e) Motor vehicle travel is prohibited from the Galloway Road beach access Y 610, 120 southerly to;

the north boundary of Cape Kiwanda State Park property, Y 595, 111.

(f) Motor vehicle travel is allowed from the north boundary of Cape Kiwanda State Park property, Y 595, 111 to the base of headland north of Cape Kiwanda, Y 586, 275.

- (g) Motor vehicle travel is prohibited from the base of the headland north of Cape Kiwanda, Y 586, 275, southerly to a point north of the beach ramp near Cape Kiwanda, Y 584, 097, except as follows:
- (A) From the base of the headland south of Cape Kiwanda, Y 584, 879, southerly approximately 400 feet to Y 584, 688, motor vehicles essential to and engaged in boat, as defined in ORS 830.005 (2) launchings, boat recoveries, transferring equipment or supplies onto boats, unloading equipment or catches from boats, or emergency repairs of other vehicles or boats will be allowed at any time during the year;
- (B) From Y 584, 688, southerly approximately 700 feet to a line located north of and parallel to the beach ramp near Cape Kiwanda, the point of intersection of said line and the line of vegetation being at Y 584, 097, operation or parking of motor vehicles used for towing boat trailers or essential to boat launchings will be allowed.
- (h) Motor vehicle travel and parking is prohibited at any time from the line described in subsection (2)(g) of this rule, north of the beach ramp near Cape Kiwanda, southerly approximately 1,300 feet to Y 582, 843.except for boat launching or boat recoveries when access north of the ramp is unsafe due to ocean or beach conditions.
- (i) Motor vehicle travel is prohibited from Y 582, 843 southerly to near Pacific Avenue at Pacific City, Y 579, 329;
- (j) Motor vehicle travel is allowed at any time from near Pacific Avenue at Pacific City, Y 579, 329, southerly to Porter Point, Y 563, 121;
- (k) Motor vehicle travel is prohibited from Porter Point, Y 563, 121, southerly to the Tillamook County/Lincoln County line, Y 521, 960.
- (3) The State Parks Director or the authorized representative may issue special permits for motor vehicles to travel on the ocean shore within the areas or at times where such travel is otherwise prohibited by this resolution. No charge for such permits will be made. Any special permit or permit identification card shall be in the immediate possession of the operator of the vehicle at all times when driving on that portion of the ocean shore otherwise closed to travel by motor vehicles. The operator shall display the same upon the demand of any peace officer.
- (4) The State Parks and Recreation Department is directed to erect conspicuous signs and markers designating the above areas on the ocean shore of Tillamook County, with reference to the Oregon coordinate survey system, as areas where travel by motor vehicles is prohibited, areas where travel by motor vehicles is partially restricted, and areas where travel by motor vehicles is allowed, as herein provided.

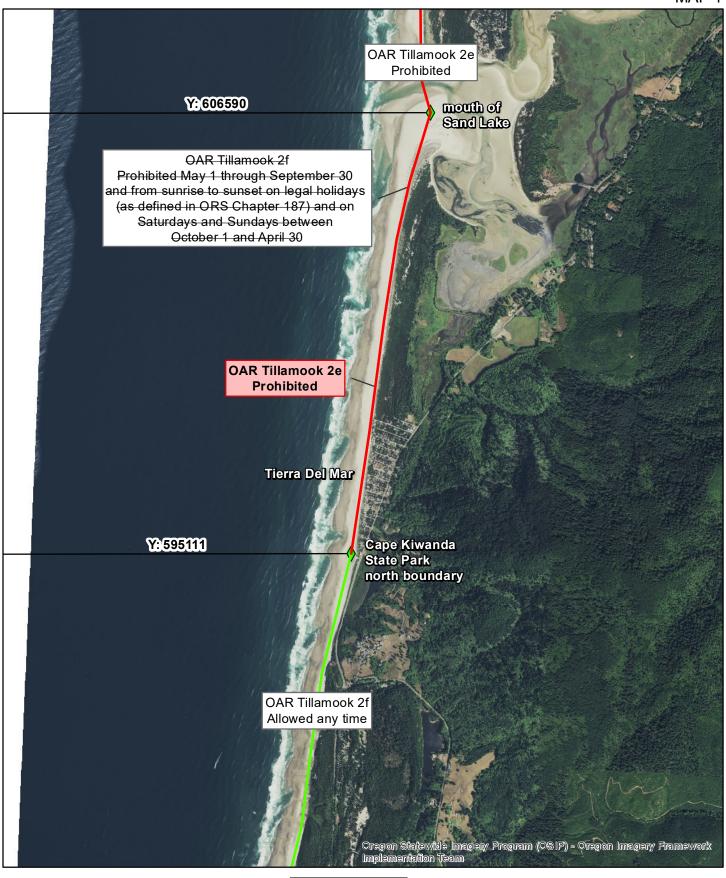
[ED. NOTE: Exhibits referenced are available from the agency.]

VEHICLE RESTRICTIONS ON OCEAN SHORE - PROPOSED

Oregon Parks & Recreation Dept. 725 Summer St. NE, Suite C Salem OR, 97301



MAP 1



This product is for informational purposes and may not have been prepared for, or be suitable for legal, engineering, or surveying purposes. Users of this information should review or consult the primary data and information sources to ascertain the usability of the information.



Proposed changes in red text box

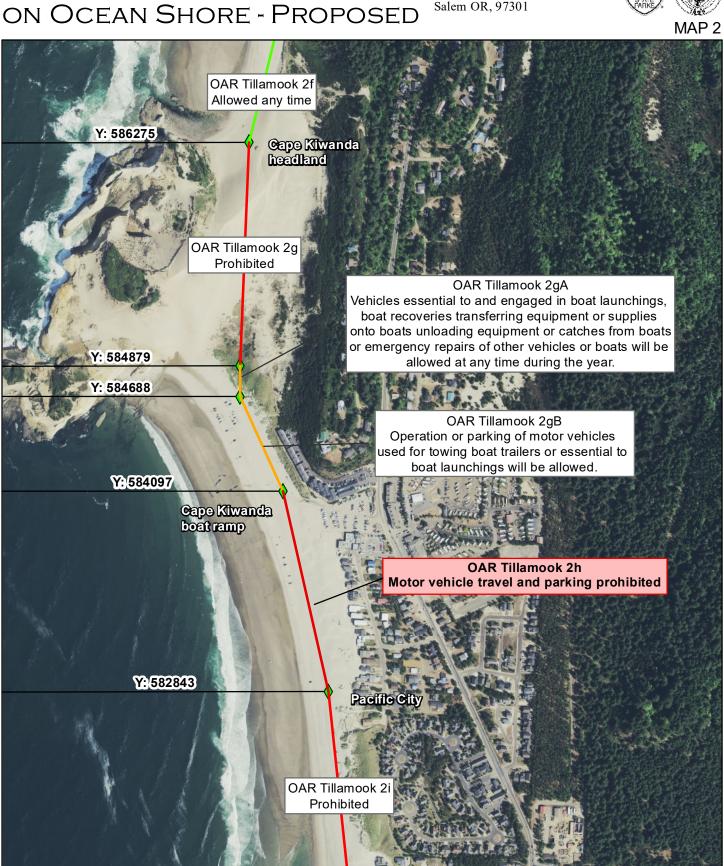
David.Quillin 11/2/2020 1,375 2,750 Feet

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VEHICLE RESTRICTIONS ON OCEAN SHORE - PROPOSED

Oregon Parks & Recreation Dept. 725 Summer St. NE, Suite C Salem OR, 97301





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David.Quillin 11/10/2020 340 680 Feet

Imagery Program (OSIP) - Oregon Imagery

VEHICLE RESTRICTIONS ON OCEAN SHORE - PROPOSED

Oregon Parks & Recreation Dept. 725 Summer St. NE, Suite C Salem OR, 97301



MAP 3



This product is for informational purposes and may not have been prepared for, or be suitable for legal, engineering, or surveying purposes. Users of this information should review or consult the primary data and information sources to ascertain the usability of the information.



0 1,350 2,700 Feet

David.Quillin 11/2/2020

Attachment D: Comments

In order to provide a sense of the comments received, below are a selection of comments received in support and opposition to the proposed amendment. Additionally, tables showing the results of the survey of business owners is available. At the end of this attachment is a spreadsheet of all written comments received with a response from the agency. Full comments are available on the agency <u>rulemaking website</u>.

Select Comments from Individuals who Support proposed amended rule:

"As a retired deputy from Tillamook Sheriffs Office and having spent literally thousands of hours patrolling these areas I fully support the closures. The last few years that I worked for the Sheriffs Office I was assigned to Marine Patrol which included patrolling Cape Kiwanda Beach on weekends. I have witnessed many accidents, continual overcrowding and misuse of the area. Many tourist try to drive on the beach in vehicles that become stuck and create a hazardous traffic situation and repeatedly interfere with the dorymen trying access the beach."

Terry Huntsman

Reasons for support..."1. Sitka Sedge is a State Natural Area. Park trails are only open to pedestrians; even horses and bicycles are banned. The State Parks guide says "expect more nature and fewer developed facilities: and notes the "secluded beach" as a visitor attraction. Beach driving in front of the park is inconsistent with the park's management designation and marketing. 2. The proposed closure makes the rules consistent so no one can plead confusion or ignorance, especially regarding the Snowy Plover seasonal closure at the mouth of Sand Lake. 3. The proposed closure supports the designation of the South Sand Lake Snowy Plover Management Area, including the investment in restoring nesting habitat, which I observed several years ago. The Snowy Plover Management Plan calls for reducing human disturbance in designated management areas, even outside of nesting season since plovers may be using the beach year round. 4. The proposed closure makes the beach fronting Sitka Sedge State Natural Area safer for pedestrians. I like to walk on beaches for wildlife viewing, photography and beachcombing without having to keep looking out for approaching vehicles. I avoid going to beaches that are open to beach driving due to the hazards for pedestrians. The proposed closure would improve the quality of my beach experience."

Susan Saul

"I am all for banning cars from driving and parking on the beach at Cape Kiwanda. Times have changed since to was a quaint thing to do in the 1950s and 1960s. The area is becoming one of the premier surf destinations on the Oregon coast. As a surfer, I have seen this growth with my own eyes. Just 20 years ago there were only a handful of surfers in the area. Now the paking lot is always full summer and winter and the beach is loaded with beachgowers, spending the day haning out and surfing. Certainly, with the population growth statewide, and the increased popularity of surfing, the ability to drive your car down onto the beach will only become more and more problematic do to very limited space. It seems better to actually be slightly head of the inevitable, as oppose to waiting until gridlock occurs, or worse, someone gets hurt, to ban cars from driving onto and parking on the beach at Cape Kiwanda. Finally, I am sure an environmental scientist and a beach erosion expert could add a dozen or more insightful reasons

why parking a 5000 pound internal combustion engine vechile on a beach is a bad idea in the first place."

Aukui Ferguson

"I have been a full time resident of Pacific City for 6 years and have had a second home here for 12. I am in full support for the proposed driving restrictions. Our family has enjoyed the ability to drive on the beach over the years but every year it seemed to get more crowded and more dangerous as the crowds have in increased every year, especially in the summer months. The summer of 2020 brought a needed relief from the unsafe, overcrowded breach parking scene in Pacific City! Currently the driving access from the south border of Tierra Del Mar to the mouth of the sand lake is full of ways to be misinterpreted by visitors, thus tend to drive down there despite the current restrictions. It would be safer and more easy to enforce one rule; no driving south to the mouth of sand lake year round."

Maureen Wisehart

"I fully support the closing of any and all beach access points that allow vehicles to drive on the beach. I have thoroughly enjoyed walking on the beach since the Covid closures and watching my grandchildren play without fear of vehicles harming us. I am also requesting that you close the access point commonly called The Turnaround as well. The conflict between pedestrians and vehicles at this access point is extremely hazardous. Clising this access point will protect the Bob Straub State Park natural areas and estuaries. It is criminal the way vehicles have abused this area. I am a property owner on Sunset Drive where my parents built a fishing cabin in 1962. I know and love this area well."

Laurel Mahar

"I strongly support the proposed rules changes to prohibit driving along these stretches of the Oregon Coast. These popular stretches are frequently experiencing user conflicts and the native wildlife are getting pushed out of the area. Without question removing motor vehicles will reduce and/or eliminate these issues. In addition, this change will almost certainly improve the beach experience for the majority of visitors compared to the few that currently benefit from the motor vehicular access. Thanks for taking the time to read this comment"

Caroline House

"I agree with the proposed changes. The existing rules are confusing to know when and where you can drive. Please make it easy and I really prefer to ban it altogether; protect those little endangered birds; promote safety and pleasant walking for those on the beach. But I agree that dory launching is one of the few acceptable reasons to have cars on the beach, but there is no need for them to drive up and down the beach for this purpose. I think it works quite well at Pacific City. It would be great if would otherwise ban cars near Cape Kiwanda."

Suellen Rinker

Select Comments from Individuals in Opposition to proposed amended rule:

"In reference to use of beach at Tierra del Mar and McPhillips Beach. "In all the years of using this beach we have always been able to find a place for us to be "alone" in the sense that we can easily be in our own world in our spot on the beach. And we can tell you now at the ages we are at that being able to drive onto this beach that is not easily accessible to people who can't walk a long distance carrying chairs, etc., is wonderful!" Dean Bones

"I oppose restricting vehicle access (year round) to the PC boat ramp area. Restricting access during weekend summer months when traffic is high is reasonable for safety but during the weekdays or non-summer months, vehicles use should continue to be allowed as it allows Oregonians to freely enjoy this unique area. As someone with children, parking on the beach provides a way to accommodate the extra gear (chairs, bbq grill, coolers, kid toys) to enjoy the beach. I have been coming to Cape Kiwanda for 3 decades. There is not a legitimate need to completely end vehicle use year round at this location if safety is the reason. If needed for safety, only restrict high use dates."

Sam Brooks

"My name is Josh Brown and I am the Sheriff for Tillamook County. Prior to being Sheriff I was a working deputy and my primary coverage area was South County. I dealt with this beach driving on numerous occasions and have very extensive knowledge of this area and this subject matter. To address the beach closure at Cape Kiwanda first. Long term I do not disagree with closing this section of beach to all except Dory Boaters. I believe this because I have seen first hand the safety issues related to this beach being full in the height of summer. From a law enforcement standpoint safety is a priority. However, in the short term I believe it is a mistake. When I say short term, what I mean from now until the full county parking plan is put into effect. Closing it now will only increase parking issues and safety concerns reminiscent of summer 2020. The Sheriff's Office will struggle greatly to make any impact on this issue, again just like summer 2020. The closure north of Tierra Del Mar (as it is commonly referred to) is also a mistake in my opinion. I am uncertain of the original reason why it has been shutdown during specific times of the year as it is now, but there is absolutely no need for a full closure. I also realize that many residents of Tierra Del Mar are very protective of their beach and very much wish it to be fully closed for their personal use. I do not believe this is a viable reason for a full shutdown. Additionally from a law enforcement perspective enforcing this shutdown is very difficult, it is very low priority when considering our call volume and call types. Right now we receive many calls regarding vehicles on that section of the beach and we very seldom are able to respond and contact the suspect vehicles. There is no foreseeable way that this can change." Tillamook Sheriff Josh Brown

"I want the state my disapproval of restricting private driving on the beach. My family (and later myself) have been going to Pacific City since the 1940's. My grandfather bought a cabin in Tierra Del Mar in 1962 - which our family still owns. My husband and I own a beachfront home on Sunset in Pacific City. We are not newcomers. I have walked with my dogs and played on those beaches through the years with not so much as a close call with drivers on the beach. In 1913, Oswald West designated all Oregon beaches as public highways to the wet sand line. In 1967, Tom McCall enlarged upon that by declaring all of the beach as public state highway. Please do not negate the laws that previous governors have fought to enact!!!"

Barbara and Dennis Baltzell

"I'm disabled, I need to drive into the beach so I can walk on it. I used the beach access at the south end of Tierra del Mar. I rarely ever go north of that access but I do park my car in near the sign at times if it's busy and they aren't supposed to be down by Tierra del Mar so it's kind of a shield or wake up for tourists. Although I can't walk far I do enjoy walking around that area and

if I need to go further down on the beach I take the car and go further down than walk that area. I love and care for the beach very much."

Brenda Sours

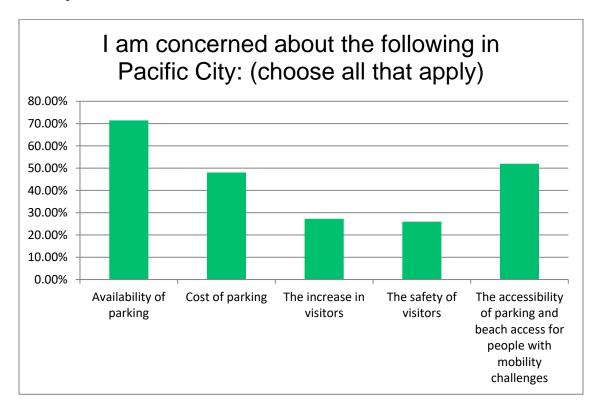
"I am opposed to the vehicle restrictions proposed at Cape Kiwanda and north to the mouth of sand lake. This would have a negative affect on my family's tradition of parking on the beach. There would be a negative economic impact on the businesses in Pacific City. There is a shortage of parking in Pacific City as it is. By closing the vehicle access to the beach will deter people from coming to Pacific City. Some of my best memories are driving down on the beach in Pacific City with my parents. I now have my own family and would like to continue taking my wife and kids to the same spot."

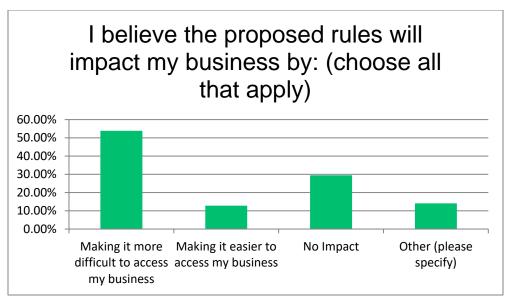
Eric Creighton

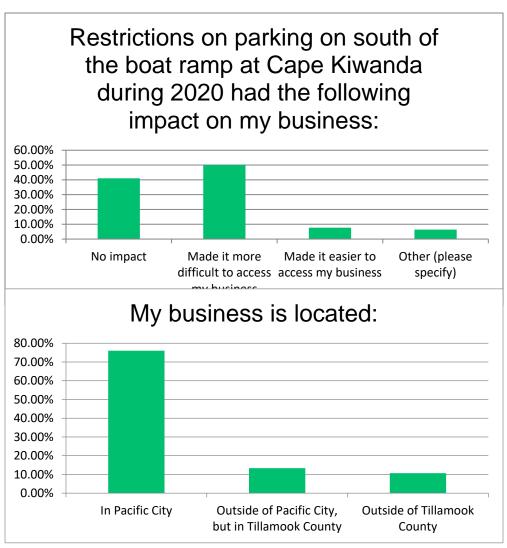
"My son and I traveled to Pacific City this summer. I had planned on parking on the beach and then visiting some of the local establishments for lunch. When we arrived all of the vehicle access to the beaches were closed and there was no place to safely/legally park in town. We ended up leaving Pacific City and traveled down to Lincoln County to have lunch. I believe that closing of vehicle access to your beaches will end up having a negative impact on the local community. I hope that you reconsider these closures."

Daryl Keenan

Survey results from business owners:







Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 9c Information

Topic: Update on Rulemaking OAR 736-050-0220 to 736-050-0270 National Register

Presented by: Christine Curran, Deputy Director, Deputy State Historic Preservation Officer

Background:

In the last several years, proponents submitted several high-profile, controversial properties to the State Historic Preservation Office (SHPO) for nomination to the National Register of Historic Places. These include portions of the Pilot Butte Canal, Deschutes Co.; the Eastmoreland Historic District, Portland; and the Q'alya ta Kukwis shichdii me Traditional Cultural Property Historic District, Coos Co. Each of these projects exposed discrepancies between federal and state laws and rules governing the National Register program and gaps in administrative processes. Especially controversial is counting property owners and objections to establish owner consent as required by federal regulation, specifically trusts, but also other ownership arrangements.

SHPO staff assembled a Rule Advisory Committee (RAC) in early 2020 to address key issues related to the effective administration of the federal National Register program. These issues included: aligning state processes with federal law, regulation, and guidance; establishing authority to accurately count owners and objections; and clarifying administrative processes, such as confidentiality, public notice, participation, and hearing procedures. Staff identified local government, trade organizations, land-use and preservation advocacy organizations, private business, and state agencies as stakeholders. Staff appointed representatives from each interest to the RAC. Staff invited the Oregon Legislative Commission on Indian Services (LCIS) to appoint a tribal representative to the RAC. However, LCIS was unable to identify a participant.

The agency extended invitations for Government-to-Government consultation to each of the state's nine federally-recognized tribes by letter in January 2020, and again later in the process. Staff from the Coquille Indian Tribe; Confederated Tribes of Grand Ronde Community of Oregon; and Confederated Tribes of the Coos, Lower Umpqua, and Siuslaw Indians contacted the agency for further information and provided informal, preliminary comments. Staff presented these comments to the RAC for consideration and incorporation into the draft rule. The RAC held meetings on January 28, February 10, and March 10, 2020. Meetings were open to the public, and staff recorded all proceedings and posted the audio files on the agency website.

The public comment period opened July 1 and continued through October 15, 2020. Staff extended the public comment period over the summer and fall several times to accommodate the complications created by the COVID-19 public health crisis and at the request of Tribes. The

agency hosted virtual public hearings in the afternoon and evening on July 23 and in the evening on July 28. On August 18 staff presented to local governments and Tribes on potential changes to the rules in a virtual webinar. The agency received 110 written comments during the public comment period.

The Coquille Indian Tribe, Confederated Tribes of the Coos, Lower Umpqua, & Siuslaw Indians, Confederated Tribes of the Umatilla Indian Reservation, and Confederated Tribes of the Grand Ronde Community of Oregon submitted comments, as did several federal agencies, local governments, advocacy organizations, and many private citizens. The public comment process raised several substantive questions regarding the definition of "owner" in the draft rule, the contested case process, documentation for trusts, and the classification of the rule as either procedural or substantive. These questions were put to Oregon Department of Justice (DOJ) in November 2020. The agency's initial response was not received with sufficient time for staff to prepare materials for a Commission decision at the April meeting. Staff plan to bring the amended rule to the Commission for action at the June meeting following receiving and considering DOJ's complete response.

Prior Action by Commission: The Oregon Parks and Recreation Commission opened rulemaking process at the body's June 2020 meeting, agenda item 9a, Request to Open Rulemaking, Historic Preservation 736-050-0220 to 736-050-0270.

Action Requested: None

Prepared by: Ian P. Johnson, Associate Deputy State Historic Preservation Officer

Attachments: None

Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 9d Action

Topic: Request to open rulemaking – Distribution of Land and Water

Conservation Funding Assistance (chapter 736, division 8)

Presented by: Katie Gauthier

The administrative rules for the Land and Water Conservation Fund Program (LWCF) were last updated in 1997. Since then, a number of rules have become outdated and no longer fit the current needs and practices of the program.

In addition, the Department received a request from an educational institution to potentially participate in the LWCF funding assistance program. The proposed rules expand applicant eligibility to be inclusive of public educational institutions, which includes public universities as listed in ORS 352.002, community colleges as defined in ORS 341.005, and school districts as defined in ORS 330.005.

The proposed changes will: update defined terms, expand applicant eligibility to include public educational institutions, propose updates to conform with LWCF federal requirements, expand program language to be inclusive of the Outdoor Recreation Legacy Partnership program which is a subset of LWCF, raise the minimum federal share on a project from \$12,500 to \$50,000, update the application form requirements, eliminate prescriptive timelines to provide flexibility in the program, and expand the organizations from which the Department can seek nominations for membership to the grant advisory committee.

The Department will appoint a rule advisory committee to work through the proposed revisions. The advisory committee membership will represent the interests of persons likely to be affected by the rule. All meeting(s) of the advisory committee will be open to the public. In addition to the open public comment period, staff will further seek public input through a virtual public hearing.

Prior Action by Commission: In October 1997, the Commission made changes to OAR 736-008-0025 and 736-008-0030. Prior to that, the last extensive revision to the LWCF rules occurred July 1995.

Action Requested:

Staff requests approval to open rulemaking to amend OAR chapter 736, division 8. A copy of the proposed rules is included in Attachment A.

Attachments:

Attachment A – proposed rule amendments – marked copy

Prepared by: Nohemi Enciso

Chapter 736

Division 8

DISTRIBUTION OF LAND AND WATER CONSERVATION FUNDING ASSISTANCE TO UNITS OF LOCAL GOVERNMENT FOR PUBLIC OUTDOOR RECREATION

736-008-0005

Purpose of Rule

This <u>ruledivision</u> establishes the procedures and requirements used by the Oregon Parks and Recreation Department, State Liaison Officer, when distributing federal Land and Water Conservation Fund monies to <u>eligible</u>: state agencies, <u>public educational institutions</u>, and <u>eligible</u> local governments, and the process for establishing the priority order in which projects shall be funded.

Statutory/Other Authority: ORS 390.180

Statutes/Other Implemented: ORS 390.180

736 008 0010

Statutory Authority and Procedure

ORS 390.180 requires the Director of the State Parks and Recreation Department to adopt rules establishing procedures the State Parks and Recreation Department shall use when the Department allocates money to local governments or other state agencies.

Statutory/Other Authority: ORS 390.180

Statutes/Other Implemented: ORS 390.180

736-008-0015

Federal Requirements

The Land and Water Conservation Fund Act of 1965, as amended, provides matching grants to states and local units of government for acquisition and development of public outdoor recreation areas and facilities. Funds for the program are derived from entrance or admission fees to federal recreation areas, Outer Continental Shelf revenues from leasing oil and gas sites in coastal waters, federal surplus real property sales and a small portion of federal motorboat fuel

taxes. All applicants for federal funding assistance must also satisfy the requirements delineated in the "National Park Service's Land and Water Conservation Fund Grants Manual," Parts 600 through 685 Volume 71 (March 11, 2021).

[Publications: Publications referenced are available from the agency.]

Statutory/Other Authority: ORS 390.180

Statutes/Other Implemented: ORS 390.180

736-008-0020

Definitions

For the purposes of OAR 736-008-0005 through 736-008-0055 chapter 736, this division-8 rules, the following definitions shall apply, unless the context clearly indicates otherwise:

- (1) "Acquisition" The gaining of property rights, including but not limited to fee title or easements, for public use by donation or purchase.
- (2) "Conversion" Property acquired, and/or-developed, or both with L&WCF assistance that has been wholly or partly converted to other than public outdoor recreation uses.
- (3) "Current Park Master Plan" A site-specific resource based plan guiding park acquisition, development, protection and management of park areas and facilities.
- (4) "Department" The State Oregon Parks and Recreation Department.
- (5) "Development" The construction or rehabilitation of facilities necessary for the use and enjoyment of public outdoor recreation resources.
- (6) "Director" The Director of the State Oregon Parks and Recreation Department.
- (7) "Eligible Project" An acquisition, development, or major rehabilitation undertaking which satisfies the requirements of the federal Land and Water Conservation Fund Program.
- (§7) "Implementation Program" A requirement of SCORP which identifies salient recreation issues to be addressed over a two-year period.
- (98) "Land and Water Conservation Fund (L&WCF)" Those funds made available to the state through the Land and Water Conservation Fund Act of 1965 (Public Law 88-578).
- ($\frac{109}{2}$) "Local Comprehensive Plan" The comprehensive land use plan prepared by each local jurisdiction within the state, as required by ORS \underline{c} Chapter 197.
- (1110) "Major Rehabilitation" The repair, restoration, or reconstruction of eligible facilities which is necessitated by obsolescence, building code changes, or normal wear and tear not attributed to lack of maintenance.

- (1211) "Oregon Application Procedures Manual" A manual prepared by the Department containing state and federal policies, procedures and instructions to assist local government agencies wishing to participate in L&WCF assistance.
- (4312) "Oregon Outdoor Recreation Committee (OORC)" The committee appointed by the Director to prioritize L&WCF project applications.
- (14) "Project Authorization" State/local agreement which authorizes the project, as signed by both the Department and project sponsor.
- (13) "Outdoor Recreation Legacy Partnership Program (ORLP)" means the complementary federal grant program to the LWCF sState-side formula grants program which supports projects that will acquire land for or develop outdoor recreation spaces in urban areas.
- (4514) "Project Sponsor" The recipient of the grant funds and the agency responsible for implementation of the project and the maintenance and operation of the site.
- (15) "Public educational institutions" means public universities as listed in ORS 352.002, community colleges as defined in ORS 341.005 and school districts as defined in ORS 330.005.
- (16) "Reapportionment Account" Those monies derived from project underruns, cancellations and reduction in project scope. Separate accounts will be kept for both state and local sponsors.
- (1716) "State Comprehensive Outdoor Recreation Plan" Otherwise known as SCORP, the document used to identify and assess Oregon outdoor recreation needs.
- (1817) "State Liaison Officer (SLO)" Designated by the Governor, the State Parks and Recreation Department Director and his or her designees who have the responsibility to administer the stateside L&WCF.
- (1918) "State/Local Agreement" Agreement between the state and project sponsor which authorizes the project to begin.

Statutes/Other Implemented: ORS 390.180

736-008-0025

Apportionment of Monies Between State and Local Agencies

- (1) Monies apportioned annually by the Department of Interior to the state from the federal Land and Water Conservation Fund shall be <u>divided into three shares</u> <u>distributed</u>, <u>after covering</u> administrative costs of the office of the State Liaison Officer to operate the program:
- (a) An amount equal to one half of the annual anticipated administrative costs of the office of the State Liaison Officer to operate the program;

- (ba) Not less than 60 percent of the remainder to units of local government; school districts, community college districts; and
- (eb) Up to 40 percent of the remainder to eligible state agencies and public universities.
- (c) To cover administrative costs of the office of the State Liaison Officer to operate the program.
- (2) Monies derived from project underruns, project cancellations, reduction in project scope—will may be made available to the Director to redistribute to state or local projects, subject to the discretion of the Secretary of the Interior.

Statutes/Other Implemented: ORS 390.180

736-008-0030

Assessment for ServicesConversions

- (1) Each local government project sponsor shall be assessed a percentage of the total final project cost for services provided by the Department. This percentage assessment shall be established in the state/local agreement. The assessment shall be reviewed by the Department annually to insure that income does not exceed 50 percent of the administrative costs for grant distribution to units of local government. This assessment shall be made at the time of any project billing with the fee being withheld from the amount paid to the sponsor.
- (1) Conversion Requirements: Property acquired or developed with LWCF and ORLP assistance shall be retained and used for public outdoor recreation in perpetuity. Any property so acquired, and/or-developed, or both shall not be wholly or partly converted to other than public outdoor recreation uses without the approval of the Department and of the National Park Service pursuant to Section 6(f)(3) Section 200305(f)(3) of the LWCF Act (54 U.S.C. section 200305(f)(3) and the regulations in of the LWCF Act, 36 CFR Part 59, and the regulations in the National Park Service's Land and Water Conservation Fund Grants Manual," Volume 71 (March 11, 2021).
- (a) If the current lease is within 5 years of termination, the department will require a letter of intent to renew the lease from the leasing agency. Project sponsors must insure that the land within the project boundary will be used only for park and recreational purposes, Project Sponsor controls or will control the land, and that the Project Sponsor will not change the use of, sell, or otherwise dispose of land within the LWCF boundary, except upon approval of the Department and the National Park Service.
- (b) Project Sponsors that have not addressed or submitted documentation to the Department or the National Park Service for review and approval of an active conversion through the Land and Water Conservation Fund Program are not eligible to apply for LWCF funding assistance.

- (c) Project Sponsors who have addressed a conversion at the local level and have submitted documentation to the Department, and/or the National Park Service, or both for review and approval of the conversion through the LWCF program may apply for funding assistance.
- (2) <u>Assessment for Services.</u> Any project sponsor requesting a conversion—will <u>may</u> be required to pay an advance deposit <u>to the Department</u>. The deposit would cover staff salary and <u>Other Payroll Expenses (OPE)</u>, and administrative fees to process the conversion. The advance deposit amount will be based on the appraised value of the property to be converted. If the advance deposit does not cover all costs, the project sponsor will be billed for the balance due. If the total costs are less than the deposit, the Department will reimburse the project sponsor for the unused deposit amount.
- (a) Converted property appraised up to \$50,000 will require a \$1,000 deposit;
- (b) Converted property appraised from \$50,001 to \$100,000 will require a \$2,000 deposit;
- (c) Converted property appraised above \$100,000 will require a \$3,000 deposit.

Statutes/Other Implemented: ORS 390.180

736-008-0045

Application Procedure

The purpose of this <u>section-rule</u> is to set forth requirements that <u>applicants</u> must <u>be meet by local government applicants</u> in submitting an application for <u>Land and Water Conservation Fund LWCF</u> or <u>ORLP funding</u> assistance.

- (1) <u>Applicant</u> Eligibility-for Funding Assistance. Public agencies eligible for L&WCF funding assistance are:
- (a) Local Governments, school districts, and community college districts:
- (A) City Park and Recreation Departments;
- (B) County Park and Recreation Departments;
- (C) Park and Recreation Districts;
- (D) Port Districts:
- (E) Federally Recognized Indian Tribes in Oregon;
- (F) Metropolitan Service Districts.
- (G) School Districts;
- (H) Community College Districts.

- (b) State Agencies and Public Universities:
- (A) Oregon-State Parks and Recreation Department;
- (B) Oregon Department of Fish and Wildlife;
- (C) Oregon Department of Forestry;
- (D) Oregon Departmentivision of State Lands-;
- (E) Eastern Oregon University;
- (F) Oregon Institute of Technology;
- (KG) Oregon State University
- (H) Portland State University
- (I) Southern Oregon University
- (J) University of Oregon
- (K) Western Oregon University.
- (c) ORLP: In addition to the requirements in (a) and (b), an applicant jurisdiction must also meet the National Park Service population requirements and be located within an Urbanized Area.
- (2) Matching Requirements. The Land and Water Conservation Fund provides for up to 50 percent funding assistance. Minimum match requirements are 50 percent of total eligible project costs. Match requirements may be reduced upon the discretion of the National Park Service. The eligible agency match may include local budgeted funds, donated funds, and value of private donated property, equipment, materials, labor, or any combination thereof. The minimum federal share shall be no less than \$12,500 (\$25,000 total project costs). Engineering and administration costs and costs incurred prior to the State/Local Agreement cannot exceed 15 percent% of the total project costs. Section 6f of the L&WCF Act prohibits the use of other federal funds as matching share of a L&WCF grant.
- (a) The LWCF Act prohibits the use of other federal financial assistance in a project assisted with LWCF, except in those instances where the statutory provisions of a subsequent federal grant-in-aid program explicitly allows recipients to use such assistance to match another federal grant.
- (b) For LWCF: The minimum federal share shall be no less than \$50,000 (\$100,000 total project costs), unless otherwise authorized by the Director.
- (c) For ORLP: The minimum and maximum federal share shall be are established by the National Park Service.
- (3) Projects Eligible for Funding:

- (a) Projects eligible are acquisition, development and <u>major</u> rehabilitation projects that are consistent with the outdoor recreation goals and objectives contained in the Statewide Comprehensive Outdoor Recreation Plan (SCORP) and the Implementation Program, and recreation elements of local comprehensive plans, and which satisfy the requirements of the <u>federal LWCF Program</u>.
- (b) Marine facility <u>and related support facility</u> development requests are eligible for funding. Projects which use <u>federal Dingle Johnson</u> funds <u>from the federal Dingell-Johnson Act</u> may not be used as match-with L&WCF.
- (4) Local Agency Requirements. Local agencies participating in the <u>LWCF</u> funding assistance program must show that: there is a current park master plan in effect and that the project is consistent with the local comprehensive land use plan.
- (a) There is a current park master plan in effect and that the project is consistent with the local comprehensive land use plan and SCORP; or
- (b) There is not a current park master plan in effect, but the project is consistent with the local comprehensive land use plan and SCORP.
- (5) State Agency Requirements. State agencies participating in the fund assistance program must show identify that the project is in their legislatively approved biennial budgets or is mandated by legislation.
- (6) Application Form Procedure.
- (a) All applications for funding assistance for outdoor recreation projects must be submitted on forms supplied in a format prescribed by the Department. All applications must be consistent with the Oregon Application Procedures Manual and at a minimum, each application must contain the following information:
- (aA) Program Project narrative;
- (bB) Environmental assessment resources survey;
- (C) Maps:
- (c) Vicinity map;
- (di) ProjectLWCF boundary map;
- (ii) Site plan;
- (iii) Urban growth boundary map; and
- (iv) Vicinity map.
- (e) Park master plan;
- (f) Civil Rights compliance;

- (g) Local Council of Governments review;
- (hD) State agency review;
- (iE) Property deed or lease <u>agreement</u>. The Department will not No approvale will be given for the development of facilities on leased land except for property either:
 - (i) Leased from the Federal Government with no less than 25 years remaining on the lease and is not revocable at will; or
 - (ii) Leased from one public agency to another for 25 years or more, provided that safeguards are included to adequately ensure the perpetual use requirement contained in-of the LWCF Act. Such safeguards may include joint sponsorship of the proposed project or other agreement whereby the lessor land-owning agency would provide assurances that it would assume compliance responsibility for the LWCF-Act sSection 6(f)(3) boundary area in the event of default by the lessee or expiration of the lease, and these assurances are explicitly reflected in the project agreement.
- (†F) Estimate of-development project costs and schedule;
- (k) Preliminary title report (acquisitions only);
- (4G) Documented Americans with Disabilities Act Compliance Plan specific to projects;
- (H) Certification by applicant of availability of local match;
- (I) All required permits and certifications as identified in the Oregon Applications Procedures Manual;
- (mJ) Other documentation that may be required by the Department.
- (b) Additional requirements for acquisition projects:
- (A) Appraisal. Appraisals must conform to the Uniform Appraisal Standards for Federal Land Acquisitions;
- (B) Appraisal Review;
- (C) Preliminary title report; and
- (D) Proof of a willing seller or donor.
- (7) Local Project Time Line Application Process:
- (a) All applications for funding must be submitted to the State Parks and Recreation Department in a completed form consistent with section (6) of this rule, no later than January 1 for funding in the next federal fiscal year which begins October 1. Incomplete applications will not be considered for funding assistance. The Department shall announce through a variety of media the availability of, procedures for, deadlines, and other information for applying for LWCF or ORLP funding assistance. The Department shall not consider incomplete applications or applications

submitted after the deadline set by the Department. The Department Grants Program staff shall perform a technical review of all applications and forward eligible applications for LWCF funding assistance to the Oregon Outdoor Recreation Committee (OORC). Project sponsors will be contacted about missing documentation, which must be submitted to the Department within 10 days. On or about April 1, The OORC will meet to recommend funding priorities evaluate the applications and make recommendations to the Director for Oregon Parks and Recreation Commission approval for all eligible projects submitted.

- (b) ORLP: Applications submitted for ORLP funding assistance will be submitted to the Oregon Parks and Recreation Commission for approval to apply to National Park Service.
- (b) By October 1 of each year, sponsors whose projects have been prioritized and are scheduled for funding assistance must submit to the Department the following project information:
- (A) Certification by project sponsor of availability of local match;
- (B) All required permits and certifications as identified in the Department Procedural Manual;
- (C) Preliminary plans and specifications (for construction projects);
- (D) Appraisal for acquisition projects. Appraisals must conform to the Uniform Appraisal Standards for Federal Land Acquisitions.
- (c) The Department will remove those project applications from the priority list (as outlined in subsection (b) of this section) that are unable to provide the required documentation.
- (d) The amount of federal funding assistance available within the federal fiscal year (October 1 to September 30), will determine the projects to be funded;
- (e) If additional federal monies become available throughout the current funding year, projects on the priority list will be funded in priority order;
- (f) Reapportionment account will be requested on or about March 31 of each year to assure that the State does not loose the availability of those funds. All reapportionment monies received will be allocated to the current funding cycle.

(8) Project administration:

- (a) A signed state/local agreement shall constitute project authorization. It shall be executed 30 days after federal approval. Projects not authorized within this time frame will be cancelled. Funds recovered from cancellations will be reassigned to other projects on the priority list. No project may begin without a signed state/local agreement from the Department;
- (b) Final documentation (permits, plans and specifications) must be submitted to the Department prior to project authorization;
- (c) In the event that the funding assistance available cannot fully fund the last priority project, the sponsor will be given the option of reducing the scope of the project or the Department will pass the available funds to the next priority project;

- (db) The <u>project</u> sponsor shall have one year from the date of authorization to begin substantial work (*i.e.*, the award of contracts or to complete at least 25 percent of the work, if done by force account). Force account work is work on a development project with the forces and resources of the project sponsor. Projects not conforming to this schedule will be cancelled, unless substantial justification warrants an extension. The Department may grant an eExtensions in such cases—will may be made for a six—month period only. In no situation will further extensions be granted.
- (e) Projects that do not receive funding assistance for the federal fiscal year submitted will be returned to the applicant without prejudice;
- (£c) All projects shall be completed and billed within two years from the authorization date. Projects will be inspected and audited by the Department, or its designee prior to final grant payment. Partial payments up to 90 75 percent of the grant amount may be billed during the project for work completed.
- (gd) Project amendments that increase the federal share will generally not be allowed. Project amendment requests based on extraordinary circumstances will, however, be reviewed on a case-by-case basis. Requests for time extensions must be approved by the Department prior to expiration of the approved project period as set forth in the state/local agreement.
- (h) Time Line Summary:
- (A) January 1 Complete application due;
- (B) April 1 Priority selection by OORC;
- (C) September 30 Project certification;
- (D) October 10 Revise list:
- (E) October 10 Formal application submitted for federal obligation.

Statutes/Other Implemented: ORS 390.180

736-008-0050

Oregon Outdoor Recreation Committee

- (1) The Oregon Outdoor Recreation Committee (OORC) shall be composed of nine members appointed by the State Parks and Recreation Department Director. The Committee OORC membership, to serve nonconcurrent four-year terms, shall represent the following interests:
- (a) Counties east of the Cascade Mountains;
- (b) Counties west of the Cascade Mountains;
- (c) Cities under 15,000 people;

- (d) Cities over 15,000 people;
- (e) Park and Recreation Districts, Metropolitan Service District or Port Districts;
- (f) State Parks and Recreation Department;
- (g) People with Disabilities;
- (h) <u>Minorities Member of a historically underrepresented community</u>; or Representatives from Tribal Governments; and
- (i) The public at large;
- (j) The chair shall appointed by the Director from the committee membership, considering the recommendations of the committee be nominated and selected by the members of the OORC.
- (2) Selection of committee members shall be from a list of not less than two candidates for each position to be supplied by:
- (a) County representation shall be from lists supplied by the Oregon Recreation and Parks Association's Counties & Outdoor Recreation Section (CORS) and the Association of Oregon Counties;
- (b) City representation shall be from lists supplied by the Oregon Recreation and Park Association and the League of Oregon Cities;
- (c) Park and Recreation District, Port District or Metropolitan Service District representation shall be from a list supplied by the Special Districts Association of Oregon;
- (d) Representatives for People with Disabilities, Tribal Governments, <u>Minorities Member of a historically underrepresented community</u>, Public at Large, and Parks Department shall be selected by the Director.
- (e) The Department may consult with other appropriate organizations not otherwise listed in subsections (a) to-(d) for committee membership candidates.
- (3) The travel, meals and lodging expenses of all members of the <u>Committee OORC</u> will be reimbursed by the Department according to the rates established by the Department of Administrative Services and approved by the Director.
- (4) Function of OORC:
- (a) The Committee OORC shall meet in April of every even year, starting in 1996, and at other times upon the call of the Director or designee. The committee OORC will establish a priority order of eligible local government projects for Land and Water Conservation LWCF Ffunding assistance or provide other assistance as requested by the Department. The meeting will assure full and open project selection processes that will include an outreach to all citizens of the state.
- (b) In order to assure full citizen participation in the selection of local projects to be prioritized for funding, all projects submitted must be consistent with the recreation element of the local

comprehensive land use plan. The prioritization process will provide the opportunity for the citizens of the state to address the degree to which each project meets the outdoor recreation needs of the state and local community. The Department will provide public notice of all projects to be presented to the OORC at least 30 days prior to their meeting.

- (eb) Each sponsor applicant shall be allowed to make a presentation under a procedure established by the Department.
- (5) Priority Selection Criteria. Projects shall be prioritized by the OORC based on at least the following:
- (a) Department review and recommendations, including a technical scoring review of each project that will include the extent to which projects satisfy basic outdoor recreation needs and/or urgent needs identified in SCORP, the extent the project meets the recreation needs identified in the local comprehensive land use plan, and sponsor's applicant's past performance in their ability to complete and bill projects, maintain existing facilities, and whether there are any outstanding conversions;
- (b) The committee OORC shall review all applications using project selection criteria, including but not limited to the following:
- (A) Extent the project demonstrates user benefits, public interest and support;
- (B) Extent the project demonstrates conformance with local and state planning guidelines, the Statewide Comprehensive Outdoor Recreation Plan (SCORP) and local Park Master Plans; all projects must be identified in local comprehensive plans and current <u>park</u> master plans;
- (C) Financial considerations, including cost/benefit ratio;
- (D) Environmental assessment as defined in Oregon Application Procedures Manual resources survey.
- (E) Extent the project increases outdoor recreation opportunity in the service area.
- (F) How well the project's design accommodates people with disabilities.

Statutory/Other Authority: ORS 390.180

Statutes/Other Implemented: ORS 390.180

736-008-0055

Emergency Procedure

(1) Under extreme conditions such as severe cut backs of federal funds or complete elimination of these funds an emergency procedure may be initiated at the discretion of the State Parks and Recreation Department Director.

- (2) The emergency procedure will establish new time lines and funding strategies to coincide with the time delay created at the federal level. The Director may delay or abolish time lines, and fund projects on the existing priority list with underruns and cancellations until either projects or money is exhausted.
- (3) Under the emergency procedure the Director will notify prospective sponsors applicants of any anticipated time changes and assure sponsors applicants of adequate lead time in developing new time lines.

Statutes/Other Implemented: ORS 390.180

Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 10a(i) Information

Topic: Procurement Report

Presented by: Daniel Killam, Deputy Director of Administrations

The attached report includes:

• 2 New agreements for a total of \$0

• 12 New contracts for total of \$1,803,468

• 11 Amendments for a total of \$6,173,434

Action Requested: None.

Attachments: Procurement Report

Prepared by: Jayme Jones

	OREGON PARKS AND RECREATION DEPARTMENT										
	Procurement Report January and February 2021										
Executed	Contractor	Location	Project	FIP	Original Contract \$	Current Amend- ment	Amend-ments To Date	Current Contract Value	Comments		
GOODS AN	ID/OR SERVICES CONTRACT	TS		,							
01/15/21	John Deere and Company	LaPine State Park in Deschutes County	Tractor		\$66,074			\$66,074	New Contract		
01/21/21	RA Outdoors, LLC dba Aspira	Statewide	Central reservation system and call center services		\$5,326,761	\$6,000,000	\$23,367,727	\$28,694,488	Amendment 8 extends contract through 12/31/2026; adds termination options for agency, better service level requirements and credits for agency, incentives for added features, and improved pricing beginning April 2021.		
01/22/21	Keizer Outdoor Power	Luckiamute Management Unit in Benton County	Deck mower		\$9,162			\$9,162	New Contract		
01/27/21	Cascade Ice, LLC	Prineville Reservoir State Park in Crook County	Bagged ice services		\$23,500	\$10,000	\$10,000	\$33,500	Amendment 1 extends contract until 12/01/2022.		
01/28/21	Ricoh USA	Headquarters in Marion County	Copier lease		\$1,443	\$600	\$600	\$2,043	Amendment 1 to price agreement extends term unitl 1/31/22.		
01/29/21	Kelley Imaging Systems	Thompson's Mills State Heritage Site in Marion County	Copier lease		\$9,871			\$9,871	New Contract		
02/02/21	Galls, LLC	Statewide	Uniforms		\$0	\$0	\$0	\$0	Amendment 11 to price agreement includes new price list.		
02/02/21	A-VIBE Web Development, LLC dba A-VIBE	Statewide	Website upgrade and maintenance		\$0	\$0	\$0	\$0	Amendment 1 amends and restates the price agreement.		
02/03/21	Galls, LLC	Statewide	Uniforms		\$0	\$0	\$0	\$0	Amendment 12 to price agreement extends term for another year.		
02/11/21	J. Franco Restoration, Inc.	OPRD properties in Hood River, North Wasco, Multnomah, Clackamas, Columbia, Washington, Yamhill, Polk, Marion, Benton, Linn, and Eastern Lane Counties	On-call vegetation management services		\$39,055	\$28,900	\$28,900	\$67,955	Amendment 2 extends contract through 12/31/2022 and updates pricing.		
02/16/21	CXT Inc.	Willamette River Greenway- Pengra Access and Fall Creek Reservoir State Recreation Area- Cascara in Lane County	Vault toilets	х	\$79,021			\$79,021	New Contract		
02/17/21	Brim Tractor	Silver Falls State Park in Marion County	Flail mower attachment		\$18,662			\$18,662	New Contract		
	Forest Restoration, Inc. doing business as Integrated Resource Management	OPRD properties in Hood River, North Wasco, Multnomah, Clackamas, Columbia, Washington, Yamhill, Polk, Marion, Benton, Linn, and Eastern Lane Counties	On-call vegetation management services		\$207,830	\$107,895	\$107,895	\$315,725	Amendment 3 extends contract through 12/31/2022 and updates pricing.		
02/17/21	Ricoh USA	Luckiamute Management Unit in Benton County	Copier lease		\$5,453			\$5,453	New Contract		
	Western Equipment dba Turf Star	Statewide	Compact utility loader mini ex		\$267,930			\$267,930	New Contract		
PERSONAL	SERVICES CONTRACTS										
01/22/21	Twenty Four 7, Inc.	Headquarters in Marion County	ATV/OHV re-branding services		\$100,000			\$100,000	New Contract		

OREGON PARKS AND RECREATION DEPARTMENT **Procurement Report** January and February 2021 Current Current Amend-ments Original FIP Executed Contractor Location Project Amend-Contract Comments Contract \$ To Date Value ment Catalog collection of historical Thompson's Mills State Heritage Marin Aurand dba MEA Historical Amendment 1 increases services and compensation; 02/22/21 objects into the permanent \$96,000 \$8,000 \$8,000 \$104,000 Site in Marion County Consultina extends project completion date. collection Willamette Cultural Resource Farewell Bend State Recreation Pedestrian survey with 02/23/21 \$20,000 \$20,000 New Contract Associates, LTD Area in Baker County subsurface probing PUBLIC IMPROVEMENTS CONTRACTS Silver Falls State Park in Marion North Falls visitor complex 02/01/21 DSL Builders, LLC \$799,600 \$799,600 New Contract building renovations phase 2 County Jessie M. Honeyman Memorial 02/03/21 Guido Construction Restroom-shower building D&E Х \$1,326,322 \$16,048 \$19,981 \$1,346,303 Change Order State Park in Lane County Willamette Cultural Resources Bullards Beach State Park in Archaeological survey for fiber 01/05/21 \$24,901 \$24.901 New Contract Associates, LTD. Coos County optic line installation Willamette Cultural Resources Cottonwood Canyon State Park 01/06/21 Archaeological investigation Х \$19,794 \$19,794 New Contract Associates, LTD. in Sherman County Banks-Vernonia State Trail in 02/08/21 Terry Hsu, LLC Columbia and Washington Design fish passage culvert \$23.067 \$1.991 \$19.128 \$42,195 Amendment extends contract through 03/31/21. Counties INTERGOVERNMENTAL AGREEMENTS Oregon Department of Fish and Catherine Creek State Park in 02/01/21 \$0 \$0 New Agreement Habitat restoration Wildlife Union County Joseph H. Stewart State Jackson County to sublease Recreation Area, Casey State Joseph H. Stewart State Recreation Site, Prospect State New agreement. U.S. Army Corps of Engineers approved Recreation Area and assume 02/24/21 \$0 Jackson County Scenic Viewpoint, and Tub operation and maintenance of sublease of Joseph H. Stewart State Recreation Area. Springs State Wayside in Casey, Prospect, and Tub Jackson County Springs State properties 02/26/21 Statewide Wireless radio services \$403,000 \$403,000 New Contract Oregon Department of Forestry

Oregon Parks and Recreation Commission

April 14, 2021

Agenda Item: 10(a)(ii, iii, iv) Information

Topic: Report of Scenic Waterway Program Notification Actions,

Ocean Shore Permits Issued, and Timber Harvest Revenue from

January 22, 2021 through March 21, 2021.

Presented by: Trevor Taylor, Stewardship Manager

Pursuant to a duly adopted delegation order, and acting in accordance therewith, the Director, or her designee, has approved the following actions on behalf of the Oregon Parks & Recreation Commission:

SCENIC WATERWAYS NOTIFICATION

January 25, 2021, a Notification of Intent 9-412-21 was approved to Jared Colton on the Clackamas River Scenic Waterway to harvest 2 acres of timber within the recreational area of the scenic waterway. The harvest activities proposed by Colton met all the conditions of the Clackamas River Scenic Waterway rules.

January 26, 2021, a Notification of Intent 9-414-21 was approved to William Heintz on the Clackamas River Scenic Waterway to harvest 15 acres of timber within the recreational area of the scenic waterway. The harvest activities proposed by Heintz met all the conditions of the Clackamas River Scenic Waterway rules.

January 27, 2021, a Notification of Intent 9-413-21 was approved to Philip Kazmicrowicz on the Clackamas River Scenic Waterway to harvest 40 acres of timber (2 acres fire salvage) within the recreational area of the scenic waterway. The harvest activities proposed by Kazmicrowicz met all the conditions of the Clackamas River Scenic Waterway rules.

February 8, 2021, a Notification of Intent 4-207-21 was approved to John Maben on the John Day River Scenic Waterway to remove 154 acres of small Juniper within the scenic waterway. The vegetation management activities proposed by Maben met all the conditions of the John Day River Scenic Waterway rules.

February 16, 2021, a Notification of Intent 4-208-21 was approved for Oregon Parks and Recreation Department to construct recreational improvements (day-use parking lot, relocation of a dock, small restroom) at Cottonwood Canyon State Park adjacent to the Deschutes River Scenic Waterway. This project was approved because it met all the requirements of this segment of the state scenic waterway, the improvements are needed for recreation and will be designed to

blend into the setting. Plantings and exsiting vegetation will help screen the improvements (other than the dock) from view of the river.

February 22, 2021, Notification of Intent 2A-266-21 was approved for David Elder and Brenda Mejdell to construct a single family dwelling, shop, garage and driveway on the Middle Deschutes River Scenic Waterway. This project was approved because it met all the requirements of this segement of the state scenic waterway and the homeowner will plant additional vegetation to improve screening.

March 1, 2021, Notification of Intent 2A-267-21 was approved for Jeff Nordstrom to remove trees within a 30 ft firewise buffer for fire safety and replacement with native evergreen trees that provide comporable screening outside of the buffer on the Middle Deschutes River Scenic Waterway. This project was approved because the trees are a fire hazard to the property and the homeowner is planting replacement native evergreen trees in strategic locations identified by OPRD to enhance screening of the home as seen from the river. Conditions require demonstration of screening establishment in 3-4 years or additional trees may be requested if screening is not sufficient as seen from the river.

March 5 2021, Notification of Intent 17-72-21 was approved for Ron and Sherry Murphy to construct a replacement storage building lost to the Archie Creek Fire on their property adjacent to a river community area on the North Umpqua River Scenic Waterway. This project was approved because it met all the requirements of this segement of the state scenic waterway.

March 8, 2021, a Notification of Intent 9-415-21 was approved to Cole Dahle on the Clackamas River Scenic Waterway to salvage 30 fire damaged trees within the recreational area of the scenic waterway. The salvage activities proposed by Dahle met all the conditions of the Clackamas River Scenic Waterway rules.

March 15, 2021, Notification of Intent 2B-1072-21 was approved for Verne and Elaine Gingerich to construct a single family residence and driveway on the Upper Deschutes State Scenic Waterway. The project involves a limited removal of vegetation in project fooprint only and the property owner will plant additional screening vegetation to ehance the native screening that already exists. This project was approved because it meets all the requirements for this river community area segment of the scenic waterway.

OCEAN SHORES ALTERATION DECISIONS

<u>BACKGROUND</u>: This past winter the Oregon coast experienced several strong storms and associated high surf conditions, some of which coincided with extremely high tides known as King Tides. These coincidences resulted in significant beach erosion along many areas of the ocean shore. Some of the worst erosion occurred in areas where development exists, particularly in the communities of Salishan, Gleneden Beach, and Waldport. OPRD staff issued several Emergency Permits allowing the placement of structural protection (riprap) for eligible properties, to allow homeowners to address immediate threats from erosion and from a landslide caused by erosive forces. All Emergency Permits will need to be converted to regular Ocean Shore Alteration Permits within one year. Below is a list of the Emergency Permits issued since

the most damaging storms in early January. The definitions of "Emergency Permit" and "Imminent Peril" from OAR 736-20-0002 are included for your information.

736-020-0002

Definitions

- (6) "Emergency Permit" means a written or oral permit for a new improvement, or the repair, replacement or restoration of an existing or authorized improvement, deemed necessary to protect property or property boundaries in imminent peril of being destroyed or damaged by action of the Pacific Ocean or the waters of a bay or river.
- (8) "Imminent Peril" means a situation in which property is likely to be severely damaged or destroyed by action of the Pacific Ocean or waters of a bay or river, or by landslide or other natural forces, and where such damage would be likely to occur prior to the time required for approval of an Ocean Shore Permit.

Emergency Permits Issued

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2939 was issued for David and Caroline Browne at 20 Spouting Whale Lane in the Salishan development, on property identified on Lincoln County Assessor's Map #8-11-3CC as tax lot 201. Verbal authorization for this Emergency Permit was granted on January 10, 2021. Emergency measures include the temporary placement of riprap and rock fill materials.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2940 was issued for Pamela Berns at 5318 SW Pacific Coast Highway, near Waldport, fronting property identified on Lincoln County Assessor's Map #14-12-2AB as tax lot 800. Verbal authorization for this Emergency Permit was granted on January 12, 2021. Emergency measures include the temporary placement of riprap.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2941 was issued for Nicole Fox at 26 Spouting Whale Lane in the Salishan development, on property identified on Lincoln County Assessor's Map #8-11-3CC as tax lot 208. Verbal authorization for this Emergency Permit was granted on January 10, 2021. Emergency measures include the temporary placement of riprap and rock fill materials.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2942 was issued for Edward and Laura Brawley at 5304 SW Pacific Coast Highway near Waldport, fronting property identified on Lincoln County Assessor's Map #14-12-2AB as tax lot 500. Verbal authorization for this Emergency Permit was granted on January 12, 2021. Emergency measures include the temporary placement of riprap.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2943 was issued for Leatrice Freed at 28 Spouting Whale Lane in the Salishan development, on property identified on Lincoln County Assessor's Map #8-11-3CC as tax lot 215. Verbal authorization for this Emergency Permit was granted on January 10, 2021. Emergency measures include the temporary placement of riprap and rock fill materials.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2944 for Alan Blumhagen and Richard Royce at 24 South Lagoon Lane in the Salishan development, on property identified on Lincoln County Assessor's Map #8-11-3CC as tax lot 202. Verbal authorization for this Emergency Permit was granted on January 10, 2021. Emergency measures include the temporary placement of riprap and rock fill materials.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2945 was issued for James and Diane Baker at 20 South Lagoon Lane in the Salishan development, on property identified on Lincoln County Assessor's Map #8-11-3CC as tax lot 204. Verbal authorization for this Emergency Permit was granted on January 10, 2021. Emergency measures include the temporary placement of riprap and rock fill materials.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2946 was issued for Norman Halliday at 22 South Lagoon Lane in the Salishan development, on property identified on Lincoln County Assessor's Map #8-11-3CC as tax lot 203. Verbal authorization for this Emergency Permit was granted on January 10, 2021. Emergency measures include the temporary placement of riprap and rock fill materials.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2958 was issued for Salishan Leaseholders Inc. at a designated 10-foot wide community beach access in the Salishan development, on property identified on Lincoln County Assessor's Map # 8-11-3CC as tax lot 233. Verbal authorization for this Emergency Permit was granted on January 10, 2021, due to severe dune erosion. Emergency measures include the temporary placement of riprap and rock fill materials.

Due to rapid and severe dune erosion, Ocean Shore Emergency Permit #2947 was issued for Charlene Brown at 5330 SW Pacific Coast Highway near Waldport, fronting property identified on Lincoln County Assessor's Map #14-12-2AB as tax lot 900. Verbal authorization for this Emergency Permit was granted on January 12, 2021. Emergency measures include the temporary placement of riprap.

Due to a landslide, Ocean Shore Emergency Permit #2949 was issued for Nesbitt Durr Elmore at 7345 Neptune Drive in Gleneden Beach, fronting property identified on Lincoln County Assessor's Map #8-11-9DD as tax lots 4600, 4700, and 9002. Verbal authorization for this Emergency Permit was granted on January 12th, 2021. Emergency measures include the temporary placement of riprap and rock fill materials.

Ocean Shore Emergency Permit #2950 for North Cheatham at 18 Colwell Lane in the Salishan development near Gleneden Beach, fronting property identified on Lincoln County Assessor's Map #8-11-9DD as tax lot 156. Verbal authorization for this Emergency Permit was granted on January 12th, 2021, due to a landslide.

Ocean Shore Emergency Permit #2951 for Jason Anderson at 7375 Neptune Avenue in Gleneden Beach, fronting property identified on Lincoln County Assessor's Map #8-11-9DD as tax lots 4200 and 4201. Verbal authorization for this Emergency Permit was granted on January 12th, 2021, due to a landslide.

Due to a landslide Ocean Shore Emergency Permit #2952 was issued for Vivid Investments at 7365 Neptune Avenue in Gleneden Beach, fronting property identified on Lincoln County Assessor's Map #8-11-9DD as tax lots 4300 and 9001. Verbal authorization for this Emergency Permit was granted on January 12th, 2021.

Due to severe bluff erosion resulting in the collapse of a reinforced concrete piling and grade beam structure onto the beach, Ocean Shore Emergency Permit #2956 was issued for Richard and Sally Grant on March 10, 2021. The property is located at 4815 Neptune Avenue, in Lincoln Beach, fronting property identified on Lincoln County Assessor's Map #8-11-21CD as tax lot 15000. Because the property is ineligible for a shoreline protective structure, no riprap or other shoreline armoring has been authorized in this emergency situation. The emergency measure taken was limited to the placement of temporary foundation supports from beach level, intended to prevent collapse of the Permittee's home onto the ocean shore.

Regular Permit Issued

On March 11, 2021, Ocean Shore Permit #2948-21 was approved for Brian Hough, to allow the conversion of riprap placed under Emergency Permit #2902-18 to a permanent riprap permit. The approved project is located on the ocean shore at 295 Salishan Drive, north of Gleneden Beach. The emergency permit authorization was granted on December 23, 2018, allowing expansion of existing riprap to prevent severe damage or destruction of the Permittee's home, after extremely high surf combined with a King tide event caused rapid and severe dune erosion at the site. The permanent permit authorizes the addition of new armor stone along the subject property's 80 feet of shoreline, tapering and tying into the existing riprap on adjoining properties for a distance of approximately 33 feet on each end. The modified structure has a height of approximately 34 feet, a width of approximately 50 feet, with a slope of less than 2:1 (width to height) and includes a total volume of 1450 cubic yards of material. The subject property is further identified on Lincoln County Assessor's Map #8-11-3CB as Tax Lot 1000.

TIMBER HARVEST REVENUE

On January 15 & 31, 2021, OPRD received \$10,318 in timber revenue for 93.8 MBF of powerline hazard trees that were removed from Collier Memorial State Park.

On February 15, 2021, OPRD received \$2,580.75 in timber revenue for 11.47 MBF of windthrown timber that was salvaged from Silver Falls State Park.

Prior Action by the Commission: None

Action Requested: None

Attachments: None

Prepared by: Stewardship Section Staff

2021

Oregon Parks and Recreation Commission

DRAFT - Planning Dates

January

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2021 Commission Meetings

February - TBD April - TBD June - TBD September - TBD November - TBD

Contact: Denise Warburton 503-986-0719

Revision Date: 12/14/2020

Huddle Meetings

acket Materials DUE!

Agenda & Packet Posted to OPRD Site

Mail Out Packets

State Holidays

Presentation Material Due/Business Meeting

All Managers Meeting

Leadership Group Meeting TBD

Legislative Days

Legislative Session Jan 19th - June 27th