



OREGON DEPARTMENT OF LAND CONSERVATION AND  
DEVELOPMENT

ORS 195.300 to ORS 195.336 (MEASURE 49) SUPPLEMENTAL REVIEW  
OF MEASURE 37 CLAIM  
Final Order of Denial

STATE ELECTION NUMBER:

E133477A<sup>1</sup>

CLAIMANT:

Roger C. Shute<sup>2</sup>  
2978 Shute Road  
Hood River, OR 97031

~~MEASURE 37 PROPERTY~~  
IDENTIFICATION:

Township 2N, Range 10E, Section 28.  
Tax lot 2302<sup>3</sup>  
Hood River County

The claimant, Roger Shute, filed a claim with the state under ORS 197.352 (2005) (Measure 37) on December 2, 2006, for property located near Hood River, in Hood River County. ORS 195.300 to ORS 195.336 (Measure 49) entitles claimants who filed Measure 37 claims to elect supplemental review of their claims. The claimant has elected supplemental review of his Measure 37 claim under Section 6 of Measure 49, which allows the Department of Land Conservation and Development (the department) to authorize up to three home site approvals to qualified claimants.

This Final Order of Denial is the conclusion of the supplemental review of this claim.

## I. ANALYSIS OF CLAIM

### A. Maximum Number of Home Sites for Which the Claimant May Qualify

Under Section 6 of Measure 49, the number of home site approvals authorized by the department cannot exceed the lesser of the following: three; the number stated by the claimant in the election material; or the number described in a Measure 37 waiver issued by the state, or if no waiver was issued, the number of home sites described in the Measure 37 claim filed with the state. The claimant has requested one home site approval in the election material. No waiver was issued for

<sup>1</sup> Claim E133477 has been split into two claims, E133477A and E133477B, because the Measure 37 claim sought relief for two non-contiguous parcels. Claim E133477A addresses the claimant's entitlement to Measure 49 relief for tax lot 2302 and E133477B addresses his relief for tax lot 1301 (T2N R10E S29).

<sup>2</sup> Donna Shute was a claimant under Measure 37; however, she did not elect supplemental review under Measure 49 and therefore does not qualify for relief under Measure 49.

<sup>3</sup> In comments on the preliminary evaluation for this claim, Hood River County states that tax lots 2300, 2301 and 2302 are one legal parcel. In reliance on that information this final order considers tax lots 2300, 2301 and 2302 one lot of record. Tax lots 2300 and 2301 are not claim property and are not in the ownership of the claimant.

this claim. The Measure 37 claim filed with the state describes more than three home sites. Therefore, the claimant may qualify for a maximum of one home site approval under Section 6 of Measure 49.

## **B. Qualification Requirements**

To qualify for a home site approval under Section 6 of Measure 49, the claimant must meet each of the following requirements:

### **1. Timeliness of Claim**

A claimant must have filed a Measure 37 claim for the property with either the state or the county in which the property is located on or before June 28, 2007, and must have filed a Measure 37 claim with both the state and the county before Measure 49 became effective on December 6, 2007. ~~If the state Measure 37 claim was filed after December 4, 2006, the claim~~ must also have been filed in compliance with the provisions of OAR 660-041-0020 then in effect.

### **Findings of Fact and Conclusions**

The claimant, Roger Shute, filed a Measure 37 claim, M133477, with the state on December 2, 2006. The claimant filed a Measure 37 claim, 06-M155, with Hood River County on December 4, 2006. The state claim was filed prior to December 4, 2006.

The claimant timely filed a Measure 37 claim with both the state and Hood River County.

### **2. The Claimant Is an Owner of the Property**

Measure 49 defines "Owner" as: "(a) The owner of fee title to the property as shown in the deed records of the county where the property is located; (b) The purchaser under a land sale contract, if there is a recorded land sale contract in force for the property; or (c) If the property is owned by the trustee of a revocable trust, the settlor of a revocable trust, except that when the trust becomes irrevocable only the trustee is the owner."

### **Findings of Fact and Conclusions:**

According to the deed submitted by the claimant, Roger Shute is an owner of fee title to the property as shown in the Hood River County deed records and, therefore, is an owner of the property under Measure 49.

Hood River County has confirmed that the claimant is a current owner of the property.

**3. All Owners of the Property Have Consented in Writing to the Claim**

All owners of the property must consent to the claim in writing.

**Findings of Fact and Conclusions:**

The deeds by which the claimant acquired the property indicate that there is one non-claimant owners. The claimant has submitted a consent statement signed by the non-claimant owner.

All owners of the property have consented to the claim in writing.

**4. The Property Is Located Entirely Outside Any Urban Growth Boundary and Entirely Outside the Boundaries of Any City**

~~The Measure 37 claim property must be located entirely outside any urban growth boundary and entirely outside the boundaries of any city.~~

**Findings of Fact and Conclusions:**

The Measure 37 claim property is located in Hood River County, outside any urban growth boundary and outside any city limits, near the community of Odell.

**5. One or More Land Use Regulations Prohibit Establishing the Lot, Parcel or Dwelling**

One or more land use regulations must prohibit establishing the requested lot, parcel or dwelling.

**Findings of Fact and Conclusions:**

The property is currently zoned Forest (F-1) by Hood River County, in accordance with ORS chapter 215 and OAR 660, division 6, because the property is “forest land” under Goal 4. Applicable provisions of ORS chapter 215 and OAR 660 division 6, enacted or adopted pursuant to Goal 4, provide standards for the establishment of a dwelling in a forest zone. In general and subject to some exceptions, those standards require that the property be a minimum of 80 acres and be located in an area of modest existing development, the extent of which depends on the soil productivity of the lot or parcel on which the dwelling is to be established.

The combined effect of the standards for the establishment of a dwelling in a forest zone is to prohibit the claimant from establishing a dwelling on the Measure 37 claim property.

**6. The Establishment of the Lot, Parcel or Dwelling Is Not Prohibited by a Land Use Regulation Described in ORS 195.305(3)**

ORS 195.305(3) exempts from claims under Measure 49 land use regulations:

- (a) Restricting or prohibiting activities commonly and historically recognized as public nuisances under common law;

- (b) Restricting or prohibiting activities for the protection of public health and safety;
- (c) To the extent the land use regulation is required to comply with federal law; or
- (d) Restricting or prohibiting the use of a property for the purpose of selling pornography or performing nude dancing.

### **Findings of Fact and Conclusions**

Based on the documentation submitted by the claimant, it does not appear that the establishment of the one home site for which the claimant may qualify on the property is prohibited by land use regulations described in ORS 195.305(3).

### **7. On the Claimant's Acquisition Date, the Claimant Lawfully Was Permitted to Establish at Least the Number of Lots, Parcels or Dwellings on the Property That Are Authorized Under Section 6 of Measure 49**

A claimant's acquisition date is "the date the claimant became the owner of the property as shown in the deed records of the county in which the property is located. If there is more than one claimant for the same property under the same claim and the claimants have different acquisition dates, the acquisition date is the earliest of those dates."

### **Findings of Fact and Conclusions**

Hood River County deed records indicate that the claimant acquired the property on December 29, 1979.

The claimant acquired the Measure 37 claim property after adoption of the statewide planning goals, but before the Land Conservation and Development Commission (the Commission) acknowledged Hood River County's comprehensive plan and land use regulations to be in compliance with those goals pursuant to ORS 197.250 and 197.251. On December 29, 1979, the Measure 37 claim property was zoned Agriculture (A-2) by Hood River County. Hood River County's A-2 zone included a fixed minimum acreage standard of 20 acres.<sup>4</sup> However, the Commission had not acknowledged that zone for compliance with the goals when the claimant acquired the property on December 29, 1979. Accordingly, the statewide planning goals, and in particular Goal 4, and ORS chapter 215 applied directly to the Measure 37 claim property when the claimant acquired it.

On January 11, 1985, the Commission acknowledged the application of Hood River County's Forest (F-1) zone to the Measure 37 claim property. The Commission's acknowledgement of Hood River County's F-1 zone confirmed that zone's compliance with Goal 4 and ORS chapter 215. Hood River County's acknowledged F-1 zone required 40 acres for the establishment of a

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<sup>4</sup> In the preliminary evaluation issued for this claim, the department stated that the A-2 zone had a fixed minimum acreage standard of 7,500 square feet if the property was served by a sanitary sewer system on the claimant's date of acquisition. However, information submitted by Hood River County during the comment period demonstrates that the A-2 zone had a fixed minimum acreage standard of 20 acres on the claimant's date of acquisition. The department has amended its lawfully permitted analysis accordingly.

dwelling on a vacant lot or parcel. The claimant's property consists of ten acres. Therefore, on the claimant's acquisition date, he could not have established a home site on the Measure 37 claim property in the zone that was ultimately acknowledged to comply with the statewide planning goals and implementing regulations.

However, because of uncertainty during the time period between adoption of the statewide planning goals in 1975 and each county's acknowledgment of its plan and land use regulations regarding the factual and legal requirements for establishing compliance with the statewide planning goals, the 2010 Legislative Assembly amended Measure 49. Senate Bill (SB) 1049 (2010) specifies the number of home sites considered lawfully permitted, for purposes of Measure 49, for property acquired during this period unless the record for the claim otherwise demonstrates the number of home sites that a claimant would have been lawfully permitted to establish. Those amendments provide, in relevant part, that eligibility for home site approval is subject to consistency with local land use regulations in effect when the claimant acquired the subject property.

The Measure 37 claim property was subject to Hood River County's A-2 zone on the claimant's date of acquisition. That zone included a fixed minimum acreage standard of 20 acres. The claimant's property consists of 10 acres. Therefore, based on the analysis under SB 1049 (2010), the claimant was not lawfully permitted to establish any home sites on the Measure 37 claim property on his date of acquisition.

## **II. COMMENTS ON THE PRELIMINARY EVALUATION**

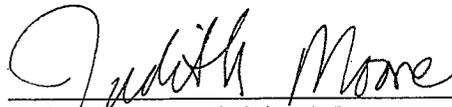
The department issued its Preliminary Evaluation for this claim on March 30, 2010. Pursuant to OAR 660-041-0090, the department provided written notice to the owners of surrounding properties. Comments received from Hood River County have been taken into account by the department in the issuance of this Final Order of Denial. Specifically, the county commented that the Measure 37 claim property is not a legal lot, but part of the same legal lot as tax lots 2300 and 2301 which are not in the same ownership as the claimant. Additionally, the county commented that the A-2 zoning in effect on the claimant's date of acquisition had a fixed minimum acreage standard of 20 acres. Because the Measure 37 claim property is not a legal lot of record and consists of only 10 acres, the claimant was not lawfully permitted to establish a dwelling on his date of acquisition. As indicated above, the department has amended its lawfully permitted analysis in this final order accordingly.

## **III. CONCLUSION**

Based on the analysis above, the claimant does not qualify for Measure 49 home site approvals because the claimant was not lawfully permitted to establish the lots, parcels or dwellings on the claimant's date of acquisition.

IT IS HEREBY ORDERED that this Final Order of Denial is entered by the Director of the Department of Land Conservation and Development as a final order of the department and the Land Conservation and Development Commission under ORS 197.300 to ORS 195.336 and OAR 660-041-0000 to 660-041-0160.

FOR THE DEPARTMENT AND THE LAND  
CONSERVATION AND DEVELOPMENT  
COMMISSION:



Judith Moore, Division Manager  
Dept. of Land Conservation and Development  
Dated this 9<sup>th</sup> day of June 2010

#### **NOTICE OF RIGHT TO APPEAL OR OTHER JUDICIAL RELIEF**

You are entitled, or may be entitled, to judicial remedies including the following:

1. Judicial review is available to anyone who is an owner of the property as defined in Measure 49 that is the subject of this final determination, or a person who timely submitted written evidence or comments to the department concerning this final determination.
2. Judicial review under ORS 183.484 may be obtained by filing a petition for review within 60 days from the service of this order. A petition for judicial review under ORS 183.484 must be filed in the Circuit Court in the county in which the affected property is located. Upon motion of any party to the proceedings, the proceedings may be transferred to any other county with jurisdiction under ORS 183.484 in the manner provided by law for change of venue.
3. Judicial review of this final determination is limited to the evidence in the record of the department at the time of its final determination. Copies of the documents that comprise the record are available for review at the department's office at 635 Capitol St. NE, Suite 150, Salem, OR 97301-2540. Judicial review is only available for issues that were raised before the department with sufficient specificity to afford the department an opportunity to respond.