



OREGON DEPARTMENT OF LAND CONSERVATION AND  
DEVELOPMENT

ORS 195.300 to ORS 195.336 (MEASURE 49) SUPPLEMENTAL REVIEW  
OF MEASURE 37 CLAIM  
Final Order of Denial

**STATE ELECTION NUMBER:** E134306<sup>1</sup>

**CLAIMANT:** Teramura Farm, Inc.

**MEASURE 37 PROPERTY IDENTIFICATION:** Township 18S, Range 46E, Section 23  
Tax lot 300  
Malheur County

**PRIMARY CONTACT INFORMATION:** Ken Teramura  
754 Highway 20-26  
Ontario, OR 97914

The claimant, Teramura Farm, Inc., filed a claim with the state under ORS 197.352 (2005) (Measure 37) on March 19, 2007, for property located at 3885 Hop Road, near Ontario, in Malheur County. ORS 195.300 to ORS 195.336 (Measure 49) entitles claimants who filed Measure 37 claims to elect supplemental review of their claims. The claimant has elected supplemental review of its Measure 37 claim under Section 6 of Measure 49, which allows the Department of Land Conservation and Development (the department) to authorize up to three home site approvals to qualified claimants.

This Final Order of Denial is the conclusion of the supplemental review of this claim.

## I. ANALYSIS OF CLAIM

### A. Maximum Number of Home Sites for Which the Claimant May Qualify

Under Section 6 of Measure 49, the number of home site approvals authorized by the department cannot exceed the lesser of the following: three; the number stated by the claimant in the election materials; or the number described in a Measure 37 waiver issued by the state, or if no waiver was issued, the number of home sites described in the Measure 37 claim filed with the state. The claimant has requested two home site approvals in the election material. No waiver was issued

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<sup>1</sup> A preliminary evaluation was issued on December 29, 2008 for this claim, which concluded preliminarily that the claimants would not qualify for relief under Measure 49. Based on additional information received from Malheur County during the comment period on that preliminary evaluation, the department has determined that the claimant may be eligible for relief under Measure 49 and an amended preliminary evaluation was issued on March 25, 2010 as a result.

for this claim. The Measure 37 claim filed with the state describes two home sites. Therefore, the claimant may qualify for a maximum of two home site approvals under Section 6 of Measure 49.

## **B. Qualification Requirements**

To qualify for a home site approval under Section 6 of Measure 49, the claimant must meet each of the following requirements:

### **1. Timeliness of Claim**

A claimant must have filed a Measure 37 claim for the property with either the state or the county in which the property is located on or before June 28, 2007, and must have filed a Measure 37 claim with both the state and the county before Measure 49 became effective on December 6, 2007. If the state Measure 37 claim was filed after December 4, 2006, the claim must also have been filed in compliance with the provisions of OAR 660-041-0020 then in effect.

### **Findings of Fact and Conclusions**

The claimant, Teramura Farm, Inc., filed a Measure 37 claim, M134306, with the state on March 19, 2007. The claimant filed a Measure 37 claim, 2007-03-018, with Malheur County on January 26, 2007. The claimants timely filed a Measure 37 claim with both the state and Malheur County. However, the state claim was filed after December 4, 2006 and was thus subject to the requirements of OAR 660-041-0020 then in effect.

OAR 660-041-0020 required in relevant part that Measure 37 claims based on existing DLCD regulations and filed after December 4, 2006:

“(b) Include one of the following:

(A) A copy of the final written decision by a city, a county, or Metro on a Land Use Application that includes the Property and that requests authorization for the specific use that the Claim is based on, in which the city, county, or Metro determined that one or more Existing DLCD Regulations or city, county or Metro Land Use Regulations that implement Existing DLCD Regulations were approval criteria for the decision; or

(B) A copy of the final written action by an Agency on a complete application to the Agency, in which the Agency determined that one or more Existing DLCD Regulations were approval criteria for the application.”

A final written decision was received from the Malheur County Planning Department during the 28-day public notice period in response to the department’s initial Preliminary Evaluation for this claim indicating that an existing regulation of DLCD, another agency or a county was an approval criterion for a completed application that the claimants had submitted to the county. Therefore, the claim was filed in compliance with the provisions of OAR 660-041-0020 then in effect.

## **2. The Claimant Is an Owner of the Property**

Measure 49 defines “Owner” as: “(a) The owner of fee title to the property as shown in the deed records of the county where the property is located; (b) The purchaser under a land sale contract, if there is a recorded land sale contract in force for the property; or (c) If the property is owned by the trustee of a revocable trust, the settlor of a revocable trust, except that when the trust becomes irrevocable only the trustee is the owner.”

### **Findings of Fact and Conclusions:**

According to the deed submitted by the claimant, Teramura Farm, Inc. is the owner of fee title to the property as shown in the Malheur County deed records and, therefore, is an owner of the property under Measure 49.

Malheur County has confirmed that the claimant is the current owner of the property.

## **3. All Owners of the Property Have Consented in Writing to the Claim**

All owners of the property must consent to the claim in writing.

### **Findings of Fact and Conclusions:**

All owners of the property have consented to the claim in writing.

## **4. The Property Is Located Entirely Outside Any Urban Growth Boundary and Entirely Outside the Boundaries of Any City**

The Measure 37 claim property must be located entirely outside any urban growth boundary and entirely outside the boundaries of any city.

### **Findings of Fact and Conclusions:**

The Measure 37 claim property is located in Malheur County, outside the urban growth boundary and outside the city limits of the nearest city, Ontario.

## **5. One or More Land Use Regulations Prohibit Establishing the Lot, Parcel or Dwelling**

One or more land use regulations must prohibit establishing the requested lot, parcel or dwelling.

### **Findings of Fact and Conclusions:**

The property is currently zoned Exclusive Farm Use (EFU) by Malheur County, in accordance with ORS chapter 215 and OAR 660, division 33, because the property is “agricultural land” as defined by Goal 3. Goal 3 requires agricultural land to be zoned exclusive farm use. Applicable provisions of ORS chapter 215 and OAR 660, division 33, enacted or adopted pursuant to

Goal 3, generally prohibit the establishment of a lot or parcel less than 80 acres in size in an EFU zone, and regulate the establishment of dwellings on new or existing lots or parcels.

The claimant's property consists of 30.20 acres. Therefore, state land use regulations prohibit the claimant from establishing on the Measure 37 claim property the two home sites the claimant may qualify for under Section 6 of Measure 49.

**6. The Establishment of the Lot, Parcel or Dwelling Is Not Prohibited by a Land Use Regulation Described in ORS 195.305(3)**

ORS 195.305(3) exempts from claims under Measure 49 land use regulations:

- (a) Restricting or prohibiting activities commonly and historically recognized as public nuisances under common law;
- (b) Restricting or prohibiting activities for the protection of public health and safety;
- (c) To the extent the land use regulation is required to comply with federal law; or
- (d) Restricting or prohibiting the use of a property for the purpose of selling pornography or performing nude dancing.

**Findings of Fact and Conclusions**

Based on the documentation submitted by the claimant, it does not appear that the establishment of the two home sites for which the claimant may qualify on the property is prohibited by land use regulations described in ORS 195.305(3).

**7. On the Claimant's Acquisition Date, the Claimant Lawfully Was Permitted to Establish at Least the Number of Lots, Parcels or Dwellings on the Property That Are Authorized Under Section 6 of Measure 49**

A claimant's acquisition date is "the date the claimant became the owner of the property as shown in the deed records of the county in which the property is located. If there is more than one claimant for the same property under the same claim and the claimants have different acquisition dates, the acquisition date is the earliest of those dates."

**Findings of Fact and Conclusions**

Malheur County deed records indicate that the claimant acquired the property on March 25, 1976.

The claimant acquired the Measure 37 claim property after adoption of the statewide planning goals, but before the Land Conservation and Development Commission (the Commission) acknowledged Malheur County's comprehensive plan and land use regulations to be in compliance with those goals pursuant to ORS 197.250 and 197.251. On March 25, 1976, the Measure 37 claim property was zoned Exclusive Farm Use (F-1) by Malheur County. Malheur County's F-1 zone included a fixed minimum acreage standard of 40 acres. However, the

Commission had not acknowledged that zone for compliance with the goals when the claimant acquired the property on March 25, 1976. Accordingly, the statewide planning goals, and in particular Goal 3 applied directly to the Measure 37 claim property.

On June 14, 1984, the Commission acknowledged the application of Malheur County's Exclusive Farm Use (EFU) zone to the Measure 37 claim property. The Commission's acknowledgement of Malheur County's EFU zone confirmed that zone's compliance with Goal 3. Malheur County's acknowledged EFU zone did not include a fixed minimum lot size for the creation of a new lot or parcel on which a dwelling could be established. Rather, the county reviewed applications for land division and development on a case-by-case basis in order to ensure compliance with the county's farm and forest use policies, the Goals and ORS chapter 215. The claimant's property consists of 30.20 acres and is developed with one dwelling. Therefore, on the claimant's acquisition date, it could not have established any home sites in the zone that was ultimately acknowledged to comply with the statewide planning goals and implementing regulations, without evidence to demonstrate that the establishment of additional home sites could have complied with the applicable review criteria.

However, because of uncertainty during the time period between adoption of the statewide planning goals in 1975 and each county's acknowledgment of its plan and land use regulations regarding the factual and legal requirements for establishing compliance with the statewide planning goals, the 2010 Legislative Assembly amended Measure 49. Senate Bill (SB) 1049 (2010) specifies the number of home sites considered lawfully permitted, for purposes of Measure 49, for property acquired during this period unless the record for the claim otherwise demonstrates the number of home sites that a claimant would have been lawfully permitted to establish. Those amendments provide, in relevant part, that eligibility for home site approval is subject to consistency with local land use regulations in effect when the claimant acquired the subject property.

The Measure 37 claim property was subject to Malheur County's F-1 zone on the claimant's date of acquisition. That zone included a fixed minimum acreage standard of 40 acres.

The Measure 37 claim property consists of 30.20 acres and is developed with a dwelling. Therefore, based on the analysis under SB 1049 (2010), the claimant was not lawfully permitted to establish any additional home sites on the Measure 37 claim property on its date of acquisition.

## **II. COMMENTS ON THE AMENDED PRELIMINARY EVALUATION**

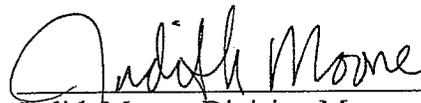
The department issued an Amended Preliminary Evaluation for this claim on March 25, 2010. Pursuant to OAR 660-041-0090, the department provided written notice to the owners of surrounding properties. No written comments were received in response to the amended 28-day notice.

### III. CONCLUSION

Based on the analysis above, the claimant does not qualify for Measure 49 home site approvals because the claimant was not lawfully permitted to establish the lots, parcels or dwellings on the claimant's date of acquisition.

IT IS HEREBY ORDERED that this Final Order of Denial is entered by the Director of the Department of Land Conservation and Development as a final order of the department and the Land Conservation and Development Commission under ORS 197.300 to ORS 195.336 and OAR 660-041-0000 to 660-041-0160.

FOR THE DEPARTMENT AND THE LAND  
CONSERVATION AND DEVELOPMENT  
COMMISSION:



Judith Moore, Division Manager  
Dept. of Land Conservation and Development  
Dated this 19<sup>th</sup> day of May 2010

#### **NOTICE OF RIGHT TO APPEAL OR OTHER JUDICIAL RELIEF**

You are entitled, or may be entitled, to judicial remedies including the following:

1. Judicial review is available to anyone who is an owner of the property as defined in Measure 49 that is the subject of this final determination, or a person who timely submitted written evidence or comments to the department concerning this final determination.
2. Judicial review under ORS 183.484 may be obtained by filing a petition for review within 60 days from the service of this order. A petition for judicial review under ORS 183.484 must be filed in the Circuit Court in the county in which the affected property is located. Upon motion of any party to the proceedings, the proceedings may be transferred to any other county with jurisdiction under ORS 183.484 in the manner provided by law for change of venue.
3. Judicial review of this final determination is limited to the evidence in the record of the department at the time of its final determination. Copies of the documents that comprise the record are available for review at the department's office at 635 Capitol St. NE, Suite 150, Salem, OR 97301-2540. Judicial review is only available for issues that were raised before the department with sufficient specificity to afford the department an opportunity to respond.