



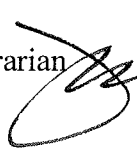
Oregon

Theodore R. Kulongoski, Governor

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MEMORANDUM

TO: Rita Conrad, Executive Director
Oregon Progress Board

FROM: Jim Scheppke, State Librarian 

DATE: January 8, 2009

SUBJECT: Report on Benchmark #38 for 2008

Attached is our annual submission of data relating to our library Benchmark #38. In 2007-08, 81% of Oregonians were served by a public library that met minimum service criteria set by the State Library, an increase of 1% from last year. As you will recall, in early 2008 the Progress Board adopted new targets for Benchmark #38. Our new target for 2010 is 88%. As I will explain below, it is possible that we will be able to meet, or at least come close to meeting that target.

Benchmark #38 tracks progress on two distinct, but related, issues in our state: Oregonians without public library services, and Oregonians whose public library service is substandard. The number of Oregonians without public library services (“unserved”) had remained constant for many years at around 8 to 9%. But in 2007-08 the number of “unserved” Oregonians increased by 78,830 to 393,242, 10.5% of the state’s population. This was due to the closure of the Josephine County Library in May of 2007, a response to the suspension of Federal county payments. The Josephine County Library was closed throughout 2007-08. It plans to reopen with greatly reduced hours and services on January 24, 2009.

The number of Oregonians with substandard library service (“underserved”) decreased by 80,653 to 334,619 or 8.9% of the state population. The table that follows the summary page attached shows individual libraries that have been found to be substandard in at least one of the past seven years. There were 23 substandard libraries in 2007-08 compared to 25 in 2006-07. Josephine County moved off the “underserved” list and on to the “unserved” list in 2007-08.

Most of the larger public libraries that did not meet Benchmark #38’s minimum standards did not meet the staffing requirement of 1 FTE per 4,000 population served. The impact of not meeting this standard becomes clear when you look at the number of hours per week these libraries are open to the public compared to other libraries that do meet the standard. The following table illustrates this:

<i>Library</i>	<i>Staff per 4,000 Population Served in 2007-08</i>	<i>Weekly Hours Open to the Public in 2007-08</i>
Clackamas Co. Library	0.47	38
Malheur County Library	0.36	27
Oregon City Public Library	0.58	35
Springfield Public Library	0.95	42
MEAN (Libraries serving > 20,000 pop.)	2.00	52

The State Library Board has devoted considerable resources and attention to trying to raise the percentage of Oregonians receiving adequate public library services. Beginning in 2002 the Board used Federal Library Services and Technology Act funds to support grassroots planning efforts in a number of counties. The success of these efforts has been mixed, and most of these grassroots efforts have come to an end. This table summarizes the outcome of these efforts.

<i>County</i>	<i>State Library-Funded Planning Efforts</i>	<i>Outcome as of 2009</i>
Clatsop	LSTA Grant for "Clatsop and Columbia County Library Services Study"	No positive outcomes to date from this project; 16,350 Oregonians are unserved in Clatsop County and 4,645 are underserved (Warrenton).
Columbia	LSTA Grant for "Clatsop and Columbia County Library Services Study"	No positive outcomes to date from this project; 13,835 Oregonians are unserved in Columbia County.
Lane	LSTA Grant for "Library Service to the Unserved in Lane County" (Lane Library League)	The Lane Library District was created by voters in 2004; it serves 7,987 in the Creswell area who were unserved; 76,900 are still unserved in Lane Co.
Linn	LSTA Grant for "Linn County Library Services Project" (Linn Library League)	No positive outcomes to date from this project; 31,130 are unserved and 14,705 are underserved (Lebanon).
Malheur	LSTA Grant for "Malheur County Libraries Governance and Funding Feasibility Model"	The Ontario Library District was created by voters in 2008 after two unsuccessful attempts in 2006; it will serve 16,361 in the Ontario area and Ontario will no longer be underserved; however, the Ontario library will no longer serve the entire county, leaving approximately 10,000 rural residents unserved.
Union	LSTA Grant for "Union County Library District Project"	No positive outcomes to date from this project; 19,835 are still underserved (La Grande, North Powder)
Wasco	LSTA Grant for "Wasco County Data Conversion Project"	The Wasco County Library District was created by voters in 2006; the entire county is served, and The Dalles is no longer at risk of being underserved, though 490 citizens are still underserved (Maupin).
Wheeler	LSTA Grant for "Wheeler County Library Service Plan and Implementation"	No positive outcomes to date; 652 are still unserved and 465 are underserved (Fossil).

In addition to the new library districts that resulted from State Library-supported planning efforts in Lane, Malheur, and Wasco Counties, another new district was approved by voters in Clackamas County in November, 2008. For many years public library services have been funded cooperatively by both Clackamas County and by the cities in the county that operate

public libraries. Funding problems in recent years have resulted in a number of communities being underserved (e.g., Canby, Oak Lodge, Oregon City, Sandy). The new Library Service District of Clackamas County, with a permanent tax rate of \$0.40 per \$1,000 of assessed valuation, should result in nearly all of Clackamas County being served by libraries meeting minimum service criteria in the future. The exception to this will be the cities of Damascus (9,775) and Johnson City (675) which both opted out of the district. Because these cities do not have libraries, and because they formerly relied on the county to fund their citizen's access to other libraries (funding that is now being taken over by the new district), we expect that these communities will become unserved.

The new library districts in Clackamas County and Malheur County should reduce 334,619 Oregonians who are reported as underserved in 2007-08 by approximately 200,000 by 2009-10, making it possible that the Benchmark #38 target for 2010 can be met. What might jeopardize this is the situation of the county libraries that are still affected by the Federal county payments crisis. Of particular concern is the Douglas County Library, which so far has been able to exceed the minimum service criteria of Benchmark #38, but appears to be at risk in the coming years.

The State Library Board remains committed to doing everything we can to bring adequate library service to all Oregonians. Because the grassroots planning efforts we have funded since 2002 have, for the most part, played out, the Board is exploring new strategies, perhaps using Federal LSTA funds, to continue to attempt to make progress. We appreciate having Benchmark #38 to keep us focused on this effort.

I would be happy to answer any questions you might have.

Attachments

**Oregon State Library
Oregon Benchmark Update for FY 2008
Contact: Jim Scheppke, State Librarian**

Civic Engagement	Targets												
	1980	1990	2000	2001	2002	2003	2004	2005	2006	2007	2008	2010	2015
38. Percentage of Oregonians served by a public library that meets minimum service criteria	73%	86%	84%	87%	87%	85%	83%	80%	79%	80%	81%	88%	92%

Explanation: This benchmark measures the extent to which Oregonians are served by public libraries that meet minimum service criteria established by the Oregon State Library. For purposes of this benchmark, "served by" means residing in the service area of a legally established public library which receives tax support for providing service. In 2007-08, 10.5% of Oregonians did not reside in a library service area. Another 8.9% of Oregonians had service that did not meet the minimum service criteria set by the State Library, bringing the total to 19.4% of Oregonians not being served by a public library meeting minimum service criteria. The minimum service criteria are: (1) The library is legally established and makes basic services available to citizens within its tax-supporting service area without charge; (2) The library is open a minimum of 20 hours per week; (3) Staff consists of one paid staff person per 4,000 persons in service area or 0.5 FTE, which ever is greater and populations over 10,000 must have a full-time paid professional librarian (with a Master of Library Science degree); (4) Collection is 5,000 books or one volume per capita, which ever is greater; (5) Children's programming is provided.

Target: Target set by Oregon Progress Board.

Data source: The Oregon public library statistics spreadsheet is available on the Oregon State Library Web page at: <http://oregon.gov/OSL/LD/statsplOregon.shtml>

Oregon Public Libraries that Did Not Meet the Minimum Service Criteria of Benchmark #38: 2002-2008

	Library did not meet minimum service criteria in ...						
	2002	2003	2004	2005	2006	2007	2008
Adams Public Library	√			√	√	√	√
Agness Public Library	√	√	√	√	√	√	√
Amity Public Library	√	√	√	√	√	√	√
Arlington Public Library	√	√	√	√	√	√	√
Canby Public Library						√	√
Clackamas Co. Library		√	√	√	√	√	√
Cornelius Public Library				√	√	√	√
Crook County Library	√	√	√	√			
Emma Humphrey Library (Vale)						√	√
Enterprise City Library							√
Fern Ridge Library District	√	√	√	√	√		
Fossil Public Library	√	√	√	√	√	√	√
Gilliam County Library	√	√	√	√	√	√	√
Helix Public Library	√	√	√	√	√	√	√
Josephine Co. Library			√	√	√	√	closed
La Grande Public Library	√	√	√	√	√	√	√
Lebanon Public Library	√	√	√	√	√	√	√
Malheur County Library					√	√	√
Mary Gilkey Library (Dayton)		√					
Molalla Public Library			√	√	√	√	√
Mt. Angel Public Library				√		√	
North Plains Public Library					√		
North Powder Public Library		√	√	√	√	√	√
Nyssa Public Libraries				√	√		
Oakridge Public Library			√	√	√	√	√
Oregon City Public Library					√	√	√
Sandy Public Library	√	√	√	√	√		
Scappoose Public Library	√	√	√	√			
Scio Public Library	√	√	√				
Southern Wasco Co. Library	√	√	√	√	√	√	√
Springfield Public Library				√	√	√	√
Stanfield Public Library		√			√		
The Dalles-Wasco County Library				√	√		
Umatilla Public Library	√	√					
Union Carnegie Public Library	√	√	√			√	
Warrenton Public Library	√	√	√	√	√	√	√
Yachats Public Library	√	√	√	√	√	√	√

Oregon Benchmark #38 2007-08 Worksheet

Oregon public library data for 07-08 as of 12/1/08	Population Served	Total main library hours in a typical week	Total paid staff	Staff per 4000	Librarians with ALA/MLS	Total items	Number of children's programs	Number underserved
Agness Community Library District	129	14	0.60	18.60	0.00	11,466	7	129
Dora Public Library	183	23	1.01	22.08	0.00	15,359	21	
Helix Public Library	312	17	0.48	6.15	0.00	8,269	83	312
Ukiah Public Library	369	33	0.50	5.42	0.00	21,928	75	
Spray Public/School Library	453	40	1.00	8.83	0.00	12,678	6	
Adams Public Library	454	15	0.50	4.41	0.00	4,991	20	454
Fossil Public Library	465	12	0.00	0.00	0.00	3,156	3	465
Southern Wasco County Library	490	20	0.30	2.45	0.00	6,156	26	490
Wallowa County Library	690	38	1.34	7.77	0.00	25,867	687	
Langlois Library District	732	33	1.51	8.25	0.00	20,094	22	
North Powder City Library	743	9	0.13	0.70	0.00	10,633	9	743
Scio Public Library	760	36	1.00	5.26	0.00	13,666	46	
Yachats Public Library	765	28	0.00	0.00	0.00	12,879	3	765
Arlington Public Library	830	15	0.60	2.89	0.00	8,426	21	830
Echo Public Library	962	44	0.70	2.91	0.00	16,481	55	
Hazel M. Lewis Library	962	40	1.50	6.24	0.00	22,811	48	
Weston Public Library	1,010	35	0.87	3.45	0.00	9,148	47	
Gilliam County Library	1,055	19.5	0.49	1.86	0.00	8,714	19	1,055
Lyons Public Library	1,105	28	0.90	3.26	0.00	31,676	70	
Wagner Community Library	1,143	25	1.75	6.12	1.00	11,201	41	
Wallowa Public Library	1,452	20	0.50	1.38	0.00	11,096	70	
Amity Public Library	1,480	23	0.40	1.08	0.00	13,673	3	1,480
Athena Public Library	1,721	25	0.75	1.74	0.00	24,552	28	
Dufur School/Community Library	1,740	44	1.38	3.17	0.00	19,985	306	
Brownsville Community Library	1,755	31	0.80	1.82	0.00	24,552	5	
Rainier City Library	1,775	32	0.80	1.80	0.00	8,565	36	
Joseph City Library	1,805	20	0.55	1.22	0.00	12,724	32	
Sherman County Public/School Library	1,855	52	1.89	4.08	0.01	14,881	19	
Willamina Public Library	1,885	45	1.75	3.71	0.00	23,115	105	

Oregon Benchmark #38 2007-08 Worksheet

Oregon public library data for 07-08 as of 12/1/08	Population Served	Total main library hours in a typical week	Total paid staff	Staff per 4000	Librarians with ALA/MLS	Total items	Number of children's programs	Number underserved
Emma Humphrey Library	2,040	20	0.50	0.98	0.00	16,915	2	2,040
Lakeside Public Library	2,044	30	1.47	2.88	0.00	27,429	8	
Pilot Rock Public Library	2,114	30	0.71	1.34	0.48	7,553	54	
Port Orford Public Library	2,253	42	2.13	3.78	0.43	26,085	46	
Vernonia Public Library	2,365	39	1.15	1.95	0.00	23,737	99	
Mary Gilkey Public Library	2,495	43	0.76	1.22	0.00	13,052	16	
Elgin Public Library	2,503	25	0.93	1.49	0.00	18,731	35	
Jefferson Public Library	2,590	30	1.50	2.32	1.00	18,266	28	
Union Carnegie Public Library	2,912	27	0.75	1.03	0.00	20,832	92	
Stanfield Public Library	2,921	20	0.76	1.04	0.00	11,006	37	
North Plains Public Library	3,052	34	1.38	1.81	0.50	19,331	65	
Enterprise City Library	3,183	32	0.75	0.94	0.00	16,820	86	3,183
Nyssa Public Library	3,220	26	1.50	1.86	0.00	31,113	51	
Harrisburg Public Library	3,400	30	1.07	1.26	0.00	22,931	25	
Lincoln County Library District	3,460	50	5.00	5.78	2.40	26,253	70	
Oakridge Public Library	3,700	32	0.50	0.54	0.00	15,874	2	3,700
Mt. Angel Public Library	3,755	27	1.12	1.19	0.00	40,516	42	
Flora M. Laird Memorial Library	4,276	45	3.10	2.90	0.00	42,657	255	
Warrenton Community Library	4,645	22	0.50	0.43	0.00	13,680	7	4,645
Waldport Public Library	4,686	45	2.60	2.22	0.00	28,665	63	
Curry Public Library District	4,897	55	5.76	4.70	1.00	45,750	74	
Banks Public Library	5,103	42	2.62	2.05	0.00	31,273	46	
Junction City Public Library	5,135	31	1.75	1.36	1.00	32,008	56	
Toledo Public Library	5,664	50	3.40	2.40	1.00	42,993	86	
Sheridan Public Library	5,865	38	3.00	2.05	0.00	35,154	211	
Clatskanie Library District	6,035	50	3.00	1.99	0.00	24,463	54	
Coquille Public Library	6,323	44	5.00	3.16	1.00	41,525	58	
Garden Home Community Library	6,385	56	5.50	3.45	2.00	23,251	72	
Seaside Public Library	6,400	53	5.50	3.44	2.00	46,795	168	

Oregon Benchmark #38 2007-08 Worksheet

Oregon public library data for 07-08 as of 12/1/08	Population Served	Total main library hours in a typical week	Total paid staff	Staff per 4000	Librarians with ALA/MLS	Total items	Number of children's programs	Number underserved
Lake County Library District	7,565	55	4.78	2.53	1.00	52,525	217	
Grant County Library	7,580	26	2.32	1.22	0.00	45,854	58	
Harney County Library	7,680	38	4.33	2.26	1.00	30,688	192	
Bandon Public Library	7,696	42	4.25	2.21	0.00	63,046	153	
Stayton Public Library	7,765	46	6.13	3.16	0.00	56,191	163	
Independence Public Library	7,905	43	3.67	1.86	1.00	40,464	145	
Lane Library District	7,987	45	3.20	1.60	2.00	28,132	125	
Umatilla Public Library	8,728	43	2.50	1.15	0.00	21,817	77	
Milton-Freewater Public Library	8,877	44	3.96	1.78	1.00	44,698	114	
Sweet Home Public Library	8,995	34	2.25	1.00	0.00	47,306	35	
Monmouth Public Library	9,335	45	5.95	2.55	2.75	77,079	132	
Cottage Grove Public Library	9,345	52	3.50	1.50	0.00	46,549	81	
Astoria Public Library	10,045	41	4.63	1.84	1.00	49,842	60	
Oregon Trail Library District	10,248	34	3.93	1.53	1.00	37,253	221	
Scappoose Public Library	11,480	40	4.40	1.53	1.70	39,761	80	
Fern Ridge Library District	11,796	45	7.00	2.37	2.00	50,079	254	
Washington Cnty Cooperative Library Srv.	11,843	52	34.00	11.48	11.00	65,015	194	
St. Helens Public Library	12,075	62	6.50	2.15	3.00	50,313	125	
Cornelius Public Library	12,731	46	4.15	1.30	0.75	27,626	131	12,731
Chetco Community Public Library	13,127	51	5.50	1.68	1.00	63,702	253	
Driftwood Public Library	13,555	58	9.00	2.66	1.00	83,471	217	
Lebanon Public Library	14,705	48	4.16	1.13	0.00	41,027	71	14,705
Dallas Public Library	15,065	35	5.12	1.36	1.00	77,239	184	
Baker County Library District	16,435	62	12.00	2.92	1.00	124,488	820	
Newport Public Library	16,500	62	10.65	2.58	2.00	83,497	404	
North Bend Public Library	16,910	51	11.50	2.72	3.00	117,896	126	
Siuslaw Public Library District	17,177	56	9.00	2.10	3.10	97,992	278	
Jefferson County Library District	18,485	54	8.50	1.84	2.00	54,035	734	
Estacada Public Library	18,726	50	6.50	1.39	1.50	65,109	60	

Oregon Benchmark #38 2007-08 Worksheet

Oregon public library data for 07-08 as of 12/1/08	Population Served	Total main library hours in a typical week	Total paid staff	Staff per 4000	Librarians with ALA/MLS	Total items	Number of children's programs	Number underserved
Silver Falls Library District	18,964	48	9.93	2.09	3.00	76,025	207	
La Grande Public Library	19,092	57	6.30	1.32	0.00	67,062	301	19,092
Sherwood Public Library	19,873	60	8.73	1.76	4.00	43,955	243	
Gladstone Public Library	20,573	53	6.25	1.22	1.00	70,336	78	
The Dalles-Wasco County Library	20,877	40	7.45	1.43	1.00	78,271	203	
Molalla Public Library	21,372	42	4.55	0.85	0.00	58,552	58	21,372
Hermiston Public Library	21,386	46	7.50	1.40	1.00	48,365	263	
Hood River County Library	21,470	65	10.25	1.91	4.00	76,160	255	
Newberg Public Library	21,675	42	13.14	2.42	2.00	89,060	500	
Canby Public Library	22,774	50	7.10	1.25	0.80	79,262	72	22,774
Woodburn Public Library	22,875	58	12.25	2.14	4.56	69,447	323	
Sandy Public Library	23,180	56	7.91	1.36	1.00	63,382	153	
Pendleton Public Library	23,391	54	7.88	1.35	1.00	55,077	115	
Coos Bay Public Library	24,164	48	12.75	2.11	3.00	134,911	198	
Wilsonville Public Library	25,272	54	12.02	1.90	2.90	121,450	218	
Tualatin Public Library	25,434	65	17.00	2.67	6.00	77,546	219	
Tillamook County Library	25,845	65	20.00	3.10	7.00	155,715	745	
Crook County Library	25,885	57	10.05	1.55	1.00	68,406	725	
West Linn Public Library	26,044	53	16.05	2.47	7.10	116,879	402	
Malheur County Library	26,360	27	3.12	0.47	0.00	113,448	105	26,360
Forest Grove City Library	28,664	51	11.55	1.61	3.80	105,861	90	
Ledding Library	30,666	52	14.01	1.83	3.00	117,002	257	
McMinnville Public Library	31,665	47	16.51	2.09	4.00	99,508	350	
Lake Oswego Public Library	43,689	65	34.20	3.13	10.80	206,697	355	
Albany Public Library	47,470	53	20.23	1.70	6.00	179,071	486	
Cedar Mill Community Library	50,605	62	43.10	3.41	13.00	225,487	1,210	
Oregon City Public Library	54,415	35	7.89	0.58	2.07	126,944	180	54,415
Springfield Public Library	57,320	42	13.60	0.95	7.00	158,523	192	57,320
Klamath County Library Service District	65,815	52	35.50	2.16	3.00	221,155	530	

Oregon Benchmark #38 2007-08 Worksheet

Oregon public library data for 07-08 as of 12/1/08	Population Served	Total main library hours in a typical week	Total paid staff	Staff per 4000	Librarians with		Total items	Number of children's programs	Number underserved
					ALA/MLS	ALA/MLS			
Tigard Public Library	65,945	66	40.50	2.46	16.20	177,139	598		
Corvallis-Benton County Public Library	85,300	69	45.77	2.15	18.76	366,875	844		
Clackamas County Library	85,559	38	9.99	0.47	0.94	171,807	170	85,559	
Douglas County Library System	104,675	48	45.81	1.75	9.50	287,428	832		
Beaverton City Library	118,782	62	51.50	1.73	14.80	299,843	1,240		
Salem Public Library	152,290	53	50.45	1.33	12.05	631,436	999		
Eugene Public Library	153,690	64	106.40	2.77	20.40	472,810	787		
Deschutes Public Library District	160,810	59	84.90	2.11	24.25	409,819	1,807		
Hillsboro Public Library	162,658	64	74.13	1.82	17.25	297,607	607		
Jackson County Library Services	202,310	24	52.00	1.03	7.55	603,223	807		
Multnomah County Library	710,025	57	469.50	2.64	92.25	1,905,931	16,174		
Total								334,619	

Population Base	3,745,455
Population Served	3,352,213
Population Unserved	393,242
Population Underserved	334,619
Population Unserved & Underserved	727,861
Population Adequately Served	3,017,594
	89.50%
	10.50%
	8.93%
	19.43%
	80.57%

Public library cooperatives without public library facilities are not included in this report as they don't fit Benchmark criteria. Washington County Cooperative Library Services and Lincoln County Library District are included as they administer public library facilities.