



2025 Legislative Session

Introduction

The 2025 Oregon legislative session brought exciting developments for the ADPC and the SUD continuum of care, but many recommendations and innovations were left on the cutting room floor. Fiscal realities and looming changes at the federal level played a large role in the legislative session. The role of the Alcohol and Drug Policy Commission as a reliable source of information and recommendations will be very important as Oregon modifies budgets and implements evolving federal policy.

We have attempted to pull together very brief summaries of all substance use-related legislation enacted during the 2025 legislative session. Please feel free to reach out with questions or suggestions for additions.

Legislation by ADPC Committee

ADPC Committee	Relevant Legislation
Harm Reduction	HB 2208 , HB 3644 , HB 5025 , HB 5029
OYAA	HB 2208 , HB 2508 , HB 3038 , HB 2929 , HB 3321 , HB 3644 , HB 3724 , HB 5025 , HB 5041 , SB 141 , SB 816 , SB 818 , SB 844 , SB 5515 , SB 5531
Prevention	HB 2024 , HB 2208 , HB 2508 , HB 2929 , HB 3211 , HB 3321 , HB 3724 , HB 5019 , SB 141 , SB 844 , SB 920 , SB 5515
Recovery	HB 2024 , HB 2059 , HB 2208 , HB 3038 , HB 3321 , HB 3644 , HB 5005 , SB 141 , SB 610 , SB 5515 , SB 5530
Treatment	HB 2013 , HB 2015 , HB 2024 , HB 2059 , HB 2208 , HB 3069 , HB 3134 , HB 3211 , HB 3321 , HB 5005 , HB 5025 , SB 236 , SB 476 , SB 818 , SB 822 , SB 824 , SB 5531

Legislation by Participating State Agency

Agency	Relevant Legislation
ADPC	HB 2069 , HB 2208 , HB 2929 , HB 3321 , HB 5025 , SB 610
Criminal Justice Commission	HB 3069 , HB 5005 , SB 610 , SB 816

Department of Consumer and Business Services	HB 2013 , HB 3134 , SB 822 , SB 844 , SB 5511
Department of Corrections	HB 5004
Higher Education Coordinating Commission	SB 920 , SB 5525
Oregon Department of Education	HB 2508 , HB 3038 , SB 141 , SB 5515 , SB 5516
Oregon Department of Human Services	SB 5526 , SB 610
Oregon Department of Veterans Affairs	HB 5038 , SB 5530
Oregon Liquor and Cannabis Commission	HB 3724 , HB 5019
Oregon Health Authority	HB 5025 , HB 2015 , HB 2024 , HB 2059 , HB 2208 , HB 3134 , HB 3211 , HB 5006 , HB 5025 , SB 610 , SB 844 , SB 5530
Oregon Housing & Community Services	HB 3644 , HB 5011
Oregon State Lottery Commission	SB 5530 , SB 5531
Oregon State Police	HB 5029
Oregon Youth Authority	HB 5041 , SB 816 , SB 818
Youth Development Oregon	SB 816 , SB 5515

ADPC Legislation and Funding

[HB 2929](#) (GOV)

Updates ADPC statutes to broaden Commission membership (ADPC), clarify ADPC role in holding agencies accountable for state comprehensive plan, ensures plan includes youth strategies and other clarifying language. (ADPC) (OYAA, Prevention)

[HB 3321](#) (Walters, Sanchez)

(Walters, Sanchez) - Defines universal, targeted and indicated SUD prevention, ADPC state strategy, capacity gaps analysis and financial accounting of all state prevention funding. (ADPC) (OYAA, Prevention, Treatment, Recovery)

[HB 5025](#) (OHA Budget)

Funds ADPC budget to convert 3 limited duration positions to permanent and a small increase to overall budget for contracts related to comprehensive plan implementation. (ADPC)

All Substance Use Disorder-Related Legislation and Participating State Agency Budgets

HB 2013 (Nosse)	Allows licensed outpatient facilities with certified substance use programs that employ certified alcohol and drug counselors (CADCs) to bill commercial insurance for coverage of mental health services. (DCBS) (Treatment)
HB 2015 (Nosse)	Directs OHA to study and adopt rules relating to behavioral health residential treatment programs including SUD residential treatment facilities and homes. OHA must report on its findings on alternative reimbursement methodologies for residential facilities, direct discharge, and nurse staffing requirements. OHA will hire 7 staff and hire a contractor to complete this work. (OHA) (Treatment)
HB 2024 (Nosse, Isadore, Nelson)	Establishes a grant program to recruit and retain behavioral health care providers in Oregon. It also amends statute related to the United We Heal Medical Payment Program and behavioral health worker safety. Allocates \$6 mil to OHA and one staff position. (OHA) (Prevention, Recovery, Treatment)
HB 2059 (Nosse, Andersen)	Establishes the Residential Behavioral Health Capacity Program (RBHC) with OHA dedicated to developing sufficient adult behavioral health facilities to serve the needs of state. \$65 million and 7 staff positions. (OHA) (Treatment, Recovery)
HB 2069 (Sanchez)	Establishes the Task Force on Tribal Consultation 2025 to continue the work of a previous task force and to identify and clarify the requirements of state agencies to engage in tribal consultation. (ADPC)
HB 2208 (House Behavioral Health and Health Care Committee)	Requires a coordinated care organization to collaborate with local public health authorities, community mental health programs, local planning committees, including local ADPCs, and hospitals in conducting a community health assessment and adopting a community health improvement plan. OHA may engage in rulemaking to align timelines of local plans. (ADPC, OHA) (Prevention, Treatment, Recovery, Harm Reduction, OYAA)
HB 2508 (House Interim Committee on Education)	Requires ODE to develop and implement a standardized method for school districts, education service districts, and

	the Department to share student data. (ODE) (OYAA, Prevention)
HB 3038 (GOV/ODE)	Technical corrections for ODE, including a technical financing fix for Recovery Schools. (ODE) (OYAA, Recovery)
HB 3069 (Kropf)	Directs CJC to develop the Oregon Public Safety Coordination Grant beginning in 2027, a single application process for 4 grants: Justice Reinvestment; Treatment Court; Behavioral Health Deflection; and IMPACTS. (CJC) (Treatment)
HB 3134 (Nosse, Patterson)	Creates a process that exempts certain health care providers from requirement to obtain prior authorization from the patient's health insurer. (DCBS, OHA) (Treatment)
HB 3211 (Levy, Javadi)	Directs OHA to develop Nonopioid Patient Advance Directive form that will be available to the public. (OHA) (Prevention, Treatment)
HB 3644 (Marsh)	Creates a statutory framework for ongoing state-support for shelters, and consistent operational and reporting requirements. The legislation specifies contract periods, reporting requirements, and shelter requirements (all season, 24-hour services, evidence-based, culturally responsive, etc.) in order to qualify for state funds. (OHCS) (Harm Reduction, OYAA, Recovery)
HB 3724 (Lively)	Directs OLCC to adopt rules regulating cannabis advertising and packaging that is likely to cause minors to unlawfully possess or consume cannabis. (OLCC) (OYAA, Prevention)
HB 5004 (DOC Budget)	The total budget is an 11.8% increase from the 2023-25 legislatively approved budget and a 1.1% decrease from the 2025-27 current service level. (DOC)
HB 5005 (CJC Budget)	\$40 million for Deflection Grants, \$6 million for Jail-Based Medication for Opioid Use Disorder Grant Program, \$10 million ongoing for IMPACTS grants. (CJC) (Recovery, Treatment)

HB 5006 (Budget Reconciliation)	Allocates General Fund from the Emergency Fund for unanticipated expenditures when the Legislature is not in session. Includes \$100 million for changes in Department of Human Services and Oregon Health Authority caseload levels. Also includes authority to spend bond proceeds for project costs and pay for the cost of issuing bonds. (ODHS, OHA)
HB 5011 (OHCS Budget)	The OHCS total funds budget increased from the 2025-27 current service level by 39.3%. Includes \$205 mil for a statewide shelter system, with half of that funding ongoing through 2033. (OHCS)
HB 5019 (OLCC Budget)	The OLCC budget maintains level funding and includes \$1.7 million for regulatory costs of hemp, pursuant to the passage of HB 4121 in 2024. The bill anticipates declining liquor sales but estimates that \$294.1 mil will go to the General Fund. (OLCC) (Prevention)
HB 5025 (OHA Budget)	The OHA budget of \$41.7 bil total funds (\$6.2 bil GF) is a 16% increase over the 2023-25 legislatively approved budget. In addition to funding for ADPC, the OHA budget bill includes other SUD-related funding increases: \$9.8 mil for CMHPs to support deflection; \$10 mil for Save Lives Oregon Harm reduction clearinghouse; \$7 mil for IIBHT SUD expansion; and \$10 million to expand youth behavioral health residential treatment. Budget changes of note include: reduction in CCO Quality Incentive Pool for Calendar Year 2025 from 4.25% to 3.48% resulting in a savings of \$18.6 mil GF/\$43.4 mil FF; increased funding to expand CCBHCs and adds two positions; and a one-time \$30 mil GF/\$70 mil FF to provide a mid-year 2025 CCO rate adjustment to address recent cost pressures, particularly due to higher utilization of behavioral health services. (OHA) (Harm Reduction, OYAA, Treatment)
HB 5029 (OSP Budget)	OSP, which includes the Office of State Medical Examiner, maintained level funding. (OSP) (Harm Reduction)
HB 5038 (ODVA Budget)	The ODVA budget decreased 7.4% from the 2023-25 legislatively approved budget. It includes funding for a Veteran Behavioral Health Coordinator to increase outreach on the availability and importance of behavioral health services and allow for increased coordination with partners to address barriers to behavioral healthcare services for veterans. (ODVA)

HB 5041 (OYA Budget)	The budget includes reductions in capital improvement and for the mandated caseload based on the forecast for youth in custody. Investments include funding for the Professional Standards Office to eliminate the backlog of cases and a net-zero package that adds positions and FTE. (OYA) (OYAA)
SB 141 (GOV/ODE)	Develops a framework for accountability and transparency in K-12 education outcomes and changes the definition of “school district” to include education service districts, public charter schools, approved recovery schools, Youth Corrections Education Programs, Juvenile Detention Education Programs, the Oregon School for the Deaf, and eligible day and residential treatment programs. (ODE) (OYAA, Prevention, Recovery)
SB 236 (Jt Committee on Addiction & Community Safety Response)	Amends language of existing statutes that will enable pharmacists to prescribe, dispense, and administer MOUD following the creation of a protocol by the Board of Pharmacy’s Public Health and Pharmacy Formulary Advisory Committee. This was intended with HB 4002 (2024) but needed additional statutory changes to make possible. The bill also separates possession, delivery, and manufacturing of fentanyl from other controlled substance statutes. (Treatment)
SB 476 (Jama, Frederick, Manning Jr, Neron Misslin, Patterson, Reynolds)	Amends pathways to professional authorization for internationally educated individuals. (Treatment)
SB 610 (Campos, Anderson, Lieber)	Transfers decision-making authority over the Behavioral Health Resource Network (BHRN) grants from the M110 Oversight and Accountability Council (OAC) to OHA. Amends OAC membership and makes advisory, adding representatives of ODHS and CJC. Removes requirement for phone line. An amendment to mandate alignment with ADPC comprehensive plan was considered but not included in the changes. (ADPC, CJC, ODHS, OHA) (Recovery, Harm Reduction)
SB 816 (GOV/OYA)	Modifies existing law related to juvenile department plans to direct juvenile departments to develop local diversion plans for services needed to divert youth from commitment, and juvenile crime prevention basic services as described by OYA in rule. (CJC, OYA, YDO) (OYAA)

SB 818 (GOV/OYA)	Amends OYA grantmaking authority and makes clear that OYA shall develop a system of providers responsive to individual circumstances. (OYA) (OYAA, Treatment)
SB 822 (GOV/DCBS)	Strengthens network adequacy standards for commercial health insurance plans. It requires carriers to ensure their provider networks include enough behavioral health and substance use disorder providers to deliver timely access to covered services. The bill also improves reporting and gives DCBS the authority to adopt rules to better evaluate whether networks are meeting the needs of enrollees. (DCBS)(Treatment)
SB 824 (GOV/DCBS)	Restores certain reporting requirements for health insurers related to behavioral health parity. It will give the state more detailed data on how carriers are applying nonquantitative treatment limitations, like prior authorization or provider reimbursement, for behavioral health services, including substance use disorder treatment. This data is key to helping DCBS evaluate and improve parity compliance in Oregon. (DCBS) (Treatment)
SB 844 (GOV)	Technical fix bill for several OHA programs, including changing the date by which overdose data is available to the public; and permits OHA to contract with entities to provide grant assistance to school-based health centers. (OHA) (Prevention, OYAA, Harm Reduction)
SB 920 (Bonham)	Directs the Oregon State University Extension Service to oversee a project to accelerate the promotion of behavioral health in Oregon by: (1) Convening local committees from across the behavioral health sector to develop a plan to promote behavioral health; (2) Facilitating community conversations about mental health and substance use; and (3) Contributing to any follow-up actions taken by counties or regions that choose to participate in the project. No funding was allocated to the Extension Service for the project. (HECC) (Prevention)
SB 5511 (DCBS Budget)	The total funds budget increased 5.7% from the 2023-25 legislatively approved budget. (DCBS)

SB 5515 (ODE/YDO Budget)	ODE budget is a 12.3% decrease from the 2023-25 legislatively approved budget. There was a \$5.8 million reduction for Recovery Schools, only funding the three current Recovery Schools. The Youth Development Oregon budget, within ODE's budget, was funded at the Continued Services Level (CSL). (ODE, YDO) (OYAA, Prevention, Recovery)
SB 5516 (ODE State School Fund Budget)	The State School Fund (SSF) is the primary funding source for the general operations of school districts and education service districts (ESDs). State resources for SSF include state General Fund, Lottery Funds, Corporate Activity Tax (CAT) revenues from the Fund for Student Success, Marijuana Tax revenues, and a small amount of State Timber Tax revenues. (ODE)
SB 5525 (HECC Budget)	Higher education and workforce programming is, for the most part, sustained at current service level (CSL) for the next biennium. (HECC)
SB 5526 (ODHS Budget)	The ODHS budget increased 15.7% from the 2023-25 LAB, which largely reflects growth in the current service level (CSL) budget related to higher caseloads, costs per case, and collectively bargained wages and rates, as well as a declining federal Medicaid match. It includes \$19.7 mil to continue the Youth Experiencing Homelessness Program (YEHP); increases in the child welfare budget for temporary lodging prevention, Family First Prevention Services, and Independent Living Program provider rate increases; and elimination of mental health funding through the Aging and People with Disabilities division due to low utilization. (ODHS)
SB 5530 (Revenue Allocation)	SB 5530 is a revenue allocation bill which establishes the authorized level of net lottery proceeds and other revenue from statutory funds or accounts allocated for distinct purposes in the 2025-27 biennium. This includes 1% of lottery revenue (\$18.9 mil) to gambling addiction treatment programs and \$2.9 mil to OHA for veterans behavioral health (from the 1.5% lottery allocated to the Veterans' Services Fund). It also allocates marijuana revenue with \$192.3 mil to the Drug Treatment & Recovery Services Fund (M110), \$21.8 mil to the OHA Mental Health Alcoholism & Drug Services Acct and another \$5.4 mil to OHA for alcohol

and drug abuse prevention, early intervention & treatment services. (ODVA, OHA)

[SB 5531](#) (Lottery Bonds)

SB 5531 authorizes the issuance of lottery revenue bonds for specified projects. Allocations include \$14.5 mil for the Lane County Stabilization Center and \$3.1 mil for the Central Oregon Child Psychiatric Facility. (OYAA, Treatment)

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