

Rules establishing civil penalties for Vehicle and Pedestrian Deviations at the Aurora State Airport

Need and Justification

- This rule is needed to address recurring Vehicle and Pedestrian Deviations which pose a threat to aircraft operations and public safety at the Aurora State Airport.
 - Such violations occur within Movement and Safety Areas where unsafe conduct presents a substantial risk of serious injury, loss of life, or damage to aircraft and airport infrastructure.
 - The absence of established civil penalties has materially limited the Department of Aviation's ability to deter and promptly correct these hazardous conditions.
- The airport has experienced a sudden and recent spike in Vehicle and Pedestrian Deviations in 2022, followed by an upward trend through 2025.
- While the Department has made considerable effort through outreach and education to mitigate these hazards, this rule will allow the Department to take additional and immediate action to enforce its controlled Movement Area at UAO.

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Summary of Adoptions and Amendments to OAR Chapter 738

- Adopt – 738-050-0005: Vehicle/Pedestrian Deviations and Civil Penalties
 - Establishes rules for Vehicle/Pedestrian Deviations and Civil Penalties
 - Definitions
 - Conduct that is a vehicle/pedestrian deviation
 - Responsible parties and civil penalties that may be imposed
 - Contested cases
 - Cases for multiple responsible parties
 - Consideration for reducing or waiving civil penalties
 - Civil penalty formula
- Amend – 738-140-0020: Violations for Which Civil Penalties May be Imposed
 - Adds Vehicle/Pedestrian Deviations as a violation for which Civil Penalties may be imposed

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Adoptions to OAR Chapter 738-050-0005

ADOPT:

738-050-0005

Vehicle/Pedestrian Deviations and Civil Penalties

(1) The Department and the Board find that the movement by any person, vehicle, or aircraft operated by a non-pilot within the Movement and Safety Area of the airport creates a potential for serious physical harm or death and that penalties for such movement may discourage this dangerous activity.

(2) The following definitions apply to this rule

(a) “Movement and Safety Areas” refers to all areas of the Aurora State Airport under the control of Air Traffic Control Tower used for taxiing, takeoff, and landing of aircraft, not including loading ramps and parking areas.

(b) “Air Traffic Control” means the person(s) responsible for the coordination and positive control over the movement of traffic within the controlled airspace and Movement and Safety Areas.

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Adoptions to OAR Chapter 738-050-0005

(3) The following conduct is a vehicle/pedestrian deviation:

(a) Any pedestrian or vehicle, including aircraft operated by non-pilots, that enters or moves within the Movement and Safety Areas without clearance from Air Traffic Control; or

(b) A person that provides, allows or otherwise causes another person to enter or move within the Movement and Safety Area without clearance from Air Traffic Control, not limited to sharing airport access information, failing to prevent piggybacking through a gate, failing to maintain positive control over guests inside the fence, or failing to prevent unauthorized access from private property.

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Adoptions to OAR Chapter 738-050-0005

(4) Any person that commits or causes a vehicle/pedestrian deviation is a responsible party against whom the Director may impose:

(a) a written warning for a single vehicle/pedestrian deviation in a six-month period.

(b) A civil penalty of \$500 for a second vehicle/pedestrian deviation committed within a one-year period.

(c) A civil penalty of \$1,000 for a third vehicle/pedestrian deviation within a two-year period.

(d) A civil penalty of \$1,500 for a fourth vehicle/pedestrian deviation committed within a two-year period.

(e) A civil penalty of \$2,500 for a fifth or subsequent vehicle/pedestrian deviation committed within a two-year period.

(f) A civil penalty of \$2,500 for any single violation where the responsible party has intentionally or with reckless disregard committed a vehicle/pedestrian deviation.

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Adoptions to OAR Chapter 738-050-0005

(5) If a prior vehicle/pedestrian deviation is contested and has not become a final order, the civil penalties assessed pursuant to this section will be rescinded if the prior vehicle/pedestrian deviation does not become final.

(6) For each vehicle/pedestrian deviation where there are multiple responsible parties, the Director will impose a civil penalty against each responsible party. For example, if a tenant allows a driver to enter the Movement and Safety Area and the driver does not have clearance from Air Traffic Control, and it is the tenant and driver's first vehicle/pedestrian violation within a six month period, the Director will issue a separate warning to each as responsible parties. If this is the tenant's second vehicle/pedestrian deviation in a single year and driver's third vehicle/pedestrian deviation in a single year, the Director will assess a \$500 civil penalty against the tenant and a \$1,000 civil penalty against the driver.

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Adoptions to OAR Chapter 738-050-0005

- (7) The Director may reduce or waive a civil penalty for a vehicle/pedestrian deviation after a consideration of each or any of the following:
- (a) Whether the person or responsible person is a repeat violator.
 - (b) The amount of time between each vehicle/pedestrian deviation.
 - (c) The egregiousness of the vehicle/pedestrian deviation.
 - (d) Cooperation and responsiveness of the violator with the Department of other persons in control of the airport.
 - (e) The responsible party's attempt to control the access.
 - (f) The facts and circumstances surrounding the vehicle/pedestrian deviation.
 - (g) Any basis for reducing a civil penalty as set forth in OAR 738-140-0005(4)

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Adoptions to OAR Chapter 738-050-0005

(8) The civil penalty formula in OAR 738-140-0030 does not apply to a vehicle/pedestrian deviation.

Authorities implemented: ORS 836.505(2) allowing for rules and regulations to be adopted for landing places designated by Aviation; ORS 836.025(1) authority to regulate, protect and police airports.

Statutory/Other Authority: ORS 184, 835 & 836

Statutes/Other Implemented: ORS 836.095 & 836.505

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

Amendments to OAR Chapter 738-140-0020

AMEND:

738-140-0020

Violations for Which a Civil Penalty May be Imposed

The Department may impose a civil penalty for violations of any of the following statutes, administrative rules, or orders:

(9) A Vehicle/Pedestrian Deviation under OAR 738-050-0005

Statutory/Other Authority: ORS 153.022, 183.745, 835.035, 835.112 & 837.998

Statutes/Other Implemented: ORS 837.005 - 837.998

V/PD Rulemaking

OAR 738-050-0005, 738-140 0020

RAC Discussion and Public Hearing

Approval of V/PD Rules

OAR 738-050-0005, 738-140 0020

Approve V/PD Rules

ODAV requests approval from the Aviation Board to file the proposed Rules establishing civil penalties for Vehicle and Pedestrian Deviations at the Aurora State Airport.