Property Transaction Review Summary 07/24/2025 Meeting

Oregon Parks and Recreation Department Tub Springs transfer to Bureau of Land Management

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| Transaction Type (check one): | ☐ Acquisition | \boxtimes Disposal | |

- I. Proposed Real Property Transaction (if the transaction is an acquisition please include a description of the intended use of the property):
 - Transfer of Tub Springs State Wayside to Bureau of Land Management (BLM) for continued public outdoor recreation use
- II. Reason for PLAC Review (include what the agency is requesting from the PLAC):
 - Oregon Parks and Recreation Department (OPRD) is an exempt agency under ORS 270.100(4)(h), but is requesting PLAC review due to consideration of a zero-dollar transfer of OPRD property to BLM.

III.Background Information

- Tub Springs State Wayside (Tub Springs) is an important historical site that lies along the Applegate Trail approximately 18 miles east of the City of Ashland. It has a long history as a rest location for travelers of all kinds. A series of tiered stone tubs with cascading water have welcomed park visitors for decades. The 40-acre property contains several trails, picnic facilities and a restroom.
- Tub Springs is an hour's transport from the nearest OPRD park management unit base and it is a challenge for OPRD to have a regular presence at the park.
- As part of a recent negotiation and partnership with Jackson County (County), the County has been managing Tub Springs for outdoor recreation since 2021.
 However, the park site is still provided minimal services and the County management secured by the agreement between the two parties ends in December of 2025.
- Tub Springs lies in the center of the Cascade-Siskiyou National Monument (CSNM) and is noted for visitors on CSNM maps and publications. In the past, BLM has partnered with both the County and OPRD to offer maintenance and interpretive services at the park. When considering the future protection of Tub Springs, all parties involved noted that the park was a promising potential addition to CSNM due to its important cultural and historic context.
- In 2023 BLM expressed interest in a potential acquisition of the Tub Springs
 property and Jackson County Parks expressed its support of a potential transfer of
 the site to BLM. With the completion of the recent Resource Management Plan
 for CSNM, BLM requests a transfer of the property in order to invest in capital
 improvements and natural resource maintenance consistent with the rest of
 CSNM.
- OPRD has structured similar zero-dollar transfers in the past, as it seems
 appropriate and equitable. For the proposed transaction, the transfer deed will
 contain restrictions requiring this parkland be used for public purposes and any
 violation of this restriction will trigger a reversionary clause, by which the
 property will revert to OPRD ownership.

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IV. Topics for PLAC Consideration.

• Tub Springs is to remain accessible to the public for outdoor recreation.

Recreators would be unlikely to note the transition of the property's ownership and management, but all parties involved believe the property would benefit from additional protections to the park site available under BLM. The proximity of BLM staff will allow for more frequent maintenance and improved site safety, as well as further integration into the interpretive and educational work of CSNM.

V. Staff Comments

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VI. PLAC Findings

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Oregon Department of Transportation Forest Grove Parcel

| Tra | ansaction Type (check one): | Acquisition | □ Disposal | |
|--|-----------------------------|----------------------|----------------------|--|
| I. Proposed Real Property Transaction (if the transaction is an acquisition please include a description of the intended use of the property): | | | | |
| | • Disposal of state-owned | parcel that previous | ly served railroads. | |

II. Reason for PLAC Review (include what the agency is requesting from the PLAC):

- In compliance with ORS 270.120 (6), the PLAC shall advise Agency and DAS on the disposal of this property.
- Request PLAC concurrence that the terms of this proposed disposal are reasonable.

III. Background Information

- BNSF Railway conveyed the real estate comprising several railroad corridors to the state of Oregon, including a 2.83-acre parcel in Forest Grove.
- A small railroad, Portland & Western (PNWR) purchased the tracks and
 possessed a permanent rail service easement from BNSF for the parcel
 described above, as well as an adjacent rail corridor between Hillsboro and
 Forest Grove. Freight traffic over this corridor became nonexistent. PNWR
 obtained permission to formally abandon the line. PNWR then terminated their
 rail service easement, unencumbering the corridor.
- ODOT followed DAS' Division 45 rules, declaring the corridor surplus.
- TriMet expressed interest in acquiring the corridor, and at its April 24, 2025, meeting, the PLAC heard a presentation and concurred with ODOT's plans to sell that corridor to TriMet. TriMet had no interest in this adjacent parcel, but the City of Forest Grove does wish to acquire it and develop it as a regional stormwater quality site.
- The property is zoned for Multi-Unit High Residential, and it appraised for \$862,500 even though a creek running through it reduces the area that could be developed to 1.44 acres.
- Knowing the above and the need for more housing construction, we re-declared the property surplus (but this time as a stand-alone parcel), thinking that some developer would express interest. None did.
- During that 30-day surplus period, the City provided us with additional information from its planning department, pointing out that development potential for sites with wetlands/riparian areas can be very complicated and restricting more so than accounted for in the appraisal. Perhaps this is why no developer expressed interest in this parcel.
- The City's offer is to pay us \$10,000, and they are fine with the deed including a reversionary clause the property would revert back to ODOT if the City

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ever tried to develop any of it for anything other than for stormwater quality purposes.

- We think this is reasonable for the following reasons:
 - If ODOT were to retain possession, we will periodically incur costs having to respond to encampment notifications or weed-cutting requests.
 - Selling it to the City will relieve ODOT of those costs and liabilities and instead bring in \$10,000.
 - City of Forest Grove shall assume all liability and expense related to owning and maintaining this parcel.
 - The City has agreed that our deed shall include a reversionary clause that ownership of the parcel would revert back to ODOT if the City ceases to use it for stormwater quality purposes.

| ceases to use it for stormwater quality purposes. |
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| IV. Topics for PLAC Consideration. |
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| V. Staff Comments |
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| VI. PLAC Findings |
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