Department of Administrative Services





Chief Human Resources Office

SEIU Briefing Workplace Investigations



2020 Secretary of State Audit



2020 Secretary of State Audit produced a critical account of DAS's oversight of certain workplace complaints and investigations (SOS audit report <u>2020-34</u>, *Discrimination and Harassment* reviews).

Secretary of State Oregon Audits Division



Department of Administrative Services
DAS Needs to Provide Oversight to Improve
Investigations of Workplace Discrimination and
Harassment at State Agencies

Senate Bill 692



2023 Legislative Session ushered <u>SB 692</u> into law. The law required DAS to develop a formal training program, introductory and ongoing, for state personnel who conduct HR investigations. The law also mandated agencies governed by ORS 240 use an information system maintained by DAS to track workplace discrimination and harassment investigations. The policy decision to track <u>all</u> workplace investigations was made by DAS leadership and Workday was designated as this central case repository.

July of 2023 all state agencies, boards and commissions were directed to begin entering HR investigation data into Workday. Case conduct and closure labels were developed from agency input to utilize in a drop-down menu with job aids (Create Case Job Aid and Investigations Label Job Aid) created to assist HR investigators utilizing case management in Workday. DAS launched a self-directed Workday training module titled Conducting Workplace Investigations, which was eventually updated and incorporated into a more comprehensive training module.

Conduct Categories



Agencies input investigation data into 15 general conduct categories, most with additional subcategories for data refinement (approximately 100). The general conduct categories include:

Acceptable Use of Information Assets

Criminal Conduct

Drug Free Workplace

Failure to Meet Legal Job Requirements

Weapons in the Workplace

Other Statewide Policy Violations

Violation of Agency Specific Policy

Managing Improper Government Conduct

Bias

Discrimination and Harassment

Failure to Meet Expectations

Maintaining a Professional Workplace

Retaliation

Safety Violation

Violence in the Workplace

Resource Webpage and Advisory Group



December of 2023 The Workplace Investigations Resource Webpage and Advisory Group was launched, which includes helpful links and sample forms and documents. The webpage can be found here: Department of Administrative Services: Workplace Investigations: Chief Human Resources Office: State of Oregon

On this webpage you will also note the creation of a Workplace Investigation Advisory Group, formed to help guide Enterprise workplace investigation efforts. This group meets every other month and welcomes the inclusion of agenda topics that are important to agencies for policy and training considerations relating to workplace investigations.

Training



December of 2023 CHRO launched a comprehensive training module, titled "DAS- CHRO Conducting Discrimination and Harassment Investigations in the Workplace." This training is mandatory for any employee who conducts or reviews HR workplace investigations.

Ongoing training on investigations. CHRO Senior Statewide HR Consultant Taylor Sorgenfrie leads ongoing monthly training for HR investigators that is more "hands on," watching mock interview videos and writing reports- to better familiarize HR investigators with best practices. The program delivers training content and provides participants an opportunity to work a fictional investigation process. Investigators are introduced to trauma informed investigation practices in this course.

Just Cause Training- 7 Required Steps, Refresher to Statewide HR Business Partners

Policies



March of 2025 CHRO policies 10.025.01 <u>Human Resources Investigation Practices</u>, 50.010.01 <u>Discrimination and Harassment Free Workplace</u> and 50.010.03 <u>Maintaining a Professional Workplace</u> were updated to include Workday case management tracking, training, documentation and timeline expectations for agencies.

- -Strengthen timelines and training requirements relating to HR investigations
- -Update for legal language standards
- -Reaffirms mandatory investigation of Discrimination and Harassment complaints
- -Executive Service employee complaints must be elevated to DAS
- All complaints will be taken seriously

Complaint Intake Steps



- 1) Assess Conflict: CHRO employee receiving complaint should assess if they have a conflict and make an appropriate hand off to another employee if one exists.
- 2) Acknowledge Complaint: Attempt to acknowledge the complaint as soon as possible and identify yourself as the CHRO employee initially handling the complainant's concern. Supply your contact information and an anticipated timeline of a more comprehensive response.
- 3) Safety: Assess if there is a threat of harm to any individuals and if law enforcement should be involved in the initial complaint response. Additionally, assess if the complainant is expressing safety or discomfort concerns in the workplace that do not rise to the level of law enforcement involvement, but may require considerations for contact mitigation with the respondent.
- 4) Criminal Conduct: Assess if the workplace complaint potentially involves violations of Oregon's criminal statutes. Appropriate law enforcement notifications should be made and the EPIC employee should immediately take precautions to firewall the criminal vs workplace investigation (*Garrity* obligations).

Complaint Intake- Continued



- 4) Statewide Policy: The allegation should be assessed to discern if the reported conduct, if true, would rise to the level of a statewide policy violation. If assessed to be a potential violation of policy, complaints often come with prescribed policy obligations that are unique to the allegation, but all matters have HR considerations- including confidentiality, documentation, management's higher standard of obligation and timeline considerations for appropriate response. Accommodation considerations should also be assessed at this juncture, if the complainant voices these considerations in their complaint. Supply the DAS complaint form if appropriate.
- All allegations of violations of the Statewide Harassment and Discrimination policy are to be
 distinguished from unprofessional or inappropriate workplace conduct and often provide allegations
 involving a protected class. The documentation requirements for this particular allegation, which
 requires a formal investigation, are outlined in the referenced policy (50-010-01).

Complaint Intake- Continued



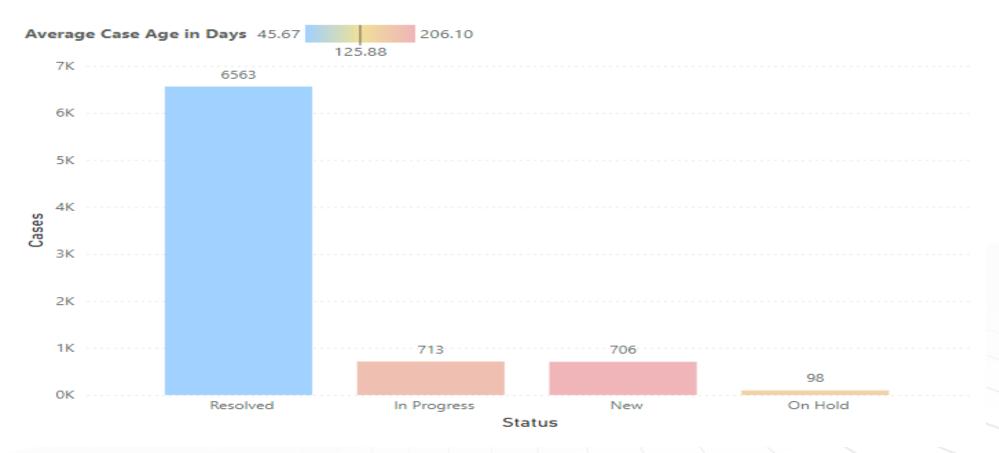
6) Notifications: Agency notification should be made as soon as practicable. These notifications exceed professional courtesy but potentially mitigates subsequent harm and obtains insight if the allegation has already been investigated. Retaliation mitigation consideration should be considered at this juncture with appropriate notification to the respective agency HR resource or service of direct notice to the respondent. When an agency head, board or commission chair is identified as a respondent, the CHRO employee managing the complaint may have to make this notification directly to the respondent.

7) Case Routing: Assess the appropriate path for formal case intake and allegation investigation begin investigation or archive the complaint.

Data- Over 8,000 Cases

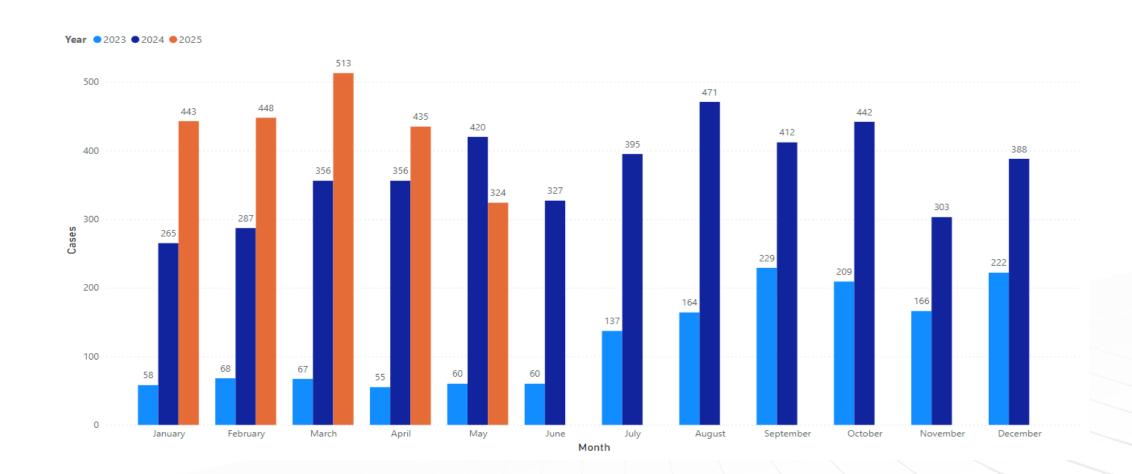


Case Breakdown by Status and Age



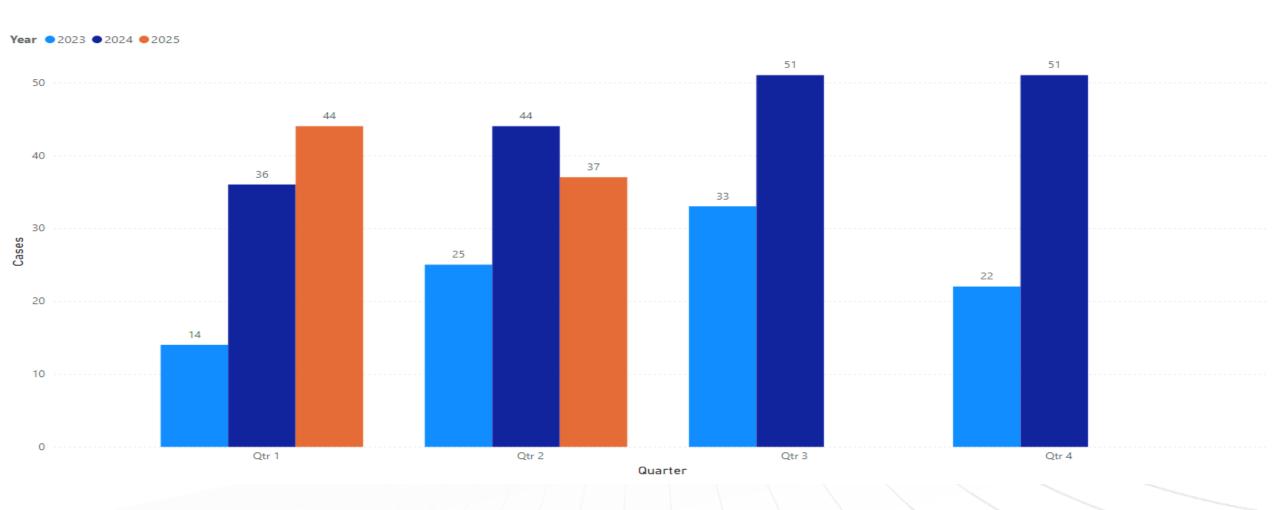
Trends- Year Over Year





DAS CHRO Cases





Conduct Mitigation- Big 3



Three categories stand out- 86% of statewide workload

Fail to Meet Agency Expectations (38% of total conduct labels)

Maintaining a Professional Workplace (31% of total conduct labels)

Discrimination and Harassment (17% of total conduct labels)

Big 3 Substantiated Rate



Fail to Meet Agency Expectations (66% of complaints substantiated)

Maintaining a Professional Workplace (47% of complaints substantiated)

Discrimination and Harassment (20% of complaints substantiated)*

*Substantiated findings often are for another conduct category

Here We Are



Discussion and Questions

CHRO Policy, Investigations and Compliance

- CHRO.Investigations@das.Or egon.gov
- Department of Administrative Services:
 Workplace Investigations: Chief Human
 Resources Office: State of Oregon



2025-2027 STATE OF OREGON and SEIU CENTRAL TABLE Management Proposal May 22, 2025

EMPLOYER PACKAGE PROPOSAL - D

ARTICLE/LOA	VERSION	DATE OF REFERENCE
ARTICLE 14—NEGOTIATION PROCEDURES	Management Proposal	May 8, 2025
ARTICLE 19—PERSONNEL RECORDS	Management Proposal	February 13, 2025
ARTICLE 20—INVESTIGATIONS, DISCIPLINE AND DISCHARGE		CCL
ARTICLE 106—LABOR MANAGEMENT COMMITTEES	Union Proposal	February 27, 2025
LOA-00.00-19-361—CONTRACT SPECIALISTS	Management Proposal	See attached
NEW LOA—NAME TRUNCATION		Union Withdraw

2025-2027 STATE OF OREGON and SEIU CENTRAL TABLE Management Counter Proposal May 22, 2025

LETTER OF AGREEMENT 00.00-19-361 1 **Contract Specialist** 2 3 This Letter of Agreement is entered into between the Department of Administrative 4 Services (DAS) of the State of Oregon (Employer) and the SEIU Local 503, OPEU 5 (Union). 6 7 The purpose of this Agreement is to establish Employer paid Contract Specialists to 8 improve the labor/management relationship at all levels of state government. 9 10 The Parties agree to the following: 11 12 Section 1. Selection and Appointment of Contract Specialists: 13 a. Each Coalition will be allocated one (1) full-time equivalent (FTE) Contract Specialist 14 for every two thousand (2,000) represented employees with a minimum of at least one 15 (1) full-time equivalent (FTE) Contract Specialist(s). Every effort will be made to 16 distribute the Contract Specialists as equitably as possible between the agencies in 17 each Coalition within each selected group and between consecutive groups. 18 19 20 b. The selection and appointment of a Contract Specialist shall be mutually agreed upon by the Employer and Union. 21

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- c. The duration of a Contract Specialist's assignment shall be mutually agreed upon by
- the Employer and Union, including any extensions.
- d. The Parties shall establish an agreement for each Contract Specialist which shall be
- signed by all Parties stipulating to the terms and conditions of the Contract Specialist
- assignment and return to work.
- 30 e. Employees selected as Contract Specialists must maintain all necessary
- certifications, licensures and training requirements of their Agency position with costs
- and reimbursements, if applicable, governed under the Collective Bargaining
- 33 Agreement.

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- f. In the event the Employer/Agency determines a Contract Specialist is potentially
- violating law or not complying with Employer/Agency policies or the Section 1(d)
- Agreement, the Agency shall immediately notify the Union. The Agency shall follow
- the provisions of Article 20 Investigations, Discipline and Discharge, to initiate and
- complete their investigation. Before any Agency action is taken, the Union may
- remove the employee from the assigned worksite.
- 42 g. Upon return to service, the employee shall be returned to the same class and the
- same work location as held when the leave was approved. Where return to the
- employee's former position can be reasonably accommodated such return shall be

- made. When applicable, Contract Specialists may take part in the shift bidding process for their base position while on assignment as a Contract Specialist.
- 47 <u>Section 2. Pay and Benefits:</u>

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- a. The Agency shall continue to pay base salary and benefits, which includes pension contribution, insurance and paid leave time, consistent with what they earned before their appointment. Employees appointed as a Contract Specialist shall remain eligible for any pay or accrual increases consistent with the Collective Bargaining Agreement. Employees appointed as a Contract Specialist shall not be eligible for reimbursement for uniforms, boots or other ancillary items while serving as a Contract Specialist.
- b. The Agency shall place the Contract Specialist on leave with pay for the duration of
 the assignment. The calculation of seniority shall be consistent with the terms of the
 Collective Bargaining Agreement.
- c. Contract Specialists will enter their time electronically, including any leave used 59 during the assignment, shall submit monthly timesheets, which shall be signed and 60 verified by the Executive Director or designee of the Union. All leave taken, regardless 61 of type, must be clearly identified. Time missed due to any "on the job" injury is the 62 responsibility of the Union. Contract Specialists will keep their existing agency-63 64 issued equipment, such as a laptop, for use in their role as a Contract Specialist, including time entry and receiving statewide employee emails. Contract 65 Specialists who do not have agency-issued equipment will be provided a 66 mechanism to complete time entry and receive statewide emails. The 67

mechanism will be outlined in the contract specialist's individual agreement. 68 While on this assignment, they will not perform regular agency work. 69 70 d. Where the Union has a designated Contract Specialist, the Agency shall pay up to 71 eighty-five thousand dollars (\$85,000) a year for the Contract Specialist's base salary. 72 Any salary costs above eighty-five thousand dollars (\$85,000) a year shall be paid by 73 the Union by reimbursing the Agency using Agency established policies and 74 procedures for reimbursement. 75 76 e. The Agency shall not be liable for any overtime costs while the Contract Specialist is 77 on assignment with the Union. 78 79 Section 3. Travel and Reimbursements: 80 a. Time spent traveling on behalf of the Union during regularly scheduled hours shall 81 be on Agency time. The Agency shall not be liable for overtime costs as a result of 82 such travel. 83 84 b. The Union shall be responsible for all travel expenses, including, but not limited to 85 mileage, lodging, meals and other incidental travel expenses. 86 87 c. Contract Specialists shall not use or be assigned a state car for travel. 88 89 90 Section 4. Duties:

a. The Union, the Contract Specialist, DAS Labor Relations Unit, and Agency Human 91 Resources staff shall work cooperatively when performing the following duties: 92 1. Interpret and administer the Collective Bargaining Agreement. 93 94 2. Education on the Collective Bargaining Agreement. 95 96 3. Provide guidance in grievance and problem resolution. 97 98 4. Improve steward capacity. 99 100 5. Work toward consistent application of the Collective Bargaining Agreement. 101 102 6. Provide guidance on developing and improving labor/management committees. 103 104 7. Participate in new employee orientation as provided for in the Collective Bargaining 105 Agreement. 106 107 8. Attend labor/management committee meetings as a non-decision-making 108 participant, unless it is a labor /management committee where the Contract 109 Specialist has been elected/appointed. 110 111 112 b. The Contract Specialist shall follow all applicable Employer and Agency policies while 113 serving in the capacity of a Contract Specialist. If the Union receives a complaint 114

from an employee about a Contract Specialist's behavior in the workplace, the 115 union shall immediately notify DAS Labor Relations. 116 117 The Contract Specialist shall not be assigned duties that involve the following: strike 118 preparation, strike planning, strike coordination activities, interest arbitration 119 preparation, process grievances, leading contract negotiations, acting in the 120 role of a union steward, and participation and other actions taken by the Union 121 in a legal forum. 122 c. Contract Specialists who remain in their official union delegate or board 123 member role during their Contract Specialist assignment are required to use 124 accrued leave or temporarily modify their schedule while performing official 125 union delegate or board duties during their regularly scheduled hours. 126 Dispute Resolution: 127 Notwithstanding any agreements that include a grievance/arbitration procedure, if there 128 is a disagreement between the Employer and the Union regarding the interpretation and 129 application of this Agreement, the Employer and Union shall meet and attempt to resolve 130 the matter. If, after fourteen (14) calendar days there is no resolution, the moving party 131 may request arbitration. The Parties shall use the arbitration procedure outlined in the 132 agreement where the employee is employed. 133 134 Indemnification: 135 The Union shall indemnify and the Union and Contract Specialists hold the Employer and 136 Agency harmless against any and all claims, damages, suits or other forms of liability 137

2025-2027 STATE OF OREGON and SEIU CENTRAL TABLE Management Counter Proposal May 22, 2025

138	which may arise out of any action taken or not taken by the Employer/Agency for the
139	purpose of complying with this Letter of Agreement on Contract Specialists.
140	The Union shall not indemnify the Employer/Agency for grievance/arbitration disputes.
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142	Term of Agreement:
143	This Agreement becomes effective on the date of the last signature and ends on June 30,
144	2023 2027 unless the Parties agree to extend or amend its provisions to continue it.
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