



State of Oregon Department of Environmental Quality

Notice of Proposed Rulemaking

April 30, 2021

Increase Title V Permit Fees by the Consumer Price Index 2021

This package contains the following documents:

- Notice of Rulemaking
- Draft Rules – Edits Highlighted
- Draft Rules – Edits Included (final clean version)

Note for readers:

This package contains multiple documents. If you want to read more than one document at a time, you can open multiple copies of this PDF by downloading the PDF and then opening it in Adobe. You can then either:

- Click on the “Windows” item in the top ribbon
- Click on “New Window”
- A second copy of the PDF will open in a new window

Or:

- Click on “File” in the top ribbon
- Click on “Open” in the top ribbon
- Double click on the name of the PDF you want to open
- A second copy of the PDF will open in a separate tab in the same window

Table of Contents

Introduction	1
Request for Other Options	1
Overview	1
Procedural Summary.....	2
Statement of need	4
Rules affected, authorities, supporting documents.....	5
Documents relied on for rulemaking.....	5
Fee Analysis.....	6
Statement of fiscal and economic impact.....	8
Housing cost	13
Federal relationship.....	14
Land use	15
EQC Prior Involvement.....	16
Advisory Committee	17
Public Engagement	18
Public Hearing.....	19
Accessibility Information.....	19
Draft Rules – Edits Highlighted	20
Draft Rules – Edits Incorporated	25

Introduction

DEQ invites public input on proposed permanent rule amendments to chapter 340 of the Oregon Administrative Rules.

Request for Other Options

During the public comment period, DEQ asks for public comment on whether there are other options for achieving the rules' substantive goals while reducing the rules' negative economic impact on business.

Overview

Short summary of proposed rule changes

DEQ proposes rules to increase Title V operating permit fees by the change in the consumer price index (CPI) as authorized by federal and state law. The proposed fee increases are necessary for DEQ to provide essential services associated with Oregon's Title V permitting program.

The proposed rules would increase the fees in two phases. This approach would save administrative costs by holding a single public notice and comment period for the two rulemakings.

Phase one: DEQ will propose the phase one rules at the commission's meeting in July 2021. The proposed fee increase effective for the 2022 invoice year is 1.46 percent based on the Bureau of Labor Statistics September 2020 consumer price index for the period of September 2019 to August 2020. DEQ would apply this CPI increase to permit fees on the invoices DEQ will issue in August 2021 for annual emissions during 2020 and the operating period Nov. 15, 2021 to Nov. 14, 2022.

Phase two: DEQ will propose the phase two rules at a commission meeting between December 2021 and May 2022. The estimate as of April 16, 2021 is that the proposed fee increase effective for the 2023 invoice year will be 2.03 percent but will ultimately be based on the Bureau of Labor Statistics September 2021 consumer price index for the period September 2020 to August 2021. The actual increase for phase two of the rulemaking will not be known until September 2021. DEQ would apply this CPI increase to permit fees on the invoices DEQ will issue in August 2022 for annual emissions during 2021 and the operating period Nov. 15, 2022 to Nov. 14, 2023.

Background of reasons for doing this rulemaking

Title V of the federal Clean Air Act requires each state to develop and implement a comprehensive operating permit program for major industrial sources of air pollution.

Oregon's Title V program:

- Administers federal health standards, air toxic requirements and other regulations to protect air quality;
- Issues, renews or modifies Title V permits to prevent or reduce air pollution through permit requirements;
- Completes required Title V inspections;
- Ensures that existing sources of air pollution comply with state and federal air emissions standards;
- Ensures that new sources of air pollution install controls such as filtration equipment, combustion controls and vapor controls needed to protect air quality;
- Issues public notices and information about the Title V program; and
- Provides other essential services such as emission inventories, technical assistance, inspections, enforcement, rule and policy development, data management and reporting to EPA.

Affected parties

The proposed rules would affect facilities that currently have a Title V permit and any facility that applies for this type of permit in the future.

Procedural Summary

More information

Information about this rulemaking is on this rulemaking's web page: [Title V CPI](#)

Public Hearings

DEQ plans to hold one public hearing. Anyone can attend a hearing by webinar or teleconference.

Date: May 17, 2021

Start time: 5 p.m.

Location: Meeting to be held remotely.

[Join online via Zoom](#)

Join by phone:

Call-in number 888-475-4499 (toll-free in the U.S.)

Meeting ID: 856 3454 6733

Passcode: 495218

Instructions on how to join webinar or teleconference: [Instructions](#)

How to comment on this rulemaking proposal

DEQ is asking for public comment on the proposed rules. Anyone can submit comments and questions about this rulemaking. A person can submit comments via email, by regular mail or at the public hearing.

Comment deadline

DEQ will only consider comments on the proposed rules that DEQ receives by 4 p.m., on May 21, 2021.

Submit comment by email

Any person can submit comments by sending an email. Commenters should include “Rulemaking Comment” in the email subject line. Submit emails to: TitleVCPI@deq.state.or.us

Note for public university students:

ORS 192.345(29) allows Oregon public university and OHSU students to protect their university email addresses from disclosure under Oregon’s public records law. If you are an Oregon public university or OHSU student, notify DEQ that you wish to keep your email address confidential.

By mail

Oregon DEQ
Attn: Don Hendrix
700 NE Multnomah St., Suite 600
Portland, OR 97232-4100

At hearing

5 p.m., May 17, 2021

Sign up for rulemaking notices

Get email or text updates about this rulemaking by either:

- Signing up through this link: [Title V Permit Program GovDelivery](#);
- Signing up on the rulemaking web site: [Title V CPI rulemaking web page](#).

What will happen next?

DEQ will include a written response to comments in a staff report DEQ will submit to the Environmental Quality Commission. DEQ may modify the rule proposal based on the comments.

Proposed rules only become effective if the Environmental Quality Commission adopts them. DEQ’s intended action is to present the proposed rule changes to the EQC as soon as possible after the earliest date on which the rule changes could take effect. DEQ intends to submit the proposed rule changes to the EQC on or after June 19, 2021.

Statement of need

What need would the proposed rule address?

EPA delegates authority to DEQ to operate the Title V program in Oregon and regularly reviews Oregon's program for compliance with federal requirements. DEQ must comply with federal requirements to maintain a federally approved and delegated program.

The federal Clean Air Act requires each state to fully fund its Title V program through permit fees. The Oregon Legislature established Oregon's Title V fees in three categories:

- An annual base fee assessed to all Title V sources regardless of emission quantities;
- Emission fees assessed per ton of emissions from individual sources per calendar year; and
- Specific activity fees assessed when a source owner or operator modifies a permit.

The fees cover DEQ's costs to operate the Title V program. Costs include a portion of air quality monitoring, planning and agency central services, such as accounting and human resources. The Clean Air Act and state law authorize DEQ to increase fees by the annual change in the consumer price index to meet funding requirements by considering inflation.

Oregon's Title V operating permit program requires additional funding to provide essential program services. Costs have increased over the last two years due to inflation. The Environmental Quality Commission last increased Title V fees in 2019 to provide requisite program services up to August 2020. The proposed fees would allow Oregon to provide requisite program services up to August 2022. Failure to increase Title V fees could affect DEQ's ability to maintain adequate program staff and jeopardize effective program administration.

How would the proposed rule address the need?

The proposed rules would increase Title V permit fees by the change in the consumer price index, to pay for increased program costs.

How will DEQ know the rule addressed the need?

The rules will have addressed the need if the increased fees help the Title V program balance its budget and avoid a disruption in requisite services.

Rules affected, authorities, supporting documents

Lead division

Air Quality Division

Program or activity

Title V Operating Permit Program

Chapter 340 action

Amend				
340-220-0030	340-220-0040	340-220-0050		

Statutory Authority – ORS				
468.020	468.065	468A.025	468A.040	468A.050
468A.310	468A.315			

Statutes Implemented – ORS				
468.065	468A.050	468A.315		

Documents relied on for rulemaking

Document title	Document location
2019-2021 Legislatively approved budget	Oregon Legislature Website
Clean Air Act, including Clean Air Act Amendments of 1990	EPA Website
U.S. Department of Labor, Bureau of Labor Statistics, Consumer Price Index	Bureau of Labor Statistics Website

Fee Analysis

The proposed rules would increase existing Title V fees. EQC's authority to act on the proposed fees is in ORS 468A.050.

Oregon's Title V program administers federal health standards, air toxic requirements and other regulations to reduce the number of unhealthy air days and health risks from air toxics. The program issues, renews or modifies permits to prevent or reduce air pollution through permit requirements. In addition, it ensures existing pollution sources comply with state and federal air emissions standards and new sources of air pollution install controls such as filtration equipment, combustion controls and vapor controls needed to protect air quality. Other essential services include emission inventories, technical assistance, inspections, enforcement, rule and policy development, data management and reporting to EPA.

EQC authority to act on the proposed fees is ORS 468A.315.

Brief description of proposed fees

The Oregon Legislature established Oregon's Title V fees in three categories. The proposed rules would increase the annual base fees, emission fees and specific activity fees, described under the Statement of Need section above and based on the consumer price index described under the Summary section on page one.

Reasons

The proposed fees would address increased program costs.

Fee proposal alternatives considered

Federal law requires DEQ to perform requisite program services to retain delegation of the Title V program. Federal law also requires DEQ to fund the permit program entirely by permit fees. DEQ could decline to administer the program, shifting the program from DEQ to EPA; however, DEQ has chosen not to pursue this alternative to maintain regulatory consistency for the regulated public and citizens of Oregon.

Fee payer

Title V permit holders include many of the largest industrial facilities in the state and are the largest point sources of air pollution in the state. These facilities are mainly large employers and produce items for local and regional consumption. Title V permit holders are an important part of the Oregon economy.

Affected party involvement in fee-setting process

DEQ negotiated with Title V stakeholders when the fees were increased in the 2007 legislative session and again during the 2009 session when the statutory language related to annual Consumer Price Index increases was clarified.

During the public comment period, DEQ requests public comment on whether to consider other options for achieving the rule's substantive goals while reducing negative economic impact of the rule on business.

Summary of impacts

The proposed fee increase would affect the 102 facilities that currently have a Title V permit and any facility that applies for this type of permit in the future.

Fee payer agreement with fee proposal

DEQ has increased Title V fees regularly since the Title V program began in the early nineties. Fee payers generally do not oppose this annual fee increase equal to the rate of inflation.

How long will the current fee sustain the program?

Current Fees		
Program costs covered by fees	\$7,495,000	100%
Fee Last Changed	7/18/2019	

Proposed Fees		
Expected change in revenue (+/-)	-\$277,000*	-3.7%*
Expected effective date	7/27/2021	

Transactions and Revenue				
Biennium	Number of transactions	Number of fee payers	Impact on revenue (+/-)	Total revenue (+/-)
Current biennium FY2020-2021	258	100		\$7,495,000
Next biennium FY2022-2023	242	102	-\$277,000*	\$7,218,000

*Loss in revenue is a result of the shutdown of the PGE Boardman coal-fired power plant at the end of 2020.

Fee schedule

The following table shows the amounts of the proposed fees.

Proposed Fees			
Fee category	2021 Fee	Proposed 2022 Fees	Proposed 2023 Fees¹
Annual Title V Fees			
Emission Fee	\$63.26	\$64.18	\$65.48
Annual Base Fee	\$8,367	\$8,489	\$8,661
Specific Activity Fees			
Administrative Amendment	\$510	\$518	\$528
Simple Modification	\$2,041	\$2,071	\$2,113
Moderate Modification	\$15,306	\$15,529	\$15,844
Complex Modification	\$30,612	\$31,058	\$31,687
Air Monitoring Review	\$4,082	\$4,141	\$4,225

¹ Fees based on an estimate of the 2021 consumer price index.

Statement of fiscal and economic impact

Fiscal and Economic Impact

The increase in Title V permit fees would affect approximately 102 permit holders directly and increase annual program revenue by approximately 1.46 percent in the 2022 invoice year and an additional 2.03 percent in the 2023 invoice year.

The direct impact of the fee increase on permit holders is based on an assumption that emissions will remain the same in future years and that the current 2021 CPI estimate as of April 16, 2021 will be the same as the final 2021 change in the index.

Title V permit holders are subject to Oregon's greenhouse gas reporting program and most of the permit holders are subject to the greenhouse gas reporting fees. The greenhouse gas reporting fee is equal to 15 percent of their Title V annual base and emission fees, up to a maximum greenhouse gas reporting fee of \$4,500. Because the greenhouse gas reporting fee calculation is a percentage of the Title V fees, the proposed increase in Title V permit fees would result in a 1.46 percent increase in the greenhouse gas reporting fees for these permit holders in the invoices DEQ will issue in 2022, and an additional 2.03 percent increase in the invoices DEQ will issue in 2023. The cap of \$4,500 remains unchanged.

Statement of Cost of Compliance

State agencies

State and federal agencies

Direct Impacts: Oregon Health Sciences University is the only state agency that holds a Title V permit and paid Title V permit fees of \$14,819 in 2021. The proposed rules would increase their permit fees by about \$216 for 2022 and an additional estimated \$305 for 2023. OHSU is also subject to greenhouse gas reporting fees equal to 15 percent of its annual emission fee and base fee. OHSU paid \$2,223 in greenhouse gas reporting fees in 2021. Because of the proposed rules, OHSU's greenhouse gas reporting fees would increase by about \$32 in 2022 and increase by an additional estimated \$46 in 2023. No federal agencies hold Title V permits.

Indirect Impacts: Changes to fees could affect state and federal agencies indirectly if businesses holding Title V permits change the price of goods and services to offset any increased costs from paying a permit fee.

DEQ

Direct Impacts: DEQ has no facilities that require a Title V permit. The proposed fee increases would affect DEQ directly by providing funding necessary to perform requisite program services.

Indirect Impacts: Changes to fees could affect DEQ indirectly if businesses change the price of goods and services to offset any increased or decreased costs from paying a permit fee.

Local governments

Direct Impacts: Oregon requires county and city local governments to obtain a Title V major source permit for municipal waste landfills. Fees would increase for three landfills operated by local governments:

- Metropolitan Service District, St. Johns Landfill paid Title V annual permit fees of \$8,873 in 2021. The proposed rules would increase their 2022 fees by about \$130 and an additional estimated \$183 increase for 2023. St. John's Landfill is subject to greenhouse gas reporting fees equal to 15 percent of their annual emission fee and base fee. This fee would increase by about \$19 in 2022 and increase an additional estimated \$27 in 2023.
- Deschutes County Solid Waste Department, Knott Landfill paid Title V annual permit fees of \$12,036 in 2021. The proposed rules would increase their 2022 fees by about \$176 and an additional estimated \$248 for 2023. Knott Landfill is subject to greenhouse gas reporting fees equal to 15 percent of their annual emission fee and base fee. This fee would increase by about \$26 in 2022 and increase an additional estimated \$37 in 2023.

- Douglas County Public Works Department, Roseburg Landfill paid Title V annual permit fees of \$10,644.36 in 2021. The proposed rules would increase their 2022 fees by about \$155 and an additional estimated \$219 for 2023. Knott Landfill is subject to greenhouse gas reporting fees equal to 15 percent of their annual emission fee and base fee. This fee would increase by about \$23 in 2022 and increase an additional estimated \$33 in 2023.

Indirect Impacts: Changes to fees could affect county and city local governments indirectly if businesses holding Title V permits change the price of goods and services to offset any increased costs from paying a permit fee.

Public

Direct Impacts: Air pollution creates public health problems that can have negative economic impacts. The proposed rules could affect the public directly and positively if the proposed fee increases provide adequate resources for compliance and technical assistance and help avoid public health costs associated with lower compliance and increased air pollution.

Indirect Impacts: Changes to fees could affect the public indirectly if businesses change the price of goods and services to offset any increased or decreased costs from paying a permit fee. DEQ expects any such price increases to be small and lacks available information upon which it could accurately estimate actual potential increases.

Large businesses - businesses with more than 50 employees

Direct Impacts: Approximately 91 large businesses hold Title V permits and a fee increase would affect these permit holders directly. Estimated impacts are based on the assumption that DEQ identified all facilities subject to the Title V program and that the number of Title V permits and facility emissions remain constant.

The proposed annual base fees and emission fees are provided in the following table. The annual base fee is small in comparison to the emission fees paid by most sources. The rulemaking would also increase specific activity fees. Specific activity fees contribute a small portion of Title V program revenue.

Proposed Title V Fees For 2022 & 2023					
Fee Category	2021 Fees	Proposed 2022 Fees (to be invoiced)	Increase over 2021 Fees	Proposed 2023 Fees (to be invoiced)	Increase over 2022 Fees
Annual Base Fee	\$8,367	\$8,489	\$122	\$8,661	\$172
Emission Fee	\$63.26	\$64.18	\$0.92	\$65.48	\$1.30

¹ Fees based on an estimate of the 2020 consumer price index.

The requirement for a Title V permit is most often based on quantity of emissions from a facility. In general, lower emitting sources with less complex permits would experience a

smaller annual dollar impact from the proposed fee increases. The table below shows the effect of the proposed fees on invoices issued to sources emitting 50, 250, 500 or 5,000 tons per year.

Result of Proposed Fees by Quantity of Emissions					
Emissions per calendar year	2021 Fees	Proposed 2022 Fees (to be invoiced)	Increase in fees	Estimated 2023 Fees (est.)	Increase in fees (est.)
50 tons/yr.	\$11,530	\$11,698	\$168	\$11,935	\$237
250 tons/yr.	\$24,182	\$24,534	\$352	\$25,031	\$497
500 tons/yr.	\$39,997	\$40,579	\$582	\$41,401	\$822
5,000 tons/yr.	\$324,667	\$329,389	\$4,722	\$336,061	\$6,672

¹ Fees based on an estimate of the 2020 consumer price index.

Indirect Impacts: Changes to fees could affect businesses indirectly if other businesses change the price of goods and services to offset any increased or decreased costs from paying a permit fee.

Small businesses – businesses with 50 or fewer employees

Cost of Compliance for Small Businesses

Direct Impacts: Most Title V permit holders are large businesses, but the requirement to hold a Title V permit is most often based on potential emission levels rather than business size. Approximately 11 small businesses are required to hold Title V permits because their potential emissions exceed Title V applicability thresholds. None of the small businesses holding Title V permits emit more than 250 tons per year in a typical year. Businesses emitting 250 tons per year would experience a fee increase of \$352 in 2022 over existing fees and an additional fee increase of \$497 in 2023 over 2022 fees. None of the small businesses are subject to greenhouse gas reporting fees.

Indirect Impacts: Changes to fees could affect small businesses if other businesses holding Title V permits change the price of goods and services to offset any increased costs from paying a permit fee.

a. Estimated number of small businesses and types of businesses and industries with small businesses subject to proposed rule.

DEQ estimates that approximately 11 percent of Title V permit holders (about 11 businesses) are small businesses with 50 or fewer employees, such as such as fiberglass reinforced plastic facilities and smaller wood refinishing operations.

b. Projected reporting, recordkeeping and other administrative activities, including costs of professional services, required for small businesses to comply with the proposed rule.

The proposed rule amendments do not establish any additional reporting, recordkeeping or other administrative activities.

c. Projected equipment, supplies, labor and increased administration required for small businesses to comply with the proposed rule.

The proposed rule amendments do not require any additional equipment, supplies, labor or increased administration.

d. Describe how DEQ involved small businesses in developing this proposed rule.

DEQ provided notice of the proposed rules to all Title V permit holders, including those that are small businesses.

Documents relied on for fiscal and economic impact

Document title	Document location
2019-2021 Legislatively approved budget	Oregon Legislature Website
Clean Air Act, including Clean Air Act Amendments of 1990	EPA Website
U.S. Department of Labor, Bureau of Labor Statistics, Consumer Price Index	Bureau of Labor Statistics Website

Advisory committee fiscal review

DEQ did not appoint an advisory committee for the proposed rules because federal law and Oregon statute authorize the fee increases.

Housing cost

As ORS 183.534 requires, DEQ evaluated whether the proposed rules would have an effect on the development cost of a 6,000-square-foot parcel and construction of a 1,200-square-foot detached, single-family dwelling on that parcel. It is possible that a permit holder could change the price of goods and services to pass on any fee changes to consumers, though any estimate of the possible impact would be speculative using information available at this time.

Federal relationship

This section complies with OAR 340-011-0029 and ORS 468A.327 to clearly identify the relationship between the proposed rules and applicable federal requirements.

The proposed rulemaking is not different from, or in addition to, applicable federal requirements and impose stringency equivalent to federal requirements. The proposed rules implement federal requirements of the Clean Air Act and EPA rules (40 CFR Part 70) that Oregon's Title V operating permit program be fully funded through permit fees.

What alternatives did DEQ consider if any?

During the public comment period, DEQ requests public comment on whether to consider other options for achieving the rule's substantive goals while reducing negative economic impact of the rule on business. Federal law requires DEQ to perform requisite program services to retain delegation of the Title V program. Federal law also requires DEQ to fund the permit program entirely by permit fees. DEQ could decline to administer the program, shifting the program from DEQ to EPA; however, DEQ has chosen not to pursue this alternative to maintain regulatory consistency for the regulated public and citizens of Oregon.

Land use

Land-use considerations

In adopting new or amended rules, ORS 197.180 and OAR 340-018-0070 require DEQ to determine whether the proposed rules significantly affect land use. If so, DEQ must explain how the proposed rules comply with statewide land-use planning goals and local acknowledged comprehensive plans.

Under OAR 660-030-0005 and OAR 340 Division 18, DEQ considers that rules affect land use if:

- The statewide land use planning goals specifically refer to the rule or program, or
- The rule or program is reasonably expected to have significant effects on:
 - Resources, objectives or areas identified in the statewide planning goals, or
 - Present or future land uses identified in acknowledged comprehensive plans

To determine whether the proposed rules involve programs or actions that affect land use, DEQ reviewed its Statewide Agency Coordination plan, which describes the DEQ programs that have been determined to significantly affect land use. DEQ considers that its programs specifically relate to the following statewide goals:

Goal	Title
5	Open Spaces, Scenic and Historic Areas, and Natural Resources
6	Air, Water and Land Resources Quality
9	Ocean Resources
11	Public Facilities and Services
16	Estuarial Resources

Statewide goals also specifically reference the following DEQ programs:

- Nonpoint source discharge water quality program – Goal 16
- Water quality and sewage disposal systems – Goal 16
- Water quality permits and oil spill regulations – Goal 19

Determination

DEQ determined that these proposed rules do not affect land use under OAR 340-018-0030 or DEQ’s State Agency Coordination Program.

EQC Prior Involvement

DEQ shares general rulemaking information with the EQC through the monthly Director's Report. DEQ did not present additional information specific to this proposed rule revision.

Advisory Committee

DEQ did not convene an advisory committee because federal law and Oregon statute authorize the fee increases.

Public Engagement

Public notice

DEQ provided notice of the proposed rulemaking and rulemaking hearing by:

- On April 30, 2021 Filing notice with the Oregon Secretary of State for publication in the May 2021 Oregon Bulletin;
- Posting the Notice, Invitation to Comment and Draft Rules on the web page for this rulemaking, located at: [Title V CPI 2021 rulemaking page](#);
- Emailing approximately 19,515 interested parties on the following DEQ lists through GovDelivery:
 - Rulemaking
 - DEQ Public Notices
 - Title V Permit Program
- Emailing approximately 102 sources subject to Title V fees
- Emailing the following key legislators required under [ORS 183.335](#):
 - Senate President Courtney
 - Senator Beyer
 - House Speaker Kotek
 - Representative Marsh
- Posting on the DEQ event calendar: [DEQ Calendar](#)

How to comment on this rulemaking proposal

DEQ is asking for public comment on the proposed rules. Anyone can submit comments and questions about this rulemaking. A person can submit comments by email, by regular mail or at the public hearing.

Comment deadline

DEQ will only consider comments on the proposed rules that DEQ receives by 4 p.m., on May 21, 2020.

Submit comment by email

Any person can submit comments by sending an email. Commenters should include “Rulemaking Comment” in the email subject line. Submit emails to:

TitleVCPI@deq.state.or.us

Note for public university students:

ORS 192.345(29) allows Oregon public university and OHSU students to protect their university email addresses from disclosure under Oregon’s public records law. If you are an Oregon public university or OHSU student, notify DEQ that you wish to keep your email address confidential.

By mail

Oregon DEQ
Attn: Don Hendrix
700 NE Multnomah St., Room 600
Portland, OR 97232-4100

At hearing

5 p.m., May 17, 2021

Public Hearing

DEQ plans to hold one public hearing. Anyone can attend a hearing by webinar or teleconference.

Date: May 17, 2021

Start time: 5 p.m.

Location: Meeting to be held remotely.

[Join online via Zoom](#)

Join by phone:

Call-in number 888-475-4499 (toll-free in the U.S.)

Meeting ID: 856 3454 6733

Passcode: 495218

Instructions on how to join webinar or teleconference: [Instructions](#)

DEQ will consider all comments and testimony received before the closing date. DEQ will summarize all comments and respond to comments in the Environmental Quality Commission staff report.

Accessibility Information

DEQ can provide documents in an alternate format or in a language other than English upon request. Call DEQ at 800-452-4011 or email deqinfo@deq.state.or.us.



Key to Identifying Changed Text:

~~Deleted Text~~

New/inserted text

Department of Environmental Quality

Chapter 340

Division 220

OREGON TITLE V OPERATING PERMIT FEES

340-220-0030

Annual Base Fee

(1) DEQ will assess an annual base fee of ~~\$8,169~~\$8,367 for each source subject to the Oregon Title V Operating Permit program for the period of November 15, 20~~20~~21 to November 14, 20~~21~~19.

(2) DEQ will assess an annual base fee of ~~\$8,367~~\$8,489 for each source subject to the Oregon Title V Operating Permit program for the period of November 15, 20~~21~~19 to November 14, 20~~22~~20, and for each annual period thereafter.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468 & 468A

History:

DEQ 12-2019, amend filed 05/16/2019, effective 05/16/2019

DEQ 189-2018, amend filed 07/13/2018, effective 07/13/2018

DEQ 1-2017, f. & cert. ef. 1-19-17

DEQ 7-2016, f. & cert. ef. 6-9-16

DEQ 2-2015, f. & cert. ef. 1-7-15

DEQ 10-2014, f. & cert. ef. 9-4-14

DEQ 9-2012, f. & cert. ef. 12-11-12

DEQ 5-2012, f. & cert. ef. 7-2-12

DEQ 16-2010, f. & cert. ef. 12-20-10

Reverted to DEQ 10-2008, f. & cert. ef. 8-25-08

DEQ 4-2009(Temp), f. & cert. ef. 8-27-09 thru 2-20-10

DEQ 10-2008, f. & cert. ef. 8-25-08

Reverted to DEQ 7-2006, f. & cert. ef. 6-30-06
DEQ 6-2007(Temp), f. & cert. ef. 8-17-07 thru 2-12-08
DEQ 7-2006, f. & cert. ef. 6-30-06
DEQ 6-2005, f. & cert. ef. 7-11-05
DEQ 6-2004, f. & cert. ef. 7-29-04
DEQ 11-2003, f. & cert. ef. 7-23-03
DEQ 7-2001, f. 6-28-01, cert. ef. 7-1-01
DEQ 6-2001, f. 6-18-01, cert. ef. 7-1-01
DEQ 8-2000, f. & cert. ef. 6-6-00
DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-028-2580
DEQ 10-1999, f. & cert. ef. 7-1-99
DEQ 12-1998, f. & cert. ef. 6-30-98
DEQ 9-1997, f. & cert. ef. 5-9-97
DEQ 7-1996, f. & cert. ef. 5-31-96
DEQ 22-1995, f. & cert. ef. 10-6-95
DEQ 12-1995, f. & cert. ef. 5-23-95
DEQ 13-1994, f. & cert. ef. 5-19-94
DEQ 20-1993(Temp), f. & cert. ef. 11-4-93

340-220-0040
Emission Fee

(1) DEQ will assess an emission fee of ~~\$61.76~~\$63.26 per ton of each regulated pollutant emitted during calendar year ~~2019~~17 and for each year thereafter to each source subject to the Oregon Title V Operating Permit Program.

(2) DEQ will assess an emission fee of ~~\$63.26~~\$64.18 per ton of each regulated pollutant emitted during calendar year ~~2020~~18 and for each calendar year thereafter to each source subject to the Oregon Title V Operating Permit Program.

(3) The emission fee will be applied to emissions based on the elections made according to OAR 340-220-0090.

Statutory/Other Authority: ORS 468.020

Statutes/Other Implemented: ORS 468 & 468A

History:

DEQ 12-2019, amend filed 05/16/2019, effective 05/16/2019

DEQ 189-2018, amend filed 07/13/2018, effective 07/13/2018

DEQ 1-2017, f. & cert. ef. 1-19-17

DEQ 20-1993(Temp), f. & cert. ef. 11-4-93; DEQ 13-1994, f. & cert. ef. 5-19-94; DEQ 12-1995, f. & cert. ef. 5-23-95; DEQ 22-1995, f. & cert. ef. 10-6-95; DEQ 7-1996, f. & cert. ef. 5-31-96; DEQ 9-1997, f. & cert. ef. 5-9-97; DEQ 12-1998, f. & cert. ef. 6-30-98; DEQ 10-1999, f. & cert. ef. 7-1-99; DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-028-2590; DEQ 8-2000, f. & cert. ef. 6-6-00; DEQ 6-2001, f. 6-18-01, cert. ef. 7-1-01; DEQ 7-2001, f. 6-28-01, cert. ef. 7-1-01; DEQ 11-2003, f. & cert. ef. 7-23-03; DEQ 6-2004, f. & cert. ef. 7-29-04; DEQ 6-2005, f. & cert. ef. 7-11-05; DEQ 7-2006, f. & cert. ef. 6-30-06;

DEQ 6-2007(Temp), f. & cert. ef. 8-17-07 thru 2-12-08; Administrative correction 2-22-08; DEQ 10-2008, f. & cert. ef. 8-25-08; DEQ 4-2009(Temp), f. & cert. ef. 8-27-09 thru 2-20-10; Administrative correction 3-18-10; DEQ 16-2010, f. & cert. ef. 12-20-10; DEQ 5-2012, f. & cert. ef. 7-2-12; DEQ 9-2012, f. & cert. ef. 12-11-12; DEQ 10-2014, f. & cert. ef. 9-4-14; DEQ 2-2015, f. & cert. ef. 1-7-15; DEQ 7-2016, f. & cert. ef. 6-9-16

340-220-0050

Specific Activity Fees

(1) DEQ will assess specific activity fees for an Oregon Title V Operating Permit program source for the period of ~~July 14, 2018~~ May 20, 2019 to ~~May 17, 2019~~ July 27, 2021 as follows:

(a) Existing source permit revisions:

(A) Administrative* — ~~\$498~~ \$510;

(B) Simple — ~~\$1,992~~ \$2,041;

(C) Moderate — ~~\$14,944~~ \$15,306;

(D) Complex — ~~\$29,888~~ \$30,612; and

(b) Ambient air monitoring review — ~~\$3,985~~ \$4,082.

(2) DEQ will assess specific activity fees for an Oregon Title V Operating Permit program source as of ~~May 20, 2019~~ July 27, 2021 as follows:

(a) Existing source permit revisions:

(A) Administrative* — ~~\$510~~ \$518;

(B) Simple — ~~\$2,041~~ \$2,071;

(C) Moderate — ~~\$15,306~~ \$15,529;

(D) Complex — ~~\$30,612~~ \$31,058; and

(b) Ambient air monitoring review — ~~\$4,082~~ \$4,141.

(3) DEQ will assess the following specific activity fee for an Oregon Title V Operating Permit program source for annual greenhouse gas reporting, as required by OAR 340-215-0060(1) — 15 percent of the following, not to exceed \$4,500*:

(a) The applicable annual base fee under OAR 340-220-0030 (for the period of November 15 of the current year to November 14 of the following year); and

(b) The applicable annual emission fee under OAR 340-220-0040.

(4) DEQ will assess the following specific activity fees for an Oregon Title V Operating Permit for Cleaner Air Oregon program implementation, as required by OAR 340-245-0400:

(a) The annual base fee of \$2,859; and

(b) The annual emission fee of \$21.61 per ton of each regulated pollutant for emissions during the previous calendar year, up to and including 7,000 tons of such emissions per year. The emission fee will be applied to emissions based on the elections made under OAR 340-220-0090.

[NOTE: *Includes revisions specified in OAR 340-218-0150(1)(a) through (g). Other revisions specified in OAR 340-218-0150 are subject to simple, moderate or complex revision fees.]

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468 & 468A

History:

DEQ 23-2019, amend filed 10/08/2019, effective 10/08/2019

DEQ 12-2019, amend filed 05/16/2019, effective 05/16/2019

DEQ 7-2019, amend filed 02/15/2019, effective 02/15/2019

DEQ 197-2018, amend filed 11/16/2018, effective 11/16/2018

DEQ 189-2018, amend filed 07/13/2018, effective 07/13/2018

DEQ 1-2017, f. & cert. ef. 1-19-17

DEQ 7-2016, f. & cert. ef. 6-9-16

DEQ 2-2015, f. & cert. ef. 1-7-15

DEQ 10-2014, f. & cert. ef. 9-4-14

DEQ 9-2012, f. & cert. ef. 12-11-12

DEQ 5-2012, f. & cert. ef. 7-2-12

DEQ 12-2011, f. & cert. ef. 7-21-11

DEQ 11-2011, f. & cert. ef. 7-21-11

DEQ 16-2010, f. & cert. ef. 12-20-10

DEQ 12-2010, f. & cert. ef. 10-27-10

Reverted to DEQ 10-2008, f. & cert. ef. 8-25-08

DEQ 9-2009(Temp), f. 12-24-09, cert. ef. 1-1-10 thru 6-30-10

DEQ 4-2009(Temp), f. & cert. ef. 8-27-09 thru 2-20-10

DEQ 10-2008, f. & cert. ef. 8-25-08

Reverted to DEQ 7-2006, f. & cert. ef. 6-30-06

DEQ 6-2007(Temp), f. & cert. ef. 8-17-07 thru 2-12-08

DEQ 7-2006, f. & cert. ef. 6-30-06

DEQ 6-2005, f. & cert. ef. 7-11-05

DEQ 6-2004, f. & cert. ef. 7-29-04

DEQ 11-2003, f. & cert. ef. 7-23-03

DEQ 6-2001, f. 6-18-01, cert. ef. 7-1-01

DEQ 7-2001, f. 6-28-01, cert. ef. 7-1-01

DEQ 8-2000, f. & cert. ef. 6-6-00
DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-028-2600
DEQ 10-1999, f. & cert. ef. 7-1-99
DEQ 12-1998, f. & cert. ef. 6-30-98
DEQ 13-1994, f. & cert. ef. 5-19-94
DEQ 20-1993(Temp), f. & cert. ef. 11-4-93



State of Oregon Department of Environmental Quality

Draft Rules – Edits Incorporated

Department of Environmental Quality

Chapter 340

Division 220

OREGON TITLE V OPERATING PERMIT FEES

340-220-0030

Annual Base Fee

(1) DEQ will assess an annual base fee of \$8,367 for each source subject to the Oregon Title V Operating Permit program for the period of November 15, 2020 to November 14, 2021.

(2) DEQ will assess an annual base fee of \$8,489 for each source subject to the Oregon Title V Operating Permit program for the period of November 15, 2021 to November 14, 2022, and for each annual period thereafter.

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468 & 468A

History:

DEQ 12-2019, amend filed 05/16/2019, effective 05/16/2019

DEQ 189-2018, amend filed 07/13/2018, effective 07/13/2018

DEQ 1-2017, f. & cert. ef. 1-19-17

DEQ 7-2016, f. & cert. ef. 6-9-16

DEQ 2-2015, f. & cert. ef. 1-7-15

DEQ 10-2014, f. & cert. ef. 9-4-14

DEQ 9-2012, f. & cert. ef. 12-11-12

DEQ 5-2012, f. & cert. ef. 7-2-12

DEQ 16-2010, f. & cert. ef. 12-20-10

Reverted to DEQ 10-2008, f. & cert. ef. 8-25-08

DEQ 4-2009(Temp), f. & cert. ef. 8-27-09 thru 2-20-10

DEQ 10-2008, f. & cert. ef. 8-25-08

Reverted to DEQ 7-2006, f. & cert. ef. 6-30-06

DEQ 6-2007(Temp), f. & cert. ef. 8-17-07 thru 2-12-08

DEQ 7-2006, f. & cert. ef. 6-30-06

DEQ 6-2005, f. & cert. ef. 7-11-05

DEQ 6-2004, f. & cert. ef. 7-29-04

DEQ 11-2003, f. & cert. ef. 7-23-03
DEQ 7-2001, f. 6-28-01, cert. ef. 7-1-01
DEQ 6-2001, f. 6-18-01, cert. ef. 7-1-01
DEQ 8-2000, f. & cert. ef. 6-6-00
DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-028-2580
DEQ 10-1999, f. & cert. ef. 7-1-99
DEQ 12-1998, f. & cert. ef. 6-30-98
DEQ 9-1997, f. & cert. ef. 5-9-97
DEQ 7-1996, f. & cert. ef. 5-31-96
DEQ 22-1995, f. & cert. ef. 10-6-95
DEQ 12-1995, f. & cert. ef. 5-23-95
DEQ 13-1994, f. & cert. ef. 5-19-94
DEQ 20-1993(Temp), f. & cert. ef. 11-4-93

340-220-0040
Emission Fee

(1) DEQ will assess an emission fee of \$63.26 per ton of each regulated pollutant emitted during calendar year 2019 and for each year thereafter to each source subject to the Oregon Title V Operating Permit Program.

(2) DEQ will assess an emission fee of \$64.18 per ton of each regulated pollutant emitted during calendar year 2020 and for each calendar year thereafter to each source subject to the Oregon Title V Operating Permit Program.

(3) The emission fee will be applied to emissions based on the elections made according to OAR 340-220-0090.

Statutory/Other Authority: ORS 468.020

Statutes/Other Implemented: ORS 468 & 468A

History:

DEQ 12-2019, amend filed 05/16/2019, effective 05/16/2019

DEQ 189-2018, amend filed 07/13/2018, effective 07/13/2018

DEQ 1-2017, f. & cert. ef. 1-19-17

DEQ 20-1993(Temp), f. & cert. ef. 11-4-93; DEQ 13-1994, f. & cert. ef. 5-19-94; DEQ 12-1995, f. & cert. ef. 5-23-95; DEQ 22-1995, f. & cert. ef. 10-6-95; DEQ 7-1996, f. & cert. ef. 5-31-96; DEQ 9-1997, f. & cert. ef. 5-9-97; DEQ 12-1998, f. & cert. ef. 6-30-98; DEQ 10-1999, f. & cert. ef. 7-1-99; DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-028-2590; DEQ 8-2000, f. & cert. ef. 6-6-00; DEQ 6-2001, f. 6-18-01, cert. ef. 7-1-01; DEQ 7-2001, f. 6-28-01, cert. ef. 7-1-01; DEQ 11-2003, f. & cert. ef. 7-23-03; DEQ 6-2004, f. & cert. ef. 7-29-04; DEQ 6-2005, f. & cert. ef. 7-11-05; DEQ 7-2006, f. & cert. ef. 6-30-06; DEQ 6-2007(Temp), f. & cert. ef. 8-17-07 thru 2-12-08; Administrative correction 2-22-08; DEQ 10-2008, f. & cert. ef. 8-25-08; DEQ 4-2009(Temp), f. & cert. ef. 8-27-09 thru 2-20-10; Administrative correction 3-18-10; DEQ 16-2010, f. & cert. ef. 12-20-10; DEQ 5-2012, f. & cert. ef. 7-2-12; DEQ 9-2012, f. & cert. ef. 12-11-12; DEQ 10-2014, f. & cert. ef. 9-4-14; DEQ 2-2015, f. & cert. ef. 1-7-15; DEQ 7-2016, f. & cert. ef. 6-9-16

340-220-0050

Specific Activity Fees

(1) DEQ will assess specific activity fees for an Oregon Title V Operating Permit program source for the period of May 20, 2019 to July 27, 2021 as follows:

(a) Existing source permit revisions:

(A) Administrative* — \$510;

(B) Simple — \$2,041;

(C) Moderate — \$15,306;

(D) Complex — \$30,612; and

(b) Ambient air monitoring review — \$4,082.

(2) DEQ will assess specific activity fees for an Oregon Title V Operating Permit program source as of July 27, 2021 as follows:

(a) Existing source permit revisions:

(A) Administrative* — \$518;

(B) Simple — \$2,071;

(C) Moderate — \$15,529;

(D) Complex — \$31,058; and

(b) Ambient air monitoring review — \$4,141.

(3) DEQ will assess the following specific activity fee for an Oregon Title V Operating Permit program source for annual greenhouse gas reporting, as required by OAR 340-215-0060(1) — 15 percent of the following, not to exceed \$4,500*:

(a) The applicable annual base fee under OAR 340-220-0030 (for the period of November 15 of the current year to November 14 of the following year); and

(b) The applicable annual emission fee under OAR 340-220-0040.

(4) DEQ will assess the following specific activity fees for an Oregon Title V Operating Permit for Cleaner Air Oregon program implementation, as required by OAR 340-245-0400:

(a) The annual base fee of \$2,859; and

(b) The annual emission fee of \$21.61 per ton of each regulated pollutant for emissions during the previous calendar year, up to and including 7,000 tons of such emissions per year. The emission fee will be applied to emissions based on the elections made under OAR 340-220-0090.

[NOTE: *Includes revisions specified in OAR 340-218-0150(1)(a) through (g). Other revisions specified in OAR 340-218-0150 are subject to simple, moderate or complex revision fees.]

Statutory/Other Authority: ORS 468 & 468A

Statutes/Other Implemented: ORS 468 & 468A

History:

DEQ 23-2019, amend filed 10/08/2019, effective 10/08/2019

DEQ 12-2019, amend filed 05/16/2019, effective 05/16/2019

DEQ 7-2019, amend filed 02/15/2019, effective 02/15/2019

DEQ 197-2018, amend filed 11/16/2018, effective 11/16/2018

DEQ 189-2018, amend filed 07/13/2018, effective 07/13/2018

DEQ 1-2017, f. & cert. ef. 1-19-17

DEQ 7-2016, f. & cert. ef. 6-9-16

DEQ 2-2015, f. & cert. ef. 1-7-15

DEQ 10-2014, f. & cert. ef. 9-4-14

DEQ 9-2012, f. & cert. ef. 12-11-12

DEQ 5-2012, f. & cert. ef. 7-2-12

DEQ 12-2011, f. & cert. ef. 7-21-11

DEQ 11-2011, f. & cert. ef. 7-21-11

DEQ 16-2010, f. & cert. ef. 12-20-10

DEQ 12-2010, f. & cert. ef. 10-27-10

Reverted to DEQ 10-2008, f. & cert. ef. 8-25-08

DEQ 9-2009(Temp), f. 12-24-09, cert. ef. 1-1-10 thru 6-30-10

DEQ 4-2009(Temp), f. & cert. ef. 8-27-09 thru 2-20-10

DEQ 10-2008, f. & cert. ef. 8-25-08

Reverted to DEQ 7-2006, f. & cert. ef. 6-30-06

DEQ 6-2007(Temp), f. & cert. ef. 8-17-07 thru 2-12-08

DEQ 7-2006, f. & cert. ef. 6-30-06

DEQ 6-2005, f. & cert. ef. 7-11-05

DEQ 6-2004, f. & cert. ef. 7-29-04

DEQ 11-2003, f. & cert. ef. 7-23-03

DEQ 6-2001, f. 6-18-01, cert. ef. 7-1-01

DEQ 7-2001, f. 6-28-01, cert. ef. 7-1-01

DEQ 8-2000, f. & cert. ef. 6-6-00

DEQ 14-1999, f. & cert. ef. 10-14-99, Renumbered from 340-028-2600

DEQ 10-1999, f. & cert. ef. 7-1-99

DEQ 12-1998, f. & cert. ef. 6-30-98

DEQ 13-1994, f. & cert. ef. 5-19-94

DEQ 20-1993(Temp), f. & cert. ef. 11-4-93

