

Technical Workshop 6

Impacted Communities

Design Scoping for a Greenhouse Gas
Emissions Cap and Reduce Program

Sept. 17, 2020

Introductions

Oregon DEQ

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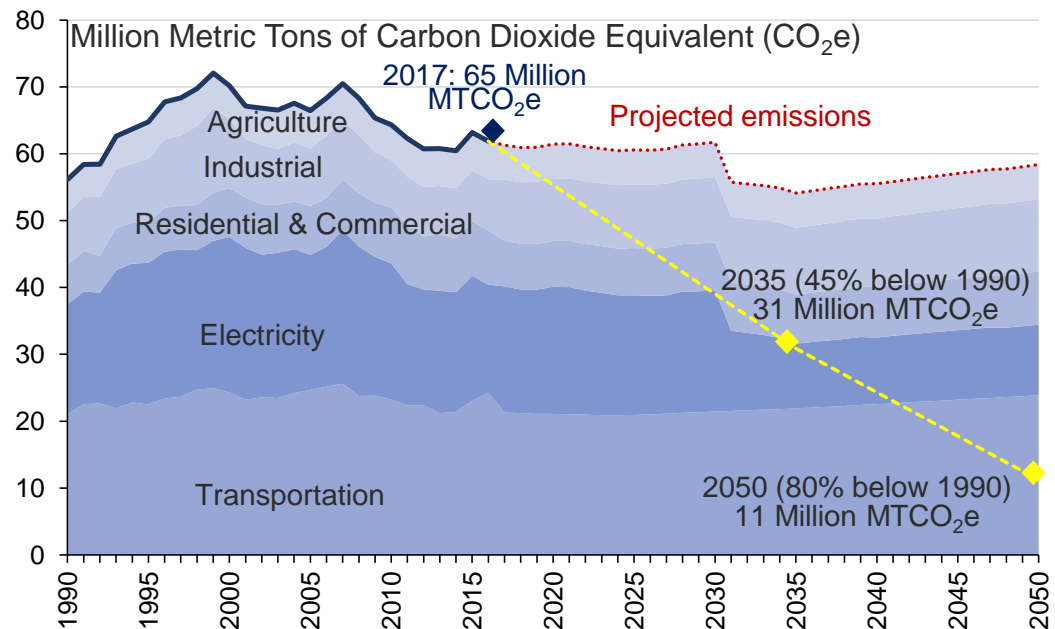
Kearns & West

Sylvia Ciborowski

Senior Director / Facilitator

Why Reduce Greenhouse Gas Emissions?

- Oregon has many programs to reduce GHG emissions, but we are not on track to do our part toward avoiding the worst impacts of climate change
- Executive Order 20-04 directs state agencies to develop a suite of new programs to address climate change
- DEQ is in the scoping phase to develop a new program to reduce GHG emissions from key sectors



Climate Impacts in Oregon

WILDFIRES

More frequent and intense



SEA LEVEL RISE

Coastal flooding, impacting habitats and infrastructure



DROUGHT AND HEAT

Stress the environment, human health, and wildlife



REDUCED SNOWPACK

Water supply



Cap and Reduce

Executive Order 20-04 directives to EQC and DEQ:

Sector-Specific Cap and Reduce Program

- Cap and reduce GHG emissions consistent with science-based emissions reduction goals from sectors including:
 - Large stationary sources
 - Transportation fuels, including gasoline and diesel
 - All other liquid and gaseous fuels including natural gas

Pre-Rulemaking Public Engagement Opportunities

Technical Workshops (August & September)

Detailed discussions about specific policy design options, key issues, and solutions

Town Halls (October)

DEQ presentation followed by public comment period

Additional Opportunities (Ongoing)

- Submit written comment after meetings
- Focused stakeholder meetings to address specific issues of interest, as requested
- Briefings provided to and meetings with community organizations, as requested

Technical Workshops

Purpose

- Engage across-the-table discussions of program design features
- Seek opportunities to address issues of interest
- Identify areas for attention during the rulemaking
- Offer multiple, accessible options for comment

Goals

- DEQ acquires useful information and perspectives
- Productive conversation on interests and issues related to the topic is facilitated across stakeholders
- Common understanding of priority issues, legal constraints, potential policy mechanisms and implications
- Stakeholders inform design and direction of rulemaking

Today's Agenda

Time	Topic
9:00 a.m.	Welcome and introductions
9:10 a.m.	Invited remarks from Bob Collin, Oregon EJ Task Force
9:20 a.m.	Ground rules and overview
9:25 a.m.	Input from stakeholders unable to join the entire meeting
9:35 a.m.	Identifying EJ and impacted communities
10:20 a.m.	Short break 1
10:30 a.m.	Designing an equitable process: scoping phase
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11:30 a.m.	Short break 2
11:40 a.m.	Climate impacts and greenhouse gas policy
12:30 p.m.	Emerging issues and remaining questions
12:55 p.m.	Next steps
1:00 p.m.	Adjourn meeting

Meeting Ground Rules

- Honor the agenda
- Provide a balance of speaking time
- Listen to understand and ask questions to clarify
- Respect each other's viewpoints, values and interests
- Focus comments on topics at hand – **be hard on the issues and soft on the people**



Comment Protocols

- Stay on mute when not speaking, and feel free to join us on video
 - For questions or comment, use “**Raise Your Hand**” button to get in the queue; if joined by phone, press *9 to raise hand
 - When it is your turn to speak, the facilitator will call on you
 - Say your name and affiliation before speaking
 - Use the “Chat” feature for help troubleshooting any issues

The meeting will not be recorded. A summary will be posted to the cap and reduce webpage:

www.oregon.gov/deq/ghgp/Pages/capandreduce.aspx

Defining the Topic: Impacted Communities

Focused on environmental justice program design considerations and greenhouse gas policy impacts on impacted communities

- Who should be considered as EJ and impacted communities?
- How should DEQ provide equitable opportunities for engagement in this program development process for these communities?
- What are the most pressing climate challenges these communities are facing? How can climate policy, like cap and reduce, best address these challenges?

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Identifying Communities

Impacted communities

- No official definition in Oregon statutes
- Can refer to underrepresented populations, rural communities and Oregonians who may disproportionately experience the impacts of climate change or greenhouse gas policy

Environmental justice

- No official definition in Oregon statutes
- U.S. EPA: “the fair treatment and meaningful involvement of all people regardless of race, color, national origin or income with respect to development, implementation and enforcement of environmental laws, regulations and policies”

Key Questions for Discussion

Identifying EJ and Impacted Communities

- Who should be considered as an environmental justice and impacted community in this policy context?
- What existing work or resources should DEQ consider when identifying environmental justice and impacted communities?

Zoom:



raise hand

Phone:

dial *9

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We will continue with the next agenda item at 10:30 a.m.

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Phase 1 Engagement on Process

General

- Accepted written comment on preliminary report to Gov.

EJ and Impacted Communities

- Initial outreach to EJ organizations and tribes to brief and seek input
- Participation on the Interagency Work Group on Impacted Communities led by the Gov. Office

Tribal

- Invitation for government-to-government consultations on the Preliminary Report (May 15 2020)
- Briefings to the Legislative Commission on Indian Services:
 - Economic Development and Community Service Cluster (April 2020)
 - Natural Resources Cluster (June 2020)

Phase 1
Spring 2020



Phase 2 Engagement on Scoping (thus far)

General

- Accepting written comment on/after meetings
- Seeking input on Town Halls (next slide)

EJ and Impacted Communities

- Engagement with EJ Task Force and community leaders
- Participation on the Interagency Work Group on Impacted Communities led by the Gov. Office
- Request for Proposals to fund Community-Based Organizations to build capacity to engage in this process

Tribal

- Letters to tribal council chairs of 9 tribes of Oregon

Phase 2
Summer/Fall 2020



Town Halls

- **Purpose:**
 - Share background and purpose of developing a program to reduce GHG emissions
 - Provide opportunities for Oregonians to share perspectives, concerns, and priorities related to reducing GHG emissions
- **Timeframe and format:** 3 webinar meetings on Oct. 1, 8, and 14
- **Meeting materials:**
 - Emissions reduction policy primer
 - Two-page community guide
 - Glossary of terms
 - Presentation slides for meetings
 - Summary posted after the meetings
- **Outcomes:** DEQ receives input to inform program goals and design

Key Questions for Discussion

Equitable Process: Scoping

- How can DEQ provide equitable opportunities for participation by environmental justice and impacted communities during the remainder of the scoping phase?
- Specifically, how should DEQ promote and design the virtual town halls in October to provide an inclusive meeting?
- Do you have suggestions on the best ways for DEQ to reach Spanish-speaking audiences?

Zoom:



raise hand

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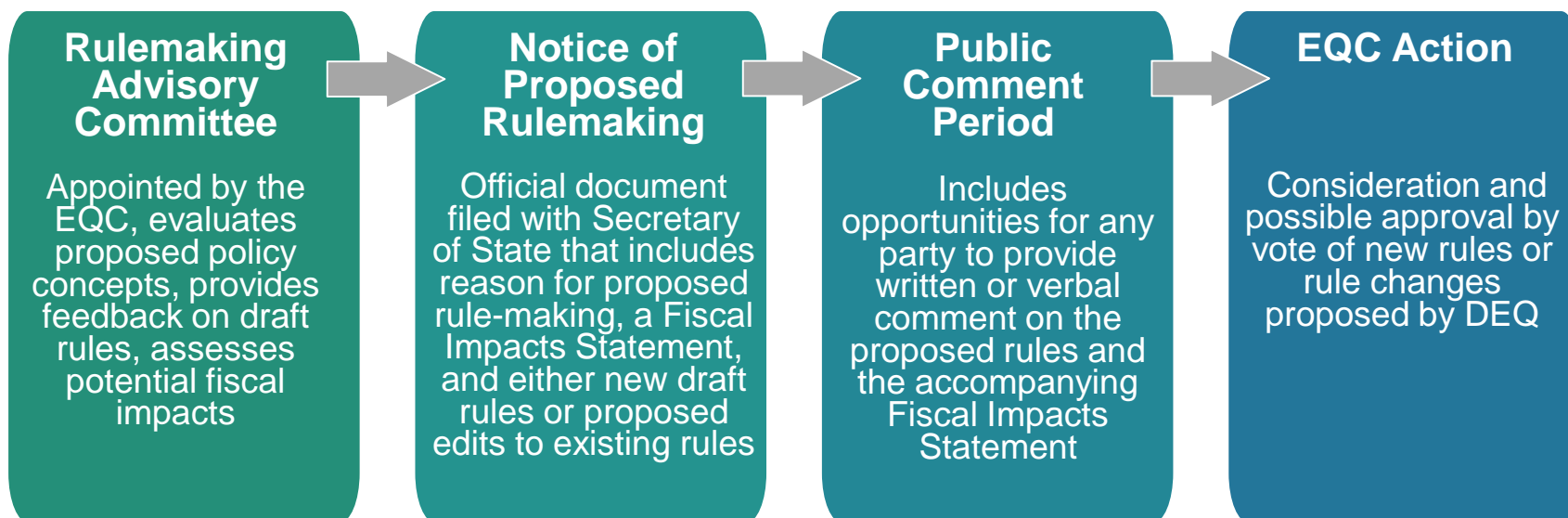
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Phase 3 Rulemaking Overview

Each stage of the rulemaking process has different opportunities for stakeholders and the public to engage:



Phase 3
Fall 2020/2021

Engagement in Rulemaking

- The rulemaking advisory committee (RAC) must have representation from EJ communities to ensure proposed rules reflect communities' needs and concerns
- At tomorrow's EQC meeting, DEQ is proposing an application process to identify members of the RAC
- DEQ is also seeking input at this workshop on how to ensure the voices of EJ communities are heard during the rulemaking

Recommended RAC Structure

Principles for developing the rulemaking advisory committee (RAC):

- **Size** - large enough to reflect range of perspectives, small enough so members have ample opportunity to speak
- **Balance** - no one perspective dominates, and a full range of opinions is well-reflected
- **Capacity** - some members will have more resources to participate, so RAC engagement should not exacerbate inequities

DEQ's Recommended Structure for the Rulemaking Advisory Committee

Perspective	Committee Seats
Tribal interests	2
Large stationary sources	2-3
Natural gas suppliers	2
Non-natural gas liquid/gaseous fuels	1
Transportation fuel suppliers	2-3
Environmental justice communities	2-3
Environmental organizations	2
General business organizations	2
Local governments	2
Public health	2
At-large	2

Key Questions for Discussion

Equitable Process: Rulemaking

- What concerns, suggestions or input do you have on perspectives needing representation on the rulemaking advisory committee?
- What techniques or strategies should DEQ use to maximize participation from environmental justice and impacted communities during the rulemaking? (advisory committee meetings, public hearings, public comment period, etc.)
- What tools, resources or approaches should DEQ use when communicating policy options and associated implications to environmental justice and impacted communities?

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Climate Impacts to Communities

DEQ has been working to identify key impacts and is seeking input today to better understand the challenges impacted communities are facing, e.g.:

- Access to air conditioning to withstand heat waves
- Exposure to health risks caused by climate change and access to healthcare
- Climate risks to homes and jobs in rural communities
- Likelihood of access to transportation necessary to reach safe ground in the event of a natural disaster
- Energy burden: low-income households generally spend a higher proportion of their income on energy

Key Questions for Discussion

Climate Impacts and Greenhouse Gas Policy

- What are the most pressing climate change challenges facing environmental justice and impacted communities?
- How can climate policy, like cap and reduce, best address those challenges?
- How might environmental justice and impacted communities benefit from a cap and reduce program? How might they be burdened?

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Key Questions for Discussion

Emerging Issues and Remaining Questions

- What issues have been raised that should have continued discussions?
- What issues relating to this workshop topic were not raised that should be discussed?
- What issues remain or need further discussion that should be brought up during the rulemaking?

Zoom:



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Next Steps

Thank you for joining us at these workshops!

- A summary of today's workshop will be posted to the cap and reduce website:
www.oregon.gov/deq/ghgp/Pages/capandreduce.aspx
- DEQ update to the EQC on Sept. 18 at 9:55 a.m.:
<https://www.oregon.gov/deq/about-us/eqc/Pages/09172020.aspx>
- Town Hall public meetings in October
 - Thursday, Oct. 1 at 5 p.m. – 8 p.m.
 - Thursday, Oct. 8 at 5 p.m. – 8 p.m.
 - Wednesday, Oct. 14 at 1 p.m. – 4 p.m.
- Future public comment opportunities will be posted to the cap and reduce website

Contact Us

- **Email:** CapandReduce@deq.state.or.us
 - Please submit any comments in relation to this workshop within the next week (by September 24)
- **Sign up for updates:**
www.oregon.gov/deq/ghgp/Pages/capandreducesignup.aspx
- **For alternative formats and materials in languages other than English:** 800-452-4011 or email deqinfo@deq.state.or.us