



Oregon

Kate Brown, Governor

Department of Environmental Quality

Headquarters

811 SW 6th Ave

Portland, OR 97204-1390

(503) 229-5696

FAX (503) 229-6124

TTY: 711

June 30, 2016

CERTIFIED MAIL: 7014 2870 0001 3373 5739

Cordell Allen Gibson
2221 Midway Avenue
Grants Pass, OR 97527

Re: Notice of Civil Penalty Assessment and Order
Case No. LQ/SW-WR-16-078

This letter is to inform you that the Oregon Department of Environmental Quality (DEQ) has issued you a civil penalty of \$958 for disposing of solid waste at an unpermitted location. Specifically, you collected approximately five cubic yards of household garbage and other solid waste at your residential property in Grants Pass, Oregon.

DEQ issued this penalty because it is against the law to dispose of solid waste anywhere except at a permitted disposal facility, such as a landfill or transfer station. Illegal dumps diminish livability, depress the value of the surrounding land and neighborhoods and can threaten human health and the environment by creating habitat for disease carrying insects and rodents and polluting ground and surface water.

Included in Section IV of the attached Notice of Civil Penalty Assessment and Order is an order requiring you to properly dispose of the solid waste at your property by no later than August 15, 2016. If you complete this requirement, DEQ will consider recalculating the assessed civil penalty.

If you wish to appeal this matter, DEQ must receive a request for a contested case hearing within 20 calendar days from your receipt of this letter. The hearing request must be in writing. Send your hearing request to DEQ Office of Compliance and Enforcement – Appeals:

Via mail - 811 S.W. 6th Ave., Portland, OR 97204

Via fax - 503-229-5100

Once DEQ receives your request, we will arrange to meet with you to discuss this matter. If DEQ does not receive a timely written hearing request, the penalty will become due. Alternatively, you can pay the penalty by sending a check or money order to the above address.

The attached Notice further details DEQ's reasons for issuing the penalty and provides further instructions for appealing the penalty. Please review it and refer to it when discussing this case with DEQ.

DEQ may allow you to resolve part of your penalty through the completion of a Supplemental Environmental Project (SEP). SEPs are environmental improvement projects that you sponsor in lieu of paying your penalty. Enclosed is more detail on how to pursue a SEP. SEP documents are available



Cordell Allen Gibson
Case No. LQ/SW-WR-16-078
Page 2

on the internet at <http://www.deq.state.or.us/programs/enforcement/SEP.htm>, or by calling the number below to request a paper copy.

DEQ's rules are available on the internet at <http://www.deq.state.or.us/regulations/rules.htm>, or by calling the number below to request a paper copy.

If you have any questions, please contact DEQ Environmental Law Specialist Kieran O'Donnell, at (503) 229-5012. You may call toll-free within Oregon at 1-800-452-4011, extension 5012.

Sincerely,



Leah K. Feldon, Manager
Office of Compliance and Enforcement

Enclosures

cc: David Esch, Medford Office, DEQ

1 BEFORE THE ENVIRONMENTAL QUALITY COMMISSION
2 OF THE STATE OF OREGON

3 IN THE MATTER OF:) NOTICE OF CIVIL PENALTY
4 CORDELL ALLEN GIBSON) ASSESSMENT AND ORDER
5 Respondent.) CASE NO. LQ/SW-WR-16-078
6

7 I. AUTHORITY

8 The Department of Environmental Quality (DEQ) issues this Notice of Civil Penalty Assessment
9 and Order (Notice) pursuant to Oregon Revised Statutes (ORS) 468.100 and 468.126 through 468.140,
10 ORS 459.995, ORS Chapter 183 and Oregon Administrative Rules (OAR) Chapter 340, Divisions 011,
11 012, and 093.

12 II. FINDINGS OF FACT

- 13 1. Respondent owns real property located at 2221 Midway Avenue, in Grants Pass, Oregon
14 (the Facility).
- 15 2. On December 18, 2015; January 8, 2016; and March 14, 2016; DEQ performed inspections
16 of the Facility. At the time of the inspections Respondent had collected approximately five cubic yards
17 of household trash, used appliances, auto parts, and waste tires at the Facility.
- 18 3. Respondent is not authorized to dispose of solid waste at the Facility by a Solid Waste
19 Disposal Permit.

20 III. CONCLUSIONS

- 21 1. Respondent has violated OAR 340-093-0040(1) by disposing of solid waste at an
22 unpermitted location, as described in Section II above. Specifically, Respondent disposed of household
23 trash, used appliances, auto parts, and waste tires at the Facility. The household trash, used appliances,
24 auto parts, and waste tires, are “solid waste,” as defined by ORS 459.005(25), because they are useless
25 and discarded materials. This is a Class I violation according to OAR 340-012-0065(1)(c). DEQ hereby
26 assesses a \$958 civil penalty for this violation.

27 ///

1 IV. ORDER TO PAY CIVIL PENALTY AND TO COMPLY

2 Based upon the foregoing FINDINGS OF FACTS AND CONCLUSIONS, Respondent is
3 hereby ORDERED TO:

4 1. Pay a total civil penalty of \$958. The determination of the civil penalty is attached as Exhibit
5 No. 1 and is incorporated as part of this Notice.

6 If you do not file a request for hearing as set forth in Section V below, your check or money
7 order must be made payable to "**State Treasurer, State of Oregon**" and sent to the **DEQ, Business**
8 **Office, 811 S.W. Sixth Avenue, Portland, Oregon 97204**. Once you pay the penalty, the Findings of
9 Fact, Conclusions and Order become final.

10 2. By no later than August 15, 2016, comply with Oregon law by properly disposing of the
11 solid waste referenced in Paragraph 2 of Section II above.

12 V. NOTICE OF RIGHT TO REQUEST A CONTESTED CASE HEARING

13 You have a right to a contested case hearing on this Notice, if you request one in writing. You
14 must ensure that DEQ receives the request for hearing **within 20 calendar days** from the date you
15 receive this Notice. If you have any affirmative defenses or wish to dispute any allegations of fact in
16 this Notice or attached exhibit, you must include them in your request for hearing, as factual matters
17 not denied will be considered admitted, and failure to raise a defense will be a waiver of the defense.
18 (See OAR 340-011-0530 for further information about requests for hearing.) You must mail the request
19 for hearing to: **DEQ, Office of Compliance and Enforcement - Appeals, 811 SW Sixth Avenue,**
20 **Portland, Oregon 97204**, or fax it to **503-229-5100**. An administrative law judge employed by the
21 Office of Administrative Hearings will conduct the hearing, according to ORS Chapter 183, OAR
22 Chapter 340, Division 011 and OAR 137-003-0501 to 0700. You have a right to be represented by an
23 attorney at the hearing, or you may represent yourself unless you are a corporation, agency or
24 association.

25 ///

26 ///

27 ///

1 Active duty service-members have a right to stay proceedings under the federal Service
2 members Civil Relief Act. For more information, please call the Oregon State Bar at 1-800-
3 452-8260 or the Oregon Military Department at 1-800-452-7500. Additional information can be found
4 online at the United States Armed Forces Legal Assistance (AFLA) Legal Services Locator website
5 <http://legalassistance.law.af.mil/content/locator.php>.

6 If you fail to file a request for hearing in writing within 20 calendar days of receipt of the
7 Notice, the Notice will become a final order by default without further action by DEQ, as per OAR
8 340-011-0535(1). If you do request a hearing but later withdraw your request, fail to attend the hearing
9 or notify DEQ that you will not be attending the hearing, DEQ will issue a final order by default
10 pursuant to OAR 340-011-0535(3). DEQ designates the relevant portions of its files, including
11 information submitted by you, as the record for purposes of proving a prima facie case.
12
13
14

15 June 30, 2016
16 Date

15 Sharon Wheeler for
16 Leah K. Feldon, Manager
Office of Compliance and Enforcement

EXHIBIT No. 1

FINDINGS AND DETERMINATION OF RESPONDENT'S CIVIL PENALTY
PURSUANT TO OREGON ADMINISTRATIVE RULE (OAR) 340-012-0045

VIOLATION No.1: Disposing of solid waste at an unpermitted location, in violation of OAR 340-093-0040(1).

CLASSIFICATION: This is a Class I violation pursuant to OAR 340-012-0065(1)(c).

MAGNITUDE: The magnitude of the violation is minor pursuant to OAR 340-012-0135(3)(a)(C) because the volume of the unpermitted disposed solid waste was less than 40 cubic yards. Respondent disposed of approximately five cubic yards of solid waste.

CIVIL PENALTY FORMULA: The formula for determining the amount of penalty of each violation is: $BP + [(0.1 \times BP) \times (P + H + O + M + C)] + EB$

"BP" is the base penalty, which is \$250 for a Class I, minor magnitude violation in the matrix listed in OAR 340-012-0140(5)(b)(A)(iii) and applicable pursuant to OAR 340-012-0140(5)(a)(H) because Respondent is the residential owner-occupant of the Facility.

"P" is whether Respondent has any prior significant actions, as defined in OAR 340-012-0030(19), in the same media as the violation at issue that occurred at a facility owned or operated by the same Respondent, and receives a value of 0 according to OAR 340-012-0145(2)(a)(A), because there are no prior significant actions.

"H" is Respondent's history of correcting prior significant actions and receives a value of 0 according to OAR 340-012-0145(3)(c), because there is no prior history.

"O" is whether the violation was repeated or ongoing and receives a value of 4 according to OAR 340-012-0145(4)(d), because there were more than 28 occurrences of the violation. Each day of violation constitutes a separate occurrence. The violation began on at least December 18, 2015, the date of DEQ's first inspection, and has continued until the date of this Notice. Therefore, there were more than 28 occurrences of the violation.

"M" is the mental state of the Respondent and receives a value of 8 according to OAR 340-012-0145(5)(d), because Respondent's conduct was reckless. In December 2015, DEQ solid waste staff inspected the Facility and informed Respondent that his collection of solid waste violated state law. On January 7, 2016, DEQ sent Respondent a warning letter with an opportunity to correct the ongoing violation. However, Respondent has failed to address the violation. The repeated lack of response from Respondent demonstrates a conscious disregard of a substantial and unjustifiable risk that the accumulation of household trash, used appliances, auto parts, and waste tires would constitute a violation. In addition, the nature of disregard demonstrates a gross deviation from the standard of care a reasonable person would observe in a similar situation.

"C" is Respondent's efforts to correct or mitigate the violation and receives a value of 2 according to OAR 340-012-0145(6)(g), because Respondent did not address the violation as described in paragraphs (6)(a) through (6)(e) and the facts do not support a finding under paragraph (6)(f). As the date of the attached Notice, Respondent has not properly disposed of the solid waste at the Facility.

"EB" is the approximate dollar value of the benefit gained and the costs avoided or delayed as a result of the Respondent's noncompliance. It is designed to "level the playing field" by taking away any economic advantage the entity gained and to deter potential violators from deciding it is cheaper to violate and pay the penalty than to pay the costs of compliance. In this case, "EB" receives a value of \$358. This is the amount Respondent gained by avoiding spending approximately \$350 to properly dispose of approximately five cubic yards of miscellaneous solid waste. This "EB" was calculated pursuant to OAR 340-012-0150(1) using the U.S. Environmental Protection Agency's BEN computer model.

PENALTY CALCULATION: $\text{Penalty} = \text{BP} + [(0.1 \times \text{BP}) \times (\text{P} + \text{H} + \text{O} + \text{M} + \text{C})] + \text{EB}$
= \$250 + [(0.1 x \$250) x (0 + 0 + 4 + 8 + 2)] + \$358
= \$250 + [\$25 x 14] + \$358
= \$250 + \$350 + \$358
= \$958