



Oregon

Kate Brown, Governor

Department of Environmental Quality

Office of Compliance and Enforcement

700 NE Multnomah Street, Suite 600

Portland, OR 97232

(503) 229-5382

FAX (503) 229-5787

TTY 711

November 1, 2022

CERTIFIED MAIL No. 7020 2450 0000 3349 5468

Turner Lumber, Inc.
dba Action Pallet
c/o Rod Lucas, Registered Agent
PO Box 800
Turner, OR 97392

Re: Notice of Civil Penalty Assessment and Order
Case No. AQ/ACDP-WR-2022-054

This letter is to inform you that the Oregon Department of Environmental Quality (DEQ) has issued you a \$1,200 civil for failing to timely submit your 2021 annual report to DEQ, as required by your Air Contaminant Discharge Permit. A complete 2021 annual report was due for your pallet manufacturing facility at 5190 Chicago Street SE, Turner, Oregon, by no later than February 15, 2022.

DEQ issued this penalty because annual reports are an important mechanism for DEQ to determine whether sources of air contaminants are operating within the conditions and limits of permits. Without the report, DEQ is unable to timely determine the compliance status of your facility to ensure emissions are within levels that do not pose harm to the public's health or the environment. DEQ is concerned that this is the second consecutive year that you have failed to submit a timely annual report.

DEQ appreciates your effort to eventually correct the violation by submitting your 2021 annual report on April 22, 2022. DEQ considered this effort when determining the amount of civil penalty.

If you wish to appeal this matter, DEQ must receive a request for a hearing within 20 calendar days from your receipt of this letter. The hearing request must be in writing. Send your request to DEQ Office of Compliance and Enforcement:

Via mail – 700 NE Multnomah Street, Suite 600, Portland, Oregon 97232

Via email – DEQappeals@deq.state.or.us

Via fax – 503-229-5100

Once DEQ receives your request, we will arrange to meet with you to discuss this matter. If DEQ does not receive a timely written hearing request, the penalty will become due.

Alternatively, you can pay the penalty by sending a check or money order to the above address.

The attached Notice further details DEQ's reasons for issuing the penalty and provides further instructions for appealing the penalty. Please review and refer to it when discussing this case with DEQ.

DEQ may allow you to resolve part of your penalty through the completion of a Supplemental Environmental Project (SEP). SEPs are environmental improvement projects that you sponsor instead of paying a portion of the penalty. Further information is available by calling the number below or at <http://www.oregon.gov/deq/Regulations/Pages/SEP.aspx>.

DEQ's rules are available at <http://www.oregon.gov/deq/Regulations/Pages/Statutes.aspx> or by calling the number below.

If you have any questions, please contact DEQ Environmental Law Specialist Jenny Root at 503-229-5874 or toll free in Oregon at 800-452-4011, extension 5874.

Sincerely,



Kieran O'Donnell, Manager
Office of Compliance and Enforcement

Enclosures

cc: Peter Susi, Western Region, Salem Office, DEQ
Keith Andersen, Western Region, Eugene Office, DEQ
Donald Hendrix, AQ, DEQ
Accounting, DEQ

1 BEFORE THE ENVIRONMENTAL QUALITY COMMISSION

2 OF THE STATE OF OREGON

3 IN THE MATTER OF:) NOTICE OF CIVIL PENALTY
4 TURNER LUMBER, INC.,) ASSESSMENT AND ORDER
5 an Oregon corporation doing business as)
6 ACTION PALLET,) NO. AQ/ACDP-WR-2022-054
7 an assumed business name,)
8 Respondent.)

7 I. AUTHORITY

8 This Notice and Order is issued pursuant to Oregon Revised Statutes (ORS) 468.100 and
9 468.126 through 468.140, ORS Chapters 183 and 468A and Oregon Administrative Rules (OAR)
10 Chapter 340, Divisions 011, 012, 200, 214 and 216.

11 II. FINDINGS OF FACT

12 1. Respondent operates a pallet manufacturing facility at 5190 Chicago Street SE,
13 Turner, Oregon (the Facility).

14 2. On January 10, 2018, the Department of Environmental Quality (DEQ) assigned
15 Respondent’s Facility to General Air Contaminant Discharge Permit AQGP-010 (the Permit) as
16 source number 24-0146. The Permit was in effect at all material times.

17 3. The Permit authorizes Respondent to discharge air contaminants from activities
18 and processes at the Facility in accordance with the requirements, limitations, and conditions in
19 the Permit.

20 4. Condition 7.3 of the Permit requires Respondent to submit an annual report to
21 DEQ by February 15th of each year that includes specific production, maintenance, and pollutant
22 emission information for the previous calendar year of operation at the Facility.

23 5. Respondent submitted its 2021 annual report to DEQ on April 22, 2022.

24 III. CONCLUSION

25 Respondent violated Condition 7.3 of the Permit and OAR 340-214-0114(1) and (2),
26 adopted pursuant to ORS 468A.050(1), by failing to submit its 2021 annual report to DEQ by
27 February 15, 2022, as further described in Section II, Paragraphs 4 and 5 above. This is a Class II

1 violation according to OAR 340-012-0054(2)(f). DEQ has assessed a \$1,200 civil penalty for this
2 violation.

3 IV. ORDER TO PAY CIVIL PENALTY

4 Based upon the foregoing FINDINGS OF FACTS AND CONCLUSION, Respondent is
5 hereby ORDERED TO:

6 Pay a total civil penalty of \$1,200. The determination of the civil penalty is attached as
7 Exhibit 1 and is incorporated as part of this Notice.

8 If you do not file a request for hearing as set forth in Section V below, your check or
9 money order must be made payable to "**State Treasurer, State of Oregon**" and sent to the **DEQ,**
10 **Business Office, 700 NE Multnomah Street, Suite 600, Portland, Oregon 97232.**

11 V. NOTICE OF RIGHT TO REQUEST A CONTESTED CASE HEARING

12 You have a right to a contested case hearing on this Notice, if you request one in writing.
13 DEQ must receive your request for hearing **within 20 calendar days** from the date you receive
14 this Notice. If you have any affirmative defenses or wish to dispute any allegations of fact in this
15 Notice or attached exhibit, you must do so in your request for hearing, as factual matters not
16 denied will be considered admitted, and failure to raise a defense will be a waiver of the defense.
17 (See OAR 340-011-0530 for further information about requests for hearing.) You must send your
18 request to: **DEQ, Office of Compliance and Enforcement, 700 NE Multnomah Street, Suite**
19 **600, Portland, Oregon 97232**, fax it to **503-229-6762** or email it to
20 DEQappeals@deq.oregon.gov. An administrative law judge employed by the Office of
21 Administrative Hearings will conduct the hearing, according to ORS Chapter 183, OAR Chapter
22 340, Division 011 and OAR 137-003-0501 to 0700. You have a right to be represented by an
23 attorney at the hearing, however you are not required to be. If you are an individual, you may
24 represent yourself. If you are a corporation, partnership, limited liability company,
25 unincorporated association, trust or government body, you must be represented by an attorney or
26 a duly authorized representative, as set forth in OAR 137-003-0555.

1 Active-duty service members have a right to stay proceedings under the federal Service
2 Members Civil Relief Act. For more information contact the Oregon State Bar at 1-800-
3 452-8260, the Oregon Military Department at 503-584-3571, or the nearest United States Armed
4 Forces Legal Assistance Office through <http://legalassistance.law.af.mil>. The Oregon Military
5 Department does not have a toll-free telephone number.

6 If you fail to file a timely request for hearing, the Notice will become a final order by
7 default without further action by DEQ, as per OAR 340-011-0535(1). If you do request a hearing
8 but later withdraw your request, fail to attend the hearing or notify DEQ that you will not be
9 attending the hearing, DEQ will issue a final order by default pursuant to OAR 340-011-0535(3).
10 DEQ designates the relevant portions of its files, including information submitted by you, as the
11 record for purposes of proving a prima facie case.

12
13 11/1/2022
14 Date

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Kieran O'Donnell
Kieran O'Donnell, Manager
Office of Compliance and Enforcement

EXHIBIT 1

FINDINGS AND DETERMINATION OF RESPONDENT'S CIVIL PENALTY PURSUANT TO OREGON ADMINISTRATIVE RULE (OAR) 340-012-0045

VIOLATION: Failing to timely submit a 2021 annual report to DEQ in violation of Condition 7.3 of Respondent's Air Contaminant Discharge Permit and OAR 340-214-0114(1) and (2).

CLASSIFICATION: This is a Class II violation pursuant to OAR 340-012-0054(2)(f).

MAGNITUDE: The magnitude of the violation is minor pursuant to OAR 340-012-0130(4) as there is no selected magnitude specified in OAR 340-012-0135 applicable to this violation and DEQ finds that the violation, by itself, had no more than a de minimis adverse impact on human health or the environment, and posed no more than a de minimis threat to human health or the environment. In making this finding, DEQ considered the following reasonably available information: once Respondent submitted the annual report, DEQ was able to determine Respondent operated in compliance with its permit limits during the 2021 operating year.

CIVIL PENALTY FORMULA: The formula for determining the amount of penalty of each violation is: $BP + [(0.1 \times BP) \times (P + H + O + M + C)] + EB$

"BP" is the base penalty, which is \$1,000 for a Class II, minor magnitude violation in the matrix listed in OAR 340-012-0140(3)(b)(B)(iii) and applicable pursuant to OAR 340-012-0140(3)(a)(A) because Respondent operates the Facility under a General Air Contaminant Discharge Permit.

"P" is whether Respondent has any prior significant actions, as defined in OAR 340-012-0030(19), in the same media as the violation at issue that occurred at a facility owned or operated by Respondent, and receives a value of 0 according to OAR 340-012-0145(2)(a)(A), because there are no prior significant actions.

"H" is Respondent's history of correcting prior significant actions and receives a value of 0 according to OAR 340-012-0145(3)(c), because there is no prior history.

"O" is whether the violation was repeated or ongoing and receives a value 0 according to OAR 340-012-0145(4)(a), because there was one occurrence of the violation. Respondent was late submitting one (2021) annual report.

"M" is the mental state of the Respondent and receives a value of 4 pursuant to OAR 340-012-0145(5)(c) because Respondent's conduct was negligent. Respondent's Permit expressly requires Respondent to submit an annual report by February 15th of each year. On

November 30, 2021, DEQ sent Respondent a reminder that 2021 annual reports were due February 15, 2022. On April 5, 2022, DEQ issued Respondent a Warning Letter with Opportunity to Correct for failing to submit its 2021 annual report to DEQ by the February 15, 2022, due date. By failing to take adequate measures to ensure the 2021 annual report would be submitted timely by February 15, 2022, Respondent failed to take reasonable care to avoid a foreseeable risk that Respondent would violate the Permit and Oregon law.

"C" is Respondent's efforts to correct or mitigate the violation and receives a value of -2 according to OAR 340-012-0145(6)(d) because Respondent eventually made some efforts to correct the violation by submitting the report on April 22, 2022.

"EB" is the approximate dollar value of the benefit gained and the costs avoided or delayed as a result of Respondent's noncompliance. It is designed to "level the playing field" by taking away any economic advantage the entity gained and to deter potential violators from deciding it is cheaper to violate and pay the penalty than to pay the costs of compliance. In this case, "EB" receives a value of \$0 as any economic benefit derived is likely to be de minimis.

PENALTY CALCULATION: $\text{Penalty} = \text{BP} + [(0.1 \times \text{BP}) \times (\text{P} + \text{H} + \text{O} + \text{M} + \text{C})] + \text{EB}$
 $= \$1,000 + [(0.1 \times \$1,000) \times (0 + 0 + 0 + 4 + -2)] + \0
 $= \$1,000 + (100 \times 2) + \0
 $= \$1,000 + \$200 + \$0$
 $= \$1,200$