

# Environmental Impacts and Social Costs of Recycling

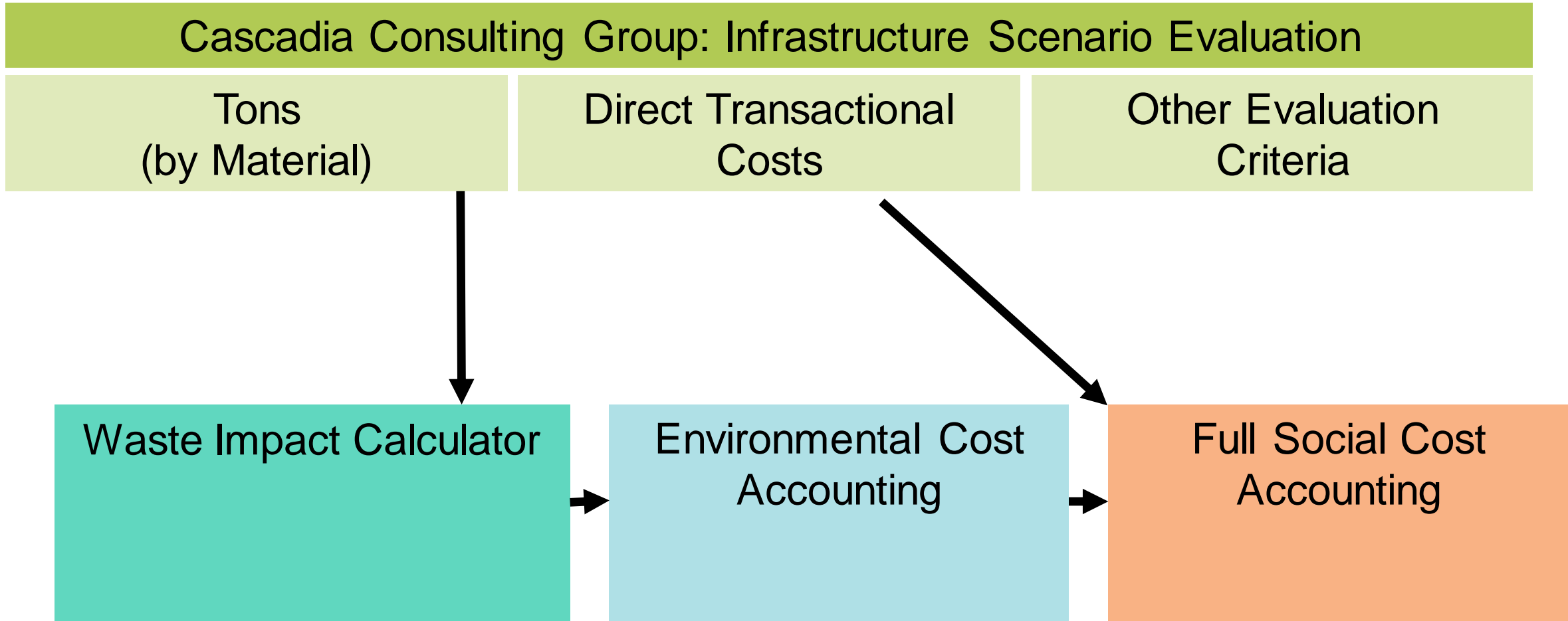
David Allaway, DEQ  
August 13, 2020



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# Waste impact calculator, social cost accounting



# Technical documents on the project website

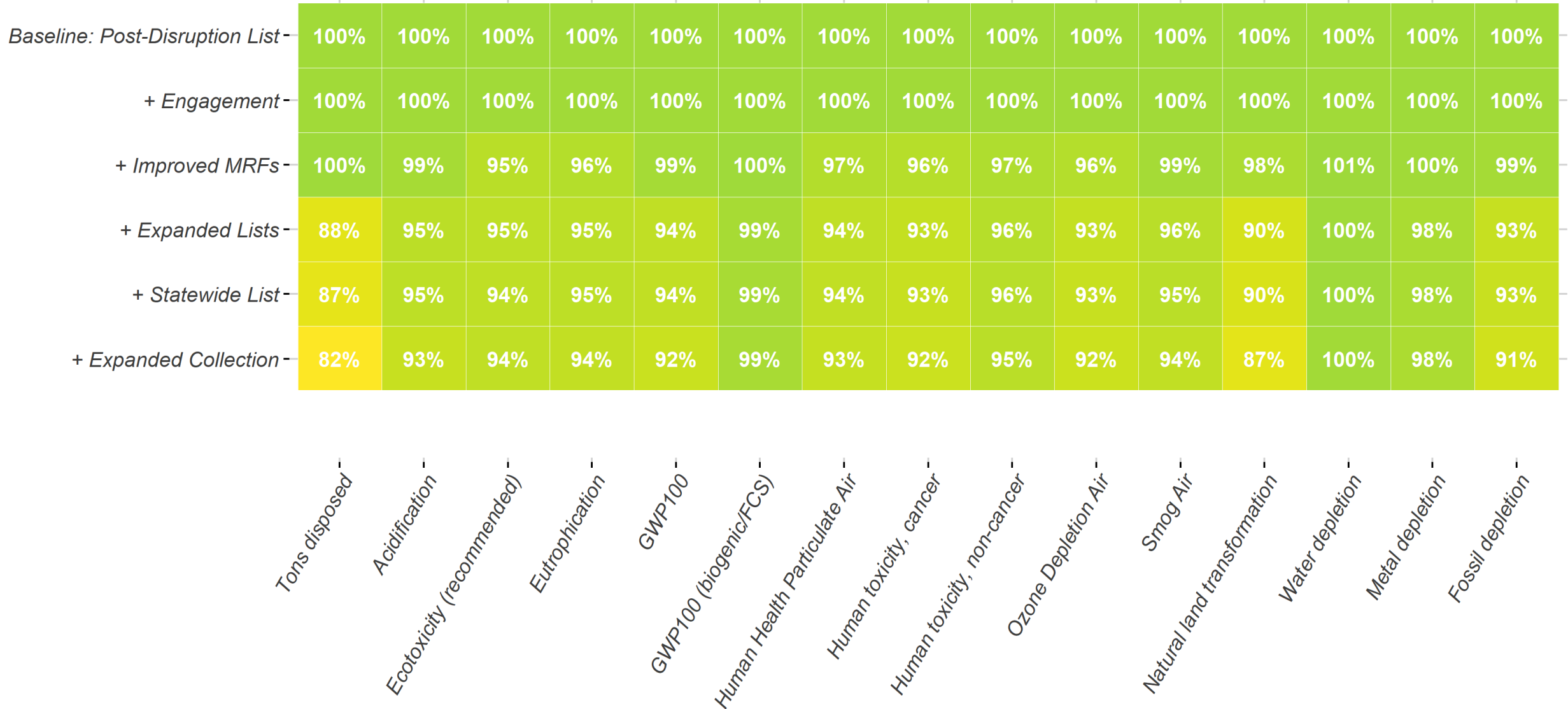
- Cascadia's detailed tonnage, baler and cost models
- Full model results and other supplemental information

[www.oregon.gov/deq/recycling/Pages/Recycling-Steering-Committee-Resources.aspx](http://www.oregon.gov/deq/recycling/Pages/Recycling-Steering-Committee-Resources.aspx)



# Draft environmental impact results as a heatmap

Heatmap of scenario impacts (as % of baseline)



# Total cost formula



## Three adjustments to compare transactional and social costs:

1. Compare marginal costs (from base case), not totals
2. Convert to constant units (2019 dollars)
3. Expressed as ranges, not points



# What is the range of uncertainty?

**Recycling  
“Worst Case”**

**Highest Increase in Gross  
Transactional Costs**

—

**Lowest Increase in Revenue**

+

**Lowest Increase in  
Environmental Benefit**

**Recycling  
“Best Case”**

**Lowest Increase in Gross  
Transactional Costs**

—

**Highest Increase in Revenue**

+

**Highest Increase in  
Environmental Benefit**

Where should improvements be made  
and are they justified?



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# What happens when you conduct customer engagement only?



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# Adding customer engagement relative to post-disruption baseline (CY 2025 costs, millions of 2019\$)

		Net Transactional Costs	Environmental Cost (Benefit)	Full Social Cost
+ Contamination Programming (A-)	worst case	\$102	\$0.7	\$103
	best case	<b>(\$44)</b>	\$0.5	<b>(\$43)</b>

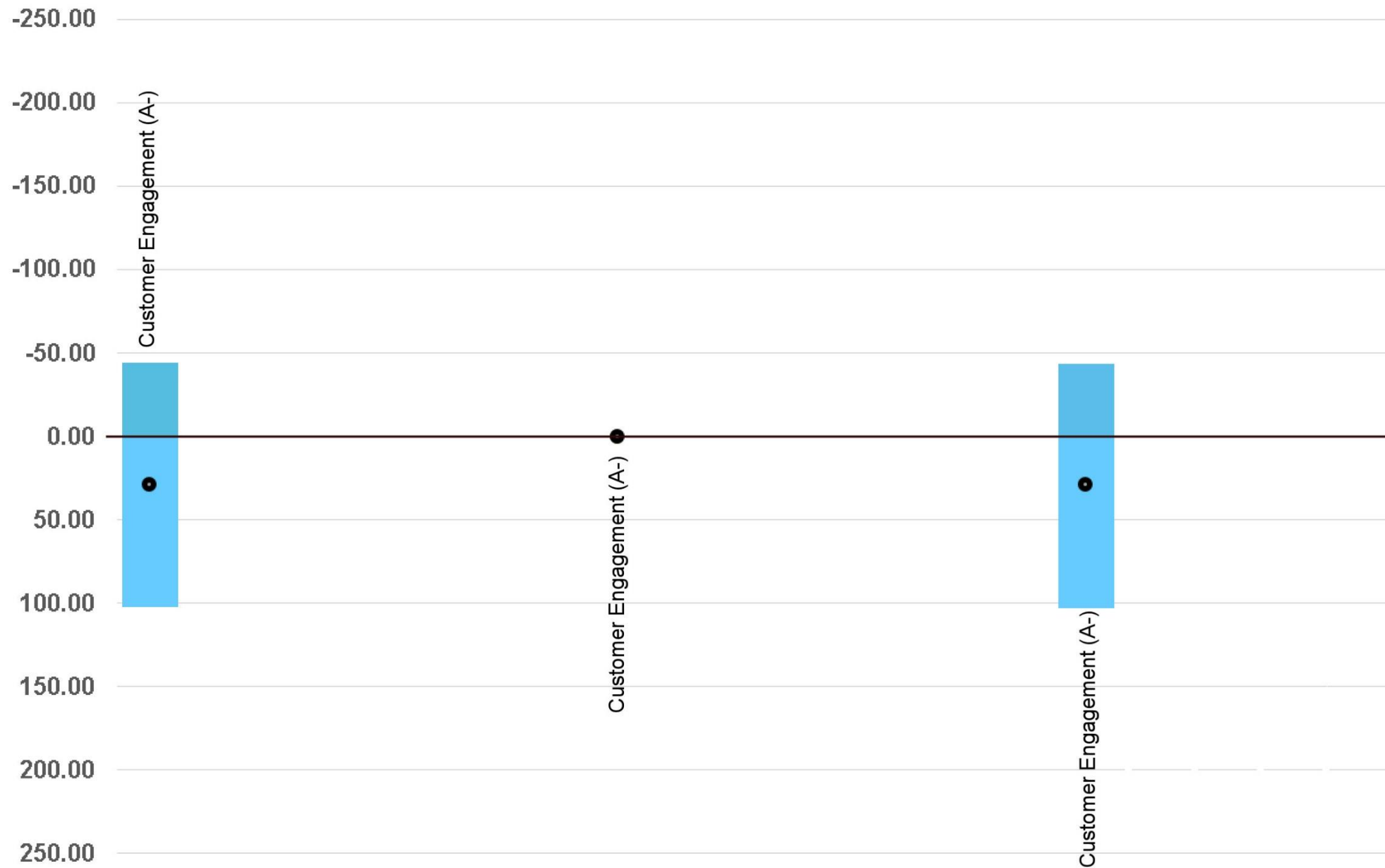
Negative values, such as **(\$123)**, represent savings (reductions in cost)



# Scenario evaluation compared to base case after market disruption

In millions of 2019 dollars

**Net transaction cost** + **Environmental** = **Full Social Cost**



# What is the impact of making processing improvements?



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# Improving MRFs relative to post-disruption baseline (CY 2025 costs, millions of 2019\$)

		Net Transactional Costs	Environmental Cost (Benefit)	Full Social Cost
+ Contamination Programming (A-)	worst case	\$102	\$0.7	\$103
	best case	<b>(\$44)</b>	\$0.5	<b>(\$43)</b>
+ Improved MRFs (A)	worst case	\$108	<b>(\$38)</b>	\$70
	best case	<b>(\$46)</b>	<b>(\$79)</b>	<b>(\$125)</b>

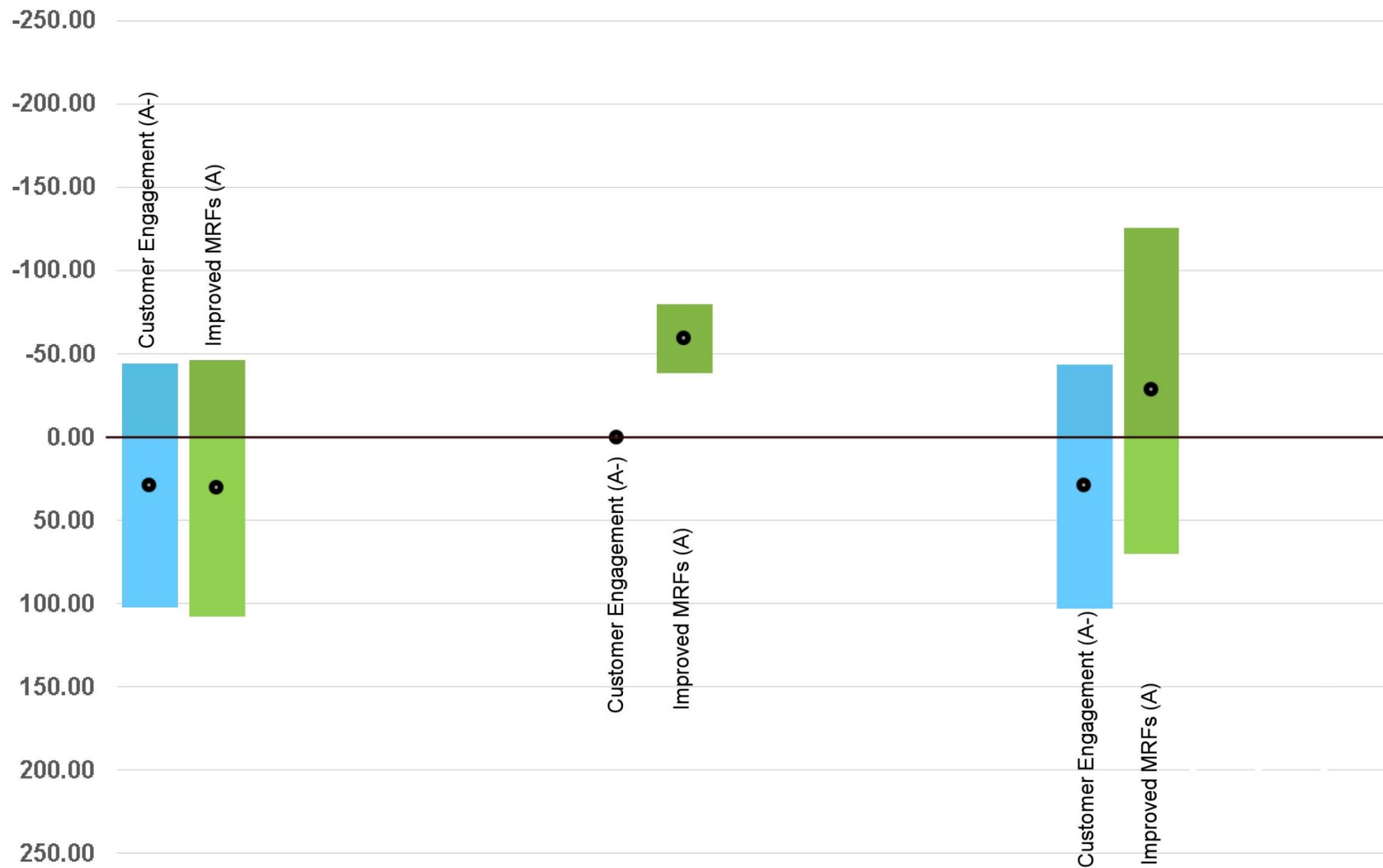
Negative values, such as **(\$123)**, represent savings (reductions in cost)



# Scenario evaluation compared to base case after market disruption

In millions of 2019 dollars

**Net transaction cost** + **Environmental** = **Full Social Cost**





# What happens if we expand and have a standardized statewide list?



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# Expanded and statewide list relative to post-disruption baseline (CY 2025 costs, millions of 2019\$)

		Net Transactional Costs	Environmental Cost (Benefit)	Full Social Cost
+ Contamination Programming (A-)	worst case	\$102	\$0.7	\$103
	best case	<b>(\$44)</b>	\$0.5	<b>(\$43)</b>
+ Improved MRFs (A)	worst case	\$108	<b>(\$38)</b>	\$70
	best case	<b>(\$46)</b>	<b>(\$79)</b>	<b>(\$125)</b>
+ Expanded Lists (A+)	worst case	\$107	<b>(\$83)</b>	\$24
	best case	<b>(\$45)</b>	<b>(\$154)</b>	<b>(\$199)</b>
+ Consistent Statewide List (A++)	worst case	\$111	<b>(\$88)</b>	\$23
	best case	<b>(\$44)</b>	<b>(\$161)</b>	<b>(\$205)</b>

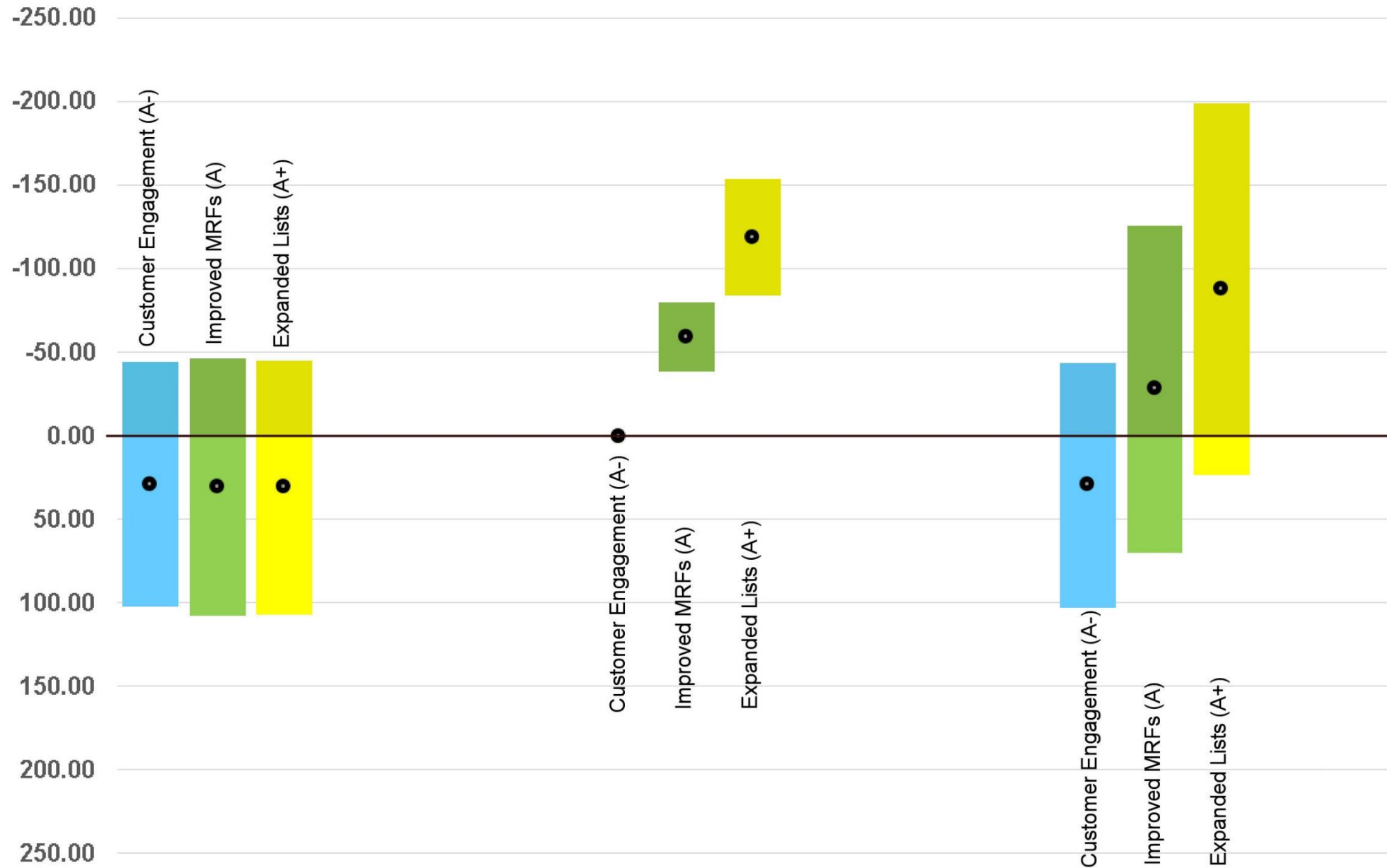
Negative values, such as **(\$123)**, represent savings (reductions in cost)



# Scenario evaluation compared to base case after market disruption

In millions of 2019 dollars

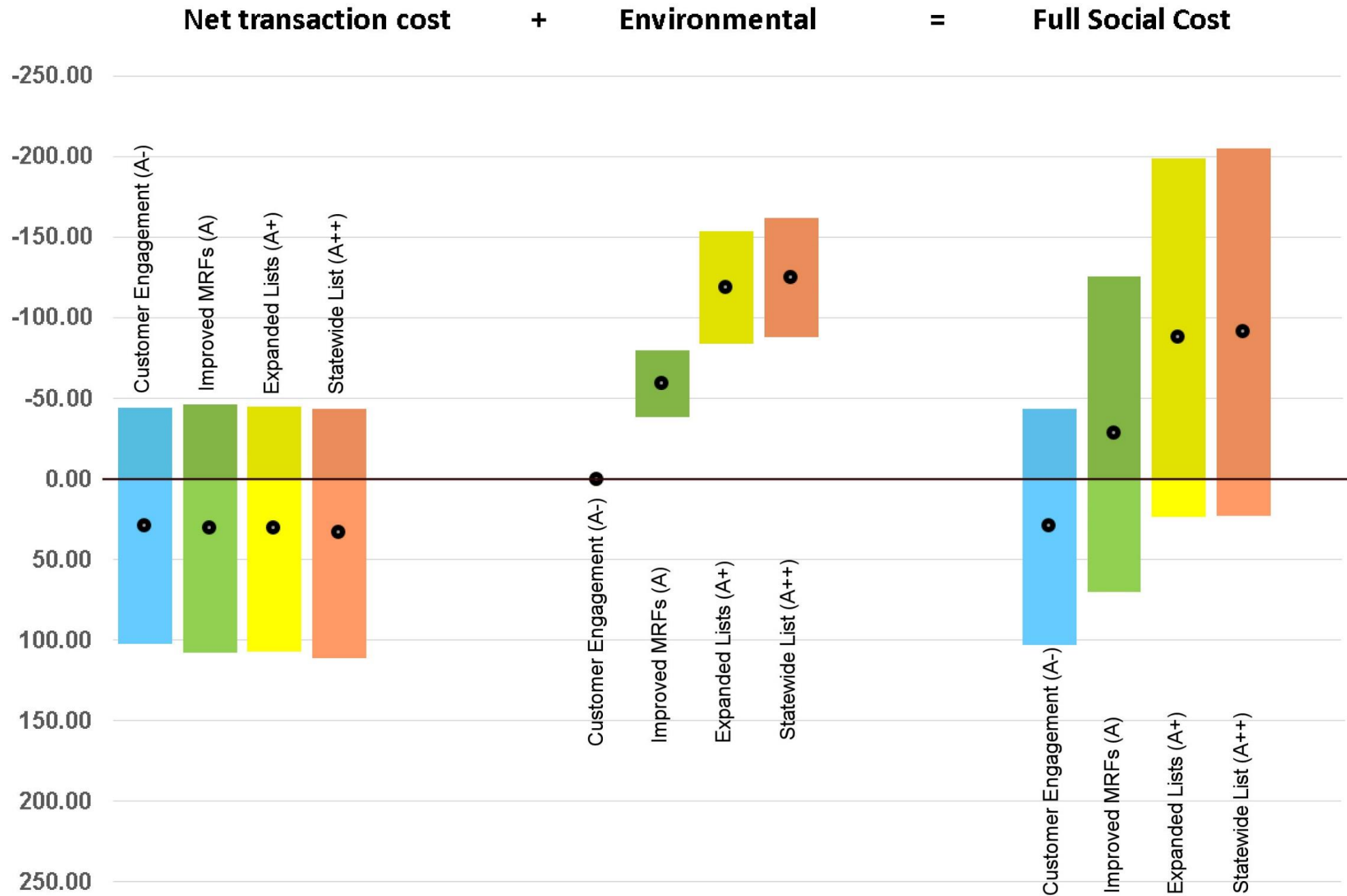
**Net transaction cost** + **Environmental** = **Full Social Cost**





# Scenario evaluation compared to base case after market disruption

In millions of 2019 dollars



# What if we expanded collection opportunities to more communities and customers?



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# Expanded collection relative to post-disruption baseline (CY 2025 costs, millions of 2019\$)

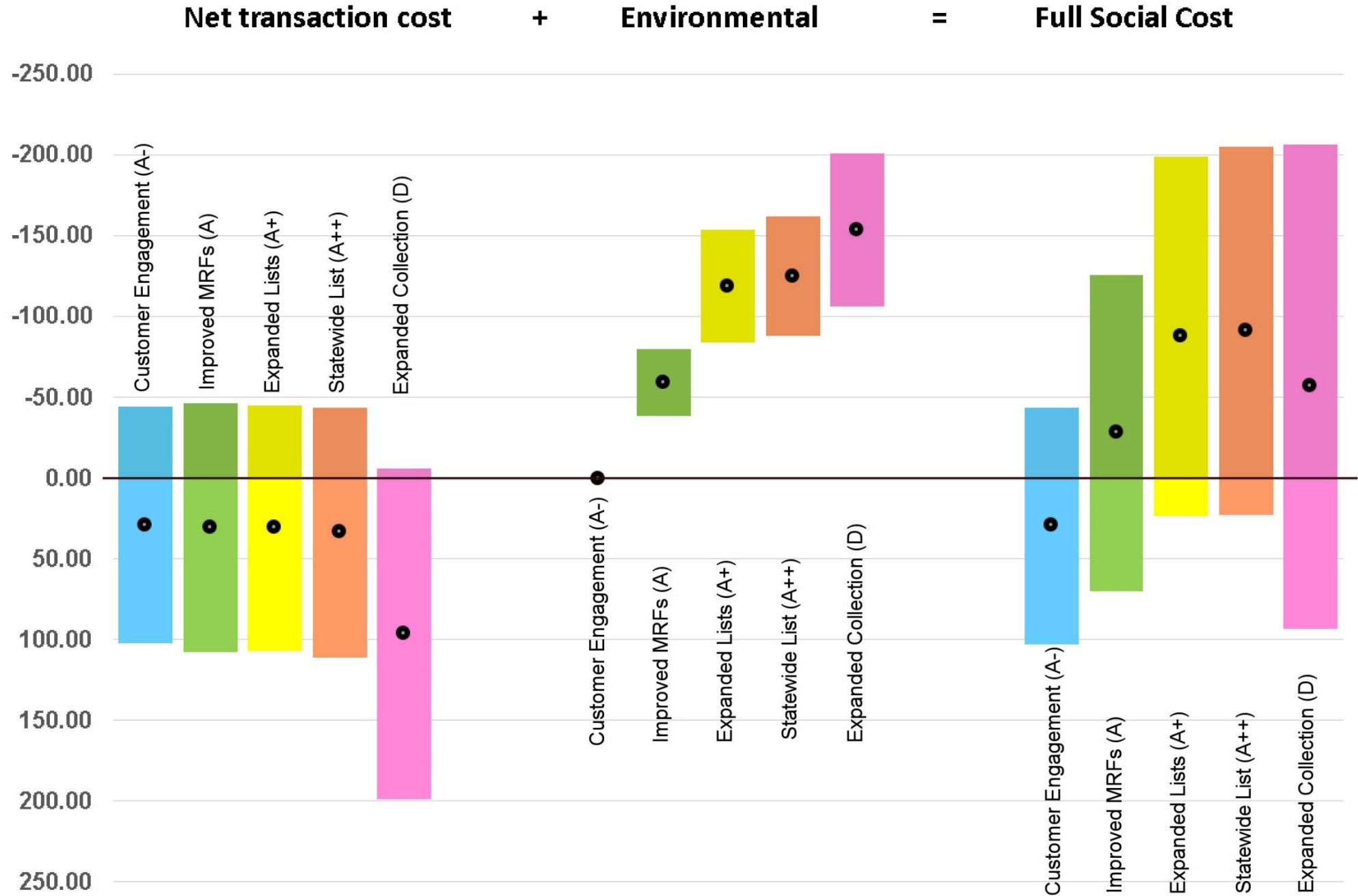
		Net Transactional Costs	Environmental Cost (Benefit)	Full Social Cost
+ Contamination Programming (A-)	worst case	\$102	\$0.7	\$103
	best case	<b>(\$44)</b>	\$0.5	<b>(\$43)</b>
+ Improved MRFs (A)	worst case	\$108	<b>(\$38)</b>	\$70
	best case	<b>(\$46)</b>	<b>(\$79)</b>	<b>(\$125)</b>
+ Expanded Lists (A+)	worst case	\$107	<b>(\$83)</b>	\$24
	best case	<b>(\$45)</b>	<b>(\$154)</b>	<b>(\$199)</b>
+ Consistent Statewide List (A++)	worst case	\$111	<b>(\$88)</b>	\$23
	best case	<b>(\$44)</b>	<b>(\$161)</b>	<b>(\$205)</b>
+ Expanded Collection (D)	worst case	\$199	<b>(\$105)</b>	\$93
	best case	<b>(\$6)</b>	<b>(\$200)</b>	<b>(\$206)</b>

Negative values, such as **(\$123)**, represent savings (reductions in cost)



# Scenario evaluation compared to base case after market disruption

In millions of 2019 dollars



# How much might modernization cost?

Calendar year 2025 costs, millions of 2019\$, relative to post-disruption list base case

	Customer engagement	Multifamily property improvements	Collection	Cost Savings (Disposal)	Initial Transfer/Transport	Processing *
+ Contamination Programming (A-)	\$28.4	\$0.0	\$2.0	\$1.3	(\$0.1)	(\$3.0)
+ Improved MRFs (A)	\$28.4	\$0.0	\$2.0	\$1.3	(\$0.1)	(\$2.2)
+ Expanded Lists (A+)	\$28.4	\$0.0	\$4.9	(\$4.4)	\$1.5	\$4.1
+ Consistent Statewide List (A++)	\$28.4	\$0.0	\$5.2	(\$4.6)	\$1.7	\$3.9
+ Expanded Collection (D)	\$34.8	\$18.7	\$33.5	(\$7.0)	\$3.2	\$8.6

\*Most scenarios include larger expenses for capital upgrades at MRFs, but these costs are partially offset by labor savings.



# Alternative base cases for consideration

“Zero recycling”

Revised anti-contamination base case



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# “Zero recycling” (CY 2025 costs, millions of 2019\$)

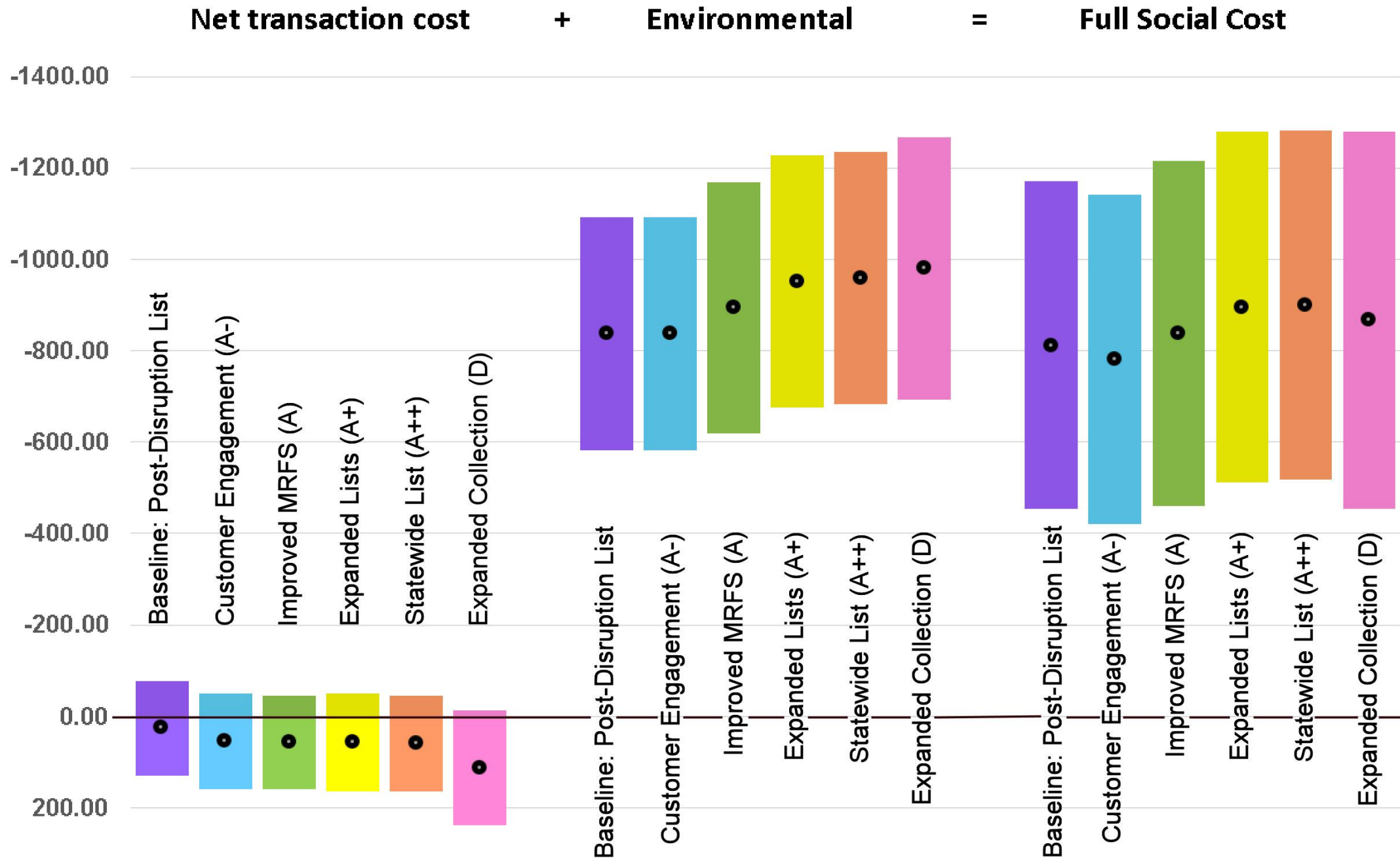
		Net Transactional Costs	Environmental Cost (Benefit)	Full Social Cost
Baseline: Post-Disruption List	worst case	\$129	\$(581)	\$(452)
	best case	<b>\$(78)</b>	\$(1,092)	\$(1,170)
+ Contamination Programming (A-)	worst case	\$160	\$(581)	\$(421)
	best case	<b>\$(51)</b>	\$(1,091)	\$(1,142)
+ Improved MRFs (A)	worst case	\$158	\$(619)	\$(461)
	best case	<b>\$(45)</b>	\$(1,169)	\$(1,215)
+ Expanded Lists (A+)	worst case	\$164	\$(675)	\$(512)
	best case	<b>\$(51)</b>	\$(1,228)	\$(1,279)
+ Consistent Statewide List (A++)	worst case	\$165	\$(681)	\$(516)
	best case	<b>\$(46)</b>	\$(1,235)	\$(1,281)
+ Expanded Collection (D)	worst case	\$239	\$(693)	\$(455)
	best case	<b>\$(14)</b>	\$(1,267)	\$(1,280)

Negative values, such as **\$(123)**, represent savings (reductions in cost)



# "Zero Recycling"

(CY 2025 costs, in millions of 2019 dollars)





# Revised base case: Post-disruption list and generator facing contamination reduction programming

- Proposed during public in early June
- Addresses asymmetry of all costs + no benefits
- Neutralizes some of the uncertainty



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# Revised base case (CY 2025 costs, millions of 2019\$)

Post-disruption list and generator-facing contamination reduction programming

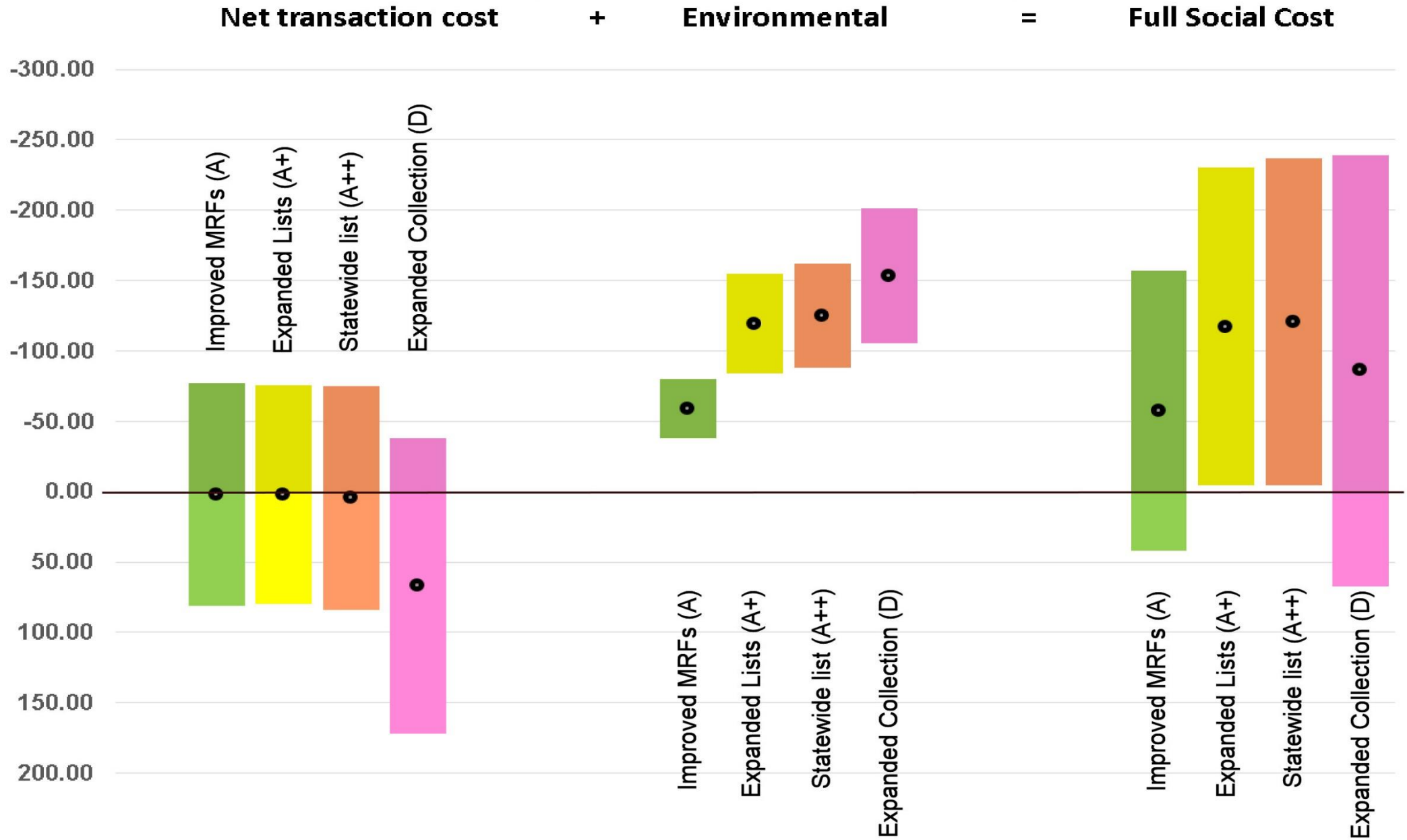
		Net Transactional Costs	Environmental Cost (Benefit)	Full Social Cost
+ Improved MRFs (A)	worst case	\$81	\$(38)	\$42
	best case	\$(77)	\$(80)	\$(157)
+ Expanded Lists (A+)	worst case	\$80	\$(84)	\$(4)
	best case	\$(76)	\$(155)	\$(230)
+ Consistent Statewide List (A++)	worst case	\$84	\$(88)	\$(4)
	best case	\$(75)	\$(162)	\$(237)
+ Expanded Collection (D)	worst case	\$172	\$(106)	\$67
	best case	\$(38)	\$(201)	\$(239)

Negative values, such as **\$(123)**, represent savings (reductions in cost)



# Scenarios compared to base case with post-disruption list, generator-facing contamination reduction programming

(CY 2025 costs in millions of 2019 dollars)



# Thank you

Questions?



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