# Methodology for Oregon's 2018 Water Quality Report and List of Water Quality Limited Waters

Pursuant to Clean Water Act Sections 303(d) and 305(b) and OAR 340-041-0046 By: Becky Anthony

October 2020

### Water Quality Division 700 NE Multnomah St.

 You Net Multionian St.

 Suite 600

 Portland, OR 97232

 Phone:
 503-229-5696

 800-452-4011

 Fax:
 503-229-5850

 www.oregon.gov/DEQ

DEQ is a leader in restoring, maintaining and enhancing the quality of Oregon's air, land and water.



This report prepared by:

Oregon Department of Environmental Quality 700 NE Multnomah Street, Suite 600 Portland, OR 97232 1-800-452-4011 www.oregon.gov/deq

> Contact: Becky Anthony 503-378-5319

DEQ can provide documents in an alternate format or in a language other than English upon request. Call DEQ at 800-452-4011 or email <u>deqinfo@deq.state.or.us</u>.

# **Table of Contents**

1.	Introduct	ion	.1
2.	Oregon's	Water Quality Standards	2
3.	Integrate	d Report Process	6
3.1.	Tribal Wa	aters	.6
3.2.	Assembli 3.2.1. 3.2.2. 3.2.3. 3.2.4.	ng Data and Information Data Window Call for Data Metadata Requirements QA/QC Requirements	.6 .7 .7 .8 .8
3.3.	Determin 3.3.1. 3.3.2. 3.3.3. 3.3.4. 3.3.5.	ing Water Quality Status Assessment Categories Evaluating Data and Information Defining Assessment Units Water Body Assessment Delisting Water Bodies	.8 .9 .9 10 11 17
3.4.	Public Re	view	23
3.5.	Submittal	of Oregon's Integrated Report and 303(d) List	24
4.	Assessme	nt Protocols for Specific Pollutants or Parameters	24
Арр	endix A. S	tate and federal rules, guidance and policies	80
Арр	endix B. D	ata used in 2018/2020 Integrated Report	82
Арр	endix C. A	ssessments that current methodology does not specifically address	85
	Shellfish	Toxins	85
	Micropla	stics	86
	Ocean Ac	cidification	89
	Marine D	issolved Oxygen	93
Арр	endix D. N	arrative Information Assessed	97

# **List of Tables**

Table 1. Oregon's Designated Beneficial Uses for Surface Water and Standards Protecting Them	4
Table 2. Data sources for 2018 Integrated Report	6
Table 3. Assessment Categories	9
Table 4. Listing and Delisting Methods for Numeric Criteria	13
Table 5. Minimum number of sample excursions required to list as impaired for toxic substances	13
Table 6. Minimum number of sample excursions required to list as impaired for conventional pollutar	nts14
Table 7. Overwhelming Evidence factors	16
Table 8. Category 3B guidelines	17
Table 9. Maximum number of sample excursions to delist as impaired for toxic substances	21
Table 10. Maximum number of sample excursions to delist as impaired for conventional pollutants	22
Table 11. OHA cyanotoxin guidelines for health advisories in recreational and source waters	26
Table 12. Bacterial indicators and criteria	29
Table 13. Biocriteria Assessment Benchmarks for a Single Sample	38
Table 14. Biocriteria Assessment Benchmarks for Multiple Samples	38
Table 15. Dissolved Oxygen & Intergravel Dissolved Oxygen Criteria (OAR-340-041-0016, TABLE	
21)	44
Table 16. Instantaneous Minimum Dissolved Oxygen Criteria to Protect Aquatic Life	47
Table 17. Summary of pH Basin-Specific Criteria (OAR 340-041-0101 through 340-041-0350)	53
Table 18. Numeric Temperature Criteria	60
Table 19. Ecoregion Default Hardness Values	68
Table 20. EPA Acute Cadmium Default Hardness Values <sup>575</sup>	70
Table B-1. Data used in the 2018/2020 Integrated Report	82
Table B-2. Data excluded from Integrated Report Analysis	84
Table C-1. Summary of plastic pellets collected at five Oregon beaches	87

## **List of Figures**

Figure 1. Assigning Assessment Categories for the 2018 Integrated Report	8
Figure 2. Example Assessment Units	10
Figure 3. 2012 Crosswalk schematic	18
Figure 4. Map of PREDATOR reference sites and zones. PREDATOR consists of two predictive	
models	40
Figure 5. The decision tree for assessment of the dissolved oxygen year-round criteria	51
Figure 6. The decision tree for assessment of the dissolved oxygen spawning criteria	52
Figure C-1 Schematic of Oregon coastal shellfish advisories by year	86

# 1. Introduction

The federal Clean Water Act (CWA) Section 305(b) requires that states submit a biennial water quality inventory report in April of even numbered years. The report provides information on the water quality of all navigable state waters; the extent to which state waters provide for the protection and propagation of a balanced indigenous population of shellfish, fish, and wildlife, and allow recreational activities in and on the water; and how pollution control measures are leading to water quality standards being met.

The CWA Section 303(d) additionally requires that each state identify waters where existing pollution controls are not stringent enough to achieve state water quality standards, and establish a priority ranking of these waters. Section 303(d) requires states to develop Total Maximum Daily Loads (TMDLs) for the identified waters. TMDLs describe the amount of each pollutant a water body can receive and not violate water quality standards. States submit the list of waters needing TMDLs (303(d) list) to EPA and EPA either approves or disapproves the list within thirty days after the submission.

EPA regulations (40 CFR 130.7 and 40 CFR 130.8) specify the process for developing the 303(d) list and the content of the biennial water quality report. EPA guidance recommends that States submit an **integrated report** to satisfy 305(b) and 303(d) requirements.<sup>1</sup> The integrated report presents the results of assessing available data to determine where water quality standards are met or not met, and identifies the pollutants causing water quality limitations or impairments.

EPA regulations require States to describe the methodology, data, and information used to identify and list water quality limited segments requiring TMDLs. The assessment methodology contains the "decision rules" used to evaluate data and information. Oregon Administrative Rules (OAR 340-041-0046) also require the specific evaluation process be identified. Oregon Revised Statute (ORS 468B.039) which was adopted by the legislature in 2015, requires DEQ to: (1) solicit independent scientific and technical input on alternative assessment methodologies, including scientific peer review as appropriate; (2) provide adequate public notice and an opportunity for public comment on draft assessment methodologies; (3) provide an informational overview of the draft assessment methodologies before the Oregon Environmental Quality Commission (EQC); and (4) provide an opportunity for public comment on the draft assessment methodologies during the EQC meeting.

This document, **Methodology for Oregon's 2018 Water Quality Report and List of Water Quality Limited Waters**, describes how DEQ will develop Oregon's 2018 Integrated Report for Section 305(b) and 303(d). The methodology is consistent with the key elements of Oregon's water quality standards and is the framework DEQ uses to assess water quality conditions. The methodology builds on DEQ's protocols from previous 305(b)/303(d) assessments. The 303(d) list produced from the 2018 Integrated Report incorporates, updates, and supplements 303(d) lists from previous assessment years. After approval by EPA, it will become Oregon's effective 303(d) list.

<sup>&</sup>lt;sup>1</sup> October 12, 2006, Memorandum from Diane Regas, EPA Office of Wetlands, Oceans and Watershed Re: Information Concerning 2008 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions <u>https://www.epa.gov/sites/production/files/2015-</u> 10/documents/2006 10 27 tmdl 2008 ir memorandum.pdf

### Timeline of Past 303(d) Actions and Related Rule Revisions:

- EPA finalized additions to Oregon's 2012 303(d) list on TBD<sup>2</sup>
- On November 17, 2017, EPA approved Oregon's revised water quality standards for bacteria. These standards are now effective for Clean Water Act purposes.
- On Jan. 9, 2017, EPA approved revisions to Oregon's freshwater aquatic life standard for copper and adoption of the Biotic Ligand Model.
- On Jan. 10, 2017, EPA signed a final rule to promulgate an acute freshwater aquatic life criteria for cadmium for Oregon.
- On Aug. 4, 2015, EPA approved revisions to Oregon's ammonia water quality standards for the protection of aquatic life. These criteria are now effective for all Clean Water Act programs in Oregon. OAR 340-041-8033 Table 30 contains the effective ammonia criteria.

# 2. Oregon's Water Quality Standards

The objective of the Clean Water Act is to restore and maintain the physical, chemical and biological integrity of the Nation's waters (CWA Section 101(a)). To achieve this objective, States develop and adopt water quality standards. Water quality standards include beneficial uses, narrative and numeric criteria, and anti-degradation and implementation policies. Oregon's water quality standards are adopted in Oregon Administrative Rules (OAR) Chapter 340 Division 41<sup>3</sup>. These rules include policies and criteria that are applicable throughout the state.

Beneficial uses for Oregon waters are designated by the EQC. General beneficial uses are designated by water basin or water body in OAR 340-041-0101 through OAR 340-041-0340, Figure 1, and Tables 101A through 340A, Figure 101A, Figures 220C through 220H, Figures 230C through 230H, Figures 300C and 300D and Figure 320C. Specific areas designated for coastal water contact recreation use and shellfish harvesting were added in August 2016. Specific fish uses are further designated in Tables 101B through 250B and Figures 130A through 340B. Beneficial fish use designations include explicit water body segment locations and time periods throughout the state for sensitive salmonid species and life stages that were added to Oregon's water quality standards in 2003.

Oregon water quality standards include statewide narrative criteria established in OAR 340-041-0007. Narrative criteria include provisions for:

- Prohibitions on fungi or other growths that negatively impact beneficial uses (OAR 340-041-0007(9))
- Prohibitions on tastes, odors, or toxic conditions that negatively impact beneficial uses (OAR 340-041-0007(10))
- Prohibitions on bottom deposits that negatively impact beneficial uses (OAR 340-041-0007(11))
- Prohibitions on objectionable discoloration, scum, oily sheens, floating solids, coatings on aquatic life (OAR 340-041-0007(12))
- Prohibitions on aesthetic conditions offensive to human senses (OAR 340-041-0007(13))

<sup>&</sup>lt;sup>2</sup> At the time of this publication, EPA has not yet finalized Oregon's 2012 303(d) List.

<sup>&</sup>lt;sup>3</sup> http://arcweb.sos.state.or.us/pages/rules/oars 300/oar 340/340 041.html

A statewide antidegradation policy is established in OAR 340-041-0004 to guide decisions that affect water quality. Additional policies for applying water quality standards to determine water quality limited waters are contained in OAR 340-041-0046 and in standards for specific pollutants.

Oregon water quality standards for specific pollutants or conditions are established in OAR 340-041-0009 (Bacteria) through OAR 340-041-0036 (Turbidity). These standards contain both narrative and numeric criteria for specific pollutants or conditions. Some pollutant criteria are applicable in waters with specified beneficial use designations, such as numeric criteria for temperature and dissolved oxygen that apply where and when certain fish uses are designated. Table 1 summarizes Oregon's beneficial uses and the narrative and numeric criteria that protect those uses. For the Integrated Report, DEQ evaluates pollutant data independently to determine whether beneficial uses are being supported. DEQ applies the currently effective criteria approved by EPA for CWA 303(d) purposes. The methodology to evaluate each pollutant is described in <u>Section 4</u>. Assessment Protocols for Specific Pollutant or Parameters Assessment Protocols for Specific Pollutants or Parameters in this document.

Designated B	eneficial Uses	Criteria Protecting Beneficial Use		
Designated Use⁴	Use Subcategory <sup>5</sup>	Narrative Criteria	Parameter Numeric Criteria	
Aesthetic Quality		Statewide Narrative Criteria - Aquatic Weeds, Algae	Chlorophyll-a	
Boating		Statewide Narrative Criteria - Aquatic Weeds	NA*	
Fish and Aquatic Life		Narrative Criteria for: Biocriteria, Temperature, Toxic Substances, Turbidity	Dissolved Oxygen pH Temperature Total Dissolved Gas Toxic Substances - Aquatic Life	
	Fish Use - Borax Lake Chub	Narrative Criteria for Temperature	Dissolved oxygen	
	Fish Use - Bull Trout Spawning and Juvenile Rearing		Dissolved oxygen Temperature	
	Fish Use - Cool Water Species	Narrative Criteria for Temperature	Dissolved oxygen	
	Fish Use - Core Cold Water Habitat	Protecting Cold Water Narrative	Dissolved oxygen Temperature	
	Fish Use - Lahontan Trout		Dissolved oxygen Temperature	
	Fish Use - Redband and Hybrid Trout		Dissolved oxygen Temperature	
	Fish Use - Redband or Lahontan Cutthroat Trout		Dissolved oxygen Temperature	
	Fish Use - Salmon and Steelhead Migration Corridors	Cold Water Refuge Narrative	Dissolved oxygen Temperature	
	Fish Use - Salmon and Steelhead Spawning		Dissolved oxygen Temperature	
	Fish Use - Salmon and Trout Rearing and Migration		Dissolved oxygen Temperature	

Table 1. Oregon's D	Designated Beneficial Uses	s for Surface Water and	I Standards Protecting	g Them
---------------------	----------------------------	-------------------------	------------------------	--------

<sup>&</sup>lt;sup>4</sup> Commercial navigation and transportation, Hydropower, Industrial water supply and Wildlife & hunting beneficial uses are protected by other more sensitive uses. DEQ may assess these uses dependent on the data and information provided. <sup>5</sup> The Shad and Sturgeon spawning and rearing use is supported by protection of more sensitive uses.

Designated B	eneficial Uses	Criteria Protecting Beneficial Use		
Designated Use⁴	Use Subcategory⁵	Narrative Criteria	Parameter Numeric Criteria	
Fishing** (Consumption)		Toxic Substances Narrative Criteria – Consumption advisories	Toxic Substances - Human Health	
	Fishing - Shellfish Harvesting	Statewide Narrative Criteria – HABs*** Narrative Criteria for Bacteria	Bacteria – Fecal Coliform Toxic Substances - Human Health	
Irrigation			WDMC Site specific criteria in 340-041-0315****	
Livestock Watering		Statewide Narrative Criteria - HABs Narrative Criteria for Bacteria	WDMC Site specific criteria in 340-041-0315	
Private Domestic Water Supply		Statewide Narrative Criteria - HABs Narrative Criteria for Bacteria Narrative Criteria for Turbidity	Toxic Substances - Human Health (water + org. only)	
Public Domestic Water Supply		Statewide Narrative Criteria - HABs Narrative Criteria for Bacteria Narrative Criteria for Turbidity	Toxic Substances - Human Health (water + org. only)	
Water Contact Recreation		Statewide Narrative Criteria - HABs Narrative Criteria for Bacteria	Bacteria – E.coli & Enterococci	

\*NA – No specific applicable numeric criteria

\*\*Fishing Use – Human consumptive use of fish and shellfish are protected by the Toxic Substances – Human Health criteria; Fish resources are protected under Fish and Aquatic Life.

\*\*\*HABs – Harmful algal blooms.

\*\*\*\*WDMC – West Division Main Canal near Hermiston, in northeastern Oregon.

### **Georeferenced Standards Maps**

For convenience, the designation of beneficial uses by water basin or water body described in OAR 340-041-0101 through OAR 340-041-0340, Figure 1, and Tables 101A through 340A, Figure 101A, Figures 220C through 220H, Figures 230C through 230H, Figures 300C, 300D, and 320C, Tables 101B through 250B, Figures 130A through 340B, and additional factors affecting the application of specific criteria described in OAR 340-041, are depicted in a web-based GIS mapping application<sup>6.7</sup>.

While this web-based mapping tool is intended to be as accurate as possible, in the case of any discrepancy, the correct interpretation of the water quality standards rules within OAR-340-041 shall take precedence over any depictions, such as the web-based mapping application, not officially adopted into rule by the EQC.

<sup>&</sup>lt;sup>6</sup> For convenience, this information is depicted in the georeferenced standards web tool (in development)

<sup>&</sup>lt;sup>7</sup> The GIS web-based mapping application is currently in development, and the methodology will be updated with a link to the application when it is finalized.

# 3. Integrated Report Process

DEQ prepares the Integrated Report by assembling data and information about surface waters in Oregon, comparing data and information to appropriate Oregon water quality standards, determining the condition and status of waters where data and information are available, updating assessments from previous reporting, and identifying the waters that do not meet water quality standards and support beneficial uses. The steps are described more fully in the following sections. The Integrated Report process is complete when DEQ receives approval from EPA on the final list of water quality limited waters requiring a TMDL (Category 5: 303(d) list).

### 3.1. Tribal Waters

Only those waters that are under the State of Oregon's jurisdiction are subject to the State's 303(d) and 305(b) assessment and reporting requirements. DEQ does not intentionally include tribal waters when assessing water quality or developing the 303(d) list for the Integrated Report and DEQ does not develop TMDLs for tribal waters unless a specific government-to-government collaboration is requested by a tribe. When a water body lies partially within Tribal Reservation boundaries, DEQ only assesses the segments that are within Oregon's jurisdiction to prepare Oregon's 303(d) list. Waters that form the boundary between Tribal Reservations and Oregon lands are assessed for Oregon's Integrated Report.

### 3.2. Assembling Data and Information

To gather information on water quality for Oregon's Integrated Report, DEQ assembles all available internal data, conducts a data query from publically available state and federal databases and issues a public call for data (Table 2). All data and information is reviewed by DEQ to determine completeness (required metadata elements) and data quality requirements. The process of assembling data and information for the Integrated Report is described in more detail in the following sections.

Data Source	Data Types	Data Quality Requirements
Oregon DEQ	Grab, Continuous, Biological	Data Quality Levels A and B
DEQ Volunteer Monitoring Program	Grab, Continuous, Biological	Data Quality Levels A and B
Water Quality Portal (EPA, USGS, Tribes, other federal sources)	Grab	Complete metadata, sampling plan, approved methods and passes validation <sup>8</sup>
NWIS (USGS)	Continuous	Complete metadata, sampling plan, approved methods and passes validation <sup>5</sup>
Call for Data	Grab, Continuous, Biological	Complete metadata, sampling plan, approved methods and passes validation <sup>5</sup>
Washington Department of Ecology (Columbia River)	Grab, Continuous	Complete metadata, sampling plan, approved methods and passes validation <sup>5</sup>

Table 2.	Data s	ources fo	or 2018	Integrated	Report
----------	--------	-----------	---------	------------	--------

<sup>&</sup>lt;sup>8</sup> <u>http://www.oregon.gov/deq/FilterDocs/irimphighqualitydata.pdf</u>

Data Source	Data Types	Data Quality Requirements
Oregon Public Health Advisories for Recreation (Harmful Algal Blooms, Fish Consumption Advisories, Shellfish and Beach Use)	Location and supporting data	N/A

### 3.2.1. Data Window

The assessment window for Oregon's 2018 Integrated Report includes data collected in calendar years 2008 through 2017 (January 1, 2008 to December 31, 2017). DEQ has not completed a comprehensive statewide call for water quality data from outside sources since 2009. Requesting data from the past ten years will fill this time gap and ensure DEQ uses all current available data for the 2018 assessment. Due to implementation of new Assessment Units for the 2018 IR, DEQ will accept data outside of the specified data window related to existing 303(d) listings that submitters would like to be reviewed with new or revised methodologies. DEQ anticipates future data windows will focus on a narrower data range.

### 3.2.2. Call for Data

DEQ issued a public call for data for the Integrated Report by posting information on DEQ's website at <a href="http://www.oregon.gov/deq/wq/Pages/2018-Integrated-Report.aspx">http://www.oregon.gov/deq/wq/Pages/2018-Integrated-Report.aspx</a> and notifying interested parties using an electronic e-mail subscription list. The subscription list includes federal agencies, state agencies, tribes, local governments, watershed councils, private and public organizations, and individuals from the general public. DEQ provides electronic templates for submittal of numeric grab chemical, biological and continuous data. Required data elements (monitoring location information, sample dates, etc.) are highlighted in the template to ensure completeness. Non-numeric data that cannot be tabulated in a spreadsheet must be related to specific locations within Oregon's waters. DEQ makes its water quality assessment conclusions on a waterbody-specific basis, and therefore, cannot base its assessment on generalized water quality information or information that is at a regional scale.

Data collected in recent years within the data window specified in the "call for data" may be submitted for consideration in the assessment. Data submitted previously that DEQ did not use because of quality assurance (QA) concerns should not be resubmitted unless new QA information is submitted that enables DEQ to use the data. Data outside the requested data window must meet all current data requirements and will be considered on a case-by-case basis.

Data submitted after the deadline stated in the data call will not be considered for the current assessment/listing but will be put into consideration for the next assessment/listing cycle. Anecdotal information, in the absence of chemical, physical, or biological data, will not in and of itself be adequate to support a listing decision.

Detailed data submittal information is specified in *Oregon's 2018 Integrated Report Call for Data Submission Guidelines* (<u>http://www.oregon.gov/deq/wq/Pages/2018-Integrated-Report.aspx</u>).

### 3.2.3. Metadata Requirements

To be able to evaluate data for the Integrated Report, DEQ requires that metadata accompany the sampling results submitted in response to the call for data, and all other sources. Required metadata are listed below. Missing or incomplete metadata may make data unusable for the Integrated Report.

- Location of each monitoring station in latitude and longitude and the reference datum (example NAD83).
- Waterbody name and description of the monitoring location.
- Date the sample was taken.
- Parameter(s) measured.
- Measured result for each parameter.
- Unit of measurement.
- Method used for measurement, including method detection limits (MDL) or reporting limits (RL) where applicable.
- Name and contact information of the entity submitting the data.

### 3.2.4. QA/QC Requirements

All data used in the Integrated Report must have a project plan (Quality Assurance Project Plan (QAPP) or similar) and use widely accepted sampling and analysis methods. Internal DEQ and data collected through the Volunteer Monitoring Program must have data quality level of A or B. Data quality levels for parameters measured in the field are assigned following DEO's Data Quality Matrix (March 2009 http://www.oregon.gov/deq/FilterDocs/DataQualMatrix.pdf). Analytical or laboratory analyzed data are assigned data quality levels based on quality control and assurance protocols and internal data review. Data submitted through the call for data and queried from outside will be screened for completeness, data quality and submission requirements and reasonable range of results. A reasonable range of results is determined by comparing the data to existing data from the region (sub-basin or basin scale). If data meet this first screen, DEQ will include it in its 2018 assessment. If the data are incomplete or out of the reasonable range, DEQ will analyze quality control data and/or follow up with the submitter for supporting documentation. The intent of the validation is not to eliminate data that may be showing a shift outside of a reasonable range, but rather to ensure that there is not an error in transcription or reporting units. Analytical laboratory data will be reviewed against current Quality Control (QC) limits established for the analytical method and/or the QC limits established by the laboratory that performed the testing and supplied the data to DEQ. DEQ also utilized EPA National Functional Guidelines for Data Review as guidance when reviewing laboratory data. https://www.epa.gov/clp/superfund-clp-national-functional-guidelines-datareview

### 3.3. Determining Water Quality Status

The goal of the Integrated Report is to provide information about the condition and quality of Oregon's surface waters. Using available data, information, and water quality standards, DEQ reaches conclusions about whether conditions support the beneficial uses designated for the water body and meet water quality standards applicable in the water. The conclusions are communicated by using a set of assessment status categories described in EPA guidance and commonly used by states completing 303(d) and 305(b) Integrated Reports.

### 3.3.1. Assessment Categories

EPA continues to recommend using five reporting categories as shown in <u>Table 3</u> to classify water quality status for Oregon waters.<sup>9</sup> The categories represent varying levels of beneficial use support, ranging from Category 1, where <u>all</u> designated uses for a water body are supported, to Category 5, where a water body is impaired and a TMDL is required to return the water to a condition where the water quality standards are met.

DEQ uses the policy of independent applicability to assess attainment of water quality standards, as recommended by EPA.<sup>10</sup> Each water quality standard is evaluated independently and a category is assigned for each assessment unit where sufficient data are available. Since no water body has sufficient data or information to assess all designated uses and water quality standards, DEQ does not classify waters as Category 1. Figure 1 summarizes DEQ's general process for assigning assessment categories to describe the status of Oregon waters.

Category	Description
Category 1	All designated uses are supported. (Oregon does not use this category.)
Category 2	Available data and information indicate that some designated uses are supported and the water quality standard is attained.*
Category 3	Insufficient data to determine whether a designated use is supported.
	<ul> <li>Oregon further sub-classifies waters if warranted as:</li> <li>3B: Insufficient Data; Exceedance: Insufficient to determine use support but some data indicate non-attainment of a criterion.<sup>8</sup></li> <li>3C: Insufficient Data; Potential Concern: Potential concern when data are insufficient to determine full use support.<sup>11</sup></li> <li>3D: Insufficient Data; Not Technologically Feasible to Assess: Insufficient data to determine use support because numeric criteria are less than quantitation limits.</li> </ul>
Category 4	Data indicate that at least one designated use is not supported but a TMDL is not needed to address the pollutant cause. This includes:
	<b>4A:</b> TMDLs that will result in attainment of water quality standards and beneficial use support have been approved.
	<b>4B:</b> Other pollution control requirements are expected to address pollutants and will result in attainment of water quality standards.
	<b>4C:</b> Impairment caused by pollution, not by a pollutant (e.g., flow or lack of flow are not considered pollutants).

<sup>&</sup>lt;sup>9</sup> Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d) and 305(b) of the Clean Water Act: United States Environmental Protection Agency, (July 29, 2005) https://www.epa.gov/sites/production/files/2015-10/documents/2006irg-report.pdf

<sup>&</sup>lt;sup>10</sup> Consolidated Assessment and Listing Methodology, First Edition, U.S. Environmental Protection Agency, Office of Wetlands, Oceans and Watersheds (July 2002) <u>https://www.epa.gov/sites/production/files/2015-</u>09/documents/consolidated\_assessment\_and\_listing\_methodology\_calm.pdf

<sup>&</sup>lt;sup>11</sup> Oregon is proposing to use subcategory Category 3C: Insufficient data; Potential Concern to identify waters that whose biocriteria O/E scores deviate from reference conditions but are not classified as impaired.

Category 5	Data indicate a designated use is not supported or a water quality standard is not attained and a TMDL is needed. This category constitutes the Section 303(d) list that
cutegory e	EPA will approve or disapprove under the Clean Water Act.
	Lift will approve of alsopprove ander the clean water field

\*This category applies only to the assessed designated use or water quality standard. Other designated uses or water quality standards may or may not be attained



State of Oregon Department of Environmental Quality

\*Note that Oregon does not use **Category 1: All designated uses are supported**, since no water body in the state has sufficient data available to assess all designated uses and water quality standards:

### 3.3.2. Evaluating Data and Information

To characterize conditions in Oregon waters, DEQ assembles water quality data and information available from monitoring sites or sampling points on a water body. Samples may have been collected from one or more sampling locations and analyzed for a variety of pollutants or other chemical or physical characteristics. Monitoring may have occurred once or multiple times at a single location. The site monitoring data are the basis for characterizing the overall water quality status in a water body. The requirements and protocols for evaluating site monitoring data for specific pollutants and water quality standards are discussed in detail in <u>Section 4 Assessment Protocols by Pollutant or Parameter</u>.

To determine where freshwater and saltwater criteria apply, DEQ follows Oregon rules and EPA guidance.<sup>12</sup> Marine waters are defined in OAR 340-041-0002(34) as "...all oceanic, offshore waters outside of estuaries or bays and within the territorial limits of the State of Oregon." Estuarine waters are defined in OAR 340-041-0002(22) as "...all mixed fresh and oceanic waters in estuaries or bays from the point of oceanic water intrusion inland to a line connecting the outermost points of the headlands or protective jetties." DEQ follows EPA recommendations to use saltwater criteria for marine waters where the salinity is equal to or greater than 10 parts per thousand (approximately equivalent to conductivity 20,000 uS/cm) and use the more stringent of freshwater or saltwater aquatic life toxics criteria in estuarine waters where salinity is between 1 and 10 parts per thousand.<sup>13</sup>

The initial step in DEQ's data evaluation process is to pool all available data within an assessment unit and compare sampling results to water quality standards. Data within Assessment Units are evaluated using the assessment protocols for each specific pollutant to determine if the pollutant exceeds a water quality standard that protects a beneficial use and is a cause for beneficial use impairment. Where sample results included duplicate sample results collected for QA/QC purposes and identified as sample primary and sample duplicate, the primary sample result will be evaluated and counted only as one result. Results for individual monitoring sites are located on the appropriate assessment unit or segment of the water body.

As part of the site data review, DEQ confirms that site location information and analytical data results are complete, accurate, and appropriate for evaluation. Correct site location information is critical in order to assign the monitoring site to the correct assessment unit which determines what water quality standards are applicable, and dictates the appropriate numeric criteria to apply. Accurate and complete information about sample and analytical results is critical to determine if site data are comparable to a water quality standard and meet the assessment protocol for the specific pollutant.

Assessment units:

- Are fixed locations
- May contain multiple monitoring stations
- Will be assigned one category determination for each assessment unit for each applicable beneficial use

<sup>&</sup>lt;sup>12</sup> EPA 2002, <u>National Recommended Water Quality Criteria: 2002</u>, U.S. EPA Office of Water, EPA 822-R-02-047p.9.

<sup>&</sup>lt;sup>13</sup> Monitoring data are more commonly collected for conductivity. A general conversion is: Salinity 0.1 parts per thousand = 200 micro-Siemens/cm conductivity at 20°C. Consult on-line reference table at <a href="http://www.envcoglobal.com/files/u5/Envco%20Conductivity%20to%20salinity%20conversion%20table.pdf">http://www.envcoglobal.com/files/u5/Envco%20Conductivity & 20°C.</a> Consult on-line reference table at <a href="http://www.envcoglobal.com/files/u5/Envco%20Conductivity%20to%20salinity%20conversion%20table.pdf">http://www.envcoglobal.com/files/u5/Envco%20Conductivity%20to%20salinity%20conversion%20table.pdf</a> attributed to equation of P.K. Weyl, Liminology and Oceanography, 9:75 (1964).

#### 3.3.3. **Defining Assessment Units**

In 2016, DEO began a process to redefine the method by which water body segments are delineated, assessed and reported on in the Integrated Report. The focus of the method update was to migrate to the High Resolution National Hydrography (NHDH)<sup>14</sup> framework, incorporate environmentally and hydrologically relevant breaks, and have the units remain the same over time (fixed units). The NHDH is a digital geospatial dataset that represents the surface water of the entire United States at a scale of 1:24K or better. It is now the national and state hydrologic framework standard, replacing the LLID system. Using environmentally and/or hydrologically relevant breaks means the assessments units should represent homogeneous segments of surface waters. Fixed assessment units will speed up analysis, increase transparency, streamline communication, and allow for tracking changes in water quality over time. DEQ will report on three different types of assessment units: river and stream, watershed and polygon (Figure 2).



Figure 2. Example Assessment Units

### **River and Stream Assessment Unit Classification**

River and stream units are defined by a Strahler Stream Order<sup>15</sup> of 5 and higher. DEQ took these rivers and streams and created breaks based on the following information:

- A change in designated use based on waterbody type. For most of the state, this does not create many breaks.
- A change in stream order. This hydrologic break accounts for the input of major tributaries.
- If neither designated use or stream order change separate the flow path, then the assessment unit is broken at a HUC10<sup>16</sup> or watershed level.

<sup>&</sup>lt;sup>14</sup> https://nhd.usgs.gov/NHD High Resolution.html <sup>15</sup>https://usgs-

mrs.cr.usgs.gov/NHDHelp/WebHelp/NHD\_Help/Introduction\_to\_the\_NHD/Feature\_Attribution/Stream Order.htm

<sup>&</sup>lt;sup>16</sup> https://water.usgs.gov/GIS/huc.html

Fish use designations were not used to define assessment units.

### Watershed Assessment Unit Classification

When moving to the high resolution NHD, DEQ chose to define assessment units for the entire stream network statewide. This resulted in the need to classify headwater streams and small feeder drainages, many of which are intermittent. To account for this, all streams with a Strahler Stream Order of 4 or less are grouped into a watershed unit that is broken at the HUC12 or sub-watershed scale. This is currently the smallest HUC classification in Oregon. Other environmentally relevant data layers, such as land cover and ecoregion may be used to further divide these units if needed. Through the assessment process, DEQ will review the watershed units more closely. Where other relevant data layers indicate differences in watershed homogeneity, further divisions may be warranted in the assessment unit.

### Lakes, Reservoirs, and Estuaries Assessment Unit Classification

Lakes and reservoir greater than 20 hectares are classified as separate assessment units defined by area. Smaller lake units will be added as data becomes available. DEQ uses the Coastal and Marine Ecological Classification Standard<sup>17</sup> (CMECS) to define the extent of estuaries. Each estuary will be a unique assessment unit defined by area. Where other relevant data layers indicate differences in estuary homogeneity, further divisions may be warranted in the assessment unit.

### **Columbia and Snake River Assessment Units**

DEQ reached out to adjacent states when defining assessment units for the Columbia and Snake Rivers, which define Oregon's borders with Washington and Idaho. In the case of the Snake River, the DEQ and Idaho DEQ assessment unit methodologies were similar enough so that each state can use their respective units with only minor differences in spatial extent. In the case of the Columbia River, DEQ adapted its units to align with Washington's methodology for assessment unit classification. As a result, DEQ and Washington Department of Ecology will now be assessing the same segments of water on the Columbia using their respective WQS and methodologies. DEQ cautions that although Assessment Units may align between states, assessment conclusions may be different due to data evaluated or different WQ criteria and assessment methodologies.

### 3.3.4. Water Body Assessment

DEQ shall use a statistical hypothesis testing approach (binomial test) to derive a critical number of sample excursions that scales with the number of representative samples to evaluate beneficial use attainment status of waterbodies<sup>18,19</sup>. The binomial method allows DEQ to quantify a level of statistical confidence and error when different sample sizes are used for making listing and delisting decisions. Unless an alternate statistical method of evaluation is included as part of the water quality standard, as indicated in the parameter-specific assessment methods in <u>Section 4</u>, the numeric water quality criteria for aquatic life toxic substances (OAR-340-041-8033, Table 30) and conventional pollutants shall be evaluated using the exact binomial test for proportions method. Human health toxic substances criteria (OAR-340-041-8033, Table 40) shall be evaluated for attainment against the geometric mean of pollutant concentration for all samples within the data window.

<sup>&</sup>lt;sup>17</sup> https://www.fgdc.gov/standards/projects/cmecs-folder/CMECS\_Version\_06-2012\_FINAL.pdf

<sup>&</sup>lt;sup>18</sup> EPA, 2002. Consolidated Assessment and Listing Methodology (CALM) Toward a Compendium of Best Practices, First Edition. United States Environmental Protection Agency. July 2002. Chapter 4.

<sup>&</sup>lt;sup>19</sup> DEQ 2018, Integrated Reporting Improvements White Paper - Statistical Methods for Listing and Assessment of Large and Long Term Data Sets

### Water Quality Criteria for Aquatic Life: Toxic Substances and Conventional Pollutants

For a given sample size, if the number of exceedances are equal to or greater than the number of exceedances identified in <u>Table 5</u> the waterbody will be placed in Category 5. Waters will be assessed for listing and delisting purposes based on the numeric criterion thresholds described in <u>Table 4</u> indicating that the water quality criteria are exceeded. The critical proportion for toxic substances is 5% of samples with 90% confidence. The critical proportion of conventional pollutants is 10% of samples with 90% confidence. The number of sample excursions prohibited per sample size are shown in <u>Table 5</u> and Table 6.

### Water Quality Criteria for Human Health: Toxic Substances

Numeric water quality criteria for the protection of human health from toxic substances shall be evaluated as the geometric mean of the observed samples of pollutant concentration. Assessment conclusions will be based on the geometric mean of samples (based on a minimum of three samples) representative of the waterbody.

	Chronic		Acute		Confidence Level
	Category 2*	Category 5*	Category 2*	Category 5*	Minimum
Aquatic Life Toxics Criteria	Binomial: ≤5% of samples exceed the criterion value	Binomial: >5% of samples exceed the criterion value	Binomial: ≤5% of samples exceed the criterion value	Binomial: >5% of samples exceed the criterion value	90%
Conventional Pollutants	Binomial: ≤10% of samples exceed the criterion value	Binomial: >10% of samples exceed the criterion value	NA	NA	90%
Human Health Toxics Criteria	Geometric mean sample concentration ≤ criterion value	Geometric mean sample concentration > criterion value	NA	NA	NA

### Table 4. Listing and delisting methods for Numeric Criteria

\*For water bodies not currently listed as Category 5, the critical values for listing in <u>Table 5</u> and <u>Table 6</u>. apply. For waterbodies currently listed as Category 5, the critical values for delisting in <u>Table 9</u> and <u>Table 10</u> apply.

### **Listing – Statistical Methods**

### **Critical Values for Listing Acute and Chronic Toxic Substances**

Null Hypothesis: Actual exceedance proportion is  $\leq 5\%$ Alternate hypothesis: Actual exceedance proportion is >5%Minimum confidence level is 90% A minimum sample size of two is required.

#### Table 5. Minimum number of sample excursions required to list as impaired for toxic substances

Sample Size	List if excursions ≥ :
2-18	2*
19-22	3
23-35	4
36-49	5
50-63	6
64-78	7
79-92	8
93-109	9
110-125	10

Sample Size	List if excursions ≥ :	
126-141	11	
142-158	12	
159-174	13	
175-191	14	
192-200	15	
>200 See generalized listing method for formula to calculate the number of excursions		
* The use of 2 excursions to list is extended for sample sizes $\leq 18$		

### Critical Values for Listing Conventional Pollutants<sup>20</sup>

Null Hypothesis: Actual exceedance proportion is  $\leq 10\%$ Alternate hypothesis: Actual exceedance proportion is >10%Minimum confidence level is 90% A minimum sample size of five is required.

### Table 6. Minimum number of sample excursions required to list as impaired for conventional pollutants

Sample Size	List if excursions ≥ :
5 - 11	2*
12-18	4
19-25	5
26-32	6
33-40	7
41-47	8
48-55	9
56-63	10
64-71	11
72-79	12
80-88	13
89-96	14
97-104	15
105-113	16
114-121	17
122-130	18
131-138	19

<sup>20</sup> Excluding continuous dissolved oxygen and temperature

Sample Size	List if excursions ≥ :	
139-147	20	
148-156	21	
157-164	22	
165-173	23	
174-182	24	
183-191	25	
192-199	26	
≥200	See generalized listing method for formula to calculate the number of excursions	
* The use of 2 excursions to list is extended for sample sizes <11.		

### **Generalized Binomial Listing Formula**

For sample sizes greater than 200, calculate  $\alpha$  from the right tailed probability of the cumulative binomial distribution:

 $\alpha$  = Excel® Function BINOMDIST(n-k<sub>i</sub>, n, 1 – p<sub>1</sub>, TRUE)

Where, n = the number of samples,

 $k_i$  = the critical value of the minimum number of sample excursions needed to place a water on the section 303(d) list, and

 $p_1$  = regulatory critical exceedance rate.

BINOMDIST() is an Excel® software function that returns cumulative left tail binomial probabilities.

The number of excursions required to list is the value of  $k_i$ , where the initial value of  $k_i=2$  for n=2, and  $k_i$  is incrementally increased by 1, until  $\alpha \le 0.10$ .

### **Censored Data Values**

Due to limitations in field and laboratory chemical analysis procedures, small concentrations of some substances cannot be precisely measured. Analytical test procedures include both a Method Detection Level (MDL) and a Minimum Reporting Level (MRL). The MDL is the concentration above which a sample can be discerned from a sample blank (zero). The MRL is the concentration above which an analyte can be both detected and an accurate concentration determined. Both values are laboratory- and instrument-dependent and can be significantly different for the same analyte.

There is no consistent reporting requirement for labs to record minimum detection and reporting levels. For example, some labs will report to the MRL while others report to the MDL. For this reason, DEQ will use the generic term Quantitation Limit (QL) to include MRL, MDL and any other reporting limit used by third parties.

For water bodies with no quantifiable sample results:

• Water bodies will be assessed as *Category 2; Attaining* where samples have been collected but all values are reported below the lowest available QL and the QL is less than the numeric criteria.

• Water bodies will be assessed as *Category 3D; Not Technologically Feasible to Assess* where samples have been collected but all values are reported below the lowest available QL, and the QL is greater than the numeric criteria (Section 3.3.1 Assessment Categories).

For water bodies with a mix of quantifiable and censored data, DEQ will use the following methods for the application of the exact binomial test statistical method and the calculation of the geometric mean to apply to the human health criteria.

- When the QL is greater than the numeric criteria value, ½ of the value of the water quality criteria will be substituted for any sample reported as censored.
- When the QL is less than the numeric criteria, ½ of the value of the lowest QL will be substituted for any sample reported as censored.
- Samples reported as greater than the Maximum QL, use value.
  - For example, a bacteria sample reported as >2000 MPN, 2000 MPN will be used.

Sample concentrations measured between the MRL and the MDL are often reported as an estimated value, because the precision of the method is not enough to determine the exact concentration. For samples reported as estimated, DEQ will use the value and assign an assessment category based on these rules:

- When the QL is less than the numeric criteria and an impairment determination is based on solely estimated or a combination of estimated and quantifiable results, water bodies will be assessed as Category 3B when quantifiable results alone do not indicate impairment.
  - In cases with drastically different QL values, it may be appropriate to omit the portion of the dataset with a higher QL from the assessment of the data.
- When the QL is greater than the numeric criteria, water bodies will be assessed using the estimated values.

### **Overwhelming Evidence**

When sample sizes are minimal but there is additional information that impairment is likely, DEQ will implement the concept of "overwhelming evidence" (<u>Table 7</u>). Overwhelming evidence uses multiple lines of evidence based on a specific rationale to conclude that a waterbody is impaired. When sample sizes do not meet minimum requirements to assign a Category 5 status, additional evidence may be used to indicate that the applicable water quality standard is not being attained. Overwhelming evidence includes other credible and compelling information indicating the waterbody is in fact impaired. DEQ would consider the following factors for indicators of Overwhelming Evidence, and reserve the right to use additional lines of evidence.

Extreme exceedance of criteria	• Samples exceed at 2x the acute magnitude
Other lines of evidence	<ul> <li>Documented fish kill</li> <li>Studies or other data/info that demonstrate impairment of a specific location</li> <li>Public health advisories</li> </ul>

Table 7. Overwhelming	Evidence	factors
-----------------------	----------	---------

### Category 3B

During the assessment process, DEQ will evaluate all factors such as magnitude of exceedance, critical time periods and additional lines of evidence when making impairment decisions. Although DEQ has tried to anticipate all cases where Category 3B may be used, this is not an exhaustive list (<u>Table 8</u>). There will be cases that fall outside of the guidelines that have been laid out and DEQ will address these on a site-specific basis and document them within the assessment rationale. Accumulation of assessment experience will continue to inform and contribute to future revisions of DEQ's assessment methodology.

Insufficient data	<ul> <li>At least 1 sample exceeds the magnitude of the criteria</li> <li>AND dataset does not meet minimum size requirement for Category 5</li> <li>BUT no overwhelming evidence of impairment exists.</li> </ul>
Conflicting indicators of attainment	• When samples measured as total recoverable exceed a dissolved criterion.
Data not quantifiable	• Exceeding samples below the method minimum reporting (MRL);
When assessing hardness- dependent criteria or use of the Biotic Ligand Model with defaults	<ul> <li>BOTH measured and default input criteria are used</li> <li>AND measured input criteria sample data do not meet minimum sample size</li> <li>AND some samples exceed criteria generated from default data</li> </ul>

#### Table 8. Category 3B guidelines

### Crosswalk to 2012 Integrated Report

Due to the adoption of new assessment units for the 2018 Integrated Report, DEQ must crosswalk assessment results between 2012 non-attaining segments and the 2018 non-attaining assessment units. EPA guidance<sup>21</sup> states that all previous Category 4 and 5 listings must be accounted for in the 2018 Integrated Report. DEQ intends to review the past ten years of data to generate a 2018 303(d) list based on the new fixed Assessment Unit methodology. DEQ will geospatially compare the category 4 and 5 listings generated as part of the 2018 Integrated Report to the EPA approved 303(d) list for 2012. Any portion of a water body listed as impaired in 2012 that is unaccounted for on the 303(d) list for 2018 will be evaluated on a case-by-case basis as outlined in Figure 3.

### 3.3.5. Delisting Water Bodies

Once a water body is found to be water quality limited and is assigned to Category 5: 303(d) status, the water remains on Oregon's 303(d) list until DEQ delists or removes it from Category 5: 303(d) and EPA approves delisting those waters. This section describes the rationale DEQ uses to justify delisting water bodies from Category 5: 303(d) and assigning another status category.

### 3.3.5.1. Current information shows water quality standards are attained

<sup>&</sup>lt;sup>21</sup> <u>https://www.epa.gov/tmdl/integrated-reporting-guidance</u>



Figure 3. 2012 Crosswalk schematic

A water body is delisted and assigned to **Category 2: Attaining** if there is sufficient information from the current assessment to evaluate the pollutant or parameter and the information demonstrates that currently applicable water quality standards are being met. Data used for delisting must meet data quality requirements and minimum sample requirements for **Category 2: Attaining** as described in the "Data Requirements" section for the pollutant.

### 3.3.5.2. Current information shows an error in the Category 5: 303(d) listing

A water body is delisted if there is information to show that the Category 5: 303(d) status was assigned in error. New data or review of the current assessment evaluation may show errors in previous listings due to (1) site location errors (2) incorrect inclusion of inappropriate data or site data not meeting data quality requirements, (3) data evaluations not consistent with the

assessment protocols, (4) a flaw in the original assessment rationale, (5) listing of water bodies that already have TMDLs in place, or (6) duplicate listings for the same water body and pollutant. The delisting is supported with a description and documentation of the error and the information used to correctly assign a status category to the water body. The delisting action is noted as **Delisted – Listing error**.

### 3.3.5.3. Water quality standards have changed or no longer apply in certain water bodies

If water quality standards have been revised since a water body was listed in Category 5: 303(d), the data and information available for the current assessment are evaluated using the currently applicable criteria and the current assessment methodology.<sup>22</sup> If water quality standards have changed or the beneficial use designations for a water body have been refined since it was first listed in Category 5: 303(d), the numeric or narrative water quality criteria appropriate to the currently designated beneficial use are applied to evaluate data and information. Only data that are submitted through the current assessment process will be assessed against revised water quality standards. See <u>Section 4. Assessment Protocols by Pollutant or Parameter</u> for more detailed protocols for the pollutants with recent Oregon water quality standards changes including:

- A new federal acute hardness-dependent criterion for cadmium which changes the hardness-dependent equation coefficients for the acute cadmium criterion and establishes new default hardness values by region,
- Aquatic life use standards for copper based on the Biotic Ligand Model, and
- Bacteria criteria for coastal recreation waters clarifies where freshwater, coastal recreation and shellfish harvesting uses occur in coastal estuaries and where the different bacteria criteria (*E. coli*, enterococcus, or fecal coliform) apply.

If available information demonstrates that the currently effective criteria are being attained, the water body is delisted and placed in **Category 2: Attaining**. The delisting action is noted as **Delisted – Criteria change or use clarification.** When no data are available to evaluate against currently applicable criteria, or data are insufficient to demonstrate attainment of the current criteria, the water body remains in Category 5: 303(d).

If the beneficial use designation is no longer appropriate in a water body, and specific pollutant criteria do not apply, the previously listed water body is delisted. No status category is assigned in this case, but a note is added saying **Criteria change or use clarification**. The delisting action is noted as **Delisted – Criteria change or use clarification**. This may be the case for waters previously listed for temperature or dissolved oxygen based on spawning criteria, where the current designated use of the water body does not include salmonid or resident trout spawning use. Once delisted, the assessment for the outdated criteria or beneficial use will no longer be reported in subsequent Integrated Reports.

If there are no currently applicable criteria because the pollutant criteria are withdrawn, the previously listed water body is delisted. No status category is assigned, but a note is added saying **No criteria**. The delisting action is noted as **Delisted – Criteria change or use clarification**. This was the case for waters previously listed for manganese which currently does not have criteria for freshwater in Oregon water quality standards.

<sup>&</sup>lt;sup>22</sup> See Toxic Substances section for discussion of the applicable criteria used for the 2018 Integrated Report.

### 3.3.5.4. Water quality standard pollutant changed

With recent water quality standard changes, several toxic substance criteria for a family or group of chemicals were replaced by criteria for individual chemicals. Examples are criteria for chemical groups such as dichlorobenzenes, dichloroethylenes, halomethanes, and polynuclear aromatic hydrocarbons that are replaced with individual criteria. Data and information available for the current assessment are evaluated using the currently applicable criteria for the individual pollutants which are discussed in more detail in <u>Section 4 Assessment Protocols by Pollutant or Parameter</u>.

If available information demonstrate that the currently effective criteria are being met for individual pollutants in the group, the water body listing for the chemical group is delisted with the delisting action noted as **Delisted – Criteria change or use clarification** and the status noted **No criteria**. The water body is reported as **Category 2:** Attaining based on data for individual pollutants in the water body. When no data are available to evaluate against currently applicable criteria for individual pollutants, or data are insufficient to demonstrate attainment of the current criteria for individual pollutants, the water body remains in Category 5: 303(d).

### 3.3.5.5. TMDLs approved for water body and pollutant

After TMDLs for a water body and pollutant are completed by DEQ and approved by EPA, the water body can be delisted from Category 5: 303(d) and placed in **Category 4A: Water Quality Limited TMDL Approved** with the delisting action noted as **Delisted – TMDL approved**. The water body retains the water quality limited status (per OAR 340-41-0002(70)) until information shows that water quality standards are attained. If a TMDL is developed for a pollutant on a watershed scale, all water body segments listed for that pollutant criteria within the watershed are delisted and placed in Category 4A. When the EPA approval of the TMDL states that the allocations will lead to attainment of the water quality criteria and that other water bodies identified as impaired for those pollutants do not need to be added to the Category 5: 303(d) list, waters identified as impaired in subsequent assessments are given the status of **Category 4A: Water Quality Limited TMDL approved.** 

### 3.3.5.6. Other pollution control requirements in place

When pollution controls or practices required by local, State, or Federal authorities are in place, and will result in the attainment of water quality standards in a reasonable period of time, these other requirements may be satisfactory alternatives to TMDLs that address impaired water and achieve restoration. Examples of other requirements are point source National Pollutant Discharge Elimination (NPDES) permits, water treatment system upgrades or CWA Section 401 certification conditions for hydroelectric projects that address all of the significant pollutant sources on a water body. The measures and conditions are expected to result in attainment of water quality standards. When these control measures are in place, the water bodies will be delisted from Category 5: 303(d) and placed in **Category 4B: Water Quality Limited Other Control Measures in Place** with the delisting action noted as **Delisted – Other control measures in place**.

### 3.3.5.7. Pollutant does not cause impairment

When data or information indicate that water body impairment is not being caused by pollutants, but rather pollution, the water can be delisted from Category 5: 303(d) and placed in **Category 4C: Water Quality Limited but a pollutant does not cause the impairment.** The delisting action is noted as **Delisted – Water quality limited, not a pollutant**. EPA defines a pollutant according to Section 502(6) of the Clean Water Act. In Oregon's 1998 assessment, DEQ placed

water bodies on the Category 5: 303(d) list based on observations that habitat modification and flow modification caused impairments of beneficial uses in those waters. Habitat modification listings were based on information indicating inadequate pool frequency and lack of large woody debris. Flow modification listings were based on inadequate flow to maintain in-stream water rights purchased by Oregon Department of Fish and Wildlife. However, EPA subsequently clarified that flow and habitat modification are not pollutants under the Clean Water Act. In 2002, ODEQ removed these water bodies from the 303(d) list.

### **Delisting – Statistical Methods**

Waters shall be considered for delisting if data in the period of record meet the minimum data requirement to delist. Unless specified as part of the water quality standard, as indicated in the parameter-specific assessment methods in <u>Section 4</u>, the minimum sample size is 18 for aquatic life toxic substances, 15 for conventional pollutants, and five for human health toxics criteria. DEQ will evaluate samples representative of the conditions in the waterbody as specified in <u>Section 3.2.3</u>.

### Water Quality Criteria for Aquatic Life: Toxic Substances and Conventional Pollutants

Waters will be removed from the section 303(d) list if the number of sample excursions above the numeric criterion thresholds supports rejection of the null hypothesis as presented in <u>Table 9</u> indicating that the water quality criteria are attaining. The critical proportion for toxic substances is 5% of samples with 90% confidence. The critical proportion of conventional pollutants is 10% of samples with 90% confidence. The number of sample excursions correlating to an impairment conclusion per sample size is shown in <u>Table 9</u> and <u>Table 10</u>.

### Water Quality Criteria for Human Health: Toxic Substances

Numeric water quality criteria for the protection of human health from toxic substances will be evaluated as the geometric mean of the observed samples of pollutant concentration. Waters will be removed from the 303(d) list if the geometric mean of samples representative of the waterbody are less than the numeric criterion threshold.

### **Critical Values for Delisting Chronic Toxic Substances**

Null Hypothesis: Actual exceedance proportion is >5%Alternate hypothesis: Actual exceedance proportion is  $\le 5\%$ Minimum confidence level is 90% A minimum sample size of 18 is required.

Sample Size	Delist if excursions ≤ :
18-22	1
23-35	2
36-49	3
50-63	4
64-78	5
79-94	6
95-109	7

### Table 9. Maximum number of sample excursions to delist as impaired for toxic substances

Sample Size	Delist if excursions ≤ :
110-125	8
126-141	9
142-158	10
159-174	11
175-191	12
192-200	13
>200	See generalized delisting method for formula to calculate the number of excursions

### **Critical Values for Delisting Conventional Pollutants**

Null Hypothesis: Actual exceedance proportion is >10% Alternate hypothesis: Actual exceedance proportion is  $\leq$ 10% Minimum confidence level is 90% A minimum sample size of 15 is required.

### Table 10. Maximum number of sample excursions to delist as impaired for conventional pollutants

Sample Size	Delist if excursions ≤ :
15	1
16-18	2
19-25	3
26-32	4
33-40	5
41-47	6
48-55	7
56-63	8
64-71	9
72-79	10
80-88	11
89-96	12
97-104	13
105-113	14
114-121	15
122-130	16
131-138	17
139-147	18

Sample Size	Delist if excursions ≤ :
148-156	19
157-164	20
165-173	21
174-182	22
183-191	23
192-199	24
≥200	See generalized delisting method for formula to calculate the number of excursions

### **Generalized Binomial Delisting Procedure**

For sample sizes greater than 200, calculate  $\alpha$  from the left tail probability of the cumulative binomial distribution:

α = 1 – Excel® Function BINOMDIST (k<sub>a</sub>-1, n, p<sub>1</sub>, TRUE)

Where n = the number of samples,

 $K_a$  = maximum number of measured exceedances to determine a waterbody is attaining, and should be removed from the 303(d) list, and

 $p_1$  = unacceptable exceedance proportion.

BINOMDIST() is an Excel software function that returns cumulative left tail binomial probabilities.

The number of excursions required to delist is the value of  $k_a$ , where the initial value of ka=1 for n=10.  $k_a$  is incrementally increased by 1, until 1- $\alpha \le 0.90$ .

### 3.4. Public Review

Public comment for the draft methodology was open through 11:59 pm Thursday, June 28, 2018. Opportunity to comment on the draft methodology was also provided at the July 12<sup>th</sup>-13<sup>th</sup>, 2018 EQC meeting (TaborSpace, 5441 SE Belmont St, 97215). The revised methodology will be used to develop the draft Integrated Report and a draft list of water quality limited waters (303(d) list), which will subsequently be made available for public review and comment.

DEQ will then review the submitted public comments and make changes to the Integrated Report and 303(d) list where appropriate. DEQ will prepare a document summarizing public comments and DEQ's response to those comments. The final Integrated Report and 303(d) list submitted to EPA will reflect all changes DEQ finds to be appropriate.

# 3.5. Submittal of Oregon's Integrated Report and 303(d) List

EPA is developing a national data system, ATTAINS, into which EPA is requiring states to report data from their Integrated Report. ATTAINS is a publically accessible database that standardizes states reporting systems. DEQ will submit Oregon's Section 303(d) list of Category 5: Water quality limited waters needing a TMDL to US EPA Region 10 through ATTAINS for review and approval. Along with the Section 303(d) list, DEQ will also submit to EPA the Integrated Report, response to comments, the Methodology for Oregon's Water Quality Report on List of Water Quality Limited Waters, and a TMDL prioritization schedule. Only water bodies in the Category 5: Water quality limited waters needing a TMDL (Section 303(d) list) are subject to EPA's approval.

# 4. Assessment Protocols for Specific Pollutants or Parameters

For the Integrated Report, DEQ evaluates water quality data and information to determine if the water quality standards set out in Oregon Administrative Rules Chapter 340 Division 41 (OAR 340-041) are being met. The following sections describe specific protocols and methods for assessment of groups or individual parameters/pollutants, narrative and numeric criteria, and designated uses. The water quality standard citation from Oregon Administrative Rules is given for each parameter.<sup>23</sup> Each parameter and criterion is evaluated independently. Data are evaluated for each assessment unit, and an overall status will be assigned to the water body assessment unit segment based on the available site monitoring data and information. Data are not available for all parameters in each water body. Therefore, **Category 1** indicating all designated uses are supported and all criteria are met **is not used** for Oregon's assessment.

The protocols for the Integrated Report evaluation build on, update, and replace protocols and methodologies used in past water quality assessments for 303(d) and 305(b) reporting. Results from previous assessments remain valid and are incorporated in each new Integrated Report unless updated with new data or information or revised assessment protocols. All updated protocols for pollutants or parameters applied for the 2018 Integrated Report are described in the following sections.

<sup>&</sup>lt;sup>23</sup> OAR numbering changes periodically as rules are revised. Every attempt has been made to update the corresponding rule citation in this document to reflect the numbering current at the date of this document.

### **PARAMETER:**

### **Aquatic Weeds or Algae**

Aquatic weeds		
USES ASSESSED:	Boating, Aesthetic Quality	
Algae		
USES ASSESSED:	Aesthetic Quality	
Harmful Algal Blooms (HABs)		
USES ASSESSED:	Domestic Water Supply, Irrigation, Livestock Watering, Water Contact Recreation	
NARRATIVE CRITERIA:	OAR 340-41-0007	
NUMERIC CRITERION:	OAR 340-041-0019	

#### 340-041-0007

#### **Statewide Narrative Criteria**

(9) The development of fungi or other growths having a deleterious effect on stream bottoms, fish or other aquatic life, or that are injurious to health, recreation, or industry may not be allowed;

**340-041-0019 Nuisance Phytoplankton Growth** See: Chlorophyll-a

### **ASSESSMENT PROTOCOL:**

This protocol will be used to implement the statewide narrative criterion that prohibits deleterious or injurious effects on aquatic and human beneficial uses from biological growths, and will be applied specifically to aquatic weeds or algae. The growth of aquatic weeds or algae does not in itself indicate deleterious or injurious effects on beneficial uses. Nor does it identify whether a pollutant or which pollutant is causing the impairment and should be addressed by point source or other controls through a Total Maximum Daily Load. This assessment protocol identifies the indicators that will be used to determine that beneficial uses have been negatively affected by the presence of excess algal or weed growth.

### ASSIGNMENT OF ASSESSMENT CATEGORY:

### Category 5: Water Quality Limited, TMDL Needed (303(d) List)

- Aquatic Weeds: Documented reports of excessive growths of invasive, non-native aquatic plants that dominate the assemblage in a water body and have a harmful effect on fish or aquatic life or are injurious to health, recreation, or industry. Plants include aquatic species on the Oregon Department of Agriculture Noxious Weed Policy and Classification System designated as "A", "B", or "T" weeds or those covered by a quarantine in OAR 603-052-1200.
- Algae: Documented evidence that algae, including periphyton (attached algae) or phytoplankton (floating algae), are causing other standards to be exceeded (e.g. pH, chlorophyll a, or dissolved oxygen) or impairing a beneficial use

- **Harmful Algal Blooms (HABs):** Any public health advisory issued by the Oregon Health Authority (OHA), in conjunction with other federal, state, county, city or local agencies, within the data window which;
  - (1) is a permanent advisory;
  - (2) has reoccurred for two or more HABs seasons; or
  - (3) only occurred once but had cyanotoxin values above OHA guidelines for water contact recreation (<u>Table 11</u>)<sup>24</sup>
  - (4) finished water exceeds the advisory for vulnerable people AND where the waterbody is the source of water for a public water system (<u>Table 11</u>)
  - (5) where there is a livestock watering use, only occurred once but had a microcystin value above livestock watering levels of  $2.3 \,\mu g/L^{25}$
  - (6) Recreational advisories shall be associated with impairments of the water contact recreation use. Drinking water advisories shall be associated with impairments of the domestic water supply use. Exceedance of the reference concentration for livestock shall be associated with impairment of the livestock watering use.

Table 11. OHA cyanotoxin guidelines for health advisories in recreational and source waters

ORA Realth advisory guidennes for cyanoloxins in recreational waters (µg/L)				
	Anatoxin-a	Cylindrospermopsin	Saxitoxin	Microcystin
Recreational Value	8	8	4	4
OHA Health advisory guidelines for cyanotoxins in Drinking Water ( $\mu$ g/L)				
	Anatoxin-a	Cylindrospermopsin	Saxitoxin	Microcystin
Children < 5 years	0.7	0.7	0.3	0.3
Adults	3.0	3.0	1.6	1.6

### Category 4: Water Quality Limited, TMDL Not Needed

- **Category 4A** TMDLs for specific pollutants have been completed and approved to address the excessive or harmful aquatic weed or algae growth in a water body
- **Category 4B** Another control mechanism such as an aquatic vegetation management plan is in place and is being implemented to control plant growth
- **Category 4C** Adequate information indicates that the algae or weed growth is not due to pollutants or is a natural condition.

### **Category 3: Insufficient Data**

Available data or information for the water body are not sufficient to determine if the narrative criterion is being met.

<sup>&</sup>lt;sup>24</sup> Public Health Advisory Guidelines Harmful Algae Blooms in Freshwater Bodies -<u>http://www.oregon.gov/oha/PH/HEALTHYENVIRONMENTS/RECREATION/HARMFULALGAEBLOOMS/Doc</u> <u>uments/HABPublicHealthAdvisoryGuidelines.pdf</u>

<sup>&</sup>lt;sup>25</sup> Based on Australian Livestock drinking water guidelines, 2000

### Category 3B: Insufficient Data; Exceedances

### Harmful Algae Blooms (HABs)

Single season public health advisory issued by the Oregon Health Authority (OHA), in conjunction with other federal, state, county, city or local agencies, with no associated toxin data.

If raw source water exceeds drinking water values for vulnerable people for water bodies with known drinking water intakes.

### **Category 2: Attaining**

Not applicable.

### DELISTING

- **Harmful Algae Blooms (HABs):** Water body must be free of an OHA health advisory for more than three consecutive seasons and have supplemental data consistent with OHA's advisory lifting procedures (photos, cell counts and toxin data below OHA guidelines) for at least two of those seasons<sup>24</sup>.
- Aquatic Weeds and Algae: Water body must be free of excessive growth of aquatic weeds and algae for more than three consecutive seasons and have supplemental data and information (photos) for at least two of those seasons.

### DATA REQUIREMENTS:

Information, data or health advisories.

### **PARAMETER:**

### Bacteria

**USES ASSESSED:** 

Water Contact Recreation – Freshwater Water Contact Recreation – Coastal Water Fishing - Shellfish Harvest

### WATER QUALITY STANDARDS:26

### 340-041-0009

### Bacteria

- (1) Numeric Criteria: Organisms commonly associated with fecal sources may not exceed the criteria in subsections (a)-(c) of this section:
  - (a) Freshwater contact recreation:
    - (A) A 90-day geometric mean of 126 E. coli organisms per 100 mL;
    - (B) No single sample may exceed 406 E. coli organisms per 100 mL.
  - (b) Coastal water contact recreation, as designated in OAR 340-041-0101, 340-041-220, 340-041 220, 340-041 220, 340-041 220;
  - 041-230, 340-041-300 and 340-041-0320:

(A) A 90-day geometric mean of 35 enterococcus organisms per 100 mL;

(B) Not more than ten percent of the samples may exceed 130 organisms per 100 mL.(c) Shellfish harvesting, as designated in 340-041-0101, 340-041-220, 340-041-230, 340-041-300 and 340-041-0320:

(A) A fecal coliform median concentration of 14 organisms per 100 mL;

- (B) Not more than ten percent of the samples may exceed 43 organisms per 100 mL.
- (2) A minimum of five samples in a 90-day period is required for calculating the criteria in sections (1)(a)(A) and (1)(b)(A) and (B) of this rule.
- (3) Raw Sewage Prohibition: No sewage may be discharged into or in any other manner be allowed to enter the waters of the State, unless such sewage has been treated in a manner the Department approved or otherwise allowed by these rules.
- (4) Animal Waste: Runoff contaminated with domesticated animal wastes must be minimized and treated to the maximum extent practicable before it is allowed to enter waters of the State.
- (5) Bacterial pollution or other conditions deleterious to waters used for domestic purposes, livestock watering, irrigation, bathing, or shellfish propagation, or otherwise injurious to public health may not be allowed.

### **ASSESSMENT PROTOCOL:**

Bacteria related to fecal sources can impair beneficial uses of water for recreation and fishing use by shellfish harvesting. Oregon has established water quality standards for relevant bacterial indicators for specific designated uses and various water types (<u>Table 12</u>).

The indicators are:

E. coli for contact recreation in freshwater lakes, rivers, and streams;

Enterococcus for contact recreation in coastal marine and estuary waters; and

Fecal coliform for shellfish harvesting in marine and estuarine waters.

<sup>&</sup>lt;sup>26</sup> Cited January, 24, 2018 <u>http://arcweb.sos.state.or.us/pages/rules/oars\_300/oar\_340/340\_041.html</u> Assessment application pending EPA approval.
As salinity increases in estuarine waters, *E. coli* tend to die-off while enterococci remain viable. When data and information for the applicable bacterial indicator in a marine, estuarine, or freshwater location are available, the corresponding criteria are applied to assess each use designated for the water.

## DETERMINING APPLICABLE CRITERIA:

Designated use	Bacterial indicator	Criteria metric (CFU / 100 mL)	Threshold Value (CFU / 100 mL)		
Freshwater contact recreation	E. coli	Geometric mean ≤ 126	No more than 10% > 406*		
Coastal water contact recreation	Enterococcus	Geometric mean ≤ 35	No more than 10% > 130		
Shellfish harvesting	Fecal coliform	Median $\leq 14$	No more than $10\% > 43$		

#### Table 12. Bacterial indicators and criteria

\* A waterbody shall be placed in Category 5 if two or more samples exceed 406 *E. coli* organisms per 100 mLand the minimum sample size is not met. If there are less than five samples to evaluate a 90-day period, but one sample exceeds 406 *E. coli* organisms per 100 mL the waterbody shall be placed in Category 3B.

#### **Designated uses**

Water contact recreation is broadly designated in Oregon. Unless designated otherwise, the *E. coli* criteria are applicable in all freshwaters throughout the state to protect this use.

Coastal water contact recreation is designated for parts of estuaries and Oregon's territorial adjacent marine waters up to three miles offshore. For these more saline waters, enterococcus is the applicable indicator of fecal contamination. Oregon's bacteria standards include maps of areas designated for coastal contact recreation where the enterococcus criteria are applicable in OAR 340-041-0101 (Columbia River), 340-041-0220 (Mid-Coast Basin), 340-041-0230 (North Coast Basin), 340-041-0300 (South Coast Basin) and 340-041-0320 (Umpqua Basin). For estuaries in the Rogue Basin, *E. coli* criteria are the applicable indicator.

Shellfish harvesting is a designated use in marine waters and in estuarine coastal areas where shown on the maps in OAR 340-041-0101 (Columbia River), 340-041-0220 (Mid-Coast Basin), 340-041-0230 (North Coast Basin), 340-041-0300 (South Coast Basin) and 340-041-0320 (Umpqua Basin). The fecal coliform criteria are applicable to protect this use. Areas designated for shellfish harvesting and coastal contact recreation frequently overlap in the coastal basins. When these uses overlap, both indicators and criteria are in effect.

For reference, the information for designated uses mapped in OAR 340-041-0101 to 340-041-0320 are also depicted in the water quality standards mapping web tool (under development).

## DATA EVALUATION:

Data from sampling sites for bacterial indicators are evaluated using the appropriate criteria and protocol for the designated use. Where applicable, a geometric mean is calculated on a rolling basis for each 90-day period of data available at a sampling location. A minimum of five samples collected on different days is required to calculate a 90-day rolling geometric mean.

## DATA REQUIREMENTS:

The numeric value of results reported down to the Minimum Reporting Level (MRL) is used to calculate the geometric mean or median.

A 90-day geometric mean shall be calculated for any rolling period of 90 days where there are at least five samples available.

The median sample concentration shall be calculated for the entire period of record once there are at least five samples available.

## Calculating the 90-day geometric mean criteria metric

The 90-day geometric mean (GM90) of bacteria concentration is calculated by taking the  $n^{\text{th}}$  root of the product of the concentration of each sample collected within a 90-day period for which  $n \ge 5$ .

$$GM90 = \sqrt[n]{x_1 x_2 \dots x_n}$$

Where: n = number of samples  $x_n =$  bacteria sample concentration, as number of organisms per 100 mL

## Assignment of Assessment Category

## Water Contact Recreation – Freshwater

## Category 5: Water Quality Limited, TMDL Needed (303(d) List)

Any 90-day geometric mean greater than 126 *E. coli* organisms per 100 mL **OR** more than 10% of all samples within the IR data window exceed 406 *E. coli* organisms per 100 mL according to the exact binomial test, based on a minimum of 5 samples.

## Category 4: Water Quality Limited, TMDL Not Needed

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address pollutant leading to attainment of water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

## **Category 3: Insufficient Data**

Less than five samples are available for evaluation of a 90-day period, and no single sample is greater than 406 *E. coli* organisms per 100 mL.

## Category 3B: Insufficient Data; Exceedances

Less than five samples are available for evaluation of a 90-day period, but one sample is greater than 406 *E. coli* organisms per 100 mL.

## **Category 2: Attaining**

All 90-day geometric means, with a minimum of five samples, are less than or equal to 126 *E. coli* organisms per 100 mL, and  $\leq$  10% of all samples exceed 406 *E. coli* organisms per 100 mL within the IR data window according to the exact binomial test

## Water Contact Recreation – Coastal Water

# Category 5: Water Quality Limited, TMDL Needed (303(d) List)

A 90-day geometric mean greater than 35 Enterococci organisms per 100 mL based on a minimum of five samples; **OR** more than 10% of all samples within any 90-day period exceed 130 Enterococci organisms per 100 mL, based on a minimum of 10 samples. If only five to nine samples are available for a given 90-day period, a waterbody shall be placed in Category 5 if 2 or more of the samples are greater than 130 Enterococci organisms per 100 mL.

## Category 4: Water Quality Limited, TMDL Not Needed

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address pollutant and will attain water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

## **Category 3: Insufficient Data**

Less than five samples are available for evaluation of a 90-day period, and no single sample is greater than 130 Enterococci organisms per 100 mL.

## Category 3B: Insufficient Data; Exceedances

Less than five samples are available, but one or more samples within any 90-day period exceed 130 Enterococci organisms per 100 mL, **OR** where less than 5 samples are available, the Oregon Beach Monitoring Program has issued one or more advisories based on monitoring results for Enterococci, not including precautionary advisories.

## **Category 2: Attaining**

All 90-day geometric means are less than or equal to 35 enterococci organisms per 100 mL, based on a minimum of five samples , **AND** no more than 10% of samples within a 90-day period are greater than 130 Enterococci organisms per 100 mL, with a minimum of 10 samples. If only five to nine samples are available,  $\leq 1$  sample is greater than 130 Enterococci organisms per 100 mL.

## **Fishing - Shellfish Harvesting**

## Category 5: Water Quality Limited, TMDL Needed (303(d) List)

A median fecal coliform concentration greater than 14 fecal coliform organisms per 100 mL with a minimum of five samples, **OR** more than 10% of all samples exceed 43 fecal coliform organisms per 100 mL with a minimum of 10 samples. If only five to nine samples are available, a waterbody shall be placed in Category 5 if 2 or moreof the samples are greater than 43 fecal coliform organisms per 100 mL.

## Category 4: Water Quality Limited, TMDL Not Needed.

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address pollutant and will attain water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

## **Category 3: Insufficient Data**

Less than five samples are available for evaluation, and no single sample is greater than 43 fecal coliform organisms per 100 mL.

## Category 3B: Insufficient Data; Exceedances

Less than five samples are available for evaluation, but one sample is greater than 43 fecal coliform organisms per 100 mL.

# **Category 2: Attaining**

A median fecal coliform concentration less than or equal to 14 fecal coliform organisms per 100 mL based on a minimum of five samples; **AND** no more than 10% of all samples are greater than 43 fecal coliform organisms per 100 mL, with a minimum of 10 samples . If only five to nine samples are available,  $\leq 1$  sample is greater than 43 fecal coliform organisms per 100 mL.

# Biocriteria

**USES ASSESSED:** 

Fish and Aquatic Life

## WATER QUALITY STANDARDS:

340-041-0011

Biocriteria

Waters of the State must be of sufficient quality to support aquatic species without detrimental changes in the resident biological communities.

## DATA EVALUATION:

Detrimental changes in resident biological communities are a form of pollution.<sup>27, 28</sup> EPA guidance recommends using biological community assessments as an indicator for aquatic life beneficial use support.<sup>29</sup> DEQ uses the protocol described here to implement Oregon's narrative standard for Biocriteria. The protocol applies numeric benchmarks to evaluate the integrity of aquatic biological communities. The protocol assesses the conditions in biological communities, but does not by itself indicate if changes are related to pollutants, or identify which pollutant should be addressed by point source or other controls through a Total Maximum Daily Load. EPA guidance recommends listing waters with aquatic use impairments as Category 5: 303(d) even if the pollutant is not known.<sup>30</sup> This protocol outlines the process and resulting assessment category assignments that DEQ uses for the Integrated Report.

This protocol is based on biological community information for freshwater macroinvertebrates at reference sites throughout Oregon. Freshwater macroinvertebrates include insects, crustaceans, snails, clams, worms, mites, etc. DEQ identifies sites in a given region that are least disturbed by anthropogenic activities and uses these as reference sites.<sup>31</sup> Biological assessment tools use information from these reference sites to predict the variety and number of aquatic species expected in Oregon streams and to make inferences about the condition of biological communities in the waters.<sup>32</sup>

## **Assessing Macroinvertebrate Communities**

To assess the biological integrity of macroinvertebrate communities, DEQ uses a statistical method called a multivariate predictive model. Using data from reference sites, the model describes the number and types of macroinvertebrates that are expected to be in a stream, if the stream is in least disturbed conditions. Reference sites are grouped by predictor variables that are not affected by human activities (e.g., sampling date, ecoregion, longitude, elevation, precipitation, or air temperature). DEQ developed a model specifically for Oregon and produced a technical paper with the model details in 2008.<sup>33</sup> Similar model approaches are used for bioassessments in the United Kingdom (RIVPACS), Australia

<sup>28</sup> Oregon Administrative Rules 340-041-0002(39)

<sup>&</sup>lt;sup>27</sup> Federal Water Pollution Act Section 502(19) (33 U.S.C 1362) (Clean Water Act)

<sup>&</sup>lt;sup>29</sup> US EPA, July 29, 205, Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act, page 41.

<sup>&</sup>lt;sup>30</sup> US EPA, July 29, 205, Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act, page 60.

<sup>&</sup>lt;sup>31</sup> Drake, D., April 2004, Selecting Reference Condition Sites - An Approach for Biological Criteria and Watershed Assessment, ODEQ Technical Report WSA04-002. http://www.deg.state.or.us/lab/techrpts/docs/WSA04002.pdf

<sup>&</sup>lt;sup>32</sup> Stoddard, J.L., et.al., 2006. Setting Expectations for the Ecological Condition of Streams: The Concept of Reference Condition. Ecological Applications. 16(4): 1267-1276

<sup>&</sup>lt;sup>33</sup> Hubler, S., July 2008, PREDATOR: Development and Use of RIVPACS-type Macroinvertebrate Models to Assess the Biotic Condition of Wadeable Oregon Streams, Technical Report DEQ08-LAB-0048-TR

(AusRIVas), Canada (BEAST), and in broad areas in the United States (typically called RIVPACS models, though different from the U. K. models).

DEQ developed the <u>PRED</u>ictive <u>A</u>ssessment <u>T</u>ool for <u>OR</u>egon, or PREDATOR, to assess the macroinvertebrate communities in Oregon's perennial, wadeable streams. PREDATOR analyzes data from reference sites grouped into three regions in Oregon and models the expected macroinvertebrate taxa. The three model regions are the Marine Western Coastal Forest (MWCF), the Western Cordillera and Columbia Plateau (WCCP) Northern Basin and Range (NBR) shown in <u>Figure 4</u>. Macroinvertebrates collected from a sampling site are compared to the macroinvertebrate taxa predicted by the model. An assessment of the water condition is made based on the difference between the observed taxa (O) and the expected taxa (E) or reference assemblage. If the observed taxa (O) equal the expected reference taxa (E), the O/E ratio is 1. For sites with ratios less than 1.0, the value expressed as a percentage represents "taxa loss" compared to reference native biodiversity. Ratios greater than 1.0 represent "taxa gain" compared to reference conditions.

For the assessment, DEQ uses benchmark values for % taxa loss to determine a status category for a water body. The benchmarks are used to indicate where deviations from reference conditions and loss of native taxa are detrimental to biological communities and impair aquatic life use support in the water body. A discussion of the scientific basis for the model development, statistical analysis of reference site data, and basis for selecting benchmark values in terms of the reference site distributions in different regions in Oregon is given in separate technical papers (Drake, 2004; Hubler, 2008).

# ASSIGNMENT OF ASSESSMENT CATEGORY:

Benchmark values are expressed in terms of the percent of taxa loss in a site assemblage compared to the expected assemblage predicted by the PREDATOR model. The benchmark values are summarized in Table 13 and Table 14.

# Category 5: Water Quality Limited, TMDL Needed (303(d) List)

#### **Single Sample**

Macroinvertebrate sampling data from perennial, wadeable streams evaluated by DEQ using the PREDATOR model showing:

- 20% or more taxa loss in the Marine Western Coastal Forest (MWCF) region,
- 27% or more taxa loss in the Western Cordillera and Columbia Plateau (WCCP) region, or
- Best professional judgement will be used in the Northern Basin and Range (NBR) region.

## **Two or More Samples**

Macroinvertebrate sampling data from perennial, wadeable streams evaluated by DEQ using the PREDATOR model showing:

- 15% or more taxa loss in the Marine Western Coastal Forest (MWCF) region,
- 22% or more taxa loss in the Western Cordillera and Columbia Plateau (WCCP) region, or
- Best professional judgement will be used in the Northern Basin and Range (NBR) region.

# Category 4: Water Quality Limited, TMDL Not Needed

Where DEQ has information relating specific pollutants to impaired biological conditions in the water body, a TMDL can be developed. Where data are available for specific pollutants identified as causing detrimental changes to biological communities, and TMDLs have been approved with load allocations for all the pollutants, the water body will be placed in Category 4 if no additional TMDLs are needed. Water bodies will also be placed in Category 4 for biological criteria if adequate information is available to indicate that detrimental changes to biological communities are not due to a pollutant.

## **Category 3: Insufficient Data**

Some macroinvertebrate sampling data from perennial, wadeable streams evaluated using the PREDATOR model do not meet data quality requirements (outlined below) and are not sufficient to use to assign a status category. These include:

- Samples that do not pass the PREDATOR outlier test or have environmental predictors that are statistically outside of the distribution of predictors observed at reference sites, <u>and</u> have taxa loss above the threshold identified for Category 5
- Samples collected outside of the standard sampling index period (June October), <u>and</u> have taxa loss above the threshold identified for Category 5
- Samples with low total abundance (less than 150 total organisms).

The stream will be assessed as a potential concern until more sampling data with acceptable data quality is evaluated and a definitive status can be assigned.

# Category 3B: Insufficient Data: Exceedances

#### **Single Sample**

Macroinvertebrate sampling data from perennial, wadeable streams evaluated by DEQ using the PREDATOR model showing:

- 15% to 20% taxa loss in the Marine Western Coastal Forest (MWCF) region,
- 22% to 27% taxa loss in the Western Cordillera and Columbia Plateau (WCCP) region, or
- 25% to  $\geq$  50% taxa loss in the Northern Basin and Range (NBR) region.

Assessment units on the cusp of impairment, but lack sufficient data (i.e., a single sample) to confirm the impairment conclusion are placed in Category 3B. DEQ will prioritize follow up monitoring for biocriteria sites identified as Category 3B.

## Category 3C: Insufficient Data: Potential Concern

#### Single or Multiple Sample(s)

Macroinvertebrate sampling data from perennial, wadeable streams evaluated by DEQ using the PREDATOR model showing:

- 9% to 14% taxa loss in the Marine Western Coastal Forest (MWCF) region,
- 8% to 21% taxa loss in the Western Cordillera and Columbia Plateau (WCCP) region

Assessment units identified as Category 3C; Potential Concern refer to assessment units that are neither impaired nor equivalent to reference conditions and may reflect minimal disturbance. These are likely to be the sites that would be the easiest to reverse the impairment through restoration and best management practices in the watershed.

## **Category 2: Attaining**

Macroinvertebrate sampling data from perennial, wadeable streams evaluated by DEQ using the PREDATOR model showing:

• Less than 8% taxa loss or in the Marine Western Coastal Forest (MWCF) region,

- Less than 7% taxa loss or in the Western Cordillera and Columbia Plateau (WCCP) region, or
- Less than 25% taxa loss in the Northern Basin and Range (NBR) region.

## DATA REQUIREMENTS:

For DEQ to evaluate data for the assessment using the PREDATOR model, the data must meet the following specifications and data quality requirements:

- Macroinvertebrate samples must be collected during or after 1998 to be comparable to the reference site data (1998 to 2004) used in the PREDATOR model,
- Samples must be collected within the model season of June 1 through October 15,
- Site samples must be collected using standard field methods and identified to appropriate taxonomic levels as described in the DEQ Mode of Operations Manual or equivalent protocols used throughout the Pacific Northwest,<sup>34</sup>
- A quality assurance project plan documenting procedures and data quality objectives is available,
- Samples are collected from wadeable streams,
- Samples are collected from riffle habitats,
- Samples must contain a total abundance greater than 150 organisms,
- Samples must pass the PREDATOR outlier test that checks for predictor variable similarity to the reference population.

Data from macroinvertebrate samples collected by entities other than DEQ may be considered for the assessment and will be evaluated using the PREDATOR model if all DEQ data quality objectives, file formats, and taxonomic consistency are acceptable. Data that does not conform to DEQ's data quality objectives and formatting requirements will not be evaluated for the assessment using the PREDATOR model.

If data do not meet any one of these data quality requirements, the PREDATOR O/E score will not be used by itself to assess the biological condition, but may be used in conjunction with Best Professional Judgement and other information corroborating the PREDATOR result. Other information may include regionally appropriate multi-metric indices (MMIs) or combinations of commonly calculated metrics.

The PREDATOR model generates one O/E score for each sample. DEQ recommends multiple samples to evaluate the biological condition using the benchmarks selected for each assessment category described above. DEQ will average the scores for field duplicates or seasonal replicate samples when available to account for variability. If samples from multiple years are available, the average O/E score for the most recent 5 years of data will determine the site status. Replicate samples must be collected in the same sampling season and in the same reach.

DEQ may consider alternative approaches to identifying impairment to macroinvertebrate communities or, if available, may assess data from other aquatic communities (e.g., fish, algae). DEQ's determination will consider metrics or indexes representing community composition and/or function based on taxonomic count data. The data must be supported by supplementary materials outlining field and laboratory procedures as well as quality assurance plans. DEQ's aquatic ecologists will review the submitted data and apply appropriate published indexes if at all possible, or alternatively use standardized

<sup>&</sup>lt;sup>34</sup> ODEQ, 2009, Mode of Operations Manual, Version 3.2, DEQ03-LAB-0036-SOP, <u>http://www.deq.state.or.us/lab/techrpts/docs/DEQ03LAB0036SOP.pdf</u>

assessment techniques to determine if the data identifies impaired biological conditions sufficient for Category 5 assignment.

## Other Approaches to Assess Biological Integrity

While the PREDATOR O/E model is DEQ's preferred approach and provides the most robust and contemporary method for assessing biological integrity in smaller, wadeable streams and rivers, other approaches may be appropriate for specific cases and data sets. For example, in studies examining the effects in non-wadeable rivers and/or of point-sources, study designs may look at upstream-downstream changes in macroinvertebrate community composition and function and provide valid information using multi-metric indices (MMIs) or simple metrics such as total richness, dominance, non-insect taxa, tolerance, etc.

While macroinvertebrates are the most commonly studied community, other aquatic communities such as fish and algae are equally valid for assessing the biological integrity of freshwater systems. At this time, DEQ does not have MMIs or predictive models for fish or algal communities that are routinely used. However, several well developed MMIs exist for these communities and may be considered suitable. In addition, metrics of community composition and function may be used in certain study designs, especially in assessing point-source impacts.

These approaches are useful to study both wadeable and larger, non-wadeable systems. DEQ will determine on a case-by-case basis if the data quality of such studies is sufficient to use for assessment purposes.

	Assessment Category					
PREDATOR Model Region	Category 5: Water Quality Limited	Category 3B: Insufficient Data; Exceedances	Category 3C: Insufficient Data; Potential Concern	Category 2: Attaining		
Marine Western	$\geq$ 20% taxa loss <sup>1</sup>	15% to 20% taxa loss	9% to 14% taxa loss	< 8% taxa loss		
Coastal Forest	PREDATOR score ≤ 0.80	PREDATOR score 0.80 to 0.85	PREDATOR score 0.86 to 0.91	PREDATOR score $\geq 0.92$		
Western Cordillera and Columbia Plateau	$\geq$ 27% taxa loss <sup>1</sup>	22% to 27% taxa loss	8% to 21% taxa loss	< 7% taxa loss		
	PREDATOR score $\leq 0.73$	PREDATOR score 0.73 to 0.78	PREDATOR score 0.79 to 0.92	PREDATOR score $\geq 0.93$		
Northern Basin and Range <sup>2</sup>	Best professional Judgement	25% to $\geq$ 50% taxa loss		< 25% taxa loss		
	Best professional Judgement	PREDATOR score $\leq$ 0.75		PREDATOR score > 0.75		

# Table 13 Biocriteria Assessment Benchmarks for a Single Sample

<sup>1</sup> Taxa loss rounded to nearest whole number <sup>2</sup> Applies to both single and multiple samples

# Table 14. Biocriteria Assessment Benchmarks for Multiple Samples

	Assessment Category				
Region	Category 5: Water Quality Limited Category 3C: Insufficient Data: Potential Concern		Category 2: Attaining		
Marine Western	$\geq 15\%$ taxa loss <sup>1</sup>	9% to 14% taxa loss	< 8% taxa loss		
Coastal Forest	PREDATOR score $\leq 0.85$ PREDATOR score 0.86 to 0.91		PREDATOR score $\geq 0.92$		
Western Cordillera	$\geq$ 22% taxa loss <sup>1</sup>	8% to 21% taxa loss	< 7% taxa loss		
and Columbia Plateau	PREDATOR score $\leq 0.78$	PREDATOR score 0.79 to 0.92	PREDATOR score $\geq 0.93$		
Northern Basin and	Best professional Judgement		< 25% taxa loss		
Range	Best professional Judgement		PREDATOR score > 0.75		

#### DELISTING:

Once TMDLs addressing biological impairments are approved, water bodies may be delisted for biocriteria. These waters will be placed in Category 4A: Water Quality Limited, TMDL Approved.

Water bodies may be delisted for biocriteria based on multiple site sampling events showing results that are attaining benchmarks. A minimum of two samples in different years within the most recent 5 year time period must be collected in the same sampling season and in the same reach, with the average of the samples showing results that attain appropriate benchmarks. These waters will be placed in Category 2: Attaining.



# Figure 4. Map of PREDATOR reference sites and zones. PREDATOR consists of two predictive models

(1-Marine West Coast Forest, 2-Western Cordillera and Columbia Plateau) and one null model (Western Interior Basin and Range). No model exists for the Snake River Plains ecoregion.

Chlorophyll-a

(Nuisance Phytoplankton Growth)

#### **USES ASSESSED:**

Aesthetic Quality

#### WATER QUALITY STANDARDS:

#### 340-041-0019

#### Nuisance Phytoplankton Growth

(1) (a) The following values and implementation program must be applied to lakes, reservoirs, estuaries and streams, except for ponds and reservoirs less than ten acres in surface area, marshes and saline lakes:

(b) The following average Chlorophyll a values must be used to identify water bodies where phytoplankton may impair the recognized beneficial uses:

(A) Natural lakes that thermally stratify: 0.01 mg/1;

(B) Natural lakes that do not thermally stratify, reservoirs, rivers and estuaries: 0.015 mg/1;

(C) Average Chlorophyll a values may be based on the following methodology (or other methods approved by the Department): A minimum of three samples collected over any three consecutive months at a minimum of one representative location (e.g., above the deepest point of a lake or reservoir or at a point midflow of a river) from samples integrated from the surface to a depth equal to twice the secchi depth or the bottom (the lesser of the two depths); analytical and quality assurance methods must be in accordance with the most recent edition of Standard Methods for the Examination of Water and Wastewater.

(2) Upon determination by the Department that the values in section (1) of this rule are exceeded, the Department may:

(a) In accordance with a schedule approved by the Commission, conduct such studies as are necessary to describe present water quality; determine the impacts on beneficial uses; determine the probable causes of the exceedance and beneficial use impact; and develop a proposed control strategy for attaining compliance where technically and economically practicable. Proposed strategies could include standards for additional pollutant parameters, pollutant discharge load limitations, and other such provisions as may be appropriate. Where natural conditions are responsible for exceedance of the values in section (1) of this rule or beneficial uses are not impaired, the values in section (1) of this rule appropriate value for that water body;

(b) Conduct necessary public hearings preliminary to adoption of a control strategy, standards or modified values after obtaining Commission authorization;(c) Implement the strategy upon adoption by the Commission.

(3) In cases where waters exceed the values in section (1) of this rule and the necessary studies are not completed, the Department may approve new activities (which require Department approval), new or additional (above currently approved permit limits) discharge loadings from point sources provided that it is determined that beneficial uses would not be significantly impaired by the new activity or discharge

## **ASSESSMENT PROTOCOL**

This method shall be used to evaluate impairment of aesthetic quality caused by excessive algae growth. The concentration of chlorphyll-a is used to indicate undesirable discoloration of the waterbody.

## DATA REQUIREMENTS:

Data collected since 2008. A minimum of three samples collected over any three consecutive months (at least one per month) at a minimum of one representative location (e.g., above the deepest point of a lake or reservoir or at a point mid flow of a river).

# DATA EVALUATION:

## Category 5: Water Quality Limited, TMDL Needed (303(d) List)

The average Chlorophyll *a* value over three consecutive months exceeds the value referenced in the rule. The average must be calculated with at least one sample in each month OR > 10% of monthly averages within the IR data window exceed the referenced values according to the exact binomial test.

## Category 4: Water Quality Limited, TMDL Not Needed

• TMDLs for specific pollutants have been completed and approved to address nuisance

- phytoplankton growth and exceedance of chlorophyll a values in a water body (Category 4A);
- Another control mechanism such as a control strategy develop and adopted according to OAR 340-
- 041-0019(2) is being implemented to control phytoplankton growth (Category 4B); or

• Adequate information indicates that phytoplankton proliferation is not due to pollutants or is a natural condition (Category 4C).

## **Category 3: Insufficient Data**

Less than 3 samples available in three consecutive months to calculate an average, or less than one sample available in any month of the three consecutive month period.

## Category 3B: Insufficient Data: Exceedances

Where one monthly sample exceeds the value referenced in the rule, but less than three samples are available in three consecutive months to calculate an average.

## **Category 2: Attaining**

The average Chlorophyll a value over three consecutive months is less than the value referenced in the rule  $\mathbf{OR} \leq 10\%$  of monthly averages within the IR data window exceed the referenced values according to the exact binomial test.

# **Dissolved Oxygen**

**USES ASSESSED:** 

Fish and Aquatic Life

#### WATER QUALITY STANDARDS

#### 340-041-0016

#### **Dissolved Oxygen**

Dissolved oxygen (DO): No wastes may be discharged and no activities may be conducted that, either alone, or in combination with other wastes or activities, will cause violation of the following standards: The changes adopted by the Commission on January 11, 1996, become effective July 1, 1996. Until that time, the requirements of this rule that were in effect on January 10, 1996, apply:

(1) For water bodies identified as active spawning areas in the places and times indicated on the following Tables and Figures set out in OAR 340-041-0101 to 340-041-0340: Tables 101B, 121B, and 190B; and Figures 130B, 151B, 160B, 170B, 180A, 201A, 220B, 230B, 260A, 271B, 286B, 300B, 310B, 320B, and 340B, (as well as any active spawning area used by resident trout species), the following criteria apply during the applicable spawning through fry emergence periods set forth in the tables and figures and, where resident trout spawning occurs, during the time trout spawning through fry emergence occurs:

(a) The dissolved oxygen may not be less than 11.0 mg/L. However, if the minimum intergravel dissolved oxygen, measured as a spatial median, is 8.0 mg/L or greater, then the DO criterion is 9.0 mg/L;

(b) Where conditions of barometric pressure, altitude, and temperature preclude attainment of the 11.0 mg/L or 9.0 mg/L criteria, dissolved oxygen levels must not be less than 95 percent of saturation;

(c) The spatial median intergravel dissolved oxygen concentration must not fall below 8.0 mg/L.

(2) For water bodies identified by the Department as providing cold-water aquatic life, the dissolved oxygen may not be less than 8.0 mg/L as an absolute minimum. Where conditions of barometric pressure, altitude, and temperature preclude attainment of the 8.0 mg/L, dissolved oxygen may not be less than 90 percent of saturation. At the discretion of the Department, when the Department determines that adequate information exists, the dissolved oxygen may not fall below 8.0 mg/L as a 30-day mean minimum, 6.5 mg/L as a seven-day minimum mean, and may not fall below 6.0 mg/L as an absolute minimum (Table 15);

(3) For water bodies identified by the Department as providing cool-water aquatic life, the dissolved oxygen may not be less than 6.5 mg/L as an absolute minimum. At the discretion of the Department, when the Department determines that adequate information exists, the dissolved oxygen may not fall below 6.5 mg/L as a 30-day mean minimum, 5.0 mg/L as a seven-day minimum mean, and may not fall below 4.0 mg/L as an absolute minimum (Table 15);

(4) For water bodies identified by the Department as providing warm-water aquatic life, the dissolved oxygen may not be less than 5.5 mg/L as an absolute minimum. At the discretion of the Department, when the Department determines that adequate information exists, the dissolved oxygen may not fall below 5.5 mg/L as a 30-day mean minimum, and may not fall below 4.0 mg/L as an absolute minimum (Table 15);

(5) For estuarine water, the dissolved oxygen concentrations may not be less than 6.5 mg/L (for coastal water bodies);

(6) For ocean waters, no measurable reduction in dissolved oxygen concentration may be allowed.

D.O. Standard	Concentration and Period <sup>1</sup> (All Units are mg/L)		eriod¹ (All /L)	Use/Level of Protection	
	30-D	7-D	7- Mi	Min	
Salmonid Spawning		11.0 <sup>2.3</sup>		9.0 <sup>3</sup>	Principal use of salmonid spawning and incubation of embryos until emergence from the gravels. Low risk of impairment to cold-water aquatic life, other native fish and invertebrates.
				8.0 <sup>4</sup>	
Cold Water	8.0 <sup>5</sup>		6.5	6.0	Principally cold-water aquatic life. Salmon, trout, cold-water invertebrates, and other native cold-water species exist throughout all or most of the year. Juvenile anadromous salmonids may rear throughout the year. No measurable risk level for these communities.
Cool Water	6.5		5.0	4.0	Mixed native cool-water aquatic life, such as sculpins, smelt, and lampreys. Waterbodies includes estuaries. Salmonids and other cold-water biota may be present during part or all of the year but do not form a dominant component of the community structure. No measurable risk to cool-water species, slight risk to cold-water species present.
Warm Water	5.5			4.0	Waterbodies whose aquatic life beneficial uses are characterized by introduced, or native, warm-water species.
Marine / No Risk	No Change from Background		kground	The only DO criterion that provides no additional risks is "no change from background". Waterbodies accorded this level of protection include marine waters and waters in Wilderness areas.	

Table 15. Dissolved Oxygen & Intergravel Dissolved Oxygen Criteria (OAR-340-041-0016,TABLE 21)

OAR-340-041-0002, TABLE 21 (Continued)

Note:

*Shaded* values present the absolute minimum criteria, unless the Department believes adequate data exists to apply the multiple criteria and associated periods.

 $^{1}$ **30-D** = 30-day mean minimum as defined in OAR 340-41-006.

7-D = 7-day mean minimum as defined in OAR 340-41-006.

7-Mi = 7-day minimum mean as defined in OAR 340-41-006.

**Min** = Absolute minimums for surface samples when applying the averaging period, spatial median of IGDO.

<sup>2</sup> When Intergravel DO levels are 8.0 mg/L or greater, DO levels may be as low as 9.0 mg/L, without triggering a violation.

<sup>3</sup> If conditions of barometric pressure, altitude and temperature preclude achievement of the footnoted criteria, then 95 percent saturation applies.

<sup>4</sup> Intergravel DO criterion, spatial median minimum.

<sup>5</sup> If conditions of barometric pressure, altitude, and temperature preclude achievement of 8.0 mg/L, then 90 percent saturation applies.

#### OAR 340-041-0006 Definitions

[...]

(15) "Daily Mean" for dissolved oxygen means the numeric average of an adequate number of data to describe the variation in dissolved oxygen concentration throughout a day, including daily

maximums and minimums. For calculating the mean, concentrations in excess of 100 percent of saturation are valued at the saturation concentration.

[...]

(22) "Estuarine Waters" means all mixed fresh and oceanic waters in estuaries or bays from the point of oceanic water intrusion inland to a line connecting the outermost points of the headlands or protective jetties.

(27) "Intergravel Dissolved Oxygen" (IGDO) means the concentration of oxygen measured in the water within the stream bed gravels. Measurements should be taken within a limited time period before emergence of fry.

(34) "Marine Waters" means all oceanic, offshore waters outside of estuaries or bays and within the territorial limits of the State of Oregon.

[...]

(38) "Minimum" (Min) for dissolved oxygen means the minimum recorded concentration including seasonal and diurnal minimums.

(39) "Monthly (30-D) Mean Minimum" for dissolved oxygen means the minimum of the 30 consecutive-day floating averages of the calculated daily mean dissolved oxygen concentration.

[...]

(59) "Spatial Median" means the value that falls in the middle of a data set of multiple intergravel dissolved oxygen (IGDO) measurements taken within a spawning area. Half the samples should be greater than and half the samples should be less than the spatial median.

[...]

(73) "Weekly (7-D) Mean Minimum" for dissolved oxygen means the minimum of the seven consecutive-day floating average of the calculated daily mean dissolved oxygen concentration.

(74) "Weekly (7-Mi) Minimum Mean" for dissolved oxygen means the minimum of the seven consecutive-day floating average of the daily minimum concentration. For application of the criteria, this value is the reference for diurnal minimums.

# DATA EVALUATION

# DETERMINING APPLICABLE CRITERIA:

The application of the various dissolved oxygen criteria is based on designated fish use as described in the tables and figures in OAR-340-041-016 (1). For convenience, the interpretation of this information is detailed in the Dissolved Oxygen Standard Implementation Guidance and depicted for referece in the DEQ water quality standards mapping web tool (in development).

#### **TIME PERIOD:**

<u>Spawning Time-Period:</u> The spawning criteria shall be applied for places and times indicated, in the tables and figures referenced in OAR-340-041-0016 (1), as having active salmon and steelhead spawning, or any additional assumed spawning by resident trout species. Listed status of waterbodies in violation of the spawning criteria is in effect only during the applicable spawning date range for the waterbody.

<u>Year-round</u>: The year-round dissolved oxygen criteria apply year round. For some locations, a more stringent spawning criteria may apply in addition to the year round criterion for part of the year. Listed status of waterbodies in violation of the year-round criteria are in effect year-round.

<u>Critical Period</u>: The critical period for assessing compliance with the year-round dissolved oxygen standard is the summer period July 1 – September 30, when seasonal trends in dissolved oxygen are expected to be near annual minimums.

# ASSIGNMENT OF ASSESSMENT CATEGORY:

## Instantaneous Dissolved Oxygen Concentration

The D.O. criteria metrics are absolute minimum D.O. concentrations referenced in OAR-340-041-016 (1)(a) - (6) (Table 16). These criteria are also depicted in grey boxes on OAR-340-041-0006, Table 21 (see Table 15, above).

Dissolved Oxygen Standard	Salmonid Spawning	Cold Water	Cool Water	Warm Water	Estuary	Marine
D.O. Criteria (mg/L)	11.0*	8.0	6.5	5.5	6.5	No change from background
% Saturation Allowance	Not less than 95 % saturation	Not less than 90 % saturation		_		
IGDO Criterion (mg/L)	8.0		_		_	

Table 16. Instantaneous Minimum Dissolved Oxygen Criteria to Protect Aquatic Life

\*Shall be 9.0 mg/L if data shows the IGDO criterion of 8.0 mg/L is also attained.

# Category 5: Water Quality Limited, TMDL Needed (303(d) List)

Where greater than 10% of the samples within the IR data window collected on separate days for the time-period of interest (spawning or year-round critical period) are less than the appropriate criterion according to the exact binomial test **AND** are also less than the percent saturation allowance.

# Category 4: Water Quality Limited, TMDL Not Needed

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address the pollutant and result in the attainment of water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

## **Category 3: Insufficient Data**

Fewer than 5 samples within the IR data window collected on separate days for the time-period of interest (spawning or year-round critical period) with no sample less than the appropriate criterion, **AND** all samples less than the appropriate criterion are also less than the percent saturation allowance.

## Category 3B: Insufficient Data: Exceedances

Fewer than 5 samples within the IR data window collected on separate days for the time-period of interest (spawning or year-round critical period); where at least one sample is less than the appropriate criterion **AND** is also less than the percent saturation allowance.

# **Category 2: Attaining**

Less than or equal to 10% of samples within the IR data window in the time-period of interest (spawning or non-spawning) are less than the appropriate criterion according to the exact binomial test **AND** are also less than the corresponding percent saturation allowance.

## **Continuous Time Series Dissolved Oxygen Concentration**

The Department shall apply the Monthly (30-D) Mean Minimum, Weekly (seven-day) Minimum Mean, and alternate absolute minimum, when it determines sufficient continuously monitored data is available.

For calculating daily means and minimums, measurements from at least 22 hours in each day must be available. Sufficient data will include, but may not be limited to, at least 29 daily mean values for calculating a 30-day average, and at least 6 daily mean values for calculating a seven-day average.

To assess the year-round criteria using continuous data, at least 15 instances of the 30-D metric data must be collected during the year-round critical period (July 1 - September 30) within the integrated report data window. To assess the spawning criteria using continuous data, 15 instances of the 7-D metric must be collected during the spawning period within the integrated report data window.

In the absence of sufficient continuous monitoring of dissolved oxygen, attainment of the dissolved oxygen criterion shall be assessed as instantaneous or "grab" measurements. The daily minimum dissolved oxygen concentration shall be used as the "grab" sample unit.

Sites having insufficient data to be assessed as continuous data will be assessed according to the instantaneous criteria in the previous section. Where multiple samples are collected on the same day, the minimum DO concentration will be used in the assessment.

For the details of the following procedures please see Figure 5 and Figure 6.

## Category 5: Water Quality Limited, TMDL Needed (303(d) List)

Where the Department concludes that sufficient continuously monitored data has been collected, it shall assign waterbodies to Category 5 if **ANY** of the following criteria are exceeded:

## Year-Round

- Two or more of the 30-D consecutive rolling averages of the daily mean of dissolved oxygen concentration **AND** for those water bodies classified as cold water, the corresponding 30-day average of daily mean percent saturation is less than the applicable criterion.
- Two or more of the 7-Mi consecutive rolling average of the daily minimum concentration of dissolved oxygen is less than the applicable criterion.
- If both of the year round (30-D or 7-Mi) metrics are attained, two or more of the daily minimum concentration of dissolved oxygen is less than the Min. alternate minimum criteria (Min) (Table 15).

## Spawning

• Two or more of the 7-D consecutive rolling average of the daily mean of dissolved oxygen concentration **AND** the corresponding 7-day average of daily mean percent saturation is less than the applicable criterion, or 9.0 mg/L if data shows the IGDO criterion is also attained.

• If the year round 7-D metric is attained, two or more of the daily minimum concentration of dissolved oxygen is less than the Min. alternate minimum criteria (Min) (Table 15).

# **Category 2: Attaining**

Where the Department concludes that sufficient continuously monitored data has been collected, it shall assign waterbodies to Category 2 if **ALL** of the following metrics are attained:

## Year-Round

- No more than one of the 30-D consecutive rolling averages of the daily mean of dissolved oxygen concentration **AND** for those water bodies classified as cold water, the corresponding 30-day average of daily mean percent saturation is less than the applicable criterion.
- No more than one of the 7-Mi consecutive rolling average of the daily minimum concentration of dissolved oxygen is less than the applicable criterion.
- If both the year round (30-D and 7-Mi) are attained, no more than one of the daily minimum concentration of dissolved oxygen is less than the Min. alternate minimum criteria.

#### Spawning

- No more than one of the 7-D consecutive rolling average of the daily mean of dissolved oxygen concentration **AND** the corresponding 7-day average of daily percent saturation is less than the applicable criterion.
- If the year round 7-D metric is attained, ≤ 1 of the daily minimum concentration of dissolved oxygen is less than the Min. alternate minimum criteria (Min) (Table 15).

## A. Calculating Percent Saturation

For evaluation of instantaneous or "grab" samples, the percent saturation corresponding to each sample of dissolved oxygen concentration shall be evaluated when applicable criteria are exceeded to determine if conditions of barometric pressure, altitude, and temperature preclude attainment of the standard.

For evaluation of continuous metrics, the corresponding 30-D (cold water year-round criteria) or 7-D (spawning criteria) percent saturation metrics shall be evaluated when applicable criteria are exceeded to determine if conditions of barometric pressure, altitude, and temperature preclude attainment of the standard.

Direct field instrument measurements of percent saturation are preferred and shall be used if available. However, if corresponding percent saturation data is unavailable, and corresponding water temperature data is available, the value can be calculated using Equation 2 (below)<sup>35</sup>. When the dissolved oxygen saturation is measured in excess of 100 percent, the saturation value used shall be limited to 100 percent for the calculation of metrics. If percent saturation is unavailable or can not be calculated, DEQ shall apply the applicable spawning and cold-water criteria.

## **Equation 1:**

<sup>&</sup>lt;sup>35</sup> Pelletier and Chapra. 2008. Qual2Kw theory and documentation (version 5.1), *Washington Department of Ecology*, Olympia, WA.

$$DO_{Theo} = e^{\left[-139.34411 + \frac{1.575701 \times 10^5}{T} - \frac{6.642308 \times 10^7}{T^2} + \frac{1.243800 \times 10^{10}}{T^3} - \frac{8.621949 \times 10^{11}}{T^4}\right]} \\ \times \left(1 - (0.0001148 * Site\_elvm)\right)$$

Where e = a constant, the base of the natural logarithm ( $\approx 2.71828$ )

T = Temperature in Kelvin

Site\_elvm = Site elevation in meters (recorded field value or derived from a Digital Elevation Model)

# Equation 2:

$$PS = 100 * \frac{DO_{Meas}}{DO_{Theo}}$$

 $\begin{array}{ll} Where & PS = Percent \ saturation \ dissolved \ oxygen \\ & DO_{Meas} = Measured \ Dissolved \ Oxygen \ in \ mg/L \\ & DO_{Theo} = Theoretical \ Dissolved \ Oxygen \ in \ mg/L \\ \end{array}$ 









рΗ

**USES ASSESSED:** 

Fish and Aquatic Life

## WATER QUALITY STANDARDS:

#### 340-041-0021

#### pН

(1) Unless otherwise specified in OAR 340-041-0101 through 340-041-0350, pH values

(Hydrogen ion concentrations) may not fall outside the following ranges:

(a) Marine waters: 7.0-8.5;

(b) Estuarine and fresh waters: See basin-specific criteria (OAR 340-041-0101 through 340-041-0350).

(2) Waters impounded by dams existing on January 1, 1996, which have pH values that exceed the criteria are not in violation of the standard, if the Department determines that the exceedance would not occur without the impoundment and that all practicable measures have been taken to bring the pH in the impounded waters into compliance with the criteria.

#### 340-041-0101 through 340-041-0350

Basin-specific criteria

#### Table 17. Summary of pH Basin-Specific Criteria (OAR 340-041-0101 through 340-041-0350)

Basin or Water Body	OAR	Water	Criteria Range
General	340-041-0021(1)(a)	Marine	7.0 to 8.5
General	340-041-0021(1)(b)	Estuarine and fresh waters	See basin-specific criteria
Columbia River	340-041-0104(1)	Main stem Columbia River (mouth to river mile 309):	7.0 to 8.5
Snake River	340-041-0124(1)	Main stem Snake River (river miles 260 to 335)	7.0 to 9.0
Deschutes Basin	340-041-0135(1)(a)	All other basin streams (except Cascade lakes)	6.5 to 8.5
	340-041-0135(1)(b)	Cascade lakes above 3,000 feet altitude	6.0 to 8.5
Goose and Summer Lakes Basin	340-041-0145(1)(a)	Goose Lake	7.5 to 9.5
	340-041-0145(1)(b)	All other basin waters	7.0 to 9.0*
Grande Ronde Basin	340-041-0156(1)	All basin streams (other than main stem Snake River)	6.5 to 9.0*
340-041-0165(1)(a)		Hood River Basin streams (except main stem Columbia River and Cascade lakes)	6.5 to 8.5
	340-041-0165(1)(b)	Cascade lakes above 3,000 feet altitude	6.0 to 8.5

Basin or Water Body	OAR	Water	Criteria Range
John Day Basin	340-041-0175(1)	All basin streams (other than the main stem Colombia River)	6.5 to 9.0*
Klamath Basin	340-041-0185(1)(a)	Fresh waters except Cascade lakes	6.5 to 9.0*
Klamati Dashi	340-041-0185(1)(b)	Cascade lakes above 5,000 feet altitude	6.0 to 8.5
Malheur Lake Basin	340-041-0195(1)	All	7.0 to 9.0*
Malheur River Basin	340-041-0207(1)	All	7.0 to 9.0*
Mid Coast Desin	340-041-0225(1)(a)	Marine waters	7.0 to 8.5
Mild Coast Dasili	340-041-0225(b)	Estuarine and fresh waters	6.5 to 8.5
North Coast Desir	340-041-0235(1)(a)	Marine waters	7.0 to 8.5
North Coast Basin	340-041-0235(1)(b)	Estuarine and fresh waters	6.5 to 8.5
Owyhee Basin	340-041-0256(1)	All	7.0 to 9.0*
Powder/Burnt Basins	340-041-0265(1)	All basin streams (other than main stem Snake River)	6.5 to 9.0*
	340-041-0275(1)(a)	Marine waters	7.0 to 8.5
Rogue Basin	340-041-0275(1)(b)	Estuarine and fresh waters (except Cascade lakes)	6.5 to 8.5
	340-041-0275(1)(c)	Cascade lakes above 3,000 feet altitude	6.0 to 8.5
Sandy Basin	340-041-0290(1)(a)	All basin waters (except main stem Columbia River and Cascade lakes)	6.5 to 8.5
	340-041-0290(1)(b)	Cascade lakes above 3,000 feet altitude	6.0 to 8.5
South Coast Basin	340-041-0305(1)(a)	Estuarine and fresh waters	6.5 to 8.5
	340-041-0305(1)(b)	Marine waters	7.0 to 8.5
Umatilla Basin	340-041-0315(1)	All basin streams (other than main stem Columbia River)	6.5 to 9.0*
	340-041-0326(1)(a)	Marine waters	7.0 to 8.5
Umpqua Basin	340-041-0326(1)(b)	Estuarine and fresh waters (except Cascade lakes)	6.5 to 8.5
	340-041-0326(1)(c)	Cascade lakes above 3,000 feet altitude	6.0 to 8.5
Walla Walla Basin	340-041-0336		6.5 to 9.0*
Willamette Basin	340-041-0345(1)(a)	All basin waters (except main stem Columbia River and Cascade lakes)	6.5 to 8.5
	340-041-0345(1)(b)	Cascade lakes above 3,000 feet altitude	6.0 to 8.5.

\*When greater than 25 percent of ambient measurements taken between June and September are greater than pH 8.7, and as resources are available according to priorities set by the Department, the Department will determine whether the values higher than 8.7 are anthropogenic or natural in origin.

## DATA EVALUATION:

Data from sampling sites are evaluated using the following protocols.

# Category 5: Water Quality Limited, TMDL Needed (303(d) List)

Greater than 10% of the samples are outside the range of the appropriate criterion according to the exact binomial test.

## Category 4: Water Quality Limited, TMDL Not Needed

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address pollutant and will attain water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

## **Category 3: Insufficient Data**

Fewer than 5 samples collected on separate days for the time-period of interest for listing

## Category 3B: Insufficient Data – Potential Concern

Fewer than 5 samples collected on separate days for the time period of interest for listing, where > 10% of samples do not meet the appropriate criterion.

#### **Category 2: Attaining**

For 5 or more samples, less than or equal to 10% of the samples are outside the range of the appropriate criterion according to the exact binomial test.

#### TIME PERIOD:

Year Round

## NOTES:

Cascade Lakes are natural and man-made lakes at elevations over 3,000 or 5,000 feet, as specified in the basin criteria and shown in <u>Table 17</u>.

# Sedimentation

**USES ASSESSED:** 

Fish and Aquatic Life

## WATER QUALITY STANDARDS:

#### 340-041-0007

#### **Statewide Narrative Criteria**

(11) The formation of appreciable bottom or sludge deposits or the formation of any organic or inorganic deposits deleterious to fish or other aquatic life or injurious to public health, recreation, or industry may not be allowed;

#### **DATA EVALUATION:**

Categorical listings for sedimentation will be made using sampling site documentation in conjunction with other data and overwhelming evidence of impairment.

Water bodies have been previously listed<sup>36</sup> using stream specific documentation, which demonstrated excessive sedimentation was a significant limitation to fish or other aquatic life. This included information indicating beneficial use impairment (aquatic community status, biomonitoring reference sites, or fishery data) and measurement data such as cobble embeddedness or percent fines.

For future assessments, DEQ will be evaluating approaches to apply a numeric benchmark based on measurements of stream conditions to implement the narrative criteria.

<sup>&</sup>lt;sup>36</sup> Listing Criteria for Oregon's 1998 303(d) List of Water Quality Limited Water Bodies

PARAMETER:	Temperature
USES ASSESSED:	Fish and Aquatic Life
NARRATIVE CRITERION:	OAR 340-041-0028
NUMERIC CRITERION:	OAR 340-041-0028(4)

#### 340-041-0002

#### Definitions

(57) "Seven-Day Average Maximum Temperature" means a calculation of the average of the daily maximum temperatures from seven consecutive days made on a rolling basis.

#### 340-041-0028

#### Temperature

#### [...]

(4) Biologically Based Numeric Criteria. Unless superseded by the natural conditions criteria described in section (8) of this rule, or by subsequently adopted site-specific criteria approved by EPA, the temperature criteria for State waters supporting salmonid fishes are as follows:

(a) The seven-day-average maximum temperature of a stream identified as having salmon and steelhead spawning use on subbasin maps and tables set out in OAR 340-041-0101 to 340-041-0340: Tables 101B, and 121B, and Figures 130B, 151B, 160B, 170B, 220B, 230B, 271B, 286B, 300B, 310B, 320B, and 340B, may not exceed 13.0 degrees Celsius (55.4 degrees Fahrenheit) at the times indicated on these maps and tables; (b) The seven-day-average maximum temperature of a stream identified as having core cold water habitat use on subbasin maps set out in OAR 340-041-101 to 340-041-340: Figures 130A, 151A, 160A, 170A, 220A, 230A, 271A, 286A, 300A, 310A, 320A, and 340A, may not exceed 16.0 degrees Celsius (60.8 degrees Fahrenheit); (c) The seven-day-average maximum temperature of a stream identified as having salmon and trout rearing and migration use on subbasin maps set out at OAR 340-041-0101 to 340-041-0340: Figures 130A, 151A, 160A, 170A, 220A, 230A, 271A, 286A, 300A, 310A, 320A, and 340A, may not exceed 18.0 degrees Celsius (64.4 degrees Fahrenheit); (d) The seven-day-average maximum temperature of a stream identified as having a migration corridor use on subbasin maps and tables OAR 340-041-0101 to 340-041-0340: Tables 101B, and 121B, and Figures 151A, 170A, and 340A, may not exceed 20.0 degrees Celsius (68.0 degrees Fahrenheit). In addition, these water bodies must have coldwater refugia that are sufficiently distributed so as to allow salmon and steelhead migration without significant adverse effects from higher water temperatures elsewhere in the water body. Finally, the seasonal thermal pattern in Columbia and Snake Rivers must reflect the natural seasonal thermal pattern; (e) The seven-day-average maximum temperature of a stream identified as having Lahontan cutthroat trout or redband trout use on subbasin maps and tables set out in OAR 340-041-0101 to 340-041-0340: Tables 120B, 140B, 190B, and 250B, and Figures 180A,

340-041-0101 to 340-041-0340: Tables 120B, 140B, 190B, and 250B, and Figures 180A, 201A, and 260A may not exceed 20.0 degrees Celsius (68.0 degrees Fahrenheit); (f) The seven-day-average maximum temperature of a stream identified as having bull trout spawning and juvenile rearing use on subbasin maps set out at OAR 340-041-0101 to 340-041-0340: Figures 130B, 151B, 160B, 170B, 180A, 201A, 260A, 310B, and 340B, may not exceed 12.0 degrees Celsius (53.6 degrees Fahrenheit). From August 15 through May 15, in bull trout spawning waters below Clear Creek and Mehlhorn reservoirs on Upper Clear Creek (Pine Subbasin), below Laurance Lake on the Middle

Fork Hood River, and below Carmen reservoir on the Upper McKenzie River, there may be no more than a 0.3 degrees Celsius (0.5 Fahrenheit) increase between the water temperature immediately upstream of the reservoir and the water temperature immediately downstream of the spillway when the ambient seven-day-average maximum stream temperature is 9.0 degrees Celsius (48 degrees Fahrenheit) or greater, and no more than a 1.0 degree Celsius (1.8 degrees Fahrenheit) increase when the seven-day-average stream temperature is less than 9 degrees Celsius.

[...]

(6) Natural Lakes. Natural lakes may not be warmed by more than 0.3 degrees Celsius (0.5 degrees Fahrenheit) above the natural condition unless a greater increase would not reasonably be expected to adversely affect fish or other aquatic life. Absent a discharge or human modification that would reasonably be expected to increase temperature, DEQ will presume that the ambient temperature of a natural lake is the same as its natural thermal condition.

(7) Oceans and Bays. Except for the Columbia River above river mile 7, ocean and bay waters may not be warmed by more than 0.3 degrees Celsius (0.5 degrees Fahrenheit) above the natural condition unless a greater increase would not reasonably be expected to adversely affect fish or other aquatic life. Absent a discharge or human modification that would reasonably be expected to increase temperature, DEQ will presume that the ambient temperature of the ocean or bay is the same as its natural thermal condition.

[...]

(9) Cool Water Species.

(a) No increase in temperature is allowed that would reasonably be expected to impair cool water species. Waters of the State that support cool water species are identified on subbasin tables and figures set out in OAR 340-041-0101 to 340-041-0340; Tables 140B, 190B and 250B, and Figures 180A, 201A and 340A

(b) See OAR 340-041-0185 for a basin-specific criterion for the Klamath River.

(10) Borax Lake Chub. State waters in the Malheur Lake Basin supporting the Borax Lake chub may not be cooled more than 0.3 degrees Celsius (0.5 degrees Fahrenheit) below the natural condition.

[...]

(12) Implementation of the Temperature Criteria

(c) Air Temperature Exclusion. A water body that only exceeds the criteria set out in this rule when the exceedance is attributed to daily maximum air temperatures that exceed the 90th percentile value of annual maximum seven-day average maximum air temperatures calculated using at least 10 years of air temperature data, will not be listed on the section 303(d) list of impaired waters and sources will not be considered in violation of this rule. (d) Low Flow Conditions. An exceedance of the biologically-based numeric criteria in section (4) of this rule... will not be considered a permit violation during stream flows that are less than the 7Q10 low flow condition for that water body.

## DATA EVALUATION:

Data from sampling sites are evaluated using the following protocols and criterion values identified in Table 18.

#### Category 5: Water Quality Limited, TMDL Needed (303(d) List)

When continuous temperature data are collected, any two instances of the seven-day-average daily maximum temperature exceed the applicable criteria within a three-year period.

Potential listings shall be reviewed for exception under the air temperature exclusion and low flow exclusion before being finalized. Listings that DEQ determines are subject to the air temperature exclusion will be confirmed prior to publishing the final 303(d) list. Listings invalidated due to the air temperature exclusion shall be placed in Category 2.

## Category 4: Water Quality Limited, TMDL Not Needed

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address impairment and the pollutant will attain water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

#### **Category 3: Insufficient Data**

When temperature data are collected, but data are insufficient to calculate the seven-day-average daily maximum temperature; **OR** the data are not collected during the critical warm period or an applicable spawning period.

## **Category 3B: Potential Concern**

When temperature data are collected and show at least one instance of the seven-day-average daily maximum temperature exceeding the criteria within a three-year period, but data are insufficient to place in Category 5.

## **Category 2: Attaining**

When continuous temperature data are collected, no seven-day-average of the daily maximum temperature exceed the applicable criterion. Data represent the duration of the critical warm period or an applicable spawning period. Attainment of the year-round criteria and the spawning criteria shall be listed separately within a waterbody.

## DATA REQUIREMENTS:

Continuous data must be collected to reliably capture the daily maximum temperature for at least seven consecutive days. At a minimum, monitoring data should be collected during the critical warm period (July 1 to September 30) that adequately captures peak temperatures **OR** any applicable spawning periods to be sufficient to demonstrate attainment of the criteria. Instantaneous or "grab" temperature readings are not sufficient to be evaluated against the biologically based numeric criteria.

## Calculating the seven-day Average Maximum temperature metric

The seven-day average daily maximum (7dAM) stream temperature is an average of the daily maximum water temperatures for seven consecutive days. The average daily maximum temperature value for each seven-day period is assigned to the last (7<sup>th</sup>) calendar day of each period.

The 7dAM is repeated for each consecutive 7-day period on a moving or rolling basis. For example, the 7dAM for August 10 is calculated from  $T_{max}$  for August 4 to August 10; the 7dAM for August 11 is calculated from August 5 to 11, etc.

$$7dAM = \frac{1}{7} \sum_{i=1}^{7} T_{\max - i}$$

Where: i = day in the sequence $T_{max} = \text{maximum temperature of day, } i$  When spawning criteria apply, the first 7-day averaging period begins on the date the spawning period begins. The first 7dAM value will be assigned to the 7th calendar day following the start date of the spawning period. Therefore, the 7th calendar day of the spawning period is the first day that the 7dAM is required to meet the spawning criteria.

## DETERMINING APPLICABLE CRITERIA:

Designated Fish Use	Temperature Criterion, °C			
Year-Round Crit	eria			
Salmon & trout rearing & migration	18.0			
Core cold water habitat	16.0			
Migration corridor (salmon & steelhead)	20.0			
Lahontan cutthroat or redband trout	20.0			
Bull trout spawning & juvenile rearing	12.0			
Spawning Criteria				
Salmon & steelhead spawning	13.0			

#### Table 18. Numeric Temperature Criteria

#### **Designated Fish Uses**

The year-round fish uses designated for protection of fish and aquatic life are indicated in in OAR 340-041-0101 to 340-041-0340: Figures 130A, 151A, 160A, 170A, 180A, 201A, 220A, 230A, 260A, 271A, 286A, 300A, 310A, 320A, and 340A; Tables 101B, 120B, 121B, 130B 140B,151B, 160B, 170B, 180A, 190B, 201A, 250B, 260A, 310B, and 340B. For convenience, the information from the fish use figures and tables are also reproduced on the DEQ water quality standards maps web tool (under development).

## **Designated Spawning Time Periods**

In streams designated as salmon and steelhead spawning areas, the salmon & steelhead spawning criterion (13°C) shall be applied ONLY during the time periods indicated in tables and figures referenced in OAR 340-041-0101 to 340-041-0340: Tables 101B, and 121B, and Figures 130B, 151B, 160B, 170B, 220B, 230B, 271B, 286B, 300B, 310B, 320B, and 340B. Outside of these designated spawning time periods, the year-round criteria shall apply. For convenience, the information from the spawning use tables and figures are also reproduced on the DEQ water quality standards maps web tool (under development).

# Application of the Klamath River Cool Water Species narrative criterion for temperature in 340-041-0028 (9)(b).<sup>37</sup>

To ensure the protection of Lost River and Shortnose Suckers in the 5-mile reach of the Klamath and Link Rivers associated with the urban areas of Klamath Falls, if two or more 7dAM values exceed 28°C in this reach, except when the air temperature or low flow exclusions apply, DEQ will determine that the cool water species narrative criterion is not being attained in this reach for purposes of CWA section 303(d)

<sup>&</sup>lt;sup>37</sup> DEQ 2017, Memorandum RE: Implementation of Cool Water Species Criterion for Klamath River Sucker. March 6, 2017.

assessments. This reach is depicted on the DEQ water quality standards maps web tool (under development).

# Applicability

For tributary waters that are not identified on the "Fish Use Designations" maps referenced in section (4) of the rule, the applicable criteria for these waters are the same criteria as is applicable to the nearest downstream water body depicted on the applicable map. This does not apply to the "Salmon and Steelhead Spawning Use Designations" maps.

# **Total Dissolved Gas**

#### **USES ASSESSED:**

Fish and Aquatic Life

## WATER QUALITY STANDARDS:

#### 340-041-0031

#### **Total Dissolved Gas**

Waters will be free from dissolved gases, such as carbon dioxide, hydrogen sulfide, or other gases, in sufficient quantities to cause objectionable odors or to be deleterious to fish or other aquatic life, navigation, recreation, or other reasonable uses made of such water.
 Except when stream flow exceeds the ten-year, seven-day average flood, the concentration of total dissolved gas relative to atmospheric pressure at the point of sample collection may not exceed 110 percent of saturation. However, in hatchery-receiving waters and other waters of less than two feet in depth, the concentration of total dissolved gas relative to atmospheric pressure at the point of saturation.

## DATA EVALUATION:

Data from sampling sites are evaluated using the following protocols:

## Category 5: Water Quality Limited, TMDL Needed (303(d) List)

Greater than 10% of the samples exceed 110% saturation according to the exact binomial test **OR** a survey identifies beneficial use impairment due to total dissolved gas such as assessment of fish conditions.

## Category 4: Water Quality Limited, TMDL Not Needed

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address pollutant and will attain water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

## **Category 3: Insufficient Data**

Available data are not sufficient to determine if the use is impaired.

## **Category 2: Attaining**

Less than or equal to 10% of the samples are outside the range of the appropriate criterion according to the exact binomial test **AND** no impairments have been observed from dissolved gases, such as carbon dioxide, hydrogen sulfide, or other gases.

# **Toxic Substances**

**Toxic Substances – Aquatic Life Criteria** 

USES ASSESSED: Fish and Aquatic Life
Toxic Substances – Human Health Criteria

USES ASSESSED: Fishing Fishing – Shellfish Harvesting Toxic Substances – Human Health Criteria (water + organism only)

USES ASSESSED:

Domestic Water Supply

## WATER QUALITY STANDARDS:

#### 340-041-0007

#### **Statewide Narrative Criteria**

(10) The creation of tastes or odors or toxic or other conditions that are deleterious to fish or other aquatic life or affect the potability of drinking water or the palatability of fish or shellfish may not be allowed;

#### 340-041-003338

#### **Toxic Substances**

(1) Toxic Substances Narrative. Toxic substances may not be introduced above natural background levels in waters of the state in amounts, concentrations, or combinations that may be harmful, may chemically change to harmful forms in the environment, or may accumulate in sediments or bioaccumulate in aquatic life or wildlife to levels that adversely affect public health, safety, or welfare or aquatic life, wildlife or other designated beneficial uses.

(2) Aquatic Life Numeric Criteria. Levels of toxic substances in waters of the state may not exceed the applicable aquatic life criteria as defined in Table 30 under OAR 340-041-8033.
(3) Human Health Numeric Criteria. The criteria for waters of the state listed in Table 40 under OAR 340-041-8033 are established to protect Oregonians from potential adverse health effects associated with long-term exposure to toxic substances associated with consumption of fish, shellfish and water.

**NOTE**: Tables 30, 31 and 40 are found under OAR 340-041-8033.

#### 340-041-8033 <sup>39</sup>, <sup>40</sup>

#### **Division 41 Tables and Figures**

(1) Table 30: Aquatic Life Water Quality Criteria for Toxic Pollutants. This table, referenced in OAR 340-041-0033, contains information about the applicability and content of the criteria contained in the table.

<sup>&</sup>lt;sup>38</sup> Cited April 11, 2017 <u>http://arcweb.sos.state.or.us/pages/rules/oars\_300/oar\_340/340\_041.html</u>

 <sup>&</sup>lt;sup>39</sup> Cited May 18, 2017 <u>http://arcweb.sos.state.or.us/pages/rules/oars\_300/oar\_340/340\_041.html</u>
 <sup>40</sup> The Federal Clean Water Act criterion promulgated for Oregon effective 3/6/2017

https://www.federalregister.gov/documents/2017/02/03/2017-02283/aquatic-life-criteria-for-cadmium-in-oregon supersedes Table 30 aquatic life freshwater acute criterion for cadmium

(2) Table 31: Aquatic Life Water Quality Guidance Values for Toxic Pollutants. This table, referenced in OAR 340-041-0033, contains information about the applicability and content of the criteria contained in the table.

(3) Table 40: Human Health Water Quality Criteria for Toxic Pollutants. This table, referenced in OAR 340-041-0033, contains information about the applicability and content of the criteria contained in the table.

[ED. NOTE: Tables referenced are not included in rule text..]

## **ASSESSMENT PROTOCOL:**

DEQ applies Oregon's current and effective water quality standards for CWA 303(d) assessment purposes once the standard has been approved by EPA.

## **DETERMINING APPLICABLE CRITERION:**

## **Oregon's Statewide Narrative**

The statewide narrative criteria generally protects fish and aquatic life, and human consumption of drinking water and fish from toxic conditions and effects. Oregon's toxic substance narrative and numeric water quality standards protect human health, fish and aquatic life, and wildlife beneficial uses of water.

DEQ uses the narrative and numeric toxic pollutant criteria to determine where pollutants are causing impairments to applicable beneficial uses. Some toxic pollutants have criteria that apply to more than one beneficial use. For the assessment, DEQ applies criteria relevant to each use to determine water quality conditions and identify waters with impaired beneficial uses. Additional information about criteria applicable at specific locations is available using the DEQ water quality standards maps web tool.

## **Aquatic Life**

The OAR 340-041-8033 Table 30 criteria establish levels for specific toxic substances that are not to be exceeded more than once every three years on average in order to protect fish and aquatic life. DEQ evaluates data from the water column using the most stringent of the acute (1-hour average) or chronic (4-day average) pollutant criterion appropriate for the type of water (freshwater or saltwater).

To determine when freshwater or saltwater criteria are applicable, DEQ follows Oregon rules and EPA guidance.<sup>41</sup> Marine waters are defined in OAR 340-041-0002(34) as "...all oceanic, offshore waters outside of estuaries or bays and within the territorial limits of the State of Oregon." For marine waters, DEQ applies the saltwater criteria. Estuarine waters are defined in OAR 340-041-0002(22) as "...all mixed fresh and oceanic waters in estuaries or bays from the point of oceanic water intrusion inland to a line connecting the outermost points of the headlands or protective jetties." DEQ follows EPA's recommendation to use saltwater criteria for marine waters where the salinity is equal to or greater than 10 parts per thousand (approximately equivalent to conductivity 20,000 uS/cm) and use the more stringent of freshwater or saltwater aquatic life criteria in estuarine waters where salinity is between 1 and 10 parts per thousand.<sup>42</sup>

 <sup>&</sup>lt;sup>41</sup> 2002, <u>National Recommended Water Quality Criteria: 2002</u>, U.S. EPA Office of Water, EPA 822-R-02-047p.9.
 <sup>42</sup> Monitoring data are more commonly collected for conductivity. A general conversion is: Salinity 0.1 parts per thousand = 200 micro-Siemens/cm conductivity at 20°C. Consult on-line reference table at <a href="http://www.envcoglobal.com/files/u5/Envco%20Conductivity%20to%20salinity%20conversion%20table.pdf">http://www.envcoglobal.com/files/u5/Envco%20Conductivity%20to%20salinity%20conversion%20table.pdf</a> attributed to equation of P.K. Weyl, Liminology and Oceanography, 9:75 (1964).
DEQ has adopted the Coastal and Marine Ecological Classification Standard (CMECS) implemented by the Oregon Coastal Management Program that identifies the extent of estuaries in coastal Oregon waters using geographic information and salinity data<sup>43</sup>. The classification of estuarine waters is consistent with EPA's recommendation for waters where salinity is between 1 and 10 parts per thousand. For these estuarine waters, DEQ applies the more stringent of either the freshwater or saltwater criteria.

The aquatic life toxicity of some pollutants is a function of water chemistry factors such as pH, temperature, salinity, or hardness. The applicable criterion is calculated for each monitoring result using water chemistry data. Criteria for ammonia, pentachlorophenol, and metals including cadmium, chromium, copper, lead, nickel, silver, and zinc are calculated using the equations, factors, and models cited in Table 30.

#### Human Health Uses - Drinking Water and Fishing

Statewide narrative and toxic substance narrative criteria protect human beneficial uses of water for drinking water and fishing. Public health advisories limiting fish consumption due to pollutant concentrations in fish or shellfish tissue are direct indicators of impairments to human beneficial uses and are used by DEQ to identify waters impaired by toxic pollutants.

The OAR 340-041-8033 Table 40 criteria protect human uses of water for public and private domestic water supply (i.e., drinking water consumption) and fishing (i.e., fish and shellfish consumption). DEQ evaluates data from the water column using the 'water + organism' criterion where both drinking water and fishing are designated uses. Most freshwaters in Oregon are designated for both drinking water and fishing. When fishing is a designated use but drinking water is not, DEQ applies the 'organism only' criterion. Most estuaries, marine waters, or saline waters are not designated for drinking water. In marine waters and estuaries if there is no 'organism only' criterion for a specific pollutant, DEQ may apply the 'water + organism' criterion. The criterion for methylmercury is the only fish consumption criterion based on fish tissue concentrations.

#### DATA EVALUATION:

Data from sampling sites are evaluated using the following protocols. Unless specified otherwise in pollutant-specific protocols below, the assumed durations associated with grab samples are 1-hour (acute) and 96-hours (chronic). The following methodologies apply to all toxics. Where there are specific considerations for particular criteria, those are specified in further detail within the criteria sections.

#### Category 5: Water Quality Limited, TMDL Needed (303(d) List)<sup>44</sup>

#### For Fish and Aquatic Life

Greater than 5% of the samples exceed the appropriate **aquatic life criterion** according to the exact binomial test for listing (see <u>Section 3.3.4. Water Body Assessment</u>);

#### For Fishing and Shellfish Harvesting

The geometric mean of a minimum of three (3) or more samples is greater than the appropriate **human** health criterion;

#### OR

Any fish or shellfish consumption advisory issued by the Oregon Health Authority or Oregon Department of Agriculture for a specific water body based on pollutants in fish or shellfish tissue. Fish advisories are

<sup>&</sup>lt;sup>43</sup> https://www.fgdc.gov/standards/projects/cmecs-folder/CMECS\_Version\_06-2012\_FINAL.pdf

<sup>&</sup>lt;sup>44</sup> Alkalinity criterion is a minimum concentration. Water may not be less than the criterion in order to protect aquatic life

posted at: <u>http://public.health.oregon.gov/newsadvisories/Pages/RecreationalAdvisories.aspx</u> or <u>https://www.oregon.gov/ODA/programs/FoodSafety/Shellfish/Pages/ShellfishClosures.aspx</u>

#### OR

The geometric mean of a minimum of three (3) or more valid results exceeds the fish tissue criterion for methylmercury if the results are from skinless fillets of individual fish;<sup>45</sup>

#### OR

The arithmetic mean of two (2) or more valid results exceeds the fish tissue criterion for methylmercury if the results are from composited skinless fillets from multiple fish of the same species.

#### For Domestic Water Supply

The geometric mean of a minimum of three (3) or more samples is greater than the appropriate human health (water + organism) criterion

#### Category 4: Water Quality Limited, TMDL Not Needed

TMDLs needed to attain applicable water quality standards have been approved (Category 4A), other pollution control requirements are expected to address pollutant and will attain water quality standards (Category 4B), or impairment is not caused by a pollutant (Category 4C).

#### Category 3B: Insufficient Data: Exceedances

Data are not sufficient to identify impaired conditions but some data indicate standards may not be met.

#### **Category 3: Insufficient Data**

Data are not sufficient to determine impairment or attainment (unless assigned Category 3B),

#### For Fishing and Shellfish Harvesting

Less than 3 valid samples for methylmercury in fish tissue when the results are from skinless fillets of individual fish,

#### OR

Less than 2 samples for methylmercury in fish tissue from a composite sample composed of skinless fillets of multiple fish of the same species.

#### **Category 2: Attaining**

#### For Fish and Aquatic Life

Less than or equal to 5% of the samples exceed the appropriate aquatic life criterion according to the exact binomial test (see <u>Section 3.3.4. Water Body Assessment</u>);

#### For Fishing and Shellfish Harvesting

The geometric mean of a minimum of three (3) valid samples is less than or equal to the appropriate human health criterion;

#### OR

Public health advisories are no longer needed based on fish tissue concentrations of pollutants; **OR** 

The geometric mean of a minimum of 3 valid samples meeting the human health criterion for methylmercury when the results are from skinless fillets of individual fish; **OR** 

<sup>&</sup>lt;sup>45</sup> Protocol based on US EPA Office of Science and Technology, 2001. Guidance for Implementing the January 2001 Methylmercury Water Quality Criterion. EPA 823-R-10-001. Washington, D.C.

The arithmetic mean of a minimum of 2 valid samples meeting the human health criterion for methylmercury when the results are from a composite sample composed of skinless fillets of multiple fish of the same species.

#### For Domestic Water Supply

The geometric mean of a minimum of three (3) valid samples is less than or equal to the appropriate human health (water + organism) criterion.

#### DATA REQUIREMENTS:

#### **Total Recoverable or Dissolved Metals Criteria**

Oregon's human health and aquatic life criteria for metals are established for either the "total recoverable" or "dissolved" fraction of the pollutant in water. The dissolved metal concentration in a water sample is usually a lesser proportion of the total recoverable metal concentration in the water. To evaluate water quality data, DEQ compares sample results to the applicable criteria using parameter results that match the fraction specified by the criterion, when available. When sample results for both total recoverable and dissolved fractions are reported for the same date, only the result matching the fraction of the applicable criterion is evaluated.

#### **Total Recoverable Criteria**

When the criterion is expressed as a total recoverable fraction, sample results for the dissolved fraction are considered valid for determining impairment. If the dissolved sample result exceeds the total recoverable criterion the samples may be used to assign Category 5. A dissolved sample result less than a total recoverable criterion is not considered valid for determining attainment of the criterion, and the samples may be used to assign Category 2, unless there are enough valid total recoverable samples to assign Category 2.

#### **Dissolved Criteria**

When the criterion is expressed as a dissolved fraction, sample results for the total fraction are considered valid if the sample result is converted to an equivalent dissolved fraction by multiplying by a site-specific conversion factor or translator. The converted results are valid to determine attainment or impairment of the dissolved criterion.

When no site-specific translator is available, but the total recoverable sample is less than a dissolved criterion, it is considered valid to determine attainment of the criterion and may be used to assign Category 2. If total recoverable samples are greater than a dissolved criterion, Category 3B may be assigned if there are no other dissolved samples to indicate impairment.

#### Hardness-Dependent Criteria

The freshwater aquatic life criteria for six toxic metals (cadmium, chromium III, lead, nickel, silver, and zinc) are a function of hardness (mg/L) in the water column. Criteria for these metals are calculated using the equations and factors provided in Table 30 Endnote F and in 40 CFR Part 131 the federal criteria for acute cadmium in Oregon <sup>46, 47</sup>. Total recoverable hardness values are used to derive criteria for metals concentrations.

<sup>&</sup>lt;sup>46</sup> 1986, Quality Criteria for Water, U.S. EPA Office of Water, EPA 440/5-86-001

<sup>&</sup>lt;sup>47</sup> Federal Clean Water Act criterion promulgated for Oregon effective 3/6/2017. 40 CFR Part 131

If hardness is not directly reported as CaCO<sub>3</sub>, the following equation<sup>48</sup> is used to calculate hardness from the concentration of  $Ca^{+2}$  and  $Mg^{+2}$ , if available. All units are in mg/L<sup>2</sup>

Hardness, equivalent  $CaCO_3 = 2.497 Ca^{+2} + 4.1189 Mg^{+2}$ 

To determine the hardness-dependent criteria, DEQ follows EPA guidance to use the concentration of ambient hardness to calculate criteria, even if the actual ambient hardness is less than 25 mg/L as calcium carbonate, and a maximum hardness value of 400 mg/L as calcium carbonate, even if the actual ambient hardness is greater than 400 mg/L as calcium carbonate.<sup>49</sup>

DEQ will preferentially use concurrent measured hardness values when available, but will use default values when needed for calculating protective hardness criteria. When ambient hardness concentration data is not available for a specific metal sample, DEQ will apply one of the default hardness values depending on the Ecoregion where the sample was collected (<u>Table 19</u>).

Ecoregion	Default Hardness (mg/L)
Blue Mountains	21.7
Cascades	10.0
Coast Range	14.5
Columbia Plateau	23.4
Columbia River Mainstem	48.7
Eastern Cascades Slopes and	
Foothills	19.3
Klamath Mountains	28.5
Northern Basin and Range	32.3
Snake River Plain	80.9
Willamette Valley	25.0

Table 19. Ecoregion Default Hardness Values

#### PROTOCOL DETAILS FOR SPECIFIC TOXIC POLLUTANTS:

Oregon's toxic substance water quality standards in OAR 340-041-0033 Table 30 and Table 40 contain detailed information on how to apply and calculate criteria in footnotes, endnotes, supplemental equations and tables, and cited model software. The following section describes additional protocols for specific toxic pollutants in order to make best use of all available data. Pollutant chemicals in EPA National Recommended Water Quality Criteria documents are correlated to chemical names and unique CAS

<sup>[</sup>EPA-HQ-OW-2016-0012; FRL-9958-40-OW] RIN 2040-AF60

https://www.federalregister.gov/documents/2017/02/03/2017-02283/aquatic-life-criteria-for-cadmium-in-oregon <sup>48</sup> 1998, Standard Methods for the Examination of Water and Wastewater, 20th edition, American Public Health Association, American Water Works Association, Water Environment Federation

<sup>&</sup>lt;sup>49</sup> 40 CFR Section 131.36(c)(4)(i). EPA 2002, <u>National Recommended Water Quality Criteria: 2002. U.S.</u> <u>Environmental Protection Agency. EPA-822-R-02-047</u>. EPA-822-R-02-047, p.8. November 2002.

registry number and are identified with criteria in Table 30 and Table 40.<sup>50,51,52,53</sup>. DEQ developed additional memoranda to address analytical and monitoring issues for specific toxic pollutants and criteria.<sup>54</sup> DEQ follows these guidelines to resolve questions on how to group various chemical species and evaluate data for the Integrated Report assessment. The sections below include criteria-specific detailed protocols for aquatic life criteria followed by human health criteria.

#### **Aquatic Life Water Quality Criteria**

#### **Alkalinity Criterion**

EPA's recommendation for the aquatic life freshwater criterion for alkalinity is "20 mg/L or more as  $CaCO_3$  except where natural concentrations are less."<sup>55</sup> Alkalinity should not be <u>below</u> this value in order to protect aquatic life.

Alkalinity is a measure of carbonate and bicarbonate ions and the buffering capacity of water to pH changes. Freshwater systems have natural variations in pH that are related to photosynthetic activity and other inorganic and organic chemical reactions. Applying the alkalinity criterion as an isolated standard may lead to incorrect conclusions about overall natural water quality or the causes of beneficial use impairments. For Integrated Report evaluations, analytical data indicating alkalinity less than the criterion is flagged as a **Category 3B Insufficient Data: Exceedances**. Professional judgment should be used during TMDL development or on a case-by-case basis to consider alkalinity information along with information for other related pollutants such as pH, chlorophyll a, aquatic weeds or algae growth, and dissolved oxygen when addressing beneficial use support.

#### Ammonia Criteria

Aquatic life criteria for ammonia are pH-, temperature-, and salinity-dependent. Additionally, different equations are used to calculate acute criteria values (one-hour average) for ammonia, based on presence or absence of salmonids. Ammonia chronic criteria values are calculated as 30-day rolling averages. See Tables 30(a-c) and DEQ's websites and calculators for instructions to calculate the appropriate criteria for each sample result. These criteria cannot be exceeded more than once every three years on average. Acute ammonia criteria are assessed using the exact binomial test. In order to be assessed as Category 2; Attaining, less than 5% of the samples may exceed the appropriate criterion according to the exact binomial test.

For the assessment data evaluation, if temperature or pH data are not available, criteria are not calculated and the sample result is not evaluated. Ammonia criteria for estuarine waters are calculated using the appropriate equations for freshwater. EPA recommends criteria calculations not be extrapolated beyond the pH and temperature limits specified in the criteria calculation equations.<sup>26, 27</sup> To calculate criteria for results with pH values outside the specified range (6.5 - 9.0), DEQ uses 6.5 when reported pH values are less than 6.5, and 9.0 when reported pH values are greater than 9.0.

<sup>52</sup> Agency for Toxic Substance and Disease Registry web site at <u>http://www.atsdr.cdc.gov/</u>

<sup>53</sup> US EPA Substance Registry Services web site "Substance Search" at

http://iaspub.epa.gov/sor\_internet/registry/substreg/searchandretrieve/substancesearch/search.do

<sup>54</sup> DEQ Memorandums with Recommendations for Analysis and Implementation of Specific Toxic Pollutants <u>http://www.deq.state.or.us/wq/standards/toxics.htm</u>

<sup>&</sup>lt;sup>50</sup> EPA National Recommended Water Quality Criteria website at:

http://water.epa.gov/scitech/swguidance/standards/criteria/current/index.cfm

<sup>&</sup>lt;sup>51</sup> National Institute of Standards and Technology web site "Search for Species Data by CAS Registry" at <u>http://webbook.nist.gov/chemistry/cas-ser.html</u>

<sup>&</sup>lt;sup>55</sup> 1986, Quality Criteria for Water, U.S. EPA Office of Water, EPA 440/5-86-001

Ammonia criteria for saltwater are established for un-ionized ammonia ( $NH_3$ ) which is the principal toxic form of ammonia.<sup>56</sup> For the assessment data evaluation, the criteria for marine sites are calculated using the saltwater equations. Marine sites are identified using geographic information and confirmed with salinity or conductivity data. A default salinity value of 10 ppt was used if site specific data are not available.

#### **Arsenic Criteria**

Oregon's aquatic life criteria for arsenic apply to dissolved concentrations of total inorganic arsenic (arsenic (III) plus arsenic (V)).

Available data for arsenic are typically for either total recoverable or total dissolved arsenic. DEQ completed an Oregon specific study of 460 samples of paired total recoverable and inorganic arsenic data. Based on its results, absent inorganic arsenic data, DEQ will use a conversion factor of 0.80 (freshwater) and 0.59 (estuary) to convert total recoverable arsenic to inorganic arsenic for assessment purposes.

#### **Cadmium Criteria**

The aquatic life cadmium criteria for freshwater are hardness-dependent and must be calculated for each result. EPA promulgated Federal Clean Water Act acute criterion for Oregon effective 3/6/2017 and provided equations and conversion factors to calculate the acute criterion for dissolved cadmium concentration in freshwater.<sup>57</sup> The federal rule specifies default inputs for hardness for Oregon Level III Ecoregions ranging from 28.39 to 123.5 mg/L to use to calculate criteria (<u>Table 20</u>).

Ecoregion	Default Hardness (mg/L)	
Coast Range	34.12	
Willamette Valley	32.39	
Cascades	28.39	
Eastern Cascades Slopes and Foothills	36.08	
Columbia Plateau	58.82	
Blue Mountains	43.49	
Snake River Plain	123.5	
Klamath Mountains	40.61	
Northern Basin and Range	98.62	

Table 20. EPA Acute Cadmium Default Hardness Values<sup>575</sup>

<sup>&</sup>lt;sup>56</sup> 1989, Ambient Water Quality Criteria for Ammonia (Saltwater)-1989, U.S. EPA Office of Water, EPA 440/5-88-004; <u>http://www.epa.gov/ost/pc/ambientwqc/ammoniasalt1989.pdf</u>

<sup>&</sup>lt;sup>57</sup> Aquatic Life Criteria for Cadmium in Oregon, Federal Register 82 FR 9166 02/03/2017, p 9166-9174 https://www.federalregister.gov/documents/2017/02/03/2017-02283/aquatic-life-criteria-for-cadmium-in-oregon

The freshwater acute criterion is calculated using the equations and conversion factors in Table 30 Endnote E. The freshwater chronic criterion is calculated using the equations and conversion factors in Table 30 Endnote F.

DEQ prefers to use ambient hardness data specific to the sample result, but uses EPA's default values when sample data are not available in order to calculate criteria for cadmium and other hardness-dependent metals.

#### Chlordane (CAS No. 57749) and Heptachlor (CAS No. 76448) Criteria

Aquatic life criteria for chlordane are applied to sample results reported for the technical product (CAS No. 12789036) or non-specific chlordane (CAS No. 57749), or to the sum of isomers, other constituents, and metabolites of chlordane including *cis*-chlordane (synonym  $\alpha$ -chlordane) (CAS No. 5103719), *trans*-chlordane (synonym  $\gamma$ - chlordane) (CAS No. 5103742),  $\gamma$ -chlordane (CAS No. 5566347), *cis*-nonachlor (CAS No. 5103731), *trans*-nonachlor (CAS No. 39765805), and oxychlordane (CAS No. 27304138).

Another known major constituent of chlordane mixtures is heptachlor (CAS No. 76448). Aquatic life criteria for heptachlor are applied separately for this chemical.

#### Chlorine

The aquatic life criteria for chlorine in freshwater and saltwater are expressed as "total residual chlorine" which is the sum of free and combined chlorine.<sup>58</sup>

#### **Chromium Criteria**

The aquatic life criteria include criteria for two oxidation states of chromium - chromium III (trivalent) and chromium VI (hexavalent). The criteria for chromium III are hardness-dependent and must be calculated.

Most sample analyses are done for total chromium and do not report concentrations for the separate oxidation states.<sup>59</sup> To evaluate available data, results for total chromium are compared to the most stringent applicable criterion for either oxidation state. When chromium data are available as total chromium, and the chromium VI (hexavalent) criteria are exceeded, waterbodies will be identified as Category 3B: Insufficient Data - Potential Concern until follow up monitoring can occur for laboratory confirmation of chromium VI, specifically. When chromium data are available as total chromium, and the chromium III (trivalent) criteria are exceeded, waterbodies will be identified as Category 5. Table 30 Endnote F contains the conversion factors to convert total chromium to dissolved chromium.

#### **Copper Criteria**

The aquatic life criteria for copper in freshwater are functions of water chemistry including ions, alkalinity, organic carbon, pH, and temperature in the water column. The criteria are derived using the biotic ligand model referenced in Table 30 Endnote N. DEQ prefers to use criteria derived from site-specific measured input parameter values for the model. If measured data for one or more of the model

<sup>&</sup>lt;sup>58</sup> December 7, 2012 DEQ Memorandum RE: Implementation Instructions for the Water Quality Criterion Chlorine (CAS #: 7782-50-5) http://www.oregon.gov/deq/FilterDocs/sToxicschlorineMemo.pdf

<sup>&</sup>lt;sup>59</sup> October 23, 2012 DEQ Memorandum RE: Implementation Instructions for Water Quality Criteria Chromium III (CAS #: 16065-83-1) and Chromium VI (CAS #: 18540-29-9)

http://www.oregon.gov/deq/FilterDocs/sToxicschromium.pdf

input parameters are not available, DEQ will follow the copper criteria implementation procedures<sup>60</sup> and (1) substitute an estimated input parameter or use default values, or (2) derive a default action value using regional default input parameter values for the biotic ligand model. DEQ will subsequently assess the data according to the exact binomial test procedures.

The aquatic life criteria for copper in saltwater are not derived from the model, and results for copper are compared to the applicable saltwater criteria on Table 30.

#### **Cyanide Criteria**

The aquatic life criteria for cyanide are expressed as free cyanide ( $\mu g$  (CN)/L). DEQ uses total or "available" cyanide data as a conservative surrogate for free cyanide in cases where there are no analytical results based on free cyanide.<sup>61</sup>

#### DDT, DDD, and DDE Criteria

The aquatic life criteria for DDT 4,4' specify the criteria apply to the total concentration of DDT and its metabolites. DEQ sums analytical data results for DDT, DDD, and DDE and compares the sum to the applicable aquatic life criteria for DDT.<sup>62</sup>

This criterion applies to DDT and its metabolites; the total concentration of DDT and its metabolites should not exceed this value.

#### **Demeton Criteria**

The aquatic life criteria for demeton are applicable to sample results reported as demeton (CAS No. 8065483) and disulfoton (CAS No. 298044). The two pesticides are toxicologically similar and EPA uses toxicity data for both compounds. DEQ applies the demeton criteria to both pesticide products.

#### **Endosulfan Criteria**

The aquatic life criteria for the group endosulfan are applied to sample results reported for endosulfan (CAS No. 115297) or to the sum of sample results reported for the isomers  $\alpha$ -endosulfan (CAS No. 959988) and  $\beta$ -endosulfan (33213659).

#### **Guthion (Azinphos Methyl) Criteria**

Aquatic life criteria for Guthion are applied to results for Guthion (synonym azinphos methyl) (CAS No. 86500) but not for the metabolic breakdown product azinphos methyl oxygen analog (CAS No. 961228).

#### Hexachlorocyclohexane, BHC, and Lindane Criteria

BHC gamma (synonym hexachlorocyclohexane (Lindane)) are applied to sample results reported for that chemical (CAS No. 58899). The pesticide product Lindane is generally > 99% the gamma isomer (synonyms  $\gamma$ -HCH or  $\gamma$ -BHC).

<sup>&</sup>lt;sup>60</sup> DEQ 2016, Implementation of the Freshwater Aquatic Life Water Quality Standards for Copper. <u>http://www.oregon.gov/deq/FilterDocs/copperBLMimp.pdf</u>

<sup>&</sup>lt;sup>61</sup> November 14, 2012 DEQ Memorandum RE: Implementation Instructions for Free and Total Cyanide Water Quality Criteria (CAS #: 57-12-5) <u>http://www.deq.state.or.us/wq/standards/docs/toxics/cyanide.pdf</u> <sup>62</sup> March 20, 2013 DEQ Memorandum RE: Implementation Instructions for Water Quality Criterion DDT,-4,4' (CAS #: 50-29-3) http://www.deq.state.or.us/wq/standards/docs/toxics/DDTmemo.pdf

#### **Iron Criterion**

The aquatic life criterion for iron is applicable to total recoverable concentrations of iron in a water sample. Sample results for dissolved iron fractions are not considered valid to use to determine attainment of the criteria. This is because the dissolved iron concentration generally constitutes only a fraction of total iron concentration in an ambient water sample. However, if the dissolved iron fraction exceeds the criterion, the results are counted as valid results to determine exceedance since the total fraction will also exceed the criterion.

#### **Mercury Criteria**

The aquatic life criteria for mercury apply to total mercury in the water column.

#### **Parathion Criteria**

The aquatic life criteria for parathion are applied to results for ethyl parathion (CAS No. 56382).

#### **PCB** Criteria

The aquatic life criteria for PCBs (Polychlorinated Biphenyls) are applied to <u>either</u> the sum of sample results reported as Aroclors, <u>or</u> the sum of sample results reported as individual congeners.

#### **Pentachlorophenol Criteria**

The aquatic life criteria for pentachlorophenol (CAS No. 87865) in freshwater are pH-dependent and will be calculated by using equations given in Table 30. Saltwater criteria are not pH-dependent.<sup>63</sup>

Generally, as pH decreases, the toxicity of pentachlorophenol increases. If pH data are not available, the freshwater criteria for pentachlorophenol cannot be calculated.

#### **Phosphorus Criterion/Phosphate Phosphorus Benchmark**

The aquatic life criterion of 0.1  $\mu$ g/L applies to elemental phosphorus (P) in marine or estuarine waters to protect marine organisms against toxic effects.<sup>64</sup>

#### Human Health Water Quality Criteria

Numeric water quality criteria for the protection of human health from toxic substances shall be evaluated as the geometric mean of the observed samples of pollutant concentration. Assessment conclusions will be based on the geometric mean (based on a minimum of three samples) of samples representative of the waterbody.

#### Arsenic Criteria

Oregon's human health criteria for arsenic are based on total inorganic arsenic (CAS No. 7440382) rather than total recoverable arsenic.

Similar to assessment of aquatic life criteria above, DEQ will use a conversion factor of 0.80 (freshwater) and 0.59 (estuary) to convert total recoverable arsenic to inorganic arsenic for assessment purposes. For total recoverable arsenic data, if the predicted inorganic arsenic results are greater than  $2.1 \,\mu g/L$  calculated as a geometric mean, than the waterbody will be placed in Category 5.

<sup>&</sup>lt;sup>63</sup> 1986, Ambient Water Quality Criteria for Pentachlorophenol, U.S. EPA Office of Water, EPA 440/5-86-009.

<sup>&</sup>lt;sup>64</sup> 1986, Quality Criteria for Water, U.S. EPA Office of Water, EPA 440/5-86-001 for Phosphorus

#### **Beryllium Criteria**

Oregon's Clean Water Act human health criteria for beryllium were withdrawn in June 2010. However, public drinking water systems in Oregon are subject to the federal Safe Drinking Water Act Maximum Contaminant Level (MCL) for beryllium (4  $\mu$ g/L). To identify where beryllium is impairing drinking water beneficial use, DEQ compares available data to the beryllium MCL. If sample results from public water system (PWS) source water and finished water exceed the MCL, the water body will be placed in Category 5: Water Quality Limited, TMDL Needed (303(d) List).

#### Bis Chloromethyl Ether (CAS No. 542881) Criteria

Current human health criteria include numeric criteria for chloromethyl ether, bis (CAS 542881). However, there are no analytical methods currently recommended to measure this chemical in water samples.<sup>65</sup>

#### Chlordane (CAS No. 57749) and Heptachlor (CAS No. 76448) Criteria

Human health criteria for chlordane are applied to sample results reported for the technical product (CAS No. 12789036) or non-specific chlordane (CAS No. 57749), or to the sum of isomers, other constituents, and metabolites of chlordane including *cis*-chlordane (synonym  $\alpha$ -chlordane) (CAS No. 5103719), *trans*-chlordane (synonym  $\gamma$ - chlordane) (CAS No. 5103742),  $\gamma$ -chlordane (CAS No. 5566347), *cis*-nonachlor (CAS No. 5103731), *trans*-nonachlor (CAS No. 39765805), and oxychlordane (CAS No. 27304138).

Another known major constituent of chlordane mixtures is heptachlor (CAS No. 76448). Human health criteria for heptachlor are applied separately for this chemical.

#### **Cyanide Criteria**

Human health criteria for cyanide specify the criteria apply to total cyanide (CAS No. 57125). Information from EPA guidance used to develop Oregon's criteria indicates the recommended criteria were derived from drinking water MCLs that are based on free cyanide ( $\mu g$  (CN)/L).<sup>66</sup> DEQ uses total or "available" cyanide data as a conservative surrogate for free cyanide.

#### DDT, DDD, and DDE Criteria

Human health criteria are specified for DDT 4,4' (CAS No. 50293), DDD 4,4' (CAS No. 72548), and DDE 4,4' (CAS No. 72559). DEQ implementation guidance indicates results for each pollutant are compared to the appropriate human health criteria.<sup>67</sup>

This criterion applies to DDT and its metabolites; the total concentration of DDT and its metabolites should not exceed this value.

#### **Dichlorobenzenes Criteria**

Human health criteria for the class dichlorobenzenes were replaced with criteria for the individual isomers dichlorobenzene (m) 1,3 (CAS No. 541731), dichlorobenzene (o) 1,2 (CAS No. 95501), and dichlorobenzene (p) 1,4 (CAS No. 106467). Results for each isomer are compared to the individual criterion.

<sup>&</sup>lt;sup>65</sup> March 20, 2013 DEQ Memorandum RE: Implementation for Water Quality Criterion Bis Chloromethyl Ether (CAS #: 542-88-1) http://www.oregon.gov/deq/FilterDocs/sToxicsBisChloromethylMemo.pdf

<sup>&</sup>lt;sup>66</sup> 1986, Quality Criteria for Water, U.S. EPA Office of Water, EPA 440/5-86-001

<sup>&</sup>lt;sup>67</sup> March 20, 2013 DEQ Memorandum RE: Implementation Instructions for Water Quality Criterion DDT,-4,4' (CAS #: 50-29-3) <u>http://www.oregon.gov/deq/FilterDocs/sToxicsDDTmemo.pdf</u>

#### **Dichloroethylenes Criteria**

Human health criteria for the class dichloroethylenes were replaced with criteria for the individual chemicals dichloroethylene 1,1 (synonyms 1,1-dichloroethene or 1,1-DCE) (CAS No. 75354) and dichloroethylene trans 1,2 (CAS No. 156605). Results for each chemical are compared to the individual criterion.

#### **Dichloropropene Criteria**

Human health criteria for the compound dichloropropene were replaced with criteria for the compound specifically identified as dichloropropene 1,3 (CAS No. 542756). Only this specific chemical is compared to the criteria.

#### **Dinitrophenols Criteria**

Human health criteria include numeric criteria for the class of dinitrophenol isomers (CAS No. 25550587) and for one of the isomers dinitrophenol 2,4 (CAS No. 51285). DEQ implementation guidance indicates analytical data results measured as dinitrophenol 2,4 are used as the surrogate for the dinitrophenol criteria.<sup>68</sup>

#### Dioxin (2,3,7,8-TCDD) (CAS No. 1746016) Criteria

Human health criteria for dioxin are applied to sample results reported for the specific congener 2,3,7,8-tetrachlorodibenzodioxin (TCDD) (CAS No. 1746016).

#### Diphenylhydrazine 1,2 (CAS No. 122667) Criteria

Human health criteria include numeric criteria for diphenylhydrazine 1,2 to protect human health. Diphenylhydrazine 1,2 is difficult to analyze given its rapid decomposition rate in water. Instead, azobenzene, which is a decomposition product of 1,2 diphenylhydrazine, is analyzed as an estimate of this chemical. The water quality criterion for diphenylhydrazine 1,2 will be applied to analytical results from azobenzene.<sup>69</sup>

#### **Endosulfan Criteria**

Human health criteria include values for individual chemicals endosulfan Alpha, endosulfan Beta, and endosulfan sulfate.

#### **Halomethanes Criteria**

Human health criteria for the class Halomethanes include individual criteria for bromoform (synonym tribromomethane) (CAS No. 75252), dichlorobromomethane (CAS No. 75274), methyl bromide (CAS No. 74839), and methylene chloride (synonym dichloromethane) (CAS No. 75092). These criteria are applied to sample results for the individual chemicals.

 <sup>&</sup>lt;sup>68</sup> October 23, 2012 DEQ Memorandum RE: Implementation Instructions for the Water Quality Criterion
 Dinitrophenols (CAS #: 25550-58-7) <u>http://www.oregon.gov/deq/FilterDocs/sToxicsdinitrolphenols.pdf</u>
 <sup>69</sup> November 14, 2012 DEQ Memorandum RE: Implementation Instructions for the Water Quality Criterion1,2
 Diphenylhydrazine (CAS #: 122-66-7) <u>http://www.oregon.gov/deq/FilterDocs/sToxicsdiphenylhydrazine.pdf</u>

#### \Hexachlorocyclohexane, BHC, and Lindane Criteria

Human health criteria for BHC gamma (synonym hexachlorocyclohexane (Lindane)) are applied to sample results reported for that chemical (CAS No. 58899). The pesticide product Lindane is generally > 99% the gamma isomer (synonyms  $\gamma$ -HCH or  $\gamma$ -BHC).

Human health criteria for the isomer BHC alpha (synonyms hexachlorocyclohexane alpha ,  $\alpha$ -HCH or  $\alpha$ -BHC) are applied to results for that chemical (CAS No. 319846).

Human health criteria for the isomer BHC beta (synonyms, hexachlorocyclohexane beta,  $\beta$ -HCH or  $\beta$ -BHC) are applied to results for that chemical (CAS No. 319857).

Human health criteria for the hexachlorocyclo-hexane-technical (CAS No. 608731) apply to the technical grade pesticide which is a mixture consisting of  $\alpha$ ,  $\beta$ ,  $\gamma$ ,  $\delta$ , and  $\varepsilon$  isomers. Consistent with implementation guidance, DEQ applies the hexachlorocyclo-hexane-technical criteria to the sum of analytical results for the four major isomers.<sup>70</sup>

#### **Manganese Criterion**

Oregon's human health criterion for manganese for "fish consumption only" applies only in saltwater for total manganese in order to protect consumption of oysters and other marine mollusks in marine and estuarine sites.

#### **Mercury and Methylmercury Criteria**

The human health criterion for mercury is expressed as a fish tissue concentration of methylmercury (CAS No. 22967926) rather than total mercury in the water column and applies only to fish consumption.

Data for mercury in fish tissue from resident fish are analyzed for total mercury using EPA Method 7473, rather than methylmercury.<sup>71</sup> Scientific literature indicates that 90% or more of mercury in fish muscle (tissue not including skin) is methylmercury.<sup>72</sup> To evaluate data, DEQ uses sample results for total mercury in skinless fish fillets reported in mg/kg with "significant figures" limited to two decimal places. Based on the approximation that 90% of the reported mercury is methylmercury, DEQ concludes that any total mercury fish tissue result exceeding the methylmercury criterion (0.040 mg/kg) is a reasonable approximation of the methylmercury component in fish tissue. Fish tissue analyses for mercury may be from skinless fillets of individual fish, individual whole fish analyses, or composited skinless fillets from multiple fish. DEQ only evaluates data from individual fish samples. DEQ compares geometric mean concentrations of mercury from skinless fish fillets in individual resident fish to the human health fish tissue criterion following EPA guidance.<sup>73</sup> DEQ did not evaluate fish tissue results from analyses for whole fish.

<sup>&</sup>lt;sup>70</sup> November 14, 2012, DEQ Memorandum RE: Implementation Instructions for the Water Quality Criterion Hexachlorocyclo-hexane-Technical (CAS #: 608-73-1) http://www.oregon.gov/deq/FilterDocs/sToxicsbhcTechnical.pdf

<sup>&</sup>lt;sup>71</sup> 2007, Method 7473, Mercury in Solids and Solutions by Thermal Decomposition, Amalgamation, and Atomic Absorption Spectrophotometry. U.S. EPA Office of Solid Waste

<sup>&</sup>lt;sup>72</sup> Ullrich, S.M., Tanton, T.W. and Abdrashitova, S.A., 2001. Mercury in the Aquatic Environment: A Review of Factors Affecting Methylation. Critical Reviews in Environmental Science and Technology, **31**(3): 241-293.

<sup>&</sup>lt;sup>73</sup> US EPA Office of Science and Technology, 2001. Guidance for Implementing the January 2001 Methylmercury Water Quality Criterion. EPA 823-R-10-001. Washington, D.C.

DEQ also reviews fish consumption advisories issued due to mercury levels in fish to identify where mercury is causing impaired beneficial use for fish consumption.

#### **Nitrosamines Criteria**

The human health criteria apply to the nitrosamine class of nitrogen containing chemicals as well as for the following individual derivatives in the class:

- Nitrosodibutylamine N- (CAS No. 924163)
- Nitrosodiethylamine N- (CAS No. 55185)
- Nitrosodimethylamine N- (CAS No. 62759)
- Nitrosodi-n-propylamine, N (CAS No. 621647)
- Nitrosodiphenylamine N- (CAS No. 86306)
- Nitrosopyrrolidine N- (CAS No. 930552)

The sum of all the results for individual nitrosamines is compared to the criteria for nitrosodiethylamine, N. This is the most toxic of the nitrosamine derivatives and its numerical criteria are equal to the criteria established for total nitrosamines.<sup>74</sup>

#### **PCB** Criteria

The human health criteria for PCBs (Polychlorinated Biphenyls) are applied to <u>either</u> the sum of sample results reported as Aroclors, <u>or</u> the sum of sample results reported as individual congeners.

DEQ also reviews fish consumption advisories issued due to PCB levels in fish to identify where PCBs are causing impaired beneficial use for fish consumption.

#### **Pentachlorophenol Criteria**

The human health criteria for pentachlorophenol are not pH-dependent and water quality data can be directly compared to the criteria.

#### Polynuclear Aromatic Hydrocarbons Criteria

The human health criteria for the group Polynuclear Aromatic Hydrocarbons (PAHs) are evaluated based on the individual criteria for the following isomers:

Acenaphthene (CAS 83329) Anthracene (CAS 120127) Benz[a]anthracene (CAS 56553) Benzo[a]pyrene (CAS 50328) Benzo[b]fluoranthene (CAS 205992) Benzo[k]fluoranthene (CAS 207089) Chrysene (CAS 218019) Dibenz[a,h]anthracene (CAS 53703) Fluoranthene (CAS 206440) Fluorene (CAS 86737) Indeno[1,2,3-c,d]pyrene (CAS 193395) Pyrene (CAS 1290000)

<sup>&</sup>lt;sup>74</sup> October 23, 2012 DEQ Memorandum RE: Implementation Instructions for the Water Quality Criterion Nitrosamines (CAS#: 35576-91-1) <u>http://www.oregon.gov/deq/FilterDocs/sToxicsnitrosamines.pdf</u>

#### **PARAMETER:**

#### Turbidity

#### **USES ASSESSED:**

Aesthetic Quality, Domestic Water Supply

#### WATER QUALITY STANDARDS:

#### 340-041-0007

#### **Statewide Narrative Criteria**

(10) The creation of tastes or odors or toxic or other conditions that are deleterious to fish or other aquatic life or affect the potability of drinking water or the palatability of fish or shellfish may not be allowed;

(11) The formation of appreciable bottom or sludge deposits or the formation of any organic or inorganic deposits deleterious to fish or other aquatic life or injurious to public health, recreation, or industry may not be allowed;

(12) Objectionable discoloration, scum, oily sheens, or floating solids, or coating of aquatic life with oil films may not be allowed;

(13) Aesthetic conditions offensive to the human senses of sight, taste, smell, or touch may not be allowed;

#### 340-041-0036

#### Turbidity

Turbidity (Nephelometric Turbidity Units, NTU): No more than a ten percent cumulative increase in natural stream turbidities may be allowed, as measured relative to a control point immediately upstream of the turbidity causing activity. However, limited duration activities necessary to address an emergency or to accommodate essential dredging, construction or other legitimate activities and which cause the standard to be exceeded may be authorized provided all practicable turbidity control techniques have been applied and one of the following has been granted: (1) Emergency activities: Approval coordinated by the Department with the Oregon Department of Fish and Wildlife under conditions they may prescribe to accommodate response to emergencies or to protect public health and welfare;

(2) Dredging, Construction or other Legitimate Activities: Permit or certification authorized under terms of section 401 or 404 (Permits and Licenses, Federal Water Pollution Control Act) or OAR 141-085-0100 et seq. (Removal and Fill Permits, Division of State Lands), with limitations and conditions governing the activity set forth in the permit or certificate.

#### DATA EVALUATION:

#### Category 5: Water Quality Limited, TMDL Needed (303(d) List)

#### For Fish and Aquatic Life

A systematic or persistent increase (of greater than 10%) in turbidity due to an operational activity that occurs on a persistent basis (e.g. dam release or irrigation return, etc.);

#### For Domestic Water Supply

For impairments to beneficial use as drinking water supply, Public Water System operator indicates that high turbidity days (days with turbidity  $\geq 5$  NTU) are causing operational difficulty **AND** source water data validate this impairment. The data are considered to validate an impairment if more than 45 high turbidity days per year occur for any year for which data are available.

#### **Category 3: Insufficient Data**

#### For Fish and Aquatic Life

There is insufficient data to show whether or not a systematic or persistent increase in turbidity due to an operational activity is occurring on a persistent basis

#### For Domestic Water Supply

Available data are not sufficient to determine if the use is impaired. One or more turbidity shutdowns are documented in the Safe Drinking Water Information System database, but there are not data to show whether shutdown is normal after a large storm event, or indicates a problem and impaired beneficial use.

#### Category 3B: Insufficient Data; Exceedances

For beneficial use as drinking water supply, available data are not sufficient to determine if the use is impaired, but indicate a potential concern. The Public Water System operator indicates that high turbidity days are causing operational difficulties, but there are not data available to validate this impairment, or if shutdowns due to high turbidity may be the result of unusual or infrequent weather events.

#### **Category 2: Attaining**

#### For Fish and Aquatic Life

Less than a 10% increase in turbidity due to an operational activity that occurs on a persistent basis (e.g. dam release or irrigation return, etc.).

#### For Domestic Water Supply

Public Water System operator indicates that high turbidity days are not causing operational difficulty **AND/OR** source water data show water quality is good. Water quality is considered good if there are 45 or less high turbidity days per year for all years for which data are available.

# Appendix A. State and federal rules, guidance and policies

The 2018 Integrated Report methodology is consistent with the following state and federal rules, guidance, and policies:

- Water Quality Standards, Beneficial Uses, Policies, and Criteria for Oregon: Oregon Administrative Rules Chapter 340 Division 41 <u>http://arcweb.sos.state.or.us/pages/rules/oars\_300/oar\_340/340\_041.html</u>
- June 22,1998 DEQ Letter to EPA Region 10, Policy Clarification of Oregon Water Quality Standards Revisions <u>http://www.oregon.gov/deq/FilterDocs/EPALetter062298.pdf</u>
- February 4, 2004 DEQ Letter to EPA Region 10, Oregon Responses to EPA Questions on State's Water Quality Temperature Standards <u>http://www.oregon.gov/deq/FilterDocs/standardsclar.pdf</u>
- December 22, 2017, Memorandum from John Goodin, Office of Wetlands, Oceans, and Watersheds Re: Information Concerning 2018 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions <u>https://www.epa.gov/sites/production/files/2018-01/documents/final\_2018\_ir\_memo.pdf</u>
- August 13, 2015, Memorandum from Benita Best-Wong, Office of Wetlands, Oceans, and Watersheds Re: Information Concerning 2016 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions <u>https://www.epa.gov/sites/production/files/2015-10/documents/2016-ir-memo-and-cover-memo-8\_13\_2015.pdf</u>
- September 3, 2013, Memorandum from Denise Keehner, Office of Wetlands, Oceans, and Watersheds Re: Information Concerning 2014 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions

https://www.epa.gov/sites/production/files/2015-10/documents/final\_2014\_memo\_document.pdf

- March 21, 2011, Memorandum from Denise Keehner, Office of Wetlands, Oceans, and Watersheds Re: Information Concerning 2012 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions <u>https://www.epa.gov/sites/production/files/2015-10/documents/final\_2012\_memo\_document.pdf</u>
- May 5, 2009, Memorandum from Suzanne Schwartz, EPA Office of Wetlands, Oceans, and Watersheds Re: Information Concerning 2010 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions <u>https://www.epa.gov/sites/production/files/2015-10/documents/2009\_05\_06\_tmdl\_guidance\_final52009.pdf</u>
- October 12, 2006, Memorandum from Diane Regas, EPA Office of Wetlands, Oceans and Watershed Re: Information Concerning 2008 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions <u>https://www.epa.gov/sites/production/files/2015-10/documents/2006\_10\_27\_tmdl\_2008\_ir\_memorandum.pdf</u>
- July 29, 2005, Memorandum from Diane Regas, EPA Office of Wetlands, Oceans, and Watersheds Re: Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b), and 314 of the Clean Water Act

https://www.epa.gov/sites/production/files/2015-10/documents/2006irg-report.pdf

- July 21, 2003, Memorandum from Diane Regas, EPA Office of Wetlands, Oceans, and Watersheds Re: Guidance for 2004 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d) and 305(b) of the Clean Water Act <u>https://www.epa.gov/sites/production/files/2015-</u> <u>10/documents/2003\_07\_23\_tmdl\_tmdl0103\_2004rpt\_guidance.pdf</u>
- November 19, 2001, Memorandum from Robert H. Wayland III, EPA Office of Wetlands, Oceans, and Watersheds Re: 2002 Integrated Water Quality Monitoring and Assessment Report Guidance <u>https://www.epa.gov/sites/production/files/2015-</u> <u>10/documents/2002\_02\_13\_tmdl\_2002wqma.pdf</u>
- July 2002, Consolidated Assessment and Listing Methodology, First Edition, U.S. Environmental Protection Agency, Office of Wetlands, Oceans and Watersheds <u>https://www.epa.gov/sites/production/files/2015-</u> 09/documents/consolidated\_assessment\_and\_listing\_methodology\_calm.pdf
- Federal Water Pollution Control Act Chapter 26 Water Pollution Prevention and Control
- 40 CFR Part 130.7 (Code of Federal Regulations)
- 40 CFR Part 130.8 (Code of Federal Regulations)

# Appendix B. Data used in 2018/2020 Integrated Report.

The 2018/2020 Integrated Report represents the most comprehensive Integrated Report data collection effort to date. In addition to using data from DEQ and partner agencies, volunteer monitoring groups, the Water Quality Portal and USGS NWIS, 16 additional organizations submitted data during the data call.

A total of 6,528,807 rows of data were assessed from 74 organizations. The organizations in the table below provided data.

Organization	Number of observations used
Bureau of Reclamation	26762
National Park Service Water Resources Division	1589
Nevada Division Of Environmental Protection	45
Oregon Department of Human Services	8226
Burns Paiute Tribe	11270
Cow Creek Band of Umpqua Tribe of Indians	6217
City of Bend Water Quality Laboratory	1566
City of Eugene	6498
City of Gresham	1170
City of Oregon City	3887
City of Salem	440924
City of West Linn	2574
Clackamas Soil and Water Conservation District	197
Columbia Soil and Water Conservation District	7845
Coos Watershed Association	8292
Coquille Watershed Association	1059
Clackamas River Basin Council	47
Columbia Riverkeeper	5693
Crooked River Watershed Council	15350
Confederated Tribes of the Coos, Lower Umpqua and Siuslaw Indians	823
Confederated Tribes of the Grand Ronde Community of Oregon	94709
Confederated Tribes of Siletz Indians of Oregon	11418
Confederated Tribes of the Umatilla Indian Reservation	350386
Clean Water Services	6110
Devils Lake Watershed Improvement District	655
Deschutes River Alliance	5684
Florence, Oregon SEP	568
Friends of Beaver Creek	36
Georgia-Pacific Consumer Operations LLC (Wauna Mill)	72

#### Table B-1. Data used in the 2018/2020 Integrated Report.

	Number of
Organization	observations
	used
Hood River Watershed Group	83481
Hyla Woods	30725
Johnson Creek Watershed Council	47734
Klamath Tribes	21506
Lincoln Soil and Water Conservation District	19598
Luckiamute Watershed Council	15118
Marion Soil and Water Conservation District	11495
Middle Fork Willamette Watershed Council	3418
North American Lake Management Society	114
North Coast Watershed Association	243
National Estuarine Research Reserve System	121475
Oregon Department of Agriculture	30480
Oregon Parks and Recreation Department	127
State of Oregon Dept. of Environmental Quality	461160
Powder Basin Watershed Council	38881
City of Portland Bureau of Environmental Services	55653
Polk Soil and Water Conservation District	200
Partnership for the Umpqua Rivers	92919
Rogue Riverkeeper	1516
Rogue River Watershed Council	33563
Rogue Valley Council of Governments	5946
Rogue Valley Sewer Services	444
Scappoose Bay Watershed Council	2693
South Coast and Lower Rogue Watershed Councils	31764
South Santiam Watershed Council	84
Siskiyou Regional Education Project	248
Siuslaw Soil and Water Conservation District	3689
Tillamook Estuaries Partnership	1616
Tenmile Lakes Basin Partnership	6987
The Wetland Conservancy	343
Upper Deschutes Watershed Council	33600
US Forest Service – Umbrella	1833178
USGS Idaho Water Science Center	598
USGS Oregon Water Science Center	112077
USGS Oregon Water Science Center	2149913
Salmon Drift Creek Watershed Council	24497
Siuslaw Watershed Council	28173
Washington Department Of Ecology	665
Walla Walla Basin Watershed Council	50851
(Internal) Confederated Tribes of the Warm Springs Tribe of Oregon	93426
Confederated Tribes of the Warm Springs Reservation of Oregon	42437
Wasco County Soil and Water Conservation District	9489
Willamette Riverkeeper	5850
Xerces Society for Invertebrate Conservation	13
Yachats Watershed Council	1148

Data was also assembled for the assessment from the: Oregon Invasive Species Hotline (<u>https://oregoninvasiveshotline.org</u>), Oregon Health Authority Harmful Algal Bloom Advisories (<u>https://www.oregon.gov/oha/ph/healthyenvironments/recreation/harmfulalgaeblooms/pages/blue-greenalgaeadvisories.asp</u>, and Public Water Systems turbidity data.

Some data provided were excluded from the Integrated Report analysis. Table B-2 identifies the reasons data were excluded from the Integrated Report analysis.

Reason data was excluded from the analysis	Number of observations discarded
Sample not representative of surface water	7579
More precise analytical method used	6721
Duplicate data	5283
Failed data validation	2005
Duplicate samples at multiple depths	1238
Invalid method	430
Suspect data	51

#### Table B-2. Data excluded from Integrated Report Analysis

In addition, 289 monitoring locations were excluded from analysis due to non-representativeness of the monitoring station (e.g. seeps, springs etc.).

## Appendix C: Assessments that current methodology does not specifically address

DEQ prepared the 2018/2020 Integrated Report by assembling data and information about surface waters in Oregon. The assessment compared data and information to appropriate Oregon water quality standards to determine the condition and status of water quality, and to identify the waters that do not support beneficial uses.

Where sample sizes were minimal, or no current methodologies exist to assess a parameter, but there is additional information that impairment of a beneficial use is likely, DEQ implemented the concept of "overwhelming evidence" (ODEQ Assessment Methodology, Page 15, Table 7). Overwhelming evidence uses multiple lines of evidence to identify whether or not a waterbody is impaired. Parameters that DEQ assessed using the concept of overwhelming evidence include: shellfish toxins, microplastics and ocean acidification.

## **Shellfish Toxins**

DEQ's 2018 human health toxics criteria assessment methodology states that a water body will be considered Category 5 impaired for "Any fish or shellfish consumption advisory issued by the Oregon Health Authority or Oregon Department of Agriculture for a specific water body based on pollutants in fish or shellfish tissue". During the 2018 Integrated Report call for data, DEQ reached out to the Oregon Department of Agriculture for data on any advisories issued during the time-period January 1, 2008 through December 31, 2017. The Oregon Department of Agriculture (ODA) and Oregon Department of Fish and Wildlife (ODFW) jointly issue shellfish safety closures to protect recreational shellfish harvesters from consuming clams or mussels contaminated with harmful biotoxins (paralytic shellfish toxins, domoic acid). ODA does not have a database record of these closures, but DEQ was provided with files, which contained news releases of openings, closures and modifications (extensions or revisions) of existing closures.

DEQ compiled data from the news releases into a spreadsheet that summarized event specific information, including: toxins detected, organisms affected, geographic scope and temporal duration for each of the advisories issued. In total, 62 shellfish advisories occurred during the time-period from January 1, 2008 through December 31, 2017. DEQ created a schematic of the Oregon Coast and shellfish advisory extent for each year during the 10-year data window (Figure 1). The entire Oregon Coast had a shellfish advisory for a minimum of one shellfish type (i.e. mussels, scallops, clams, razor clams, crabs and bay clams) in every year of the data window.

DEQ concluded that due to the prevalence of shellfish harvest closures for the Oregon coast occurring in every year of the ten years for the period of record, the entire Oregon coast would be listed as Category 5 for impairment of the Fishing: Shellfish consumption beneficial use.



Figure C-1 Schematic of Oregon coastal shellfish advisories by year.

### **Microplastics**

Microplastics are generally defined as particles of < 5 mm in diameter, according to the National Oceanic and Atmospheric Administration of the United States of America (NOAA, 2020). Whether the particles are primary or secondary is dependent on whether these particles were originally manufactured to be that size (primary) or whether they resulted from the breakdown of larger items (secondary) (Kershaw, 2015).

As an emerging field of study, not a lot is known about microplastics and their impacts yet. The occurrence of plastic in the ocean and the potential impact to marine organisms are of growing concern (Sea Turtle Forever 2012, 2014). The small sizes and shapes of microplastics contribute to their bioavailability and accumulation in lower trophic level organisms. Risks derived from microplastics come from the material itself as well as from the chemicals and pollutants sorbed to the surface (Rochman et al., 2013). Metals and persistant organic pollutants (POPs), such as polychlorinated biphenyls (PCBs), dichloro-diphenyltrichloroethane (DDTs) and polycyclic aromatic hydrocarbons (PAHs) can be found amongst the components which are sorbed to microplastics in the environment (Alomar et al., 2017).

Concern over the impacts of microplastics in the aquatic environment on wildlife and humans is growing. Recent studies have found microplastics in remote sites in Rocky Mountain National Park, the French Pyrenees and the Arctic. Currently, microplastics researchers are developing standardized methods and procedures, including rigorous procedural controls, for detecting and quantifying microplastics in water. Detection methods require time-intensive processing and microscopic identification, coupled with specialized and costly equipment for confirmation (e.g. Fourier-Transformed Infrared Spectroscopy (FTIR) Imaging). As the scientific methods used for detecting microplastics are still evolving, efforts to monitor and detect microplastics in water and biological tissue samples (e.g. oysters, fish) are ongoing. Although microplastics have become widespread and ubiquitous in aquatic environments, the information linking this to aquatic life impacts, levels of accumulation causing harm, modes of toxicity, and the linkage between quantity of microplastics and negative impacts to aquatic life in Oregon have not been determined.

The Center for Biological Diversity submitted data from several beach cleanups along the Oregon coast during the data call, summarized in Table 1. Plastic particles retained on top of a 0.7 mm mesh screen were quantified. Samples were sifted into five categories: large fragments (10 mm to 25 mm), small fragments (0.10 mm to 10 mm), polymer pellets, polystyrene flakes, and sand/sand-size fragments. It is unclear how the data provided in the raw data summary tables (Table 1) corresponds to the beach clean-up data as identified in the Micro-Marine Plastic Debris collection protocol provided by Sea Turtles Forever.

Year	Beach	Plastic Pellets (#/m <sup>2</sup> )	Plastic Pellets (g/m <sup>2</sup> )
2010	Crescent Beach	95.33	1.96
2011	Crescent Beach	343.50	7.35
2012	Crescent Beach	721.50	15.42
2011	Cape Blanco	228.00	4.62
2011	China Beach	453.50	10.14
2011	Whiskey Beach	467.00	8.15
2011	Fort Stevens State Park	11616	212

Table C-1. Summary of plastic pellets collected at five Oregon beaches.

Data from Crescent Beach were collected along the extreme winter high-tide fall zone and were the only data collected at the same beach multiple points in time. The data appeared to demonstrate an increasing trend in the quantity of plastic fragments collected between 2010 and 2012. There are several uncertainties, however, with regards to the data collected such as what the term "plastic pellets" refers to (i.e. < 5 mm or plastic fragments > 5 mm) and whether the available data and information are temporally or spatially representative. Use of the term microplastics is used interchangeably to refer to marine plastic debris (> 5 mm) that was collected on Oregon beaches, which does not fit the classification of microplastics as defined by NOAA. Raw data tables provided by the Center for Biological Diversity in their data submittal do not reflect the same measurements reported in the Sea Turtles Forever protocol. According to the protocol outlined by Sea Turtles Forever, the preliminary survey of Crescent Beach conducted in September of 2010 was not conducted randomly but focused on the highest visible level of Marine Micro Plastic Debris concentrations. Samples from 2010 were used as a test survey to experiment with methodology and equipment needed to most efficiently assess quantity and make-up of the debris in the coastal marine plastic sinks. Consistent assessment protocols were not applied to each of the surveys and quantities of microplastics cannot be ubiquitously applied to the entire coastal assessment unit. The available data and information collected at various (130 m<sup>2</sup>) Oregon beach sampling locations do not provide a basis to extrapolate to miles of Oregon's coastline. Tidal mixing causes a great deal of variability in sampling, making geographic connections between microplastics and their sources difficult. Temporal variability may be very great as well.

Data provided from the Jauregui 2017 paper attempted to establish a baseline of microplastics present in Oregon shellfish through the examination of *Crassotrea gigas*--or the Pacific Oyster, which is a nonnative species introduced to the United States in 1903 from Japan. Samples were purchased from six Oregon shellfish vendors during Spring 2017: three in the Northern coastal range and three in the Southern (Jauregui, 2017). Five more oysters were purchased during late Summer 2017 from a single northern site. Specific location information of shellfish beds were not provided, therefore DEQ was unable to establish spatial representativeness of the samples. DEQ questions whether the available data and information are temporally or spatially representative and whether number of microplastic fragments can be conclusively linked to impairment of a beneficial use at a specific Oregon location.

Similarly, DEQ reviewed the study performed by Baechler et al. (2020) which was referenced by the Center for Biological Diversity as "data currently being collected by Dr. Elise Granek at Portland State University". Results from the study found that all whole organisms (n = 245) except one oyster and one razor clam contained at least one microplastic, although they acknowledge that some of the detections may have been influenced by contamination in the laboratory. Average contamination represented 46.7% of the average microplastic burdens reported for whole oysters, and 69.1% of average microplastic reported for whole clams (Baechler et al. 2020). Due to the inconclusiveness of the study results and uncertainty of how microplastics may adversely affect aquatic life, DEQ determined the data did not meet assessment data quality requirements and were therefore not were not credible for a determination of impairment.

DEQ reviewed results from Kapp et al (2018) which documented the presence of microplastics along the Snake and Columbia Rivers. There was inconsistency in the sampling techniques used for the study, which suggested that "hotspots" of microplastic abundance may have been biased by sampling technique. Although sampling protocols are very different, microplastic abundance in this study was comparable to those reported in other rivers. The results of this study are informative about the presence of microplastics in a river that flows through multiple land uses, how microplastics affect aquatic life in these systems still remains unclear. Consequently, DEQ determined the data were not credible for identification of the waterbodies as impaired.

Despite the apparent increase in the quantity of plastic pellets collected at Crescent Beach from 2010 to 2012, the lack of consistency in sampling methods, non-random sample surveys, uncertainty in data results, ambiguity in temporal representativeness, and an inconclusive link to aquatic life impacts at these locations, DEQ determined the data provided were not credible for use in the assessment. DEQ will be leaving these assessment units uncategorized and DEQ will continue to study and investigate the issue of microplastics for future assessments.

#### **References:**

Alomar, C., Sureda, A., Capo, X., Guijarro, B., Tejada, S. and Deudero, S. (2017) Microplastic ingestion by Mullus surmuletus Linneaus, 1758 fish and its potential for causing oxidative stress. Environmental Research, 159, 135-142.

Baechler, B.R., Granek, E.F., Hunter, M.V., and Conn, K.E. (2020) Microplastic concentrations in two Oregon bivalve species: Spatial,temporal, and species variability. Limnology and Oceanography Letters 5, 2020, 54–65.

Jauregui, M.K. (2017) Microplastic Concentrations in *Crassotrea gigas*: Establishing a Baseline of Microplastic Contamination in Oregon's Oyster Aquacultures. University Honors Theses. Paper 494.

Kershaw, P.J. and Rochman, C.M. (2015) Sources, fates and effects of microplastics in the marine environment. IMO/FAO/Unesco-IOC/WMO/IAEA/UN/UNEP Joint Group of Experts on the Scientific Aspects of Marine Environmental Protection (GESAMP) eng no. 93.

National Oceanic and Atmospheric Administration fact sheet, <u>https://marinedebris.noaa.gov/fact-sheets/microplastic-marine-debris-fact-sheet</u>

Ribeiro, F., Garcia, A.R., Pereira, B.P., Fonseca, M., Mestre, N., Fonseca, T., Ilharco, L.M., and Bebianno, M.J. (2017) Microplastic effects in Scrobicularia plana. Marine Pollution Bulletin, 122, 379-391.

Rochman, C. M., & Browne, M. A. (2013a). Classify plastic waste as hazardous. Nature, 494, 169–171.

Rochman, C. M., Hoh, E., Kurobe, T., & Teh, S. J. (2013b). Ingested plastic transfers hazardous chemicals to fish and induces hepatic

Sea Turtles Forever (2012) Micro-Marine Plastic Debris in an open system. Assessment: Crescent Beach, National Seabird Refuge

Sea Turtles Forever (2014) Research Permit Report.

## **Ocean Acidification**

In order to make a 303(d) impairment determination for ocean acidification (OA), DEQ considered several important factors regarding application of aquatic life criteria, including: (1) Demonstration of population level effects on native biota; (2) connecting the observed population level effects to an OA stressor; and (3) the ecological importance of the affected species.

Pteropod habitat spans nearshore and offshore environments, but only a small portion of their populations occur within Oregon territorial waters (Weisberg et al., 2016). Although several studies document a correlation between the dissolution of pteropod shells and corresponding aragonite saturation state, the current in situ data indicating biological impairment to pteropods is limited. There is, however, some evidence that pteropod abundance is declining along the continental margins and in nearshore environments, but not in offshore regions (Weisberg et al., 2016).

Busch et al., 2014, conducted laboratory experiments that indicate pteropod shell dissolution increases as aragonite saturation state decreases. Some of the conditions simulated in these studies are being recorded off the coast of Oregon, as well as in Oregon state waters. DEQ reviewed NOAA data (Feely et al., 2014a; Feely et al., 2014b; Feely et al., 2015) and found the data demonstrate an aragonite saturation state of less than 1, which is corrosive to pteropods, in 52% of observations in Oregon state waters off the coast of Newport (Bednaršek, 2011-2013). Oregon does not, however, have a numeric water quality standard for aragonite, so in order to determine an impairment, the impact of the presence of corrosive waters on the aquatic life designated use must be assessed. Oregon's marine pH criteria (7.0 to 8.5) is not sensitive enough to detect acute and/or chronic biological response in all species.

Without representative data about the health of OA-sensitive native aquatic communities within Oregon's territorial waters - and their role in the ecological food chain - DEQ was unable to conclude that there have been detrimental changes to the resident biological communities within Oregon jurisdictional waters.

The state of Oregon continues to be concerned about the impacts of ocean acidification to coastal waters and is an active participant in state, multi-state and federal discussions aimed at furthering the collective understanding of current conditions and the potential for global and local pollutant contributions. Based on these concerns, and due to the presence of data collected within Oregon's jurisdictional ocean waters demonstrating impairment to the pteropod community, DEQ is proposing to list Oregon territorial waters as Category 3B for the biocriteria narrative. This 3B categorization signifies insufficient data to determine use support but some data that indicates nonattainment of beneficial use criterion.

#### References

Barton, A., Waldbusser, G.G., Feely, R.A., Weisberg, S.B., Newton, J.A., Hales, B., Cudd, S., Eudeline, B., Langdon, C.J., Jefferds, I., King, T., Suhrbier, A., and McLaughlin, K. (2015) Impacts of Coastal Acidification on the Pacific Northwest Shellfish Industry and Adaptation Strategies Implemented in Response. Oceanography, 28(2), 146-159.

Barton, A., Hales, B., Waldbusser, G.G., Langdon, C., and Feely, R.A.(2012) The Pacific Oyster, Crassostrea gigas, shows negative correlation to naturally elevated carbon dioxide levels: Implications for near-term ocean acidification effects. Limnology and Oceanography, 57(3), 698-710.

Bednaršek, N., Feely, R. A., Reum, J. C. P., Peterson, B., Menkel, J., Alin S. R., and Hales, B. (2014) Limacina helicina shell dissolution as an indicator of declining habitat suitability owing to ocean acidification in the California Current Ecosystem. Proceedings of the Royal Society of Biological Sciences, 281: 20140123.

Bednaršek, N., Feely, R.A., Tolimieri, N., Hermann, A.J., Siedlecki, S.A., Waldbusser, G.G., McElhany, P., Alin, S.R., Klinger, T., Moore-Maley, B., and Pörtner, H.O. (2017) Exposure history determines pteropod vulnerability to ocean acidification along the US West Coast. Nature/Scientific Reports 7: 4526.

Bednaršek, N., Harvey, C.J., Kaplan, I.C., Feely, R.A. and Možina, J. (2016) Pteropods on the edge: Cumulative effects of ocean acidification, warming, and deoxygenation. Oceanography, 145, 1-24. Bednaršek, N, Klinger, T., Harvey, C.J., Weisberg, S., McCabe, R.M., Feely, R.A>, Newton, J., and Tolimieri, N. (2017) New ocean, new needs: Application of pteropod shell dissolution as a biological indicator for marine resource management. Ecological Indicators, 76, 240-244.

Chan, F., Boehm, A.B., Barth, J.A., Chornesky, E.A., Dickson, A.G., Feely, R.A., Hales, B., Hill, T.M., Hofmann, G., Ianson, D., Klinger, T., Largier, J., Newton, J., Pedersen, T.F., Somero, G.N., Sutula, M., Wakefield, W.W., Waldbusser, G.G., Weisberg, S.B., and Whiteman, E.A. The West Coast Ocean Acidification and Hypoxia Science Panel: Major Findings, Recommendations, and Actions. California Ocean Science Trust, Oakland, California, USA. April 2016.

Chan, F., Barth, J.A., Blanchette, C.A., Byrne, R.H., Chavez, F., Cheriton, O., Feely, R.A., Friederich, G., Gaylord, B., Gouhier, T., Hacker, S., Hill, T., Hofmann, G., McManus, M.A., Menge, B.A., Nielsen, K.J., Russell, A., Sanford, E., Sevadjian, J., and Washburn, L. (2017) Persistent spatial structuring of coastal ocean acidification in the California Current System. Nature/Scientific Reports 7: 2526 and supplemental materials.

Feely, R.A., Klinger, T., Newton, J. and Chadsey, M. (2012) Scientific Summary of Ocean Acidification in Washington State Marine Waters. Washington Shellfish Initiative Blue Ribbon Panel on Ocean Acidification NOAA OAR Special Report. Contribution No. 3934. Feely, R.A., Okazaki, R.R., Cai, WJ, and Bednaršek, N., Alin, S., Byrne, R., and Fassbender, A. (2017) The Combined Effects of Acidification and Hypoxia on pH and Aragonite Saturation in the Coastal Waters of the California Current Ecosystem and the northern Gulf of Mexico. Continental Shelf Research, 152, 50-60.

Feely, R.A., Alin, S.R., Carter, B., Bednaršek, N., Hales, B., Chan, F., Hill, T.M., Gaylord, B., Sanford, E., Byrne, R.H., Sabine, C.L., Greeley, D., Juranek, L. (2016) Chemical and biological impacts of ocean acidification along the west coast of North America.. Estuarine, Coastal and. Shelf Science 1–11. Gray M. W., Langdon C. J., Waldbusser G. G., Hales B. and Kramer S. (2017) Mechanistic understanding of ocean acidification impacts on larval feeding physiology and energy budgets of the mussel Mytilus californianus. Marine Ecology Progress Series. 563, 81-94.

Hettinger, A., Sanford, E., Hill, T.M., Russell, A.D., Sato, K.N.S., Hoey, J., Forsch, M., Page, H., and Gaylord, B. (2012) Persistent carry-over effects of planktonic exposure to ocean acidification in the Olympia oyster. Ecology, Dec. 93(12), 2758-68.

Hettinger, A., Sanford, E., Hill, T.M., Hosfelt, J.D., Russell, A.D., and Gaylord, B. (2013) The influence of food supply on the response of Olympia oyster larvae to ocean acidification. Biogeosciences, 10, 6629–6638.

Miller, J., Maher, M., Bohaboy, E., and Friedman, C. (2016) Exposure to low pH reduces survival and delays development in early life stages of Dungeness crab (Cancer magister). Marine Biology, 163:118.

Reum, J.C.P., Alin, S.R., Harvey, C.J., Bednaršek, N, Evans, W., Feely, R.A, Hales, B., Lucey, N., Mathis, J.T., McElhany, P., Newton, J., and Sabine, C. (2016) Interpretation and design of ocean acidification experiments in upwelling systems in the context of carbonate chemistry co-variation with temperature and oxygen. ICES Journal of Marine Science, 73(3), 582–595.

Waldbusser, G.G., Hales, B., Langdon, C.J., Haley, B.A., Schrader, P., Brunner, E.L., Gray, M.W., Miller, C.A., Gimenez, I., and Hutchinson, G. (2015) Ocean Acidification Has Multiple Modes of Action on Bivalve Larvae. PLoS ONE 10(6): e0128376.

Waldbusser, G.G., Hales, B., Langdon, C.J., Haley, B.A., Schrader, P., Brunner, E.L., Gray, M.W., Miller, C.A., and Gimenez, I. (2014) Saturation-state sensitivity of marine bivalve larvae to ocean acidification. Nature Climate Change, Volume 5, March 2015.

Weisberg, S.B., Bednaršek, N., Feely, R.A., Chan, F., Boehm, A.B., Sutula, M., Ruesink, J.L., Hales, B., Largier, J.L., and Newton, J.A. (2016) Water Quality Criteria for an acidifying ocean: Challenges and opportunities for improvement. Ocean and Coastal Management, 126, 31-41.

#### Physical/chemical data submitted

Alin WCOA16\_data\_Submitted\_12-14-2017.xlsx WCOA2016\_Hydro-metadata\_12-20-2017.xlsx

Bednaršek MapID\_West-Coast-pteropod-Data\_2011\_2013\_for\_NCEI\_NB-2013.xlsx

Chan SAMI\_pCO2.xlsx

Feely

WCOA11: WCOA11\_32WC20110812\_hy1.csv WCOA11\_32WC20110812\_UW.csv WCOA11\_Metadata.xlsx WCOA11\_UW\_Metadata.xlsx

WCOA12: WCOA12\_332220120904\_hy1.csv WCOA12\_Metadata.xlsx

WCOA13: WCOA2013\_hy1.csv WCOA2013\_metadata.xlsx

WCOA16: WCOA16\_data\_12-20-2017.xlsx WCOA2016\_Hydro\_metadata\_12202017.xlsx

West-Coast-OA-Data\_2007\_2011\_2012\_2013\_for\_WSDE.xlsx Pteropod impairment.csv NANOOS\_WOAC\_data\_28June2016\_WSDE.xlsx

Hales Ormoorings\_NH10\_BBLAug11Apr12\_SBE16\_QC1.txt ORmoorings\_NH10\_BBLJanJun13\_SBE16\_QC1.txt ORmoorings\_NH10\_BBLWinter2014\_SBE16\_QC1.txt ORmoorings\_NH10\_BBL\_2013-01-19\_2013-07-11\_QC1.txt SAMICO2\_NH10\_BBL\_2014-01-15\_2014-07-25\_QC1.txt SAMICO2\_NH10\_BBL\_2014-01-15\_2014-07-25\_QC1.txt SAMIPH\_NH10\_BBL\_2011-08-16\_2012-04-06\_QC1.txt SAMIPH\_NH10\_BBL\_2013-01-15\_2013-07-11\_QC1.txt SAMIPH\_NH10\_BBL\_2015-02-17\_2015-08-25\_QC1.txt NH20\_BBL\_SBE16\_2013.txt SAMIPH\_NH20\_BBL\_W15\_QC1.txt

Menge Moorings\_Temp\_pH.xlsx

### **Marine Dissolved Oxygen**

In order to make a 303(d) determination for marine dissolved oxygen, DEQ evaluated if data and information provided by commenters were sufficient to determine whether its narrative standard for dissolved oxygen in ocean waters was being attained and whether beneficial uses were supported.

Oregon's dissolved oxygen criteria for ocean waters states:

340-041-0016 Dissolved oxygen (DO): No wastes may be discharged and no activities may be conducted that either alone or in combination with other wastes or activities will cause violation of the following standards: (1)...

(6) For ocean waters, no measurable reduction in dissolved oxygen concentration may be allowed.

The purpose of Oregon's marine dissolved oxygen narrative criterion is to prevent measurable reductions of dissolved oxygen in marine waters based on the language "...no measureable reduction... <u>may</u> be allowed." The dissolved oxygen standard at 340-041-0016 states that no waste discharges or activities conducted may cause these criteria to be exceeded. The dissolved oxygen standard is not unique in its focus on limiting measurable change. Other Oregon standards were written to limit changes from natural conditions for parameters with natural variability such as temperature, turbidity, and several of the narrative criteria in 340-041-0007, as well as the temperature criterion for ocean and bay waters (see the references below). When this dissolved oxygen criterion was adopted in 1996, changing ocean conditions due to climate change were not a factor of consideration.

The *criterion metric* (e.g. a daily maximum, daily average or 7-day average) and the baseline condition from which measurable reductions are measured in Oregon marine waters remains undefined. What constitutes current conditions, depth and breadth of natural DO deficiency, and the combined effects of spatial and temporal (seasonal and inter-annual) variability are not collectively agreed upon by the scientific community. In DEQ's evaluation of dissolved oxygen data against the narrative water quality standard, DEQ reviewed the research article by Chan et al., 2008, which measured the emergence of anoxia along the central Oregon coast following changes in upwelling-favorable winds in 2006. Chan et al. 2008 states that "the onset of anoxia was accompanied by the expansion of severe hypoxia across broad sections of the central Oregon shelf and the rise of anoxia has occurred against a backdrop of recent increases in the frequency and severity of shelf hypoxia events in the system." These events are occurring across broader sections of the central Oregon shelf, occupying a greater proportion of the water column in shallow (60 m) shelf waters and persisting for longer periods of time (i.e. June to October) (Chan et al. 2008).

DEQ examined the dissolved oxygen data plots used in the analysis by Chan et al., 2008. The dissolved oxygen profiles for data collected from 2000-2006 demonstrate greater variability for both low and high dissolved oxygen levels compared with the dissolved oxygen profiles associated with data collected between 1950 to 1999 (Fig. 1 in Chan et al., 2008). Dissolved oxygen quantification and testing methods before and after 2000 were not described in the Chan article. Therefore, it is difficult for DEQ to conclusively discern actual dissolved oxygen concentration changes from an increased number of dissolved oxygen measurements due to advances in both the technology and method of collection. Some level of hypoxia arising from upwelling processes, as well as ocean and atmospheric circulation is considered part of the natural fluctuation, however, there is insufficient information available to differentiate between natural dissolved oxygen fluctuations and changing global baseline conditions from measurable reductions in Oregon marine territorial waters.

Additionally, DEQ downloaded publically available data referenced by Oregon Department of Fish and Wildlife (ODFW) and Oregon Department of Land Conservations and Development (DLCD) in their comment letter, which included dissolved oxygen data from the Ocean Observatories Initiative and Newport Hydrographic Lines. DEQ had challenges interpreting the data due to difficulty in accessing both raw data files and metadata, understanding the level of post deployment QA/QC and a general lack of familiarity with these types of data (longitudinal depth profiles collected over many miles). This made it difficult for DEQ to draw conclusions on how to clearly define baseline and measure reduction. DEQ has already initiated conversations with our external partners to help fill these information gaps.

During its assessment, DEQ considered research studies that document an increased level of continental shelf hypoxia to determine whether the information presented overwhelming evidence that the dissolved oxygen criteria was not attained. Many of the research studies evaluating relevant dissolved oxygen data are often associated with seasonal coastal upwelling. Peterson, et al., in 2013, examined the occurrence, severity, and extent of hypoxia over the continental shelf of the West Coast and Oregon from 1998 to 2012. Researchers found clear seasonal trends in the timing and duration of hypoxia and low oxygen levels that occurred during the upwelling season (May through October). This study also highlighted that the variability in oxygen content of source waters for upwelling correlated well with the North Pacific Gyre Oscillation. It concluded that large-scale climate dynamics may well determine the extent and severity of hypoxia in the northern California Current (Peterson, et al., 2013). There is also evidence that upwelling-favorable winds have increased in recent decades, potentially drawing on deeper source waters leading to a decline of oxygen in the source water (Garćia-Reyes and Largier, J.L. 2012). Peterson, et al. (2013) documented that "the dissolved oxygen concentration of source waters for upwelling showed a gradual decline from 1998 through 2007, with a subsequent increase from 2008–2010 before leveling off in 2011 and 2012." They also documented the differing temporal extent of hypoxic waters which affected over 60% of the continental shelf in some years (2002, 2007, 2008) and less than 10% in other years (2003, 2010-2011) (Peterson, et al. 2013). Both interannual and seasonal shifts in the depth and oxygen content of the upwelled waters contribute to the fluctuation and spatial extent of hypoxic waters (Peterson, et al. 2013).

The studies and information provided by ODFW and DLCD in their annotated bibliography document an increased frequency and magnitude of hypoxia events, and justify concern for the continued support of aquatic life. The literature review seems to indicate that the timing and extent to which these hypoxic conditions occur may be shifting due to changing ocean conditions, climate, and other global factors. In reference to the documented fish and crab mortality off the Oregon coast in 2002, Grantham et al. 2004 documented hypoxic water transport coincided with a subsequent period of calmer winds that led to stratification of the coastal waters, limited water mixing and exacerbated the hypoxic event leading to the observed fish kills (Grantham et al., 2004). Grantham, et al (2004) concluded that unusually strong flows of subarctic water into the California Current System contributed to the abnormally low dissolved oxygen levels and mortality event, providing an indication of the close connection of inner-shelf ecosystems to large-scale, climatically influenced ocean conditions.

Garćia-Reyes, et al. (2015) states that "given the uncertainties in present and future trends in the intensity and seasonality of upwelling, the paucity of studies on stratification, and the resultant effects on sourcewater characteristics, confidence in predicting biological impacts remains low." Changing global baseline conditions, decadal variability in ocean-atmosphere processes and the uncertainty of correlating various measures in changing ocean conditions to ecological impacts provide continued uncertainty in the baseline condition from which to measure reductions in oxygen concentrations and to assess the marine DO standard. Therefore, DEQ cannot definitively conclude whether the marine criterion is exceeded.

Chan et al. (2017) stated that "despite differences in rates of gas transfer between oxygen and carbon dioxide, the high frequency of ocean acidification and hypoxia dynamics strongly co-varied in inner-shelf

waters". Recognizing the cause for concern and close relationship between ocean acidification and coastal hypoxia, DEQ is placing Oregon territorial waters into Category 3B for dissolved oxygen for the 2018/2020 Integrated Report. This action recognizes the body of information indicating negative impacts to aquatic life and fisheries from changing ocean conditions, while acknowledging there are insufficient data to determine nonattainment of the narrative marine dissolved oxygen criterion. Greater understanding of the natural processes, natural variability and baseline conditions is required before changing ocean and climate conditions and their ecological impacts can be measured.

Like ocean acidification, the state of Oregon continues to be concerned about the impacts of low dissolved oxygen in coastal marine waters and is an active participant in state, multi-state and federal discussions aimed at furthering the collective understanding of current conditions and the potential contributing factors.

DEQ has initiated discussions with commenters (i.e. Oregon Department of Fish and Wildlife, Oregon Department of Land Conservation and Development) and other interested partners to scope the issues and articulate information gaps that may target further research. DEQ seeks to utilize the expertise of external partners to help inform its interpretation of a marine dissolved oxygen baseline condition and measure change from that condition. DEQ is in the preliminary stages of identifying scientific experts that may best contribute to filling the knowledge gap.

Both ocean acidification and hypoxia are complex and challenging issues, and determining how best to evaluate these conditions within Oregon's territorial waters for the purposes of Oregon's Integrated Report requires a strategic approach and expertise beyond DEQ. DEQ will collaborate with other state agencies and experts from the other West Coast states to chart a path forward that addresses these issues in a way that leverages their expertise, information and opportunities for collaboration.

#### References:

Chan, F., J. A. Barth, J. Lubchenco, A. Kirincich, H. Weeks, W.T. Peterson, B.A. Menge (2008) *Emergency of Anoxia in the California Current large Marine Ecosystem*. Science, 319:920.

Chan, F., J.A. Barth, C.A. Blanchette, R.H. Byme, F. Chaez, O. Cheriton, R.A. Feely, G. Friederich, B. Faylord, T. Gouhier, and others, (2017) *Persistent spatial structuring of coastal ocean acidification in the California Current System*. Scientific Report, 2526.

DEQ 1995. Technical Advisory Committee Dissolved Oxygen Technical Subcommittee Policy Advisory Committee Final Issue Paper, which may be found at: <a href="https://digital.osl.state.or.us/islandora/object/osl%3A104563/datastream/OBJ/download/Dissolved\_Oxygen.pdf">https://digital.osl.state.or.us/islandora/object/osl%3A104563/datastream/OBJ/download/Dissolved\_Oxygen.pdf</a>

Garćia-Reyes M and Largier, J.L (2012) Seasonality of coastal upwelling off central and northern California: New insights, including temporal and spatial variability. Journal of Geophysical Research, 117, C03028.

Garćia-Reyes M, Sydeman WJ, Schoeman DS, Rykaczewski RR, Black BA, et al. (2015). Under pressure: climate change, upwelling, and Eastern Boundary Upwelling Ecosystems. Frontiers in Marine Science. 2:109.

Grantham, B. A., Chan, F., Nielsen, K. J., Fox, D. S., Barth, J. A., Huyer, A., and Menge, B. A. (2004). Upwelling-driven nearshore hypoxia signals ecosystem and oceanographic changes in the northeast Pacific. Nature, 429(6993): 749.

Peterson, J. O., Morgan, C. A., Peterson, W. T., & Lorenzo, E. D. (2013). Seasonal and inter annual variation in the extent of hypoxia in the northern California Current from 1998–2012. Limnology and Oceanography, 58(6): 2279-2292.

#### OAR 340-041-0028 Oregon's temperature criterion for ocean/marine waters:

(7) Oceans and Bays. Except for the Columbia River above river mile 7, ocean and bay waters may not be warmed by more than 0.3 degrees Celsius (0.5 degrees Fahrenheit) above the natural condition unless a greater increase would not reasonably be expected to adversely affect fish or other aquatic life. Absent a discharge or human modification that would reasonably be expected to increase temperature, DEQ will presume that the ambient temperature of the ocean or bay is the same as its natural thermal condition.

## Appendix D. Narrative Information Assessed

A fish of many scales: extrapolating sublethal pesticide exposures to the productivity of wild salmon populations – Baldwin et al. (2009)

**Summary**: Exposures to common pesticides may place important constraints on the recovery of ESAlisted salmon species, and that simple models can be used to extrapolate toxicological impacts across several scales of biological complexity.

Response: No action taken

- 1. Toxicological impacts are extrapolated through models;
- 2. Lacks specific linkage to waterbody/pollutant;
- 3. 1883 pesticide assessments were performed in the Willamette basin for the 2018/2020; assessment; 59 are already either Cat 5 or Cat 4 for pesticides;
- 4. There were 237 assessments done on the mainstem Willamette; 23 are Cat 5. Pollutants that are Cat 5 are: 4,4 DDE, 4,4 DDT, Aldrin, Dieldrin, Chlordane, Hexachlorobenzene; and
- 5. All water column data attained Aquatic Life criteria for Chlorpyrifos.

Extinction Risk of Western North American Freshwater Mussels: Anadonta nuttalliana, the Anadonta oregonensis/Kennerlyi clade, Gonidea angulata, and Margaritifera falcata – Blevins et al. (2017)

**Summary**: Freshwater mussel richness declined 35% across western watersheds by area, and among the most historically diverse watersheds, nearly half now support fewer species/clades. The study evaluated four western freshwater mussel taxonomic entities for extinction risk. Of the four entities assessed, two are Vulnerable (Anodonta nuttalliana and Gonidea angulata), one is Near Threatened (Margaritifera falcata), and one is Least Concern (Anodonta oregonensis/kennerlyi clade).

Response: No action taken

- 1. Lacks specific linkage to waterbody/pollutant; and
- 2. River specifically identified in Oregon (Middle Fork John Day) is already listed as impaired for Aquatic Life Temperature (i.e. Category 5).

Columbia Basin freshwater mussel research and restoration - CTUIR

**Summary**: The document is a Columbia Basin Fish & Wildlife Program proposal for development of a freshwater mussel research and recovery plan in the Umatilla River and other mid-Columbia River watersheds. The Master Plan for freshwater mussels was proposed for development in 2019-2020 and will guide freshwater mussel restoration and monitoring efforts.

Response: No action taken

- 1. Proposal for waterbodies on tribal lands ORDEQ has no jurisdiction over tribal lands;
- 2. Oregon streams identified are already listed as impaired for Aquatic Life for either temperature or dissolved oxygen;

3. Independent Science Review Panel (ISRP) indicated that the proposal overstated the case for examining critical uncertainties related to contaminants, human development and monitoring and evaluation. ISRP concluded "The text provided on these topics is too general to be useful. Data as well as some level of quantification are required."

Climate vulnerability assessment for Pacific salmon and steelhead in the California Current Large Marine Ecosystem – Crozier et al. (2019)

**Summary**: A climate vulnerability assessment was conducted that included all anadromous Pacific salmon and steelhead (Oncorhynchus spp.) population units listed under the U.S. Endangered Species Act. Nearly all listing units faced high exposures to projected increases in stream temperature, sea surface temperature, and ocean acidification, but other aspects of exposure peaked in particular regions. Anthropogenic factors, especially migration barriers, habitat degradation, and hatchery influence, have reduced the adaptive capacity of most steelhead and salmon populations.

**Response**: No action taken

- 1. Unclear what specific impairment is being requested;
- 2. Lacks specific linkages to waterbodies/pollutants;
- 3. Their assessment was based on three components of vulnerability specific to salmon: 1) biological sensitivity, which is a function of individual species characteristics; 2) climate exposure, which is a function of geographical location and projected future climate conditions; and 3) adaptive capacity, which describes the ability of a distinct population segment (DPS) to adapt to rapidly changing environmental conditions;
- 4. Vulnerability components under other state agency jurisdictions (ODFW, OWRD); and
- 5. Majority of streams in Willamette and Columbia basins already listed for temperature.

Final Field and Data Report Upriver Reach Sediment Characterization Lower Willamette River, Portland, Oregon – GSI, Hart-Crowser (2018)

Summary: Only provided cover page, speculate data is from Portland Harbor

Response: No action taken

- 1. No data provided;
- 2. DEQ does not have sediment criteria;
- 3. Lower Willamette River already identified as Category 5 for: Aldrin- Human Health Criteria, Aquatic Weeds, BioCriteria, Chlordane- Human Health Criteria, Chlorophyll-a, Cyanide- Aquatic Life Criteria, DDE 4,4'- Human Health Criteria, DDT 4,4'- Human Health Criteria, Dissolved Oxygen- Year Round, Ethylbenzene- Human Health Criteria, Hexachlorobenzene- Human Health Criteria, Iron (total)- Aquatic Life Criteria, Polychlorinated Biphenyls (PCBs)- Human Health Criteria, Polycyclic Aromatic Hydrocarbons (PAHs)- Human Health Criteria and Temperature-Year Round; and
- 4. The Lower Willamette River is already a Superfund site.

Columbia River Report, State of the Basin for Toxics – USEPA (2009)

**Summary**: U.S. Environmental Protection Agency (EPA), Region 10, summarized what they currently know about four main contaminants (mercury, DDT, PCBs, and PBDEs) in the Basin and the risks they

pose to people, fish, and wildlife. They also identify major gaps in current information that must be filled to understand and reduce these contaminants.

Response: No action taken

- 1. Basin currently listed as impaired for 3 out of 4 of these parameters;
- 2. There are currently no criteria or guidance value for PBDEs;
- 3. Current Category 5 impairments are for human health and aquatic life which are the most sensitive criteria;
- 4. Restoring to these sensitive uses addresses other uses; and
- 5. DEQ does not have specific criteria linked to "wildlife" use separate from other use designations.

Columbia River Draft Cold Water Refuges Plan – USEPA Region 10 (2019) **Summary**: Approximately two to three million adult salmon and steelhead return from the ocean and migrate up the Columbia River each year. Those fish that migrate during the summer months when Columbia River water temperatures reach or exceed 20°C may endure adverse effects in the form of disease, stress, decreased spawning success, and lethality (EPA, 2003). To minimize their exposure to warm temperatures in the Columbia River, many salmon and steelhead temporarily move into areas of cooler water, which are called cold water refuges (CWR). In the Lower Columbia River, these CWR are primarily where cooler tributary rivers flow into the Columbia River.

This plan characterizes Columbia River water temperatures, the amount of available CWR in the Lower Columbia River (mouth to Snake River), and the extent to which salmon and steelhead use the CWR. The plan also assesses whether the amount of existing CWR is sufficient to support migrating adult salmon and steelhead and provides recommended actions to protect and restore the CWR.

Response: No action taken

- 1. Segment is currently listed for temperature;
- 2. Cold water refuge streams identified as Cat 5 either have TMDLs (Sandy, Hood River, Eagle Creek) or TMDLs are under development (Deschutes); and
- 3. Protectiveness of criteria is a Water Quality Standards issue, not an assessment issue.

Biological Evaluation of the Revised Oregon Water Quality Standards for temperature, intergravel dissolved oxygen, and antidegradation and Technical Support Document for EPA's Action Reviewing New or Revised Water Quality Standards for the State of Oregon–USEPA Region 10 (2004)

**Summary**: The U.S. District Court of Oregon's March 31, 2003, decision struck down the Biological Opinion (BO) issued by NMFS on the USEPA approvals of new and revised Oregon water quality standards. The court ordered NMFS to withdraw its BO and reinitiate consultation with the USEPA under the ESA.

The document is a summary of USEPA's consultation for (1) numeric criteria for the protection of salmonid rearing and bull trout rearing and spawning, accompanied by specific time and place use designation; (2) a numeric temperature criterion for the lower Willamette River; (3) a water quality criterion for intergravel dissolved oxygen (IGDO) for the protection of salmonid spawning; and (4) a plan for implementing the antidegradation policy adopted by Oregon.

#### **Response:** No action taken

- 1. DEQ is required to assess against the currently approved Water Quality Standards
- 2. These criteria have been approved by EPA and are applicable
- 3. Revisions to these criteria are a separate Water Quality Standards process

Freshwater Mussels – Canary in the Coal Mine for Streams – In Sharp Decline; Umatilla Tribe Working to Bring Them Back – Columbia Basin Bulletin (2019)

**Summary:** A freshwater mussel research and restoration project by the Umatilla Tribe has been funded by the Bonneville Power Administration through the Council's Fish & Wildlife Program since 2002 and the project began in 2003. Since then, the Freshwater Mussel Project has been working to understand the biology and ecology (both biotic and abiotic) of freshwater mussels.

Response: No action taken

- 1. Lacks specific linkage to waterbody/pollutant;
- 2. Waterbodies on tribal lands ORDEQ has no jurisdiction over tribal lands; and
- 3. Only stream identified by name (Umatilla river) is already listed as impaired for Aquatic Life.

Very low embryonic crude oil exposures cause lasting cardiac defects in salmon and herring – Incardona et al. (2015)

**Summary**: Crude oil disrupts excitation-contraction coupling in fish heart muscle cells, and the study demonstrates that salmon and herring exposed as embryos to trace levels of crude oil grow into juveniles with abnormal hearts and reduced cardiorespiratory function, which is a key determinant of individual survival and population recruitment. Irreversible loss of cardiac fitness and consequent increases in delayed mortality in oil-exposed cohorts may have been important contributors to the delayed decline of pink salmon and herring stocks in Prince William Sound.

Response: No action taken

- 1. Lacks specific linkage to waterbody/pollutant;
- 2. Article about effects from Alaskan oil spill not linked to Oregon waters; and
- 3. Studies were conducted in the laboratory.

Interactive Neurobehavioral Toxicity of Diazinon, Malathion, and Ethoprop to Juvenile Coho Salmon – Laetz et al. (2013)

**Summary**: In western North America, mixtures of current use pesticides have been widely detected in streams and other aquatic habitats for threatened and endangered Pacific salmon and steelhead (Oncorhynchus sp.). These include organophosphate insecticides that inhibit acetylcholinesterase (AChE) enzyme activity in the salmon nervous system, thereby disrupting swimming and feeding behaviors. Several organophosphates have been shown to interact as mixtures to produce synergistic AChE inhibition at concentrations near or above the upper range of surface water detections in freshwater systems.

Response: No action taken

- 1. Lacks specific linkage to waterbody/pollutant;
- 2. Studies were conducted in the laboratory; and
- 3. Assessments are performed against the currently approved criteria.
The Synergistic Toxicity of Pesticide Mixtures: Implications for Risk Assessment and the Conservation of Endangered Pacific Salmon – Laetz et al. (2009)

**Summary**: Mixtures of organophosphate and carbamate pesticides are commonly detected in freshwater habitats that support threatened and endangered species of Pacific salmon (Oncorhynchus sp.). These pesticides inhibit the activity of acetylcholinesterase (AChE) and thus have potential to interfere with behaviors that may be essential for salmon survival. Single-chemical risk assessments are likely to underestimate the impacts of these insecticides on salmon in river systems where mixtures occur. Moreover, mixtures of pesticides that have been commonly reported in salmon habitats may pose a more important challenge for species recovery than previously anticipated.

# Response: No action taken

- 1. Lacks specific linkage to waterbody/pollutant;
- 2. Studies were conducted in the laboratory;
- 3. Assessments are performed against the currently approved criteria;
- 4. As research emerges about the synergistic effects of certain organopesticides, future methodology revisions could include methods that assess the synergistic effects of pesticides.

Elevated temperatures increase the toxicity of pesticide mixtures to juvenile Coho salmon – Laetz et al (2014)

**Summary**: The ability of juvenile salmonids to detoxify mixtures of pesticides via the enzymatic processes is temperature dependent. Therefore, higher water temperatures were found to increase toxicity of these pesticides.

# Response: No action taken

- 1. Findings are based on a laboratory studies not tied to a location in Oregon;
- 2. 13 out of 5301 samples assessed for malathion were > than the test concentration of 0.75 ug/l These AU are already listed as impaired for Fish and Aquatic Life;
- 3. 88% of streams assessed for Temperature are impaired for Fish and Aquatic Life

Pesticides, aquatic food webs, and the conservation of Pacific salmon - MacNeale et al (2010)

**Summary:** Little research exists on the role of chemical contaminants as limiting factors in salmon recovery in western streams and rivers. Much of the existing data are based on lab studies. The question remains, how do these translate to dynamic food webs and in situ chemical mixtures?

# Response: No action taken

- 1. Regional study that identifies data gaps;
- 2. DEQ used best available data when developing Water Quality Standards for toxicity of pesticides to aquatic life; and
- 3. DEQ initiated the Pesticide Stewardship partnership to assist landowners in better application processes.

Developing a broader scientific foundation for river restoration: Columbia River food webs – Naiman et al (2012)

**Summary**: Article argues that balancing improvements in physical habitat restoration with an understanding of trophic processes supporting biotic communities would improve restoration effectiveness. To date, restoration efforts in the Columbia Basin have not focused on food webs. The data

suggest that the presence of hatchery fish and non-native species limits the availability of food for juvenile salmonids. There is a need to quantify the vulnerabilities of food webs to chemical contaminants.

**Response**: No action taken

- 1. No direct connection of chemical to beneficial use support; and
- 2. Vulnerability components under other state agency jurisdictions (ODFW, OWRD);
- 3. DEQ used best available data when developing Water Quality Standards for toxicity of pesticides to aquatic life; and
- 4. The Columbia River has already been identified as Category 5 for a variety of chemicals for impairment of its Aquatic Life Use.

Presentation on effects of Toxic contaminants on fish (2017)

**Summary:** Toxics in the Columbia Basin have impacts on salmonid recovery. Sources of toxics include agriculture and Wastewater Treatment Plants. Studies show chemical mixtures are more lethal than individual contaminants alone. Higher stream temperatures can also increase the impacts of toxics to juvenile salmonids. Fall Chinook stocks that rear and feed in the lower river and estuary have higher levels of industrial contaminants (PCBs and PBDEs). Spring Chinook stocks that rear and feed more in the interior basin have higher levels of legacy agricultural contaminants (DDTs). The effects on salmon health are sub-lethal and delayed in time.

# Response: No action taken

- 1. DEQ participates in Pesticide Stewardship Partnerships in basins that are direct tributaries to the Columbia Basin;
- 2. Implementation of Senate bill 737 DEQ established numeric effluent concentration values or trigger levels for 118 priority persistent pollutants for which a maximum contaminant level has not been adopted by EPA under the federal Safe Drinking Water Act, but that the Oregon Environmental Quality Commission determined by rule should be included in a permitted facility's toxic pollutant reduction plan; and
- 3. DEQ participates in the Columbia River Toxics Reduction Working Group, which was established to share information, coordinate activities, and develop strategies to identify and reduce toxics in the Columbia River Basin.

National Marine Fisheries Service Biological Opinion on EPA's Proposed Approval of Revised Oregon Water Quality Standards for Temperature, Intergravel Dissolved Oxygen, and Antidegradation Implementation Methods, 02-23-2004 (2004)

**Summary**: Opinion letter from the National Oceanic and Atmospheric Administration to EPA regarding approval of revised WQS for temperature, IGDO and anti-degradation implementation. The CWA requires that antidegradation be applied only to point sources because the CWA gives EPA authority to regulate only point sources. Thus, whether antidegradation applies to nonpoint sources is solely a question of state and tribal law.

- 1. Lacks specific linkage to waterbody/pollutant;
- 2. Assessments are performed against the currently approved criteria; and
- 3. Reference to Water Quality Standards process which is separate for Integrated Report assessment; and
- 4. DEQ has separate antidegradation policy.

Recurrent Die-Offs of Adult Coho Salmon Returning to Spawn in Puget Sound Lowland Urban Streams – Scholz et al (2011)

**Summary**: Coho salmon did show evidence of exposure to metals and petroleum hydrocarbons, both of which commonly originate from motor vehicles in urban landscapes. The weight of evidence suggests that freshwater-transitional Coho are particularly vulnerable to an as-yet unidentified toxic contaminant (or contaminant mixture) in urban runoff. Stormwater may therefore place important constraints on efforts to conserve and recover Coho populations in urban and urbanizing watersheds throughout the western United States.

Response: No action taken

- 1. Lacks specific linkage to waterbody/pollutant; and
- 2. Study based on streams in Washington.

A Perspective on Modern Pesticides, Pelagic Fish Declines, and Unknown Ecological Resilience in Highly

Managed Ecosystems - Scholz et al (2012)

**Summary**: Pesticides applied on land are commonly transported by runoff or spray drift to aquatic ecosystems, where they are potentially toxic to fishes and other non-target organisms. Pesticides add to and interact with other stressors of ecosystem processes, including surface-water diversions, losses of spawning and rearing habitats, non-native species, and harmful algal blooms. Assessing the cumulative effects of pesticides on species or ecological functions has been difficult for historical, legal, conceptual, and practical reasons. Inferences from this study may be transferable to other situations in which toxics may drive changes in ecological status and trends.

# **Response:** No action taken

- 1. Based on study in San Francisco bay area;
- 2. No thresholds or criteria given; and
- 3. Lacks specific linkage to waterbody/pollutant.

Study: Range of Western Freshwater Mussels Declines by One-Fifth, Could Impact Stream Health – Columbia Basin Bulletin (2015)

**Summary**: Range of freshwater mussels has declined by 18% and richness (diversity of species) has declined by 35% according to a recent study of over 700 watersheds in western states.

# Response: No action taken

- 1. Lack specific location information; and
- 2. Lacks specific linkage to waterbody/pollutant.

Letter to National Oceanic and Atmospheric Administration (NOAA) and U.S. Environmental Protection Agency regarding Oregon Coastal Nonpoint Pollution Control Program; Protection of the Designated Use of Amphibians in Non-Fish-Bearing ("Type N") Streams Through the MidCoast Implementation Ready TMDL - Northwest Environmental Advocates (2012)

**Summary**: The MidCoast TMDL must demonstrate that the Oregon Department of Environmental Quality can and will protect the designated use of amphibians in Oregon's non-fish-bearing streams in coastal watersheds consistent with the CWA and CZARA. While the numeric and narrative criteria in Oregon's temperature standard are entirely salmonid-centric, the omissions of explicit protection for thermally-sensitive amphibians inhabiting Type N streams is addressed through the requirement to fully support designated uses, protect existing uses, and meet narrative criteria that are included in Oregon's water quality standards. In order to meet these water quality standards, the DEQ must establish practices

and issue enforceable orders to timber operators that ensure the protection of amphibians in non-fishbearing streams.

Response: No action taken

- 1. TMDL development is a separate process than the Integrated Report;
- 2. DEQ performed assessment against currently applicable criteria; and
- 3. Riparian protection rules are under other state agency jurisdiction (Oregon Department of Forestry).

Northwest Power and Conservation Council story map on PAHs in the Columbia Basin

**Summary**: A map of locations where samples were collected and analyzed for the presence or absence of PAHs -

http://nwcouncil.maps.arcgis.com/apps/MapJournal/index.html?appid=99e5965fe1ac4dd38001e784d7c6a ac6

# **Response:** No action taken

- 1. Five assessment units in the Columbia River are already identified as impaired for PAHs;
- 2. If data were provided to DEQ it was assessed in the 2018 Integrated Report; and
- 3. DEQ participates in the Columbia River Toxics Reduction Working Group, which was established to share information, coordinate activities, and develop strategies to identify and reduce toxics in the Columbia River Basin.

Map of PFAS contamination in Oregon (<u>https://www.ewg.org/interactive-maps/2019\_pfas\_contamination/map/</u>)

**Summary**: Single screen shot of PFAS Contamination Sites in Oregon with no supporting contextual information provided.

# **Response:** No action taken

- 1. Lacks specific location information;
- 2. DEQ is working with the Oregon Health Authority and other federal, state, and local agency partners to develop a greater understanding about the implications of per- and poly-fluorinated substances (PFAS) in Oregon and to evaluate next steps;
- 3. A study of major public drinking water systems (serving populations over 10,000) and some smaller systems, found no detection of PFAS in Oregon; and
- 4. A compilation of data from groundwater wells near military facilities' private well indicated that all 10 facilities located in Oregon are below 14.3 parts per trillion well below the EPA chronic lifetime health advisory of 70 parts per trillion, the metric for the level at which regular exposure over your life is unhealthy.