

DHS Comparison of Current 2011-13 Programs to the Legislatively Adopted Budget for 2013-15 - FINAL

Self Sufficiency Programs		
Program Area Overview	Program services at 11-13 LAB	Program services at 13-15 LAB
Temporary Assistance to Needy Families		
Caseload (including 1 and 2 parent families)	32,805 per month	33,947 per month (based on Spring 2013 forecast)
Maximum Cash Benefit for Family of 3	Continue at maximum \$506 per month for family of 3	Continue at maximum \$506 per month for family of 3
Time Limit on TANF Program Receipt	Continues 60-month time limit in State law. The time limit only applies to adults and minor parents who are heads of household. Counting of time on TANF is suspended anytime a hardship exemption (as described in State law) exists. An adult (or minor parent head of household) may continue to receive TANF beyond 60-months if a hardship exemption exists. If no hardship exemption exists, children may continue to receive TANF once the adult reaches the time limit.	Continues 60-month time limit in state law. The time limit only applies to adults and minor parents who are heads of household. Counting of time on TANF is suspended anytime a hardship exemption (as described in state law) exists. An adult (or minor parent head of household) may continue to receive TANF beyond 60-months if a hardship exemption exists. If no hardship exemption exists, children may continue to receive TANF once the adult reaches the time limit. \$10 million General Fund was added to reverse the Governor's budget recommended 36 month, full family time-limit.
JOBS services	Reduced the array of JOBS contracted employment and training services and available support services such as child care and transportation assistance for families in the TANF program. Provides four sets of services: Work Search, Supported Work/Work Experience, JOBS Plus, and high school completion for teen parents. Services for Supported Work/Work Experience are for 60 days only, and for fewer hours based on capped support services (adjustments in administrative rule were later made to these policies). Service reaches fewer than 25% of the those who are required to participate to engage in services at	Continues limited JOBS program with funding levels equal to JOBS budget funding in 2011-13 plus a \$5 million dollar add-back of general funds. Provides primary activities such as Work Search, Supported Work/Work Experience, JOBS Plus, and teen parent services -- and now allows additional activities and supports for family stability and employment efforts, such as Vocational Training increased from 6 month limit up to 12 months, Adult Basic Ed, GED for adults, Crisis Intervention, etc. Current service capacity allows fewer than 15% of those who are required to participate to access JOBS support services such as child care and transportation - and contracted employment and training services. The \$5 million add-back will allow the agency to increase the percentage of clients served but still limits most JOBS services to those who are "job ready" and "near job ready", with some limited family stability services and supports for clients who are "not job ready".
Up Front TANF Eligibility	Temporarily modified up-front TANF eligibility requirements. As a condition of eligibly for TANF, an applicant must complete an employability assessment and orientation as part of eligibility process.	Requirement for applicants to complete an employability screening and participate in an overview of the JOBS program, as a condition of eligibility for TANF or as funding allows.
Family Supports and Connections	Program funded at approximately 50% of need for contracted services intended to prevent child abuse and neglect for families in the TANF program.	Program budget continues to be funded at 2011-13 levels, or approximately 50% of need for contracted services intended to prevent child abuse and neglect for families in the TANF program.
Maintenance of Effort - required to avoid penalties and loss of TANF Block Grant	Met MOE requirement.	Continues to meet MOE requirement.
Cooperation Incentive Payment	Permanently eliminates incentive payment for families participating in the JOBS program.	Continues permanent elimination of incentive payment.

Post-TANF	Funded Post TANF payment at \$50 until April 2012 (ended earlier based on legislative action in the 2012 Session).	Continues suspension of the Post TANF payment until June 2015.
Pre-TANF	Reduced maximum Pre-TANF payment amount from up to twice the TANF grant depending on family size to equal to the TANF grant. Payments cannot be made for addressing shelter or public utility needs.	Continues maximum Pre-TANF payment amount at up to the TANF grant amount depending on family size. Payments continue to be restricted and cannot be made to address housing and utility needs.
Re-engagement and Disqualifications	Permanently moved to a two-step disqualification level for families receiving TANF who are not participating in their JOBS planned activities (the first a reduced payment lasting up to 3 months and the second lasts one month at full-family sanction). Re-engagement expectations were maintained. Families who do not re-engage during full family sanction are ineligible for TANF for two consecutive months following full family sanction month. This change has resulted in additional families, losing TANF benefits or having their benefit amounts reduced as a result of disqualification.	Continues two-step level (the first a reduced payment lasting up to 3 months and the second lasts one month at full-family sanction), maintaining re-engagement expectations. Families who do not re-engage during full family sanction are ineligible for TANF for two consecutive months following full family sanction month.
Pre-SSI Enhanced Grant	Temporarily eliminated the enhanced grant for families in the Pre-SSI/SSDI program. Clients in program will receive the standard TANF grant amount. Effective 10/1/11.	Continues temporary elimination of enhanced grant through June 2015. Clients in program will receive the standard TANF grant amount.
Employment Separation Penalty ("job quit")	Maintained temporary penalty to deny TANF to a family in which a caretaker relative is separated from employment (for a reason such as quitting a job) without good cause for up to 60 days with exceptions. This penalty was modified in the 2012 session to last a total of 4 months.	Maintains four-month penalty denying or terminating TANF to a family in which the caretaker relative is separated from employment (for a reason such as quitting a job) without good cause with exceptions.
Income Limit for Non-Needy Caretaker Relative Families	Maintained temporary income eligibility limit equal to 185 percent of the federal poverty guidelines for families in which the caretaker is a relative who is not the child's parent and is not included in the TANF benefit calculation.	Maintains through June 2015 an income eligibility limit equal to 185 percent of the federal poverty guidelines for families in which the caretaker is a relative who is not the child's parent and is not included in the TANF benefit calculation.

Parents as Scholars	Temporarily restricted access to the Parents as Scholars program. People approved for PAS enrollment (as of 6/30/11) were grandfathered and allowed to continue school provided they remained eligible. No new PAS enrollment occurred.	Continues to allow people who were approved for PAS as of 6/30/11 to continue school through the 2013-15 biennium provided they remain TANF eligible. Continues restriction preventing additional PAS enrollment through June 2015.
Employment Related Day Care	Maintains ERDC in DHS for 2011-13 biennium	Maintains ERDC in DHS for 2013-15 biennium
Caseload	Program capped at an average of 8,500 caseload, effective 5/1/12. (Previous to 2012 legislative session the program was capped at an average of 9,500 through December 2012, program capped at 10,000 from January 2013 to end of the biennium.)	Program funded for biennial average up to 9,000 cases
Co pay - sliding scale based on income	2012 Legislative session implemented a 10% reduction by increasing the copay by 10%, effective 5/1/12.	Continues 2011-13 copay levels
Provider Payment Level	no change	Program funded with an additional \$2 million General Fund to increase child care provider rates. A modest reduction in the average caseload target of up to 9,000 may also be needed to implement rate increases within the available funding.
Self Sufficiency Staffing and Technology		
Staff level percentage of workload model	Self Sufficiency staffing levels will be at about 68 percent of the workload model based on the Spring 2011 DHS Caseload forecast	Self Sufficiency staffing levels will be at about 71 percent of the workload model based on the Fall 2012 DHS Caseload forecast. Includes an increase in TANF case Management staffing levels from about 35% to 65%. This includes a realignment of positions and classifications.
Information Technology	Continues modernization project in alignment with health care reform.	Continuation of the Self Sufficiency Modernization project with an investment of \$7.1 million GF (\$56.1 million TF). DHS is transitioning from program-oriented process and duplicative systems to more efficient and streamlined systems. One expected project outcome is workers having fewer business processes and less paperwork, giving them more time with clients. Along with General and Federal Funds, the funding package relies on \$14.4 million in XI-Q bond proceeds. While the recommended project spending level is unchanged from the Governor's proposal, the LFO recommendation does include the addition of 15 permanent positions. Initial stages of the project were supported with limited duration positions and resources needed to maintain continuity over the project's anticipated six to ten year time horizon were not built in. The DHS positions will be responsible for ongoing activities associated with the project include defining a business-centric data management strategy, developing new approaches to service delivery from a caseworker/field perspective, running core business analytics, and managing updates and changes to business rules required due to legislative and other policy actions.

Child Welfare Programs		
Program Area Overview	Program services at 11-13 LAB	
Foster Care payment level	Base rate reduced by 10% from 2009-11 payment level using the MARC study data.	Rates continued at 2011-13 levels. No COLA included.
Behavioral Rehabilitation Service provider payments	A budgeted 10% reduction that is still in negotiations with providers.	2013-15 budget includes inflation rate on top of 2011-13 rates (2.8% for maintenance and 4.0% for service rate categories). \$2.8 million GF is added to restore 48 residential beds; lower utilization due to budget reductions artificially suppressed rejected need within the forecast model.
Target children's program - serves children with multiple mental health issues or a history of physically/sexually aggressive behavior who are ineligible or inappropriate for foster care, residential care, psychiatric hospitalization, DD Services, or termination of wardship.	Funded at 2009-11 levels with caseload increases	Target 2013-15 budget also includes inflation rate on top of 2011-13 rates (2.8% for maintenance and 4.0% for service rate categories).
In-Home Services	Funded at 2009-11	Funded at 2011-13 levels.
System of Care payments - child specific services not available from other funding sources.	Funded at 2009-11	Funded at 2011-13 levels. Budget reduced for first quarter federal sequestration estimates.
Addiction Recovery Teams	Funded at 2009-11	Funded at 2011-13 levels. Budget reduced for first quarter federal sequestration estimates.
Differential Response Model SB964	Funding for planning a new, community-based, culturally specific "Differential Response" model for child welfare, designed to support efforts to safely reduce the number of children entering the foster care system and reduce the length of stay of those who do. This system will provide a natural continuum for more at-risk families identified through the Governor's early childhood effort and reduce disparities in child welfare for children of color. This approach may also mitigate some of the downstream effects of the TANF reductions. \$5 million is also placed in a special purpose appropriation for discussion at the February Session once planning for specific investments is further along. Appropriation was reallocated to other, non-Child Welfare Programs in January 2012.	Investment to implement the new, community-based, culturally specific "Differential Response" model for child welfare. Model will support efforts to safely reduce the number of children entering the foster care system and reduce the length of stay of those who do. This system will provide a natural continuum for more at-risk families identified through the Governor's early childhood effort and reduce disparities in child welfare for children of color. This approach may also mitigate some of the downstream effects of the TANF reductions. Implementation depends on increases in Child Welfare staffing levels which the budget partially includes, as well as the needed service array which the budget includes in Strengthening, Preserving and Reunifying Families Programs.
DHS Equity Office	Partial funding and staffing is added to improve the agency's efforts to address issues of equity by providing culturally responsive and specific services to achieve better outcomes for the racially, ethnically and culturally diverse individuals it serves.	Funded at 2011-13 levels.
Domestic Violence Specialists and Resources	Contractors in DHS offices to coordinate advocates that help DV survivors with safety planning, education, and advocacy. Also includes funding grants for non-profit infrastructure development. Dollars for	Funding at 2011-13 levels and sufficient funds to ensure co-location is fully funded for 24 months of the biennium. Budget reduced for first quarter federal sequestration estimates.

Child Welfare staffing - Staff level percentage of workload model	At the LAB level of funding, Child Welfare staffing levels will be at about 67.5 percent of the workload model based on the Spring 2011 DHS Caseload forecast.	Positions were increased by 113 POS/84.24 FTE along with approximately \$10.7M GF to improve workload model staffing; investment will also increase agency's ability to continue implementation of differential response practices. Just under \$1M GF for 9 positions were approved to improve state compliance with the federal Indian Child Welfare Act (ICWA). Standard adjustments for PERS policy changes included.
Post-Adoptive Services	Funded through biennium with one time federal fund Adoption Incentive Award.	Remains funded at 2011-13 levels with GF restored.
Strengthening, Preserving, & Reunifying Families (SPRF)	New funding to implement the Strengthening, Preserving, & Reunifying Families Programs in 6 counties. These programs provides a broad array of services, identified through community collaborations. These services are designed to allow children to remain safely with their families while parents address the issues that involved them with the child welfare system. This service array is an essential component of a successful implementation of Differential Response.	Increased by \$11.2 million GF (\$23.7 TF) for statewide implementation of SB964 (2011); the program focuses on providing services to allow children to remain safely with their families and avoid foster care.
Homeless and Runaway Program	Moved from OCCF into DHS	Funding increased by 53% to expand service capacity. \$750k GF for the Homeless and Runaway Youth Program, which supports local programs providing services such as street outreach, day drop-in and overnight shelter.
Foster Children's Bill of Rights (SB123)		SB123 adds one position and funding for the position and related costs for the Oregon Foster Children's Bill of Rights.

Vocational Rehabilitation Programs		
Program Area Overview	Program services at 11-13 LAB	
Vocational Rehabilitation services	Continues funding to leverage available federal funds - In "order of selection" (client prioritization) but likely able to serve all clients with carryover funds under five year spending plan	Continues funding to leverage available federal funds - In "order of selection" (client prioritization) but likely able to serve all clients with carryover funds under five year spending plan at current caseload level. Fund shifts \$311,750 from Federal Funds to General Fund to address known first quarter sequestration impacts. Includes and addition of \$7,160,776 Federal Funds to align budget with the five-year spending plan. Also includes a net decrease of \$94,474 total funds related to technical adjustments/transfers related to Mass Transit and Unemployment Compensation moving to shared services.
Meet maintenance of effort requirement and draw all eligible federal funds (22% GF - 78% FF match rate)	Maintenance of Effort and Match may become an issue after 2012.	Maintenance of Effort and Match should be met based on the current caseload levels and five year spend plan. Increased clients due to the Executive Order and Employment First may create a change in the five year spend plan causing an impact on either Maintenance of Effort or Match.
Employment First	N/A	Funds an initial investment of \$.7M through the Developmental Disabilities Program budget for increased VR Services to individuals with intellectual and developmental disabilities, including the targeted populations of those in sheltered work settings and those students transitioning out of the public school system. May impact OVRS MOE and matching requirements.
Centers for Independent Living		Adds \$1,000,000 General Fund for distribution to Centers for Independent Living (CIL). Increase expected to bring budgets for Eastern Oregon Center for Independent Living (EOCIL) and Land Independent Living Alliance (LILA) up to minimal operating level. Also covers a portion of requested increase in overall base funding for all CIL's.

Developmental Disability Programs		
Program Area Overview	Program services at 11-13 LAB	Program services at 13-15 LAB
Comprehensive services - 24-hour care and associated services for children and adults with development disabilities	Comprehensive rate reductions implemented in the 09-11 biennium continue. The LAB reduces rates for most comprehensive services by an additional 4%, effective March 1, 2012. Adult foster home rates for providers serving individuals with developmental disabilities reduced by 6% effective October 1, 2012. Children's foster care rates reduced by an additional 4% effective October 1, 2011.	Per the successful request for a federal waiver under the Community First choice State Plan Option (K Plan), the budget builds in the required maintenance of effort (MOE) expenditures at \$29.5 M GF, which are used to restore most comprehensive Rates to pre 2011-13 levels in the following programs: 24 Hour Residential Services, In Home Support Services, Non-Medical Transportation Services, Adult and Child Foster Care Services. No cost of Living Adjustment (COLA) provided. The additional match, along with the investments to meet the MOE requirement generates \$126.6M FF in DD.
	Alternatives to employment day programs are restored to 90% of 09-11 funding level. Six percent rate reductions for Employment/Community Inclusion providers implemented in 09-11 biennium continue. An additional four percent rate reduction is scheduled for March 1, 2012.	Per Executive Order #13-04, implements new rate structure with the assumption of clients moving to Support Employment Services. Rates continue at 2011-13 levels. No Cost of Living Adjustment (COLA) provided.
Adult Support Services - ages 18 and older	Only serve clients eligible for Medicaid as of Oct 1, 2011. Restored benefit package to Brokerage clients ages 18-21. All Brokerage clients with Medicaid eligibility will have access to same benefit package. Benefit levels are increased by 1.25% effective 4-1-13 to implement collectively bargained wage increases for Personal Support Workers.	Continues limitation of eligibility of services implemented in October 2011 and 11-13 benefit levels. Adds \$4.8 million GF (\$13 million TF) to cover roll-up costs associated a 1.25% wage increase for Personal Support Workers (PSWs) effective April 1, 2013. The budget also includes \$7.2 million GF (\$19.9 million TF) as a placeholder for costs that will remain indeterminate until the conclusion of collective bargaining.
Employment First Policy Implementation		Per Executive Order #13-04, invests in additional resources which will allow the program, in partnership with Vocational Rehabilitation and the Dept. of Education, to increase integrated employment options and outcomes for transition age youth and for working-age adults with intellectual and developmental disabilities. This directive sets out a process for moving people with developmental disabilities out of sheltered workshops. \$8.6M (\$22M TF) 10 Positions, 8.8 FTE
Children Support Services	Family Support restored to 54% of 09-11 budget \$2M Limit long term in-home support utilization to 250 families with a \$1,000 per month cap. Continues Intensive, daily and specialized in-home support services. Adds new Family-to-Family network services (\$600,000)	Increases Family-to-Family networks from 4 to 8, making services available to more families across the state with a particular focus on eastern Oregon. \$1.2M GF 11-13 level of Family Support and limits in long term in-home utilization continue. However, upon K implementation, Long Term Care In Home Supports for Children, if eligible, will receive Medicaid services, per the K, which removes the caps and limits. Hours of service will be determined by the Functional Needs Assessment Tool. Caps will remain on the GF services such as Family Support.
Fairview Housing Trust Fund	Maintains the fund at \$6 million. Funds from Trust account will not be removed until second year of the biennium.	Maintains the fund at \$6 million.
Counties and brokerages administrative costs	County administrative costs reduced by 10%. Support Service Brokerage administrative costs reduced by 6%.	Increased equity to 94% for the Brokerages and CDDPs. No COLA provided.

County and brokerage case management	Reduce by 2%	Increased equity to 94% for the Brokerages and CDDPs. No COLA provided.
County and brokerage quality assurance staff in counties and Brokerages	Eliminate all quality assurance staff in counties and brokerages	Quality Assurance will be restored the second year of the biennium with state staff for monitoring, oversight of programs, and EO efforts. \$1.7M GF (\$3.4M TF). 30 Positions, 17.6 FTE.
County staff, assigned regionally, to work with clients in crisis.	Reduce funding by 10%.	Increased equity to 94% for the Brokerages and CDDPs. No COLA provided.
Infrastructure & Technology		Invests in implementation of a statewide electronic record keeping system that will improve quality of care and increase system efficiency. \$2.4 million GF (\$4.8 million TF) and 2 positions

Aging and People with Disabilities Programs		
Program Area Overview	Program services at 11-13 LAB	Program services at 13-15 LAB
Long Term Care Services administered to eligible clients.	Long term care services administered by the Department of Human Services.	Long term care services administered by the Department of Human Services.
In-Home Services	Authorized hours for instrumental activities of daily living reduced by 10%, resulting in approximate 5% reduction in overall hours, effective January 1, 2012. Continue June 30, 2011 rates for one year. Funding for costs of Homecare Workers reduced by 14%, effective April 1, 2013, without state revenue increase.	Reinstates rates to March 31, 2013 level and funds a bargaining pot for HCW's in the 13-15 biennium. Implements K-Plan to receive an additional 6% of Federal Funding in Home and Community Based Care programs. The additional match, along with Maintenance of Effort requirements generates \$92.9 million FF in APD. Partially restores instrumental activities of daily living reduction taken in 11-13 biennium.
Community Based Facility Services	June 30, 2011 rates continue. Rates reduced by 16%, effective April 1, 2013, without state revenue increase.	Reinstates rates to March 31, 2013 level, and increases funding levels by 3.5% on July 1, 2013, and another 3.5% on July 1, 2014. Implements K-Plan to receive and additional 6% of Federal Funding in Home and Community Based Care programs.
Nursing Facility Services	June 30, 2011 rates continue. Rates reduced by 19%, effective April 1, 2013, without state revenue increase.	Extends current rate methodology and Long Term Care Provider Tax that is scheduled to sunset 6/30/2014. Transfers Extended Care and Post Hospital Extended Care budget to OHA. Implements final stage of increased CNA staffing ratio.
Other APD Services		Adds funding to build capacity to meet needs of seniors with mental illness; Provides funding to replace aging case management system with modern, flexible solution. Increases capacity for Care Coordination and statewide ADRC development; Adds capacity for individuals with high needs to transition out of nursing facilities. Creates APD Innovation Fund to pilot innovative ideas that lower cost and/ or increase quality. \$2.3 million GF.
Long Term Care Case Management	Case management services delivered by Area Agencies on Aging and State Offices.	Case management services delivered by Area Agencies on Aging and State Offices.
Medicare Buy-in Programs	Budget resides within the Department of Human Services.	Budget transferred to the Oregon Health Authority.
Adult Protective Services and APD Eligibility Work		
Program Area Overview	Program services at 11-13 LAB	Program services at 13-15 LAB
Adult Protection Services staffing (percentage of workload)	Continues staffing level at 62% of workload	Implements workload model and makes investment in increased staffing.
Adult protective staff fund shift	Claim eligible matching funds on certain facility complaints.	Claim eligible matching funds on certain facility complaints.

Eligibility determination staffing	71.00%	Implements workload model and makes investment in increased staffing.
Other DHS staffing	No new positions. Elimination of 27 positions.	Minimal position increases to staff high priority initiatives.
Transfer Area Agencies on Aging funding.	Funding equivalent to 85% of cost of state-run office through February 2012 then at 83.7% for remainder of biennium without additional state resources.	Funding equivalent to 95% of cost of state-run office.

DHS-Wide Program Impacts		
	Program services at 11-13 LAB	Program services at 13-15 LAB
Staffing Costs	Assumes reduction in current staffing costs by 5.5% through salary freeze, furlough, or other actions underfunded DHS staff by \$25 mil GF and \$50 mil TF needing over 400 positions to be left unfilled the entire biennium.	Includes no salary increases or step increases - includes a salary pot of \$86.5 million but also includes changes to PERS
Management reduction \$6 mil GF for 63 management reductions.	Assumed 63 positions permanent reductions to reach HB 4131 goals and reduce management costs.	Makes these 63 positions permanent reductions - makes investments to meet 4131 standards.
Inflation was built into the CSL budget	N/A	Removes or repurposes most inflation factors included in DHS budget
S&S reduction targets.	6.5% S&S targets were removed from the budget.	Adds 5% administrative reduction to services and supplies (excluding the fixed costs of State Government Service Charges, Attorney General charges, rent, and fuel and utilities) that is applied to General Fund and certain Lottery Funds only.
Supplemental Ending Balance Holdback	N/A	2% supplemental ending balance holdback that is applied primarily to General Fund and excludes debt service as well as selected programs. This reduction may be restored during the 2014 legislative session depending on statewide economic conditions.