

Office of Self-Sufficiency Programs Overview

Ways and Means Presentation – March 13, 2013

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Presentation Outline

1. Self-Sufficiency Programs overview
2. Poverty conditions in Oregon and how Self-Sufficiency Programs respond
3. Who benefits from Self-Sufficiency Programs
4. Temporary Assistance for Needy Families (TANF) overview
5. Breakthroughs
6. Budget overview
7. Current issues
8. Summary



DHS Self-Sufficiency Programs

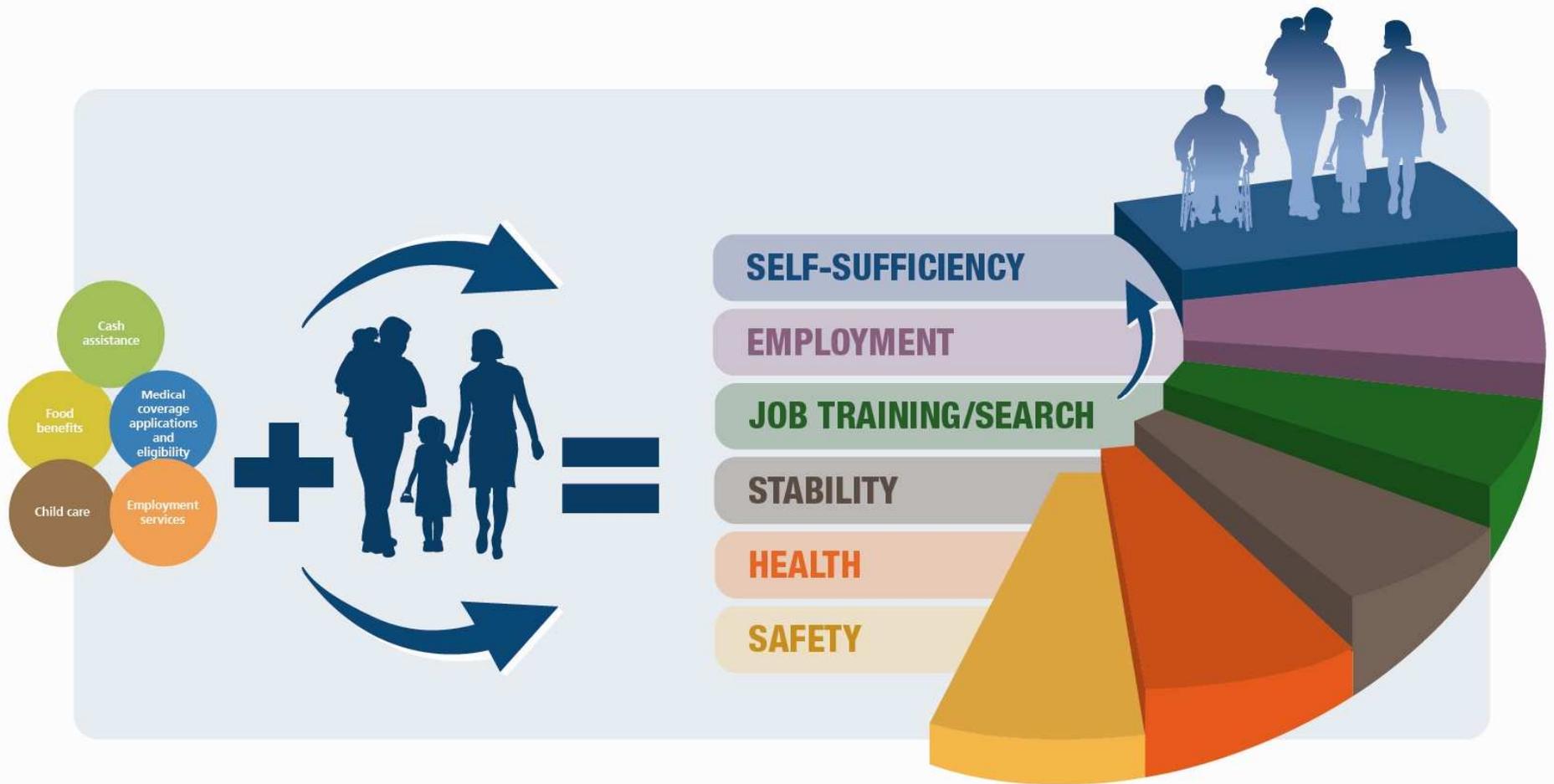
More than 1 million Oregonians served in 2012 through services designed to improve health and safety, stabilize families, and to attain and retain employment to be self-supporting



Client Application and Eligibility Process



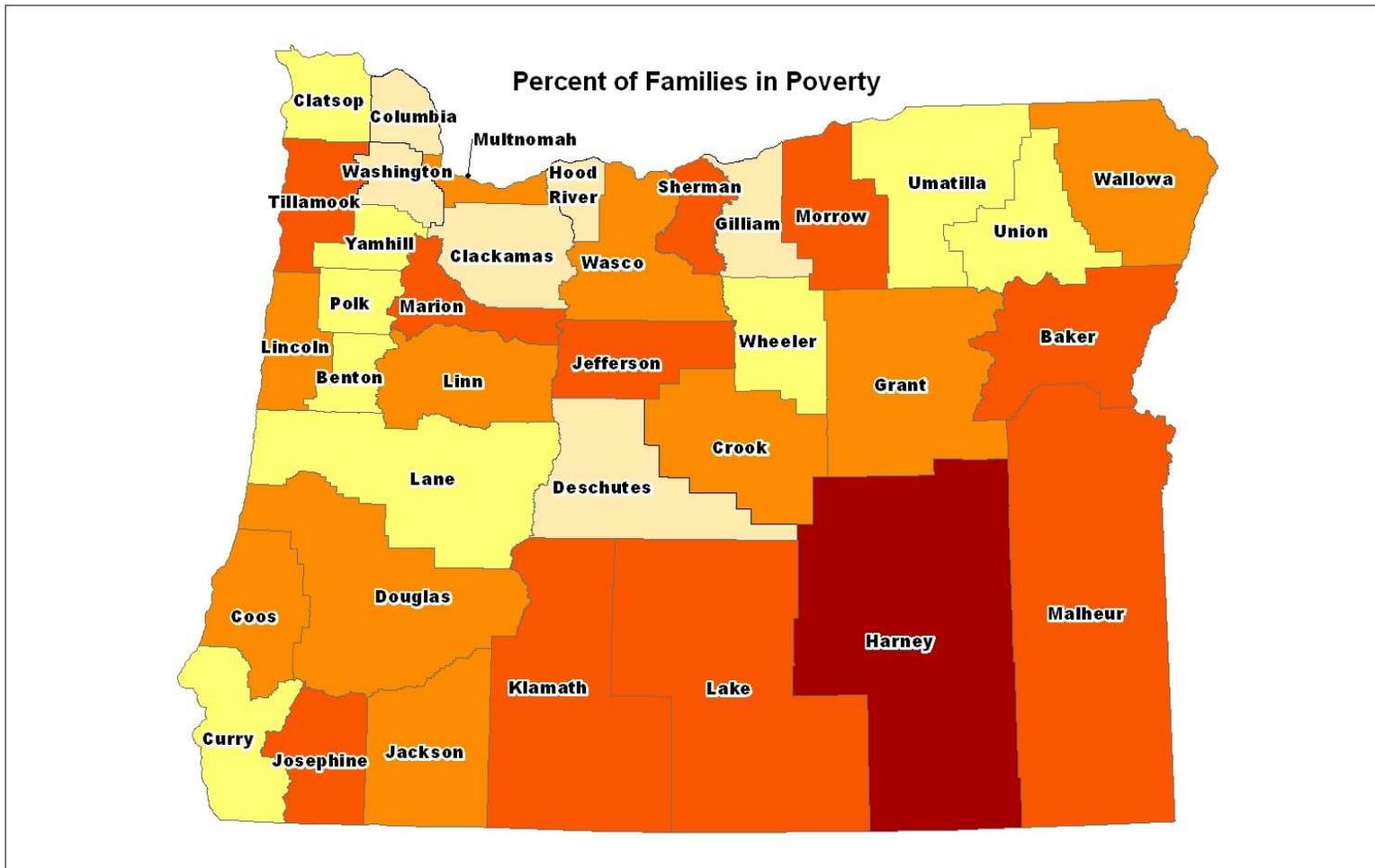
Client Participation and Transition



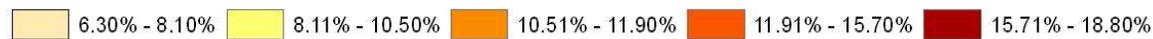
Poverty Conditions in Oregon and the Response of Self-Sufficiency Programs



Poverty in Oregon in 2011



Percent in Poverty



Poverty Factors

Federal Poverty Level (2013)

- **Family of three:** \$19,530 annually; \$1,628 per month; \$9.77 per hour
- **Family of four:** \$23,550 annually; \$1,963 per month; \$11.78 per hour

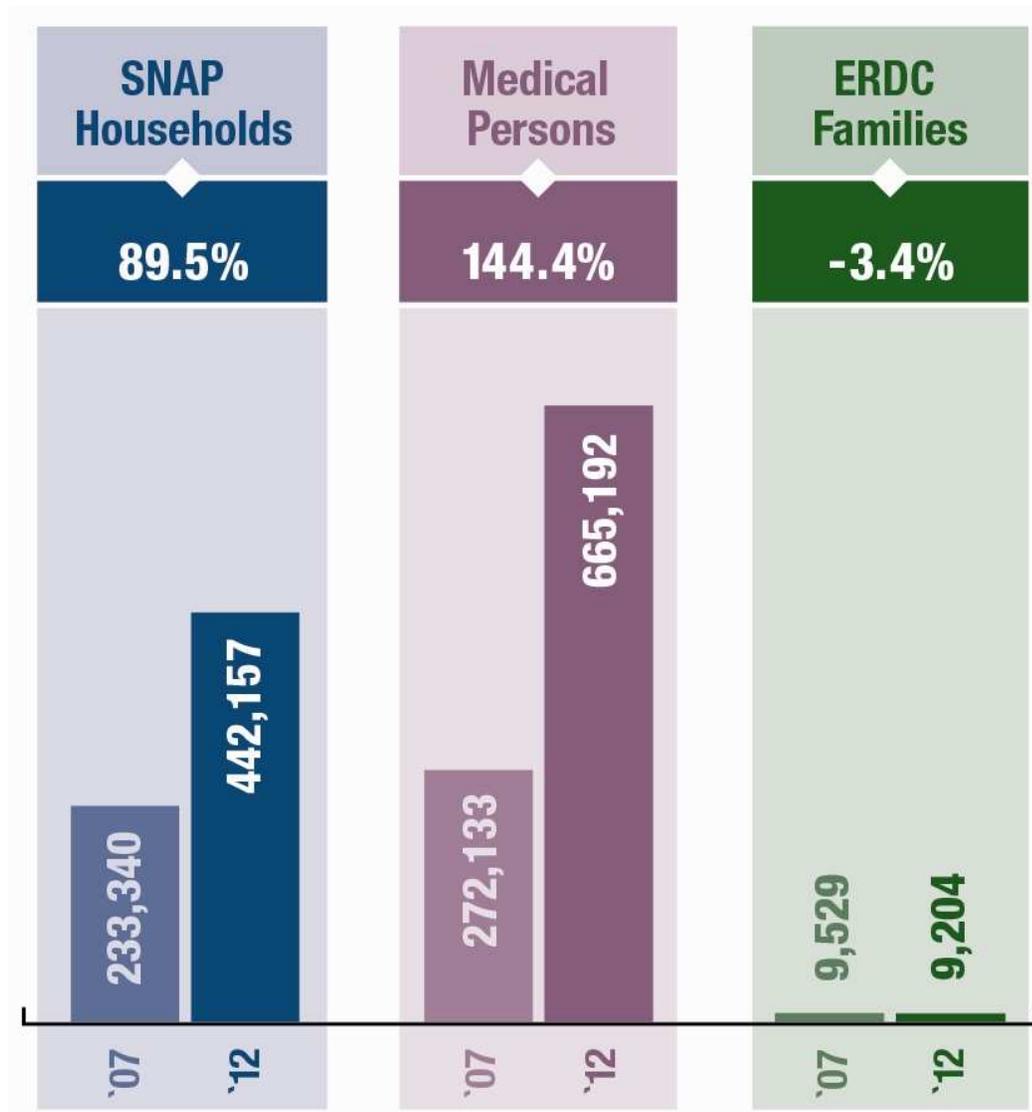
Oregonians (2011) living at or below poverty income levels:

- 14.4% of Oregonians – 553,000 people
- 7.7% of Oregonians live in extreme poverty (under 50% FPL) – 292,154 people

Children (2011):

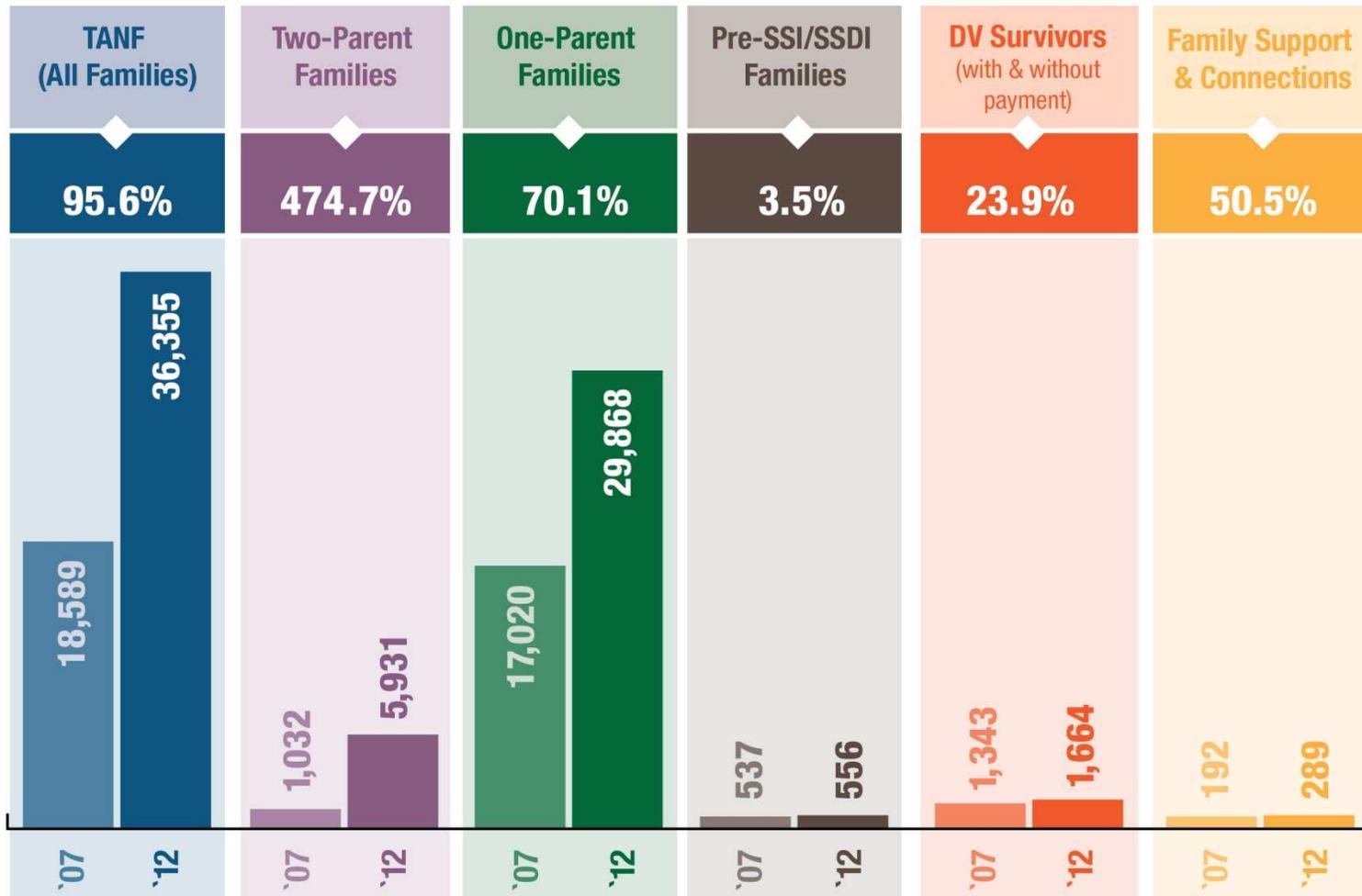
- 21.7% of Oregon children (86,400) live in poverty (national level 21.9%)
- 9.9% of Oregon children (83,521) live in extreme poverty (nationally 10.1%)

Self-Sufficiency Program Caseloads



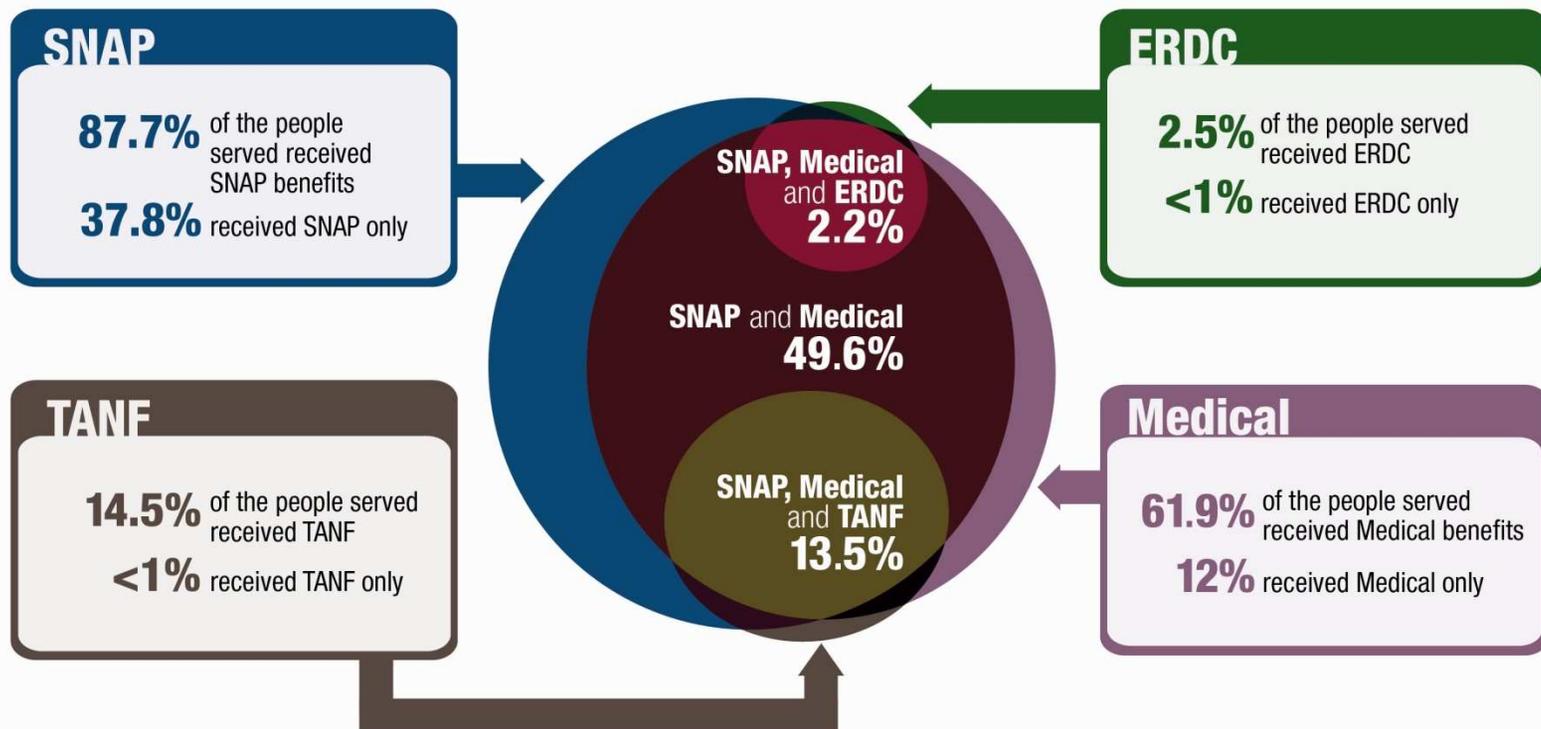
Self-Sufficiency Program Caseloads

TANF-Related Caseload Trends



Program use – Interdependent needs

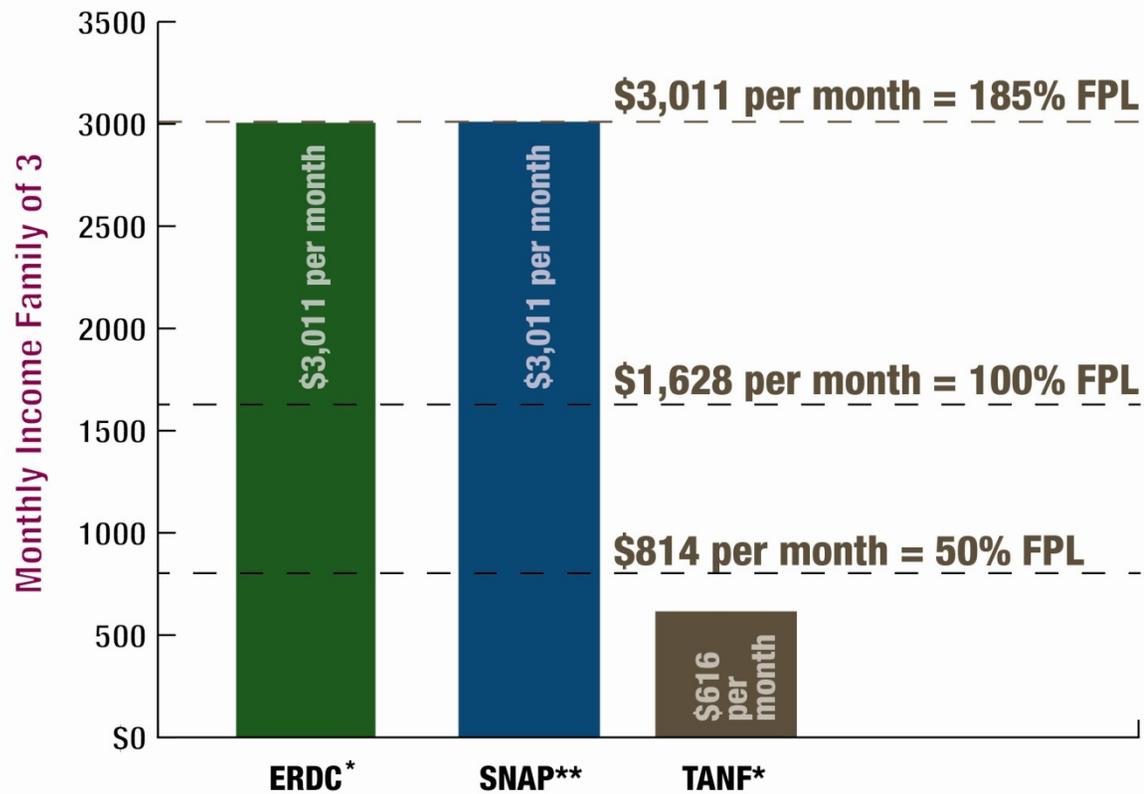
Between July 1, 2011 and June 30, 2012, more than **1 million people** were served in one or more Self-Sufficiency Programs



Who Benefits from Self-Sufficiency Programs Participation



Program Income Limits vs. the 2013 Federal Poverty Level



Max Monthly Income Limit for Family of 3 by Program

* Applicants must meet financial and other eligibility requirements to qualify

** Income limit may be higher if household includes an elderly or disabled person

Program Overview: SNAP

	Who we serve	How we serve	What we help achieve
	1 in 5 Oregonians	<ul style="list-style-type: none"> • Food benefits • Employment and training program • Outreach through local organizations to improve participation • Nutrition education in every county 	<ul style="list-style-type: none"> • Hunger prevention • Improved health • Improved nutrition • Job skills • Economic stimulus
	Income under 185% of FPL		
	Average per person benefit is \$129.50 per month or \$1.43 per person, per meal		
	75% of all households have some form of income		
	45% of households include a child or an elderly person		
	570,000 people through nutrition education efforts		

Every SNAP \$1 spent = \$1.79 in local economic activity

Program Overview: ERDC

	Who we serve	How we serve	What we help achieve
	Single parent, two children	<ul style="list-style-type: none"> • Subsidized child care • Higher child care payment rates for special needs children • Approved child care providers who passed background checks and meet health and safety standards • Contracted child care to ensure low-income families have access to quality care/early learning programs • Contracts with Child Care Resource and Referral organizations for referrals and parent education 	<ul style="list-style-type: none"> • Increased safety for children • Stable child care • Sustained employment for parents • Quality child care with opportunities for early learning and to participate in structured environments • Child care provider training • Parent education, choice and referrals • Stable supply of providers • Inclusion/specialized care
	Income under 185% of FPL		
	Average parent co-pay is \$193 per month		
	May live with family or share low-income apartment with others		
	Family stability challenges such as non-standard work hours, minimum wage, employment and transportation		

Client Overview: TANF

	Who we serve	How we serve	What we help achieve
	Single mother, two children	<ul style="list-style-type: none"> • Cash assistance • Job Opportunity and Basic Skills (JOBS) Program • JOBS Plus Program • Family Support and Connections • Domestic violence grant • Teen parent services • Disability benefit application help 	<ul style="list-style-type: none"> • Safety • Stability • Employment • Skills for becoming and remaining self-sufficient
	No job; Income less than \$616 per month (38% of FPL)		
	Receives \$506 per month in TANF cash assistance		
	May live with family or share low-income apartment with others		
	Limited transportation options		
	Family stability challenges such as homelessness or domestic violence		

Temporary Assistance for Needy Families (TANF) Service Delivery Model Overview



TANF and JOBS Program Changes

HB 2469

Highlights:

- Enhanced Pre-TANF with employability screenings, assessments and connections to employment
- Created Post-TANF program
- Created enhanced Pre-SSI/SSDI program
- Included job retention payments
- Wider range of JOBS activities funded, including barrier removal and training activities
- Enhanced funding for Family Support and Connections

Reductions '09-'11

Examples:

- Funded TANF caseload
- Created means test for relative caregivers
- Eliminated Cooperation Incentive
- Added “job quit” penalty
- Reduced Post-TANF
- Reduced JOBS budget

Reductions '11-'13

Examples:

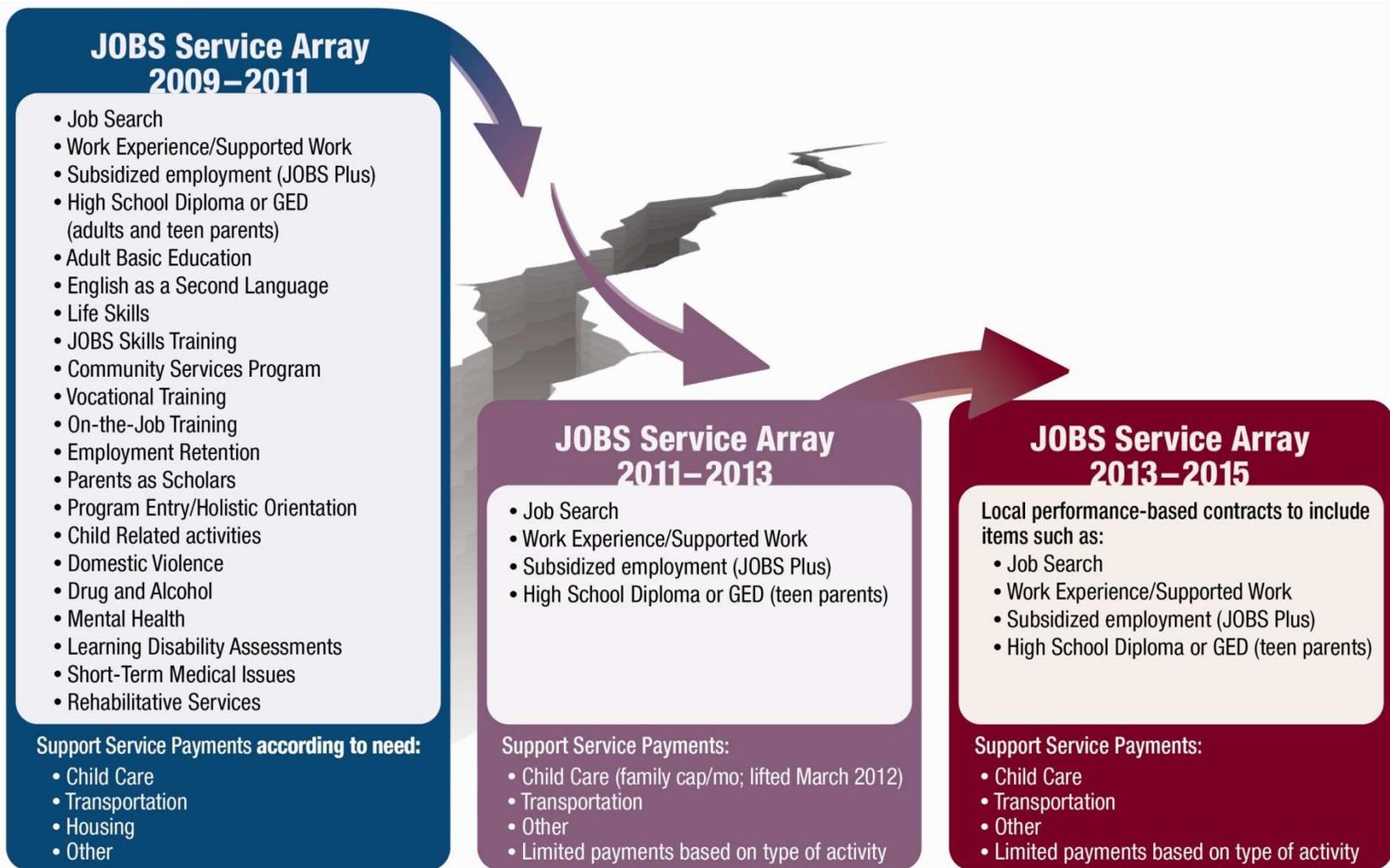
- Funded TANF caseload
- Continued '09-'11 reductions
- Reduced JOBS budget by half
- Prioritized limited JOBS services
- Suspended Post-TANF
- Limited Pre-TANF
- Suspended enhanced portion of Pre-SSI/SSDI

GRB

Recommends:

- Funding projected caseload
- Continuing prior reductions in TANF and JOBS Programs
- Shortening time limit from 60 to 36 months
 - Affects entire family (including children)
 - Hardship exemptions after family reaches 36-month limit

JOBS Program – Reduction Impacts



Reduced TANF JOBS Program

Current number of clients with mandatory JOBS participation: **25,297**.
Due to funding reductions, **JOBS serves 4,026 or 15.9% of clients**.

1 JOB READY

Adults who are **Job Ready** receive help with:

- Job Search
- Connection to WorkSource Oregon

Limited support services available

2 NEAR JOB READY

Adults who are **Near Job Ready** receive help with:

- Supported Work
- Work experience
- JOBS Plus – subsidized employment (6 months max per client)
- Job Search (in conjunction with above activities)
- Parents as Scholars (only for current participants; not enrolling new participants)
- Connection to services provided by other workforce programs and community partners (including vocational training, on-the-job training)

Limited support services available

3 LEAST JOB READY

Adults who are **Least Job Ready** receive help with:

- Help to connect with other DHS programs (e.g. DV, SSI app. Help, prevention services)
- Connection to other community resources as need arises (such as addictions and mental health services)

Limited support services available

4 TEEN PARENTS

Teen Parents receive help with:

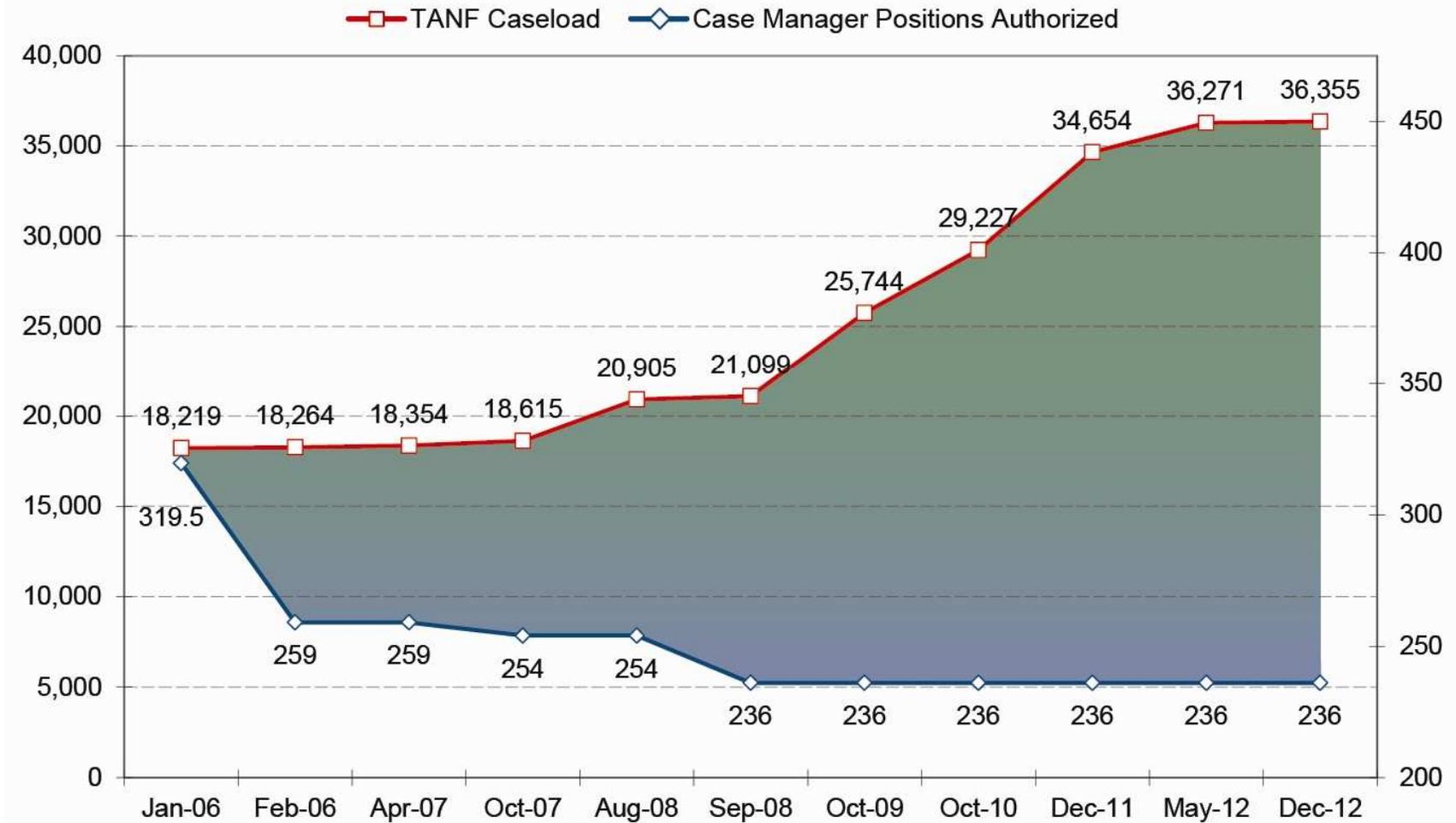
- High School Education Completion
- GED

Limited support services available

EMPLOYMENT

TANF Program

Temporary Assistance to Needy Families Caseload and Case Manager Positions Authorized



TANF Workgroup Recommendations

Pre-TANF

- **Restore availability of payments for job seekers** who may not need an ongoing TANF grant but may need one-time help with paying rent or utilities. Consider early employment incentive payment.

Ongoing TANF

- **Increase performance-based contracts** for job placement and other services
- **Streamline** the re-engagement process
- **Narrow focus of Family Support and Connections contracts** to families with a greater risk of Child Welfare involvement

Employment and Retention

- **Create glide path off of TANF** to eliminate financial 'cliff' after finding a job
- **Specialize job development** to broaden reach and to align with sector strategies

Community Partnerships

In serving families, DHS cannot do it alone.

Partnerships and coordination are key to effectively achieving results.

- **Early Learning Council**

Involvement in the planning of an integrated vision of child care and early learning programs that prepares children for school. In collaboration with the Child Care Division, DHS conducted a field test to expand contracted child care to local Oregon Programs of Quality and improved health and safety requirements for providers.

- **Coordinated Care Organizations**

DHS provides tools and supports members to stay healthy, and works with local resources to improve health and health care

- **Workforce System**

DHS has worked closely with Workforce Investment Act (WIA) providers at the local and state levels, including development of the 10-Year Workforce Strategic Plan. Efforts include increasing referrals to WIA services for work-ready TANF adults, and planning to better connect DHS and Workforce data systems within future Modernization design.

- **Service Equity**

Increasing the services provided through community-based organizations to ensure the unique needs of local populations are met. Aligning contracts with service equity goals.

Breakthroughs

Employment: Increasing employment of DHS clients



Modernization: Transformation of our service delivery model supported by modern, reliable technology that broadens client access options and reduces paperwork to give staff more quality “face time” to engage clients

Performance-based Contracting: Shift focus from process to outcomes, increasing accountability for both programs and providers



Differential response: Child Welfare intervention model allowing more children to remain safely at home; increases support for families

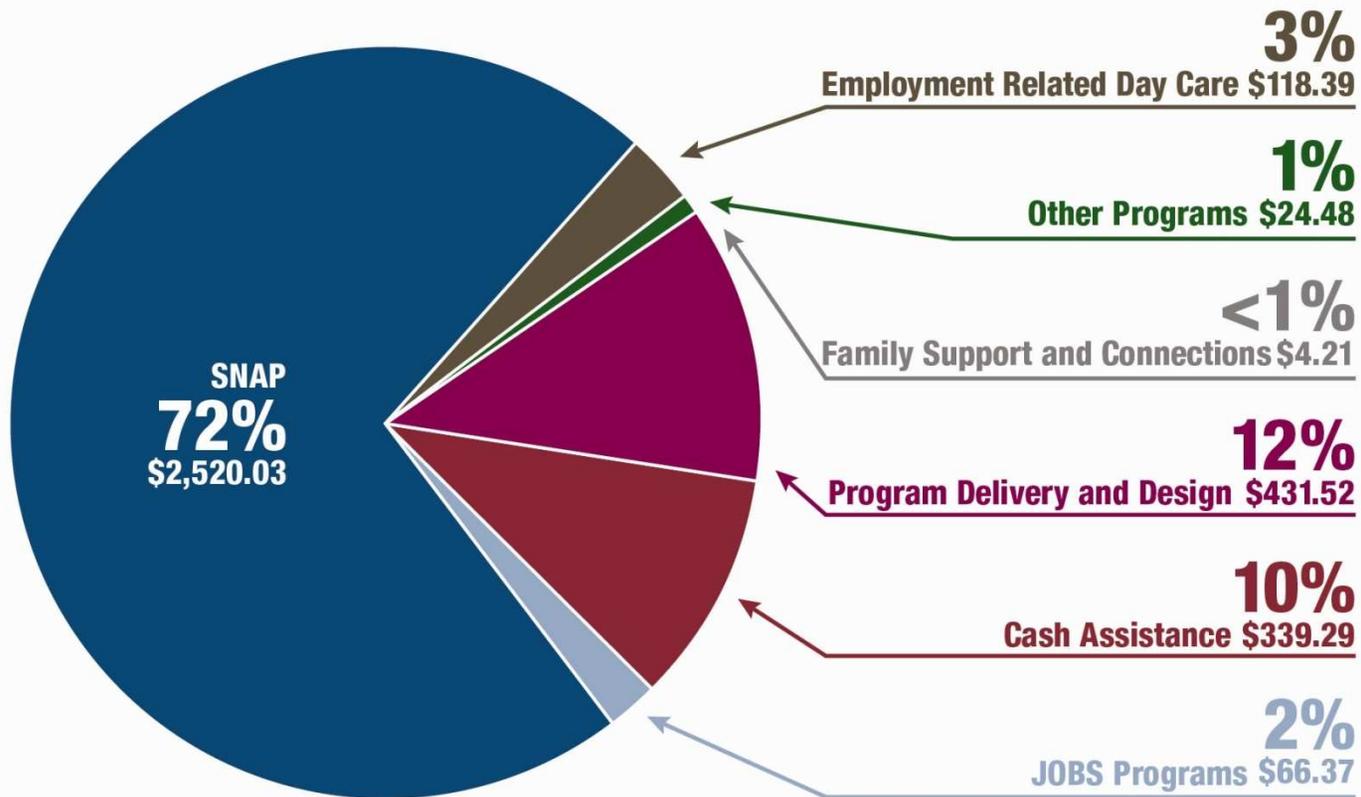
Self-Sufficiency Programs

Budget Overview

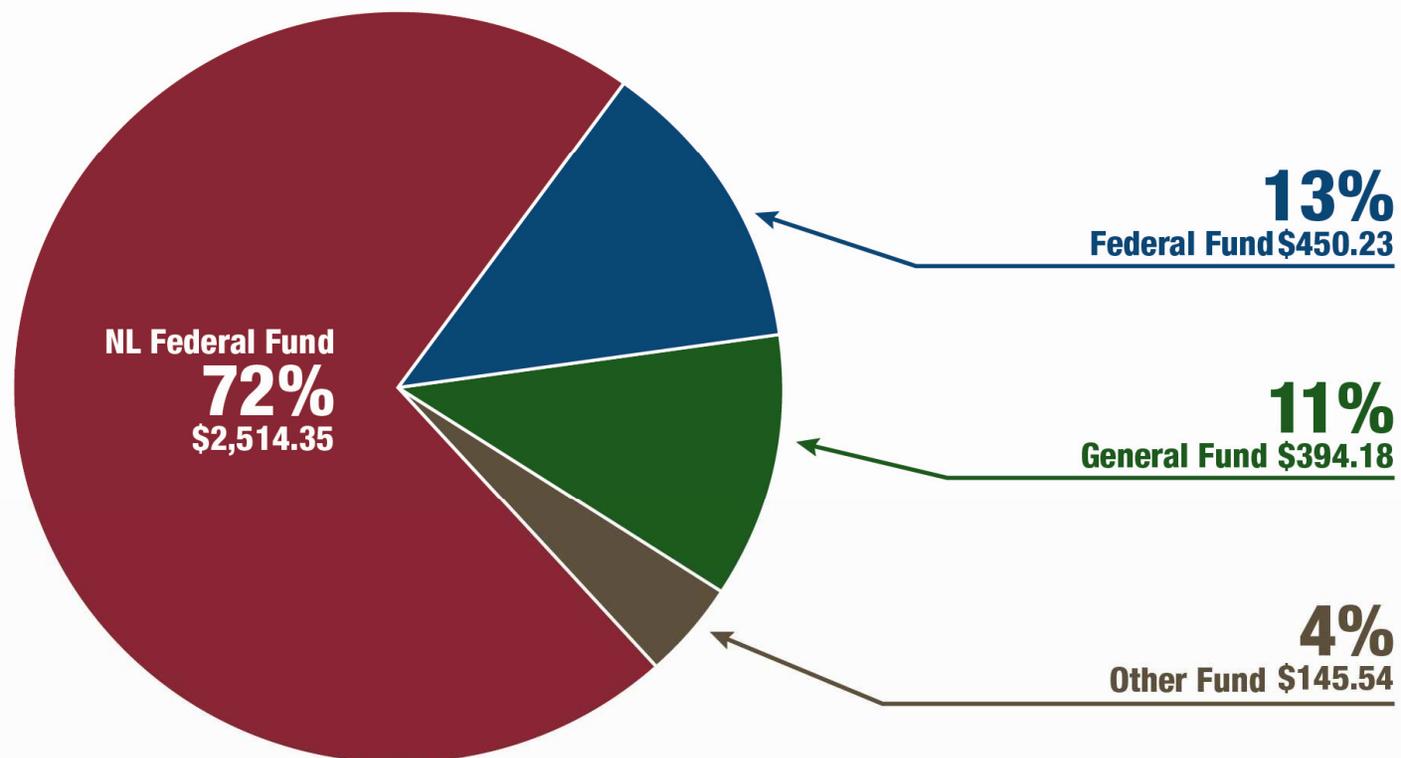


Budget Overview – Total Funds by Program

Self-Sufficiency Budget - \$3,504.29 Million

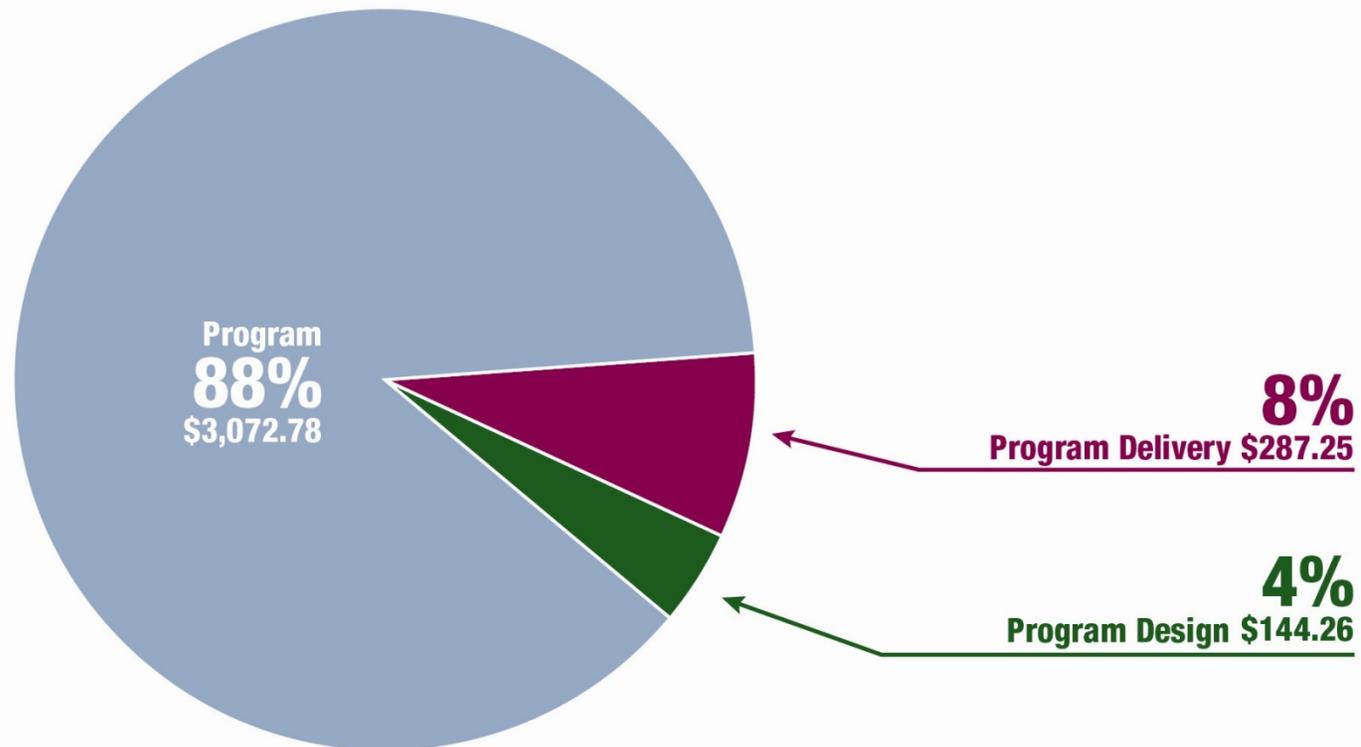


Budget: By Fund Type – 85% Federal Funds



Budget: Direct Payments & Services

Self-Sufficiency Program Budget Direct Payments & Services - 96%



Self-Sufficiency Programs

Current Issues



TANF Current Issues

36-month time limit in Governor's Recommended Budget

- If implemented would begin October 1, 2013
- A shorter time limit (current is 60 months for adults only)
- Each family would be reviewed when they reach 36 months to determine whether a hardship exemption exists
- If hardship exemption exists, families can be extended beyond 36 months
- For families where no hardship exemption exists, the entire case would close. Children in the household will not be eligible to continue receiving TANF.
- Over the course of the 2013-15 biennium, an estimated total of 2,389 families (4,252 children) would be removed from TANF

TANF Current Issues

- **Caseload and JOBS Program**
 - The GRB maintains JOBS at current service levels. JOBS currently serves only 15.9% of the need.
 - The program is challenged to provide employment services and supports to families so that more can become employed and leave TANF
 - Serving fewer families impacts caseload and ability to avoid federal penalties
- **TANF Federal Penalties**
 - The TANF program currently faces up to \$27.7 million in federal penalties for not meeting Federal Work Participation Rates
 - FY 2012 was a corrective action year for Oregon. Significant improvement projected but final outcome yet to be determined.
- **Service Delivery Goals**
 - Working within available resources, and with an emphasis on service equity, increase job placements for all TANF clients
 - Contract for outcomes through performance-based contracts
 - Act on recommendations from TANF Design Workgroups

Self-Sufficiency Programs Summary

Self-Sufficiency Programs are designed to help:

- Break the cycle of poverty
- Help Oregonians transition to jobs
- Support the healthy development of young children
- Keep families stable

Where we are now...

The economic recession has triggered a dramatic increase in demand

Where we are headed...

- Address improvements in business practices
- Be responsive to emerging consumer demands for individualized, self-directed services
- Leverage use of available federal funding options
- Provide an array of options to ensure equitable and culturally competent services

Wrap-up

DHS Presentations:

- **March 14** – Developmental Disability Programs
- **March 18 – 19** Child Welfare Programs

Questions regarding Self-Sufficiency Programs?

Thank you!