

DHS Comparison of Current 2013-15 Programs to the Governor's Balanced Budget for 2015-17

Self Sufficiency Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 GBB
Temporary Assistance to Needy Families		
Caseload (including 1 and 2 parent families)	33,947 per month (based on Spring 2013 forecast)	29,048 cases per month (based on Fall 2014 forecast)
Maximum Cash Benefit for Family of 3	Continue at maximum \$506 per month for family of 3	No Changes
Time Limit on TANF Program Receipt	Continues 60-month time limit in state law. The time limit only applies to adults and minor parents who are heads of household. Counting of time on TANF is suspended anytime a hardship exemption (as described in state law) exists. An adult (or minor parent head of household) may continue to receive TANF beyond 60-months if a hardship exemption exists. If no hardship exemption exists, children may continue to receive TANF once the adult reaches the time limit.	No Changes
JOBS services	Continues limited JOBS program with funding levels equal to JOBS budget funding in 2011-13 plus a \$5 million dollar add-back of general funds. Provides primary activities such as Work Search, Supported Work/Work Experience, JOBS Plus, and teen parent services -- and now allows additional activities and supports for family stability and employment efforts, such as Vocational Training increased from 6 month limit up to 12 months, Adult Basic Ed, GED for adults, Crisis Intervention, etc. Current service capacity allows fewer than 15% of those who are required to participate to access JOBS support services such as child care and transportation - and contracted employment and training services. The \$5 million add-back will allow the agency to increase the percentage of clients served but still limits most JOBS services to those who are "job ready" and "near job ready", with some limited family stability services and supports for clients who are "not job ready".	Invests \$30 million in TANF redesign which includes staffing. Oregon recognizes that reducing poverty is a shared responsibility -- no single organization or system has the resources or responsibility to reduce poverty. Promising employment-focused policy initiatives have been launched in the state to move people out of poverty and up the economic ladder. These and other policy decisions, along with economic factors and funding trends in Oregon, point to the need for social service and public agency partners to reduce duplication, increase effectiveness and collaboratively address the need for intensive services with available resources. The TANF Redesign is a combination of budget reinvestment, policy changes that provide a sharpened focus for employment activities, streamlining of process and new flexibility for local investments. The TANF Redesign Proposal aligns with the statewide initiatives, and strengthens collaborations and family-centered case management to bring better results for the most challenged in Oregon.

Up Front TANF Eligibility	Requirement for applicants to complete an employability screening and participate in an overview of the JOBS program, as a condition of eligibility for TANF.	No Changes
Family Supports and Connections	Program budget continues to be funded at 2011-13 levels, or approximately 50% of need for contracted services intended to prevent child abuse and neglect for families in the TANF program.	No Changes
Maintenance of Effort - required to avoid penalties and loss of TANF Block Grant	Continues to meet MOE requirement.	Continues to meet MOE requirement.
Cooperation Incentive Payment	Continues permanent elimination of incentive payment.	Continues permanent elimination of incentive payment.
Post-TANF	Continues suspension of the Post TANF payment until June 2015.	Continues suspension of the Post TANF payment until June 2017.
Pre-TANF	Continues maximum Pre-TANF payment amount at up to the TANF grant amount depending on family size. Payments continue to be restricted and cannot be made to address housing and utility needs.	No Changes
Re-engagement and Disqualifications	Continues two-step level (the first a reduced payment lasting up to 3 months and the second lasts one month at full-family sanction), maintaining re-engagement expectations. Families who do not re-engage during full family sanction are ineligible for TANF for two consecutive months following full family sanction month.	No Changes
Pre-SSI Enhanced Grant	Continues temporary elimination of enhanced grant through June 2015. Clients in program will receive the standard TANF grant amount.	Continues temporary elimination of enhanced grant through June 2017. Clients in program will receive the standard TANF grant amount.

Employment Separation Penalty ("job quit")	Maintains four-month penalty denying or terminating TANF to a family in which the caretaker relative is separated from employment (for a reason such as quitting a job) without good cause with exceptions.	Maintains four-month penalty denying or terminating TANF to a family in which the caretaker relative is separated from employment (for a reason such as quitting a job) without good cause with exceptions. This continues through June 2017.
Income Limit for Non-Needy Caretaker Relative Families	Maintains through June 2015 an income eligibility limit equal to 185 percent of the federal poverty guidelines for families in which the caretaker is a relative who is not the child's parent and is not included in the TANF benefit calculation.	Maintains through June 2017 an income eligibility limit equal to 185 percent of the federal poverty guidelines for families in which the caretaker is a relative who is not the child's parent and is not included in the TANF benefit calculation.
Parents as Scholars	Continues to allow people who were approved for PAS as of 6/30/11 to continue school through the 2013-15 biennium provided they remain TANF eligible. Continues restriction preventing additional PAS enrollment through June 2015.	Continues to allow people who were approved for PAS as of 6/30/11 to continue school through the 2015-17 biennium provided they remain TANF eligible. Continues restriction preventing additional PAS enrollment through June 2017.
TANF Investigators	N/A	Invests in TANF Investigators to reduce and prevent fraud.
Restores one-time funding for food programs (Oregon food bank	N/A	Includes one time funding of \$450,000 for Oregon Food Bank
Invests in 211 statewide	N/A	Includes \$1,000,000 to make 211 services statewide
Food Assistance Programs	N/A	Moved from Housing to DHS

Employment Related Day Care	Maintains ERDC in DHS for 2013-15 biennium	No Changes
Caseload	Program funded for biennial average of over 9,000 cases	Added over \$49 million General Fund to ERDC subsidy program. Program funded for biennial average of over 10,700 cases. Will enhance quality and accessibility of day care for low income Oregonians.
Co pay - sliding scale based on income	Continues 2011-13 copay levels	No Changes
Provider Payment Level	Program funded with an additional \$2 million General Fund to increase child care provider rates. A modest reduction in the average caseload target of up to 9,000 may also be needed to implement rate increases within the available funding.	No Changes
Self Sufficiency Staffing and Technology		
Staff level percentage of workload model	Self Sufficiency staffing levels will be at about 71 percent of the workload model based on the Fall 2012 DHS Caseload forecast. Includes an increase in TANF case Management staffing levels from about 35% to 65%. This includes a realignment of positions and classifications.	Self Sufficiency staffing levels will be at about 75.8 percent of the workload model based on the Fall 2014 DHS Caseload forecast.
Information Technology	<p>Continuation of the Self Sufficiency Modernization project with an investment of \$7.1 million GF (\$56.1 million TF). DHS is transitioning from program-oriented process and duplicative systems to more efficient and streamlined systems. One expected project outcome is workers having fewer business processes and less paperwork, giving them more time with clients. Along with General and Federal Funds, the funding package relies on \$14.4 million in XI-Q bond proceeds.</p> <p>While the recommended project spending level is unchanged from the Governor's proposal, the LFO recommendation does include the addition of 15 permanent positions. Initial stages of the project were supported with limited duration positions and resources needed to maintain continuity over the project's anticipated six to ten year time horizon were not built in. The DHS positions will be responsible for ongoing activities associated with the project include defining a business-centric data management strategy, developing new approaches to service delivery from a caseworker/field perspective, running core business analytics, and managing updates and changes to business rules required due to legislative and other policy actions.</p>	Department of Human Services (DHS) seeks \$7.5MTF (\$6.75MFF, \$0.75MGF) to implement a planning effort to prepare for the implementation of an automated eligibility system for its non-MAGI (Modified Adjusted Gross Income) Medicaid programs. DHS is committed to completing thorough planning to provide a framework for phased delivery of functionality that demonstrates meaningful progress in short increments of time.

Child Welfare Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 GBB
Foster Care payment level	Rates continued at 2011-13 levels. No COLA included.	No Changes
Behavioral Rehabilitation Service provider payments	2013-15 budget includes inflation rate on top of 2011-13 rates (2.8% for maintenance and 4.0% for service rate categories). \$2.8 million GF is added to restore 48 residential beds; lower utilization due to budget reductions artificially suppressed rejected need within the forecast model.	2015-17 includes funding to comply with the settlement agreement funding levels.
Target children's program - serves children with multiple mental health issues or a history of physically/sexually aggressive behavior who are ineligible or inappropriate for foster care, residential care, psychiatric hospitalization, DD Services, or termination of wardship.	10% rate reduction was not implemented in 2011-13. Target 2013-15 budget also includes inflation rate on top of 2011-13 rates (2.8% for maintenance and 4.0% for service rate categories).	Keeps rates at 13-15 levels
In-Home Services	Funded at 2011-13 levels.	No Changes
System of Care payments - child specific services not available from other funding sources.	Funded at 2011-13 levels. Budget reduced for first quarter federal sequestration estimates.	No Changes
Addiction Recovery Teams	Funded at 2011-13 levels. Budget reduced for first quarter federal sequestration estimates.	No Changes
Differential Response Model SB964	Investment to implement the new, community-based, culturally specific "Differential Response" model for child welfare. Model will support efforts to safely reduce the number of children entering the foster care system and reduce the length of stay of those who do. This system will provide a natural continuum for more at-risk families identified through the Governor's early childhood effort and reduce disparities in child welfare for children of color. This approach may also mitigate some of the downstream effects of the TANF reductions. Implementation depends on increases Child Welfare staffing levels which the budget includes, as well as the needed service array which the budget includes in Strengthening, Preserving and reunifying Families Programs..	No Changes
Critical Incident Response Team (CIRT)	Not funded	Not funded
DHS Equity Office	Funded at 2011-13 levels.	No Changes
Domestic Violence Specialists and Resources	Funding at 2011-13 levels plus restoration of the infrastructure dollars and sufficient funds to ensure co-location is fully funded for 24 months of the biennium. Budget reduced for first quarter federal sequestration estimates.	No Changes

Child Welfare staffing - Staff level percentage of workload model	Positions were increased by 113 POS/84.24 FTE along with approximately \$10.7M GF to improve workload model staffing; investment will also increase agency's ability to continue implementation of differential response practices. Just under \$1M GF for 9 positions were approved to improve state compliance with the federal Indian Child Welfare Act (ICWA). Standard adjustments for PERS policy changes included.	Positions were increased by 43 POS/41.40 FTE along with approximately \$5 M GF to improve workload model staffing; investment will also increase agency's ability to continue implementation of differential response practices. Funds workload model at 85.9%.
Post-Adoptive Services	Remains funded at 2011-13 levels with GF restored.	No Changes
Strengthening, Preserving, & Reunifying Families (SPRF)	Increased by \$11.2 million GF (\$23.7 TF) for statewide implementation of SB964 (2011); the program focuses on providing services to allow children to remain safely with their families and avoid foster care.	funded at 13-15 levels
Child Welfare Quality Control	N/A	Adds one Child Welfare Quality Control staff to bring the total staff to 4.
Homeless and Runaway Program	Funding increased by 53% to expand service capacity. \$750k GF for the Homeless and Runaway Youth Program, which supports local programs providing services such as street outreach, day drop-in and overnight shelter.	funded at 13-15 levels
Pay for Prevention	Initial project planning funded through DHS for OHSU research	\$5 million GF invested to continue pay for prevention activities with OHSU
Child Welfare Infrastructure	N/A	Invests in Child Welfare infrastructure to ensure statewide Differential Response implementation in 2017

Vocational Rehabilitation Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 GBB
Vocational Rehabilitation services	Continues funding to leverage available federal funds - In "order of selection" (client prioritization) but likely able to serve all clients with carryover funds under five year spending plan at current caseload level. Fund shifts \$311,750 from Federal Funds to General Fund to address known first quarter sequestration impacts.	Continues funding to leverage available federal funds - In "order of selection" (client prioritization) but likely able to serve all clients with carryover funds under five year spending plan at current caseload level.
Meet maintenance of effort requirement and draw all eligible federal funds (22% GF - 78% FF match rate)	Maintenance of Effort and Match should be met based on the current caseload levels and five year spend plan. Increased clients due to the Executive Order and Employment First may create a change in the five year spend plan causing an impact on either Maintenance of Effort or Match.	No Changes
Employment First	Invests in I/DD initial funds and staff to enhance implementation of Employment First policy in conjunction with Developmental Disability Programs. May impact VR MOE or Match needs in future.	Youth and adults with intellectual and developmental disabilities (I/DD) are significantly underrepresented in Oregon's workforce. With appropriate services and assistance, persons with I/DD are capable of employment. The state is seeking to increase competitive employment of I/DD persons in integrated workplaces through the Department of Human Services' (DHS) Employment First Policy and Governor Kitzhaber's Executive Order 13-04. The order directs state agencies and programs, including DHS' Office of Developmental Disability Services and Vocational Rehabilitation, to take various steps and to achieve specific goals. Currently budgeted in I/DD program.
Centers for Independent Living	Adds \$1,000,000 General Fund for distribution to Centers for Independent Living (CIL). Increase expected to bring budgets for Eastern Oregon Center for Independent Living (EOCIL) and Land Independent Living Alliance (LILA) up to minimal operating level. Also covers a portion of requested increase in overall base funding for all CIL's.	No Changes
Developmental Disability Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 GBB
Comprehensive services - 24-hour care and associated services for children and adults with development disabilities	Per the successful request for a federal waiver under the Community First choice State Plan Option (K Plan), the budget builds in the required maintenance of effort (MOE) expenditures at \$29.5 M GF, which are used to restore most comprehensive Rates to pre 2011-13 levels in the following programs: 24 Hour Residential Services, In Home Support Services, Non-Medical Transportation Services, Adult and Child Foster Care Services. No cost of Living Adjustment (COLA) provided. The additional match, along with the investments to meet the MOE requirement generates \$126.6M FF in DD.	Rates continue at 2013-15 levels for the first six months of 2015-17. A 4% COLA is scheduled for non bargained rates 1/1/2016 except transportation.
	Per Executive Order #13-04, implements new rate structure with the assumption of clients moving to Supported Employment Services. Rates continue at 2011-13 levels. No Cost of Living Adjustment (COLA) provided.	Rates continue at 2013-15 levels for the first six months of 2015-17. A 4% COLA is scheduled for non bargained rates 1/1/2016 except transportation.

Adult Support Services - ages 18 and older	Continues limitation of eligibility of services implemented in October 2011 and 11-13 benefit levels. Adds \$4.8 million GF (\$13 million TF) to cover roll-up costs associated a 1.25% wage increase for Personal Support Workers (PSWs) effective April 1, 2013. The budget also includes \$7.2 million GF (\$19.9 million TF) as a placeholder for costs that will remain indeterminate until the conclusion of collective bargaining.	Adds \$35 million GF (\$96 million TF) placeholder funding to cover anticipated overtime and travel costs associated with the new Department of Labor rules in both I/DD and APD.
Employment First Policy Implementation	Per Executive Order #13-04, invests in additional resources which will allow the program, in partnership with Vocational Rehabilitation and the Dept. of Education, to increase integrated employment options and outcomes for transition age youth and for working-age adults with intellectual and developmental disabilities. This directive sets out a process for moving people with developmental disabilities out of sheltered workshops. \$8.6MG (\$22M TF) 10 Positions, 8.8 FTE	Youth and adults with intellectual and developmental disabilities (I/DD) are significantly underrepresented in Oregon's workforce. With appropriate services and assistance, persons with I/DD are capable of employment. The state is seeking to increase competitive employment of I/DD persons in integrated workplaces through the Department of Human Services' (DHS) Employment First Policy and Governor Kitzhaber's Executive Order 13-04. The order directs state agencies and programs, including DHS' Office of Developmental Disability Services and Vocational Rehabilitation, to take various steps and to achieve specific goals. Rebar rates continue at 2013-15 levels until 1/1/2016 where a 4% COLA is added.
Children Support Services	Increases Family-to-Family networks from 4 to 8, making services available to more families across the state with a particular focus on eastern Oregon. \$1.2M GF 11-13 level of Family Support and limits in long term in-home utilization continue. However, upon K implementation, Long Term Care In Home Supports for Children, if eligible, will receive Medicaid services, per the K, which removes the caps and limits. Hours of service will be determined by the Functional Needs Assessment Tool. Caps will remain on the GF services such as Family Support.	No Changes
Fairview Housing Trust Fund	Maintains the fund at \$6 million, instead of adding \$6.9M GF in order to restore to original fund amount of \$13M.	Eliminates funding in the trust.
Counties and brokerages administrative costs	Funded at 94% equity.	Funded at 95% equity.
County and brokerage case management	Funded at 94% equity.	Funded at 95% equity.
County and brokerage quality assurance staff in counties and Brokerages	Quality Assurance will be restored the second year of the biennium with state staff for monitoring, oversight of programs, and EO efforts. \$1.7M GF (\$3.4M TF). 30 Positions, 17.6 FTE.	Positions were rolled up to 24 months.
County staff, assigned regionally, to work with clients in crisis.	4% increase from 11-13 to13-15	No Changes 13-15 to 15-17

Aging and People with Disabilities Programs		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 GBB
Long Term Care Services administered to eligible clients.	Long term care services administered by the Department of Human Services.	No Changes
In-Home Services	Reinstates rates to March 31, 2013 level and funds a bargaining pot for HCW's in the 13-15 biennium. Implements K-Plan to receive an additional 6% of Federal Funding in Home and Community Based Care programs. The additional match, along with Maintenance of Effort requirements generates \$92.9 million FF in APD. Partially restores instrumental activities of daily living reduction taken in 11-13 biennium.	funded at 13-15 levels
Community Based Facility Services	Reinstates rates to March 31, 2013 level, and increases funding levels by 3.5% on July 1, 2013, and another 3.5% on July 1, 2014. Implements K-Plan to receive an additional 6% of Federal Funding in Home and Community Based Care programs.	funded at 13-15 levels
Nursing Facility Services	Extends current rate methodology and Long Term Care Provider Tax that is scheduled to sunset 6/30/2014. Transfers Extended Care and Post Hospital Extended Care budget to OHA. Implements final stage of increased CNA staffing ratio.	Funds NF at ORS required rate increase. However, \$4.9 million of this cost increase is being budgeted as a Special Purpose Appropriation in the Emergency Fund pending development of a plan to align nursing facility inflationary cost increases with Health Plan inflation rates to be used during development of the 2017-19 budget.
Other APD Services	Adds funding to build capacity to meet needs of seniors with mental illness; Provides funding to replace aging case management system with modern, flexible solution. Increases capacity for Care Coordination and statewide ADRC development; Adds capacity for individuals with high needs to transition out of nursing facilities. Creates APD Innovation Fund to pilot innovative ideas that lower cost and/ or increase quality. \$2.3 million GF.	No Changes
OAA sequestration backfill	funded	funded
Department of Labor Rule Changes	N/A	Adds \$35 million GF (\$96 million TF) placeholder funding to cover anticipated overtime and travel costs associated with the new Department of Labor rules in both I/DD and APD. Funding is in the I/DD program at GBB.

Adult Protective Services and APD Eligibility Work		
Program Area Overview	Program services at 13-15 LAB	Program services at 15-17 GBB
Adult Protection Services staffing (percentage of workload)	Implements workload model and makes investment in increased staffing.	Implements workload model and makes investment in increased staffing. State Staffing funded for APS at 88.8% of workload model.
Adult protective staff fund shift	Claim eligible matching funds on certain facility complaints.	Not claim eligible matching funds on certain facility complaints.
Adult Protective Services IT System phase II	funds system phase I to get business case and proposed solution	Funds phase II to implement the system as recommended by phase I work.
Eligibility determination staffing	Implements workload model and makes investment in increased staffing.	Implements workload model and makes investment in increased staffing to 90.2% of workload model.
Transfer Area Agencies on Aging funding.	Funding equivalent to 95% of cost of state-run office.	Funding at 95% equity.
DHS-Wide Program Impacts		
	Program services at 13-15 LAB	Program services at 15-17 GBB
Staffing Costs	Includes no salary increases or step increases - includes a salary pot of 81 million but also includes changes to PERS	Includes no salary increases or step increases - includes a salary pot of \$120 million General Fund for state employee bargaining.
Oregon Enterprise Data Analytics project	N/A	Invests in creating a cross agency data set and funds positions to do cross program and cross agency research and analysis.
REaL-D	N/A	Funds the common collection of Race Ethnicity, Language and Disability among the various DHS and OHA systems.
Inflation was built into the CSL budget	Removes or repurposes most inflation factors included in DHS budget	Removes or repurposes inflation factors included in DHS budget except for BRS.
Administrative reduction targets.	Adds statewide targeted administrative reductions to be further defined by Improving Government Workgroups charged with finding statewide efficiencies.	Reduces all agency Personal Service budget by 3% reducing overall capacity of agency staff to complete work.