

Corrections Policy Committee Minutes

February 11, 2025

The Corrections Policy Committee of the Board on Public Safety Standards and Training held a regular meeting on February 11, 2025, at the Oregon Public Safety Academy in Salem, Oregon. Chair, Matthew English called the meeting to order at 10:00 a.m.

Committee Members:

Matthew English, Chair, Oregon State Sheriff's Association
Jennifer Cameron, Vice Chair, Non-Management Parole & Probation
Josh Aldrich, Oregon State Sheriff's Command Council (Teams)
Mark Boren, Public Member
Margeux Bowden, DOC, Non-Management Corrections
Laurie Frasco, Dept. of Corrections, AFSCME
John Frost, DOC, Non-Management Corrections (Teams)
Mike Hartford, Oregon Association of Community Corrections Directors
Nicholas Hunter, Oregon State Sheriff's Association (Teams)
Michael Mays, Non-Management Department of Corrections (Teams)
Brian Stephen, Oregon Dept. of Corrections (Designee for Michael Reese, Director) (Teams)
Erin Reyes, DOC Superintendent
John Tabor, DOC Training Division (Teams)

Committee Members Absent:

Ted Langley, Oregon Sheriff's Jail Command Council

Guests:

Randall Broome
Marcus Risteen
Mike Brown
Sheriff Sam Elliott

DPSST Staff:

Phil Castle, Director
Kathy McAlpine, Deputy Director/Professional Standards Division Director
Kathy Fink, Standards and Certification Program Manager
Jennifer Levario, Professional Standards Compliance Coordinator
Cindy Park, Professional Standards Compliance Coordinator
Jennifer Howald, Administrative Rules Coordinator
Julie Collinson, Assistant Academy Dean for the Center for Policing Excellence
Sam Tenney, Public Information Officer
Joseph Staub, Skills Training Manager
Erica Riddell, Criminal Justice Support Specialist
Shelby Wright, Executive Assistant



1. Introductions

Introductions of members, guests and staff.

2. Approve November 12, 2024 Meeting Minutes

A consensus was reached to approve the November 12, 2024, meeting minutes as written.

3. Administrative Closure Consent Agenda

Presented by Jennifer Levario, Professional Standards Compliance Coordinator

The Department presented recommendations to administratively close the following professional standards cases to the Corrections Policy Committee.

a) Coons, Kevin (47210) Corrections

On July 13, 2023, Kevin Coons submitted a Criminal History Reporting form (F28), disclosing a criminal citation for Driving Under the Influence of Intoxicants on June 29, 2023.

On October 28, 2024, the Marion County District Attorney submitted a motion for dismissal in the case, noting that Coons had passed away. On October 29, 2024, the court case was dismissed.

Mark Boren moved to approve the Administrative Closure Consent Agenda recommendations made by the Department. Nicholas Hunter seconded the motion. The motion passed unanimously.

4. Broome, Randall (56468) Certification Review: Corrections

Presented by Jennifer Levario, Professional Standards Compliance Coordinator

Reason for Discretionary Review

The Department opened a professional standards case after receiving a Personnel Action – Separation Form informing us that on October 13, 2022, Randall Broome was terminated from the Lane County Sheriff’s Office (LCSO) as the result of two internal investigations for allegations of misconduct that were sustained related to the excessive use of force. The Department reviewed the conduct concurrent to Broome’s termination to determine whether there was sufficient evidence of violations of Board moral fitness standards.

Randall Broome provided verbal mitigation for committee consideration.

<i>Corrections Policy Committee Discussion/Consensus/Vote</i>	<i>Second</i>	<i>Vote</i>	<i>Outcome</i>
A consensus was reached to adopt the record.			
The Corrections Policy Committee found the following moral fitness violations and factors: <i>Moral Fitness Violations:</i> <ul style="list-style-type: none">• Dishonesty: The committee did not identify sufficient evidence to support a finding of dishonesty.			

- Misuse of Authority: The committee did not identify sufficient evidence to support a finding of misuse of authority.
- Misconduct: Broome inflicted physical blows to the head of two separate Adults in Custody (AIC) on two separate occasions while on duty and in the capacity of a Special Operations and Response Team (SORT) member. This force was excessive in light of the totality of the circumstances, was not “Objectively Reasonable” to bring these incidents under control and threatened or caused unnecessary harm.

Broome’s conduct harmed the efficient operations of the LCSO, by threatening liability to the agency for striking a handcuffed, restrained AIC who suffered from mental illness.

Aggravating Factors:

- In both *use of force* cases, it appears that the conduct is beyond a *use of force* event but also involved Broome’s loss of control of his emotions.

Mitigating Factors:

- Broome was acquitted of the criminal charges against him.
- The Lane County Sheriff’s Office hired Broome back again recently.
- Broome has taken time since he was hired back to invest in gaining knowledge about different approaches in *use of force* events.
- In the mitigation materials provided by Broome, there is a report that was utilized in the criminal trial that describes the difference between human performance versus simple actions which the committee found mitigating.
- Broome provided several letters of support from past and present co-workers.

A consensus was reached to confirm the identified aggravating and mitigating factors.

Erin Reyes moved that the Corrections Policy Committee affirm the moral fitness violations as presented.	Nicholas Hunter	12 ayes; 0 nays (1 member absent from vote)	Motion Passed Unanimously
Erin Reyes moved, after considering the identified violations of the Board’s moral fitness standards and weighing the aggravating and mitigating circumstances unique to this case, that no Board action should be	Mike Hartford	13 ayes; 0 nays	Motion Passed Unanimously

taken against Broome's certification.			
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5. Munoz, Rafael (60210) Certification Review: Corrections

Presented by Jennifer Levario, Professional Standards Compliance Coordinator

Reason for Discretionary Review

The Department received an email on May 1, 2022, from Rafael Munoz that he had been arrested on April 19, 2022, for Reckless Driving and Driving Under the Influence of Intoxicants (DUII) in Albany, Oregon. Upon receipt and confirmation, the Department opened a professional standards case.

Munoz was ultimately charged with DUII and entered a plea of No Contest, and the case was diverted. On January 4, 2023, the diversion was terminated due to Munoz being arrested a second time for DUII, Unlawful Possession of a Firearm, Criminal Driving While Suspended or Revoked, and Refusal to Take a Test for Intoxicants on September 24, 2022. Munoz entered a plea of guilty to all but the Criminal Driving While Suspended or Revoked which was dismissed on January 4, 2023.

On April 14, 2023, Munoz was terminated from the Oregon Department of Corrections/Coffee Creek Correctional Facility (ODOC/CCCCF) due to his violations of criminal law.

<i>Corrections Policy Committee Discussion/Consensus/Vote</i>	<i>Second</i>	<i>Vote</i>	<i>Outcome</i>
A consensus was reached to adopt the record.			
<p>The Corrections Policy Committee found the following moral fitness violations and factors:</p> <p><i>Moral Fitness Violations:</i></p> <ul style="list-style-type: none"> • Dishonesty: The committee did not identify sufficient evidence to support a finding of dishonesty. • Misuse of Authority: The committee did not identify sufficient evidence to support a finding of misuse of authority. • Misconduct: Munoz violated criminal law by being convicted of two counts of <i>DUII, Unlawful Possession of a Firearm, and Refusal to Take a Test for Intoxicants.</i> <p>Munoz threatened harm to persons and property when he decided to drive under the influence of intoxicants on two separate occasions.</p> <p>Munoz harmed all law enforcement agencies by exhibiting a pattern of conduct that disregarded the law and the integrity of the profession. Munoz's conduct also harmed the public's trust in its public safety officers.</p> <p><i>Aggravating Factors:</i></p> <ul style="list-style-type: none"> • Munoz engaged in a pattern of behavior involving similar conduct. 			

<ul style="list-style-type: none"> • Illicit drugs and firearms were involved. • Munoz's behavior while in custody during both incidents violated the criminal justice code of ethics and was threatening toward law enforcement officers. • Munoz damaged his vehicle and a concrete barrier. • Munoz misused law enforcement resources by challenging the arrest process and refusing to take a breath test in both <i>DUII</i> cases. <p><i>Mitigating Factors:</i></p> <ul style="list-style-type: none"> • In Munoz's second self-report to DPSST, he reported he was engaged in treatment and acknowledged his lack of control over his behavior. 			
A consensus was reached to confirm the identified aggravating and mitigating factors.			
Nicholas Hunter moved that the Corrections Policy Committee affirm the moral fitness violations as presented.	Jennifer Cameron	13 ayes; 0 nays	Motion Passed Unanimously
Jennifer Cameron moved, after considering the identified violations of the Board's moral fitness standards and weighing the aggravating and mitigating circumstances unique to this case, that Board action should be taken against Munoz's certification.	Erin Reyes	13 ayes; 0 nays	Motion Passed Unanimously
Mike Hartford moved, after considering the totality of the case, that Munoz be ineligible to hold public safety certification for 10 years.	Nicholas Hunter	13 ayes; 0 nays	Motion Passed Unanimously

6. Paton, Matthew (44975) Certification Review: Corrections

Presented by Jennifer Levario, Professional Standards Compliance Coordinator

Reason for Discretionary Review

The Department received a notice from the Law Enforcement Data System (LEDS) that Matthew Paton was arrested for Driving Under the Influence of Intoxicants (DUII) on September 29, 2023, in Malheur County. Upon receipt, the Department opened a professional standards case.

Paton entered a guilty plea on February 7, 2024, and was convicted. Paton was sentenced to 18 months of bench probation, complete an alcohol and drug evaluation, and complete any recommended treatment. Paton's driver's license was suspended for one year and he was sentenced to serve 15 days in the county jail and pay fines, and fees. Paton is not currently employed in a certified public safety position in Oregon nor was he employed in a certified public safety position at the time of his arrest.

<i>Corrections Policy Committee Discussion/Consensus/Vote</i>	<i>Second</i>	<i>Vote</i>	<i>Outcome</i>
Nicholas Hunter disclosed a potential or perceived conflict of interest in this case.			
A consensus was reached to adopt the record.			
<p>The Corrections Policy Committee found the following moral fitness violations and factors:</p> <p><i>Moral Fitness Violations:</i></p> <ul style="list-style-type: none"> • Dishonesty: The committee did not identify sufficient evidence to support a finding of dishonesty. • Misuse of Authority: The committee did not identify sufficient evidence to support a finding of misuse of authority. • Misconduct: Paton violated criminal law when he entered a plea of guilty and was convicted of <i>DUII</i> on February 7, 2024. <p>Paton threatened harm to persons and property when he drove his vehicle while under the influence of alcohol, and well over the legal limit, on September 29, 2023..</p> <p><i>Aggravating Factors:</i></p> <ul style="list-style-type: none"> • This is Paton's second <i>DUII</i>. • Paton's admission at his termination from the Marion County Sheriff's Office indicates he has a problem with alcohol and his behavior is not aligned with the Criminal Justice Code of Ethics. • Paton told the arresting officer that he had one drink when asked yet his Blood Alcohol Content was 0.14% • Paton was found with 2 unopened containers of alcohol, a loaded firearm, and magazine in his vehicle during his <i>DUII</i> arrest. <p><i>Mitigating Factors:</i></p> <ul style="list-style-type: none"> • The committee did not identify any mitigating factors 			
A consensus was reached to confirm the identified aggravating and mitigating factors.			
Nicholas Hunter moved that the Corrections Policy Committee affirm the moral fitness violations as presented.	Jennifer Cameron	13 ayes; 0 nays	Motion Passed Unanimously

Margeux Bowden moved, after considering the identified violations of the Board's moral fitness standards and weighing the aggravating and mitigating circumstances unique to this case, that Board action should be taken against Paton's certifications.	Jennifer Cameron	13 ayes; 0 nays	Motion Passed Unanimously
Josh Aldrich moved, after considering the totality of the case, that Paton be ineligible to hold public safety certification for 10 years.	Erin Reyes	13 ayes; 0 nays	Motion Passed Unanimously

7. Risteen, Marcus (58653) Certification Review: Corrections

Presented by Jennifer Levario, Professional Standards Compliance Coordinator

Reason for Discretionary Review

On October 23, 2018, Marcus Risteen was terminated from the Keizer Police Department (KPD) after an internal investigation sustained findings that he was dishonest with his Field Training Officer (FTO). Risteen's termination occurred during his FTO evaluation program and before being certified as a police officer. The Department opened a professional standards case to review Risteen's conduct concurrent with his separation and requested and received records from the KPD. After determining that Risteen was no longer employed in a certifiable position or certified, the case was closed without review until and if Risteen was hired into a certifiable public safety position in the State of Oregon (Oregon Administrative Rule (OAR) 259-008-0310(3)).

On March 9, 2023, Risteen was hired by the Yamhill County Sheriff's Office as a Corrections Deputy. Upon receipt of Risteen's F4 Personnel Action – New Hires and Status Changes, the Department opened the deferred case and reviewed the information provided by the KPD.

On May 9, 2023, the Corrections Policy Committee (CPC) reviewed the recommendation by the Department which determined there were moral fitness violations resulting from Risteen's termination from the KPD on October 23, 2018. The CPC affirmed the Department's report and recommended to the Board on Public Safety Standards and Training to deny Risteen certification for a lifetime. The recommendation by the committee was to be reviewed by the Board on July 27, 2023.

At the Board meeting on July 27, 2023, KPD chief Teague recommended returning the case to the CPC for reconsideration of the ineligibility time because he wanted to provide additional mitigation that was not considered during the committee's original deliberations. The Board approved this recommendation, and the case was returned to the Department. (Exhibit A11)

The Department received the additional mitigation and prepared the report for reconsideration by the CPC at the August 13, 2023, meeting. Before the meeting date, the

Department became aware that Risteen had resigned from the Yamhill County Sheriff's Office on May 24, 2023. Risteen's resignation rendered the case non-jurisdictional per OAR 259-008-0301(3)) and the case was deferred.

On November 24, 2024, Risteen was re-hired by the Yamhill County Sheriff's Office as a Corrections Deputy.

Marcus Risteen provided verbal mitigation for committee consideration.

<i>Corrections Policy Committee Discussion/Consensus/Vote</i>	<i>Second</i>	<i>Vote</i>	<i>Outcome</i>
A consensus was reached to adopt the record.			
<p>The Corrections Policy Committee found the following moral fitness violations and factors:</p> <p><i>Moral Fitness Violations:</i></p> <ul style="list-style-type: none"> • Dishonesty: Risteen admitted he intentionally lied to his FTO about his actions during a traffic stop which were against the FTO's directive. • Misuse of Authority: The committee did not identify sufficient evidence to support a finding of misuse of authority. • Misconduct: The committee did not identify sufficient evidence to support a finding of misconduct. <p><i>Aggravating Factors:</i></p> <ul style="list-style-type: none"> • The committee did not identify any aggravating factors. <p><i>Mitigating Factors:</i></p> <ul style="list-style-type: none"> • The mitigation letter from the KPD chief spoke well to the difference between agency trust vs ethical violations which the committee found mitigating. • The YCSO sheriff attended the meeting in support of Risteen. • The fact that Risteen was not certified at the time he committed the moral fitness violation was mitigating. • Risteen took accountability for his conduct in the CPC meeting and at the time of the investigative interview. • Based upon the totality of the investigative reports, it appears that Risteen's FTO moved on after the review of the video evidence of Risteen and Risteen was accountable for his actions before being shown the video evidence. • The District Attorney did not institute a Brady designation against Risteen. 			
A consensus was reached to confirm the identified aggravating and mitigating factors.			

Nicholas Hunter moved that the Corrections Policy Committee affirm the moral fitness violations as presented.	Josh Aldrich	13 ayes; 0 nays	Motion Passed Unanimously
Brian Stephen moved, after considering the identified violations of the Board's moral fitness standards and weighing the aggravating and mitigating circumstances unique to this case, that no Board action should be taken against Risteen's certification.	Nicholas Hunter	13 ayes; 0 nays	Motion Passed Unanimously

8. Taleghani, Shelli (60679) Certification Review: Corrections

Presented by Jennifer Levario, Professional Standards Compliance Coordinator

Reason for Discretionary Review

The Department opened a professional standards case after receiving an F4s Personnel Action Separation Form reporting that on July 26, 2022, Shelli Taleghani was terminated from the Oregon Department of Corrections/Two Rivers Correctional Institution (ODOC/TRCI). Taleghani was not in compliance with ODOC policies and procedures related to employee leave and had sustained violations in two other ODOC internal investigations, concurrent to her separation. These violations related to being untruthful with Hermiston Police Officers, the ODOC, failing to report a romantic relationship with an Adult in Custody (AIC)/Probationer, and having ties with local criminals and drug dealers while being engaged herself in similar illicit behavior.

Taleghani did not return to work as was expected by the terms of her leave; therefore, the results of the internal investigations could not be served and fully processed before her termination.

<i>Corrections Policy Committee Discussion/Consensus/Vote</i>	<i>Second</i>	<i>Vote</i>	<i>Outcome</i>
Erin Reyes disclosed a potential or perceived conflict of interest in this case.			
A consensus was reached to adopt the record.			
<p>The Corrections Policy Committee found the following moral fitness violations and factors:</p> <p><i>Moral Fitness Violations:</i></p>			

- Dishonesty: Taleghani was intentionally dishonest when she omitted to tell her employer that she had been involved in an intimate relationship with an AIC/Probationer (a DOC policy requirement).

Taleghani was intentionally dishonest when she lied to law enforcement officers when asked for the name of her roommate (the AIC/Probationer) during an investigation. Taleghani provided a false name to law enforcement and misleading information about the nature of their relationship.

Taleghani was intentionally dishonest when she attempted to deceive her employer about the identity of her intimate partner (an AIC/Probationer) by using an alias when referring to her at work. Taleghani, in her own words, said she knew that exposing this relationship to her employer could result in a detriment to her job.

- Misuse of Authority: Taleghani intentionally misused her authority as a corrections officer to engage in an intimate relationship with an AIC/Probationer. As a corrections officer, Taleghani had access to and authority to intervene in the supervision of and liberties inherent in the AIC/Probationer's legal status.
- Misconduct: Taleghani engaged in misconduct by harming the safety, security, and integrity of the ODOC and the corrections profession when she violated the professional boundaries of AIC/Probationer relationships, lied to investigators, deceived her agency, and utilized her position as a corrections officer to benefit herself without regard for the criminal justice code of ethics or the Board established standards for public safety professionals.

Aggravating Factors:

- The evidence presented by the Department about Taleghani's actions demonstrates precisely the type of conduct a public safety professional should not engage in. Some of Taleghani's actions included but were not limited to, PREA violations, dishonesty, intentional deception on multiple occasions, manipulation, association with criminals, illicit drug use, and generally socially abhorrent behavior.
- The conduct presented by the Department represents the most egregious case of moral fitness violations one member has ever seen in the nine years they have been a member of these committees.

Mitigating Factors:

- The committee did not identify and mitigating factors.

A consensus was reached to confirm the identified aggravating and mitigating factors.			
Nicholas Hunter moved that the Corrections Policy Committee affirm the moral fitness violations as presented.	Margeux Bowden	13 ayes; 0 nays	Motion Passed Unanimously
Jennifer Cameron moved, after considering the identified violations of the Board's moral fitness standards and weighing the aggravating and mitigating circumstances unique to this case, that Board action should be taken against Taleghani's certification.	Mark Boren	13 ayes; 0 nays	Motion Passed Unanimously
Jennifer Cameron moved, after considering the totality of the case, that Taleghani be ineligible to hold public safety certification for a lifetime.	Laurie Frasco	13 ayes; 0 nays	Motion Passed Unanimously

9. Approval for Changes to the Corrections Career Officer Development Self-Study Curriculum

Presented by Julie Collinson, Assistant Academy Dean for the Center for Policing Excellence

The Corrections Career Officer Development Self-Study course is used to provide refresher training to individuals who have a lapsed DPSST basic corrections officer certification and who have been out of the corrections discipline for more than 2.5 years but less than 5 years. It is also used to provide abbreviated, Oregon specific training for individuals who have been a corrections officer in another state and have obtained a waiver of the full Basic Corrections Local (BCL) course based on their past training, certifications and employment. The Corrections COD course is delivered as a self-study program based on the demand for the course, which averages 10 or fewer students annually. DPSST offers the self-study course three times a year. The course materials are sent to students, and all relevant study materials are provided. The course is then overseen by a Class Coordinator, who is available during the 8-weeks the course is offered and proctors the final in-person exam.

The Corrections Career Officer Development Self-Study curriculum has been identified as the next program to be updated as part of an on-going effort to ensure academy training is current, relevant, and aligned with the evidence-based practices, in both content and delivery. The current Corrections Career Officer Development Self-Study curriculum aligns with the Basic Corrections Local Curriculum which was updated in the Spring of 2024. In May 2023, a Basic Corrections Local Academy workgroups were assembled to identify current and relative training needs with a wide group of corrections professionals from around the state.

It was deemed, while the curriculum is relevant, there are opportunities that exist to strengthen content through academic research and trusted professional sources, aligning content with other program areas that are influenced by Oregon Administrative Rule and Oregon Revised Statutes, incorporating areas for training efficiency, and implementation of program design based on the research of learning, performance improvement and applicable training transfer to the field. The Basic Corrections Local curriculum updates were provided to the Corrections Policy Committee, and a recommendation was made to move forward with Board approval. The Board approved those changes, and they were codified July 25, 2024.

Josh Aldrich moved to recommend that the Board approve the proposed Changes to the Corrections Career Officer Development Self-Study curriculum. Nicholas Hunter seconded the motion. The motion passed unanimously.

10. Proposed Rule Changes for Oregon Administrative Rule (OAR) 259-008-0085

Presented by Jennifer Howald, Administrative Rules Coordinator

The Department recommends the following proposed rule change to support the Board's approval and the Department's implementation of the revised Corrections Career Officer Development (CCOD) Self-Study curriculum. The rule change recognizes the Basic Corrections Local Course as the basis for the CCOD Course and identifies the Board approval date for the CCOD course breakdown. There are no changes to the student performance measures.

Matthew English moved to recommend the Board approve filing the proposed rule changes for OAR 259-008-0085 as permanent rules, if there are no substantive comments received. Margeux Bowden seconded the motion. The motion passed unanimously.

11. Agency Updates

Presented by Phil Castle, Director

- The Corrections Policy Committee and Director Phil Castle congratulated Erin Reyes on her retirement and thanked her for her continued time and dedication to being a member of the Corrections Policy Committee and to her various other roles here at DPSST including serving on the Board and the Applicant Review Committee.
- Director Phil Castle took an opportunity to thank all of the Corrections Policy Committee members and DPSST Staff for their continued effort and hard work in preparing for committee meetings.
- DPSST's Deputy Director Bill Steele has announced his retirement from the department effective February 8th, 2025. DPSST is grateful for all of the time, dedication, and hard work that Bill has provided over his years here at DPSST. He will be greatly missed, and we wish him nothing but the best in his retirement. In his place, Professional Standards Division Director Kathy McAlpine has graciously accepted the position and will begin her role as the new Deputy Director on February 8th. DPSST will begin recruitment in the near future for a new Professional Standards Division Director and in the meantime, Kathy McAlpine will assume both roles.
- Director Phil Castle and other DPSST staff have had the opportunity to speak in front of the Legislative Session several times to discuss a few legislative concepts that will affect DPSST, including a proposed House Bill that will help eliminate the backlog of criminal justice professional standards cases that are currently in a deferred status.

- DPSST will also have the opportunity to speak in front of the Ways and Means Committee to discuss projections for students attending Basic courses for the next biennium.

12. Section Updates

Presented by Kathy McAlpine, Deputy Director/Professional Standards Division Director

- The DPSST Criminal Justice Section is diligently working with Kathy Fink on process improvements to help streamline current workflows and make necessary updates.
- We are looking towards the future in hopes of obtaining a records management and/or case management system for the Standards and Certification and Professional Standards sides of the Criminal Justice section.

13. Next Corrections Policy Committee Meeting: May 13, 2025 at 10:00 a.m.

Administrative Notes:

These minutes reflect the order of the discussion/voting items as they appear on the official meeting agenda. The actual order in which they were discussed may vary.

All documents reviewed and discussed in this meeting are subject to Oregon Public Records Law (ORS 192.410 to ORS 192.505). These documents can be requested by contacting DPSST at dpsst.records@dpsst.oregon.gov.