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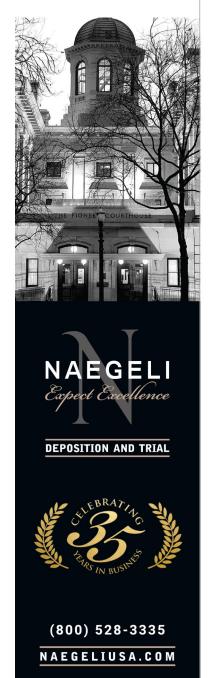
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ENERGY FACILITY SITING COUNCIL MEETING AGENDA ITEMS A, B AND C

HELD ON TUESDAY, SEPTEMBER 27, 2022 8:30 A.M.

OREGON DEPARTMENT OF ENERGY 550 CAPITOL STREET NORTHEAST SALEM, OREGON 97301

2 1 **ATTENDANCE** 1 MS. GRAIL: Thank you. Mr. Secretary, are there any agenda 3 ENERGY FACILITY SITING COUNCIL 3 modifications? 4 Marcy Grail, Chair MR. CORNETT: Madam Chair, the only pseudo 5 Kent Howe, Vice Chair 5 agenda modification is we will not be -- Council 6 Hanley Jenkins, II 6 will not be voting on the August meeting minutes 7 Perry Chocktoo (via WebEx) 7 today. We had thought that would be the case, which 8 Jordan Truitt 8 is why we provided that and put it in the -- the 9 Cinidy Condon 9 agenda. 10 Ann Beier 10 However, the -- because it's a verbatim 11 Todd Cornett 11 transcript, people were able to -- were given the 12 12 opportunity to provide edits to that if that was 13 OREGON DEPARTMENT OF ENERGY 13 incorrect of the verbatim transcript. And the 14 Kellen Tardaewether, Senior Siting Analyst 14 October 10th was the date -- or sometime in early 15 Jesse Ratcliff, Senior Assistant Attorney General 15 October was the date that was given to provide or (via WebEx) submit potential updates on it. 17 Patrick Rowe, Counsel 17 So -- so we'll bring those back to Council 18 Walter Adams, Operations 18 in -- at the October meeting. 19 Sarah Esterson, Analyst 19 MS. GRAIL: Thank you. 20 Nancy Hatch, Administrative Specialist 20 I have the following announcements: Please 21 21 silence your cell phones. Those participating via 22 PUBLIC SPEAKERS 22 phone or webinar, please mute your phone. And if 23 Karl G. Anuta, Counsel, STOP B2H 23 you receive a phone call, please hang up from this 24 Irene Gilbert, Representative, STOP B2H 24 call and dial back in after finishing your other 25 Jocelyn Pease, Counsel, Idaho Power Company 3 5 ENERGY FACILITY SITING COUNCIL MEETING 1 For those signed on to the webinar, please 2 AGENDA ITEMS A, B AND C do not broadcast your web cam. 3 HELD ON Reminder to Council and -- and to anyone 4 TUESDAY, SEPTEMBER 27, 2022 4 addressing the Council to please remember to state 5 8:30 A.M. 5 your full name clearly, and not to use the 6 6 speakerphone feature, as it will create feedback. MS. GRAIL: Call September 27th, 2022 7 I do want to reiterate what Wally just meeting of the Energy Facility Siting Council to 8 said, that the microphones, the (indiscernible) are 9 order 9 very sensitive, so please restrict any sidebars and 10 Mr. Secretary, please call the roll. 10 attempts at whispering because it will likely be 11 MR. CORNETT: Marcy Grail? 11 broadcast. 12 MS. GRAIL: Here. 12 MR. CORNETT: Madam Chair, and then just 13 MR. CORNETT: Kent Howe? 13 also for those in the audience, they are very 14 MR. HOWE: Here. 14 sensitive. So maybe, you know, your side 15 MR. CORNETT: Hanley Jenkins? 15 conversations as well, so just a -- just a heads 16 MR. JENKINS: Here. 16 up. 17 MR. CORNETT: Cindy Condon? 17 MS. GRAIL: We will remind you of that one 18 MS. CONDON: Here. 18 more time. Thank you. 19 MR. CORNETT: Perry Chocktoot? MR. CORNETT: Sorry. Madam Chair, and one 19 20 MR. CHOCKTOOT: Here. 20 more -- I know we do this and -- and you've noted 21 MR. CORNETT: Ann Beier? 21 this, but we have a court reporter in -- present 22 MS. BEIER: Here. 22 today, so getting verbatim transcript again. So 23 MR. CORNETT: And just for the record, 23 please, a reminder, when you begin speaking, please 24 Madam Chair. Councilmember Truitt will be here. So 24 state your name. 25 make note of that when he arrives. 25 MS. GRAIL: Thank you.

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For Agenda Item B, the Material Change

- 2 Hearing, and Agenda Item C, Public Comment Period,
- 3 there are three ways to let us know you are
- 4 interested in providing comments to the Council.
- 5 For those in person, please fill out a registration
- 6 card, which is available on the table near the
- 7 entrance, and submit to Sarah Esterson. For those
- 8 using the WebEx, you will need to use the Raise Your
- 9 Hand feature. For those on the phone only, you will
- 10 need to press Star 3, which will alert us that you
- 11 wish to speak.
- 12 We will go over these options again during
- 13 those agenda items.
- 14 You may sign up for email notices by
- 15 clicking the link on the agenda or the Council web
- 16 page. You are also welcome to access the online
- 17 mapping tool and any documents by visiting our
- 18 website.
- 19 Energy Facility Siting Council meeting
- 20 shall be conducted in a respectful and courteous
- 21 manner where everyone is allowed to state their
- 22 positions at the appropriate times consistent with
- 23 Council rules and procedures. Willful accusatory,
- 24 offensive, insulting, threatening, insolent, or
- 25 slanderous comments which disrupt the Council

- 1 appointments and reappointments. And the whole
- 2 Senate voted on those Commission appointments,
- 3 reappointments, on Friday, the 23rd.
- 4 So Chair Grail and Vice Chair Howe are
- 5 appointed to two terms. Their new terms are July
- 6 1st, 2022, through June 30th, 2026.
- 7 In terms of staffing, yesterday we
- 8 concluded the rulemaking coordinator recruitment
- 9 again. So our -- our new rulemaking coordinator,
- 10 his name is Thomas Jackman. He starts on October
- 11 10th. Tom is currently the eDiscovery coordinator
- 12 at DHS and OHA, so Department of Human Services and
- 13 Oregon Health Authority, where he has been for the
- 14 last six years.
- 15 In that role, he advises on eDiscovery of
- 16 a records request, provides Council on pending
- 17 records legislation, brings together stakeholders
- 18 across agencies to accept policy proposals, and
- 19 drafts security policies and processes to assist
- 20 agency compliance with security protocols, among
- 21 other things part of his responsibilities.
- 22 Tom was previously a practicing attorney
- 23 who worked on intellectual property, commercial
- 24 litigation, and patent litigation. He has a JD from
- 5 the UCLA law school and a bachelor of science in

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- 1 meeting are not acceptable. Pursuant to Oregon
- 2 Administrative Rule 345-011-0080, "Any person who
- 3 engages in unacceptable conduct which disrupts the
- 4 meeting may be expelled."
- 5 We are going to move -- good morning.
- 6 MR. TRUITT: Good morning.
- 7 MS. GRAIL: For the record, Councilmember
- 8 Truitt has arrived.
- 9 Our next agenda item is Agenda Item A,
- 10 which is the consent calendar. As previously
- 11 indicated, we will not be voting on the August
- 12 meeting minutes today. Approval of the August 29th,
- 13 30th, 31st, 2022 meeting minutes are being held over
- 14 to November to allow participants the ability to
- 15 recommend corrections to the verbatim, which are
- 16 part of those minutes. Participants have until
- 17 October 10th, 2022, to submit their recommended
- 18 corrections.
- 19 Next up is the Council Secretary report.
- 20 Mr. Secretary?
- 21 MR. CORNETT: Madam Chair, first, I will
- 22 do staff meeting Council updates.
- 23 Last week was the legislative days for the
- 24 Oregon State Legislature. And the Central Rules
- 25 Committee evaluated Board and Commission

- 1 sociology from Brigham Young University.
 - 2 So we are very happy to have him join our
 - 3 team and certainly bring him into probably the
 - 4 October Council meeting.
 - 5 Some project updates -- first, the
 - 6 Protected Area rulemaking. We had anticipated to
 - 7 have that rulemaking on this Council month's agenda
 - 8 -- this month's Council agenda, but there were
 - 9 several questions and issues that were raised by
 - 10 different groups related to the substance as well as
 - 11 some of the procedural aspects.
 - 12 And so we're still looking into those. We
 - 13 want to make sure that we get those responses
 - 14 correct. We anticipate having that on the October
 - 15 agenda. Unfortunately, what it means is that, as we
 - 16 had spent a little more time on that, that put us
 - 17 behind on a few other rulemakings.
 - So next is the Oregon Trail solar project
 - 19 update. So on August 31st, the Department received
 - 20 the preliminary application for site certificate.
 - 21 Sorry. That's -- is it Oregon Trail or Wagon Trail?
 - 22 Oregon Trails.
 - 23 FEMALE SPEAKER: I think --
 - 24 MR. CORNETT: Yeah. I got that wrong, so
 - 25 -- so amendment number one. So Oregon Trail solar

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Page 4

12

1 amendment number one. Excuse me.

So Department -- I'm going to have to go

- 3 back to that one since I think I mixed and matched
- 4 between Oregon Trail solar and Wagon Trail solar.
- $\,\,$ 5 $\,$ So I've got the wrong information in here. My
- 6 apologies for that.
- 7 But that's the -- that's amendment number
- 8 one, to extend the time frames, the beginning time
- 9 frames for the Oregon Trail -- or Oregon Trail
- 10 solar, right? Okay. So I'm going to update.
- 11 I do have another update on West End
- 12 Solar. So on September 19th, the Department
- 13 determined that the West End Solar Energy Project
- 14 application was complete. So the project is a
- 15 proposed solar PE generation facility with a
- 16 generating capacity of 50 megawatts. The facility
- 17 would be located within an approximately 324-acre
- 18 site boundary. The project is proposed in Umatilla
- 19 County two miles southeast of the City of
- 20 Hermiston.

5 p.m.

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- 21 EE West -- EE West End Solar, LLC, is the
- 22 applicant, and they are a subsidiary of Eurus Energy
- 23 Corporation. The complete application was posted to
- 24 the website, the project website. And the Laguni's
- 25 (phonetic) memos were sent out yesterday, September

1 26th. Tomorrow, September 28th, the public notice

2 and the newspaper notice will go out. And we have

3 established a remote public information meeting on

So it's a rather small project, and we

7 perceived and expedited review because of the size

8 of it. We haven't received much in the way of9 interest and concern. So we determined that a

10 remote public information meeting was -- was

11 adequate rather than in person. And so if any

4 the complete application on October 10th at 5:30

- 1 EFSC and EFSC (indiscernible) project specifically,
- 2 I thought it was valuable to share with you because
- 3 of potential implications. But it does call out
- 4 specifically the Land Conservation Development
- 5 Commission and solar siting rules. It's important
- 6 to remember that anything that LCDC does related to
- 7 the solar siting rules will ultimately be
- 8 incorporated and implemented through Council's land
- 9 use standard.
- 10 So while there may not be direct
- 11 implication, there would be indirect implications.
- 12 So it's important for us to keep -- keep up on those
- 13 things and certainly for Council to be aware of
- 14 those.
- 15 Next is last -- during the last Council
- 16 meeting I gave an update on the -- the Verde Group,
- 17 who is doing sort of an overall working group
- 18 associated with -- with a large group of
- 19 stakeholders about the siting energy facilities and
- 20 transmission in Oregon.
- 21 So again, that puts a meeting every Friday
- 22 from 1:00 to 3:00. It's all remote. It's a lot of
- 23 people. I believe there was like 70 people at some
- 24 of the meetings. So it's very broadly attended, a
- 25 very broad array of stakeholders.

11

1 Thus far, it's largely been just a lot of

- 2 sharing of information about the varying groups,
- 3 what they do, what they're interested in, what their
- 4 concerns are. And so the -- at the last meeting,
- 5 they did bring up potential -- a legislative concept
- 6 -- it's really just a placeholder. Don't know at
- 7 this point if they're being substantive or if they
- 8 would just be potentially a study bill. But that
- 9 was put in there. The related two clause was
- 10 discussed and the -- sort of specifics of that was.
- 11 As I said, it's still very early on, and
- 12 the details of even that kind of placeholder
- 13 legislative concept is still being evaluated. And
- 14 they're taking input on -- on what that should
- 15 include.
- 16 Last on my list is the next Council
- 17 meeting.
- 18 So Friday, October 28th, we will need to
- 19 have a Council meeting. We have an agenda. And I
- 20 currently have everybody listed as available for
- 21 participation. If that has changed or if that does
- 22 change, please contact either Nancy or myself or
- 23 both. Otherwise, that will be the date we have
- 24 determined -- have not yet determined who will
- 25 officiate.

14 October 10th.

15 A couple of other updates -- so on

16 September 8th, I sent Councilmembers a resolution by

12 Councilmembers want to attend that remotely, we can

13 send you the information on the -- that meeting for

17 the Oregon Board of Agriculture related to concerns

18 about the cumulative impacts of energy

19 infrastructure to highly productive agricultural

20 plans. Jim Johnson, the Oregon Department of

21 Agriculture's Land Use & Water Planning

- 22 Coordinator, had shared the resolution with me. And
- 23 so I wanted to make sure that that was sent out to
- 24 Council.
- 25 So while this resolution does not mean

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1 And then unless there are any questions by

Councilmembers, that concludes the Secretary.

3 MS. GRAIL: Thank you.

So the next agenda item is Agenda Item B.

5 And since I recuse myself -- this is Chair Grail for

6 the record -- since I recuse myself from any action

7 items associated with the Boardman to Hemingway

8 Transmission Line project, I'm going to hand over

9 the Item B to Vice Chair Howe. If it's okay, I'm

just going to stay here, but I will not be speaking

11 or say anything during this time.

12 Vice Chair Howe.

13 MR. HOWE: Thank you, Chair Grail.

14 We'll now begin the Boardman to Hemingway

Transmission Line Hearing to Adopt Final Order under

ORS 469.370(7), which includes a material change 16

17 hearing.

4

18 Kellen Tardaewether, Oregon Department of

19 Energy Senior Siting Analyst, and Jesse Ratcliffe,

Oregon Department of Justice Senior Assistant 20

21 Attorney General in the natural resources section

22 general counsel division, will be presenting.

23 We will first start with a project

24 overview.

1

5

8

25 Mr. Tardaewether? So I'm going to start off by doing a very

2 brief overview of the facility. And then I'm going

3 to pass off -- pass the ball over to Jesse, and

4 Jesse is going to go over the changes that were

5 discussed at the August meeting from the hearing 6 officer's proposed contested case order, or what we

were calling the PCCO, which now we've included, and

8 it's included in the draft final order as Attachment

6. And we're calling it now the CCO, the contested

case order, as amended by Council and the direction

that Council gave staff to reflect in that order.

12 So Jesse's going to walk through some of those

changes that were made in that order.

14 And then we're going to pass the ball back

15 over to me. And what I'm going to go over in my

presentation are the material changes that were

directed from Council that came out of the three-day

August Council meetings in La Grande. Council

provided direction to staff. And we went -- we went

through, and we reflected those, some of those

21 changes.

22 We -- Council looked at the exact

23 language. Some of the changes, Council, were kind

24 of -- Secretary Cornett captured in, like, a

25 concept. And that's what was provided in the straw

MR. CORNETT: Thank you, Mr. Vice Chair.

2 Just so it is clear, Jesse is online. So

3 rather than being present today, he is online. So I

4 just wanted to make sure that nobody was sort of missing the fact that he wasn't here in person.

6 And Jesse, just checking in and making

7 sure you can hear us correctly.

MR. RATCLIFFE: It's fine. Sorry I'm not

able to be here in person. I'm not feeling

(indiscernible) this morning. 10

MR. CORNETT: But the audio is working 11

12 well for you?

13 MR. RATCLIFFE: It is.

14 MR. CORNETT: It is. Okay. Thank you.

15 Ms. Tardaewether.

MS. TARDAEWETHER: All right. For the 16

17 record. Kellen Tardaewether. And so we don't have

our microphones, but so everything's, all right,

19 good to go.

20 All right. For the record, Kellen

21 Tardaewether, Oregon Department of Energy Senior

22 Siting Analyst. I'm going to be kicking off this

23 agenda item, which is a hearing to adopt the final

24 order. Here I have several steps that are going to

25 line out what we're going to cover today.

1 poll. So we'll go and look at that actual language

2 today.

15

3 Now, when we sent and made available the

4 draft final order, we also provided a staff report,

5 which was 19 pages. A lot of that was because we

6 just actually pulled out the conditions, and some of

7 them were really quite long. However, some of those

8 long conditions maybe didn't have substantive

changes to them, but we pulled those out.

10 So I'm not going to be going through all

11 those conditions that had material changes in the

staff report in my presentation today. I really am

13 kind of -- it's very narrow to what Council talked

14 about at the August meeting.

15 But if Council wants to go to any of those

16 conditions that are listed in the staff report, we

can -- we can go there. And you know, it might take

a minute to pull that up. But we can -- we can look

19 at those

20 As a reminder, in that staff report, there

are material changes to conditions. However, some

22 of the changes that we are saying are material

changes were actual changes to a plan and not

necessarily to a condition. So some of the

25 conditions, you know, just in a summary, say, hey,



1 do this plan, submit and follow this plan. And so

2 we actually have to go through the plan because then

3 there were some changes in the actual plans. But

4 because that is a change in an action, we are

5 capturing that as a material change.

And then I'll also kind of talk about in 6

7 my presentation of what are material changes because

8 I'm sure, as -- as Council and members of the public

9 can scroll through that draft final order, you maybe

10 said, wow, there's really a lot of red lines in this

11 document. But what is actually captured as a

12 material change is very narrow in scope.

13 So in that draft final order, there were.

14 you know -- to support a material change or a change

15 in a condition or -- or some of the changes in the

plans, we updated findings of facts, the findings

and/or the facts to support that condition change,

particularly where it may have been conflicting some

19 of the previous information.

20 So also, going back to that staff report,

21 to note that a lot of those -- the conditions in

22 there were in the contested case order. So the

23 hearing officer -- at the very end, there was a list

24 of conditions. However, there were also conditions

25 that were in her -- in her Opinion section that kind

1 those presentations. And then we're going -- and

2 then Council will go into its deliberation after

3 hearing the oral testimony on the material changes

4 to make its final decision.

5 So a very brief overview, this is a slide

6 we've seen before. We've come a long ways over a

7 long period of time, and we are here. And we've

8 come out of the contested case. The contested case

9 was a contested case on the proposed order, right?

And the result of that was the hearing officer's

proposed contested case order, which then we looked

12 at in August, which then all of that is reflected in

this draft final order. And so how we're at the

point where Council may make its final decision at

15 this meeting.

16 Here is a kind of more recent procedural

17 history. We've looked at this before, which leads

us to today. I don't really need to go through any

of this. We've all kind of been here for it, living

20 this reality.

21 What I wanted to make a note -- and I can

-- if Council has guestions later on when we -- when

23 we're -- when you're getting to it -- but I just

24 wanted to make a note that, either way, whether if

25 Council approves or -- or denies the application for

19

1 of gave a narrative story of, you know, how it came

2 about and who agreed and based on which testimony or

3 evidence that led to her recommendation for such

4 conditions. So some -- the conditions in the staff

5 report and in the draft final order captured those.

On that staff report, and when I get to 7 going through some of the material changes, just

8 because of the -- the production cycle of doing the

9 draft final order and the staff report, making them

10 available, there are a couple changes that were

11 reflected in the staff report that are not in the

12 draft final order. But I just want to make sure

13 that the -- everybody understands the draft final

14 order and not the staff report is really what we're

15 looking at today.

6

16 So after I do that, then we're going to

17 transition into the material change hearing. And

Jesse is available for Council. So if Council

19 really does have any questions for Jesse, we really

20 encourage you to ask him.

21 And then -- and then, you know, all of

22 this is the hearing to adopt the final order. So

23 during Jesse's presentation and my presentation, if

24 Council wants clarity or questions or, you know, has

25 a reason to see a change, then we can do that during

1 site certificate today, staff still has some work to

2 do.

3 So upon Council's decision, staff, we're

4 going to go into that draft final order, and we're

going to accept those changes, which may reflect any

6 changes made today. Generally, when we do that, it's

7 an administrative task. But we'll get kind of some

wonky formatting. So we're going to have to go in

and, you know, move some paragraphs and maybe some

10 things underlined. So we're going to do that.

We would also be doing that with the

12 attachments that have some red lines in them. We

13 would be doing that in the contested case order.

There's also some -- because of the -- the

formatting, may have to like add some footnotes, et

cetera, in the final order. We would be updating

17 the procedural history to reflect what happened

18 today.

11

19 And then same thing with the site

20 certificate, so we would accept -- because right now

the site certificate is in red line to reflect the

22 changes and the conditions that are in the draft

final order. So we would accept those, clean up any

24 formatting.

25 And then the -- and in the final order, we

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21

- 1 would be adding an appeal statement. And then those
- 2 documents would be needed -- needed to be routed for
- 3 signatures. So -- so we would be doing that,
- 4 hopefully, by the -- the end of this week. So just
- 5 so, you know, procedurally, Council understands that
- 6 there's still -- we still have a little bit of work
- 7 to do in that.
- 8 Is there anything?
- 9 Okay. So the proposed facility includes a
- 10 predominantly 500 kV transmission line. However,
- 11 there are some removal and rebuild of existing
- 12 transmission lines. I have another slide where I'm
- 13 going to note the alternative routes on my next one.
- 14 The proposed facility also includes the
- 15 Longhorn Substation, communication stations. I
- 16 don't have a slide for the relator (phonetic) or
- 17 supporting facilities, but relator supporting
- 18 facilities include roads and -- and lots of them.
- 19 And then it also includes construction staging
- 20 areas, pulling -- and pulling and tensioning sites.
- 21 In the application, the applicant is
- 22 requesting that the site boundary be considered a
- 23 micro-siting corridor. So the site boundary for the
- 24 500 kV transmission line is 500 feet, but the actual
- 25 right of way at -- at -- at the facility as

- 1 and applicable laws and statutes. And the
 - 2 preponderance of evidence, again, is more likely
 - 3 than not that they can do so. That's a very short
 - 4 (indiscernible), but Jesse can supplement my
 - 5 rudimentary summary there.
 - 6 The outcome of Council's decision today
 - 7 and how Council's process handles alternative
 - 8 routes, or proposed routes, is basically an up or
 - 9 down. Council does not have the jurisdiction to
 - 10 propose or recommend or approve routes that are not
 - 11 in the application.
 - 12 Okay. Was that -- that was -- great.
- 13 That's what I was going to say. Okay. So is that
- 14 what I was going to say? Yes.
- 15 Okay. So Mr. Ratcliffe, I'm going to pass
- 16 it over to you, sir.
- 17 MR. RATCLIFFE: Thank you, Kellen.
- 18 Good morning, Vice Chair Howe and members
- 19 of the Council. And again, I apologize for not
- 20 being in person today.
- 21 So my piece of the presentation here
- 22 before we get into the material change hearing is
- 23 going to be fairly brief. What I'm going to be
- 24 talking about are changes to the contested case
- 25 order that resulted from our prior meeting. And

- 1 constructed and operated is going to be more narrow
- 2 than that 500 feet. It just gives them an
- 3 opportunity to move the transmission line around
- 4 within that micro-sited corridor to minimize or
- 5 avoid impacts to resources that are evaluated under
- 6 Council standards.
- 7 Here's -- I know the -- the map is -- is
- 8 hard to see. We've seen this slide before. But
- 9 without going through any painstaking detail of
- 10 describing these alternative routes, what staff has
- 11 provided and what's in that draft final order is the
- 12 -- the -- the Department and Council has evaluated
- 13 the alternative routes underneath the Council
- 14 standards with the proposed route.
- 15 So any recommendations or site certificate
- 16 conditions apply to all of them unless specifically
- 17 identified in a condition that would only apply to
- 18 one of the alternative routes. And -- and the
- 19 example of that is underneath the -- the recreation
- 20 standard. There's a condition that specifically
- 21 applies to the Morgan Lake alternative.
- 22 Also, on here, Council's tasked today with
- 23 approving or denying the site certificate based on
- 24 preponderance of evidence that the applicant has
- 25 demonstrated that it has met the Council standards

- 23 25
 - 1 these, though, are changes that are not material2 changes.
 - So Kellen talked about this a little bit.
 - 4 But just to go over it again because this one can be
 - 5 a little confusing is that, when we've gotten to
 - 6 this stage in the process, the Council may be -- you
 - 7 know, may have considered making some changes to the
 - 8 hearing officer's proposed contested case order.
 - 9 She has done a lot of work on this. This is a
 - 10 lengthy order. And the Council had -- had some
 - 11 recommended changes. Not all of those are
 - 12 considered to be material changes.
 - 13 So what we're talking about here are not
 - 14 changes in the outcome to any condition or the
 - 15 overall recommended order. So these may be changes
 - 16 in some reasoning, some additions of findings of
 - 17 fact, and basically, you know, extra details as the
 - 18 Council may have suggested is necessary. And so
 - 19 that's what I'm going to be talking about here.
 - 20 So if you have any questions about these,
 - 21 I'm happy to answer them. But otherwise I will just
 - 22 go ahead and get into this.
 - 23 So we have three categories of --
 - 24 FEMALE SPEAKER: (Audio disruption.)
 - 25 MS. TARDAEWETHER: Sorry?

- 1 (No audible response).
- 2 MR. RATCLIFFE: Okay. We have three
- 3 categories of changes to talk about here. The first
- 4 is an additional finding of fact that was added to
- 5 after Finding of Fact 68 to support the evaluation
- 6 of Issue HCA-3. And this finding of fact has to do
- 7 with the HPMP and just clarifying that this is going
- 8 to be based on a visual assessment of historic
- 9 properties that is conducted in accordance with
- 10 another plan, the Visual Assessment of Historic
- 11 Properties Study Plan. And that will all then be
- 12 reviewed and commented on by both federal and state
- 13 agencies and consulting parties through the federal
- 14 process, the Section 106 process. And specifically,
- 15 it's the Bureau of Land Management's programmatic
- 16 agreement.
- 17 And the other addition here is the -- just
- 18 reflecting the Oregon-California Trails Association,
- 19 which is an NGO that is concerned with Oregon Trail
- 20 resources, is also a concurring party to this
- 21 programmatic agreement and will be involved in the
- 22 visual assessment. So that's the change there.
- 23 The next change is a correction
- 24 incorporating into the Opinion for Issue SS-5 simply
- 25 to clarify that the extent of work conducted to date

- 1 And the overarching reason here is simply
 - 2 that, you know, we've gone through -- we've done all
 - 3 these straw polls on the various standards. And the
 - 4 Council has concluded with some modifications that
 - 5 -- that Kellen will be talking about here shortly
 - 6 but has otherwise concluded that the standards have
 - 7 been met. And fundamentally as part of that, that
 - 8 means that there -- that no other conditions are
 - 9 required to meet the standards.
 - 10 So there had been a number of other
 - 11 conditions that had been proposed but are not
 - 12 necessary to meet the standard. And some additional
 - 13 explanation is given in some instances as you go
 - 14 through the issues and the specific proposed
 - 15 conditions in the revisions to the proposed
 - 16 contested case order. But that is kind of the --
 - 17 the overarching reason here.
 - 18 So those are the set of changes then that
 - 19 don't meet this material change threshold, but I
 - 20 wanted to highlight them since the Council hasn't
 - 21 seen them in -- down on paper yet and have an
 - 22 opportunity to ask any questions that you might
 - 23 have.

27

- 24 MR. HOWE: Any questions for Counsel --
- 25 Counsel Ratcliffe?

1 has been done at a reconnaissance level. We talked

- 2 about this briefly at the -- the last meeting.
- 3 There was some ambiguity in the hearing officer's
- 4 contested case -- proposed contested case orders to
- 5 the level of detail of review that had been
- 6 conducted. And -- and so this is just a change to
- 7 reflect the record that the work is reconnaissance-
- 8 level work at this point.
- 9 The final step of the changes has to do
- 10 with an issue that we talked about at the -- the end
- 11 of the August meeting where the hearing officer had
- 12 dismissed a number of conditions that had been
- 13 proposed by limited parties as untimely. They had
- 14 been proposed in closing briefing.
- Now, in -- with respect to some of these
- 16 conditions, proposed conditions, the hearing officer
- 17 had provided an alternate rationale as to why the
- 18 conditions were not being incorporated. However,
- 19 with certain of the conditions, she didn't go beyond
- 20 her finding that they were untimely.
- 21 So it is my recommendation that the
- 22 proposed contested case order be corrected, that the
- 23 untimely rationale be replaced and that the Council
- 24 is -- is providing specific other rationales for --
- 25 for why these conditions are not being adopted.

- 1 (No audible response).
 - 2 MR. HOWE: Okay. I guess we're back to
 - 3 Ms. Tardaewether.
 - 4 MS. TARDAEWETHER: All right. For the
 - 5 record, Kellen Tardaewether.
 - 6 I'm going to now walk Council through the
 - 7 material changes that were directed -- discussed and
 - 8 directed by Council at the -- the August Council
 - 9 meeting. I just do -- do want to note that, in the
 - 10 draft final order -- well, in Council's review of
 - 11 the proposed contested case order, proposed order,
 - 12 and exceptions to the proposed contested case order
 - 13 and responses to exceptions to the proposed
 - 14 contested case order. August was a big meeting.
 - 15 Council, also, you asked staff to include
 - 16 items to -- to be reflected in the draft final order
 - 17 that were more of a -- of a reflection or updating
 - 18 findings of -- of fact.
 - 19 One of those, just as an example, is,
 - 20 under the (indiscernible) standard, the discussion
 - 21 about the application and the proposed order relied
 - 22 upon the 2017 acknowledgment, Oregon Public Utility
 - Commission -- Commission's acknowledgment of Idaho
 Power's IRP, or Integrated Resource Plan. And
 - 25 through the contested case, Idaho Power actually

30 32 1 submitted the 2019 IRP and PUC's acknowledgment of 1 again, Council, if you have questions, let me know. 2 that. And Council asked staff to just weave in or 2 And I'm trying to make this as -- you know, 3 acknowledge that that had happened so that, in the 3 informative and helpful for Council. So I'm going 4 final order, that is reflected. 4 to, like, leave the PowerPoint presentation and try 5 So that is an update -- that's an example 5 to pull up the documents to look at particularly the 6 of an updated fact which does not constitute a 6 draft final order. But I just -- so just bear with

7 material change. Therefore, it's not in the staff me as I kind of toggle in between these items. 8 report, and it's not being covered today. I think Now, I wanted to -- this is the staff

9 report. In the staff report -- remove this. Stay 9 my presentation that I just -- as Council walked 10 through that draft final order, there -- that is over here. Okay. We have this -- oh, we're not on

11 just one of those examples of an updated fact that it. Oh, it's only letting me share one thing.

Okay. Hold on. Bear with me here. 12 the -- that provided to the contested case

proceeding and reflected in the contested case order 13 Okay. In the staff report, there was this 14 that Council reviewed and it is amending. 14 change reflected in the general standard of review.

15 15 So material changes are substantive Is that bigger? Okay.

16 changes to conditions, or action. For instance, if 16 This change is not reflected. This did

17 for some reason in August Council reversed a 17 not get carried. This was not -- this was an edit

18 recommendation -- I -- we don't have any examples of that accidentally got carried over into that staff 19 that -- but that would be considered a material report. But it is not in the draft -- I'm -- pardon

20 change that -- that would be open for today. me as I scroll through here.

21 21 Really, what happened from August and what's What's that? Number 6. 6. Okay. 22 So now here is our -- what it actually

22 reflected in the draft final order are changes to 23 conditions or, you know, a plan that a condition 23 looks like, which in the draft final order. And

24 points to. 24 this is just -- this is a mandatory condition. So

25

So here are a couple statutes. The 25 it -- that's-- the certificate holder shall design,

1 statute that's ORS 469.370(7) is the governing

2 statute that really tells us what we're doing today.

31

3 This is this hearing to adopt a final order to which

4 certificate." So there -- no change, so just 4 we're allowing participants in the contested case

5 proceeding to comment on any of these material

6 changes.

7 So -- and this statute points us to -- so

8 "changes to the proposed order, including material

changes to conditions of approval resulting from the

10 Council's review."

The other statute I have here is 11

12 469.370(5)(b). This is -- this is the statute that

13 kind of provides direction of how participants may

14 enter into the contested case. However, here is --

15 it kind of gives an insight to, again, what a

16 material change is, an action that's recommended,

17 including any recommended conditions of approval.

18 So this is the scope of what we're looing

19 at today and, really, why maybe that -- the staff

20 report was -- was wrong. It really -- some of those

material changes are -- are -- are pretty minor.

22 However, we did -- if there was a change to a

23 condition, we counted it as a material change.

24 I'm going to go back here. So also, in my

25 presentation, because I just want -- and -- and

1 construct, and operate the retire -- this --

2 retirement of the facility. And the first one here

Page 9

33

3 is, "Substantially as described in the site

5 pointing out that there is a discrepancy in the

6 staff report there for Council.

On this note, this is also something, as I

8 noted, that staff does have work to do after

9 Council's decision today. One of those is -- you --

10 completing the -- you know, accepting the changes in

the site certificate, but to -- what -- we also add

12 in the description of the facility in the front end

13 of the site certificate. And that description is

pulled from -- I don't know if you can see my mouse

over here. In the draft final order, we describe

the facility and relator our supporting facilities.

So all that would be pulled into that site 17

18 certificate.

19 So really, as this -- and the -- this

20 works with this mandatory condition because the

applicant certificate holder would have to

22 substantially construct and operate and retire a

23 facility and consistent with that description --

24 pointing out the discrepancy there.

25 Okay. So in August, Council reviewed --

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Page 10

36

1 now. this is -- it's a little bit -- it's -- in our

2 draft final order, we also give Council a summary of

3 the material changes. And that is up here.

Okay. So here -- so this -- this is --

5 this is basically a summary of the staff report, but

6 this is accurate. For instance, the general

7 standard of review isn't on here.

8 So we have Section V.D. for soil

9 protection. And the -- the blasting plan, the draft

10 blasting plan, is Attachment G-5 of the final -- of

11 the draft final order. And it's imposed under soil

12 protection condition. But Council actually -- we

13 talked about the blasting plan in response to an

14 exception filed underneath the structural standard.

15 So it kind of fits in both.

16 And that's where we reflected under

17 structural, correct? The changes in the blasting

18 plan in the findings in the draft final order, we --

19 we talked about those changes in the plan under the

20 structural standard. So this really should say Soil

21 Protection/Structural. But I'm going to go there.

22 So Council did look, and our esteemed

23 colleague, Chris Clark looked into potential

24 regulatory requirements for notice distance to

25 landowners that may be impacted or adjacent to any

1 MS. ESTERSON: This is Sarah Esterson, for

2 the record.

3 The blasting plan doesn't have a dispute

4 as we move through the process. But I would point

5 to our compliance program internally. If an

6 individual is not satisfied with the outcome of an

7 impact, they can report to the Department or request

8 an inspection.

9

I mean, this plan -- and we talked about

10 before -- does have requirements for seismic

11 monitoring at the nearest structures in proximity to

12 blasting. So that would monitor shaking.

13 Then they also have built in here talking

14 with landowners that would have -- I think it's

15 wells, specifically. And so if those landowners are

16 interested in, like, pre-blasting testing, they can

17 work together. But I don't think that was your

18 specific question.

19 So if they're still concerned after

20 receiving a notification of either what's going to

21 happen or what happened after, I would say they're

22 going to have to contact us.

23 MR. HOWE: Okay.

24 MS. ESTERSON: But this says the

25 contractor contact information was there. It's just

35

1 blasting activities. And we looked at that

2 language, but I'm just going to go to the plan now

3 and have Council look and see what -- what it ended

4 up with. This was in the section of the blasting

5 plan that already talked about notification.

6 And just does Council have -- does that

7 look okay? Does Council have any questions?

8 Okay. Yes, Councilmember Condon?

9 MR. HOWE: Councilor Condon?

10 MS. CONDON: All right. Thank you. Cindy

11 Condon, for the record.

12 I had a question -- or had a question just

13 related to -- so this talks about the construction

14 contractor. It identifies the responsibility there.

15 It wasn't clear to me what comes next. The -- if

16 the -- if the landowner said -- says I don't -- or

17 not that I don't agree, but I'm still concerned

18 about X, Y, Z. This is a requirement we discussed.

19 But it -- is there a process built in when

20 it's not just one party telling, you know -- telling

21 a landowner that there's a response to the -- that

22 the landowner has? I don't -- sometimes a dispute,

23 or I might have missed it in the -- in the other

24 labeling. But I was just curious what the -- what

25 the other side is.

1 the plan doesn't have the process where we would

2 come in and be part of it unless they notify us.

3 Yeah.

4 MS. CONDON: Okay. Just looking for

5 clarity. But that would be my guess. Thank you.

6 MR. JENKINS: Yeah. So this is Hanley.

7 I think it was wells and springs.

8 MS. CONDON: Right.

9 MS. ESTERSON: We can go to -- I think

10 it's -- actually, they brought into the (inaudible),

11 I think. I'm just --

12 THE REPORTER: Sorry, ma'am. I'm having a

13 little trouble hearing you.

14 MS. ESTERSON: Okay. I'll talk louder --

15 THE REPORTER: Thank you.

16 MS. TARDAEWETHER: So there just in the

17 draft final order, this is an example of the updated

18 findings of fact right to that point to those

19 changes where I'm just looking for -- okay. So it

20 did that. I'm -- oh, and soil protection and then

21 -- right. So make that bigger.

22 So -- and this was -- this was in -- whoa,

23 whoa, whoa -- the -- the contested case order, and

24 this, you know, as -- as a summary of -- it was

25 applicant representation through the contested case

39 41

MR. HOWE: Any other comments or questions

2 or anything this one from Council?

3 (No audible response).

4 MR. HOWE: Okay.

5 MS. TARDAEWETHER: Okay. 6

MR. HOWE: Ms. Tardaewether.

MS. TARDAEWETHER: Alrighty. Moving on,

8 Council, we took quite a bit of time looking at

9 underneath the Retirement and Financial Assurance

10 standard, Retirement and Financial Assurance

11 Condition 5, which in Council's review of the draft

12 proposed order, Council at that time wanted some, I

13 think, the -- the ability to be able to receive

14 updates on several items that are outlined in the

15 condition, but -- but basically every five years. I

16 just want to do a head nod to Max's favorite word --

17 Max was previous senior policy advisor -- is that we

18 got (indiscernible) into -- into a condition, which

19 is very exciting.

20 Okay. So now I'm going to go -- I'm going

21 to go to the draft final order, and I'm going to

22 find this condition here so we can just work -- look

23 at it and see if we like it.

24 Okay. All right. So here we have the

25 updated findings to reflect the -- you know, that

1 certificate holder to submit a bond that -- also

2 that the Council, if desired, can request the

3 applicant to come back and -- I'm sorry. I'm just

4 -- it's -- I'm not -- I'm not capturing it very

5 well.

6 But at -- at this point, Council really

7 retains the ultimate authority to update the bond or

8 letter of credit at any point in time. And so if

9 Council chose to exercise this, Council could say,

10 you know, within two weeks, within 30 days, please

come to Council and -- and provide this evidence, or

12 we can have a discussion, et cetera. So that is

13 this part.

14 And I'm just going to go down here -- yes.

15 MS. CONDON: Cindy Condon. So a question

16 for you.

17 What I heard you just say -- so one of the

-- or and this one here, was it time certain, so

19 that we have the right to request it, and we have

20 the -- we're -- the right to say within 30 days?

21 And did I understand you to say that that

22 doesn't need to be in the condition, the time -- 30

23 days, 60 days, whatever -- or it can be in another

24 document?

25 MR. CORNETT: For the record, Todd

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1 Cornett. I can respond to that.

So Councilmember Condon, I think it's

3 implicit within the language up here. Council has

4 the authority to establish whatever time frame they

5 want for (indiscernible) Idaho Power to submit a

6 bond. You can certainly be more explicit if you

7 want to, you know, unless than -- you know, if -- if

8 you wanted changes to put some very specific

9 quardrails.

10 But I believe at least the Department's

11 reading of this is you have that authority implicit

12 within this language already. And so if you're

13 doing that review, you come to the conclusion -- the

14 Council comes to the conclusion that a bond or

15 letter of credit needs to be submitted, there is

16 justification for that. And I believe, you know,

17 that will require a vote of the Council. And within

18 that vote, you could establish what time frames you

19 are interested in for that being submitted.

20 MR. HOWE: Councilor Condon?

21 MS. CONDON: So just to respond, so -- so

22 the applicant, Idaho Power in this case, has some

23 uncertainty around the beginning -- at -- at the

24 beginning at this time as to what that time frame

25 would be. So would their first notice be we -- we

1 yes, would also be to establish a time frame with --

2 within -- within which to submit that bond or letter

3 of credit to the Department so we have it on file.

4 Whether it's 2 weeks or 30 days or 60

Whether it's 2 weeks or 30 days or 00

5 days, I -- I think that probably part of that

6 discussion -- I can certainly say I am not familiar

7 with the -- the -- the nuances of going to a

8 financial institution and gain, you know, a bond or

9 letter of credit. I don't know how quickly that

10 could happen. I think that probably part of that

11 discussion during that Council meeting, if Council

12 chose to require that, we'd probably want to have

13 some input from Idaho Power to understand what the

14 reasonableness would -- would be for that time

15 frame. And I think you would have the ability to

16 establish that time frame within that vote itself.

17 MR. HOWE: Councilor Condon?

18 MS. CONDON: Respond. So I just want -- I

19 -- I do want to express my concern here is at the

20 point that I -- how this plays out in my mind is

21 that we come to that decision in an emergency, or --

22 yeah, an emergency case that we say, okay, we need a

23 security instrument. And if we're thinking that,

24 others are thinking it, especially financial

25 institutions whose job it is to assess risk.

1 want the security posted in this form? Or is there

2 conversation with the applicant? You get -- I'm

3 trying to get certainty for us and the applicant

4 about this is what this really means.

5 MR. CORNETT: Again for the record, Todd

6 Cornett.

18

7 The way I see this playing out is, you

8 know, if some information comes to light that the

9 Council is interested in, then you would say we want

10 to evaluate whether, you know, a financial

11 instrument is required at this point in time.

12 Idaho Power would be required to submit

13 information. We would evaluate that. We may rely

14 upon, you know, a third-party contractor to help us

15 evaluate that to understand the power context of,

16 you know, the energy sector and, specifically,

17 transmission lines at that time.

We would come to Council with a

19 presentation. Certainly, Idaho Power would be

20 allowed to present at that time.

21 Ultimately, Council would come to a

22 conclusion: Is a financial instrument needed,

23 required, by Council at that point in time? And you

24 would either say yes or no. And I believe within

25 that vote, your authority would be to, if you voted

1 And so I realize that if we don't post the

2 security, there are consequences. But the longer

3 that time takes, the more risk I think we have. And

4 so I just -- I just want to state that, that I do

5 think there is some risk here.

6 MR. ROWE: If -- if I may? Patrick Rowe,

7 Department of Justice.

8 To address your concern, Councilmember

9 Condon, and still meet flexibility for you to

10 address a time frame should this come up, you might

11 consider inserting into this provision that we're

12 looking at states notwithstanding subsection (b) to

13 (g) of this condition, the Council retains the

14 authority to require the certificate holder to

15 submit a bond or letter of credit. Here you can

16 insert language: "...in a time frame identified by

17 the Council, and in an amount equal to the estimated

18 total decommissioning..." et cetera.

19 MS. CONDON: So the -- that -- that would

20 -- I -- that would be acceptable to me.

21 MR. CORNETT: Can you type that in just so

22 Council can see that?

23 MS. CONDON: Thank you.

24 MR. ROWE: It does --

25 MS. TARDAEWETHER: What was the last part?

44

48

.

1 "Identified by"?

MR. ROWE: That's it.(Simultaneous speaking.)

4 MS. TARDAEWETHER: And then -- and just

5 "an," right?

9

6 MR. ROWE: Correct.

7 MR. CORNETT: So again, for the record,

8 I'm Todd Cornett.

Looking at it procedurally, I'm guessing,

10 looking for your input here, so it says it would be,

11 you know -- this -- a straw poll at the August

12 meeting to establish this, you know, is there a

13 straw poll needed if the Council wants to change it

14 at this time or just basically sort of a head

15 nodding acknowledgment? We'll look for your

16 direction on that.

17 MR. RATCLIFFE: Yeah. This is Jesse

18 Ratcliffe for the record. Just a head nod would be

19 fine.

21

1

20 MR. CORNETT: Okay.

MR. HOWE: Okay. Any -- I'm seeing head

22 nods all around.

23 Okay. We've got Councilor Chocktoot.

24 Councilor Chocktoot, I'm just wondering if you were

25 in -- yes, I saw your thumbs up.

1 that we have financial statements. no -- no

2 different than any other financial. Quite frankly,

3 in this case, we're playing a financial services

4 provider.

5

MR. JENKINS: So what we -- this is Hanley

6 -- what would you propose, Cindy?

MS. CONDON: That include it -- I -- I

8 would be explicit about the financial statement is

9 required, you know, including but not limited to a

10 current financial statement. I -- I would prefer it

11 to be audited, but that it be named specifically so

12 we're looking for it and they're expecting to submit

13 it.

14 FEMALE SPEAKER: Including -- (inaudible).

15 MS. CONDON: "And current financial

16 statement."

17 Could you make that "current" before

18 "financial," please? Thank you.

19 MR. HOWE: Comments?

20 MS. CONDON: Just really quickly, so I'm

21 -- I'm not sure the current financial statement for

22 that five-year reporting period. It's the -- the --

23 it's the latest financial statement within that five

24 years, or however ...

25 MS. TARDAEWETHER: Well, Councilmember

MR. CHOCKTOOT: Yes.

2 MR. HOWE: Okay. So we've got that

3 unanimous.

4 Councilor Condon?

5 MS. CONDON: That (audio disruption) we

6 wouldn't be getting to it. But in the -- can you go

7 down to the language about the financial report --

8 the five-year report?

9 Okay. I believe we talked about this in

10 August -- in the August meeting that it be explicit

11 in here that in the five-year report, financial

12 statements are required. There -- there's no

13 language that suggests. Further down, there's --

14 sorry. I'm trying to find it on my computer as fast

15 as you could where we talk about what's included in

16 the financial report.

17 MR. HOWE: There. (Inaudible) -- but not

18 limited to.

19 MS. CONDON: Yeah.

20 So the -- a financial statement is not

21 required of them or not? You know, I'm not sure

22 what the expertise in the Department is for

23 analyzing financial statements. But a financial

24 statement tells the condition of the -- of the

25 organization. And so I would like it to be explicit

1 Condon, yeah, that's what we were looking at. We --

2 so I just added an "s", right, so because it's like

3 we're trying to capture if Council decides we write

4 this to -- in the -- the time in between the five

5 years, if Council wants this information, the -- the

6 certificate holder provides it, but we don't really

7 know at what point in time -- (indiscernible).

8 Anyways, so I think "current financial

9 statements" --

10 MS. CONDON: Sorry.

MS. TARDAEWETHER: -- capture that --

12 MS. CONDON: Yeah, yeah. And as long as

13 --

11

16

47

14 MR. TRUITT: Supporting financial

15 information?

MS. TARDAEWETHER: Pardon?

17 MR. TRUITT: Supporting financial

18 information as an alternative?

19 MR. HOWE: So Councilor Truitt, are you

20 just -- are you saying in a current financial state

21 -- and current financial statements or supporting

22 financial information?

23 MR. TRUITT: I suppose I was just kind of

24 lobbing that out there as -- as an alternative. I

25 don't disagree with how it's written. It's just

Page 14 50 52 1 providing another context. 1 condition to support this change. The Department MS. CONDON: Cindy Condon. 2 did update those draft findings, or the findings in 3 I -- I do think it works. I didn't catch 3 the -- underneath the recreation standard, to 4 the --4 reflect that additional work that needed to be done 5 MR. HOWE: Okay. So Counsel Ratcliffe, 5 because what was previously in the proposed order 6 was the supplemental evaluation applicant did and 6 head nods again --7 MR. RATCLIFFE: Yeah -the subsequent condition change from their response 8 MR. HOWE: -- adequate? 8 to the DPO comments. 9 MR. RATCLIFFE: -- that's fine. And now through the contested case to 10 MR. HOWE: I'm seeing head nods. 10 respond to the -- to the concerns of this -- the --11 Councilor Chocktoot? this expanded area for the recreational opportunity, 12 the applicant did this bigger evaluation. So all of Okay. Unanimous head nods. 13 MS. TARDAEWETHER: Thank you. Thank you. those -- it -- it no longer made sense to keep kind 14 I believe that that, aside from of old findings to support an old -- an older 15 administrative edits, is the extent. condition for these H-frames. So now the findings 16 I have a question for Counselor Ratcliffe. are updated. Those facts are updated to support 17 So this condition was already on the list of -- for 17 this longer H-frame span. material changes, which parties and the applicant 18 So does Council want to go there? Or is 19 will have an opportunity to comment on. So then the 19 this okay? -- the parties at the material change hearing would 20 MR. HOWE: Okay. Council, do we need to 21 also be commenting on these changes that Council 21 drill down anymore? Does this show that it captures 22 just directed, correct? the interest we had in that condition? 23 23 MR. RATCLIFFE: Yes. Yes, that's correct. (No audible response). 24 24 MS. TARDAEWETHER: Okay. Okay. Very MS. TARDAEWETHER: Very good. 25 good. Thank you. 25 MR. HOWE: And head nods. So ... 51 53 MS. TARDAEWETHER: All right. For this All right. So moving over onto 2 Recreation, I had kind of noted this in my 2 Public Services conditions, I'm going to go to the 3 draft final order. I -- Public Services Condition 2 3 introduction about conditions applying to the entire 4 facility, including the proposed route and 4 -- I'm going to go to that one. The other one, 5 alternative routes unless specifically identified in 5 Public Services Condition 6, was a very minor 6 a condition. 6 change. Council just wanted to see approved by 7 Council in it. So we can go there, but just give me So this is one of those conditions that one moment to find this. 8 would apply to the Morgan Lake alternative. And 9 One second here Public Services 9 this is the area near Morgan Lake Park, to which was 10 evaluated underneath the recreation standard as well 10 Condition ... 11 So this is in advance of the condition. as other ones. But this condition is imposed here 12 now through the contested case proceeding to address 12 This is where we update the facts to support the 13 concerns from parties about potential impacts to the 13 condition revision. Bear with me. I will find it 14 recreational opportunity from not only the developed 14 here somewhere. Okay. 15 areas, but the undeveloped areas around -- within So this Public Services Condition 2 is the 16 Morgan Lake Park, which includes two lakes. traffic management plan and that whether the -- a 17 (Indiscernible) went and did supplement -plan specific for each county. And now, what we did 18 supplemental or additional on visual impact 18 here is that this is the hearing officer suggested this as its own new Public Services condition in the 19 assessments and then, through that process, 20 represented a longer span for the shorter H-frame contested case order. And this, you know, through 21 towers, which Council wanted, that reflected -- it the contested case came out of an applicant 22 -- also consistent with the contested case order. 22 representation to address concerns.

23

So rather than adding it in as its own

24 separate standalone condition, we added it in as one

25 of these components of the traffic management plan

23

I have asnippet of the -- it's a very

24 minor change to this condition. However, it's a

25 pretty significant change. I can go to this

54 56 1 that we included for each county. But this is --1 and this was really -- because in the order from the 2 this is verbatim how it's reflected in the contested 2 -- the -- from the comments on the DPO, the issue of 3 this Monitoring Position 11 and whether or not it 3 case order. MR. HOWE: Comments or questions from 4 was representative really was one of the primary 5 Council? 5 issues in the contested case to which the applicant 6 went out and did additional ambient noise monitoring 6 (No audible response). 7 MR. HOWE: I think it looks good. at three other monitoring positions. 8 MS. TARDAEWETHER: Okay. All right. I'm But -- but, you know, well, so what the 9 just -- I'm just going to move forward with Public 9 proposed order reflected was asking this question of 10 Services; is that okay? 10 whether or not MP, Monitoring Position, 11 was 11 (No audible response). 11 representative. But now, so really through the 12 MS. TARDAEWETHER: All right. Now 12 contested case, the findings are now reflected to 13 everybody's favorite topic. Let's make some noise. show that -- that there was additional monitoring 14 All right. We're going to go down and 14 that -- that was conducted and that that is 15 just look at the noise control conditions. And --15 reflected now in this section. 16 and pardon me as I scroll madly through here. 16 And I'm going to scroll -- scroll. It's a 17 Now, I guess, as -- as we're going -- as 17 big section, so I'm going to get us right on those 18 I'm getting to the conditions -- and this is just, 18 conditions here. 19 for context for Council, again, we're not 19 Okay. So we have -- so I'm on Noise 20 considering these material changes. But the noise 20 Control Condition 1. I know that Council went 21 section is one of those sections where there were, 21 through Noise Control Condition 2. We kind of went 22 you know, pretty significant red lines. And -- and 22 through that. And we -- actually, at the August 23 the reason was, is that through the contested case, 23 meetings, we went through all of the noise 24 and also for Council to keep in mind that -- that, 24 conditions at -- at length with the applicant and 25 through the application process, the record is open. 25 representatives of STOP B2H. And this was 55 57 1 But once the record of the hearing on the draft 1 addressing their sections, which also included 2 proposed order closes, the record is closed, right? 2 Council Kirk (phonetic), and we went through this 3 And that includes comments on the DPO, applicant's 3 process of looking at potential proposed changes 4 responses to comments, Council direction, et cetera. 4 that STOP B2H had proposed through -- through the --5 the proceeding. So we looked at those. 5 It's closed -- closed. 6 But once the contested case opens, it 6 And would you -- I -- right. 7 opens back up, and it's a filtering process of what So I have -- I have -- in my presentation, 8 I was going to talk about Noise Control Condition 1. 8 the issues are. And during the contested case 9 proceeding, the record is now open. So really, the 9 They're very interrelated with Condition 2. But 10 record on the application for site certificate --10 actually, Council just did directed changes to the Noise Control Condition 2, which I'll go there and 11 which reminds me I wanted to talk about records with 12 Council, but we'll get to that later because it's a 12 -- but it does relate to Condition 1. So I'll go 13 very exciting topic. 13 down to Condition 2. 14 But the record on the application, the 14 Oh, Councilor --15 15 decision-making record in Council's rules includes MR. JENKINS: Before you go to 2. 16 the record of the proposed order, so which it 16 MS. TARDAEWETHER: Yes. Okay. 17 basically -- everything -- you know, the -- once --17 MR. JENKINS: So I'm -- this is Hanley. 18 once the record closes, and also the record of the 18 and I have a question on Noise Control Condition 1. 19 contested case. So all of that is what we're 19 I'm working off the staff report. I'm not working 20 looking at there and boiling this down to for 20 off of --21 21 Council to ask the guestion of whether or not the MS. TARDAEWETHER: Okay. 22 preponderance of evidence has been met. 22 MR. JENKINS: -- the final order.

23

So on page 11 of the staff report, it

24 identifies the changes in Noise Control Condition 1,

25 and there's changes in (a) and (b). Then go to the

23

So under -- underneath the Noise section

24 -- and I'll just go here -- table, table, table --

25 there's pretty significant strikeout here. So --

Page 16

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61

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1 next page and there is number 1 (a) and (b). So
2 there's something wrong there with your -- with your
3 --
4
         MS. TARDAEWETHER: Yeah. And that was
5 just -- and that was a carryover. I do want to note
6 when we get to -- to the, yeah, the staff report.
7 But it's one of these formatting things.
```

8 So in the -- in the -- it is correct in

9 the draft --

10 MR. JENKINS: Okay. So -- so my

11 substantive question is under -- on -- on page 12 on

12 a.iv. It says, "At the request of the noise

13 sensitive receptor property owner, certificate

14 holder will offer alternative mitigation

15 proposals..."

16 Is that alternative to the windows, or is

17 that in addition to the windows? I -- you know, it

18 just says "alternative," so I don't know whether

19 it's a replacement for or in addition to.

20 MS. TARDAEWETHER: It's (inaudible). 21

Just one -- one minute, Councilmember --

22 MR. JENKINS: Sure.

23 MS. TARDAEWETHER: We will read again.

24 This was an applicant -- well, the noise conditions

25 went back and forth pretty consider -- considerably.

1 and have their request to do so, these are some of

2 the other options that they would be -- could be

3 employed or negotiated with them to address those

4 concerns.

5 MR. JENKINS: As a replacement? So -- so

6 at the request of the NSR property owner, a

certificate holder will offer as an alternative to

8 9

MS. BEIER: Three.

10 MR. JENKINS: -- one, two, and three

11 mitigation proposals. Yeah.

MR. RATCLIFFE: And Councilmember Jenkins, 12

13 this is Jesse Ratcliffe for the record.

14 If I may, I -- you know, I think that the

-- the goal here is to provide an opportunity for a

16 negotiation to attempt to resolve the issue. And so

17 I don't -- you know, this sub 4, to me, provides

18 some guideposts from the Council to Idaho Power and

to the NSR owners to how that might occur.

20 And so, you know, we're -- the Council

21 would be saying, well, you know, if the NSR property

owner isn't satisfied with the measures that are

listed or above, we're asking Idaho Power to go

24 ahead and -- and offer up alternatives.

25 I don't know that this, you know,

MR. JENKINS: So what this section does.

2 is it sets out based upon the level of impact the

3 opportunities for resolving an impact. And in one,

4 it's between 11 and 14 decibels at sound level, and

5 you've got one option. If you're exceeding the 14,

6 then you've got another. And then if -- and then 7 there's an opportunity to negotiate between the

8 landowner and the applicant.

So I think what we were trying to do was

10 identify a way for there to be some negotiation, I

11 guess, and come up with other options. I don't

12 think it was in addition to. I think it was as a

13 replacement for. But that's kind of where I'm ...

14 MS. TARDAEWETHER: If I recall -- and we 15 do have the -- the transcripts from the August

16 meetings -- but if I recall, Ms. Rackner, in her

17 discussions of this -- and I think the scenario she

18 provided is say somebody had a brand -- brand-new

19 house --

20 MR. JENKINS: Right.

21 MS. TARDAEWETHER: -- and like -- and they

22 have lovely Andersen windows, and they don't want --

23 they don't want any windows. I think that this is

24 -- this isn't an -- intended to be an "or." If

25 somebody doesn't want the noise-attenuating windows

1 prohibits the -- the parties from coming to a

2 resolution that includes windows and something else.

3 But I think that the idea here is just that we're --

4 we're trying to set up a process to resolve this

5 through negotiation.

6 MR. JENKINS: Yeah. This is Hanley. I'm

7 just trying to come up with a more clear way of

saying that.

59

MR. HOWE: Well, maybe -- this is Kent --

10 and maybe "including but not limited to" --

11 MR. JENKINS: Yeah.

12 MR. HOWE: -- language.

13 MR. JENKINS: Well, it probably should say

that anyway because it's -- it -- it -- what we have

are examples. And we won't limit the examples to

16 just those.

17 MR. HOWE: And you can use "including but

18 not limited to" then --

19 MR. JENKINS: Yeah, including -- including

20 windows.

21 Does that work, Jesse?

22 MR. RATCLIFFE: Yes.

23 MR. TRUITT: What about the inclusion of

24 reasonable -- reasonable alternative mitigation for

25 (inaudible)?

62 64 1 order. It's -- and I'll pull up -- because it's 1 (Simultaneous speaking.) 2 MR. JENKINS: Yeah. 2 just at the place where Council gave directions. So 3 MALE SPEAKER: Yeah. 3 let me find it here. Okay. MR. JENKINS: I hesitate -- I hesitate to And so this is -- oh, wait. Is this --5 use words that have to be defined. I just -- I 5 (Simultaneous speaking.) 6 MALE SPEAKER: -- under 698 on the draft 6 guess the reason I say it is -- is each situation is 7 unique. If it's -- if it's a brand-new house and final order. Then it would be projected on the 8 they don't need new windows or new insulation, a screen. It doesn't --9 THE REPORTER: I'm sorry, sir. Can you 9 reasonable alternative could be landscaping --10 FEMALE SPEAKER: Yeah. 10 repeat that? 11 MR. JENKINS: -- (indiscernible) trees, et 11 MALE SPEAKER: I -- I indicated to Ms. 12 cetera. But I see what you're saying. I mean, so I 12 Tardaewether that what is being projected on the 13 want to (indiscernible). Yeah, it's -- it's 13 screen is not what's on page 698 of the draft final 14 negotiable. That's the -- that's the point here, is 14 15 we're providing an opportunity to negotiate between 15 MS. BEIER: Chairman Howe, while we're --16 the landowner and the applicant. So I think that's 16 while we're getting this posted, there is a 17 an important piece. Just I was -- here's where we paragraph. It's on line 699 of the final order. 18 were trying to come up with something different. So It's sub E, sub ii. That first sentence doesn't 19 I think "including but not limited to" can resolve make any sense to me, but maybe it's a technical 20 that whole issue. statement -- if it is determined the burn noise is 21 MR. HOWE: Where's the rest of the 21 not typical burn in period noise? 22 22 Council? MR. TRUITT: Page 706. 23 23 FEMALE SPEAKER: Absolutely. MS. BEIER: On the -- yeah, on the 24 MR. HOWE: Heads nodding. 24 computer, yeah. And it's that on paragraph sub ii, 25 Councilor Chocktoot? 25 the last paragraph on 706, which it -- that sentence 63 65 Okay. I think we have that. 1 doesn't make any sense to me. But ... 1 2 MR. HOWE: Councilor Beier, hold that Will that be enough on that, Counsel 3 Ratcliffe? 3 thought while we finish --4 MR. RATCLIFFE: Yes. MS. TARDAEWETHER: Yeah. That's fine. I MR. HOWE: Okay. Back to you, Ms. 5 5 didn't -- I didn't catch that. So it's -- it's 6 Tardaewether. 6 okay. I'm -- we're here. It's fine. That is to 7 MS. TARDAEWETHER: Thank you. 7 say, we'll just -- let's look at the -- what is in 8 Noise Control Condition 2, even the -- the 8 front of us. 9 hearing officer noted in -- in her proposed MS. BEIER: Yeah. 10 contested case order that, because this condition 10 MS. TARDAEWETHER: And this was just 11 within our discussion of, you know, addressing the 11 really went back and forth so much, that she 12 actually ultimately in her order kind of reflected condition length of STOP B2H, and this is what we 13 the final changes to this condition. And then we 13 talked about in August and the straw poll. 14 also modified this condition in August. 14 But this was the discussion of what is 15 This is to say what -- what I did in the 15 provided to the landowners, what is their -- right. 16 draft final order, I just -- rather than redline, I 16 So we wanted it to be -- we wanted them to have all 17 just totally deleted the original Noise Control of the condition language. And Council also wanted 18 Condition 2. And I just put in the one from the 18 there to be an easy-to- read guidebook of what the 19 opportunities for landowners are. And so this is 19 contested case order and then made the changes that 20 Council talked about in August. So that said, I'm staff and DOJ's Cut Act reflecting that. 21 21 -- and I apologize again. But this was just the --MR. HOWE: Comments from Council or 22 questions? 22 the nature of -- of how it works when several people 23 are working on something. 23 Councilor Condon, I remember that was a 24 This condition is a little bit different 24 lot of the concerns you were having. Do they seem 25 in the staff report than it is in the draft final 25 to capture and address what you were interested in?

66 68 MR. JENKINS: Okay. So it's the -- so is 1 MS. CONDON: Thank you. 2 Yes. When I was reading, I -- I was your concern in the (indiscernible)? 3 3 curious. You know, looking at it from a distance (Simultaneous speaking.) 4 might be different than looking at a close-up as a MS. BEIER: I think that's what it's 5 property owner. Would the -- any comment -- there 5 referring to, but it's not clear there. So it's 6 was no comment that I saw from the property owner probably -- it's probably the "burn in period" 7 that had issues with this. So, you know, I -- I mentioned in sub i. 8 don't know if there's any inside information on MR. ROWE: This is Patrick Rowe here. 9 9 that. That -- that -- that's correct --10 But if it's understandable to a property 10 MS. BEIER: Okay. Good. 11 owner that, yeah, got a plan and I go with it --11 MR. ROWE: And then --12 12 what my actions can be, then this is fine. It MS. BEIER: It's just -- it's just putting those words together. This is like this doesn't 13 certainly speaks to the conversation last night. 14 MR. HOWE: Any other Councilors want to go make sense. So if the intent is to clarify things 15 over this Condition number 2 language? 15 for the public, that's --16 MS. BEIER: Except -- this is Councilor 16 MR. ROWE: If you like, you could state if 17 Beier. I still don't know what sub E, sub ii --17 it is determined that the corona noise is not 18 MR. HOWE: Okay. Let's -typical burn in period noise referenced in sub e.i. 19 (Simultaneous speaking.) to clarify that. 20 MS. TARDAEWETHER: Let's go down there. 20 MR. HOWE: Yeah. 21 21 Now, on our way down, Council, I'm going to take a MS. BEIER: That might help for -- I --22 stop here. And again, I don't think for some reason because it's a technical term I really wasn't 23 familiar with. 23 the edit didn't get carried over into the staff 24 24 report. And I apologize about that. But this was (Simultaneous speaking.) 25 -- we did this in the draft final rule -- order. 25 MS. TARDAEWETHER: Or you can put (audio 67 69 1 right? 1 disruption.) 2 So this was not requiring that each of MS. BEIER: Yeah. 3 3 these aspects be included, but basically the MR. JENKINS: Surely. 4 examples of the items that a landowner could include 4 MS. BEIER: Yeah. Just the hyphenation. in its complaint. Yeah. It's just the --6 FEMALE SPEAKER: Such as. 6 MR. JENKINS: So Mr. Chair, this is 7 7 MS. TARDAEWETHER: Such as. Hanley. 8 MR. HOWE: Yeah. Okay. I have a question about -- so it talks 9 (Simultaneous speaking.) about an Attachment X-5 in the final order in the --10 MS. TARDAEWETHER: Okay. So now -- so and then it goes on. It says the modeling sound Councilmember Beier, you were on E. What -- what E? level increases as presented in Attachment X-4. Is 11 12 MS. BEIER: ii. 12 that -- is that the correct cite? Or is it X-5? 13 MS. TARDAEWETHER: ii? 13 MR. ROWE: Can we just hit pause for one 14 MS. BEIER: And it may refer to the "burn 14 moment? 15 15 in period" mentioned in sub i. I just -- it feels MR. JENKINS: Yeah. 16 MR. ROWE: Let me first address like there's something missing in that sentence. 17 MS. TARDAEWETHER: In ii, right? 17 Councilmember --18 MS. BEIER: Yeah --18 MS. BEIER: Yeah --19 MR. HOWE: Yeah. 19 (Simultaneous speaking.) MR. ROWE: I think it's fair, Kent, to do 20 MS. BEIER: -- the first --20 21 21 what you referenced, if -- if Councilmember Beier MR. JENKINS: First sentence. 22 22 agrees --MS. BEIER: First sentence just feels like 23 there's something missing, like a whole ... 23 MS. BEIER: Yeah. MS. TARDAEWETHER: I -- I would say it's 24 MR. ROWE: -- and just put "burn in 24 25 not typical for burn in --25 period" in quotes.

71 73

MR. CORNETT: If -- if I may, just a

2 reminder for everybody, we are having a verbatim

3 transcript. So the dialogue, it's helpful. So

4 provide correction for the record.

Providing corection is helpful to make

6 sure that we, you know, are very clear. If you can

7 sort of limit the talking over one another and make

8 sure that we indicate what our names are. And we

9 don't have microphones in front of us, but I know

10 people online can hear us very well. But in the

11 room, please project your voices.

12 MR. HOWE: Thank you to Secretary Cornett.

So I think we're good. Councilor Beier's 13

14 adjustments to the language --

15 MS. BEIER: Yes.

16 MR. HOWE: -- there with (indiscernible)

17 input.

18 MS. BEIER: Yes.

19 MR. HOWE: And so we'll move now to

20 Councilor Jenkins -- X-4 or X-5, a question on the

21 lower part of ii.

22 MR. JENKINS: Yeah. I think I answered my

23 own question. Is it -- it's the list --- this is

24 Hanley -- the list is the Attachment X-5, but the

25 model sound level is -- out of order. Model sound

1 to see the location of the NSRs.

MR. HOWE: So Councilor Jenkins --

3 MR. JENKINS: I'm good.

4 MR. HOWE: You're good. Okay. So okay.

Thank you.

6 Back to you, Ms. Tardaewether.

MS. TARDAEWETHER: Well, that -- that was

-- that was what we talked about in -- in August.

9 MR. HOWE: So that does all of the

10 conditions that we discussed back in August --

11 MS. TARDAEWETHER: Mm-hmm.

12 MR. HOWE: -- and walked through those.

13 Are we to the point now it's a good time

14 to take a break?

15 MS. TARDAEWETHER: I -- I think so. Yeah.

Just I'm -- let me just close out noise again, so

noise control. The -- in -- in the step that there

18 is other noise conditions that are -- that there are

material changes to that came from the contested

case order. I'm not talking -- but these are what

we talked about in August. Council didn't have any 22 direction with the other conditions. However, in

23 the material change hearing, parties are -- limited

24 parties may -- may raise those.

25 But yes, that concludes my portion.



EFSC Meeting Page 20 74 76 MR. HOWE: Okay. Does a 10-minute break 1 1 what that would be, would be a granting of -- of the sound about right for Council? 2 motion in part, denying it in part. 3 (No audible response). And then once those decisions are made, 4 MR. HOWE: Okay. We'll come back in -- at 4 then we can get into the material change hearing 5 10:20. 5 itself. And -- and because these are formal 6 (WHEREUPON, a recess was taken.) 6 motions, my suggestion would be that there is a 7 MR. HOWE: And -- and I'd like to call the 7 formal vote on each of the motions, and then we can meeting back from recess and continue on. proceed. 9 9 Mr. -- or Counsel Ratcliffe, are you with MR. HOWE: Okay. Thank you, Counsel 10 us here? 10 Ratcliffe. 11 11 Do we have a motion? (No audible response). 12 MR. HOWE: We'll wait to make sure he is 12 MR. CORNETT: Mr. Vice Chair -- just for 13 with us. 13 the record, Todd Cornett -- just -- just for 14 Counselor Ratcliffe, did you hear me? 14 clarity, so were you saying that -- that Council 15 Yeah, there you are. Okay. 15 should vote on each of the four motions that were 16 MR. RATCLIFFE: Yes. I can hear fine. submitted individually? Or would a consolidated 17 MR. HOWE: So there has been motions by vote, which it kind of dealt with everything we 18 STOP B2H and Ms. Gilbert to continue the material 18 talked about be sufficient? change hearing date due to inadequate time to review 19 MR. RATCLIFFE: A consolidate -- yes. 19 the material changes and the draft of the final Thank you for the clarification. A consolidated 21 order. There is also a response by Idaho Power to 21 motion would be acceptable. And you know -- and, 22 retain today's date and a response by Ms. Gilbert to 22 again, if there is any proposed changes from the 23 Idaho Power's response. 23 five-minute period that had been initially proposed, 24 There have been -- there have all been --24 then Council should reflect that in the consolidated 25 or these have all been provided to Council last 25 motion. 75 77 MR. CORNETT: Mr. Vice Chair --1 Tuesday. 1 2 Mr. Ratcliffe, can you provide us our 2 MR. HOWE: Yeah --3 3 options on those? MR. CORNETT: Again, for the record, Todd MR. RATCLIFFE: Sure. So the Council can 4 Cornett. 4 5 decide to grant or deny the motions that were filed. So we provided Council two options, one to 6 You know, there were both requests for a 6 approve the motions and one to deny the motions. 7 continuation of the material change hearing. There 7 But according to Jesse, it didn't include that sort were also requests for additional time to present. 8 of 5-minute to 10-minute change. So these would 9 And Councilmembers, Vice Chair Howe and I potentially not work. But we can tailor them as 10 had a conversation about the time limits 10 necessary based on whatever deliberation and ultimately where you're going with that. So ... 11 specifically for presentation. Vice Chair Howe's 12 12 proposal was that the parties each have 10 minutes MR. HOWE: And so this is Kent. But 13 to present rather than 5 in order to, you know --13 because of the nature of the, I believe, 18 changes 14 because we have a lot of stuff to take care of here that people could comment on, it didn't make sense

15 in a relatively short period of time. 16 But I went ahead and -- and emailed the 17 parties yesterday to give them a heads up that that 18 was a potential outcome today of having a 10-minute 19 comment period instead of 5. So that is on the 20 table as well. 21 But more broadly speaking, just what the 22 Council needs to do here is decide whether or not to 23 grant the motions or not. And if what ends up 24 happening is a decision to go with a longer time 25 period for comment for each party, then technically

-- or it doesn't seem that we could in a timely 16 fashion get through about how many people want to comment. One person, if they had the three-minute 18 time period, or so, on each change, that could 19 almost be an hour. 20 And so I'm thinking of this being a 10-21 minute comment time for these motions. So -- and 22 that will be their time to comment on all the 23 changes if they want to. 24 So if somebody is ready to make a motion, 25 I guess.

78

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1 MR. JENKINS: I'll try. So Mr. Chair, I
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- 2 move that we deny the request for continuation,
- 3 continue with the material change hearing, and
- 4 provide those people wishing to testify 10 minutes
- 5 each to address those changes.
- 6 MR. HOWE: Is there a second?
- 7 MS. BEIER: This is Councilor Beier. I
- 8 second.
- 9 MR. HOWE: Okay. We had a motion and a
- 10 second.
- 11 Secretary Cornett, call a roll.
- 12 MR. CORNETT: Ann Beier?
- 13 MS. BEIER: Yes.
- 14 MR. CORNETT: Perry Chocktoot?
- 15 MR. CHOCKTOOT: Yes.
- 16 MR. CORNETT: Cindy Condon?
- 17 MS. CONDON: Yes.
- 18 MR. CORNETT: Hanley Jenkins?
- 19 MR. JENKINS: Yes.
- 20 MR. CORNETT: Kent Howe?
- 21 MR. HOWE: Yes.
- 22 MR. CORNETT: Jordan Truitt?
- 23 MR. TRUITT: Yes.
- 24 MR. CORNETT: Motion carried, Mr. Vice
- 25 Chair.

- 1 -- as long as we're kind of staying within the
- 2 scope, I think we're good. But you know, if folks
- 3 are veering outside of that, then my recommendation
- 4 is that we, you know, ask them to kind of bring that
- 5 back in to discussing the specific material changes
- 6 before us today.
 - MR. HOWE: Okay. Thank you.
- 8 So we will now hold the material change
- 9 hearing. For those in person, please fill out a
- 10 registration card available on the table near the
- 11 entrance and submit to Sarah Esterson. For those
- 12 using the WebEx, you'll need to use the Raise Your
- 13 Hand feature. And for those on the phone only,
- 14 you'll need to press Star 3, which will alert us
- 15 that you want to speak.
- 16 So Mr. Secretary, is there anyone in the
- 17 room who would like to provide comment?
- 18 MR. CORNETT: Yes, Mr. Chair. We have two
- 19 in the room who would like to provide comment.
- 20 MR. ANUTA: Karl Anuta appearing for STOP
- 21 B2H.
- 22 MR. HOWE: Getting the timer going.
- 23 MR. CORNETT: Yes. For the record, Todd
- 24 Cornett.

79

25 For anybody who wishes to provide a

MR. HOWE: So we can now hold the material

- 2 change hearing.
- Counsel Ratcliffe, do I need to continue
- 4 on with direction on the registration card signup
- 5 and that kind of stuff? Or do you have some things
- 6 you want to say first?
- 7 MR. RATCLIFFE: So I guess the only thing
- 8 that I will say before we get started with the
- 9 registration cards and -- and getting people in line
- 10 to talk is that this part of the process is, again,
- 11 limited to the material changes that Ms.
- 12 Tardaewether presented earlier today because we have
- 13 reached this point in the process where we are, you
- 14 know, kind of narrowing down over time before
- 15 getting to the Council's decision on the final
- 16 order, you know. For example, in the exceptions
- 17 hearing, we were -- had narrowed down to discussing
- 18 the exceptions that limited parties had filed. We
- 19 weren't talking about the fuller suite of issues
- 20 that were in the contested case. Well, now, here
- 21 we're -- we're narrowed down just to those changes
- 22 to the conditions that constitute material changes.
- 23 So my advice to the Council is that
- 24 commenters here really do need to be kept to
- 25 comments that are on the material changes. And as

1 comment, please ultimately submit a (indiscernible).

2 MR. HOWE: Okay. Mr. Anuta, okay. Go

3 ahead.

4 MR. ANUTA: Okay. Do you want me to --

5 thank you.

6 Let me start by noting that I am going to

7 only be addressing the -- some specific material

8 changes. STOP is not waiving its exceptions or the

9 prior closing arguments or -- or that we made.

10 Preliminarily, we -- STOP disagrees that

11 the changes made to the rationale for rejecting the

- 12 conditions that the hearings officer rejected as
- 13 untimely, we think those should have been a material
- 14 change rather than an immaterial change that you did
- 15 not go over in detail.

16 We also disagree with the inclusion of the

- 17 2019 IRP that it's not material. We think that was
- 8 material. We argued about that in our exceptions
- 19 and our closing argument.

20 On the issue of Soil Protection Condition

- 21 4, which you were looking at earlier, there is
- 22 language in that blasting plan notification issue
- 23 that STOP -- changes there that are very problematic
- 24 for STOP specifically. That last sentence says,25 "The certificate holder shall compensate the

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80

1 landowner for adequate repair or replacement if

2 damages to the flow or the quality of the natural

3 spring or well occur solely as a result of the

4 blasting."

5 We strongly recommend you remove the word

6 "solely" because it puts the landowner under

7 incredible burden. All Idaho Power has to do is

8 suggest that there might be some other reason, no

9 matter how small, that the landowner can then not

10 prove that the -- and get their repair or

11 replacement damages because the word "solely"

12 appears there. You are adding to the burden of

13 proof in a way you shouldn't there.

On scenic resources, the -- at page 316 of

15 the final order, which in my version is PDF page 323

16 if you're trying to follow along online, you made a

17 finding that impacts on a National Historic Oregon

18 Trail Interpretive Center, which everybody calls

19 NHOTIC, were only medium intensity. For the reasons

20 articulated in STOP's and others' closing arguments

21 and for the -- and so aptly demonstrated by Mr.

22 Williams' window view mockup that you were given at

23 your August hearing, STOP strongly disagrees that

24 the intensity finding there should only be medium.

25 We think it should be significant.

1 are, in your final order, granting a variance.

We believe that you are committing a legal

3 error by doing that. You should not be granting

4 variance or exceptions. You should be holding Idaho

5 Power to the same standards as every other person,

6 which is to meet those regulations and not have

7 noise fall along the line that exceeds the criteria.

8 Idaho Power has told you before in their

9 materials that if an exception or variance is not

10 granted, they cannot build the line. That's okay.

11 That is what happens if somebody doesn't comply with

12 the law. If I want to build a house and I want to

13 put it too close to the neighbor's property and it's

14 inside the setback that the county requires, I don't

15 get to do that.

16 And so that should be the position that

17 you take with Idaho Power. You should say either

18 meet the rules or don't build the project. We

19 suggest that your findings be amended and revised to

20 state that, that they have to comply. And if they

21 can't, then they'll have to make their own financial

22 choices.

83

23 Finally, for the reasons that are outlined

24 in our exceptions and closing arguments, we disagree

25 with the finding on page 674 of the final order

1 On noise control, that's going to be my

2 primary focus in your final order at -- the draft at

3 Footnote 725 on page 665, which in my version was

4 PDF 672. You reference a July 2003 DEQ internal

5 management directive. And the draft order then goes

6 on to essentially include an argument that that

7 internal management directive provides a basis for

8 this Council to make and issue exceptions and

9 variances.

10 STOP strongly disagrees. If you actually

11 go look at that internal management directive, it

12 says, "EFSC staff review applications to ensure that

13 proposed facilities meet the state noise

14 regulations." It does not say that they can -- EFSC

15 can create exceptions or grant variances. It says

16 you ensure to meet.

17 You should not be granting variances.

18 Your planning order does so in various places. That

19 authority, as we outline for you in our exceptions,

20 is reserved to the Environmental Quality Commission,

21 and it is reserved by statute. You have no

22 authority to usurp that.

23 The -- even if you have authority to

24 review for compliance with the regulations, only

25 DEQC has authority to grant a variance. And yet you

1 where it concludes that the noise methodology used

2 for excessive noise with reasonable and appropriate

3 and valid. For the reasons we outlined, we don't

4 think it was.

Page 684, in note 750, you reference the

6 supplemental monitoring that was conducted. And you

7 state that it didn't invalidate mile post -- excuse

8 me -- Monitoring Point 11. We disagree. For the

9 reasons we outline in our testimony and our closing

10 arguments and our exceptions, we think Monitoring

11 Point 11 was not representative.

12 And on page 694, you reference a finding

13 that foul weather events would be infrequent. As we

14 outlined during our testimony and our closing

15 arguments and our exceptions, that is not true, in

16 our view, for Union County. The -- there will be a

17 13 percent increase that is not, in our view.

18 infrequent.

19 That's all I have in terms of my

20 presentation. As far as questions from the Council,

21 I'm happy to answer them.

22 MR. HOWE: Thank you, Mr. Anuta.

23 Are there questions from Council?

24 (No audible response).

25 MR. HOWE: It doesn't appear so.

86 88 1 MR. ANUTA: Can I -- perhaps I could MR. RATCLIFFE: So since I don't have the 2 reserve the rest of this time to -- for rebuttal to written document in front of me, and my recollection 3 Idaho Power because I suspect they'll have something 3 was -- and sorry, this is Jesse Ratcliffe for the 4 to say. purposes of the transcript. So since I don't have 5 MR. HOWE: Okay. I think -- thank you 5 those documents in front of me, and my recollection 6 was that the notice was -- said we were -- folks 6 very much. 7 MR. ANUTA: Thank you. were supposed to provide oral comment either, you 8 MR. CORNETT: Ms. Irene Gilbert? know, by filling out --9 MS. GILBERT: I think you guys can read 9 MR. CORNETT: So excuse me, Jesse. 10 faster than I can speak. So I'm providing you in 10 MR. RATCLIFFE: -- everybody showing up -writing information that I'm also going to cover. 11 MR. CORNETT: Can -- can you -- can you 11 12 MALE SPEAKER: Thank you. 12 lean a little bit in? Once you lean back, we 13 MR. CORNETT: So -- so for the record. weren't -- we weren't able to hear you. 14 Todd Cornett. 14 MR. RATCLIFFE: Sure. How's that? And 15 I wasn't sure what was being handed out. 15 now I look huge, I'm sure. 16 So we're not sure how appropriate it is in terms of 16 So since my recollection is that the this phase of the process so (audio disruption). direction to folks was to provide oral testimony, 18 FEMALE SPEAKER: (Audio disruption.) whether that was through a recording or to show up 19 MR. CORNETT: So I would request that at the hearing or to attend the webinar and do it Council not read that yet until legal counsel has a that way, you know, and because we have limited 20 21 chance to take a look at it. 21 folks to 10 minutes' worth of material here, my 22 MALE SPEAKER: Okav. recommendation would be that we, you know, keep this 23 23 MR. ROWE: Ms. Gilbert, do you have this to an oral hearing. 24 24 in a format that we could send it to Counsel I don't know how long Ms. Gilbert's 25 Ratcliffe as well? 25 document is. I don't know if that can simply just 87 89 MS. GILBERT: I can do that on my --1 1 be read into the record so that everyone has an MR. ROWE: That would be -- that would be 2 2 opportunity to hear it. You know, Idaho Power does 3 helpful. He's really the one that should be 3 have an opportunity to comment on the other parties' 4 comments on the material changes as well. And so, 4 advising Council on this issue since he's serving as 5 you know, having that in written form may make that 5 their counsel for this -- this purpose. 6 MR. CORNETT: (Audio disruption.) here. 6 difficult for folks. 7 We could move to the webinar in case the next person So that's my suggestion about how we move that's listed on the webinar. forward. Again, I -- I haven't seen that yet. 9 9 So Idaho Power (inaudible) in the room MR. HOWE: It's over 20- -- this is Kent. 10 will ultimately want to comment, but they're going 10 MR. JENKINS: It's 20- -- 21 or 22 pages. 11 to wait until the end. 11 MR. HOWE: Yeah, 21 or 22 pages. It's a 12 MR. HOWE: Okay. So Mr. Adams, is there 12 lot of testimony in writing. 13 people on the webinar or on the phone that would 13 MR. RATCLIFFE: Okay. Yeah. So -- so my 14 like to comment? suggestion would be that we keep this to oral 15 MS. GILBERT: (Audio disruption) it's a 15 testimony only. 16 big process. And they don't even -- aren't even 16 MR. HOWE: Okay. Ms. Gilbert? 17 17 willing to participate. MS. GILBERT: Okav. 18 MR. ADAMS: No, no hands raised at this 18 MR. HOWE: You've heard that we're 19 time. 19 accepting oral testimony. 20 MR. HOWE: Okay. And also, no phone, Star 20 MS. GILBERT: Okay. And for the record, 21 3s? 21 I'm unable in ten minutes to respond to most of the 22 MR. ADAMS: No. 22 material changes, which I object. There is not even 23 MR. HOWE: Okay. 23 a listing with site certificate conditions related 24 MALE SPEAKER: Wait for Irene. 24 to the statutes othere than those containing 25 MR. HOWE: Counsel Ratcliffe? 25 contested case requests.

1 Anyway, multiple site certificate

2 conditions are being denied. They were not reviewed

3 by Council. And neither of the contested cases is

4 not in and of itself, especially given the limited

5 scope of the contested cases, address the site

6 certificate conditions necessary to approve a site

certificate.

And any comments regarding my lack of

9 specificity in these comments are referenced by my

written material that's been previously submitted.

11 I have not been provided an opportunity to go to

12 review the bulk of the material in the proposed

13 order. I do not believe that the limitation on the

14 number of "significant changes" that were listed by

15 Oregon Department of Energy is inclusive of all the

16 significant changes which would -- should be

17 reviewed at this point.

18 I've heard -- received -- you -- you

19 received hundreds of comments from the -- regarding

20 Oregon Department of Energy and the Idaho Power

21 regarding this application in (indiscernible) that

22 ODOE is owned by Idaho Power due to the fact that

23 they're paid directly by them. And simply adding

24 additional justification to support decisions that

25 ODOE has made is not appropriate in this instance

1 and especially since Council did not review those

I actually question the -- how the Council

2 issues to determine if they are, in fact, accurate.

4 is reaching the (indiscernible) skills and abilities

5 to review some of these technical issues that would

1 certificate absent a preponderance of evidence that

2 the (indiscernible) does meet the standard. And

3 that standard is required to be determined by the

5 I know that ODOE keeps referencing the

6 fact that Council referred there's no requirements

to ODOE. It's -- the legislature intended to allow

8 ODOE to make the eligibility decisions, which is

what is occurring if the final plans are not in

final form. When the site certificate is issued.

then the Council is advocating the decision-making

regarding the meaning of the standard, which is

contrary to state law.

14 The -- some of the specific arguments

15 regarding -- and, actually, a court case relating to

this plan issue is Goldberg (phonetic) versus

Deschutes County, which say -- stated that the plans

must be in final form, and there must be a right to

full public participation in those plans.

20 If you will notice, the things like with

21 historic properties where the plan is not finalized,

it does not include site-specific impacts or site-

specific mitigation. That is inconsistent with the

24 requirements of the -- the rules and the statutes.

And when it comes to -- anyway, the buyer

91

25

1 for Public Services Condition 2 for multiple

2 instances, any instance where the final plan does

3 not show a preponderance of evidence, it shows that

4 the standard is being that the Council is delegating

5 authority illegally based on the statutes.

6 And they would have -- they would removed

7 or changed the rules that say that Council is the

party who must make the determination if they

intended Council to be able to send that to the

10 Department.

11

So with the bond, the arguments have all

12 been related to only a part of the statute or rule.

Idaho Power and ODOE keep talking about the fact

that the Council was fine that the applicant has a

reasonable likelihood of obtaining a bond or the

credit that are satisfactory to the Council. But

they omit the rest of the sentence, which is "to

18 restore the site to a useful, nonhazardous

condition." 19

20 So my question is: Is the Council willing

to swear that \$1 bond amount is an amount that you

22 believe is adequate to restore the site to a useful,

nonhazardous condition? Because certainly that's

24 going to be a question that you'll be -- you have to

25 answer, I guess, by court if you -- if you don't

6 be required to review. And that's not -- that isn't

7 any kind of divisive statement. It's just a

statement of fact.

9 I spent the last 12 years reviewing

10 statutes and rules. And I can tell you that I am

11 confident saying that I have a better grasp of the

12 statutes, rules, and court decisions than any of the 13 Councilmembers. Unfortunately, the only member here

who probably will be present when the results of

15 these decisions come to (indiscernible) will be

16 Hanley Jenkins. But the rest of you will, no doubt,

17 be gone from the Council because this is going to

18 impact many, many years of litigation.

19 In all of the instances where site

20 certificates were approved with only a draft plan,

21 that is inconsistent with the statute that requires

22 the final draft plan be included with the site

23 certificate. And any time the draft plan does not

24 fully implement the requirements of the rule, the

25 site certificate is actually authorizing the site



94 96 1 our filing with the Oregon -- the Land Use -- LCDC, 1 change the -- the bond requirement. The -- in terms of the noise rules, the 2 a public complaint, and requirement that LCDC deal 3 noise rules are broken down to the extent that none 3 with Union County's failure to apply the state laws 4 of the issues can be fully covered. The courts have 4 regarding definition of "forest land." You'll see 5 said that, in contested cases, the -- the scope of 5 that as an appeal here. 6 the contested case issue cannot be so narrow that it You -- I also am questioning because there 7 excludes arguments related to the issue, which is are owners of forested land who is -- where it's 8 what has occurred multiple times in this -- in these 8 being called agricultural land where mitigation is contested case decisions. 9 not going to be consistent with what it should be. 10 Also, for the noise rules, this -- the 10 Who will be the recipient of litigation when 11 statute says the environmental -- Department of property owners say that, because of decisions that 12 Environmental Quality is required by statute to 12 ODOE and EFSC made to allow the developer to call 13 determine the equipment, the location of monitoring, forested land agricultural land not deal with --14 methodologies, or interpretation of results. There with the rules regarding forest land --15 MR. HOWE: Ms. Gilbert? 15 is no documentation that the methods, location, 16 interpretation of results that were used by Idaho MS. GILBERT: Yes. Power and approved by ODOE actually are consistent 17 MR. HOWE: Time's up. 18 with that statute. 18 MS. GILBERT: Who's going to be sued? 19 And in review of the court -- court 19 Someone's going to be sued. 20 decisions, there are multiple locations that say 20 Anyway, I -- I encourage you to read my 21 that no agency has the authority to interpret the 21 (inaudible) determination request. It's clear that 22 rules of another agency. They are -- they are given most of you have relied on (inaudible) Department of 23 23 deference when it comes to interpretation of the Energy, have not read the actual --24 24 rules and standards, statutes (indiscernible) by MR. HOWE: Thank you for your testimony. 25 25 that agency. And even that has some limitations on Is there --95 97 1 it because, for instance, the statute or rule has to MS. GILBERT: Thank you. 2 be -- it has to not be clear what the statute or 2 MR. HOWE: -- comments or questions --3 MS. GILBERT: Oh, yes. 3 rule is saying. And so there are more than one 4 MR. HOWE: -- Ms. Gilbert from the 4 reason the Oregon Department of Energy should not be 5 recommending changes to other agency rules. Council? 6 Let's see. Oh, on noise, another thing is 6 MS. GILBERT: I'm happy to. Yes. 7 MR. HOWE: Councilor --7 Patrick Rowe provided a document that -- from the 8 MS. CONDON: Cindy Condon, for the record. 8 legislature which specifically says that the noise 9 9 rules do not preclude the opportunity for the public A question for you with respect to your 10 to file a civil action against people who are 10 comment regarding material that Mr. Rowe provided that doesn't include --11 exposing them to -- or to excess noise. 12 12 So my question is: There are going to be MS. GILBERT: Right. 13 people among that 41 who will be, from what I can 13 MS. CONDON: -- the 41 from -- from 14 tell, who have the intent to file for damages based 14 challenging and --15 15 on noise. And the question that, hopefully, your MS. GILBERT: Right. 16 MS. CONDON: It's not clear to me why you 16 legal counsel will answer is the: Does your 17 authorization of an exception and to these rules 17 relate the State of Oregon would be the responsible 18 mean that Idaho Power is no longer liable for the 18 party as opposed to Idaho Power. 19 19 damages? Does that mean that the State of Oregon is MS. GILBERT: Okay. Because the Oregon personally -- is, as an agency, responsible for 20 Department of Energy in the State of Oregon have --21 these impacts when the citizens actually do file for are proposing that they allow an exemption from 22 civil damages? So I -- I would think you would want 22 Idaho Power meeting the requirements of the Oregon 23 to determine that before you allow an exception. 23 statutes and rules regarding noise generation. 24 24 Let's see. The other thing is, on the So if the state has allowed the -- this 25 forest definition, I provided that we haven't seen 25 exception, then who would be the target of -- of

98 100 1 litigation, given that the legislature has said that 1 And ODOE, along with the state and local reviewing 2 the noise rules have no impact on the fact that 2 agencies, has spent countless hours reviewing the 3 citizens can't file a civil action when they are 3 exhibits to the allocation for site certificate and 4 exposed to noise above the standard? 4 participating in meetings to review (indiscernible) 5 So I'm -- I'm guessing that Idaho Power is 5 the analysis in those exhibits and the related 6 going to argue that ODOE is responsible for this 6 construction and mitigation plans. 7 because you allowed them to do it. So why should Ms. Gilbert had commented that some of 8 they be held accountable for the outcome? That's those mitigation plans are in draft form and will be 9 the thinking. finalized. And that approach is consistent with the 10 And I would think you would want legal Council's rules. That -- and -- and in -- in most 11 (inaudible). cases, the draft plan includes a process at the 12 MS. CONDON: Thank you. front end for finalizing and vetting those plans 13 MS. GILBERT: Anything else? with the -- the -- the agencies. 14 MR. HOWE: Any other questions? 14 And that's all to say that, through this 15 (No audible response). -- through this effort, through this years-long 16 MR. HOWE: Okay. Thank you, Ms. Gilbert. process, ODOE and reviewing the agencies provided 17 So Mr. Secretary is there anyone else in important feedback that substantively contribute to 18 the room that would like to comment? the plans that are included as the attachments to 19 MR. CORNETT: Mr. Vice Chair, nobody on the draft final order. 20 the line or on the phone. So that leaves it to 20 I'd also like to recognize the involvement 21 Idaho Power. 21 of the participants in the contested case 22 MR. HOWE: Okay. Ms. Pease? proceeding. Although the parties have objected to 23 MS. PEASE: Thank you. Good morning, Vice certain elements of the proposed order, they had the 24 Chair Howe and Councilmembers, Secretary Cornett. 24 opportunity to voice their concerns in the contested 25 For the record, my name is Jocelyn Pease. 25 case process. 99 101 1 I'm here today on behalf of Idaho Power Company. During the course of the two-year-long 2 I'd like to begin by first noting that contested case, Idaho Power voted to further analyze 3 the contested case issues raised by limited parties 3 Idaho Power does not have any opposition to the 4 and were warranted provided additional analysis and 4 material changes that were included in the draft 5 final order. And we'd like to also recognize the revised condition plan language. That's just one 6 hard work that the Council, ODOE, and all of the 6 example on many. 7 reviewing agencies have put into this project for For the recreational analysis, the limited 8 the past 10 years. 8 parties have raised concerns about potential impacts 9 9 There's been a lot of recent focus in this 10 contested case proceeding -- sorry -- there's been a 10 (Simultaneous speaking.) 11 lot of recent focus on the contested case proceeding 11 MS. PEASE: -- and Morgan Lake Park. In and the outcome of that proceeding. But I'd like to 12 response to those concerns, Idaho Power provided a 13 also emphasize the B2H project has a long history supplemental analysis and, in fact, expanded its 14 even before the contested case began. proposed mitigation and -- to use the shorter H-15 Ms. Gilbert shared some comments about frames in that area. And the -- this change is 16 ODOE not necessarily having technical expertise in reflected in material change to Recreation Condition 17 connection with all of the subject matter that the 17 1. and Idaho Power supports that change. 18 application might address. But I would like to also 18 As shown in the staff report, there were 19 note there had been many rounds of review -- review 19 also numerous other such changes, which Idaho Power 20 requests for additional information and also supports. As a result of this process, the 21 collaborative work with ODOE and the reviewing Council has a robust record before it on which it 22 agencies that contributed to the development 22 can approve the final order and the site certificate 23 application for site certificate. 23 for B2H.

24

B2H project was first proposed over 10

25 years ago but is needed now more than ever. Once

24

It has taken a considerable amount of time

25 and resources and hard work to get to this point.

104

102

1 operational, the project will help make the Pacific

2 Northwest and (indiscernible) west cities needs for

3 reliable, low-cost market energy purchases year-

4 round. It is expected to provide a total of 2,050

5 megawatts of bidirectional capacity.

6 It will provide many benefits, including

7 greater access to the Pacific Northwest electric

8 market, improve system reliability resiliency,

9 reduce capacity limitations on the regional

10 transmission system, (indiscernible) flexibility to

11 integrate renewable resources and more efficiently

12 implement its market tools, such as the energy and

13 balance movement.

14 Importantly, the development of the B2H

15 project will meet critical need for transmission

16 capacity in the Oregon Northwest region and will

17 help enable the State of Oregon to meet its clean

18 energy and climate goals. Among the benefits B2H

19 project will provide is the ability to integrate

20 renewable resources more efficiently.

21 Now, in -- in connection with some of the

22 comments that folks have shared today, I wanted to

23 specifically address the comments from STOP B2H

24 regarding the Soil Protection Condition 4. They're

25 asserting they had expressed concern of our use of

1 I -- in connection with Ms. Gilbert's comments, as I

2 mentioned earlier, she expressed concerns about

3 whether there's technical expertise. And as I

4 mentioned, ODOE has also been supported by reviewing

5 agencies and consultants throughout this process.

6 And the Council should feel comfortable that there's

7 been a substantial and thorough vetting of the

8 allocation for site certificate in this case.

Ms. Gilbert had also expressed concern

10 about the time available to review the material

11 changes. As -- as was explained by staff and

12 Counsel Ratcliffe today, the material changes were,

13 in fact, quite discreet. And we believe that there

14 was ample time to review those -- those changes.

15 In -- in connection with Ms. Gilbert's

16 comments regarding the retirement and financial

17 assurances condition, the Council has -- has

18 revisited that condition and has -- has included

19 revised language that will provide the -- the

20 Council the opportunity that determines the risks --

21 that there is some amount of risk. But it may

22 require the bond amount sooner than is contemplated

23 otherwise in that condition, which we believe

24 adequately addresses the concerns raised by Ms.

25 Gilbert.

103

1 the word "solely" in that condition.

2 And -- and Idaho Power would be open to

3 different language, such as "caused by" so that the

4 -- the condition language is clear that the -- the

5 impacts that are claimed and for which damages may

6 be sought are in connection with the project.

7 I -- I'd say we're fine with the language

8 as it stands right now. That's our understanding of

9 how the condition would operate. But if the Council

10 are inclined to make a change, we would be

11 comfortable with changing "solely" to something like

12 "caused by" so there's still a clear (audio

13 disruption) with the project.

14 Mr. Anuta also raised a number of concerns

15 regarding the noise-related issues and regarding the

16 findings in connection with the (indiscernible).

17 And in response to those concerns. I would

18 just say these -- these issues have been addressed

19 in testimony and extensively briefed on the record

20 in this contested case. And we believe that the --

21 the evidence in the record supports the findings

22 that are in the draft -- I'm sorry -- in the draft

23 final order. And the -- the Council can be

25

24 comfortable in -- in supporting the final order.

In connection with Ms. Gilbert's comments,

1 With that, I would conclude my remarks.

2 And thank the Council for their engagement and

3 attention in this matter and, again, thank ODOE and

4 the reviewing agencies and stakeholders who

5 participated in this case and ask that the Council

6 approve the final order and site certificate

7 beginning today.

8 Thank you.

9 MR. HOWE: Questions from Council?

10 MR. JENKINS: Jocelyn, before you --

11 MR. HOWE: Councilor Jenkins?

12 MR. JENKINS: Yeah. Ms. Pease, so you

13 agree that there's an opportunity to replace the

14 word "solely" in the Soil Protection Condition

15 number 4 with the words "caused by." So the

16 certificate holder shall compensate the landowner

17 for adequate repair or replacement if damages to the

18 flow or quality of the natural spring or well is

19 caused by blasting?

20 MS. PEASE: It --

MR. JENKINS: Is that --

22 MS. PEASE: Yeah --

23 MR. JENKINS: Is that what --

24 MS. PEASE: -- by -- by blasting in

25 connection with the project. And I think that's

	EFSC Meeting September 21	<u>', 20</u>	022 NDT Assgn # 60215	Page 28
	106			108
1	right. I apologize. It's not a precise	1	(No audible response).	
2	MR. JENKINS: Right.	2	MR. HOWE: Okay. Thank you, Ms. Pease.	
3	MS. PEASE: precise	3	MS. PEASE: Thank you.	
4	MR. JENKINS: Replacement.	4	MR. HOWE: So that closes the hearing, the	
5	MS. PEASE: (inaudible).	5	material change hearing. And so now we're at the	
6	MR. JENKINS: Thank you.	6	last portion of the agenda item. And I think we're	
7	MR. HOWE: Any other questions?		ready for Mr or Counsel Ratcliffe to walk us	
8	Councilor Condon?	8	through the hearing to adopt the final order.	
9	MS. CONDON: Question just to follow up	9	MR. HOWE: We can't	
10	there. So do you believe there's a significant	10	MR. RATCLIFFE: Sorry.	
11	difference between "solely" and "caused by"?	11	MR. HOWE: Oh, there we go.	
12	MS. PEASE: I I understood Mr. Anuta's	12	MR. RATCLIFFE: I think I know better by	
13	point to be a concern that we were shifting a burden	13	now.	
14	onto the landowner, that they they would somehow	14	So one clarification this is Jesse	
15	have to prove that the only contributing factor to	15	Ratcliffe, for the record one clarification so	
16	to the damages would be the blasting to the	16	we have that that language changed to "is caused	
17	exclusion of any other factors.	17	by." And perhaps I just wasn't hearing very well,	
18	And I think we understand and would agree	18	but I just wanted to make sure that that was	
19	that, if there is damage that is caused by the	19	something that we had a head nod on that we were	
20	project, and that can be shown to be caused by the	20	including in the final draft here.	
21	project, that that would be sufficient. So I I	21	MR. HOWE: I don't think we formally did	
22	do think that there is a distinction there.	22	that. So let's see if there is head not agreement	
23	MS. CONDON: Okay. Thank you.	23	that word change from "solely" to "caused by" on	
24	I have a question just	24	Condition 4 of the Soil Protection standard.	
25	MR. HOWE: Okay.	25	MS. GILBERT: This is a significant change	
_		-		
	107			109
1	MS. CONDON: related to Ms. Gilbert's	1	we should be allowed to respond to.	
2	Cindy Condon, for the record so related to my	2	MR. HOWE: Any	
3	question to Ms. Gilbert with respect to the	3	MR. JENKINS: So this is Hanley. And I	
4	exception in the draft	4	think is the word "is" still part of that?	
5	MALE SPEAKER: Right.	5	Natural spring	
6	MS. CONDON: right of of some	6	MR. RATCLIFFE: It looks like it might	
7	more than 41 to to sue. I'm curious what your	7	need to be an "are" there.	
8	thoughts would be with respect to any exception, and	8	MR. JENKINS: Flow or quality of the	
9	whether that really shifts the burden to the state	9	natural spring or well I think it should be just	
10	as opposed to Idaho Power.	10	just "caused by blasting." There you go.	
11	MS. PEASE: I I would need to check	11	MR. RATCLIFFE: Councilmember Jenkins, I	
12	with my team on that. And I could get back to you	12	think so it's if if damages to the flow or	
13	on a verdict there. I'm not sure that we have an	13	quality of the natural spring or well, and then I	
14	official comment on that issue. I'm just, actually,	14	think that should probably be "are caused by	
15	going to beckon her and and get back to you.	15	blasting"	
16	MR. HOWE: So while they're conferring,	16	(Simultaneous speaking.)	
17	nobody's on the line. And (audio disruption)	17	MR. HOWE: Councilor Beier?	
18	MR. CORNETT: I think at this point	18	MS. BEIER: Thank you. This is Ann Beier,	
	just in case.		for the record.	
20	MR. HOWE: Yeah. Okay.	20	I think "caused by" is a much better term	
21	MS. PEASE: Thank you for that break.	21	than "solely," and I think it does address the	
22	I understand we do not have a position on		issue. It it does still suggest a burden on the	
	that yet.	23	property owner on establishing that causal	
2/	MS CONDON: Okay Thank you	24	rolationship	

24 relationship.

That having been said, I don't have better

24

25

MS. CONDON: Okay. Thank you.

MR. HOWE: Any other questions?

> MR. ANUTA: I'm happy to address that. MR. HOWE: Council, shall we limit the

1 have him give his thoughts.

3

MR. HOWE: Mr. Anuta?

comments to three minutes or --

2 we've done is we set up a process on where, if 3 there's risk, there is a front-end evaluation done. 4 That's the first part --5 MS. BEIER: Before and after. 6 MR. JENKINS: You do a before assessment. 7 MS. CONDON: Yeah. 8 MR. JENKINS: And so the presumption here 9 is that there has to be an after assessment after 10 the blasting, presumably close to after the 11 blasting. And so that's the "caused by" effect. 12 And I don't know how, without prescribing 13 a very elaborate process, to do that. I think a 14 negotiation between the applicant and the landowner 15 will evaluate whether the cause was from blasting. 16 MR. CORNETT: Mr. Vice Chair -- for the 17 record. Todd Cornett -- and since this is a

18 condition of approval, is there -- if there is

24 ultimately, it could go to Council for your

19 disagreement, that could ultimately come to the

20 Council for your evaluation. And so evidence and

23 staff. Maybe we would bring it up to counsel. But

25 evaluation on that without describing the specific

21 facts would be presented by both the landowner and 22 Idaho Power to ultimately. And maybe it would go to

MR. JENKINS: So this is Hanley. What

6 MR. JENKINS: Yeah. I would suggest we 7 limit to three minutes. I think we're being very 8 generous here because the -- the issue is whether or 9 not this is a material change. And the definition of "material change" is a substantive change. I'm not sure that the difference between "caused by" and "solely" is -- really is that material. But I would 13 be happy to let Mr. Anuta --14 MR. HOWE: Yeah. 15 MR. JENKINS: -- get his three minutes. 16 MR. HOWE: Is the Council comfortable with 17 three-minute time limit? 18 (No audible response). 19 MR. HOWE: Okay. Just a minute. 20 MR. JENKINS: Perry's got his -- nodding 21 his -- his head, too. So ... 22 MR. HOWE: Okay. Thank you, Councilor 23 Chocktoot. 24 MR. ANUTA: Councilmembers, Karl Anuta 25 representing STOP B2H.

114 116 1 My suggestion had been to simply remove 1 litigation issues occurring around wind farms where 2 the word "solely" so that the sentence would read 2 the vibration of the wind farms is causing long-term 3 "will occur as a result of." This change proposed 3 damages to wells and springs, which aren't even 4 by Idaho Power to "caused by," assuming that you are obvious until several years down the line. 5 adopting the common law definition of "caused by" to 5 So I think that the -- the reference 6 mean is a significant material factor in the change, 6 regarding "caused by" needs to make it clear that 7 then we're fine with that because it's -- it -- that these impacts aren't being assessed immediately 8 is a normal standard of proof in any proceeding. after the blasting occurs, that they may occur 9 That would be the standard you would have to apply sooner or later in the process. 10 if this dispute came back before you, is the -- is 10 So that would be my comment regarding it a significant contributing factor. That's what 11 this. Thank you. 12 "cause" is usually interpreted by the courts to 12 MR. HOWE: Thank you. 13 13 Any questions? 14 So using that definition, we will be 14 MS. CONDON: Yes. 15 acceptant of the changes that Idaho Power 15 MR. HOWE: Question or comment? (inaudible). 16 MS. CONDON: So because the -- I'm Cindy 16 17 MR. HOWE: Thank you. Condon, for the record -- because the language is 18 MS. BEIER: Thank you. Very helpful. silent as to timing, does that not work? That -- I 19 MR. HOWE: Okay. Do we need to have --19 mean, there's no time limit. 20 MR. CORNETT: I think (audio disruption) 20 MS. GILBERT: Well, I think Hanley Jenkins 21 to Jesse to see if --21 stated that the evaluation would occur shortly after 22 MR. HOWE: Yeah. the blasting occurred. And if that's an 23 MR. CORNETT: -- other parties are interpretation that can be made based on the 24 accorded the same ability to respond. 24 language of this, then I don't think that's an 25 MR. HOWE: Yeah. Counsel Ratcliffe, do we 25 appropriate interpretation. And I think it's a 115 117 1 legal standing needs to make it clear that this is 1 need Idaho Power to have an opportunity to comment 2 there? 2 not an immediate impact issue. It may be a long-MR. RATCLIFFE: So I -- I think we've, you 3 3 term impact. 4 know, reached agreement on this. I don't know that And as long as the property owner can show 5 causality, i.e., the blasting, blasting often is 5 there's anything that we need to hear from Idaho 6 Power again. I -- you know, again, I'll leave it up 6 going to disrupt the -- the -- the structure of the 7 to the Council. It sounds like we were kind of 7 soils. And in the long term, it may end up that 8 coalescing around that phrasing. I -- I think if 8 that -- that destruction of soil structure may that's where we've landed, then that -- that's fine. create a situation where wells are -- are either 10 MR. HOWE: Okay. Let's do -- oh, Ms. 10 polluted or -- or they quit working entirely. Gilbert --11 11 I know in the Columbia Basin there are 12 MS. GILBERT: This is --12 lots of concerns because of the stratosphere. The 13 MR. HOWE: -- you have an opportunity --13 nature of water is you may cut through -- or there 14 MS. GILBERT: -- a significant change I may be a break between one section of water and 15 would like to comment on. another where -- where (audio disruption) stand up 16 MR. HOWE: Okay. You've got three and dispersing, and that can occur over a long term 17 minutes. 17 when it comes to damages to rock. 18 18 Can you get the timer up? MS. CONDON: Thank you. Hold on for just a minute until the 19 19 MR. HOWE: Any other questions of Ms. 20 clock's going. Okay. 20 Gilbert? MS. GILBERT: I agree that the change from 21 21 (No audible response). 22 22 "solely" to "caused by" is an improvement. However, MR. HOWE: Okay. Thank you. 23 many of the impacts that occurs as a result of 23 MS. GILBERT: Mm-hmm. 24 24 blasting occur many months or sometimes years down MR. HOWE: Counsel Ratcliffe, so does that 25 the road. I know there are currently several 25 change? Do we need a head nod or actual vote --

Page 31 118 120 1 polling of the Council for the changing "solely" to 1 complies with the requirements of the Siting Council "caused by"? 2 statutes, what the standards adopted by the Council, MR. RATCLIFFE: I -- I think at this point 3 3 and with all other Oregon statutes and 4 we're (audio disruption) just in head nods. And I 4 administrative rules identified in the second 5 think we're going to move on to the -- the final 5 amended project order. And because -- again, with 6 motions here. 6 the way this is written, because it has satisfied 7 MR. HOWE: Council good? 7 these requirements, that a site certificate can be 8 MALE SPEAKER: Yes. 8 issued. 9 MS. CONDON: Just a --9 The final component here is that the Chair 10 MR. HOWE: Councilor Condon? 10 executes the certificate authorizing the applicant 11 MS. CONDON: Cindy Condon. to construct, operate, and retire the facility 12 Just -- just a comment, I guess, different 12 subject to the conditions set forth in the site 13 from Councilmember Jenkins that I believe because 13 certificate. 14 the language is silent that it is open-ended. So 14 So that is the decision that you have 15 15 before you as reflected in the draft final order. 16 MS. BEIER: Yeah. Again, we've made a couple of changes here based on 17 MR. JENKINS: Yep. 17 the material change hearing. Those will be 18 MR. HOWE: And okay. We've got head nods reflected in an updated version. And that updated 19 here. version will be the one that the Vice Chair in this 20 Councilor Chocktoot? 20 case would be executing. 21 Got a head nod there, so unanimous. 21 And so that then could be the basis of a 22 Counsel Ratcliffe, so I guess if you could 22 motion to approve. And you also have the -- the 23 walk us through the -- the next portion of adopting 23 chance at this point to have, you know, any -- any 24 the final order. 24 further deliberation in relation to a potential 25 MR. RATCLIFFE: Sure. Okay. And so if we 25 motion here on a final decision. 119 121 1 have the statutes pulled up here and -- that MR. HOWE: Thank you, Counsel Ratcliffe. 1 2 provides that -- well, where I'll start with is that 2 Questions of counsel? 3 the language kind of halfway down the Council --3 Councilor Condon? 4 whoa, okay. MS. CONDON: Cindy Condon, for the record. And Jesse, I -- I'm not sure if this is 5 Thank you. 6 So it says the Council may amend or reject 6 appropriate right now. But I am curious if you have 7 the proposed order, so long as the Council provides 7 any comments with respect to the question about 8 public notice of its hearing, provides an exemptions that we make, that the order makes or --9 opportunity for the applicant and any party to and the liability for becoming the state's 10 comment on material changes. So that's what we've responsibility as opposed to the applicant's. 11 just done. 11 MR. RATCLIFFE: And -- and so this is in 12 12 relation to --And -- and so then that brings us now to 13 the -- the Council is to either approve or reject an 13 MS. CONDON: The -- the noise --14 application for the site certificate. And now we 14 MR. RATCLIFFE: -- the varying --15 15 can go on to the next slide. MS. CONDON: Oh, sorry. 16 16 MR. RATCLIFFE: -- to the noise variances. And so what's being pulled up here is a 17 part of the draft final order. And this is the part 17 Yeah. So you know, I am not prepared to give legal advice on that topic. You know, the -- the state's 18 of the draft final order that is -- you know, that 19 -- the operative part in the end. So these are the position is going to be that that lies with Idaho 20 findings that the Council would be making there Power, but I don't have any more detailed analysis 21 21 referred to in administrative laws the ultimate to be able to provide on that one at this time. 22 findings that are necessary to support the order. 22 MS. CONDON: Thank you. MR. HOWE: Okay. Any other questions of 23 So the draft that you have before you 23 24 Counsel Ratcliffe? 24 finds the preponderance of evidence on the record 25 supports that the proposed transmission line 25 (No audible response).

122 124 1 MR. HOWE: Are we ready to move into 1 that the motion is explicitly clear. 2 someone making a motion? Or do you want to have a So I don't know if your motion -- I mean, 3 little deliberation before that's done? What is the 3 I -- I don't know where Council is going to go with 4 Council's pleasure on this? 4 this, but we want to make sure that, you know, it's 5 MS. BEIER: Chair Howe? 5 explicitly clear. I'm not sure that, like, the --6 MR. HOWE: Councilor Beier? 6 the proposed motions have all of that information 7 MS. BEIER: I would just like to thank the 7 that the Council may -- so it may be worthwhile to 8 Department first, Idaho Power for being responsive 8 have a conversation. And if, you know, where you 9 to so many other concerns raised by the public. The 9 want to go is not absolutely correct in the draft 10 public has done 10 years of work helping to shape motions, we can take a pause and make sure that it 11 this process. This would have been a very different 11 is. 12 MR. JENKINS: Or I can -- or I can make 12 decision with many fewer conditions without that public process and without the Department and Idaho 13 the motion and get a second. And we can amend it if 14 Power working together to respond. we need to. 15 15 I know that you can never make a decision MR. CORNETT: That works, too. 16 like this that makes everybody happy that addresses 16 MR. JENKINS: Okay. 17 every concern that's been raised. But for as long 17 MR. HOWE: And the -- this is Kent. So 18 as this process has been going on, I think there's 18 before you do that, Councilor Jenkins, I just wanted 19 been a lot of goodwill to come up with a good to echo what Councilor Beier said as far as the 20 decision -- so just recognizing the efforts of process up to this point of the last over a decade. 21 everybody -- heavy, heavy lift. 21 It had resulted in the Council listening to the --22 And then Jesse, just a quick question: To 22 the public involvement and -- and the considerable 23 modifications and -- and to -- and conditions to the 23 make it explicit that the Council does have the 24 statutory authority to delegate to the Department 24 proposal. That wouldn't have happened without the 25 the review of many of these plans because there's a 25 public involvement. 123 125 1 lot of work that still has to be done by the So with that, Councilor Jenkins -- did 2 applicant and the Department, do we need to make anybody else have anything they wanted to say before 3 that explicit? Or is it explicit in the findings Councilor Jenkins gets us going here? 4 4 already? (No audible response). MR. RATCLIFFE: Councilmember Beier, this MR. HOWE: It's yours, Councilor Jenkins, 5 6 is Jesse Ratcliffe again. when you're ready. 7 7 And I believe that there are mentions made MR. JENKINS: Let me try. 8 8 in the draft final order with respect to that MR. HOWE: Okay. 9 delegate authority. But you know, more broadly than 9 MR. JENKINS: Okay. So Mr. Chair, I move 10 that, this is something that is reflected in the 10 that the Council approve the draft final order on the Boardman to Hemingway Transmission Line as the 11 statute. And so, you know, that -- that is -- as a 12 result of that, it's -- it's kind of implicit in the 12 final order as presented by staff and legal counsel 13 final order, even if it's not explicitly stated 13 and issue a site certificate with the written material changes as presented and changed today --14 that, when a delegation is occurring to the agency, 15 that's it's occurring as a result of the authority 15 I've got to have the language that was up there --16 with findings. 16 granted by that statute. 17 17 MS. BEIER: Thank you. MR. JENKINS: What happened to it? 18 MR. JENKINS: So Mr. Vice Chair, I'm ready 18 MR. HOWE: It's coming. 19 19 to make a motion. (Simultaneous speaking.) 20 MR. CORNETT: If I may? 20 MS. TARDAEWETHER: I think --21 21 MR. HOWE: Secretary Cornett? MR. JENKINS: Can we get back to the 22 language? 22 MR. CORNETT: Just a suggestion -- so for 23 the record, Todd Cornett -- it might be helpful to 23 MS. TARDAEWETHER: Yeah. Give me one

24

25

second.

FEMALE SPEAKER: The final words --

24 have a little bit of deliberation to see where the

25 Council is going in case -- we want to make sure

	EFSC Meeting September 27	, 20	022 NDT Assgn # 60215	Page 33
	126			128
1	FEMALE SPEAKER: I know. I know.	1	specifically articulated in the motion itself?	
2	MR. JENKINS: Yes. I've got it.		Certainly, it's on the record. We	
3	Based on the findings of fact, reasons,	3	MS. BEIER: Yeah.	
4	conditions, and conclusions of law in this final	4	MR. CORNETT: are having a verbatim	
5	order, the Council concludes that the applicant has	5	transcript. I think it's very clear we had the	
	satisfied the requirements for issuance of the site		information on the on the screen show what the	
7	certificate for the proposed Boardman to Hemingway		changes were. But if the Council would be more	
٠ 8	Transmission Line.		comfortable, we could make the specific into the	
9	For the record, the the Council		motion itself.	
_	concludes, pursuant to ORS 469.401, the Chair can	10	MR. HOWE: I'm seeing the Council agreeing	
	execute the certificate authorizing the applicant to		that it's okay to reference the changes made today	
	construct, operate, and retire facilities subject to	12		
	the conditions set forth in the site certificate.	13	MS. BEIER: Yeah.	
		14		
14	MR. HOWE: Do we have a second?		MR. HOWE: as opposed to making a	
15	MS. BEIER: I'll second. This is Ann		specific	
	Beier.	16	MS. BEIER: Yeah. Yes.	
17	MR. HOWE: Okay. We've got a motion and a	17	MR. HOWE: Councilor Chocktoot, do you	
	second.		agree?	
19	Secretary Cornett can call roll.	19	MR. CHOCKTOOT: Yes. Okay.	
20	(Simultaneous speaking.)	20	MR. JENKINS: So	
21	MR. HOWE: Okay. We have time for	21	MR. HOWE: (Inaudible) deliberations.	
	deliberating	22	MR. JENKINS: my question for Jesse or	
23	(Simultaneous speaking.)		Patrick is, you know, I included the findings or	
24	MR. CORNETT: Yeah. (Indiscernible)	24	reasoning conclusions conditions and conclusions.	
25	discussion. And and and for the	25	Is that enough to fold in the basis for the final	
	127			129
1	record, Todd Cornett. And I also concur. I think	1	order?	
2	between probably legal counsel that they're	2	MR. ROWE: I think you should put that	
3	comfortable with that, that it reflects everything	3	question to Jesse	
4	as well.	4	MR. RATCLIFFE: Yeah.	
5	MR. HOWE: Yeah. Yeah. Sorry. I'm	5	MR. ROWE: since he's here to	
6	jumping the gun.	6	(Simultaneous speaking.)	
7	Okay. So	7	MR. ROWE: for Council in this	
8	MS. BEIER: Chair Howe?	8	proceeding.	
9	MR. HOWE: let's open it up to	9	MR. RATCLIFFE: Yeah, yeah. So yes, I	
10		10	believe so. So what's on the table here is	
11	MS. BEIER: This is this is probably		essentially everything that is reflected in the	
	the lawyer question to make sure that not only the		draft final order as modified specifically today.	
	material changes, but all the editorial changes and		And I think we have a pretty good sense from the	
	the other changes we talked about today are		combination of the transcript and and, you know,	
	reflected in the final order. So just I don't know		notes as to what those changes are that the intent	
	if we need to make that		of the motion is to reflect that draft final order,	
17	MR. CORNETT: Vice Chair Howe? And so for		which I walked through the ultimate findings that	
	the record, Todd Cornett.		were made there in terms of the standard statutes	
19	Yeah. Council Councilmember Beier, so		and Council statutes and rules and other sources of	
	the motion included the material changes and I		law, that that has been satisfied by a preponderance	
21			of the evidence.	
	but and the changes that were made today.	22	So as far as I'm concerned, yes, Councilor	
23	MS. BEIER: Okay.	23	Jenkins, you captured everything that you needed to.	
24	MR. CORNETT: So those are reflected. I	24		
	guess the question then was: Do they need to be	25	MR. JENKINS: Okay. Great. MR. HOWE: Any other deliberations?	
23	gaces are question aren was. Do they need to be	ر کا	WIT. HOWE. Ally other deliberations!	

EFSC Meeting September 27, 2022 NDT Assgn # 60215 Page 34 130 132 1 (No audible response). For those in person, please fill out 2 MR. HOWE: With no more question, I guess, 2 registration cards available on the table near the 3 Secretary Cornett, please call the roll. 3 entrance to submit to Sarah Esterson. For those MR. CORNETT: Kent Howe? 4 using the WebEx, you will need to use the Raise Your 5 MR. HOWE: Yes. 5 Hand feature. For those on the phone only, you will 6 MR. CORNETT: Jordan Truitt? 6 need to press Star 3, which will alert us that you 7 MR. TRUITT: Yes. want to speak. 8 MR. CORNETT: Ann Beier? Mr. Secretary, is there anyone in the room 9 MS. BEIER: Yes. 9 who would like to provide public comment? 10 MR. CORNETT: Hanley Jenkins? 10 MR. CORNETT: Completes --11 MR. JENKINS: Yes. 11 MS. GRAIL: Okay. We have an individual 12 MR. CORNETT: Cindy Condon? 12 who is completing a form, so we'll give her a 13 MS. CONDON: Yes. moment, please. Okay. 14 MR. CORNETT: Perry Chocktoot? 14 Ms. Gilbert, the floor is yours. 15 MR. CHOCKTOOT: Yes. 15 MS. GILBERT: Irene Gilbert representing 16 MR. CORNETT: Motion carried, Mr. Vice 16 public interest. 17 Chair. 17 And, actually, I had a Councilmember say 18 MR. HOWE: Okay. With that, now that to me that that person studied the statutes and paid 19 we've concluded the Boardman to Hemingway agenda attention to what they said when making decisions on item, I'll hand the meeting back over to Chair the site certificates, generally. And so I would 20 21 Grail. It's all yours. 21 like to just review some statutes that -- in the 22 MS. GRAIL: Thank you. Wow. event that site certificates don't require they 23 23 I suspect the time -- so it's 11:34. I open, Council can state up to appeal. 24 24 would suspect folks are ready for a break at this One being ORS 772.210(4) explains the 25 time. 25 process for determining the minimum payment required 131 133 How long would you all like? Because we 1 when forest land is condemned. So the -- there's a 2 don't have lunch here yet. So ... 2 state statute that says, "A proposed facility shall MR. HOWE: We could do public comment. 3 3 be found in compliance with statewide planning goals 4 under ORS 469.503 if the Council determines that the 4 Are we ready for lunch? 5 MS. GRAIL: I think folks -- I see that --5 facility complies with the substantial criteria from 6 (Simultaneous speaking.) 6 the affected local government's acknowledged 7 MR. HOWE: -- need a break. 7 comprehensive plan and land use regulations required 8 (Simultaneous speaking.) 8 by statewide planning goals and, in effect, when the 9 MS. GRAIL: We're going to take a 10-9 applicant should be submitted." 10 minute break. And so it is 11:35. If we can be So in other words, the county plan must be back at 11:45, please. 11 in compliance with the state statutes regarding a 11 12 (WHEREUPON, a recess was taken.) goal such as going forward in order to apply the 13 MS. GRAIL: The time is now 11:45. This county rules to decisions about forest land. And statutes do specifically designate the amount of 14 time is reserved for public comment period. This time is reserved for the public to address the compensation that must be awarded by a judge in the

8 (Simultaneous speaking.)
9 MS. GRAIL: We're going to take a 1010 minute break. And so it is 11:35. If we can be
11 back at 11:45, please.
12 (WHEREUPON, a recess was taken.)
13 MS. GRAIL: The time is now 11:45. This
14 time is reserved for public comment period. This
15 time is reserved for the public to address the
16 Council regarding any items within Council
17 jurisdiction that is not otherwise closed for
18 comment.
19 Items closed for comment include the
19 Boardman to Hemingway Transmission Line Proposed
10 Order, Proposed Contested Case Order; the Nolin
19 Hills Proposed Order; the Protected Areas, Scenic
10 Resources, and Recreation Resources Standards
10 Proposed retirement plan.

county rules to decisions about forest land. And statutes do specifically designate the amount of compensation that must be awarded by a judge in the event that forest land is condemned.

So hence, between that and the fact that there is a different procedure for authorizing (inaudible) forested land compared to agricultural land, I'm sure you can see the need for a careful consideration of whether or not the applicant in the application have accurately reflected the actual forest land that's being impacted.

The 469.503 -- and I'm using state statutes here primarily because, in the appeal, the

Page 35

136

1 state statute is the one to primarily going to be

3 In order to issue a site certificate, the

2 (indiscernible) to the courts.

4 Energy Facility Siting Council shall (indiscernible)

5 that the preponderance of evidence on the record

6 supports the following conclusions: The facility

7 complies with the applicable standards adopted by

8 the Council in ORS 469.501, so the statutes

9 requiring the file to the application to show that

10 they fully comply with the (indiscernible) of the

11 Council.

12 So in the -- another issue is I believe

13 there may be instances -- there may have been

14 instances -- where the Council has been asked to

15 approve the go-forward exception, the forest use

16 statute -- or rule. There is a court case, Juss

(phonetic) versus Linn County, 16 OR (indiscernible)

74, stated in 2009. It says, "Land cannot be

19 removed from go-forward protection absent data

required by 660-006-005(2)." And it also provides 20

21 the statute language.

22 So in the event that you're ever asked to

23 allow -- or approve the exception to -- for -- for

24 an alternate practice, which is under Forest

25 Practices Act, I encourage you to make sure that

1 goals are approved by LCDC.

So there is a statute that says you cannot

3 apply. And there are multiple court decisions that

4 say you cannot apply county rules within a year of

5 any state change in LCDC rules if those local rules

are not in compliance with the state statute.

There's also a statute, ORS 527. And I'm

-- I'm not meaning to -- I -- I just want you to be

9 really aware of what the actual language in these

statutes is because there are multiple court

decisions that say, number one, an agency does not

have the authority to interpret another agency's

13 rules or their statutes.

14 And they -- the courts have to typically

provide deference to an agency interpreting their

own rules and statutes that also, in order to do an

interpretation, it's required that the rule or

statute be unclear. And -- and you know, a recent

U.S. Supreme Court decision on Kaiser said -- goes

further and says that, in addition, any

21 interpretation cannot result in basically surprise

22 to the people who are impacted by it.

23 Like, for instance, if you -- if the

24 Council has been using a certain interpretation of

25 the rule, and then they -- they do not have the

135 137

1 you're in compliance with that legal requirement.

2 The -- also, Oregon Department of Energy

3 rules say they shall contact agencies when there is

4 disagreement regarding the -- in -- in --

5 disagreement regarding what the impact or the

6 application of the rules of another agency say. So

7 for example, if there are disagreements about land

8 use issues, what qualifies or doesn't qualify, the

9 appropriate procedure is for the Oregon Department

10 of Energy to contact LCDC and obtain their opinion

regarding whether or not a decision being

12 recommended actually is compliance -- in compliance

13 with the state land use rules.

14 And it does say that any waiver allowed by

15 Council cannot -- cannot waive a state statute. So

when I provide you with state statute, that is the

17 final authority.

18 Let's see. The -- there's also ORS

197.250, which says all comprehensive plans and the

20 land use regulations adopted by a local government

21 to carry out those comprehensive plans and all

22 plans, programs, rules or regulations affecting land

23 -- let's see -- land use adopted by a state agency

24 or special district shall be in compliance with the 25 goals which -- within one year after the date these

1 ability to change that interpretation for one

2 development and then then change it back to another.

3 And I'm sure you can probably understand where that

4 kind of appeal (indiscernible) could occur.

The -- it also says in the statute -- I'm

6 just quoting some things here from my notes

7 regarding potential actions. ORS 527.722 restricts

8 local government adoption of any rules regulating

forest operation. This statute states local

governments cannot adopt any rules, regulations, or

ordinances or take any other actions that prohibit,

limit, regulate, subject to approval or in any way

affect forest practices on forestlands outside the

14 acknowledged urban growth boundary.

15 So for instance, Union County or any other county cannot have local rules that are not

17 consistent with the state statutes.

I could go on with more, but I hope -- I

18

think that's probably enough for right now. And I

hope you will seriously consider whether or not

21 future recommendations coming from the Oregon 22

Department of Energy are consistent with the statutes and rules rather than requiring the public

to appeal to the Oregon Supreme Court wherein

25 decisions that you make fail to comply with the

MS. GRAIL: Yes, sir. 18 (Simultaneous speaking.) 18 MR. JENKINS: Are we just still doing a 19 19 /S/ Ryan Batterson 20 transcript? Are we still doing a transcript of the 20 21 21 meeting? 22 MR. CORNETT: I mean, that's really on 22 23 Idaho Power. 23 24 24 So I know you were hiring the court 25 reporter for the meeting agenda item. So whether 25

126:10

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57:8 57:12
57:18 57:24 58:1
101:17
1:00 12:22
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77:20 78:4
88:21 99:8
101:24
122:10 131:9
10:20 74:5
106 26:14
10-minute
74:1 75:18 77:8
10th 4:14
7:17 8:11
11:4 11:14
11 56:3 56:10
57:23 59:4
85:8 85:11
11:34 130:23
11:35 131:10
11:45
131:11 131:13
11:56 138 : 15
11:57 140:7
12 58:11 91:9

13 85:17
14 59:4 59:5
16 134:17
18 77:13
19 17:5
197.250
135:19
19th 10:12
1st 8:6
2
2 44:4 53:3
53:15
56:21 57:9
57:11 57:13
57:15 63:8
63:18
66:15 93:1
2,050 102:4
20 89:9 89:10
2003 83:4
2009 134:18
2017 29:22
2019 30:1
81:17
2022 3:4
3:7 7:13 7:17 8:6
2026 8:6
21 89:10
89:11
22 89:10
89:11
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		108:2
		41 95: 97:13
		469.37
		(b 31
		469.37
		14:16
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27th 3:7	469.501 134:8
28th 11:1	469.503 133:4
13:18	133:24
29th 7:12	
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3 6:10 80:14 132:6	5:30 11:4
3:00 12:22	50 10:16
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41:20	22:24
41:22 44:4	22:24 23:2
30th 7:13 8:6	527 136:7
316 82:14	527.722 137:7
31st 7:13	5-minute 77:8
9:19	
323 82:15	6
324-acre	6 16:9 32:21
10:17	32:21 53:5
345-011-	60 41:23 44:4
0080 7:2	660-006
3s 87:21	134:20
4	665 83:3
4 38:4	672 83:4
60:17	674 84:25
81:21 102:24	68 26 : 5
105:15 108:24	684 85 : 5
41 95:13	694 85:12
97:13 107:7	698 64:6
469.370(5)	64:13
(b 31:12	699 64:17
469.370(7	
14:16 31:1	7
469.401	70 12:23



	5 Meeting September 27, 2	1022 NDT AssgIT# 60215	raye so
706 64:22	accepting	137:7 137:11	additional
64:25	33:10 89:19	activities	26:4 28:12
725 83:3	access 6:16	35:1	51:18 52:4
74 134:18	102:7	actual 17:1	56:6 56:13
750 85:5	accidentally	17:23 18:3	75:8 90:24 99:20 101:4
	32:18	22:24	
772.210(4	accordance	96:23 117:25	additions
132:24	26:9	133:22 136:9	25:16
8	accorded	138:1	address
	114:24	actually 17:6	45:8 45:10
8:30 3:5		18:2 18:11	51:12
8th 11:16	according	29:25	53:22 60:3
	77:7	32:22	65:25
A	accountable	34:12	69:16 78:5
a.iv 58:12	98:8	37:10	90:5 99:18
a.m 3:5 140:7	accurate 34:6	56:22	102:23 109:21 113:3
abilities	91:2	57:10	109:21 113:3
91:4	accurately	63:12	
	133:22	83:10 91:3	addressed
ability		91:25	103:18
7:14 39:13 44:15 102:19	accusatory 6:23	92:15	addresses
112:13		94:17	38:15 104:24
114:24 137:1	acknowledge	95:21 107:14 132:17	122:16
	30:3	135:17	addressing
able 4:11	acknowledged		5:4 57:1
15:9 39:13	133:6 137:14	Adams 87:12	65:11 81:7
88:13 93:9 121:21	acknowledgmen	87:18 87:22	adequate
	t 29:22	add 21:15	11:11
absent 92:1	29:23 30:1	33:11	38:19 50:8
134:19	46:15	added 26:4	82:1 93:22
absolutely	across 8:18	38:7 40:11	105:17
62:23 124:9	Act 65:20	49:2 53:24	adequately
accept 8:18	134:25	adding 22:1	104:24
21:5 21:20		53:23	adjacent
21:23	action 14:6	82:12 90:23	34:25
acceptable	18:4 30:16	addition	
7:1 45:20	31:16 95:10 98:3	26:17	adjustments
76:21	95:10 98:3	58:17	71:14
acceptant	139:12	58:19	administrativ
114:15		59:12 136:20	e 7:2 21:7
	actions 66:12		

	5 Meeting September 27, 2	022 NDT ASSGIT# 00215	Page 38
50:15 119:21	94:21	alert 6:10	27 : 3
120:4	94:22	80:14 132:6	amend 119:6
admit 112:18	94:25 95:5	allocation	124 : 13
adopt 14:15	95:20 123:14	100:3 104:8	amended 16:10
15:23	135:6 135:23	allow 7:14	84:19 120:5
19:22 31:3	136:11	92:7 95:23	amending
108:8 137:10	136:15	96:12	30:14
adopted 27:25	agency's	97:21 134:23	
120:2	136:12	allowed	<pre>amendment 9:25 10:1</pre>
134:7 135:20	agenda 3:2	6:21 43:20	10:7
135:23	4:2 4:5	97:24 98:7	
adopting	4:9 6:1	109:1 135:14	<pre>among 8:20 95:13 102:18</pre>
114:5 118:23	6:2 6:13 6:15 7:9 7:9	allowing 31:4	
adoption	9:7 9:8 9:15	already	amount
137:8	13:19 14:4	35:5 42:12	45:17
advance 53:11	14:4 15:23	50:17 123:4	93:21 93:21
	108:6 130:19	Alrighty 39:7	93:21 99:24 104:21
advice	138:20		104:22
79:23 121:18	138:23 139:3	alternate	133:14
advises 8:15	139:9 139:25	27:17 134:24	ample 104:14
advising 87:4	ago 101:25	alternative	_
advisor 39:17	1 10 0	22:13	analysis 72:7
1 auvisui 33.17	l agreed 19:2	00 10	100 -
139:14	agreed 19:2	23:10	100:5
139:14	agreeing	23:13	101:4
139:14 advocating	agreeing	23:13 23:18	101:4 101:7 101:13
139:14 advocating 92:11	agreeing 128:10 agreement	23:13 23:18 23:21 24:7	101:4 101:7 101:13 121:20
139:14 advocating 92:11 affect 137:13	agreeing 128:10 agreement 26:16	23:13 23:18	101:4 101:7 101:13 121:20 Analyst 14:19
139:14 advocating 92:11 affect 137:13 affected	agreeing 128:10 agreement 26:16 26:21 108:22	23:13 23:18 23:21 24:7 49:18	101:4 101:7 101:13 121:20 Analyst 14:19 15:22
139:14 advocating 92:11 affect 137:13 affected 133:6	agreeing 128:10 agreement 26:16 26:21 108:22 115:4	23:13 23:18 23:21 24:7 49:18 49:24 51:5	101:4 101:7 101:13 121:20 Analyst 14:19 15:22
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing
139:14 advocating 92:11 affect 137:13 affected 133:6	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting 135:22	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19 Agriculture	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7 61:24 62:9	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing 47:23
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting 135:22 against 95:10	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19 Agriculture 11:17	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7 61:24 62:9 alternatives	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing 47:23 and/or 18:17
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting 135:22 against 95:10 agencies 8:18	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19 Agriculture 11:17 Agriculture's	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7 61:24 62:9 alternatives 60:24	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing 47:23 and/or 18:17 Andersen 59:22
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting 135:22 against 95:10 agencies 8:18 26:13 99:7 99:22 100:2 100:13	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19 Agriculture 11:17	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7 61:24 62:9 alternatives 60:24 am 17:12 44:6	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing 47:23 and/or 18:17 Andersen 59:22 Ann 3:21
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting 135:22 against 95:10 agencies 8:18 26:13 99:7 99:22 100:2 100:13 100:16 104:5	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19 Agriculture 11:17 Agriculture's	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7 61:24 62:9 alternatives 60:24 am 17:12 44:6 81:6 91:10	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing 47:23 and/or 18:17 Andersen 59:22 Ann 3:21 78:12 109:18
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting 135:22 against 95:10 agencies 8:18 26:13 99:7 99:22 100:2 100:13	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19 Agriculture 11:17 Agriculture's 11:21 ahead 25:22 60:24	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7 61:24 62:9 alternatives 60:24 am 17:12 44:6 81:6 91:10 96:6 121:6	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing 47:23 and/or 18:17 Andersen 59:22 Ann 3:21 78:12 109:18 126:15 130:8
139:14 advocating 92:11 affect 137:13 affected 133:6 affecting 135:22 against 95:10 agencies 8:18 26:13 99:7 99:22 100:2 100:13 100:16 104:5	agreeing 128:10 agreement 26:16 26:21 108:22 115:4 agricultural 11:19 96:8 96:13 133:19 Agriculture 11:17 Agriculture's 11:21 ahead 25:22	23:13 23:18 23:21 24:7 49:18 49:24 51:5 51:8 58:14 58:16 58:18 60:7 61:24 62:9 alternatives 60:24 am 17:12 44:6 81:6 91:10 96:6 121:6 121:17	101:4 101:7 101:13 121:20 Analyst 14:19 15:22 analyze 101:2 analyzing 47:23 and/or 18:17 Andersen 59:22

EFSC	Meeting September 27, 2	2022 NDT Assgn # 60215	Page 40
answer	70:16	9:20 10:14	101:22 105:6
25 : 21	apologies	10:23 11:4	119:13
85:21	10:6	20:25	120:22
93:25		22:21	125:10
95:16 112:14	apologize	24:11	134:15
answered	24:19	29:21	134:23
71:22	63:21	54:25	139:11
	66:24 106:1	55:10	approved 53:6
anticipate	<pre>appeal 22:1</pre>	55:14	91:20
9:14	96:5	90:21	94:17 136:1
anticipated	132:23	99:18	
9:6	133:25 137:4	99:23 119:14	approves
Anuta 80:20	137:24	133:22 134:9	20:25
80:20 81:2	appear 85:25	135:6	approving
81:4 85:22		applications	23:23
86:1 86:7	<pre>appearing 80:20</pre>	83:12	approximately
103:14			10:17
112:19	appears 82:12	applies 23:21	aptly 82:21
112:22 113:2	applicable	apply 23:16	
113:3 113:13	24:1 134:7	23:17 51:8	area 9:6 51:9
113 : 24	applicant	96:3 114:9	52:11 101:15
113:24	10:22	133:12 136:3	areas 22:20
Anuta's	22:21	136:4 138:2	51:15
106:12	23:24	applying 51:3	51:15 131:22
	33:21	appointed 8:5	aren't
<pre>anybody 80:25</pre>	37:25 41:3		87:16
125:2	42:22 43:2	appointments	116:3 116:7
anymore 52:21	43:3 50:18	8:1 8:2	
anyone 5:3	52:6 52:12	approach	argue 98:6
80:16	53:21 56:5	100:9	argued 81:18
98:17	56:24	appropriate	argument
132:8 138:11	58:24 59:8	6:22 85:2	81:19 83:6
	62:16	86:16	
anything 12:6	93:14 110:22	90:25 116:25	arguments
14:11 22:8	111:14 119:9	121:6 135:9	81:9 82:20
39:2 98:13	120:10 123:2		84:24
115:5 125:2	126:5 126:11	approval 7:12	85:10
anyway	133:9 133:21	31:9 31:17	85:15
61:14 90:1		111:18	92:14
92:25 96:20	applicant's	137:12	93:11 94:7
	55:3 121:10	approve 24:10	array 12:25
Anyways 49:8		approve 24.10	<u></u>



	, ,	 	
arrives 3:25	71:24 72:1	audited 48:11	133:18
articulated	attachments	August 4:6	available 6:6
82:20 128:1	21:12 100:18	7:11 7:12	13:20 17:3
aside 50:14	attempt 60:16	9:19 16:5	19:10
asnippet	attempts 5:10	16:18	19:18
51:23		17:14	80:10 104:10
	attend	20:12	132:2
aspect 40:9	11:12 88:19	27:11 29:8	<pre>avoid 23:5</pre>
40:23	attended	29:14	awarded
aspects	12:24	30:17	133:15
9:11 67:3	attention	30:21	aware 12:13
asserting	105:3 132:19	33:25	136:9
102:25	attorney 8:22	46:11	130:9
assess 44:25	14:21	47:10 47:10	В
		56:22	B2H 56:25
assessed	audible	59:15	57:4 65:12
116:7	26:1 29:1 39:3 52:23	63:14	74:18
assessment	59:3 52:23	63:20	80:21
26:8 26:10	74:3 74:11	65:13 73:8	99:13 101:23
26:22	85:24	73:10	101:24
111:6 111:9	98:15	73:21 82:23	102:14
assessments	108:1 113:18	authority	102:18
51:19	117:21	8:13 40:24	102:23
assist 8:19	121:25 125:4		113:25
Assistant	130:1 138:13	42:11	bachelor 8:25
14:20	audience 5:13	43:25	balance
associated		45:14	102:13
12:18 14:7	audio 15:11 25:24 47:5	83:19	
	68:25	83:22	ball 16:3
Association	70:10	83:23	16:14
26:18	70:10	83:25 93:5	<pre>based 19:2</pre>
assuming	70:11	94:21 122:24	23:23 26:8
114:4	70:12	123:9 123:15	59:2 77:10
Assurance	86:17	135:17	93:5 95:14
39:9 39:10	86:18 87:6	136:12	116:23
assurances	87:15 103:12	authorization	120:16 126:3
104:17	107:17	95 : 17	basically
Attachment	110:11	authorizing	24:8 25:17
16:8 34:10	114:20	91:25 120:10	34:5 39:15
69:9 69:11	117:15 118:4	126:11	40:23 46:14

EFS	C Meeting September 27, 20	022 NDT Assgn # 60215	Page 42
55:17 67:3	71:15	better	126:7 130:19
136:21	71:18 78:7	91:11 108:12	131:20
Basin 117:11	78:7 78:12	109:20	boiling 55:20
basis 83:7	78:13 109:17	109:25 110:1	bond 41:1
120:21	109:18	beyond 27:19	41:7 42:6
128:25	109:18	bidirectional	42:14 44:2
bear 32:6	110:10 110:13	102:5	44:8 45:15
32:12 53:13	110:13	bigger	93:11
	114:18	32:15	93:15
beckon 107:15	118:16 122:5	37:21 40:9	93:21 94:1
becoming	122:6	52:12	104:22
121:9	122:7	bill 13:8	boundary
begin 5:23	123:5 123:17		10:18
14:14 99:2	124:19	bit 22:6 25:3	22:22
beginning	126:15	34:1 39:8	22:23 137:14
10:8 42:23	126:16 127:8	63:24	brand 59:18
42:24 105:7	127:11	88:12 123:24	
behalf 99:1	127:19	blasting 34:9	brand-new
	127:23 128:3	34:10	59:18 62:7
behind 9:17	128:13	34:13	break 73:14
Beier 3:21	128:16 130:8	34:17 35:1	74:1
3:22 60:9	130:9	35:4 36:3	107:21
64:15	Beier's 71:13	36:12 38:6	117:14
64:23 65:2	believe 12:23	81:22 82:4	130:24 131:7
65:9 66:16	42:10	105:19	131:10
66 : 17	42:16	105:24	138:21
67:11	43:24 47:9	106:16 109:10	brief 16:2
67:12	50:14	109:10	20:5 24:23
67:14	72:19	110:18	briefed
67:18	77:13 84:2	110:20	103:19
67:20	90:13	111:10	briefing
67:22 68:4 68:10	93:22 103:20	111:11	27 : 14
68:12	104:13	111:15	<pre>briefly 27:2</pre>
68:21 69:2	104:23	115:24 116:8	-
69:4 69:18	106:10	116:22 117:5	Brigham 9:1
69:21	118:13 123:7	117:5	bring 4:17
69:23 70:1	129:10	Board 7:25	9:3 13:5
70:4 70:6	134:12	11:17	80:4 111:23
70:22 70:24	benefits	Boardman 14:7	brings 8:17
	102:6 102:18	14:14 125:11	119:12
		14:14 120:11	

	5 Weeting September 27, 202	22 ND1 Assgil # 60215	Page 45
broad 12:25	129:23	44:22 48:3	103:3 103:12
broadcast 5:2	captures	51:12	105:15
5 : 11	52:21	51:22 52:9	105:19
broadly 12:24	capturing	53:20	106:11
75:21 123:9	18:5 41:4	53:21 54:3	106:19
		54:23 55:6	106:20
broken 94:3	card 6:6 79:4	55:8 55:19	108:16
brought 37:10	80:10	56:5 56:12	108:23
build 84:10	cards 79:9	63:10	109:10
84:12 84:18	132:2	63:19	109:14
built 35:19	care 75:14	73:20	109:20 110:4
36:13	careful	79:20 87:7 89:25	110:11 110:22
	133:20	92:15 94:6	110:22
bulk 90:12		94:9 99:10	110:23
burden 82:7	carried 32:17	99:11	113:11 114:4
82:12 106:13	32:18 66:23	99:14 100:21	
107:9 109:22	78:24 130:16	100:25 101:2	116:6 118:2
110:4		101:3 103:20	
Bureau 26:15	carry 135:21	104:8	causing 116:2
burn 64:20	carryover	105:5 107:19	CCO 16:9
64 : 21	58:5	120:20	cell 4:21
67 : 14	case 4:7 16:6	123:25	Center 82:18
67:25 68:6	16:10	131:21	Central 7:24
68:18	18:22 20:8	134:16	
69:24 70:16	20:8 20:9	cases 90:3	certain 27:19
buyer 92:25	20:11	90:5 94:5	41:18 100:23
32,02	21:13	100:11	136:24
	24:24 25:8	catch 50:3	certainly 9:3
calendar 7:10	27:4 27:4	65:5	12:13 42:6
	27:22		43:19 44:6
cam 5:2	28:16	categories 25:23 26:3	66:13
capacity	29:11		93:23 128:2
10:16	29:12	causal 109:23	certainty
102:5	29:14	causality	43:3
102:9 102:16	29:25 30:12	117:5	certificate
capture	30:12	cause	9:20 21:1
49:3 49:11	31:14	110:19	21:20
65 : 25	37:23	111:15	21:21
captured	37:25 42:22	114:12	23:15
16:24		caused	23:23
18:11 19:5			32:25 33:4



EF50	C Meeting September 27, 2	2022 NDT Assgn # 60215	Page 44
33:11	78:1 78:25	50 : 20	17:23 18:3
33:13	80:18	51 : 24	18:7 18:15
33:18	98:19	51:25 52:1	19:7 19:10
33:21	98:24 111:16	52:7 53:6	20:3 21:5
38:18 41:1	112:9	70:8 70:23	21:6 21:22
45:14 49:6	120:9 120:19	73 : 23	24:24 25:1
55:10	122:5 123:18	74:19 75:7	25:2 25:7
58:13 60:7	125:9 126:10	76:4 77:8	25 : 11
81:25	127:8 127:17	77:18 78:3	25 : 12
89:23 90:1	130:17	79:2 80:8	25:14
90:6 90:7	130:20	81:14	25:15 26:3
91:23	138:17	81:14 94:1	27:9 28:18
91:25 92:1	139:16	101:15	29:7 30:15
92:10	139:16	101:16	30:16
99:23	Chairman	101:17	30:22 31:6
100:3 101:22	64:15	103:10 108:5	31:8 31:9
104:8		108:23	31:21
105:6 105:16	challenging	108:25	33:10 34:3
119:14 120:7	97:14	112:11	34:17
120:10	chance	112:11	34:19
120:13	86:21 120:23	112:12	37:19 42:8
125:13 126:7	change 6:1	112:13 113:9	50:18
126:11	13:22	113:10	50 : 21
126:13 134:3	14:16 18:4	113:10 114:3	54:20 57:3
139:12	18:5 18:12	114:6 115:14	57 : 10
certificates	18:14	115:21	57 : 24
91:20 132:20	18:14	117:25	57 : 25
132:22	18:17	120:17 136:5	63:13
cetera	19:17	137:1 137:2	63:19
21:16	19:25	changed 13:21	73:19
41:12	24:22	93 : 7	74:20
45:18 55:4	26:22	108:16	76:22
62:12	26:23 27:6	125:14	77:13
	28:19 30:7	changes	77:23 78:5
Chair 3:24	30:20	16:4 16:13	79:11
4:4 5:12	31:16	16:16	79:21
5:19 7:21	31:22	16:21	79:22
8:4 8:4 14:5	31:23	16:23 17:9	79:25 80:5
14:9 14:12	32:14	17:11	81:8 81:11
14:13 15:1	32:16 33:4	17:21	81:23 89:4
24:18 69:6	38:5 38:6	17:22 17:23	89:22
75:9 75:11	46:13		90:14
76:12 77:1			90:16 95:5



	l		
99:4	44:12	117:1	42:14 43:8
101:19	Chris 34:23	124:1	92:25
104:11		124:5 128:5	94:23 117:17
104:12	Cindy 3:17	clearly 5:5	comfortable
104:14	35:10 41:15 48:6	clicking 6:15	70:23 103:11
114:15			103:24 104:6
119:10	50:2 78:16	climate	113:16 127:3
120:16	97:8 107:2	102:18	128:8
125:14	110:8 116:16	clock's	
127:13	118:11 121:4	115:20	<pre>coming 61:1 125:18</pre>
127:13	130:12	close 73:16	
127:14	cite 69:12	84:13 111:10	137:21
127:20	cities 102:2		comment 6:2
127:22 128:7	citizens	closed 55:2	31:5 50:19
128:11	95:21 98:3	55:5 55:5	66:5 66:6
129:15 140:3		131:17	75 : 19
changing	City 10:19	131:19	75 : 25
103:11 118:1	civil 95:10	138:15	77:14
Chaser 131:24	95:22 98:3	closes 55:2	77:17
139:10	claimed 103:5	55:18 108:4	77 : 21
		close-up 66:4	77 : 22
check	clarification	_	80:17
107:11 138:7	76:20 108:14	closing 27:14	80:19 81:1
checking 15:6	108:15	81:9 81:19	87:10
Chocktoot	clarify 26:25	82:20	87:14 88:7
3:19 3:20	68:14 68:19	84:24 85:9	89:3 97:10
46:23	clarifying	85:14	98:18 107:14
46:24 47:1	26:7	coalescing	115:1 115:15
50:11		115:8	116:10
62:25	clarity 19:24	collaborative	116:15
78:14	37:5 76:14	99:21	118:12
78:15 113:23	Clark 34:23		119:10 131:3
118:20	clause 13:9	collapse	131:14
128:17	clean 21:23	110:20	131:18
128:19	102:17	110:21	131:19 132:9
130:14		colleague	138:12
130:11	clear 15:2	34 : 23	138:15
	35:15 61:7	Columbia	commented
choice 138:24	68:5 71:6	117:11	26:12 100:7
140:2	95:2 96:21	combination	commenters
choices 84:22	97:16	129:14	79:24
chose 41:9	103:4 103:12		
	116:6	comes 35:15	commenting



EFO	Meeting September 27, 2	2022 NDT Assgn # 60215	Page 46
50:21	133:15	68:2	133:1 133:16
comments	complaint	102:25 104:9	condition
6:4 6:25	67:5 96:2	106:13	17:24
39:1 48:19	complete	122:17	18:15
52:8 54:4	10:14	concerned	18:17
55:3 55:4	10:23 11:4	26:19	23:17
56:2 65:21		35:17	23:20
79:25 89:4	Completes	36:19 129:22	25:14
90:8 90:9	132:10	concerns	30:23
90:19 97:2	completing	11:17 13:4	31:23
99:15 102:22	33:10 132:12	51:13	32:24
102:23	compliance	52:10	33:20
103:25 104:1	8:20 36:5	53:22 60:4	34:12 38:1
104:16 113:5	83:24	65:24 100:24	38:4 38:4
121:7 138:11	133:3 133:11	101:8 101:12	39:11
commercial	135:1 135:12	101:0 101:12	39 : 15
8:23	135:12	103:14	39 : 18
	135:24 136:6	103:17 104:2	39:22 40:3
Commission		117:12 122:9	40:12
7:25 8:2	complies		41:22
12:5 29:23	120:1	conclude	45 : 13
83:20	133:5 134:7	105:1	47:24
Commission's	comply	concluded 8:8	50:17 51:6
29:23	84:11	28:4 28:6	51:11
Committee	84:20 134:10	130:19 140:6	51:24 52:1
7:25	137:25	concludes	52:7 52:15
	component	14:2 73:25	52:22 53:3
committing	120:9	85:1 126:5	53:5 53:10
84:2		126:10	53:11
common 114:5	components		53:13
communication	53:25	conclusion	53:15
22:15	comprehensive	42:13	53:19
	133:7 135:19	42:14 43:22	53:24
Company 99:1	135:21	conclusions	56:20
compared	computer	40:1 126:4	56:21 57:8
133:19	47:14 64:24	128:24	57:9 57:11
compensate		128:24 134:6	57:12
81:25 105:16	concept	concur 127:1	57:13
	13:5 13:13		57:18
compensated	16:25	concurring	57:24 63:8
38:19	concern	26:20	63:10 63:13
compensation	11:9 38:15	condemned	
	44:19 45:8		



	September 27, 2	.022 NDT ASS9IT# 00213	Page 47
63:14	51:7 53:2	97:8 97:13	connection
63:18	54:15	97:16	99:17 102:21
63:24	54:18	98:12	103:6 103:16
65:12	56:18	106:8	103:25 104:1
65:17	56:24	106:9 106:23	104:15
66:15	58:24	107:1	105:25
70:21 72:5	73:10	107:2	consent 7:10
72:9 72:18	73:18	107:6 107:24	
81:20 93:1	73:22	110:7	consequences
93:19	79:22	110:8	45:2
93:23	81:12	110:8 110:14	Conservation
101:5 101:16	89:23 90:2	110:17	12:4
102:24 103:1	90:6	110:25 111:7	consider
103:4	120:12	112:4	45 : 11
103:9 104:17	122:12	112:7 116:14	58:25 137:20
104:18	124:23 126:4	116:16	138:14
104:23	126:13	116:17	considerable
105:14	128:24	117:18 118:9	99:24 124:22
108:24	Condon 3:17	118:10	
111:18	3:18 35:8	118:11	considerably
conditions	35:9 35:10	118:11 121:3	58:25
17:6 17:8	35:11 37:4	121:4	consideration
17:11	37:8 38:9	121:4 121:13	133:21
17:16	38:21	121:15	considered
17:21	38:23	121:22	22:22 25:7
17:25	38:25	130:12	25:12 30:19
18:21	41:15	130:13	considering
18:24	41:15 42:2	conduct 7:3	54:20
18:24 19:4	42:20	conducted	
19:4 21:22	42:21	6:20 26:9	consistent
23:16	44:17	26:25 27:6	6:22 33:23
27:12	44:18 45:9	56:14 85:6	51:22
27:16	45:19	conferring	94:17 96:9
27:16	45:23 47:4	107:16	100:9 137:17
27:18	47:5 47:19		137:22
27:19	48:7 48:15	confident	consolidate
27:25 28:8	48:20 49:1	91:11	76:19
28:11	49:10	conflicting	consolidated
28:15	49:12 50:2	18:18	76:16
30:16	50:2 65:23	confusing	76:20 76:24
30:23 31:9	66:1 78:16	25 : 5	constitute
31:17 51:3	78:17 97:8		30:6 79:22
			30:0 /9:44



	C Meeting September 27, 2	2022 NDT ASSGIT# 00215	Page 40
112:12	31:14	106:15	78:16
construct	37 : 23	114:11	78 : 18
33:1 33:22	37 : 25	control 54:15	78 : 20
120:11	51:12	56:20	78 : 22
126:12	51:22 52:9	56:21 57:8	78:24
constructed	53:20	57:11	80:18
23:1	53:21 54:2	57:18	80:23
	54:23 55:6	57:24 63:8	80:24 86:8
construction	55:8 55:19	63:17	86:13
22:19	56:5 56:12	73:17 83:1	86:14
35:13 100:6	63:10	conversation	86:19 87:6
consultants	63:19	43:2 66:13	88:9 88:11
104:5	73:19	75:10 124:8	98:19
consulting	79:20		98:24 107:18
26:13	89:25 90:3	conversations	111:16
	90:5 94:5	5:15	111:17 112:9
contact 13:22	94:6 94:9	coordinator	112:17
36:22	99:10	8:8 8:9 8:11	114:20
36:25	99:11	11:22	114:23
135:3 135:10	99:14 100:21	corection	123:20
containing	100:24 101:2	71:5	123:21
89:24	101:3 103:20		123:22
contemplated	131:21	Cornett	123:23
104:22	context 43:15	3:11 3:13	124:15
Contents 72:6	50:1 54:19	3:15 3:17 3:19 3:21	126:19
	continuation	3:19 3:21 3:23 4:4	126:24 127:1
contested	75:7 78:2	5:12 5:19	127:17
16:6 16:9	continue 74:8	7:21 9:24	127:18
18:22 20:8	74:18 78:3	15:1 15:11	127:24 128:4
20:8 20:9	79:3 140:1	15:14	130:3 130:4
20:11		16:24	130:4
21:13	contractor	41:25 42:1	130:8 130:10
24:24 25:8	35:14	43:5 43:6	130:12
27:4 27:4	36:25 43:14	45:21 46:7	130:12
27:22	contrary	46:8 46:20	130:14
28:16	92:13	71:1 71:12	132:10 138:7
29:11	contribute	76:12	138:17
29:12 29:14	100:17	76:13 77:1	138:19
29:14		77:3 77:4	138:20
30:12	contributed	78:11	139:22
	99:22	78:12 78:14	
30:13 31:4	contributing		corona 68:17



EFS	C Meeting September 27, 2	2022 NDT Assgn # 60215	Page 49
Corporation	19:18	52:20 53:6	119:3
10:23	19:18	53:7 54:5	119:6
correct	19:24 20:2	54:19	119:7 119:13
9:14 34:17	20:14	54:24 55:4	119:20 120:1
46:6 50:22	20:22	55:12	120:2 122:23
50:23 58:8	20:25 22:5	55:21	123:25 124:3
68:9 69:12	23:6 23:12	56:20 57:2	124:7 124:21
72:20 124:9	23:13	57:10	125:10 126:5
	23:25 24:9	60:18	126:9 127:19
corrected	24:19 25:6	60:20	128:7 128:10
27:22	25 : 10	62:22	129:7 129:19
correction	25 : 18	63:20 64:2	131:16
26:23 71:4	27:23 28:4	65:17	131:16
corrections	28:20 29:6	65:21	132:23 133:4
7:15 7:18	29:8 29:8	66:21	134:4
correctly	29:15 30:2	73:21 74:2	134:8 134:11
15:7	30:9 30:14	74:25 75:4	134:14
	30:17 32:1	75:22	135:15
corridor	32:3 33:6	76:14	136:24
22:23 23:4	33:25 34:2	76:24 77:5	139:13
Council 3:1	34 : 12	79:23 83:8	Councilmember
3:8 4:5 4:17	34:22 35:3	85:20	3:24 7:7
5:3 5:4	35:6 35:7	85:23	35:8 42:2
6:4 6:15	39:2 39:8	86:20 87:4	45:8 48:25
6:19 6:23	39:12 40:2	90:3 91:1	58:21
6:25 7:19	40:2 40:24	91:3 91:17	60:12
7:22 8:16	40:25 41:2	92:4 92:6	67 : 11
9:4 9:7	41:6 41:9	92:11 93:4	69:17
9:8 11:24	41:9 41:11	93:7 93:9	69:21
12:13	42:3 42:14	93:14	70:22 72:5
12:15	42:17 43:9	93:16	109:11
13:16	43:18	93:20 97:5	110:10
13:19	43:21	99:6	118:13 123:5
16:10	43:23	101:21 103:9	127.19
16:11	44:11	103:23 104:6	132:17
16:17	44:11	104:17	Councilmember
16:18	45:13	104:20 105:2	s 11:12
16:18	45:17	105:5	11.16 14.2
16:22	45:22	105:9 111:20	75.0 01.13
16:23	46:13 49:3	111:24 113:4	00.24 113.24
17:13	49:5 50:21	113:16 115:7	138:25
17:15 18:8	51:21 52:18	118:1 118:7	
			Councilor



EFSC	C Meeting September 27, 2	2022 NDT Assgn # 60215	Page 50
35:9 42:20	95:16 104:12	courts 94:4	95:14
44:17	108:7 111:23	114:12 134:2	95 : 19
46:23	114:25	136:14	95 : 22
46:24 47:4	117:24	cover 15:25	103:5 105:17
49:19	118:22 121:1	86:11	106:16
50:11	121:2 121:24		109:12 116:3
57 : 14	125:12 127:2	covered	117 : 17
62:25 65:2	Counselor	30:8 94:4	data 134:19
65:23	50:16 74:14	create 5:6	date 4:14
66:16	counted 31:23	83:15 117:9	4:15 13:23
71:13		credit 41:8	26:25
71:20 73:2	countless	42:15 44:3	74:19
78:7 97:7	100:2	44:9 45:15	74:19 74:22 135:25
105:11 106:8	county	93:16	
109:17 110:6	10:19	criteria 84:7	days 7:23
113:22	53:17 54:1	133:5	41:10
118:10	84:14		41:20
118:20 121:3	85 : 16	critical	41:23
122:6 124:18	92:17 133:10	102:15	41:23 44:4
124:19 125:1	133:13	cumulative	44:5
125:3	134:17 136:4	11:18	deal 96:2
125:5 128:17	137:15	curious 35:24	96 : 13
129:22	137:16	66:3 107:7	dealt 76:17
Councilors	County's 96:3	121:6	
66:14	_	current 48:10	decade 124:20
Council's	couple 11:15	48:15	decibels 59:4
12:8 21:3	19:10	48:17	decide 75:5
23:22 24:6	30:25 120:16	48:21 49:8	75 : 22
24:7 29:10		49:20 49:21	decides 49:3
31:10 33:9	course 101:1		decision 20:4
39:11	court 5:21	currently	20:14 21:3
55 : 15	91:12	8:11 13:20	
79:15 100:10	92:15	115:25	24:6 33:9
122:4 138:24	93:25	cut 65:20	40:2 44:21
counsel 14:22	94:19	117:13	75:24 79:15 120:14
28:24	94:19 134:16	cycle 19:8	79:15 120:14 120:25
28:25 50:5	136:3 136:10	_	120:25
63:2 74:9	136:19		122:12
76:9 79:3	137:24	damage 106:19	122:13
86:20	139:24	_	135:11
86:24 87:5	courteous	damages	136:19
87:25	6:20	82:2 82:11	100.19



			<u> </u>
decision-	129:25	33:3	development
making 55:15	demonstrated	describing	12:4 99:22
92:11	23:25 82:21	23:10 111:25	102:14 137:2
decisions	denied 90:2	description	DHS 8:12
76:3 90:24	denies 20:25	33:12	dial 4:24
91:12		33:13 33:23	dialogue 71:3
91:15 92:8	deny 75:5	design 32:25	_
94:9 94:20	77:6 78:2	designate	difference
96:11 132:19 133:13 136:3	denying 23:23	133:14	106:11 112:20
133:13 136:3	76:2		112:25
137:25	Department	desired 41:2	113:11
	8:12 9:19	destruction	different
decommissioni	10:2 10:12	117:8	9:10 48:2
ng 45:18	11:20	detail 23:9	62:18
	14:18	27:5 81:15	63:24 66:4
deference	14:20	detailed	103:3 110:14
94:23 136:15	15:21 23:12 36:7	121:20	118:12
defined 62:5	44:3 45:7	details 13:12	122:11
definition	47:22 52:1	25:17	133:18
95:25 96:4	90:15	determination	difficult
113:9	90:20	93:8 96:21	89 : 6
114:5 114:14	93:10		direct 12:10
delegate	94:11 95:4	determine	
122:24 123:9	96:22	91:2 94:13 95:23	directed
delegating	97:20		16:17 29:7 29:8 50:22
93:4	122:8 122:13		57:10
delegation	122:24 123:2	10:13 11:9	
123:14	135:2	13:24 13:24	direction
deleted 63:17	135:9 137:22	64:20	16:10 16:19
	139:13	68:17 92:3	31:13
deliberating	Department's		46:16 55:4
126:22	42:10	determines 104:20 133:4	73:22 79:4
deliberation	DEQ 83:4		88:17
20:2 77:10	DEQC 83:25	determining	directions
120:24 122:3	Deschutes	132:25	64:2
123:24	92:17	developed	
127:10	describe	51:14	directive
deliberations	33:15	developer	83:5 83:7 83:11
128:21		96:12	
	described		directly

		, , , , , , , , , , , , , , , , , , , 	<u></u>
90:23	disrupt	122:3 122:10	120:15 123:8
disagree	6:25 117:6	123:1	124:9 125:10
49:25	disruption	doubt 91:16	129:12
81:16	25:24 47:5	DPO 52:8 55:3	129:16
84:24 85:8	69:1 70:10	56:2	drafts 8:19
disagreement	70:11	draft 16:8	drill 52:21
111:19 135:4	70:12	17:4 18:9	dual 38:8
135:5	70:13	18:13 19:5	38:8
disagreements	86:17	19:9 19:12	due 74:19
135:7	86:18 87:6 87:15 103:13	19:13	90:22
disagrees	107:17	20:13 21:4	
81:10	110:11	21:22	during 6:12
82:23 83:10	114:20	23:11	12:15
discreet	117:15 118:4	29:10	14:11 19:23
104:13	disrupts 7:3	29:16	19:23 19:25
	_	30:10	44:11 55:8
discrepancy	distance	30:22 32:6	85:14
33:5 33:24	34:24 66:3	32:19	101:1 112:11
discussed	distinction	32:23	138:11
13:10 16:5	106:22	33:15 34:2 34:9 34:11	
29:7 35:18	district	34:9 34:11	E
73:10	135:24	37:17	e.i 68:18
discussing	division	39:11	earlier 79:12
79:17 80:5	14:22	39:21 52:2	81:21 104:2
discussion	divisive 91:7	53:3 55:1	
29:20		58:9 63:16	early 4:14 13:11 138:20
41:12 44:6	document	63:25 64:6	
44:11	18:11 41:24 88:2	64:13	easy-to 65:18
65:11	88:25 95:7	66:25	echo 124:19
65:14 126:25		74:20 83:2	eDiscovery
127:10	documentation 94:15	83:5 91:20	8:11 8:15
discussions		91:22 91:23 99:4	edit 32:17
59:17	documents	100:8 100:11	40:15
dismissed	6:17 22:2	100:19	40:16 66:23
27:12	32:5 88:5	103:22	editorial
dispersing	DOJ's 65:20	103:22 107:4	127:13
117:16	done 25:9	108:20	edits 4:12
dispute 35:22	27:1 28:2	119:17	50:15
36:3 114:10	52:4 111:2	119:18	EE 10:21
	111:3 119:11	119:23	FF IO:



10:21	employed 60:3	equipment	51:10
effect 111:11	enable 102:17	94:13	evaluation
133:8	encourage	error 84:3	26:5 38:17
efficiently	19:20	especially	52:6 52:12
102:11	96:20 134:25	44:24 90:4	111:3 111:20
102:20	energy 3:1	91:1	111:25
effort 100:15	3:8 6:19	essentially	116:21
efforts	10:13	83:6 129:11	event
122:20	10:22	establish	132:22
	11:18	42:4 42:18	133:16
EFSC 12:1	12:19	42:4 42:18	134:22
12:1 83:12	14:19	44:1 44:16	events 85:13
83:14 96:12	15 : 21		everybody
either	43:16	established	13:20
13:22	90:15	11:3	19:13 71:2
20:24	90:20 95:4	establishing	82:18
36:20	96:23	109:23	88:10 122:16
43:24	97:20	esteemed	122:21
84:17 88:7	102:3 102:12	34:22	
117:9 119:13	102:18 134:4		everybody's
elaborate	135:2 135:10	Esterson	54:13
111:13	137:22	6:7 36:1	<pre>everyone 6:21</pre>
	139:13	36:1 36:24	89:1
electric	engagement	37:9 37:14	everything
102:7	105:2	80:11	55 : 17
elements		132:3	76:17
100:23	engages 7:3	139:8 139:14	127:3 129:11
eligibility	ensure	estimated	129:23
92:8	83:12 83:16	45 : 17	everything's
else 61:2	enter 31:14	et 21:15	15:18
70:17	<pre>entire 51:3</pre>	41:12	
98:13		45:18 55:4	evidence 19:3
98:17	entirely	62 : 11	23:24 24:2
125:2 138:7	117:10	Eurus 10:22	41:11
	entrance		55:22 92:1
email 6:14	6:7 80:11	evaluate	93:3
emailed 75:16	132:3	43:10	103:21
emergency	environmental	43:13	111:20
44:21 44:22	83:20	43:15 111:15	
emphasize	94:11 94:12	evaluated	129:21 134:5
99:13	equal 45:17	7:25 13:13	exact 16:22
JJ.1J	equat 40:1/	23:5 23:12	



EF50	C Meeting September 27, 2	2022 NDT Assgn # 60215	Page 54
127:21	exclusion	explicit 42:6	120:11 133:2
example 23:19	106:17	47 : 10	133:5
29:19 30:5	excuse 10:1	47:25 48:8	134:4 134:6
37:17 38:8	85:7 88:9	122:23 123:3	fact 15:5
79:16	execute	123:3	25:17 26:4
101:6 135:7	126:11	explicitly	26:5 26:6
examples		123:13 124:1	29:18 30:6
30:11	executes	124:5	30:11
30:18	120:10	exposed 98:4	37:18
61:15	executing	_	90:22 91:2
61:15 67:4	120:20	exposing 95:11	91:8 92:6
exceeding	exemption		93:13 98:2
59:5	97:21	express 44:19	101:13
exceeds 84:7	exemptions	expressed	104:13 126:3
exceeds 84:/	121:8	102:25 104:2	133:17
Except 66:16	exercise 41:9	104:9	factor 106:15
exception		extend 10:8	114:6 114:11
34:14 84:9	exhibits	extensively	factors
95:17	100:3 100:5	103:19	106:17
95:23	existing		facts 18:16
97:25	22:11	extent	18:17
107:4	expanded	26:25 50:15 94:3	52:16
107:8 134:15	52:11 101:13		53:12 111:21
134:23	expected	extra 25:17	fail 137:25
exceptions	102:4		
29:12		F	failure 96:3
29:13	expecting	facilities	fair 69:20
79:16	48:12	12:19	fairly 24:23
79:18 81:8	expedited	22:17	fall 84:7
81:18 83:8	11:7	22:18	
83:15	expelled $7:4$	33:16	familiar 44:6
83:19 84:4	expertise	83:13 126:12	68:23
84:24	47 : 22	facility	farms 116:1
85:10 85:15	99:16 104:3	3:1 3:8 6:19	116:2
excess 95:11	explained	10:15	fashion 77:16
excessive	104:11	10:16 16:2	fast 47:14
85:2		22:9 22:14	
exciting	explains	22:25 33:2	faster 86:10
39:19 55:13	132:24	33:12	favorite
	explanation	33:16 33:23 51:4	39:16 54:13
excludes 94:7	28:13	33:43 31:4	feature 5:6

EFS	C Meeting September 27, 2	022 NDT Assgn # 60215	Page 55
6:9 80:13	19:9 19:12	120:15	82:17
132:5	19:13	120:25 123:8	82:24
federal 26:12	19:22 20:4	123:13	84:25 85:12
26:13	20:13	125:10	findings
	20:14 21:4	125:12	18:16
feedback	21:16	125:25 126:4	18:16
5:6 100:17	21:23	127 : 15	25:16
feel 104:6	21:25	128:25	29 : 18
feeling 15:9	23:11 27:9	129:12	34:18
feels 67:15	29:10	129:16	37 : 18
67:22	29:16 30:4	135:17	39:25 40:5
	30:10	finalized	52:2 52:2
feet 22:24	30:22 31:3	92:21 100:9	52:14
23:2	32:6 32:23	finalizing	52 : 15
FEMALE 9:23	33:15 34:2	100:12	56:12
25 : 24	34:10		84:19 103:16
48:14	34:11	Finally 84:23	103:21
62 : 10	34:18	financial	119:20
62:23 67:6	37:17	39:9 39:10	119:22 123:3
70:11	39:21 53:3	43:10	125:16 126:3
86:18 125:25	57 : 22	43:22 44:8	128:23
126:1 140:3	63:13	44:24 47:7	129:17
fewer 122:12	63:16	47:11	finds 119:24
file 44:3	63:25 64:7	47:16	
95:10	64:13	47:20	fine 15:8
95:10 95:14	64:17	47 : 23	46:19 50:9
95:14	66:25 69:9	47:23 48:1	65:4 65:6
134:9	74:20	48:2 48:3	66:12
	79:15	48:8 48:10	74:16
filed 34:14	82:15 83:2	48:15	93:14 103:7 112:21
75:5 79:18	84:1 84:25	48:18	112:24
filing 96:1	91:22 92:9	48:21	112:25 114:7
fill 6:5 80:9	92:10 92:18 93:2	48:23 49:8	115:9
132:1	99:5	49:14	
	100:19	49:17	finish 65:3
filling 88:8	100:19	49:20	finishing
filtering	101:22	49:21	4:24
55 : 7	103:24 105:6	49:22	first 7:21
final 14:15	103:24 103:0	84:21 104:16	9:5 14:23
15:23 16:8	118:5 118:24	finding	26:3 33:2
17:4 18:9	119:17	26:4 26:5	42:25 64:18
18:13 19:5	119:18 120:9	26:6 27:20	
	===:== ===:		



	S Meeting September 27, 2	1022 NDT ASSGIT# 00215	Page 50
67:20	134:24 137:9	88:2 88:5	87:1 87:15
67:21	137:13	100:12	89:16
67:22	forested 96:7	front-end	89:17
69:16 79:6	96:13 133:19	111:3	89:20
99:2			96:15
101:24 111:4	forestlands	full 5:5	96:16
122:8	137:13	92:19	96:18 97:1
fits 34:15	form 43:1	fuller 79:19	97:3 97:4
	89:5 92:10	fully 91:24	97:6 97:12
five 39:15	92:18	94:4 134:10	97 : 15
48:23 49:4	100:8 132:12		97:19
five-minute	formal 76:5	fundamentally	98:13
76:23	76:7	28 : 7	98:16
five-year		future 137:21	99:15
47:8 47:11	formally		100:7
48:22	108:21	G	104:9 104:25
	format 86:24	G-5 34:10	107:3 108:25
flexibility	formatting	gain 44:8	115:11
45:9 102:10	21:8 21:15	_	115:12
floor 132:14	21:24 58:7	general 14:21	115:14
flow 82:2	forth 58:25	14:22	115:21
105:18 109:8		32:14 34:6	116:20
109:12	63:11 120:12	generally	117:20
focus 83:2	126:13	21:6 132:20	117:23
99:9 99:11	forward	generating	132:14
	54:9 89:8	10:16	132:15
fold 128:25	133:12		132:15 138:4
folks 80:2	foul 85:13	generation	Gilbert's
88:6 88:17	frame 42:4	10:15 97:23	88:24 103:25
88:21 89:6	42:24 44:1	generous	104:1 104:15
102:22	44:15	113:8	107:1
130:24 131:5	44:16	gets 125:3	
Footnote 83:3	45:10 45:16	138:16	<pre>given 4:11 4:15 28:13</pre>
		getting	82:22 90:4
footnotes	frames 10:8	5:22 20:23	94:22 98:1
21:15	10:9 42:18	47:6 54:18	
forest	101:15	64:16 79:9	gives 23:2
95:25 96:4	frankly 48:2	79:15	31:15 40:24
96:14	Friday 8:3	80:22 139:7	goal 60:15
133:1 133:13	12:21 13:18		133:12
133:16	front 33:12	Gilbert 74:18	goals
133:23		74:22 86:8	102:18 133:3
134:15	65:8 71:9	86:9 86:23	102.10 100.0

133:8 135:25
go-forward granting 76:1 handles 24:7 46:14 134:15 83:17 84:1 hands 87:18 46:18 134:19 84:3 hands 87:18 46:18 Goldberg grasp 91:11 hang 4:23 50:10 gone 28:2 129:24 139:4 50:12 50:12 gone 28:2 129:24 139:4 37:6 48:5 52:25 70:7 godwill group 12:16 69:7 71:24 108:19 122:19 12:17 12:18 91:16 113:21 gotten 25:5 groups 9:10 13:2 109:3 118:18 governing 13:2 130:10 heads 5:15 government guardrails 36:21 44:10 heads 5:15 42:9 37:5 54:17 30:21 74:14 government's 59:11 62:6 21:17 30:3 74:14 133:6 77:25 79:7 33:25 110:17 happens 84:11 88:13 89:2 Grail 3:7 31:13:12 happens 84:11 happens 84:11 happens 84:11 heard 41:17 89:18 90:18 4:14:19<
134:15
Ready Read
Goldberg 92:16 grasp 91:11 great 24:12 91:17 growth 137:14 government 135:20 137:8 governments 135:20 137:8 government 135:20 137:8 hannley 3:15 50:12 50:10 108:12 108:12 119:12 119:12 119:13 119:10 110:13 110:10 110
grasp grasp <th< th=""></th<>
92:16 great 24:12 37:6 48:5 52:25 70:7 91:17 greater 102:7 69:7 71:24 108:19 goodwill group 12:16 12:17 12:18 113:21 122:19 13:2 11:16 117:25 118:18 governing 13:2 11:1 116:20 118:18 government 13:2 11:1 116:20 18:21 governments 42:9 130:10 14:21 14:14 governments 42:9 14:17 30:3 15:17 30:3 16:21 44:10 16:21 17:17 16:21 17:17 16:21 17:17 16:21 17:17 16:21 17:17 16:21 17:17 16:21 124:24 17:10 <td< th=""></td<>
gone 28:2 129:24 139:4 37:6 48:5 52:25 70:7 goodwill greater 102:7 69:7 71:24 108:19 gotten 25:5 group 12:16 78:18 113:21 governing 13:2 109:3 118:18 government growth 137:14 happen 62:24 75:17 governments guardrails 42:9 happend hear 15:7 government's 33:6 7:5 54:17 30:21 74:14 government's 133:6 77:25 79:7 3:25:10:17 happens 8:13 89:2 Grail 3:7 93:25 110:17 happens 84:11 heard 41:17 89:18 90:18 4:1 4:19 18:22 127:25 130:2 25:21 89:18 90:18 7:7 8:4 14:3 guessing 46:9 85:21 97:6 hearing 6:2 13:13:1 14:15
gone 28:2 91:17 greater 102:7 57:17 61:6 108:19 goodwill group 12:16 78:18 113:21 122:19 groups 9:10 109:3 118:18 governing 13:2 growth 137:14 happen 62:24 75:17 government guardrails 42:9 happened 62:24 75:17 government's guess 29:2 37:5 54:17 30:21 74:14 government's 59:11 62:6 36:21 124:24 74:14 government's 93:25 110:17 36:21 124:24 74:16 Grail 3:7 93:25 110:17 happens 84:11 88:13 89:2 4:14:19 18:12 happens 84:11 heard 41:17 4:15:5 7:7 8:4 14:3 guessing 46:9 85:21 97:6 hearing 6:2 7:15:0 98:5 13:3 113:13 14:15
goodwill greater 102:7 69:7 71:24 108:22 113:21 113:21 113:21 113:21 117:25 118:18 117:25 118:18 117:25 118:18 118:18 118:18 118:18 118:21 118:22 12:17 30:21 71:10 71
goodwill group 12:16 78:18 113:21 gotten 25:5 groups 9:10 109:3 118:18 governing 13:2 111:1 116:20 138:21 government guardrails 42:9 happen 62:24 75:17 governments guess 29:2 37:5 54:17 36:21 44:10 Health 8:13 government's 59:11 62:6 77:25 79:7 71:10 74:14 government's 59:11 62:6 77:25 79:7 88:13 89:2 Grail 3:7 3:15:17 happens 84:11 15:5 Grail 3:7 118:12 happens 84:11 15:5 4:14:19 127:25 130:2 13:2 happens 84:11 89:18 90:18 5:17 5:25 7:7 8:4 14:3 14:15 14:15
122:19 12:17 12:18 91:16 117:25 118:4 gotten 25:5 groups 9:10 13:2 109:3 118:18 31:1 growth 137:14 130:10 heads 5:15 government 135:20 137:8 42:9 happen 62:24 75:17 governments 137:10 36:21 44:10 hear 15:7 government's 59:11 62:6 21:17 30:3 71:10 government's 59:11 62:6 36:21 124:24 74:14 133:6 77:25 79:7 36:21 124:24 74:16 Grail 3:7 93:25 110:17 118:12 88:13 89:2 4:1 4:19 118:22 happens 84:11 heard 41:17 5:17 5:25 127:25 130:2 25:21 heard 41:17 85:21 97:6 113:3 113:13 hearing 6:2 14:5 14:13 98:5 13:3 113:13 14:15
gotten 25:5 groups 9:10 13:2 109:3 118:18 31:1 growth 137:14 13:2 130:10 13:21 government 135:20 137:8 42:9 130:10 14:0 governments 42:9 130:21 14:10 14:11 government's 37:5 54:17 36:21 44:10 14:14 15:7 government's 59:11 62:6 37:25 79:7 21:17 30:3 71:10 74:14 33:6 77:25 79:7 33:25:17 125:17 88:13 89:2 15:5 Grail 3:7 3:11 3:12 18:12 18:22 15:5 15:5 4:1 4:19 18:22 127:25 130:2 25:21 16:21 17:10 89:18 90:18 5:17 5:25 127:25 130:2 25:21 16:21 17:10 </th
governing 31:1groups 13:29:10 13:2111:1 110:20118:21government 135:20guardrails 42:9happen 36:21heads 42:10governments 137:10guess 42:929:2 37:5happened 21:17hear 30:21 30:21 30:21 30:21 30:21 30:21 30:21 30:21 36:21hear 71:10 74:14 74:16 88:13 89:2Grail 3:11 3:11 3:12 4:1 4:1 4:1 5:17 5:25 7:7 7:25 7:7 3:414:3 14:5happens 21:17 93:25 110:17 118:12 118:22 127:25 130:2 25:21 85:21 98:5heard 41:17 89:18 90:18
31:1 growth 137:14 growth 137:14 growth 137:14 guardrails 42:9 happen 36:21 44:10 heads 5:15 62:24 75:17
governmentguardrailshappen62:24 75:17governments42:9happenedhear 15:7government's30:2171:10government's59:11 62:630:2174:14133:677:25 79:730:2174:16Grail 3:793:25 110:1788:13 89:23:11 3:12118:1218:224:1 4:19118:22happens 84:115:17 5:25127:25 130:225:217:7 8:4 14:3guessing 46:985:21 97:614:5 14:1398:5113:3 113:13
government guardrails 42:9 happen 62:24 75:17 governments guess 29:2 36:21 44:10 Health 8:13 137:10 37:5 54:17 21:17 30:3 71:10 government's 59:11 62:6 36:21 124:24 74:14 133:6 77:25 79:7 36:21 124:24 74:16 67ail 3:7 93:25 110:17 118:12 88:13 89:2 4:1 4:19 118:22 127:25 130:2 25:21 5:17 5:25 127:25 130:2 25:21 89:18 90:18 7:7 8:4 14:3 98:5 113:3 113:13 14:15
guardrails 42:9 36:21 44:10 Health 8:13 governments guess 29:2 21:17 30:3 71:10 37:5 54:17 30:21 74:14 59:11 62:6 36:21 124:24 74:16 133:6 77:25 79:7 36:21 124:24 74:16 6rail 3:7 93:25 110:17 18:12 88:13 89:2 4:1 4:19 18:22 18:22 15:25 7:7 8:4 14:3 guessing 46:9 25:21 89:18 90:18 14:5 14:13 98:5 113:3 113:13 14:15
governments guess 29:2 happened hear 15:7 37:5 54:17 30:21 74:14 59:11 62:6 36:21 124:24 74:16 133:6 77:25 79:7 36:21 124:24 74:16 88:13 89:2 118:12 18:12 118:22 4:1 4:19 127:25 130:2 25:21 heard 41:17 89:18 90:18 89:18 90:18 14:5 14:13 98:5 113:3 113:13 14:15
137:10 37:5 54:17 30:3 30:21
government's 37:5 54:17 30:21 74:14 133:6 77:25 79:7 36:21 124:24 74:16 Grail 3:7 93:25 110:17 125:17 88:13 89:2 118:12 18:22 118:22 127:25 130:2 125:21 7:7 8:4 14:3 14:5 14:13 98:5 98:5 13:21 74:14 74:16 88:13 89:2 115:5 15:5 happens 84:11 happy 9:2 25:21 89:18 90:18 85:21 97:6 113:3 113:13 14:15
133:6 Grail 3:7 3:11 3:12 4:1 4:19 5:17 5:25 7:7 8:4 14:3 14:5 14:13 98:5 77:25 79:7 93:25 110:17 118:12 118:22 127:25 130:2 125:17 125:
133:6 77:25 79:7 Grail 3:7 93:25 110:17 3:11 3:12 118:12 4:1 4:19 118:22 5:17 5:25 127:25 130:2 7:7 8:4 14:3 guessing 46:9 133:6 125:17 88:13 89:2 115:5 happy 9:2 25:21 88:13 89:2 125:17 happens 84:11 heard 41:17 89:18 90:18 13:3 113:13 14:15
Grail 3:7 93:25 110:17 happens 84:11 115:5 3:11 3:12 118:12 happens 84:11 heard 41:17 4:1 4:19 127:25 130:2 25:21 89:18 90:18 7:7 8:4 14:3 guessing 46:9 85:21 97:6 hearing 6:2 14:5 14:13 98:5 113:3 113:13 14:15
3:11 3:12 4:1 4:19 5:17 5:25 7:7 8:4 14:3 guessing 46:9 14:5 14:13 98:5 happy 9:2 heard 41:17 89:18 90:18 hearing 6:2 hearing 6:2 hearing 6:2
4:1 4:19 5:17 5:25 7:7 8:4 14:3 14:5 14:13 98:5 happy 9:2 25:21 89:18 90:18 85:21 97:6 113:3 113:13 14:15
5:17 5:25 7:7 8:4 14:3 guessing 46:9 46:9 413:3 113:13 98:5 25:21 89:18 90:18 hearing 6:2 14:15
7:7 8:4 14:3 guessing 46:9 85:21 97:6 hearing 6:2 14:5 14:13 98:5
14:5 14:13 98:5 113:3 113:13 14:15
130:21 122:16 14:17
120.22 121.5 guidebook hand 22.0 15:23 16:5
130:22 131:3 65:18 99:6 99:25 18:23
131.3 131.13 132.11 130.4 quideposts 19:17
haven't 130.4 60:18
130.10
95:25
guys 86:9 having 0.14 07.007.11
130:25 139:0
H 65:24 71:2 37:13 40:1
Grande 16:18 halfway 119:3 75:18 89:5 50:20
grant 75:5 hand 6:9 14:8 99:16 109:25 53:18 55:1
75:23 80:13 130:20 128:4 63:9 73:23
83:15 83:25 74:19 75:7



held 3:3 7:13 26:10 82:17 92:21 52:25 54:4 106:7 106:25 help 43:14 history 20:17 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful 65:2 79:1 65:2 4 63:5 108:9 108:13 71:5 87:3 80:8 115:19 65:21 109:17 110:6 114:18 holder 66:14 112:5 114:18 66:14 112:8 123:23 33:21 68:20 70:7 113:4 113:14 122:10 38:18 41:1 71:12 113:16	76:4 78:3	hesitate 62.1	Uovo 2.12	07.10
80:9 82:23 hey 17:25 14:9 14:12 87:23 88:19 H-frame 51:20 24:18 89:11 108:4 52:17 28:24 29:2 89:16 108:5 H-frames 35:9 36:23 89:18 108:8 108:17 52:15 39:1 39:4 96:15 112:12 119:8 highlight 39:6 42:20 96:17 120:17 28:20 44:17 96:24 97:2 hearings highly 11:19 47:17 98:14 81:12 Hills 131:22 48:19 98:16 heavy 122:21 historic 26:8 52:20 105:9 105:11 122:21 historic 26:8 52:20 105:9 105:12 held 3:3 7:13 82:17 92:21 52:25 54:4 106:7 106:25 help 43:14 history 20:17 61:12 107:20 68:21 102:1 102:17 hit 69:13 62:21 108:4 helpful hold 32:12 64:15 65:2 108:21 109:2 32:3 71:3 65:2 79:1 65:21 108:21 109:2 71:5 87:3 80:8 115:19 66:14 112:5 holder 66:18 67:8 112:8 12:10 38:18 41:1 71:12 113:4 113:14		TIEST CALE 02.4	nowe 3:13	0/:12
88:19 H-frame 51:20 24:18 89:11 108:4 52:17 28:24 29:2 89:16 108:5 H-frames 35:9 36:23 89:18 108:8 108:17 52:15 39:1 39:4 96:15 112:12 119:8 highlight 39:6 42:20 96:17 120:17 28:20 44:17 96:24 97:2 hearings highly 11:19 46:21 47:2 97:4 97:7 81:12 Hills 131:22 48:19 98:14 heavy 122:21 historic 26:8 52:20 98:22 122:21 historic 26:8 52:20 98:24 122:21 historic 26:8 52:25 54:4 105:9 105:11 98:8 82:17 92:21 54:7 61:9 107:16 help 43:14 history 20:17 61:12 107:20 68:21 102:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful hold 32:12 64:15 65:2 108:21 109:2 32:3 71:3 65:2 79:1 65:21 109:17 110:6 71:5 87:3 80:8 115:19	79:2 79:17	62 : 4	3:14 8:4	87 : 20
88:19 88:23 108:4 108:5 108:8 108:17 112:12 119:8 120:17 122:21 123:23 123:23 124:18 123:23 122:10 13:14:18 123:23 13:21 13:14:18 12:10 13:14 13:14 13:14 13:14 13:14 13:14 13:14 13:14 13:14 13:14 13:14 13:14 13:14 13:14	80:9 82:23	how 17.25	14:9 14:12	87 : 23
88:23 52:17 24:18 89:16 108:4 28:24 29:2 89:16 108:5 H-frames 35:9 36:23 89:18 108:8 108:17 52:15 39:1 39:4 96:15 112:12 119:8 highlight 39:6 42:20 96:17 120:17 28:20 44:17 96:24 97:2 hearings highly 11:19 46:21 47:2 97:4 97:7 81:12 Hills 131:22 48:19 98:16 heavy 122:21 historic 26:8 50:8 50:10 98:22 122:21 historic 26:8 52:20 105:9 105:11 122:21 history 20:17 52:25 54:4 106:7 106:25 88:8 26:10 52:25 54:4 107:20 88:8 102:1 7 99:13 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful hold 32:12 65:2 79:1 65:21 109:17 110:6 31:4:18 104:18 66:14 112:5 104:19 109:17 110:6 109:17 110:6	88:19	_	14:13	87:25 89:9
108:4 108:5 108:8 108:17 112:12 119:8 120:17 120:17 14:18 120:19 15:14 168:21 178:28 189:18 26:17 96:24 96:17 96:24 97:4 97:4 97:7 98:14 98:16 98:18 96:15 98:22 97:4 97:7 98:14 98:16 98:24 105:9 98:22 105:9 98:22 105:9 106:12 107:20 107:25 108:2 108:2 108:2 109:17 110:6 112:5 109:17 110:6 112:5 113:4 113:16 113:16	88:23		24:18	89:11
108:8 108:17 52:15 39:1 39:4 96:15 112:12 119:8 highlight 39:6 42:20 96:17 120:17 28:20 44:17 96:24 97:2 hearings highly 11:19 46:21 47:2 97:4 97:7 81:12 Hills 131:22 48:19 98:16 heavy hiring 139:24 49:19 50:5 98:22 122:21 historic 26:8 50:8 50:10 98:24 122:21 historic 26:8 52:20 105:9 105:12 held 3:3 7:13 26:10 52:25 54:4 106:7 106:25 98:8 26:10 52:25 54:4 107:16 help 43:14 history 20:17 61:12 107:20 21:17 99:13 61:17 107:25 108:2 helpful hold 32:12 65:2 79:1 62:21 108:4 hold 32:12 65:2 79:1 65:21 109:17 110:6 14:18 66:14 112:5 14:18 66:14 112:5 12:25 33:21 68:20 70:7 113:4 113:14 122:10 38:18 41:1 71:12 113:16	108:4	52:17	28:24 29:2	89:16
112:12 119:8 highlight 39:6 42:20 96:17 120:17 28:20 44:17 96:24 97:2 hearings highly 11:19 46:21 47:2 97:4 97:7 heavy Hills 131:22 48:19 98:16 heavy historic 26:8 50:8 50:10 98:22 122:21 historic 26:8 52:20 105:9 105:11 held 3:3 7:13 26:10 52:25 54:4 106:7 106:25 98:8 43:14 history 20:17 61:12 107:16 help 43:14 history 20:17 61:12 107:20 68:21 102:1 102:17 hit 69:13 62:21 108:4 helpful hold 32:12 65:2 79:1 65:21 109:17 110:6 32:3 71:3 65:2 79:1 66:14 112:5 14:18 holder 66:14 112:5 14:18 66:14 67:19 113:4 113:2 helping 33:21 68:20 70:7 113:4 113:16 12:10 45:14 40:6 112:2 113:16	108:5	H-frames	35:9 36:23	89:18
120:17 28:20 44:17 96:24 97:2 hearings highly 11:19 46:21 47:2 97:4 97:7 heavy Hills 131:22 48:19 98:16 heavy hiring 139:24 49:19 50:5 98:22 122:21 historic 26:8 50:8 50:10 98:24 held 3:3 7:13 26:10 52:20 105:9 105:12 98:8 82:17 92:21 54:7 61:9 107:16 help 43:14 history 20:17 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 helpful hold 32:12 64:15 65:2 108:9 108:11 32:3 71:3 65:2 79:1 65:21 109:17 110:6 71:5 87:3 80:8 115:19 66:14 112:5 114:18 holder 66:14 112:5 12:8 32:25 68:20 70:7 113:4 113:14 122:10 38:18 41:1 71:12 113:16	108:8 108:17	52:15	39:1 39:4	96:15
120:17 28:20 44:17 96:24 97:2 hearings highly 11:19 46:21 47:2 97:4 97:7 81:12 Hills 131:22 48:19 98:16 heavy 122:21 historic 26:8 49:19 50:5 98:22 122:21 historic 26:8 50:8 50:10 98:24 held 3:3 7:13 26:10 52:25 54:4 106:7 106:25 98:8 history 20:17 51:12 107:16 help 43:14 history 20:17 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 helpful hold 32:12 64:15 65:2 108:21 109:2 32:3 71:3 65:2 79:1 65:21 109:17 110:6 114:18 80:8 115:19 66:14 112:5 114:18 32:25 67:19 113:4 113:14 122:10 38:18 41:1 71:12 113:4 113:16	112:12 119:8	highlight	39:6 42:20	96 : 17
hearings highly 11:19 46:21 47:2 97:4 97:7 heavy Hills 131:22 48:19 98:16 heavy historic 26:8 26:10 98:22 122:21 historic 26:8 50:8 50:10 98:24 held 3:3 7:13 26:10 82:17 92:21 52:25 54:4 106:7 106:25 help 43:14 history 20:17 61:12 107:20 help 43:14 69:13 62:21 108:4 helpful hold 32:12 64:15 65:2 108:9 108:12 helpful 65:2 79:1 65:27 9:1 66:14 112:5 114:18 holder 66:14 112:5 123:23 33:21 66:14 112:5 helping 33:21 68:20 70:7 113:4 113:14 122:10 45:14 40:6 71:12 113:16	120:17	•	44:17	96:24 97:2
heavy hiring 139:24 47:17 98:14 122:21 hiring 139:24 49:19 50:5 98:22 held 3:3 7:13 26:10 52:20 105:9 105:12 held 3:3 7:13 82:17 92:21 52:25 54:4 106:7 106:25 help 43:14 history 20:17 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful 65:2 79:1 65:2 79:1 65:21 108:21 109:2 114:18 holder 66:14 112:5 114:18 holder 66:18 67:8 112:8 123:23 33:21 68:20 70:7 113:4 113:14 122:10 38:18 41:1 71:12 113:16	hearings		46:21 47:2	97:4 97:7
heavy hiring 139:24 48:19 98:16 122:21 historic 26:8 50:8 50:10 98:24 held 3:3 7:13 26:10 52:20 105:9 105:12 help 43:14 82:17 92:21 52:25 54:4 106:7 106:25 help 43:14 history 20:17 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful 65:2 79:1 65:2 79:1 65:21 108:9 108:13 71:5 87:3 80:8 115:19 66:14 112:5 14:18 holder 66:18 67:8 112:8 123:23 33:21 68:20 70:7 113:4 113:16 helping 33:21 68:20 70:7 113:4 113:16	_	nigniy 11:19	47 : 17	98:14
122:21 hiring 139:24 49:19 50:5 98:22 122:21 historic 26:8 50:8 50:10 98:24 held 3:3 7:13 26:10 52:25 54:4 106:7 106:25 98:8 82:17 92:21 54:7 61:9 107:16 help 43:14 history 20:17 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful 65:2 79:1 65:2 46:15 65:2 108:21 109:2 32:3 71:3 65:2 79:1 65:21 109:17 110:6 114:18 holder 66:14 112:5 114:18 66:14 112:8 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:16 45:14 49:6 49:14 49:6 112:2		Hills 131:22	48:19	98:16
122:21 historic 26:8 50:8 50:10 98:24 122:21 26:10 52:20 105:9 105:12 106:7 106:25 106:7 106:25 108:8 107:16 107:16 108:21 102:17 99:13 61:12 107:20 102:1 102:17 102:17 99:13 62:21 108:4 102:1 102:17 103:12 108:4 108:9 108:12 108:1 62:24 63:5 108:9 108:13 108:9 108:13 108:2 79:1 65:2 79:1 65:21 109:17 110:6 114:18 66:14 112:5 109:17 110:6 114:18 66:14 112:5 113:2 123:23 33:21 68:20 70:7 113:4 113:16 122:10 38:18 41:1 71:12 113:16	_	hiring 139:24	49:19 50:5	98:22
held 3:3 7:13 26:10 52:20 105:9 105:13 98:8 82:17 92:21 54:7 61:9 107:16 help 43:14 history 20:17 21:17 99:13 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful 65:2 79:1 64:15 65:2 108:21 109:2 32:3 71:3 80:8 115:19 65:21 109:17 110:6 114:18 holder 66:14 112:5 114:18 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:14 122:10 38:18 41:1 71:12 113:16		_	50:8 50:10	98:24
98:8 82:17 92:21 52:25 54:4 106:7 106:25 help 43:14 history 20:17 61:12 107:20 68:21 21:17 99:13 61:17 107:25 108:2 102:1 102:17 hit 69:13 62:21 108:4 helpful 65:2 79:1 65:2 79:1 65:21 108:21 109:2 32:3 71:3 80:8 115:19 66:14 112:5 114:18 holder 66:14 112:5 114:18 66:14 112:8 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:14 122:10 38:18 41:1 71:12 113:16	122:21		52 : 20	105:9 105:11
help 43:14 history 20:17 54:7 61:9 107:16 68:21 21:17 99:13 61:12 107:20 102:1 102:17 hit 69:13 62:21 108:4 helpful hold 32:12 62:24 63:5 108:9 108:13 65:2 79:1 65:2 79:1 65:21 109:17 110:6 114:18 holder 66:14 112:5 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:16 45:14 40:6 45:14 40:6 71:12 113:16	held 3:3 7:13		52:25 54:4	106:7 106:25
help 43:14 21:17 99:13 61:17 107:25 108:2 hit 69:13 62:21 108:4 helpful hold 32:12 62:24 63:5 108:9 108:13 32:3 71:3 65:2 79:1 65:21 108:21 109:2 71:5 87:3 80:8 115:19 66:14 112:5 114:18 holder 66:14 112:5 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:16 45:14 49:6 71:12 113:16	98:8		54:7 61:9	107:16
68:21 21:17 99:13 61:17 107:25 108:2 hit 69:13 62:21 108:4 helpful 65:2 79:1 65:2 79:1 65:21 108:21 109:2 71:5 87:3 80:8 115:19 66:14 112:5 114:18 holder 66:14 112:8 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:16 45:14 40:6 71:12 113:16	help 43:14	-	61:12	107:20
helpful hold 32:12 62:24 63:5 108:9 108:13 32:3 71:3 65:2 79:1 65:2 79:1 65:21 109:17 110:6 71:5 87:3 80:8 115:19 66:14 112:5 114:18 holder 66:18 67:8 112:8 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:16 45:14 40:6 71:12 113:16	_	21:17 99:13	61:17	107:25 108:2
helpful 32:12 64:15 65:2 108:21 109:2 32:3 71:3 65:2 79:1 65:21 109:17 110:6 71:5 87:3 80:8 115:19 66:14 112:5 114:18 holder 66:18 67:8 112:8 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:14 122:10 45:14 40:6 71:12 113:16	102:1 102:17	hit 69:13	62:21	108:4
32:3 71:3 71:5 87:3 114:18 123:23 helping 122:10 65:2 79:1 80:8 115:19 65:21 65:21 66:14 112:5 66:18 67:8 113:2 113:4 113:14 113:16	holmful	hold 32.12	62:24 63:5	108:9 108:11
71:5 87:3 114:18 123:23 helping 122:10 80:8 115:19 65:21 66:14 112:5 112:8 66:18 67:8 113:2 113:16 113:16	_		64:15 65:2	108:21 109:2
114:18 holder 66:14 112:5 123:23 32:25 67:19 113:2 helping 33:21 68:20 70:7 113:4 113:14 122:10 38:18 41:1 71:12 113:16			65 : 21	109:17 110:6
123:23 helping 122:10 123:23 32:25 66:18 67:8 67:19 113:2 113:4 113:14 71:12 113:16			66:14	112:5
helping 122:10 33:21 67:19 67:19 113:2 113:4 113:14 71:12 113:16			66:18 67:8	
122:10 38:18 41:1 71:12 113:16				
45.14 40.6				113:4 113:14
·	122:10			
Hemingway	Hemingway		71:16	113:19
14:7 14:14 58:14 60:7 71:19 73:2 113:22	14:7 14:14			
125:11 126:7 81:25 105:16 73:4 73:9 114:17	125:11 126:7	81:25 105:16		
130:19 holding 84:4 73:12 74:1 114:19	130:19	holding 84:4		
131:20 hope 137:18 74:4 74:7 114:22	131:20	hope 137:18		
\mathbf{I}	hence 133:17	137:20	74:12	114:25
hence 133:17 13/:20		honofull.		
hence 133:17				
hence 133:17 here's 23:7 hopefully 74:17 75:9 115:10 15:13				
hence 133:17 here's 23:7 62:17 hopefully 22:4 95:15 74:17 75:9 115:10 115:13 77:12 78:6	Hermiston	hour 77:19		
hence 133:17 137:20 74:17 75:9 115:10 here's 23:7 hopefully 76:9 77:2 115:13 62:17 22:4 95:15 77:12 78:6 115:16 Hermiston hour 77:19 78:9 78:20 116:12	10:20	hours 100:2		
hence 133:17 137:20 74:17 75:9 115:10 here's 23:7 hopefully 76:9 77:2 115:13 62:17 22:4 95:15 77:12 78:6 115:16 Hermiston hour 77:19 78:9 78:20 116:12 10:20 hours 100:2 78:21 79:1 116:15	he's 87:3	house 50.10		
hence 133:17 137:20 74:17 75:9 115:10 here's 23:7 hopefully 76:9 77:2 115:13 62:17 22:4 95:15 77:12 78:6 115:16 Hermiston hour 77:19 78:9 78:20 116:12 10:20 hours 100:2 78:21 79:1 116:15 he's 87:3 hours 50:10 80:7 80:22 117:19	87:4 129:5	62:7 84:12		
hence 133:17 137:20 74:17 75:9 115:10 here's 23:7 hopefully 76:9 77:2 115:13 62:17 22:4 95:15 77:12 78:6 115:16 Hermiston hour 77:19 78:9 78:20 116:12 10:20 hours 100:2 78:21 79:1 116:15 he's 87:3 house 59:19 80:7 80:22 117:19 87:4 129:5 62:7 84:12 81:2 85:22 117:22		02.7 04.12	85:25 86:5	117:24 118:7



	5 Meeting September 27, 2	1022 NDT ASSGIT# 00213	rage 59
118:10	43:19	67:17 71:21	48:20
118:18 121:1	44:13	I'll 18:6	48:21
121:23 122:1	60:18	37:14 40:8	50:10 53:2
122:5	60:23	55:24	53:4 54:8
122:6 123:21	74:21	57 : 11	54:9 54:18
124:17 125:5	74:23 82:7	57:12 64:1	56:16
125:8 125:18	84:4 84:8	72:8 78:1	56:17
126:14	84:17 86:3	112:14 115:6	56:19
126:17	87:9 89:2	119:2 126:15	57 : 17
126:21 127:5	90:20	130:20	57:19
127:8	90:22		57:19
127:9 127:17	93:13	illegally 93:5	59:13 61:6
128:10	94:16		63:20 64:9
128:14	95:18	I'm 10:2	65:6 66:21
128 : 17	97:18	10:10 14:8	72:4 73:3
128:21	97:22 98:5	14:9 15:8	73:16
129:25 130:2	98:21 99:1	15:9 15:22	73:20
130:4	99:3 101:2	16:1 16:2	77:20
130:5 130:18	101:12	16:15	85:21
131:3	101:17	17:10 18:8	86:10
131:7 139:5	101:19 103:2	22:12	86:11
Howe's 75:11	107:10	24:15	88:15
How's 88:14	111:22 114:4	24:23	89:21 97:6
	114:15 115:1	25:19	98:5 98:5
HPMP 26:7	115:5 121:19	25:21 29:6	99:1
huge 88:15	122:8 122:13	31:24 32:2	103:22 107:7
Human 8:12	139:23	32:3 32:19	107:13
	idea 61:3	34:21 35:2	107:14
hundreds	identified	35:17	110:17 113:3
90:19	23:17	37:11	113:10
hyphenation	45:16 46:1	37:12	116:16 121:5
69 : 4	51:5 120:4	37:19	123:18 124:5
		37:20	127:5 128:10
I	identifies	39:20	129:22
i.e 117:5	35:14 57:24	39:20	133:20
I'd 74:7 99:2	identify	39:21 41:3	133:24 136:7
99:12 100:20	59:10	41:3 41:4	136:8
103:7	ii 64:18	41:4 41:14 43:2 46:8	137:3 137:5
Idaho 29:23	64:24	43:2 46:8 46:21	immaterial
	66:17	46:9 46:21	81:14
29:25 42:5	67:12 67:13	46:24 47:14 47:21	immediate
42:22 43:12		4/114 4/121	117:2



immediately	115:22	including	62:13 68:2
70:5 116:7	inadequate	31:8 31:17	71:16 81:1
impact 36:7	74:19	48:9 48:14	90:21 91:4
51:18 59:2	inaudible	51:4 61:10	91:15 92:2
59:3 91:18	37:10	61 : 17	94:24
98:2 117:2		61:19	100:4
117:3 135:5	47:17	61:19	102:2 102:10
	48:14 58:20	62 : 19	103:16
impacted	61:25 87:9	102:6 108:20	126:24 134:2
34:25 110:15	96:21	inclusion	134:4 134:10
133:23		61:23 81:16	134:17 137:4
136:22	96:22		individual
impacts 11:18	98:11	inclusive	36:6 132:11
23:5 51:13	106:5 114:16	90:15	
82:17	128:21	inconsistent	individually
92:22	133:19 140:4	91:21 92:23	76:16
95:21	inclined	incorporated	information
101:8	103:10	12:8 27:18	10:5 11:3
103:5 115:23	include 13:15		11:10
116:7	22:18	incorporating	11:13 13:2
implement	29:15 48:7	26:24	18:19
91:24 102:12	67:4 72:2	incorrect	36:25 43:8
	77:7 83:6	4 : 13	43:13 49:5
implemented	92:22	increase	49:15
12:8	97:11 131:19	85 : 17	49:18
implication	included 16:7	increases	49:22 66:8
12:11		69:11 72:1	86:11
implications	16:8 47:15 54:1 57:1		99:20
12:3 12:11	67:3 91:22	incredible	124:6 128:6
implicit 42:3	99:4	82 : 7	informative
42:11 123:12	100:18	<pre>indicate 71:8</pre>	32 : 3
	104:18	indicated	infrastructur
important	127:20	7:11 64:11	e 11:19
12:5 12:12	128:23		e 11:19
62:17 100:17		indirect	infrequent
Importantly	includes	12:11	85:13 85:18
102:14	14:16 22:9	indiscernible	initially
imposed 34:11	22:14	5:8 12:1	76 : 23
51:11	22:19	15:10 24:4	input 13:14
	51:16 55:3	29 : 20	44:13
improve 102:8	55:15 61:2	39:18 42:5	46:10 71:17
improvement	100:11	49:7 51:17	40:10 /1:1/
		62 : 11	



	Sivileeting September 27, 2	1022 NDT ASSGIT# 00215	rage of
insert 45:16	8:23	interrelated	28:14 55:8
inserting	intended	57 : 9	56:5 66:7
45:11	59:24 92:7	<pre>in-text 40:5</pre>	79:19 91:2
inside 66:8	93:9	introduction	91:5 94:4
84:14	intensity	51:3	101:3 103:15 103:18 116:1
insight 31:15	82:19 82:24	invalidate	135:8
insolent 6:24	intent	85 : 7	item 6:1
	68:14	involved	6:2 7:9
inspection	95:14 129:15	26:21	7:9 14:4
36:8	interest 11:9	involvement	14:4 14:9
instance	52:22 132:16	100:20	15 : 23
30:16 34:6	interested	124:22	108:6 130:20
90:25 93:2	6:4 13:3	124:25	138:23 139:3
95:1 136:23	36:16	Irene 86:8	139:9 139:12
130:23	42:19 43:9	87:24 132:15	139:25
	65 : 25		items 3:2
instances 28:13	interesting	IRP 29:24 30:1 81:17	6:13 14:7
28:13 91:19 93:2	38:2		29:16 32:7
134:13	internal 83:4	isn't 34:7	39:14 67:4
134:14	83:7 83:11	59:24	131:16
instead 75:19	internally	60:22 72:19 91:6	131:19
	36:5		I've 10:5
institution		issuance	90:18 125:15
44:8	<pre>interpret 94:21 136:12</pre>	126:6	126:2
institutions		issue 26:6	
44:25	interpretatio	26:24	Jackman 8:10
instrument	n 94:14 94:16	27:10 56:2 60:16	
43:11	94:23 116:23	62:20	JD 8:24
43:22 44:23	116:25	81:20	Jenkins
insulation	136:17	81:22 83:8	3:15 3:16
62:8	136:21	87:4 92:16	37:6 38:13
insulting	136:24 137:1	94:6 94:7	38:22
6:24	interpreted	107:14	38:24 40:15 48:5
integrate	114:12	109:22 113:8	57:15
102:11	interpreting	117:2 125:13	57 : 17
102:19	136:15	134:3 134:12	57 : 22
Integrated		issued	58:10
29:24	Interpretive 82:18	92:10 120:8	58:22 59:1
intellectual	02.10	issues 9:9	59:20 60:5

60:10	125:21 126:2		lakes 51:16
60:12 61:6	128:20	Juss 134:16	land 11:21
61:11	128 : 22		12:4 12:8
61:13	129:23	Justice 14:20	26:15 96:1
61:19 62:2	129:24	45:7	96:4 96:7
62:4 62:11	130:10	justification	96:8 96:13
67:21 68:1	130:11 139:2	42:16 90:24	96:13
69:3 69:6	139:16		96:14
69:15	139:19	K	133:1
71:20	Jesse 14:19	Kaiser 136:19	133:7 133:13
71:22 72:5	15:2 15:6	Karl 80:20	133:16
72:13	16:3 16:4	113:24	133:19
72:16 73:2	19:18		133:20
73:3 78:1	19:19 24:4	Kellen	133:23
78:18	46:17	14:18	134:18 135:7
78:19	60:13	15:17 15:20	135:13
89:10	61:21 77:7		135:20
91:16 105:10	88:3 88:9	24:17 25:3	135:22
105:11	108:14	28:5 29:5	135:23
105:12	112:10	Kent 3:13	landed 115:9
105:21	112:14	40:14 61:9	
105:23 106:2	114:21 121:5	69:20	landowner
106:4	122:22 123:6	77:12	35:16
106:6	128:22 129:3	78:20 89:9	35:21
109:3	Jesse's 16:12	124:17 130:4	35:22
109:8 109:11	19:23	kicking 15:22	38:19 59:8
111:1		Kirk 57:2	62:16 67:4
111:6	Jim 11:20		82:1 82:6
111:8	job 44:25	kV 22:10	82:9
112:2	Jocelyn 98:25	22:24	105:16
113:6 113:15	105:10		106:14
113:20	Johnson 11:20	L	111:14
116:20		La 16:18	111:21
118:13	join 9:2	labeling	landowners
118:17	Jordan	35 : 24	34:25
123:18	78:22 130:6	lack 90:8	36:14
124:12	judge 133:15		36:15
124:16		Laguni's	65:15 65:19
124:18 125:1	July 8:5 83:4	10:24	landscaping
125:3	jumping 127:6	Lake 23:21	62:9
125:5 125:7	June 8:6	51:8 51:9	language
125:7		51:16 101:11	16:23 17:1
140:9 140:17	jurisdiction		10.23 1/.1



Page 63

	s weeting September 27, 2	1022 NDT ASSGIT# 00215	Page 03
35:2 42:3	84:12	less 110:4	limitations
42:12	92:13	let's 54:13	94:25 102:9
45:16 47:7	114:5	65:7 66:18	limited 27:13
47:13	126:4 129:20	66:20	47:18 48:9
61:12	laws 24:1	72 : 17	61:10
65:17	96:3 119:21	72:24 95:6	61:18
66:15	lawyer 127:12	95:24 108:22	
71:14		115:10 127:9	
81:22	LCDC 12:6	135 : 18	79 : 11
101:5	96:1 96:2	135:23	79:18
103:3	135:10 136:1	letter 41:8	88:20 90:4
103:4	136:5	42:15 44:2	101:3 101:7
103:7 104:19	leads 20:17	44:9 45:15	limits 75:10
108:16 110:1	lean 88:12		
112:24	88:12	lettering	line 14:8
116:17		40:11	14:15
116:24	least 42:10	letting 32:11	15:25
118:14 119:3	139:2 139:7	level 27:1	21:21
125:15	leave 32:4	27:5 27:8	22:10
125:22	115:6	59:2 59:4	22:24 23:3
127:21	leaves 98:20	69:11	40:16
134:21 136:9	led 19:3	71:25 72:2	64:17 79:9
138:1			84:7 84:10
large 12:18	legal 84:2	liability 121:9	98:20 107:17
largely 13:1	86:20		116:4 119:25
last 7:23	95:16	liable 95:18	125:11 126:8 131:20
8:14 12:15	98:10	lies 121:19	
12:15 13:4	117:1 121:17	lift 122:21	lines 18:10
13:16 27:2	125:12 127:2		21:12
40:16	135:1	light 43:8	22:12
45:25	legislation	likelihood	43:17 54:22
64:25	8:17	93:15	link 6:15
66:13	legislative	likely 5:10	links 72:9
74:25	7:23 13:5	24:2	Linn 134:17
81:24 91:9	13:13	limit 61:15	
108:6 124:20	legislature	71:7 113:4	list 13:16
138:10	7:24 92:7	113:7 113:4	18:23
later 20:22	95:8 98:1	116:19	50:17
55:12 116:9		137:12	71:23
	length		71:24 72:2
latest 48:23	56:24 65:12	limitation	72:20 72:23
law 8:25	lengthy 25:10	90:13	listed



	September 27, 2	2022 NDT Assgn # 60215	Page 64
13:20	117:7 117:16	5:19 7:21	19:17 20:3
17:16	119:7 122:17	138 : 17	24:22 25:1
60:23 87:8	131:1	139:16	25:12
90:14	longer 45:2	madly 54:16	28:19 29:7
listening	51:20	_	30:7 30:15
124:21	52:13	MALE 62:3	30:19 31:5
	52:17	64:6 64:11	31:8 31:16
listing 89:23	75:24 95:18	70:12	31:21
litigation		86:12	31:23 34:3
8:24 8:24	Longhorn	86:22	38:5 38:6
91:18	22:15	87:24	50:18
96:10 98:1	long-term	107:5	50:20
116:1	116:2	118:8 140:5	54:20
 little 9:16	looing 31:18	management	73 : 19
22:6 25:3	_	53:16	73 : 23
25:5 34:1	lot 12:22	53:25 83:5	74:18
37:13	13:1 17:5	83:7 83:11	74:20 75:7
63:24	18:10	Management's	76:4 78:3
88:12	18:21 25:9	26 : 15	79:1 79:11
122:3 123:24	65:24		79:22
	72:22	mandatory	79:25 80:5
living 20:19	75:14	32:24 33:20	80:8 81:7
LLC 10:21	89:12 99:9 99:11 122:19	manner 6:21	81:13
lobbing 49:24	123:1	map 23:7	81:17
local 100:1		72:10 72:25	81:18
133:6 135:20	lots 22:18	mapping 6:17	88:21 89:4
136:5	117:12		89:22
137:8	louder 37:14	maps 72:7	90:10
137:9 137:16	lovely 59:22	72:10	90:12
	_	Marcy 3:11	97:10 99:4
located 10:17	low-cost	market	101:16
location 73:1	102:3	102:3	104:10
94:13 94:15	lower 71:21	102:8 102:12	104:12 108:5
locations	lunch 131:2		112:11
94:20	131:4 138:21	matched 10:3	112:13 113:9
	138:22	material	113:10
long 17:7	138:24	6:1 14:16	113:12 114:6
17:8 20:6		16:16	119:10
20:7 49:12		17:11	120:17
80:1 88:24	ma'am 37:12	17 : 21	125:14
99:13		17:22 18:5	127:13
117:2 117:4	Madam 3:24	18:7 18:12	127:20 140:3
	4:4 5:12	18:14 19:7	



	O Miccurig Ochicilibei 21, 2	.022 ND1 A33911# 00213	1 agc 0c
materials	116:19 124:2	139:25 140:6	132:25
84:9	139:22	meetings	minor 31:21
matter 82:9	meaning 92:12	12:24	51:24 53:5
99:17 105:3	136:8	16:18	minute
Max 39:17	means 9:15	56:23	17 : 18
Max's 39:16	28:8 40:5	59:16 100:4	58:21
may 6:14	43:4	megawatts	77:21 113:19
7:4 12:10	measures	10:16 102:5	115:19
18:18	60 : 22	member 91:13	131:10
20:14 21:5	medium	members	minutes 4:6
21:15 25:6	82:19 82:24	18:8 24:18	7:12 7:13
25:7 25:15	meet 28:9	memos 10:25	7:16 75:12
25:18	28:12		78:4 88:21
31:13	28:19 45:9	mentioned 67:15 68:7	89:21
34:25	83:13	104:2 104:4	113:5 113:7 113:15
43:13 45:6	83:16 84:6		115:17
60:14	84:18 92:2	mentions	
67:14 71:1	102:15	123:7	missed 35:23
73:24 73:24 89:5	102:17	met 23:25	missing
103:5 104:21	meeting 3:1	28:7 55:22	15:5 67:16
116:8	3:8 4:6 4:18	methodologies	67:23
117:2	6:19 7:1 7:4	94:14	mitigation
117:7	7:12 7:13	methodology	58:14
117:8 117:13	7:22 9:4	85:1	60:11
117:14 119:6	11:3 11:10	methods 94:15	61:24
123:20 124:7	11:13	microphones	92:23 96:8
124:7 134:13	12:16 12:21 13:4	5:8 15:18	100:6 100:8 101:14
134:13	13:17	71:9	
maybe 5:14	13:19 16:5	micro-sited	mixed 10:3
17:8 18:9	17:14	23:4	Mm-hmm
21:9 31:19	20:15		73:11 117:23
40:6 61:9	24:25 27:2	micro-	mockup 82:22
61:10	27:11 29:9	siting 22:23	model 71:25
64:19 111:22	29:14	mile 85:7	71:25
111:23	44:11	miles 10:19	modeling
mean 11:25	46:12	mind 44:20	69:10
36:9 62:12	47:10 74:8	54:24	modification
95:18 95:19 110:21	97:22 130:20 139:21	minimize 23:4	4:5
114:6 114:13	109.61	minimum	
114.0 114.13		IIITIITIII	modifications



Page 66

Li O	S Meeting September 27, 2	:022 NDT Assyll # 60215	rage 00
4:3 28:4	75:5 75:23	79:14	night 66:13
124:23	76:6 76:7	National	nobody 15:4
modified	76:15 77:6	82 : 17	98:19 138:7
63:14 129:12	77:6 77:21	natural 14:21	nobody's
modify 40:3	118:6 124:6 124:10	38:17 82:2	107:17
moment 53:8		105:18 109:5	nod 39:16
69:14 132:13	mouse 33:14	109:9 109:13	46:18 108:19
monitor 36:12	move 7:5 21:9	nature	117:25
	23:3 36:4	63 : 22	118:21
monitoring	54:9 71:19	77:13 117:13	nodding 46:15
36:11 56:3	78:2 87:7	nearest 36:11	62:24 113:20
56:6 56:7 56:10	89:7 118:5		
56:13 85:6	122:1 125:9 139:5	necessarily 17:24 99:16	nods 46:22 50:6 50:10
85:8 85:10			50:12
94:13	movement	necessary	52:25 70:7
	102:13	25:18	118:4 118:18
months 115:24	moving 39:7	28:12	
month's 9:7	51:1	77:10 90:6	noise 54:13
9:8	MP 56:10	119:22	54:15
Morgan	multiple 90:1	necessitates	54:20 55:23 56:6
23:21 51:8	93:1 94:8	112:13	56:19
51:9 51:16	94:20	negotiable	56:21
101:11	136:3 136:10	62 : 14	56:23 57:8
morning 7:5	mute 4:22	negotiate	57 : 11
7:6 15:10		59:7 62:15	57 : 18
24:18 98:23	myself	negotiated	57 : 24
motion 76:2	13:22 14:5	60:3	58:12
76:11	14:6		58:24 63:8
76:21		negotiation 59:10	63:17
76 : 25	N 12 . 22	60:16 61:5	64 : 20
77:24 78:9	Nancy 13:22	111:14	64 : 21
78:24 120:22	narrative		68:17
120:25 122:2	19:1	neighbor's	68:18 72:7
123:19 124:1	narrow	84:13	73:16
124:2 124:13	17:13	neither 90:3	73:17
126:17	18:12 23:1	newspaper	73:18 83:1
127:20 128:1	94:6	11:2	83:13 84:7 85:1 85:2
128:9 129:16	narrowed	NGO 26:19	94:2 94:3
130:16	79:17 79:21	NHOTIC 82:19	94:2 94:3
motions 74:17	narrowing	NHOTIC 02:19	95:8 95:11
			JJ.U JJ.II



	Sivileeting September 27, 20	022 NDT ASSGIT# 60215	raye or
95:15	38:7 81:22	4:18 7:17	OHA 8:12
97:23 98:2	notify 37:2	8:10 9:4	okay 10:10
98:4	noting 81:6	9:14 11:4	14:9 15:14
121:13	99:2	11:14 13:18	22:9 24:12
121:16		ODOE 90:22	24:13
noise-	notwithstandi	90:25 92:5	24:15 26:2
attenuating	ng 45:12	92:7 92:8	29:2 32:10
59:25	November 7:14	93:13	32:12
noise-related	NSR 60:6	94:17	32:13
103:15	60:19 60:21	96:12 98:6	32:15
		99:6 99:16	32:21
Nolin 131:21	NSRs 73:1	99:21	33:25 34:4
none 94:3	nuances 44:7	100:1 100:16	35:7 35:8
nonhazardous	numerous	104:4 105:3	36:23 37:4
40:18	101:19	offensive	37:14
93:18 93:23		6:24	37:19
normal 114:8	0	offer 58:14	38:11
	object 89:22	60:7 60:24	38:23 39:4
Northwest	objected		39:5 39:20
102:2	100:22	officer 18:23	39:24 40:8
102:7 102:16		27:11	40:9 40:21
note 3:25	obtain 135:10	27:16	40:22
18:21	obtaining	53:18 63:9	40:22
20:21	93:15	81:12	44:22
20:24	obvious 116:4	officer's	46:20
22:13 29:9	occur 60:19	16:6 20:10	46:21
33:7 40:10	82:3 114:3	25:8 27:3	46:23 47:2
58:5 85:5	115:24 116:8	40:1	47:9 50:5 50:12
99:19	116:21	official	50:24
noted 5:20	117:16 137:4	107:14	50:24
33:8 51:2		officiate	52:19
63:9	occurred 94:8	13:25	52:20
notes	116:22	oh 32:10	53:14 54:8
129:15 137:6	occurring	32:11	54:10
notice 11:1	92:9 116:1	37:20	56:19
11:2 34:24	123:14	38:12	57 : 16
42:25 88:6	123:15	57:14 64:4	57 : 21
92:20 119:8	occurs 115:23	95:6 97:3	58:10 63:1
	116:8	108:11	63:5 64:3
notices 6:14	October	115:10	65:6 66:18
notification	4:14 4:15	121:15	67:8 67:10
35:5 36:20			



EFSC	Meeting September 27, 2	022 NDT Assgn # 60215	Page 68
68:1 68:10	130:18	26:24 135:10	19:9 19:12
70:8 72:13	132:11	opportunities	19:14
72:15	132:13	59:3 65:19	19:22 20:9
72:21	138:10		20:11
72:24 73:4	138:14 139:6	opportunity	20:13 21:4
73:4 74:1	139:7 139:8	4:12 23:3	21:13
74:4 74:15	old 52:14	28:22	21:16
76:9 78:9	52:14	50:19	21:23
80:7 81:2		51:14	21:25
81:2 81:4	older 52:14	52:11 59:7	23:11
84:10 86:5	omit 93:17	60:15	24:25 25:8
86:22	ones 51:11	62:15 89:2	25 : 10
87 : 12		89:3 90:11	25 : 15
87 : 20	online 6:16	95:9	27 : 22
87 : 23	15:2 15:3	100:24	28:16
89:13	71:10	104:20	29:10
89:16	82:16 138:9	105:13 115:1	29:11
89:17	onto 51:1	115:13 119:9	29:11
89:20	106:14	opposed 97:18	29:12
97:19	open 30:20	107:10	29:14
98:16	54:25 55:9	121:10	29:16
98:22 106:23	103:2	128:14	29:21 30:4
106:25	127:9 132:23	opposition	30:10
107:20	138:11	99:3	30:13
107:24 108:2			30:22 31:3
110:6	open-ended 118:14	option 59:5	31:8 32:6
112:8 113:19		options	32:23
113:22	opens 55:6	6:12 59:11	33:15 34:2
114:19	55 : 7	60:2 75:3	34:11
115:10	operate	77 : 5	34:18
115:16	33:1 33:22	oral 20:3	37:17
115:20	103:9 120:11	88:7 88:17	37 : 23
117:22	126:12	88:23	39:12
118:18	operated 23:1	89:14 89:19	39:21
118:25 119:4	_	order 3:9	51:22 52:5
121:23	operation	14:15	53:3 53:20
124:16 125:8	137:9	14:15 15:24 16:6	54:3 55:2
125:9 126:17	operational	16:8 16:10	55:16 56:1
126:21 127:7	102:1	16:11	56:9 57:22
127:23	operative	16:13 17:4	63:10
128:11	119:19	18:9 18:13	63:12
128:19		18:22 19:5	63:16
129:24	opinion 18:25	10.22 19.5	63:19 64:1



	- <u> </u>	<u> </u>	
64:7 64:14	11:20	outcome	64:13
64:17	12:20	24:6 25:14	64 : 22
66:25 69:9	14:18	36:6 75:18	82 : 14
71:25	14:20	98:8 99:12	82:15 83:3
73:20	15 : 21	outline 83:19	84:25 85:5
74:21	26:19	85:9	85 : 12
75:13	29:22		pages 17:5
79:16	82:17	outlined	89:10 89:11
82:15 83:2	90:15	39:14	
83:5 83:18	90:20 95:4	84:23 85:3	<pre>paid 90:23</pre>
84:1 84:25	95:19 96:1	85:14	132:18
90:13 99:5	97:17	outside	painstaking
100:19	97:19	80:3 137:13	23:9
100:23	97:20	overall 12:17	paper 28:21
101:22	97:22 102:16	25:15	
103:23	102:17 120:3		paragraph 64:17
103:24 105:6	135:2	<pre>overarching 28:1 28:17</pre>	
108:8 118:24	135:9 137:21	28:1 28:1/	64:24 64:25
119:7 119:17	137:24	overview	paragraphs
119:18	Oregon-	14:24 16:2	21:9
119:22 120:5	California	20:5	pardon
120:15 121:8	26:18	owned 90:22	32:19
123:8 123:13		owner 58:13	49:16 54:16
125:10	organization	60:6 60:22	Park 51:9
125:12 126:5	47 : 25	66:5 66:6	51:16 101:11
127:15 129:1	original	66:11	
129:12	63 : 17	72:20 109:23	participants
129:16	ORS 14:16	110:19 117:4	7.14 7.10
131:21	31:1		31:4 31:13
131:21	126:10	owners	100:21
131:22	132:24 133:4	60:19	participate
133:12 134:3	134:8 135:18	72:20	87:17
136:16	136:7 137:7	72:23 96:7	participated
orders 27:4	othere 89:24	96:11	105:5
ordinances	others	P	participating
137:11	44:24 82:20	p.m 11:5	4:21 100:4
Oregon 7:1		_	
7:24 8:13	otherwise	Pacific 102:1	<pre>participation 13:21 92:19</pre>
9:18 9:21	13:23	102:7	
9:22 9:25	25:21 28:6	page 6:16	particularly
10:4 10:9	104:23	57:23 58:1	18:18 32:5
10:9 11:17	131:17	58:11	parties 26:13
			_



EFS	Meeting September 27, 2	2022 NDT Assgn # 60215	Page 70
27:13	107:11	person 6:5	35:5 36:3
50:18	107:21 108:2	7:2 11:11	36:9 37:1
50:20	108:3 112:21	15:5 15:9	38:6 53:16
51:13 61:1	pending 8:16	24:20	53 : 17
73:23		77:17 80:9	53 : 25
73:24	people 4:11	84:5 87:7	66 : 11
75:12	12:23	132:1 132:18	81 : 22
75:17	12:23	personally	91:20
79:18 89:3	63:22	95 : 20	91:22
100:22 101:3	71:10		91:23
101:8 114:23	77:14	persons 138:5	92:16
<pre>party 26:20</pre>	77:16 78:4 79:9 87:13	phase 86:17	92:21 93:2
35:20		phone 4:22	100:11 101:5
75:25 93:8	95:10 95:13 136:22	4:22 4:23	131:25 133:7
97:18 119:9		6:9 80:13	133:10
pass 16:3	perceived	87 : 13	139:11
16:3 16:14	11:7	87 : 20	planning
24:15	percent 85:17	98:20 132:5	11:21
	Perennial	phones 4:21	83:18
past 99:8	131:24	_	133:3 133:8
patent 8:24	139:10	phonetic	plans 11:20
Patrick		10:25	18:3 18:16
45:6 68:8	<pre>perhaps 86:1 108:17</pre>	22:16 57:2 92:16 134:17	92:9 92:17
95:7 128:23			92:19
<pre>pause 69:13</pre>	period 6:2	phrasing	100:6
124:10	20:7 48:22	115:8	100:8 100:12
	64:21	<pre>piece 24:21</pre>	100:18
payment	67:15 68:6	62 : 17	122:25
132:25	68:18	placeholder	135:19
PCCO 16:7	69:25	13:6 13:12	135:21
PDF 82:15	70:16 75:15	places 83:18	135:22
83:4	75:19	_	playing
PE 10:15	75:15 75:25	plan 17:23	43:7 48:3
	76:23	18:1 18:1	plays 44:20
Pease 98:22	77:18 131:14	18:2 26:10	
98:23	138:12	26:11	please 3:10
98:25 101:11	138:15	29:24	4:20 4:22
105:12 105:20		30:23 34:9	4:23 5:1 5:4
105:20	Perry 3:19 78:14 130:14	34:10 34:13	5:9 5:23
105:22		34:13 34:18	5:23 6:5
106:5 106:12	Perry's	34:10 34:19 35:2	13:22 41:10
100.0 100.12	113:20	J7.17 JJ.4	



Page 71

EFSC	Sivileeting September 27, 20	022 NDT ASSGIT# 00215	Page / I
48:18	position 56:3	101:12	121:17
71:11 80:9	56:10	101:17	preponderance
81:1 130:3	84:16 107:22	101:19 103:2	23:24 24:2
131:11 132:1	121:19	107:10	55:22 92:1
132:13	positions	111:22 114:4	93:3
pleasure	6:22 56:7	114:15 115:1	119:24
122:4		115:6 121:20	129:20 134:5
	post 45:1	122:8 122:14	
<pre>point 13:7 20:14 27:8</pre>	85:7	139:23	<pre>prescribing 111:12</pre>
36:4 37:18	posted	PowerPoint	
40:25 41:6	10:23 43:1	32 : 4	present
41:8 43:11	64:16	Power's 29:24	5:21 15:3
43:23	potential	74:23	43:20 75:8
44:20 49:7	4:16 12:3		75:13 91:14
62:14	13:5 34:23	practice	presentation
73:13	51:13 57:3	134:24	16:16
79:13 85:8	75:18	practices	17:12 18:7
85:11	101:8 120:24	134:25	19:23
90:17	137:7	137:13	19:23
99:25 106:13	potentially	practicing	24:21 30:9
107:18 118:3	13:8 77:9	8:22	31:25 32:4
120:23	power 29:25	pre-	43:19 57:7
124:20	42:5 42:22	blasting	75:11
pointing 33:5	43:12	36:16 38:17	85:20 139:15
33:24	43:15		presentations
	43:19	preceding	20:1
points	44:13	70:5	presented
30:24 31:7	60:18	<pre>precise 106:1</pre>	69:11 72:1
policies 8:19	60:23	106:3	79:12 111:21
policy 8:18	74:21 82:7	preclude 95:9	125:12
39:17 139:14	84:5 84:8	predominantly	125:14
poll 17:1	84:17 86:3	22:10	presenting
46:11	87:9 89:2		14:22
46:13 65:13	90:20	prefer 48:10	
nolling 110.1	90:22	preference	press 6:10
polling 118:1	93:13	139:1	80:14 132:6
polls 28:3	94:17	Preliminarily	presumably
polluted	95:18	81:10	111:10
117:10	97:18	preliminary	presumption
portion 73:25	97:22 98:5	9:20	111:8
108:6 118:23	98:21 99:1		pretty
	99:3 101:2	prepared	<u>.</u>



	Sivileeting September 27, 2	2022 NDT ASSYT# 60215	Fage 72
31:21	30:13 31:5	137:11	60:11
51:25	51:12 55:9	prohibits	propose 24:10
54:22	57:5 99:10	61:1	48:6
55:25	99:11		
58:25 112:23	99:12 100:22	project 9:5	proposed
129:13	114:8 129:8	9:18 10:13	10:15
previous	process	10:14	10:18 16:6
18:19 39:17	24:7 25:6	10:18	20:9 20:11
	26:14	10:24 11:6 12:1 14:8	22:9 22:14 23:14 24:8
previously 7:10 8:22	26:14		
52:5 90:10	35:19 36:4	14:23	25:8 27:4
	37:1 51:19	71:11 84:18 99:7	27:13 27:14
primarily	54:25 55:7	99:13 101:24	
133:25 134:1	57:3 61:4		27:16
primary	79:10	102:1 102:15 102:19 103:6	27:22 28:11
56:4 83:2	79:13	102:19 103:6	28:14
<pre>prior 24:25</pre>	86:17	105:15	28:15
81:9 138:23	87:16 100:11	105.25	29:11
	100:16	106:21 120:5	29:11
probably	100:25		29:11
9:3 44:5	101:20 104:5	projected	29:12
44:10	111:2 111:13	64:7 64:12	29:21 31:8
44:12	112:1	proof 82:13	39:12 51:4
61:13 68:6	116:9 122:11	114:8	52:5 55:2
68:6 91:14	122:13	properties	55:16 56:9
109:14 127:2	122:18	26:9 26:11	57:3 57:4
127:11 137:3	124:20	92:21	63:9 76:22
137:19	132:25		76:23
problematic	processes	property 8:23	83:13
81:23	8:19	58:13 60:6	90:12 100:23
procedural		60:21 66:5	101:14
9:11 20:16	production	66:6 66:10	101:24 114:3
21:17 112:10	19:8	72:19	119:7 119:25
procedurally	productive	72:20	124:6
22:5 46:9	11:19	72:23	126:7 131:20
	program 36:5	84:13	131:21
procedure		96:11 109:23	131:22
133:18 135:9	programmatic 26:15 26:21	110:19 117:4	131:25 133:2
procedures	Z0:13 Z0:Z1	proposal	
6:23	programs	75:12 124:24	proposing
proceed 76:8	135:22	proposals	97:21
	prohibit	8:18 58:15	Protected 9:6
proceeding	_		



	wieeting September 27, 2	022 NDT ASSGIT# 00213	Page 73
131:22	95 : 25	PUC's 30:1	93:20
protection	97:10 100:16	pull 17:18	93:24
34:9 34:12	101:4 101:12	32:5 64:1	95 : 12
37:20 38:4	provider 48:4	72 : 11	95:15 97:9
38:14	_		106:9 106:24
81:20 102:24	provides 8:16	pulled 17:6	107:3 112:15
105:14	31:13 49:6	17:9 33:14	116:15 121:7
108:24	60:17 83:7	33:17 72:6	122:22
134:19	119:2	119:1 119:16	127:12
	119:7	<pre>pulling 22:20</pre>	127:25
Protection/	119:8 134:20	22:20	128:22 129:3
Structural	providing 6:4	purchases	130:2
34:21	27:24 50:1	102:3	questioning
protocols	62:15 71:5		96:6
8:20	86:10	purpose 87:5	
prove 82:10	provision	purposes 88:4	questions 9:9
106:15	45:11	pursuant	14:1 19:19
provide	proximity	7:1 126:10	19:24 20:22
4:12 4:15	36:11	puts 12:21	25:20
41:11		82:6	28:22
60:15 71:4	pseudo 4:4		28:24 32:1
75:2 78:4	<pre>public 6:2</pre>	putting 68:12	35:7 39:1
80:17	11:1 11:3		54:4 65:22
80:17	11:10 18:8	<u>Q</u>	85:20
80:25 88:7	29:22 53:2	qualifies	85:23 97:2
88:17	53:3 53:5	135:8	98:14
102:4	53:9 53:15	qualify 135:8	
102:4	53:19 54:9		105:9 106:7 107:25
102:0 102:19	68:15	quality	
121:21 132:9	92:19 93:1	82:2 83:20	116:13
135:16	95:9 96:2	94:12 105:18	
136:15	119:8	109:8 109:13	121:23
	122:9 122:10	question	quick 122:22
provided	122:13	35:12	quickly
4:8 16:19	124:22	35:12	44:9 48:20
16:25 17:4	124:25 131:3	36:18	72 : 8
23:11	131:14	41 : 15	quit 117:10
27:17	131:15 132:9	50 : 16	_
30:12	132:16	55:21 56:9	quite 17:7
59:18	137:23	57 : 18	39:8 48:2
65:15	138:12	58:11 69:8	104:13
74:25 77:5	138:15	71:20	quotes 69:25
90:11 95:7		71:23 91:3	



	O Miccuring Ochiciniber 27, 2	.022 11D1 A33911# 00210	1 agc 7+
quoting 137:6	114:25 115:3	20:18	receive
	117:24 118:3	30:21 31:2	4:23 39:13
R	118:22	31:19	received 9:19
Rackner 59:16	118:25 121:1	31:20	11:8 90:18
raise 6:8	121:11	33:19	90:19
73:24	121:14	34:20 41:6	
80:12 132:4	121:16	43:4 48:20	receiving
	121:24 123:5	49:6 55:9	36:20
raised 9:9	123:6	56:1 56:4	recent
87:18	129:4 129:9	56:11	20:16 99:9
101:3	rather 11:6	63:11	99:11 136:18
101:8 103:14	11:11 15:3	68:22	receptor
104:24 122:9	53:23	79:24 87:3	58 : 13
122:17	63:16	107:9 113:12	recess 74:6
Ratcliffe	75 : 13	136:9 139:22	74:8 131:12
14:19 15:8	81:14 137:23	reappointment	
15:13	rationale	s 8:1 8:3	recipient
24:15	27:17	reason	96:10
24:17 26:2	27:23 81:11	19:25 28:1	recognize
28:25		28:17	70:2 99:5
46:17	rationales	30:17	100:20
46:18 50:5	27:24	54:23 62:6	recognizing
50:7 50:9	reached 79:13	66:22 82:8	122:20
50:16	115:4	95:4	recollection
50:23	reaching 91:4		88:2 88:5
60:12	reading 42:11	reasonable 61:24	88:16
60:13	66:2	61:24 62:9	
61:22 63:3		85:2 93:15	recommend
63:4 74:9	ready 77:24		7:15 24:10
74:14	108:7	reasonablenes	82:5
74:16 75:2	122:1 123:18	s 44:14	recommendatio
75:4 76:10 76:19 79:3	125:6 130:24	reasoning	n 19:3 27:21
76:19 79:3	131:4	25:16 128:24	30:18 80:3
87:25 88:1	reality 20:20	reasons 82:19	88:22
88:3 88:10	realize 45:1	84:23 85:3	recommendatio
88:14	really 13:6	85:9 126:3	ns 23:15
89:13 104:12	17:7 17:12		137 : 21
108:7 108:10	18:10	rebuild 22:11	recommended
108:12	19:14	rebuttal 86:2	7:17 25:11
108:15 109:6	19:19 19:19	recall	25:15 31:16
109:11		59:14 59:16	20.10 01.10
112:16			
<u> </u>			



EFSC	S Meeting September 27, 20	022 NDT ASSGIT# 00215	Page 75
31:17 135:12	records	39:25 40:1	116:10
recommending	8:16 8:17	52:4 76:24	131:16
95:5	55:11	129:16	133:11 135:4
reconnaissanc	recreation	reflected	135:5 135:11
e 27:1 27:7	23:19 51:2	16:20	137:7
	51:10 52:3	19:11	region 102:16
record 3:23	101:16	20:12	regional
7:7 14:6	131:23	29:16 30:4	102:9
15:17	recreational	30:13	
15:20 27:7	51:14	30:22	registration
29:5 35:11	52:11 101:7	32:14	6:5 79:4
36:2 41:25		32:16	79:9 80:10
43:5 46:7	recruitment	34:16 38:1	132:2
46:18	8:8	51:21 54:2	regulate
54:25 55:1	recuse 14:5	56:9 56:12	137:12
55:2 55:9	14:6	56:15	regulating
55:10	red 18:10	63:12 101:16	137:8
55:14	21:12	120:15	
55:15	21:21	120:18	regulations
55:16	40:16 54:22	123:10	83:14
55:18		127:15	83:24 84:6
55:18	redline 63:16	127:24	133:7 135:20
60:13 71:4	reduce 102:9	129:11	135:22 137:10
76:13 77:3	refer 67:14	133:22	
80:23	reference	reflecting	regulatory
86:13 89:1	70:16 83:4	26:18 65:20	34:24
89:20 97:8	85:5 85:12	reflection	reiterate 5:7
98:25 101:21 103:19	116:5 128:11	29:17	reject
103:19			119:6 119:13
103.21 107.2	referenced	reflects	
109:19 110:5	68:18	127:3	rejected
110:9 111:17	69:21 90:9	regarding	81:12
116:17	referencing	90:8 90:19	rejecting
119:24 121:4	92:5	90:21	81:11
123:23 126:9	referred 92:6	92:12	relate
127:1 127:18	119:21	92:15 96:4	57:12 97:17
128:2	referring	96:14	related
134:5 138:19	68:5	97:10	9:10 11:17
140:5		97:23 102:24	12:6 13:9
	reflect 16:11	103:15	35:13
recording	21:5 21:17	103:15	89:23
88:18	21:21 27:7	104:16 116:6	93:12 94:7
	[1	JJ.14 74:/



	removed	37:12	43:23
100:5	93:6 134:19	37:12	43:23 47:12
107:2 110:2		70:19 139:25	47:12
	renewable		91:6 92:3
relating	102:11	reporting	94:12 132:25
92:15	102:20	48:22	133:7 134:20
relation	repair 82:1	reports 38:3	136:17 138:2
120:24	82:10 105:17	representatio	
121:12	repairs 38:19	n 37:25	requirement 35:18
relationship	repeat 64:10	53:22	38:16 94:1
109:24	_	representativ	96:2 135:1
relatively	replace	e 56:4 56:11	
75:15	105:13	85:11	requirements
	replaced		34:24
relator 22:16	27:23	representativ	36:10
22:17 33:16	replacement	es 56:25	91:24 92:6
reliability	38:20	represented	92:24
102:8	58 : 19	51:20	97:22
reliable	59:13 60:5	representing	120:1 120:7 126:6
102:3	82:1 82:11	113:25	
relied	105:17 106:4	132:15	requires
29:21 96:22	report 7:19	request	84:14 91:21
	_	_	requiring
rol : 12.12	17:4 17:12	8:16 36:7 I	
rely 43:13	17:4 17:12 17:16	8:16 36:7 41:2 41:19	67:2 134:9
rely 43:13 remarks 105:1			
	17 : 16	41:2 41:19	67:2 134:9
remarks 105:1	17:16 17:20	41:2 41:19 58:12 60:1	67:2 134:9 137:23 reserve 86:2
remarks 105:1	17:16 17:20 18:20 19:5	41:2 41:19 58:12 60:1 60:6 78:2	67:2 134:9 137:23 reserve 86:2 reserved
remarks 105:1 remember 5:4 12:6	17:16 17:20 18:20 19:5 19:6 19:9	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10	67:2 134:9 137:23 reserve 86:2 reserved 83:20
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9	41:2 41:19 58:12 60:1 60:6 78:2 86:19	67:2 134:9 137:23 reserve 86:2 reserved 83:20
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11 remote 11:3	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8 47:11	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20 require 40:25	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution 11:16
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8 47:11 47:16	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20 require 40:25 42:17	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution 11:16 11:22
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11 remote 11:3	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8 47:11 47:16 57:19	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20 require 40:25 42:17 44:12	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution 11:16 11:22 11:25 61:2
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11 remote 11:3 11:10 12:22	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8 47:11 47:16 57:19 57:23 58:6	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20 require 40:25 42:17 44:12 45:14 104:22	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution 11:16 11:22 11:25 61:2 resolve 60:16
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11 remote 11:3 11:10 12:22 remotely 11:12	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8 47:11 47:16 57:19 57:23 58:6 63:25	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20 require 40:25 42:17 44:12 45:14 104:22 132:22	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution 11:16 11:22 11:25 61:2
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11 remote 11:3 11:10 12:22 remotely 11:12 removal 22:11	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8 47:11 47:16 57:19 57:23 58:6 63:25 66:24 101:18	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20 require 40:25 42:17 44:12 45:14 104:22 132:22 required 28:9	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution 11:16 11:22 11:25 61:2 resolve 60:16
remarks 105:1 remember 5:4 12:6 65:23 112:18 remind 5:17 reminder 5:3 5:23 17:20 71:2 reminds 55:11 remote 11:3 11:10 12:22 remotely 11:12	17:16 17:20 18:20 19:5 19:6 19:9 19:11 19:14 30:8 31:20 32:9 32:9 32:13 32:19 33:6 34:5 36:7 47:7 47:8 47:11 47:16 57:19 57:23 58:6 63:25	41:2 41:19 58:12 60:1 60:6 78:2 86:19 96:21 139:10 requesting 22:22 requests 75:6 75:8 89:25 99:20 require 40:25 42:17 44:12 45:14 104:22 132:22	67:2 134:9 137:23 reserve 86:2 reserved 83:20 83:21 131:14 131:15 resiliency 102:8 resolution 11:16 11:22 11:25 61:2 resolve 60:16 61:4 62:19



	1	1022 14D1 A33g11# 00210	1 age 77
Resource	9:13 29:13	retains	104:4 105:4
29:24	55:4	41:7 45:13	revised 84:19
resources	responsibilit	retire 33:1	101:5 104:19
14:21 23:5	ies 8:21	33:22 120:11	revision
26:20	responsibilit	126:12	53 : 13
82:14	y 35:14	retirement	revisions
99:25 102:11	121:10	33:2 39:9	28:15
102:20	responsible	39:10 104:16	
131:23	95:20	131 : 25	revisited
131:23	97:17 98:6	retore 40:18	104:18
respect 27:15			risk 44:25
97:9 107:3	responsive	reversed 30:17	45:3 45:5
107:8			104:21 111:3
121:7 123:8	rest 62:21	review 11:7	risks 104:20
respectful	86:2 91:16	27:5 29:10	road 115:25
6 : 20	93:17	31:10	
respond	restore 40:17	32:14 34:7	roads 22:18
42:1 42:21	93:18 93:22	39:11 42:13	robust 101:21
44:18	restrict 5:9	42:13 74:19	rock 117:17
52:10	restricts	83:12	role 8:15
89:21	137:7	83:24	roll 3:10
109:1 112:14		90:12 91:1	78:11 126:19
114:24	result 20:10 82:3	91:5 91:6	130:3
122:14	101:20	94:19	
response 26:1	110:16 114:3	99:19	room 71:11
29:1 34:13	115:23	99:19	80:17
35:21 39:3	123:12	100:4 104:10	80:19 87:9 98:18
52:7 52:23	123:15	104:14	132:8
54:6 54:11	136:21	122:25	138:5 138:8
74:3 74:11	resulted	132:21	
74:21	24:25 124:21	reviewed	round 102:4
74:22		26:12	rounds 99:19
74:23	resulting	30:14	route 23:14
85:24	31:9	33:25 90:2	51 : 4
98:15 101:12	results	90:17	routed 22:2
103:17 108:1	72:7 72:15	reviewing	
113:18 117:21	72:24	91:9 99:7	routes
121:25 125:4	91:14	99:21	22:13
130:1 138:13	94:14 94:16	100:1	23:10
	retain 74:22	100:2 100:16	23:13 23:18 24:8
responses			23:10 24:8



	O Miccurig Ocptomber 27, 2		
24:8 24:10	91:12	school 8:25	54:21 57:1
51:5	92:24 93:7	science 8:25	sector 43:16
Rowe 45:6	94:2 94:3	scope 18:12	security 8:19
45:6 45:24	94:10	31:18 80:2	8:20 43:1
46:2 46:6	94:22	90:5 94:5	44:23 45:2
68:8 68:8	94:24 95:5		
68:11	95:9 95:17	screen 64:8	seeing
68:16	96:14	64:13 128:6	46:21
69:13	97:23 98:2	scroll 18:9	50:10 128:10
69:16	100:10 120:4	32 : 20	seem 65:24
69:20	129:19	54 : 16	77 : 15
69:24 70:2	133:13 135:3	56:16 56:16	a.o.m.a
70:5 70:10	135:6 135:13		seems 110:18
70:14	135:22 136:4	second 53:9	
70:18	136:5	70:14 78:6	110:21
70:22	136:5 136:13	78:8 78:10	seen 20:6
86:23 87:2	136:16 137:8	120:4 124:13	23:8 28:21
95:7 97:10	137:10	125:24	89:8 95:25
129:2	137:16	126:14	seismic 36:10
129:5 129:7	137:23	126:15	
	running	126:18	Senate 8:2
rudimentary	_	Secretary	send 11:13
	138:20	becretary	
24:5	138:20	3:10 4:2	86:24 93:9
24:5 rule 7:2		3:10 4:2 7:19 7:20	
	S	3:10 4:2	86:24 93:9
rule 7:2	Sarah 6:7	3:10 4:2 7:19 7:20	86:24 93:9 senior
rule 7:2 66:25	Sarah 6:7 36:1 80:11	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11	86:24 93:9 senior 14:19
rule 7:2 66:25 91:24	Sarah 6:7 36:1 80:11 132:3	3:10 4:2 7:19 7:20 14:2 16:24 71:12	86:24 93:9 senior 14:19 14:20 15:21
rule 7:2 66:25 91:24 93:12 95:1	Sarah 6:7 36:1 80:11 132:3 139:7 139:14	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16	Sarah 6:7 36:1 80:11 132:3 139:7 139:14	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9 9:6 9:7 131:24	S Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22 120:6 126:6 129:20	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8 section 14:21	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9 9:6 9:7 131:24 rulemakings	S Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22 120:6 126:6 129:20 saw 46:25	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8 section 14:21 18:25	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9 5:14 58:13
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9 9:6 9:7 131:24 rulemakings 9:17	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22 120:6 126:6 129:20 saw 46:25 66:6	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8 section 14:21 18:25 26:14 34:8	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9 5:14 58:13 sent 10:25
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9 9:6 9:7 131:24 rulemakings 9:17 rules 6:23	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22 120:6 126:6 129:20 saw 46:25 66:6 scenario	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8 section 14:21 18:25 26:14 34:8 35:4 54:21	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9 5:14 58:13 sent 10:25 11:16 11:23 17:3
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9 9:6 9:7 131:24 rulemakings 9:17 rules 6:23 7:24 12:5	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22 120:6 126:6 129:20 saw 46:25 66:6	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8 section 14:21 18:25 26:14 34:8 35:4 54:21 55:23	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9 5:14 58:13 sent 10:25 11:16 11:23 17:3 sentence
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9 9:6 9:7 131:24 rulemakings 9:17 rules 6:23 7:24 12:5 12:7 55:15	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22 120:6 126:6 129:20 saw 46:25 66:6 scenario	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8 section 14:21 18:25 26:14 34:8 35:4 54:21 55:23 56:15	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9 5:14 58:13 sent 10:25 11:16 11:23 17:3 sentence 64:18
rule 7:2 66:25 91:24 93:12 95:1 95:3 134:16 136:17 136:25 rulemaking 8:8 8:9 9:6 9:7 131:24 rulemakings 9:17 rules 6:23 7:24 12:5	Sarah 6:7 36:1 80:11 132:3 139:7 139:14 satisfactory 93:16 satisfied 36:6 60:22 120:6 126:6 129:20 saw 46:25 66:6 scenario 59:17	3:10 4:2 7:19 7:20 14:2 16:24 71:12 78:11 80:16 98:17 98:24 112:16 123:21 126:19 130:3 132:8 section 14:21 18:25 26:14 34:8 35:4 54:21 55:23 56:15 56:17 59:1	86:24 93:9 senior 14:19 14:20 15:21 39:17 139:14 sense 52:13 64:19 65:1 68:14 77:14 129:13 sensitive 5:9 5:14 58:13 sent 10:25 11:16 11:23 17:3 sentence



EFSC	C Meeting September 27, 2022	2 NDT Assgn # 60215	Page 79
67:21	shifts 107:9	40:20 46:3	125:13 126:6
67 : 22	short 24:3	62:1 64:5	126:13
81:24	75:15	66:19 67:9	132:20
93:17 114:2		68:3 68:24	132:22 134:3
separate	shorter 51:20	69:19 70:9	139:12
53:24	101:14	101:10	sites 22:20
	shortly	109:16 112:3	
September 3:4	28:5 116:21	125:19	site-specific
3:7 10:12	showing 88:10	126:20	92:22
10:25 11:1	shown	126:23 129:6	siting 3:1
11:16	101:18	131:6	3:8 6:19
seriously	101:18	131:8 139:18	12:5 12:7
137:20		sir 24:16	12:19
services 8:12	shows 93:3	64:9 139:17	14:19
48:3 53:2	sidebars 5:9	site 9:20	15 : 22
53:3 53:5	sign 6:14	10:18 21:1	120:1 134:4
53:9 53:15	_	21:19	situation
53:19	signatures	21:21	62:6 117:9
54:10 93:1	22:3	22:22	six 8:14
serving 87:4	signed 5:1	22:23	
_	significant	23:15	size 11:7
setback 84:14	51:25	23:23 33:3	skills 91:4
sets 59:2	54:22	33:11	slanderous
72:25	55 : 25	33:13	6 : 25
several 9:9	70:18	33:17	
15:24	82:25	40:18	slide 20:5
39:14	90:14	55:10	22:12
63:22 115:25	90:16 106:10	89:23 90:1	22:16 23:8 119:15
116:4	108:25 114:6	90:5 90:6	
shaking 36:12	114:11	91:19	small 11:6
_	115:14	91:22	82:9
shape 122:10	signup 79:4	91:25	sociology 9:1
share 12:2		91 : 25	soil 34:8
32:11	silence 4:21	92:10	34:11
shared	silent 116:18	92 : 22	34:20
11:22	118:14	93:18	37:20 38:4
99:15 102:22	simply	93:22	38:14
	26:24 28:1	99:23	81:20 102:24
sharing 13:2	88:25	100:3 101:22	105:14
she's 139:7	90:23 114:1	104:8	108:24 117:8
shifting		105:6 119:14	
106:13	Simultaneous	120:7 120:12	soils 117:7
	40:13		



El O	C Meeting September 27, 20	022 NDT ASSGIT# 60215	rage 60
solar 9:18	103:22	126:1	129:12
9:25 10:4	108:10	140:3 140:5	133:14
10:4 10:10	121:15 127:5	speakerphone	specificity
10:12	sort 12:17	5:6	90:9
10:13	13:10 15:4	anaskina E.O.	
10:15	46:14 71:7	speaking 5:23	<pre>specifics 13:10</pre>
10:21 12:5	77:7	14:10	13:10
12:7		40:13	spent 9:16
solely 82:3	sought 103:6	40:20 46:3 62:1 64:5	91:9 100:2
82:6 82:11	sound 59:4	66:19 67:9	spring 82:3
103:1 103:11	69:10	68:3 68:24	105:18 109:5
105:14	71:25	69:19 70:9	109:9 109:13
106:11	71:25 72:2	75:21 101:10	springs
108:23	74:2	109:16 112:3	37:7 38:17
109:21 110:1	sounds 115:7	125:19	38:21 110:21
110:4 110:15	sources	126:20	116:3
113:12 114:2	129:19	126:23 129:6	
115:22 118:1		131:6	squishiness
somebody	southeast	131:8 139:18	110:3
59:18	10:19		squishy 110:3
59:25	span 51:20	speaks 66:13	SS-5 26:24
77:24 84:11	52:17	special	
	speak 6:11	135:24	staff 7:22 16:11
somehow	70:19	specific	16:11
106:14	80:15	27:24	17:12
someone 122:2	86:10	28:14	17:12
Someone's	132:7	36:18 42:8	17:10
96:19	138:6 138:8	53:17 80:5	18:20 19:4
sometime 4:14	SPEAKER	81:7 92:14	19:6 19:9
	9:23 25:24	92:23 111:25	19:11
somewhere	48:14 62:3	128:8 128:15	19:14 21:1
53:14	62:10	specifically	21:3 23:10
sooner 104:22	62:23 64:6	12:1 12:4	29:15 30:2
116:9	64:11 67:6	23:16	30:7 31:19
sorry 5:19	70:11	23:20	32:8 32:9
9:21 15:8	70:12	26:14	32 : 13
25 : 25	86:12	36:15	32:18 33:6
37:12	86:18	43:16	33:8 34:5
40:14 41:3	86:22	48:11 51:5	38:3 57:19
47:14	87:24	75 : 11	57:23 58:6
49:10 64:9	107:5	81:24 95:8	63:25 65:20
88:3 99:10	118:8 125:25	102:23 128:1	
	1	102.20 120.1	



EFSC	5 Meeting September 27, 2	1022 NDT ASSGIT# 60215	raye o i
66:23	Star 6:10	64:20 91:7	91:10
83:12 101:18	80:14	91:8	91:12
104:11	87:20 132:6	statements	92:24 93:5
111:23	start 14:23	47 : 12	94:24
125:12 139:2	16:1 81:6	47:23 48:1	97 : 23
staffing 8:7	119:2 138:22	49:9 49:21	119:1
stage 25:6	started	states	120:2 120:3 129:18
staging 22:19	79:8 139:7	45:12 137:9	120:3 129:18
stakeholders	starts 8:10	state's 121:9	132:18
8:17 12:19	state 5:4	121:18	132:21
12:25 105:4	5:24 6:21	statewide	133:11
stand 117:15	7:24 26:12	133:3 133:8	133:14
	45:4 49:20	Station	133:25 134:8
standalone	68:16	131:24	136:10
53:24	83:13	139:10	136:13
standard 12:9	84:20 85:7		136:16
23:20	92:13	stations	137:17
28:12	95:19 96:3	22:15	137:23 138:1
29:20	97:17	statute	statutory
32:14 34:7	97:20	31:1 31:2	122:24
34:14	97:24	31:7 31:11	stay 14:10
34:20	100:1 102:17	31:12	32:9
38:14	107:9 132:23	83 : 21	
39:10	133:2 133:11	91:21	staying 80:1
51:10 52:3	133:24 134:1	93:12	step 27:9
92:2 92:3	135:13	94:11	73:17
92:12 93:4	135:15	94:12	steps 15:24
98:4	135:16	94:18 95:1	stop 56:25
108:24 114:8	135:23 136:5	95:2	57:4 65:12
114:9 129:18	136:6 137:17	123:11	66.22
standards	stated	123:16 133:2	74.10
23:6 23:14	92:17 116:21	134:1 134:16	80:20 81:8
23:25 28:3	123:13	134:21	81:10
28:6 28:9	134:18	135:15	01.00
84:5 94:24	statement	135:16 136:2	81:24
120:2 131:23	22:1 47:20	136:6	00.00
134:7	47:24 48:8	136:7 136:18	83:10 102:23
standing	48:10	137:5 137:9	113 : 25
117:1	48:16	statutes 24:1	STOP's 82:20
stands 103:8	48:21 48:23	30:25 89:24	
			story 19:1



r	1	·	
stratosphere	48:12	53:18 112:19	Supreme
117:12	80:11 81:1	112:21	136:19
straw 16:25	132:3	suggestion	137:24
28:3 46:11	submitted	76:6 89:7	sure 9:13
46:13 65:13	30:1 42:15	89:14	11:23 15:4
strike 40:6	42:19	114:1 123:22	15:7 18:8
	76:16	suggests	19:12
strikeout	90:10 133:9	47:13	47:21
55 : 25	subsection		48:21
strongly 82:5	45:12 70:3	suite 79:19	58:22 71:6
82:23 83:10		summary 17:25	71:8 74:12
structural	subsequent 52:7	24:5 34:2	75:4 86:15
34:14		34:5 37:24	86:16
34:17 34:20	subsidiary	supplement	88:14
structure	10:22	24:4 51:17	88:15 107:13
117:6 117:8	substance	supplemental	108:18
	9:10	51:18 52:6	113:11
structures	substantial	85:6 101:13	118:25 121:5
36:11	104:7 133:5		123:25 124:4
studied		support 18:14 18:17 26:5	124:5 124:10
132:18	substantially 33:3 33:22	52:1 52:14	127:12
stuff 75:14		52:16	133:20
79:5	substantive	53:12	134:25 137:3
sub 40:8	13:7 17:8	90:24 119:22	Surely 69:3
60:17	30:15		surprise
64:18	58:11 113:10		136:21
64:18	substantively	104:4	suspect
64:24	100:17	supporting	86:3
66:17	Substation	22:17	130:23
66:17	22:15	22:17	130:24
67:15 68:7	sue 107:7	33:16	swear 93:21
68:18		49:14	
subject 99:17	sued 96:18	49:17	system
120:12	96:19	49:21 103:24	102:8 102:10
126:12	sufficient	supports	
137:12	76:18 106:21	101:17	<u>T</u>
submit 4:16	suggest	101:20	tab 72:11
6:7 7:17	82:8 84:19	103:21	table 6:6
18:1 41:1	109:22 113:6	119:25 134:6	55:24
42:5 43:12	suggested	suppose 49:23	55:24
44:2 45:15	25:18	supposed 88:7	55:24 72:6
1 11.2 4J.IJ			

LF3	Weeting September 27, 2	2022 NDT Assgn # 60215	Page 83
75:20	40:14	68:22 91:5	50:13
80:10 129:10	40:19	99:16 104:3	50:13
132:2	40:21	technically	50:25 63:7
tailor 77:9	45:25 46:4	75:25	66:1 70:6
	48:25		70:24
taking 13:14	49:11	ten 89:21	71:12
talk 18:6	49:16	tensioning	72:13 73:5
26:3 37:14	50:13	22:20	76:9 76:20
47:15	50:24	term 68:22	80:7 81:5
55:11 57:8	52:24 53:1	109:20 117:3	85:22 86:5
79:10	54:8 54:12	117:7 117:16	86:7 86:12
talked	57:16	terminate	96:24 97:1
17:13 25:3	57:21 58:4	139:11	98:12
27:1 27:10	58:20		98:16
34:13	58:23	terminology	98:23
34:19 35:5	59:14	112:5 112:19	105:2
36:9 47:9	59:21 63:6	terms 8:5 8:5	105:3
63:20	63:7 64:12	8:7 85:19	105:8
65:13 73:8	65:4 65:10	86:16 94:2	106:6 106:23
73:21	66:20 67:7	129:18	107:21
76:18 127:14	67:10	testify 78:4	107:24 108:2
talking 24:24	67 : 13	_	108:3 109:18
25:13	67:17	testimony	110:8
25:19 28:5	67:24	19:2 20:3 85:9 85:14	112:7 112:16
36:13 71:7	68:25	88:17	113:22
73:20	70:13	89:12	114:17
79:19 93:13	70:15	89:12	114:18
talks 35:13	70:20 72:4	89:19	116:11
69:8	72:14	96:24 103:19	116:12
	72:17 73:6		117:18
Tardaewether	73:7 73:11	testing 36:16	117:22 119:5
14:18	73:15	thank 4:1	121:1 121:22
14:25	79:12 125:20 125:23	4:19 5:18	122:7 123:17 130:22 138:3
15:15		5:25 14:3	130:22 136:3
15:16	target 97:25	14:13 15:1	
15:17	task 21:7	15:14	Therefore
15:21	tasked 23:22	24:17	30 : 7
25:25 29:3		35:10 37:5	there's 18:10
29:4 29:5	team 9:3	37:15 38:9	21:14 22:6
37:16	107:12	38:25	23 : 20
38:10 39:5	technical	45:23 48:18	35:21 38:16
39:6 39:7	64:19		



	5 Meeting September 27, 2		raye 64
47 : 12	three-	76:13 77:3	transmission
47:13	minute 77:17	80:23	12:20 14:8
55:25	113:17	86:14 111:17	14:15
57:25 58:2	threshold	123:23 127:1	22:10
59:7 66:8	28:19	127 : 18	22:12
67:16		138:19	22:24 23:3
67 : 23	thresholds	toggle 32:7	43:17 102:10
70:16 92:6	72:2		102:15
99:9 99:10	throughout	Tom 8:11 8:22	119:25
103:12 104:3	104:5	Tomorrow 11:1	125:11 126:8
104:6 105:13	thumbs 46:25	tool 6:17	131:20
106:10 111:3	Thus 13:1	tools 102:12	trees 62:11
112:25 115:5			trouble 37:13
116:19	timely 77:15	topic 54:13	
122:18	timer 80:22	55:13 121:18	true 85:15
122:25 133:1	115:18	total 45:18	Truitt 3:24
135:18 136:7	Time's 96:17	102:4	7:6 7:8
they'll 84:21		totally 63:17	49:14
86:3	today 4:7 5:22 7:12	towers 51:21	49:17
they're	15:3 15:25		49:19
13:3 13:7	17:2 17:12	traffic 53:16	49:23
13:14	19:15	53:25	61:23
36:19	20:18 21:1	Trail 9:18	64:22
36:21	21:6 21:18	9:21 9:21	78 : 22
48:12 57:9	23:22 24:6	9:25 10:4	78:23 110:16
87:10	24:20 30:8	10:4 10:9	130:6 130:7
90:23 102:24	30:20 31:2	10:9 26:19	try 32:4 78:1
107:16 127:2	31:19 33:9	82:18	125:7
third-party	75 : 18	Trails 9:22	trying 32:2
43:14	79:12 80:6	26:18	43:3 47:14
Thomas 8:10	99:1	transcript	49:3 59:9
	102:22	4:11 4:13	61:4 61:7
thorough	104:12 105:7	5:22 71:3	62:18 82:16
104:7	125:14	88:4 128:5	Tuesday 3:4
thoughts	127:14	129:14	75:1
107:8 112:22	127:22	139:20	
113:1	128:11	139:20	two-year-long
threatening	129:12	transcripts	101:1
6:24	today's 74:22	59:15	type 45:21
three-day	Todd 41:25		typical 64:21
16:17	43:5 46:8	transition	67:25 68:18
10.1/	40.0 40.0	19:17	



	C Meeting September 27, 20	022 NDT ASSGIT# 00215	Page of
typically	43:15	120:18	71:2 128:4
136:14	44:13 106:18	updates	Verde 12:16
	107:22 137:3	4:16 7:22	verdict
U	understandabl	9:5 11:15	107:13
U.S 136:19	e 66:10	39:14	version 82:15
UCLA 8:25	understanding	updating	83:3
ultimate 41:7	103:8	21:16 29:17	120:18
119:21	understands	upon 21:3	120:19
129:17	19:13 22:5	29 : 22	versus
ultimately	understood	43:14 59:2	92:16 134:17
12:7 40:24	106:12	urban 137:14	vetting
43:21	undeveloped	useful	100:12 104:7
63:12	51:15	40:18	via 4:21
77:11 81:1	Unfortunately	93:18 93:22	
87:10 111:19 111:22	9:15 91:13	usually	vibration
111:22	Union 85:16	114:12	116:2
	96:3 137:15	usurp 83:22	Vice 8:4 14:9
Umatilla 10:18		_	14:12 15:1
	unique 62:7	Utility 29:22	24:18 75:9 75:11
unable 89:21	University	V	76:12 77:1
unacceptable	9:1	v.D 34:8	78:24
7:3	unless 14:1		98:19
unanimous	23:16 37:2	valid 85:3	98:23 111:16
47:3 50:12	42:7 51:5	<pre>valuable 12:2</pre>	112:9 120:19
118:21	untimely	variance	123:18
uncertainty	27:13	83:25 84:1	127:17
42:23	27:20	84:4 84:9	130:16
unclear	27:23 81:13	variances	view 82:22
136:18	update 9:19	83:9 83:15	85:16 85:17
underlined	10:10	83:17 121:16	<pre>visiting 6:17</pre>
21:10	10:11 12:16 30:5	various	visual 26:8
underneath	40:11 41:7	28:3 83:18	26:10
23:13	52:2 53:12	varying	26:22 51:18
23:19	updated 18:16	13:2 121:14	voice 100:24
34:14 39:9	30:6 30:11	<pre>veering 80:3</pre>	voices 71:11
51:10 52:3	37:17	verbatim 4:10	vote 42:17
55:23	39:25 40:5	4:13 5:22	42:18 43:25
understand	40:7 52:16	7:15 54:2	72.10 43.23
41:21	52:16 120:18		

EFS	Meeting September 27, 20	022 NDT Assgn # 60215	Page 86
44:16 76:7	weave 30:2	31:2 31:4	120:16
76 : 15	web 5:2 6:15	31:18	126:17
76:17 117:25		32:10	130:19
voted 8:2	WebEx 6:8	41:20	whatever
43:25 101:2	80:12 132:4	44:23	41:23 42:4
	webinar	45:11 48:3	77:10
voting 4:6	4:22 5:1	48:12 49:3	
7:11	87:7 87:8	54:14	wherein
	87:13 88:19	54:17	137:24
W	website	54:19	Where's 62:21
Wagon 9:21	6:18 10:24	55:19	WHEREUPON
10:4	10:24	60 : 20	74:6
wait 64:4		60:23 61:3	131:12 140:6
74:12	we'd 44:12	61:4 62:15	
87:11	99:5	64:15	whether 20:24
87:24 138:22	week 7:23	64:16 65:6	43:10 44:4
waive 135:15	22:4	71:13	53:16
	weeks 41:10	79:21	55:21 56:3
waiver 135:14	44:4	79:21 80:1	56:10
waiving 81:8		80:2 86:16	58:18
walk 16:12	weigh 112:22	89:18	75 : 22
29:6 108:7	welcome 6:16	103:7	88:18
118:23	we'll 4:17	108:5	104:3
	14:14 17:1	108:6 112:24	107:9 111:15
walked 30:9	21:7 46:15	113:7	113:8 133:21
73:12 129:17	55:12 65:7	114:7	135:11
Wally 5:7	71:19 74:4	118:4	137:20
warranted	74:12 132:12	118:5 131:9	139:25
101:4	wells 36:15	west 10:11	whispering
	37:7 38:18	10:13	5 : 10
wasn't 15:5 35:15	38:21 110:20	10:21	whoa 37:22
	116:3 117:9	10:21 102:2	37 : 23
68:22		we've 16:7	37:23 119:4
86:15 108:17 110:22	we're 9:12		whole 8:1
	15:25 16:9	20:6 20:6	62:20 67:23
110:23	16:14	20:7 20:17	
water 11:21	19:14	20:19 23:8 25:5 28:2	Who's 96:18
117:13	19:16 20:1		whose 44:25
117:14	20:13	28:2 46:23	Willful 6:23
ways 6:3 20:6	20:23 21:3	47:2 111:2	
weather 85:13	21:4 21:8	115:3 115:9 118:18	Williams
weather 00.10	21:10	119:10	82:22
	25:13 29:2	TT3:TO	willing 87:17



EFSC	C Meeting September 27, 2	2022 NDT Assgn # 60215
93:20	worth 88:21	86:20 89:8
wind 116:1	worthwhile	107:23 131:2
116:2 131:24	124:7	138:21
139:10	wow 18:10	you'll
window 82:22	130:22	80:12
windows 58:16	write 49:3	80:14
58:17		93:24 96:4
59:22	writing 86:11	Young 9:1
59:23	89:12	yours 125:5
59:25 61:2	written 49:25	130:21
61:20 62:8	88:2 89:5	132:14
wish 6:11	90:10	you've 5:20
	120:6 125:13	59:5 59:6
wishes 80:25	wrong 9:24	89:18 115:16
wishing	10:5 31:20	
78:4 138:6	58 : 2	
138:8 138:11		
wondering	X	
46:24 110:15	X-4 69:11	
wonky 21:8	71:20 72:1	
work 21:1	72:1 72:6 72:24 72:25	
22:6 25:9		
26:25 27:7	X-5 69:9	
27:8 33:8	69:12	
36:17	71:20 71:24 72:3	
39:22 52:4	72:7 72:25	
61:21 77:9		
99:6 99:21	x-7 72:19	
99:25 116:18	72:20 72:23	
122:10 123:1	Y	
worked 8:23	years-long	
working 12:17	100:15	
15:11		
57 : 19	Yep 72:14	
57:19	118:17	
63:23 117:10	yesterday 8:7	
122:14	10:25 75:17	
works 33:20	yet 13:24	
50:3 63:22	28:21 83:25	



124:15