



Grant County Economic Reopening Plan

Phase I

May 7, 2020



“STRONG COMMUNITY,

STRONG RECOVERY”

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Introduction

Grant County represents a total of 11,730 sq. km of rural land space in Eastern Oregon including population centers of John Day, Granite, Mt. Vernon, Prairie City, Fox, Canyon City, Greenhorn, Ritter, Long Creek, Monument, Dayville, Seneca, Kimberly, and Bates. Grant County's natural resources focus business sectors primarily to agriculture, ranching, and timber industries. Single owner/operator businesses, recreational tourism, and typical service businesses contribute to provide the majority of local employment. Grant County, by its natural geographic structure and natural resource industries, maintains inherent separation of its population. This landscape coupled with the rapid "stay at home" order provided by Governor Kate Brown and the willingness of the community to adhere to that order greatly aided the county in maintaining an exceptionally low COVID-19 infection rate.

As businesses open through a phased framework outlined by the state, we will see an unavoidable increase in cases. Grant County experienced only one (1) confirmed COVID-19 case which did not require hospitalization. The simple act of increasing testing will statistically increase both the number of active and inactive cases for the county and state. The plans provided in this document outline a method to account for these cases and continue to operate businesses. The increase in cases should not be a reason to halt, reverse or terminate critical economic stand up. The rapid "stay at home order" Oregon enacted early in the crisis, the exceptional adherence by the community to those orders, and the natural social distancing inherent in rural communities have provided the state time to increase PPE stockpiles, set baseline protocols, and afford the medical system the time to plan and determine surge processes bolstering the state and county response capability. Additionally, testing supplies and contact tracing resources have been increased to an acceptable capacity.

It is Grant County's intent to open businesses in a measured and phased approach in line with the states guidance using an Adaptive Management plan in order to incorporate the guidance from local, state, and federal entities as well as the Grant County Health Department and Grant County Emergency Operations Center Core Medical Work Group that are providing daily updates and requirements. This provides the ability to update on a continual basis and adjust the Phase, components, and contingency planning that is critical to success. The following plan is submitted for review and approval. Although this document addresses only Phase I, the structure, processes, and plans will apply to future phase activation.

In accordance with Oregon state guidelines and in coordination with the Grant County Health Department, local core medical team, emergency services, businesses, and community partners we respectfully request to reopen business under Phase I as of **15 May 2020** We thank you in advance for your consideration and approval to move forward on Phase I recovery.

Scott Myers
Grant County Judge

Jim Hamsher
Grant County Commissioner

Sam Palmer
Grant County Commissioner

Oregon State Framework/Compliance

The Oregon state framework outlines a structure from which local governments can build a reopening plan. This framework includes three main components that must be met prior to opening businesses:

Requirement	County	Health Region	Compliance
Declining Prevalence of COVID 19	Not Required if <5 cases		
The percentage of emergency department visits for COVID 19 like illnesses (CLI) are less than the historic average for flu at the same time of year.	N/A	N/A	In Compliance
A 14-day decline in COVID 19 hospital admissions	Required if >5 Cases	N/A	In Compliance
Minimum Testing Regimen			
Regions able to administer testing at a rate of 30 per 10k per week	N/A	Required	In Compliance
Sufficient testing sites accessible to underserved communities	N/A	Required	In Compliance
Contact Tracing System			
County has 15 contact tracers per 100k people	Required		In Compliance OHA will Evaluate
County contact tracing workforce is reflective of the county and able to work in needed languages	Required		In Compliance OHA will Evaluate
County is prepared to trace 95% of all new cases within 24hrs.	Required		In Compliance OHA will Evaluate
Isolation Facilities			
Counties have hotel rooms available for those who cannot self-isolate	Required		In Compliance OHA will Evaluate
Counties provide a narrative of how the county will respond to three different outbreak situations in the county (Nursing home, jail, food processing facility, farmworker, housing, other)	Required		In Compliance OHA will Evaluate
Finalized Statewide Sector Guidance	N/A	N/A	
			In Compliance provided by the State of Oregon
Sufficient Health Care Capacity			
Region must be able to accommodate a 20% increase in hospitalizations	N/A	Required	In Compliance

Sufficient PPE Supply			
Hospitals in region are reporting PPE supply daily through HOSCAP	N/A	Required	In Compliance OHA Certify
Hospitals in region must have a 14- or 30-day supply of PPE, depending on their size and whether they are rural hospital	N/A	Required Hospital leadership must attest in writing	In Compliance OHA Certify
Counties must have sufficient PPE for first responders	Required		In Compliance OHA Certify

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County ratio of contact tracers per 100,000 people: We have 1.0 FTE per 7,200 people.

According to the United States Census Bureau (2019), 3.9 % of Grant County’s population is of Hispanic or Latino origin and 94.3% identifies as white only. The Grant County Health Department employs two individuals that identify as Hispanic origin and are fluent in Spanish. One of these individuals is a registered nurse who has been trained in contact tracing as well as contact investigations. The other individual is able and has been used to interpret for our Spanish speaking populations. If we did not have the help of these two individuals, we would use our language line as an alternative for contact tracing interpretation.

The County will continue to work closely with community partners and organizations along with community health workers to promote the health and safety of everyone in our community including the Latinx population. The health department employees one of the county’s community health workers and we are in strong partnership with the hospital district that employees the other community health workers in our county. This partnership allows us to work together in an effort to reach our entire community with similar health and safety goals. Outreach and education via letters to patients, websites, newspaper, social media, the radio and virtual community meetings also allow us to reach a large majority of our county.

Describe the county’s readiness to trace 95% of all new cases within 24 hours: We have the capacity to respond, and will respond, to 100% of all cases we are notified of via ORPHEUS or labs. Each person who could be contacted in Grant County with positive results has names and phones numbers of employees who are able to do contact tracing and has the ability to assign individuals to do said contact tracing. All cases will be traced within 24 hours. Likely, contact tracing will begin within 12 hours.

General Business Guidance

Grant County businesses are asked to prepare now to implement basic prevention measures in advance of opening. Employers are asked to adhere to common requirements listed <https://govstatus.egov.com/or-covid-19> OHA 2342C (5-7-2020)

General Community Guidance

Grant County community is asked to implement basic prevention measures in advance of opening. The community is asked to adhere to common requirements which can be found <https://govstatus.egov.com/or-covid-19> OHA 2342D (5-7-2020)

Coordination/Oversight

Grant County will continue to utilize its Emergency Operations Center (EOC) with its Incident Command (IC) framework in coordination with the Grant County Health Department and EOC Core Medical Work Group to provide a local center for monitoring, implementation, coordination and support for healthcare, businesses and community. The Grant County Court maintains and executes decision making authority and overall leadership for the COVID-19 response.

Grant County Phase I Reopening Plan

The Grant County economic reopening plan is designed to operate within the framework set forth by the state of Oregon and health guidance provided by the CDC, NIH, Grant County Health Department and the EOC Core Medical Work Group. Grant County recognizes that the plan to open businesses will operate as a social contract with its community and as such our community will be a part of the planning, operation, and adherence to the plans set forth. While the state framework is largely a gating and preparedness function, a common sense, collaborative, and local approach to opening businesses is needed to ensure the unique business types, demographics and capability of Grant County is utilized to best assist the state and local communities with recovery. Although this plan outlines the Phase I requirements for reopening businesses. Each business and business sector must remain in compliance with their individual state and federal governing bodies with respect to normal operations.

NOTE: Grant County will be transparent and collaborative in its planning and execution of local economic recovery. Grant County understands that businesses strongly desire to return to work while at the same time balancing the safety and wellbeing of customers, neighbors, community, and the state. Further we understand that planning and execution is critical for businesses to survive a stand-up. A business already closed due to COVID-19 has incurred significant expenses and has lost human capital that will be difficult to regain. The decision to reopen will require further investment from that business to re-hire, equip and secure product. We take this very seriously and commit to support these businesses in a professional and comprehensive way to support health, safety and success.

Grant County will implement an adaptive management plan designed to reduce uncertainty and rapidly change with evolving criteria, plans, lessons learned. This approach maximizes the ability to plan and implement a phased approach by learning from success and failure.

GRANT COUNTY STRUCTURE
Provide clear goals for long term outcomes
Provide clear objectives to measure the progress
Provide a plan that will incorporate a common sense, information driven, local phase plan that is developed collaboratively by community stakeholders
Address non- traditional/unique businesses, functions, or events
Collaborate with surrounding counties

The Grant County Phase I reopening plan will maintain and update clear goals designed for long term success in re-opening business. These goals may update or change over time to best serve the state and county needs and directives

GRANT COUNTY OVERARCHING GOALS
Operate within the Oregon State structure and Governors directives
Maintain the health and safety of the Grant County community and visitors
Collaborate with neighboring counties to maximize assets, support, information sharing and surveillance for COVID-19
Collaboratively work with businesses and community to provide specialized services and support for our vulnerable population and those receiving economic assistance through all phases
Provide a common sense, tiered, contingency plan to address independent infections, surge, and “second wave” scenarios
Continuous surveillance for COVID-19
Assist businesses and individuals in economic recovery
Continuous monitoring and adjustment of the plan as needed

The Grant County Phase I reopening plan will maintain and update clear objectives that are specific and used to measure the success and progress for the re-opening of business. These objectives may sunset, update or change over time to best serve the state and county needs and directives

GRANT COUNTY OBJECTIVES
Provide a common sense, information based, phased plan to reopening businesses with an emphasis on health and safety
Provide education and training for businesses to comply with requirements to re-open
Provide guidance for common signage
Hire and use Local Content as a key financial instrument for recovery
Maintain a minimum acceptable level of PPE to manage Phase I recovery and potential contingency planning
Continuous monitoring and adjustment of the plan

The reopening of the local economy needs to be built on a foundation of small success that ultimately leads to large success. The industry sectors selected and proposed in this plan are reviewed against criteria listed below to provide the best opportunity for success. Grant County will build the reopening plan on the Oregon state framework and guidance using a four-tier decision making structure listed below.

GRANT COUNTY REVIEW STRUCTURE
Risk: The identified risk quotient assigned to the industry/business type
Rationale: The reason the industry/business type is assigned to each phase
Requirements: The minimum requirements that Grant County will impose in order to re-open
Recommendations: The recommendations Grant County will ask the industry/business to consider for safe and effective community support

Risk

The COVID-19 pandemic has shattered national and local economies. The requirement to “stay at home”, close businesses, and staunch the spread of the infection was a painful requirement but the **correct** action to take. The reopening of select business sectors to the economy will likewise be difficult and come with risk. Therefore, Grant County will use a risk assessment as a part of its determination to open business sectors to ensure a standardized, transparent and

logical approach to each sector. This will also identify areas of higher risk that may need more attention in developing processes to make opening palatable for both the county and business. Each sector will be evaluated against the matrix provided in this document.

5x5 Risk Matrix					Probability				
					Almost Impossible	Not Likely to Occur	Could Occur	Known to Occur	Common Occurrence
Regimes	Production Loss 1	Financial Loss 2	Reputation Damage 3	Health and Safety 4	Not Significant	Minor	Moderate	Major	Severe
Catastrophic	Intolerable cessation of production	Severe Financial Loss or cost impact	International loss of reputation	One or more fatalities, irreversible health problems for employees or community	5	10	15	20	25
Major	Long term production stop Effect	Major Financial Loss or cost impact	National loss of reputation	Partial or med term disability, hospitalization, Major health problems	4	8	12	16	20
Moderate	Mid-term production stop Effect	Moderate Financial Loss or cost impact	State/Regional loss of reputation	Lost time due to health problems for community	3	6	9	12	15
Minor	Short term production stop Effect	Tolerable Loss Impact or cost impact	Regional loss of reputation word of mouth	Very Short or recoverable health issues	2	4	6	8	10
Insignificant	Very Short-term production interruption Effect	Low Financial Impact	Rumor, small impact	Unlikely to cause health issues	1	2	3	4	5



Rationale

The rationale is a short description of why the individual business sector is chosen or not chosen for reopening and placed in which phase. This includes the general risk finding, whether the sector is essential, and the benefits or significant issues with opening a sector. This may also include description of emotional or community support issues that impact opening or keeping a sector closed. This is designed to express the less obvious judgements that will be made outside of a simple risk assessment.

Requirements

The Requirements section is designed to be the minimum requirements each business within the sector will adhere to as a requirement for opening. The goal is to make these requirements broad in scope so they can be applied to most if not all businesses within the sector, however, these requirements can be collaboratively adapted for unique circumstances that businesses encounter.

Recommendations

The Recommendations section is designed to impart recommended improvements that businesses could undertake to aid in the recovery effort but may not be practical or feasible for all businesses within the sector and are therefore not provided as requirements.

Signage

Grant County will require businesses post simple signage indicating the requirements under Phase I of the reopening plan. This provides patrons the ability to read and understand the requirements while engaged in business. Further it will assist employers in maintaining employee and customer compliance and reduce the risk of cutting corners.ⁱⁱ

Testing Locations

The Grant County Health Department in coordination with the local core medical team, EOC and the Grant County Court will assess, select, and coordinate use of common specific locations (Hospitals, clinics, business locations or open areas) that are large enough and controllable to conduct both targeted, mass testing, and satellite testing:

- Priority I -Targeted: Hospital/Clinic, testing on an individual basis **ACTIVE**
- Priority II -Mass Testing: HUB, mass testing centralized **ACTIVE**
- Priority III -Mass Testing: SPOKE, mass testing at primary travel routes **PENDING**
- Priority IV- Mass Testing: SATELLITE, mass testing at detached, isolated locations **PENDING**

Targeted testing currently takes place at health facilities. Due to lack of testing supplies, mass testing has not traditionally been available, however Grant County has begun small scale public testing using measured supplies. Grant County will use geography and primary travel routes to conduct a networked testing campaign. This network will use John Day/Mt Vernon as primary “hub” for testing and consolidated reporting and will utilize “spokes” along main routs:

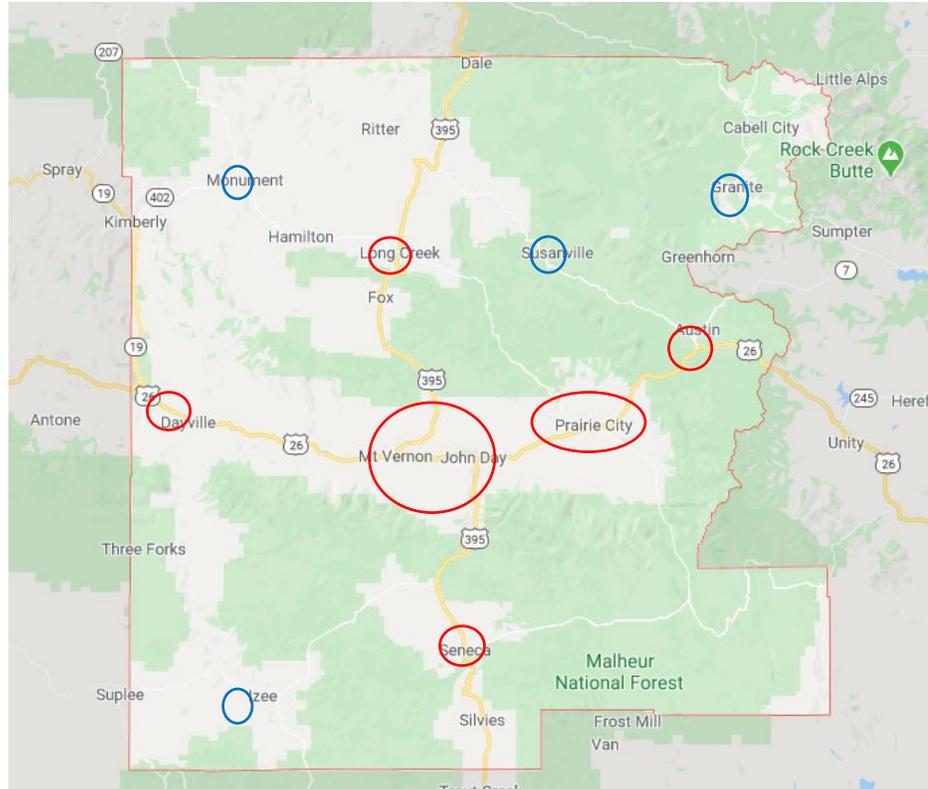
- HWY 326 North/South
- HWY 26 East/West

As more testing supplies are available, the “spokes” will stand up in a publicized, rotational form. When the ability to set long-term and continued testing exists, they will become long-term “spokes.” As testing supplies build and the ability to expand to the “spokes” increases, Grant County will conduct satellite testing at remote or isolated locations in a structured mobile capacity. In addition to the testing structure below the Grant County Health Department and local core medical team is paying special attention to long term/assisted living care facilities for testing priority. These locations represent a significant risk of infection and are a vulnerable population. This testing structure will permit the testing of traditionally underserved communities and groups while providing a strong structure for COVID-19 surveillance, and county border surveillance.

Testing Hub: Targeted testing at primary county hospitals, HUB Centered in John Day/ Mt. Vernon area

Spokes: Positioned at Long Creek, Dayville, Austin and Seneca

Satellite: Mobile through remote/isolated towns/locations



COVID-19 Surveillance

It is Grant County's intent to maintain aggressive surveillance and information sharing with respect to COVID-19. The myriad of organizations, medical, first responders, the business community and the general community in Grant County are committed to working together to support each other and the reopening plan. Medical assistance communication lines, support and help lines, and extended radio communication systems are in place to support first responder needs. Primary email and telephone contacts are distributed to businesses directly and available through cards to the general community. Additionally, it is recognized that Assisted Living/Long Term care facilities represent a significant risk for infection. Although not open for public use, the locations are operational. Grant County intends to aggressively monitor these locations in order to manage rapid response should it be required.

Border Surveillance

Grant County intends to strongly monitor and manage concerns associated with external people transiting the county and borders. Although Grant County does not border a separate state, there are concerns with interstate travel through the county, traditional tourism travel and targeted travel for holidays, camping/hunting/fishing etc. The county will continue to prioritize monitoring for illegal narcotics trafficking through its borders, human trafficking, seasonal migration, and monitor out of state COVID-19 tracking.

Logistics

The Grant County EOC has been and continues to monitor logistics on a regular basis. Personnel observe and communicate weekly with local essential businesses to identify shortages or projected

shortages in food or essential equipment supplies. Additionally, food pantries and schools are monitored for status and needs on a weekly basis. Although at the time of this publication the state is transforming its PPE projections and needs based distribution, monitoring, accounting and distribution of PPE is tightly controlled and coordinated by the county.

Mass Transit

Within Grant County *People Mover* represents the counties public transit provider. Although use has sharply declined during the “stay at home” order, *People Mover* expects to continue service and maintain minimum safe practices and controls to include repeated decontamination throughout the period of operation and cleaning between operational hours. Transit worker representatives are stakeholders in the process and will be monitored for health and concerns going forward as additional phases are implemented. Transit workers are a key service component for vulnerable populations and low-income workers to transit for business and as such Grant County recognizes the need to pay special attention to this sector.

Vulnerable Populations

All vulnerable individuals should continue to shelter in place and limit excursions to essential requirements. In order to assist, business and the community will be asked to make special accommodation where practical and possible such as designating times for access to stores for shopping.

- 1) Vulnerable individuals are defined as the elderly population, persons 60+ years of age, and individuals with serious underlying health conditions including but not limited to:
 - High blood pressure
 - Chronic lung disease
 - Diabetes
 - Obesity
 - Asthma
 - Those whose immune system is compromised such as by chemotherapy for cancer and other conditions requiring such therapy
- 2) People who live in nursing homes or long-term care facilities
- 3) People of all ages with underlying medical conditions
- 4) People who are pregnant

Additionally, first responders, mass transit workers and corrections workers are at significant risk of infection.

Economic Assistance Patrons

Business and the community will be asked to make special accommodation where practical and possible such as designating times for access to stores for shopping.

Secondary Isolation Locations

Grant county has worked with billeting location in John Day (HUB) and external locations (SPOKE) to offer segregated accommodation for those not able to self-isolate.ⁱⁱⁱ

Local Expertise & Content

It is the full intent of Grant County to source, hire and use local talent and expertise to the maximum extent possible to support the re-opening of the economy.

Technology

Grant County has engaged technology experts to assist in developing and organizing informational content for businesses and the community in order to streamline and ensure accurate data is available for the community. Additionally, Grant County has developed a software system to enter and process federal forms to accelerate timekeeping and cost associated with COVID-19 that are eligible for reimbursement. The intent is to be timely and accurate with reimbursement to ensure the maximum return for the county.

Service

As a part of the Grant County response to the COVID-19 pandemic several opportunities to stand up local assistance are under evaluation. This includes ing to support business operations and financial recovery, a county based decontamination unit to assist with the inevitable requirement to assist in returning facilities to usable condition, and an information sharing campaign to centralize and disperse useful, vetted information to the county from a business perspective.

Contact Tracing Positions

Grant County highly recommends, both from a cost perspective and from a local content perspective that the state consider county based local hiring for state contact tracing. From an economic standpoint, the ability to have contact tracing people in the counties that need them, reduces travel time and cost. Grant County has exceptionally low housing availability reducing the ability to accommodate long-term transient employees. Further, this fits with the goal of putting local people back to work in their communities. A second advantage is the ability to respond rapidly to execute the contact tracing function. State and county plans will hinge on the ability to rapidly trace contacts and when cases are identified. A delay of 6-7 hours travel time can mean extended infection scenario and difficulty in managing a recovery plan. We have asked our local businesses to be exceptionally flexible and maintain contact logs and video recordings in order to maximize the effectiveness of contact tracing and would like to implement that action when and where needed as rapidly as possible.

Training

Grant County is exploring the concept of hiring local people to stand up training programs, expanded web presence and on-line content to assist county businesses in understanding the economic reopening plan, the requirements, requests, and how to utilize PPE effectively. Additionally, a second section to assist the general public with understanding the plan and

specifically to assist the community in identifying and processing claims for economic assistance in its various forms. These training programs would exist specifically to address issues associated with the COVID-19 pandemic.

Decontamination

Grant County is exploring the concept of hiring local people to create a professional, ed decontamination/deep cleaning service for locations identified through contact tracing as potentially contaminated. The intent is to assist the targeted contingency plan function by rapidly and thoroughly decontaminating so the organization can resume service. This function would be maintained through the COVID-19 specific pandemic response

External Information sharing

Grant County is currently engaged with information sharing through its centralized website. Grant County is exploring enhancement to social media, outreach and ing programs identified above through the COVID-19 specific pandemic response

Phase I

IAW direction received by the office of the Governor (5-7-2020) all reference to business sectors has been removed in order to uniformly apply guidance from the state of Oregon.

Specialized Planning

Specialized planning is designed to manage areas outside of typical business that are unique and have value to address early in the process. Some will require direct planning and coordination and others will likely receive direction from state or national government. As these functions are addressed, Grant County would request that they be incorporated into planning and permitted to activate when such direction is received and approved.

SPECIALIZED PLANNING
<p style="text-align: center;">Fire Crews</p> <p>Although not formally structured in Phase I, Grant County is working with the various response organizations to coordinate how operations will be structured for the 2020 fire season including, rotations, crews, accommodations, food etc. As guidance is developed and coordinated, we respectfully request the ability to work “real-time” with these groups to implement solutions even if outside a Phase block.</p>
<p style="text-align: center;">Places of Worship</p> <p>Although not formally structured in Phase I, Grant County is working with the various response organizations to coordinate how places of worship could open. As guidance is developed and coordinated, we respectfully request the ability to work “real-time” with these groups to implement solutions even if outside a Phase block.</p>

Contingency Planning

Just as it is important to develop plans for businesses to stand-up, it is important to develop plans to halt or reduce the stand up in a measured way. This contingency planning is developed with the following guidelines:

1. An Initial response to an identified infection can be targeted to manage a localized issue with the least disruption
2. A larger scale event can trigger a larger sector hold or shut down
3. A uniquely medical based hold or shut down can occur based on the need to avoid a surge

Plans are divided into three sections. Targeted, Roll-back, and Freeze. Each is designed to address a different level of need. All levels require communication and information exchange between Grant County Health Department, EOC Core Medical Work Group, EOC, and business to manage timely and effectively. The goal of the contingency plans is to provide a method to avoid surge at hospitals and to adjust planning in a nimble and measured way at a local level.

Targeted	Targeted to the business and sector. Designed to assess the situation at the immediate location and address the issue	Limited scope and duration, designed to address the issue and update the plan real time and push information to the larger sector	Allows for business to alter and reopen post decontamination and plan update
Roll Back	Targeted to an industry or an issue of larger scope affecting large numbers or multiple businesses in a sector	Broad sector scope and longer duration for recovery.	Allows for a sector to hold, decontaminate, re-assess and update plans
Freeze	Medical driven. Freeze plans assess total numbers of cases against surge plans, or a large scale (Wave) infection	Freeze plans can be initiated through a step plan by medical authority based on percentage of county cases, or resource burn.	Allows to freeze opening of new sectors, or to reduce opened status to address surge

Targeted: Requires communication between Grant County Health Department, EOC Core Medical Work Group, business, and EOC to identify potential case and perform contact tracing. A targeted plan is for a small-scale infection and/or protocol violation. When a targeted plan goes into effect, the business will assist in contact tracing, fully decontaminate, and discuss with Grant County Health Department, EOC Core Medical Work Group and EOC where and how the potential infection may have occurred. Plans will be adjusted if required to reduce a future occurrence. If the infection occurs by failing to follow the protocols set out by the state/county or the business itself, the business will be required to re-train its staff and provide documentation it has occurred. The Business will then be permitted to re-open. A repeat violation will result in the business remaining closed and shifted to a later phase for reopening.

Roll Back: Requires communication between Grant County Health Department, EOC Core Medical Work Group, business, and EOC to identify potential case and perform contact tracing. A roll back plan is for multiple businesses within the sector or high-level infections due and may involve a process issue not addressed or followed. When a Roll back plan goes into effect, the business will assist the contact tracing, fully decontaminate and discuss with medical and EOC where and how the potential infection may have occurred. Plans will be adjusted to reduce a future occurrence. If the infection occurs by failing to follow the protocols set out by the state or the business itself, the business will be required to

re-train its staff and provide documentation that it has occurred. The entire sector may remain closed for a period of time to effectively plan and adjust how the sector does business. Once reviewed the sector and the individual Business will be permitted to re-open. A repeat violation will result in the individual business remaining closed and shifted to a later phase for reopening. The roll back plan in coordination with metrics identified in the freeze plan will also be applied to “second wave infection”. Second wave infection is currently projected for Fall 2020. Grant County will utilize the roll back function to scale the business community if required.

Freeze Plan: The Freeze Plan is based primarily in evaluations made by Grant County Health Department, EOC Core Medical Work Group in coordination with the EOC. The Freeze plan allows for business to freeze in place and or close based on surge issues. The EOC will monitor PPE through burn rates provided by local medical entities to ensure proper planning and adherence to PPE stock requirements are maintained. The freeze plan would activate if:

- 1) The Grant County Health Department and EOC Core Medical Work Group in coordination with the EOC and Grant County Court, evaluate and determine there is a need to aggressively halt a business or business sector. This may be broadly evaluated based on number of positive cases, clustering, geo-location, business sector, and others as determined by the group.
- 2) PPE that drops below an acceptable minimum level as outlined by the state of Oregon

This permits the holding of business opening, reduction of current businesses if required and a return to essential operations only.

Multiple Outbreak Contingency Planning

Through the implementation of this plan, phased business opening, and aggressive public information sharing plan, Grant County intends to move forward balancing economic recovery with health and safety. In doing so we are evaluating multiple outbreak contingency scenarios. Our contingency planning maintains a strong response capability to manage multiple outbreaks with respect to business recovery, however to expand there are priorities associated with multiple outbreaks based on geography (multiple outbreaks in different parts of the county), or industry based (different outbreaks in multiple business or community sectors) **Example:** *Outbreak at assisted living facility, jail, and local community outbreak in different geographic locations.*

NOTE: There are nearly infinite scenarios that can be applied to a multiple outbreak. The Grant County Plan is designed to address the functionality, information sharing, and resource flexibility that allows the rapid response and containment regardless of sector affected or geographic location.

A multiple outbreak scenario requires strong community observation and timely information sharing between the Grant County Health Department, Grant County Core Medical Group, businesses, and the EOC. As identified in the plan the businesses and community are stakeholders in success of monitoring for COVID-19. This combine with hospital-based (ill patients) testing is most likely to identify multiple outbreaks quickly.

Multiple outbreaks are not likely to occur simultaneously (*all at the same moment*) where a single approach could be used to respond. The multiple outbreak scenario will begin in several locations separated by day(s). This is likely to create a significant challenge as response capability will be tightly

focused on the initial identified location. As additional locations are identified, the resources need to operate in a nimble way to:

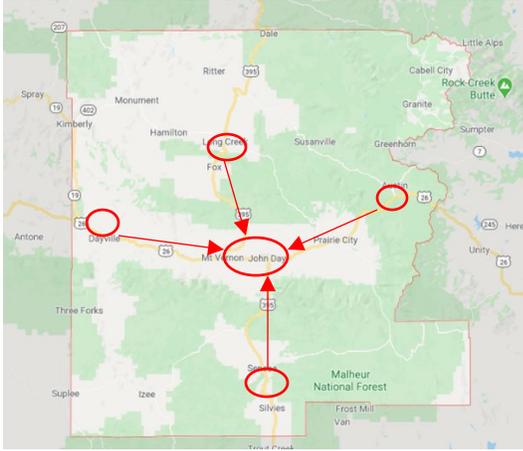
- 1) **Identify and Isolate:** Identify where the outbreak is and rapidly contact trace and isolate
- 2) **Immediately activate contingency plan:** Immediately activate the contingency plan to evaluate the size, scope and response required (Targeted, Roll Back, Freeze)
- 3) **Conduct contact tracing:** Conduct tracing to ensure the scope and risk of infection is identified.
- 4) **Notification:** Rapid notification to the affected location/business and surrounding counties, especially those located along transit corridors where outbreaks have been identified need immediate and formal notification to monitor and potentially alter their county testing locations.
- 5) **Alter Testing:** Where multiple outbreaks occur, alter standard “Hub and Spoke” testing to focus on the outbreak locations as a part of isolation
- 6) **Decontamination:** For general community outbreak outbreaks, the individuals will self-isolate. Elder care facilities, jails, or businesses present a unique challenge as those location need to move patrons, decontaminate, and return patrons. Businesses and elder care facilities will be required to manage cleaning and decontamination to a level acceptable by the Grand County Health Department
- 7) **Evaluation:** Grant County Health Department, in coordination with the EOC and Grant County Court will evaluate whether small scale containment is effective or if roll back or freeze plans are implemented locally or on a larger scale.

Outbreak Case:

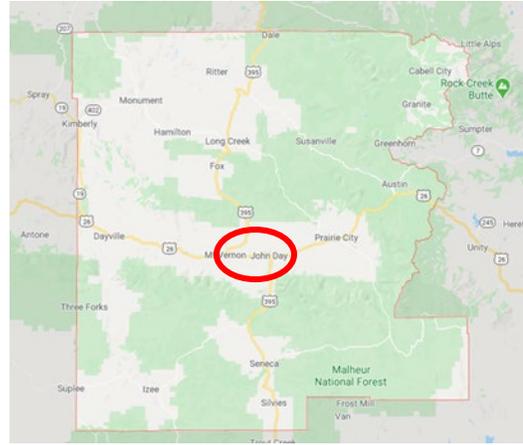
In this scenario, a first occurrence outbreak takes place at a known high-risk location (**ELDER CARE FACILITY**) This outbreak occurs in the city of John Day as the facilities are regionally larger and located along major transit corridors. Within 2-4 days a second outbreak occurs in a second, high-risk location (**JAIL**) also located in John Day. Within 2-4 days a third outbreak occurs in a geographically separated town as a (**GENERAL**) outbreak.

Scenario:

Suspected or Positive COVID-19 cases begin to rapidly emerge at the **ELDER** care facility, The Grant County Health Department in coordination with the Grant County Core Medical Group and the EOC are alerted to support. Grant County Health Department, health services policies and procedures dated 3/10/2020 will be activated. The contingency plans are immediately activated as a **targeted** closure and contact tracing immediately begins. Local Testing protocols are altered to support screening and testing of residents and workers in the facility and isolation is put in place. Residents are moved (depending on status) to hospital beds or to the alternate support location(s) coordinated by the Grant County Health Department.



Standard Hub and Spoke consolidates with outbreak



Through multiple outbreak resources re focused



Resources are dispatched to targeted location

“Hub and Spoke” testing will constrict to resource the immediate testing need. As testing is completed and results are evaluated, decontamination of the primary facility is activated. Notification will be made to surrounding counties if a significant or large scale (more than 3) infections occur. As this is in process, a secondary outbreak symptoms/confirmed COVID-19 infection is identified at the John Day **JAIL**. While geographically close, and testing has constricted, this presents a unique challenge. Grant County Health Department and the Grant County Core Medical Group in coordination with the EOC will notify the Grant County Sherriff’s Office of the outbreak (*This scenario contemplates a case identified through testing of an inmate based on displayed symptoms. Although the Grant County Sherriff’s office is likely to already know, in all cases a formal notification will be made in order to document and avoid any lapse in communication*). Inmates will be shifted to spare isolation locations depending on their condition. As the **JAIL** represents an isolated population, attention to the inmates, correctional staff, visitors, and medical service personnel is the priority. Additionally, cell air handling systems must be identified to determine which are shared. Once inmates are removed and secured, the correctional workers will don protective equipment and search the confinement rooms as a safety precaution. Once complete, decontamination of the confinement rooms, common areas, and control stations will take place. The

contingency plan is again activated and will require a Roll-Back or Freeze to be initiated to gain time. As testing and contact tracing is implemented isolation is key. Once isolated, and tracing is taking place a strong evaluation of how the plans and protocols work needs to occur. While this process is taking place, a third outbreak takes place in a more isolated community in the town of Izee. A **GENERAL** community outbreak occurs. COVID-19 symptoms are reported in multiple people/communities. While addressing the centralized infections, first responders as well as testing resources will be dispatched to Izee to assist in isolation, testing and contact tracing. The contingency plan again goes into effect and the Freeze plan is activated. With the anticipated depletion of PPE and hospital services strained due to COVID-19 infection, the business plans freeze and if required roll back to essential functions only. The intent is to gain time and control over the disease. This provides hospitals the ability to transfer hospitalized patients, resupply PPE, and activate supplemental isolation needs. Additionally, link analysis between the outbreaks (if possible) is conducted to determine route of travel. Surrounding counties are notified to assist in surveillance and tracing of the disease. As the outbreaks are controlled and cleared, the business opening plan can be effectively re-evaluated.

Plan Adjustment

The initial plan represents the known challenges and structures at the time of publishing. Grant County views the plan as a living document that will need to be monitored and reported to the state with updates and adjustments. It is the intent of this body to rapidly execute adjustments as needed and report those changes to the state as well as information as to why a component is or is not working so that other counties can benefit and adjust similar plans.

Future Phase Planning

As the state of Oregon develops additional guidance and as the county evaluates the viability of Phase I implementation, building on success, Phase II and Phase III planning and implementation will commence. This document and the processes put in place will serve as continued guidance.

Contributors

Representatives from Grant County leadership, cities, towns, businesses community, Grant County Health Department, Grant County Emergency Operations Center (EOC), EOC Core Medical Work Group, Grant County Emergency Management, emergency services, and many more contributed to the development of the Grant County economic reopening plan. We thank them all for their support and guidance.

ⁱ Matrix provided Region 7 HHC and office of the Governor, Public Health Framework (Reopening Oregon)

ⁱⁱ Signage requirements provided as requirement from OHA Guidance for Employers

ⁱⁱⁱ Secondary Isolation locations are required per the State of Oregon Region 7 Matrix