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Governor



Interagency Council on Homelessness Annual Progress Report (2025)

This report describes the progress towards achieving the 39 deliverables in the Governor's Homelessness Response Framework.

Summary and Highlights

A year and a half into the implementation of the Governor's [Homelessness Response Framework](#), state agencies are making meaningful progress towards the objectives outlined in Executive Order 24-03. This annual progress report, as mandated by the same Executive Order, details the status of each of the 39 deliverables in the Framework and major project milestones for the next year. As of December 2025, 15 deliverables have been completed, with the remaining 24 in stages of progress towards completion. The last progress report published in December 2024 had highlighted the completion of five deliverables, and an additional 10 deliverables have been completed since then.

In 2025, the Governor prioritized the development of two significant new frameworks: one for a statewide shelter program that aligns the various types of shelters, regional or local administering organizations, and disparate funding approaches, thus creating a cohesive network of shelters across the state that people can rely on when in need; and, one for a tiered permanent supportive housing program that provides three distinct levels of services and facility space requirements to meet wide ranges of needs of residents that vary from low-intensity supportive services to high acuity behavioral health on-site services. These two new programs ensure people in Oregon receive the right level of housing and services for their needs, helping people stabilize more quickly while using state resources more efficiently. A strengthened statewide shelter system provides consistent, safe, and dependable places for people to go in every community, creating a real path for people seeking shelter from the streets.

Recognizing that behavioral health and housing are deeply interconnected, and that creating a successful alignment between the two fields of work requires that both systems work in lockstep, the Governor launched a first of its kind behavioral health and homelessness pilot

to support re-housing households with behavioral health needs. In early 2025, Oregon Housing and Community Services and the Oregon Health Authority released a competitive application process for this pilot and awarded four different organizations or local jurisdictions to align treatment, stabilization services, and housing pathways so that people get access to the right services at the same time as the right housing opportunities.

The table in **Appendix A** of this report includes the list of deliverables according to their phase of implementation (Complete, In progress, Funded in the Governor's Recommended Budget, or On hold). While all 39 deliverables have either been completed or progressing in implementation, 10 deliverables were funded in the Governor's Recommended Budget (GRB) but did not receive funding in the Legislatively Adopted Budget, and three deliverables have been put on hold for reassessment. The Governor's Office is reassessing these deliverables due to the following reasons: they were funded in the Governor's Recommended Budget (GRB) but not in the Legislatively Adopted Budget (LAB), or they were dependent on a GRB item that did not get funded in the LAB. The Governor's Office is currently reviewing these deliverables to determine if implementation can still proceed or if they will need to be deferred to a future date when the necessary amount of resources to implement are fully funded.

Appendix A: HRF Deliverables and Status of Implementation

Pillar	Deliverable Details	Status	Completion Date or Estimated Date of Completion
Pillar 1: Statewide Homelessness Outcomes	a) Aligning how key outcomes are defined at the state, local and regional level	Complete	2025 Q3
	b) Reporting statewide equity-focused homelessness outcomes at the state, local and regional level	Complete	2025 Q4
	c) Setting outcomes for state investments from the 2023-25 biennium to expand the outcomes-oriented and equity focus of the homelessness emergency across state homelessness programs	Complete	2025 Q4
	d) Develop an outcomes-oriented Governor's Recommended Budget for the 2025-27 biennium	Complete	2025 Q2
	e) Data collection improvements for state programs serving people experiencing or at-risk of homelessness, including establishing a coordinated data infrastructure to deliver on outcome reporting, tracking and analysis	In progress	2026 Q4
	f) Data sharing improvements to support reliable and community-informed data analysis and data informed decision making in a way that protects personally identifiable information	In progress	2026 Q4
	g) Develop recommendations to support the capacity-building of culturally specific organizations to administer state-homelessness programs funded by the 25-27 budget	In progress	2026 Q1
Pillar 2: Core Program Improvements	Shelter and Transitional Housing:		
	a) Maintenance of shelter beds created through state investments during the 2023-25 biennium	Complete	N/A
	b) Developing a program framework to create a housing focused state shelter program	Complete	2025 Q4
	c) Assessing current geographic and population specific inequities in the	Funded in the GRB	N/A

	emergency shelter and transitional housing systems		A portion of this analysis will be completed 2026 Q1
	Permanent Supportive Housing (PSH):		
	a) Aligning key outcome metrics for PSH (See Pillar 1, Deliverable a)	Complete	2025 Q3
	b) Developing a program framework to create a tiered PSH program	Complete	2025 Q4
	c) Assessing current geographic and population specific inequities in the supportive housing systems	Funded in the GRB	N/A
	Re-Housing:		
	a) Creating two distinct re-housing programs: one for people experiencing chronic homelessness and one for people experiencing short-term/economic homelessness	In progress	2025 Q4
Pillar 3	Youth:		
	a) Creating equitable housing outcomes for programs serving youth and families with children	In progress	2026 Q4
	b) Creating recommendations to change release practices for youth in carceral settings to improve housing outcomes	Funded in the GRB	N/A
	c) Develop a method and coordinated standards for tracking housing outcomes for youth exiting or transitioning out of state carceral settings or aging out of foster care	In progress	2026 Q4
	d) Implementing a “housing plan” as part of transition procedures for each youth exiting state institutional settings or aging out of foster care	Funded in the GRB	N/A
	e) Developing a plan to improve housing outcomes of youth transitioning out of state institutional settings	Funded in the GRB	N/A
	f) Developing a plan to improve housing outcomes of youth transitioning or	In progress	2026 Q4

	aging out of foster care which may include changes to program practices and/or policies		
	g) Maintaining the on-going services funded through youth programs administered during the 23/25 biennium and explore aligning potentially duplicative elements of these programs	Complete	2025 Q2
Adults Exiting the Criminal Justice System:			
	a) Creating equitable housing outcomes for adults exiting the criminal justice system	Funded in the GRB	N/A
	b) Establish a method and coordinated standards for tracking housing outcomes for adults transitioning out of the criminal justice system	Funded in the GRB	N/A
	c) Analyzing existing release practices and exits from carceral settings or facilities to inform recommendations to change release practices to improve housing outcomes	Funded in the GRB	N/A
	d) Implementing a “housing plan,” which would explore viable housing opportunities ahead of release or discharge as part of release procedures	On hold for reassessment	N/A
	e) Developing a plan to improve housing outcomes of people exiting the criminal justice system	On hold for reassessment	N/A
Veterans:			
	a) Assessing who is eligible for veteran services funded through either federal or state sources	Complete	2024 Q4
	b) Explore expanding the ODVA Incarcerated Veterans services to additional facilities	Funded in the GRB	N/A
	c) Assess the feasibility of tracking housing outcomes for veterans	On hold for reassessment	N/A

	d) Set-asides for veterans in state-funded shelters or housing	In progress	2026 Q2
	e) Explore a program that provides one-time funding or grants to incarcerated veterans prior to release with existing housing related debt to reduce barriers to accessing housing and improve housing outcomes	Funded in the GRB	N/A
	f) Analyze existing successful veteran permanent supportive housing and transitional housing to inform the development of a veteran specific strategy within the permanent supportive housing program framework above	Funded in the GRB	N/A
Pillar 4: Cross System Alignment	a) Developing a framework for consistent policies and practices across state agencies that own or manage land regarding how to connect people engaging in survival activities on the land or property to services	Complete	2025 Q3
	b) Analyzing the status quo of state contract requirements of Coordinated Care Organizations (CCOs) and Community Mental Health Programs (CMHPs)	Complete	2024 Q3
	c) Analyzing the status quo of CCO, CMHP, and Federally Qualified Health Center (FQHC) practices to identify promising practices	Complete	2024 Q3
	d) Analyze best practices of local and national strategies that maximize billable services	Complete	2024 Q3
	e) Identify high priority shelters or transitional housing to pilot enhanced coordination with CCOs for the purpose of providing health and behavioral health services on site (e.g., medical respite model)	In progress	2025 Q4
	f) Develop a behavioral health and homelessness pilot	Complete	2025 Q2